

SOUTHERN CALIFORNIA EDISON COMPANY

PREPARED TESTIMONY

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SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Mr. Jack K. Horton

(General Considerations)

1 Q. Please state your name and address for the record.

2 A. My name is Jack K. Horton and my business address is 2244 Walnut Grove
3 Avenue, Rosemead, California.

4 Q. What is your occupation?

5 A. I am Chairman of the Board of Directors and Chief Executive Officer of
6 the Southern California Edison Company.

7 Q. For the record, please briefly summarize your qualifications.

8 A. I am a graduate of Stanford University in 1936 and Oakland College of Law
9 in 1940.

10 From 1943 to 1944, I was employed by Standard Oil Company of
11 California as an attorney.

12 From 1944 to 1951, I was the Secretary and Legal Counsel of
13 Pacific Public Service Company and its subsidiaries. The subsidiaries
14 included two pipeline companies, a gas and electric utility company, and
15 a company engaged in the exploration and production of natural gas. I
16 was elected Executive Vice President for this group of companies in
17 March 1951 and President in March 1952.

18 From May 1954 to February 1959, I was Vice President of Pacific
19 Gas and Electric Company.

20 In 1957, I was elected President of Alberta and Southern Gas
21 Company and Alberta Natural Gas Company, which were Canadian subsidiaries
22 of Pacific Gas and Electric Company.

23 On February 1, 1959, I was elected President of the Southern

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1 California Edison Company. In April 1965, I was elected President and
2 Chief Executive Officer and in April 1968, I was elected to my present
3 position.

4 Q. Mr. Horton, why is Edison seeking a general rate increase at this time?

5 A. Edison's financial performance in 1980 and 1981 is expected to deteriorate
6 to below acceptable levels, with the earned rate of return and return on
7 common equity projected to be considerably below the levels authorized by
8 the Commission in Decision No. 89711. This deterioration is forecast to
9 be caused by rising imbedded debt and preferred stock costs, cost
10 increases stemming from a general inflation rate in excess of 8%,
11 additional costs imposed by legislative and regulatory requirements
12 without adding to output, and additions to rate base. Substantial rate
13 relief is an absolute necessity in 1981 if a decrease in Edison's
14 financial integrity, credit standing, and ability to continue to attract
15 capital is to be avoided.

16 The Company appreciates the progress made by the Commission in
17 its 1979 decision. The return on common equity was increased to a more
18 appropriate level, rate relief was effective for the full test year, and
19 the regulatory time was reduced to 14 months from filing the application
20 to decision. However, subsequent to that decision, the inflation rate rose,
21 financial costs increased, additional regulatory and legislative requirements
22 were imposed, and the rate base increased substantially (on a projected
23 basis) with the addition of San Onofre Unit No. 2. With the advent of the
24 Three Mile Island incident, world fuel oil and natural gas problems, and the
25 deterioration of general economic conditions, investors perceive electric
26 utilities as more risky and now require a higher return in order to be
27 attracted. As a result, the cost of debt and preferred stock have
28 risen since the Commission authorized Edison a 15.49% return on common

1 equity for 1979, and the Company's common stock price remains well below book
2 value, indicating that the authorized return on common equity is inadequate.

3 Q. What is the purpose of your testimony?

5 A. The purpose of my testimony is to provide the general framework upon which
6 Edison's request for rate relief is based. More specifically, I intend to
7 discuss:

- 8 1. The reasons for the expected earnings decline.
- 9 2. What Edison has done to reduce financial and operating costs,
10 increase productivity, and optimize the funds required to
11 provide necessary production, transmission, and distribution
12 facilities.
- 13 3. The need for timely and adequate rate relief.
- 14 4. The need for a rate of return allowance to compensate for the
15 1982 earnings erosion resulting from the expected increases in
16 imbedded debt and preferred stock costs, in operating and
17 maintenance costs exclusive of fuel and income taxes, and in
18 rate base resulting primarily from the addition of San Onofre
19 Unit No. 2.
- 20 5. The need for a balancing account to compensate for that portion
21 of the erosion in rate of return attributable to the addition
22 of San Onofre Unit No. 2 to rate base since its impact on
23 earnings during 1981 is not reflected in the request for rate
24 relief in this filing.

25 Q. What is the primary financial cause of earnings erosion?

26 A. Financings are expected to cause considerable earnings erosion during the
27 1979-1983 period. This is primarily because a substantial amount of debt and
28 preferred stock are forecast to be sold at well in excess of imbedded costs
29 during the period.

1 Edison's cash needs attributable to its construction program
2 and refundings during the 1979-1983 period are expected to total \$3.4
3 billion, an increase of 42% over the cash requirement during the 1974-1978
4 period. Even with the rate relief requested in this application and
5 sufficient 1983 rate relief to provide about a 15% return on common
6 equity, Edison's dependence on financial markets for cash funds would be at
7 about the 70% level, or \$2.4 billion during the 1979-1983 period. To
8 emphasize the magnitude of this financing need, the \$2.4 billion financing
9 requirement is 71% greater than the \$1.4 billion requirement during the
10 1974-1978 period.

11 In addition, Edison cannot maintain its financial integrity,
12 credit standing, and ability to attract capital if its dependence on
13 external sources for cash funds remains at about 70% in the long run.
14 However, for the 1979-1983 period, such a level may be the minimum
15 acceptable. This is because appropriate rate relief in 1981, 1982, and
16 1983 should sharply reverse the serious level of 95% dependence from
17 external sources in 1979 and 1980. This further emphasizes the importance
18 of sufficient and timely rate relief with adequate provision for attrition
19 during the 1981-1983 period.

20 The cost of debt and preferred stock financings in 1982, even
21 with sufficient and timely rate relief with adequate provision for attrition,
22 will be much higher than in the past. Debt and preferred stock financing
23 costs are expected to average about 7.75% and 9.50% during the 1979-1983
24 period. These costs, along with the amount of financings required, will
25 increase imbedded costs to about 8.03% for debt and 7.80% for preferred
26 stock in 1981. The imbedded cost increases alone in 1982 will result in
27 a 37 basis point drop in the return in common equity in that year.

28 Q. Has Edison's return on common equity been adequate?

1 A. Edison's price/book ratio has remained well below one for the entire
2 period since 1972. This price performance indicates that investors do
3 not believe Edison's return on common equity has been adequate.

4 Q. What did these inadequate earnings cost Edison common stockholders?

5 A. The 19 million shares of common stock which were sold below
6 book value during the 1974-1978 period
7 reduced existing common shareholders' book investment by about 10.1%
8 per share during the period. This also means that all prospective
9 earnings per share have been reduced by the same 10.1% because earnings
10 per share are derived from book investment per share.

11 Q. If Edison had been able to sell shares at book value during the 1974-1978
12 period, how many fewer shares would have been sold?

13 A. Edison would have sold 6.4 million fewer shares during the 1974-1978
14 period to raise the same amount of common equity capital it actually
15 raised by issuing 19.1 million shares, a potential 34% reduction.
16 Moreover, If Edison had been able to sell 6.4 million fewer shares, its
17 dependence on capital markets for funds to build plant would have been
18 substantially reduced. For example, at the current annual dividend rate
19 of \$2.72 per share, the Company has to pay about \$17 million more annually
20 in dividends than it would have if common stock had been sold at book value
21 since 1973. Therefore, not only has the issuance of common stock been
22 below book value, thereby eroding earnings per share and shareholder worth,
23 but it also has placed additional pressure on Edison's financing needs because
24 of the increased dividend requirement.

25 Q. How do operation and maintenance costs contribute to earnings erosion?

26 A. The general rate of inflation is expected to exceed 8% during the 1979-
27 1983 period compared to an annual trend rate of about 7% during the 1974-
28 1978 period. While Edison might compensate for some of this expected

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1 inflation through productivity increases, it would not be reasonable to
2 assume inflationary increases could be offset in this way, especially because
3 legislative and regulatory requirements continue to increase costs without
4 increasing output.

5 Q. How do rate base additions reduce the rate of return on investment and
6 erode earnings?

7 A. San Onofre Unit No. 2, for example, is expected to be added to rate base
8 in 1981. At that time, the financing costs for San Onofre Unit No. 2
9 will no longer be capitalized through AFDC, and earnings therefore
10 will decline. Other expenses associated with plant, such as ad volorem
11 taxes, will be expensed instead of capitalized, and depreciation expense
12 will begin to be charged to utility operations. These changes also will
13 reduce earnings. In addition, the rate base will be increased out of
14 proportion to the increase in system capacity. Without a substantial
15 increase in revenues to cover the increased expenses associated with
16 San Onofre Unit No. 2 and to provide the authorized rate of return on
17 the investment, the earned rate of return will decline. Because San Onofre
18 Unit No. 2 represents a 1981 investment of about \$1.2 billion, the impact
19 would be substantial unless some provision is made for its impact. It
20 should be noted that the fuel expense associated with San Onofre Unit No. 2
21 will be less than that for fuel oil. As San Onofre Unit No. 2 increases
22 its production of electricity, fuel oil costs will be displaced, resulting
23 in a lower ECAC billing factor. This benefit, which will be passed on to
24 customers in a very short time, should largely offset the revenue increase
25 required for the addition of San Onofre Unit No. 2 to rate base.

26 Q. What has Edison done to reduce costs and increase productivity and
27 managerial effectiveness?

28 A. Edison has implemented many management processes and controls to reduce

1 costs and increase productivity and managerial effectiveness. These
2 require a high level of interest and involvement on the part of Edison's
3 senior management.

4 The Management Committee, which I chair, is at the center of
5 these processes and controls. It consists of the Chairman of the Board,
6 President, Executive Vice President, and the two Senior Vice Presidents.
7 The Committee meets weekly to review corporate plans, budgets, and provide
8 corporate policy decisions. Some of the key plans reviewed by the
9 Management Committee include Executive Plans, Program Plans, and
10 Replaceability and Executive Development Plans.

11 Executive Plans are prepared annually by corporate vice
12 presidents to determine corporate problems and opportunities, develop
13 objectives, and provide plans of action.

14 Program Plans are prepared for specific areas by the organiza-
15 tions involved. Recent program plans have been prepared with regard to
16 research and development, the environment, fuel supply, financial needs,
17 and data processing.

18 Replaceability and Executive Development Plans are prepared by
19 departments each year to deal with the availability of managers ready to
20 replace department heads and officers. It also deals with the development
21 and cross training needs of those managers who have high potential but who
22 are not yet ready.

23 The Management Committee also reviews budgets that are prepared
24 by each organization annually and at mid-year for those that have material
25 deviations from budget. The process used by Edison to eliminate
26 unnecessary expenses and to cause plans for increased expenses to be
27 carefully reviewed and justified is referred to as the modified zero based
28 budgeting process. In addition, the expanded use of internal operational

1 and financial auditing provides control and incentive for managers to be
2 efficient and cost conscious.

3 The committee process is also used to promote cost reductions
4 and improve productivity as a joint process. Some of the key committees
5 in this regard include the Corporate Budget Committee, the Plant
6 Expenditure Review Committee, the Productivity and Management Effectiveness
7 Committee, and the Peak Demand and System Capacity Factor Management
8 Committee.

9 The Corporate Budget Committee reports to the Chairman of the
10 Board and provides staff support to the Board of Directors' Budget
11 Committee. The chairman of this committee is a Senior Vice President.
12 The purpose of the committee is to review all budgets and control costs.

13 The Plant Expenditure Review Committee reports to the Chairman
14 of the Corporate Budget Committee and is chaired by a Senior Vice
15 President. Its purpose is to review plant expenditures in order to
16 minimize the level of plant investment required to provide reliable
17 service.

18 The Productivity and Management Effectiveness Committee reports
19 to the Chairman of the Board and is chaired by the Corporate President.
20 Its purpose is to direct productivity and management effectiveness
21 programs, to evaluate policies and practices related to productivity, and
22 to measure corporate productivity with regard to capital, labor, and fuel.
23 The efforts are not only directed at the most efficient mix of inputs
24 (e.g., capital, labor, and fuel) for a given output (i.e., kWh sales) but
25 also directed at improving the output for a given set of inputs. For
26 example, one program is directed at reducing line losses on the
27 subtransmission and distribution system with a goal of reducing line
28 losses in 1981 by 50 million kWh.

1 The Peak Demand and System Capacity Factor Management Committee
2 reports to the Corporate President and is chaired by a Senior Vice
3 President. Its purpose is to formulate strategies and policies to modify
4 peak demand and improve the system capacity factor.

5 Q. How have you determined whether you have been successful at controlling
6 costs and improving productivity and managerial effectiveness?

7 A. Several measures can be used. Edison's labor productivity performance
8 has been excellent as indicated by the following measures: The U.S. Bureau
9 of Labor Statistics uses a measure that is often quoted in the news media
10 - output per manhour. Edison increased its output per manhour on an annual
11 trend rate basis of 3.3% compared to a 1.8% average for U.S. Gas and Electric
12 Utilities and 1.9% average for U.S. Non-farm Business during the 1974-1978
13 period. Since Edison's output is based on kWh sales, it should be noted
14 that Table 9 of Exhibit No. (SCE-1) _____ shows that kWh sales during the
15 same period grew at about the same annual trend rate. This indicates that
16 Edison's manhours were held constant for about five years while kWh sales
17 increased.

18 Table 9 of Exhibit No. (SCE-1) _____ shows that the number of
19 Edison's employees declined at an annual trend rate of about 0.4% while
20 the number of employees for the 20 largest electric utilities increased
21 at an annual trend rate of 2.3% during the 1974-1978 period.

22 Chart 5A of Exhibit No. (SCE-1) _____ shows that Edison's
23 employees per 10,000 customers declined from about 51 in 1974 to about 46
24 in 1978 while the same ratio for the 20 largest group remained at about
25 76 during the period. Customer growth was obviously not the cause because
26 Edison's customers increased at an annual trend rate of 2.6% for the
27 period compared to 2.4% for the 20 largest group during the same period.

28 Table 9 of Exhibit No. (SCE-1) _____ shows these customer data.

1 While a 2.6% annual trend rate in customers does not seem large,
2 this amounted to about 348,000 customers from 1973 through 1978, which is
3 about half the number of San Diego Gas & Electric's customers. Edison
4 reduced the average number of its employees by 235 during that same period.

5 Edison's financial costs have also been kept under control.
6 Table 11 of Exhibit No. (SCE-1) _____ shows that Edison's average cost of
7 debt and preferred stock are below those for the 20 largest group. In
8 addition, Edison has maintained its bond and preferred stock ratings, even
9 with depressed earnings. This has been accomplished by reducing the debt
10 ratio as imbedded costs have risen, maintaining open and frequent contact with
11 rating agencies, and constraining construction expenditures to manageable
12 levels. Tables 5 and 6 of Exhibit No. (SCE-1) _____ show that double-A
13 rated bond and preferred stock yields are lower than those for lesser
14 rated securities.

15 Other measures show Edison has been effective in controlling
16 plant investment. Table 8 of Exhibit No. (SCE-1) _____ shows that Edison
17 has been able to reduce its forecasted kW demand and kWh sales during the
18 1979-1983 period as a result of its conservation and load management
19 efforts. This has allowed Edison to reduce its total construction
20 expenditures from \$5.0 billion to \$2.9 billion during the 1979-1983 period.
21 as shown on Table 8. This has been achieved despite an annual trend rate
22 of 10.6% in construction costs during the 1974-1978 period and forecasted
23 construction cost increases of 10% in 1979, 9% in 1980 and 1981, and 8%
24 in 1982 and 1983.

25 Another measure of Edison's effectiveness in controlling plant
26 investment is shown on Table 9 of Exhibit No. (SCE-1) _____. Edison's
27 net electric plant increased at an annual trend rate of 8.9% while the
28 20 largest group's net electric plant increased at an annual trend rate

1 of 12.0%. Chart 5B of Exhibit No. (SCE-1) _____ further shows that
2 Edison's plant investment per customer was comparable to that of the 20
3 largest group in 1968, but by 1978, the investment per customer was
4 substantially different, with Edison's investment being much less (about
5 \$2,200 per customer for Edison compared to about \$3,600 per customer for
6 the 20 largest group).

7 Q. How has Edison used research and development?

8 A. Edison has actively moved into research and development projects to find
9 new sources of energy, since conventional sources are in short supply,
10 and to maintain and improve the environment. I am quite proud of Edison's
11 record in this regard.

12 Q. What are some of the research and development programs undertaken by Edison
13 to find new sources of energy?

14 A. Edison is participating in the development of a 10 megawatt solar plant,
15 a 3 megawatt wind turbine, and two geothermal plants of about 9 megawatts.
16 In addition, synthetic fuels are being researched. A 90-100 megawatt
17 coal gasification plant at Cool Water is planned, a full-scale methanol
18 test at Ellwood is under way, and shale oil testing at Highgrove has been
19 completed. While this is not a complete list, I believe it is representative.

20 Q. What are some of the environmental projects being undertaken?

21 A. Edison has embarked on several programs. Some of these programs include:

- 22 1. A study of Atmospheric Properties to determine the effects
23 of relevant pollutants.
- 24 2. San Onofre Marine Studies to determine ecosystem effects on
25 Units 1, 2, and 3 and methods to mitigate adverse long-term
26 effects.
- 27 3. A Hazardous Waste and Toxic Substances Program to deal with
28 potential biological and human health problems.

1 4. A NOx Flue Gas Clean-up Program to determine NOx removal
2 performance of selective catalytic reduction (SCR)
3 compatibility of SCR units with existing generating stations
4 and determine design criteria, cost, and schedule estimates
5 for commercial operation (SOHIO project).

6 5. A NOx Combustion Control program to fully evaluate Low NOx
7 Burners (LNB). The LNB Project at Highgrove demonstrated
8 that such technology could reduce NOx.

9 6. A Sulfates, Particulates, and Trace Elements Program to
10 measure effects at Mohave and Four Corners, measure effects
11 of oil-fired emissions at Ormond Beach, and test a 10 MW
12 oil-fired stack gas scrubber for reductions of SO₂.

13 Q. Does that complete your comments with regard to Edison's cost control,
14 productivity, and managerial effectiveness programs?

15 A. Yes, it does. However, Edison cannot stem financial deterioration, no
16 matter how effective its management performs, without substantial rate
17 relief.

18 Q. What level of rate relief do you believe is necessary?

19 A. Edison requires a 10.78% rate of return and at least a 15.00% return on
20 common equity to be earned in 1981. Rate relief must be sufficient in
21 1981 to allow these returns to be achieved. A provision for the impact
22 of San Onofre Unit No. 2 being placed in rate base on July 1, 1981, and
23 its negative impact on earnings in 1981 and 1982 should also be made to
24 reduce the otherwise substantial earnings erosion. While Edison has
25 separated the expenses and associated investment of San Onofre Unit No. 2
26 from this filing by placing those costs in a balancing account to be activated
27 when the unit goes into operation, the rate relief requested in this filing
28 will be sufficient only if another procedure to compensate Edison for the

1 negative impacts resulting from the addition of the unit to rate base is
2 approved. The balancing account method will benefit the consumer by enabling
3 deferral of the revenue increase associated with San Onofre Unit No. 2
4 until the time that the plant actually goes into operation. As a result it
5 reduces the amount of the request for a general rate increase which will be
6 in effect for the full test year of 1981.

7 Finally, Edison needs an attrition allowance for 1982 to compensate
8 for the 15 basis point increase in imbedded debt and preferred stock costs
9 and the impact of an 8% inflation rate on operating and maintenance expenses,
10 exclusive of fuel and income tax expenses.

11 Q. Why does Edison require a return on common equity of at least 15%?

12 A. Edison requires this level of return on common equity in order to meet the
13 Hope and Bluefield Supreme Court tests that a company's return should be
14 sufficient for it to maintain its financial integrity, credit standing and
15 ability to continue to attract capital. In my judgment, this can be done
16 only if Edison's return is commensurate with its cost of capital. I believe
17 that Edison's common stock costs are in excess of 15%, with 15% being the
18 minimum of the reasonable range. I believe Edison requires a return on
19 common equity in excess of 15% in order to:

- 20 1. Increase Edison's common stock price to book value over a
21 reasonable period of time.
- 22 2. Reflect the earnings/price ratio cost of common equity.
- 23 3. Reduce its dependence on financial markets for cash funds
24 to an acceptable level.
- 25 4. Permit dividend increases at a rate that will meet investors'
26 long-run inflationary expectations by providing sufficient
27 cash earnings to cover dividends.
- 28 5. Maintain the risk premium investors require over bond yields
29 without having the common stock price drop.
- 30 6. Maintain the interest coverage required to maintain bond

1 ratings as imbedded costs rise.

2 7. Compensate for Edison's increased risk level.

3 Q. What has caused Edison's risk level to rise?

4 A. While investors' perceptions may not be known fully by me, the price
5 performance of Edison's common stock indicates that the return on common
6 equity must be increased to compensate for the increased risk. Some of the
7 risks which investors may believe have changed the attractiveness of
8 Edison as an investment include:

- 9 1. The fear of investment loss has become an important consi-
10 deration for utility investors. Since the Three Mile Island
11 incident and the uncertain environment brought on by legis-
12 lative and regulatory bodies, investors are less certain.
- 13 2. Plant siting problems cause longer lead times, more concern
14 about final approval, and a greater CWIP financing burden.
15 Diablo Canyon delays concern investors when they discuss
16 Edison's San Onofre Units 2 and 3.
- 17 3. Environmental concerns dominate other issues, place standards
18 and requirements in a state of flux, force investment before
19 ability to meet standards and requirements is determined,
20 and increase costs while impairing output.
- 21 4. Fuel availability and cost recovery are less certain.
- 22 5. Cash flows are less stable, especially with regard to ECAC,
23 than before the oil embargo.
- 24 6. The impact of inflation on earnings, especially on regulated,
25 capital-intensive utilities such as Edison has increased.
- 26 7. Demand forecasting is less certain as price increases, rate
27 designs change, and the impact of programs are not reflected
28 in historical data.
- 29 8. Ener_ policies at the state and federal level are sometimes
30 inconsistent.

1 9. The uncertainty pertaining to plant investment resulting
2 from technological change and the need to invest in new
3 technology has increased.

4 10. The likelihood of Commission disallowances because of
5 consumer advocacy and pressures to hold rates down have been
6 perceived to have increased.

7 This list is by no means exhaustive, but I believe it does
8 represent some of our investors' major concerns.

9 Q. Is it your view that these risks were not adequately recognized by the
10 Commission in its 13.49% return on common equity allowance in Decision
11 No. 89711 for test year 1979?

12 A. The performance of Edison's common stock since that decision for test year
13 1979 indicates that investors do not believe that the return on common
14 equity allowance was adequate. Therefore, it is my belief that the
15 authorized return on common equity of 13.49% did not fully recognize the
16 risks perceived by investors.

17 Q. Mr. Horton, would you please summarize your testimony?

18 A. Edison is faced with accelerated inflation, increasing governmental
19 requirements which add to the cost of doing business without increasing
20 output, and the commitment to plant investments that, despite scaling
21 down projected growth rates, are greater than at any time in its history.
22 In order to avoid financial deterioration, Edison's management has
23 minimized cost increases, increased productivity and managerial effectiveness,
24 and constrained plant investment through budgeting review and peak demand
25 and capacity factor programs. Despite Edison's substantial achievements
26 with regard to cost control and increased productivity, Edison faces
27 financial disaster unless substantial rate relief is approved. At least
28 a 15% return on common equity is required to be earned in 1981. In addition,

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1 rate relief is required to compensate for the substantial attrition
2 expected in 1982 as a result of continued escalation in the cost of
3 service beyond management's control. Edison requires the rate relief
4 requested in this Application in order for it to earn a return on common
5 equity commensurate with its cost of capital and to maintain its financial
6 integrity, credit standing and ability to continue to attract capital.

7 Q. Does this complete your prepared testimony?

8 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of H. Fred Christie

Exhibit No. (SCE-1) _____

(Financial Characteristics, Cost of Money and Required Return)

- 1 Q. Please state your name and business address for the record.
- 2 A. My name is H. Fred Christie, and my business address is 2244 Walnut Grove
3 Avenue, Rosemead, California.
- 4 Q. What is your position with Southern California Edison Company?
- 5 A. I am Senior Vice President.
- 6 Q. Please refer to Exhibit No. (SCE-3) _____ for identification, entitled
7 "Qualifications of Witnesses". Directing your attention to the page
8 entitled "Qualifications of H. Fred Christie", does that portion of the
9 exhibit accurately set forth your background, training, and experience?
- 10 A. Yes, it does.
- 11 Q. Are you testifying with respect to Exhibit No. (SCE-1) _____ entitled
12 "Financial Characteristics, Cost of Capital, and Required Rate of Return"?
- 13 A. Yes.
- 14 Q. Was this exhibit prepared by you or under your supervision?
- 15 A. Yes.
- 16 Q. What is the purpose of your testimony and Exhibit No. (SCE-1) _____ ?
- 17 A. The purpose of my testimony is to demonstrate that:
- 18 1. The Company's cash needs from financial markets are larger
19 now than in the past.
- 20 2. The Company's cost of debt and preferred stock financings
21 will continue to be much greater than its imbedded cost of
22 debt and preferred stock.
- 23 3. The Company has done much to reduce its cash need from

1 investors and to reduce the level of its debt and preferred
2 stock costs.

3 4. The Company's control of imbedded debt and preferred stock
4 costs, employment, kWh sales growth, and electric plant
5 investment has been better than that of comparable electric
6 utilities.

7 5. The Company needs a rate of return adjustment (attrition
8 allowance) and a balancing account for the addition of
9 San Onofre Unit No. 2 to compensate for the expected decline
10 in earnings in 1982 since the Commission has indicated
11 filings should not be made more than every other year.

12 6. The Company's required return on common equity is greater
13 than that authorized in CPUC Decision No. 89711 for 1979.
14 Specifically, the Company needs at least a 15% return on
15 common equity and a 10.78% rate of return authorized and
16 earned in 1981 for its returns to be commensurate with its
17 cost of capital.

18 Q. How large are Edison's cash needs from financial markets?

19 A. Table 1 of Exhibit No. (SCE-1) _____ shows that construction expenditures
20 and refundings during the 1979-1983 period are currently expected to total
21 \$3.4 billion, or about 42% more than required during the 1974-1978 period.

22 Without rate relief, at least \$2.9 billion, or about 87% of the
23 cash funds needed, would have to be obtained from financial markets during
24 the 1979-1983 period. This amount of financing, even if possible, would
25 seriously damage Edison's financial integrity, credit standing, and ability
26 to continue to attract capital.

27 Q. How much rate relief is required to achieve earnings results sufficient to
28 enable Edison to meet its financing requirements and maintain its

1 financial integrity, credit standing, and ability to continue to attract
2 capital?

3 A. Edison needs to reduce its average dependence on financial markets for
4 cash funds to 60% in the long run; otherwise, Edison will not be able to
5 maintain its financial integrity, credit standing, and ability to continue
6 to attract capital.

7 Table 1 of Exhibit No. (SCE-1)_____ shows that with the rate
8 relief requested in this filing for 1981, the balancing account to
9 compensate for the addition of San Onofre Unit No. 2 to rate base and
10 revenues needed to produce a 15% return on common equity in 1983, Edison's
11 dependence on financial markets for cash funds is reduced to the 70% level
12 during the 1979-1983 period. While this is not believed to be satisfactory
13 in the long run, it is believed to be satisfactory for the period because
14 of the strong reversal of trend during the 1981-1983 period. The need to
15 obtain about 95% of the funds through external financing during 1979-1980
16 must be followed by less demanding years for Edison to maintain its
17 financial well-being.

18 Q. How do you expect the construction program and refundings to be financed
19 during the 1979-1983 period?

20 A. Table 2 of Exhibit No. (SCE-1)_____ shows the amount of long-term debt,
21 preferred stock, and common stock that will be needed during the 1979-1983
22 period to finance the construction program, refundings, and to maintain
23 the target capital structure.

24 While Table 2 of Exhibit No. (SCE-1)_____ shows a schedule of

1 financings without rate relief, that schedule should be regarded in
2 light of the fact that it assumes the Company's financial integrity,
3 credit standing, and ability to continue to attract capital would not
4 be seriously damaged. This would not be the case, but the full impact
5 cannot be completely predicted through financial simulation. The
6 diminished earnings would (at the very least) greatly increase the cost
7 of financing because the Company's bonds and preferred stock would be
8 derated one or more times, legal investment laws in several states would
9 not be met, and the common stock dilution would be devastating as the
10 common stock price fell and the number of shares sold would need to be
11 greatly increased to raise the necessary funds. In the worst case, however,
12 the Company might be unable to obtain the funds required.

13 Table 2 also shows a schedule of financings based upon the
14 effect of the requested rate relief in 1981, rate relief to fully
15 compensate for the addition of San Onofre Unit No. 2 on about July 1, 1981,
16 and additional rate relief sufficient to earn a 15% return on common
17 equity in 1983. This schedule of financings shows that the external cash
18 requirement is about 71% greater than the \$1.4 billion raised during the
19 1974-1978 period. The \$2.4 billion required to be raised during the
20 1979-1983 period under these assumptions is comprised of \$1.6 billion debt,
21 \$337 million preferred, and \$547 million common stock. While this amount
22 is large, it is believed to be manageable and should not harm the
23 financial integrity and credit standing of the Company as long as the
24 earnings assumed are achieved with regard to common equity.

25 Q. What is the target capital structure during the 1980-1982 period?

26 A. The financings shown on Table 2 of Exhibit No. (SCE-1) _____ are designed
27 to achieve, during the 1980-1982 period, a capital structure average of
28 about 47% debt, 13% preferred stock, and 40% common equity, the Company's

1 target capital structure for that period. These ratios are used on Table
2 24 of Exhibit No. (SCE-1) _____ to determine Edison's over-all cost of
3 capital in 1981 and 1982. This capital structure reflects a reduction of
4 one percent in both the debt and preferred stock ratios from the target
5 ratios of 48% debt, 14% preferred stock, and 38% common equity used during
6 the 1977-1979 period. The reductions in debt and preferred stock ratios
7 have been made in an effort to help maintain financial integrity and credit
8 standing of the Company and to reduce Edison's over-all cost of capital
9 needed to maintain its times interest earned after tax ratio close to
10 three times.

11 Q. Why do you expect senior financing costs to be high relative to Edison's
12 debt and preferred imbedded costs?

13 A. Even with the rate relief required to maintain financial integrity, credit
14 standing, and the ability to continue to attract capital, Edison's
15 financing cost of debt and preferred stock will be much higher in the future
16 than its imbedded costs. One reason is Edison's increased dependence on
17 capital markets. The need to enter the market more frequently and with
18 larger issues for cash funds reduces the ability of Edison to time issues
19 to either take advantage of short-run conditions or to avoid adverse
20 market conditions. A second reason is that energy and ecological require-
21 ments have increased investment demands on finite capital markets at the
22 same time that government deficits are expected to be very large. Since
23 the saving rate has not increased, the added demand pressure increases
24 investment costs. A third reason, which is probably the most important
25 reason, is the level of inflation. Investors' inflationary expectations
26 have been affected by the experience of the past several years.

27 Table 3 of Exhibit No. (SCE-1) _____ shows the three major price
28 index measures: The GNP Implicit Price Deflator, the Consumer Price Index,

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1 and the Producer Price Index. Since 1969, all three indicate an average
2 inflation rate in excess of 6.6%. This experience and economists'
3 forecasts indicate investor expectations should exceed that amount. Edison
4 expects the inflation rate to average in excess of 8% during the 1979-1983
5 period, with investors expecting about a 7% inflation rate in the long run.
6 The investors' long-run inflationary expectations are important because
7 they are a component of the cost of capital. Otherwise, the investor would
8 be unable to achieve the return goal required to attract his funds after
9 the inflationary effect is subtracted. While the short-run inflationary
10 experience has an impact on inflationary expectations, the two are not the
11 same; and it is inflationary expectations that affect the level of the cost
12 of capital, not the short-run experience.

13 Q. How have money rates, bond yields, and preferred stock yields compared to
14 Edison's imbedded costs during the past ten years?

15 A. Money rates, bond yields, and preferred stock yields have exceeded imbedded
16 costs over the past ten years. This experience would also tend to further
17 support the expectation that bond and preferred stock yields would continue
18 to exceed Edison's imbedded costs.

19 Q. What has been the experience with regard to money rates?

20 A. Table 4 of Exhibit No. (SCE-1) _____ shows short-term money rates
21 fluctuated from about 4% to 12% during the 1969-1978 period. While the
22 money rates differ among themselves somewhat, note how each approximates
23 the inflation rates over the ten-year period. Only 90-day Treasury Bills
24 average less than 6.6% during the 1969-1978 period.

25 Chart 1 of Exhibit No. (SCE-1) _____ draws the parallel between
26 inflation rates and money rates even closer. Note how 4-6 month commercial
27 paper rates on a year-by-year basis move with the GNP Implicit Price
28 Deflator. This indicates that Edison's short-term money rates should not

1 be expected to be less than the inflation rate for any reasonable length
2 of time.

3 The current high short-term money rates tend to support
4 higher inflationary expectations.

5 Q. What has been the experience with long-term bond yields?

6 A. Table 5 of Exhibit No. (SCE-1) _____ shows Moody's Aa, A, and Baa Public
7 Utility bond yields and U.S. Government long-term bond yields. The Aa
8 bond yields represent Edison's bond class, while the A and Baa bond yields
9 represent the potential increased bond yield cost to Edison of being
10 derated one or two times. Chart 2A shows how these yields tend to move
11 in the same pattern. Note that during the 1969-1978 period, Aa, A, and
12 Baa bond yields averaged about 8.4%, 8.7%, and 9.1%, respectively, with
13 the yields generally being higher after 1973.

14 Since the U.S. Government long-term bond yields represent the
15 risk-free rate, the differential between the Aa bond yields and the U.S.
16 Government bond yield represents the risk premium investors demand to
17 purchase Aa Public Utility bonds. Note that in 1979, even U.S. Government
18 long-term bond yields exceeded 9%, while the Aa bond yields approached 10%.

19 Chart 2B of Exhibit No. (SCE-1) _____ shows that while Moody's
20 Aa Public Utility Bond Yields are generally higher than the GNP Implicit
21 Price Deflator, the movements of the two are similar.

22 Q. What has been the experience with regard to preferred stock yields?

23 A. Table 6 of Exhibit No. (SCE-1) _____ shows Moody's aa, a, and baa Public
24 Utility Preferred Stock Yields since September 1975 when Moody's started
25 publishing preferred yields by rating. Table 6 and Chart 3A show that a
26 and baa preferred stock yields move in a pattern similar but higher than
27 aa preferred stock yields. Chart 3B shows that Moody's aa Public Utility
28 Preferred Stock Yields and Aa Public Utility Bond Yields move in a highly

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1 correlated manner but that aa preferred yields move at a level somewhat
2 below that of Aa bond yields.

3 Q. What do you expect Edison to pay for long-term debt and preferred stock
4 through 1982?

5 A. Based upon the data in Tables 3, 5, and 6; Charts 1, 2B, and 3B; and my
6 estimation of investor expectations and of the financing situation, I
7 expect Moody's Aa Public Utility Bond Yields and Moody's aa Preferred Stock
8 Yields to average 9.75% and 9.50%, respectively. If Edison receives rate
9 relief sufficient to maintain its financial integrity, credit standing,
10 and ability to continue to attract capital, I would expect Edison yields
11 to approximate the Aa and aa levels of 9.75% and 9.50%, respectively.
12 If Edison's rate relief is not sufficient, it will have to pay more than
13 the Aa bond yield and aa preferred stock yield, as indicated on Tables 5
14 and 6, and Charts 2A and 3A. Without rate relief, Edison might find it
15 imprudent, if not impossible, to continue to finance its construction
16 program.

17 Q. What will happen to Edison's imbedded costs of debt and preferred stock
18 as a result of the financings required during the 1979-1983 period?

19 A. Table 7 of Exhibit No. (SCE-1) _____ shows Edison's imbedded costs of debt
20 and preferred stock during the recorded period through June 1979 and
21 during the forecast period through 1982.

22 With rate relief as required, the imbedded cost of debt would
23 rise from 6.87% in 1978 to 8.03% in 1981, and then to 8.30% in 1982; and
24 the imbedded cost of preferred stock would rise from 7.13% in 1978 to
25 7.80% in 1981, and then to 7.90% in 1982. These projections are made with
26 the financings shown on Table 2 of Exhibit No. (SCE-1) _____ and the 9.75%
27 debt cost and 9.50% preferred cost assumption for financings made after
28 1979.

1 Without rate relief, the capacity to issue debt and preferred
2 stock would be reduced to where sufficient financing to continue the
3 construction program would not be expected. In addition, the cost of each
4 new issue would increase above that presumed for double-A securities.
5 Therefore, imbedded costs are not projected without rate relief.

6 Q. What has Edison done to reduce its financing needs and to reduce the level
7 of its debt and preferred stock costs?

8 A. The Company has done much to reduce its financing needs and capital costs.
9 These include load management and capital rationing efforts, productivity
10 and managerial effectiveness programs, capital structure changes, and
11 innovative financing methods.

12 Q. Have load management and capital rationing efforts reduced Edison's
13 construction expenditures?

14 A. Yes, Table 8 and Chart 4A of Exhibit No. (SCE-1) _____ show that
15 substantial reductions have been made to plant expenditures programs for
16 the 1979-1983 period. These changes have been possible because of Edison's
17 success in reducing kWh sales and kW demand growth during this period, as
18 shown on Table 8 and Charts 4B and 4C of Exhibit No. (SCE-1) _____. In
19 addition, the Company's strict review and budgeting procedure in the
20 Plant Expenditure Review Committee (PERC) and the evaluation process for
21 resource planning encourage the efficient use of funds.

22 Q. What else has been done to reduce cash needs from investors?

23 A. The Company has a strict budgeting process, sometimes referred to as a
24 modified zero-based budgeting procedure, under the direction of a Budget
25 Director and the Budget Committee to assure efficient allocation of
26 resources to the functioning of the Company. In addition to elimination
27 of waste and redundancy, the Company has focused on increasing productivity.
28 A Productivity and Managerial Effectiveness Committee was formed in 1978

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1 with the President of the Company as chairman to emphasize its importance.
2 A work group was also formed to measure the progress of the Company with
3 regard to itself and to others. The superior performance of the Company,
4 when compared to similar utilities, is shown on Table 9 and Charts 5A, 5B,
5 and 5C of Exhibit No. (SCE-1)_____. Edison's performance has been
6 superior to that of the 20 largest electric utilities with regard to
7 controlling the growth of employees, kWh sales, and electric plant.

8 Q. What has Edison done to reduce debt and preferred stock financing costs?

9 A. In addition to reducing the amount of cash funds required from financial
10 markets, the major changes the Company has implemented include the
11 reduction of the debt ratio and the use of appropriate cost-effective
12 financings.

13 Table 10 and Chart 6 show that Edison reduced its debt ratio
14 from 53.8% in 1969 to 48.1% in 1978, while the 20 largest electric
15 utilities did much less, declining from 52.8% to 51.4% during the period.
16 By reducing its debt ratio, Edison reduced the amount of debt it sold by
17 \$350 million by 1978 and its 1978 imbedded debt cost by 20 to 28 basis
18 points. In addition, Edison's times interest earned ratio was maintained.
19 This helped to maintain Edison's Aa bond rating.

20 Some of the innovative financings which held the Company's
21 imbedded costs down included nuclear fuel and other lease arrangements,
22 project financing, pollution control bonds, intermediate-term bonds, off-
23 shore preference stock, private placement of bonds and preferred stock,
24 foreign financing through the Export Credit Guarantee Department, and
25 foreign financing through an investment banker.

26 Q. How successful has Edison been in reducing debt and preferred stock costs?

27 A. Table 11 of Exhibit No. (SCE-1)_____ shows nominal debt and preferred
28 stock costs for Edison and the 20 largest electric utilities. Since

1 Edison's debt and preferred costs are well below the average of the 20
2 largest, it can be said that Edison has been more successful in controlling
3 its costs than the comparable utilities.

4 Q. You have shown that reduction of bond and preferred stock ratings increases
5 bond and preferred stock yields. How does this impact the ratepayer?

6 A. Increased bond and preferred stock yields mean higher imbedded costs, and
7 this causes the rate of return requirement to be higher. Thus, the cost of
8 service paid by the consumer is greater. Decreased bond and preferred
9 stock ratings also affect the size of the issue and the width of markets
10 available to it.

11 This is important because Edison must obtain \$600 million cash
12 per year to continue its construction program. Therefore, the size and
13 frequency of issue is important. For example, in 1978, the largest Aa
14 electric utility bond issue was \$250 million while the largest Baa electric
15 utility bond issue was \$100 million. This means that the Aa electric
16 utility, if derated to Baa, would have gone to the market over two times as
17 much in 1978 to raise the same amount of money. Since market conditions
18 vary, the impact on a large company such as Edison could be serious for
19 reasons other than costs, such as a practical limit on the number of times
20 any company can enter the financial market in a year as investors strive to
21 diversify their portfolios.

22 The width of market is also important. Many fiduciaries limit
23 themselves to Aa electric utility bonds because of the "prudent man" rule.
24 State legal investment laws may bar entry of insurance companies, savings
25 banks, and other large investors in their states if certain criteria are
26 not met.

27 Q. Why do investors turn away from lower-rated utilities?

28 A. The two primary reasons are: (1) fear of investment loss, and (2) returns

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1 insufficient to compensate for the perceived risk.

2 The return differences are shown on Tables 5 and 6 and Charts
3 2A and 3A of Exhibit No. (SCE-1)____. One dimension of the risk that
4 detours investors from a utility about to lose its bond or preferred stock
5 rating is the loss of investment. Tables 12 and 13 of Exhibit No. (SCE-1)
6 _____ show that when the yield changes as a result of, or in anticipation
7 of, a derating, the bond or preferred stock investor immediately loses a
8 portion of his investment as it is devalued. If they are doubtful about
9 the credit standing of the utility, those who continue to invest will
10 discount the bonds and the preferred stock. However, the more doubt, the
11 fewer the investors; and under certain market conditions, other invest-
12 ments may take all the funds available.

13 Q. Does the risk of devaluation of investment pertain to common stock as well
14 as to bonds and preferred stock?

15 A. Yes. Studies indicate that investors also require a higher return on
16 common equity to invest in lower-rated companies than in higher-rated
17 companies. Chart 7 of Exhibit No. (SCE-1)_____ shows that the earnings/
18 price differential between Aa and A public utilities varied from 7 to 128
19 basis points during the 1974-1978 period.

20 When an electric utility's common stock price falls below book
21 value, sales of additional shares of common stock dilute the investment of
22 each share in the utility. Table 14 of Exhibit No. (SCE-1)_____ shows
23 that since 1974, Edison's common stockholders suffered a 10.1% loss in
24 book value and earnings per share as a result of common stock sales below
25 book value. It also shows that the Company was required to issue about
26 6.4 million more shares during the 1974-1978 period than it would have if
27 common stock had sold at book value during the period. The cash drain
28 caused by these additional shares at the current annual dividend rate of

1 \$2.72 is about \$17 million per year.

2 Q. How does dilution work?

3 A. The revenue requirement for electric utilities in California is based upon
4 original cost of plant less accumulated depreciation, i.e., book value.
5 The book value per common share represents the portion of the original cost
6 of the investment in plant less accumulated depreciation that is assigned
7 to each share of common stock. In effect, it represents the common equity
8 investment per share upon which the Commission allows a return. If the
9 price of new shares falls below book value (the price of the previously-
10 sold shares plus retained earnings per share - earnings not distributed as
11 cash dividends), the common equity investment per share decreases.

12 This happens as follows. Assume two shares of common stock with
13 book values of \$20 each, earning a 15% or \$3.00 annual return per share, and
14 \$40 additional funds are needed. The price of the stock determines the
15 number of shares needed to raise the \$40. If the price per share is \$20,
16 two shares will be needed, and no dilution will occur because price equals
17 book value ($\$20 + \$20 + \$20 + \$20 = \$80/4$ shares $\$20 \times 15\% = \3.00 per
18 share). However, if the price per share is \$10, or half of book value,
19 four shares will be needed and dilution will occur ($\$20 + \$20 + \$10 + \10
20 $+ \$10 + \$10 = \$80/6$ shares $= \$13.33 \times 15\% = \2.00 per share).

21 The following table shows the impact of selling common stock
22 both above and below book value.

Case	Shares			Investment				Earnings at 15%	
	Start	Added	Total	Start	Added	Total	Per Share	Total	Per Share
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
26 A	2	2	4	\$40	\$40	\$80	\$20.00	\$12.00	\$3.00
27 B	2	4	6	40	40	80	13.33	12.00	2.00
28 C	2	1	3	40	40	80	26.67	12.00	4.00

1 Q. Why do you feel Edison needs a rate of return allowance above the 10.78%
2 rate of return in 1981 based upon a 15% return on common equity and a
3 balancing account to compensate for the addition of San Onofre Unit No. 2
4 in 1982?

5 A. The Company needs the higher rate of return allowance in fixing rates on
6 the basis of the 1981 cost of service to compensate for the fact that
7 estimates of imbedded senior capital costs, operating and maintenance
8 expenses, and rate base used for 1981 will be deficient in 1982. Without
9 the additional rate of return adjustment and a balancing account for San
10 Onofre Unit No. 2, the return on common equity and earnings for the
11 1981-1982 period will be less than what the Commission authorizes. This
12 deficiency will result from the fact that the rate of return and return on
13 common equity in 1982 will fall below what the Commission authorized for
14 1981 because rates will be fixed on the basis of 1981 costs. This decline
15 in earnings, subsequent to the test year, is often referred to as attrition.

16 Q. If the need for an attrition allowance is recognized by the Commission
17 in the proceeding, why would a balancing account for San Onofre Unit No. 2
18 be appropriate? Wouldn't that be duplicative or at least overlapping?

19 A. No. The attrition allowance, which Edison has requested in this proceeding,
20 does not include either the operating cost or rate base effects caused by
21 adding San Onofre Unit No. 2 to rate base.

22 Q. What is the cause of attrition?

23 A. It is related to primarily three factors which are: (1) financing costs
24 of debt and preferred stock in excess of their respective imbedded costs,
25 (2) inflation rates at the 8% and greater levels, and (3) additions to
26 rate base which reflect both inflation rates and internalization of social
27 costs resulting in a higher rate base per unit of output.

28 Q. How do the higher financing costs of debt and preferred stock cause

1 attrition?

2 A. Table 7 of Exhibit No. (SCE-1) _____ shows that Edison's imbedded cost of
 3 debt will rise from 8.03% in 1981 to 8.30% in 1982, and its imbedded
 4 cost of preferred stock will rise from 7.80% in 1981 to 7.90% in 1982 as
 5 a result of 1982 debt and preferred stock financing costs in excess of
 6 1981 imbedded costs. Table 24 of Exhibit No. (SCE-1) _____ shows that
 7 when these imbedded debt and preferred stock costs are multiplied by the
 8 47% debt and the 13% preferred stock ratios, the weighted cost components
 9 for the two rise from 4.78% in 1981 to 4.93% in 1982, an increase totaling
 10 15 basis points. Table 24 shows that even with the other components of the
 11 cost of capital unchanged, a 15 basis point increase in the total cost of
 12 capital occurs during the 1981-1982 one-year interval. However, if no rate
 13 relief is afforded and everything else remains the same as in 1981, the
 14 return on common equity would drop 37 basis points as shown below:

15 Return on Common Equity Attrition When
 16 Total Return on Capital is Not Increased But
 17 Imbedded Cost of Debt and Preferred Stock Increases

	Target	1981		1982	
	Capital	x Cost	Weighted	x Cost	Weighted
	Ratios	Factor =	Cost	Factor =	Cost
19 Debt	47.00%	8.03%	3.77%	8.30%	3.90%
20 Preferred	<u>13.00</u>	7.80	<u>1.01</u>	7.90	<u>1.03</u>
21 Fixed Costs	60.00%	7.97%	4.78%	8.22%	4.93%
22 Common Equity	<u>40.00</u>	15.00*	<u>6.00</u>	14.63**	<u>5.85</u>
23 Total Capital	100.00%		10.78%		10.78%

24 * 1981

25 10.78% Total Cost of Capital - 4.78% Fixed Costs = 6.00% Weighted
 26 Cost of Common Equity/40.00% Common Equity Ratio = 15.00% Return
 on Common Equity.

27 ** 1982

28 10.78% Total Cost of Capital - 4.93% Fixed Costs = 5.85% Weighted
 Cost for Common Equity/40.00% Common Equity Ratio = 14.63% Return
 on Common Equity.

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1 This demonstrates the need for the Commission to make an adjustment in
2 the rate of return based on the 1981 cost of capital to compensate Edison
3 for its 1982 financing cost attrition since general rate increases are to
4 be spaced at two-year intervals.

5 Q. How is times interest earned affected by increased financing costs?

6 A. For Edison to maintain its financial integrity and credit standing, it
7 must maintain its times interest earned ratio. For 1981, a 10.78% return
8 on capital provides a 2.86 times interest earned after tax, as shown on
9 Table 24 of Exhibit No. (SCE-1)_____. If the return on capital were to
10 remain at 10.78% in 1982, the times interest earned after tax ratio will
11 fall to 2.76 times (10.78%/3.90%). With the return on capital increased
12 to 10.93% to maintain earnings and the return on common equity at 15.00%,
13 the times interest earned after tax ratio still declines somewhat, falling
14 to 2.80 times.

15 This change in interest coverage resulting from much higher debt
16 costs is another reason why Edison has needed to reduce its debt ratio
17 from about 54% in 1969 to about 47% in 1981. Without that change, the
18 cost of common equity to maintain Edison's financial integrity, credit
19 standing, and ability to continue to attract capital would be much higher.
20 It is also logical that when it takes 9.75% to attract bond investors,
21 compared to the past costs which averaged about 8.00% for Edison, the
22 return on common equity will need to increase at least as much to attract
23 common stock investors; otherwise, the common stock price will fall in
24 order for the incoming investors to get their risk premium. Existing
25 Edison investors would lose the difference.

26 Q. How does inflation cause attrition?

27 A. Edison expects its costs, exclusive of fuel costs and income taxes, to
28 increase about 8% during 1982. While Edison is proud of its past

1 productivity and managerial effectiveness gains, as reflected on Table 9
 2 and Charts 5A, 5B, and 5C of Exhibit No. (SCE-1) _____, any future gains
 3 cannot be expected to compensate for price level increases resulting from
 4 increased labor costs, material and supply costs, and contract costs. This
 5 is especially true since regulatory and legislative costs are expected to
 6 continue to increase the cost of service without increasing output.

7 It should be noted that during the 1974-1978 period Edison
 8 increased output per manhour at an annual trend rate in excess of 3% while
 9 both U.S. Gas and Electric Utilities and U.S. Non-farm Business were able
 10 to achieve averages of less than 2% during the same period.

11 Q. How does the addition to rate base reduce the return on common equity?

12 A. The Commission authorizes a rate of return on rate base for the test year.
 13 This return on rate base can be affected by changes in revenues, expenses,
 14 and rate base as shown by the following formula:

$$15 \quad \text{Percent Return on Rate Base} = \frac{\text{Revenues} - \text{Expenses}}{\text{Rate Base}} \times 100$$

16
 17 If the rate base increases, the rate of return, or percent return on rate
 18 base, is reduced unless either revenues increase or expenses decrease
 19 sufficiently to compensate for the change in the rate base.

20 Since the return on rate base will decline and the fixed costs
 21 for debt and preferred stock will not, the return on common equity will
 22 absorb all the impact of the decline in common equity. With the common
 23 equity ratio of 40%, the impact on the common equity return will be two
 24 and one-half times the impact on the return on rate base.

25 Since San Onofre Unit No. 2 is scheduled to be in operation in
 26 mid-1981, it would substantially reduce Edison's rate of return in 1982
 27 unless revenues are adjusted to compensate. Since the ECAC procedure will
 28 flow through the benefit of reduced energy costs to ratepayers as San

1 Onofre Unit No. 2 increases production, the revenue increases needed to com-
2 pensate for the operating costs and rate base additions associated with San
3 Onofre Unit No. 2 should be largely offset by the energy cost benefit. There-
4 fore, the Company is requesting, by separate application, that the Commission
5 establish a balancing account procedure to deal with the revenue requirements
6 associated with the addition of San Onofre Unit No. 2. If such a procedure
7 is not implemented, the Commission should make an additional attrition
8 allowance because neither the operating costs nor the rate base additions
9 associated with San Onofre Unit No. 2 have been included in the base rate or
10 attrition allowance requests in this application.

11 Q. Why should the return on common equity be greater than the return on common
12 equity authorized in Decision No. 89711 for 1979?

13 A. There are several reasons. Primarily, Edison's return on common equity must
14 be raised to a level that is commensurate with the cost of capital if it is to
15 be able to maintain its financial integrity, credit standing and ability to
16 continue to attract capital. Some of the specific causes include:

- 17 1. Edison's large financing needs require maintenance of bond and
18 preferred stock ratings and the ability to sell common stock at
19 book value or higher if it is to maintain financial integrity
20 and be able to attract the capital required in the long run.
- 21 2. An allowance must be made for investors' increased inflationary
22 expectations.
- 23 3. Since the cost of Edison's bonds and preferred stocks have
24 increased, the return on common equity must be increased in
25 order to maintain the risk premium.
- 26 4. The common stock price performance of Edison and comparable
27 utilities in relation to their earnings and the price
28 performance of unregulated enterprise indicate that a higher

1 return on common equity is both justified and required.

2 5. Edison's earnings/price cost of capital on a discounted
3 cash flow (DCF) basis indicates a 15% return on common equity
4 is required.

5 6. An allowance needs to be made for the increase in risk
6 perceived by investors.

7 Q. How do Edison's large financing needs impact the return on common equity
8 requirement?

9 A. Table 1 of Exhibit No. (SCE-1) _____ demonstrates that Edison must earn in
10 excess of a 15% return on common equity in 1981 and 1983 and receive
11 sufficient revenues to compensate for the impact of San Onofre Unit No. 2
12 on earnings in 1982 to achieve 40% internal cash generation. Since Edison
13 must average 40% internal cash generation in the long run to maintain its
14 financial integrity, credit standing, and ability to continue to attract
15 capital, Edison's large financing needs make it vital to the continued
16 adequacy of service that its authorized return on common equity should be
17 raised from 13.49% to at least 15.00% in 1981.

18 Q. How do inflation rates demonstrate that Edison requires a higher return on
19 common equity than authorized in Decision No. 89711 for 1979?

20 A. Table 3 of Exhibit No. (SCE-1) _____ shows that the inflation rate averaged
21 over 6.6% during the 1969-1978 period. While this rate is expected to
22 average in excess of 8% through 1983, investors' inflationary expectations
23 in the long run are believed to be at about the 7% level.

24 For Edison's common stock investors to maintain equivalent cash
25 income, their cash dividends must rise at the same rate as the inflation
26 rate. It would follow that Edison's stock price would not be discounted
27 below book value as long as dividends grow at a rate equivalent to
28 investors' long run inflationary expectations. In order to sustain a

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1 dividend growth rate, dividends cannot, in the long run, grow at a rate
2 faster than earnings. The two, in the long run, must grow at the same
3 rate. Earnings per share (and thus dividends per share) can grow at a
4 7% rate in the long run if the following conditions can be met:

5 1. The price is equal to book value and the following combination
6 of return on common equity and retained earnings after
7 dividends:

	<u>Retained</u> <u>Earnings</u>	X	<u>Return on</u> <u>Common Equity</u>	=	<u>Earnings</u> <u>Growth</u>
8					
9					
10	35%		20.00%		7.0%
11	40		17.50		7.0
12	45		15.56		7.0

13 2. Price 20% greater than book value with sales of 5% of common
14 per year and the following combination of return on common
15 equity and retained earnings after dividends:

	<u>Retained</u> <u>Earnings</u>	X	<u>Return on</u> <u>Common Equity</u>	+	<u>Benefit</u> <u>From Sales</u>	=	<u>Earnings</u> <u>Growth</u>
16							
17							
18	35%		17.14%		1.0%		7.0%
19	40		15.00		1.0		7.0
20	45		13.33		1.0		7.0

21 Since Edison is committed to maintaining a payout in the range of other
22 utilities (about 65%), the above examples show that a return on common
23 equity in excess of 15% is needed to avoid downward stock price pressure.

24 Q. Does the composition of Edison's common stock investors impact the
25 sensitivity of Edison's ability to increase dividends sufficiently to
26 compensate for the impact of inflation?

27 A. Yes. Edison has many common stock investors who are dependent on dividends
28 for income. Many of these are retired persons whose incomes would other-

1 wise be fixed. For example, Edison's common stock investors total 138,032
2 with the average holding per investor being only 457 shares. However,
3 registered individual holdings average only 174 shares per individual.
4 While individuals comprise the largest group, institutions hold 22.8% of
5 Edison's outstanding common stock. These institutions consist largely of
6 insurance companies, pension funds, and other fiduciaries.

7 Q. How does the cost of bonds and preferred stock indicate an increase in
8 required return on common equity?

9 A. There are two ways that the cost of bonds and preferred stock affect the
10 cost of common equity. First, a risk premium is required to attract the
11 investor from the less risky bond and preferred stock investment to the
12 common stock investment. Even if this premium does not increase as bond
13 and preferred stock yields rise, the earnings required for a given stock
14 price will rise. If these earnings expectations do not rise, the common
15 stock price will fall. Since Edison's cost of debt has increased about
16 75 basis points since 1978, the cost of common equity of at least as much
17 should be allowed. Table 22 and Chart 8 of Exhibit No. (SCE-1) _____ show
18 the risk premium investors require to invest in common equity versus debt.
19 This is done by showing the difference between Aa bond yields and Edison's
20 return on common equity adjusted for price/book ratio differentials.

21 Second, the return on common equity requirement is related to
22 imbedded cost level because coverage must be maintained if Edison's
23 financial integrity and credit standing are to be maintained. When
24 imbedded costs rise, interest coverage can be maintained by raising the
25 return on common equity and reducing the debt ratio. Edison has reduced
26 its target debt ratio one percentage point from the 1977-1979 level.
27 However, this alone is not sufficient to maintain the times interest earned
28 after tax ratio, as shown below using the 13.49% return on common authorized

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1 in Decision No. 89711 for expository purposes only:

	1979			1981		
	Capital Ratios	Cost Factors	Weighted Cost	Capital Ratios	Cost Factors	Weighted Cost
4 Debt	48.0%	7.40%	3.55	47.0%	8.03%	3.77%
5 Preferred	14.0	7.40	1.04	13.0	7.80	1.01
5 Common	38.0	13.49	5.13	40.0	13.49	5.40
6 Total	100.0%		9.72%	100.0%		10.18%
7	$9.72\%/3.55\% = 2.74x$			$10.18\%/3.77\% = 2.70x$		

8 For the 2.74x to be maintained even after the capital structure
9 changes, the return on common equity would have to be raised 39 basis
10 points*. Table 24 of Exhibit No. (SCE-1¹ _____ shows that at least a 15%
11 return on common equity is required in 1981 to maintain the 2.8 times
12 interest earned after tax that is the minimum level necessary to maintain
13 an Aa bond rating.

14 Q. Why are comparable earnings data significant in determining the appropriate
15 return on common equity?

16 A. The Hope and Bluefield cases established comparable earnings as one of the
17 tests required to be met in determining the reasonableness of utility
18 rates.

19 Q. What are the problems in applying comparable earnings?

20 A. The first problem is to identify a comparable group that also meets the
21 financial integrity, credit standing, and capital attraction tests of the
22 Hope and Bluefield decisions. The second problem is the avoidance of
23 circularity (e.g., inadequate returns for one company used to justify
24 inadequate returns for another company). The third problem is to determine
25 if the earnings of the comparable group have been adequate.

26 Q. What criteria have you used to identify the comparable group of companies
27 in order to meet the financial integrity, credit standing, and capital

* $10.33\%/3.77\% = 2.74x$
 $10.33\% - 3.77\% - 1.01\% = 5.55\%/40.0\% = 13.88\% - 13.49\% = 0.39\%$

1 attraction tests?

2 A. The selection criteria for the comparable group has been made as follows:

- 3 1. The companies should be regulated utilities which receive
4 at least 90% of their revenues from electric utility
5 operations. This assures that the group is engaged in
6 essentially the same business as Edison and indicates that
7 their business risks are similar.
- 8 2. The bonds of these utilities should have been rated no less
9 than single-A by both Moody's and Standard and Poor's during
10 the past five years. Since bond ratings indicate credit
11 standing and level of financial integrity, this assures that
12 the utilities selected will be similar to Edison with regard
13 to credit standing and financial integrity.
- 14 3. The common stocks of the utilities should be traded on the
15 stock exchanges and be widely held. This provides a basis
16 to test the adequacy of returns on common equity through
17 price performance with regard to the capital attraction test.
- 18 4. The utilities should be relatively large with large capital
19 needs in order to be similar to Edison. This avoids scale
20 problems and includes utilities with similar capital needs.

21 Q. Please describe the comparable group you have selected for comparable
22 earnings analysis.

23 A. Tables 15 and 16 of Exhibit No. (SCE-1)_____ list the 20 largest electric
24 utilities. Table 15 ranks the 12 double-A and 8 single-A utilities by
25 operating revenues, shows the percent electric, and also provides fuel
26 expense and labor expense data. Table 16 indicates the bond ratings,
27 deratings, shares outstanding, number of shareholders, shares per stock-
28 holder, percent of shares held by institutions, net utility plant, and the

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1 magnitude of construction expenditures relative to net utility plant.

2 Q. How have you avoided the problem of circularity?

3 A. Circularity with regard to the 20 largest electric utilities has been
4 avoided as follows:

- 5 1. Several jurisdictions regulate the 20 largest electric
6 utilities; thus, a cross section of regulators' judgments
7 are represented.
- 8 2. These regulators' judgments are made at diverse times and
9 intervals.
- 10 3. The common stock price performance of the 20 largest electric
11 utilities reflect investors' judgments as to the adequacy of
12 the book returns.
- 13 4. The 20 largest electric utilities' price performance may be
14 compared to that of unregulated enterprise as an independent
15 test of relative attractiveness. Standard and Poor's
16 Industrials have been used to represent unregulated enter-
17 prise.

18 Q. What comparable earnings data have you provided?

19 A. Tables 17 and 18 of Exhibit No. (SCE-1)_____ show the comparable earnings
20 data for Edison and the 20 largest electric utilities. Table 17 shows
21 earnings and dividends per share comparisons. The growth in the inflation
22 rate since 1969 exceeded that of Edison and the 20 largest electric
23 utilities. This means that utility investors have not maintained parity
24 with inflation over the period. However, during the 1974-1978 period,
25 Edison's earnings and dividends per share growth, while still less than
26 Standard and Poor's Industrials, exceeded that of the 20 largest electric
27 utilities and the rate of inflation.

28 The circumstances which allowed Edison's earnings and dividends

1 per share growth to exceed 7% on a trended basis during the 1974-1978
 2 period, unfortunately, cannot be sustained. First, the increase in the
 3 return on common equity from the depressed 1974 level of 9.5% to the
 4 1976-1977 level of 12.1%, as shown on Table 18, accounted for the sharp
 5 earnings per share rise. Second, the change in dividend policy to increase
 6 the payout from a historical level averaging about 55% to a level more
 7 commensurate with the electric utility industry average accounted for the
 8 unsustainable increase in dividends per share. The following example
 9 shows the tremendous impact of these two changes:

<u>Book Value</u>	X	<u>Return on Common Equity</u>	=	<u>Earnings Per Share</u>	X	<u>Payout</u>	=	<u>Dividends Per Share</u>
\$30.00		9.5%		\$2.85		55%		\$1.57
30.00		12.0		<u>3.60</u>		65		<u>2.34</u>
Growth				26.3%				49.0%

14 Earlier testimony demonstrated that when 35% of earnings per
 15 share are retained, the return on common equity must exceed 15% for a 7%
 16 earnings per share growth to be sustained. Table 18 shows that while the
 17 20 largest electric utilities' average returns on common equity were
 18 higher than those for Edison during the 1969-1978 period, they were not
 19 sufficient to provide earnings per share growth to match investor expect-
 20 tations of a 7% inflation rate in the long run.

21 Since investors expect the inflation rate to be at about 7% in
 22 the long run, Tables 17 and 18 indicate that Edison and the 20 largest
 23 group require returns on common equity in excess of 15%.

24 Q. Have you tested to see if investors believe that the returns on common
 25 equity earned by Edison and the 20 largest electric utilities are
 26 adequate?

27 A. Yes. Tables 19, 20, and 21 of Exhibit No. (SCE-1) _____ indicate the
 28 price performance of Edison, the 20 largest electric utilities, and

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1 Standard and Poor's 400 Industrials. These data all indicate that the
2 returns on common equity for Edison and the 20 largest group have been
3 inadequate.

4 Table 19 shows that through 1978, the stock prices of the 20
5 largest electric utilities and Edison are depressed, while the price index
6 for Standard and Poor's Industrials is not.

7 Table 20 shows the earnings/price ratios for Edison, the 20
8 largest group, and Standard and Poor's Industrials. These earnings/price
9 data reflect the relative attractiveness with Edison being the least
10 attractive and the 20 largest group being more attractive than Edison but
11 less attractive than unregulated enterprise, as represented by Standard
12 and Poor's Industrials.

13 Table 21 shows the price/book ratios with Edison the least
14 attractive and the 20 largest group more attractive than Edison but less
15 attractive than unregulated enterprise. In addition, Edison's common stock
16 price remained well below book value during each year of the 1973-1978
17 period, and the 20 largest group's price/book ratio averaged just less
18 than one during the same period, although exceeding book value in four out
19 of six years.

20 Q. What conclusions can be drawn from these comparable earnings and price
21 performance data shown on Tables 17, 18, 19, 20, and 21 of Exhibit No.
22 (SCE-1)_____?

23 A. The returns on common equity for Edison and the 20 largest electric
24 utilities have been inadequate, especially subsequent to 1973. For the
25 purchasing power of earnings and dividends per share to be maintained, a
26 return on common equity in excess of 15% is required. Since Edison and
27 the 20 largest electric utilities have not achieved such earnings, their
28 common stock prices have fallen, earnings/price ratios have risen, and

1 price/book ratios have fallen to less than one.

2 In addition, Edison's price performance indicates a return on
3 common equity requirement in excess of 15%. First, Edison's earnings/price
4 ratio during the 1974-1978 period reflects an investor requirement of
5 15.1%, as shown on Table 20 of Exhibit No. (SCE-1)_____. Second, Table
6 22 of Exhibit No. (SCE-1)_____ reflects the investor return on common
7 equity requirement to raise Edison's price to book value. With price as a
8 function of return, a 14.9% return on common equity average is shown to be
9 required to raise Edison's price to book value since it fell below book
10 value in 1973.

11 Q. What other measures have you employed to demonstrate Edison's need for a
12 return on common equity in excess of 15%?

13 A. Table 23 of Exhibit No. (SCE-1)_____ provides two comparisons. The first
14 method compares the recorded earnings per share to the average monthly
15 high-low price recorded during the same year. On this basis, the cost of
16 common stock during the 1974-1978 period averaged 15.6%.

17 The second method uses five years of recorded data to provide
18 the expected earnings per share extrapolated by exponential curve fit.
19 These trend earnings per share are then compared to year-end price. On
20 this basis, the cost of common stock during the 1974-1978 period averaged
21 16.0%.

22 Q. Was risk considered in determining Edison's cost of common equity?

23 A. Yes. As indicated earlier, a comparable group was selected to present
24 the investor a similar risk situation in order that the comparable require-
25 ment would be satisfied in determining the cost of common equity.

26 Q. What risks do these utilities and Edison now face that may have changed
27 their cost of capital in recent years?

28 A. Edison's depressed stock price since 1972 and that of comparable utilities

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1 indicate that the authorized and earned returns on common equity have not
2 increased sufficiently to compensate for the increased risk.

3 Q. Why do you believe that investors perceive an increase in risk associated
4 with Edison's comparable utilities' securities in recent years?

5 A. While there is no certainty that either an exact or a complete list of
6 reasons for investors' perceptions can be captured, some examples can be
7 listed as to why investors perceive that the risk associated with an
8 investment in Edison and comparable electric utilities have increased. In
9 doing so, the risks will be separated into two classifications - business
10 and financial. The business risks include:

- 11 1. The fear of loss of investment has received increased
12 attention. The Three Mile Island incident demonstrated
13 that even after state and federal regulatory approvals,
14 a multi-billion dollar investment can be lost, and unlimited
15 lawsuits can follow into the distant future.
- 16 2. Plant siting problems continue to increase. Millions are
17 spent on feasibility and environmental impact studies before
18 applications for operating permits are considered.
- 19 3. Environmental concerns make operating conditions and costs
20 relating to new and existing generating facilities uncertain.
21 Environmental control standards and requirements are unstable,
22 and many are based on "state-of-the-art" technology before
23 testing.
- 24 4. Special interest and consumer harassment continues to
25 increase with outcomes uncertain, but over-reaction is often
26 the result.
- 27 5. Longer lead times to build more costly generating facilities
28 increase financial problems, placing many utilities in the

1 position that the failure of one project could mean the
2 failure of the company.

- 3 6. Edison's dependency upon oil-fired generation is a concern.
4 Availability of low sulfur fuel oil originating primarily
5 from overseas sources is less certain than in the past.
- 6 7. While the fuel adjustment clause reduces the impact of
7 increased risk associated with the rising cost of fuel oil,
8 it does not eliminate the risk. At the same time, it
9 introduces cash flow problems and regulatory risk. Under-
10 collections in excess of \$100 million are not uncommon.
11 These accumulate while the costs already incurred for fuel
12 are reviewed with no certainty that all will be recovered.
- 13 8. The magnitude of Edison's fuel cost increases places
14 additional pressure on regulators to resist other needed
15 rate relief.
- 16 9. Successful conservation efforts can cause revenues to be
17 less than assumed when fixing the rates authorized.
- 18 10. Technological changes are more rapid, increasing the speed
19 of obsolescence and increasing the risk associated with new
20 projects that may not be economically viable.
- 21 11. Resale business is more risky than in the past.
 - 22 a. The level of energy supplied fluctuates while the
23 capacity to serve to meet total resale customer needs
24 continues.
 - 25 b. The timing of when resale customers will drop Edison
26 capacity and energy sales is uncertain.
 - 27 c. Participation in generation projects by resale customers
28 follows after the front-end risks are assumed by Edison.

- 1 12. Inflation impacts capital-intensive, regulated utilities
2 more than unregulated enterprises.
 - 3 a. Rate relief does not keep pace with increased operating
4 and financing costs (attrition).
 - 5 b. Investments at a single site become so large that the
6 risk of catastrophic loss increases.
 - 7 c. The temptation by regulators to undernourish utilities
8 makes them less able to survive a shock of even less
9 magnitude than the Three Mile Island incident.
- 10 13. The effect of price changes, innovative rate designs,
11 conservation and load management efforts, and government
12 regulations on usage makes demand forecasting less certain.
- 13 14. Federal and state energy policies are not always clear and
14 consistent. At times, energy policies direct themselves
15 at goals in opposition to other policy, with the result
16 being counter-productive.

17 The financial risks that have increased include the following:

- 18 1. The need to continue to sell common stock below book
19 value to continue the construction program reduces the
20 common equity investment per share which further dissipates
21 the attractiveness of Edison's common stock to investors.
- 22 2. The danger of bond and preferred stock deratings increases
23 with the magnitude of financing needs and the higher level
24 of financing costs. Rising imbedded debt costs place
25 pressure on interest coverage.
- 26 3. Edison is committed to a construction program to meet
27 consumer demand and cannot postpone construction
28 expenditures. The increased financing needs make the

1 Company more dependent on and subject to the whims of a
2 finite capital market.

3 4. The quality of earnings deteriorates as a higher percentage
4 of earnings are comprised of AFDC.

5 Q. Mr. Christie, have you indicated what Edison's minimum capital costs are?

6 A. Yes. Table 24 of Exhibit No. (SCE-1) _____ shows that with a 15% return
7 on common equity and the target capital ratios of 47% debt, 13% preferred
8 stock, and 40% common equity, the 1981 composite average cost of capital
9 is 10.78%. A return on rate base of 10.78% in 1981 would allow a 2.86
10 times interest earned after tax which, in my judgment, would allow the
11 Company to maintain its current bond rating.

12 Q. Does Table 24 of Exhibit No. (SCE-1) _____ show anything in addition to
13 the 1981 composite cost of capital?

14 A. Yes. Table 24 of Exhibit No. (SCE-1) _____ also shows Edison's 1982
15 composite average cost of capital to be about 10.93%. The reason the
16 1982 composite average cost of capital is 15 basis points higher than the
17 1981 cost is because the imbedded cost of debt rose 27 basis points while
18 the imbedded cost of preferred stock rose 10 basis points during that same
19 year. The Commission should consider this 15 basis point increase in the
20 composite average cost of capital as part of the attrition allowance
21 requirement when authorizing Edison's 1981 return on rate base.

22 Q. Do you believe the factual material contained in Exhibit No. (SCE-1) _____
23 is accurate?

24 A. Yes.

25 Q. Insofar as that material in your testimony represents your opinion,
26 does it represent your best judgment?

27 A. Yes.

28 Q. Does this conclude your prepared testimony?

29 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Robert P. Haub

Exhibit No. (SCE-2) _____, Chapters 1, 2, and 3

1 Q. Will you please state your name and address for the record?

2 A. My name is Robert P. Haub, and my business address is 2244 Walnut Grove
3 Avenue, Rosemead, California.

4 Q. What is your position with the Southern California Edison Company?

5 A. I am a Supervising Regulatory Cost Specialist in the Company's Revenue
6 Requirements Department.

7 Q. Please refer to Exhibit No. (SCE-3) _____ for identification, entitled
8 "Qualifications of Witnesses". Directing your attention to the page
9 entitled "Qualifications of Robert P. Haub", does that portion of the
10 exhibit accurately set forth your background, training, and experience?

11 A. It does.

12 Q. Are you testifying with respect to Chapters 1, 2, and 3 of Exhibit
13 No. (SCE-2) _____ for identification, entitled "Results of Operations"?

14 A. Yes, I am.

15 Q. Were those chapters prepared by you or under your supervision?

16 A. Yes, with the exception of Chart 3-B, Summer Generating Capacity and
17 Peak Demand, and Section F - Palo Verde Units 4 & 5, which were prepared
18 for me by the responsible departments. This material will be covered by
19 witness M. D. Whyte in his testimony relating to Chapter 13.

20 Q. Referring now to Chapter 1, entitled "Introduction", please indicate
21 briefly the purpose and scope of that chapter.

22 A. The purpose and scope of Chapter 1 is to introduce this exhibit covering
23 the Results of Operations of the Southern California Edison Company, which

1 has been prepared in support of the Company's application for a general
2 increase in its rates for electric service.

3 Q. Turning now to Chapter 2, entitled "History", please indicate generally
4 what is reflected in that chapter.

5 A. Section A presents the corporate history of the Southern California Edison
6 Company from its earliest predecessor, which is considered to be West
7 Side Lighting Company, incorporated in California in 1896, through its
8 merger with the California Electric Power Company in 1963. The develop-
9 ment of the Company is graphically depicted on Chart 2-A.

10 Section B presents significant features of electric service
11 history within the territory now served by Southern California Edison
12 Company.

13 Section C summarizes significant proceedings before the CPUC
14 to which Edison is a party. The decisions included reflect the scope of
15 matters which bring the Company before the CPUC and include plant sitings,
16 rate changes, and general investigation proceedings, among others.

17 Q. Now turning to Chapter 3, entitled "Present Operations", what does
18 that chapter cover?

19 A. In general terms, it describes the present operations of the Company.

20 Q. What information is contained in Section A?

21 A. Section A describes the territory served. Southern California Edison
22 Company sells electric energy under its certificates of public convenience
23 and necessity in fifteen counties in central and southern California.
24 Electrical service is furnished within these counties to some 800 cities
25 and communities.

26 A map showing the present division boundaries and district
27 offices is presented on Chart 3-A. The population of the area served
28 was estimated to be 8,062,000 as of December 1978.

1 Q. With what other electric utility systems does Southern California Edison
2 Company sell, buy, or interchange electricity?

3 A. The Company sells electric power to the cities of Anaheim, Azusa, Banning,
4 Colton, Riverside, and Vernon. Each of these customers owns
5 the distribution system within its boundaries. Additionally, as of
6 December 1978, electric power was sold to, purchased from, or inter-
7 changed with various nonassociated utilities, municipalities, cooperatives,
8 and public authorities, including the State of California, the U. S.
9 Department of Interior, and the Bonneville Power Administration.

10 Q. Please describe the Company's production facilities.

11 A. These are described on the table in Section B of Chapter 3. The table
12 shows that at the end of 1978, the Company's generating resources were
13 comprised of 14 oil and gas plants containing 41 steam units, 4 combined
14 cycle units, and 7 combustion turbine units, 2 coal plants with 4 units,
15 one nuclear plant with one unit, one diesel plant with 5 units, and 36
16 hydro plants consisting of 79 units.

17 As of December 1978, the total effective operating capacity of
18 these facilities was 13,156,120 kilowatts. Additionally, the Company
19 had 1,201,003 kilowatts of firm capacity available under the terms of
20 purchased power agreements, 100,000 kilowatts from May through October
21 under the provisions of the Portland General Electric Company Assignment
22 Agreement, and from 345,950 to 349,500 kilowatts of seasonally adjusted
23 operating capacity, under generally prevailing conditions, at Hoover Dam
24 and the Parker-Davis Dam sites through contracts with the United States
25 Government.

26 Q. What does Chart 3-B show?

27 A. Chart 3-B illustrates the growth of effective generating capacity and

1 summer peak demand from 1969 through 1978, together with planned
2 additions to capacity and expected summer peak demand from 1979 through
3 1990.

4 Q. Referring now to Section C of Chapter 3, please describe, briefly, the
5 Company's transmission system.

6 A. As of December 31, 1978, there were 11,628 circuit miles of transmission
7 lines for voltages between 33 kV and 800 kV, inclusive. This is an in-
8 crease of approximately 0.7% over the 11,549 circuit miles on December
9 31, 1977. These lines transmitted power to and between 53 transmission
10 substations, not including generating station switch yards, with an aggre-
11 gate transformer capacity of approximately 30 million kVA.

12 Chart 3-C shows the Extra High Voltage Transmission System
13 through 1978.

14 Q. Please describe, briefly, the Company's distribution system.

15 A. The electrical distribution system as of December 31, 1978, consisted of
16 approximately 41,446 miles of overhead lines (not including 2,342 miles
17 of distribution lines on transmission poles), approximately 8,403 miles
18 of underground trench with 28,953 miles of underground cable of 16 kV
19 or less. These were supplied from 540 distribution substations with an
20 aggregate capacity of approximately 14 million kVA.

21 The number of installed electric meters increased from 2,938,615
22 at the end of 1977 to 3,024,325 at the end of 1978, an increase of 2.9%

23 Total sales decreased from 57.7 billion kilowatthours during
24 the year 1977 to 57.0 billion kilowatthours during the year 1978, a decrease
25 of 1.2%, as a result of the absence of unusually high energy sales to drought-
26 affected utilities in 1977.

27 Q. Referring to Table 3-A, what were the principal sources and general dis-
28 position of electric energy during 1978?

1 A. Section A of Table 3-A shows that 68.6% of the energy was obtained from
2 steam, 3.4% from nuclear, 9.2% from hydro, and 1.9% from other generation.
3 Purchased and interchanged power totaled 16.9%. The disposition of this
4 energy is described in Section B. The system load totaled 63.9 billion
5 kilowatthours, of which 89.3% was sold. Energy losses and Company use
6 account for the balance of 10.7%. Of the 57.0 billion kilowatthours sold,
7 domestic use amounted to 27.0%, lighting and small power use was 18.2%,
8 large power customers consumed 24.6%, and the very large power customer
9 use was 16.5%. Remaining sales accounted for the balance of 13.7%.

10 Q. What is the purpose of the statement regarding the Palo Verde Units 4 & 5
11 Project outlined in Section F of the exhibit?

12 A. The purpose of the statement made in the exhibit text is to describe the
13 circumstances surrounding Edison's participation in that project and the
14 cancellation of that project resulting in the abandonment losses reflected
15 in the cost data included in this filing.

16 Q. Mr. Haub, insofar as the material in Chapters 1, 2, and 3 of Exhibit No.
17 (SCE-2) _____ is of a factual nature, do you believe it to be accurate?

18 A. Yes, I do.

19 Q. Insofar as it represents opinion, does it represent your best judgment?

20 A. Yes, it does.

21 Q. Does this conclude your prepared testimony?

22 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Anthony L. Smith

Exhibit No. (SCE-2) _____, Chapters 4, 5, and 6

1 Q. Will you please state your name and address for the record?

2 A. My name is Anthony L. Smith, and my business address is 2244 Walnut Grove
3 Avenue, Rosemead, California.

4 Q. What is your position with the Southern California Edison Company?

5 A. Supervisor of Financial Accounting.

6 Q. Please refer to Exhibit No. (SCE-3) _____ for identification, entitled
7 "Qualifications of Witnesses". Directing your attention to the page
8 entitled "Qualifications of Anthony L. Smith", does that portion of the
9 exhibit accurately set forth your background, training, and experience?

10 A. Yes, it does.

11 Q. Are you testifying with respect to Chapters 4, 5, and 6 of Exhibit No.
12 (SCE-2) _____ for identification, entitled "Results of Operations"?

13 A. Yes.

14 Q. Directing your attention now to Chapters 4, 5, and 6 of Exhibit No.
15 (SCE-2) _____, were those chapters prepared by you or under your
16 supervision?

17 A. Yes, they were.

18 Q. Please briefly indicate what Chapter 4 shows.

19 A. Chapter 4 reflects the financial position of the Southern California
20 Edison Company. It contains comparative balance sheets, as of December 31,
21 for the years 1976, 1977, and 1978. It also includes explanatory comments
22 relating to some of the accounts contained in the balance sheet as of
23 December 31, 1978.

1 The balance of the chapter reflects certain detail as to various
2 reserves and to Statements of Changes in Financial Position for each of
3 the years 1976, 1977, and 1978, as shown on Table 4-C.

4 Q. Please indicate briefly what Chapter 5 shows.

5 A. This chapter deals with income and retained earnings statements. It
6 contains the following tables:

7 Table 5-A, Statements of Income, covering the years 1976, 1977
8 and 1978.

9 Table 5-B, Statements of Retained Earnings, covering the years
10 1976, 1977, and 1978.

11 Table 5-C, Disposition of Earnings, covering the years ended
12 1976, 1977, and 1978.

13 Table 5-D, Earnings and Dividends on Common and Original Pre-
14 ferred Stock, for the period 1968 through 1978.

15 Q. Turning now to Chapter 6, designated "Clearing Accounts", please indicate
16 briefly what this chapter shows.

17 A. The Company currently maintains 31 clearing accounts used for the purpose
18 of clearing various expenses to job and work orders or to operation and
19 maintenance expense accounts.

20 Table 6-A is a summary of charges and credits to the various
21 clearing accounts for the years 1976, 1977, and 1978, indicating a volume
22 of charges and credits to these accounts for each of these years.

23 Q. Mr. Smith, insofar as the material presented in Chapters 4, 5, and 6
24 of Exhibit No. (SCE-2) _____ is of a factual nature, do you believe it
25 to be correct?

26 A. I do.

27 Q. In so far as the material in those chapters represents opinion, does it
28 represent your best judgment?

1 A. It does.

2 Q. Does this conclude your prepared testimony?

3 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of M. D. Whyte

Exhibit No. (SCE-2)_____, Chapter 7 (Part 1)

- 1 Q. Please state your full name and address for the record.
- 2 A. My name is M. D. Whyte. My business address is 2244 Walnut Grove Avenue,
3 Rosemead, California.
- 4 Q. What is your position with the Southern California Edison Company?
- 5 A. I am the Manager of the Electric System Planning Division of the System
6 Development Department.
- 7 Q. Please refer to Exhibit No. (SCE-3)_____ for identification, entitled
8 "Qualifications of Witnesses". Directing your attention to the page
9 entitled "Qualifications of M. D. Whyte", does that portion of the exhibit
10 accurately set forth your background, training, and experience?
- 11 A. It does.
- 12 Q. Are you testifying with respect to Chapter 7 of Exhibit No. (SCE-2)_____
13 for identification in this proceeding
- 14 A. Yes, for Part 1 of Chapter 7 relating to kilowatthour sales and customers,
15 as presented in Table 7-A.
- 16 Q. Was Part 1 of Chapter 7 prepared by you or under your supervision?
- 17 A. Yes, it was.
- 18 Q. Has the forecasting procedure used in preparing Part 1 of Chapter 7 been
19 changed since Edison's last rate case?
- 20 A. Yes, it has.
- 21 Q. Please describe the nature of changes in Edison's forecasting procedure.
- 22 A. Previously, Edison used a "committee" approach to estimating kilowatthour
23 sales and customers. The committee was comprised of representatives from

1 the following organizations: Comptroller's; Conservation, Communications,
2 and Revenue Services; Customer Service; System Development; Power
3 Supply; and Treasurer's. Each committee member (except Power Supply)
4 prepared forecast estimates which were averaged to develop the single
5 estimate for each customer class.

6 Since February 1979, the responsibility of preparing kilowatt-
7 hour sales and customer estimates was transferred to my department. We
8 continue to utilize representatives from other departments as advisors
9 to review the assumptions used in the forecast. However, the forecasts
10 are now developed under my direction.

11 Q. Please explain generally how the kilowatthour sales estimates were made
12 for 1979, 1980, and 1981, as presented in Table 7-A in Part I of Chapter 7.

13 A. Econometric models are used to develop initial kilowatthour sales estimates
14 for the residential, commercial, industrial, other public authority, and
15 resale customer classes, based on historical regressions. These estimates
16 are adjusted based on judgment, short-term economic trends, and expected
17 conservation impacts. Agricultural sales are estimated to remain constant
18 except for the impact of conservation programs and are based on average
19 precipitation conditions.

20 Estimated sales for the State Water Project (SWP) are based on
21 the State Department of Water Resources' estimate of power required from
22 the California suppliers to pump water through the California aqueduct
23 and represent Edison's estimated share of such supply obligation. Metro-
24 politan Water District (MWD) and Resale - Special Contracts' expected
25 kilowatthour sales are based on forecasts by the customer or firm contracts.

26 Q. Please describe the econometric model used in preparing the kilowatt-
27 hour sales estimates.

28 A. Electricity sales for each customer class are forecast as a function of

1 electricity price, natural gas price, previous year's sales, and an
2 economic variable (personal income or gross state product). These
3 variables are adjusted for the effect of inflation - that is, all econ-
4 omic variables are in "constant" dollars. The regression equations are
5 developed from a historical data base starting in 1951.

6 Q. How do you take conservation into account in your forecast?

7 A. The impact of conservation can be grouped into several categories. First
8 is voluntary conservation, including "price-induced" conservation which
9 represents our customers' responses to changes in electricity prices.
10 Also included are other customer actions which take place due to customers'
11 own initiative or in response to advertising and other utility conserva-
12 tion programs. The impact of such conservation is accounted for directly
13 in our forecast through the price variable.

14 Second is the impact of conservation programs on Edison's side
15 of the meter, such as conservation voltage regulation (CVR) and street-
16 light conversion. The impact of these efforts is estimated empirically
17 and incorporated in the forecast.

18 Third is the impact of conservation programs mandated by regu-
19 lations, such as appliance efficiency standards, building insulation
20 standards, etc. The impact of these programs on sales is based on
21 estimates of new appliances and buildings and the impact of standards
22 on usage per appliance or per square foot of building space. The fore-
23 cast sales are adjusted to reflect the impact of the mandatory conser-
24 vation programs.

25 Q. How does recorded sales history impact your forecast?

26 A. We monitor recorded kilowatthour sales and transmitted data closely to
27 identify factors which may influence future sales. Due to billing lags,
28 transmitted kilowatthour data provides a five-to-six week forward look

1 at expected kilowatthour sales. This allows us to reflect the impact of
2 short-term trends on the forecast of kilowatthour sales. This is im-
3 portant because econometric models forecast changes in future activity
4 on the basis of long-term historical correlations and do not always
5 reflect short-term perturbations.

6 Q. How do you develop forecasts of economic variables used for the kilo-
7 watthour sales estimates presented in Part 1, Chapter 7?

8 A. We use the Data Resources, Inc. (DRI), economic forecasts for the nation
9 and the University of California, Los Angeles (UCLA), model of the
10 California economy to develop the economic inputs for the forecast.
11 These estimates of economic activity are adjusted, if necessary, to
12 account for unique economic and population trends in the Edison service
13 territory.

14 Electricity prices are based on rates adjusted for expected
15 changes in fuel costs and the rate base due to changes in generation,
16 transmission, and other facilities. Natural gas prices are based on the
17 latest available projections. Electricity and gas prices used in the
18 forecasting model are in terms of "constant" dollars.

19 Q. What types of customers are included in the classification designated
20 as "Other Public Authorities"?

21 A. Included in this classification are military establishments; public
22 schools; federal, state, county, and city governmental offices; and
23 street and public highway lighting.

24 Q. Would you briefly explain the basis for the estimates for the increase in
25 the number of customers for 1979, 1980, and 1981, as shown on Table 7-A?

26 A. We estimate the total increase in customers on the basis of building
27 activity, past and present trends of customer growth, in-migration into
28 the service territory, economic conditions, and any other appropriate

1 factors.

2 In 1978, our customers increased by 85,689 on the strength of
3 a high level of building construction. Construction permits started to
4 turn down in August of 1978. We are forecasting customer increases of
5 81,000 for 1979, 76,000 for 1980, and 76,000 for 1981, reflecting the
6 construction slowdown.

7 Q. Are the system load estimates used to develop Power Production Expenses
8 in Chapter 8 based on the kilowatthour sales forecast?

9 A. Yes, they are.

10 Q. Please describe how system loads are estimated.

11 A. System loads are equal to forecast sales plus estimated losses.

12 Q. Mr. Whyte, insofar as the material presented in Part I of Chapter 7 of
13 Exhibit No. (SCE-2)_____ is of a factual nature, do you believe it to
14 be correct?

15 A. I do.

16 Q. Insofar as it represents opinion, does it reflect your best judgment?

17 A. It does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Warren E. Ferguson

Exhibit No. (SCE-2)_____, Chapter 7, Parts II & III

- 1 Q. Please state your full name and address for the record.
- 2 A. My name is Warren E. Ferguson. My business address is 2244 Walnut Grove
3 Avenue, Rosemead, California.
- 4 Q. What is your position with the Southern California Edison Company,
5 Mr. Ferguson?
- 6 A. I am Manager of Tariffs in the Revenue Requirements Department.
- 7 Q. Please refer to Exhibit No. (SCE-3)_____ for identification, entitled
8 "Qualifications of Witnesses". Directing your attention to the page
9 entitled "Qualifications of Warren E. Ferguson", does that portion of the
10 exhibit accurately set forth your background, training, and experience?
- 11 A. It does.
- 12 Q. Are you testifying with respect to Chapter 7 of Exhibit No. (SCE-2)_____
13 for identification in this proceeding?
- 14 A. Yes, for Parts II & III of Chapter 7.
- 15 Q. Were these parts of Chapter 7 prepared by you or under your supervision?
- 16 A. Yes, they were.
- 17 Q. What does Part II of Chapter 7 cover?
- 18 A. It covers the translation of the kilowatthour sales forecast by revenue
19 class, shown in Part I, to customer group.
- 20 Q. What is the basis for the translation?
- 21 A. Based upon our historical data, the kilowatthour sales, by revenue class,
22 are spread to rate schedules. The sales are then further adjusted by
23 known or anticipated transfers of customers either between rate schedules

1 or to rate schedules which were effective at the time of preparation of
2 this filing for which little or no historical data is available.

3 Q. Could you explain that a little further?

4 A. For example, we have had some 500 customers during the first six months
5 of 1979 transfer from Rate Schedule No. A-7 to Rate Schedule No. GS-2.
6 These are primarily low load factor customers who benefit from the lower
7 demand charges of the latter schedule. Because the transfers are so
8 recent, our historical data does not fully reflect this transition.
9 Similarly, Schedule No. TOU-8 became effective for customers with demands
10 between 1,000 kW and 5,000 kW at about the time the filing was being
11 prepared. As a result, we were aware that customers would be trans-
12 ferred from Schedules Nos. A-7 and PA-2 to Schedule No. TOU-8. Ob-
13 viously, the historical data for these schedules does not reflect these
14 changes.

15 Q. What does Part III of Chapter 7 cover?

16 A. It covers revenues derived from the sale of electric energy and from such
17 other sources as rental of electric properties, transmission charges for
18 redelivery of energy, and other miscellaneous services to our customers.
19 In this part of the chapter are presented the recorded operating revenues
20 by rate schedule and customer group for 1976, 1977, and 1978, as well as
21 the estimated operating revenues for 1979, 1980, and 1981.

22 Q. Please explain how the revenue estimates were made for the years 1979,
23 1980, and 1981 for Chapter 7.

24 A. Again, based upon our historical data, the kilowatthour sales, kilowatt-
25 months, and horsepower-years by rate schedule are spread to the various
26 billing blocks. Base rate revenues are then calculated at the presently
27 effective base tariffs. In addition, revenue was also computed based
28 upon Edison's currently effective Energy Cost Adjustment Clause, with

1 future billing factors based upon estimated fuel and purchased power
2 expenses. The revenues were then further adjusted to reflect changes as
3 a result of the operation of the balancing account contained in the Energy
4 Cost Adjustment Clause. The revenues derived in this manner were then
5 combined to produce total revenues by customer group.

6 Q. Table 7-H, also shows kilowatt-months and horsepower-years.
7 What is the purpose of that estimate?

8 A. In order to develop revenues for rate schedules with demand or connected
9 load charges, it is necessary to estimate kilowatt-months and horsepower-
10 years. Historically, although the Company has always done this in pre-
11 paring revenue estimates, it has never been shown in the forecast, and
12 the Commission has always adopted only a kilowatthour sales estimate in
13 its decision. Since a substantial portion of the Company's base rate
14 revenue is now derived from such charges, I believe it is appropriate for
15 these estimates to be included in the table, and I would urge the
16 Commission in its decision to not only adopt a kilowatthour sales estimate
17 but also a kilowatt-month and horsepower-year estimate where appropriate.

18 Q. Would you please explain briefly what types of accounts are comprised in
19 the "Other Operating Revenue" classification?

20 A. "Other Operating Revenue" consists of revenues received by the Company for
21 other than sales of electric energy. These would include, for example,
22 revenues from the service establishment charge, reconnection charges, and
23 special contractual agreements involving the transmission of energy for
24 others under various transmission service agreements. Revenue in this
25 classification is also realized from meter and transformer rentals, special
26 contract rentals, joint pole and property rentals, the installation of
27 additional facilities to customers under added facilities agreements, and
28 other miscellaneous services.

1 Q. Mr. Ferguson, insofar as the material presented in Parts II and III,
2 Chapter 7 of Exhibit No. (SCE-2) _____ is of a factual nature, do you
3 believe it to be correct?

4 A. I do.

5 Q. Insofar as it represents opinion, does it reflect your best judgment?

6 A. It does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Ronald V. Knapp

Exhibit No. (SCE-2) _____, Chapter 8

1 Q. Please state your name and address for the record.

2 A. Ronald V. Knapp. My business address is 2244 Walnut Grove Avenue,
3 Rosemead, California.

4 Q. What is your position with the Southern California Edison Company?

5 A. Manager of System Operation in the Power Supply Department.

6 Q. Please refer to Exhibit No. (SCE-3) _____ for identification, entitled
7 "Qualifications of Witnesses". Directing your attention to the page
8 entitled "Qualifications of Ronald V. Knapp", does that portion of the
9 exhibit accurately set forth your background, training, and experience?

10 A. Yes, it does.

11 Q. Mr. Knapp, what portion of the Southern California Edison Company's
12 Results of Operations exhibit are you sponsoring?

13 A. I am sponsoring Chapter 8, Power Production Expenses. I am also sponsor-
14 ing Chapter 9, Transmission Expenses.

15 Q. Please indicate briefly what Section A of Chapter 8 covers.

16 A. Section A of Chapter 8, titled "System Loads and Resources, Fuel, and
17 Purchased Power", includes fuel and purchased power expenses, recorded
18 and adjusted to average-year conditions for 1976, 1977, 1978, and the
19 first nine months of 1979. The remainder of 1979 and years 1980 and
20 1981 reflect estimated average-year conditions.

21 Q. Since fuel and purchased power expenses are covered by the energy cost
22 adjustment clause (ECAC), why are they being included in the general rate
23 case?

1 A. Since some elements of the base rate cost of service (e.g., working capital)
2 are influenced by the full cost of service, it is appropriate to estimate
3 the full cost of service in the test year. In addition, I am advised that
4 the effect of domestic lifeline rates on customer group rate of return
5 only becomes evident by studying the rate of return by customer group under
6 full cost of service analysis. The fuel and purchased power expenses must,
7 therefore, necessarily be considered in this proceeding along with all other
8 costs.

9 Q. Where in this exhibit are net fuel and purchased power expenses shown after
10 removal of ECAC related expenses?

11 A. Line 38 on Table 8-A reflects the net fuel and purchased power expenses
12 without ECAC. Calculation of ECAC related expense appears in footnotes
13 at the bottom of Tables 7-C in Chapter 7.

14 Q. Having in mind the fact that energy produced from oil fuel is the most
15 costly among the resources available to the Company, what methodology is
16 reflected in your estimates that results in minimizing use of this source
17 of energy?

18 A. The basic tool that is used for determining the oil/gas unit energy require-
19 ment is a computer program that simulates the integration of Edison's
20 resources to meet the projected load. Beginning with the load forecast,
21 the program deducts energy that is estimated to be available from resources
22 other than oil/gas such as hydro, nuclear, coal and purchased power. What-
23 ever load requirement remains must be served by energy supplied by Edison's
24 oil/gas units. By providing the program with average-year gas availability
25 data, the amount of energy expected to be generated on gas fuel is deducted
26 from the remaining load requirement. Any residual load is assumed to be
27 served by units burning oil fuel.

28 Q. Considering the favorable price of purchased power in relation to energy

1 derived from oil fuel, what effort is made to maximize energy purchases?

2 A. The Company has an entire division whose major responsibility is to nego-
3 tiate long- and short-term contracts with utilities throughout the western
4 United States and Canada. In order to make these contracts work, we have
5 an aggressive power scheduling or "power broker" section devoted to ob-
6 taining and scheduling any economical energy which is made available by
7 utilities on a day-before basis. In addition, on a real-time basis, our
8 Energy Control Center Dispatchers maintain a regular search for economical
9 hourly spot purchases to fill any remaining transmission line capacity.

10 In 1978, for example, we were successful in procuring energy
11 purchases amounting to about 17 percent of the Company's total energy re-
12 quirement, representing a savings of almost 18 million barrels of fuel oil.
13 Of course, hydrological conditions in the northwest play a significant part
14 in the availability of purchased power, and 1978 was a better-than-average
15 year in this regard.

16 Q. Referring to Table 8-A, please indicate the volumes of fossil fuels ex-
17 pected to be burned and discuss the price trend for these fuels from 1979
18 through 1981.

19 A. Our gas suppliers have estimated that average-year gas availability will
20 decrease in future years resulting in greater dependence on oil fuel.
21 Approximately 21 million equivalent barrels of natural gas fuel are esti-
22 mated to be available in 1979, 15 million equivalent barrels in 1980, and
23 11 million equivalent barrels in 1981. Due to inflation and gas deregula-
24 tion, the average gas price is estimated to increase from \$2.41 per million
25 Btu in 1979, to \$3.35 per million Btu in 1980, and to \$4.02 per million
26 Btu in 1981.

27 Edison's share of coal consumption at Mohave and Four Corners in
28 1979, 1980, and 1981 is estimated to be 12, 15, and 15 million equivalent

1 barrels, respectively. Average coal prices are estimated to increase
2 from \$0.68 per million Btu in 1979 to \$0.70 and \$0.79 per million Btu
3 in 1980 and 1981. These estimates are based on the assumption that mining,
4 transportation, and labor costs will continue an upward trend.

5 Oil fuel consumption in 1979, 1980, and 1981 is estimated to be
6 about 49, 56, and 61 million barrels, respectively, assuming average-year
7 conditions. Average oil price estimates are influenced by recent OPEC
8 price increases and reflect domestic oil price decontrol. For the three
9 years, 1979 through 1981, average projected prices are about \$20/barrel,
10 \$30/barrel, and \$36/barrel, respectively.

11 Q. Looking now at nuclear production, what is the energy cost in the estimated
12 years, and what do the expenses for San Onofre Unit 2 represent?

13 A. The fuel expense component of energy generated at San Onofre Unit 1 is
14 estimated to average about 4.8 mills/kWh in 1979, 6.3 mills/kWh in 1980,
15 and 6.9 mills/kWh in 1981. These expenses are very favorable when com-
16 pared with projected oil-fueled unit energy costs of 32 mills/kWh in 1979,
17 48 mills/kWh in 1980, and 58 mills/kWh in 1981.

18 San Onofre Unit 2 is expected to be in a start-up and power
19 escalation phase from March 1 through June 30, 1981. Edison's share of
20 pre-release energy generated during this period is estimated to be about
21 506 GWh and is included in purchased power at an average oil-fueled unit
22 energy cost of 47 mills. This expense will become a credit to the
23 Work Order.

24 Beginning July 1, 1981, San Onofre Unit 2 is included in Thermal
25 Station Expense, and energy is priced at about 12 mills/kWh.

26 Q. With respect to purchased power, what is the basis for economy and surplus
27 energy purchases, and what is the expected price in 1979, 1980, and 1981?

28 A. Economy and surplus energy is purchased on a when-an-if-available basis.

1 The average-year economy and surplus estimates are derived from an
2 average of sixty months of recorded purchases through the end of 1978.

3 The price of economy energy is expected to average about 16.5
4 mills/kWh in 1979 and is estimated to increase approximately in proportion
5 to the price of oil-fueled generation. Accordingly, estimates of 16.5,
6 18.5, and 21 mills/kWh were used for economy energy in 1979, 1980, and
7 1981, respectively.

8 Surplus energy is currently priced at 3.5 mills/kWh in the
9 winter months and 3 mills/kWh in the summer months. These rates are
10 subject to revision effective December 20, 1979, but since it is not
11 known to what extent the rate will be changed, surplus energy in 1979,
12 1980, and 1981 is priced at the current rates.

13 Q. Turning to Section B of Chapter 8, please indicate briefly what the
14 section reflects.

15 A. This section includes the Operation and Maintenance Expenses (Pro-
16 duction - Excluding Fuel) for Steam, Hydro, Nuclear, and Other types
17 of generation, summarized in Table 8-B for 1976-1978 recorded, and 1979,
18 1980, and 1981 estimated.

19 Q. How were the estimates for future years 1979, 1980, and 1981 developed?

20 A. We used a trending method.

21 Q. Mr. Knapp, please describe the methodology used to determine the
22 trended estimates.

23 A. The estimated Production Expense for the future years 1979, 1980, and
24 1981 was derived by trending historical data for the recorded years
25 1974 through 1978. Adjustments were made to each account's historical
26 costs for 1974 through 1978 to remove the effects of unusual conditions
27 that would affect the recorded year's usefulness for trending purposes.
28 After the recorded years were adjusted, the recorded costs for 1974
29 through 1978 were indexed to 1978 dollars. This was the starting point

1 for the future year estimates. The adjusted-recorded figures were then
2 trended for estimates for three future years (1979-1981). A least
3 squares linear trend method was used. The future year estimates were
4 developed, and each year was then escalated 7% for labor and 9-1/2%
5 for non-labor. Adjustments were made to the escalated estimate for
6 certain accounts by adding known significant activities that were con-
7 sidered new or expanded and for which costs would not be provided by a
8 trending method.

9 Q. How did you determine the escalation factors that were used to index the
10 recorded years to 1978 monies and the future year escalation factors for
11 1979, 1980, and 1981?

12 A. Escalation rates for Operation and Maintenance accounts for Production
13 were developed by our Economics Division based on economic assumptions
14 and forecasts made by Data Resources, Inc. These escalation factors
15 were then converted to 1978 constant dollar inflator/deflator indices,
16 for the period 1974 through 1981, by our Revenue Requirements Department.

17 Q. Was this method of estimating used for Steam, Nuclear, Hydraulic, and Other
18 Power Generation Accounts?

19 A. Yes, with minor exception. In determining the future year estimates for
20 the Hydraulic Power accounts, it was decided to use a 9% escalation factor
21 for non-labor estimates rather than the 9-1/2% used for Steam, Nuclear,
22 and Other Production.

23 Q. Why?

24 A. This was a judgment decision. In reviewing the ratio of material to con-
25 tract work and the types and cost of materials used in Hydraulic Pro-
26 duction, it was determined that the escalation factor for non-labor for
27 Hydraulic expense should be 9%.

28 Q. Mr. Knapp, have any specific programs been initiated to reduce production,

1 operation, and maintenance expenses?

2 A. Edison has implemented many programs to increase productivity and reduce
3 operation and maintenance expenses. Our efforts have been and will be
4 directed specifically toward increasing generating unit availability and
5 capacity, increasing reliability of our operating equipment, reducing
6 operating costs, and improving manpower productivity.

7 Q. Will you please tell us what specific programs have been undertaken to
8 improve productivity?

9 A. In the production, operation, and maintenance areas, a comprehensive
10 maintenance management system is being developed. The primary objective
11 of this system is to improve unit reliability. Also, as part of our
12 program to reduce costs, an automated material inventory control system
13 is in the development stage. The system will provide better visibility
14 and control of maintenance material and parts usage, thus reducing excess
15 redundant stock and reduce stock shortages. In the area of cost reduction,
16 we have recently implemented a 7-day work week at our Mohave Generating
17 Station. Under this arrangement, it is expected that labor costs will be
18 reduced as a result of reduced payment of overtime. Other programs being
19 implemented include integrating major maintenance and overhaul activities
20 at different production locations, expanding our capability of performing
21 repair work of major equipment, and more closely controlling work performed
22 by contractors.

23 Our management is and has been dedicated toward improving pro-
24 ductivity and controlling costs. We plan to continue to seek areas of
25 improvement to reduce costs and improve productivity. To assist us in
26 this endeavor, we have obtained the services of an outside consultant and
27 the services of our Company's Internal Audits Productivity Measurement
28 Organization.

1 Q. Will you please tell us specifically how these savings were included in
2 your estimates?

3 A. Edison management has been and will continue to be committed to increasing
4 productivity. This concept is not new to us. Our estimates have been
5 developed based on a trending method, and since our recorded data implic-
6 itly considers productivity improvement, no specific adjustments were
7 required.

8 Q. Mr. Knapp, in preparing the estimates for Production, did you have to make
9 adjustments to each account prior to developing the trended estimates?

10 A. No. Accounts that did not have significant high or low yearly expenditures
11 and did not distort the future year trend were not adjusted.

12 Q. Were adjustments required for Accounts 500, Operation supervision and
13 engineering, and 505, Electric expenses?

14 A. No. The over-all projection of the trend presents a realistic reflection
15 of expected expenditures to these accounts for the future years.

16 Q. Please explain what major adjustments were required for the other Steam
17 Power Production accounts.

18 A. The balance of the other accounts in Power Production required adjusting
19 before trending could begin. Probably the most significant adjustment was
20 related to major unit planned overhauls. Overhauls expenditures vary
21 between years with the level of overhaul activity, such as the number of
22 unit overhauls, the size of the generating units, and the work activity
23 required to accomplish the overhaul work. As an example, 10 major unit
24 overhauls were accomplished in 1974, 4 in 1975, 8 in 1976, 15 in 1977, and
25 14 in 1978. There are 7 major unit overhauls planned for 1979, 11 in 1980,
26 and 7 in 1981. This includes overhauls for Steam, Other, and Nuclear
27 Production. To develop an estimating trend for normal operation and
28 maintenance activities, it was necessary to remove the overhaul costs from

1 the recorded years before trending and add in the costs for overhauls
2 planned for 1979, 1980, and 1981 as adjustments to the figures developed
3 by trending. Another major adjustment pertains to unforeseen maintenance
4 expense associated with overhaul expenditures. As previously discussed
5 above, trended estimates are based on recorded expenditures, less recorded
6 major overhaul expenditures, while future year adjustments for major unit
7 overhaul are based on field estimates, which do not include any amount for
8 repairs determined necessary at the time of overhaul accomplishment.
9 Analysis of major unit overhauls historical budgeted versus actual expendi-
10 tures for the years 1976 through 1979 disclosed that unforeseen work
11 averaged \$522,400 per major unit overhaul for this period. Based on a
12 linear trend of the average overrun cost per major unit overhaul for the
13 years 1976 through 1979, the unforeseen maintenance expenditures for the
14 estimated years 1979, 1980, and 1981 are \$5,172,300, \$6,101,100, and
15 \$4,684,800, respectively. As such, this estimate was allocated to accounts
16 506, 510, 511, 512, 513, and 514 based on a percentage of each account's
17 adjustment for expenses associated with generating unit overhauls.

18 Account 502, Steam expenses, required two adjustments. The most
19 significant was the removal of air quality regulatory requirements costs
20 from the recorded years 1974-1978 before trending and the inclusion of
21 these costs in the estimated years 1979-1981 as adjustments to the trended
22 figures. Costs for air quality monitoring studies, investigation, operation
23 of equipment, etc., to comply with and/or contest regulatory agency require-
24 ments and ordinances have varied in the recorded years and are increasing
25 in the future years due to additional requirements. In mid-1978, the
26 South Coast Air Quality Management District permit renewal fees increased
27 significantly, and additional fees have been levied for emissions.
28 Emission abatement orders 2008 and 2012 have been received from the South

1 Coast Air Quality Management District and will require significant expen-
2 ditures to achieve compliance by September 1981. The following costs were
3 removed from the recorded years: 1974 - \$887,000, 1975 - \$720,000, 1976 -
4 \$1,119,000, 1977 - \$1,114,000, and 1978 - \$1,533,000. The following costs
5 were added to the estimated years: 1979 was \$3,340,000, 1980 - \$3,788,000,
6 and 1981 - \$3,598,000. Additional adjustments were made to the years 1974,
7 1975, and 1976 to remove significant water chemical treatment costs which
8 are no longer required at our Mohave Generating Station.

9 Account 506, Miscellaneous steam power expenses, is mostly com-
10 prised of Research and Development costs. These costs vary significantly
11 from year to year based on programs undertaken. Therefore, they were
12 removed from the recorded years 1974-1978 before trending, and estimated
13 amounts were added to the trended figures for future years 1979-1981 based
14 on current corporate Research and Development programs. In the recorded
15 years, \$10,177,000 was removed from 1974, \$2,280,000 from 1975, \$2,137,000
16 from 1976, \$1,862,000 from 1977, and \$4,222,000 from 1978. To account for
17 current corporate Research and Development programs, \$5,420,000 was added
18 to the 1979 figure developed by trending, \$3,538,000 to 1980, and
19 \$3,909,000 to 1981. Another significant adjustment to Account 506 relates
20 to expenditures for water quality monitoring studies, investigations,
21 permits, fees, etc., to comply with and/or contest regulatory requirements
22 related to Steam Production. These costs have varied in the recorded years
23 and are projected to be significantly higher in the estimated years and,
24 therefore, were removed from the trend. In 1975, \$264,000 for water
25 quality control and monitoring was removed, \$457,000 in 1976, \$335,000 in
26 1977, and \$740,000 in 1978. For the years 1979, 1980, and 1981,
27 \$2,435,000, \$1,770,000, and \$830,000, respectively, was added to the
28 trended estimates to cover the costs for compliance with current

1 predictions of high activity in 1979-1981 to comply with the requirements
2 of Federal Water Quality Control Act 316.b., pertaining to the discharge
3 of cooling water into the ocean. In addition to these adjustments, other
4 adjustments were made to recorded and estimated years to cover expendi-
5 tures associated with generating unit overhauls, as previously discussed,
6 refurbishment of the Long Beach Generating Station Units 10 and 11, and
7 the Standards and Performance Study directed by the CPUC for Mohave and
8 Four Corners Generating Units.

9 Account 507, Rents, was neither indexed to 1978 monies nor
10 escalation applied as most Rents are firm contracts. Therefore, firm costs
11 were used for the future years 1979, 1980, and 1981.

12 Account 510, Maintenance supervision and engineering. The major
13 adjustment to this account is associated with overhaul cost at various
14 generating stations - \$319,000 was removed in 1974, \$153,000 in 1975,
15 \$315,000 in 1976, \$713,000 in 1977, and \$524,000 in 1978. For the future
16 years, \$588,000 was added to 1979, \$988,000 to 1980, and \$495,000 to 1981.
17 A small adjustment was made to correct an accounting error in the years
18 1977 and 1978. Monies were added to the future years' trend for 1980-1981
19 in the amount of \$90,000 and \$112,000, respectively, for the computerized
20 maintenance planning program. This will be implemented for the purpose of
21 achieving a more over-all effective maintenance and improve generating
22 units and equipment reliability.

23 Account 511, Maintenance of structures. Adjustments were made
24 to remove the cost of repairs to a bridged inactive coal storage pond in
25 1975, repairs to the lining of two water ponds in 1976, and repairs to the
26 asphalt surfaces in 1975, 1976, and 1978 at the Mohave Generating Station.
27 Minor adjustments were made to this account removing overhaul expenditures
28 in the recorded years and adding overhaul costs to the future years.

1 The cost for the refurbishment of Long Beach Generating Station Units 10
2 and 11 was removed from the years 1976, 1977, and 1978. In 1981,
3 \$1,195,000 was added for the repair of the plant drainage system, including
4 asphalt surfaces and for the cleaning and repair of the linings of two
5 large water ponds at Mohave Generating Station.

6 Account 512, Maintenance of boiler plant, has significant adjust-
7 ments for overhaul costs. The adjustments from the recorded years are
8 \$2,492,000 in 1974, \$2,223,000 in 1975, \$4,539,000 in 1976, \$9,046,000 in
9 1977, and \$8,483,000 in 1978. Future-year overhaul costs in the amount of
10 \$4,721,000 were added to 1979, \$5,799,000 in 1980, and \$6,878,000 in 1981.
11 Also in 1981, significant maintenance expenditures amounting to \$3,691,000
12 will be required at the Mohave Generating Station. This includes major
13 boiler plant equipment repairs to improve capacity factors of coal plant
14 production. Some examples of the activities are; reheat tube replacement,
15 primary air ducts replacement, air preheater baskets, and super heater tube
16 replacement. It is necessary to replace boiler air-preheater elements to
17 maintain thermal efficiencies, as well as preventing particulate fallout
18 due to existing fuel gases in various generators. These expenditures vary
19 from year to year and, therefore, have been adjusted out of the recorded
20 years. Expenditures for 1979-1981 have been provided for in the future
21 estimates. Air-preheater heating elements replacement costs in the amount
22 of \$906,000 were removed from recorded year 1974, \$613,000 in 1975,
23 \$1,864,000 in 1976, \$1,652,000 in 1977, \$903,000 in 1978. Known future-
24 year air-preheater element replacements in the amount of \$2,884,000 were
25 added to 1979, \$1,548,000 to 1980, and \$1,204,000 to 1981. These were the
26 major adjustments that were made to Account 512. Other adjustments were
27 made for the refurbishment of Long Beach Generating Station Units 10 and
28 11 for the years 1977-1979, and costs for boiler plant O&M expenditures

1 in 1980 and 1981 in the amount of \$6,939,000 and \$1,900,000, respectively,
2 to comply with emission abatement orders.

3 Part of the revenue received from contract energy sales to other
4 utilities is a cost factor for operation and maintenance. Therefore, that
5 part of the revenue received for contract energy sales to other utilities
6 that relates to O&M costs was adjusted out of the recorded year expendi-
7 tures. Half of these costs were adjusted out of Account 512 and the
8 other half out of Account 513.

9 Again, in Account 513, Maintenance of electric plant, the most
10 significant adjustment relates to overhaul expenditures - \$3,523,000 was
11 adjusted from the year 1974, \$2,510,000 from 1975, \$5,199,000 from 1976
12 \$10,371,000 from 1977, and \$11,301,000 from 1978. Future-year estimated
13 overhaul costs in the amount of \$8,264,000 were added to 1979, \$8,048,000
14 to 1980, and \$7,782,000 to 1981. Another significant adjustment was made
15 to this account for the removal of significant cost activities from the
16 recorded years that are considered to be non-routine type of maintenance
17 and the recurrence of same would not be expected each year. Some of
18 these maintenance activities are extensive cooling tower repairs, purchase
19 and replacement of steam turbine blading and diaphragms, and the purchase
20 of a high pressure steam turbine rotor. Considering the nature of these
21 activities, \$916,000 was removed from the year 1974, \$1,612,000 was
22 removed from the year 1976, \$1,640,000 from 1977, and \$1,922,000 from 1978.
23 Future year estimated costs for these activities were added to the trend.
24 \$4,480,000 was added to 1979, \$2,449,000 to 1980, and \$2,080,000 to 1981.
25 This amount includes \$4,480,000 in 1979, \$1,512,000 in 1980, and
26 \$1,120,000 in 1981 for condenser retubing required at Mohave Generating
27 Station. Another adjustment was made to this account for the refurbish-
28 ment of Long Beach Generating Station Units 10 and 11. Part of the

1 revenue received from contract energy sales to other utilities is a cost
2 factor for operation and maintenance. Therefore, that portion of the
3 revenue received for contract energy sales to other utilities that relates
4 to O&M costs was adjusted out of the recorded year expenditures. Half of
5 these costs were adjusted out of Account 512 and the other half out of
6 Account 513.

7 Account 514, Maintenance of miscellaneous steam plant, required
8 four adjustments - the most significant being adjusting of property damage
9 costs out of recorded years and adding the estimated property damage costs
10 to the estimated years 1979, 1980, and 1981. Property damage costs have
11 varied significantly in the past, and trending of these costs did not
12 appear to be logical. Therefore, the recorded expenditures were removed
13 in the recorded years 1974-1978, and the estimated amounts for property
14 damage as determined by our Comptroller's Department were used for the
15 future-year costs, 1979-1981. Relating to property damage, \$2,853,000 was
16 adjusted out in 1974, \$1,300,000 in 1975, \$1,048,000 in 1976, \$3,646,000
17 in 1977, and \$6,815,000 in 1978. The Comptroller's Department storm damage
18 estimate for 1979 was \$2,922,000, \$3,127,000 for 1980, and \$3,346,000 for
19 1981. These costs were added to the future years' estimate.

20 Q. Mr. Knapp, please comment on the significant adjustments that were required
21 to develop a trend projection of expenditures for Other Power Generation
22 Production for the future years 1979-1981.

23 A. The accounts in Other Power Generation Production did not require a great
24 deal of adjustments. The major adjustments to Other Power Generation
25 Production accounts revolved around any other production resources that
26 had been placed in service during the December 31, 1976, through
27 December 28, 1978, period. These added resources were the Long Beach
28 Combined Cycle Units 8 and 9, the Coolwater Combined Cycle Units 3 and 4,

1 and the Yuma Axis Gas Turbine Peaker. The expenditures to operate these
2 new resource facilities are significant to the accounts for Other Power
3 Generation Production and are not represented in the recorded years.
4 Therefore, a reasonably accurate trend for the future estimated years
5 1979-1981 could not be developed until the expenditures relating to the
6 new facilities were removed from the recorded years 1976, 1977, and 1978.
7 The estimated expenditures for the new facilities were then added to the
8 future years' trends 1979-1981 to provide realistic estimates. As I go
9 through Other Production by account, I will detail the adjustments relative
10 to the new facilities referred to.

11 In Account 546, Operating supervision and engineering, \$15,000
12 was removed from 1976, \$105,000 from 1977, and \$205,000 from 1978; and
13 \$263,000 was added to 1979, \$279,000 to 1980, and \$306,000 to 1981 for the
14 new Other Power Resource facilities.

15 Again in Account 548, Generation expenses, the only adjustment
16 was in the Long Beach, Cool Water, and Yuma Axis facilities. In 1977,
17 \$556,000 was removed and \$1,115,000 in 1978. In 1979, \$1,389,000 was
18 added, \$1,585,000 in 1980, and \$1,770,000 in 1981.

19 Account 549, Miscellaneous other power generation expenses, had
20 two adjustments. One adjustment for the new facilities removed \$3,000
21 from the year 1976, \$579,000 from 1977, and \$886,000 from 1978. In 1979,
22 \$625,000 was added, \$651,000 in 1980, and \$596,000 in 1981. The other
23 adjustment is for Research and Development. As an example, R&D comprised
24 nearly 45% of the total expenditures for this account in 1978. The pro-
25 jected expenditures for the years 1979, 1980, and 1981 will be more
26 significant due to the current projects in various stages of Research and
27 Development for other energy resources. The over-all level of R&D expendi-
28 tures has varied annually and thus were removed from the recorded years,

1 and the estimated costs of corporate R&D programs were added to the future
2 years 1979-1981. For the recorded years, \$375,000 was removed from 1974,
3 \$448,000 from 1975, \$317,000 from 1976, \$539,000 from 1977, and \$782,000
4 from 1978. Future corporate R&D programs were added to the estimated years
5 1979, 1980, 1981 - \$1,950,000, \$4,069,000 and \$3,940,000, respectively.

6 In Account 550, Rents, historic expenditures to this account
7 were neither indexed nor escalated as there was relatively little history
8 and because rents are contracted for firm amounts. Therefore, our pro-
9 jected rents for the future years are stated in contracted amounts.

10 Account 551, Maintenance supervision and engineering, was again
11 adjusted to remove the expenditures for new facilities from the recorded
12 years and provide for these facilities in the future years. These adjust-
13 ments were the removal of \$78,000 from 1977 and \$114,000 from 1978 and the
14 adding of \$200,000 to 1979, \$241,000 to 1980, and \$253,000 to 1981. There
15 was a minor adjustment in this account for overhaul expenditures.

16 Account 552, Maintenance of structures, was adjusted only for
17 the new Long Beach, Cool Water, and Yuma Axis facilities. The year 1977
18 was reduced \$32,000 and 1978 by \$207,000, and the estimated years were
19 increased by \$160,000 for 1979, \$202,000 for 1980, and \$222,000 for 1981.

20 Account 553, Maintenance of generating and electric plant, con-
21 tained three types of adjustments. A new facilities adjustment was made
22 reducing \$427,000 from 1977 and \$1,338,000 from 1978 and adding \$1,553,000
23 in 1979, \$1,594,000 in 1980, and \$1,688,000 in 1981. In 1980, replacement
24 of four silencer stacks for the Mandalay Peaking Unit #3 is planned. The
25 trended estimate does not reflect this major item of cost; therefore,
26 \$838,000 was added to the trended estimate for the year 1980. This account
27 includes overhaul costs for peaking units and combined cycle units, and
28 these overhaul costs have been treated similar to those in Steam Production

1 accounts. Therefore, the over-all costs relative to the heretofore men-
2 tioned new facilities were removed from the recorded years and added to
3 the estimated years. These adjustments were the removal of \$133,000
4 from 1977 and \$512,000 from 1978 and adding of \$30,000 to 1979 and
5 \$124,000 to 1980.

6 Account 554, Maintenance of miscellaneous other power generation
7 plant, was adjusted for new facilities and for property damage. In regards
8 to the new facilities, the recorded costs were minimal, and no adjustments
9 were made. The future years were adjusted by increasing the 1979 trend
10 by \$45,000, 1980 by \$54,000, and 1981 by \$59,000.

11 Expenditures for property damage relating to Other Production
12 have historically been minimal due to the number and size of the Other
13 Production facilities. New Other Production facilities placed into
14 operation since 1976 are expected to moderately impact property damage
15 expenditures. In 1978, a significant property damage expenditure was
16 incurred primarily due to a fire at the Ellwood Energy Support Facility.
17 This property damage expense amounted to 96% of the total 1978 expendi-
18 tures to this account. Therefore, trending historical Property Damage
19 and escalating expenditures does not provide a realistic projection of
20 costs. Accordingly, expenditures in the recorded years 1976, 1977, and
21 1978 were removed, and estimated amounts determined by our Comptroller's
22 Department were added to the estimated years 1979 through 1981 to more
23 accurately reflect our resource requirements. These adjustments were:
24 \$1,000 removed in 1975, \$1,000 in 1977, and \$584,000 in 1978. The year
25 1979 was increased \$25,000, 1980 by \$26,000, and 1981 by \$28,000.

26 Q. Would you now cover Hydraulic Production?

27 A. Yes. Four accounts in Hydraulic Production did not require adjustments as
28 there are no unusually high or low expenditures in the recorded years or

1 anticipated in the future years. The over-all projection of costs using
2 the trend method appears satisfactory. These accounts are: 537, Hydraulic
3 expenses; 538, Electric expenses; 539, Miscellaneous hydraulic power
4 generation expenses; and 536, Water for power.

5 Q. Did you use the straight trending method for these accounts?

6 A. Yes.

7 Q. Please explain the adjustments for Hydraulic Production.

8 A. The adjustments in Hydraulic Production differ from the majority of Steam
9 and Nuclear as they do not relate to significant scheduled overhead costs.
10 Most of the adjustment in Hydraulic Production covers specific activities
11 that were either abnormally high in one year or low in another year that
12 had to be adjusted to normalize the recorded years. Future years'
13 estimates were increased to provide for significant planned items that
14 would not be accounted for by a straight trending method.

15 In Account 535, Operation supervision and engineering, the only
16 adjustment made was to future-year estimates 1979-1981. In 1979, two addi-
17 tional Control Station dispatcher positions were added to Bishop operations.
18 Therefore, the estimated years were adjusted to reflect the addition of
19 these two positions. As such, 1979 was increased \$38,000; in 1980,
20 \$46,000; in 1981, \$50,000.

21 In Account 540, Rents, two adjustments were made. The recorded
22 year 1975 also included the 1974 rental payments. Therefore, \$75,000 was
23 adjusted out of 1975 into 1974. The other adjustment was to account for
24 timber sales in 1976 of \$53,000 and in 1978 of \$14,000. To properly
25 reflect the 1976 and 1978 recorded expenditures, these years were increased
26 by the amount of the timber sales to provide a more normal basis of
27 recorded expenditures and a realistic trend for expected expenditures.

28 Account 541, Maintenance supervision and engineering, was

1 adjusted to remove unusual expenditures in recorded years that were not
2 planned to be repeated in the future years - \$51,000 was removed in 1974
3 and \$41,000 in 1976 to cover the cost to prepare inundation maps as re-
4 quired by the State of California, Office of Emergency Services. The year
5 1976 was also adjusted by removing \$30,000 from the recorded costs for a
6 seismic stability study on Vermillion Dam to meet the requirements of the
7 California Division of Dam Safety. These adjustments to recorded figures
8 helped to provide a realistic trend.

9 One adjustment was made to Account 542, Maintenance of structures.
10 The 1978 recorded expenditures were abnormally high for this activity.
11 This was the result of extra maintenance performed to structures due to a
12 shift from other work activities. The year 1978 being a high water year
13 prevented normal maintenance activities from being performed on dams, re-
14 servoirs, etc. To normalize the effect of the above-average work
15 activities in this account, \$50,000 was removed from the 1978 recorded
16 costs. This normalization was required to provide a more accurate trend
17 for estimating expenditures in future years 1979-1981.

18 Account 543, Maintenance of reservoirs, dams, and waterways,
19 required several adjustments to normalize the recorded expenditures. In
20 1976, \$118,000 was removed from the recorded costs and \$215,000 in 1977.
21 These costs represent significant repair work that was performed at Kaweah
22 No. 2 and at the Rush Meadows Dam. These years were adjusted to more
23 closely reflect normal maintenance expenditures in this account. Recorded
24 1978 was also increased \$160,000. This was done to compensate for a below
25 normal maintenance activity level in 1978 which was caused by an unusually
26 high water year. High water conditions, caused by heavy rain and snow,
27 prevented normal maintenance from being performed on activities in this
28 account. Maintenance activities normally performed on equipment in this

1 account were directed to other work activities that were not affected by
2 the high water condition. Therefore, it was necessary to adjust 1978 to
3 reflect a more normal year's expenditure. The estimated 1979-1981 years
4 were adjusted to include significant planned maintenance activities for
5 which costs would not be provided in the trend method. The year 1979 was
6 increased \$337,000 for repairs to the Kaweah No. 2 canal lining and flumes,
7 repairs to Chinquapin and Camp 62 diversion pipeline repair intake struc-
8 tures and grids at Big Creek No. 3, repair the gunite seals on Dams 1 and
9 2 at Huntington Lake, and coating the exterior of Kaweah No. 1 flume. The
10 year 1980 was increased by \$75,000 to provide for guniting the down-stream
11 face of Kern River No. 1 Intake Diversion Dam. The year 1981 was increased
12 by \$125,000 for repair work for Kern River No. 1 Intake.

13 Account 544, Maintenance of electric plant, also was adjusted to
14 account for specific maintenance activities in recorded years and to pro-
15 vide for specific maintenance activities in the future years. The amount
16 of \$260,000 was removed from the 1974 recorded costs for the replacement
17 of Big Creek No. 4 Unit 2 Generator Winding, \$334,000 was removed in 1976
18 for replacement of Big Creek No. 4 Unit 1 Generator Winding, and the re-
19 winding of Unit 3 at Kern River No. 1. The year 1977 was adjusted by
20 \$215,000 for rebabbiting five main generator bearings and purchase of
21 replacement unit windings at Big Creek No. 3. As a result of 1978 being
22 a high water year, caused by heavy rains and snow, normal maintenance work
23 could not be accomplished during the year on this account. To compensate
24 for this, \$40,000 was added to this account to normalize the 1978 expendi-
25 tures. Offsetting this increase, another adjustment decreasing this
26 account by \$157,000 was made. This adjustment was due to a significant
27 maintenance work item involving the installation of No. 2 Unit winding at
28 Big Creek 3. The net effect of these two adjustments was a net credit

1 adjustment of \$117,000 to 1978. The estimated years 1979 and 1980 were
2 also adjusted for significant planned maintenance items. The year 1979
3 was increased by \$282,000 for installation of Units Nos. 1 and 3 generator
4 windings at Big Creek 3, and 1980 was increased \$173,000 for Unit No. 2
5 generator winding installation at Big Creek 3.

6 Account 545, Maintenance of miscellaneous hydraulic plant, had
7 two adjustments. The recorded 1974 year was reduced \$102,000, which was
8 the cost to perform maintenance work on hydro cranes due to OSHA require-
9 ments. The other adjustment was for property damage. The over-all level
10 of property damage expenditures has varied yearly; thus property damage
11 costs were not trended. Recorded property damage costs were removed from
12 the recorded years, and estimates of property damage, as determined by our
13 Comptroller's Department, were used for the future years 1979-1981.

14 Q. Mr. Knapp, what adjustments were required in the Nuclear Production
15 accounts?

16 A. The most significant adjustments involved overhaul and refueling costs.
17 The same methodology was used to adjust for these costs as previously
18 explained in Steam Production. Other adjustments were made to normalize
19 the recorded years 1974-1978, and adjustments were made to the estimated
20 years 1979-1981 figures developed by trending to include costs for signi-
21 ficant activities that would not be provided for in the trending procedure.

22 Account 517, Operation supervision and engineering, was adjusted
23 in 1976 to remove \$5,000 from the recorded year for overhaul and refueling
24 costs. Overhaul costs in the other recorded years and future years in this
25 account were considered minimal, and no further adjustments were made.

26 No adjustments were made to Account 519, Coolants and water, and
27 Account 523, Electric expenses.

28 Account 520, Steam expenses, was adjusted for overhaul and

1 refueling costs. The year 1975 was reduced \$157,000, 1976 by \$258,000,
2 and 1978 by \$171,000. The year 1980 was increased by \$409,000 and 1981
3 by \$419,000.

4 Account 524, Miscellaneous nuclear power expenses, was adjusted
5 for overhaul and refueling costs and for Research and Development. The
6 years 1975, 1976, and 1978 were reduced \$37,000, \$73,000, and \$42,000
7 respectively, for overhaul and refueling costs, and 1980 was increased
8 \$136,000 and 1981 by \$75,000. R&D was adjusted the same as in Other
9 Production accounts. Recorded R&D costs were removed from the trend
10 period and added to the future-year trend in the amounts predicted for
11 future R&D corporate programs. The estimated years 1979, 1980, and 1981
12 were increased by \$25,000, \$100,000, and \$100,000, respectively, for costs
13 relating to the Institute of Nuclear Power Operations (INPO). Since the
14 Pennsylvania accident, the nuclear industry has established the Institute
15 of Nuclear Power Operations (INPO), a privately funded organization. The
16 purpose of INPO is to set criteria and monitor the industry's safety
17 related goals. Also, INPO will provide enhanced training for reactor
18 operators and bench marks for excellence in nuclear power operations
19 throughout the industry. Also, adjustments were made to the estimated
20 years 1979 thru 1981 for costs relating to Senate Bill 1183, Chapter 956,
21 pertaining to appropriations for state governmental agencies to declare
22 and investigate emergencies and to establish plans for responding to
23 emergencies. For the year 1979, \$25,000 was provided; 1980, \$250,000; and
24 1981, \$250,000.

25 Account 525, Rents, was not trended. Firm contract costs were
26 used in the estimated years 1979-1981.

27 Account 528, Maintenance supervision and engineering, was
28 adjusted for overhaul and refueling costs. The year 1975 was reduced

1 \$83,000; 1976, \$163,000; 1977, \$36,000; and 1978, \$140,000. The future
2 years 1980 and 1981 were increased \$86,000 and \$98,000, respectively, for
3 overhaul and refueling costs.

4 Account 529, Maintenance of structures, had only minimal adjust-
5 ments to 1975 and 1976 for overhaul costs, \$11,000 in 1975, and \$8,000 in
6 1976.

7 Account 530, Maintenance of reactor plant equipment, was adjusted
8 for overhaul and refueling costs plus an accounting correction in 1975
9 amounting to \$484,000. The year 1975 was reduced \$568,000, 1976 by
10 \$632,000, 1977 by \$1,297,000, and 1978 by \$1,118,000 for overhaul and
11 fueling costs. Costs were also provided in 1979, 1980, and 1981 in the
12 amount of \$966,000, \$1,572,000, and \$339,000, respectively, for overhaul
13 and refueling activities.

14 Account 531, Maintenance of electric plant, was adjusted for
15 overhaul and refueling costs. Overhaul and refueling adjustments were
16 made by reducing 1975 by \$706,000, 1976 by \$143,000, 1977 by \$100,000, and
17 1978 by \$251,000. The 1979 and 1980 trend was increased by \$11,000 and
18 \$734,000, respectively, and 1981, \$523,000. Also, the recorded year 1974
19 was adjusted by \$484,000 for an accounting correction, and in 1975, a non-
20 routine expense for the retubing of the main cooling water condenser was
21 removed from the respective recorded year.

22 Account 532, Maintenance of miscellaneous nuclear plant, was
23 adjusted for overhauls and refueling and for property damage. Relative to
24 the overhaul and refueling costs, 1975 was reduced by \$22,000, 1976 by
25 \$18,000, 1977 by \$1,000, and 1978 by \$15,000. In 1980, \$15,000 was added
26 to the trend estimate and \$14,000 in 1981. Trending historical property
27 damage costs and then escalating does not provide a realistic trend.
28 Accordingly, recorded property damage expenditures were removed from the
29 trending base years, and the estimates determined by our Comptroller's

1 Department were used to more accurately reflect the resource requirements
2 in the future years.

3 Q. Does that conclude your adjustments to Nuclear accounts?

4 A. Yes.

5 Q. Mr. Knapp, do you believe the trending methodology, with adjustments, that
6 you used to determine the operating and maintenance costs for 1979, 1980,
7 and 1981 to be a realistic projection of the future resource requirements
8 for Power Production work activities?

9 A. Yes. I do. It is my judgment that the trending methodology used provides
10 a projection of the future resource requirements for Power Production work
11 activities for the period under study, which likely is conservative and
12 on the low side.

13 It is my opinion that the level of maintenance for existing
14 facilities will increase slightly above the trended figures during the
15 next few years. This opinion is based on two factors: (1) the increasing
16 age of our facilities which requires increased maintenance to continue the
17 reliability of the equipment at an acceptable level, and (2) the impact on
18 which the reduction in capacity margins will have an increasing
19 facilities utilization and the attendant increase in maintenance. This
20 later factor is anticipated to be most noticeable during the next three
21 years since only one small unit of capacity increase is planned between now
22 and 1981. In the absence of specific data to project these factors, how-
23 ever, the trending method used appears to provide the most realistic
24 approach at this time.

25 Q. Insofar as the material in Chapter 8 is of a factual nature, do you believe
26 it to be accurate?

27 A. Yes, I do.

28 Q. Insofar as the material in Chapter 8 represents opinion, does it represent
29 your best judgment?

30 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Ronald V. Knapp

(Exhibit No. (SCE-2)_____, Chapter 9)

1 Q. Mr. Knapp, you previously indicated that you are sponsoring Chapter 9 of
2 Exhibit No. (SCE-2)_____. Is that correct?

3 A. Yes.

4 Q. Briefly, what does this chapter cover?

5 A. This chapter covers the expenses for operating and maintaining the Company's
6 transmission system. These costs include labor, material, and other expenses
7 for transmission substations, overhead lines, underground transmission
8 facilities, roads and rights of way, and miscellaneous transmission plant;
9 load dispatching; and transmission of electricity by others in connection
10 with existing contractual agreements.

11 Q. How were the figures developed for 1979, 1980, and 1981?

12 A. Separate estimates were prepared for each of the accounts in the transmission
13 expense group for the years 1979, 1980, and 1981. Escalations were included
14 for labor and non-labor expenses. Labor costs have been escalated 7% and
15 non-labor costs have been escalated 3%.

16 Q. In your testimony for Chapter 8, production, you stated how the escalation
17 factors were determined and the methodology used to determine the cost
18 estimates for power production. Were the same factors and methods used to
19 prepare the transmission expense estimates?

20 A. Yes.

21 Q. To develop the operation and maintenance cost estimates, I assume it was
22 necessary to make some adjustment to the recorded years to develop a useful
23 trend by adjusting out unusual conditions that would distort the future year

1 Q. cost estimates.

2 A. Yes, in some accounts where there were unusually high or low expenditures
3 that would affect the recorded years usefulness for trending purposes.

4 Q. Was it necessary to make adjustment to the future year cost trends?

5 A. Yes, in four accounts only. This was necessary to provide for known
6 significant activities for which costs would not be provided for by
7 trending alone.

8 Q. What accounts did not require adjustments?

9 A. Account 560 - Operation supervision and engineering.

10 Account 562 - Operation station expenses.

11 Account 563 - Operation overhead line expense.

12 Account 564 - Operation underground line expense.

13 Account 568 - Maintenance supervision and engineering.

14 Account 569 - Maintenance of structures.

15 Q. Were there any Transmission accounts that were not trended?

16 A. Yes, one. Account 573 - Maintenance of miscellaneous transmission plant.

17 A significant item of cost in this account is property damage. For
18 example, in 1978, property damage comprised 90% of the total expenditures
19 in this account. Property damage expenditures vary yearly. Trending
20 historical property damage and escalating expenditures does not provide
21 a realistic projection of costs. Therefore, the estimate determined by
22 our Comptroller's Department, was used to more accurately reflect our
23 resource requirements in the estimated years.

24 Q. Please identify the adjustments you did make to transmission accounts.

25 A. Account 561 - Operation load dispatching - 1978, \$590,000 in costs
26 associated with the Digital Dispatch Security Monitoring System (DDSMS)
27 project were transferred to this account from a plant general work order.
28 This cost represents indirect costs that were retained in the work order

1 until closing. This one time cost amounted to 28% of the total costs
2 charged to this account, and was removed from the trend period to reflect
3 a more accurate resource requirement for estimated years.

4 Account 565 - Operation transmission of electricity by others.
5 In 1978, this account included extraordinary storm damage costs for the
6 Pacific Intertie System in the amount of \$929,000. This charge was not
7 reflective of a normal year. Therefore, \$929,000 was removed from the
8 recorded costs for 1978 to trend a more accurate future year's expense.

9 Account 566 - Operation miscellaneous transmission expenses. A
10 significant item of cost in this account is Research & Development (R&D).
11 For example in 1978, R&D comprised over 33% of the total expenditures in
12 this account. The overall level in R&D expenditures has varied yearly,
13 thus, R&D costs were not trended. Projections for R&D are made to the
14 account, based on the current Corporate R&D programs. Recorded R&D
15 expenditures were removed from the recorded years and estimated R&D
16 expenditures were added for the years 1979 through 1981. Other costs in
17 this account were trended.

18 Account 567 - Operation rents. In 1977, the Digital Dispatch
19 Security Monitoring System (DDSMS) project was being developed, which
20 provided greater than normal expenditures for the recorded years 1977 and
21 1978, amounting to \$135,000 and \$1,035,000 respectively. However, firm
22 rental costs for the future years of this project are \$1,044,000 per year.
23 The DDSMS costs were removed from the trend base period 1977 and 1978, and
24 added to the respective years 1979 through 1981. Monies in this account
25 were not indexed to 1978 dollars, as most rental costs are contracted for
26 firm amounts.

27 Account 570 - Maintenance of station equipment. In recorded years
28 1976 and 1977, significant expenditures were made on 500 kV transformers,

1 500 kV series capacitors, and 220 kV power circuit breakers. These non-
2 routine significant expenditures resulted in greater than normal expendi-
3 tures and were removed from the recorded period to reflect an accurate
4 future year trend. A total of \$750,000 was added to the future year trend
5 for 1979 to provide for \$645,000 for repairs at the Sylmar 500 kV converter
6 station and \$105,900 for 115 kV power circuit breaker repairs. The above
7 two items are the only known significant one-time items for the future
8 years 1979 through 1980.

9 Account 571 - Maintenance of overhead lines. 1978 recorded Labor
10 was abnormally low due to 1978 being a high storm damage year. 1978 Labor
11 was adjusted by \$640,000 to normalize the effects of the 1978 storm damage
12 and to more accurately reflect our resource requirement in the estimated
13 years.

14 Account 572 - Maintenance of underground lines. In 1975, this
15 account was credited with a \$46,862 material transfer from underground
16 maintenance to the plant transmission spare parts account. Account 572
17 was adjusted by adding \$47,000 to the recorded amounts in 1975, to reflect
18 the actual maintenance expense. 1974 was credited for \$17,000 to remove
19 the cost of underground material purchased in that year, which was trans-
20 ferred out in 1975.

21 Q. Mr. Knapp, as the estimates and material in Chapter 9 was based on a
22 trending methodology, do you believe it to be correct?

23 A. I believe the trend estimates reflect a realistic projection of expected
24 expenditures.

25 Q. Insofar as it represents opinion, does it represent your best judgment?

26 A. Yes, it does.

27 Q. Does this conclude your prepared testimony?

28 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Alan J. Walker

Exhibit No. (SCE-2) _____, Chapters 10 and 11

1 Q. Will you please state your name and address for the record?

2 A. My name is Alan J. Walker. My business address is 2244 Walnut Grove
3 Avenue, Rosemead, California.

4 Q. What is your position with the Southern California Edison Company?

5 A. I am Manager of Customer Service Administration in the Customer Service
6 Department.

7 Q. Please refer to Exhibit No. (SCE-3) _____, entitled "Qualifications of
8 Witnesses". Directing your attention to the page entitled "Qualifications
9 of Alan J. Walker", does that portion of the exhibit accurately set forth
10 your background, training, and experience?

11 A. Yes, it does.

12 Q. Please explain the activities carried on by the Customer Service Depart-
13 ment and your responsibility thereof.

14 A. The Customer Service Department is responsible for planning, construction,
15 operation, and maintenance of the electric distribution system; responding
16 to and resolving customer inquiries and requests; performing meter reading,
17 customer service, and field collection activities; and interfacing with
18 the public, the community, and our customers.

19 The department is divided into five divisions, each headed by a
20 Division Vice President or Division Manager; all reporting to the Vice
21 President, Customer Service Department. To assist the department Vice
22 President and these Division Vice Presidents and Division Managers, I head
23 a staff organization responsible for developing standards and procedures

1 in the areas of departmental budgeting and planning, administrative services,
2 regulatory activities, customer accounting, and the development and mainte-
3 nance of customer information systems. This staff is responsible also for
4 the interrelationship with corporate staffs and Customer Service Department
5 line organizations by providing assistance and support in implementing and
6 administering those standards and procedures.

7 Q. Mr. Walker, are you testifying with respect to Chapters 10 and 11 in
8 Exhibit No. (SCE-2) _____?

9 A. Yes, I am.

10 Q. Was the material in those chapters prepared by you or under your super-
11 vision?

12 A. The estimates, based on recorded expenditures in the years 1975, 1976,
13 1977, and 1978 were prepared under my direction. The adjustments, both
14 to recorded expenditures and to future years 1979, 1980, and 1981 were
15 prepared under my direction from information supplied by persons with
16 expertise in the various associated fields.

17 Q. What do those chapters cover?

18 A. Chapter 10 covers Distribution Expenses, and Chapter 11 covers Customer
19 Accounts Expenses.

20 Q. Have the costs associated with the distribution substations been included
21 in Table 10-A?

22 A. Yes, they have. The costs shown in Table 10-A include distribution costs
23 incurred by the Power Supply Department. A portion of the Power Supply
24 Department's overhead costs is included in Accounts 580 and 590.
25 Accounts 582 and 592 are comprised entirely of distribution substation
26 expenses under the Power Supply Department except for a minor charge in
27 Account 592 for Catalina operations. A portion of Power Supply Department
28 operation and maintenance expenses is included in most of the other

1 distribution accounts. This has been done to conform to the require-
2 ments of the Uniform System of Accounts.

3 Q. Have costs associated with any other departments been included in
4 Table 10-A?

5 A. Yes, they have. Costs from the Right of Way and Land, Engineering and
6 Construction, Material Services, and Comptroller's Departments are in-
7 cluded in the distribution accounts as well as Data Processing costs
8 in Customer Accounts Expenses, Chapter 11.

9 Q. Are there fluctuations in the level of distribution expense in some
10 accounts that warrant specific comment?

11 A. Yes. Fluctuations normally can be expected to occur from year to year
12 depending upon circumstances such as weather, new construction demands,
13 major projects, etc. In the recorded costs in 1974 and 1975, there is one
14 factor which caused considerable rearrangement of our recorded expenses.

15 As Mr. Hunt testified in our last general rate case Application
16 No. 57602, (1979 test year), the Customer Service Department
17 initiated a new function accounting system on January 1, 1975, which
18 was designed to identify origins by establishing area of responsibility
19 (AOR) location numbers. The combination of location number with an
20 activity (function number) now provides us with a far better identifi-
21 cation of expenses, as well as making it possible to identify and more
22 properly translate functional expenses to the Federal Energy Regulatory
23 Commission's Uniform System of Accounts. This means that some costs,
24 formerly treated as overhead, could now be identified as direct
25 expense, and overhead expenses formerly recorded in one of our clear-
26 ing accounts were found to be more properly assigned to the other.

27 Because of this rearrangement of recorded expenses, it was
28 felt that the most accurate forecasting of future expense estimates could

1 be made using the years 1975 through 1978 as a basis, and not including
2 the year 1974.

3 Q. Do you have comments concerning the fluctuations in the level of recorded
4 distribution expense or future estimates in specific accounts?

5 A. Yes. As I said before, variations in the level of expense can be expected
6 as a normal occurrence in any account due to factors such as new construc-
7 tion demands, weather, shifts in customer priorities, etc. However, new
8 projects and programs, changes in emphasis on these programs, external
9 influences, and other unusual circumstances also combine to change the
10 level of expenditures in any particular account from year to year.

11 Q. Please explain the more significant of these influences, for example,
12 Account 583 shows quite variable expenses from 1976 to 1978. How do you
13 explain this irregular pattern?

14 A. Among the items included in this account, which covers overhead line
15 expenses, the provision for uncollectible damage claims is the greatest
16 factor contributing to these variations. In this area, 1977 and 1978
17 were above-average years.

18 Another major impact on expenses in 1977, 1978, and future
19 years is the Distribution Circuit Management (DCM) Program. This is a
20 conservation and load management program endorsed by the Commission and
21 testified to in Application No. 57602, which accounts for \$1.2 million
22 in 1977 and 1978. An additional \$525,000 is estimated to be spent
23 on this program in the years 1979, 1980, and 1981.

24 Q. Since DCM is estimated at a lower level of expenditure in future years,
25 why does the level of Account 583 continue into 1979 to 1981?

26 A. As a continuation of our conservation efforts in conjunction with the
27 DCM Program, an additional program, Conservation Voltage Reduction (CVR),
28 was developed and mandated by the Commission. This effort is estimated

1 at \$1.1 million total for those three years.

2 Q. Are the figures you have quoted, the total costs of these two programs?

3 A. No. An additional \$1.9 million must be added to DCM and \$3.1 million
4 to the CVR Program in capital expenditures for the years 1978 through
5 1981 in order to view the total impact of these programs during this
6 period. The capital expenditures under the DCM Program represent the
7 funds necessary to maintain the existing program and to further reduce
8 system energy losses. Under the CVR Program, each individual location
9 will undergo a cost-to-benefit analysis prior to capital expenditure at
10 that location.

11 Q. Expenses in Account 584 drop in 1978, then rise considerably in 1979.
12 Why is this?

13 A. This is due mostly to the cost of patrolling and inspecting underground
14 facilities in this account which covers underground line expenses. We
15 experienced one of the most severe storm years in Company history during
16 1978. The large commitment of personnel to repairing storm damage left much
17 less time available for the routine inspection of these facilities. Esti-
18 mates for 1979 to 1981 include a resumption of normal operations in this area.

19 Q. If future years are estimated at "normal operations", aren't the levels
20 estimated considerably below the average rate of escalation plus projected
21 growth?

22 A. Yes. We forecast growth of underground customers at approximately 10% per
23 year and average escalation of combined labor and other expenses at approxi-
24 mately 8% per year. Therefore, average escalation plus growth in the under-
25 ground segment would be approximately 18% per year. However, we are
26 estimating expenses to increase from 1979 to 1981 at an average of only 8.8%
27 per year. Our management is fully committed to the development and imple-
28 mentation of productivity improvements to make this possible.

1 Q. Do any other accounts in Chapters 10 and 11 contain similar commitments
2 to productivity improvement?

3 A. Yes. Most other accounts include some elements of productivity improvement,
4 but this is also specifically quantified in Accounts 593, 594, 902, and
5 903. In each of these areas, as well as many others, steps are being
6 taken to increase our productivity in an effort to hold down costs.

7 Q. Your estimates for 1979 to 1981 in Account 585 exhibit significant in-
8 creases from previous levels. Why?

9 A. This account, which covers the operation of street light and signal systems,
10 and primarily includes our group replacement of street light lamps on a
11 periodic basis, now contains a major conservation program. This effort,
12 the conversion of mercury vapor and incandescent street lights to high
13 pressure sodium vapor lamps, a more efficient light source, is in compli-
14 ance with the Commission's 011-43 which mandates this type of conversion
15 program.

16 Our estimates for this portion of the program are \$1.4 million
17 in 1979, \$3.5 million in 1980, and \$3.8 million in 1981. To this should
18 be added the capital expenditure estimates of \$2.4 million in 1979, \$4.5
19 million in 1980, and \$4.9 million in 1981. Thus, the expense and capital
20 expenditures of this conversion program, over-all for the years 1979
21 through 1981, comes to a total of over \$20 million and the five-year
22 program (1979-1984) to over \$45 million.

23 Q. In Account 587, Customer Installation Expenses, recorded expenditures decrease
24 from 1976 to 1978, and yet you project an increasing estimate from 1979 to
25 1981. What is the reason for this?

26 A. During the recorded years, we increased the charge for appliance repair in
27 an effort to make this program self-supporting. This resulted in a large
28 drop in calls for repair service, but a lesser decrease in charges received,

1 which reduced our net deficit for the overall program. We are project-
2 ing the volume of service calls to grow slightly in future years, raising
3 the net cost. In addition, hydraulic test activities were transferred to
4 Account 908 in 1978, which further reduced future years' estimated expen-
5 ditures to Account 587.

6 The cost of other activities included in this account, such as
7 the servicing of customer installations, handling billing inquiries, and
8 investigating customer complaints is expected to increase in future years
9 due to customer growth and escalation. However, it should be noted that
10 the increases average only approximately 7% per year, which is less than
11 combined growth and escalation averages which are over 11%.

12 Q. Why does Account 588, Miscellaneous Distribution Expenses, show a large
13 increase in 1978, and again in 1979, but then decrease in 1980?

14 A. The most significant items of expense contributing to this are the Auto-
15 mated Mapping Project, which was initiated in 1978, and training for the
16 Field Accounting Program. The Automated Mapping Project was established
17 to convert, and subsequently maintain, in excess of 70,000 facility
18 inventory maps from paper copies to a digital computer file, through
19 computer-aided drafting equipment. When the conversion effort is con-
20 cluded in approximately 1986, the costs of maintaining and reproducing
21 inventory maps will be considerably reduced.

22 The second impact is training for the Field Accounting Program,
23 which will be discussed later. The training costs are estimated at \$970,000
24 for 1979. In 1980, training expenses return to a lower level, causing the
25 1980 decrease in this account.

26 Q. Although the dollar amounts are not large, the percent of increase in
27 Account 591 for 1977 is significant, but the increase in 1979 is unusually
28 small. Why is that?

1 A. The years 1977 and 1978 contain greater-than-normal expenditures due to
2 two remodeling projects in this account, which covers maintenance of
3 structures. In 1977, this was remodeling for Load Management and the
4 Customer Information System. The 1978 expenses include the rearrangement
5 of facilities in the Eastern Division to accommodate Customer Telephone
6 Representatives and relocate other departments. These expenses return to
7 normal in 1979 and future years.

8 Q. Again, although the dollar totals are relatively small, the percent of
9 increase in Account 597, Maintenance of Meters, in 1977 was approximately
10 34%. What caused this?

11 A. This was primarily due to two factors. First, the Commission requirements
12 on time-of-use metering and load research caused significant increases in
13 expenditures during 1977 and future years. Also, as testified in Applica-
14 tion No. 57602, purchases of heavy duty locking meter rings were accelerated
15 in 1976 and even more in 1977 and 1978 in an attempt to control losses due
16 to unauthorized use and theft of energy.

17 Q. Account 598 shows widely varying expenditures, especially high in 1978.
18 Why does this occur, and how are the forecasts developed?

19 A. Storm damage and amounts accrued for property damage self insurance of
20 distribution plant make up almost the entire amount of Account 598.
21 Levels of expenditures change considerably due to the severity of storms
22 encountered. As I mentioned earlier, 1978 was a particularly harsh storm
23 year, and expenses rose accordingly. In order to levelize these high and
24 low years and fairly compensate for both, we based our forecast on a five-year
25 average of actual losses from 1974 to 1978, adjusted to 1978 cost levels.
26 Future years were then escalated appropriately for each year.

27 Q. Mr. Walker, let's turn to Customer Accounts Expenses, Chapter 11.
28 In the years 1976 to 1979, the average annual increase in Account 902,

1 Meter Reading Expenses, is approximately 11%; but future years'
2 increases are considerably less. Why?

3 A. Actually, the 11% average increase per year corresponds favorably
4 with the average escalation of 8% and customer growth rate of 3%.
5 However, as I mentioned previously, this is one of the accounts where
6 we have established a specific commitment to productivity improvement.
7 Therefore, we are reducing the funds which have been requested by
8 straightline trending by 3% in 1980 and by 5% in 1981. I think this is a
9 concrete example of our determination to slow down the rise of costs in
10 the future.

11 Q. The costs in Account 903, Customer Records and Collection Expenses, have
12 risen more rapidly from 1976 to 1979 than they are projected to do in
13 1980 and 1981. Please explain.

14 A. Expenses associated with the development, implementation, and maintenance
15 of the Customer Information System caused heavy increases in 1977, 1978,
16 and 1979. Although the development of future phases of CIS will require
17 ongoing commitment of funds, in latter 1979 and 1980, less expensive
18 equipment and terminals are replacing the older, costlier units which
19 will cause a significant reduction in costs for 1980 and 1981.

20 Offsetting much of these savings, though, are the increased
21 costs of preparing customer bills in 1979, 1980, and 1981 due to required
22 rate structure changes. This includes the development costs, the intricacy
23 of the newer rate structures which require more data processing time to
24 compute, and the new expanded bill format which takes longer to print.
25 Also, customer growth during this period adds to the expense.

26 Q. Then, how do you estimate an average annual increase of only 5.9%?

27 A. Our stated productivity improvement goals, which cover reductions in
28 costs from the adjusted historical trend line, are over \$600,000 in

1 1980 and almost \$1 million in 1981. This makes it possible to help
2 reduce the rise in our cost of operation.

3 Q. In Account 904, Uncollectible Accounts, there is a significant increase
4 in 1979 and future years. How are these estimates prepared?

5 A. A five-year average of the net writeoff as a percent of base revenue was
6 calculated. This average writeoff percent was then applied to the estimate
7 of base revenue, as reflected in Chapter 7, for the years 1979, 1980, and 1981.

8 Q. Now, Mr. Walker, Accounts 580, 590, and 901, Operation Supervision and
9 Engineering, Maintenance Supervision and Engineering, and Supervision of
10 Customer Accounts Expenses show a similar jump in 1979 with much lesser
11 increases in 1980 and 1981. What is the reason for this pattern?

12 A. These accounts include not only the cost of supervision but also various
13 expenses associated with department, division, and district staffs and
14 support groups; lost time due to inclement weather; preparation and
15 processing of work orders; and engineering and service planning. They
16 also include the cost of certain programs and projects of general benefit
17 to more than one expense account, or to expense as well as capital
18 expenditures. The majority of these costs are distributed, through
19 clearing accounts, to expense Accounts 580, 590, and 901 and work orders
20 on the basis of direct labor charges.

21 The years 1977 and 1978 were lowered considerably from 1976
22 levels by the department staff reduction. Another influence on the less-
23 than-normal expenditures in 1978 was the heavy storms. Since direct
24 labor charges to storm functions and work orders were extremely high,
25 more of the allocated costs which would have gone to Accounts 580, 590,
26 and 901 were charged to capital expenditures and the storm damage
27 reserve. This held down 1979 allocations to Accounts 580, 590, and 901.

28 Additional expenses which will tend to raise allocations to

1 these accounts in the years 1979 through 1981 include unusually high
2 costs of lost time due to inclement weather in 1979, the Field Account-
3 ing Program, and the new Material Management System.

4 The Field Accounting Program is a system to simplify, and
5 provide direct input through local computer terminals, the information
6 for accounting and timekeeping on construction crews. This program,
7 after implementation, will reduce field accounting and clerical costs.

8 The new Material Management System, through its associated
9 computer input terminals, provides on-line access to material information
10 and transactions which will reduce material stockouts, enhance material
11 forecasting, and also reduce field accounting and clerical costs.

12 Q. Mr. Walker, insofar as the material in Chapters 10 and 11 is of a factual
13 nature, do you believe it to be accurate?

14 A. Yes, I do.

15 Q. Insofar as it represents opinion, does it represent your best judgment?

16 A. Yes, it does.

17 Q. Does this conclude your prepared testimony?

18 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Edward A. Myers, Jr.

Exhibit No. (SCE-2) _____, Chapters 12 and 13 (Part)
Exhibits Nos. (EAM-1) _____ (Part), (EAM-2) _____, (EAM-3) _____, (EAM-4) _____

1 Q. Please state your name and address for the record.

2 A. Edward A. Myers, Jr. My business address is 2244 Walnut Grove Avenue,
3 Rosemead, California.

4 Q. What is your position with Southern California Edison Company?

5 A. Vice President. My areas of responsibility include Conservation and
6 Community Services, Corporate Communications, and Revenue Requirements.

7 Q. Please refer to Exhibit No. (SCE-3) _____ for identification, entitled
8 "Qualifications of Witnesses". Directing your attention to the page
9 entitled "Qualifications of Edward A. Myers, Jr.", does that portion of
10 the exhibit accurately set forth your background, training, and
11 experience?

12 A. Yes, it does.

13 Q. What is the purpose of your testimony?

14 A. My testimony presents Edison's management, staff and line commitment to
15 conservation. As used in this testimony, the term "conservation" covers
16 both load management, or capacity-saving activities, and conservation, or
17 energy-saving activities. My testimony addresses the propriety of
18 expenses for conservation activities, as contained in Chapter 12, presents
19 an overview of conservation programs planned for the test year, and
20 outlines impending requirements of state and/or federal regulatory bodies.
21 My testimony also relates to those minimal nonconservation advertising
22 and public information function expenses contained in Chapter 13, matching
23 them to guidelines set forth by this Commission.

1 Q. Mr. Myers, does Edison have a conservation policy?

2 A. Yes.

3 Q. Could you please describe that policy?

4 A. Yes. For over ten years, our conservation activities have contributed
5 to more efficient use of electricity.

6 Edison's conservation policies are reflected throughout the
7 body of our total Application. The Company has long recognized the need
8 to respond with vigor and imagination in an effort to moderate the current
9 and projected demand for electricity which, even if partially stemmed,
10 will require increasingly larger expenditures for future generation and
11 transmission facilities.

12 Additionally, Edison recognizes that energy supplies are
13 becoming increasingly more expensive and scarce. To minimize facility
14 and fuel expenditures to the extent possible, Edison has undertaken
15 extensive energy conservation programs designed to accomplish three basic
16 objectives: (1) to increase the efficiency of electricity usage by all
17 customer classes, (2) to reduce energy waste through education and example,
18 and (3) to moderate the growth of system peak demands. In addition to these
19 basic objectives, three other Company policies have considerable influence
20 on our conservation program planning: (1) to meet necessary growth in an
21 orderly and financially feasible manner, (2) to develop greater dependability
22 and persistence of conservation achievements such as through the application
23 of reliable point-of-use control hardware, and (3) to meet the need for
24 increased productivity achieved when the cost effectiveness of each
25 conservation program is optimized. Lacking a concise universally-accepted
26 definition of cost effectiveness, Edison considers a program to be cost
27 effective when it can be implemented for less than the cost of providing
28 new supplies. As I testified in previous proceedings, it is also our

1 policy to complement, to the extent possible, the programs of others
2 without being duplicative. These conservation policies are supported by
3 senior management's ongoing commitment to conservation as evidenced by
4 executive and line officer involvement on various oversight committees
5 described hereafter.

6 The first example is the Corporate Communications Advisory
7 Committee which was formed in 1971 and originally chaired by Executive
8 Vice President Howard P. Allen. Comprised of key line and staff officers,
9 it is charged with reviewing and approving all formal internal and
10 external corporate communications policies. This Committee approves the
11 planning and implementation of public awareness and advertising of
12 conservation activities and regularly monitors the results.

13 Second, in 1975, the Peak Demand and System Capacity Factor
14 Management Committee was established by the Chairman of the Board and is
15 currently chaired by Senior Vice President David J. Fogarty. It consists
16 of all line officers with operating responsibility, as well as supporting
17 staff officers. The Committee is charged with delineating conservation
18 and operating policies and procedures which will reduce Edison's future
19 construction commitments and optimize fuel inventories, while maintaining
20 a viable financial position. In this connection, it reviews all customer
21 load management and load limiting conservation programs as well as
22 programs internal to the Company involving power-saving techniques. The
23 Committee regularly monitors the results.

24 Third, we formed an Energy Services Committee consisting of
25 department heads from all affected areas of Company operations to
26 expedite the analysis and approval of alternative means of satisfying
27 customers' needs for energy services other than electricity, which services
28 would be provided under filed rates from the Company's electric power

1 system. The Committee chairman is accountable to the Executive Vice
2 President and is responsible for developing economic and engineering
3 analyses and proposing energy services facilities, including on-site
4 generation facilities, and either Company or customer-owned alternative
5 energy systems, including wind and solar power. The Committee also
6 approves parameters for negotiations with the customer for such
7 installations.

8 Fourth, a Rate Committee consisting of Company line and
9 financial officers oversees the development of conservation-related rates,
10 including marginal cost-based rates, time-of-use rates, seasonal rates,
11 standby rates, and other innovative rate approaches.

12 Edison accepts the responsibility to convince its customers that
13 conservation is more essential today than ever before. Conservation is
14 one effective technique to minimize the impact on customer bills of the
15 costs of construction for generation and transmission facilities required
16 to meet our customers' future electric requirements. Further, conservation
17 is an effective means to minimize the purchase of costly fuel oil to
18 operate generation facilities.

19 Certainly, our policy is influenced by requirements of and
20 directives from various state and federal regulatory agencies, but it is
21 guided primarily by existing decisions of this Commission. For example,
22 in Decision No. 84902, this Commission indicated its intention to make
23 "...the vigor, imagination, and effectiveness of a utility's conservation
24 efforts a key question in future rate proceedings...". This is precisely
25 our conservation policy: the ascertainment, stimulation, and implementation
26 of vigorous, imaginative, and effective conservation efforts. We
27 appreciate the valuable assistance of the Commission's conservation staff
28 and of other interested parties in this endeavor.

29 We have prepared this Application proposing an increase in the

1 over-all resource commitment to conservation programs. We seek to improve
2 upon the historical levels of conservation achievements which were made
3 possible by the conservation expense allowance levels authorized in the
4 general rate decision effective January 1979. It is anticipated that
5 each of the proposed programs will further increase the efficiency of
6 electricity usage, moderate system peak demands, and reduce energy waste.

7 The proposed programs for test year 1981 will expand successful
8 longstanding activities, introduce new conservation concepts, and sustain
9 a needed conservation awareness program which underlies all successful
10 efforts to stimulate the consuming public to practice conservation. Our
11 programs reflect a growing reliance on an educated, motivated public,
12 encouraging the selection and installation of efficient appliances,
13 providing for expanded energy audit interfaces for all customer classes,
14 and voluntary acceptance of time-of-use rates and/or hardware. Further,
15 our proposals anticipate certain impending requirements of this Commission,
16 the California Energy Commission, and the National Energy Acts, providing
17 for appropriate actions if, as, and when required.

18 Q. Please discuss each FERC account designation in Chapter 12 and the
19 activities included in each account.

20 A. Chapter 12 contains conservation activities which are accounted for in
21 FERC accounts 907, 908, 909, and 910.

22 Account 907 is "Supervision" under the current definition in the
23 Uniform System of Accounts, and includes labor and expenses incurred in
24 the management and supervision of the conservation activities carried
25 on by the Conservation, Communications and Revenue Services Departments,
26 plus an allocation of centralized departmental administrative
27 support activities related to conservation activities and Customer
28 Service overhead costs associated with our field conservation forces

1 and their efforts in customer conservation.

2 Account 908 is designated "Customer assistance expenses". As
3 defined in the Uniform System of Accounts, this account includes labor,
4 materials used, and expenses incurred in providing instructions or
5 assistance to customers, the object of which is to encourage safe,
6 efficient, and economical use of the utility's service. This account
7 contains the bulk of the expenses incurred in developing and carrying
8 out our conservation programs. Exceptions are those advertising
9 expenses supporting general public awareness of conservation and the
10 advertising components of specific conservation activities which are
11 contained in Account 909, as I will explain later.

12 Specifically, Account 908 includes the labor and administrative
13 costs of staff and field personnel who plan, implement, and monitor our
14 customer conservation programs, together with related material and
15 program costs.

16 Account 909 is titled "Informational and instructional
17 advertising expenses". Under the Uniform System of Accounts, the labor,
18 materials used, and expenses incurred in activities which primarily
19 convey information as to what the utility or others, such as federal
20 and state regulatory agencies, urge or suggest customers should do to
21 conserve electric energy or capacity are included herein. Generally,
22 Account 909 covers conservation media advertising and other appropriate
23 communication costs related to conservation such as allocated labor
24 and expenses of certain Corporate Communications personnel for their
25 relevant conservation activities; expenses for development and placement
26 of conservation advertising for general circulation; preparation and
27 distribution of conservation booklets, brochures, and bill stuffers;
28 construction, installation, and maintenance of fixed and mobile

1 conservation displays and exhibits in Edison offices and at public
2 gathering places. This account also includes all related communications
3 activities which serve to provide customers with continuing information,
4 both to achieve immediate reduction in use of electricity or a shift
5 in time of use, as well as to establish and maintain a broad public
6 base for a better understanding of the need for personal and corporate
7 conservation efforts.

8 Account 910 is "Miscellaneous customer service and information
9 expenses". This account includes the labor, materials used, and
10 expenses incurred in connection with customer contact and informational
11 activities which are not includable in other customer information expense
12 accounts. At the present time, and looking forward to test year 1981, it
13 is not anticipated that any of our conservation expenses will be charged
14 to this account.

15 Q. What level of funding for conservation was authorized in base rates by
16 Decision No. 89711?

17 A. A funding level of \$20 million was authorized.

18 Q. What level of results corresponds with this level of funding?

19 A. Estimated 1979 results for customer-oriented conservation activities,
20 the first full year the funding level would be in effect, are an energy
21 reduction of approximately 1.2 billion annualized kilowatthours and a demand
22 reduction of approximately 201 megawatts. Recorded results for 1978,
23 contained in Exhibit No. (EAM-4) _____ were an energy reduction of approxi-
24 mately 700 million annualized kilowatthours and approximately 184 megawatts
25 of demand reduction.

26 In addition to these 1979 projected and 1978 recorded results which
27 relate to Chapter 12 funding, Edison conserved 900 million kWh during 1978
28 and will conserve an estimated 1.5 billion kWh during 1979 and through such

1 programs as Conservation Voltage Reduction (CVR), Distribution Circuit Load
2 Management (DCM), and High Pressure Sodium Vapor (HPSV) Streetlight Conver-
3 sion, which are not chargeable to Chapter 12.

4 Q. Do the expenses presented in Chapter 12 represent Edison's total
5 conservation effort?

6 A. No, Chapter 12 represents only the expenses for FERC Accounts 907 through
7 910, consistent with the Uniform System of Accounts guidelines. These
8 accounts represent expenditures for conservation to be achieved on the
9 customer's side of the meter. The 1981 test-year costs associated with
10 conservation on Edison's side of the meter for programs such as Conservation
11 Voltage Reduction, Distribution Circuit Load Management, HPSV Streetlight
12 Conversion, as well as Conservation Research and Development are accounted
13 for in other chapters consistent with the Uniform System of Accounts
14 guidelines and are addressed by other witnesses.

15 Q. How is the effectiveness of conservation programs measured?

16 A. We have utilized several methods of measurement in the past and plan to
17 continue and improve upon these. We have been working with the staffs of
18 the CPUC and the CEC to develop appropriate criteria and methodology to
19 measure the effectiveness of conservation programs. To this end, we are
20 utilizing several measurement methods including: (1) direct activity
21 reports by our field people of actual energy-use reductions by our
22 customers, (2) surveys, (3) installed hardware, (4) testing results
23 and extrapolations therefrom, (5) partial "report card"-type customer
24 billing, and (6) recorded sales results. Also, Edison has developed
25 an econometric methodology to measure conservation. Our approach
26 utilizes econometric techniques to isolate and identify estimated
27 electricity savings due to conservation in the Edison service territory.
28 The model provides for variables such as weather, income, price, etc.

1 Since our initial effort in this regard in January 1978, we have maintained
2 and refined the technology involved, reflecting the advice of regulatory
3 staffs and consulting econometricians. Details of the econometric model
4 and other measurement techniques are shown in Exhibit No. (EAM-3)_____.

5 Q. Mr. Myers, referring to Table 12-B, why did the average residential annual
6 use per customer increase at a higher rate in 1978 than in other years
7 subsequent to 1973?

8 A. This increased usage was caused by several interrelated factors. One
9 important factor was a three percent increase in the number of residential
10 customers. Many of these added customers purchased new homes located in
11 some of the warmer areas of the Edison service territory (Riverside County,
12 San Bernardino County, east San Gabriel Valley, etc.), thereby adding air
13 conditioning load to the system. Other additional customers were master
14 metered mobile home parks and apartments, previously billed on Edison's
15 commercial General Service rates, who during 1978 were given the option and
16 elected to be billed on the new Domestic Service Multi-Family Accommodation -
17 Submetered Rate to take advantage of lifeline rate availability. After the
18 rate change, these customers were counted as domestic customers, therefore,
19 impacting the increased residential customer kWh usage. Another contributing
20 factor was the unusual weather conditions for 1978, which were more extreme
21 than in 1977. These conditions reflected additional heating and cooling
22 requirements.

23 Q. Mr. Myers, has Edison accumulated the energy savings and the capacity
24 reduction from its conservation programs in the past?

25 A. Yes. We have measured the results from our programs since 1973. If we add
26 up all the savings that we have reported for conservation programs on
27 Edison's side of the meter, it totals to over 2.8 billion kWh and over
28 500 MW. This translates to 4.5 million barrels of oil and a plant the
29 size of San Onofre Unit 1 in deferred capacity. However, we know that

1 many of these results overlap, do not persist, and are not additive. As
2 we have previously testified, the only proof of long-term conservation
3 results are the realized departures from the original estimates of
4 sales and capacity requirements.

5 Q. Has Edison measured its persistence of conservation savings?

6 A. Our existing measurement methods have been employed to determine the
7 results of conservation programs implemented during a specific year. In
8 addition, we have life-cycled results of hardware programs over the
9 estimated life of the hardware. As stated earlier in my testimony, the
10 only dependable results for which we could either defer building plant
11 or reduce purchases of expensive fuel oil are those results which become
12 permanent (for example, hardware in place). The most meaningful benefits
13 are those resulting from our load management programs whereby Edison
14 can depend on reductions in demand from load management hardware during
15 times of capacity shortage. We also believe that the results of our
16 commercial, industrial, and agricultural audit program are reliable to
17 the extent that more than 50% are due to hardware changes and that both
18 the hardware and behavioral actions have been validated in the field.
19 Additionally, recent developments in computer capacity will allow our
20 conservation analysts to develop a data base as input for our persistence
21 measurement plan.

22 Savings from behavioral actions are the most elusive of the
23 results reported for our programs. In developing a plan to measure the
24 persistence of behavioral actions, we welcome the advice of the Commission
25 staff and others.

26 Q. Is a data base being developed for persistence and other measurement
27 activities?

28 A. Yes. End-use equipment saturation, demographics, square-footage, and

1 other data are being collected by Edison individually and in cooperation
2 with state agencies. In 1980, we will initiate the development of a plan
3 for data collection and analysis to determine persistence of savings. In
4 future years, this data base will be utilized to give Edison and the
5 Commission a better handle on other conservation measurements.

6 Q. Has Edison determined the over-all potential for conservation in its
7 service territory?

8 A. For each conservation program in test year 1981, Edison planners have
9 estimated the potential savings for that particular program utilizing
10 available marketing data and unit energy savings determined by engineering
11 calculations. However, determination of the over-all potential is a
12 difficult, if not impossible, task.

13 The ultimate potential lies in the hearts and minds of each
14 individual customer; in realizing this potential, each customer must
15 perceive either crisis or selfish benefit.

16 There is great appeal, and it is relatively easy to arbitrarily
17 assign a percentage to recorded usage, but to analyze and develop programs
18 with real feasibility is a difficult job. To this end, we are working
19 very hard and expanding our efforts.

20 We have abided with arbitrary quotas, but for many years, our
21 concentration has been on getting customers to develop a positive attitude
22 toward conservation and to voluntarily respond to our conservation
23 programs. Our own goal is to maximize each individual's conservation
24 potential wherever and whenever possible within our existing resource
25 commitment. Toward this end, we have focused on installed hardware,
26 an ongoing barrage of messages, and one-on-one communications.

27 The facts are that the Company has reduced by nearly one-half its
28 growth projections for peak demand and kilowatthour consumption from the

1 growth rate projected prior to the oil embargo in 1973. We recognize that
2 this lower growth rate is a result of many factors which are difficult
3 to isolate and even more difficult to quantify. We also recognize that
4 the programs sponsored by regulatory agencies and others have had a
5 positive effect on lessening our growth rate, and we appreciate this
6 support.

7 Q. Please describe the specific conservation program Edison has planned for
8 1981.

9 A. For its 1981 Conservation/Load Management Program, Edison has combined
10 successful ongoing programs and new activities to establish a base \$25
11 million annual effort. An additional \$14 million is also included for
12 programs which, at this writing, appear to be slated as mandatory by
13 either the California Public Utilities Commission, the California Energy
14 Commission, and/or the National Energy Acts. In our base program, efforts
15 will be divided between two primary market targets, residential and
16 nonresidential, in two areas - conservation and load management. We
17 separately address our expanding cogeneration and solar activities. It
18 is estimated that the customer-oriented base and supplemental conservation
19 programs, as described in this chapter, will, if successfully implemented
20 in the 1981 test year, lower anticipated annualized kilowatthour sales
21 by approximately 2,021,457,900 kWh and reduce system demand by 252.6 MW.
22 The ten major categories comprising the 1981 base program are:

- 23 1. Nonresidential Conservation
- 24 2. Nonresidential Load Management
- 25 3. Cogeneration
- 26 4. Residential Conservation
- 27 5. Residential Load Management
- 28 6. Solar

- 1 7. Public Awareness
- 2 8. Advertising
- 3 9. Measurement
- 4 10. Management in Conservation and
- 5 Load Management Activities

6 The detailed descriptions of the individual plans and programs included
7 in the ten major activity categories are contained in Exhibit No. (EAM-1)
8 _____ and will be described by Ms. Margo A. Wells of Edison's
9 Conservation Division staff.

10 Q. Please explain the increase in base funding required for your proposed
11 1981 programs compared with the funding level authorized by Decision
12 No. 89711.

13 A. The increase in base funding from the \$20 million authorized by Decision
14 No. 89711 to the \$25 million required for our proposed 1981 programs is
15 responsive to Ordering Paragraph 8 of Decision No. 89711. Paragraph 8
16 directed Edison to "...continue programs designed to produce conservation,
17 increase efforts to developing conservation oriented rates based on marginal
18 costs, and apply vigor and imagination to developing new, innovative, and
19 cost-effective conservation programs". The requested base level of
20 funding reflects the orderly growth in Edison-originated programs. Our
21 Application also reflects an additional 14 million conservation dollars
22 to cover the estimated cost of incremental programs mandated subsequent
23 to Decision No. 89711 in Application No. 57602. Our total request for
24 customer conservation is \$39 million.

25 Q. Please identify the specific programs you consider incremental to the
26 base funding and explain how they are "mandated".

27 A. Exhibit No. (EAM-1) _____ contains a chart showing Edison base programs
28 plus incremental mandated or potentially mandatable programs.

1 Specifically, mandated programs include the Residential Conservation
2 Services program (RCS) mandated by NECPA; the Residential Load Management
3 Standard mandated by the Load Management Standards adopted by the
4 California Energy Commission; the End-Use Surveys required by Title 20 of
5 the California Administrative Code which are utilized by the CEC in the
6 Biennial Report/Common Forecast Cycle; maintenance of the Standard
7 Industrial Classification (SIC) Coding for nonresidential customers; below
8 market rate financing for insulation and solar water heating systems;
9 expanded promotional activities for solar in both new construction and
10 retrofit of existing dwellings; and an apartment cogeneration project.
11 These specific programs result in costs incremental to those presented in
12 Application No. 57602 and cannot be accommodated within the present level
13 of base funding if we are to sustain and expand the utility-sponsored
14 effort acknowledged in Decision No. 89711.

15 Q. What level of results do you estimate from these supplemental mandated
16 programs?

17 A. Our estimate of the level of results associated with the supplemental
18 mandated programs in test-year 1981 is a reduction of approximately
19 19,178,900 kWh on an annualized basis.

20 Q. What level of total results do you estimate from your proposed 1981
21 programs?

22 A. Exhibit No. (EAM-1)_____ presents the estimated results of all of our
23 proposed 1981 test-year programs which are summarized as follows:

1	<u>Customer Conservation</u>		Annualized	
2	Base	2,002,279,000	kWh	252.6 MW
3	Supplemental	19,178,900	Annualized kWh	--
4	Total	2,021,457,900	Annualized kWh	252.6 MW
5	<u>Edison System</u>		Annual/Actual	
6	<u>Conservation Total*</u>	1,692,000,000	kWh	--

7 * Includes Conservation Voltage Reduction.

8 Q. Is the request for 1981 conservation programs funding a request for the
9 authorization of specific programs or a request for a level of funding?

10 A. The programs contained in our Application are representative of our
11 present thinking as to an appropriate level of base conservation funding,
12 and for the Commission's determination, an estimate of the funding impact
13 of supplemental/mandated programs.

14 Edison has accepted the responsibility of evaluating
15 conservation programs. We determine their effectiveness with help from
16 the state and other inputs. We have been involved in conservation efforts
17 since 1971. We believe we have the experience and qualifications to
18 appraise each program, and we certainly have the desire to succeed in
19 conservation. Certainly, any program which is not effective must
20 be amended or terminated. However, if any programs are terminated or
21 reduced, new programs must replace them in order that the approved level
22 of expenditure be maintained.

23 Also, we accept our responsibility, as prudent managers, to seek
24 out and act upon opportunities for increase productivity and are mindful
25 that we are accountable to regulatory bodies, the public, and our
26 stockholders. We view our base request from this perspective as
27 authorization for a level of funding rather than a request for the
28 authorization of specific programs.

1 Insofar as mandated programs covered by our supplemental request,
2 authorization of specific programs would be desirable in all cases and
3 even necessary in some cases.

4 Q. Does this complete your testimony on Chapter 12?

5 A. Yes, it does.

6 Q. Please discuss the Advertising and Public Relations Expense contained in
7 Chapter 13 and explain why this testimony appears in this position in the
8 case.

9 A. In Decision No. 86794 in Application No. 54946, the Commission set forth
10 guidelines regarding our advertising and public information expenditures.
11 Guided by this decision, we reviewed all of our advertising and public
12 relations activities, allocating conservation activities to Accounts 907,
13 908, and 909 in Chapter 12 and allocating approved types of nonconservation
14 activities in Chapter 13 to Accounts 920, 921, 923, 926.1, 930.1, and 930.2.
15 This testimony and accompanying Exhibit No. (EAM-2)_____ describe the
16 conservation-related and nonconservation-related advertising and public
17 information pursuant to CPUC guidelines.

18 Q. What did Decision No. 86794 offer as guidelines for information advertising?

19 A. Decision No. 86794 stated:

20 "All institutional advertising shall be disallowed for
21 ratemaking purposes. Furthermore, all other advertising,
22 except that which is listed below, shall also be disallowed
23 for ratemaking purposes.

24 "a. Financial advertising.

25 "b. Safety messages.

26 "c. Essential customer services information such as
27 changes in location of offices, telephone numbers,
28 payment agencies, and announcements of regulatory

1 proceedings before this Commission or other
2 regulatory agencies.

3 "d. Results-oriented, specific conservation advertising;
4 this must, however, be accounted for separately as
5 a conservation expense."

6 To help clarify this allocation, Exhibit No. (EAM-2)_____,
7 Table 1, has been prepared with the cost breakdown and samples of our
8 advertising activities, both conservation and nonconservation. The
9 conservation advertising activities as specified in item d are covered
10 in Chapter 12. Expenses for nonconservation activities, as stated in
11 Items a, b, and c, are covered in Chapter 13.

12 Q. What about public relations?

13 A. At Edison we have no Public Relations department, per se. The advertising
14 activities approved by Decision No. 86794 are accomplished within the
15 Corporate Communications Department and the Conservation and Community
16 Services Department.

17 Q. What other guidelines have been provided by the Commission?

18 A. With respect to public relations, the Commission provided the following
19 policy clarifications in Decision No. 86794:

20 "...it shall be the policy of this Commission henceforth
21 to exclude from operating expenses for rate fixing purposes
22 all amounts claimed for public relations expense for which
23 it cannot be shown:

24 "a. Provides normal liaison with, and channels of
25 communication for, representatives of the press,
26 radio, television, and other media.

27 "b. Results in reduction of operating costs and more
28 efficient service to the ratepayers.

1 "c. Encourages the more efficient operation of the
2 utility's plant, the more efficient use of the
3 utility's services, or the conservation of energy
4 or natural resources, or presents accurate information
5 on the economical purchase, maintenance, or effective
6 use of electrical or gas appliances or devices.

7 "d. Presents factual discussion of specific topics dealing
8 with plant siting, safety, and environmental impact.

9 "In future proceedings involving this and other utilities, we
10 shall expect the utility to justify, and our staff to verify,
11 public relations costs in detail and to supply, for the record,
12 information on each aspect of the utility's public relations
13 program so that we may make judgments regarding the
14 reasonableness of each activity and of appropriate reasonable
15 allowances."

16 Exhibit No. (EAM-2)_____, Table 2, shows examples of our
17 "public relations" activities and the allocation of costs associated with
18 those activities.

19 We consider these nonconservation public relations activities
20 essential to public understanding and support of Edison's efforts to
21 provide adequate electric service to its customers. Our philosophy for
22 both conservation and nonconservation communications programs has been
23 a one-on-one approach. Toward this end, we have substituted large group/
24 lecture-series for workshop-type meetings and have developed oral, visual,
25 and written communications to specific segments of the public in and
26 around our service territory. Incorporated are factual discussions of
27 Company concerns relating to siting, alternate energy sources, and
28 environmental impact, each of which meets the Commission guidelines.

1 Provision is also made for personnel to respond to inquiries
2 by TV, radio, and press on all newsworthy activities in our 14-county,
3 50,000 square-mile territory.

4 We think the programs we have allocated to nonconservation
5 communications activities accounted for in Accounts 920, 921, 926.1, 930.1,
6 and 930.2 represent minimum staff for these critical times when public
7 understanding is so vital to both the utility and regulator.

8 Q. How do you measure the effectiveness of your advertising/public relations
9 activities, both conservation and nonconservation?

10 A. There appears to be no direct method of measurement for energy reductions
11 or other public response attributable to advertising or other public
12 relations activities. As an alternative, Edison took a benchmark survey
13 in 1976 of a statistical sample of all customers to determine awareness
14 and attitude about such topics as the energy issue, conservation, research
15 and development, utility rates, and Edison as a company. This survey
16 established a means by which, through tracking surveys, a gauge of public
17 awareness of the conservation ethic as well as the need for and effective-
18 ness of any specific advertising or publicity could be determined.

19 Exhibit No. (EAM-3) _____ contains a summary of our most recent results.
20 The results of this and other surveys, as well as reports from field
21 customer contact personnel, will help us to be more responsive to consumer
22 shifts in attitude and priorities. Further, it is utilized to help tailor
23 our communications efforts to our customers' needs.

24 Q. Does Edison utilize copy testing?

25 A. Benefiting from suggestions provided by intervenors in earlier proceedings
26 to assure that advertisements communicate the intended messages in a
27 clear and understandable manner, pretests are conducted by our
28 advertising agency. The results of these pretests have been most

1 encouraging. As an example, the pretest of our augmented summer capacity
2 crisis campaign revealed that 92% of the target audience said that after
3 seeing the advertisement, they would try to follow the suggestion to "Give
4 their Appliances the Afternoon Off".

5 Q. To the extent the material in Chapter 12 and advertising and public
6 awareness components of Chapter 13 of Exhibit No. (SCE-2)_____ as well
7 as supplemental Exhibits Nos. (EAM-1)_____, (EAM-2)_____, (EAM-3)_____,
8 and (EAM-4)_____ is of a factual nature, do you believe it to be
9 accurate?

10 A. Yes, I do.

11 Q. To the extent that the material is in the nature of opinion or judgment,
12 does it represent your best judgment?

13 A. Yes, it does.

14 Q. Does this conclude your prepared testimony?

15 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Margo A. Wells

Exhibit No. (SCE-2)_____, Chapter 12 (Part)
Exhibit No. (EAM-1)_____, (Part)

1 Q. Please state your name and address for the record.

2 A. Margo A. Wells. My business address is 2244 Walnut Grove Avenue,
3 Rosemead, California.

4 Q. What is your position with Southern California Edison Company?

5 A. Supervisor of Conservation Staff Services. My area of responsibility
6 includes the monitoring, evaluation, and reporting of the effectiveness
7 of the Company's conservation and load management programs.

8 Q. Please refer to Exhibit No. (SCE-3)_____ for identification, entitled
9 "Qualifications of Witnesses". Directing your attention to the page
10 entitled "Qualifications of Margo A. Wells", does that portion accurately
11 set forth your background, training, and experience?

12 A. Yes, it does.

13 Q. What is the purpose of your testimony?

14 A. The purpose of my testimony is to present detail on Edison's proposed
15 1981 base conservation plans and programs within the ten major activity
16 categories presented in the testimony of E. A. Myers, Jr., which are
17 properly charged to Chapter 12 and contained in Exhibit No. (EAM-1)_____.

18 Q. What is included in the Nonresidential Conservation activity category?

19 A. In the Nonresidential Conservation Activity category, Edison will continue
20 its very successful commercial, industrial, agricultural, and public
21 authority energy audit program which was initiated in 1973.

22 The audit effort will be augmented by: mailing a New Customer
23 Conservation Booklet containing self-help audit information to new

1 commercial/industrial customers shortly after service is requested;
2 recognizing and presenting Energy Management Awards to businesses and
3 industries who have made outstanding conservation efforts; utilizing a
4 mobile display that showcases conservation hardware applications for
5 customer inspection; offering an electric water heater thermostat
6 turn-down service; initiating a series of campaigns designed to encourage
7 electrical contractors, refrigeration mechanics and technicians, wholesale
8 suppliers, and HVAC contractors to promote conservation hardware with
9 Edison customers at the time of equipment servicing; and promoting
10 conservation hardware through a coupon-incentive campaign.

11 Edison will lend impetus to its Agricultural and Water Pumping
12 Test program by offering a Pump Test and Adjustment program which requires
13 deep well turbine pump customers to have a contractor at the pump site to
14 make the appropriate adjustments at the time of the Edison pump test.
15 Edison will also offer a free feasibility study for utilizing heat
16 recovery equipment in milking parlors with electric water heaters.

17 Q. What is included in the Nonresidential Load Management category?

18 A. In the Nonresidential Load Management category, directed at its commercial,
19 industrial, agricultural, and public authority customers, Edison will
20 continue its evaluation of off-peak systems and utility-activated load
21 cycling systems for contribution to peak demand reductions. The
22 submetering and analysis of nonexperimental and experimental time-of-use
23 rate designs will also be continued.

24 Q. What is included in the Cogeneration category?

25 A. In the Cogeneration category, Edison will continue to encourage
26 the installation of cost-effective on-site generation by commercial
27 and industrial customers, which can be operated in parallel with
28 the Edison system for the benefit of all ratepayers.

1 The potential for residential cogeneration and customer-owned
2 auxiliary generation is also being investigated. Edison has begun to
3 assess the market potential in this area and to further define the
4 potential for peak shaving by customers.

5 In addition, Edison is also working with several customers who
6 are planning to develop cogeneration projects using biomass, landfill
7 methane recovery, or solid waste conversion.

8 Q. What is included in the Residential Conservation category?

9 A. In the Residential Conservation category, to reach the more than 2.7
10 million residential customers, Edison utilizes programs keyed to the
11 concerns of individual households to disseminate appropriate conservation
12 suggestions and information relevant to hardware applications.

13 Such efforts will include a revised new customer booklet
14 containing self-help audit information; a computer audit activity (SAVES);
15 an in-home audit activity (Sherlock) supported by small group meetings
16 (Conservation Workshops) where the "how-tos" of conservation will be
17 demonstrated and discussed; a master meter apartment/mobile home park
18 activity to stimulate cooperative owner/tenant conservation efforts; a
19 toll-free Conservation Information Line that provides nonEnglish-speaking
20 customers an opportunity to communicate with a talking computer that can
21 respond to conservation/load management questions in any programmable
22 foreign language; an evaluation of the cost/benefit of expanding
23 communication efforts with Spanish-speaking customers; participation in
24 the National Energy Watch program aimed at encouraging the installation
25 of conservation features in both the new and retrofit housing markets; an
26 animated mobile van show designed to be shown at shopping malls, fairs,
27 and shows to attract and entertain audiences while conveying conservation/
28 load management information; a series of public service television

1 programs, related to conserving energy in the home, to be produced and
2 made available to cable, community, and network television stations; and
3 Conservation Corner, a hardware/device showroom.

4 Ongoing conservation hardware-oriented activities will include
5 Home Insulation, an activity to encourage home and apartment owners to
6 upgrade attic insulation; and Wrap Up II, which will continue to offer
7 electric water heater customers free water heater insulation blankets and
8 low-flow shower heads. New programs feature De-Light, a program whereby
9 Edison will work with youth organizations to promote the use of low
10 wattage light bulbs; Secondary Refrigerator Reduction, a program designed
11 to remove inefficient refrigerator/freezer equipment from the marketplace;
12 Energy Efficient Appliance program, a number of activities designed to
13 expand public awareness on the availability of energy efficient
14 appliances including refrigerators, freezers, and air conditioners that
15 exceed state appliance efficiency standards; and Off-Peak Refrigerator
16 Development, which will involve the production and merchandising of a new
17 energy efficient refrigerator.

18 The Residential Activity for 1981 will also include a number of
19 technical support and energy-use research activities such as Appliance
20 Retrofit Research, Efficient Appliance Use Testing, Research on Consumer
21 Energy Use Patterns, and a Heat Pump Water Heater Test.

22 Q. What is included in the Residential Load Management category?

23 A. In the Residential Load Management category, Edison will emphasize
24 utility-activated load cycling experiments, time-of-use rate experiments,
25 new meter developments, a swimming pool pump deferral effort, several
26 off-peak cooling tests, and a consumer education load-shifting campaign
27 utilizing the theme "Give Your Appliances the Afternoon Off."

28 Q. What is included in the Solar category?

1 A. In the Solar category, Edison's objective is to (1) encourage builders of
2 new housing developments who have elected to install electric water heaters
3 to also install solar water heating systems, and (2) to make solar end-use
4 device information available to existing homeowners with electric water
5 heaters to encourage retrofit solar applications. Further expansion of this
6 activity is pending a decision in OII No. 13, as well as OII No. 42.

7 Edison is also investigating rate designs to enhance customer
8 solar and wind generation project acceptance.

9 Q. What is included in the Public Awareness category?

10 A. In the Public Awareness category, Edison's efforts encompass eight major
11 components directed at reinforcing consumer awareness of the vital need
12 for conservation and load management. The components of this activity
13 include such important functions as maintaining timeliness of
14 conservation/load management communications materials (slides, brochures,
15 bill inserts, movies, exhibits, displays, speeches, etc.) which are used
16 with educators; students; professional organizations; federal, state,
17 and local governmental agencies, leaders, and officials; resale
18 customers; and the general public at large. An activity of equal
19 importance is Edison's maintenance of media contacts in order to respond
20 to conservation/load management inquiries and to place timely articles
21 and news releases containing conservation/load management suggestions for
22 our customers.

23 Q. What is included in the Advertising category?

24 A. In the Advertising category, Edison's activities include (a) the
25 development of thematic general public awareness conservation advertising
26 for placement in newspaper, television, and radio media to reinforce the
27 conservation ethic and provide specific conservation suggestions for
28 saving electric energy, and (b) advertising directed toward support of

1 and consumer acceptance of specific conservation/load management programs.

2 Q. What is included in the Measurement category?

3 A. In the Measurement category, Edison's activities include reports, special
4 studies, research, and personnel necessary to quantify results from
5 specific conservation/load management programs. It also includes
6 econometric measurement which employs multiple regression analysis to
7 isolate the impacts of major economic variables on the consumption of
8 electricity.

9 Q. What is included in the Management of Conservation/Load Management
10 Activities category?

11 A. The Management of Conservation/Load Management Activities category
12 includes the expenses and associated costs incurred by management and
13 administrative personnel who are responsible for evaluating the over-all
14 cost-effectiveness of the Conservation/Load Management Program and making
15 recommendations for modification or termination of program components
16 found to be noneffective. Also included with this activity is the
17 training of Edison employees to further advance their skills in
18 implementing conservation/load management activities.

19 Q. To the extent that the material you sponsor in Chapter 12 of Exhibit
20 No. (SCE-2)_____ and (EAM-1)_____ is of a factual nature, do you believe
21 it to be accurate?

22 A. Yes, I do.

23 Q. To the extent that the material is in the nature of opinion or judgment,
24 does it represent your best judgment?

25 A. Yes, it does.

26 Q. Does this conclude your prepared testimony?

27 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Ray W. Scofield

Exhibit No. (SCE-2) _____, Chapter 13 (Part)

1 Q. Please state your full name and address for the record.

2 A. My name is Ray W. Scofield. My business address is 2244 Walnut Grove
3 Avenue, Rosemead, California.

4 Q. What is your position with the Southern California Edison Company,
5 Mr. Scofield?

6 A. I am an Assistant Comptroller.

7 Q. Please refer to Exhibit No. (SCE-3) _____ for identification, entitled
8 "Qualifications of Witnesses". Directing your attention to the page
9 entitled "Qualifications of Ray W. Scofield", does that portion of the
10 exhibit accurately set forth your background, training, and experience?

11 A. It does.

12 Q. Are you testifying with respect to Chapter 13 of Exhibit No. (SCE-2) _____
13 for identification in this proceeding?

14 A. Yes, except for nonconservation advertising and public information expense,
15 which is covered by Mr. Myers; abandonment costs associated with cancella-
16 tion of planned major projects, which is covered by Mr. Whyte; and
17 research and development expenditures, which is covered by Mr. McCrackin.

18 Q. Was Chapter 13 prepared by you or under your supervision except for those
19 portions covered by Messrs. McCrackin, Myers, and Whyte?

20 A. Yes, it was.

21 Q. What subject is covered in Chapter 13?

22 A. Administrative and general expense.

23 Q. What types of expenses are charged to administrative and general expenses?

1 A. Charges to this classification include salaries, wages, supplies, and
2 expenses of officers and general office employees of the Company properly
3 chargeable to operations but not chargeable to a particular operating
4 function; the fees and expenses of consultants and others for general
5 services; the cost of insurance or reserve provisions to protect the
6 Company against losses of property and against injuries and damage claims;
7 employee pensions and benefits; franchise requirements; certain research
8 and development work; trustee registrar, and transfer agent fees and
9 expenses; general advertising; rents for property of others; and expenses
10 incurred in the operating and maintaining of general plant, such as the
11 general office building and telecommunication equipment.

12 Also included are credits for the amounts of administrative and
13 general expense capitalized in Account 922 and employee benefits expense
14 capitalized in Account 926.

15 Q. Referring to Tables 13-A and 13-B, Exhibit No. (SCE-2) _____, will you
16 describe their contents?

17 A. Table 13-A shows administrative and general expenses, by accounts, for
18 the years 1976 through 1981. The first three years are recorded data,
19 while the latter three years are estimated. The two columns to the far
20 right reflect the elimination of A & G expense relating to SONGS 2 in
21 1981. Table 13-B shows the estimated years with Account 927, Franchise
22 Requirements, revised to eliminate the effect of any ECAC revenue.

23 Q. What is the total estimated administrative and general expense for each
24 of the years 1979 through 1981?

25 A. The estimates are \$149.9 million for 1979, \$170.2 million for 1980, and
26 \$187.5 million for 1981.

27 Q. Please describe how you went about developing the estimates for 1979
28 through 1981.

29 A. First, let me point out that the administrative and general expense group
30 of accounts is nonhomogeneous in nature and, further, in several of the
31 accounts, many of the elements of expense bear no relationship to each

1 other. In my opinion, this makes over-all trending impractical, but it
2 was possible to develop certain basic trends within accounts. My basic
3 methodology is described in the text accompanying Table 13-A. I believe
4 the record would be easier to follow if I discuss the significant ex-
5 ceptions on an account-by-account basis.

6 Q. All right; what was the approach used for Account 920, Administrative
7 and general salaries?

8 A. First, it is essential to recognize that the number of regular employees
9 in the Company decreased by over one thousand between 1973 and 1975. As
10 nearly 87% of all A & G labor is recorded in this account, the use of a
11 1974-1978 trend abnormally depressed the base trend, while, conversely,
12 a 1976-1978 base trend developed estimates which appeared unrealistically
13 high. I decided, therefore, to use 1975-1978 for my basic trend.

14 Second, I noted that in the areas of Data Processing, Law,
15 Material Services, and Revenue Requirements, the growth trends have and
16 are expected to increase at faster trend rates than other areas of
17 expense in this account. Conversely, officers' salaries are projected
18 at a lower trend rate than the base trend. Separate trends were
19 developed for each of the areas mentioned, all on the basis of 1974-1978
20 recorded data.

21 Other exceptions in this account include Corporate Communications
22 labor to be covered by Mr. Myers, the inclusion of Edison labor relating
23 to anti-trust cases, and the labor required to operate a new office
24 building to house our engineering personnel following its completion
25 in 1980. The latter expense will be more than offset by lower rentals
26 estimated in Account 931.

27 Q. Did you prepare the estimates for Account 921, Office supplies and
28 expenses, in a similar manner?

1 A. Yes, although the areas of exception are not completely identical.
2 The only significant differences, however, include a downward adjustment
3 of the 1978 recorded amount for Office Services, as their non-labor
4 expenses were abnormally high due to the prolonged strike in the paper
5 industry. It should also be noted that the growth in Data Processing
6 labor reflected in Account 920 is partially offset by an expected lower
7 level of non-labor expenses in this account.

8 Q. Mr. Scofield, would you please explain the nature of Account 922, Adminis-
9 trative expenses transferred - Credit?

10 A. Yes. First, the amount of administrative expenses capitalized is based on
11 an established percent of the charges to Accounts 920 and 921 which reflects
12 the portion of administrative expenses associated with construction.

13 The percentage to be capitalized is reviewed periodically in
14 accordance with Electric Plant Instruction 4-B in the Uniform System of
15 Accounts. As the result of such studies, the percentages have been 32.32%
16 for 1976, 33.82% for 1977, 32.28% for 1978, and 29.7% for the expected
17 years 1979 through 1981.

18 Q. Mr. Scofield, looking at Account 923, Outside services employed, to what
19 do you attribute the decline in 1978 and 1979 followed by an upswing in
20 1980 and 1981?

21 A. Let me comment first that the basic trend has been virtually level during
22 the recorded period and is so projected for the estimated years. The
23 downturn in 1978 and 1979 was caused first by the transfer of pension
24 management fees from the account to Account 926 beginning in 1978. For
25 1979, legal expenses relating to employee relations were projected at the
26 lower 1976-1977 level, as 1978 expenditures were abnormally high due to
27 the strike by U.W.U.A. employees.

28 The increases for 1980-1981 are primarily due to the estimated

1 costs of \$977,000 for a third-party management audit, spread 25% in
2 1980 and 75% in 1981. Such an audit was ordered in Decision No. 89711.
3 Further, the San Diego Gas and Electric Company Decision No. 90405
4 states "We also agree that reasonable costs for conducting a management
5 audit are recoverable in rates as we believe such audit will be beneficial
6 to the ratepayers."

7 Q. Would you explain the nature of the expenses included in Account 924,
8 Property insurance?

9 A. This account contains the anticipated insurance premiums to protect the
10 Company against losses and damages to property used in its utility opera-
11 tions. Additionally, it includes the amounts reserved by the Company
12 against certain losses not covered by specific insurance policies. The
13 estimate for the latter has been based on the five-year average (1974-
14 1978) of recorded losses adjusted to more current price levels.

15 The larger than usual increase in 1981 includes \$855,000 for
16 San Onofre Unit 2 on the assumption it will become operative as of July 1,
17 1981.

18 There were no other basic trends used in this account as each
19 of the numerous individual policies were evaluated and estimated by the
20 Company's Insurance Division.

21 Q. Is Account 925, Injuries and damages, somewhat similar in nature to
22 Account 924?

23 A. Yes, Account 925 includes the anticipated cost of insurance premiums to
24 protect the Company against injuries and damage claims of others. It also
25 contains the amounts reserved for the losses incurred through claims and
26 suits for injuries and damages not covered by insurance. The latter was
27 estimated on the basis of a least squares trend of recorded losses for the
28 past five years (1974-1978).

1 The substantial increase estimated for 1980 relates to an anti-
2 trust suit in a District Court for which substantial costs are being
3 incurred in 1979, are expected to peak in 1980, and to begin to decline
4 in 1981.

5 The only items subject to trending in this account were the
6 labor and other expenses for the operation of the Company's Safety
7 Division.

8 Q. Why does Edison believe it would be reasonable to pass those anti-trust
9 litigation costs through to its customers in its rates and charges for
10 service?

11 A. This litigation involves a number of contentions by certain resale custo-
12 mers which essentially boil down to claims of anticompetitive conduct by
13 Edison to the detriment of such resale customers. Specifically, those
14 customers are using this litigation as part of their effort to obtain ad-
15 vantageous sources of power directly from sources that are now, or other-
16 wise might likely be, available to Edison to serve all of its customers.
17 They are also seeking in this, and in related litigation before regulatory
18 bodies, to obtain more favorable rate treatment which, among other things,
19 would include the reallocation of costs as between the two regulatory
20 jurisdictions, namely, retail and resale.

21 If such resale customers were to be successful in such litiga-
22 tion, it is likely that lower cost sources of bulk power would be made
23 available directly to such resale customers, rather than through Edison's
24 operations, meaning that Edison's retail customers could be significantly
25 prejudiced in terms of the rates they pay for service. Similarly, if
26 different methods of cost allocation between jurisdictions were adopted,
27 as a result of such litigation, methods more favorable to resale customers,
28 this too would result in detriment to retail customers in the form of

1 higher rates and charges for retail service.

2 Since such litigation is heavily involved with these issues, it
3 seems only fair that customers standing to benefit from these litigation
4 efforts and expenses of the Company should share in those costs.

5 Q. Mr. Scofield, are there other considerations on this matter that should
6 be made?

7 A. Yes, in my judgment. Recent trends of the law have made public utilities,
8 particularly electric public utilities, far more exposed to this kind of
9 litigation and expense than in the past. It has become, as a practical
10 matter, part of the cost of doing business for a large electric utility,
11 particularly one with both retail and resale operations. Many of the
12 contentions that have to be dealt with in such litigation are the direct
13 result of regulatory action by one or the other or both of the regulatory
14 bodies regulating the utility's rates and other operations.

15 If this Commission determines to adopt a particular rate policy
16 vis-a-vis one or more retail customer groups, that determination very
17 possibly can become involved in such litigation. "Price squeeze" alle-
18 gations are perhaps a prime example. If one regulatory commission had
19 jurisdiction over both retail and resale rates, there might, and probably
20 would, be no "price squeeze" problem at all. However, with dual juris-
21 diction, given the recent developments of the law in this area, "price
22 squeeze" allegations and anti-trust litigation become almost inevitable.
23 Therefore, it seems entirely appropriate that the expenses of such liti-
24 gation, particularly where dual regulatory jurisdiction exists, should
25 be looked upon as part of the ongoing cost of doing business, where such
26 litigation cannot be reasonably avoided without the potential of disad-
27 vantageing ratepayers either in the utility's cost of bulk power supply or
28 in terms of the utility's ability to achieve reasonable earnings results,

1 the failure of which would inevitably prejudice the utility's ability to
2 continue to raise the huge amounts of new capital needed to finance plant
3 construction required to meet increased ratepayer demands for service,
4 with the ultimate result of deterioration in such service.

5 Q. Referring now to Account 926, Employee pensions and benefits, to what do
6 you attribute the substantial increase in 1979, which appears to carry
7 forward to a lesser degree in 1980?

8 A. As background, the major employee benefits are basically related to one
9 or more of the following factors: numbers of employees, wage and salary
10 levels, and years of service. The continuing increases of all of these
11 factors result in rising employee pension and benefit expense. The sub-
12 stantial increase in 1979, however, was related to the Company's nego-
13 tiations with the labor unions and the resulting change in several of the
14 benefits. The over-all benefit package is opened for renegotiation every
15 five years. In Decision No. 89711, the Commission effectively allowed
16 approximately \$7 million in test year 1979 for this purpose.

17 The major benefits include Pensions, Group Life Insurance, the
18 Employee Stock Purchase Plan, the Family Dental Plan, and Long Term Disa-
19 bility. These benefits were estimated by our Employee Benefits personnel
20 on the basis of recorded trends adjusted for 1978 changes, estimated
21 salary increases, and estimated changes in number of participants.

22 Labor and other expenses in this account were trended on the
23 basis of the recorded years on either 1974-1978 or 1975-1978 bases and
24 consist primarily of the Medical Department, the Employee Benefits
25 Division of the Employee Relations Department, Personnel and Employee
26 Development, and Employee Communications. Non-labor expenses used in the
27 trend are approximately 80% medical, and the use of 1975-1978 resulted in
28 a lower estimate for the future years.

1 One item of expense was added to this account in 1978, pension
2 management fees, which was formerly included in Account 923.

3 This account also includes the credit for Employee Pensions and
4 Benefits capitalized. The rate of such capitalization is determined
5 annually on the basis of the ratio of total wages and salaries and wages
6 and salaries charged to construction. The recorded ratio for 1978 was
7 29.7%, and this rate was used for the estimated years.

8 Q. Please explain the nature of the increases in Account 927, Franchise
9 Requirements.

10 A. This account includes the amounts accrued for the payments to municipal
11 and other governmental authorities in compliance with franchise, ordi-
12 nance, or similar requirements. For estimating purposes, it is purely a
13 function of revenue and will rise accordingly, whether such revenue is
14 derived from base rates or from energy cost adjustment clause factors.
15 Table 13-A1 shows this account excluding the effect of any ECAC revenues.

16 Q. What was the basis for the substantial increase in Account 928, Regulatory
17 Commission expense, beginning in 1978?

18 A. The substantial increase beginning in 1978, which peaks in 1979, and
19 declines somewhat in 1980 and 1981, primarily results from the costly
20 "discovery" process relating to anti-trust type litigation involving the
21 Company before the Federal Energy Regulatory Commission. None of these
22 expenditures was anticipated in our prior general rate case and, there-
23 fore, none of the 1978 recorded nor the 1979-1980 anticipated expenditures
24 is included in our present rate structure.

25 Non-labor expenses, excluding the anti-trust case, are based
26 on a simple average of the past two years, 1977-1978, as any trending
27 method produced an estimate which appeared unreasonably high.

28 Q. What is included in Account 929, Duplicate charges - Credit, and why is
29 the figure not a negative amount in 1978?

1 A. The Company uses this account to record the value assigned to the kilo-
2 watthours used during the construction of a new generating unit. However,
3 in June 1978, the value of the kilowatthours generated at the Cool Water
4 Generating Station was charged to this account, resulting in a net debit
5 to the account for the month and for the year. Excluding this, the ac-
6 count would have shown a negative \$32,000 for the year.

7 Q. Are you responsible for the estimates shown for Account 930.1, General
8 advertising expenses?

9 A. No. Although the grouping in the Uniform System of Accounts requires this
10 account to be included in Administrative and General Expenses, the
11 estimates have been provided by witness E. A. Myers, Jr., and has been
12 covered by him in his testimony.

13 Q. Turning to Account 930.2, Miscellaneous general expenses, to what do you
14 attribute the rather substantial fluctuations, both up and down, during
15 the recorded and estimated years?

16 A. First let me comment that, by definition, this account was established
17 by the regulatory authorities to accumulate those costs "not provided
18 for elsewhere" in the Uniform System of Accounts. By its very nature,
19 it is possibly the least likely candidate for trending.

20 With regard to the specific question, the write-off of major
21 abandoned projects, historically over a five-year amortization period,
22 has resulted in most of the fluctuations to which you referred. Other
23 than the Kaiparowits project, the write-off for which will be completed
24 in 1980, we are proposing a different approach for estimating costs
25 associated with the cancellation of generating projects which are in
26 the planning stages. Witness M. D. Whyte discusses this approach in his
27 prepared testimony.

28 Additionally, the years 1976 and beyond reflect the continued

1 emphasis on research and development, although it needs to be recognized
2 that this account reflects only those research and development expendi-
3 tures of a general nature which are not identifiable with other specific
4 operating accounts. Witness F. A. McCrackin provides the estimates and
5 covers them in his testimony and exhibit.

6 The two areas of expense I have just mentioned constitute be-
7 tween 70% and 80% of the dollar amounts included in the recorded and es-
8 timated years.

9 The estimates relating to Corporate Communications have been
10 provided by witness E. A. Myers, Jr., and are covered by him.

11 One other area of expense, the net amount of A & G expense paid
12 to or received from others, involved two variations from the basic trend
13 procedure. First, beginning in 1978, we have been required to separate
14 out the employee benefits segment of such expenses and record them in
15 Account 926. Second, because detailed 1974 information was not readily
16 available for trending purposes, I used 1975-1978 as my historical base.

17 The balance of the other miscellaneous general expenses in this
18 account was projected to increase an average of less than 5.4% annually
19 between 1978 and 1981.

20 Q. What types of rents are included in Account 931?

21 A. Generally speaking, there are two types of rents included in this account.
22 One is additional office space. A large number of our engineering per-
23 sonnel have occupied rented space in an office building near the General
24 Office since 1973. Second is the rental of telephone cables and radio
25 and microwave systems.

26 The decrease in this account beginning in 1980, is due to
27 scheduled completion of a new office building to house the engineering
28 personnel mentioned above.

1 Q. What is included in Account 932, Maintenance of general plant?

2 A. This account includes both the maintenance of general office buildings
3 and the maintenance and repair of telecommunication equipment, including
4 cables, microwave, and telephone and power lines.

5 Two new items of expense have been added to this account. One
6 is the maintenance of the new office building for engineering personnel
7 I previously mentioned and the other is maintenance at our general store
8 in Alhambra, which previously had been recorded in a clearing account.

9 Q. Does that conclude your explanation of the amounts shown on Tables 13-A
10 and 13-B?

11 A. Yes, it does.

12 Q. Mr. Scofield, to the extent the material in Chapter 13 is of a factual
13 nature, do you believe it to be accurate?

14 A. Yes, I do.

15 Q. Insofar as it is in the nature of opinion or judgement, does it represent
16 your best judgement?

17 A. Yes, it does.

18 Q. Does this conclude your prepared testimony?

19 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of M. D. Whyte

Exhibit No. (SCE-2) _____, Chapter 13 (Part)

1 Q. Please state your full name for the record.

2 A. My name is M. D. Whyte.

3 Q. Mr. Whyte, have you previously testified in this proceeding?

4 A. Yes, I have.

5 Q. Mr. Whyte, are you also testifying with respect to Chapter 13 of Exhibit
No. (SCE-2) _____?

7 A. Yes, I am testifying on that portion of Chapter 13, Table 13-A, line 13
8 which refers to the abandonment costs associated with cancellation of planned
9 major projects.

10 Q. Please describe that portion of Table 13-A, line 13, in Chapter 13, deal-
11 ing with the abandonment costs associated with cancellation of planned
12 major projects.

13 A. Edison pursues several projects to meet the anticipated increase in
14 customer demands. Some of these projects are cancelled in the planning
15 and licensing stages due to reasons which are not within Edison's control.
16 The expected losses due to such cancellations are \$5.68 million in 1979,
17 \$6.897 million in 1980, and \$6.955 million in 1981 and are included in
18 Table 13-A, line 13, in Chapter 13.

19 Q. Please list the projects included in estimating cancellation losses.

20 A. Future projects in the planning stages and included in the resource plan
21 are identified in Chart 3-B, Chapter 3. As of August 1979, Edison has
22 committed funds to pursue the following projects included in the resource
23 plan, which can be or have been cancelled: Balsam Meadows Hydro, California

1 Coal, Palo Verde Units 4 and 5 (cancelled on July 16, 1979), and Thermal
2 De NOx (AQMD Rule 475.1). In addition, Edison is pursuing the Harry Allen/
3 Warner Valley coal projects and the Cool Water Coal Gasification Project.

4 Q. Mr. Whyte, insofar as the material presented with respect to the abandonment
5 costs associated with cancellation of planned major projects, as presented in
6 Table 13-A, line 13, in Chapter 13 of Exhibit No. (SCE-2) _____, is of a
7 factual nature, do you believe it to be correct?

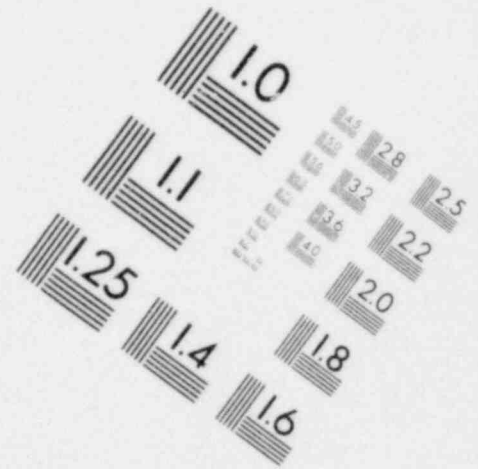
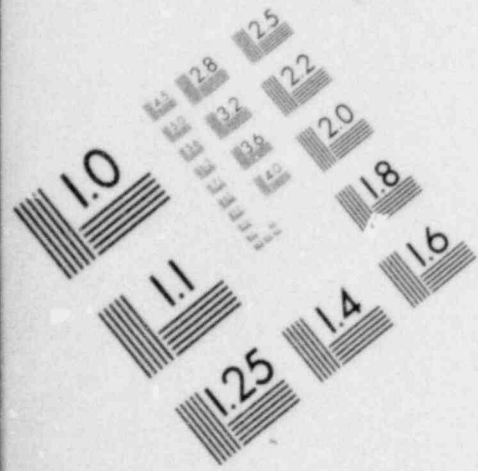
8 A. Yes, I do.

9 Q. Insofar as it represents opinion, does it reflect your best judgment?

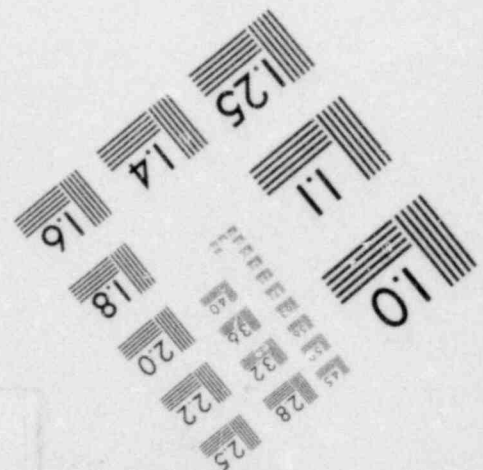
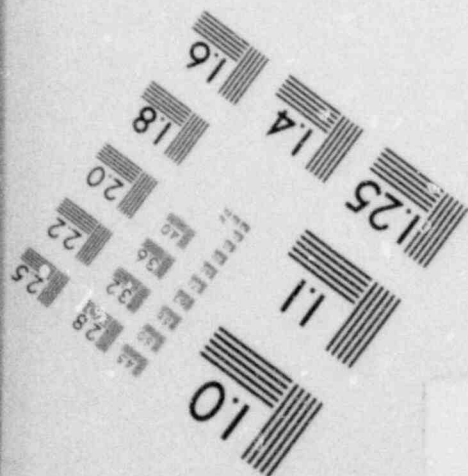
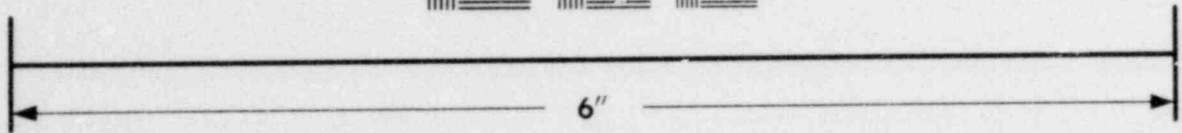
10 A. Yes, it does.

11 Q. Does this conclude your prepared testimony?

12 A. Yes, it does.



**IMAGE EVALUATION
TEST TARGET (MT-3)**



SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of James S. Pignatelli

Exhibit No. (SCE-2)_____, Chapter 14

1 Q. Will you please state your name and address for the record?

2 A. James S. Pignatelli. My business address is 2244 Walnut Grove Avenue,
3 Rosemead, California.

4 Q. What is your position with the Company?

5 A. I am Manager of Taxes.

6 Q. Please refer to Exhibit No. (SCE-3)_____ for identification, entitled
7 "Qualifications of Witnesses". Directing your attention to the page
8 entitled "Qualifications of James S. Pignatelli", does that portion of the
9 exhibit accurately set forth your background, training, and experience?

10 A. It does.

11 Q. Are you testifying with respect to Chapter 14 of Exhibit No. (SCE-2)_____
12 for identification?

13 A. Yes, I am.

14 Q. Was the material in Chapter 14 prepared by you or under your supervision?

15 A. It was.

16 Q. Will you indicate briefly the contents of Part I of Chapter 14 relating
17 to ad valorem taxes, as shown in Tables 14-B, 14-C, 14-D, and 14-E?

18 A. These tables contain recorded and estimated data for ad valorem taxes
19 chargeable to California electric operations resulting from the taxation
20 of Company properties located in the states of California, Arizona,
21 New Mexico, and Nevada.

22 Q. Will you please explain the estimated ad valorem taxes charged to
23 California electric operations for California properties, as shown in

1 Table 14-B?

2 A. Ad valorem taxes for 1979, 1980, and 1981, on properties located in
3 California, are based upon the best information available regarding the
4 measure of fair market value and other factors used by the California
5 State Board of Equalization in determining taxable assessed values. In
6 determining estimated ad valorem taxes, system average tax rates were
7 estimated. For this purpose, the system average tax rates for fiscal tax
8 years 1979-80, 1980-81, and 1981-82 were assumed to remain at the same
9 level as the system average tax rate for fiscal tax year 1978-79.

10 California ad valorem taxes are based on a July 1 through
11 June 30 fiscal year and are charged to expense in a calendar year on the
12 basis of 50% of the lien date tax of one year and 50% of the lien date
13 tax of the prior year. The assessment ratio for California property is
14 25% of market value, as provided by law.

15 Q. Will you please explain Column 13, "Miscellaneous Adjustments", shown in
16 Table 14-B?

17 A. This column eliminates taxes which are not chargeable to electric
18 operations. Included are capitalized taxes, gas and water utility taxes,
19 nonutility taxes, taxes applicable to certain fuel oil handling facilities,
20 and miscellaneous items. The taxes applicable to the fuel oil handling
21 facilities are included in the fuel expenses covered in Chapter 8.

22 Q. Will you please explain the estimated ad valorem taxes charged to
23 California electric operations for Arizona properties, as shown in
24 Table 14-C?

25 A. The Arizona Department of Revenue is responsible for determining the
26 assessed value of utility properties located in Arizona. The assessment
27 ratio is 50% applied to the "full cash value" determined by the Arizona
28 Department of Revenue. As in the case of California, estimates are made

1 based upon the best information available regarding factors used in
2 determining full cash value and regarding tax rates. For purposes of
3 these estimates, tax rates applicable in the various taxing jurisdictions
4 where the Company's properties are located, or to be located, are assumed
5 to remain at the same level as they are for the latest tax year for which
6 information is available; namely, 1978. As shown in Column 7 of Table
7 14-C, the "Average Tax Rate Per \$100 of Assessed Value" shows a decline
8 during the period covered in this table. This is because: although we
9 have assumed the individual tax rates applicable to where property is
10 located remain unchanged from 1978, the additions of new taxable value
11 are occurring in areas where the tax rate is lower than the average.

12 Q. Will you please explain Column 9, "Capitalized Taxes", as shown in Table
13 14-C?

14 A. This column summarizes taxes applicable to the Company's share of Palo
15 Verde Nuclear Generating Station Units 1, 2, & 3, which remain under
16 construction through the years covered in this table.

17 Q. Mr. Pignatelli, will you please explain the estimated ad valorem taxes
18 charged to California electric operations for New Mexico properties, as
19 shown in Table 14-D?

20 A. The New Mexico Property Appraisal Department establishes the assessed
21 value of the Company's properties located in New Mexico. Assessed value
22 of operating properties is equal to 33-1/3% of taxable historical cost
23 less depreciation. Taxable assessed value of property being constructed
24 equals 16-2/3% of its recorded cost at the time of assessment. The
25 average tax rate applied to assessed value for the estimated periods
26 included in Table 14-D is assumed to remain at the 1978 level.

27 Q. Will you please explain Column 7, "Capitalized Taxes" as shown in Table
28 14-D?

1 A. This column summarizes ad valorem taxes applicable to construction of
2 pollution control devices at the Four Corners Generating Station in New
3 Mexico.

4 Q. Will you please explain the estimated ad valorem taxes charged to
5 California electric operations for Nevada properties, as shown in Table
6 14-E?

7 A. Assessments are made in Nevada in much the same manner as in California,
8 however, using a 35% assessment ratio applied to market value. Taxes
9 charged to expense are based on 50% of one year's lien date taxes and
10 50% of the prior year's lien date taxes, as in California.

11 Q. Mr. Pignatelli, in line 4, "Average Tax Rate Per \$100 of Assessed Value",
12 shown in Table 14-E, I note the tax rate for 1978 and subsequent years is
13 \$2.86, compared with higher rates in 1976 and 1977. Will you please
14 explain this?

15 A. Provisions were enacted into law during 1979, which changed the maximum
16 Nevada tax rate from \$5.00 per \$100 of assessed value to \$3.64 per \$100
17 of assessed value. Our estimates reflect this change. The 1979 change in
18 the law impacts the rate applicable to 1978 and subsequent years.

19 Q. Mr. Pignatelli, how does the California State Board of Equalization
20 determine market value for the Company's properties in California?

21 A. The Board uses a "unitary" value approach. It determines the market
22 value of the property the Company owns or uses within the State of
23 California. Unitary assessed value is 25% of established unitary market
24 value. In addition, certain properties of the Company are not part of the
25 "unit". These are assessed separately and added to the unitary assessed
26 value to determine total taxable assessed value. In developing market
27 value, the Board takes into consideration, among other factors, historical
28 cost less depreciation, capitalized earnings, stock and debt, and

1 reproduction cost new less depreciation.

2 Q. Do the totals, as shown in Table 14-A, agree with the ad valorem taxes
3 previously discussed, as shown in Tables 14-B through 14-E?

4 A. Yes, they do.

5 Q. Please indicate briefly the subject matter covered by Part II of Chapter
6 14.

7 A. Part , covers all taxes of the Company chargeable to California electric
8 operations, except ad valorem taxes which were covered in Part I.

9 Q. Mr. Pignatelli, referring to Table 14-F of Chapter 14, will you please
10 explain the computations made in determining the California Corporation
11 Franchise Tax?

12 A. California Corporation Franchise Tax is computed on the basis of the
13 operating revenues, expenses, and adjustments which are allowable or
14 required by California law in computing taxable income. The tax is
15 determined by multiplying the resultant taxable income by the existing
16 tax rate.

17 Q. Will you please explain the adjustments you have made to the amount shown
18 on line 7, "Net Operating Income Before Taxes Based on Income"?

19 A. The first item, "Liberalized Depreciation in Excess of Book Depreciation",
20 reflects the difference between the depreciation which is allowed for
21 California Corporation Franchise Tax purposes and that which is charged
22 against operating income. The difference results primarily from the use
23 of declining balance depreciation for tax and straight line remaining life
24 method for book purposes. Additionally, for tax return purposes, the
25 declining balance method of depreciation is utilized for nuclear fuel in
26 the reactors. For operating income, the fuel is amortized over its life
27 on a unit-of-production method for batches owned, and lease costs are
28 charged to fuel expense for batches on financial leases.

1 "Interest Charges" are the allowable tax deductions for interest
2 on outstanding bonds, debentures, and short-term debt applicable to
3 electric operating income. That portion of debt interest applicable to
4 Allowance for Funds Used During Construction (ADC) has been eliminated
5 from total interest deductible in computing income taxes on utility
6 operations for recorded years 1977 and 1978 and for estimated years 1979-
7 1981. For recorded year 1976, interest on debt included in the
8 computation of income tax on Other Income was based on the percent of
9 nonoperative CWIP to total plant including CWIP. In 1977, the procedure
10 for establishing the ADC rate was changed in conformity with new
11 procedures established by the Federal Energy Regulatory Commission. The
12 new procedure provides for the calculation of both the debt and equity
13 components of ADC charged to construction work during the year.
14 Consequently, for the years 1977-1981, the interest included in the
15 computation of income taxes on Other Income was the interest component
16 of the ADC charged to construction work orders during those years.
17 This allocation is appropriate based on the fact that the Company's
18 nonoperative CWIP is not in rate base. It would be inappropriate to
19 provide the tax benefit of the interest deduction associated with
20 plant which is not in rate base to the ratepayer who is neither paying
21 for the facility nor carrying costs associated with the facility. Only
22 when plant is placed in service and the ratepayer assumes the obligation
23 of providing for the carrying costs through rate of return is it appro-
24 priate to flow the tax benefit associated with the interest deduction
25 through to him.

26 Additionally, in order to make the Company whole, interest
27 allocation is required because the Company employs a net ADC rate. It
28 therefore capitalizes the carrying costs associated with construction work

1 in progress at a rate which reflects the tax benefit resulting from the
2 tax deduction of interest. As a result, the ratepayer pays a lesser
3 amount in future periods, to cover plant depreciation, income taxes, and
4 return, than he would if a gross ADC rate was used. If a utility employs
5 a net ADC rate, as Edison does, and is prevented from allocating the tax
6 benefit of the interest deduction to nonoperating income, then the
7 ratepayer receives the tax benefit of the interest deduction twice. First,
8 the ratepayer realizes the tax benefit in the year the interest expense is
9 incurred and tax expense in cost of service is thus reduced, and
10 secondly, he receives the benefit in all future periods when he only pays
11 the net after tax ADC as a component of book depreciation. This is
12 obviously an inappropriate result because the ratepayer receives, in total,
13 a reduction in rates which exceeds the tax benefit which the utility
14 actually recognizes on its tax returns.

15 "Removal Costs" represent the current deduction of the costs of
16 dismantling, demolishing, or removing assets in the process of retirement.
17 For book purposes, these costs are charged to the depreciation reserve.
18 However, the income tax laws of both the Federal Government and the State
19 of California permit the current deduction of these items.

20 "A&G Expense Capitalized" represents differences in amounts
21 capitalized for book and tax purposes. These differences are the result
22 of certain statutory deductions allowed for income tax purposes, the major
23 item being pension costs.

24 "Taxes Capitalized" are use taxes, employer payroll taxes, and
25 ad valorem taxes which have been capitalized as additional costs to
26 property during construction but which are statutory deductions in the
27 year incurred for tax purposes.

28 The "Ad Valorem Tax Adjustment" results from the fact that a

1 deduction for the current year's lien date tax liability is allowable for
2 tax purposes in the calendar year. On the books, with minor exceptions,
3 one-half of the current year's lien date tax liability plus one-half of
4 the previous year's lien date tax liability is charged against operating
5 income. This adjustment is necessary because the fiscal year to which the
6 lien date applies runs from July 1 to June 30.

7 "Energy Cost Adjustment Clause" reflects the adjustment necessary
8 to reverse the net over/under collection recognized in operating income.
9 For tax purposes, revenues are recognized as taxable income in the year
10 billed; likewise, fuel and purchased power expenses are recognized in the
11 year incurred. Consequently, the over/under collection adjustment to book
12 income must be reversed to accurately reflect taxable income. In order to
13 properly match income tax expense with book income, deferred tax account
14 is utilized for the Energy Cost Adjustment Clause. The deferred taxes are
15 calculated utilizing the effective 52.68% tax rate for years 1976-1978 and
16 50.86% for years 1979-1981.

17 The result of these adjustments, plus other miscellaneous adjust-
18 ments, is a taxable income figure for California Corporation Franchise Tax.
19 This taxable income is then subject to the statutory rate of 9.0% for years
20 1976-1979 and 9.6% for years 1980-1981. In addition, income taxes are paid
21 as result of operations in Arizona, New Mexico, and Utah, but these are
22 minor in amount.

23 Q. Mr. Pignatelli, will you please explain the Navajo Nation taxes to which
24 the Company is exposed?

25 A. The Navajo Tribe of Indians has enacted three separate taxes to which the
26 Company is exposed because of its ownership of facilities upon the Navajo
27 Reservation and its purchased of fuel and energy from entities operating
28 on the reservation. These taxes, the Sulfur Emission Tax, the Business

1 Activities Tax, and the Possessory Interest Tax all will impact the
2 Company if ultimately held valid by the courts.

3 While no meaningful estimate of these taxes can as yet be made
4 in terms of a dollar impact, the Company requests that the Commission
5 consider these taxes and the potential for using a mechanism similar to
6 the ECAC procedure to allow the Company to recover any costs which may
7 affect operations in the test year.

8 Q. Please explain how you developed the Federal Income Tax figures which
9 appear on Table 14-F.

10 A. The Federal Income Tax is computed by beginning with the taxable income
11 for California Corporation Franchise Tax purposes and making additional
12 adjustments which are applicable for Federal taxable income purposes only.
13 A difference currently exists between the depreciation amount for
14 California and Federal purposes. This results because liberalized
15 depreciation was allowable for Federal purposes beginning in 1954 and for
16 State of California purposes beginning in 1959 and because California has
17 adopted different lives applicable to property placed in service after
18 1970 than those utilized under the Federal Asset Depreciation Range system.
19 Additionally, California and Utah Corporation Franchise Taxes and Arizona
20 and New Mexico Income Taxes are used as deductible items in computing
21 Federal income tax. The adjustment for "Preferred Dividend Deduction"
22 is allowable for Federal purposes only.

23 The result, after application of these adjustments, is "Taxable
24 Income for Federal Income Tax". For years 1976-1978, the statutory
25 Federal tax rate of 48%, allowing for the surtax exemption, and for years
26 1979-1981, the statutory Federal rate of 46%, allowing for the graduated
27 rate benefit, are applied to the taxable income to develop the Federal
28 tax liability. From the tax thus obtained, the "Investment Credit" is

1 deducted leaving "Total Federal Income Tax". The Investment Credit
2 reflected on Table 14-F utilizes current year flow-through with regard to
3 the 4% credit subject to the Company's Section 46(e)(3) election. The
4 additional 6% credit, subject to the Company's 1975 election of Section
5 46(f)(2), has been ratably flowed through based on the period of
6 depreciation utilized for results of operations for the plant generating
7 the credit. Additionally, no reduction to rate base has been made for
8 the unamortized investment tax credit. This is consistent with the
9 eligibility requirements of the Internal Revenue Code.

10 Q. Referring now to employer payroll taxes, Mr. Pignatelli, please explain
11 how you have made your estimates for the years 1979-1981.

12 A. Employer payroll taxes consist of Federal Insurance Contribution Act Taxes
13 and Federal Hospital Insurance Taxes, Federal Unemployment Tax Act Taxes,
14 and State Unemployment Insurance Taxes. Estimates of these taxes for the
15 years 1979-1981 are based on Federal and State statutes with respect to
16 tax rates and taxable bases and estimates of the number of Company
17 employees and their wages subject to such taxes.

18 Q. Mr. Pignatelli, insofar as the material contained in Chapter 14 is factual
19 in nature, do you believe it to be correct?

20 A. Yes, I do.

21 Q. Insofar as the material represents opinion, does it represent your best
22 judgment?

23 A. Yes, it does.

24 Q. Does this conclude your prepared testimony?

25 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Larry O. Chubb

Exhibit No. (SCE-2)_____, Chapter 15

1 Q. Will you please state your name and address for the record?

2 A. Larry O. Chubb. My business address is 2244 Walnut Grove Avenue,
3 Rosemead, California.

4 Q. What is your position with the Southern California Edison Company?

5 A. I am Valuation Supervisor responsible for the Rate Base/Depreciation
6 Division in that Company's Valuation Department.

7 Q. How long have you held that position?

8 A. Since February 1977.

9 Q. Please refer to Exhibit No. (SCE-3)_____ for identification, entitled
10 "Qualifications of Witnesses". Directing your attention to the page
11 entitled "Qualifications of Larry O. Chubb", does that portion of the
12 exhibit accurately set forth your background, training, and experience?

13 A. Yes, it does.

14 Q. Are you testifying with respect to Chapters 15, 16, and 17 of Exhibit
15 No. (SCE-2)_____ for identification, entitled "Results of Operations"?

16 A. Yes, I am.

17 Q. Were those chapters prepared by you or under your supervision?

18 A. Yes.

19 Q. Turning now to Chapter 15, will you briefly indicate the development of
20 the Company's Electric Plant Account 101?

21 A. The Company's Electric Plant in Service, Account 101, conforms with the
22 Uniform System of Accounts as prescribed by the California Public Utilities
23 Commission and the Federal Energy Regulatory Commission. The Company

1 adopted this system in 1937 and has made modifications in accordance with
2 revisions published through January 1, 1974.

3 Q. What other Electric Plant Accounts are associated with Account 101?

4 A. There are five others. Electric Plant Purchased or Sold, Account 102, is
5 currently not active; Experimental Plant Unclassified, Account 103, was
6 established to provide a separate identity for experimental or research
7 and Development type plant. The Company transferred the applicable
8 amounts from Account 101 as of January 1, 1973, in accordance with Federal
9 Energy Regulatory Commission Order No. 483. Account 103 is referenced in
10 Chapter 16. Accounts 105, 106, and 107, Plant Held for Future Use,
11 Completed Construction Not Classified, and Construction Work in Progress,
12 respectively, are discussed in Chapter 17.

13 Q. Turning to Table 15-A, will you indicate briefly what that table reflects?

14 A. Table 15-A is a summary of the growth of Electric Plant in Service,
15 Account 101, from 1976 through 1978. Balances at the beginning and end
16 of each year, along with gross additions and retirements, are shown.
17 Intangible and tangible plant are shown separately.

18 Q. Mr. Chubb, insofar as the material in Chapter 15 is factual in nature, do
19 you believe it to be correct?

20 A. Yes, I do.

21 Q. Insofar as the material represents opinion, does it reflect your best
22 judgment?

23 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Larry O. Chubb

Exhibit No. (SCE-2)_____, Chapter 16

1 Q. Turning now to Chapter 16, entitled "Depreciation Expense and Reserve",
2 was this material prepared by you or under your supervision?

3 A. It was.

4 Q. Please indicate briefly what Chapter 16 covers.

5 A. This chapter covers the depreciation expense and reserve for the recorded
6 years 1976, 1977, and 1978, and estimated years 1979, 1980, and 1981.

7 Q. Will you briefly review the background of the method of depreciation used
8 in preparing the estimates which are included in this chapter?

9 A. Depreciation expense is computed using accrual rates based on the straight
10 line remaining life method in compliance with the Commission's Order in
11 Decision No. 49665 on Application No. 33952. Decision No. 49665 included,
12 as Appendix A, a copy of a memorandum of understanding reached by the
13 Company and the Commission's staff which outlined the procedure to be used
14 by the Company in its annual review and computation of depreciation
15 expense. Since January 1, 1954, the Company has submitted its annual
16 review of accrual rates and computation of depreciation expense to the
17 Commission for review according to the procedures of the memorandum.

18 Q. In preparing the depreciation studies underlying the data in Chapter 16,
19 what procedures have been followed?

20 A. The procedures outlined in the Commission's Standard Practice U-4 have
21 been followed.

22 Q. Turning now to Table 16-A, will you indicate what that table shows?

23 A. Table 16-A shows the depreciation accruals charged to expense for the

1 recorded years 1976, 1977, and 1978, and estimated years 1979, 1980, and
2 1981, plus an allocation of the accruals for common plant. Table 16-A
3 also shows accruals for the other depreciable categories. In addition,
4 the impact of San Onofre Nuclear Generating Station Unit No. 2 (SONGS 2)
5 is indicated in Table 16-A. Column 6 includes the total 1981 accruals
6 with both SONGS 1 and 2 in operation. Column 7 shows the accrual due to
7 SONGS 2 only, while Column 8 shows the 1981 accruals without the inclusion
8 of SONGS 2.

9 Q. Please indicate what Table 16-B shows.

10 A. Table 16-B shows the depreciation accrual rates for the estimated years
11 1979, 1980, and 1981. Rates shown for 1979 are the current accrual rates,
12 adopted by the Commission in its Decision No. 89711 on Application No.
13 57602 for the test year 1979. The Company proposes to continue applying
14 these rates for the estimated year 1980. The accrual rates for 1981
15 reflect the results of a current salvage study, an update of the 1977
16 detailed engineering estimate of decommissioning costs for nuclear
17 generation, and the results of a review of average service lives and
18 mortality characteristics for all accounts.

19 Q. Were the accrual rates shown in Table 16-B used to compute the
20 depreciation expense shown in Table 16-A for estimated years 1979, 1980,
21 and 1981, or were composite rates used?

22 A. Composite rates by class and subclass of plant, derived from the account
23 rates shown in Table 16-B, were used to compute depreciation expense
24 because forecasts of future plant are not made on a prime account basis.

25 Q. Turning now to Table 16-C, will you indicate what that table shows?

26 A. Table 16-C shows the computation of estimated 1981 annual depreciation
27 rates by plant account on the straight line remaining life basis. It
28 includes the following data by plant account: recorded gross plant in

1 service as of January 1, 1979; estimated future net salvage in percent
2 and amount; and recorded depreciation reserve as of January 1, 1979.
3 These figures have been utilized in deriving the depreciable balances, by
4 account, of plant book costs still to be depreciated over the remaining
5 life of the property. The depreciable balance, by account, was divided
6 by the estimated remaining life for the account to develop the annual
7 accrual shown in Column 10. The annual accrual rate, Column 11, expressed
8 as a percent of gross plant, is obtained by dividing Column 10 by Column
9 1, then multiplying the result by 100.

10 Q. What studies were made supporting the estimated future net salvage
11 percentages for 1981?

12 A. Estimated future net salvage ratios for 1981 were developed after a
13 complete review of all plant accounts. Following the procedure outlined
14 in the Commission's Standard Practice U-4, a 10-year historical data base
15 for retirements, gross salvage, and removal costs by plant account
16 (excluding Nuclear Plant) was projected through test year 1981 using
17 computerized trending techniques. Salvage ratios for each plant account
18 were based on an analysis of these data and were expressed as a percent
19 of plant retirements.

20 Q. What were the results of that study?

21 A. The study showed that the net salvage expected to be realized when plant
22 facilities are retired has continued to decline in recent years. This is
23 attributed primarily to the fact that labor costs to remove plant have
24 generally risen more rapidly than have salvage values for material. The
25 study thus demonstrated the need to make adjustments to our capital
26 recovery rate for a number of accounts to reflect the change in net
27 salvage.

1 Q. How were Nuclear Plant net salvage estimates developed for the proposed
2 1981 ratios?

3 A. Net salvage estimates for San Onofre Nuclear Generating Station Unit No. 1
4 (SONGS 1) were based on an update of the engineering study conducted by
5 NUS Corporation in 1977 on nuclear decommissioning alternatives. The
6 estimate for SONGS 2 was based upon preliminary findings in another study
7 conducted by NUS Corporation to determine anticipated decommissioning
8 costs for that unit. These findings indicate that the cost to
9 decommission SONGS 2 will be approximately \$65 million in 1979 dollars,
10 of which Edison's share is estimated at \$51.9 million.

11 Q. How does a change in net salvage affect the depreciation rate?

12 A. Net salvage is the amount received for materials less the labor cost to
13 remove plant when it is retired from service. If the net salvage expected
14 to be received at the time of plant retirement is large, less capital
15 needs to be recovered each year, i.e., the depreciation rate can be lower.
16 Conversely, if the anticipated net salvage is small, a higher depreciation
17 rate is required to recover the original capital invested in plant. For
18 many years, the labor cost of removing retired plant in a number of
19 accounts has exceeded the material salvage, producing a negative net
20 salvage which is recovered over the service life of the plant through an
21 appropriately higher depreciation rate.

22 Q. Will you please tell us what studies were made supporting the estimated
23 average service lives for 1981 and how these were made?

24 A. A review was made of the average service lives and dispersions for all
25 accounts. Estimates of average service life and dispersion were made by
26 one of three ways, all of which are prescribed in the Commission's
27 Standard Practice U-4. First is the forecast method which is utilized
28 where no significant retirement experience exists, such as is the case

1 with large steam units. The forecast method is used for most of the
2 production accounts. The second method used is judgment. This is used
3 for those accounts where facts are known about the service life of an
4 account beyond what computerized life analysis studies would indicate.
5 The third method used involves the use of computer programs to simulate
6 plant records. Three such simulation programs are utilized in our
7 analyses. They are the simulated plant balances method (Bauhan method),
8 and two simulated plant retirement methods (Garland and Brennan methods).
9 These programs select the I-wa-type or H-type curve and average service
10 life that most closely simulates the values of either plant balances or
11 retirements at the end of specified periods. The result of these studies
12 combined with what is known about the account and its recent history and
13 near future are used to make an assessment of the average service life
14 and curve type that best describes the account.

15 Q. What were the results of your life analysis study?

16 A. Our analysis indicated that while most accounts do not show significant
17 enough trends to warrant changes in service life and/or dispersion, eleven
18 accounts do warrant such a change. These changes have been reflected in
19 the determination of accrual rates within this chapter. Specifically, ten
20 accounts indicated a general lengthening of average service life and/or a
21 shift towards lower mode curves. Only one account indicated a shortening
22 of average service life. An increase in average service life will
23 generally lead to an increase in remaining life which has the effect of
24 reducing the accrual rate. The changes indicated as a result of the life
25 analysis study for the ten accounts mentioned had the net effect of
26 offsetting accrual rate increases that would otherwise have occurred due
27 to the salvage study results.

1 Q. Will you please tell us now what is indicated on Table 16-D?

2 A. Table 16-D shows the depreciation reserve, by class and subclass of plant,
3 for the recorded years 1976 through 1978 and estimated years 1979 through
4 1981. The weighted average reserves, shown on the bottom line of the
5 table, are those used in computing rate base.

6 Q. Turning now to Table 16-E, will you indicate what that table shows?

7 A. Table 16-E is a summary of the depreciation reserve and the depreciation
8 accruals for electric plant in service other than automotive, helicopters,
9 garage equipment, tools and work equipment, power operated equipment, fuel
10 transportation facilities, and experimental plant, as recorded for the
11 years 1976 through 1978 and as estimated for the years 1979 through 1981.
12 Also shown are composite depreciation rates for those same years, expressed
13 in two ways: the accrual on beginning-of-year gross depreciable plant as
14 a percentage of beginning-of-year gross depreciable plant, and the total
15 year's accrual as a percentage of average gross depreciable plant for the
16 year.

17 Q. Mr. Chubb, insofar as the material in Chapter 16 is of a factual nature,
18 do you believe it to be accurate?

19 A. Yes, I do.

20 Q. Insofar as it represents opinion, does it represent your best judgment?

21 A. Yes, it does.

SOUTHERN CALIFORNIA ELECTRIC COMPANY

Prepared Testimony of Larry O. Chubb

Exhibit No. (SCE-2) _____, Chapter 17

1 Q. Mr. Chubb, you have previously testified herein?

2 A. Yes, I have.

3 Q. Are you also testifying with respect to Chapter 17, entitled "Rate Base",
4 of Exhibit No. (SCE-2) _____?

5 A. Yes.

6 Q. Please turn to Chapter 17 and briefly indicate what that chapter covers.

7 A. Rate base computations presented in this chapter have been developed on a
8 weighted average original cost basis. Appropriate adjustments for average-
9 year conditions are included. Recorded figures have been used, where
10 applicable, for the years 1976 through 1978. Rate base for estimated
11 years 1979, 1980, and 1981 has been developed from the most current
12 budgeted plant additions data and estimated dates of completion that were
13 available at the time this study was prepared.

14 Q. Turning now to Table 17-A, would you indicate briefly what that table
15 shows?

16 A. Table 17-A summarizes System - Electric Rate Base developed for the years
17 1976 through 1981. Weighted average rate base totals are: \$3.751 billion
18 for 1976; \$3.876 billion for 1977; \$4.092 billion for 1978; \$4.216 billion
19 for 1979; \$4.529 billion for 1980; and \$5.381 billion for 1981. Table 17-A
20 also shows separately the weighted average rate base for San Onofre Unit
21 No. 2 (SONGS 2), assuming an operating date of July 1, 1981, in the amount
22 of \$573 million and an adjusted weighted rate base for the system excluding
23 SONGS 2 for 1981, of \$4.808 billion.

1 Q. Would you indicate briefly what the Fixed Capital component of rate base
2 contains?

3 A. The Fixed Capital component of rate base is composed of Electric Plant in
4 Service, Nuclear Fuel, Construction Work in Progress in Operation, and
5 Property Held for Future Use. The Electric Plant element is comprised of
6 Balance Sheet Accounts 101 and 103. The Nuclear Fuel element of Fixed
7 Capital consists of Edison-owned nuclear fuel assemblies including accumu-
8 lated amortization. Amounts receiving Allowance for Funds Used During
9 Construction are excluded.

10 Construction Work in Progress in Operation for recorded years
11 1976, 1977, and 1978, and for estimated years 1979, 1980, and 1981, con-
12 tains that portion of plant under construction which is complete and in
13 operation and for which no calculation of Allowance for Funds Used During
14 Construction, or ADC, is being made.

15 Property Held for Future Use is land obtained for future produc-
16 tion, transmission, distribution, and general plant facilities. When
17 distribution substation sites in this category will not be used for con-
18 struction for three or more years after the rate base year under study,
19 they are excluded. Property Held for Future Use, of course, does not
20 receive ADC.

21 Added to these elements are Net Additions on a weighted average
22 basis. The resultant sum comprises Total Fixed Capital.

23 Q. What adjustments were made to Fixed Capital?

24 A. Adjustments to Fixed Capital have been made in accordance with the
25 Commission's rate-making practice. Reductions are made for "Customers'
26 Advances for Construction" and, in accordance with FERC Order No. 490,
27 "Contributions in Aid of Construction" were included with Electric Plant
28 and offset in the Depreciation Reserve in appropriate amounts as of

1 January 1, 1974.

2 Q. What components comprise the "Working Capital" section?

3 A. The Working Capital section of rate base includes amounts required for
4 Fuel Stock-Fossil, Material and Supplies, Fuel Prepayments, and Working
5 Cash. The information used in developing figures for the Fuel Stock-Fossil
6 category is based upon maintenance of a 90-day fuel supply and has been
7 escalated to reflect 1980-1981 fuel cost estimates.

8 Q. What is the reason for including a Working Cash requirement in rate base?

9 A. A Working Cash requirement is included in the rate base so that investors
10 may be compensated for that portion of the capital which they have supplied
11 to cover the lag in collection of revenues over the lag in payment of bills
12 for goods and services and other costs of operation and for which they
13 would not otherwise be compensated.

14 Q. What is the basis used to develop Working Cash for the years 1976 through
15 1978?

16 A. Working Cash allowances are based on the method used by the California
17 Public Utilities Commission staff in recent Edison rate proceedings. The
18 average revenue lag has been developed from a computer analysis of the
19 Company's recorded experience of lag in revenue collections by class. The
20 average expense lags have been developed from the Company's recorded ex-
21 perience in paying its expenses. Working Cash computations for the year
22 1981 are set forth on Table 17-B.

23 Q. What was your source for the Depreciation Reserve amounts in Table 17-A?

24 A. The figures are obtained from Table 16-D of Chapter 16. These amounts are
25 weighted averages.

26 Q. Would you briefly describe the remaining reserve deductions?

27 A. Along with Depreciation Reserve, deductions are also made in rate base for
28 Taxes-Accelerated Amortization and Taxes Deferred-FERC Jurisdiction. Al...

Larry O. Chubb

1 deducted is the Unfunded Pension Reserve, which is that portion of the
2 Company's pension liability to retired employees which is not separately
3 funded.

4 Q. Mr. Chubb, insofar as the material in Chapter 17 is of a factual nature,
5 do you believe it to be accurate?

6 A. Yes.

7 Q. Insofar as it represents opinion, does it represent your best judgment?

8 A. Yes, it does.

9 Q. Does this conclude your prepared testimony?

10 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Rodney L. Larson

Exhibit No. (SCE-2)_____, Chapter 18

1 Q. Please state your name and address for the record.

2 A. My name is Rodney L. Larson, and my business address is 2244 Walnut Grove
3 Avenue, Rosemead, California.

4 Q. What is your position with the Southern California Edison Company?

5 A. Supervising Regulatory Cost Engineer.

6 Q. Please refer to Exhibit No. (SCE-3)_____ for identification entitled
7 "Qualifications of Witnesses". Directing your attention to the page en-
8 titled "Qualifications of Rodney L. Larson", does that portion of the
9 exhibit accurately set forth your background, training, and experience?

10 A. Yes, it does.

11 Q. Are you testifying in connection with Chapter 18 of Exhibit No.
12 (SCE-2)_____?

13 A. Yes, I am.

14 Q. Was the material prepared by you or under your supervision?

15 A. Yes, it was.

16 Q. Please indicate the purpose of your testimony relative to the material
17 contained in Chapter 18, Mr. Larson.

18 A. The purpose of my testimony is to summarize the material that appears in
19 detail in Chapters 7 through 17 by relating such results to the rate of
20 return on rate base shown on the table identified as Table 18-A and to
21 compare this result to the trend in return over the last ten years. It
22 is intended that the discussion of this material will confirm the validity
23 of Edison's showing; identify the impact of productivity; and introduce

1 The concept of attrition. Inadequate recognition of attrition has, in
2 the past, been the major contributing factor causing rates, as authorized,
3 to yield a lower level of earnings than that found to be appropriate by
4 past CPUC decisions. It should be kept in mind that the results here
5 are for the total system and they will be translated into the California
6 Public Utilities Commission jurisdiction in Chapter 19.

7 Q. Please turn to Table 18-A and explain what it demonstrates?

8 A. First it summarizes all the material previously presented in detail in
9 Chapters 7 through 17 and expresses the resulting earned return on electric
10 utility operations in relation to the rate base for each of the years. The
11 result is referred to as the rate of return (ROR).

12 Q. What are the important results to be found on Table 18-A?

13 A. As shown, the return dollars increase by approximately \$18 million from
14 the 1976 base level of \$298 million to the 1977 level of \$316 million,
15 reflecting increases in both retail and wholesale rates authorized in 1977.
16 However, the 1977 return level of \$316 million shows an increase of only
17 a little over \$4 million going from 1977 to 1978, the last year based on
18 recorded information. Edison projects an expected increase of \$74 million
19 in return going from 1978 to 1979, but reductions of approximately \$18
20 million in 1980, and another \$9 million in 1981, excluding the effect of
21 San Onofre, Unit 2 (SONGS 2). The need for an increase in base rates is
22 reflected by the associated rate of return on rate base which drops from
23 a projected high of 9.34% in 1979 to only 7.62% in 1981.

24 Q. You have indicated that the purpose of Table 18-A is a summary of the
25 results of operations for the total system. Would you please explain what
26 is shown on Chart 18-A?

27 A. Chart 18-A is a graph of the rate of return from the Results of Operations
28 calculations, similar to that shown in Table 18-A, over the past ten years

1 and includes the projections for 1979, 1980, and 1981.

2 Q. That chart appears to be a complex chart. Could you please begin by explaining what the red and green lines represent?

3
4 A. The green line is a graph of the rate of return on rate base from the
5 monthly Results of Operations reports as recorded and/or restated. The
6 red line is based on the Results of Operations report information using
7 the average-year concept employed for ratemaking purposes. Ratemaking
8 adjustments are required when the accounting record is to be compared with
9 a test year. Such adjustments are consistent with those made in the
10 forecasted test year information, as for example, when a five year average
11 is employed in establishing storm damage expenses. The heavy horizontal
12 dark lines in the years 1969, 1972, 1973, 1976, and 1979 mark CPUC
13 authorized level of rate of return for each of those years. For the years
14 1973 and 1976, these were determined to be the lower limit of that needed
15 to provide the utility with a just and reasonable rate of return on its
16 rate base to enable Edison to attract capital at reasonable cost and not
17 impair its financial integrity.

18 The heavy dashed black line connecting the end of these lines
19 defines an approximation of the level that might be considered the reason-
20 able level in years between rate cases given the CPUC adopted test year
21 rate of return criteria.

22 Q. Please indicate what the shaded area titled "Shortfall" represents.

23 A. This differential represents, in terms of a rate of return differential,
24 the difference between what has been adopted by the CPUC as the reasonable
25 rate of return level and that experienced or projected under existing rates.

26 Q. Please continue.

27 A. Turning to Table 18-A and recognizing that over the period shown, Company
28 funding for conservation has been at a level explicitly covered in rates,

1 and, therefore, comparisons from year to year should be considered without
2 this component of cost. When this adjustment is made by eliminating lines
3 14 and 15, changes in year to year O&M expenses excluding fuel and
4 purchased power costs are \$36.7, \$62.3, \$50.8, \$58.9, and \$33.3 million
5 for 1976 through 1981. In other words, the increases in cost projected
6 between 1979 to 1981 of \$92.2 million is actually less than the increases
7 experienced on a recorded period between 1976 and 1978, which totals \$99.0
8 million. By adding up the O&M expenses, excluding fuel, purchased power
9 and conservation, then dividing this total expense by the kWh sales in
10 Chapter 7, it is possible to quantify the unit cost increases experienced
11 and expected apart from the sales increase effect. The result is that these
12 O&M expenses increased at a compound rate exceeding 10% between 1976 and
13 1978, while the same expenses are projected to increase at only slightly
14 under 6% during the period 1979-1981. Jumping ahead to Chart 19-C, in
15 Chapter 19, these same O&M expenses are shown to be increasing at a
16 compound rate of 9.172% for the 1970-1978 period and 7.253% for the 1974-
17 1978 period. In other words, the estimated expenses projected by Edison's
18 O&M witnesses, when taken in total, reflect a significantly lower rate of
19 escalation apart from the effect of sales growth than experienced in the
20 recent past.

21 Q. What does such a result indicate to you?

22 A. I would say that, in total, Edison's estimates are conservative and reflect
23 the desires and goals of its management relative to controlling costs.
24 The projected over-all increase of under 6% for these selected O&M expenses
25 in total is very low when compared to the assumed 7% wage increase and
26 over-all inflation exceeding 7%. Such a low figure is possible only due
27 to the inclusion of significant increases in productivity in the estimates
28 for the test year.

1 Q. What should the Commission gain from careful consideration of this summary?

2 A. I would request that the Commission take notice of the fact that:

- 3 1. Edison's estimates in total appear to be very
- 4 reasonable, in fact, even low.
- 5 2. Edison has consistently made a conservative
- 6 showing in regards to O&M in past cases.

7 Therefore, any reductions to estimates that might be deemed reasonable
8 through the cross examination of Edison's witnesses should in all pro-
9 bability be offset by equally logical increases in other areas. If the
10 Commission allows only a one way street in considering adjustments to
11 Edison's expenses and rate base they will only perpetuate the deficiencies
12 that have resulted in past test years. Quantification of the total short-
13 fall will be deferred to Chapters 19 and 20 where it can be expressed in
14 terms of the California Public Utility Commission's jurisdiction.

15 Q. Chart 18-A does show a diagram in the projected period that appears to
16 break this shortfall into components, would you please explain?

17 A. Both Chart 18-A and the associated text address shortfall in a conceptual
18 basis. The components are illustrated and include a combination of:

- 19 1. Deficiencies in previous test years from Commission
- 20 adopted levels of cost and revenue.
- 21 2. Attrition beyond the test year.
- 22 3. Regulatory lag.
- 23 4. Non-average year levels of expense.
- 24 5. Rate increases granted by the Commission or
- 25 revenue differences resulting from changes in
- 26 customer use patterns.
- 27 6. Productivity increases or decreases.

28 Q. What table or chart includes the detail of the projected or estimated part

1 of this chart which extends beyond 1978?

2 A. This part of Chart 18-A is expanded to a larger scale in Chart 19-A for
3 the CPUC jurisdiction.

4 Q. Please explain what you mean by deficiency.

5 A. As defined in the text accompanying Chart 18-A, it is the effect of all
6 factors in a test year including regulatory lag which cause the rate of
7 return to be different from that authorized by the regulatory agency. It
8 is identified on the chart as the difference between the red ROR curve and
9 the heavy dark line. In 1976, the displacement appears to be approximately
10 86 differential points in the ROR, while in 1979, it is projected to be
11 somewhat less at 26 differential basis points.

12 Q. Could you please explain the reason for this displacement or deficiency as
13 you refer to it?

14 A. Yes. The tables in the text on pages ____ and ____ compares test years
15 1976 and 1979 as adopted and as recorded (1976) and estimated for average
16 ratemaking considerations (1979). Since 1979 is not yet recorded we have
17 used our estimate in lieu of the recorded number. The difference between
18 the adopted level of expenses and revenue demonstrates the optimism of the
19 CPUC, an optimism that to some extent was shared by the Company at the time
20 it made its own higher estimates. As shown for test year 1976, the adopted
21 expenses excluding Fuel & Purchased Power and Income Taxes were low by
22 approximately \$43 million, while revenue for the CPUC jurisdiction was
23 overestimated by approximately \$40 million. At the same time, the rate
24 base on a recorded basis was somewhat less than that used in developing
25 authorized rates by \$51 million.

26 Q. To what are these three errors attributed?

27 A. The primary reason that recorded revenue fell short of the adopted level
28 in 1976 is that the final rate increase of \$45 million was not granted by

1 the CPUC until December of 1976, which guaranteed that the authorized
2 rate of return could not be met in the test year. The expense estimates
3 are more difficult to explain since at the time of the final decision,
4 the CPUC had the advantage of knowing what the 12 months-ended expenses
5 and rate base were as of October or November of 1976.

6 Q. Was the difference due to disallowances of certain expenses?

7 A. To a limited extent that is true, but the total of all exclusions amount
8 to no more than \$2 million.

9 Q. Could you make a similar analysis with respect to 1979?

10 A. Yes, although it should be remembered that the books are not yet closed
11 for 1979. However, I have made a comparison using Edison's current
12 estimate of 1979 expense, revenue, and rate base with that authorized in
13 the latest Decision No. 89711. The results show that estimated 1979
14 revenue exceeds that adopted by the CPUC by approximately \$38 million,
15 that expenses excluding Fuel & Purchased Power and Income Taxes exceeded
16 the level adopted by approximately \$38 million, and rate base exceeded the
17 adopted level by approximately \$47 million.

18 Q. Can the sources of these differences be identified?

19 A. I believe that several contributing factors can be isolated. First, the
20 revenue exceeded that estimated due in part to the non-tariff scheduled
21 sales, especially those revenues which are described as Other Operating
22 Revenues. Some of this was anticipated by the Commission in setting rates.
23 The Commission reduced the revenue requirements by over \$5 million due to
24 higher levels of Other Operating Revenues which were attributed to the
25 reconnection charge, etc. Other revenue effects are due primarily to more
26 revenue being derived from the larger customers than anticipated. One
27 additional revenue factor which has not been adjusted for is the Tax
28 Adjustment Clause impact. By the beginning of 1979, there existed a

1 negative balance in this account as a result of overcompensation in 1978.
2 In order to balance this credit, the 1979 rate level was set higher than
3 it would otherwise have been. The result is that part of the apparent
4 additional revenue in 1979 is really to cover this previous expense
5 component. Reasons for the expense shortfall is primarily due to the
6 CPUC adopting the low expense estimates of the CPUC staff. A similar
7 explanation applies to the rate base estimate.

8 Q. Mr. Larson, what conclusion do you draw from this analysis and you ex-
9 perience with previous rate cases?

10 A. I believe they show that Edison has been conservative with respect to
11 expectations of future levels of expense and rate base, yet the CPUC has
12 continued to trim even these conservative estimates which results in the
13 inevitable inability of the Company to achieve the authorized rate of
14 return in the test year. Even if the Company's estimates had been adopted,
15 the rates authorized would have resulted in under-recovery of the cost of
16 service in the test year but the resulting deficiency would have been less.
17 In the years following the test year, additional attrition resulting from
18 inflation seriously aggravates an already difficult situation, with the
19 result that it is practically impossible for the Company to achieve the
20 authorized rate of return under the procedure presently used for setting
21 rate levels.

22 Q. Mr. Larson, prior witnesses covering Chapter 7 through 17 have mentioned
23 the various productivity programs and efforts that have been taken into
24 account in making their estimates, would not these programs offset the
25 attrition somewhat?

26 A. Yes, they reduce the effect of attrition to a level lower than would
27 otherwise occur except for Edison's continued efforts in serving its
28 customers more efficiently within the constraints set by regulatory

1 agencies exercising jurisdiction over various aspects of Edison's
2 operations.

3 Q. Would you recap the effect of the over-all productivity effort?

4 A. When the operating expenses are viewed on a per unit (kWh) output basis, the
5 effect of productivity can be seen. In all cases, with the exception of
6 certain production expenses, the unit costs from 1976 through 1981 show
7 an upward slope of the general productivity index.

8 Q. Would you please explain what a "general productivity index" is?

9 A. Reduced cost per unit output reflects increased productivity, however,
10 rather than use the decrease directly as indicative of the effectiveness
11 of productivity, it was determined that confusion would be reduced by
12 associating a positive or upward sloping function with productivity,
13 therefore an index which is simply the inverse of the unit cost function
14 was used. In other words, an increase in the general productivity index
15 means increased productivity and a decrease in the index would mean that
16 productivity is decreasing.

17 Q. Can you list the index results for the various components of expense, please?

18 A. Yes, from Table 18-B, Production shows an over-all decrease of 2.18% per
19 year in the index; Transmission a 6.69% increase; Distribution a 4.65%
20 increase; Customer Accounts a 1.31% increase; Administrative and General a
21 3.05% increase in the productivity index.

22 Q. Would you please explain the apparent loss in productivity in the area of
23 production?

24 A. Many factors contribute to such a result, including the fact that due to
25 deferrals of new capacity, older units are being called on to provide capa-
26 city at a correspondingly higher cost. Also, programs aimed at increasing
27 the capacity factor of the more cost efficient fuel units result in savings
28 in the fuel area but at a cost of higher maintenance in the short run.

1 Q. Table 18-B delineates the general productivity index by component, of
2 labor and the remaining portion of the expense. Could you explain what
3 conclusions can be reached based on that table?

4 A. The labor productivity as measured by the general productivity index exceeds
5 3% per year and is even higher in the test years which explains the reason
6 for the low escalation in over-all costs included in this showing?

7 Q. Is the general productivity index all that is needed to demonstrate the
8 effectiveness of Edison's productivity effort?

9 A. Yes. Testimony by previous witnesses indicates the planning of specific
10 programs aimed at improving productivity and the testimony of Mr. Horton
11 underscores the commitment of Edison's management to the effort of produc-
12 tivity improvement.

13 Q. Mr. Larson, insofar as the material contained in Chapter 18 is factual in
14 nature, do you believe it to be correct?

15 A. Yes, I do.

16 Q. Insofar as the material represents opinion, does it represent your best
17 judgment?

18 A. Yes, it does.

19 Q. Does this conclude your testimony?

20 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Rodney L. Larson

Exhibit No. (SCE-2)_____, Chapter 19, Parts I - III

- 1 Q. Please state your full name for the record.
- 2 A. My name is Rodney L. Larson
- 3 Q. Mr. Larson have you previously testified in this proceeding?
- 4 A. Yes, I have.
- 5 Q. Mr. Larson, are you also testifying with respect to Parts I, II, and III
- 6 of Chapter 19 of Exhibit No. (SCE-2)_____ for identification?
- 7 A. Yes.
- 8 Q. Directing your attention now to Chapter 19 of Exhibit No. (SCE-2)_____
- 9 were Parts I-III of that chapter prepared by your or under your
- 10 supervision?
- 11 A. They were.
- 12 Q. Please briefly indicate what Part I of Chapter 19 shows.
- 13 A. Part I develops first the cost allocation between FERC and CPUC jurisdic-
- 14 tions and then continues a more detailed allocation of the CPUC jurisdic-
- 15 tional costs to the six retail customer groups. The jurisdictional
- 16 separation including ECAC related revenues and expenses is summarized on
- 17 Table 19-A, Sheet 1 of 2. Table 19-A, Sheet 2 of 2 summarizes the jurisdic-
- 18 tional separation excluding related ECAC revenues and expenses. The six
- 19 customer group allocation is summarized on Table 19-B, Sheets 1 through 4.
- 20 Sheets 1 of 4 and 3 of 4 include ECAC related revenues and expenses while
- 21 Sheets 2 of 4 and 4 of 4 exclude these revenues and expenses. Table 19-A,
- 22 Sheet 1 of 2, begins with the estimated revenues, expenses and rate base
- 23 for the test year 1981, shown in Table 18-A, Sheet 1 of 2, Column 8. Before
- 24 an allocation of costs can be made to resale and the six CPUC retail customer
- 25 groups, it is necessary to exclude from system total the costs of facilities,
- 26 revenues, and expenses associated with non-customer group service.
- 27 Q. What comprises the non-customer group service?

1 A. Basically, these are contract, interchange, nonelectric service revenues,
2 and certain special rate schedules.

3 Q. What special rate schedules are you referring to?

4 A. Fringe accounts and service to Catalina Island.

5 Q. Will you please explain what is contained in Column 3, Pacific Intertie?

6 A. The Pacific Intertie, as far as Edison is concerned, is the transmission
7 system used to transmit energy between the Pacific Northwest and the
8 Edison system. The Pacific Intertie is made up of two 500 kV AC lines
9 and one 800 kV DC line from the Pacific Northwest. In addition to trans-
10 mitting power to and from the Edison system for the benefit of Edison's
11 customers, the two AC lines are used to provide EHV transmission service
12 to the United States Bureau of Reclamation and the State of California
13 Department of Water Resources. The figures appearing in Column 3 are
14 Edison's portion of the Pacific Intertie revenues, costs, and rate base
15 items that are allocated to such public agencies' transmission service
16 under the Company's EHV contract with these public agencies. As shown in
17 this column, the rate of return is projected to be 4.48% for test year
18 1981. This represents a deficiency of approximately \$1.1 million in
19 revenue requirements given the requested rate of return of 11.18%. This
20 deficiency represents unrecoverable costs borne by Edison's shareholders.

21 Q. Will you please explain the next four columns?

22 A. Column 4, labeled "Other Electric Revenue", consists of revenue-producing
23 assets which do not involve the sale of electric energy. Such items would
24 include, among others, added facility revenue, joint pole rentals, service
25 establishment charges, and rentals of Edison transmission rights-of-way.
26 The rate of return on these facilities is assumed to be equal to the rate
27 of return on the total system, excluding Santa Catalina Island.

28 Columns 5 through 7 involve the sale of electric energy under

1 various contracts. These would include the State Water Plan and Fringe
2 contracts. The revenues from these contracts are used as a direct offset
3 to system costs.

4 Q. How is the cost allocation between jurisdictions made?

5 A. First, the Total To Be Allocated, Column 8, is calculated by subtracting
6 Columns 2 through 7 from Column 1.

7 Second, the amounts in this column are then assigned to the
8 following two systems: the Power Pool System, which is further classified
9 into Commodity - Column 9, and Demand - Column 10, and the Distributing
10 System - Column 11. The Power Pool System consists of expense and rate
11 base related to all generation, including fuel handling facilities, and
12 all transmission facilities down to and including 66 kV lines. Such ex-
13 pense items would include fuel and purchased power costs, operation and
14 maintenance costs related to production and transmission facilities, and
15 all associated overhead items, namely, depreciation, taxes, and return
16 related to production and transmission facilities. The Distributing
17 System includes all facilities below 66 kV. Such expense items would
18 include the operation and maintenance accounts for Distribution, Customer
19 Accounts, and Customer Service and Informational, and all associated
20 overhead items related to distribution facilities. There is an allocation
21 to both the Power Pool and Distributing Systems of costs related to Rate
22 Base - General, Rate Base - Working Capital, Depreciation - General, Misc.
23 Taxes - Other, and Administrative and General expenses.

24 Q. How is the classification of Power Pool System costs determined in Columns
25 9 (Commodity) and 10 (Demand)?

26 A. The first component, Commodity, is made up of 100% of the Production -
27 Fuel expense, that portion of the Purchased Power expense computed by the
28 energy charge, and certain items from the Production - Other expense, as

1 explained below. Fifty-two percent of all Hydro costs are assigned to
2 Commodity, including Hydro Operation and Maintenance expense, Adminis-
3 trative and General expense, Depreciation, Ad Valorem Taxes, Income
4 Taxes, Return, and the Rate Base associated with Hydro. The 52% factor
5 applied to Hydro has been developed from the ratio of kilowatthours
6 produced under adverse-year conditions to the kilowatthours produced under
7 average-year conditions.

8 Also included in Commodity are 50% of Steam Account 510 (Mainte-
9 nance supervision and engineering) and 100% of Steam Accounts 512
10 (Maintenance of boiler plant), 513 (Maintenance of electric plant), and 514
11 (Maintenance of miscellaneous steam plant). In like manner, included in
12 Commodity are 50% of Nuclear Account 528 (Maintenance supervision and
13 engineering) and 100% of Nuclear Accounts 530 (Maintenance of reactor
14 plant), 531 (Maintenance of electric plant), and 532 (Maintenance of
15 miscellaneous nuclear plant).

16 Q. Are there some specific facilities allocated to Commodity?

17 A. Yes. Costs associated with Fossil Fuel Handling Facilities including the
18 fuel oil transportation and storage system and the coal and ash handling
19 facilities, are assigned to Commodity. These costs include the allocated
20 portion of Administrative and General expense, Depreciation, Ad Valorem
21 Taxes, Income Taxes, Return, and the Rate Base.

22 Q. What costs are classified as Power Pool System - Demand, Column 10?

23 A. The remainder of all Production - Other expense; Purchased Power expense;
24 Production rate base; all Transmission expense and rate base; and the
25 associated overhead items (namely, Administrative and General,
26 Depreciation, and Taxes - Other) related to the above mentioned Production
27 and Transmission rate base.

28 Q. What costs are included in Column 11, the Distributing System column?

- 1 A. The Distributing System includes all O& and associated overhead costs
2 related to Distribution rate base together with the operating expense
3 accounts for Customer Accounts, and Customer Service and Informational.
4 In addition, there is an allocation to the Distributing System, portions
5 of Rate Base - General, Rate Base - Working Capital, Depreciation -
6 General, Misc. Taxes - Other, and Administrative and General Expenses.
- 7 Q. How were Income Tax and Return allocated?
- 8 A. Income Tax and Return were first allocated to Power Pool and Distributing
9 System in proportion to rate base, for system total, excluding Santa
10 Catalina Island. Noncustomer group income tax and return were then
11 subtracted from the totals to arrive at the income tax and return for
12 Power Pool System, Column 9 and Column 10, and for Distributing System,
13 Column 11.
- 14 Q. What is the next step in the cost allocation procedure?
- 15 A. After the total to be allocated to customer groups is assigned to
16 Commodity, Demand, and Distributing System, all Commodity costs, Column 9,
17 are allocated between Resale and Other Than Resale on the basis of the
18 ratio of the annual kilowatthours at Power Pool level of each to the total
19 Resale and Other Than Resale kilowatthours at power pool level. It is
20 estimated that for 1981, Resale will account for 7.153% of the total sales
21 at Power Pool level.
- 22 Q. How were Demand costs allocated?
- 23 A. Demand costs, Column 10, have been allocated between Resale and Other Than
24 Resale on the basis of a 12-month weighted average peak responsibility
25 method. Recorded data for 1972 through 1978 was available for defining
26 the contribution of resale at the time of the monthly system peaks. Based
27 on a linear regression of recorded data, a percentage of Resale to total
28 net main system was developed at the Power Pool level of demand for the

1 estimated year. In this study, it is estimated that Resale will account
2 for 7.882% of the demand at the Power Pool level in 1981.

3 Q. What adjustments have you made to this power pool cost of service pro-
4 cedure that warrant further explanation?

5 A. As I have previously noted, the Power Pool system extends to the end of
6 the 66 kV voltage level. In the past, there has not been significant
7 sales to customers above that level; however, currently there are signi-
8 ficant resale sales at the 220 kV level, which warrant an adjustment to
9 our previous cost of service procedure. The adjustment is needed to
10 correctly allocate 66 kV facilities to wholesale and retail sales. In
11 1981, the adjustment requires a transfer of approximately \$8 million
12 worth of rate base out of the resale cost of service into the retail cost
13 of service. In addition, O & M and overhead costs related to the \$8
14 million rate base have been transferred.

15 Q. How were the Distributing System costs allocated?

16 A. Primarily, the cost of the Distributing System allocated to Resale has
17 been a direct assignment of costs associated with the Distribution
18 facilities used to serve the Resale customers.

19 Q. How are the totals for each jurisdiction developed?

20 A. The summation of the Commodity, Demand, and Distributing System alloca-
21 tions to Resale appears in Table 19-A, Column 12, and To Other Than Resale
22 in Column 13.

23 The Jurisdiction totals are the accumulation of prior alloca-
24 tions. The FERC Jurisdiction Total, Column 14 of Table 19-A, is made
25 up of Pacific Intertie - Column 3, Pooling Contracts - FERC - Column 7,
26 and To Resale - Column 12. The CPUC Jurisdiction Total, Column 15, is
27 made up of Santa Catalina Island - Column 2, Other Electric Revenues -
28 Column 4, Fringe - Column 5, Pooling Contracts - CPUC - Column 6, and To

1 Other Than Resale - Column 13.

2 Q. Mr. Larson, please describe what is shown in Table 19-A, Sheet 2 of 2.

3 A. Table 19-A, Sheet 2 of 2, shows the jurisdictional separation excluding
4 ECAC revenues and expenses. As shown in Column 1, Operating Revenues have
5 been adjusted for the removal of approximately \$2.5 billion in ECAC
6 revenues. In addition, fuel and purchased power expense, uncollectibles,
7 and franchise fees have been adjusted to reflect this revenue loss. Fringe
8 (Column 5) has also been adjusted to exclude all related ECAC revenues and
9 expenses.

10 Since ECAC is not applied to resale, all adjustments were made
11 To Other Than Resale and CPUC Jurisdiction (Column 13 and 15).

12 Q. Turning now to Table 19-B of Chapter 19, Cost Allocation Between Customer
13 Groups, would you briefly describe that information?

14 A. Table 19-B is the allocation of costs to the six customer groups under the
15 jurisdiction of the California Public Utilities Commission. The summary
16 of that allocation is found on Table 19-B, Sheets 1 through 4.

17 Q. Please describe what is shown in Table 19-B, Sheet 1.

18 A. Table 19-B, Sheet 1 of 4 shows the allocation of Other Than Resale costs
19 (including ECAC revenue and expense) under the present retail customer
20 groupings, which consist of Domestic; Lighting and Small Power; Large Power
21 customers with demands between 200 - 1,000 kW; the TOU customer group with
22 demands of 1,000 kW and above; Agriculture and Pumping, and Street Light-
23 ing. The Total To Be Allocated - Column 1, is the same as To Other Than
24 Resale - Column 13, in Table 19-A, Sheet 1 of 2. The allocations of classi-
25 fied costs in Table 19-A, Sheet 1 of 2, To Other Than Resale becomes the
26 basis of the cost allocation to the six customer groups. The six customer
27 group portion of the Power Pool System classified as Commodity is allocated
28 to the customers' group on an energy or kilowatthour basis. The six

1 customer group portion of the Power Pool System classified as Demand is
2 allocated to the customer groups on a 12-month weighted average peak
3 responsibility method. Distributing System costs and rate base were
4 allocated to Commodity, Demand, and Customer components based on both
5 prior allocation of costs and direct studies which weight the number of
6 customers among customer groups.

7 Q. What does Table 19-B, Sheet 2 of 4 show?

8 A. Table 19-B, Sheet 2 of 4, shows the allocation of the Other Than Resale
9 costs under the present retail customer groupings, modified to remove all
10 ECAC revenues and expenses. The Total To Be Allocated, Column 1, is the
11 same as To Other Than Resale - Column 13, in Table 19-A, Sheet 2 of 2.

12 Q. What does Table 19-B, Sheet 3 of 4 show?

13 A. Table 19-B, Sheet 3 of 4, shows the allocation of Other Than Resale costs
14 (including ECAC revenue and expense) under the proposed retail customer
15 groupings. The difference between the proposed and present retail custo-
16 mer groupings is that the TOU customer group is proposed to contain cus-
17 tomers with 500 kW demands and above, instead of 1,000 kW demands under
18 present customer groups. Commensurate with this, the Large Power customer
19 group contains customers with demands from 200 - 500 kW under proposed
20 customer groups instead of 200 - 1,000 kW under present customer groupings.
21 There is also a slight shift of Agricultural and Pumping customers with
22 demands of 500 kW and above into the TOU customer group under the proposed
23 scheme.

24 Q. Please describe Table 19-B, Sheet 4 of 4.

25 A. Table 19-B, Sheet 4 of 4, shows the allocation of Other Than Resale costs
26 under the proposed retail customer groupings, modified to removal all
27 ECAC revenues and expenses. The cost allocation methodology is the same
28 as that used in the previous tables.

1 Q. What results do you obtain from the cost allocation study shown in Table
2 19-B, Sheet 1 of 4?

3 A. Under presently effective tariffs for present customer groups at the
4 estimated level of sales, revenues, expenses, and rate base estimated or
5 the test year 1981, the over-all composite rate of return for the six
6 customer groups under California Public Utilities Commission jurisdiction
7 would be about 7.6%.

8 Considered individually, the rate of return for the customer
9 groups as shown in the table would be: Domestic, 1.9%; Lighting and Small
10 Power, 13.2%; Large Power, 10.0%; TOU, 15.3%; Agricultural and Pumping,
11 7.7%; and Street Lighting, 4.7%.

12 Q. What results do you obtain from the cost allocation study shown in Table
13 19-B, Sheet 2 of 4?

14 A. Under both the presently effective tariffs excluding ECAC revenues and
15 expenses, the present customer groups, the estimated level of sales, and
16 rate base for the test year 1981, the over-all composite rate of return
17 for the six customer groups under California Public Utilities Commission
18 jurisdiction remained about 7.6%.

19 Considered individually, the rate of return for the customer
20 groups as shown in the table would be about: Domestic, 4.3%; Lighting and
21 Small Power, 12.2%; Large Power, 8.2%; TOU, 11.4%; Agricultural and Pumping,
22 6.5%; and Street Lighting, 4.7%.

23 Q. What results do you obtain from the cost allocation study shown in Table
24 19-B, Sheet 3 of 4?

25 A. Under presently effective tariffs using the proposed customer groups, the
26 rates of return for the six customer groups are approximately as follows:
27 Domestic, 1.9%; Lighting and Small Power, 13.2%; Large Power, 9.1%; TOU,
28 14.3%; Agricultural and Pumping, 7.7%; and Street Lighting, 4.7%. Under

1 the proposed rates contained within this filing, the rates of return are
2 approximately as follows: Domestic, 5.6%; Lighting and Small Power, 18.0%;
3 Large Power, 13.2%; TOU, 16.5%; Agricultural and Pumping, 12.5%; and Street
4 Lighting, 8.0%.

5 Q. What results do you obtain from the cost allocation study shown in Table
6 19-B, Sheet 4 of 4?

7 A. Under both the presently effective tariffs excluding ECAC revenues and
8 expenses and proposed customer groups, the rates of return for the six
9 customer groups are approximately as follows: Domestic, 4.3%; Lighting
10 and Small Power, 12.2%; Large Power, 7.5%; TOU, 10.9%; Agricultural and
11 Pumping, 6.5%; and Street Lighting, 4.7%. Under the proposed rates con-
12 tained within this filing, the rates of return are approximately as fol-
13 lows: Domestic, 8.0%; Lighting and Small Power, 17.0%; Large Power, 11.5%;
14 TOU, 13.1%; Agricultural and Pumping, 11.3%; and Street Lighting, 8.0%.

15 Q. The rate of return by group varies significantly between the calculation
16 at the total cost level and that with ECAC revenues and expenses removed.
17 To what is this difference attributed?

18 A. The difference is the result of the mismatch of ECAC revenues and expenses
19 at the customer level. Since Domestic lifeline customers are subsidized
20 in their ECAC billings, the spread of ECAC expenses and ECAC revenues to
21 all customer groups do not balance by customer group. In addition, ECAC
22 treats all customers as though they received energy at the same voltage
23 level. If one customer takes service at 66 kV while another at 220 kV,
24 this treatment causes the first customer to subsidize in part, the losses
25 for the low voltage customers. These two factors combine to increase the
26 rate of return to non-lifeline customers and reduce the rate of return to
27 lifeline and the Domestic group in total.

28 Q. Would you briefly indicate the need and the application of the Net-To-Gross

1 Multiplier?

2 A. In developing the gross revenue increase needed to develop a specific rate
3 of return, the first step is to develop the required net revenue increase
4 which is determined by subtracting the return amount at present rates
5 from the return amount required to obtain the target rate of return. The
6 target rate of return is equal to the cost of money plus the attrition
7 allowance factor of 0.4%, and the net revenue is developed by multiplying
8 the rate base by the target ROR. The next step is to develop the gross
9 revenue increase needed to produce this net revenue increase, considering
10 incremental taxes, franchise fees, and uncollectibles. This is accomplished
11 by use of a net-to-gross multiplier. The development of this factor is
12 shown in the text in Chapter 19.

13 Q. Turning now to Part III of Chapter 19, would you describe its contents?

14 A. Part III of Chapter 19, graphically and editorially describes the rate of
15 return shortfall the Company has experienced over the recorded years 1966
16 through 1978 (See Chart 19-A), and estimated into 1979 through 1981. The
17 two major reasons for this shortfall is what I have called deficiency and
18 attrition. Deficiency is defined as both an over-estimate, by the
19 Commission, of the Company's test year earnings at existing rates
20 and the result of untimely Commission decisions (regulatory lag).
21 The Commission has recognized regulatory lag and has formulated a
22 regulatory lag plan which will help offset part of the deficiency. On the
23 other hand, the Commission has persisted in overstating the Company's test
24 year earnings at existing rates, thereby, perpetuating the deficiency
25 problem. The Commission could help alleviate this problem by recognizing
26 the fact, that from an historical perspective, even the Company's test
27 year estimates of earnings at existing rates have tended to overstate
28 such earnings and, thereby, give greater weight to the Company's Results

1 of Operation's estimates.

2 Q. Turning to the second component, which you referred to earlier as
3 attrition, to what do you attribute this impact?

4 A. Attrition results from increases in financing costs, expenses, and rate
5 base beyond the test year not accompanied by offsetting revenue increases
6 sufficient to allow the Company to earn its authorized rate of return
7 on rate base. Attrition is primarily the direct result of factors beyond
8 the control of the Company. Such factors would include; the effect of
9 general inflation, additions to rate base which reflect both inflation
10 and increased environmental costs, increased regulatory costs, and
11 increased embedded costs of senior capital made necessary by both inflation
12 in capital costs and the need to finance additional capital additions to
13 enable the company to satisfy the increasing energy requirements of the
14 public. Such costs are offset somewhat by productivity increases. Both
15 attrition and deficiency are graphically illustrated on Chart 19-B. This
16 chart shows that out of the Company's total request of \$340.2 million,
17 \$18.9 million was the result of the 1979 test year deficiency and \$226.4
18 million was due to attrition. Out of the total attrition amount, \$171.4
19 million was due to operational attrition and \$55.0 million was due to
20 financial attrition. To overcome the impact of attrition in the year
21 beyond the test year 1981, we have included an attrition allowance to be
22 added to the Company's total request for rate relief which is in addition
23 to the 15.0% Return on Common Equity requested for test year 1981.

24 Q. What is the basis for such an attrition allowance?

25 A. The attrition allowance was calculated based on 9 years of recorded CPUC
26 jurisdictional cost data (1970-1978). Unit cost (mills/kWh) trends were
27 calculated for two different periods, namely, 1970-1978 and 1974-1978.
28 Specific trends were calculated for (1) O&M expenses, excluding fuel,

1 purchased power, and customer service and informational expenses, (2)
2 depreciation expense, (3) taxes - other expense, and (4) rate base. Fuel
3 and purchased power expenses were excluded from the attrition allowance
4 because they are essentially recovered through ECAC although a component
5 of approximately \$26 million is not covered by ECAC. Customer
6 service and informational expenses were eliminated because it was felt
7 that for this type of expense item, costs incurred beyond the test year
8 would be a function of what the Commission authorizes in the test year.

9 Q. Mr. Larson, you indicated that you used unit costs instead of total
10 dollars in calculating the various trend rates, what was the reasoning
11 behind this?

12 A. Unit costs (per kWh) were trended instead of total dollar figures so that
13 attrition could be analyzed apart from the impact from the rate of increase
14 in kWh sales and revenues resulting from increased kWh sales. It should
15 be noted that a productivity component is incorporated in the attrition
16 allowance since productivity gains are included in the recorded costs
17 (1970-1978). The 9-year CPUC jurisdictional unit cost data and the
18 calculated annual trend rates are shown in Chart 19-C.

19 Q. How are the attrition factors calculated?

20 A. First, the historical annual trend rates shown in Chart 19-C for O&M ex-
21 penses, depreciation expense, and taxes-other expense have been applied to
22 the corresponding estimated unit cost data shown for test year 1981 to
23 estimate the projected annual change in these expense items beyond the
24 test year. 0.1 minus the effective incremental tax rate is then applied
25 to those expense items deductible for income tax purposes to arrive at the
26 effective after-tax annual incremental change in return. When this incre-
27 mental change in return is subtracted from the requested return and divided
28 by the test year 1981 rate base, the resultant impact on rate of return on
29 rate base can be determined. This resultant rate of return is then

1 subtracted from the requested rate of return to derive the attrition
2 factor. The attrition factors for the aforementioned expense items are
3 shown on page _____ of SCE-2_____. Detailed calculations are shown
4 in Appendix A attached to my testimony.

5 Q. How was attrition calculated for rate base?

6 A. Attrition associated with rate base was calculated in the same manner as
7 expense, with the exception that attrition was offset somewhat by includ-
8 ing the effect of increased interest deductions related to increases in
9 rate base. Specifically, the attrition caused by rate base is calculated
10 by applying the trend rate to the test year rate base in order to derive
11 the annual change in rate base. The test year return is then divided into
12 components, the first of which is related to the test year rate base
13 while the second is due to the incremental change in rate base to derive
14 the impact on rate of return caused by the incremental change in rate base.
15 This impact is offset somewhat by including the interest deduction related
16 to changes in rate base. This resultant impact on rate of return is then
17 subtracted from the requested rate of return to derive the attrition
18 factor. The rate base attrition factor for the 1970-1978 period was 0.28%
19 and for the 1974-1978 period was -0.05%. These calculations are also
20 shown in Appendix A attached to my testimony.

21 Q. Mr. Larson, there appears to be a wide discrepancy in the rate base
22 attrition factor calculated for these two time periods. What, in your
23 opinion, are the reasons for this?

24 A. The 1974-1978 rate base attrition factor was influenced by a reduced rate
25 of increase in plant expenditures and by increased depreciation rates.
26 On the other hand, the 1970-1978 period reflects both the 1974-1978 period
27 and the pre-1974 period, which was marked by a higher rate of plant
28 expenditure increases. Future rate base trends beyond the test year would,

1 in my opinion, be higher than both periods given the impact of San Onofre
 2 on future rate base calculations. The 1970-1978 period provides the
 3 better "fit" in the trend analysis.

4 Q. You mentioned earlier that attrition includes increased financing costs.
 5 What amount of attrition have you included in the attrition allowance
 6 related to financing costs?

7 A. I have included in the attrition allowance 15 basis points for increased
 8 financing costs, which is the recommendation provided in Mr. Christie's
 9 testimony.

10 Q. Would you please summarize your attrition allowance recommendation?

11 A. Yes. The calculated annual attrition factors are summarized below:

	<u>Time Period</u>	
<u>Source of Attrition</u>	<u>1970-1978</u>	<u>1974-1978</u>
O&M Expenses	0.54%	0.43%
Depreciation Expense	0.11%	0.10%
Taxes-Other Expense	0.02%	0.04%
Rate Base	<u>0.28%</u>	<u>(0.05%)</u>
Subtotal	0.95%	0.52%
Financing Costs	<u>0.15%</u>	<u>0.15%</u>
Total	1.10%	0.67%

21 The large discrepancy between these two period is largely the result of
 22 rate base. As discussed previously the 1970-1978 period is a better
 23 representation of the attrition factor associated with rate base, however,
 24 to be on the conservative side, an average of these two time periods
 25 results in an annual attrition allowance, excluding financing costs, of
 26 0.735%. The averaging of these two time periods results in very little
 27 attrition being associated with rate base. The effect of this procedure
 28 is to eliminate the future impact of San Onofre in the requested attrition

1 allowance for rate base. The 0.735% attrition allowance can be compared
2 to the estimated attrition in CPUC jurisdictional rate of return between
3 the estimated period 1979-1981 of 0.885% ($1.77\% \div 2$). Adding the financial
4 attrition of 0.15% to both these numbers results in a calculated attrition
5 allowance based on historical costs of 0.885%, and an attrition allowance
6 based on estimated costs between the 1979-1981 period of 1.035%. An annual
7 attrition allowance of 0.8% is recommended and as shown from the previous
8 analysis is certainly conservative.

9 Q. Mr. Larson, how would this recommended annual allowance for attrition be
10 included in the Company's increased rate request before this Commission?

11 A. Given the policy of this Commission (CPUC Decision No. 89711, Pages 129-
12 130), that base rate increase requests should occur at a minimum of two
13 year intervals, for the Company to be allowed to earn its authorized rate
14 of return during this two year interval, the Company would have to be
15 allowed to increase its rates by 38.0 million or, by 0.4% rate of return
16 on rate base in the test year. This is because in the year following the
17 test year the Company's return on rate base would be expected to decrease
18 by approximately 0.8% due to attrition. The Company, therefore, would
19 earn at a level of 0.4% rate of return on rate base above the 1981 test
20 year cost of capital and at a rate of return level of 0.4% below the test
21 year cost of capital in the year following the test year. The net result
22 would be that the Company, over this two year interval, would be realis-
23 tically afforded the opportunity to earn the authorized rate of return on
24 rate base.

25 Q. Mr. Larson, insofar as the material in Parts I, II, and III of Chapter 19
26 of Exhibit No. (SCE-3)_____ is factual in nature, do you believe it to
27 be accurate?

1 A. Yes, I do.

2 Q. And insofar as it represents opinion, does it reflect your best judgment?

3 A. Yes, it does.

4 Q. Does this conclude your prepared testimony?

5 A. Yes, it does.

OPERATIONAL ATTRITION CALCULATIONS

I. Formulas:
$$AF(x) = ROR - \frac{(ROR) (RB \text{ Per kWh}) - (x \text{ Per kWh}) (Ax\%) (1 - t)}{RB \text{ Per kWh}}$$

$$AF(RB) = ROR - \frac{(ROR) (RB \text{ Per kWh}) + RB (ARB\%) (Debt Ratio) (Debt Cost) (t)}{RB + RB (ARB\%)}$$

Where: AF(x) = Attrition factor for (1) Expense, excluding Fuel, Purchased Power, CS&I, and Taxes - (E), (2) Depreciation-(Depr.), (3) Taxes-Other, (T-0).

AF(RB) = Attrition Factor For Rate Base

ROR = Rate of Return

RB = Rate Base

x = Attrition Items mentioned under AF(x)

Ax% = Annual Trend Rate For Expense

t = Combined Tax Rate = .51184

ARB% = Annual Trend Rate For Rate Base

Debt Ratio = 47%

Debt Cost = 9.75%

APPENDIX A

Sheet 2 of 3

OPERATIONAL ATTRITION CALCULATIONS

II. Calculations:

A. 1970-1978 Trended Data

$$(1) \text{ AF(E)} = 10.78\% - \frac{(10.78\%) (76.092) - (9.124) (9.172\%) (1 - .51184)}{76.092}$$

$$\text{AF(E)} = 10.78\% - 10.24\% = 0.54\%$$

$$(2) \text{ AF(DEPR)} = 10.78\% - \frac{(10.78\%) (76.092) - (3.309) (4.972\%) (1 - .51184)}{76.092}$$

$$\text{AF(DEPR)} = 10.78\% - 10.67\% = 0.11\%$$

$$(3) \text{ AF(T-0)} = 10.78\% - \frac{(10.78\%) (76.092) - (1.207) (2.113\%) (1 - .51184)}{76.092}$$

$$\text{AF(T-0)} = 10.78\% - 10.76\% = 0.02\%$$

$$(4) \text{ AF(RB)} = 10.78\% - \frac{(10.78\%) (76.092) + (76.092) (3.483\%) (47\%) (9.75\%) (.51184)}{76.092 + (76.092) (3.483\%)}$$

$$\text{AF(RB)} = 10.78\% - 10.50\% = 0.28\%$$

<u>Summary</u>	
AF(E)	0.54%
AF(DEPR)	0.11%
AF(T-0)	0.02%
AF(RB)	<u>0.28%</u>
Total	0.95%

OPERATIONAL ATTRITION CALCULATIONS

B. 1974-1978 Trended Data

$$(1) \text{ AF(E)} = 10.78\% - \frac{(10.78\% (76.092) - (9.124) (7.253\%) (1 - .51184))}{76.092}$$

$$\text{AF(E)} = 10.78\% - 10.35\% = 0.43\%$$

$$(2) \text{ AF(DEPR)} = 10.78\% - \frac{(10.78\% (76.092) - (3.309) (4.547\%) (1 - .51184))}{76.092}$$

$$\text{AF(DEPR)} = 10.78\% - 10.68\% = 0.10\%$$

$$(3) \text{ AF(T-0)} = 10.78\% - \frac{(10.78\% (76.092) - (1.207) (4.679\%) (1 - .51184))}{76.092}$$

$$\text{AF(T-0)} = 10.78\% - 10.74\% = 0.04\%$$

$$(4) \text{ AF(RB)} = 10.78\% - \frac{(10.78\% (76.092) + (76.092) (- .543\%) (47\%) (9.75\%) (.51184))}{76.092 + (76.092) (- .543\%)}$$

$$\text{AF(RB)} = 10.78\% - 10.83\% = (0.05\%)$$

 Summary

AF(E)	0.43%
AF(DEPR)	0.10%
AF(T-0)	0.04%
AF(RB)	(0.05%)
Total	0.52%

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Warren E. Ferguson

Exhibit No. (SCE-2)_____, Chapter 19 (Parts IV - VI)

- 1 Q. Please state your full name.
- 2 A. My name is Warren E. Ferguson.
- 3 Q. Mr. Ferguson, have you previously testified in this proceeding?
- 4 A. Yes, I have.
- 5 Q. Were Appendices B, C, and F to the application prepared by you or under
6 your supervision?
- 7 A. Yes, they were.
- 8 Q. Are you testifying with respect to Chapter 19 of Exhibit No. (SCE-2)_____
9 for identification?
- 10 A. Yes, I am. Part IV, Part V, and Part VI of Chapter 19.
- 11 Q. Were those parts, that is, Parts IV, V, and VI, prepared by you or under
12 your supervision?
- 13 A. Yes.
- 14 Q. What do those parts cover?
- 15 A. Part IV covers ratemaking considerations which include the following:
16 A - Rate History, B - Revenue Stability, C - Marginal Cost, D - Value of
17 Service and Competitive Considerations, E - Environmental Factors, F -
18 Comparisons with Other Utilities, G - Cost Allocation, H - Conservation and
19 Load Management, and I - Lifeline. Part V covers the Proposed Tariff
20 Schedules, and Part VI covers Typical Bill Comparisons between Present and
21 Proposed Rates.
- 22 Q. With respect to Part IV of Chapter 19, please summarize the factors which
23 influenced you in connection with the changes that are now being proposed.

1 A. The determinations of the proposed changes in rate schedules were based on
2 the requirements for additional revenues, and revenue increases were distri-
3 buted to customer groups and rate schedules after giving consideration to the
4 various factors which I listed, together with reliance on judgment and expe-
5 rience in applying such factors to reach a conclusion as to what is believed
6 to be a reasonable and proper tariff schedule.

7 Q. Were all of the factors given equal consideration in your rate design?

8 A. No. In the case of certain rate designs, some of the factors may have had
9 little or no influence, while in others, one single factor might have pre-
10 dominating importance.

11 For example, the lifeline legislation, as implemented by the
12 Commission, is an almost totally overriding consideration in domestic rates
13 and, except for the revenue deficiency from the lifeline sales which must
14 be removed from other sales, of no importance in designing nondomestic rates.

15 One consideration in this rate design which has not previously been
16 a significant factor, was marginal costs. To the extent practicable, margi-
17 nal costs were considered in establishing the level of rates proposed for
18 most of the rate schedules. Also of considerable concern in both our rate
19 design and the allocation of revenues by customer group was revenue stability.
20 During 1979, as a result of the rates authorized in Decision No. 89711, we
21 have had a significant transfer of customers from Schedule No. A-7 to
22 Schedule No. GS-2. Although I do not believe there is anything sacred
23 about a particular rate schedule, I do believe it is important that the
24 rate design either minimize transfers between rate schedules or reflect,
25 in the over-all sales and revenue estimate, the impact of such revenue
26 transfers.

27 Q. With respect to Part V of Chapter 19, please summarize briefly the signi-
28 ficant changes proposed.

1 A. All of the changes proposed in the tariffs are shown in Appendix C of the
2 application. Table 19-E, Sheet 3 of 3, indicates the estimated revenue
3 increase proposed for each schedule, and Table 19-F, Sheets 1 to 15,
4 summarizes the changes proposed in the level of rates.

5 For most schedules the only changes are in the level of rate.
6 For Schedule Nos. A-7, GS-2, and PA-7, the existing energy blocks have
7 been eliminated and replaced by a single energy charge. The lifeline
8 discount for Schedule No. DMS has been increased to 15%. Schedule No. PA-1
9 has been changed to a monthly schedule from an annual rate. This has
10 resulted in several changes in the Special Conditions for that schedule.

11 It is also proposed that Schedule No. P-1 be withdrawn. That
12 schedule has been closed to new customers since September 10, 1969. There
13 are presently less than 2,500 customers on the rate. It is proposed that
14 these customers be transferred to Schedule No. GS-1 or any other applicable
15 rate.

16 Decision Nos. 90146 and 90475 authorized the implementation of
17 time-of-use rates for customers with demands in excess of 1,000 kW. By
18 this application, the Company is proposing to extend Schedule No. TOU-8 to
19 customers with demands in excess of 500 kW.

20 Other minor changes have been made in the wording of some
21 schedules to reflect the impact of the changes proposed herein.

22 Q. Will you please turn to Table 19-E and indicate how the \$340,183,300 total
23 increase is broken down by schedule classifications?

24 A. At the estimated 1981 level of sales, the increase proposed for customers
25 remaining on General Service Schedule No. A-7 is \$28,748,800, which is an
26 average increase of 9.6%.

27 For Schedule No. D, the increase is \$149,932,200, which is an
28 average increase of 13.5%.

1 For Schedule No. GS-1, the increase is \$19,286,800, which is an
2 average increase of 11.4%.

3 For Schedule No. GS-2, the increase is \$69,729,400, which is an
4 average increase of 10.1%.

5 For customers who are now on, or are proposed to be transferred
6 to Schedule No. TDU-8, the increase is \$43,928,900, which is an average
7 increase of 3.5%.

8 For the other schedules which involve lesser amounts of money,
9 the increase in dollars and percentages is also shown.

10 The total increase for all rate schedules is \$340,183,300, which
11 is an average increase of 8.4% on total electric sales (9.0% on CPUC juris-
12 dictional) for the 1981 estimated test year.

13 Q. Are any changes proposed for the lifeline level of usage under the Domestic
14 Schedules?

15 A. Yes. Since the average system rate has increased by more than 25% over the
16 January 1, 1976, level, I believe it is appropriate to increase rates for
17 lifeline sales. Moreover, I believe that it will be necessary in future
18 proceedings to propose increases in these rates. As a result, I would
19 recommend that the Commission adopt a standard in this proceeding, setting
20 the lifeline rate at approximately 75% of the nonlifeline domestic rate,
21 as we have proposed in this application. However, in developing the rate
22 design in this proceeding for domestic customers, the primary increase in
23 lifeline rates is in the elimination of the existing lifeline tail block,
24 so that all lifeline kilowatthours are billed at a uniform rate, which is
25 just .097¢ per kilowatthour greater than the existing basic lifeline rate,
26 and in an increase in the customer charge to more nearly reflect minimum
27 meter reading and billing costs.

28 Q. Are there any schedules for which you propose no change?

29 A. Technically, certain overlay schedules are not being changed. These include

1 Schedule Nos. D-APS, DE, DM, UCLT, S, SCG-1, SCG-2, SCG-3, and TOU-8-1.

2 However, customers served on these rate schedules will receive an increase
3 in rates since the underlying rates are being changed.

4 No changes are proposed in the contract for fringe service with
5 the City of Los Angeles and in the interchange and standby contracts with
6 other electric utilities and for sales to the State of California for Depart-
7 ment of Water Resource requirements. No change is proposed in the contract
8 with the U.S. Department of Interior for Sequoia National Park. No changes
9 are proposed for Catalina customers.

10 For certain other customers served on special oncontracts, indicated
11 in Part V of Chapter 19, no changes are proposed in those contracts, other
12 than the level of rate as therein indicated.

13 Q. Are you not proposing to transfer Catalina customers to mainland system
14 electric rates?

15 A. Not in this proceeding. However, in Application No. 58331, one of the pro-
16 posals under consideration is to transfer Catalina electric customers to
17 mainland system rates. That case has been submitted and was awaiting deci-
18 sion when this application was being prepared. We do not know whether the
19 Commission will act favorably on that proposal prior to a decision in this
20 case. If they were to do so, this proceeding could result in an increase
21 in rates for those customers. However, we have not included the revenue
22 which would be derived from those customers at proposed system rates in our
23 1 calculations. Present and proposed revenues are derived assuming the exist-
24 ing Catalina rates.

25 Q. Will you please explain the material contained in Part VI of Chapter 19?

26 A. Table 19-G contains comparisons of Typical Electric Bills calculated at
27 present rates, including provision for the estimated Energy Cost Adjustment,
28 and at proposed rates. Comparisons are made for Schedule Nos. A-7, D, GS-1,
29 GS-2, LS-1, P-1, PA-1, PA-2, and TOU-8. The levels of use for these bill

1 comparisons are the industry standards established by the Federal Energy
2 Regulatory Commission for such comparisons, where appropriate, and for such
3 other levels as deemed appropriate to demonstrate the impact on customers
4 having relatively typical sized loads. The Table, in addition to showing
5 the amount of bills calculated on present and proposed rates, indicates
6 the amount and percentage of the increases.

7 Q. Mr. Ferguson, how have you handled the Energy Cost Adjustment in designing
8 the proposed base rates?

9 A. Revenues from the Energy Cost Adjustment Clause have been estimated based
10 upon our estimate of fuel and purchased power costs during the test year.
11 The revenues for 1981 are the same for both present rates and proposed
12 rates, except for a minor increase as a result of the DMS change mentioned
13 earlier. However, in order to properly establish the revenue requirement,
14 an adjustment was made to revenues to reflect the estimated change in the
15 balancing account as a result of either undercollections or over-collec-
16 tions of fuel and purchased power expense as a result of the operation of
17 the Energy Cost Adjustment Clause.

18 Q. In Decision No. 90488, the Commission directed the Company to consider the
19 transfer of the State Water Plan revenue deficiency to base rates. Is that
20 deficiency being recovered in your proposed base rate design?

21 A. No, it is not. When one looks at the level of fuel and purchased power
22 expense for 1981, I think it becomes clear that a relatively small error
23 in estimating that expense, the level of sales, or the level of purchases
24 can result in a substantial change in the level of dollars to be recovered
25 as a result of those transactions. I think it is only necessary to look at
26 the substantial increase in oil prices in 1979 to understand the potential
27 margin of error in this expense for 1981.

28 Since obviously, this estimating error can be either high or low,
29 it can work to the detriment of the ratepayer, just as much as the Company.

1 And, since the Commission has already concluded that the ratepayer, having
2 received the benefits of that agreement, should also bear whatever burden
3 may exist, we believe that burden is most equitably measured through the
4 implementation of the ECAC.

5 To do otherwise can only result in either the ratepayer receiving
6 a greater detriment than is experienced by the Company or the Company being
7 saddled with a burden, which the Commission has already concluded should
8 be borne by the ratepayers.

9 Q. Mr. Ferguson, insofar as the material contained in Appendices B, C, and F
10 of the Application, and in Parts IV, V, and VI of Chapter 19 of Exhibit
11 No. (SCE-2)_____ is of a factual nature, do you believe it to be accurate?

12 A. Yes, I do.

13 Q. Insofar as it represents opinion, does it represent your best judgment?

14 A. Yes, it does.

SOUTHERN CALIFORNIA EDISON COMPANY

Prepared Testimony of Ronald Daniels

Exhibit No. (SCE-2)_____, Chapter 20

1 Q. Will you please state your name and address for the record?

2 A. Ronald Daniels. My business address is 2244 walnut Grove Avenue, Rosemead,
3 California.

4 Q. What is your position with the Company?

5 A. I am Manager of Revenue Requirements.

6 Q. Please refer to Exhibit No. (SCE-3)_____ for identification, entitled
7 "Qualifications of Witnesses". Directing your attention to the page
8 entitled "Qualifications of Ronald Daniels", does that portion of the
9 exhibit accurately set forth your background, training, and experience?

10 A. Yes, it does.

11 Q. Are you testifying with respect to Chapter 20 of the Results of Operation
12 exhibit referred to as Exhibit No. (SCE-2)_____ for identification?

13 A. Yes, I am.

14 Q. Was the material in Chapter 20 prepared by you or under your supervision?

15 A. Yes, it was.

16 Q. What is the purpose of this testimony?

17 A. The purpose of my testimony is to summarize what has been set forth in the
18 Results of Operations, the Financial Characteristics, and other supple-
19 mental exhibits which have accompanied our Application. It is also in-
20 tended to indicate reasons for adopting certain positions and variations
21 from past ratemaking procedures.

22 Q. In Part A of Chapter 20 of Exhibit (SCE-2)_____ and on Chart 20-A you
23 indicate various degrees of shortfalls of revenue occurring between 1970

1 and 1980. Please explain how Chart 20-A was developed.

2 A. The required rate of return has been assumed to be the rate of return
3 authorized by the Commission in those years when a test year period
4 existed. In years between test years, a straight line relationship
5 between test years was assumed to determine a rate of return for the
6 intermediate years.

7 For 1980, the required rate of return was developed by using a
8 return on equity of 15.0% with projected embedded costs of debt and
9 preferred stock applicable for that year. The rate of return realized on
10 a recorded basis for CPUC jurisdictional sales is shown under the column
11 designated "achieved". The difference between the rate of return required
12 and achieved is multiplied by the CPUC jurisdictional rate base which is
13 then multiplied by the net-to-gross factor resulting in the shortfall of
14 revenue for each period. The bar graph at the right of the chart
15 graphically presents the magnitude of the dollar shortfall from 1970 to
16 1980. In those periods which were not test years, the bar graph has been
17 divided into two portions. The solid portion represents the shortfall
18 resulting from the deficiency in rate of return when comparing the
19 achieved with that authorized rate of return granted in the prior test
20 year period, and the cross-hatched area represents the shortfall based on
21 the incremental increase in rate of return so determined for the years
22 following the test year.

23 Q. What conclusions do you draw from Chart 20-A?

24 A. It is apparent that, on a recorded basis, revenues have been deficient
25 every year since 1970 and, therefore, have not achieved the authorized rate
26 of return granted by the CPUC. Even in the test years, the shortfall on the
27 average, in rate of return exceeds 0.7%. While it is recognized that the
28 Commission is desirous of setting rates at the lowest reasonable level, it

1 is inappropriate to establish a record in which rate of return on a record-
 2 ed basis always falls below authorized rate of return. In some years, the
 3 rate of return should exceed the so-called authorized level, otherwise, even
 4 an unsophisticated investor would become doubtful of the Company's potential
 5 to earn the return authorized by the Commission. It should be recognized
 6 that the so-called authorized rate of return should fall someplace within
 7 a range considered the reasonable rate of return.

8 Q. With regard to Chart 20-B of Exhibit (SCE-2)_____, please explain the
 9 purpose of including this chart.

10 A. Chart 20-B has been included as part of Chapter 20 to illustrate the re-
 11 lationship between the revenue effect of the increase request in our
 12 Application as compared to (1) the increase in revenue requirement asso-
 13 ciated with the addition of SONGS 2, (2) the further increase in revenue
 14 requirement which would result from the inclusion of CWIP in rate base,
 15 and (3) the revenue effect of rates based on marginal costs.

16 Q. What do the top two blocks demonstrate?

17 A. The top block shows the results of operation on existing rates for the
 18 total system. As indicated on the chart, this information has been
 19 developed in Chapters 7 through 18 of the Results of Operations Exhibit
 20 (SCE-2)_____.

21 The next block reflects the allocation of expense to the CPUC
 22 juriscitional sales. It is further subdivided into the base rate revenues
 23 of \$1.274 billion and ECAC revenues of \$2.526 billion.

24 Q. Do the next two blocks represent the bases for the \$340.2 million rate
 25 request?

26 A. Yes. The third block from the top of the page indicates a required in-
 27 crease of \$302.2 million to bring the rate of return from present rates
 28 up to a level which would produce a rate of return of 10.78% on rate base.

1 The fourth block reflects the need for an additional \$38.0
2 million increase in revenue which represents the additional requirement
3 to meet attrition occurring in the period 1981-1982. The sum of these
4 two items produces the \$340.2 million rate increase request.

5 Q. Please explain the two blocks referring to SONGS 2.

6 A. It is anticipated that SONGS 2 will become commercially operational on
7 July 1, 1981. If we were to utilize traditional ratemaking procedures
8 and reflect the effects of adding SONGS 2 in this filing, the revenue
9 requirements for test year 1981 would only reflect one-half year of
10 SONGS 2 operation. The block indicating one-half year shows the \$79.0
11 million of additional revenue which would be necessary for test year 1981
12 if the unit were included in the general rate case. Because of the sig-
13 nificant addition to rate base and expenses and the impact on fuel savings,
14 it has been determined that this unit should not be included as part of
15 the general rate case request for rate relief but rather the costs asso-
16 ciated therewith should be accumulated in a balancing account with base
17 rates increased when the unit comes on line with offsetting reductions
18 in the ECAC rate to reflect the lower fuel costs associated with the unit.

19 The block indicating full year operation of SONGS 2 shows that
20 an additional \$108.3 million of base rate increase above the \$79.0
21 million previously described would be required at the time of commercial
22 operation of SONGS 2. This means that instead of the \$79.0 million going
23 into effect on January 1, 1981, base rates would be increased by \$187.3
24 million on July 1, 1981. Concurrently, a reduction of the ECAC of an
25 equal amount would be implemented. Further discussion of the principles
26 underlying this proposal will be provided in other testimony supporting
27 the request to be made by separate application for a balancing account
28 procedure for dealing with this plant addition.

29 Q. What are the purposes of the lower two blocks on this chart?

1 A. In recent years, much discussion has been held regarding the application
2 of marginal costs in the development of rates to give customers appro-
3 priate pricing signals. The two blocks shown at the bottom of this chart
4 give an indication of the rate changes necessary to reflect full marginal
5 costs. The block representing the total inclusion of CWIP in rate base
6 (excluding SONGS 2) provides information regarding the effect of this
7 component of capital investment in rate base. The impact of CWIP in rate
8 base has been presented because inclusion of such plant would be a method
9 of reflecting marginal cost since this plant investment reflects current
10 costs of construction as opposed to the accumulated historical costs
11 included in the traditional development of rate base. Allowing rates to be
12 based on the inclusion of CWIP in rate base would allow the setting of rate
13 levels to be one step nearer to a full marginal cost signal in rate design.

14 Q. Do you have any recommendations regarding inclusion of construction work
15 in progress in rate base?

16 A. The Company has not proposed that construction work in progress be in-
17 cluded in rate base in the preparation of this case. I would, however,
18 like to suggest for the Commission's consideration the potential of moving
19 in the direction of marginal cost rates to the extent of the additional
20 revenue requirements resulting from the inclusion of CWIP in rate base
21 which could permit a significant degree of marginal cost pricing without
22 any windfall to the utility, and with ultimate significant ratepayer
23 benefits. The higher rate levels would be providing the ratepayer with a
24 better price signal which would then allow him to decide whether he wanted
25 additional service in the future at the higher price levels.

26 Three key points could be satisfied by such inclusion in rate
27 base: (1) the rates applied could be significantly nearer to marginal
28 costs, thus more nearly providing the price signal the economist seeks,

1 (2) the rate base for future years would be reduced by the elimination
2 of AFUDC, and (3) the Company's financial position would be improved since
3 earnings would be based on real earnings instead of a portion being
4 supplied by AFUDC.

5 Q. Chart 20-C of Exhibit No. (SCE-2) _____ indicates several types of
6 attrition. Please explain what is shown on this chart.

7 A. As described in the text of Chapter 20, the 1979 projected results indi-
8 cate that the rates as approved will not produce the return authorized by
9 the Commission in the last general rate decision. In order that 1979 be
10 placed on an authorized return basis, it would have been necessary to
11 increase rates by \$18.9 million as of January 1, 1979. Even if 1979
12 results were to reflect authorized return, approximately \$226.4 million of
13 attrition occurs between 1979 and 1981. As can be seen in the middle of
14 the diagram, this \$226.4 million is composed of increases to labor, other
15 operation and maintenance, capital-related (rate base) costs, and finan-
16 cial attrition. This attrition has been offset in part by higher revenues.
17 The financial attrition referred to here is based on the increased cost of
18 new debt issues as well as preferred stock issues.

19 At this point, the return on equity is still considered to be
20 the 13.49% authorized in Decision No. 89711. The attrition allowance
21 requested for the year after the test year of \$38.0 million in test year
22 1981 revenue requirements is conservative when compared to the earnings
23 loss due to attrition of about \$113.2 million per year between 1979 and
24 1981 absent rate relief. As indicated in the text, this \$38.0 million is
25 one-half of a full year of attrition and would be recovered in each of the
26 two years, 1981 and 1982, under the Company's proposal to produce about
27 \$76.0 million. If we were to base a comparable figure on the attrition
28 occurring between 1979 and 1981, we would be proposing an increase of

1 approximately \$56.6 million per year for an attrition allowance.

2 Q. Do you believe that with the implementation of the Energy Cost Adjustment
3 Clause (ECAC) and the Regulatory Lag Plan, the risk faced by the Company
4 has declined from previous periods?

5 A. No, I do not believe that the absolute level of risk has diminished. As
6 a matter of fact, other factors have resulted in significantly higher
7 risks; however, these two actions taken by the Commission have ameliorated
8 what would have greatly increased risks of this Company in their absence.
9 As has been shown in the test of this chapter, significant shortfall of
10 revenue exists at the present time as well as being projected into the
11 future. The revenues being collected through the ECAC are projected to
12 represent approximately 66% of the total revenues collected. Had it not
13 been for the implementation of the ECAC with its balancing account, the
14 Company would have faced a potentially severe problem in those time periods
15 when fuel prices were rising rapidly. Further, it is necessary for
16 companies of Edison's size to be making decisions which require substantial
17 funds to investigate innovative solutions to current and anticipated supply
18 problems through installation of pilot plants. These include such projects
19 as coal gasification, geothermal, and solar energy. While it is true that
20 other organizations such as the Department of Energy have shared in some of
21 these risks with Edison, there exists concern that the Company's judgment
22 might be questioned when attempting a project which results in a relatively
23 high cost of production. Further, under the provisions of PURPA, the
24 Company will be required to provide new services, the resultant impacts
25 of which are difficult to assess at this time. An example is the simul-
26 taneous buy-sell arrangements with cogeneration customers.

27 Q. In Paragraph 18 of Chapter 20, you referred to a contract with the Depart-
28 ment of Water Resources under which sales of energy are made at a rate

1 below the system average cost of energy. Do you have an opinion with
2 regard to the inclusion of expenses relating to DWR being included in base
3 rates?

4 A. Yes, it is essential that the expenses of making these sales in excess of
5 revenues be recovered either in ECAC revenues or in base rate revenues.
6 However, it seems to me, there is a decided advantage to recovering them
7 in the ECAC instead of in base rates. My reason for this recommendation is
8 that purchases and sales from DWR vary substantially from year to year
9 which makes it difficult to estimate such transactions for 1980 and 1981
10 and subsequent years. If the expense associated with the sales to DWR
11 in excess of revenues recovered were included in the ECAC, a precise
12 accounting of the related expenses would occur since the actual sales to
13 DWR would be utilized in calculating the expenses charged to the ratepayer
14 through ECAC. This would also correctly recognize the fuel expense
15 associated with such sales as opposed to being fixed on test year estimates.
16 Further, a problem, such as the one indicated in Paragraph 18, could be
17 handled through an ECAC adjustment.

18 Q. Please explain the purpose of Chart 20-D.

19 A. Chart 20-D has been included in Chapter 20 to provide a convenient illus-
20 tration of the impact on the various customer groups. The blocks show
21 the average price per kilowatthour (including the ECAC provision) with and
22 without the rate increase. The dotted line labeled "ECAC" shows the amount
23 of the price per kilowatthour which relates to ECAC. For the domestic
24 group, two levels are shown, approximately 2.9¢/kilowatthour for lifeline
25 sales and 4.1¢/kilowatthour for the average of the group including lifeline.
26 Also shown on this chart is the rate increase percentage and the rate of
27 return for each customer group.

28 Q. Why is the price per kilowatthour for service to the street lighting group

1 so much higher than the other groups?

2 A. In the case of street lighting service, the investment in street lighting
3 equipment requires significant revenue to cover the investment-related
4 expenses for the street lighting installations. This is the only service
5 where the Company provides the utilization equipment. As a result, the
6 fuel component of the total expense is much smaller than for other customer
7 groups.

8 Q. What is the purpose of Chart 20-E?

9 A. Chart 20-E demonstrates the impact of environmental costs on a bimonthly
10 residential bill between 1969 and projected 1981. Also shown on the re-
11 spective blocks is the amount of increase in cents per kilowatthour that
12 has occurred for both environmental expense and for all other costs.

13 Q. Does the increase of environmental costs recognize expenditures which may
14 result from current legislation regarding conversion to coal-fired genera-
15 tion and limitations on burning oil from foreign sources?

16 A. No, the costs reflected on this chart are based on the mode of operation
17 currently in effect and does not represent the potential additional environ-
18 mental costs if it is necessary to install additional facilities to meet
19 stricter air and water quality standards. An example of such a potential
20 requirement would be the installation of scrubbers on all of the generating
21 plants in the Los Angeles air basin. It is estimated that the investment
22 necessary to meet such a requirement would approach \$2.0 billion. This is
23 another example of the potential risks the Company faces.

24 Q. Please summarize your recommendations regarding the material in Chapter 20.

25 A. Based on the material presented in Edison's submittal, I recommend the
26 following:

27 1. The Commission should accept Edison's estimates of expense
28 since it has been demonstrated that even Edison's estimates

1 have been conservatively low in the past.

- 2 2. The Commission should provide for an attrition allowance
3 to recognize the deficiency in earnings which occurs in the
4 year after the test year under the Regulatory Lag Plan re-
5 quirement for spacing general rate increases at a minimum of
6 two-year intervals.
- 7 3. The Commission should grant a general rate increase effective
8 no later than January 1, 1981, which will produce \$340.2
9 million of additional revenue exclusive of the revenue re-
10 quirement impact of SONGS 2.
- 11 4. The Commission should adopt higher expense estimates and
12 revenue requirements in arriving at the authorized rate
13 increase if, in fact, the wage settlements in 1979 and 1980
14 exceed the 7% included in the development of this case.
- 15 5. In order to allow Edison to participate in alternative energy
16 source pilot plants, a procedure should be allowed, either
17 through implementation of ECAC or through a separate mechan-
18 ism, which would provide the Company with the cash flow
19 necessary to support alternative energy supply projects
20 which Edison would make between rate cases.
- 21 6. Careful consideration should be given to the coupling of any
22 marginal cost pricing policy of the Commission to the
23 inclusion of CWIP in rate base.

24 Q. Mr. Daniels, insofar as the material contained in Chapter 20 is factual
25 in nature, do you believe it to be correct?

26 A. Yes, I do.

27 Q. Insofar as the material represents opinion, does it represent your best
28 judgment?

Ronald Daniels

1 A. Yes, it does.

2 Q. Does this conclude your prepared testimony?

3 A. Yes, it does.