

CASE

(CITIZENS ASSN. FOR SOUND ENERGY)

December 14, 1981

Secretary
U. S. Nuclear Regulatory Commission
Washington, D. C. 20555

Attn: Chief, Docketing and Service Section

Dear Secretary:

Subject: Docket Nos. 50-445 and 50-446
Application of Texas Utilities Generating
Company, Et Al. for an Operating License
for Comanche Peak Steam Electric Station
Units #1 and #2 (CPSES)

Attached are the following original documents, copies of which are attached to certain copies of CASE's 12/14/81 Transmittal of Documentation As Agreed Upon At 12/1/81 Prehearing Conference:

All of the following have been certified by Martha M. Bartow, Director of Record Services, Public Utility Commission of Texas, Austin, Texas:

The direct testimony of Joe D. Karney, September, 1980 (including exhibits and affidavit); a portion of the direct testimony of Max H. Tanner, Jr., September, 1980 (pages 1, 2 and affidavit only, for the limited purpose of showing qualifications, and subject of testimony); a portion of the direct testimony of Max H. Tanner, Jr., from the transcript of the November 24, 1980 City of Dallas Hearing (pages 85 through 89); all from Public Utility Commission Docket No. 3460.

A portion of the cross examination of Charles E. Olson from the transcript of the December 9, 1980 Hearing from Public Utility Commission Docket No. 3460 (pages 270, 271, and 307).

A portion of the transcript of the hearing for July 9, 1979 and July 10, 1979 from Public Utility Commission Docket No. 2572 (cross-examination of Max H. Tanner, pages 91 through 93, 138, 139; and cross-examination of Erle A. Nye, pages 364, 365, 377, 392, 397, 398).

These items correspond to the following items in CASE's 11/18/81 Motion to Allow Testimony To Be Admitted On Affidavit Only, respectively:

Item 6 (CASE Attachment E of CASE's 11/18/81 Answer to NRC Staff's Motion for Summary Disposition of Contention 25);

Item 7 (CASE Attachment I of our 11/18/81 Answer to Staff's Motion);

Items 10 and 8 (CASE Attachments L and J, respectively, of our 11/18/81 Answer to Staff's Motion);

Item 11 (CASE Attachment M of our 11/18/81 Answer to Staff's Motion);

1426 S. Polk
Dallas, Texas 75224

214/946-9446

214/941-1211, work, usually
Tuesdays and Fridays only

DOCKET NUMBER
PROD. & UTIL. DIV. 30-445,446

DOCKETED
USNRC

DEC 15 P4:13

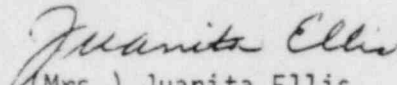
CSA

SECRETARY
DOCKETING & SERVICE
BRANCH

Item 9 (CASE Attachment K to our 11/18/81 Answer to Staff's Motion).

Respectfully submitted,

CASE (Citizens Association for Sound Energy)


(Mrs.) Juanita Ellis
President

cc: Service List

DOCKET NUMBER 50-445,446
PROD. & UTIL. REG. DIV.
PUBLIC UTILITY COMMISSION
of Texas



'81 DEC 15 P4:13
ers

George M. Cowden
Chairman

H. M. Rollins
Commissioner

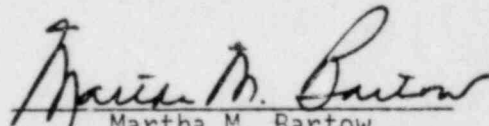
Garrett Morris
Commissioner

SECRETARY
REG. & SERVICE
BRANCH

I, Martha M. Bartow, certify that this is a true and correct copy of the direct testimony of Joe D. Karney, September, 1980; a portion of the direct testimony of Max H. Tanner, Jr., September, 1980; a portion of the cross examination of Max H. Tanner, Jr., from the transcript of the November 24, 1980 City of Dallas Hearing, from Public Utility Commission Docket No. 3460.

ISSUED UNDER MY HAND AND SEAL on this the 9th day
of December, 1981.

SEAL


Martha M. Bartow
Director of Record Services

INDEXED
USNR

'81 DEC 15 P4:14

DEPT. OF SECRETARY
DEFENSE & SERVICE
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DIRECT TESTIMONY OF
JOE D. KARNEY
FOR
DALLAS POWER & LIGHT COMPANY

SEPTEMBER 1980

copy of

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DIRECT TESTIMONY OF JOE D. KARNEY

Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

A. My name is Joe D. Karney. My business address is 1506 Commerce Street, Dallas, Texas 75201.

Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

A. I am employed by Dallas Power & Light Company, hold the position of Treasurer & Assistant Secretary and have responsibility for the financial, accounting, and internal audit activities of the Company.

Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND PROFESSIONAL QUALIFICATIONS.

A. I graduated from Southern Methodist University in 1961 with a Bachelor of Business Administration degree in accounting. I have been employed by Dallas Power & Light Company since July, 1952 and have worked in various areas of the Accounting Department prior to becoming Head of the General Accounting Division in 1964. I was elected Assistant Treasurer of the Company in 1971, Assistant Treasurer and Assistant Secretary in 1975, and Treasurer and Assistant Secretary in 1977. In addition, I headed the Company's Accounting Department from 1970 through 1978. I am a Certified Public Accountant in the State of Texas and hold memberships in the American Institute of Certified Public Accountants, the Texas Society of Certified Public Accountants, the Financial Executives Institute, and the Edison Electric Institute Financial Committee. I have testified previously in rate proceedings before the City of Dallas and the Public Utility Commission of Texas (PUC).

Q. TO WHAT DEGREE DO YOU HAVE CONTACT WITH THE INVESTMENT AND FINANCIAL COMMUNITY?

1 A. I have extensive involvement in and responsibility for the financial
2 affairs of the Company. My contacts with the financial community include
3 regular meetings and discussions with representatives of commercial
4 banks, investment banking firms and rating agencies, as well as
5 consultation with individual and institutional investors and security
6 analysts.

7 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

8 A. My testimony will discuss: (a) the importance of the Company's ability
9 to attract capital; (b) the Company's current financial condition,
10 including fixed charge coverages, internal generation of cash, return on
11 common stock equity, and quality of earnings; (c) the basis for the
12 Company's request to include construction work in progress (CWIP) in the
13 rate base; (d) the adjusted value rate base for the Company; (e) the
14 capital structure of the Company; and (f) the Company's composite cost of
15 capital.

16 Q. PLEASE EXPLAIN THE SOURCES OF FUNDS AVAILABLE TO THE COMPANY AND THE
17 IMPORTANCE OF THE COMPANY'S ABILITY TO ATTRACT CAPITAL AT REASONABLE
18 COSTS.

19 A. In addition to funds generated internally, the Company traditionally has
20 obtained permanent capital principally through the sale of long-term
21 debt, preferred stock and common stock. In recent years, however, the
22 Company has had to resort to a higher level of short-term debt and the
23 sale, through private placement, of intermediate-term debt.

24 Electric utilities are generally conceded to be the most capital
25 intensive of all industries. Therefore, they must enter the capital
26 market on a regular basis. Since capital costs represent a significant
27 portion of total costs, and continue to increase in an inflationary
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1 environment such as we have experienced over the past several years, it
2 is extremely important to maintain a high credit rating in order that
3 capital may be obtained at the lowest possible cost. The Company's
4 ability to keep its capital costs low in the past has helped to maintain
5 reasonable electric rates for its customers.

6 As pointed out in Mr. Tanner's testimony, the Company is engaged in
7 a continuing construction program to provide facilities that will bring
8 the cost benefits resulting from the use of lignite and uranium fuels to
9 its customers. The Company's regulatory authorities have acknowledged
10 the benefits the customer receives from the conversion to lower cost
11 alternate fuels in the Company's past two rate proceedings. Based on
12 current estimates, the Company's construction expenditures will average
13 approximately \$130 million per year for the next several years. It
14 should be noted that a construction program of this size represents
15 annual expenditures equal to approximately 19 percent of the net cost of
16 all the plant currently in service. It is therefore important, and to
17 the direct benefit of the customer, that the substantial quantities of
18 capital that will be required to provide these facilities be available at
19 the most reasonable cost.

20 Q. CONSIDERING THE COMPANY'S NEED TO ACQUIRE CAPITAL TO FINANCE THE
21 CONSTRUCTION PROGRAM, WHAT IS THE SIGNIFICANCE OF THE FIXED CHARGE
22 COVERAGE?

23 A. One of the most important indicators of the financial integrity of a
24 utility company is the extent to which earnings will cover its fixed
25 charges on debt. The fixed charge coverage that the Company maintains
26 over a period of years has a substantial impact on the ratings the
27 agencies assign the Company's bonds. It is generally recognized
28

1 throughout the financial community that for an electric utility, a fixed
2 charge coverage, including all applicable debt, of at least 4.0 times is
3 the minimum requirement to maintain a triple A bond rating.

4 Q. WOULD YOU EXPLAIN THE TERM "SUPPLEMENTAL FIXED CHARGE COVERAGE"?

5 A. The computation of the supplemental ratio of earnings to fixed charges
6 is made pursuant to Securities and Exchange Commission (SEC) Accounting
7 Series Release No. 122, the purpose of which is to include, for interest
8 coverage purposes, interest requirements on debt which is not on the
9 Company's balance sheet but which the Company has guaranteed or is in
10 some manner obligated to assume in case of default. In the case of
11 Dallas Power & Light Company, the supplemental coverage calculation
12 includes the Company's proportionate obligations for senior notes issued
13 by Texas Utilities Fuel Company (TUFCO) and Texas Utilities Generating
14 Company (TUGCO).

15 Q. MR. KARNEY, WHAT HAS BEEN THE RECOMMENDATION OF THE COMPANY'S REGULATORY
16 AUTHORITIES AS TO AN ADEQUATE FIXED CHARGE COVERAGE FOR DALLAS POWER &
17 LIGHT COMPANY?

18 A. The staffs of the regulatory authorities exercising jurisdiction over
19 the Company have recognized the need for a 4.0 times coverage to maintain
20 a triple A bond rating.

21 Q. WHAT HAVE BEEN THE COMPANY'S FIXED CHARGE COVERAGES AND SUPPLEMENTAL
22 FIXED CHARGE COVERAGES IN RECENT YEARS?

23 A. They have declined substantially. As shown in JDK Exhibit No. 1, prior
24 to 1974 the Company's fixed charge coverage was generally in excess of
25 4.0 times. For the test year ended June 30, 1980, the fixed charge
26 coverage was 3.12 times and the supplemental fixed charge coverage was
27 2.76 times. These coverages are obviously below the minimum needed to
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1 retain the triple A rating and have been for several years. Since
2 capital costs are such a major portion of the Company's expenses,
3 retention of the triple A rating is vitally important to the Company and
4 its customers.

5 Q. HAS DALLAS POWER & LIGHT COMPANY BEEN ABLE TO ACHIEVE A 4.0 TIMES
6 SUPPLEMENTAL FIXED CHARGE COVERAGE AS A RESULT OF RECENT RATE ORDERS?

7 A. As shown in JDK Exhibit No. 2, the Company's supplemental fixed charge
8 coverage is substantially below the minimum 4.0 times coverage needed.
9 Although recent rate orders of the Company's regulatory authorities' have
10 addressed the need to restore the Company's financial integrity, the
11 amount of rate increase granted in each case has been inadequate to
12 accomplish this objective.

13 Q. MR. KARNEY, WILL DP&L'S CUSTOMERS BENEFIT IF THE COMPANY IS ABLE TO
14 MAINTAIN ITS TRIPLE A FIRST MORTGAGE BOND RATING?

15 A. Yes. The triple A rating allows the Company to borrow funds at the
16 lowest possible cost. This is reflected in JDK Exhibit No. 3 which shows
17 Moody's average of yields on long-term public utility bonds for the years
18 1969 through 1979. For example, the spread between triple A and double A
19 was, on average, approximately 30 basis points from 1974 through 1979.
20 During periods of greatest financial strains, the spreads are even
21 wider. With a difference in financing rates of 30 basis points, the
22 savings over the 30-year life of a \$75 million bond issue would be over
23 \$6.7 million. The spread to lower rated bonds is even greater. With a
24 high credit rating there are additional savings in the cost of short-term
25 debt, pollution control bonds, and preferred and common stock.

26 Q. IN ADDITION TO THE SAVINGS OF INTEREST AND DIVIDENDS, ARE THERE OTHER
27 REASONS FOR MAINTAINING THE TRIPLE A BOND RATING?
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1 A. Yes, other benefits of maintaining the triple A rating are the greater
2 availability and flexibility of capital financing. Strong credit
3 indicators lead to better financial health at a lower cost to the
4 ratepayer. Investors will generally accept a lower return on their
5 investment if the Company is financially strong, which results in a lower
6 cost of capital. The magnitude of the Company's construction program and
7 the required external financing necessitates that the Company have ready
8 access to the capital markets at reasonable cost.

9 Q. IF DALLAS POWER & LIGHT COMPANY WERE TO LOSE ITS TRIPLE A RATING, WHAT
10 WOULD BE NECESSARY TO REGAIN THAT BOND RATING?

11 A. It would take many years of sustained financial performance above the
12 established minimum requirements before the rating agencies would
13 consider upgrading the Company's bond rating. Therefore, retention of
14 the Company's favorable bond rating is extremely important at this time.

15 Q. TO WHAT EXTENT ARE INTERNAL SOURCES OF FUNDS AVAILABLE TO MEET THE
16 COMPANY'S CAPITAL NEEDS?

17 A. A portion of the Company's net earnings are reinvested in the Company in
18 support of the construction program. JDK Exhibit No. 4 shows retained
19 earnings, combined with other internally generated funds, as a percentage
20 of construction expenditures for the period January, 1978 through June,
21 1980, as compared to the range of 40 to 60 percent recommended by the PUC
22 Staff in Docket 2572. As shown in the exhibit, the percentage for the
23 Company has fluctuated during the past several years, but has averaged
24 less than 40 percent during this period. For the test year, the level of
25 internally generated funds as a percentage of construction expenditures
26 was 32.1 percent. JDK Exhibit No. 4 further illustrates that the rate
27 increases granted in the Company's last two rate orders have been
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1 insufficient to provide the level of internal cash generation recommended
2 by the PUC staff for the maintenance of financial integrity.

3 Also, from 1969 to the end of 1979, construction expenditures have
4 increased more than four times. This means that the Company must attract
5 additional capital. In order to obtain new capital in an inflationary
6 and recessionary environment, internally generated cash must be
7 maintained at a level adequate to ensure investor confidence.

8 Q. WHAT PERCENTAGE OF DALLAS POWER & LIGHT COMPANY'S CAPITAL REQUIREMENTS
9 SHOULD BE MET THROUGH INTERNALLY GENERATED FUNDS ?

10 A. Dallas Power & Light Company should generate on a consistent basis 50
11 percent of its capital needs internally. In view of the prevailing rate
12 of inflation and the size of our construction program, this level is the
13 minimum requirement.

14 Q. ANOTHER TEST OF FINANCIAL PERFORMANCE IS RETURN ON COMMON STOCK EQUITY.
15 WHAT HAS BEEN DALLAS POWER & LIGHT COMPANY'S RETURN ON COMMON EQUITY
16 SINCE 1969?

17 A. The return on equity has declined dramatically since 1969, as shown by
18 JDK Exhibit No. 5. This exhibit shows return on common stock equity,
19 including and excluding Allowance for Funds Used During Construction
20 (AFDC), for the period 1969 through the test year ended June 30, 1980.
21 This decline has occurred in a period which has seen the cost of high
22 quality debt issues increase from just above 6 percent to over 14
23 percent, approximately 3 percent above the Company's actual equity
24 earnings of 11.0 percent for 1978 and 1979 and 11.3% for the test year
25 ended June 30, 1980. The level of earnings for the Company has simply
26 been inadequate for several years. Reasonable investors will not
27 continue to accept the risk of an equity security at 11 percent when they
28 can earn 13 to 14 percent on a low risk mortgage bond.

1 Of even greater concern is the trend in return on equity excluding
2 AFDC. The sophisticated analyst, particularly rating agencies and
3 institutional investors, considers calculations of return on equity both
4 including and excluding AFDC. Earnings are discounted when a significant
5 portion is attributable to AFDC. In the case of Dallas Power & Light
6 Company, over one-third of its test year earnings were non-cash. With
7 such a large portion of non-cash earnings, the Company's earnings are
8 subject to substantial discounting by investors. At the end of the test
9 year the cash return on equity, that is, the return excluding AFDC, was
10 7.2 percent. If allowed to continue, this condition will not permit
11 capital to be attracted at reasonable costs.

12 Q. WHAT DO YOU CONSIDER NECESSARY TO IMPROVE THE COMPANY'S FINANCIAL
13 INTEGRITY?

14 A. In addition to obtaining an adequate return on common equity, the
15 inclusion of all Construction Work in Progress (CWIP) in rate base is
16 necessary.

17 Q. IS THE COMPANY REQUESTING CONSTRUCTION WORK IN PROGRESS IN RATE BASE?

18 A. Yes, the Company proposes to include \$308,313,988 of CWIP in rate base.
19 This represents all CWIP at June 30, 1980 with the exception of a
20 noncurrent payable related to Martin Lake SES Unit 4.

21 Further, it should be understood that the amount of CWIP requested
22 to be allowed in the rate base is substantially less than will be
23 invested in CWIP before the proposed rates are in effect. At an average
24 monthly investment of \$10 million, an additional \$70 to \$80 million will
25 be added to CWIP after the end of the test period and before these rates
26 are in effect.

1 Even with 100 percent of test year CWIP in rate base the Company's
2 actual investment in CWIP will be substantially more during the period
3 when the rates are in effect. In Docket 1526, \$87.7 million of CWIP,
4 approximately 48 percent of a requested \$182.3 million, was allowed in
5 rate base. By the time new rates were in effect, the amount in rate base
6 represented only 36 percent of the Company's actual investment in
7 construction and the average during the period covered by those rates was
8 only 28 percent. In Docket 2572, the Company was allowed \$194.6 million
9 of CWIP in rate base, which was approximately 80 percent of a requested
10 \$243.2 million. However, after the new rates were in effect only nine
11 months, CWIP in rate base as a percent of the total CWIP for the period
12 was only 62 percent. This is estimated to decrease to 51 percent by
13 December, 1980. The Company is presently requesting that 100 percent of
14 adjusted CWIP at June 30, 1980 (\$308,313,988) be included in rate base.
15 As shown on JDK Exhibit No. 6, the percent of CWIP in rate base will have
16 been reduced to approximately 77 percent by the time the rates could
17 reasonably be expected to be placed in effect and further reduced to 58
18 percent by the end of the first year the new rates are in effect. This
19 exhibit graphically reflects the capital attrition problem which exists
20 when rates are set on a historical test year basis and substantiates the
21 need for all CWIP at the end of the test year to be included in rate
22 base.

23 DP&L's ongoing construction program assures that the Company will in
24 the future, as it has in the past, incur substantial additional
25 investments in CWIP after the end of the test year. Since a cash return
26 has not been allowed on this portion of the Company's investment in CWIP,
27 the Company is virtually assured that its earnings will be inadequate to
28 recover on a current basis the full carrying costs associated with the

construction program, a program which the Company undertakes for the benefit of its customers. Thus, it is extremely important from the standpoint of the Company's financial integrity that the full requested amount of CWIP be allowed in rate base. Any lesser amount will only result in additional non-cash earnings, further eroding the Company's financial integrity.

Q. ARE THERE OTHER REASONS FOR REQUESTING THAT CWIP BE INCLUDED IN RATE BASE?

A. In addition to enhancing the financial integrity of the Company, it is the best alternative for the customer. When the construction of a facility covers an extended period of time, interest costs for the funds necessary for the construction program are incurred. These costs must be borne by the customer whether they are capitalized and recovered over the life of the project or recovered currently. When CWIP is included in rate base, the costs of construction are paid as they are incurred. When these costs are capitalized, they add to the cost of the facility being constructed and earn a return over the life of the plant. It is better to pay the costs currently rather than to pay interest on interest.

Q. IS THE COMPANY'S ABILITY TO ATTRACT CAPITAL ENHANCED BY THE INCLUSION OF CONSTRUCTION WORK IN PROGRESS IN THE RATE BASE?

A. Yes. The engineering and construction periods for major projects such as power plants range from eight to twelve years. During these extended periods the Company is required to obtain large amounts of capital to finance the projects and, therefore, must pay for the use of these funds in cash. Including CWIP in rate base results in a recovery of these costs currently, providing higher quality earnings, which helps the Company maintain its financial integrity. Conversely, capitalizing these

1 costs defers their recovery by the Company, leaves the quality of
2 earnings at an inadequate level, and increases the overall cost of
3 providing service to the customer.

4 Q. HOW CAN COMPLETION OF A CONSTRUCTION PROJECT AFFECT THE COMPANY'S
5 ELECTRIC SERVICE RATES IF CWIP IS NOT ALLOWED IN RATE BASE?

6 A. To the extent that CWIP is excluded from rate base, completion of a
7 major project will cause revenue requirements to increase dramatically at
8 the time the project is included in rate base. This is the result of
9 accruing AFDC which is capitalized and becomes part of the cost of a
10 project. Upon completion of a project, AFDC is discontinued, the project
11 is placed in service, and revenue requirements must subsequently be
12 increased sufficiently to cover the return on the full amount of the
13 project, including the capitalized AFDC. By allowing CWIP in rate base,
14 rate increases tend to be more gradual which again is in the best
15 interest of customers.

16 Q. IF CWIP IS NOT INCLUDED IN RATE BASE, WHAT EFFECT DO AFDC EARNINGS HAVE
17 ON THE COMPANY'S FINANCIAL INTEGRITY?

18 A. When non-cash AFDC makes up a large part of earnings, the amount of cash
19 earnings available to pay common dividends can be inadequate to pay those
20 dividends. At the end of the test year, the dividend payout ratio,
21 excluding AFDC from earnings, was 123.3 percent. This ratio is
22 unacceptably high and must be reduced. The inclusion of CWIP in rate
23 base will have a positive effect in reducing this ratio to more
24 acceptable levels.

25 Q. HOW IS THE QUALITY OF THE COMPANY'S EARNINGS AFFECTED BY INCLUDING CWIP
26 IN RATE BASE?

27
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1 A. As shown in JDK Exhibit No. 7, the construction program to convert to
2 alternative fuels has caused CWIP to increase rapidly in relation to
3 electric plant. CWIP has increased from approximately 9 percent of
4 electric plant in 1969 to almost 24 percent at the end of the test year.
5 As a result, the portion of the Company's earnings attributable to AFDC
6 has increased significantly. JDK Exhibit No. 8 shows that AFDC has
7 increased from less than ten percent of earnings in 1969 to a high of
8 43.2 percent in 1978 and 36.7 percent for the test year ended June 30,
9 1980. The reduction from the higher level in 1978 results principally
10 from the sale of portions of the Comanche Peak Steam Electric Station.
11 AFDC earnings have a negative influence on the Company's financial
12 integrity and its credit rating. The income statement reflects AFDC as
13 income, when in fact it is a non-cash item which cannot be used in
14 meeting the Company's capital requirements. Actually, AFDC represents a
15 cost which cannot be fully recovered until the plant with which it is
16 associated is fully depreciated. The Company's regulatory authorities
17 have recognized the impact of AFDC on the quality of earnings and the PUC
18 staff, in the Company's most recent rate case, has recommended that rates
19 be set such that AFDC not exceed 20 percent of earnings. JDK Exhibit No.
20 9 shows that the Staff's recommendation for AFDC as a percent of earnings
21 has never been attained during the periods of time following the
22 implementation of rates resulting from the Company's last two rate
23 proceedings. The amounts of CWIP allowed in rate base in those proceed-
24 ings have been inadequate. As a result, the Company's AFDC as a percent
25 of earnings has not dropped below 34 percent. Even with the requested
26 \$308 million of CWIP in rate base, additions to CWIP subsequent to the
27 test year will result in additional AFDC earnings. For all of the above
28

1 reasons the Company is requesting that the amount of CWIP shown in
2 Schedule B, page 3, be included in rate base.

3 Q. DOES THE INCLUSION OF CWIP IN RATE BASE AFFECT THE FIXED CHARGE
4 COVERAGE?

5 A. Again, to the extent that AFDC is included in earnings, the quality of
6 those earnings is reduced. In evaluating a company's financial condition
7 most financial analysts, the rating agencies and the sophisticated
8 investor will consider the fixed charge coverage ratio excluding earnings
9 attributable to AFDC. As shown in Schedule H-7, the Company's
10 supplemental fixed charge coverage, excluding AFDC, has dropped to 2.42
11 times for the test year ended June 30, 1980. This coverage is inadequate
12 and underscores the importance and necessity of including the requested
13 amount of CWIP in the rate base.

14 Q. WHAT WEIGHTINGS WERE GIVEN TO CURRENT COST AND ORIGINAL COST IN
15 CALCULATING THE COMPANY'S ADJUSTED VALUE RATE BASE?

16 A. Sixty percent original cost and forty percent current cost.

17 Q. WHAT FACTORS WERE CONSIDERED IN DETERMINING THESE WEIGHTINGS?

18 A. The need to attract capital, quality of service, the growth in the
19 Company's service area, and inflation, as it has affected and will
20 continue to affect the Company's construction program were considered.
21 As discussed in Mr. Tanner's testimony, the Company is engaged in a
22 substantial construction program to convert from the use of scarce and
23 costly fuels such as natural gas and oil to cheaper, more abundant fuels
24 such as lignite and uranium. As can be seen in MHT Exhibit No. 2,
25 construction expenditures have increased dramatically in the past ten
26 years. Our construction expenditures over the next three years are
27 estimated to be almost \$400 million, which is approximately 58 percent of
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1 the net cost of all the plant currently in service. The Company must be
2 in a position to attract large sums of money from the investment
3 community if it is to carry out its required construction program.

4 As to quality of service, the Company has met and is meeting the
5 needs of its customers by providing dependable electric service within
6 its service area. In order to continue to provide quality service, the
7 construction of facilities to utilize alternate fuels must be
8 maintained. Thus, the maximum current cost weighting of 40 percent is
9 appropriate in view of the need to support this construction program and
10 to continue the record of high quality service.

11 Inflation continues to have a serious impact on the Company's
12 operations, as well as its construction program, since inflation
13 increases the costs of all goods and services purchased. Also, interest
14 rates continue to be high compared to our present embedded rates.
15 Current interest rates for higher quality long-term debt are in the 13
16 percent range compared to our present embedded interest rate of 6.96
17 percent, as shown on Schedule H-6. Each new dollar of long-term debt or
18 preferred stock increases our embedded cost of money, whether it is
19 issued to finance our construction program or to refund maturing bonds
20 and debentures originally issued 25 or 30 years ago.

21 In view of these factors, a 60 percent weighting for original cost
22 and a 40 percent weighting for current cost is reasonable and should be
23 allowed.

24 Q. WOULD YOU BRIEFLY DESCRIBE THE CAPITAL STRUCTURE OF DALLAS POWER & LIGHT
25 COMPANY AT THE END OF THE TEST YEAR?

26 A. At the end of the test year the capitalization was composed of 41.6
27 percent long-term debt, 12.7 percent preferred stock and 45.7 percent
28 common stock equity.

1 Q. PLEASE DESCRIBE THE COMPANY'S LONG-TERM DEBT.

2 A. At June 30, 1980, the Company had three basic types of long-term debt
3 outstanding. The majority of this debt is first mortgage bonds. As
4 reflected in Schedule H-6, the Company had thirteen series of first
5 mortgage bonds outstanding in the principal amount of \$305 million.
6 These series range in principal amounts from \$9.0 million to \$50.0
7 million and have maturity dates from 1983 through 2005. Interest rates
8 range from a low of 3 1/8 percent to a high of 9 3/8 percent.

9 At June 30, 1980, the Company had approximately \$23.3 million of
10 sinking fund debentures outstanding. This debt is not secured by any
11 lien on the Company's property, but is issued on the basis of the
12 Company's general credit. As reflected in Schedule H-6, there are two
13 separate issues of 25-year debentures outstanding with maturity dates of
14 1989 and 1993. The interest rates are 4 1/2 percent and 6 3/4 percent,
15 respectively.

16 Also reflected in Schedule H-6, is other unsecured debt consisting
17 of three series of 30-year pollution control revenue bonds of
18 approximately \$16.7 million, net of funds on deposit with the trustee.
19 These three series were sold by the Sabine River Authority, a
20 governmental agency of the State of Texas, for the purpose of
21 constructing pollution control equipment to be installed at certain
22 jointly-owned generating stations of the Company, Texas Electric Service
23 Company and Texas Power & Light Company. Interest on the bonds is exempt
24 from federal income taxes to the holder. By agreement with the
25 Authority, the Companies contract for the repayment of the bonds sold for
26 the purchase of the equipment installed at the generating stations. The
27 Company is obligated for \$8,590,000 of the 6 1/4 percent series,
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1 \$7,125,000 of the 5.70 percent series and \$2,025,000 of the 6.60 percent
2 series. The bonds are due in 2006, 2007 and 2008, respectively. This
3 type of security is similar to the sinking fund debentures in that they
4 are based on the Company's general credit and are not secured by property
5 of the Company.

6 The Company's embedded interest cost on long-term debt has steadily
7 increased to 6.96 percent. This represents a 63 percent increase from
8 the embedded cost of 4.26 in 1969.

9 Q. WHAT RATINGS HAVE BEEN ASSIGNED TO THE COMPANY'S FIRST MORTGAGE BONDS,
10 SINKING FUND DEBENTURES AND POLLUTION CONTROL REVENUE BONDS?

11 A. The Company's first mortgage bonds have been designated triple A by both
12 Moody's Investors Service, Inc. and Standard & Poor's Corporation. The
13 sinking fund debentures and pollution control revenue bonds have been
14 assigned a double A rating by both agencies since they are not secured by
15 property but are based on the general credit of the Company.

16 Q. PLEASE DESCRIBE THE NOTES PAYABLE INCLUDED IN THE COMPANY'S CAPITAL
17 STRUCTURE.

18 A. The notes payable, amounting to an adjusted \$202,821 as shown in
19 Schedule H-5, page 2, were issued as partial payment for land acquired
20 for plant sites, lignite reserves and water rights.

21 Q. WOULD YOU DESCRIBE THE COMPANY'S PREFERRED STOCK?

22 A. At June 30, 1980, the Company had seven preferred stock issues
23 outstanding as detailed in Schedule H-4. The amount outstanding was
24 approximately \$104.7 million with annual dividend rates ranging from
25 \$4.00 per share to \$7.48 per share. The preferred stock is cumulative,
26 without par value, and entitled to \$100.00 per share upon liquidation.
27 The embedded annual dividend rate for all of the series is currently 6.27
28

1 percent, as shown in Schedule H-4. The Company's preferred stock, like
2 the sinking fund debentures and pollution control revenue bonds, is rated
3 double A by both Moody's Investors Service, Inc. and Standard & Poor's
4 Corporation.

5 Q. PLEASE DESCRIBE THE COMPANY'S COMMON STOCK.

6 A. At June 30, 1980, there were 14 million shares of common stock
7 outstanding, 99.9 percent of which were owned by Texas Utilities
8 Company. The common stock equity on the books of the Company at this
9 date amounted to \$377.9 million.

10 Q. ARE THERE ANY OTHER ADJUSTMENTS NECESSARY TO DETERMINING THE PROPER
11 CAPITAL STRUCTURE OF THE COMPANY FOR THIS PROCEEDING?

12 A. Yes. A pollution control revenue bond issue is scheduled to take place
13 in October of 1980 in which the Company will be obligated for \$6,334,000
14 of the issue. This adjustment more accurately reflects the Company's
15 capital structure and is shown in Schedule H-6, page 1, of the rate
16 filing package.

17 Q. HAVE YOU CALCULATED THE COMPANY'S WEIGHTED COST OF CAPITAL AT JUNE 30,
18 1980 AS ADJUSTED?

19 A. Yes. Schedule H, page 2, shows the outstanding capital, as adjusted, at
20 the end of the test year. The weighted cost of capital is the composite
21 cost of the various classes of capital used by the Company. The cost of
22 long-term debt is the embedded cost of debt taken from Schedule H-6.
23 Notes payable are detailed in Schedule H-5, page 2. The cost of
24 preferred stock capital is its annual dividend requirement as shown in
25 Schedule H-4. The cost of common stock equity capital is the amount
26 necessary to yield a fair return as described by Dr. Charles E. Olson and
27 is reflected in Schedule H, page 2. The cost of equity was determined
28

1 from Dr. Olson's recommended range of return on common equity of 17.0 to
2 18.0 percent. In view of current circumstances, I believe a 17.0 percent
3 return is appropriate. Although the 17 percent return is the minimum of
4 the range recommended by Dr. Olson, such return together with the
5 inclusion of 100 percent of the test year balance of CWIP which the
6 Company is also requesting should be adequate to allow the Company a
7 reasonable opportunity to improve its financial integrity. However, it
8 is apparent that with the inclusion of less than 100 percent of CWIP in
9 rate base, a higher return on common equity would be necessary and
10 appropriate.

11 Q. WHAT IS THE COMPANY'S WEIGHTED COST OF CAPITAL?

12 A. The weighted cost of capital is derived by taking each cost element
13 expressed as a percentage rate as shown on Schedule H, page 2. This
14 results in an 11.44 percent weighted cost of capital on a total adjusted
15 capitalization of \$886,029,596.

16 Q. MR. KARNEY, WHY DO YOU CONSIDER 17.0 PERCENT RETURN ON COMMON EQUITY TO
17 BE REASONABLE?

18 A. Since the equity component is the foundation of the capital structure
19 and the common shareholder bears the most risk, the return to the common
20 shareholder must be higher than the return to either the bondholders or
21 the preferred shareholders. Currently the return on high quality
22 corporate bonds with little or no risk is approximately 13 percent. The
23 return to the risk bearing equity investor must be substantially higher.
24 With the Company's present depressed level of earnings and interest
25 coverage, the recommended return on equity is justified and necessary to
26 assure its financial integrity.

1 Q. WILL YOUR PROPOSAL GUARANTEE THE COMMON EQUITY INVESTOR THAT HIS RETURN
2 WILL BE 17.0 PERCENT?

3 A. No. Recent history shows that the allowed return on common equity has
4 not been earned. This results from the use of a historical test year to
5 determine the Company's rate base and cost of service. In our last
6 proceeding it was nine months after the end of the test year before the
7 Company was able to begin billing a portion of the requested rate
8 increase under bond, and it was eleven months before current rates were
9 billed under an interim rate order. During this period, the Company's
10 costs continued to increase and the investment continued to grow, making
11 the test year out of date well before the rates went into effect. This
12 assured that the Company would be unlikely to earn the rate of return
13 granted based on a historical test year. Although some adjustments have
14 been made for post-test year events, these adjustments do not fully
15 offset the effects of attrition on the Company. Unless the Company's
16 regulatory authorities recognize the reality of attrition, the Company
17 will be denied the opportunity to earn the return granted.

18 Q. MR. KARNEY, WILL THE REVENUE INCREASE REQUESTED IN THIS CASE ALLOW THE
19 COMPANY A REASONABLE OPPORTUNITY TO RESTORE ITS FINANCIAL INTEGRITY?

20 A. An analysis of the Company's projected results of operations based upon
21 rate increases resulting from various levels of return on equity and CWIP
22 in rate base clearly indicates that the Company has virtually no chance
23 of earning the 17 percent return on equity requested, unless all of the
24 CWIP requested is included in rate base. If such amount of CWIP is
25 included in rate base, there is a reasonable opportunity to earn the
26 requested return on equity by the end of the first year the new rates
27 will be in effect; however, the return declines significantly
28

1 thereafter. Although return on equity on a twelve month basis reaches 17
2 percent at one point in time (the twelve months ended December 31, 1981),
3 the return for any other twelve month period is below this level. It
4 should be noted that such results are based upon receipt of the full
5 amount of rate increase requested by the Company; anything less cannot be
6 expected to produce these results.

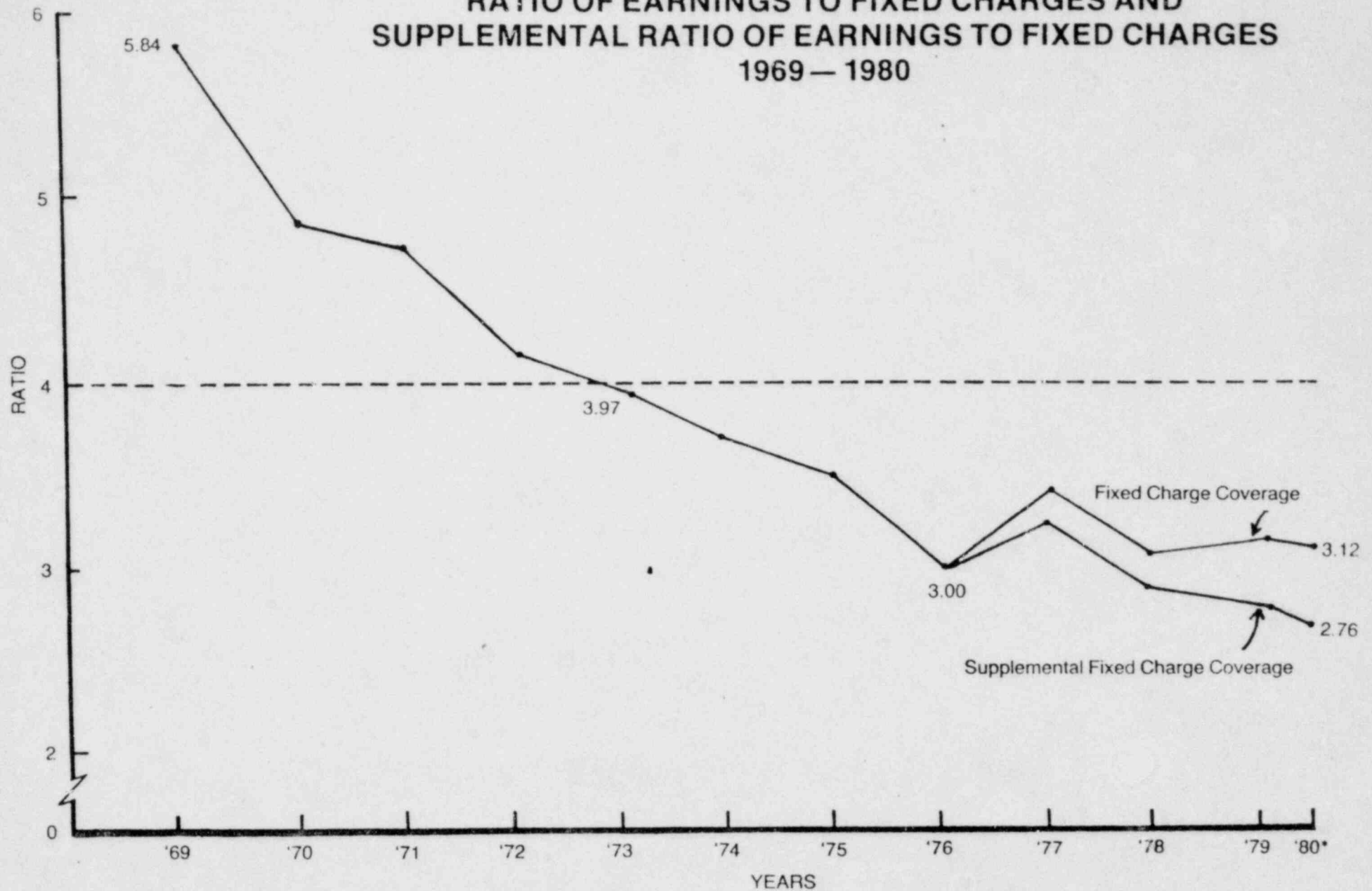
7 Q. WHAT HAS BEEN DALLAS POWER & LIGHT COMPANY'S RETURN ON EQUITY SINCE
8 JANUARY 1, 1978?

9 A. JDK Exhibit No. 10 clearly illustrates that the Company has not earned
10 the rate of return allowed. The Company's authorized return was
11 increased from 13.75 percent in Docket 1526 to 14.5 percent in Docket
12 2572, represented by the horizontal lines near the top of the exhibit,
13 yet the return actually earned has continued to fall below the amount
14 authorized. Further, the deficiency between the earned and authorized
15 return is increasing. This indicates that previous rate orders have been
16 inadequate and that in determining the amount of revenue deficiency, the
17 Company's regulatory authorities must more carefully appraise the impact
18 of economic and other factors that will exist during the period the rates
19 will be in effect.

20 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

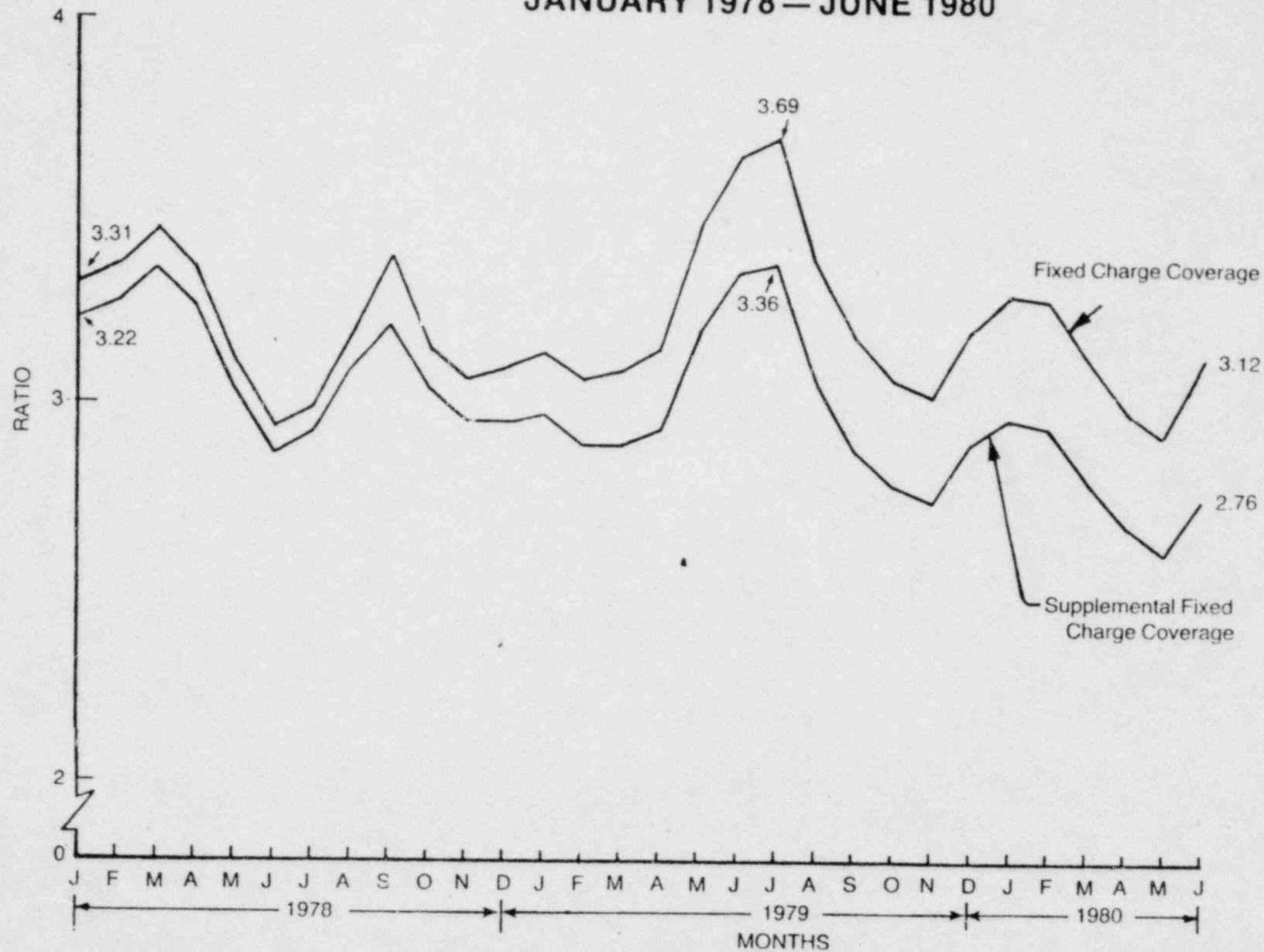
21 A. Yes.
22
23
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DALLAS POWER & LIGHT COMPANY
RATIO OF EARNINGS TO FIXED CHARGES AND
SUPPLEMENTAL RATIO OF EARNINGS TO FIXED CHARGES
1969 — 1980

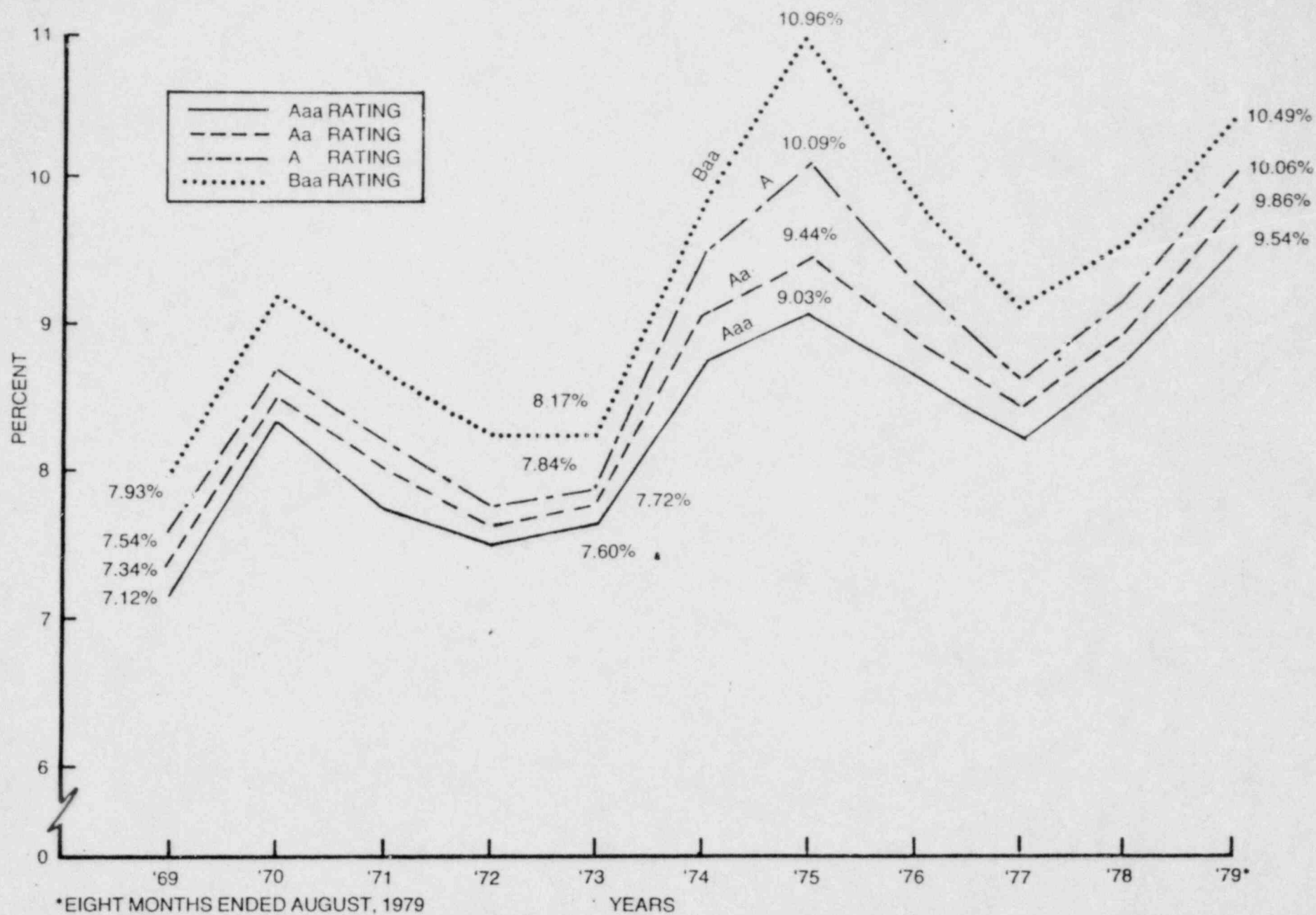


*TEST YEAR ENDED JUNE 30, 1980

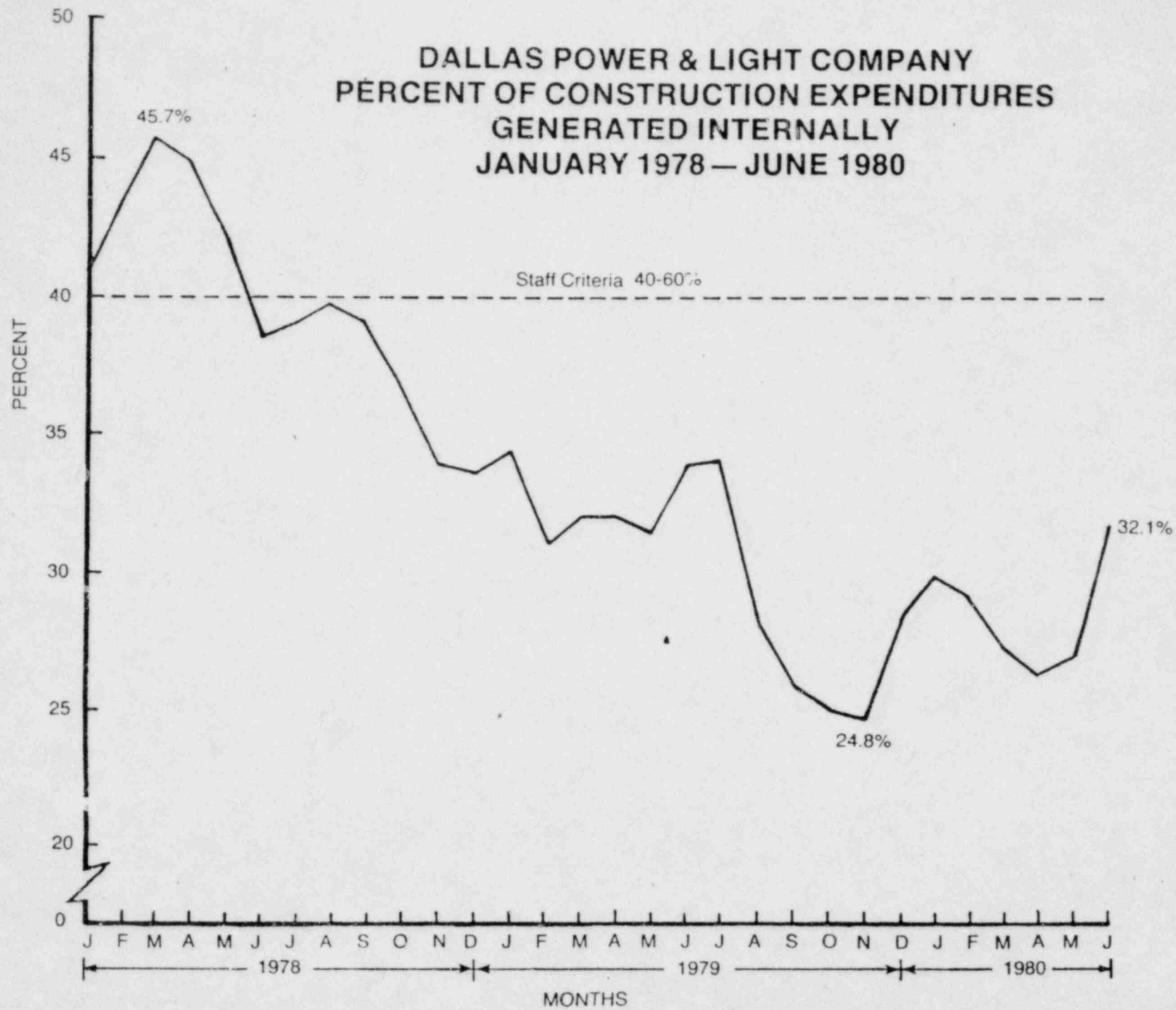
DALLAS POWER & LIGHT COMPANY RATIO OF EARNINGS TO FIXED CHARGES AND SUPPLEMENTAL RATIO OF EARNINGS TO FIXED CHARGES JANUARY 1978 — JUNE 1980



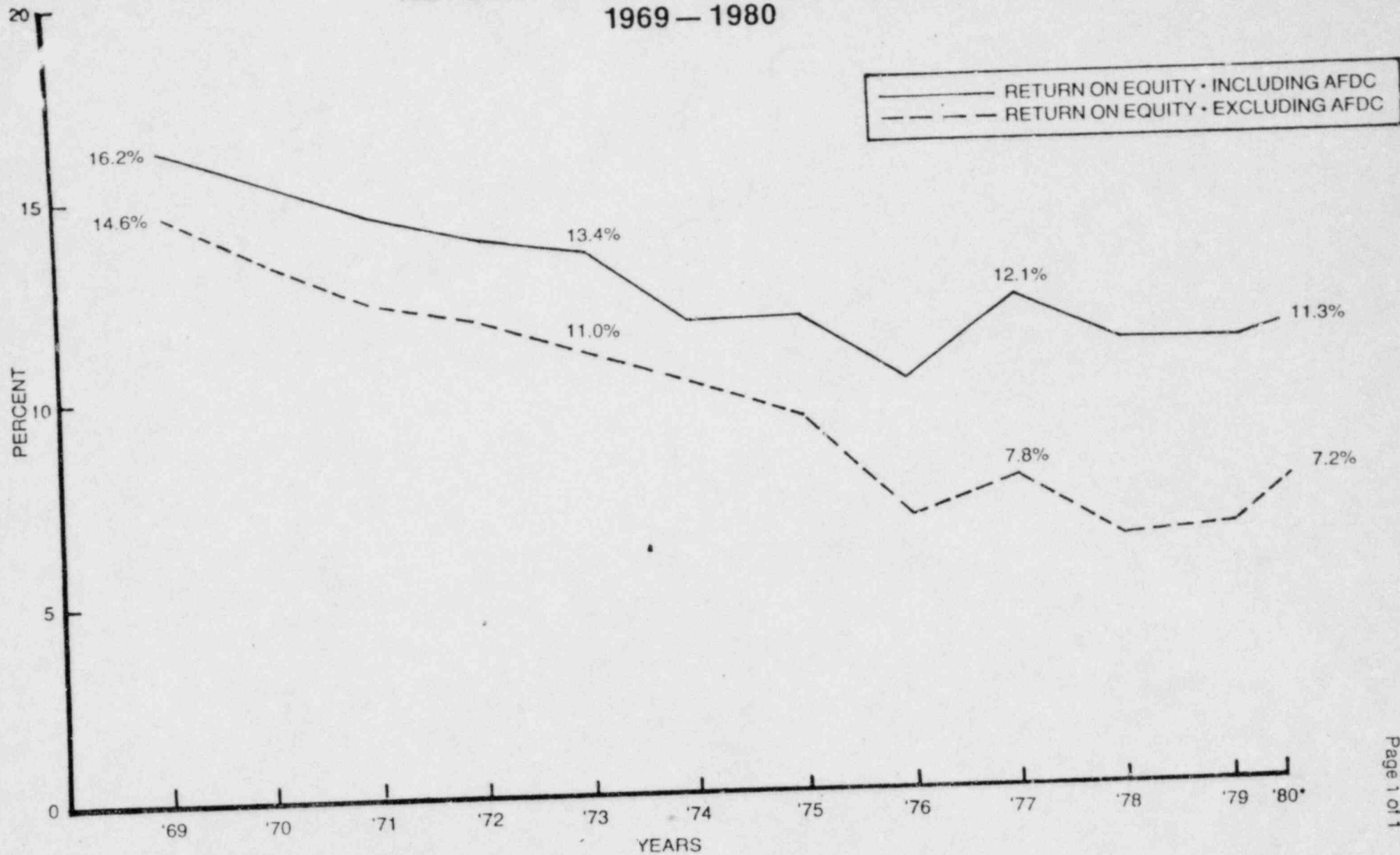
MOODY'S AVERAGE PUBLIC UTILITIES BOND YIELD BY RATING GROUP 1969 — 1979



DALLAS POWER & LIGHT COMPANY PERCENT OF CONSTRUCTION EXPENDITURES GENERATED INTERNALLY JANUARY 1978 — JUNE 1980

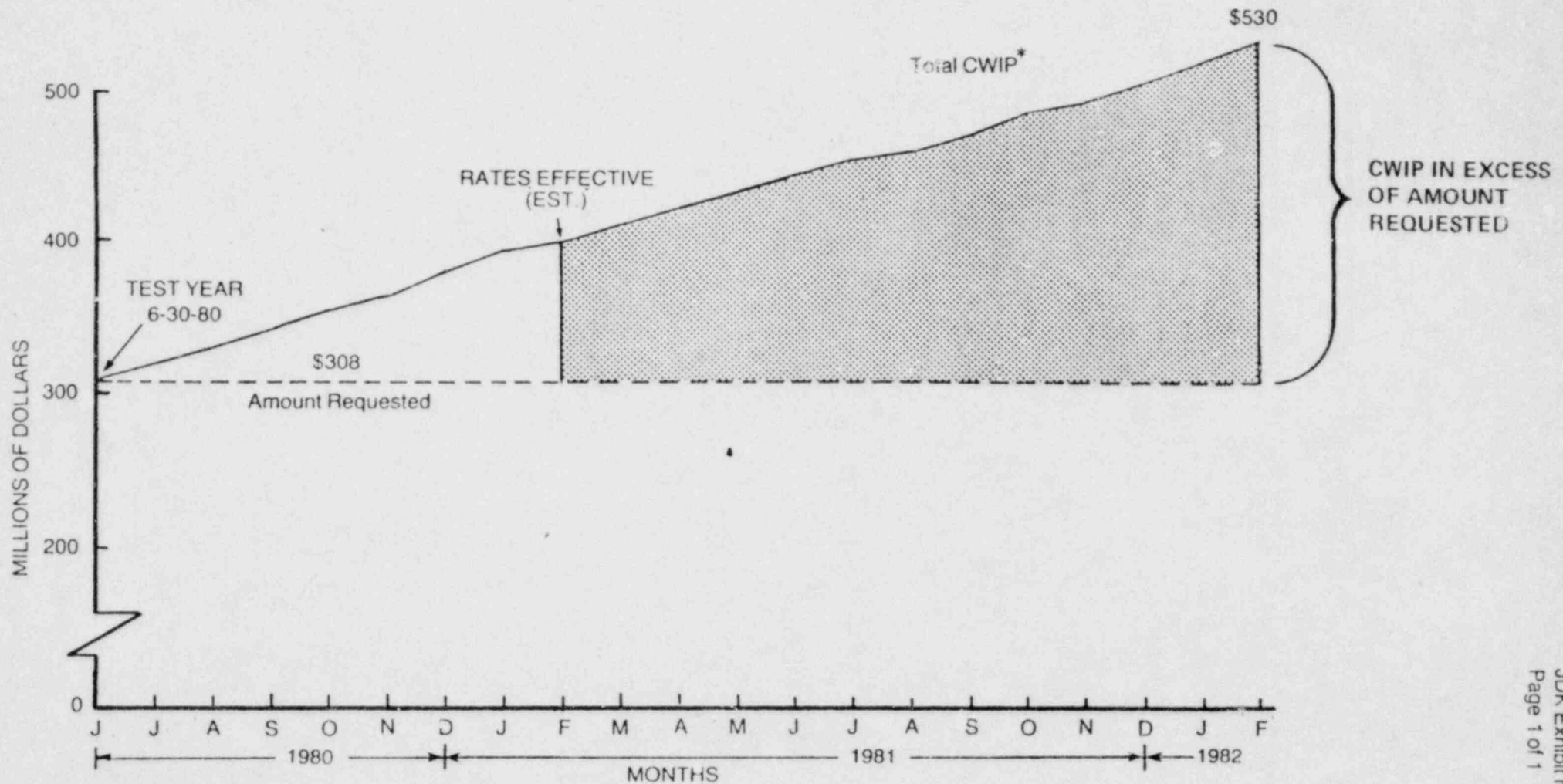


DALLAS POWER & LIGHT COMPANY RETURN ON COMMON STOCK EQUITY 1969 — 1980



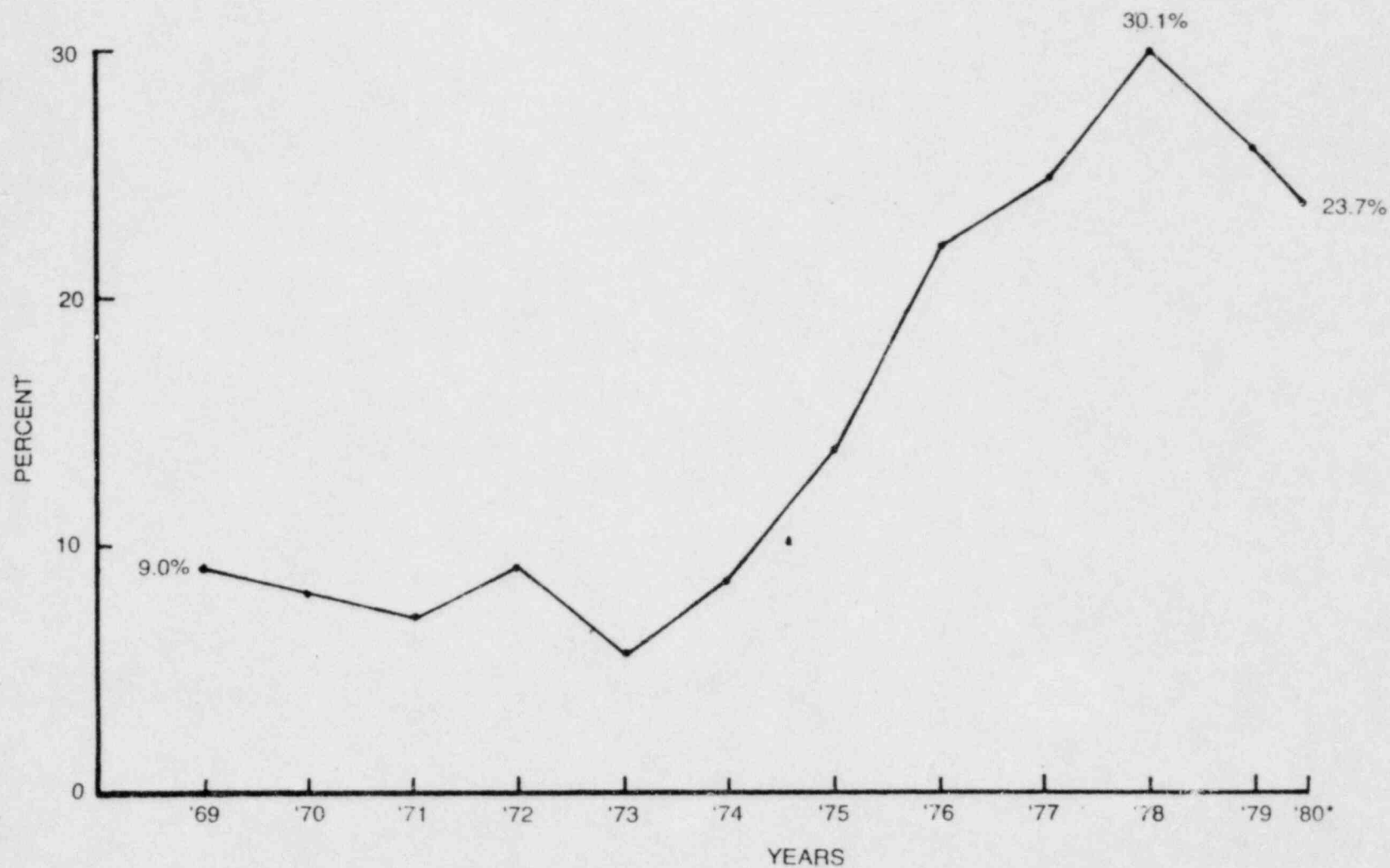
*TEST YEAR ENDED JUNE 30, 1980

DALLAS POWER & LIGHT COMPANY CWIP IN RATE BASE ACTUAL VS. AMOUNT REQUESTED



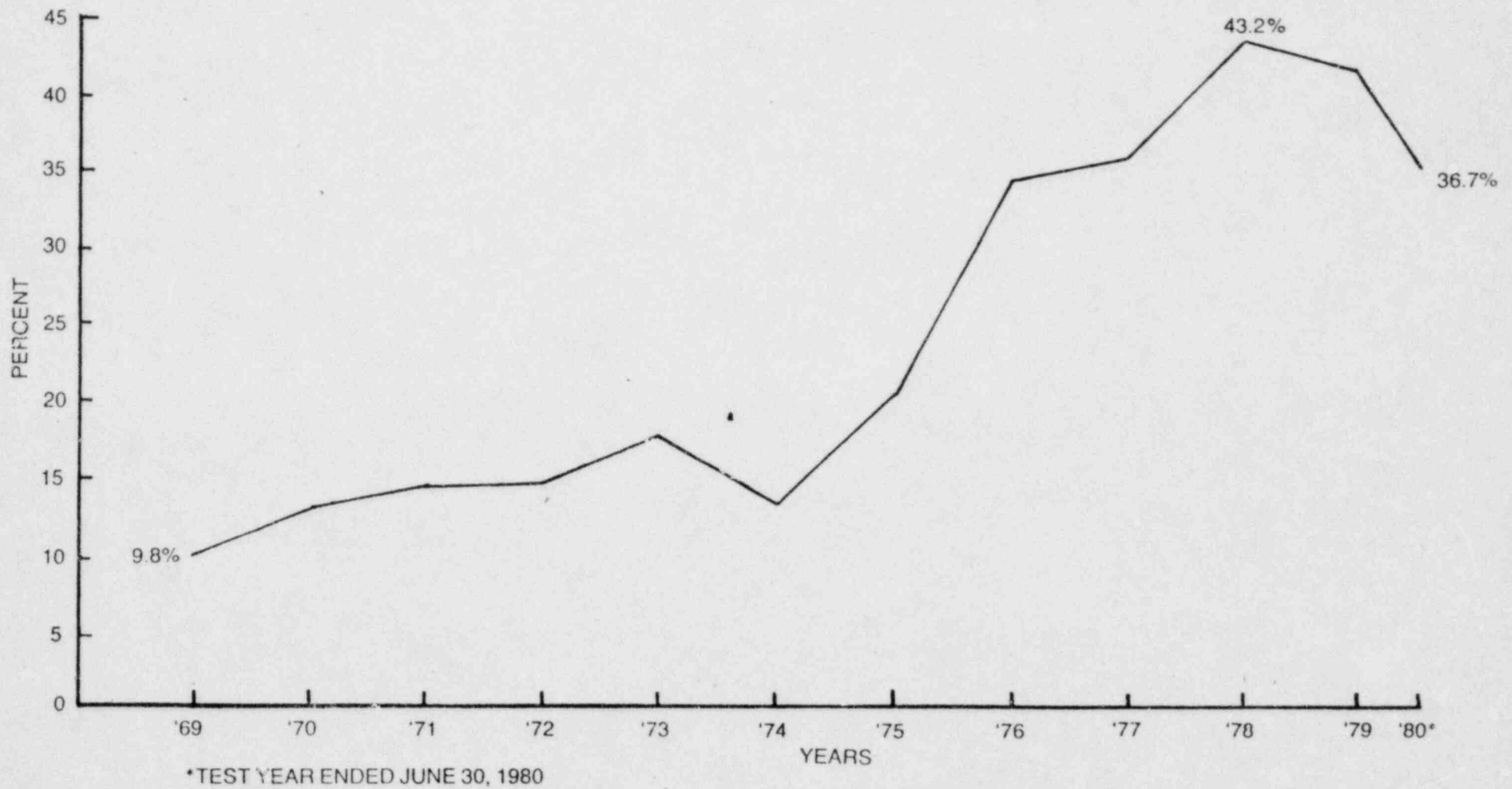
*ACTUAL AT JUNE 30, 1980 AND ESTIMATED THEREAFTER

DALLAS POWER & LIGHT COMPANY
CWIP AS A PERCENT OF TOTAL ELECTRIC PLANT
1969 — 1980

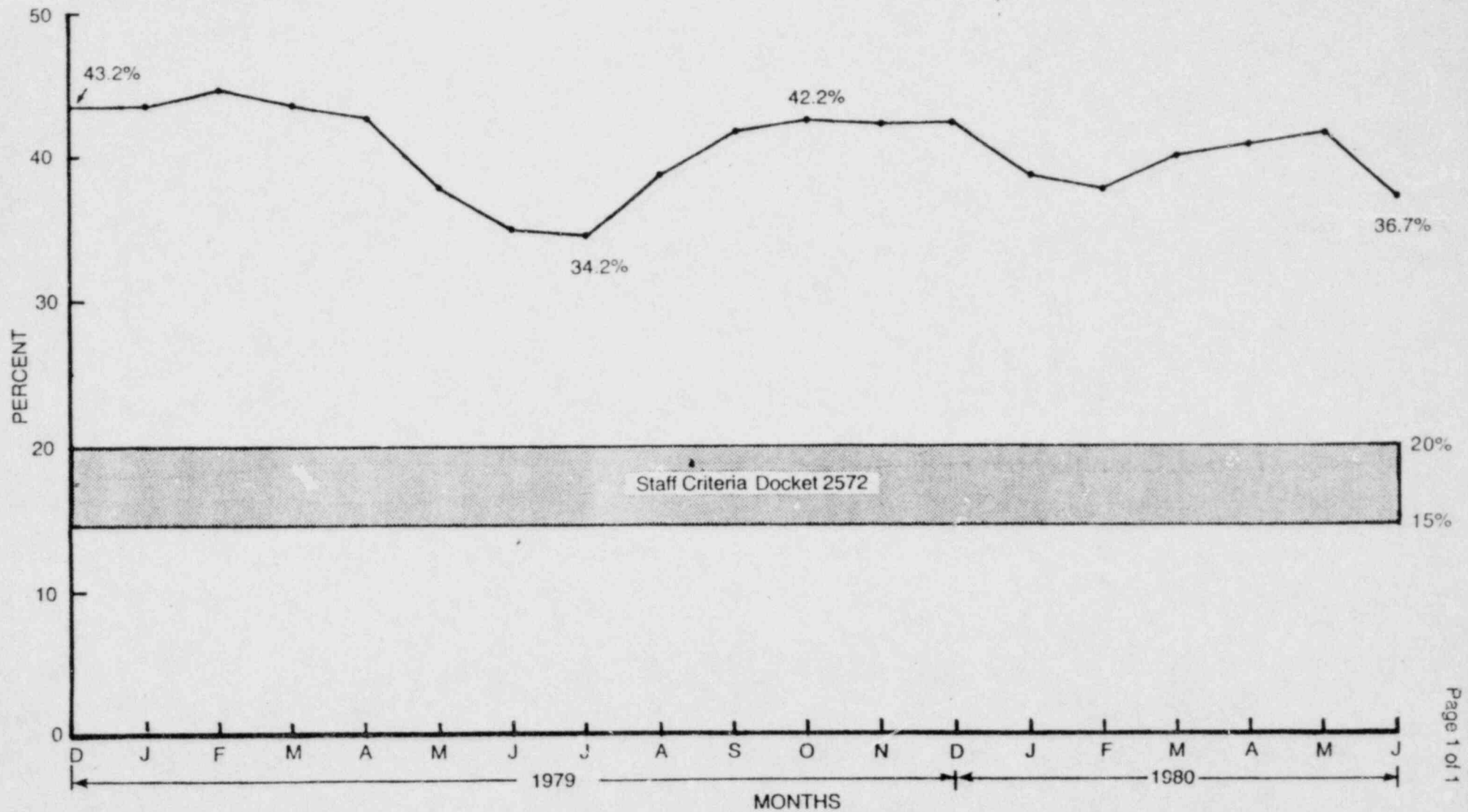


*TEST YEAR ENDED JUNE 30, 1980

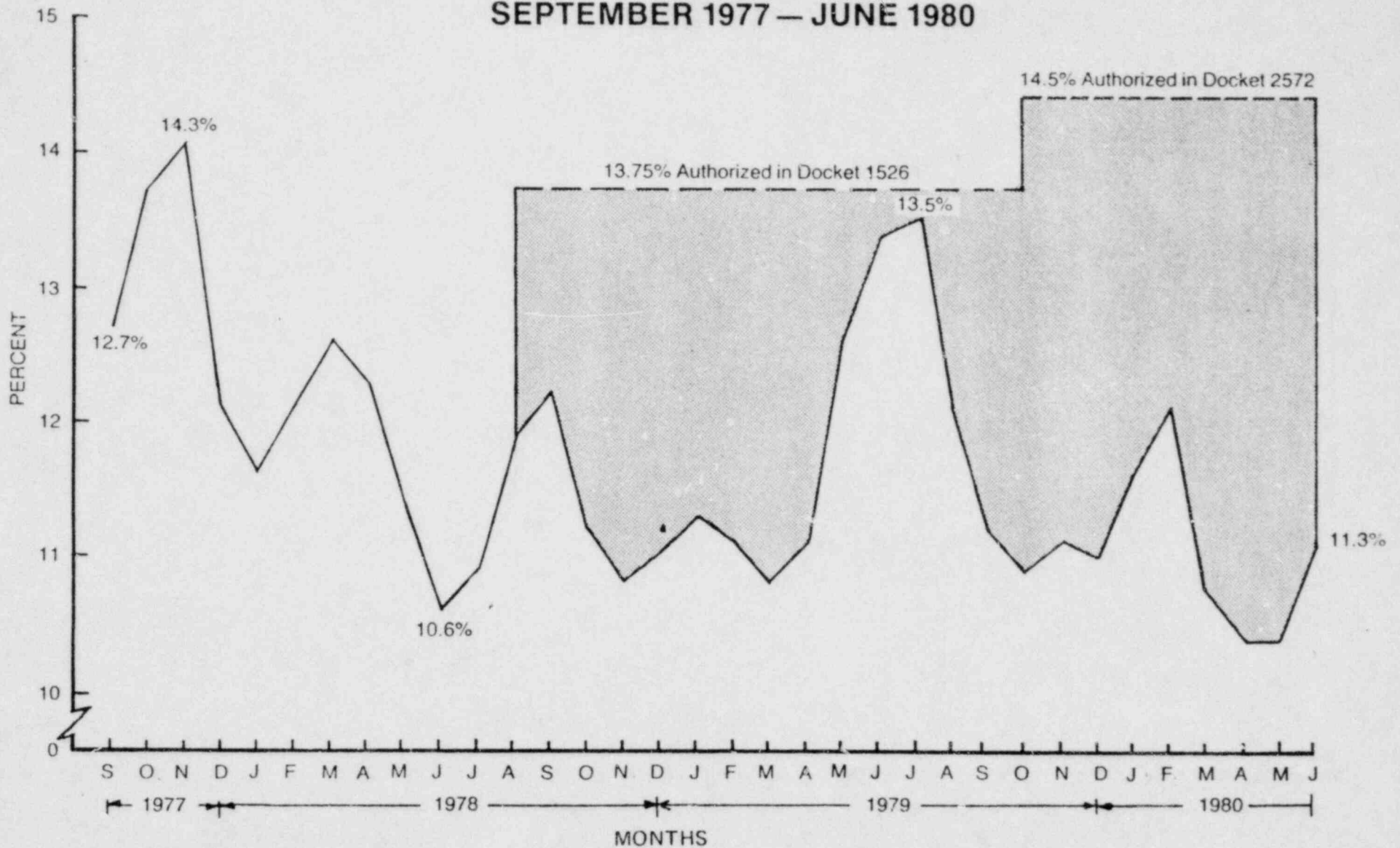
DALLAS POWER & LIGHT COMPANY
AFDC AS A PERCENT OF EARNINGS
1969 — 1980



DALLAS POWER & LIGHT COMPANY
AFDC AS A PERCENT OF EARNINGS
DECEMBER 1978 — JUNE 1980



**DALLAS POWER & LIGHT COMPANY
RETURN ON AVERAGE COMMON EQUITY
ACTUAL AND AUTHORIZED
SEPTEMBER 1977 — JUNE 1980**

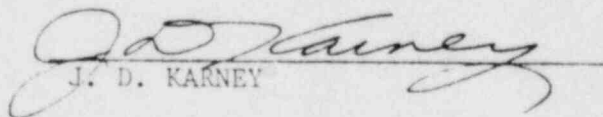


THE STATE OF TEXAS)

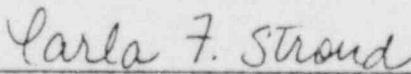
COUNTY OF DALLAS)

BEFORE the undersigned authority on this day personally appeared J. D. KARNEY, who, having been placed under oath by me, did depose as follows:

"My name is J. D. Karney. I am of legal age and a resident of the State of Texas. The foregoing testimony, and exhibits, offered by me on behalf of Dallas Power & Light Company, are true and correct, and the opinions stated therein are, to the best of my knowledge and belief, accurate, true, and correct."


J. D. KARNEY

SUBSCRIBED AND SWORN TO BEFORE ME by the said J. D. Karney this
23rd day of September, A. D. 1980.


Carla F. Stroud
Notary Public in and for Dallas
County, Texas

My commission expires 3-31-84

DIRECT TESTIMONY OF
MAX H. TANNER, JR.
FOR
DALLAS POWER & LIGHT COMPANY

SEPTEMBER, 1980

duye of

GLH 240890

DIPECT TESTIMONY OF MAX H. TANNER, JR.

Q. PLEASE STATE YOUR NAME AND ADDRESS.

A. Max H. Tanner, Jr., 1506 Commerce Street, Dallas, Texas 75201.

Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

A. I am a Vice President of Dallas Power & Light Company.

Q. HOW LONG HAVE YOU BEEN WITH THE COMPANY AND IN WHAT CAPACITIES?

A. I have been a full-time employee of DP&L since 1953 and have served in various technical and managerial capacities in the design, construction, operation and maintenance of the Company's distribution, transmission and production facilities, including fuel requirements. I served as Manager of DP&L's Production Department from 1968 until 1974 and as Manager of System Operation until 1976, when I was elected Vice President.

Q. WHAT IS THE NATURE OF YOUR RESPONSIBILITIES AS VICE PRESIDENT?

A. I am responsible for planning and engineering system facilities; managing the Company's power production, transmission and distribution activities; and securing fuel supplies for DP&L's plants. I am also responsible for coordinating operations with other Texas Utilities (TU) companies and other interconnected systems.

Q. WHAT ARE YOUR EDUCATIONAL AND PROFESSIONAL QUALIFICATIONS?

A. I have a Bachelor of Science Degree in Electrical Engineering from Texas A&M University and am a Registered Professional Engineer in the State of Texas.

Q. ARE YOU A MEMBER OF ANY INDUSTRY OR PROFESSIONAL ORGANIZATIONS?

A. I am presently active in the Texas Interconnected System (TIS), Electric Reliability Council of Texas (ERCOT) and the National Electric Reliability Council (NERC). In addition, I am a member of the Power Engineering Society of the Institute of

1 Electrical and Electronics Engineers (IEEE).

2 Q. MR. TANNER, PLEASE TELL US WHAT YOUR TESTIMONY WILL COVER.

3 A. I will review the Company's construction program, fuel utilization plans, opera-
4 tions, depreciation and related matters.

5 Q. HAVE YOU PREVIOUSLY TESTIFIED ON ANY OF THESE MATTERS BEFORE
6 THE COMPANY'S REGULATORY AUTHORITIES?

7 A. Yes. I testified in the Company's last three rate applications before the City of
8 Dallas and in Dockets 1526, 1903, 2572, and 3090 before the Public Utility
9 Commission.

10 Q. WOULD YOU PLEASE DESCRIBE THE FACTORS WHICH IMPACT THE PLAN-
11 NING OF FACILITIES NECESSARY FOR SUPPLYING ELECTRIC SERVICE?

12 A. Yes. There are many factors which affect the planning of facilities to meet the
13 needs of our customers. These factors include: (1) the availability, cost and
14 transportation of fuels; (2) the projected growth in both peak load and energy;
15 (3) availability and location of water rights and plant sites; (4) availability and cost
16 of capital; (5) the overall level of system reliability and (6) the time required to
17 engineer, obtain regulatory approvals and construct new facilities. In view of the
18 uncertainties associated with each of these factors, it is imperative, and in the
19 best long term interests of our customers, to maintain viable options and flexibility
20 in planning for additional facilities.

21 To supply electric service to the Company's service area, extensive facilities,
22 resources and capital investments are necessary. In today's environment, the long
23 lead times required to place new facilities in service and the high rate of inflation
24 severely impact construction costs. Such parameters necessitate careful planning
25 and engineering to provide facilities to meet the needs of our customers during a
26 time when uncertainties prevail in every facet of the industry.

27 Q. MR. TANNER, WHY DOES IT TAKE SO LONG TO PLAN AND BUILD NEW
28 GENERATING FACILITIES?

THE STATE OF TEXAS X

COUNTY OF DALLAS X

BEFORE the undersigned authority on this day personally appeared MAX H. TANNER, JR., who, having been placed under oath by me, did depose as follows:

"My name is Max H. Tanner, Jr. I am of legal age and a resident of the State of Texas. The foregoing testimony, and exhibits, offered by me on behalf of Dallas Power & Light Company, are true and correct, and the opinions stated therein are, to the best of my knowledge and belief, accurate, true, and correct."

Max H. Tanner, Jr.
MAX H. TANNER, JR.

SUBSCRIBED AND SWORN TO BEFORE ME by the said MAX H. TANNER, JR.
this 17th day of September, A.D. 1980.

Kathy Wood
Notary Public in and for
Dallas County, Texas

My commission expires June 26, 1981

DALLAS POWER AND LIGHT COMPANY

APPLICATION FOR RATE CHANGE
SUBMITTED TO THE CITY OF DALLAS

- - -

APPEARANCES:

MR. THOMAS Z. JAMES

THE EXAMINER

DALLAS POWER AND
LIGHT COMPANY

Mr. Al Engelland

Mr. Robert A. Wooldridge

For the Applicant

MR. GALEN M. SPARKS

Assistant City
Attorney for the
City of Dallas

MS. PAM O'BRIEN

Assistant to the
Hearing Examiner

MRS. JUANITA ELLIS

President, CASE

MR. GEOFFREY GAY
MR. ROGER JOYNER
MS. FAITH SIMMONS

For ACORN

MS. KIM BATCHELOR

For CCEE

1
2 TRANSCRIPT OF PROCEEDINGS HAD ON THE 24TH DAY
3 OF NOVEMBER, A.D., 1980, IN THE DALLAS CITY HALL,
4 ROOM 6E SOUTH, CITY OF DALLAS, COUNTY OF
5 DALLAS, STATE OF TEXAS, AT 9:00 O'CLOCK A.M.
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1 Q Right. So you're saying, then, are you not,
2 that as regards your lower growth projections, you
3 reduced your interest in the nuclear plant?

4 A And some lignite plants and delayed some other
5 lignite plants.

6 Q You postponed or rescheduled or reduced your
7 interest in some of these lignite plants?

8 A (Witness nods head affirmatively)

9 Q Can you review the history of some of those
10 transactions briefly for us, bring us up-to-date on
11 what's transpired in regard to your interest in
12 these joint projects?

13 A Well, we had in Comanche Peak, a third
14 interest. It was agreed back in 1976 that a ten per-
15 cent interest in that plant, which was required by the
16 construction permit, to be sold to some third parties,
17 would come from DP&L's portion. Because of the lengthy
18 negotiations, that wasn't finalized till 1979. And
19 then in 1980, early 1980, we sold an additional five
20 percent to our sister companies. So we now have an
21 eighteen and a third percent ownership in Comanche Peak,
22 which is very close to our projected energy portion of
23 the other operating companies. Or our subsidiary other
24 operating companies.

25 Forest Grove, it's laid out until 1987,

1 Martin Lake 4 was scheduled at one time earlier and
2 it's scheduled for '84. Martin Lake 4, also, we have
3 a 20 percent interest now, we had a 25 percent
4 interest earlier.

5 Q Did you change the percentage interest share
6 in Forest Grove?

7 A No.

8 Q You just delayed?

9 A That's correct.

10 Q All right. Would you agree with me,
11 Mr. Tanner, that the City of Dallas has generally been
12 supportive of the construction program and the move
13 away from gas as a primary fuel?

14 A Yes, very definitely.

15 Q And has Dallas also been, at least generally,
16 somewhat supportive of the inclusion of a part of the
17 CWIP in the rate base?

18 A Yes.

19 Q Let's look now at your Exhibit No. 4 where
20 you show a projection of the relative fuel mix through
21 1989.

22 When did we hit the low point on gas,
23 Mr. Tanner, was it in '79?

24 A That's the low point we hit so far.

25 Q And isn't that the low point that we're going

1 to hit for a long time?

2 A Well, looks like out through this part of
3 the '80's, we're going to be in the 50 percent
4 range or a little under 50 percent.

5 Q And what was the percentage of gas in your
6 fuel mix in '79?

7 A Forty-eight percent.

8 Q And then in '80, it jumps back up a little
9 bit over 50 percent, does it not?

10 A That's correct.

11 Q Are we going the wrong direction?

12 A Well, I don't think so.

13 Q Well, as I recall, I believe we agreed that
14 the objective of the construction program was to move
15 away from gas.

16 A That's correct, but we have had some changes
17 which have caused us to shift that somewhat and delay
18 it somewhat, because Docket 600 was repealed, the Fuel
19 Use Act allowed us to burn gas in our existing units to
20 a great extent through the '80's. Natural Gas Policy
21 Act caused more gas to come on stream so there -- and
22 for peak and intermediate load purposes, the gas, even
23 at a higher cost, low imbed cost and the capital
24 expense of those units, it is more economical to go
25 ahead and build replacement units.

1 Q All right. Well, what we see here on your
2 Exhibit 4, isn't it correct that there is no substantial
3 reduction in gas in your fuel mix on out until 1987
4 or '88, when the western coal plant comes on line?

5 A We're going to be at 40 percent in '86,
6 looks like about the same amount in '85.

7 Q But in any event, it's a pretty flat curve
8 until that western coal plant comes on line, isn't it?

9 A That's correct.

10 Q Okay. Can you tell us about TESCO and TP&L
11 with regard to fuel mix? Will their percentage of gas
12 be lower in the 1980's than DP&L?

13 A I do not know.

14 Q I believe you say in your testimony that
15 DP&L now wants to reschedule the retirement of some of
16 these gas/oil units.

17 A That's correct.

18 Q Okay. Can you compare for us the retire-
19 ment plans you testified to last year in Docket 2572
20 against the present plans?

21 A By units or -- Dallas 3 has been delayed from
22 '83 until '85. Dallas 9, from '82 to '85. Mountain
23 Creek 2, from '79 to '83. Mountain Creek 3, from '80
24 to '83.

25 Q Parkdale?

1 A Parkdale 2, from '81 to '84.

2 Q So we're looking at three or four years delays
3 on 1, 2, 3, 4, 5 gas units?

4 A Yes.

5 Q Well, we don't seem to be making much pro-
6 gress, Mr. Tanner, do we, during this decade of the
7 '80's away from gas.

8 A That's by a conscious decision.

9 Q And is it consistent with what you repre-
10 sented to the regulatory authorities in the previous
11 cases?

12 A No, because the fuel situations in regard to
13 gas has changed since then.

14 Q All right.

15 A And our objective is still to shift off of
16 gas and oil, but we're shifting at a slower pace than
17 we were earlier.

18 Q Well, despite rate increases in, I believe it
19 was '76, '78, '79, and the proposed application in this
20 case, and despite all that CWIP in the rate base that
21 the Dallas customers pay for, we're not making much
22 progress, are we, towards getting away from gas here
23 over in the near term?

24 A I think we are. And what we are doing is
25 very beneficial to the customer, as is shown in my

DOCKETED
CNRC

DOCKET NUMBER 50-445,446
PROD. & UTIL. DIV.
Public Utility Commission
of Texas



'81 DEC 15 P4:14

CHIEF SECRETARY
PLANNING & SERVICE
BRANCH

George M. Cowden
Chairman

H. M. Rollins
Commissioner

Garrett Morris
Commissioner

I, Martha M. Bartow, certify that this is a true and correct copy of a portion of the cross examination of Charles E. Olson from the transcript of the December 9, 1980 Hearing from Public Utility Commission Docket No. 3460.

ISSUED UNDER MY HAND AND SEAL on this the
day of December, 1981.

9th

A handwritten signature in cursive script that reads "Martha M. Bartow".
Martha M. Bartow
Director of Record Services

SEAL

TRANSCRIPT OF PROCEEDINGS
BEFORE THE
PUBLIC UTILITY COMMISSION OF TEXAS
AUSTIN, TEXAS



IN THE MATTER OF THE
APPLICATION OF DALLAS
POWER & LIGHT COMPANY
FOR A RATE INCREASE

X
X
X
X

DOCKET NO. 3460

PUBLIC HEARING ON APPLICATION

TUESDAY, DECEMBER 9, 1980

MORNING SESSION

VOLUME III

Pages 214 to 297

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K
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1 Q All right. Are you saying, then, that the
2 increased revenues from--the increased revenues from
3 TP&L, because of the hot summer, have helped, have
4 they not?

5 A Yes, as DP&L's and TESCO's to the extent they
6 contributed also helped.

7 Q All right. What I'm getting at is the need
8 for rate relief now. Is this--Hasn't this alleviated
9 part of the problem already? In other words, DP&L
10 needs a rate increase based on this test year, but there
11 have been factors which have come into play since the
12 test year which have alleviated part of that problem,
13 have they not?

14 A No. They haven't alleviated it. In spite of
15 this record summer, in spite of the fact that Staff is
16 recommending a higher return on equity than has
17 probably ever been recommended for any Triple A
18 public utility ever in the United States, we still
19 see the common shares of Texas Utilities rating at less
20 than 75 percent of book value. It's a long ways from
21 110.

22 Q And in spite of the fact that the--that Texas
23 Utilities revenues for the first eight months of 1980
24 increased by 23 percent and DP&L's increased by 25
25 percent?

H
K
R
S

1 A In spite of all that, inflation is at record
2 levels, interest rates are at record levels. Yesterday,
3 Southwestern Bell, a Triple A company, sold long-term
4 debt at a rate of 14.25 percent. That's higher than
5 the returns on equity that this Commission was granting
6 a couple of years ago, and the cost of debt, obviously,
7 sets the floor for the return on equity, and there
8 is just not very much spread between 14 and a quarter
9 and 17.

10 Q So you don't think that--you don't think that
11 this has alleviated the problem at all?

12 A It really hasn't. Interest rates are at high
13 levels, and if the Company is going to have a capital
14 attracting a rate of return that's going to be such that
15 the shares will sell at a price equal to or, let's say,
16 110 percent of book value, they have to have more than
17 they do right now. They just have to have more;
18 otherwise, it's just going to be a continued situation
19 of selling at less than book.

20 Q All right. I would like to talk to you for a
21 minute about something which was said yesterday. I
22 believe it was when I was discussing this with
23 Mr. Tanner. He stated something to the effect that the
24 sale of part of Comanche Peak does not affect the
25 ratepayers. Do you recall that?

H
K
R
S

TRANSCRIPT OF PROCEEDINGS
BEFORE THE
PUBLIC UTILITY COMMISSION OF TEXAS
AUSTIN, TEXAS

IN THE MATTER OF THE I
APPLICATION OF DALLAS I
POWER & LIGHT COMPANY I
FOR A RATE INCREASE I

DOCKET NO. 3460

PUBLIC HEARING ON APPLICATION

TUESDAY, DECEMBER 9, 1980

AFTERNOON SESSION

VOLUME IV

Pages 298 to 404

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THE RECORD NEVER FORGETS

1 an increased role for the distribution activity of the
2 electric utilities and a lesser production role.

3 Q All right. Could this also go back to what
4 we were talking about, that perhaps there needs to be
5 another method arrived at for rewarding the utilities
6 rather than strictly by how much electricity they sell?

7 A I don't see how you make that link. There
8 has been a great deal written that says that utilities
9 are rewarded for the amount of rate base they have. But
10 for the past five or six years, initially, DP&L and TU
11 and other utilities have been penalized as they have
12 added rate base. In other words, the more rate base
13 they have added, the more rates have gone up, and the
14 more the market-to-book ratio has fallen. So the
15 shareholders haven't come out ahead by these expansions
16 of rate bases and new issues of common shares at prices
17 less than book value.

18 Q This goes back, too, to the large construction
19 program, does it not?

20 A Yes, it does.

21 Q All right. I'm going to refer to the Dallas
22 transcript of this year's hearings, if you would like
23 to refer to it, also, on page 233, beginning about
24 line 14, there.

25 Where you state that, "You don't find very

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I, Martha M. Bartow, certify that this is a true and correct copy of a portion of the Transcript of the hearing for July 9, 1979 and July 10, 1979 from Public Utility Commission Docket No. 2572.

ISSUED UNDER MY HAND AND SEAL on this the 11th day of December, 1981.

SEAL

A handwritten signature in cursive script that reads "Martha M. Bartow". The signature is written over a horizontal line.

Martha M. Bartow
Director of Records Services

2051 Q You testified to in response to a question by
Mr. Bell about the level of residential bills for the
companies of the Triple A and the Double A ratings. I
think I heard you say that making that comparison you
dropped DP&L out.

A Yes.

Q Why was that?

A Well, I think there was a little bit of circular
reasoning I'm trying to compare it against the others.
I'll go a little further and be candid with you. I'm not
sure whether we are Triple A or Double A. I haven't
checked it in awhile. The same results would--I think
would come forward. Our rate for that particular month
was a little higher than the average in that respect maybe
I made an undue comparison. I don't remember the number
exactly, but maybe if you add one dollar to the average
that I gave you for the Triple A you could put it for all
four companies. I can get you that number, but it's not--

Q I was just interested about why you dropped DP&L
out. That was my only interest. And also in response to
Mr. Bell you used a term that I'm not familiar with and
I think some of the other folks here, perhaps, the Examiner
may not be familiar with when you were talking about private
placed bonds. And I believe I heard you make reference to
SAMA bonds?

HRS

20b2

1 A All right.

2 Q Could you define that term for us?

3 A Yes, sir. That's--I guess a colloquialism--
4 What we had there was a private placement bond.

5 Q Could you first define the term for us?

6 A Oh, SAMA, is the Saudi Arabian Monetary Agency,
7 that was the purchaser.

8 Q And that was a private nonrated placement of
9 how much?

10 A Total of 75 million dollars.

11 Q All right, sir.

12 A I might say that that whole transaction was
13 discussed both with the PUC Staff and the Dallas Staff.

14 Q Just really wanted to know what the abbreviation
15 meant, Mr. Nye.

16 A Yes, sir.

17 MR. SPARKS: We pass the witness.

18 MS. SHELLMAN: Thank you. Now are you
19 ready?

20 MS. O'CONNOR: Yes.

21 CROSS EXAMINATION

22 BY MS. O'CONNOR

23 Q Mr. Nye.

24 A Yes, ma'am.

25 Q Is the Company's primary need for capital now

41 14 95
42 2 4 7
43 2 4 7

11mn3 1 Q Mr. Saathoff, I wasn't sure how to pronounce
2 it.

3 A Saathoff. Yes.

4 Q Now, he appears to state at one point in his
5 testimony that Comanche Peak will not be less expensive
6 to run than oil and gas plants for at least the first two
7 years that they would be in service.

8 You also stated earlier this morning that you
9 anticipate Comanche Peak would run at 70 percent capacity
10 after the first three years.

11 A In the third year.

12 Q Or in the third year. Do you have an analysis
13 of what capacity that Comanche Peak will be operating in
14 the first two years?

15 A We are planning for fuel purposes 35 percent
16 the first year, 50 percent the second year, and 70 percent
17 the third year and thereafter. We hope that we can
18 improve on that and all our objections would be to do so.
19 But you plan on that and you might not have enough fuel
20 sources to back it up.

21 Q Okay. So if I understand you correctly, you
22 will not have enough fuel to fully utilize Comanche Peak
23 during the first two years. Is that what you're saying?

24 A To replace Comanche Peak?

25 Q No. To utilize it.

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11mn4 1 A Oh, yes. We do have fuel, but just examining
2 what has occurred on nuclear units as coal units, you
3 have a period where they develop and are improved after
4 they go in service. You have a maturity period. So,
5 to figure it in a conservative mode, we've calculated on
6 35 percent the first year, 50, and then 70.

7 Now, we would hope to do better than 35, and
8 we have fuel to do better.

9 Q So you're just anticipating that the initial
10 problems you might face with bringing it on line would
11 cause you not to be able to utilize it at full capacity?

12 A That's correct.

13 Q Okay. With regard to the studies that the
14 Company has done on cost amounts, the benefits of
15 different programs, what studies have been done to cost
16 out the relative benefits of a delay of bringing on
17 Comanche Peak on line in 1981 and '83?

18 A Well, we had not made any details on that
19 since around the '75-'76 period because basically we're
20 beyond the point and had so much commitments that it was
21 obviously not something that was economically beneficial.
22 I did, following review of testimony, review the delays
23 that were suggested by Mr. Nichols, and if you delay
24 Comanche Peak-1 for two years, and if you look at the
25 first four-year operation and then present-worth it to

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11mn5 1 1981, it costs the customer \$25 million to delay it for
2 two years. That's assuming we can get gas to burn and
3 projected gas cost.

4 Q Okay. Now, do you have that analyses--have you
5 detailed that out, or is that just something out of
6 your head?

7 A I've scribbled it down on a piece of paper.
8 Yes.

9 Q Do you have that available for us?

10 A I've got it here on some notes. I could show
11 it to you at the break or something.

12 Q Okay. So the last detailed analysis or
13 alternative study by the Company was in '75-'76?

14 A I believe that was the last time. It was one
15 of the options that we looked at seriously when we made
16 a detailed analysis of our expansion plan.

17 Q What was the projected growth for the Company
18 at that time?

19 A We were down around four percent, but at that
20 time we were still having a very uncertain gas situation;
21 Docket 600 had just come in, and we had had to anticipate
22 if Comanche Peak wasn't there it was on oil, and oil was
23 at around twelve or fourteen at that time. I forget just
24 exactly when all the changes from OPEC occurred. But
25 you were looking at some very high alternatives to replace

11RS

18b1

1 Q In regard to another question asked by Ms.
2 O'Connor, you stated, I believe, that there had been no
3 studies made since the '75, '76 period to cost out the
4 delay of Commanche Peak plant. Is that correct?

5 A It was not considered in detail. Now, we looked
6 each year--as we are reviewing our system expansion plans,
7 we look at the various alternatives we could consider.
8 It was obviously one that was considered, but it was not
9 one that we elected to do a detailed analysis on.

10 Q All right. I believe you also stated that at
11 that time you had costed out 25 million dollar costs for
12 delaying Unit 1 for two years?

13 A I just did that here this week, or last week.

14 Q All right. You said, I believe, also that you
15 were assuming gas and projected gas cost there. If you
16 delayed the Commanche Peak plant, it would be because you
17 did not have as much load growth as had been anticipated.
18 Is that correct? Was this why you made the analysis, was--

19 A I just assumed a two year delay on Unit 1 and
20 the three year delay on Unit 2 because it was suggested
21 by some other testimony, I just looked to see what that
22 cost would be and I assumed that gas would be available.
23 I considered the carrying cost, the O&M cost, and came up
24 with an annual cost under those two scenarios, I present
25 worthed it and the difference between those two on a

HRS

18b2 1 present worth basis is 25 million dollars for a four year
2 period.

3 Q All right. Are you saying that--you are assuming
4 that gas would be used to replace that--

5 A Generation.

6 Q All right. If the reason for delaying the
7 Commanche Peak plant was that you did not need that
8 generating capacity, why would you need to use the--assume
9 that there would be a replacement cost using gas?

10 A Well, I'm not ready to conceive that we won't
11 grow at the rates that we're projecting. That is our
12 best estimates and we're planning on that basis and I don't
13 think any analysis of considering two alternatives you're
14 considering how you would supply certain amount of load
15 and if you eliminate the load, well neither consideration
16 is valid, I assume.

17 Q I'm sorry some of these are a little disjointed.
18 My notes didn't tally a little bit here.

19 A I've got all afternoon.

20 Q Regarding another question by Ms. O'Connor, you
21 were discussing the Department of Energy figures and
22 mentioned that this was a fairly recent report, approxi-
23 mately last fall and that these figures were for '81, '82,
24 and '83, were these for the same size units as the
25 Commanche Peak?

HR3

16a7 1 question that you did not have a study showing, like, what
2 kind of a rate increase you would need if you were going
3 to be a Double A rated company and you needed 3.5 percent
4 times interest coverage?

5 A John, I haven't made a study that if I fall out
6 of that chair I'm going to hit the floor, I'm not going to
7 hit the ceiling, and I don't think you need to study
8 things that are apparent from examination. I'll go
9 through it one more time. It's apparent to me that the
10 bills are lower.

11 Q Are you telling me that you just don't have a
12 study of the nature that I've inquired about?

13 A I will describe my mental processes which allow
14 me to conclude -- and I think most would agree -- that it
15 is not more expensive to maintain a Triple A. And let me
16 say it one more time. The factors that control in this
17 case, it seems to me, would control anyway, independent
18 of whether you maintain the financial indicators that I
19 think are necessary for a Triple A, as they were in the
20 last case.

21 It's important, it is vitally important, and I
22 don't mean to diminish it. I think it's probably the most
23 critical factor in this rate case. You made the point
24 that we haven't lost our Triple A. We've asked for it
25 three times. We haven't sold any bonds during that period

16a8 1 of time. Now, we're going to sell bonds. We have put it
2 off as long as we can. We sold SAMA bonds, we sold
3 equity, we've sold plant, but we're going to sell bonds.
4 There is no way to get around it.

5 Q But during this time, DP&L has raised the capital
6 it needed to meet its needs and to meet its construction
7 program?

8 A I believe I described that we sold BAMA bonds
9 which do not require a rating. We sold equity which was
10 from the holding company that thus far has been patient
11 and provided us the capital. We've sold plant which I
12 don't think is the best way to raise capital in a general
13 sense. I don't believe most people would suggest, most
14 experts would suggest, that's appropriate. Otherwise, I
15 presume that you're suggesting that I go out and sell some
16 more plant.

17 Q I'm not presuming anything. I'm asking questions.

18 A Mr. Fairchild has suggested that my equity ratio
19 is too high. I don't believe that it is, but it clearly
20 was an effort to avoid going to the bond market. Now,
21 everybody ought to understand we have not had a public
22 rating since financials for '74.

23 Q And you have not been hamstrung in your financing
24 since '74, have you?

25 A I'd say we certainly have been hamstrung. I

1 99 percent certain of that.

2 A Is it your testimony that your Triple-A bond
3 rating is less difficult to maintain today than it may
4 have been last year in Docket 1526?

5 A I would say that if we had filed -- if we had
6 sold bonds since 1526, we would have been derated. In
7 that respect, the results that we got were simply not
8 adequate. It's difficult for me to go back to relate
9 to that case. I don't think that case provided sufficient
10 coverage to take care of the bond rating and accordingly,
11 I did not finance.

12 Q Well, I'm not sure that answered the question.

13 A I'm sorry.

14 Q Let's go back to the case before that.

15 A Yes, sir.

16 Q You will recall in the previous case -- in
17 other words just the third successive case in which the
18 Company has come to the regulatory authority with
19 testimony to the effect that the bond rating was in
20 jeopardy.

21 A Yes, sir.

22 Q Is it your testimony today that your bond rating
23 would be easier to maintain today than it would have been
24 in either 1526 or the case before that?

25 A Mr. Sparks, I really can't relate that. I would

181 1 Q If you were a bond rating analyst--this may be
2 an unfair question--if you were a bond rating analyst,
3 would you perhaps be more concerned with HL&P's eight or
4 nine hundred million dollar construction budget in
5 trying to raise funds and issue bonds for their construc-
6 tion budget and the lesser extent the smaller companies,
7 GSU and El Paso Electric Company? Would you be more
8 concerned about what's happening with those companies
9 and more apt to be taking a harder look at their bond
10 ratings than with DP&L?

11 A Frankly, Mr. Bell, Houston at this point, has
12 substantially better financial indicators than Dallas
13 Power, either on a current basis, on a five year average,
14 almost any way you want to look at it. I believe they do
15 look at your financials. I believe they do judge your
16 record, and while Houston is a AA, I think they're a
17 strong AA. And while Dallas Power is a AAA presumably,
18 I am confident that we are a weak AAA. You know, you
19 don't press the issue. If we haven't asked for a rating,
20 it seems to me it's sort of problematical. I'd have to
21 say that with respect to their construction program that
22 648 million in '79 is not nearly as substantial to a
23 company the size of Houston as 168 million was for our
24 '78.

25 Q How about El Paso Electric Company that serves