PECENED

JUN 0 1 1981
9- U.S. MUCLEAR MOULATON

O.S. MUCLEAR MOULATON

UNITED STATES OF AMERICA VINUCLEAR REGULATORY COMMISSIONS

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

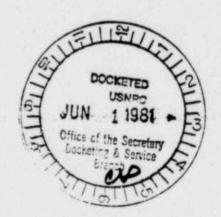
In the Matter of

'THE REGENTS OF THE UNIVERSITY OF CALIFORNIA

(UCLA Research Reactor

Docket No. 50-142 (Proposed Renewal of Facility License Number R-71) May 28, 1981

APPLICANT'S MEMORANDUM IN OPPOSITION TO INTERVENOR'S THIRD MOTION TO COMPEL; REQUEST FOR SANCTIONS



DONALD L. REIDHAAR
GLENN R. WOODS
CHRISTINE HELWICK
590 University Hall
2200 University Avenue
Berkeley, California 94720
Telephone: (415) 642-2822

Attorneys for Applicant

THE REGENTS OF THE UNIVERSITY OF CALIFORNIA

DSO3

4					TA	BL	EC	F	CC	N	CEN	NT:	5								
5																				Page	
6	I.	PRE	LIM	INARY	2 5	TA	FEN	1EN	T		٠		٠		٠	٠	٠			2	
7	II.	DIS	cus	SION									٠							3	
8		A.	PRO	DUCT	CIC	ON (OF	RE	cc	PI	os									4	
9		в.	FUI	RTHE	2 2	NS	WEF	RS						٠					٠	5	
10		c.	SPI	ECIF	C	ОВ	JEC	TI	101	IS						٠				7	
11		D.	IN:	rervi	ENC	DR'	SI	HI	RE	2	107	ri	מכ	T	0 (COI	MPI	EL		10	
12	III.	CON	CLU	SION														٠		13	
13																					
14																					
15																		ł			
16																					
17										×											
18																					
19		.74.1					· · · ·	.4			Š,	e* 1.						. 7.4			
20																					
21																					
22																					
23																					
24																					

Applicant, THE REGENTS OF THE UNIVERSITY OF CALIFORNIA, responds to Intervenor, Bridge the Gap's "Third Motion to Compel Answers; Request for Sanctions" concerning Intervenor's first set of interrogatories as follows.

I. PRELIMINARY STATEMENT

Applicant objects to Intervenor's third motion to compel; this motion has been propounded without substantial justification in any respect. In fact, Applicant has complied fully with what it has understood to be the command of the Board and has in good faith attempted to cooperate with the Intervenor, the NRC Staff and the Board in facilitating the resolution of the issues in this proceeding. Applicant has permitted the examination of its records and has gone to some length to explain the ambiguities in Intervenor's questions which prevent Applicant from providing further answers.

II. DISCUSSION

Applicant is unaware of the particular arguments which Intervenor intends to advance in support of its "wrong class of license" contention. However, it is clear to Applicant on the basis of the first set of interrogatories that Intervenor is confused as to the meaning of 10 C.F.R. 50.22. This confusion has resulted in Intervenor's framing ambiguous

questions. Intervenor states that Applicant is "strenuously resisting disclosing" information relevant to Intervenor's contention. Such is not the case. Applicant's inability to respond further is based solely on the fact that Intervenor's questions are unclear. Moreover, since Applicant has made an appropriate offer of its records and documents which will enable Intervenor to extract whatever information exists relative to Intervenor's claim, Applicant has fu'ly complied with the Federal Rules of Civil Procedure, Nuclear Regulatory Commission practice and the Board's Order.

Applicant has permitted the examination of all the

Order was to fault Applicant for failing to provide Intervenor

as a document which should have been offered in response to

Intervenor's interrogatory no. 9 (Intervenor's first set of

Applicant's May 1, 1981 letter to Intervenor's counsel clearly

states. Applicant still intends to demonstrate at the appro-

priate time in the proceeding that the subject document is not

interrogatories.) Applicant accepts that admonishment as

with the May 13, 1981 document (the table of reactor port-hours)

A. Production of Records

records and documents in Applicant's possession offered in re-

sponse to Intervenor's first set of interrogatories and has photocopied for Intervenor's convenience over 1200 pages of this material. 1 The effect of the Board's March 10, 1981

1 / See Declaration of William H. Cormier, attached hereto.

what Intervenor claims it to be and that it does not provide the answer to Intervenor's question no. 9.

Nevertheless, Intervenor has the questioned document in its possession and has had use of the information it contains. In addition, Applicant has just responded to the Contention II questions contained in Intervenor's second set of interrogatories. In Applicant's response to one of Intervenor's questions, Applicant has extended the compilation of the May 13, 1931 document data for the year 1980 and the first four months of 1931. (Prior to the preparation of the May 13, 1930 document this data had not been compiled in this form.)

Applicant also indicated in its second set responses that it was preparing a brief study of the "educational" uses. that are made of the reactor and that this data would be made available to Intervenor when it is completed. Applicant had previously offered its general ledgers for all years of reactor operations and the available supporting financial documentation, but Intervenor has chose to avail itself of only part of this data. Applicant has repeated the offer of its general ledgers in its second set responses (see "Exhibit A," the document list of Applicant's Answers of Intervenor's second set of Interrogatories.

Since Applicant has made available or Intervenor

otherwise has in its possession, the records Applicant has offered in response to the first set interrogatories, the only issue remaining with this motion is whether Applicant was commanded by the Board to provide additional answers to questions 4, 5, 6 and 9 of Intervenor's first set of interrogatories. If not, there is no merit to Intervenor's motion.

B. Further Answers

Applicant has explained in its answers of November 14, 1980, its memorandum of December 12, 1980, its further answers of January 22, 1981 and finally in its memorandum of February 23, 1981 that Intervenor's questions (interrogatories 4, 5, 6 and 9) were unclear and ambiguous. Applicant has explained in detail the reasons for the ambiguities and has provided Intervenor with enough suggestions on how Intervenor could restate its questions to resolve the ambiguities. Applicant need not repeat those discussions here, but urges the Board to refer to those previous discussions.

Applicant should not be required to provide answers to interrogatories that are as ambiguous as those propounded by Intervenor. Furthermore, applicant does not believe that the Board's March 10 Order commanded Applicant to redo its answers. If, in fact, the Board's intent was otherwise, the Applicant respectfully submit that the Board's Order was unclear and that

Applicant's interpretation was arrived at in good faith. Under such circumstances it would be unfair to impose the requested sanctions.

But, Applicant believes that the Board was clear in its March 10 Order and that it did

". . . direct UCLA to be open and candid as to the details of all existing records. At the same time, we again advise CBG that the Applicant is not required to create new information or engage in a work effort to reshape its records to the Intervenor's categories . . "

The Order of the Board stated as follows:

"That UCLA shall respond to CBG interrogatories with a complete disclosure of all relevant information."

Unlike its previous Order (December 22, 1980) the Board did not state "The Motion to Compel is . . . GRANTED." Applicant does not believe that the Board's order contemplated further answers to Intervenor's past interrogatories but instead accepted Applicant's explanations of the difficulties it had in interpreting Intervenor's questions and ordered that Applicant disclose all of its records and documents in any way relevant to Intervenor's questions.

In that regard, Applicant has identified the relevant

1 documents and has provided additional assistance at the several 2 document examination sessions that have occurred by instructing 3 Intervenor in the proper interpretation of its documents. The May 13, 1980 document (reactor port-hours) is simply a classification by user of the reactor as is explained in that document. As to any other words, terms, definitions or expressions which Intervenor needs explained, Intervenor need only specify the context in which each appears and Applicant will explain the usage. What Applicant cannot do without Intervenor providing some additional clarification is respond further to Intervenor's first set interrogatories nos. 4, 5, 6 and 9.

12

13

11

9

10

C. Specific Objections

14

15

Applicant has discussed the ambiguities in Intervenor's questions at length in its previous memoranda on this matter and those explanations are incorporated herein by reference. However, it is worth repeating part of that discussion here to insure that Applicant's position is made clear.

20

21

22

23

24

25

26

19

Applicant's objections to Interviewer's questions are based on the fact that the questions as understood by Applicant are vague, ambiguous and uncertain. Consider by way of example interrogatory no. 4, which asks for the definitions of "research", "education", "training" and "sold services." Applicant has urged Intervenor simply to specify the context in which

27

the words appear and Applicant can explain the usage. Intervenor has not done so with respect to its first set of questions. Contrast this first set of questions with a similar question, representing a vast improvement, that Intervenor has included in its second set of interrogatories (question 56 (a) of Contention II.) That question asks Applicant for its definition of "research" as the word is used by Applicant on page III/I-5 of the license application. This question represents a restatement of the first set question and, as restated, Intervenor's question is clear and unambiguous and Applicant has been able to provide a clear response. Intervenor has not thus restated the question with respect to the other terms and as a result Applicant has no idea of where in Applicant's records the terms are used. Without knowing the context Applicant cannot provide a definition.

Indeed, to Applicant's knowledge "education", "training" and "sold services" are not categories or classifications that applicant regularly uses in reporting any of its financial or operating usage data. Applicant reports reactor operating time in the following categories: classroom instruction, maintenance and research. Port hours of usage were aggregated for the first time in the May 13, 1980 response to the NRC staff's specific request and the exercise has been repeated for the period through the first quarter of 1981 to satisfy Intervenor's request made in its second set of interrogatories (see page 23

of "Answers of the Applicant to Intervenor's Second Set of Interrogatories" where "other extramural users" is Applicant's corrected expression for what Intervenor contends are "commercial" users and categories b, d, e, f and g correspond roughly to "research" as that is reported in the operating time tables although, as Applicant has explained elsewhere, port-hours of usage cannot be converted simply and directly into operating time hours of usage.)

Applicant submits that Intervenor may have come up with four terms in question no. 4 in 10 C.F.R. \$50.22, where those same expressions are prominent, and not from any specific place in Applicant's records. Intervenor may have assumed that since those terms appear in Section 50.22 that Applicant would be using the same categories to report specific data sets relating to Applicant's operations. If so, then Intervenor is simply mistaken. If not, Intervenor can clear up the confusion by specifying the place in Applicant's records and documents where Intervenor's "question 4" terms appear.

Indeed, it appears to Applicant that Intervenor's confusion and hence the ambiguity of its questions derives not from anything prompted by terms or expressions found in Applicant's records and documents but instead from its misreading and misinterpretation of certain phrases contained in 10 C.F.R. \$50.22.

For example, consider further question 5a:

"For each of the years 1960 up to and including 1980 please specify: (a) What percent of the income derived from operating the Reactor was devoted to the sale of services?" (Applicant's emphasis.)

As it stands the question makes no sense. The phrase "devoted to", in the sense of having directed resources towards an objective, is properly applied to "costs", not "income", which, of course, is the way the term is used in 10 C.F.R. §50.22. The same confusion is apparent in questions 5b, 5c and 6a.

Similar arguments apply to the other first set questions and the Board is referred to Applicant's earlier memoranda where these matters have already been discussed.

D. Intervenor's Third Motion to Compel

Intervenor's third motion to compel has been propounded without substantial justification. It is not only unclear, but it contains several incorrect and misleading statements. Applicant believes its discussion above is fully dispositive of the legal issues raised by Intervenor's motion.

Nevertheless, Applicant feels compelled to respond to certain specific points.

In the first place, Intervenor asserts that "two of the interrogatories in question (4 and 9) request definitions of terms . . . (which) definitions must exist, for Applicant's letter to staff (the May 13, 1900 document) divides reactor usage into virtually the categories for which Intervenor has requested definitions . . . " (Intervenor's motion, page 8). That is simply not correct. None of the "question 4" terms (education, training, research, and sold services) appears as a category in the May 13, 1980 document. The terms that are used in that document are explained sufficiently in that document beginning immediately below the table that lists the categories. Applicant does not possess any more precise definitions of those terms. The table is simply a breakdown of port-hour usage (not operating time, as question 9 requests) into categories of users as the NRC staff requested be done. For example, if the one whose experiment is being run in the reactor is a professor of physics at UCLA then his use would be categorized as a "UCLA User" use. Likewise, if the use were that of the notorious Dr. Kalil who is not a "UCLA User" nor a "College and University User" but instead runs his own business that use would have been categorized as "Commercial" or, as it will be referred to in the future, "Other Extramural User." There is nothing very mystical about this classification scheme; indeed, Applicant believes it is rather too obvious.

25

26

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Intervenor goes on, contradicting itself (see Inter-

27

"these are Applicant's categories, used either in the letter to Staff or in the Application (pages 5, II/7-1, and III/1-5, for example)" (Intervenor's motion, bottom of page 8). The emphasized phrase, including the parenthetical page references, is the first reference Intervenor has ever made in the six months that the parties have been considering these questions to a specific context for the terms respecting which it has been seeking definitions. These references are revealing. They demonstrate beyond reasonable question the insincerety of Intervenor's claims of disadvantage in the discovery process. As Applicant expected the expressions are used in their simple common (dictionary meaning) sense.

Intervenor's reference to page II/7-1 of the Application directs one to the following sentence: "The benefits (of the Nuclear Energy Laboratory facility) include, but are not limited to: (a) education of students and public . . . (b) research . . . and (c) training." The reference to page 5 of the Application directs one to the following sentence: "The reactor and its supporting laboratories will be used for the education of senior undergraduate and graduate students." These contexts are in no way related to Applicant's financial records and documents. Moreover, can Intervenor be seriously insisting that the meaning of the "question 4" terms as they are used in the above sentences is anything more than the straightforward

common sense meaning? Applicant thinks not and suggests instead that Intervenor's continued insistence on this line of argument has as its main purpose the harassment of Applicant and its Staff.

As to Intervenor's third point complaining that Applicant has not extended the May 13, 1980 document data for the post-1979 period, the matter is moot. The requested data appears on page 23 of Applicant's second set answers offered in response to Intervenor's second set interrogatory no. 41 (Contention II).

The remainder of Intervenor's motion is concerned with Intervenor's interpretation of the Board's orders, its interpretation of the Staff's response, its conclusions on what it thinks the information it now possesses demonstrates, and its hollow assertions about what information it contends Applicant is presently withholding. Applicant has discussed the relevant matters above and has demonstrated that there is little merit to Intervenor's arguments. Consequently, Applicant believes that there is no further need to comment on these collateral matters.

III. CONCLUSION

For the reasons above, which are supported by explana-

tions contained in Applicant's previously filed memoranda on this matter, Applicant respectfully requests that the Board deny Intervenor's motion.

Dated: May 28, 1981

DONALD L. REIDHAAR GLENN R. WOODS CHRISTINE HELWICK

Glenn R. Woods

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

2

3

8

9

10

11

13

17

21

23

25

4	In the Matter of	
5	III	Docket No. 50-142
	THE REGENTS OF THE UNIVERSITY OF)	(Proposed Renewal of Facility License Number R-71)
0	CALIFORNIA)	License Number R-71)
7	(UCLA Research Reactor)	

DECLARATION OF WILLIAM H. CORMIER

I, WILLIAM H. CORMIER, declare as follows:

- I am an attorney licensed to practice law in the State of California and the UCLA Representative for the 12 Applicant, THE REGENTS OF THE UNIVERSITY OF CALIFORNIA, in the above-entitled action.
- On three separate occasions I have arranged for, 14 and there has occurred, an examination of Applicant's records and documents by representatives of the Committee to Bridge 15 the Gap (CBG), which records and documents were offered by Applicant in response to Intervenor CBG's first set of 16 interrogatories relating to Contention II in the proceeding.
- The records and documents which were made available for examination consisted of the following: general ledgers 18 of the University detailing Nuclear Energy Laboratory (NEL) financial transactions for the most recent five-year period of 19 NEL operations and such supporting decumentation as was requested by CBG and was available; NEL Operating Logs, 1960 through 1980; certain Specialized Activity Reports; certain NRC Annual Reports; and a current reactor operating schedule.
 - 4. In connection with the above examination sessions I made arrangements to have an accounting officer of the University explain to CBG the interpretation of the financial documents and for the NEL Manager to be present at an Operating Log examination session to explain to CBG the interpretation of some typical log entries.
- Respecting the footnote remark appearing in Intervenor's "Third Motion to Compel" (page 8) and contrary to the suggestion made there, I personnally confirmed with the CBG office on May 13, 1981, that the examination session I had proposed by letter to occur on May 14 and 15 was acceptable and that I had made all the required arrangements. The confirmation 28 was made by a telephoned message left on the CBG office message

(DECLARATION OF WILLIAM H. CORMIER; page 2)

1.

recorder after my several earlier attempts to reach anyone in the CBG office and my efforts to get my calls returned had failed. I received a call on May 14 from one Wendy Schneckler spelling uncertain) who identified herself as a representative of the CBG. She acknowledged my call of the previous day and stated that she had only just discovered my message and that the team of CBG investigators would be unable to make the examination session scheduled for that day or the maxt. In response to her inquiry I indicated that arrangements for the following week could probably be made and, in fact, an examination session did take place on May 21 and 22.

Dated: May 26, 1981.

William H. Cormier UCLA Representative

THE REGENTS OF THE UNIVERSITY OF CALIFORNIA

1	(DECLARATION OF SERVICE BY MAIL (CODE CIV. PROC. \$51013a & 2015.5)
2	I, the undersigned, say: I am a citizen of the United States,
3	over 18 years of age, employed in Los Angeles County, California, in
4	which county the within-mentioned mailing occurred, and not a party
5	to the subject cause. My business address is 2214 Murphy Hall,
6	405 Hilgard Avenue, Los Angeles, California 90024. I served
7	the attached: APPLICANT'S MEMORANDUM IN OPPOSITION TO
8	INTERVENOR'S THIRD MOTION TO COMPEL; REQUEST FOR
9	SANCTIONS
10	
11	by placing a copy thereof in a separate envelope for each addressee
12	named hereafter, addressed to each such addressee respectively
13	as follows:
14	SEE ATTACHED SERVICE LIST
15	
16	
17	
18	Each enevlope was then sealed amd with the postage thereon
19	fully prepaid deposited in the United States mail by me at .
20	Los Angeles, California, on May 28, 1981 .
21	There is delivery service by U.S. mail at each place so
22	addressed or regular communication by U.S. mail between the place
23	of mailing and each place so addressed.
24	I declare under penalty of perjury that the foregoing is true
25	and correct.
26	Executed on May 28, 1981 at Los Angeles, California

SERVICE LIST NRC Docket No. 50-142 (UCLA Research Reactor)

Elizabeth Bowers, Esq. U.S. Nuclear Regulatory Commission 2 Atomic Safety & Licensing Board Washington, DC 20555 3 Dr. Emmeth A. Luebke 4 U.S. Nuclear Regulatory Commission Atomic Safety & Licensing Board 5 Washington, DC 20555 6 Dr. Oscar H. Paris U.S. Nuclear Regulatory Commission 7 Atomic Safety & Licensing Board Washington, DC 20555 8 Counsel for NRC Staff 9 Office of the Executive Legal Director U.S. Nuclear Regulatory Commission 10 Washington, D.C. 20555 11 Daniel Hirsch Committee to Bridge the Gap 12 1637 Butler Avenue, #230 Los Angeles, CA 90025 13 Mr. Mark Pollock 14 Mr. John Bay 1633 Franklin Street 15 Santa Monica, CA 90404 16 Chief, Docketing and Service Section Office of the Secretary 17 U.S. Nuclear Regulatory Commission Washington, DC 20555 18 when you will be the way on the particular to the state of the 19 20 21 22 23

24

25

26

27