

Department of Energy

Albuquerque Operations Office P. O. Box 5400 Albuquerque, New Mexico 87115 RETURN ORIGINAL TO PDR, HQ.

OC 1 2 1989

Mr. Edward F. Hawkins Licensing Branch 1 Uranium Recovery Field Office Nuclear Regulatory Commission, Region IV P.O. Box 25325 Denver, CO 80225

Dear Ed,

Enclosed for your information is one (1) copy of Project Interface Document (PID) No.'s 18-S-11 and 18-S-12 concerning the Tuba City, Arizona site. Both PIDS are considered to be a "Class II" change pursuant to Section 8.11 of the Remedial Action Plan.

PID No. 18-S-12 concerns the Department of Energy's (DOE) recent decision to cease compaction of the bedding material. Attached to the PID is a paper entitled "Reasons to Halt Bedding Compaction", dated September 1989.

Should you have any questions or feel the "Class II" designation for either PID should be redesignated as "Class I", please contact Michael Abrams of my staff at (505) 844-3941, immediately.

Sincerely,

Mark L. Matthews

Tren & Traliter

Acting Project Manager

Uranium Mill Tailings Project Office

Enclosure

cc w/o enclosure:

C. Watson, UMTRA

D. Gillen, NRC-HQ

J. Oldham, MK-F

K. Agogino, JE

8912130310 891012 PDR WASTE WM-73 PNU

DESIGNATED ORIGINAL

Certified By many C. 2/ord

DF02

Tuba City Originator and Location D. Bolton, San Francisco		Date 1000	P10 No.	Site No.		Vic Pro No. References: Subcontract:	
		19 Sept.1989 (415)442-7586	0rganization MKES	Answer By:			
Subject Tuba City,	Surveillance a	and Maintenance - A	erial Photograp	ohy Coverage	3	Subcontract No:	
Description of Prob	lem and Recommend	ed Solution	Clariffic	ation	(C) Change		
wel	1s 901 and 910	to increase the pro O north of the high h, to conform with	may 160, and the	he area to the	photographs southeast bet	to include monitor ween the site boundary	
SOLUTION: Rev	rise Spec. No.	01056 - Aerial Pho	otography and M	apping, paragra	oph 1.3.A, and	Drawing No.	
108	3-PS-10-0835,	to indicate the inc	creased area or	photographic t	.uverage.		
				Originator	DB	8 9-19-87 Date	
Disposition	Approved	□ Disapproved □ Appr			DES Signature	Of 9-19-87 Date	
Criteria Change?	Approved Tes	□ Disapproved □ Appr	oved as Noted	Originator	DES Signature	1/2	
	Approved Tes		oved as Noted RAC Pro	Originator RAC Site Man	DES Signature	1/2	
Criteria Change?	Approved Tes		oved as Noted RAC Pro RAC Eng	Originator RAC Site Man Ject Control	Signature ager RE Was	1/2	
Criteria Change?	Approved Tes Yes Yes Yel required)		oved as Noted RAC Pro RAC Eng RAC Con Reviewe	PAC Site Man Ject Control Incering/Design	Signature ager RE Was	Cooney Cooney	
Criteria Change?	Approved Tes Yes Yes Yel required)		oved as Noted RAC Pro RAC Eng RAC Con Reviewe	Originator RAC Site Man Ject Control Incering/Design Intering/Design Intering	Signature ager RE Was Polout E Signature	Date (dington) for (1-51 (coney) (2/21/89 Date	
Criteria Change?	Approved O Yes val required) Class II	CONTROLLED	oved as Noted RAC Pro RAC Eng RAC Con Reviewe Req	PAC Site Manager Sect Control Intering/Design Struction Engineer and for Quality Surrements Name	Signature ager RE Was Pul Dignature Location	Cooney Out Out Out Out Out Out Out Ou	
Criteria Change? (If Yes, DOE approx	Approved O Yes val required) Class II	CONTROLLED COPY	oved as Noted RAC Pro RAC Eng RAC Con Reviewe	PAC Site Manager Sect Control Intering/Design Struction Engineer and for Quality Surrements Name	Signature ager RE Was Polout E Signature	Date (dington) for (1-51 (coney) (2/21/89 Date	

RAC Site Qual. Engr. W. Neves RAC HSAE Mgr. F PCYC/Kg

OOE Approval

MORRISON		A PROJECT (DOCUMENT			
Site Tuba City	Date 25 Sept. 1989	PID No. 18-S-12	Site No. 18	Vic Pro N	0.	
Originator and Location	Phone	Organization	Answer By:	Reference		
Derek M. Bolton, SFO Subject	1415/442-7586	I_MKFS		THE RESERVE THE PARTY OF THE PA	Subcontract: Subcontract No:	
Tuba City - Delete Bo	edding Compaction	from Specificat	ion			
Description of Problem and Recommende	d Solution	□ Clarifica	tion	Change .		
<u>Problem</u> : It has been de barrier perfor	termined that comp mance.	action of the b	edding may be det	trimental to the e	rosion	
Solution: Delete all ref Paragraphs 3.1 thru F.	erences to compact , 3.1.B, 3.1.F and	ion from specif 4.2. Delete P	ication 02278, Re aragraph 3.1.C an	ev.3 - Erosion Pro nd renumber Paragr	tection, phs 3.1.D	
				004	4	
			Originator	Inature 1	9-25-89 Date	
Disposition Approved	□ Disapproved □ Appr	oved as Noted	RAC Site Manager	1200111	gto Br	
Criteria Change? Tres	€ No	RAC Proj	ect Control Wet	Teanist foling	10-119 9/27/5	
(1f Yes, DOE approval required)	CONTROL	TO RAC Engl	neering/Design	J. FELIZ	9/25/89	
Cla	ass II	Reviewed	truction Engineer £	object & Cooner	9/26/89	
			for Quality	. D (a)	9/27/89	
		Requ	frements Ohis	Signature	Date	
Distribution Name L	ocation		Name	Location	Cost/Time Est.	
RAC Site Mgr. R. W. Whee		RAC Constr. Engr.	Mgr. R. Coop	Q	☐ Attached	
DOE Proj Engr. 10 Abrams		RAC Qual. Mgr.	P. Cate		Not Required	
TAC Site Mgr. F. Ricoks		Other 4.	Algan 1	Feliz	DOE Approval	
RAC Site Qual. Engr. W 16/6	5		4. Klyma			
RAC HS&E Mgr. E. PCYCKG			1 Garcia			

MK-087-MM(10/34)

UMTRA PROJECT
TUBA CITY, ARIZONA
REASONS TO HALT
BEDDING COMPACTION

SEPTEMBER 1989

TUBA CITY DISPOSAL CELL REASONS TO HALT BEDDING COMPACTION

CURRENT SITUATION

The technical specifications for the Tuba City remedial action construction currently call for compaction of the bedding layer by four passes of a smooth drum roller. This compaction should be halted and the specifications changed. This document records the basis for that recommendation.

About ten percent of the bedding at the Tuba City pile has been placed to date. Visually, the compaction produced a very dense layer with a very smooth surface. The dense, smooth bedding will not function as a suitable or efficient bedding layer, for the reasons described below.

TECHNICAL BACKGROUND

As a matter of terminology, note that the bedding layer is often referred to as the filter layer, the filter blanket, or the drain layer. Regardless of the precise term used, the layer of importance to this recommendation is the six-inch layer of silts, sands, and gravels placed on top of the silts and clays of the radon barrier and beneath the cobbles and boulders of the erosion barrier or riprap layer.

The NRC report "Development of Riprap Design Criteria by Riprap Testing in Flumes: Phase I" NUREG/CR-4651 prepared by S.R. Abt et al. on page 76 states the following:

The 2-inch median stone diameter riprap was tested in the outdoor facility on a 20 percent slope with and without a 6-inch thick filter blanket. The average unit discharge at failure of the 2-inch riprap without a filter was 0.30 cfs/ft. However, when a 6-inch filter blanket was placed beneath the 6-inch layer of 2-inch riprap, the unit discharge at failure increased to 0.50 cfs/ft. Apparently, the presence of the filter increased the resistance to riprap movement by nearly 67 percent. The same riprap and method of placement was used in all tests."

To state the observation another way: an erosion barrier not properly bedded is likely to be 40 percent less stable than an erosion barrier that is properly bedded.

The riprap placed on the compacted and smooth, unyielding surface of the Tuba City disposal cell bedding will most likely perform as the riprap in the NRC tests placed without a bedding layer. In short, if we compact the bedding at Tuba City, the riprap will be at least 40 percent less stable than if we do not compact the bedding.

There is a very simple technical explanation for the difference in the performance of riprap placed with and without adequate bedding. Less energy is required to move an object down a smooth surface than down a rough surface. If there is no bedding or the bedding is compacted so that it is unyielding and smooth, less energy is required to fail the riprap layer than unyielding and smooth, less energy is required to fail the riprap tends to bed into is required if the bedding surface is rough or the riprap tends to bed into the filter materials. The tests reported by the NRC merely confirm this logical deduction.

Dr. Steven Abt, of Colorado State University, was in charge of the work described in the NRC report referenced above. In addition, he has supervised many other studies on the erosional stability of riprap and cover systems such as those used on the UMTRA Project. He is probably the systems authority on the subject of riprap stability. He concurs with the foremost authority on the subject of riprap stability. He concurs with the conclusions that we should not be compacting the bedding layer at Tuba City or other UMTRA Project sites.

CONCLUSION

Hence, there is an overwhelming preponderance of logic, test data, and expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction of the Tuba expert opinion to backup the recommendation to stop compaction opinion to backup the recommendation the recommendation the recommendation the recomm