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Memorandum Report

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OFFICE OF INSPECTOR & AUDITOR U.S. NUCLEAR REGULATORY COMMISSION FREEDOM OF INFORMATION/PRIVACY ACT EXEMPTION

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UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

MAR 3 0 1989

MEMORANDUM REPORT

SUBJECT: INOUIRY INTO ALLEGED TRAVEL ABUSE BY NRC EMPLOYEES

OIA FILE: INO 87-31

BACKGROUND

On June 2, 1987, a confidential source informed the Assistant Director for Investigations, Office of Inspector and Auditor (OIA), U.S. Nuclear Regulatory Commission (NRC), that

NRC, had accepted transportation on a corporate aircraft owned by a utility. The source related that, in opinion, there was an appearance of accepting air transportation from the utility.

On June 5, 1987, OIA contacted the confidential source who advised that had heard from several employees that several years ago. during the NRC investigations/inspections of the WATERFORD NUCLEAR POWER PLANT (WATERFORD). accepted transportation on a Louisiana Power and Light Company (LP&L) corporate aircraft from New Orleans, LA, to WATERFORD. The source said that had no further information concerning the incident. (Attachment 1)

SUMMARY OF INVESTIGATIVE ACTIVITY

On June 9, 1987, the source was reinterviewed by OIA (Attachment 2) and related that did not want to characterize remarks to the Assistant Director for Investigations, CIA, as an allegation, but rather as an "off the cuff" remark. The source related that had heard, although could not recall from whom, that had traveled from New Orleans, LA, to WATERFORD on an aircraft owned and operated by LP&L, the licensee for WATERFORD. According to the source

was reportedly uncomfortable with accepting the transportation. When questioned by OIA as to the specific location of the incident, the source said that was not certain the incident occurred between New Orleans and WATERFORD, and it possibly could have been taken place at another location and involved another licensee.

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FREEDOM OF INFORMATION/FRIVACY ACT EXEMPTION (b)(5)(6)(7)(C)

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Title 10 Code of Federal Regulations (CFR), Chapter 0.735.42(c) (Attachment 3) provides that "No employee shall accept free transportation in motor vehicles, aircraft, or other means, for official or unofficial purposes from NRC contractors, prospective contractors, licensees or prospective licensees, or representatives of any of them when such transportation might reasonably be interpreted as seeking to influence the impartiality of the employee or the agency."

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Middle South Services Incorporated, was contacted by OIA (Attachment 4) to ascertain what records LP&L maintained on flights of their corporate aircraft. informed OIA that LP&L maintained some form of record to account for flights of their aircraft operating from New Orleans; however, the normal mode of travel between New Orleans and WATERFORD was by land vehicle. The travel time by land to WATERFORD is less than forty minutes, and it would not be economical or practical to operate an aircraft for such a short trip.

The Federal Aviation Administration (FAA) Office, New Orleans, LA, was contacted by OIA to determine if the FAA maintained lists of passengers traveling on corporate aircraft operating out of New Orleans, LA. The FAA advised that approximately 300,000 flights a year depart from New Orleans, and it would be too cumbersome to retain records of these flights over a long period. Consequently, the records are retained for only a ninety-day period. (Attachment 5)

was interviewed by OIA (Attachment 6) and stated during the period 1983 through 1985, OI conducted an extensive investigation at WATERFORD.

said that

sometime during 1985, accompanied to WATERFORD; however, they traveled from New Orleans, LA, to WATERFORD via commercial rental vehicle. stated has never traveled on a licensee's aircraft, and to knowledge has not traveled on a licensee's aircraft. stated has not heard any talk among employees concerning traveling on a licensee's aircraft.

NRC, was interviewed by OIA (Attachment 7) and related that during March 1985, traveled to Kenner, LA (suburb of New Orleans, LA), adjacent to the New Orleans Airport. During the week they were in the New Orleans area, they made a number of trips to WATERFORD using two rental vehicles obtained from a rental agency at the airport. recalled that

remained in the New Orleans area, while the rest of the team traveled to the WATERFORD site. Sometime later arrived on site for a short time before returning to kenner, LA. According to no one used air transportation because there were no aircraft landing facilities in the immediate area of WATERFORD.

was interviewed by OIA (Attachment 8) and stated to knowledge none of the assigned to had ever used a licensee's aircraft for travel. said

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if it had occurred was certain would have been apprised of the fact. stated that had no knowledge of having accepted free air travel on a licensee's corporate aircraft.

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was interviewed by OIA (Attachment 9). advised that during the period was part of an investigative team conducting investigations at WATERFORD. The team consisted of arrived in New Orleans and

met with the team at the Best Western Motel, Kenner, LA. On per instructions, obtained a vehicle from a rental agency located at the New Orleans Airport. advised that remained in the New Orleans area while the other team members traveled to WATERFORD. remained in the area until

conducting interviews and reviewing records at LP&L corporate headquarters. they drove to Jackson, MS, and later drove to WATERFORD. recalled was with the entire time and stated could "guarantee" that did not travel on any licensee aircraft.

was interviewed by OIA (Attachment 10) and was involved with the related that from initial time investigation at WATERFORD. recalled that during arrived on on site, site. They remained at WATERFORD for approximately three days. said that was unaware of their mode of travel; however, did not hear any "talk" of using a licensee's aircraft. According to the travel time from New Orleans to WATERFORD is less than forty minutes and to utilize air travel would be inappropriate. further advised that there are no aircraft landing facilities at WATERFORD or Taft, LA, the municipality adjacent to the plant site.

The Saint Charles Parish Sheriff's Office was contacted by OIA to ascertain if eircraft landing facilities were available in the WATERFORD area. The Sheriff's Office advised that there were no landing sites at WATERFORD or at Taft, LA. (Attachment 11)

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Was interviewed by OIA (Attachment 12) and advised that traveled from Bethesda, MD, to New Orleans, LA, on two or three occasions. The purpose of the travel was to debrief former LP&L employees. While in the New Orleans, LA, area they stayed at a motel in Kenner, LA. stated never traveled to the WATERFORD site; however, to recollection possibly went to WATERFORD. Their usual mode of travel was via rental vehicle, and to knowledge, neither nor any other employee utilized air travel between New Orleans and WATERFORD.

NRC, was interviewed by OIA (Attachment 13) and related that during 1984, made a number of trips to New Orleans, LA, in conjunction with ongoing investigations at WATERFORD. advised that while in New Orleans, investigators

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. . stayed in a motel in Kenner, LA, and commuted from their motel to WATERFORD via rental vehicle. stated to knowledge no employee ever used air transportation between New Orleans and WATERFORD.

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NRC, was interviewed by OIA (Attachment 14) and had been required to travel to WATERFORD on several occasions. After arrival in New Orleans, LA, all travel in the New Orleans area and to WATERFORD was by rental vehicle. denied ever utilizing LP&L aircraft to travel between New Orleans and WATERFORD.

told OIA that on one occasion during tither 1984 or 1985, flew on an aircraft operated by the Texas Utilities Generating Company (TUGCO) from Dallas, TX, to an airfield in the vicinity of the COMANCHE PEAK STEAM ELEC-TRIC STATION (COMANCHE PEAK). Also on the aircraft were

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advised that traveled to the Dallas/Fort Worth (DFW) Airport via commercial aircraft and had met at the airport. To recollection. use of the TUGCO aircraft had been arranged by recalled that questioned concerning the propriety of traveling on the licensee's aircraft, and told them that there was no problem and the Region would reimburse TUGCO for the cost of travel. advised the travel was related to an ongoing investigation at COMANCHE PEAK, and on their arrival at the landing strip they were met by a TUGCO Vice President who transported them to the plant and later returned them to the landing strip. The party then returned to DFW Airport on the TUGCO aircraft. said that to knowledge NRC reimbursed TUGCO for the travel, and this was the only instance that had utilized a licensee aircraft for travel.

was interviewed by OIA (Attachment 15) and related that during trips to WATERFORD with On each occasion in New Orleans, LA, and they traveled to WATERFORD via rental vehicle. said was aware of the incident in which traveled to COMANCHE PEAK on the TUGCO aircraft. had been concerned at the time became aware of the incident, because thought it gave an appearance of impropriety by the NRC staff. advised that had no further knowledge of NRC staff using licensees' aircraft for travel.

NRC, was interviewed by OIA (Attachment 16). advised that the use of licensee aircraft by NRC was "common." According to the Office of the General Counsel (OGC), NRC, had ruled on the use of licensee aircraft and opined that it was permissible as long as the licensee was reimbursed. told OIA that for the NRC to reimburse the licensee for travel, the Region involved would have to submit a Purchase Order to the Financial Operations Branch.

A review by OIA of all Purchase Orders submitted by Region IV, NRC, to the Financial Operations Branch, for the period 1982 through 1985, identified an NRC Order Number TX-84-215, dated April 9, 1984, reimbursing TUGCO in the amount of \$282.75 for air and ground transportation between the DFW Airport and COMANCHE PEAK and return for (Attachment 17). The amount paid TUGCO was based on the cost of commercial air travel between DFW and Waco, TX, at a cost of \$92.00 per person, round trip, for three people. TUGCO was also reimbursed for surface travel between Granbury, TX, and COMANCHE PEAK at a cost of \$6.75 (.22¢ a mile - 30 miles round trip).

Region IV, was interviewed by OIA (Attachment 18) regarding the use of licensee owned aircraft by Region IV employees. advised Was unaware of the travel by stated knew of only two occasions during which Region IV employees used licensee aircraft. The first involved Region IV using an Arkansas Power and Light Company helicopter to survey plant transmission lines. The second was during 1985 and 1986 when Region IV employees used the Houston Power and Light Company (HP&L) shuttle service between Houston and the South Texas told OIA that the Region IV employees' use of the shuttle Project. was not an authorized procurement, and the employees were not paying for the service. After discovery of the situation by regional management, the utility was reimbursed for the flights. (Attachment 19)

At the request of OIA, reviewed all Region IV purchase orders for the period 1982 through 1987. This review identified the following instances of travel by Region IV employees on licensee aircraft in addition to the April 3, 1984, flight to COMANCHE PEAK.

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> On November 18, 1982, Region IV reimbursed Nebraska Public Power Company for air transportation provided the and one other Region IV employee between Omaha and Columbus, NE. Cost to the NRC was \$500.00. (Attachment 20)

- On May 22, 1985, Region IV reimbursed Arkansas Power and Light Company for NRC's use of the licensee's helicopter to survey plant transmission lines. The cost to the NRC was \$700.00. (Attachment 21)
- On June 1, 1987, Region IV reimbursed HP&L for seven helicopter flights occurring between Houston, TX, and the South Texas Project between March 1985 and August 1986. Cost to the NRC was \$350.00. (Attachment 22)

Region IV, by memorandum dated April 21, 1987, (Attachment 23) informed Region IV management that had utilized the HP&L shuttle service on four occasions to give testimony during Atomic Safety and Licensing Board hearings. said that a licensee employee had recommended use the service to conserve time and told that they would bill the NRC for the cost of service (\$50.00 per round trip). stated that all the travel occurred in the performance of official NRC duties.

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Region IV, by memorandum dated April 23, 1987, (Attachment 24) advised Region IV management that had utilized the HP&L shuttle service between Houston, TX, and the South Texas Project to conduct an inspection in response to an allegation. Further advised that

a representative of the Peoples Republic of China attached to the NRC Office of Inspection and Enforcement as part of an international agreement, had also used the licensee's aircraft. Region IV, was interviewed by OIA (Attachment 25) and stated recalled the April 3, 1984, trip from the DFW Airport to Granbury, TX. The purpose of the trip was to attend a meeting with TUGCO management concerning a matter involving TUGCO quality assurance employees. When questioned by OIA as to who in the NRC arranged for the use of the TUGCO aircraft, informed OIA that was not involved in making those arrangements.

arranged for to travel on the aircraft. said that when received notice that the meeting was to be held, was at WATERFORD on NRC business. was told of the impending meeting and informed the NRC staff would be traveling on the TUGCO aircraft.

said that upon their arrival in Granbury, TX, a TUGCO vehicle picked them up and transported them to COMANCHE PEAK and later returned them to the air field. stated was unaware of any time constraints that required use of the TUGCO aircraft, and General Services Administration vehicles were available for the NRC employees to travel to the plant. After

returned to Region IV, arranged for the necessary paperwork to reimburse TUGCO for the cost of travel.

An OIA review of Travel Voucher 4N909, submitted by on June 1, 1984, (Attachment 26) disclosed that departed from DFW on April 1, 1984, to Bethesda, MD. departed Bethesda, MD, on April 2, 1984, and traveled to New Orleans, LA, on NRC business. On April 3, 1984, arrived at DFW at 10:10 a.m. and departed via "charter plane" for Granbury, TX. arrived at 11:30 a.m. left Granbury the same day and arrived at DFW at 4:40 p.m. The Request and Authorization for Official Travel attached to the Travel Youcher, reflected that amended request to include official business in New Orleans.

Travel Voucher No. 4R035, submitted by on May 11, 1984, (Attachment 27) reflected that traveled from DFW on April 3, 1984, to Granbury, TX, via "chartered aircraft" and returned to DFW the same day. The attached Request and Authorization for Official Travel reflected the estimated cost of travel as \$285.00 to cover the cost of air and ground travel from DFW to COMANCHE PEAK on April 3, 1984, for

The travel authorization was requested by and approved by Inexplicably, claimed \$6.14 for travel via privately owned vehicle (POV) between Granbury, TX, and COMANCHE PEAK. TUGCO had already been reimbursed \$6.75 for the ground transportation on Purchase Order TX-84-215. (Attachment 17)

was reinterviewed by OIA (Attachment 28) and was requested to

review the travel documentation submitted by advised that based on the documentation reviewed, the cost of reimbursing TUGCO for use of the aircraft was an authorized procurement.

of Nuclear Reactor Regulation (NRR), NRC), was interviewed by OIA (Attachment 29) and acknowledged that in 1984, traveled on an aircraft operated by TUGCO from DFW Airport to Granbury, TX. Upon arrival at Granbury, TX, a TUGCO vehicle picked them up and transported them to COMANCHE PEAK.

Office

told OIA that during this period NRC had received a number of allegations from utility employees at COMANCHE PEAK. had been involved in a number of conversations with allegers, and had convinced the allegers to meet with a senior manager from TUGCO. In addition, because of the number of employee concerns received, NRR had scheduled a major unannounced inspection of the facility.

TUGCO, and asked advised that had contacted to meet with the NRC staff at the plant site. recalled that had wanted all the participants to arrive on site together. This posed a considerable logistical problem. Although was not certain. opined that possibly suggested that they travel together to the site on the utility's corporate aircraft. stated, although was not had volunteered the use of the utility's aircraft, Was certain that sure that no one on the NRC staff had asked for use of the aircraft. of the impending at WATERFORD, informed contacted

meeting at COMANCHE PEAK, and asked that accompany the staff on the trip. recalled that at sometime during the trip, questioned

concerning the propriety of using the TUGCO aircraft. told there was no problem, that Region IV would reimburse TUGCO for the cost of travel.

was reinterviewed by OIA (Attachment 30) and related that was not involved in arranging for the use of the TUGCO aircraft. opined that possibly suggested they travel together on the aircraft. could not recall the purpose of the trip to COMANCHE PEAK; however, the NRC staff and met with a group of allegers on site, and the staff and discussed the employees' concerns.

related that upon their arrival at DFW, in the main terminal, and drove them to the Butler Aviation Terminal (commuter terminal) where they boarded the TUGCO aircraft. They landed on a dirt strip in the vicinity of the plant where they were met by a TUGCO Vice President who drove them to the plant in his personal vehicle. stated that while on board the aircraft, both asked about the appropriateness of traveling on the utility aircraft. told them that Region IV would reimburse the utility for the cost of the travel.

TUGCO, was interviewed by OIA (Attachment 31) and stated recollection of the matter was that on April 2, 1984, secretary received a telephone call from told the secretary that were traveling to COMANCHE PEAK on

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April 3, 1984, and wanted to meet with on site. explained that at the time of this call was out of the office on travel and secretary later contacted in east Texas and informed of call. .tated later contacted and confirmed that would be available for the meeting the following day.

said that later received a call from , who asked if would be flying to COMANCHE PEAK. stated told inad intended to fly to the plant, and asked if could accompany on the TUGCO aircraft. said that the driving time from Dallas, TX, to the plant is approximately two hours and normally flies to the site. explained that TUGCO operates a Beechcraft King Air aircraft which has the capability of landing on small landing strips.

emphasized that did not ask to operate the aircraft solely for the purpose of providing transportation for the NRC employees. only asked if the NRC employees could accompany on the aircraft. said that the following day met with at the DFW airport, and they departed via the TUGCO aircraft to COMANCHE PEAK. They landed at a site approximately twenty miles from the plant, were picked up in an unmarked utility vehicle, and driven to the plant. advised that while on site they spoke with plant employees. The group returned to DFW that afternoon via the TUGCO airplane.

OGC, NRC, was interviewed by OIA regarding the propriety of NRC employees utilizing utility aircraft for travel (Attachment 32). saio that 10 CFR 0.735-42 is the applicable regulation. This regulation precludes the use of free transportation by NRC employees.

opined that if the NRC reimbursed the utility for the cost of travel there was no violation. told OIA that if the use of a licensee aircraft became routine or occurred on a regular basis as in the case of a utility operating a "commuter" flight, then OGC would want to take "another look" at the issue. advised was unaware of any frequent use of utility aircraft by NRC employees and that office received one or two calls annually regarding this issue.

further advised that the NRC practice of reimbursing a utility for the cost of air travel on the basis of what it would cost the government for commercial air travel to transport the employee to the same destination was erroneous. Office had received an opinion from the Office of Government Ethics that the cost should be prorated based on the cost incurred by the utility to operate the aircraft. advised that to knowledge there is no written guidance and this opinion had been provided verbally.

Office of Administration and Resources Management, NRC, was interviewed by OIA (Attachment 33) and related that normally the utility would submit a bill to the Regional office for any transportation provided to NRC employee(s). The Regional office in turn would initiate a Purchase Order for payment to the utility. In the event a bill was not received from the utility by the NRC, the Regional office would compute the cost of travel based on the approximate cost of commercial air travel to the site or to the nearest location.

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CONCLUSIONS

OIA's inquiry did not substantiate the original allegation concerning using a licensee's aircraft to travel between New Orleans, LA. and WATERFORD. However, OIA learned that in April 1986, accompanied in a TUGCO owned airplane from DFW Airport to the vicinity of Granbury, TX. Upon landing in Granbury, TX, traveled with to COMANCHE PEAK in ground transportation provided by TUGCO. The return trip to DFW Airport was completed in the same manner. The purpose of the NRC visit to COMANCHE PEAK was to talk to a group of TUGCO employees who were thought to have concerns pertaining to COMANCHE PEAK.

OIA's inquiry substantiated that NRC reimbursed TUGCO for the cost of the air and ground transportation between DFW Airport and COMANCHE PEAK. Consequently, there was no violation of the proscription in 10 CFR 0.735.42 concerning the use of free transportation by NRC employees. However, OIA believes that, in light of the purpose of the trip to COMANCHE PEAK, i.e. to talk to utility employees about concerns they may have pertaining to COMANCHE PEAK, the travel arrangements used by the NRC officials may have created the appearance of a loss of complete independence and impartiality on the part of NRC. OIA believes the Executive Director for Operations, in conjunction with the Office of the General Counsel, should issue guidance to the NRC staff concerning when the use of transportation provided by licensees is appropriate.

During its inquiry, OIA noted that NRC reimbursed TUGCO for the cost of the air and surface transportation between DFW Airport and COMANCHE PEAK. It appeared, however, that NRC incorrectly calculated the cost to the government for the round trip. NRC reimbursement to TUGCO was based on the cost for commercial air transportation for the same round trip. Instead, NRC should have reimbursed TUGCO an amount calculated by pro-rating the actual cost of the trip to TUGCO among all passengers in the airplane.

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Lyle B. Smith, Investigator Office of Inspector and Auditor

Attachments: See next page

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- 10 -DEFICIAL USE ONLY ATTACHMENTS

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1.	Memorandum from MULLEY to CONNELLY, dated June 24, 1987
2.	Report of Interview of Confidential Source, dated June 25, 1987
3.	10 CFR 0.735.42(c), datec January 1, 1986
4.	Report of Interview of , dated June 25, 1987
5.	Report of Interview of FAA, dated June 25, 1987
6.	Report of Interview of , dated July 17, 1987
7.	Report of Interview of , dated July 30, 1987
8.	Report of Interview of . dated July 17, 1987 Report of Interview of . dated July 30, 1987 Report of Interview of . dated July 30, 1987
9.	Report of Interview of
10.	Report of Interview of , dated June 29, 1987
11.	Report of Interview of Saint Charles Parish Sheriff's Uffice, dated June 30, 1987
12.	Report of Interview of . dated July 30, 1987
13.	Report of Interview of , dated July 14, 1988
14.	Report of Interview of , dated July 14, 1988 Report of Interview of , dated July 30, 1987
15.	Report of Interview of . dated July 1, 1987
16.	Report of Interview of , dated June 30, 1987
17.	Purchase Order TX-84-215, dated April 9, 1984
18.	Report of Interview of , dated July 14, 1987 Memorandum from for , dated May 14, 1987
19.	Memorandum from for , dated May 14, 1987
20.	Purchase Order TX-83-028, dated November 18, 1982
21.	Purchase Order TX-85-286, dated May 22, 1985
22.	NRC Form 34, dated May 5, 1987
23.	Memorandum from to , dated April 21, 1987 Memorandum from for , dated April 23, 1987 Report of Interview of , dated May 6, 1988
24.	Memorandum from for , dateo April 23, 1987
25.	Report of Interview of , dated May 6, 1988
26.	Travel Voucher. Authorization No. 4N909, dated June 1, 1904
27.	Travel Voucher, Authorization No. 4R035, dated May 11, 1984
28.	
29.	Report of Interview of . dated July 11, 1988
30.	Report of Interview of , dated July 13, 1988
31.	Report of Interview of , dated December 1, 1988
	Report of Interview of , dated July 10, 1987
33.	Report of Interview of , dated December 2, 1988

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UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

JUN 2 4 1987

MEMORANDUM FOR:

Sharon R. Connelly, Director Office of Inspector and Auditor

FPOM:

George A. Mulley, Jr., Assistant Director for Investigations Office of Inspector and Auditor

SUBJECT: ALLEGED IMPROPRIETY BY NRC OFFICIAL

On June 2, 1987, while talking to an NRC employee on an unrelated matter, the employee told me that he was surprised over recent remarks by with respect to the actions of

The employee

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insinuated that should be careful about throwing stones if lives in a glass house. The employee then alluded to an incident during which reportedly accepted a ride on a corporate airplane during an official NRC trip. The employee stated that there certainly was an appearance of impropriety in accepting the ride. The employee provided no additional detail.

On June 5, 1987, I contacted the NRC employee and asked for additional details. The employee stated heard "through the grapevine" from several employees that several years ago during the NRC inspections/investigations at the Waterford Nuclear Power Plant, had accepted a ride in a Louisiana Power and Light plane from New Orleans, Louisiana to the Waterford site. Apparently, the questioned the appropriateness of this action. The NRC employee could provide no further information concerning the plane ride and had no knowledge of the circumstances surrounding either the offer or acceptance of the ride by

The NRC employee emphasized that did not want name released in any context in connection with this allegation.

encea nul George A. Mulley, Jr., Assistant Director for Investigations Office of Inspector and Auditor

Office of Inspector and Aud to

Date 11 1.anst . 01

June 25, 1987

Report of Interview

was contacted by telephone regarding an allega-Confidential Source , U.S. Nuclear tion that Regulatory Commission (NRC), may have traveled from New Orleans, LA, to the WATERFORD NUCLEAR POWER PLANT (WATERFORD) on an aircraft owned by the licensee allegedly was in New Orleans in connection which operates WATERFORD. of matters related to WATERFORD, at a time when with an assigned to the things at WATERFORD "were heating up." An in New who was apparently with Orleans was reportedly uncomfortable with HAYES accepting transportation from the licensee (Louisiana Power and Light [LP&L]). CS related essentially the following information:

thought it was ironic when CS learned that

, because CS had

general, about heard that accepted transportation from a licensee . More specifically, CS heard (CS could not recall from whom) that traveled from New Orleans to WATERFORD on an aircraft owned by LP&L. An

in New in New orleans to watchtodd uncomfortable with accepting

Orleans on that occasion was reportedly uncomfortable with a transportation from the licensee.

CS did not want to characterize this information as an allegation but rather as an "off-the-cuff" remark which he/she made to the Assistant Director for Investigations (AD/I). Office of Inspector and Auditor (OIA). CS is not certain that the situation described above occurred in New Orleans or that LP&L was involved. The situation may have occurred in a different geographical location and it may have involved another licensee. CS will contact the AD/I, OIA, if additional information is recalled.

June 9, 1987	Bethesda, MD	187-31
Mark Resner MOL	· · :	
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	PECIPIAL LICE ONLY	ATTACHMENT 2

picyee's office or division and with the countries or dencia counterior. Emplayers of soards, samels, and offices reporting directly as the Commission must receive the written authorization of the head of their office before enraging in activities covered by paragraphs (ax2) and (b) of this section. The head of the employee's office before making his decision shall consuit with the counselor or deputy course lor.

(g) Bona fide reimburgements for expenses of travel and such other mecessary subsistence may be accepted (1 (1) It is not prohibited by paragraph (a) of this section, (2) if reimbursement from the government is not received. and (3) it is not proveribed by Decision B-128527 of the Comptroller General dated March 7, 1967, or otherwise prohibited by law. Questions concerning application of the Comptroller General's decision should be referred to the counselor. However, this paragraph does not allow an employee to be reimbursed, or payment to be made on his behalf, for excessive personal living expenses, gifts, entertainment, or other personal benefits.

(h) An employee is not precluded by this section or \$ 0.735-42 from:

(1) Participation in the affairs of or acceptance of an award for a meritorious public contribution or achievement given by a charitable, religious, professional, social, fraternal, nonprofit educational, recreational, public service, or civic organ sation.

(31 FR 4502, Mar. 17, 1966, as amended at 32 FR 13652, Sept. 20, 1967; 33 FR 11396 Aug. 10, 1968; 40 PR \$776, Mar. 3, 1975; 40 PR 50764, Act. 31, 1075; 42 PR 58893, Aug. 1, 1977, 60 PR 51717, Oct. 32, 19811

0 0.736-41 Misuse of information.

For the purpose of furthering a private interest, an employee shall not, except as provided in § 0.735-40(d), directly or indirectly use, or allow the use of, official information obtained through or in connection with his Government employment which has not been made available to the general public. See also section 68a of the Atomic Energy Act of 1954, 42 U.C.C. section 2098(a), "Public and acquired lands," which provides as follows:

a. No individual, corporation, partnership, or association, which had any part, directly or indirectly, in the development of the atomic energy program, may benefit by any location, entry, or artilement upon the public domain made after such individual, corporation, partnership, or association took part in such project, if such individual, corporation, partnership, or association, by reason of having had such part in the development of the atomic energy program, acquired confidential official information as to the existence of deposits of uranium, thorium, or other materiais in the specific lands upon which such location, entry, or st tement is made, and subsequent to Augu 1 30, 1954, made such location, entry, or arttles.ent, or caused the same to be made for his or its, or their benefit.

and \$ \$ 735-42 Gifts, entertainment, 107055

(a) Except as provided in paragraph (b) or (e) of this section, an employee should not solicit or accept, directly or indirect's, any gift, gratuity, favor, enterta" ment. loan, or any other thing of monetary value, from a person who: (1) Has, or is seeking to obtain, con-

tractual or other business or financial relations with NRC:

(2) Conducts operations or activities that are regulated by NRC or is an applicant for a license from NRC; or

(3) Has interests that may be substantially affected by the performance or nonperformance of his official duty.

(b) The following exceptions are authorized as being necessary and appropriate in view of the nature of the NRC's work and the duties and responsibilities of its employees:

(1) When the circumstances make it clear that it is obvious family or personal relationships (such as those between the parents, children, or spouse of the employee and the employee) rather than the business of the persons concerned which are the motivating factors;

(2) Acceptance of food and refreshments of nominal value on infrequent occasions in the ordinary course of a luncheon or dinner meeting or other meeting or on an inspection tour where an employee may properly be in attendance:

(3) Acceptance of loans from banks or other financial institutions on customary terms to finance proper and

usual activities of employees, such as \$ 0.735-43 Use of Covernment property. home mortgage loans;

(4) Acceptance of unsolicited advertising or promotional material, such as pens, pencils, note pads, calendars and other items of nominal intrinsic value: and

(5) Acceptance of transportation not inconsistent with the provisions of paragraph (c) of this section.

(c) No employee shall accept free transportation in motor vehicles, aircraft, or other means, for official or unofficial purposes from NRC contractors, prospective contractors, licensees or prospective licensees, or representatives of any of them when such transportation might reasonably be interpreted as speking to influence the impartiality of the employee or the agency.

(d) An umpiagee shall not solicit a contribution mora soother employee for a gift to an official superior, make a donation to an official superior, or accept a gift from an en sloyee receiving less pay that hin self (5 U.S.C. 7351), nor shall an employee directly or indirectly solicit from, accept from, offer to, or grant to an official superior or subordinate employee a loan of more than a nominal amount. However, this paragraph does not prohibit: (1) A voluntary girt of nominal value or donation in a nominal amount made on a special occasion such as marriage, illness, or retirement, or (2) a loan as described above of more than a nominal amount where a special personal or business relationship is involved, with prior approval of the higher-ranking employee's supervisor. after consultation with the counselor for NRC, or a deputy counselor, as provided in § 0.735-3(h). A copy of such approval shall be filed as provided for in \$ 0.735-28(e)(11).

(e) An employee shall not accept a sift, present, decoration, or other thing from a foreign government unless authorized by Congress as provided by the Constitution and in Pub. L. 95-105, 91 Stat. 862.

131 FR 4562, Mar. 17, 1966, as amended at 32 FR 13653, Sept. 29, 1967, 38 FR 1271, Jan. 11, 1973; 43 PR 1929, Jan. 13, 1978; 50 PR 25086, June 21, 1985)

An employee shall not directly or indirectly use, or allow the use of. Gov. ernment property of any kind, including property leased to the Government, for other than officially approved activities. An employee has a positive duty to protect and conserve Including Government property. equipment, supplies, and other property entrusted or issued to him.

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d.

\$ 0.735-44 Scandalous conduct.

No employee shall engage in criminal, infamous, dishonest, immoral, or notoriously disgraceful conduct or other conduct prejudicial to the Government.

\$ 0.735-45 Employee indebtedness.

Except as provided in \$ 0.735 42(d). the NRC considers the credit affairs of its employees essentially their own concern. However, employees are expected to conduct their credit affairs in a manner which does not reflect adversely on the Government as their employer. The NRC will not be placed in the position of acting as a collection agency for private debts or of determining the validity or amount of contested debts to private concerns. An employee is expected to pay each just financial obligation in a proper and timely manney, especially one imposed by law such as Federal, State, or local taxes. Failure on the part of an employee without good reason to honor just financial obligations or to make or adhere to satisfactory arrangements for settlement may be cause for disciplinary action. For the purpose of this section, a "just financial obligation" means one acknowledged by the employee or reduced to judgment by a court, and "in a proper and timely manner" means in a manner which NRC determines does not, under the circumstances, reflect adversely on the Government as the individual's employer.

[46 FR 51717, Oct. 22, 1981]

00.735-46 Gambling, betting, and lotter-Les.

An . --- loyee shall not participate. mment owned or leased while -

US NUCLEAR REGULATORY COMMISSION

June 25, 1987

Peport of Interview

Middle South Services, Inc., was contacted by telephone to ascertain what records employer maintained for flights of corporate aircraft from New Orleans, LA to WATERFORD NUCLEAR POWER PLANT (WATERFORD). provided essentially the following information:

Records of some type are maintained to account for flights of corporate aircraft from New Orleans. However, the normal mode of transportation between New Orleans and the WATERFORD site is vehicle. The trip by vehicle is approximately forty minutes, and it would not be economical or practical to use a corporate aircraft for that particular trip. will pursue researching any such records if the Office of Inspector and Auditor believes it is necessary.

June 9, 1987	Bethesda, MD	187~31
Mark E. Resner		June 25, 1987
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US NUCLEAR REGULATORY COMMISSION

June 25, 1987

Date -- -- anter Bt. an

Report of Interview

The Federal Aviation Administration (FAA) New Orleans, LA, was contacted by telephone (504-466-9746) to ascertain if the FAA maintains any flight manifest/passenger lists for flights of corporate aircraft which departed New Orleans during the 1982-1987 time frame. An individual in the FAA's Local Coordinator's Office related essentially the following information:

There are approximately 300,000 flights a year departing New Orleans, and it would be too cumbersome to maintain a repository of such records pertaining to those flights. Therefore, the FAA only maintains records for that type of information for a period of ninety days following the flight.

June 9, 1987	Rethesda, MD	187-31
Mark E. Resner	· ·	June 25, 1987
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US NUCLEAR REGULATORY COMMISSION

July 17, 1987

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Report of Interview

Region II, U.S. Nuclear Regulatory Commission (NRC), Atlanta, GA, was interviewed by OIA on July 17, 1987, regarding purported travel to the WATEProop NUCLEAR POWER PLANT with . NRC. rel.ed & intially the following.

exte investigation at the WATERFORD plant and that

said that during 1985, accompanied on a trip to WATERFORD and that they had traveled to the plant via rental vehicle.

advised that personally had never traveled on a licensee aircraft and that to knowledge has never traveled on any licensee aircraft. concluded the interview by saying that while assigned to the has not heard any "talk" among their employees concerning having traveled on a licensee aircraft.

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July 17, 1987	Region II	187-31
Lyle B. Smith, Investigator	comment .	July 17, 1987
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US NUCLEAR REGULATORY COMMISSION

July 30, 1987

Report of Interview

U.S. Nuclear Regulatory Commission (NRC), Bethesda, MD was interviewed by OIA on July 30, 1987, regarding purported travel with NRC from New Orleans, LA to the WATERFORD NUCLEAR POWER PLANT (WATERFORD). related essentially the following.

advised that during March 1985, met in Kenner, LA a suburb of New Orleans, LA adjacent to the New Orleans airport. They remained in the area for a week during which they made a number of trips to the WATERFORD site using two rental vehicles obtained from an airport rental agency. recalled that at the time had remained in the New Orleans area while the rest of the team traveled to wATERFORD. Sometime later, a short time and returned to Kenner, LA. According to personnel has used air transportation during the week as there were no aircraft landing facilities in the immediate area of the WATERFORD plant.

July 30, 1987	Bethesda, MD	187-31
Lyle B. Smith, Investiga	tor hel fund	July 30, 1987
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US NUCLEAR REGULATORY COMMISSION

July 30, 1987

Report of Interview

Region II, U.S. Nuclear Regulatory Commission (NRC), Atlanta, GA was interviewed by OIA on July 30, 1987, and related essentially the following.

advised that to knowledge none of the assigned to had ever traveled on a licensee owned aircraft, and that is certain would have been apprised of the fact if this occurred.

stated that had no knowledge of having accepted free air transportation on a licensee curporate aircraft.

July 30, 1987	Bethesda, MD	187-31
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US NUCLEAR REGULATORY COMMISSION Office of inspector and Aug to

June 23, 1987

Date 14 reamate 61 38

Report of Interview

Commission) was interviewed by OIA on June 23, 1987. after being apprised of the purpose of this interview related essentially the following.

was a informed OIA that during the period that conducted an investigation at the Louisiana Power and Light Company's (: P&L) WATERFORD NUCLEAR POWER PLANT. departed Region I, NRC, on March 5, 1985, arriving in New Orleans, LA the same date.

at the Best Western Motel located in Kenner, LA a suburb joined the obtained a of New Orleans. On March 6, 1985, per instructions of rental vehicle from an airport rental agency.

remained in the New Orleans area, reviewing advised that LP&L records and interviewing former employees while the traveled to the WATERFORD plant. On March 11, 1985, drove to Jackson, MS. said that although could not be certain, left Jackson, MS and drove to WATERFORD where they stayed for one day and on March 12, 1985, returned to New Orleans with the entire team in two rental vehicles.

during concluded the interview by saying that their entire stay in the New Orleans and Waterford area, and that could had not utilized any licensee aircraft during the "guarantee" that entire period.

June 23, 1987	Bethesda, MD	187-31
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US NUCLEAR REGULATORY COMMISSION Office of Inspector and Aud to:

June 29, 1987

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Date 11 --------------

Report of Interview

, U.S. Nuclear Regulatory Commission (NRC) NRC), WOS

interview by OIA on June 29, 1987, regarding this allegation. related essentially the following.

After being apprised of the purpose of this interview, advised that WATERFORD from April 1984 until August 11, 1986, the date the final Report of Investigation was signed out.

arrival at WATERFORD during April 1984, remained on site for approximately five weeks. The investigation was complex in nature and by the licensee, cheating on licensing examinations and altering of utility involved forty records. Following initial five weeks on site, and thereafter returned to WATERFORD every three months to continue the

investigations.

initial time on site. stated that during

arrived at the WATERFORD site. They remained at the plant for said that was unaware approximately three days and then departed. of the method of transportation utilized to drive to or depart from WATERFORD, however, has not heard any "talk" concerning using a licensee aircraft to travel to WATERFORD.

advised that the travel time from New Orleans, LA to WATERFORD is less than forty minutes and utilization of an aircraft for this duration would be inappropriate. further explained that there are no aircraft landing facilities at WATERFORD or Taft, LA, the municipality located closest to WATERFORD.

June 29, 1987	Bethesda, MD	187-31
Lyle B. Smith, Investiga	100% A Sund	June 29, 1987
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US NUCLEAR REGULATORY COMMISSION

June 30, 1987

Date 11 1. anster \$1. 18

Report of Interview

The Saint Charles Parrish Sheriff's Office was contacted by OIA to ascertain if aircraft landing facilities were available in the area of the WATERFORD NUCLEAR POWER PLANT (WATERFORD).

The Sheriff's office representative OIA spoke with advised that there are no landing fields in the area of the WATERFORD plant. The actual plant site has no landing field and the municipality of Taft, LA located closest to the plant does not have aircraft landing facilities.

June 30, 1987	Bethesda, MD	[8/-3]
Tyle B. Smith, Investigator	111	June 30, 1987
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US NUCLEAR REGULATORY COMMISSION Office of Inspector and Aud to

July 30, 1987

Report of Interview

. U.S. Nuclear Regulatory Commission (NRC), Bethesda, MD was interviewed by OIA on July 30, 1987, regarding purported travel with the WATERFORD NUCLEAR POWER PLANT (WATERFORD). , NRC, to related essentially the following.

from told OIA that had traveled with Bethesda, MD to New Orleans, LA on two or three occasions. The purpose of the travel was to de-brief former Louisiana Power and Light Company employees and while in the New Orleans area they stayed in a motel in Kenner, LA.

advised that personally had never traveled to the WATERFORD plant. recalled that possibly on one occasion might have traveled to the plant. The usual mode of travel was via rental vehicle and to might have had not utilized air knowledge,

travel between New Orleans and the WATERFORD plant.

	Bethesda, MD	187-31
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US NUCLEAR REGULATORY COMMISSION

July 14, 1988

Report of Interview

. U.S. Nuclear Regulatory Commission (NRC) was interviewed by OIA on July 14, 1988 regarding this allegation. related essentially the following.

advised that during 1984 made a number of trips to New Orleans, LA explained that during this time the office was heavily committed to a number of investigations involving the Louisiana Power and Light Company (LP&L) at the WATERFORD plant.

stated that while in the New Orleans area and the other stayed at a Best Western Motel located in Kenner, LA a suburb of New Orleans in close proximity to the New Orleans airport. According to the team personnel commuted from Kenner, LA to WATERFORD daily and the mode of transportation was by rental car.

advised that to knowledge no personnel, had ever used air transportation between Kenner, LA and WATERFORD. had was aware of the incident in which the traveled on a Texas Utilities Generating Company (TUGCO) aircraft from the traveled on a Texas Utilities Generating Company (TUGCO) aircraft from the Dallas/Ft. Worth airport to COMANCHE PEAK, however, did not know that NRC had

accompanied on the flight.

July 14, 1988	Region IV	·	187-31	
Lula B Smith Investigator	Leb And	July 14,	1988	
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nff	ICIAL USE ONLY		ATTACHMENT	13

US NUCLEAR REGULATORY COMMISSION

July 30, 1987

Date of togenet at the

Report of Interview

Commission (NRC), was interviewed by OIA on June 30, 1987, regarding this allegation. related essentially the following.

was advised of legal rights by OIA and subsequently executed the standard OIA criminal rights waiver.

told OIA that was aware of this OIA investigation that approximately three weeks ago had received a call from a employed by a consultant firm under contract to the Louisiana Power and Light Company (LP&L). asked if had ever flown on a LP&L corporate aircraft to which told that had not. told that did not want to have to go through a bunch of records which was reason for calling

naid had made several trips to New Orleans, LA and to WATERFORD. denied ever utilizing a licensee aircraft for travel and that the mode of travel used was rental vehicle.

. although denying having used LP&L aircraft for travel between New Orleans, LA and the WATERFORD plant, informed OIA that on one occasion sometime during either 1984 or 1985, had flown on a corporate aircraft operated by Texas Utilities Generating Company (TUGCO) from Dallas. TX to COMANCHE PEAK and later returned to Dallas on the aircraft. said that in addition to

TUGCO were passen-

gers on the aircraft. advised that had met at the airport and that to recollection had arranged for the use of the licensee aircraft. recalled that had questioned concerning the propriety of traveling on the licensee aircraft and that had told them it was not unusual that there was no problem and that the utility would voucher the region for the cost of travel. According that the aircraft landed at a dirt strip outside the plant possibly in the vicinity of Granbury, TX. A TUGCO vice President had picked them up and transported them to the plant and later returned them to the landing strip. advised that the party had returned to Dallas on the aircraft.

said that to knowledge the regional office had reimbursed the utility for the cost of travel and that this was the only instance in which has traveled on any licensee aircraft.

July 30, 1987	Bethesda, MD	187-31
Lyle B. Smith, Investigat	or tilling	July 30, 1987
		July 30, 1987
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US NUCLEAR REGULATORY COMMISSION

July 1, 1987

Report of Interview

, was interviewed by OlA on

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July 1, 1987, regarding travel with U.S. Nuclear Regulatory Commission (NRC). related essentially the following.

advised that was employed with

when

further advised that

said that had traveled to the WATERFORD NUCLEAR POWER PLANT (WATERFORD) with on two occasions. On both trips met in New Orleans, LA and they traveled to and returned to New Orleans from WATERFORD via rental vehicle.

informed OIA that was aware of the incident in which had used a licensee aircraft for travel from Dallas/Ft. Worth (DFW) airport to Granbury. TX and return to DFW. According to was "irritated" at the time was required to travel to the COMANCHE PEAK site by vehicle. was further concerned as felt that by using a licensee aircraft the NRC staff was giving an appearance of impropriety.

stated that this was the only instance was aware of in which NRC employees had traveled on a licenset aircraft. said that the HOUSTON LIGHTING AND POWER COMPANY, Houston, TX operated a helicopter shuttle service from Houston to the utility's SOUTH TEXAS PROJECT GENERATING STATION and anyone who buys a ticket can travel on the aircraft. advised that to knowledge no one had used the utility service for travel.

July 1, 1987	187-31
Lyle B. Smith, Investigator	July 1, 1987
OFFICIAL USE ONLY	ATTACHMENT

US NUCLEAR REGULATORY COMMISSION

June 30, 1987

Report of Interview

U.S. Nuclear Regulatory Commission (NRC), was interviewed by OIA on June 30, 1987, regarding any payments to the Texas Utilities Generating Company (TUGCO) in reimbursement for air travel provided

from the Dallas/Ft. Worth (DFW) airport to the COMANCHE PEAK NUCLEAR POWER PLANT and return to DFW. related essentially the following.

advised that use of licensee aircraft by NRC employees was "common" that the NRC Office of General Counsel (OGC) had ruled on the issue and had opined that it was permissible as long as the licensee was reimbursed for the cost of travel. said that in order for the NRC to reimburse a licensee for travel, the regional office would have to submit a purchase order to the NRC Financial Operations Branch.

provided 01A office files containing all purchase orders submitted by Region IV, NRC for the period 1982 through 1985. An OIA review of the purchase orders identified NRC Form 103C, dated April 9, 1984, reimbursing TUGCO in the amount of \$282.75 for air and ground travel between DFW and COMANCHE PEAK for The cost of air travel was computed on the projected cost of commercial air travel between DFW and Waco, TX. In addition, TUGCO was reimbursed for ground travel between the landing field and plant site (\$.22 a mile - 30 miles).

June 30, 1987	Bethesda, MD	187-31
Lýle B. Smith, Investigato	The blue	June 30, 1987
The second second	DECIPIAL USE ONLY	ATTACHMENT 16

POINT	Aritotte.	GULATORY COM	AISSION	OHO:		NUMBER	
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Delles. TI 75	TIME FOR DEL		GOVERNMENT B	LNUMBER		DISCOUNT TERM	
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with the terms of any and Negotisted pursuant	Apr11 3 ing on the terms specified on bot ting Federal contract or spream to the authority of 41 USC 252 ARTICLES OR	2 (C) (3).		0TY.	UNIT	UNIT PRICE	AMOUNT
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PERSON TO CONTAC Susie Robers	T REGARDING THIS ORDER	'nt	(317) 🛃	0 3112		TOTAL EST	. \$282.75
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US NUCLEAR REGULATORY COMMISSION

July 14, 1987

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Report of Interview

DEFICIAL USE ONLY

U.S. Nuclear Regulatory Commission (NRC) was interviewed by OIA on July 14, 1987, regarding the use of licensee aircraft by Region IV, NRC employees. related essentially the following.

advised was unaware of the travel by and to immediate recall the instances of Region IV employees having utilized licensee aircraft in which region inspectors had used an Arkansas Power and Light Company aircraft to survey plant transmission lines and in another instance Region IV employees had utilized the Houston Power and Light Company (HP&L) shuttle service between Houston, TX and the South Texas Project. told OIA that the use of the HP&L shuttle service had not been authorized and the employees were not paying for the service. As a result, this constituted an unauthorized procurement on the part of the employees involved. stated that went back and paid HP&L for all instances could find in which employees had used the HP&L shuttle.

As the request of OIA, conducted a review of all Region IV purchase orders for the period 1982 through 1987, to identify any additional instances of Region IV employees having utilized a licensee aircraft for travel.

On November 22, 1982, Region IV, NRC reimbursed the Nebraska Public Power Company for the cost of travel provided to the

and one other Region IV employee between Omaha, NE and Columbus, NE. The cost to the NRC was \$500.

On May 22, 1985, Region IV reimbursed the Arkansas Power and Light Company for use of the utility's helicopter. The aircraft was used by Region inspectors to survey plant transmission lines. Cost to the NRC was \$700.

On June 3, 1987, Region IV reimbursed the Houston Power and Light Company for seven helicopter flights between Houston, TX and the utility's South Texas Project. The flights occurred between March 1985 and August 1986 at a cost of \$350 (\$50 per trip).

	Arlington, TX	187-13
Lyfe B. Smith, Investigator	e	July 14, 1987
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חנבורוא	I HISE ONLY	ATTACHMENT 1



UNITED STATES

NUCLEAR REGULATORY COMMISSION

REGION IV 611 RYAN PLAZA DRIVE. SUITE 1000 ARLINGTON. TEXAS 70011

MAY 1 4 1987

MEMORANDUM FOR:

Division of Reactor Safety and Projects

FROM:

Region IV

SUBJECT :

UNAUTHORIZED PROCUREMENT COMMITMENT (HELICOPTER SERVICES - HOUSTON LIGHTING AND POWER COMPANY - \$350.00)

This office has received an invoice to award a purchase order for services that have been accepted by you (copy attached). The provisions of the Federal Procurement Regulations as supplemented by NRC Manual 1101. Part I, state that no contract shall be entered into unless all applicable requirements of law, executive orders, and regulations have been met.

Failure to submit a requisition prior to the acceptance of the service results in the Government incurring a debt which has not been funded or authorized and constitutes an unauthorized commitment which requires ratification by an appointed Contracting Officer. Such unauthorized commitments are not only contrary to procurement regulations, they also represent unfair treatment of Vendors who act in good faith in response to requests for service that they presume to be proper and are then required to wait for many months for payment while ratification of the unauthorized commitment is obtained.

Failure to check with this office prior to purchase can, in some instances, result in the user being liable for payment if the item cannot be purchased under our procurement authority. Procedures must exist in each office to insure that requests for requirements are submitted in sufficient time prior to the date of requirement to preclude recurrence of this problem.

In order to determine the basis for ratification of this unauthorized commitment, please furnish a written statement of facts explaining why this commitment occurred and action instituted to prevent its recurrence.

Your cooperation in eliminating unauthorized commitments is appreciated.

-2-STATEMENT OF FACTS: SEE ATTACHED MEMO DATED APRIL 23 1987 FROM MYSELF TO 6/1/87

Signature: ______ Based on the above, ratification is ($\sqrt{}$) is not () approved for this unauthorized commitment.

Attachment: As stated

cc:

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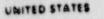
	NRC - Attention 1	Mancy Holbrook	<u>k</u>	
	611 Ryan Plaza Dri	ve, Suite 1000	2	DATE: 4-29-87
	Arlington	76011	VA	Inv. No. 323
der No	.17 /	C Tel	5.4.4	

Purchase Order

NRC P.O. No. TX-87172

Suld to: Houston Lighting & Power Company

10 - 12 - 12 - 18 - 18 - 18 - 18 - 18 - 18	Description	Imount
Juantity	The survey of th	tena nel a meneralitari
	To invoice for helicopter flights taken by NRC personnel.	
and the second		
	Seven (7) flights covering the period of March 1985 - August 1986.	\$350.00
	Total Amount Due This Invoice	\$350.00
	Please Remit To: Houston Lighting & Power Company	
	Project Accounting PIP	
	P.O. Box 34458	
	Houston, Texas 77234	



NUCLEAR RECULATORY COMMISSION

REGION IV 611 RYAN PLAZA DRIVE. SUITE 1000 ARLINGTON. TEXAS 78015

MA 5 9 13

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MAY 1 4 1987

MEMORANDUM FOR:

FROM:

Region IV

SUBJECT :

1021

UNAUTHORIZED PROCUREMENT COMMITMENT (HELICOPTER SERVICES - HOUSTON LIGHTING AND POWER COMPANY - \$350.00)

This office has received an invoice to award a purchase order for services that have been accepted by you (copy attached). The provisions of the Federal Procurement Regulations as supplemented by NRC Manual 1101, Part I, state that no contract shall be entered into unless all applicable requirements of law, executive orders, and regulations have been met.

Failure to submit a requisition prior to the acceptance of the service results in the Government incurring a debt which has not been funded or authorized and constitutes an unauthorized commitment which requires ratification by an appointed Contracting Officer. Such unauthorized commitments are not only contrary to procurement regulations, they also represent unfair treatment of Vendors who act in good faith in response to requests for service that they presume to be proper and are then required to wait for many months for payment while ratification of the unauthorized commitment is obtained.

Failure to check with this office prior to purchase can, in some instances, result in the user being liable for payment if the item cannot be purchased under our procurement authority. Procedures must exist in each office to insure that requests for requirements are submitted in sufficient time prior to the date of requirement to preclude recurrence of this problem.

In order to determine the basis for ratification of this unauthorized commitment, please furnish a written statement of facts explaining why this commitment occurred and action instituted to prevent its recurrence.

Your cooperation in eliminating unauthorized commitments is appreciated.

POINT OF ISSUE	S NUCLEAR COMM	15510N			ERS RELATING TO	R ON ALL FACKAGE
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31X0200.902		94-21 AUT	NO.	JUC DO	- p to)	RE PO NUMBER
Nebraska Public Pow ATTN: Cecil Jones P. 0. 499 Columbus, Nebraska	er District 68601		ar Regi	lator;	Commission . 1000	n TX-83-028
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Please furnish the following on the term with the terms of any existing Federal c Negotiated pursuant to the authori		Order is placed will not				
ITEM NO.	ARTICLES OR SERVICES		QTY.	UNIT	UNIT PRICE	AMOUNT
THIS IS A CONFIRMIN		IS EXEMPT				\$500.00
PERSON TO CONTACT REGARDING	This ORDER The Services Assistant	(817) 860-01	16		TOTAL	\$500.00

ATTACHMENT 20

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	POINT OF ISSU	E US NUCLE _AEGULATORY COM	MISSION		-65-2		ann an Cara Channa an Canan Ar Mari
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Sit	EROP	SEF. EELCH				uch terms which m	ight be inconsistent
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ATTACHMENT 21

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ODY" for record until & copy is re UBMIT THE FORM SET TO: Prope	HIY and Supply Branch, rue		ATW -	87-32	3	
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DELIVER TO INO Building and Ros	OR NUMBER INCORGANIZATION OfficeIDA	ersion Brench)	> SEQUENENENTS		1 6	187
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	Payment of helicopt	er services	hatween Houst	on and South	ina	
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UNITED STATES NUCLEAR REGULATORY COMMISSION REGION IV 611 RYAN PLAZA DRIVE, SUITE 1000 ARLINGTON, TEXAS 76012

April 21, 1987

TO:

THRU:

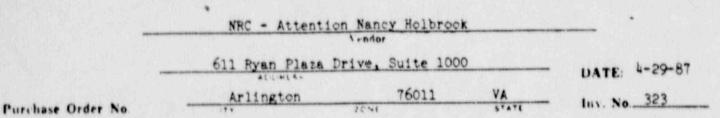
FROM:

30

SUBJECT: Helicopter Transportation

During the spring of 1985, after our assignment to the site, I was asked to go to the HL&P offices in Houston to review the company deficiency program in order to give testimony during the Phase 2 (ASLB) hearings. It was recommended by of the utility that I should use the helicopter shuttle if there was space available in order to conserve time, being that it was of the essence. It was told to me that the NRC would be billed from the flight log at \$50.00 per round trip and the utility had a method of billing this as miscellaneous expenses. This arrangement was discussed with and approved by and I believe was consulted on the matter. I have made four round trips (leaving 8:00a.m. returning 1:00p.m.) two of the trips concerned information needed in the hearings, one concerned C.A.T. bolting problems and one trip concerning an allegation in the piping design area. I believed at the time that this arrangement was satisfactory.

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NRC P.O. No. TX-87172

Sold to: Houston Lighting & Power Company

lushtity	Description	Amount
	To invoice for helicopter flights taken by NRC personnel.	
	Seven (7) flights covering the period of March 1985 - August 1986.	\$350.00
	Total Amount Due This Invoice	\$350.00
	Please Remit To: Houston Lighting & Power Company Project Accounting PIP	
	P.O. Box 34458 Houston, Texas 77234	

APR 23 1987

MEMORANDUM FOR:

FROM:

SUBJECT: VISIT BY

During the week of August 25-29, 1986, I was conducting an inspection in response to an allegation concerning the stress analysis for the containment liner penetrations at HL&P Engineering offices (5400 Westheimer, Houston). NOS Concurrent with my inspection, a group from conducting an Engineering Assurance (EA) Audit at the same offices. A member who was of that HO team was attached to ISE on an international cooperation agreement. The team had intended to visit the site on Thursday of that week but decided not to do so due to their desire to maximize their time in the Engineering offices. As part of my inspection, it became necessary to go to the site for the purpose of witnessing NDE thickness measurements, of the penetration sleeves, conducted assisted in this effort and at our request. was aware of this and every step in my inspection as I called during that on the progress of my inspection. During our phone week to brief asked me to attend the EA exit meeting on August 29 and I did conversation. so (see attached Exit Meeting Attendance Sheet). I was offered transportation It was my on the HL&P helicopter shuttle by understanding at the time, based on conversations with and previous , that such transportation had conversations with been arraigned before, after agreement with the Region, that HL&P would submit an invoice for each trip taken. It is also my understanding that this shuttle service had been utilized by NRC prior to my usage. I felt that utilizing the shuttle was appropriate in this case due to limited time available to conduct was hoping to visit the site but was not going my inspection. to do so due to the EA's team decision not to visit the site. Through I became aware of this discussions with the accompany me on my site visit. fact and offered to have was not receiving was very grateful for my offer since felt that did not visit the site. trip if full benefit from

ATTACHMENT 24

-2-

This memorandum is submitted to notify you of the facts concerning my usage of the HL&P shuttle.

Attachment: NRC EA Exit Meeting Attendance List

cc:

US NUCLEAR REGULATORY COMMISSION

OFFICIAL USE ONLY

May 6, 1988

Report of Interview

. U.S. Nuclear on May 6, 1988.

there of themale at a

Regulatory Commission (NRC), was interviewed by OIA on May 6, 1988. related essentially the following.

was apprised by OIA of the nature of this interview, specifically the event of April 3, 1984, during which

, NRC, along with , traveled from the Dallas/Ft. Worth Airport to Granbury, TX and returned to the airport via a Texas Utilities Generating Company (TUGCO) corporate aircraft. While in the Granbury area, the NRC employees utilized TUGCO surface transportation from the landing field to the COMANCHE PEAK NUCLEAR POWER PLANT.

told OIA that did recall the particular trip that they had attended a meeting with TUGCO Quality Assurance Personnel.

said that was not involved in arranging for the use of the TUGCO aircraft, that NRR, had made the travel arrangements for use of the TUGCO aircraft. related that when first learned of the impending meeting with TUGCO was at the WATERFORD

NUCLEAR POWER PLANT, Taft, LA on NRC business. received notification that the TUGCO meeting was to be held the following day and that and the

would be flying from the Dallas/Ft. Worth Airport to Granbury, TX on the TUGCO aircraft. further related that upon the arrival in Granbury, they used a TUGCO vehicle to travel to the plant and later to return to the airfield.

informed OIA that General Services Administration (GSA) vehicles were available to the NRC for the travel to Granbury and could not recall any time constraints that necessitated the use of TUGCO aircraft.

said that upon return to the regional office arranged for the regional travel office to prepare a travel authorization and purchase order requesting reimbursement for the cost of travel. recalled that TUGCO had been reimbursed for the travel.

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US NUCLEAR REGULATORY COMMISSION

July 11, 1988

Report of Interview

Office of Nuclear Reactor Regulation, U.S. Nuclear Regulatory Commission (NRC)) was interviewed by OIA on July 11, 1988, regarding travel on a Texas Utilities Generating Company (TUGCO) corporate aircraft from the Dallas/Ft. Worth (DFW) Airport to Granbury, TX and return. related essentially the following.

when apprised of the purpose and scope of this interview, acknowledged that

NRC, and

TUGCO, had traveled from the Dallas/Ft. Worth Airport to an aircraft landing strip in the area of the COMANCHE PEAK NUCLEAR POWER PLANT (COMANCHE PEAK).

did not recall the exact date of the trip only that it was over a weekend during 1984. further advised that a TUGCO vehicle had picked the party up at the landing field and transported the party to the plant site. Later the TUGCO vehicle returned home to the field and the party returned to DFW on the TUGCO aircraft.

advised that during this time, the NRC had received numerous allegations from allegers at both the WATERFORD and COMANCHE PEAK projects. had been involved in a number of conversations with allegers and had convinced the allegers to meet with Senior TUGCO management. Additionally, as a result of the number of concerns received, NRR had scheduled a major unannounced inspection at the plant.

suid that had contacted and asked that meet with the NRC staff at the plant. had wanted the NRC staff and to arrive at the plant at the same time, and that most likely had suggested that they travel on the TUGCO aircraft. was certain that no NRC employee had solicited for use of the aircraft. recalled that at sometime during the trip had questioned concerning the propriety of traveling on the licensee aircraft and that has assured there was no problem that the regional office would reimburse the utility

there was no problem that the regional office would reimburse the utility for the cost of travel. acknowledged that had contacted at the WATERFORD plant and informed of the impending meeting at COMANCHE PEAK. Initially they had not intended to inform of the meeting and inspection; however, had been informed and told to accompany the NRC staff to the plant.

July 11, 1988	Gaithersburg, MD	187-31
Lyle B. Smith, Invertig	ator	July 11, 1988
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AFFICIAL USE ONLY

US NUCLEAR REGULATORY COMMISSION

July 13, 1988

Report of Interview

. U.S. Nuclear Regulatory Commission (NRC) was reinterviewed by OIA on July 13, 1988. related essentially the following.

had not been involved in arranging for the use of the advised that Texas Utilities Generating Company (TUGCO) aircraft, and that possibly it had TUGCO) suggestion that the NRC staff travel Dean said that could not recall the purpose of the on the TUGCO aircraft. trip involving any unannounced inspection, however, did recall that net with a group of allegers at the recollection were utility workers. In not plant site who to recalling if the trip involved a NRC inspection, explained that this would have been a NRR function and would not have been involved. recalled that had spoken with the allegers and an alleger had given them a slip of paper regarding a non conformance report (NCR) that the alleger felt had been improperly dispositioned. While on board the aircraft, why no one from the utility had ever sat down and talked to had asked the allegers.

at the DFW main informed OIA that had met drove them to the Butler Aviation terminal where they met terminal. and boarded the TUGCO aircraft. According to the aircraft landed at a "dirt strip" where they were met by a TUGCO vice president, who drove them to the plant in his personal vehicle. reiterated that during as to the propriety of travelhad questioned the trip had told them there was no ing on the licensee aircraft and that problems that the regional office would reimburse the licensee for the cost of travel.

July 13, 1988	Bethesda, MD	187-31
Lyle B. Smith, Investigator	R August	July 13, 1988
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US NUCLEAR REGULATORY COMMISSION

December 1, 1988

Report of Interview

Texas Utilities Generating Company (TUGCO), was interviewed by OIA on December 1, 1988, in regard to NRC employees having utilized a TUGCO corporate aircraft for travel between Dallas and the COMANCHE PEAK NUCLEAR POWER PLANT (COMANCHE PEAK) on April 3, 1984. related essentially the following.

was apprised by OIA of the purpose of this interview, wherein advised that recollection of the travel was that on April 2, 1984, secretary had received a telephone call from

told secretary that

would be traveling to COMANCHE PEAK on April 3, 1984, on official NRC business, and wanted to meet with at the plant site. explained that at the time of the call, was out of the office on travel, and later secretary contacted in East Texas and informed call.

stated that later contacted and confirmed that would be able to meet with the NRC on site the following day (April 3, 1984). Sometime later received a call from had asked if intended to fly to the plant NRC, and that site on the TUGCO aircraft and, if so, could the NRC employees accompany on the aircraft. said that told that was intending to travel via the utility aircraft and that the NRC employees would be able to accompany on the utility aircraft from Dallas to the plant site. At this point in the interview, emphasized that had not asked to operate the utility aircraft for the sole purpose of providing transportation for the NRC and had only asked if was already intending to travel by aircraft, could the NRC employees accompany to the plant. explained that it required approximately two hours by car to travel from Dallas to the plant and that normally flies to the site. The utility operates a Beechcraft King Air aircraft which has the capability of operating in and out of short landing fields.

said that the following morning met at the Dallas Ft. Worth Airport and later departed on the utility aircraft. They landed at a landing site located approximately twenty miles from the plant site. They were picked up by a unmarked utility vehicle and transported to the plant. While on site they had talked with a number of employees in regard to the "T shirt" incident. They returned to Dallas Ft. Worth that afternoon via the utility aircraft.

December 1, 1986	Dallas, IX	187-31
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US NUCLEAR REGULATORY COMMISSION

July 10, 1987

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Report of Interview

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Office of the General Counsel (OGC), U.S. Nuclear Regulatory Commission (NRC) was interviewed by OIA on July 10, 1987, regarding the propriety of NRC employees utilizing licensee transportation. related essentially the following.

advised that 10 CFR 0.735.42 is the operable regulation, and precludes the use of free transportation by NRC employees. If the NRC reimburses the licensee for the cost of travel, then no violation is involved. informed OIA that if the use of a licensee aircraft became routine or occurred on a regular basis as in the case of a utility operating a commuter flight, then OGC would want to take "another look" at the issue. said that was unaware of any use by NRC employees of utility aircraft on a frequent

was unaware of any use by net employees of definition of two calls annually basis and that office normally receives about one or two calls annually regarding this issue.

advised OIA that the NRC practice of reimbursing the utilities for air travel on the basis of what the cost of commercial air travel would be to move the employee to the same destination is erroneous. Office has received an opinion from the Office of Government Ethics, that the cost should be pro-rated based on the cost incurred by the utility to operate the airbe pro-rated based on the cost incurred by the utility to operate the aircraft. Said that to knowledge there is no written regulation and this opinion was provided by the Government Ethics office verbally.

July 10, 1987	Washington, DC	187-31
Lyle B. Smither Investigator		July 10, 1987
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US NUCLEARANGUSE ONLY MISSION

December 2, 1988

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Report of Interview

Division of Accounting and Finance, Office of Administration and Resources Management, U.S. Nuclear Regulatory Commission (NRC) was interviewed by OIA on December 2, 1988, in regard to the appropriate manner of computing the cost of air travel provided NRC employees by utilities. related the following.

advised that in those instances when NRC employees have utilized utility transportation, the concerned utility would bill the NRC Regional Office for the cost of travel. The regional office would then initiate a purchase order to provide payment to the utility. In the event the utility did not submit a bill to the NRC, the region would compute the cost based on the approximate cost of commercial air travel to the site or the mearest location to the site.

When asked if the correct method of computing the cost to the NRC would be the actual cost to the utility to operate the conveyance in this instance an advised that the information, cost of fuel, amount of fuel expended, pilots salaries, etc., would not be available to the NRC and that this data would be required to compute cost.

December 2, 1988	Bethesda, MD	187-31
Lyle B. Smith, Investigator	Stund	December 2, 1988
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