UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

ATOMIC SAFETY AND LICENSING APPEAR3BOARD5 P2:16

Administrative Judges:

Alan S. Rosenthal, Chairman Stephen F. Eilperin Howard A. Wilber DEFICE OF SECRETARY DOCKETING & SERVICE BRANCH

DOCKETED

In the Matter of

ARIZONA PUBLIC SERVICE COMPANY, ET AL.

(Palo Verde Nuclear Generating Station, Units 1, 2 and 3) Docket Nos. STN 50-528 OL STN 50-529 OL STN 50-530 OL

SERVED FEB 1 5 1983

DECISION

February 15, 1983

(ALAB-713)

On December 30, 1982, the Licensing Board rendered an initial decision in this operating license proceeding involving the three units of the Palo Verde Nuclear Generating Station. LBP-82-117A, 16 NRC ____. On the basis of its resolution of the matters placed in controversy by intervenor Patricia Lee Hourihan, the Board authorized the Director of Nuclear Reactor Regulation to issue an operating license for Unit 1 following his consideration and determination of any uncontested matters pertaining to the operation of that unit. No like authorization was given the Director with regard to Units 2 and 3. This was because, in a simultaneously entered order, the Board grant d as to those two units (but not Unit 1) the late petition for leave to intervene of the West Valley Agricultural Protection

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8302160355 830215 PDR ADDCK 05000528 Council, Inc. LBP-82-117B, 16 NRC ___. The Board has reopened the record for the limited purpose of considering the issue raised by the Council's petition and proposes to render a decision on that issue once the record is again closed.

In the absence of exceptions to it, we have examined on our own initiative the initial decision and the relevant portions of the underlying record. — That examination has disclosed no error warranting corrective action with regard to the Licensing Board's determination in the applicants' favor of the ultimate issue before it: the availability of an adequate supply of condenser cooling water for the Palo

^{1/} The Licensing Board's order on the Council's intervention petition similarly has not been challenged. We do not review the grant or denial of an intervention petition unless an appeal has been taken under 10 CFR 2.714a. Thus, once the time prescribed in that Section for perfecting an appeal had expired, the order below became final. It is to be noted that the issue raised by the Council is entirely discrete from the issues determined in the initial decision. That being so, there is no reason to withhold our examination of the decision to await the Licensing Board's action on the Council's intervention.

Verde facility. $\frac{2}{}$ For this reason, we affirm.

In doing so, we are constrained to repeat the note of caution in our Cherokee decision several years ago: $\frac{3}{}$

In this uncontested proceeding, we need not (and do not) say that each [ruling on a point of law] is beyond doubt. Indeed, in passing judgment on questions of law in a nonadversary context, the possibility is enhanced that some important consideration will be overlooked by us. It is for this reason that we do not give stare decisis effect to licensing board conclusions on legal issues not brought to us by way of an appeal.

The Palo Verde primary (reactor coolant) and secondary (steam-feedwater) systems derive their water from another source. See generally Applicants' Exhibit W, Palo Verde Final Safety Analysis Report, Section 9.2.4. The adequacy of the water supply for those systems was not brought into question by Ms. Hourihan and, thus, was not considered by the Board below. In this regard, although an insufficient supply of condenser cooling water might necessitate a reduction in power levels (and perhaps total reactor shutdown), it would not pose a safety threat. Indeed, it appears that the equipment associated with the condenser cooling system is not required to meet the standards established for facility components that are deemed to be safety-related. See Staff Exhibit 2, Palo Verde Safety Evaluation Report, Section 10.4.5.

^{3/} Duke Power Co. (Cherokee Nuclear Station, Units 1, 2, and 3), ALAB-482, 7 NRC 979, 981 fn.4 (1978).

A significant portion of the initial decision before us is devoted to certain legal questions presented in connection with Ms. Hourihan's water supply contention. 16 NRC at _____ (slip opinion, pp. 42-51). The Board's conclusions on those questions do not appear to represent a marked departure from established principles. Given the additional fact that no party claims otherwise, we therefore have no hesitancy in endorsing the conclusions as applied to this case.

Nonetheless, should one or more of the same questions arise anew in some future proceeding involving another facility, the door will, as it must, be open to the presentation of any considerations that might point to a different result.

It is so ORDERED.

FOR THE APPEAL BOARD

C. Jean Shoemaker Secretary to the Appeal Board