DIRECT TESTIMONY OF GARY L. PRICE

- Q. WILL YOU STATE YOUR NAME AND ADDRESS PLEASE?
- A. Gary L. Price, Texas Power & Light Company, P. O. Box 226331, Dallas, Texas.
- Q. WHAT ARE YOUR POSITION AND RESPONSIBILITY FOR TEXAS POWER & LIGHT COMPANY?
- A. I am Treasurer and Assistant Secretary. As the chief accounting officer of the Company, I have overall responsibility for accounting matters and cash management. I also participate in arrangements for long-term financing of the Company.
- Q. WOULD YOU BRIEFLY DESCRIBE YOUR EDUCATION, PROFESSIONAL QUALIFICATIONS AND COMPANY EXPERIENCE?
- A. I received a B.B.A. degree from Baylor University in 1966. I began my career with Texas Power & Light as a trainee immediately following graduation. In 1969, I became Supervisor of Budgets and in 1972, I became Manager of General Accounting. I was elected Assistant Treasurer in 1975, and in November of 1980, I was elected Treasurer and Assistant Secretary. Included in my fourteen years with the Company are appearances before numerous city councils and the Public Utility Commission of Texas concerning rate applications of the Company.

I became a Certified Public Accountant in 1968, and I belong to the Texas Society of Certified Public Accountants, the Dallas Chapter of Certified Public Accountants and the American Institute of Certified Public Accountants.

- O. TO WHAT EXTENT DO YOUR DUTIES BRING YOU INTO CONTACT WITH THE INVESTMENT COMMUNITY?
- A. For the past few years I have been involved in meeting with investment banking firms during the issuance of new securities and consultation with individual investors, security analysts and other parties interested in Texas Power & Light's securities, including agencies that rate the Company's securities.
- Q. MR. PRICE, WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

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A. There are several areas of major importance that I will address in my testimony.

First, I will discuss the present financial position of the Company and describe some of the events that have contributed to the Company's current financial status. At the same time, I will comment on the capitalization of the Company as it relates to Schedule H of the rate filing package which I am sponsoring in this proceeding.

Secondly, I will discuss the return on common equity that the Company is requesting in view of the recommendations contained in the testimony of Mr. Luftig and Dr. Brigham.

Third, I will discuss the composite overall cost of capital we are requesting and how the requested return relates to and affects the Company's financial integrity.

Fourth, I will discuss the necessity for inclusion of 100% of the adjusted test-year-end level of CWIP in the rate base and a continuation of the current recovery of fuel costs through the fuel adjustment clause.

- PLEASE DISCUSS THE COMPANY'S PRESENT FINANCIAL CONDITION.
- A. The Company has, over the past ten years or so, been involved in a massive construction program to convert from natural gas as a boiler fuel to more abundant and less expensive lignite and nuclear fuels as Mr. Spence has previously testified. This program has been detrimental to the investor but the customer has benefited significantly in that the fuel cost savings through the use of lignite have amounted to millions of dollars. As a result of our construction program, we have nearly quadrupled our plant investment during this period which has resulted in great pressure being exerted upon the Company's financial position.
- O. MR. PRICE, COULD YOU EXPLAIN EXACTLY WHAT YOU MEAN WHEN YOU SAY PRESSURE HAS BEEN EXERTED UPON THE COMPANY'S FINANCIAL POSITION?
- Yes. As shown on Exhibit GLP-1, our total electric plant has increased from \$760

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million at the end of 1970 to over \$2.9 billion at the end of 1980. As shown on Exhibit GLP-2, the Company's internal generation of capital requirements has been inadequate for many years. As a result of the Company's cash earnings having been inadequate, the Company has had to acquire a disproportionately large share of its capital requirements externally. Due to this circumstance, coupled with the fact that interest rates on new debt are substantially higher than our embedded cost of debt, fixed-charge coverages have declined significantly to 3.3 times in 1980, as shown in Exhibit GLP-3. This exhibit shows TP&L's supplemental coverages which include our allocable portion of the interest on Texas Utilities Fuel Company (TUFCO) and Texas Utilities Generating Company (TUGCO) senior notes. Exhibit GLP-4 shows that, while AFUDC as a percent of net income available for common has remained in the 20 percent range over the past few years, it increased significantly in 1980 over 1979 and will increase even further as a result of construction expenditures averaging over \$400 million per year over the next few years, unless adequate amounts of CWIP are included in the Company's rate base. As the CWIP balance increases, without corresponding rate base inclusion, the AFUDC to balance for common ratio becomes considerably higher and, thus, the quality of our earnings much lower.

- Q. MR. PRICE, WHILE THE FINANCIAL INDICATORS YOU JUST DISCUSSED HAVE DETERIORATED OR REMAINED BELOW ACCEPTABLE MINIMUMS, HASN'T THE COMPANY ACTUALLY EXPERIENCED AN INCREASE IN THE RETURN ON COMMON EQUITY TO A LEVEL ABOVE THE 15.5% AUTHORIZED IN DOCKET 3006?
- A. On the surface it might appear that we earned our authorized return; however, if we examine the numbers, taking into consideration that the Company was granted a return on unamortized investment tax credits at the composite cost of capital, we actually fell short by 116 basis points as shown in Exhibit GLP-5. In addition, when our actual earnings are adjusted to remove the effects of the abnormally hot

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summer we experienced in 1980, the earned return falls short of the authorized return by 219 basis points. This is especially troublesome in an inflationary period such as that of the past few years since the Company's base rates must be adequate to cover the cost of service including an adequate return on the Company's common equity without relying on increased revenues due to abnormal weather. The Company was fortunate that we did have a hot summer, since it helped to partially offset the impact of inflation and the ongoing effects of attrition. As shown in this filing, rates are not adequate and it would not be prudent to hope for another record-breaking heat wave to produce the necessary base rate revenue. Moreover, a 15.5% return on common equity is inadequate in view of today's market conditions as verified by Mr. Luftig and Dr. Brigham. As I stated before, we have saved the customer millions of dollars while the common stockholder has not been receiving an adequate return. As shown on Exhibit GLP-6 the market price of the stock of Texas Utilities has not been above book value since about September 1978. It is very obvious that the market place is telling us that our earnings are inadequate.

- O. MR. PRICE, DID THE ABNORMAL WEATHER EXPERIENCED IN 1980 AFFECT THE FINANCIAL INDICATORS SHOWN ON EXHIBITS GLP-2, GLP-3, AND GLP-4.
- A. Yes. Each of these financial indicators were improved by reason of the abnormally hot weather experienced in 1980 over what they would have been had we experienced normal weather. Internal cash generaton for 1980 was 42.8%; even that inadequate percent of internal generation was better than what it would have been had we experienced normal weather (39.8%). The inadequate fixedcharge coverage realized in 1980 (3.34 times) would have been 3.15 times if normal weather had been experienced. The AFUDC as a percent of net income available for common, which rose to the unacceptable level of 27.0%, would have risen to 29.3% had the 1980 weather been normal.

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- Q. MR. PRICE, WOULD YOU PLEASE DESCRIBE THE COMPONENTS OF THE COMPANY'S CAPITAL STRUCTURE?
- A. Yes. I have prepared Exhibit GLP-7 which shows, in column (b), the Company's actual capital by source at December 31, 1980. At the end of 1980, the Company had total capitalization of \$2.4 billion made up of long term debt, preferred stock, common stock equity and unamortized investment tax credits. I will discuss this exhibit and the adjustments I have made to the capital structure at a later point in my testimony.
- O. MR. PRICE, WOULD YOU BRIEFLY DESCRIBE ANY FINANCING RESTRIC-TIONS IMPOSED BY THE COMPANY'S MORTGAGE, DEBENTURE AGREE-MENTS AND ARTICLES OF INCORPORATION?
- A. Yes, sir. With respect to our mortgage bonds, new issues must be based on property additions, with the maximum amount of new issues being limited to 60% of such additions. New issues of mortgage bonds may not be made unless, for twelve consecutive months out of the last preceding fifteen months, earnings before income taxes were at least twice the annual interest requirements on all bonds at that time outstanding, including the additional new issue proposed.

The Company's sinking fund debenture agreements provide, among other things, that no additional junior funded debt (debentures or debt ranking equal thereto) may be issued unless earnings for twelve consecutive months out of the last fifteen months, computed before income taxes, were at least twice the annual interest requirement on all outstanding indebtedness of the Company, including interest on the proposed junior funded debt. After incurrence of the additional debt, all similar amounts of debt of the Company may not exceed 25% of the outstanding mortgage bonds plus capital stock and surplus. The debenture agreements also contain dividend restrictions on common stock which are designed to maintain the aggregate preferred and common stock equity above 33 1/3% of total capitalization. Also, each issue of the sinking fund debentures has a

cash sinking fund provision which requires a 2% annual sinking fund requirement commencing in the fifth year following issuance of the debentures, so that 40% of the issue will be redeemed by the sinking fund prior to final maturity.

The Company is also obligated for several series of pollution control revenue bonds sold by the Sabine River Authority of Texas and the Brazos River Authority of Texas to finance construction of pollution control facilities at several of the Company's jointly-owned generating stations.

With reference to the Company's preferred stock, new issues may not be made unless, for twelve consecutive months out of the last fifteen months, earnings before income taxes were at least 1 1/2 times the sum of (1) the annual interest requirement on all indebtedness, and (2) the annual dividend requirement on all shares of preferred stock outstanding including the proposed issue.

- Q. WHAT QUALITY RATINGS HAVE BEEN ASSIGNED TO THE COMPANY'S OUTSTANDING DEBT AND PREFERRED STOCK ISSUES BY THE TWO MAJOR
 RATING AGENCIES, MOODY'S INVESTORS SERVICE, INC. AND STANDARD &
 POOR'S CORPORATION?
- A. The Company's First Mortgage Bonds have been designated triple A. the highest bond rating of both agencies. The Sinking Fund Debentures and Pollution Control Revenue Bonds have been assigned a double A rating by both agencies since they are not secured by property but only by the general credit of the Company.

The Company's preferred stock is rated double A by both rating agencies, similar to our debentures and pollution control revenue bonds.

In order to maintain these ratings, the deterioration of the Company's financial indicators must be reversed.

- Q. DOES THE COMPANY HAVE ANY OBLIGATIONS NOT INCLUDED IN THE CAPITALIZATION SHOWN IN EXHIBIT GLP-7?
- A. Yes. Through our Operating Agreement with Texas Utilities Generating Company (TUGCO), the Company is, in effect, obligated, along with Texas Electric Service

Company (TES) and Dallas Power & Light (DP&L), for \$400 million of Senior Notes issued by TUGCO to finance its lignite mining operations. There are two separate issues of TUGCO Senior Notes, one issue in the principal amount of \$200 million due in September 1998 with an interest rate of 9.20% and a second issue of \$200 million due November 1999 bearing interest at 10.45%.

Under a separate but similar Operating Agreement with Texas Utilities Fuel Company (TUFCO), the Company is obligated along with TES and DP&L for \$100 million of 8.50% Senior Notes due December 1996. In addition, before rates from this proceeding go into effect, TUFCO will issue an additional \$50 million of Senior Notes.

- Q. MR. PRICE, SINCE THE PRINCIPAL AMOUNTS OF THE TUGCO AND TUFCO SENIOR NOTES DO NOT APPEAR ON THE COMPANY'S FINANCIAL STATE-MENTS AS A DIRECT LIABILITY, WHAT IS THE IMPACT OF THESE NOTES ON THE COMPANY'S CAPITAL REQUIREMENTS AND INTEREST COVERAGE REQUIREMENTS?
- A. Under the requirements of the Securities and Exchange Commission (SEC), we must include our pro rata portion of interest on the TUGCO and TUFCO Senior Notes in the calculation of our fixed charge coverage as if it were our own direct liability. In order to maintain an adequate SEC fixed charge coverage, including the Senior Note interest, the Company must maintain a capital structure with an equity base sufficient to support the additional debt requirements and earnings that will produce adequate fixed charge coverage when the additional or supplemental interest components are included. Exhibits GLP-3 and GLP-8 illustrate this more clearly.

With reference to interest coverage, the significance of debt in the capital structure revolves, in the short run, around the Company's ability to pay the interest as it comes due. Interest payments, of course, come from current earnings; the ability to meet those payments is gauged in terms of interest

coverage or how many times current earnings will cover the interest requirements. Even though the actual principal obligation for the TUGCO and TUFCO Senior Notes does not appear on the Company's balance sheet, the Company is directly obligated to pay its allocated share of the interest costs under the Operating Agreements.

- Q. MR. PRICE, FOR WHAT PORTION OF THE TUGCO AND TUFCO NOTES IS TP&L RESPONSIBLE?
- A. Of the \$400 million of TUGCO Senior Notes outstanding at December 31, 1980, the Company is obligated for 43.7% or \$174.8 million with a corresponding annual interest obligation of approximately \$17.1 million.

Of the \$88.2 million (excluding amounts due currently) of TUFCO Senior Notes outstanding at December 31, 1980, the Company is obligated for 45.68% or \$40.3 million with an annual interest obligation of approximately \$3.4 million. In addition, the Company will also be obligated for a like percentage of the additional \$50 million of Senior Notes.

- Q. MR. PRICE, YOU PREVIOUSLY DISCUSSED THE COMPANY'S CAPITAL STRUCTURE AT DECEMBER 31, 1980, AS SHOWN IN EXHIBIT GLP-7. WOULD YOU PLEASE EXPLAIN THE ADJUSTMENTS YOU HAVE MADE TO THE COMPANY'S CAPITAL STRUCTURE?
- A. Yes. I have adjusted the capital structure per books at December 31, 1980, as shown in column (b) of Exhibit GLP-7, page 1 of 5, to reflect new financing for the Company in the form of \$85.5 million additional common stock to be sold to Texas Utilities Company prior to the rates set in this proceeding going into effect. I have also adjusted the capital structure to include the remaining \$7.6 million funds on deposit with the trustee for the BRA Pollution Control Revenue Bonds which were issued to construct pollution control facilities at Sandow #4.

The adjustment in column (e) on page 1 of 5 of Exhibit GLP-7 is to remove from the capital structure amounts related to the portion (82.569%) of Sandow

 consistent basis with the Sandow #4 elimination approved by this Commission in Docket No. 3006. The mechanics of this adjustment are shown in detail in Exhibit GLP-7, page 4 of 5.

O. IN YOUR OPINION, DOES THE COMPANY'S CAPITAL STRUCTURE AS ADJUSTED REFLECT AN APPROPRIATE CAPITAL STRUCTURE FOR PURPOSES.

Unit #4 that is dedicated by contract to Alcoa. The adjustment is prepared on a

- JUSTED REFLECT AN APPROPRIATE CAPITAL STRUCTURE FOR PURPOSES
 OF THIS RATE PROCEEDING?

 A. Yes, sir. The adjusted capitalization ratios, as shown in column (g) on page 1 of
 Exhibit GLP-7, are the proper ratios for use in this proceeding and show that the
- Exhibit GLP-7, are the proper ratios for use in this proceeding and show that the adjusted capital structure consists of 41.25% debt, 11.54% preferred stock, 40.63% common equity and 6.58% unamortized investment tax credits. While the capital structure I have proposed is appropriate for the purposes of this particular proceeding, it is clear that, in order to support the supplemental interest obligation, the Company will need to continue to increase the common equity component in the future as can be seen from Exhibit GLP-8, which shows the effects of the Company's portion of the TUGCO and TUFCO Senior Notes on the capital structure. In addition, the Company needs to increase its equity component to partially offset increasing risks.
- O. MR. PRICE, WOULD YOU DISCUSS THE COSTS APPLICABLE TO EACH COMPONENT OF THE CAPITAL STRUCTURE AS ADJUSTED, AS WELL AS WHAT YOU HAVE DETERMINED TO BE THE OVERALL OR COMPOSITE COST OF CAPITAL?
- A. I have prepared several schedules included in Exhibit GLP-7 to show the costs of each component of the capital structure of the Company, as adjusted, at December 1980. Page 2 of 5 of this exhibit shows, in detail, the components of the Company's long-term debt and the associated interest costs used to arrive at an average cost of 8.02%. After adjusting for the elimination of 82.569% of Sandow #4, the average or embedd d cost of the Company's long-term debt is

7.95%.

Page 3 of 5 of Exhibit GLP-7 shows, in detail, the outstanding issues of the Company's Preferred Stock and the annual dividend requirement of each issue used to arrive at the average cost of 7.96%. After adjusting the Preferred Stock for the 82.569% Sandow #4 elimination, the average or embedded cost is 7.86%.

- O. HOW DID YOU DETERMINE THE COMPANY'S COST OF COMMON EQUITY CAPITAL?
- A. I have relied upon the expert opinions of Dr. Eugene Brigham and Mr. Mark Luftig whose testimonies are included in this proceeding. Dr. Brigham has recommended that the Company needs to earn and actually realize a return between 17.7% and 18.9%, and Mr. Luftig has determined that TP&L must actually earn a minimum return of 18%. After careful consideration of the testimony of these two expert rate of return witnesses, I have selected a 17.75% return and have included this return in column (h) of Exhibit GLP-7 and as a part of the computation of the overall cost of capital shown in column (i) on page 1 of 5 of that exhibit.

Both Mr. Luftig and Dr. Brigham have recommended returns on common equity that will, if earned, enable TU to sell new issues of common stock at book value. As shown in Exhibit GLP-6, the returns earned by the Company over the past two years have not been sufficient to attain a market to book ratio of I. As a result, Texas Utilities has sold its last two issues of common stock at prices well below book value. In March 1981, Texas Utilities will sell 5,000,000 additional shares of common stock and, in all likelihood, it will be the third consecutive issue sold below book value.

- Q. HAVE YOU DETERMINED AN APPROPRIATE RATE OF RETURN ON THE COMPANY'S INVESTMENT TAX CREDITS INCLUDED IN THE CAPITAL STRUCTURE?
- A. Yes. After years of controversy surrounding the intent of Congress in providing for the investment tax credit and the appropriate return that should be earned on

the unamortized portion of investment tax credits, the Internal Revenue Service has issued final regulations pertaining to section 46 of the Internal Revenue Code. The regulations, issued on March 15, 1979, deal specifically with proper regulatory treatment of investment tax credits and establish the composite cost of capital as the appropriate return to be earned on the tax credits. I have, therefore, applied the composite cost of capital to the unamortized investment tax credits in the capital structure shown on page 1 of 5 of Exhibit GLP-7. Also, the limitations applicable to the Company, since it is an option 2 company, are that the credit is not available if the benefits are flowed through to income faster than ratably over the useful life of the property and, further, that there can be no reduction in rate base by reason of the credit.

- Q. WHAT HAVE YOU DETERMINED TO BE THE OVERALL RATE OF RETURN TO BE APPLIED TO THE COMPANY'S ORIGINAL COST RATE BASE?
- A. I have determined the overall fair rate of return on invested capital of the Company at December 31, 1980, to be 12.22% as shown in Exhibit GLP-7, page I of 5. When applied to the Company's requested original cost rate base, as furnished by Mr. McDonough, the composite rate will produce a total dollar return of \$280,778,897. If the mathematical approach employed by the Commission in the past is followed in this case, the return dollars of \$280,778,897 would provide a 9.57% return on the adjusted value rate base. This computation appears in Exhibit GLP-7, page 5 of 5.
- Q. MR. PRICE, WHEN THE COMMISSION GRANTS THE COMPANY A SPECIFIC RATE OF RETURN, DOES THAT, IN EFFECT, GUARANTEE THAT THE GRANTED RETURN WILL BE EARNED?
- A. No, sir. There is no guarantee that the authorized return will be earned. The regulator should, however, take steps to afford the Company a reasonable opportunity to earn the return that the regulator finds to be fair, reasonable and necessary. Being granted the means or opportunity to earn the allowed return on

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common equity is at least as important as the determination of the cost of common equity.

- WOULD YOU DISCUSS WHAT YOU MEAN, IN MORE SPECIFIC TERMS?
- Yes, sir. There are several major considerations that impact the authorized return and the Company's ability to actually earn that return. First of all, our Company is faced with a construction program of approximately \$400 million per year and is going to have to raise significant amounts of capital from external sources. It is a fact that, in the inflationary period of the past fifteen years, new issues of First Mortgage Bonds have carried an interest rate in excess of the embedded cost of debt. A good example of this is our May 1980 offering of \$50 million of First Mortgage Bonds with an annual coupon rate of 11 3/8%. I might add that the 11 3/8% rate was near the market minimum rate for electric utilities for the year. Our embedded cost of debt included in the rates in effect at the time was 7.79%. This, of course, is the phenomenon we refer to as capital attrition.

In the same fashion, our other costs of doing business do not remain at test year levels during the period rates are in effect. Inflation, as well as other factors, increase the Company's operating expenses over the average leve' of operating expenses allowed in the Company's cost of service. The result is expense attrition.

Another consideration is investment attrition. Even if inflation were completely eliminated, investment attrition would still be a factor contributing to the inability of the Company to earn the authorized return. This will occur because the Company is adding plant at a unit cost higher than the embedded cost of similar plant.

In summary, the combined effects of capital attrition, expense attrition and investment attrition assure that the Company will not have a reasonable opportunity to earn the authorized return unless the regulator recognizes the

economic realities under which we operate and takes steps to offset the adverse effects of attrition.

- Q. MR. PRICE, WHAT PORTION OF THE COMPANY'S CONSTRUCTION WORK IN PROGRESS ARE YOU REQUESTING TO BE INCLUDED IN THE RATE BASE?
- A. We are requesting the inclusion of 100% of CWIP at December 31, 1980, as adjusted, in the Company's rate base.
- Q. IN YOUR JUDGMENT, IS THE INCLUSION OF 100% OF CWIP IN THE RATE BASE ESSENTIAL TO THE FINANCIAL INTEGRITY OF TP&L?
- A. Very definitely. The rate of return requested on common equity in this proceeding is predicated on a rate base which includes the requested amount of CWIP. Exclusion of CWIP from the rate base would undermine the viability of the requested return, which is the very minimum return recommended by Mr. Luftig and Dr. Brigham, and will impose obstacles to our financing program. The ability of the Company to currently recover the financing costs of its construction program has a major impact on its risk position. Cash flow is extremely important to the Company; bills must be paid with real money, not AFUDC.

The alternative to inclusion of CWIP in the rate base is to defer the recovery of the financing costs associated with the construction program by capitalizing them as AFUDC. The payment of actual financing costs, however, cannot be deferred, and, as a result, the Company's cash earnings are reduced. With less cash earnings, the Company's internal generation of funds is reduced; therefore, the need for external financing is increased. As discussed earlier in my testimony, this results in more pressure being exerted on the Company's financial position and a higher embedded cost of capital.

With \$637 million in CWIP (as adjusted) at December 31, 1980, the Company must have a substantial increase in the level of Construction Work in Progress included in the rate base or the amount of AFUDC will increase even more dramatically in 1981. Referring again to GLP-1 and GLP-4, the amount of CWIP

in relation to total electric plant is 25.4% and the percent AFUDC is of balance for common is 27.0%; both have increased significantly over the previous years. The increasing amount of AFUDC in lieu of cash earnings is undermining the Company's financial integrity.

- Q. WHAT OTHER DISADVANTAGES RESULT FROM EXCLUDING CWIP FROM THE RATE BASE?
- A. There are a number of disadvantages in addition to those I have already mentioned. The major ones are (1) a decline in the quality of earnings, (2) reduced interest coverage and (3) higher rates in the future.
- Q. WHY DOES THE QUALITY OF EARNINGS DECLINE?
- A. Simply stated, non-cash income is substituted for cash income. This income is simply the result of a journal entry rather than actual cash earnings. As a result, the quality of earnings declines. In other words, as AFUDC becomes a higher percentage of the Company's earnings, the quality of earnings declines. Full inclusion of CWIP in the rate base would not eliminate the accrual of AFUDC because the CWIP balance at the time these rates go into effect will be substantially higher than the level we are requesting in the rate base in this proceeding.
- O. HOW IS INTEREST COVERAGE REDUCED?
- A. As I mentioned earlier, exclusion of CWIP from the rate base lowers cash flow and increases the need for external financing. This will result in more interest costs to be covered. Also, earnings that are received in lieu of AFUDC would have to cover their tax liability. Since interest coverage is computed on a pre-tax basis, the use of AFUDC in place of real earnings would result in lower coverages.
- Q. HOW WOULD FUTURE RATES BE INCREASED?
- A. By capitalizing AFUDC, the total cost of facilities is increased and this, in turn, increases future revenue requirements which customers must pay. Another factor is the higher cost of capital to the Company due to an increased risk position and

the Company's external financing requirements being increased. This higher cost of capital will directly increase the revenue requirements from the Company's customers.

- Q. DOES THE CUSTOMER PAY FOR CONSTRUCTION IF CWIP IS INCLUDED IN THE RATE BASE?
- A. No. The investor is still paying for the construction. The customer is only paying the "interest" or carrying cost on the money used for construction.
- Q. MR. PRICE, ARE THERE ANY FACTORS IN ADDITION TO THE ITEMS MENTIONED THUS FAR THAT WILL HAVE AN IMPACT ON THE COMPANY'S ABILITY TO MAINTAIN ITS FINANCIAL INTEGRITY UNDER THE RATES TO BE SET IN THIS PROCEEDING?
- A. Yes. There is one factor in particular that has a very significant impact on our cash flow and quality of earnings. It is very important that the Company be allowed to continue to have the ability to utilize the FCF tariff to recover currently the Company's cost of fuel used in generating electricity.
- Q. WHY IS THE FUEL TARIFF SCHEDULE NECESSARY?
- A. The necessity of an FCF tariff schedule is still readily apparent when one realizes that this is the cheapest method for the customer and that the Company is still faced with fluctuating fuel costs due to the fuel mix and the varying costs of each type of fuel. Even minor fluctuations in the cost of gas, oil or lignite multiply out to a large amount of money when one considers the vast quantities of fuel that we burn. Through the use of a Fuel Cost Factor tariff schedule, the inevitable delay between the happening of an event (lower or higher fuel costs) that entitles a party (customer -- lower fuel costs; Company -- higher fuel costs) to legal relief and the date when he gets relief is overcome. The customer receives the benefit of lower fuel costs immediately, and the Company is protected when fuel costs increase. The uncertainty surrounding unit outages, abnormal weather, and the availability and price of gas and oil are but a few of the factors that make it

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impossible to accurately predict our fuel mix and the corresponding fuel costs. During 1980, fuel costs represented approximately 51% of our total operating expenses. If we were unable to recover these costs on a current basis, our cash flow would be adversely affected and our financial position weakened.

- Q. HAS THE PERIOD OF RAPIDLY ESCALATING FUEL COSTS SUBSIDED FOR TEXAS POWER & LIGHT?
- Texas Power & Light is still subjected to fluctuating fuel costs. Weather, type of fuel used (fuel mix) and the difference in the cost of each type of fuel used are major factors of varying fuel costs. The Company uses the power plants which burn the cheapest fuel first (base load) and then uses the power plants using the more expensive fuels to meet the change in the Company's load. Therefore, changes in the customers' electrical requirements due to weather can and do cause wide fluctuation in fuel costs. Another reason for fluctuation in fuel costs is the wide difference in the cost of lignite versus natural gas. When a lignite unit is not operating (due to planned maintenance or unscheduled outage), the lost generation must be replaced by generation from a gas-fired unit. The net result is that the same amount of kilowatt hours are produced, but the fuel cost for those same kilowatt hours is increased approximately three times (lignite @ 70c per MMBTU-gas @ \$2.00 - \$2.50 per MMBTU).
- IS IT PROPER RATE-MAKING PROCEDURE TO GRANT THE SAME RETURN ON COMMON EQUITY AND THE SAME ALLOWANCE FOR WORKING CAPITAL IF FULL FUEL COST RECOVERY IS NOT PERMITTED ON A CURRENT BASIS?
- A. No; any knowledgeable authority will verify that there is more risk associated with a company that does not have a tariff which permits the current recovery of its full fuel costs than a company that has such a tariff. The increased risk requires a higher return on capital to compensate investors for this increased risk. Of course, any comparison between the working capital requirements of a company with full current fuel recovery and a company with a fuel limitation or

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lag in the collection period (all other things being equal) will show that the working capital requirements of a company with a fuel limitation or lag will be greater due to the funds of that company being used longer before their collection from the customer.

- O. DID THE PUBLIC UTILITY COMMISSION IN DOCKET NO. 178, DOCKET NO. 1517 AND ALSO IN DOCKET NO. 3006 DETERMINE THE COMPANY'S WORKING CAPITAL REQUIREMENTS AND ITS COST OF CAPITAL RECOGNIZING THE FCF TARIFF SCHEDULE WOULD PROVIDE FOR FULL CURRENT RECOVERY OF FUEL COSTS?
- A. Yes. In all previous proceedings before this Commission, the working capital requirements and the cost of capital were determined on the basis that the cost of fuel used in generating electricity would be billed currently to all customers based on the electricity consumed.
- O. IS THERE ANY OTHER BENEFIT BESIDES REDUCED WORKING CAPITAL REQUIREMENTS AND A LOWER COST OF CAPITAL DIRECTLY ATTRIBUT-ABLE TO THE USE OF A FUEL COST FACTOR TARIFF SCHEDULE WHICH PROVIDES FOR FULL CURRENT RECOVERY OF FUEL COSTS?
- A. Yes. Rate case expenses are reduced due to the simple fact that the Company does not have to file for increased rates as often. In the last rate proceeding, the Company's rate case expenses were approximately \$500,000 and took approximately eight to nine months to complete. Since fuel is the largest operating expense of the Company, any restriction placed upon the collection of fuel costs will reduce the time between rate cases. Under present economic conditions, Texas Power & Light must get rate relief almost annually even with full recovery of its fuel expense. With anything less than full recovery of fuel expense, the Company would be placed in the position of having to ask for rate relief every few months, which not only would be extremely expensive but also would be an administrative nightmare due to the fact that there are 190 cities which exercise

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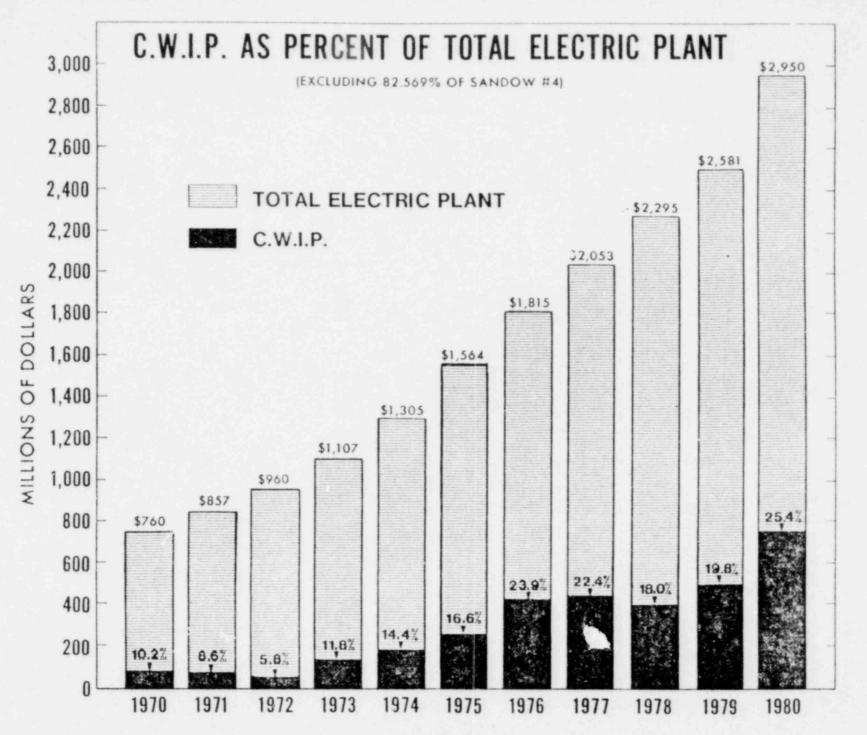
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original jurisdiction over the rates and services of Texas Power & Light within their corporate limits as well as the original jurisdiction of this Commission over the rates and services provided in the remainder of our service area. Lower rate case expenses, lower working capital requirements and a lower cost of capital all directly benefit the customer through lower base rates.

- MR. PRICE, WOULD YOU PLEASE SUMMARIZE YOUR TESTIMONY?
- A. Yes. The main thrust of my testimony is that it is extremely important for TP&L to maintain its financial integrity. The high credit rating we have had in the past has enabled us to achieve the substantial benefits that our customers are enjoying today. Our financial flexibility and strength played a significant role in our ability to utilize lignite-fueled generation in place of high cost natural gas generation, saving our customers hundreds of millions of dollars in the ten years or so since we began utilizing lignite as a boiler fuel. During this period, we have seen times when it was very difficult for utilities to obtain long-term financing, especially on reasonable terms, but, because of our credit rating, we had access to the markets at lower costs and reasonable terms. I strongly believe that it is in the long term best interest of our customers for TP&L to maintain its triple A bond rating. Our requested inclusion of CWIP in the rate base and the requested 12.22% overall return in this proceeding are the minimums necessary to preserve our financial integrity and provide a fair return on common equity.
- DOES THIS CONCLUDE YOUR TESTIMONY?
- Yes, it does.

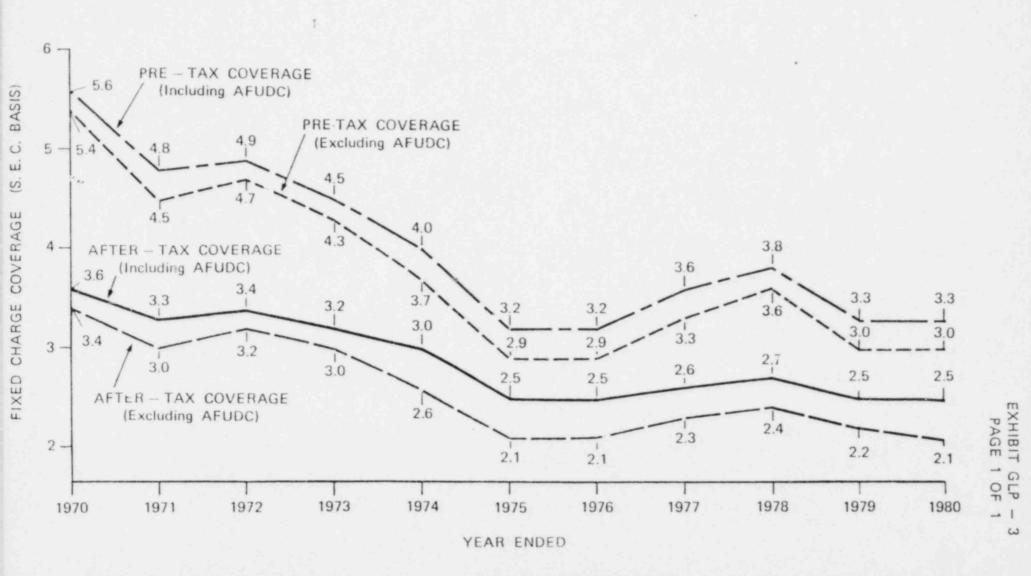


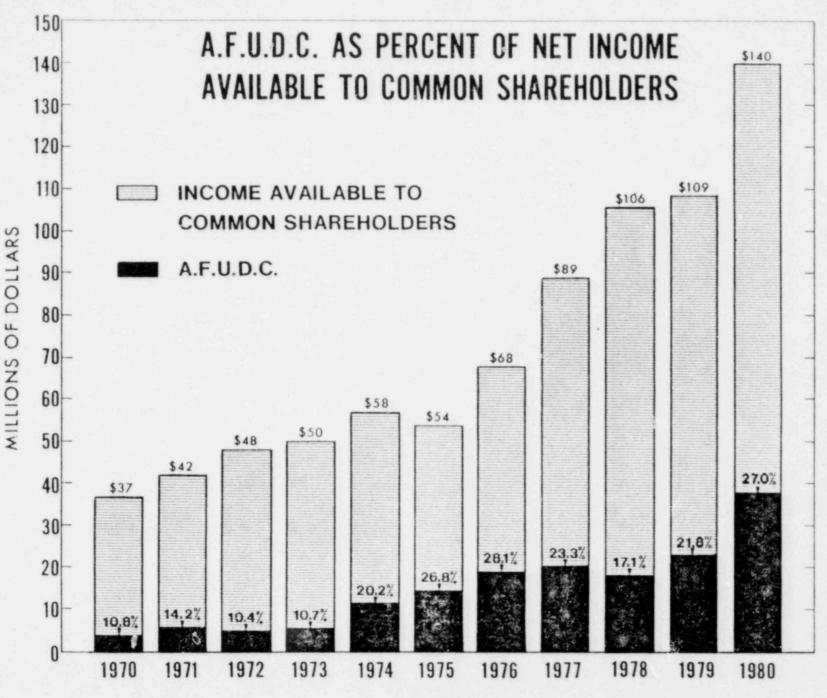
PAGE 1 OF

TEXAS POWER & LIGHT COMPANY Internal Generation of Capital Requirements 1971 through 1980 (\$000 Omitted)

No.	Description (a)	1971 (b)	1972 (c)	1973 (d)		-1975 (f)	- 1976 - (g)	1977 (h)		1979 (j)	1980 (k)
1 2	Cash Construction Requirements: Total Construction Expenditures	\$100,604	\$107,764	\$152,542	\$203,771	\$264,776	\$261,171	\$278,075	\$305,095	\$363,049	\$420,829
3	Less AFUDC	5,912	4,969	5,400	11,606	14,504	19,108	20,667	18,120	23,825	37,745
4	Total Cash Construction Requirements	\$ 94,692	\$102,795	\$147,142	\$192,165	\$250,272	\$242,063	\$257,408	\$286,975	\$339,224	\$383,084
6	Funds from Internal Operation: Net Income after Preferred and Common Dividends	\$ 14,919	\$ 19,485	\$ 17,721	\$ 20,364	\$ 11,117	\$ 19,815	\$ 34,470	\$ 47,217	\$ 44,070	\$ 64,021
7	Depreciation Provisions	18,812	21,958	25,217	29,518	38,064	43,671	49,009	56,312	64,152	69,880
8	Deferred Federal Income Tax - Net	1,172	2,681	5,399	6,699	9,413	11,152	13,192	20,827	27,164	33,551
9	Federal Investment Credit Adjustments	3,013	4,790	2,498	5,863	12,312	19,647	31,118	35,021	42,993	34,062
10	Allowance for Funds Used During Construction	(5,912)	(4,969)	(5,400)	(11,606)	(14,504)	(19,108)	(20,667)	(18,120)	(23,825)	(37,745)
-11	Total Funds from Internal Operation	\$ 32,004	\$ 43,945	\$ 45,435	\$ 50,838	\$ 56,402	\$ 75,177	\$107,122	\$141,257	\$154,554	\$163,769
12	Per Cent Internal Generation (Line 11 + Line 4)	33.8%	42.8%	30.9%	26.5%	22.5%	31.1%	41.6%	49.2%	45.6%	42.8%

FIXED CHARGE COVERAGES (S.E.C. Basis) INCLUDING ALLOCABLE PORTION OF INTEREST ON TUFCO AND TUGCO SENIOR NOTES

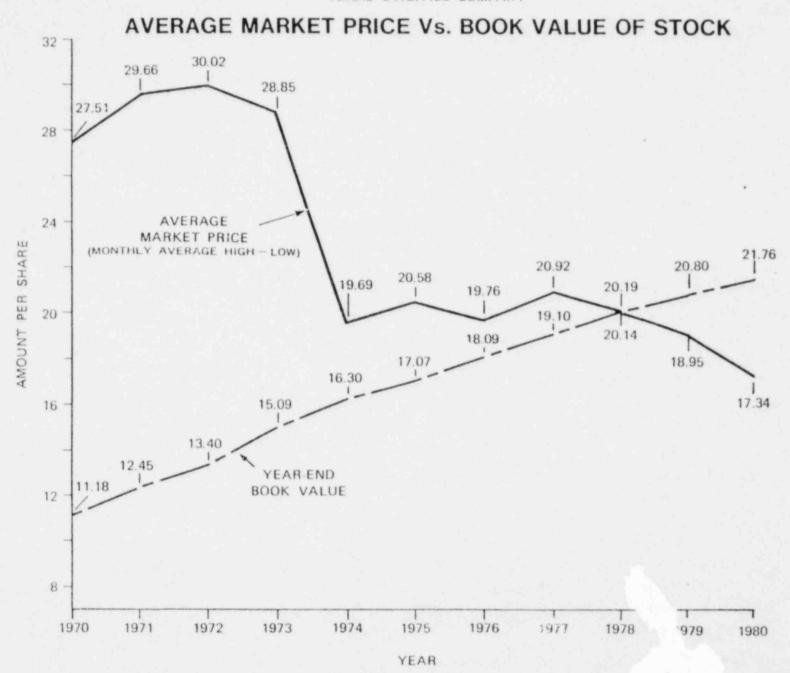




TEXAS POWER & LIGHT COMPANY Comparison of Earned Return vs. Authorized Return on Common Equity and Unamortized Investment Tax Credits (\$000 Omitted)

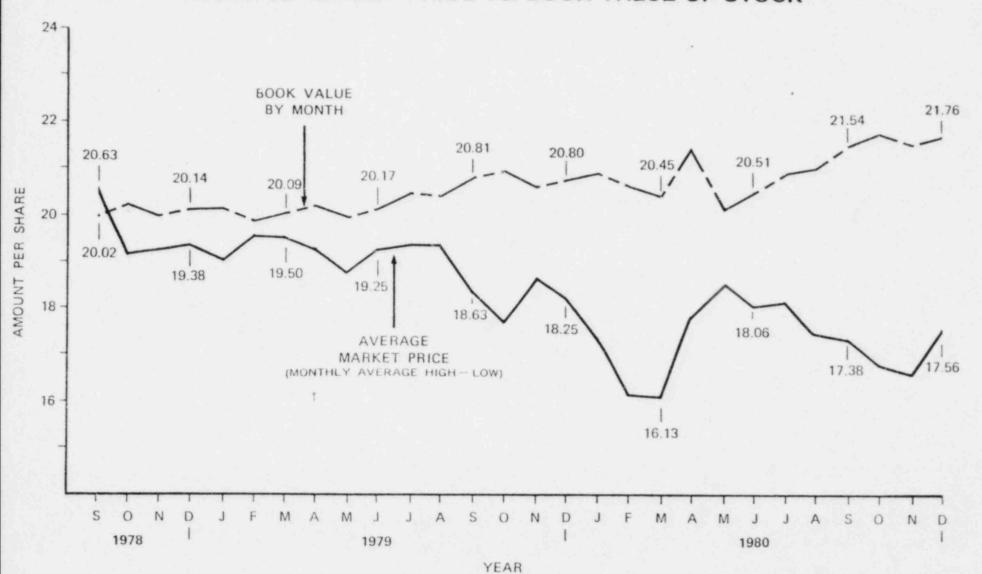
Line No.	Description (a)	Actual 12 Months Ended 1980 (b)	As Adjusted For Normal Weather 12 Months Ended 1980 (c)
1 2 3	Earned Return Calculation: Average Common Equity Average Unamortized Investment Tax Credits Total	\$ 863,345 155,078 \$1,018,423	\$ 857,776 155,078 \$1,012,854
4	Earnings Available for Common Equity and Investment Tax Credits	\$ 139,885	\$ 128,748
5	Earned Return on Average Common Equity and Investment Tax Credits (Line 4 + Line 3)	13.74%	12.71%
6 7	Authorized Return (A) Earned Return Excess (Deficiency)	14.90%	14.90%

		Per D	ocket 3006 (19	80)
(A)	Authorized Return Calculation:	Amount	Rate	Return
	Common Equity Unamortized Investment Tax Credits	\$792,075 118,042	15.50%	\$122,772
	Total Total Authorized Return	\$910,117	14.90%	\$135,650



TEXAS UTILITIES COMPANY

AVERAGE MARKET PRICE Vs. BOOK VALUE OF STOCK



PAGE 2 OF 2

TEXAS POWER & LIGHT COMPANY

Schedule of Capital and Overall Cost of Capital (Dollars in Thousands)

No.	Description (a)	Capital at 12/31/80 (b)	Adjustment for New Financing (c)	Capital at 12/31/80 Adjusted for New Financing (d)	Sandow #4 Adjustment(C)	Amounts at 12/31/80 Adjusted (1)	Per Cent of Total (g)	Cost of Capital (h)	Weighted Cost of Capital
1	Long-Term Debt	\$1,013,642	\$ 7,591(A)	\$1,021,233	\$ (72,987)	\$ 948,246	41.25%	7.99%	3.30%
2	Preferred Stock	285,782		285,782	(20,433)	265,349	11.54	7.86	.91
3	Common Stock Equity	920,355	85,500(B)	1,005,855	(71,895)	933,960	40.63	17.75	7.21
4	Unamortized Investment Credits	169,645	Principle of the Control of the Cont	169,645	(18,478)	151,167	6.58	12.22	.80
5	Total	\$2,389,424	\$ 93,091	\$2,482,515	\$ (183,793)	\$2,298,722	100.00%		12.22%

⁽A) BRA Pollution Control Revenue Bonds - funds on deposit with trustee per Exhibit GLP-7, page 4 of 5

⁽B) Proceeds from sale of comon stock to Texas Utilities (Parent)

⁽C) Elimination of capital attributed to that portion (82.569%) of Sandow #4 dedicated to Alcoa.

TEXAS POWER & LIGHT COMPANY

Schedule of Long-Term Debt and Composite Cost

Line No.	Title (a)	Issue Date (b)	Maturity Date (c)	Principal Amount Outstanding (d)	Annual Interest or Amortization Requirement (e)	Average Cost (f)
				(Thousands	of Dollars)	
	FIRST MORTGAGE BONDS					
	3 1/4% Series	04-01-52	04-01-82	\$ 14,000	\$ 455	
2	3 1/8% Series	10-01-54	10-01-84	20,000	625	
3	4 3/8% Series	11-01-56	11-01-86	10,000	437	
4	4 1/2% Series	12-01-58	12-01-88	12,500	563	
5	4 1/2% Series	01-01-61	01-01-91	12,000	540	
6	4 3/8% Series	02-01-63	02-01-93	10,000	438	
7	4 1/2% Series.	01-01-65	01-01-95	14,000	630	
8	5 % Series	02-01-66	02-01-96	20,000	1,000	
9	5 1/2% Series	02-01-67	02-01-97	30,000	1,650	
10	6 5/3% Series	01-01-68	01-01-98	25,000	1,656	
11	8 5/8% Series	02-01-70	02-01-00	30,000	2,663	
12	8 7/8% Series	09-01-70 02-01-71	07-01-01	30,000	2,137	
13	7 1/8% Series	02-01-72	02-01-02	1,000	3,000	
14	7 1/2% Series 7 1/2% Series	02-01-73	02-01-03	20,000	3,750	
15	8 1/4% Series	02-01-74	02-01-04	50,000	4,125	
17	10 1/8% Series	10-01-74	10-01-04	50,000	5,063	
18	9 1/2% Series	04-01-75	04-01-05	100,000	9,500	
19	8.60 % Series	01-01-76	01-01-06	100,000	8,600	
20	3 1/4% Series	02-01-77	02-01-07	100,000	8,250	
21	9 3/8% Series	02-01-79	02-01-09	100,000	9,375	
22	11 3/8% Series	05-01-80	05-01-10	50,000	5,688	
	SINKING FUND DEBENTURES:	21. 21. 12	0. 0. 07	2.977	310	
23	4 5/8% Series	01-01-62	01-01-87	6,711	485	
24	4 1/2% Series	01-01-64	01-01-89	10,773	1,258	
25	7 3/4% Series	04-01-69	04-01-94	10,440	11170	
	POLLUTION CONTROL REVENUE! Sabine River Authority of Texas	BONDS (net):				
26	6 1/4% Series	12-01-76	12-01-06	29,773	1,861	
27	5.70 % Series	07-01-77	12-01-07	11,235	640	
28	6.60 % Series	03-01-79	12-01-08	4,652	307	
	Brazos River Authority, Texas					
29	7 1/2% Series	12-01-79	12-01-04	12,723	954	
30	7 5/8% Series	12-01-79	12-01-09	29,686	2,264	
31	NOTES PAYABLE	Various	Various	1,969	151	
32	UNAMORTIZED DEBT DISCOUNT			(3,760)	292	
33	UNAMORTIZED DEBT EXPENSE			(3,848)		
34	TOTAL LONG-TERM DEBT @ 12-31	-80 (Actual)		\$1,013,642	\$81,254	8.02%
	ADJUSTMENTS:					
	Sandow #4 Eliminations			(12 200)	(020)	
35	82.569% of BRA 7 1/2% Pollution C			(12,386)	(929)	
36	82.569% of BRA 7 5/8% Pollution C			(28,899)	(2,204)	
37	First Mortgage Bonds at average inc	remental rate of 9	.2.0	(31,702)	(2,917)	
19	Financing Adjustments Polytion Control Revenue Bonds - Is	inds on denosit				
38	BRA 7 1/2% Series	and on deposit		2,277	171	
40	BRA 7 5/8% Series			5,314	405	
						-
41	TOTAL LONG-TERM DEBT @ 12-3	1-80 (Adjusted)		5 948,246	\$75,780	7.99%

TEXAS POWER & LIGHT COMPANY

Schedule of Preferred Stock and Composite Cost

Line No.	Description (a)	No. of Shares Outstanding (b)	Issued (c)	Amount Per Books (d)	Annual Dividend Requirement (e)	% Average Cost (f)
				(Thousand	s of Dollars)	
1	\$4.56 Series	133,786	04/50	\$ 13,379	\$ 610	
2	\$4.00 Series	70,000	04/50	7,000	280	
3	\$4.84 Series	70,000	05/53	7,000	339,	
4	\$4.76 Series	100,000	10/56	10,000	476	
5	\$4.44 Series	150,000	01/65	15,061	666	
6	\$7.80 Series	300,000	04/69	30,030	2,340	
7	\$7.24 Series	250,000	02/72	25,113	1,810	
8	\$8.20 Series	300,000	02/74	30,108	2,460	
9	\$9.32 Series	300,000	03/75	29,625	2,796	
10	\$8.68 Series	300,000	01/76	29,550	2,604	
11	\$8.16 Series	300,000	0'/77	29,655	2,448	
12	\$8.84 Series	300,000	02/79	29,591	2,652	
13	\$10.92 Series	300,000	05/80	29,670	3,276	
14	Total Preferred Stock @12-31-80 (Actual)	2,873,786		\$285,782	\$22,757	7.96%
	ADJUSTMENTS					
15	Sandow #4 Eliminations					
16	Preferred Stock at average in	ncremental cost of	9.3%	(20,433)	(1,900)	
17	Total Preferred Stock (@12-31-80 (Adjusted)			\$265,349	\$20,857	7.86%

Exhibit GLP-7

Portion Dedicated to Alcoa

TEXAS POWER & LIGHT COMPANY

Schedule of Capital Structure Adjustments for Elimination of Capital Attributed to that Portion of Sandow #4 Dedicated to Aicoa

(Thousands of Dollars)

				tal (82.	569%)
	SANDOW #4 CAPITAL REQUIREMENTS				
1	Total Charges to Construction Work in Progress		\$234	,032 5 19	3,238
2	Less: Allowance for Funds Used During Construction			,130	3,427
3	Deferred Federal Income Taxes			,289	6,018
*	Balance to be financed by Debt, Preferred Stock, Common Equity and Unamortized Investment Credits		222	,593 18	3,793
5	Less Amount financed through Unamortized Investment Credits Balance to be financed by First Mortgage Bonds, Pollution Control Revenue			,379	8,478
	Bonds, Preferred Stock and Common Equity		\$200	,214 5 16	5,315
	PREFERRED STOCK USED TO FINANCE THAT PORTION OF SANDOW #4 DEDICATED TO ALCOA		Principal Amount (c)	Annual Interest/Dividend Requirement (d)	d % Average Cost (e)
	First Mortgage Bonds				
2	1975 - 9 1/2% Series		\$100,000	\$ 9,500	
8	1976 - 8.60% Series 1977 - 8 1/4% Series		100,000	8,600	
10	1978 - None 1979 - 9 3/8% Series		100,000	9,375	
12	1980 - 11 3/8% Series		50,000	5,688	
13	TOTAL		\$450,000	5 41,413	9.20%
	Preferred Stock				
14 15 16	1975 - \$9.32 Series 1976 - \$8.68 Series 1977 - \$8.16 Series		\$ 29,625 29,350 29,655	\$ 2,796 2,604 2,448	
17	1978 - None 1979 - \$8.84 Series		29,591	2,652	
19	1980 - \$10.92 Series		29,670	3,276	
20	TOTAL		5148,091	\$ 13,776	9.30%
	CAPITAL TO BE ELIMINATED FOR SANDOW #4	Detail of	Principal	% of	% Average
	CAPITAL TO BE ELIMINATED FOR SANDOW 14	Debt (f)	Amount (g)	Total (1) (h)	Cost
21	First Mortgage Bonds	\$31,702 (6)	5		9.20%
22	Pollution Control Revenue Bonds BRA 7 1/2% Series	12,386 (4)			7 1/2%
23	BRA 7 5/3% Series Total Debt	28,899 (5)			7 5/8%
25	Preferred Stock		72,987 (2) 20,433 (2)		9.30%
26 27	Common Equity Unamortized Investment Credits		71,895 (2) 18,478 (3)		
28	TOTAL		\$183,793		
			41471177	100.0 %	

(1) Capitalization percentages based on percent Debt, Preferred Stock and Common Equity is of Total of same at 12-31-80 adjusted for new financing per Exhibit GLP-7, page 1, column (d):

Description	Amount	Percent of Total
Long-term Debt	\$1,021,233	44.15%
Preferred Stock	285,782	12.36
Common Stock Equity	1,005,855	43.49
Total	\$2,312,870	100.00%

- (2) Capitalization percentage times Total to be financed by First Mortgage Bonds, Pollution Control Revenue Bonds, Preferred Stock and Common Equity (Line 6, column (b) of this Exhibit).
- (3) 82.569% of Unamortized Investment Credits applicable to Sandow #4 at 12-31-80 (Line 5, column (b) of this Exhibit)
- (4) 82.369% of 7 1/2% BRA Pollution Control Revenue Bonds issued in December 1979.
- (5) 82,369% of 7 5/8% BRA Pollution Control Revenue Bonds issued in December 1979.
- (6) Total Debt applicable to Sandow #4 less Pollution Control Revenue Bonds.

TEXAS POWER & LIGHT COMPANY Schedule of Return on Original Cost Rate Base and Adjusted Value Rate Base

No.	Weighted Cost Description (a)	Original Cost of Capital (b)	Return Rate Base (c)	Amount (d)
1	Original Cost Rate Base Long-Term	3.30%	\$2,297,699,650	\$ 75,824,088
2	Preferred Stock	.91	2,297,699,650	20,909,067
3	Common Stock Equity	7.21	2,297,699,650	165,664,145
4	Unamortized Investments Credits	. 80	2,297,699,650	18,381,597
5	Total	12.22%	2,297,699,650	\$280,778,897

Rate of Return on Adjusted Value Rate Base

6 \$280,778,897 (Return) + \$2,933,650,570 (Adjusted Value Rate Base) = 9.57%

TEXAS POWER & LIGHT COMPANY Comparative Capital Structure Ratios December 31, 1973 through 1980 (\$000's Omitted)

Line				(5000's Omitte	d)				1000
No.	Description (a)	1973 (b)	1924 (c)	1975 (d)	1976 (e)	1977 (f)	1978 (g)	(h)	As Adjusted (i)
	Corporate								
1	Total Capital	\$913,766	\$1,129,119	\$1,308,924	\$1,541,710	\$1,794,782	\$1,875,301	\$2,152,641	\$2,298,722
3	Capital Structure: Debt	47.78%	47,44%	46.08%	45.98%	45.73%	43.89%	44.12%	41.25%
4	Preferred Stock	11.77	12.19	12.78	12.77	12.62	12.08	11.90	11,54
. 5	Common Stock Equity	39.32	38.94	39.02	38.31	37.61	38.51	37.46	40.63
6	Unamortized Investment Credits	1.13	1.43	2.12	2.94	4.04	5.52	6.52	6.58
7	Total	200.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%
	Supplemental (Includes allocable share of TUFCO and TUGCO Senior I	Notes)*							
8	Total Capital				\$1,576,660	\$1,843,112	\$2,018,111	\$2,383,802	\$2,513,838
9	Capital Structure; Debt				47.18%	47.15%	47.86%	49.54%	46.28%
11	Preferred Stock				12.48	12,29	11.22	10.74	10.56
12	Common Stock Equity				37.46	36.63	35.79	33.83	37.15
13	Unamortized Investment Credits				2.88	3.93	5.13	5.89	6.01
14	Total				100.00%	100.00%	100.00%	100.00%	100.00%

THE STATE OF TEXAS X
COUNTY OF DALLAS X

BEFORE the undersigned authority on this day personally appeared GARY L. PRICE, who, having been placed under oath by me, did depose as follows:

"My name is Gary L. Price. I am of legal age and a resident of the State of Texas. The foregoing testimony, and exhibits, offered by me on behalf of Texas Power & Light Company, are true and correct, and the opinions stated therein are, to the best of my knowledge and belief, accurate, true, and correct."

GARY L. PRICE

SUBSCRIBED AND SWORN TO BEFORE ME by the said Gary L. Price this day of February, A. D. 1981.

Robert D. Daniels Notary Public in and for the State of Texas

My Commission expires 8-31-84

STATE OF TEXAS)

'81 NOV 19 P4:11

Philip K. Brown, being duly sworn, deposes and says:

- 1. That he is the Assistant Director of the Public Thilities Department of the City of Dallas, Texas;
- That included in his duties is the keeping of the original official transcript of hearings held in Dallas, Texas on the request of Dallas Power and Light Company for permission to increase rates;
- 3. That he is the keeper of the original official transcript of Dallas Power & Light rate hearings held November 24, 25, and 26, 1980; and
- 4. That the attached pages 256, 284 290, 291 293, 306 310, 324 330 are true and correct copies of the transcript referenced in item 3 preceding.

Philip K. Brown

SWORN TO and Subscribed before me on this day of November, 1981.

Notary Public

My Commission expires: 6

(SEAL)

DALLAS POWER AND LIGHT COMPANY APPLICATION FOR RATE CHANGE SUBMITTED TO THE CITY OF DALLAS Testimony taken November 25, 1980 (Pages 256 to 490)

1	(The proceedings were
	resumed November 25, 1980,
2	at 9:00 o'clock A.M., and
	the following persons were
3	present: Mr. James,
	Mr. Sparks, Mr. Wooldridge,
4	Mr. Engelland, Ms. Batcheld
- 2	Mrs. Ellis, Ms. Simmons,
5	Mr. Gay, Mr. Joyner and
6	Ms. O'Brien. The follow-
0	ing proceedings were had)
7	THE EXAMINER: The hearing is called to order
8	Mr. Sparks, when we recessed last evening, you were
9	questioning Dr. Olson. Are you ready?
10	MR. SPARKS: Yes, sir.
11	Q (By Mr. Sparks) Dr. Olson, as you will
12	recall, I believe we were talking about your discounted
13	cash flow analysis, and we had discussed sort of general
14	terms, how it works, some of the things that go into
15	it, and we had discussed the fact, I believe, that
16	if everything else stays the same but the price of the
17	stock goes down, it tends to make the result of the
18	DCF to come out higher. Do you recall that?
19	Yes T de
-3	A. Yes, I do.
20	Q Okay. Now, let's talk some more about the
21	dividend yield part of DCF. Do I understand correctly
22	that you used the current dividend yield and is that
23	10.3 percent, is that correct?
24	
24	A I used a dividend yield based on the current

indicated dividend rate of a dollar seventy-six and an

1	A. Yes.
2	Q And that 40 percent might be threshold?
3	A. I think as we get below 40 percent things
4	start to get a lot more iffy as far as the rating of
5	financial possibilities.
6	Q Just a minute. I had another question, I've
7	got to track it down.
8	I believe you've answered my question, thank
9	you, Dr. Olson.
10	A. Thank you.
11	THE EXAMINER: The witness is excused.
12	MR. WOOLDRIDGE: Call Mr. Karney,
13	Mr. Examiner.
14	JOE D. KARNEY,
15	having been previously sworn to testify the truth, the
16	whole truth and nothing but the truth, testified on
17	his oath as follows:
18	DIRECT EXAMINATION
19	BY MR. WOOLDRIDGE:
20	Q Will you state your name, please, sir?
21	A. Joe D. Karney.
22	Q Mr. Karney, the testimony in the rate filing
23	package in the first volume, under your name, is that
24	your testimony?
25	A Yes, it is.

1	Q. Do you have any corrections or changes to
2	make in that testimony?
3	A. I have one minor correction to make on page
4	7 of that testimony.
5	Q All right.
6	A. It's on line 3, it's a typographical error.
7	It reads, "Also, from 1969 to the end of 1979," it
8	should read, "Also from 1968 to the end of 1979."
9	That is the only correction.
10	Q All right. And with that correction, is your
11	testimony true and correct and do you adopt it as your
12	testimony in this hearing?
13	A. Yes, I do.
14	MR. WOOLDRIDGE: Mr. Examiner, we would offer
15	the testimony of Mr. Karney as so corrected and offer
16	Mr. Karney for cross-examination.
17	CROSS EXAMINATION
18	BY MR. JOYNER:
19	Q Good morning, sir.
20	A. Good morning.
21	Q How are you doing? I will start the sub-
22	stance of my examination by asking you, would you give
23	me your personal definition of financial integrity as
24	it applies to Dallas Power & Light.
25	A. Well, my personal definition of financial

integrity is the ability of a company to pay its obligations on a timely basis and to pay a reasonable return to the investors for risking the capital in that company Certainly it's also the ability to borrow money at a reasonable rate, to have a good credit rating, to maintain flexibility within your dealings in the financial community and in obtaining capital.

- All right. So would it be, in your opinion, that in order for the company to maintain its financial integrity, it would be necessary for the city to allow it to recover its construction work in progress expenses as you've asked for in this rate case?
- A. In my opinion, it is necessary to include construction work in progress in order to maintain financial integrity, yes.
- All right. Could the company decide to build a generating plant that had less expensive construction costs provide energy for the customers?
 - A I'm sorry, I didn't understand the question.
- Q. Could the company decide to build a generating plant that had less expensive construction costs and provide energy for the customers?
- A. That really falls a little more under

 Mr. Tanner's testimony, but I would say no, that we're

 building plants as cheaply as we know how and to

utilize the fuels -- the lower-cost fuels for the benefit of our customers. Q I believe you alluded to, in your testimony, that tone of the benefits of the generating plants that's under construction work in progress to the current customer is that it will use cheaper fuels and 6 7 in the future, it will provide some assurance that power will be available to them if they live in the service area at the time that the plant came on line, 10 is that correct? 11 I think the purpose of our construction 12 program is to assure an adequate supply of electricity 13 for our customers at a reasonable price, yes. 14 But you would agree to me that one central 15 purpose is that it would benefit the customers, would 16 you not? 17 A Yes, it benefits the customer. 18 All right. So if it wouldn't serve any bene-19 fit to the customer, if you couldn't definitely say 20 that, then it should not be included in the rate base,

21

22

23

24

25

should it not?

I think the only purpose of the construction

program and of construction work in progress is to

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DALLAS, TEXAS 75201

entirely, in my opinion, inappropriate to exclude construction work in progress, and I guess this is your question --3 No, let me restate it. All right. A. I think you've gotten away from it. I simply asked if you could not definitely say that construction work in progress would serve as a benefit to the Dallas consumer, it should be excluded from the rate 10 base, isn't that a correct statement? If you can say that it is not of benefit to 11 12 the consumer as a whole, I would agree to that. 13 All right. Now Dallas Power & Light, they 14 have exclusive control and management on your con-15 struction work in progress in terms of its management, 16 and when it's constructing a new generation plant 17 and what have you, is that correct? I think that's essentially true, although we 18 19 do have some properties that we are jointly building 20 with Texas Power & Light Company and Texas Electric 31 Service Company. 22 Do you have any generating plants that you 23 have joint control over? 24 Yes, we have several.

Could you tell me those?

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1	A. Yes, that's the Big Brown lignite plant near
2	Fairfield. The Monticello plant near Mount Pleasant
3	and the Martin Lake plant near Henderson, as well as
4	the Comanche Peak plant that's under construction in
5	Glen Rose.
6	Q So by joint control, then, am I correct to
7	assume that you can't unalaterally make a decision as
8	to what to do with the plants, is that correct?
9	A You cannot unilaterally because there are
10	three
11	Q That's fine.
12	A participants in that plant.
13	Q That's fine, thank you.
14	Now, I believe you state in your testimony
15	that one of the central problems that Dallas Power &
16	Light is currently facing and in the past has faced is
17	the fact that not a sufficient amount of CWIP has been
18	included in the rate base, is that correct, sir?
19	A I think that's part of the problem, yes.
20	Q Well, what was the other problem?
21	A Another problem is an insufficient return
22	on common equity.
23	Q In the past the commission has allowed
24	certain portions of CWIP to be included in the rate
25	base, is that correct?

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1	A.	That is true.
2	Q.	All right. Now what percentage does the AFUD
3	presently	represent of the earnings available to the
4	company?	You can take your time.
5	A.	36.7 percent for the history.
6	۵	Okay. Now, as a matter of fact, it has been
7	trending d	own since 1977, isn't that correct?
8	A.	I would say it's been substantially f.at
9	since 1977	. It actually trended up slightly and has
10	decreased	in the last several months only because we
11	sold a por	tion of our generation plant, and that's the
12	reason for	the decline.
-13	۵	Okay. Now you refer to Forest Grove. Okay.
14	Now Forest	Grove, are you going to have more AFUDC?
15	A.	There will not be a, I don't think, a
16	substantia	l increase in AFUDC as a result of Forest
17	Grove. Ye	s, there will be some, but the primary reason
18	which will	not be significant, is that there have not
19	been that	many expenditures to date on Forest Grove.
20		et a substantial increase in AFUDC when a
21		leferred as when you have incurred substantial
22	expenditur	er the time you defer it, and that's not
23		th serest Grove.
24	Q	11 right. AFUDC, that's directly related

to the construction program, is that correct?

	A. les, it is.
2	Q All right. Now, have you peaked out on any
3	of the construction programs?
4	A I believe our construction numbers for, at
5	least in our near-term projection, would indicate that
6	we may have peaked, I believe, in 1978, '79, I don't
7	remember the numbers, approximately 180 million.
8	Q Ard that's going to add to AFUDC, isn't it,
9	would it not?
10	A The I'm sorry, I don't understand the
11	question.
12	Q Let me just scratch it, I'll ask that later.
13	All right, now what about the proposed
14	construction expenditures in the future. Would there
15	be less expenditures in cost in 1980 and '81?
16	A I can't seem to find the numbers right now,
17	but the expenditures for that period of time are on th
18	order of 130 million, if you're I don't have the
19	exact numbers. I have them somewhere.
20	Q Well, subject to check, I'll get that
21	information later.
22	All right, now how does your AFUDC as a per-
23	centage of earnings figure in with the economy compare
24	to the industry average or mean?
25	A I would say for the entire industry, it's

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1	near the average.
2	Q Is it higher than the average Double A?
3	A. For the average Double A, I would say it's
4	probably lower.
5	Q Is it higher than average Triple A?
6	A. It's lower than the Triple A.
7	Q. It's lower?
8	A. Than the average, yes.
9	Q During the time that you have had this high
10	level of AFUDC, you have not been denied any access
11	to the market, have you? You have been able to issue
12	not only new debt but new preferred common stock, haven
13	you?
14	A No, we have not.
15	Q. When
16	A We have not issued any debt since 1977.
17	We've not issued any preferred since 1973, if memory
18	serves me correct.
19	Q Now I believe you stated earlier that CWIP
20	should not I believe you agreed with me earlier that
21	CWIP should not be included in the rate base if it would
22	not serve as a benefit to the customer, we came to
23	agreement on that earlier, right?

we're talking about the customer as a whole.

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I agreed to that only to the extent that

1 to your knowledge, have to borrow money to pay their 2 electric bill? 3 I'm not aware of it, no. If they did -- never mind. Withdraw that 5 question. On page 6, line 18, you're talking about the 7 net earnings which are reinvested by the company in the 8 construction program, and you refer to your Exhibit No. 4. 10 A. Yes. 11 When did the last rate increase go into 12 effect? 13 I believe it was September of 1979. Late 14 September or early October. 15 Did the last rate increase help to change 16 those figures, change this graph? 17 It certainly helped from what it would have 18 been otherwise. 19 Will the hot weather that we have had this 20 year help in the picture for next year? 21 It will only help insofar as those -- some 22 three or four months are concerned. This is another 23 number that's computed on a twelve-month basis, so you! 24 looking at a twelve-month period rather than one summer 25 But the earnings this year, because of the

hot summer, were up considerably, were they not? Not in the test year. In the test year, 2 there's essentially not that much effect of the hot weather. Q Right, I understand that, but when you consider what the graph's going to look like next year, there will be quite an increase there, will there not? I wouldn't say quite an increase, there will be some increase because of it. All right. On page 7, line 3, you state that 10 from 1968 to the end of 1979, construction expenditures 11 12 have increased more than four times. Why have they 13 increased? About 1969 or thereabouts, that we began our 14 construction program to change to alternate fuels, to build the lignite plants and so that's the reason 16 that they have increased. We began a pretty ambitious 17 construction program in, I believe 1969, to build those 18 19 lignite plants. 20 All right. That answers part of my question, but since that time, haven't we also seen a great 21 increase, for instance at Comanche Peak plant, the cost 22 of construction has risen from 777 million to a current 23

The cost of all construction has increased

2.35 ibillion, isn't that correct?

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1	over that period of time, yes.
2	Q But the cost of that plant has increased to
3	that magnitude, has it not?
4	A. As well as other plants, yes.
5	Q None of the others have increased to that
6	extent, have they?
7	A. I can't speak to other plants but there are
8	substantial increases in not only that one but as to
9	the Forest Grove.
10	Q Have the Forest Grove estimates increased,
11	have they tripled?
12	A I'm not sure, I can't quote any numbers on
-13	that, Mrs. Ellis. They have increased substantially.
14	Q Who would have those numbers?
15	A. I am sure Mr. Tanner would probably have
16	some numbers on construction costs.
17	Q All right. Regarding the Comanche Peak plant
18	that plant has had quite a few problems, too, in the
19	construction itself, has it not, things that have
20	had to be redone and so forth, or reworked?
21	A. I would only be it would only be hearsay
22	whatever I could I'm not
23	Q Mr. Tanner
24	A construction program at Comanche Peak.
25	Q Mr. Tanner would be able to answer that?

A. Yes.

Q On the same page, page 7, line 10, you state that Dallas Power & Light should generate on a consistent basis 50 percent of its capital needs internally What is your basis for that statement?

a It's based primarily on my experience in the company and in the electric utility industry. I feel that we should be generating about 50 percent of that construction. It simply means that we're having to obtain less funds externally at some pretty high rates at the present time. The -- as a matter of fact, our regulatory commissions have acknowledged that range of 40 to 60 percent should be generated internally

Q Are there any studies or anything, any reports that you know of that might back up this statement?

A I think the only studies would be what other companies are doing and things published periodically that show what other companies are doing, what percent or funds that they have generated internally.

Q I would like to follow up on a few things that were said in cross-examination by Mr. Joyner.

When you have a situation where you're getting a return on the rate base of the portion that you get included in construction work in progress, isn't it

in effect, all other considerations aside, just strictly from a monetary viewpoint of the company, is it not in the company's best interest from that viewpoin alone to build the most expensive possible plant?

A. No, I would say the opposite is true. Our construction has benefited our customers, the shareholde are not benefiting at all. In actuality, it's been to the detriment of the shareholders and the customers have benefited from construction.

Q But if you do have a certain amount of return on construction work in progress, then the more expensive the plant, the more that you get included in the rate base, the more money that's going to come into the company is that not correct?

A. The more you get in the rate base, the more of a rate increase that you could expect to get. But you still can't build a plant, borrow money to build a plant at the rate we're having to build now and -- with our earnings where they are. It would be ridiculous for us to build a plant or to spend money unnecessarily, that's the reason our earnings are low, because of our construction program.

Q I believe at one point you made a statement that the purpose is to as ure the reliable electricity at a reasonable cost, is that correct?

very general way about your testimony regarding the

Triple A bond rating, Mr. Karney, and I want to

approach this a little bit carefully. And before I ask

you a question, let me state to you that we're not in

any disagreement, I think, with the general proposition

that a good bond rating is advantageous both to the

company and to the rate payers. Do you agree with that

- A. I certainly would.
- Q Do you understand my statement to you, that we're not in disagreement with you on that proposition?
 - A. Yes.

- Q On cross-examination previously, I believe ydy gave your definition of financial integrity. Let me ask you one more time to tell us what you think the term "financial integrity" means.
- A Well, as I said in my previous answer, certainly one of the things, the primary indicator of what would think financial integrity is is that you pay reasonable returns to your investors. To pay -- to meet your obligation, all of your financial obligations on a timely basis, the ability to borrow money and the ability to borrow at a reasonable cost. And certain -- if you are going to have financial integrity, you need a certain amount of flexibility. You should be able to operate a from a position of strength in financial

markets rather than from a position of weakness. 1 All right, sir. And would you agree with me, 2 then, that the substance of that answer would lead one 3 to conclude that a high bond rating would result if those things were accomplished? Yes, I think if you accomplish all those 6 things, you very likely would have a good bond rating. A good bond rating? 9 A. Yes. I'm not going to ask you to testify to any 10 type of legal conclusion, but I am going to ask you 11 if you're familiar with the Texas Public Utility Regula 12 .13 tory Act. 14 Yes. Are you aware of anything in that act that 15 eithe. directs or authorizes the regulatory authority 16 to set rates at a level which are designed and intended 17 to protect any specific level of bond rating? 18 19 I believe the act speaks to financial 20 integrity. That's right, to financial integrity. It 21 22 doesn't say anything about bond ratings, does it? 23 No, it doesn't. A. 24 Would you agree with me, at least generally, 25 that the duty of the regulatory authority, then, is to

set rates at a level which will permit the utility 1 to recover its operating expenses and a reasonable return on invested capital? I believe that's what the act says. A. And that the regulatory authority in good faith makes every effort to achieve that goal as it's required to do under the law, then would you agree with me that the bond rating agencies can then take the 8 results of that and do whatever they think is appro-10 priate? 11 I believe that's correct. 12 So it's not necessarily the duty of the 13 regulatory authority to set rates to protect any spe-14 cific bond rating, is it? 15 I think it's the duty of the regulator to 16 assure financial integrity. 17 All right. 18 And if you assure financial integrity, there 19 is a good chance that you will be able to maintain bond 20 ratings. 21 A good bond rating? 22 Well, maintain bond ratings. If you have a 23 Triple A and you do not maintain that, I think you have 24 lost a certain degree of financial integrity. 25 Where do these bond ratings come from?

1	A. There are four different rating agencies out
2	of New York that rate bonds. I believe one's out of
3	
	Chicago, if I am not mistaken.
4	Q Can you tell us who they are, sir?
5	A Standard & Poors, Moody's, are the two major
6	ones. The two minor ones are Fitzhugh's and Dun &
7	Phelps.
8	Q And would it be correct to say that these are
9	private sector agencies which provide advice to
10	investors?
11	A. There are certainly private sector agencies
12	that operate independent of any influence from a
13	company, specific companies or industries, or the inves
14	ment community as a whole. There are independents
15	Q They are also independent of the regulators,
16	are they not, sir?
17	A. That's correct.
18	Q And can you just give us at least a brief
19	description of your general understanding of how they
20	go about setting a bond rating?
21	A. Well, the rating agencies look at a number of
22	criteria in determining a specific bond rating. One
23	of the things that they are looking at specifically is

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the achievement, financial achievements of a company

over time, not in any specific year. You cannot be

expected to either be downgraded or upgraded on the basis of one year's performance. They look at your record over time. And that's, I think, especially meaningful in that for a bond rating, they are rating 30-year bonds and it's appropriate that they look at what that company can be expected to do or whether that company can contain -- attain and maintain the necessar financial integrity to meet the obligations on those bonds over time.

So again, they are looking at a company, not only their historical performance but on their future performance. As far as financial results, the -- one of the primary indicators, the one we have been talking about, the interest coverage, basically the earning protection for the bondholders, they lock at the -- certainly, also, the return on equity and the return rate basis to some extent. They place an awful lot of dependence on the balance sheet, on the debt leverage or to put it another way, the amount of common equity which the company has. The more common equity, the more chance you have that you will get a higher rating. As you are aware, there is a certain mix that should be there.

They look to the -- well, the accounting quality, do you have conservative accounting practices

and to estime e, they look at financial projections, as

I have mentioned, because they are looking in the futur

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They also look at non-financial indicators, the service area, your fuel supply, and your management and things like that.

Q All right. Thank you very much. Let me see if I understand your answer. I believe you would probably agree with me that predominantly, they look at the financial results and the numbers, is that correct?

A I think that's basically true, but I think you also have to keep in mind that the other factors come into play and as I say, they will not necessarily upgrade you because you have two or three years of good performance. They look at what can be expected in the future. There are some companies that have good coverages right now that are Double A's, and they are probably going to remain Double A's because of what might can be expected in the not-too-distant future.

All right, sir. Well, in any event, they do look at the numbers and the financial results, the balance sheet, the coverage ratios and all these fairly objective things that you mentioned. And I believe you also said, did you not, that they also look at such things as the nature of the service area?

1	A Yes, that's true.
2	Q And do they make some sort of subjective
3	judgment with regard to that?
4	A. Yes.
5	Q And do they look at such things as their
6	perception of the quality of management?
7	A. Yes, they do.
8	And do they make some subjective judgments
9	such as that?
10	A. Yes.
11	And would you agree with me that these are
12	things that generally are not directly affected by the
13	rates that the regulator may set in the rate making
14	proceeding?
15	A. I think that's true for most of those that
16	you mentioned, are not directly affected by rates.
17	All right. So then would you agree with me
18	that the regulator, in setting rates to meet the standar
19	set forth in the statute, can only go so fa ith
20	regard to maintaining the bond rating?
21	A. Well, yes. I believe that to be true.
22	Q All right, sir. That's fine.
23	On another subject now. Let me ask you about
24	some or your testimony regarding quality of service,
25	which I believe is on page 13 and 14. Do you have an
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