DEC | 4 1993

License No: 20-00595-02 Docket No: 030-01812 Control No: 113185

Marine Biological Laboratory ATTN: Dr. John E. Burris

Director and Chief Executive Officer

Woods Hole, Massachusetts 02543

Dear Dr. Burris:

This is in reference to your submittal dated August 21, 1990 with attached Decommissioning Funding Plan, Letter of Credit and Standby Trust Agreement. Your letter dated December 5, 1993 also provided additional information to establish financial assurance for NRC License Number 20-00595-02. We have reviewed your submittal and within the scope of our review, no further deficiencies were identified.

Based on our review of your submittals, you are in compliance with the requirements of 10 CFR 30.35. Please note that financial assurance certification and all associated documentation are required to be updated with significant changes in your operation and with each application for license renewal.

Thank you for your cooperation in this matter.

Sincerely,
Original Signed By:
Mohamed M. Shanbaky

Mohamed M. Shanbaky, Chief Research and Development Section Division of Radiation Safety and Safeguards

cc: Andrew H. Mattox

Radiation Safety Officer

bcc: M. Shanbaky, RI D. Everhart, RI

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DRSS:RI Shanbaky MS 12/10/93



WOODS HOLE . MASSACHUSETTS . 02543 . (508) 548-3705

M516

K-2

December 5, 1993

Docket No: 030-01813 License No: 20-00595-02 Control No: 113185

John D. Kinneman, Chief Research, Development and Decommissioning Section U. S. Nuclear Regulatory Commission 475 Allendale Road King of Prussia, Pennsylvania 19406-1415

Dear Mr. Kinneman

This is in response to your August 9, 1993 letter to Dr. Harlyn O. Halvorson requesting modifications to our financial assurance plan. For your records, Dr. John E. Burris now serves as our Director and Chief Executive Officer.

In a September 3, 1993 phone conversation with David Everhart I was granted an extension of the time provided to reply to your letter. This response has been unavoidably delayed while we corresponded with our bank.

I believe that the irrevocable \$40,000 Letter of Credit acquired in 1990 provides adequate financial assurance. The following comments are offered in response to the specific questions raised in your letter.

1. Cost Estimate

A. Five person days to decontaminate laboratory components

As noted in my August 21, 1990 letter, in practice, our facilities always meet the standards for release for unrestricted use. We do not know of any building components which currently have removable surface contamination levels which exceed decommissioning levels referenced on page C-2 of NUREG/CR-1754. Levels above these limits are sometimes detected during regular weekly and monthly laboratory surveys. Removal of the contamination detected in that manner has never required as much as five person-days of labor.

Most of MBL's radioisotope use is associated with our summer research and educational programs. Each fall, when laboratories used by those programs are vacated, all radioactive materials are removed, final surveys are conducted, contaminated laboratories are cleaned to decommissioning standards, and the laboratories are released for unrestricted reassignment.

The five day estimate is based on the fact that we have extensive decommissioning experience and that we are not aware of any areas within our facilities which have contamination levels above applicable NRC standards.

B. MBL's five person-day estimate vs. the NUREG/CR-1754, Addendum 1, estimate of eight person-days for decontamination of a single fume hood

Table 5.3. on page 5.6 of Addendum 1 to NUREG/CR-1754 summarizes the labor required to decontaminate fume hoods. Estimates range from 7.9 to 14.6 person-days. Although the NUREG document provides useful guidance for decommissioning planning, the published labor estimates are not relevant to our licensed activities. The estimates refer to fume hoods described in Sections 7.1.1 through 7.1.5 of NUREG/CR-1754. Contamination levels described in those hoods, prior to the commencement of decommissioning activities, are based on the experiences of New England Nuclear, a large commercial manufacturer of labeled compounds. The individual H-3 and C-14 manufacturing laboratories, described in NUREG/CR-1754, have inventories which exceed the total licensed possession limits for all of our radioisotope laboratories by a minimum factor of twenty.

No specific estimates are given for decontamination of the three fume hoods in the reference institutional user laboratory, designed in 1949, which is described in Section 7.2. However, contamination levels in those hoods, shown in Table 7.2.2., are based on an unsubstantiated estimate by the author. Furthermore, activities described in the reference laboratory include the use of as much as 100 mCi of activity in the synthesis of organic compounds, an activity that is not conducted at the MBL.

We have used the five person-day estimate because it is a realistic over estimate of the amount of labor required to decontaminate our facility components. I believe that MBL's institutional experience and my twenty years of professional experience are more relevant than NRC estimates based on experiences at New England Nuclear, where highly complex operations involving many curies of licensed materials are conducted on a routine basis.

C. Omission of laboratory walls and ventilation systems

As noted above, we are not aware of any walls or ventilation systems which have residual contamination levels which exceed NRC standards.

Applicants for authorization to use radioactive materials are asked about any proposed uses of gaseous or powdered radioactive materials, the forms which would be most likely to contaminate building components. Protocols involving such materials are specially reviewed to reduce contamination risks. Use of powders is rare and we have no history of any problems. Occasional gaseous releases of C-14 labeled CO₂ have never produced residual contamination. Releases of small amounts of I-125 and S-35 compounds have never produced significant contamination and are technically exempt from DFP planning because of their short half-lives.

Hood work surfaces are wipe tested during routine laboratory surveys. In eight years of surveying, I have never found hood contamination in excess of the decommissioning standards. Wipe test results should be representative of contamination within other elements of the ventilation systems. Walls are not surveyed unless tests of horizontal surfaces show widespread detectable contamination. It is possible that decommissioning surveys might detect previously unrecognized residual contamination but in the absence of any known contamination we believe that our labor allowance and contingencies are adequate.

2. Waste Estimates

Justification for our conservative waste estimates is comparable to that used for our estimate of labor costs. Because facilities described in NUREG/CR-1754 are not comparable to MBL's radioisotope research laboratories, waste estimates in NUREG/CR-1754 are substantially greater than the amounts of waste which might be generated during MBL's decommissioning activities.

On page A.4 of Appendix A to NUREG/CR-1754, Addendum 1, the authors estimate the generation of five drums of waste during decontamination of a single fume hood. MBL generates less than twenty drums of waste per year from all of our licensed activities, including the routine surveying and decontamination of facility components. The NUREG waste estimate includes disposal of filters, which are not found on any MBL hood exhaust system, and disposal of two drums of solidified liquid waste. The solidified liquid volume implies that as much as 100 liters of liquid waste would be produced during a hood decontamination. Based on our experience, that is not a realistic estimate.

In our 1990 submittal, MBL allowed 25% of our maximum waste room capacity for wastes generated during decommissioning. That was equivalent to disposal of approximately five 55 gallon drums of wastes at 1990 prices. That amount is believed to be an overestimate based on our decontamination experience. The total amount of all wastes generated during any previous decontamination activity has never exceeded one 55 gallon drum

Waste generated during decommissioning surveys would consist almost exclusively of scintillation vials. A single drum with a capacity of 3000 vials should be adequate. Facility decontamination would require disposal of solid wastes, compacted with our commercial compactor, and solidified liquids. Not more than one drum of each should be required. Our five drum estimate is realistic based on our surveying and decontamination experience, particularly in light of the fact that we are not currently aware of any facility components which will require decontamination.

3. Contingency Factors

The 1.5 day contingency represents 11 percent of the 13.5 person-days estimated for MBL's decommissioning activities. However, there are several other contingencies inherent in our August 21, 1990 submittal which bring the total to more than 25 percent.

A. The irrevocable letter of credit was issued for \$40,000. That exceeded the estimate of \$36,803 for 1996 decommissioning costs by 9 percent. Our 1990 DFP submittal did not take into account bank charges for serving as the Trustee during decommissioning. The bank has indicated that the trustees fee will not exceed 10% of the Letter of credit amount or \$4,000. The excess balance in the Letter of Credit does not contribute to our contingency reserve but we believe that it provides an acceptable reserve to cover trustee expenses. Those expenses were originally estimated at \$2,500.

B. As noted in the August 1990 letter, our DFP did not draw any distinction between costs associated with radioisotopes covered by DFP regulations and those associated with isotopes with half-lives less than 120 days. This is a substantial contingency because approximately 70% of our radioisotope usage is exempt from the DFP regulations.

C. Waste disposal costs were based on the assumption that the waste room would be full at the time decommissioning activities were commenced. Average waste room inventory could have been used. That is a substantial contingency. The waste estimates also do not reflect the MBL's disposal by decay program instituted after August 1990.

D. Finally, because we have an effective monitoring program and are not aware of any facility components which will require decontamination, the allowance of five days to perform that activity is a contingency allowance.

With regard to the final sentence in Question 3, we confirm that we have not included any credit for salvage value in the submitted cost estimates.

4. Specimen Certificates

A specimen Certificate of Events and a specimen Certificate of Resolution are enclosed. Although they were accidentally omitted from the bank's acknowledgment, they have been affixed to the Standby Trust Agreement.

5. Standby Trust Agreement Schedules

Schedules A, B, and C are also enclosed and have been added to the Standby Trust Agreement. Trustee fees in Schedule C are quoted through August 3, 1996 at which time we will provide a revised schedule which will be timed to expire with our license.

Please don't hesitate to contact me at (508) 548-3705 extension 424 if you have any questions about this information. If there are minor deficiencies, I hope they can deferred and addressed during our next license renewal.

Sincerely,

Andrew H. Mattox Environmental Health and Safety Manager

cc: John Burris

Enclosures:

1. Certificate of Events

2. Certificate of Resolution

3. Trust Agreement Schedule

4. Letter dated October 25, 1993

5. Letter dated November 19, 1993 South Shore Bank to MBL

6. Letter dated November 29, 1993 South Shore Bank to MBL

7. Letter dated December 1, 1993 MBL to South Shore Bank 8. Letter dated December 2, 1993 South Shore Bank to MBL

MBL to South Shore Bank

Certificate of Events .

Falmouth National Bank 84 Main Street Falmouth, MA 02540

Attention: Trust Division

Gentlemen:

In accordance with the terms of the Agreement with you dated August 16, 1990. I, Neil Jacobs, Clerk of The Marine Biological Laboratory, hereby certify that the following events have occurred:

- 1. The Marine Biological Laboratory is required to commence the decommissioning of its facility located at Water Street, Woods Hole, Massachusetts.
- 2. The plans and procedures for the commencement and conduct of the decommissioning have been approved by the United States Nuclear Regulatory Commission, or its successor, on _____ (copy of approval attached).
- The Board of Directors of The Marine Biological Laboratory has adopted the attached resolution authorizing the commencement of the decommissioning.

Clerk o	f The	Marine	Biological	Laboratory
Date				

Certificate of Resolution

Marine Biological Labor	cobs, do hereby certify that I am atory, a Massachusetts corpora elow was duly adopted at a meet f Directors on	tion, and that
and affixed the seal of	S WHEREOF, I have hereunto sig this Corporation this , 19	
	Clerk	

RESOLVED, that this Board of Directors hereby authorizes the President, or such other employee of the Company as he may designate, to commence decommissioning activities at The Marine Biological Laboratory in accordance with the terms and conditions described to this Board of Directors at this meeting and with such other terms and conditions as the President shall approve with and upon the advice of Counsel.

TRUST AGREEMENT SCHEDULE

SCHEDULE A

This Agreement demonstrates financial assurance for the following cost estimates for the following licensed activities:

U.S. NUCLEAR REGULATORY COMMISSION LICENSE NUMBER

NAME AND ADDRESS OF LICENSE

ADDRESS OF LICENSED ACTIVITY

20-00595-02

Marine Biological Laboratory Woods Hole, MA 02543 same

COST ESTIMATES FOR REGULATORY ASSURANCES DEMONSTRATED BY THIS AGREEMENT

\$40,000

The cost estimates listed here were last adjusted and approved by the NRC not yet approved but pending as of the August 21, 1990 application.

SCHEDULE B

Amount_\$40,000

As evidenced by Irrevocable Standby Letter of Credit No. 7193

Falmouth National Bank

SCHEDULE C

Falmouth National Bank Trustee's fees shall not exceed 10% of the Letter of Credit amount or \$4,000 until the Letter of Credit renewal date of August 3, 1996.

MARINE BIOLOGICAL LABORATORY

WOODS HOLE . MASSACHUSETTS . 02543 . (508) 548-3705

October 25, 1993

Mr. William B. Carey Vice President South Shore Bank Cape Cod Region, Falmouth, MA 02540

Re: Standby Letter of Credit No. 7193

Dear Mr. Carey:

In connection with the referenced letter of credit, I am enclosing the following documents to be attached to the document:

- 1. Trust Agreement Schedule
- 2. Certificate of Resolution
- 3. Certificate of Events

Will you please send me a written confirmation that these documents have been added to the letter of credit.

Thank you.

Sincerely,

cc: A. Mattox V

South Shore Ba

1-800-232-1980

November 19, 1993

Andrew H. Mattox, Mediation Safety Officer Marine Biological Laboratory Water Street Woods Hole, MA 02543

Re: \$40,000 Standby Trust Agreement and Standby Letter of Credit

Dear Mr. Mattox:

I am in receipt of the schedules you recently sent me which I have affixed to the Standby Trust Agreement dated in 1990. However, I do take exception to the Bank's fee limited to 2% of the \$40,000 amount. The bank's minimum fee at this time would be \$2,500 to administer the Trust should it become funded and is likely to increase in the future.

If you have any questions, please feel free to give me a call.

Yours truly,

William S. Carey

Vice President

WSC:db

November 29, 1993

Andrew H. Mattox, Mediation Safety Officer Marine Biological Laboratory Water Street Woods Hole, MA 02543

\$40,000 Standby Trust Agreement and Standby Letter of Credit

Dear Mr. Mattox:

As per our phone conversation today and as a follow-up to my letter dated November 19, 1993, the administrative fee, (excluding out-of-pocket expenses), for managing the Trust would not exceed 10% of the Letter of Credit amount or \$4,000 fixed until the Letter of Credit renewal date of August 3, 1996.

If you have any questions, please feel free to give me a call.

Yours truly,

William S. Carey Vice President

WSC:db



WOODS HOLE . MASSACHUSETTS . 02543 . (508) 548-3705

December 1, 1993

Mr. William Carey Vice President South Shore Bank Cape Cod Region 84 Main Street Falmouth, MA 02543

Dear Mr. Carey:

I think we're on the final chapter of our exchange on the Nuclear Regulatory Commission's (NRC's) financial assurance documentation. I've attached a revised set of Trust Agreement Schedules which reflect the changes to Schedule C. Fresh unedited copies of the Certificate of Resolution and Certificate of Events are also attached. Because all of these documents are specifically mentioned in the Standby Trust Agreement which was established in August 1990, I would like some sort of effective acknowledgment from the bank that they have been "added to" or "filed with" that Agreement. The acknowledgment will be forwarded to the NRC as proof that we have addressed concerns they expressed in an August 9, 1993 letter.

Thanks for your help with this problem.

Sincerely,

Andrew H. Mattox

Inche Hanatt

Environmental Health and Safety Manager

South Shore Bank ***

1-800-232-1980

December 2, 1993

Andrew H. Mattox, Mediation Safety Officer Marine Biological Laboratory Water Street Woods Hole, MA 02543

Re: \$40,000 Standby Trust Agreement and Standby Letter of Credit #7193

Dear Mr. Mattox:

I am in receipt of schedules A through C which you recently sent to me. I have affixed them to the Standby Trust Agreement dated April 1990.

If you have any questions, please feel free to give me a call.

Yours truly,

William S. Carey

Vice President

WSC:db

AUG 09 1993

Docket No: 030-01813 License No: 20-00595-02

Control No.: 113185

Marine Biological Laboratory

ATTN: Harlyn O. Halvorson

President

Woods Hole, Massachusetts 02543

Dear Mr. Halvorson:

Subject: Financial Assurance

This is in reference to your submittal dated August 21, 1990 to provide financial assurance for License Number 20-00595-02. We have reviewed your submittal and request you to modify your submission to address the following:

- 1. You itemized the cost estimate for your decommissioning funding plan using Appendix F to Regulatory Guidance 3.66 (enclosed), but you did not provide sufficient information to support certain elements of the cost estimate. In particular, please submit additional information in support of your estimate of five person-days required to decontaminate your laboratory components. Appendix A to NUREG/CR-1754, Addendum 1 (enclosed), estimates that eight person-days would be required to decontaminate one fume hood. In addition, please explain why you did not include laboratory walls and ventilation systems among the components to be decontaminated.
- You estimate that the amount of waste generated from decommissioning activities would be equivalent to 25 percent of your current waste storage. Please either provide justification for this estimate or use the tables in Appendix A to NUREG/CR-1754, Addendum 1, to revise the estimate of the waste generation based on individual decommissioning activities and revise the decommissioning cost estimate accordingly.
- 3. You added 1.5 person-days as a contingency factor in the estimate of the time required for planning and preparation. However, you have not made any allowance for contingencies in other elements of cost estimate. Regulatory Guide 3.66 recommends that a contingency factor be included in the total decommissioning cost estimate. Incorporating a contingency factor in the cost estimate will help to ensure that you are prepared for unexpected circumstances that could raise decommissioning costs. NUREG/CR-1754 (enclosed) uses a contingency factor of 25 percent in cost estimates for each of six reference laboratories. Please incorporate a contingency factor of 25 percent into the decommissioning cost estimates or if you choose to use a

lower contingency factor, show why that factor is appropriate. In addition, please confirm that you have not included credit in the submitted cost estimate for any salvage value that may be realized with the sale of potential assets after decommissioning.

- 4. Your submission does not include a specimen Certificate of Events or a specimen Certificate of Resolution with the Standby Trust Agreement. Section 5 of your Standby Trust Agreement refers to a specimen Certificate of Events that is to be attached to the Trust Agreement. The specimen Certificate of Events, in turn, refers to an attached Certificate of Resolution. The pecimen certificates provide the required format for instructing the trustee to release decommissioning funds from the trust. Submit the specimen certificates (which should contain blank spaces for dates and signatures until decommissioning activities have commenced) and follow closely the recommended wording of the specimen certificates on page 4-24 and page 4-25 Regulatory Guide 3.66.
- 5. Please submit the Standby Trust Agreement schedules referred to in the submitted Trust Agreement and recommended in Regulatory Guide 3.66. Schedule A of the Standby Trust Agreement is important because it identifies the NRC license number, the name and address of the licensee, the address of the licensed activities, and the cost estimates applicable to the agreement. This information assists the trustee in determining if funds should be distributed for a specific facility. Schedule B lists the property initially submitted as certification for financial assurance. Schedule C states the trustee's compensation for serving as trustee. Submit schedules A, B, and C of the Standby Trust Agreement. The recommended wording for these schedules may be found on page 4-26 of Regulatory Guide 3.66.

We will continue our review upon receipt of this information. Please reply in <u>duplicate</u> to my attention at the Region I office and refer to Mail Control No. 113185. If you have any questions regarding this letter please call David Everhart of my staff at (215) 337-6936. Since financial assurance is required for your license we request that you respond within 30 calendar days of the date of this letter.

Sincerely,

Original Signed By: John D. Kinneman

John D. Kinneman, Chief Research, Development and Decommissioning Section Division of Radiation Safety and Safeguards cc:

Andrew H. Mattox Radiation Safety Officer

Enclosures:

- 1. Regulatory Guide 3.66
- 2. NUREG\CR-1754
- 3. NUREG\CR-1754, Addendum 1

bcc:

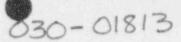
J. Kinneman, RI

DRSS:RI DRSS:NRC Everhart/smh Bykoski

8/5/93

NRSS:RI Khneman

818/93





ANDREW H MATTOX

MARINE BIOLOGICAL LABORATORY

WOODS HOLE * MASSACHUSETTS * 02543 * (508) 548 3705

August 21, 1990

John D. Kinneman, Chief Nuclear Materials Safety Section B Division of Radiation Safety and Safeguards Nuclear Regulatory Commission 475 Allendale Road King of Prussia, Pennsylvania 19406

Dear Mr. Kinneman:

This letter is in regard to License 20-00595-02 issued to Marine Biological Laboratory (MBL), Woods Hole, Massachusetts. We wish to notify you of a change in the membership of our Radiation Safety Committee. This does not require an amendment. We are also requesting an amendment to fulfill the 10 CFR 30.35 decommissioning financial assurance requirement. I apologize for the delay in submitting this request. We obviously did not allow sufficient time for our bank to prepare the financial documents. 10 CFR 170.11 (4) exempts the MBL from licensing fees.

COMMITTEE CHANGES

Dr. Paul De Weer has been replaced by Dr. Robert Rakowski. Dr. Rakowski, who also serves as a member of the Radiation Safety Committee at the University of Health Sciences at The Chicago Medical School, has been a summer investigator at the MBL for seven years. His research involves the use of sodium-22 and potassium-42. In 1964 he received formal training in radiation safety during a two month course at Brooks Air Force Base in Texas.

DECOMMISSIONING FUNDING PLAN

INTRODUCTION

The Marine Biological Laboratory (MBL) holds two NRC licenses. License No. 20-00595-06 authorizes possession of a 2600 curie cesium-137 sealed source gamma irradiator. 10 CFR 30.35 (d) exempts this license from financial assurance requirements for decommissioning.

License No. 20-00595-02 is our Type A specific license of broad scope. This license authorizes—the possession of unsealed byproduct materials in quantities which require the submission of a decommissioning funding plan (DFP). The option of providing a \$750,000 certification of financial assurance is not practical because of the cost and the eventual need to submit a DFP when the license is renewed.

OFFICIAL RECORD COPY MITS

AUG 23 1990

The MBL was founded in 1888 as a national center for teaching and research in basic biology. Many of our year-round research programs use licensed materials but approximately ninety percent of our radioisotope use takes place between April and September. Each summer we host hundreds of visiting scientists, faculty members and students in our educational and research programs. We maintain generous possession limits on our Type A license. We could not meet the unpredictable needs of our summer scientists in a timely fashion if we reduced those limits to exempt the MBL from DFP requirements.

The actual use of materials with half lives greater than 120 days is very limited. In 1989 we purchased the following long half lived isotopes:

H-3	85	mCi
C-14	7	mCi
Na-22	3	mCi
C1-36	1	mCi
Ca-45	33	mCi.

Most of our isotope use involved P-32, S-35 and I-125 which are exempt from DFP consideration because their half-lives are less than 120 days. Our DFP covers all materials on license No. 20-00595-02 because of the impracticality of segregating expenses associated with the exempt isotopes.

The MBL has not been required to prepare a decommissioning plan as described in 10 CFR 30.36. We recognize the need to submit form NRC-314 and fulfill the other requirements of section 30.36 if we decide to terminate authorized activities.

COST ESTIMATION

Appendix F of the Regulatory Guide 3.66 "Standard Format and Content of Financial Assurance Documents Required for Decommissioning Under 10 CFR Parts 30, 40, 70 and 72" has been used to prepare our decommissioning cost estimate. We believe that the use of this standard conservatively over estimates true costs.

In practice our facilities always meet the standards for release for unrestricted use. Our license requires that we decontaminate any surface that has removable contamination above the limits published in Tables 2 and 3 of NRC Regulatory Guide 8.23. We conduct regular surveys of all isotope use areas and when necessary decontaminate to 8.23 standards. We also conduct final surveys of all equipment and facilities before they are released for unrestricted use. Our decommissioning costs should not excer the cost of a comprehensive final survey and the cost of dispring of our licensed materials.

We have allowed a total of 10 work days for the planning and preparation portion of decommissioning. Our regular surveys of radioisotope work areas take only two days. The extra time will allow surveys of unrestricted areas and surveys of selected

ductwork and drains. The MBL has always had strict limitations on drain discharges and we have no record of any use of volatile materials with long half-lives.

We propose to have all work conducted by a Health Physicist and have calculated 1990 labor costs at \$50,000/year with a 40% overhead rate to cover fringe benefits. The cost per work day is calculated at \$270. We expect that the Radiation Safety Officer at the time of decommissioning would be the responsible individual.

No facility components are known to be contaminated but we assume that some decontamination to meet 8.23 standards may be needed. Some surfaces of our solid waste compactor and selected lab equipment would need decontamination. Five work days and \$500 in supplies are allowed for these activities. The supply allowance includes those used in the initial facility characterization.

Most of our costs would be associated with waste disposal. We have assumed that our current waste storage room would be full before the commencement of decommissioning activities. A 25% allowance is included to cover the disposal of wastes generated during decommissioning.

No final radiation survey would be required. All areas would be shown to be free of contamination after the initial survey or after surveys associated with any decontamination activities.

FINANCIAL ASSURANCE

The current cost of disposing of radioactive wastes is \$13,275. The total for labor and materials is \$4550. Because our license will be renewed for another five years in 1991 we have inflated decommissioning costs forward to 1996. Inflation for labor and materials costs has been calculated at 5% per year. Waste disposal costs have been inflated at a rate of 15% per year. Total cost for 1996 are thereby estimated to be \$36,803. Our financial assurance document has been issued for \$40,000.

13,275 X 1.15E6 = 30,706

 $4,550 \times 1.05E6 = 6,097$

\$36,803

The MBL has chosen to use an irrevocable standby letter of credit as our financial assurance mechanism. The Letter of Credit, Standby Trust Agreement and Acknowledgement are attached. Recommended wording from Regulatory Guide 3.66 has been used for these documents.

Sincerely,

Andrew H. Mattox

Radiation Safety Officer

APPENDIX F

COST ESTIMATING TABLES

1. Planning and Preparation

Table 1

		150015				
sk	Supervisor			Clerical	Total	Total Cost
Preparation of Documentation for Regulatory Agencies		Management of the same	2		2	*540
Submittal of Decommissioning Plan to NRC when required by 10 CFR 30.36(c)(2), 40.42(c)(2), or 70.38(c)(2)*			1			*270
Development of Work Plans			0.5		0.5	*/35
Procuring of Special Equip- ment						
Staff Training						
of Radiological Condition of the Facility (Including soil and tailings						
water analysis, if			5		5	1350
			1.5		1.5	* 405
			10		10	\$2,700
	for Regulatory Agencies Submittal of Decommissioning Plan to NRC when required by 10 CFR 30.36(c)(2), 40.42(c)(2), or 70.38(c)(2)* Development of Work Plans Procuring of Special Equipment Staff Training Characterization of Radiological Condition of the Facility (Including soil and tailings analysis or ground-	Preparation of Documentation for Regulatory Agencies Submittal of Decommissioning Plan to NRC when required by 10 CFR 30.36(c)(2), 40.42(c)(2), or 70.38(c)(2)* Development of Work Plans Procuring of Special Equipment Staff Training Characterization of Radiological Condition of the Facility (Including soil and tailings analysis or ground- water analysis, if applicable) Other (CONTINGENCY)	Preparation of Documentation for Regulatory Agencies Submittal of Decommissioning Plan to NRC when required by 10 CFR 30.36(c)(2), 40.42(c)(2), or 70.38(c)(2)* Development of Work Plans Procuring of Special Equipment Staff Training Characterization of Radiological Condition of the Facility (Including soil and tailings analysis or ground- water analysis, if applicable) Other (CONTINGENCY)	Preparation of Documentation for Regulatory Agencies Submittal of Decommissioning Plan to NRC when required by 10 CFR 30.36(c)(2), 40.42(c)(2), or 70.38(c)(2)* Development of Work Plans Procuring of Special Equipment Staff Iraining Characterization of Radiological Condition of the Facility (Including soil and tailings analysis or ground- water analysis, if applicable) Other (CONTINGENCY) 7.5	Preparation of Documentation for Regulatory Agencies Submittal of Decommissioning Plan to NRC when required by 10 CFR 30.36(c)(2), 40.42(c)(2), or 70.38(c)(2)* Development of Work Plans Procuring of Special Equipment Staff Training Characterization of Radiological Condition of the Facility (Including soil and tailings analysis or groundwater analysis, if applicable) Other (CONTINGENCY) 1.5	Preparation of Documentation for Regulatory Agencies Submittal of Decommissioning Plan to NRC when required by 10 CFR 30.36(c)(2), 40.42(c)(2), or 70.38(c)(2)* Development of Work Plans Procuring of Special Equipment Staff Iraining Characterization of Radiological Condition of the Facility (Including soil and tailings analysis or groundwater analysis, if applicable) Other (CONTINUE MEXY) Development 5 5 5 5 1.5

^{*} For assistance in preparation of cost estimate for 10 CFR Part 72, consult NRC Office of Nuclear Material Safety and Safeguards.

Table 2

Position	Basic Sa		Cost for (\$/yr)		s ead Rate		Vorker Cost/year
Supervisor Foreman Craftsman Technician Health Physicist Laborer Clerical Other	\$50,0	00			40		70,000
2. Decontamination	and/or [)ismant	ling of Ra	adioact	ive Facil	ity Compon	nents*
No	. Dimer	nsions				No. I)imensions
Glove Boxes Fume Hood Hot Cells Lab Benches Sink and Drain 2		(m ³) (m ³) (m) (m)	Ventila	ation D	or Space uctwork 1 Space	2	40 (m ²) (m) (m ²)
			Table 3				
			Work Days				
Task	Super- visor	Fore- man	Tech- nicians	н.Р.	Crafts- men	la- borer To	tal Cost
1. Decon/Dis- mantle Major Components and/or Proc- essing and Storage Tanks							-0-
2. Decon/Dis- mantle Laboratories, Fume Hoods, Glove Boxes, Benches, etc.				5			\$1351

^{*}Indicate whether component is to be decontaminated to unrestricted release levels or packaged and disposed of at a low-level waste site.

3.	Decon/Dis- mantle Waste Areas	-0-
	- Radwaste Areas - Scrap Recovery Areas - Other	
4.	Decon/Dis- mantle Service Facilities	-0-
	- Maintenance Shop - Decontamination Areas - Ventilation Systems - Other	
	Decon/Dis- mantle Waste Treatment Facilities and Storage Areas on the Site (Including exhume and package contaminated soil and tail- ings, if any)	-0-
	- Fluoride Lagoons - Nitrate Lagoons - CaF2 Waste Recovery - Ground Water Restoration - Other	
6.	Monitor for compliance, reclean and remonitor, if necessary	-0-
7.	Other (e.g., contractor fees)	-0-

Table 4

MONITORIN CLEANING SU	16 SUPPLIE.		ntity -	*300 *200	
3. Packagir Waste Type	Volume	No. of Containers	Table 5 Type of Containers	Unit Cost of	Cost of
Total			Table 6	-	
	r shipment harges ght	Unit Cost for Shipping	Distance Shipped	(miles) (\$/mile) (\$/mile) (\$/mile)	/truckload) Transportation Cost
Total					
Burial Charge Burcharges Per cont Disposal	ainer		able 7	(\$/m ³) (\$/m ³)	
	Burial Volume	Unit Cost of Burial		urcharge	Burial Cost

SUPPLEMENT TO THE MARINE BIOLOGICAL LABORATORY DEP COST ESTIMATING TABLES

3. Packaging, Shipping and Disposal of Radioactive Wastes

This section has been revised to reflect the fact that the MBL ships wastes in 55 gallon drums and that our vendor includes all material and transportation costs in their per drum disposal charge. For each waste type we have listed the maximum amount that might be on hand at the beginning of the decommissioning activity. Approximate current costs are shown. An additional 25% is allowed for the disposal of wastes generated during the decommissioning.

WASIE TYPE	NO. OF DRUMS	COST PER	SURCE PER I		TOTAL COST
Compacted Solids	6	 \$385		5300	\$4110
Absorbed Liquids	4	415		300	2860
Radioactiv LS Vials	/e 5	370			1850
Deregulate Vials	ed 3	265			795
Animal Carcasses	1	450		300	750
Bulk Scint Fluid	1	255			255
					\$10,620
		25%	Allowance		2,655
		DEP	Waste Cost	Allowanc	e \$13,275

4. Restoration of Contaminated Areas on Facility Ground

Table 8

		Table 8			
Task	Supervisor	Work Days Foreman H.P.	Clerical	Total	Total Cost
Backfill and Restore Site					
				*********	-0-
5. Final Radiation Su	ırvey				
		Table 9			
Task	Supervisor	Work Days Foreman H.P.	Clerical	Total	Total Cost
Total					- 0-
6. Site Stabilization	, Long-Term Su	rveillance (if a	oplicable)		
		Table 10			
Task	Supervisor	Work Days Foreman H.P.	Clerical	<u>Total</u>	Total Cost
				-	-0-



P. O. BOX 887 . FALMOUTH, MASSACHUSETTS 02541

PHONE 617-548-1000

August 3, 1990

IRREVOCABLE STANDBY LETTER OF CREDIT NO. 7193

THIS CREDIT EXPIRES AUGUST 3, 1991
Issued To: U.S. Nuclear Regulatory Commission, Washington, D.C. 20555

Dear Sir or Madam; We hereby establish our Irrevocable Standby Letter of Credit No. 7193 in your favor, at the request and for the account of Marine Biological Laboratory, Water Street, Woods Hole, MA 02543 up to the aggregate amount of Forty thousand and 00/100 U.S. Dollars (U.S.\$40,000.00) available upon presentation of:

(1) your sight draft, bearing reference to this Letter of Credit No. 7193, and
(2) your signed statement reading as follows: "I certify that the amount of the draft is pay ale pursuant to regulations issued under authority of the U.S. Nuclear Regulatory Commission."

This letter of credit is issued in accordance with regulations issued under the authority of the U.S. Nuclear Regulatory Commission (NRC), an agency of the U.S. Government, pursuant to the Atomic Energy Act of 1954, as amended, and the Energy Reorganization Act of 1974. The NRC has promulgated regulations in Title 10, Chapter I of the Code of Federal Regulations, Parts [30,40,70 or 72], which require that a holder of, or applicant for, a licence issued under 10 CFR Parts [30,40,70 or 72] provide assurance that funds will be available when needed for decommissioning.

This letter of credit is effective as of August 3, 1990 and shall expire on August 3, 1991, but such expiration date shall be automatically extended for a period of one year on August 3, 1991 and on each successive expiration date, unless; at least 90 days before the current expiration date, we notify both you and Marine Biological Laboratory, as shown on the signed return receipts. If Marine Biological Laboratory is unable to secure alternative financial assurance to replace this letter of credit within 30 days of no ification of cancellation the NRC may draw upon the full value of this letter of credit prior to cancellation. The bank shall give immediate notice to the applicant and the NRC of any notice received or action filed alleging (1) the insolvency or bankruptcy of the financial institution or (2) any violations of regulatory requirements that could result in suspension or revocation of the bank's charter or license to do business. The financial institution also shall give immediate notice if the bank, for any reason, becomes unable to fulfill its obligation under the letter of credit.

Whenever this letter of credit is drawn on under and in compliance with the terms of this letter of credit, we shall duly honor such draft upon its presentation to us within 30 days, and we shall deposit the amount of the draft directly into the standby trust fund of the licensee in accordance with your instructions.

Each draft must bear on its face the clause: "Drawn under Letter of Credit No. 7193, dated August 3, 1990, and the total of this draft and all other drafts previously drawn under this letter of credit does not exceed _____."

This credit is subject to the Uniform Customs and Practice for Documentary Credits,

International Chamber of Commerce, Publication No. 400.

nternational Officer

International Officer

STANDBY TRUST AGREEMENT

TRUST AGREEMENT, the Agreement entered into as of August 16, 1990 by and between The Marine Biological Laboratory, a Massachusetts corporation . herein referred to as the "Grantor," and The Falmouth National Bank, 84 Main Street, the "Trustee."

WHEREAS, the U.S. Nuclear Regulatory Commission (NRC), an agency of the U.S. Government, pursuant to the Atomic Energy Act of 1954, as amended, and the Energy Reorganization Act of 1974, has promulgated regulations in Title 10, Chapter I of the Code of Federal Regulations, Part [30, 40, 70, or 72]. These regulations, applicable to the Grantor, require that a holder of, or an applicant for, a Part 30, 40, 70, or 72 license provide assurance that funds will be available when needed for required decommissioning activities.

WHEREAS, the Grantor has elected to use a Letter of Credit

all of such financial assurance for the facilities identified herein;

WHEREAS, when payment is made under a Letter of Credit

shall be used for the receipt of such payment; and

, this standby trust

WHEREAS, the Grantor, acting through its duly authorized officers, has selected the Trustee to be the trustee under this Agreement, and the Trustee is willing to act as trustee,

NOW, THEREFORE, the Grantor and the Trustee agree as follows:

Section 1. Definitions. As used in this Agreement:

- (a) The term "Grantor" means the NRC licensee who enters into this Agreement and any successors or assigns of the Grantor.
- (b) The term "Trustee" means the trustee who enters into this Agreement and any successor Trustee.

Section 2. Costs of Decommissioning. This Agreement pertains to the costs of decommissioning the materials and activities identified in License Number issued pursuant to 10 CFR Part [30, 40, 70, or 72] as

Section 3. Establishment of Fund. The Grantor and the Trustee hereby establish a standby trust fund (the Fund) for the benefit of the NRC. The except as provided herein.

4.3.2 Standby Trust Agreement (Continued)

Section 4. Payments Constituting the Fund. Payments made to the Trustee for the Fund shall consist of cash, securities, or other liquid assets acceptable to the Trustee. The Fund is established initially as consisting of the property, which is acceptable to the Trustee, described in Schedule B attached hereto. Such property and any other property subsequently transferred to the Trustee are referred to as the "Fund," together with all earnings and profits thereon, less any payments or distributions made by the Trustee pursuant to the Agreement. The Fund shall be held by the Trustee, IN TRUST, as undertake any responsibility for the amount of, or adequacy of the Fund, nor liabilities of the Grantor established by the NRC.

Section 5. Payment for Required Activities Specified in the Plan. The Trustee shall make payments from the Fund to the Grantor upon presentation to the Trustee of the following:

- a. A certificate duly executed by the Secretary of the Depositor attesting to the occurrence of the events, and in the form set forth in the attached Specimen Certificate, and
- b. A certificate attesting to the following conditions;
 - that decommissioning is proceeding pursuant to an NRC-approved plan.
 - (2) that the funds withdrawn will be expended for activities undertaken pursuant to that Plan, and
 - (3) that the NRC has been given 30 days' prior notice of [insert name of licensee]'s intent to withdraw funds from the escrow fund.

No withdrawal from the fund can exceed ____ percent of the outstanding balance of the Fund or ____ dollars, whichever is greater, unless NRC

In the event of the Grantor's default or inability to direct decommissioning activities, the Trustee shall make payments from the Fund as the NRC shall direct, in writing, to provide for the payment of the costs of required or other persons as specified by the NRC, or State agency, from the Fund for expenditures for required activities in such amounts as the NRC, or State Grantor such amounts as the NRC specifies in writing. Upon refund, such funds shall no longer constitute part of the Fund as defined herein.

Section 6. Trust Management. The Trustee shall invest and reinvest the principal and income of the Fund and keep the Fund invested as a single fund,

without distinction between principal and income, in accordance with general investment policies and guidelines which the Grantor may communicate in writing to the Trustee from time to time, subject, however, to the provisions of this section. In investing, reinvesting, exchanging, selling, and managing the Fund, the Trustee shall discharge its duties with respect to the Fund solely in the interest of the beneficiary and with the care, skill, prudence, and diligence under the circumstances then prevailing which persons of prudence, acting in a like capacity and familiar with such matters, would use in the conduct of an enterprise of a like character and with like aims; except that:

- (a) Securities or other obligations of the Grantor, or any other owner or operator of the facilities, or any of their affiliates as defined in the Investment Company Act of 1940, as amended (15 U.S.C. 80a-2(a)), shall not be acquired or held, unless they are securities or other obligations of the Federal or a State government;
- (b) The Trustee is authorized to invest the Fund in time or demand deposits of the Trustee, to the extent insured by an agency of the Federal government; and
- (c) For a reasonable time, not to exceed 60 days, the Trustee is authorized to hold uninvested cash, awaiting investment or distribution, without liability for the payment of interest thereon.

Section 7. Commingling and Investment. The Trustee is expressly authorized in its discretion:

- (a) To transfer from time to time any or all of the assets of the fund to any common, commingled, or collective trust fund created by the Trustee in which the Fund is eligible to participate, subject to all of the provisions thereof, to be commingled with the assets of other trusts participating therein; and
- (b) To purchase shares in any investment company registered under the Investment Company Act of 1940 (15 U.S.C. 80a-1 et seq.), including one that may be created, managed, underwritten, or to which investment advice is rendered, or the shares of which are sold by the Trustee. The Trustee may vote such shares in its discretion.

Section 8. Express Powers of Trustee. Without in any way limiting the powers and discretion conferred upon the Trustee by the other provisions of this Agreement or by law, the Trustee is expressly authorized and empowered:

- (a) To sell, exchange, convey, transfer, or otherwise dispose of any property held by it, by public or private sale, as necessary for prudent management of the Fund;
- (b) To make, execute, acknowledge, and deliver any and all documents of transfer and conveyance and any and all other instruments that may be necessary or appropriate to carry out the powers herein granted;

- To register any securities held in the Fund in its own name, or in (c) the name of a nominee, and to hold any security in bearer form or in book entry, or to combine certificates representing such securities with certificates of the same issue held by the Trustee in other fiduciary capacities, to reinvest interest payments and funds from matured and redeemed instruments, to file proper forms concerning securities held in the Fund in a timely fashion with appropriate government agencies, or to deposit or arrange for the deposit of such securities in a qualified central depository even though, when so deposited, such securities may be merged and held in bulk in the name of the nominee or such depository with other securities deposited therein by another person, or to deposit or arrange for the deposit of any securities issued by the U.S. Government, or any agency or instrumentality thereof, with a Federal Reserve bank, but the books and records of the Trustee shall at all times show that all such securities are part of the Fund:
- (d) To deposit any cash in the Fund in interest-bearing accounts maintained or savings certificates issued by the Trustee, in its separate corporate capacity, or in any other banking institution affiliated with the Trustee, to the extent insured by an agency of the Federal government; and
- (e) To compromise or otherwise adjust all claims in favor of or against the Fund.

Section 9. Taxes and Expenses. All taxes of any kind that may be assessed or levied against or in respect of the Fund and all brokerage commissions incurred by the Fund shall be paid from the Fund. All other expenses incurred by the Trustee in connection with the administration of this Trust, including fees for legal services rendered to the Trustee, the compensation of the Trustee to the extent not paid directly by the Grantor, and all other proper charges and disbursements of the Trustee shall be paid from the Fund.

Section 10. Annual Valuation. After payment has been made into this standby trust fund, the Trustee shall annually, at least 30 days before the anniversary and to the NRC a statement confirming the value of the Trust. Any securities the anniversary date of the establishment of the Fund. The failure of the Grantor to object in writing to the Trustee within 90 days after the statement tute a conclusively binding assent by the Grantor, barring the grantor from asserting any claim or liability against the Trustee with respect to the matters disclosed in the statement.

Section 11. Advice of Counsel. The Trustee may from time to time consult with respect to any question arising as to the construction of this Agreement or any action to be taken hereunder. The Trustee shall be fully protected, to the extent permitted by law, in acting on the advice of counsel.

4.3.2 Standby Trus Agreement (Continued)

Section 12. Trustee Compensation. The Trustee shall be entitled to reasonable compensation for its services as agreed upon in writing with the Grantor. (See Schedule C.)

Commission , the Trustee may resign; upon 90 days notice to the Nuclear Regulatory
Commission and the Trustee, the Grantor may replace the Trustee. Section 13. Successor Trustee. Upon 90 days notice to the Nuclear Regulatory resignation or replacement shall not be effective until the Grantor has appointed a successor Trustee and this successor accepts the appointment. The successor Trustee shall have the same powers and duties as those conferred upon the Trustee hereunder. Upon the successor Trustee's acceptance of the appointment, the Trustee shall assign, transfer, and pay over to the successor Trustee the funds and properties then constituting the Fund. If for any reason the Grantor cannot or does not act in the event of the resignation of the Trustee, the Trustee may apply to a court of competent jurisdiction for the appointment of a successor Trustee or for instructions. The successor Trustee shall specify the date on which it assumes administration of the trust in a writing sent to the Grantor, the NRC or State agency, and the present Trustee by certified mail 10 days before such change becomes effective. Any expenses incurred by the Trustee as a result of any of the acts contemplated by this section shall be paid as provided in Section 9.

Section 14. Instructions to the Trustee. All orders, requests, and instructions by the Grantor to the Trustee shall be in writing, signed by such persons as are signatories to this agreement or such other designees as the Grantor may designate in writing. The Trustee shall be fully protected in acting without inquiry in accordance with the grantor's orders, requests, and instructions. If the NRC or State agency issues orders, requests, or instructions to the Trustee these shall be in writing, signed by the NRC, or State agency, or their designees, and the Trustee shall act and shall be fully protected in acting in accordance with such orders, requests, and instructions. The Trustee shall have the right to assume, in the absence of written notice to the contrary, that no event constituting a change or a termination of the authority of any person to act on behalf of the Grantor, the NRC, or State agency, hereunder has occurred. The Trustee shall have no duty to act in the absence of such orders, requests, and instruction from the Grantor and/or the NRC, or State agency, except as provided for herein.

Section 15. Amendment of Agreement. This Agreement may be amended by an instrument in writing executed by the Grantor, the Trustee and the NRC, or State agency, or by the Trustee and the NRC or State Agency, if the Grantor ceases to exist.

Section 16. Irrevocability and Termination. Subject to the right of the parties to amend this Agreement as provided in Section 15, this trust shall be irrevocable and shall continue until terminated at the written agreement of the Grantor, the Trustee, and the NRC or State agency, or by the Trustee and the NRC or State agency, if the Grantor ceases to exist. Upon termination of the trust, all remaining trust property, less final trust administration expenses, shall be delivered to the Grantor or its successor.

4.3.2 Standby Trust Agreement (Continued)

Section 17. Immunity and Indemnification. The Trustee shall not incur personal liability of any nature in connection with any act or omission, made in good faith, in the administration of this trust, or in carrying out any directions by the Grantor, the NRC, or State agency, issued in accordance with this Agreement. The Trustee shall be indemnified and saved harmless by the Grantor or from the trust fund, or both, from and against any personal liability to which the Trustee may be subjected by reason of any act or conduct in its official capacity, including all expenses reasonably incurred in its defense in the event the Grantor fails to provide such defense.

Section 18. This Agreement shall be administered, construed, and enforced according to the laws of the State of [insert name of State].

Section 19. Interpretation and Severability. As used in this Agreement, words in the singular include the plural and words in the plural include the singular. The descriptive headings for each section of this Agreement shall not affect the interpretation or the legal efficacy of this Agreement. If any part of this agreement is invalid, it shall not affect the remaining provisions which will remain valid and enforceable.

IN WITNESS WHEREOF the parties have caused this Agreement to be executed by the respective officers duly authorized and the incorporate seals to be hereunto affixed and attested as of the date first written above.

ATTEST:

Eller T. Berde

Manja Parawa

THE MARINE BIOLOGICAL LABORATORY, GRANTOR

Harlyn O, Halvorson, President

ohn W. Speer, Controller

THE RALMOUTH NATIONAL BANK, TRUSTEE

Cully, Sepior Vice President

ATTEST:

ACKNOWLEDGEMENT

STATE OF	Massachusetts			
To Wit:				
CITY OF	Falmouth			
depose an national she/he kn is such c	aforesaid, personal disay that she/he is banking association, lows the seal of said corporate seal; that he signed her/his na	the Sr. Vice Pres Trustee, which association; the	siden of The Falmout executed the above at the seal ffixed	h National Bank instrument, that
			Notary Public	Leggals
			My commission av	ah. ki

20-00595-02

LIST OF INSTRUCTIONS

MARINE BIOLOGICAL LABORATORY

In reviewing the comments the reviewer will note that there will be some overlap between ICF and OGC comments. The following comments should be included in the basis for the deficiency letter:

- 1. ICF comments 1 through 5 plus last paragraph.
- 2. All OGC comments.

All other comments and discussions are for reviewer information.

February 6, 1991

Note to: Louis Bykoski, NMSS/LLWM

From: Mike Finkelstein, OGC/R&FC

Re: Review of ICF Comments in 5th Package dated 1/7/91

For each of the submittals listed below, the regional reviewers must verify that the document is a signed copy of the original and duly notarized.

Unless otherwise stated, the ICF comments and recommendations are correct and should be implemented.

Marine Biological Laboratory (DFP, Letter of Credit)

All ICF recommendations should be implemented because the analysis is correct. Although a 0% withdrawal rate prior to agency permission is acceptable, the licensee should be given the option of amending Section 5 of the Standby Trust Agreement to include a 10% withdrawal provision.

ICF's assumption on restoration, stabilization and surveillance is again premature. Regional verification is necessary.

703/934-3000



ICF INCORPORATED

December 21, 1990

To:

Dr. Lou Bykoski, NMSS/NRC

From

Greg Currey, David Mitamura, John Collier, and Michael Berg,

ICF Incorporated

Subject:

Review of Decommissioning Funding Plan with a Letter of Credit

Submitted by Marine Biological Laboratory

Marine Biological Laboratory in Woods Hole, Massachusetts submitted a decommissioning funding plan using a letter of credit in the amount of \$40,000. The submission assures estimated decommissioning costs of \$36,803 for license 20-00595-02 issued under 10 CFR Part 30. Upon review of the submission, ICF recommends that NRC Region I require the licensee to modify the submission in the following ways:

- (1) Submit additional detail to support the cost estimate;
- (2) Revise estimate of waste generated from decommissioning activities;
- (3) Incorporate a contingency factor into the total decommissioning cost estimate and clarify that no credit was taken for salvage value;
- (4) Submit a specimen certificate of events and specimen certificate of resolution with the standby trust agreement; and
- (5) Submit schedules A, B, and C of the standby trust agreement.

These recommendations and other issues are discussed below.

(1) Submit Additional Detail to Support the Cost Estimate

Although the licensee itemized its cost estimate by using Appendix F of the draft Regulatory Guide "Standard Format and Content of Financial Assurance Mechanisms Required for Decommissioning Under 10 CFR Parts 30, 40, 70, and 72," January 1990, it did not provide sufficient information to support certain elements of its cost estimate. The licensee should submit additional information to support its estimate of five person-days required to decontaminate its laboratory components. (According to NUREG/CR-1754,

2

Addendum 1, Appendix A, eight person-days would be required to decontaminate one fume hood. 1) In addition, the licensee should explain why it did not include laboratory walls and ventilation systems among the components to be decontaminated. 2

(2) Revise Estimate of Waste Generated from Decommissioning Activities

The licensee estimated that the amount of waste generated from decommissioning activities would be equivalent to 25 percent of its current waste storage. ICF recommends that the licensee either justify this estimate or use the tables in NUREG/CR-1754, Addendum 1, Appendix A to revise the estimate of its waste generation based on individual decommissioning activities and revise the decommissioning cost estimate accordingly.

(3) Incorporate a Contingency Factor into the Total Decommissioning Cost Estimate and Clarify that No Credit Was Taken for Salvage Value

The licensee included 1.5 person-days as a contingency factor in its estimate of the time required for planning and preparation. However, it has apparently not made any allowance for contingencies in other elements of its cost estimate. The draft Regulatory Guide recommends that a contingency factor be included in the decommissioning cost estimate. Incorporating a contingency factor in the cost estimate will help to ensure that the licensee is prepared for unexpected circumstances that could raise decommissioning costs. NUREG/CR-1754 uses a contingency factor of 25 percent in its cost estimates for each of six reference laboratories. ICF recommends that the licensee incorporate a contingency factor of 25 percent into its decommissioning cost estimates. The licensee may choose to use a lower contingency factor if it can show why a lower factor is appropriate. In addition, the licensee should clarify that it has not included in its cost estimate credit for any salvage value that may be realized with the sale of potential assets after decommissioning (see page 1-13 of the draft Regulatory Guide).

(4) Submit a Specimen Certificate of Events and Specimen Certificate of Resolution with the Standby Trust Agreement

The submission does not include a specimen certificate of events or a specimen certificate of resolution with the standby trust agreement. Section 5 of the standby trust agreement refers to a specimen certificate of events that is to be attached to the trust agreement. The specimen certificate of

NUREG/CR-1754, Addendum 1, <u>Technology</u>, <u>Safety and Costs of Decommissioning Reference Non-Fuel-Cycle Nuclear Facilities: Compendium of Current Information</u>, Pacific Northwest Laboratory, October 1989.

² ICF assumes that the licensee will not need to restore contaminated areas on facility grounds, stabilize the site, or perform long-term surveillance to properly decommission its facility because the licensee did not identify the need to conduct such activities in its decommissioning funding plan.

events, in turn, refers to an attached certificate of resolution. The specimen certificates provide the required format for instructing the trustee to release decommissioning funds from the trust. NRC should require the specimen certificates (which should contain blank spaces for dates and signatures until decommissioning activities have commenced) worded similarly to the specimen certificates on page 4-24 and page 4-25 of the draft Regulatory Guide.

(5) Submit Schedules A, B, and C of the Standby Trust Agreement

The licensee did not include the standby trust agreement schedules referred to in the submitted trust agreement and recommended by the draft Regulatory Guide. Schedule A of the standby trust agreement is important because it identifies the NRC license number, the name and address of the licensee, the address of the licensed activities, and the cost estimates applicable to the agreement. This information assists the trustee in determining if funds should be distributed for a specific facility. Schedule B lists the property initially placed in the agreement. The schedule C states the trustee's compensation for serving as trustee. ICF recommends that NRC require the licensee to submit schedules A, B, and C of the standby trust agreement.

Other Issues

The licensee made a few other modifications to the provisions recommended in the draft Regulatory Guide, which do not decrease the protection provided by the mechanism. Apart from editorial and non-substantive changes, the following modifications are noteworthy:

- (1) Paragraph 5 of the letter of credit does not specify the maximum aggregate amount that can be withdrawn. This opening paragraph, however, states the amount of the letter of credit and is an implied limit applicable to Paragraph 5.
- (2) The standby trust agreement contains lines or phrases such as "insert name of licensee" that have not been replaced by the appropriate information. In all cases, however, the "missing" information is noted elsewhere in the agreement or is otherwise implicit in the agreement.

 $^{^{3}}$ Schedule B is not critical to a standby trust because it usually does not have any property when established.

Finally, the Region should ensure that documents submitted by the licensee are originally signed duplicates, as recommended in the draft Regulatory Guide. Unless the documents have been properly signed, NRC cannot be certain that the financial assurance mechanism is enforceable. Because ICF does not possess the original submission, we cannot verify compliance with these requirements.

attachments

REVIEW OF DECOMMISSIONING FUNDING PLAN (DFP)

Name of company or institution:	Marine	Biol	logic	al	Laboratory
Number of licenses and applicable regulations:	1	10 CF1	R Part	30	
	-	10 CF	R Part	40	
		10 CF	R Part	70	
		10 CF1	R Part	72	
Isotopes handled and possession limits (specify units):					
	PROPERTY AND ADDRESS.		******************	-	
				-	
	-			-	
				-	
	-			-	
Total cost estimate for licenses listed above:	\$ 36,80	3.00	0		

General comments on DFP:

Estimate has been adjusted for inflation through 1996.

CEECKLIST FOR REVIEWING DECOMMISSIONING FUNDING PLANS (DFP's)

QUESTIONS

COMMENTS

(1)	Does the licensee provide supporting documentation for its cost estimates? Yes No	
(2)	Does the licensee use the Appendix F "Cost Estimating Tables?" Yes No	
(3)	Does the cost estimate include the following major cost elements?	
(i)	Planning and Preparation? Yes No	
(ii)	Decontamination and/or Dismantling of Radioactive Facility Components? Yes No	
(111)	Packaging, Shipping, and Disposal of Radioactive Wastes? Yes No	
(iv)	Restoration of Contaminated Areas on Facility Grounds?	This activity assumed to be not applicable because licensee states that there are no 'costs for this activity.
(v)	Finel Radiation Survey?YesNo	License states that this activity will not be necessary.
(vi)	Site Stabilization, Long-Term Surveillance?	applicable because license states

CHECKLIST FOR REVIEWING DFP's (continued)

QUESTIONS

COMMENTS

(4)	Is the total cost estimate reasonable for the type(s) and size(s) of facility licensed? Yes No No Not Sure	See below.
(5)	Are the cost estimates for individual facility activities and/or components reasonable? Yes No	Substantiate work days required for decontamination activities. Walls and ventilation system are not included in components to be decontaminated. Waste generated during decommissioning should be calculated from decontamina activities, not as a percentage of presently stored waste.

CHECKLIST FOR REVIEWING DFP's (continued)

QUESTIONS

COMMENTS

(6)	Do the computations seem correct? Yes No	
(7)	Does the licensee take credit for the potential salvage value of recovered materials or decontaminated equipment? Yes No	Licensee does not mention Salvage value.
(8)	Does the licensee include a contingency factor in the cost estimate? Yes No	Licensee includes 1.5 work days as a contingency in planning and preparation estimate, but does not mention an averall contingency factor.
(9)	Does the licensee provide a description of the methods that will be used to adjust the decommissioning cost estimate periodically over the life of the facility? No	This cost estimate has been adjusted for 1996 inflation by assuming 5% inflation per year for labor and materials and 15% inflation for disposal coots.

APPENDIX A CHECKLIST FOR DECOMMISSIONING FINANCIAL ASSURANCE

MATLING	ADDRESS MARINE BIOLOGICAL LABORATORY WOODS HOLE, MA 02543
MANAGEMENT AND STREET	
A. Lice	ensee Part (check one of the following):
~	Part 30 Licensee or Applicant Part 70 Licensee or Applican
-	Part 40 Licensee or Applicant Part 72 Licensee or Applican
B. Che	ck appropriate item in each category (if applicable)
2.	Aug 23, 1990 Date of Financial Assurance Submission Some Date: Aug. 3, 1990 Effective Date: Aug. 3, 1990 Expiration Date: Aug. 3, 1991
3.	Certification of Financial Assurance
	Decommissioning Funding Plan
4.	(a) Prepayment Option (See Appendix B) Trust Fund Escrow Account Certificate of Deposit Government Fund Deposit of Government Securities
	Surety/Insurance/Other Guarantee (See Appendix C) Surety bond Letter of Credit \$40,000 Line of Credit Parent Company Guarantee/Financial Test*
	(c) External Sinking Fund, Sinking Account and Surety/ Insurance (See Appendix D) Trust Fund Escrow Account Certificate of Deposit Government Fund Deposit of Government Securities Surety Bond Letter of Credit Line of Credit
	(d)Statement of Intent (public entities only)
*May no	t be used in combination with any other instrument.

APPENDIX C CHECKLIST FOR SUBMISSION OF SURETY/INSURANCE/PARENT COMPANY GUARANTEE A. Check Appropriate Form of Surety/Insurance/Guarantee Surety Bond Letter of Credit Line of Credit Parent Company Guarantee/Financial Test* Insurance Check Documents Submitted for Surety/Insurance/Guarantee Surety Bond Surety Bond Standby Trust Agreement Acknowledgement not included: 2. Letter of Credit Standby Trust Agreement Specimen Certificate of Events Letter of Credit Certificate of Resolution Acknowledgement Schedules A. B. and C Line of Credit Verification wording very similar Standby Trust Agreement Acknowledgement 4. Parent Company Guarantee Letter from Chief Executive Officer of Applicant or Letter from Chief Financial Officer of Parent Company Financial Test: Alternative [I or II]
Auditor's Special Report and Attached Schedule Corporate Guarantee
Standby Trust Agreement
Acknowledgement 5. Insurance Certificate of Insurance Standby Trust Agreement Acknowledgement May not be used in combination with any other instrument.

EXHIBIT 3-7

CHECKLIST OF CRITERIA FOR REVIEW OF LETTERS OF CREDIT

• Copy of corporate by-laws or other evidence indicating that parties signing the financial instrument (for the applicant) are authorized to represent the organization in the transaction. ► ► ►

To per benjam

Evidence that the financial instrument is an originally signed duplicate (e.g., an executed copy of the instrument).

Evidence that the financial institution is regulated by Federal or State agency (e.g., member of FDIC, Federal Reserve System, etc.). Falmon National

- The instrument must be entitled a letter of credit.
- The letter should be limited in amount.
- The letter of credit must contain a specified expiration date or be written for a definite term.
- The issuer's obligation to pay the beneficiary should arise only upon presentation of a draft or other documents specified in the letter of credit.
- The bank must not be called upon to determine a question of fact or law at issue between the licensee and the Commission or State regulatory agency.
- The licensee should have an unqualified obligation to reimburse the issuer for payments made under the letter of credit.
- The letter of credit must be payable to a standby trust.

EXHIBIT 3-5

CHECKLIST OF CRITERIA FOR REVIEW OF TRUST AGREEMENTS

Copy of corporate by-laws or other evidence indicating that parties signing the financial instrument (for the applicant) are authorized to represent the organization in the transaction.

To be hed in layer

Evidence that the financial instrument is an originally signed duplicate (e.g., an executed copy of the instrument).

- e Evidence that the financial institution has authority to act as a trustee. The See Twenty of Trust Inst.
- Purpose of trust ("whereas" clauses).
 - 1. Description
- Grantor or grantors (introductory paragraph).
 - 1. Names
 - 2. Addresses
- Trustee or trustees.
 - 1. Names and addresses
 - 2. Cank or corporate trustee (introductory paragraph)
- Identification of facilities and cost estimates (Section 2). b

Adapted from 17A Am Jur Legal Forms 2d (Rev) §251.94.

References are to recommended wording for trust agreements provided in Section 4.

EXHIBIT 3-5 (continued)

- Words of transfer, conveyance, and delivery in trust (Section 3).
- Payments constituting the trust fund (Section 4).
- · Duration of trust.
- Description of trust property.
 - Property described in attached schedule (Schedule B)
 - 2. Cash
 - 3. Stock and other securities
- · Additions to trust.
- Distribution of trust principal (Section 5).
 - 1. Disbursement to licensee upon proper certification
 - 2. Payment for activities at NRC's direction in writing
 - Refund to grantor at NRC's specification in writing after completion of decommissioning activities
- 4. Withdrawal provisions must not exceed 10 percent.

• Trust management (Sections 6-8).

0% p.4-19

- 1. Discretionary powers
- 2. Fiduciary duty
- 3. Commingling and investment
- 4. Sale or exchange of trust property
- 5. Scope of investments
- 6. Express powers of trustee
- 7. Borrowing money and encorporing trust assets
- (Optional provisions)

EXHIBIT 3-5 (continued)

- 8. Insurance
- 9. Operation of business
- Compromise of claims
- Taxes and expenses (Section 9).
- Annual valuation (Section 10).
- Advice of counsel (Section 11).
- Authority, compensation, and tenure of trustees (Sections 12-14).
 - 1. Trustee compensation
 - 2. Successor trustee
 - 3. Instructions to trustee
 - Amendment of agreement (Section 15).
- Irrevocability and termination (Section 16).
- Immunity and indemnification (Section 17).
- Law to govern construction and operation of trust (Section 18).
- Interpretation and severability (Section 19).
 - . Date (Righature block).
- Signatures (signature block).
 - Acknowledgements, seals or attestations, if necessary or desired (witness by notary public).
- Acceptance of trust by trustee or trustees (acknowledgment).



UNITED STATES

NUCLEAR REGULATORY COMMISSION

REGION I

475 ALLENDALE ROAD

KING OF PRUSSIA, PENNSYLVANIA 19406

MEMORANDUM FOR:

Louis Bykoski,

NRC Project Officer, LLWM/LLRB

FROM:

John D. Kinneman, Chief

Nuclear Materials Safety Section B

SUBJECT:

NONSTANDARD FINANCIAL ASSURANCE SUBMITTALS

RELATED TO THE DECOMMISSIONING RULE

John Austin's August 6, 1990 memorandum set forth a procedure for submitting nonstandard financial assurance submittals to you for review by the NRC contractor. As I explained to you by telephone, we are presently concentrating on determining which licensees have not complied with the rule and do not expect to begin actual reviews of the submittals for several weeks. However, on the basis of a very brief scan we provide the attached submittals for review by the contractor.

Licensee	License No.	Control No.
Beth Israel Hospital Beth Israel Hospital	20-00742-18 20-00742-19	112768 113027
Brandeis University	20-01958-05	112997
ICI Pharmaceuticals	07-03990-01	113042
U of Med & Dent of NJ	29-02957-13	112891
New England Med Ctr	20-03857-06	112738
Yale University	06-00183-03	113034
Pennsylvania State U Pennsylvania State U Pennsylvania State U	37-00185-04 37-00185-05 37-00185-06	113137 113138 113139
Milton S. Hershey Med Milton S. Hershey Med	37-13831-01 37-13831-04	113141 113142
University of Lowell University of Lowell	20-07446-02 20-07446-03	112965 112966
Marine Biological Lab	20-00595-02	113185

Louis Bykoski

2

Brigham and Women's Hosp	20-17131-01	112898	
M/A Microwave Comp	20-02079-01	113043	
Amersham Corporation	20-12836-01	112975	

If any of you or the contractor believe any of these cases should more properly be reviewed by the Region, please return them. I have included several cases with cost estimates and one statement of intent which we would like your comments on. Some of these cases have obvious, minor deficiencies which we have not attempted to resolve so that we could provide the cases to you promptly.

John D. Kinneman, Chief

Nuclear materials Safety Section B

cc: J. Glenn, NMSS L. Bettenhausen, RI



NUCLEAR REGULATORY COMMISSION

REGION I 475 ALLENDALE ROAD KING OF PRUSSIA, PENNSYLVANIA 19406-1415

MEMORANDUM FOR:

Timothy C. Johnson

Decommissioning and Regulatory Issues Branch

FROM:

Ronald R. Bellamy, Chief

Nuclear Materials Safety Branch Division of Radiation Safety

and Safeguards, RI

SUBJECT:

FINANCIAL ASSURANCE SUBMITTALS

Enclosed is the second group of financial assurance submittals for review by your staff. All of these proposals have been initially reviewed by my staff. A copy of the license has been inserted in each folder.

These documents are the official record file, so please return them with the proposed deficiency or approval letter to Anthony Dimitriadis, of my staff, the official contact for this project. If you or any members of your staff have any questions, do not hesitate to contact him at (215) 337-6953.

Again, I appreciate your assistance with these actions.

Ronald R. Bellamy, Chief
Nuclear Materials Safety Branch
Division of Radiation Safety
and Safeguards

Enclosure: List of Files

cc:

J. Austin, NMSS

J. Glenn, NMSS

S. Villar, RI

List of Files

LICENSEE NAME	LICENSE NO.	DOCKET NO.
Nuclear Energy Services	06-20775-01	030-22060
*ICI Pharmaceuticals Group	07-03990-01	030-03868
Dept. of the Army (Reed Med. Ctr.)	08-01738-02	030-01317
Dept. of the Army (Reed Med. Ctr.)	08-01738-03	030-06895
Georgetown University	08-03114-05	030-13627
Dept. of the Army (Aberdeen)	19-00294-24	030-31110
Marine Biological Laboratory	20-00595-02	030-01813
Boston University	20-00805-11	030-10860/SNM-1121
Boston University	20-02215-01	030-01845
Massachusetts Institute of Technology	20-01537-02	030-00763
AT&T Network Systems	20-03527-01	030-04631
Raytheon Company	20-16309-02	030-32031
Bartlett Nuclear, Inc.	20-20633-01	030-20010
Whithead Inst. for Biomed. Research	20-20706-02	030-20745
Isomedix Operations, Inc.	20-28791-01	030-32931/ 29-19769-02
Schering Corporation	29-00244-02	030-05230

^{*}ICI Pharmaceuticals Group has requested a name change to Zeneca Pharmaceuticals 4/93.

List of Files

LICENSEE NAME	LICENSE NO.	DOCKET NO.
RTI, Incorporated (Process Tech.)	29-13613-02	030-07022
Albert Einstein Med. Center	37-00448-19	030-07551
Albert Einstein Med. Center	37-00448-17	030-07061
Merck and Company, Inc.	29-00117-06	030-14680
Merck Sharp & Dohme Research Labs.	37-01531-08	030-17552
Biogen, Inc.	20-19808-01	030-19268
The Children's Hospital-Boston	20-09568-17	030-08021
New England Medical Center Hospitals	20-03857-06	030-01868
Massachusetts General Hospital	20-03814-80	030-01867
Lehigh University	37-07912-02	030-00987
ALARON Corporation	37-20826-01	030-21230

030-01813



ANDREW H. MATTOX

MARINE BIOLOGICAL LABORATORY

WOODS HOLE . MASSACHUSETTS . 02543 . 1508) 548-3705

August 3, 1990

John D. Kinneman, Chief Nuclear Materials Safety Section B Division of Radiation Safety and Safeguards Nuclear Regulatory Commission 475 Allendale Road King of Prussia, Fennsylvania 19406

Dear Mr. Kinneman:

90 MG 15 P3:

This letter is in regard to License 20-00595-02 issued to Marine Biological Laboratory (MBL), Woods Hrie, Massachusetts. Despite repeated promises, our bank has still not provided us with the financial documents that we need to complete our decommissioning funding plan. I called the licensing branch last week to alert the NRC that we might be a few days late with our amendment request but I did not anticipate that the delay would be this extensive.

The last time I spoke to the bank they promised that the documents would be delivered no later than noon today. The rest of our amendment request is complete and the entire document will be sent as soon as we receive and review the financial paperwork. I hesitate to offer any definite completion date because the bank has not explained why they failed to meet their self imposed deadline.

Sincerely.

Andrew Mattox

Radiation Safety Officer

Permitter
Chapmato
Amount
Fee Category
Type of Fee
Date Check Rec'd.
Date Completed
Date Completed

By: _____

113185

(FOR LFMS USE) INFORMATION FROM LTS BETWEEN: Un LTS LICENSE FEE HANAGEMENT BRANCH, ARM : PROGRAM CODE: 03610 : STATUS CODE: 0 17000 : FEE CATEGORY: AT EX 3 REGIONAL LICENSING SECTIONS : EXP. DATE: 19910731 : FEE COMMENTS: 12011(WIC) 2000 LICENSE FEE TRANSMITTAL A. REGION APPLICATION ATTACHED APPLICANT/LICENSEE: MARINE BIOLOGICAL LAB. RECEIVED DATE: 900806 DOCKET NO: 3001813 CONTROL NO.: 113185 LICENSE NO.1 20-00595-02 ACTION TYPE: AMENDMENT 2. FEE ATTACHED AMOUNTS CHECK NO. : 3. COMMENTS SIGNED B. LICENSE FEE MANAGEMENT BRANCH (CHECK WHEN MILESTONE 03 IS ENTERED A EX 3L 170.1(4)(4) 1. FEE CATEGORY AND AMOUNT: ___ CORRECT FEB PAID. APPLICATION MAY BE PROCESSED FOR: AMENDMENT RENEWAL LICENSE OTHER DATE