

UNITED STATES OF AMERICA  
NUCLEAR REGULATORY COMMISSION

ATOMIC SAFETY AND LICENSING BOARD

Before Administrative Judge  
Peter B. Bloch

In the Matter of	)	Docket Nos. 70-00270
	)	30-02278-MLA
THE CURATORS OF	)	
THE UNIVERSITY OF MISSOURI	)	RE: TRUMP-S Project
(Byproduct License	)	
No. 24-00513-32;	)	ASLBP No. 90-613-02-MLA
Special Nuclear Materials	)	
License No. SNM-247)	)	

**AFFIDAVIT OF DR. C. LEON KRUEGER  
REGARDING LITERATURE ON FRACTIONAL RELEASE FACTORS**

I, C. Leon Krueger, being duly sworn, hereby state as follows:

1. I am a chemist, having earned both a B.S. degree (1964) and a Ph.D. degree (1969). My background and qualifications are summarized in paragraphs 2 - 8 of the Affidavit of Dr. C. Leon Krueger Regarding the Potential for a Fire from the Experiments Being Performed in the Alpha Laboratory. (Licensee's Exhibit 5)

2. I have reviewed in detail Professor James Warf's "A Critique of the TRUMP-S Process" (the "Critique") which is attached to the "Declaration of the TRUMP-S Review Panel" (Intervenors' Exhibit 1).

**Response to Intervenors' "A Critique of the TRUMP-S Process"**

3. Professor Warf provides a lot of information that is irrelevant to Licensee's amendments. Early in his "Critique", he digresses into a discussion of "INDUSTRIAL-SCALE OPERATIONS" where he speaks of "genuinely frightening hazards" (p. 1), "thousands of tons" (p. 1) of spent fuel and "more than a billion curies" (p. 3) of waste. He follows this by connecting "laboratory-scale and industrial-scale operations" (p. 3) and launching a discussion of accident scenerios and the literature concerning them.

4. Professor Warf's treatment of the literature is not very even-handed. Without claiming to do an extensive search of the

1 literature, I have read many of the papers referenced by  
2 Professor Warf, particularly the ones reporting the findings of  
3 Joku Mishima and his co-workers at Battelle Northwest Laboratory.  
4 I have selected the Mishima work for four reasons:

- 5 a) as shown below, this work has withstood the test of time,  
6 b) it includes a review of and some comments about other  
7 literature,  
8 c) Professor Warf relies on it heavily (7 of 13 references  
9 used for release fraction data) and describes Mishima as "one of  
10 the leading experimentlists in testing the capacity of plutonium  
11 to become airborne ..." (p. 10), and  
12 d) examination of other literature convinces me that this  
13 body of work serves well as an example as it includes (or is in  
14 substantial agreement with) the information most applicable to  
15 the experimental TRUMP-S context.

16  
17 5. As an example of the way the literature is used  
18 selectively, in his numbered list of "important papers" and  
19 "pertinent data" (beginning on p. 10), seven papers by Mishima  
20 and co-workers are referenced (Warf's 8, 10, 11, 12, 13, 15, &  
21 16). Mishima's 1964 review (Warf's reference 8) is used for  
22 descriptive information regarding the nature of plutonium  
23 combustion but fails to mention several statements that Mishima  
24 seems to consider important. For instance, (on page 8) Mishima  
25 indents, and flags with a bulls-eye, these statements:

- 26  
27 o No significant inhalation hazard would exist at greater  
28 than 200 yards from burning several kilograms of  
29 plutonium.  
30  
31 o A release value of 0.05% is a satisfactory, safe value  
32 for estimating the airborne hazard downwind.  
33

34 6. These statements are repeated from the conclusions of  
35 Stewart (Warf's reference 3) discussing the burning of 200 g  
36 plutonium rods suspended over gasoline fires in an outdoor  
37 chimney 4 feet square and 11 feet high.

38  
39 7. On the same page, Mishima mentions an explosive incident  
40 at Hanford, saying in part "Although smoke was observed leaking  
41 from the stairwell structure and one door was blown open, no  
42 significant contamination was detected on the ground beyond 20  
43 yards."  
44

45 8. Later (in his conclusions, page 16) Mishima states "In  
46 the event of fires in the open, even if several kilograms of  
47 plutonium were in a fire, no significant inhalation hazard will  
48 likely exist beyond several hundred yards downwind."  
49

50 9. In the last sentence of this paper, Mishima points out  
51 the need for additional data. In the following decades, Mishima  
52 and his co-workers have addressed that need and have written much

1 that argues against Warf's position.

2  
3 10. In a 1968 paper (Warf's reference 10), Schwendiman,  
4 Mishima, and Radasch say in their summary:

5  
6 "Overheating plutonium metal created less airborne material  
7 [than powdered oxalates, CLK<sub>1</sub>]. The amount of material  
8 entrained during the oxidation of ignited, unalloyed  
9 plutonium metal in low air flows, 3.3 to 50 cm per second  
10 are small --  $3 \times 10^{-6}$  to  $5 \times 10^{-5}$  wt %."

11  
12 [Note that an open glove port accident with Licensee's box  
13 will generate a flow of less than 80 cm/s measured in the  
14 port orifice. It is also of interest to note that an arc  
15 welding unit was used to ignite their metal samples. CLK.]

16  
17 11. At the end of their paper they draw some general  
18 conclusions. Among them:

- 19  
20 1.) "Oxidation of metallic plutonium will cause to be  
21 airborne from a very small fraction ( $10^{-6}$ %) to a few  
22 hundredths of 1%.<sup>2/</sup> The higher release fractions  
23 were measured for massive pieces of plutonium.", and  
24  
25 3.) "Evaporation of plutonium can be achieved with  
26 extremely small airborne release if carried out at low  
27 evaporation rates. Airborne release accompanying a  
28 full rolling boil from a 2-1/2 in. diameter beaker  
29 resulted in an airborne release ranging to a few tenths  
30 percent."

31  
32 12. In 1973, Mishima and Schwendiman (Warf's reference 15)  
33 considered the inadvertent burning of scrap and waste materials.  
34 They used uranium (as a stand-in for plutonium) in cartons of  
35 flammable waste containing cardboard, paper, plastic, etc. In  
36 their summary, they state: "Measured airborne concentrations  
37 [within the 9.5 ft. diameter by 10 ft. tall enclosure, CLK]  
38 indicated relatively low fractional releases ranging from 0.05 to

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39 1/ Comments in square brackets and marked "CLK" are inserted  
40 for purposes of clarity by C. Leon Krueger.

41 2/ The "few hundredths of 1%" used here seems to refer to the  
42 data for Test 1 of their TABLE II. This same data was  
43 reported earlier by Mishima (Warf's reference 11) and is  
44 later quoted both correctly (two places) and incorrectly (in  
45 their summary) by Mishima and Schwendiman (Warf's reference  
46 13). This apparent misquotation seems to be the source of  
47 the otherwise spurious value that appears in paragraph 73 of  
48 the Declaration of the TRUMP-S Review Panel.

1 0.003 percent of the uranium used as the source." They do point  
2 out their previous result (Warf's reference 13) that, not  
3 surprisingly, "As much as 40 percent of uranium dioxide powder on  
4 [burning, CLK] tissue paper was entrained at a nominal [air, CLK]  
5 velocity of 100 cm per sec." Unlike Professor Warf, they do not  
6 suggest that this [Mishima and Schwendiman's 'entrained', Warf's  
7 'lofted', CLK.] material should be interpreted as a likely loss  
8 to the environment.  
9

10 13. After more than a decade of study, in a paper not  
11 referenced by Professor Warf,<sup>3/</sup> Mishima states in Appendix F,  
12 p. F.11: "Various incidents have occurred involving plutonium  
13 and its compounds ranging from spread of contamination to major  
14 fires. In no case have hazardous quantities of plutonium been  
15 released into the environment. Three of the incidents were very  
16 serious in nature and involved different forms of plutonium."  
17

18 14. Describing the third incident, he continues (Appendix  
19 F, p. F.12): "The most serious and significant incident involving  
20 plutonium to date was the fire in a major plutonium fabrication  
21 facility at Rocky Flats, Colorado in May 1969. Products of a  
22 fire in one area clogged the exhaust filters of one of three  
23 exhaust systems. Flammable vapors passed into other areas.  
24 Ultimately, a significant portion of the facility was involved.  
25 The supply fans operated during the initial phase of the fire and  
26 loss in negative pressure allowed back diffusion into office  
27 areas. Hundreds of kilograms of plutonium as metal and compounds  
28 was involved with a significant quantity in unknown form involved  
29 with the equipment (Material Unaccounted For). Only 200 uCi of  
30 airborne material (0.003 g) was released through a damaged  
31 exhaust system. Based on the authors personal observation and  
32 data, a maximum of 0.5% of the plutonium may have been airborne  
33 within the facility. This value was derived by making the highly  
34 conservative assumption that all contamination measured on the  
35 ceiling, walls, and floor of all contaminated areas of the  
36 facility and all surfaces outside the enclosure was due to  
37 airborne material. The estimate does not include the negligible  
38 amounts of plutonium found in the water collected from  
39 extinguishment nor the unknown quantities in the exhaust system.  
40 The vast majority of the plutonium used to obtain this estimate  
41 was measured as floor contamination in the immediate fire area  
42 and is probably debris which fell or was washed from the  
43 enclosure during extinguishment."  
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45 <sup>3/</sup> Mishima, J.: Data Useful in the Evaluation of Airborne  
46 Plutonium from Postulated Accident Situations. In Appendix  
47 F of Considerations in the Assessment of the Consequences of  
48 Effluents from Mixed Oxide Fuel Fabrication Plants, J. M.  
49 Selby et. al. BNWL-1697 REV1. Pacific Northwest Laboratory,  
50 Richland Washington, (1975).

1 15. Several things should be pointed out explicitly in  
2 applying this (and other literature) to the TRUMP-S project. For  
3 one thing, most of the available studies use amounts of plutonium  
4 (or a stand-in) far in excess of the amounts licensed for the  
5 Alpha Laboratory. Secondly, many of the situations described  
6 involve fuel loadings far in excess of anything likely (having a  
7 greater than negligible probability) in the Alpha Laboratory, and  
8 much of the work utilizes intentional mechanical disruption and  
9 forced ventilation. Thirdly, the higher release figures reported  
10 are applicable to the interior of the structure sustaining the  
11 release -- reductions due to settling, adsorption on wall and/or  
12 duct surfaces, and filtration are not taken into account. Except  
13 as an extreme upper limit, it is difficult to apply the available  
14 literature to the TRUMP-S context because the situations of  
15 practical interest are not only different in degree, but  
16 different in kind as well. Both the probabilities of, and the  
17 consequences resulting from an accident in a project like the  
18 TRUMP-S research very low.

19  
20 16. Professor Warf suggests on p. 10 of his 'Critique' that  
21 it is unscientific and misleading to select low release fraction  
22 values to describe possible releases from the TRUMP-S project.  
23 In his untitled table on p. 12 of his "Critique", Professor Warf  
24 lists values or ranges of values of release fractions for 17 sets  
25 of conditions (11 of these from the literature of Mishima and his  
26 co-workers). Only two of the 17 exceed 1% (they both involve  
27 gasoline fires). Yet, in the Declaration of the TRUMP-S Review  
28 Panel, Table III., he recommends the use of 3%, a value  
29 higher than all but those most contrived to maximize the release.

30  
31 17. It should also be pointed out that the literature of  
32 Mishima and his co-workers is still considered to be among the  
33 best available. The 1988 document A Regulatory Analysis on  
34 Emergency Preparedness for Fuel Cycle and Other Radioactive  
35 Material Licensees, NUREG-1140, acknowledges (at p. xi, and see  
36 also p. 96) Mishima's contributions with regard to release  
37 fractions, accident scenerios, and accident analysis, and several  
38 of his papers are cited (p. 25, 76, 77, & 98).

39  
40 18. Although release fraction experiments are subject to  
41 much uncertainty, the results reported by Schwendiman, Mishima,

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42 4/ The 3% release fraction chosen for use in Table III does not  
43 seem to come directly from any of the literature quoted by  
44 Professor Warf in his "Critique". It is perhaps the 3%  
45 mentioned in paragraph 8 (p.A17) of the Declaration of Warf  
46 and Hirsch filed June 12, 1990 with the Relpy Memorandum of  
47 Petitioners in support of Request for Hearing and Stay  
48 Pending Hearing. Releases for over a week from the inferno  
49 at Chernobyl are not applicable to the TRUMP-S research  
50 licensed at the Alpha Laboratory.

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and Radish in 1968 (Warf's reference 10) have held up in subsequent investigation, and provide the best comparison data that exists for the TRUMP-S project at MURR.

Subscribed and sworn before me in BOONE County, Missouri this 13<sup>th</sup> day of November 1990

C. Leon Krueger  
C. Leon Krueger  
Research Scientist

Sharon Westelman  
Notary Public

My Commission Expires 2-21-91

Sharon Westelman, Notary Public, State of Missouri  
My commission expires February 21, 1991  
Boone County, Missouri