

3/11/82

UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of:	§	
	§	
HOUSTON LIGHTING & POWER	§	Docket Nos. 50-498OL
COMPANY, <u>ET AL.</u>	§	50-499OL
	§	
(South Texas Project,	§	
Units 1 & 2)	§	
_____	§	

TESTIMONY ON BEHALF OF HOUSTON LIGHTING & POWER COMPANY, ET AL.

OF

MR. JEROME H. GOLDBERG
MR. JERROLD G. DEWEASE

REGARDING

THE OPERATION OF THE SOUTH TEXAS PROJECT

1
2
3 UNITED STATES OF AMERICA
4 NUCLEAR REGULATORY COMMISSION
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17 Units 1 & 2) §
18 §
19

20 Testimony of Jerome H. Goldberg
21 and Jerrold G. Dewease
22 Regarding the Operation of the South Texas Project
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26 Q1. State your names and current employment.
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28 A1. (JHG): Jerome H. Goldberg, Vice President, Nuclear
29 Engineering and Construction, for Houston Lighting & Power
30 Company (HL&P).
31

32 (JGD): Jerrold G. Dewease, Vice President, Nuclear
33 Plant Operations, for HL&P.
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36 Q2. Mr. Goldberg, describe your professional experience
37 and educational background.
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40 A2. (JHG): That information is presented in my testi-
41 mony regarding HL&P's management of the STP.
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44 Q3. Mr. Dewease, describe your professional experience
45 and educational background.
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3 A3. (JGD): I received the degree of bachelor of
4 science in electrical engineering from the Christian Brothers
5 College in Memphis, Tennessee in 1960. I am a registered
6 professional engineer in Tennessee.
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10 From 1960 to 1965 I was employed by Memphis Light,
11 Gas and Water at its T. H. Allen Electric Generating Station,
12 a fossil fueled steam plant near Memphis. I was initially
13 employed as an Electrical Engineer, providing engineering
14 support and technical guidance to the electrical maintenance
15 section and was subsequently promoted to Assistant Electrical
16 Maintenance Supervisor. In 1965, the power plant was leased
17 to the Tennessee Valley Authority (TVA) and I became an
18 employee of the TVA.
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28 In 1968 I became an Instrument Engineer at TVA's
29 Browns Ferry Nuclear Plant near Athens, Alabama, which
30 consists of three 1098 MWe BWR units. There I initially
31 worked on the establishment of the instrument program and
32 Technical Specifications for the plant. I was promoted to
33 Assistant Engineering Supervisor in 1971, and given supervisory
34 responsibility over the Reactor Engineering, Radio-chemistry,
35 Testing and Instrumentation and Control groups. In this
36 position I supervised the establishment of the initial
37 surveillance program which implemented the Technical Specifica-
38 tions and participated in the initial startup of units 1 and
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3 2. In 1974 I was promoted to QA Supervisor at Browns Ferry
4 and in 1976 I was promoted to Assistant Plant Superintendent.
5 I was responsible for plant QA during the recovery from the
6 March 1975 fire, the restart of units 1 and 2 after the fire
7 and the initial startup of unit 3. From 1977 to 1979 I was
8 Plant Superintendent at Browns Ferry.
9

10
11 In 1979 I was made Assistant Director of Nuclear
12 Operations at TVA. I had responsibility for the plant
13 operations staffs of four TVA nuclear plants: Browns Ferry;
14 Sequoyah, which consists of two Westinghouse 1148 MWe PWR
15 units now in operation; Watts Bar, which consists of two
16 Westinghouse 1177 MWe PWR units now under construction; and
17 Bellefonte, which consists of two Babcock & Wilcox 1213 MWe
18 PWR units now under construction. I was also responsible
19 for the TVA training center, which provides classroom and
20 simulator training for reactor operators for all of TVA's
21 nuclear plants.
22

23
24 In July 1981, I joined HL&P as Vice President,
25 Nuclear Plant Operations.
26

27
28 Q4. Mr. Goldberg and Mr. Dewease, what is the purpose
29 of your testimony.
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32 A4. (JHG, JGD): The purpose of our testimony is to
33 describe HL&P's current management organization and plans
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4 for the operation of STP; to show that HL&P will have the
5 necessary technical competence to operate STP safely and has
6 already taken important steps in that direction; and to show
7 that HL&P's planned staffing and organization meet applicable
8 NRC requirements.
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13 Q5. Describe HL&P's management organization for the
14 operation of STP.
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17 A5. (JHG, JGD): The Executive Vice President has
18 ultimate responsibility for nuclear operations, including
19 STP. The nuclear plant operations staff reports to him
20 through Mr. Dewease, the Vice President, Nuclear Plant
21 Operations. Mr. Dewease will be responsible for operation
22 of both the Allens Creek and STP plants. The organization
23 for management of STP is shown on the attached chart (figure 1).
24
25

26
27 Also reporting directly to the Executive Vice
28 President are the Manager of the QA Department and the
29 Director, Nuclear Fuels.
30

31
32 There will be a technical support group which will
33 be a part of the Nuclear Engineering and Construction organi-
34 zation that reports to Mr. Goldberg.
35

36
37 In addition to the staff working full time in the
38 nuclear area, there are other HL&P staffs that will be
39 providing support services for STP. Our Fossil Plant Engineer-
40 ing and Construction organization represents a resource of
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1 engineering expertise that will be utilized as needed.
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4
5 Although assistance from other HL&P groups and from outside
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7 consultants will be available to supplement our full time
8
9 staff on the STP, we plan to make HL&P essentially self
10
11 sufficient in regard to the conduct of our nuclear opera-
12
13 tions.

14
15 There is also a committee of executives and managers,
16
17 called the Nuclear Safety Review Board (NSRB) that will be
18
19 reviewing the performance of Plant operations. This committee
20
21 is described in Section 13.4 of the Final Safety Analysis
22
23 Report (FSAR) and is discussed below.

24 Q.6 Mr. Dewease, describe the organization of the
25
26 Plant Operations staff.

27
28 A.6 (JGD): HL&P's plan for the organization and
29
30 staffing for plant operations has been developed on the
31
32 basis of NRC guidance and industry experience and will
33
34 continue to evolve as that guidance and experience dictate.
35
36 At present, we have underway a review of the organizational
37
38 structure which may result in additional changes; however,
39
40 the present organization is basically representative of the
41
42 eventual plant organization.

43
44 Figure 13.1-2 of FSAR Section 13.1 shows the
45
46 current organization for the operation of the two STP units,
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48 including the number of personnel per our current plans.
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3 As described in Section 13.1, the organization includes four
4 major Sections: Operating; Technical; Maintenance; and
5 Training, each headed by a General Supervisor. The two
6
7 other groups shown, the Radiation Protection Group and the
8
9 Administrative Group, will also have senior level Supervisors.
10
11 Section 13.1 of the FSAR summarizes the responsibilities of
12
13 each group as well as the qualifications of key personnel.
14
15

16 In my answers to the next few questions I describe
17
18 the functions of each of these organizations, their proposed
19
20 staffing levels, and their staffing levels as of March 1,
21
22 1982. It should be understood that the total staffing levels
23
24 identified for each organization are approximate. Although
25
26 actual staffing levels may vary in specific instances, at a
27
28 minimum NRC requirements will be satisfied.
29

30 Q.7 Describe the Operating Section.
31

32 A.7 (JGD): The Operating Section includes personnel
33
34 licensed to operate the reactor and Auxiliary Operators.
35
36 The Operating General Supervisor is in overall charge of
37
38 reactor operations and will hold a Senior Reactor Operator
39
40 (SRO) license on each unit.
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3 The organization chart shows six Shift Supervisor
4 positions in the Operating Section. Shift Supervisors will
5 hold an SRO license on each unit. A corporate management
6 directive will be issued prior to fuel load, clearly estab-
7 lishing the command duties of the Shift Supervisor and
8 emphasizing his primary responsibility for safe operation of
9 the Plant. Plant procedures will clearly define the duties,
10 responsibilities and authority of the Shift Supervisor and
11 other licensed personnel.
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20 The Unit Supervisors, reporting to Shift Supervisors,
21 will be licensed SRO's and will be responsible for reactor
22 operations command in the control room. Each one will
23 receive supervisory training designed to optimize his per-
24 formance as a Unit Supervisor.
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30 We currently have one Shift Supervisor, three Unit
31 Supervisors and 17 other personnel in the Operating Section.
32 The Shift Supervisor and one Unit Supervisor were previously
33 licensed SRO's on operating commercial nuclear power plants.
34 We are preparing all 21 personnel to be eligible for cold
35 licensing on Unit 1. At present 20 of them either have the
36 required nuclear experience or have been certified in the
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3 Westinghouse Reactor Operator Training Program, and training
4 for the other one is in progress.
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7 We will have 24 Reactor Operators (RO's) and
8 approximately 30 Auxiliary Operators for two unit operation.
9

10 The Reactor Operations personnel are currently
11 involved in writing system descriptions and/or operating
12 procedures. As systems are turned over to HL&P these people
13 will be participating in preoperational testing.
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18 Q.8 Describe the Technical Section.
19

20 A.8 (JGD): The Technical Section is made up of four
21 groups: Reactor Engineering, Chemical Analysis, Chemical
22 Operations, and Results Engineering.
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26 The Reactor Engineering Group will consist of a
27 Lead Reactor Engineer and two Reactor Engineers, one for
28 each unit. These three positions are currently filled. The
29 Lead Reactor Engineer joined HL&P upon receipt of a Bachelor
30 of Science degree in Nuclear Engineering from Texas A&M in
31 1977. He has completed the 30-week Westinghouse Reactor
32 Operator Training Program, certifying at the SRO level, and
33 the Westinghouse Station Nuclear Engineers Course. He is
34 currently on a six-month assignment with the Reactor Engi-
35 neering staff at the Joseph M. Farley Nuclear Plant. One
36 Reactor Engineer has had extensive nuclear experience,
37 including several years as a Navy Reactor Operator and
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3 Reactor Technician and 12 years as a licensed SRO at the
4 Research Reactor at the Texas A&M Nuclear Science Center.
5 He has also completed the 30-week Westinghouse Reactor
6 Operator Training Program, certifying at the SRO level, and
7 the Westinghouse Station Nuclear Engineers Course. In
8 addition, he has served as a qualified startup test engineer
9 while on assignment at the North Anna and McGuire Nuclear
10 Stations. The other Reactor Engineer joined HL&P upon
11 receipt of his Bachelor of Science degree in Nuclear Engi-
12 neering from Mississippi State in 1981.
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22 The Reactor Engineers are currently developing the
23 core physics and thermal hydraulic testing programs to
24 monitor core performance. They are developing the Initial
25 Startup Test Program, the onsite Special Nuclear Materials
26 Accountability Program, and the New Fuel Receipt, Inspection
27 and Storage Procedures. Their responsibilities during Plant
28 operation will include operational planning to determine
29 plant loading and stretchout or coastdown capability to
30 ensure that refueling periods correspond to the proper core
31 burnup and system load demand. The Reactor Engineers will
32 also implement the Special Nuclear Materials Accountability
33 Program for control and accountability of all special nuclear
34 material at the Plant site. They ensure that the receipt,
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3 inspection, and storage of fuel is conducted in accordance
4 with applicable criteria.
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6 The Chemical Operations Group will consist of 42
7 personnel, including a Supervisor, 6 Foremen, 15 Chemical
8 Operators and 20 Operator Trainees and Auxiliary Operators.
9 The number of Chemical Operations Foremen has been increased
10 to provide supervision on each shift. We have one Chemical
11 Operations Foreman, three Chemical Operators, and four
12 Chemical Operator Trainees on board at this time. Six of
13 these Chemical Operators and Operator Trainees have nuclear
14 navy backgrounds. The other has experience at a commercial
15 nuclear power plant.
16

17 The Chemical Operations Group is responsible for
18 the operation of Chemical Process Systems, Demineralizer
19 Systems, Radioactive Waste Processing Systems, and Non-
20 Radioactive Waste Processing Systems. They are currently
21 writing procedures and developing training materials.
22

23 The Chemical Analysis Group will consist of 23
24 personnel, including a Supervisor, 2 Lead Technicians, a
25 Nuclear Plant Chemist, and 19 chemical technicians and
26 monitors. The Chemical Analysis Group presently consists of
27 a Supervisor, Lead Technician, and six chemical technicians.
28 At the time HL&P reviewed its organization after TMI, it had
29 one Supervisor over both Chemical Analysis and Chemical
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3 Operations. HL&P review concluded that this job was more
4 than one man could properly handle, so it was split into
5 two. A Nuclear Chemist also has been added on the current
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7 chart.
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11 The Chemical Analysis Group is responsible for
12 plant chemistry and radiochemistry. Chemical Analysis
13 personnel perform laboratory analyses on samples as con-
14 trasted with Chemical Operations personnel who operate
15 systems supporting reactor operation. Currently Chemical
16 Analysis personnel are writing procedures, developing train-
17 ing materials, conducting the preoperational environmental
18 sampling program, and providing chemical analysis support
19 for hydrostatic tests.
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28 The Results Engineering Group will consist of a
29 Lead Results Engineer and approximately eleven Results
30 Engineers. We have the Lead Results Engineer and six Plant
31 Results Engineers at this time, all of whom have engineering
32 degrees. The Lead Engineer has had nuclear experience as a
33 Navy Electrical Division Officer, Reactor Controls Division
34 Officer, Engineering Officer of the Watch, and Engineer
35 Officer and has attended an eight-week Westinghouse training
36 program at Zion. One of the Results Engineers has also had
37 nuclear experience as a Navy Propulsion Plant Watch Officer.
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3 In addition, two of the Results Engineers have completed the
4 30-week Westinghouse Reactor Operator Training Course.
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7 The Plant Results Engineers prepare test procedures,
8 perform tests, and prepare test reports for initial startup,
9 post-maintenance, and performance testing of Plant systems.
10 They implement programs for In-service Testing of Pumps and
11 Valves, HEPA Filter Testing, Containment Integrated Leak
12 Rate Testing, and Technical Specification Surveillance
13 Testing. One of these Engineers will have lead responsibility
14 for implementation of the Plant Fire Protection Program.
15 Results Engineers develop solutions to problems and analyze
16 equipment malfunctions in various Plant systems. The Results
17 Engineers are currently developing the programs discussed
18 above, writing procedures, and coordinating the Plant staff
19 review of documents. The two Engineers developing the Fire
20 Protection Program have each attended several schools and
21 seminars on fire protection. In addition, we expect to
22 utilize the services of a consultant to review our Fire
23 Protection Program.
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40 Q.9 Describe the Maintenance Section.

41 A.9 (JGD): The Maintenance Section is divided into
42 four Groups; Electrical, Mechanical, Instruments & Controls
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3 and Maintenance Support, each headed by a Supervisor.
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5 Electrical and Mechanical Maintenance were originally headed
6
7 by a single Supervisor, but this position was split so that
8
9 each Group will have its own Supervisor. This was done
10
11 because of the magnitude of the workload. With the excep-
12
13 tion of the I&C and Electrical Maintenance Groups, the
14
15 Supervisor positions have been filled.

16
17 The Maintenance Support Group will consist of 16
18
19 personnel, including a Supervisor, a Planning Scheduler, 9
20
21 Specialists, 3 Parts Technicians and 2 Clerk-Typists. The
22
23 Supervisor, 3 of the Specialists and one Parts Technician
24
25 positions are now filled.

26
27 The Electrical Maintenance Group will consist of
28
29 21 personnel, including a Supervisor, 2 Foremen and 18
30
31 Electricians, Apprentices and Helpers. One Foreman, 5
32
33 Electricians and 3 Apprentice positions are now filled.

34
35 The Mechanical Maintenance Group will consist of
36
37 44 personnel, including a Supervisor, a Welding Specialist,
38
39 5 Foremen and 37 Mechanics, Apprentices and Helpers. The
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41 Supervisor, 2 Foremen, 10 Mechanics and one of the Apprentice
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43 positions are now filled.
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3 The Instrumentation & Control (I&C) Group will
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5 consist of 51 personnel, including a Supervisor, 2 Engineers,
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7 4 Foremen and 44 I&C Technicians and Apprentices. An Engineer,
8
9 a Foreman and 9 Technician positions are now filled.
10

11 Maintenance personnel are currently performing
12
13 preventative and corrective maintenance on the Reservoir
14
15 Makeup Pumping Facility and Meteorological Tower equipment.
16
17 They will assume maintenance responsibility for Plant equip-
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19 ment as it is released for Preoperational Testing. Main-
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21 tenance personnel will provide support, both manpower and
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23 procedural, for initial wire checks and functional checks,
24
25 instrument and relay calibration, initial motor checks,
26
27 initial pump checks, checkout of valves, electrical con-
28
29 tinuity, meggar and hi-potential tests, and final coupling
30
31 alignment. The Maintenance Section will also provide support
32
33 for test calibration and assistance in leak testing, flushing
34
35 of piping systems, and the preoperational testing. All
36
37 Maintenance Groups are currently writing procedures, developing
38
39 spare parts requirements and developing the Preventive
40
41 Maintenance Program.

42 Q.10 Describe the Training Section.
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3 A.10 (JGD): The Training Section is responsible for
4 Plant staff training activities. We plan a large Training
5 Section, consisting of three Groups: Operator Training,
6 Simulator Training and General Training. The Simulator
7 Training Group will utilize a plant specific simulator which
8 is now on order and is scheduled to be installed on the site
9 by mid-1983.
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16 The Training General Supervisor has 20 years Navy
17 experience, 15 in the nuclear area. He has attended an
18 8-week training course at the training center in Zion and is
19 participating in the INPO Instructor Qualification and
20 Certification Workshops.
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26 The Operator Training Group will consist of the
27 Operator Training Supervisor and 3 Training Instructors, all
28 of whom will be licensed SRO's. This group will be respon-
29 sible for all operator license training, except that utilizing
30 the simulator.
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36 The Simulator Training Group will consist of a
37 Supervisor, 3 Instructors, 2 Software Specialists, 2 Tech-
38 nicians, and a Clerk. This Group will utilize the plant
39 specific simulator to train Reactor Operators and a number
40 of other personnel, including members of the Technical
41 Support Staff.
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3 The General Training Group will consist of a
4 Supervisor and 7 Instructors. This Group will provide
5 technical and general employee training.
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9 The three Instructor positions in the Operator
10 Training Group have been filled. The Instructors each have
11 about 7 years of nuclear Navy experience. All three have
12 attended the 30-week Westinghouse Reactor Operator Training
13 Program, and each is certified at the SRO level.
14
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16
17 Q.11 Describe the Radiation Protection Group.
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20 A.11 (JGD): The Radiation Protection Supervisor is
21 assigned to the Plant staff from the corporate Health Physics
22 organization. The Supervisor receives technical direction
23 from the corporate Health Physics organization but receives
24 direction on scheduling from the Plant Superintendent. The
25 Group is responsible for radiation protection of personnel
26 on site.
27
28

29
30 The Radiation Protection Group will consist of 33
31 personnel, including a Supervisor, two Health Physicists and
32 30 Radiation Protection Technicians, Monitors and Trainees.
33 We currently have a Supervisor and one Health Physicist.
34 The Supervisor has 30 years experience in applied radiation
35 protection including both Navy and commercial nuclear power
36 plant experience.
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3 Q.12 Describe the Administrative Group.
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5 A.12 (JGD): The Administrative Group will consist of
6
7 15-20 personnel, including a Supervisor. Its function will
8
9 be to provide clerical and administrative support to the
10
11 Plant organization.
12

13 Q.13 Mr. Goldberg, is HL&P planning how to provide
14
15 technical support for Plant operation?
16

17 A.13 (JHG): Yes. In 1979, a study was completed
18
19 recommending that HL&P develop its own capability to perform
20
21 non-LOCA transient analysis. We are now developing that
22
23 capability. HL&P personnel have visited nuclear facilities
24
25 of Public Services of Colorado, Sacramento Municipal Utilities
26
27 District, Southern California Edison, Virginia Electric and
28
29 Power Company, Arizona Public Services, and Florida Power &
30
31 Light to review various organizational structures used for
32
33 technical support of Plant operations. Findings from these
34
35 trips have been factored into our plans.

36 In January, 1980, Nuclear Services Corporation
37
38 (NSC) completed a study which evaluated in light of TMI, the
39
40 HL&P staff expertise needed to provide technical support
41
42 during Plant operation. Numbers, skill type and skill
43
44 levels of personnel as well as technical review areas were
45
46 identified.
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3 Q.14 What are HL&P's current plans for providing technical
4 support for Plant operations?
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7 A.14 (JHG): The present Site Engineering Group will
8 form the nucleus for the technical group supporting Plant
9 operation. We plan to have a technical group on-site,
10 close to the activities it will support, to aid in developing
11 a close relationship with the operating staff. Although
12 formal procedures will govern such matters as requested
13 design changes, a close relationship will be an aid to
14 communications and mutual understanding. Additional tech-
15 nical support will also be available from the headquarters
16 office.
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26 Our goal is to have an on-site staff technically
27 capable of performing the design or design verification for
28 all technical areas, especially those that are uniquely
29 nuclear. For very specialized and complex areas, such as
30 soil-structure interaction, we will most likely continue to
31 employ outside consulting assistance. We believe that a
32 utility should have an in-depth knowledge and involvement in
33 technical matters affecting Plant operation and we are
34 directing our recruiting and training efforts to that end.
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43 As we move into the operations phase, our technical
44 activities will shift from the headquarters to the site to
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3 perform, in support of the Plant Operations staff, such
4 functions as:
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- 6
7 1) Provide a program and procedures for control
8 of Plant design.
9
10 2) Review proposed changes to operating procedures.*
11
12 3) Review and evaluate operating experience and
13 performance of selected systems and components.
14
15 4) Review activities such as maintenance, outages,
16 and surveillance testing and the associated
17 procedures.*
18
19 5) Provide engineering design for Plant modifica-
20 tions (in-house and/or through contractors).
21
22 6) Participate in the resolution of noncon-
23 formances.
24
25 7) Participate in procurement of engineered
26 equipment, including spare parts.
27
28 8) Interface with the Plant technical staff.
29

30
31 Q.15 Mr. Dewease, please summarize the current staffing
32 level of the STP Operations Division.
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35 A.15 (JGD): Staffing the Plant organization began when
36 a Plant Superintendent and Assistant Plant Superintendent
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45 * If requested by Plant operations staff.
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3 were named to their respective positions in February of
4
5 1977. (Currently the Plant Superintendent position is
6
7 vacant.) Since 1977 we have grown to a staff of over 100
8
9 persons. We expect to build up to a staff of approximately
10
11 450 for two unit operation. To plan an orderly development
12
13 of the operations staff we have identified the tasks which
14
15 must be accomplished by the Plant staff up through commercial
16
17 operation of Unit No. 2.

18
19 We have been hiring personnel with nuclear exper-
20
21 ience in the military services. We plan to continue to do
22
23 this, realizing, however, that the demand for these personnel
24
25 has greatly increased since TMI. We also plan to fill some
26
27 key positions with personnel with commercial nuclear power
28
29 plant operating experience.

30 Q.16 What are Plant Operations personnel doing during
31
32 the construction phase?

33
34 A.16 (JGD): Major pre-operational activities include
35
36 procedure development, training and experience visits to
37
38 commercial nuclear power plants, spare parts evaluations and
39
40 development of training materials.

41
42 Another major activity in which Plant personnel
43
44 will be involved in the future is pre-operational testing.
45
46 Operators, Electricians, Mechanics, and I&C Technicians will
47
48 be assigned to the Test Engineers as needed. Very valuable
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3 experience will be gained by our personnel in this way.
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5 Present personnel are giving emphasis to development of
6
7 procedures that will be utilized for pre-operational testing.
8

9 In addition to working on plans for Plant operation,
10
11 tion, the staff is reviewing and commenting on the Plant
12
13 design. Their review has resulted in suggested changes to
14
15 the design to improve system operability and maintenance.
16

17 Q.17 Please describe the transition from construction
18
19 to Plant operation.
20

21 A.17 (JGD): Before fuel is loaded in the Plant, HL&P
22
23 will conduct tests of the Plant equipment and systems. A
24
25 separate HL&P organization, called the Startup Group, has
26
27 been established to conduct these tests. The Startup Manager,
28
29 Barry Duncan, is also Assistant Plant Superintendent and his
30
31 qualifications are described in Section 13.1 of the FSAR.
32
33 The Startup Organization is described in Section 14.2 of the
34
35 FSAR. It includes a number of experienced engineers working
36
37 on STP under a contract with Westinghouse. Plant Operations
38
39 personnel, including Operators, Chemical Technicians, and
40
41 I&C Technicians will be assigned to the Startup Group to
42
43 assist in the performance testing. The Startup Group is now
44
45 writing the Startup test procedures utilizing, where practical,
46
47 Plant procedures.
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4 As each Plant system nears completion the HL&P
5
6 Startup Group, HL&P Plant QA, Bechtel Power Corporation
7
8 (Bechtel) QA, and Bechtel Engineering will jointly review
9
10 the status of the system to determine what must be done for
11
12 the system to be ready for testing. This activity includes
13
14 "walk-downs" of the system to identify hardware exceptions
15
16 or deficiencies.

17 When nonconforming conditions are identified by
18
19 HL&P Plant QA or Startup an NCR will be generated. The NCR
20
21 will be dispositioned by the organization that has design
22
23 responsibility at the time the nonconforming condition is
24
25 identified. Depending on the scope of work necessary to
26
27 disposition the NCR, either HL&P Maintenance or the Con-
28
29 structor will implement the disposition of the NCR.

30
31 Once a system is tested and the test results approved,
32
33 it will be turned over to Operations.

34 Q.18 Mr. Goldberg, has HL&P hired the personnel who
35
36 will provide technical support for Plant operations?
37

38 A.18 (JHG): As I mentioned before, the current design
39
40 and construction technical staff will form the nucleus for
41
42 the technical staff during operations. Technical activities
43
44 on the Project are under the direction of the Project Engi-
45
46 neering Manager. The experience and qualifications of that
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4 staff were described in my previous testimony in this pro-
5 ceeding, and will be updated in testimony on HL&P's rela-
6 tionship with Bechtel and Ebasco Corporations.
7
8

9 NUREG-0731 identifies technical support skills
10 required for both normal and emergency operations. We
11 already have on staff individuals that meet or will meet
12 most of the qualifications outlined in that document. We
13 plan to acquire or train additional individuals so that all
14 the requirements are satisfied. For instance, in 1981 we
15 recruited specialized skills in the areas of weld engineer-
16 ing, ASME Division III pipe stress analysis, transient
17 analysis, metallurgy, system engineering, and stronger
18 engineering and licensing management.
19
20

21 Q.19 Mr. Dewease, describe the program for training STP
22 Plant operations staff.
23
24

25 A.19 (JGD): An important element of our training
26 program will be the use of the plant specific simulator
27 which we have ordered in accordance with one of the recom-
28 mendations made after review of the lessons learned from
29 TMI.
30
31

32 We have formed a project organization to follow
33 the design, manufacture, installation, and testing of our
34 simulator. It is expected that the nucleus of our Simulator
35 Training Group will come from this project organization.
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4 The Operator Training Group will be responsible
5
6 for all operator license training except that utilizing the
7
8 simulator. The objective of HL&P's operator training is to
9
10 equip the operator to assess any postulated situation and to
11
12 use the available information to evaluate the Plant parameters
13
14 displayed in the control room. The key to the operator's
15
16 ability to do this is understanding such factors as the
17
18 physical laws that govern the operation of Plant systems and
19
20 how those systems function.

21 Our on-site operator license training program
22
23 consists of three parts: the Nuclear Steam Supply System
24
25 (NSSS) Training Package, a Balance of Plant Package, and a
26
27 Procedures Package. The NSSS Training Package consists of
28
29 43 lessons including health physics, chemistry, reactor
30
31 theory, systems, accidents, transient and instrument failure
32
33 analysis. It includes system descriptions, lesson plans,
34
35 and training aids. This Package is completed. The Balance
36
37 of Plant Package is being developed by our Operator Training
38
39 Group. It will consist of 62 lessons on the remainder of
40
41 the Plant systems. Each lesson will include system descrip-
42
43 tions, lesson plans, and training aids. The approximate
44
45 current status is:
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4 System Descriptions: 47 completed, 5 in draft
5 Lesson Plans: 34 completed
6
7 Training Aids: 8 completed, 22 in Graphic
8 Arts
9

10
11 The Procedures Package has not yet been developed. It will
12 consist of approximately 12 lessons covering operating
13 procedures, including normal, abnormal, emergency, and
14 annunciator response.
15
16

17
18 The General Training Group will provide the other
19 training for the Plant staff including General Employee
20 Training (Security, QA, health physics, etc.). Technical
21 Training will also be provided for six of the Plant groups:
22 Chemical Analysis, Chemical Operations, Radiation Protection,
23 Mechanical Maintenance, Electrical Maintenance, and Instru-
24 mentation and Controls.
25
26

27 Q.20 Describe the training completed to date.
28
29

30 A.20 (JGD): Since 1977, we have sent three groups of
31 trainees through the Westinghouse Phase I, Phase II, and
32 Phase III programs at Zion, Illinois.
33
34

35 These groups consisted of RO's, Supervisors, Plant
36 management personnel and Engineers. Through this program we
37 have 15 individuals certified at the SRO level and 8 indivi-
38 duals certified at the RO level. In addition to that program,
39 we have nine individuals who were already cold licensable
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4 that have completed a Westinghouse 8-week intensive course
5
6 to familiarize them with Westinghouse commercial PWR's.
7

8 We think it is important to periodically provide
9
10 refresher training to those individuals who have been through
11
12 the Westinghouse programs. Accordingly, we have contracted
13
14 with Westinghouse for 4-day Regualification programs on
15
16 their simulator. To meet current retraining requirements we
17
18 intend to send our licensed operators to Zion on an annual
19
20 basis for the 4-day Regualification program.

21 In late 1979, we sent 24 personnel to the
22
23 Westinghouse 4-day Regualification program at Zion. In
24
25 early 1981 we returned 33 personnel to Zion for that program.

26 Q.21 How will the training program be utilized to
27
28 prepare for initial Plant operation?
29

30 A.21 (JGD): Prior to cold license exams and in addition
31
32 to the on-site lecture series and periodic refresher training
33
34 such as the 4-day regualification program at Zion, we plan
35
36 two weeks of simulator training. When that is completed we
37
38 will have the Westinghouse Pre-License Review Series and
39
40 Audit before our personnel take the license examination.
41
42 Our plan is to put enough people into the start of this
43
44 program to man both Units 1 and 2. Although we do not
45
46 expect a 100% pass rate, we are confident that this approach
47
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3 will ensure that we have enough licensed personnel for
4 Unit 1.
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6
7 Q.22 How will the training program be utilized once the
8 Plant begins operation?
9

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11 A.22 (JGD): After Unit 1 fuel load, our program will be
12 structured to bring people in at the entry level and train
13 them to qualify for the SRO license by means of three programs.
14 The first is the Auxiliary Operator Training Program.
15 Annually, we intend to have one class which will include the
16 following: 2 weeks indoctrination, 7 weeks Nuclear Power
17 Plant fundamentals, 8 weeks of systems, 8 months of on-the-job
18 training, and 20 hours of simulator training.
19

20
21 After an Auxiliary Operator has been with us for
22 18 months, he will be eligible to go into hot license training
23 at the RO level. That is the second of the three programs.
24 We intend annually to have one class which will include: 10
25 week lecture series, 200 hours of simulator training, and 13
26 weeks of standing watch in the control room under the direc-
27 tion of a licensed RO. Finally, candidates for RO and SRO
28 certificates will take the Westinghouse Pre-License Review
29 Series and Audit, followed by the license examination.
30

31
32 The third program is the RO to SRO upgrade.
33 Annually, we will conduct one class which will include: 13
34 weeks of standing watch at the SRO level under the direction
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4 of a licensed SRO, 40 class room hours of supervisory leader-
5 ship training, 40 hours of simulator training at the SRO
6 level, and 4 weeks of advanced theory.
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9 All Auxiliary Operators, RO's, and SRO's will
10 undergo retraining on a continuous basis. We plan to utilize
11 a six shift rotation which provides that five days in each
12 42 are used exclusively for training. Another four days in
13 42 are available for relief duty. When relief operators are
14 not standing relief watches in the plant, they will be
15 involved in additional training activities on an as-needed
16 basis.
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24 The retraining program will include lectures,
25 simulator exercises, examinations, general employee training,
26 Licensee Event Report (LER) review, respiratory training,
27 fire brigade training, procedures review, and supervisory
28 training.
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34 Our plant specific simulator for STP will be
35 located at the site. We plan to have the simulator opera-
36 tional in time to utilize it during the cold license training
37 of our first group of Operators. Of the simulator training
38 that I mentioned previously, that which is done before we
39 have our simulator operational will be conducted at Zion.
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45 Q.23 Mr. Goldberg, will there also be training programs
46 for technical support personnel?
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4 A.23 (JHG): Yes. Training of the technical support
5 groups is planned to cover each technical discipline.
6 Included in this planned training will be the use of the STP
7 simulator.
8
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10
11 Q.24 Mr. Dewease, describe the organization for each
12 shift during reactor operation.
13
14

15 A.24 (JGD): The shift organization is shown in Figure 2.
16 A Shift Supervisor with an SRO license will be on site
17 anytime a unit is loaded with fuel. All personnel on shift
18 are responsible to him.
19
20
21

22 Reporting directly to him is an organization for
23 each reactor unit headed by a Unit Supervisor with an SRO
24 license and a Chemical Operations Foreman with associated
25 staff. Each unit will also have two operators with RO
26 licenses, a Radiation Protection Technician/ Monitor and a
27 Chemical Technician/Monitor.
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34 Chemical Operations personnel working on a unit
35 will keep the Unit Supervisor informed of their activities,
36 but will receive direction on priorities for scheduling work
37 activities from the Shift Supervisor.
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42 We have added administrative aides on shift as a
43 result of TMI lessons learned. Administrative functions
44 that detract from or are subordinate to the Shift Supervisor's
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4 management responsibility for the safe operations of the
5 Plant will be delegated to these personnel.
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8 Our current plans call for the fire brigade to be
9 headed up by the Chemical Operations Foreman. The other
10 four members will be made up of Chemical Technicians, Chemical
11 Operators and/or maintenance personnel.
12
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14

15 Q.25 Does HL&P plan to include a Shift Technical Advisor
16 (STA) in its shift organization?
17
18

19 A.25 (JGD): Our present plan is to provide the expertise
20 of the STA through increased training of our Shift Supervisors.
21 The STA position was recommended as a lesson learned from
22 TMI in NUREG-0578. The purpose was to provide an individual
23 on-shift, with training in nuclear engineering or a related
24 science and training in plant design and transient response,
25 to complement the functions of other shift operations per-
26 sonnel. The STA would be available in the control room
27 within 10 minutes of being summoned to diagnose off-normal
28 events and advise the shift supervisor. STA's are serving
29 now at currently operating commercial nuclear power plants.
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40 In NUREG-0731, "Guidelines for Utility Management
41 Structure and Technical Resources", the NRC Staff took the
42 position that "the long-term need for a shift technical
43 advisor to provide advice to the control room supervisor may
44 be eliminated when upgraded qualifications for the control
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4 room supervisor ... and improved control rooms ... have been
5 attained." We believe that the long-term approach discussed
6 in NUREG-0731 is preferable. The person making the decisions
7 about reactor operation should have the necessary experience
8 and education to perform properly.
9

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12
13 However, if the NRC continues to require STA's as
14 separate advisors, HL&P will add qualified STA's in accordance
15 with the NRC requirement.
16

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18
19 Q.26 Will there be procedures to control access to the
20 control room?
21

22
23 A.26 (JGD): Yes. Plant procedures will limit normal
24 access to the Control Room to those individuals responsible
25 for direct operation of the Plant, technical advisors, and
26 specified NRC personnel, and will establish a clear line of
27 authority, responsibility, and succession in the control
28 room. Limited special access to the control room may be
29 approved by the Unit Supervisor for specified purposes.
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31

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36 Q.27 Will there be shift turnover procedures?
37

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39 A.27 (JGD): Yes. Plant procedures for shift relief and
40 turnover will require signed check-lists and logs to assure
41 that the operating staff (including Auxiliary Operators and
42 maintenance personnel) possess adequate knowledge of critical
43 plant parameter status, system status, availability and
44 alignment.
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3 Q.28 Mr. Goldberg, how does HL&P plan to control design
4 changes during plant operation?
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7 A.28 (JHG): All changes affecting basic engineering
8 design (equipment, structures, sizing and arrangement) or
9 Plant operability will be reviewed and approved by the
10 technical staff. Changes will also require the con-
11 currence of the PORC and the NSRB. In addition to the
12 normal review for technical adequacy or desirability, these
13 requests for design changes will be reviewed with close
14 attention to the impact on FSAR commitments, any affected
15 analyses and whether or not an unreviewed safety question is
16 involved. Once the request is approved, implementation of
17 the design change will be directed by the site technical
18 group through the normal engineering process.
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30 Q.29 Does HL&P have a system for learning from the
31 operating experience of other utilities?
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34 A.29 (JHG): Yes, that type of information is available
35 in documents such as NRC I&E Bulletins and LER's. At present,
36 NRC generated input, including I&E Bulletins, Notices, new
37 regulations, and Regulatory Guides are screened by our
38 Nuclear Licensing Department for applicability and importance
39 and then sent for action to the appropriate management and
40 technical personnel, including those in Operations. The
41 publication, Nuclear Power Experience Reports, is used as
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4 another source of input to the technical support and Operations
5 staffs. The reports are reviewed by the cognizant discipline
6 and factored into the Plant design, construction and/or
7
8 planned operation as appropriate along with other inputs.
9
10

11 In addition, Dr. James Sumpter, of my staff, is a
12 member of the EEI Nuclear Operations Subcommittee. This
13 group is composed of the chief technical support and opera-
14 tions personnel from many utilities in the U.S. They meet
15 tri-annually and exchange information concerning operational
16 experiences.
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22 Through the efforts of Nuclear Safety Analysis
23 Center and the Institute of Nuclear Power Operations, the
24 many hundreds of LER's are now being screened and distri-
25 buted to interested parties, through a service known as
26 NOTEPAD. We are a user of that service.
27
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31

32 Q.30 Mr. Dewease, please describe the PORC.
33

34 A.30 (JGD): The PORC is a committee established in
35 accordance with the Technical Specifications. Its members
36 include the Assistant Plant Superintendent, the Operating
37 General Supervisor, the Technical General Supervisor, the
38 Maintenance General Supervisor, the Lead Reactor Engineer,
39 the Radiation Protection Supervisor, and the Plant QA Super-
40 visor. The PORC advises the Plant Superintendent on matters
41 important to safety.
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4 The PORC reviews procedures, tests, changes to
5 Technical Specifications and safety-related systems, Tech-
6 nical Specification violations, 24-hour notification items,
7 Plant operations, and the Security and Emergency plans.
8
9

10
11 We have built safeguards into this mechanism to
12 minimize the possibility of suppression of dissenting opinions
13 regarding safety matters. In the event of a disagreement
14 between a PORC member and the Plant Superintendent, the
15 member may request that the disagreement be documented in
16 the meeting minutes. PORC meeting minutes go to the Chairman
17 of the NSRB, which is discussed below. If a majority of
18 PORC members disagree with the Plant Superintendent, the
19 NSRB Chairman and the Executive Vice President must be
20 notified in writing within 24 hours.
21
22

23 The PORC has been meeting monthly since July 1978.
24 The Committee's primary function to date has been the review
25 of safety-related procedures.
26
27

28 Q.31 Mr. Goldberg, describe the NSRB.
29

30 A.31 (JHG): The NSRB is a corporate headquarters
31 committee that is chaired by me as Vice President, Nuclear
32 Engineering and Construction. Its members include the
33 Manager, QA; the Manager, Nuclear Services; the Director,
34 Nuclear Fuel; and the Manager, Nuclear Licensing.
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4 The NSRB reviews such matters as proposed changes
5 to procedures, equipment, systems, Technical Specifications
6 and the operating licenses. It reviews reports and meeting
7 minutes of the PORC and significant operating abnormalities,
8 including violations of license requirements or internal
9 procedures having nuclear safety significance.
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15 In addition, it conducts periodic audits of the
16 following areas:
17

- 18 1. The conformance of facility operation to provi-
19 sions contained within the Technical Specifica-
20 tions and applicable license conditions.
21
22
- 23 2. The performance, training, and qualifications of
24 the entire facility staff.
25
26
- 27 3. The results of actions taken to correct deficien-
28 cies occurring in facility equipment, structures,
29 systems or method of operation that affect nuclear
30 safety.
31
32
- 33 4. The performance of activities required by the
34 Operations QA Plan to meet the criteria of Appendix
35 B to 10 CFR 50.
36
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- 38 5. The facility Emergency Plan and implementing
39 procedures.
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- 42 6. The facility Security Plan and implementing pro-
43 cedures.
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4 Q.32 Will there also be a dedicated engineering staff
5 at the site, without operational responsibilities, which
6 will perform independent safety reviews?
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9 A.32 (JHG): Yes, as a result of our review of the NRC
10 proposed post-TMI requirements, HL&P is committed to having
11 an effective Independent Safety Engineering Group (ISEG) and
12 we have under study the details of its operation. Our
13 current plan is that the ISEG will report to me and will be
14 composed of a small staff of on-site, full-time engineering
15 personnel. Its responsibilities will include those speci-
16 fied in NUREG-0737, "Clarification of TMI Action Plan Re-
17 quirements."
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26 Q.33 Mr. Goldberg and Mr. Dewease, does the FSAR des-
27 cribe how HL&P will conduct the operation of STP?
28
29

30 A.33 (JHG, JGD): Yes, Chapter 13 of the FSAR is entitled
31 Conduct of Operations. It describes the HL&P organization
32 for Plant operations, the personnel training program, certain
33 Plant operating procedures and the review and audit program.
34 Section 13.3 references the separate volume containing the
35 Emergency Plan which is now being revised to meet post-TMI
36 requirements, and Section 13.6 references the Security Plan.
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44 Q.34 How were Sections 13.0, 13.1, 13.2, 13.4 and 13.5
45 of the FSAR prepared?
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4 A.34 (JHG, JGD): The Plant operations staff was respon-
5 sible for drafting major portions of those sections. The
6 Nuclear Licensing Section then coordinated an internal
7 review of the drafts. These sections were reviewed and
8 updated earlier this year and we both personally reviewed
9 and approved these FSAR sections as revised through
10 amendment 24.
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17 Q.35 Are the contents of FSAR Section 13.0, 13.1, 13.2,
18 13.4 and 13.5 as revised through amendment 24 true and
19 correct to the best of your knowledge and belief?
20
21

22 A.35 (JHG, JGD): Yes.
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26 TH:13:A
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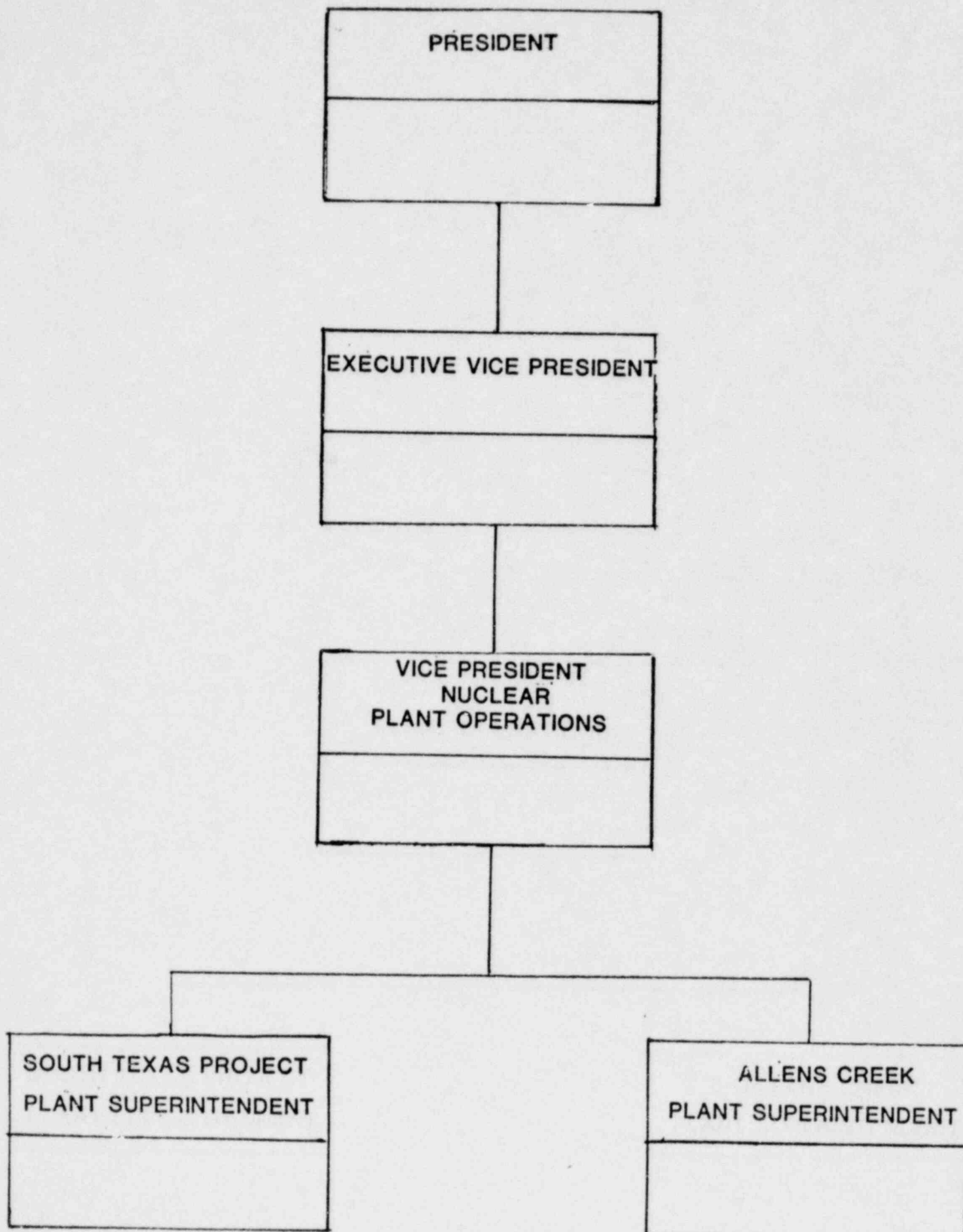


Figure 1

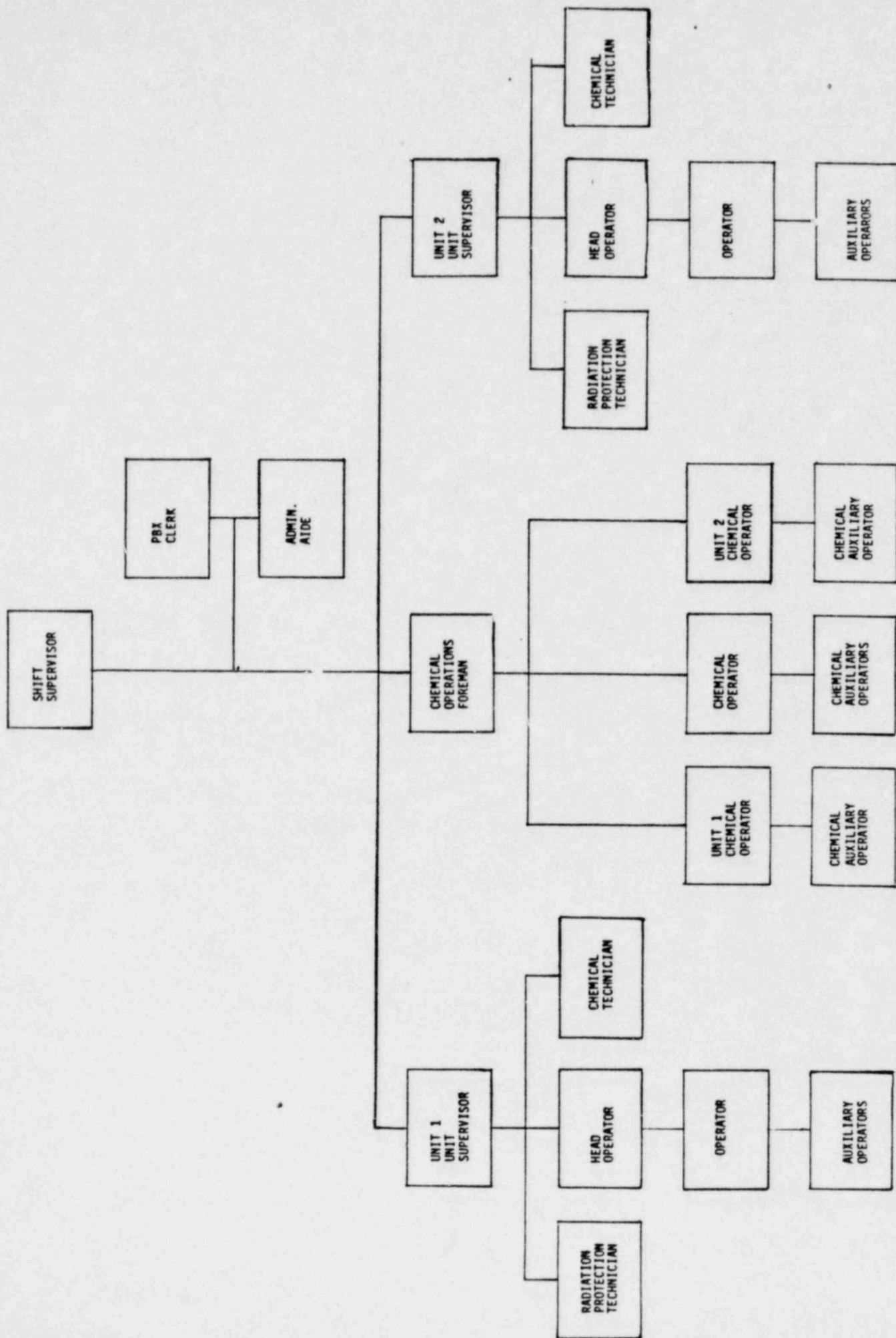


Figure 2

UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of)	
)	
HOUSTON LIGHTING AND POWER)	
COMPANY, <u>ET AL.</u>)	Docket Nos. 50-498OL
)	50-499OL
(South Texas Project,)	
Units 1 and 2))	

CERTIFICATE OF SERVICE

I hereby certify that copies of Testimony of Jerome H. Goldberg and Jerrold G. Dewease Regarding the Operation of the South Texas Project have been served on the following individuals and entities by deposit in the United States mail, first class, postage prepaid on this ///4 day of March, 1982.

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