

#### UNITED STATES OF AMERICA

1

#### NUCLEAR REGULATORY COMMISSION

	2		
	2	X	
	5		
	4	In the Matter of: :	
		THREE MILE ISLAND	
	5	SPECIAL INTERVIEWS :	
	6		
		x	
	7		
	8	INTERVIEW OF DONALD	GENE ANDERSON
	9		6th Floor
	10		Maryland National Bank
			Building
	11		7735 Old Georgetown Road
			bechesua, Maryrand
	12		Friday, September 7, 1979
	10		1:10 p.m.
	13		
	14	DEBODE.	
		BEFORE:	
	15	FRED FOLSOM	
	16	FRED HEBDON	
	17		
	18		
	19		
	20		
	21		
	22		
	23		
	20		
	24		
Ace-Federal Reporters,	Inc.		
	25		

								2
	1			<u>c</u> o	NTEN	TS		
	2 <u>IN</u>	TERVIEW O	<u>F</u> :		EXAMIN	ATION		
	3 Do	nald Gene	Anderso	n	3		*	
	4							
	5							
	6							
	7							
	8							
	9							
	10							
	11							
	12							
	13							
	14							
	15							
	16							
	17							
	18							
	19							
	20							
	21							
	22							
	23							
	24							
leral Reporters,	1nc. 25							

ce-Fec

r. 6830	1		PROCEEDINGS
-1	2	Whereupon,	
	3		DONALD GENE ANDERSON
	4	was called	as a witness and, having first been duly sworn, was
	5	examined a	nd testified as follows:
xxx	6		EXAMINATION
	7		BY MR. HEBDON:
	8	Q	On the record.
	9		Have you read and do you understand the letter that
	10	Mr. Rogovi	n sent to you concerning this interview?
	11	А	Yes.
	12	Q	Do you have any questions or comments concerning that
	13	letter?	
	14	А	No.
	15	Q	Will you please state your name?
	16	A	Donald Gene Anderson.
	17	Q	What is your current occupation?
	18	A	I am a principal inspector with the Vendor Section
	19	Branch, Pr	roject Evaluation Section.
	20	Q	What was your position in early 1979?
	21	A	The same.
	22	Q	How many people reported to you?
	23	A	None.
	24	0	To whom do you report?
Ace-Federal Reporters	, Inc.	Δ	Cliff Hale.

	1	
1s-2	1	Q What is his position?
	2	A He's Chief, Program Evaluation Section.
	3	Q All right. Would you describe your employment
	4	history, including your positions held at the NRC?
	5	A Do you want me to give you a resume or
	6	Q That would be fine, and then if you could just
	7	briefly describe your employment, just to have it complete.
	8	Q Okay. You want AEC and NRC or just NRC?
	9	A Both.
	10	Q Okay. 1965-66, I was employed by the AEC as a
	11	reactor inspector, Division of Compliance, Region II, Atlanta.
	12	My inspection responsibilities were the research reactors in
	13	that region and also, BONUS, which is in Puerto Rico and
	14	Carolina Tube Reactor, which is in South Carolina.
	15	MR. HEBDON: For the record, this document is a
	16	personal qualification of Donald Gene Anderson and I would like
	17	to have it included in the record at this point.
	18	MR. FOLSOM: Insert 1.
xxx	19	(Professional qualifications for Donald Gene
	20	Anderson was marked Insert No. 1 for Identification.)
	21	
	22	
	23	
	24	
Ace Federal Reporters,	Inc. 25	

THE WITNESS: Then, my present employment with NRC 1 began when the NRC began in January of 1975. And I was 2 originally a reactor inspector. I had responsibilities for 3 Arkansas-1, ANO-1. I was principal inspector on that plant. 4 I assisted in the other nuclear power plants in our region, 5 which are Fort Saint Brain, Cooper Plant in Fort Calhoun. 6 And I also was responsible for inspection of some research 7 reactors in Region IV. 8

5

Okay. Then, in 19 -- let me look at the book. Let's 9 see. In July of 1976, I transferred to the licensee contractor 10 vendor inspection program, which is now the Vendor Inspection 11 Branch, and was responsible for Westinghouse. I was principal 12 inspector on Westinghouse, principal inspector on NABASCO. 13 And I assisted other inspectors on inspections of the other 14 architect engineers and nuclear steam suppliers. My 15 responsibility in this position is to evaluate the quality 16 assurance programs of these architect engineering firms and 17 nuclear steam suppliers, in particular, their engineering 18 design activities. 19

20

BY MR. HEBDON:

21 Q All right. First of all, I'd like to ask you some 22 questions concerning an event that occurred at Davis-Besse in 23 September, 1977. I am particularly interested in any 24 knowledge of this incident that you may have had prior to the 25 accident at TMI, specifically, prior to March 29th, 1979. What

s1s-3

Ace-Federal Reporters

1s-4

Ace-Federal Repor

25

knowledge did you have concerning the incident that occurred 1 at Davis-Besse on September 24th, 1977? 2 The only knowledge that I had of that was a meeting A 3 that I attended at Babcock & Wilcox because I'm now principal 4 inspector at Babcock & Wilcox. I attended a meeting at Babcock 5 & Wilcox. Let's see, February 14th, 1979, in which the 6 Davis-Besse transient was discussed. 7 Now, is this the Davis-Besse transient that was 0 8 discussed at that meeting? Do you recall specifically when 9 that transient occurred? 10 A No. 11 Do you have any -- is there any possibility that 0 12 that was a different transient that was referred to at that 13 meeting and not the one that occurred in September of '77? 14 They discussed -- I am not sure of the date of the A 15 transient that they were discussing. 16 All right. 17 0 I know it had to do with -- it had to do with A 18 pressurizer indicator loss at Davis-Besse, Toledo Edison plant. 19 There are two transients that occurred at Davis-20 0 Besse that are of interest to us. One occurred on November 21 29th, 1977, and one occurred on September 24th, 1977. And I 22 believe that the one that they were referring to at that meeting 23 was the one that occurred on November 29th. 24 So, are you aware of other than the transient that

1

2

3

was discussed at that meeting? Are you aware of any other transients that occurred at Davis-Besse?

7

No.

A

All right. Have you ever discussed concerns by Q 4 Mr. Kelly and a Mr. Dunn of B&W associated with that incident 5 in November of '77, or were there concerns about the adequacy of 6 pressurizer level of the indication or the adequacy of 7 instructions that would be given to operators concerning 8 pressurizer level indication? 0

I don't believe I know a Mr. Kelly or a Mr. Dunn at A 10 B&W. It's possible that in my sections of B&W, that I have 11 run across them, and obtained documentation as part of my 12 inspection routine. But I see maybe 200 people there, and I 13 don't remember, you know -- the ones that I have interviewed. 14 Mr. Dunn, I believe, works with ECCS Analysis Group. 15 In fact, I believe he is the head of that group. 16

Okay. We conducted a series of inspections in A 17 1978 that had to do with computer programs for ECCS Analysis. 18 But -- and I was scheduled to go to B&W for that meeting, which 19

I think was in August of '78. But, I had 20 so I was not able to attend. And I would have 21

probably met Dunn at that time, if I had gone, because I'm sure 22 if he's in charge of the ECCS Analysis Group, that they did 23 interview him. 24 Inc But, you have no knowledge of any concerns that were

Ace-Federal Reporters

25

1s-6

1

2

3

raised by people at B&W concerning the instructions that they had been given to the operators about how to interpret pressurizer level?

8

Not specifically. The only knowledge that I have of A 4 that is the meeting of February 14th. They discussed this and 5 they discussed that the operators had manually run back the 6 controllers on the -- during this loss of level transient. They 7 had been manually running back the controllers on the charging 8 pumps for the primary reactor coolant system as part of a 9 method to raise level back in a pressurizer, after they had lost 10 level due to a rapid cool-down. 11

12 Q We'll get into this a little bit later on.
13 I am a little confused. Why were they running back the charging
14 pumps to regain level?

A No. No. They were running back the controllers on the charging pumps, I guess, to increase the flow of the charging pumps. Maybe it's the other way around. They were increasing flow of the charging pumps to get more water into the primary coolant system to raise the level in the pressurizers. And they were doing this manually.

21 Q Are these the make-up pumps for the high pressure 22 injection pumps?

A They'd be the make-up pumps. The charging pumps for the system. The high pressure safety injections are for action Ace-Federal Reporters. Inc. 25 conditions. These were just normal make-up that they were adding

to the system. And they used these pumps to raise level in sls-7 1 the pressurizer. 2 During transients? 3 0 Yes, sir. During this rapid cool-down transient that A 4 they had been experiencing in some of these B&W plants. 5 Okay. You keep mentioning this meeting in B&W. 6 0 I'll get to that in a little more detail a little later. But 7 I'd like to try and cover some preliminaries first. 8 Were you aware of an investigation of concerns 9 raised by a Mr. Creswell of I&E, Region III? 10 11 Not until February 14th, 1979. A You had no knowledge of it prior to that time? 12 0 I didn't even know Creswell, no. 13 A Now, how did you become involved in the meeting in 14 0 15 February? I was the principal inspector for Babcock & Wilcox. 16 A We were notified by Region III that an inspection team was 17 coming in to meet B&W on the 14th to follow up on some 18 concerns I had had in Region III. And so, my management felt 19 that it would be appropriate that since I had scheduled inspec-20 tion for that week, a regular inspection, that I take time off 21 from my regular inspection and sit in on the entrance meeting 22 and see what the purpose of that visit by the people of Region 23 24 III was. Ace-Federal Reporte Okay. Could you go ahead and describe your 25

0

13-8

1

2

3

4

5

6

#### involvement at that particular meeting?

I attended the entrance meeting. And I guess A Yes. there were -- there must have been five plants or somewhere -five plants, I guess, that were generic to the Davis-Besse plant that were experiencing some of these same problems that the Davis-Besse plant had. And the Babcock & Wilcox people were there to present a chart presentation of the transients 7 that had been experienced. 8

And utility representatives were there from I think 9 all but one of the plants that were involved. And I attended 10 the meeting. The meeting was also attended by a Mr. Foster 11 and a Mr. Kohler from Region III. It was their responsibility 12 to be there for this particular meeting and follow up on what-13 ever concerns there was about the transients. 14

And so, I had already been there from the day before, 15 because I started my inspection on the 13th, February 13th. 16 And then, I just took time out from my inspection on the 17 morning -- I notified the people from Babcock & Wilcox that 18 when they were ready to have the entrance meeting, to notify me 19 and I would like to be present for that. 20

So, I guess it was about 10:00 o'clock in the morning. 21 I had already been working a couple of hours on my normal 22 inspection routine when I was notified that the meeting was 23 about ready to start. So, I went down to the conference room 24 where it was being held and sat in on the entrance part of the 25

Ace-Federal Reporters

1s-9

Ace-Federal Report

meeting and some of the presentation that B&W, personnel were supplying to Kohler and Foster. And also, to the utility representatives that were there.

And I took some notes at the meeting. This would not be a part of my regular inspection report because Foster and Kohler were responsible for the meeting and for the presentation by B&W. And I assumed that this information would be used in an inspection report prepared out of Region III.

And my purpose in being there was just that I was the principal inspector at B&W and it was kind of a coordination thing for me to be there, to see, you know, what they were -what sort of information they were looking for while they were at B&W.

After the entrance meeting then, I -- it was noon or it was just before lunch. So, Kohler and Foster and I went to the cafeteria to eat together, and there was also a B&W representative that was there at the table with us. But --

Excuse me. Do you recall who that person was? 18 0 No. I don't have any idea who he was. Could have 19 A been Stan Klein. I don't remember. But then, I had known 20 Kohler previously in one of NRC's DWR training programs that we 21 had had here, a two-week training program. And that was back 22 in '75 or '76 that I met him at one of those meetings. And I 23 guess I'd seen him once after that, and I can't remember 24 where, but it seems like I remember seeing him somewhere. Maybe 25

1

2

3

4

5

6

7

8

14

he came to R. on IV for a meeting or something.

I saw him there. But, it will be probably three years since I'd seen him. So, we just renewed acquaintances, you know, and then I didn't attend any of the other parts of the meeting during the day. I went back to my inspection activities, because I'm required to -- we follow an inspection procedure in I&E, and I'm required to complete the requirements of that procedure.

9 So, I had my own work to do. But, I did notify them 10 that when they had the exit meeting, that I would like to 11 attend the exit meeting to see if Kohler and Foster had findings 12 that they'd identified during this meeting or what kind of 13 resolution or the concerns, you know, or what have you.

Q What transpired at the exit meeting?

A I guess Kohler discussed what they had found at the meeting and that they would document their -- the information that they had gained in an inspection report. And that they didn't have any findings, any items of noncompliance. And that it was a routine exit meeting. There was, as far as I knew, there were no real findings or real resolution that had been obtained by this visit.

22 Q What was your understanding of the concerns that 23 caused this particular meeting to be held?

Ace-Federal Reporters, Inc

24

25

A The only thing I got from attending the meeting was that there had been some transients at Davis-Besse and these

Ace-Federal Report

other plants, including Arkansas-1. Some transients in which
relief valves had lifted and had failed to recede. Some rapid
cool-down transients after turbine trip, loss of pressurizer
level, things that appeared to be generic to all of the five
plants that were carbon copies of each other.

6 Q How was that then translated into a concern? What 7 was the content of the concern?

Well, after attending a morning meeting, I realized A 8 that it was pretty -- sort of just an informational meeting. 9 So, after lunch, I asked Kohler and Foster if they would just 10 move me into a private conference room so that I could discuss, 11 you know, what they were really there for. Because it didn't 12 appear to me that any -- that it was the sort of thing that 13 you'd come all the way to Region III to follow up on. That 14 they had gotten the information at Davis-Besse and that the 15 things that B&W told them all have been supplied, you know, in 16 a report or what have you. Because it was all information 17 that was presented on the part that I saw, was all information 18 that was just presented on charts. 19

And I don't know what transpired in the afternoon I don't know whether Foster and Kohler went to look at the calculations that suppor ed the analyses or what have you. The exit meeting was at 3:00 o'clock, which surprised me, because I thought that, you know, it would require more time to really follow up on the things at B&W, the analyses that had taken

### place.

	2	So, I got with Foster and Kohler and we went to a
	3	private conference room. And I said, Joel, you know, what are
	4	you really here for? This doesn't seem like much of anything.
	5	And they indicated at that time, that there was an inspector
	6	in Region III named Creswell that had expressed some concerns
	7	about this these cool-down transients and loss of pressurized
	8	levels, and so forth. And that they were there to follow up
	9	on his concerns.
	10	Q Did they explain or expand at all on this, on what
	11	the concerns were that Mr. Creswell wanted considered?
	12	A Nothing, except that they related to the rapid
	13	cool-down transients.
	14	Q Did they give you any indication of whether the
	15	concern was associated with loss of pressurizer level indication
	16	highs?
	17	A Yes. Oh, no, I am sorry. Go ahead and ask the
	18	question.
	19	Q I believe you mentioned that they did indicate that
	20	the concerns were also associated with loss of pressurizer
	21	level indication?
	22	A Yes, but it was at the low end. It seems like it
	23	was dropping out the bottom rather than going off scaled high.
And Fastered December	24	Q Did they expand on that at all and tell you why it
Ade-Pederal Reporters,	25	was felt that that might be a concern?

Well, when you lose pressurizer level, I would think A 1 that would be a concern as far as, you know, operating a 2 nuclear plant because you don't know what your inventory of 3 water in your primary coolant system is, at least I don't know 4 that after you lose pressurizer level. 5 Was the concern with loss of pressurizer level 6 indication or with actual emptying of the pressurizer? 7 I think from what I've got at one time, it's actually A 8 a physical emptying of the pressurizer. Not all the way, but 9 down to a level of -- let's see. I've got 35 inches. That's --10 11 oh, one event at Toledo Davis-Besse three. One event, there was only forty-five inches left in the pressurizer. And I think 12 low or low, low level or something is like 125 inches or 80 13 inches or something like that. 14 So, that was way below the instrumentation that the 15 16 pressurizer could sense. Did you consider that to be a problem? 17 0 I am not that technically competent. I don't inspect 18 A 19 the plants any more. So, I didn't feel that it was really, you know -- my judgment, they were following up on this thing and 20 that was their responsibility. My only responsibility in this 21 22 whole thing was just to see what they were there for and just to coordinate with them while they were and to ensure them, if 23 24 they needed any help, or if I could get anyone from B&W with Ace-Federal Reporters 25 them, that, you know, I would be there to help them on that, as

sls-13

Ace-Federal Reporters

far as that is concerned.

When you had this discussion with Mr. Kohler and 0 Mr. Foster, we've seen some references made to the possibility that Mr. Kohler made a statement to the effect that Mr. Creswell was a troublemaker and they were there to shut him up. 5

Α

2

3

6

That is exactly right.

Do you recall any other details about that or when it 0 7 occurred and in what context it was said? 8

It occurred in a meeting that we had privately between A 9 Kohler and I and Foster. And when I asked them what they were 10 there for, they told me about Creswell. And they said he had 11 written several memos and had concerns and he had kept beating 12 this thing to death and that there were some people, I guess 13 in Region III, that were -- that did not agree with him. And 11 that they had been sent to B&W to shut him up. 15

Exactly. Those were the exact words Mr. Kohler 16 used. 17

Did they give you any indication of the context in Q 18 which that was meant? 19

When somebody says they are going to shut somebody A 20 up, it seems to me that instead of resolving a concern 21 objectively, that you are going there to just resolve a concern 22 | period. You know, and it's -- it left some concern with me that 23 a region would send inspectors to follow up on concerns of 24 Inc another inspector, a fellow employee, you know, to shut him up. 25

And I felt that if I had been sent there to do that, I would have gone in objectively and tried to see if I could understand what the man's concerns were. And then, after I had accumulated enough information, you know, to make some sort of judgment myself, then to determine at that point whether or not the man had legitimate concerns or not.

Q Other than the statement made by Mr. Kohler, was there any other indication that the -- Mr Kohler and Mr. Foster were taking less than an objective observation of the concerns that had been raised?

Well, when I had heard that they were coming on the A 11 14th and after the presentation in the morning, I felt that 12 probably they'd be there two or three days following up on the 13 items that were discussed at the meeting. Because on N triple 14 S, when you have a problem and you bring it to their attention, 15 they are going to that meeting of that sort with charts, and so 16 on. They are going to try to impress you with the fact that 17 they have analyzed this problem and that it is not a problem. 18 And that your concerns are not really justified. 19

20 It's -- these people are in competition with each 21 other and --

Q Excuse me. Which people?

A N triple S.

A

22

23

25

Ace-Federal Reporters

24 Q In competition with whom?

Each other, combustion engineering, Westinghouse,

sls-16

B&W, the ones that provide pressurized water reactors. It's 1 not to their advantage to have information in the PDR or in 2 the public that indicates that one of their plants is 3 operating any less safe than the other. Because their sales 4 depend on the safety of the operation of their plants. 5 It's like the Pintos with the gasoline tanks on the 6 back. That didn't help Fords selling Pintos any more. And you 7 don't want that sort of thing if you are a nuclear steam 8 supplier in the public record. Because it could hurt your 9 sales. 10 And my feeling is that the nuclear steam suppliers 11 have a tendency to kind of whitewash most of the concerns that 12 the NRC or utilities or ar. one else has by presenting a dog and 13 pony show, as some people call it, for the benefit of the 14 NRC or the public, to resolve a question. And the only way 15 that you can really resolve it objectively, as an NRC 16 inspector, is once they presented the information to you, to go 17 deeper and look and see the analyses, the calculations that 18 they have to support what they're telling you. 19 And if you don't go that far, you're really just 20 getting a superficial view of the thing. And it was surprising 21 to me that they could come in at 10:00 o'clock in the morning, 22 spend the whole morning in a presentation, eat lunch and at 23 3:00 o'clock, be completely finished with their -- with the 24

concerns such as have been indicated unless they had a lot of

18

Ace-Federal Reporters, Inc.

prior information that had already -- their judgment was already 1 made on what the problem was. Because for something like this, 2 the only place that you can really go to see if there have been 3 design changes or reanalysis or anything of that sort to 4 establish the safety of a system, B&W is the only place that 5 you can get that information. Because they're the nuclear steam 6 supplier. And they have the analysis groups that perform those 7 sorts of analyses. 8

They use computer codes, do hand calculations, all of 9 the engineering techniques that are necessary to substantiate 10 any information that they have regarding transients or problems 11 that they're having in a nuclear plant. So, the main thing was 12 that the time that was spent there, I don't feel was enough to 13 really objectively find out if there was substantive information 14 that backed up the response that B&W gave them in the morning 15 session. 16

17 Q Did Mr. Kohler or Mr. Foster give you any informa-18 tion as to whether their concerns were principally associated 19 with the technical content of the analyses or simply the --20 an attempt to identify what analysis had been done and when 21 they had been done?

A I am not aware of that. I don't know -- Would you repeat that again?

24 Q There's some indication from discussions with Ace-Federal Reporters, Inc. 25 Mr. Kohler and Mr. Foster that their principal concern was not

so much the technical content of what had been done because of their perception that they had already been rather extensively analyzed by NRR. But, their concern was more on the issue of what had been done and whether a timely evaluation of these issues had been done, rather than trying to get into actual technical content of the analyses.

In fact, I think Mr. Kohler even admits that he's not a thermodynamics expert and wouldn't have been qualified to assess the technical merit of the analyses in the first place. A So, they were just following up on the procedural aspects of the thing?

Q Correct.

A Okay.

12

13

14

15

16

17

18

19

20

21

22

23

24

Inc. 25

Ace-Federal Reporters

nd t-1

kapPL 1 Q Now, if that were in fact the case, do you think 2 they could have accomplished that in the time that they were 3 there?

> Sure. That's possible if they knew that NRR had 4 A already been to Baw and had gone through the calculations S and analyses and had confirmed that they were correct. 6 Then, their meeting, coming in there later, would have been 7 just a procedural thing, but I don't know why they would 8 have even had to have gone in at all if NRR had already 4 confirmed that supporting calculations verified that the 10 problem, you know - that it wasn't a problem. 11

Well, in issues such as this there's two possible questions that can be asked. One is the question of whether there is an unreviewed safety issue, whether or not there's a technical content or a technical merit for determination that an issue is or is not an unreviewed safety issue.

In There is also the question of whether or not that determination, regardless of how it eventually comes out, was performed in a timely manner.

20 A Right.

21 Q Now, it is my understanding — and please correct 22 me if you don't agree, but it was my understanding that 23 Mr. Kohler and Mr. Foster, their feeling was that they were 24 there primarily to determine if the analysis had been done 25 in a timely manner. Taking as a given the fact that the

kapPL

results of the analysis which had been done confirmed by NRR
 was that there was not, in fact, an unreviewed safety
 issue. So their principal concern was simply whether or not
 that determination had been done in a timely manner.

Then why was the meeting in the morning technical 5 A in nature? Because the B&W presentations had to do with why 6 the problem was occurring, what action B&W was taking, 1 design action they were taking to correct the problem. Why 8 it was not generic to all plants and, you know, if it were 4 only reporting that, we're talking about -- it seems like 10 the meeting got a little too technical for that part of it. 11 Well, again, I don't want to attempt to overwhelm 12 you with my understanding of what's going on. Obviously, 13 the purpose of this is to get your perceptions of what's 14 going on. But, as I understand it, there was some confusion 15 on B&W's part and Mr. Kohler and Mr. Foster's part about 15 exactly what that meeting was all about. 11

Now, did you perceive any confusion such as that? 13 I perceived that from the beginning because Yes. 17 A when Kohler and Foster and I arrived for the meeting, there 20 was considerable animosity by the utility people that were 21 there. Because -- let's see, the utilities wanted to know 22 why degion 3 had not gone through all of the other regions 23 in notifying the utilities, why Region 3 had called 34% and 24 asked B&W to notify the utilities. Because the utility 25

## POOR ORIGINAL

30 02 03		
kapPL	1	people that were there felt like - that the NRC format for
	2	this sort of thing would be to notify regions in which
	3	like Arkansas-1, notify Region 4 which in turn the
	4	principal inspector at Arkansas-1 then or yes
	ċ	Arkansas-1, would notify the people at Arkansas-1 that there
	ó	was going to be a meeting at B&W.
	1	And that was the concern of the utilities, that
	8	the notification of the utilities had not been proper.
	Ŷ	Q What - excuse me, go ahead.
	10	A And it just seemed as if there was a lot of
	11	nostility at the beginnning of the meeting. And the fact is
	12	Foster said, I'm sorry if we stepped on anypody's toes. And
	13	to kind of quiet the utility people down because there was a
	14	lot of animosity and discussion, and so on, in the
	15	peginning.
	15	In your understanding, who requested that the
	17	utilities be there?
	15	A I think later on, I saw - the fact is after I
	17	gave deposition to the Three Mile Island Commission, they
	20	sent my deposition back to me with the attachments that we
	21	had kind of breezed through when I was at the Commission.
	22	And one of them was a letter, I believe, from Foster to
	23	somepody at Bin telling them that they were coming in for
	24	this meeting.
	25	And I guess once that happened, then, the people

kapPL

1 at B&W notified the utilities that the NRC was coming in for 2 this meeting and maybe the utilities felt like, that the NRC 3 was trying to sneak in and find out more about their 4 particular plants from B&W without first notifying the 5 utilities that they were going to be there.

You know, there's quite a bit of interplay between utilities and NRC and NSSS as their architect-engineers and there's certain formalities that everyone tries to observe as far as setting up meetings and making sure the right people are there for the meeting and seeing if the utilities would like to send a representative, and so on.

12 Q Well, is there any current practice that would 13 imply that an NRC inspector in a region can't go to B&W to 14 discuss a generic concern or can't go to any vendor to 15 discuss a generic concern without having representatives of 16 all of the plants that are involved with that vendor 17 present?

A I think first, he has to notify the utility that 's going to do that. I don't think he would go to Baw with a concern without first notifying the utility representatives that, I am going to Baw to follow up on this.

23 Q Well then, how do you do your inspections? Do you
24 have to notify all five or six B&A utilities every time
25 you're going to go to an inspection at B&W?

	25
	T despect DiW So
1	A I'm not a reactor inspector. I inspect ban. 50,
2	I don't have to notify the utilities. My responsibility is
3	to B&W. That's my inspection responsibility.
4	Q But you inspect B&W?
ċ	A Yes.
5	Q If you inspect B&W, that would seem to be of
1	interest to people who own Baw plants.
8	A We don't have to notify them.
y	What's the difference between you going to inspect
10	the B&W and address concerns and a regional inspector from
11	Region 3 coming in to inspect B&W with unaddressed concerns?
12	A Well, that's a concern that I have. My concern is
13	that I am a principal inspector at B&W. And as far as I'm
14	concerned, that's my plant. And the way the NRC operates is
15	they can send inspectors, regional inspectors, into Bad or
15	NRR can send inspectors into B&W without my even knowing
17	about it. I can be at Westinghouse and somebody will ask
18	me, Did you know that there are five guys have from NRR that
19	are also inspecting?
25	But, we wouldnt' dare go into a nuclear plant in a
21	region. I wouldn't dare go to Rancho Seco to do a quality
22	assurance inspection there without first clearing it through
23	the regional office and through the inspector who's the
24	principal for this plant.
25	But, I think that's a problem within the NRC that
	1 2 3 4 5 3 4 5 3 1 3 10 11 12 13 14 10 11 12 13 14 10 11 12 13 14 10 11 12 13 14 12 13 14 12 23 24 25

30 02 06		
kapPL	1	needs to be resolved.
	2	BY MR. FOLSOM:
	3	Q Would you notify B&W if you were going to Rancho
	4	Seco to make an inspection of some aspect of B&W plant
	ő	performance there?
	5	A I am the principal inspector at B&W.
	1	Q I understand that.
	8	A Okay. I inspect the engineering activities of all
	4	plants that are under construction right now by BaN. If I
	10	am looking at Bellafonte, I don't notify TVA that I'm
	11	in .ting at B&W at Bellafonte. That's my inspection
	12	resonsibility. Now
	13	Q Does Bad know that you're going to Bellafonte?
	14	A I look at Bellafonte test engineering activities
	15	at BAN. I don't go to any of the plants.
	16	Q I see.
	17	A But, a regional inspector who is a principal
	13	inspector at Davis-Besse, for instance, can come into Sam
	19	with my with no knowledge on my part.
	20	Q And it's your understanding that he has to notify
	21	B&W or the utility that he's coming there?
	22	A I was inspector at Arkanses-1. I wouldn't have
	23	gone to Bapcock & Wilcox to follow up on a concern that I
	24	had at Arkansas unless the people at Arkansas knew I had
	25	I was going there.

0.30	1 12	A	07
530		2	UI

kapPL	1	Q Was that your personal rule?
	2	A That was a regional rule.
	3	a A regional rule?
	4	A Yes, sir.
	ċ	Was that an NRC rule?
	5	A If it's a regional rule it's an NRC rule.
	1	Q Within certain limitations, yes.
	8	A The regions promulgate activities of I&E, NRC, and
	ý	whatever rules they have for inspection of the plants are
	10	NRC rules. They're made in the regions.
	11	Q Do you know whether that rule is pervasive of all
	12	regions?
	13	A Before an inspector can follow up in an activity.
	14	an AE or NSSS for a utility that he's plincipal of, that he
	15	notifies the utility?
	15	Q Yes.
	17	A I don't know. I know Region 4 has that
	13	restriction.
	19	BY MR. HEBDON:
	20	. Inat's not quite the case we have here. They
	21	weren't really going to specifically address Davis-Besse.
	22	They were going to address a generic concern that applied to
	23	all B&W concerns.
	24	A No. five plants. Only five.
	25	Q There's only six B&W plants, aren't there? All

kapPL	1	but one. In fact - well, for the - it's not really
	2	particularly important but for the sake of argument, I asked
	3	to get information from all B&W plants. And as I understand
	4	it, there were two that had never had that type of
	ō	transient, one or two that never had that type of
	6	transient. And so, they didn't provide anyone and that's
	7	the reason it wasn't everybody.
	8	So, Kohler and Foster first of all, Kohler is not
	¥	a principal inspector on any B&W plant. He is not a B&W
	10	inspector on a plant. He wasn't at the time.
	11	A Kohler?
	12	Q Kohler.
	13	A Okay. I didn't know that.
	14	Q Foster is an investigations specialist. He's not
	15	an inspector at all. I still don't understand how the
	16	system can function if these are the ground rules. Kohler
	1.	and Foster told B&W they were coming down there to discuss
	13	some generic concerns associated with Bin plants. Bin said,
	19	well, we have to notify all of the utilities. That's fine.
	20	That is Baw's problem.
	21	But, why would the utilities be distressed because
	22	of the fact that they weren't notified through the IsE
	23	regional - each through their own I&E regional office that
	24	this meeting was going to be held, they were told it was
	25	going to be held? what difference did it make to them now

30 02 09		
kapPL	1	they were told?
	2	A You'll have to ask the utilities.
	3	Q Didn't that strike you as an unbelievably
	4	cumbersome way to try and hold a meeting?
	ő	A If that's the the utilities feel it works, I guess
	ó	you'll have to resolve that with the utilities. If they
	7	have concerns about people coming to B&W to look at
	8	engineering activities on their plants, well, I guess we
	¥	either have to tell them it's none of your business and go
	10	in any time we want to, or else try to coordinate activities
	11	through them.
	12	a But you go in any time you want to and look at
	13	B&N?
	14	A No, I don't. I send I notify them by phone. I
	15	follow it up with a letter saying that I'm coming, when I'm
	15	coming. Then, when I'll be there. Then, I come regularly
	1.	on a four time a year basis.
	13	BY MR. FOLSOM:
	17	Q Do they always know what you're coming for?
	20	A Inem I always look at engineering activities. I
	21	look at the design activities of Ban. If I bring somebody
	22	along with me that's going to look at procurements or
	23	audits. I notify them that I have somebody coming along that
	24	will be looking at produrements or audits. So that at the
	25	entrance meeting, they can have the proper people

represented there, so inpection can get off in a hurry and 1 kapPL we can get to work right away. 2 Because too many times, you arrive. People are on 3 vacation. You don't get to see the right people. And 4 that's why we notify them. ć You don't have any unannounced inspections? 5 0 We don't have any unannounced inspections, no. A 1 And there's really no reason for it, because when you say 8 you're going to look at design, you're talking about a 9 million documents. And there's no way that they can clean 10 up the whole design area in a two-week period of time before 11 you get there. 12 W Now, let's say you wanted to go down and look at 13 one of the plants that is actually under construction by 14 B&W. That's still in the design phase, early in 15 construction. 15 Yes. A 17 First of all, have you ever done that? 18 0 No. We're not allowed to do that in our group. A 14 That is --25 If you were looking into the design of a 21 Q particular system and for whatever reasons you wanted to go 22 see how it actually looked --23 I felt like - that I needed to go in? 24 A You felt like you needed to actually go see what 20 0

kapPL

1 this thing looked like. Are you telling me that you would 2 be prohibited from doing that?

I am not saying I would be prohibited from doing 3 A I am saying we have not done that. What you would that. 4 have to do is, you have a construction inspector in the S construction group, in the regional office. They have ź construction inspectors. The inspectors, construction 1 inspectors, are the principal inspect s at those 8 construction sites. And some of them now are regional 7 inspectors. 10

Now, if you wanted to follow up on a problem that 11 you had identified -- if I wanted to say that I had 12 identified at B&W, at South Texas projects, for instance, 13 well, that would be Westinghouse - then, I would have to 14 notify my management that I would like to go in there. He 10 would have to coordinate it through the principal inspector 15 and his chief in whatever region we wanted to go into, to go 17 to the plant to do whatever we wanted to do. 13

But, it's never been done yet.

20 Would you have to tell Ban?

A I'm sure -- I don't know if I'd have to, out I'm sure that I would tell them. I would tell them at an exit meeting that I've identified a problem. It's going to require that I go to Arkansas-I. That I'm going to have to coordinate it through my local -- my Region 4 management.

And the way that would work is that I would kapPL 1 request that in my regional office to the Operations Chief. 2 And then, he would coordinate it through his resident 3 inspector at ANO-1. And then I would go to Arkansas-1. 4 But there's more than just me leaving B&W and not 2 telling them anything and taking the next plane out and 5 landing at Little Rock and dr'ving up to ANO-1 and walking i. into the plant and saying. I'm here to look at follow-up on 8 some information. It just doesn't work that way. 2 All right. But your statement of what there's 10 Q more of all relates to within the NRC and has nothing to do 11 with whether you tell Baw. You have to get clearances 12 through your own line management and then whatever crosscut 13 problems within the agency might be involved? 14 Yes. A 15 But that has nothing to do with notifying B&W that 0 16 vourre going to do it. does it? 11 Well, if all of this that you're saying is true, A 18 then why was there antagonism between the utility owners 14 that were present, and why did Mr. Foster say I'm sorry if 20 we stepped on your toes? I mean, if he felt like he had 21 done this in all good faith, why did he say that? I 22 wouldn't have said that. 23 I would have said. It's none of your damn 24 pusiness. We'll come up here any time we want to. That's 20

		33
330 02 13		the second
kapPL	1	exactly what I would have told them. And we don't operate
	2	like that.
	3	BY MR. HEBDON:
	4	Q Well, first of all, Mr. Kohler was, as I
	ó	understand it, unaware that the utility representatives were
	ó	going to even be there. It's his perception that he never
	1	asked that they be there. He was simply trying to get some
	8	information and had never had any intention that they would
	Ŷ	be there, and in fact, was quite surprised when he walked in
	10	the room and saw them there.
	11	A I know that.
	12	Q So, could that be a plausible explanation of what
	13	he was apologizing for? That he was apologizing for the
	14	fact that they were there because he had not he had not
	15	requested their presence and that he was a little bit taken
	15	aback to find all the time and money and travel time and
	17	airline tickets and everything else that had been spent to
	18	get these people here from all over the country, when he
	17	really had no desire that they be there?
	20	A Inat's not a judgment I can make. I don't know
	21	what was in his mind. I am not Mr. Kohler.
	22	Well, my question was, why was he apologizing, and
	23	what I'm wondering
	24	A Foster is the one who was apologizing.
	22	Foster or Kohler. Is that a plausible explanation

kapPL

1 for what he was apologizing for:

A No. I don't have any idea. But, the fact that he said, I'm sorry, we stepped on your toes, to me appears that somehow, he felt that he had done something that was inappropriate and when they raised objections to it, previously, maybe he realized that maybe he hadn't really gone through it, taken the proper action to arrange this meeting. I don't know.

Well, anyway, that's neither here nor there.
 When you do your inspections, do you actually
 review the content of the design and analyses or do you
 review more the procedures by which the design and analyses
 are done?

For the last year and a half, I have been A 14 reviewing the actual design. I've been looking at the 15 actual calculations, the actual computer codes, the output 15 of computer codes. I've been paying very little attention 11 to quality assurance, producual requirements to doing it. 18 Sometimes it - sometimes I identify deviations 14 that fall out in the process of doing this, but I am more 20 interested in the technical details of their design. I do 21 design verification, is exactly what I do now. 22

23 Q You mentioned that you've never been to any of the
24 Sign plants as part of your inspection program.

25 A Baw, yes. Arkansas-1, I was principal inspector

there. LapPL 1 I mean, since you've been part of the vendor 0 2 inspection program, you have not been to any B&W plants? 3 No. A 4 Do you find it at all difficult to inspect or to õ 0 assess design and analysis work on systems that you haven't 5 physically seen? 1 It is a problem, yes. What I'm looking for is 3 A mainly, Does a single calculation which provides input to a 4 larger design analysis, is that calculation correct? 10 Because sooner or later, NRR will get the design analysis. 11 They'll get the final numbers. 12 What I am really interested in is the calculations 13 that are performed by hand, by an engineer, checked by 14 another engineer and verified by another one, are the 15 technical contents of that calculation correct? Because if 15 the input is incorrect, then the output is no good. Input 11 in is only as good -- the output is only as good as the 13 input. 14 50, I look at individual calculations and design, 20 verify those, follow up on the verifyer. 21 Do you look at those calculations on an audit 22 Q. pasis, or do you attempt to review all of the calculations? 23 Just on a sampling basis. That's all we can do. 24 A There are thousands of calculations. It would be impossible 20
830 02 16

kapPL

1 to do it in a lifetime, one person.

2 Q So then, your purpose is to basically serve as a 3 quality assurance check on a sampling basis?

Not quality assurance. Quality assurance means A 4 that you're assuring that the procedural requirements have 2 peen met, and so on. I'm doing a technical audit, is what I 5 am doing. I am looking at the references that are used in a 1 calculation, the equations that have been used, assure that 8 the numbers go into the equations correctly to provide the 4 input that goes into the computer codes, that provides the 10 design analysis. 11

12

0

0

How frequently do you find errors?

A We've been finding errors quite frequently. Even though a calculation is prepared by an individual, checked by an individual and verified by another one we still find errors in the calculations.

11

Substantive errors?

Some of them have been, I felt, yes. Just A 18 recently in an inspection at Browning Route, I had had some 14 response spectra that had been used, response spectra that 20 was in a report that generated information for the FSAR, was 21 different than the response spectra that was in the report. 22 And the fact is, it was less conservative. So I had a 23 concern, then, about whether or not this less conservative 24 response spectra had been used in the procurement of 20

30 02 17

kapPL

equipment, because all the specifications, design
specifications, have to identify the response spectra that
that pump or valve or whatever must be subjected to. Also,
the construction of the containment, the containment base
mat, for instance, has response spectra that it is designed
to.

And this response spectra was less conservative. I did not feel that I was technically qualified to really do this sort of an analysis. So I requested from NRR a specialist in this area. And a Dr. Rafan went down to Browning Rou e with me, and at that point, he didn't feel that he was really qualified at that time, to do it.

So, he took about six calculations back with him to Bethesda that had been a system that had been designed using less conservative response spectra. And it had been re-analyzed to assure that the incorrect response spectra had not underdesigned the system that was being fabricated down there. And in particular, it was the shield door on the reactor containment building.

And on my last inspection of Browning Route I received, finally received a letter from Dr. Rafan in which he had performed the analysis - a verification of these six calculations. And he felt that each - that the calculations and the design of that structure were conservative.

B30 02 01

kap PL I So then, I was able to close the item. And I 2 feel like these sorts of things are definitely substantive 3 technical design information.

> 4 Q If you're identifying these substantive problems, 5 are you taking any general actions to improve or to minimize 5 the possibility of these kinds of errors being made?

> A Yes. One of the things that they have to do in their corrective action is to identify generically any other systems that may have been purchased, may have been fabricated that were based on this report that had non-conservative response spectra. And that's one of the things that the architect-engineer is required -- we require of him in his response to us.

And he then looked at all specifications relating to South Texas project, to assure that the correct response spectra that was in the FSAR, was identified in each of these design specifications.

And they found -- that's how they identified the one for the shield door. And also, there was part of the reactor fan cooler system that was purchased to less conservative response spectra. They re-analyzed those two systems and found that in neither case was the system underdesigned.

24 There's a lot of -- in the design of nuclear 25 plants, there's a lot of conservatism that's put into the

830 02 02

kap PL 1 desi

design by AEs and NSSSs.
Just about every time they turn acorner, they add
more conservatism. They're lucky because when they find one
of these things in error on design, if there's not a way
they can go back and take some of the conservatism out and
re-analyze the thing, they would be tearing cut systems or
redesigning and rebuilding systems to meet the design
criteria.

J Q I think we've gotten a little far afield. Let's
see if we can get back to specific concerns of Mr. Creswell,
Foster and Kohler.

12 What was your opinion of the general competence 13 and maturity of Mr. Kohler?

Oh, I think he's an excellent reactor inspector. A DV PL He was. And he did very well in those courses that the 2 Inspection & Enforcement, you know, provides, the PNR 3 course, the one I was in with him. His questions in class 4 were very clear. He's a very technically competent person. õ There's no doubt in my mind that he's not. And I think he's 5 from the nuclear navy. I think he's got that background 1 experience. I think he has an engineering degree. 3

There's no question in my mind that Kohler is not very competent. He's probably one of the top, or was one of the top, reactor inspectors that we have. I don't know what he's doing now, put --

13 Q Do you feel that he would be involved with an 14 effort to -- and maybe this is a bit of an overstatement --

10 whitewash the concerns of a fellow inspector?

A That's a hard question. That's a moral question that an individual must address himself to. I am not sure that if my management didn't put pressure on me to whitewash concerns of another inspector, you know, that I might not be forced into a box to do that. I don't know.

Inat's a moral question that sometimes you can be intimidated into whitewashing another individual. If there are enough people around that say, "He doesn't know what he's telking about," and you feel like you have to agree with the majority, even though you may feel that maybe the

## POOR ORIGINAL

0 0 2 0 2		
DV 21		auv does have legitimate questions. So, I don't really
PV . 2	2	know. I don't know how to answer that.
	3	That's a moral question that I wouldn't know how
	4	to answer. I don't know how I would react under a similar
		situation where I am put under pressure by management to go
	<u>_</u>	out and intentionally find a way to discredit somebody. I
	3	don't know. And I don't know if that's what happened in
	2	this case
	¥	A All I know is I just have some out feelings about
	1.5	A AIT I KNOW IS I JUST HERE SOME GET INTERSE
	11	what did happen, and that's all I can say.
	12	Q One of the things that I believe came out in the
	13	course of this meeting was a discussion about an earlier
	14	incident that had occurred at Arkansas I. Do you recall a
	15	discussion of that particular incident?
	15	A Yes. There were two events reported on November
	17	11, 1974, and May 9, 1975, that were of 20- to 30-second
	13	duration. And it had to do with steam relief valves not
	19	receding or something, safetys sticking, or I am not sure
	20	exactly what that was. But this was a presentation, part of
	21	the Baw presentation, to Konler and Poster.
	22	a Ware you involved with Arkansas Nuclear as an
	23	inspec or when these events occurred?
	24	A Yas.
	د2	. Do you recall the event at all, separate from the

## POOR ORIGINAL

pv PL

### I discussion at this meeting?

A The one on November 11, '74, I was not the inspector at that time. The one on May 9, 1975, I had just taken over responsibility for Arkansas in April, the month before. And I guess, about -- that would have been my second inspection there, sometime about that time period.

And it seems like, in my memory, we got a letter 1 from some formal naval officer who had a home on Lake 8 Darnell, and they had been lifting safetys on Arkansas 1 7 pretty regularly. And he wanted to know about the 1) qualification of the people that operated that plant because 11 ne was concerned that they must not know what they were 12 really doing, because if they had to lift the safetys all 13 the time -- and that's the only thing in my mind; that is a 14 recollection of what anything that had to do with anything 15 like that. 15

And I don't even know if I reviewed a licensee sevent report related to safetys or something like that. If It's been a long time.

2) Q Do you recall any discussion at that time of any
2) concerns by anyone that pressurizer level indication hed
22 been lost during those transients?

A No. I don't remember that at all. And besides
that, I was so immature in my judgment at that time, I
probably would not have known what they were talking about

		43
30 03 04		
pv PL	1	in the first place, because I had only been with the NRC for
	2	let's see four months; and my previous experience with
	3	in the nuclear industry, had been the operation of
	4	research reactors.
	с	And so and I was in the process of being
	ó	trained at that time in I&E, PWR schools. So, I can't
	1	answer that question.
	8	All right. You mentioned, I believe, earlier,
	9	something to the effect of one of the topics that was being
	10	discussed at the meeting was a questi of safety valves
	11	lifting and receding?
	12	A Yes.
	13	Q Was that primary safety valves, or secondary
	14	safety valves?
	15	A I'm sorry, I can't answer that. I believe it was
	15	steam relief valves, because that's what I have got here. I
	17	nave got "steam reliefs did not recede," and then I've got
	13	"safetys sticking." And this was at Three Mile Island,
	19	Units 1 and 2. And there were two events of 30 seconds
	20	apart.
	21	Jo you have a date on that?
	24	A Notification to the NRC was 11/15/78.
	23	All right. By the way, I think you've been
	24	quoting here off and on from some notes you took during the
	25	meeting. Yould it be possible to get a copy of those notes?

B 30

b30 03 05 pv PL 1 A Yes. And you can get them from Mallory. He says 2 he has an extra copy. At the Three Mile Island deposition,

he has an extra copy. At the Three Mile Island deposition, they made copies of this, and he has an extra copy. So, he 3 said he'd be happy to provide you all with that, if you 4 requested it. ć All right. Fine. We'll get that from him. 0 5 Mr. Mallory, from the general counsel's office? 6 Yes. A 3 Did you have any subsequent discussions with 0 7 Mr. Kohler or Mr. Foster after their visit to B&W? 10 A On, boy. Let's see. I think I called Joel Kohler 11 and told him that I was -- that I had been asked to come to 12 the Three Mile Island Commission to give a deposition. And 13 I think I told him exactly what I was going to have to say. 14

15 I think I did that the week that I went to the deposition 15 for Three Mile Island.

What did you tell him you were going to have to is sav?

A The business about "shut nim up."

All right. Do you recall either at the briefing
that you participated in or at the exit interview, exit
meeting, did Mr. Kohler or Mr. Foster give any indication of
what the results of their investigation was going to be?
A The only thing I can remember is it was something
to the effect that we've gotten the information we came

pv PL

1 for. And we are satisfied, you know. And that's about all 2 of the information I remember them giving me at the exit 3 meeting.

Did they indicate that they were satisfied with Q 4 the information they had received or they were satisfied S that they had resolved the concerns that were raised? ó No. They didn't say that. I think they were 1 A satisfied with the information they had received. And they 8 wanted to thank B&W for giving them the information and 4 going to the trouble of preparing it, and so on. 10

But they did not indicate what the final resolution of the thing would be. They indicated that there would be an inspection report which would document the meeting.

Did you receive a copy of that inspection report?
A No. First time I saw it was Three Mile Island
deposition. They snowed me a copy of it.

13 J Did you find it unusual that you didn't receive a 19 copy of it?

A It's the way the system works. I would think it would be - it would have been nice if Mr. Konler had sent me a copy of the inspection report so I could have found out what the resolution of the whole problem was, since I, you know, was initiated to the problem somewhat that day.





### IMAGE EVALUATION TEST TARGET (MT-3)



## MICROCOPY RESOLUTION TEST CHART



pv PL	1	A No, because I have got my own work to do, and
	2	following up on someone else's concerns had already been
	3	their responsibility. And I go out on inspection every
	4	other week, and I come in and write an inspection report on
	ć	the week I'm there, and I just don't have time to follow up
	ó	on anything else like that.
		I don't think that they had any responsibility to
	8	send me an inspection report.
	+	Q Wny not?
	10	A Because it was a Davis-Besse inspection report,
	11	and I suspect B&W -
	12	J Ware these to be associated with an issue that
	13	might have been generic to B&W plants?
	14	A Yes.
	15	a Nouldn't you have any involvement with that?
	15	A Well, it would be nice if we could go in and
	17	follow p on things like that as part of our normal
	18	inspection routine, but we don't do it that way. Me've got
	19	inspection procedures that we inspect to, and there are
	20	certain requirements in those inspection procedures that you
	21	have to meet during the time that you're there. And you
	22	nave got 20 percent of your time can be spent in individual
	23	inspection efforts, and that sort of thing, I feel like is
	24	the sort of thing that would probably take you at least a
	25	week to follow up on, to look at the calculations that

DV PL

support the information, to verify those calculations, to
 assure yourself that the design input that had to be changed
 or whatever in the redesign of the systems or reanalysis of
 the systems was correct.

Q I guess I find it a little difficult to understand ò how here two inspectors from Region 3 have come to B&W, for ó whom you're the principal inspector, and they've raised a 1 concern that possibly Baw has failed to perform a timely 8 analysis of a generic concern, and they ve held meetings 7 there, they've taken the time and effort to come down there, 10 so they obviously feel it's at least to some extent a 11 significant concern. And then they go off and they leave 12 and they go back to Region 3 and you, as the principal 13 inspector, are first of all procedurally not provided with 14 the results of that analysis, nor are you - nor do you feel 15 in your mandate or your charter of what you're supposed to 13 be doing there, any need to find out how that whole matter 11 came out. Now --13

A Stranger things have happened in the NRC. I don't think there's a lot of coordination between different regions, between headquarters, on things like this. I think there -- somehow there's a flaw in the system that maybe it's administrative or something.

But I know that I inspected, as part of my duties,
in the authorized inspection agency activities, I went to

30 03 09		
pv PL	1	the State of Oregon to inspect their authorized inspection
	2	agency, and I came back and I wrote a report on that
	3	inspection, and I attached a memorandum to that inspection,
	4	which raised some concerns that I had and some feelings that
	ć	I had about the authorized inspection agencies.
	6	Our director was interviewed and they asked him
	1	some loaded questions about what he thought about the
	8	authorized inspection agencies. And he gave them an
	¥	opinion
	10	Q Excuse me. Interviewed by whom?
	11	A See, I guess was it a newspaper?
	12	Q Okay.
	13	A Okay.
	14	Q Go ahead.
	15	A And they had a copy of my memo, and then they
	15	said, "well, how is it that you're the director of that
	17	regional office, and here's a copy of a memo where one of
	13	your inspectors, who is actually done the inspection, has an
	17	entirely different opinion of the system than you do?" And
	20	somehow, that memo had gotten out of our office without our
	21	regional director even knowing it existed.
	22	It came to Wayne Reinmuth, in headquarters, and,
	23	for some reason, the regional director didn't even know of
	24	its existence.
	25	So, things like that, I am sure, I feel like

830 03 10 happen all the time, that the people who actually are pv PL 1 involved and have the responsibility for a particular 2 inspection or activity, sometimes the information in an 3 inspection report is not enough to get strong concerns in 4 those things identified to the proper people, because not 0 everybody reads all the inspection reports, except maybe a 5 chief reads it for technical content and corrects the errors 1 in the report, and then it may go - after that, it may go 3 into the PDR without the regional director, you know, or 9 anyone else seeing the thing. 10 And I guess this memo that I am talking about 11 probably was the same sort of thing, and if he had known 12 about the memo, he may have had a better feeling for the 13 system. I don't know. 14 MR. FOLSOW: Can we take a break? 15 MR. HEBDON: Yes. Let's go off the record and 13 take a preak. 17 (Brief recess.) 13 MR. HEBDON: Go back on the record. 14 BY MR. HEBDON: 20 What was your opinion concerning the significance 21 3 of the issues that Mr. Creswell raised? 22 Not being able to really technically evaluate what A 23 his concerns were, it appeared to me as if they were related 24 to Inree Mile Island, that the concerns that he had -- and 20

30 03 11		
PV PL	1	then after Three Mile Island, that there was some
	2	relationship between the two.
	3	Q In what way?
	4	A Oh, I guess, pressurizer level, for one, because
	ċ	that was a problem at Three Mile Island. Let's see. And, I
	ó	guess, the relief valve or safetys, or whatever, not
	7	receding, was probably associated.
	8	Q Let me explore those a little bit, if we could.
	y	In what way did you see do you see a
	10	relationship between Mr. Creswell's concern about low
	11	pressurizer level during a coo -down transient and the
	12	accident at TMI?
	13	A The accident at TMI also nad a rapid cool-down, I
	14	understand, after they got finally aux feedwater going.
	15	They had depressurized below the point at which they got
	15	safety injection. They had a sling in the primary coolant
	17	system. Some of these same things, I guess, were what I
	13	inferred from the Davis-Besse incidents.
	19	If you have to manually operate a motor controller
	20	on a valve for a system which supplies water to your primary
	21	coolant system, it appears that maybe at Three Mile Island,
	22	if they had done something of this sort, maybe they could
	23	have gotten some water back into the system.
	24	Q Could be something of what sort?
	25	A Manually operating the valve controllers on the

8:

830 03 12		
pv PL	1	makeup pumps, the charging pumps to the system that could
	2	have gotten some water back into the system this way. They
	3	turned off safety injection, which cut down cut off a
	4	source of supply to the primary coolant system.
~	ò	Q I'm sorry, I guess I still dont' understand what
	ó	motor controllers they'd be operating to do what.
	7	A Well, there must be valves on the charging
1.444	3	system
	y	Q Yes.
1. 1. 1. 1. 1.	10	A — That can be opened up to allow the charging
	11	pumps to force water into the primary coolant system.
	12	Q What would have caused them to do that? They had
1.5-16-1	13	already snut off the high-pressure injection pumps.
	14	A I guess they had to turn them back on to do that.
	ذا	They had shut off the high-pressure injection because they
	15	turned on safety injection an —
1.50.000	17	<pre>Q Isn't that the same thing?</pre>
	13	A The plants that we learned about were Westinghouse
	17	plants.
	20	Q Okay.
	21	A And Baw plants are somewhat different. So,
	22	sometimes I get the two confused.
	23	Well, isn't the safety injection system on a
	21	mestinghouse plant and the high-pressure injection system on
	د2	a Ban plant essentially the same system?

# POOR ORIGINAL

pv PL	1	A On a Westinghouse plant, the safety injection
	2	system, high-pressure safety injection, is your charging
	3	pumps. And in one mode, it forces borated water from the
	4	bit into the reactor coolant system; and the other mode is
	Э	to just provide makeup for the primary coolant system.
	S	Q You also mentioned that you felt that the safety
	,	valve issue had some relevance to the TMI. In what way?
	З	A Well, they the PERC on the pressurizer lifted
	9	and or PORV on the pressurizer lifted, and it didn't
	10	recede. So, they lost coolant into the relief tank. And
	11	they finally blew the rupture disk. And so it was a case of
	12	relief valve not receding and leaking. And I am not sure
	13	whether what they were talking about at B&W was your steam
	14	safetys leaking or whether it was the PORVs on the
	15	pressurizer. I didn't pick that up in the period of time
	15	that I was, you know, listening to the discussions.
	17	2 All right.
	13	A Besides that, I am sure somebody has analyzed
	17	Creswell's concerns and have seen if they do relate to the
	20	TMI. I haven't had the time or I haven't had the technical
	21	information available to do that myself.
	22	Q Certainly. That was just an attempt to get your
	23	perspective, not an attempt to get any detailed analysis.
	24	A If I had the technical information to look at,
	25	pased on I have never even seen any of Creswell's

POOR ORIGINAL

pv PL

reports, you know. The only thing that I've seen is a memo
 that Creswell wrote. That's attached to my Three Mile
 Island deposition. And it doesn't really give a lot of the
 details of his concerns.

It's a poor Xerox, in the first place. You can
 hardly read it.

And the other thing is it doesn't identify his concerns at all. It doesn't give the detail of them. So, it would be impossible for me to analyze what his real concerns are and how they relate to Three Mile Island, unless I have availability to that information. And I feel like somebody else is responsible for that sort of thing at the present time. They're bound to be.

14 Q All right.

15 A You know, that's another thing: After Three Mile 15 Island, why didn't regional directors or somebody in 1. regional offices call in all the inspectors and sit them 13 down and tell them exactly what had happened at Three Mile 14 Island, the exact details of the thing?

I went on an inspection to Westinghouse after that had nappened. And Westinghouse had had something like 500 of their engineering staff in a conference, in which the details of Three Aile Island were described in the meeting, to apprise all of the engineers there of what had actually happened. For one thing, for public relations. Because you

## POOR ORIGINAL

pv PL

1 nave people that are going out in the public and somebody 2 says. "Hey, you work for the NRC. What happened at Three 3 Mile Island?" And if people cannot, you know — if a guy 4 indicates that, you know, "I don't have any idea what 5 happened at Three Mile Island," they think, "And you work 6 for the NRC?" You know.

But we didn't have any single inkling. The fact is it was as if management was trying to keep the details of the thing away from everyone.

I think there is a -- there is a gap there. I 10 think that after an incident of this sort and this 11 magnitude, that everyone that inspects, whether they inspect 12 a nuclear plant or anything else, anyone that's in an 13 inspection capacity and is interfacing with the public 14 should have some sort of training as to what happens in 15 these sorts of events. We're not all stupid, and sometimes 15 they treat us as if we were all -- you know -- don't have a 11 need to know. That's exactly what it is. 18

Well, do you think that that particular incident
is somewhat symptomatic of the relationship of the various
units within NRC, that there is very little

22 cross-fertilization of information?

A I think so. See, I was with the AEC back in the time when there were 18 inspectors altogether. It was a close-knit group at that time, and when anything happened,



30 03 16		
pv PL	1	everybody knew about it, because it wasn't that hard to
	2	disseminate information. But now, the thing is, the NRC has
	3	grown to such a size that I guess it's hard to really get
	4	the information around to everyone.
	ċ	But there should be an attempt to do this, I
	ć	feel.
	4	Q I would like to ask you some much more general
	З	questions about the way the NRC and the way I&E functions.
	÷	Some of these things, I think, we've already talked about to
	10	some extent.
	11	What is your general perception of the
	12	relationship between I&E headquarters and I&E regions?
	13	A That's I think there is some feeling of
	14	suspicion between the two. I think that the regional
	15	offices have a feeling of independence, and I&E heedquarters
	15	probably feel as if they promulgate the policy which they
	17	do. And then sometimes, the regional offices tend to drag
	15	their feet a little, I think, about new policies that come
	19	through, because a lot of people don't like change. They
	20	get in a groove of doing things, and they don't like for new
	21	things to come along that cause them to have to spend more
	22	time to learn a new system.
	23	And I think there is a sort of a feeling between
	2+	the regional offices and headquarters that headquarters just
	25	is providing more work for the regional offices, or

# POOR ORIGINAL

1

pv PL

something of this sort.

It's a parochial sort of thing that always exists in a situation like this, where you have the headquarters offices located somewhere else and then regional offices out in the field.

I see this with the authorized inspection ć agencies. For instance, Hartford Steam Boiler, they provide 1 the authorized nuclear inspectors at the nuclear plants now, 8 and they have seven regiona' offices in the United States, 7 and the headquarters office is in Hartford, and there is a 10 lot of ill feeling between the regional offices and the 11 headquarters office because they feel like the headquarters 12 office is always forcing undue requirements on them that add 13 to their time and just cause extra work and effort, you 14 know. 15

And I remember one time, we had an old friend of mine that had been in Region 2 that was now at headquarters. and he came out to our regional office to explain enforcement action. That was his responsibility in headquarters. And they just berated him something terribly. They really raked him over the coals. And I feel like there should be more esprit de

23 corps between the people in the NRC, and not so much feeling 24 that here's a guy that's just coming out and he's trying to 25 add more work for our schedule and ne doesn't really know

## POOR ORIGINAL

what's going on. And I think that's the regional offices' pv PL 1 feeling about headquarters, that headquarters, you know, 2 those people there are way back in Bethesda, they sit in 3 rooms at desks and just sit there all day long and that the 4 regional office is really the one that does all the work and j. actually promulgates the activities of inspection and ó enforcement. 1 So, I think there is not a good feeling, as far as

So, I think there is not a good reening, as far us I can see, between regional offices and headquarters. And I don't see that this has to be. I think that there should be more coordination and more feeling of cooperation between the two.

13 That may not be a flaw in the system. I don't 14 know. But it probably doesn't help if people have feelings 15 like that. I'm sure it doesn't increase the frequency of 15 inspection effort.

03

17

18

17

20

21

22

23

24

20

Have you ever been discouraged from using a strongly 6380 Q 1 worded statement to describe deficiencies that you found? s-1 2 No, I don't use strongly worded statements, anyway. A 3 Have you ever had any perception that -- that the Q 4 management of the I&E region were discouraging that sort of 5 usage? 6 Only to the extent that -- where you might be A 7 expressing your own opinion. I think -- I don't think opinions 8 have any, you know -- you've got requirements. If you've got a 9 finding against a requirement, use that requirement in your 10 findings. And you should not express personal observations or 11 opinions. 12 And I think there's been -- there's a policy about not 13 expressing opinions and findings. But sticking to the facts 14 and addressing their requirements. 15 How does one express opinions? Q 16 You don't really express opinions in inspection A 17 reports. 18 How do you express them at all? 0 19 Do you have an example in mind or --A 20 I think this particular utility is incompetent and Q 21 shouldn't be allowed to operate a plant. How would you express 22 that? 23 Well --A 24 Ace-Federal Reporters, Inc. How would you bring that to the attention of your Q 25

management?

1

A I guess you'd either go to your chief and tell them I feel like this utility is incompetent and not capable of operating. But, I think the first thing you would be asked is, you know, is that a personal opinion?

6 Do you have anything to indicate that that utility is not 7 competent?

8 Q Let's say he's been inspecting that particular 9 facility for a year or so and he has a large number of documents 10 in compliance in his inspection report, and that sort of 11 conclusion has to be subjective. Incompetence is a very 12 subjective term. How would an inspector go about expressing 13 that concern to his management?

A Let me just address not utilities or plants, because
 I don't inspect those.

O Vendor.

16

Let me address in AE or N triple S. If I had A 17 identified a large number of deviations and an architect-18 engineer and really felt that they weren't responsive to my 19 concerns and my findings, and that their corrective action was 20 not being completed, that they were identifying in their 21 letters of response that they were going t take whatever 22 corrective action and then I'd come back on another inspection 23 and they had not completed the corrective action, then, I 24 Inc wouldn't have any feeling at all about now going to my 25

Ace-Federal Reporters, Inc

59

1s-2

1s-3

management and telling them that this is the case. This is 1 the problem that I am having with these people. And I am that 2 I would get complete cooperation from my management as far as 3 writing some sort of a letter to them telling them that in our 4 case, that we withdraw their letter of approval if - approving 5 their quality assurance program if, you know, they didn't 6 start completing the corrective action that has been described, 7 and so on. 8 Probably, we would even have a management meeting. My 9 chief would go along with me and explain to the people that 10 they were not performing the duties that they were inspected to 11 meet. 12 Could you put that formally in a memo to your 0 13 branch chief? 14 Sure. Yes. I'd have no problem at all doing that. A 15

16 Q All right. What is your perception of the 17 relationship between I&E and NRR?

A There again, I think it is the same sort of thing that -- it is not really like we are all NRC. It's more like all separate organizations and jockeying for positions. I'm at the very bottom. So, I am giving you a bottom looking up to the top. I don't know. I don't have an overall management view of the whole thing.

24 Ace-Federal Reporters, Inc.

25

So, I don't know whether there is a lot of cooperation between NRR and I&E or whether, you know, there is sort of an

	- 11	
sls-4	1	obstacle between the two organizations, even though they are all
	2	within NRC.
	3	Q Based on your perception, how effectively does the
	4	current I&E and NRR relationship facilitate the feedback
	5	of operational experience into a licensing process?
	6	A You mean identifying LER's at plants and then
	7	following up on those and
	8	Q Well, in a general sense, how aware is the technical
	9	reviewer in the Division of the Systems Safety, or how aware is
	10	the technical reviewer in the Division of Operating Reactors
	11	to the concerns and problems that you are seeing as a vendor
	12	inspector?
	13	A You know, we write inspection reports and the
	14	inspection reports sometimes have pretty substantive problems
	15	identify pretty substantive problems.
	16	Q Yes.
	17	A You really feel that once you've signed off on your
	18	inspection report and turned it into the papermill or whatever
	19	and it joes in the PDR, and so on, no one ever reads the thing
	20	again.
	21	BY MR. FOLSOM:
	22	Q What's the PDR?
	23	A Public Document Room.
os Faderal Reportan	24	Q Okay.
an a	25	A And I guess the mechanism that we have or, you know,

s1s-5

of identifying these things to licensing, is action items, action 1 item requests. An inspector, if he really --2 BY MR. HEBDON: 3 Is that the same as transfer of lead Excuse me. 0 4 responsibility? 5 I don't know about that. This is in the regional A 6 office. 7 All right. 8 0 What this is, it's an action item that if an 9 A inspector has a problem that he feels should be addressed to 10 licensing, you know, NRR, then, he fills out a form that 11 identifies what the problem is, and I think it's in the -- it 12 goes to the computer system. And it's directed to I&E 13 Headquarters and then somebody takes responsibility for it here 14 in Bethesda and sees that the proper organization in NRR gets 15 this problem directed towards them. 16 And mainly, these action items request some sort of action 17 on the part of NRR. And it takes them an inordinate long 18 period of time to get any sort of response back on these things. 19 I think that may be a problem with the system because after a 20 while, the inspectors get to the point where they feel like, 21 you know, I'm identifying this thing and maybe it's a year 22 before I hear anything about it. And, you know, what's really 23 the necessity for continuing to write these action items when 24 Ace-Federal Reporters Inc I'm not really hearing, you know, what resolution is taking 25

place.

1

5

6

Q Is it your perception that most of these action items eventually reach NRR or are most of them handled at the I&E headquarters?

A I think they do get to NRR.

Q What is the basis of that perception?

7 A Because sometimes, we get action back on them and it 8 comes from NRR. And I don't guess I ever get telephone calls, 9 you know. When I submit an action item, I don't finally get a 10 telephone call from whoever has been given the responsibility in 11 NRR, asking me to expand on what, you know, the details of this 12 problem that I might have.

And probably, that would be a way that you would expect the 13 system to work, if it were working effectively, and there 14 would be -- when it finally got to the person that had the 15 responsibility, that he would get back to the inspector that 16 identified his concern and that they would work together, you 17 know, trying to get the details worked out so that the person 18 in NRR could actually perform an analysis or an evaluation of 19 the problem. 20

Q Okay. Is there a difference in your inspection
procedures in philosophy with respect to safety related
systems as opposed to nonsafety related systems?

Ace-Federal Reporters, Inc

24

25

A I pretty much stick to the safety related systems in our inspections because -- especially our technical

1	inspections, because only if you identify a problem with a
2	nonsafety related system, it tends to not become as much of a
3	concern as if you've identified a problem on a safety related
4	system.
5	BY MR. FOLSOM:
6	Q Tell me as a layman, I'm the layman, the difference
7	between a technical inspection and any other kind of an
8	inspection.
9	A Oh, okay. Vendor Inspection Branch, which I'm in,
10	Program Evaluation Section, we're responsible for the
11	architect-engineers and nuclear suppliers. And we don't have
12	anything to do with pumps and valves A component branch.
13	That's also a Vendor Inspection Branch.
14	We have requirements in the manual ch.pter to inspect the
15	Quality Assurance Programs of these AE's and N triple S's. The
16	Quality Assurance Programs are usually developed in the top
17	Report, which is approved by a Quality Assurance Branch in NRR
18	and that describes their program for conducting their activities.
19	It is the 18 criterion in 10 CFR, Part 50 and Appendix B.
20	And, of course, you know that there is procurement and
21	audits and things like that that are programatic. Then, there
22	are things like the activity that I am really interested in is
23	design and control.
24	0 Is that technical?

25

Ace-Federal Reporters, Inc.

A That's technical.

And all of your work is technical then?

All of my work is technical, yes.

Okay.

Q

A

Q

1

2

3

In our group, we -- I guess up until about a year and A 4 a half ago, we inspected the programatic aspect of quality 5 assurance. And, at that time, we began to deviate from that. 6 And myself and another gentleman in our group, started to look 7 more at the technical aspects of the Quality Assurance Program. 8 In other words, not just the quality assurance procedures and 9 so on that they had for conducting the design activities. But 10 actually, were they conducting the design activities correctly? 11 It was design verification, is what it was. And after that 12 time, I have nearly devoted all of my time strictly to that at 13 the AE's and N triple S's. I've nearly entirely spent my time 14 looking at design verification of calculations, computer codes, 15 input from the codes and output from the codes, things that NRR 16 does rot have an opportunity to see. Because --17

Now, would you put your answer to me about the fact that all of their work is technical, together with Mr. Hebdon's question about what is the difference in your inspection procedures and philosophy for safety related versus nonsafety related systems? Your answer to him was that you spent -- that you tended to give a more technical inspection to safety related features.

Ace-Federal Reporters, Inc.

25

Yes.

A

S1S-9 1 Q What kind of	an inspection would you give to non-
2 safety related systems?	
3 A I don't real:	ly look at nonsafety related systems.
4 Q That's what :	I'm driving at.
5 A Yes. The con	ndensor turbine generator, electro-
6 hydraulic control system	n, all of that, I don't I look
7 strictly at mainly the	things that are in containment.
8 Q Is that some	one else's responsibility to look at
9 the nonsafety related is	tems that you have just listed?
10 A I am not sure	e that we do look at nonsafety related
11 systems at all. The con	mponents that are supplied for nonsafety
12 related systems, I thin	k are component suppliers who actually
13 look at the qualification	ons of those.
14 But, as far as the	design of the nonsafety related
15 systems, I don't think,	since I've been with NRC, that I have
16 ever looked at a system	like that.
17 Q Okay.	
18 BY MR. HEBDO	N :
15 Q What is the	basis for deciding that a system is
20 safety related?	
21 A Well, I gues	s the design specification indicates
22 whether it is Safety Cl	ass 1. I usually try to pick those
23 systems that are Safety	Class 1 systems. I can usually, you
24 know, from the training	programs that I've had in the NRC, I'm
Are Federal Reporters Inc	

-

s1s-10

it's safety related or not salety related. 1 And I try to stick with those that I am absolutely sure 2 are safety related. This last inspection that I made at 3 Browning Route, I looked at the reactor head degassing system 4 because of Three Mile Island. And I was interested in what 5 was the difference between how a Westinghouse plant would handle 6 that sort of a problem, with a vapor in the head of the vessel 7 and that had the same problem. Because there are no automatic 8 control valves in that system. There's a spool piece that has 9 to be placed in place before we can do fuel handling operations. 10 11 And that's when they degassed that head. And so, they would have had the same problem. But, I 12 selected that system because obviously, the safety related 13 system and --14 It is a safety related system? 15 0 It's a Safety Class 1 system. 16 A All right. How is it classified as a safety system? 17 0 What's the basis for deciding that that system is a safety 18 19 related system? 20 Is this an examination? A No, no, not at all. This is information gathering. 21 0 22 Okay. A Examination, you have to know the answer before you 23 0 ask the question. Answer any part of the reactor coolant system 24 Ace-Federal Reporters Inc that you could lose reactor coolant and radioactivity from the 25

s1s-11

Ace-Federal Reporters

1

2

primary coolant system, I would think would be a Safety Class 1 system.

Q Do you know if the PORV on a B&W plant is a safety related system?

A I don't know. I've heard words that it's not. And I can't believe that it's not a safety related system because it's a pressure foundry where the primary pressure reactor system.

Q As I understand it, the value itself is a pressure
boundary but the control to the pressure value isn't. Would
that surprise you?

A No. In my inspections, I've seen a lot of systems that I thought, you know, in my own mind, appeared to me to be -this appears to be a safety related system. You know, and yet, it was classified as nonsafety related. And I guess the c. perion is like you said. It's the pressure boundary to the primary coolant system.

18 Q Who makes the determination as to whether or not a 19 system is safety related?

A You know, that's a good question. It seems to me to be that each AE and N triple S makes this judgment on his own. And we've been trying -- I don't know whether we did it by action item or anything of that sort. But, we've been trying to find, you know, someone in NRR that would classify systems as safety related or nonsafety related and put out a list of safety

sls-12	1	related and nonsafety related systems so that everybody in the
	2	industry would have the same guidelines.
	3	But, there doesn't seem to be a single criterion that
	4	establishes which systems are which. And today
	5	Q Have you made that request formally?
	6	Do you know if there is any documentation of that request?
	7	A I don't know if we have or not. But we have
	8	struggled with this for years.
	9	Q Would you, when you return to the region, attempt to
	10	locate any formal requests or any document attempt to identify
	11	or to resolve this issue of what systems are safety related and
	12	what systems are not and forward a copy to us, if you can find
	13	it?
	14	A I'll be happy to.
	15	Q Okay. You'll be getting a copy of the transcript,
	16	so there's no real need to make a note of that.
	17	A Let me do it so that I can start action now.
	18	MR. HEBDON: Let's go off the record for a minute.
	19	(Discussion off the record.)
	20	BY MR. HEBDON:
	21	Q Back on the record.
	22	Have you ever attempted to have a particular system
	23	reclassified as safety related?
	24	A No. Because there are enough systems that are
Ace-Federal Reporters.	25	safety related that it keeps me busy just inspecting those. I

would be easy to do if someone wanted to do it?

I think NRR, if they made a list and said these A 2 systems are classified and within these systems, these pumps are 3 classified safety related, I think you'd need a listing like that. Somebody might need to to something like that in order 5 for it to be effective. 6

And what I'm trying to get at is has any inspector Q 7 that you know of, out in the field, ever identified a system that 8 they thought ought to be safety related that wasn't and made 9 any effort to have I&E headquarters or NRR reclassify that item 10 from nonsafety related to safety related? 11

12

A

1

Not to my knowledge.

Is there any perception in your mind as to whether 0 13 or not it would be feasible to do? Could an inspector do that 14 if he wanted to do it with some reasonable probability of 15 success? 16

I feel like it would be successful to do that. I A 17 don't think it would be an impossibility. 18

Then, why hasn't anyone ever tried to do it? 19 Q I don't have an answer for that. I know that I've A 20 heard other inspectors say that this system is not classified as 21 safety related, and I feel like it is safety related and yet, 22 it was dropped at that point 23

Ace-Federal Reports inc

25

24

Okay.

Q

A

And I know I probably said the same thing myself in
s1s-13

1 don't have any trouble finding a safety related system to 2 perform my type of inspection on.

Q Have you ever been concerned that a particular system was not safety related that you felt should be?

A Yes. The fact is, I can't remember, but it seems like someplace I went, the aux feed system was not considered to be a safety related system. And in light of Three Mile Island, it appears to me that maybe it obviously should be a safety related system.

10 Q Did you feel any responsibility to have the systems 11 reclassified as safety related?

A I think all of us have, and I think all of the
inspectors have discussed it amongst ourselves, you know.
Even those in reactor operations and so on. And I don't know
if there has ever been any formal request.

I think something, you know -- you've got the feeling that, from discussing it with other guys, that NRR had never -- that somebody had asked NRR to do this, to classify safety versus nonsafety related and that there had never been any sort of a list that had ever come out that identified which systems were and were not.

22 Q Do you know of any cases where anyone has ever 23 tried to get a system reclassified?

Ace-Federal Reporters, I

24

25

A

0

No.

Was there any perception that such a thing is --

sls-15	1	the discussions, had some concern about a system that I felt
	2	like should be classified safety related. The fact is, on one
	3	of my inspections, I identified let's see. At United
	4	Engineers, I identified that the condensate storage tank and
	5	demineralized water storage, which are the primary source of
	6	supply for the aux feed system, they were both classified as
	7	nonsafety related. They were not Safety Class 1 systems.
	8	But, the problem was that they had taken the tanks from
	9	let's see. They had moved the tanks outside the building and
	10	in doing so, they had originally established the boundary of
	11	the auxiliary building as the limit for any Safety Class 1
	12	systems.
	13	And then somehow, the in the design, the tanks were
	14	moved to the outside of that and they didn't get reclassified
	15	as Safety Class 1. This is a deviation or an unresolved item
	16	that I have at United Nuclear oh, United Engineers right
	17	now. That I feel would require some NRR assistance.
	18	Q How long has that issue been unresolved?
	19	A When did I go to United Engineers?
	20	Q Approximately.
	21	A Let me see. IT was sometime this year. May 21st
	22	through 25th, 1979.
	23	Q Do you feel then that you are now going to request
Ace-Federal Reporters	24	that NRR reclassify those two tanks as safety related?
Aler everer neporters,	25	A No. The United Engineers have already taken the

	-		
sls-16	1	action to :	reclassify them when I identified that they were not.
	2	They reclas	ssified them as Safety Class 1.
	3	Q	What plant would that be associated with?
	4	A	I don't have my inspection report. Let's see if I
	5	can rememb	er. Just guessing, I would say WPPS-1 and 4.
	6	Q	Could you double-check for sure when you get back
	7	to the off	ice and let us know for sure?
	8		BY MR. FOLSOM:
	9	Q	Would you express that, WPPS?
	10	A	Washington Public Power Supply Service or whatever,
	11	WPPS.	
	12		BY MR. HEBDON:
	13	Q	Washington Public Power System, W-P-P-S.
	14	А	Do you want me to report back to you on that?
	15	Q	Yes, if you would.
	16	А	Okay.
	17	Q	Now, let's say that the architect-engineer in this
	18	particular	case said no, we don't want to reclassify that as
	15	safety rel	lated. What would you do?
	20	А	I would then I'd have a problem with it.
	21	Q	What would you do?
	22	А	I would prepare an action item for to go through
	23	the Office	e of Inspection Enforcement to NRR and appraise them.
ce-Federal Reporters	24	The fact i	is, I'd probably call the WPPS project manager when I
	25	got back t	to the office for NRR and tell him what I found and that
	100		

and the second se

I felt that those two tanks were -- should be classified safety s1s-17 1 related and United Engineers disagreed with me. And that --2 that I would be concerned if they were constructed as nonsafety 3 related structures. 4 Has that particular design been approved by NRR? Q 5 They haven't submitted an FSAR, I don't think. A 6 Do they have a construction permit? 0 7 Yes. A 8 Now, they have gone through the first preliminary Q 9 design? 10 Yes. A 11 In the course of that preliminary design, was there 0 12 any indication that you've been able to identify, that the issue 13 of whether or not those two tanks were or were not safety 14 related came up? 15 No. It was an oversight on the part of the United A 16 Engineers. 17 Was it equally an oversight on the part of NRR that 0 18 they didn't catch it, either? 19 No. I think probably -- I don't know this for sure. A 20 But, I can't remember. I know I looked at the PSAR and I looked 21 to see where they were located in the PSAR. And I think that in 22 the PSAR, it shows them located within a safety, you know, 23 Class 1 boundary. 24 Ace-Federal Reporter Inc Which would have made them safety related? 0 25

sls-18	1	A Yes, I am pretty sure. And then, of course, when
	2	they looked at additional, you know, newer drawings where the
	3	things had been moved, then I questioned the fact that they were
	4	not classified as safety related. Because the design
	5	specification did not have them classified as safety related,
	6	Class 1 systems.
	7	And so then, when I addressed this problem, then United
	8	Engineers followed up on it while I worked on the inspection to
	9	find out how the oversight had occurred. And the tanks were
	10	moved and they had been reclassified. And that was the
	11	problem.
and t-4	12	
	13	
	14	
	15	
	16	
	17	
	18	
	19	
	20	
	21	
	22	
	23	
Ann Codaval Banarray	24	
Acerraderal Reporters	25	

Cr. 6830 --5 sls-1

Okay.

0

1

2

3

4

A And before I left, they had done the design change requests and all of that sort of thing to get those things reclassified as safety related.

76

The next problem that I had was the specifications that 3 were sent out to the supplier to fabricate the tanks, have them 6 identified as nonsafety related. So, of course, that's another 7 case in which I found that the Response spectra was incorrect. 8 And so, the tanks were being designed to a less conservative 9 Response spectra and were not classified safety related. So, 10 I wanted them to verify the analysis performed by the supplier 11 to assure that the tanks were being fabricated, in fact, to the 12 new Response spectra. 13

And so, of course, when I leave that, United Engineers is not my inspection of responsibility. I was assisting on that inspection.

And so, I don't know what follow-up has occurred on that. 17 But I have a feeling that I will be required to go back on the 18 next time they go back on an inspection of United Engineers, to 19 follow up on that particular item and hopefully, I can get 20 someone from NRR that's technically competent in that area to 21 go along with me and take a look at the reanalysis to assure 22 they are, in fact, fabricated to the more stringent requirements. 23 The fact that those tanks are not safety related, 24 0

have been affected in the FSAR?

Ace-Federal Reporters, Inc.

	1	A I'll bet they would have missed it all the way
	2 1	through.
	3	Q They still would have shown the tanks as being
	4	inside the auxiliary building?
	5	A It would have probably shown them being outside the
	6	auxiliary building, but it would have not addressed them as
	7	safety related systems.
	8	Q Do you have any perception as to whether or not that
	9	would have been identified by NRR as a problem?
	10	A I've never worked in NRR. So, I don't really know.
	11	I don't really know what details they really look at in an
	12	FSAR. There's so much information in those, 20, 25 volumes. I
	13	don't see how anyone could look at every page and evaluate
	14	every single system and find errors of that sort.
	15	It seems to me that it would just be a monumental problem to
	16	do that. It would take a tremendous amount of manpower to do
	17	that. I don't know how they operate in NRR, but I am sure
	18	they assign certain sections of it to certain groups that have
	19	competence in that particular area. And one group was used
	20	over and over and over again with a certain system, rather than
	21	the whole FSAR. And maybe people, if they do that over and
	22	over again, they'll pick up something like that quickly.
	23	Q Okay. Do you know of any other precursory events
Reporters	24	that are relevant to the accident at TMI?
	25	A Yes.

1s-2

Ace-Federal

1s-3

# What?

Q

	2	A I'm going into Westinghouse Monday on a Part 21
	3	inspection that has to do with Beznau-1 in Switzerland, which
	4	is a foreign plant in which they had a transient that supposedly
	5	is similar to Three Mile Island in 1974. And the purpose of
	6	Denny Ross and his group, are responsible for initiating
	7	inspection. And my responsibility is to go in and look to see
	8	if after Three Mile Island, did Westinghouse go back and look
	9	at all transients at foreign and domestic plants that might
	10	have been of the same sort of situation that happened at
	11	Three Mile Island.
	12	And under Part 21, if they did look at Beznau-1 and since
	13	they had plants domestically, that was the same vintage as that
	14	plant, did they, in fact, or why didn't they, in fact, report
	15	that as a Part 21 after Three Mile Island?
	16	So, that's what I'm going in Monday to Westinghouse on.
	17	Q Okay.
	18	BY MR. FOLSOM:
	19	Q May I ask a follow-up on that? I was going to ask
	20	you anyway before you mentioned this. Did you did you know
	21	the content of the Westinghouse briefing about Three Mile
	22	Island? Were you there? Do you
	23	A No.
La Cadaval Davara	24	Q You learned about it
Ace-Federal Reporters,	25	A I learned about it from discussions with people that

15-4

were there. They said that -- you know, I said that I was just discussing with them, you know, what action has Westinghouse taken, you know, with respect to Three Mile Island. How much have you all gone back and really looked at Westinghouse plants to see how closely related your systems are to their systems and whether or not this could happen in a Westinghouse plant, and so on.

8 And I understand that NRR had already sent, I guess, a 9 request to get information from all of them, from Combustion, 10 Westinghouse, and to really look into this and see if they had 11 had similar problems or could have similar type problems.

12 Q What kind of an answer did you get from the people 13 that you made these inquiries of?

A The first thing that -- right after Three Mile Island that they had all of their engineering people responsible for design activities on Westinghouse plants into this big meeting in which some people -- I guess after Three Mile Island, the NRC, the utility or somebody must have requested that Westinghouse Combustion send some people to Three Mile Island for

20 assistance or something.

And when the people came back from Three Mile Island that had been there, providing this assistance, of course, they were the ones that were most familiar with what the activity and the problem was there. So, these guys debriefed everybody at Westinghouse in the design and the quality assurance. Because

Ace-Federal Reporters, Inc

sls-5

I guess some of these guys from Quality Assurance were there 1 and told them, you know, just a complete description of what 2 had happened, how this was significant. And then all of them, 3 I guess, should take a look at Westinghouse systems and see if 4 this sort of thing could happen to us. 5 And I guess they were requested by NRR to do this, anyway. 6 Did that debriefing surface the Beznau incident? 0 7 No, I don't think so. I think the Beznau thing A 8 was identified by the Three Mile Island Commission or you all. 9 Was it your group that identified it? 10 MR. HEBDON: Yes, it was. 11 THE WITNESS: Okay. 12 BY MR. FOLSOM: 13 Okay. 0 14 But that's right. Sure. One of the letters that I 15 A had in the portfolio that Denny Ross sent me is a letter from 16 your group that tells them about Beznau and wants to know if 17 this should not have been reported or something to that 18 effect. I only had four hours to look at that package of 19 information last week. I came in. I've been on an inspection 20 for four weeks in a row now. Every week I've been on two 21 investigations for allegations. I've been on an inspection. I 22 came in this last week. This was a short week anyway because 23 of the holiday -- you know, the holiday. I had two inspection 24 Ace-Federal Reporters, Inc reports to get out this week, plus I had to review for -- I had 25

sls-6	1	to get ready for this thing. All this was was travel, of
	2	course.
	3	But, I didn't even get to read my previous deposition which
	4	I wanted to do. And then Monday, I've got to go to Westinghouse
	5	and I've had four hours this week to look at that information.
	6	And I probably have to dc a lot of the preparation at Westing-
	7	house, once I get there.
	8	Q You wanted to clear the record for something.
	9	BY MR. HEBDON:
	10	Q I thought it would be fair so we all know what they're
	11	doing, to clear the record, the letter that you have from the
	12	special inquiry group, I wrote that. So, just to make sure
	13	that we all know who has done what to whom.
	14	A I remember that was in the package.
	15	Q Yes.
	16	A And I looked at it briefly, just read it once and I
	17	didn't even notice your name being there.
	18	Q I'm not even su it's on it. Just to keep the
	19	record straight so you don't feel we are trying to sandbag
	20	you with anything
	21	A No.
	22	Q Do you have any additional information that might be
	23	relevant to our inquiry into the events surrounding the accident
	24	at TMI?
ce-inderal Reporters,	25	A No. I guess it's appalling to me that two valves

-

s1s-7

End t-5

could be closed and cost a utility \$400 million. If those two 1 valves on the feed water system had been opened, this event 2 would never have happened. It is just appalling to me that 3 that could happen. 4 In what respect? 0 5 I guess not so much that people don't make human A 6 errors and do that sort of thing, but to think that two valves 7 in a system like a nuclear plant that are on a feed water system, 8 that I really believe someplace is not even safe to relate it, 9 I may be wrong, could cost a utility \$400 million, you know. 10 Maybe we missed something. I don't know. Maybe we should 11 have classified -- had some system for classifying systems, you 12 know. I don't know that either. It is all Monday morning 13 quarterbacking now. Now, it's hard to tell. 14 Okay. Have we failed to elicit any information that 15 0 you believe to be important? 16 MR. HEBDON: Do you have any additional questions? 17 MR. FOLSOM: I have no further questions. 18 19 MR. HEBDON: Do you have anything else to add? THE WITNESS: No. 20 MR. HEBDON: Okay. That completes the interview. 21 22 Thank you very much. (The interview concluded at 3:30 p.m.) 23 24 Ace-Federal Reporters 25

Insert#1 \$2 9-7-79

## INOFESSIONAL QUALIFICATIONS FOR DONALD GENE ANDERSON

#### Education

University of Texas, 1955, B.A. Physics/Math Southern Methodist University, 1961, M.S. Nuclear Engineering University of Texas, 1972, Ph.D. Nuclear Engineering

### Certification

Registered Professional Engineer (Nuclear) State of Texas, 1974

#### Experience

From 1955 to 1961, I was employed by General Dynamics/Fort Worth as a Nuclear Engineer in the Aircraft Nuclear Program. During that time my assignments included:

Shielding Studies 2 years Reactor Operator 3 years Reactor Safety Engineer 1 year

From 1961 to 1965, I was employed by the University of Texas, Austin, as a Reactor Supervisor. During that time my assignments included:

Safety Analysis Report Review, Construction, Installation and Startup of 250 kw TRIGA REACTOR 1 year

Supervisor - Senior Reactor Operator 3 years

Reactor Safety Committee

In 1965, I was employed by the USAEC as a Reactor Inspector, Division of Compliance, Region II Atlanta. My inspection responsibilities were:

University of Virginia Reactor Babcock & Wilcox Training Reactor and Pool Reactor University of Florida Reactor North Carolina State Reactor Carolina Virginia Tube Reactor (Power) BONUS (Power-Puerto Rico) Lockheed Research Reactor D. G. ANDERSON

From 1966 to 1973, I was employed by Texas A&M University, Nuclear Science Center, College Station, Texas. During the seven (7) years at the facility, I held the following positions:

Senior Reactor Operator

Reactor Supervisor

Manager of Reactor Operations

Assistant to the Director, Nuclear Science Center

I returned to the University of Texas, Austin, in 1973 in the following position:

Reactor Laboratory Supervisor

In 1975, I was employed by the USNRC in the Office of Inspection and Enforcement, Region IV, Arlington, Texas. During the past four and one-half years  $(4\frac{1}{2})$ , I held the following positions:

Reactor Inspector

Principal Inspector

I am also an Associate Professor of Mechanical Engineering on the evening school faculty of the University of Texas at Arlington, where I teach courses in Nuclear Engineering.