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MITH

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Date - Thursday, October 11, 1979 Pages 1 - 72

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PROCEEDINGS

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GEORGE H. SMITH, sworn

MR. RIVENBARK: This is a deposition being conducted by the U.S. Nuclear Regulatory Commission's Special Inquiry Group on Three Mile Island of Mr. George H. Smith, Chief of the fuel facility and material safety branch in Region 1 of the NRC at King of Prussia, Pennsylvania, on October 11, 1979.

Present in addition to Mr. Smith are Peter Sicilia and George Rivenbark of the Special Inquiry Group.

BY MR. RIVENBARK:

Q Mr. Smith, you received a two-page letter dated October 4, 1979 from Mr. Rogovin which described the nature of our interview and the possibility of its becoming public, is that right?

A Yes.

Q Here is a copy of a letter addressed to you from Mr. Rogovin marked G.H. Smith Exhibit B. Would you look at this letter and see if it is a copy of the letter that you received from Mr. Rogovin?

(Whereupon, the reporter marked the two-page letter dated October 4, 1979, as G.H. Smith Exhibit B-5164.)

THE WITNESS: Yes, it is.

BY MR. RIVENBARK:

Q Have you read it and do you understand it?

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...

A Yes, I have read it and I do understand it.

MR. RIVENBARK: Mr. Smith, you should be aware that the testimony that you give has the same force and effect as if you were testifying in a court of law.

My questions and your responses are being taken down and they will later be transcribed. You will be given the opportunity to look at that transcript and make changes as you deem necessary.

However, to the extent that your subsequent changes are significant, those changes may be viewed as affecting your credibility so please be as complete and accurate as you can be in responding to my questions.

If you at any point during the deposition don't understand a question, please feel free to stop and indicate that and we will make the clarification at that time.

Let me ask you to follow two basic ground rules in replying to my questions. One is that you permit me to finish my questions before you give your response even if you know what the question is going to be because the reporter cannot take down both of us speaking at the same time.

The second is that you respond audibly. Motions such as nodding your head cannot be taken down by the reporter.

BY MR. RIVENBARK:

Q Mr. Smith, I have here a two-page document which appears to be a summary of your professional experience and educational background. It is headed with the words "George H. Smith" and we have marked this as G.H. Smith Exhibit A. Would you look at this and see if this is indeed your professional resume and if it accurately summarizes your educational and employment background.

(Whereupon, the reporter marked the resume as G. H. Smith Exhibit A-5163.)

THE WITNESS: Yes, this is a summary of my educational and employment background and is accurate, to the best of my knowledge.

BY MR. RIVENBARK:

Q Mr. Smith, it is my understanding that you were one of the first people in the Region 1 headquarters office at the Region 1 office here in King of Prussia to be informed of the events at TMI on March 28, 1979?

A That is correct.

Q I understand that shortly after you were informed of the event that y a selected Don Neeley, Carl Plumlee, Ron Nimitz and Chick Gallian to go to the site as members of the initial on site inspection team, is that correct?

A That is correct. Chick Gallian is actually Dr.

Charles O. Gallian.

Q I understand that Jim Higgins, who also went in the first group, was selected by Mr. Keimig?

A He went in the first group. Someone from the operations branch sent him.

Q Can you explain, briefly, the basis for the selection of each of the individuals that you selected to go?

A Within my branch there is the radiation support section which are basically the reactor health-physicist. The seniormost of the reactor health-physicists in the RSS is Mr. Neeley, that is why he was selected. He is the seniormost health-physicist.

Carl Plumlee was selected because of his knowledge of the facility. He was assigned as the inspector to the Three Mile Island facility.

Mr. Nimitz was selected because he is young, he has got good legs and he has a good background. He is actually an intern.

Dr. Gallian was an investigator, who also -- well, in addition to being an investigator I know that Dr. Gallian is a health-physicist so I requested that he be an investigator in the first group.

Q Am I correct in saying that you designated Mr. Neeley to be the team leader?

1 A I did. 2 Can you tell me the basis for selecting him as 3 the team leader? 4 It was apparently a health-physics problem. He 5 was the senior health-physicist. 6 I have great faith and confidence in Mr. Neeley 7 and I preferred that he be the team leader. 8 Did you personally give any instructions to the 9 team members before they left for the site as to what they should do? 10 11 I am sure I did, yes. 12 Q Do you recall what that might have been? 13 I am sure the routine instructions would be to A 14 start taking radiation readings to determine what kind of 15 releases, if any, were taking place. 16 I told them that at least one of them should get 17 into the control room where they could see the health-18 physics incident instrumentation and also determine what 19 the licensee and the state were doing. I don't recall, but I am sure I would have given 20 21 them those exact instructions. 22 A short while later two more team members were Q 23 sent to the site, a Mr. Ray Smith and a Mr. Walter Baunack. Did you select either of them? 24 25 A I did not.

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Q Do you know who did?

A Mr. Smith is another investigator. That would probably be Mr. Grier who would make that selection.

Mr. Baunack is an operations instructor and I am sure that would be done by the operations branch, L. Brunner's people, perhaps Mr. Keimig.

Q I understand that Mr. Smith also has a healthphysics background. Are you aware of that?

A I have vaguely been aware of that, but I have known him for a ramber of years and he has always been an investigator.

Q That is the reason I asked you the question.

I wondered if his health-physics background was instrumental in sending him.

A I think I became aware that he has a healthphysics background after. As I say, in my years of knowing
him at headquarters in Region 4 I have always thought of
him as an investigator.

Q After having selected the team members for the initial on site inspection team and having these people leave for the site, can you tell me what you then did on Wednesday?

A I know one of the first things we did is that we contacted our mobile laboratory which was, at that time, at Millstone Point and requested them to turn around and

return to Region 1 on their way to Three Mile Island but 1 2 to stop at Region 1 for instructions.

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This they did and they arrived here some time in the late afternoon, and I believe it was at approximately 7:00 p.m. that they arrived at Three Mile Island.

There were two people involved there, one of them was Mr. Phil Stohr?

Mr. Phil Stohr who was, at that time, the chief of our environmental and special project section. Mr. Jim Kottan, who was the health-physicist, who was assigned the principal responsibility for the mobile laboratory who worked for Mr. Stohr at that time.

- Q Is that spelled K-o-t-t-a-n?
- K-o-t-t-a-n, yes. A
- Aside from that what did you do that day?
- We were determining the readings and what the A licensee was getting. What the readings in the environment were and if there were any releases. We were busy informing headquarters of what we knew. We also were after additional instrumentation. I know we asked for some high range instruments from Brookhaven.
 - You are saying, "We were doing this." Q

Would you do two things for me. One of them is. can you describe for me your specific personal responsibilities in the response, and then describe for me who the "we"

is that you are describing here.

A I very often as a figure of speech refer to myself in the plural. I am referring to myself when I say "we." I was.

Q How would you describe your specific responsibilities in the response?

A My responsibilities as I saw them were for the radiological protection, the environmental protection and the activation or actuation of the emergency plan at the facility. Those are the three areas which come under my privy.

Q Did you spend all of Wednesday after you arrived at work in the morning at the Region response center?

A I did.

Q Can you describe for me as best you recall, how the communications to the site were handled on Wednesday? Specifically, how you specifically were involved in the communications; whether or not you talked personally to Gallian or to Neeley or to other people at the site and then I will ask you to tell me something more general about this.

A My first involvement with the communications would be the actual call that came in on my phone. Mr. Brunner came into my office and informed me that we had an incident at Three Mile Island and they were trying to

report it and he asked that it be transferred to my phone.

We then opened my phone, the speaker phone, received the initial report. We requested that that line remain open.

I started activating the center and Mr. Brunner remained getting information in my office.

Eventually and shortly once our center was activated that line was transferred up to the center and placed on a speaker phone in our emergency response center.

It was then opened -- intermittently we would lose the connection. It was then opened for the rest of the time that I was in the center which was Friday going home on occasion. It was opened on an open speaker phone. That was after our people arrived, which was at approximately 10:00 o'clock in the morning. Some time after that we opened a line to Chick Gallian in the Unit 1 control room and this line was then manned by people from my branch, my health-physicists and we essentially received health-physics information over that line and gave directions and asked questions of the health-physicist over that line.

However, I was constantly aware of what was coming in on the other open line and we also talked over that line on occasion.

Your question, did I talk directly to Dr. 1 Gallian, Neeley, Plumlee? Yes, I did talk directly to 2 all of them on Wednesday. I can't remember if I ever 3 talked directly to Ron Nimitz but the other three I definite-4 ly did. 5 Can you tell me the nature of your communications, Q 6 whether it was in the form of questions or giving instruc-7 tions how to proceed? 8 A Both. Both? Q 10 Yes. Asking questions and taking information 11 that they were volunteering. Asking them to do specific 12 13 things, such as -- I recall asking Carl Plumlee to go out and make specific surveys outside the facility. 14 These instructions that you were given from 15 time to time were questions that you were given, were 16 these independent or personal instructions and questions, 17 or were these things that you were relaying from head-18 quarters? 19 A Both. 20 Q Both? 21 A Yes. 22 Now, I have seen that there are a variety of Q 23 message forms in the record. Some of them -- the letter 24

C is the first letter, No. Cl. C2, C3 and so forth. There

1 are others that are prefixed by the letter R. There is 2 still another prefix, a B. Do you see some of these 3 examples? 4 Yes. You are showing me one prefix with R 5 and one prefix with B. 6 Q Here is a book full of them prefixed with C. 7 A Right. 8 One of the things that I was curious about was 9 how were these prepared. The ones prefixed R appear to be 10 radiological information. 11 That is correct. 12 Were these prepared by people in the region in 13 manning the open lines? 14 These were prepared by people in the region 15 manning the open line to Dr. Gallian. This is the radiologi-16 cal line (indicating), not the open line from the Unit 2 17 control room. This here (indicating) was from Unit 1. 18 The other one that I have here with a B prefix seems to be information from the helicopter. 19 20 What those are is information that was obtained by Dr. Bores. 21 22 Q B-o-r-e-s? 23 B-o-r-e-s, yes. He was in Mr. Stohr's section --24 is in Mr. Stohr's section, the environmental and special

projects section with Mr. Stohr with the mobile van, and

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I&E at Three Mile Island. Dr. Bores then becomes active. He is the second senior or the most senior member of that section when Mr. Stohr is gone. He then was preparing these.

Basically what he was doing, he was coordinating with the state, with the other federal agencies and this became -- even to this day, this is one of Dr. Bores' principal functions, doing this coordination thing.

- He was handling this by telephone? Q
- A He was handling this by telephone.
- Still another line that we haven't mentioned 0 before?

If he did not have open lines he would actually have to place independent calls. He was working out of -not the incident response center but he was working out of either his own office or an office that is close to the incident response center.

One of the things that I have noticed in looking through these sets of papers, and I have not checked the R numbers or the B numbers except to note that these copies exist. I was looking through the C's and I see that there is an identical note in the C sheets as this one in the R sheets --

That is very interesting. It doesn't surprise

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This could have been written down by the healthphysicist who was listening to the open lines because it
is health-physics information.

Q That is what I was going to ask you. I wanted to clarify how that would come to pass with respect to the communications.

A Even though information -- this open line was going also directly into headquarters. This is the major open line from Unit 2.

Q That is the one that is on the speaker phone in the response center here in the region?

A Right.

The health-physicist had an open line to our counterparts, the FFMS division headquarters which are also the health-physics groups. We were feeding this information to them not only over the open line where they are hearing the same report that we hear, but we would also feed information that we would pick up over that line independently to the health-physics people down there. That is why you may very well find similar data.

I want to ask you one more specific point on this.

I guess at this point then I don't understand how the people who are on the speaker phone will be able to pick up what was going on in the HP area. I am not sure that is what was happening but it appears that on this

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it happened?

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MONICK STENOGRAPHIC SERVICE 1413 OLD MILL ROAD WYOMISSING PA 19610

he didn't believe he should go. Is that about the way that

A What happened, I got a request from headquarters that we were to send two people to the Governor's office. I instructed Mr. Neeley and Mr. Higgins to go as the senior people.

- Q This was on Wednesday?
- A Yes, this was on Wednesday.
- Q Do you recall who from headquarters that came from?

A I believe from Mr. Sneezik (phonetic spelling).

He gave me the names of the people in the Governor's office that I was to contact and I can't recall those names.

Mr. Neeley questioned whether I felt he should go. My reaction, as I recall, was, I am to send my senior people and you are my senior man.

As it turned out later, Don Neeley got some contamination and had to be decontaminated and Dr. Gallian went in his stead. That is how Dr. Gallian went.

- Q Then I was incorrect in assuming that originally the three, Gallian, Neeley and Mr. Higgins were to go?
 - A You were incorrect on that, yes.
- Q Then that explains my next question which was going to be: How were you going to assure that the HP aspect of things was being covered at the site while the two people, both Mr. Gallian and Mr. Neeley, were away at the Governor's office?

A Dr. Gallian did not act in the capacity nor is he presently assigned in the capacity as a health-physicist. Dr. Gallian opted to become an investigator approximately three years ago -- four years ago, before I ever came to Region 1. It had to do with grade and such.

Dr. Gallian, who was well founded in healthphysics, was not one of my assigned health-physicists. He
eventually ended up speaking as a spokesman for the healthphysics group but this was through the accident in which
Don Neeley became contaminated.

Q Did he not also end up directing the healthphysicists at the site who were not inside the Unit 2
control room in some of their activities? For instance,
when Mr. Neeley was inside the Unit 2 control room, which
is where he was for the major part of the afternoon on
Wednesday, and Mr. Plumlee and Mr. Nimitz were on the
outside, who was directing Mr. Plumlee and Mr. Nimitz's
activities, if anyone, or was it necessary?

A I was telling them what they should do. Whether Dr. Gallian was suggesting to them what they should do -- I would imagine he was.

Formally and officially I directed them when Mr. Neeley was inside.

Q So you were communicating with them either over the line to Unit 1 or over other telephone lines that they

had access to?

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A Yes.

At one time I can recall instructing Mr. Plumlee to go out into the environment and take some readings. He telephoned us and was telling me what the readings were.

I asked him where he was, and he said something about,

"I have to go outside and see." He was in a phone booth and he had to tell me that he was at the corner of such and such streets, but yes.

Q Were you generally aware of the reactor's status and some of the operational status on Wednesday?

A I was generally aware, yes.

Q Did you ever get any reports or have conversations with your HP people regarding the reactor's status on Wednesday? What I am looking for, Mr. Smith, is, I am trying to track down whether or not information on certain kinds of events was available to anyone at the site including whether it was available to HP's, who possibly weren't focusing on the operational aspect, but who were aware of an event or a status of some kind.

A I believe the status of the reactor, and I am sure Don Neeley being in the Unit 2 control room, people were not saying, "Do not look at the control board." I am sure Don was aware of that. Don is familiar enough and has been around enough that he can look at instruments

and tell.

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However, I am also aware or probably quite sure that Don was so concerned with his part of the action.

We were more or less an integrated team. Health-physics is one discipline, operations is another discipline. We would fully expect, and in my feelings here at the regional office, and I am sure that Don in the reactor, if there were things we had to know about the reactor's status, the first people you are going to tell, I am sure, are the health-physicists because even the operations people rely on us to protect their health and safety.

Yes, I am sure we were aware of the general status. I was aware of it because I was in the control room. I was privy to everything.

- Q You mean in the response center?
- A Here in the response center, yes.

I was here in the response center and was privy to everything that came over the open line. I didn't necessarily hear it all but it was there.

Occasionally I would hear something because it had an effect on health-physics on the condition of the reactor.

Q Do you recall hearing any conversations on Wednesday regarding the fact or possibility that someone was discussing superheated steam in the reactor, the

possibility that the core was uncovered or remained uncovered on Wednesday?

A I don't recall if it was Wednesday or Thursday.

I don't recall what led me to that conclusion either. It
was things I was hearing, things that I was seeing. I
can recall very well, it is one of the vivid recollections,
having sitting next to Boyes Grier and saying to him, "Is
that damn core uncovered?"

- Q But you don't know what day that was?
- A It was either Wednesday or Thursday.
- Q Were you aware possibly on Wednesday that someone in headquarters had spoken to Mr. Hitz at Met-Ed and suggested that they consider whether or not the core was uncovered? Does my reference to a message from headquarters to Mr. Hitz, does that add anything at all to your memory?

A To be very frank with you, I don't know who Mr. Hitz is.

Q Mr. Hitz is a Met-Ed employee. I believe he was a shift supervisor and I don't recall in which unit. He was actively involved, from time to time, in communications on the status of certain things.

MR. SICILIA: Shift supervisor in operations.

THE WITNESS: I could have even heard such a conversation, but that wouldn't necessarily mean too much

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to me.

BY MR. RIVENBARK:

Q Did anybody tell you on Wednesday that they had overheard or had been told by someone from Met-Ed that there had been a pressure spike in the containment on Wednesday?

A No, but I am since aware of a purported pressure spike but I was not aware of it on Wednesday.

Q Someone from Met-Ed has said that they told an NRC person on Wednesday that there was a pressure spike, and then that person made a notation of it on a pad.

We have talked to a number of people from the NRC who were there and so far we haven't found one of them who remembers being told that on Wednesday so we keep asking the next person we talk to if he knew about this and I was wondering if possibly some of your health-physics people had encountered someone and they had been told that. The Met-Ed people not knowing what the NRC people's roles were and possibly that person, since they communicated with you, mentioning what they had said.

A To the best of my knowledge, no one told me about a pressure spike. I am sure if one of my health-physicists did I would have asked them what the hell that meant. Was it me they said they told that to?

Q No. They didn't know who they told. They said

an NRC person.

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Were you involved in any way in the taking of samples at the site?

A I was involved in that samples were sometimes collected and generally were analyzed by people who called into my crew.

Once the mobile laboratory arrived, our mobile laboratory, I have been informed that we were the only operating analytical facility for the next 24 to 48 hours. We were analyzing almost all the samples.

Q Being more specific, the reactor coolant samples or the containment atmosphere samples, were you involved in either one of those in any way?

A By involved --

Q Did you request that they be taken? Were you informed and express some view concerning the taking of the samples or the result from the sample, involved in the request for the analysis in some kind of way?

I really would like to know what you know about the samples, the taking of the samples? What were the problems with the taking of the samples? What conclusions did the NRC staff draw from the information that they had coming back from the samples?

A How much of this I knew at the time and how much
I have since learned, I can't really separate it. I was

aware that the primary coolant sample was taken. I am 1 2 aware that some people received --3 Q Are you aware of only one primary coolant sample? 4 5 A Right, on Wednesday. I guess there was more than one. 6 There was a sample on Thursday that was very hot. 7 Q A Very hot? 8 9 Very hot. Q Very hot. 10 A Yes. 11 Are you aware of another sample earlier that 12 wasn't so hot? 13 I don't remember. It is the very hot samples, 14 I guess, I am aware of. 15 When people were overexposed or received 16 exposures in excess of three Rem during the collection of 17 the samples. It has since been determined to have received 18 some extremity exposures in excess of three Rem as a 19 result of collecting the samples. 20 I am aware that the samples were very hot, very 21 high levels. I am not sure if that was on Wednesday or 22 Thursday. It just kind of smears together. I just have 23 no memory at this time. 24

Our NRC facility, our van, at the site, was that

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used in any way for the reactor coolant sample? 1 A No. 2 Q Was it used for the containment air sample? 3 It was used for the filters. However, the initial 4 filter has never, to my knowledge, been found. 5 Q These are the stack filters? 6 A Yes. Did we take a containment air sample? There was a containment atmosphere sample taken. 8 and I don't know who took it but these were being taken. 9 whether one, two, three I don't know offhand at this 10 moment but they were being taken. 11 How were they being taken? A 12 Q How? 13 A Yes. 14 I don't know. Q 15 Well, I am not fully aware of them now being 16 taken. 17 They were tracking the hydrogen. They wanted to 18 see the percentage of hydrogen in the containment. 19 I know they were aware of the percentage of 20 hydrogen. I never actually questioned how they were 21 getting that. 22 But you don't recall those samples or those 23 containment atmosphere samples? 24 A No.

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his way to the Governor, came back because he found his

pants had been -- his trousers had been contaminated and he came back to Unit 1 where he, I believe, remained manning that Unit 1 telephone that Mr. Gallian had left to go to the Governor's office.

The question is: Was there a need for someone to be in Unit 2, an HP to be in Unit 2?

A It is desirous. Are you aware of our role as defined in an emergency situation at the time of Three Mile Island?

Q I am sure that I don't have an adequate awareness.

A Very generally, we were expected to be present in the control room, someone from IE or NRC, to observe the actions of the licensee, to take notes and to just generally be prepared to investigate; take investigative notes on what they were doing.

Q An HP person?

A Not necessarily, an NRC representative.

We, in my view, far overresponded to these initial instructions that we have lived under for the past 20 years.

We did not have adequate people there initially to man the control room with health-physicists, to man as a talker on the telephone, to obtain environmental readings and environmental samples on an around-the-clock basis.

I would perhaps say I am at fault for assuming

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that we operated or were to operate and continue to operate in a classical mode.

I think we overresponded to what we had been instructed.

Let me put it this way: If we have Four Mile Island tomorrow our initial response will be on the order of what happened on Friday.

Q Did we have HP coverage in the Unit 2 control room on Friday?

A Yes, we had people in there. We had people in there on Thursday, too. I am sure Don Neeley was in there Thursday. Was he?

Q I don't know.

A I am sure he was in the Unit 2 control room on Thursday.

Friday evening we went to full shift coverage where we are talking three or four health-physicists in plant around the clock. This was the full response which we entered into on Friday. As I said before, we were observers and not doers.

Q Moving on to Thursday now.

I believe I have previously read somewhere that you had indicated that you really didn't recall how long you were in the response center on Wednesday night. Do you recall that now?

1 A No. I wasn't home very long, I know that. 2 If you did go home, do you recall when you came 3 back on Thursday? 4 A I know I went home. Do you recall when you came back on Thursday? 5 Q A Early in the morning, 5:00 or 6:00 o'clock. 6 Q 7 Do you recall how long you were here on Thursday? What time did you go home on Thursday? 8 9 A Very late Thursday night. Q 10 In the order of midnight? 11 A Something like that. When you came to the response center on Thursday, Q 12 when you came or shortly after you came, did you hear about 13 releases from the makeup tank or the waste gas decay tank 14 on Thursday? 15 I heard about that on Friday morning. I don't 16 recall hearing it on Thursday morning. 17 There were releases on Thursday. There is 18 something in the records and I am just wondering if you 19 recall. 20 A I vividly remember the ones on Friday morning. 21 I was really wondering if you had remembered a Q 22 1200 MR release on Thursday morning. 23 I have no recollection at all of hearing about 24 that 1200 MR. I do recall a 3,000 MR release on Thursday. 25

happening and get updates. Even though there was someone

not constantly in there, there was NRC health-physics 1 presence on site. 2 Do you recall what kind of data you got out of 3 Unit 2 as opposed to Unit 1? 4 5 Generally, out of Unit 2 was the operations, that is generally what we would get over that line. When 6 people would go over into Unit 2 --7 The health-physics data is what I am asking about. 8 One of the continuous things that we were being 9 asked about was what is the dome monitor reading. That is 10 something you would have to go over to Unit 2 and get and 11 come back and report that. Readings on the monitors inside 12 of the containment is generally information you would get 13 on Unit 2. That is specifically one of the things I 14 remember we were being asked for. 15 Q Do you recall anything else of significance on 16 Thursday? 17 When did the liquid start? A 18 Q That was on Thursday. 19 I recall that very well. A 20 Q You are referring now to the industrial waste 21 discharge to the Susquehanna River? 22 Yes. Do you want details on that? A 23 Inasmuch as we have mentioned it briefly, maybe 24 a real brief summary. 25

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A We received a call some time early Thursday from the site, from our HP's at the site, requesting the MPC's for dissolved gases in the liquid waste.

Q The MPC's are the maximum permissible concentrations?

A Yes. Actually, part 20 does not speak to that because part 20 was written in the days when your noble gases were considered as never tying up with water.

- Q That is part 20 of Title 10?
- A Yes, the Code of Federal Regulations.

We obtained these numbers, the numbers that are used, for dissolved gases, transmitted it back to the site and determined that the site was having water problems. They had to discharge this industrial waste. It had dissolved gases in it which were less than the concentrations we gave them.

If they did not discharge it through the routine path it was going to go over the side anyway, because the sumps were going to overflow.

They then started discharging. I have been asked, "Did you give them permission --" did somebody say, "Can we discharge?" and we said, "Yes."

The concentrations were within the limit in part 20. I did not say, "You better not dump that." They were dumping it Thursday night and all of a sudden we got

word from headquarters and informed the licensee that they were to immediately stop.

I asked specifically, "Do you realize what will happen if we do stop it? It is going to go anyway under an uncontrolled release." They said that was of no consequences and they were to stop. The release was stopped for four or five hours and then they restarted it.

Q Do you recall who you were talking to?

A No. It came over the open line. I am not really sure. I can generally recognize all the voices, having been in headquarters a number of years. Who this was I am not absolutely sure. Nobody has come forward and said, "I am the one that you cussed up." I don't know who gave this. Do you know?

Q No.

A I would like to know. I was curious. They say the EMT had given the order.

Q I recall that the EMT had been --

A Blamed?

Q No, had been pointed to as being the source of the order. The EMT would be the only group that would be authorized to make an order.

A Right.

Q Let's move on to Friday.

I guess by this time you were on some sort of a

- Q Again, approximately the same time you arrived
- on Thursday?
 - Who could go home and sleep?
- As you are aware now, Friday morning was the time when there were releases from the makeup tank or the waste gas decay tank at the site that resulted in headquarters recommending to the State of Pennsylvania an evacuation.

At that time on Wednesday morning after you came here, did you know then that there were releases taking place from either the makeup tank or the gas decay tanks?

Yes, I did. I was informed when I came in when I was being told what was happening. They told me that they had been having these releases. I asked for specific details. They told me they were 15 seconds, generally, in duration. They told me exactly how many of them there had been. They told me what the readings were and such things. They told me that they had started very early in the morning, 1:30, 2:00 o'clock, something like that.

Were you made aware of any specifics like Met-Ed has intentionally vented the tank, the makeup tank. Met-Ed has notified the state that it is venting this tank.

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Do you believe that you are the Smith that we are talking about? The reason I ask that is because there is a Smith, and I don't know whether he was at the site at

that time, but there was a Ray Smith but he was in Unit 2 from time to time as a communicator.

A Higgenboth had called me. I don't recall that exact conversation. But what I say that I was the Smith he was talking to, absolutely.

Q The time of this call was very close to 9:00 o'clock. As I recall, it was a few minutes after 9:00.

It was before the evacuation recommendation call was actually made to the state by headquarters; not a long time before, but before.

Do you know whether or not in that conversation anybody asked you to track down the source of the 1200 MR per hour reading?

A I had never heard the 1200 MR per hour reading.

I am not going to be at all surprised though if you tell

me on the tapes somebody said 1200 MR per hour.

Q I have no knowledge of anybody asking about the 1200 MR.

A I have been asked and we have gone through our records on that particular area. I have personally never seen the 1200 MR per hour reading. Would I have, if questioned, recommended evacuation based upon a 1200 MR reading at the stack, I would not have if it is a short term release.

Q Did someone from headquarters try to verify

something that was specifically going on at the site related to the releases and in conjunction with their evaluation of whether to recommend evacuation?

By the time of the conversation, as I recall from the tapes, if that had been the thrust of the conversation it would have been an attempt to verify what was going on at the site.

I don't have a record that tells me that is what it was for. I don't have a lead that tells me that is what it is for, but I am asking another person --

A If somebody was calling me in an attempt to verify what was happening, they were hiding it in such a manner, or they were so obtuse that I did not know that they were contemplating or trying to verify information prior to recommending an evacuation.

MR. RIVENBARK: Incidentally, Mr. Higgenboth has not indicated that he was trying to verify that release.

BY MR. RIVENBARK:

Q Besides knowing that it had released for 15 second intervals on Friday morning, had you had any discussions about the status of the gas decay tanks at that time with anybody at the site?

A I am sure in the description that they were giving me of why it was releasing from the header...we had

discussed at some length the condition of the tanks, why this was happening. It was almost a predictable thing as I recall.

In other words, at one time I was talking to the site about it and they were telling me that there would be another 15 second release in such and such a period. I would imagine, when I think about it, when you say I was telling Higgenboth that the chopper was getting ready to go out, we had probably been told that there was going to be a release within a certain period of time and that is why we were getting them up.

Q When I jump over to the helicopter that we had going up, I had moved to that point from talking about what the Met-Ed person had said about having the helicopter going up.

Were you aware that Met-Ed had helicopters going up and taking measurements?

A Yes, I was.

Q But you weren't aware that Met-Ed had a helicopter up and had notified the state that they were venting and wanted to know if the state was prepared to evacuate if necessary?

A I absolutely was not aware of the latter statement. You say that they were intentionally venting their waste gas tanks? I was not aware of that. I was aware

that as the waste gas tanks were filling up something was happening that you would get a lifting of a valve and a 15 second vent. Before now I was not aware that they were intentionally venting the waste gas tanks. Were they?

- Q I don't know whether they were or not. I do know that a Met-Ed person has testified that they were.
 - A This is the first time I am aware of it.
- Q It was Mr. Floyd, and he testified that he intentionally vented the tank and knowing he was doing that, that he had asked the helicopter to go up to measure what was going on and he had called the state to ask them if they were prepared to evacuate.

He has explained that not in terms that he was asking them to evacuate, but in the event that his valve didn't close when he wanted it to that he wanted to make sure that they had some alternatives.

A I was aware that what they were doing was causing the valve to lift. As I say, we could, almost at times, predict, or as I was being told, the valve would lift and we will have a burp. I had not thought of that as an intentional release or an intentional vent.

I guess you could say that the action they were taking -- the action that they had to take that was causing this means they didn't discontinue the action.

Perhaps you would have to say this is an intentional burp.

I never thought of it that way before. 1 The NRC people at the site didn't report back to the region, to your knowledge, that Met-Ed was taking 3 this action? 4 They reported back that we were getting these 5 15 second lifts of a valve and they would get the burp 6 and then the thing would settle back down. 7 I know that I was asking why this happened and 8 it was explained to me. I can't recall the exact explanation 9 now, but it was essentially about balancing the two tanks. 10 Did you believe on Wednesday morning that both 11 of the gas decay tanks were full? 12 At the present time I couldn't tell you what the 13 status of the gas decay tanks were on Wednesday morning. 14 You don't remember what you believed on 15 Wednesday morning? 16 It is very possible I knew the status of the 17 gas decay tank. I do know the initial report on Wednesday 18 morning was that there was no release off site. 19 Q The initial report? 20 Yes, because I specifically asked the question. A 21 Q There is a report at 8:45 a.m. on message form 22 C56 that alludes to the waste gas decay tank as being 23 full. 24 Were HP people following the waste gas system?

If they were, what was their involvement in it, the HP people at the site?

A I guess that is who I received the information from on the status on Friday morning of what was happening.

I am sure through discussions with people, through looking at various recorders and such things is how they would be obtaining the information that was happening in the system.

Q Do you recall anything else that happened of significance on Friday morning?

A You mean other than the order to evacuate?

Q Yes.

A I recall just before we heard the order to evacuate that Chick Gallian called and was rather unstrung and wanted to know what in the hell we were thinking about, ordering an evacuation. I can recall trying to calm him down and get him back on the track and definitely convincing him that nobody had ordered an evacuation. At which time I heard it go over the radio behind me, I can recall that very well.

Q Did you call headquarters and ask them about that?

A I believe I did. I think I called them and instructed -- told someone that they should issue an immediate release withdrawing this. I was quite disturbed when I heard it.

Q Did they verify that they had issued such an order?

A They did. They told me it was from someone far above them.

Q I understand you went to the site later on in the afternoon, but between the activities associated with the evacuation recommendation and the time that you went to the site, what did you do along in that period of time?

A That is kind of in the way of general. I know we were supposed to leave almost immediately for the site. We didn't leave until close to 3:00 o'clock, 4:00 o'clock. It was later on in the afternoon. I believe the initial plan was that Boyes and I would leave at 12:30, 1:00 o'clock.

Basically preparing to go down and try and find out what was happening. Again keeping track of what we were seeing in the environment.

Q You learned early in the afternoon that you were going to go to the site. When you did, were you given a reason for going? Did someone tell you why you should go?

Not really, no.

I think it was very obvious with all the healthphysicists that were flying in from the other regional
offices; someone had to go down and head a rather large
health-physics organization.

I think it was very obvious for health-physics

and operations that there had to be someone there from regional management.

Q Do you recall when the decision was made to go to the site?

A Probably about noon on Friday. That is about the best I can recall.

That is interesting, but I don't recall anybody ever really sitting down and saying that, "This is the situation and we have to make a decision on it." It was just all of a sudden that Boyes and I were going to the site.

Q I was wondering if someone from headquarters had called up and said, "You folks have to go to the site," that morning and take over the management of the IE people down there.

A They may have told Boyes that. I don't recall receiving such an instruction. I do recall being told that they were sending in so many HP's from region 2 and so many HP's from region 3 and there was no question about my being there.

Q Were these HP's that were coming in -- this was to man the IE activities in the HP area on a around-the-clock basis, is that why you had to have a lot of them, or was it because you wanted to expand other areas that you hadn't gotten into?

A I have no idea. I was not privy to any of the decisions. I was not privy to nothing other than the fact that they were coming aboard.

Q Who called them up and asked them to come?

A I haven't the slightest idea. To be frank with you, I don't know.

Q You don't know whether it was headquarters or region --

A I am sure it came out of headquarters. It was not Region 1 because I do know when we first heard that there were X number of them flying out of Region 3 on a charter flight my first comment was, "Who in the hell ordered them?" Everybody went, "Who knows."

Q Did you feel, at that time, that they weren't needed?

A Twenty years of training old dogs at NRC and prior to that AEC dies a little hard.

Under our previous directions I felt that we were adequate -- more than adequately covered. I had not even considered going down there with that force of people and setting up the action that we did set up. I started thinking about what we were going to do, how we were going to use it and what this meant on Friday after you.

Q In addition to the HP's that were coming in from the other regions, I understand that the NRC was requesting

HP's from Argonne Laboratory, Oak Ridge Laboratory and 1 asking for them on a rush basis to get them down to the 2 site. 3 I wasn't aware of that. They must have had great faith in us. 5 (Laughter.) 6 BY MR. RIVENBARK: Were you aware that we did have HP's down from 8 those areas? A And worked for NRC? 10 Q Yes. 11 A Not to my knowledge. Who was there? 12 Q I don't know. 13 A Do you mean RAT teams out of Brookhaven and 14 Oak Ridge? 15 I mean HP assistants from Oak Ricge National 16 Laboratory and from Argonne National Laboratory. 17 These were the environmental monitoring teams 18 that were brought in by DOE? To my knowledge there was 19 inplant health-physic assistants supplied by any 20 national laboratory. 21 DOE responded and DOE teams that were cloud 22 chasing teams were augmenting our environmental monitoring 23 teams.

Mr. Smith, what I have is an impression that I

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have derived from reading the transcript of tapes of communications between headquarters and DOE. They were conversations asking DOE to expedite the getting of HP's from Argonne, Oak Ridge and possibly other places, to come in and assist in some kind of an operation at the site.

Whether those were to assist the licensee or whether they were to assist NRC I do not know. I was aiming to see if you were aware of that and to see if there were still additional HP's, particularly in the light of the conversation we just had about a lot of HP's coming in from the NRC and from the regions. Your view at that time, was it possibly that you didn't need all those HP's at that moment? Here I was thinking of well, I know of another conversation where we were getting even more HP's in and I was trying to see how that general subject matter was being coordinated.

A There were Oak Ridge people and Argonne people there who were part of the cloud chase or the environmental monitoring teams. They were coordinated. We had a coordinator in our office -- in our trailer at all times.

Q Are they the same as the RAP?

A Kind of yes. Actually, the initial PAP or RAT, as I prefer to call them, were called out of Brookhaven by the state. They and us had very little coordination.

They were called by the state; therefore, they reported to

the state. We had very little to do with them. 1 DOE brought in these additional people who, I 2 believe, they brought in under RAT also, but they worked 3 very closely with this out monitoring the environment. 4 Would you describe the correct title for RAT 5 and RAP? 6 I refer to RAT as radiological assistance team. 7 It is the same as RAP. 8 Q And RAP is radiological assistance program? 9 A Correct. 10 For some reason many years ago they were radio-11 logical assistant teams and it sounds better just to call 12 them RATS. 13 MR. SICILIA: George, may I put this in the right 14 time. 15 MR. RIVENBARK: Surely. 16 BY MR. SICILIA: 17 When you had HP sitting in the trailer to coordinate 18 this effort, can you tell us about when that started? 19 We went down Friday. We had a large number of 20 health-physicists from other regions standing waiting for 21 instructions on what to do. 22 We established a two -- I established a two prong 23 health-physics operation. One was environmental and the 24 other was in plant health-physics. 25

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The environmental groups consisted of people who were out taking environmental samples, making measurements, we would know that the wind was blowing in a certain direction. We would know if we were having a zeon release. They would be out with hand-held instruments trying to find a cloud exactly what it was reading on the ground. (sic)

Because it is a big area, outside of any point source 360 degrees is a lot of miles. DOE provided us with a -- the teams from Oak Ridge and Argonne who worked one side of the river and we worked the other side of the river.

There was two fellows from DOE who would stand
12 hour watches in our trailer where we directed essentially
all of the activities in plant and in environmental.

Whenever we knew there was going to be a release or whatever it was, these people would get in touch with their people and tell them where to go; much as we would do the same thing with the NRC people.

They would then feedback information to us as to what they were seeing and we would get it to the appropriate people.

- Q That was for the environmental group?
- A Right.
- Q Did you also say you had DOE people in plant?

A We had absolutely no DOE people. No Oak Ridge people. No Argonne people.

To the best of my knowledge in plant, this was all NRC HP's. They were Met-Ed HP's. They were Met-Ed contractor people, Met-Ed consultants.

I know of no federal health-physicists inside of the fence who were other than NRC people. That is a pretty broad statement. There may have been some in for some reason, consulting or talking to somebody from NRC but for the actual working health-physics groups that were under my basic supervision they were all NRC health-physicists.

BY MR. RIVENBARK:

Q Your conversation about the flow of information from the DOE teams leads me to ask you a question about another instance that comes to mind.

At one point, and I believe it was as late as Friday, someone from the region or the site, but from NRC, said over the tapes to headquarters, "We are not getting any ground information, we are only getting the aerial information."

Do you recall that as a problem?

A Yes.

The problem was: We requested the helicopters for their assistance. Therefore, the DOE helicopters when

they came in were working under our direction and our request giving us the information.

The RAT teams out of Brookhaven were actually requested by the state, much to our surprise -- I was surprised. I found that they would not give us the information we had to get. We had to get it through the state because they felt they were in there as a state organization. So yes, we were having problems because they would not feed us direct information.

Q Do rou recall how we rectified that situation? What did we do to get the information?

A Further on into the event post-Friday when we were all down there Friday and Saturday, when all of the federal agencies descended upon the area, all of the federal agencies except the NRC were headquartered at the Crystal City Airport (sic). All of their information they were cross-feeding. They had periodic updates and briefs.

Dr. Bores, of my staff, was assigned to Crystal City (sic). His specific job was to obtain other agencies information and feed it to us; feed the information that we had into this other agency pool. That is how we corrected the situation.

Q At that point, is it fair to say that you did get the Brookhaven RAP information?

A Yes, we were getting everyone's information.

1 Q Directly, not through the state? 2 Directly, yes. I think Brookhaven RAP went 3 home. 4 BY MR. SICILIA: 5 Q You would say that was probably on Saturday when 6 that technique started? 7 Saturday or Sunday, in there. It was after 8 Friday. I don't think, actually, the other agencies really 9 started coming in till Saturday and Sunday. 10 BY MR. RIVENBARK: 11 I believe the meeting with all the agencies 12 out at the Capital City Airport was held Friday night. 13 A Were they all in? 14 A lot of them. I don't know if all of them were 15 there, but Friday night, I believe, was the time at which 16 they got together and decided that they had to organize 17 this thing and they selected a group to be the lead --18 a particular DOE unit to be the lead for coordinating all 19 of it. I assume then that we fed our information into that 20 group and extracting information from whoever had the lead. 21 22 Dr. Bores can best tell you exactly who he 23 talked to. 24 BY MR. SICILIA: 25 Q Can you reconstruct the situation when you say

that the RAP team would not give us the information that we had to go through the state? How did you find that out?

A Here again Bob Bores was calling them and saying would you please give us such and such a reading or would you please go and take readings... I don't recall exactly, but I would imagine that is how this happened.

Here again, Bob Bores was my contact back here.

Q After you went to the site on Friday, how did you coordinate with the NRR team? I am not asking just how did you personally coordinate with them, because I don't know whether you did or not, but how did IE management at the site, which you were a principal part, coordinate with the NRR people? How was the operation run from an IE perspective and how do you think it was run from an overall NRC perspective after you were at the site?

A Our trailers were essentially side by side.

Not quite, but we were right together.

Initially and when Mr. Grier was aboard, he was the senior IE representative. He would attend meetings with Mr. Denton, who would have been appointed the senior NRC person, Mr. Stello, their staff that were there.

Mr. Grier was not in the Harrisburg area. I
was the senior IE representative and I would attend these

meetings. I would receive instructions. I would feed information into Mr. Denton and Mr. Denton's staff.

I know that it must have started perhaps on Sunday, perhaps even on Saturday. I had a briefing on environmental and general health-physics that was prepared and presented to Mr. Denton by 9:00 o'clock, I believe, every day.

I would not necessarily give him this briefing. We would write it up. In other words, a written format. Generally, Mr. Grier would give it to him at the meeting if Mr. Grier was aboard. If he was not aboard I would give it to him. That is basically how we coordinated.

Q With respect to the teams that were set up to coordinate the evaluation or procedures that the utility was preparing, did the HP people participate as team members in those evaluations?

A Did my HP people?

Q Yes.

A Generally not. There were also NRR HP people aboard who were participating in these types of evaluations. My health-physicists were basically working health-physicists. They were participating in the actual surveying; assuring that proper surveys were taken.

- Q We are talking in plant now?
- A In plant, yes. Isn't that what you are asking?

Q Right.

A On Friday I instructed all of the HP's that we were changing our mode of operation. We were going out of what we refer to as the compliance mode or the inspection mode and going into a health and safety mode and that their prime responsibility was protecting the health and safety of the workers in plant and the general public out of plant.

Q At that particular point then your in plant HP people were --

A They went from observers to directors.

Q Were they also augmenting the licensee's HP staff and acting as members of the HP staff for plant operations the same as the licensee's HP people or were they merely -- merely is not the correct word -- were they overseeing those activities to see that the licensee's HP people were taking proper action?

A They were overseeing. To a larger extent although -let me give you an example.

At one stage some people were instructed to go
down into a room and turn a valve and this was early Friday,
Saturday, Sunday sometime. They gave them some survey
data which had been done previously and were told these
were the levels and that they were to stay in for a certain
period of time. This was by the licensee's health-physicists

or their contractor.

The senior health-physicists that was over there from IE did not feel this was adequate. In this case he went down himself and performed surveys and monitored the entry into the area. Fortunately he did, because the readings were considerably higher than had been observed previously.

In another instance we had one of our healthphysicists stop work because of serious deficiencies in
respiratory protection equipment. They were overseeing.
They were also doing. They were principally acting as
supervisor-health-physicists.

(Short recess.)

MR. RIVENBARK: While we were off the record, we had an interesting discussion about why the IE management went to the site on Wednesday. I believe that you indicated in that conversation Mr. Smith, that you had already planned to go to the site prior to knowing that the Denton and NRR team was going to the site. Is that a fair statement?

THE WITNESS: Yes. To the best of my knowledge these were parallel actions of the IE response and the Denton response.

BY MR. RIVENBARK:

Q And I believe that we mentioned in that off the

A That is correct, yes.

Q We talked a little bit previously about our coordination with DOE.

Can you describe for me what the regions coordination role was with respect to or how it dealt with the State of Pennsylvania and the other federal agencies?

A In our trailer we had an open line to the State of Pennsylvania's offices, the DER offices downtown. We had that manned 24 hours a day by NRC health-physicists and we were able at any time to pick up the phone and talk to the state and conversely, any time they wanted to ask us a question they were able to pick up the phone and it would ring in our trailer.

Q We had an NRC man at the state office?

A Yes. These were both offices of state programs people. One was Joel Lubeneau and the other was John Vaden. They were working 12 hour shifts in the state offices. Additionally we had a Mr. Dornsife. Mr. Dornsife was from the state health department -- not the health department, but with the group that handled radiological

protection.

He was not with us for 24 hours but he was in and out of our trailer rather continuously through the entire operation.

He was privy to everything we did. We told him everything that was happening. Anything he wanted to know we gave it to him. I have been asked, "Did you give him written communications?" No, we did not. We didn't have time to write things down. He was privy to all information and decisions that we were making.

Q Do you think maybe they were also in contact with the NRR group at the same time?

A He was in and out of their trailer, also.

Mr. Dornsife was given free run of the NRC facilities. I know he was included in any meetings that he wanted to go to. He was informed of all meetings. I informed him of all meetings.

Q Before the IE management group went to the site, before we had our trailer set up at the site, how did we deal with the State of Pennsylvania?

A Well, I know that Dr. Bores communicated with them by telephone very frequently. This is not unusual. It is that section which generally does all the communications with the various state agencies within Region 1.

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Q Were there others from the region office that were dealing with the state at the same time?

A I know that the office of state programs -the man who was assigned to Region 1 was at Harrisburg.

I am sure he was talking to the state people at all times.

I know that our PAO, our Public Affairs Office, was
in Harrisburg and was dealing with the state and with most
everybody from early after the accident on. The names of
those -- the state programs man is Tom Elsasser. The
Public Affairs officer is Carl Abraham.

Q What about how we dealt with other federal agencies?

A Here again this would be Dr. Bores, the environmental special projects section. Prior to the establishment of the Crystal City Airport (sic) facilities, this would have been done by telephone.

Dr. Bores had various contacts within EPA and DOE. Here again, this is the section that handles this type of activity.

Q Did we have some kind of a uniform or standard procedure for when we dealt with them and how we dealt with them?

A No, I would say not.

Such things as the helicopter, we requested the helicopter. That is done in a standard way. Once we

1 started talking to the helicopter we would get hold of them at a certain telephone number and ask them to get 2 3 airborne and they would call back the results of their monitoring from their flight. 4 5 Before you went to the site, how did you deal 6 with the helicopter? A That is how, by telephone. Q From where? 8 9 A From here. From here? 10 Q A 11 Yes. Q From IE headquarters talking to the helicopter at 12 the Capital City Airport? 13 14 Α No, IE Region 1. Q IE Region 1? 15 Talking to the helicopter pilot or the scientist. A 16 As I recall, they gave us a telephone number and I think 17 18 it was in a motel room. We would call there -- it was either a motel room or the airport. We would keep trying the number until one of them was there. 20 How did you coordinate the helicopter flights 21 22 with the activities that were going on at the plant? 23 As best we could predict what was going to

happen; that is when we would ask them to get up -- that

is where I was discussing that Friday morning where I said

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the helicopter was getting ready to go up. I think we were predicting then when these burps would take place and we knew one was going to happen within a certain period of time, and so we wanted the helicopter up when this took place.

Q When you went to the site, these helicopter flights were coordinated from where?

A Eventually we got to the point where we could talk to them on our service radios. Giving them a small hand-held walkie-talkie type situation. We had our small hand-held walkie-talkies that Force Service was supplying us that we could talk back and forth.

Q Who was doing the talking from IE at that point?

Anybody in the field that needed to talk to them?

A Well, basically we were set up such that at the trailer we had an environmental coordinator that was the senior environmental man on duty. He would have people out in the field who he was directing. He would also ask the helicopter or instruct the helicopter to do things.

The entire environmental group that had the analytical capabilities were under Phil Stohr, who was section chief of environmental and special project.

I did not, at that time, have a section chief for my radiological support section. We first used the section chief of RSS from Region 3, Bill Fisher. He was called away. I then used for a short time L. Gibson who is the section chief for this section from Region 2.

There were times when I acted in his capacity in the in plant health-physics. I was the coordinator. Herb Brooke came in, who was a branch chief for Region 5 and supervised the in plant health-physics groups at times.

- Q You referred to the off site radiological work as environmental work and the in plant work as health-physics --
 - A Not really, no --
- Q I was trying to ascertain what the difference between the radiological people and the environmental people was, the difference in their activities.

A The in plant people are handling in plant health-physics, observing the in plant health-physicists, the monitoring activities, the jobs and such things, affluent control.

The off site or the environmental people are doing environmental surveys. They are out cloud chasing, collecting samples, making measurements of the environmental... Here is an example. I think this is one of our very, very early, if not our first, organization. (Indicating)

Q You are showing me a chart of the IE group at the site?

A Yes. If it wasn't Saturday it occurred very shortly thereafter.

As you can see, we had quite a few people there, that is why it was necessary to have organization.

Q You had this organized under environmental analysis, operation support and in plant health-physicists?

A Right.

The operation support were people who are specialists, who were reporting directly to me. They are not operations inspectors. They are specialist type health-physicists. They were given specific special assignments.

MR. SICILIA: Off the record.

(Discussion had off the record.)

MR. RIVENBARK: I think what we will do with respect to this organizational chart, and I see that you have one or two more organizational charts here, I believe that we will simply try to get copies of these from you later on. We will not mark them as exhibits.

THE WITNESS: Fine.

Here is a third one. Notice, this is not dated but it must have been very early because that is where the agency coordinator was sent out, Dr. Bores.

BY MR. RIVENBARK:

Q How did you decide when you needed to call HEW

or some branch or part of HEW from the region when you had business with them associated with this activity?

I understand that HEW offices -- probably the FDA offices were contacted by the region. I believe an office in Philadelphia was contacted.

A In our emergency plans we have a definite procedure of all other agencies who are notified of an emergency. This is our interoffice emergency type plan. This is how we would determine where we would call them initially. I don't recall us ever calling them during the incident, this is specifically HEW, and requesting assistance during the initial part of the accident.

Q What about EPA?

A They are the same. We would have notified them of what was happening. I do not recall us requesting assistance.

Q Moving to another subject now, can you tell me briefly what your involvement has been in d∈veloping the regional response plan?

A The development of the regional response plan initially fell under my particular branch. My personal involvement, none. I came aboard here on October 1, 1978. I didn't know if you were aware of that or not.

Q No, I was not.

What is your view of what the role of the

inspectors in the field should be in response?

A This is in the future?

Q Yes.

A We have not, as of yet, received a contrary definition of NRC's role in the event of an emergency.

However, as I indicated before, if we had Four
Mile Island tomorrow and we responded, our initial response
would be, if it were my decision, much as the response
was on Friday.

We would go immediately into a health and safety mode. We would not worry about the fact that we have been instructed but we have absolutely no jurisdiction, and this is prior to Three Mile Island instructions. We lave no jurisdiction. Any business outside of the fence -- we would be working outside of the fence.

As an example, we set up an emergency dosimetry system around Three Mile Island. This was one of the many decisions we made and things we did following Friday evening.

Region 1 in this case, where we are setting up a 50 station dosimetry system around every operating reactor in the country. We have our own thermoluminescent dosimeter readers and this will be our responsibility.

Q At the time of the occurrence of the Three Mile

Island incident, what did you believe that the role of the inspectors in the field was supposed to be?

A As I have indicated before, we were to go into the control room and observe what was happening, take notes, prepare an investigative report of what the licensee was doing.

With respect to outside the fence, we could make recommendations as to whether we felt, say, an evacuation was necessary, but that this was strictly a state responsibility.

My feeling was, and we were so instructed, that environmental monitoring outside the fence was solely the responsibility of the Environmental Protection Agency.

Q Was it your opinion that the inspectors were supposed to evaluate as well as take down and transmit information back to the headquarters?

A Yes.

Q Approximately what day in the TMI incident did you come to the conclusion that the role should be different?

A On Friday when I suddenly realized that somebody was pouring all of these people in there I felt they were telling me, "George, you better change your way of living," and we did.

As I say, nobody ever said you will do this.

Nobody has ever said since that you will se will not do that.

There must have been a reason for whoever sent all those people down there and what their thinking was.

Q At the time of the TMI incident, what did you believe the role of the region office should be in the incident?

A To direct the people in the field. To assimilate the data that they were transmitting. Evaluate it and pass it on to headquarters.

Q Do you now feel that role should be different or is different?

A I will be very frank with you, I am confused as far as that role goes. Some of this confusion is brought about by changes in the telephone systems, the changes in the way notifications take place.

One of the crying needs that we have today is a definition of roles. What is our role? I don't know. At the present time I think we would do what we thought was necessary and what was needed to protect the health and safety of the people. Let the chips fall where they be.

Q At the time of the incident what did you believe the headquarters' role should be, specifically that part of it called the emergency management team?

I felt the emergency management team was the NRC senior management people who would receive information 2 from their Irack, which is the people that are receiving 4 the information from the field. This information would be developed, given to the EMT and they would make decisions 5 as to recommendations plus, they would also keep the 6 commissioners, the other people in government right up to 7 the President, if he was so interested on being informed 8 of what was happening. They would make recommendations 9 based on the information and input they would be getting 10 from their staffs to the state. 11

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As an example, I think that definitely we should make recommendations based on staff findings and staff analysis for such things as evacuation.

Did you feel that the headquarters Irack group had a role that was similar or overlap that of the region office here?

I felt it was overlapping. That definitely they had, to my feeling, and I was at one time a member of the Irack staff, was that the information had to come into their region and was then disseminated to the people at headquarters, and that there had to be a definite logic to this. It had to go through certain ...

Did you believe that the region office had a responsibility to assimilate the information and evaluate

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it and then pass it on to the Irack or that they only had to pass data -- raw data on to headquarters?

A I think they had to pass raw data on but they also had to assimilate and evaluate the information.

- Q Do you think that is what the region did?
- A Yes, I believe that is what the region did.
- Q Do you believe headquarters Irack evaluated the information and made recommendations on to EMT?

 Do you think they fulfilled the role as you envisioned them as having?

A Not having been there I have no idea. I am not even going to hazard a guess on that one.

Q Getting down to the wrap up area, how would you characterize the IE, NRR working relationships at the site? Would you characterize them as one of mutual competence in one another, a unified team approach or as two separate organizations working at cross purposes or do you believe that the roles were adequately defined? Would you like to take that as one overall set of questions?

A I think NRR and IE at the site during the incident are two separate organizations with a certain amount of distrust for each other -- which are distressed of each other, which individuals within the organizations are able to work together. Basically, I think one of our

biggest problems is that we don't play well as an NRC team.

Q Do you have any ideas as to why that is that way?

A No. It is a historical situation. It is not just something that happened at Three Mile Island. I have been with this organization and its predecessors for almost 20 years now, and I don't think that the field components or the inspection and enforcement components, irrespectable of what we will call it, have ever truly trusted licensee nor has the licensee component truly trusted the inspection and enforcement component. We have always been at somewhat of an adversary relationship.

Q Is there any reason that the NRC is that way?

A I think we are structured that we are designed to be that way. I am not saying that I think it is bad. I don't believe that the inspection and enforcement function should be done by people who do the licensing. I think that perhaps one of the problems that happen is the inspectors go out and they find some questionable licensing, let's say tech specs or license commissions, and in our very subtle way we have transmitted these back to licensing. By the same mode inspectors go out and make some strange statements or do some strange things from an enforcement standpoint and from licensing's very

subtle way they tell us over the years that it builds up a true adversary relationship.

What is the old saying? "They think we slobber when we talk and we know they do."

Q Do you have any suggestions as to how you might improve that situation and change it? I know you have already indicated you are not really sure whether the adversary situation is good or bad.

A It is all bad.

Q It would seem that lack of confidence or distrust couldn't be good by itself.

A However, there is also a lot of confidence and trust in each other, let me say that.

I think that in situations where we have the sharp -- the dissolution of the license where we become an NRC group, we should have very sharp and distinct definitions of who does what to who and who has the various lines of responsibility. Because you take a number of managers and all of a sudden you throw them together into one pot and say this guy is in charge and what is your line of responsibility and what is your line of responsibility. I think this should be sharply defined.

Q Sharply defined in the emergency response role?

A Yes, that is what I am talking about, and

especially in the field role because all of a sudden 1 you are mixing two groups of people and throwing them into 2 a very foreign situation. TMI is very foreign in that 3 those NRR and IE are acting totally different than they 4 have ever acted before and you should have a very, sharp 5 line of responsibility; a very sharp definition of the 6 responsibility of the various people. 7 MR. RIVENBARK: I have no further questions for 8 9 you. Before we close, are there any other important 10 matters that I haven't mentioned that you think I should 11 bring up or that you would like to bring up at this time? 12 THE WITNESS: I am sure I will think c 10 or 13 12 of them when I walk out of here. Right now I can't think 14 of any. 15 MR. RIVENBARK: Mr. Sicilia, do you have anything 16 to add? 17 MR. SICILIA: I have no questicus of this witness. 18 MR. RIVENBARK: In wrapping up today's session. 19 let me say that this is an ongoing investigation. Although 20 I have completed the questions I have for you today, we 21 may need to bring you back for further depositions. 22

I will now recess this deposition rather than

We will, however, make every effort to avoid

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doing so.

1 terminate it. I would like to thank you for your time and your candidness in the discussions with us today. 3 (Whereupon, the deposition was concluded at 4 3:45 p.m.) 5 6 7 CERTIFICATE 8 I hereby certify that the proceedings and evidence are 9 contained fully and accurately in the notes taken by me on 10 the above cause, and that this copy is a correct transcript 11 of the same. 12 13 C. Spontarelli, Reporter seph Notary Public in and for the 14 mmonwealth of Pennsylvania 15 MONICK STENOGRAPHIC SERVICE 16 My commission expires July 20, 1981. 17 18 19 20 21 22 23 24 25