NUCLEAR REGULATORY COMMISSION

IN THE MATTER OF

THE TOLEDO EDUSOS COMPANY and 30-346-

30-346-A

THE CLEVELAND SLECTRIC TELUMINATING CO. Davis-Beese Euclear Power Station,

SITION OF VATOR R. VIDSURY

Place Swinger LT

Date

Pages

Telephone (Code 202) 547-6227

FEDERAL REPORTERS, INC.

1 UNITED STATES OF AMERICA 2 NUCLEAR REGULATORY COMMISSION

Before

The Atomic Safety and Licensing Board

THE TOLEDO EDISON COMPANY and) Docket No.

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In the Matter of:

Station, Unit 1)

Units 1 and 2)

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THE CLEVELAND ELECTRIC ILLUMINATING COMPANY

THE CLEVELAND ELECTRIC

(Davis-Besse Nuclear Power

ILLUMINATING COMPANY et al.,

(Perry Nuclear Power Plant,

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50-346 A

Docket Nos.

50-440 A 50-441 A

Deposition of Wayne R. Milburn, taken
before me, the undersigned, Dean A. Robinson, a Deputy
Clerk in and for the County of Cuyahoga, State of Ohio,
at 41 East Erie Street, Painesville, Ohio, on Wednesday,
August 13, 1975, commencing at 12:30 p.m.

APPEARANCES:

On behalf of the U. S. Department of Justice:

Melvin G. Berger, Esq.
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Washington, D. C. 20530

On behalf of the NRC Staff:

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Washington, D. C. 20555

On behalf of the Applicant:

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On behalf of the Applicant The Cleveland Electric Illuminating Company:

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Cleveland, Ohio 44113

On behalf of the Intervenor City of Cleveland:

Robert Hart, Esq.
City Law Department
City Hall
Cleveland, Ohio 44114

DARDZ

PROCEEDINGS

MR. LESSY:

Let's go on the

record.

This is a deposition in the combined Perry and Davis-Besse Nuclear License Applications and the antitrust aspects in front of the Nuclear Regulatory Commission.

The witness is Mr. Wayne Milburn who is appearing here pursuant to subpoena.

Would you swear the witness.

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Was the Hot Lines case, was that in about '66?

MR. HAUSER: The case was in

Well, somebody may help me out.

Mr. Howley, or had you dealt with Mr. Howley with respect

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about, before the Hot Wires Act.

THE WITNESS:

And I started dealing

with Lee about 1964 or '3 then.

- Q When is the last time you spoke with Lee Howley?
- A. It had to be a year or more ago I would think.

As I recall it, our final negotiations on the contract were with Mr. Hauser rather than Lee and I have never seen him since.

- Q To the best of your knowledge have you spoken with him on the phone since that time?
- A. Have I what?
- Q Have you spoken with him on the telephone since that time?
- A No.

I think since that time I have had one letter from him. That is the only communication I have had.

Mr. Milburn, I show you a letter dated April 16, 1975 from Lee Howley to you, and I'd like to quote for you the first sentence of the second paragraph:

"As we discussed the other day, I believe both

of us agree that both you and the company fully understand

the benefits of the tie and would have had no problem in

coming to terms except for certain members of the

Painesville Council."

I'd like to refresh your recollection --

A I know the letter. I have it in the file I gave you.

Q Is your testimony still you haven't spoken to him for a year?

A It sounds as though I have.

I have absolutely no recollection of ever having spoken to Lee.

- Q You haven't spoken with him in the last month?
- A. No.
 - Q Is your relationship with Mr. Howley purely a professional one? You are not personal friends?
 - A No, purely professional.
 - In terms of the interconnection agreement that was finally negotiated between the City of Painesville and the Cleveland Electric Illuminating Company, were you satisfied that you had negotiated a satisfactory agreement with CEI on behalf of your client, the City of Painesville?
 - A I was satisfied because Mr. Pandy indicated that technically it was a good agreement, and I satisfied myself that we had the same agreement that Ohio Power had and I insisted all along we had to have at least as good an agreement as Ohio Power.

As it now stands we now have everything that agreement has.

Q Was your client satisfied?

I believe that this letter was in response to inquiries made with regard to the Davis-Besse 2 and 3 units, and I note that the letter lists two Department of Justice file numbers. I do not know what the correspondence of the Davis-Besse 1 unit is but in any event it lists two nuclear power stations, one is the Davis-Besse Power Station and the other is the Erie Power Station.

Obviously the Erie Station is no longer, as

far as we know, an active entity and I think that

this letter which refers to Davis-Besse Power

Station is referring to the investigation with regard

to the Davis-Besse 2 and 3 rather than Besse 1.

THE WITNESS: Well, now, to make it clear: The letter was in response to two letters which I had from the Department of Justice. It doesn't really refer to any power station. It just refers to the lag in the negotiations with the CEI.

At that time I was really unhappy about the drag that was going on, that nothing was happening, but I wouldn't -- I didn't even know one po ar station from the other.

MR. BERGER: I am not suggesting that you did. I just thought perhaps I could state

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that on the record and I believe the Davis-Besse Power Station referred to here is 2 and 3 rather than Davis-Besse 1.

I think the list of Department letters will bear that out.

By Mr. Lessy:

Returning to the letter, the last two sentences of the first paragraph of page 2 says, in which you say and I quote:

"At the end of five years I am forced to the conclusion that there is some reason why I get everything but the contract itself. My relationship with Mr. Howley is very good but he may be having trouble since for years it has been the avowed goal of CEI to take over the Paines-ville plant."

With that quote in mind, you speculated there may be reasons why after five years of negotiation you did not have an agreement with CEI. What are those reasons?

A Well, just it had been for five years and nothing had happened. It was always being dangled out in front of us. It was just one reason after the other.

They always seemed plausible but we have five years of regotiation.

Now, I have told you subsequently the first part of that time -- let me go back a little bit in history.

At the time of the Hot Wires Bill the CEI offered 1 us a tie-in --2 Wait a minute. Are you answering the question? a 3 Well, I am trying to --A a Okay. 5 -- but this is history. 6 a Okay. 7 That in effect, to answer directly -- had offered A. 8 us a tie-in at extremely favorable rates in which they 9 were going to pick up the entire cost of the tie-in if 10 they could go through the city. 11 What was the approximate date of that? 12 '64 or '5. 13 Okay. 14 And for political reasons our council voted it down. 15 Finally it was a 4 to 3 vote. 16 By "council," you refer --17 Council of the City of Painesville refused to agree 18 to the agreement. But at that time we had a very favorable 19 agreement because they wanted to go through the city 20 and we were stopping them from going through, and Mr. 21 Howley and I had worked out this agreement and were anxious 22 for it to go through without litigation, so they made 23 liberal concessions such as the entire cost of the tie-in; 24 they even offered to give us economy power.

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...

I had talked to members of Council and tried to sell them on it but the people in the north end of Painesville would be completely "murdered" if they voted for it.

They voted against it. They turned it down. We took them to the Supreme Court of Ohio on this before they were allowed to go through.

Immediately after that the City Manager told me

I should start again the secret negotiations with the CEI

to get a tie-in and I started quietly at that time clear

back in '66 very quietly talking to Mr. Howley about

what could be done.

He indicated to me at that time that in addition -
Q Go ahead.

A -- to the problem that I had with the Council of the City of Painesville, he had a problem with the Directors of the CEI because some of them, to use his words to me at that time "thought that the Painesville plant was going to fall like a plum into their lap; they had the Painesville plant."

He didn't agree. He thought they ought to negotiate a contract and I always dealt with Lee in good faith, that he did have that problem with some of the Directors who were trying to negotiate a contract and some who didn't.

So I think in the file there is a letter back in

1961 now where I sent a letter to Bill Kelly indicating that I had a memorandum from Mr. Howley outlining the minimum basis for an agreement and that's the first thing I have in writing about the five years that I have been talking about in this letter.

But from that time on, from '71, '72, '73 and '74,

But from that time on, from '71, '72, '73 and '74, we had meetings. We had one or two meetings where the entire Council were present, but mostly they were meetings between myself and Mr. Howley or myself, the City Manager, and Mr. Howley, but literally nothing ever happened.

It just seemed as though we didn't get off the ground.

I had come to the conclusion that I was getting worried there was a reason for it and I wrote the letter.

I just figured I could no longer take a chance that I was being used.

- Q Did you feel that you were going forward with a good faith effort on behalf of your clients to reach an agreement?
- A. Oh, I knew I was.
- Well, your quote here talks about reasons.

"I am forced to the conclusion there is some reason why I get everything but the contract itself."

Now, you have outlined the negotiating history.

Can you --

A I don't know. I just said there must be some reason

on their part. I didn't know the reason.

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There was no reason on my part. We wanted a contract.

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I thought at that time I had the Council lined up

where I could get it.

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I wasn't sure yet in '74 -- I wasn't sure that I had the votes on Council to get this through, but I

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thought I did.

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Now, you said back until 1965, it may have been '64 --

Would you think that was a contract that was not

I don't have it in writing but I am sure it was

more attractive. Yes, it was more attractive for one

thing because they were putting up the entire cost of

the tie-in. They were swapping now what was costing us

\$750,000 in exchange for being allowed to go through the

City of Painesville in exchange for a lawsuit that was

Q To use your words, quote, very attractive, why

didn't you hold out for a very attractive contract in

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and that date might be important for our purposes here --

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that CEI came forward with a, quote, very attractive

attractive as the 1965 interconnection agreement?

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contract to you.

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MR. REYNOLDS:

going to hold them up for a year or so.

Objection.

The answer is obviously we no longer had anything to

bargain with. They had the route. The Court told them they could go. We didn't have a 'amn thing to offer any more. All we could say now was we want a tie-in which I am practical enough to know literally was one-sided, there was nothing we could give them in terms of contract reciprocity.

We can't buy back in kind, or we can put power into the system. I am practical enough to know our system can't do that, we can't produce power as cheap as they can.

- What did you have to bargain with?
- A Nothing. All we had is the fact that we knew that the Federal Power people in Washington had told us through the City Manager that they would help us hit them over the head with a hammer to make them give us a tie-in, and I told Lee, too, "You are going to give us a tie-in or we are going to court to make you do that."
- What was his response?
- A He said, "Let's not talk about making somebody doing something."

I think I quoted the Gainesville case. He said, "We are familiar with that."

- You mentioned that Mr. Howley in this quote is having trouble with others. Who might those others be?
- A The Directors of CEI.
- Q How about CEI management, his bosses?

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I never assumed he would have trouble with them -assumed he didn't.

I didn't know.

- When you say "trouble," Mr. Howley might be having quote trouble with others, what did you mean by that "trouble"?
- Just being unable to line up to give Painesville any kind of a contract.

See, I was familiar -- there was -- we had a copy of a memorandum that went to Mr. Howley some time back in '73 or '74 in which somebody in the firm had come out right point blank and said within a few years they thought that Cleveland and Painesville would both fail and they would be able to pick them up free, and I knew that some people felt all they had to do was wait.

Why did -- strike that.

Do you have any knowledge as to why they thought Painesville would fail?

- No. Painesville has always been on a pretty firm footing except in recent years, expansion requirements have been pretty rough.
- a Have you had to add new capacity in recent years?
- Yes, we are adding right now.
- What are you adding? Do you know? a
- No.

Would it be 25 megawatt fossil units, turbine? 22 -- we put in a new boiler and we are just completing a new addition to the plant, it's not on line yet. Has the electrical system over the years in which you were counsel or Law Director, was it operating in the black? Oh, for years it's been a bonanza. When I first became Law Director we were rebating the December light bills. We were giving -- we were running City Hall off of our light plant. It was making all kinds of money. In recent years it has been making money but it has been financing so many bills of the light plant it's hard to find any more. How about to the local residents? Not that much. Free lighting? a A. It provides it free --For the offices of the municipality? a Yes.

It provides power to the pumping station, the Water Department, but I don't think it does it free. They make some kind of charge for that: For example, it pays a good big chunk of the Law Director's salary, of the City Manager's salary, and the operation of City Hall.

MR. BERGER: This is a clarifying question: Mr. Milburn, when you refer to, or when

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By Mr. Lessy:

that.

I'd like to show you an internal CEI memorandum from R. H. Bridges to F. N. Fittapaldi dated February 8, 1966, and ask you to read it, sir.

MR. REYNOLDS:

Let's go off the

record for a minute.

(Discussion off the record.)

THE WITNESS:

I never saw it

before.

The memorandum I was talking about was much more recent than this.

MR. LESSY:

Okay. Does counsel

present have objection to questioning the witness with respect to this memorandum?

MR. REYNOLDS:

No, except to the

extent the witness has indicated he has never seen

the memorandum before. For that reason I question

what kind of question can be legitimately addressed

to it, but I don't have any objection to the

document.

This document indicates, does it not, that The Illuminating Company is interested in taking a public opinion survey as to the current information on Painesville and its light

that studies, public opinion surveys, and studies such as this were in fact conducted?

A Yes, because I suppose everybody in Lake County knew that CEI was interested in the Painesville plant. They didn't make any secret of it.

Q Okay.

As a matter of fact, one of the things that Howley and I discussed during the course of our negotiations was the change of attitude by the Board of Directors towards the Painesville plant.

He had succeeded in convincing them that they were never going to be able to get the Painesville plant; they might as well go into a tie-in.

On page 2 of your September 16, 1974 letter to Mr.

Charno, you state in the second paragraph you wrote to

CEI and officially advised them that Painesville wished

to participate in the ownership and operation of the Perry

plant.

Did you realize at the time that you made that written request to CEI for participation for access to the plant that you had a legal right to request access?

- A Yes, you have a legal right to request anything.
- Q Did you have?
- A. Actually I wrote that letter because our power superintendent, Mr. Pandy, was very interested in having it written. As a matter of fact he drafted the letter and

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I put it on my letterhead and sent it out because he felt that five years from now we are going to have a real problem, and I told him -- I said: "Joe, how are we going to finance it? I will put it in the letter because it doesn't hurt to put it on the record."

So I sent it out and I think there is a copy in the file.

- "I get neither acceptance nor a refusal..." is that true today?
- I never got a definite yes or no. The answer from Mr. Howley is also in the file in which he indicated it would have to be taken up with four or five other people and if I was interested in pursuing it further he said he would do that.

Then at a subsequent occasion when he was out talking to me, he said, "You know, as a matter of fact this is going to cost you several million dollars to even get a small piece of it.

"The interconnection we will give you without a termination date on it," because the interconnection is what I was insisting on, on a long, long term or no termination date at all.

He said, "If you have that, then you will get power from the nuclear plant or any source you have. You don't have to make the capital investment. If you want to

pursue it, I will take it up with the others but I don't know where you are ever going to get the money."

- Q Did he mention to you the possibility of access of the nuclear plant other than the large purchase of the plant or other than the purchase of a piece of the plant?
- A. Only through a tie-in.
- Did he mention to you that there were other methods whereby you could get access to nuclear power notwithstanding the tie-in, other than a large purchase of the plant?
- A Well, I don't understand your question.

He said we could get access to it through a tie-in, yes.

- Q Okay, and he was suggesting through the tie-in your sources of power could be other than nuclear once you got the tie-in?
- A Once I got the tie-in it wasn't necessar; to get the nuclear plant is what he was suggesting.

He was suggesting we would be tied into the nuclear.

- When he was suggesting an interconnection, he was suggesting interconnection not to CEI System but to the nuclear plant, is that right, or was he suggesting a tie-in to the entire system?
- A As we were talking, he was talking about just a general tie-in such as we have now.
- Q The general tie-in now?

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A I believe it was agreed by Joe we go on the record formally to have it in. As a matter of fact, I wrote a letter to the Justice Department in which I told them specifically that I thought if they allowed this thing to go through without some provision for Painesville and Cleveland to be allowed to tie into the nuclear plant there would be very definitely an antitrust problem very clearly involved because they were going to be able to freeze us out completely.

- Q Do you view your present interconnection between CEI and Painesville as the tie-in to the nuclear plant?
- A Yes. That doesn't make it so but I have assumed it was because things tie in to anything they have.
- Q Did they feel that the interconnection agreement is the equivalent to the tie-in to the nuclear plant?
- A No.
- Q I thought Mr. Howley said you could do the same thing but you couldn't afford the interconnection?
- A He did.
- Q Is that how you drew that conclusion?
- A That is exactly how I drew the conclusion.
- Q Now in the last paragraph of your 9/16/74 letter to Mr. Charno I quote:

"In summary I continue to receive assurance we will get the contract but I don't get one. I now believe it

would be even more difficult to obtain if they got the green light on the Perry plant in an okay from the Justice Department. It has taken me a long time to arrive at this conclusion."

My question to you is: Why in your view all of a sudden after years of negotiation as you have testified were you able to arrive at the contract?

MR. REYNOLDS:

I object to that.

I think it is an improper characterization.

There has been no testimony that the contract was arrived at all of a sudden as opposed to an evolutionary process that developed over the period of years of negotiating a contract after a certain date.

MR. LESSY:

He describes the fiveyear negotiation and describes his frustration.

You can let your objection stand.

MR. REYNOLDS:

I have no objection
to your asking your question. I will object because
I think you are ascribing a position to the witness.
You may answer.

THE WITNESS: Well, I am not sure
I understand what the question is.

By Mr. Lessy:

Q Why do you feel that you were able to arrive at the

contract in April of 1975 if you had, as you have testified, difficulty previously?

A Well, I wondered about that sometimes. It may have been just a culmination of five years of negotiations.

It may have been the fact that I wrote that letter.

It may have been the fact that pressure was put on the CEI from some other source.

You see, I have no way of knowing what made them do that. I have a letter from Mr. Howley in December of 1974 where he wished me a Merry Christmas and he hoped to get the contract signed before he and I leave our respective positions as law directors.

Well, I just made it by about a week.

- Q Well, your position as the negotiator for the City of Painesville didn't change; in other words, you didn't change your bargaining position all of a sudden. You were taking the same position and you are able to reach an agreement?
- A The pieces started to fall into place but now, you see again, as I wrote a letter in '75 and this was the one that you talked about that in response to Mr. Howley's letter to me trying to explain some of these delays, I found out --
- Q This is not responsive to the question and I would like to make a motion to strike.

ų,

You have answered.

You can finish the statement.

MR. REYNOLDS:

It may be responsive,

it may not be; unless you give the witness an opportunity to complete it, we don't know.

MR. LESSY:

He did complete it.

I didn't ask him about a letter.

THE WITNESS:

But my point is

I found out that a lot of these delays were our delays.

I found out, for example, that Mr. Pandy for many -- for a couple of years did not want a tie-in.

I found out that our Engineers Gaus & Pyle in

Akron did not want a tie-in. They were opposed to it.

When I asked for information, they blocked it and

I had to go to the City Manager and get an absolute

order they furnish some information that I wanted.

You have a letter in there.

You have a memorandum from Mr. Pandy in which he furnishes certain information about the lines that I had requested. It took me five months to get, and when I finally called the engineers in Akron and said, "What is the matter with this?" they said it would cost 12 or 15 thousand dollars to get that.

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I said I can get it in an hour by calling "Hi" Ficker who was Joe Pandy's predecessor as the power superintendent, and so the following week I got the information I wanted, there was no \$20,000 bill attached; we just got it.

MR. LESSY: Okay. That speech was in response to a question as to what your negotiation position was.

THE WITNESS:

Not a particle.

MR. LESSY:

I am saying for the record you have answered the question and made that statement and the staff would like to strike the

answer as unresponsive.

I will make the appropriate motion to do so.

MR. REYNOLDS:

Before we go on,

would you please mark that spot in your shorthand notes, Mr. Reporter.

(The reporter complies.)

By Mr. Lessy:

- My question is: Did your position -- not Mr. Pandy's -- did your position as negotiator for the City of Painesville change in April of 1975 so as an agreement was reached at that time?
- Mine never changed. Ever.
- Was your client asking for, attempting for you to

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reach an interconnection agreement during the ensuing years, during the years prior to that cost war and the stop and start situation? Were you constantly in negotiation for an interconnection agreement?

A Intermittently, yes, all the time.

Didn't you also -- by "you" I am referring to you individually -- and your client try to negotiate an intertie by Diamond Shamrock some years prior?

A I didn't. Ever.

Do you have knowledge of any attempts to do so?

A After I talked to you last night, I talked to Mr.

Cannon who was chairman of the Council at one time and he said that a member of the Council at that time, Clinton Hall, was a stationary engineer, was a member of Council and was a stationary engineer at Diamond Shamrock.

He was bitterly opposed with any tie-in to CEI
on any ground whatsoever. He just opposed it, period,
and Mr. Cannon told me that any time a question of tie-in
ever came up, Mr. Hall always raised the possibility
"Why don't we get a tie-in with Diamond Shamrock and
talk to Ralph Parsons about it?"

I wouldn't know Ralph Parsons if he walked in. I never met him, and I never met with Council when he met with him. They may have had discussions but I don't know of any. If they did have, it was many years ago.

Painesville customers in Perry Township, Perry Village, and North Perry Village together with the sale of all electric facilities in that area to CEI?

- A Right.
- Q And then pursuant to that proposal after that sale was completed --
- A. Now, wait a minute. It wasn't complete. We never --
- Q Pursuant to the proposal, we are talking about the proposal -- I know you didn't.

I am asking, pursuant to the CEI proposal there was no evidence it was ever accepted after the sale?

- A I made the proposal. They didn't make the proposal.

 Let's get this straight. We talked about it but I made

 the proposal.
- Q That was your proposal?
- A Yes. We had to find 750,000 bucks. We didn't know how to find it and I proposed to them they buy the Perry lines.
- Q Did they in response to that --
- A. They jumped up and down in glee.
- Q Why didn't it ever come off?
- A. Because we found out that -- we made an economic study, and if we let the Perry lines go, we didn't have enough money to finance our bonds. We had to have the Perry lines to pay our bonds.

Q As a response	to the proposal, in addition to	
jumping up and down	in glee, did they suggest that	if
that were to occur,	Painesville was not to seek to	serve
future customers in	the area?	

- A. That was never discussed. Ever.
- Q Painesville is not a member of AMP-O, is it?
- A. No.
- Q Do you know why?
- A Because I have always been opposed to it.
- Q Why?
- A. I don't think there is any advantage to us.
- Q Can you explain as to why you don't think there is any advantage?
- A Well, they are a long ways away. I did go over the regulations with the City Manager and I talked about it. This is someone else telling you how to run your system. We don't need it. We have a real good system of our own. We don't need AMP-O.

MR. BERGER:

Off the record.

(Discussion off the record.)

Mr. Pandy in his deposition in response to the same question testified that the City would first need the interconnection with CEI to get the benefit of AMP-O.

Do you agree with that?

A. No, I don't agree with it.

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You see, Mr. Pandy up until about 1973 was vehemently opposed to interconnection. His predecessor was even more vehemently opposed, and Joe never really came around very much on the deal until we had our strike and he realized we had to have an interconnection to save the system.

You have produced pursuant to the subpoena certain documents which I have had an opportunity to review and screen.

I am now going to ask you certain questions with respect to those documents. However, I will show them to you first to refresh your recollection.

I first show you a letter dated June 27, 1974,
from Lee C. Howley, Vice President and General Counsel
of CEI. Read it to yourself if you would like to refresh
your recollection.

MR. REYNOLDS: Would you circulate it prior to the time of showing it to the witness so if counsel has any objection we can state it before he goes further?

MR. LESSY:

I would be happy to.

THE WITNESS:

Thank you.

MR. REYNOLDS:

While we are stopped

for a minute, can I ask a question of the witness that might expedite this?

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Do you have a

definition, Mr. Reynolds?

MR. REYNOLDS:

I have a definition

but I am not noticed for testimony. You are using the term, and if you want to use the term, I think you ought to define it on the record for the witness so he understands your meaning, or you may ask the witness.

THE WITNESS:

I can answer it real

easy anyhow without any definition.

I never did any wheeling of any kind.

Now, the contract may have something about wheeling in it. If it does, it was something that Joe wanted in the contract and that would be so far over my head I wouldn't have concerned myself with it in any event but it was never talked about at any time.

By Mr. Lessy:

Then I direct your attention to the letter, June 27, 1974 letter from Mr. Howley to you in which he says:
"Further, we could not agree to the transmission service schedule which is third-party wheeling..."

In addition I would like to read into the record
the first sentence: "It was nice talking to you on Tuesday..."
and then the sentence in the first part of the next

paragraph:

"As I indicated to you, there are few proposals in your draft that we would like to suggest be changed and we are sure you will agree after our discussion..."

Now, with that recollection refreshed, do you still have no recollection of any requests made by --

A No, no request. There is just no question there was no question by me made for it in the file. This is the contract that I sent to them. You will find it in the papers I gave them. They sent us a draft of an agreement this way. They wanted it and Joe took it apart and then he sent it to our engineers in Toledo, they took it apart and Joe and the engineer drafted a new agreement which I then had typed up and sent it to them and that's the one that he is talking about.

Q I see. You mean you are not really the negotiator; you are really just the agent?

MR. REYNOLDS:

I object to that.

THE WITNESS:

Let's not worry about

the words. I don't care what he says.

Q It was your proposal as prime negotiator, or was it Joe Pandy; is that what you are saying?

MR. REYNOLDS:

I object.

A Joe Pandy and the engineer worked out the express terms of the agreement.

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because under our interconnection agreement CEI has to give us power if we need it, and if they don't have the power on their own system, they have to get it from any other source that is available to them.

So we have the same thing I think anyhow. We have wheeling, as I understand it.

- Q. Suppose you had access to hydroelectric power, as an example, which is known to be inexpensive and the effect of requiring CEI to wheel it into or over its transmission lines, as you say, to the City of Painesville, would that mean that the City of Painesville's customers would pay a lower rate for that than they would for other power?
- A That would be very desirable. No question.
- Q Was not that mentioned as a, or discussed as a possibility during the negotiations?
- A. It was never discussed. Ever. No.
- Are you familiar, sir -- you are an attorney -- with the Ottertail case, the Supreme Court case?
- A Yes, I have read it.
- Are you familiar with the holding of that case?
- A Generally that they said something about wheeling.
- Q Didn't the Ottertail case come down before this letter from Mr. Howley to yourself?

Why did you not suggest that that might be

A. This is the letter I referred to a little while ago that I said I wrote.

Q I'd like to read into the record the first three paragraphs:

"The City of Painesville has been negotiating for couple of years with the Cleveland Electric Illuminating Company for a tie-in to provide stand-by power in the event of an outage.

"We have never been refused. In fact, we have been offered a tie-in at a cost of about seven hundred fifty thousand dollars which they know our small municipal plant cannot pay. It is possible that something will be worked out.

"Meantime the CEI uses its great economic power to compete with us for our customers while holding out the hope that 'something' can be worked out."

My question to you is, sir, with respect to the last sentence, I wonder if you would elaborate on the use of "great economic power" by CEI. To what were you referring?

A. Well, just the fact that the CEI does have obviously enormous economic power.

It was nothing specific, just the fact that they actually are buying, they are powerful, they have all kinds — they have lobbyists in Columbus. That is "powerful" beyond words. They have economic strength out here.

They can go out to compete for customers in ways we don't spend money for and they haven't always been too scrupulous about it.

What do you mean by that?

A I mean they will go out and tell a good customer of ours that if we break down that we won't be able to have power; that CEI, if anything breaks down they can get it from another source so they will always have power.

They have tried to take customers away from us that way. They haven't done it but they have tried. It's competition and it's rough competition.

The next to the last paragraph, sir, says:

"Unless they -- CEI -- are compelled to sell us power from the Perry Nuclear Plant they will, within a very few years, effectively monopolize the distribution of electric energy in this entire area. It is one of the company's declared objectives to 'eliminate' the Cleveland and Painesville plants."

Do you feel that CEI should be compelled to sell power from the Perry plant?

A Oh, I do, because eventually I don't think there is going to be any power produced from coal at all. They can already produce power cheaper than we can.

If they have nuclear power at Perry and we have to produce the other kind, they will have an absolute

monopoly on the whole area.

I'd like to now ask you a question about a letter from yourself dated February 12, 1974, to the Hon. John Famakides and show it to counsel first.

Does this letter refresh your recollection, sir, as to --

- A I remember now writing it.
- Q -- as to the writing of the letter?
- A. Yes. I didn't recognize that name but now I know who it was.
- Q The letter says:

"The City of Painesville does not propose to intervene in the above captioned hearings but wishes to reserve its right to make an appearance..." and this is as of February 12, 1974.

What rights were you interested in preserving?

MR. REYNOLDS:

I object. The

letter speaks for itself. He says he is reserving
his right to make a limited appearance.

- Q You may answer.
- A Actually I didn't have the faintest idea what rights
 I was preserving, any rights which we might have I was
 preserving. I wanted to preserve.

I had a letter from him that said we didn't have to intervene but we could preserve -- I just wrote a letter

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quoting those words.

If I had any rights to preserve, I wanted them preserved.

MR. REYNOLDS:

Off the record.

(Discussion off the record.)

- Q Did you not consult with your client before you sent this letter?
- A I talked to the City Manager and Joe Pandy.
- Q What was their response?
- A They agreed this letter should go out that way.
- Had you ever taken any action or to your knowledge has anyone taken any action further in going forward with the preservation of your rights?
- A I don't think so, not to my knowledge.
- I also show you a letter from Lee Howley dated March 14, 1974, to yourself which you produced. There is an enclosure to that which I am not going to address.

I show it to counsel first.

I will read the first to paragraphs of this letter into the record.

"Dear Wayne:

"You will find attached draft concerning an economy interchange and return in kind provisions for possible use in our proposed interconnection agreement.

"I am told by those in the company that are much more

familiar with interchange agreements than I that these proposals are in line with industry provisions including those of the Ohio Power contract."

My question to you, sir, is: Do you agree with the assumption in the second paragraph of this letter which is that the provisions of the Ohio Power contract are typical of industry provisions?

A I have --

MR. REYNOLDS:

I object.

Let's hear the question again.

(Question read.)

MR. REYNOLDS:

If you want to change it to "in line with industry provisions," I will withdraw my objection.

MR. LESSY:

Okay, I will be

happy --

MR. REYNOLDS:

But I believe

that is what the document states. I am not sure
you have in mind a different connotation. I prefer
to use the language of the contract.

MR. LESSY:

I would be happy to

change it to "in line with industry provisions."

THE WITNESS:

What is the question

now?

By Mr. Lessy:

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Do you agree with the assumption in the second paragraph of this letter that the provisions of the Ohio Power contract that are in question here are in line with industry provisions?

MR. REYNOLDS:

I object.

- I neither agree nor disagree. I have no knowledge whatever.
- You felt you had, you said before, as a standard in the interchange connection agreement the provisions of the Ohio Power among other contracts?
- I felt that was the main contract, that CEI had to get their power from outside. I thought we had no chance of getting a better deal with them than they had with their source of supply.
- You felt that the CEI contract with the Ohio Power was typical of their arrangements for an outside source of power supply before or beyond first generation?
- It was the best one. I was told it was their best one.
- Who told you?
- Everyone we talked to.
- When you say "outside," you mean outside of CEI's system?
- Yes.

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Okay. And you felt, therefore, if you could get something that was near to the Ohio Power contract, you would be

1	on equal footing?
2	A That's right.
3	Q Did you read the Ohio Power contract?
4	A I got a copy of all of those contracts but I didn't
5	read it.
6	Q Did you read any other agreements between CEI and
7	any other company?
8	A No, Mr. Pandy did. We got copies of all of them.
9	Q Was Mr. Pandy satisfied with the interconnection agree
10	ment that you got and the terms and provisions?
11	A If he isn't, he never said anything to the contrary.
12	I assume he is very much satisfied.
13	MR. LESSY: That completes
14	my direct examination of the witness.
15	MR. BERGER: I'd like to take a
16	break for five or 10 minutes.
17	(Recess had.)
	CROSS EXAMINATION
18	By Mr. Hart:
19	Q Mr. Milburn, may I ask you just a few questions:
20	Are you represented by counsel here today?
21	A. No.
22	Q You are appearing on your own behalf?
23	A Yes.
24	Q Okay. Can you give me a little bit of background,

Well, I got an A.B. from Otterbein, Westerville, When did you graduate from Case Western Reserve? Throughout your deposition, Mr. Milburn, you referred to the Ohio Power agreement, which Ohio Power agreement were you referring to? Are you referring to the same one Whatever the current agreement with the CEI is. In other words, what you are referring to is the Do you happen to know of your own recollection what You have also indicated in your testimony here that for a long period of time you were negotiating with CEI Can you indicate to us approximately when that Well, it started back around about 1966, right after

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the Hot Wires case was tried and we lost it. We still thought we had to have an interconnection.

We had a close vote in the Council, 4 to 3, and the City Manager was in favor of the tie-in and he told me to go ahead on my own to get something worked out so if the time were ever right when we had four votes on Council we could get it adopted.

- Q During these early stages of thinking and talking about an interconnection with CEI, did you use an outside engineering firm?
- A No. It was mostly political negotiation at that time.
- Q What do you classify as political negotiation?
- A Well, trying to get things to satisfy the Council and satisfy the Board of Directors.
- You are speaking of the Council of the City of Painesville?
- A. Correct.
- And the Board of Directors of CEI?
- A CEI.
- I notice that in one document that was introduced into the testimony this morning it was your opinion at that time, I believe it was the document 9/16/74, that it was your opinion that CEI wants the Painesville Light Plant out of business.

Would that be your present opinion?

A I personally think they have given up.

I think they'd like to have the light plant but they know they can't get it.

- Q What makes you think they have given up on it?
- A Well, the fact that they finally came up with the interconnection, the fact that they know that our financial position is fairly sound, that the plant is in good operating condition, paying money, and I think they have this attitude seems to have changed in the last five or six years.
- Q When you speak of the fact that the Painesville

 Light Plant is in a good financial position, are you familiar

 with its debt structure?
- A Not specifically.
- Q Do you know if they have a mortgage?
- A Oh, they have lots of mortgages. They are heavily in debt.
- Q Could you give me a fair estimate as to how much you think they are in debt?
- A I couldn't do that but I know the last time they put the 6105 turbine in, the Finance Director had told them they could use a 22 KV generator; I told them I didn't think the debt structure would permit it.

They kicked it around for quite a while. They

finally found they couldn't on the 22 and they cut it back to 16-5. In order to finance the last bonds we had to pay off some of the old ones fully and refinance because we had some where you had to maintain a balance of some kind and we couldn't even finance the present bonds with those bonds in existence.

- Q I see. Do you know who your bond counsel is?
- A. Squire, Sanders & Dempsey.
- Q Did you ever talk to anybody about financing your participation in nuclear power?
- A Well, we talked about it among ourselves.

We never talked to bond counsel about it because we are financing the 750,000, we are now paying, we went with bonds and I think we raised 750,000 that way and it was stretching it to the limit.

- And these bonds that you presently issued, you --
- A Emergency revenue bonds.
- Q They were emergency revenue bonds?
- A Yes.
- Q All your financing is done with mortgage revenue bonds?
- A Yes.
- Q And is there an indenture?
- A. We had to raise the rate structure quite a bit to do it, too, then.

- Q 10, 15 years; about 1960 to 1965?
- A You know, I really don't know the number of years but I was on the Council when it happened, I mean, I was Law Director when it happened so I know they were out there then.
- Q You also indicated, Mr. Milburn, that your outside engineering consultant firm by the name of Gaus & Pyle and I forget the rest of the boys in the firm, were opposed to any intertie.

Did you ever ask anybody why they were opposed to it?

- A. I never asked them why. I always felt I knew why.
- Q Why?
- A They wanted a finger in the pie and the good contract with the City of Painesville.
- Q In other words, it would be more beneficial to their firm if you did not?
- A Did not have a tie-in. I read their alleged reasons and they just didn't make sense.

I read their report.

- Q Do you have a copy of that in your files?
- A I don't have it now, no.
- Q Do you know if anybody in Painesville would have it?
- A I don't know.

There is a copy in my file here of a report that Gaus & Pyle -- no, Gaus & Pyle didn't make the report,

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but Mr. Pyle who was with another firm at the time had made a study for Cleveland, Orrville, and Painesville on a joint combination system. I have that in my file.

Q Just so the record is straight -- excuse me, please -- is this the report that you are referring to, Mr. Milburn? I happened to see it.

Is this it?

- A Yes, that is the one.
- That was not made by Gaus & Pyle?
- A No, it was signed by Pyle. The signature on there is Mr. Pyle.
- Q He worked for Beiswenger, Hoch & Associates?
- A. Yes.
- Q Would you indicate to us perhaps, Mr. Milburn, how the firm of Gaus & Pyle would benefit if there was not an intertie?
- A Well, if they were consulting engineers, they have their finger in the pie over here all the time. Until we fired them they were drawing a thousand dollars out of Painesville as consulting engineers.

They took us real bad. We fired them; had a lawsuit about it.

Q Going on to something else, Mr. Milburn, what is your concept of AMP-O? What is your concept of what AMP-O does?

on that?

If x may, who makes the determination of your cost

That is what my question was addressed to, Mr.

just splitting the difference in cost.

A Well, it's done by whoever has the mechanism or the equipment that measures the flow of energy and I understand it's all done by machinery or it's all done by machine.

- Q Just so I understand this, what you did then is tell
 CEI what your costs are on this? I mean, you eventually
 come down to something like that, do you not?
- A. That's right.
- Q Do they have any input as to what your costs are or should be or ought to be?
- A No, and the economy power is not something that you can demand.
- Q You don't happen to know offhand how much the City of Painesville is paying for economy power?
- A They are not paying anything; they are not getting any.
- Q I should address --
- A I don't think there is any way of knowing in advance what it would cost.

1	Q Do you know if they have ever received any economy
2	power?
3	A No, they never have. They have had a tie-in.
4	Q I guess I am a little bit behind the time. I didn't
5	attend the prior deposition of Mr. Pandy as to the tie-in.
6	A. That's right. We have never received any power
7	from CEI.
8	Q When is the tie-in supposed to be completed?
9	A. They are working on the engineering to get it done
10	but they are several months away.
11	MR. HART: I am through with
12	my cross examination.
13	CROSS EXAMINATION
14	By Mr. Berger:
15	Q Mr. Milburn, in response to one of Mr. Lessy's
16	questions, excuse me, you indicated that -the first contact
17	with CEI with regard to negotiations which eventually led
18	up to the interconnection agreement which was recently
19	signed occurred in 1971 in the form of a letter to a Mr.
20	Kelly?
21	A I said the only written communication we had
22	communications before that because I had talked informally
23	with Mr. Howley prior to that but I noticed in my file
24	there was a letter to a Mr. Kelly who was the Acting City
25	Manager in 1971 enclosing a memorandum from Mr. Howley

giving the outline of a general agreement for a tie-in.

Q Do you recall what the earliest date of contact with CEI would have been with regard to discussion or consideration of interconnection with CEI?

A. About 1963 or '64.

Q. '53 or?

A '63 or '64.

Q '63 or '64?

A. Yes.

And would that have been with regard to the high voltage transmission line they wanted to put through the City of Painesville?

A. That's right.

After that matter was settled, did negotiations continue for an interconnection or was there a space of time when nothing was done?

A Well, there was big gaps in there but they continued, but on a very casual basis because the City Manager had directed me to pursue it because he felt the future of the plant depended on the interconnection and I felt that way, too.

So I started meeting with them to talk about getting an interconnection. But as I said, we no longer had very much to offer except to ask them to give us an interconnection. Things went awfully slow.

1	Q	Who did you speak to about	the possible inter-
2	cor	nnection at that time?	
3	A.	Lee Howley.	
4	Q	Was there anyone else at CE	***
	A.		
5		No.	
6	Q	Was there anyone else from	Painesville who was in-
. 7	vol	.ved in those discussions?	
8	A.	No. The City Manager just	told me to take it on
9	mys	elf to try.	
10	Q	Who was the City Manager?	
11	A.	I think Dale Helser was Cit	y Manager at that time.
12	Q	Do you know if there were w	ritten communications?
13	A.	There were none.	
14	Q	Strictly oral?	
15	A	All oral.	
	Q	Did you have meetings with	Mr. Howley on the matter?
16	A.	Several.	
17	Q	Were these meetings specific	cally arranged for the
	pur	pose of discussing an intercon	nnection?
19	A.	Yes.	
20	a	How many meetings would you	say you had with Mr.
21	Howl		
22		MR. REYNOLDS:	During what period
23		of time?	suzzing what period
24		MR. BERGER:	
25		MA. BERGEK:	Following the decision

of the Ohio court with regard to the building of the transmission line but prior to this 1971 communication which Mr. Milburn has referred to earlier.

A You know, I no longer have a specific recollection of the meetings but a guess would be that there were at least a couple a year. At that time either I went into Cleveland or he came out here.

By Mr. Berger:

- Q Can you recall what specifically was discussed at those meetings?
- A Just how we could get the members of Council to agree on a tie-in; how we could get the Board of Directors of CEI to agree on the tie-in; what could we do in a contract to make it palatable to both.
- Q Do you know which director of CEI was opposed to the tie-in?
- A I haven't any idea. I don't really know that any did.
 You see, I am just quoting him.
- Q Following this 1971 letter to Mr. Kelly did you have meetings with CEI personnel regarding the tie-in, the possibility of an interconnection agreement?
- A Oh, they continued right up to '75.
- And during that period of time, from 1971 to the present, who was involved in these discussions or meetings from CEI?

There was just myself and Mr. Howley until about 1973 or '74. At that time we had the new City Manager and he liked to be involved in it, so I started including him in a couple of meetings and then he felt it was getting over his head and he wanted Joe Pandy in some.

So he invited Joe Pandy to come to some. Joe sat in on a couple.

Some of his staff members --

Joe started making reports to the whole public.

I told the City Manager if there is any more city reports,

I would quit telling him about the meetings. I won't

have public reports on the confidential meetings, and he

agreed there would be no more public reports and we

continued, Mr. McDonald and Mr. Pandy.

- Mr. McDonald would be the City Manager you just referred to?
- A Yes.
- Q Who participated from CEI? I assume Mr. Howley?
- A He was in most. Eventually, but he got rate people, and Mr. Hauser sat in on a number of them. They had their chief engineer there and the rate people. I don't know their names but they were in on guite a few.
- Q Would Mr. Lester have sat in on some of the meetings?
- A He could have but I don't know him by name.
- Q I just thought I might try to refresh your recollec-

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tion by mentioning his name.

I believe in response to one of Mr. Lessy's questions you indicated at one time you mentioned to Mr. Howley that a Federal, the Federal Power people might order an interconnection between CEI and Painesville Muny; is that an accurate statement?

- A That's correct. I thought things were going a little too slow and I thought Lee might as well know we had been talking to the Federal Power people about it and told us, they used the word -- used a hammer to help us out.
- Q By "Federal Power people," what Federal agency are you referring to?
- A I don't know. It was the City Manager they talked to at one of the national conventions of city managers, and he came back and said he had been talking to the Federal Power Commission.

He told them that and he discussed the Otter case.

- Q Do you know the person's name, the Federal Power official?
- A. I haven't any idea. He told me at the time but I don't remember.
- What was Mr. Howley's response if you can recall to your statement that the Federal Power Commission might order an interconnection?
- A It was kind of a lighthearted comment: "Let's not talk about what we are going to make people do; let's

Did you see the memorandum? 1 2 Oh, yes. How did you become aware of it? 3 There was some lawsuit which involved the CEI, 4 and it may have been the one that Cleveland filed against 5 the CEI where it was used in evidence. I think that 6 was maybe the place it first turned up. 7 Do you recall who wrote that memorandum? No, it was a PR man. 9 Was it Mr. R. H. Bridges? 10 I wouldn't have any idea. I don't know anybody by 11 that name. 12 Do you know to whom the memorandum was addressed? a 13 To Lee Howley. 14 Did Mr. Howley have any other comments regarding 15 the memorandum? 16 He just said, "Don't pay any attention to it. 17 That really isn't our position." He pointed out the man 18 who wrote it didn't have any influence in CEI --19 Do you recall ---20 -- and I thought to myself he was probably right 21 because he was not a high official. 22 Do you recall if anyone else was present at that 23 meeting or when that discussion with Mr. Howley took 24 place? 25

Do you recall the last time you had a discussion with Mr. Howley with regard to the possible acquisition of the Painesville system by CEI?

MR. REYNOLDS:

Objection.

- A It would have been years and years ago.
- I am saying 10 or more years ago.
- I believe you mentioned at one point earlier today
 that everyone in Lake County knew that CEI was interested
 in the Painesville plant. Just for the record, is Painesville located in Lake County?
- A. Yes.
- Q Was the statement I made an accurate statement?
- A What was your question?
- Q That you had indicated that everyone in Lake County knew that CEI was interested in the Painesville plant.
- A That was your question?
- Q Is that an accurate characterization?
- A When I said everyone in Lake County, everyone in Painesville. See, for probably 25 years here anyone could get elected to Council by just using the slogan:
 "Don't sell the light plant." That was all you had to say.
 "Don't sell the light plant."

You could get elected to Council because they were so violently anti CEI.

Q Is this still the case today?

1	A. No.
2	Q When did this public attitude directed to CEI
3	change?
4	A A lot of people have come into the county in recent
5	years so some of that attitude was changed, but the biggest
6	thing that changed it was a year ago or a year and a half
7	ago, was when they had the strike down at the light plant
8	and just put us right over the barrel.
9	We were just a few days away from not being able to
10	operate and that solidified Council. We got seven
11	votes from that moment on.
12	We had seven votes to do whatever had to be done to
13	solve that problem.
14	MR. REYNOLDS: May I ask a clarifying
5	question?
16	MR. BERGER: Yes.
17	MR. REYNOLDS: When you say, "They
18	put us over the barrel, " who was the "they"?
	THE WITNESS: Strikers.
19	MR. REYNOLDS: All right. Thank you.
20	THE WITNESS: We tried to get help
21	from CEI. They very graciously refused.
22	By Mr. Berger:
3	Q How did you try to get help from CEI?
4	A We asked for emergency generation power, and the
11	

1	A.	About two days.
2	Q	How long did your strike last?
3	A	I don't remember. I don't believe too long.
4	Q	In response to one of Mr. Lessy's questions today
5	you	indicated at one time there was a proposal that
6	Pair	nesville pay for the interconnection by the trade of
7	cust	tomers in the Perry area; is that correct?
8	A	Yes.
9		MR. REYNOLDS: I believe you
10		misspoke on a trade of customers. I believe the
11		customers was proposed on the basis of sale.
12		MR. BERGER: Yes, it was a sale.
13		If I said "trade," I misspoke.
14		See, my notes say "trade." That is why I
15		said "trade."
16	Q	Do you recall when you first heard of this proposal?
17		MR. REYNOLDS: I object.
18	A.	I made the proposal.
19		MR. REYNOLDS: The witness testified
20		he made the proposal.
21		THE WITNESS: See, to get back to
22		this thing, we were trying to get this tie-in. It
23		came about, it was going to cost \$750,000. There
24		was no hope of their going to pay for it themselves.
-1		They started getting the figures, it would cost

\$750,000 and we didn't have \$750,000. We didn't know where to get it.

At that time our rates were low enough we couldn't increase our bonding capacity. I was grasping around for ways to handle a tie-in, how could we finance it, and I finally came up with the idea because I knew that they would be glad to have any part of the system they could get, that we could unload the Perry lines because I didn't feel that they were a real big asset to us and didn't realize at the time what percentage of the system they were, and I suggested that they buy Perry customers and we were talking about, I think 1200 bucks a customer which was a pretty good price, as customers — somewhere, a thousand, 1200 bucks.

We kicked it around. No formal agreement was reached because, when we finally made the financial study, where it left us on money for the bonds, we didn't have enough left to finance the bonds without the Perry income.

- With whom was this proposal discussed?
- A Mr. Howley.
- Q Was it discussed on more than one occasion?
- A Oh, yes. I am sure he discussed it with people in Cleveland because I think a number of people knew about it.
- Do you recall who would have been at meetings at

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which this proposal was discussed?

You see, I am not able at this time to -- at the different meetings that we had at the end of '74 and '75, Mr. Hauser was at most of them. They had their engineer and rate man at most of those meetings, but I don't know their names and I couldn't tell you at this particular meeting we discussed a particular thing.

We were just discussing interconnection generally.

- Do you know when you first made your proposal to sell the customers for the interconnection?
- It was probably back in '73.
- And do you know when it was finally determined that Painesville would not be able to do this because of the revenue problem you just mentioned?
- Probably late in '74 because when we got the final draft whereby we had taken out the part about the sale of the customers, they were unhappy about it but there was nothing they could do about it because we just couldn't finance it.
- With regard to the financing problem, was a report written on this problem?
- No.
- Was a study -a
- A Yes.
- -- go ahead.

A study was made by the Finance Director.

Was there anything in writing with regard to the

- No, he reported to the City Manager and myself that
- Did Mr. Pandy take part at all in this study?
- He wasn't in on the study but he may have been told what the result of it was. I am sure he would have been told and that would have made him very happy because he didn't want to sell them anyhow.
- Do you know if there was any written correspondence between Painesville and CEI with regard to this proposal to purchase the interconnection by sale of customers?
- It never got that formal. There was nothing in writing

I shouldn't say it never got into writing. It did get into one draft of their contract. They had written in the contract that was the way it would be financed. We answered, "There ain't no way." That is when we found out we couldn't do it. So that was dropped right then.

Do you recall what led you to think of that method of paying for the interconnection?

MR. REYNOLDS:

Objection.

I beg your pardon?

Do you know what events led you to think of paying for

CEI who might have told you this?

- A. Nobody outside. No.
- Q Do you know if anyone associated with Painesville Muny
 System made a study of CEI's contracts with other electric
 utilities to determine if the Ohio Power contract was
 in fact the best one?
- A. Mr. Pandy made his study and got copies of them and examined them, and I understood from him, I never asked him the point blank question if that was the best because he never raised a question and sat in on all the meetings and never questioned it; I assume that he agreed with that but he had copies of all of them.

I think he sent to Columbus and got all the rates.

- Q All of CEI's rates?
- A I think all the power company rates.
- Q You indicated that Squire, Sanders & Dempsey is bond counsel to the City of Painesville, is that correct?
- A Yes.
- Q What attorney at Squire Sanders & Dempsey is your contact, is Painesville's contact?
- A I haven't any idea. They deal directly with the Finance Director.
- Q Who is the Finance Director at the present time?
- A I will think of it in just a second.
 - I can't think of it. I will think of it in a minute.

Bob Wooten. 1 a Bob Wooten? 2 Yes. Do you know how long he has been the Finance Director? a He has been three or four years. A. 5 Who preceded him as Finance Director? a Well, we had a guy for about six months whose name. 7 I don't recall and it wouldn't be fair to call him a 8 finance director. He called himself that. He was around only a short while. 10 But the man was bad. He was unbelievable. He didn't 11 know about bonding. He didn't know municipal financing. 12 He didn't know anything about municipal finances. 13 He showed the City Manager, he came up with a budget 14 at the one meeting I missed and they adopted the budget 15 for the City of Painesville in excess of the amount 16 that the Auditor's certificate said we had in available 17 funds, and he said he didn't know he couldn't do that. 18 Who preceded this gentleman as Finance Director, 19 if you can recall? 20 What? 21 Who preceded this gentleman as Finance Director? 22 Bill Kelly. 23 Who was a Finance Director? 24 He was here many years. A 25

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every time we got bigger and had to put a new unit on, it was getting to the point that standby was getting to be an exorbitant thing to pay for just to have it sit there.

We were getting eventually to the point that our bonding capacity was just getting too great to have that kind of unit standing there for standby capacity. You had to have it for an emergency, if you had a breakdown, you had to have the thing to take care of; plus I looked all around the country, I saw all the big ones tying in to the one next to them.

There were tie-ins that would go clear out to the middlewest, so it looked as though it was sensible: If the big ones thought they had to have tie-ins, the little ones would have a hard time providing if they didn't have some kind of tie-in.

- Would it be fair to characterize your opinion at that time that it was not only desirable but necessary for Painesville?
- A I felt it was absolutely necessary for survival.
- What was your opinion as to what would happen to Painesville Muny if you did not obtain that interconnection?
- A Well, eventually it would just drift away or would have to sell out. I couldn't see any other answer.

Right now if we had to provide standby capacity equal

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to the formula or rule of thumb, I don't know how we'd do it because we are at our absolute limit for bonding right TOW .

When our units have to go on repair or emergency, we use the tie-in in place of the standby.

- By using the word "tie-in" as you have used it today, are you referring to interconnection?
- Tie-in and interconnection are interchangeable to me.
- With regard to the importance which you apparently and other people in the City of Painesville placed on an interchange, were your views known to the general public on this matter? Was it discussed at the City Council?
- Not the general public; they were known to Council.
- Were these ever discussed at the Council meetings? Q.
- Oh, yes.
- Were those views known to CEI, to the people at CEI? Q MR. REYNOLDS: "Those views," Mr.

Milburn's personal views?

MR. BERGER: Yes, the views that the interconnection was important for the Painesville system.

Well, they have been since '63 or '64. I don't know. I never told them. I was careful to tell them how important I thought it was, I wouldn't go in and tell them that but in fact I acted in their behalf.

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We wanted a little insurance in case of a strike, but
I thought it was vital and I was careful never to use
those words to them.

MR. BERGER:

I don't think I have

any more questions.

MR. REYNOLDS:

Okay.

Mr. Milburn, I just have one or two questions.

CROSS EXAMINATION

By Mr. Reynolds:

At the outset of your deposition you were shown a letter which you had written to Mr. Charno of the Justice Department dated September 6, 1974, which made reference to five years of negotiations, and I believe you indicated that you thought there were reasons why you thought it had taken five years.

Do you recall that letter?

- A. Yes.
- Now, do you recall subsequent to that September '74 letter writing a letter to Mr. Howard Shapar of the Nuclear Regulatory Commission in Washington, D. C. which discussed the matter of the delay or the time frame of negotiation?
- A. That was the one Mr. Howley asked me to write?
- I believe that's correct.
- A Yes, I remember that one. Yes.

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Q Let me show you the letter dated April 18, 1975, just to make sure that we are all talking about the same letter. It is from you to Mr. Shapar, and I show it to counsel first.

A Yes.

All right. Let me also show you a letter that is addressed to you, was written by Mr. Howley, dated April 16, 1975, and ask if this is the request that you were referring to when you wrote your April 18 letter?

A I think this letter is where he referred to the conversation that I didn't remember.

Q I believe that's right. Mr. Lessy referred to a conversation.

A Yes.

All right, sir.

Now, in the April 18 letter you stated in the second paragraph and I quote: "I was Law Director of the City of Painesville during the entire period of time of our negotiations for interconnection. During the first three years there were a number of long delays but these were probably as much our doing as the CEI. We had two problems: One, financing, and second, political."

Would you explain to me the indication in the letter that seems to be somewhat inconsistent with the September '74 letter regarding who was responsible for the delays during the first three years of the five-year negotiation

period?

MR. BERGER:

Objection.

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A. Well, as far as I am concerned there isn't any inconsistency. The former letter was written because I was trying to protect myself. There had been a long period of negotiations and they were not coming to a head. I was trying to make certain that I was protected on this if there was a deliberate stall on anybody's part to keep us from getting an interconnection.

I had no way of knowing that it wasn't deliberate, but subsequent to the time I wrote this letter, we now had our contract, things had moved along rapidly, we had gotten that. I had looked back and I could see a lot of times during the early years, as I testified earlier, we didn't in the Council have enough votes in '71, I didn't have the votes in '72 plus the fact I didn't have the money to put it through.

So all of those things were there. Plus I have a memorandum that is in the file that you have asked for copies of whereby I had requested information that the CEI requested and I had waited for five months, and I finally had to go to the City Manager and ask him to order Mr. Pandy to get the information and he did order him to, and in the memorandum it refers to the fact that Joe had objected to it and hadn't given it to me because

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one signed by CET and Painesville, before that would be approved, who would have to see it, approve it, in what order?

MR. REYNOLDS:

Who at the City

of Painesville?

MR. BERGER:

Yes.

A This isn't any order that would have to be approved; practically it wasn't going to be approved unless I okayed it.

Q Who are the --

- A. Nobody else had to approve it. I think Council would have adopted it had I told them to without anybody else seeing it. I don't think they would have -- I think they would have overriden the City Manager and Joe Pandy if I asked them to, but it didn't go to that because the City Manager and Joe approved it. We were all in agreement that this was the best agreement we could get and it did everything we wanted it to do.
- If the City Council was never shown or never asked to pass on an interconnection agreement or draft of agreement between CEI and Painesville Muny prior to the one they did approve, how would the fact that your estimate there was not enough Council votes to pass an agreement, how would that have affected your negotiation with CEI?

You said, "We have two problems: One, finances, and two, political."

Mr. Reynolds asked you to elaborate on what you meant in the letter by financing and political.

Do you recall what you said with respect to the meaning of the term political in the letter?

- A We didn't have the votes.
- A How did the fact that you didn't have the votes slow down the negotiations if you never submitted the agreement to the Council to vote on it?

MR. REYNOLDS:

Object.

A How would that slow down negotiations?

There would be no reason to hurry up to get a contract signed if I couldn't get it by Council after I had it signed.

- Q Did you have an agreement in writing you could submit to the Council?
- A No, no, never had the agreement in writing until 1975, never even had a draft until 1974.
- Q Well, why, if you felt you couldn't get anything through Council, why were you negotiating with CEI?

 MR. REYNOLDS: Objection.
- A As I told you earlier, in my own mind we had to have for survival an interconnection agreement, and I had worked out the -- the City Manager had instructed me to

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try to get something worked out so if we ever had the votes, we could get it through.

He didn't even tell Council that he had me working.

Council for three years didn't know I was working on this,

I think, from '66 to '70 they didn't have any idea of it.

- During that time period was CEI aware of the fact that Council would not approve any interconnection agreement?
- A Well, they were real suspicious of it because we had turned the one down already on real good terms. They had voted it down, so they had to know it. They knew.

Mr. Howley is the former Law Director of the City of Cleveland, so he was real conscious of my problem that I had to get votes. He knew that we had to line up votes and some of the things that are in the contract now were put in there solely for the purpose of getting votes.

There is a provision in the current contract, for example, if we take power we can repay in kind.

Now, they didn't want that in the contract, but they finally agreed to put it in for political reasons, to make that palatable to Council. It sounds good. You don't have to pay for the power, you can use all, put it back in the line, and call it even, one hand washes the other.

As a practical matter I know there is no way we can

pay it back in kind but it reads awfully good on paper.

In negotiating with Mr. Howley, was it your opinion that he took advantage of the fact that he did not believe you had sufficient votes in Council to pass an interconnection agreement in the early '70s?

Nell, I didn't feel he was taking advantage of us, no. I don't know what was in his mind. It could have been, but I never thought he was doing -- I always felt Lee was in good faith, that he had a problem with his Board and wanted a bona fide, legitimate contract with the City of Painesville; he was convinced personally there was no way they were going to be able to buy it and that they had bona fide wanted a contract.

There was no other way they were going to get it.

I think he's a good enough lawyer to know I was going to hammer our way in one way or the other if he didn't agree to it.

Q With regard to the September 16, 1974 letter which you wrote to Mr. Charno in the Department of Justice, this was referred to earlier, at the time it was written, did you believe it to be true and correct to the best of your knowledge?

A Yes. I indicate in this I was doubtful, I don't know what their problem is. I am just getting to the point I am disturbed nothing is happening, I am just trying to

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head to the office at 10:00 o'clock on Tuesday morning and holding what he called a staff conference and called on everybody to make a report and everybody thinks they have to tell something, and so when it comes Joe's turn, of course, it was if we had a meeting that was something to talk about.

Does Mr. Pandy to your knowledge report to the City Manager?

Sure. .

Do you know, then, whether he made those reports on his own or because he is required to by his superior?

Well, he was just called upon. He wouldn't be required to. He was just asked for a weekly report, and so he would report.

They let everybody talk.

- Were there any reporters or press or anybody else present?
- The press was not present.
- Were there any leaks into the local press of these negotiations?
- I'd have no way of knowing that.
- Were there any newspaper accounts of negotiations when they were still confidential?
- As I recall it there were, yes.
- Would you tell me again what the reasons of

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- A I couldn't care whether they come or go.
- Q What were the issues in the strike at the Painesville Municipal Electric Plant?
- A. They wanted more money and we didn't have it.
- Are the workers in the Painesville Electric Light Plant municipal employees?
- A Yes.
- Q Do you know if they are members of a union?
- A They are now.
- Q Which union is that? Is it the Municipal?
- A. No, not Municipal.
- Q The Electric Union?
- A Yes.
- Q Okay.

Also in testifying about the possibility of a sale of part of the Painesville system to CEI, you stated that CEI was, of course, glad to get any part of the system they could. Why is that?

- A Apparently they wanted to expand. They seemed to be hungry for more customers.
- Q Is it your view they were interested in expanding customers or they also wanted your facilities, electric facilities?

MR. REYNOLDS: I object.

A They'd tear our facilities down in a minute.

How could they use our facilities? They'd close them.

They wanted customers.

One thing I didn't follow was that I believe you testified that Mr. Pandy didn't want a tie with CEI.

Was it because he was a former CEI employee?

A I didn't say because of that; because he is the boss of the plant. He kind of has a little empire. He has a good job. He might not have it if we'd tie in or they bought the plant or something like that.

It wouldn't be because he was formerly with CEI.
That wouldn't have anything to do with it.

- Q You are saying any ties with CEI wouldn't jeopardize his position?
- A It wouldn't to me, but you have to ask those people that.

All I know, you can't conceive of how people are bitter. Mr. Ficker was as anti-CEI as you want.

- Q Who is Mr. Ficker?
- A He was Pandy's predecessor as superintendent of the light and power.

I wasn't exaggerating. Anybody could be elected to Council by simply running on the slogan: "Don't sell the light plant." That's all it took.

MR. REYNOLDS: I think for the record we ought to state for clarification purposes

Mr. Lessy's reference to the comment by Mr. Milburn regarding prior employment by Mr. Pandy at CEI was during the off-the-record colloquy and therefore is not going to be something that we would be able to be referenced to in the transcript by somebody who might be reading.

MR. LESSY: Except Mr. Pandy testified in his deposition he wasn't an ex-CEI employee.

MR. REYNOLDS:

I agree, but I

believe your question to Mr. Milburn referenced a

statement he had made, and all I am doing for clarification purposes is making it clear on the record

that the statement he made was in an off-the-record

statement so that somebody who might be trying to

refer back won't be confused. That is all I was

saying.

- Q Had the bonds been floated related to financing of the \$750,000 for interconnection?
- A Yes.
- Q Did you buy any?
- A Did I?

MR. REYNOLDS:

Mr. Milburn?

MR. LESSY:

Yes.

MR. REYNOLDS:

I object.

I sure didn't. 1 MR. LESSY: 2 I have no further questions. 3 MR. REYNOLDS: I don't have anything further. 5 MR. BERGER: I have one more 6 question. RECROSS EXAMINATION 8 By Mr. Berger: You indicated that the people in the town have been 10 or were at one time very anti-CEI. 11 Do you know why that is true? 12 Well, historically, again I touched upon this briefly, 13 years ago the light plant when it was small and the city 14 was small made so much money that it financed a lot of 15 things: 16 For example, when December came, we waived light 17 bills, they just canceled them, and people liked that 18 and they knew that CEI didn't do that. 19 They furnished free street lighting. They furnished 20 cheap power for the Water Department. They furnished, I think, about 40 per cent of the cost of operating City 22 Hall and the Law Director. All of those things. It wasn't so much that they hated CEI, they just liked

the light plant because it has done so much for the City.

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It made so much money and just became a real popular thing to have a light plant of your own.

MR. BERGER: I have no further questions.

MR. HAUSER: We have no further questions.

Thank you very much.

MR. HART:

I'd like for the

record to show that when we took the deposition of

Warren Hinchee, we referred to a report of interconnection between the Cities of Cleveland, Orrville,

and Painesville, and I made the offer to the Department

of Justice and the staff that if they did not have a

copy of the interconnection study that I would provide them with a copy, and I want the record to show

that opposing counsel and staff and Justice have

access to this copy here and I guess they will make

copies of it so that will be the same report that

I would have provided.

MR. HAUSER:

Let the record show

Mr. Milburn has offered to give counsel for CEI

the report referred to by Mr. Hart and if the Justice

and staff will wish copies that we will provide them

at their expense, whatever that expense be which

has been agreed to previously.

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MR. BERGER: Can this material be made available to me?

Yes.

Give me a card or something.

THE WITNESS:

(Further deponent sayeth not.)

State of Ohio,

ss:

County of Cuyahoga,)

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I, Dean A. Robinson, a Deputy Clerk within and for the County of Cuyahoga, duly commissioned and qualified, do hereby certify that the within named witness,

Wayne R. Milburn, was by me first duly sworn to testify the truth, the whole truth, and nothing but the truth in the cause aforesaid; that the testimony then given by him was by me reduced to stenotypy in the presence of said witness, afterwards transcribed upon a typewriter, and that the foregoing is a true and correct transcript of the testimony so given by him as aforesaid.

I do further certify that this deposition was taken at the time and place in the foregoing caption specified, and was completed without adjournment.

I do further certify that I am not a relative, counsel, or attorney of either party, or otherwise interested in the event of this action.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal of office at Cleveland, Ohio, on this 2740 day of August, 1975.

Dean A. Robinson, Deputy Clerk in and for the County of Cuyahoga, State of Ohio.