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John G. Cesare, Jr. Director Nuclear Licensing

February 15, 1990

U.S. Nuclear Regulatory Commission Mail Station P1-137 Washington, D.C. 20555

Attention: Document Control Desk

Gentlemen:

SUBJECT: Grand Gulf Nuclear Station Unit 1 Docket No. 50-416 License No. NPF-29 Update on Failure to Retest Isolation Dampers Following Maintenance LER 89-015-01 AECM-90/0033

Attached is Licensee Event Report (LER) 89-015-01 which is a final report.

Yours truly,

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JGC:cg Attachment

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A. Reportable Occurrence

During a special review of stroke time data on October 30, 1989, no data or evidence could be found for a stroke time test that was required to be performed following maintenance on the Bettis actuator for isolation damper QSZ51F001. Further investigation of other Bettis actuator maintenance revealed six similar cases of missing retest documentation. It is concluded that the retests were not performed prior to returning the isolation dampers to operable status as required by Technical Specifications 4.0.5, 4.6.4.1, 4.6.6.2.a and 4.7.2.d.2. This situation is reported pursuant to 10CFR50.73(a)(2)(i)(B).

Initial Conditions

The plant was operating at 100 percent power at the time of discovery.

C. Description of Occurrence

Safety-related Bettis actuators in service at Grand Gulf Nuclear Station are on a five year rebuild frequency. Periodic maintenance tasks cards are issued to accomplish these tasks. Since 1984, Bettis actuators on thirty-nine safety-related valves/dampers have been rebuilt under this program. During a review of stroke time data for damper QSZ51F001, which had been rebuilt during RF03, no data or evidence could be found for a stroke time test that was required to be performed prior to returning it to operable status. However, a stroke time test had since been performed by the quarterly surveillance required by Technical Specification 4.0.5 which demonstrated that the damper closing time was within the 4 second limit.

An investigation was performed to determine if there were similar situations on other components. The investigation revealed that six additional dampers with rebuilt Bettis actuators had not been stroke time tested prior to restoring the dampers to operable status. The subject dampers are as follows:

Dampers	Function	Date Work Completed	Date Tested
QSZ51F001	Control Room Fresh Air Isolation	4-11-89	6-3-89
QSZ51F002	Control Room Fr sh Air Isolation	4-12-89	6-3-89
QSZ51F004	Control Room Fresh Air Isola.ion	4-12-89	6-3-89
QSZ51F011	Control Room Fresh Air Isolation	4-09-89	6-3-89
Q1T41F006	Secondary Containment Isolation	4-22-89	8-18-89
Q1M41F015	Drywell Isolation	4-19-89	10-31-89
Q1M41F016	Drywell Isolation	4-19-89	10-31-89

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A review was conducted to ensure that stroke time tests on these components were current. It was determined on October 31, 1989 that all had been tested since the actuator rebuild with the exception of two drywell isolation dampers, QIM41F015 and QIM41F016. These two dampers were rebuilt during RF03 and are normally tested only during Operational Condition 4, Cold Shutdown. A Limiting Condition for Operation was entered for the two dampers pending a stroke time test. The test was then performed on October 31, 1989, approximately one hour after discovering that the dampers had not been retested. The test verified that the dampers closed within the 4 second time limit.

The following reviews were conducted to provide assurance that safety related components subject to periodic maintenance were currently retested.

- Safety-related maintenance task cards performed within the last 4 months were reviewed against the applicable surveillance completion dates. Tasks performed after the surveillance completion dates were further reviewed to ensure that retest requirements were met.
- Safety-related components subject to surveillance testing only during Operational Condition 4, Cold Shutdown, were investigated to ensure that retest requirements were met following any preventive maintenance that was performed after the surveillance completion date.
- Safety-related maintenance task cards performed during RF03 (approximately 1,000 task cards) were reviewed to ensure that appropriate retests were completed hefore returning the system or component to operable statu .

There were no other safety-related components identified as not being currently retested.

D. Apparent Cause

The maintenance instructions for rebuilding Bettis actuators required maintenance personnel to contact the LLRT Coordinator to determine if leak rate testing was required and to contact Operations to determine if stroke time testing was required. In addition, the procedure instructed maintenance personnel to support the retests to ensure that all required testing was performed. The investigation determined that all required leak rate tests and most of the stroke time tests were performed following refurbishment of the actuators. However, no evidence could be found documenting that a stroke time test was performed prior to returning the subject 7 dampers to operable status. LICENSEE EVENT REPORT (LER) TEXT CONTINUATION

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Stroke time tests are normally performed by operators in accordance with and documented by the applicable Operations Section surveillance procedures. There are no retest documentation requirements in the actuator rebuild procedures or on the tasks cards, which complicates the search for documentation. Nevertheless, since no retest documents for the subject 7 dampers were found, it is concluded that these stroke time tests were not performed.

The failure to perform the stroke time tests is attributed to personnel error by maintenance personnel and licensed operators. Maintenance personnel did not ensure that stroke time tests were performed as required by the maintenance procedure, and the Operations Shift Supervisor failed to ensure that post-maintenance surveillance testing was performed as required by procedure 01-S-06-2, Conduct of Operations.

Programmatic weaknesses also contributed to the error. The maintenance procedure was not written in accordance with standard practices regarding maintenance/operations interface for performing retests. The task card packages provided to operations for review, did not address additional retest requirements nor provide for documentation of completed retests. Normally, the type of periodic maintenance performed under task cards (e.g., lubrication, inspection, calibration) do not require additional retests and the task cards are not subject to the same documented retest review process as Maintenance Work Orders (MWOS).

E. Supplemental Corrective Actions

As an immediate action, preventive maintenance (PM) task cards, excluding surveillances, were retrieved from the field and retest control forms, similar to those used for MWOs, were added to the task card packages to require a documented review for retest applicability. Surveillance tasks were excluded because any required retests for surveillance activities are accomplished by specific steps within the surveillance procedures.

As a long term measure, a new computer data field was added to repetitive task work orders to indicate whether or not a retest is required. If a required retest is indicated, a form will be included in the work package for performing and documenting the retest. Initially, retests for each task will be determined prior to performance of the task. The retest applicability determination will remain constant unless a change is approved in accordance with the repetitive task program procedures. LICENSEE EVENT REPORT (LER) TEXT CONTINUATION

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Maintenance mechanics and supervisors were instructed that when a procedure step is not clearly understood or deviates from the normal way of doing business, they are to stop and obtain clarification or a procedure change before proceeding.

Operations Shift Supervisors were informed of their responsibility to ensure that when a safety-related system or component is returned to service following maintenance, required tests are completed before declaring it operable.

F. Safety Assessment

All of the subject isolation dampers had closure time within the maximum limit of 4 seconds. Therefore, there was no reduction of the safety functions provided by the components.

Although no reduction of a safety function occurred, System Energy Resources, Inc. (SERI) realizes the potential significance of failing to perform adequate retests on components or systems following maintenance and has taken comprehensive corrective actions to strengthen programmatic weaknesses.