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October 17, 1989

Secretary of the Commission U.S. Nuclear Regulatory Commission Docketing and Service Branch, Docket # PRM-35-9 Washington, DC 20555

Dear Mr. Secretary:

I am writing to express my strong support for the Petition for Rulemaking filed by the American College of Nuclear Physicians and the Society of Nuclear Medicine. I am a practicing nuclear medicine physician at Coryell Memorial Hospital in Gatesville, Texas. I am deeply concerned over the revised 10 CFR 35 regulations (effective April, 1987) governing the medical use of byproduct material as they significantly impact my ability to practice high-quality Nuclear Medicine/Nuclear Pharmacy and are preventing me from providing optimized care to individual patients.

For example, in a rural practice such as mine, it is occasionally necessary to be innovative since all modalities in the radiology practice are not available. For example, a patient had a bone scan for pain in the knee and right hip. At the time the examination was scheduled, a flow study was performed which revealed arterosclerotic blockage of the left superficial femoral artery. All of the possible uses of a radionuclide could never be adequately explained in the package insert and it will be necessary to deviate from the recommendation of the package inserts on specific occasions with absolute safety for the patient and improved diagnostic result. What is needed is an immediate decrease in the number and extent of regulations not only at the Nuclear Regulatory Commission but throughout Federal Administration with regards to medicine. We in medicine, are the most overly regulated professional group in this country. This is reflected in the expense of U.S. medicine. The administrative costs in this country are five times, that of the administrative costs in Europe. This is due almost entirely to the prompation of useless, irritating, and counterproductive regulation by the Federal Government.

The NRC should recognize that the FDA does allow, and often encourages, other clinical uses of approved drugs, and actively discourages the submission of physician-sponsored IND's that describe new indications for approved drugs. The package insert was never intended to prohibit physicians from deviating from it for other indications; on the contrary, such deviation is necessary for growth in developing new diagnostic and therapeutic procedures. In many cases, manufacturers will never go back to the FDA to revise a package insert to include a new indication because it is not required by the FDA and there is simply no economic incentive to do so.

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8910250327 891017 PDR PRM PDR 35-9 PDR Currently, the regulatory provisions in Part 35 (35.100, 35.200, 35.300 and 33.17(a) (4)) dc not allow practices which are legitimate and legal under FDA regulations and State medicine and pharmacy laws. These regulations therefore inappropriately interfere with the practice of medicine, which directly contradicts the NRC's Medical Policy statement against such interference.

Finally. I would like to point out that highly restrictive NRC regulations will only jeopardize public health and safety by: restricting access to appropriate Nuclear Medicine procedures; exposing patients to higher radiation absorbed doses from alternative legal but non-optimal, studies; and exposing hospital personnel to higher radiation absorbed doses because of unwarranted, repetitive procedures. The NRC should not strive to construct proscriptive regulations to cover all aspects of medicine, nor should it attempt to regulate radiopharmaceutical use. Instead, the NRC should rely on the expertise of the FDA, State Boards of Pharmacy, State Boards of Medical Quality Assurance, the Joint Commission on Accreditation of Healthcare Organizations, radiation safety committees, institutional Q/A review procedures, and most importantly, the professional judgement of physicians and pharmacists who have been well-trained to administer and prepare these materials.

Since the NRC's primary regulatory focus appears to be based on the unsubstantiated assumption that misadministrations, particularly those involving diagnostic radiooharmaceuticals, pose a serious threat to the public health and safety, I strongly urge the NRC to pursue a comprehensive study by a reputable scientific panel, such as the National Academy of Sciences or the NCRP, to assess the radiobiological effects of misadministrations from Nuclear Medicine diagnostic and therapeutic studies. I firmly believe that the results of such a study will demonstrate that the NRC's efforts to impose more and more stringent regulations are unnecessary and not cost-effective in relation to the extremely low health risks of these studies.

In closing, I strongly urge the NRC to adopt the ACNP/SNM Petition for Rulemaking as expeditiously as possible.

Sincerely yours.

Allen M. Donnelly, M.D. Director of Nuclear Medicine Coryell Memorial Hospital Gatesville, Texas 76528