

UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

CORR

February 4, 1980

The Honorable Gary Hart, Chairman Subcommittee on Nuclear Regulation Committee on Environment and Public Works United States Senate Washington, D.C. 20510

Dear Mr. Chairman:

This letter is in response to your November 20, 1979 request for information about the program plan for the decontamination of TMI-2; a listing of equipment and technologies needed to accomplish the plan; the appropriate regulatory guidelines to be used; steps necessary to reestablish public confidence in the cleanup operation; and NRC's ability to regulate these operations. Enclosed are the responses to your specific questions.

I hope this provides you with the information you desire. If you should require additional information or clarification of the information presented, please do not hesitate to contact me.

Sincerely. John F. Ahearne

Enclosures:

- 1. Response to Questions
- TMI, Unit 2 Radiation Protection Program Report Report of the Special Panel
- NUREG-0640

cc: Senator Alan Simpson



RESPONSES TO QUESTIONS

IN

NOVEMBER 20, 1979 LETTER

FROM

SENATOR GARY HART

AND

SENATOR ALAN K. SIMPSON

QUESTION 1: Please provide us with your best-estimate plan for the cleanup. The plan should identify equipment or techniques that have been selected or that are being considered, along with the rationale used in their selection. The plan should also be coordinated with and reflect the views of the General Public Utility Service Corp.

ANSWER:

Plans for the cleanup

Because of the impact on schedule that could result from environmental reviews and subsequent equipment and operational restrictions, four decontamination program cases were compared to bound the likely duration of the decontamination process. These cases were developed by the NRC staff based on appropriate parts of the preliminary plans prepared by General Public Utilities (GPU) and its contractor, Bechtel Power Corporation. Phase 1 covers the deconmination and cleanup of the reactor building. Phase 2 covers the removal of fuel and the decontamination of the reactor coolant system.

The following four cases are compared in Enclosure 1:

- The first or base case was developed from preliminary schedules provided by GPU and its contractor, Bechtel Power Corporation. For this case, we assumed no delays attributed to environmental reviews by the NRC.
- 2. The second or Environmental Assessment case was developed by assuming it will take five months for preparation of the Environmental Assessment, for obtaining public comments, and for reaching a decision regarding the acceptability of the methods proposed by the licensee for the removal of the contaminated gas from the reactor building. Also assumed for this case is that the proposal for venting the gases would meet the Commissions regulations in 10 CFR 50, Appendix I, and the existing effluent technical specifications for <u>normal</u> operations and would, therefore, be found acceptable. (See the answer to Question 2 for further information on regulatory standards and criteria).

We further assumed that a commitment of funds for purchase and installation of any necessary facilities for the processing of the contaminated liquid would not be made until the proposed processing method was approved.

- 2 -

- 3. The third or cryogenic case studied assumed that venting of the waste gas would not be acceptable and that, at the conclusion of the Environmental Assessment, the licensee would be directed to use alternate means of removing the gases from the reactor building. For this study, we assume that cryogenic processing of the gases would be the preferred method.
- 4. The fourth, or Environmental Impact Statement case, assumed that any work on decontaminating the containment building would cease pending preparation and approval of the Programmatic Environmental Impact Statement. For this case, we assumed that the Commission has determined that it is in the best interest of the public to conduct an Environmental Review concerning the installation of the contaminated liquid processing facilities and on that basis would approve that action. However, we assumed no contaminated liquid or gases would be allowed to be removed from the reactor building until the Final Environmental Impact Statement was published. If the removal of the contamin ed gases and liquids from the reactor building is based only on approval of their respective Environmental Assessments, then the Environmental Assessment case and the Environmental

Impact Statement (EIS) case would be identical. As seen in Enclosure 3, the Environmental Assessment case adds about four months to the base schedule and the EIS case adds an additional five months to that. The cryogenic case adds about twentyfour months to the base schedule.

In developing the plan and schedule, we reviewed the major work efforts to find the critical path work items, i.e., the ones that appear to control the schedule. Many other items have to proceed at the same time. and these have to be completed in a timely manner to support the main effort. It appears to us that the first critical path item required for expeditious cleanup is early entry into the reactor building to determine to what extent the interior is contaminated and damaged. This step is necessary in order to plan for decontamination and modifications necessary to remove the reactor head. Since the contaminated gases currently emit a high level of beta radiation, removal of these gases is necessary before personnel can remain in the containment structure for prolonged periods. even with protective clothing. Therefore, the initial step is removal of the gases from this structure. In November the licensee provided a proposed plan for the removal of the gases by venting to the atmosphere. We have started our evaluation of this proposal . and of the alternatives to venting. When the gas removal method is approved, the gases would be removed and entry to the reactor building for limited periods would be made to take radiation measurements and samples and to assess the damage.

- 3 -

This would be followed by an evaluation of the results and by the development of the detailed methods for reactor building decontamination.

- 4 -

A TV camera has provided limited visual examination of the reactor building. Localized radiation measurements have also been made. The results of these examinations are currently being evaluated.

In order for personnel to work for extended periods of time inside the reactor building, most of the contaminated sump water would also have to be removed. We expect the licensee to submit a proposal on the decontamination and removal of the water from the reactor building sump early in 1980.

Following cleanup of the atmosphere and sump water, the next critical path item would be the decontammination of the interior walls and equipment surfaces within the reactor building. Some flushing of the system's piping may be necessary. These actions complete Phase 1 of Enclosure 1.

The next step would require the installation of localized shielding and rigging for removal of the head, and repair of any damage to structures required to support fuel removal. Before work proceeds, a Safety Evaluation will be prepared that discusses proposed methods for removing the vessel head, for the fuel removal, and for fuel packaging. Following NRC approval of this activity, the head would be removed and the fuel inspected. The fuel would then be removed, canned if necessary, and placed in the fuel pool. The reactor coolant system would then be decontaminated. These actions complete Phase 2 of Enclosure 1.

These controlling items would necessarily proceed in conjunction with other items. For example, water storage facilities must be designed, fabricated, and installed. A service structure must be designed and constructed that permits entrances and exits to the reactor building. The licensee is proceeding with the planning and engineering for these items and is currently preparing a detailed decontamination and recovery plan. As noted above, GPU has submitted to NRC a Summary Technical Plan, which will be expanded in the detailed technical plan. The licensee expects to have the plan of the first two phases, the preparation of which we will closely follow, completed by the second quarter of 1980.

A number of assumptions have been made in the preparation of our plan. The major ones are outlined in Enclosure 2. Such factors as: the capabiliity of the licensee to fund the full extent of authorized decontamination activity; the applicability of current regulatory criteria in meeting the demands of the public interest in the locale affected by the TMI-2 accident; and the physical condition of the reactor building and of the fuel, could have a major impact on the schedule and the way in which decontamination could be performed. It was also assumed that no hearings would be held for any steps during Phase 1 and Phase 2. This assumption does not in any way affect the likelihood of whether or not a hearing will be held. Rather, it is a simplifying assumption made in order to make scheduling estimates independent of the time uncertainties inherent in a hearing. A hearing on all or on some portion of the plan could have a substantial effect on the schedule. Further, not all of the interrelated work effort has been evaluated. Other items could have an impact that will become evident as the detailed planning proceeds.

In summary, our best estimate of the cleanup schedule for these four cases is as follows:

1.	Base Case		38	months
2.	Environmental	Assessment Case	42	months
3.	Environmental	Impact Statement Case	47	months
4.	Cryogenic Cas	e	62-	months

Equipment and techniques considered

For decontaminating the contaminated water currently in the reactor and auxiliary building, decontamination systems based on filtration and ion exchange have been selected. These types of systems provide very _ effective means of removing radioactive materials from water. For example, Metropolitan Edison Company has been using the EPICOR-II system, a system based on filtration and de-ionization, to decontaminate the waste water in the auxiliary building. To date, decontamination has proceeded better than expected and the resultant exposures to workers and the off-site population have been lower than those predicted in our Environmental Assessment of the system. The licensee is considering use of an evaporator to decontaminate waste water produced during the decontamination of the reactor building because chemicals and detergents that may be used during decontamination would plug and generally interfere with a de-ionizer. These types of contaminants and radioactivity can be removed in an evaporator. More detailed information on these systems is provided in Enclosure 5. On November 13, 1979, the licensee proposed that atmospheric venting be used to remove the contaminated gases (mainly, krypton 85) from the reactor building. The applicant considered various alternatives and concluded that the venting operation can be done without significant hazards to persons on or off the site. One advantage to venting the gases is that it can be accomplished in a much shorter time than the other alternatives considered. We are currently preparing an Environmental Assessment of the licensee's proposals. Additional information on the alternatives is provided in Enclosure 5.

The above discussion covers the items that are of immediate concern, namely, the decontamination of water and the release of contaminated gases from the reactor building. The design and evaluation of methods for the decontamination have progressed to the point where systems have either been approved, proposed, or are in the final stages of evaluation prior to submittal to us. For other decontamination requirements, such as the decontamination of the reactor building, preliminary studies have been prepared. However, selection of methods and techniques for these cannot be made until the reactor building is entered and data collected. The techniques currently under consideration for conducting this type of decontamination are discussed in Enclosure 5.

- 7 -

Views of General Public Utilities Corp.

GPU submitted to NRC on December 12, 1979, a Summary Technical Plan for the TMI-2 Decontamination on Defueling (see Enclosure 6). The plan is more detailed than this NRC-prepared plan and provides GPU views on all items in the recovery. We have reviewed the "GPU Summary Technical Plan for the TMI-2 Decontamination and Defueling" and find that it is generally compatible with the NRC plan in its technical approach and timing, although the GPU plan does not include the environmental review of options considered by the NRC.

<u>(UESTION 2</u>: Please include the regulatory guidelines necessary for the cleanup. For instance, if needed, set standards for the release of radioactive effluents and emissions to the local environment. State whether existing radiation worker dose limit criteria will be employed or whether new limits will be set. The Subcommittee should be kept advised of the progress being made toward satisfying the requirements of the National Environmental Policy Act, and any impact that this may have on the Commission's ability to take actions necessary to protect the public health.

Regulatory guidelines necessary for cleanup

The regulatory criteria and guidelines that will be used for the recovery program at TMI are those embodied in the regulations listed below. We intend to solicit public comment, within the context of the draft programmatic environmental impact statement for the TMI decontamination and cleanup activities, on whether these limits, which were developed for effluents resulting from normal operations, are appropriate for the TMI cleanup activities in light of the differences in the volume and duration of the release of such effluents.

- 10 CFR Part 20, Appendix B, "Concentration in Air and Water Above Natural Background
- 10 CFR Part 20, Paragraph 50.34a, "Design Objectives for Equipment to Control Releases of Radioactive Material in Effluents - Nuclear Power Reactors"

- 10 CFR Part 50, Paragraph 50.36a, "Technical Specifications on Effluents from Nuclear Power Reactors"
- 10 CFR Part 50, Appendix A, 'General Design Criteria for Nuclear Power Plants"
- 10 CFR Part 50, Appendix I, "Numerical Guides for Design
 Objectives and Limiting Conditions to Meet the Criterion
 As Low As Is Reasonably Achieveable for Radioactive Material
 in Light-Water Cooled Nuclear Power Reactor Effluent."
- 40 CFR Part 190, "Uranium Fuel Cycle Standard" (Environmenta)
 Protection Agency Regulations)
- Regulatory Guide 8.8 (Rev. 3), "Information Relevant to Ensuring that Occupational Radiation Exposures at Nuclear Power Stations Will Be As Low As Is Reasonably Achievable"
- "Standard Review Plan for the Review of Safety Analysis Reports for Nuclear Power Plants - LWR Edition"

Radiation worker dose-limit criteria

As a minimum, we will require the licensee to adhere to the radiation dose limits specified in 10 CFR Part 20, Paragraph 20.101, "Exposure of Individuals to Radiation in Restricted Areas." In addition, we require the licensee to make every reasonable effort to maintain radiation exposures "as low as is reasonably achievable " (ALARA). Our on-site staff has and will continue to review and approve, if satisfactory, all design modifications and operating procedures developed as part of the recovery program to reassure that the licensee has considered the ALARA principles and concepts in these documents. Because of deficiencies that had been identified in the TMI-2 radiation protection program, the Director of the Office of Nuclear Reactor Regulation appointed a Special Panel to conduct an independent review of the radiation protection program, with special emphasis to be given to the unique radiation protection requirements of the decontamination program. On December 7, 1979, the Special Panel presented its finding and recommendations to the NRC. In the Executive Summary the Panel stated that:

> There have been well deserved criticisms of the Radiation Safety Program supporting the recovery of Unit 2 at Three Mile Island. However, major GPU/Met Ed commitments and actions have recently demonstrated a major change in management attitude. Although the Panel concluded that exposures to employees can be maintained as low as reasonably achievable while the initial preparations for recovery continue, further improvements in the radiation safety program will be able to support the major recovery effort.

The progress of GPU/Met Ed in expanding and developing its radiation safety program must be consistent with the time schedule planned for major recovery activities.

Enclosed for your information is a copy of "Three Mile Island, Unit 2, Radiation Protection Program - Report of the Special Panel" (NUREG-0640).

The NRC is instituting technical specification requirements in the TMI-2 license which will require the licensee to provide quarterly reports on the progress of implementing the Panel's recommendations. Until such time as the Licensee's health physics program is found to be adequate by the NRC onsite staff, major radiological recovery efforts will not be permitted.

Satisfying NEPA requirements

On November 21, 1979, the Commission published in the <u>Federal Register</u> a Statement of Policy and Notice of Intent to Prepare a Programmatic Environmental Impact Statement on the decontamination and disposal of radioactive wastes resulting from the March 28, 1979, accident at TMI-2. We believe this action is in keeping with the purposes of the National Environmental Policy Act to engage the public in the Commission's decision-making process. We will keep you and members of the Subcommittee fully informed on activities associated with the decontamination program.

QUESTION 3: Please include regulatory guidelines that will remain stable over the period of the cleanup, consistent with the Commission's responsibilities to protect the public health and safety and the environment.

ANSWER:

The staff anticipates that existing Commission regulations, guidelines and criteria applicable to a normally operating facility, will continue to be applied to cleanup activities at TMI-2. However, we recognize that although certain activities would otherwise be permitted at a normally operating facility, it may be warranted, in the public interest, to prohibit them at TMI-2 even though they could be conducted in full compliance with existing effluent limitations in the operating license or NRC regulations, until further evaluation of them is undertaken. At this time, we have identified several such activities: disposal of water decontaminated by EPICOR-II system, treatment and disposal of high-level contaminated water now in the reactor building, and venting or other treatment of the reactor building atmosphere. An example of how such a further restriction affects the cleanup.plan is shown in our analysis of the cryogenic case (see response to Question 1). For the other three cases we assumed that if any proposed method of treatment and disposal meets existing Commission regulations, guidelines, and criteria for operating reactors, the method would be acceptable. For the cryogenic case we assumed that even if venting the reactor building would meet criteria, it would be prohibited and that an alternative method, which would further reduce radioactive effluents (such as cryogenic processing of gases), would be necessary.

<u>QUESTION 4</u>: Please describe the steps that you plan to take to reestablish public confidence in the cleanup operations and in NRC's ability to properly regulate those operations.

ANSWER:

Since October 2, 1979, NRC senior staff members responsible for the TMI recovery program have participated in biweekly briefings on the cleanup activities at Three Mile Island. These briefings are sponsored by the Pennsylvania Department of Environmental Resources to advise public officials, the press, and the public on various phases of the cleanup operation. It is expected that these briefings will continue for the foreseeable future. In addition, we expect to have public meetings with the licensee in the area near TMI on significant aspects of the recovery program, thereby giving the public an opportunity to observe the regulatory process in action. Our senior staff members have met numerous times with Satte and local officials, made presentations to various professional, civic and concerned citizens groups in the Harrisburg/Middletown area in an effort to explain NRC's role in overseeing cleanup activities. We have opened an office in the Middletown area to make NRC staff members more readily available to the public and to provide a place for public inspection of documents related to the recovery program. At the present time, we have

a full-time staff of fifteen professionals and three support staff members on duty at TMI providing round-the-clock coverage of all activities associated with the recovery program. It is our intention to maintain this level of staff effort during the entire cleanup period.

We believe these efforts, together with the preparation of a Programmatic Environmental Impact Statement on the decontamination and disposal of radioactive wastes resulting from the accident, will greatly aid in reestablishing public confidence in the NRC's ability to properly regulate these operations.

LIST OF ENCLOSURES

1.	Containment Entry and Cleanup Schedule					
2.	Assumptions					
3.	Cases Evaluated					
4.	Decontamination and Cleanup Phases					
5.	Cleanup c Fquipment or Techniques					
6.	Met Ed/GPU "Summary Technical Plan for TMI-2 Decontaminated and Defueling"					
7.	Three Mile Island, Unit 2, Radiation Protection Program (NUREG-0640)					

TABLE 1

COMPARISION OF ALTERNATIVES FOR DECONTAMINATION OF THE GASSES IN TMI-2 REACTOR BUILDING

	Charcoal	Compression	Cryogenic	Freon
Status of Technology	Known	Known	Known	Pilot scale only
System Complexity	Simple Static System, no pressure	Simple, but un 'er pressure	Complex	Complex
*Cost of Installation	\$120-160 million	\$50-75 million	\$10-15 million	\$4-10 million
*Time to Install	30-40 months	25-35 months	20-30 months	18-36 months

*Preliminary cost and schedule estimates

ASSUMPTION ON WHICH PREPARATION OF THE FOUR CASES OF TMI-2 CLEANUP PLANS WERE BASED

- 1. Effluents from the plant are acceptable if they meet the requirements of 10 CFR 50, Appendix I, and the TMI-2 technical specifications for normal operation. Therefore, except for gas venting in the cryogenic case any proposed method of treatment and disposal that meets these requirements would be found acceptable. For the cryogenic case gas venting would not be found acceptable even if it meets these criteria.
- No NRC hearings would be held for any steps during Phase 1 and Phase 2.
- The licensee will have available the funds necessary to proceed with the effort as scheduled.
- The gas within the reactor building is too radioactive to permit early entry to the building prior to its removal.
- Most of the contaminated liquid within the reactor building must be removed before decontamination and other preparations for removal of fuel can begin.
- 6. Prior to proceeding with each operation, detailed procedures will be prepared and reviewed to assure protection of the health and safety of the public and on-site personnel.

CASES EVALUATED

Case 1 - Base Case:

Based on preliminary schedules prepared by the Licensee and its contractor, the Bechtel Power Corporation.

Case 2 - Environmental Assessment Case:

Based on the Licensee preparing a proposal for the decontamination and/or disposal of the contaminated air and water inside the containment. Approximately five months was allowed for preparation of the Environmental Assessment, obtaining public comment and arriving at a decision as to the acceptability of the proposed method. The Licensee on November 13, 1979, provided a Reactor Building Purge Program. Safety Analysis and Environment Report in which he proposed using venting as the preferred method for disposal of the contaminated gases. For this case, we assumed that his proposal would be accepted.

Case 3 - Cryogenic Case:

Based on the NRC finding that reactor building (containment) vonting is not an acceptable method for decontamination and disposal of the contaminated gases inside the containment. We further assumed that we directed the Licensee to utilize one of the alternate methods discussed in the Licensee's Reactor Building Purge Program and Safety Analysis be used and that no additional Environmental Assessment be required. This case was based on the assumption that cryogenic processing of the contaminated gases would be selected. The Licensee estimated that twenty to thirty months would be required to design and construct the building and to design, procure, install and test the equipment. We used twenty-four months in our study. We also assumed that entrance into the building would be delayed until the contaminated gases were removed. This would delay early entry into the containment and therefore delay observations and data gathering. This would result in a delay in preparation of detail plans for the decontamination of the containment and the preparation for fuel removal.

Case 4 - Programmatic Environmental Impact Statement (EIS) Case:

Based on the assumption that processing and/or release of the contaminated gas and liquid within the containment will not be allowed until the Final Programmatic Environmental Impact Statement (FPEIS) is completed and released. This delays early entry into the containment and therefore delays observations and data gathering, and hence delays preparation of detailed plans for the decontamination of the containment and the preparation for fuel removal. The preliminary schedule data for completion of the Draft Environmental Statement is June 1980, and Final Environmental Statement is December 1980. This case was also based on the assumption that once Environmental Assessment for the removal of the decontaminated liquid from the containment had been approved, procurement and installation of the necessary equipment would be allowed to proceed.

- 2 -

ENCLOSURE 4

DECONTAMINATION AND CLEANUP PHASES

Phase 1:

- Removal of contaminated gases and liquids from the reactor building.
- b. Initial entry into the reactor building for data gathering.
- c. Reactor building decontamination.

Phase 2:

- a. Preparation for removal reactor head.
- b. Removal of fuel.
- c. Decontamination of the Reactor Coolant System.

CLEANUP EQUIPMENT OR TECHNIQUES

- I. Water
 - A. Decontamination
 - (1) Auxiliary Building

On August 14, 1979, the NRC staff issued an Environmental Assessment on the use of an EPICOR-II System to decontaminate intermediate level waste stored in the auxiliary building. The EPICOR-II system consists of filtration and ion exchange equipment for the removal of radioactive particles and ions from contaiminated water. On October 16, 1979, after considering public comments on the staff's Environmental Statement, the Commission authorized use of EPICOR-II. To date, the decontamination of water processed through the system has been better than predicted and the resultant exposures to workers and the offsite public has been lower than exposures predicted in the Environmental Assessment.

(2) Reactor Building Sump and Primary Coolant

The licensee to date has not made a formal proposal to NRC on the method it expects to use for decontamination of the contaminated water in the reactor building sump and of the primary coolant in the reactor coolant system. We expect the licensee to submit a proposal early in 1980. Our program

plan is based on receiving a formal proposal in February, 1980. As soon as a formal proposal is received, we will prepare an Environmental Assessment. However, the licensee indicated to NRC its intention to propose the use of a submerged demineralizer system for decontamination of water in the reactor building sump and in the primary coolant system. The demineralizer system will consist of filtration and ion exchange equipment submerged in the Unit 2 spent fuel pool. The filters and ion exchange equipment are a very effective way of removing radioactive species from water, as demonstrated by the performance of the EPICOR-II system. Placing the system in the fuel pool will provide shielding for onsite personnel from radioactivity that would accumulate in the system during the processing of the water.

(3) Reactor Building Decontamination Water

Contaminated water produced during decontamination of the reactor buildings, equipment within the buildings, and other decontamination procedures will contain detergents and a chemical that would plug filters and interfere with the de-ionizing process. Therefore, the licensee has indicated it intends to utilize an evaporator to remove most of the contaminants from these types of liquids and a demineralizer for polishing the evporator condensate. To date, the licensee has not submitted a formal proposal for the use of this system. The evaporator system, in conjunction with a solidification system to solidify evaporator concentrate, will probably be located in a new facility to be constructed on site. The solidification system will be discussed later.

B. Water Disposal

The licensee has not submitted a proposal for disposal of water decontaminated by any of the methods described above. We expect a proposal to be submitted early in 1980.

A number of options are being considered by the licensee. The most direct and cheapest route is to release water to the Susquehanna River after processing reduces the radioactivity concentrations to those below the limits specified in

- 3 -

10 CFR 20 and the dose objective in 10 CFR 50, Appendix I. Examples of alternative approaches to river discharge are:

- (1) Store onsite as liquid in large storage tanks. Approximately 3 to 8 million gallons of water would have to be stored for the life of the plant. The cost would be higher than river disposal and would not resolve the problem of ultimate disposal of the decontaminated water.
- (2) Allow the decontaminated water to evaporate from a holding area. This method would avoid liquid releases but would result in the airborne release of tritium. This is a low-cost approach but it is still more expensive than the release to the Susquehanna. However, among the problems associated with this approach are overflow due to storms and the disposition of nuclides left behind after the water has evaporated.
- (3) Solidify as concrete and either st re onsite or ship offsite for retention. This is an expensive option that involves forming a large quantities of concrete. For example the size of a concrete slab that would be formed would be 6 inches thick by 235 feet on a side. Approximately 900 shipments would be required to move the concrete offsite for disposal.

11. Reactor Building Atmosphere

On November 13, 1979, the licensee submitted its proposal for the disposal of the contaminated atmosphere in the reactor building in a report titled, "Three Mile Island Reactor Building Purge-Program Safety analysis and Environmental Report" (November 12, 1979). The licensee examined four options for removal and disposal of the contaminated gases, made up primarily of radioactive krypton within the reactor building: (1) atmospheric purge, (2) charcoal adsorption and storage, (3) gas compression and storage and, (4) cryogenic processing and storage. In addition to these options, the NRC staff examined freon absorbtion and storage.

(1) Atmospheric Venting

The licensee proposed that atmospheric venting be the means used for removing the contaminated gases from the reactor building. Atmospheric venting consists of releasing the contaminated gases from the reactor building through the plant vent stack (located 160 feet above grade) at times when the wind and other meteorological conditions are most favorable for atmospheric dispersion. The licensee concluded that the venting can be done with no significant hazards to site personnel or to the general population. One advantage of venting is that it is less expensive and faster than the other alternatives considered.

- 5 -

(2) Charcoal Adsorption and Storage

This method consists of passing the contaminated gases from the reactor building through beds of charcoal where the radioactive krypton would remain adsorbed to the charcoal. Once decontaminated, the air would be vented to the atmosphere. The charcoal with the adsorbed krypton could be stored indefinitely. To decontaminate the large quantity of air in the reactor building would require 34,000 tons of charcoal stored in 450 tanks approximately 12 feet in diameter and 50 feet long. More details on the system, including the estimated cost and construction schedule, are shown in Table 1.

(3) Gas Storge and Compression

This method consists of compressing the contaminated gas from the reactor building and storing the compressed gas in piping. At a pressure of 340 psig, about 150,000 feet of 36-inch pipe would be required to store the contaminated gases. Storing the contaminated gases at this pressure for long periods of time increases the likelihood of uncontrolled releases.

- 6 -

(4) Cryogenic System

The contaminated air would be removed from the reactor building, passed through a recombiner to remove the oxygen, and then passed through a cryogenic system cooled by liquid nitrogen. Most of the radioactive gases, mainly krypton, would be liquidified and retained in the cryogenic system. The purified gases would then be discharged from the plant via the reactor building vent. Periodically. the liquified krypton would be vaporized, and stored as a gas. The gas would have to be stored for a long period of time. The cryogenic systems, if they operate as designed, will remove about 99.9% of the krypton gas. Therefore. a small amount of radioactive krypton will be vented with the purified gas. In addition, con entrated krypton will accumulate within the system during operation and be stored. Any uncontrolled release of this radioactivity due to failures could result in higher offsite doses than the controlled venting. Additional details for this system and an estimated cost construction schedule appear in Figure 1.

(5) Freon Absorption

In this system, the contaminated air from the reactor building is brought into contact with freon in a packed column where the freon absorbs and removes the radioactive krypton from the air.

- 7 -

The purified air is vented from the column through the reactor building vent. The krypton is then stripped from the freon in the same column and stored. As in the cryogenic system, a small amount of radioactive krypton would be vented with the purified gases. The krypton will require long-term storage.

As with the cryogenic system, some of the radioactive krypton will be released with the purified gases. The potential also exists for higher doses to offsite populations in the event of uncontrolled releases caused by failures. Additional details for the system and its estimated cost and construction schedule are shown in Table 1.

III. Solid Waste

The applicant has indicated it expects to utilize a system to solidify evaporator concentrate and spent ion exchange resins from the ion exchangers in TMI-2. The system will be a standard cement solidification system capable of solidifying the evaporator concentrate or spent ion exchange resins into 55-gallon drums. The drums can either be stored onsite or safely shipped offsite for burial.

- 8 -

IV. Reactor Building Decontamination

Some preliminary studies have been made on the methods that could be used for decontaminating the reactor building and the external surfaces of equipment located within the building. However, selection of methods and techniques for these cannot be made until the reactor building has been entered an data gathered.

- 9 -

Two methods of decontamination of the reactor building were examined. If the radiation levels within the reactor building after the removal of the contaminated gases and sump water are too high for decontamination personnel to work, remote, followed by hands-on, decontamination would probably be proposed. On the other hand, if the radiation levels within the building are such that access to the containment for work is feasible after removal of the contaminated gases and sump water, then only hands-on decontamination will probably be utilized. It appears at present that remote decontamination will not be necessary.

Remote decontamination will consist of utilizing existing sprays in the reactor building to flush first with deionized water and then with detergent solution. This flushing would be followed by the admission of steam that would be allowed to condense on the walls. If by the use of the above two cycles, decontamination is not sufficient to allow access to the building, a chemical-solution flush would be utilized. For hands-on decontamination, a detergent solution was' own is considered the prime method for initial decontamination. The detergent would be sprayed on with hand held steam nozzles. Hot spot decontamination could be accomplished by hand scrubbing with detergents. Chemicals could be utilized for decontamination if the conditions warrant this. Actual methods and detergents or chemicals to be used will be determined after the building can be entered for data gathering.

In addition decisions on protective clothing to be worn by personnel, equipment to be used, visual aid such as TV cameras, etc., to be used will be made after the containment has been entered for data gathering.

V. Remove Fuel and Decontaminate Reactor Systems As the schedule indicates, at the earliest this effort will not begin for at least two years. Therefore, very little effort has been expended in these areas to date.

- 10 -



x

CANEL ALLOUGH

a second de la factoria y questor a su de manda de la facta de la constructiones

DES DECOMPTENS COMPTENS 「日本」 Concernent of REASONAL 1004 A11 104 110 MOOL ACS DECONTAM COMPLETA VESSEL READ ANNUARD ī 1983 autras FUEL REMOVAL AND RCS CLEAN UP 13/14 こうびためいい思い an moved FUEL REMOVED Cim1 BOUTHING + B.T tion tri and the wave the first the tri the tri VESSIE NEAD IN MOVED VR5551 HEAD MOTO N 1991 1.414 1 11.0 MIL BASE CASE I INVERASSES 1012 VESSELINTLIGAL REMOVAL AND HEACTOR COULANT SYSTEM DECONTAM CRYOGENIC Bana Care Electron Assess Care Els Case Computer Care COME DUSIN CLION AND FUEL (EMDVAL NEUTRIC DESCRIPTION METRICENCOM DESCRIPTION PERSON DEVENUER DESCRIPTION Environ Assess Carle ass Case 14 AD REMOVAL AND FOR REMOVAL SAFETY EVALUATION Barro Cave Environ Assens C 125 Case Cryogenic Case Cryogenic Care Cryognoic Gase Base Gare Environ Aste EIS Case Baye Case fils Case

ENCLOSURE 6

लिम् जिन्द्री

Summary Technical Plan for TMI-2 Decontamination and Defueling

Metropolitan Edison Company December 12, 1979

Rupe of 7912270202 50pp.

SUMMARY TECHNICAL PLAN FOR TMI-2 DECONTAMINATION AND DEFUELING

TABLE OF CONTENTS

- 1.0 INTRODUCTION AND SUMMARY
- 2.0 REACTOR
- 3.0 DECONTAMINATION OF AUXILIARY AND FUEL HANDLING BUILDINGS
- 4.0 DECONTAMINATION OF CONTAINMENT AND REACTOR COOLANT SYSTEM
- 5.0 REACTOR EXAMINATION AND DEFUELING
- 6.0 RADIOACTIVE WASTE PROCESSING
- 7.0 SOLID RADIOACTIVE WASTE MANAGEMENT
- 8.0 FACILITIES
- 9.0 RADIOLOGICAL CONTROL

APPENDICES

- A. GENERAL SCHEDULE AND ASSUMPTIONS
- B. KEY RECOVERY DECISIONS
- C. REQUIRED NRC APPROVALS
- D. APPLICABILITY OF NRC REGULATORY GUIDANCE
- E. PERIPHERAL SITE ACTIVITIES
- F. RESEARCH AND DEVELOPMENT

TMI-2 DECONTAMINATION AND DEFUELING

1.0 INTRODUCTION AND SUMMARY

Since the March 28, 1979 accident at TMI-2, the primary technical activity has been to achieve cold shutdown of the reactor, maintain reactor system stability, and protect the health and safety of the public. Other technical activities have focused on obvious near-term problems, which include cleaning up the radioactive water, auxiliary building decontamination, and gathering of sufficient data in order to complete a comprehensive plan for the decontamination and defueling.

To proceed with the decontamination and defueling in an orderly manner, formulation of an integrated technical plan has been in progress and is continuing. The plan will address the engineering, construction, and operational aspects of the decontamination and cleanup. It will specify technical activities to be performed.

The scope of this summary document is limited to containment entry and decontamination (Phase I) and fuel removal and reactor coolant system decontamination (Phase II).

The nature of the recovery necessitates a continually evolving technical plan as additional technical data and information are gathered, or as performance of implemented plans is assessed. New plan activities will be implemented as new information becomes available or as new options are developed or as other previously recognized options are foreclosed. It is intended that the technical plans be flexible and the planning effort be ongoing to recognize and accommodate this dynamic situation.

The major objectives of the TMI-2 decontamination and defueling plan are to:

- o Maintain the reactor in a safe state,
- o Decontaminate the plant,
- o Process and immobilize dispersed fission products.
- Remove and dispose of the reactor core, and do so with maximum assurance of public health and safety.

Figure 1-1 presents an overview of the key activities which are individually summarized in other sections of this report.

The technical effort and planning to date concludes that TMI-2 can be decontaminated and defueled, and that resources and technology are available within the United States to perform this effort. The effort does represent, however, a major management and resource coordination challenge.

This decontamination and defueling can be accomplished within a time span of approximately 2 to 2-1/2 years from working entry to containment, given no unusual technical, regulatory, political, or financial constraints. Radiological control planning and preliminary environmental assessments concluded to date indicate no significant public health and safety impact arising from decontamination and defueling.
This decontamination and defueling can be accomplished within a time span of approximately 2 to 2-1/2 years from working entry to containment, given no unusual technical, regulatory, political confidence, or financial constraints. Radiological control planning and preliminary environmental assessments conclude to date no significant public health and safety impact arising from decontamination and defueling.



2.0 REACTOR

The reactor is stable, under control, and imposes no immediate safety hazard. Decay heat is being generated by the core, the structural integrity of which is unknown. Cooling is by steaming through the "A" steam generator, with ultimate heat removal through the normal plant circulating water systems and cooling tower. Criticality control is by coolant boron concentration being maintained at greater than 3500 ppm. The scope of the reactor plan encompasses the long-term reactor cooling and criticality control, the primary system, the containment integrity, and auxiliary systems associated with maintaining and monitoring integrity.

Reactor plan objectives include:

- Remove decay heat in a manner compatible with decontamination and defueling plans, and with high reliability;
- Maintain reactor pressure and water inventory maintenance;
- Maintain reactor chemistry control;
- Eliminate or minimize structural disturbances to the core;
- Provide assurance of adequate reactor subcritical margin;
- Maintain emergency fallback operating modes for cooling and water inventory;
- o Monitor for uncontrolled containment leakage.

The reactor decay heat generation rate is shown in Figure 2-1. Temperatures in the reactor coolant system are being kept as low as practical and still maintain adequate heat transfer characteristics under the current natural circulation cooling using "A" steam generator as a heat sink; the average reactor coolant temperature is between 160 and 170 F.

As decay power decreases, the natural circulation mode will become less stable and subject to increasing hydraulic fluctuations. At that point in the future when the reactor vessel head will be removed, natural circulation will not be a viable means of cooling. It is desirable, therefore, that the reactor be placed on a long-term cooling mode, in which temperatures and pressures can be individually adjusted and suitable for all operations through defueling. A special system (mini decay heat removal, MDHS) has been designed and is being installed for this function. The MDHS transfers the reactor heat to the nuclear service water system and removes all thermal dependency from equipment in the turbine building or the secondary plant circulating water systems. Fallback or emergency cooling modes exist through the long-term "B" steam generator cooldown system, the normal in-plant decay heat system, and reversion to natural circulation. Reactor pressure is maintained by balancing the supply and discharge from the reactor coclant system in a closed cycle operation. The standby pressure control (SPC) system, installed following the accident, is available as a backup. Water inventory can be maintained by makeup from either the normal supply system or from the SPC. Before the MDHS or other long-term cooling system is placed in operation, reactor pressure will be reduced from the current 275 to 290 psig range in steps to about 100 psig, as illustrated in Figure 2-1. Pressure reduction is desirable to reduce system leakage and necessary prior to going on a decay heat system. The precise pressure reduction schedule is yet to be specified.

Chemistry control has as primary objectives: 1) Maintaining boron concentrations greater than 3500 parts per million while monitoring of reactor coolant system and all water introduced to the reactor coolant system; 2) Maintaining oxygen concentrations as low as possible to minimize corrosion; 3) pH maintenance greater than 7.5; and 4) Controlling chlorides and other potentially harmful elements to the extent possible given other constraints on the reactor coolant system.

Prevention of significant flow forces from disturbing the core is accomplished by not operating main coolant pumps, and by using natural circulation cooling or decay heat removal systems with very low flow rates.

Containment pressure has been maintained slightly subatmospheric since March 28. The building has remained isolated, with only controlled openings for hydrogen recombiner operation, sampling of the atmosphere and the sump, and insertion of a television camera and radiation monitors. As presented in Section 6, it is intended to purge the Krypton-85 from the reactor building to permit personnel working access. Should containment cooling fans fail, the containment may revert to a positive pressure with resultant uncontrolled Krypton-85 leakage and higher site and offsite radiation exposures as compared to controlled purge.

The reactor and containment integrity is monitored by changes in:

- o Reactor and containment temperature and pressure
- o Containment sump water level
- Ground water radioactivit (wells surrounding containment to be installed)
- o In-containment TV and radiation detectors
- o Reactor coolant system water inventory balance
- o Source neutron level
- o Reactor coolant system chemistry

The general reactor plan is illustrated in Figure 2-2.





×.

3.0 DECONTAMINATION OF AUXILIARY AND FUEL HANDLING BUILDINGS

Decontamination of the auxiliary and fuel handling buildings encompasses cleanup of the interior building surfaces, the exterior surfaces of the equipment, and the interior of ventilation and piping systems and their connected equipment, such as tanks.

The primary objective of the auxiliary and fuel handling building decontamination plan is to allow access without restriction because of surface or airborne contamination. Additional objectives are to minimize radiation exposure from gamma sources contained within piping and components and to eliminate beta activity from within piping and components to prevent recontamination in the event of leaks. These objectives will be considered achieved when the following criteria are satisfied:

o Smearable contamination is less than 1,000 DPM/100 cm²

o Airborne contamination is within 10CFR20 limits

o General area radiation levels are at plant design values.

If the above criteria cannot be met, the levels will be reduced to as low as reasonably achievable and normal radiological control practices will be implemented.

The open areas, passageways, stairwells, and other general access areas of the auxiliary and fuel handling buildings have been decontaminated to levels which allow unrestricted access. In order to decontaminate equipment areas, tank cubicles, and other individual areas, radiation sources internal to piping systems and tanks will first be removed in order to reduce the area dose rate from these sources. The sequence is shown in Figure 3-1. Removal of sludge from tanks and sumps, changeout of filters, and flushing of piping systems will be conducted. The schedule for these operations must be integrated with the processing of water as discussed in Section 6.

A number of decontamination techniques have been used in the auxiliary and fuel handling buildings. These include:

- Abrasive scrubbing combined with solvents and followed by wet-dry vacuuming for floors
- o High pressure water jets on metal surfaces
- Manual wiping and dry vacuuming of electrical and other selected equipment
- Sandblasting or otherwise removing a layer of surfaces that have adsorbed contamination
- o Coating of surfaces to fix and shield adsorbed beta sources.

The decontamination operation is being conducted in accordance with approved procedures that have been reviewed with respect to:

- o Satisfying radiological control requirements
- o Minimizing resultant radwaste volume
- o Coordination with plant operations
- o Compatibility with waste processing
- o Effectiveness of techniques and solvents to be used.



.

. .

4

4.0 DECONTAMINATION OF CONTAINMENT AND REACTOR COOLANT SYSTEM

This portion of the technical plan addresses major in-containment cleanup work other than reactor defueling, which is covered in Section 5. The objectives of this work are twofold:

- To establish and maintain radiological conditions (i.e., general area radiation, airborne gaseous and particulate activities, and surface contamination levels) which will permit reactor defueling activities to proceed.
- To effect, upon completion of reactor defueling, decontamination of the reactor coolant system itself.

These two objectives are distinct and, in effect, will comprise two separate elements of containment recovery. The sequence and interrelationship of activities associated with each of these phases are shown graphically in Figures 4-1 and 4-2, respectively.

It is important to note that detailed planning and execution of work will be largely dependent on information developed in prior elements. This portion of the technical plan, at this point, can only be conceptual. However, it does represent a logical approach to the problem and provisions for methodical refinement and development as the recovery effort proceeds.

As shown on Figure 4-1, the initial steps in the containment decontamination are associated with the determination of radiological and physical conditions inside the building and improvement of those conditions to the extent necessary to permit access by the decontamination forces. The program for determination of conditions inside the building has included the following:

- o Analytical reconstruction of the accident
- Obtaining and analyzing gas and liquid samples from inside the building, via remote sampling devices through existing penetrations in the building walls
- Obtaining and assessing direct radiation data from various sources and locations, both inside (via wall penetrations) and outside the building
- Visual examination of interior conditions via television camera inserted through an existing wall penetration
- o Surface contamination samples.

These steps are essentially complete, and general area dose rates inside the containment are now estimated as shown on Table 4-1. With this information, the next step in the plan is to collect more comprehensive information via human entry into containment. Detailed plans for the initial entry are well under way and include selection and training of team personnel, preparation of procedures, determination of life-support equipment (clothing, breathing apparatus, communication equipment, etc.), and development of data gathering techniques. After this initial entry, it is expected that other exploratory entries will be planned and executed to collect data to aid in developing detailed recovery plans which minimize exposure to workers.

On Figure 4-1, containment purge (i.e., the controlled release of radioactive gases, primarily Krypton-85, currently in the building) is shown as a prerequisite to initial entry, with the option of entry without purge. While the latter option is physically possible, it is considered highly undesirable in that it would result in an additional radiation exposure to the entry team. Moreover, even if the purge is not accomplishd prior to the inital entry, the radioactive gas must be removed from the building before large-scale entry by decontamination forces. The current technical plan presumes that these gases will be removed via the controlled purge method, since that method is the simplest, safest, and only permanent solution available.

After access has been gained to the building, overall decontamination work will be done in two parts, first a gross decontamination and cleanup effort to decrease exposures from major sources as quickly and efficiently as possible, and then a local, more thorough "hands-on" decontamination to reduce radiation levels to a point which will allow defueling and subsequent recovery work.

There are several techniques for performing gross decontamination. The preferred techniques are those that involve the fewest personnel, the most directional coverage, and highest decontamination effectiveness. Steam jets, water cannons and sprinklers are among the techniques which are being evaluated. Final decisions as to the application of these techniques will be made in the detailed planning phase, based on information gathered by entry teams.

Some consideration has been given to accomplishing gross decontamination remotely (i.e., controlled from outside of containment) by spraying the containment with large volumes of water, and possibly detergents, chemicals, and steam, via the installed containment spray system. This method is shown as an option in Figure 4-1, but at this point such an approach is considered unlikely, in light of lower radiation levels as reflected in Table 4-1, uncertain effectiveness, and the large volumes of waste as well as possible equipment damage that could result.

Following gross decontamination, overall radiation levels will have been reduced, but more thorough manual decontamination techniques will be employed to further reduce radiation levels and to eliminate hot spots. The following manual techniques are being evaluated:

- o semi-remote fire hose sprays
- o hand-held steam nozzles
- o hydrolasers

- o grinding and/or needle guns
- o manual or power scrubbing
- o electropolishing of metal surfaces
- o crushed ice impact sprays
- o water cannons
- o confined liquid freon spraying.

Because of the wide variety of techniques available, efforts are under way to determine which process will yield the highest decontamination factors with the least personnel exposure and with a minimum amount of waste. Final selection of techniques to be used will depend on the results of these evaluations, as well as on assessment of radiation and contamination survey data collected from various containment entries.

With respect to equipment and components inside the containment building, some may be completely decontaminated in place, using the techniques outlined above, while others will require decontamination in place followed by dismantling, further decontamination, and either disposal or refurbishment. Techniques chosen for each component must consider the potential for reusing the component. Again, final selection of techniques will be based on detailed survey information available after building entry.

The containment decontamination work will lead directly into the reactor examination and defueling effort described in Section 5.0. At the completion of that work, reactor coolant system (RCS) decontamination can proceed, as outlined graphically in Figure 4-2.

A major aspect of RCS decontamination, but one which cannot be defined or planned in detail until actual physical conditions inside the primary system are ascertained, is the cleanup of fuel debris. At this point it is assumed that some fuel material has been physically separated from the core and has been deposited in the reactor vessel or distributed elsewhere around the system. Furthermore it is presumed that some of this fuel debris will remain in the system after defueling, and must be removed. Techniques employed may be mechanical (such as vacuuming) or chemical, and they will probably require special development or adaptation to specific conditions encountered.

Following cleanup of fuel debris, it is expected that some removal of activity deposited on or absorbed into the system's corrosion film will also be required. Based on existing industry experience, it is anticipated that chemical techniques will prove to be the most effective for the work. A number of mechanical decontamination techniques, such as ultrasonics, hydrolasers, and ice-blasting, are also being considered and, if found useful, will be integrated into the overall RCS decontamination plan as applicable. Final selection of techniques will be based on analysis and testing with actual specimens of RCS materials, such as steam generator manway covers and control red drive mechanisms. In general, RCS decontamination will present a variety of technical problems, and it is anticipated that a number of organizations with specialized experience or capabilities will be called on to assist in their resolution.

Both containment and reactor coolant system decontamination efforts will require utilization of support facilities, such as the containment recovery service building and personnel access facility, as described in Section 8.0. Also, both of these activities will result in generation of liquid and solid radioactive waste material, to be processed and disposed of as described in Sections 6.0 and 7.0.

The completion of the RCS decontamination will permit subsequent containment recovery work, not covered by this technical plan, to proceed.

TABLE 4-1

TMI-2 Containment General Area Gamma Dose Rates (Rads/hr)* (Normalized for decay to Lecember 1, 1979, assuming sump has been drained and Krypton-85 purged)

Dose Points	Estimated in Initial Planning Study (July 1979)**	Estimate Based on Currently Available Information	
Elevation 282'	2.2-19	1.2-9.9	
Elevation 305'	6.6	0.26	
Elevation 347'	320	0.51-0.7	

*Does not include local hot spots.

***Initial planning study keyed on radiation levels measured by containment dome monitor. Later alternate measurements show that dome monitor was in a failed condition.







FIGURE 4-2

REACTOR COOLANT SYSTEM DECONTAMINATION & CLEANUP

TMI-2 DECONTAMINATION AND DEFUELING

5.0 REACTOR EXAMINATION AND DEFUELING

The examination of the reactor internals and removal of the fuel may represent the most complex operation of the recovery. The planning complexity is heightened by the uncertainty surrounding the actual physical configuration of the core and reactor vessel upper internals. The scope and primary objective of reactor examination and defueling are to:

- Provide through analysis and inspection information assurance that the reactor vessel head and the upper internals can be removed without disturbing the existing core configuration
- o make the core accessible by removing the reactor vessel head and upper internals
- o remove the fuel and encapsulate it for transfer to the spent fuel pool.

Other activities that will be required in order to meet these objectives are the creation of special inspection and handling mechanisms, preparation of the area around the reactor vessel head, preparation of the reactor internals for decontamination, and modification of the spent fuel pool to hold encapsulated fuel prior to shipment. Figure 5-1 shows the overall sequence of these activities.

Because of the uncertainty regarding the actual core condition, planning activities must develop several alternatives for the foregoing activities. As the results of examinations become available and the preparatory activities are completed, the optimum approach will be selected and developed in detail sufficient to establish final designs and procedures.

In general, after preparatory activities are complete, and prior to the reactor pressure vessel (RPV) head lift, a thorough evaluation to verify the methods for uncoupling of control components will be conducted. The RPV head lift will be made and continue to a height sufficient to permit additional inspection of the upper plenum area. When the head is removed, it will be lifted out of the refueling canal and placed on its storage stand on the operating deck. Additional temporary shielding will be installed to reduce the radiation levels associated with the head and service structure.

Prior to upper internals removal, inspection will be performed through the 69 control rod guide tubes and through the lattice area of the upper internals to assess the core conditions. In order to detect any mechanical binding of the upper internals a load cell will be used to determine the force being exerted by the crane during the lift. Visual inspections and hold points will occur throughout the lift to obtain the maximum information regarding the status of the core. When the upper internals lift has proceeded to about 2 feet, larger underwater cameras with better lighting will be inserted into the annulus between the internals and the core support assembly. Video inspection of the entire top of the core will be conducted. The lift will then continue until the upper internals clear the reactor vessel.

With removal of the internals, the top of the core will be exposed for a thorough inspection. This examination will provide a basis for the final selection of the optimum fuel removal technique and a sequence for removal of the fuel assemblies. It is anticipated that the first assembly removed will be on the core periphery, the most likely location of fuel assemblies which can be lifted intact. Complete video scans of the top of the fuel and the sides of each assembly when it is removed from the core will ascertain and record conditions of the fuel assemblies. Once the first peripheral fuel assembly is removed, a camera can be lowered into the vacated location to determine the condition of adjacent fuel assemblies. Removal of peripheral assemblies, which are anticipated to be intact, but structurally weakened, requires new fuel handling tools be designed which will provide means for lifting and transporting an assembly in a manner which generates no tensile forces in the assembly. Custom designed equipment will be utilized for removal of the more centrally located assemblies which are anticipated to have been geometrically reconfigured. This equipment may include vacuum or other debris extraction devices. Failed fuel cans to limit the leaching and spread of contamination will be used. The actual procedure for movement of the fuel into the cans will depend on many factors which will not be known until the condition of the fuel is assessed. The fuel will then be staged for shipment to a fuel examination facility for detailed inspection and experimental activities.

The primary method for reactivity control will be by maintaining boron concentration in the reactor coolant system greater than 3500 ppm. Special instrumentation will be installed for reactivity measurement.

A special materials accountability program will be implemented for fuel accountability.



.

TMI-2 DECONTAMINATION AND DEFUELING

6.0 RADIOACTIVE WASTE PROCESSING

Radioactive waste processing activities addressed in this section include the collection, treatment, handling, and solidification of liquid radioactive waste. Subsequent on-site staging and off-site disposal of resultant solidified material are discussed in Section 7. Section 6 also addresses the program for removal of radioactive gas from containment.

The primary objective of liquid radioactive waste processing is to reconcentrate radioactive fission products which are dispersed in liquids and as surface contamination throughout the plant. This processing will result in waste forms suitable for safe handling, storage, and disposal consistent with applicable regulatory requirements.

With respect to radioactive gas processing, the primary objective is to remove radioactive gaseous material (primarily Krypton-85) from the containment in a manner which is safe, expeditious, and consistent with applicable regulatory requirements and technical specifications.

There are two general categories of radioactive water which will require processing:

- accident water, i.e., water which was contaminated with fission products during the accident and is now retained within the reactor coolant system, containment sump, or in auxiliary building tanks
- decontamination (decon) water, i.e., water which will be used in cleanup of systems, structures, and equipment contaminated during the accident, and which will become contaminated in the process.

Quantities and characteristics of accident water are presented in summary form in Table 6-1. Quantities, chemical, and radionuclear characteristics of decon water are not yet well defined.

Reconcentration of fission products contained in accident and decon water will be accomplished by a variety of systems specially designed and installed at TMI-2 for that purpose. These treatment systems can be described briefly, as follows:

<u>EPICOR-II</u> - This system employs a series of filters and ionexchangers (or "demineralizers") to remove suspended and dissolved impurities (both rarioactive and non-radioactive) from contaminated water. EPICOR-II has been specifically designed for treatment of "intermediate level" accident water, contaminated to a level between 1 μ c/cc and 100 μ c/cc. The major source of this class of water is that which was released from the primary plant and transported to the auxiliary building early in the accident. Fission products removed from water treated by this system are captured via ion exchange on organic resin materials in steel liners. When depleted these liners are removed from service, stored, and will ultimately be disposed of. The resultant water effluent from the system is essentially non-radioactive except for tritium content which is unaffected by the ion exclusive process.

The EPICOR-II system has been in operation since early October and as of December 1 has successfully processed about 65,000 gallons (about 15% of the intermediate water in the auxiliary building).

Evaluations are under way which consider modifications of the EPICOR-II system to permit its use for other processing requirements, such as the water in the reactor coolant system (RCS).

Submerged Demineralizer System (SDS) - The SDS is an ion exchange system conceptually similar to the EPICOR II system, but designed to accommodate much higher levels of radioactive waste water, such as that presently retained in the RCS and containment sump. There are two major differences between the SDS and the EPICOR II system. The SDS will utilize inorganic ion exchange materials (Zeolites) which permit far higher radiation loadings than organic resins. The SDS system will be located underwater in the TMI-2 spent fuel pool, to provide shielding from high radiation levels to be encountered during operation.

Effluent materials from the SDS include contaminated ion exchange materials in liners, and processed water which contains tritium and only trace amounts of other radioactive isotopes.

The SDS system is being fabricated and should be operational in the latter half of 1980. Because of possible schedule problems, particularly the competing needs for the fuel pool by the SDS and preparations for fuel storage, some alternatives to the SDS are being evaluated. These include modifications to the system to simplify it, thus making it available sooner, and other major design changes which would permit processing in locations other than the spent fuel pool. Both of these alternative concepts would require some combined use of this system with EPICOR-II.

Evaporator/Solidification System

Since ion exchange systems may not be suitable for processing of decon solutions containing detergents or other chemical cleaning agents, it may be necessary to provide other means of reconcentrating fission products from decon water. An evaporator/solidification facility has been selected for this purpose. This facility is in the detailed design phase and will contain a large capacity radwaste evaporator, associated support systems including tankage, feed treatment, filtration, process control, polishing, solidification of concentrates, and storage and handling capabilities. Since this system is inherently quite complex, the total installation will r-quire at least two years. Once installed, however, the system will be useful not only for treatment of decon solutions, but also for treatment of any residual accident water.

Low Activity Waste Processing System

At the present time, TMI-2 low activity waste water (water not generated by the accident and having fission product concentrations less than 1 μ Ci/cc) is being processed by an ion-exchange system called EPICOR-I. In time, this system will be reserved exclusively for TMI-1 use, and a replacement system will be provided for TMI-2. Such a system is in the conceptual design stage now.

Plans are being made to provide solidification capability for the concentrated radioactive materials resulting from EPICOR II, the SDS, and the evaporator. Solidification of radioactive evaporator concentrates is normally required as a prerequisite to shipment and burial, and the required equipment will be provided as part of the evaporator solidification facility. Solidification of contaminated ion exchange materials has not normally been required in the nuclear industry, but such a requirement has been formally invoked by NRC for EPICOR II resins and is expected for SDS ion exchange material as well. As a result of this action by NRC, plans are under way to provide solidification capability for EPICOR II and SDS ion exchange material.

All processing systems are being designed to produce effluent water which meets all established discharge quality standards. At this time, however, TMI-2 is prohibited by court order from discharging any accident water, even if processed, into the Susquehanna River. Because of the long term uncertainty of this issue, large processed water storage tanks are being installed on-site and additional methods of disposing of processed water (such as evaporation, and solidification) are being examined. Also, it is intended that processed water be recycled for cleanup or other plant use to the maximum extent possible.

It is necessary to remove the radioactive Krypton-85 gas from the containment. It is intended to accomplish this via a controlled release of the gas to the atmosphere. This method is a safe, simple, and permanent solution to the problem, presents no safety hazard to the public, and is in compliance with all applicable regulations and technical specifications. Technical and safety evaluations have shown this method to be superior to any alternates which have been proposed. As discussed in Section 4.0, containment purge is a prerequisite to containment and RCS decontamination.

TABLE 6-1

Radioactive Water Status

	LOCATION	APPROXIMATE QUANTITY (Gallons)	DEGREE C (Activ Tritium	DF CONTAMINATION vity, μCi/ml) Gross Activity
1.	Auxiliary and Fuel Handling Building Tanks and Sumps	350,000	<0.3	10-70
2.	Reactor Coolant System	90,000	<0.3	200 (approximate)
3.	Containment Sump	700,000	1.0	250 (approximate)
4.	Future Decontamination Water	Unknown	Variable	Variable

Note: 65,000 gallons of water has currently been processed through EPICOR II and is stored in the EPICOR II facility.



÷ .

TMI-2 DECONTAMINATION AND DEFUELING

7.0 SOLID RADIOACTIVE WANTE MANAGEMENT

The objectives of solid waste management are to safely accumulate, package, stage, and make available for transport offsite all solid radioactive waste matarial. This is to be accomplished in a manner which does not create personnel hazard, spread of contamination, satisfies packaging, shipping, and disposal regulations. Disposal of the reactor fuel is specifically excluded from this section and is discussed in Section 5.0.

The largest source of solid radioactive waste results from cleanup materials expended in the decontamination efforts. Another major source of solids includes the products of processing water contaminated as a result of the accident and used in decontamination operations, including demineralization material, filter elements, and evaporator concentrates. Plant equipment and materials for which decontamination is not feasible or effective from the standpoint of cost or personnel dose also contribute to the solid radioactive waste inventory.

The management of solid radioactive wastes primarily consists of inventory control and radiological protection. The major engineering requirement is determining the criteria for size, type, and operational dates of required staging facilities. After waste quantities are projected, the staging facilities can be sized and constructed. This is shown in Figure 7-1. Special technical requirements will apply to handling highly radioactive solids such as demineralizer liners and evaporator bottoms. The movement, storage, and disposition of solid waste must be monitored by a suitable inventory tracking system. Facilities are outlined in Table 8-1.



TMI-2 DECONTAMINATION AND DEFUELING

8.0 FACILITIES

TMI-2 recovery operations require support facilities in addition to those existing prior to the accident. These additional facilities include:

o those which directly support recovery technical activities

o those which result from indirect or peripheral requirements

Direct recovery facilities are needed to support the significant increase in the number and diversity of personnel working on the site, support decontamination and the increase in radioactive waste processing and staging, and to maintain conditions safe for workers and the general public. A mixture of temporary and long-term facilities will result.

All recovery support facilities, including those required for radioactive waste processing, are summarized in Table 8-1. Radioactive waste processing facilities are further discussed in Sections 6 and 7. Figure 8-1 is a facilities plan identifying specific locations on the TMI-2 site for each major facility.

TABLE 8-1 Facilities Required for TMI-2 Recovery

FACILITY

DESCRIPTION

PURPOSE

STATUS

Containment Recovery Service Puilding

Concrete and steel structure. Includes HVAC systems with particulate Filters, decontamination capability, misc. service equip., heavy handling capability, and truck access

Provide control of centamination during recovery, contain equipment and systems used during cleanup, provide staging for removal, decontamination, packaging, and shipment of equipment and materials removed from the containment building.

Detailed criteria being defined; preliminary design initiated.

Personnel Access

Steel construction. Includes . wockers, change areas and showers, and personnel monitoring equipment.

Provide personnel control with changing, cleaning, and monitoring facilities adequate to support the large numbers of personnel expected to participate in containment cleanup operations.

Detailed criteria being defined; preliminary design initiated.

Health Physics

Undefined at this time.

Provide capability for calibrating health-physics instruments, healthphysics measurement technique development.

Chemistry & Radiochemistry Laboratory Steel building. Includes internal contamination controls and shielded counting areas.

Analytical and radiochemistry analysis to support processing and decontamination, fluid samples, surface samples from low to high activity levels. Minimize/eliminate dependency on outside laboratory efforts.

Detailed criteria being developed

Detailed criteria being developed.

TABLE 8-1 (Continued)	DESCRIPTION PURPOSE STATUS	Temporary or frame building. Clean large quantities of anti- Includes NVAC system with contamination clothing and eff-site commercial lum- exhaust filtration, small respirators with fast turn- liquid radwaste collection. around time.	Steel Frame Construction. Provide ce al and verall Detailed criteria being Including TV and communication for the containment defined. It is systems and monitoring decontamination, cleanup and recovery (as an adjunct to, but not a replacement for, the plant main control room).	Standard commercial Provide working space for Specification approved; office building. Eachnical, administrative, out for bid. and clerical personnel, and to house central files, computer terminals, document control, and site library.	Misc. small bldgs., sewageTo separate Units 1 and 2,Various stages oftreatment plant, and siteand to provide adequateCompletion.upgrading. System modifi-capacity and durabilitycompletion.cations to separate Unitsof support services andfunctions to accommodatei & 2 (sampling, fuel bldg.Unit 2 operationsatmosphere, demineralizedUnit 2 operations
TA	DESCRIPTION	Temporary or frame build Includes NVAC system wit exhaust filtration, smal liquid radwaste collecti	Steel Frame Construction Including TV and communi tions systems and monito instrumentation.	Standard commercial office building.	Misc. small bldgs., sewa treatment plant, and sit upgrading. System modif cations to separate Unit i & 2 (sampling, fuel bl atmosphere, demineralize water, etc.)
	FACILITY	Laundry	Command Center	Administration Building	Site Upgrading and Modifications including Guard Facility, TLD Building Expansion, Security Processing Center, South Bridge, Drainage, Sewage

	TABLE 8-1	(Continued)	
FACILITY	DESCRIPTION	PURPOSE	SUTAT
EPICOR 11	Ion Exchange System	Process contaminated water SlµCi/m1.	In operation
Unit 2 Low Activity System	Ion Exchange System	Process non-accident water SlµCi/ml. Processed water suitable for dis- charge.	Criteria being defined.
Submerged Deminer- alizer System (SDS)	Ion Exchange System	Process relatively high activity water (Other options being studied and system may be modified).	In design/fabrication
Evaporator/Solidifi- cation	Evaporator and solidification system, housed in new con- crete/steel structure.	Process/decontamination water. Treat/solidify concentrates in a form suitable for shipment.	In design
EPICOR II Solidifi- cation	Unde fined	Solidify resin liners from EPICOR 11	Concept definition
Processed Water Storage Tanks	Large capacity water storage tanks	Temporary storage tor processed water	Two 500,000 gal. tanks on order, additional tankage requirements being studied
Interim Liner Staging	In-ground, shielded concrete storage vaults	Store resin liners from EPICOR 1, EPICOR 11, and SDS	One module in place, 2nd module in const., total of six planned
Interim Waste Staging	Steel building, truck access, fire protection	Storage of miscellaneous compacted and uncompacted radioactive trash.	Criteria being developed, some existing site facil- ities in temorary use

TABLE 8-1 (Continued)

FACILITY	. DESCRIPTION	PURPOSE.	STATUS
Equipment and Material Staging	Steel/concrete structure	Stage, prior to shipping, all packaged radwaste net accom-	Criteria being defined
		Provide interim storage to decouple from tight dependency on off-site disposal	
Maintenance	Undefined	Support normal plant maintenance and balance-of-plant layup	Criteria being defined



TMI-2 DECONTAMINATION AND DEFUELING

9.0 RADIOLOGICAL CONTROL

The accident which occurred at TMI-2 has created an environment of radiological conditions which is unique to the commercial nuclear power industry. These conditions include high levels of contamination and work in high radiation fields. The accident has focused a tremendous amount of attention on the subject of radiological control as it relates to both worker exposures and releases to the environment.

The radiological control program, shown on Figure 9-1, must be fully integrated into the recovery effort. As such, elements of the program will have an impact on activities associated with the technical plan. Specific objectives of the radiological control program are the following:

- maintain individual and cumulative external exposure to as low as reasonably achievable (ALARA)
- o prevent significant internal exposure to radioactivity
- prevent uncontrolled release of radioactive material to unrestricted areas.

The bases for radiological control shall be the NRC Radiation Protection Plan and the plant technical specifications. Some specific regulations invoked by the above include:

- o 10CFR 19, which addresses worker protection
- o 10CFR 20, which provides radiation protection criteria
- 10°FR 50, which outlines emergency planning requirements and requires adherance to the "As Low As Reasonably Achievable" (ALARA) principle with respect to occupational exposures and to releases to the environment
- o 10CFR 71, which provides packaging and shipping criteria.

The radiological control functions that are applicable to this technical plan are:

- o occupational exposure control
- o in-plant contamination control
- o prevention of uncontrolled releases to the environment
- o effluent control and monitoring
- o environmental monitoring.

Occupational Exposure Control

Limiting radionuclide ingestion by personnel is normally accomplished by engineering controls including process, containment, and ventilation. When such controls are not feasible, respiratory protection is required. Monitoring and air sample analysis provides warning of the presence of airborne radioactivity.

External radiation exposure is limited by measures such as decontamination, processing to remove sources, engineering design (including modifications such as temporary shielding), administrative controls such as work planning and rehearsal, access control, and administrative exposure authorization requirements. Considerations of external occupational exposure are vital in developing the overall recovery schedule, equipment, facilities, and sequence.

In-Plant Contamination Control

Contamination control is exercised by maintaining the integrity of systems and components that contain radioactive material, as well as by administrative measures. When operations require opening contaminated systems or moving contaminated items, contamination control methods shall be used to prevent the uncontrolled spread of radioactive material. Contamination control considerations shall be incorporated into the design of facilities and process systems and the criteria for operations and maintenance activities to prevent the inadvertent release of radioactive contamination.

Prevention of Uncontrolled Releases to the Environment

Systems, facilities, and procedures which are being developed in support of TMI-2 decontamination and defueling reflect the principle that releases to the environment must not occur in an uncontrolled fashion.

Effluent Control and Monitoring

Effluent control includes all components and procedures (such as filters, processing systems, etc.) which are designed to control releases to the environment "As Low As Reasonably Achievable" (ALARA) as prescribed in Appendix I to 10CFR 50 and implemented via the plant environmental technical specifications. Verification of compliance with these specifications is achieved by the effluent monitoring program which measures the release of radioactive material from the plant via air and water pathways. The environmental monitoring program provides additional verification by measuring the impact on the environment.

Environmental Monitoring

A comprehensive sampling bioassay and analysis program is in operation to assess the effect, if any, of the accident on the environment surrounding TMI-2.

APPENDIX A

General Schedule and Assumptions

The schedule shown in Figure A-1 represents the first two major phases of the overall recovery effort at TMI-2. The schedule addresses significant activities of Phase I and Phase II and reflects the logic set forth in this report.

Phase I, Containment Entry and Decontamination, commences at the time of the accident, 3/28/79, with plant cooldown. This phase is complete after containment decontamination. The key events of Phase I include Krypton-85 purge, containment entry, accident water processing, site facilities completion, auxiliary building decontamination, and containment decontamination. The containment decontamination activity will extend in time past the start of Phase II.

Phase II, Fuel Removal and Reactor Coolant System Decontamination, commences with preparation for reactor pressure vessel head removal. This phase is complete after reactor coolant system decontamination. The primary milestones for Phase II are reactor pressure vessel head removal, fuel removal, and reactor coolant system decontamination complete.

This schedule will be significantly influenced by many factors which cannot be defined precisely at this time. The following major assumptions and qualifications are reflected in the development of this schedule.

- There are several planning studies and option evaluations currently being conducted which will undoubtedly result in schedule changes.
- o The radiochemical status has not been completely defined at this time.
- Financial limitations may further impact these scheduled dates.
- It has been assumed that required NRC approvals will be obtained as shown in Appendix C.
- It is assumed that a stable regulatory environment exists throughout the recovery schedule.
- Extraordinary political or legal actions are assumed not to impact TMI-2 recovery.
- It is assumed that the recovery schedule will not be impacted due to craft labor and material availability.
- o Off-site radwaste disposal will be continuously available.


.

- Unique capabilities of industries or government agencies can be made available as needed for TMI-2 recovery.
- Research and development are assumed to not significantly impact the recovery schedule.

APPENDIX B

Key Recovery Decisions

There are several decisions which will have a significant impact on the planning of recovery technical activities; some of these decisions have supporting studies under way. These decisions are presented in Table B-1 for Phases I and II and are referenced to the appropriate sections of this report. Required NRC approvals are treated separately in Appendix C.

			FIGURE A TMI-2 RECOVERY S PHASELAND PI	1 CHEDULE HASEN			
	Electronic and a subjective second and a subjective second	NEGAL	Antist Empiritation Tuttida	START CONTRINUES IN DISTRIBUTION	ARAOMIN CURPAN	AL A	
		62.02	1936	1001	2061	1 1 1 1	
u 0 i 3 u 8	BEERFIELDE RUNDEN. ELEMAND & GEREARDE BEERFIELEN NIMBERAL - 1016 JEER						
NOT CANNON THE PARTY OF THE PAR	וווואן בקונאן, אור און קושר גול איון אוויד באמארוטע אולצירטטא אור הרכאי אויאיי טא וווען באראן בארא אים נואר וובאוואיוטא						
FDAMMAR FORTANTA AND ACT BOTONTANTANTAN	EDN-SAMERINE TREER EDNESAMERINE DE CORTANIAN LON KURTORE SESTENS CONTANIANA DE DE CONTANIAN LON KURTORE SESTENS CONTANIANA DE DE CONTANIAN LON INCS DE CONTANUAL LON		Service Control (in the Art of a service of the se	ALL DATE AND A DATE AN	1.00 (101 - 1.0 -		
MACTON MACTON LEANING OF AND BETELING	PREASANION FOR MY HILAD RENDAL HILIAM REACTOR FANNIATURA DYN MED AND DYNA NY RENNALL RENDAL CORF HANKELLON FUEL RENDAL FUEL RENDAL						
MOCESSING 00 MARRIARE FIGURES FIGURES PERIODE	RESPIRATOR DEVANET PALIZE A SYSTEM TORENELLI MALE RELIGATION ALCOUNT AND ST TYANANA DEVELORUTION ALCOUNT AND ST CLEAR DE RELIGIANE BUILOND ALCOUNT AND ST CLEAR DE CONTANT BUILOND AND ST CLEAR DE CONTANT BUILOND AND ST CLEAR DE CONTANT SUCT ANT R CLEAR DE CONTANT SUCT AND ST PRODUCT DE CONTANT SUCT AND ST PRODUCT SUCT SUCT AND ST PRODUCT SUCT SUCT AND	Trease					
NANG ACTIVE SOLO MASK MARACINI N	MERMINERS SYACING MERMINERS SYACING MERMINERS AND MARE FILL FOURIERS AND MARE FILL FOURIERS	- THAT A	Muchael of Marchellor of A				
ACULTO	Administration building MAANMENTIAL TON BUILDING MAANMENTUS FACULTY UNITONERT ACCUST STRUCT RULTING CONTAINEER ACCUST STRUCT RULTING FERDINE ACCUST ACTURY FROM AND BUILDING STRUCTURY AND BUILDING STRUCTURY AND FACULTY STRUCTURY AND FACULTY STRUCTURY AND FACULTY						

TABLE B-1

,

Key Recovery Decisions

REPORT SECTION

N

DECISION

Timing of use of the mini-decay heat removal system (early 1980).

4, 6 Initiation of containment purge

2.

(early 1980).

Timing of containment entry (early 1980).

4

1

Remote decontamination implementation (mid 1980). Selection of chemicals used in containment and reactor coolant system decontamination (early 1980).

5

Selection of methods for reducing beta radiation exposure (early 1980).

6

4.

Method of requalification of polar crane (mid 1980).

SIGNIFICANT FACTORS

System availability, reactor coolant system processing, alternate cooling system capability, magnitude of natural circulation instabilities, etc.

Affects containment entry, containment decontamination and subsequent recovery activities; awaiting NRC approval. Data acquisition is essential to follow-on recovery planning.

Data acquisition from containment entry needed to evaluate if remote decontamination can be of significant benefit. System construction may be required. Implementation may dictate additional radioactive waste processing capability. Impacts potential for future requalification of equipment, compatibility of liquid waste processing systems.

Beta activity may be controlling; special radiological controls and engineering developments may be required.

Refurbishment in-place is preferred; other options may extend schedule.

4, 5

TABLE B-1 (Continued)

REPORT SECTION	DECISION	SIGNIFICANT FACTORS
6	Optimum system configuration for cleanup of containment sump water (early 1980).	Installation of the SDS in the spent fuel pool, alternate processing options, gross decontamination schedule dependency.
6	Definition of solidification facilities (early 1980).	Transportation restriction, acceptability of solidification techniques, facility availability.
1	Definition of radioactive waste staging facilities (early 1980).	Processing and decontamination methodology, ability to estimate waste quantities, ability to estimate site staging buffer time, etc.

APPENDIX C

Required NRC Approvals

Identified and itemized below are dates for significant regulatory approvals upon which this technical plan is based. It is assumed that the NRC site office remains fully cognizant of the status of work leading to the preparation of major NRC : ...mittals.

1.	Purge of Kr"pton-85 from containment	January 1980
2.	Initial containment entry plans	February 1980
з.	TMI-2 radiological protection plan	February 1980
4.	Transfer of reactor to long term cooling mode	March 1980
5.	NRC TMI-2 environmental impact statement available	July 1980
6.	Discharge of processed and cleaned accident water (within technical specification limits)	January 1981
7.	Design basis for all processing systems and facilities installed on site	30 days following submission of criteria documents
8.	Operation of all processing systems and facilit's installed on site	At the time of system availability
9.	Summary plan for containment decontamination	30 days after submittal
10.	Summary plan for reactor defueling	30 days after submittal
11.	Summary plan for reactor and reactor coolant system decontamination and cleanup	30 days after submitta
12.	Planning document for reactor fuel trans- portation offsite for examination	30 days after submitta
13.	Site procedures	3 days after submittal
14.	NRC approval for the interim storage onsite	30 davs after submitta

of projected quantities of radioactive waste

TABLE B-1 (Continued)

Key Recovery Decisions

REPORT SECTION	DECISION	SIGNIFICANT FACTORS
4	Method for reactor coolant system decontamination after fuel removal (mid 1981).	Long lead times may be required. Chemical decontamination, if chosen, will require more extensive preparations.
4	Method for retrieval of fuel debris from reactor coolant and other systems (late 1980).	Confidence that the method selected will assure complete removal.
4	Procedures for reactivity control during in-vessel activity (early 1981).	Special monitoring instrumen- tation is required, control methodology.
5	Nethods for removal of RPV head and upper internals (late 1980).	Uncertainty regarding condition of reactor internals and effect of these operations. Special unique tooling will be required.
5	Handling method for fuel removal (early 1981).	Uncertainty regarding condition of the core and retention of integrity when removed.
6	Disposition of tritiated water (early 1981).	Storage capability, water management flexibility, alternate disposal methodology.
6	Optimum system configuration for cleanup of reactor coolant system (early 1980).	Timing of cooling by mini decay heat removal system, maintainability of cooling systems, auxiliary building cleanup.

APPENDIX D

Applicability of NRC Regulatory Guidance

The recovery effort involves three major concerns that directly influence design and operations. These concerns are environmental impact, public health and safety, and occupational dose reduction. Many of the recovery activities contain first-of-a-kind operations that require innovative solutions and are, therefore, beyond the main stream of typical power reactor design. Each of these activities will be carefully evaluated by Metropolitan Edison against current regulations to ensure minimal environmental impact, lowest public risk, and occupational exposures meeting "As Low as Reasonably Achievable" guidelines. The current regulations are sufficient to cover the breadth of recovery activities at the TMI-2 site.

During the design of the facilities and services for the recovery effort, regulatory documents (e.g., Regulatory Guides, Standard Review Plans, and General Design Criteria) will be reviewed for applicability, taking into account the low stress condition of the plant and temporary nature of many of the facilities. When applicable, current sections of the appropriate documents will be considered part of the design criteria. It is the intent that facilities and systems constructed solely for the recovery period will not be designed to regulatory guidance based on hypothesis of accidents at power. Rather, the low pressure, low temperature condition of the recovery facilities will be used as the bases for design and safety evaluation. This will result in simplification of the design, improved schedule, lower occupational exposure, and cost savings. without additional public risk or environmental hazard. Structural design codes will be determined in part by the temporary or permanent nature of a particular building or system, and in part by the hazard imposed by the failure of the structure.

Guidance for design and operation of facilities to minimize occupational exposure will be developed primarily by adhering to the "As Low As Reasonably Achievable" principle outlined in Division 1 and 8 Regulatory Guides. Radiation protection procedures and practices are being implemented to maintain occupational exposures within the requirements of 10CFR20. Existing radiological effluent limits of the TMI Unit 2 Technical Specifications will be used as upper bound design limits for effluent products and the TMI Unit 2 Environmental Technical Specifications will be used as a design objective. These limits are consistent with the existing license and operational "Final Environmental Impact Statement."

In general, most facilities and services constructed for the recovery effort only will be separate from existing facilities and services. This approach minimizes the impact on existing facilities and services and thus minimizes the possibility of compromising their original design bases. Permanent additions to plant facilities will be designed to provide the maximum long-term compatibility with the existing plant facilities while fulfilling the objectives of the recovery program.

APPENDIX E

Peripheral Site Activities

During the recovery period various activities will be initiated or continued which are not directly related to recovery. These activities can be categorized as indirect support activities, generally administrative in nature, or routine plant maintenance or layup. Some of these activities were planned or evaluated prior to the TMI-2 accident, while others would not have been necessary or cost-effective had the accident not occurred. A summary description of these activities follows.

Separation of Unit 1 from Unit 2 - To enable Unit 1 restart operations to proceed unimpeded by Unit 2 recovery operations, Unit 1 will be separated from Unit 2 as completely as is practicable. The major shared structure is connection of adjoining fuel handling buildings. The major shared system is the low-level radwaste processing system; an evaluation is under way to determine the best means of achieving separation of this system. Several service functions such as the fire main, potable water, sewage treatment, industrial waste, and others do not require separation nor directly impact plant operation.

Turbine and Auxiliary System Layup - Several auxiliary and power producing systems will not be used during the recovery. In order to preserve them for future use, a program of protective layup will be conducted.

Administration Building - A permanent administration building is desired to accommodate approximately 300 persons. The building will house site administrative services and technical support personnel.

Guard Facility - As part of the program to separate Unit 1 from Unit 2, a separate access control facility will be constructed.

TLD (Dosimetry) Building Expansion/Security Processing Center - The existing TLD building will be expanded to house facilities for personnel clearance and indoctrination with respect to health-physics and security requirements.

Upgrading of the South Bridge - In order to implement recovery operations with minimum impact on Unit 1, it will be necessary to upgrade the south bridge to provide full capacity access to the Unit 2 end of the island.

Upgrading of Other Site Support Services - To accommodate the large numbers of personnel expected to be involved in recovery activities, such services as sewage treatment, parking lot accommodations, and site drainage will be expanded or upgraded as necessary.

APPENDIX F

Research and Development

The TMI-2 accident was the largest, single integral safety test of a complete PWR reactor and associated systems. As undesirable as the accident was, the existence of the plant in its current condition presents opportunities for significant extension of the industry's safety knowledge. In addition, the decontamination and cleanup activities themselves provide opportunities for the development or testing of new techniques and new systems which can have generic industry-wide benefit and importance to the nation.

It is recognized that the industry, governmental research and development organizations, and regulatory agencies will desire to extract all available information from TMI-2. To facilitate this research and development effort, the GPU System, the Department of Energy, the Nuclear Regulatory Commission, and the Electric Power Research Institute are developing a joint cooperative program. Through this program it is expected the reactor core, selected equipment from within containment, and the broad scope of cleanup and decontamination data will be made available to all interested groups. Off-site fuel and equipment examination will be facilitated and coordinated. Installation of demonstration facilities at the TMI-2 site, as they relate to decontamination and waste processing development, could be important for the country as a whole.

The detailed technical planning for research and development has just begun. The plans reflected in this report have not as yet integrated the results of proposed research and development tasks. The GPU System will attempt to accommodate this research and development within the TMI-2 recovery, recognizing that customers of the Metropolitan Edison system cannot be expected to bear the cost burden of development effort nor recovery schedule perturbations.

NUREG-0640

Three Mile Island, Unit 2, Radiation Protection Program

Report of the Special Panel

C. B. Meinhold, Brookhaven National Lab.

T. D. Murphy, NRC

D. R. Neely, NRC

R. L. Kathren, Battelle Pacific Northwest Lab.

B. L. Rich, Exxon Nuclear Idaho Co., Inc.

G. F. Stone, Tennessee Valley Authority

W. R. Casey, Brookhaven National Lab.

Office of Nuclear Reactor Regulation

U.S. Nuclear Regulatory Commission



Dupe of 8001080049