NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of: WISCONSIN ELECTRIC POWER COMPANY : DOCKET NOS. 50-266-OLA (Point Beach Units 1 and 2) : DOCKET NOS. 50-266-OLA 50-301-OLA

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1 UNITED STATES OF AMERICA 2 NUCLEAR REGULATORY COMMISSION 3 BEFORE THE ATOMIC SAFETY AND LICENSING BOARD 4 - X 4 Docket Nos.: 5 In the Matter of: : 2 WISCONSIN ELECTRIC POWER COMPANY 50-266 OLA 6 1 (Point Beach Units 1 and 2) 50-301 OLA 2 7 1 - x 8 In the Offices of Alderson Reporting Company 9 400 Virginia Avenue, S.W. Washington, D.C. 10 Thursday, September 9, 1982 11 The telephone conference in the above-mentioned matter 12 convened, pursuant to notice, at 12:55 p.m. 13 BEFORE: 14 PETER BLOCH, Chairman Atomic Safety and Licensing Board 15 HUGH PAXTON, Member 16 Atomic Safety and Licensing Board 17 APPEARANCES: 18 On behalf of the Applicant, Wisconsin Electric 19 Power Company: BRUCE CHURCHILL, Esq. 20 LISA RIDGEWAY, Esq. Shaw, Pittman, & Trowbridge 21 On behalf of Intervenors, The Environmental 22 vecade: 23 PETER ANDERSON, Esq. 24 25

1	Staff:	On behalf of the Nuclear Regulatory Commission
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3		RICHARD BACHMANN, Esq. STUART TREBY, Esq.
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PROCEEDINGS

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2 CHAIRMAN BLOCH: Good afternoon. This is Peter 3 Bloch, Chairman of the Licensing Board for Point Beach 4 Nuclear Plant, Units 1 and 2, Docket Nos. 50-266-OLA, 5 and 50-301-OLA.

The purpose of this conference is to discuss 6 questions of fact and the factual intent related to 7 Decade's motion concerning litigable issues, and the 8 Staff and Applicant's motion for summary disposition. 9 We have read and will consider the parties' argument 10 concerning the appropriate evidentiary test to be 11 applied and concerning objections to the late filing of 12 contentions. These legal issues should not be argued 13 during this conference. 14

We will proceed one contention at a time, using 15 the motion for litigable issues as a starting point. On 16 each issue, Mr. Anderson will begin. First, he should 17 tell us factually, with reference to the record when 18 possible, when Applicant received notice of the 19 contention and of each of its parts. If notice of a 20 part was not given, you should explain why that part is 21 new or why it may be considered part of issues, which 22 Applicant had previous notice of. 23

Next, with reference to the motion, or to the record generally, you should tell us specific genuine

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issues of fact that he considers relevant to the
proceeding and should explain why the issues are
relevant and why, in light of Staff's and Applicant's
response, they are genuine issues.

5 After Mr. Anderson speaks on each issue, we 6 will give an opportunity to the Applicant and then to 7 Staff. I hope that we can keep each issue to at most 8 ten minutes. I do want to confirm that Judge Paxton is 9 on the line.

10 JUDGE PAXTON: Yes.

11 CHAIRMAN BLOCH: Judge Kline is not with us 12 today. He is busy on another case. I have asked Judge 13 Paxton to indicate if for any reason he must leave the 14 line, because then we would lack a guorum.

Are there any objections or comments on the opening statement that the Chair delivered?

MR. ANDERSON: We have, as have the other parties, filed extensive briefs and motions on this issue, which include the issues of time and relevance. Do I understand that you want us to repeat what we have already written down, or is that not necessary?

CHAIRMAN BLOCH: I would like you to, as a matter of oral argument, to bring out the highlights, so that we can know what you are relying on principally. I swould rather that you not read extensive portions of the

1 filed documents, but I would like to know in discussion 2 form what it is you really want us to find for you and 3 what the principal arguments are you are relying on.

MR. ANDERSON: Should I proceed, then?

5 CHAIRMAN BLOCH: Let me see if there are any 6 other objections to what I have outlined.

MR. CHURCHILL: Your Honor.

CHAIRMAN BLOCH: Yes.

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MR. CHURCHILL: This is Mr. Churchill. I do 9 have one question on this method of procedure. I had a 10 few opening general comments that I wanted to make. I 11 don't know if it is appropriate or not, but there is one 12 in particular that may be and that goes to the fact that 13 part of our response to the motion for litigable issues 14 is indeed a motion for summary disposition. There are 15 some basic fundamental requirements based on somebody 16 opposing the motion for summary disposition which Decade 17 has not complied with. One of my arguments is that 18 because he has not complied with that, it should not 19 even be necessary to go into a fact by fact discussion 20 21 of that.

22 CHAIRMAN BLOCH: The principal deficiency that 23 you see is, is it not, that he has not specified the 24 specific genuine issues?

25 MR. CHURCHILL: That is one of them. There are

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two of them. The other one is far more important, and
that is that the law is very clear that an opposition to
a motion for summary disposition has to be in
evidentiary form. It has to be in the form of an
affidavit, or a deposition, or answers to
interrogatories, or something that rises to the level of
evidence. I can cite law. It is clear that he has not
done that.

9 CHAIRMAN BLOCH: Mr. Churchill, some of the 10 points he relies on are in fact evidence, are they not? 11 They are answers to interrogatories. Others you claim 12 are not, is that correct?

MR. CHURCHILL: I would say that absolutely
nothing that he said satisfies that test.

15 CHAIRMAN BLOCH: For example, there is a letter 16 from Mr. Porter to Mr. Anderson, that satisfies the 17 test, doesn't it?

18 MR. CHURCHILL: We would have to look at that 19 letter and what it is supposed to do, but I don't think 20 so because there is no affidavit, and there has to be an 21 affidavit.

22 CHAIRMAN BLOCH: I think that we should discuss 23 this point first.

24 Mr. Anderson, please do comment on this point.
25 MR. ANDERSON: Are you challenging the

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1 authenticity of the Porter letter, is that what the 2 issue is, Mr. Churchill?

MR. CHURCHILL: I will tell you exactly what I 3 am. Under 2.749(b), it says: "Affidavit shall set 4 forth such facts as would be admissible in evidence and 5 shall show affirmatively that the affiant is competent 6 to testify to the matters stated therein. The presiding 7 officer may submit affidavits to be supplemented or 8 opposed by depositions, answers to interrogatories, or 9 further affidavits. A party opposing the motion may not 10 rest upon mere allegations or denials of his answer." 11

12 There are a number of cases that hold that 13 there has to be evidentiary opposition to a motion for 14 summary disposition.

MR. ANDERSON: Are you challenging the expertise of Mr. Porter, is that what you are saying, Mr. Churchill?

18 MR. CHURCHILL: Absolutely not, Mr. Anderson. 19 All I am saying, as I am reading the clear language of 20 the requirement, and we were on notice since January 21 that there would be a motion for summary disposition 22 involved in this, and I see no reason at all why the 23 proper response could not have been made.

24 MR. ANDERSON: Let's put one thing behind us, 25 if it is appropriate with you, Mr. Churchill. Is it

1 fair to state that you are not challenging the 2 authenticity of the documents or the appendices to our 3 motion for litigable issues?

MR. CHURCHILL: It is very difficult for me to make one statement or another with respect to that because I don't know what you are referring to. You have a lot of documents cited.

8 No, I am not challenging the authenticity. I 9 am saying that unless you have an affidavit or an answer 10 to an interrogatory or depositions, all of which are 11 sworn, you cannot defeat a motion for summary 12 disposition, unless of course we fail to do the same 13 thing, then we could not prevail.

CHAIRMAN BLOCH: I suggest, Mr. Anderson, that 14 at this point, if you wish to, you may address this as a 15 16 general legal proposition, but that you also may address 17 it, if you wish, in the context of each of the 18 contentions, and whether you have raised genuine issues 19 that meet the criterion that Mr. Churchill is referring to. You may make your choice as to how to respond. 20 MR. ANDERSON: I would suggest that an overall 21 response on a very brief basis would be the most 22 organized way to proceed, if it is all right with you, 23

24 sir.

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CHAIRMAN BLOCH: Yes.

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MR. ANDERSON: I will just note that in our view the affidavit is what you have a right to add to the record in a summary judgment proceeding to the extent that you feel it necessary. If there are matters in the record already, available to you, that are sufficient to buttress the case to the extent that the parties desire. You don't have to convert the caption to affidavit to serve the purpose of an evidentiary basis to establish a genuine issue of material fact.

10 That is what I wanted to say, and I would just, 11 if it is all right with you, proceed to the first 12 proposed contention.

13 CHAIRMAN BLOCH: I think I want staff to be 14 heard on this also.

15 MR. ANDERSON: Okay.

16 CHAIRMAN BLOCH: May I ask Mr. Churchill 17 first. In your opinion, would an affidavit merely 18 stating that the appendices to the motion are in fact 19 true copies of the documents they purport to represent 20 satisfy the requirement?

MR. CHURCHILL: No, they would not. I would cite a Cleveland Electrical Illuminating Company case, et al., ALAP 443, December 8, 1977, that is at 6 NRC 24 741.

25 CHAIRMAN BLOCH: Is that 741?

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MR. CHURCHILL: Yes, 741.

CHAIRMAN BLOCH: Okay.

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3 MR. CHURCHILL: Note 46, it draws the parallel 4 between 2.749 and the Federal Rules of Practice, and 5 notes that it is well settled in official proceedings 6 -- the rule is well settled that documents submitted 7 with affidavit on a summary judgment motion must be 8 admissible in evidence.

In this particular case, it went against the 9 proponent of the motion for summary disposition because 10 the supporting documents to support the motion for 11 summary disposition was a document accompanied by an 12 affidavit of an official of the company who had not 13 14 authored the document, but who had the authority to submit license applications and application amendments. 15 He did, in the affidavit, say that, yes, this was a 16 true, authenticated copy, and so on, but he couldn't 17 speak to the content of the document. 18

He, himself, was not qualified to provide the back up evidence, that is the affidavit which would support the statement of material fact. For that reason, even though there was an affidavit of the kind you just suggested, sir, that motion failed because it did not meet the requirements.

25 CHAIRMAN BLOCH: Let me clarify that point a

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1 little further. Would that same logic apply also to 2 documents that Applicant has furnished in the course of 3 discovery, and also to official NRC documents?

MR. CHURCHILL: It would certainly apply to 4 5 documents that have been produced in the course of discovery because they are certainly not in evidence, or 6 evidentiary or, as Mr. Anderson suggests, they are not 7 part of the record. Documents submitted on discovery 8 are extra-record. They have not been identified as 9 10 exhibits or admitted. As we are all well aware, just because a document is in the literature, that does not 11 12 mean in and of itself that it would be admissible. It would have to be properly sponsored by someone who can 13 attest to the facts before us. 14

15 Similarly, it is my understanding that even 16 documents which have been produced by the NRC, in order 17 for them to be admitted into evidence, they have to be 18 appropriately sponsored by the appropriate staff 19 witnesses.

I think we can find any number of cases that really go to the proposition that summary disposition is a very serious and important part of litigation, which plays a very important role, and that is to narrow and eliminate issues so that they do not go to trial for which there is no genuine dispute.

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1 CHAIRMAN BLOCH: The Board agrees with that as 2 a desirable goal.

Mr. Churchill, the precedent that you cited was a summary disposition motion which failed. Have you precedent where the parties chose to raise genuine issues of fact based on documents produced in the course of discovery in which their opposition to summary disposition was overruled because the facts provided to them had not been introduced into evidentiary form?

10 MR. CHURCHILL: I don't have a case like that 11 directly at my fingertips, Your Honor, but I do have 12 some general language from Federal Court cases that 13 state in general that the affidavits have to rise to the 14 level of evidentiary material.

15 CHAIRMAN BLOCH: Have you cited cases in which 16 summary disposition was granted because the response did 17 not rise to that level?

18 MR. CHURCHILL: The cases that I have before 19 me, I believe and I will have to read them more 20 carefully, go to the affidavits in support of the moving 21 party. However, the general proposition that is stated 22 talks about the affidavits that are required in summary 23 disposition proceedings. In Rule 56 and in Rule 2.749, 24 there is no distinction when it says what the 25 requirements for an affidavit are. It says that

affidavits are required with the motion itself, and in
 opposition -- I beg your pardon, you do not have to file
 affidavits, you could also do depositions.

4 CHAIRMAN BLOCH: In this case, the letter from 5 Mr. Porter is not evidence because it would require Mr. 6 Porter's testimony that it is authentic, and yet 7 Applicant has said that it does not challenge Mr. 8 Porter's letter. Wouldn't that be granting summary 9 disposition on pretty highly technical grounds?

MR. CHURCHILL: I don't believe so. I think 10 that if you are going to get an affidavit, as I said 11 before, we take this very seriously, it is highly 12 unlikely that anybody could produce an affidavit that 13 would take a letter, such as you say may be written by 14 Mr. Porter, although I am not familiar with the specific 15 letter in mind, and that it would be presented out of 16 context or in a vacuum under an affidavit. 17

CHAIRMAN BLOCH: There is a letter as exhibit 18 3B to the motion for litigable issues. It is on 19 Wisconsin Electric letterhead and signed by Mr. Porter, 20 and it was produced in discovery. This is just an 21 example, perhaps a most extreme example, which just 22 stuck in my memory as something that would be hard to 23 rule out as not raising a genuine issue of fact, if in 24 fact there is a genuine issue in it, on the ground that 25

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1 it is not in affidavit form.

2 MR. CHURCHILL: What Mr. Anderson was required 3 to have done was to have obtained in an affidavit or in 4 answers to interrogatories, which he could have got the 5 proper material for response to this.

6 CHAIRMAN BLOCH: In this case, it would have 7 consisted of the deposition of Mr. Porter validating 8 this document?

9 MR. CHURCHILL: Or an interrogatory answer. 10 CHAIRMAN BLOCH: My understanding is that this 11 letter was produced in answer to an interrogatory. You 12 would have had to have an additional interrogatory 13 answer or request for admission from Mr. Porter in order 14 that the response to a previous interrogatory was 15 genuinely a letter.

MR. CHURCHILL: No, I don't think so. I don't 16 think that would do it. I would have to go back and 17 check the files to see what interrogatory this was a 18 response to, but probably, based on my recollection, it 19 was a question something like, "Give me everything in 20 your files that relates to such and such a subject." 21 There was no particular question, substantive question 22 to which this was an answer. 23

24 CHAIRMAN BLOCH: Okay.

25 Have you any further comments before I proceed

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1 to Mr. Anderson and to the Staff?

2 MR. CHURCHILL: No, only to state that the 3 other requirement is as you mentioned before, that there 4 was supposed to be a short and concise statement of the 5 fact which he alleges are material and for which there 6 is a genuine issue.

7 CHAIRMAN BLOCH: Your interpretation of that is 8 that it requires a separate set of facts, and that it 9 should not be done by looking at narrative and picking 10 it out of that.

MR. CHURCHILL: Yes, sir, that is definitely my
interpretation.

13 CHAIRMAN BLOCH: Mr. Anderson, do you wish to
 14 address that is new material briefly.

MR. ANDERSON: I think the Chairman himself has indicated what we would characterize as the absurdity of Mr. Churchill's position, basically having initiated a procedure of getting a witness on the stand to vouch for a document, and he is faulting us for not having that witness available to vouch for it. I think that falls from its own weight.

As to the itemization of contentions, the reason we did it this way, in terms of our motion dated July 21st, as opposed to as part of the response, is because it was the request of the Board to, essentially

1 in one kind of sense, go in it backwards.

I think the Board has adopted a special set of rules in this proceeding, and I think we have complied with the rules. We have enumerated the contentions clearly and separately and succinctly, and we have filed them with citations to the record, to establish literature and establish NRC documents. We think that meets the import of the rules.

9 What we are trying to get is not abstract and 10 meaningless technicality, we are trying to establish 11 that there is a genuine fact within the meaning and 12 standard defined by Rule 56. We believe we have done 13 so.

MR. CHURCHILL: Let me speak once more to that 14 because I take great objection to that. It has been 15 16 clear from the very beginning that to the extent our response to this motion includes a motion for summary 17 disposition, it has always been understood to be 18 governed by the Commission's own rules of practice for 19 motions for summary disposition. In fact, what we are 20 getting away from by following those rules is any sort 21 of highly abstract discussions or obtuseness. We are 22 trying to clearly and succinctly state the facts for 23 which there is or is not an issue. 24

25 I have heard nothing or read nothing in any of

1 the discussions with the Board, or any of the pleadings 2 or order we have received from the Board, to suggest 3 that the motion for summary disposition will be handled 4 in any way or by any special procedure.

5 CHAIRMAN BLOCH: The motion was stated by the 6 Board to be governed by the same standards that apply to 7 summary disposition. I believe Mr. Anderson has stated 8 that as well in his legal brief. Is that correct, Mr. 9 Anderson?

MR. ANDERSON: Yes. Referring to my previous 10 comment to which Mr Churchill took exception, it is not 11 12 that the standards are different, but rather that the procedures and the timing for itemization of our 13 contentions is different. That is to say, the Board 14 directed us to file basically what would be a response 15 to their summary disposition motion prior to their 16 having filed that motion, we did not take objection to 17 it, we just did so. We complied with the order, and we 18 don't expect to be faulted for complying with that 19 order. 20

21 CHAIRMAN BLOCH: Without in any way ruling on 22 what Mr. Churchill's point is, I am not sure I 23 understand why the change in order affects whether or 24 not you have to state genuine issues of fact in whatever 25 way the rules require. I don't understand why coming

1 first changes that.

6

2 MR. ANDERSON: We think we have stated them. 3 CHAIRMAN BLOCH: Then you don't think that it 4 changes the standard, you just think you have met the 5 standard?

MR. ANDERSON: Yes, exactly, sir.

MR. CHURCHILL: I do have one comment on that. 7 I have never perceived this as coming out of 8 order because Decade was given a chance to reply to our 9 motion for sunnary disposition. Ordinarily, when a 10 motion is filed, and then it is answered, there is not a 11 12 chance for the mover to come back again as Decade was given here. It is clear that this was supposed to have 13 been his response in opposition to our motion for 14 summary disposition. 15

16 CHAIRMAN BLOCH: Staff, please.

17 MR. BACHMANN: This is Richard Bachmann of the 18 Staff. While the discussion was going on, Mr. Stuart 19 Treby, who is also assigned to this case, joined us.

20 Staff's position is essentially that of Mr. 21 Churchill's in that the Intervenors have not complied 22 with the regulations insofar as they have not filed. As 23 stated in 10 CFR 2.749(a), "There shall -- I emphasize 24 "shall" -- be annexed to the motion a separate short 25 type of statement of material fact."

1 There has been no affidavits, albeit we will 2 concede the fact that there is a provision in 10 CFR 3 2.749 that these facts in disputes may be submitted 4 either with or without affidavits. I would further like 5 to say that we seem to be in a position where Mr. 6 Anderson and Decade are responding to a motion for 7 summary disposition, even though we have not gleaned it 8 in other ways.

9 It says in 2.749(a) that all material facts, and I am talking about opposition a motion for summary 10 disposition, all material facts set forth in the 11 statement required to be served by the moving party will 12 be deemed to be admitted unless controverted by the 13 statement required to be served by the opposing party. 14 In this case, I would say that Mr. Anderson would be 15 construed to be the opposing party. 16

It also says in 10 CFR 2.749(b), referring to 17 the answer by the opposing party to the motion for 18 summary disposition, it assumes the response to the 19 motion concerning litigable issues is a motion for 20 summary disposition, therefore Mr. Anderson and Decade 21 would be providing, using that terminology in 10 CFR 22 2.749(b), his answer by affidavit or otherwise, provided 23 in section, must set forth specific facts showing that 24 there is a genuine issue of fact. 25

If no such answer is filed, the decision 1 sought, if appropriate, shall be rendered. I refer back 2 again to 10 CFR 2.749(a) which gives the presiding 3 officer the authority to rule in whole or in part on any 4 of the facts that are deemed not to be controverted, 5 which is a long way of saying that while we genuinely 6 support Mr. Churchill's statement, the regulations do 7 indeed, by affidavit or otherwise, the Staff does not 8 submit that one affidavit must be countered by another, 9 but the Staff submits to the Board at this point that 10 any issues that have been stated not to be controvers 11 have to be controverted as a genuine issue of material 12 fact by the Intervenor in this case. 13

14 CHAIRMAN BLOCH: Mr. Bachmann, in this case, 15 portions of the motion for litigable issues are labeled 16 "basis." Is it possible to interpret those portions 17 labeled "basis" as short and concise statements of 18 material fact?

19 MR. BACHMANN: Judge Bloch, I can't give you 20 the cite immediately, but I do believe that in our 21 brief, in responding to the motion concerning litigable 22 issues, the Staff did state that we would treat those 23 items named "basis" as Decade's issues or Decade's 24 alleged issues of material fact that need to be 25 litigated. I believe there is a footnote some place in

1 our brief.

2 CHAIRMAN BLOCH: Then I don't understand the 3 point that you are making right now. It seems to me 4 that you said first they don't have to have affidavits, 5 if they have indeed raised genuine issues of fact. 6 Maybe I heard you wrong.

7 MR. BACHMANN: Yes, sir, that is correct.
8 CHAIRMAN BLOCH: You have also said you would
9 interpret the "basis" as separate short statements. So
10 what is the procedural deficiency that you find?

MR. BACHMANN: The procedural deficiencies that 11 we find are in the second document, which is Decade's 12 reply brief in support of its motion concerning 13 litigable issues. If I understand the Board's 14 instructions correctly, the initial document to be filed 15 by the Intervenor Decade was the motion concerning 16 litigable issues, which in essense was to be in the form 17 of a response to a motion for summary disposition. 18

At that point, the Licensee and the Staff had the opportunity to file a response to that which would be in the nature of a motion for summary disposition, following which Decade then had the opportunity, and I recall our telephone conference on this, to reply to our response in the nature of a response to a motion for summary disposition. It is their reply that we feel is

deficient in that they have not controverted or
contradicted, whatever word we may use, the material
facts stated by the Licensee and the Staff, nor
supported them by affidavits, or in any way contradicted
material facts, other than to make general allegations.

6 CHAIRMAN BLOCH: Would that also be true, 7 though, if we said that the reply should be interpreted 8 to incorporate by reference the original motion?

9 MR. BACHMANN: That is a difficult question, 10 however, considering the procedural aspects of this 11 particular proceeding, I would say that even if you took 12 the motion and Decade's reply together, that 13 procedurally they are definitely deficient in the manner 14 that Mr. Churchill has already described.

15 CHAIRMAN BLOCH: Which manner is that? You 16 said that it didn't need to have an affidavit, or am I 17 incorrect on that? You also said that the "basis" 18 should be interpreted as short statements of genuine 19 issues, or whatever.

20 MR. BACHMANN: Judge Bloch, the problem that 21 the staff is undergoing at this point is that if you 22 take the motion concerning litigable issues together 23 with Decade's reply brief in support of its motion, we 24 are still unsure, and I think the Board also should be 25 unsure, of what genuine issues of material fact that

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1 Decade seeks to litigate.

2 CHAIRMAN BLOCH: You may be making a 3 substantive point, which is no matter how we parse this 4 document, there are no genuine issues raised. Is that 5 really the point you want to make, or is it a procedural 6 point?

MR. BACHMANN: Excuse me just for a second. 7 Judge Bloch, yes, it is a procedural point to 8 the extent that by not listing the facts in dispute to 9 be litigated at an evidentiary hearing, neither the 10 Licensee nor the Staff can understand what issues the 11 Decade wishes to litigate at an open hearing. It may be 12 somewhat substantive, but in the major sense it is 13 procedural in that neither the Board, nor the parties, 14 other than Decade, have any idea of what facts are at 15 issue. 16

CHAIRMAN BLOCH: That could be because there 17 are no facts, or it could be because there have not been 18 clearly set forth. If in fact Decade in the course of 19 this conversation clarifies in conversational form on 20 the record what the genuine issues are, would the 21 problem of fair notice before hearing go away? 22 MR. BACHMANN: I can only refer to 23 approximately the third sentence, I believe, of 10 CFR 24 2.749(a), which says, "There shall be annexed to the 25

motion a separate short and concise statement of material facts as to which the moving party contends there is no genuine issue to be found." Both the Licensee and the Staff have annexed to their response to Decade's motion concerning litigable issues a short and concise statement, these are the facts and they need not be litigated.

8 We have had no response to that saying that 9 these facts are controverted or uncontroverted. I think 10 procedurally, I must agree with Mr. Churchill that this 11 is not the way to proceed if this is to be done in an 12 orderly manner according to the rules and regulations of 13 the Commission.

MR. ANDERSON: Mr. Chairman, I simply must 14 interrupt. We have gone 35 minutes and we have gotten 15 absolutely nowhere. With my document dated July 21, 16 1982, he received such a document. I think we are 17 talking about the substance. This is getting absolutely 18 nowhere in our estimation, with all due respect to Mr. 19 Bachmann's position. I think we have a document here, 20 and I think we are talking about the substance. I would 21 really urge the Board to move to the substance of the 22 23 issues.

24 CHAIRMAN BLOCH: I do want to hea. very 25 briefly, before we do that, from Mr. Churchill. I would

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point out that there is one thing that we may have learned from this discussion, Mr. Anderson, and that is that it is going to be extremely important in the transcript of this hearing that you set guite clearly what the genuine issues of fact are that you want to litigate.

7 NR. ANDERSON: I will be glad to do that, sir, 8 and it will be simply a restatement in an encapsulated 9 form of a highlight of all that was provided to Mr. 10 Bachmann and to Mr. Churchill almost two months ago. 11 CHAIRMAN BLOCH: Okay, I understand that

12 point.

13

Mr. Churchill.

14 MR. CHURCHILL: Yes, Judge Bloch. You had 15 raised the question before of whether Mr. Anderson's 16 statement of basis could be considered facts to be 17 litigated. I would say, no, they could not, simply 18 because they were never presented as a fact to be 19 litigated. All they were presented for was a support of 20 the facts that he does wish to litigate.

For example, he may be talking about something that happened or fid not happen at San Onofre. We are not litigating whether or not it happened there, and it clearly was not presented for that purpose, and it would be inappropriate to do that.

1 CHAIRMAN BLOCH: What he must present, or he 2 should have already in your possession, and he certainly 3 must in the course of this hearing, the factual 4 inference that he believes the Board should accept as 5 being a genuine issue. Then, having said that, he may 6 support it by evidence. That is your position, isn't 7 it, Mr. Churchill?

8 MR. CHURCHILL: That is what he should have 9 done, Your Honor.

10 CHAIRMAN BLOCH: You disagree that he could 11 remedy that now.

MR. CHURCHILL: Absolutely, 2.749(a) goes on to show what the moving party issupposed to do, and what the party in opposition is support to do. I believe it is the second to the last sentence that says, "No further supporting statements or responses thereto shall be entertained."

18 Furthermore, in the full procedural context of 19 this case, where we have been on notice for almost a 20 year that this was coming, and where we are in a very 21 crucial situation with our schedule, it would be 22 substansively impossible for us to entertain anything 23 further without totally moving the whole hearing, and 24 effectively defeating the Licensee's license 25 application.

1 CHAIRMAN BLOCH: Mr. Churchill, when you get a 2 chance to answer on the individual contentions, I hope 3 that you will also clarify the extent of the fair notice 4 problem you faced when Mr. Anderson's document was 5 filed, to show us the difficulties in anticipating the 6 scope of what it was that he was alleging.

MR. CHURCHILL: Yes, sir, I will do that. 7 Then, my final, I think, is that our motion for summary 8 itsposition, clearly captioned a motion for summary 9 disposition, started out with an explanation in the form 10 of a short brief of precisely what it was we were doing, 11 and precisely what it was that was required of Mr. 12 Anderson or the Staff, if they chose to oppose the 13 motion for summary disposition. 14

15 So he clearly was on notice, and that is 16 clearly consistent with the understanding that we have 17 all had from the very beginning.

18 CHAIRMAN BLOCH: Mr. Anderson, before you begin 19 on your first contention, I would like to state that we 20 have serious reservations about the relevance of this 21 contention under separate contentions. It does seem to 22 me, as I think it did in the earlier ruling in this 23 case, that you are really talking about the effects that 24 could occur if there is a deficiency in sleeving. 25 This is an amendment proceeding, and not a

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1 proceeding challenging the safety of steam generators in 2 general, or the entire steam generator at Point Beach. 3 So, please, if you are going to argue this contention, 4 the first thing you have got to show is the relevance to 5 an amendment proceeding.

MR. ANDERSON: All right. Before I do that, I 6 just wanted to make one point, because I am deeply 7 disturbed by the fallacious inference and fallacy 8 perpetuated by repetition by Mr. Churchill. At 9 transcript page 891, the Board rules and I quote: "We 10 will require that it -- it being the Decade -- file a 11 motion concerning litigable issues in which it will 12 document the genuine issues of fact which it believes 13 exist with respect to any litigable issue which it plans 14 to try at an evidentiary hearing." 15

16 That document was due in July, and it was filed 17 in July, and it contains that response to that. Now, 18 Mr. Churchill is saying that he did not receive notice 19 of what we plan to try. I think that spending 45 20 minutes on that subject is simply a waste of time.

21 With that, I would proceed to answer the first 22 litigable issue. I would suggest, if it is acceptable 23 to the Board, it might make more sense to argue the 24 first and second together because conceptually we are 25 talking about the same thing. Would that be

1 appropriate?

2 CHAIRMAN BLOCH: I think I would prefer that 3 they be kept separate, Mr. Anderson. It is clear to me 4 that one seems irrelevant than it is that two is 5 irrelevant.

6

MR. ANDERSON: Okay.

7 The first litigable issues deals with the 8 consequences of a rupture of two steam generator tubes 9 that follows a loss of coolant accident in a pressurized 10 water reactor, and it refers to the fact that many 11 scientific bodies believe that the rupture of tubes 12 following a LOCA could basically cause steam binding to 13 such an extent that it would prevent adequate core 14 cooling and lead to a reactor core melt down.

15 With that description of the contention, we 16 would concur with the Chairman's statement that it 17 really underlays contention No. 3 as does contention No. 18 2. We listed it separately because it is a distinct 19 item in the sense that it is a hotly contested issue, as 20 Mr. Fletcher's affidavit amply suggests.

CHAIRMAN BLOCH: What you are also saying is that in order for it to support the need for a hearing, you must also find another genuine issue which raises the spectre of this problem occurring because of the sleeving.

1 MR. ANDERSON: Let me preface this by saying, I 2 don't accept the way the NRC proceedings are defined, 3 but with that behind us for the sake of discussion, 4 contention one does not stand by itself, it stands in 5 conjunction with contentions three, four, and five, to 6 the extent that they are found relevant and genuine by 7 the Board.

8 CHAIRMAN BLOCH: With that understanding, would 9 you prefer to hold your response on this until we get to 10 No. 3, Mr. Churchill?

MR. CHURCHILL: Excuse me just one moment. 11 I think it is irrelevant because in no way has 12 13 he related this to sleeving. Even if he were able somehow to persuade the Board that something in 14 contention No. 3 should be in there, again he would have 15 to somehow get to that, which is somehow related to 16 sleeving, back to the problem of how that could possibly 17 relate to this concern that he is raising. 18

We have a number of facts, uncontroverted by the way by his reply, which show that not only it is not related to the sleeving, but it is not in this case a problem. I would not like to see, for example, if we did have to litigage an issue in No. 3, that somehow as part of our case we would then have to come back and put on evidence related to this No. 1, because it is simply

1 not relevant.

2	CHAIRMAN BLOCH: In that case, Mr. Anderson,
3	Mr. Churchill is contending not only that this is
4	subsidiary to some other point, but that in fact you
5	have not raised a genuine issue in this contention.
6	What do you think the specific genuine issue of fact
7	with respect to Point Beach is?
8	You pointed out a general problem in steam
9	generators, what is it about Point Beach that would
10	create a genuine issue of fact on this problem?
11	MR. ANDERSON: If I may inquire, sir, did you
12	want to discuss the timing issue, as you indicated, or
13	do you want to go directly to that point?
14	CHAIRMAN BLOCH: I think that on this one it is
15	in your letter, isn't it? There was notice of this
16	particular In fact, it was in your original
17	contentions, wasn't it?
18	MR. ANDERSON: Yes, I think so.
19	CHAIRMAN BLOCH: I don't think that there is a
20	problem on this one.
21	MR. ANDERSON: We put that behind us, then, is
22	that correct?
23	MR. CHURCHILL: The Licensee has not raised a
24	timing issue with respect to this contention.
	MR. ANDERSON: I will proceed, then, with the

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1 timing issue not being an objection on this contention 2 on that basis.

3 CHAIRMAN BLOCH: Please.

4 MR. ANDERSON: I guess what we are talking 5 about, in terms of your inquiry and Mr. Churchill's 6 statement, is the relevance of steam generator tube 7 degradation in a LOCA situation.

8 CHAIRMAN BLOCH: No, I don't think so.

9 MR. ANDERSON: You are asking why it pertains 10 to Point Beach in particular?

11 CHAIRMAN BLOCH: I think if you could show that 12 there would be degradation of many tubes resulting in 13 this kind of a steam binding problem at Point Beach, you 14 would have a legitimate material fact.

I think Mr. Churchill is saying, and tell me if I am wrong, that even if there is some weakness at Point Beach, it doesn't raise the guestion that you have documented for this contention.

MR. ANDERSON: From what Mr. Fletcher has said in his affidavit, he disputes, for example, the American Physical Society, he disputes their conclusion that it would take a small number of tubes. Should we put that behid us, too?

24 MR. CHURCHILL: No, we can't put that behind us 25 because it is an incorrect statement you are making.

1 CHAIRMAN BLOCH: Just state what you think the 2 genuine issue of fact is, Mr. Anderson.

MR. ANDERSON: We believe that the bases listed on pages 2 and 3 of our motion of July 21st demonstrate that there is a genuine issue that establishes that a through-wall crack or rupture in a small number of tubes would be sufficient to raise an extremely serious, if not catastrophic, safety concern.

The reason why that ties in to the sleeving 9 issue is, for example, what 10 percent of the tubes are 10 proposed for post-inspection. That might be adequate if 11 it would require a large number of tubes to rupture in 12 order to have the safety issue become paramount. If, in 13 fact, the expressed contention properly establishes a 14 genuine issue that it may only require a small number of 15 tubes to fail, I think it establishes that the relevance 16 of sleeving is that it may cause that small number of 17 tubes that are needed to cause the problem of steam 18 binding from this kind of LOCA induced situation. 19

20 CHAIRMAN BLOCH: Mr. Churchill.

21 MR. CHURCHILL: I think we have to somehow keep 22 this in perspective because I think Mr. Anderson jumps 23 ahead a couple of steps to a place where it wasn't 24 appropriate to jump.

25 The contention says that a small number of

tubes, if they rupture, it would cause steam binding and, therefore, essentially uncoolable conditions in the core. Our first point, which we urge the Board to pick it up in this order, is that nothing in his basis or in his response to our motion for summary disposition, or in anything that he has filed, in any way relates that concern to sleeving.

8 If that is a concern, it is there whether or 9 not there is sleeving. We think that we cannot go into 10 that anymore than we can go into thermal shock and 11 reactor core embrittlement.

12 CHAIRMAN BLOCH: Mr. Churchill, I don't 13 understand. I was trying to state that I thought this 14 contention was relevant only if the author showed that 15 there would be a small number, three or four sleeved 16 tubes that failed. I thought you were arguing that even 17 if he showed that, it would not be relevant.

18 MR. CHURCHILL: Yes, sir, and to do that we 19 will have to move ahead to our motion for summary 20 disposition wherein in Mr. Fletcher goes in at some 21 length to discuss the dynamics and the forces that occur 22 during a LOCA, just what sleeving does do, what types of 23 leak could conceivably happen, although he says they 24 won't.

The basis for this whole contention is a

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1 statement which we have guoted in our response to the 2 motion for summary disposition, that we are talking about a guillotine rupture or the equivalent, perhaps a 3 fishmouth burst or something that could somehow create 4 an opening big enough to be equivalent to a guillotine 5 rupture -- a crack is a rupture not a failure. The 6 affidavit clearly shows that this will not occur and 7 cannot occur to a sleeved tube as a result of it being 8 sleeved. 9

10 CHAIRMAN BLOCH: Are you saying that the 11 testimony about the safety of the sleeved tube is not 12 controverted by the earlier general statement of the 13 American Physical Society on tubes in general.

MR. CHURCHILL: Yes, sir, I am saying that and Mr. Fletcher, whether or not he agrees with the American Physical Society, did not controvert that statement because it was not necessary to do so in the context of this hearing.

19 CHAIRMAN BLOCH: Mr. Anderson, do you have any 20 answer to that?

21 MR. ANDERSON: The statement that Mr. Fletcher 22 does make, and I am looking at his affidavit of August 23 4, which is relied upon in the Licensee's answer, does 24 refer to his disagreement with the American Physical 25 Society as part of the basis for his refuting.

1 CHAIRMAN BLOCH: He may do that, but if he has 2 independent grounds that don't depend to the decision of 3 the American Physical Society --

4 MR. ANDERSON: On that point, if I may proceed, 5 the only one that I spot of a paramount nature, and this 6 gets to a thing that perhaps I should have led the 7 discussion with, throughout Mr. Fletcher's affidavit, he 8 relies upon a statement that the maximum sleeved tube 9 leakage would be 12.5 gallons -- let me find the 10 reference, if I may, I think it is expressed in 11 paragraph 4.

Looking at paragraph 11, for example, on page 4 of the Flatcher affidavit, and it also, I appears later on in paragraph 53, the statement that leakage in the sleeved tube would be 5 percent of the rate which could be expected from an unobstructed leak path of a double-ended break.

I think, to be directly responsive to your question, Mr. Chairman, what you are asking is, what paramount thing is the Licensee relying upon, independent of the disagreement with the APS. It appears to me that is the statement. CHAIRMAN BLOCH: Have you in any of your filings controverted that statement?

25 MR. ANDERSON: We have. I wanted to reiterate

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1 it because on a previous occasion you indicated that it 2 was wise to repeat your objection. We have objected to 3 that on page 14 of our reply brief of August 21. I want 3 to make sure that it is repeated here.

The reason we objected to that being used for 5 the purpose of sustaining summary judgment is two-fold 6 as set forth in the brief. We start out with the caveat 7 that the support for Mr. Fletcher's statement is not 8 detailed so it is very difficult to do so. Apparently, 9 as we perceive his statement, he is hypothesizing one 10 single kind of path, which would be the over the lip of 11 the sleeve, down the annulus, and through the joint. 12

I think that is what the 5 percent reference is, but I can't be sure of that. If that is the case, our first response to that claim is that that is not the only potential leak source. The other potential leak path could be adjacent cracks in the tube and in the sleeve.

19 CHAIRMAN BLOCH: What is it on which you rely 20 as evidence. I see that as a statement on page 14, but 21 what is the evidence for that?

MR. ANDERSON: There is the second point to which I will get back to answer this guestion. We have not had, to my knowledge and I may be wrong, and I am by willing to retract it if I am in error, but I don't

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recall ever having seen that statement in the Licensee's
 reporting or any other filing prior to this occasion.

It would be our position, if this is going to 3 be relied upon, it has to be the subject of discovery so 4 that we know what is going on. We can't simply go to a 5 hearing and be defeated by an eleventh hour assertion of 6 the company's hired witness, without any basis or 7 explanation to know what the discussion is. We can't go 8 on more than that until we have the procedure and a 9 basis to find out the details of that. 10

I want to reiterate as strongly as I can one time, in addition to the brief, and continue the objection, that we would object very strongly.

14 CHAIRMAN BLOCH: If I understand correctly, you 15 are saying that you have basis for controverting what be 16 said, but it is unfair that he is allowed to say it.

MR. ANDERSON: I am saying that until he 17 provides a basis for his assertion, so it can be tested, 18 we cannot be required to refute it. I want to make sure 19 that the record is clear, we object to any reliance upon 20 that eleventh hour statement, if I am correct that it is 21 an eleventh hour statement, unless we have an 22 opportunity to engage in discovery on what the basis and 23 the details of that assertion are. 24

25 CHAIRMAN BLOCH: The first paragraph you were

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pointing to on page 14, you really are not relying on because that is just your speculation, that is not evidence. The second paragaph is what you relying on, and that is not enough to create a genuine issue because it is a statement of expert opinion not founded in empirical fact.

7 MR. ANDERSON: Yes, but I think the first part 8 establishes that there is potentially a sufficient doubt 9 about it on an intuitive basis, but it is speculative. 10 Specifically for the purpose of defeating summary 11 judgment, the assertion in paragraphs 11 and 53 of Mr. 12 Fletcher's affidavit.

13 CHAIRMAN BLOCH: Mr. Churchill.

MR. CHURCHILL: Yes, sir, 2.749(b), "A party 14 opposing the motion may not rest upon the mere 15 allegations or denials of his answer." It just won't 16 io, and what I am seeing here is Mr. Anderson saying, 17 let's throw the rules out. Here we have got something 18 where Mr. Anderson has made a claim, and we have come 19 back with a long set of facts, specific, short, 20 succinct, concise, explaining exactly why it is not a 21 concern with sleeving, and he says that we are being 22 unfair, and that he gets another chance for discovery 23 after he has had unlimited discovery for almost a year 24 .wcn 25

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1 CHAIRMAN BLOCH: I think I also disagree with 2 Mr. Anderson's assertion because haven't you previously 3 stated that the additional length of sleeve will 4 constrain this leakage?

MR. CHURCHILL: We certainly have.

5

6 CHAIRMAN BLOCH: Is there anything there that 7 it is just this percentage deduction about what the flow 8 would be?

9 MR. CHURCHILL: Not only that, but I think you 10 will find in the Staff's affidavit that sort of expert 11 testimony. This statement is in agreement with that.

12 CHAIRMAN BLOCH: I think to me it is more 13 important in another context, Mr. Churchill, but since 14 it has been raised here, what is the basis for our 15 believing that in fact the sleeve would remain 16 constrained at the upper end in the cases of break? Is 17 that merely expert opinion, or is there a portion of the 18 study by Westinghouse that support that?

MR. CHURCHILL: We have the statement of what the sleeve is made of, the material that the sleeve is male of.

CHAIRMAN BLOCH: More specifically, I think there is a statement that even if the joint ruptures, that the sleeve will stay within the tube. I think that may depend on what the forces are that are operating and

1 the length of sleeve that extends into the tube. But I 2 just wondered if you were relying on that statement?

MR. CHURCHILL: What it is, if you put everything altogether, it is there together with the fiscussion of the lynamics and the forces that occur during a LOCA.

CHAIRMAN BLOCH: Where is it?

7

8 MR. CHURCHILL: I guess we would have to go 9 piece it together because the statement was made by Mr. 10 Fletcher and also by the Staff's expert witness that the 11 sleeve loes in fact constain the tube.

12 CHAIRMAN BLOCH: I know that. It has been made 13 repeatedly. I was wondering whether a portion of the 14 analytical discussion in the Westinghouse document 15 supports that, or whether that is just a statement of 16 opinion.

MR. CHURCHILL: I think neither is the case. I don't think there is an analytical discussion of that is true, nobody thought it necessary because it was so obvious. Secondly, it is not an opinion, they know that to be true simply because of the way the tubes in the steam generator are constrained.

23 CHAIRMAN BLOCH: What is the distance that the 24 sleeve pokes up further. I think that particular fact 25 is going to be confidential. MR. CHURCHILL: Yes. I will tell you, so that we don't have to worry about keeping this transcript in camera or anything, I can point to a paragraph and we can all see what the distance is.

5 MR. ANDERSON: Mr. Churchill, there is a lot of 6 traffic in the street outside my office, so if you could 7 speak louder that would facilitate my hearing what you 8 are saying.

MR. CHURCHILL: On page 3 of the Fletcher 9 statement, which is supported by affidavit, paragraph 8, 10 toward the bottom, it gives the two lengths of the 11 sleeve that will be used. It also says that these are 12 within the 22-inch thick tube sheet. We all know that 13 the tube is devel with the bottom of the tube 14 sheet, so the distance that the sleeve extends upward is 15 the two figures given there, whichever is the proper 16 17 sleeve to be used.

18 CHAIRMAN BLOCH: But the upper joint, Mr. 19 Churchill, as I understand it, is above the tube sheet. 20 MR. CHURCHILL: I think that if you give me a 21 moment, I can find that answer.

22 CHAIRMAN BLOCH: It is possible that we can 23 cover that later, if you prefer to have someone research 24 it while we talk.

25 MR. CHURCHILL: That is probably a good idea

because I think it is given in the sleeving report. CHAIRMAN BLOCH: Let's defer your answer on that, if you would. Have you completed your presentation on this point?

5 MR. ANDERSON: Is that addressed to me, sir, or 6 to Mr. Churchill?

CHAIRMAN BLOCH: To Mr. Churchill.

8 MR. CHURCHILL: I have, except to make that one 9 statement, and that is that nothing in Mr. Anderson's 10 reply controverts or contradicts any of the statements 11 in our statement of material facts with respect to 12 contention one. I think that he may alleged that 13 something contradicts it, but nothing does contradict 14 it.

15 CHAIRMAN BLOCH: Staff.

7

16 MR. BACHMANN: I agree with Mr. Churchill to 17 the extent that insofar as the Staff has provided a 18 statement of material facts about which there is no 19 dispute, and has argued the same thing. The Staff, one, 20 does not see the relevance of this argument or of this 21 contention to the proposed action, i.e., the sleeving of 22 the steam generator tubes.

23 To elucidate a little bit further on that, the 24 allegation that one or more degraded tubes could cause 25 the problem during a LOCA, it is the Staff's belief, and I I think just common sense-wise, that the process of sleeving is to prevent degraded tubes from rupturing, so I see no connection, no relevance at all between the proposed action of sleeving degraded tubes and the contention that has been submitted by Decade that degraded tubes could rupture and cause the problem during a LOCA.

Second of all, we also submitted a statement of 8 material facts, as we also stated in the footnote in our 9 brief, admit that there is any relevance. The Staff has 10 also submitted an affidavit and statement of material 11 facts which have also not been disputed by the 12 Intervenor. Therefore, the Staff is at a loss at this 13 point to understand why the Board is still entertaining 14 this as a possible viable contention. 15

16 This is all we have.

17 CHAIRMAN BLOCH: We are just listening to the 18 arguments.

19 Mr. Bachmann, are there any issues that you 20 raise, in addition to the ones that Mr. Churchill 21 brought to my attention, that you would like to mention 22 at this time in terms of your affidavit?

23 MR. BACHMANN: Would you excuse me just one 24 second, sir. I have my project manager here, and he 25 wants to tell me something. I will be back in about 20

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1 seconds.

25

Judge Bloch, I am back again. I have just conferred with my project manager on this case. The Staff feels that the combination of the facts submitted by the Staff and the Licensee on this issue, if we are going to the actual material heart of the argument as opposed to the legal argument that is that there is no relevance of this contention, is that Decade has simply not provided any facts at all that need to be litigated in an open, public evidentiary hearing. There is just simply nothing in dispute as far as this contention is concerned.

13 CHAIRMAN BLOCH: Mr. Anderson, only if you have 14 a reply to the material that was introduced by the other 15 parties should you speak again on this point. Is there 16 new matter that you must reply to?

MR. ANDERSON: No, because the way you
described it initially was borne out by their
discussion. What is being disputed here is contention
three and not contention one. I think we would move
further discussion of this as a part of contention
three.

23 CHAIRMAN BLOCH: Now contention two, Mr.
 24 Anderson.

MR. ANDERSON: Contention two is again a

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1 contention that we believe is an underlying contention
2 to the third contention in the same way the first one
3 was. The first one dealt with the kinds of safety
4 concerns raised under accident conditions, and the
5 second contention relates to safety concerns raised
6 during normal operating conditions.

Basically, the thrust of contention No. 2 as we propose it, the rupture of steam generator tubes during normal operation may release radiation to the environment from the plant's secondary side in excess of maximum permissible doses. We point out to three possible sources of this concern: from iodine levels in the primary coolant exceeding the tech specs; from unconsidered leakage rates that are higher than bounded in the safety analysis; and from the safety valves in the secondary side sticking open.

I also believe, if I am correct, Mr. Examiner, 18 and Mr. Churchill can interject if I am wrong, that the 19 timeliness of the second contention is not in dispute. 20 Is that correct?

21 CHAIRMAN BLOCH: We are awaiting your response,
22 Mr. Churchill.

23 MR. CHURCHILL: That is correct.

24 MR. ANDERSON: Again, moving to the second 25 point to respond, Mr. Chairman, the relevance is just in

1 the same way we talked about the first contention, and 2 does not stand alone.

3 CHAIRMAN BLOCH: I understand. What are the 4 genuine issues?

5 MR. ANDERSON: In terms of moving from the 6 relevance to the genuine issue, we established the bases 7 for the iodine level was in reference to the safety 8 evaluation report.

9 The basis for unconsidered leakage related to 10 the kinds of problems, as we detailed more in our 11 motion, the Ginna incident showed that the estimates for 12 the double-guillotine break, for example, at the outside 13 bounding range of leakage, may be not be adequate.

14 The third, the safety values, we again refer to 15 the NRC documents from the Ginna accident, which show 16 that the safety values can stick open.

17 CHAIRMAN BLOCH: On the iodine, is there any 18 basis for believing that it either has occurred or will 19 occur at Point Beach?

MR. ANDERSON: There is a basis, and as indicated in our reply brief, we understood that the basis relied upon has been ruled out of evidence, but we made an offer of proof, or we intend to make an offer of proof.

CHAIRMAN BLOCH: What page of your reply

25

1 brief?

2	MR. ANDERSON: I am finding that right now. It
3	starts of mage 14 and extends to page 15. The subject,
4	so the transcript reflects this, would be the reracking
5	of the core at Point Beach creating the possibility of
6	higher embrittlement of the cladding at Point Beach,
7	creating the possibility that iodine levels will be
8	higher than otherwise would be the case if it were not
9	for the reracking that is going on at Point Beach.
10	It also does say, beyond that specific offer of
11	proof we made in the reply brief, that the
12	CHAIRMAN BLOCH: Wait a second. What is the
13	evidence that that reracking will in fact cause the
14	substantial higher risk that the iodine levels will
15	exist?
16	MR. ANDERSON: It is not proof. We believe, in
17	rule 56, the reasonable inferences go to the person
18	opposing the motion for summary judgment.
19	CHAIRMAN BLOCH: There is reasonable inference
20	just from the fact that they rerack, without any
21	evidence that rerack will increase this risk?
22	MR. ANDERSON: I think it is undisputed that
23	the reason for reracking is to reduce embrittlement of
24	the beltline welding of the reactor vessel. As you are
25	moving that same cause of the beltline embrittlement to

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1 a different place, we believe that it is a reasonable 2 inference, but not a proof, that it will cause or may 3 cause embrittlement of the cladding where the 4 concentration of the high active fuel assemblies have 5 been moved to.

6 CHAIRMAN BLOCH: That is the iodine. On the 7 others?

8 MR. ANDERSON: Before I leave that, I want to 9 add as well the fact that the Staff raised that as a 10 need for changing the tech specs also speaks to the fact 11 that it is a matter of concern whether or not, as Mr. 12 Murphy's affidavit alleges, there have been violations 13 of iodine levels in the past.

14 CHAIRMAN BLOCH: Of course, you stating that 15 there is a problem even if there is a change in the tech 16 specs.

MR. ANDERSON: It would depend what the tech 17 specs said. The reason I am making that statement is 18 that the tech specs say that you have sufficient 19 monitoring to detect a violation immediately, and if you 20 have to shutdown immediately upon detection, it could 21 conceivably take care and remove the contention. But at 22 this point in time, all they have is a statement that 23 24 this will be resolved without any specific detail. Our 25 contention only goes to the extent that until

satisfactory detail is provided, the contention in our
 view lives. We are not asserting that no tech spec
 change could resolve it, we are not making that part of
 the contention.

5 CHAIRMAN BLOCH: The contention has a 6 reservation that you are not sure how this tech spec 7 will be rewritten.

MR. ANDERSON: Right.

9 CHAIRMAN BLOCH: Why don't discuss the problem 10 of iodine separately. I think that is is easier to 11 discuss one thing at a time, they are really not 12 directly related to one another.

13 Mr. Churchill.

8

25

14 MR. CHURCHILL: Yes, Your Honor. This one 15 seems fairly obvious. If you read the contention 16 closely, it says "rupture of steam generator tubes 17 during normal operation may release radiation" --18 rupture of steam generator tubes. He hasn't given any 19 facts or any basis whatsoever anywhere.

20 CHAIRMAN BLOCH: You made that argument in 21 support, so I understand that.

22 MR. CHURCHILL: To relate to how in the world 23 sleeve could cause a rupture of a tube, a rupture is a 24 big break.

CHAIRMAN BLOCH: Mr. Churchill, I heard that

1 argument before, I do understand it. Is there another 2 point that you want to make?

MR. CHURCHILL: Three things that he has added since he first identified these, all they do is give, as he said, three sources, or three reasons why he is concerned if a tube should rupture during normal operation. None of these is related to sleeving.

8 The business of the tech spec is a red herring, 9 it just has nothing to do with this. The Staff did 10 mention the tech spec, but they did that in the context 11 of the normal sleeve limiting leakage that is expected 12 in normal operation. It had nothing to do with 13 rupture.

14 The Staff said that they would like to see the 15 Westinghouse tech spec, as indeed the Licensee will 16 have, because during normal operation, without rupture, 17 you want to keep the secondary site down. The tech spec 18 argument, and the tech spec discussion, and tech spec 19 reference and citation by the Staff has absolutely 20 nothing to do with rupture.

21 We said that in our brief, and the Staff said 22 that at pages 6 and 7 of their brief, but there is 23 nothing there to suggest that anything having to do with 24 sleeving would cause, exacerbate, or be in any way 25 related to the possible rupture of a tube, and that in

1 fact is what the contention is.

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CHAIRMAN BLOCH: Staff.

MR. BACHMANN: I agree thoroughly with Mr. 3 Churchill's comment about the irrelevancy of this 4 particular contention. I might also point out that in 5 the Staff's August 16 response to the motion, on pages 6 21, 22, and referencing Mr. Colburn's affidavit. Going 7 8 back to the original contention, Decade has alleged that the iodine levels exceed the Westinghouse tech spac, we 9 have submitted as a fact in an affidavit, which the 10 Intervenor has not controverted, that they will be 11 12 within limits before we will allow them to operate. I see absolutely no dispute of fact at this 13 point. I see no reason why we need to litigate this. 14 CHAIRMAN BLOCH: Mr. Bachmann, if they are not 15 within the limits at some future time, they must file an 16 immediate report? 17 MR. BACHMANN: That is correct, sir. 18 CHAIRMAN BLOCH: Then the staff will decide on 19 appropriate action. 20 MR. BACHMANN: That is also correct. 21 CHAIRMAN BLOCH: Have you finished? 22 MR. BACHMANN: That is all I have, sir. 23 CHAIRMAN BLOCH: Mr. Anderson, reply only to 24

25 new matter raised.

MR. ANDERSON: I think that basically the bulk of the objection by the opposing parties goes to whether contentions No. 3, 4 and 5 are correct. I will not speak to that at this point, I will hold that to the contention three.

Mr. Bachmann, I think, has mischaracterized 6 what he facts are. The facts that have been alleged by 7 the staff is that in the past, insofar as he knew, and 8 it was not based upon a clear statement of 9 definitiveness by Mr. Murphy, he was not familiar with 10 any violations in the past. As to the future, that is 11 pure speculation, it depends upon what the tech specs 12 say. Right now, the tech specs say nothing on the 13 subject, as I understand, with respect to this plant. 14 That is the sole issue before this Board. 15 CHAIRMAN BLOCH: What about 3B. 16 MR. ANDERSON: Do you mean 28? 17 CHAIRMAN BLOCH: That is correct. The other 18 parties seem to only respond to the preface. We have 19 not given you the chance on 28 yet. 20

21 MR. ANDERSON: The second part of the 22 contention No. 2 talks about the possibility of 23 unconsidered leakage. What is refers to in terms of the 24 basis for unconsidered leakage, for example, is the fact 25 that the bounding done of estimates of leak rates, and

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the concern of the amount of contaminated primary
 coolant that would get out into the environment, has
 been done by the guillotine break in the single tube.

The second part of this contention No. 2, for example, refers to the Ginna episode in which the NRC Staff authors say the initial leak rate at Ginna was calculated to be about 760 gallons per minute, even though the break was not a double-ended guillotine break. They said that the guillotine break had been estimated to be 843.

We believe that the inference from that 11 paragraph, which we referenced in our motion, is that 12 there is a possibility that if in fact a guillotine 13 break did occur, it might not be in fact bounded by the 14 kinds of analyses that have been done in the past. So 15 we think that the inference viewed most favorably to the 16 Decade as required by Rule 56 is that the bounding being 17 done is unsatisfactory. 18

19 For example, if one did, though we think that 20 it is improper to do so, use that 5 percent of a 21 double-guillotine break to derive the amount of leakage 22 that would come to a sleeved tube, it would have to be 5 23 percent multiplied by a bigger number, and of course the 24 bigger the number you use, the more you approach the 25 kinds of problems that relate to accepted levels.

1 CHAIRMAN BLOCH: What is the basis for 2 believing that you get a fishmouth type of rupture on 3 the sleeved portion of the tube?

4 MR. ANDERSON: The second basis for the second 5 contention doesn't assume a fishmouth.

6 CHAIRMAN BLOCH: Isn't that what happened at 7 Ginna, which you are using as a basis for this?

8 MR. ANDERSON: Yes, but I am using it for a 9 different purpose, sir. The reason I am saying that, it 10 was not a guillontine break at Ginna, it was a fishmouth 11 rupture, and even though it was not a guillotine break, 12 it was almost the same level of leakage.

13 CHAIRMAN BLOCH: But how does that become 14 relevant to the sleeving, or why would we expect a 15 fishmouth rupture of that sort? What basis do we have 16 to believe that?

17 MR. ANDERSON: I think the proper question, if 18 I could interject on that, is not why we would expect a 19 fishmouth, we would say, why would you expect some kind 20 of crack that could leak several hundred gallons per 21 minute.

CHAIRMAN BLOCH: What is the evidentiary basis for believing that in the sleeved portion of the tube? MR. ANDERSON: That would relate to the contention No. 3. I think that it would be better put,

not going back and forth, but discussing contention
 three separately.

3 CHAIRMAN BLOCH: For this one, there is nothing 4 left except for contention three, is there?

5 You are saying that there could be a fishmouth 6 rupture despite the sleeving structure, and you are 7 going to argue that for contention three. What does 2B 8 add to it?

9 MR. ANDERSON: We are not saying that there 10 will be a fishmouth. We are saying that the leakage 11 rates can be higher than they have been detected in the 12 past.

13 CHAIRMAN BLOCH: But you are going to argue14 that under three.

15 MR. ANDERSON: I will argue that under three.
16 CHAIRMAN BLOCH: Is there anything left to 2B
17 alone?

18 MR. ANDERSON: All we are using contention two 19 for is to say that, if you have some doubt that a few 20 number of tubes might rupture, you have a serious safety 21 concern, even though it might sound, if you were not 22 aware of contention No. 1 and contention No. 2, a couple 23 of tubes going wrong wouldn't be a bad thing at all. 24 CHAIRMAN BLOCH: Is 2C the same sort of 25 contention?

MR. ANDERSON: Yes.

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CHAIRMAN BLOCH: The basis for 2C?

3 MR. ANDERSON: It talks about a safety valve 4 sticking open which would let the contaminated secondary 5 water, with radioactive contaminants, get into the 6 environment. It was unconsidered in previous analysis, 7 as pointed out in the document cited, and the Ginna 8 incident proved that it can stick open.

9 CHAIRMAN BLOCH: In the Ginna episode, wasn't10 it also installation failure?

11 MR. ANDERSON: Yes, the Staff has responded 12 that the Ginna episode is not relevant to Point Beach 13 because Ginna improperly isolated its power operated 14 safety valves. We pointed out that the fact that it was 15 improperly isolated or was not prudently isolated at 16 Ginna does not mean that it is excluded from being a 17 problem at Point Beach.

The normal operating conditions that exist in the plant are such that you cannot hypothesize and speculate that everything is going to work perfectly and be operated perfectly. When you talk about a Rule 56 summary judgment motion, you have to take the inferences viewed most favorably to the opposing party, and you have to take everything that is most favorable to them, and any doubt whatsoever goes to the advantage of those

1 opposing summary judgment.

CHAIRMAN BLOCH: That was the kind of argument 2 3 that I asked not to be made. You have made once, please don't make it again. 4 MR. ANDERSON: Okay. 5 CHAIRMAN BLOCH: Are you finished with this 6 7 argument? MR. ANDERSON: Yes. 8 CHAIRMAN BLOCH: Mr. Churchill. 9 MR. CHURCHILL: On this, it is the same 10 argument that I had before. None of this is relevant to 11 sleeving. Secondly, Ginna did not involve sleeved tubes 12 to any extent, so that also is irrelevant. 13 CHAIRMAN BLOCH: Mr. Bachmann. 14 MR. BACHMANN: I assume, after this lengthy 15 discussion, that we are still on 2B? 16 CHAIRMAN BLOCH: Yes, 2B and C. 17 MR. BACHMANN: As far as 2B is concerned, and 18 19 as far as Mr. Anderson's issue as he stated on page 4 of his motion, the Staff will not dispute that "The 20 consequences of multiple tube failures in excess of 21 design basis has been seriously studies." That is 22 correct, we did not feel that it was a fact in dispute. 23 We also, adding to that, agree with Mr. 24 Churchill that there is no relevancy to what we are 25

1 talking about here.

2 As far as the safety valve is concerned, and the occurrence at Ginna, the Staff feels that again 3 there is no relevancy to the proposed action here, i.e., 4 5 sleeving, and also that the argument, material fact, and affidavit indicating what the problems had been at Ginna 6 does state the Staff's position. 7 As an after thought, I will add that I agree 8 totally with Mr. Churchill that in this case it does not 9 involve sleeved tubes, and that is not a problem and, 10 therefore, should not be considered in this proceeding. 11 12 This is all the Staff has. CHAIRMAN BLOCH: Mr. Anderson, I believe we are 13 ready for 3A. 14 MR. ANDERSON: I think so. 15 Contention 3, in the overall construct, refers 16 to the contention that the sleeving operation itself 17 will increase the risk of failures, especially in the 18 19 unconstrained free-standing regions of the steam 20 generator tubes. CHAIRMAN BLOCH: Would you tell us right now, 21 22 to clarify the record, what you mean by the unconstrained free-standing regions of the steam 23 24 generator? MR. ANDERSON: Yes, I was going to do that. 25

1 That is the area above the upper-face of the tube sheet. 2 3 CHAIRMAN BLOCH: Does that include the free portion of the tube? 4 MR. ANDERSON: Part of that region will have a 5 6 sleeve and part of it will not. 7 CHAIRMAN BLOCH: That includes a portion of the sleeved part of the tube. 8 9 MR. ANDERSON: Right, the upper portion of the sleeve and the remaining part of the tube that extends 10 11 beyond the sleeve. Should I proceed? 12 13 CHAIRMAN BLOCH: Please. MR. ANDERSON: We specifically focused on six 14 areas with respect to establishing that contention. 15 16 The first area under it was the area of inspectability. The reason why inspectability is of 17 importance is that if you are not able to detect in 18 advance possible tube rupture, you can have the 19 situation where it would be susceptible to suffering 20 21 those consequences. CHAIRMAN BLOCH: When you say, inspectability, 22 initially you were talking about anti-current testing. 23 Are you talking about other kinds of inspectability now 24 25 also?

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MR. ANDERSON: Inspectability here refers to
 anti-current, yes, sir.

3 CHAIRMAN BLOCH: Only the anti-current test? 4 The Applicant had a problem with the broad wording you 5 are using now. They said that it goes beyond what you 6 said initially.

MR. ANDERSON: That is correct.

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8 We started out with the basis that I think is 9 very important, it overlays a series of points and 10 counter-points that come into play.

11 The salient point is that even in an unsleeved 12 tube, the inspection is inadequate to detect defects to 13 the extent required, and we made specific reference, for 14 example, to what we call the Porter letter, which talks 15 about a laboratory test, without any interference at 16 all, being unable to detect a 30 percent through-wall 17 defect.

18 Moving from the situation of --

19 CHAIRMAN BLOCH: Let me ask you about that, 20 though. It seems to me that you have raised potentially 21 a serious question about effectiveness of any kind of 22 testing on detecting anti-granular structure and 23 cracking. Wouldn't you say, though, that the place in 24 the reactor where that is the least problem is in the 25 sleeved region?

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MR. ANDERSON: No, I say the opposite. CHAIRMAN BLOCH: Why is that?

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MR. ANDERSON: Because the focus of the concern that has occurred preceding this aspect of the proceeding on the American Physical Society kinds of concern has two things that are undisputed. One is that the corrosive forces in the narrow crevace surrounding the tube can be highly deleterious to a very unacceptable extent.

10 CHAIRMAN BLOCH: We start there. We put a 11 sleeve in that starts with no corrosion and has an 12 additional thickness to it. Let's assume for the time 13 being it doesn't have any greater resistance to 14 corrosion, it may, they are arguing it does. You start 15 with an uncorroled sleeve that spans the region of 16 degradation.

17 Any corrosion which is going to attack that 18 sleeve is going to have to start from zero. Why would 19 you worry about the sleeved region, when the corrosion 20 is occurring in other parts of the reactor and has 21 already started?

MR. ANDERSON: The company alleges, and we do not accept, that apart from sleeving, the corrosion, they would argue, is confined to the area within the tube sheet.

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1 CHAIRMAN BLOCH: Do you have evidence that it 2 is not?

3 MR. ANDERSON: We do, but I think it might be 4 outside this proceeding to get into that.

5 CHAIRMAN BLOCH: No, I think you have to have 6 evidence in the record of this proceeding.

7 MR. ANDERSON: I am saying that I am not sure 8 that establishment is relevant to this proceeding.

9

10 MR. ANDERSON: Yes, I can, if you can wait five 11 minutes, or I can mail an LER from the company that has 12 defects above the tube sheet.

CHAIRMAN BLOCH: Can you establish that?

13 CHAIRMAN BLOCH: But it is not in the record at 14 this point, so you would have to show good cause for 15 late filing.

16 MR. ANDERSON: Yes, and the reason I am not 17 filing it is because I don't think the Commission has 18 defined the scope of this proceeding to embrace that. 19 If it wanted to, I would be very much eager to expand 20 the scope, but I understand the scope to embrace that 21 issue.

CHAIRMAN BLOCH: Maybe it doesn't.
MR. ANDERSON: I would like to, though.
CHAIRMAN BLOCH: Why is it not relevant to
answer my question about starting from zero in corroding

1 a new sleeve. I am still saying, isn't it the safest 2 part of the whole steam generator?

3 MR. ANDERSON: I wanted to get to answer that 4 question by establishing two things, which I believe are 5 undisputed. One is that there is a very corrosive 6 environment in a crevace type situation. Secondly, the 7 fact that the corrosion in the crevace at Point Beach in 8 the past, as to its safety concern, has been minimized 9 by the Staff and by the Licensee on the basis of the 10 fact that although there may be a lot of corrosion 11 there, the leak path that will created to that corrosion 12 in just a rupture would be constrained by the 13 surrounding wall of that crevace.

14 CHAIRMAN BLOCH: Our record shows that the 15 corrosion occurs, I believe, both in the tube sheet and 16 in the sludge area above the tube. Isn't that correct?

17 MR. ANDERSON: I believe the company would18 dispute that. I would accept that.

19 CHAIRMAN BLOCH: The SER, I think, say that, 20 doesn't it?

21 MR. ANDERSON: I am not aware if it does or 22 not.

23 CHAIRMAN BLOCH: The other parties can
24 contradict me if that is wrong. But my question is,
25 even assuming that there is corrosion above the tube

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1 sheet -- Are you saying that there is no corrosion above 2 the tube sheet right now?

3 MR. ANDERSON: I would say there is, and they 4 would say there is not. I can answer your question. 5 Without that fact being established I can answer your 6 guestion.

CHAIRMAN BLOCH: Okay, answer.

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8 MR. ANDERSON: I wanted to establish those two 9 things. One is that the crevace is highly corrosive, to 10 a disturbing extent. The second one is the safety 11 implications of that corrosion has been minimized in the 12 past by saying that it will be constrained.

13 What you are doing by doing the sleeve, and 14 this is not a statement which is initiated by us, it is 15 a statement that is initiated by a letter from Northern 16 States Power Company, which has a number of nuclear 17 plants itself. It is Appendix 3G.

18 CHAIRMAN BLOCH: I am familiar with the 19 letter.

20 MR. ANDERSON: What the Northern States Power 21 Company official states is that what is that disturbing 22 thing about sleeving to him is that you are recreating 23 the entire problem area of a crevace induced corrosion 24 all over again.

25 The reason why we think that is an enormous

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1 safety concern, as well as operational concern, is
2 because that annulus between the two is an area that is
3 in the free-standing region where there is no
4 constraint. There is no tube sheets surrounding the
5 tube to constrain the leakage, so that the leak rate
6 could be very substantial. If the leak rate is very
7 substantial, you have the kind of safety concerns raised
8 in contentions No. 1 and 2.

9 CHAIRMAN BLOCH: If we assume that the 10 corrosion rate in that new annulus that you are worried 11 about is the same as existed in the old annulus --

MR. ANDERSON: In the crevace, you mean?
CHAIRMAN BLOCH: What period of time are we
worried about?

15 MR. ANDERSON: Excuse me?

16 CHAIRMAN BLOCH: What period of time are we 17 worried about? How much time from now is there going to 18 be a corrosion problem, if that occurs, if the rate of 19 corrosion occurs in the new annulus at the same rate as 20 the old annulus?

21 MR. ANDERSON: At Point Beach, I am not sure 22 if it is in the record or not, but at Point Beach, I 23 think it could be established very clearly that in the 24 period from August 1979 through the beginning of 1980, 25 there was like 100 tubes a month that were suffering

1 from sufficient corrosion to require that they be
2 plugged.

3 CHAIRMAN BLOCH: They have been in operation
4 for what, ten years?

5 MR. ANDERSON: Yes.

6 CHAIRMAN BLOCH: So we are talking about ten to 7 eleven years from now?

MR. ANDERSON: We don't know. I think there is 8 a large amount of dispute as to what precipated, 9 apparently suddenly, that crevace corrosion. One of the 10 attachments, I can't recall which one off-hand, is a PFC 11 witness. But in terms of the kind of context to 12 establish a genuine fact or not, there is no way of 13 knowing what would initiate it, except I think all we 14 have is the fact that a crevace environment is highly 15 corrosive, and it is being recreated ail over again 16 17 intentionally.

18 CHAIRMAN BLOCH: If it appears to be a safety 19 problem, do we have expect both that there will be 20 corrosion in the annulus and also that it cannot be 21 detected through inspection?

22 MR. ANDERSON: If the term inspection means 23 that you would not be able to anticipate a failure 24 between inspection periods, yes.

25 CHAIRMAN BLOCH: Your inspection won't be

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1 sufficiently accurate and reliable to detect the problem 2 before it causes either a fishmouth rupture or a 3 double-ended guillotine break? MR. ANDERSON: I would not want to define 4 that. 5 CHAIRMAN BLOCH: Excuse ma, just a guillotine 6 break? 7 MR. ANDERSON: It would not be sufficient to 8 prevent a substantial amount of leakage. 9 CHAIRMAN BLOCH: Why is the substantial amount 10 of leakage a safety problem, if they shut down? 11 MR. ANDERSON: They have two kinds of 12 concerns. If it occurs in the period immediately 13 following a loss of coolant accident, you have 14 contention one. If it is in normal operation, you have 15 contention two. Contention one would mean that you have 16 17 the potential for a melt down. Contention two, you would have off-site doses in excess of maximum permitted 18 levels. 19 CHAIRMAN BLOCH: The substantial leakage that 20 you are referring to is not in the nature of a fishmouth 21 rupture, or something of that size, it is something that 22 is smaller? 23 MR. ANDERSON: I am just saying that it is not 24 25 limited to -- A fishmouth would be in normal operation,

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1 for example, because that would imply forces moving out. 2 A loss of coolant accident would not be the kind of 3 situation at Point Beach. All I am saying by not using the word 4 "fishmouth" is a leakage, it would depend upon the 5 circumstance of what the kind of crack would be. 6 CHAIRMAN BLOCH: Do you want to conclude on A? 7 MR. ANDERSON: On A, I think we actually 8 slipped into B. 9 CHAIRMAN BLOCH: Why don't you argue A and B 10 11 together, I think they may be related. 12 MR. ANDERSON: I think they are. Focusing more on A, initially though, if I may, 13 14 we start with the premise that anti-current test is not infallible. We have submitted documents which we 15 16 believe show reasonable doubt to establish a genuine 17 dispute in that regard. Moving from there, we are talking to the fact 18 19 that if there is a through-wall crack in the outer 20 tubes, the secondary water, because you are using all 21 volatile treatment, may have corrosives in it that will 22 make it extremely more difficult for anti-current tests 23 to work because corrosives will include copper-based 24 alloys which may impair the ability of the signal. We presented in our motion a number of 25

1 document, official documents, that relate to the fact
2 all volatile treatment is not effective.

3 CHAIRMAN BLOCH: What is the evidence that you 4 submitted that you can't detect actual corrosion taking 5 place by the anti-current test?

MR. ANDERSON: That relates to reasonable 6 inference most favorable to the Decade, and the 7 inference arises from the fact which is established that 8 it is reasonable to conclude, for the purpose of this 9 10 proceeding, that there may be metallic corrodants in the annulus scaling the side of the sleeve. We are saying 11 that there is a reasonable inference from that fact, for 12 the purpose of this phase of the proceeding, to conclude 13 that the anti-current signal would be impaired. 14

15 CHAIRMAN BLOCH: You say, impaired, if it is 16 impaired, then they can detect the difference in the 17 signal. I understand your problem with detecting stress 18 corrosion and cracking. I don't understand your 19 difficulty in detecting an accumulation of metallic 20 contaminants in that annulus.

21 MR. ANDERSON: Our understanding of the 22 anti-current test, it would just screw up the signals, 23 so you wouldn't know what that means. For example, if 24 you look at the reports, many of the anti-current 25 inspection reports are part of this file from the

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demonstration phase, you will see a number of them saying, undefined signal. What I am saying is, undefined signal is the same kind of thing that you would have here. You would not know what is going on any longer.

6 CHAIRMAN BLOCH: Have you concluded your 7 argument on inspectability?

8 MR. ANDERSON: Yes, I have. On the annulus, I 9 think we covered it.

10 CHAIRMAN BLOCH: You think you have covered the 11 annulus also?

12 MR. ANDERSON: Yes.

13 CHAIRMAN BLOCH: Please, Mr. Churchill?

14 MR. CHURCHILL: This one, as you know from our 15 filing, we have a number of different grounds that we 16 are challenging the alequacy of this contention. I 17 don't know whether you want me to really argue them all, 18 because they are set down in the brief, but I would like 19 to briefly tick off what they are.

First of all, we have an estoppel argument here based, as you know, on two things. One, the failure of Decade to file a motion concerning litigable issues on time, and secondly, their continuing obligation to keep the Licensee informed. To that extent, contention three senerally, that is the introductory part of the 1 contention three, contains two items that are brand 2 new.

3 CHAIRMAN BLOCH: Mr. Churchill, I saw that 4 argument in your brief. Isn't this merely an 5 adversary's way of saying what we have always intended 6 in this proceeding. Why would they be raising any of 7 these questions, except for that brief preface? This is 8 just argument on what was already contentions.

9 MR. CHURCHILL: I disagree, in fact, the most 10 serious one is the constrained free standing region. 11 Never has there been any inference, implicit or 12 explicit, that we were dealing with anything above the 13 sleeve.

14 CHAIRMAN BLOCH: He just defined that to 15 include -- Your concern is that it goes above the 16 sleeve. If he stopped it at the top of the sleeve, you 17 would have no problem.

18 MR. CHURCHILL: In fact, Mr. Fletcher went into 19 some detail --

20 MR. ANDERSON: If I could interrupt, with your 21 permission, Mr. Churchill. If it facilitates your 22 answer, we are admitting that the proceeding, although 23 we disagree with it, is limited to the effect of 24 sleeving. So if that assuages your concern in part to 25 say that we are not talking about ruptures that will

1 occur above the edge of the sleeve, we will be glad to 2 say that.

3 CHAIRMAN BLOCH: Mr. Churchill, I don't think 4 there is any genuine issue for which there is evidence 5 above the sleeve.

6 MR. CHURCHILL: So in this proceeding, we are 7 talking about the area of the tube and the sleeve up to 8 the top of the sleeve.

9 CHAIRMAN BLOCH: Yes, and he is just asserting 10 tht if it broke in that area, it would be 11 unconstrained. If it broke completely around in that 12 area, the tube sheet would not constrain it.

13 MR. CHURCHILL: I am not sure that that is 14 actually one of the contentions, but I guess what he is 15 saying is that when he meant unconstrained, he meant 16 from the top of the tube sheet, but we have no way of 17 knowing that.

18 CHAIRMAN BLOCH: I understand your problem, but 19 your problem is that you didn't have notice of something 20 he didn't intend to allege. Let's proceed with the 21 factual argument, and if you see how you were 22 disadvantaged, tell me.

23 MR. CHURCHILL: I think that maybe most of the 24 concerns are taken care of as long as it is established 25 that what we are talking about is the area of the tube

1 and the sleeve up to the top of the sleeve.

2 MR. ANDERSON: I would agree with that, Mr.
3 Churchill.

4 MR. CHURCHILL: Going from there, our second 5 argument -- Let me think that out, and see how it would 6 affect what I was going to say.

With respect to the general, I wouldn't have
8 any more to say. However, there clearly is expanded
9 additional issues in 3A.

10 CHAIRMAN BLOCH: I thought so, too, but Mr. 11 Anderson says that he is only questioning anti-current 12 testing.

MR. CHURCHILL: But there are a number of other ones, and there are three reasons for them. There are two grounds of estoppel, and then there is the good cause argument, he has not given good cause to make the new issues.

18 CHAIRMAN BLOCH: J also told you I didn't want 19 argument on the legal questions. Just tell me what is 20 new.

21 MR. CHURCHILL: The fact that he is now 22 challenging the alequacy of the present inspection 23 methods, that is new. He has never done that before. 24 Anti-current, he has taken care of that as limited. The 25 other thing that is guite significant, before he said

1 that the presence of the sleeve will make inspection 2 difficult by anti-current. Three, here is the quote 3 from the original contention in the January 18 letter to 4 the staff, "increase the probability that tube with 5 incipient failure may go undetected and rupture during a 6 loss of coolant accident." He was concerned with 7 ruptures and he was concerned with the LOCA.

8 Now what he is saying is that it will increase the probability of failure generally, not just a 9 rupture, but I presume some small leak less than a 10 rupture, and also for concerns other than the LOCA. It 11 is an extensive expansion of the original contention of 12 which there was no prior notice, and furthermore for 13 which we were misled by his misrepresentation on July 19 14 when the motion was supposed to have been due. 15

He says that the inspectability will degrade
over time, he never said that before.

CHAIRMAN BLOCH: Mr. Churchill, one way we 18 could handle that would be to allow you to get an 19 inquiry on a couple of issues you think you were 20 surprised on. You should keep in mind that a possible 21 remedy, if you have been surprised, is to allow to make 22 a filing. If you need an opportunity to do that, after 23 we have clarified what these issues are, I hope you will 24 request it. 25

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MR. CHURCHILL: Because of the nature of this 1 particular proceeding, Your Honor, because of the 2 scheduling difficulties we have and because all of this 3 was supposed to have been handled a long time ago, while 4 we are arguing that these should not be in, in our 5 subsequent argument, we have addressed those concerns. 6 We don't think that they should have been addressed, but 7 we didn't have time to first get a decision from you on 8 this, and then come back for the next. So our filing 9 does cover them all. 10

The last point for which we were surprised was 11 all of the allegations with respect to chemistry. Never 12 was chemistry mentioned before, never was there a hint 13 that he was going to, all of a sudden, start challenging 14 the adequacy of the all volatile treatment which has 15 been in use in Point Beach since 1974 for Unit 1, and 16 1975 for Unit 2, and which is not going to be changed. 17 The situation that we have now, and which is the 18 situation that we should take as we see it. 19

20 CHAIRMAN BLOCH: I am not sure you are right 21 about that, Mr. Churchill. He earlier said that he 22 expected there to be corrosion in the annulus, and all 23 he is doing here is pointing out in the inspectability 24 portion that that is the kind of corrosion that you are 25 going to have to detect, isn't it? I mean if there were corrosion in the annulus, and you were using all volatile treatment, wasn't he alleging that there could be corrosion even when you have all volatile treatment? There would have to be a chemical consequence, wouldn't it?

MR. CHURCHILL: He didn't allege anything at 6 all about the chemistry treatment. What he alleged 7 before, and now we are getting into B, is that there 8 would be some expectedly corrosive environment inside 9 the annulus. Never did he relate that to all volatile 10 treatment. In fact, he has been under a continuing duty 11 not only to tell us ahead of time on a continuing basis 12 of new contentions, but also any bases for contentions 13 that he already has. He has never mentioned that 14 before. 15

I don't think that we need to argue anymore about that, but I wanted to point out that I do have those two estoppel arguments and his failure to show good cause for a new contention, those three arguments for all of the points that I have just listed.

Moreover, he hasn't replied to the estoppel arguments at all. His only argument on the no good cause is, I guess, he is belatedly coming back with an attempt at good cause in his reply, and that is simply a generalized statement that all he is doing is refining

his contentions. Clearly, he is doing much more than
 refining them, he is substantially expanding them.

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CHAIRMAN BLOCH: Now let's get to the merits.

MR. CHURCHILL: There is one other thing, Your Honor, and that is, we have a section on basis. Under esctions under 2.714(a), he is supposed to provide a basis before contention can even get admitted and be subject to a motion for summary disposition. We have parsed his contention 3A sentence by sentence and shown that he has not provided any basis for it.

11 CHAIRMAN BLOCH: If he has not provided a 12 basis, has he also a priori not shown a genuine issue of 13 fact?

14 MR. CHURCHILL: Absolutely, but we are talking 15 about it because you may well apply a different standard 16 to the basis argument than you would to the summary 17 disposition. In fact, I think you at one time stated 18 that you have a less of a burden to provide a basis than 19 he does for summary disposition.

20 CHAIRMAN BLOCH: Okay, but if I go through and 21 I feel that way about it, and I go through and I apply 22 the genuine issue standard and gloss over the basis, I 23 am not going to be injuring your client.

24 MR. CHURCHILL: It is possible you could, Your 25 Honor, if he comes in with a contention for which there

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1 is no basis.

25

CHAIRMAN BLOCH: I don't see how he could do that and still have a genuine issue. The genuine issue requires evidence that there is something to litigate.

5 MR. CHURCHILL: That is right, and he does not 6 actually have to produce evidence, or at least a basis 7 that rises to the level of evidence, to satisfy 2.714. 8 He is not, for example, required to have affidavits 9 under 2.714.

10 CHAIRMAN BLOCH: You are saying that I could 11 save myself trouble if I applied the test of the genuine 12 issue of fact which requires evidence. Also, if he does 13 not have a basis for admitting the contention, then a 14 priori, I must throw it out under the genuine issue 15 test.

MR. CHURCHILL: Your Honor, that is probably correct. I would like to reserve an unequivocal answer not that, unless I can go through point by point and see if it. I suspect, in general, that would be right. I am not sure whether it is impossible that there be a situation where we could be prejudiced by that, so I would rather not concede that at this point.

23 CHAIRMAN BLOCH: Let's try to get to the merits 24 test.

MR. CHURCHILL: Now, on summary disposition, on

inspectability, we have a fairly long statement. The
 beginning part of the statement covers the contention as
 it was originally tendered. That is that he is
 concerned about failure during a LOCA, and for the first
 several statements in our statement of facts, Mr.
 Fletcher's affidavit shows that you are not going to get
 a failure during a LOCA as a result of sleeving.

8 The remainder of the statement is fairly long, 9 that covers the contention 3Å in its entirety, including 10 the expanded part of it which we are objecting to. 11 Whether or not we could simplify things by saying that 12 we have put in those statements, all of those 13 statements, and none of them have been controverted or 14 contradicted by Mr. Anderson's reply.

15 CHAIRMAN BLOCH: Let me ask what the basis for 16 my believing that you could find inter-granulus stress 17 corrosion and cracking if it started to develop on the 18 sleeve?

19 MR. CHURCHILL: Our understanding, Your Honor, 20 and here I am talking of my understanding, and I am not 21 sure this appears, but my understanding is that 22 inspectability of the tube itself may be somewhat 23 decreased where the sleeve is.

24 CHAIRMAN BLOCH: I think your evidence says 25 that, that in fact it is improved because there is less

1 of an echo from the tube sheet in the tube sheet 2 region.

3 MR. CHURCHILL: The inspectability of the 4 sleeve is improved. The sleeve, in effect, is now the 5 new primary to secondary pressors boundary.

6 CHAIRMAN BLOCH: I know that argument. My 7 question is, assume even that it is improved, there 8 seems to be serious doubt based on the letter from Mr. 9 Porter, plus some of the other occurrences in the record 10 that the anti-current testing had some problems 11 detecting defects.

I don't want to mention specific cites right now, but there seems to be some problem as to whether detect stress corrosion cracking at all in any region. Could you detect it, or how would we know that you could detect it in the sleeve?

17 MR. CHURCHILL: Our understanding, Your Honor, 18 is that if you could detect it in the tube, you would 19 have a better chance to detect it in the sleeve.

CHAIRMAN BLOCH: Let's admit that, but can we detect it in the sleeve, because there is an argument before us that it is a little bit worse in the sleeve because it is more likely that if you get a through-wall rupture there, it will be above the tube sheet. MR. CHURCHILL: The real issue, Your Honor, is

1 whether a defect, whether caused by that kind of 2 corrosion or not, can be detected before it becomes 3 large enough to create the potential for a leak. I 4 think that the dispute about whether or not you can 5 detect all inter-granular corrosion goes to whether you 6 can detect at a certain point when it absolutely first 7 starts, when it is still in its incipient stage.

8 CHAIRMAN BLOCH: Let's say that we wanted to 9 detect it at the tech spec limit, at 40 percent. What 10 is the evilence in the record that we could detect it 11 when it reached 40 percent?

12 MR. CHURCHILL: We have evidence in the record, 13 Your Honor, in the affidavit of both Mr. Fletcher and 14 the Staff, that you can detect whatever kind of 15 degradation you have well before it reaches the 40 16 percent level.

17 CHAIRMAN BLOCH: I am sorry for not being aware18 of where I can find it. Could you give the cite?

19 MR. CHURCHILL: Let me look for it.

20 CHAIRMAN BLOCH: The Staff may be looking for 21 this as well. If Mr. Anderson happens to know of the 22 citation, in the interest of full disclosure, he might 23 want to talk about it, too.

24 MR. ANDERSON: I don't have any research25 assistants here with me to go hunt. I can look for it

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1 later on.

25

MR. CHURCHILL: I am acting as my own research
 assistant, Your Honor.

MR. ANDERSON: I stand in awe, Mr. Churchill. MR. CHURCHILL: I think what he is asking for, Mr. Anderson, is in the affidavit submittals and in the statement of facts that we have submitted in connection with this proceeding.

9 CHAIRMAN BLOCH: I suggest that we take a two 10 minute recess, but stay on the telephone line. During 11 the recess, I would like to ask the parties not to make 12 casual remarks at one another, that doesn't help the 13 proceeding.

14 (A short recess was taken.)

15 CHAIRMAN BLOCH: On the record.

16 MR. CHURCHILL: In the Fletcher affidavit, page 17 9, paragraph 22, that is the general statement that 18 anti-current inspection of unsleeved tubes is adequate 19 for the 40 percent limit imposed by the NPC.

CHAIRMAN BLOCH: I suggest that at this stage of the proceeding on summary disposition, I would be hard pressed to accept that in light of the letter from Rr. Porter that Mr. Anderson has included as Appendix 3B.

MR. CHURCHILL: Why don't I do this, Your

Honor, could I go through and give you the rest of what
 I have found here, and then I will go back and look at
 that letter.

CHAIRMAN BLOCH: Please.

4

5 MR. CHURCHILL: Page 10, paragraph 25, at the 6 bottom of the page, "The Piping testing program has 7 demonstrated by use of anti-current technique 8 detectability of degradations which are smaller than 9 that which would cause a tube rupture during normal 10 operation or postulated accident."

11 CHAIRMAN BLOCH: Does that say the reliability 12 with which you can measure a 40 percent through-wall 13 inter-granular stress corrosion cracking?

Maybe that is not important, and we will want the Staff's comment, but it seems to me that in order to have a tech spec to sort of mean anything, you have to be able to measure to see whether it is being complied with.

19 MR. CHURCHILL: What this says is that it is 20 sufficiently sensitive to detect to that extent, which 21 is 40 percent.

CHAIRMAN BLOCH: I don't read it that way. It says, smaller than that which would cause a tube rupture, and that might be more than 40 percent. I don't know that it is the same standard that the staff

1 is applying in the tech spec.

MR. CHURCHILL: Paragraph 22 does that. CHAIRMAN BLOCH: To clarify again, one thing you want to know with any measurement instrument is its reliability. These statements say that it is possible to detect certain things. Even if you accepted them as an opinion that you can do, you still don't know what frequency of error you would have.

9 MR. CHURCHILL: Paragraph 26, that went to the 10 standard anti-current technique, the kind that is 11 generally used now.

12 CHAIRMAN BLOCH: Again, that talks about 13 sensibility in a particular region. It doesn't talk 14 about the ability to detect inter-granular stress 15 corrosion cracking generally. The letter from Mr. 16 Porter says that that may be particularly difficult. 17 Let me cite you the portion of the letter that concerns 18 the Board.

19 Mr. Porter says at the top of page 2 of that 20 letter, as part of the second sentence, "Anti-current 21 techniques are presently not capable of detecting 22 inter-granular attack so long as the metal grains in the 23 suspect region remain in physical and electrical 24 contact, diverting a continuous path for anti-current 25 induced when the anti-current test is performed."

In this case, we have particular tubes that 1 were examined which show no anti-current indication, 2 which showed in one place that 33 percent of tube wall 3 inter-granular attack. I have nothing that says that it 4 would have caught it if it was 40 percent. In fact, I 5 have nothing that says that the basic physical 6 conclusion that Mr. Porter makes about metal grains and 7 physical and electrical contact would change at all at 8 9 40 percent or 50 percent, or even 70 percent. I don't know where that conclusion changes. 10

11 MR. CHURCHILL: The only thing I can do at this 12 point, Your Honor, is refer you to paragraphs 26, 27 and 13 28.

14 CHAIRMAN BLOCH: I am not sure on what ground I 15 could say that there is no genuine issue. It is 16 possible that if I heard Mr. Fletcher, and I had a 17 chance to question him, I could change my mind, but that 18 is not the stage we are at.

19 MR. CHURCHILL: The question is whether there 20 is a safety problem here, and the testimony here is that 21 anti-current inspection, this is 27, is therefore 22 expected to provide adequate sensitivities for the 23 determination of tube degradation before such 24 degradation becomes a safety concern. 25 CHAIRMAN BLOCH: If I were to accept that as

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1 being dispositive, would I also have to say that it 2 doesn't matter whether you comply with the 40 percent 3 tech spec limit?

MR. CHURCHILL: Your Honor, in addition to what we have here, we have the next step which is to show that even if we did have a pathway that went undetected, and I think the testimony here says that you would not have a pathway that would go undetected before it became a safety concern. But even if you did have, he didn't get around to explaining what the consequences of that would be, and the consequences are such that it would not be a safety concern.

We also have the Staff's filing, the affidavit 13 of Mr. Murphy, and here we are talking about the 14 toughest part of the break, and that is right at the 15 joint, and even there the tests indicate that the flaws 16 would generally be detectible before they are 17 sufficiently large to cause a rupture. 18 MR. ANDERSON: Could you give a citation of 19 what you are reading from, sir? 20 MR. CHURCHILL: The affidavit of Mr. Murphy, 21

22 paragraph 4.

23 CHAIRMAN BLOCH: I need a moment's recess, and24 I will tell you when I am ready.

25 (A short recess was taken.)

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CHAIRMAN BLOCH: Back on the record.

1

2 MR. CHURCHILL: In the Staff's filing also, in 3 the statement of material facts, I would refer to No. 35 4 on page 5.

CHAIRMAN BLOCH: Mr. Churchill, that particular 5 section of Mr. Murphy's affidavit gave me some problem 6 because I couldn't figure out what he was talking 7 about. Maybe you can interpret it for me. "Various 8 structural discontinuities will produce background 9 10 signals which will make flaw detection more difficult. However, laboratory indicates that flaws will generally 11 be detected before they are sufficiently large to cause 12 13 a rupture."

First of all, he doesn't seem to be referring to the tech spec of 40 percent, or to inter-granular stress corrosion cracks, that is one problem I have. The other problem is that I have no idea what these laboreatory tests he is talking about that overcome the problem that he says is going to make things even more difficult than in other places. Do you have any idea if the lab tests are in the Westinghouse report, or are they in our record?

23 Perhaps Staff can clarify that when they get a24 chance to speak on that issue.

25 MR. BACHMANN: Judge Bloch, this is Mr.

Bachman. Unfortunately, we don't have Mr. Murphy with us today, so I don't really think that we can address the specific language that you have given us.

CHAIRMAN BLOCH: Okay.

4

I am reading paragraph 5, and Mr. Murphy seems to admit of the possibility in paragraph 5 that you ran't detect the inter-granular cracks, and that is why he seems to fall back on the corrosion resistance of the inconnel sleeve.

MR. CHURCHILL: The concern, Your Honor, is the inter-granular crack.

12 CHAIRMAN BLOCH: My concern is whether the 40 13 percent tech spec means anything. Is that the point at 14 which we have to worry about break, or can we take we 15 statement of experts that you can go beyond that, 16 without reference to whether you are going beyond that 17 which would be safe.

18 MR. CHURCHILL: I can tell you what I have been 19 told with greater assurance, which probably is not worth 20 anything, and that is that the 40 percent is far short 21 of any kind of potential langer limit. It is a very 22 conservative limit, if you are talking about tube 23 rupture.

24 CHAIRMAN BLOCH: Is there any indication that 25 that was established with some very wile margin of

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1 detectability in mind, or does the record show that, so
2 that we can rest assured that you can detect right at 40
3 percent?

I mean, if we know that we are willing to accept 80 percent, and we set 40 percent for conservatism, and we can detect the 80 percent, even that would satisfy me, but I just don't know how these limits were set and where the assurance that is safe comes from.

10 MR. CHURCHILL: Your Honor, not being a 11 technical expert, I can't answer that, but I do know 12 that the affidavits of both the staff and the 13 Westinghouse expert have shown that you can detect flaws 14 prior to the time they become a safety concern, that is 15 for the potential for a leak that is a rupture. That 16 statement in these affidavits is not contradicted or 17 controverted by anything in Mr. Anderson's filing.

18 MR. BACHMANN: Judge Bloch, this is Mr. 19 Bachmann. I have with me the project manager for Point 20 Beach, Mr. Timothy Colburn, who is willing to take a 21 shot at answering your question, if it is all right with 22 you at this time.

23 CHAIRMAN BLOCH: For the purposes of this 24 motion, it is going to be very important that he either 25 refer to published regulatory material or to the record

1 of the case, because if he goes beyond that in order to 2 answer it, of course, it will be an admission that we 3 have a genuine issue on the record.

4 MR. COLBURN: Judge Bloch, this is Tim 5 Colburn.

Generally, part of the section that Mr.
7 Anderson references to support his contention about the
8 inspectability refers to the Staff's safety evaluation
9 report of November 30, 1979.

10 CHAIRMAN BLOCH: Can you give me the page 11 reference, if you think that it is important?

MR. COLBURN: Yes, it is Appendix 3A of his motion, and then go what would have been page 12 of the safety evaluation. He did not include all the pages, but he has page 12.

16 MR. ANDERSON: To make it clear to you, Judge 17 Bloch, he is talking about an SER that preceded this 18 phase of the proceeding.

19 CHAIRMAN BLOCH: The page 13 of the present SER20 is not that.

21 MR. ANDERSON: Right.

22 MR. COLBURN: It is page 12 of the previous SER 23 that is dated November 30, 1979.

24 MR. ANDERSON: The excerpt of that is at tab 3A 25 of my motion, sir.

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1 CHAIRMAN BLOCH: I am reading that. What do 2 you think that shows, Mr. Colburn?

3 MR. COLBURN: He uses that in support of the 4 part of the motion concerning the inspectability. The 5 sentence that he uses to support that is "The Licensee 6 and Westinghouse conclude that anti-current testing is 7 currently not able to detect inter-granular corrosion 8 within tube sheet."

9 The next sentence in that same safety 10 evaluation report states, "However, significant (greater 11 than 20 percent through-wall) crack or through-wall 12 penetrations in the tube sheet area are, however, 13 detectible by anti-current testing."

CHAIRMAN BLOCH: I guess that is the problem, 14 then. The problem is left with Mr. Porter who suggests 15 that in at least one case there was 30 percent 16 degradation in stress corrosion cracking and it was not 17 detectible at all through anti-current testing. He gave 18 me a principle which I cited on the record just a moment 19 aco that gives me problems with how deep the 20 inter-granular cracking would be before the 21 principle1was violated because if the grains are still 22 in contact, you can't detect it. 23

24 MR COLBURN: Judge Bloch, I don't know of 25 anything on the record now that addresses the level of

inspectability within the tube sheet area, i.e., the
 range or the thickness of wall penetration that you can
 detect, or flaw that is caused by inter-granular
 attack.

5 CHAIRMAN BLOCH: In fact, this question doesn't 6 just relate to the tube sheet area, it is anywhere along 7 the sleeve.

8 MR. COLBURN: Could you reference me to where 9 that letter is in the record, sir?

10 CHAIRMAN BLOCH: The next appendix after the 11 one that you are citing me to, in particular page 2 of 12 that. Page 1 has the results of comparative tests that 13 were done using laboratory radiography on one tube, and 14 then the discussion on page 2 generalizes from that.

MR. COLBURN: The only thing I can state there 15 that references this particular tube that apparently was 16 removed back in the 1979 era is that the anti-current 17 inspection that was conducted during the October 1979 18 refueling outage was done with the anti-current 19 technique, if I recall correctly the LER, with single 20 frequency anti-current technique. Techniques utilized 21 since then have involved multi-frequency. 22

23 CHAIRMAN BLOCH: Does anything in our record 24 show us the ability of the multi-frequency technique to 25 detect inter-granular stress corrosion cracking and at

1 what depth of penetration that ability produces reliable
2 results?

3 MR. COLBURN: I don't know they reference the specific depth of penetration, Your Henor, but I do 4 believe that each of the LERs that would have been 5 provided to Mr. Anderson on the record in this case as 6 part of the discovery request would relate to the 7 8 general improvement of the anti-current testing technique using multi-frequency techniques as opposed to 9 single-frequency techniques, and that they do have a 10 greater ability to detect inter-granular attack within 11 12 the tube sheet.

13 CHAIRMAN BLOCH: In most of what I have seen, 14 even when you do this validation with notches, does not 15 discuss reliability of detecting flaws. I certainly 16 haven't seen anything on reliability of detecting 17 inter-granular stress corrosion cracking. Most of it is 18 the ability to detect a particular size flaw, I guess, 19 in a laboratory.

In fact, I guess in one case, the fact that there was a failure to detect a flaw, this is at Ginna, they went back and they said, if we had looked at it carefully, we could have seen the flaw. But that is the kind of reliability question that it seems to me has some importance. This ability to do it in the

1 laboratory isn't really what counts.

MR. CHURCHILL: Your Honor.
 CHAIRMAN BLOCH: Mr. Churchill.

MR. CHURCHILL: We have, while this was going on, made a phone call back to Wisconsin Electric to try to clarify this. It was pointed that on this letter, the Porter letter, what we are talking about here, and it is the first sentence on the top of page 2, this is letection within the tube sheet.

10 CHAIRMAN BLOCH: I see.

11 MR. CHURCHILL: That is the only place that 12 this goes to. We are talking here about unsleeved 13 tubes, and apparently detection of inter-granular attack 14 within the tube sheet is more difficult, and that, of 15 course, is because of the proximity of the tube itself 16 to the inner-walls of the whole in the tube sheet.

17 CHAIRMAN BLOCH: My problem, of course, is that 18 I have only seen statements about the validation of 19 anti-current on notches. I have never seen anything 20 anywhere on validation on inter-granular attack.

21 MR. ANDERSON: Let me also aid, if I could, to 22 Mr. Churchill's point. I don't think that what he said 23 is a fair statement because one of the reasons that I 24 put in this letter in 3B was because if you look at the 25 second underscored statement, the laboratory

1 anti-current test also showed no indication. The 2 laboratory anti-current test, by definition, is not in 3 the tube sheet.

From what Mr. Timothy Colburn said, since we are straying so far from the record, the purpose for the advance from the single to the multi-frequency test was to sort out the problem in the transition zones when you go from the tube sheet to above the tube sheet, and that is what multi-frequency gives you an advantage in.

10 The key thing that I want to focus the Board's 11 attention on in this letter is the fact that the 12 laboratory anti-current test, that any conflicting 13 signals in the best of circumstances showed a defective 14 tube was flaw-free.

MR. CHURCHILL: No, that is not correct. The
16 laboratory radiography did show inter-granular attack.

17 MR. ANDERSON: No, the laboratory anti-current 18 test showed no indication, according to this letter. If 19 anything disputes that, that is not on the record. The 20 Laboratory anti-current test, no indication, that is 21 what the letter says.

22 CHAIRMAN BLOCH: Unless there is something new 23 that someone has to raise, I would like to pass on to 24 the next portion of the contention.

25 MR. CHURCHILL: Your Honor, it is not new, but

1 I would like to summarize to keep this in context. What 2 we are dealing with here is an amendment to sleeve. We 3 are not dealing here with a litigation of the entire 4 process of anti-current inspection.

What we have is testimony that shows that the anti-current inspectability of sleeved tubes is adequate to detect flaws before they become a safety concern, and that is well before the time when they could potentially cause a rupture, and that is uncontradicted.

10 CHAIRMAN BLOCH: Just a minute.

11 (Pause.)

12 CHAIRMAN BLOCH: Back on the record.

13 I understand that, Mr. Churchill.

14 Are there any further arguments?

MR. ANDERSON: Are you asking all parties, or 16 just Mr. Churchill?

17 CHAIRMAN BLOCH: I wouldn't address that to 18 just Mr. Churchill, but it should be brief, please. 19 MR. ANDERSON: I wanted to just respond to the

20 new points raised by them very briefly.

The first one, which I should have addressed initially, is the question of whether 3A and B are timely. I think we have addressed it in our reply brief, so I won't repeat that except to note one thing. Mr. Churchill mentioned, when you asked him for

1 specifics of what was new, one thing that I wanted to 2 address and that was the aspect of the corrosion in the 3 annulus being of concern in situations which were not 4 related to a LOCA situation.

The reason why that is a new thing, which has 5 good grounds to be expanded into, is because all the 6 sources for that contention relate to contention No. 2. 7 Contention No. 2, the thing about normal operation and 8 tube rupture relate to documents that arose subsequent 9 to the January 18 filing that we made. We are guilty as 10 charged of continuing to read on an on-going basis new 11 NRC material that comes out and then putting it in. 12

Mr. Churchill secondly said as a criticism, why weren't we given prior notice. We can't give notice prior to the time we form the contention, and we are not required to -- Mr. Churchill, I think, is trying to react a requirement for us to --

18 CHAIRMAN BLOCH: Mr. Anderson, when you came to 19 writing these contentions, you had not yet connected the 20 new NRC materials to your contention, is that your 21 point?

MR. ANDERSON: Not until the week before it was due did we start to put together all the material that we received from the discovery together with the freports. The reason that we wait until the end, this is

1 a parenthetical, collateral remark, is because the 2 company has a knack for changing its posture as to it is 3 joing at the last minute, and we can't afford the time 4 on something that may be made moot going forward and 5 doing research before we are sure that it going to be 6 needed to be done.

7 CHAIRMAN BLOCH: More important than that, we 8 had a brief telephone conversation before you filed 9 late. At that point, you still were not aware that you 10 were going to raise this issue?

11 MR. ANDERSON: I was in the process of reading 12 the material at that point in time, as I indicated. But 13 I do believe that the detail we provide falls within the 14 ambit of the annulus inspectability noted in the January 15 18th letter. I think what we are talking about is 16 taking advantage of the subsequent material.

17 CHAIRMAN BLOCH: Mr. Churchill, briefly on that18 point.

MR. CHURCHILL: I would certainly like to know the precise document that he says that he didn't get, and then I would like to know why after he received that document, we didn't hear about it. He has just made a general statement that some kind of materials were received.

CHAIRMAN BLOCH: What kind of documents, Mr.

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1 Anderson, the new NRC documents?

2 NR. ANDERSON: The documents that are listed. 3 For example, contention No. 2, it is the documents 4 listed on page 4. Apparently from the implication of 5 Mr. Churchill's tone of voice, he is saying, why didn't 6 I read it the instant it arrived. The reason is because 7 I am a busy person.

8 CHAIRMAN BLOCH: Page 4 of your motion for 9 litigable issues?

MR. ANDERSON: Yes.

10

MR. CHURCHILL: You will note my response to
that one, Your Honor, he has had those documents for
some time.

MR. ANDERSON: I answered that already, Mr. Churchill. You are attempting to erect a requirement that does not exist, and you have no right to impose, and I resent that, sir.

MR. CHURCHILL: Mr. Anderson, I strongly 19 disagree with you. We have a strong estoppel argument 20 based on your misrepresentations on July 19 when the 21 motion was due. We have an argument that you were 22 supposed to keep us continually informed, and you did 23 not.

24 You were also supposed to have shown good 25 cause, and it is my understanding, Mr. Anderson, that

the Board Chairman gave you the courtesy, after he received our reply to your motion for litigable issues, to call you up and tell you that if you had any good cause, that you now had another shot, another bite at the apple, and you did not do that.

6 CHAIRMAN BLOCH: I think that issue is 7 clarified.

8 Mr. Anderson, could you please pass on to the 9 annulus guestion?

10 MR. ANDERSON: There are couple of issues that 11 were raised prior to my opening statement in this 12 regard. You asked, Mr. Chairman, what can give you 13 assurance about the tech specs, and whether there would 14 be adequate assurances against safety problems.

I would call your attention to the fact, as Mr. 15 Colburn stated, that the Staff has filed, as part of 16 this proceeding in the demonstration phase, the LERs, 17 the Licensee Event Reports, for the period August of 18 1979 through the middle of 1981. In those LERs, you can 19 compare tubes which actually went through a leak to the 20 preceding filing to see how much defect there was prior 21 to that. 22

You can look, for example, as to whether a 20
percent defect went through fail before the next
inspection to reach conclusions as to your concern for

1 the safety implications. I call your attention to that 2 for that purpose.

3 That completes my comments on the new points4 raised.

MR. CHURCHILL: Your Honor, I apologize for 5 continuing on this, but there is one more important 6 point that has just been brought to my attention that I 7 think might be helpful to you, and that is the fact that 8 the very last two sentences of the Porter letter say 9 that in portions of the tube above the tube sheet, and 10 outside of the support plate, the unrestrained tube 11 expands under internal pressure and inter-granular 12 penetrations would appear as cracks which are detectible 13 14 by anti-current.

As stated in our November 23 letter, no 15 evidence of such inter-granular attack has been found at 16 or above the tube sheet. So the only thing that we are 17 talking about is the particular kind of corrosion that 18 occurs within the tube sheet. Now, in fact, with the 19 sleeving, we have a situation that has already existed, 20 which is not the subject of the hearing, plus the fact 21 that you have the additional sleeves which provides 22 additional support there. 23

Also, there you have two constraints against leakage, should it occur, first of all, the crevace constraint that we always had, which meant that leakage problems within the tube sheet were not a great safety concern, and secondly there is now a sleeve in there. So I think that we are not really even talking about a material fact here.

MR. ANDERSON: I think that is wrong because if 6 you look at your own report, Mr. Churchill, you will 7 find that you report, which is the Point Beach Sleeving 8 Report, Revision one, at page 6.1 says, "The behavior of 9 the annulus between the tube and sleeve, with respect to 10 the capability to concentrate secondary side water 11 impurities, it starts to be similar to that of the 12 original tube and tube sheet crevace." 13

14 So to the extent that your comment meant to 15 imply that the tube to sleeve annulus would be different 16 in the corrosive mechanism than the crevace, your own 17 statement, as well as, of course, the Northern States 18 Power Company letter, which I won't read, state the 19 opposite effect.

20 MR. CHURCHILL: In that case, we have to 21 remember that we do have on the record that 22 inspectability of the sleeve is enhanced over 23 inspectability of the tube.

CHAIRMAN BLOCH: I would like to ask Mr.
Colburn one guestion, if he would not mind responding in

1 a short time, if there is no objection.

2 MR. BACHMANN: Judge Bloch, Mr. Colburn has an 3 early carpool and has already departed, so he is not 4 available to answer any questions at this time.

5 CHAIRMAN BLOCH: I would like to ask either the 6 Applicant or the Staff that is present if they can tell 7 me, if there was a 45 percent inter-granular stress 8 corrosion cracking above the tube sheet in the sleeve, 9 what the reliability is with which that defect could be 10 detected. Is there anything in the record that can shed 11 any light on that?

MR. CHURCHILL: I don't think that there is 12 anything in our affidavit. However, the Porter letter 13 itself says that inter-granular attack is detectible 14 above it because the reason that it was not detectible 15 16 is the fact that the grain were undisturbed when it was constrained within the tube sheet. But above the tube 17 sheet, the pressure inside, and you as you know under 18 normal operation the pressure is upward, causes a 19 cracking and that in fact is dectible. 20

By the terms of the letter itself, the only problem that we have is where you have inter-granular which is where the tube is constrained and cannot part and cause the cracking that is detectible. In fact, that would answer Mr. Anderson's earlier comment that

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1 now you have a crevace or an annulus that goes above 2 that, well, that is not constrained either, so that 3 would be detectible by every fact that we now have in 4 the record.

5 CHAIRMAN BLOCH: I guess it now depends on how 6 it occurs within the sleeve, because if it occurred in 7 the annulus and the sleeve was held together by the 8 tube, there would be no separation, would there be?

9 MR. CHURCHILL: The sleeve wouldn't be held 10 together by the tube because there is an annulus.

11 CHAIRMAN BLOCH: Let's assume for the time 12 being that a little water leaked through into the space 13 between the tube and sleeve and causes some stress 14 corrosion cracking. Now the stress corrosion cracking 15 might occur in a limited area, weakening the sleeve, but 16 there would still be a tube around the sleeve to stop it 17 from separating and bowing that would separate the grain 18 as is required for detection according to Mr. Porter.

19 MR. CHURCHILL: That is an annulus that 20 contains no sludge.

25

21 CHAIRMAN BLOCH: Assuming that it contains no 22 sludge, and there was some sizable area there, there 23 would still be a belt around the sleeve, wouldn't there 24 be?

MR. CHURCHILL: I don't think so. There is an

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1 annulus there which would allow it to expand.

2 CHAIRMAN BLOCH: Even if there was sludge in 3 the annulus?

MR. CHURCHILL: Yes.

4

5 CHAIRMAN BLOCH: Why doesn't it expand in the 6 annulus in the tube sheet? There has got to be sludge 7 in there, too. The sludge must be strong enough to stop 8 it from expanding.

9 MR. CHURCHILL: There is no evidence that there
 10 would be sludge within the annulus.

11 CHAIRMAN BLOCH: There has to be if there is 12 corrosion.

13 MR. CHURCHILL: In the crevace, there is a 14 whole path of the crevace for the sludge to come down 15 and build up, and there is no such thing in the 16 annulus.

17 CHAIRMAN BLOCH: I guess if you got a gradual 18 build up of chemicals inside that space between the tube 19 and the sleeve, there would then be materials which were 20 stopping the expansion, just as there would be in the 21 tube sheet.

22 MR. CHURCHILL: Your Honor, that doesn't 23 happen. There is absolutely nothing in anybody's record 24 to suggest that that could happen. The only way you are 25 going to get anything in the annulus is, first of all,

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1 if you have some kind of a leak that will allow the 2 water or the impurities to come in from the secondary 3 side and come into the annulus.

Here we are talking about a highly speculative and remote contingency. I can't see how that could even happen, and certainly nobody has suggested that that would happen either in the SER or in any of the filings on this.

9 CHAIRMAN BLOCH: What we have gotten to is the 10 possibility that we can rely on that last sentence you 11 found in the Porter letter, and that sentence raises a 12 guestion of what would happen to the sleeve within the a 13 tube, and whether the grains would separate there. I 14 guess I don't know of anything in the record that tells 15 ne whether the grains would separate there.

MR. CHURCHILL: I think now I can go back to an earlier question that you asked about how would we be disadvantaged if you skipped the notion of basis, and this is a good example of how we are. There was absolutely no basis to suggest that any of this could happen.

Furthermore, when you read the contention Furthermore, when you read the contention tiself, there is nothing to suggest that it would happen, and there is nothing in any of his responses to suggest that it would happen.

CHAIRMAN BLOCH: The contention was that it was
 difficult to inspect.

MR. CHURCHILL: But we have to know what we are responding to, when we file a motion for summary disposition, and if there is some kind of a postulated even that is so remote, that is that there is no basis for it, then we should not be required to somehow respond to it or to raise in the motion for summary disposition.

10 MR. ANDERSON: If I may, Mr. Churchill, you 11 have 100 pages to respond to. You were not responding 12 to the January 18 filing, you were responding to the 13 July 27th document which had all of this material.

MR. CHURCHILL: Your Honor, I think this is a very good example that someone should not be allowed to postulate a remote situation, with absolutely no basis, and then we would be prejudiced for not treating that directly in our motion for summary disposition. This is precisely the reason for the basis requirement in the first place.

21 CHAIRMAN BLOCH: Let's pass on to the question 22 of corrosion in the annulus itself.

23 NR. ANDERSON: Before you do that, I do want to
24 correct one grossly incorrect statement of Mr.
25 Churchill's. He put forward the last paragraph of Mr.

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Porter's letter for the proposition that anti-current test for inter-granular attack would work above the tube sheet. Again, I point out that, apart from the conclusionary statement, the facts in the Porter letter show that laboratory anti-current tests did not detect the 30 percent defect, and that is a laboratory anti-current test without a tube sheet surrounding it.

CHAIRMAN BLOCH: Mr. Anderson, that is 8 consistent with that last sentence because what Mr. 9 Porter is saying is that if the inter-granular stress 10 11 corrosion cracking occurs in the steam generator, where the tube is under pressure, those grains will separate 12 enough to be detected. If they occur in the crevace, 13 and you take the tube out and test it in the laboratory 14 the separation would never have occurred, and therefore 15 16 you can't letect it.

17 MR. ANDERSON: I guess that would require more 18 knowledge than is in this letter, but basically the 19 argument that was made by the Licensee in this period of 20 time was not the pressure, it was the surrounding wall 21 of the tube sheet crevace itself.

CHAIRMAN BLOCH: The letter itself says that is is the pressure that makes the difference, because the pressure holds it in, so that the grains don't separate, in another region it won't happen.

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1 MR. ANDERSON: That wouldn't suffice to protect 2 them, I could make a slight degression, because the 3 purpose of the intention of focusing on above and below 4 the tube sheet is to say that they can detect defects 5 above the tube sheet where the leakage will be 6 unconstrained, and above or below where both would be 7 operated under the same pressures of the steam 8 generator.

MR. CHURCHILL: That is true, what we are 9 talking about is the fact that when it is down in the 10 crevace, the pressure doesn't blow the tube out. It is 11 held in. It is not held in that way above the tube 12 sheet, and therefore it is detectible. Now, when you 13 take the tube out and do a laboratory anti-current test, 14 there is no internal pressure blowing it out, so as 15 Judge Bloch said, that is consistent with the letter. 16

MR. ANDERSON: Blowing it out is going to make
it more likely that there will be a separation rather
than less likely.

20 MR. CHURCHILL: And detectible, that is right, 21 and it is the separation that is detectible, that is 22 what the letter says.

23 CHAIRMAN BLOCH: Okay, that is what the Board 24 understands. I think we have had ample opportunity to 25 discuss this guestion. The next guestion is the

1 possibility of corrosion in the annulus.

2 Mr. Anderson.

MR. ANDERSON: I think what we did was, we took 3 A and B together, as far as I was concerned. At this 4 juncture, what I would like to interject, if it is 5 appropriate, I assume at some point there will be a 6 restroom break, I have just received a stipulation that 7 I have from another court case that I have to approve. If it is correct that you are going to take some break 9 at some point, would it be convenient to take that five 10 minute break here? 11

12 CHAIRMAN BLOCH: The Staff has not spoken on 13 that last issue. Why don't we take the break after the 14 Staff speaks.

MR. ANDERSON: That will be fine, if that isall right with you, sir.

17 CHAIRMAN BLOCH: Mr. Bachmann.

18 MR. BACHMANN: Yes, Judge Bloch. The staff 19 might indicate that as far as the legal argument is 20 concerned, I will be brief.

21 We did accept the fact as basis that 22 contentions 3A and B would be admissible. Lacking my 23 technical advisors at this point, since they had to 24 leave, I would say that the Staff stands on its factual 25 affidavit and statements as to material facts. There

are no material facts in disputes, other than 3A and B.
 That is the Staff's position.

3 CHAIRMAN BLOCH: Mr. Anderson, can you be back4 in five minutes sharp, or do you need ten?

5 MR. ANDERSON: Five will be fine, sir.

6 CHAIRMAN BLOCH: I have 3:40 our time, we will 7 resume at 3:45.

8 (A short recess was taken.)

9 CHAIRMAN BLOCH: Back on the record.

10 Mr. Churchill.

MR. CHURCHILL: I have a brief on this. Let me 11 say that we do have a basis argument, which is written 12 down in our brief. But getting in on summary 13 disposition, this contention, you have to read B with 14 the introductory part, and it is that sleeving will 15 increase the probability of tube failure and will 16 substantially increase the risk of failure. I guess we 17 are not in the unconstrained free-standing region, that 18 has been disposed of. 19

Our affidavit in support of summary disposition shows that there is in fact no mechanism for increasing the probability of failure. Even if you assume that the corrosive environment inside the annulus was the same as the crevace, the statement says that there is nothing to suggest that it could be worse. He said that the 1 problem is that it would increase it.

Furthermore, the affidavit goes on to say that the thermally treated inconnel 600 that is used is more corrosive resistent, so you have actually enhanced and improved the situation with respect to corrosion, and by sleeving you have actually decreased the probability of tube failure.

8 CHAIRMAN BLOCH: Mr. Churchill, at an earlier 9 time I was very reassured resistance of t inconnel 600 10 that was thermally treated. I have a problem with it 11 now because I have looked back over the Boiler report 12 and over the evidence, and it seems to me that the tests 13 that have been performed have not been done in a 14 radiation environment which contains radiation, and 15 therefore contains free oxygen for radialysis.

16 Am I incorrect in that and were these tests 17 done with radiation present?

18 MR. CHURCHILL: I don't have an answer for 19 that, Your Honor. But I do know that the tests are 20 relevant.

21 CHAIRMAN BLOCH: Do you know if they are 22 relevant if there was no radiation present? Would the 23 difference in another environment necessarily 24 extrapolate to the radiation environment? 25 MR. CHURCHILL: I am sorry, I used the wrong

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word, relevant. The tests are relative to the tests of
 the unthermally treated inconnel.

3 CHAIRMAN BLOCH: I know, but I don't know how 4 to extrapolate to the radiation environment. Does it 5 stay proportionate? Is there any way that we can learn 6 from a non-radiation environment what will happen in a 7 radiated environment?

8 MR. CHURCHILL: I have no technical people here 9 to answer that question. All I can say is that the 10 tests were done to compare its resistance to corrosion 11 with that that of the untreated tube which of course 12 were in a radiated environment.

13 CHAIRMAN BLOCH: That, of course, is something 14 of a surprise question. You never had any notice of 15 it. If you did want to answer that in the next couple 16 of days, or the next few days, we would be pleased to 17 see your affidavit on that, not yours personally.

MR. CHURCHILL: I understand.

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19 CHAIRMAN BLOCH: Does the Staff know whether we 20 should take any comfort from the tests on the thermally 21 treated inconnel 500 as to how it will perform in a 22 radiated environment?

23 MR. BACHMANN: Judge Bloch, like Mr. Churchill,
24 my technical people have departed. I would not even
25 begin to know how to answer that question.

1	CHAIRMAN BLOCH: Okay.
2	Mr. Churchill, do you have anything further on
3	that issue?
4	MR. CHURCHILL: No, I don't, sir.
5	CHAIRMAN BLOCH: Mr. Anderson?
6	MR. ANDERSON: If I could deal with the last
7	point that was not dealt with earlier, the issue of
8	thermally treated inconnel 600.
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1 MR. ANDERSON: If I could deal with the last 2 point that was not dealt with earlier, the issue of 3 thermally treated inconnel 600, and whether or not it is 4 greater or lesser or to what extent it is greater or 5 lesser in terms of its corrosive resistance to the 6 original tube material is not relevant at this stage. 7 There is a relative question to the merits of the case, 8 but not to the issue of whether it is a genuine fact --9 genuine dispute over facts.

10 CHAIRMAN BLOCH: Okay. Next part of the 11 Contention.

12 MR. ANDERSON: The next part of the Contention 13 is 3C, quality assurance, and the concern raised here is 14 that the large number of workers required who are 15 transitory workers in a hostile environment in doing 16 delicate work will make it difficult to maintain quality 17 control and in support of that we have pointed to the 18 situation at the San Onofre plant, where serious 19 allegations were raised, and some of which were found to 20 have support by the NRC investigation.

In response to that, the company -- the Iicensee and the Staff point to the large number of procedures that will be used at Point Beach. Again, that goes to the weight of the evidence, not to the guestion of whether there is a dispute over material

1 fact.

We believe that it is the same kind of plant male by the same vendor and being performed by the same contractor means a great and sufficient doubt for the purpose of defeating summary judgment.

6 CHAIRMAN BLOCH: I would have thought it is 7 also the admissibility of the evidence at all. They are 8 saying look, you are trying to get evidence in about 9 another plant in which the procedures were extremely 10 different from the ones here. It is not relevant. It 11 is not admissibility.

MR. ANDERSON: Well, to answer that one, in the context of the situation of a plant which was an identical situation to Point Beach, which had a full scale sleeving, obviously that would be the information you would take.

But in the real world, the ideal comparison is not always going to be there, and then sometimes you take the best evidence that exists as being more relevant than and being more admissible than an abstract list of procedures which do not relate to the real world in any necessary extent.

23 CHAIRMAN BLOCH: Well, there was an occurrence 24 that you were allowed to find out about, wasn't there --25 the small scale sleeving project, but you were unable to 1 find any problems in that project.

MR. ANDERSON: Well, I did not make that 2 3 statement, but I did do a demonstration project. The 4 iemonstration project was with far fewer workers. I 5 think it was only 68 workers, tunnel head workers, and I 6 think that the act of doing a project on ten sleeves is 7 different than doing it on 2,000 sleeves of each steam 8 generator. I think it is a magnitude difference of such 9 an extent that it is not comparable. San Onofre is more comparable, we believe, 10 11 because it was a large-scale project. CHAIRMAN BLOCH: Even at San Onofre none of 12 13 the problems caused by the shoddy work there resulted in 14 serious safety problems, did they? MR. ANDERSON: That remains to be seen. San 15 16 Onofre has operated precious little since that time. 17 Even in that precious little period of time that it has 18 been operating, it has had three leaks. But the --CHAIRMAN BLOCH: In sleeve two? 19 MR. ANDERSON: In sleeve two, according to the 20 21 SER, as cited in our motion. But the other thing to remember is San Onofre 22 has operated very little since that time. 23 CHAIRMAN BLOCH: Mr. Churchill? 24 MR. CHURCHILL: Yes. Just to remind the Board 25

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that we have quite an extensive basis argument, which is detailed in our brief. And as for summary disposition, and in that basis argument we feel very strongly that the experience there differs considerably and none of that can provide a basis for what would or might go on at Point Beach.

7 CHAIRMAN BLOCH: Under judicial standards, 8 would the occurrence at San Onofre be admissible 9 evidence?

MR. CHURCHILL: No, sir. I don't see how that could possibly be admissible. How would that be relevant to this?

13 CHAIRMAN BLOCH: I was asking you for your 14 opinion.

MR. CHURCHILL: That's my opinion. I'msorry.

As to Mr. Anderson's comment about procedures, we have a very istailed affidavit and statement of material facts which go to far more than procedure. They detail, to some extent, the particular things that he was worried about as set forth in his basis, to show that there is very sophisticated equipment and training and screening for hiring and close supervision and, of course, procedures -- but constant supervision by somebody at the opening of the panel head as well as by

1 closed circuit TV. So it is more than just procedures.

But mostly my main point here is that we have set forth all of those material facts, which overwhelming would show that there is not a problem here and there is nothing material to be litigated. And Mr. Anderson has in no way controverted a single one of them.

8 CHAIRMAN BLOCH: Staff?

MR. BACHMANN: Yes, Chairman Bloch, I would 9 like to make a comment on the Staff's August 16, '82 10 response to the motion. In the arguments section on 11 page 29 there may be some confusion. In fact, I was 12 confused a little bit myself when I first looked at it. 13 At page 29 it says Contention 3(c), and then the first 14 sentence states Contention 3(d) and 3(e) relates to 15 sleeves becoming underexpanded or overexpanded at the 16 17 reference joint.

18 If there is any confusion among the parties, 19 it goes back to the original 3(c) contention, in which 20 the last phrase or the last sentence of which it states 21 it will increase the probability of the kinds of 22 problems indicated in (d) and (e). So that is a direct 23 reference back to it.

24 The Staff agrees with the licensee, Mr.
25 Churchill's arguments on 3(c) that referencing a

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1 different plant with a different type of tubes,

different type of workers, et cetera, is not the type of factual argument that we would want to say that we would dispute over material facts that should be litigated in an evidentiary hearing. This is not the type of act that one puts in dispute. That really goes to the basis ragument also.

8 The other point is -- and Mr. Churchill didn't 9 bring it out -- is that point of clarification I first 10 mentioned. And that is that Contentrion 3(c) refers to 11 the unskilled or semi-skilled workers causing conditions 12 such as in 3(d) and (e) which are over or underexpanded 13 joints, which are explained our summary disposition 14 section.

Now the contention must be read as a whole and going back to the original contention it states that the dependence on the large number of transient workers, et cetera, will increase the probability of the kinds of problems indicated in 3(d) and (e), which is over and under-expanded.

As we point out in our statement of material facts, the over or under-expansion of joints at San Onofre was caused by equipment failure and is in no way attributable to the transient workers.

So whether the contention should be rejected

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1 because of the lack of basis since it refers to another 2 plant and should not be considered in the case of Point 3 Beach, or in the sense that the results of the problem 4 were in no way at San Onofre attributable to the 5 transient workers, but rather to equipment problems. So either one or both of those points should 6 7 eliminate this particular Contention from consideration 8 in an evidentiary hearing. CHAIRMAN BLOCH: Thank you, Mr. Bachmann. Is 9 10 there any strictly limited reply, Mr. Anderson? MR. ANDERSON: No. 11 CHAIRMAN BLOCH: That is the Contention. So I 12 13 take it that (d) and (e) are really part of (c), aren't 14 they, and we have already discussed them in a way? MR. ANDERSON: I'm not suce. 15 CHAIRMAN BLOCH: Do you have further to say 16 17 about (d) and (e)? MR. ANDERSON: (d) and (e), just for the 18 19 record, are the problems that would arise with under and 20 expanded joints at the upper joint of the sleeve. I 21 think I had better, in terms of your initial opening 22 statement, just indicate the timeliness argument can be 23 male as to why it is timely to move from a focus on the 24 braising to the expansion joint, because it was not 25 until very recently that the Staff -- that the licensee

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1 decided not to use the alternative joint.

2 CHAIRMAN BLOCH: But he was always going to 3 use the expansion joint anyway, wasn't he?

4 MR. ANDERSON: That's correct. But the focus 5 of our Contention, I think it is an accurate statement 6 to say everyone -- or a large number, a significant 7 number of people -- were very, very concerned about 8 using the alternative joint, and that's why our 9 attention was focused on that, because that was the 10 worst of the situation at that point in time, when the 11 January 18 letter was written.

12 And when that was removed from the issue in 13 July, we turned our attention to the remaining reference 14 joints.

15 CHAIRMAN BLOCH: Mr. Churchill, do you want to 16 rejoin to that?

MR. CHURCHILL: Yes. But before I do, I think
18 I have an answer to your radiation question, or should I
19 wait until I rejoin?

20 CHAIRMAN BLOCH: Well, why don't you tell me? 21 Yes. Let's do that one first, if you would.

MR. CHURCHILL: All right. I think the answer is that no, the tests were not done in a radiation environment, and the reason they were not was because there was no need to.

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1 CHAIRMAN BLOCH: Do we know this in the 2 record, or are we going to learn something outside the 3 record?

MR. CHURCHILL: This is outside the record,
5 Your Honor. It's not in the record because --

6 CHAIRMAN BLOCH: You are going to tell me, and 7 then someone's going to file an affidavit?

8 MR. CHURCHILL: If, after I tell you, you 9 still want an affidavit, we would be glad to file an 10 affidavit.

11 CHAIRMAN BLOCH: Okay, why don't we see? 12 MR. CHURCHILL: Okay. The only problem with 13 material integrity under radiation is due to neutrons 14 and if you are talking about the boiler report -- which 15 I assume that you are talking about --

16 CHAIRMAN BLOCH: No. I'm not talking about 17 direct effects on the metal. I'm talking about 18 radiolysis, so that there is increased free oxygen in 19 the area of the metal -- not a direct effect on the 20 metal.

21 MR. CHURCHILL: Okay. Well, then, I don't 22 have an answer for you because -- perhaps I do, but at 23 least you'll get a preview here.

24The steam generator tubes really see very25little radiation. The only thing they would see is low

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1 levels, very low levels, of gamma radiation that might 2 be coming through from the primary coolant. Gamma 3 radiation does not affect the metals. Neither does 4 beta, but they are not likely to see much, I don't 5 think.

6 CHAIRMAN BLOCH: I think that's right, but it 7 may cause radiolysis.

8 MR. CHURCHILL: So the question is whether 9 those low levels of gamma would cause radiolysis. It 10 would be of some concern to make you wonder whether or 11 not or how much better the incannel is treated. Is that 12 your question?

13 CHAIRMAN BLOCH: That's right. I don't think 14 it is a difficult -- it is a technical question, but I 15 still don't have the answer to it.

16 MR. CHURCHILL: I suspect it's fairly easy to 17 answer, but the only using I have is what I have just 18 given you.

MR. CHURCHILL: Okay. Well, maybe we can 20 follow up on that later.

21 Now would you like to rejoin to the question 22 of timeliness?

23 MR. CHURCHILL: Yes, just simply by reminding 24 the Board that I have the two estoppel arguments and 25 also the good cause argument.

I cannot accept, and I cannot see how anybody 1 could possible accept, the argument that this is somehow 2 new information or something. This particular joint has 3 4 always been present from the very beginning, from the 5 time the application was filed, well over a year ago. And the fact that he had to shift his focus when we 6 decided not to do the braising is out of place because 7 there has been a long time to prepare for this -- an 8 inordinately long time. And I would urge the Board to 9 reject that argument. 10

11 We also have a basis argument and that is set 12 forth fairly clearly in our brief and, similarly, to the 13 other Contentions Mr. Anderson has not responded to the 14 basis argument.

I might add for the record, right now, he hasn't addressed the basis argument for any of the contentions.

Finally, on summary disposition, I guess the only thing that I can tell you is that we went into some detail explaining how the joints are expanded and the checks and balances we have to make sure that they are neither underexpanded nor overexpanded in the first place, plus the various tests, including the hydrostatic tests. And, again, we have a statement of concise material facts, not one of which has been controverted

1 by evidence or otherwise in Mr. Anderson's filings. MR. BACHMANN: Mr. Bloch, this is Mr. 2 Bachmann. May I interject one comment, please? 3 CHAIRMAN BLOCH: Sure. 4 MR. BACHMANN: On page 11 of the Staff 5 response, we quote your ruling in your memorandum and 6 order, 15 NRC 341, 346. Late contentions will be 7 admitted only if they comply with the criteria for the 8 admission of late contentions, and citing 10 CFR Section 9 2.714(a)(1). 10 I agree with Mr. Churchill that contentions 11 concerning over or under-expanded joints should fall 12 within that category and -- i.e., subsequent to Mr. 13 Anderson's January 18 letter to myself. 14 And there has been no showing on paper, at 15 least, in the documents submitted other than the 16 statements made today as to why these late-filed 17 contentions should be admitted. The Staff also agrees 18 with the licensee that 3(d) and (e) should be dismissed 19 really on that basis alone. 20 CHAIRMAN BLOCH: Mr. Anderson, I don't think 21 there is anything new to be said, am I correct? 22 MR. ANDERSON: Just one thing -- to note that 23 24 the SER that came out July 9, 1982, was the first time 25 we received information that I am aware of that the

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reference joint was leaking at another plant. And that 1 was what began to iraw attention to the fact that maybe 2 the reference joint, although not as bad as the 3 alternative joint, might be something of concern, and 4 that SER followed the January 18 preliminary filing of 5 contentions. 6

MR. CHURCHILL: I remind the parties that Mr. 7 Anderson's citation of two, possibly three --8

MR. ANDERSON: I can't hear you, please, Mr. 9 Churchill. 10

ME. CHURCHILL: Okay. I would like to remind 11 the parties and call attention to the Board that Mr. 12 Anderson's reference to two or possibly three so-called 13 leaking joints at San Onofre was from the SER, but the 14 part of the SER that he did not guote was the part that 15 went on to say that since these joints are 16 "leak-limiting" leakage was not unexpected. It was 17 minor. It caused no problems, and everything went 18 exactly according to expectations. 19

Furthermore, there is absolutely nothing to 20 suspect or to tie this back to any indications of 21 inadequate workmanship by temporary workers. 22 CHAIRMAN BLOCH: Mr. Anderson, can I pass on 23 24 to the next Contention? MR. ANDERSON: Yes. That would be 3(f), the

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a mendment to the Contention, which was the problem that arises if a joint is expanded at a point on the original tube where the original tube may be corroded and ar se, we believe, from the response to the SER interrogatories that we filed on the Staff, and for that reason we believe it was timely.

7 As the Board Chairman knows from informal 8 conference calls held, we have been trying to get a 9 greater accommodation from the Staff about data on other 10 plants for a long period of time.

11 Noving from the question of timeliness to the 12 question of whether the basis -- the contention does 13 raise a genuine dispute, the company replies and the 14 Staff replies that since there will be a base line, eddy 15 current tests done of all tubes that will be sleeved, 16 that would preclude that problem from occurring.

We do not consider that an adequate rebuttal 17 because of the fact that the eddy current test, we 18 believe, as shown in Section 3(a) of our motion, is an 19 20 inadequate test. It is an art and it is not a science and its reliability is not sufficiently great to prevent 21 the small number of tube failures that Contention 1 22 indicates could be a serious, a very serious problem. 23 CHAIRMAN BLOCH: Mr. Churchill? 24 MR. CHURCHILL: Yes. First of all, on the 25

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question of timeliness, Mr. Anderson responds to this particular one on page 7 and 8. And I think he has said it before, that we have in fact been trying to obtain this information on discovery and that we, the licensee, have in fact objected to and opposed that.

I think Mr. Anderson is fairly seriously
7 misrepresenting the facts.

8 CHAIRMAN BLOCH: I heard him say that this was 9 a late Staff response. Am I wrong?

10 MR. ANDERSON: That's what I am saying. It's 11 not that it was late. It is just that it came at a late 12 jate.

13 MR. CHURCHILL: Your Honor, our argument was 14 that this is not an issue that was raised by new information in the SER. This is information that 15 pertains to experience with sleeves at other plants. It 16 is information that he could have and should have, had 17 he been interested in, asked for on discovery a long 18 time ago, back when the normal course of discovery was 19 taking place. 20

Now he says that he attempted later in the game to get this information from the Staff and that it was opposed. In fact, if you go back and look at the filing that he is talking about, he did not ask for this information. He asked for information relating to the

conditions of the tubes at Three Mile Island and Ginna.
 He did not ask for anything related to sleeves there or
 anyplace else.

4 MR. ANDERSON: There was, if I could 5 interject, Mr. Churchill, there was a conference call 6 that was not transcribed, in which we did indicate we 7 believed that we were entitled to information from the 8 Staff on other plants, that it all related to sleeving 9 and tube problems.

And the Board Chairman was asked to adjudicate those disputes. That led to a ruling which did not require the Staff to produce on an ongoing basis, but suggested that they do so.

MR. CHURCHILL: Your reply suggests -- you say 14 15 it follows. The fact of the matter is that the Decade repeatedly sought, formally and informally, ongoing 16 information from the Staff concerning the status of 17 other plants experiencing similar problems, and it was 18 the opposition of the licensee, among other things, 19 20 which preventing our receiving such information. And you referred to our April 12 response. 21

22 Well, I went back and looked at that. What we 23 were objecting to was your request, which was in a 24 short, one-page letter of one paragraph asking for 25 specific information about what happened with tube

degradation at Three Mile Island and with respect to the
 Ginna accident. You did not ask any questions about
 experience with sleeve tubes at other plants.

4 CHAIRMAN BLOCH: Mr. Churchill, is that really 5 relevant?

6 Subsequent to that, the Board suggested to the 7 Staff that they keep the Decade informed of new 8 developments related to sleeving and they got the 9 information and they reacted to it in a timely fashion. 10 Shouldn't they be allowed to have a contention on it?

11 MR. CHURCHILL: I believe they should not, 12 Your Honor, for a couple of reasons. Number one is that 13 this is the type of information that is something that 14 should have been asked well before that point in time 15 and could have been asked, and the Staff would have 16 given them the information had they asked it.

17 Remember, he was asking for information about 18 accidents and other things that didn't necessarily 19 relate to sleeving and in fact did not relate to 20 sleeving.

21 CHAIRMAN BLOCH: What was the date at which we 22 suggested to Staff that information of this sort should 23 be provided?

24 MR. ANDERSON: I can't recall. I think it was 25 an off-the-record, I mean an untranscribed conference

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1 call.

2 CHAIRMAN BLOCH: Then there was a report made 3 of it.

MR. ANDERSON: I don't have the citation here,
5 sir.

6 CHAIRMAN BLOCH: I think it must have been7 before July.

8 MR. CHURCHILL: But, Your Honor, it's 9 different information that we are talking about. The 10 procedure that you set up in this was that if they found 11 new information in the SER, he was allowed to ask more 12 interrogatories.

He asked interrogatories to the effect of what has been the experience with sleeved tubes in other plants after the SER came out. That was not what he was asking in those conference calls or in that letter to the Staff which he cites here -- our response that we objected to.

He asked something completely different. CHAIRMAN BLOCH: I guess my question is whether this was within the scope of the general suggestion we gave to the Staff to keep them informed of developments at other plants, because that was a substantial time ago and if this is new and it came out of that, it seems to me that he ought to be able to 1 respond to it with a contention.

MR. CHURCHILL: Your Honor, it did not come 3 out of that. It came out of specific interrogatories 4 that he asked.

5 CHAIRMAN BLOCH: Well, they came out of the 6 general request, though.

7 MR. CHURCHILL: This came -- the basis for 8 this contention that he has cited, Your Honor, are 9 answers to interrogatories from the Staff,

10 interrogatories that the Decade had asked after the SER 11 came out, supposedly on the basis of information in the 12 SER.

13 CHAIRMAN BLOCH: You are saying there was no14 information in the SER related to this?

MR. CHURCHILL: Our point is that the information in the SER did not justify these interrogatories. These were interrogatories that could have and should have been asked a long time ago, in fact well before the time the Board suggested that the Staff keep the Decade informed.

21 MR. ANDERSON: The point you are missing, Mr. 22 Churchill, is that the Board decides to use an informal 23 procedure, and that informal procedure did contemplate 24 these kinds of guestions being answered, and for some 25 reason it lagged over into the SER. But that is not the

burden that falls on me, and that is the point that I
 believe you are missing.

MR. CHURCHILL: It didn't lag over into the SER, Mr. Anderson. You asked those interrogatories under your privilege of asking a second late round, or a third or a fourth -- whatever it was -- after the SER came out, based on what the Board had specifically said should be --

9 MR. ANDERSON: You are missing the point 10 again, Mr. Churchill.

11 CHAIRMAN BLOCH: I think that is the end of 12 that discussion because I understand the position of 13 both parties.

14 Mr. Churchill, do you have further information 15 on the merits?

MR. CHURCHILL: Again, in our supplemental response to his amendment, we did have a basis argument. We said that there was no basis for any spect of the contention that would allow it to be admitted in the first place and those arguments are fairly clear in our response, so I don't think I have to o into those.

YR. ANDERSON: Mr. Churchill, could you please
talk louder or use your phone instead of the speaker
phone? It is very difficult to hear from Wisconsin.

MR. CHURCHILL: Okay. I'm sorry.

1

Now we also have a motion for summary disposition which has a statement of three material facts or three numbered facts. Mr. Anderson has not controverted those by evident or otherwise. He has not controverted any of those.

7 CHAIRMAN BLOCH: Tell me the three facts 8 briefly.

9 MR. CHURCHILL: One is that the region of the 10 tube where the upper joint is located has virtually been 11 free of corrosion degradation in the past at Point 12 Beach.

Two, the tubes will be inspected by eddy the current techniques prior to sleeving and a joint will not be placed where degradation is indicated to exist.

And then, three, even if, for the sake of 16 argument, it is assumed that a joint will be expanded so 17 the tube is corroded, that the expansion process that 18 point will weaken the tube and that the weakening of the 19 tube will cause the worst conceivable failure during 20 operating or accident conditions -- i.e., a complete 21 severance of the tube at the joint -- these are all the 22 assumptions for the sake of argument -- even then, the 23 resulting leakage would be minimal and would not be of 24 25 significant safety concern.

1 The leadage, approximately five percent of the 2 rate, which would be expected from the unobstructed leak 3 path of a double-ended break would be detected by normal 4 radiation monitoring systems and would allow for an 5 orderly, planned shutdown if technical specifications 6 were exceeded.

7 These are all supported by the affidavit of
8 Mr. Fletcher.

9 CHAIRMAN BLOCH: May I ask whether the quality 10 assurance system you have after the installation of the 11 sleeve will give you information on whether the joint 12 might be either too high or too low in relationship to 13 the end of the sleeve?

14 MR. CHURCHILL: Oh, yes, very definitely, because each one of those is visually inspected, but 15 also, as explained, I think, in response to either 16 17 Contention 3(b) or 3(c) in the affidavit, the equipment that's used -- that is, the automated equipment, which 18 will probably be 100 percent of the use, or even the 19 hand equipment -- either one of them cannot actually do 20 the expansion unless the tube is flush up against the 21 22 bottom of the tube sheet.

23 CHAIRMAN BLOCH: No. I wasn't concerned about 24 whether it was fully inserted, but whether the upper 25 joint might be formed too close to the top of the

1 sleeve.

15

MR. CHURCHILL: That also is automatically taken care of by the equipment that's used. There is no judgment used by any individual in doing it. The equipment automatically goes up there and has to be fully seated.

7 CHAIRMAN BLOCH: Measured from the bottom of 8 the tube?

9 MR. CHURCHILL: Yes, from the bottom of the 10 tube. And even then it can't go unless the bottom of 11 the tube is placed where it should be. So I guess that 12 answers two questions -- one of which you didn't ask. 13 CHAIRMAN BLOCH: Okay. Have you completed

14 your presentation on that?

MR. CHURCHILL: Yes, I have.

16 CHAIRMAN BLOCH: Does the Staff have a 17 comment? I'm sorry I call you the Staff all the time. 18 I meant Mr. Bachmann.

MR. BACHMANN: All right. I don't know how 20 long I'm going to be here.

As we stated in our response to Decade's amendment, the sole basis which we have chosen to interpret as Decade's genuine issue of material fact was Emmett Murphy's statement in response to their interrogatories, which is restated on page four of our

1 response. And the sole -- let me start again.

If their basis is indeed, as we have assumed, material facts that are in dispute, let me say right at the beginning that the Staff does not dispute the truth of that statement and maybe we could just wrap it up there and forget about it. It is true.

7 CHAIRMAN BLOCH: And they plugged these tubes 8 before they ever went into service, is that right?

MR. BACHMANN: That's correct. And we have no 9 dispute at all with the statement that some of the tubes 10 at San Onofre had their joints formed within the 11 corroded region, and that is perfectly true. It is also 12 perfectly true that they were detected before the steam 13 generators went into service, by eddy current inspection, 14 by a base line edly current inspection and those tubes 15 were plugged. 16

Now if that is what Decade feels is in
dispute, there is nothing to litigate. We agree.
That's true.

In our motion, essentially our motion for summary disposition, or in our attempt to show that there is no internal fact in dispute, we submitted an affidavit by Emmett Murphy, who, by the way, also wrote the response to the interrogatory, at Point Beach we will perform the same base line inspection and if we

1 detect the same problems, although we do not expect this 2 for other reasons, if we detect the same problems as at 3 San Onofre that we will plug those tubes.

It is the Staff position that there is simply 4 nothing here to litigate. They indicated that they 5 found sleeve tubes with problems at San Onofre. They 6 detected the problems. They plugged them. It is the 7 Staff position that the same thing would happen at Point 8 Beach. If something like this would happen -- which we 9 do not expect -- we would detect it the same way it was 10 detected at San Onofre and plugged. 11

12 Therefore, it is the Staff's position that 13 there is simply nothing here to litigate.

14 CHAIRMAN BLOCH: Mr. Anderson?

25

15 MR. ANDERSON: Three things in three seconds.
16 In terms of the pretest, the pretest was the eddy
17 current test and we previously established that there is
18 sufficient data to reliability.

19 Seconi, at to the post-test of the ten percent 20 sample, that's inadequate. Third, as to the alleged low 21 leakage rate, we previously made our objection, to 22 repeat, to the use of that five percent figure. I don't 23 see where you have a chance to determine what the basis 24 of it is.

All that was previously stated in the

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1 documents prior to this flurry of paper was that there
2 would be some constraining effect. To go from there to
3 a statement that 25 percent of the normal leakage rate
4 of a double break is a substantially major new issue and
5 we don't think it is appropriate to bring in by
6 affidavit.

7 MR. CHURCHILL: Judge Bloch, really, he was 8 supposed to provide us with genuine issues of material 9 fact that should be litigated in an evidentiary hearing 10 on the issue here in dispute. And all he has done is 11 made a statement, quoted a statement that one of our 12 technical reviewers has made, which the Staff does not 13 dispute.

Now these other things are simply not right to start bringing in off the record or on the record that this is in dispute because of this contention.

17 CHAIRMAN BLOCH: Okay. Mr. Anderson, your
 18 next contention, please.

MR. ANDERSON: Actually there are two more.
20 The fourth contention relates to other sources of
21 leakage and the reference here was to the failing
22 explosive plugs.

23 CHAIRMAN BLOCH: Has there ever been a
 24 catastrophic failure in the explosive plugs?
 25 MR. ANDERSON: Well, I don't know if we know.

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I cannot identify any, sir, but that does not mean there are none. We do know, though, that the plugs have failed under normal operation. Because they failed in normal operation, I think it is a reasonable inference for the purpose of this phase of the proceeding to assume that they could fail under accident circumstances with much more stress loadings.

8 CHAIRMAN BLOCH: Well, why is that in a 9 plugged tube. We wouldn't discuss this, perhaps, the 10 tube above the plug.

11 MR. ANDERSON: Because there will be an
12 instantaneous pressure reversal which would be a dynamic
13 stress situation. That is not the same as normal.

14 CHAIRMAN BLOCH: Well, not on the plug. What 15 would it be on the plug?

16 MR. ANDERSON: Well, if there is through-wall 17 degradation, there would be, sir.

18 CHAIRMAN BLOCH: It would be filled with 19 water. What is this situation you are arguing?

20 MR. ANDERSON: Well, the pressure from the 21 primary side before a LOCA would be 2,200 pounds per 22 square inch pushing the plug upward toward into the tube. 23 CHAIRMAN BLOCH: Right.

24 MR. ANDERSON: And 800 pounds per square inch 25 on the secondary side. And suddenly the 2,000 pounds

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1 would be removed in a LOCA, if it is a large-scale LOCA, 2 and you would have the secondary side 800 pounds pushing 3 the tube out.

4 CHAIRMAN BLOCH: Pushing the tube? 5 MR. ANDERSON: I'm sorry. Pushing the plug 6 out of the tube.

7 CHAIRMAN BLOCH: That has to assume what? 8 There is no water flowing through that tube.

9 MR. ANDERSON: That would assume that either 10 the tube was ruptured prior to or after the accident.

11 CHAIRMAN BLOCH: Okay. So you are just 12 assuming there is a direct access to the secondary side. 13 Now why is this at all relevant to sleeving? Or is it 14 like Contention 1? It's relevant only if you establish 15 first that there is a genuine mechanism -- another 16 mechanism for failure?

17 MR. ANDERSON: It would be. It also is to the extent, I think, that the original application embraced 18 explosive plug removal, which I think demonstrates from 19 the applicant's standpoint a serious concern about the 20 fact of failing explosive tubes and some of the 21 documents we've submitted shows that the integrity of 22 the explosively inserted plugs is very much an open 23 question, for the application as originally submitted 24 25 embraces this issue.

1 CHAIRMAN BLOCH: The problem is with sleeving 2 tubes that are previously explosively plugged, right? 3 And the application doesn't state anything else about 4 explosive plugs, does it?

5 MR. ANDERSON: The original application 6 says -- I'm actually paraphrasing from the perspective 7 most aivantageous to our side, but with that 8 understanding, the application says that leaving the 9 explosive plugs in is a real problem. Let's get them 10 out and sleeve those tubes instead.

Now the application is different. It says we are not going to take the explosive plugs out. But they only changed their position not because of the need to take the explosive plugs out, but because of the difficulty of the removal process.

16 CHAIRMAN BLOCH: And you said they said they 17 were a serious problem? You are talking about other 18 than an economic problem of the tube being closed? What 19 kind of serious problems?

20 MR. ANDERSON: I think their focus when they 21 respond will be on the economic -- the operational need 22 to shut down because of the leakage that would result 23 from the failing tubes.

24 CHAIRMAN BLOCH: Is there any evidence that it 25 is more than an economic problem?

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MR. ANDERSON: Well, I think in the same way they disagree with the APS apart from the plug issue, and they say it is just operational. We believe that the integrity of the primary and secondary barrier in the steam generator is, as the APS says, a major concern. Of course, it is a source -- a potential additional source of leadage.

8 I want to aid one thing that carries over to 9 all these things --

10 CHAIRMAN BLOCH: But they said in their 11 response actually that there are very heavy forces 12 weiging that plug in place.

13 MR. ANDERSON: They did say that, but they
14 also have --

15 CHAIRMAN BLOCH: I just want to know what 16 specific factual evidence contradicts that statement.

17 MR. ANDERSON: The letters from them which
18 say, for example, they found plugs in the reactor
19 vessel.

20 CHAIRMAN BLOCH: So where is this in your 21 motion?

MR. ANDERSON: I'll have to look. Wait one second. I think it may not be a motion. It may have been in the interrogatory follow-up. I think it may have been in the interrogatory responses I didn't get a

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chance to incorporate in the motion. But I think it may
 actually be in the context of the licensee's answer to
 our second interrogatories.

4 CHAIRMAN BLOCH: So there are situations in 5 which you say the plug was found in the reactor vessel. 6 Was there a serious safety problem?

7 MR. ANDERSON: No, because that was not under 8 a -- whether there was or not a damaged -- a potential 9 threat to the integrity of any part of the vessel, I 10 don't know. I'm not making the allegation.

But I am saying that if they can and do fall out during a LOCA situation, it will be a pathway for substantial secondary to primary end leakage and that the APS and other scientific bodies said it was a safety problem.

16 CHAIRMAN BLOCH: Okay. Have you completed 17 your argument on that specific contention?

18 MR. ANDERSON: I think so, sir.
 19 CHAIRMAN BLOCH: Mr. Churchill?

25

20 MR. CHURCHILL: Just briefly, Your Honor, it 21 is obviously irrelevant to sleeving. The removal of 22 plugs or the non-removal of an explosive plug bears 23 absolutely no relationship to the proposed sleeving 24 program in Point Beach.

We do have a statement or the statements for

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summary disposition as well, none of which are
 controverted, again, either by evidence or otherwise.
 However, I would like to correct a wrong impression left
 by Mr. Anderson.

He is saying that the reason that the licensee is not removing explosive plugs for sleeving or that the reason that they decided to was because there was a serious problem with explosive plugs, that is not at all the case.

If you will recall, back in the beginning of this proceeding we were contemplating sleeving both units. Unit 1 has far more tubes plugged with both mechanical and explosive plugs than Unit 2. The plans have basically changed so that the sleeving is not now contemplated for Unit 1.

And the reason, when we were going to sleeve If Unit 1, that we would remove explosive plugs, was not because there was a concern over the safety of explosive plugs but because we wanted to recapture and reuse a number of tubes that had been plugged and could now be repaired by sleeving, in order to keep the normal coolant flow going to the steam generators.

It has absolutely nothing to do with the concern for safety and over the existence of explosive plugs, and I don't think that there is anything cited by Mr. Anderson that would suggest otherwise, other than
 his conjecture.

3 CHAIRMAN BLOCH: Mr. Churchill, have you 4 completed?

5 MR. CHURCHILL: Yes, I have, Your Honor, other 6 than to note that because there are so few explosive 7 plugs in Unit 2, it is not necessary to recapture those 8 in order to have an adequate flow, as well as, you know, 9 the difficulty we did have in removing the explosive 10 plug in such a manner that we could be sure that the end 11 of the tube was suitable for sleeving.

12 CHAIRMAN BLOCH: When you say recapture, you 13 mean sleeve, right?

MR. CHURCHILL: Yes. If you take a plugged to tube --

16 CHAIRMAN BLOCH: I understand. We had this 17 image of the plug running away. I didn't think you 18 meant to recapture it in that sense.

19 MR. CHURCHILL: No, I mean to be able to use 20 the tube again.

21 MR. CHURCHILL: Mr. Bachmann?

MR. BACHMANN: Yes, sir. The Staff has a couple of points on this. One, we agree with Mr. Churchill that the contention concerning explosive plugs is totally irrelevant to a sleeving operation. I see no

1 way that it could be connected to the proposed actions 2 which would take place after the license amendment is 3 granted.

Second of all, as noted on page 33 under our summary disposition section of our response to the motion of Decade, that by affidavit we have indicated that the licensee will not be removing explosive plugs and that is part of the concern.

9 And the third point is that the force 10 necessary to install the plugs, as stated by Mr. 11 Coburn's affidavit, is such that the force necessary to 12 put the plug is is considerably more than any pressure 13 that one should expect during a LOCA and, therefore, it 14 is not a concern of the Staff.

But I is want to reiterate my first point, and that is the Staff sees no way that this contention, as it is phrased or by any stretch of the imagination could apply to the proposed sleeving.

19 CHAIRMAN BLOCH: Mr. Anderson, I don't think 20 there is a need for reply, but the next contention?

21 NR. ANDERSON: Contention number 5 deals with 22 the problem of loose parts and those parts causing tube 23 degradation. The guestion before the Board appears to 24 be turning on the issue of whether there will be any 25 work on the secondary side of the steam generator in

1 light of the fact that the plan does not contemplate any 2 secondary side work.

We simply responded that the whole history of tube degradation at pressurized water reactors is a history of unexpected things, and to assume the unexpected doesn't occur is not a reasonable inference for the purpose of making a decision at this phase of the proceeding.

9 CHAIRMAN BLOCH: Mr. Anderson, would you be 10 satisfied if there was a requirement that if there was 11 secondary side work there would be a visual inspection 12 before those tubes went up to service?

13 MR. ANDERSON: I think that would begin to 14 approach the issue, but I don't think that simple visual 15 inspection is sufficient. I think that there are needs 16 for also inventory checks and doublechecks. But I think 17 if you talk about going in that direction, that would be 18 a direction that would remove the contention.

19 Visual inspection by itself I don't think20 would be sufficient, though.

21 CHAIRMAN BLOCH: Okay. But your concern 22 relates to the possibility that secondary side work 23 might be done during installation?

24 MR. ANDERSON: Yes. Or another way to phrase 25 your question to get a more clear answer from my

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perspective is the company ought to come back to the
 Commission to get approval before they began the
 secondary work. That ought to remove the objection.

4 CHAIRMAN BLOCH: Of course, that would be a 5 tougher condition than the one I would suggest.

6 MR. ANDERSON: Yes. It would more carefully 7 insure the detailed consideration of this need. You 8 have to remember two or three of the major tube events 9 are not felt to be caused by loose parts. It is a major 10 inadequately considered aspect of this problem by the 11 Commission, in our view.

12 CHAIRMAN BLOCH: Thank you.

13 Mr. Churchill?

MR. CHURCHILL: Yes, sir. We have described in this application permission to do sleeving. It is this sleeving that we need a license for so that we can operate with the sleeves in place. The sleeving process has been described in detail.

19 There is absolutely no way that anything 20 involving sleeving would go into the secondary side. 21 CHAIRMAN BLOCH: So you think it is fair to 22 understand that you would undertake never to do 23 secondary side work under this application? 24 MR. CHURCHILL: Secondary side work, Your

25 Honor, wouldn't be related to sleeving. Therefore, it

1 wouldn't be under this application.

2 CHAIRMAN BLOCH: I know that, providing it 3 goes according to schedule. During the demonstration 4 project you sleeved the cold leg of the tube and that 5 was thought of as a part of the sleeving project 6 either.

MR. CHURCHILL: But it was sleeving. Sleeving
8 just simply does not involve the secondary side.

9 And the only thing that Mr. Anderson is saying 10 is if -- he is giving us conjecture that the unexpected 11 may happen and then in the process of sleeving we might 12 need to do something on the secondary side.

13 CHAIRMAN BLOCH: And what kind of 14 authorization would be required -- any?

15 MR. CHURCHILL: No. No authorization would be 16 required if it didn't change the operating 17 characteristics or the tech specs. But that isn't even 18 the issue. The issue is that sleeving simply does not 19 get to the secondary side and we have affidavits to show 20 that.

21 CHAIRMAN BLOCH: Okay. One other question. 22 You apparently did do a visual inspection of 23 the steam generator recently, is that correct? You 24 discovered a small loose object.

25

MR. CHURCHILL: And I'm not sure what kind of

1 inspection it was. I think it was visual inspection and 2 I'm not sure how recently it was. 3 CHAIRMAN BLOCH: OKay. MR. ANDERSON: It was visual and it was in 4 April of this year. 5 MR. CHURCHILL: That also had nothing to do 6 with sleeving. 7 CHAIRMAN BLOCH: Okay. Mr. Bachmann? 8 MR. BACHMANN: Yes, sir, Judge Bloch. The 9 10 Staff agrees with Mr. Churchill on this, on the fact 11 that the proposed license amendment simply authorizes the plant to operate with sleeves in tubes that would 12 ordinarly have had to have been plugged. 13 I see nothing in this contention that relates 14 to the matter before this Licensing Board at this time, 15 and on that basis the Staff opposes the adminission of 16 the Contention. 17 CHAIRMAN BLOCH: Do you have a ceply, Mr. 18 19 Anderson? MR. ANDERSON: No. I think it's already been 20 said. 21 CHAIRMAN BLOCH: I have a few questions to ask 22 the Staff before we conclude. 23 These questions are preliminary inquiries 24 25 which will probably not lead to sua sponte issues, but

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1 we would like to be satisfied on them.

2 On page 4 of the SER I think that there is a typographical error. There is a sentence that says "A 3 functional requirement for reference upper joints is 4 that they must be sufficiently leak-limiting such that 5 the total leakage between the primary and secondary 6 through all the sleeves, taken together, is less than 7 the technical specification leak rate limit during 8 normal operation." 9

10 Mr. Bachmann, is that right, or should it be 11 for all of the tubes in the generator? In other words, 12 there is no special leak limit on the sleeves, is 13 there?

14 MR. BACHMANN: No, sir, there isn't. I do not 15 have the SER in front of me, but your reading of that, I 16 would say without fear of contradiction that that should 17 be the tubes, not the sleeves.

18 CHAIRMAN BLOCH: All right. On page 16 of the 19 SER the Staff states that the computer analysis code, 20 the WECAN code, which is currently under review by the 21 Staff, is used to determine, et cetera.

I just wanted to know from the Staff what we should take from that statement that it is currently under review. I would like to have a Staff opinion as to whether there is a guestion about its validity.

MR. BACHMANN: Would you read that statement 2 one more time, sir?

CHAIRMAN BLOCH: At the beginning of stress 3 analysis, it says -- I will give you the full 4 5 sentence -- "The Westinghouse computer analysis code, WECAN" -- W-E-C-A-N -- "which is currently under review 6 by the Staff, is used to determine the stress levels in 7 the tube/sleeve/braise configurations and roll 8 transition regions for pressure and temperature loading 9 10 conditions."

As I reread it, it may only relate to the braised sleeves and then it would be irrelevant. But I am not sure it does relate only to the braised sleeves.

14 MR. BACHMANN: I'll have to check on that and 15 get back to you in a letter or I'll call you.

CHAIRMAN BLOCH: Okay. There are two 16 questions that are related to Ginna which may or may not 17 be related to sleeving. I really haven't decided that 18 yet. But we are talking about repairing and returning 19 to operation the steam generator. Page 5-61 of the 20 Ginna SER discusses the fact that some of the plugged 21 tubes were going to be removed, apparently because of 22 mechanical damage to them. 23

I guess my guestion is why we should be comfortable with allowing all of the plugged tubes, even 1 those that are close to the new sleeves, to remain 2 within the generator -- the steam generator -- even 3 though we can't any longer non-destructively test those 4 plugged tubes to see whether they have retained their 5 integrity.

6 MR. BACHMANN: I'm not quite sure I got the 7 gist of your question. I understand the reference, but 8 what is your concern here?

9 CHAIRMAN BLOCH: Why the Staff is comfortable 10 with permitting all of the plugged tubes to remain in 11 the steam generator, even though they can't be 12 non-destructively tested any longer.

It is different in Ginna because there was substantial mechanical damage within the generator, but we can't inspect those tubes any more and the possibility that they could corrode through, I suspect, is there. I would just like to know why we should be comfortable with allowing them in even though they might damage other tubes, even freeze tubes.

20 The other guestion is why a loose parts 21 monitoring program isn't being required at Point Beach, 22 even though it was required at Ginna. If applicant 23 would like to comment on these issues, of course they 24 are free to do so also.

25

MR. CHURCHILL: Your Honor, could I have the

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1 Ginna reference for your plugging question, please? CHAIRMAN BLOCH: The reference on plugging is, 2 I think, page 5-61. If you want to go off the record, I 3 will check that. 4 (Pause.) 5 That's correct. It is section 5.6.4. 6 post-repair structural integrity of plugged tubes. 7 Mr. Anderson, is there anything further that 8 we must cover? 9 MR. ANDERSON: I have two closing matters, if 10 11 I may, sir. CHAIRMAN BLOCH: Please. 12 MR. ANDERSON: The first one is I want to make 13 sure that the objection we have lodged in our reply 14 brief and orally today to the statements in paragraphs 15 number 11 and 53 of the statement of Mr. W. D. Fletcher, 16 dated August 4, 1982, are sufficient to maintain an 17 objection before the Board. 18 CHAIRMAN BLOCH: I'm sorry. I'll have to know 19 more specifically what you are referring to. 20 MR. ANDERSON: The statements in those 21 paragraphs relate to Mr. Fletcher's first-time statement 22 that the laak rate in a sleeve tube, if defective, would 23 be five percent of a double guillotine break. 24 CHAIRMAN BLOCH: The issue on that is before 25

1 the Board based on the record of this proceeding. If 2 the objection is sufficient based on the record, so be 3 it. We have to proceed based on the record.

4 MR. ANDERSON: I understand that. But I am 5 saying you are not requesting or desiring any more 6 written filing to maintain an objection on our part, are 7 you, sir?

8 CHAIRMAN BLOCH: The only way you would be 9 permitted to is to show good cause, and at this late 10 date, after we have had oral arguments on summary 11 disposition, I think that probably would be tough to 12 show.

MR. ANDERSON: That's why I make it in the reply brief and I made it before we opened today. I just wanted to make sure that that is sufficient and it is understood that the objection continues from our perspective.

18 CHAIRMAN BLOCH: sy attention is called to 19 that.

20 Is there another matter?

21 MR. ANDERSON: The second last one -- I don't 22 want to take any time, but I just want to note that we 23 have, to preserve our right on appeal, the alternative 24 litigable issue concerning thermal shock. We are not 25 waiving it. We understand the Board has a proclivity on

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1 that and we won't take your time.

2 But, by the same token, we io continue that for the purpose of preserving that issue on appeal. 3 4 CHAIRMAN BLOCH: Okay. Just be advised here 5 any time we have issued an opinion in the course of this 6 case when it comes to the initial decision or any final 7 decision we have made, you can always appeal it. You 8 don't have to preserve your rights if we have issued an opinion on it. 9 Are there any other further matters from the 10 11 parties that must be covered at this time? 12 MR. CHURCHILL: You asked earlier for a 13 discussion on schedule. MR. ANDERSON: I'm sorry, Mr. Churchill, could 14 15 you speak louier, please? MR. CHURCHILL: Yes. Your Honor, I think you 16 were asking me a question earlier in the proceeding in 17 this call about our scheduling problems. 18 CHAIRMAN BLOCH: I don't recall that problem. 10 20 Could you refresh my memory? MR. CHURCHILL: Well, let's see. I think you 21 said during the course of your responses to this we will 22 23 be bringing up the scheduling problems you have. I 24 think it was in light of the discussion of whether there 25 would be further supplements to any of these pleadings.

CHAIRMAN BLOCH: I asked if you felt that was
 necessary.

3 MR. CHURCHILL: Yes, and I said that no, I 4 would prefer that it not be necessary because we did go 5 ahead and respond to all of the expanded parts of the 6 contentions and the new contentions, even though we felt 7 they shoulin't be in.

8 CHAIRMAN BLOCH: Well, that's why I didn't 9 think that was open any longer.

MR. CHURCHILL: Okay. I just wanted to be
sure that I wasn't decelict in giving you some
information that you had asked for.

13 CHAIRMAN BLOCH: I guess I would like to know 14 what time schedule, when I might get an answer to the 15 few questions that I asked on the record. Can you 16 roughly estimate that, Mr. Bachmann?

17 MR. BACHMANN: Well, I've got some fairly 18 decent notes of what you gave me, Judge Bloch. I would 19 obviously prefer to be able to read it off of the 20 transcript so that we have it directly and rather than 21 from memory and my bad notes.

CHAIRMAN BLOCH: Okay. Why don't we just leave it and as soon as you have had a chance to confer with Staff over the answers that you communicate to the Board a rough time schedule and then we will let the

1 parties know.

2 MR. BACHMANN: All right. I have on guestion 3 on that. As far as some of the technical questions are 4 concerned, do you want them as a letter from myself to 5 the Board or simply that, or do you want an affidavit 6 included?

7 CHAIRMAN BLOCH: Whatever you think will be 8 necessary to satisfy the Board. It depends on the 9 nature of the answer, I guess.

I suppose that the couple of questions about Ginna are sufficiently technical that it would be helpful to have an opinion from the Staff person, the technical person.

14 MR. BACHMANN: Well, we'll just leave it at 15 that and I'll see what sort of answers I get either 16 tomorrow or next week from my technical people.

MR. ANDERSON: I don't know if it will be
necessary, but we would reserve the right to reply if it
is necessary.

20 CHAIRMAN BLOCH: That's understood.

MR. CHURCHILL: Your Honor, we also will attempt to answer this question as soon as possible. I think this is something I'm going to have to go back to the company and probably also to Westinghouse on, but by obviously we will try to do it as soon as we possibly

1 can.

I would like to just point out that in our June 7 letter to you we had set forth a proposed schedule which we by and large have been following. And we had hoped for a possible Board decision on litigable issues by September 22, prefiled testimony by all parties on October 12, and the hearing to begin on October 25.

9 The reason for this was that if you assumed a 10 hearing lasting about two weeks and then approximately 11 two months for all the post-hearing filings, proposed 12 findings and conclusions and replies, another month for 13 it to come out with its decision, then we're looking at 14 an initial decision in early February. And the sleeving 15 outage is scheduled to begin in March.

16 CHAIRMAN BLOCH: We understand your scheduling 17 needs. I think the Board prefers to mull over the grift 18 that is before it right now. We will have a better idea 19 of how our schedule needs to be adjusted after we decide 20 tentatively how much of this motion will or will not be 21 granted.

MR. CHURCHILL: Yes, sir. I just wanted to reaffirm that what was set out in that letter of June 7 was still in effect -- that is, with respect to the time of shutdown for sleeving.

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1 CHAIRMAN BLOCH: Would you remind me of the 2 official effect of that letter? That is when the 3 shutdown is needed. But the schedule you suggested is 4 just your suggestion at this point, is that correct? We 5 haven't adopted it yet.

6 MR. CHURCHILL: You have adopted the schedule 7 right up through this telephone conversation, I believe, 8 but the remainder of it is what you are suggesting to us.

9 Could you just excuse me just one minute? 10 (Pause.)

MR. CHURCHILL: Your Honor, I think I am going to have to go back and reread the letter of June 7 again. This was the letter that we wrote you reporting on the minutes of a conference call we had and --

15 CHAIRMAN BLOCH: Okay, we know about that 16 letter now. We have it in our record and we will refer 17 to it. We will attend to the scheduling problems as 18 promptly as we can. Whether or not we want to adjust 19 that schedule or officially promulgate it will depend on 20 our impressions of the task before us.

21Are there any other necessary matters?22(No response.)23CHAIRMAN BLOCH: There being none, I would

24 like to thank the parties and my fellow judge for your 25 attention. I believe that the oral argument, although

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1 it in many ways repeated the written documents, helped 2 to clarify the issues in my mind and will help to bring about a fair resolution of the issues before us. The hearing is adjourned. (Whereupon, at 4:55 o'clock p.m., the telephone conference adjourned.)

NUCLEAR REGULATORY COMMISSION

This is to certify that the attached proceedings before the

Atomic Safety & Licensing Board

in the matter of: Wisconsin Electric Power Co., (Point Beach Units 1&2)

Date of Proceeding: September 9, 1982

Docket Number: 50-266-OLA & 50-301-OLA

Place of Proceeding: Washington, D. C.

were held as herein appears, and that this is the original transcript thereof for the file of the Commission.

Patricia A. Minson

Official Reporter (Typed)

un a. Minson

Official Reporter (Signature)