



**UNITED STATES
NUCLEAR REGULATORY COMMISSION**

In the matter of:

BRIEFING ON STATUS OF REVIEW OF
ENVIRONMENTAL QUALIFICATION OF
ELECTRICAL COMPONENTS AT
OPERATING POWER REACTORS

Place: Bethesda, Maryland

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NUCLEAR REGULATORY COMMISSION

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Room 550
East-West Towers
4350 East-West Highway
Bethesda, Md.
Tuesday, April 15, 1980

The Commission met pursuant to notice, for presentation of the above-entitled matter at 10:08 a.m., John F. Ahearne, Chairman of the Commission presiding.

BEFORE:

- RICHARD T. KENNEDY, Commissioner
- JOSEPH HENDRIE, Commissioner
- PETER A. BRADFORD, Commissioner
- VICTOR GILINSKY, Commissioner

P R O C E E D I N G S

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CHAIRMAN AHEARNE: The Commission will come to order. This morning we meet to hear a briefing on the status of the review of environmental qualification of electrical components that operate in power reactors. And that long title has buried in it some, I believe, quite interesting material.

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Harold, I trust that you will have -- either you or minions on your behalf will have many things to tell us.

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MR. DENTON: I need to review our physical security, because I walked up here with the briefer today, and we've lost him between the elevator and --

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COMMISSIONER KENNEDY: It happens to all of us.

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CHAIRMAN AHEARNE: Harold, we have a great deal of trouble with material balances, and it probably applies to people. We just hadn't noticed it before.

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MR. DENTON: Ed, why don't you join us at the table also.

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COMMISSIONER HENDRIE: It's the fifth floor, Harold.

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MR. DENTON: I knew there was something. Let me give just a few words on the topic, and then turn it over to Daryl Eisenhut, who will brief you on the status of our review of this topic.

25
This has been a troublesome issue for several

1 years. The early approach to equipment qualifications was
2 an attempt to set an umbrella standard, so that individual
3 pieces of equipment wouldn't have to be looked at. That
4 standard wasn't even established until after a large
5 number of plants were built, and then an even newer standard
6 was proposed -- so-called atroply 74. The Staff didn't
7 propose to apply that standard till -- except to plants who
8 are still under construction. So we've had to go back and
9 develop lower tier standards to do the comparison. And
10 pieces of equipment that fall through this net -- and there
11 have been dozens of pieces of equipment out of all the
12 equipment in a containment that fall through the net that
13 then have to be looked at individually. And this is
14 really -- causes the Staff difficulty, to review individual
15 pieces of equipment. Then you have to look at the perfor-
16 mance of that equipment,, how long it's intended to function.
17 And it's the type of review that we don't -- it's the type
18 of detail that we as Staff don't normally get into.
19 It's looking at every nail, rather than looking at the
20 criteria for nails sort of thing.

21 With that introduction, let me turn it over to
22 Daryl to explain where we are in our review of plants that
23 are in operation, and the relationship between the work
24 we're doing and what INE does, and when we hope to finish
25 for review, first pass-through of all the plants that are

in operation.

1
2 MR. EISENHUT: Thank you. Since this must be
3 about our 34th meeting on the subject, I'll try to
4 summarize very briefly some of the background. The first
5 slide, I have just a simple outline of what I'll be
6 going through, discussing the status of -- sort of the
7 safety status of our ongoing work, briefly highlighting
8 the things we're finding, where we're going, and what
9 the schedules look like. And then we'll discuss several
10 other subjects that don't really follow any pattern but
11 they're really some of the major significant aspects that's
12 coming out of this.

13 First, the work on environmental qualification
14 has, of course, been underway for a number of years. It
15 was highlighted, I think, in '77, I think it's fair to say,
16 by the UCS petition that came in, that brought some extra
17 attention to it. For the last couple of years we've been
18 basically on an issue by issue approach. We've been reviewing,
19 you will recall, a number of aspects -- improvements you
20 might call them.

21 The next slide. This is just a reminder of some
22 of the things we've done over the last few years, you
23 remember; and I won't go through these in any detail.
24 They're all pretty self-explanatory. It's fair to say we
25 had a considerable number of debates, discussions, some

1 plant shutdowns, certainly a considerable number of
2 modifications in plants.

3 The key aspect is that every time one of these
4 came up, we made a plant safety determination -- that is,
5 whether the plant's all right or not, whether it requires
6 some modification. It was always looked at as being
7 somewhat of a short-term determination. It was always in
8 the back of our mind that we were going to be going
9 through the subject of environmental qualification, and
10 not item by item by item as they should arise, but rather
11 this overall umbrella approach. And that's pretty much
12 where we are today.

13 The basic safety premise in the past was that
14 items would, in fact, survive the accident environment.
15 They would survive the accident environment through the
16 short term. That is, they would accomplish their mission
17 quite often operating in a few seconds, although we had
18 questions about their ability to survive for a longer term.
19 We felt that there is enough components to -- and enough
20 redundancy and diversity -- to allow plants to keep
21 operating. However, we felt that we had to have a longer-
22 term program.

23 Now, that longer-term program we've been working
24 on for a couple of years. Basically it was broken down into
25 two pieces. One piece was, we started looking at the older

1 plants that are in the systematic evaluation program. That's
2 ll plants. And NRR was going to take a look at them and
3 decide what kind of a criteria should we be using for the
4 evaluation in the long-term.

5 The basic requirements, you recall, come from
6 basically the GDC, General Design Criteria 1 and 4.
7 GDC 1 just says that you have to have good quality things
8 in your plant, say, sort of the overall Q-A requirement;
9 all structure systems and components must be good. GDC
10 4 says that structure systems and components must be
11 qualified for the environment; that they must function
12 following an accident in normal operation.

13 NOW, those are basically the two requirements.
14 Now, that's not very specific. It's also very difficult
15 to review plants against those two requirements, and because
16 of that we decided we needed to develop some more guidance.
17 We designated one of our unresolved safety issues, given
18 the nomenclature A-24, to be the subject of environmental
19 qualification of electrical equipment.

20 Now, the requirement, you also recall, 323 71 was
21 the requirement that Mr. Denton referred to, was the
22 requirement that all plants up through some 20 more plants
23 to go on line, become operational. That is the standard
24 that they would have to use. A lot of the older plants --
25 in fact, most of the presently operated plants -- did not

1 even have 323 71 at the time they went into operation.
2 That's because the grandfathering of the requirement of 323 71.
3 323 74 actually first goes into play, I believe it's
4 the Commanche Peak plant, which is a number of years down
5 the road yet.

6 CHAIRMAN AHEARNE: Darryl, both of those
7 standards are more, here's what you want to take into
8 account, rather than very specific, here's what you ought
9 to do.

10 MR. EISENHUT: That certainly is correct. And
11 by and large, they're not a specific requirement that says
12 how you take things into account. It's more -- for
13 example, 74 says you take into account age, these kinds of
14 considerations.

15 COMMISSIONER BRADFORD: Nonetheless, the
16 standards are significantly different. I mean, there's a
17 big difference between 71 and 74.

18 MR. EISENHUT: The standards are different.
19 There are a couple of aspects. One is the margin that is
20 required for testing from 71, 74. That is, you require a
21 longer -- a different kind of profile, temperature and
22 pressure profile. Another one is aging requirements. I think
23 maybe that radiation is --

24 MR. BOUCHER: No, I don't think there's a signifi-
25 cant change.

1 MR. EISENHUT: Ed Boucher. It is fair to say
2 that they're more of a general requirement. So what we
3 remarked upon is -- especially since we knew that the
4 plants -- most of the presently operated plants --
5 were not required to meet environmental qualification
6 specifically at the time of the application. We knew that
7 when we went and looked, for example, there would not be
8 good documentation. So we wanted to develop specific
9 enough guidance, or guidelines, so that when we went and
10 looked we didn't just say, yes, we conclude there's no
11 documentation. We tried to go a little step further, and
12 we developed over the last year, I think that through 1979
13 we developed two staff guidance documents.

14 One document is 824, as I mentioned, which was
15 an interim guidance for plants coming down the line,
16 starting with Sequoia. It lays out some guidelines of
17 what it means to meet 323 71, and then what it would mean
18 to meet 323 74. We also developed as a guideline document
19 referred as the DOR guidelines, which we sent out to all
20 plants, which is a couple of steps more specific on what
21 you look at, and what level you look at. These two documents
22 were basically what has been developed over the last year,
23 while we were actually doing very little in the way of
24 specific plant by plant evaluation component by component.
25 We'd issued a I80 bulletin in 1979, which instructed

1 licensees to begin looking at themselves.

2 The 11 SEP plants did not receive that bulletin
3 because we were going to pursue it in a slightly different
4 way; that is, we were going to work with them, lay out our
5 requirements, and we were actually going to be more involved
6 in the review process, so that that could be a vehicle
7 with which we could learn and develop some more specific
8 guidance ourselves, which would help as we go down the line in
9 the future.

10 I think it's important that we go on now to the
11 following discussion. It's important to remember that the
12 DOR Guidelines are really a screening guideline. They
13 address many parameters: radiation, temperature, pressure,
14 vibration, all of the parameters you would look at to see
15 whether something's environmentally qualified.

16 They're a screening aid. They're an aid for INE
17 to use when they're looking at plants to see whether they
18 do a good job or not. They're aimed to help us focus our
19 review and to help us identify questionable components.
20 They will highlight the areas of deficiencies; for example,
21 if a component may not meet our guidelines for one
22 specific given parameter; for example, radiation.

23 CHAIRMAN AHEARNE: Darryl, could you take a
24 minute and repeat for me the relationship between 824,
25 which I guess is in REG 588?

1 MR. EISENHUT: I think that's right.

2 CHAIRMAN AHEARNE: The INE bulletin, and the
3 DOR Guidelines.

4 MR. EISENHUT: Okay. The 824 document is a docu-
5 ment laid out, called Interim Staff Guidance for doing the
6 reviews coming down the road for plants that have to meet
7 IEEE 323 71 or 74. It's a guidance document that went
8 through each of the major items from those standards and
9 said here's some kind of guidance, what you really need
10 to do to meet those ground rules. It really doesn't say too
11 much, I think it's fair to say, on the 71 standard. On the
12 74 standard, which was a lot more specific, it gives some
13 additional guidance. So it's sort of an amplification of
14 71 and 74.

15 CHAIRMAN AHEARNE: So it is more -- first --'s
16 restricted to those set of plants that have to meet 71 and
17 74. Is that correct?

18 MR. EISENHUT: I think that's fair to say.

19 CHAIRMAN AHEARNE: Yes. And second, it's not
20 in addition to, but it's an explanation --

21 MR. EISENHUT: -- of --

22 CHAIRMAN AHEARNE: -- of how to do. Okay.

23 MR. DENTON: That last part has really been the
24 difficulty with the 74 standard. There are still differing
25 views on how do you comply with 74, ranging from it cannot be

1 complied with with today's technology, to, that it can be
2 with these types of requirements.

3 MR. EISENHUT: Now, Ed Boucher, on my right,
4 developed the DOR Guidelines, at least certainly the
5 principal focal point in getting it done. So I'll let him
6 go ahead and explain what it was we've developed, and why
7 we've had to go beyond the 824 document.

8 CHAIRMAN AHEARNE: Before he gets to that,
9 could you tell me, the INE bulletin was to all but the SEP
10 plants.

11 MR. EISENHUT: That's correct.

12 CHAIRMAN AHEARNE: And it asked them to review
13 their plants against -- against what?

14 MR. JORDAN: The original bulletin was telling
15 them to review their plants against their existing
16 commitments, the FSAR commitments. And then the
17 revisable, which was issued in January, is requesting them
18 to evaluate their plant components against the DOR
19 guidelines and the NUREG 0588. So we --

20 CHAIRMAN AHEARNE: Whichever is applicable?

21 MR. JORDAN: Well, against both, in the same
22 fashion that --

23 CHAIRMAN AHEARNE: Well, for example, since
24 there are some plants for which -- you've already said
25 that 0588 is for those plants required to meet 71 and 74.

1 MR. JORDAN: And I should make it clear that the
2 issuance of the bulletin 01B is backfitting, if you will,
3 those licensees on operating plants outside of the SEP
4 plants.

5 CHAIRMAN AHEARNE: 2588.

6 MR. JORDAN: 20588, using the guidelines as the
7 means for evaluation.

8 CHAIRMAN AHEARNE: I see. And is that equivalent
9 to saying that alternates would then backfit being
10 required to meet the 74?

11 MR. JORDAN: No, no.

12 MR. EISENHUT: No.

13 MR. JORDAN: We're missing something here.

14 CHAIRMAN AHEARNE: I'm missing something.

15 MR. JORDAN: 0588, it gives two tables as you
16 go through it. Each page is two columns. One column is
17 for -- here's what it means to meet the 71 standard.
18 Here's what it means to meet the 74 standard.

19 Now, for the 71 standard, it doesn't give you
20 a lot of detail. The DOR Guidelines supplement that column.
21 So if you ask a licensee -- all of the operating plants, I
22 think maybe 50 of them that are operating today do not have
23 in their application a specific commitment to meet the
24 IEEE 323 standard at all. We are backfitting that standard
25 to all operating plants. We're backfitting the 71 version

1 as interpreted by the DOR Guidelines.

2 CHAIRMAN AHEARNE: The DOR Guidelines. And
3 that's what the January bulletin was saying, that the
4 plants had to review against 588.

5 MR. JORDAN: That's correct.

6 MR. EISENHUT: Yes, the INE bulletin has been,
7 fortunately, a living document that's changed a number of
8 times. It's really 7901, came out in January, '79. It's
9 been modified as time went on.

10 CHAIRMAN AHEARNE: All right.

11 MR. EISENHUT: Why don't you give some specifics?

12 MR. BOUCHER: Okay, before I say some specific
13 words about what's in the guidelines, let me backtrack just
14 a little bit and try and give a general characterization
15 to the NUREG 588 document and how it compares on a higher
16 plane, a general sort of a plane, with the guidelines.

17 The 0588 document, I view it as a design tool.
18 The kinds of things that are in there are the kind of
19 considerations that one ought to put into a qualification
20 when he's designing a component. It gives a large list of
21 things that should be considered, with some specific
22 guidance on acceptable ways in the design phast to consider
23 these things. So it's a designer sort of a tool. And for
24 that reason it's very appropriate for our CP and OL
25 reviews, because that's where we're at in that process.

1 We recognize on an ad hoc basis, when you attempt
2 to make judgments about things after they're already built,
3 you use different tools. Engineers might use different tools
4 in a situation like that, versus the tools they would
5 use if they were sitting down to design something. And
6 that was the reason for creating the DOR Guidelines. What
7 specific aspects of the design would you look at on an
8 ad hoc basis to make judgments about whether or not that
9 design looks like it might be weak or questionable with
10 regard to that component's ability to withstand severe,
11 harsh environments. So that was the reason for creating the
12 DOR Guidelines, because you needed a different tool for
13 a different sort of application.

14 So the kinds of things you find in the DOR
15 Guidelines are statements like, you've checked the radiation
16 qualifications profile to see that it is at least 2×10^7
17 res. And if it is 2×10^7 res, we believe that that
18 gives one a sufficient level of confidence on an ad hoc
19 basis, on a cost benefit scale with regard to taking a
20 piece of equipment out versus designing it from scratch, to
21 say that there's reasonable insurance that it will withstand
22 radiation. If it's not designed to 2×10^7 res, when you're
23 looking at it, if it hasn't been tested and hasn't been
24 qualified to that level, then one looks at the case specific
25 application of that component to see if it will, in fact,

1 get that kind of dose. And the DOR Guidelines provide
2 specific guidance on how one makes a judgment about what
3 dose it will see at a specific location. So you can see the
4 DOR Guidelines were written for ad hoc decisions, post
5 design; whereas, the NUREG 588 were made for up front
6 decisions, when you can look at a whole broader spectrum of
7 things. I think that characterizes the general relationship
8 between these two documents.

9 Now, as we go through the review process that
10 we've got on the program to make reviews on these operating
11 plants, we can see that these two documents come back together
12 in the review process. Once you've made a judgment using
13 the DOR Guidelines that a component's qualification is
14 in suspect, then you're forced to go into its detailed
15 design. And when you go into its detailed design, then you
16 begin to go back to those types of documents, those types
17 of considerations that are appropriate at the design phase.
18 And you can see that we come back into the process with
19 applying -- once we've sorted out, using the guidelines,
20 that the answer is no, you don't meet the guidelines, you're
21 into a detailed review sort of phase. And then you see the
22 inputs to that decision, that judgment there, are the kinds
23 of things one would consider in the design process, the
24 NUREG 588, and specific application type information, it's
25 location, the specific temperatures it will see.

1 So you can see the process melds. And then the
2 ultimate judgment, specific case requirements met, gives
3 consideration to the NUREG 588 document.

4 CHAIRMAN AHEARNE: Now, by the subtitle you have
5 up there, I conclude that this is now applicable to all
6 operating plants.

7 MR. BOUCHER: That's correct.

8 CHAIRMAN AHEARNE: Is that correct?

9 MR. BOUCHER: That's correct.

10 CHAIRMAN AHEARNE: SEP and non-SEP.

11 MR. BOUCHER: That's correct.

12 COMMISSIONER BRADFORD: And when is it scheduled
13 for completion?

14 MR. BOUCHER: WE've established the goal for
15 completion of this program by the end of this year. Now,
16 one has to recognize that we need to be more specific
17 about what it is we expect to have at the end of this year.
18 The very minimum that we've set for our goals at the end of
19 this year is to identify all those cases where the DOR
20 Guidelines are not met, and to make some judgment as to the
21 overall safety significance of not meeting the guidelines
22 there. It's not clear that we will be able to get down to
23 the nitty-gritty all the way through the review process,
24 and identify what the exact replacement component will be.
25 Certainly, that's our goal to do that, but it's not clear

1 that we'll get that far. But at the very least, we expect
2 to have identified all those cases where the DOR Guidelines
3 are not met, and some judgment with regard to safety
4 significance.

5 MR. DENTON: Now, this date applies to all
6 plants, regardless of whether they're being done by INE,
7 or by DOR. INE and DOR have split up the plants, but basically
8 we hope to have tested all plants against the DOR
9 Guidelines by the end of the year, and made an initial
10 judgment on those items that fell through the net, that
11 didn't meet it.

12 COMMISSIONER BRADFORD: What is the corresponding
13 date then for a goal for actually having the qualified
14 equipment in place in all plants?

15 MR. EISENHUT: I don't think we really have
16 a goal for getting it all in, an actual date. I think to
17 a large degree it's going to depend on what's found as a
18 result of the reviews. Some utilities are coming in and
19 saying, rather than argue about a component, they want to
20 go and approach replacing it, and lay out a schedule for
21 replacing it. Some utilities are going to end up testing
22 a lot of equipment. So, really, the target is to go through
23 all the equipment from these plants by the end of 1980.

24 MR. DIRCKS: And this is component by component.
25 This is a massive inventory.

1 COMMISSIONER HENDRIE: The end of '80 goal, as
2 I understand it, is to scan the guidelines, identify places
3 where the guidelines aren't met. But you're not going to
4 crawl down into details on components until some later time.

5 MR. EISENHUT: Well, when you find a component
6 that doesn't meet the guidelines, you, of course, have to
7 ask yourself what it means from a safety standpoint.

8 Now --

9 COMMISSIONER HENDRIE: But that comes in that
10 detailed review part.

11 MR. EISENHUT: But some of that we're doing
12 right now. When you find a component, for example,
13 that's really questionable, whether it will function in an
14 accident environment, you must ask what this means from
15 a safety standpoint. So it's sort of a hybrid. For plants,
16 non-SEP plants, we basically put the requirement on the
17 licensee for him -- when it doesn't meet the guidelines,
18 for him to decide and make a determination whether or not
19 he has a safety basis for continuing to operate. We'll
20 be auditing those. We obviously can't check thousands
21 and thousands of components, nor do I think we should.

22 On the SEP program, which is running in parallel
23 now, but at the same time -- you have to understand, when
24 we laid out the program, we laid it out in 1979, and it got
25 considerably delayed by the Three Mile Island accident --

the thought was that the Staff would be doing a lot more on the SEP reviews; therefore, learning a lot more from it, and perhaps able to define a lot more specific criteria to help everyone else do the rest of the plants.

COMMISSIONER BRADFORD: Now, run that by me once more. If the licensee finds unqualified equipment -- say, connectors, because that's something I can halfway understand -- it's up to him to determine whether he has an adequate basis for continued operation?

MR. DENTON: In the first instance. We check that. But we make -- since there literally could be thousands of pieces of equipment that have to be compared, and dozens in any particular plant, he makes the first documentation as to why, even though it doesn't meet the blanket qualifications, it only performs -- it only has to perform during certain time interval or some other requirement, whether or not its failure to meet requirements is important to safety. And then we check that after he's made the initial determination.

COMMISSIONER BRADFORD: How soon from the time that the unqualified equipment is discovered does he owe you a report on that situation?

MR. JORDAN: Okay. Assuming that it would cause one of the systems in the tec specs to be made inoperable if this component were unqualified, then the licensee would

1 have a 24-hour notification and a 14-day report to make.
2 And so we would have his notification to act on, and also
3 his report. And then those are being reviewed on a real
4 time basis as they come in.

5 For instance, I should identify from the revision
6 to the 7901 bulletin, we've now received six licensee --
7 I'm sorry, five reports and one pending -- on unqualified
8 components that have additionally been identified from this
9 first set of responses.

10 COMMISSIONER BRADFORD: How many pieces of
11 equipment are we talking about in a plant?

12 MR. DENTON: Depends on how you classify,
13 you know, a piece of equipment. But if you look at the
14 individual serial numbers, the books I've seen -- do you
15 want to guess? You've been -- you've checked it.

16 MR. BOUCHER: You take all the equipment inside
17 and outside containment, it would run up into hundreds. If
18 you spoke specifically on inside containment, where the
19 biggest concern lies, where the hostile environments are
20 most severe, I would say that probably you'll boil down
21 to 30 or 40 at the low end of the scale, of critical
22 components, those which you really would believe should
23 be qualified, per plant.

24 Now, of those, perhaps there might be some
25 duplicates in there too.

1 COMMISSIONER BRADFORD: When you say 30 or 40,
2 would you be counting all connectors as one, or would you
3 be counting connector by connector? You're counting
4 classes of equipment?

5 MR. BOUCHER: Classes of equipment.

6 COMMISSIONER HENDRIE: But individual pieces
7 very much greater than that.

8 MR. EISENHUT: That's right. And that gets
9 you into difficulty if you find --

10 COMMISSIONER HENDRIE: No, a collector is one
11 item. It adds list.

12 MR. EISENHUT: That's right.

13 COMMISSIONER HENDRIE: But there may be 700
14 connectors.

15 MR. EISENHUT: Let's not focus too much on
16 connectors, because there are very few operating reactors
17 with any connectors left.

18 COMMISSIONER HENDRIE: Well, as Peter says,
19 we've been through that enough so commissioners understand
20 connectors. Even though we understand, it's no longer a
21 problem, it's a useful specimen to examine.

22 COMMISSIONER BRADFORD: Is it, in fact, the
23 right magnitude and ratio to keep in mind, for one class
24 of equipment on that list of 40, there might be as many as
25

700 of them in the plant; so that you'd be talking about a list of 40, you've maybe talking about 2800?

MR. DENTON: I wouldn't think that was typical. If you go to transmitters or something, there're not 700 transmitters.

COMMISSIONER BRADFORD: No, but there's components --

MR. DENTON: But there are classes where it would be that large.

MR. EISENHUT: So you'd run into the thousands.

MR. DENTON: So let's get back to the question you're asking. Are we -- we were saying we hope to have completed the initial screening of all operating plants -- and we'll set aside plants that are under review for just a moment -- by the end of the year. That's both SEP and all others. So between DOR and INE, they will have made the initial pass-through to see what falls above and what falls below the DOR criteria. And we'll make some initial judgment as those deficiencies are revealed. A final decision on whether that equipment really is qualified for its function, or whether it's got to be replaced, will come some months after that, probably as the result of back and forth with the licensee, after an initial judgment is made.

And it is true that in many cases licensees are opting to just replace it with new equipment rather than

1 try to trace -- especially if it's a real old piece -- to
2 try to show that it's really qualified for the base
3 conditions if it hadn't been tested quite to that standard.

4 MR. EISENHUT: That's right. So there's not
5 really a point where you just truncate it and say I'm
6 done. It's the kind of thing where first you worry
7 about the 30 or 40 most significant, and there may be
8 another 60 or 70 lesser significant that you work on next.
9 And it's going to be a very long program for a plant who
10 may have these 100 different types of components which were
11 never really looked at from an environmental qualification
12 standpoint. You think they're generally good quality,
13 but they weren't specifically looked at, and therefore,
14 don't have the paper pedigree behind them, because it
15 just wasn't --

16 MR. DENTON: With regard to this area, perhaps in
17 retrospect we should have done at it with certain minimum
18 standards for all equipment, and somewhat higher standards
19 for other equipment. And instead we adopted a standard
20 from which we readily permit deviations. So it's not
21 a minimum standard for any piece of equipment, if it can
22 be shown not to apply. I think that's what's made our
23 administration of it so difficult.

24 COMMISSIONER BRADFORD: Darryl used the phrase
25

1 paper pedigree. I take it that the pedigree will, in
2 fact, be a requirement apart from the fact of qualification
3 of this type of equipment in the future. But it isn't for
4 the equipment that's already in place?

5 MR. EISENHUT: For the really old plants it
6 was not a requirement to have a documented bases for
7 the documentation. So that's what makes the job very
8 difficult. Do you go out -- plants very often have to go
9 in and look and see physically what kind of a piece of
10 equipment they actually have. And there's not the long
11 record behind it supporting it. In new plants, there
12 certainly would be, yes.

13 MR. DENTON: Maybe this is a good point to talk
14 about the visits to the six plants, and to summarize what
15 those results have indicated.

16 MR. DIRCKS: You might add, Darryl, at this
17 point, where once you've gone through this process --
18 we've talked about this -- and you establish that the
19 components qualify for a particular plant, from that point,
20 for that class of components, then you sort of lock it
21 up, and it becomes a part of the license, so to speak. Is
22 that how you're looking at it?

23 MR. DENTON: Yes, we like to do that.

24 MR. DIRCKS: And that's an enforcable type of
25 thing.

1 MR. EISENHUT: Clearly it's got to be -- once
2 you have it done, you don't want to be doing this again
3 five years from now. This is the related aspect.

4 There's always the related aspect. And that is,
5 once an item is qualified for use someplace -- one of the
6 items in the last seven things we'll talk about, sort of
7 a clearing house, keeping a list of all that equipment --

8 MR. DIRCKS: Yes.

9 MR. EISENHUT: Right now, the status of the SEP
10 plants -- now, I call them SEP plants, but we've added
11 Indian Point and Zion to that set too -- we're reviewing both
12 of those together -- is that we've done a preliminary site
13 review of really Palisades and Oyster Creek. Because of
14 the results we were finding, I asked a team to go out for
15 a very preliminary evaluation of Indian Point and Zion.
16 Although --

17 CHAIRMAN AHEARNE: Are you going to discuss the
18 results?

19 MR. EISENHUT: Yes, I will. Just a second.
20 Although I recognized when sending them out that we were
21 still very early in the review process, they had not
22 gotten all their documentation together. The basic finding
23 that we've had -- found -- from those reviews is that, first,
24 I think we're running about six to eight items per plant;
25 that we've looked at the preliminary way, and those items

1 do not meet at least one of our screening guidelines, or
2 they failed to meet our screening guidelines in at least
3 one aspect.

4 COMMISSIONER BRADFORD: This is six to eight of
5 30 or 40?

6 MR. EISENHUT: Yes. So what we had to do --

7 CHAIRMAN AHEARNE: How were they chosen?

8 MR. EISENHUT: Completely at random, I believe.

9 MR. BOUCHER: Well, they weren't totally at
10 random. Some cases they were, and other cases they
11 weren't. We looked at them and we -- we didn't want to
12 look at the same component over and over again, because --
13 for valves in one plant and then another plant -- so that
14 affected the selection. We tried to get a complete
15 spectrum all the way across the board.

16 COMMISSIONER KENNEDY: So that, in effect, in
17 dealing with the six or eight plants, you have in fact looked
18 at the full range of components which you would want to
19 look at in any given plant.

20 MR. BOUCHER: I couldn't give you complete assur-
21 ance that we've looked at one of each that's going to appear
22 in every plant. But certainly that was the goal. I think
23 we've looked at pretty close to that.

24 MR. EISENHUT: Which is certainly the major
25 groupings. But there's some in each plant of my six to

1 eight where -- that's probably a rough average number. I
2 notices on Palisades we looked at probably a dozen. But
3 I also noticed that on every plant we looked at ASCO
4 solenoid valves.

5 CHAIRMAN AHEARNE: That is the point that
6 you're making; that you've looked at --

7 MR. EISENHUT: -- a wide spectrum.

8 CHAIRMAN AHEARNE: -- a wide spectrum. And all
9 of them failed some aspect --

10 MR. EISENHUT: All of those have at least one
11 problem with our screening guideline. That is correct.

12 MR. BOUCHER: Some cases that problem is
13 relatively minor. We wouldn't want to give the impression
14 that there's nothing out there that could meet the guide-
15 lines. In some cases the problem is relatively minor. We
16 expect that it will be resolved. I could give you -- I could
17 put these slides up if you like, which is a summary of the
18 different components we've looked at at different plants.
19 The slide's too big, but you can see that you've got
20 solenoid valves, you've got control cables, valve operators.
21 And there's duplication in some areas, in other areas there
22 isn't. Recoiners, I think we only looked at them at one
23 plant. Switches, cables -- it's a broad spectrum of equipment
24 there at those three plants. And then --
25

MR. EISENHUT: Now, as you point out in
1 Palisades, Palisades was the only plant we've done where
2 we've done a full site visit, so the list there is somewhat
3 longer. It's one of the original plants that we looked
4 at.

5 Now, as we go through these, and as we identify
6 where these items come up, and where it does not meet our
7 screening guidelines -- that is, the area where it's
8 either -- has a questionable deficiency, that it certainly
9 doesn't meet our guidelines in one aspect -- we have to look
10 at it from a safety determination standpoint. So on these
11 plants on these items, when one of these arises we look at
12 it specifically on how it's used, and have to make a decision
13 on whether or not it's important from a safety standpoint
14 that immediate action is required.

15 COMMISSIONER HENDRIE: When you say some of the
16 problems you found were not too major, I gather that some
17 have been major. Could you give a kind of description of
18 kinds that were?

19 MR. BOUCHER: Let's run through one example of
20 -- a specific example of what we identified.

21 MR. EISENHUT: We're just picking one example.
22 We've done this approach basically on every one of these
23 items that we looked at in here. It'll give you a feeling
24 for how major an exercise it really is.
25

1 MR. BOUCHER: Here's our old friend the ASCO
2 solenoid valves, but this is a different twist on the
3 story. The first column is a list of deviations that we
4 found from the guidelines. We regard the deviations as
5 fairly significant in that there's no test data at all
6 for many of the areas that we believe one ought to consider.
7 And further, if you do a materials analysis, you find
8 that the component does in fact have materials that you
9 wouldn't want in a nuclear application inside containment.
10 So our judgment is that the thing just plain isn't qualified.
11 At the plant, when we identified that for the licensee,
12 we told him that our judgment is that it isn't qualified.
13 And he said, well, that's our judgment too. And we're
14 going to replace it before we restart.

15 So that's a nice neat clean one there.

16 CHAIRMAN AHEARNE: Well now, the model that
17 he's replacing it with --

18 MR. BOUCHER: That's what I want to speak to
19 next. So that was our next question. We said, well gee,
20 we'd like to see what you're going to replace it with. How
21 good is that? We know what you've got is not particularly
22 comforting, but let's see what we're going to get. So
23 this is what we got. This was a little bit disturbing to
24 us. Right there. And the disturbing fact is that the
25

licensee didn't have any qualification data for that component, but he was able to identify it. Well, it turns out that I recognized that component, and many of our participants on the Staff team did recognize it as one that had been qualified in another application. So we believe that the component is, in fact, qualified, and our estimate of the impact on the overall plant safety is that there's no immediate impact; because it's our judgment that it is qualified, but that we still believe that licensee ought to go out and get that data and sit down and study it and see that he agreed with our conclusion on a plant specific application. Maybe he has some twist to his plant that validates that conclusion.

MR. EISENHUT: You know, he could conceivably -- the component could have been qualified for one environment, and his environment could be harsher. WE looked at it -- this is a case which we'll come back to in a little bit, because it's an example where the Staff knows the component's been qualified elsewhere. That information has been proprietary, so it's been tucked away somewhere. This licensee didn't know it, but this licensee comes before us and says that he's not sure this component's qualified.

COMMISSIONER BRADFORD: Why is the fact that a piece of equipment is qualified proprietary?

1 MR. EISENHUT: Very simple. Because money is
2 the reason. It costs money to qualify it, because the only
3 way to qualify is to test it. So if you had a nuclear
4 plant, and wanted to go out and have ten new components you
5 wanted to put in, and you had to hire someone to run a test,
6 and pay \$1 million, let us say, to run those tests, you
7 want to keep that information on the hopes that you can sell
8 it back and recoup your money. It's a very simple financial
9 incentive.

10 CHAIRMAN AHEARNE: In other words, the company
11 who makes the component doesn't --

12 MR. EISENHUT: It's a spectrum. Some I think
13 have.

14 MR. BOUCHER: In some cases the company who makes
15 the component pays for the test, and in some cases the
16 licensee does. And they all have paid money for this
17 qualification, and they hold it proprietary. We -- in
18 fact, this is a bit of a problem between the utilities.
19 We received a freedom of information request from one group
20 of utilities trying to get us to force the other group of
21 utilities to release the information, which puts us in a
22 very uncomfortable position. And we have attained some
23 information on a proprietary basis also. It's a problem in
24 the industry right now.

25 COMMISSIONER BRADFORD: What is the component

1 manufacturer doing while all this is going on? If I
2 manufactured solenoid valves, and knew them to be qualified,
3 I would, far from having it held proprietary, I would start
4 running it in my advertisements.

5 CHAIRMAN AHEARNE: But you can't. You need it
6 for the qualification. You can't do that.

7 COMMISSIONER BRADFORD: I wondered about that.

8 COMMISSIONER HENDRIE: If the valve manufacturers
9 run the qualification, then you typically don't have this
10 kind of problem, because the utilities that bought the
11 valves from him says, hey there, valve maker, are my
12 valves good? The guy says, sure they're good. Let me
13 show you -- give you a copy of the data sheets. Or it's
14 worse, the valve maker will say to the utility, look,
15 you didn't buy those on the basis that you wanted data
16 sheets, and I want another \$2 and a half per valve to
17 send you copies of data sheets, but at least they're
18 available. The pinch is where utility A needs the infor-
19 mation. The valve maker doesn't have it. Utility B or
20 somebody else has done the test. They've spent money as
21 related here on it. They'd like to sell that information
22 to utility A or the valve maker and recover some of their
23 costs.

24 COMMISSIONER BRADFORD: And it's basically those
25

test results that are at issue.

1 MR. HENDRIE: Yes. Verified copies of the test
2 data are typically the hard nut information that stand
3 behind a qualification. Or similarly, if there are
4 analytical results that come along, why, the copies of
5 that.

6 CHAIRMAN AHEARNE: Is this significant problem
7 or an irritation?

8 MR. EISENHUT: I think it's got the potential
9 to be a significant problem. I think -- from two aspects --

10 COMMISSIONER HENDRIE: And we've had it before.
11 I can remember in a few densification days, where the Staff
12 is sitting at the middle and getting proprietary informa-
13 tion on this fuel manufacturing processes, and how it
14 all turns out from five or six people. And here comes a
15 poor plant operator. We say, you've got a fuel densification
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2/1

1 COMM. HENDRIE: Because of information we've
2 gotten from somebody else on a proprietary basis that is
3 fuel is, you know, maybe it's fine. But he can't show that
4 because he can't get that data. And there were some con-
5 siderable agonies there and -- and --

6 COMM. BRADFORD: Is it that he can't get it, or
7 is it that he can't get it without paying for it?

8 COMM. HENDRIE: In those cases -- in most of
9 those cases it was he couldn't get it because these people
10 were, you know, they're life-and-death competitors for that
11 fuel business. And Westinghouse is not about to supply
12 information that will let GE's fuel pass muster.

13 MR. EISENHUT: The problem is even worse than
14 that because the second guy may not even know that the
15 component was ever qualified. He may not even know that
16 the information does exist. Because its existence by itself
17 is in fact --

18 MR. DIRCKS: I think you're going to --

19 MR. EISENHUT: -- means it's either qualified.

20 MR. DIRCKS: -- you're going to touch on some
21 of this on recommendations at the end; maybe a clearinghouse
22 or maybe hear something for the industry to pickup --

23 MR. EISENHUT: Yes.

24 MR. DIRCKS: -- sort of the -- the punch line there.

2/2

1 MR. EISENHUT: Yes. Maybe we can just cover
2 it now since we're 90 percent of the way done.

3 I think it gets down to the basic question,
4 one of the things that we see as a problem, and a major
5 problem, is this proprietary information aspects. From
6 two basic aspects; one is, it helps us make a safety
7 decision if we know that information. In this case the
8 team of people has been working on it for a couple years
9 and they certainly are familiar with this. And the other
10 thing is, our team of people that's assisting the staff
11 under contract comes from Franklin Research Institute.
12 Franklin happens to be one of the big qualifiers of
13 electrical equipment.
14

15 So, it helps us make safety decisions. It also
16 can help us avoid an unnecessary plant shutdown, both for --
17 whether we would require it or whether the utilities
18 themselves would be shutting the plant down.

19 MR. DENTON: You mean the availability of a
20 data base would.

21 MR. EISENHUT: The availability, that's correct.

22 MR. BOUCHER: And let's say that -- that part of
23 it does exist. We had in fact pooled all the major -- well,
24 the two major testing labs, and they provided information
25 to us under proprietary agreement for us to use in making

2/3

1 the short-term safety decisions, but we have no right to
2 release it to other people.

3 COMM. BRADFORD: Who are those two labs?

4 MR. BOUCHER: Wiley Labs and Franklin. Under
5 subcontract to noe of the national labs.

6 MR. EISENHUT: So, the way it can really help
7 our terms is it really helps our people doing this effort
8 by giving them a better understanding of the types and kinds
9 of things that are qualified. You really can't look
10 component by component. It just gives you a better back-
11 ground knowledge of the general nature of what will survive
12 an environment and what will not survive an environment.

13 COMM. HENDRIE: Well, it's a very considerable
14 help to the exercise of your engineering judgment on
15 whether a particular component for which there is not a
16 clean and -- and verified pedigree is in fact in the real
17 world servicable if something happens. That's often the
18 case. If you don't have the pedigree, but the instrument
19 turns out to be all right. And having a body of test
20 data on all kinds of things as background for your judg-
21 ment of a particular component is a lot better than just
22 sort of squinting at the ceiling and --

23 MR. EISENHUT: It certainly helps with the process.

24 MR. HENDRIE: -- and making a guess.
25

2/4

1 MR. DENTON: It seems to me a case where the
2 economic back and forth were disincentives to a -- a
3 safety and -- or an administrative -- a convenient
4 administrative process.

5 COMM. BRADFORD: I can see how this problem
6 would arise frequently with regard to the pre-1971 standard
7 material; that is, the -- where the only requirement was
8 that it be of high industrial quality.

9 But for equipment that was supposed to be quali-
10 fied at least to the '71 standard, is there -- is there not
11 even supposed to be assurance supplied from the manu-
12 facturer to the utility which would be available to us,
13 that in fact this equipment did meet the '71 standards?

14 MR. DENTON: What you're saying would certainly
15 follow, except I think it's 58 of the operating plants do
16 not have to meet the --

17 COMM. BRADFORD: The '7 -- even the '71 standard.

18 MR. DENTON: -- '71. So, you can see the magni-
19 tude of the problem we have is not -- it's not --

20 COMM. BRADFORD: Yes.

21 MR. DENTON: -- '67.

22 CHAIRMAN AHEARNE: Very small --

23 COMM. HENDRIE: You have to realize that the '71
24 standard is, you know, was adopted in '71.
25

2/5

1 COMM. BRADFORD: For plants which --

2 COMM. HENDRIE: And you ask now which plants
3 would have in their designs then specified the '71 standard
4 as the basis for equipment purchase? Typically those will
5 be plants which have not filed -- gotten as far as filing
6 a CP application by '71. So, maybe plants that are
7 violating it in '72 have now picked it up. But earlier --
8 but you know there aren't that any plants that had --
9 in '72.

10 MR. BOUCHER: That was a trial U-standard
11 also. People who tend to lose track of it. That was
12 not issued as an official Triple A standard. It was
13 trial use. The official standard was the '74 versions.
14 So, there was a ~~trial~~ use period in there. So, the staff
15 was a little bit uncomfortable with applying it as a
16 licensing requirement. The utilities were uncomfortable
17 with embracing it. It just took some time to get comfort-
18 able with it.

19 A VOICE: I think what they're --

20
21 COMM. HENDRIE: I don't know that we're comfortable
22 with the '74 standard; are we?

23 MR. BOUCHER: Certainly more comfortable than
24 we were with the '71 I think.

25 COMM. HENDRIE: Well, it's a higher standard, but

2/6

1 there are these arguments about whether it's durable
2 in all respect.

3 A VOICE: I think that's right.

4 MR. DIRCKS: I think what you're talking about
5 here, and we've talked about, is some sort of a clearing-
6 house, whether the industry could get together and do it.
7 It would be tremendously advantageous for an industry group to
8 have this sort of thing because they are the major bene-
9 ficiaries and would be the users and at least know what
10 equipment is qualified and what could -- could they use --
11 lead off.

12 MR. EISENHUT: That's right.

13 As Bill mentioned, on the short term what we're
14 trying to do is we have-- we're having our own computer
15 listing that I&E's putting together, keeping track on
16 all the equipment that comes out qualified. On the longer
17 term we're going to be looking at it as it's principally
18 a burden on the industry. The industry should be the one
19 doing this. And it's one of our other items in a moment
20 we'll mention. We'll just touch upon it now. And that is,
21 the industry is just going to have to pay more attention
22 to environmental qualification. They're going to have to
23 put more attention on it both plant by plant, and plant
24 specific evaluations, and they're going to have to think
25

2/7

1 about things like a clearinghouse.

2 You can't keep going on with this item by item
3 by item year after year after year. And we're going to
4 be looking at ways --looking to ways to get that message
5 clearly to -- to the industry.

6 CHAIRMAN AHEARNE: Now, you're not going to skip
7 over, I trust, your --

8 MR. EISENHUT: No, I'm not.

9 CHAIRMAN AHEARNE: -- assessment of base for
10 continued operation.

11 MR. EISENHUT: The basis for continued operation --
12 let's put it up. We give you an idea on -- on an ASCO
13 solenoid.

14 CHAIRMAN AHEARNE: I gather you're jumping ahead
15 when -- do you have a summary of deviations and the guide-
16 lines?

17 MR. EISENHUT: Yes.

18 CHAIRMAN AHEARNE: I gather you're -- that --
19 from that you're seeing a variety of problems that aren't
20 just that.

21 MR. BOUCHER: Well, I guess when one makes the
22 statement that we haven't found any equipment that meets
23 all the guidelines, it's clear that we've found at least
24 some equipment that just about every piece of the guidelines
25

2/8

1 isn't met on.

2 I think they breakdown into these probably four
3 major categories--certainly it should be no mystery that
4 there was an aging consideration given in these early plants.
5 And that --

6 COMM. BRADFORD: Because it wasn't a requirement.

7 MR. BOUCHER: It wasn't a requirement.

8 There are a couple of things that are a little
9 bit surprising, and is that -- that is that the component
10 installed in the plant, it -- it's not surprising that it's
11 not identical to the component that, perhaps, was tested
12 and -- and cited as a basis for qualifying -- for qualifica-
13 tion. But it is a little bit surprising that in many
14 cases it is not even very close. So, that's a significant
15 aspect.
16

17 And the guidelines require that if you're going
18 to rely on similarity it has to be very similar.

19 COMM. BRADFORD: Well, let me ask a little bit
20 more about that.

21 That means that if the paper describing the
22 plant shows that Brand A is in place, you -- and then you
23 went and looked you might actually find Brand X?

24 MR. BOUCHER: Yes.

25 COMM: BRADFORD: Is that not a violation of

2/10

1 anything?

2 MR. BOUCHER: What the -- the paper -- let me
3 put in the perspective which the papers cite it.

4 The paper is cited as a test which demonstrates
5 by similarities that the component as installed in the
6 plant is qualified. And what we would expect to find,
7 and this is the licensee's judgment, that it is similar
8 enough to demonstrate that the qual -- that the component
9 I have in my plant is qualified. Well, what we find is
10 there's a large disparity between the licensee's judgment
11 as to what is similar enough and what we would regard as
12 being similar enough. And we find that in years -- in
13 recent years the staff's view of similarity has declined
14 as a valid qualification tool.

15 Does that clarify the --

16 MR. DENTON: I don't think it's -- I think
17 you need to separate misrepresentation of parts in --

18 MR. BOUCHER: That's right. I don't think --

19 MR. DENTON: -- the plant from --

20 MR. BOUCHER: No.

21 MR. DENTON: -- from is a technical opinion
22 that a certain test applies to what's in the plant and our --

23 MR. BOUCHER: That's right.

24 MR. DENTON: -- judgment that it's not close enough
25

2/11

1 to really apply.

2 MR. DIRCKS: Well, I think that's getting back
3 to the issue we had before about the enforcability of the
4 thing. We're going through it almost now and saying if
5 you have Component X, Model so and so, Serial Number such
6 and such you're qualified. And the question is once we've
7 gone through this exercise how do you lock it up and prevent
8 substitutions from going in and out. And I think that's
9 the point that you want to talk about in a few minutes.

10
11 Is that right, or do you at least raise that as
12 an issue or once you go through this horrible, agonizing
13 exercise and you determine that that plant is qualified,
14 can you end the process then until you're qualified with
15 these components? And then two weeks later what you don't
16 want is a component being pulled out and another model
17 being thrown in there.

18 COMM. BRADFORD: Yes. I would guess that cer-
19 tainly you don't want that, but that's also likely to be
20 a little less of a problem than the situation, perhaps,
21 when the plant is being built and it just isn't convenient
22 to install what you thought you were going to install, so
23 you put something else in

24 MR. DIRCKS: Well, I suppose what's being built
25 now then if you -- if you could determine -- you say you put

2/12

1 qualifying equipment in and -- and you'd -- they'd have
2 a pretty good idea of what's qualified and what's not on
3 it. COMM. BRADFORD: But I'm looking at the plants
4 that are already out there. Certainly if you get down to
5 the level of specificity which I gather you'd -- there
6 are a lot of cases you don't have where they actually --
7 a portion of the serial number of the piece of equipment,
8 and it turns out to be completely different. Then, you're
9 not talking about similarities, you're talking about an
10 error or a deviation of a different sort.

11 But if you just talking about the Brand A versus
12 Brand X, are you saying that if the licensee had said that
13 Brand A was going to be in there and Brand A was qualified,
14 it would be enough to -- for them to say in their judg-
15 ment that the qualification testing done for a component
16 made by one manufacturer could be carried over to a --
17 to a different component made by -- or to the same compo-
18 nent made by another manufacturer using -- it -

19 MR. DENTON: Maybe what we'll have to --

20 COMM. BRADFORD: Maybe I'm misunderstanding the
21 qualification process, but some how that seems like quite
22 a jump.

23 MR. BOUCHER: Let's take an example like cable.
24 A poly -- a significant feature of a cable is its
25

/13 1 insulation system. And maybe DuPont provides polyethylene
2 insulation to several different cable manufacturers. I
3 don't know that to be a fact. I don't know whether poly-
4 ethylene's DuPont's trading name or not.

5 But in any case a polyethylene insulation on
6 one cable has the same resistance to radiation as it does
7 on another cable, and if it is relatively the same thick-
8 ness of insulation, which it is likely to be, because
9 of the international cable standards on -- on what
10 insulation is required for a given voltage level; you can
11 extrapolate from a test on one polyethylene insulation
12 system to give you some information, some judgment
13 material, the data to use for another piece of cable by
14 a different manufacturer with the same insulation.

15 The things that are a bit different --the things
16 that give us trouble are cases where a licensee cites
17 a qualification test report for a valve operator that is
18 done with one manufacturer's motor as the driving force
19 to attempt to justify qualification for a similar
20 operator -- valve operator, but with a different motor
21 in it because the insulation system's from one motor
22 to the other might be different and the materials might
23 be different. And we believe it's possible to get some
24 useful information in that kind of extrapolation. But it's
25

1 necessary to examine in great detail the similarities and
2 the dissimilarities. And we find that that hasn't been
3 done yet in these cases. And we're a bit surprised that
4 when one attempts to use the similarity argument that he
5 doesn't have right behind it a detailed analysis that
6 supports that similarity or --

7 MR. EISENHUT: In fact, just to give you an idea
8 of how real a problem we had on the polyethylene cables
9 last year was we had one where it was a cross-length
10 polyethylene which is a little different structure
11 than another one. And in fact they behaved differently.
12 One turned out to be qualified and another one --
13 replace the cable.

14 So, it's the -- you've really got to look at it
15 in a lot of detail. But, yes, there's certainly room to
16 make engineering judgment materials compressant from
17 one component to another component.

18 In fact, that's part of your bases by -- I
19 think even in fact our requirements state the --

20 MR. BOUCHER: The guidelines permit similarity
21 arguments as long as they're done in sufficient detail
22 that permits test or --

23 MR. EISENHUT: That permits test or --

24 MR. BOUCHER: -- and so does I-Triple E Standard
25

2/15

1 permit similarity.

2 COMM. BRADFORD: It's a lot of theory. I'd
3 want to see extended operator training and licenseeing.
4 These two gentlemen went to the same school, one passed;
5 one didn't.

6 MR. DENTON: They have to be out of the same mold.

7 MR. EISENHUT: So, you can see these are the
8 other kinds of considerations. I don't know how much
9 you want to go through these. Aging considerations, of
10 course, they wouldn't have.

11 Test sequence may not be quite along the same
12 lines that you'd expect and inadequate documentation.

13 It's fair to say also, even though not on here,
14 there is a number of columns we found case-by-case,
15 for example, insulation problems. But insulation problems
16 are really not a problem that we're looking at here.
17 It's coincidental that we ran into them.

18 MR. BOUCHER: Did you say "installation" or
19 "insulation."

20 MR. EISENHUT: Installation.

21 MR. DENTON: If you find a couple that are
22 installed differently than in the plant than the way it
23 was tested, and that installation gives one question
24 about the validity of the test.
25

2/16

1 COMM. BRADFORD: Well, couldn't it be worse
2 than that? I mean, suppose it wasn't properly installed
3 but it only works if it has --

4 MR. EISENHUT: Certainly. That's right.
5 There could be a box that wasn't sealed up properly,
6 therefore it's deficient in -- that's right. So, it
7 would be quite major insulation deficiency.

8 The general conclusion was that most equipment
9 failed to meet at least one aspect of our guidelines.
10 But we went through it just as we showed you on Palasades
11 the component we went through. We have gone through
12 item by item where we have deficiencies, and we have
13 concluded that no immediate plant shutdowns are required
14 for different kinds of reasons in each case. Although,
15 we feel that we ought to continue with a high priority
16 effort to get the issue resolved.

17 CHAIRMAN AHEARNE: Now, in that case, just as
18 you have pointed out that one of the problems you found
19 with the licensees was documentation, if one were to ask
20 take a particular plant that you've gone through, have
21 you documented here the weaknesses you've found and here
22 are the reasons why it's adequate to continue --

23 MR. EISENHUT: Well, we haven't progressed far
24 enough to -- for it to be done. Even Palisades we're not
25

1 complete. We're just past the first step. Palisades
2 review is going to run for a couple of months. At the
3 end of that review you will have a documentation of --

4 CHAIRMAN AHEARNE: Well, now, my point is that you
5 just said that you went through item by item and reached
6 the conclusion that no immediate plant shutdown required,
7 et cetera. And --

8 MR. EISENHUT: How did we document that?

9 CHAIRMAN AHEARNE: Yes. Answer that question.

10 MR. EISENHUT: I guess it's a varying degree.

11 MR. BOUCHER: It is a varying degree, and we
12 haven't done it in the same sense that we've written SER
13 for each of these plants, and the SER writing process is
14 at the very end of this trail that we've gone through.
15 And in order to make a safety judgment you can see that you
16 have -- there's an awful lot that goes into one of these
17 judgments. That's the bottom line so to speak.

18 MR. EISENHUT: No, it varies from case to case.

19 CHAIRMAN AHEARNE: I wasn't saying necessarily
20 that a formal product to put into a formal system, I'm
21 just asking --

22 MR. EISENHUT: It varies from case to case and
23 generally not. For example, we probably would not have
24 written down the Palisades' items so explicitly if we
25

1 hadn't gone through some of the --

2 CHAIRMAN AHEARNE: Put it on a slide.

3 MR. EISENHUT: -- put it on a slide. Because
4 it's just not really profitable on these kinds of items.
5 It takes a considerable period -- amount of item and
6 staff resources to go through and write down each item.
7 When you're dealing -- on Palisades it was twelve to
8 fifteen items alone.

9 CHAIRMAN AHEARNE: Did any items reach the level
10 of threshold significance that you required them to make
11 an immediate change?

12 MR. BOUCHER: Immediate changes?

13 MR. EISENHUT: I could probably tell what
14 these are.

15 MR. BOUCHER: There were some items. We were
16 particularly troubled with these solenoid valves again,
17 and we've made some changes on that. And there was a case.
18

19 In some cases there have been procedural changes
20 to where there's not as much reliance on that component
21 as there was. The operators have been instructed about the
22 questionable intelligence they might get from a given
23 instruments, and they are instructed to check other instru-
24 ments.

25 There have been some immediate reactions in many

1 cases. Most of the time the licensee present this to us
2 when we arrive. In other words, he's already judged that
3 something more needs to be done in this area. Certainly
4 before we leave we come to agreements like that.

5 CHAIRMAN AHEARNE: Do you write down those
6 agreements?

7 MR. BOUCHER: There are trip reports that are
8 prepared that we get requests for additional information
9 from our contractor. It's just not organized in the same
10 way that an SER is. If I was -- there is though.

11 MR. DENTON: But it will all be by the end
12 of the process. In other words it's a -- I think
13 partially the fact that it's ongoing in some area.

14 CHAIRMAN AHEARNE: This is probably a dumb
15 question. If it's going to be written down at the end
16 of the process, how do you recall over this period of
17 a year what was agreed to back at the beginning of the
18 year if you haven't documented it?

19 A VOICE: It's not a dumb question. In fact,
20 it's a good question.

21 MR. BOUCHER: The question is it's written
22 down, but it's not published. And certainly it's written
23 down in our review process. Our contractor keeps brief
24 logs of --
25

1 MR. DENTON: Logs and so forth.

2 MR. EISENHUT: At this point, what we'd like to
3 do since I&E is doing a considerable number of these reviews
4 also in a slightly different -- using the same guidelines
5 in a slightly different fashion. Ed Jordan will sort of
6 summarize what I&E has done before we come back -- we'll
7 come back to the last line.

8 MR. JORDAN: We've gone over some of these in
9 the processes discussion. What I would like to focus on
10 I think is the very bottom section where the revised
11 bulletin was issued. The lessons that we learned in
12 the previous bulletin were that we had to make our ques-
13 tions very clear to the licensees. We had to do a little
14 more in the way of explaining what it is we needed. The
15 bulletin that we issued was much more detailed than the
16 earlier bulletin. We asked for the information in a
17 specific format. We provided examples of the types of
18 data that we needed and the way in which we wanted that
19 data.
20

21 Then, the task group members provided a work-
22 shop meeting in each of the regional offices for all of
23 the licensees who were included in this review process
24 during February, subsequent to their receipt of the bulletin.

25 And then based on the issues that were identified

1 during those meetings, we provided a -- a set of supplemental
2 information to those licensees, answers to the principal
3 questions that they raised during that meeting.

4 CHAIRMAN AHEARNE: When you say all the licensees
5 that were covered, that -- is --

6 MR. JORDON: The 52 operating licensees.

7 The specific things that the revised bulletin
8 required were in two sets of information. The first
9 set, or the first three items, their response was requesting
10 45 days from the bulletin issuance which occurred the last
11 of February, and we wanted a master list of the, first
12 of all, the systems and then the components within each
13 of the systems that are relied on to mitigate design
14 basis events. And this is for LOCA hydrogen line break
15 and both inside and outside containment environments.

16 We requested them to provide written evidence of
17 the qualifications of these components and service profiles
18 based on the FSAR design. And I'll explain where we are
19 as far as those responses are in a moment.

20 Then, the second set of data is the 90-day
21 response, which is presently due. And we requested the
22 licensees to review their components against the
23 DOR guidelines that were provided to the licensees and
24 against the new Reg 0588 to evaluate the maximum flood
25

1 level, which is one of the parameters in the DOR guidelines.
2 And reminded them that any equipment that was inoperable
3 should be reported as an LER.

4 And this bulletin went out as a 50.54F type
5 bulletin so that the responses were under oath or affirma-
6 tion compared to the normal bulletins which had not been
7 in the past.

8 Now, the -- I mentioned that we had set up a
9 task group to do this work. I realize this isn't the
10 Academy Awards, but they get very little glory for the
11 amount of work they're putting in. Vince Thomas of my
12 staff and Al Bennett are the headquarters representatives.
13 And they're both sitting behind here.

14 Al Phinkle from Region 1, Ray Hardwick from
15 Region 2, Jack Hughes from Region 3, Dan McDonald from
16 Region 4, and John Eland from Region 5 have been the
17 principal reviewers through this process. And they contributed
18 to developing the revised bulletin, to the inspection pro-
19 cedures for performance of this task.

20 We broke the task down into some five increments
21 for scheduling to have milestones that we could work with.
22 And we're now into the task -- combined task two and three,
23 and those have sort of merged now. And that merging was
24 based on the licensee's responses in some cases merging
25

1 as well. Some licensees have requested delays because of
2 other work and because of their plant status and -- and so
3 we are in the process of both Tasks two and three doing
4 inspections at plants based on their status. All of the
5 refueling plants, of course, get first priority. So,
6 that's where the inspection effort has been initiated thus
7 far.

8 The 45-day responses have been screened and
9 this is to ascertain the state of the licensees responses
10 and whether he understands fully what we are looking for and
11 is responding in an adequate fashion.

12 And then we're beginning to get the 90-day
13 responses. As I have said, those are due right now.

14 Projecting, we anticipate being able to complete
15 the evaluation of the responses and the major part of the
16 inspections by September -- the end of September. And in
17 conjunction with the schedule that licenseing has
18 identified earlier, we anticipate being complete down to
19 a reasonably low level with the reviews and identifications
20 of discrepancies by the end of December.

21 We did make a projection in terms of followup
22 of implementation. And our basis for it was that the
23 procurement time and going through at least one refueling
24 cycle at plants to allow replacement of marginal components.
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So, that would run a total of some 29 months from the first of this year.

CHAIRMAN AHEARNE: Ed, your estimate of how long it's going to take for Task 3, you haven't yet really got the 90-day responses in?

MR. JORDAN: That's correct. But we've begun doing the inspections because of plant status which contribute to the completing of those reviews. So, we're -- and I'll describe in a little more detail what those inspections consist of.

CHAIRMAN AHEARNE: Do you think that's a realistic estimate when you'll be completed with the 90-day response?

MR. JORDAN: We will have worked through most of the licensees by then. Some of them because of the date of their responses will spill over into this latter phase. But it's a phase effort and -- so we will have narrowed down the total effort by that time to relatively few licensees.

To date some 12 facilities have been inspected and the -- the object primarily is to have performed an audit of at least one safe-related system, and this is a hand-over-hand review. Perhaps. I shouldn't call it an audit because it's a --

1 CHAIRMAN AHERNE: What is a hand-over-hand?

2 MR. JORDAN: I say hand-over-hand because the
3 inspectors are in the containment environment, and they're
4 crawling through that system examining the cables, taking
5 the descriptions from the cables and components directly.
6 So, that becomes a part of their data base for reviews of
7 the licensees' submittal subsequently. So, in many cases
8 we're looking at the components before we receive the
9 licensee's submittal. We'll compare our findings with
10 what the licensee submits. If, for instance, his sub-
11 mittal is quite representative and our findings sub-
12 stantiate it, then we would not have to do more inspection
13 effort of the actual components of the plant. Otherwise
14 we would have to go back in and do more work, and force
15 him to do additional work.

16 CHAIRMAN AHEARNE: Now, you say you audit one
17 plant's system, that's --

18 MR. JORDAN: And the object is to rotate systems
19 through the variety of plants so we have covered the
20 entire plant.

21 CHAIRMAN AHEARNE: Any -- any plant system would
22 have many components.

23 MR. JORDAN: That's correct. So, we would be
24 looking at 15 or 30 components, depending on systems.
25

1 That kind of a magnitude. And the object is to get
2 physically into the right plant area for that system.
3 And this also causes delays in the inplant part of the
4 inspection because we are not going to require shutdown
5 for the inspection. We're phasing with their outages.

6 CHAIRMAN AHEARNE: Now, what do you mean "one
7 unqualified limit switch"?

8 MR. JORDAN: Okay. The inspector in, let's
9 say, crawling through the plant found the limit switch
10 on a main steam ostellation valve that was unqualified
11 and brought it to the licensee's attention.

12 CHAIRMAN AHEARNE: But are you saying that in
13 all of these facilities that's the only thing, or is
14 that a example of the kinds of things --

15 MR. JORDAN: That's the only thing that was
16 specifically found that was immediately obvious. And
17 so what we have now is a data bank from these plants that
18 will compare with the licensee's qualification data
19 and with his findings.

20 So, this was a limit switch that was known from
21 previous work to be unqualified.

22 MR. THOMAS: Similar to the Haskell valve situa-
23 tion.

24 COMM. BRADFORD: Was known from previous work.
25

1 It had been tested elsewhere and --

2 MR. JORDAN: Yes. Yes, we had -- we had issued
3 other bulletins and other activities that identified that
4 this particular switch is not correct?

5 CHAIRMAN AHEARNE: But I gathered that in this
6 particular inspection that it was more a data gathering
7 than an actual comparison at the time. And this just
8 happened to be that that particular inspector knew, or
9 that team, knew that component was not qualified?

10 MR. JORDAN: That's correct.

11 COMM. KENNEDY: Did the licensee know it?

12 MR. JORDAN: When it was brought to his attention
13 he realized it.

14 COMM. KENNEDY: But you said you had issued
15 bulletins on the subject.

16 MR. JORDAN: Yes.

17 COMM. KENNEDY: He didn't get one?

18 MR. JORDAN: To go into the detail, that
19 particular licensee believed that that was a switch that
20 was performing only an indication function and was not
21 necessary. We had previously conveyed to licensees that
22 that indication function was necessary and should be
23 qualified. So, he didn't get the message.

24 COMM. KENNEDY: He didn't know that either.

25

1 COMM. BRADFORD: Which plant was that?

2 MR. JORDAN: What plant?

3 MR. THOMAS: It was Hatch-2.

4 COMM. BRADFORD: Again, my -- it's a standard
5 question--at what point did something become a violation?
6 Here they've not -- not only is it unqualified but they've
7 had a bulletin to the effect that this type of equipment
8 should be qualified. Surely, it isn't a defense to say
9 that they don't understand what the function of the limit
10 switch is?

11 MR. JORDAN: Somehow I thought you'd ask that
12 question.

13 COMM. BRADFORD: Well, what's the answer?

14 MR. JORDAN: Enforcement has to be considered
15 in each of these where we -- we made a clear story to the
16 licensees and where it is quite certain that the component
17 is required to be qualified. We have not made a determination
18 at this point on this particular instance whether enforce-
19 ment action is warranted. But it will be considered.

20 The inspection -- I'm not sure of the date of
21 the inspection, but as a part of the inspection writeup,
22 that's the basis for the consideration of the enforcement
23 action.

24 And understand that we are pressing very hard to
25 make these trips at the plants while they're in the right
condition to get into them.

1 Could I have the next one?

2 There's -- excuse me. Let me switch. There's
3 one unqualified equipment reported. I think I gave you
4 the -- it out of sequence -- horizontal, yes.

5 I mentioned earlier in discussion that there
6 were some six instances where we had come across un-
7 identified -- I'm sorry, unqualified equipment. And five
8 of these are things that the licensees identified and
9 reported as a part of the licensee event report. And
10 the sixth is one of those in the top item of valve position
11 indicating limit switch.

12 And once again, I think, as the licenseeing
13 reviews have found, these are all types of components
14 that have been previously identified by licensees and
15 by the commission as having qualification problems. And
16 I think perhaps you -- the one that may fall out a little
17 different is the -- there was a motor-operated valve that
18 was a misapplication and was brought when the licensee
19 found it. It was obvious to them that there was a
20 problem, and he's replacing it.

21 COMM. BRADFORD: Misapplication means that
22 there shouldn't have been a motor-operated valve in that --

23 MR. JORDAN: No. That the motor operator was a
24 misapplication for the environment. So, that there was --
25

1 A VOICE: You mean the wrong motor?

2 MR. JORDAN: Yes. Used the wrong environment.
3 Should have been used -- qualified for some other environ-
4 ment.

5 CHAIRMAN AHEARNE: Or a different way of
6 putting it, not qualified for environment.

7 MR. JORDAN: Right. Another way of putting it.
8 Okay. Now, the screening of response.

9 The other part of the manpower is in the screening
10 of responses. And as it was earlier indicated, the
11 numbers of items is very large in terms of components
12 and in the parameters associated with each component.
13 The -- to put it in general terms, the master list of
14 equipment, the licensees have generally provided.
15 And the biggest flaw in what they've provided thus far
16 is in the qualification documentation. They were in most
17 cases incomplete. And the licensees have stated they
18 are still trying to dig up that material. But certainly
19 we know that there's going to be some quantities of it
20 that are not available, don't exist.

21 The licensees in some cases have anticipated
22 delays in the 90-day responses, which is really the
23 detail in their evaluations. They are due, as I indicated
24 earlier, April 13. Presently due.
25

1 Those that have foreseen their inability to
2 meet that date have requested in the main, delays out to
3 June. We have some eight units that have requested
4 delays until August. And five additional units that are
5 requesting delays beyond August.

6 We are examining those requests on a case-by-
7 case basis in terms of how much work they've actually
8 accomplished thus far. This is in terms of the manhours
9 of work.

10 CHAIRMAN AHEARNE: In general, what are their
11 reasons for the very long delays?

12 MR. JORDAN: They're saying that the workloads
13 that they have either because of a plant condition or
14 because of TMT related response and other bulletins that
15 are using up their manpower. We had, for instance,
16 interaction of a bulletin 79.27 with this bulletin. A
17 number of the licensees identified that as being a problem.
18 The same type of electrical people involved in both of
19 these. And --

20 CHAIRMAN AHEARNE: But that intersection of
21 bulletins would occur for many plants; wouldn't it?

22 MR. JORDAN: But may impact some licensees worse
23 than others because of either common in triple S or
24 common A&E's. There seem to be an incredible variety of
25

1 stories in that respect.

2 CHAIRMAN AHEARNE: Do you really mean incredible?

3 MR. JORDAN: Large.

4 The -- but I wouldn't play down the amount of
5 work that's involved. There are many man years of effort
6 required from each licensee for each of these.

7 CHAIRMAN AHEARNE: No, I wasn't questioning the
8 amount of effort required. I was just curious that there
9 were such a wide spread of ability to --

10 MR. JORDAN: And that's why we're having to
11 look at those that are falling, certainly, outside of this
12 June date on a case-by-case basis. And we're planning --
13 considering when we have reached the level of, I'll say,
14 acceptance of their given date that we will issue a
15 confirmatory order much as we did bulletin 79.27. So,
16 that we've locked up that time frame.

17 And I guess the last thing that I put in here
18 is something we touched on earlier, is the -- some sort of
19 computer file for data. We've tasked MPA, and they have
20 begun work on a computer file for data for each plant so
21 that we would have a listing of every system and each of
22 the components and each of the qualifications for each
23 of the components. And the ability then to compare components,
24 Plant A and Plant B for the existance of the same component
25

1 for whether it's qualified in one as compared to the other.
2 And to be able to make searches across and also keep track
3 of the status; as of some date some total percentage of
4 the components have been reviewed and are acceptable or
5 rejected. And perhaps that could be a contribution to
6 some sort of an industry data bank subsequent.

7 MR. DENTON: The situation seems to cry out for
8 an underwriter's laboratory sort of situation within the
9 utility system whereby they maintain lists of equipment
10 which is qualified for certain types of environments and
11 makes it very easy for us rather than putting the burden
12 somehow back on us to keep the list and the acceptance.

13 CHAIRMAN AHEARNE: True.

14 MR. JORDAN: And that's all I had.

15 MR. EISENHUT: Just in the way of wrapping up,
16 there were several issues that we mentioned, that we would
17 be touching upon. I think the first is just the overall
18 recognition that this is an important issue. Even though
19 we've been resolving it issue by issue as we go along,
20 it is an important issue that the -- both the staff is
21 going to have to continue work on, and in fact, the industry
22 is going to have expend considerable resources.

23 I think it's fair to say the industry over the
24 last year, certain segments of the industry, have not
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progressed very fast on this issue; partially, I think because of even out -- the staff's own discussions of the last year or so where the staff made the determination that there was no immediate need. These plants now continue to operate. People are now playing those words back to us arguing that they didn't realize this was an important issue. So, we will be -- or continuing to highlight the fact that this is an important issue that the industry is going to have to work on very systematically over the next months and in fact few years.

The staff in fact has recognized the importance of this issue and has in the new NRR organization -- under our division of engineering. That branch is going to be responsible for doing the reviews; continuing on with seeing that safety evaluation reports are issued. It's going to evaluate the many, many topical reports that are in. It will interface with the division of project management to do the interaction with the licensee, sending out the requirements to the licensees, and will be making the safety decisions concerning continued continued operation.

There's an interface, of course, with systems considerations. There's an interface with human factors. The -- quite often it is not an environmental qualification

1 issued by itself. It's a safety -- overall safety aspect
2 of the plant from a systems standpoint.

3 I&E will, of course, continue to be doing the
4 52 plant reviews and will be inspecting and enforcing
5 the requirements that are developed.

6 Now, the last thing I am going to highlight on
7 the chart is over at the right-hand side. You will see
8 a division of safety technology which is the -- I think
9 it's been characterized as sort of the conscience of NRR.
10 It's a norm -- it's sitting normally outside of the
11 day-to-day licensing process. They are not involved in
12 the day-to-day decisions. But they are the keeper of the
13 masterpiece.

14 CHAIRMAN AHEARNE: That's a new division?

15 MR. EISENHUT: Yes.

16 Yes, it's Roger Mattson's division of the new
17 organization. That division will be responsible for
18 developing new requirements. It -- in fact, it has
19 the subcase, which is the unresolved safety issue piece,
20 which was the source of the A-24 interim criteria document--
21 NUREG 588.

22 It's fair to say, I think, that for the present
23 time that effort is essentially complete. What they will
24 be doing in this area is continuing to evaluate how these
25

1 interim positions are being implemented and revised and
2 continue to develop the criteria as need be.

3 There are also the overall coordination with the
4 standards and research. And you'll see in a second there
5 is a, of course, a significant piece of agency resources
6 and research being devoted to this effort.

7 And that's basically the structure. We're trying
8 to have a very streamlined organization with a -- recognizing
9 the importance of the issue, we've created a, I think
10 it's equipment qualification branch, which looks at
11 environment qualifications, sysmic qualification of
12 equipment, and pump and valve testing.

13 CHAIRMAN AHEARNE: So, the title environmental
14 qualifications title.

15 MR. EISENHUT: I think that's too narrow.
16 I think it's equipment qualification system. Unless
17 it got --

18 CHAIRMAN AHEARNE: Well, if you guys don't know --

19 MR. DENTON: Well, we haven't officially named
20 them yet.

21 MR. EISENHUT: It was supposed to have been
22 equipment qualification unless we gletched to somewhere.

23 The --

24 A VOICE: The chart design in --
25

1 MR. EISENHUT: The last piece -- let's see if
2 we can burn out the bulb here.

3 The -- this is just the last slide in the
4 handout. We've touched upon most of these with the
5 exception of two. We touched upon the need for a more
6 specific enforceable guidance. And we said there the
7 possibility of a potentially a new rule.

8 We're not sure it's a new rule or what form it's
9 going to take. However, at the present time the only
10 real enforceable piece is general design criteria 4.
11 And I think it's fair to say that I&E finds that obviously
12 you can't really enforce -- it's very difficult to tell
13 people to meet that without having some additional guidance.

14 So, one of the things we're going to be developing
15 over the next few months will be really looking at it and
16 deciding what form should it take? Should it be something
17 like the DOR guidelines? Should it be something like
18 NUREG 588? Should it be something like an appendix to
19 the -- appendix to Part 50? We really haven't decided,
20 and we're going to be looking at those various options.

21 I think the one thing we're all clear on is you
22 need more than a GDC-4.

23 It's also fair to say that there's considerable
24 concern that maybe you just can't write very specific,
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definitive guidance. And I guess I tend to agree with that. That you're just not going to be able to write very specific guidance to cover all aspects.

However, clearly there ought to be more than -- be able to write more enforceable guidance than the three sentences in GDC-4.

So, that will be another area that we will working on.

The last item that we have not specifically touched upon is confirmatory research and testing. You will recall that research has laid out a program to confirm the qualification of components. Over the last couple of years they have developed a program --

CHAIRMAN AHEARNE: Demonstrated many things, not that.

MR. EISENHUT: They have demonstrated many things. They have -- is there someone from research here? Supposed to be here? Someone from research was supposed to be here to address this. I was kind of hoping --

CHAIRMAN AHEARNE: It was probably decided that it wasn't something --

MR. EISENHUT: Wasn't the appropriate meeting to come to, yes.

The intent of that program was to take a piece

1 of equipment, you will recall, that was qualified elsewhere
2 and requalify it. Todate they have retested the connector
3 from Brown's Ferry. Do you remember? I think it --

4 CHAIRMAN AHEARNE: The real connector.

5 MR. EISENHUT: The real connector that was
6 floating around the table here, it seems like a couple
7 of years ago, that they have in fact run a test on.

8 It's also fair to say in their defense that they
9 have developed quite an elaborate experimental rig at
10 Sandia which will be capable of doing all kinds of good
11 tests. And we're hopeful that we will be working with
12 them to layout -- to try to see if we can't layout a
13 very definitive program.

14 MR. DENTON: Can you sort of as a result of
15 that test - - it met the standards which I recall TVA
16 said it met.

17 MR. EISENHUT: Yes. That's all it was really
18 tested to. They tried to duplicate the test that TVA had
19 ran. They essentially duplicated the test and the compo-
20 nent passed just as the test that TVA ran. So, it confirmed
21 the TVA test.

22 COMM. BRADFORD: I -- let's see. It sounds as
23 though there's something more. What are you not saying
24 about the TVA test?
25

1 MR. EISENHUT: The TVA test was the test that
2 was -- a test for a profile, as I recall, that was basically
3 the profile that they laid out in their FASR. And I
4 think -- I'm not trying to say anymore about it than --

5 COMM. KENNEDY: Well, that -- let me just -- that's
6 reasonable; isn't it?

7 MR. EISENHUT: That is reasonable.

8 COMM. KENNEDY: Yes.

9 MR. EISENHUT: Except you have to ask yourself
10 how reasonable it is because a lot of the older applica-
11 tions did not really layout the right kind of profile
12 you would want today.

13 MR. DENTON: But I think the right answer --

14 COMM. KENNEDY: But that's a different question.

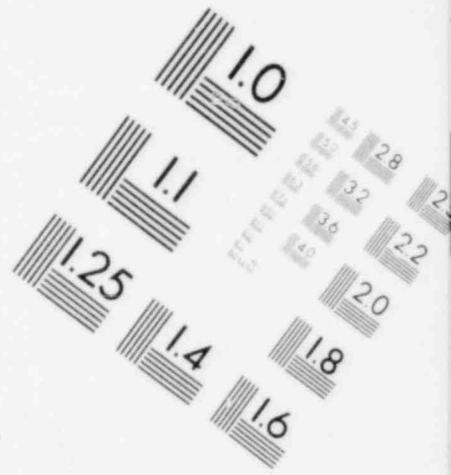
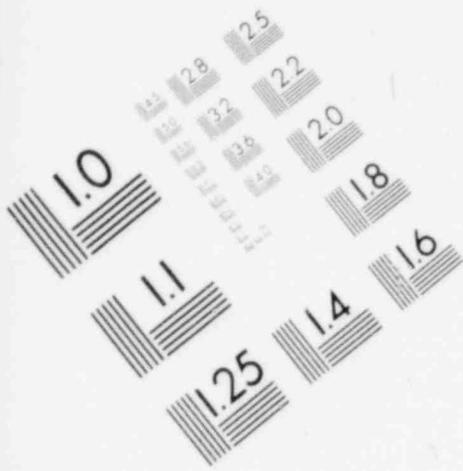
15 MR. DENTON: It's unanswered whether it meets
16 the '74 standard, for example. It goes back to what
17 does it take to show compliance for the '74 standards. It
18 meant what the applicant claimed it meant.

19 COMM. KENNEDY: But as I recall it didn't --

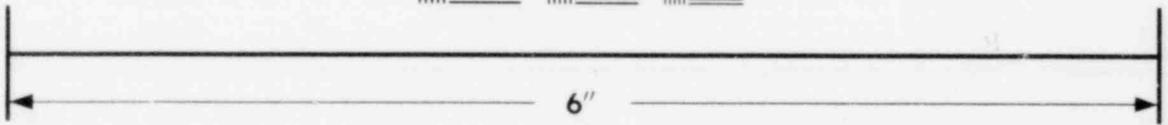
20 MR. DENTON: And what we have accepted as being
21 sufficient.

22 CHAIRMAN AHEARNE: Yes. But I think we
23 originally described it as going to do more than that.

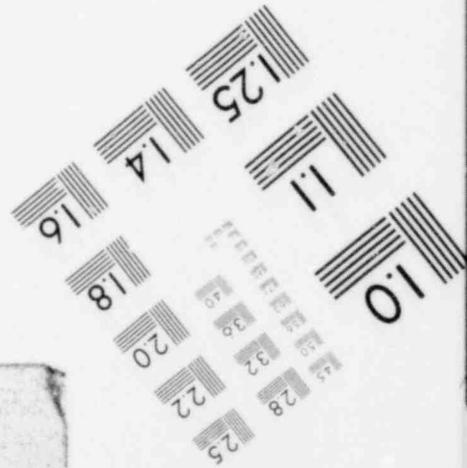
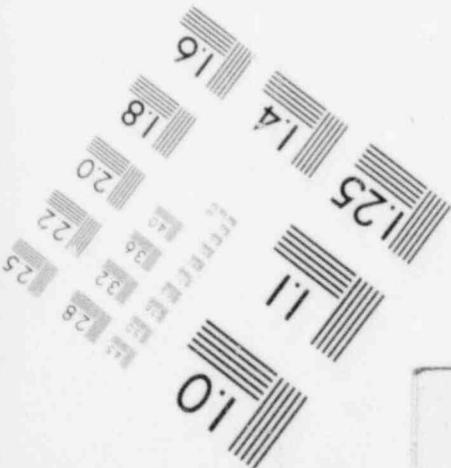
24 MR. DENTON: And I am -- that's why we need
25



**IMAGE EVALUATION
TEST TARGET (MT-3)**



MICROCOPY RESOLUTION TEST CHART



1 someone from research, I think, to get into that little bit
2 extra area.

3 COMM. BRADFORD: Well, let me just mention that
4 in the April '78 decision, I guess, on the ECS petition,
5 the commission did specifically request a paper laying
6 out the alternatives for a -- conducting independent verifi-
7 cation testing.

8 CHAIRMAN AHEARNE: And we even put some money in
9 the budget.

10 COMM. BRADFORD: We even put some money in the
11 budget. And from time to time --

12 CHAIRMAN AHEARNE: On the belief that the paper
13 would be coming.

14 COMM. BRADFORD: That's right. We push a
15 button or something that doesn't seem to be connected to
16 anything at the other end about that paper. But --

17 A VOICE: That's why research isn't here.

18 COMM. BRADFORD: That paper indicates it's never
19 come up.

20 MR. JORDAN: I think -- maybe I can help out
21 a little bit. The division of operating -- I'm sorry,
22 the division of construction of reactors for I&E is
23 promulgating such a paper, and their representative is
24 here today, Wayne Ryland, and Bill Rutherford who can give
25

1 you a little more as to its status. And --

2 MR. RUTHERFORD: The Sandia study is complete
3 and as a result of that study it is presented in a paper
4 that we expect to have it out by the end of this month
5 provided we can get a consensus within the staff.

6 In addition to the presentation of the Sandia
7 results, there are three alternatives that we studied. We
8 have identified as a program and will continue effort on
9 the problem of qualifications starting with the management
10 people --

11 The program specifies an independent verification
12 testing based on what we find, what has come out of the
13 operating -- division.

14 The other aspect of the proposed program is
15 indepth inspection as the work is under progress. That is
16 the qualification of it while it's in progress as opposed
17 to redcing it after the fact.

18 COMM. BRADFORD: Why don't we just leave it that
19 we look forward to the paper, Bill, and put it in your
20 tracking system.

21 MR. RUTHERFORD: Yes. Right.

22 CHAIRMAN AHEARNE: I think you've directed the
23 question. We'll look forward to the paper.

24 COMM. KENNEDY: -- sergeant at arms.
25

1 MR. DENTON: Tish concludes our plan presentation.

2 CHAIRMAN AHEARNE: Harold, could you tell me why
3 the industry seems to be reluctant to put together that
4 underwriter laboratory type approach?

5 Are they reluctant are --

6 MR. DIRCKS: I don't think we've ever -- well,
7 pushed them in this direction.

8 CHAIRMAN AHEARNE: Have we ever made -- really
9 made a proposal to them?

10 MR. DIRCKS: We started a big push in this
11 area pre-TMI days. And it has -- I'm not -- I've
12 not surfaced it since we made the six-plant audit and
13 the I&E results. And it's probably appropriate to bring
14 it up again.

15 MR. EISENHUT: I think the -- if they take
16 a look at the direction of this program, then you can see
17 the economic incentive to move along this path, and it
18 would be helpful when we talked to them. And they have
19 organized themselves into many operations since TMI and
20 maybe one of these --

21 CHAIRMAN AHEARNE: It really seems to be a
22 logical --

23 MR. EISENHUT: I think so.

24 CHAIRMAN AHEARNE: And as you say, it would be
25

1 much more appropriate for them to begin than for us
2 to be plunging into this.

3 MR. EISENHUT: I think the incentive will be
4 a lot clearer since the last time we talked.

5 COMM. BRADFORD: Let's see. I sometimes drift
6 away from it. Did I miss a slide or something somewhere
7 summarizing your visit to Indian Point?

8 MR. EISENHUT: No, you didn't -- you didn't --
9 you didn't miss it. We just didn't go it through it
10 plant by plant.

11 COMM. BRADFORD: I thought, though, that John
12 asked; and if he hadn't I would have, specifically about
13 Indian Point.

14 MR. EISENHUT: Okay. The general conclusion
15 on all of them came out basically the same. We do
16 have -- we have the Indian Point. Oh, we had a listing
17 of the -- yes, we do -- yes, we went through the listing,
18 you remember, plant by plant of the items that were found at
19 Indian Point. I think -- first, here's the overview of
20 the -- listing of components that we had questions about
21 it at Indian Point two and three. We went through these
22 item by item in the same sort of way we did at Palisades.

23 If you'd like, we certainly are prepared to go
24 through some of those. We can give you an idea of, for
25

1 example, the pressure transmitters or the --

2 COMM. BRADFORD: These are the components reviewed
3 in the same generalization about --

4 MR. EISENHUT: Yes.

5 COMM. BRADFORD: -- that would apply to other
6 plants would apply to these as well.

7 MR. EISENHUT: And we came to the same conclusions,
8 yes. They fell through the screen. Just to show you,
9 this is the kind of thing we go through one by one.
10 These kinds of components. You make a decision on the --
11 this is the Westinghouse electrical penetration, which
12 is one of the items on the list.

13 And the -- we made a technical argument that
14 it looks like the basic materials and structure of the
15 component leads you to the technical opinion that we'll
16 survive.

17 COMM. BRADFORD: Are both of these units among
18 the 58 that --

19 MR. EISENHUT: No. The -- the NRR is doing
20 the eleven SEP plants plus Indian Point two and three and
21 Zion one and two.

22 COMM. BRADFORD: I'm sorry. Are they both among
23 the 58 that do not come under 32371?

24 MR. BOUCHER: My recollection is yes. I'm
25

1 looking to see if I can verify that.

2 MR. EISENHUT: I would suspect since there's --

3 MR. BOUCHER: Yes, the --

4 MR. EISENHUT: -- about a -- only about a dozen
5 that do come under it. So, it would probably be the
6 dozen latest.

7 MR. BOUCHER: The answer is yes.

8 CHAIRMAN AHEARNE: Thank you all very much.
9 It's obviously most important and you're putting a lot
10 of effort into it. It was a very informative presentation.

11 Thank you all.

12
13 (Whereupon at 11:46 a.m., the meeting was
14 ajourned)

STATUS OF OPERATING REACTOR REVIEWS

- RESPONSES TO IEB 79-01 AND 79-01A INADEQUATE

NRC QUESTIONS NOT CLEAR

LICENSEE REPLIES DIFFICULT TO REVIEW

LICENSEE REPLIES INCOMPLETE

- SCOPE OF REVIEW EXPANDED

MORE RESTRICTIVE GUIDELINES

HELB

FLOOD

AGING

- REVISED BULLETIN ISSUED JANUARY 14, 1980

NRC/LICENSEE "WORKSHOP" MEETINGS HELD FEBRUARY 1-12, 1980

"SUPPLEMENTAL INFORMATION" ISSUED ON FEBRUARY 20

REVISED BULLETIN 79-01B

● REQUIRES:

1. MASTER LIST OF ALL EQUIPMENT RELIED UPON TO
MITIGATE DESIGN BASIS EVENTS
2. WRITTEN EVIDENCE OF QUALIFICATION
3. SERVICE PROFILES
4. LICENSEE EVALUATION AGAINST GUIDELINES
5. EVALUATE MAXIMUM FLOOD LEVEL
6. REPORTS INOPERABLE SYSTEMS AS LER
7. REPORT UNDER 50.54f
 - (a) 1, 2, 3 45 DAYS (FEBRUARY 28, 1980)
 - (b) 4, 5 90 DAYS (APRIL 13, 1980)

REVIEW SCHEDULE

<u>TASK</u>	<u>ELAPSED TIME (MONTHS)</u>
TASK 1 INITIAL PREPARATIONS, REGIONAL MEETINGS WITH LICENSEES (JANUARY 14 - MARCH 1)	1.5
TASK 2 EVALUATION OF 45 DAY RESPONSES (MARCH 1 - APRIL 15)	1.5
TASK 3 EVALUATION OF 90 DAY RESPONSES (APRIL 15 - SEPTEMBER 30)	5
TASK 4 RESOLUTION OF DEFICIENCIES (OCTOBER - DECEMBER 1980)	3
TASK 5 FOLLOWUP OF IMPLEMENTATION	<u>18</u>
TOTAL	29 MONTHS

ON-SITE INSPECTIONS

● FACILITIES INSPECTED

-- DRESDEN 3	FORT CALHOUN
DUANE ARNOLD	OCONEE 2 & 3
QUAD CITIES 2	RANCHO SECO
HATCH 2	ST. LUCIE
MONTICELLO	TROJAN
PILGRIM	DIABLO CANYON

● AUDIT OF ONE PLANT SYSTEM PER PLANT

- ONE UNQUALIFIED LIMIT SWITCH
- IDENTIFIED FINDINGS CONTRIBUTE TO DATA BASE FOR
DETAILED EVALUATION

SCREENING OF RESPONSES

- MASTER LISTS OF EQUIPMENT GENERALLY PROVIDED IN
45 DAY REPORT
 - QUALIFICATION DOCUMENTATION INCOMPLETE
- LICENSEES ANTICIPATING DELAYS IN 90-DAY RESPONSES
 - DUE APRIL 13
 - MOST COMMITTED BY JUNE 1
 - EIGHT UNITS DELAY UNTIL AUGUST 1
 - FIVE UNITS DELAY BEYOND AUGUST 1
- REVIEW REQUESTS FOR EXTENSIONS
 - WORK COMPLETED
 - ESTIMATE OF REMAINING
 - EXTENUATING CIRCUMSTANCES
- PLAN CONFIRMATORY ORDERS ON NEGOTIATED DELAYED RESPONSES
- MPA DEVELOPING COMPUTER FILE FOR DATA

UNQUALIFIED EQUIPMENT REPORTED

<u>COMPONENT</u>	<u>NUMBER OF PLANTS</u>	<u>CORRECTIVE ACTION</u>
VALVE POSITION INDICATING LIMIT SWITCHES	3	TO BE REPLACED
CABLE SPLICES	1	REPLACED
MOTOR OPERATED VALVE	1	TO BE REPLACED
PRESSURE SWITCH	1	TO BE REPLACED

X

COMPONENTS REVIEWED

Zion

ASCO Solenoid Valves
Power and Control Cables
Limitorque Valve Operators
Electrical Penetrations
Pressure Transmitters
Fan Cooler Motors
Cable Splices

Indian Point 2

ASCO Solenoid Valves
Power, Control, Inst. Cables
Limitorque Valve Operators
Electrical Penetrations
Pressure Transmitters
Hydrogen Recombiner
Motor-RHR & Fan Cooler
NAMCO Limit Switches

Indian Point 3

ASCO Solenoid Valves
Power, Control, Inst. Cables
Limitorque Valve Operators
Electrical Penetrations
Pressure Transmitters
Terminal Blocks
Motor-RHR and Fan Cooler
NAMCO Limit Switches

COMPONENTS REVIEWED (CONT.)

X

PALISADES

ASCO Solenoid Valves
Power and Control Cables
Limitorque Valve Operator
Instrument Cable
Electrical Penetrations
Pressure Transmitters
Terminal Blocks
Hydrogen Recombiner
Connectors
Junction Box
Fan Cooler Motors
Miscellaneous Equipment
Outside Containment

OYSTER CREEK

ASCO Solenoid Valves
Power, Control, Instrument Cables
Limitorque Valve Operators
Electrical Penetrations
Junction Boxes and Terminal Blocks
Electromatic Relief Valves

X

INDIAN POINT 3

WESTINGHOUSE ELECTRICAL PENETRATIONS

Deviations from
DOR Guidelines

- No test data for radiation
- No test data for chemical spray
- No aging consideration
- Test sample configurations differ from installed units

Component Qualification

- Critical design features (insulator, seals) similar to devices such as transformers and incore neutron detectors which endure long-term high temperature, high gamma environment, thus believed acceptable until licensee can further justify

Impact on Overall
Plant Safety

- No immediate safety concern pending licensee verification of qualification

X

PALISADES
ASCO SOLENOID VALVES
MODEL LM 831614

Deviations from
DOR Guidelines

- No test data for radiation
- No test data for chemical spray
- No test data for submergence
- Negative materials analysis

Component Qualification

- Not qualified for long term LOCA service

Impact on Overall
Plant Safety

- No impact - Lic. will replace before restart with ASCO Model NP 831654E

X ✓

PALISADES
ASCO SOLENOID VALVES
MODEL HP 831654E

Deviations from
DOR Guidelines

- No data provided to document qualification
- Lrc. replies on vendor compliance with the purchase spec.

Component Qualification

- Based on test results previously reviewed for NP series valves and staff discussions with vendor, component is believed to be adequately qualified for the present

Impact on Overall
Plant Safety

- No immediate safety concern pending lic. verification of applicability of test data which is available.

ENVIRONMENTAL QUALIFICATION

BRIEFING OUTLINE

- I. BRIEF BACKGROUND
- II. ONGOING REVIEW
 - DELAYED BY TMI
 - SCHEDULES
 - SAFETY STATUS
- III. SIGNIFICANT ASPECTS
 - IMPORTANCE OF ISSUE
 - ONGOING ORGANIZATIONAL RESPONSIBILITY
 - NEED FOR MORE SPECIFIC ENFORCEABLE GUIDANCE
 - QUALIFIED EQUIPMENT CLEARINGHOUSE
 - BURDEN ON INDUSTRY
 - NEED FOR CONFIRMATORY RESEARCH

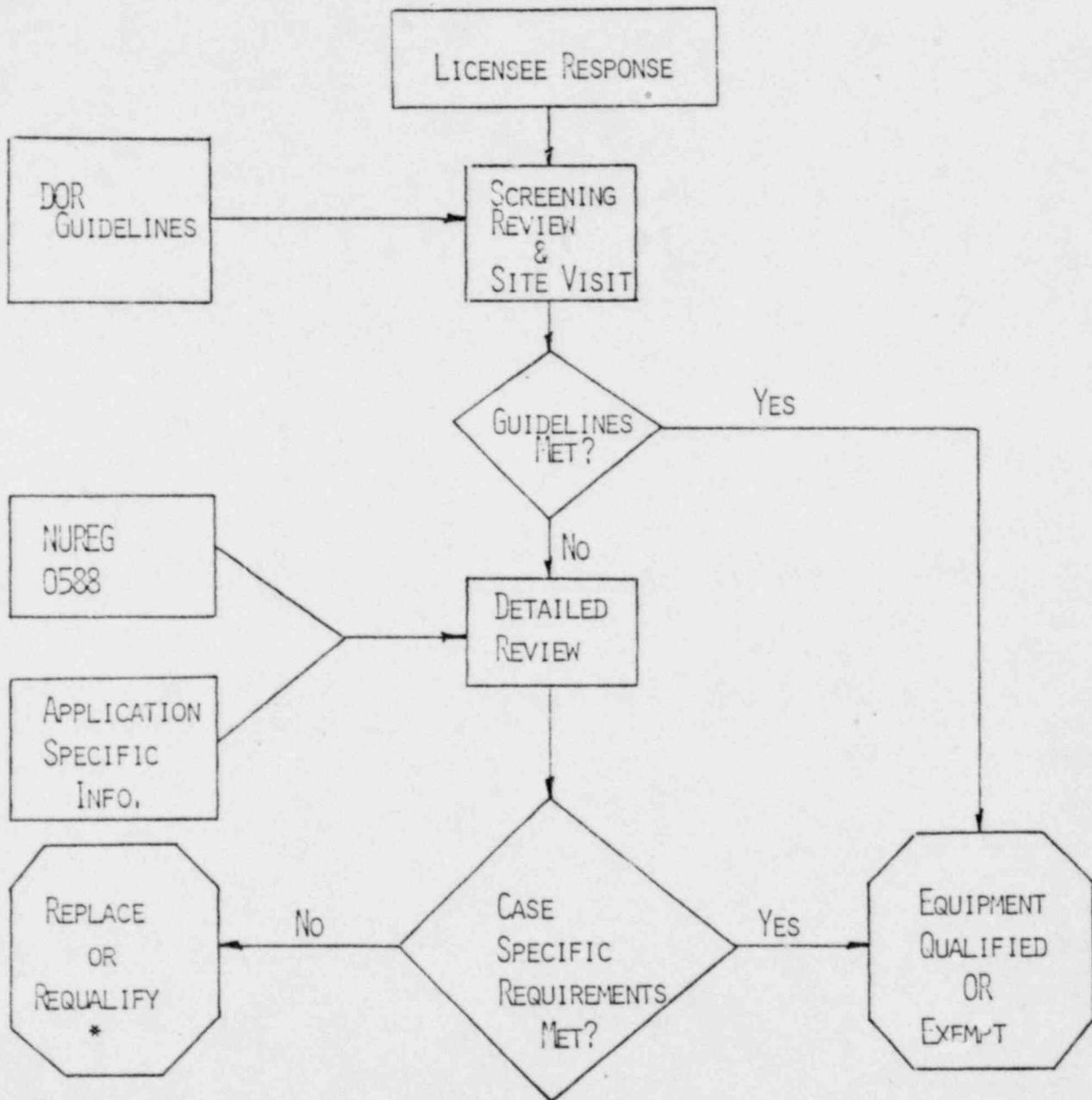
IMPROVEMENTS ALREADY COMPLETE
OR UNDERWAY

- Connectors Replaced
- Terminal Blocks Replaced
- Solenoid Valves Replaced
- Improved Instrumentation On Order (e.g., Transmitters)
- Requalification Programs (e.g., Cables, Splices)
- Valve Operator Replacements On Order
- Licensee Awareness Of Potential Failures

OPERATING REACTORS E/Q

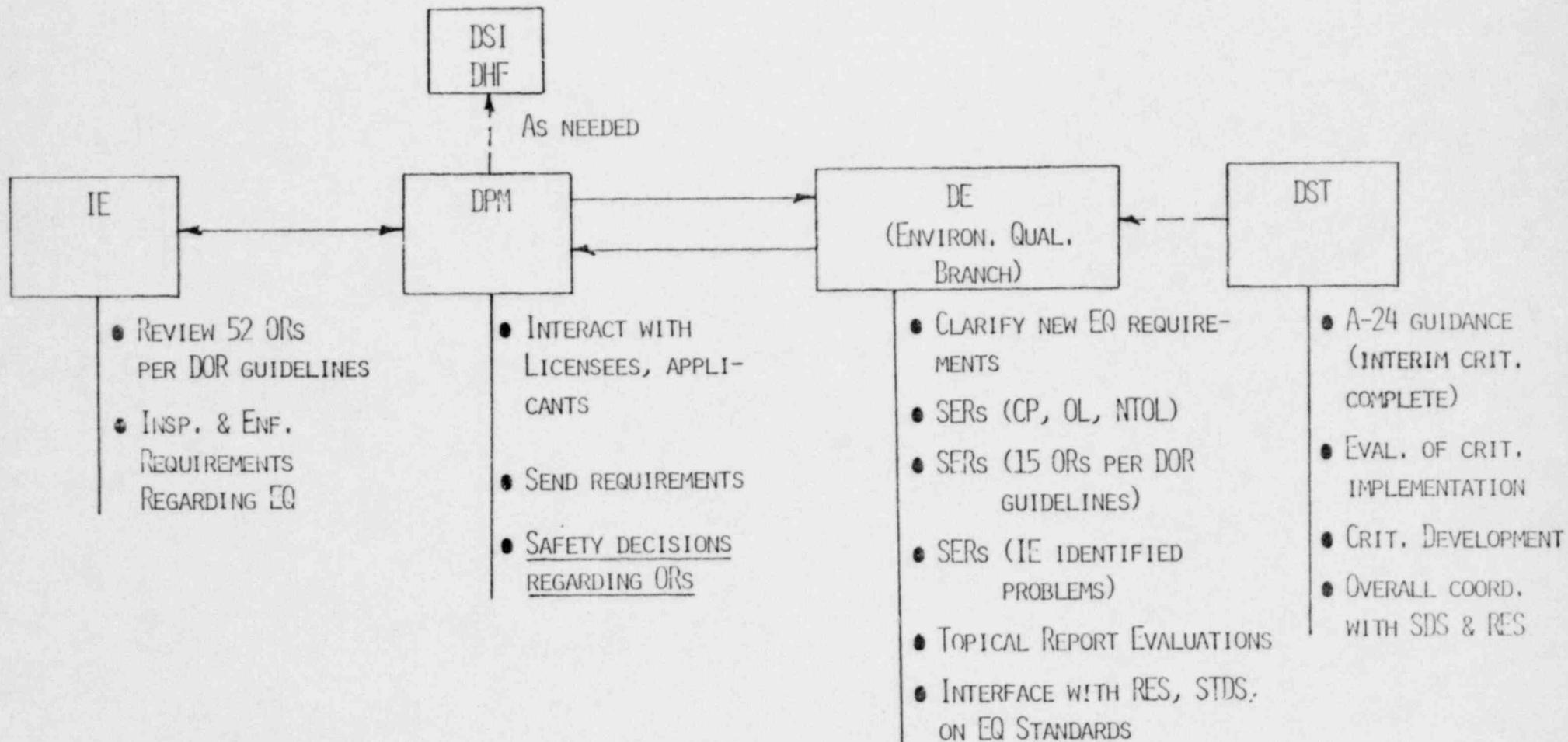
REVIEW PROCESS

(SEP & IE BULLETIN 79-01)



* BASIS FOR CONTINUED OPERATION MUST BE PROVIDED BY THE LICENSEE IN THE INTERIM

ENVIRONMENTAL QUALIFICATION ORGANIZATION



STATUS OF SEP REVIEWS

- Palisades Full Week Site Visit Complete
- Oyster Creek Full Week Site Visit Partially Complete - Balance Scheduled For Week of 4/28/80
- Quick Look Two Day Visits Complete for Four Plants

Indian Point 2 - H/Q

Indian Point 3 - Site

Zion 1 & 2 - Site

SUMMARY OF DEVIATIONS
FROM THE DOR GUIDELINES

- Component Installed In Plant Not Identical To Component Tested - Model, Size, Materials
- Inadequate Test Sequence - Not All Service Conditions Addressed
- No Aging Considerations
- Incomplete Documentation of Tests Performed

GENERAL ASSESSMENT OF SEP
RESULTS TO DATE

- Although Most Equipment Failed To Meet At Least One Aspect Of The DOR Guidelines, No Immediate Plant Shutdowns Required While The Process Of Up Grading Equipment Qualification Continues.

BASES FOR CONTINUED
OPERATION

- Equipment Will Perform Short Term Initiation Functions Even If It Fails In The Long Term.
- The Probability Of A Major Accident Which Would Produce An Extreme Environment Is Low.
- Defense-In-Depth Design Concept Often Provides Alternatives For Equipment Whose Qualification Is Questionable.

OTHER SIGNIFICANT ASPECTS

- Staff Recognition Of importance Of Issue
- New Environmental Qualification Branch In NRR
- Need For More Specific Enforceable Guidance - Potential New Rule
- Qualified Equipment Clearinghouse - NRC And Industry
- Need For Confirmatory Research And Testing
- Increased Industry Emphasis