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Ref. # 10CFR50.73
10CFR50.73(a)(2)(i)

William J. Cahill, Jr.
Executive Vice President

September 24, 1990

U. S. Nuclear Regulatory Commission
Attn: Document Control Desk
Washington, D. C. 20555

SUBJECT: COMANCHE PEAK STEAM ELECTRIC STATION
DOCKET NO. 50-445
OPERATION PROHIBITED BY TECHNICAL SPECIFICATION
LICENSEE EVENT REPORT 90-024-00

Gentlemen:

Enclosed is Licensee Event Report 90-024-00 for Comanche Peak Steam Electric Station Unit 1, "Failure to Comply With Technical Specification Action Statement Due to Inadequate Post Trip Review."

Sincerely,

William J. Cahill, Jr.

JAA/daj

Enclosure

c - Mr. R. D. Martin, Region IV
Resident Inspectors, CPSES (3)

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PDR ADDCK 0000445
S PDC

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NRC FORM 366				U.S. NUCLEAR REGULATORY COMMISSION				APPROVED OMB NO. 3150-0104 EXPIRES: 4/30/92			
LICENSEE EVENT REPORT (LER)								ESTIMATED BURDEN PER RESPONSE TO COMPLY WITH THIS INFORMATION COLLECTION REQUEST: 50.0 HRS. FORWARD COMMENTS REGARDING BURDEN ESTIMATE TO THE RECORDS AND REPORTS MANAGEMENT BRANCH (P-530), U.S. NUCLEAR REGULATORY COMMISSION, WASHINGTON, DC. 20555, AND TO THE PAPERWORK REDUCTION PROJECT (3150-0104), OFFICE OF MANAGEMENT AND BUDGET, WASHINGTON, DC. 20503.			
Facility Name (1) COMANCHE PEAK - UNIT 1								Docket Number (2) 0151010101415		Page (3) 1 OF 016	
Title (4) PERSONNEL ERROR RESULTING IN FAILURE TO SATISFY TECHNICAL SPECIFICATION STAGGERED TEST BASIS REQUIREMENT											
Event Date (5)			LER Number (6)			Report Date (7)			Other Facilities Involved (8)		
Month	Day	Year	Year	Sequential Number	Revision Number	Month	Day	Year	Facility Names	Docket Numbers	
08	24	90	90	024	010	09	21	90	N/A	015101010111	
This report is submitted pursuant to the requirements of 10 CFR 6: (Check one or more of the following) (11)									N/A		
Operating Mode (9) 1			20.402(b)			20.405(c)			50.73(a)(2)(iv)		
Power Level (10) 11010			20.405(a)(1)(i)			50.36(c)(1)			50.73(a)(2)(v)		
			20.405(a)(1)(ii)			50.36(c)(2)			50.73(a)(2)(vii)		
			20.405(a)(1)(iii)			50.73(a)(2)(i)			50.73(a)(2)(viii)(A)		
			20.405(a)(1)(iv)			50.73(a)(2)(ii)			50.73(a)(2)(viii)(B)		
			20.405(a)(1)(v)			50.73(a)(2)(iii)			50.73(a)(2)(ix)		
									73.71(b)		
									73.71(c)		
									Other (Specify in Abstract below and in Text, NRC Form 366A)		
Licensee Contact For This LER (12)											
Name G. P. McGEE								Telephone Number 81117 819171-15141717			
Area Code 81117											
Complete One Line For Each Component Failure Described in This Report (13)											
Cause	System	Component	Manufacturer	Reportable To NPRDS		Cause	System	Component	Manufacturer	Reportable To NPRDS	
Supplemental Report Expected (14)										Expected Submission Date (15)	
<input type="checkbox"/> Yes (If yes, complete Expected Submission Date)										<input checked="" type="checkbox"/> No	
Abstract (Limit to 1400 spaces, i.e., approximately fifteen single-space typewritten lines) (16)											
<p>On August 24, 1990, Comanche Peak Steam Electric Station Unit 1 was in Mode 1, Power Operations, with Reactor Power at 100 percent. While preparing to perform surveillance testing on contaminant purge and hydrogen purge isolation valves, Test Department personnel discovered that testing activities were not being performed on a STAGGERED TEST BASIS as specified by the associated Technical Specification. The event was caused by personnel error during initial surveillance program development. The individual responsible for inputting data to the controlling database overlooked the requirement. Corrective actions included testing, program review, and procedural enhancement.</p>											

NRC FORM 366A LICENSEE EVENT REPORT (LER) TEXT CONTINUATION		U.S. NUCLEAR REGULATORY COMMISSION APPROVED OMB NO. 3150-0104 EXPIRES: 4/30/92 ESTIMATED BURDEN PER RESPONSE TO COMPLY WITH THIS INFORMATION COLLECTION REQUEST: 50.0 HRS. FORWARD COMMENTS REGARDING BURDEN ESTIMATE TO THE RECORDS AND REPORTS MANAGEMENT BRANCH (P-530), U.S. NUCLEAR REGULATORY COMMISSION, WASHINGTON, DC. 20555, AND TO THE PAPERWORK REDUCTION PROJECT (3150-0104), OFFICE OF MANAGEMENT AND BUDGET, WASHINGTON, DC. 20503.							
Facility Name (1)	Docket Number (2)	LER Number (6)	Page (3)						
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Year	Sequential Number	Revision Number							
COMANCHE PEAK - UNIT 1		0151010141415910 - 0124 - 010	012 OF 016						
Text (If more space is required, use additional NRC Form 366A's) (17)									
<p>I. DESCRIPTION OF THE REPORTABLE EVENT</p> <p>A. REPORTABLE EVENT CLASSIFICATION</p> <p>Any operation prohibited by the plant's Technical Specifications.</p> <p>B. PLANT OPERATING CONDITIONS BEFORE THE EVENT</p> <p>On August 24, 1990, just prior to 1237 hours CDT, Comanche Peak Steam Electric Station (CPSES) Unit 1 was in Mode 1, Power Operations, with reactor power at approximately 100 percent.</p> <p>C. STATUS OF STRUCTURES, SYSTEMS, OR COMPONENTS THAT WERE INOPERABLE AT THE START OF THE EVENT AND THAT CONTRIBUTED TO THE EVENT</p> <p>There were no inoperable structures, systems or components that contributed to the event.</p> <p>D. NARRATIVE SUMMARY OF THE EVENT, INCLUDING DATES AND APPROXIMATE TIMES</p> <p>On August 24, 1990, prior to event discovery, a test engineer (utility, non-licensed) was preparing to perform surveillance testing on containment purge and hydrogen purge isolation valves (EHS:(BB)(VA)(ISV)) to satisfy Technical Specification Surveillance Requirement 4.6.1.7.2. While reviewing associated documents prior to performing the test, the test engineer made the following observations:</p> <ul style="list-style-type: none"> • The Technical Specification requires the surveillance to be performed at least once per 184 days on a STAGGERED TEST BASIS, as defined by Technical Specification Definition 1.34. • The surveillance test procedure did not indicate this test is performed on a STAGGERED TEST BASIS. 									

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910	01214	010							

Text (If more space is required, use additional NRC Form 366A's) (17)

- The Surveillance Work Orders (SWOs) specified a 6 month frequency for this activity and had no indication this test is performed on a STAGGERED TEST BASIS.
- The Managed Maintenance Computer Program (MMCP) surveillance scheduling system contained one database entry with a 6 month frequency to schedule this activity. This database entry had no indication this test is performed on a STAGGERED TEST BASIS.
- Approximately 5 1/2 months had passed since all of the valves had been previously tested together on a previous SWO with no STAGGERED TEST BASIS interval.

The test engineer then initiated discussion with other plant personnel (utility and contractor, non-licensed) to determine the applicability of the STAGGERED TEST BASIS definition to the testing of these containment isolation valves. At approximately 1237 CDT, it was concluded that the testing had not been scheduled so as to satisfy the STAGGERED TEST BASIS requirement.

E. THE METHOD OF DISCOVERY OF EACH COMPONENT OR SYSTEM FAILURE OR PROCEDURAL OR PERSONNEL ERROR

While reviewing Technical Specifications Surveillance Requirement 4.6.1.7.2, prior to testing, the test engineer noted the STAGGERED TEST BASIS requirement. After inquiring about the applicability of the STAGGERED TEST BASIS definition to the testing of these containment penetration (EIS:(BB)(VA)(PEN)) isolation valves, plant personnel realized the valves had not been tested at the proper intervals.

II. COMPONENT OR SYSTEM FAILURES

A. FAILED COMPONENT INFORMATION

Not applicable - there were no component failures associated with this event.

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<p>B. FAILURE MODE, MECHANISM AND EFFECT OF EACH FAILED COMPONENT</p> <p>Not applicable - there were no component failures associated with this event.</p> <p>C. CAUSE OF EACH COMPONENT OR SYSTEM FAILURE</p> <p>Not applicable - there were no component failures associated with this event.</p> <p>D. SYSTEMS OR SECONDARY FUNCTIONS THAT WERE AFFECTED BY FAILURE OF COMPONENTS WITH MULTIPLE FUNCTIONS</p> <p>Not applicable - there were no component failures associated with this event.</p> <p>III. ANALYSIS OF THE EVENT</p> <p>A. SAFETY SYSTEM RESPONSES THAT OCCURRED</p> <p>Not applicable - no safety system responses associated with this event.</p> <p>B. DURATION OF SAFETY SYSTEM INOPERABILITY</p> <p>Not applicable - there were no safety systems rendered inoperable due to a failure.</p> <p>C. SAFETY CONSEQUENCES AND IMPLICATIONS OF THE EVENT</p> <p>The containment purge and hydrogen purge isolation valves are designed to limit the leakage of radioactive material from containment (EHS:(NH)) during normal operation and accident conditions. General Design Criteria 56 of 10CFR50, Appendix A, requires that two isolation valves in series be provided to assure that the isolation function is maintained in the event of any single active failure. Surveillance testing of those valves is performed to demonstrate operability of the components, ensuring that the boundary doses specified in 10CFR100 are not exceeded. Staggered testing is performed to reduce the probability of system failure due to a common cause, and failure to perform the required testing on a staggered basis increases the length of time that a common cause system failure could have gone</p>									

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undetected. The successful testing of the subject penetrations following discovery of the condition demonstrates that the penetrations were at all times capable of performing their intended safety function of limiting radioactive emissions from containment. It is concluded that the short term failure to satisfy the STAGGERED TEST BASIS requirement associated with testing of these valves did not adversely affect the safe operation of CPSES Unit 1 or the health and safety of the public.

IV. CAUSE OF THE EVENT

A. IMMEDIATE CAUSE

STAGGERED TEST BASIS requirements were not incorporated into the surveillance scheduling methodology for this activity.

B. ROOT CAUSE

The root cause of the event was personnel error which led to omission of the STAGGERED TEST BASIS requirement.

The station administrative procedure controlling the surveillance test program requires that each organization responsible for performing surveillance activities develop implementing procedures and incorporate methods for scheduling and statusing all surveillances for which they have responsibility. Plant personnel responsible for establishing the testing interval for this surveillance overlooked the STAGGERED TEST BASIS requirement during initial test and scheduling development.

V. CORRECTIVE ACTIONS

A. IMMEDIATE

The test engineer documented the condition in accordance with station procedures and reported the status of the surveillance requirement to the Shift Supervisor (utility, licensed). It was determined that the intent of the STB requirement could be satisfied by testing the inboard and outboard isolation valves of one containment purge

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U.S. NUCLEAR REGULATORY COMMISSION

APPROVED OMB NO. 3150-0104

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LICENSEE EVENT REPORT (LER) **TEXT CONTINUATION**

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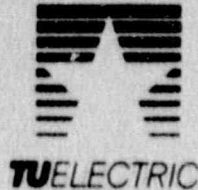
penetration and one hydrogen purge penetration at the subinterval. Compliance with the STAGGERED TEST BASIS requirement was restored by successful testing of two of the four containment and hydrogen purge penetrations as specified by the Technical Specification action requirements.

B. ACTIONS TO PREVENT RECURRENCE

A satisfactory review was performed of all surveillance activities with a STAGGERED TEST BASIS requirement to ensure that the requirement is acknowledged and implemented in activity scheduling. The administrative procedure controlling the surveillance program is being enhanced to clarify the STAGGERED TEST BASIS requirement and provide formal guidance ensuring consistent site wide scheduling of affected activities. The test procedure satisfying the surveillance requirement of Technical Specification 4.6.1.7.2 will be revised to test one isolation valve associated with each containment and hydrogen purge penetration at the first subinterval, and the other valve(s) in the second subinterval. Although several methods can be used in establishing the staggered test subinterval, the method above is felt to best ensure that the chances of a common mode failure are reduced.

VI. PREVIOUS SIMILAR EVENTS

LER 90-005 and LER 90-010 describe reportable events resulting from failure to perform Technical Specification surveillance activities. However, the details of the events described in those LERs and the resultant corrective actions are sufficiently different from those of this LER to conclude that the previous corrective actions could not be expected to have prevented the scheduling error described in this report.



CPSES-9021535
September 20, 1990

No Response Required

TO: J. W. Beck - ST 24

SUBJECT: LICENSEE EVENT REPORT 50-445/90-024-00
PERSONNEL ERROR RESULTING IN FAILURE TO SATISFY
TECHNICAL SPECIFICATION STAGGERED TEST BASIS REQUIREMENT

Attached is Licensee Event Report (LER) 50-445/90-024-00 which has been prepared in accordance with 10CFR50.73(d). This LER has been reviewed by GORC (Meeting No. 90-157) and recommended for approval. Additionally, I have reviewed and approved the LER and find it acceptable for submittal to the NRC (required by September 24, 1990).

If you should have any questions, please contact Gary McGee at extension 5477.

A. B. Scott, Jr. O10

GGD:jcc

Attachment

cc: OCS
R. D. Walker
G. P. McGee

E06
ST-24
O06