NUCLEAR REGULATORY COMMISSION

ORIGINAL

ATOMIC SAFETY AND LICENSING BOARD

DATE: August 13, 1982 PAGES: 658 - 759

AT: Washington, D. C.

TRXI

ALDERSON ____ REPORTING

400 Virginia Ave., S.W. Washington, D. C. 20024

Telephone: (202) 554-2345

8208170147 820813 PDR ADDCK 05000440

1	UNITED STATES OF AMERICA
2	NUCLEAR REGULATORY COMMISSION
3	BEFORE THE ATOMIC SAFETY AND LICENSING BOARD
4	x
5	In the Matter of: : Docket Nos.:
6	CLEVELAND ELECTRIC ILLUMINATING COMPANY : 50-441-0L
7	Perry Units 1 and 2 : 50-440-0L
8	
9	In the Offices of
10	Alderson Reporting Company 400 Virginia Avenue, S.W.
11	Washington, D. C.
12	Friday, August 13, 1982
13	The telephone conference in the above-entitled
14	matter was convened, pursuant to notice, at 2:05 p.m. BEFORE:
	BEFORE: PETER BLOCH, Chairman
14	BEFORE: PETER BLOCH, Chairman Administrative Law Judge
14 15	BEFORE: PETER BLOCH, Chairman
14 15 16	BEFORE: PETER BLOCH, Chairman Administrative Law Judge FREDERICK J. SHON, Member Administrative Law Judge JERRY KLINE, Member
14 15 16 17	BEFORE: PETER BLOCH, Chairman Administrative Law Judge FREDERICK J. SHON, Member Administrative Law Judge
14 15 16 17 18	BEFORE: PETER BLOCH, Chairman Administrative Law Judge FREDERICK J. SHON, Member Administrative Law Judge JERRY KLINE, Member
14 15 16 17 18 19	BEFORE: PETER BLOCH, Chairman Administrative Law Judge FREDERICK J. SHON, Member Administrative Law Judge JERRY KLINE, Member
14 15 16 17 18 19 20	BEFORE: PETER BLOCH, Chairman Administrative Law Judge FREDERICK J. SHON, Member Administrative Law Judge JERRY KLINE, Member
14 15 16 17 18 19 20 21	BEFORE: PETER BLOCH, Chairman Administrative Law Judge FREDERICK J. SHON, Member Administrative Law Judge JERRY KLINE, Member
14 15 16 17 18 19 20 21 21 22	BEFORE: PETER BLOCH, Chairman Administrative Law Judge FREDERICK J. SHON, Member Administrative Law Judge JERRY KLINE, Member

•

ALDERSON REPORTING COMPANY, INC.

1	Appearing on behalf of the Applicant,
2	Cleveland Electric Illuminating Company:
3	JAY SILBERG, Esq.
J	ROBERT WILLMORE, Esq. Shaw, Pittman, Potts & Trowbridge
4	
5	Appearing on behalf of Intervenor, Sunflower Alliance:
6	DANIEL WILT, Esq.
7	Appearing on behalf of Intervenor, OCRE:
8	SUSAN HIATT, Esq.
9	Appearing on behalf of the Nuclear Regulatory Commission:
10	
11	STEPHEN LEWIS, Esq. BENJAMIN BOGLER, Esq. NATHENE WRIGHT, Esq.
12	WATHERD WATCHT, Dog.
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

PEQCEEDINGS

1

	것 같은 것 것 같아요. 그는 것 같아요. 그는 것 같아요. 그는 것 같아요. 그는 것 같아요. 가지 않는 것 않는 것 같아요. 가지 않는 것 않는 것 같아요. 가지 않는 것 같아요. 가지 않는 것 같아요. 가지 않는 것 않는
2	CHAIRMAN BLOCH: This is a proceeding
3	involving the possible issuance of an operating license
4	to the Cleveland Electric Illuminating Company, Perry
5	Units 1 and 2, Docket Nos. 50-441-0L and 50-440-0L.
6	With me here this afternoon are Mr. Jerry
7	Kline, and Mr. Frederick Shon, who are the other members
8	of the Licensing Board for this case. As I request you
9	to identify yourselves for the record, I hope that you
10	will do that.
11	Representatives of the Applicant, please.
12	MP. SILBERG: This is Jay Silberg, Shaw
13	Pittman Potts & Trowbridge, and with me is Robert
14	Willmore of the same law firm.
15	CHAIRMAN BLOCH: For Sunflower Alliance?
16	MR. WILT: Daniel Wilt.
17	CHAIRMAN BLOCH: For OCRE?
18	MS. HIATT: Susan Hiatt.
19	CHAIRMAN BLOCH: Staff counsel.
20	MR. LEWIS: Stephen Lewis, and here with me
21	are Nathene Wright and Benjamin Bogler.
22	CHAIRMAN BLOCH: The Board requested the
23	conference initially primarily for the discussion c. the
24	motion to enlarge the quality assurance contentions. We
25	also anticipate discussing the motion to compel which

1 has been filed regarding the emergency planning and 2 evacuation contentions, and there may be some other 3 procedural matters which are of interest to Applicant 4 that have been brought to our attention, dealing with 5 the remainder of this proceeding.

6 Are there any other agenda items that should 7 'be included?

8 There being none, I suggest that we begin 9 first with the quality assurance motion. I would like 10 to briefly summarize how the Board understands this 11 issue.

The motion was filed by Sunflower Alliance on July 21, 1982. It attracted our attention because we believed that we had resolved issues concerning the scope of the quality assurance contention, and that questions that had been asked on that subject would necessarily be answered under the rather broad scope of the contention as we have interpreted it.

However, reaction to that filing seems to have been shared and by staff, which have both responded that there are no interrogatories that have not been fully answered.

23 Mr. Wilt, in addressing whether or not we 24 should expand this contention, I hope you will first 25 address whether there are interrogatories, which should

1 be answered, which have not been answered.

2 MR. WILT: I guess it is going to have to 3 depend on how you consider what an answer is. We have 4 met resistance on both the staff's part and Applicant's, 5 although the Staff has been more liberal than the 6 Applicant.

7 CHAIRMAN BLOCH: Has this resistance been had 8 after the Board's order, which clarified the scope of 9 discovery on these contentions?

MR. WILT: We believe so, because that is the hasis of our motion to compel discovery.

12 CHAIRMAN BLOCH: Could you give me specific 13 examples of requests that you have made subsequent to 14 that time, for which you have been unable to obtain 15 satisfactory answers, and incidentally you might comment 16 on whether you have or you have not filed motions to 17 compel in those cases.

18 MR. WILT: We have filed one general motion to 19 compel that considers all of the various issues that 20 were subject to the first round interrogatories. We 21 have not filed any other motions to compel.

CHAIRMAN BLOCH: What is there outstanding on quality assurance. Could you refresh my mind on what the set of questions are that have not been properly answered and the grounds that were given? MR. WILT: Sure.

1

4

5

2 Sue, could you help me on this a little bit, 3 if you can hear me.

MS. HIATT: Yes.

MR. WILT: Could you answer the question?

6 MS. HIATT: I think that, first, the outstanding interrogatories concerning quality assurance 7 8 have been answered rather recently. I think it is somewhat interesting to consider that these answers were 9 10 not filed until after the motion to compel discovery. 11 Right after the March 30 Memorandum and Order, I think 12 all parties knew or should have known that any 13 objections they had to those interrogatories were not 14 valid.

15 CHAIRMAN BLOCH: The present state of the 16 record, although with some delay in your opinion, is 17 that you have received adequate answers to the 18 interrogatories on quality assurance?

19 MS. HIATT: Yes.

CHAIRMAN BLOCH: Either you, Ms. Hiatt, or Mr. Wilt, might want to comment on why it is necessary to deviate from the procedure the Board established. Let me explain a little bit what that procedure was, and how it fits into the regular pattern of procedures for the Commission.

What we said was that your discovery could be 1 very broad, and then when it came time for motions for 2 3 summary disposition, you would have to establish that there were genuine issues of fact which could be 4 5 litigated. That is the general standard that is always applied to summary disposition, and we, therefore, 6 didn't think that we were handicapping Intervenors in 7 8 any way.

9 We thought it would be better to see what your 10 specific evidence was as you developed through 11 interrogatories, and then what genuine issues of fact 12 you had. I really don't see any reason, if the 13 interrogatories are satisfactorily answered, to deviate 14 from that.

Would you like to comment?

15

16 MS. HIATT: At the time the motion to expand 17 was filed, the answers to the interrogatories had not 18 been supplied yet. There just seems to be a great deal 19 of ambiguity or inconsistency in the order.

The order said that the contention is not expanded, and yet discovery is allowed, and until the motion to compel discovery was served, Applicant took the position that any construction violations prior to the 1978 work stoppage are outside the scope of the contention, and therefore they objected. That is the

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 reason why Intervenor did not pursue any further 2 discovery on that issue until the contention was 3 expanded in our judgment.

4 CHAIRMAN BLOCH: I am not trying to assess 5 blame either on Intervenor or Applicant, I am just 6 trying to see what is the correct way is to dispose of 7 this motion at this time.

8 If I understand the answer you have given so 9 far, there are no reasons to deviate from the procedure 10 we have established. Do you see a reasson for us to 11 deviate?

12 MS. HIATT: I would only hope that in the 13 future that any interrogatories or any other means of 14 discovery concerning this issue would not be objected 15 to, bringing back the limitation on the contention. If 16 that doesn't happen, I don't see a problem.

17 CHAIRMAN BLOCH: The answers that Staff and 18 Applicant have filed suggest to you, don't they, that 19 they don't plan to object on the grounds of the scope of 20 the contention, isn't that correct?

21 MR. WILT: Based on the recent answers?
22 CHAIRMAN BLOCH: Yes, the recent answers.
23 MS. HIATT: Yes.
24 MR. WILT: Do you agree also, Mr. Wilt?
25 MR. WILT: The Staff has always been most

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

cooperative in responding to the questions, and I will
 agree that the Applicant in its most recent answers has
 apparently taken the position now that they will comply
 with the September 9th order.

5 CHAIRMAN BLOCH: The Board feels that it is 6 prepared to rule on the motion without further comment, 7 but if comment by Applicant and Staff is necessary, we 8 would be willing to hear what is considered to be 9 necessary by either of those parties. Does anyone wish 10 to speak?

MR. SILBERG: I have no need to comment, Mr.
 Chairman.

13 MR. LEWIS: Neither does the Staff.

14 CHAIRMAN BLOCH: Is the Staff representative 15 on the line?

16 MR. LEWIS: Yes, we are here. We would have
17 no further comment with regard to your ruling.

18 CHAIRMAN BLOCH: All right, on the ground that 19 the scope of discovery is already quite broad, and that 20 the Board has already issued procedures that might in 21 due course lead to the expansion of the quality 22 assurance contention, the Board denies the motion for 23 expansion at this time.

24 On the next issue for discussion, which deals 25 with discovery on the emergency planning, the Board also

1 has some preliminary views which we hope may expedite2 the consideration of this issue.

We had fairly extensive contentions presented 3 to us by both Sunflower Alliance and by Mr. Kinney, who 4 is no longer a party, but some of whose contentions were 5 6 ruled on by us and included in the proceeding. We 7 admitted a guite broad general contention on evacuation, originally worded more in terms of emergency planning, 8 9 but upon motion by Applicant, we clarified our original wording and stated that it would be limited to 10 11 evacuation.

We see two principal issues that are raised, and there may be more that the parties will wish to address as well. The two principal issues relate to discovery concerning the ingestion pathway and plans to interdict ingestion.

17 On that issue, we have a feeling that nothing 18 in the original contentions raised anything about 19 ingestion, and that it is not appropriate within the 20 scope of this contention to allow those questions. On 21 the other hand, we do think it is appropriate to allow 22 questions that deal with evacuation, guite broadly 23 interpreted.

24 So that questions relating to emergency 25 centers where the evacuation activities might be

directed, or might be effected, would be permissible
within the broad scope of discovery, without stating at
this point whether there will be a genuine issue of fact
once we get to trial.

We also understand the byplay about potassium iodide, and that clearly is an admitted contention under the state of the record as defined by Ms. Hiatt and the answer by the Applicant.

9 I think first we ought to deal with these two 10 general areas, that is ingestion pathway and operating 11 centers, or emergency centers, and I would like you to 12 comment on that, either Mr. Wilt or Ms. Hiatt.

MR. WILT: Our feeling on ingestion was that there seems to be a relationship between the two semergency planning zones, the plume one and the ingestion one, and regulations in Appendix E do state that the emergency plan is to consider both the plume measure, as well as the ingestion.

19 There are certainly practical things involved, 20 we think, too, which may come out in some questions we 21 are trying to ask. At least, I think there is a byplay 22 between the two. There is an interrelationship between 23 the two.

24 CHAIRMAN BLOCH: If you can explain that 25 interrelationship, that would be helpful.

1 It is true that the Commission's regulations 2 require that there be provisions made for the ingestion 3 zone, but your contention doesn't seem to deal with 4 that.

5 The first question I was asking is whether 6 there were specific factual statements in the original 7 contention that was admitted, or other factual 8 statements that were admitted as contentions, that would 9 lead us to think that the ingestion pathway was part of 10 the contention -- not part of the rules of the 11 Commission, but part of the contention.

12 MR. WILT: I will try to do that. 13 CHAIRMAN BLOCH: The relevance of ingestion to 14 evacuation, then we may be able to admit it on that 15 ground. But we have to know how you are going to obtain 16 information on specific interrogatories that would be 17 helpful to evacuation, even though the questions deal 18 with ingestion.

MR. WILT: I think, at least what I have done, maybe wrongly, I may have been overbroad in my view. The broad problem really is, because I see an interrelationship between the working of an emergency plan, if one should have to actually work, there has to be some kind of notifications that have go to people in both zones. How do these correlate? How do these

1 things actually physically get done?

We have farmers in Lake. We have farmers in Ashtabula County. We don't have too many farmers in Cuyhoga County, but there are still a couple left. They have animals and livestock, and wheat and corn, and what-have-you, growing.

7 My concern is, and maybe I am not expressing 8 myself clearly, if that for this thing to actually work, 9 if it has to, what we would like to find out is how the 10 Applicant intends to actually physically make this thing 11 work.

12 In looking at it from that perspective, both 13 of them are very important and very relevant, if people 14 have to be evacuated, where are they going to go.

15 CHAIRMAN BLOCH: Mr. Wilt, I agree with you, 16 certainly, that both zones are important and relevant, 17 but not relevant to your contention, that is what we are 18 arguing.

MR. WILT: Let me see if I can find my copy of
the contention. The actual wording of the contention,
is that where the hang-up is? I mean, I am trying to
find out --

23 CHAIRMAN BLOCH: Yes, Mr. Wilt, the problem is 24 the wording of the contention, and what is in essence 25 the historical backdrop for that, which is what you

1 actually filed, and what we consolidated into that 2 wording. 3 MR. WILT: Okay, let me see -- I am trying to find the revised order. 4 5 CHAIRMAN BLOCH: Is it possible that while Mr. 6 Wilt is searching, that Ms. Hiatt could comment. 7 MR. WILT: Certainly. Go ahead, Ms. Hiatt. 8 9 MS. HIATT: The ingestion pathway, as I 10 understand it, is primarily the responsibility of the State Agencies. If the State Agencies also have 11 12 responsibility within plume exposure pathways as well --13 CHAIRMAN BLOCH: Ms. Hiatt, I am having difficulty hearing. I think it is the telephone 14 15 connection. If you could talk more slowly it might come across better. 16 17 MS. HIATT: All right. 18 The ingestion pathway is primarily the responsibility of the State Agencies, and these same 19 State Agencies also have responsibility within the 20 21 ten-mile plume exposure pathway, as well, but there is only a limited number of personnel in the State of Ohio 22 Agencies and a limited amount of funds, since the State 23 24 of Ohio is experiencing severe financial difficulties.

CHAIRMAN BLOCH: This is an interesting

25

1 argument. . . take it that there are some of your

2 interrogatories, or some of the Intervenors'

3 interrogatories that deal with the use of personnel for 4 ingestion pathway duties that might somehow make them 5 unavailable for evacuation duties?

6 MS. HIATT: I believe that might be the intent 7 of some of them. I don't have them in front of me. 8 There is an interface between the ingestion pathway and 9 the plume exposure pathway.

10 CHAIRMAN BLOCH: That is a narrow interface, 11 but it is an interesting possibility that would give you 12 a very limited ability to ask questions about 13 ingestion.

MS. HIATT: There is also the possibility that 14 should an accident become extremely severe because of 15 the meteorological conditions, that the EPA's protective 16 action guidelines would be exceeded outside of the plume 17 exposure rathway and actually in the ingestion pathway, 18 which means that areas which do not normally have to 19 formulate an emergency plan, such as the three countries 20 in the plume, would suddenly have to cope with 21 protective action, such as evacuation. 22

23 CHAIRMAN BLOCH: The possibility that 24 evacuation might have to extend beyond the original 25 emergency planning zone, I take it is clearly within the

scope of evacuation, providing that it is required by
 Commission regulations, and it may be. I think that is
 not the kind of issue we are intending when we talk
 about ingestion problems.

5 I think that also is well-taken, that if it 6 really is extension of evacuation beyond the evacuation 7 zone, there are some interrogatories that deal with that 8 narrow question, it seems to me that that falls within 9 the scope of our evacuation contention.

We will let the other parties comment in due time.

12 There is another narrow section you have13 attempted to carve out.

MS. HIATT: I am going to back to the fact that the State Agencies are responsible for both plume EPZ and ingestion EPZ actions. I don't see how you can arbitrarily separate them. We are talking about the adequacy, whether there was sufficient training, sufficient funding.

20 Obviously, if there are only so many people, 21 what are they going to be involved with? What is their 22 first priority. I think that might be a serious 23 concern.

24 CHAIRMAN BLOCH: If while Ms. Hiatt is 25 hesitating, if Mr. Wilt has a cogent argument he would

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

like to make. You may speak in any order you like here,
 providing that you try to be efficient about the
 presentation.

MR. WILT: I am looking for an interrogatory to find a specific example, to try to explain what it is that I am trying to say. So I will defer to Ms. Hiatt, if she has anything further to say.

8 CHAIRMAN BLOCH: What is the pleasure of the 9 other parties, whether they would like to make brief 10 comments while the Intervenors continue to study their 11 response.

12 Mr. Silberg?

25

13 MR. SILBERG: Yes, thank you.

First of all, what I think we are doing here, we are hearing some after the fact attempts to justify a series of interrogatories which we can argue go beyond the scope of the contention.

As to the question of whether there is a onflict in the State's responsibilities, I am aware of no such interrogatories that go to that point at all.

21 CHAIRMAN BLOCH: Would you agree that if there 22 are some, as you study them, that you would try to 23 answer those in light of the discussion that we are 24 having?

MR. SILBERG: If there were interrogatories

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

directed to the State's ability to carry its functions
 in the inhalation pathway EPZ.

3 CHAIRMAN BLOCH: Specifically, duplication of 4 duties for overlapping personnel, that kind of 5 guestion.

6 MR. SILBERG: I agree that if there were 7 questions that asked, are there any people who have to 8 be in the ingestion pathway EPZ at the same time that 9 they are in the inhalation pathway EPZ, that would be 10 legitimate.

11 However, what I am concerned with is that we 12 will get a whole series of interrogatories that attempt 13 to investigate all the State's responsibilities in the 14 ingestion pathway zone. The argument would then be, 15 well, we have to know everything that the State is to do 16 in the ingestion pathway zone, so that we can then compare it with what they are also doing in the plume 17 18 exposure.

19 CHAIRMAN BLOCH: I think we would intend to 20 limit that kind of discovery, again Intervenors may wish 21 to comment, to questions about individuals who have 22 responsibilities for evacuation, and finding out whether 23 they also have overlapping or possibly conflicting 24 responsibilities for ingestion, which seems like only a 25 weak possibility, given the fact that the ingestion

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 concern is usually subsequent.

MR. SILBERG: Yes.

2

3 The other point, if there is a possibility of evacuating beyond the EPZ, whether or not that would be 4 5 within the contention. It is a clear challenge to 6 Commission regulation. I don't think we need to face the question of whether it is relevant or not. The 7 8 Commission has set the zone that you are supposed to 9 look at for protective action such as evacuation, and that zone does not go beyond ten miles. 10

11 CHAIRMAN BLOCH: I think that that is correct 12 as far as you have gone, Mr. Silberg, but I believe that 13 there are portions of NUREG-0654 that suggest that while 14 you plan for evacuation in the emergency planning zone, 15 that there may be conditions that will arise that cause 16 you to be able to do other things to cause evacuation in 17 a wider zone.

18 MR. SILBERG: There is nothing in the 19 Commission's regulation, and 0654 is not a regulation, 20 that requires or even suggests that that is 21 permissible.

I think the Commission's orders and decisions, as well as the regulatory history of emergency planning regulation, would prohibit the Board from looking into sevacuation beyond the 10-mile zone.

1 CHAIRMAN BLOCH: We are referring, in the 2 first instance, to NUREG-0654, page 11, which is the 3 section on planning basis, which says: "On the other 4 hand, for the worst possible accidents, protective 5 action would need to be taken outside the planning 6 zone."

7 We would comment that in the statement of 8 consideration for emergency planning regulation, which 9 is Section 50.47, states that the regulation was 10 intended to make the provisions of 0654 codified into a 11 regulation.

MR. SILBERG: I would respectfully disagree.
13 First of all, 0654, as I recollect, is not mentioned at
14 all in 50.47. It is cited in Appendix E, but only --

15 CHAIRMAN BLOCH: It is mentioned in the16 statement of consideration to 50.47.

JUDGE SHON: Mr. Silberg, this is Judge Shon. Section 50.47(c)(2) cites also Appendix E, and has essentially the same wording, it says, "Generally, the plume exposure pathway EPZ for nuclear power plants shall consist of an area about ten miles radius." MR. SILBERG: Right.

JUDGE SHON: Then they go on to say, "The exact size and configuration of the EPZ surrounding the nuclear power reactor shall be determined in relation to

ALDERSON REPORTING COMPANY, INC,

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 local emergency response needs and capabilities, if they 2 are affected by such conditions demography, topography, 3 land characteristics, and so on," which suggests that 4 there may be adjustments to this 10 mile in either 5 direction. However, I am not sure that thet is enough 6 to serve as enough justification for interrogatories 7 regarding the adjusted zone.

8 CHAIRMAN BLOCH: The discussion we are having, 9 I take it, is only about whether there might be some 10 circumstances in which there would have to be something 11 thought about or able to be done about evacuating beyond 12 the EPZ.

13 It is my feeling that we may have to be 14 briefed on this because I ion't think it is a simple 15 issue legally. But my feeling is that the NUREG that pre-existed 50.47 contemplated emergency planning zones 16 with very similar language to the regulation itself, and 17 yet recognized that there could be circumstances where 18 19 some actions would need to be taken outside those zones. The language seems to be consistent with the 20 reality and the way that an accident might actually 21 develop. 22

23 MR. SILBERG: But all the decisions of the 24 Licensing Boards, of the Commission, and of the Appeal 25 Boards that I am aware of say that you look at

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 evacuation beyond the 10-mile EPZ. 2 CHAIRMAN BLOCH: Okay. 3 MR. SILBERG: I don't have it in front of me, I think perhaps a recent Commission decision on Indian 4 5 Point may address that. 6 CHAIRMAN BLOCH: We don't think it does. Mr. 7 Shon was on the Indian Point Board, and he is here with 8 us. 9 MR. LEWIS: Your Honor, this is Steve Lewis. 10 It seems like we are getting two matters involved here. One matter is 50.47 --11 CHAIRMAN BLOCH: Mr. Lewis, I am having 12 difficulty hearing you now. 13 14 MR. LEWIS: -- 50.47(c)(2) has the regulation 15 providing that there may be --16 CHAIRMAN BLOCH: Mr. Lewis, it is very 17 difficult to hear you. Please speak up. MR. LEWIS: I will try to speak up. 18 The issue in the regulation would pertain to 19 20 quite specific adjustments in the plume exposure pathway, and we certainly acknowledge that that is an 21 22 area for inquiry as they relate to evacuability of the path EPZ. That is the language I referred to. 23 The question of whether or not the 24 evacuability of the ingestion pathway might have to be 25

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

considered is a different question, and I am not certain
 that I find anything in the regulations that would
 suggest that that does have to be considered. But I
 think we have to keep that distinction in mind.

5 CHAIRMAN BLOCH: Mr. Lewis, what do you make 6 of the sentence on page 11 of 0654 that we were 7 referring to?

8 MR. LEWIS: Frankly, I don't have that in 9 front of me, Your Honor, so I really can't say.

CHAIRMAN BLOCH: Can you discuss what the 10 effect would be of the following sentence: "On the 11 other hand, for the worst possible accident, effective 12 actions would need to be taken outside the planning 13 zone." But it doesn't suggest the same kind of 14 extensive planning that you have to have booklets, and 15 you have to have training of personnel. It suggests 16 that you have to think about that possibility because it 17 might occur. 18

MR. LEWIS: I think, Your Honor, that there are a number of suggestions in the various NUREG documents on this subject that talk about the fact that the kind of emergency planning that the State and locality do for the exposure EPZ is expected to provide the framework for expansion of that effort as necessary.

CHAIRMAN BLOCH: That is the only point we are
 talking about.

MR. LEWIS: Yes, I understand, and there is an acknowledgement that in promulgating certaint requirements for procedures and for equipment, for notification, and those types of things for the plume exposure pathway EPZ, that the Commission recognized that this kind of capability could be used if necessary beyond the plume exposure pathway EPZ.

Nevertheless, the Commission did not impose
any emergency planning requirements in the nature of
demonstrations of evacuability within certain periods of
time.

14 CHAIRMAN BLOCH: That is true.

15 MR. LEWIS: This kind of thing beyond the16 plume exposure pathway EPZ.

17 It appears that the major way the Commission 18 envisions that site specific concern could be reflected 19 would be in defining for a particular site what the 20 plume exposure pathway EPZ would be, which could be 21 expanded some to accommodate particular topographical, 22 or population distribution concerns.

I think that it was in that way that the Commission believed that the set of requirements that it has imposed for plume exposure pathway EPZ could then be

applied, perhaps, to a somewhat larger and somewhat
 differently configured plume exposure pathway EPZ. I
 think that is the major way that they allowed sort of a
 safety valve for particular site considerations.

5 CHAIRMAN BLOCH: Thank you, Mr. Lewis. 6 MR. SILBERG: Mr. Chairman, can I add another 7 thought?

8 CHAIRMAN BLOCH: I was about to return the 9 floor to you.

I doubt whether there are any interrogatories
that fall within the scope of this hypothetical
situation anyway.

13 MR. SILBERG: I am not sure that there are, 14 but getting back to whether or not it is a challenge to 15 the regulation, I have the paragraph on page 11 of 16 NUREG-0654 in front of me, and what it says, let me read 17 the whole paragraph for the benefit of Staff and the 18 Intervenors who don't have it in front of them.

19 It says: "The choice of the size of the 20 emergency planning zone represents a judgment, and the 21 extent of detailed planning must be performed to assure 22 an adequate response base. In a particular emergency, 23 protective might well be restricted to a small part of 24 the planning zone. On the other hand, for the worst 25 possible accident, protective actions would need to be

1 taken outside the planning zone."

What that says is that the the FEMA and NRC Staffs made a judgment as to what they thought the appropriate zone was for which evacuation had to be considered. They said that it is not necessarily the smallest, and it is not necessarily the biggest. We picked something which in our judgment is the right size to use.

9 The Commission's regulations adopted the 10 concept of the emergency planning zone. In other words, 11 when the Commission defined the 10-mile zone, they said, 12 not the biggest, but not the smallest either, but that 13 is the zone that you ought to look at.

14 Any attempt to say, well, there might be circumstances where you need to evacuate beyond 10 15 miles, would be going beyond what the regulation 16 require, not that it may never be necessary. But that 17 18 the Commission in its judgments made a determination that that is what we ought to be looking at, not 19 necessarily the worst possible, but then again more 20 serious than many of the accidents that are much more 21 likely to occur. 22

CHAIRMAN BLOCH: We understand the position.
The Board thinks that there might possibly a situation,
not for intensive planning, but for the possibility that

your alert might go beyond that and you might ask for
 evacuation. There might be some minimal thought about
 how we go further, but not extensive planning.

4 MR. SILBERG: There is nothing in the 5 regulation which suggest that. It says in 50.47(b)(5), 6 where they talk about procedures for notification, 7 "within the plume exposure pathway emergency planning 8 zone."

9 CHAIRMAN BLOCH: We are not going to rule on 10 this unless there is an interrogatory which raises this 11 question. Is there at least one interrogatory that 12 raises this question?

MS. HIATT: Yes, there is. This was in the
second set of interrogatories to Applicant.

MR. SILBERG: What is the date on that, 16 Susan?

MS. HIATT: The response is dated August 11,
18 from Applicant to us. The interrogatories themselves
19 are dated April 30th.

20 MR. SILBERG: I have them. Is it one 21 interrogatory particularly?

MS. HIATT: Yes, interrogatory 64, "In the Applicant's would there ever be a need to order protective action in the area outside the plume exposure pathway EPZ."

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 CHAIRMAN BLOCH: What is the number? MS. HIATT: Interrogatory 64. 2 3 MR. SILBERG: On page 13 of that filing. CHAIRMAN BLOCH: I have the wrong filing. I 4 5 have the one dated April 29 from OCRE. Is it a 6 Sunflower Alliance filing? MR. WILT: Sunflower Alliance dated April 7 8 30th. MS. HIATT: I believe that certain portion of 9 interrogatory 62 would fall into that category as well. 10 CHAIRMAN BLOCH: while two members of the 11 12 Board have left to obtain, why don't we take a two minute recess. 13 (A short recess was taken.) 14 CHAIRMAN BLOCH: Ms. Hiatt, 63(c) in 15 16 particular that is at issue, are (b) and (e) also at 17 issue? MS. HIATT: Yes, I would think that (c), (d), 18 19 and (e). CHAIRMAN BLOCH: Has Applicant already 20 answered 63(a) and (b)? 21 MR. SILBERG: Yes. 22 CHAIRMAN BLOCH: So (c), (d) and (e) are at 23 24 issue. MR. SILBERG: We answered them, but we 25

685

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 objected to those portions of the questions which deal with areas outside the plume exposure EP2. These 2 answers were just filed on the 11th of August. 3 CHAIRMAN BLOCH: You objected to (c), (d) and 4 5 (e), and you did not answer. 6 MR. SILBERG: We answered 63 in its entirety. 7 We did not separately answer (a), (b),(c), (d) and (e). 8 CHAIRMAN BLOCH: So there really is no issue because there was no objection to overrule. 9 MR. SILBERG: No, we did object to a portion 10 11 of it, that portion of the question which related to areas outside the 10-mile EPZ. 12 13 CHAIRMAN BLOCH: Your answer does not cover those? 14 MR. SILBERG: That is right. We object to 15 that portion of the interrogatory. We answered the 16 question for the area within the EPZ, but we object to 17 the other portions of it. 18 Similarly for 64, we object to it on the 19 ground that it is concerned with areas outside the plume 20 exposure EPZ, and therefore is irrelevant to the 21 22 contention. CHAIRMAN BLOCH: Which one? 23 MR. SILBERG: 64. 24 CHAIRMAN BLOCH: The Board is not prepared to 25

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

rule on this issue at this time. We are afraid that the
 issue is sufficiently complex that we would require
 legal briefs on this issue.

Would the parties be prepared to file written briefs within five days. There is no need for response because the issues are well ventilated. So there is a filing deadline of five days from today, unless there is an objection made right now by one of the parties.

9 MR. WILT: I am going on vacation for a week,
10 I don't know whether that is long enough.

11 MR. SILBERG: I will also be out of town. I 12 also believe that since the burden of proof on the 13 motion to compel rests with the Intervenors, that they 14 should go first, and the Staff and ourselves should be 15 able to respond.

16 CHAIRMAN BLOCH: How soon can you file. Mr.
17 Wilt, when do you come back from vacation?

18 MR. WILT: I will be back on the 22nd, Your
19 Honor. I could have something filed by the 29th.
20 CHAIRMAN BLOCH: Does Applicant have any
21 objection to that time schedule?

22 MR. SILBERG: No, sir.

25

23 MR. LEWIS: That is for simultaneous24 pleadings, Your Honor?

CHAIRMAN BLOCH: No. The Applicant has

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 requested that it have, I would suggest, only five 2 additional days, if that is acceptable, five working days. 3 MR. SILBERG: From our receipt, yes. But if 4 it is five days from the date that it is mailed, we 5 won't see it before we have to file. 6 CHAIRMAN BLOCH: Why don't we make it eight 7 days from mailing, would that be acceptable? 8 9 MR. LEWIS: Yes. MR. SILBERG: We will let you know if it 10 doesn't come in. 11 12 CHAIPMAN BLOCH: Okay. MR. SILBERG: The 29th, by the way, is a 13 Sunday. 14 MR. WILT: Why don't we make it the 30th, 15 then. 16 17 CHAIRMAN BLOCH: All right, the 30th will be the date. 18 Is there any objection from either Intervenor 19 about the Applicant filing subsequently? 20 MR. WILT: No, sir. 21 CHAIRMAN BLOCH: There being none, then that 22 schedule is adopted for resolving those two 23 interrogatories. 24 Now, Mr. Wilt, I would like you to address, in 25

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

addition to the issues which the Board has just had the
 parties discuss, whether there are other kinds of
 interrogatories, for which you are entitled to a
 response, that you have not gotten a response to.

5 I would like you to show us one category of 6 interrogatories at a time, so that we can discuss each 7 one separately, each issue separately.

MR. WILT: Sue.

8

22

9 MS. HIATT: There is a category of 10 interrogatories, guite a few of interrogatories dealing 11 with interface of Applicant's on-site emergency planning 12 or activities during an accident and off-site emergency 13 response. Applicant has objected to anything dealing 14 with on-site planning where there isn't clearly any 15 ground to do so.

16 CHAIRMAN BLOCH: You agree that the Applicant 17 should be able to limit questions about what happens on 18 site to their relationship to the off-site activities? 19 That is, the activities which are strictly on-site, and 20 are not directly or indirectly related to the off-site 21 activities are beyond the scope of the contention.

MS. HIATT: Yes.

23 MR. SILBERG: I would note, Mr. Chairman, that 24 there are a number of interrogatories that fall in 25 precisely that category. For instance, the Intervenors

have asked for information on agreements between the
 Applicant and off-site agencies to respond to problems
 on the site.

They have asked for lots of information about on-site personnel, qualifications, who is going to be on duty, for how many hours, and the like.

7 CHAIRMAN BLOCH: The second category is what? 8 The first category is off-site personnel responding to 9 the site. What was the second category that you 10 mentioned?

MR. SILBERG: The qualifications of on-sitepersonnel.

13 CHAIRMAN BLOCH: That is all on-site 14 personnel?

15 MR. SILBERG: Yes.

16 CHAIRMAN BLOCH: Do you think that there is 17 some way of restricting that to the personnel who would 18 communicate with outside people?

MR. SILBERG: I venture to say that anybody
 can communicate with off-site people.

21 CHAIRMAN BLOCH: There are responsibilities 22 assigned to particular individuals to communicate about 23 what is happening inside the plant?

24 MR. SILBERG: I am not sure that I understand 25 the relevancy of that to evacuation.

1 CHAIRMAN BLOCH: Doesn't it help in assisting 2 -- Is that the process by which the Applicant decides 3 what kinds of information to give to the public, and 4 whether or not to decide to order an evacuation?

5 MR. SILBERG: The Applicant (a) does not order 6 an evacuation, and (b) doesn't give information to the 7 public, (c) you can also argue that the instruments in 8 the control room are relevant to on-site evacuation 9 because that gives information to the operators, and 10 then it gives information to the emergency planners, and 11 then to the off-site emergency planners who then decide 12 what kind of protective action to order.

13 CHAIRMAN BLOCH: We are convinced that the14 controls don't have to be part of it.

MR. SILBERG: The same logic then applies tothe people who are reading the controls.

17 CHAIRMAN BLOCH: What about the people who 18 directly communicate with the State Agencies about what 19 is happening?

20 MR. SILBERG: I don't see that that relates at 21 all to the workability of evacuation.

CHAIRMAN BLOCH: Doesn't the accuracy of the information available to the State Agency depend on how well the people within the plant communicate that information to the outside agency?

MR. SILBERG: It also depends on the accuracy of the instrumentation in the control room, but it has nothing to do with whether or not you can evacuate the ten-mile EPZ, and that is the issue that has been admitted.

JUDGE SHON: Mr. Silberg, it might well have r something to do with whether you can evacuate the EPZ in a timely manner, because the people are all working double-shift --

MR. SILBERG: I am having trouble hearing you,
Judge Shon.

JUDGE SHON: I was saying that the people working the shift, they are all working double shift, they are bleary eyed, and can't think straight, and that sort of thing, might have a good deal to do with whether they would get the information out so that evacuation could be made in a timely manner.

18 MR. SILBERG: You could make the same argument 19 for the accuracy of the instrumentation. I admit that 20 it is a line-drawing problem. The issue is one of the 21 workability of evacuation, and there are no Commission 22 requirements for how fast one must evacuate.

In fact, NUREG-0654 says that the only purpose for determining the time limits of evacuation is to provide input on whether or not there should be an

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

evacuation, or whether other protective actions could be
 taken. It seems to me that those types of questions go
 beyond the scope of the workability of emergency
 evacuation plans.

5 CHAIRMAN BLOCH: The method of collecting 6 information from within the plant and transmitting it to 7 the evacuation agencies is sufficiently removed from 8 evacuation, you think that discovery is not allowed. We 9 are not arguing about whether it is going to go up to 10 hearing.

Do you think that inquiring into the process by which the information is transmitted is to remore from the evacuation contention to allow discovery?

MR. SILBERG: I have tried to draw the line with communication from the plant off-site, and I admit that it is grey line, and I could have drawn it much further off-site than I did. I was trying to be fair both to my client and to the process by drawing it at the site boundary.

20 CHAIRMAN BLOCH: You interpret that nothing 21 inside the site boundary would be relevant.

22 MR. SILBERG: That is right. I am willing, 23 and we have provided information on communication from 24 the site to off-site, and anything that we know about 25 that is going on off-site that deals with evacuation. I

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

think, once you get inside the site, you are
sufficiently remote from the workability of the
evacuation plan that it is just not relevant.

I don't see how that information would be used in a contention that is going to be kept to its boundary. I could construct all sorts of questions that would involve everything from the nuclear physics of the core to the geology and seismology of the site, which could also be as relevant to evacuation as the kinds of in-plant questions that the Intervenor argue.

Sure they are going to go to the likelihood 11 and severity of an accident, and how that information 12 might be communicated off-site, but if you want to draw 13 the line that way, then there are no bounds to the 14 15 contention, or the relevancy of the information that would be sought by discovery, and we will be at this 16 forever. I don't think that is the intention of the 17 Board, and I don't think it was the intent. 18

19 CHAIRMAN BLOCH: What about the bound of just 20 saying that they could inquire into how the people who 21 are assigned the responsibility of talking to the 22 outside evacuation authorities get the information that 23 they are going to communicate?

24 MR. SILBERG: Then you are talking about what 25 kind of instruments do they have.

ALDERSON REPORTING COMPANY, INC.

CHAIRMAN BLOCH: No.

1

2 MR. SILBERG: What kind of sensors are there 3 in the reactor to develop that information.

4 CHAIRMAN BLOCH: What about limiting it to 5 human communication, which people talk to them, how they 6 go about verifying that they have accurate information 7 for the people who are responsible within the plant?

8 MR. SILBERG: I think if you go back to the 9 original contention, I think the Board started to do 10 that before, if you look at what Sunflower Alliance 11 filed, you will see that we are already well beyond the 12 founds of the original emergency evacuation plan 13 contention.

I will admit that Mr. Kinney had raised 14 15 another position. However, the Commission held in the Comanche Peak decision of last December that when a 16 17 party like that drops out, as Mr. Kinney has, his contentions go away, too, unless the Board decided to 18 make them sue sponte issues in which event the Board has 19 certain obligations to the Commission, and this hasn't 20 happened in this case. 21

CHAIRMAN BLOCH: Mr. Silberg, I don't think that is my interpretation of Comanche Peak. As I cecall Comanche Peak, not only did the Intervenor, who had those contentions, drop out, but no other Intervenor

1 was willing to take up those contentions. We admitted 2 contentions into this proceeding generally, and there 3 are lead Intervenors on them, but they are not the 4 property of an individual Intervenor as we have 5 interpreted the admission of contentions. We have 6 Intervenors actively pursuing those issues, but they are 7 not sue sponte, but they are part of the proceeding.

8 MR. SILBERG: But we don't have Intervenors 9 pursuing the Radford contention, for instance, no one 10 stepped up to bat on that one.

11 CHAIRMAN BLOCH: No. There is no discovery on 12 it, and there is no genuine issue, then there is no one 13 to try it. But to the extent that they are requesting 14 discovery, and it is related to the Kinney contention, 15 those are still live issues.

16 MR. SILBERG: You are saying that anything17 that was ever mentioned by Mr. Kinney is a live issue?

18 CHAIRMAN BLOCH: To the extent that it was 19 incorporated in this proceeding by our order admitting 20 contentions, and to the extent that there are now 21 Intervenors actively pursuing those issues.

MR. SILBERG: I haven't seen any Intervenorspursuing that particular issue.

24 CHAIRMAN BLOCH: Then it will probably drop 25 out.

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

MR. SILBERG: However, I suspect that now they
 will quickly file interrogatories on it.

3 CHAIRMAN BLOCH: It wasn't our argument that4 brought it to their attention.

5 MR. SILBERG: I think the parties are entitled 6 to know what the contentions are. I think if the ground 7 rules are going to change at this late date, at least I 8 think we have been prejudiced by that. Be that as it 9 may --

10 CHAIRMAN BLOCH: They have not changed. If 11 you just read our order, we are not changing them at 12 this point.

MR. SILBERG: Be that as it may, I think the line that I think is the fair line to draw is the off-site/on-site line. We can draw any line you want, and you can construct arguments for relevancy that point way off-site and way on-site.

18 It seems to me that if you are focusing on 19 evacuation plans, that is where the line ought to be 20 drawn.

21 CHAIRMAN BLOCH: Ms. Hiatt.

MS. HIATT: Yes, I would object to -CHAIRMAN BLOCH: We can't hear you, Ms.
Hiatt. Could you speak up please.
MS. HIATT: I would object to some of the

ALDERSON REPORTING COMPANY, INC.

statements Mr. Silberg made. Number one, that the
 Intervenors have guestioned the gualifications of all
 plant personnel.

4 MR. SILBERG: I didn't say all plant
5 personnel.

6 MS. HIATT: I would say again that that is not 7 true. We questioned the qualifications of the shift 8 supervisors, the duty officers, persons who have been 9 identified as far as having responsibilities in an 10 emergency off-site.

It is true that we did have some
interrogatories dealing with response to off-site
personnel, such as firefighters, to on-site
emergencies.

We believe that might be relevant being that it might be possible that these persons would also be needed in an off-site capability for evacuation, also be called on-site. There are only so many firefighters within the 10-miles EPZ.

Furthermore, I believe that certain on-site responsibilities and instrumentations are definitely celevant to emergency planning. The first step in the whole emergency planning process is the detection of the accident and the declaration of one of the four emergency action levels by the Licensee. If the

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 Licensee does not have certain proper training to do 2 that, it cannot indicate the recommendations and 3 information to off-site agencies, the emergency plan just falls off. 4 5 In fact, I have seen Lake County's evacuation 6 plan, and there is a full chart concerning off-site 7 actions and these actions are directly predicated upon 8 which of the four emergency action levels has been 9 declared by the Licensee. 10 I really don't see how you can just draw a 11 line at the site boundary, because on-site activities do 12 have relevance. 13 CHAIRMAN BLOCH: Mr. Wilt. 14 MR. WILT: Yes, Your Honor. I think the 15 contention, number one, is whether or not an emergency plan -- I have the old one, which has emergency plan. I 16 think that has been changed to evacuation plan. Is that 17 18 correct? 19 CHAIRMAN BLOCH: I believe that is correct. MR. WILT: Thank you, Your Honor. 20 21 It says that Applicant's evacuation plan does in fact provide reasonable assurance in the event of an 22 emergency to the public health and safety. I think that 23 is pretty broad, and I think drawing a line at the site 24 boundary, particularly since it is the Applicant's 25

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 responsibility to --

4

5

MR. SILBERG: I am sorry, but I am having
3 trouble hearing you, Dan.

CHAIRMAN BLOCH: The Board is, too.

MR. WILT: I will speak up.

6 I think, since the Applicant is responsible 7 for initiating all of the emergency activity which will 8 lead to evacuation, or possibly lead to any kind of 9 activity beyond that, which could include evacuation, I 10 think we are entitled to ask the kinds of limited 11 questions that I think we have asked.

I don't think we have gone into anything more than, as Ms Hiatt pointed out, the kinds of questions dealing with the individual personnel, Applicant's employees that are responsible for making the decisions that initiate the various actions depending on the nature and scope of the accident which could well lead to evacuation.

19 If the issue is, in fact, to provide 20 reasonable assurance that these measures can and will be 21 taken, one of those measures that can and will be taken 22 has to include the initiating activities on the site 23 itself.

24 CHAIRMAN BLOCH: Thank you, Mr. Wilt.
25 I will point out for everyone the general.

ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345 1 guidance that when we get to deciding these contentions, we will of course decide them within the legal framework 2 3 established by the Commission's regulations, and the applicable NUREGS to the extent that they are important 4 5 here. The parties should not be misled by the wording 6 of contentions to think that everything within the wording of a contention is necessarily also within a 7 8 regulation.

9 Likewise, the Board will need the parties' 10 assistance at the time of the filing of findings, 11 knowing how to apply the specific regulatory materials 12 to this case.

13 Would the Staff like to comment on this14 particular issue at this time?

15 MR. LEWIS: Yes, Your Honor.

We wrote indicating that we would not respond specifically to the questions on the motion to compel with respect to the Applicant.

We, however, face very similar circumstances with respect to the Sunflower Alliance's second set of interrogatories filed against that. We have provided a partial response on the 2nd of August, and one of the areas that we still owe further responses is the area of the emergency planning interrogatories filed against us.

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

At the risk of adding more issues onto the Board, I would say, as we frame our answers to some of these interrogatories, we are also troubled in certain other respects by the breadth of the interrogatories. Some of them raise the same issues that Mr. Silberg discussed with you.

For example, there is an interrogatory filed 7 against the Staff, Interrogatory 33, which asks us to 8 demonstrate and discuss how the emergency response 9 facilities meet each and every criterion of NUREG-0814, 10 11 and to the extent that we are dealing with on-site 12 facilities, there is no demarcation in that 13 interrogatory of the respect in which the functioning of the emergency response facilities relate or do not 14 15 relate to off-site evacuability.

16 CHAIRMAN BLOCH: How would it serve the 17 staff's purpose if the limitation was to respond with 18 respect to the qualifications of those individual 19 directly responsible for communicating with outside 20 agencies, and the methods that they would use for 21 obtaining and verifying information that they will 22 communicate.

MR. LEWIS: I think the thrust of that
particular contention is not so important to the Staff,
but what might be valuable to the Staff as guidance is

ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

the idea that we can approach this interrogatory with the view to answering it as on-site capability relates to the Applicant's responsibilities in interfacing, or whatever the responsibilities are with respect to off-site notification, provision of information, whatever other responsibilities it has to assist in renabling the officials to take the appropriate protective actions.

9 CHAIRMAN BLOCH: Mr. Lewis, we note that in 10 the past, we directed the parties to discuss objections 11 they have, and I have noticed that the Staff and 12 Sunflower Alliance seem to have been somewhat 13 cooperative in resolving those things.

We have stated that we are inclined to grant the general guidance that you are suggesting, and that may help to provide a framework for constructively resolving that issue with Sunflower Alliance.

18 MR. LEWIS: Thank you.

There are, however, I think, some others that may be a little more difficult to resolve with Sunflower Alliance. Let me just outline some other categories of information that is sought by Sunflower Alliance from the Staff and get you to focus on them.

24 There is an interrogatory 34 which asks us for 25 some very detailed information regarding various

703

ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 engineering safeguards which may reduce the release of 2 radio-iodine.

3 CHAIRMAN BLOCH: I have a feeling that we are 4 going too far because now we are discussing a motion to 5 compel with respect to questions you haven't filed yet.

6 MR. LEWIS: That is true, Your Honor, and I 7 hesitated to bring it up. We have not filed an 8 objection, that is true.

9 CHAIRMAN BLOCH: We are hopeful that the 10 discussion we are having will help to resolve any 11 problems you have, but I think we prefer to defer 12 considering specific problems until after they are 13 raised and specifically before us.

MR. LEWIS: Fine. In light of the kind of 14 confrontation that has taken place today, we will 15 certainly have discussions with Mr. Wilt to see if we 16 might not be able to reach some more narrow 17 understanding of some of these interrogatories. If not, 18 we will proceed to file the remaining answers and 19 whatever objections remain in our mind. 20 MR. SILBERG: Mr. Chairman. 21 CHAIRMAN BLOCH: Mr. Silberg. 22

MR. SILBERG: Perhaps if I could focus on some
 interrogatories to which there are objections pending.
 CHAIRMAN BLOCH: Does this relate,

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 incidentally, to this particular question of the 2 relationship between on-site and off-site?

MR. SILBERG: Yes, very definitely.
Interrogatory 42, this goes back to the
Sunflower Alliance interrogatories of December 2nd,
1981, which we objected to on February 5, 1982, asks for
what type of protection systems from radiation exposure
is available for entering and leaving the unit's control
room.

10 CHAIRMAN BLOCH: Under the guidance that we 11 have been suggesting, which deals with communication 12 responsibility, can you tell us how that would relate to 13 what we have been saying. How would you like it to 14 relate?

15 MR. SILBERG: I don't see that it relates to 16 what you are saying, and it certainly doesn't relate to 17 emergency evacuation of off-site.

18 CHAIRMAN BLOCH: Could these problems impede 19 the collection of information which might be needed by 20 the off-site personnel?

21 MR. SILBERG: Anything in the world could 22 impede the collection of information. If we have an 23 earthquake on site bigger than the SSE, that would 24 undoubtedly impede the collection of information. 25 If your instrumentation in the control room

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 doesn't operate as well as you would like it to operate,
2 or as the technical specifications require, that will
3 impede the collection and verification of information
4 that may be used for evacuation.

5 If your fuel doesn't perform as well as it 6 might, and it causes more frequent accidents, that will 7 impede, and I could go on and on.

8 CHAIRMAN BLOCH: We could interpret just to 9 ask you to respond about how you plan to communicate 10 with outside agencies when there are difficulties 11 remaining within the control room. I assume that you 12 have plans for doing that.

MR. SILBERG: You have lots of plans. First of all, the control room is sealed. Second of all, there is a secondary shutdown pannel. Third of all, there is a tech support center. Fourth of all, there is remergency operations facility. What does that have to a do with evacuation?

19 If you want to get into that level of detail, 20 and that many steps removed, let me ask you to look at 21 interrogatory 41.

CHAIRMAN BLOCH: I think, Mr. Silberg, I am inclined to agree that it goes a bit too far. We were talking about methods of obtaining information, and not ways of protecting the personnel within the control

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 room.

1

2	We will let the Intervenor comment on that,
3	but I would draw the line at that point. These are
4	necessarily going to be somewhat arbitrary lines, and I
5	think you pointed out that we need to draw some.
6	MR. SILBERG: I agree. But if you are talking
7	about methods of obtaining in-plant information, again
8	you are not drawing very much of a line.
9	CHAIRMAN BLOCH: Only by the individuals who
10	are going to be in direct communication. Ms. Hiatt
11	points out that the two individuals they have asked
12	about, the shift supervisor and I forget the description
13	of the other, both may have been called on to
14	communicate directly off-site, and we are only talking
15	about how they will directly obtain the information and
16	verify it within the plant.
17	MR. SILBERG: Does that mean that we have to
8	talk about all the instruments that they are going to
19	get information off of, what these instruments are, how
20	they work, and what they read from, and how the systems
21	that they monitor operate?
22	CHAIRMAN BLOCH: No. I would think that it
23	would be enough to say that they would be using in-plant

24 instrumentation, to the extent that this is what they 25 are going to do. No, I don't think you should have to

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 go into the complete control room in order to answer
2 interrogatories in this area.

MR. SILBERG: I am assuming, then, that interrogatory 41, which says, "Describe the layout of the emergency warning devices within the control room. What access is there to multiple recorders in the control room, if the control room becomes inoperable," etc., that that is going too far in your view.

9 CHAIRMAN BLOCH: I think that that is too much 10 detail on specific instrumentation within the plant. If 11 there are problems with instrumentation within the 12 plant, it would be more appropriate to have a contention 13 on that issue.

We will assume, for the purpose of this issue, that the instrumentation in the plant is sufficient to inform the people within the plant of the condition of the plant. Therefore, we are only talking about who we talk to, and how you are confident that what you gave off-site is true.

20 MR. SILBERG: That latter point gets you right 21 back to the validity of the instrumentation, and how 22 your plant is operating.

23 CHAIRMAN BLOCH: If you are saying that these 24 people always take their information directly from the 25 instrument panel, that is going to be your answer. From

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 the interpretation that we have just given, that would 2 be sufficient. If you are going to rely on other individuals, you might want to comment about the kinds 3 4 of information they get from them. 5 MS. HIATT: If I might comment. 6 CHAIRMAN BLOCH: Ms. Hiatt, but please speak 7 into the phone. MS. HIATT: About the issue raised by the 8 9 Staff a short while ago about radio iodine --CHAIRMAN BLOCH: I said that this was an issue 10 11 that we wouldn't discuss. 12 MS. HIATT: Yes, but I ask permission to 13 please make a brief comment on that. CHAIRMAN BLOCH: I would rather you did not 14 make a brief comment on that one. We have enough before 15 16 us. Mr Silberg? 17 MR. SILBERG: I have finished. 18 CHAIRMAN BLOCH: Do you have anything further 19 on this point, Ms. Hiatt or Mr. Wilt? 20 MR. WILT: No. 21 CHAIRMAN BLOCH: Let's take a very brief 22 23 recess for discussion, and then the Board will rule. MR. SILBERG: There is one thing. Let me ask 24 25 the guestion, is the Broad planning to put out a written

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 order.

•

2	MR. WILT: I was going to ask that, too, it
3	would be very helpful to me. I would also like to ask a
4	question as to what it is that I am supposed to file on
5	the 30th.
6	CHAIRMAN BLOCH: That is a legal brief on the
7	question of whether any provision need be made by the
8	Applicant beyond the EPZ for possible evacuation.
9	MR. WILT: If any provision
10	CHAIRMAN BLOCH: need be made by the
11	Applicant, or by the plan, rather.
12	MR. WILT: by the plant.
13	CHAIRMAN BLOCH: By the plan, the emergency
14	evacuation plan for the possibility that the evacuation
15	might need to extend in a severe instance beyond the
16	emergency planning zone.
17	MR. WILT: All right. I don't think I have
18	gotten everything down on that one.
19	CHAIRMAN BLOCH: There will be a transcript.
20	MR. WILT: Any provision that may be made by
21	the plan for the possibility of evacuation beyond the
22	10-mile EPZ.
23	CHAIRMAN BLOCH: That is correct.
24	Mr. Silberg.
25	MR. SILBERG: Yes.

ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 CHAIRMAN BLOCH: You asked whether we plan to 2 issue a written order, I would like your comment on 3 whether it might be possible for us to clarify our 4 position, and then try for a period of negotiation 5 between the parties, and only decide in a written order 6 what is necessary.

7 MR. SILBERG: I think it would probably be 8 more expeditious, considering that Dan and I are both 9 going to be out of the office next week, -- in fact I 10 will probably be out for the next three weeks, not all 11 on vacation, and we obviously have to go on -- for the 12 Board to put out an order ruling interrogatory by 13 interrogatory on the acceptance.

I think that would be much more expeditious and it would probably help the parties a lot more by precisely defining what the ground rules are, than trying to negotiate.

Normally, I think if everyone were around, Sue, Dan, Steve and myself could get on a conference call, and we could probably do it, although it might take an afternoon, but it sounds like we don't have that afternoon to do it, at least not for the next couple of weeks.

24 CHAIRMAN BLOCH: May I ask, Mr. Wilt, are the 25 interrogatories that we are going to have to rule on all

ALDERSON REPORTING COMPANY, INC.

1 listed in your motion to compel?

4

2 MR. WILT: Yes, sir, and we have responded to 3 each one individually.

MR. LEWIS: That is correct.

5 CHAIRMAN BLOCH: Mr. Lewis, would you also 6 prefer that we rule interrogatory by interrogatory?

7 MR. LEWIS: Yes, sir, because one of the 8 things that I am having difficulty with is trying to 9 figure out in my own mind what is permissible in terms 10 of relevancy and what is not.

11 CHAIRMAN BLOCH: We will have to rule 12 interrogatory by interrogatory, but there is no reason 13 for us to issue a decision on that at this point.

14 MR. SILBERG: I apologize for putting the 15 Board to that task, but I really don't see an easy way 16 to avoid it.

17 CHAIRMAN BLOCH: We want to expedite this 18 proceeding, we will do what is necessary for that 19 purpose.

20 Mr. Wilt or Ms. Hiatt, are there any other 21 issues that must be discussed to help the Board to rule 22 properly on the motion?

23 MS. HIATT: Are you referring to the motion to 24 compel discovery?

25 CHAIRMAN BLOCH: Yes.

ALDERSON REPORTING COMPANY, INC.

1 MR. SILBERG: Could you speak a little louder, 2 or get closer to the phone? 3 MS. HIATT: This is the motion to compel discovery on the first set of interrogatories, not on 4 5 any subsequent set. 6 CHAIRMAN BLOCH: I think that is the only 7 motion pending. MR. LEWIS: That is correct. 8 9 MR. SILBERG: There are other contentions on which we objected to interrogatories. I would be happy 10 1) to talk about those as well. 12 CHAIRMAN BLOCH: Let's first see if Mr. Wilt wants to talk about any of the other evacuation ones. 13 MR. WILT: No, sir. 14 CHAIRMAN BLOCH: Ms. Hiatt, the same 15 question. 16 MS. HIATT: I don't think so. 17 CHAIRMAN BLOCH: Mr. Silberg, you are up. 18 MR. SILBERG: We objected to a number of the 19 interrogatories dealing with the standby liquid control 20 system contention. 21 The Intervenors filed a motion to compel with 22 23 respect to those some of those objections, and I think a 24 brief discussion of the scope of that contention might 25 be worthwhile.

1 CHAIRMAN BLOCH: Would it be preferable for 2 the Intervenors to speak first, since they have the 3 burden?

4 MR. SILBERG: I would think that that would be 5 appropriate.

6 CHAIRMAN BLOCH: Mr. Wilt or Ms. Hiatt. 7 MS. HIATT: I think the main issue about the 8 objection to the interrogatories at issue is whether the 9 risks of the unmitigated ATWS event are relevant to the 10 issue. I would say that they would have to be.

Since the whole question is, is it or is it not valuable to have an automated SLCS, clearly to make that kind of decision you have to know what you are getting to respond to that.

In other words, it is like a cost/benefit or value impact analysis, you have to look at consequences. The definition of risk and probable consequences of this event, you have to have both to see whether or not the installation of the automatic SLCS is desirable, to see whether the consequences are avoided by this installation.

I notice the Applicant objects to or tries to
skewe the interrogatories to relate to consequences of
ATWS.

25

CHAIRMAN BLOCH: Ms. Hiatt, some of us are

ALDERSON REPORTING COMPANY, INC.

having trouble hearing you. Let me ask you once again
 to try to be a little louder.

MS. HIATT: All right, I will just repeat what4 I have said.

5 Applicant object to the interrogatories 6 dealing with the consequences of ATWS, and it is my 7 opinion that you have to consider the consequences of 8 ATWS in order to determine whether or not it is 9 desirable to install an automatic SLCS as opposed to a 10 manual SLCS.

11 CHAIRMAN BLOCH: Specifically, Ms. Hiatt, is 12 it consequences that the interrogatories go to, or 13 initiating sequences?

14 MS. HIATT: We are talking about the 15 consequences of ATWS. I believe the interrogatories in 16 question, issue six talks about interrogatory 56 in the 17 first set. There is an objection to interrogatory 63, 18 and 64, and 67.

19 CHAIRMAN BLOCH: Interrogatories 56, 63, 64, 20 and 67?

21 MR. WILT: Also 68, 71, and 72.

25

22 MS. HIATT: On 72, I think that may have been 23 a typographical error. The words "borm pool" should be 24 boron.

CHAIRMAN BLOCH: "Boron" in what number?

ALDERSON REPORTING COMPANY, INC.

1 MS. HIATT: In interrogatory 72 there is a 2 typographical error that may have caused the objection. 3 There is a word in there that says "borm" that should be boron. 4 CHAIRMAN BLOCH: Okay. 5 6 Have Intervenors concluded their argument on this issue? 7 8 MR. WILT: Yes. MS. HIATT: Yes. 9 CHAIRMAN BLOCH: Mr. Silberg? 10 11 MR. SILBERG: Basically, what we have here, I think is an attempt to reopen the scope of the 12 13 contention. 14 As I recall, the contention originally offered by the Intervenors was a general attack on ATWS. What 15 the Board finally admitted, based on the questions 16 addressed to Applicant by Judge Shon, was a question 17 18 limited to whether the standby liquid control system should be manually or automatically initiated. 19 What we have here is a series of questions 20 which really go to whether or not we ought to have, for 21 any protection against ATWS, and what kind of event 22 caused ATWS, how various things relate to ATWS. We have 23 very little that goes to whether the initiating of SLCS 24 ought to be automatic or manual. 25

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

Let's take, for instance, what is one of the closer cases, and it is not very close at all, the interrogatory 72 that we were just talking about, mechanisms available to reduce dilution of the boron injected by the SLCS. That is an interrogatory that at least relates to the SLCS, but it is not true of any of the other interrogatories. However, it has nothing to do with the initiation of the SLCS, and how manually initiating it versus automatically initiating it might change some of the results.

We have a contention that deals with 71 that talks about how isolation would occur after an ATWS. Again, no relevance whatsoever to SLCS or more specifically to the initiation mechanism for the SLCS. CHAIRMAN BLOCH: I understand your argument that they might have had to ask additional

17 interrogatories in order to find out about the advantage18 of the automatic system.

What do you make of Ms. Hiatt's argument that the consequences of not initiating the SLCS are admissible within the contention?

22 MR. SILBERG: Only the differential 23 consequences of manually versus automatically initiating 24 it, I think are appropriately relevant.

25 CHAIRMAN BLOCH: You say that before they

ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 should ask questions about the consequences, they should 2 first have to establish the risk?

MR. SILBERG: No, they can ask about the consequences, but it is only the difference in the consequences between having the two systems that are the subject of the contention. Asking what are the consequences of an ATWS provides you no information whatsoever as to whether you ought to automate the SLCS or not.

It is certainly not the only system that is used in an ATWS, and whether or not it is automated doesn't mean that it doesn't work. There is no allegation that says, the SLCS is not going to function properly or that it is poorly designed. All we have is an allegation that says that you should have it automatically initiated.

17 CHAIRMAN BLOCH: If they were to explore 18 consequences, and the question was limited to the 19 consequence of more slowly initiating the standby liquid 20 control system, and there were amounts of time involved, 21 would that meet your problem?

MR. SILBERG: Again, I would have to look at the specific interrogatory and whether it has any relationship to the time frames that are involved. There isn't any such interrogatory.

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

CHAIRMAN BLOCH: It could be related to the
 time spans which are involved.

MR. SILBERG: Yes. There has to be some relationship to the question of initiation of SLCS, all other things being equal.

6 We ought not to be looking at other ATWS 7 systems, or the ability of the plant, the likelihood of 8 ATWS in general, although we did answer some of those 9 guestions where the information was readily available.

We ought to be thinking about what the 10 contention is, and the contention is, should we automate 11 or shouldn't we automate. We have some outstanding ATWS 12 contentions which we hope to get answers in early next 13 week, and we will, for instance, be answering, what is 14 the consequence of an inadvertent SLCS actuation, which 15 is one of the arguments against having automatic 16 initiating. Those are questions which are clearly 17 relevant. 18

I think we have answered some questions on SLCS lodging, those are questions which clearly are relevant to the initiation mode. But questions such as how does pellet clad interaction relate to an ATWS, or what are the consequences of an unmitigated ATWS, or what kind of common mode failures might you have. CHAIRMAN BLOCH: Mr. Silberg, I think you have

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 a good point.

MR. SILBERG: These questions don't comeanywhere near the contention.

4 CHAIRMAN BLOCH: Ms. Hiatt, Applicant's has 5 substantial merit. How do you respond?

6 MS. HIATT: I would respond by saying that 7 discovery is broadly construed in order to make 8 available information. I would note that Applicant 9 asked of Intervenors several interrogatories that had no 10 relation to the SLCS, and not even too much relationship 11 to ATWS.

12 CHAIRMAN BLOCH: I would rather not discuss 13 their interrogatories. You can object to those in 14 time.

15 MS. HIATT: We didn't, we answered them in16 interest of full disclosure.

17 CHAIRMAN BLOCH: The question is, how is this 18 going to help you to get information relevant to the 19 contention? Not how it will help you get information 20 that you would like to have anyway, but whether it is 21 relevant to the contention. Could you address that 22 specifically.

23 MS. HIATT: I would have to really argue that 24 in order to decide whether it is desirable to have an 25 automatic over a manual SLCS, you have to know the

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 consequences.

.

•

2	CHAIRMAN BLOCH: What about the fact that the
з	consequences are the consequences of somewhat more
4	slowly actuating the SLCS, or perhaps you think some
5	other system in place of the SLCS. Applicant argues
6	that your interrogatories ought to be restricted to that
7	difference, which is the difference between having an
8	automated system and not having one.
9	MS. HIATT: That would be acceptable.
10	CHAIRMAN BLOCH: It seems to me that Applicant
11	is saying that your interrogatories don't go to that.
12	Therefore, you would have to submit interrogatories on
13	that question.
14	MR. SILBERG: There were some that did go to
15	that, and we answered them, or we are in the process of
16	answering them.
17	CULTERIN DIOCUL DE CALL
	CHAIRMAN BLOCH: Do any of the ones now before
18	us go to that?
18 19	
	us go to that?
19	us go to that? MS. HIAIT: The ones that were objected to?
19 20	us go to that? MS. HIATT: The ones that were objected to? CHAIRMAN BLOCH: Yes. What kind of overall
19 20 21	us go to that? MS. HIATT: The ones that were objected to? CHAIRMAN BLOCH: Yes. What kind of overall guideline, or what kind of compulsion would we now place
19 20 21 22	us go to that? MS. HIATT: The ones that were objected to? CHAIRMAN BLOCH: Yes. What kind of overall guideline, or what kind of compulsion would we now place Applicant under?

721

ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345 1 CHAIRMAN BLOCH: Would you like that 2 reinterpreted to be, what would be the likely additional 3 problem if you did not have an automated SLCS?

MS. HIATT: Yes. I might also add that if the SLCS is not initiated in a timely fashion, it might also be an unmitigated ATWS. I don't think that we should really look at this issue so narrowly. There are a lot of other things that could be --

9 CHAIRMAN BLOCH: I guess that the Applicant is 10 going to argue that without automated SLCS, it may not 11 be done as guickly, but it will still be done in a 12 timely fashion.

MS. HIATT: That seems to be their argument intheir answers.

15 CHAIRMAN BLOCH: They are asking us to limit 16 your discovery based on that argument. So you would 17 only be entitled to additional damage which had some 18 likelihood of being caused by a lack of availability of 19 the automated system.

Of course, at the present time, we don't have much of a basis for knowing what that additional damage might be. In fact, I guess many of your interrogatories don't provide you with the information you might need for that.

MS. HIATT: That would be acceptable.

25

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

CHAIRMAN BLOCH: I have a feeling that it 1 2 might be preferable to rule against Intervenors at this 3 time, and have you carefully think through what it is you really want to ask to clarify the issue we have just 4 discussed. Would that be acceptable? 5 6 MS. HIATT: Yes. CHAIRMAN BLOCH: We would suggest that those 7 be promptly resubmitted. 8 9 We will not rule on those particular interrogatories in the motion to compel because we have 10 already done that on the record just now. 11 12 Mr. Silberg, is that acceptable to you? MR. SILBERG: Yes, sir. 13 14 We will look at the ATWS interrogatories that we have in front of us, which are hopefully in the late 15 stage of preparation, and attempt to make sure that our 16 answers conform to what I understand is the Board's 17 ruling. I should say that Mr. Willmore will do that, or 18 19 will have the pleasure of doing that, because I won't be here next week. 20 CHAIRMAN BLOCH: I think that the essential 21 risk here is if the Intervenors were to establish that 22 there would be a very lengthy delay before the ATWS is 23 mitigated, you might at that time have to reconsider 24 25 what we have just said, because they would have

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 established that the consequences of an unmitigated ATWS 2 are relevant.

Is that correct, Mr. Silberg? 3 MR. SILBERG: I guess I would disagree with 4 the premise. As we answered in one of our 5 interrogatories, you do not have an unmitigated -- I 6 guess it was in the answer to the motion to compel. 7 Even if there is no SLCS, you still have other 8 9 mitigation systems, such as the recirc pump trip. CHAIRMAN BLOCH: I understand. If they were 10 to establish that there was substantial possibility of 11 lack of mitigation for the other systems, and it was 12 sufficiently credible, then we would have to inquire 13 further into the consequences. You believe that they 14 will not establish that, I take it. 15 MR. SILBERG: I don't see any basis for 16 reaching that conclusion. So I guess that is right. 17 CHAIRMAN BLOCH: All right. 18 Ms. Hiatt, we will expect that you will 19 promptly, I hope within the next ten days or so, submit 20 interrogatories on this subject, or Mr. Wilt may, either 21 party may. 22 MS. HIATT: Are you referring to essentially 23 24 resubmitting those that were the subject of the motion

25 to compel?

ALDERSON REPORTING COMPANY, INC.

1 CHAIRMAN BLOCH: I think that would be 2 unproductive, since we have just said that in the form 3 they are in, they are not acceptable.

You have to think through the consequences of 4 5 what we have just said, and address your interrogatories to possible consequences of not having the automated 6 system. You have to determine what the likelihood is of 7 8 a failure without the automated system, and try to bound what the additional risks for not having an automated 9 10 system. Having done that, you can find the consequences of not having an automated system. 11

MR. WILT: May I ask a question.
CHAIRMAN BLOCH: Mr. Wilt.

14 MR. WILT: I take it that the transcript of 15 this conference will be sent to the Public Document Room 16 out at Perry.

17 CHAIRMAN BLOCH: We have been sending it 18 there, and we have also been sending it, if I recall 19 correctly, to an on-site repository being kept by Mr. 20 Ezone.

21 MR. WILT: Does anyone have any idea how soon 22 that will be available?

23 CHAIRMAN BLOCH: Generally, we would be 24 mailing it Monday. That is the usual time we would have 25 it.

725

ALDERSON REPORTING COMPANY, INC.

MR. WILT: So that the Intervenors can review 1 your comments, Your Honor, could we say that our revised 2 3 interrogatories, to start the seven-day or ten-day 4 period, we are suggesting the date that the Public Document Room receives the transcript. I think that it 5 is going to be very important for us to view the Board's 6 comments so that we can reframe these interrogatories. 7 CHAIRMAN BLOCH: Why don't we accept that 8 modification of the order. Does Applicant object? 9 MR. SILBERG: No. We will do what we can to 10 get one out there promptly, even if it is an additional 11 one the Board is going to have. 12

13 CHAIRMAN BLOCH: All right.

JUDGE SHON: I think there may be some of 14 these interrogatories that you have mentioned, where the 15 defects from the Applicant's side would not be cured by 16 merely addressing the automated or non-automated SLCS. 17 In particular, the one that asks how pellet clad 18 interacts seems to have problems about it that are other 19 than just a matter of differential consequences. Is 20 that not true, Mr. Silberg? 21

22 MR. SILBERG: Yes.

23 CHAIRMAN BLOCH: Ms. Hiatt, you understand 24 that some of the matters you have inquired into may now 25 be beyond the scope of what we have limited the

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, () C. 20024 (202) 554-2345

1 interrogatories to.

MS. HIATT: Yes. I believe the second set of interrogatories dealing with issue six essentially corrects these problems. I agree that some of these interrogatories in the first set were not tremendously relevant to the issue.

CHAIRMAN BLOCH: If when you review the
8 transcript, you decide that you don't need to file any
9 additional interrogatories, that would be acceptable.

MS. HIATT: All right. I would have to review
the second set of interrogatories with regard to that.
I suspect that most of these deficiencies have been
corrected in the second set.

14 MR. SILBERG: I don't want to prejudge the 15 questions, Susan, but in looking at them, I don't think 16 any of them are related to SLCS initiation.

17 MS. HIATT: I think it is a difference of18 opinion.

MR. SILBERG: I will leave that up to you.
MS. HIATT: Right now we are only talking
about the first set.

MR. SILBERG: No, I am looking at the second23 set.

24 MS. HIATT: Yes, I know, but as far as the 25 filing requirements, we are only talking about the first

1 set.

2 MR. SILBERG: Yes. 3 MS. HIATT: All right. 4 MR. SILBERG: We will answer the second set to 5 the extent that we can. But for instance there is a 6 bunch of questions that talk about the recirc pump trip 7 hardware and the ARI system, power isolation, common mode failure frequency, again, the position that we are 8 9 taking and the answer that we will file is that those don't relate to SLCS initiation. 10 CHAIRMAN BLOCH: May I ask a question that 11 12 might be helpful, but I am not sure. 13 Would it be helpful if we end this process by asking Applicant to file a brief statement as to why the 14 think the automated SLCS is not necessary? Would that 15 advance things if you gave your specific reasons and 16 then the discovery began? 17 18 MR. SILBERG: I am sorry, why you think --CHAIRMAN BLOCH: Why you think the automated 19 20 system is not necessary. MR. SILBERG: I think we said that at the 21 prehearing conference. 22 23 CHAIRMAN BLOCH: For discovery purposes, you think that that is satisfactory, that your reasons are 24 25 fully enough explained. I was just wondering if it

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 would advance things if you just stated it once more.

2 MR. SILBERG: To the extent that we didn't 3 object to SLCS interrogatories, I think it is all laid 4 out. I can tell you basically.

5 CHAIRMAN BLOCH: All right, it is not a 6 helpful suggestion and I accept that.

7 MR. SILBERG: My understanding is, and we don't have testimony or anything written on it, there is 8 a risk of inadvertent initiation, and I think this will 9 be laid out to some extent in the answers that were 10 11 filed. The inadvertent initiation has a severe consequence in that the plant would remain shutdown for 12 a significant period of time while you are cleaning the 13 boron out of the system. 14

15 CHAIRMAN BLOCH: I think you have also16 commented on the limited advantage for safety.

MR. SILBERG: I am not sure that we see any,
given the nature of the procedures and the operator
training.

20 CHAIRMAN BLUCH: Then on the zero advantages 21 to safety, have you commented on those?

22 MR. SILBERG: I think we have. I don't know, 23 I would have to go back and look. The question is 24 operator action versus automatic action.

25 CHAIRMAN BLOCH: I was just trying to be

1 helpful, and I obviously was not.

Now you had another area that you wanted to 3 explore.

MR. SILBERG: Yes, and maybe this is not the right time to bring it up, but I think one of the things the Chairman just mentioned was that either party might resubmit contentions. In the lead Intervenor context, I guess I am a little troubled by that.

9 I am also troubled by it in a broader context, 10 and I have mentioned this to all the parties, and I 11 mentioned to the Chairman that I would raise the 12 question of consolidation of the parties. I think what 13 we have seen is Ms. Hiatt and Mr. Wilt really acting 14 together. There is nothing wrong with that. It is a 15 perfectly acceptable way to operate.

However, I think what we have seen is that there have been filings by Sunflower Alliance that were obviously written and typed by Ms. Hiatt. Mr. Wilt has on many occasions deferred to Ms. Hiatt for substantive responses. It seems to me that consolidation of the parties into one consolidated Intervenor would speed up the process considerably.

I am also concerned because I think Applicant could be prejudiced by having, in essence, one party having two bites at the apple. We have Sunflower

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

Alliance making a filing, which may or may not have been written by Ms. Hiatt, and then Ms. Hiatt supporting that filing. Or, if we have cross-examination when we get to a hearing, first one Intervenor would have it, and then the other Intervenor would get a chance to have subsequent cross-examination.

CHAIRMAN BLOCH: So far it really has not
caused a substantial problem, this procedure that you
are worried about.

10 MR. SILBERG: It has caused some problem, but 11 it hasn't been that significant. But I am concerned 12 about the future.

I suggested this to Mr. Wilt who indicated that he would want to discuss it with Ms. Hiatt. I suggested it to Ms. Hiatt who stated that she was strongly opposed, although she didn't at that time give the reasons for her opposition.

18 CHAIRMAN BLOCH: Would it serve your purpose, 19 if we just asked that the Intervenors clearly identify 20 the responsibilities they have assigned to one another 21 for particular things, so that you can communicate 22 directly with whoever is principally responsible?

23 MR. SILBERG: I guess I am raising the broader 24 question of whether there is an OCRE at this point, or 25 whether Ms. Hiatt, who has been identified in discovery

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

responses by Sunflower Alliance, is a Sunflower Alliance
 person. If she is really a Sunflower Alliance person,
 then we ought to have only one party.

4 CHAIRMAN BLOCH: You are contending at this 5 point that she is not an OCRE Member?

MR. SILBERG: I don't know. I can't say. 6 I know she has been identified in Sunflower 7 8 Alliance's interrogatories as being one of their people. I know, because I have talked to both Mr. Wilt 9 and Ms. Hiatt on Sunflower Alliance matters, that she is 10 functioning, and functioning well, as one of the people 11 running Sunflower Alliance's participation in the case. 12 I don't know what the OCRE situation is at 13 this point. 14

15 CHAIRMAN BLOCH: Would Intervenors comment, 16 please?

17 MR. WILT: First of all, I don't think we have 18 ever made any mystery about the fact that the two main 19 Intervenors, which are Sunflower Alliance and OCRE, have 20 cooperated diligently with one another. I think we are 21 under pressure to do that.

I will disagree. We do have maintained, I think, a degree of separability as well as a degree of cooperation. Ms. Hiatt has always, from the prehearing conference to now, been associated with OCRE. She

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

appeared before OCRE, and she has responded on behalf of
 OCRE, and is handling the lead Intervenor

3 responsibilities that have been assigned to OCRE.
4 Sunflower Alliance, likewise I hope, has done the same
5 thing.

6 We are cooperating, but I think the mere fact 7 that we are cooperating ought not to destroy her 8 separate independence, which I think she values highly 9 because there are things that she may want to do or OCRE 10 may want to do, that Sunflower Alliance is opposed to.

I don't think that there should be any consolidation, particularly since Ms. Hiatt doesn't agree with it. I think she has, and OCRE has, performed very well in this proceeding, and I don't think the fact that we have cooperated with one another, and will continue to cooperate with one another, should destroy her independent status.

18 CHAIRMAN BLOCH: If you found that a 19 particular issue you were responsible for, in fact Ms. 20 Hiatt became the lead person on it, then you would let 21 the Board know that, wouldn't you?

22 MR. WILT: Pardon me, sir?

23 CHAIRMAN BLOCH: If Ms. Hiatt actually became 24 the lead person on an issue for which Sunflower Alliance 25 is the lead Intervenor, you would notify us so that we

733

ALDERSON REPORTING COMPANY, INC.

1 could shift the responsibility, wouldn't you?

MR. WILT: Absolutely, sir.

2

I don't think that has happened yet, but Ms. Hiatt, OCRE, and Sunflower Alliance possibly should get together and look at the contentions and see. It is an excellent idea, and I think that that is what we will do.

8 CHAIRMAN BLOCH: Ms. Hiatt.

9 MS. HIATT: I really see no point in 10 consolidation. I see no advantages, and I see a lot of 11 disadvantages. As Applicant has indicated, there has 12 not been a problem so far, so I don't why he is so 13 excited about doing this.

I do provide technical assistance to Sunflower Alliance, but that does not make me a member of Sunflower Alliance, or a Sunflower Alliance person. I am the OCRE representative. As to whether or not OCRE does exist, OCRE does exist. I don't know by what means Mr. Silberg is implying that it doesn't, or even how OCRE's internal affairs have any relevance to this.

I really strongly object to consolidation. 22 OCRE has its own unique perspective on this case, and I 23 think that that is best presented by OCRE itself as a 24 party. OCRE is a party in good standing. We have not 25 missed any filing deadlines. We have not done anything

1 improper that would give cause for consolidation.

2 CHAIRMAN BLOCH: Thank you, Ms. Hiatt.
3 Does the Staff wish to comment?

4 MR. LEWIS: Mr. Chairman, we believe that the 5 problems that were raised by Mr. Silberg can, at least 6 in present anticipation, be handled by a method short of 7 consolidation.

CHAIRMAN BLOCH: The Board will defer a ruling 8 9 on the motion for consolidation until there is specific prejudice shown by Applicant. Our initial order 10 anticipated careful coordination by the Intervenors, and 11 the avoidance of duplicative filings, or redundant 12 testimony, or questioning. We would expect that still 13 to be enforced. But there is no need for us to order a 14 consolidation at this time. 15

16 Mr. Silberg, you had, I think, an additional
17 area or two of interrogatories you wished to address?

18 MR. SILBERG: Not of interrogatories. I did
19 want to talk about discovery schedules.

The Board on a number of occasions has asked whether the parties could agree on a schedule, summary or otherwise. In a number of pleadings, the Board has indicated that Applicant didn't seem to be in a hurry because we haven't pushed to close off discovery. I know that in a recent filing by one of the Intervenor

1 that same point was made.

I have over the past couple of weeks been talking to Staff and the Intervenors on the question of discovery schedules. We have not been able to reach an agreement, but I would like to report on a proposal and a counter-proposal.

7 CHAIRMAN BLOCH: I wonder if that is an 8 efficient way to do it. Might it not be much more 9 efficient to have each party files its suggestions, and 10 then the Board will set the schedule?

MR. SILBERG: I think we could probably save the time of filing that, if we could take a couple of minutes to do it right now.

14 CHAIRMAN BLOCH: I guess my concern is that 15 there would be a bunch of deadlines that have to be 16 established, aren't there?

17 MR. SILBERG: Some of them are going to be 18 open-ended, but I think there are only two or three 19 basic dates that we have to talk about.

20 CHAIRMAN BLOCH: Let's hear what you have to 21 say.

22 MR. SILBERG: My position has been that on 23 emergency planning and hydrogen, our ultimate schedule 24 in terms of hearings, we can't set it now given the 25 state of development. However, for all the contentions which were admitted, except those admitted within the
 last few weeks, we think that it is appropriate to set a
 schedule for cutting off discovery.

4 CHAIRMAN BLOCH: This is all of the 5 contentions admitted up until when?

6 MR. SILBERG: The ones that I would not 7 include were contentions nine and ten, which were 8 admitted in late July.

9 CHAIRMAN BLOCH: Then contentions one through10 eight.

MR. SILBERG: What I had proposed was that we have a discovery cutoff date of the end of August for those contentions, for filing discovery requests. I would recognize that there may be special circumstances in which additional discovery would be available on good cause.

Ms. Hiatt, when I mentioned this to her, said, We obviously can't cut off discovery on emergency planning because the plans themselves have not been finalized." I would agree with that, and that would presumably be good cause for additional discovery on that specific issue.

CHAIRMAN BLOCH: Would good cause include the
 need to amplify responses that were given by Applicant?
 MR. SILBERG: I think we have already been

ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 through two or three rounds of discovery already, so I would not include that within the scope. My suggestion 2 was that for those contentions one through eight that we 3 look to the end of August for a cutoff date. 4 CHAIRMAN BLOCH: That is one through eight, 5 6 excluding emergency planning and the hydrogen? MR. SILBERG: No, including emergency planning 7 and hydrogen. I mentioned those separately before, but 8 that was in terms of an ultimate hearing date. 9 CHAIRMAN BLOCH: You think that you could have 10 a first phase discovery cutoff subject to showing of 11 good cause for further discovery. 12 13 MR. SILBERG: Right. CHAIRMAN BLOCH: August 31 is your proposed 14 date? 15 MR. SILBERG: Right. 16 CHAIRMAN BLOCH: Should we discuss that 17 separately? 18 MR. SILBERG: Yes, I discussed that with the 19 Intervenors. 20 CHAIRMAN BLOCH: I mean now, at this time, 21 should we let the other people comment? 22 MR. SILBERG: All right. 23 CHAIRMAN BLOCH: Mr. Wilt. 24 MR. SILBERG: Let me just finish what I 25

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

started. What I would propose for the two most recently
 admitted contentions, which were admitted in late July,
 the problem of degradation and the draft environmental
 statement, that the deadline be September 30, the end of
 September.

6 CHAIRMAN BLOCH: Mr. Wilt, would you comment 7 on the proposed schedule?

MR. WILT: I would respectfully dissent from 8 9 it. First off, I am going to be gone for a week in August, I think that should properly eliminate August 10 31. I had proposed on the contentions, what they call 11 the older contention, although I think on No. 8, the 12 Board is supposed to reformulate the wording of that --13 CHAIRMAN BLOCH: I am sorry, but we are not 14 aware of that obligation. Could you inform us about 15 16 that?

MR. WILT: It was my memory that somewhere the
Board indicated that it was going to reformulate the
wording.

20 CHAIRMAN BLOCH: Which contention is that?
21 MR. WILT: No. 8.
22 CHAIRMAN BLOCH: What is it about?

MR. SILBERG: Hydrogen control. I think Mr.
Wilt is referring to the Appeal Board's decision.
CHAIRMAN BLOCH: I believe that the Appeal

ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

Board's decision does have implications for how that must be tied, but I don't think it is necessary for us to reword the contention. The Appeal Board's decision is very plain on what must be litigated.

5 MR. WILT: We proposed, I believe, October
6 31. I am not aware of any --

7 CHAIRMAN BLOCH: What is the problem, if not 8 August 31, with the first week in September? Do you 9 have substantial on-going work on phrasing 10 interrogatories that can't be completed, specific 11 individuals doing work of that sort?

MR. WILT: No. What I think would be helpful for Sunflower Alliance, particularly in light of the discussion of today and some of the Board's comments, to have a better grasp of what the meaning of discovery is.

I think we would like the opportunity of 17 reviewing all the material that has been submitted in 18 light of the Board's comments on some of these 19 contentions, what is meant by discovery and what is 20 meant by relevance. I think we should have the 21 opportunity of reviewing the transcript and these 22 materials to see what Sunflower Alliance should be 23 filing, if anything. 24

CHAIRMAN BLOCH: Mr. Wilt, I don't think we

25

ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 have said anything about relevancy today that we haven't 2 said in earlier orders, have we? I think we discussed 3 discovery in one of our earlier orders.

MR. WILT: All I can say, Your Honor, it has been a lot more enlightening to me in listening to the discussion today from the Board and the staff and Mr. Silberg.

8 Unfortunately, I only practice in the State of 9 Ohio, and all I can tell Your Honor is that in this 10 State discovery is considerably more broad than it is 11 apparently before the Nuclear Regulatory Commission, and 12 that is the way I have operated, unfortunately, or 13 fortunately.

14 CHAIRMAN BLOCH: The only thing that concerns 15 me is that we issued an order defining what the scope of 16 discovery is, citing specific cases, so you should have 17 been informed at that time.

MR. WILT: Perhaps I should, but all I am
saying is that the discussion of today has been very
enlightening.

CHAIRMAN BLOCH: I appreciate that.
Is thetime that you are suggesting by the end
of October?

MR. WILT: Right.

24

25 CHAIRMAN BLOCH: For all ten contentions?

ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 MR. WILT: Some of those are OCRE's. I think 2 nine and ten are OCRE's. 3 CHAIRMAN BLOCH: But the ones that are yours, you are suggesting the end of October. 4 MR. WILT: Yes, October 31st. 5 6 CHAIRMAN BLOCH: Have you completed your presentation? 7 MR. WILT: Yes, Your Honor. 8 CHAIRMAN BLOCH: Ms. Hiatt. 9 MS. HIATT: I personally find that the end of 10 August is little bit too constraining to prepare 11 12 interrogatories. 13 MR. SILBERG: Excuse me, but could you get a little bit closer to the phone. 14 MS. HIATT: I personally find the end of 15 August a little bit too constraining to prepare 16 discovery by that date. 17 CHAIRMAN BLOCH: What is a date by which you 18 think it would be feasible for you? 19 MS. HIATT: I think, first of all, you have to 20 look at the issues themselves, as well as the dates on 21 which they were admitted. For instance, issue one, the 22 emergency planning, that is an on-going thing. The 23 emergency plans have not been written yet, and I think 24 25 the Intervenors should have the right to discovery on

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 those.

7

2 CHAIRMAN BLOCH: The schedule that the 3 Applicant had proposed anticipates that anything new 4 raised by the plan, you certainly would have a right to 5 get any discovery on it. Certainly the Board would 6 guarantee you that.

MS. HIATT: All right.

8 I think Intervenors should have the right to 9 follow-up on a second set of interrogatories. For 10 instance, Sunflower Alliance's second set of 11 interrogatories was filed in April, and just now there 12 are partial answers coming back, and there are quite a 13 few months. I think we should have the right to have 14 follow-up on that.

As far as issue eight goes, I personally have been pursuing discovery as I interpreted ALAB decision to require the Licensing Board to reword that issue.

18 CHAIRMAN BLOCH: I think they are requiring us 19 to litigate the existence of compatible scenarios, but I 20 don't why that requires us to reword the contention. In 21 any event, I would advise that if there are 22 uncertainties of that sort, that rather than make a 23 guess of that kind --

The Board would like to be helpful to the parties, and if there are open questions of that sort,

it would be better to call and ask, and arranging a 1 conference if necessary. Before raising it by motion, 2 3 we would try to clarify issues of that sort. MS. HIATT: All right. 4 NUREG-0675 at page 19 states that it is the 5 6 Licensing Board's function to determine what the TMI-II type accident is insofar as the Perry facility is 7 8 concerned. 9 MR. SILBERG: But it doesn't say that that has to be prior to the hearing. 10 MS. HIATT: No. There is also the issue that 11 instead of just having neutron finder as the hydrogen 12 13 mitigating feature, the plant will also have glowplug ignitors. 14 CHAIRMAN BLOCH: That, of course, affects the 15 facts that can be litigated. 16 MS. HIATT: The thing that I am concerned is 17 that I asked in interrogatories about glowplug ignitors, 18 and I get the answer that issue eight only deals with 19 20 neutron finders. CHAIRMAN BLOCH: Well, we order that our 21 . 22 contention must be interpretated in light of the ALAB decision. I think that should serve your purpose, and I 23 don't think that Applicant would object to that. Is 24 25 that correct?

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

MR. SILBERG: I certainly wouldn't. 1 2 MS. HIATT: Anyway, the parties have not filed 3 any discovery on issue eight. CHAIRMAN BLOCH: All right, that is part of 4 5 your problem, and you have to work on that. 6 MS. HIATT: Right. CHAIRMAN BLOCH: I just would like to know 7 what a realistic schedule is for consciencious work by 8 OCRE in completing its filing of interrogatories. 9 10 MS. HIATT: I would say, looking at issues four through seven, mid-September, say, September 15th. 11 CHAIRMAN BLOCH: You are saying four through 12 seven because of what, one, two and three? 13 MR. SILBERG: Two is out. 14 15 CHAIRMAN BLOCH: One is emergency planning. MS. HIATT: Three, that is something again we 16 17 have just resolved today about the scope of the quality assurance contention. 18 CHAIRMAN BLOCH: But I think we already 19 established a deadline for at least meeting the Board's 20 requirement that is different than the September 15 21 deadline. 22 MS. HIATT: I am not aware that you did. 23 CHAIRMAN BLOCH: Didn't we establish a 24 25 deadline for filing after you receive the record?

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

MS. HIATT: That was on the emergency
 planning.

3 MR. WILT: That was just a legal brief on 4 whether or not any provision need be made by the plan 5 for the possibility of evacuation beyond the EPZ.

6 CHAIRMAN BLOCH: On the quality assurance, 7 though, we just said that we were sticking by our 8 earlier decision. There is nothing new that we said 9 today about that. That you could get broad discovery on 10 quality assurance, there is nothing new we have said 11 today about that.

MR. SILBERG: In fact, Intervenors filed additional QA discovery on the Staff in April, which was broader than the stop work order, and which the Staff sanswered. So they already filed part of their discovery on that broader interpretation four months ago.

17 CHAIRMAN BLOCH: Let me ask you this, Ms. 18 Hiatt, if we set an ultimate cut-off date of about 19 September 15, or possibly even slightly after that, but 20 we ask that you submit a schedule so that roughly equal 21 amounts could be submitted in four parts ending on that 22 date, would that be acceptable?

23 MS. HIATT: You want us --

24 CHAIRMAN BLOCH: In other words, the problem 25 Applicant has, I take it, is that they want to be

working on and finishing up your interrogatories, if 1 2 they can get most of them earlier in order to do that. 3 You could submit them in equal parts of three or four, let's say, and wind up with the last one September 22nd 4 5 or thereabouts. Would that suit your purpose? 6 MS. HIATT: Maybe the 30th of September. CHAIRMAN BLOCH: You just said the 15th, and I 7 8 was suggesting going beyond the 15th to be kind to you. How did we get to the 30th? 9 10 MS. HIATT: You included issue three, and I thought that issue three was not included in that. 11 CHAIRMAN BLOCH: I see. 12 MR. SILBERG: Mr. Chairman, I would point out 13 that there have been losts of rounds of discovery 14 15 already on lots of these contentions. Sunflower Alliance filed discovery on us on December 2nd, and on 16 the Staff on December 18. They filed additional 17 discovery on the Staff and us on February 24, and 18 additional discovery on us on April 29 and April 30. 19 20 There has been lots and lots of discovery, it is not like we are just starting the process. 21 22 CHAIRMAN BLOCH: Ms. Hiatt, would you like to conclude? 23

24 MS. HIATT: The one thing I would like to 25 ascertain now, when you talk about the discovery

1 schedule, are you talking only to written interrogatories, or are you also including other forms 2 3 of discovery? CHAIRMAN BLOCH: There is one form of 4 discovery which I will get to, and that is the site 5 6 visit. So we can put that aside, I think. CHAIRMAN BLOCH: Are you anticipating 7 8 depositions, Ms. Hiatt? 9 MS. HIATT: Possibly, possibly other site visits. 10 CHAIRMAN BLOCH: You mean in addition to the 11 12 one you have requested? MS. HIATT: Either by myself or by Sunflower 13 Alliance, I think that might be needed. 14 CHAIRMAN BLOCH: Mr. Silberg, I take it your 15 proposed deadline is for all of these things? 16 MR. SILBERG: Yes, sir, except for the site 17 tour, which I think Susan and I have agreed, as I 18 discussed with you, Mr. Chairman, what we would propose 19 to do, if the Board conducts the normal site tour 20 immediately prior to the hearing, that we would postpone 21 OCRE's requested site inspection until that time. 22 If the Board decided for some reason that they 23 wouldn't walk through the plant at that time immediately 24 preceding the hearing, the Intervenors and the Applicant 25

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 would get a chance to go through it. 2 CHAIRMAN BLOCH: But on that arrangement, we 3 would make sure that we saw whatever OCRE has requested 4 to see. 5 MR. SILBERG: Certainly. 6 CHAIRMAN BLOCH: Unless you specifically 7 objected. MR. SILBERG: Right. 8 9 CHAIRMAN BLOCH: Ms. Hiatt, Applicant's 10 position is that it should be for all forms of 11 discovery. Do you have a counter proposal? 12 MS. HIATT: I would say only for written 13 interrogatories and admissions. 14 CHAIRMAN BLOCH: The counter-proposal must 15 include in it some way of terminating all discovery 16 somewhat efficiently. What is it you propose with 17 respect to those other forms? 18 Now this is absent good cause related to 19 documents that are later filed. MR. SILBERG: I assume you meant to include 20 also requests for documents. 21 MS. HIATT: Yes. 22 MR. SILBERG: The only thing you are proposing 23 24 would be that depositions, if any, could be held later? MS. HIATT: Depositions and site visits. 25

749

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

CHAIRMAN BLOCH: You might want to expand the
 scope of your site visit?

3 MS. HIATT: Or other parties may wish to have
4 other side visits.

5 CHAIRMAN BLOCH: Other parties, what are you 6 referring to?

MS. HIATT: I would think that Sunflower
8 Alliance may wish to incorporate site visits in its
9 pursuit of issue three, I think that is a possibility.
10 I don't know, but that is what I would say.

11 CHAIRMAN BLOCH: All they would have to do is 12 to tell us that they plan to do that by the 30th of 13 September.

14 Mr. Silberg, were you going to comment that 15 you thought depositions might be handled differently?

16 MR. SILBERG: No, I was just trying to clarify 17 what they were talking about. I guess, I am not sure 18 why deposition would be handled any differently than the 19 other forms of discovery. I was just trying to make 20 sure I understood what it was that was being excluded. 21 CHAIRMAN BLOCH: Ms. Hiatt.

MS. HIATT: I am trying to find the exact reference, but I understand that no discovery shall be had after the beginning of, I guess, the second prehearing conference.

750

CHAIRMAN BLOCH: The Board can establish 1 2 discovery deadlines, that is clear, and we were requested to do so by the Commission, and a public 3 notice to that effect. 4 MS. HIATT: As far as issues three to seven, I 5 6 would set a September 30th deadline. CHAIRMAN BLOCH: What about contentions nine 7 and ten? 8 9 MS. HIAIT: I believe that is nine and 10 eleven. 11 CHAIRMAN BLOCH: Nine and eleven. MS. HIATT: I would say October 31. 12 MR. SILBERG: What about one? 13 MS. HIATT: I would also include issue eight 14 in the October 31st deadline. 15 16 CHAIRMAN BLOCH: Eight is hydrogen? MS. HIATT: Right. Issue one might also be 17 included in September 30th deadline, and if the plans 18 become available that we be given the right of 19 discovery. 20 CHAIRMAN BLOCH: Have you concluded? 21 MS. HIATT: Yes. 22 MR. LEWIS: Mr. Chairman, we were looking at 23 24 September 30th as being a reasonable cut-off date for 25 all discovery on all of the issues, including the

> ALDERSON REPORTING COMPANY, INC, 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

recently admitted ones. Those were admitted several
 weeks ago, I don't think that September 30 really
 imposes any deprivation or limitation with respect to
 those.

5 I think that September 30th would be a 6 reasonable cut-off date for all of the contentions, I 7 would note, particularly in light of the fact that as we 8 more clearly indicated in the completion of our 9 responses to the second set of interrogatories by 10 Sunflower Alliance.

With respect to off-site emergency planning, 11 we will of course be needing to rely on FEMA, the 12 Federal Emergency Management Agency, and their input is 13 to some extent not totally within our control. So I 14 15 think this whole idea of good cause being necessary on emergency planning for an elongation of the emergency 16 planning discovery should be very liberally 17 interpreted. In fact, the Staff may well not be able to 18 provide or FEMA may not be able to provide those 19 responses for which they are responsible for some time 20 hence. 21

22 So I tend September 30th with the notation 23 that I think may well not end up being any final 24 deadline with respect to emergency planning. 25 CHAIRMAN BLOCH: Have you concluded?

MR. LEWIS: Yes, I have.

2 CHAIRMAN BLOCH: You also agree with the 3 Applicant that deposition requests should be treated the 4 same as other forms of discovery?

5 MR. LEWIS: Yes. This is the first time I 6 have heard anything about the deposition requests at 7 all, but I see no reason why they should treated any 8 differently.

9 CHAIRMAN BLOCH: We will take a very brief 10 recess for discussion, and we will issue an order about 11 this target schedule.

12 (Short recess.)

1

13 CHAIRMAN BLOCH: Mr. Shon is no longer with 14 us, He left at approximately 4:00 o'clock. But I have 15 discussed these matters with Mr. Kline, and I am 16 prepared toset a target schedule. The Board in setting 17 a target understands that there may be good cause for 18 exceeding these deadlines. We would not expect them to 19 be exceeded without good cause.

The targets that we set will be that for contentions, other than nine and eleven, interrogatories and all other discovery must be filed no later than September 30th. But we would expect as well that the Intervenors will file their last set of interrogatories in approximately equal thirds, so that about a third

will be received by the 15th of September, a third by
the 23rd, and a third by the 30th. The other two
contentions, we have a target cut-off date for all
discovery of October 15th.

5 Are there any other matters that must be 6 determined by us at this point?

7 MR. SILBERG: I would like to raise one other 8 thing, and that is a target date subject to good cause 9 for the start of the evidentiary hearing on contentions 10 four through seven, nine and eleven.

I think we will all recognize that emergency planning issues will probably not be ready for litigation in the same time frame as some of the other contentions. Similarly, I think it is fair to say that the hydrogen control issue will probably also take additional time before it is ripe for litigation.

17 I think I said four through seven, and I meant18 three through seven, including the QA contention.

19 CHAIRMAN BLOCH: All right, three through20 seven, and then nine and eleven.

21 MR. SILBERG: Right.

22

CHAIRMAN BLOCH: What is the date?

23 MR. SILBERG: The dates that I would propose24 would be December 1.

25 CHAIRMAN BLOCH: How long a time period do you

ALDERSON REPORTING COMPANY, INC.

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 think we need to reserve for this first phase of the 2 hearing? 3 MR. SILBERG: I would think that three weeks 4 would be more than adequate. 5 CHAIRMAN BLOCH: December 1, that falls --6 MR. SILBERG: I have not looked at my 7 calendar. CHAIRMAN BLOCH: December 1 is a Wednesday. 8 9 MR. SILBERG: Yes, that is a good day to 10 start. CHAIRMAN BLOCH: Three weeks would end on the 11 12 21st. MR. SILBERG: Right. 13 CHAIRMAN BLOCH: I would like Mr. Wilt's 14 comment. Mr. Wilt, are you with us. 15 MR. WILT: Yes, I am with you. I really have 16 not thought about this. I don't know that I can make 17 any comments. Mr. Silberg and I talked about all these 18 other matters, but he did not indicate that he wanted to 19 20 bring this subject up. MR. LEWIS: I am unable to hear you, Mr. 21 22 Wilt. MR. WILT: I am sorry. 23 Mr. Silberg and I talked about these other 24 25 matters, but we did not talk about this one. I suppose

> ALDERSON REPORTING COMPANY, INC. 400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

that before I could make any kind of commitment, I would
 have to talk to my client.

3 MR. SILBERG: I do acknowledge, Mr. Chairman, 4 and I guess I apologize, that I have not discussed this 5 with either Dan or Susan. I guess that I can blame 6 Steve Lewis for it because he asked me questions that 7 got me thinking about the hearing schedule.

8 It is only after I talked to Steve that I 9 started thinking in my own mind what an appropriate 10 schedule would be. I am being unfair in hitting both 11 Intervenors cold with the suggestion, and I apologize to 12 that extent.

13 CHAIRMAN BLOCH: Mr. Silberg, may I ask
14 whether all SER inspections and supplements on those
15 contentions are completed?

16 MR. SILBERG: The SER has been filed.

17 CHAIRMAN BLOCH: I know that, I have seen it. 18 But are there supplements due on any of the contentions 19 you have just mentioned?

20 MR. SILBERG: I am not aware of any, but I 21 guess I am not in a position to answer that. Steve 22 might be able to help you.

23 MR. LEWIS: There is a supplement to the SER 24 anticipated to be issued, I believe fairly soon. I am 25 not certain whether there will be a further supplement

1 after that, but there may be.

2 MR. SILBERG: The question though, Steve, do 3 any of those sections in the supplement deal with any of 4 the contentions that we would be talking about for the 5 first phase of the hearing?

6 MR. LEWIS: I am sorry, I am simply not in a 7 position to anwer that.

8 CHAIRMAN BLOCH: I think it is a good thing we raised this issue at this point. Given the fact that 9 the Intervenors have not had a chance to think about it, 10 11 I think we would like to settle this issue within the next week. I would like the parties to either agree on 12 the date by the end of next week, or to see that I have 13 in writing by the end of next week each of their 14 recommendations, so that we can then rule. 15

MR. WILT: I might point out that I am not going to be here next week, and would request that at least as far as Sunflower Alliance, if agreement cannot be reached, that written suggestions be filed again on the 30th of August.

21 CHAIRMAN BLOCH: I guess there is no reason 22 why we can't wait until the 30th of August for written 23 suggestions, is there, Mr. Silberg?

24 MR. SILBERG: No, that will be fine.
25 CHAIRMAN BLOCH: Ms. Hiatt, you have no

1 problem with that?

2 MS. HIATT: August 30 will be fine. 3 CHAIRMAN BLOCH: I am going to be on vacation on August 30, so there is no reason to impose that on 4 your. I will be returning from vacation on the 6th of 5 6 September. Did we set any deadlines during that last week from the 30th to the 3rd? 7 8 MR. SILBERG: Yes, there is legal brief on the 9 scope of evacuation that is due by the Intervenors on 10 the 30th. 11 CHAIRMAN BLOCH: Why don't we change that. MR. SILBERG: No, you ought to keep that 12 13 because we have to reply to that brief. CHAIRMAN BLOCH: All right, because I want to 14 15 see the reply before I rule on it. So let's keep that 16 date. MR. SILBERG: The reply is due on the 7th, 17 which would be the day after you get back. 18 CHAIRMAN BLOCH: All right, are there any 19 other matters that must be covered? 20 MR. WILT: Yes, did we set a date on which 21 written suggestions should be filed? 22 MR. SILBERG: We could make that September 7. 23 CHAIRMAN BLOCH: That is the same date as the 24 25 reply brief. We will make it September 7.

1		MR. WILT: Thank you, Your Ponor.
2		CHAIRMAN BLOCH: Are there any other matters
3	that must	be covered?
4		There being nothing further, the conference is
5	adjourned	
6		(Whereupon, at 4:20 p.m., the conference
7	adjourned.	.)
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

NUCLEAR REGULATORY COMMISSION

This is to certify that the attached proceedings before the

ATOMIC SAFETY AND LICENSING BOARD

in the matter of: Cleveland Electric Illuminating Company (Perry Units 1 and 2) Date of Proceeding: August 13, 1982

Docket Number: 50-441 OL & 50-440 OL

Place of Proceeding: Washington, D. C.

were held as herein appears, and that this is the original transcript thereof for the file of the Commission.

Patricia A. Minson

Official Reporter (Typed)

Minson

Official Reporter (Signature)