February 18, 1983

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Administrative Judge

Minneapolis, MN 55455

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Sheldon J. Wolfe, Esq., Chairman Administrative Judge Atomic Safety and Licensing Board U.S. Nuclear Regulatory Commission Washington, DC 20555

Dr. Walter H. Jordan Administrative Judge 881 West Outer Drive Oak Ridge, TN 37830

> In the Matter of Louisiana Power and Light Company (Waterford Steam Electric Station, Unit 3) Docket No. 50-382

Dear Administrative Judges:

On February 10, 1983, the Office of Nuclear Material Safety and Safeguards issued to Louisiana Power & Light Company ("Applicant") NRC Materials License No. SNM-1913, authorizing the receipt, possession, inspection and storage of special nuclear material (SNM) in accordance with 10 C.F.R. Part 70. A copy of the SNM license is enclosed herewith.

The Staff's consideration of the Applicant's request for an SNM license was referred to in my letter to the Licensing Board of October 22, 1983. As noted therein, the SNM license does not relate to any issues being adjudicated by the Licensing Board in the operating license proceeding, and no action by the Licensing Board is required with respect thereto.

Sincerelv,

Sherwin E. Turk Counsel for NRC Staff

Enclosure: As stated cc w/encl: Service List

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FCUP: BLS 70-2946

Louisiana Power and Light Company 142 Delaronde Street New Orleans, LA 70174

Gentlemen:

Enclosed is NRC Materials License No. SN -1913 which authorizes the receipt, possession, inspection, and storage of uranium enriched in the U-235 isotope, contained in fuel assemblies, and the receipt, possession, and use of two Pu-Be neutron sources. All requested materials are for eventual use at Waterford Steam Electric Station, Unit 3.

In addition, the license authorizes the packaging of fuel assemblies for delivery to a carrier for transport. This latter authority enables you to return fuel assemblies to another location, e.g., return to the manufacturer. The delivery of the assemblies to a carrier must be in accordance with 10 CFR Part 71, "Packaging of Radioactive Materials for Transport and Transportation of Radioactive Material Under Certain Conditions," copy enclosed. In this regard, your attention is directed towards 10 CFR 71.12(b) of Part 71 which provides a general license under specified conditions for the use of certain shipping packages which have been licensed for use by another licensee.

Also enclosed are two copies of Indemnity Agreement No. B-92 for your review, acceptance, and the return of one signed copy.

The Nuclear Regulatory Commission uses an electronic data processing system to record the location, by licensee, of special nuclear material. The system uses a three-letter Reporting Identification Symbol to identify licensees who submit material transfer reports, and periodic material status reports in accordance with 10 CFR 70.53 and 10 CFR 70.54 of the Commission's regulations, 10 CFR Part 70. For this purpose, you should continue to use Reporting Identification Symbol: XLT, previously assigned to you. The symbol is to be used in completing the transfer reports and the periodic material status reports to such reports. You should also note the requirements of 70.51(b), (c), and (d) regarding reports, material control, accounting procedures, and physical inventories. Your cooperation will be appreciated.

Your application for license requested an exemption from the provisions of 10 CFR 70.24. Such an exemption would relieve you from the requirement of having a criticality alarm system. Because of the inherent features associated with the storage and inspection of unirradiated fuels, the NRC staff Louisiana Power and Light Company

has determined that you have shown good cause for being granted the exemption and that granting such an exemption will not endanger public life or property or the common defense and security and is otherwise in the public interest.

The license conditions were discussed and agreed to by your Mr. Robert Wilkins, and Mr. Barry L. Serini, Mr. Norman Ketzlach, and Dr. A. L. Soong of my staff. Enclosed is a copy of our safety evaluation report in support of this license.

Sincerely,

Original Signed by Ralph G. Page

R. G. Page, Chief Uranium Fuel Licensing Branch Division of Fuel Cycle and Material Safety, NMSS

Enclosures:

- 1. Materials License No. SNM-1913
- 2. 10 CFR Part 71
- 3. Indemnity Agreement No. B-92
- 4. Safety Evaluation Report

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NRC Form 374	JLATORY COMMISSION	PAGE .	-1-CF-2-PAGES
MATERIA	LS LICENSE		E.
Pursuant to the Atomic Energy Act of 1954, as amended, the Energy Code of Federal Regulations, Chapter I, Parts 30, 31, 32, 33, 34 heretofore made by the licensee, a license is hereby issued authoric source, and special nuclear material designated below; to use suc deliver or transfer such material to persons authorized to receive import such hyproduct and source material. This license shall b Atomic Energy Act of 1954, as amended, and is subject to all Commission now or hereafter in effect and to any conditions spec	rgy Reorganization Act 4, 35, 40 and 70, and it izing the licensee to rece h material for the purpo- it in accordance with th e deemed to contain th applicable rules, regul ified below.	of 1974 (Publ n reliance on s eive. acquire. p ose(s) and at th the regulations of the conditions s ations and ord	ic Law 93-438), and Title 10, statements and representations ossess, and transfer byproduct, e place(s) designated below: to of the applicable Part(s); and to pecified in Section 183 of the ters of the Nuclear Regulatory
Licensee			
1. Louisiana Power and Light Corpany	3. License number	SNM-1913	COPY
New Orleans, Louisiana 70174	4. Expiration date	January 3	1, 1983 or*
	5. Docket or Reference No.	70-2946	
6. Byproduct, source, and/or special nuclear material form	d/or physical	8, M n u	faximum amount that licensee hay possess at any one time inder this license
A. Uranium enriched in the A. UO2 in u U-235 isotope reactor	nirradiated fuel assemblies	<i>k</i> .	2400 kg U-235 in uranium enriched to a maximum of 3.5 w/o U-235
Sources	- Be sealed	Ε.	2 sources with a maximum of 20 curies per source and with a maximum of 3.0 g total Pu
§ 9. Authorized Use:	2 같은 것을		
For receipt, possession, inspection, stor sources for delivery to a carrier in acco and conditions specified in the licensee' supplements dated March 4, June 1, and 28 and January 7, 20, and 24, 1903.	age and packagir rdance with the s application da , July 23, Septe	ng of fuel statement ited July i mber 16, i	assemblies and Pu-Be s, representations 27, 1981, and and December 13, 1982,
20. Authorized Place of Use:			
The licensee's Waterford Steam Electric S Louisiana, as described in the aforesaid	tation, Unit 3, application.	located in	n St. Charles Parish,
11. The minimum technical qualifications for least a B.S. degree in engineering, scien in a radiation protection field. The Hea responsible for radiation safety at Water	the Health Physics, or equivalent th Physics Supe ford Steam Elect	cs Superin t and 2 ye rintenden ric Statio	ntendent shall be at ears' experience t shall be on, Unit 3.
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		MATERIALS LICENSE		Stat-19	13			
	1.12	SUPPLEMENTARY SHEET		Docket or Reference nu	mber			
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12.	The Nucle material qualifica 1978, "St	ar Engineering Engineer-Nu handling at the Waterford tions for a Reactor Engine andard for Selection and T	clear shall Steam Electr er as specif raining of N	be responsible f ic Station, Unit ied in section 4 uclear Power Pla	for spect 3, and .4.1 of ant Perso	ial nu shall AllSI/ onnel.	clea hav AllS-	r e the 3.1-
13.	All indiv covering licensed	iduals working with licens radiation protection and f materials.	ed materials uel handling	shall complete procedures pric	a train or to rec	ing pr ceipt	ogra of t	m he
14.	No more t location	han one fuel assembly shal at a given time.	1 be out of	its shipping cor	itainer d	or sto	rage	
15. Fuel assemblies shall be stored in such a manner that water will drain freely from the assemblies in the event of flooding and subsequent draining of the fuel storage areas.								
16.	Fuel asse 8 contain other and concrete.	mblies stored in their shi ers, independent of separa from all fuel storage arr	pping contain tion. The g ays by at lea	ners shall be li roups shall be s ast 20 feet of a	mited to eparated ir or 2	d grou d from feet	ps o eac of	f
17.	The appli the spent racks in satisfact are store spacing b	cant shall confirm the pre- fuel pool rack array prior the spent fuel pool. The ory completion of the conf d only in alternate rows an atween fuel assemblies of a	sence of the r to storing spent fuel s irmatory tes nd columns in at least 20.	Boraflex in all fresh fuel in a torage racks may ts, providing fr n the racks on a 5 inches.	design djacent be used resh fuel center	locat cells d prio l asse to-ce	ions in r to mbli nter	in the es
18.	The Nucle for each that each accordanc The crane into the	ar Engineering Engineer-Nuc shift to supervise fuel has assembly is positioned in e with a written plan appro operator shall independen racks.	clear shall i ndling operative its proper oved by the l tly verify the	appoint an SNM F tions. The supe location in the Nuclear Engineer he authorized lo	andling rvisor spent fu ing Engi ading of	super shall uel ra ineer- f each	viso veri cks Kucl ass	r fy in ear. embly
19.	The licen exemption	see is hereby exempt from applies only to materials	the provision held under	ns of 10 CFR 70. this license.	24, inso	ofar a	s th	e
20.	The licen Condition	see shall comply with the for Leak Testing Sealed P	provisions o lutonium Soun	f the attached A	nnex A, rember 19	"Lice 979.	nse	
21.	The "Phys Low Strat Power and and shall	ical Security Plan - Protec egic Significance - Waterfo Light Company," shall be be in effect whenever free	ction of Spec ord 3 Steam I fully implements sh fuel is st	cial Nuclear Mat Electric Station ented by the dat cored onsite.	cerial of , Unit : ce of fue	f Mode 3 - Lo el rec	rate uisi eipt	or ana
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1-12)	MATEDIALS LICENSE	License number SNM-1913				
	SUPPLEMENTARY SHEET	Docket or Reference number 70-2946				
12.	The Nuclear Engineering Engineer-Nuclear shall material handling at the Waterford Steam Elect qualifications for a Reactor Engineer as speci 1978, "Standard for Selection and Training of	be responsible for special nuclear tric Station, Unit 3, and shall have the ified in section 4.4.1 of ANSI/ANS-3.1- Nuclear Power Plant Personnel."				
13.	All individuals working with licensed material covering radiation protection and fuel handlin licensed materials.	is shall complete a training program ng procedures prior to receipt of the				
14.	No more than one fuel assembly shall be out of location at a given time.	f its shipping container or storage				
15.	Fuel assemblies shall be stored in such a mann assemblies in the event of flooding and subsec	ner that water will drain freely from t quent draining of the fuel storage area				
16.	Fuel assemblies stored in their shipping conta 8 containers, independent of separation. The other and from all fuel storage arrays by at 1 concrete.	ainers shall be limited to groups of groups shall be separated from each least 20 feet of air or 2 feet of				
17.	The applicant shall confirm the presence of the the spent fuel pool rack array prior to storin racks in the spent fuel pool. Prior to satisf tests, fresh fuel assemblies shall be stored in racks in the spent fuel pool on a center-to-ce at least 20.5 inches.	he Boraflex in all design locations in ng fresh fuel in adjacent cells in the factory completion of the confirmatory in alternate rows and columns in the enter spacing between fuel assemblies o				
18.	The Nuclear Engineering Engineer-Nuclear shall for each shift to supervise fuel handling oper each assembly, by serial number, is positioned fuel racks in accordance with a written plan a Engineer-Nuclear. The crane operator shall in loading of each assembly into the racks.	appoint an SNM handling supervisor rations. The supervisor shall verify in its proper location in the spent approved by the Nuclear Engineering independently verify the authorized				
19.	The licensee is hereby exempt from the provision exemption applies only to materials held under	ons of 10 CFR 70.24, insofar as the r this license.				
20.	The licensee shall comply with the provisions Condition for Leak Testing Sealed Plutonium Sc	of the attached Annex A, "License burces," dated November 1979.				
21.	The "Physical Security Plan - Protection of Sp Low Strategic Significance - Waterford 3 Steam Power and Light Company," shall be fully imple and shall be in effect whenever fresh fuel is	Decial Nuclear Material of Moderate or m Electric Station, Unit 3 - Louisiana emented by the date of fuel receipt, stored onsite.				
Date	FOR THE	U.S. Nuclear Regulatory Commission				
	By By	Division of Fuel Cycle and Material Safety Washington, D.C. 20555				

# Annex A LICENSE CONDITION FOR LEAK TESTING SEALED PLUTONIUM SOURCES

# November 1979

- A. Each plutonium source shall be tested for leakage at intervals not to exceed six (6) months. In the absence of a certificate from a transferor indicating that a test has been made within six (6) months prior to the transfer, the sealed source shall not be put into use until tested.
- B. The test shall be capable of jetecting the presence of 0.005 microcuries of alpha contamination on the test sample. The test sample shall be taken from the source or from appropriate accessible surfaces of the device in which the sealed source is permanently or semipermanently mounted or stored. Records of leak test results shall be kept in units of microcuries and maintained for inspection by the Commission.
- C. If the test reveals the presence of 0.005 microcurie or more of removable alpha contamination, the licensee shall immediately withdraw the sealed source from use and shall cause it to be decontaminated and repaired by a person appropriately licensed to make such repairs or to be disposed of in accordance with the Commission regulations. Within five (5) days after determining that any source has leaked, the licensee shall file a report with the Division of Fuel Cycle and Material Safety, U. S. Nuclear Regulatory Commission, Washington, D. C. 20555, describing the source, the test results, the extent of contamination, the apparent or suspected cause of source failure, and the corrective action taken. A copy of the report shall be sent to the Director of the nearest NRC Inspection and Enforcement Office listed in Appendix D of Title 10, Code of Federal Regulations, Part 20.
- D. The periodic leak test required by this condition does not apply to sealed sources that are stored and not being used. The sources excepted from this test shall be tested for leakage prior to any use or transfer to another person unless they have been leak tested within six (6) months prior to the date of use or transfer.

# FEB 9 1983

DOCKET NUMBER: 70-2946

APPLICANT: Louisiana Power and Light Company

FACILITY: Waterford Steam Electric Station, Unit 3

SUBJECT: SAFETY EVALUATION REPORT - Review of License Application Dated July 27, 1981, and Supplements Dated March 4, June 1, and 28, July 23, September 16, and December 13, 1982, and January 7, 20, and 24, 1983, for a Materials License

# I. Introduction

## General

By application dated July 27, 1981, and supplements dated March 4, June 1, June 28, July 23, September 16, and December 13, 1982, and January 7, 20, and 24. 1983. Louisiana Power and Light Company (LPL) recuested an NRC materials license suthorizing the receipt, possession, inspection, and storage of ermiched unanium ruel assemblies and two Pu-Be neutron sources.

The fuel assemblies authorized by this license will be supplied by Combustion Engineering. Inc., and is for use in the Waterford Steam Electric Station, Unit 3, a pressurized water reactor. The reactor is located on the west bank of the Mississippi River, about 25 miles west-northwest of New Orleans.

Each fue' assembly contains 236 fuel rods and five control element guide tubes. The rods and tubes are arranged in a 16 x 16 square array. Each assembly is 7.972-inches square by 176.8-inches long. The active fuel length is 150 inches. Table 1 gives general fuel rod parameters that describe the fuel.

Each assembly contains approximately 427 kg of unanium as unanium dioxide. The fuel assemblies for the first core loading will be enriched to a maximum of 3.5 w/o U-235.

Parameter	Initial Core
Fuel rod array, square	16 x 16
Fuel rod material (sintered pellet)	U02
Pellet diameter, in.	0.325
Fellet length, in.	0.390
Pellet density, g/cm <sup>3</sup>	10.38
Pellet density (~ theoretical)	94.75
Stack density, g/cm <sup>3</sup>	10.06
Clad material	Zircaloy-4
Clad ID, in.	0.332
Clad OD (nominal), in.	0.382
Clad thickness (nominal), in.	0.025
Fuel rod pitch, in.	0.506

# Table 1. LPL Fuel Rod Parameters

# 11. Scope of Review

The staff safety review of LPL's request for a materials license included an evaluation of Waterford's organization, nuclear criticality safety, radiation safety. fire safety, and physical security of the site. The application was discussed with staff members of the applicant, the NRR project manager, and the NRC resident inspector.

The evaluation of the physical security plan was made by the Physical Security Licensing Branch, Division of Safeguards, Office of Nuclear Material Safety and Safeguards.

# III. Authorized Activities

# A. Enriched Uranium Fuel Assemblies

The applicant requests authorization to receive fuel assemblies from Combustion Engineering, Inc., in shipping containers approved by the NRC. The fuel assemblies will be unloaded onto the operating deck of the fuel handling building in their shipping containers. The assemblies will be inspected, then stored in the new fuel storage racks and/or the spent fuel storage racks.

Authorization is also requested for the repackaging of any assembly, if necessary, for delivery to a carrier. This will permit the return of damaged fuel assemblies to the manufacturer. It should be noted the license will not authorize insertion of a fuel assembly into the reactor vessel.

# E. <u>Neutron Startup Sources</u>

The applicant has also requested authorization to receive, possess, and store two plutonium-beryllium (Pu-Be) neutron sources. Each source will contain up to 1.5 g of Pu, primarily Pu-238. The sources will be shipped to LPL in containers approved by the NRC. Each container will hold only one neutron source (>20 Ci).

#### IV. Possession Limits

The applicant has requested authorization to receive 2400 kg of U-235 in the form of fuel assemblies and 3.0 g Pu in the form of sealed sources; accordingly, the following license conditions are recommended:

6.	<u>Material</u>	7.	Chemical or Physical Form	8.	Quantity
À.,	Uranium enriched in the U-235 isotope	Α.	UO2 in unirradiated reactor fuel assemblies	Α.	2400 kg of U-235 in uranium enriched to a maximum of 3.5 w/o U-235

<u>Material</u>
Plutonium

 <u>Chemical or Physical Form</u>
Pu(238)-Be sealed sources

- 8. Quantity
- B. 2 sources with a maximum of 20 curies per source and with a maximum of 3.0 g total Pu

### V. Organization

# Radiation and Nuclear Safety Responsibilities

The Health Physics Superintendent is responsible for managing the Waterford-3 Radiation Protection Plan. He is responsible for the control of radiation exposures to personnel, conduct of surveillance, and the maintenance of related records.

The Nuclear Engineering Engineer-Nuclear is responsible for fuel and neutron source nandling, the development and implementation of fuel handling procedures, and the administrative controls to ensure storage of fuel assemblies in alternate rows and columns in the spent fuel pool.

# 8. Minimum Technical Qualifications

Ey supplements dated December 13, 1982 and January 7, 1983, the applicant specified the minimum technical qualifications for the positions of Health Physics Superintendent and Nuclear Engineering Engineer-Nuclear. The Health Physics Superintendent has a B.S. degree in science or engineering and at least 2 years of experience working in a radiation protection field. Although he does not meet all minimum qualifications for a Radiation Protection Manager (e.c., at least 5 years of professional experience in applied radiation protection) specified in Regulatory Guide 1.8, "Personnel Selection and Training," his qualifications are adequate for facility operations under the 10 CFR Part 70 license.

The Nuclear Engineering Engineer-Nuclear meets the ANSI/ANS 3.1-1978 qualifications for a reactor engineer. This includes a B.S. degree in engineering and 4 years' experience or a graduate degree and 3 years' experience. At least two of these years of experience are at a nuclear power plant in such areas as reactor physics, core measurements, core heat transfer, and core physics testing programs.

The staff recommends Condition Nos. 11 and 12 be added to the license to emphasize the minimum qualifications of the Health Physics Superintendent and the Nuclear Engineering Engineer-Nuclear, respectively.

## c. Training

The applicant has stated that all individuals working with licensed materials shall complete a training program covering radiation protection prior to working with the licensed materials.

The applicant did not state that fuel handling personnel would complete training for inspection and receipt procedures associated with fuel handling. Therefore, the staff recommends Condition No. 13 be included to ensure that personnel are sufficiently trained to carry out activities authorized by this license.

The training program includes instruction in applicable NRC regulations and plant procedures for protection of personnel in accordance with 10 CFR 19.12. Topics covered include the basics of radiation, dose limits specified in 10 CFR 20, emergency response, and ALARA. A refresher training program is conducted annually. Radiation protection training will be administered by the Nuclear Training Group, assisted by General Physics Corporation, and training covering fuel handling activities will be administered by Middle South Quality Assurance Department Services. The training program will be reviewed annually. The staff has concluded, that the applicant's training program is adequate to allow LPL personnel to safely carry out activities authorized by this license.

# VI. Nuclear Criticality Safety

#### A. General

The fuel assemblies may be stored at Waterford Steam Electric Station, Unit 3, in three locations: the operating deck of the fuel handling building, the new fuel storage racks, and the spent fuel storage racks. The applicant has not specified the conditions under which more than one fuel assembly out of the shipping containers or the storage racks at the same time would be subcritical. One assembly, however, cannot be made critical with any degree of water moderation or reflection. Therefore, the staff recommends Condition No. 14 limiting the number of fuel assemblies out of its shipping container or storage rack location to one be included in the license.

The fuel assemblies may be covered with a plastic wrapper while in storage. If the wrappers around the assemblies could fill with water, while water between the assemblies drained, criticality may occur under postulated accident conditions. The applicant has stated that if plastic covers are used, the covers will be open on the bottom so that water could orain from the assemblies. Because of the significance of the drainage of water from within the fuel assemblies, Condition No. 15 is recommended.

# 2. Snipping Container Storage Area

The fuel assemblies will be delivered to Waterford Steam Electric Station, Unit 3, in shipping containers, Model No. 927CL. The container, a steel structure capable of storing or transporting one or two fuel assemblies, has been approved for use by the NRC. In the event of an unloading delay, the loaded fuel containers will be stored on the operating deck of the fuel handling building.

The containers are Fissile Class III and no more than eight containers can be shipped together (NRC Certificate of Compliance No. 6078). Since the applicant

cic not specify interim storage in shipping containers, the staff recommends Condition No. 16. This condition specifies that at least 20 feet of air or 2 feet of concrete must be between storage arrays and groups of 8 shipping containers. The 2 feet of concrete provides a shield which effectively isolates the arrays and groups of containers from each other; the distance in air reduces interaction between arrays to insignificant quantities (see "Nuclear Safety Guide 1961," TID-7016, Rev. 1).

#### C. New Fuel Storage Racks

The new fuel storage racks may be used to store up to 80 unirradiated reactor fuel assemblies. The racks consist of eight 2 x 5 arrays. The fuel assemblies in each 2 x 5 array are spaced on 21-inch centers. Four of the 2 x 5 arrays are parallel to each other and separated by 40-inch wide aisles. Each of the remaining four 2 x 5 arrays is in line with a corresponding 2 x 5 array in the first group and separated from it by a 46-inch aisle.

Independent nuclear criticality safety analyses made by the staff indicate the maximum  $k_{eff}$  of the fuel storage array in the new fuel vault is  $0.842\pm0.004$  at an optimum mist density of  $0.05 \text{ g/cm}^3$  within and between fuel assemblies and full concrete reflection surrounding the array.

#### Spent Fuel Storage Racks

During the initial fuel receipt, more new assemblies will be delivered to LPL that can be stored in the new fuel storage racks. Accordingly, additional fuel assemblies, and perhaps all of the assemblies, will be stored in the spent fuel storage racks. The fuel assembly storage locations are separated by 10.25 inches center-to-center in both directions. The staff has determined that the array would become supercritical at this spacing in the absence of neutron absorbers. In fact, a 4 x 3 array of fuel assemblies in the spent fuel pool would have a have of 1.003 when moderated with full density water. To assure safety of this array, the applicant proposes to use a boron poison in the form of Boraflex,<sup>1</sup> encased in steel, between each assembly. Figure 1 shows the proposed spent fuel storage rack design. The NRC staff calculated a maximum  $k_{eff}$  for an infinite Boraflex-poisoned array to be 0.914 ± 0.004 under optimum conditions of water moderation. This value is in close agreement with that calculated by the applicant (0.905) under the same moderator conditions.

The applicant has attempted to show that the Boraflex poison is in place by a 15% random sampling program; however, because the presence of the poison is important to nuclear criticality safety the staff feels that the sampling program is inadequate. Accordingly, it is recommended Condition 17 be added to the license to require the applicant to confirm the presence of the Boraflex in all design locations in the spent fuel storage pool storage rack array before fuel assemblies can be stored in adjacent cells. Until the confirmatory tests have been completed, the applicant requests authorization to store the fuel assemblies in alternate rows and columns in the spent fuel pool storage racks. This would position the fuel assemblies at this spacing is safe in the spent fuel pool storage racks under optimum conditions of water moderation and reflection. Condition 17 also permits the applicant to store the fuel assemblies on 20.5-inch centers until satisfactory completion of the Boraflex testing.

The applicant has made a commitment to the following to control spacing in alternate storage locations: (1) the Nuclear Engineering Engineer-Nuclear shall appoint an SNM handling supervisor for each shift to supervise fuel handling operations, (2) the fuel assemblies shall be stored in alternate locations in the spent fuel pool racks in accordance with a prepared map approved by the Nuclear Engineering Engineer-Nuclear that specifies a specific

Trade name for the boron containing plastic material.

storage location for each fuel assembly by serial number, (3) an independent loacing verification will be made by the SNM handling supervisor and by the crane operator, and (4) they both will sign a transfer document assuring the proper storage of each fuel assembly. It is recommended Condition No. 18 be added empnasizing the administrative controls to assure proper location of the fuel assemblies in the spent fuel storage pool.

# E. Request for Exemption from Criticality Alarms

The applicant has requested, pursuant to 10 CFR 70.24(d), an exemption from the provisions of 10 CFR 70.24. Based upon the applicant's demonstration of subcriticality under normal and accident conditions, good cause exists for exemption from the requirements of 10 CFR 70.24. Because of the inherent feature's associated with storage and inspection of unirradiated fuel containing uranium enriched to less then 5.0% in the U-235 isotope when no fuel processing activities are to be performed, the staff hereby determines that granting such an exemption will not endanger life or property or the common defense and security, and is otherwise in the public interest. This exemption is authorized to 10 CFR 70.14. The staff recommends that this exemption be acceed as Condition No. 19 to the license.

#### TIL. Radiation Safety

#### A. Control of Personnel Exposure

Personnel external exposures are evaluated and controlled on the basis of the data from personnel dosimeters (TLDs), which must be used as required by 10 CFR 20.202. The dosimeters for monitoring beta-gamma exposure are read and evaluated at least quarterly. Neutron dosimetry is conducted in accordance with guidance in Regulatory Guide 8.14, "Personnel Neutron Dosimeters."

Since the radioactive materials that are authorized under this license are sealed sources and fresh fuel assemblies for storage purposes, an individual receiving internal exposure under this license would be unlikely.

#### B. Control of Surface Contamination

All the fuel is surveyed upon receipt by both wipe testing and direct beta-gamma survey for surface contamination.

Two sealed Pu-Be neutron sources doubly encapsulated in stainless steel rods shall be tested for leakage every 6 months as required by proposed Condition No. 20 to this license. The radiation safety personnel will post the Pu-Be source storage area with appropriate radiation signs and will survey the area.

# C. <u>Calibration of Instruments</u>

The radiation detecting devices are calibrated semiannually to ensure that they are functioning properly. The frequency meets the recommended frequency as given in Regulatory Guide 8.24, "Health Physics Surveys During Enriched Uranium 235 Processing and Fuel Fabrication."

Management of Fadiation waste

Since this license is authorized only for storage of fuel assemblies and sealed sources, very little radioactive waste, if any, will be generated under this license. However, if there is any radioactive waste generated, the waste shall be shipped to an offsite licensed burial facility for disposal.

### VIII. Environmental Protection

The Final Environmental Statement related to the operation of Waterford Unit 3 dated September 30, 1981, has been prepared and issued by the NRC as

NUREG-0779. Based on the environmental statement relating to the operating license, implementation of the 10 CFR Part 70 license for the storage and handling of special nuclear material will have an insignificant effect on the environment. Accordingly, the issuance of this license is not a major federal action significantly affecting the quality of the human environment, and thus, pursuant to 10 CFR 51.5(d)(4), no environmental impact statement, negative declaration, or environmental impact appraisal need be prepared.

# IX. Fire Safety

The fuel storage areas will be constructed from materials that are not combustible. LPL will have ionization detectors in the fuel handling building capable of detecting a fire in its incipient stage. Fire extinguishers have been provided in all fuel storage areas. Fire hose stations are within 75 feet of all points of the fuel handling building. The staff has determined the fire protection measures provided are adequate for the facility.

# X. Physical Security

Fuel storage areas are located in the fuel handling building which is a controlled access area. The Division of Safeguards has reviewed the LPL thysical Security Plan and has determined that it is adequate and meets the requirements of 10 CFR 73.67. The applicant was notified by the NRC by letter dated November 26, 1982, that his revised plan was approved as conditioned. It will be implemented by the date of fuel receipt and will remain in effect whenever fresh fuel is stored onsite. The staff recommends that Condition No. 21 be added requiring the plan to be fully implemented by the date the requested materials are received.

#### XI. Conclusions

The NRC staff finds that the proposed activities can be performed without undue risk to the health and safety of the public and operating personnel. It has

been determined by the staff that the application fulfills the requirements of 10 CFR 70.22(a) and 70.23(a).

#### XII. Recommendations

The staff recommends approval of the application and its supplements with the addition of the following conditions:

- 11. The minimum technical qualifications for the Health Physics Superintendent shall be at least a B.S. degree in engineering, science, or equivalent and 2 years' experience in a radiation protection field. The Health Physics Superintendent shall be responsible for radiation safety -\* ''tarford Steam Electric Station, Unit 3.
- 12. The Nuclear Enginee ing Engineer-Nuclear shall be responsible for special nuclear material handling at the Waterford Steam Electric Station, Unit 3, and shall have the qualifications for a Reactor Engineer as specified in Section 4.4.1 of ANSI/ANS-3.1-1978, "Standard for Selection and Training of Nuclear Power Plant Personnel."
- 13 All individuals working with licensed materials shall complete a training program covering radiation protection and fuel handling procedures prior to receipt of the licensed material.
- No more than one fuel assembly shall be out of its shipping container or storage location at a given time.
- 15. Fuel assemblies shall be stored in such a manner that water will drain freely from the assemblies in the event of flooding and subsequent draining of the fuel storage areas.
- 16. Fuel assemblies stored in their snipping containers shall be limited to groups of eight containers, independent of separation. The groups shall be separated from each other and from all fuel storage arrays by at least 20 feet of air or 2 feet of concrete.
- 17. The applicant shall confirm the presence of the Boraflex in all design locations in the spent fuel pool rack array prior to storing fresh fuel in adjacent cells in the racks in the spent fuel pool. The spent fuel storage racks may be used prior to satisfactory completion of the confirmatory tests, providing fresh fuel assemblies are stored only in alternate rows and columns in the racks on a centerto-center spacing between fuel assemblies of at least 20.5-inches.

- 18. The Nuclear Engineering Engineer-Nuclear shall appoint an SNM handling supervisor for each shift to supervise fuel handling operations. The supervisor shall verify that each assembly is positioned in its location in the spent fuel racks in accordance with a written plan approved by the Nuclear Engineering Engineer-Nuclear. The crane operator shall independently verify the authorized loading of each assembly into the racks.
- 19. The licensee is hereby exempt from the provisions of 10 CFR 70.24, insofar as the exemption applies only to materials held under this license.
- The licensee shall comply with the provisions of the attached Annex A, "License Condition for Leak Testing Sealed Plutonium Sources," dated November 1979.
- 21. The "Physical Security Plan Protection of Special Nuclear Material of Moderate or Low Strategic Significance - Waterford 3 Steam Electric Station Unit 3 - Louisiana Power and Light Company," shall be fully implemented by the date of fuel receipt, and shall be in effect whenever fresh fuel is stored onsite.

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Barry L. Serini Uranium Process Licensing Section Uranium Fuel Licensing Branch Division of Fuel Cycle and Material Safety, NMSS

Approved by:

W. T. Crow, Section Leader

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- 18. The Nuclear Engineering Engineer-Nuclear shall appoint an SNM handling supervisor for each shift to supervise fuel handling operations. The supervisor shall verify each assembly, by serial number, is positioned in its location in the spent fuel racks in accordance with a written plan approved by the Nuclear Engineering Engineer-Nuclear. The crane operator shall independently verify the authorized loading of each assembly into the racks.
- 19. The licensee is hereby exempt from the provisions of 10 CFR 70.24, insofar as the exemption applies only to materials held under this license.
- The licensee shall comply with the provisions of the attached Annex A, "License Condition for Leak Testing Sealed Plutonium Sources," dated November 1979.
- 21. The "Physical Security Plan Protection of Special Nuclear Material of Moderate or Low Strategic Significance - Waterford 3 Steam Electric Station Unit 3 - Louisiana Power and Light Company," shall be fully implemented by the date of fuel receipt, and shall be in effect whenever fresh fuel is stored onsite.

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