NUCLEAR REGULATORY COMMISSION

ORIGINAL

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of:

LONG ISLAND LIGHTING COMPANY : DOCKET NO. 50-322-OL

(Shoreham Nuclear Power Station)

DATE: September 14, 1982 PAGES: 10,037 - 10,207

AT: Hauppauge, New York

Return Original and # extra capies to anita mchamaia 439 E/W + 2 extra capies to the Haass P320c 27741

ALDERSON / REPORTING

400 Virginia Ave., S.W. Washington, D. C. 20024

Telephone: (202) 554-2345

1	UNITED STATES OF AMERICA
2	NUCLEAR REGULATORY COMMISSION
3	BEFORE THE ATOMIC SAFETY AND LICENSING BOARD
4	x
5	In the Matter of:
6	LONG ISLAND LIGHTING COMPANY : Docket No. 50-322-01
7	(Shoreham Nuclear Power Station) :
8	x
9	Third Floor, B Building
10	Court of Claims State of New York
11	Veterans Memorial Highway Hauppauge, New York 11787
12	Tuesday, September 14,
13	1982
14	The hearing in the above-entitled matter
15	convened, pursuant to recess, at 10:30 a.m.
16	BEFORE:
	LAWRENCE BRENNER, Chairman
17	Administrative Judge
18	JAMES CARPENTER, Member Administrative Judge
19	PETER A. MORRIS, Member
20	Administrative Judge
21	
22	
23	
24	
25	

	APPEARAI	CES:
2	On	behalf of the Applicant, LILCO:
3		W. TAYLOR REVELEY, III, Esq.
4		ANTHONY F. EARLEY, Esq. T.S. ELLIS, III, Esq.
5.		Hunton & Williams 707 East Main Street
6		Richmond, Virginia 23212
7	On	behalf of the NRC Regulatory Staff
8		BERNARD BORDENICK, Esq. DAVID A. REPKA, Esq.
9		Niclear Regulatory Commission Washington, D.C.
10	On	behalf of Suffolk County:
11		LAWRENCE COE LANPHER, Esq.
12		ALAN ROY DYNNER, Esq. Kirkpatrick, Lockhart, Hill,
13		Christopher and Phillips 1900 M Street, N.W.
14		Washington, D.C. 20036
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

CONTENTS

```
2 WITNESSES:
                                     CROSS REDIRECT RECROSS
                             DIRECT
  John F. Alexander,
4 T. Tracy Arrington,
  Frederick B. Baldwin,
5 Robert G. Burns,
  William M. Eifert.
6 T. Frank Gerecke,
  Joseph M. Kelly,
  Donald G. Long,
Arthur R. Muller,
  William J. Museler and
9 Edward J. Youngling
    By Mr. Ellis
                             10,076
                                     10,084
  By Mr. Lanpher
11
                           (AFTERNOON SESSION--page 10, 108)
  John F. Alexander,
13 T. Tracy Arrington,
  Frederick B. Baldwin,
14 Robert G. Burns,
  William M. Eifert,
15 T. Frank Gerecke,
  Joseph M. Kelly,
16 Donald G. Long,
17 Arthur R. Muller,
  William J. Museler and
18 Edward J. Youngling (Resumed)
    By Mr. Lanpher
                                     10,110
19
                            EXHIBITS
20
21 NUMBER
                                  IDENTIFIED
                                               RECEIVED
22 LILCO's 21 and 21A
                                    10,080
                                                 10,080
23 LILCO Motion to strike portions of Suffolk County
  testimony, 8-31-82, Response from Suffolk County,
24 9-3-82 and Letter from the Staff noting agreement
  with Laco motion dated September 2, 1982.....page 10,058
  RECESSES: Morning - 10,073 Noon - 10,107 Afternoon - 10,153
```

PROCEEDINGS

- 2 (10:30 a.m.)
- 3 JUDGE BRENNER: Good morning. To those of you
- 4 who have survived the first 10,000 pages of this
- 5 proceeding, welcome back. Let's start off with a
- 6 mundame housekeeping matter; that is, the location of
- 7 the hearings after the break, beginning the week of
- 8 October 11th, actually, beginning on Tuesday, October
- 9 12th.

1

- 10 I had mentioned during our conference call
- 11 that the Board would be very amenable; in fact, have a
- 12 slight preference, for scheduling the hearings in
- 13 Bethesia for the month of October. And I want to know
- 14 if there are any objections to that.
- MR. REVELEY: We have none.
- MR. BORDENICK: None whatsoever.
- 17 MR. LANPHER: We have none, understanding that
- 18 it is just for that month of October. Some of the
- 19 subsequent hearings I think we would like to have up
- 20 here. But understanding that, with the Board's
- 21 schedule, that is no problem.
- 22 JUDGE BRENNER: I don't want to state it quite
- 23 the way you just did, Mr. Lanpher. We are contemplating
- 24 it for a particular time period and not for the rest of
- 25 the proceedings. So that is correct.

- 1 MR. LANPHER: Just for October is my
- 2 understanding.
- 3 JUDGE BRENNER: I don't want to state it that
- 4 way because if we are in the middle of a panel of
- 5 witnesses on a particular subject, it may be convenient
- 6 to extend it for one week, for example, into November.
- 7 MR. LANPHER: My understanding, Judge Brenner,
- 8 is that when we get to emergency planning issues I think
- 9 the county would prefer to have those hearings up here.
- 10 JUDGE BRENNER: Okay, no problem. And, in
- 11 fact, we may come back to Long Island even while there
- 12 are some other issues remaining.
- 13 All right. As we have previously discussed,
- 14 do not assume that there will be hearings for every week
- 15 in October in this proceeding. You can assume there
- 16 will be a hearing in this proceeding October 12th
- 17 through 15th. On October 12th, and unfortunately, not
- 18 before then, we will be able to tell you what the
- 19 schedule will be for the rest of October. But if there
- 20 are hearings beyond that in October, they will be in
- 21 Bethesda, including the week of October 12th. The
- 22 hearings will be in the NRC hearing room on the Fifth
- 23 Floor of the East-West Towers Building.
- 24 During the last two weeks, when we adjourned
- 25 in order for the parties to conduct negotiations towards

- 1 settling or narrowing issues, we had two conference
- 2 calls with the parties. As a result of those calls, the
- 3 parties, with the Board's approval, were able to
- 4 determine that there was no need for hearings the last
- 5 two weeks, along the lines that we had discussed because
- 6 the issues being discussed were sufficiently narrowed or
- 7 settled, as to avoid the need for litigation during
- 8 those two weeks.
- 9 We will await the written submission of the
- 10 settlement agreements, whether they be in whole as to an
- 11 issue or in part. And at some logical point, we will
- 12 take them all up together, or most of them together.
- 13 However, as the written agreements are executed, supply
- 14 them to the Board as soon as they are available so that
- 15 we can begin looking at them as they come in.
- We do want to repeat what we said over the
- 17 phone. The parties are to be commended for their
- 18 negotiating approach. I think what was contemplated
- 19 When we started that approach and approved that approach
- 20 turned out to be true. In our view, substantially more
- 21 hearing time than the two weeks of recess has been
- 22 saved, probably, as a result of those negotiations as we
- 23 understand the results from the oral reports.
- 24 The Board has considered among ourselves
- 25 whether on our own we have questions on any further

- 1 safety relief valve testimony and on the water hammer
- 2 procedures testimony. We have reached some tentative
- 3 conclusions, but rather than announce them now, we want
- 4 to wait to see what the agreement between the parties on
- 5 issues that affect those two matters look like in
- 6 writing. We understand the agreements may be nothing
- 7 more than a decision not to cross examine that
- 8 testimony, but we want to see what they look like and
- 9 then we will let you know our views on it.
- 10 On another matter, we have had pending before
- 11 the Board our request for the status of many of the open
- 12 items in the SER, and also, our request for resposes to
- 13 some matters that arose during limited appearances, and
- 14 also, our request to the staff that they inform us more
- 15 particularly of the bases as to why the Rivenbark-North
- 16 Anna findings are met by the staff's presentation on
- 17 unresolved safety issues in the SER. And we want to
- 18 address that at this time.
- 19 Putting the unresolved safety issues aside for
- 20 the moment, we have no further questions as to open
- 21 items in the SER other than the ones that Judge Morris
- 22 is going to discuss in a moment. And that also applies
- 23 to the responses to limited appearance questions.
- 24 Some of the matters Judge Morris will talk
- 25 about involve unresolved safety issues, and he will tell

- 1 you what the particular questions are about those after
- 2 he has completed -- or has, in general, pointed out the
- 3 unresolved safety issues which will include but not be
- 4 limited to the ones that Judge Morris has particularly
- 5 mentioned.
- In addition to anything we say this morning,
- 7 of course, those issues that are affected by matters in
- 8 controversy -- and we have heard about quite a few of
- 9 them in the course of the testimony on some of the
- 10 contentions -- will be decided as part of the decision
- 11 on those matters to the extent they relate. As you
- 12 know, sometimes it is an overlap as opposed a generic
- 13 issue being wholly within a contention.
- 14 JUDGE MORRIS: Let me say first that we very
- 15 much appreciated the status reports that were received.
- 16 They helped us very much in understanding the status of
- 17 things. And what is left is a relatively few number of
- 18 items on which, at least in my own mind, I am not clear
- 19 where they stand.
- 20 The staff, on September 3rd, did update us on
- 21 the status of deferred contentions, so that I have no
- 22 questions on that.
- 23 With respect to the unresolved safety issues,
- 24 there are four which are not quite clear to me in terms
- 25 of their status. One is A44, station blackout. It is

- 1 my understanding that a further submittal from LILCO was
- 2 anticipated, and that the staff would need to review
- 3 that.
- 4 On A46, seismic qualification of equipment, at
- 5 last reading, in any event, there was to be a second
- 6 audit by the staff, as I understand it. I don't know if
- 7 that has taken place or whether a report has been issued
- 8 on it.
- 9 On A47, safety implications of control
- 10 systems, I understand that a supplement to the SER was
- 11 projected, but I don't believe we have received that yet.
- 12 On A24, environmental qualification of
- 13 electrical equipment, I believe the staff reference to
- 14 the status in the supplement to the SER was incorrect.
- 15 It may be that the status is the same anyway, but I
- 16 think that is sort of a housekeeping detail.
- 17 On the SER outstanding items, at my last
- 18 reading anyway, it was intended that Chapter 13 of the
- 19 FSAR would be revised, and I am not sure we have seen
- 20 that revision or have heard what the schedule is for it.
- 21 Under Outstanding Item 57, which refers to
- 22 NUREG-0737 items, the first one, 1.A.1.1, just raises a
- 23 question in my mind. I believe that the staff's
- 24 position is that they will review the qualifications of
- 25 shift technical advisors, and I am wondering if a

- 1 question to the staff is if there are some criteria
- 2 written anyplace, in a regulatory guide or internal
- 3 guidance, branch positions or whatever, as to how those
- 4 qualifications will be judged by the staff.
- 5 Item 1.A.2.3, the training program for
- 6 operators, I think the question is directed to LILCO. I
- 7 believe that in the program that was keyed in some way
- 8 or other to the date for fuel loading, certain things
- 9 were to take place prior to fuel loading. So, the
- 10 interest is in the status of that training and whether
- 11 it is proceeding on schedule and will, in fact, be done
- 12 according to the proposed schedule.
- 13 The same comments apply to 1.C.7, vendor
- 14 review of procedures. Again, a question for LILCO.
- 15 And once more, 1.C.8, pilot monitoring of
- 16 selected emergency procedures.
- 17 A different subject, but again directed to
- 18 LILCO, is II.D.3, the direct indication of safety relief
- 19 valve position. It is my understanding that two sensors
- 20 will be used, differential pressure and thermocouples.
- 21 The question I have is whether any consideration was
- 22 given to acoustic monitors.
- 23 And finally, Item 63 relates to design
- 24 verification and the two programs that are either
- 25 underway or close to being finished, being conducted by

- 1 Teledyne and Tory Pines. These, of course, have
- 2 particular signficance in the context of the QA
- 3 considerations, and a fairly quick report on the status
- 4 of those items perhaps will come out in the discussions
- 5 in the context of the contention anyway, but I just want
- 6 to highlight the fact that we are quite interested in
- 7 the status of those studies.
- 8 That is all I had.
- 9 JUDGE BRENNER: All right. More generally, on
- 10 the unresolved safety issues, at the time the Board
- 11 asked for the reports -- and in this case, primarily but
- 12 not exclusively from the staff -- we pointed out that
- 13 some of the explanation might be in rather disparate
- 14 places within the SER without cross references, and, in
- 15 fact, in places other than the SER.
- 16 At the time, I believe we pretty much stated
- 17 that we did not think that was fully within the spirit
- 18 of North Anna and Rivenbark, and in any event, we want
- 19 now to pull it together from all of these places, some
- 20 of which were rather thick, generic NUREGs that were
- 21 referenced, and try to guess as to what points in those
- 22 NUREGs staff believed supported one of the alternative
- 23 findings at Rivenbark and North Anna.
- 24 Staff's response has helped us somewhat in
- 25 providing cross references that were earlier missing to

- 1 other parts of the SER. However, we still do not have
- 2 assembled what we envisioned, and maybe we did not
- 3 explain it correctly. And perhaps the way to get into
- 4 all of this is to ask the staff what findings they
- 5 intend to propose, the nature of the type of findings
- 6 they intend to propose as to these unresolved safety
- 7 issues in support of the North Anna-Rivenbark required
- 8 finding.
- 9 Do you intend to just propose a paragraph that
- 10 says all these are discussed in the SER; see Appendix B
- 11 and cross references? Or do you intend to write the
- 12 findings as to each unresolved safety issue,
- 13 demonstrating that those findings are met?
- 14 Incidentally, as you know, the findings from
- 15 the Appeal Board decisions are quoted at the bottom of
- 16 page B-2. That is, of Appendix B to the SER. As we
- 17 read that, we have to find as to unresolved safety
- 18 issues either that the problem has already been resolved
- 19 for Shoreham; or, in the alternative, there is a
- 20 reasonable basis for concluding that a satisfactory
- 21 solution will be obtained before Shoreham is placed into
- 22 operation; or, the unresolved safety issue problem would
- 23 have no safety implications until after several years of
- 24 reactor operation. And if it is not resolved by then,
- 25 alternative means will be available to insure the

- 1 continued operation would not pose an undue risk to the
- 2 public.
- 3 And I guess we had envisioned, rather than
- 4 waiting until the end of the finding stage, the findings
- 5 that would support those ultimate conclusions as to each
- 6 unresolved safety issue either assembled in one place in
- 7 the SER in the first instance, and then we gave you our
- 8 preliminary review that we did not find it so
- 9 assembled. And the response was not organized in such a
- 10 fashion that it assembled it.
- 11 Looking at that, we can infer in certain
- 12 places, now that we have given some of the additional
- 13 cross references, as to why the staff believes those
- 14 findings are met. But we have gone around it at least
- 15 one time now, and I think what we are looking for are
- 16 the precise findings as to each issue.
- 17 But let me return to the question as to what
- 18 the staff initially intended, and then you can give us
- 19 your view as to what has to be done to comply with those
- 20 Appeal Board decisions.
- 21 JUDGE BRENNER: Judge Brenner, we have really
- 22 not given any recent thought to the question of
- 23 findings, and it has been quite a while since we made
- 24 the filing. Frankly, we weren't really prepared to
- 25 address it this morning.

1	I think at minimum, we will go back and try t
2	assemble, as you have requested, everything in one page
3	in one place. I don't recall that, the details of
4	how we did it. I do know that we did discover that
5	there was a missing cross reference from the SER. We
6	had thought that that would resolve the problem, but
7	apparently in the Board's mind at least it has not. I
8	really am just not prepared to address it this morning
9	since I haven't looked at the filing in quite some
10	time. My recollection is the filing was made back in
11	June or July.
12	And on the findings aspect, we just haven't
13	given it that much thought, at least not recently.
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

JUDGE BRENNER: Well, a response was helpful.

- 2 I don't want to imply that it was not. However, we
- 3 infer from the response that the staff believes
- 4 everything necessary to support those findings are
- 5 present somewhere in the SER, pursuant to the
- 6 requirements of the appeal board decisions. That is, no
- 7 additional new information was supplied. We view that
- 8 as an opportunity to do that, if the staff saw fit at
- 9 the time.
- We do not propose to write a finding that very
- 11 generally says we have looked at everything and it is
- 12 okay. Based on what we now have before us, we might be
- 13 prepared to write such a finding if we had a particular
- 14 reference to everything in the same place, and we have
- 15 looked at it. There might be some items we would cull
- 16 out and discuss individually, or we might discuss them
- 17 all individually. It depends on the state of the
- 18 record.
- 19 A preference would be to be able to see it all
- 20 in one place in the first instance, and then
- 21 particularly discuss those that merited particular
- 22 discussion. As I said, the staff's response was helpful
- 23 to pull some of the things together, but it quickly
- 24 became the board performing the staff's job, quite
- 25 frankly, and even at that we had to draw some inferences

- 1 as to why the staff thought a particular paragraph
- 2 reference was pertinent.
- 3 Maybe the best way to approach it is to
- 4 request the findings as to each issue, and pursuant to
- 5 the job that findings are normally designed to perform
- 6 in general. These findings would assemble by reference
- 7 to the record, which presumably is the SER. Since we
- 8 have been provided little else on it, you are free to
- 9 reference your own response if you believe, contrary to
- 10 my impression, now, that there was additional technical
- 11 information of a substantive nature in that response,
- 12 and assemble the technical state of the review in
- 13 summary form, and in the context of which one of those
- 14 River Bend, North Ana findings are met. Normally we
- 15 could wait until the findings stage, but it might be
- 16 advantageous to you and to the other parties not to find
- 17 out at that late a stage that the board has a problem.
- 18 What about the end of October?
- 19 MR. BORDENICK: I was going to say, I think
- 20 the Board's suggestion is well taken. As far as how
- 21 much time that we will require, I don't know that. Now,
- 22 certainly the end of October is six weeks away. That
- 23 would seem to be sufficient time. However, if possible,
- 24 I would like to reconfirm that with you, say, by
- 25 tomorrow morning. Maybe we can do it sooner than that.

- 1 It may be that we require a little more time. But
- 2 offhand, I would think that six weeks would be
- 3 sufficient.
- Again, the details of a lot of this escape me,
- 5 and I don't know just how much of an effort is going to
- 6 be consistent with the other matters that have to be
- 7 taken care of.
- 8 JUDGE BRENNER: All right. If it is later
- 9 than tha, it is not going to achieve its purpose very
- 10 well of giving the board and the parties an opportunity
- 11 to look at it in advance of the finding stage, when
- 12 everybody is going to be very busy anyway. Let's set it
- 13 that we receive it by Tuesday, November 2nd, but we
- 14 would hope that we would get it as soon as possible, and
- 15 if you can beat that date, that is fine. We would not
- 16 be very happy about getting it later than that date.
- 17 MR. BORDENICK: Under the circumstances, we
- 18 will meet that date.
- 19 JUDGE BRENNER: Obviously, if you have a
- 20 particular problem on one item, you can give us all the
- 21 items except that one item.
- 22 MR. LANPHER: Judge Brenner, can I ask for a
- 23 clarification, so that I know what the staff is putting
- 24 together? Is this in essence an SER update, not really
- 25 an amendment, but to pull together that -- there are

- 1 some things, for example, on A-47 in the hearing record,
- 2 of course, on 7-B, and A-46 and A-24 may both be
- 3 affected by deferred issues.
- JUDGE BRENNER: We are asking for proposed
- 5 findings, and this is in effect an opportunity for the
- 6 staff not to get backed up and have to do everything at
- 7 the findings stage. So I don't think it is extra work.
- 8 It is just accelerating the work, unless the staff had a
- 9 totally different view from the board as to what
- 10 findings were required. And if that is the case, they
- 11 can come back to us. Where there are unresolved safety
- 12 issues that are materially affected by the litigation,
- 13 then that is not an unusual situation, and the staff for
- 14 those might wish to give us its view in summary
- 15 findings, and with the caveat that it would be more
- 16 extensively discussed in their later findings on the
- 17 contested issu .
- 18 We are primarily concerned here with the ones
- 19 for which the findings would not be made in the course
- 20 of the contested issue, and we will leave it to the
- 21 staff's juigment in the first instance. There are some
- 22 unresolved safety issues as to which a relatively minor
- 23 aspect is touched on by the contested issues, so the
- 24 ruling in the contested issue isn't going to meet the
- 25 River Bend, North Ana requirement.

- 1 On the other hand, there are others that are
- 2 pretty much totally subsumed within the contested issue,
- 3 and as to those, the staff -- 't would certainly make
- 4 sense for the staff to indicate that its detailed
- 5 findings on that one, because more detailed findings are
- 6 merited by the nature of the controversy, would await
- 7 its later findings on the contested issue.
- 8 JUDGE MORRIS: Mr. Bordenick, perhaps it is an
- 9 unnecessary emphasis, but in my own mind what I was
- 10 seeking was a clear connection between the River Bend
- 11 criteria and the specific application of Shoreham.
- JUDGE BRENNER: I don't want to belabor it
- 13 either. We discussed this. I think I made the point
- 14 that it is not an adequate finding to say it is going to
- 15 be okay because we are working on it. I think that is
- 16 self-evident, and it was our opinion until we were
- 17 pointed to other cross-references that some of Appendix
- 18 B in effect did not do a lot more than that. The staff
- 19 did not supply any additional substantive information.
- 20 It did supply additional places where information was
- 21 present, and in fact, as we indicated at the outset, we
- 22 had not read those other references at the time we made
- 23 our initial request in all cases.
- But now we need it pulled together, because we
- 25 are still not sure it is all there, and we have had to

- 1 make too many inferences in the course of our study of
- 2 this matter to suit us to support our willingness to
- 3 make a general finding.
- 4 Changing subjects, the board has pending
- 5 before it the discovery dispute on emergency planning
- 6 documents. We did receive the further filing from the
- 7 county on Friday, and further filing from LILCO on
- 8 Monday. We will not have a decision out this week. A
- 9 decision will be in writing. Unless we have particular
- 10 questions that we think will be useful, we don't plan to
- 11 handle it on the record. We think we can go ahead and
- 12 reach our decision now in writing.
- 13 MR. LANPHER: Judge Brenner, if I could say
- 14 that the attorneys actively handling that would be
- 15 available this week through Thursday if the board had
- 16 any particular questions for Suffolk County.
- 17 JUDGE BRENNER: I will tell you frankly I have
- 18 given up trying to get the message through in terms of
- 19 what I thought the county could do. I don't think it is
- 20 a failure of communication. It is obvious that the
- 21 county believes strategically it should hold with its
- 22 position in effect to the hilt, to use the vernacular,
- 23 as opposed to attempting to cull out particular portions
- 24 of those documents.
- 25 So, we are just going to do the job. I guess

- 1 I should state for the record that we previously
- 2 expressed our opinion in the phone call that large parts
- 3 of those documents are not privileged, and our ruling is
- 4 going to reflect that.
- 5 On the other hand, others of the documents are
- 6 privileged, and we will enforce that privilege by ruling
- 7 that they need not be turned over, and we think that
- 8 both parties could have done a lot towards focusing the
- 9 dispute and narrowing it as to a fewer number of
- 10 documents. We think the dispute should not have been
- 11 surfaced as late as it was, and we do not think that
- 12 there was a rigorous adherence to the discovery schedule
- 13 that we imposed, and we will talk about that also in our
- 14 order.
- 15 Another discovery dispute which was before us
- 16 contrary to the emergency and in contrast to the
- 17 emergency planning dispute was settled. That was the
- 18 NCD analysis performed by Stone and Webster for which
- 19 LILCO had claimed a work product privilege, and LILCO
- 20 has determined to turn the document over. This was made
- 21 known to us in a phone call, so I want to put it in the
- 22 record here. I think it is fair to state that it was
- 23 turned over in the name of efficiency as distinguished
- 24 from any concession that LILCO did not believe its work
- 25 product argument was a correct one. Is that a fair

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

1 statement, Mr. Ellis? MR. ELLIS: Yes, Judge Brenner. 3 JUDGE BRENNER: I stated to Mr. Ellis at the 4 time that we appreciated the decision, and I will repeat 5 that here, because I think that there was -- there were 6 non-frivolous arguments on both sides of that issue, and 7 we think it was efficient to turn it over, regardless of 8 what our ultimate decision might have been on the 9 motion. 10 Is there anything else before we begin matters 11 related to the quality assurance issue? 12 (No response.) 13 JUDGE BRENNER: One preliminary matter related 14 to the quality assurance issue is the LILCO motion to 15 strike portions of Suffolk County testimony which was 16 dated August 31, 1982. We received a response from the 17 county dated September 3rd, and a letter from the staff 18 noting agreement with LILCO's motion dated September 19 2nd, and I would like to bind those three documents into 20 the transcript at this point, and ask that they be 21 supplied to the Reporter. (The material referred to follows.) 22 23 24

25

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

Before the Atomic Safety and Licensing Board

In the Matter of			
LONG ISLAND LIGHTING COMPANY	Docket No.	50-322	(OL)
(Shoreham Nuclear Power Station,) Unit 1)			

LILCO'S MOTION TO STRIKE PORTIONS OF SUFFOLK COUNTY TESTIMONY ON SUFFOLK COUNTY CONTENTIONS 12, 13, 14 & 15 -- QUALITY ASSURANCE

Preliminary Statement

Long Island Lighting Company (LILCO) moves to strike certain portions of the prepared direct testimony of Richard B. Hubbard, regarding Suffolk County Contentions 12, 13, 14 & 15 -- Quality Assurance because:

- by addressing QA for non-safety related structures, systems and components, the testimony falls outside the scope of SC Contentions 12 through 15;
- 2) by addressing the issues of systems classification and of non-safety related/important to safety QA which have already been litigated as part of SC/SOC 7B, the testimony is und by epetitious;

- 3) by seeking to impose 10 CFR Part 50, Appendix B on non-safety related structures, systems and components, the testimony impermissibly seeks to expand Appendix B; and
- 4) by discussing QA problems and the I&E Program at other plants without describing them or showing a link to Shoreham, the testimony includes irrelevant matter with no probative value.

It is well established in this and prior proceedings that Atomic Safety and Licensing Boards have the power to strike irrelevant, argumentative, repetitious and cumulative evidence. See 10 CFR §§ 2.718, 2.743(c) and 2.757(b).

I.

TESTIMONY REFERENCES TO NON-SAFETY RELATED QA ARE OUTSIDE THE SCOPE OF THE CONTENTIONS

LILCO's position on this point can be summarized in the following syllogism:

- A. SC Contentions 12-15 focus solely on compliance with the requirements of 10 CFR Part 50, Appendix B.
- B. 10 CFR Part 50, Appendix B, is exclusively concerned with the quality assurance requirements for safety related structures, systems and components. Appendix B is not applicable to non-safety related structures, systems and components.

C. Therefore, the testimony on SC 12-15 must be limited to quality assurance for safety related structures, systems and components.

Each element of this syllogism is separately treated below.

A. Contentions 12-15 Relate Solely to 10 CFR Part 50, Appendix B

Each of the QA contentions, by its terms, is based solely on noncompliance with Appendix B. In particular,

(a) SC 12 alleges that

"LILCO has failed to comply with 10 CFR Part 50, Appendix B as particularized in Appendix 1 attached hereto"; 1

(b) SC 13 alleges that

"Shoreham . . . does not comply with 10 CFR 50.34(b)(6)(ii)2/ and 10 CFR Appendix B, Sections I to XVIII, with regard to . . . ";

(c) SC 14 alleges that

"the NRC Staff's Inspection and Enforcement (I&E) Program has not adequately verified that LILCO's

^{1/} Appendix 1 to the County's testimony purports to be a list of specific instances which the County contends illustrates that LILCO "has failed to comply with 10 CFR Part 50, Appendix B."

 $[\]frac{2}{\text{description 50.34(b)(6)(ii)}}$ sets out the requirements for the description of the Appendix B QA program in an FSAR.

quality assurance program for Shoreham has been implemented in accordance with the requirements of 10 CFR § 50.34(a) paragraph 73/ and 10 CFR Part 50 Appendix B, Sections I through XVIII, in that . . "; and

(d) SC 15 alleges that

"there is no assurance that LILCO has complied with 10 CFR § 50.55(e)4/ and 10 CFR Part 50, Appendix B, Sections XVII and XVIII."

Unmistakably, therefore, SC 12 through 15 focus solely on Appendix B. While SC 12 also references GDC 1, it does so only in the context of Appendix B. Accordingly, the reference to GDC 1 in SC 12 is limited by the subsequent particularization to Appendix B. Put another way, the scope of GDC 1 in SC 12 is explicitly limited to the scope of Appendix B. Further confirmation of this is found in the remainder of the contention which alleges non-compliance with Appendix B, Criteria II, III, and V-XVIII and then further refines SC 12 by attaching as Appendix 1 a long list of alleged failures to comply with Appendix B.

^{3/} Section 50.34(a)(7) sets out the requirements for the description of the Appendix B QA program in a PSAR.

 $[\]frac{4}{d}$ Section 50.55(e) concerns the reporting of deficiencies during construction of a nuclear power plant.

B. Appendix B Applies Only to Safety Related Structures, Systems and Components

The proposition that Appendix P applies only to safety related structures, systems and components has long been well established. It is expressly indicated in the regulations and indeed, in a rare demonstration of unanimity, it has been conceded by all the active parties in this proceeding.

Appendix B criteria apply to "all activities affecting the safety-related functions" of "structures, systems and components that prevent or mitigate the consequences of postulated accidents that could cause undue risk to the health and safety of the public." The "safety-related functions" are defined in Appendix A to 10 CFR Part 100 as those that involve:

- the integrity of the reactor coolant pressure boundary;
- 2) the capability to shut down the reactor, maintaining it in a safe shutdown condition; or
- 3) the capability to prevent or mitigate the consequences of accidents which could result in potential offsite exposures comparable to the guideline exposures of Part 100.

Thus, the structures, systems and components to which Appendix B applies are those that perform the safety related functions defined in 10 CFR Part 100, Appendix A, and this is the safety related set of structures, systems and components. Appendix B, then, by its own terms, applies only to the safety related set.

So well settled is this conclusion that the parties all agree. NRC Staff 7B testimony, for example, states that 10 CFR Part 50, Appendix B applies exclusively to safety related structures, systems and components, and that the Staff has developed no QA requirements analogous to Appendix B for non-safety related structures, systems and components. 5/ The NRC's published regulatory agenda confirms this fact by noting that the Commission has under consideration a rulemaking which would extend Appendix B to some non-safety related items. 6/

The County's consultants agree, as they must, that Appendix B applies only to safety related structures, systems and components. See, e.g., Tr. 1342-43, 1353 (Hubbard). Indeed, Mr. Hubbard said that QA standards for non-safety related equipment are still under development. Tr. 1454-1457 (Hubbard). And, in a recent deposition, Gregory C. Minor also concluded that there are no specific QA requirements for structures, systems and components important to safety:

^{5/} Prepared direct testimony of Themis P. Speis et al. for the NRC Staff, ff. Tr. 6356, at 8-9, and hearing testimony of Walter P. Haass for the NRC Staff on July 21, 1982, Tr. 7480, line 13.

^{6/} See 46 Fed. Reg. 53618 (1981).

- Q. Well, the non-safety related but important to safety category in your scheme -- you will agree with me, won't you, that there is no defined or specified set of quality standards or quality assurance to be applied to that cate* gory?
- A. Yes, I believe that is true -- that there's no specified QA requirements, let's say, such as 10 CFR 50 Appendix B. It isn't as though there were an Appendix C or some other designator that applies to the important of safety category but not necessarily to the safety related or visa versa. There is no defined requirement for this lesser category of important to safety.

Deposition of Gregory C. Minor on August 18, 1982, at 109-10.

Thus, under the accepted interpretation of NRC regulations, 10 CFR Part 50, Appendix B applies only to safety related structures, systems and components as defined by 10 CFR Part 100, Appendix A.

C. Therefore, SC 12 through 15 Address Only Safety Related Structures, Systems and Components

The conclusion that SC 12 through 15 address only safety related QA follows inescapably from the facts demonstrated above. SC Contention 12 through 15 are concerned exclusively with compliance with Appendix B. And Appendix B applies only to safety related structures, systems and

components. As a result, the testimony on SC 12 through 15 must be limited to QA for safety related structures, systems and components, and the following portions pertaining to non-safety related QA should be stricken:

page iii lines 12-16

page iv lines 5-14

page v lines 3-5, 19-20

page 9 line 23

page 53 lines 19-23

page 58 lines 10-end

page 59 entire page

page 72 lines 31 & 32

page 73 lines 1-8

page 74 lines 6-9, 19-24

page 75 lines 1-16

page 80 lines 1 & 19

page 82 line 23

page 83 lines 15-20

page 84 last line

page 85 lines 1-4

page 96 lines 22-25

page 97 lines 21-23

page 98 lines 12-13

II.

NON-SAFETY RELATED QA WAS FULLY LITIGATED IN SC/SOC 7B

SC/SOC Contention 7B addressed systems classification, including, among other things, the definition of systems, structures and components "important to safety." To illustrate the alleged significance of the definition, the County's direct testimony addressed GDC 1 and quality assurance for equipment "important to safety." Similarly, LILCO and the NRC Staff covered the subject of quality assurance for non-safety related equipment in their direct testimony. Moreover, the issue was thoroughly explored during the cross-examination of all parties. 9/ So detailed was the direct and cross-examination, the Staff concluded that they knew more about Shoreham's non-safety

^{7/} See prepared direct testimony of Marc W. Goldsmith et al. for Suffolk County, ff. Tr. 1114, at 3, 19-22.

^{8/} See prepared direct testimony of Edward T. Burns et al. for LILCO, ff. Tr. 4356, at 41-55, 140-49, 159-61; Themis P. Speis et al. for the NRC Staff, ff. Tr. 6356, at 8-15.

^{9/} See, e.g., Tr. 1342-64; 1454-57; 1481-1500; 1564-67; 4424-30; 4442-46; 4457-58; 4771-72; 4866-70; 4918-36; 4948-52; 4958-79; 5425-49; 5512-19; 6536; 6958-59; 6966-84; 6988-7007; 7055-83; 7101-03; 7477-88; 7494-96; 7709-28; 7814-30; 7833-37; 7856-63.

related QA program than they knew about non-safety related QA programs for most, if not all, other plants. Tr. 7709 (Conran and Haass). As a result, the sections of the County's testimony dealing with QA for non-safety related equipment are redundant to testimony already received in litigating SC/SOC 7B. Thus the County is attempting, through these sections of its QA testimony, to take a second bite at the apple. Its admission would unnecessarily burden the litigation in an area already aptly described as a "trackless morass." 10/ Therefore, the sections of the County's testimony dealing with non-safety related QA should be stricken. These portions are identified in Part II above.

III.

THE COUNTY SEEKS TO EXPAND IMPERMISSIBLY THE SCOPE OF APPENDIX B

As stated above, LILCO believes that the County's experts, including Mr. Hubbard, have stated that there is no regulatory requirement to apply Appendix B to equipment important to safety. 11/ If, however, the County seeks to repudiate

^{10/} Tr. 9142.

^{11/} Although LILCO believes the terms "important to safety" and "safety related" are synonymous and refer to the structures, systems and components that fulfill the safety

those statements and argue that non-safety related structures, systems and components are subject to Appendix B, then it seeks to expand the NRC's regulations, and the appropriate forum is the rulemaking to expand the scope of Appendix B now under consideration by the NRC. Since the County has not met the requirements of 10 CFR § 2.758, the County's testimony that LILCO's Appendix B QA program must include non-safety related (i.e. important to safety) structures, systems and components is an impermissible challenge to the NRC's regulations. Consequently, it should be stricken. The pertinent portions of the testimony are:

page iii lines 12-16

page iv lines 5-14

page 96 lines 22-25

footnote continued

functions listed in 10 CFR Part 100, Appendix A, Mr. Hubbard's testimony makes clear that he has something else in mind. He includes non-safety related structures, systems and components in his definition of "important to safety." See, e.g., prepared direct testimony of Richard B. Hubbard for Suffolk County on SC 12, 13, 14 & 15 at page iv, lines 3-14, and page 96, lines 20-25.

PORTIONS OF THE COUNTY'S TESTIMONY ARE IRRELEVANT TO SHOREHAM

Several portions of the County's testimony discuss, in general terms, alleged breakdowns at the North Anna, Browns Ferry, Diablo Canyon, Zimmer, South Texas, Midland, Marble Hill, and TMI-2 plants. While SC 15 mentions some of these plants, the testimony is inadmissible because the County has failed to demonstrate its materiality to Shoreham. Absent from the County's testimony is any showing of a link between the instances at other plants and Shoreham. It is the County's responsibility to make this initial showing of relevance lest the parties litigate QA issues at other plants without knowing whether, ultimately, any applicability to Shoreham exists. Accordingly, the references to alleged problems at other plants have no probative value in this proceeding. These portions, therefore, should be stricken as irrelevant and immaterial.

page 7 lines 18-end
page 8 entire page
page 54 lines 3-end
page 55 lines 1 & 2

V.

For the reasons stated above, the indicated portions of Suffolk County's testimony on SC 12, 13, 14 and 15 should be struck.

Respectfully submitted,
LONG ISLAND LIGHTING COMPANY

T. S. Ellis, III Anthony F. Earley, Jr.

Hunton & Williams P. O. Box 1535 Richmond, Virginia 23212

DATED: August 31, 1982

CERTIFICATE OF SERVICE

In the Matter of
LONG ISLAND LIGHTING COMPANY
(SHOREHAM NUCLEAR POWER STATION, UNIT 1)
DOCKET NO. 50-322 (OL)

I certify that on August 31, 1982, LILCO'S MOTION TO STRIKE PORTIONS OF SUFFOLK COUNTY TESTIMONY ON SUFFOLK COUNTY CONTENTIONS 12, 13, 14 & 15 -- QUALITY ASSURANCE was served both by hand and first-class mail, postage prepaid, on those people noted with astericks below, and by mail on all others noted below:

Lawrence Brenner, Esq.*
Administrative Judge
Atomic Safety and Licensing
Board Panel
U.S. Nuclear Regulatory
Commission
Washington, D.C. 20555

Dr. Peter A. Morris*
Administrative Judge
Atomic Safety and Licensing
Board Panel
U.S. Nuclear Regulatory
Commission
Washington, D.C. 20555

Dr. James H. Carpenter*
Administrative Judge
Atomic Safety and Licensing
Board Panel
U.S. Nuclear Regulatory
Commission
Washington, D.C. 20555

Atomic Safety and Licensing Appeal Board Panel U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Atomic Safety and Licensing
Board Panel
U.S. Nuclear Regulatory
Commission
Washington, D.C. 20555

Bernard M. Bordenick, Esq.*
David A. Repka, Esq.
U.S. Nuclear Regulatory
Commission
Washington, D.C. 20555

David J. Gilmartin, Esq.
Attn: Patricia A. Dempsey, Esq.
County Attorney
Suffolk County Department of Law
Veterans Memorial Highway
Hauppauge, New York 11787

Secretary of the Commission U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Herbert H. Brown, Esq.*
Lawrence Coe Lanpher, Esq.
Karla J. Letsche, Esq.
Kirkpatrick, Lockhart, Hill,
Christopher & Phillips
8th Floor
1900 M Street, N.W.
Washington, D.C. 20036

Mr. Mark W. Goldsmith Energy Research Group 400-1 Totten Pond Road Waltham, Massachusetts 02154

MHB Technical Associates 1723 Hamilton Avenue Suite K San Jose, California 95125 Stephen B. Latham, Esq.*
Twomey, Latham & Shea
33 West Second Street
P. O. Box 398
Riverhead, New York 11901

Ralph Shapiro, Esq. Cammer and Shapiro, P.C. 9 East 40th Street New York, New York 11901

Howard L. Blau, Esq. 217 Newbridge Road Hicksville, New York 11801

Matthew J. Kelly, Esq. State of New York Department of Public Service Three Empire State Plaza Albany, New York 12223

Mr. Jay Dunkleberger New York State Energy Office Agency Building 2 Empire State Plaza Albany, New York 12223

Hunton & Williams
707 East Main Street
P.O. Box 1535
Richmond, Virginia 23212

DATED: August 31, 1982

9/03/82

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

Before the Atomic Safety and Licensing Board

In the Matter of
LONG ISLAND LIGHTING COMPANY
(Shoreham Nuclear Power Station,
Unit 1)

Docket No. 50-322 O.L.

SUFFOLK COUNTY RESPONSE TO LILCO'S MOTION TO STRIKE PORTIONS OF SUFFOLK COUNTY TESTIMONY ON SUFFOLK COUNTY CONTENTIONS 12, 13, 14 & 15 -- QUALITY ASSURANCE

On August 31, 1982, LILCO moved to strike portions of Richard B. Hubbard's Prefiled Testimony on Suffolk County Contentions 12-15 -- Quality Assurance. LILCO first seeks to strike those portions of Mr. Hubbard's testimony which address quality assurance ("QA") for systems, structures and components ("SS&C's") important to safety but not safety-related. LILCO asserts that such discussion is outside the scope of Contentions 12-15 and is unduly repetitious because QA requirements and compliance for such SS&C's has allegedly been fully litigated in the context of Contention 7B. LILCO also moves to strike discussion of the QA

LILCO in its motion mischaracterizes Mr. Hubbard's testimony as addressing QA for "non-safety-related" SS&C's. See, e.g., Motion, p. 1. In fact, Mr. Hubbard's testimony, consistent with the definitions in Appendix A of Part 50 and GDC 1 and with the Denton Memorandum of November 1981, addresses QA for items important to safety, including safety-related SS&C's. This is narrower in scope than all non-safety-related SS&C's which would include SS&C's which are not important to safety.

problems and NRC Inspection and Enforcement ("I&E") program at other plants as irrelevant and lacking in probative value.

Suffolk County strongly opposes LILCO's Motion. The bases for the County's position are set forth below.

- I. Mr. Hubbard's Discussion of the QA Program for Items Important to Safety but Not Safety-Related is Within the Scope of Contentions 12-15 and Not Repetitious
- A. LILCO first argues that Contentions 12-15 relate solely to Part 50, Appendix B and thus that any discussion of QA for non-safety-related SS&C's which are important to safety is irrelevant. This is not the case. First, Contention 12 plainly encompasses the QA for the entire class of items important to safety as it states in its first sentence:

Suffolk County contends that LILCO and the NRC Staff have not adequately demonstrated that the quality assurance program for the design and installation of structures, systems, and components for Shoreham was conducted in a timely manner in compliance with the pertinent portions of 10 C.F.R. 50, Appendix B, Sections I to XVIII, and 10 C.F.R. 50, Appendix A, GDC 1. (emphasis supplied).

Thus, failure to comply with GDC 1 requirements is squarely presented by the Contention. LILCO attempts to avoid the scope of Contention 12 as including SS&C's important to safety as provided by GDC 1 with the following statement:

While SC 12 also references GDC 1, it does so only in the context of Appendix B. Accordingly, the reference to GDC 1 in SC 12 is limited by the subsequent particularization to Appendix B. Put another way, the scope of GDC 1 in SC 12 is explicitly limited to the scope of

Appendix B. Further confirmation of this is found in the remainder of the contention which alleges non-compliance with Appendix B, Criteria II, III, and V-XVIII and then further refines SC 12 by attaching as Appendix 1 a long list of alleged failures to comply with Appendix B. (LILCO Motion, pp. 3-4).

The County respectfully suggests that LILCO's argument must be rejected. The Contention does allege that LILCO has not instituted a QA program which complies with Appendix B. However, the Contention also alleges no compliance with Appendix A, GDC 1. The QA program mandated by GDC 1 covers all SS&C's "important to safety," including those which are not safety-related. There is nothing in the Contention which limits its scope, as LILCO would suggest, to only safety-related SS&C's.

Second, LILCO omits to acknowledge that a portion of Contention 13 explicitly addresses QA requirements for items important to safety. Thus, Contention 13(c) alleges LILCO's:

Failure to ensure that replacement materials and parts of systems classified as components "important to safety" will be equivalent to the original equipment, that replacements will be installed in accordance with adequate process procedures, and that the repaired or reworked structures, systems, or components will be adequately inspected, tested, and documented in "as-built" drawings (emphasis supplied).

Third, LILCO cannot now move to strike portions of Mr. Hubbard's testimony which address QA requirements for non-safety-related SS&C's which are important to safety when LILCO's own testimony on Contentions 12-15 also addresses the same subject. Thus, at pages 14-15 of LILCO's testimony concerning the GE QA/QC program, it is stated:

The quality of items and services not considered "safety-related" has been controlled in accordance with the importance of the overall function or purpose to be performed by the item or service.

Similarly, on page 221, in testimony on the operating QA ("OQA") program, LILCO states:

Non-safety-related materials, parts and components are subject to administrative controls for procurement, installation and testing. Technical review determines the degree to which the controls are applied.

Finally, on page 3 of its testimony, LILCO makes the following borad assertion regarding its QA for items other than those which are classified as safety-related:

The quality of structures, systems, components, and services not classified "safety-related" has been controlled in accordance with the importance of the overall function or purpose to be performed by the item or service.

Thus, by including such discussion in its testimony, LILCO has implicitly acknowledged its understanding that the QA contentions were not rigidly limited to discussion of QA for safety-related items. Since LILCO has addressed these matters, the County of course is entitled to do so as well.

B. LILCO's second argument is that Appendix B applies only to safety-related SS&C's. LILCO asserts that all active parties

^{2/} Under LILCO's reasoning, it would be permitted to make broad assertions on QA for items not classified as safety-related, but the County is not permitted to address the same subjects. Presumably LILCO would also object to cross-examination on those very subjects which are addressed in LILCO's testimony.

have agreed to this proposition. Based upon LILCO's first proposition that Contentions 12-15 only concern Appendix B (which the County has shown to be false in Part I.A, above), LILCO concludes that the Contentions and QA testimony must deal only with safety-related SS&C's.

First, it is <u>not</u> settled (as LILCO suggests) that Appendix B only applies to safety-related SS&C's. Indeed, the County submits that recent NRC statements document that Appendix B criteria always have been intended to apply also to items important to safety but not safety-related.

LILCO states that "[t]he NRC's published regulatory agenda confirms this fact [that Appendix B only applies to safety-related SS&C's] by noting that the Commission has under consideration a rulemaking which would extend Appendix B to some non-safety-related items." LILCO Motion, p. 5 (emphasis supplied). In fact, however, the NRC's most recent Regulatory Agenda does not state that Appendix B will be extended, but that Appendix B always has been intended to be applied to the full range of SS&C's important to safety and that the clarifying rule under consideration by the NRC could expand the NRC's substantive review. To the extent Appendix B has not been so applied in the past, parties have not been following existing regulatory requirements. Thus, in NUREG-0936, Vol. 1, No. 2 (July 1982), the NRC states:

The proposed rule is intended to clarify the Commission's original intent by revising Criterion 1 of Appendix A to state specifically

that the criteria to be used for the quality assurance program required in Appendix A are those criteria contained in Appendix B. Additionally, in order to eliminate confusion over definition of the terms "important to safety" as used in Appendix A and "safety-related" as used in Appendix B, the proposed rule would, in Appendix B, delete the term "safety-related." (p. 90). 3/

Second, LILCO asserts that Mr. Hubbard, the County's chief QA consultant, agrees that Appendix B applies only to safety-related SS&C's. LILCO Motion at 5, citing Tr. 1342-43, 1353, 1454-57. If the Board will simply review these pages, the Board will ascertain that LILCO has not fairly represented Mr. Hubbard's statements. For instance, the following was stated at pages 1342-43:

- Q. Now, as I understand your contention,
 Mr. Hubbard, it is that there is a
 large group of structures, systems, and
 components that are important to safety,
 and a subset of that group are safety
 related, and it is that subset which is
 entitled to Appendix B quality assurance
 standards. Is that right?
- A. No.
- Q. In what respects is it not correct?
- A. As I previously stated, the ones who are in the category of safety related should have the full Appendix B. The ones that are in the broader category of important to safety should have the appropriate ones of the 18 criteria which in some cases might be all of the 18 criteria.
- Q. So what I said was correct with the exception of the fact that the remainder of the structures, systems, and components other than safety related that are important to safety in your scheme would get

^{3/} For convenience, the relevant pages of NUREG-0936 are attached hereto.

something less than the full Appendix B, but some portions of Appendix B.

A. No. They would get some portion of the 18 criteria up to including all 18 criteria. I could conceive there would be some that are important to safety that it might be appropriate to use all 18 criteria.

Mr. Hubbard did <u>not</u> state that Appendix B criteria were inapplicable to SS&C's important to safety but not safety-related as suggested by LILCO. Rather, he indicates that the Appendix B criteria must be applied commensurate to an item's importance to safety. In this regard, Appendix B makes the same requirement.

The quality assurance program shall provide control over activities affecting the quality of the identified structures, systems, and components, to an extent consistent with their importance to safety. 10 C.F.R. Part 50, App. B, Criterion II.

C. LILCO next argues that the QA applicable to items important to safety but not safety-related was fully litigated during the hearing on Contention 7B and thus should be struck as unduly repetitious. The County submits that this argument clearly is wrong.

First, the County's direct testimony on Contention 7B did not address in the QA context the QA requirements applicable to SS&C's important to safety but not safety-related. LILCO asserts, however, that the County did address this subject at pages 19-22 of its 7B testimony. See LILCO Motion, p. 8 and n. 7. A review of pages 19-22 demonstrates that the County's 7B testimony addressed

inconsistencies in LILCO's classification system, not the details of LILCO's QA program. The QA program was mentioned in the classification context only because LILCO's classification table (FSAR Table 3.2.1-1) defines classification, inter alia, in terms of QA categories. This hardly constitutes direct testimony on the QA contentions and LILCO never so argued when it sought to strike portions of the County's 7B testimony. Thus, the County clearly is not attempting a "second bite at the apple" as LILCO asserts. See LILCO Motion, p. 9.

Second, it is astonishing for LILCO to assert that <u>its</u> direct testimony <u>fully</u> covered QA requirements for items important to safety but not safety-related. That testimony with respect to design and construction addresses only briefly the GE and Stone and Webster programs and provides virtually no details of LILCO's program. With respect to OQA, that testimony is entirely silent.

Third, the undersigned, who conducted the County's cross-examination of those parts of the LILCO testimony dealing with QA, must take issue with the suggestion that the 7B hearing was intended to be the one and only opportunity to address the QA applicable to items important to safety but not safety-related. The undersigned personally limited his examination on QA matters

LILCO does not even attempt to argue that the portions of the County's QA testimony which LILCO finds objectionable repeat statements made in the 7B testimony. If there were repetition -- and if it were in the same context -- there might be a scintilla of basis for LILCO's argument. However, the fact is that the 7B and QA testimony for Suffolk County are in a sharply different context and are not repetitious. Further, as noted later in this Response, a degree of repetition provides no basis for a motion to strike in the context of this case.

in the 7B hearing because Contention 7B focused on classification issues, not QA. It seemed far more appropriate to defer the details of such questioning (manuals used, audits conducted, etc.) until Contentions 12-15 were reached. Further, the LILCO 7B witnesses did not even purport to be QA experts, nor to have direct personal knowledge of the details of the respective QA programs. For that additional reason, in depth examination on QA details was viewed as inappropriate in the 7B context.

Finally, even if there is overlap between Contention 7B and the QA issues, that is no basis to strike the testimony. This Board has noted before that there is overlap between issues (for example, 7B and SC 3 overlap regarding the water level system; 7B and SC 16 overlap regarding the standby liquid control system; and SC 24 and SC 25 overlap regarding cracking of materials and ISI requirements). Such overlap may be inevitable in a complex case such as this one. It certainly does not support a motion to strike but only would argue for care by attorneys to ensure that the same questions are not repeated.

D. LILCO also argues that the three portions of the County testimony should be struck for the additional reason that the County has impermissibly attempted to expand the NRC's regulations without complying with 10 C.F.R. § 2.758. See LILCO Motion, pp. 9-10. The County believes no detailed response is required beyond

In footnote 11 at page ? of its Motion, LILCO implies surprise that Mr. Hubbard would not define "important to safety" and "safety-related" as synonymous. There, of course, can be no real surprise in light of the testimony regarding Contention 7B. Indeed, Mr. Hubbard uses the same definitions as the Staff uses.

that provided previously which shows that the Contentions are not solely limited to QA for safety-related SS&C's and that the Appendix B criteria do have applicability to SS&C's important to safety.

E. The specific portions of the County testimony which LILCO moves to strike are set forth at page 7 of the LILCO Motion. The foregoing discussion, in the County's view, demonstrates why each allegedly objectionable item is, in fact, relevant and within the scope of the QA issues. In the interest of brevity therefore, the County, with one exception, will not address each item in turn.

The one exception is LILCO's suggestion that the discussion of the Kemeny Commission findings (pp. 58-59) is outside the scope of these Contentions. This discussion in the testimony addresses the proper scope and implementation of a QA program under Part 50, Appendices A and B, particularly in light of the TMI experience, and the adequacy of the NRC's I&E program. The criticisms of the NRC I&E program by the Kemeny Commission are particularly relevant because they concern I&E Region I, the same region which inspects Shoreham. Such matters are squarely relevant to Contentions 12-15.

II. The Portions of Testimony Rega ing QA at Other Plants are Relevant

LILCO also argues that certain portions of Mr. Hubbard's testimony are inadmissible because the QA experience and breakdowns at other plants which are referenced by Mr. Hubbard are not linked

to Shoreham. LILCO Motion, p. 11. This argument must be rejected because it ignores the context in which the statements are made and the linkage to Shoreham which has been asserted in the testimony.

The allegedly objectionable statements on pages 7-8 concern the pervasiveness of QA requirements and how some plants have failed to comply. This is in the context of the section entitled, "Background and Importance to QA/QC." As such, Mr. Hubbard is attempting to provide a setting or context of concern for QA/QC matters which provides an introduction to his later detailed remarks regarding Shoreham. An expert is clearly entitled to provide such background data which provide a focus for his concerns.

The allegedly objectionable statements on pages 54-55 concern deficiencies in the I&E program -- a program which is squarely the subject of Contentions 14 and 15. If the NRC's I&E program has been inadequate at other plants, that evidence is relevant in considering the I&E program at Shoreham. Mr. Hubbard specifically states that these I&E breakdowns "are pervasive and systematic," making clear Mr. Hubbard's belief that the same deficiencies in the I&E program apply to Shoreham. Thus, the suggestion that Mr. Hubbard has not linked the problems to Shoreham is simply not true. Indeed, the title of the section on page 54 specifically links the deficiencies to Shoreham.

Further, we expect in cross-examination of the Staff to determine whether there are any significant differences in I&E efforts

at Shoreham that would suggest that deficiencies in I&E inspections at other plants do not apply to Shoreham. Thus, this testimony is clearly relevant to Contentions 14 and 15.

Respectfully submitted,

David H. Gilmartin
Patricia A. Dempsey
Suffolk County Department of Law
Veterans Memorial Highway
Hauppauge, New York 11788

Herbert H. Brown
Lawrence Coe Lanpher
Alan Roy Dynner
KIRKPATRICK, LOCKHART, HILL,
CHRISTOPHER & PHILLIPS
1900 M Street, N.W.

Washington, D.C. 20036 (202) 452-7000

Attorneys for Suffolk County

September 3, 1982

NRC Regulatory Agenda

Quarterly Report April-June 1982

U.S. Nuclear Regulatory Commission

Office of Administration



PART: 50

OTHER AFFECTED PART(S): None

FEDERAL REGISTER CITATION: Not yet published

SUBJECT: Applicability of Appendix B to Appendix A

SUMMARY:

Description. The proposed rule would clarify the quality assurance program requirements for those structures, systems, and components of nuclear power plants which are important to safety. The proposed rule would also eliminate any possible confusion over the definition of the terms "important to safety" and "safety-related" and provide a clear statement in the Commission's regulations concerning the applicability of the quality assurance criteria (in 10 CFR Part 50) of Appendix B to the structures, systems, and components covered in Appendix A. The proposed rule coold expand the extent of the review applied to nuclear power plant structures, systems, and components, and thus, it could help ensure the appropriate application of quality assurance program requirements during the construction of nuclear power plants.

en mil

Objective. To assure that the requirements of Appendix A to 10 CFR Part 50, Criterion 1, result in the establishment by licensees of effective quality assurance programs that are implemented in a manner that provides adequate assurance that structures, systems, and components covered in the appendix will satisfactorily perform their safety functions. Also, to assure that the requirements in Appendix B to TO GFR Part 50 result in the establishment by licensees of adequate quality assurance requirements for the design, construction, and operation of certain structures, systems, and components that prevent or mitigate the consequences of postulated accidents that could cause undue risk to the health and safety of the public.

Mary Mary

Background. In the aftermath of the Three Mile Island Unit #2 accident, a number of studies have concluded that the scope of the items to which the quality assurance criteria of Appendix B to 10 CFR Part 50 apply needs to be broadened to include the full range of safety matters as was originally intended. Typical examples of structures, systems, and components for which the Appendix B quality assurance program criteria may not have been fully implemented are in-core instrumentation, reactor coolant pump motors, reactor coolant pump power cables, and radioactive waste system pumps, valves, and storage tanks. The proposed rule is intended to clarify the Commission's original intent by revising Criterion 1 of Appendix A to state specifically that the criteria to be used for the quality assurance program required in Appendix A are those criteria contained in Appendix B. Additionally, in order to eliminate confusion over definition of the terms "important to safety" as used in Appendix A and "safety-related" as used in Appendix B, the proposed rule would, in Appendix B, delete the term "safety-related".

Legal Basis: 42 U.S.C. 2133, 2134, 2201, 2233.

TIMETABLE: Commission action on the proposed rule is scheduled for November 1982.

CONTACT: William L. Belke

Office of Nuclear Regulatory Research (301)443-7741

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of

LONG ISLAND LIGHTING COMPANY

(Shoreham Nuclear Power Station, Unit 1)

Docket No. 50-322 (O.L.)

CERTIFICATE OF SERVICE

I hereby certify that copies of SUFFOLK COUNTY RESPONSE TO LILCO'S MOTION TO STRIKE PORTIONS OF SUFFOLK COUNTY TESTIMONY ON SUFFOLK COUNTY CONTENTIONS 12, 13, 14 & 15 -- QUALITY ASSURANCE have been served to the following this 3rd day of September, 1982 by U.S. Mail, first class, except as otherwise noted.

Lawrence Brenner, Esq. *
Administrative Judge
Atomic Safety and Licensing Board
U.S. Nuclear Regulatory Commission
Washington, D.C. 20555

Dr. James L. Carpenter *
Administrative Judge
Atomic Safety and Licensing Board
U.S. Nuclear Regulatory Commission
Washington, D.C. 20555

Dr. Peter A. Morris *
Administrative Judge
Atomic Safety and Licensing Board
U.S. Nuclear Regulatory Commission
Washington, D.C. 20555

Edward M. Barrett, Esq. General Counsel Long Island Lighting Company 250 Old Country Road Mineola, New York 11501

Mr. Brian McCaffrey
Long Island Lighting Company
175 East Old Country Road
Hicksville, New York 11801

Ralph Shapiro, Esq.
Cammer and Shapiro
9 East 40th Street
New York, New York 10016

Howard L. Blau, Esq. 217 Newbridge Road Hicksville, New York 11801

W. Taylor Reveley III, Esq. #
Hunton & Williams
P.O. Box 1535
707 East Main St.
Richmond, Virginia 23212

Mr. Jay Dunkleberger New York State Energy Office Agency Building 2 Empire State Plaza Albany, New York 12223

Stephen B. Latham, Esq.
Twomey, Latham & Shea
Attorneys at Law
P.O. Box 398
33 West Second Street
Riverhead, New York 11901

Marc W. Goldsmith Energy Research Group, Inc. 400-1 Totten Pond Road Waltham, Massachusetts 02154

Joel Blau, Esq. New York Public Service Commission The Governor Nelson A. Rockefeller Building Empire State Plaza Albany, New York 12223

David H. Gilmartin, Esq. Suffolk County Attorney County Executive/Legislatire Bldg. Veterans Memorial Highway Hauppauge, New York 11788

Atomic Safety and Licensing Board Panel U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Docketing and Service Section Office of the Secretary U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Bernard M. Bordenick, Esq. * David A. Repka, Esq. U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Stuart Diamond Environment/Energy Writer NEWSDAY Long Island, New York 11747

Cherif Sedky, Esq. Kirkpatrick, Lockhart, Johnson & Hutchison 1500 Oliver Building Pittsburgh, Pennsylvania 15222 Mr. Jeff Smith Shoreham Nuclear Power Station P.O. Box 618 North Country Road Wading River, New York 11792

MHB Technical Associates 1723 Hamilton Avenue Suite K San Jose, California 95125

Hon. Peter Cohalan Suffolk County Executive County Executive/Legislative Building Veterans Memorial Highway Hauppauge, New York 11788

Ezra I. Bialik, Esq. Assistant Attorney General Environmental Protection Burea New York State Department of Law 2 World Trade Center New York, New York 10047

Atomic Safety and Licensing Appeal Board U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Matthew J. Kelly, Esq. Staff Counsel, New York State Public Service Comm. 3 Rockefeller Plaza Albany, New York 12223

or tange

DATE: September 3, 1982

* By Hand 9/3/82

By Federal Express

Lawrence Coe Lampher KIPKPATRICK, LOCKHART, HILL, CHRISTOPHER & PHILLIPS

1900 M Street, N.W., 8th Floor



UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

B. Bordenick

September 2, 1982

Lawrence Brenner, Esq.
Administrative Judge
Atomic Safety and Licensing Board
U.S. Nuclear Regulatory Commission
Washington, D.C. 20555

Dr. James L. Carpenter
Administrative Judge
Atomic Safety and Licensing Board
U.S. Nuclear Regulatory Commission
Washington, D.C. 20555

Dr. Peter A. Morris Administrative Judge Atomic Safety and Licensing Board U.S. Nuclear Regulatory Commission Washington, D.C. 20555

In the Matter of
Long Island Lighting Company
(Shoreham Nuclear Power Station, Unit 1)
Docket No. 50-322 (OL)

Dear Administrative Judges:

The NRC Staff fully supports, for the reasons noted therein, "LILCO's Motion to Strike Portions of Suffolk County Testimony on Suffolk County Contentions 12, 13, 14 and 15 - - Quality Assurance" which motion was filed (by telecopier) on August 31, 1982.

Sincerely,

Bernard in Bardenich

Bernard M. Bordenick Counsel for NRC Staff

cc: Matthew J. Kelly, Esq.
Ralph Shapiro, Esq.
Howard L. Blau, Esq.
W. Taylor Reveley, III, Esq.
Stephen B. Latham, Esq.
John F. Shea, III, Esq.
Atomic Safety and Licensing
Board Panel
Atomic Safety and Licensing
Appeal Board Panel
Karla J. Letsche, Esq.
Mr. Jay Dunkleberger

Herbert H. Brown, Esq.
Lawrence Coe Lanpher, Esq.
Karla J. Letxche, Esq.
Docketing and Service Section
Edward M. Barrett, Esq.
Mr. Brian McCaffrey
Marc W. Goldsmith
David H. Gilmartin, Esq.
Mr. Jeff Smith
MHB Technical Associates
Hon. Peter Cohalan

- JUDGE BRENNER: In order to give the parties
- 2 an expeditious ruling on that matter, since it affected
- 3 the parties' plans for cross examination, we did rule in
- 4 a conference call last week, and we denied the motion,
- 5 and in very brief summary, we disagreed with the
- 6 assertion in LILCO's motion that there was agreement
- 7 that Appendix B did not apply to the category of
- 8 systems, structures, and components important to safety
- 9 but not safety related.
- 10 In the course of conversation on the phone it
- 11 became clear to the board that those words were too
- 12 simple a discussion to say that Appendix B did not
- 13 apply. We think there is fair agreement in the
- 14 testimony of all witnesses that in general not all
- 15 aspects of Appendix B rigorously applied point to point
- 16 to non-safety related equipment, although the county's
- 17 witness holds out the possibility in some of his
- 18 testimony that there could be some such equipment as to
- 19 which all points would apply.
- 20 The staff has testified that the ideas of
- 21 Appendix B, if not Appendix B per se, that is, the
- 22 criteria in Appendix B, would apply to equipment
- 23 important to safety but not safety related, depending
- 24 upon the importance of the function of the equipment.
- 25 And in fact this is not inconsistent with LILCO's

- 1 testimony either.
- The problem, I think, is that LILCO reads all
- 3 of the county's testimony every time it mentions
- 4 Appendix B and important to safety. I think all
- 5 criteria automatically apply per se with full force and
- 6 effect. For purposes of a motion to strike, it is not
- 7 clear to us that the testimony says that, and even if it
- 8 did as to some items, that, too, is a subject for cross
- 9 examination.
- 10 The staff witness took some pains to state his
- 11 belief that the proposed rulemaking or clarification,
- 12 and he used different descriptions at different times,
- 13 to apply under the aegis of GDC 1, and Appendix B type
- 14 gradated system, to matters important to safety was not
- 15 a new rule so much as a clarification of Appendix B.
- 16 And that, I think, is consistent with the Board's belief
- 17 that the simple statement that if all parties agree that
- 18 Appendix B does not apply to equipment important to
- 19 safety is too simplistic, although we now understand
- 20 from the phone conversation what the county -- what
- 21 LILCO had in mind in objecting or in making that
- 22 statement.
- 23 Some of what the board looked at, and this was
- 24 not intended to be an assembling of a full record on
- 25 this point, which came out in the course of the 7-B

- 1 litigation, but we took the opportunity to confirm our
- 2 recollection. We looked at the references cited in the
- 3 motion. We also looked at Question and Answer 5 in the
- 4 staff's 7-B testimony in the course of the phone call.
- 5 We have not looked at that before, but Mr. Rawson
- 6 pointed it out to us, and we paused in the phone call
- 7 and looked at it then.
- 8 We also looked at Transcript Page 7,480,
- 9 Transcript Page 7,822, and et cetera. There were about
- 10 ten pages thereafter in which there was a dialogue
- 11 involving Mr. Haass and others, and we also looked at
- 12 Transcript Page 7,858. Putting all that together, that
- 13 supported our view not to grant the motion to strike.
- In addition to that, and another reason why we
- 15 were reluctant to grant the motion to strike, is, even
- 16 if we agreed with LILCO as to the application or
- 17 non-application, I should say, of Appendix B, it was not
- 18 sufficiently clear that the contention was strictly
- 19 limited to Appendix B, due to the reference to GDC 1 in
- 20 one contention and the reference in another contention
- 21 to components important to safety.
- Now, LILCO's reading of those references is a
- 23 permissible one. That is, that they were rather narrow,
- 24 and in one case narrowed the GDC 1 references to be
- 25 limited to the Appendix B reference, but that is not the

10,062

- only permissible reading, and for purposes of a motion
- 2 to strike, we did not choose to read it that way,
- 3 particularly given the record that I have just discussed
- 4 on Appendix B itself.
- 5 LILCO also made the point in its view that
- 6 this would be a repetition of Contention 7-B if we did
- 7 not grant the motion to strike. I suppose in some way
- 8 they were raising a parade of horribles before us. I
- 9 can assure you we will not relitigate Contention 7-B.
- 10 The county's view is a correct one in the posture of a
- 11 motion to strike, that there are better ways of
- 12 enforcing that concern through not allowing repetitious
- 13 testimony. To some extent there is some overlap in this
- 14 subject, but then the focus will be decidedly
- 15 different. Of course, at the end, after the record is
- 16 fully adduced, counsel is free to use one portion of the
- 17 record for the other contention and vice versa.
- There were portions of the record, and I don't
- 19 have the cites to it now, where on at least one occasion
- 20 for each, staff witness and county counsel indicated
- 21 that the matter would be better pursued in the context
- 22 of quality assurance, but that is not the main reason
- 23 for our ruling. I just point that out.
- Another aspect of the LILCO motion to strike,
- 25 and in fact this was directed to different portions of

- 1 the county testimony, is the reference in the county
- 2 testimony to assert its quality assurance, quality
- 3 control problems at other nuclear power plants, and the
- 4 objection is that this was irrelevant, because it was
- 5 not tied up in the testimony to the matters we have to
- 6 decide here in the context of the Shoreham plant.
- 7 For purposes of the motion to strike, we
- 8 denied the motion for two reasons. There was in some
- 9 cases the assertion of a connection. That is pretty
- 10 much the bare statement in the testimony, that these
- 11 same problems could cohere or this demonstrates problems
- 12 with the staff's program, even though the staff was
- 13 involved in the other facilities. That thin reed by
- 14 itself might have been a close call as to whether
- 15 testimony should have been stricken, but buttressing our
- 16 decision not to strike the testimony is the fact that
- 17 the contention itself references these other
- 18 facilities. This contention was ultimately agreed upon,
- 19 I believe. In any event, it was admitted.
- 20 So, the parties cannot claim surprise. They
- 21 were on notice through the contention, and the
- 22 contention makes the assertion as to why the happenings
- 23 at these other facilities in the county's view are
- 24 assertedly relevant. The county could have chosen to
- 25 offer no direct testimony on those points, and yet have

- 1 been free to cross examine opposing witnesses, given the
- 2 express wording of the contention. So, the fact that
- 3 they have included some reference to these other plants
- 4 does not give rise to a motion to strike them.
- 6 How probative the county's testimony is as to
- 6 the other plants is a totally different matter, and in
- 7 fact you can tell from the tone of my voice if not my
- 8 words, and I think we said this in the phone call also,
- 9 is not very probative, that the county's testimony as it
- 10 stands does little other than make the assertions of
- 11 these other problems. They don't connect it well, if at
- 12 all, to the asserted particular problems at Shoreham.
- 13 However, county's counsel represented to us
- 14 that there would be cross examination on these points,
- 15 and we will wait for the whole record to be assembled
- 16 and decide in our findings how probative the references
- 17 were.
- 18 I think that accurately summarizes what has
- 19 been our oral ruling during the conference call. Had we
- 20 been in session that week, we would have done it on the
- 21 record in the first instance.
- 22 Let me turn to one other matter involving the
- 23 contention after this one, detection of inadequate core
- 24 cooling. We would propose a date by which we would
- 25 receive the cross examination plans of October 12th.

- 1 with the thought that that gives you plenty of time, and
- 2 it is still after the break. At the same time, it gives
- 3 us more time before we start the testimony than we have
- 4 had with the quality assurance cross plans.
- 5 MR. LANPHER: Judge Brenner, I believe those
- 6 cross plans on Suffolk County Contention 3 have been
- 7 filed eons ago. That is my recollection. They may be
- 8 -- we are undertaking a review of this plan to try to
- 9 avoid repetition.
- 10 JUDGE BRENNER: You are right. They were
- 11 filed on June 29. I am sorry.
- 12 The next point I was going to get to, and it
- 13 might relate back to my error here, is whether further
- 14 discussions would take place between now and October
- 15 12th such that we can get a definitive report on that
- 16 date, and my thought was that the cross plans would then
- 17 reflect further work or further discussions. We have
- 18 had some other issues where the discussions run right up
- 19 to the wire, and I don't want that to happen here, and
- 20 since we are going to have a break, and I am even giving
- 21 you an additional week, well, I am asking you for a
- 22 report after the two-week break, if that sounds
- 23 reasonable to the board.
- 24 If we are missing something, and the parties
- 25 believe it unreasonable, we are willing to hear, but

- 1 unless we hear different, we would like a report as to
- 2 what discussions took place, whether anything has been
- 3 narrowed, and where the crux of the dispute still lies
- 4 in an oral report from counsel. You can make it a
- 5 written report if you like, but we won't require it.
- 6 And as before, we expect experts and counsel for the
- 7 staff, LILCO, and the county to get together on it and
- 8 report back to us by October 12th. If there are no
- 9 material modifications to the cross plan, we will use
- 10 the ones filed on June 29th for our guidance. If there
- 11 are some material modifications, you will have an
- 12 opportunity to make them.
- 13 I guess October 12 would also be a good time
- 14 to hear about the status of negotiations on the issues
- 15 which were deferred. And I remind the parties and
- 16 myself that we are going to get a report with respect to
- 17 Phase One of the emergency planning issues on September
- 18 21st.
- 19 (Pause.)
- 20 JUDGE BRENNER: All right. We can take a
- 21 quick break so that the witnesses can get comfortable,
- 22 unless there is something before then.
- 23 MR. ELLIS: Judge Brenner, I have three
- 24 preliminary housekeeping matters that I think might be
- 25 useful to take up now. First, one of our witnesses, Mr.

- 1 Jack Alexander, is the leader of the Independent Safety
- 2 Engineering Group, ISOG, and is a member of this panel,
- 3 I believe, chiefly at the request of the board, and his
- 4 reference in the QA testimony amounts to a fairly small
- 5 portion of the overall QA testimony, and I would request
- 6 that Mr. Alexander not be required to be present here
- 7 during the entire period, but that when the county
- 8 decides or perhaps the board may decide when it wishes
- 9 to take up that particular subject, we will then have
- 10 Mr. Alexander come back.
- 11 Certainly two or three days, if he has to be
- 12 here two or three days on an overlap, that is no
- 13 problem, but I wanted to avoid two weeks of sitting, if
- 14 at all possible.
- 15 JUDGE BRENNER: Well, you can't avoid it, but
- 16 we can avoid it for Mr. Alexander.
- 17 MR. ELLIS: Thank you.
- 18 MR. BORDENICK: Mr. Ellis, may we interject, I
- 19 have a similar request with respect to one of the staff
- 20 witnesses. That is somewhat down the road, but the
- 21 parties could be thinking about it. Mr. Rivenbark
- 22 essentially has a very minor portion of the testimony,
- 23 and it would be helpful if again there is no problem
- 24 with a few days' overlap, but I don't think it is
- 25 necessary for him to sit with the panel throughout the

- 1 staff's tenure on the stand.
- JUDGE BRENNER: You have plenty of time to
- 3 work that out with the parties. Why don't you do that
- 4 and then come back to us with the solution you have
- 5 arrived at, particularly since we will be in Bethesda?
- 6 Going back to Mr. Ellis's request, that is
- 7 acceptable to the board. Does the county have any
- 8 objection to working out a particular schedule for that
- 9 one witness?
- 10 MR. LANPHER: No. Mr. Earley had asked us
- 11 earlier about that, and we had told him while we thought
- 12 we would do some qualifications the day after that, we
- 13 can defer to when QA is generally taken up, and we can
- 14 give him an exact date with a couple of days' notice,
- 15 hopefully.
- 16 MR. ELLIS: My second housekeeping matter is
- 17 similar, but I think it raises a unique problem for us.
- 18 Mr. Muller is about to be a proud papa, and he has an
- 19 advantage over some of us, because I think the
- 20 predictions are pretty clear that the process will begin
- 21 tomorrow, and carry over to Wednesday, and I stuck my
- 22 neck out, Judge Brenner, and told him that the board
- 23 would give favorable consideration to his request to be
- 24 absent for that period, provided he promises to be back
- 25 here Thursday -- Friday, excuse me, having already one

- 1 child home that he remembers well when he was very
- 2 young. He welcomes the opportunity to come back on
- 3 Friday.
- 4 (General laughter.)
- 5 JUDGE BRENNER: You don't think I'd rule
- 6 against apple pie and motherhood, do you?
- 7 (General laughter.)
- 8 JUDGE BRENNER: We should state for the record
- 9 we have had preliminary discussions with the board and
- 10 the parties during conference calls as to the projection
- 11 of how long the county's cross would last, and the
- 12 projection was it would last at least two weeks. Does
- 13 the county have any trouble adjusting to taking in the
- 14 second week?
- 15 MR. LANPHER: We advised LILCO that there is
- 16 no objection to that at all. My understanding is that
- 17 he will be here today.
- 18 MR. ELLIS: He is here today, and so is Mr.
- 19 Alexander.
- The third item is a housekeeping matter, but I
- 21 would like to give a short background. An integral part
- 22 of the arrangement that led to the second week of the
- 23 two-week hiatus was that the county would identify
- 24 documents they intended to use in cross examination.
- 25 The reason for this request is that QA, unlike many

- 1 other contentions, the number of documents is
- 2 overwhelming. It is voluminous, and many of the
- 3 documents are interrelated, and the county agreed to
- 4 attempt to do this. There were literally many thousands
- 5 of documents, and I think we all recognize that it was
- 6 unfair to question witnesses about complicated matters
- 7 that were present in voluminous documents without giving
- 8 the witnesses an opportunity to review these.
- 9 In any event, on the 7th of September, Mr.
- 10 Lanpher sent us an attempt to define the documents, and
- 11 I think in the course of the telephone conversation had
- 12 indicated that Mr. Lanpher thought he had identified a
- 13 number, and we were dissatisfied, and in any event we
- 14 agreed to go back and talk about it.
- Mr. Lanpher pointed out in the talephone call
- 16 that that was his first cut. He intended to furnish us
- 17 with more information on Friday. He in fact was in
- 18 touch with us. I think Mr. Earley and Mr. Lanpher were
- 19 in touch on several occasions, and the long and short of
- 20 the matter is that Mr. Lampher has furnished us with
- 21 more specificity, but not what we think we should have,
- 22 which is, I think, what one might expect. We think more
- 23 should be supplied.
- I don't suggest that the board should engage
- 25 in a review. Mr. Lanpher thinks he has done a good

- 1 faith effort. We don't question his good faith. We
- 2 merely think we should have had much more specificity.
- 3 But we don't suggest that the board get involved in
- 4 deciding whether they ought to give us more or not on
- 5 the basis of what has happened before, but what we do
- 6 think is important in order to conserve the litigation
- 7 time of this board and in order to have the matters
- 8 presented as fairly as we can is to have as much warning
- 9 as possible on specific documents.
- 10 I don't think, as I mentioned previously, this
- 11 ought to be a trial by ambush on the voluminous
- 12 documents that are available in this, and all we ask is
- 13 that as much in advance as possible, that we have some
- 14 indication, we have some identification of the documents
- 15 so that the witnesses don't have to say, I need an
- 16 opportunity to review this or that or something else too
- 17 often. It is going to happen anyway, because there is
- 18 just a great deal, a great many documents.
- 19 And so, in summary, I suggest that the county
- 20 advise us in advance, as much in advance as possible of
- 21 each session of the documents they plan to use, so that
- 22 we can fairly prepare and save the hearing time.
- JUDGE BRENNER: We have been patient on other
- 24 contentions when events have transpired such that we
- 25 have had to take breaks for other witnesses to read

- 1 documents because they have not been apprised in
- 2 advance, and we will proceed on the same basis here, and
- 3 if we discern a lack of good faith or other untoward
- 4 abuses of that, and I am not saying that is going to
- 5 occur, but if it does, we will be prepared to act,
- 6 including the possibility of cutting off the cross
- 7 examination.
- 8 I don't want to preclude the possibility that
- 9 the county may have some particular documents that they
- 10 want to supply the witness with. If that is your
- 11 particular strategy, that is acceptable, but it should
- 12 be limited to those relatively narrow areas in this type
- 13 of litigation where that type of approach is useful.
- 14 MR. LANPHER: I don't believe any response is
- 15 required from me. I just want it to be clear that I
- 16 disagree with Mr. Ellis's characterizations.
- JUDGE BRENNER: Well, we will see it unfold
- 18 before us, and if there is suddenly extensive cross
- 19 examination from a lot of documents that the witness was
- 20 not informed particularly would be the basis for
- 21 questioning, as distinguished from some large category
- 22 of documents that the document falls within, we will see
- 23 it right in front of us, as to what occurred.
- 24 So it might be a good idea, given the
- 25 extensive amount of documents, to have a counsel

- 1 conference, a brief counsel conference every day at an
- 2 appropriate time, at the beginning of the day or the end
- 3 of the day, as to what documents are going to come up in
- 4 the next day or two, and I would expect that when the
- 5 other parties are cross examining the county's witness,
- 6 the same approach would be taken, so that we can get a
- 7 rapid, up to date status among the parties, and the
- 8 board does not have to hear it, as to what documents
- 9 they are going to use.
- 10 It seems to me that would obviate the problem
- 11 and also avoid any dispute as to whether you gave enough
- 12 detail. This would be your chance to be reacting to it
- 13 as the case is developing, and inform other counsel what
- 14 iocuments you are going to use so the witnesses can take
- 15 a look at them. So, we will require that that procedure
- 16 be followed.
- 17 Any questions?
- 18 MR. ELLIS: No. Judge.
- 19 MR. LANPHER: No.
- 20 JUDGE BRENNER: All right. Let's take a
- 21 ten-minute break, and get the witnesses up on the stand.
- 22 (Whereupon, a brief recess was taken.)

23

24

25

- JUDGE BRENNER: Mr. Bordenick, I forget to set
- 2 a staff date for the responses to Judge Morris on the
- 3 items he wanted a status on. I would not like that to
- 4 be as late as the other matter on the overall responses
- 5 to unresolved safety issues. I was going to suggest
- 6 October 12th as a good date, because you will have a
- 7 two-week break.
- 8 MR. BORDENICK: That is fine, Judge Brenner.
- 9 Obviously, we won't need much time for that portion of
- 10 it.
- 11 JUDGE BRENNER: The status of some of the open
- 12 items may change between now and October 12. I don't
- 13 know. And that would be a good time for us to take
- 14 another look at them.
- 15 MR. BORDENICK: We will file a general status
- 16 report. I think we have been trying to do that on a
- 17 fairly regular basis, so we will make the next one on
- 18 that date if not sooner.
- 19 JUDGE BRENNER: All right.
- Now, there was a reason why we called the
- 21 items down. There are some items for which the staff
- 22 has its review open. We are no longer interested in
- 23 pursuing the status for reasons of our views on the
- 24 status to date. So you can restrict the report to the
- 25 items Judge Morris included, plus, of course, if there

- 1 are any changes in the ones that we relate to the
- 2 deferred issues.
- 3 MR. BORDENICK: That is fine.
- 4 JUDGE BRENNER: Gentlemen, could you all
- 5 please stand, now that you are comfortable?
- 6 Whereupon,
- JOHN F. ALEXANDER,
- 8 T. TRACY ARRINGTON.
- 9 FREDERICK B. BALDWIN.
- 10 ROBERT G. BURNS.
- 11 WILLIAM M. EIFERT,
- 12 T. FRANK GERECKE,
- 13 JOSEPH M. KELLY,
- 14 DONALD G. LONG.
- 15 ARTHUR R. MULLER,
- 16 WILLIAM J. MUSELER and
- 17 EDWARD J. YOUNGLING
- 18 were called as witnesses by counsel for LILCO and, after
- 19 being first duly sworn, were examined and testified as
- 20 follows:
- 21 MR. ELLIS: Judge Brenner, we have a very
- 22 brief informal statement. Do you want that now or after
- 23 the presentation of the testimony?
- 24 JUDGE BRENNER: Well, let's get the testimony
- 25 in, and I am open to suggestions as to how mechanically

- 1 to treat the testimony. I would suggest that we
- 2 probably want to depart from the procedure of binding it
- 3 in.
- 4 MR. ELLIS: Shall I begin?
- 5 JUDGE BRENNER: Yes.
- 6 DIRECT EXAMINATION
- 7 BY MR. ELLIS:
- 8 Q Gentlemen, would you please state for the
- 9 record your name, your residence and your business
- 10 affiliation, beginning with Mr. Burns at this end,
- 11 please.
- 12 A (WITNESS BURNS) My name is Robert G. Burns, my
- 13 residential address is 30 French Street, North Quincy,
- 14 Massachusetts. My business affiliation is Stone &
- 15 Webster Engineering Corporation.
- 16 A (WITNESS LONG) My name is Donald G. Long, I
- 17 reside at 3235 Oak Wood Court in Morgan Hill,
- 18 California. I work for the General Electric Company
- 19 located at 175 Curtner Avenue in San Jose, California.
- 20 The Nuclear Energy Business Operations of the General
- 21 Electric Company.
- 22 A (WITNESS EIFERT) My name is William M. Eifert,
- 23 I live at 31 Stanford Drive in Hingham, Massachusetts.
- 24 I work for Stone & Webster Engineering Corporation in
- 25 Boston.

- 1 A (WITNESS BALDWIN) My name is Frederick B.
- 2 Baldwin, I reside at 11 Fox Lane, Milford, Mass., and I
- 3 work for Stone & Webster Engineering Corporation, Boston.
- 4 A (WITNESS GERECKE) My name is T. Frank Gerecke,
- 5 my resident address is 121 Village Lane, Hauppauge. I
- 6 work for the Long Island Lighting Company in Hicksville.
- 7 A (WITNESS MUSELER) My name is William J.
- 8 Museler, my business address is P.O. Box 618, Wading
- 9 River, New York. I work for the Long Island Lighting
- 10 Company.
- 11 A (WITNESS KELLY) My name is Joseph M. Kally, my
- 12 business address is Post Office Box 618, Wading River,
- 13 New York. I work for the Long Island Lighting Company.
- 14 A (WITNESS ARRINGTON) My name is Tracy
- 15 Arrington, my address is Sam's Path, Rocky Point, New
- 16 York. I work for Stone & Webster Engineering
- 17 Corporation at the site.
- 18 A (WITNESS MULLER) My name is Arthur R. Muller.
- 19 My business address is Post 628, Wading River, New
- 20 York. I am employed by LILCO.
- 21 Q That was all said without a trace of
- 22 nervousness.
- 23 A (WITNESS YOUNGLING) My name is edward J.
- 24 Youngling, my business address is Box 518, Wading River,
- 25 New York. I am employed by the Long Island Lighting

- 1 Company at the Shoreham Nuclear Power Station.
- 2 A (WITNESS ALEXANDER) My name is John F.
- 3 Alexander, I work for the Long Island Lighting Company,
- 4 my business address is Shoreham Nuclear Power Station,
- 5 Wading River, New York.
- 6 MR. ELLIS: Judge Brenner, the spokesman for
- 7 the panel has been designated as Mr. Museler, and I will
- 8 now direct my questions concerning the testimony to Mr.
- 9 Museler.
- 10 BY MR. ELLIS (Resuming):
- 11 Q Mr. Museler, do you have a copy of the quality
- 12 assurance testimony submitted on behalf of LILCO on June
- 13 29, 1982, before you?
- 14 A (WITNESS MUSELER) Yes, I do.
- 15 Q And do you also have a copy of the changes to
- 16 that testimony, the errata sheet?
- 17 A (WITNESS MULLER) Yes, I do.
- 18 MR. ELLIS: Judge Brenner, a copy of the
- 19 testimony, together with the errata sheet, has been
- 20 supplied to counsel and to the reporter, and I believe
- 21 the changes have been made in the copy given to the
- 22 reporter.
- 23 BY MR. ELLIS (Resuming):
- 24 Q Mr. Museler, on behalf of the panel, is the
- 25 quality assurance testimony true and correct, together

- 1 with the changes, to the best of the knowledge and
- 2 belief of you and the panel?
- 3 A (WITNESS MULLER) Yes, it is.
- 4 MR. ELLIS: At this time, Judge Brenner, we
- 5 would offer the quality assurance testimony and the
- 6 attachments, together with the change sheet, into
- 7 evidence in this record, and present the panel for cross
- 8 examination.
- 9 JUDGE BRENNER: You skirted my mechanical
- 10 suggestion. I suggest that we make it all an exhibit.
- 11 as distinguished from binding it in. And we would be up
- 12 to LILCO Exhibit 21, according to our records. And the
- 13 attachments would simply stay numbered as they are;
- 14 however, they would be Attachments, whatever number, to
- 15 LILCO Exhibit 21. I am making this up as I go along,
- 16 but I would suggest that we can call the errata sheet
- 17 21A as a sub-exhibit.
- As a result of all that, the reporter will
- 19 ultimately need three copies of everything for the
- 20 official record.
- 21 MR. ELLIS: We will supply those, Judge
- 22 Brenner.
- JUDGE BRENNER: In the absence of objection,
- 24 as identified, we will accept the LILCO testimony and
- 25 attachments, along with the errata sheet, into evidence

- 1 as LILCO Exhibits 21 with attachments, and also, 21A for
- 2 the errata sheet.
- (The documents referred
- to were marked LILCO
- Exhibits No. 21 and 21A
- 6 for identification and
- 7 were received in
- 8 evidence.)
- 9 BY MR. MR. ELLIS (Resuming):
- 10 Consistent with the Board's previous rulings,
- 11 we would now like to have Mr. Museler give a brief
- 12 summary of the testimony.
- 13 A (WITNESS MULLER) My name is Bill Museler, I am
- 14 the Lighting Company's Manager of Construction and
- 15 Engineering for the Shoreham Power Plant. My company is
- 16 vitally interested in building and operating a safe and
- 17 reliable plant at Shoreham.
- As our testimony demonstrates, we have taken
- 19 all the necessary steps to design and construct that
- 20 plant properly. We have established a vigorous and
- 21 thorough quality assurance program, and we implement
- 22 that program continuously.
- 23 Quality assurance at horeham has always
- 24 benefited from effective and sophisticated quality
- 25 assurance planning and procedures. We have staffed that

- 1 program with knowledgeable individuals in sufficient
- 2 numbers to assure proper coverage. And we have backed
- 3 that program with sufficient management commitment and
- 4 concern.
- 5 Our quality assurance program has resulted in
- 6 a carefully-constructed plant at Shoreham which will
- 7 ensure a safe operating plant when we enter into that
- 8 phase of the project.
- 9 To illustrate the quality that has been built
- 10 into Shoreham, over 750,000 inspections have been
- 11 conducted at Shoreham, and well over 2.4 million man
- 12 hours of quality assurance inspector time have been
- 13 expended. With that, only approximately one-half
- 14 percent of these inspections resulted in any findings.
- 15 Throughout this testimony, much will be said
- 16 about these findings. It must be remembered that they
- 17 are the exception. Literally, millions of tasks were
- 18 involved in the construction of Shoreham. Not only are
- 19 the findings are insignificant in terms of numbers; many
- 20 of them are also insignificant from a safety
- 21 standpoint. Any problems found at Shoretam have been
- 22 corrected and the causes of these problems have been
- 23 rectified.
- 24 What is more, LiLCO has undertaken a number of
- 25 programs to ensure firther the quality of Shoreham,

- 1 including an independent review of safety systems and a
- 2 design verification.
- NRC inspections at Shoreham have identified
- 4 fewer concerns on average than at other nuclear power
- 5 plants in the country. And significantly, Shoreham's
- 6 positive response to NRC findings and concerns has
- 7 resulted in no finds ever having been levied against the
- 8 Lighting Jompany, Stone & Webster, or General Electric.
- 9 No serious infractions as designated by the NRC have
- 10 been identified in the over ten years of the
- 11 construction of this plant, and no need has ever arisen
- 12 for the NRC to call a special management meeting to
- 13 insure that LILCO management takes proper corrective
- 14 action.
- We have taken our quality assurance
- 16 responsibilities seriously, and we believe that it shows
- 17 in the final product. But no matter how large the
- 18 quality assurance program may be, and no matter how
- 19 inspectors may be dedicated to it, quality has to be
- 20 built into the plant, and the adequacy of the final
- 21 product is what really counts. I think here is where
- 22 Shoreham excels.
- 23 I have been associated with the Shoreham
- 24 project for almost ten years, and I know large numbers
- 25 of the men and women who designed and built it. From

- 1 the design engineers to the welders, these people are
- 2 dedicated to producing a quality product. They are
- 3 interested in it because they are professionals and they
- 4 are dedicated to their trade, and proud of it. Many of
- 5 them are our neighbors here on Long Island and have an
- 6 added personal interest in insuring that this plant is
- 7 built and operated safely.
- 8 Thus, our testimony shows that the entire team
- 9 of engineers, designers and craftsmen has built an
- 10 excellent plant at Shoreham. Our quality assurance
- 11 program has been thorough, and it has confirmed that the
- 12 plant will provide reliable and safe electrical service
- 13 to the people of Long Island.
- MR. ELLIS: The panel is now ready for cross
- 15 examination, Judge Brenner.
- 16 JUDGE BRENNER: County?
- 17 MR. LANPHER: Judge Brenner, is that summary
- 18 going to be considered part of the evidence?
- 19 JUDGE BRENNER: No. Consistent with what we
- 20 have been loing.
- 21 MR. LANPHER: That is fine, because I think
- 22 there were some statements that are not in the
- 23 testimony, but if it is not evidence, then I don't need
- 24 a copy of it.
- 25 CROSS EXAMINATION

- BY MR. LANPHER:
- 2 Gentlemen, I am going to start with some
- 3 questions regarding qualification, and accordingly, I
- 4 will be making reference to Attachment 3 of the prefiled
- 5 testimony.
- 6 Mr. Museler, since you started, we will come
- 7 back to you first. I believe in your resume you
- 8 indicate that you supervise UNICO Construction
- 9 engineering and licensing, correct?
- 10 A (WITNESS MULLER) That is generally correct,
- 11 sir. UNICO Construction is one entity of engineering,
- 12 and licensing power another entity. But I supervise all
- 13 of those.
- 14 Q You supervise those three?
- 15 A (WITNESS MULLER) Yes, sir.
- 16 Q Are you part of the -- in your position, sir,
- 17 are you part of the Quality Assurance Department of
- 18 LILCO?
- 19 A (WITNESS MUSELER) No, sir, I am not part of
- 20 the Quality Assurance Department.
- 21 O Does UNICO have its own quality assurance
- 22 department?
- 23 A (WITNESS MUSELER) UNICO, as a construction
- 24 management organization, does not have a separate
- 25 quality assurance department or division. The quality

- 1 assurance activities conducted on the construction site
- 2 are administered and effected by independent Stone &
- 3 Webster and LILCO quality assurance organizations
- 4 I would add that in certain areas of
- 5 non-safety related equipment, the construction
- 6 management organization does perform quality type
- 7 inspections.
- 8 Q Mr. Museler, when you use the term "non-safety
- 9 related", maybe we should try to get that defined
- 10 upfront. Are you including the class of everything that
- 11 is not classified by LILCO as QA Category 1?
- 12 A (WITNESS MUSELER) That is the general
- 13 application of that term, yes, sir.
- 14 O You said the general application. Let me ask
- 15 it a different way, then. My understanding is QA
- 16 Category 1 is synonomous in LILCO's terminology with
- 17 safety-related. Is that correct?
- 18 A (WITNESS MUSELER) That is correct.
- 19 O If I understand your testimony, there are
- 20 certain inspections which are conducted by the UNICO
- 21 Construction organization.
- 22 A (WITNESS MUSELER) That is correct.
- 23 Q Concerning non-safety related and non-QA
- 24 Category 1 items.
- 25 A (WITNESS MUSELER) Yes, sir. It is not a very

- 1 simplistic answer. Construction management pesonnel and
- 2 contract personnel also inspect safety-related
- 3 equipment, but not to the exclusion of quality assurance
- 4 personnel. In the case of some non-safety related
- 5 equipment, the contractor and construction management
- 6 personnel conduct those inspections exclusively.
- Excuse me, Mr. Lampher, I should add just for
- 8 additional clarity, there is a cross-over of quality
- 9 assurance inspections into the non-safety related area
- 10 as well. Quality assurance does inspect also some
- 11 non-safety related components or materials.
- 12 What is a rigid fact is that the quality
- 13 assurance organizations at Shoreham inspect all of the
- 14 safety-related components, equipment and processes.
- 15 Q Mr. Museler, in your previous answer you said
- 16 quality assurance does inspect some non-safety related.
- 17 Now, when you are referring to quality assurance, are
- 18 you talking about LILCO quality assurance or Stone &
- 19 Webster?
- 20 A (WITNESS MUSELER) Both.
- 21 Q And what items, what non-safety related items
- 22 are inspected by Stone & Webster and/or LILCO or GE?
- 23 A (WITNESS MUSELER) To give you an exhaustive
- 24 list I would have to refer to some additional records.
- 25 But to give you a few examples, quality assurance

- 1 personnel inspect non-safety related concrete; they
- 2 inspect the document control system. Those are two.
- They also conduct inspections of the storage
- 4 and maintenance of equipment prior to its installation
- 5 for non-safety related as well as safety-related
- 6 equipment.
- 7 If you would like a more exhaustive list, we
- 8 would have to take a few minutes to put it together.
- 9 Q Is that list part of your testimony, prefiled
- 10 testimony, sir?
- 11 A (WITNESS MUSELER) No, it is not.
- 12 Q Mr. Museler, from what I would call the
- 13 attribution page at the front of the testimony where
- 14 people's resposibility is set forth, it is indicated
- 15 that you are responsible or partly responsible for Parts
- 16 I and II of the testimony; then the design portion, the
- 17 construction portion and the conclusion. Were you the
- 18 primary author of any portions of that testimony? And
- 19 if so, can you indicate what portions?
- 20 A (WITNESS MUSELER) Yes, sir. If you would just
- 21 bear with me, I will do it by using the Table of
- 22 Contents. This will just take me a moment, so if you
- 23 will bear with me.
- 24 MR. LANPHER: Judge Brenner, for the
- 25 information of the Board, I am going to try to get this

- 1 information so that later, I can direct questions to the
- 2 appropriate people.
- 3 JUDGE BRENNER: Is that the only reason you
- 4 are asking? Because there is a more efficient way of
- 5 doing it, if that is the only reason.
- 6 MR. LANPHER: Maybe during a break we could do
- 7 that. That would be fine with me. Though I might want
- 8 to follow up on it afterwards. And if you would rather
- 9 --
- 10 JUDGE BRENNER: Yes, why don't we do that.
- 11 And in particular, on what you call the attribution
- 12 page, it is evidence that some sections have more than
- 13 one author, and whether the breakdown is as to
- 14 particular subsections or whether there is an overlap.
- 15 Just for the purpose of asking questions, because you
- 16 probably have enough with just the attribution page, I
- 17 think the witnesses can decide which one of several who
- 18 are involved in that section would be the appropriate
- 19 one to answer.
- 20 However, I can understand why you might feel
- 21 more comfortable with a little more detail, and I think
- 22 you can get that during the break. We don't need it on
- 23 the record for our purposes for now. To the extent you
- 24 see something that interests you in terms of why a
- 25 certain person is offering a certain subsection, you can

- follow up on that as opposed to having to get everything.
- So let's just move on, and we will work out
- 3 that particular information as soon as possible. If you
- 4 can't complete it by lunchtime, perhaps by the
- 5 mid-afternoon break. Or maybe LILCO can take the Table
- 6 of Contents and indicate in a particular subsection
- 7 which witnesses -- and we understand there may be more
- 8 than one -- for a particular subsection. And if one can
- 9 properly be called the principal author, so indicate.
- 10 We will run until about 12:30, for your
- 11 information.
- 12 BY MR. LANPHER (Resuming):
- 13 Q Mr. Museler, you indicated with respect to OA
- 14 Category 2, or non-safety related items, UNICO conducts
- 15 inspections. Does UNICO conduct other quality assurance
- 16 activities for non-safety related items?
- 17 (Panel of witnesses conferring.)
- 18 A (WITNESS MUSELER) Yes, sir. Just to enumerate
- 19 a few of them, the control of special processes that
- 20 apply to non-safety related equipment is partially the
- 21 responsibility of UNICO, and also partially the
- 22 responsibility of the contractors. The control of
- 23 design documents for non-safety related equipment is
- 24 partially a responsibility of UNICO. So in aspects we
- 25 to conduct other activities related to quality for

- 1 non-safety related equipment.
- 2 Mr. Lanpher, Mr. Youngling would like to add
- 3 something to that last statement.
- 4 A (WITNESS YOUNGLING) I would like to add to
- 5 that, Mr. Lanpher, in the area of start-up testing, the
- 6 quality assurance organization does perform an
- 7 inspection function on non-safety related test
- 8 activities. We designate tests in the start-up area as
- 9 pre-operational tests and acceptance tests. Certain
- 10 pre-operational tests are performed on non-safety
- 11 related activities. These tests are witnessed by the QA
- 12 organization.
- 13 Q When you say QA organization, that is both
- 14 Stone & Webster and LILCO? Or now are we talking about
- 15 operational QA, LILCO alone?
- 16 A (WITNESS YOUNGLING) We are talking about
- 17 operational QA alone.
- 18 Q So it is just LILCO you are referring to?
- 19 / (WITNESS YOUNGLING) Yes.
- 20 I believe you testimony was that they observed
- 21 just some of the startup testing, not all of it?
- 22 Correct?
- 23 A (WITNESS YOUNGLING) The operational quality
- 24 assurance organization reviews all safety-related
- 25 testing, and in addition, certain non-safety related.

- 1 Q Is there a listing of what non-safety related
- 2 startup testing is observed by LILCO quality assurance?
- 3 A (WITNESS YOUNGLING) Yes. All pre-operational
- 4 tests are witnessed by the OQA organization, and that
- 5 listing of tests is available.
- 6 Q I guess I missed an earlier statement. I
- 7 thought you had earlier said, sir, that 100 percent of
- 8 the startup tests related to safety-related are observed
- 9 by LILCO QA, but only some of the startup tests relating
- 10 to non-safety related are observed by LILCO QA. But
- 11 then your next answer, I thought you said 100 percent of
- 12 both.
- 13 A (WITNESS YOUNGLING) Let me clarify for you.
- 14 The startup testing activities for all components in the
- 15 plant is divided into two parts; pre-operational tests
- 16 and acceptance tests. Pre-operational tests are
- 17 performed on all safety-related systems. In addition,
- 18 LILCO has imposed pre-operational testing to certain
- 19 non-safety related systems, which it deems necessary to
- 20 support reliability of the product.
- 21 This grouping of testing activities called
- 22 pre-operational tests are witnesses by the OQA
- 23 organization.
- 24 Q You stated that there was a listing. Where is
- 25 that located? A listing of those non-safety related

- 1 systems or items that are witnesses by LILCO QA, the
- 2 startup testing?
- 3 A (WITNESS YOUNGLING) No, I stated that the
- 4 pre-operational test listing is available.
- 5 Q And that includes the non-safety related?
- 6 A (WITNESS YOUNGLING) Yes.
- 7 Q Is that part of your testimony, sir?
- 8 A (WITNESS YOUNGLING) No, it is not.
- 9 (Panel of witnesses conferring.)
- 10 Mr. Lanpher, Mr. Museler reminded me that you
- 11 to have a copy of our startup manual, and in the startup
- 12 manual there is a complete listing of the
- 13 pre-operational tests.
- 14 Q Thank you. Mr. Alexander, as lead engineer
- 15 for ISEG, what are your responsibilities?
- 16 A (WITNESS ALEXANDER) My responsibilities, as
- 17 stated in my testimony, are that I am responsible for
- 18 directing the day-to-day activities of the group at the
- 19 plant.
- 20 Q Excuse me, I see one of the changes you made.
- 21 Your procurement responsibilities, which previously were
- 22 indicated in the resume, are no longer part of your
- 23 responsibilities with ISEG?
- 24 A (WITNESS ALEXANDER) That is correct. The
- 25 procurement referred to an operator license. Since

- 1 then, I have obtained a certification from General
- 2 Electric as an SRO, and currently am in the licensing
- 3 program. So that has been changed.
- 4 Q What are the day-to-day ISEG activities that
- 5 you are responsible for?
- 6 (Pause.)
- 7 A (WITNESS ALEXANDER) Basically, my first duty
- 8 is purely administrative; that is, to handle the
- 9 administrative functions of the personnel, the engineers
- 10 who work for me. Just the basic day-to-day, mundane
- 11 work.
- 12 In addition to that managerial responsibility,
- 13 I have a technical responsibility. The technical
- 14 responsibility is to oversee the work of the engineers
- 15 involved in the independent safety engineering group and
- 16 to verify that it is technically correct, and to assist
- 17 them when they run into particular problems. Basically,
- 18 get involved in doing reviews of different operating
- 19 experiences, information, and assist them in finding --
- 20 helping them to find out information or to get help from
- 21 sources if they need that help.
- 22 In addition, I review their work product. I
- 23 io give it an initial first cut to make sure that it is
- 24 doing what is supposed to be done by the independent
- 25 safety engineering group. I take care of scheduling of

- 1 the peer raview of that work product.
 - I am also involved in consulting with various
 - 3 outside groups for the intependent safety engineering
 - 4 group, and I act as more or less a liaison with the
 - 5 other parts of the company.
 - 6 Q You refer to engineers working for you. What
 - 7 is the size of your staff, sir? Professional
 - 8 engineering staff.
- 9 A (WITNESS ALEXANDER) In addition to myself,
- 10 there are currently three engineers actively working at
- 11 the site. In addition, one more has been hired and is
- 12 scheduled to start shortly. In addition, we are
- 13 concluding bringing on a consultant on a long-term basis
- 14 to provide input to the group. In addition, we have
- 15 access to other consulting groups which we are actively
- 16 discussing with these people. And finally, I have one
- 17 member who provides clerical assistance.
- 18 Q Mr. Alexander, as lead engineer, who do you
- 19 report to?
- 20 A (WITNESS ALEXANDER) I report to the Chairman
- 21 of the Independent Safety Engineering Group, and that is
- 22 Bryan McCaffry.
- 23 Q Mr. Alexander, those three engineers that you
- 24 mentioned at the site, are they permanent members of the
- 25 ISEG staff, or do they have other responsibilities as

- 1 well?
- A (WITNESS ALEXANDER) They are permanent members
- 3 of the staff and they have no other responsibilities,
- 4 other than to ISEG.
- 5 Q And that would be true also for the fourth
- 6 that you mentioned, that has been hired?
- 7 A (WITNESS ALEXANDER) That is correct, and it is
- 8 also true for the consultant we are interviewing to take
- 9 on.
- 10 Q Mr. Arrington, I would like to turn to your
- 11 statement of qualifications. I understand from review
- 12 of your resume that you are a superintendent in the
- 13 Field Quality Control Division. What does it mean to be
- 14 a superintendent?
- 15 A (WITNESS ARRINGTON) Part of my responsibility
- 16 as Superintendent of the Field Quality Control is to
- 17 administer the Stone & Webster Field Quality Control
- 18 Manual as it relates to Stone & Webster's quality
- 19 assurance program for the Shoreham project.
- 20 I also have administrative responsibilities
- 21 for all Stone & Webster field quality control personnel
- 22 assigned to the Shoreham project.

23

24

25

- 1 Q As superintendent, you were the chief person
- 2 on the site for Stone and Webster within the field
- 3 quality control division? Is that correct?
- 4 A (WITNESS ARRINGTON) That is correct. I am
- 5 the senior rep for the field quality control division.
- 6 Q How long have you been assigned to that
- 7 position at Shoreham?
- 8 A (WITNESS ARRINGTON) As we have stated my
- 9 qualifications, I received that title in April of 1978.
- 10 Q You have been at Shoreham since that time
- 11 also?
- 12 A (WITNESS ARRINGTON) That is correct.
- 13 Q Were you at Shoreham prior to April, 1978,
- 14 sir?
- 15 A (WITNESS ARRINGTON) Yes.
- 16 Q When did you first begin working on Shoreham
- 17 matters for Stone and Webster?
- 18 A (WITNESS ARRINGTON) I was transferred to the
- 19 Shoreham project in February of 1975.
- 20 Q And that was in field quality control?
- 21 A (WITNESS ARRINGTON) Yes.
- 22 In your position as superintendent at the
- 23 Shoreham site, have you conducted any mechanical
- 24 inspections?
- 25 A (WITNESS ARRINGTON) Have I personally

- 1 conducted mechanical inspections?
- 2 Q Yes.
- 3 A (WITNESS ARRINGTON) I have not been
- 4 responsible for the mechanical discipline. However, I
- 5 have witnessed inspections and been a part of the
- 6 inspections in the mechanical discipline.
- 7 Q Then your statement -- excuse me.
- 8 (Whereupon, counsel for Suffolk County
- 9 conferred.)
- 10 Q In the position of superintendent, have you
- 11 personally conducted any electrical inspections?
- 12 A (WITNESS ARRINGTON) No, I have not. I have
- 13 also witnessed inspections in the electrical discpline.
- 14 Q Now, in your earlier positions with Stone and
- 15 Webster assigned to the Shoreham project from 1975 until
- 16 April of 1978, did you personally conduct any mechanical
- 17 inspections?
- 18 A (WITNESS ARRINGTON) As I indicated earlier, I
- 19 have not personally conducted the inspection. I have
- 20 been a part of the mechanical inspections at various
- 21 times, witnessing those inspections that have been
- 22 performed by people who are responsible to me. I have
- 23 had direct responsibilities for the civil discipline as
- 24 far as inspections are concerned.
- 25 Q Would you define in a little more detail what

- 1 you mean by the civil discipline? Would that be things
- 2 like concrete?
- 3 A (WITNESS ARRINGTON) That would be the
- 4 concrete, the soils inspection, the laboratory testing,
- 5 structural steel erection.
- 6 Q Mr. Arrington, what is the size of the Stone
- 7 and Webster professional staff which you supervise at
- 8 the site?
- 9 A (WITNESS ARRINGTON) The professional staff
- 10 would be approximately 50 percent of our total staff.
- 11 Professional staff would be the salaried or monthly paid
- 12 individuals. That would be approximately 40 to 45
- 13 people at this point in time.
- 14 Q These are the people that conduct inspections,
- 15 conduct audits? Is that correct?
- 16 A (WITNESS ARRINGTON) Yes.
- 17 Q In your position as superintendent, do you
- 18 personally conduct audits in any of the areas of the
- 19 plant?
- 20 A (WITNESS ARRINGTON) Not personally, no. I
- 21 have people who are responsible to me that perform these
- 22 audits personally. I do review their results.
- 23 O Prior to the time that you became
- 24 superintendent at the site in April, '78, did you
- 25 personally perform audits in any areas?

- 1 A (WITNESS ARRINGTON) Yes. I was accompanying
- 2 a couple of individuals on various audits.
- 3 Q Would that again be in the civil discipline?
- 4 A (WITNESS ARRINGTON) Yes.
- When you said that you conducted audits within
- 6 the civil discipline, we will get into the testimony a
- 7 little more a little later about what an audit is, but
- 8 in those audits, were you covering all of the Appendix B
- 9 criteria as applied in those disciplines, for instance,
- 10 things like document control and corrective action, or
- 11 were you concentrating on a particular Appendix B
- 12 criterion?
- 13 A (WITNESS ARRINGTON) The audits that I
- 14 referred to were being performed by our Boston staff. I
- 15 was accompanying those individuals that were performing
- 16 those audits. They were applied to Appendix B criteria,
- 17 yes.
- 18 Q Is it generally the case that audits, field
- 19 quality control audits performed by Stone and Webster at
- 20 Shoreham are performed by Boston based staff as opposed
- 21 to the personnel that are based at the site?
- 22 A (WITNESS ARRINGTON) Yes. The site Stone and
- 23 Webster field quality control division does not perform
- 24 site audits. These audits are performed by our Boston
- 25 staff of the quality assurance division, and field

- quality control people. That is one of the departments
- 2 that would be audited, as well as the construction
- 3 department or engineering.
- 4 Q Then does field quality control, the staff
- 5 personnel, the site personnel, excuse me, field quality
- 6 control for Stone and Webster, it limits itself to
- 7 inspection activities and other activities of a lesser
- 8 order than auditing? Is that correct?
- 9 A (WITNESS ARRINGTON) Our responsibilities
- 10 would be for the first line inspection, in process
- 11 inspection and surveillance inspection of the site
- 12 activities.
- 13 Q Is auditing the only quality assurance
- 14 function that is performed by Stone and Webster
- 15 personnel from off-site. Is everything else, in other
- 16 words, handled by your staff on site?
- 17 A (WITNESS ARRINGTON) As far as it relates to
- 18 the Stone and Webster program, yes. We do the first
- 19 line inspection. The safety related components. The
- 20 Cat 1 components.
- 21 A (WITNESS BALDWIN) Mr. Lanpher, could I add to
- 22 that?
- 23 Q Sure. Any time anyone wants to offer
- 24 something, go ahead.
- 25 A (WITNESS BALDWIN) Thank how very much. I

- 1 think one of your questions was, does Boston Stone and
- 2 Webster staff only do QA audits of the construction
- 3 site. Is that correct? Is that your question to Tracy,
- 4 or Mr. Arrington?
- 5 Q No, my question was, with respect to field
- 6 quality control audits of the work at Shoreham, are all
- 7 those audits conducted by personnel from off-site? And
- 8 he had mentioned Boston.
- 9 A (WITNESS BALDWIN) Presently they are, yes.
- 10 In the ten or twelve years of activity on this
- 11 construction site, in the early stages I believe, Mr.
- 12 Arrington, you did do some audits, or the FQC people did
- 13 do some audits on the construction site.
- 14 A (WITNESS ARRINGTON) That is correct. In the
- 15 early stages of the project, I think they were called
- 16 audits.
- 17 Q Can one of you gentlemen define what you mean
- 18 by the early stage or time period?
- 19 A (WITNESS BALDWIN) I recall that field quality
- 20 control audit number 1 was, I think, in '71 or '72. Mr.
- 21 Arrington might have a better reflection on when they
- 22 started at the construction site. They, his group, and
- 23 also the group from Boston, there were two groups up to
- 24 a period of time. There has always been the Boston
- 25 group. The Boston quality assurance group.

- 1 Q Mr. Arrington, if I could go back to a
- 2 statement I believe you made, I think you stated that
- 3 these field quality control audits covered Category 1
- 4 items, correct? Or audit, the Category 1 items?
- 5 A (WITNESS ARRINGTON) I indicated that our
- 6 first line inspections covered the Category 1. The
- 7 first line inspection covered the Category 1 or safety
- 8 related activities.
- 9 Q Field quality control, Stone and Webster field
- 10 quality control does not inspect Category 2 items? QA
- 11 Category 2 items?
- 12 A (WITNESS ARRINGTON) There are some items that
- 13 have been designated by the engineer to be inspected by
- 14 the field quality control division.
- 15 Q But as a general matter, that is not the
- 16 case?
- 17 A (WITNESS ARRINGTON) Generally speaking, we do
- 18 not do the first line inspection for the non-safety
- 19 related or Cat 2 areas. There are some areas that we do
- 20 do inspections. Mr. Museler had indicated there are
- 21 some concrete testing that we perform. We also do
- 22 inspection on the documentation systems of the storage
- 23 as it pertains to non-safety related items. It is the
- 24 same program.
- 25 Q Does Stone and Webster, or have you compiled

- 1 any analysis which breaks down the percent of time which
- 2 field quality control spends on safety related or
- 3 Category 1 items as opposed to the non-safety related
- 4 items, Category 2?
- 5 A (WITNESS ARRINGTON) No, we do not. Our time
- 6 is charged to the same number.
- 7 Q Would it be fair to say that the vast majority
- 8 of the time or effort by field quality control is
- 9 applied to safety related items?
- 10 A (WITNESS ARRINGTON) I am not sure what you
- 11 mean.
- 12 Q Ninety to 95 percent of the time,
- 13 understanding that this is just an estimate.
- 14 (Whereupon, the witnesses conferred.)
- 15 A (WITNESS ARRINGTON) From a total standpoint,
- 16 from the beginning of time, I think our involvement in
- 17 the non-safety related is much greater than it would be
- 18 today. Today's activities, we are not necessarily
- 19 involved with the total process of non-safety related,
- 20 but in the earlier stages, considering the amount of
- 21 concrete that was placed, the numbers were unusually
- 22 high then as opposed to now, where the concrete or the
- 23 civil area is one of the smaller operations.
- 24 Q Is it correct, sir, that up until some time in
- 25 1978 or 1979, LILCO field quality control performed

- 1 first line inspections on non-safety related items?
- A (WITNESS ARRINGTON) You mean Stone and
- 3 Webster field quality control?
- 4 0 Yes.
- 5 A (WITNESS ARRINGTON) Yes, we did perform
- 6 inspection on certain Category 2 and non-safety related
- 7 items or processes.
- 8 Q And was there a change in that process in 1978
- 9 or 1979?
- 10 A (WITNESS ARRINGTON) There was a change in
- 11 1978 in some disciplines where my responsibility ceased
- 12 in certain disciplines. That was assumed fully by the
- 13 UNICO or the construction management organization. They
- 14 had been performing those inspections up until that
- 15 point. It was a redundant inspection. They assumed the
- 16 inspection responsibilities for those systems.
- 17 A (WITNESS MUSELER) Mr. Lanpher, excuse me. I
- 18 believe you asked -- well, in answer to one of your
- 19 questions earlier, we had indicated that the UNICO
- 20 construction management organization did perform first
- 21 line inspections on certain non-safety related
- 22 components, as well as inspections in front of Mr.
- 23 Arrington's people on safety related components. I
- 24 emphasize that the inspection requirements that are used
- 25 by the UNICO construction management personnel are the

- 1 same ones that were used by Mr. Arrington's organization
- 2 and in fact the procedures, inspection requirements that
- 3 are used for the non-safety related equipment which are
- 4 indicated in a different manual than the quality
- 5 assurance manual are reviewed by the quality assurance
- 6 department to ensure that the inspections are
- 7 appropriate for that kind of component or process.
- 8 The change that you referred to was made at
- 9 that point in time for two purposes, to rely a more
- 10 definitive focus of the quality assurance inspectors on
- 11 the safety related equipment, and to make use of, quite
- 12 frankly, the experience and the knowledge of the
- 13 construction management personnel in the review and the
- 14 inspection of components that were erected by the
- 15 various contractors, non-safety related components.
- 16 Q Mr. Museler, you made passing reference to
- 17 another manual. Attachment 11 to the LILCO testimony is
- 18 entitled UNICO Engineering QA Manual. My understanding
- 19 is that that covers more than just engineering. It also
- 20 covers construction. Is that correct?
- 21 A (WITNESS MUSELER) Yes, sir, but that is not
- 22 what I was referring to. What I was referring to was
- 23 the construction site construction manual, of which I
- 24 believe you have a number of the specific CSI procedures
- 25 in your possession, and the entire CSI manual, I

- 1 believe, was also part of the various discovery
- 2 processes that have taken place over the last number of
- 3 months.
- 4 That is the manual I was referring to.
- 5 Q Then let me get an answer to my earlier
- 6 question, though. Attachment 11, the LILCO engineering
- 7 QA manual, as it has been labeled, really covers more
- 8 than engineering, correct?
- 9 A (WITNESS MUSELER) Yes, it does. I think Mr.
- 10 Kelly could speak to that.
- 11 A (WITNESS KELLY) That manual covers all
- 12 activities up to operations.
- 13 Q All LILCO activities?
- 14 A (WITNESS KELLY) No, that manual and that
- 15 program is passed down to the architect-engineer and all
- 16 suppliers to meet with the LILCO requirements specified
- 17 in that manual.
- 18 Q And this manual covers safety related
- 19 activities? Is that correct?
- 20 A (WITNESS KELLY) Yes, that's correct.
- JUDGE BRENNER: Mr. Lanpher, whenever it is
- 22 convenient, we can take a break.
- 23 MR. LANPHER: I was going to suggest that this
- 24 is a convenient time right now.
- 25 JUDGE BRENNER: Let me make sure I was

- informed about Mr. Muller's schedule correctly.
- 2 Apparently he has things better scheduled than I have
- 3 ever been able to do in this proceeding, but he is
- 4 available for all of today?
- 5 MR. ELLIS: Yes, sir, he is available all of
- 6 today, but not tomorrow or the following day.
- JUDGE BRENNER: Does he have a strong
- 8 preference to try to get out of here early, even today?
- 9 MR. ELLIS: I don't know, sir. He is
- 10 available entirely today.
- JUDGE BRENNER: Mr. Muller, does it matter?
- 12 WITNESS MULLER: No problem.
- 13 JUDGE ERENNER: Otherwise, I was going to
- 14 suggest that we inquire into Mr. Muller's qualifications
- 15 as soon as we got back from lunch, but if it doesn't
- 16 matter, I will leave it up to you, as long as you get to
- 17 him today.
- 18 MR. LANPHER: We will get to him today.
- 19 JUDGE BRENNER: Apparently when Mr. Muller
- 20 sets his schedule, he sets his schedule.
- 21 (General laughter.)
- JUDGE BRENNER: We will take a break now until
- 23 1:40.
- (Whereupon, at 12:35 p.m., the board was
- 25 recessed, to reconvene at 1:40 p.m. of the same day.)

1	AFTERNOON SESSION
2	(1:40 p.m.)
3	JUDGE BRENNER: Back on the record.
4	Whereupon,
5	JOHN F. ALEXANDER,
6	T. TRACY ARRINGTON,
7	FREDERICK B. BALDWIN,
8	ROBERT G. BURNS,
9	WILLIAM M. EIFERT,
10	T. FRANK GERECKE,
11	JOSEPH M. KELLY,
12	DONALD G. LONG,
13	ARTHUR R. MULLER,
14	WILLIAM J. MUSELER and
15	EDWARD J. YOUNGLING,
16	the witne ses on the stand at the time of recess,
17	resumed t stand and, having been previously duly
18	sworn, were examined and testified further as follows:
19	JUDGE BRENNER: Judge Morris pointed out to me that
20	when we admitted the LILCO testimony into evidence, I
21	didn't particularly give the number of attachments that
22	were coming in as attachments to LILCO Exhibit 21. Of
23	course, they are listed after the Table of Contents in
24	the main testimony, which is Exhibit 21. But there are,
25	in fact, 50 of them, and the reason we mechanically

- 1 handled the evidence in the fashion we did is as is
- 2 obvious to all of us here, the sheer bulk of the
- 3 testimony and the attachments made it too large to bind
- 4 even just the testimony into the record, and certainly,
- 5 the attachments.
- 6 WITNESS ARRINGTON: Mr. Lanpher?
- JUDGE BRENNER: Excuse me. It is not even
- 8 Friday. Have I lost control already?
- 9 (Laughter.)
- 10 MR. ELLIS: He had a clarification to an
- 11 answer that he gave Mr. Lanpher.
- 12 JUDGE BRENNER: All right. I am going to
- 13 point out that usually, we wait for the questions. You
- 14 have a clarification, Mr. Arrington, to your previous
- 15 answer?
- 16 WITNESS ARRINGTON: Yes, sir.
- JUDGE BRENNER: All right, we are going to
- 18 proceed with the cross examination now. Let's let Mr.
- 19 Arrington do that and then you can continue, Mr. Lanpher.
- 20 WITNESS ARRINGTON: I would like to clarify
- 21 the answer to the question we had earlier with regard to
- 22 the size of my staff that is considered to be
- 23 professional.
- I indicated that approximately 50 percent was
- 25 professional. By Stone & Webster terminology, that is

- 1 in compensation with the salaries; they are either
- 2 weekly or monthly paid. However, approximately 80
- 3 percent of our total staff, which is about 60 people, is
- 4 qualified to the ANSI standards. And in that sense of
- 5 the word, they are considered to be professional because
- 6 they are certified to ANSI requirements.
- 7 CROSS EXAMINATION -- Resumed
- BY MR. LANPHER:
- 9 Q Then it is your testimony that there are about
- 10 60 members of your staff who actively participate in
- 11 inspections and other quality assurance-related
- 12 activities at the site?
- 13 A (WITNESS ARRINGTON) That is correct. Those
- 14 individuals are either directly responsible for the
- 15 first line inspection or the supervision thereof.
- 16 Q Mr. Arrington, in the Stone & Webster
- 17 heirarchy, who do you report to?
- 18 A (WITNESS ARRINGTON) I report to the Manager of
- 19 the Field Quality Control Division in Boston.
- 20 Q And that Field Quality Control Division, in
- 21 turn, is part of the Stone & Webster Quality Assurance
- 22 Department? Is that correct?
- 23 A (WITNESS ARRINGTON) That is correct. It is a
- 24 division of the Quality Assurance Department.
- 25 Q Mr. Arrington, in your statement of

- professional qualifications, you list courses which you
- 2 took related to civil discipline and concrete testing,
- 3 correct?
- 4 A (WITNESS ARRINGTON) Yes.
- Are there other courses of a quality assurance
- 6 or quality control-related nature that you have taken?
- 7 A (WITNESS ARRINGTON) Yes, there are several
- 8 inhouse Stone & Webster programs that I have
- 9 participated in. This is part of the Continuing
- 10 Education Division of the Stone & Webster Corporation.
- 11 Q So except for the concrete testing, all of
 - 12 your quality assurance/quality control testing has been
 - 13 the inhouse continuing education and the on-the-job
 - 14 training that I assume you get, obviously?
 - 15 A (WITNESS ARRINGTON) That is correct.
 - 16 Q Earlier, before lunch, you had indicated that
 - 17 at least now and probably since fairly early in the
 - 18 project, all SQC audits are conducted by personnel from
 - 19 off site. When audit deficiencies or audit observations
 - 20 are noted, who is responsible for undertaking corrective
 - 21 action?
 - 22 A (WITNESS ARRINGTON) There are various
 - 23 organizations for activities that pertain to the Stone &
 - 24 Webster program. Under the Field Quality Assurance
 - 25 Manual, I would be responsible to take corrective action

- 1 for those items.
- 2 O In other words, if there are any deficiencies
- 3 -- and I use that term broadly -- do you call them audit
- 4 observations or deficiencies, or what?
- 5 A (WITNESS ARRINGTON) These are audit findings.
- 6 Q Okay. For any audit findings, then, the site
- 7 personnel under your direction would be required to
- 8 institute a corrective action program to address those?
- 9 A (WITNESS ARRINGTON) If those findings were
- 10 against the field operations, that is true.
- 11 Q Mr. Arrington, what is the difference between
- 12 corrective action and preventive action?
- 13 A (WITNESS ARRINGTON) Would you repeat that?
- 14 O Sure. What is the difference, sir, between
- 15 corrective action and preventive action?
- 16 A (WITNESS ARRINGTON) Corrective action is the
- 17 action that you take in order to correct the individual
- 18 finding that has been cited. The preventive action
- 19 would be the steps that you would take to make sure that
- 20 this particular case does not reoccur again.
- 21 Q Is both corrective and preventive action taken
- 22 in all instances of audit findings?
- 23 (Panel of witnesses conferring.)
- 24 A (WITNESS ARRINGTON) To the extent where it is
- 25 appropriate, it is taken.

- 1 Q How do you determine whether preventive action
- 2 is appropriate?
- 3 (Panel of witnesses conferring.)
- 4 A (WITNESS ARRINGTON) If the infraction or the
- 5 item that is identified is considered to be an isolated
- 6 case, there would be no need for a preventative action.
- 7 Also, to clarify that, if the item that was identified
- 8 was the last of those activities, it would not require a
- 9 preventative action in that case, if it was deemed to be
- 10 the last.
- 11 Q Does Stone & Webster have a procedure or some
- 12 other mechanism for determining whether an audit finding
- 13 is an isolated case? Is there a routine by which you
- 14 determine whether it is? In which case, you would only
- 15 take preventive -- excuse me, -- only corrective action?
- 16 (Panel of witnesses conferring.)
- 17 A (WITNESS ARRINGTON) There are procedures that
- 18 define the responsibilities for the audit findings. It
- 19 is a judgment factor on the individual's part as to
- 20 whether or not preventative action would be required in
- 21 that particular case. As I stated earlier, if it was an
- 22 isolated case, there would be no need for preventative
- 23 action. But there are procedures that are used in these
- 24 cases.
- 25 Q Can you identify those procedures, sir?

- 1 A (WITNESS ARRINGTON) These would be the quality
- 2 assurance procedures issued out of our Boston office.
- 3 Q Are they contained in the Stone & Webster
- 4 Quality Assurance Manual, Attacment 5 to the prefiled
- 5 testimony?
- 6 A (WITNESS BURNS) I would like to assist Mr.
- 7 Arrington in this response. Those particular procedures
- 8 are issued as part of the Quality Standards Manual, and
- 9 they are issued out of the Boston office. The procedure
- 10 in question would be QS18.1; that is 18.1. That
- 11 describes the corporate audit program and would also
- 12 describe the measures to be taken by the audit
- 13 respondees.
- 14 Q Do those procedures -- did that finish your
- 15 answer, Mr. Burns?
- 16 A (WITNESS BURNS) Yes.
- 17 Q What was that manual you referred to, again?
- 18 A (WITNESS BURNS) That would be the Quality
- 19 Standards Manual.
- 20 (Counsel for Suffolk County conferring.)
- 21 Q Mr. Burns, if I could follow up on your
- 22 answer, then, do these procedures -- or, does this
- 23 specific procedure, 18.1, identify what is an isolated
- 24 case, or set criteria for how to determine what an
- 25 isolated case is?

- A (WITNESS BURNS) I don't believe it uses the
- 2 words "isolated case." It does describe the actions
- 3 taken by the audit activity, and the requirement that
- 4 they evaluate each one of the findings to determine
- whether or not the finding warrants both corrective and
- 6 preventive action.
- 7 Even in instances where the term "corrective
- 8 action" is used singularly, the inference and the
- 9 practice has always been to take preventive action if it
- 10 were appropriate, and they would recommend appropriate
- 11 action as part of their finding in the audit report.
- 12 Q And when we review audit reports -- which I
- 13 advise your counsel that we will be doing later in this
- 14 examination -- when preventive action is ordered, that
- 15 signifies a determination by the auditor that it is not
- 16 an isolated case; is that correct?
- 17 A (WITNESS BURNS) It indicates that preventative
- 18 measures may be effective in preventing recurrence.
- 19 Isolation would not be the only criterion for preventive
- 20 action. There are instances of occurrences that may not
- 21 be isolated that also don't lend themselves to
- 22 preventive action.
- 23 Q Can you give an example of that?
- 24 A (WITNESS BURNS) Certain types of welding
- 25 defects that may be inherent in the process.

- 1 Q What kind of defects?
- 2 A (WITNESS BURNS) You want an example of a type
- 3 of defect?
- 4 Q Yes, please.
- 5 A (WITNESS BURNS) Porosity in manual metal arc
- 6 welding.
- 7 Q What is the nature of the defect there that
- 8 does not lend itself to preventive action?
- 9 A (WITNESS BURNS) The defect is inherent in the
- 10 process itself. The process produced has, by its very
- 11 nature, a certain degree of porosity, and then the
- 12 determination has to be made as to whether or not that
- 13 porosity produced exceeds certain acceptance limits or
- 14 criteria. So there is a certain level of this kind of
- 15 condition that is inherent in certain processes. That
- 16 happens to be one of the processes.
- 17 Q And is that a defect?
- 18 A (WITNESS BURNS) Is that a defect?
- 19 Q Is that a defect that would result in an audit
- 20 finding -- that that is something inherent and nothing
- 21 can be done to avoid it?
- 22 A (WITNESS BURNS) If it exceeded acceptable
- 23 limits, it would be.
- 24 Q In that case, wouldn't the preventive action
- 25 be to insure that those limits are not exceeded in any

- 1 case?
- 2 A (WITNESS BURNS) That could be the instance, if
- 3 it were exceeded. That could be the case.
- 4 A (WITNESS MUSELER) Mr. Lanpher, let me add
- 5 something to the particular example that Mr. Burns is
- 6 mentioning. That particular type of finding is inherent
- 7 in that particular type of welding process, and it is
- 8 certainly true that if any kind of -- if it were
- 9 indicated that particular audit findings in this area
- 10 were not isolated instances, and it were indicative of
- 11 any type of trend along those lines, that certainly --
- 12 that would merit some further action.
- 13 And in fact, it just turns out that in the
- 14 particular example that Mr. Burns took for a range of
- 15 conditions in welds, that the program at the site
- 16 addresses just that type of condition in that records
- 17 are kept on all the welders. So that even though as a
- 18 normal part of the metal arc welding porosity does occur
- 19 -- and that is not necessarily harmful to the strength
- 20 of the weld -- there are code requirements that it meet
- 21 certain criteria.
- 22 If a particular welder -- and that is what we
- 23 are talking about; we are talking about the people who
- 24 are doing the work. If a particular welder showed a
- 25 recurring incidence of exeeding the code requirements,

- 1 that is kept on what we call a score card, and welders
- 2 who continuously exhibit non-conformance to code
- 3 standards would be either removed from welding or
- 4 transferred to a lower level of weld activities.
- 5 Sc I think Mr. Burns characterized it
- 6 properly, that it has to be evaluated on a case-by-case
- 7 basis. The fact that porosity exists in that particular
- 8 type of welding process is normal. Too much of it is
- 9 not acceptable. And that particular attribute is
- 10 tracked in terms of the contractor's records on welder
- 11 performance. And that may or may not find its way into
- 12 responses to the audit findings, depending upon a
- 13 particular situation that was inherent in the audit that
- 14 was performed.
- 15 So, it is not something that you can, I guess,
- 16 procedurally go down a checklist, because it depends on
- 17 the judgment of the auditors involved and the judgment
- 18 of the departments responding to that audit as to
- 19 whether or not something is significant and needs
- 20 followup. That is what you are speaking of when you
- 21 speak of preventative action.
- (Counsel for Suffolk County conferring.)
- 23 Q Mr. Burns, if I could come back to you, you
- 24 stated that whether an item is an isolated case or not
- 25 is not the only criterion for determining whether

- 1 preventive action will be required.
- 2 My first question is in every instance I
- 3 assume corrective action is required, correct, where
- 4 there is an audit finding?
- 5 A (WITNESS BURNS) Yes. There would be some
- 6 corrective action required; at least a response
- 7 indicating what corrective action would be taken, and if
- 8 corrective action were not to be taken there would have
- 9 to be an explanation on what basis that would be.
- 10 What other factors besides a determination of
- 11 whether an item is an isolated case are considered in
- 12 determining whether preventive action is necessary?
- 13 A (WITNESS BURNS) There are some occurrences,
- 14 certainly those involving -- not necessarily related to
- 15 the QA program -- but there are certainly are
- 16 occurrences that we would never want to have happen even
- 17 in a singular event. And those would be cases that
- 18 would endanger personnel. Safety, for example, on a job
- 19 site.
- 20 There would be certain instances where
- 21 corrective action, even for one instance, might be
- 22 called for because it might result in injury to
- 23 personnel. That would be a case of one case being too
- 24 many.
- 25 Q Then would it be fair to state that a second

- 1 factor that is considered when preventive action is
- 2 determined, whether it is necessary, is the severity or
- 3 potential danger of that sort of a defect; whether it be
- 4 a danger to the worker or a danger to the plant?
- 5 (Panel of witnesses conferring.)
- 6 A (WITNESS BURNS) Yes. There are other factors,
- 7 and you mentioned some just a moment ago. We would
- 8 certainly consider that. The evaluation of any finding
- 9 would include a look at the severity of the occurrence,
- 10 whether or not it was something of significance in the
- 11 judgment of the auditor, whether or not it was something
- 12 that could lead to a worsening condition and thereby
- 13 lead to other things that might be adverse, say, to
- 14 quality. And also, certainly, anything that would
- 15 endanger personnel or equipment might be a factor that
- 16 would also be considered.
- 17 MR. LANPHER: Judge Brenner, I am going to
- 18 leave this area of questioning for a while, mindful that
- 19 I want to get to Mr. Muller this afternoon. I have
- 20 other things here that I am going to take up in
- 21 connection with the cross plan at page 30, in that
- 22 area. It probably lends itself better to that, and I
- 23 want to make sure that I complete this line of
- 24 examination with Mr. Muller on that today.
- 25 JUDGE BRENNER: Okay. Do you anticipate -- I

- 1 was going to jump in in a few minutes, not solely for
- 2 reasons of Mr. Muller. It is kind of a wide-ranging
- 3 subject here, and you are going to make your comments
- 4 better if we are keyed in, and we are using your cross
- 5 plan to do that.
- 6 So I recognize that in the course of examining
- 7 on the qualifications, some of this came up. I think in
- 8 the future, don't even go as far as you went unless you
- 9 are going to key us into the context. It will be better
- 10 for you, too, because we will be more appreciative of
- 11 the points you are making on the subject.
- 12 MR. LANPHER: That is why I am going to try to
- 13 stop it here and let you know where I will bring that up
- 14 again, for your information.
- 15 JUDGE BRENNER: Okay.
- 16 (Counsel for Suffolk County conferring.)
- 17 BY MR. LANPHER (Resuming):
- 18 Q Mr. Baldwin, I would like to turn to your
- 19 statement on professional qualifications next, sir.
- 20 What have your responsibilities, Mr. Baldwin, been with
- 21 respect to the Shoreham project?
- 22 A (WITNESS BALDWIN) My responsibilities in
- 23 respect to the Shoreham project go back as far as
- 24 January of 1968, which you will see from my professional
- 25 qualifications is when I joined Stone & Webster. I was

- 1 involved in the early stages from 1968 to 1974 in what
- 2 we call our Field Quality Control Division. So I was
- 3 directly involved with the project during those years,
- 4 early on in the project.
- From 1974 to the present, I have been involved
- 6 with the Shoreham project in various aspects as it
- 7 pertains to the responsibilities of Stone & Webster's
- 8 Quality Assurance Department, which evolved over those
- 9 years from a small group to a department made up of
- 10 several divisions.
- 11 Q Mr. Baldwin, let's go back to 1968 through 74
- 12 when you were in the FQC Division. You said you were
- 13 directly involved with the Shoreham project. What does
- 14 that mean? Did you conduct audits on the project?
- 15 A (WITNESS BALDWIN) I recall one instance in
- 16 doing an audit for the project, that is right, and I was
- 17 the lead auditor. And it was in 1970 and it had to do
- 18 with procurement in a vendor shop. I think if I went
- 19 back and looked into the records, since I was probably
- 20 the individual with a few others who was actually
- 21 responsible for starting the auditing within the group
- 22 that we had at the time -- and I am sure you will look
- 23 at some of the earlier reports -- that I was either
- 24 active or present in some of those audits. But I would
- 25 have to go back to all of the details.

- 1 Q There is only one that you specifically
- 2 remember being the lead auditor on?
- 3 A (WITNESS BALDWIN) Yes, and the reason I
- 4 remember that is because it was the first audit, I
- 5 believe, for the Shoreham project in the procuremen area.
- 6 Q Did you participate in any audits that Field
- 7 Quality Control Division worked at the Shoreham site?
- 8 A (WITNESS BALDWIN) I would have to say yes, but
- 9 which ones I coulin't recollect right now. As I
- 10 indicated earlier, I was the person, with a few others,
- 11 that was instrumental in starting the program. I not
- 12 only audited or helped audit or assisted in the
- 13 auditing, but was also involved in the development of
- 14 the programs and procedures that started back then, and
- 15 not just on the Shoreham project, but other projects
- 16 like Surry and Maine Yankee and several others.
- 17 Q You were not stationed at the Shoreham site
- 18 during that time period?
- 19 A (WITNESS BALDWIN) No, I was not stationed at
- 20 the Shoreham job site at that time.
- 21 Q From 1974 to present, you have been stationed
- 22 in Boston in the QA Department, is that correct?
- 23 A (WITNESS BALDWIN) That is correct.
- 24 Q You stated that you had worked on the Shoreham
- 25 project in various aspects. Would it be fair to

- 1 characterize your work with respect to the Shoreham
- 2 project, in the later years from 1974 on, as
- 3 administrative supervision of the work?
- 4 A (WITNESS BALDWIN) I wouldn't call it
- 5 administrative; I would call it management.
- 6 Q Did you participate in any audits during that
- 7 period?
- 8 A (WITNESS BALDWIN) From 1974 on, my
- 9 participation can be best characterized as being a
- 10 member of management, responsible for the audits that
- 11 were conducted on Shoreham, responsible for the specific
- 12 schedules, revisions to corporate QA auditing procedures
- 13 that affected Shoreham, and specifically, for sitting in
- 14 on exit audits, post-audit conferences and communicating
- 15 with the audit teams or audit team leaders, including
- 16 the client; not just those audits at the construction
- 17 site, but also those that were performed for the
- 18 Shoreham project at Boston headquarters. That would
- 19 also include any audit of our procurement activities
- 20 related to the project.
- 21 Q And your responsibilities in your present job
- 22 as Assistant Manager, which you have held since 1974 I
- 23 believe, do those responsibilities relate just to field
- 24 quality assurance, or engineering assurance also, or
- 25 what?

- 1 A (WITNESS BALDWIN) Those responsibilities
- 2 relate to the Stone & Webster Quality Assurance
- 3 Department that is made up of several divisions across
- 4 the board.
- 5 Q Those divisions include the project office -- ?
- 6 A (WITNESS BALDWIN) Those divisions include the
- 7 Field Quality Control Division, the Procurement Quality
- 8 Assurance Division, the Non-Destructive Testing
- 9 Division, the Quality Assurance Cost and Auditing
- 10 Division, and our Project Management Division and
- 11 Quality Systems Division.
- 12 Q Is it your testimony that you sit in on all of
- 13 the audits and the exit interviews of audits of those
- 14 divisions?
- 15 A (WITNESS BALDWIN) I sit in on a large majority
- 16 of them. Because of my responsibilities I do travel,
- 17 but I do sit in on a large majority of them. One of my
- 18 other responsibilities is one of the divisions I
- 19 mentioned, the Project Quality Assurance Management, I
- 20 would cast that or characterize that as being a sole and
- 21 direct responsibility; that being a Project Quality
- 22 Assurance Management Division. We have many people
- 23 associated with the Shoreham project that I am directly
- 24 involved with.
- 25 Q This question is for either you, Mr. Baldwin,

- 1 or Mr. Burns. You appear to have the same job titles;
- 2 Assistant Manager in the QA Department. How do your
- 3 responsibilities differ?
- 4 A (WITNESS BALDWIN) I wil answer first and then
- 5 Mr. Burns can add to it. If you take a look at Stone &
- 6 Webster's corporate -- which includes everything
- 7 including the Shoreham project QA organization, at the
- 8 top of the organization, the format, if you will, you
- 9 will see a Vice President and a Manager, one person.
- 10 Within that same block you will see Vice President and
- 11 Manager of the department; within that same block you
- 12 will see two assistant managers of the department.
- 13 Below that, you will see the several divisions that I
- 14 just referred to.
- 15 Mr. Burns and I have very similar
- 16 responsibilities. We assist the Vice President and
- 17 Manager in running the department. I have direct
- 18 responsibility or sponsorship, if you will, for the
- 19 Project Division in addition to the overall
- 20 responsibility of assisting and running the department.
- 21 And Mr. Burns has a direct responsibility or sponsorship
- 22 of two of the other divisions.
- 23 Mr. Burns might want to add to that.
- 24 Q Mr. Burns, if you do have something to add to
- 25 that, could you also indicate what those two other

- 1 divisions are that you have the direct responsibility
- 2 for?
- 3 A (WITNESS BURNS) I direct the Quality Systems
- 4 Division and the Non-Destructive Testing Division.
- 5 Those two divisions provide what would be called in
- 6 possibly other businesses as the quality engineering
- 7 support activity for the company.
- 8 (Counsel for Suffolk County conferring.)
- 9 O Mr. Baldwin, in the pre-1974 period when you
- 10 were in the Field Quality Control Division, were you
- 11 only working on the Shoreham project?
- 12 A (WITNESS BALDWIN) No. I was not.
- 13 Q What other projects were you working on, or
- 14 how many other projects? I don't need to know the names.
- 15 A (WITNESS BALDWIN) It would be easier if I gave
- 16 you the names.
- 17 Q Let me ask it a different -- let me withdraw
- 18 that question and give you an easier way to answer.
- 19 Approximately what percent of your time was
- 20 spent on Shoreham-related work during that period from
- 21 1968 to 74?
- A (WITNESS BALDWIN) I would have to say 100
- 23 percent. That might confuse you, but you have to
- 24 appreciate that in 68 we were formulating a more formal
- 25 organization within Stone & Webster towards quality

- 1 assurance. We had informal programs and organizations
- 2 prior to that. But in the formal organization and
- 3 structure, we started primarily at the construction
- 4 sites and procurement. And very shortly thereafter, in
- 5 1969, in engineering.
- 6 The systems, the programs and the procedures
- 7 that were developed then were developed for Shoreham and
- 8 other plants. Now, what we developed was implemented by
- 9 them and was also implemented by others. Much of my
- 10 management and supervision was to see that development
- 11 and implementation of those programs and procedures for
- 12 Shoreham and the other plants was to communicate daily,
- 13 to visit, to be involved in Shoreham and the other
- 14 plants. But a great bit of it was development and
- 15 implementation. That is why I say 100 percent.
- 16 Q It is not your testimony, though, that 100
- 17 percent of your time was credited to the Shoreham
- 18 project in terms of billing or something like that, is
- 19 it? In terms of billing your time?
- 20 A (WITNESS BALDWIN) In terms of billing, no.
- 21 The point that I am trying to make is that all of my
- 22 time was spent during that period of time involved in
- 23 the construction and field quality control in the
- 24 development of programs, procedures and in organization
- 25 and administration of personnel for all of our FQC

- 1 construction efforts, which included Shoreham.
- 2 During that time period, your responsibilities
- 3 did not include design-related work, is that correct, or
- 4 Engineering Assurance Division work?
- 5 A (WITNESS BALDWIN) Could you ask that question
- 6 again?
- 7 Q During that time period, pre-1974, I believe
- 8 you said a number of times that you were working on
- 9 development and implementation of Stone & Webster's
- 10 construction QA program, or the FQC program.
- 11 A (WITNESS BALDWIN) That is correct.
- 12 O You were not involved in the development or
- 13 the engineering assurance program and the design program
- 14 for Stone & Webster, design quality assurance.
- 15 A (WITNESS BALDWIN) Yes, I was.
- 16 (Panel of witnesses conferring.)
- 17 Q What was your involvement in that?
- 18 A (WITNESS BALDWIN) One of association,
- 19 communications, working with our engineering assurance
- 20 people and group at that time, developing, implementing
- 21 and establishing the across-the-board quality assurance
- 22 program for Stone & Webster. The engineering assurance
- 23 effort, as it affected the construction effort and the
- 24 construction FQC as it affected the engineering part --
- 25 we were all involved in pulling that together. I was

1 not directly responsible for that program, but as I 2 said, I assisted, supported and was associated with it. 3 Just as I was with the procurement effort that I 4 mentioned earlier.

- So during that time period you were involved
- 2 in at least three major areas, construction, quality
- 3 assurance development, engineering and design, quality
- 4 assurance development and procurement, quality
- 5 assurance. Is that correct?
- 6 A (WITNESS BALDWIN) I was involved in all of
- 7 those, but primarily field quality control. That was my
- 8 assigned responsibility at the time, but they all
- 9 interconnect. They all interface.
- 10 (Whereupon, counsel for Suffolk County
- 11 conferred.)
- 12 JUDGE BRENNER: Mr. Lanpher, maybe you are
- 13 seeing something in all of this so far that I am not. I
- 14 am having trouble understanding how I am going to
- 15 usefully apply this information in a material way, given
- 16 the time we are spending on it. You know, usually if
- 17 you are going directly to qualifications where somebody
- 18 is unqualified to present the testimony or arguably to
- 19 even hold a position, and therefore by inference to
- 20 present the testimony, I could see it. But it looks
- 21 rather as we are going to perhaps in argument later as
- 22 to what weight we should give some of the assertions in
- 23 the testimony, given some of the things you are asking
- 24 about now, I don't know, but it is going to be very
- 25 disparate in what is going to be lengthy examination of

- 1 many, many days, with many, many people.
- I suggest that if it is the latter point that
- 3 you are going to, it might be more valuable to go
- 4 directly to the substantive testimony, and then when you
- 5 get something that you want to probe, ask the witness,
- 6 you know, how do you know, what is your basis, did you
- 7 do this yourself, did somebody tell you, that type of
- 8 thing, because I am just having trouble staying with the
- 9 flow here, and I want to.
- 10 MR. LANPHER: Judge Brenner, I have tried to
- 11 keep this examination relatively brief at this point. I
- 12 personally feel that if you are going to examine a total
- 13 of eleven witnesses, you have got to get to know them a
- 14 little first, to tell you the truth. I think this is
- 15 going to be useful in knowing what to probe later, and
- 16 there are some areas that I haven't gone into because I
- 17 am going to go into them later, specifically in the
- 18 manner you suggested.
- 19 JUDGE BRENNER: I am afraid it is all going to
- 20 be repeated again when we go into it later, and unless
- 21 there is a particular witness here whose credentials you
- 22 are really after, you know, and I do draw that
- 23 distinction, if not the length per se, it is the
- 24 usefulness given the length of examination. I am not
- 25 going to cut you off. I am just cluing you in that you

- 1 are losing me.
- MR. LANPHER: Okay. I will try to bring you
- 3 back.
- JUDGE BRENNER: For example, some of what you
- 5 asked Mr. Burns and Mr. Baldwin is stated directly in
- 6 their professional qualifications. Yes, they have the
- 7 same title, but their direct responsibilities I thought
- 8 were spelled out, and yet you asked them the very
- 9 information which is presented in their qualifications.
- 10 That is just one example.
- 11 (Pause.)
- 12 BY MR. LANPHER: (Resuming)
- 13 Q Mr. Burns, can you please say for us the
- 14 specific Shoreham related work that you performed for
- 15 Stone and Webster?
- 16 A (WITNESS BURNS) Yes. During the period 1970
- 17 to '73, I was a member of the engineering assurance
- 18 division, and participated in engineering and design
- 19 audits. Those would have been conducted in the Boston
- 20 office on the engineering project. Subsequent to that
- 21 period, I was transferred from the engineering assurance
- 22 division where I had been the acting chief engineer for
- 23 some period of time, and went on to head up a new
- 24 division in the quality assurance department which was
- 25 the quality systems division.

- 1 Q That was in 1974?
- A (WITNESS BURNS) That was in 1974. The
- 3 quality systems division activity encompassed the
- 4 preparation of procedures, the preparation of training
- 5 programs, ASME interface with both job sites and with
- 6 the authorized inspection agencies, and report
- 7 activities. In all those areas, we had contact and
- 8 serviced the project at various times and in various
- 9 capacities. Procedures were in use by procurement
- 10 quality assurance people applied to products that were
- 11 provided to the Shoreham project and were inspected in
- 12 those procedures.
- 13 Personnel were subject to various training
- 14 programs that would be prepared by the systems division,
- 15 and we worked with the Shoreham project to arrange for
- 16 and successfully complete ASME's survey activities which
- 17 ultimately resulted with the extension of the end
- 18 certificate to the Shoreham nuclear project.
- So, it was in the service mode that we served
- 20 the project in that period, or that I was associated
- 21 with the project in that period.
- 22 Q That is the period subsequent to 1974?
- 23 A (WITNESS BURNS) That is correct.
- 24 Q Since taking that position in 1974, have you
- 25 personally participated in audits or inspections at the

- 1 Shoreham site?
- A (WITNESS BURNS) No, I have not.
- 3 Q Have you personally participated in audits or
- 4 inspections related to any activities being performed
- 5 specifically for Shoreham, even off-site?
- 6 A (WITNESS BURNS) Yes, I have.
- 7 Q What are those?
- 8 A (WITNESS BURNS) ASME surveys that were
- 9 conducted in headquarters, MRC surveys and audits,
- 10 particularly audits or inspections that were conducted
- in Boston that might also involve project personnel.
- 12 Those types of activities.
- 13 Q Were these activities specifically designed or
- 14 specifically focused on the Shoreham project? Or did it
- 15 relate to the program in general?
- 16 A (WITNESS BURNS) They were, in both instances,
- 17 they were either related as Shoreham being one of the
- 18 projects of interest, or they were directly related to
- 19 Shoreham. In the case of ASME, they would be directly
- 20 related to Shoreham. Additionally during that period
- 2' all audit reports actually from the period of 1974 right
- 22 through until today, all audit reports in the Shoreham
- 23 project would pass through me at one time or another.
- I would see them either in draft, in draft
- 25 being the initial issue, or I would see them in the

- final form with the responses, especially as they might
- 2 affect the activities of the systems division, or the
- 3 activities of the NBT division, but in any event, even
- 4 if they didn't affect those two divisions, as an
- 5 assistant manager, I would see them and be aware of what
- 6 the findings were. So, I would participate to that
- 7 extent.
- 8 A (WITNESS BALDWIN) Excuse me, Mr. Lanpher.
- 9 Could I add something to some of the information that I
- 10 passed to you earlier? I would like to echo what Bob
- 11 said as being his counterpart as an assistant to a
- 12 manager in the department and involved in the audit
- 13 cycle program, and I would like to, and I think I might
- 14 have mentioned it earlier, indicate that on many
- 15 occasions I have been part of the audits as related to
- 16 the Shoreham project. As another addition to that would
- 17 be, I indicated my sponsorship, if you will, or direct
- 18 responsibility for the project, QA management division.
- 19 There have been over the past several years
- 20 many people from that division assigned specifically
- 21 full-time to that project, and they reported to me
- 22 directly.
- 23 Q Mr. Eifert, with respect to your professional
- 24 qualifications, I would like to ask you the same
- 25 question. What specific work have you performed on the

- 1 Shoreham project?
- 2 A (WITNESS EIFERT) I joined the engineering
- 3 assurance division in 1972, and from 1972 until 1978 I
- 4 was in the procedures development activity, being
- 5 supervisor of the group in design control procedures.
- 6 Those procedures which were prepared by me and under my
- 7 supervision reflected design control program that was
- 8 applied on the Shoreham project. These procedures were
- 9 directly applicable and used on the project. Since
- 10 1978, when I became assistant chief engineer in the
- 11 engineering assurance division, I took on the
- 12 responsibility for the internal audit program which was
- 13 applied to the Shoreham project --
- 14 Q Excuse me. I missed the first word of that.
- 15 Which audit program?
- 16 A (WITNESS EIFERT) The internal audit program.
- 17 I then became responsible for the procured services
- 18 group in engineering assurance, and the group that
- 19 administers the corporate problem report system. All of
- 20 these three activities are staff activities performed by
- 21 the engineering assurance division, all of which are
- 22 applied to the Shoreham project.
- 23 Going back to the internal auditing, my
- 24 involvement is direct involvement in the scheduling of
- 25 the audits for the Shoreham project, participation and

10,138

- 1 involvement from a supervisory standpoint during the
- 2 actual conduct of the audit, involvement, direct
- 3 involvement in the majority of the post-audit
- 4 conferences held at the end of the audit, and then the
- 5 management involvement in evaluation of audit responses
- 6 and the follow-up activities with respect to our
- 7 internal audits.
- 8 Similarly for the procurement services area
- 9 and the problem reporting areas, as assistant chief, I
- 10 was directly responsible for managing those activities
- 11 as they are applied to the Shoreham project.
- 12 Q During your period of involvement from 1972 to
- 13 1978 relating to design control procedures, was it your
- 14 responsibility to draft those or to also follow the
- 15 implementation of those procedures with respect to each
- 16 project?
- 17 A (WITNESS EIFERT) I joined in '72, and for
- 18 approximately one year I was an engineer in that group,
- 19 drafting the procedures. From 1973 until 1978, I was
- apervisor of the group, so I didn't draft them myself,
- 21 but in the context of your question, we developed the
- 22 procedures. The internal auditing program is the
- 23 organization in the engineering assurance division which
- 24 monitors their implementation.
- 25 During those years, and while #0 were

- 1 developing those procedures, I encouraged and in some
- 2 cases insisted that my procedures writers actually
- 3 participate in the auditing on the various projects, so
- 4 that they could better understand and be in a position
- 5 to develop better procedures, but we of the group were
- 6 not responsible for filing the implementation.
- 7 Q In your work since 1978, that is one of your
- 8 responsibilities, correct?
- 9 A (WITNESS EIFERT) That is correct.
- 10 Q In that work, have you participated or
- 11 actually personally conducted any of the engineering
- 12 assurance audits of engineering assurance activities
- 13 pertaining to Shoreham?
- A (WITNESS EIFERT) I did not participate as an
- 15 auditor, okay. I participated in the audit planning,
- 16 post-audit conference and reporting activities, but not
- 17 as an auditor.
- 18 Q Mr. Gerecke, is it correct that you became the
- 19 quality assurance manager in 1972 for LILCO?
- 20 A (WITNESS GERECKE) That's correct.
- 21 Q Prior to 1972, what quality assurance work had
- 22 you performed?
- 23 A (WITNESS GERECKE) As I noted in my resume
- 24 which is attached to -- part of Attachment 3, I spent
- 25 over six years, almost six and a half years in the

- 1 engineering organization up in Long Island Lighting
- 2 Company. During this period, many of the duties I
- 3 performed and responsibilities I had were actually
- 4 quality assurance type activities, preparation and
- 5 review of specifications, preparation and review of
- 6 procurement documents, drawing review, vendor
- 7 surveillance, contractor performance, review of welder
- 8 welding procedures, welder qualifications, review of
- 9 non-destructive examination procedures, and personnel
- 10 qualifications.
- 11 All of these are quality assurance type
- 12 activities. I performed them through the six and a half
- 13 years I was with the engineering organization of Long
- 14 Island Lighting.
- 15 Q So would it be fair to say that prior to 1972,
- 16 your quality assurance related activities were as a line
- 17 engineer with Long Island Lighting performing
- 18 engineering work, including things like the design
- 19 verification?
- 20 (Whereupon, the witnesses conferred.)
- 21 A (WITNESS GERECKE) What you say is true, but
- 22 also prior to coming with LILCO, I was with the United
- 23 States Navy. Here, particularly on shipboard duty,
- 24 almost everything is governed by procedures or
- 25 instructions, and the responsibility of an officer in

10,141

- 1 the Navy, one of his responsibilities, at least, is to
- 2 ensure that these procedures and instructions are
- 3 followed, to verify that they are followed. In this
- 4 sense, much of the Navy experience can be considered as
- 5 quality assurance experience.
- 6 Q Sir, since taking over as manager of the LILCO
- 7 quality assurance department, do you personally conduct
- 8 audits?
- 9 A (WITNESS GERECKE) I review the audit
- 10 schedules, audit procedures, audit checklists, review
- 11 the audit reports. I have not participated as a member
- 12 of the audit team except in a few cases, although I have
- 13 sat in on the exit conferences of a number of our
- 14 audits.
- 15 Q Have you conducted any inspections since
- 16 becoming the manager of quality assurance?
- 17 A (WITNESS GERECKE) No, the quality assurance
- 18 department does not conduct inspections as such.
- 19 Q You said that you had conducted a few audits,
- 20 I believe, since 1972. When was the last one, if you
- 21 recall, that you personally conducted?
- 22 A (RITNESS GERECKE) I don't think I can recall
- 23 the actual date. It was early in my period in the
- 24 quality assurance organization. Probably back in 1973,
- 25 maybe in that era. I would like to clarify a statement

- 1 I just made relative to the quality assurance department
- 2 not performing inspections. We don't perform
- 3 inspections per se, but we do perform in addition to
- 4 audits surveillance type activities.
- 5 Q Have you conducted any surveillance
- 6 inspections?
- 7 A (WITNESS GERECKE) No, I have not.
- 8 0 Would it be fair to state that your
- 9 responsibilities are primarily managerial or
- 10 administrative?
- 11 (Whereupon, the witnesses conferred.)
- 12 A (WITNESS GERECKE) My responsibilities, I
- 13 believe, can be classified as managerial to assure that
- 14 the program as developed is properly implemented, that
- 15 the program works the way it is supposed to.
- 16 Q Mr. Kelly, I would like to direct --
- 17 JUDGE BRENNER: Mr. Lanpher, are you finished
- 18 with Mr. Gerecke?
- 19 MR. LANPHER: Yes, I am.
- 20 JUDGE BRENNER: Am I pronouncing that
- 21 correctly?
- 22 WITNESS GERECKE: Yes.
- 23 JUDGE BRENNER: Mr. Gerecke, your department
- 24 is described as a corporate quality assurance
- 25 department. Does it have responsibility for all of

- 1 LILCO's activities or just for the nuclear activities?
- WITNESS GERECKE: Our responsibility is almost
- 3 entirely for the Shoreham nuclear power plant.
- 4 Occasionally, we get requested to perform a quality
- 5 assurance service for possibly another power plant, but
- 6 very seldom. Most of our responsibility, most of our
- 7 effort is devoted to Shoreham.
- 8 JUDGE BRENNER: Thank you.
- 9 BY MR. LANPHER: (Resuming)
- 10 Q Mr. Kelly, in your present position as field
- 11 quality assurance manager for LILCO, are your
- 12 responsibilities directed to the construction efforts at
- 13 the plant? And those entities performing construction
- 14 activities?
- 15 A (WITNESS KELLY) Yes, it primarily relates to
- 16 the construction, but I also have responsibilities for
- 17 auditing in the start-up area, and later on in
- 18 operations.
- 19 Q So your area of responsibility covers both --
- 20 you are part of the OQA department also? Is that
- 21 correct?
- 22 A (WITNESS KELLY) No. The quality assurance
- 23 department consists of two divisions. There is another
- 24 section. It is called the OQA section, that is
- 25 responsible for the start-up activities, and also for

- the direct start-up activities, I mean, operations
- 2 activities. During start-up, we perform op audits of
- 3 the operational QA section to verify that they are
- 4 complying with all the procedures. During operations,
- 5 that same type of activity would continue, including
- 6 review of their procedures on non-conformance reports.
- 7 Q So your involvement with the operational QA is
- 8 in an auditing role?
- 9 A (WITNESS KELLY) As I say, it is auditing
- 10 procedure review, non-conformance review, and any other
- 11 activities that would be associated with those.
- 12 Q In your work for LILCO, have you had
- 13 responsibility for auditing in the design area?
- 14 A (WITNESS KELLY) People in my organization
- 15 perform audits of the engineering and design
- 16 coordination report effort that goes on at the site.
- 17 Q Have you personally been involved with that
- 18 effort?
- 19 A (WITNESS KELLY) Personally from the
- 20 standpoint that the people in my organization report
- 21 directly to me, and the fact that I approve prior to the
- 22 conduction of any audits, I approve those checklists, I
- 23 approve those audit reports before they are issued, and
- 24 quite frequently I am present at the exit conferences.
- 25 0 I don't want to mischaracterize what you said

- earlier, but did I hear you correctly that your
- 2 involvement in the design area has been with respect to
- 3 the E and DCR program?
- 4 A (WITNESS KELLY) That's correct.
- 5 Q So it is site engineering activities that you
- 6 have been involved in?
- 7 A (WITNESS KELLY) Yes, primarily.
- 8 Q You have not been involved in auditing, for
- 9 instance, Stone and Webster engineering in Boston?
- 10 A (WITNESS KELLY) No, that is not the
- 11 responsibility of my division. It is covered by the QA
- 12 department, but just not my division.
- 13 A (WITNESS GERECKE) Mr. Lanpher, I would like
- 14 to add there are two divisions within the quality
- 15 assurance department, field quality assurance division,
- 16 of which Mr. Kelly is division manager. They are
- 17 responsible for the quality assurance activities at the
- 18 Shoreham site. Our other division, quality systems
- 19 division, located in Hicksville, it is responsible for
- 20 procurement, quality assurance activities, and for
- 21 audits of major suppliers such as Stone and Webster in
- 22 Boston, General Electric in San Jose.
- 23 (Whereupon, counsel for Suffolk County
- 24 conferred.)

25

10,146

- 1 Q Mr. Long, with the corrections that were
- 2 provided this morning with the prefiled testimony, I
- 3 understand that your current job is a special assignment
- 4 to the Manager, Quality Assurance and Reliability
- 5 Operations. Is that correct?
- 6 A (WITNESS LONG) Yes, sir, that is correct.
- 7 Q What responsibilities do you have in this
- 8 position?
- 9 A (WITNESS LONG) In the new position?
- 10 Q Yes, sir.
- 11 A (WITNESS LONG) At the moment, primarily to
- 12 participate in the Shoreham LILCO public hearing. We
- 13 had a recent reorganization within GE between the time
- 14 that I prepared the testimony and now. And that is the
- 15 reason for the special assignment.
- 16 Q From your resume, Mr. Long, you indicate that
- 17 you prepared PSAR input for the Shoreham facility. That
- 18 was prepared back in the late sixties, early seventies,
- 19 is that right?
- 20 A (WITNESS LONG) Yes, sir, that would be correct.
- 21 Q Did you also prepare input for the FSAR?
- 22 A (WITNESS LONG) Yes, sir. The quality
- 23 assurance program description relative to the General
- 24 Electric scope of supply would have been prepared by
- 25 people who worked for me, or by me. I was responsible

- 1 for the basic input.
- 2 Do you recall whether you actually prepared
- 3 that yourself or reviewed it yourself before it was sent
- 4 for inclusion into the FSAR?
- 5 A (WITNESS LONG) A proper characterization would
- 6 be that as a miminum, I reviewed it. Yes.
- 7 Q Aside from your work on PSAR and FSAR inputs,
- 8 have you had any other direct involvement in the
- 9 Shoreham project, except again for this testimony?
- 10 A (WITNESS LONG) For the last 14 years, prior to
- 11 my present assignment, I was basically responsible for
- 12 structuring and documenting the structure of the overall
- 13 quality system, within which specific quality assurance
- 14 programs are developed. And this would apply not only
- 15 to Shoreham but to specific quality assurance programs
- 16 for many other nuclear power plants. That would cover
- 17 design, procurement, manufacturing, project management,
- 18 interest areas.
- 19 For two years prior to that point in time, --
- 20 that would be 1966 to 1968 -- I held a position where I
- 21 was responsible for the same basic kinds of system
- 22 documentation for procurement and manufacturing
- 23 activities.
- 24 (Counsel for Suffolk County conferring.)
- 25 Q Mr. Long, is it fair to state that your

- 1 involvement with Shoreham has been in the preparation
- 2 and updating, I presume, of the overall GE quality
- 3 assurance program?
- 4 A (WITNESS LONG) That would be one way of
- 5 characterizing it, yes.
- 6 Q Have you been responsible for determining
- 7 whether that program has actually been implemented? For
- 8 instance, whether it was properly implemented in design
- 9 activities by GE in San Jose or manufacturing activities
- 10 by the Manufacturing Division?
- 11 A (WITNESS LONG) I believe I should provide a
- 12 little more explanation. I am representing a very large
- 13 organization. We are talking about some 7000, 7500
- 14 people. We have a quality system that encompassed the
- 15 procedures, the manpower, the utilization of facilities,
- 16 that we employ to help us satisfy our corporate quality
- 17 objectives.
- 18 Now, within this quality system we identify
- 19 interest areas like design control and procurement
- 20 control an auditing, and many other program aspects.
- 21 That is the overall quality system.
- 22 Certain elements of that system would then be
- 23 applied to a particular product or a particular
- 24 project. I have no day-to-day responsibility for
- 25 applying elements of the system to a particular project,

- 1 except as I indicated earlier, with regard to
- 2 preparation and maintenance of PSAR inputs and
- 3 preparation and maintenance of our quality assurance
- 4 licensing topical report.
- 5 Q Then you don't have responsibility, for
- 6 instance, for auditing the performance at various QA
- 7 activities within GE?
- 8 A (WITNESS LONG) That is not one of my basic
- 9 responsibilities. However, I have participated on a
- 10 number of audits of the operating line components.
- 11 Q Do you recall what audits those were?
- 12 A (WITNESS LONG) I have audited in the control
- 13 and instrumentation manufacturing area. I have audited
- 14 in the Wilmington manufacturing area wherein we
- 15 manufacture nuclear fuel. I have been involved in
- 16 audits of our design control activities.
- 17 Q Mr. Muller, as a quality control engineer in
- 18 the Operating QA Division, who do you report to?
- 19 A (WITNESS MULLER) I report to the operating
- 20 quality assurance engineer.
- 21 Q How many other engineers are there at your
- 22 level?
- 23 A (WITNESS MULLER) The Operational Quality
- 24 Assurance Section consists of the operating quality
- 25 assurance engineer, quality control engineer and quality

10,150

- 1 assurance engineer. Both the QC engineer and QA
- 2 engineer report to the operating QA engineer.
- 3 (Panel of witnesses conferring.)
- In addition to the OQAE, the QC engineer and
- 5 QA engineer, we also have four additional LILCO
- 6 inspectors; two of which have engineering or science
- 7 degrees. They report to either myself or the QA
- 8 engineer.
- 9 I would like to also add that the section now
- 10 consists of 17 people; the three management personnel,
- 11 the rest are designated as inspectors. Some of the
- 12 inspectors, in fact, -- the other inspectors than the
- 13 LILCO inspectors also have either engineering degrees or
- 14 have many years of QA or QC experience.
- 15 Q Mr. Muller, your statement of qualifications
- 16 indicates that one of your responsibilities is in the
- 17 area of implementing the operational QA procedures. Do
- 18 you have responsibilities also in developing those
- 19 procedures?
- 20 A (WITNESS MULLER) Yes, I do.
- 21 Q Can you describe those responsibilities?
- 22 A (WITNESS MULLER) The operational quality
- 23 assurance procedures are prepared either by myself or
- 24 any member of the Operational Quality Assurance
- 25 Section. I would review, along with the QA engineer and

- 1 the operating QA engineer, any of those procedures. We
- 2 would then submit those procedures for review to the
- 3 Quality Assurance Department, plant management, startup
- 4 and other organizations. We would then have those
- 5 procedures approved.
- 6 Q Who approves the OQA procedures?
- 7 A (WITNESS MULLER) The plant manager approves
- 8 the OQA procedures, and they are concurred in by the
- 9 Quality Assurance Department Manager. By plant manager,
- 10 I am talking about the Shoreham plant manager.
- 11 0 Mr. Museler?
- 12 A (WITNESS MULLER) No, that would be Jim Rivello.
- 13 Q Okay, I am sorry.
- Mr. Youngling, in your position as startup
- 15 manager, you are not part of the LILCO QA Department or
- 16 the Operational OA program, is that correct?
- 17 A (WITNESS YOUNGLING) That is a true statement.
- 18 Q You refer in your professional qualifications
- 19 to construction relief meetings, I believe. What
- 20 exactly are those?
- 21 A (WITNESS YOUNGLING) A construction relief
- 22 meeting is a process whereby Mr. Museler's organization
- 23 makes a formal transfer of components and systems from
- 24 the construction organization to the Shoreham startup
- 25 organization.

- 1 Q Does that transfer mean that the item, what
- 2 items are being transferred, are complete from a
- 3 construction point of view?
- 4 A (WITNESS YOUNGLING) That is a true statement,
- 5 and what that means is that formal transfer of
- 6 responsibility and ownership for those components now
- 7 lests with the Shoreham startup organization and the
- 8 Long Island Lighting Company.
- 9 O Does that mean that there is no further
- 10 construction work remaining to be done on those items?
- 11 A (WITNESS YOUNGLING) There may be construction
- 12 work on the items. Those are handled as master punch
- 13 list items, yes.
- 14 Q What is the purpose of a punch list, or the
- 15 master punch list?
- 16 A (WITNESS YOUNGLING) Master punch list, the
- 17 major purpose of that document is to have a depository,
- 18 if you will, whereby we can put all of the items that
- 19 have to be completed on a particular system or a
- 20 component, to be sure that we address each and every one
- 21 of them.
- 22 MR. LANPHER: Judge Brenner, this completes
- 23 the questions I was going to ask on qualifications. It
- 24 might be an appropriate time to take an afternoon
- 25 break. I don't know what the Board's schedule is.

```
JUDGE BRENNER: That is okay. It is just a
2 few minutes earlier. We will take it now.
3
            MR. LANPHER: I could go on if you prefer.
         JUDGE BRENNER: Let's take it. It is a good
5 spot for it. We will take a 15-minute break and come
6 back at 3:20.
7
            (A short recess was taken.)
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

- JUDGE BRENNER: All right, Mr. Lanpher, you
- 2 can continue.
- 3 MR. LANPHER: Judge Brenner, for your
- 4 information, I am on page 10 of the outline.
- 5 JUDGE BRENNER: Should we clue the other
- 6 parties in as to the total pages? They are going to
- 7 hear it page by page. It is 66 pages.
- 8 MR. LANPHER: I have covered 10 pages
- 9 already? I have got to slow down.
- 10 JUDGE BRENNER: You could continue without me
- 11 if you slow down.
- 12 (Laughter.)
- 13 MR. LANPHER: Is that a promise?
- 14 (Laughter.)
- BY MR. LANPHER (Resuming):
- 16 Q Gentlemen, I am going to direct some questions
- 17 regarding the overview section of your prefiled
- 18 testimony. At page 1, you quote from Appendix B
- 19 regarding the definition of quality assurance. Would
- 20 you agree that the definition of -- the words "quality
- 21 assurance" as they appear in General Design Criterion 1
- 22 also mean the same thing as Appendix B, except that it
- 23 may differ only in scope commensurate with the
- 24 importance to safety of a particular item?
- 25 (Panel of witnesses conferring.)

- MR. ELLIS: Mr. Lanpher, after the panel is
- 2 ready, I would like to have that question repeated for
- 3 me.
- 4 MR. LANPHER: That was suggested by my
- 5 colleague, also.
- 6 BY MR. LANPHER (Resuming):
- 7 Q Gentlemen, let me start over. Referring your
- 8 attention to General Design Criterion 1, that states, "A
- 9 quality assurance program shall be established and
- 10 implemented in order to provide adequate assurance that
- 11 these structures, systems and components satisfactorily
- 12 perform their safety functions." And that is with
- 13 reference to structures, systems and components
- 14 important to safety.
- 15 Are you familiar with General Design Criterion
- 16 1?
- 17 A (WITNESS MUSELER) Yes, I believe we are
- 18 generally familiar with that GDC.
- 19 Q And when they use the words "quality
- 20 assurance" there, how do you interpret that term,
- 21 quality assurance?
- 22 A (WITNESS MUSELER) We interpret the term
- 23 "quality assurance" as defined in our testimony, as
- 24 applicable to safety-related equipment and components
- 25 and structures. If you would like me to read the

- 1 testimony, I would be glad to do that.
- 2 No. Let me ask a further question. The words
- 3 "quality assurance" in GDC-1, in your opinion then, do
- 4 have reference to the kinds of quality assurance
- 5 activities which are specified in Appendix B to Part 50,
- 6 the quality assurance organization design control,
- 7 document control, that kind of activity? Correct?
- 8 A (WITNESS MUSELER) Those activities -- I would
- 9 agree with your characterization of it, that those
- 10 activities constitute quality assurance activities as
- 11 applicable to safety-related components, systems,
- 12 structures, et cetera.
- 13 O Turning your attention to page 3 of your
- 14 prefiled testimony, you state that the quality assurance
- 15 program for non-safety related structures, systems and
- 16 components was discussed in LILCO's testimony on SC/SOC
- 17 Contention 7(b). Gentlemen, did you review that
- 18 testimony and the cross examination?
- 19 (Panel of witnesses conferring.)
- 20 A (WITNESS MUSELER) Most of us have reviewed at
- 21 least portions of that testimony.
- 22 Q Is it fair to state that the testimony which
- 23 is being sponsored as Exhibit 20, LILCO Exhibit 21, your
- 24 QA testimony which was introduced today, addresses only
- 25 the quality assurance program as it relates to

- 1 safety-related systems, structures and components?
- 2 A (WITNESS MUSELER) No, that is not the thrust
- 3 of our testimony. Our testimony primarily, or in large
- 4 measure, relates to the quality assurance program that
- 5 addresses safety-related components and structures.
- 6 However, I believe it is clear from our testimony that
- 7 we have also outlined those quality measures that are
- 8 taken in the non-safety related area to insure that
- 9 components which are not safety-related but which are
- 10 important to the operation of the plant from a
- 11 reliability standpoint and which may have a secondary
- 12 effect on safety-related systems are, in fact, or do, in
- 13 fact, have the appropriate design considerations,
- 14 testing considerations and documentation considerations.
- 15 So our testimony, while its principal thrust
- 16 does go to safety-related components and the Appendix B
- 17 type quality assurance type program, I believe also
- 18 gives a significant insight into the way non-safety
- 19 related portions of the plant are treated.
- 20 Mr. Museler, just because you answered -- but
- 21 anyone else can also respond to this question -- can you
- 22 show me where in your testimony you provide the
- 23 significant insights into the program as it addresses
- 24 non-safety related systems, structures and components?
- 25 (Panel of witnesses conferring.)

- 1 MR. ELLIS: Judge Brenner, if it will save
- 2 time, there were references to non-safety related, in
- 3 fact, in my argument on motion to strike. Those were
- 4 thrown in my face, as I recall, and I don't think there
- 5 is any secret about the fact that it was focused chiefly
- 6 on safety-related, because that is how we interpreted
- 7 the contentions.
- 8 But if they want us to give them a listing of
- 9 where we mentioned non-safety related, if it will save
- 10 time, we will go tonight and do that.
- 11 JUDGE BRENNER: I am always interested in
- 12 saving time, but that was not the question, Mr. Ellis.
- 13 The witness made a statement, and Mr. Lanpher is
- 14 entitled to follow up on where particularly the support
- 15 for that statement by the witness lies. Mr. Lanpher
- 16 didn't ask him, show me every place you have referenced
- 17 important to safety but not safety related. The
- 18 question, as you know, is quite a bit different than
- 19 that, so it is fair game for cross examination.
- 20 WITNESS MUSELER: Again, if we wanted to
- 21 reference every place in the testimony where the
- 22 testimony might be applicable to non-safety related
- 23 equipment, that would take a while.
- 24 However, in Section III.C, a substantial part
- 25 of that section relates to items which are both

- BY MR. LANPHER: (Resuming)
- 2 O Mr. Museler, you are talking about the
- 3 construction section?
- 4 A (WITNESS MUSELER) The construction section,
- 5 that's correct, and I will just give you one example of
- 6 that in Section C-3-D, which speaks to a particular
- 7 program called the final "A" release program. That
- 8 program is applied to all systems in the plant, not just
- 9 the safety-related system, and it is the same, it is
- 10 essentially the same program.
- JUDGE BRENNER: I am sorry, Mr. Museler. I am
- 12 not with you. What section is that?
- 13 WITNESS MUSELER: If you are looking at the
- 14 index, it is on Page VI.
- 15 BY MR. LANPHER: (Resuming)
- 16 O It might help if you could give us page
- 17 numbers.
- 18 A (WITNESS MUSELER) 188.
- 19 JUDGE BRENNER: Thank you.
- 20 WITNESS YOUNGLING: Mr. Lanpher, on Page 198,
- 21 we describe as part of the start-up program the C&IO
- 22 program. That particular program is applied not only to
- 23 safety related components, but also non-safety related
- 24 components.
- 25 BY MR. LANPHER: (Resuming)

- 1 Q Does that apply to 100 percent of the
- 2 non-safety related components?
- 3 A (WITNESS YOUNGLING) That is applied to
- 4 essentially all active components within the power
- 5 station.
- 6 (Pause.)
- 7 Q Are there any others, Mr. Museler, that come
- 8 to mind?
- 9 A (WITNESS MUSELER) As I said, there is one
- 10 more, if you would like Mr. Baldwin to expand on it.
- 11 Those are the ones we can come up with very quickly. As
- 12 a matter of fact, there are two others, one in
- 13 procurement and one in the testing program, where the
- 14 entire C&IO testing program is handled, whether it be
- 15 safety related or non-safety related. Those are three
- 16 areas. If you want, I don't know where you want to go
- 17 from there.
- 18 Q I only noted two. I must have missed one.
- 19 The final "A" release and the C&IO.
- 20 A (WITNESS MUSELER) Test program and the
- 21 procurement.
- 22 0 Is there specific reference, a page reference,
- 23 Mr. Baldwin?
- 24 A (WITNESS BALDWIN) Yes. Are you talking to a
- 25 specific reference to the word "non-safety related," or

- 1 are you talking about systems, processes that have been
- 2 used in non-safety related application as related to
- 3 procurement?
- 4 Q What I am talking about is reference to Mr.
- 5 Museler's previous testimony, and I apologize if I am
- 6 mischaracterizing it, because it was about five minutes
- 7 ago, but I believe he stated that while the testimony
- 8 mostly addresses the QA-QC program for safety related,
- 9 it also gives significant insight or significantly
- 10 addresses that for non-safety related. I asked where it
- 11 does.
- 12 A (WITNESS BALDWIN) Okay. In regard to
- 13 procurement, then, I would like to draw your attention
- 14 to Section B, Procurement, 1, LILCO, Stone and Webster,
- 15 specifically, C2, 3, and 4, but actually that whole
- 16 section. What I would like to indicate is that LILCO
- 17 and Stone and Webster's policy is that a quality
- 18 assurance program shall be in effect for the procurement
- 19 of Category 1 or safety related. We shall also have
- 20 quality requirements in effect for non-safety related
- 21 procurement.
- To give you an idea of the magnitude, there
- 23 are approximately 80 to 90 safety related suppliers on
- 24 this project. That broken down to certain purchase
- 25 orders, a supplier having several purchase orders, is

- 1 somewhere in the neighborhood for safety related of
- 2 around 300, and for non-safety related it is
- 3 approximately 150 to 175.
- 4 To give you some further insight on some
- 5 particulars there --
- 6 Q Mr. Baldwin, I don't mean to interrupt you,
- 7 and please come back to it, but is this all contained in
- 8 the testimony, your statement, this discussion of what
- 9 is applied to non-safety related? Is that set forth in
- 10 this section of the procurement testimony?
- 11 A (WITNESS BALDWIN) By specific reference to
- 12 non-safety related and safety related, no. But in those
- 13 sections, that is what we are talking about. We are
- 14 talking about quality assurance and quality requirements
- 15 upon both safety and non-safety related procurement.
- 16 And quite an extensive amount of quality assurance
- 17 requirements as related to non-safety related are
- 18 Category 2, and if you would like those examples I can
- 19 give them to you.
- 20 Q I am not going to cut you off, Mr. Baldwin, if
- 21 you want to give them. I was just asking for the places
- 22 in the testimony where it is referenced. So, if that
- 23 completes that answer, that would be fine, unless you
- 24 want to expand.
- 25 A (WITNESS BALDWIN) Could you repeat that?

- 1 Q I was only asking, following up on my initial
- 2 question of Mr. Museler, where in the testimony there is
- 3 reference or discussion relating to non-safety related
- 4 systems, structures, and components is contained.
- 5 A (WITNESS MULLER) Mr. Lanpher, I would like to
- 6 interrupt. Please note on Page 221 we refer
- 7 specifically to non-safety related parts, materials, and
- 8 components, as far as purchasing is concerned for plant
- 9 operations.
- 10 A (WITNESS YOUNGLING) I might also add on that
- 11 very same page we follow on in the testimony to describe
- 12 a repair control procedure used during the operational
- 13 phase, which is the maintenance work request on Page
- 14 222. If you follow the testimony through there, you
- 15 will see that that particular device which is a
- 16 carefully controlled mechanism, work control mechanism,
- 17 is applied at the judgment of the responsible management
- 18 personnel to not only safety related but non-safety
- 19 related components.
- 20 In addition, in the start-up program, we have
- 21 a similar device, work control device called a repair
- 22 rework. This device is applied in much the same manner
- 23 and with the same judgmental factors involved.
- Q Gentlemen, is LILCO's program for quality
- 25 assurance as applied to items which are important to

- 1 safety but not safety related described in the final
- 2 safety analysis report?
- 3 (Whereupon, the witnesses conferred.)
- 4 A (WITNESS MUSELER) Mr. Lanpher, LILCO's
- 5 quality assurance program as defined in the FSAR applies
- 6 to items which are safety related and in those areas
- 7 where we refer to items with the term important to
- 8 safety. That term is synonymous to safety related. So,
- 9 the program, the quality assurance program referenced in
- 10 the FSAR in accordance with Appendix B is a program that
- is applied to safety related components, structures, et
- 12 cetera, which are safety related and where we have used
- 13 the term in a few place he FSAR important to
- 14 safety, that to us is sympus with safety related.
- 15 There are several portions of the FSAR -- Mr.
- 16 Youngling just mentioned to me one which he can
- 17 elaborate on if he would like in the operations area,
- 18 where the FSAR does describe the treatment of the entire
- 19 plant, safety related and non-safety related, and there
- 20 are probably other areas where that is referenced. But
- 21 I believe the correct answer to your question is that
- 22 the term important to safety and safety related in the
- 23 FSAR are synonymous. They both mean safety related, and
- 24 that the quality assurance program described therein is
- 25 a description of the Appendix B program which is applied

- 1 primarily to those items, although as we have, I
- 2 believe, already discussed today, that program is
- 3 applied in certain instances directly to non-safety
- 4 related equipment and non-safety related equipment in
- 5 addition where it does not fall under the Appendix B
- 6 quality assurance program does receive appropriate
- 7 quality requirements, the engineering, procurement,
- 8 construction, inspection, and testing levels,
- 9 O Mr. Museler, LILCO uses a QA Category 2
- 10 classification, correct?
- 11 A (WITNESS MUSELER) Yes, we do.
- 12 Q Is the quality assurance program which applies
- 13 to QA Category 2 described in the FSAR?
- 14 A (WITNESS MUSELER) As I say, the quality
- 15 assurance program that is described is applied to
- 15 certain Category 2 items which are identified in the
- 17 FSAR, but not to all of them. The rest of the Category
- 18 2 items are subject to quality requirements defined by
- 19 engineering and implemented by in some cases engineering
- 20 and in some places quality assurance. In some cases,
- 21 construction organizations.
- 22 But I believe the answer to your question is
- 23 that the non-safety related quality assurance program is
- 24 described to the extent that the Appendix B program
- 25 applies to certain non-safety related components, that

- 1 the quality program as applied to the balance of the
- 2 non-safety related components is described to the extent
- 3 that the engineering and design process for the entire
- 4 plant is described somewhat in the FSAR, but not in the
- 5 same breakout as a specific quality assurance program.
- 6 Q And the program as applies to your previous
- 7 testimony gives your position or your statement -- I
- 8 shouldn't say position, that LILCO does have a program,
- 9 a quality assurance program for non-safety related
- 10 systems, structures, and components commensurate with
- 11 their importance to safety, correct?
- 12 A (WITNESS MUSELER) Yes, sir. We believe that
- 13 is how we operate.
- 14 Q But that program is not described, for
- 15 instance, in Chapter 17 of the FSAR, is it?
- 16 A (WITNESS MUSELER) Again, Chapter 17 describes
- 17 the Appendix B quality assurance program which is
- 18 applied to some of the non-safety related equipment, but
- 19 that program is not the program that is applied to all
- 20 of the non-safety related equipment.
- 21 A (WITNESS EIFERT) If I could clarify from
- 22 Stone and Webster's engineering and design control
- 23 standpoint, we have at Stone and Webster one design
- 24 control program, one design control process, and it is
- 25 applied to all of our engineering work. Our nuclear

10,158

- 1 safety related aspects of the design, the non-nuclear
- 2 safety related aspects of the design, and many of our
- 3 non-nuclear projects.
- We have one design control process, so, from
- 5 Stone and Webster's standpoint for engineering and
- 6 design, it is the same program that we apply.
- 7 Similarly, in procurement, we apply the same procurement
- 8 program to a degree commensurate with the item's
- 9 importance that we apply to Category 1. We apply it to
- 10 the non-safety related equipment that had been so
- 11 designated by engineering for application to the QA
- 12 program.
- 30, in that sense the FSAR description is a
- 14 description of the program that we are applying to
- 15 non-safety related, but we don't specifically use those
- 16 words and call that out in the FSAR description.
- 17 A (WITNESS YOUNGLING) I would like to also add
- 18 to that. During the operating phase, as I mentioned,
- 19 the work control mechanisms, MWR's, again, we have one
- 20 mechanism, the MWR for safety related work. It behooves
- 21 the corporation to have that one mechanism, and where we
- 22 see fit, we do apply that to non-safety related rather
- 23 than develop two different control mechanisms.
- 24 The MWR is just one example. There are other
- 25 examples of that kind of process being applied to

400 VIRGINIA AVE., S.W., WASHINGTON, D.C. 20024 (202) 554-2345

- non-safety related.
- 2 A (WITNESS LONG) I would like to add also that
- 3 for the General Electric scope of supply, we have one
- 4 basic overall quality assurance program that we apply to
- 5 both safety related and non-safety related items. The
- 6 differences I found in detailed implementation. When
- 7 you talk addressing the basic criteria in 10 CFR 50
- 8 Appendix B, yes, all of the criteria are considered with
- 9 regard to application, regardless of whether the item is
- 10 safety related or non-safety related, and the degree of
- 11 application for the non-safety related items in detailed
- 12 implementing practice is dependent upon the overall
- 13 function served by the item.
- 14 JUDGE MORRIS: Excuse me, Mr. Long. Is that
- 15 true for both safety related and non-safety related
- 16 items? The degree to which you apply criteria?
- 17 WITNESS LONG: No, sir, it is not. That was
- 18 the point I was trying to make. It is in the detailed
- 19 implementation of certain aspects of the program that
- 20 you will find differences. If we were looking in the
- 21 design control area, as an example, all of the designs
- 22 are design verified. However, if we are talking a
- 23 safety related item, you would find an extensive,
- 24 possibly an extensive design verification program with
- 25 documentation to support it. If we are talking a

- 1 non-safety related item, it would be designed, verified,
- 2 but possibly not to the same depth, and possibly not to
- 3 the same extent of recordkeeping.
- 4 WITNESS MUSELER: Judge Morris, let me add to
- 5 that. Just so there are gradations in the level of
- 6 quality assurance applied to Category 1 or safety
- 7 related equipment, especially in the area of seismic
- 8 piping, Class 1, 2, or 3, all of which are safety
- 9 related, but all of which have various levels of quality
- 10 assurance treatment given to them, the same process just
- 11 extends in our view to the non-safety related
- 12 equipment. So just as there are gradations in quality
- 13 assurance requirements for safety related equipment,
- 14 there are gradations in the requirements for non-safety
- 15 related equipment, and I think what we are all trying to
- 16 say is that the quality assurance or the quality
- 17 measures that are required of the various components or
- 18 systems in the non-safety portion of the plant are
- 19 looked at from the standpoint of their importance to the
- 20 plant, and at the appropriate, whether it be design
- 21 control or control of inspections during erection or
- 22 whatever, it is applied to those systems or components
- 23 in the same -- with the same general thought process
- 24 that goes into applying those requirements to the safety
- 25 related portions of the plant.

- JUDGE MORRIS: You responded very well to the
- 2 question I thought I wanted to ask. I would then ask
- 3 both the GE and Stone & Webster if that is their
- 4 understanding, too.
- 5 WITNESS LONG: Speaking for General Electric,
- 6 yes, sir, it is.
- 7 WI'NESS EIFERT: Speaking for Stone & Webster,
- 8 yes, it is.
- 9 JUDGE MORRIS: Thank you.
- 10 JUDGE BRENNER: Mr. Ellis, I don't want to
- 11 beat a dead horse, but for what it is worth, my
- 12 perception of the testimony we have been hearing for the
- 13 last 15 minutes is it is consistent with what I believe
- 14 to be the position of LILCO through the 7(b) testimony,
- 15 and also, although worded somewhat differently, the
- 16 position at different time -- the position of the staff
- 17 witnesses, and is there a reason -- partly the reason
- 18 why your motion to strike was denied.
- 19 That is, we disagree with what we perceive to
- 20 be the assertion in the motion to strike that a
- 21 reference to Appendix B in the contention ipso facto
- 22 must therefore limit all evidence to safety-related. I
- 23 think that was point B in your syllogism.
- 24 Our other point of disagreement was that we
- 25 were not ready, in the context of the motion to strike,

- 1 to assert that the contentions were limited to Appendix
- 2 B due to the other references we discussed. We were
- 3 sure, based on the testimony of the staff and the
- 4 county's witnesses, that you couldn't assert that there
- 5 was no disagreement with your point B. And now, my own
- 6 recollection is supported again by LILCO's witnesses
- 7 who, as I say, would not support your motion to strike,
- 8 as we read it.
- 9 MR. ELLIS: I understand your point, Judge
- 10 Brenner. Our point was a different one. Our point was
- 11 that Appendix B, as a regulatory requirement, applies
- 12 only to safety-related structures, systems and
- 13 components. That was our central point, and that was
- 14 supported both by the language that introduces Appendix
- 15 B -- but I understand the point you just made which I
- 16 think is a slightly different one from the point that I
- 17 just made and the one I intended in our motion.
- 18 JUDGE BRENNER: Okay. Your point is much
- 19 narrower and would not have supported striking the
- 20 portions of Mr. Hubbard's testimony that you directed us
- 21 to in your motion. Since there was no written ruling
- 22 issued, I am pointing it out, because if you have a
- 23 problem with all of this, you are going to have a shot
- 24 at redirect, and it may be a long time before you get
- 25 that shot.

- 1 MR. ELLIS: Thank you.
- 2 BY MR. LANPHER (Resuming):
- 3 O Mr. Long, I want to come back to the question
- 4 that Judge Morris asked you originally, and I understood
- 5 your answer, your first answer, to be that when you came
- 6 to Appendix B, all systems -- to safety-related, excuse
- 7 me -- all systems that are classified safety-related by
- 8 GE get an identical level of quality assurance. And
- 9 that when you come to non-safety related systems, the
- 10 leve of quality assurance varies, consistent with their
- 11 importance to safety. Was that your earlier answer, or
- 12 did I misunderstand you?
- 13 A (WITNESS LONG) No, sir, I do not believe that
- 14 that was my earlier answer. If you construed it in that
- 15 manner, I would like to clarify. Let me finish, please.
- 16 The 18 criteria in 10 CFR 50, Appendix B are
- 17 applied to safety-related structures, systems,
- 18 components and services as appropriate, commensurate
- 19 with the importance of the safety-related functions that
- 20 are performed by the item or the related service. Does
- 21 that answer your question?
- 22 O That answers it perfectly, thank you. I
- 23 didn't think that was the answer you had given the first
- 24 time, and I think there may have just been a confusion
- 25 in my question.

- Mr. Muller, I would like to turn your
- 2 attention to Attachment 4 to the LILCO testimony, the
- 3 LILCO Quality Assurance Manual. This is the operating
- 4 QA Manual, correct?
- 5 (Discussion off the record.)
- 6 JUDGE BRENNER: Why don't you proceed, Mr.
- 7 Lanpher.
- 8 BY MR. LANPHER (Resuming):
- 9 O Mr. Muller, Attachment 4 to the LILCO
- 10 testimony, is this the Operating QA Manual?
- 11 A (WITNESS MULLER) Yes, this manual describes
- 12 the quality assurance program in effect during
- 13 operations of the Shoreham Nuclear Power Station.
- 14 Q Now, on the cover page, it is noted to be an
- 15 uncontrolled copy which will not be maintained up to
- 16 iate. To the best of your knowledge, is this up to date
- 17 as of today?
- 18 A (WITNESS MULLER) Yes.
- 19 0 I would like to turn your attention to the
- 20 corporate statement of quality assurance policy, which
- 21 is Section iii, it is really the third page of this
- 22 manual.
- 23 A (WITNESS MULLER) I have it in front of me.
- 24 Q It is true, is it not, that the LILCO
- 25 corporate statement of quality assurance reads as

- 1 follows. "The Long Island Lighting Company quality
- 2 assurance policy applies to the activities affecting the
- 3 safety-related functions of nuclear station structures,
- 4 systems and components..." and it continues. Is that
- 5 correct?
- 6 A (WITNESS MULLER) This manual does address the
- 7 10 CFR 50, Appendix B program applied by the Long Island
- 8 Lighting Company.
- 9 O This is the manual that applies to
- 10 safety-related structures, systems and components during
- 11 operation, is that correct?
- 12 A (WITNESS MULLER) That is correct.
- 13 Q Is it a manual that addresses non-safety
- 14 related structures, systems and components?
- 15 (Panel of witnesses conferring.)
- 16 A (WITNESS MULLER) The station implementing
- 17 procedures or station procedures address both
- 18 safety-related and non-safety related systems,
- 19 components and activities.
- 20 Mr. Muller, my question is, does this manual
- 21 specify the quality assurance activities for items which
- 22 are not classified safety related?
- 23 (Panel of witnesses conferring.)
- 24 A (WITNESS MUSELER) Mr. Lanpher, I think this
- 25 question is basically of the same type that you asked

- 1 before. That is, that this particular manual addresses
- 2 our quality assurance program as applied where required
- 3 by Appendix B. This program in part in some cases; in
- 4 other cases, as a whole, and Mr. Youngling gave a few
- 5 examples before, is also applied not as an Appendix B
- 6 requirement, but as a quality program to the non-safety
- 7 related portions of the plant.
- 8 So -- and I guess the only difficulty we are
- 9 having is trying to keep clear for purposes of
- 10 responding properly to your question the differences
- 11 between safety-related and non-safety related. This
- 12 program definitely covers all of the safety-related
- 13 equipment in the plant. The program, the manual and the
- 14 implementing procedures from the manual constitute
- 15 really the entire program, and that program in some
- 16 cases as a whole, in other cases in part where
- 17 appropriate, is applied to the entire plant.
- 18 0 Mr. Museler, I understand your general
- 19 statement about how you are applying a program
- 20 everywhere. I am trying to find the documentation in
- 21 your testimony for that. Isn't it true that this manual
- 22 applies to the quality assurance program for operations
- 23 to be applied to those systems, structures and
- 24 components and activities which are classified as safety
- 25 related?

- (Panel of witnesses conferring.)
- 2 A (WITNESS MUSELER) Your stagement I believe is
- 3 correct when you say, is this manual the manual that
- 4 implements either directly or through its implementing
- 5 procedures the Appendix B requirements for
- 6 safety-related components, systems and structures for
- 7 the Shoreham plant during the operating phase. The
- 8 answer to that question is yes, it is, and it does.
- 9 Q Does this manual, by its terms, implement a
- 10 quality assurance program for systems, structures and
- 11 components or services which are non-safety related?
- 12 (Panel of witnesses conferring.)
- 13 A (WITNESS MUSELER) The Lighting Company insures
- 14 that the appropriate quality measures are applied to
- 15 both safety and non-safety related structures, systems
- 16 and components in the plant. In some cases, this
- 17 program is applied to non-safety related structures,
- 18 systems and components. In other cases, during the
- 19 operating phase, other plant procedures are the
- 20 implementing or the governing documents for the control
- 21 of the quality of the plant.
- 22 MR. LANPHER: Judge Brenner, my question
- 23 wasn't answered. My question was, does this manual, by
- 24 its terms, apply to the quality assurance for systems,
- 25 structures and components which are not safety-related.

- 1 I would like to have an answer to my question.
- JUDGE BRENNER: Okay. In fairness to the
- 3 witness, the answer he gave would have qualified as
- 4 explanation. So I don't want to imply that it was not
- 5 pertinent. But sometimes it is useful to get the short
- 6 yes or no, or that is possible, and then the explanation
- 7 in the nature that you gave.
- 8 Mr. Lanpher, when he uses the phrase "by its
- 9 terms" means "expressly." So the question is, -- I
- 10 infer from your explanation that the answer is no. That
- 11 is, this manual expressly, by operation of the manual
- 12 itself, does not apply the requirements of the quality
- 13 assurance manual to non-safety related items. That is
- 14 not to say, however, -- and I am attempting to
- 15 characterize your answer -- that is not to say, however,
- 16 that the manual may not be applied on whole or in part
- 17 to such activities. Is that a fair summary of what you
- 18 are trying to testify to?
- 19 (Panel of witnesses conferring.)
- 20 WITNESS MUSELER: Yes, I believe that is a
- 21 correct summary of the explanation we gave, Judge
- 22 Brenner.
- 23 JUDGE MORRIS: Mr. Museler, if you would turn
- 24 to page 4, the second paragraph, that is page iv, --
- 25 WITNESS MUSELER: I believe that is what we

- 1 said, Judge Morris, that elements of the program are
- 2 applied as necessary to items, functions, et cetera, et
- 3 cetera. Just what you are reading.
- 4 If that means -- and again, I am not familiar
- 5 with whether there is a specific legalistic meaning to
- 6 the term "by the terms" of what it says -- but if that
- 7 means is there anywhere in this particular QA manual
- 8 where we state that portions of this program are applied
- 9 to non-safety related structures, systems and
- 10 components, then the answer is yes, as you point out,
- 11 right at this point on page iv.
- 12 I guess we are really having a tough time
- 13 providing a satisfactory answer to this question.
- 14 JUDGE BRENNER: I think we are getting the
- 15 picture now.
- 16 BY MR. LANPHER (Resuming):
- 17 Q Directing your attention to that sentence on
- 18 page iv, which reads, "Elements of the program are
- 19 applied as necessary to items and functions described in
- 20 appendices to this manual that are not classified as
- 21 safety-related..." I believe that is the sentence that
- 22 Judge Morris was referring your attention to.
- 23 It is true, is it not, that the appendices
- 24 which are referred to are Appendices G through K? For
- 25 clarity of the record, I am referring to Section ii. It

- 1 is really the Table of Contents, I guess, the second
- 2 page of the manual.
- 3 A (WITNESS GERECKE) That is correct.
- 4 Q And is it true that four of five of those
- 5 appendices are labeled as "later" and are not contained
- 6 in this manual which was introduced into evidence?
- 7 A (WITNESS GERECKE) That is correct.
- 8 O The one appendix which is present is the fire
- 9 protection appendix. The others are security -- the
- 10 others which are not there are security, environmental
- 11 monitoring, packing and shipping of radioactive
- 12 material, and emergency planning. Is that correct?
- 13 A (WITNESS GERECKE) That is correct.
- 14 Q Is it your testimony that those five
- 15 appendices would cover all non-safety related systems,
- 16 structures and components?
- 17 A (WITNESS GERECKE) No, it is not.
- 18 Q Is that a listing, however, -- I am referring
- 19 you back to that sentence which Judge Morris brought to
- 20 your attention -- are those the areas which have been
- 21 determined to be necessary to have this manual applied
- 22 to?
- 23 (Panel of witnesses conferring.)
- 24 A (WITNESS MUSELER) Mr. Lanpher, I believe these
- 25 have been included in this quality assurance manual

- 1 because the entire scope of the quality activities
- 2 governing these four really systems or particular
- 3 processes will be and are subject to the quality
- 4 assurance program, and that quality assurance program
- 5 for these non-safety related systems and components is
- 6 administered by the Quality Assurance Department within
- 7 LILCO.
- 8 That is not to say that the discussion we had
- 9 a little earlier about the other types of components,
- 10 systems, processes in the plant which may be non-safety
- 11 related are not covered or are not covered either by the
- 12 implementing procedures which flow from this manual for
- 13 non-safety related components. I guess what I am saying
- 14 is that these don't constitute a total and exhaustive
- 15 list of everything that is covered by the Quality
- 16 Assurance Department during the operation phase.
- 17 Again, other portions of control of processes
- 18 or quality of the plant are covered by other plant
- 19 procedures. I believe your question was, is this the
- 20 total scope of the non-safety related quality assurance
- 21 involvement. The answer to that question is no.
- 22 O This is the total -- do you have another
- 23 comment? I didn't mean to interrupt.
- 24 (Panel of witnesses conferring.)
- 25 A (WITNESS GERECKE) I might just add that these

```
1 are included as appendices because they are not -- they
2 don't really come under the requirements of Appendix B.
3 There are other regulations, Reg Guides, NUREGs and so
4 forth which specify QA requirements for these five
5 areas. We, therefore, have included them as appendices
   rather than just incorporating them as several of the
   items to which the Appendix B program applies.
8
             (Counsel for Suffolk County conferring.)
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

- 1 Q Mr. Museler, just so I understand, it is your
- 2 view that there are other elements, there are other
- 3 areas to which the elements of this program would be
- 4 applied but they are not expressly referenced or
- 5 expressly identified in this manual?
- 6 A (WITNESS MUSELER) That is a true statement,
- 7 Mr. Lanpher.
- 8 O Staying with LILCO manuals, I would like to
- 9 turn to Attachment 11 of the prefiled testimony, which
- 10 is labeled LILCO Engineering QA Manual. My memory is
- 11 short, and I apologize, but Mr. Kelly, didn't we
- 12 establish -- I believe we established before that this
- 13 is not just a manual for engineering, but it has been
- 14 changed through amendments so that it applies to
- 15 construction, procurement, and engineering. Is that
- 16 correct?
- 17 A (WITNESS KELLY) The only reason that manual
- 18 had the word Engineering Quality Assurance is because at
- 19 one point in time the title of our department was the
- 20 Engineering Quality Assurance Department. At no time
- 21 did it just relate to the engineering function, but it
- 22 was more just the title of the department.
- 23 Q Fine. To the best of your knowledge, is this
- 24 manual up to date as it appears in the testimony today?
- (Whereupon, the witnesses conferred.)

- A (WITNESS KELLY) Yes, we believe so.
- 2 Q Turning your attention to Section 1, Page 1 of
- 3 the manual, under the section Scope, I guess I would
- 4 call it the second paragraph, the first part of it, it
- 5 says "Requirements of this program apply to safety
- 6 related activities, including," and it goes on to
- 7 design, purchasing, et cetera. Is that a correct
- 8 statement of the scope of this manual?
- 9 MR. ELLIS: What page again, Mr. Lanpher?
- 10 MR. LANPHER: Page 1 of Section 1.
- 11 MR. ELLIS: Thank you.
- 12 BY MR. LANPHER: (Resuming)
- 13 Q Do you see where I was reading from, Mr. Kelly?
- 14 A (WITNESS KELLY) This manual specifically
- 15 addresses Appendix B requirements, yes. The safety
- 16 related items, which is as we described before. There
- 17 are programs in effect that provide quality for every
- 18 item in the plant commensurate with its function in the
- 19 plant.
- 20 O This manual by its express terms, however,
- 21 addresses only the quality assurance requirements for
- 22 safety related items, correct?
- 23 (Whereupon, the witnesses conferred.)
- 24 A (WITNESS KELLY) Yes, the intent of this
- 25 manual is specifically to describe those quality

- 1 activities applied to safety related systems,
- 2 components, and structures, but as we discussed before,
- 3 other sections of this would be applied to non-safety
- 4 related functions, activities, and structures.
- Gentlemen, so I understand from LILCO's point
- 6 of view, am I correct that as items are turned over to
- 7 start-up, this manual becomes inoperative, and
- 8 Attachment 4 of the operating QA manual becomes
- 9 operative?
- 10 A (WITNESS KELLY) No, when it is turned over to
- 11 a plant operation group from the start-up organization,
- 12 then the other manual becomes in effect.
- 13 O Then this manual no longer would apply? Is
- 14 that right?
- 15 A (WITNESS KELLY) For those items, yes.
- 16 (Whereupon, counsel for Suffolk County
- 17 conferred.)
- 18 Q Gentlemen, I would like to turn your attention
- 19 now to Attachment 5 of the prefiled testime as entitled
- 20 Stone and Webster QA Program Manual. Gent. on, is this
- 21 document to the best of your knowledge up to date?
- 22 A (WITNESS BALDWIN) Excuse me. We don't have a
- 23 copy available.
- 24 (Pause.)
- 25 A (WITNESS BALDWIN) Could you repeat your

- 1 question again, please, Mr. Lanpher?
- 2 Yes, sir. To the best of your knowledge, is
- 3 this manual current, up to date?
- 4 A (WITNESS BALDWIN) Yes, sir.
- 5 Q And are all aspects of this manual applied to
- 6 Stone and Webster's activities on the Shoreham project?
- 7 A (WITNESS BALDWIN) Excuse me? Could you
- 8 repeat that, please?
- 9 Q Certainly. Are all aspects of this manual
- 10 applied to Stone and Webster's activities on the
- 11 Shoreham project?
- 12 A (WITNESS BALDWIN) Yes.
- 13 Q From the prefiled testimony, the list of
- 14 attachments, it states that Appendix V, Roman Numeral V,
- 15 is no longer in effect, and the manual is currently
- 16 being revised. Now, Appendix V concerns preventive
- 17 action, I believe. Why is that no longer in effect, if
- 18 you know?
- 19 A (WITNESS GERECKE) Appendix V to the Stone and
- 20 Webster Quality Assurance Manual was originally prepared
- 21 -- I am trying to think back now. I believe it was
- 22 originally prepared because LILCO quality assurance had
- 23 some concern that LILCO quality assurance wasn't
- 24 necessarily getting all the information on
- 25 non-conformances, corrective action, problems that might

- 1 be identified within the Stone and Webster
- 2 organization. The project and engineering personnel in
- 3 both organizations seemed to be getting it.
- At the same time, we were concerned in getting
- 5 the information from Stone and Webster so that they
- 6 could essentially be used later to be sure that we did
- 7 not run into the same kinds of problems, so that we
- 8 could avoid the same types of problems during the design
- 9 and construction effort for Jamesport.
- 10 As a result of our concerns, Stone and Webster
- 11 incorporated Appendix V into their quality assurance
- 12 manual. After a couple of years, they made a number of
- 13 changes to their internal corrective action program,
- 14 corrective action system, and Jamesport was also
- 15 cancelled, so the two reasons that we had for requesting
- 16 that they put this section in the manual disappeared,
- 17 and we no longer needed to use Appendix V to the Stone
- 18 and Webster quality assurance manual for Shoreham. It
- 19 was an administrative error that it was not removed from
- 20 the manual.
- 21 Q So when we --
- 22 MR. ELLIS: I am not sure that they were
- 23 done.
- 24 WITNESS BALDWIN: Your previous statements to
- 25 me, I believe, that might have caused some confusion

- 1 here is, is this the present manual that was in effect,
- 2 and I said yes.
- 3 BY MR. LANPHER: (Resuming)
- 4 Q Believe me, I wasn't trying to trick you on
- 5 that a bit.
- 6 A (WITNESS BALDWIN) I was aware of the
- 7 revision. We have not published the revision as yet.
- 8 It is esentially all the way through its approval
- 9 circuit. It has not been sent to the people who need
- 10 it, who are on distribution for it.
- 11 Q But when my client or I consider the evidence
- 12 in this proceeding, this is no longer -- this appendix
- 13 is no longer part of this manual, correct?
- 14 A (WITNESS BALDWIN) That is correct. It has
- 15 not physically been taken out. We are waiting for that
- 16 revision to be distributed. That is correct.
- 17 0 But it is not being used, either?
- 18 A (WITNESS BALDWIN) That is correct.
- 19 A (WITNESS GERECKE) But the concerns that we
- 20 had were addressed in the revised Stone and Webster
- 21 procedures for their corrective action, problem
- 22 reporting system, and so forth.
- 23 O Now, gentlemen, insofar as Stone and Webster
- 24 is concerned in their work in utilizing this manual on
- 25 the Shoreham project, is this manual applied to only

- 1 safety related structures, systems, and components?
- 2 A (WITNESS BALDWIN) The answer to that is no.
- 3 I am trying to find a direct reference that I can help
- 4 you with.
- 5 Q If I may be of assistance, maybe Section 2.
- 6 A (WITNESS BALDWIN) Yes, I think it is
- 7 specifically referenced under Section 1.3. Would you
- 8 like me to read that into the record?
- 9 O No. but my question was, do you apply this
- 10 manual in the Stone and Webster program to structures,
- 11 systems, and components which are non-safety related?
- 12 A (WITNESS BALDWIN) Yes.
- 13 O And your answer is based upon Part 1.3 of
- 14 Section 2. Is that correct?
- (Whereupon, the witnesses conferred.)
- 16 A (WITNESS BALDWIN) Yes.
- 17 (Pause.)
- 18 O Mr. Baldwin, I thought we had -- we alluded to
- 19 the fact earlier that Stone and Webster no longer
- 20 performs inspections of non-safety related structures,
- 21 systems, and components, Stone and Webster field quality
- 22 control. Is that correct?
- 23 (Whereupon, the witnesses conferred.)
- 24 A (WITNESS BALDWIN) No, that is not totally
- 25 correct. I think Mr. Arrington indicated that his

- 1 responsibilities for field quality control are in the
- 2 safety related area, and selected non-safety related
- 3 areas, and I think he gave you some examples of those.
- 4 You are addressing the question here specifically to
- 5 field quality control. You are also asking the question
- 6 of this manual which applies to several other areas.
- 7 For instance or for example, the other areas being
- 8 procurement quality assurance.
- 9 There is an extensive effort in the
- 10 procurement quality assurance area for non-safety
- 11 related equipment for the Shoreham project. Probably
- 12 there are, I would say, out of the total effort of our
- 13 PQA division over the years, and there are numbers in
- 14 the testimony, it is probably somewhere in the
- 15 neighborhood of one-half to one-third of all of their
- 16 effort has been allocated to non-safety related.
- 17 I can probably give you some examples, such as
- 18 the turbine generator or feedwater heaters are
- 19 non-safety related, where we have had in the
- 20 neighborhood of 40 test inspection and documentation
- 21 forms which are similar to safety related with anywhere
- 22 in the neighborhood of a dozen to 18 attributes for each
- 23 one of them, just for that purchase order alone.
- 24 Probably it ranges in the neighborhood of, again, 30 or
- 25 40 inspection reports or trips for that type of

- 1 equipment. Again, that is all commensurate with the
- 2 quality requirements as established by the engineers
- 3 through the engineering documents for that piece of
- 4 equipment. That is just one example.
- 5 Q Sticking with that example in the procurement
- 6 area which you are addressing generally there, are those
- 7 quality assurance activities which Stone and Webster
- 8 undertakes performed by quality assurance personnel?
- 9 A (WITNESS BALDWIN) Yes, sir.
- 10 Q And that is undertaken in accordance with the
- 11 manual and presumably implementing procedures of the
- 12 manual, correct?
- 13 A (WITNESS BALDWIN) Definitely, in accordance
- 14 with this program, the quality assurance standards and
- 15 directives which are part of this.
- 16 Q Does that finish your answer, Mr. Baldwin?
- 17 A (WITNESS BALDWIN) Yes.
- 18 Q Mr. Long, I would like to turn your attention
- 19 now to Attachment 17 of the prefiled testimony. For the
- 20 record, that is GE BWR Quality Assurance Manual. Do you
- 21 have that available, Mr. Long?
- 22 A (WITNESS LONG) Yes, I do.
- 23 Q And it is -- what has been marked as
- 24 Attachment 17 is Revision 13, dated October 16th, 1981.
- 25 Is that up to date, sir?

- A (WITNESS LONG) What page are you looking at?
- 2 Q I am looking at the front cover page, the
- 3 upper righthand corner, sir.
- 4 A (WITNESS LONG) Yes, sir, that would be the
- 5 revision number for the cover page. However, certain
- 6 sections of the manual have different revision numbers
- 7 and different revision dates.
- 8 O To the best of your knowledge, the manual
- 9 which has been presented in this testimony is up to date
- 10 as of today? There are no further revisions?
- 11 A (WITNESS LONG) I would like to direct your
- 12 attention, Mr. Lanpher, to Page 1-1 of that document,
- 13 and under Paragraph 1.1, the last sentence, which reads,
- 14 "This manual is reviewed annually by the implementing
- 15 organizations and updated as necessary by the Nuclear
- 16 Energy Product and Quality Assurance Operation (PEQAO)
- 17 to effect interim changes in the BWR QA program."
- 18 What I can state, sir, is that at the point in
- 19 time that Revision 13 was issued, all of the identified
- 20 documents in here were as identified. There may have
- 21 been some changes since October the 16th, 1981.
- JUDGE BRENNER: Do we have to wait another
- 23 month to see what those changes are?
- 24 WITNESS LONG: I can only presume, sir, that
- 25 it is going to be revised by that date. That is the

- commitment in the document, that it will be revised annually and updated as necessary. JUDGE BRENNER: Well, would you personally be 3 4 familiar with any important material changes which may 5 have been made in the interim, even though not published 6 for reasons of the paragraph you just referred to? 7 WITNESS LONG: I am not aware of any 8 significant changes, sir, like major changes in 9 documents systems or major documents being eliminated. There may be some exceptions to that statement, but none
- 11 that I am aware of.

 12 JUDGE BRENNER: All right. We will leave it

 13 at that right now. If you are still here on October

 14 16th -- On a serious note, we will have a break after

 15 the next two weeks, and hopefully you could check on
- that.WITNESS LONG: Sir, if I become aware of any

18 changes, I will so notify you.

20

19

21 22 23

24 25

- JUDGE BRENNER: Okay. I am asking you
- 2 affirmatively to check on any important changes in that
- 3 time frame.
- 4 MR. ELLIS: We will undertake to do that.
- 5 JUDGE BRENNER: We are not talking about a
- 6 minor change, but something that is material to the
- 7 issues.
- BY MR. LANPHER: (Resuming)
- 9 Mr. Long, this is not the complete manual, is
- 10 it?
- 11 A (WITNESS LONG) No, sir, it is not. If you
- 12 will refer to our testimony, we were identifying
- 13 activities in the design and design control and in the
- 14 procurement control areas. These are the portions of
- 15 the manual that are directed toward describing our
- 10 quality assurance program in those interest areas.
- 17 Q Well, the section, for instance, on fuel and
- 18 reactor equipment manufacturing, I believe that is not
- 19 included in this manual, is that correct, in what is in
- 20 the testimony?
- 21 A (WITNESS LONG) Would you please repeat the
- 22 question?
- 23 Q Turning your attention to the same page you
- 24 referred to before, Page 1-1, the second under
- 25 Organization, the third sentence talks about various

- 1 sections of the manual, engineering, project management,
- 2 et cetera. I believe the section entitled Fuel and
- 3 Reactor Equipment Manufacturing is not included in what
- 4 you provided.
- 5 A (WITNESS LONG) That is correct.
- 6 Q I don't mean to interrupt you, sir.
- 7 A (WITNESS LONG) No, go ahead.
- 8 Q My question is, why was that not included?
- 9 A (WITNESS LONG) Because the portion that
- 10 addresses fuel and reactor equipment manufacturing is
- 11 primarily addressing concerns that are related to the
- 12 manufacturing process.
- 13 Q Was it your judgment that that was not
- 14 relevant to the contentions here at issue?
- 15 A (WITNESS LONG) It was my judgment that within
- 16 the scope of what we were addressing in the written
- 17 testimony, that what I provided would support that
- 18 written testimony.
- 19 (Whereupon, counsel for Suffolk County
- 20 conferred.)
- 21 O To the best of your knowledge, Mr. Long, is
- 22 General Electric going to be providing operating plant
- 23 services to Long Island Lighting Company in the future?
- 24 A (WITNESS LONG) Sir, we make those services
- 25 available and would hope that Long Island Lighting

10,196

- 1 Company would partake of our services, but I have no way
- 2 of guaranteeing that. Maybe Mr. Museler would like to
- 3 speak to that subject, or Mr. Youngling.
- 4 A (WITNESS YOUNGLING) I would say that General
- 5 Electric will be continuing to provide us services
- 6 during the life of this reactor.
- 7 Q Then why wasn't the operating plant services
- 8 section of this manual provided?
- 9 MR. ELLIS: Objection. The question has been
- 10 asked and answered, and I don't think it is within the
- 11 ambit of the contentions in any event.
- 12 MR. LANPHER: The question --
- 13 JUDGE BRENNER: I think you have proceeded as
- 14 far as you can with the witness. If you want to argue
- 15 later that there is a document that they should have
- 16 included or the testimony has less weight for its
- 17 absence, you are free to do it.
- 18 MR. LANPHER: I don't want to argue with you,
- 19 Judge, but my previous question went to the
- 20 manufacturing section. The question I just asked went
- 21 to the operating plant services section of the manual.
- JUDGE BRENNER: All right. Maybe it was your
- 23 "then" that introduced the question that misled me.
- 24 MR. LANPHER: I think you are probably right
- 25 that my point is made, but I am not sure the witness had

- 1 a chance to answer my latest question.
- JUDGE BRENNER: I thought you were asking
- 3 about the same section, and you are correct. I did make
- 4 that error.
- 5 Mr. Long, is your answer the same as to why
- 6 you chose not to include the operating plant services
- 7 section as the answer you gave with respect to why you
- 8 chose not to include the fuel and reactor equipment
- 9 manufacturing section?
- 10 WITNESS LONG: The answer would be, Your
- 11 Honor, that since the services activities were not
- 12 covered in the written testimony, that portion of the
- 13 manual was not provided as an attachment.
- 14 WITNESS MUSELER: Judge Brenner, I think I can
- 15 for purposes of what I think the objective of the
- 16 question was add something of interest. While we do
- 17 have a contract with General Electric to provide some
- 18 services beyond start-up, that contract only goes
- 19 towards or only goes to the provision of advisors to the
- 20 vice president and to the plant manager and assistants
- 21 in the control room, which is not the normal scope of
- 22 the GE operating services division.
- 23 While it is certainly well within the realm of
- 24 possibility that GE might be employed to provide those
- 25 services, they are not currently contracted to do so,

- 1 nor has a decision been made on how to proceed in that
- 2 area. I don't mean to say that we are dissatisfied with
- 3 General Electric, but I don't believe that there is
- 4 anything that we intend to do in the near-term future
- 5 that would require that particular portion of the manual
- 6 to be employed at Shoreham.
- 7 BY MR. LANPHER: (Resuming)
- 8 Q Mr. Long, is this the quality assurance manual
- 9 which is utilized by GE in controllings its activities
- 10 in accordance with Appendix B?
- 11 A (WITNESS LONG) No, sir, it is not. First of
- 12 all, this is a descriptive document as stated in the
- 13 purpose of the document. It is descriptive of how the
- 14 GE quality assurance program works. Our program is
- 15 very, very complex, and this document identifies in the
- 16 various sections of the document those detailed
- 17 requirements, documents that are directive and which
- 18 actually state the requirements that are to be
- 19 implemented in the program. So this document in itself,
- 20 Number One, is a descriptive document, and Number Two,
- 21 it is not the General Electric licensing topical report
- 22 in the quality assurance area. That is another separate
- 23 document.
- 24 (Pause.)
- 25 JUDGE BRENNER: Incidentally, Mr. Lanpher,

- 1 following along, you took credit for the rapid progress
- 2 to get to Page 10. If I follow the afternoon session
- 3 right, we are somewhere between Page 10 and Page 11
- 4 still. Is that correct?
- 5 MR. LANPHER: That's right.
- 6 JUDGE BRENNER: That illustrates the dangers
- 7 in statistical extrapolation.
- 8 MR. LANPHER: If I could just have a moment, I
- 9 want to see -- I am going to try to finish this area
- 10 today.
- 11 JUDGE BRENNER: Okay. That is the real reason
- 12 I broke in. I was going to ask your view as to whether
- 13 you could to that in the next 15 minutes.
- MR. LANPHER: I am confident that I can, if I
- 15 could just have a moment.
- 16 JUDGE BRENNER: Sure.
- 17 (Pause.)
- 18 MR. LANPHER: Judge Brenner, I think I just
- 19 have one other line of questioning on this.
- 20 BY MR. LANPHER: (Resuming)
- 21 0 Mr. Muller, if I could turn your attention
- 22 back to the LILCO OQA manual, Attachment 4 to the
- 23 testimony, Section 2, Page 1, at Part 2.1.4 on that
- 24 page, it states, "FSAR Table 3.2.1-1, equipment
- 25 classification, identifies safety related structures,

- 1 systems, and components as QA Category 1. These and
- 2 associated consumables such as welding materials,
- 3 nuclear fuel, diesel fuel, et cetera, are subject to the
- 4 requirements of the QA program."
- Is that FSAR table which I would note is in
- 6 evidence as part of the county's 7-B testimony, is that
- 7 the only list of safety related equipment for the QA
- 8 program?
- 9 (Whereupon, the witnesses conferred.)
- 10 A (WITNESS MULLER) The FSAR table that you
- 11 reference is only a summary table. In order to identify
- 12 safety related components, we refer to design documents
- 13 and specifications.
- 14 Q Well, how do you refer to design documents and
- 15 specifications to make that determination?
- 16 (Whereupon, the witnesses conferred.)
- 17 A (WITNESS MULLER) The specifications, the
- 18 drawings and the design basis documents identify the
- 19 safety related components.
- 20 Q So if a person on the QA staff needs to
- 21 determine the classification of an item, they would
- 22 first go to the FSAR table. Is that correct? And then
- 23 if that didn't provide an answer as to classification,
- 24 they would have to go to design documents and
- 25 specifications?

- 1 A (WITNESS MULLER) No. The individual would
- 2 not go to the FSAR table first. He would go to the
- 3 design basis documents or the specification.
- 4 0 Is that direction specified in this manual?
- 5 (Whereupon, the witnesses conferred.)
- 6 A (WITNESS MULLER) A good example would be
- 7 station procedure providing for design modification
- 8 packages, or even the procurement control procedure that
- 9 has been left in avidence would direct the individual to
- 10 go to the specification.
- 11 Q Excuse me. I am sorry. You said something
- 12 was left in evidence?
- 13 A (WITNESS MULLER) I am sorry. What I meant
- 14 was, you have the station procedure for, I think it is
- 15 SP 1201901. It is procurement of material for the
- 16 plant.
- 17 0 Is that one of the attachments?
- 18 A (WITNESS MULLER) Yes, it is.
- 19 Q Is that Attachment 46, sir, just so the record
- 20 is clear?
- 21 A (WITNESS MULLER) Yes.
- 22 Q The manual doesn't provide that direction,
- 23 correct?
- 24 A (WITNESS MULLER) That is correct. But the
- 25 individual that was following, that would be following

- 1 the procedure would go to the specification or design
- 2 basis document to determine if in fact the component he
- 3 was reviewing was safety related or non-safety related.
- 4 A (WITNESS KELLY) I would also like to add that
- 5 as far as the QA department is concerned, all the
- 6 individuals in the QA department when they first come in
- 7 are indoctrinated into the necessity of all their
- 8 activities, whether they be auditing, surveillance, or
- 9 any reviews, to use the design basis documents.
- 10 Q Well, then, why not change the quality
- 11 assurance manual in the section that I quoted earlier to
- 12 state that?
- 13 A (WITNESS MUSELER) Mr. Lanpher, just as in
- 14 some of the other overall QA manuals, the intent of the
- 15 overall manual is to describe the program and provide
- 16 summary information as to how the program is supposed to
- 17 work, as opposed to providing the detailed procedures
- 18 which flow from the program, and together with the
- 19 manual form the overall QA program.
- 20 To implement the Table 3.2.1, I think, is a
- 21 table that does provide some information in terms of
- 22 what components are safety related, and in fact I am
- 23 sure you are aware that table is not strictly a list of
- 24 safety related components. It lists major systems and
- 25 components throughout the plant and identifies some as

- safety related and some as non-safety related.
- So, while, you know, the manual certainly
- 3 could say without any contradiction that the QA Category
- 4 1 items are identified in the specific design documents,
- 5 this refers to something that at least to somebody who
- 6 is only utilizing the manual would have an idea of what
- 7 it applies to. There is no reason why it couldn't say
- 8 what you suggest, but the implementing procedures are
- 9 really the place to include the detail on what is really
- 10 used to identify from an operative standpoint what has
- 11 to receive the particular requirements of these
- 12 procedures.
- 13 MR. LANPHER: Judge Brenner, I think this
- 14 completes this line of questioning. There may be a
- 15 cleanup question or two that comes to me overnight, but
- 16 as of now I have no further questions. I can turn to
- 17 another line, but if we are going to stop at 5 --
- JUDGE BRENNER: No, we might as well stop.
- 19 Incidentally, we are going to proceed by allowing cross
- 20 examination. We were not planning to break subjects, so
- 21 that the staff could -- so that LILCO could ask for
- 22 redirect and the staff could ask questions. However, if
- 23 the parties among themselves believe there will be a one
- 24 or two discrete breaks, I don't know, possibly between
- 25 engineering and construction as opposed to operations,

- 1 you could consider that and suggest such a procedure to
- 2 the board. Otherwise, you are going to be waiting with
- 3 all of your questions, and it is up to you.
- 4 I noticed Mr. Muller today did have to jump in
- 5 and answer some guestions even though not directed to
- 6 him. And the cross examiner is not cognizant
- 7 necessarily of every place where Mr. Muller's input
- 8 would have been useful in LILCO's view, and even if he
- 9 was, it is hard to restrict it. I think the way to
- 10 solve that problem is, as we have done on one or two
- 11 other occasions, to expect that Mr. Muller will read the
- 12 transcript after and if LILCO sees anything that Mr.
- 13 Muller believes he can usefully clarify and would have
- 14 had he been here at the time, he can let you know, Mr.
- 15 Ellis, and you can apprise the other parties so they are
- 16 not surprised, and we will be very liberal about backing
- 17 up if something important comes up like that. So, that
- 18 ought to solve that problem.
- 19 MR. ELLIS: Yes. Thank you, Judge Brenner. I
- 20 have one item i did want to mention at the very end, if
- 21 this is the very end.
- JUDGE BRENNER: Of today.
- 23 MR. ELLIS: There is one thing that I think --
- 24 JUDGE BRENNER: Do you want to let the
- 25 witnesses go?

- MR. ELLIS: They can't go anywhere without me,
- 2 anyway.
- 3 There was one point, Judge Brenner, that I
- 4 ion't intend and do not want to reargue anything, and I
- 5 understand the board's ruling, but I really failed to
- 6 make clear my point, and that is a distinction between a
- 7 regulatory requirement and good practice, and what one
- 8 does as a result of engineering.
- 9 My point was that the reason I put it in the
- 10 syllogism was that our position was that as a regulatory
- 11 requirement, Appendix B stands as a regulatory
- 12 requirement in our view only to safety related, and to
- 13 the extent that there is testimony going beyond that,
- 14 that was our view, that that was good practice. I don't
- 15 think I made that very clear.
- JUDGE BRENNER: I don't want to belabor it
- 17 either. I understand your point now. I understood it
- 18 at the time of the phone call. And I may not have fully
- 19 understood it at the time I read your written motion.
- 20 However, even if I had, you would have gotten the same
- 21 ruling, for the reasons discussed this morning and
- 22 reiterated here.
- 23 I would have been less surprised at the
- 24 statement you made in your written testimony that no
- 25 party could disagree as to Appendix B. I will note that

- 1 it is not as simple as the distinction between a
- 2 regulatory requirement and good practice, because it is
- 3 dangerous to state, but I think everybody also has the
- 4 view that GDC 1 plugs in somewhere also, and to the
- 5 extent that you look to Appendix B for some sort of
- 6 guidance, even when you are applying GDC 1 to what LILCO
- 7 would call non-safety related, and to what the staff
- 8 would call important to safety.
- 9 You have quite a job to straighten this all
- 10 out, and maybe it is a good time now to note that the
- 11 staff likes to say, well, it is just a semantic
- 12 problem. Well, the whole game is semantics, as it turns
- 13 out, in applying these regulatory requirements. And I
- 14 need only cite the dialogue between staff counsel and
- 15 LILCO's 7-B witnesses as to whether they would make the
- 16 so-called commitment.
- 17 There is a lot to put together, and I also
- 18 hope that counsel involved in the 7-B testimony is going
- 19 to become familiar with this testimony to the extent
- 20 that it pertains and vice versa.
- 21 I want to emphasize, this is going to be an
- 22 important area in everybody's findings, and everybody
- 23 has a particular point of view. The staff was worried
- 24 about the regulatory program, and if they have concern
- 25 that our decision might be inconsistent with their view,

```
1 we nad better see good findings on it, and the same for
2 everyone else. We thought about it a lot, and we could
3 use a lot of help on it. That is what findings are
4 for.
             I guess we will adjourn until 9:00 o'clock
5
6 tomorrow morning. Mr. Alexander and Mr. Muller won't be
  with us tomorrow.
8
             (Whereupon, at 5:00 p.m., the board was
9 recessed, to reconvene at 9:00 a.m. of the following
10
  day.)
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

NUCLEAR REGULATORY COMMISSION

Station) Date of Froceed	ing: September 14		
		, 1982	
Docket Number:	50-322-OL		
Place of Procee	ing: Hauppauge Net	y Vork	
e file of the C	·		ranscri
	Place of Proceed	Place of Proceeding: Hauppauge, New erein appears, and that this is to file of the Commission. Susan A. H	Place of Proceeding: Hauppauge, New York

(SIGNATURE OF REPORTER)