CR 5927 U.S. NUCLEAR REGULATORY COMMISSION THORPE/ CLOSED MEETING OF THE COMMISSIONERS blt All 2 3 DISCUSSION OF HEARING BOARD FOR CLEARANCE RULE PROCEEDING Thursday, 29 December 1977 5 9:45 a.m. 7 Commissioners' Conference Room 1717 H Street, N. W. 8 Washington, D. C. COMMISSIONERS PRESENT: 10 JOSEPH M. HENDRIE, Chairman 11 RICHARD T. KENNEDY 12 VICTOR GILINSKY 13 OTHER STAFF MEMBERS PRESENT: 14 KENNETH PEDERSEN, Director, Office of 15 Policy and Evaluation 16 JAMES KELLEY, Deputy General Counsel 17 WILLIAM REAMER 18 JOHN HOYLE, Assistant Secretary to the Commission 19 20 21 22 23

And Toderal Reporters, Sac Man N. Capitol Street (Suite 400) Washington, D. C 200 CR5927 THORPE/ blt All

## PROCEEDINGS

CHAIRMAN HENDRIE: Why don't we start the meeting and get the transcript started.

I'm sorry to hold you up. The Chicago situation is percolating again, and I've been on the telephone. I'll tell'you about that on an individual basis.

This morning we are looking at members for a hearing board on the clearance rule hearing. We have a memorandum from Jim Kelley with some names, and then an addendum that came in.

MR. KELLEY: A resume from a gentleman who had been suggested before, and then one additional name that came in yesterday.

CHAIRMAN HENDRIE: Why don't you go ahead and either make a recommendation or outline the nature of the thing or whatever is appropriate.

MR. KELLEY: Maybe just a couple of general comments. Let me say that Bill Reamer and I and Jerry Nelson put our heads together. We've got these names before you and some background information, which I think is obvious. We didn't really see this had to be a Blue Ribbon board in the same fashion as GESMO. We're not before you with the results of a nationwide search. What we've done is think about it a little bit and make a few phone calls.

We have talked with all but one or two of these

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people, and we've got indications of availability. I believe all of them have security clearances, which I think is desirable because there may be some classified information in this proceeding.

In terms of desired characteristics, it did seem to us that it would be useful, certainly useful if not essential, to have at least one person who had either a safeguards or national security background. We've got two people on the list that I think fit that description, —— do you know him personally, Commissioner Kennedy?

COMMISSIONER KENNEDY: Yes.

MR. KELLEY: He has a security background that goes back quite a way. That's the resume we sent yesterday.

COMMISSIONER GILINSKY: Why is this board going to do?

MR. KELLEY: Well, we put out a Register Notice which listed areas of inquiry for the hearing. They're going to look into the need for it, look into alternative possibilities such as psychological testing and field investigation.

Bill, maybe you could expand on that a little more in terms of what you see are the issues.

COMMISSIONER GILINSKY: Are they going to do any more than inquire?

MR. KELLEY: Oh, in terms of their powers? They're

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not going to make a recommended decision, no.

COMMISSIONER KENNELY: What they're going to do is make a record.

MR. KELLEY: They're going to make a record. The other thing I think worth mentioning is that we said we would hold a legislative format hearing, that is to say not cross-examination, subpoenas and all the rest; but that once the record was compiled, and it would be compiled with the board asking questions as they went along, if there developed sharply controverted factual issues where it appeared cross-examination might be useful, then the board would be empowered to do that following the legislative phase.

But in essence they're a record-making board; they're not a deciding board.

So I was saying we have two people here who have a national security-safeguards background. The other is

who has been in the safeguards area for some time according to his resume, mostly in accountability, and materials accountability would be at least one issue before the house in the hearing.

You say you know personally, right? You might want to comment about him. I've talked with him on the phone.

COMMISSIONER KENNEDY: He's an extremely able fellow with, I think, a penchant for objectivity, known to have such a general outlook.

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MR. KELLEY: He certainly seems to be qualified.

I talked with him. He wasn't positive he'd be available, but he was interested and thought he might be. So he certainly is a promising candidate.

COMMISSIONER KENNEDY: He also is very, very widely connected in the technology side of the community.

COMMISSIONER GILINSKY: What is the nature of the activity that they're going to be exploring, presuming they're not exploring technical matters? They're exploring effectiveness of alternative security systems or alternative rules, or what?

MR. REAMER: You understand that you've got this proposed rule out which would require if effective security clearances in the nuclear power industry.

COMMISSIONER GILINSKY: Does it distinguish between power plants and fuel cycle facilities?

. MR. REAMER: It requires security clearances for personnel at both power reactors and the fuel facilities handling uranium.

COMMISSIONER GILINSKY: So presumably that would

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be one of the questions to look at, whether in fact you want it to be across-the-board?

MR. REAMER: One of the questions is the need for the proposed clearance rule.

COMMISSIONER GILINSKY: In the various sectors.

COMMISSIONER KENNEDY: In whole or in part.

MR. KELLEY: The need for the rule in each of the licensed activities covered by the proposed rule. It might go yes on one and no on the other -- at least that's an issue before the house.

CHAIRMAN HENDRIE: I would presume they would also probe the question of whether precisely the same clearance procedure and criteria were appropriate across the board or whether you wanted to adjust those criteria for a facility, or whether the cut is as proposed between sort of a full-fledged one and a lower grade one, without distinction as to facility.

MR. REAMER: You approved a Notice of Hearing,
which I understand was published today, which indicates that -COMMISSIONER KENNEDY: Do you have a copy of that?

MR. REAMER: I have a draft copy. I don't have a copy of the final version.

But basically you indicate that there is really no area that's off limits in this hearing so far as matters raised by the clearance rule.

CHAIRMAN HENDRIE: That was my impression.

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MR. REAMER: Although you're less interested in legal issues and you're more interested in questions such as the need for the clearance rule, identification of alternatives including advantages of alternative systems, such as perhaps a background investigation system that might be run by the licensees themselves as opposed to a clearance program run by you.

COMMISSIONER GILINSKY: You're really asking what kind of clearance program we need.

CHAIRMAN HENDRIE: Yes, and in consideration that there are quite different sorts of facilities that have to be considered, ranging from some pretty low grade from a security standpoint.

MR. KELLEY: This is seen as a major issue by a lot of people. It would have a chilling effect on associational rights of extending the clearance program into private industry. You can't quantify it very well. There's going to be a lot of debate on that issue.

Strong relation to the physical security measures which one wants to establish for various kinds of facilities that need to be protected, because whether you're dealing with a population of individuals at the plant who have some sort of background investigation made, who have a defined, identified and enumerated place and a set of recognized people, or

whether they're simply employees without other distinction.

It makes a difference in terms of things like searches and how one treats the insider threat from the standpoint of sabotage or diversion, so it has in my view important connections in what you do with a clearance program and how you treat it. It has important implications on how you handle the insider aspects of the various physical security areas.

MR. REAMER: And hopefully somebody on the board with a background in security matters will be able to ask the kinds of questions of participants that will bring the answers that relate to that very issue that you're talking about, dealing with insiders.

MR. KELLEY: I'm just saying when we come to characteristics I think the security background of at least one person is useful.

COMMISSIONER GILINSKY: When you say "security background," what do you mean?

MR. KELLEY: A person who is knowledgeable about these kinds of issues: threats, what one does to protect against them.

COMMISSIONER GILINSKY: And which of these people do you think fall in that category?

MR. KELLEY: Well, there are two that I think fall in that category: who Mr. Kennedy was speaking about, and The original memo has a resume on him.

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COMMISSIONER GILINSKY: Neither of them has a security background in the sense of national security.

COMMISSIONER KENNEDY: understands the security business very well indeed and participated in a number of very sensitive projects affecting communications security at all levels and all contexts, including those aspects of the problem having to do with personnel security questions; so he understands the issue.

MR. KELLEY: With that background that you're outlining coupled with his resume, it seems to me that you're not going to find in a resume a precise correlation between these issues and what he's been doing; but I think his background suggests that he would be a person who has a good grasp of the technical aspects of it.

another consideration that I think of is you can look for somebody whose background is in personnel security. It would seem to me, however, that those people would likely tend to look at problems from a particular perspective, and that's a perspective we already have, I think, from a variety of sources. I don't know whether that's the kind of perspective we want to bring to bear.

COMMISSIONER GILINSKY: That's why I was asking what do you mean by "security"?

MR. KELLEY: I think in the broader sense that you're

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suggesting would be the way I would tend to think.

The other person I was referring to is

COMMISSIONER GILINSKY:

I'm not sure I see the precise relevance of all that to the questions before us.

MR. KELLEY: Well, it seems to me there is a relevance between somebody with a background in nuclear safeguards and accountability and a rule, part of the purpose of which is detect diversion, say from a fuel fabrication point.

I'm not suggesting that his background covers the waterfront as far as the issues before the house or even necessarily most of that waterfront, without knowing any more about it than what we have on the resume.

commissioner Gilinksy: Would these people -- even,

say, take -- would they know whether clearances are

effective or not effective? What competence would he bring

to bear on that subject?

MR. KELLEY: I think I agree with Commissioner

Kennedy that whether or not something like that is effective

or not effective, a personnel security guy could be helpful

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but I think he might be somewhat --

COMMISSIONER KENNEDY: That's the question that they're supposed to be pursuing, not deciding. It seems to me that these guys have got to go out and get people to come in and testify in this regard -- you know, people in the Defense community, for example.

COMMISSIONER GILINSKY: This is a good guy to ask the questions?

COMMISSIONER KENNEDY: Yes. I think that's what we have to have, a guy who will know the kinds of questions that are useful, and maybe he could even help point to the areas of people who ought to be questioned.

MR. KELLEY: I feel it's the kind of an issue where intelligence and commonsense counts for more than detailed technical expertise in terms of who's on the board.

CHAIRMAN HENDRIE: As a matter of fact, unless the guy with the detailed special expertise is really a very broad guy intellectually his personal predelictions will tend to override the whole body of evidence brought before him. In some ways you're almost a little safer with a mature, intelligent guy or person who is knowledgeable generally in the field but doesn't have some sort of individual position on the matter before you already made up.

How many people do we want on this board?

MR. KELLEY: We thought three. It seems to me it's

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one or three. I don't see any need for five. It gets very cumbersome just in terms of getting people together.

MR. KELLEY: I think I would like, if we can pretty well get this, not in terms of final form but at least get pretty good guidance here today, I'd like to emerge with maybe three preferred and an alternate or two so we can go ahead and contact people and line it up.

In terms of -- see, there are a couple of other considerations. We do favor an experienced lawyer as the chairman. There are procedural rulings if you get into cross-examination questions and so on.

COMMISSIONER KENNEDY: I thought there wasn't going to be any cross-examination.

MR. KELLEY: Well, maybe. There isn't at the out-

COMMISSIONER KENNEDY: You mean in succeeding -MR. KELLEY: In Phase 2, if there's going to be
a Phase 2.

COMMISSIONER KENNEDY: Right.

MR. KELLEY: We have talked with about it. He has indicated that he is interested and would likely be available. We would recommend as chairman. I think there are a lot of good reasons for going with a known quantity. He's a smart, capable guy.

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The only criticism I can see is that he was here when the rule was proposed, and a critic could say, "Well, he was for this rule all along,

" We thought about that, and we didn't feel that that outweighed the advantages.

MR. REAMER: We don't think it's a problem.

MR. KELLEY: It's not legally a problem.

COMMISSIONER GILINSKY: Suppose you picked

and suppose you picked What sort of skill would

you lean to with the third person?

MR. KELLEY: I think there are a couple of considerations. I guess the one I would bring to the board would be, given competence as a basic qualification, picking somebody who would lend some credibility to the process from the standpoint of responsible outside critics.

That's why I suggested yesterday in the supplemental

memo -- was suggested, not by ourselves, but in

point of fact I talked to

I talked with him, and he knows about the proceeding and expressed an interest and indicated that he might be willing to do it.

COMMISSIONER GILINSKY: Well, carries some peculiar baggage in this area, I think, going back to his role in

He has a funny attitude on that. I wouldn't

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bring it in here.

He's a guy who's thought a lot about it. He's obviously a well known thoughtful person, but --

MR. KELLEY: I'm only vaguely familiar that he had a role.

COMMISSIONER KENNEDY: The

is probably a disability. I had forgotten about that.

COMMISSIONER GILINSKY: He's been sort of on both sides of that. He was the guy, as he wants to point out, who well, he was really kind of a minor lawyer, but he had a role in that case. Since then he has gone back and sort of criticized all of that in an extensive way.

However you come out on that case, I think it's unnecessary baggage here.

MR. KELLEY: I certainly wouldn't quarrel with that.

I am not familiar with all the details.

COMMISSIONER KENNEDY: I would agree with that. I think some people would say, "What did you expect," that sort of thing. And that would be unfair to him on the one hand and unfair to the process on the other.

COMMISSIONER GILINSKY: This has nothing to do with whether he's right or wrong.

COMMISSIONER KENNEDY: He's an extremely able guy.

I was attracted to the idea, but you're right, I think,

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MR. KELLEY: I guess we could eliminate his name,
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               then.
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                         Another consideration that we thought of -- it
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               doesn't especially go to the merits of the case, but it's
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               an opportunity perhaps for some affirmative action. We found
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                                                         who is available,
               a couple of --
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                          Did you talk with Bill?
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                          MR. REAMER: I talked with
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                          COMMISSIONER GILINSKY: Is the one who's
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               listed here?
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                         MR. KELLEY: Yes. There are two.
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                          COMMISSIONER KENNEDY: Which one?
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                          MR. REAMER:
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                         MR. KELLEY: We attached a resume.
                                                              an able
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               lawyer.
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                          COMMISSIONER GILINSKY: Is in private practice?
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                          MR. KELLEY: been out for some period of time.
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                          MR. REAMER: left the Department of Defense,
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               I believe, in October or November. I cannot tell you why.
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                   is available. I've talked with about availability.
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                              doesn't bring any substantive expertise beyond
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               the fact that has good general qualifications -- good
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general qualifications but no especial substantive expertise. COMMISSIONER GILINSKY: And somebody that Jerry has great confidence in or thinks well of? MR. KELLEY: Jerry has worked with yes. He thought of MR. REAMER: He thinks well of contributions.

COMMISSIONER GILINSKY:

MR. KELLEY: There is one other that I know, is a career lawyer at Justice.

I talked with briefly about it. As a matter of fact, said had some involvement in the legal aspects of terrorism problems. I didn't get into the detail. indicated might be available for it, might be interested in it.

COMMISSIONER GILINSKY: Can do that?

MR. KELLEY: Pardon me? .

COMMISSIONER GILINSKY: 1 do that?

MR. KELLEY: You mean just be loaned?

COMMISSIONER GILINSKY: Yes.

MR. KELLEY: Yes, I think so. Whether we have to

pay Justice or something, I don't know.

As a matter of fact,

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I can say

that based on my experience with would be good.

In that office does a lot of work on constitutional issues, so I think would be sensitive to the civil liberties aspects of the problem.

I'm not sure available; I think might be.

COMMISSIONER HENDRIE: Let's see, this board will not deal specifically with the underlying statutory -- the question of the underlying authorities for such a program.

MR. KELLEY: No. When I mentioned that

familiar with the constitutional issues, I think a person -- there's going to be a lot of debate about chilling

First Amendment rights and so forth, and I think a person, also, who would be comfortable with those issues. But they're not to decide the technical legal issue.

That's not their mandate.

COMMISSIONER GILINSKY: It would be nice to have somebody who had sort of the qualities that we're looking for, which might have provided.

MR. KELLEY: Yes, a responsible outside critic.
Not necessarily a nuclear critic.

COMMISSIONER GILINSKY: I'm not sure whether a

critic would be necessary, but just sort of a thoughtful outsider who is concerned with this kind of issue.

CHAIRMAN HENDRIE: How about

COMMISSIONER GILINSKY: Well, we'd be going on Jerry's advice, and I guess we're prepared to trust him.

MR. REAMER: One difficulty in finding outside people is finding outside people who have security clearances or who have had a security clearance within the recent past in order to get that reinstated.

does meet that qualification.

COMMISSIONER GILINSKY: worked on the Texas penal code revision and things like that, if there is any relevance in that.

CHAIRMAN HENDRIE: Well, had a --

MR. KELLEY: got an active clearance.

COMMISSIONER KENNEDY: Oh, in the Government?

MR. KELLEY: Yes.

CHAIRMAN HENDRIE: So it's sort of

-- all these people we're talking about at the moment are in that position.

MR. KELLEY: They've all got clearances, yes.

CHAIRMAN HENDRIE: Otherwise we're up against a

three- or four-month delay.

MR. REAMER: The worst is the uncertainty.

MR. KELLEY: To go without the full clearance I

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think is not a very attractive alternative in view of our wanting to move this thing on out. happens to have one, by the way. I asked CHAIRMAN HENDRIE: Who? MR. KELLEY: Everybody on here has a clearance, so far as I know. COMMISSIONER GILINSKY: I suppose comes the closest to being an outsider. All these other people are really formerly Government servants. COMMISSIONER KENNEDY: did for six straight years. COMMISSIONER GILINSKY: did, too. CHAIRMAN HENDRIE: I think in many ways that's useful. COMMISSIONER GILINSKY: Well, it is, but it would also be nice, I think, to have somebody who really takes a genuine fresh view. And these people will, hopefully. I think we ought to recognize that in getting you're really getting former Government officials. MR. KELLEY: True. COMMISSIONER GILINSKY: As these are, too.

CHAIRMAN HENDRIE: That's one of the penalties of

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big Government.

COMMISSIONER GILINSKY: Everybody has been a Government official.

(Laughter.)

CHAIRMAN HENDRIE: Either past, present or future.

MR. KELLEY: One possibility, it seems to me, would be if the three of you to agree that A, B and C were acceptable. We might then go out and scratch our heads a little more and see if we can't come up with somebody else that meets that description and come back individually to the three of you and put that person in instead. But we could, if we fail, go ahead with the ones that we've discussed.

CHAIRMAN HENDRIE: Suppose I suggested something

like Would that be sufficient? I'm not sure that that's satisfactory enough or if there needs to be a lot more thrashing.

COMMISSIONER GILINSKY: Between these

I guess I'd go for simply because -

COMMISSIONER KENNEDY: out.

COMMISSIONER GILINSKY: -- out. Given that the whole thing has sort of a cast of ex-Government people, I'd rather have than an active Government person.

CHAIRMAN HENDRIE: Well, I think furthermore -
COMMISSIONER KENNEDY: One thing about an active

Government person -- I agree with that principle, but there is

one thing I want to reflect on a minute -- probably the

only one in the group right now who really knows what the status of the whole panoply of issues is as it's reflected in Justice's concerns for the Government as a whole.

I think no one else will be as really <u>au courant</u> of the issues as

COMMISSIONER GILINSKY: That's probably right, but can't we apply the same principle -- it seems these people are supposed to go out and seek the knowledgeable people.

COMMISSIONER KENNEDY: Sure. could be one of the people we ought to interview.

(Laughter.)

COMMISSIONER GILINSKY: As a runner-up for the board, the first one.

COMMISSIONER KENNEDY: qualifications were so good we wanted to take advantage of it.

CHAIRMAN HENDRIE: could just come in and tell the board what it is would have said if been the board.

COMMISSIONER GILINSKY: That's right.

(Laughter.)

CHAIRMAN HENDRIE: I'd suggest

as the board.

COMMISSIONER KENNEDY: That sounds fine to me.

Do you want to think now about the alternate, or do you want
to go and see if these people can be signed up and then talk

about adding an alternate to it?

CHAIRMAN HENDRIE: Could I suggest that we consider who the likely alternates are as guidance?

COMMISSIONER KENNEDY: We have to have two different kinds, a chairman alternate and other alternates, right?

MR. KELLEY: Yes.

MR. REAMER: Most likely, if somebody is not going to be available it's going to be My conversation with

led me to believe that would be available.

COMMISSIONER GILINSKY: I thought you said that you talked with

MR. REAMER: We have talked with both of them.

MR. KELLEY: seemed pretty interested.

MR. REAMER: We have to recognize the possibility that once things get down to hard planning --

COMMISSIONER GILINSKY: Would you be calling him about it today?

MR. KELLEY: We'll call him back today, today or tomorrow. The idea is to nail it down as quickly as possible.

CHAIRMAN HENDRIE: I was just going to suggest from the conversation it seems to methat for a backup on the law side looks to be fine.

COMMISSIONER GILINSKY: That sounds fine.

CHAIRMAN HENDRIE: And on the technical side I

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think --

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COMMISSIONER KENNEDY: Would you have blt 22 1 backup as chairman? 2 MR. KELLEY: I think could do it; capable 3 of it. 4 CHAIRMAN HENDRIE: If can't serve, I think 5 we ought to scratch our heads once more about the chairman, 6 don't you think? COMMISSIONER KENNEDY: I think so. 8 CHAIRMAN HENDRIE: I'm thinking of as a backup 9 for the lawyer member. 10 MR. KELLEY: For 11 CHAIRMAN HENDRIE: Yes, primarily. 12 And as backup on 13 14 COMMISSIONER KENNEDY: Yes, I was going to ask about 15 16 CHAIRMAN HENDRIE: I don't think 17 contribute -- their experience I don't think is applicable. 18 MR. KELLEY: Do you know 19 CHAIRMAN HENDRIE: Yes, both 20 both very rensible guys. They've been in the reactor physics 21 criticality, safeguards related, taking care of the highly 22 enriched stuff. 23 Okay?

COMMISSIONER GILINSKY: Sure.

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COMMISSIONER KENNEDY: Okay.

MR. KELLEY: as alternates.

Hopefully with this list we can come up with a board, and we'll let you know.

COMMISSIONER GILINSKY: No,

member, for the technical member. And if that fails, then I just note that my preference would be that is a much superior candidate, close behind essentially equal to , and both of them very much above as technical members.

COMMISSIONER KENNEDY: Would you put him ahead of

CHAIRMAN HENDRIE: Would I put him ahead of
No, I don't think so.

COMMISSIONER GILINSKY: Who is

CHAIRMAN HENDRIE:

His work, then, through that led him back into a lot of the heavy security processing, criticality aspects and the related accountability things.

I think for these purposes I'd put first and close behind him, and the other two sort of -- I'd start over.

adjourned.)

MR. KELLEY: If we don't get we'll rediscuss the chairman.

CHAIRMAN HENDRIE: I think that would be helpful, because the chairmanship is fairly sensitive.

MR. KELLEY: Okay.

CHAIRMAN HENDRIE: Very good.

That terminates the meeting.

(Whereupon, at 10:25 a.m., the meeting was



## UNITED STATES NUCLEAP: REGULATORY COMMISSION WASHINGTON, D.C. 20555

August 18, 1980

COMMISSION DETERMINATION REGARDING PUBLIC DISCLOSURE UNDER THE GOVERNMENT IN THE SUNSHINE ACT OF:

## Transcript of Discussion of Hearing Board For Clearance Rule, December 29, 1977

Pursuant to the Commission's regulations implementing the Government in the Sunshine Act (10 CFR 9.108(d)), it has been determined after a further review of this transcript that additional portions of the text can be released to the public. Attached are all portions of the subject transcript that have been determined to be releasable. The remaining portions of the transcript remain withheld pursuant to 10 CFR 9.104 as noted below:

| Page/Line | through | Page/Line | Exemption           |
|-----------|---------|-----------|---------------------|
| 3/9       |         | 3/9       | 10 CFR 9.104(a)(6)  |
| 4/16      |         | 4/17      | 10 CFR 9.104(a)(6)  |
| 4/21      |         | 4/21      | 10 CFR 9.104(a)(6)  |
| 5/1       |         | 5/5       | 10 CFR 9.104(a)(6)  |
| 8/24      |         | 8/24      | 10 CFR 9.104(a)(6)  |
| 8/25      |         | 8/25      | 10 CFR 9.104(a)(6)  |
| 9/3       |         | 9/3       | 10 CFR 9.104(a)(6)  |
| 10/2      |         | 10/3      | 10 CFR 9.104(a)(6)  |
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| 10/20     |         | 10/20     | 10 CFR 9.104(a)(6)  |
| 12/21     |         | 12/21     | 10 CFR 9.104(a)(6)  |
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| 20/21<br>20/25  |         | 20/21<br>20/25  | 10 CFR 9.104(a)(6)<br>10 CFR 9.104(a)(6)  |

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|   |         | Paus J  | Chilk  |

Samuel J/Chilk
Secretary of the Commission