NUCLEAR REGULATORY COMMISSION

BIGINA

ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

In the Matter of: 243rd Meeting.

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 Washington, D. C.
 Part 1 - 8:30 a.m. to 6:00 p.m.

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• BUIL	13		Thursday, July 10, 1980
ERS I	14		The 243rd meeting of the Advisory Committee was
PORT	15	convened,	pursuant to notice, at 8:30 a.m.
. , RE	16	Present:	
			MILTON & DIRGERT Chairman
EET,	17		J. CARSON MARK, Vice-Chairman
I STR	18		RAYMOND F. FRALEY, Designated Federal Employee
HILL C	19		JEREMIAH J. RAY
30	20		HAROLD W. LEWIS
	20		JESSE C. EBERSOLE
	21		MAX W. CARBON
	22		WILLIAM KERR DADE W. MOELLER
-	23		MYER BENDER
	24		CHESTER P. SIESS
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## PROCEEDINGS

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MR. PLESSET: The meeting will now come to order. This is the 243rd meeting of the Advisory Committee on Reactor Safeguards. During this meeting the Committee will follow the schedule outlined for discussion as published in the Federal Register Notice of Monday, July 7, 1980. Today, the Committee will work on a report to the Commission on the FY82 safety research budget. We'll discuss the recent operating experience of the Hatch/ Brunswick, Browns Ferry and St. Lucie nuclear plants, and the venting of containment at Three Mile Island Unit 2 plant. We'll also discuss proposed replies to inquiries from Chairman Ahearne and Commissioner Gilinsky.

In addition, we will discuss items for a meeting with the Commissioners which is scheduled for tomorrow.

Also on the agenda for tomorrow will be a review of the Sequoyah nuclear plant and the preparation of reports on the proposed rule on fire protection, on cascade failures in nuclear power plants and on clarifying the ACRS letter on Atlas.

We have received a request from the General Electric Company to make an oral statement, and we have scheduled that presentation for Friday.

This meeting is being conducted in accordance with the provisions of the Federal Advisory Committee Act and the government and the Sunshine Act. Mr. Raymond Fraley is the designated federal employee for this portion of the meeting.

A transcript of portions of the meeting is being kept,
 and it is requested that each speaker first identify himself or
 herself and speak with sufficient clarity and volume that he or
 she can be readily heard.

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The first item on today's agenda is the Chairman's report, which I will now p? sent.

7 The first thing to mention is that the American Nuclear
8 Society has shown its great wisdom and has awarded the first
9 "Tommy" Thompson Award to Dr. David Okrent.

(Applause.)

For his contributions, I believe, to nuclear power
plant safety.

(Lauchter.)

MR. KERR: I thought it was for general perspicacity, wisdom and good sense.

MR. PLESSET: The next item is a discussion of the proposed items for meeting with the NRC Commissioners, and you have a folder and you might want to take a look at it and see if you wish to suggest changes, additions or deletions. Those who have looked at it could give their ideas to us so that we can adjust accordingly.

MR. OKRENT: You have time on the agenda?
MR. PLESSET: Yes.

24 MR. OKRENT: I wasn't clear. Were you asking if there 25 are other possible items?

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MR. PLESSET: Or a deletion, yes.

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MR. OKRENT: I think it would be interesting to hear how the Commissioners plan to approach the topics related to the upccming rulemakings on degraded core accidents, siting; what informatic they think should be developed in order to help them arrive at a decision, how they expect to get that information developed and things like that. I think they'll be useful topics.

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9 MR. SIESS: I think there's another aspect. There are 10 four rulemaking proceedings they've been talking about. The 11 four I can think of are degraded core, the NEPA Class 9, the 12 siting and emergency preparedness. Now, those sounds like the 13 same subject and that's what bothers me. As near as I understand, 14 there are four separate rulemakings and I'd be interested in how 15 they're going to separate them.

MR. OKRENT: I'd be more interested in knowing how they're going to do that.

MR. SIESS: I accepted that argument. But it seems to me that they've got four very closely related things, and I don't see how they can make intelligent rules with four separate actions going on in those areas. That's assuming that they're supposed to be intelligent rules.

MR. PLESSET I suspect, Dave, that -- Mike, you're
here. You were the one who raised this question about the NRC
resident inspectors. Would you mind if that got pushed off the

agenda?

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	1					
	2	MR. BENDER: Yes, I would.				
	3	MR. PLESSET: Okay, so that has to stay.				
	4	MR. BENDER: It's not because I have any doubts about				
345	5	Dave's point. I don't think we're going to accomplish a heck of				
554-2	6	a lot in discussing that particular matter without some thought				
(202)	7	to what we would say. And I think if we want to raise it with				
l, D.C. 20024	8	the Commissioners, we ought to develop a better understanding of what we're asking about.				
	9					
IGTON	10	MR. PLESSET: Okay. You were there first.				
ASHIN	11	MR. SIESS: Could we discuss Mike's item briefly enough				
UILDING, WI	12	so we know what it is? I don't understand what Mike is				
	13	concerned about. I read everything Mike sent me and I still				
ERS B	14	don't understand what the question is. Is it your idea that there				
PORT	15	should be a similarity between the role of the resident inspector				
W. , RI	16	and the role of the Navy officer, the watch or whatever it is?				
ET, S.	17	Or are you proposing that there's some relation between these two?				
STRE	18	MR. BENDER: Let me try to explain the thought I had.				
HLL I	19	It obviously didn't come out very well in my letter				

In looking at what the Navy does, I was interested in the fact that they had carefully stated what they expected their inspector to do. And he had some duties -- it's true he didn't have a large number of things to do but they had a scope for him that was somewhere within his capabilities.

The NRC has an inspector at the site, and as you can see

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1 from the documents that are sitting here, he has a random set of 2 duties. Some things he has to do, has to report at the time of 3 an incident. But as far as understanding how he's representing 4 the NRC, I came away with the distinct impression that it's a 5 pretty fuzzy kind of situation. And if an accident of some sort 6 really did arise, it's still not clear that they have at the site 7 somebody they would know how to use in connection with the public. 8 MR. SIESS: I never thought that was the intention.

9 I thought the intention was that this was just a resident inspector. 10 He had the same kind of duties as the inspectors working out of 11 the regional offices had, but he did them somewhat differently. 12 They did change his scope to do more direct observation and direct 13 work rather than QA documents. But I never got the impression 14 that the resident inspector program, as mandated by Congress or 15 as implemented by NRC, was intended to be anything other than just 16 a resident inspector.

MR. BENDER: I don't know what I thought he was supposed to do. I thought maybe it would be a good idea to call to their attention that they haven't defined very well what they intended. MR. SIESS: I thought they over-defined it. There's about 40 pages of what he's supposed to do.

MR. OKRENT: It seems to me if we're interested in this topic, it would be well to have a short discussion with Inspection and Enforcement, if there's a question about what the inspectors are supposed to be doing, rather than first talking to the

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Commissioners.

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While I've read about what the resident whatever he is called for the Navy program, it is different but they have a different setup and that's a different plant. They sort of own the plant, too, in the case, and they have their designated people running it. It wasn't clear to me just what we were going to try to talk about either.

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MR. BENDER: I don't have any problem with deferring the discussion until such time as we have amplified the problem somewhat.

MR. MARK: Dave proposed we talk with Inspection and 12 Enforcement. I wonder about that. These resident inspectors 13 were not the invention of I&E. They're an invention, in fact, of 14 either the Congress or the public or the White House or somebody. And the whole operation has been handed over to I&E, and it was just another personnel for them. They've issued instructions to them which make one sick to read. They don't say you can't go to the bathroom like the Navy does, but they do tell you what you must do all the rest of the time and to keep your hand on this phone. They don't suggest in the least that he should really keep an eye on how that plant is being run. They could say all I would have thought necessary in about the same space as the Navy, although it should be in a much less internalistic approach. The instructions are an evidence to the disease.

MR. BENDER: Carson's thoughts and mine are not much

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different. I'm not all that anxious to have a very strong definition but there's an inference that they're doing more than they are.

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MR. OKRENT: I'm a little bit reluctant to go talk to the Commissioners based on that list of things on that set of instructions. I happen to know that they're trying to get these resident inspectors all through the simulator course, for example, because I was there a week ago and there were six inspectors, BWR inspectors, resident inspectors, taking the course. I think that's an indication of the fact that ISE wants them to know something about how plants are run and so forth, and not just do auditing of paper.

So I really think if the Committee is interested in this it ought to learn more.

MR. BENDER: I don't quarrel with that. I think there are a couple of points that we need to take into account. First of all, the inspection staff is not all that big, and expecting them to know everything is equivalent to expecting them to know nothing because they can't absorb everything and if they can't get too much on them as a burden they won't know where to concentrate their attention. I think that's inherent.

MR. SIESS: One comment, one recommendation. I think those instructions have evolved. The first stage was simply transferring inspector duties to the resident inspector. Then I think post-TMI they became concerned about the role of the NRC in an incident, and a lot of stuff about how you report, et cetera.

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All you have to do is read the Kemeny or Rogovin Commission part on NRC response to see what inspired that.

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But I think it would be worthwhile exploring the evolution of this, the philosophy of it, what I&E thinks they're doing as compared to what Congress wanted, or what we think they want. And the appropriate way, to me, would be to start with the appropriate subcommittee reviewing it in some depth and then get somebod; from I&E in here to talk to the full Committee. But I don't think starting with the Commission is the right place.

MR. KERR: I would like to endorse Dave's suggestion that we at least express our interest in the direction in which the Commission as a whole is going in these rulemakings. There appears to me to be an indication that the staff may want to go into the rulemaking to find out what the rules should be, and as recently as this week we heard a high NRC official say that this was different from the ECCS situation; that there had been some experience with ECCS and there was some indication of how the ECCS system should work, and the rulemaking was simply to formalize. But that a degraded core situation was one with which nobody had had very much experience, and the implication was that the rulemaking was being held to find out what the rule should be.

Now, if this is what is -- I hope I misunderstood him, so I give him the benefit of the doubt. But if this is what the NRC has in mind, it is difficult for me to see how any coherent rule is likely to occur. I don't know how to say this in a way

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1 which does not sound derogatory to the Commission. That's my 2 concern. But I would be interested in hearing them comment on 3 what they have in mind, or if they . ave some idea of the direction 4 in which they're going because I think it's an extremely important 5 question.

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6 MR. MOELLER: Could we discuss the responsibility of 7 state and local governments regarding emergency planning. What exactly was it that we wanted to riscuss? We had expressed a question in our letter, and we're simply asking them to answer 10 that point.

11 MR. FRALEY: But the other roint I wanted to make was 12 that in the Appropriations Act, you will note that the Congress 13 expressed that concern about this same problem; that you might 14 have a completed plant which could not be run because the state 15 and local officials have not prepared an emergency plan. And, 16 in effect, it seemed to suggest that in that situation, the 17 utility could prepare an emergency plan, though I'm not sure how 18 one would implement such a plan, and that may be something also 19 worth discussing with the Commissioners.

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20 MR. MOELLER: One other item that applies to this 21 discussion is that the staff has sent the Commissioners a memo 22 updating the status of the proposed statement on emergency planning. 23 I have the ACRS copy which I'll give back to Peter Tam. I think 24 it's something we should run off for all the members prior to our 25 meeting with the Commissioners.

MR. BENDER: I'd like to get a point of clarification. 2 I don't have any objection to taking the inspection and enforcement business off the agenda with the Commissioners, it doesn't bother me a bit. I don't think I'll get a very good answer from them even if I asked. I only wanted to call their attention to the fact that the responsibilities weren't defined very well and an 7 inspector might get into trouble with as many duties as they're putting on him.

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9 I'm concerned about what seems to be something here 10 like -- we're going to decide whether we can discuss with the 11 Commissioners something. It looks to me like if the members want 12 to ask the Commissioners something, that they shouldn't have to 13 ask the Committee's advice on whether they can ask something. 14 And I've become concerned with the fact that that's exactly what 15 we're doing.

MR. PLESSET: I was just going to say the statement you started with is just ideal for bringing up to the Commissioners, so let me indicate to you that our chaos will continue to be well organized.

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(Laughter.)

21 MR. SIESS: I don't understand Mike's point. When 22 we meet for an hour with the Commissioners, are we all then 23 going to have a chance to bring up anything we want? Are we going 24 to go around the table?

MR. PLESSET: No, no.

MR. SIESS: It seems to me that that's what Mike is suggesting; that we should not have an advanced agenda, or that anybody can put anything on the agenda that they want, which is a way of doing business if you want to do it that way.

But I'd like to remind you that the Commissioners in the past, every Commission we've ever dealt with, -- our meetings were not very effective when we brought things up that they had not previously been informed of and briefed on. You throw a question at them that they weren't expecting and you don't get anywhere.

MR. LAWROSKI: They're expecting this. I told them about this on the 19th.

MR. SIESS: Yes, but if the idea of having an agenda is to brief the Commissioners and we don't decide on what it is until we get here, Mike's point is if it's on there we shouldn't take it off. And my question is, if it isn't on there, how do we put it on. Are we solicited before the meeting as to what we want to present to the Commissioners, and we get 20 items but then we can't take any off?

MR. FRALEY: Each month when we discuss future agenda, 21 I indicate when we're planning a meeting with the Commissioners 22 and try to identify the items. I am not absolutely sure whether 23 this was identified last month or not. I think it probably was, 24 and I'll check the record on that, but that's the mechanism for doing it.

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MR. SIESS: That's helpful, because Mike's point is that once it's on the agenda, once a member puts it on the agenda, the Committee shouldn't take it off. And I want to know how to get things on it.

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MR. FRALEY: This morning is too late. You can't take them off the agenda if you expect the Commissioners to be well prepared to discuss that.

MR. SIESS: It's too late to be putting it on. But I want to know what the deadline is for putting it on.

MR. BENDER: That's the only point I'm making. We shouldn't be so constrained. If somebody wants to bring something up, the Committee has to ponder over whether it's a major issue or not:

MR. PLESSET: I agree with Mike on that, and I think we all know there are going to be meetings with the Commissioners at every full Committee meeting. And I think if you have something you want to have brought up, there's no reason you can't.

MR. KERR: Yes, but it seems to me that those of us who are wiser and more conservative have some responsibility to curb the impetuous members of the Committee.

(Laughter.)

MR. PLESSET: That's the ideal.

MR. SIESS: I'm not sure whether Bill is being facetious 24 or not, but I do have a problem with bringing things up to the Commissioners almost ad hoc, even though they've been our piece of

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paper for a month. And bringing up something there that we really don't know the background of, we haven't discussed with the staff, and sort of tossing it at the Commissioners pretty much without any thorough review by us. It tends to dilute our concerns, I think. I think the things we take up with the Commissioners at the face-to-face meetings should be the more important things. And I think the only way we can decide on what's important is what the Committee thinks is important. I don't agree with Mike that if a member thinks it's important it should come up to the Commission. We don't operate that way. We operate on a consensus. I agree we can't talk to the Commission as a consensus, but the alternative is to just go around the table and ask each member what's on his mind.

MR. BENDER: Well, I've been on this Committee long enough now to know that even though we say the Commissioners are prepared, they usually aren't prepared even to deal with things that are on the agenda very well.

MR.SIESS: I didn't say they were prepared. I just said they'd be unprepared if it wasn't on the agenda.

MR. BENTER: But to always have ourselves in the position where a member has to justify the question he's going to raise to the Committee before he can raise it with the Commission puts an impediment in the communications chain that I think is inappropriate for this Committee. When we write a letter we agree on the position we're going to take, but in dialogue it doesn't seem to

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1 me that we have that constraint.

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2 MR. SIESS: We disagree. I think that the lack of that 3 restraint in the oral discussion is likely to get us into trouble 4 a lot quicker than if we had a similar lack of restraint in 5 written communications, because at least the people that are 6 talking think more about what they're writing. It would disturb 7 me. I'm not going to raise it as a substantive issue that we 8 haveto vote on, Mr. Chairman. 9 MR. PLESSET: I hope not. 10 MR. SIESS: Not at this meeting, but I may at a uture 11 meeting. 12 (Laughter.) 13 MR. OKRENT: I'd like to repeat my original suggestion 14 that at this meeting we talk to the Commissioners in a preliminary 15 way to see if they have any comments on how they expect to approach 16 the rulemakings and, as I say, to find out what information they 17 think is needed for the decision process and how to get at it. 18 I think this is not a topic that's strange to the Commissioners. 19 MR. PLESSET: Rulemakings on -- ? 20 MR. OKRENT: On Class 9 accidents. 21 MR. PLESSET: Okay. Let me say, Dave, I must beg to 22 disagree with Chet, and I certainly hope that you'll feel free to 23 bring it up, and if you like, we can give them a little more. 24 MR. OKRENT: If you read what the Commissioners are 25 doing, this is not a topic that's strange to them and it shouldn't be. ALDERSON REPORTING COMPANY, INC.

MR. SIESS: But I'm now completely confused because I thought that there was some agreement with what Ray suggested that this was too late to add something to the agenda. I think the Chairman has ruled that it's too late to take something off the agenda. Is it now clear that it's not too late to add something to the agenda?

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MR. PLESSET: It's very easy. If you want to remove something from the agenda, that's trivial, you just strike it. MR. SIESS: That's what we tried and Mike objected and you upheld it.

MR. BENDER: I objected to taking it off in favor of 11 something else. 12

MR. EBERSOLE: We're on the subject, I guess, of the 13 resident inspector's function, among other things here. One 14 thing that bothers me is the point of beginning of the resident 15 inspector's duty here as I see it described. You notice it says, this is "in the operational phase." All of it begins at that 17 point. 18

You may recall that sometime ago we were talking about 19 an apparent void in the total design construction operating 20 process, whereby there was virtually no one who actually critically 21 examined the integral physical plant to determine, among other 22 things, inappropriate juxtaposition of equipment or whatever 23 that may exist in the actual three-dimensional plant; a matter 24 which has never been disclosed on drawings, and frequently never 25

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picked up in the review processes because they're so channelized.

Somebody somewhere has to eventually go to the full scale final thr -dimensional plant and make judgments as to whether it went together properly.

we pushed that off toward what was the former head of I&E. He said he was going to invest something like 15% to 20% of his effort to do that. That, so far as I know, fizzed out, but it's not a dead matter. Before a resident inspector enters upon the operational phase of his duties, he ought to go in and really do a critical inspection of the plant as it, in fact, was built. I think he's probably the only one that will do that. It's not covered here.

MR. PLESSET: Let me try to summarize some of the ideas, not that the Committee has but that I have. I would be a little disturbed if we were to interfere with a member's right to bring up something with the Commissioners that hasn't been printed out in advance. I'd also be disturbed with not being able to remove something unless it was given to them as a preparation for a meeting with us, as at least helping to give a little more efficiency. But as far as adding things, I think we should feel free to do that, and I certainly think that, for instance, Dave's point is well made and certainly we should get to that.

Now, I gather that Mike is guite willing to drop this 24 item for a little further consideration regarding the resident inspectors. Is that correct, Mike?

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MR. BENDER: Yes, I'm willing to wait a while and have a subcommittee meeting and see what we're going to do. What I was going to do was tell the Commissioners that I thought it would be a good idea to find out that they were doing and if you'd like us to do it, we'd do it. But if the Committee wants to just take it off, okay.

MR. PLESSET: I think it may very well be that you'll have a chance to just say that.

Is there anymore that you want to talk about in connection with the Committee members? I hope not.

Is it agreeable with you, Chet, for you to start in advanced of the scheduled time, or would you rather have a break?

MR. SIESS: I've got a short presentation I'd like to make, and then it was my intention to let Bob Budnitz take over, and Bob can't be here until about 9:45. So what I think we might do is let me start in and then we can take a break, and this will give people time to get oriented and know what they're supposed to be looking for.

You've been handed a great deal of paper that you're going to have to keep track of. One thing you've got is a notebook, a small notebook that has a lot of blue paper in it, and blue will be the color for the Research report. Unfortunately, we couldn't put all the handouts on blue and there's a lot of background information that you have.

The notebook contains drafts of the various sections of

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chapters of the report, and the report has been divided into two parts; Part I, General Comments, and Part II, Specific Comments. You won't find the Part II label in there. But the general comments are something that was prepared by Dave, which does include some general comments and some that you may not consider guite so general, regarding the direction of the program, some of the background. The Subcommittee reviewed this and there are some things that they discussed and much of it will need further discussion.

Then in Part II are Sections running 1 through 8, and those sections or chapters in Part II coincide with the eight decision units. That will be a basis for discussion today.

You also have on blue a table which represents the worksheet, shall we say, for the 1982 budget request. It has one page for each decision unit, and all of the subelements of each decision unit listed. There are several columns in that table, and let me refer to them just briefly so you'll know what we're talking about.

18 There is another materials table by decision units and 19 Bob Budnitz will have some slides and we'll put them up as we 20 talk about them. But the first column is what NRC requested. 21 The second column you can ignore. It says "OMB Inflation." I 22 don't know what it is and it hasn't been discussed at all.

23 The third column is labeled PPPG, and that was 24 Research's allocation of the funds they were assigned by the 25 Commission in the program planning -- policy, program and planning

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guidance. That was the low figure, and they decided if that's all they could get, how they'd allocate it. Then they made their request which was a significantly higher figure.

The fifth column is the EDO's preliminary mark as of the 2nd of July, and the last column is the NRC -- it's labeled NRC RECLAMA. On other documents you'll see it NRC Revised because the RECLAMA is the difference between the last column and the next to the last column. They're going back to EDO and asking for something above what EDO gave them. That's their appeal, if you wish. So you've got a lot of figures. And then there are three columns out on the right for ACRS. If we reach any decisions regarding recommended levels we'll try to keep track of them here.

We expect to put in the report a table which would just include two columns, like we did last year. One would be the Research request, the second would be the EDO mark, which are basically our levels of consideration at this meeting. I don't think we want to put in the report a table of ACRS recommendations item by item. If you wish you can, but we can decide that later.

I'd like to put something on the board just for background. For FY81, the staff doesn't know yet how much money they're going to have. FY81 authorization bill I think has gone through the Conference Committee, but the appropriations bill is still being kicked around. Budnitz will tell you more about that. But it looks like it will be on the order of \$180

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million. Now, FY82 it looks like the allocation in the PPPG for
 Research -- all of this is program support and it leaves out about
 \$10, \$12, \$15 million for equipment and it leaves out the

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This was \$207 million. What Research said they needed, and this was essentially their original request, was \$2695 million. The EDO initial mark came out at \$230, which is \$23 million more than the minimum that was assigned in the PPPG. Research is going back to the EDO with a RECLAMA, \$28 million, bringing their total request up to \$258 million. There's the spectrum. Whatever they get from the EDO, which will probably be somewhere between here and here -- it's not usual that you get everything you asked for on the RECLAMA, just like you don't get everything you asked for to begin with -- whatever they get there is not likely to be increased by the Commission; it's likely to be decreased some, locking at the overall budget. It's certainly not likely to be increased any by OMB, and the way things have been going the past year, it's not likely to be increased by the Congress.

So whatever they end up with in here is probably an
upper figure, and there will be decreases at various stages.
It may not go below this figure. So anything we recommend that's
above this figure we've got to consider includes funds that may
be deleted by one or more agencies between now and when it gets
back to Research. And Research has indicated that it would be

very helpful to them and to the Commission if for any amounts that
 we increase above this level we indicate some priorities on;
 where they are top priority they'd be the last thing to be cut;
 where they are low priority, they'll be the first thing to be cut.

Those are overall figures. They all show an increase. When you look at decision units or subelements, you will find there are both increases and decreases.

8 At the Research Subcommittee meeting on Tuesday, we 9 had a presentation by Kevin Cornell who is Deputy EDO, and Kevin 10 has been running the budget review apparently. And incidentally, 11 there's no Budget Review Group. Last year, as you will recall, 12 at this stage we reviewed the BRG, Budget Review Group, mark. 13 And after our report was out, the EDO made his mark and that went 14 to the Commission. There are not two separate reviews this year. 15 The BRG mark and the EDO mark have been combined; it will all 16 be the EDO, and the next stage will be the Commission.

17 But what we're looking at when we look at any of the 18 figures is a preliminary EDO mark. The Research RECLAMA has not 19 yet been reviewed, it's being done today. That's why Cornell 20 cannot be here. They're hearing arguments for budget changes, 21 not just for Research but for others. And the final EDO mark 22 will go to the Commission by the middle of next week. Cornell 23 indicated that any advice they get from the ACRS prior to making 24 the final mark will be considered. So some of our comments may 25 influence the EDO mark and not just what the Commission does.

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Cornell pointed out that in their review, EDO review, they tried to reflect congressional views and actions by Congress on the FY81 budget. He mentioned that the FY81 budget had been, for Research, had been cut by approximately 20%, and they read that as some indication from Congress that the research program should be held down.

It also reflects Commission views. The EDO mark puts in zero for fast and gas, representing the Commission's policy on research on advanced reactors and converters. There was some discussion on that as to just what the Commission's policy was since they had said something difference in congressional hearings. But I won't go into that now.

In the EDO review, there has been substantial consideration of user needs. Each user office was asked to comment on the research budget, right down to the subelements or lower. There is documentation of those responses in some material that was handed out to you this morning. It's addressed to Cornell from Budnitz, and Budnitz' part summarizes the user office recommendations and attached to it are some of the letters from the user offices.

The NRR was most extensive in its comments because a major portion of the research program relates to NRR needs. And we had a presentation from NRR from Roger Mattson with slides, et cetera, on the research budget. NMSS has reviewed it and discussed it extensively with research staff and there is something

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in writing. I believe what we were told was that after the budget was submitted to the EDO, there were some meetings between Research and the user offices to discuss priorities, coordination, et cetera, and some revisions were made, minor revisions were made.

But the user offices have reviewed the budget in detail and have made, in some cases, very detailed recommendations. NRR, for example, took the base budget, the PPPG figure, and said this is how we think it should be allocated, which was different than the way Research said it should be allocated in some items.

Since then, NRR has taken the EDO figure, or they've actually taken the PPPG plus \$25 million which is approximately the EDO figure, and said if Research had this much money, this is how we think it should be allocated. And in some cases, their allocation of the additional \$25 million was different than the EDO's or was different from the way Research would do it. These are differences of opinion.

But there has been a very extensive review by the user offices. In fact, Bob Budnitz somewhat resents this. He says we don't get to look at their budget but they get to look at ours and tell us where we should spend it. I can understand his resentment, but I think there is a little difference there.

The EDO, Kevin Cornell pointed out that this preliminary mark is by no means final. The final mark will not be until next

week. There is no decision yet on LOFT, although there's a mark on LOFT. Just to remind you, under the PPPG Judget, Research budgeted LOFT at \$35 million which means a phase-out in 1982, only a couple of tests and a phase-out in 1982. For their full request, they budgeted LOFT at \$48 million, which meant it would go full speed through 1982 and the close-out would be in 1984.

Preliminary EDO mark is the \$48 million. NRR has recommended something less. And that is still not settled. Budnitz does not feel that LOFT is assured at \$48 million for the EDO's mark. There's still concern about that because it is a preliminary mark.

Cornell says they're still looking at the effects of the rulemaking proceedings on the research needs, which is, of course, at least part of what Dave had in mind I think by bringing this up to the Commission. The degraded core and the other matters.

In trying to evaluate the user need review, it turns out, I believe from what I can read here, that about 87% of the research request at the EDO level has been user endorsed. And the remainder could be covered approximately with the 10% initiative that has been given to Research.

That is not the way they expected to use that 10%. That is, if they asked for \$48 million and somebody only gave them \$44, they would use 10% more to build that 44 back up to \$48. That was not the intent of the 10% initiative; it was to

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take on projects more speculative or more exploratory, I think. But on sort of a legalistic bookkeeping basis, people seem to look at it and say well, only 90% of what you have has to be user endorsed; the other 10% you can do. And this, I think, bothers Budnitz and it certainly bothers me. And it is an approach that I think rules at this stage of the bookkeeping game; it may not really affect the program. I don't know. We might want to explore that.

9 I've tried to tell you what I think Cornell would have 10 told you if he were here, without going into any detail. 11 And unfortunately, he's not here to answer questions.

The material you have -- you've got the budget sheets. 13 That one is easy to find; it's on legal size paper. It's not 14 easy to read, but those of you who weren't at the Subcommittee meeting if you try to read it, the main thing you have to recognize is that the righthand column is the EDO mark and the EDO 17 comments that have been superimposed on what was submitted, 18 about the right four inches. And the other thing that will help 19 you understand it is that the line of figures you see at various 20 places, budget figures, refer to the material that follows it. 21 Just figure w atever is logical and it's backwards from that. 22 And what we've been calling subelements are numbered in there as 23 planned achievements. We're using letters, they're using numbers. 24 We may change the numbers but don't worry about it. I'm not 25 going to change it until the final draft.

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We have had given to us yesterday a package that looks like this. It is addressed to Dirks from Budnitz, FY1982 Budget Reviews, EDO Staff Recommendations, and this is the Research RECLAMA. This is being presented to the EDO staff today. We were given the figures and some discussion of it on Tuesday and we'll get it again today as we wish. But this is what Research is asking back. It amounts to \$28 million to bring the total from \$230 up to \$258. And it's quite detailed, it has tables in it by decision units and it has discussions of what would have to be left out or what can be done with the additional money.

There are a couple -- Steve points out a minor error on this budget thing. At the top of the page on each page it says dollars in thousands; they happen to be millions. But three orders of magnitude is within the range of the uncertainties, probably.

(Laughter.)

The other material that you've got we'll try to identify as we refer to it. Let me stop and se if there are any questions.

MR. McCRELESS: You might mention that Kevin Cornell mentioned that this review of EDO is also going to include FY83. MR. SIESS: Yes. They're committed to a two-year budget process for 1982 and 1983, and there are outyears on the budget. We have not been brought into this two-year picture, and I told them that we were reviewing the FY82 budget and

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weren't going to go beyond that at this stage of the game.

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I read something that Congress was going to ask for a two-year budget and that they would authorize on a two-year basis, but of course, they will still appropriate on a one-year basis, so I haven't the slightest idea what it means. I have enough trouble looking ahead to 1982 without trying to look ahead to 1983, and as I read things we've written, we can't get 1981 out of our minds when we're looking at 1982, and 1980 is still with us, so I suggest that we forget about 1983 right now, I've forgotten about it. And nobody was told to look at 1983 so we're really looking at 1982 and that's what our report will say.

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In the drafts you have in blue, you're not going to find an awful lot about priorities, and priorities are going to be very hard to assess, as we have known in advance. And we had some discussion about this on Tuesday. But we cannot just tell the Commission that we think the budget ought to be at \$240 million and be realistic about it. We may think it should be \$240 million, but it's going to get cut, and if we want to be helpful to our own cause or any other cause, we have to give people some advice on where we think cuts should be made, or where we think cuts should not be made. Now, this does not mean we have to put a priority on every item, but LOFT is a good example. LOFT is somewhere running between \$48 and \$35 million, which is \$13, which is a pretty good chunk. Do we say taking that out is our first priority, or is our last priority, or

taking \$5 million out is the first priority, et cetera.

Another area that is going to be somewhat of a problem that we're going to have to think about is the fast and gas. The Committee has, each year, said that there should be research on fast reactors advanced converters. The staff has no need whatsoever for this in licensing now, and they don't like to look ahead more than a couple of years and they don't see any need for it, except a little support for Fort St. Reign(?) maybe, and they don't give it a user need classification; it just doesn't fit in.

The EDO has cut it to zero saying that's Commission policy. We can put it back in. I don't think it's going to end up in the Commission's budget to OMB. If it is, I don't think OMB is going to leave it in. But if we put it in and it's a part of our total we need to keep that in mind; that it's going to be taken out.

17 'I don't know what consideration the Committee can give 18 to the fact that Congress is likely to put it back in, as they 19 have done in the 1981 authorization -- saying you should do so 20 much on fast reactors at a level of \$10 million and so much on 21 gas at a level of \$3.2 million, and then not put the money in. 22 Which means that if the staff does it, that's a \$14 million or 23 \$13 million reduction in something else. How we can take that 24 into account I don't know.

But we basically have two choices; to say what they

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think they ought to spend and on what, and say well, if you don't do it that's your problem; or to be fairly realistic and try to indicate what we think is important. And if they're going to cut, what we think they can cut or what we think they must leave in. It's not easy.

Any questions? Mr. Chairman, I'd suggest we take a break while people assemble the material they will need for this review and push the rest of the stuff out to the middle of the table.

MR. McCRELESS: I would like to go ahead and mention now that on all the future drafts that you receive, the paragraphs will be numbered as well as the lines. We made a decision yesterday not to do that because we thought it was preliminary and we weren't sure we were going to get it all put together. But the future ones will have them numbered.

16 MR. MURLY: That was an excellent summary. I think Chet 17 didn't leave anything out and it was exactly on target. There's 18 one piece of information for background that will color a little 19 bit of our thinking in 1982. That is, we have received -- I mean, 20 the Congress has passed the fiscal 80 supplemental this year. 21 And you'll recall that we had asked for \$26 million in Research. 22 Of that, \$3 million was for waste management and the rest was for 23 TMI-related research; ranging from a better understanding of 24 LOCA's to core damage research.

We have received \$10 million of the \$26 million that we

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2 requirements on that \$10 million, except that it can't be for 3 4 5 300 7TH STREET, S.W., REPORTERS BUILDING, WASHINGTON, D.C. 20024 (202) 554-2345 6 7 because we didn't get what we asked for. 8 9 thinking. 10 11 (A short recess was taken.) 12 MR. PLESSET: We can begin. 13 MR. SIESS: Gentlemen, two procedural announcements. 14 15 16 17 18 19 20 21

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waste management. So that roughly, we've received \$10 million of the \$23 that we asked for, roughly half of what we asked for. And there were in there some plans for, let's say, upgrading semiscale and upgrading TLTA that may make it a little difficult

asked for. As near as I've been able to determine, there are no

So I just mention this by way of background for your

MR. PLESSET: Let's have a 10-minute recess.

First, let me remind you that the reporter is hooked into the microphone system and has plugs in her ears and unless you want to be off the record you must use the microphones. She won't even know you're talking. And second, addressed to those people who are writing chapters, sections, parts of sections, et cetera, anything you have that is to be typed that is to go into the report should be given to Dot Zuker, not to anybody else. If you want it in the report give it to Dot and she will see that it's typed, reproduced and distributed.

23 I'd like to start off by having Dave present the general 24 comments that are incorporated into Part I. This was written 25 pretty much by Dave. I subdivided it, so if he has any objections

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to my subdivisions he can bring them up as he goes through it. This is the first few pages labeled, "Part I, General Comments, 1. Introduction." Dave?

MR. OKRENT: Chet asked me to try to write some introductory material, and after reflecting on it briefly I figured this was going to be hard to get the Committee to set priorities, so we ought to tell the Commission they should. I tried to start out indicating that it will be useful if the Commissioners themselves arrived at some tentative ideas as to what was really most important from the point of view of the safety research program where they needed information, let's say, for their own responsibilities and where they think the staff should be going. And then, that, in fact, the regulatory staff should take a broad look at the safety research needs and develop recommendations in terms of this broad look and not from the needs that arise from what I would call specific or detailed requirements.

To some extent, you might argue that what Mattson presented to the Subcommittee Tuesday, which I didn't hear but which I looked at in terms of the viewgraphs, for example, might be interpreted as NRR having given a broad look, which last month we didn't have the benefit of. I'll have to hear from the Subcommittee about that, and similarly, it may be that they feel that Standards has given it a broad look now. In other words, I would say as of last month, they have not. Maybe the Subcommittee feels they have done this.

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I don't think that the Safety Research staff themselves have -- at least in anything I've read -- tried to re-evaluate the safety research program in terms of risk reduction potential. In other words, if you have \$200 million or whatever it is, should \$100 mil'ion or something like that be on LOCA and transients. Is that really \$100 million worth in FY82. Are there other things that have an increased emphasis if you think in terms of risk reduction potential?

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I tried to indicate strongly that where research is confirmatory in nature, where there is reasonable reason or good reason to think that the current regulations are either adequately conservative or more than adequately conservative, that in a time when there are less dollars than one needs, research in these areas should be sharply reduced so that you can have money to either explore the areas where you need information or, in fact, to look in areas where you're not sure that you have a good handle on what's going on. Again, that gets back to the question of -- do you need \$100 million on LOCA. I don't want to pick on LOCA, it happens to be a big amount of money. The fuels work, in my opinion, calls for a similar situation. So that's sort of page 1 of the introduction.

Then I tried to elaborate on some of these things and gave some suggestions for what might provide bases for assigning, let's say, general areas of emphasis. So for TMI-related research needs I put down that for the most part, the Committee has already

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emphasized with regard to operating reactors, and then again, for reactors being constructed where you have some additional either design flexibility or so forth, the areas important that one would add here. So Item 2, which is headed TMI Research, I think is largely a reiteration of things we've already stated.

Item 3 concerning re-evaluation of priorities of user needs -- again, that was written a month ago. We may or may not feel that the NRR and the other offices are doing this. So that's a question that you have to think about.

Item 4 is the question I've already said -- Research itself ought to look at its own program. I haven't seen that they've done that in terms of risk reduction potential. In other words, I can still remember only a year ago that we were being told they had this legacy of the rulemaking hearing on ECCS and that's why they had still had a lot left or ECCS.

I understand that on Item 5 there was some question among some of the Subcommittee members on the way I worded something. I think this is an important topic and we ought to talk about it. What I wrote was, "The general subject of Class 9 accidents, including but not limited to the proposed rulemaking on degraded cores and core melts, presents the single most important research area for the next few years."

Let me comment on why I put that in. I think it's the most important in the sense that somehow or other, the Commission has to arrive at a decision on this. It may or may not be the

most important from the point of view of the effect on safety. I don't know. That's what their decision is, and also what the information is. But I think it's the most complex issue that they face for operating reactors. I think it's the most complex issue that they should decide before they really can provide any kind of meaningful guidance on reactors to be constructed. Depending on how they decide, it could have a minor or farreaching effects on reactors being constructed and so forth.

So in this sense, tome it is the single most important and I don't see in the research program any sense of the needed priority. I guess -- in fact, I'm inclined to think the Committee in this report should recommend that the Commission establish a task force within the NRC staff, people from Research, from NRR, other groups as necessary, to try to lay out what information is needed, how we're going to get it and on what time scale. And in that sense, in other words, I think it's the single most important.

MR. KERR: I would agree with almost everything that Dave has said except I would substitute the words "difficult and complex" for "important", and even he used "complex."

I also think I much agree with what he said about some attention being given to, at least at this point, some proposed program of activity which would also lay out the research needed to answer the questions that are likely to be raised. I am a bit concerned at this point at making the research program very

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large when nobody knows what he's going to do with research. And I think this needs to be said to the Commission in some fashion. There has to be some preplanning of at least several directions that could be taken. Then one says, here's the research we think we're likely to need to answer the questions if we go in one or more of these directions.

But from what we've seen so far, it seems to me that the people in Research have done most of the thinking that has been done, and I give them credit that they've gone ahead without any guidance and tried to descenting. But it seems to me very important that the staff and the Commission also become involved in the process.

MR. OKRENT: I didn't put in the idea of the task force in this draft. I did indicate that I thought that the Commissioners ought to give guidance. I'm inclined for us to recommend that the Commission set up some kind of a joint group. I'm with what Bill says so far. It seems like the Research has been trying to propose something -- I don't think even in Research they have given what I would consider to be the appropriate interoffice kind of attention to this particular path they have set out.

But I'll go on, if I may, to tell you what else I've put in here.

MR. EBERSOLE: Dave, before you leave that paragraph, I had difficulty reading it in trying to sort out whether you were primarily talking about handling the messy old problems with

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the existing plants or whether you were really extrapolating to new ones by trying to find the best ideas.

MR. OKRENT: If I wasn't clear, I'm sorry. Think both have to be done and they're different questions, and somehow you have to have some kind of policy guidance. I'm not saying that the Commissioners should decide next month what is to be done, but I think they chould nevertheless provide some kind of policy guidance to what kind of information do we want to develop for existing plants.

With regard to new plants, I thi k I've indicated at previous meetings-- we had a subcommittee meeting on NPCP's and I tried to indicate -- we wrote a letter at that meeting -that the staff has been spending really all of its time on operating reactors and hasn't really thought, except in a perfunctory way, about the NPCP's. Well, the next thing to think about is what comes after, let's say, NPCP's. This is one of the topics but the other main topic, you might say, is how do you design for the future not in terms of the single failure criterion but in some more general way.

Then I tried to pick out some -- I won't pretend to have tried to include every area which I thought required emphasis, and it didn't appear, at least in my opinion, in the way it should in the research program that we had described to us as of whenever, early June. So one area with regard to operational safety I don't think the staff have a research program

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on what I would call operational behavior, function design and control. I still don't see that in what they said last month. I think that's --

4 MR. KERR: Excuse me, Dave, I must confess that I
5 don't know what you're talking about. Tell me what it is you
6 mean by --

MR. OKRENT: All right, sure. There are a couple of facets of this, at least. First, when you're designing a plant, the designer has to make certain decisions -- how many relief valves in the secondary, do I include a PORV or not in the primary, things of this sort. He also puts in different types of control systems.

These kinds of decisions impact quite strongly on
plant operation behavior if these things work the way they're
supposed to be working. They also impact in some ways where
they malfunction. You're running the plant, in effect, like on
a BWR; however, the turbine control is functioning, and if it
malfunctions this leads to a certain type of transient which
impacts, then, on --

MR. KERR: Could I say it by saying that the staff does not have sufficiently detailed understanding of plant systems behavior under dynamic conditions? This doesn't strike me as being research necessarily; it's just trying to get detailed understanding of how plants perform. Or am I missing something? MR. OKRENT: But it's not only the way plants perform

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as they are currently designed, but how did the design affect the performance, and if they were designed in some other way, how would the performance be different. I think if the staff understood more of this, it would assist them in a variety of ways. So it's somewhat more than understanding how the existing plants behave, but how do design decisions affect this, so how would --

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MR. KERR: Okay, I understand what you're talking about now.

MR. OKRENT: How would this change the behavior. I think this is important to many of the things that we're interested in, and it's not what's in the PAS. That's a different kind of work that PAS does.

So anyway, that's what A is supposed to be.

The second item on the impact of control systems and other nominally non-safety -- is something we lack. Again, I don't see that in the staff's program. And I must say I happen to have --

MR. KERR: It seems to me that B could very well be a subsection of A.

20 MR. OKRENT: It could be, but I chose to pull it out 21 as a separate one for a variety of reasons because I think it 22 warrants, in fact, additional emphasis. A is very broad.

We got sometime ago, as some of you will recall, -someone actually a few years ago raised the question about control
systems. It's somewhat interesting to me what the staff wrote

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then which sort of indicated things were okay.

MR. KERR: Yes, but with all due respect, I think he had a problem but he was being very specific and the staff was replying to his very specific question rather than the more general question perhaps, to which they should have been responding.

MR. OKRENT: Yes. It's somewhat interesting to me. Some of the things he suggested be looked at, like damping ratios and a variety of things, I'm not so sure -- at least, I don't understand that they are the most important things. I'm more interested in some myself, but we're interested in other aspects of control systems.

MR. KERR: Eventually, you're going to persuade me that we shouldn't separate control safety systems, if you keep on.

MR. OKRENT: I'm not trying to propose any position in that regard. I am increasingly convinced that the staff ought to know more about control systems and what's in the plant. In fact, he did recommend that they do failure modes and effects analysis early on. So part of the things that he suggested I think, in fact, might have been looked at earlier with good benefit.

So, I think this is one that's worth singling out and I don't see it given proper emphasis. It may be buried somewhere. Then again, on design errors, this is called out because -they have a lot of money proposed and somehow this one aspect is identified. And generally, the Item D is intended to meet

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Jesse's question about future reactors -- should the Commission 2 develop some kind of guidance for their design. This would 3 include a variety of things including what kind of shutdown 4 system you have or whatever. In other, the general design system. And again, that's not called out in the research program.

41

I think if you say to yourself what kind of research would be needed or should be done in order to evaluate the design criteria and see in what way we should change it for future reactors, that would be a sort of a focus kind of program, and you won't automatically pick that up by what they're currently doing. You'd pick up parts of it.

MR. KERR: I agree with what I think is the spirit of this but I'm not sure whether the message out to go to Research or to perhaps Standards.

MR. OKRENT: Well, I think that NRR and Standards should have developed a user need for this, and I'll bet there isn't one, though I haven't read their latest list. Because they tend to single out subsets of this, and I don't think this is something Research should go out and do without very strong direction, I agree. So that needs some kind of rewording in my opinion but I had to put something down in a hurry to get it in to Chet.

23 Anyway. So basically, what I tried to do here was to 24 single out the more general areas that I thought should be worked 25 on and what hadn't been singled out in what I'd read.

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MR. EBERSOLE: Shouldn't there be something in here about advanced reactor safety research needs, if we're looking ahead in the energy program? Gas and fast gas and so forth, LMFBR, in spite of the current administrative positions against this.

MR. KERR: Yes, Research is suggesting a program in fast reactors. Maybe not enough. Is that what you're saying? That there isn't enough. Okay.

MR. SIESS: Jesse, keep it in the context of general comments. There are four pages on advanced reactors in the specific comments. And I think we need to keep this whole thing in that context.

Gentlemen, we'll have other opportunities to look at this particular material, but this is general and it has some things that would tend to flavor what we do later on. And some of the items Dave has listed are what people call crosscuts, like the comment on the general design criteria. It's hard to define that, although with a crosscut Research might be able to point out or dig out the areas that address that, if there are any.

Let's take a quick run. Does anybody have any problems with the five bulletin items on the first page?

MR. MOELLER: I wasn't sure I understood all of them.
In the second one -- am I interpreting it right that you say
the Reg Staff will have to re-evaluate its previous user requests
for research to assure that all the major issues are covered?

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#### Is that what you mean?

MR. OKRENT: What I intended to say in a few words was they have prepared a lot of user needs; in fact, they tried to tick them off again for the research program. But it's not clear to me, even now after I've looked quickly at whatever it was that was written, that the Regulatory Staff has tried to sit back and identify some kind of, let's say, a broad perspective on research needs, and not only those that they think are current problems, and that relates to LMFBR but that's only one, but what are their needs, for example, for future LWR's and so forth, as distinct from a set of specific things. I don't think they have quite done this yet and I think they should. Because otherwise, you get I think an improper set of priorities.

In fact, I think last year the staff could equally well this year have said -- gee, we're going to need a lot of information for these rulemakings. I don't think they had to wait a year. If they just sat back and contemplated their navel, for want of some better word, they could have sat back a year ago and said we really had better start getting this information, and what is the information we want and so forth.

MR. KERR: I understood bullets 1, 2 and 3 were a sequence. The first thing it has to have is that the Commission has to provide the policy guidance, and once that has occurred, then 2 and 3 follow.

MR. OKRENT: But if the Commission doesn't, I hope the

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NRR does that anyway.

MR. KERR: I would say that the NRR was to have evaluated its user requests within some broad framework which they think accounts for major issues. I'd hate to accuse them of not having done that.

MR. OKRENT: I'm reluctant to give them credit for that. MR. MCELLER: If this had had the thoughts that you just expressed, such as anticipating rulemaking -- I understand it. It might be useful to put in a few of those specifics.

MR. SIESS: The place for specifics is in Section 3. Not all of these items are covered in the material that follows, but that one is in Section 3. The next one is in Section 4. If people have specific recommendations with changes and wording on that first page, they should collect their ideas, we'll come back to it. If it's simply word engineering, they can mark up a piece of paper and give it to Dave or to me.

MR. MOELLER: Down in the last two bullets on the irst page he shifts to the NRC, and we first were talking about the Commission and then the Regulatory Staff and then the Safety Research Staff. Now I find I don't know who the NRC is in those last two bullets.

MR. OKRENT: I guess I was somewhat deliberately vague. By the Jay, I didn't mention the fourth bullet, let me come back to that one. One of the things that came up during the discussion at the Subcommittee meeting in June and it's one that came

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up earlier, was were there things that the NRC is doing that they really should be asking industry to do, in one way or another. And was there at least some kind of decision process whereby this question was raised. Is this something that the NRC should be doing, and the answer was yes, and that's why they were doing it.

It wasn't clear at least to me and I think others whether all the things that were being proposed fell into this category or that there was such a decision process. I don't know who NRC is here. Some of these things come up as user requests, some of these things may come from the Commissioners themselves.

MR. SIESS: Yes, and some of them never get to Research. Things get done by industry because the staff ask questions. As to what the basis for decision is, I don't know. Why is there a LOFT for PWR's but no LOFT for BWR's? Somebody made that decision somewhere.

MR. EBERSOLE: It's easy, they don't need them. I think the bulk of the money is going to PWR safety research.

MR. SIESS: Well, somebody is spending a fair amount of money on BWR safety research, not all on the reactor vessel.

MR. OKRENT: I'm sorry. I think it's somebody way back in 1962 or 1973 said yes, let's build a loss of fluid test, and gee, we built some boiling water reactors in Idaho, let's make this a boiling water reactor and we'll melt it down and see where -- So we would have a boiling water reactor there if that's what had been studied.

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You know, the decision on LOFTing of PWR had nothing to do with LOCA and transients and PWR's or anything like that.

MR. MOELLER: Are we looking at what industry should do or are we looking at what other federal agencies would logically be more responsible for doing than NRC? To me, that, like DOE, is very important.

MR. SIESS: Well, there have been a number of directives as to what NRC should do versus DOE; none of them have been all that clear. There's been one from OMB on improved safety. But I think the thrust of Dave's point here was industry versus NRC, and there are some fairly specific examples other than LOFT. There's safety relief valve testing, qualification testing, things of that sort.

Let's go to page 2. Are there any portions of that, of Section 2, that you'd like to see revised and can give Dave some advice or can come up with some words, not necessarily at this moment?

18 MR. OKRENT: Talking about words, if people -- for 19 example, Dade is suggesting a helpful elaboration -- if they 20 could either provide suggested words or at least give me a little note that says it would be helpful to expand this thought or that 22 thought, I would then try to do it.

23 MR. SIESS: Yes, and that applies to everything here. 24 In Section 2, there's a division here between problems that 25 relate to operating reactors and those under construction, and

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problems that relate to reactors to be constructed, an additional list. I'm asking you for comments on the list and the division. Are there any items in the list you don't understand and can find words that make it clearer?

I think in the Subcommittee meeting there was some question about repeat of the shutdown heat removal system in the second paragraph. The first one talks about ahighly reliable shutdown heat removal system; the second for new reactors talks about such as, a dedicated bunkered shutdown heat removal system, and I think somebody raised a question about that.

> MR. KERR: I have some suggestions which I'll pass on. MR. SIESS: Fine.

MR. OKRENT: It's not clear to me that you can readily provide a dedicated bunkered shutdown heat removal system in an existing reactor, or at least not the way you would do it if you were designing from scratch. So that's the logic for repeating it in a somewhat different way. But I'd like to get Bill's comments.

MR.SIESS: On Item 3, which is the user need priorities, that's elaboration of one of the bulletin items on the first page. Does that help you understand, Dade, and if you have some words here would you pass them on to Dave?

In the last paragraph of 3, which is on page 3, the comment, Dave, that you mentioned ONRR and Standards -- the effort that they've done in reviewing the user needs and relating

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them to the research program in connection with this budget is 2 something we had not previously reviewed and it's been fairly extensive.

4 I would think that you need to add in NMSS in there. 5 I don't think there's that much difference among the offices. 6 And probably, there needs to be some recognition of the fact 7 that they've done something. It has been the case; it may not 8 have been as thorough -- you did elaborate a few minutes ago on 9 the kind of review and I think you need to think about that a 10 little bit.

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MR. OKRENT: I agree.

12 MR. SIESS: The next item, 4, relates to the bullet of 13 the risk assessment methodology to the research program. That 14 was done late last year at one level. We had a memo I think 15 with Ray DiSalvo on that. We talked about that at the Subcommittee 16 meeting. You can't find it in the decision unit 8. Bob Budnitz 17 indicated that that was sort of an overhead staff function, and 18 I think he might want to comment on that. Would you like to hear 19 a comment on that now from Bob since it is addressed to research 20 and they're here?

MR. OKRENT: As you wish.

22 MR. SIESS: Yes. Bob, would you like to comment on 23 that? Do you know where we are?

24 MR. BUDNITZ: You're discussing examining the research 25 program from a risk perspective. Is your question trying to find

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1 where that is in the budget?

MR. SIESS: Well, this is a general recommendation and I guess we'd like to hear your reaction to it. The relation of this to what was already done and whether it's a continuing effort or should be in your opinion.

MR. KERR: Let me see if I understand the question we're asking. Is it whether the research has been placed in priority according to its risk reduction potential? Is that the question we're asking?

MR. OKRENT: At least the results. Not that that's the only basis but that has been used as a basis.

MR. KERR: Has that been used as one of the criteria? MR. BUDNITZ: We believe that it has, and we believe that the new program emphasis and the changing direction of the program are a clear indication that things important to risk are being looked at that weren't looked at before.

The only formal thing that's been done in that regard
to date is a memo that I suppose the Committee must have that Ray
Disalvo did. It was actually a small report, which formed the
basis for some of the thinking we put into this year's budget.

But you must be aware that in many areas about the only thing you can come up with in some of these things is whether it's high, medium or low; that these sorts of things are not numerical in their nature.

I believe that not only has that already had some impact,

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but that in the next year or so it's going to have a larger impact still. The ability of the staff to think affirmatively about this without the kind of overwhelming psychological, shall I call it overburden, of the horrible history of WASH-1400 is just changing very rapidly. Not just in research but everywhere.

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MR. SIESS: Bob, how do you evaluate research to determine its risk reduction potential? It seems to me you have to say if the results of the research are such and such, and if they are implemented, then we have a potential for reducing risk.

MR. BUDNITZ: That's right, and you kind of can only say a high, medium or low. I don't think that a numerical risk analysis per se is of much use for a lot of what we dc.

Let me give an example. We're beginning next year to do some serious thinking for the first time about the whole issue of control rooms. Now, until we even do some exploratory work, we don't know which questions we will end up researching, or even wanting to research. And it's only those specific questions that you can ask about. So then you say, what are we doing it at all for? It's because of a feeling we have which almost everybody I suppose in the room will confirm, that that's got to be an area where there's a vast potential.

But you really can't evaluate the risk reduction potential of the whole area called control rooms; you have to evaluate specific things, many of which haven't been formulated yet because we're still working on it. So while I don't think it's

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necessary to apologize for what we've done todate, I also think
 it's fair to say that we haven't done enough, in large part because
 many of the new areas we're in like plant operational safety
 areas are hard to do.

Let me then give you another example. If you read WASH-1400, just straight off the page, you come to the conclusion that primary system integrity is not an issue of great concern. I mean, the primary vessel doesn't break in any high enough likelihood to contribute to those curves that everybody has seen.

10 Now, on its face, that would lead to the completely 11 inappropriate conclusion that that's low priority. I don't think 12 it's low priority. And the reason is because there are some issues, 13 important ones, that are nagging us, for whom the specific numeri-14 cal risk contribution is unanalyzable. You know, it's just not 15 that sort. And there are other examples that come to mind, such 16 as seismic questions, where basically all we can do is high, 17 medium and low and that's sort of what we do.

Is uppose we can be then open to the criticism that we're not being -- that the judgments we're making are wrong. I would be delighted to consider any such advice from the Committee.

21 MR. OKRENT: The Ray DiSalvo report was interesting,
22 but I think it hardly meets the comment.

23 MR. BUDNITZ: It was a first shot. I agree, it was a
24 pure first shot. It was not intended to be anything more.
25 MR. OKRENT: The use of WASH-1400 as the basis for

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judging risk reduction potential is not something that you'll find in these words, and I hope the staff intends to more and more move away from using the sequences in WASH-1400. I think you're making a mistake which you're repeating too frequently in going to those sequences and using those sequences in arriving at recommendations, et cetera, et cetera.

MR. BUDNITZ: Right, absolutely.

MR. OKRENT: And I've seen it frequently and in recent months and in recent days, in fact. So, the term --

MR. BUDNITZ: Can you elaborate on that last comment? MR. OKRENT: Yes. I think the comment that hydrogen measures, in fact, that I've seen recently made have again drawn heavily on what was in WASH-1400 and didn't ask what was not in WASH-1400. Things that were done in Indian Point and Zion, recommendations from PAS, were based too much on what was in WASH-1400 and didn't reflect enough on what was not in WASH-1400, and so forth.

19 So I think there needs to be a question of what paths
20 are not in WASH-1400 that are important to --

MR. BUDNITZ: I suppose on that last my only comment can be that the PAS staff was asked to provide a risk assessment of In n Point in three weeks, and about the only thing that they could do was to say well, the only thing we can do is this, and that's what they did.

> MR. OKRENT: I know. But they didn't have a list of ALDERSON REPORTING COMPANY, INC.

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1	the things that might have altered the conclusions.
2	MR. BUDNITZ: It was plainly recognized in the intro-
3	duction to the report, in my view.
4	MR. SIESS: It's still a good example.
5	MR. BUDNITZ: It is a good example, and I agree.
6	MR. KERR: But what Dave said is you ought to quit
7	using the things in WASH-1400. What his example said was that
8	you should quit using it but you should use some other things,
9	too.
10	MR. SIESS: Yes, and not rely strictly on WASH-1400.
11	MR. OKRENT: Yes. But nevertheless, I think you should
12	use risk reduction potential in looking at your research program.
13	For example, your point on reactor vessel, what you said is there
14	are some nagging questions. To me that means there are some
15	areas where maybe the estimates that one will find in that
16	document, the probability, best estimate of $10^{-7}$ , for example
17	maybe there's a big uncertainty band due to something. If there
18	is a big uncertainty band, in fact, then the expected value moves
19	guite a way away from the best estimate, and then there is a risk
20	reduction potential possibly. So in fact, just using those
21	very ideas says you need to do that work.
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11	MR. BUDNITZ: Yes, and that's, of course, what we're
23	Joing it for

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doing it for.

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MR. SIECS: What's interesting to me is that the categories that come to mind and that Bob mentioned when you

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look at this are quite different than the categories we can find by looking at decision units. That is, one category was primary system integrity, one was seismic, one would obviously be siting and demography and emergency procedures; another would be core melts and containment. It's a different categorization there that I find very interesting.

Let's go of The next item is Class 9 accidents, and we were beginning to get specific here. There was a question raised as to the qualifications of single most important. Bill, you said you had some milder words. Does anybody have any problem with singling out Class 9 accidents as a section here under the general comments?

MR. KERR: I can speak for no one else. I think it probably needs singling out.

MR. SIESS: If no one else speaks, we will say you are speaking for others.

17 In the other areas requiring emphasis, there are a 18 couple points that I think we should be clear we're making. That's about two-thirds of the way down on page 4, Item 6. 20 It says, "Lacks sufficient emphasis. Many areas where there are either large uncertainties or there's reason to expect that 22 a significant improvement in safety may be achievable." That partially addresses what we were just talking about, the risk assessment for assessing priorities. But I assume that that's a qualification that applies to the A through D items on the next

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page. Is that intended, Dave? That's the basis for the list that appears on the next page.

MR. OKRENT: Yes.

MR. SIESS: Then there is an admonition here that the FY82 program that we're reviewing should be reoriented to provide appropriate emphasis on these topics, and also, the FY81 program.

Now, the four items that are on page 5 you discussed, were there changes that you want to make in those? I know there was some lack of understanding. Do you understand them now or have words you want to submit to Dave for changes?

MR. OKRENT: If you want elaboration indicated, I can easily add another sentence.

MR. KERR: I'm sure I'll write something on this. But I think that the whole Committee as well as Dave need to be more speci .c than just to say that the program should be reoriented to provide appropriate emphasis, because it's a fairly tight program and I think -- unless we just aren't going to give any guidance -- we need to say what should be dropped or pick this up.

MR. OKRENT: I'd like to try that.

MR. SIESS: It was intended, implied anyway, that if we accept that as a guide, we would provide the more specific guidance and specific comments that occur in Part II. Now, we can't cross-reference this, but if we say that, we ought to provide it. And we need to keep that in mind, then, as we go through the more specific recommendations.

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Dave did not go into the last item which is just sort
 of something I drafted that up to just introduce the next part.
 If anybody has any comments on that, they can pass it on to me.
 This was just simply to set the stage for what follows.

MR. MOELLER: Did you explain your last sentence a little better? I don't understand it.

MR. SIESS: The last sentence of Section 6?

MR. MOELLER: At the bottom of page 5. Yes, the last sentence at the bottom of page 5.

MR. SIESS: That's not mine, that's Dave's. I'll let him explain it.

MR. MOELLER: You're saying that the needed large shifts in programs or priorities will be made in the program description provided to us during our review. I didn't quite understand.

MR. OKRENT: You notice I didn't put a dollar figure in because I didn't know where the Committee was going to come out. And I didn't know whether the Committee was going to try to say do everything you said and then do these things in addition, or was going to try to say, and therefore propose the larger amount, or was going to say, it's going to be necessary to reduce emphasis in certain areas in order to provide the necessary emphasis here.

As of June, I don't see the appropriate emphasis on these topics, and as somebody was just saying, if they were going to build up in these areas and not change the total, then they

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would have to shift their programs and priorities from what it is that's in the stuff they sent to the EDO in some way.

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3 MR. MOELLER: Okay, I see now, I just misread it. I 4 read it as you saying that the needed large shifts would be made 5 by RES. You mean that we will recommend shifts. You're talking 6 about in the program description provided to us by RES. I took 7 it as the RES.

MR. OKRENT: N . I think it would be nice if we 9 recommended shifts. I don't know if we'll accomplish it or not. 10 MR. SIESS: I would suggest that Research Staff try to address some of these items, as to whether they are in the 12 budget anywhere, and if so, are they in at what level? That is, 13 if they're not in at the PPPG level, then we would have to 14 recommend shifts. If they're in at the EDO and revised level, where they are, in which case we wouldn't have to talk about that.

16 Gentlemen, I would suggest that we now hear from Bob 17 Budnitz. He'll give us the overview. Bob, we have your 18 RECLAMA document. Attached to it are the figures you used with 19 the Subcommittee which were very helpful. In what Budnitz will 20 present, there are certain areas where the personnel allocations are particular problems, and he'll bring those out and if we 22 haven't got comments about those in there, we'll decide whether we need them. The two or three areas where the requests for personnel had been changed considerably from what Research asked for, and in some cases from what we previously recommended.

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1 MR. BUDNITZ: Let me begin by saying that we have had 2 discussions with the Deputy Director since we met with you the 3 day before yesterday, as part of our RECLAMA to him. And we 4 have had some success in some parts and some they're thinking 5 about. So I'll try to indicate where that is, but the preliminary 6 mark that you had before you on Tuesday is not quite right 7 anymore, but the overview is still pretty reasonable.

8 MR. SIESS: Have there been official changes in the mark? 9 MR. BUDNITZ: No. He has said well, I guess you're 10 right on that one --

MR. SIESS: That was just a procedural question. 12 MR. BUDNITZ: I want to start with a suide that I guess 13 I showed the other day and which Tom Murly put together a month ago. I think that's the most important thing. That slide tells the overall story; the details are, of course, vital, but that slide I did show.

17 MR. SIESS: This is only Reactor Safety Research; 18 this isn't the whole program.

19 MR. BUDNITZ: Furthermore, not all of Reactor Safety 20 Research is on the slide. Risk assessment isn't on the slide.

21 But this slide tells a good deal of the story, and I 22 think demonstrates clearly that we are paying attention to your 23 bullet which says that -- the bulletin says we're supposed to 24 pay attention to those areas that have substantial impact on risk. 25 And the notion that we should have considerable growth in areas

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related to operational safety, and the notion that severe accident phenomena and mitigation require extensive new work, and the idea that areas where we are deeply involved on a decade-like timescale; that is, the top one, should get less emphasis.

MR. EBERSOLE: The line on LOFT is a little confusing. Couldn't you characterize it with two lines on LOFT, one of which might be dotted and another one solid so that you could tell what's being done differently with LOFT now?

MR. BUDNITZ: Yes, I could. This, by the way, is our own budget requests; the reality is surely different, and in detail it might even be different in growth. The other thing is that the numbers in 1983 and 1984 don't have inflation in them, so LOFT is level. That's a level effort, inflation, that we're asking for, and the next level by definition afterwards by definition.

> MR. FBERSOLE: But it's a different kind of work. MR. BUDNITZ: Yes, sir. I'll come to that.

I suppose that that overview then demonstrates several things that are both important and troublesome. The thing that I have calls for substantial shifts, which I think we have begun. On the other hand, it also points out, and in some cases correctly, that we haven't moved as rapidly or as fully as the Committee would like. And I need to emphasize to you that we have also not moved as rapidly or as fully as I would like. And thereby

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hangs the whole pail. And when I say I, it's also true of Tom Murly and Bob Bernero and Frank Arsenault who's not here and of Wongsun Tong and Charlie Calvert and so on.

Generally, the amount of motion and reprogramming in shift that we are capable of accomplishing is not as great as we would like. And while frustrating, that's a reality which I hope the Committee can recognize. That doesn't mean that we aren't open to specific criticism which if you would offer, or advice or whatever you would offer, we would try to take into account.

But the fact is that even where we want to move rapidly we cannot in some cases, and in some cases moving rapidly has a strong negative value which, in terms of disruption, which we try to avoid because the research community with whom we deal requires a measure of stability in order for it to remain effective over the longer haul.

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1 MR. BUDNITZ: All right. Secondly --2 MR. OKRENT: Excuse me, if I can interrupt, Bob. 3 That is the same song you sang the last time. 4 MR. BUDNITZ: It is still true. MR. OKRENT: I will say the same thing. I spent a 5 6 lot of time in the national laboratory, and I have seen the 7 problems there when you have ongoing programs. In fact, it 8 is even harder when they are good programs and they are 9 doing good work. But I do not think we have the luxury in 10 the safety game of continuing momentum on things when there 11 are really important new needs. 12 MR. BUDNITZ: Yes, sir. 13 MR. OKRENT: I think one at least should try to 14 say what is it we would do if we had absolute flexibility. 15 What is it we really want to do next year, FY 81, let alone 16 FY 82, and then from that position move to what is the 17 absolute minimum that we cannot change. But I do not see a sign myself of that approach having been taken. 18 19 I think in the safety game that is the way it has 20 to go. It is not high energy physics. 21 MR. BUDNITZ: I can just reply I believe that is 22 exactly what we have done. I would like to ask you or 23 others on the Committee to point out specifically where we

25 begun by asking what is needed, that we then have backed off

think we have fallen short of that, but I believe we have

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in some places because of a series of realities, and that we have gone in our plan about as far as I believe is sensible in this very rapid reorientation.

Of course, some members of the Committee might believe that LOCA and transients are not an issue any more, or that our understanding is sufficiently good or the regulations are sufficiently conservative. If I believed that, LOCA and transients would be terminated in 1981 and 1982. I do not believe that.

10 I believe that the safety concerns that still 11 remain in the area of LOCA and transient phenomena and the 12 codes we are developing to deal with that remain amongst the 13 most important safety issues still outstanding in reactor 14 safety, and that the reason why the budget in 1982 is in the 15 \$50 million, \$60 million range is not mostly because of 16 inertia and momentum built up in the sixcles and seventies, 17 but is, in fact, due to pressing and important safety 18 concerns still remaining in that area where research is 19 recaired to assist us in understanding, because, of course, 20 LOCA, transients and LOFT, that is the area we are dealing 21 with. That is the pot from which the others are taken out.

Plant operational safety, fuel damage and fuel melt, the money for them comes out of the pot called the old stuff, unless there is new money. Despite the fact that that sums to higher, realistically we may not get as much

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new money as we want. In fact, we may have less. I have to defend this in the strongest possible terms. The reason why these two things are as high as they are is not, except in a very few areas, this question about inertia. It is because pressing safety concerns remain.

6 If the Committee does not agree with that, it 7 ought to say so. We will listen very, very carefully. I 8 have the impression the Committee agrees with that. In 9 fact, just within the hour, Dr. Tong mentioned something to 10 me I had been aware of but had not focused on in quite the 11 same way. This is an aside but an important one.

12 Why do the low pressure injection systems in the 13 ECCS, the very large volume systems, come on at such low 14 presures. Combustion? A couple of hundred psi, 500, 600 15 psi. Why do they come on at 1000 psi? I believe a lot of 16 it has to do with a concern that for a hypothetical -- I use 17 the word "hypothetical" -- double-ended guillotine break 18 with a rapid blowdown -- people said we can wait for the low 19 pressure, it is going to get there anyway, why inject the 20 high pressure when the issue about that is so important?

But today in 1980 we may understand something about bypass that was not understood when those systems were designed, and we may be able to modify that view and thereby cope with the sort of small breaks, a range of which are not well coped with when the low pressure system comes on at

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1 atmospheric or a low atmosphere, 10 or 20 atmospheres.

The fact is that the understanding of the phenomenon of the small break regime, transient-induced LOCAs an the like, bears on design questions of that sort whose posing is not illegitimate, it is vital. And that is only one example of a series of questions that this line and that large system are intended to address (indicating).

8 If the Committee thinks those are lower priority, 9 not just because of safety but because of pressing other 10 concerns having to do with the research community, then 11 great, say so and we will lister carefully. But I am not 12 there yet, and that is meant to be a pretty strong defense 13 of this mix, which by itself, even with this very large 14 program -- those are still the largest things in town -- is 15 a substantial redirection.

16 The stuff is not on a curve like risk assessment. 17 MR. LAWROSKI: Dave, I think you would have to 18 temper the extent to which you do this because pretty soon 19 the flexibility of telling your contractors that you can 20 drop what you are doing now and pick up something new, 21 pretty soon you will find a limited choice of contractors. 22 Mostly the ones willing -- though willy nilly -- have very 23 cyclic-sized funds.

24 MR. EBERSOLE: I guess everbody else understands
25 this; I don't. I can take the LOCA and transient and LOFT

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1 curves up there, and I have to take the sum of LOCA and 2 transient and LOFT and take a big, flat brush and say that 3 is a totality, and I don't understand the component parts of 4 it in such a way that I can understand a budget expenditure 5 for it.

6 MR. BUDNITZ: The subcommittees, of which there 7 are a couple, that think about this carefully have been 8 through all that, and I would be willing, if the Committee 9 desires, to go into that in some detail so you can see what 10 is in there. But I think I have to make the point just as 11 an overview that if I broke this apart into large LOCA and 12 then small LOCA and transients, and LOCA-induced transients 13 -- transient-induced breaks, I mean -- and then LOCA-induced 14 other problems, the large break LOCA here is a minor 15 component in 1981 and almost negligible in 1982. It is down 16 in 1983.

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KR. EBERSOLE: It just does not show.

18 MR. BUDNITZ: If I had to break this apart, it 19 would be quite small. It is not quite gone because of some 20 international commitments, but it is very minor. This work 21 is now small break studies, operational transients and the 22 like, and then code development and assessment for 23 understanding those phenomena, with some of the large break 24 stuff still continuing on.

We have come to the conclusion that we understand

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enough about large breaks so we don't have to do too much more about it. Again, I am completely in accord with, for example, what Dave Okrent said, that understanding severe accident phenomena and ways to mitigate them are vital. They are more vital than other stuff precisely because we are in the process as an agency of trying to modify the whole regulatory structure to cope with that.

8 That makes them all the more important because we 9 have to support the agency's ability to regulate, and that 10 accounts for this very rapid increase in our work, and it 11 also accounts for the mix of what we are doing. That is a 12 sensible research program that had as its operating procedures -- we did not need all the answers until 1987. 13 14 It is perceived differently than one that deals with ongoing 15 reactors that run every day.

16 The mix is of such a way that would not be so if 17 we did not have ongoing regulatory decision-making going 18 on. You have to understand there is a lot of that in there. 19 MR. BENDER: Are you saying the programs are now 20 being set up to answer different questions than they were 21 last year? 22 MR. BUDNITZ: Oh, yes, sir. 23 MR. BENDER: How can we tell what those questions

24 are?

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MR. BUDNITZ: They have been explored in some

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1 detail with the subcommittees. I can go into them area by 2 area. 3 MR. BENDER: I know we don't have time to do that 4 today. 5 MR. BUDNITZ: I would be happy to. Just to pose 6 one key area of questions, it has to do with containment 7 response. There are questions about containment response 8 that were not asked in the asearch program two years ago 9 that are now being asked. The area of containment response 10 contains a whole lot of subparts. 11 MR. BENDER: I agree. 12 MR. BUDNITZ: That is a broad area. Just to cite 13 another one, there are questions of the phenomena that are 14 involved when a core goes further than TMI-2 went. Had 15 TMI-2 not been cooled at two hours and so many minutes, the 16 phenomena involved in what would have happened have not been 17 explored, and that whole area is a whole question not asked 18 in the 1980 budget deliberation. 19 MR. BENDER: The curves up there that you have, 20 could I tell how much of it applies to new stuff? I almost 21 inferred from what you said previously that almost 22 everything that is going to go on after 1982 is going to be 23 something addressing questions that have not been addressed 24 before. 25 MR. BUDNITZ: That is a decent overview. In

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detail it cannot be right. That is generally so. The way to tell is to look at the specific sub-elements. For example, just to cite one, the whole question about fuel melt behavior, fission properties and transport and contaiment response is, in sum, as well as in detail, practically brand new.

7 On the other hand, some questions in the LOCA and 8 transient area and in LOFT were on our agenda years ago for 9 1983 and 1984. LOFT always had small break tests for some 10 of these transients You accelerated them, changed the 11 references, deleted and added in order to integrate a 12 program. That probably would not have been so well 13 integrated had not --

MR. BENDER: The LOFT work is primarily directed
to improving computational codes. I guess there is not much
else you could say about it.

MR. BUDNITZ: It is directed towards uncovering or
understanding phenomena that you cannot uncover at small
scale.

20 MR. EBERSOLE: Do you break down each of these
21 curves?
22 NR. BUDNITZ: I do not have it on curves.

23	MR. EBERSOLE: Curves are great visually.
24	MR. BUDNITZ: You are right.
25	MR. EBERSOLE: I mean even multiple colors or

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1 something.

2	MR. BUDNITZ: Yes.
3	MR. EBERSOLE: It looks like that would
4	MR. BUDNITZ: I don't want to be defensive about
5	this. I want to try to just be realistic about what we are
6	doing. But I feel all the things in here you have called
7	out have been responded to in one way or another. I don't
8	think we are derelict completely in all of them. On the
9	other hand, there are several of which we are up to. It is
10	different than what you are thinking. We ought to go
11	through those.
12	For example, I read here the potential impact of
13	control systems and other normally non-safety systems is
14	important. You bet. Our answer is we are working on that,
15	and we can show you in detail what we thought, and we can
16	show you in detail the budget
17	MR. OKRENT: What have you got in the FY 1981
18	budget on that topic?
19	MR. BUDNITZ: Let me find it.
20	(Slide)
21	A lot of it is in instrumentation, electrical, and
22	some of it is in what we call man/machine interface.
23	Together it is about \$6 million.
24	MR. OKRENT: I don't want to see dollars.
25	MR. BUDNITZ: That represents programs.

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MR. OKRENT: I have read the listings of what - MR. BUDNITZ: We are asking for a substantial
 increase for next year.

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MR. OKRENT: I did not see myself -- I may have missed it -- I did not see a program that was focused in this direction. You have a lot of things listed under instrumentation and electrical, a lot of environmental gualifications, a range of stuff. I think it was not really aimed at this topic. I may be wrong. Show me the specific thing that is aimed at this topic.

11 MR. BUDNITZ: We have a program that has not been 12 focused in a coherent, solid way yet for two reasons. The 13 first, the most important, is we do not have experts in that 14 field in the Office of Research or anywhere else in the 15 agency.

16 MR. OKRENT: That is the key point.

MR. BUDNITZ: And we cannot hire them. We cannot
hire them because of bureaucratic Mickey Mouse.

MR. OKBENT: I think the research program quite naturally reflects the people in the Research Office. A lot of people who know LOCAs and transients and so forth can think of good work to do in that area. They can think of things to do with it. They can think of things to change it and so forth. If you do not have somebody in these other areas, it is hard to develop a program.

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MR. BUDNITZ: You are absolutely right.

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MR. OKRENT: This is a root cause. But I find it,
unfortunately, not an acceptable situation even for FY 81.

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MR. BUDNITZ: We gathered together in the winter a group of one-half dozen people within our office, with some advice from the others, to try to put together a program plan for 1982 and then backing into 1981 to see what we wanted to do in 1981 that would be longer range.

9 Those people were drawn from such interesting 10 places as Sam Bassett, the Deputy Director of SAFIR. Why Sam 11 Bassett? Because he knew something about it from a previous 12 incarnation. That is fine. In fact, Sam had enough, he had 13 a half-dozen people, he put together a decent program plan, 14 and now we are trying to figure out how to staff the thing, 15 both with experts from elsewhere in the agency and trying to 16 hire from the outside. But you cannot bootstrap in three 17 months when there is a hiring freeze.

18 Furthermore, we are contemplating, although we 19 have not really completed it, an organizational change that 20 would focus on all that stuff in a branch. We now have it 21 assigned to a branch that has other missions, the research, 22 and we are trying to figure out just how to do that. That 23 is involved in the personnel department and other things which are vital to protect the interests of our employees 24 25 and all the other stuff.

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1 On the other hand, it gets in the way of trying to 2 do something in just three months. It is hard. So what we 3 tried to do in 1982 was to put in the funds we think we 4 would cover that stuff. Secondly -- this is just as 5 important -- we have colleagues in other offices who have 6 not figured out where they are going, either, and who are 7 trying to follow us while we are trying to follow them.

8 I really have to say it in a funny way. They do 9 not have explicit programs in these areas. They don't know 10 what they are going to be regulating. They don't know 11 where. They are asking Research for help. They are asking 12 us to lead them. Don't lead us too much because, remember, 13 you are supposed to follow us. There is nothing wrong with 14 that. We are having a hard time --

MR. KERR: In defense of your position, it seems to me it does not take research to try to decide whether the control system is important to safety, and that is a decision that has to first be made.

MR. BUDNITZ: That decision may never be made by NRR, but it has been made by us and we are going to do research on it, okay?

22 MR. KERR: You are not going to do research on that 23 question, I hope. You can answer that question in about two 24 minutes.

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MR. BUDNITZ: We are not going to do research on

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whether it is, but we are going to do research on those specific aspects that will show us where and with what emphasis what should be done. Now, if, having done the research, our colleagues do not implement that in regulations and branch technical positions and the like -- I won't say that is somebody else's problem -- it is our problem.

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8 MR. KERR: Almost simultaneously, and maybe even
9 preceding that, there have to be some people within NRR -10 MR. BUDNITZ: And ISE.

MR. KERR: -- who can make use of your results and can help in trying to find out in what areas, if any, research needs to be done. Control systems in reactors are very primitive. It is not as if someone is developing some new way of control philosophy.

16 MR. BUDNITZ: But Bill, as well understood as that 17 subject is around this table, that is, the core situation 18 there, it is in great shape compared to human factors. You 19 know, we have people in the agency who know about 20 instrumentation and electrical systems and power systems and 21 the like. They are scattered around. They are not focused. 22 MR. KERR: I am less convinced about human factors 23 because from what I have seen of TMI, I cannot believe human 24 factors had as much influence on what happened during the

25 course of an accident as I would be led to believe if I read

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the reports uncritically. I think they might have some
 influence on the next accident or some other.

3 MR. BUDNITZ: When I wanted to try to come up with 4 an office-wide -- which really means an age'rcy-wide --5 program, I could find a half-dozen people, scattered as they 6 were. I understand enough about that myself. Half of you 7 in the room probably worked in that professionally at one 8 time or another in your lives, and some of you still do. I 9 put something together I thought was decent. Human factors, 10 that is different. When I said let's gather every expert 11 into the Office of Research, nobody walked in because there 12 are none.

13 But I will say here what I have been saying for a 14 while. You remember what Steve Hanauer said. He said two 15 weeks ago I could not even spell human factors, and now I is 16 one. Now, for several months we have been trying to hire a 17 human factors expert, one. We found the guy. We had the 18 hiring freeze. We have been waiting. Steve is over there 19 trying to figure out what in the world to do, and he does 20 not have any experts either and he can not hire them 21 either.

You have to appreciate the realities of trying to undertake a research program in an agency like this, tie my hands and Tom's hands and Bob Bernero's hands and Franks in a way that is inevitably less responsive than we would like

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1 it to be. It is not just the lack of availability of 2 experts, but this funny system we have of planning two years 3 in advance.

4 If you want to reprogram more than half a million 5 dollars, you have to go to the Hill. I showed a slide once 6 that said that takes nine months. We are having budget cuts 7 at the same time, as you know, for 1981. So without 8 pleading innocence, obviously we are not doing it. There are 9 some realities which make it much more difficult than I 10 would have thought two years ago when I was still at 11 Lawrence Livermore and coming here bright-eyed and 12 bushy-tailed.

13 It is kind of depressing. It is kind of like14 having cold water thrown at you.

MR. KERR: Go ahead and say it is depressing.

16 MR. BUDNITZ: It is not depressing, because I do 17 not get depressed. It is startling, which is different but 18 related.

Now, just to take another point, I will read here.
The proposed program includes considerable growth in areas
related to operational safety.

22 (Slide)

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However, you go on that it still lacks significant
cohesive research in LWR plant design and control. It
does. You are right. I hope you not only say that, but

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reinforce it. It is true. But it is not right to think that we are not working in that area. Bob Bernero and his colleagues have redirected the risk assessment efforts that had been in place since WASH-1400. Maybe we are not doing it guite the way we should because we have to begin with what we have, but I think it 13 not fair to say -- and I hope you do not believe we are not doing it -- the questions about operational behavior as a function of design and control, where such experts as Frank Rousen, who is an expert in that, have been brought on board and been trying

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11 to put something together.

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12 On the other hand, I do want to agree with you 13 quite strongly on the idea which is over here somewhere. 14 The NRC may have to reduce sharply some research which is 15 confirmatory in nature where there is good reason to believe 16 that the current regulatory requirements provide adequate 17 protection to the public.

18 Yes, sir, that is right. We have to do that, 19 especially since there is not enoug money and everything we 20 are asking for is not going to come true. The hard part is 21 to try to get a consensus on which areas those are. Large 22 LOCA is one. But there are others where we have sharp disagreements with our colleagues in the other offices. 23 24 An example is pressurized thermal shock. The day 25 before yesterday, right here in mid-morning, Roger Fattson

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1. said that that issue could, in his view and in the view of 2 his office, be put off, be deferred. Pressurized thermal 3 shock studies in the primary system need not be funded in 4 1982 because, considering all the other priorities, their 5 delay would not impact safety. We do not agree. We do not 6 agree because we think that beginning in 1983 and getting 7 answers in 1985 -- 1983 would be the earliest you could 8 begin -- it too late. We do not agree.

9 That is an example where our colleagues in the 10 other office believe where there is good reason to believe 11 that the current regulatory requirements provide adequate 12 protection. He thinks so; we do not think so. This budget 13 is full of those issues, specific technical disagreements 14 about where adequate protection is compromised or may in the 15 future be compro" >1 or where deferrals are acceptable in 16 the light of severe budget constraints. That is where we 17 are stuck with the judgments that inevitably end up on my 18 desk.

MR. EBERSOLE: Bob, could you say something about
unpressurized thermal shock? I am saying pressurized
thermal shock is worse. We have an ongoing think on
unpressurized thermal shock, post-LOCA thermal shock.
MR. BUDNITZ: Suppose I could back up the
following statement, which I really can't do, with numbers.

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Suppose I could back up the statement that accidents leading

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to a pressurized, high pressure thermal shock are of high probability or somehow meaning they will occur more frequently than many other accidents, and they are worse when they do for some vessels, especially vessels that become aged over their lifetime.

6 Then that would force us, if it were true, to go 7 ahead and do this work. We are not sure that that is so, 8 especially on the probability, but we do not think it is 9 responsible to rely on the possibility that it ain't so. 10 There we are having, as I said, a specific disagreement with 11 our colleagues, but in the nature of taking the reductions 12 that we will have to take because that big request is not 13 going to come through.

I want to insist that I think what we are going to try to do is use this criteria, which is to reduce that work where there is good reason to believe the current regulatory approach is adequate. Adequate to do what? You said it. Adequate to provide protection to the rublic, absolutely right.

In detail, then, with that as a kind of criterior for our research program, we have to look at each thing and see whether it is. That is where we want your advice. MR. OKRENT: On this pressul zed thermal shock question, it seems to me you ought to be able to make a rough estimate of the likelihood of the event occurring.

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1 That does not strike me as being harder than the estimates 2 you are making every month. 3 MR. BUDNITZ: We have done so, and we kind of 4 believe it is bad enough to be of concern. 5 MR. OKRENT: If that is the case, then it seems to 6 me --7 MR. BUDNITZ: Is that fair, Bob? 8 MR. BERNERO: Yes. It is not rigorous. 9 MR. BUDNITZ: The statement that it is real low 10 probability just does not hold water. 11 MR. OKRENT: I don't know what is rigorous. 12 MR. BUDNITZ: I can compute the WASH-1400 method. 13 MR. OKRENT: Can I continue? 14 MR. BUDNITZ: That is a rigorous calculation. 15 MR. OKRENT: Let's assume, in fact, this might be 16 a number that is not small. Possibly there is a different 17 question. What is the information that is important to 18 know, given one of these occurrences. 19 MR. BUDNITZ: The high pressure? 20 MR. OKRENT: Yes. In fact, is there research that 21 will give really in ortant insight to this question that 22 will influence the de isi ..., and what is that research? 23 MR. BUDNI1. we think we have thought that 24 through. and we think the program we have planned does 25 that. Again, we can go into more detail here if you want.

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1 MR. OKRENT: We don't have the time here. 2 MR. BUDNITZ: Paul Shewmon and others have already 3 thought about that with us. 4 MR. OKRENT: If this is the case, you should be 5 able to write down on a piece of paper, first, how you have 6 done your estimates on the probability, and what are the 7 important questions that you think should be answered by 8 research, and how the research will answer these. 9 MR. BUDNITZ: And then how it gets used. 10 MR. OKRENT: In fact, maybe you are prepared to do 11 that in this case, in which case --12 MR. BUDNITZ: I think we are, and I think the case 13 is pretty good. 14 MR. CKRENT: All right. 15 MR. BUDNITZ: I kind of think the Committee will 16 generally agree with that. 17 MR. OKRENT: I would not be surprised if the 18 probability is significant. I have not seen anything which 19 says here is the information that can and should be provided 20 by research. I don't mean the office, but the doing of 21 research will provide not just information about the 22 subject, but the information that is needed. Those are two 23 different things. 24 MR. BUDNITZ: Just to reply, I think that 25 obviously -- you have not seen it. We have shared it with

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the subcommittee at the ACRS that looks into this, and they have gone into it in plenty of detail. So I think that is an example where we thought it through and we did our homework, and to me 't is almost obvious. I understand why the other office might come to the conclusion that other things are more important because, you know, the probability per year is smaller than one.

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I don't agree with them, but I understand them. So I am just making the point that we -- let me try to reiterate -that we try to emphasize the criterion that where work is confirmatory in nature and we have a feeling it is in good shape, we are going to drop that, give it lower priority because we do not have enough money.

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7 I am trying to reiterate that that is a judgment, and 8 people with the same information differ on that judgment. And 9 all too often our judgment is not sustained in the budgetary 10 process. I have to say thank god we now have a procedure that 11 enables us, at least procedurally, to go ahead when only we think 12 so. That was not true last year when we had to get endorsement 13 for everything.

We have a procedure this year. We can endorse some of this ourselves, so some of this will get done if they don't want it, and that is great. But there are problems in doing that with, you know -- you cannot do it everywhere. You have to get them on board because it is one agency. We also have to get them on board because if they are not on board, they will not use it and so on.

21 So I guess that I do not have very much pain with anything 22 in the introduction except one thing that really bothers, and I 23 will read it to you: "General subject of class 9 accidents is 24 not limited to proposed rulemaking on --"

MK. LAWROSKI: Where are you reading?

82 MR. BUDNITZ: -- "Represents the single most important research area." I don't concur personally that that is the single most important research area. It is only one of three or four who together are the most important research areas. And that is not

intended to say that we are going to do all we can there.

MR. KERR: You recognize you are looking at a draft. MR. BUDNITZ: I understand, of course. Yes, sure.

I don't know what the Committee's view will be, but I wanted to comment because what strikes me as being -- as providing 10 those who want an opportunity to give less priority to other things which I think are of comparable importance, such questions as operations and the impact of operations on safety, and such questions as the phenomena involved in the priority systems, primary system integrity, primary system compromises through chemical interactions and the like -- these are things that are of comparable importance.

MR. MARK: You could say the transients are the kind of 18 things that lead to class 9 accidents.

MR. BUDNITZ: Operations by themselves are different 20 than the whole general subject of class 9. 21

MR. KERR: Only if you don't do good research on them, 22 Carson. 23

MR. BUDNITZ: I wanted to recoil against that lest you 24 think that this growing area is something that we also think is the 25

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single most -- I just do not think so.

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Now, a couple of other things and then I will sit down.
2 Let me tell you what I want to add.

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MR. OKRENT: Can I ask a question, not on the wording there?

MR. BUDNITZ: Of course.

MR. OKRENT: How you think in FY 81 the research program is responsive to whatever you yourself define as the need of the Commission in the area of degraded cores and core melt mitigation --

MR. BUDNITZ: You want some technical detail. We have initiated programs or modified those going on in fast reactors to try to -- these are multi-year things -- to understand such things as the coolability of a rubble bed.

MR. OKRENT: Have you identified the information that the Commission is likely to need in various ways, not only for the rulemaking, because it may or may not be making decisions on specific reactors aside from the rulemaking -- do you think you have identified the Commission's needs and the time scale in which they will probably meet them?

MR. BUDNITZ: Not entirely.

MR. OKRENT: And laid out to the best of your ability programs that try to meet these needs and propose them to the Commission, even if it were a supplemental budget. Have you done that for FY 81?

MR. BUDNITZ: I think that we have laid out a program

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that contains all of the elements that will ultimately be needed. But I think we are still inadequate in thinking through the mix of experimental information that we have to get anew against the mix of things that we can learn by analysis and just thinking about information we already know. I don't think that has been thought through fully yet, and therefore, we are not prepared to say whether or not large, expensive -- large-scale test facilities ars going to be required in this area or whether we can -- I won't say get by because that is almost denigrating -- but whether we can adequately understand these phenomena without it.

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That thinking through is still in the process. It has occupied much of the time of not only our own staff but most of 12 the research community that is interested in this area for many meetings. We have had meetings attended by two or three dozen people, experts from all around, who have several times iterated the plans and so on. And I think the thing, while not mature, is in the process of becoming so. Nevertheless, we are faced with the problem that in the summer of 1980 we have to put a budget request in for '82 whose detail cannot be fleshed out; in fact, whose 19 major components cannot really be fleshed out, whether analysis 20 will be enough or what.

So I can only defend that by saying that, a) we are in 22 process, and b) we are still seeking all the advice we can get. 23 And it means it is going to be slower than if there had been a 24 substantial research community thinking about this stuff over the 25

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problem.

from the making -- from the view of class 9 in this funny agency over the last decade or more -- I won't use the word "tragic" --3 just grim. 4

MR. BUDNITZ: Yes. The answer is in process but not no.

MR. BUDNITZ: And by the way, I know that your subcom-

By the way, the phenomena are not themselves the only

mittees -- a couple of them have thought about this in great detail

thing we are up against. We are thinking about mitigation, too,

such questions as bunkered heat removal systems, basemat penetra-

tion improvements, and filter vented containments and the like,

are part of our ongoing program or plan, or in some cases work

we are trying to kick DOE in the butt and trying to get them to do.

They are not responding in some cases, so we have an interagency

MR. OKRENT: I guess the answer was no.

and have given us some nice guidance which is good.

MR. OKRENT: I see.

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MR. OKRENT: At least as far as I am concerned, the 19 question of pace, I have no doubt that you are moving in directions --20

MR. BUDNITZ: I share the statement that you would make 21 if you said your next sentence, if you said that the base work is 22 inadequate. Yes, it is inadequate. 23

MR. OKRENT: May I quote you?

MR. BUDNITZ: Yes, you may. and yet, our '82 request

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	1	is very unlikely to become the '82 budget expenditure in '82.
)	2	MR. MARK: Any more than '81.
	3	MR. BUDNITZ: Any more than '81, as Carson says. You know,
)	4	it is a harder game.
345	5	MR. PLESSET: Can we go beyond the introduction, Chairman
554-2	6	Siess? Is the Committee ready for that?
(202)	7	MR. SIESS: Bob, do you have any more general
20024	8	MR. BUDNITZ: I have a couple more general points. With-
4. D.C.	9	out them the Committee will not have the background that I shared
NGTON	10	with the Subcommittee before. Let me try to make them brief.
ASHI	11	I want to explain the difference between our request and
ING, V	12	our PPPG number.
BUILD	13	MR. PLESSET: Will you tell us what the initials mean?
LERS 1	14	MR. BUDNITZ: Program Planning and Policy Guidance. Maybe
RPOR	15	I got the order wrong. We will call it PG now in deference to
. W. H	16	Professor Kerr.
EET, S	17	MR. PLESSET: How about P'sG?
H STR	18	MR. BUDNITZ: P'SG is slightly longer than PG.
TT 001	19	We came up with a number which on the summary slide is
	20	it was 283 million counting here it is 283 million counting
	21	equipment. Here it is.
	22	(Slide.)
	23	269 and some change in program support. Then we asked,
	24	the Commission says 217. If you want to know where they got that
	25	number, it is this year's number. It is '81's number. The

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Commission said 217, so we cut that 10 million at a time in half a dozen chunks, and we have given you our priorities where we would do that in order to get 217; but 217 does not represent a budget that is rational, per se. It only represents that you can cut and cut and cut until you get to 217. 217 is not a budget we prepared

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by any rational approach.

MR. SIESS: Did you ever try starting with zero and seeing if you would end up at 207 or 217?

9 MR. BUDNITZ: That is the same thing as coming back, I think.

MR. SIESS: Not at all.

MR. BUDNITZ: So that 283 represents a program that we 12 believe -- I must say I believe because I ended up with the 13 responsibility to bring it together -- is adequately responsive 14 to the agency's mission. And I remember saying to the subcommittee 15 I believe I have a statutory obligation to recommend that to the 16 Commission, and I am doing that. Not that this is going to stand 17 all the way to the end. In fact, in the last three or four weeks 18 we have backed off a little bit on it. That is where we started, 19 the PG of 217 which is not on here, is it -- but anyway it repre-20 sents -- we just got back to that. 21

Now, the budget people who are looking at this have
generally started the other way. They have said well, 217 is
the number we are working from, and we may give you a nickel above
it or even a dime; but that nickel or dime has to be defended the

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other way, which starts out by saying that they admit that the

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thing we started with is either politically unrealistic or
technically not defensible. Those are the only two explanations
I can think of. And things above that then have to be really
urgently needed by the agency, or else it will not be included.

And I need to explain that difference so you will understand what their mark is. Kevin said that the day before yesterday.
MR. SIESS: Bob, in that procedure they are also accept-

9 ing that everything up to that limit is essential.

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MR. BUDNITZ: Well --

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MR. SIESS: Right?

MR. BUDNITZ: I think they psychologically accept it.
The stuff above it is, too, but realistically they cannot expect -they probably think they cannot sell it, so they will stop there.
Maybe they will give us some more.

16 I just had to contrast the way we put our budget together
17 and then cut back from the way they are deliberating --

18 MR. SIESS: There is such a thing as zero-based budget.19 I do not know what you call yours.

20 MR. BUDNITZ: I guess I thought about it in the context 21 that I said.

MR. SIESS: Needs.

MR. BUDNITZ: Satisfy my statutory obligation to recommend to the Commissioners a research program that is adequate
for its needs. Just think about it that way.

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MR. SIESS: You look at it as needs. I think they may look at it as desires.

MR. BUDNITZ: Secondly -- and this is the second of the 3 two points -- I want to point out that the process of putting the 4 budget together suffered from inadequate interaction with the other 5 offices, inadequate because of a number of questions of timing and 6 getting attention and rapidly changing priorities during the budget 7 preparation process. And therefore, when we went to get their 8 endorsement, or concurrence, or comments they all -- NMSS and NRR 9 and Standards all did not have the time or the resources to do the 10 sort of job that we and they both would like. 11

12 That will be better next year because next year we will 13 put together a five-year plan in the winter, February or some time, 14 that will be the basis for arguing amongst ourselves, and by the 15 time we get to June there will be three or four months of discussion 16 between user offices and us that will result in a much better 17 considered budget than this.

18 The reason I have to make that point is so that you will
19 have a context for the sort of comments that the other offices
20 have offered, and I suppose we shared with you. Mattson was here,
21 but there are letters from all the other offices that --

MR. SIESS: We have them all.

23 MR. BUDNITZ: You have them all. That is important to 24 understand.

MR. OKRENT:

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I would like to follow up a thought that

Chet raised and pose it in a different way, but it is the same 1 idea. Suppose tomorrow somebody out in Idaho notices there is 2 a big crack in the LOFT pressure vessel, and you review the situa-3 tion and you decide you cannot run any more transients with LOFT 4 as it is. You will have to --5 S.W., REPORTERS BUILDING, WASHINGTON, D.C. 20024 (202) 554-2345 MR. BUDNITZ: We would can the facility --6 MR. OKRENT: You have not heard the question. You cannot 7 run it the way it is, and so the question then is what is the 8 information that you would have gotten had you been able to run 9 LOFT in FY '80, '81, and '82 that you will now not be able to get 10 that you must have. Why must you have it? And, of course, if you 11 must have it, how will you get it? 12 So now it seems to me that if this is essential --13 MR. BUDNITZ: A very good question. 14 MR. OKRENT: If this is essential, you would be able to 15 answer these questions. I will pose a similar question to some of 16 300 7TH STREET, the other big items. Can you in fact defend the things you are 1.7 going to do that way and say yes, I must have this information and 18 here is why? 19 MR. BUDNITZ: Yes, we believe so. 20 MR. OKRENT: I am glad to hear --21 MR. BUDNITZ: Would you like me to address the LOFT 22 thing right here or are we going to go through this later, Mr. 23 Chairman? 24 MR. PLESSET: We will go into it later. You will both be 25

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MR. BUDNITZ: We are prepared on all of that, and furthermore, we can defend the sort of time scale that drives us like in LOFT to a phaseout in 1984, not earlier, not later. And whether you concur is quite important to us because your advice is going to be one of the key things we will use in deciding what we really end up doing.

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Yes. You know, I ask that guestion sometimes about the research community, too. As I said, we are naked in the human factors area. Suppose instead the hiring freeze prohibits us from hiring any human factors people for a year.

MR. SIESS: And consultants.

MR. BUDNITZ: What can we do? We have thought about it because it has been so frustrating to us. Okay.

Now, I just want to conclude the thought about the user offices in the following way. The other offices tend as a matter of psychological frame of mind to be shorter term in their thinking. They know it, too, and therefore, almost to a man I think they would say, as I would say, thank god Congress had the wisdom to establish an independent Office of Research. They generally agree with that.

But some of the endorsement clashes that have resulted 22 over the years and are in fact present in our present budget 23 deliberations are of that sort. I want you to be careful to 24 recognize where that is, and I will try to point it out. 25

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And there is , general view that things that are not of 1 concern today can be deferred, and while we agree in some cases, 2 we do not in others. We want you to be aware of that lest we 3 mortgage the future too greatly for the present despite the urgent 4 needs of today. 5 Now, just to comment on that let me put it in the 6 context of the rulemakings. We have rulemakings either underway 7 or about to begin in several areas. There is the siting rulemaking; 8 there is the class 9 degraded core cooling rulemaking; there is 9 the NEPA class 9 issue; there is the energency preparedness business 10 11 which is now well along, etcetera. And accompanying these rulamakings will be development of branch technical positions in the 12

Now we have the obligation to support those as best we can, but we have a different obligation to do the sc:t of longrange work that will help us out in 1985, '86 -- work that cannot be accomplised in a year and a half. And I must point out that that tension of two different time scales of response for the research program is responsible for some of what looks like a less than coherent effort in some of these areas.

other offices on a whole range of subjects.

21 We have lot of shotgun stuff that we are going to have 22 to do to support those that would not be done in that order or 23 perhaps not done at all for that urgent need.

24 Now I am done.

MR. SIESS: Okay. Gentlemen, I propose wa go through

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	1	decision unit by decision unit.
	2	MR. BUDNITZ: I can probably do it personally.
	3	MR. SIESS: I will ask Bob to lend us his slides.
	4	MR. PLESSET: There has been a hint that we should have
345	5	a short break, Chet.
554-2	6	MR. SIESS: Let me just outline what I want to do. Put
4 (202	7	the first decision unit slide up there, will you, Bob?
. 2002.	8	MR. BUDNITZ: Let me find this. It is this.
INGTON, D.C.	9	(Slide.)
	10	MR. SIESS: This is the way I would like to proceed.
VASHI	11	We have a draft chapter with comments on the nine items I believe
ING, W	12	or eight items, eight subelements in this decision unit. I am
BUILD	13	going to ask the Chairman of the subcommit se to comment on that
TERS I	14	item by item and start off with the overall, go to the items.
REPOR	15	MR. BUDNITZ: Or whichever.
S.W	16	MR. SIESS: Recommendations are quantitative. We will
EET, S	17	explore them as you wish. I am going to ask them to be quantified,
H STR	18	and I am going to sit here with this blue table in front of me and
TT 008	19	try to understand what recommendations mean in terms of dollars.
	20	Whether or not we make recommendations in terms of dollars, I want
	21	to see how they add up to ultimate recommendations.
	22	Now, the man that wrote the chapter will present it.
	23	If it is a subcommittee position, fine. If it is not the subcom-
	24	mittee's position, he can present it as his position, because when
	25	we get through it will be the subcommitte's position; I don't care

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1 where it originated. Let's proceed that way.

2 MR. BUDNITZ: Mr. Chairman, you have copies of all these 3 vu-graphs.

MR. SIESS: We have copies of all those in the reclama
document I mentioned earlier. All of these vu-graphs are in there.
You have much of the same information on the blue table that was
in your notebook. In fact, I think you have practically all of it
except the '81 in there.

9 MR. BUDNITZ: One comment. The '81 column means '81 10 President's budget.

MR. SIESS: The '81 we are not putting that much weight on.

MR. BUDNITZ: I wanted to call your attention to the fact that our '81 budget is going to be reduced from that somewhere between, I don't know, \$25 million or so instead of the 207 or so. Where those cuts will be sustained is partially under direction from the Hill and partially at our discretion, okay?

MR. SIESS: As you go through this you will have the figures. You will have an '81 figure. You will have the Research '82 request which is also on this form. You will have the EDO staff mark and the reclama. People from Research will be able to tell you, if you do not already know it or if the subcommittee chairman does not know, what is involved in going from one figure to another.

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If you want to know what is involved in going from the

1 EDO staff mark to the revised Research request -- that is, the 2 reclama addition -- that is in the reclama letter that I just 3 cited. It is very well described, and the subcommittee chairman 4 should look ahead at that because they just got it this morning. 5 This says what they will leave out of their proposed program if 6 they do not get the reclama, what they will put in if they do get 7 it, okay?

8 Those of you other than Milt need to be looking at that
9 in advance. That is the way I would like to proceed. We will
10 go through it section by section.

Now, if you want to break, Mr. Chairman. MR. PLESSET: Let's have a ten minute break. (Recess.)

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1 MR. SIESS: We have a new Chapter 3 and a new 2 Chapter 7, gentlemen, and the procedure is, whenever you get 3 a replacement chapter, it is a complete replacement. It is 4 stapled together. You can take out everything in there, put 5 the new piece in. You don't have to count pages or 6 anything. It will be a finished report.

Milt?

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8 MR. PLESSET: Okay. If you look up there, you 9 will see the first item, semi-scale, and what we were 10 proposing is that the research request be supported. Let me 11 see. There are a lot of other things that they are 12 considering that would make the costs considerably higher 13 than they have there. A lot of words about some of those 14 are very fine. They are still evaluating them.

For example, MOD-5 of semi-scale is not included in that budget. That is right, isn't it? But what we were recommending is that 7.5 -- I don't know if I put the number in specifically, but I should have. I will see that it is in there.

20 MR. SIESS: Let me mention something to other 21 chapter authors. There will only be two numbers in a 22 table. One will be the request, the research request. And 23 the other will be the EDO work, and you need to use language 24 that indicates which it is.

MR. PLESSET: In that case, what we are supporting

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1 is a research request. Let me go on to 1.3. 2 MR. MATHIS: Is that the first request or request 3 plus reclama? 4 MR. PLESSET: That seems to be the same as the EDO 5 mark. It is the same. Take my word for it. 6 MR. MATHIS: Chet, you made a statement. Are you 7 going to use the request or EDO? 8 MR. SIESS: You can use anything you want. The 9 only numbers you can talk about -- there will be a table in 10 the report that will have the request and the EDO mark in 11 it. If you want to say we support the requested figure or 12 we support the EDO mark, we can. Those are the numbers that 13 somebody can look up. 14 You have to use the right kind of language. 15 MR. MATHIS: You said request. Which of those 16 columns are you talking about. Which has the reclama in it? 17 MR. SIESS: No, no, no. Nobody will see the 18 revised request. 19 MR. MC CRELESS: That is going to be their latest 20 request. 21 MR. PLESSET: It is the second column. 22 MR. SIESS: The budget we will be reviewing will 23 be that one. On here it is the first column. 24 MR. MATHIS: That is what I am trying to get 25 straight.

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1 MR. SIESS: That is what I am trying to tell you. 2 MR. BUDNITZ: You can use either, of course, but I 3 think you ought to be aware we are no longer supporting 4 Column 2. 5 MR. SIESS: Oh, you are not? 6 MR. BUDNITZ: We are supporting the : evised 7 request. In some areas we have backed down slightly from 8 our original request. For example, we are now requesting 9 57, the total at the bottom, rather than 59.9. 10 MR. PLESSET: I was just pointing out they were 11 the same in this particular case. 12 MR. BUDNITZ: But you notice in some cases our 13 reclama seeks full restoration, like in 3-D. In others the 14 reclama is only partial, like the separate effects. You can 15 do either. 16 MR. SIESS: If you want to say, as some people 17 have, we support the research reclama, you can say that, but 18 they shall say recama of \$1.2 million. 19 MR. BUDNITZ: Or whatever. Right. 20 MR. SIESS: I think it will be cleaner if we talk about the research request. The second column on that 21 22 table, the first column in the table that you have been handed as a quick sheet, and the EDO figure, which is the 23 24 fourth column, EDO 7/2/80 -- EDO is the third column. Is 25 that clear?

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1 MR. MATHIS: It is clear, but I don't agree with 2 it. There have been too many iterations since then. 3 MR. PLESSET: Why not use the reclama figure, Chet? 4 MR. SIESS: Use anything you want. How many would 5 like to use the reclama figure, the higher figure? 6 (A show of hands.) 7 MR. SIESS: How many would prefer not to use that? 8 (No response.) 9 MR. SIESS: Okay, we will use the reclama figure. 10 Don't refer to it as the reclama figure. Refer to it as the revised request -- What is the date of your revised request? 11 12 MR. BUDNITZ: Yesterday. 13 M2. SIESS: July 9. 14 MR. BUDNITZ: You have the memo, and I think it is 15 yesterday. 16 MR. SIESS: Okay. You deal with the last two 17 columns. 18 MR. MATHIS: How do we designate the last column? 19 MR. SIESS: Call it the NRC request. July 9. It 20 will be in the table. It will be in the table as the 21 research group request. The amount requested by research. 22 MR. PLESSET: Okay, got it. 23 The next item, I think I have it spelled out. 24 MR. OKRENT: On the semi-scale then, I just want 25 to understand what it is that is being said when you talk

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1	about the second modification.
2	MR. PLESSET: Mod 2-A is essentially finished.
3	That is just summarizing the present status.
4	MR. OKRENT: No, MOD-5.
5	MR. PLESSET: We encourage it, but there is no
6	money. They are making a study of this to see whether it is
7	really cost effective. If it is, they will cut back in a
8	year or two and ask for it. That is just a statement of
9	interest.
10	MR. OKRENT: I see.
11	MR. PLESSET: It is not in the budget. Isn't that
12	right. MOD-5 is not in the budget.
13	MR. BUDNITZ: Correct.
14	MR. PLESSET: Let's go on.
15	MR. OKRENT: If I could ask one more guestion,
16	some previous reviews, your yourself had some reservations
17	about the usefulness of the semi-scale information as it was
18	then being obtained.
19	MR. PLESSET: I think if you look at it, what was
20	questioned was the use abuse, I would say, by NRR of
21	semi-scale.data. They were using it as if it told us
22	offhand without much reservation the behavior of a
23	full-scale system.
24	I think research recognizes this point adequately,
25	and they should not be blamed for it. What was intended

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1 before was that NRR should not, for example -- a few of the 2 hearing boards and licensing boards with data from 3 semi-scale -- I think that situation is improving. Is that 4 right? 5 Let me go to the next item. We can come back to 6 some of these points, Dave. 7 Separate effects and model development. There is 8 an error. If you look on Page 1-4, that should be \$7.8 9 million. That is the figure we recommended. It was 6.8 10 here, but that was a mistake. The revised research request 11 for 1982 is 7.8, and we supported that figure. 12 There was a lot of talk about the 3-D program. 13 Here we did not go along with the research request, but 14 endorsed the EDO mark number of \$5 million. 15 MR. KERR: Do we agree that stronger support is 16 stronger than strong support? Are we going to have 17 gradations? 18 MR. PLESSET: I think Chet has put his finger on 19 the right figure. Do we support the number they asked for, 20 research asked for, or what EDO has said they should have, 21 or something else?

MR. KERR: Are we consciously putting in
gradations, so that "strongly support" means -MR. PLESSET: I would hope so, yes, if that is

25 what you are getting at.

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1 MR. SIESS: I was intending to raise the question 2 of priorities, either in terms of units or subelements. We 3 may only be able to come up with high, medium, or low, but 4 we are going to try. 5 MR. PLESSET: Now, let me go through this the 6 first time around. We can come back for --7 MR. BENDER: Am I supposed to know how much this 8 \$10 million is for --9 (General laughter.) 10 MR. PLESSET: It is still under consideration. 11 That is all. MR. BENDER: What I have been doing is reading the 12 13 narrative. You had better tell us. 14 MR. PLESSET: Okay. All right. I will go back 15 and fix it up. 16 MR. BENDER: I have to say, well, look, is there 17 money in that budget? 18 MR. PLESSET: There isn't. I should make it more 19 clear. Let's see. Code improvement and maintenance. 20 MR. BENDER: 3-D? 21 MR. PLESSET: 3-D was the EDO mark-up. We can fix 22 that. Anyway, it is a typo. It should be CCTF. That will 23 help you. It has already been indicated in the text. CCTF. That is a typo. Page 1-5, the top line, SCTF should 24 25 be CCTF.

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1 Now, I am getting confused. Show me where we talk 2 about SCTF there. 3 (Pause.) MR. PLESSET: It is not a typo. It is lab core 4 5 test facility. MR. MOELLER: On the previous page, you do say 6 7 that there are two large facilities, and you talk about the 8 first one, but you never tell us what the second one is. 9 MR. PLESSET: It is now spelled out. 10 MR. MOELLER: You say CCTF will be completed shortly. Then both facilities are limited to low pressure. 11 12 MR. PLESSET: One is CCTF. One is SCTF. Okay. 13 That can be fixed up. 14 MR. OKRENT: This section, 1.3, as I read it, 15 there is something that you are suggesting, that something 16 is phased out, some new facilities are built, and something 17 that is support, and then you end up supporting the RES 18 request. I cannot tell whether the things you are 19 commenting on are the things that they are proposing to do, 20 or you are supporting the amount of money, but you are 21 proposing that different things be done. 22 MR. PLESSET: Well, maybe that is not clear. It 23 could be made more clear. This facility is somewhat critically discussed. It is a German facility, a \$160 24 25 million facility.

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1 MR. OKRENT: This is on 1.3 now, not 1.4. 2 MR. PLESSET: Oh, oh, I see. Okay. You are going 3 back now. What page? 4 MR. OKRENT: You talk about the TLTA and this 5 should be shut down and changed, and then the SSTF should be 6 phased out, and you know, there are several different 7 things. You talk about doing more research at University 8 Laboratories, which I think I read elsewhere. There are 9 people suggesting that this be reduced. 10 My impression is that you have several comments 11 here. You end up supporting their specific number, but I am 12 not sure you are saying, do the same program they are 13 saying, are you?

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14 MR. PLESSET: No, no. The distribution within 15 that item is something that is not spelled out, and they are 16 free to do what they want if they get that much money, but 17 this is presumably something they will pay attention to. It 18 is not broken down to the extent that the discussion is.

MR. OKRENT: A different question. I am pretty sure, in some previous report, we indicated that we did not think there would be needed any new facilities for BWR's, and here you are saying --

MR. PLESSET: I think the opposite. I think we
said -- this is not the first time we mentioned this. Am I
right about that? I think that is right.

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1 MR. OKRENT: It depends on whether you go back one 2 or two reports, I suspect. 3 MR. PLESSET: Oh, well. 4 MR. OKRENT: I asked you, and you said no, we have 5 the facilities we need now. 6 MB. PLESSET: I know for the last couple of years 7 we have said the same thing. 8 MR. OKRENT: What are we talking about on 1-3 with 9 regard to this BWR facility? 10 MR. PLESSET: It is not in the budget. 11 MR. OKRENT: It is not in the budget, so in effect 12 we would be supporting here, and possibly in the previous 13 section 1.2, something that would lead to an increase in 14 future years in our work in LOCA and transient research. MR. PLESSET: That is right. 15 MR. OKRENT: What I cannot tell is whether we need 16 17 to do some of this research because we have big 18 uncertainties and we need these experiments to really tell 19 us if they are real or whether we are not sure whether we 20 are being too conservative or what. 21 MR. PLESSET: I would not say it is a matter of -that we are too conservative. I think that we just do not 22 23 have enough information. 24 MR. OKRENT: Enough information for what -- for 25 what purpose?

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1 MR. PLESSET: As Carson has said, there is an 2 uncertainty here, and we do not have a gool way of improving 3 our code description for BWR's. Presumably, this improved 4 facility would contribute to that.

5 MR. OKRENT: Well, again, I can take those words 6 and justify essentially every program proposed. I think 7 those words would be applicable, and I would have no basis 8 for discriminating among them, and in fact, I could propose 9 a program twice this size and use those words.

10 I am not trying to -- In other words, I am not 11 disagreeing with those words. I think they are too 12 generally applicable, and they do not give me any basis for 13 discriminating among the different proposals, either that 14 are here or might be here.

15 MR. PLESSET: Well, your comment has two aspects. 16 One, you are questioning something that is proposed for 17 study, for future consideration, for future expenditures. 18 Do you want to discuss that, or shall we --

19 MR. OKRENT: Well --

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MR. PLESSET: Right now this is not in the budget. 21 MR. OKRENT: In other words on the semi-scale, 22 naively or otherwise, I am assuming, based on my brief 23 reading, that they are observing some phenomena that at 24 least they did not have in their existing models. It is not 25 clear to me that they could not have bee in their existing

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models had they asked themselves, are our models okay, but I am under that impression. If I am wrong, somebody should tell me.

So -- an also, since I have the impression that they can do a lot of different kinds of experiments on esemi-scale, and any single experiment is not a huge investment, I am somewhat more willing myself to support semi-scale because it is versatile and so forth.

9 MR. PLESSET: That is all that is in the budget. 10 MR OKRENT: All right, but as we go through these 11 things, I want to have, if I can, a feeling for either an 12 ongoing program or a new program in particular, if you are 13 suggesting one. Do we need it, and why? And on some more 14 or different basis than the general term that it will 15 provide us some -- you know -- more knowledge than we now 16 have, which, as I say, hopefully, is always true, almost 17 always true.

MR. PLESSET: The present TLTA is quite
unsatisfactory for tests, just as some of the older models
of semi-scale were, and this is at least the second time
that this has been mentioned, that that was our feeling,
that this should be -- be a BWR facility -- the same
facility for BWR's as semi-scale is for PWR's.
This is not in the budget. They may not want to

25 do it, but it seems to me it would be a desirable thing. We

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1 said that last year, and we are just saying it again, but it 2 is not a small item. Certainly we get a lot of discussion. 3 rou will certainly have an opportunity to veto it if it is 4 brought up.

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## Yes, Bob?

6 MR. BUDNITZ: Mr. Chairman, two comments, the 7 first on TLTA. We have had discussions with Milt Levinson 8 and Walt Lowenstein about whether together or together with 9 GE we might want to support a new facility or a dramatically 10 upgraded TLTA, or whatever, and those discussions are still 11 under way. Dr. Tong can elaborate on that if you like.

Milt, you may know some of that as well.
MR. PLESSET: I am familiar with it.

14 MR. BUDNITZ: Secondly, in response to a comment 15 just made about the phenomena, it is a fact that we are 16 doing experiments both in semi-scale and in LOFT that are in 17 front of the codes, whereas in the best of all worlds the 18 codes would be or could be written. Then the phenomena 19 would be studied to see whether they confirmed what the 20 codes had predicted.

21 That is an unfortunate situation that arises from 22 the fact that especially in the high pressure regime 23 involving some of the transient small breaks, we do not have 24 codes that are yet in the sort of shape we would like, and 25 yet we do have the facilities. We are not going to sit

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1 around with LOFT for five years or even three or even two 2 awaiting the code development effort. 3 So, you ought to be aware that that is a little 4 out of logical whack, but it is required by the exigencies 5 of the situation. 6 MR. PLESSET: Can we go on? If you want these 7 things deleted, it is your --8 MR. OKRENT: I am trying at the moment to 9 understand what it is we are recommending or not 10 recommending, because --11 MR. PLESSET: Okay. Now, the 3-D program, there 12 has been a lot of talk that it be eliminated, but we ended 13 up with endorsing the EDO mark-up, which is \$1 million less 14 than the research request. I want to go through the numbers 15 first to see if there is any reaction either way. 16 Now, on the code, Item 5, code improvement and 17 maintenance, there we endorse the level which is the same 18 for the original request, the EDO mark-up and the revised 19 request. 20 MR. BENDER: I want to ask about something in the 21 statement here. The previous section, where you say we have 22 for some time urged the development of new and improved 23 instrumentation that could be installed in operating power 24 reactors, present instrumentation in 3-D is not so directed, 25 I do not know whether I can read that as saying, well, we

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1 should put some money in there for that purpose, or that is 2 just a comment that does not involve budget. 3 MR. PLESSET: It does not involve budget. Let me 4 say that this program, the 3-D program, most of the money 5 has been spent, and it is all pretty well tied down by 6 international agreement. 7 MR. BENDER: Okay, that is all right. I am 8 looking for things to assess the budget. 9 MR. PLESSET: That is fine. 10 MR. BENDER: These things aren't covered by the 11 budget, but we ought to pay attention to them. 12 MR. KERR: Are we working on Draft 3 or Draft 2? 13 MR. SIESS: You should only have one. 14 MR. PLESSET: Draft 3 is all you are supposed to 15 have. 16 MR. KERR: Thank you. MR. PLESSET: Yes? 17 18 MR. TONG: This related redirection of UPTF --19 MR. PLESSET: Hopeless, I know. 20 MR. TONG: This is their money. They have 21 definitely a goal to run this test; however, we do need 22 information from that facility. Item 1, steam binding, this 23 is not solved in licensing evaluation. If release truly 24 steam binding, then hot leg or upper plenum injection is goo 25 for small break. We like to have water from the top when

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1 core is uncovered. So, we do need information to firm up 2 whether steam binding is there or not there. 3 Second item, EEC bypass problem was deferred. You 4 remember, in last few meetings here we said, if we wait for 5 3-D to have full scale ECC bypass information to answer 6 question -- but it is not -- if it is not -- there is no 7 bypass as licensing assumed in Appendix K. Then the 8 accumulator activation pressure could be increased, which is 9 good for small break, like CE today is 200 psi accumulator. 10 It is too low for small break. 11 If we had a high pressure accumulator at 800 or 12 1,000 psi, we would not have Three Mile Island, because this 13 accumulator automatic water go in. If at high pressure 14 during small break will be much less risky. However, today we cannot do it because Appendix K. 15 16 So, that UPPF is important to solve the ECC bypass 17 problem, to readjust accumulator pressure. 18 Thank you. 19 MR. PLESSET: Thank you. 20 MR. OKRENT: Are those accumulators designed for 1,000 psi? 21 22 MR. TONG: The pressure now is --23 MR. OKRENT: The combustion engineering 24 accumulators, are they designed for 1,000 psi? 25 MR. TONG: I do not know. 600 psi is.

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1 MR. PLESSET: I think it is a little bit -- the 2 discussion is, if I can use a legal word, moot in the sense 3 that I disagree. I do not see how UPTF is going to 4 contribute essentially to anything except to -- my feeling 5 is, it will be a selling point for German type reactors for 6 salesmen, not for technical people. It cannot tell you what 7 their behavior is going to be for an ejection for an 8 accumulator at 1,000 psi because it will not operate at 9 those pressures. 10 I am sure, maybe the code developers can make 11 predictions on the basis of it. They might be able to make 12 predictions without it. And I am willing to leave this out 13 if it is too offensive, because it is a rather difficult 14 thing. They have not built the thing yet. They are 15 committed to it. It is \$160 million. 16 I thought that somebody ought to give them the 17 word that it is not worth it. That is just my view. 18 MR. KERR: To which line should I refer if I 19 wanted to --20 MR. PLESSET: Oh, Page 1-5. 21 MR KERR: Thank you. 22 MR. PLESSET: It is about Line 101. This may be 23 just talking in the wind. 24 MR. KERR: What statement in there is presumed to 25 be offensive?

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1 MR. PLESSET: An implication, pretty much an 2 indication that the thing is no good. 3 MR. BUDNITZ: Lines 8 and 9. 4 MR. PLESSET: Those are offensive, right? 5 MR. OKRENT: Is it your opinion that we know what 6 is needed technically on the ECC bypass question? 7. MR. PLESSET: I would say so. It is not a very 8 fundamental question any more. 9 MR. OKRENT: And so one is able to predict how much bypass there will be as a function --10 11 MR. PLESSET: They might be able to be a little 12 more precise. This is going into the direction of being a little more conservative. Appendix K is quite 13 14 conservative. We know that. How far down you can screw 15 things to eliminate this item -- hopefully, LOFT is supposed 16 to tell us a little bit about that, and the point -- Dr. 17 Tong has a point about the accumulator set point. That is a 18 different point for the bypass. It is related in a way. 19 MR. EBERSOLE: Do these things have a monetary 20 rather than a safety goal, an aspect of driving the pins 21 harder? Some of these things are not oriented toward 22 safety. They are aimed at driving the core harder. 23 MR. PLESSET: I think that is true of most of the 24 ideas that relate here, except the one point that Dr. Tong 25 mentioned about the accumulator set point, which is a

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1 legitimate point. The rest of them, the ECC bypass, for 2 intance, is --3 MR. EBERSOLE: Every time you raise an accumulator 4 set point, you invite spurious discharge on other kinds of 5 transients, which is the --6 MR. PLESSET: I do not think -- I am not convinced 7 it is the thing to do. MR. EBERSOLE: The UHI is a high pressure system. 8 9 MR. PLESSET: That is right. 10 MF. EBERSOLE: And that has the potential for 11 introducing nitrogen into the closed systems after a 12 secondary transient. 13 MR. PLESSET: So do the accumulators, of course. 14 MR. EBERSOLE: Every time you go up, you invite it 15 that much more. 16 MR. PLESSET: With higher pressure gas. 17 MR. EBERSOLE: Yes. MR. PLESSET: Well, I do not know whether you want 18 to spent the time -- I am willing to -- you know -- take 19 20 these things out. I am willing to -- it is your report, as Chet always says. If you find things that are unpleasant, 21 22 why not make them pleasant? 23 Yes, Dade? MR. MOELLER: Going on a little bit, I find in 24 1.8, the first paragraph, and 1.9, the first paragraph --25

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1 MR. PLESSET: We are not that far yet. 2 MR. SIESS: You are on 1.4 as far as I know. 3 MR. MOELLER: All right. 4 MR. PLESSET: It is a question of whether we want 5 to fight for going back up to the \$5 million or leave it at 6 the \$4 million. Really, that is the point -- \$6 million 7 versus \$5 million. EDO cut it to five. The request was six. 8 MR. SIESS: What is the --9 MR. PLESSET: Nothing. They are committed to doing this in the long term. 10 11 MR. TONG: The German minister signed it. 12 MR. PLESSET: There is a pretty strong legal 13 commitment. This will be a stretch-out. It will not change 14 things in the long run very much. 15 MR. TONG: The only thing this \$1 million 16 reduction will affect the Japanese instrumentation. That is 17 tough one, because Japanese contracting is on schedule. 18 MR. PLESSET: That is the test facility -- this 19 facility represents about, what, \$30 million, \$40 million? 20 MR. TONG: The fabrication is \$40 million. 21 Operation is not in the budget because the government 22 employee does not have a budget. A government employee just 23 hires. So the manpower added together will be \$60 million, 24 but the construction, about \$40 million. 25 MR. PLESSET: This is all Japanese money. There

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1 has been a tripartite agreement in this area, as you know, 2 for some time, and if what -- I can sympathize with Dr. 3 Tong's concern here. If it prevents the instrumentation of 4 a facility which is finished to which we promised, why did 5 not EDO give it to you? 6 MR. TONG: I did not have a chance to talk with 7 them. They just marked it off. 8 MR. PLESSET: Oh, really? 9 MR. TONG: I have no chance to present. 10 MR. PLESSET: Bob wants to make a comment. 11 MR. BUDNITZ: You are asking why th \$5 million 12 instead of six? 13 MR. PLESSET: Right. 14 MR. BUDNITZ: We had given up \$1 million there 15 ourselves when we took this \$60 million reduction or whatever from our original request down to the PG mark, and 16 17 in that area --18 MR. PLESSET: You had already cut a million? 19 MR. BUDNITZ: When we marked our own hudget down 20 from the \$283 million, where it started, to the PG mark, 21 which is not shown there --22 MR. PLESSET: You had started at --23 MR. BUDNITZ: We took a million out of there, and 24 they bought that because it did not have strong NPR support. 25 MR. PLESSET: You have accepted the cut.

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MR. BUDNITZ: No. We never thought the PG mark
 was right.

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MR. PLESSET: Oh.

MR. BUDNITZ: We put that in when we made those big cuts. We thought if you were going to get down to 207 for program support, we would take a million out of there, but when they went along with that, which we did not like, we are asking for it back. We do not accept it. We think it is not right. We have a commitment there inter alia with international signatures all over it.

MR. OKRENT: If I understand correctly, the subcommittee does not have a technical reason for recommending the --

MR. PLESSET: I will tell you the subcommittee's psychology, if I can presume to. They did not mind seeing these things stretched out. We did not have the precise nature of the impact of this million which we did not have. I did not have it before. What is your pleasure? I am inclined to put it back myself.

20 MR. OKRENT: Apparently, research felt that the 21 legal commitments were not so strong that they had to keep 22 this \$6 million in, even if it meant cutting money elsewhere 23 to meet the PPPG.

24 MR. BUDNITZ: I will bet you a nickel that if we
25 end up with that low number, we would still put that million

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in from elsewhere, because those legal commitments are 1 2 probably pretty binding. We don't know. 3 MR. OKRENT: Well, I --4 MR. BUDNITZ: I am not going to be here to call 5 that nickel. Okay. 6 MR. PLESSET: I am inclined to put it back, I must 7 say, and anybody else who wants to express an opinion --8 MR. OKRENT: I will. Somewhere in this document. 9 either the committee or I will make a statement that if a 10 lot of money on LOCA, transients, and LOFT -- it is not 11 clear from the overall perspective it is in balance. Each 12 time we add a million here and so forth, we just perpetuate 13 that situation. 14 I do not care, let's say, how this thought gets 15 in. You can do it by cutting a million out here and there, 16 or you can try to make a comment, or you may feel this is 17 the right amount of money, and other things should starve 18 because of it. 19 I don't know. This is not the first year you 20 heard me say it. I do not see any real change. You know, 21 we saw two curves. It is the bulk still, and I think next 22 year we will be talking about LOFT in 1985. 23 MR. BUDNITZ: Wait a minute. LOFT has been in 24 1984 for two or three years now. 25 MR. SIESS: I can suggest a compromise. But in

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1 the one million, but it in at a low priority. After this 2 much debate, if it goes in, I think it is automatically at a 3 low priority. 4 MR. PLESSET: Tell me what to write, and I will 5 just write it. 6 MR. SIESS: Am I acting chairman? 7 MR. PLESSET: Yes. 8 MR. SIESS: All right. How many would like to see 9 this figure at the \$5 million mark? Indicate by raising 10 left. At the EDO mark, indicate by raising --11 MR. KERR: Could we have a little bit more 12 discussion? 13 MR. SIESS: Yes. 14 MR. BENDER: If we are going to vote on it, I 15 guess I would have to say -- I don't want to single out this 16 one item as being the way to address it. I think Dave's 17 point s correct, that we probably need to collectively ask 18 ourselves -- to vote on whether this \$1 million belongs in 19 or out does not make any sense to me. 20 MR. PLESSET: Do you want to vote on the whole --21 MR. BENDER: I am not sure what we are coing to lo 22 about it. 23 MR. SIESS: Let's leave it at the second 24 recommendation of the subcommittee, and go on down the list 25 and see what we have and come back.

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1 Go on to the next item, Milt. 2 MR. TONG: I have a problem related to -- 1-5, 3 Line 108, the cancellation of this facility. If you want to 4 say, redirecting of this problem, is fine, but if -- we have 5 a difficulty. 6 MR. PLESSET: I have changed it. I have changed 7 it. 8 MR. TONG: Okay. 9 MR. SIESS: Did someone note your change? 10 MR. PLESSET: Yes. 11 MR. SIESS: The next item. The next item. 12 MR. PLESSET: Which is code improvement and 13 maintenance. We endorsed the level indicated in the revised 14 research request. There is no change. 15 MR. SIESS: No change. Any comments, other than 16 those that have already been made of a generic nature? 17 (No response.) 18 MR. SIESS: Next item. 19 MR. KERR: Is TRACK going to continue at this 20 level for the next 40 years? 21 MR. PLESSET: He wants to know how long TRACK will 22 90. 23 Next item is code assessment and applications, and 24 I think --25 MR. OKRENT: Isn't this a lot of money between the

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1 two of them, 1.5 and 1.6

2 MR. PLESSET: Yes, a lot of money. 3 MR. OKRENT: Is it all in the area of TRACK and 4 RELAP, or most of it in the area of TRACK and RELAP? 5 (Pause.) 6 MR. PLESSET: Andy has just reminded me that there 7 is well over \$2 million from NRR really in TRACK. Isn't 8 that right? So it is not -- This is -- This money that they 9 are getting here actually is \$2 million, something over \$2 10 million. It is actually new money to research. So, if you 11 take -- There is a lot of money there. If you take \$12 12 million something, what the total is actually is \$10 13 million. That is still a lot of money. But this is the 14 objective of the whole thing, to get a code you can use to 15 tell you what is going to happen. 16 MR. OKRENT: What the justification -- advanced 17 development of computer codes, et cetera. 18 MR. PLESSET: You are reading from something 19 different. 20 MR. OKRENT: I am reading from the formal 21 submission, and I am just trying to understand what this is 22 all about. 23 MR. MOELLER: I do not follow, reading just the 24 1.5. You say, RELAP has indicated greater promise with a 25 smaller effort than TRACK.

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1 MR. PLESSET: That is a little bit of an 2 overstatement. It is kind of personal. 3 MR. MOELLER: Then you do not distify to me the 4 next sentence that both TRACK and RELAP, the support be 5 continued. If RELAP can do the job --6 MR. PLESSET: There is a big investment in TRACK. 7 I think they have gone a fair way. The RELAP effort has 8 been small, but they have done a very good job, and this 9 year we want that to continue. 10 MR. SIESS: You would not want to say drop TRACK 11 and increase effort on RELAP? 12 MR. PLESSET: It is --13 MR. SIESS: That is implied by what you said in 14 the sentence Dade guoted. 15 MR. PLESSET: I said, we recommended both TRACK 16 and RELAP be continued. That is Line 136. 17 MR. KERR: Is it separated into two parts, so the 18 amount of money will not look as big? 19 (General laughter.) 20 MR. PLESSET: Actually, RELAP 5 has been -- the 21 funds have come from semi-scale and LOFT, not in the code 22 development -- code assessment program. 23 MR. KERR: There is one called code assessment, 24 and one called code application. Is there some difference? 25 MR. MURLEY: They are different, and I think if

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you notice the trends, the intention was that we are going to phase down code improvement and maintenance in 1982, as a matter of fact. I hope to be out of the code development business and just be doing corrections to codes as they come up.

6 That is, after all, a year and a half away. I 7 hope to be done both with TRACK and RELAP 5. The growth 8 comes in the assessment of the codes, and assessment means 9 testing them against experiments. You understand that. And 10 the applications.

11 It is growing from \$6.9 million to \$7.9 million. 12 We have in mind using it for things like -- What is an 13 example? The overcooling transients that we are starting to 14 look at very carefully. A bunch of transients we never 15 looked at in detail -- part of the work on severe accident 16 sequence analysis is going to be funded under this line 17 item, so the whole area of using the codes to elucidate 18 safety problems, that is what is intended in this element, 19 and it is going to grow.

20 MR. OKRENT: IS TRACK the right code to do 21 overcooling transient studies with?

MR. MURLELY: We don't know yet.
MR. OKRENT: I am not sure that is decessarily the
answer. I am not sure. I will try to find out by
exercising the code. If that is what was --

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MR. MURLEY: Of course not. In that element is not just TRACK and RELAP 5. It is RETRAN, RELAP 38, IRT, our whole panoply of codes that we will use, developed by anybody in the world, as a matter of fact.

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5 The whole point of that line item is to use the 6 codes to examine accidents, and by 1982 I hope TRACK is just 7 one of the smorgasbord of codes that we can pick from and 8 use.

9 MR. TONG: On Page 1-7, Line 2, RELAP 5 has 10 indicated greater promise with smaller effort than TRACK has 11 received. This greater -- It is hard to say RELAP 5 is 12 one-dimensional code and TRACK is three-dimensional code. 13 Some places we have to use three dimensional, so this 14 comparison is very difficult to do.

15 I do not know the --

16 MR. PLESSET: Let me just say in some respects
17 instead of many. All right. I am willing to do that.
18 Change it to "in some respects," because that is right, wht
19 you say. Right.

20 MR. TONG: Yes.

21 MR. PLESSSET: Yes, that is right.

I would like to finish this Chapter 1 and then have a break for lunch. You do not need to break for lunch just because I do, but I think there are a couple of us that have another meeting here, right? So, if you look at what

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1 the rest of this chapter is all about -- This is all Paul 2 Shewmon's, and he could not be here, and you will see he is 3 delaying some budgetary recommendations. He has been 4 marking in 1.7. Then he goes on to discuss some of the 5 other points in it. 6 MR. SIESS: You mean, we have no recommendation 7 from his subcommittee? 8 MR. MOELLER: That is what troubled me. Like in 9 1.7, it says there is going to be a subcommittee meeting in 10 August and we will tell you at that time, and in 1.8 the 11 last sentence of the first paragraph does not tell me 12 whether they supported it. The merits of participation in 13 this program should be considered carefully. And then in 14 1.9 we continue to believe its longer term usefulness will 15 depend on new roles it may find. 16 I do not know whether we are for it or against it. 17 MR. PLESSET: This is the first time that I have 18 seen this myself. I cannot give you any more information 19 than this. 20 MR. SIESS: Do your notes give you any information 21 from Tuesday? 22 MR. MC CRELESS: My notes do not. 23 MR. SIESS: Who else is on the subcommittee? 24 MR. OKRENT: I am on the subcommittee, but I was

25 not at the meeting.

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1 MR. PLESSET: Let me read you what he told me over 2 the phone. He is going to call in later. Item 1-F, what is 3 1-F? 4 MR. SIESS: Fuel behavior and operational 5 transients. 6 MR. PLESSET: I cannot argue with the work on 7 operational transients. I think they have done well. That 8 is in quotes. "Well." 9 MR. SIESS: I do not have the slightest idea what 10 that means. 11 MR. PLESSET: I think he means to support the EDO. 12 MR. SIESS: EDO did not change the research 13 request. 14 MR. PLESSET: That is presumably what he is 15 talking about. On 1-G --16 MR. SIESS: Where did he say, cuts the work? 17 MR. KERR: Compared to 1981. 18 MR. PLESSET: 1-G. I strongly believe the program 19 on clad ballooning in many element subassemblies should be 20 continued to a sound conclusion. The NRU program is the only 21 program addressing this now. The degree of ballooning and 22 blockage is a significant potential problem. The current 23 licensing extrapolation is not well founded in its 24 application to full scale cores. 25 MR. SIESS: According to the reclama, the \$1

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1 million that is reduced by EDO is funding for the ESSOR. Is 2 that right? All of that \$1 million affects that? 3 MR. PLESSET: Maybe we should let Bob address this 4 point, or Tom Murley. Somebody. 5 MR. BUDNITZ: That is the ESSOR supersara thing. 6 MR. OKRENT: That was just about Number One, if I 7 reaember correctly. 8 MR. BUDNITZ: We did not defend it as strongly as 9 other things, but we want it. I mean, you know --10 MR. SIESS: It simply took research at the PPPG 11 level. Research had said the FPPG level there are three 12 items we will cut, and in each case EDO went along with 13 that. This was one of them. 14 MR. OKRENT: May I make comments on these two 15 sections. On 1.7, I remain to be convinced that this has 16 been , fruitful long-term program that has provided valuable 17 information for licensing, and I am unconvinced that in fact 18 the NRC staff should be doing what it says in its formal 19 handout with regard to planned accomplishment and 20 justification under this item. 21 In fact, they claim that PBF testing plus other 22 tests will provide the data base required to predict fuel 23 failures and consequences during operational transients. I 24 say that is impossible. They may provide some data related 25 to the topis, and thy go on to say, the data plus resulting

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1 code refinements will provide licensing personnel with data 2 involving capability to assess the safety of nuclear 3 reactors, and so forth.

Again, I question that it will provide this, and also, it is not clear just what is needed in this regard by the NRC. So, I have had over the years and I still have a question about how much return we are getting per dollar from that program.

9 Now, 1.8 -- Let me leave the clad ballooning point 10 alone for a minute. The proposed new experiments on 11 overheating and severe core damage and so forth, at the 12 moment, as far as I can tell, there is some kind of division 13 within research where there is a program of this sort in one 14 decision unit. Then there is another program in the decision 15 unit on severe core damage and mitigation which starts at 16 the support plate of the vessel, or something like this, and 17 there is one -- It would appear based on what we heard there 18 is one group of experiments in PBF and another group that 19 does not have access to PBS planning experiments elsewhere.

20 That may not be the case, but at least that is the 21 way it came through. I have not seen myself -- somebody 22 write down what are the questions we need answered in this 23 area, and will these experiments, whatever they are, in 24 fact, answer them, or just supply information on the 25 subject, these experiments, and also the ones that are

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mentioned in connection with this next decision unit that relates to it on severe accidents -- they are not easy to do in a way third you can get what I would call meaningful and substantive information.

5 You can get information, yes, but I think they are 6 very hard kinds of experiments to do, and it is almost, I 7 think -- it is not too much exaggeration -- we are blessing 8 a pig in a poke at this stage, and I am reluctant to 9 continue blessing this program without the forcing of 10 something by research, where they say, in fact -- and with 11 NRR actively participating, this is what we need to know, 12 and these experiments in fact have a good chance of telling 13 us what we need to know, and not just telling us something 14 about the subject.

MR. PLESSET: Okay, Dave. I think your point is
clear. Tong and Budnitz both want to respond, I think. Let
Tong do it.

18 MR. TONG: Number 6, fuel behavior and operational 19 transients, these items exactly as -- strong support by NRP, 20 and day before yesterday, I was asked to strongly emphasize 21 these. The reason was, at present, all existing reactors' 22 radioactive release all come from clad -- clad interaction, 23 things like that. They say we need official understanding 24 and technical solution for that, and also need code to predict the fuel behavior for licensing use, and in this 25

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1 item in code -- fuel code, which is FRAP T, and those codes 2 are very successful, both this code and some other code. 3 I want to evaluate the fuel code -- very more 4 successful than --MR. OKRENT: I am sorry. I follow what the FRAP 5 6 codes do, and they are not, in my opinion, useful for 7 predicting failure due to pellet-clad interaction. They are 8 just not -- I don't know codes -- those I have seen are 9 empirical in nature. 10 MR. TONG: You are right. Clad interaction part 11 should be incorporated in those two codes. 12 MR. OKRENT: I do not think you can do experiments 13 in PBS that are likely to be of much use here unless you 14 really have thought hard about what is a useful experiment. 15 MR. TONG: Please you note in writing it was P&L 16 and also as well as Oak Ridge -- as -- as argon. 17 MR. OKRENT: I read that before I made my comment. 18 MR. TONG: So this is the item which NER strongly 19 supports and most common occurrence in current reactor. 20 MR. OKRENT: I agree that if you in fact had a way 21 of providing some fairly definitive information on failure 22 due to what they call ECI, analytical or experimental, it 23 would warrant serious consideration, but on the one hand, to 24 say that we need this, and on the other hand to say we will 25 do some experiments that may or may not contribute, I am not

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1 myself willing to endorse the latter.	
2 MR. TONG: May I answer this? This is research.	
3 Research, I am 100 percent sure they have already done it	
4 already.	
5 MR. OKRENT: They should have a chance.	
6 MR. TONG: Chance in our opinion, in whole staff	S
7 opinion, in NRR opinion, yes, we do have a chance.	
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MR. PLESSET: I wonder if we could not maybe --Bob, I'm sorry.

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MR. BUDNITZ: I wanted to respond to a larger question 3 than the narrow one on fuel that Tong just commented on. If you 4 are buying a pig in a poke, if you endorse this, as in much of 5 that work that I showed going up so rapidly in what we call severe 6 accident phenomena and mitigation, I indicated earlier that the 7 program is being formulated now. The formulation is not only not 8 complete but will not be complete for some time. In fact, much 9 of it depends on work that we have not done to formulate the rest. 10 It is a pig in a poke, but it is a pig; it is not a horse or a 11 donkey. 12

What I mean by that is we know some of its shape and 13 we know some of its characteristics, bu we do not know all about 14 it. And I think it is a rather unfortunate circumstance that we 15 are forced in the summer of 1980 to propose and defend the budget 16 for fiscal 1982 in an area that is developing so rapidly, an area 17 where technical experts are sparse in number and weak in experience. 18 Even the real experts do not know much, and so we are just really 19 feeling our way. 20

If you concur that that approch is, as we believe, the 21 only approach to get from here to there, then your only other --22 if you do, then your only other judgment is how much money is 23 about right. And I must say that is the sort of a judgment we 24 ar, having trouble with ourselves, in part because some of the 25

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initial proposals from our staff involved planning for very large expenditures for very major facilities, expenditures whose justification was not apparent to us and which we have deleted.

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I must say -- Charlie Kelber is not here -- he was disappointed. We may be wrong. We may be a year late because of it.
So on that I guess -- without pleading guilty, I guess I will plead
kind of -- we are powerless to do anything else I think.

MR. KERR: Mr. Chairman, as I listen to these two comments, 8 both of which, it seems to me, seems relevant, it seems to me they 9 are commenting on different things. I hear Dave saying he has 10 some reservations about experiments planned for PBF, shedding 11 any light on a topic which both he and Dr. Budnitz have a great 12 interest. So I do not think Dave's question is about the general 13 topic to which you referred, Bob. He already expressed his support 14 for much more work in that area, I think. 15

MR. BUDNITZ: Yes, but there is a general frustration that Dave expressed, I think, unless I misunderstood, in which Is hare the frustration. He asked have we asked what the needs are and then planned the experimental analytical program to address those needs, and the answer to that is not completely.

21

All right. That was a more general question.

MR. MATHIS: I think it is unfortunate that we do not have this thing put together in a better form. If you look on page 1~9, recommendation number 10, I think it pretty much supports Dave's comment. We just did not get that far.

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MR. SIESS: Gentlemen, I do not know where we stand at the point -- the point Charlie just made, the recommendation on page 1-9 relates to section 1.7, item 1F, and I don't know what it -- I am sorry. It is fuel behavior during operational transients. That is item 1.7. Item 1.8 clearly states the subcommittee's view that it supports the reclama, which would be the \$12.1 million, and item 1.9 about PBF is not all that clear.

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I think we should try to get some information back from the subcommittee and report back to you later on that and discuss it further.

Looking at page 1-8 I intended to ask Milt, but he left, it seems to me that all the recommendations except number 10 are simply repetitions of what was in the text. If that is so, I would move to eliminate them. If it is not so, I would suggest they be put in the text.

Recommendation 10 needs to be interpreted in terms of the 16 dollar recommendation for the item on fuel behavior and operating 17 transients and put in that section. I would propose that we try 18 to get the Chairman to get together -- that is, Milt -- and give 19 him whatever advice we can to summarize in the recommendations 20 this whole area or in two varts. You will want to separate it 21 into the LOCA transient code, the semiscale stuff, and the fuel 22 behavior stuff -- I do not know if that is a good place to 23 separate it -- and then try to reach some decision on priorities. 24 This is a big item, a big dollar item. It is an important 25

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area. It is an area where budget is going down, and there are 1 arguments about how fast it should go down. At the moment we are 2 supporting a fairly significant level within about a million of 3 the total request. That is a \$3 billion increment over the EDO 4 mark and a substantial increment over the PPPG mark -- I am sorry, 5 PPPG and EDO are the same. 6 There needs to be a priority assigned to that, and from 7 what Dave said, I think he would be interested in assigning a 8 priority to some of the base figures. I do not know. 9 We have spent a lot of time on this. I propose we go 10 11 to lunch. I am Acting Chairman, am I not, Mr. Vice Chairman? 12 13 MR. MARK: Yes. 14 MR. SIESS: When will Milt be back? When we come back, Milt will be here. We will continue on this and go on to the LOFT. 15 If Milt is not back, we will go with chapter 3. 16 17 MR. MC CRELESS: He will not be available until after 3:30. 18 19 MR. SIESS: Oh, boy. Does anyone want to tell Mr. Ahearne that he is not likely to get a report on this thing? 20 MR. MATHIS: Shewmon called this morning. I talked to 21 him on another subject, and he intends to get in touch with Milt 22 later today. 23 24 MR. SIESS: Milt does not know the questions. He is not 25 here.



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Tape 6		101
7-10	1	AFTERNOON SESSION (2:15 p.m.)
0	2	MR. SIESS: I propose that we might try and apportion our
	3	time somewhat in proportion to the dollars; two minutes per million
•	4	dollars would be about right, I think.
2345	5	(Laughter.)
) 554:	6	MR. MATHIS: We'll be out by 5:30.
4 (202	7	MR. SIESS: No, you won't.
2002	8	Milt, turning to page 1-8, there are ten recommendations
, D.C	9	there and on the following page, and the first nine of them relate
NGTON	10	to the things in your area. Are any of those recommendations not
ASHI	11	repeated in appropriate sections of the text?
ING, W	12	MR. PLESSET: They all are, Chet. That section can be
	13	deleted if you want.
TERS	14	MR. SIESS: Recommendation 10, Charlie Mathis commented
EPOR	15	it is hard to
. W.	16	MR. PLESSET: It is not mine.
EET, S	17	MR. SIESS: It is hard to reconcile that one with the
H STR	18	statements that are made in section 1.7, fuel behavior and opera-
00 711	19	tional transients. It does not say anything. It says this has
	20	been a fruitful longterm program which has been disagreed with.
	21	It says the future has been of concern, but that over the next
	22	few years NRC should review it. Then that the subcommittee is
	23	still looking at.
-	24	Recommendation 10, you know, is pretty strong compared
•	25	to all the things that it does not say elsewhere.

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MR. PLESSET: I gather that Charlie is going to be on
 the phone with Paul Shewmon, is that right? Why don't we tell him
 I think Charlie should repeat that concern. I think it is justi fied.

5 I think we could delete, as far as I'm concerned, all the6 repetition.

7 MR. SIESS: I think we can delete all of the specific 8 recommendations. If Paul has something to say about that, we can 9 incorporate it into the section. Then I think we should have 10 a section called "Recommendations" in which we recap where we 11 come out in terms of dollars, the level on the whole decision 12 unit budget, and attempt to assign priorities to them.

As a minimum I think we should indicate whether the increases -- whether the increase above the EDO mark is a minimum, that that should be assigned some priority. The sentiment has been expressed that maybe the EDO mark is too high if the total budget is only \$207 million.

18 The subcommittee may want to have some words on that.
19 I do not know what the words are, but I want them to be thinking
20 about what priorities they would assign to this. If there are
21 only \$207 million -- could you put the slide back on, Tom?
22 MR. MC CRELESS: Yes, sir.

23 MR. SIESS: Maybe somebody thinks these cuts are too
24 broad. When will we hear from Paul? Later today sometime?
25 MR. MATHIS: Have you tried to get ahold of him?

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	1	MR. MC PHEARSON: Yes. We have put a call into him.
)	2	MR. SIESS: Let's look at LOFT. We got some material
,	3	from the staff on LOFT. It was passed out earlier today. It
	4	is addressed to ACRS members from a Randy Bates. It has three
2345	5	alternatives plus another.
) 554-2	6	There is attached to it an outline of the proposed LOFT
4 (202	7	tests through 1984, and then some summary of test results, and
2002	8	that summary
N, D.C	9	MR. KERR: Where is that?
NGTO	10	MR. SIESS: You would have found it on the table earlier
WASHI	11	this morning. It was handed out. It is on an NRC letterhead with-
OING,	12	out ACRS on it, which I have not quite figured out. Have we run
BUILT	13	out of paper? It makes it awful hard for me to sort my mail.
TERS	14	(Laughter.)
REPOR	15	I give priority to stuff on ACRS letterhead, so remember
S.W.	16	that.
REF.	17	The brief summary of results came from Research.
HI STH	18	Milt, you can refer to this if you wish.
300 77	19	MR. PLESSET: I cannot find my copy. Can someone lend
	20	me one?
	21	MR. SIESS: I told Tom to have 15 extra copies of things
	22	available for people who cannot find them.
	23	MR. PLESSET: The LOFT, yes.
	24	MR. SIESS: You can have my copy until he gets yours.
	25	MR. PLESSET: All right. Okay. I have it.

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MR. SIESS: Anybody else need a copy?

2 MR. PLESSET: I think I have seen most of this stuff 3 before, Chet.

MR. SIESS: I would hope so.

(Laughter.)

MR. PLESSET: At least once.

Now, I think there is a general point of some importance. There seems to be a feeling that LOFT should not go on forever, and as you know, Bob Budnitz indicated it was fiscal '84. What I have done is -- and I did it with the subcommittee and consultant help and with a lot of soul-searching -- I proposed a much earlier date, the end of fiscal 82, no further testing of LOFT, the facility should be shut down.

14 I think there are a couple of points to be made here.
15 There is a large group of able people associated with it, and some
16 of these should be absorbed in the NRC safety program. I hope and
17 think that many of them will. I hope so anyway.

Why should we try to do it earlier? Well, I felt that the -- most of the important tests will easily be done by that time. There are a lot more tests we can think of, and if you would like to have them done, I'm sure it would be easy to do that. To use Chet's words, it is a matter of priorities.

MR. SIESS: There are some vu-graphs that the staff has
prepared on some of these alternatives. I suggest you put the
first one up here.

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MR. BENDER: I just wanted to comment for a minute on what you just said. I am not the world's greatest enthusiast for LOFT as a device that the Regulatory Commission ought to support, but it does not seem to me unwise to suggest that maybe the industry might consider whether they should support the thing.

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MR. PLESSET: Absolutely. Actually, Mike, there is some vague talk that some foreign contributions might be made, and that, I believe, makes it more attractive for industry. I agree with that completely. I just don't think from the point of view of relative priorities that we can really justify running it much longer.

There is another point that I just learned a few minutes 12 ago. I had to leave to talk to Ahearne briefly about the meeting 13 tomorrow. What he said is that he, of course, has been talking 14 a lot to the Congressional people. They were concerned about the 15 money that is going into the NRC budget, and he quite independently 16 of my own thoughts on the matter was pointing out that if we 17 waited too long to make a marked reduction in the research budget, 18 we would lose the money that would be saved if we volunteer a 19 fairly imminent termination date for LOFT. He thinks the chances 20 of keeping that money in reactor safety research are very good. 21 They will deteriorate rapidly with time if we let it go on. 22

I mentioned my personal date. It was just a personal
view of '82, and I must say I think he liked it quite a lot.
I do not think we can do it earlier. There are a few tests we

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1 would like to have quite urgently, but I do not think you can shut 2 this thing off too fast without a lot of trouble of one kind or 3 another.

MR. BENDER: If we could say something in this report
about the fact that even though we think it is probably done its
job as an experimental facility, industry might find some value
in using it as a training device.

MR. PLESSET: That is not enough.

9 MR. BENDER: I am not suggesting that the government
10 support it. I am suggesting that industry take over the job of
11 keeping it going and develop its own priorities.

MR. PLESSET: I would welcome words to that effect. They can easily go on. It is a very short chapter. That is my recommendation which I am confident -- I think the staff will find this a little painful; I do not think the Commissioners will for the reason I mentioned, which I think is an important reason. It sounds good to me from the point of overall balance and value in the program.

19 I really do not have much more to say. If anybody wants
20 to have some more words --

MR. SIESS: We would be interested in knowing what the implications are. This is what the staff says. Cases 1 and 3 -case 1 represented what the staff said they would have to do if they only had the PPPG level. That was the 35 million for '82. And case 3 is what they asked for and what tentatively the EDO
	•••• 143
	has granted, which is for an FY 84 phaseout 8 tests in the first
	case, 9 in the second the third case, and in the second case
	it is essentially what you proposed.
	MR. PLESSET: No. I want the thing shut down at the end
	of FY 82.
	MR. SIESS: Shut down?
	MR. PLESSET: Shut down, yes.
	8 MR. SIESS: Is that what that means?
	9 MR. PLESSET: That is a little bit more gentle
1	MR. SIESS: It seems to me
1	MR. PLESSET: I think there are a few more tests we want
1	2 run in '82.
1	3 MR. SIESS: The number of tests is up there.
1	4 MR. MC PHEARSON: I responded to the cases. I thought
1	5 I was expected to discuss the interpretation of what was written
1	6 in here. The draft report is case 2. Case 2 suggests phasing
1	7 out at the end of '82. I understood those words, but I do not
1	8 think it perhaps is understood by the Committee that to decommission
1	9 a nuclear reactor does require a significant amount of time. There
2	o is a significant amount of analysis which would remain following
2	1 the final tests which would have to be done, and the fuel used
2	2 fuel would have to be examined, and so there would be some
2	3 destructive examination required during that year.
2	I have a backup slide which gives the breakdown of the
2	5 costs involved after the tests are completed.

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141 MR. SIESS: Looking at what you have, if you begin the 1 phaseout -- what Milt is saying, it shows zero in '83. 2 MR. PLESSET: That is what I was hoping. We could have 3 a dramatic change in the expenditure level for '83. 4 MR. KERR: Couldn't you shift the \$39 million and call 5 300 77H STREET, S.W., REPORTERS BUILDING, WASHINGTON, D.C. 20024 (202) 554-2345 it fuel analysis and decommissioning? You would do the same thing 6 but you would not call it LOFT any more. 7 MR. MC PHEARSON: That is exactly what I am saying. There 8 9 are no tests involved here. 10 MR. KERR: LOFT does not mean a reactor. It means a 11 loss of flow test. MR. PLESSET: That helps him to keep a good piece of this, 12 but also what helps him is dollar change in this area which he 13 can keep. It is quite possible that 2 might still do it, particu-14 larly if you change the description, because it is really not LOFT 15 16 testing any more. Either 1 or 2 -- well, I like 2 because I think there is 17 18 some value --

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19 MR. SIESS: Your section 2.2 is headed "The JOFT Test Program." You could add another section that talks about the LOFT 20 program, LOFT decomissioning test results analysis. That is what 21 22 Bill was suggesting, I think.

23 I guess I do not understand item one, begin phaseout in 24 FY 82. How many tests would be made in '82 then?

MR. MC PHEARSON: In '82 there would be two tests.

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	1	MR. SIESS: And then you would start the phaseout and
	2	finish it in '83.
	3	MR. MC PHEARSON: That is correct.
	4	MR. SIESS: And on the second one you begin the phaseout
145	5	at the end of '82. You only get one more test in.
554-23	6	MR. MC PHEARSON: That is correct, yes.
(202)	7	MR. SIESS: Why?
20024	8	MR. MC PHEARSON: Yes, that is correct, and I do have
l, D.C.	9	additional information to give you discussing each case.
EET, F.W., REPORTERS BUILDING, WASHINGTON	10	MR. SIESS: How many tests would you make in '82 under
	11	case 2 would depend on what kind of tests.
	12	MR. MC PHEARSON: Right.
	13	MR. SIESS: It is conceivable if somebody thought that
	14	the important tests were small LOCAs and transients that did not
	15	involve fuel failure, then there could be more than nine made.
	16	MR. MC PHEARSON: That is correct, yes, sir.
	17	MR. PLESSET: If you let the number run up to much beyond
H STR	18	that, Chet, you would have trouble in stopping the program at the
306 7T	19	end of the fiscal year.
	20	MR. SIESS: I am trying to address or at least trying
	21	to get the Committee to address, because I do not know that much
	22	about it, something other than just dollars. It seems to me if
	23	we are going to talk about 40 or 35 or anything else, we ought to
	24	be interested in what those eight or nine tests are.
	25	MR. MC PHEARSON: That is what I propose addressing.

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MR. PLESSET: He has those fairly well listed.

MR. SIESS: Does the Committee want to hear it?

MR. PLESSET: I think for the most part they are fairly interesting tests. I would like to see them. I think the whole community would like to see them.

MR. SIESS: Why don't you go through that then?

MR. MC PHEARSON: You have in fact addressed them to a degree throughout this morning's discussion. I think, therefore, they would be interesting to you.

The first test, which is planned now in September, L3-5, is the first in a series of pumps on/pumps off tests which NRR has so urgently requested that we do. We have been able to bring those up a little in time because we have just dropped a test which I will refer to later, and it permits us to do it a month ahead of schedule. It will give us the information that they have asked for which is required to understand and improve those codes which deal with this question of two-phase mixture.

Piggybacked on those two tests are two operational transients, the first being the loss of steam load, the second one, L6-2, the loss of primary coolant system flow.

We are currently studying the question of being able to uncover the core during that test, uncover and recover the core in order to give us the initial heat transfer data that is required to plan subsequent severe core damage tests.

I emphasize this information because it relates so much

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to what you discussed earlier this morning. If there are no ques tions on those tests, I will go on to the next one, L6-7 combined
 with L3-3. This is a transient test running into a small break
 test. It is almost Three Mile Island repeated but with some more
 interesting quirks, I think.

6 The operational transient is a loss of feedwater. We
7 would delay the first scram. We would not permit the first scram
8 to cause shutdown. Therefore, it is a semi-ATWS.

9 Following that first scram we would let the steam
10 generators run dry so that we would cause a loss of heat sink,
11 where the heat sink has been shown by our first small break test
12 to be so significant. The steam generator just pulls all the
13 energy that is produced from decay heat out of the primary system.
14 If you empty the secondary side, that no longer happens. There
15 has to be --

16 MR. OKRENT: Excuse me. What do you mean that was 17 shown?

18 MR. MC PHEARSON: You are referring to the results -- I 19 was referring to the results of the first three small break tests. 20 MR. OKRENT: Isn't this something you can predict without 21 doing an experiment? What would be the surprise in the experiment? 22 MR. MC PHEARSON: The surprise in our experiments with 23 the steam generator fill, , secondary side filled, was that 24 even in two phase when the tubes were filled with steam or two-25 phase water, the condensation is so strong as to cause a

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continuation of positive flow through the primary coolant loop. This is something that has been in question from the beginning of small break studies; that is, what happens in the steam

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generator when you go into two phase.

5 We demonstrated that we get a continuation of single --6 of two-phase natural circulation. There is undoubtedly some fall-7 back, but the overall coolant flow in the primary coolant system 8 is positive.

MR. OKRENT: I guess my suspicion is that if you really have major uncertainties here before you, then this particular experiment -- you cannot be sure that what happened here is applicable to other configurations or larger plants or so forth, and it would not be definitive.

I am surprised that if this was an important consideration that one would not have tried to look at it in separate effects experiments, you know, where you do a wile range of these and get enough experimental information that the theoretician can decide either to confirm what they thought or it told them how to change their modeling.

20 So I am just trying to understand whether it was so 21 big a problem that this could not answer it or if it was -- somehow 22 this was the key thing, and this one experiment did it. I am a 23 little bit --

24 MR. MC PHEARSON: There are three experiments I am25 referring to. These three experiments were requested by NRR to

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understand what happens in a nuclear system -- not in the separate
 effects system but in a nuclear system in which there is feedback
 of system effects, including HPIS injection.

With all of those things going on, what is happening in the primary coolant system in three cases, one where there is a continual depressurization. That is where the break flow is greater than the HPIS injection flow. The second case where the two flows are equal, so there is a pressure hangup midway during the depressurization. And third, when the HPIS flow exceeds the break flow, causing the repressurization.

In taking this general study one was interested in looking at all possible scenarios so far as the pressure variation in the primary coolant system. Coincident with all of that was the fact that the steam generator must empty on the primary side, and unknown to us was how that steam generator would react as -behave as a heat sink along with all the other heat sinks that we have in the reactor.

18 There are four heat sinks, each of which can be dominant; 19 and our study was to determine the dominance, the performance of 20 each of those heat sinks during the three types of transients. 21 We have gained a great deal of information for which NRR has 22 indicated strong interest and claim that the information is indeed 23 very useful.

24 We have been able to support the -- to provide the data 25 needed to improve the small break codes, and the RELAP-5 code



in fact was used to predict the latest test very accurately. So we feel we have made a great deal -- great steps forward in the end tp 6 small break area. 300 7TH STREET, S.W., REPORTERS BUILDING, WASHINGTON, D.C. 20024 (202) 554-2345 

1 MR. EBERSOLE: It is my understanding when you get 2 in this mode in one particular case, the thermal load on the 3 primary coolant loop -- well, I guess I am thinking about 4 feed and bleed, but you were discussing the matter where you 5 have depressed water in the primary loop so there is a 6 partially-filled steam generator, and you are entering the 7 regime I think we have been calling reflux condensation.

8 Westinghouse has given us some preliminary 9 calculations attempting to show that there is no bind, there 10 is no lockup in reflux condensation such as you can reject 11 the K energy at an alequate rate by this counterflow 12 process. Are you able to show that in your tests?

13 MR. MCPHEARSON: Yes, sir.

14 MR. EBERSOLE: Have you done it?

15 MR. MCPHEARSON: Yes, sir.

16 MR. EBERSOLE: You do know that the steam vertical 17 flow upward, which must be matched by the water return, is, 18 in fact, an adequate amount of margin to handle an amount of 19 decay energy.

20 MR. MCPHEARSON: Except when there is nitrogen 21 present.

22 MR. EBERSOLE: That is the exception of interest. 23 MR. MCPHEARSON: We have come to two surprising 24 conclusions. One is that nitrogen probably -- from four 25 inches up in break size and one inch down in break size,

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nitrogen cannot give you a problem. The reason is with the larger break, larger than 4-inch break, there is a continual depressurization because the break is so large you lose all the energy. So the steam generator in fact becomes a heat source. You are sucking steam from the secondary into the primary. The presence of nitrogen would only benefit you there.

8 In the second case, the pressure hangs up in a 9 one-inch break and lower. The pressure hangs up above the 10 accumulator injection pressure, and the temperature of the 11 primary slowly drops to the point where you can begin the 12 primary feed and bleed before you need the steam generator.

13 So once you get on the primary feed and bleed, you 14 do not need that same generator. Hence, nitrogen can no 15 longer be an important factor. So that is what we 16 discovered up to this point. Now the question remains, can 17 we have a nitrogen problem there?

18 DR. SIESS: How about the next slide? What do we 19 get for \$13 million?

20 MR. MCPHEARSON: The last two tests we would do 21 would be to compress the three large breaks we have in the 22 current plan into two, one with a loss of off-side power 23 initiated at power predicted to raise the temperature of the 24 clad to the alpha-beta. We want them to go on to do the 25 very final test after we change the center fuel module, put

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in a pre-pressurized fuel module. We would do the same test
 raising the temperature of the clad to the alpha-beta
 transition, causing ballooning, and seeing how the fuel
 performs when it does balloon.

5 This is something which NRR has been requesting 6 for some time, and they are very anxious that we do it.

MR. OKRENT: I would like to repeat the question I 7 gave to Dr. Budnitz. If I postulate the scenario that 8 tomorrow we find this crack in the reactor pressure vessel 9 at LOFT, and I will assume it is large enough that you 10 decide you cannot run that vessel, are those experiments as 11 you showed there so important that we should build another 12 LOFT to do that? If not, are they so important that we 13 should do them in some other way, and what is the way? And 14 if not, how important are they? 15

16 MR. KERR: How much money could we get for the 17 cracked vessel?

18 (Laughter.)

MR. MCPHEARSON: You might get something out of
 Chuck's program.

21 MR. CKRENT: It would be just an expensive antique.
22 (Laughter.)

23 MR. PLESSET: I think the question is a little bit 24 unfair and maybe even rhetorical, Dave, because a large part 25 of the push for those particular tests that you question

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1 comes from NRR, not from Research. Do you want them? 2 MR. BUDNITZ: It is true that they come from there, but the motivation to do them is not merely or even 3 predominantly that NRR wants to license reactors because of 4 5 them. If that were the only motivation, there would be a different order and many tests would be deleted. Don will 6 talk more. The motivation is to obtain some understanding 7 of some of the phenomena at full scale. By the way, that is 8 their motivation, as well. 9 MR. MCPHEARSON: I could emphasize that by saying 10 we have learned something from every test which NRR has 11 found extremely useful, which led to changes in our code and 12 our understanding of what is necessary in our code that we 13 did not have before. So we would not have these tests, to 14 answer your question, nor would we have these tests. 15 (Slide) 16 MR. SIESS: The difference between Case I and Case 17 III --18 MR. OKRENT: This is still Case I. 19 MR. SIESS: These are the differences between Case 20 I and Case III, is that right? 21 MR. MCPHEARSON: Yes, sir. We would not have any 22 of the intermediate-sized breaks. Having done the large and 23 the small, having learned new things, having some surprises, 24 we feel it is important to consider doing intermediate-sized 25

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1 break tests. We have not yet defined them, but if we do 2 recommend them, that will come after we have completed our 3 small-break test.

We will not have done any of the anticipated 4 5 transients without scram, tests which have been asked for by NRR. We will not have done any of the LOCAs with steam 6 7 generator tube ruptures, tests which NRR has asked that we do. We will not have done any of the alternate ECCS 8 injection tests, also tests which NRR has requested that we 9 do. We will not have done this one operational transient 10 with second failure leading to the cold criticality 11 accident, a test in which I think you indicated an interest 12 this morning. 13

We will not have done a rod with rawal test. We will not have done one of the large-break LOCAs at the highest power. And we will have eliminated the possibility of doing any core damage tests, which are now in the planning stage in LOFT in conjunction with tests for the severe core damage program.

But more than that, we will eliminate the associated understanding of nuclear power plant performance and advanced operator display systems which we will obtain during these tests. These are systems information which are coming out of the tests today.

25 MR. SIESS: Could you go back to slide 1?

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MR. MCPHEARSON: Yes, sir. 1 2 (Slide) MR. SIESS: Those are the tests that would be made 3 under Case III. That would extend LOFT through what? 4 MP. MCPHEARSON: To the end of fiscal 1984. 5 MR. SIESS: Actually it would be no more 6 expenditures after 1984. 7 MR. MCPHEARSON: Aside from the decommissioning. 8 MR. OKRENT: Which is \$39 million estimated. 9 MR. SIESS: What would that be in 1984? Do you 10 know? 11 MR. MCPHEARSON: I would just project the \$48 12 million on using --13 14 MR. SIESS: Why not the \$53 million? MR. MCPHEARSON: Well, I am just going to say I 15 would project that in the same way, using whatever inflation 16 we have at that time. That is simply an inflationary 17 projection. 18 MR. SIESS: The first two cases would have zero in 19 1984? 20 MR. MCPHEARSON: That is correct. 21 MR. SIESS: And this case would have, say, \$58 22 million in 1984 and \$39 million in 1985. 23 MR. MCPHEARSON: Yes. 24 MR. SIESS: Inflated by --25

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MR. MCPHEARSON: Ten percent, twelve percent. 1 MR. SIESS: Okay Now, that is the difference in 2 dollars and the difference in tests. Can you put on the 3 slide that shows us the difference in tests for Case I and 4 5 Case II? MR. MCPHEARSON: All right. 6 7 (Slide) MR. SIESS: All those are the same except one, 8 right? 9 MR. MCPHEARSON: That is correct, the L6-3 test, 10 loss of feedwater with a delayed scram. Stuck open relief 11 valve on the secondary side leading to a cold water 12 accident, including recriticality. 13 MR. SIESS: That is what we get for \$13 million. 14 Now, what Mr. Plesset has proposed is essentially that 15 program at \$13 million over the Case I program, which says 16 you and the subcommittee think that test is worth \$15 17 million. 18 MR. PLESSET: Yes. Well, there is someone 19 negotiating, Chet. I am reminded by Andy that still could be 20 made where we would substitute a different test for those 21 that they are scheduling now in 1982. 22 MR. SIESS: A different test or different tests? 23 MR. PLESSET: Different tests, just to give us 24 that much more elbow room. 25

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MR. MCPHEARSON: You recommend that we do a test 1 2 of a ruptured steam generator tube. MR. PLESSET: And one at 16 kilowatts per foot, 3 the last test that would most likely destroy the core, 4 5 hopefully. MR. SIESS: Which is that? 6 MR. MCPHEARSON: L2-4 is, and we have eliminated 7 8 that in an effort to get to this pre-pressurized clad ballooning test, which is so important also. They may not 9 be different from 16 kilowatts per foot. We don't know 10 yet. It may be only 14. 11 MR. PLESSET: That is right. Those tests seemed 12 instructive. I think the pre-pressurized fuel is also 13 instructive. I don't know if it can be worked out in a 14 program that would end in FY 1982 or not. 15 MR. MCPHEARSON: We certainly could not do the 16 steam generator tube rupture test at that point because that 17 does require some hardware changes, some funding and some 18 work on the facility that cannot be done by that time. 19 MR. PLESSET: We might have to give it up. You 20 know that is possible. But I am still very strong in my 21 suggestion -- I won't recall it recommendation -- that we go 22 to this Case II, which essentialy means that testing ceases 23 at the end of FY 1982. I am a little bit bothered by the 24 continuing ongoing cost, but there is no way to avoid that. 25

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1 I think Professor Kerr had a very excellent suggestion as to how that could be treated. That should 2 3 happen no matter when you shut the facility down. MR. SIESS: What did NER want to leave out at its 4 \$43 million level? 5 MR. MCPHEARSON: They did not recommend leaving 6 anything out. Really, the recommendation --7 8 MR. SIESS: That is a good trick. MR. MCPHEARSON: They recommended we continue on 9 at the current test level schedule. That is really the 10 11 bottom line that they gave. In fact, I can read from their 12 -----13 MR. SIESS: That is all right. MR. MCPHEARSON: They said at the highest 14 efficiency, in fact, which really means a higher level. 15 MR. SIESS: To continue beyond 1982. 16 MR. MCPHEARSON: Yes, sir. Plus if there is a test 17 which we have suggested here which cannot be done, we will 18 give it up. I think that would be a reasonable description 19 of our view. Go ahead, Dave. 20 MR. SIESS: You are planning to get more than one 21 test for the \$13 million. 22 MR. PLESSET: I hope so, yes. 23 MR. OKRENT: Without trying to offer any comment 24 on the three positions or a different position for LOFT, and 25

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trying to get back to this guestion that I posed, I think
are many areas in the research program where you could pose
that kind of question, and I think you would be hard put to
sav you must replace the facility. But I think there are
some areas in the research program where we really do not
have the information we need, and I will give just one
example.

8 I do not think we have the information we need on 9 which to even think in some deep way about what might be a 10 mitigated feature for a BWR containment or an ice 11 condensor. We just do not have the information. To me that 12 is a different step of knowledge than we have here.

Now, I think with any one of these, like, for example -- I will pick one -- the experiment leading to recriticality. I have little doubt that you will get a lot of information, and, in fact, not everything will be modeled correctly. It will not be definitive with regard to that particular sequence. There are always different ways of doing things.

20 Really, I think one could generate interesting 21 experiments that could go for, you know, four years beyond.

22 MR. PLESSET: No question about it, Dave. 23 MR. OKRENT: But you have this balance. That is 24 all I am trying to say.

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MR. PLESSET: Let's look at the practicalities. I

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1 think that the earliest we can -- we are talking about FY 1982 today, and I think the earliest we can stop these tests 2 3 is at the end of FY 1982. We cannot say stop yesterday. I don't like to say that. You might. But there are 500 4 people there highly qualified. 5 MR. SIESS: Staff gave an earlier date on the PPPG 6 budget, \$35 million. 7 8 MR. PLESSET: Let them defend it. MR. SIESS: Earlier than 1982, mid-1982. 9 MR. PLESSET: Do you want to end it right now? 10 MR. BUDNITZ: No. We can end it any time we 11 decide. It is just going to cost 30-something million 12 13 dollars to end it. It is a decomissioning cost and some other stuff. 14 MR. PLESSET: More than that. 15 MR. BUDNITZ: It depends on how you count it, and 16 if you sustain substantial fuel damage and it becomes 17 radioactive, then it is more. But as a matter of practical 18 dollars and sense, you can end it any time. Dave Okrent 19 asked exactly the right que tion, and the judgment that you 20 have made, Mr. Chairman, is that the tests over the next 21 couple of years are somehow above the line, some line that 22 means that, yes, they are worth the expenditure, and that 23 after that, it goes below the line. 24 We have made a judgment that two more years of 25

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tests are worth the expenditure, and we still have not come 1 to answering Dave's question as to how we arrived at that 2 judgment. But as a matter of principle, you could decide 3 that no further tests are needed today, and we would send 4 5 them a notice and they would have a terrible disruption. You would not save as much that way because that eruption is 6 dependent upon the time delay and the warning and their 7 ability to recoil against it, of course. 8

9 MR. PLESSET: You are coming back to what I was 10 trying to say in the beginning. Of course, in principle you 11 could shut it off Saturday.

12 MR. BUDNITZ: Sure.

13 MR. PLESSET: But I think the chaos and the
14 disruption and the whole thing --

15 MR. BUDNITZ: It would be very costly.

16 MR. PLESSET: I think for an orderly shutdown,
17 this is about as early as you could do it.

18 MR. SIESS: The more warning you give them, the19 sooner the key people start to leave.

20 MR. PLESSET: Also, the more time you have to 21 absorb them into other programs. I mentioned this as a 22 possibility to Dr. Tong. There is a whole analytical group 23 he wants to keep.

24 MR. BUDNITZ: For other purposes.
25 MR. PLESSET: That is true. He mentioned --

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anyway, I don't want to argue with Dave. I think he has a 1 point. If the vessel would crack tomorrow, that would be 2 the end of it and we would survive. 3 MR. BUDNITZ: Wait a minute, Mr. Chairman. IL 4 5 would like to respond to that specifically. MR. PLESSET: There is no way you can, Bob; I warn 6 you. But you can try. 7 (Laughter.) 8 MR. BUDNITZ: I suppose that if the vessel really 9 cracked tomorrow, that we probably would not rebuild that 10 reactor. 11 MR. PLESSET: You can leave the "probably" off. 12 MR. BUDNITZ: I suppose we probably wouldn't; 13 right? 14 (Laughter.) 15 MR. BUDNITZ: I prefer to leave it in my own 16 phrasing for me, right. But you get the thrust. Let's 17 think about what we would lose. First of all, we are still 18 now in the process of developing codes, engineering 19 understanding of the phenomena for small breaks, for some of 20 the operational transients, and for some that are both, that 21 is, a transient that leads to a breach of the primary system. 22 As a matter of confidence in the viability of 23 those codes, I believe the codes we would develop without 24 LOFT would be flawed significantly because there would be 25

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the uncertainty as to whether the analysts had correctly modeled the behavior at the system level. What LOFT tells us is a system-level understanding of phenomena that occur and phenomena that do not occur. The confidence that we have in the large-break phenomena and the large-break code stems from having run a couple of tests already, having had some codes before them that saw those phenomena.

8 MR. PLESSET: Tong puts a great deal of weight on 9 the upper plenum test facility which I do not think you 10 need. Fortunately, it is not our \$160 million.

11 MR. BUDNITZ: I do not think we would spend it.

MR. PLESSET: You bet you wouldn't.

MR. BUDNITZ: Okay.

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14 MR. SIESS: Gentlemen, the recommendation of the 15 subcommittee --

MR. BUDNITZ: That is the point, right.

17 MR. PLESSET: Don't say too much, Bob, because I 18 have given you a lot of credit for what you are going to do 19 with the code development, with the model development, and 20 with Semiscale.

MR. BUDNITZ: Let Don talk about the effects of a
 decision now to terminate by 1982

MR. PLESSET: It is up to Chairman Siess there.
 MR. SIESS: Chairman Siess wants a decision. We
 have a recommendation from the Subcummittee for a budget for

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LOFT of \$48 million, which is what the staff requested, what 1 2 the EDO has at this time approved. But the \$48 million is to be used to make different tests than are now proposed; 3 presumably from what Milt said, more tests than are now 4 proposed, although there was a head shaking up by the 5 Vu-graph, and that the close-out of the facility -- that no 6 tests be made after FY 1982. After FY 1983, there would be 7 no further expenditures, although you would spend money on 8 associated things. 9 Where is the Committee on this? 10 MR. PLESSET: Dave is for it, I think. 11 MR. SIESS: Dave has talked about it. 12 MR. PLESSET: I interpreted his remarks as 13 indicating he was for this suggestion. I am putting him on 14 the spot. 15 MR. OKRENT: I think I agree. It is probably about 16 the earliest you can gracefully conclude the program, 17 barring a rupture of the vessel or something like that. 18 (Laughter.) 19 In fact, I agree that the proposed experiments 20 should be examined since they are really expensive. There 21 ought to be an intensive early effort to see, really, will 22 the staff get as much as it thinks it will out of what it 23 now perceives as a red hot issue, but by the time you do the 24 experiment, it may not be that red hot any -ore, or it may 25

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not be answered by the experiment.
 MR. PLESSET: I meant to put some words to that
 effect in, that the tests that are to be done, the tests

4 that should be done should be very carefully examined by all
5 concerned parties, Research primarily, ACRS, NRR. They
6 should be looked at very carefully.

7 MR. OKRENT: It would not hurt to put in something
8 saying if industry is interested --

9 MR. PLESSET: I have those words already. Those10 are in.

11 MR. SIESS: Where are they?

12 MR. MOELLER: Just a question. It would help me a 13 little on the decision. In the first paragraph you talk 14 about the height relationship between the core and the steam 15 generators, about the interpretation of measurements of 16 natural circulation and heat transfer. I thought we went 17 through where Sequeyah was going to do this on a full-scale 18 plant.

19 Now, why do we need to even be concerned about 20 that in LOFT?

21 MR. PLESSET: We do not have the instrumentation 22 here.

MR. MOELLER: In Sequoyah?

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24 MR. PLESSET: That is right. They cannot really 25 do it. They can show that it works.

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	MR. MORITER: They cannot gather the detailed data.
	nk. noblikk. They cannot gather the detailed data.
2	MR. MCPHEARSON: Once we understand the two-phase
3	phenomena for a given height elevation, we can apply it to
4	other height elevations. I do not feel that is important.
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168 Remember, many reactors themselves are different from 1 one another. We looked to find a standard control room, and all 2 are standard by the very fact they are non-standard. They differ 3 from one another. 4

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MR. SIESS: Somebody else?

MR. PLESSET: Bill.

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MR. KERR: A couple of comments on why this would be more of a factor now than it would at a later time of termination. I recognize each of these is not necessarily going to occur in --MR. MC PHEARSON: For many years now we have built LOFT ending in '84, and so the personnel who are working on it are planning their lives with that in mind. If we tell them -- if we

announce this year that it will terminate at the end of '82, of 13 course there will be an early exodus. 14

What I think is more important, though, is that there 15 is little flexibility in the program. If we do plan to terminate 16 at that point -- I have just given you my reason. For example, 17 I do not have the \$3 million to do all the various tests I mentioned 18 as early as '82, but all I can do are those tests that I have 19 indicated to you. There are some modifications, of course, but 20 there is some loss of flexibility. 21

Once we announce this I am certain that there will be 22 no chance of reversing the process once we go down --23

MR. KERR: I don't question the validity of any of the 24 statements. It seems to me the statements have validity no matter 25

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MR. MC PHEARSON: I would like to see LOFT around for a couple of years during which nothing new comes up in the reactor industry. How long has it been since there has been a crisis? They occur almost every other month. Until they go away I think LOFT should be around.

MR. BUDNITZ: I want to think about it in a different
8 light. I do not think today that we would have the confidence
9 we have in the conservatism of Appendix K if we did not have
10 LOFT at all, so let me phrase that in Dave Okrent's metaphor.

If the LOFT pressure vessel had had a crack in 1977 in the fall so that no LOFT tests had been done between then and now, I do not think we would be as capable today of saying that the large LOCA double-edged guillotin accident could be coped with; and without that confidence many other expenditures in other facilities would still be going in the subsequent years to obtain that confidence.

18 That confidence is a combination of separate effects
19 experiments and integral tests and analysis. The substitution of
20 other experiments is in many ways of comparable expense -- maybe
21 not quite, but of comparable expense dragged out, and in the end
22 far less satisfactory.

And therefore, just thinking about that two years back,
1977, pressure vessel fails in LOFT as a scenario, that didn't
happen, of course. I think the money "saved" from LOFT would have

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been spent and would continue to be required to convince the
 community, this community of scholars and concerned people about
 the efficacy of ECCS for large breaks. And I think we are going
 to face that same situation in the mid-'80s with small breaks.

The phenomena involved in high pressure core uncovery are quite uncertain. The complexity of different scenarios is great. The possibility of phenomena occurring at systems scale different from small scale or separate effects scale will continue to nay the community. And the purpose of the LOFT program is to explore as many of those as we can now think of in order to gain the confidence that the codes have not left something out.

I think an early termination of LOFT will come back to haunt the community in subsequent years when things come up, and there is no place on earth to test them. When I say no place on earth, I mean no place on earth because there is no --MR. KERR: I am not sure you are right. MR. BUDNITZ: But --

MR. PLESSET: With a reactor you want nuclear fuel.

MR. BUDNITZ: Many of the issues involve nuclear fuel.
A lot of them don't, but many of them do, and many of the issues
involve the interaction between the nuclear fuel and the rest of
the thermal hydraulic system -- the sort of things that you just
cannot do with separate effects.

I have to then plead to you that I am a recent convertto this. I mean, there was not very many years ago when I thought

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the whole thing could be done the other way is well. The sort of insight we have gotten so far I do not think could have been gotten in another way.

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I have thought hard about how we would have gotten the insight we have gotten, and I can only see a collection of less expensive but in some comparably expensive ways of doing it.

MR. MC PHEARSON: I know I speak for the NRR people who are sending out bulletins and orders continually on how to run a reactor, how to get it into and out of unsafe conditions, what to do if they think it is in a non-safe condition. And I know there is a great deal of uncertainty on what moves should be taken.

We can demonstrate those. We can demonstrate what moves 12 should be taken. We are determining the paths out of unsafe 13 conditions and demonstrating that those are the correct paths or 14 that we were wrong. Without a LOFT we will not be able to do that.

MR. SIESS: Mr. Chairman, do you think we could take a vote on these items? I have not heard enough arguments against the stated position -- unless I hear a motion to the contrary, I am going to assume that the committee is in agreement with the position as stated in the draft.

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(No response.)

So be it.

Mr. Mathis, would you like to introduce us to chapter 3? 23 MR. MATHIS: Not really. 24

MR. SIESS: Perhaps you would lead the discussion as

far as you can.

MR. MATHIS: Chapter 3 is a decision unit on plant operational safety. We started out here with a little introductory paragraph basically agreeing with the amount of money, and we have outlined it here, which can be left in or taken out as we decide later on; but at least we can assign which particular number we are talking about.

In this case it is the RES reclaim or what we decided -we decided this morning we were not going to use that term. It would be the RES request. We go on and talk about the fact that there are some items in here that may not be in the proper priority.

The subelements, the first one of which is man-machine interface, the dollars came off the same table, and basically it follows the outline of the program, what is going on, what we hope to obtain from it.

We do point out that most of this comes out of user requests directly tied in many cases to the TMI Action Plan. And again, we point out that these are extremely important to plant operational safety and should be continued and expanded with reasonable manpower and equipment resources.

We put that particular phrase in there as a plus or minus kind of thing. If somebody wants to say this is not enough money or they want to cut it, I think there is an option here because I do feel the amount of manpower and kind of equipment that you might get into the act as far as man-machine interface can be

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a variable. It can be attenuated over years or hopefully it will follow along the program as it is particularly scheduled at the moment.

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But anyway that was the basic thrust that we attempted 4 to put into this particular subsection. We went on to the next 5 one, which is instrument and electrical. Again, the funding level, 6 we talk about a number of things that will come out of this 7 particular program; and in particular here we do mention fire pro-8 9 tection-fire suppression systems, and later on we get into the fact that the idea that has been proposed for the replication of 10 cable trays and burning them in specific plant replicas sounds 11 12 like you are wasting a hell of a lot of money, and you are not going to get a lot out of it. 13

14 Again, that is another variable that we have not attempted 15 to tie dollars to these variables.

We have also put in here the generic safety-related instrument and electrical equipment problems that again go back to basic design fabrication where aging and other things that Bill has been interested in, fire replication I already mentioned. And we went on, and I hope in not too subtle a way.

Bob mentioned the initiation of new programs, and again,
this goes into some verification and increased funding that would
apply to electrical supply design problems.

24 Jesse is not here. He should hear that one. This is 25 not covered in the present program, but it is one of the things

that in the subcommittee we talked about; and the general feeling was that if we could find a few extra bucks, this would be a high priority kind of item that should be put in the program.

Again, we will have to balance some of these things as
we get on into the decision as to how much money we are going to
have and where it should go.

Plant system behavior, this is a low-funded item, and it is basically an on-line surveillance kind of thing used to alert plant operators of anomalous conditions. And a lot of this would hopefully come out of the TVA-Sequoyah demonstration, and it is the kind of thing that by 1982 we should be in a position to where we can really move on into a small program anyway to come up with some assistance in the way of plant systems.

In here we have mentioned that there is some money funded for noise diagnostics, and we kind of question whether the program to continue that is going to be very helpful.

17 The next item is mechanical component safety, and Chet, 18 on that one we still have to decide where we get that seismic 19 safety margin research item.

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MR. SIESS: Yes.

21 MR. MATHIS: I will go on. We will come back to that22 later.

The second part is reliability and performance assistance.
This is mechanical, structural and general. The program here
seems to be pretty well laid out, but the feeling was that far too

1 much emphasis in that particular phase of the business has again 2 been on the seismic impact on mechanical components, and most of 3 the problems that occur do not involve earthquakes, but involve 4 other kinds of mechanical failure.

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A second point that we make is that there is a great
deal of industrial experience in these particular areas, and why
isn't there more attempt made to gain that experience from
industry and then divert this particular expenditure into some other
kind of program.

10 The next item -- by the way, Shewmon called this morning, .. and this is one of the items he was worried about. He felt this 12 program should probably be stretched out into '82 -- I mean '83 --13 continued, if you will, because he did not feel -- and we put it 14 in here -- it was not clear how the amount of money here could 15 really be effectively spent in the budget year. Quite a bit of 16 money, I think about \$6 million -- closer to \$7, I guess, and 17 how you were really going to crank that up and put it into '82 was 18 a question. So there is some give and take in that one as far as 19 schedule is concerned.

On structural safety, here again we have gone through the program. It is pretty well defined. The items are laid out. There did not seem to be much problem there in particular, and here again, we have attempted to differentiate between the overemphasis on seismic that we found on the mechanical part to the need for the seismic considerations in the structural area.

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The next item is fracture mechanics. This again is laid out in terms of money. The program looks to be pretty well laid out. However, the question of thermal shock which Bob mentioned this morning has not been included; and we said that we felt that it should be pursued.

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Here again we have made no attempt to say that you should add this million and a half or whatever it is, but we just laid out the idea, or shall I say the way we feel we should lean on these things if you have to make some determinations.

The next item is the operating effect on materials, and here again, we talk about operating environment, radiochemistry, things of this nature, which really are not getting much attention today, the Surry steam generator kind of things, and we do talk about non-destructive testing and urge that the correlation, if you will, of non-destructive testing indications and what they really mean should be continued.

We are questioning somewhat the introduction by NRC of any new techniques or new programs. This follows right into the next item which is non-destructive testing. These two items really go together; and even though they are set forth as separate entities, it is a little hard to differentiate between them.

That is about as far as we have gotten. I think there are some basic questions that we need to decide. One is do we want to carry these funding numbers, and again, whether this is the right column to use or something else. Perhaps that is something

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we will have to settle later.

But then when we get into the priorities, the potential reduction in programs or the potential introduction of new programs, I do not feel we are in a position where these things are well enough defined that we could really hang a dollar sign on them. And if we hang a dollar sign on something that we say we can give up, you might just as well bid it goodbye because it is going to be gone, and you probably will not get it back. At least that is my feeling.

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So I think we have a basic decision to make as to how we want to present this and do we want to get into that kind of detail, or do we just want to indicate which way we would lean if there has to be an adjustment.

Chet, I know this is something you have been worrying about. I just do not have an answer for you.

16 That is about all I have to present at the moment. I am .nterested in any comments or questions or suggestions.

18 MR. OKRENT: I got a note from Dot Zucher today that 19 asked me to prepare a paragraph for you on the SSMRP.

20 MR. SIESS: You really need two. One for the structural ---21 MR. OWRENT: Can we do it in one place and reference 22 the other? Would that be acceptable?

MR. SIESS: Probably.

24 MR. OKRENT: All right. I have been assuming I was
25 supposed to do it. I have not done it yet, but I will try to.

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MR. MATHIS: It was just one of those things. MR. OKRENT: It may look strangely like the last comment we made. Anyway I will try to do that, okay?

MR. MATHIS: Okay. By the way, as we went through this thing we tried to be consistent with what we said in the last report, or if there is a difference it is specifically spelled out here as shifting gears.

MR. OKRENT: If I can make a different comment, in the general section that we talked about first thing this morning 9 there were two items that in my mind would fall in this decision unit.

One was this matter of plant operation behavior, and the other was the impact of control systems and other nominally non-safety systems. Maybe you envisage it falling in some other safety unit, but this one does talk about electrical, and it does talk about plant system behavior and so forth.

17 So I think if my guess is correct that these fall in here, presumably if we think these should receive some substantive 18 19 effort either in addition to what's going on there or instead of something that was proposed -- now, in fact in one case you did 20 21 suggest they not do work on prior mock-up. I don't know how much 22 money is involved there -- a million dollars, two million dollars, something. That can be turned around in another direction, and 23 24 if you are going to attenuate something else. But we might want 25 to call out -- in other words, the basis for supporting the
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proposed level might be that there were some things that were
 slowed down or dropped and other things substituted. That would
 be one basis for what I am saying. I do not know what you have
 in mind in that regard.

MR. BENDER: One point about the fire test thing. I think it would not be a bad idea to note that such tests are normally done by industry participants as a means of showing fire protection adequacy. And if the NRC feels it's appropriate to do these things, maybe they should encourage the industry to finance it.

We are going to have to do more of that kind of thing if we are going to get the program directed to things that the NRC properly ought to be doing. That is just one in my mind.

MR. MATHIS: This one in particular seemed to us to be going overboard, because what they want to do is replicate cable tray rooms from specific plants and then set them afire. Hell. So they are going to burn, but it costs an awful lot of money to replicate one of those rooms.

I do not know what you are going to learn from it that
is worth the expenditure. You are talking about a lot of money.
This is the impression the subcommittee got.

Again, I am listening.

MR. BENDER: It costs a lot of money to run those tests.
 MR. MATHIS: But your point is good. Why not rely more
 on industry?

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MR. MOELLER: I heard Dave say he was going to write
 the SSMRP section. I notice in part two under mechanical component
 safety on the first page you say that far too much emphasis is
 being placed on seismic events.

I assume we will want to discuss that aspect. And your next sentence clearly --

MR. SIESS: That is Paul's statement.

MR. MOELLER: Clearly the great majority of reliability problems do not involve earthquakes, and those that do are covered by another program. What is the other program?

MR. MATHIS: It is the --

MR. OKRENT: In the back.

MR. BUDNITZ: We do not agree with that notion about
emphasis on seismic. In fact, Jim Richardson wants to make some
comment about it.

MR. KICHARDSON: I am Jim Richardson. Currently 1 think 16 I would agree with your statement that in FY 80 and to some 17 extent in FY 81 there is a large emphasis of our budget toward 18 the seismic programs. I would take strong exception that in FY 82 19 that is the case. In fact, out of our budget of \$9 million that 20 we have requested, if you subtract off the \$2 1/2 million for the 21 SSMRP, which would leave about \$6 1/2 million, only about \$1 million 22 of that is directed towards seismic research. And in my view 23 that is not an overemphasis of seismic; in fact, the trend has 24 been quite reversed from 1980 and '81 where it constituted a 25

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1 majority of the budget.

In FY 82 it will be about one-third of the budget total, and in the non-SSMRP area only about one-sixth of the --

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MR. SIESS: How can you leave out the SSMRP?

MR. RICHARDSON: Where this year it is two-thirds of the budget. I think the trend has been reversed. We certainly recognize that we needed to emphasize the non-seismic areas, and we recognized that several years ago, and we are just -- since the organization is relatively new, something over two years, we felt 1982 was probably the first year we could really get into the non-seismic areas in the depth that they needed to be addressed.

And that brings up the other point, your last statement. It is not clear to us that we can effectively spend the greatly increased money budget. I would point out that we essentially started from zero, and we had to build up to some level. We feel that the 1982 level is about the level where we should be leveling off, and we had to ramp up to that level for some time. We took about four years to do it.

19 And part of that budget is inherited from another 20 branch, specifically the relief and safety valve program, and 21 with it will come some manpower. So I would disagree that we 22 do not have the capability of sustaining that level of budget.

MR. MATHIS: This is what Shewmon called me about this
morning. I was not familiar enough with the details. We got
concerned about this terrific shift in gears and all of this kind

of information. That is why we are talking about it now.

MR. SIESS: Incidentally, a little bit depends on how you interpret some words. The words in the report say, "Currently far too much emphasis is being placed on seismic." "Currently" is FY 80. At this time the current and existing program --

MR. BUDNITZ: 1980.

MR. SIESS: Maybe '81.

MR. MATHIS: We could even go so far as to say that this program would be accelerated to that extent in '82.

MR. BUDNITZ: That would help a great deal. I must say that the last sentence may say something different than what is implied. What it says to me -- it is not clear to us we can effectively spend the money. That statement means to us that we should cut it and that if you want to say that, you ought to say that, and then say because you don't think we can effectively spend it.

If wanted to point out to you if that result comes about, it is highly likely that the SSMRP component will continue without as much cut as the other because it is ongoing and we feel it is a program of some duration and scope that is wellformulated and requires finishing. And what that means is with less money it is the other that will not be picked up as rapidly. As a matter of practical effect that is what would result, and if that is the effect you desire, fine. If it isn't, you ought to realize what the impact would be.

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MR. MATHIS: Bob, in that connection, when we make this comment about industrial experience, are you really planning to replace a lot of your ongoing activities with information from industry?

MR. RICHARDSON: As much as we possibly can, realizing industry has not done a lot of work in the failure area, as much as industrial work has been in the qualification area. But not looking at where components fail, what are there failure modes, at what level will they fail, and what qualification tests do we need to impose on industry to assure components will perform their function.

But certainly we will -- I think your suggestion is very valid, that we need to take advantage of what information exists in industry, and all these years of history on similar components. Yes, we do intend to do that.

MR. MOELLER: I need clarification again on what Chet was saying: far too much emphasis is on seismic events. You mean relatively speaking within this category, or do you mean period?

MR. SIESS: That is what Paul says.

21 MR. MOELLER: You said you knew how to word it so it
22 was okay.

23 MR. SIESS: It says "Currently far too much emphasis."
24 "Currently" to me is FY 80.

MR. MOELLER: He means the total amount of money being

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spent on seismic problems are related to mechanical component

safety today is too much.

MR. SIESS: Let me try to interpret what Paul means. I think Paul believes that the probability that an earthquake will cause trouble in a plant is just a heck of a lot smaller than the probability of trouble from somewhere else, and he wants to see the other things worked on more.

I am not sure that is a view --

9 MR. BUDNITZ: That is what we are doing. That is the10 direction we are going in.

MR. MATHIS: I think what we are talking about is there are a lot of things that are going to fail that you are not going to find out by putting it on a shaker table. There are other things that are more important.

MR. OKRENT: I think the probability that an earthquake will cause trouble is probably larger than a large pipe break, so if I take that logic, I should be spending more on earthquake research than on the large pipe break. So if you tell me how much we spent on the large pipe break in the last ten years, I would say that would -- you know, how do you do this?

MR. SIESS: The probability an earthquake will cause
a large consequence accident I think is not to be ignored. The
risk is greater although the probability may be smaller.

Now, this PORV failure has nothing to do with earthquake. MR. OKRENT: Actually, I would find it unacceptable to

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have the existing wording -- I would find much more preferable 1 something that said the need to build up the appropriate work 2 in other aspects of the mechanical program --3 MR. SIESS: That might be --4 MR. OKRENT: All right. 5 MR. RICHARDSON: That goes against the last sentence you 6 make. If our budget is cut because the ongoing seismic program 7 must continue, the non-seismic stuff will have to be cut. 8 9 MR. MATHIS: Nice balancing act we have to perform here. 10 Other comments? 11 MR. SIESS: We don't have to leave the last sentence in. 12 MR. OKRENT: I have a question. Are there other areas 13 besides the mock-up that are currently proposed in this decisional 14 unit that at least should be scrutinized as to whether they are 15 suitable things for the NRC to do vis-a-vis the industry? 16 MR. MATHIS: I mentioned one other one, and that is 17 the consideration for the development of new techniques for non-18 destructive testing. This one ( ) are questioning whether industry 19 should do this, should NRC be doing it. We did not have any problem 20 with the confirmation of that work they are doing now to make 21 sure what non-destructive test results they get are reliable 22 and meaningful. 23 You may want to comment on this. 24 MR. SERPAN: One specific item that we have in the 25

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non-destructive examination program has to do with acoustic emission, and the staff has come out with a branch position already on the use of acoustic emission and hydrotest and leak detection. And there really is not sufficient information for them to put that out, but they put it out anyway, and now they are after us to get the research done so that the criteria in there can be validated or changed so it can be effectively used.

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So that falls within the category of the new techniques, so that is what the new techniques are getting into.

MR. KERR: Explain to me how you can have a staff position on something you don't know whether you can do or not.

MR. SERPAN: I cannot --

MR. BUDNITZ: The branch technical positions in NRR are often based on incomplete information, and they often turn to us to help them back it up. This is not necessarily the best technical approach, but sometimes they are forced into it by their own perceptions -- by their own perceptions of where regulatory development is required.

MR. MOELLER: Could we have a comment -- I may be mixing two things up, but Charlie, you mentioned -- is it the neutron diagnostic effort or the noise -- neutron noise? You know, I sat in on that subcommittee meeting, and I know nothing about this area, but they had a very convincing argument, at least as I sat and listened, that this was the wave of the future. They really had something here that was going to be very beneficial to

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us. So I guess I would like to hear the staff's reaction to this.

MR. MATHIS: As I remember the discussion, there was a lot of emphasis being placed on this noise diagnostic thing. Basically what it amounts to is a neutron signature for a reactor, and the question arose as to whether or not this was of any value, particularly in an accident. And if you assume the reactor is down immediately with an accident, you have lost your diagnostics.

9 MR. KERR: I would have guessed that the value of the 10 signature is to keep you from getting into a very degraded situation 11 rather than telling you what to do after you get there. It should 12 be able to get you some information on anomalies and reactivity 13 that might be occurring in principle. Whether it can be made to 14 work or not --

MR. EBERSOLE: It was directed toward reactor noise while it is in operation. We have adequate instrumentation to overstep reactor transients while it is operating and get the reactor shut down. Then we would not need whatever this step provides. It certainly did it as soon as the reactor tripped.

Now, whether the need is in fact with us to intercept reactor transients or power distribution problems or rates of change, to the extent we need this program I don't know. Surely this equipment is no good once the reactor tripped. That's when life begins, after the reactor has tripped.

MR. MOELLER: I guess my question is to learn a little

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188 bit more about it, which you have certainly helped me with. 1 The second comment was that Mathis, as I understood it, 2 was not too much sold on it, and yet the text of the chapter 3 certainly does not condemn it. It is rather praising. You know 4 it is in response to user request. These programs illustrate 5 000 7TH STREET, S.W., REPORTERS BUILDING, WASHINGTON, D.C. 20024 (202) 554-2345 and develop diagnostic tools which will contribute to reducing 6 the incidence of accidents. It is quite a favorable statement. 7 MR. MATHIS: Poor editorship or something. 8 (Laughter.) 9 MR. EBERSOLE: I cannot understand how badly the user 10 needs it. It sounds like a technical toy to me. If it is noise 11 analysis in the post-trip regime where you are going to use 12 signatures of noise to verify equipment performance after trip, 13 that is an entirely different state of affairs. It is still 14 called noise analysis or signature analysis. That is a different 15 ballpark. 16 17 MR. MATHIS: We will do some rework. 18 Other comments? 19 Dave, I don't know I answered your question. 20 MR. SIESS: What item are you on or off? 21 MR. MATHIS: I have gone through the whole thing. I am not sure which question you are 22 MR. OKRENT: referring to. 23 24 MR. MATHIS: You asked me if we had other examples in 25 here of things like the replication of the fire.

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MR. OKRENT: I did not know where there were other 1 kinds of components or something that might just as well have 2 the benefit of industry doing it based on NRR saying they need 3 to be done. 4

MR. MATHIS: Nothing that I remember.

MR. SIESS: There was an example in the structural branch of a project a year or so ago that I put in that category, but I think they have reformed.

MR. OKRENT: If I could mention one small subitem, in 9 the area of the research control system I am a little bit uneasy 10 about our state of knowledge about some central processing units that are proposed for some of the future solid state control systems.

It has been suggested by one or more of our consultants 14 that you have to be careful about tricky failure modes. You 15 might have a failure mode where -- at one and the same time you 16 lose main feedwater and sign off the auxiliary feedwater and so 17 forth. 18

I was chatting with a friend who is in the computer 19 business, and his feeling is that it is really a very difficult 20 thing to try to anticipate the kinds of subtle faults that may 21 occur in the new computers. In fact, he could not think of a 22 person who could serve as a consultant. That was the question 23 that I posed. Somebody who could really tackle this and come 24 up with a good review. 25

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I do not think any of our current consultants are 1 again in that area. That suggests to me there is need for some 2 research here. I do not know that it is easy, but I did not see 3 it in what was being proposed. And maybe some modest beginning 4 at least is relevant because one or more of the vendors are 5 trying to move in that direction. In fact, there was a letter in 6 our mail from Westinghouse about the subcommittee meeting we were 7 holding while Three Mile Island was overneating. 8 (Laughter.) 9 Or something like that. 10

MR. KERR: I remember that.

MR. ERBERSOLE: I understand some of the modules(inaudible).

MR. OKRENT: I think we might suggest some kind of a new initiative here.

MR. KERR: You remind me that some organization has proposed something called a nuclear data link which will have something to do with reactors. That might be relevant to that.

MR. MATHIS: This introduces another topic I think we have to look at, and I have not gotten into this yet, decision unit 8, systems and reliability analysis, and it covers systems analysis, consequence analysis, and that falls in this same general category.

24 MR. OKRENT: We can ask the staff if they were to look25 at modern control systems, in what decision unit they would do

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their research. I do not know. My impression of what the system reliability analysis people are proposing to do and so forth, they do not at the moment propose getting into that depth into how a computer being used for control and safety functions might have problems.

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MR. MATHIS: Do you want to comment on that, Bob?

MR. BERNERO: I do not even envision us doing it in the operational safety. There is a program for -- I guess you could call it a safety computer, the diagnostic tools for operators to use to trace the cause of an accident and figure out what to do and to monitor the thing. That would not be something done in SARA. 12

Ray DiSalvo has a program that appears in the operational 13 safety unit for that purpose. I cannot remember which subelement 14 it is in. 15

MR. MATHIS: I don't know t .t that particular program 15 addresses the question that Dave had as far as reliability of 17 a computer, that sort of thing. 18

19 MR. BERNERO: It does not go in that deeply. I would agree with you on that. 1. is exploring the use of such things. 20 I might add it is in FY 81 in LOFT. 21

MR. OKRENT: That is a different thing. It sounds to 22 23 me like it would fall in this decision unit.

24 MR. MATHIS: I think you are right, but I don't think there is anything really that goes into the depth you are 25

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considering here now. Maybe that's what we need to put in.

MR. OKRENT: What decision unit would work on dedicated shutdown heat removal systems?

MR. BERNERO: We originally had it in PAS, as you know, 4 and that goes to plant operational safety. That is really the -well, let's see if I can put this right. Yes. We generated a specification which has gone to DOE or is going to DOE for design 7 and costing. They are to be doing it in FY 81 and I think in 8 the new decision unit structure -- I thought it was plant opera-9 tional safety. I have to beg off. I would have to look it up. 10 MR. SIESS: It is not up on the board, I bet you.

MR. OKRENT: I did not --

MR. BERNERO: It is out of the old improved reactor 13 safety decision unit. 14

MR. OKRENT: What is it that NRC expects to do on 15 dedicated shutdown heat removal systems and 30 forth in FY 81 16 and '82? 17

MR. BERNERO: In FY 81 we have a specification for 18 typical dedicated shutdown heat removal system, and by that I mean 19 a separate unit, separate tank, separate pump, separate feed 20 control system -- the sort of thing you would add on to a plant. 21 That is turned over to DOE, and they have pledged to do a design 22 and cost analysis of it as part of their interagency agreement 23 with us on improved reactor safety in FY 81. 24

MR. OKRENT: That is for a PWR?

MR. BERNERO: Yes. I believe it would serve for a 1 BWR as well. 2 MR. OKRENT: I would think there might be differences 3 like primary and secondary system or something. Has NRR reviewed 4 your specifications and said gee, this is what looks right or 5 20024 (202) 554-2345 something? 6 MR. BERNERO: Not to my knowledge. 7 MR. OKRENT: I am a little bit interested in the process 8 D.C. by which you are working. But in FY 81 then you don't have a 9 **REPORTERS BUILDING, WASHINGTON,** very active program. 10 MR. SIESS: If it is anywhere, it is in our severe 11 accident mitigation in the next decision unit. That is where 12 13 the staff said it was, and I find it mentioned here. I See vent filter system component separate effects tests. In the 14 budget document you want pages 31 and 32, and I think we can 15 defer it. If it is anywhere, it is there. If it is not there, 16 STREET, S.W. we can do something about it. 17 MR. OKRENT: I would like to know from the staff where 18 HTT 19 they think it is. I heard the suggestion it might be in operational 300 20 safety.

MR. BERNERO: There is a crosscut. I would have to
find that. It was in improved reactor safety. It may be in
that severe accident decision unit. I would have to dig it up.
MR. SIESS: I just told you what page to look on.
MR. KERR: Go ahead. I will look some more.

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MR. OKRENT: On page 32 they talk about containment --MR. SIESS: Separate effects tes , on vent filter system components, value impact assessment design requirements, cost estimates for each of the mitigation feature concepts.

MR. OKRENT: Those are not -- that is not it.

MR. BERNERO: Permit me to track it down. I will get ahold of Ray DiSalvo. That is the best way to do it. A lot of these writeups were truncated, and traces get left out.

MR. OKRENT: What bothers me a little bit in fact is 9 that the staff seems to have not given this a high priority in 10 its programs for FY 81 or FY 82, and in fact, we are having trouble 11 finding it, I guess. It may be here. 12

MR. BUDNITZ: The fact you have having trouble finding 13 it means we have screwed around with the budget. The project 14 exists and is ongoing. It is there. It is of sufficient priority 15 to fund it properly. 16

I think that the funding is financially adequate. 17 The management is in good shape. It is just that we are not sure 18 which decision unit it went in because we fooled around a lot 19 with changing definitions of the decision units at the last 20 minute. It was not clear which one of them it ought to fit in. 21 MR. OKRENT: You used the words it is adequate, it is 22 in good shape, but --

MR. BERNERO: In our meetings with DOE they agreed with 24 us that it was better for them to do that design costing study 25

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for whatever reasons you might not agree with, but we did in fact say to them that that should be their highest priority thing, and if they did not do it, we would. And so they have given us the pledge that that is definitely their highest priority thing and would indeed be covered and funded in FY 81. We are very anxious to get that done.

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MR. OKRENT: I don't know what that is. A moment ago I asked for a BWR and a PWR, which BWR, which PWR.

9 MR. SIESS: We have the information. It went to DOE.10 I can get you that.

MR. BUDNITZ: We are prepared to go into this in as much detail as required by the committee. My view is that we have committed ourselves either to do it or get it done, and we are hoping that we will get it done by them, okay? MR. OKRENT: I guess it will be. MR. BUDNITZ: I don't know what else to say. MR. KERR: Don't try to get the last word.

MR. BUDNITZ: I won't. Enough said.

MR. OKRENT: Check if you think we have documentation that describes what the NRC program in FY 81 and '82 is and what the DOE program is --

MR. SIESS: Sam is looking for it now.
MR. OKRENT: I would like to get it today. Research
thinks they have information that we don't have. I would like to
have them get it to us today. I don't want to have to wait until



MR. SIESS: Chapter 4, gentlemen, you can actually 1 divide it into three parts. The last two items are the fast 2 reactors, and advance conversions, and they are in 3 completely different categories. It may be that we will not 4 get the last two in this next half-hour, but we will see how 5 far we can get. 6 7 We will take a short break. There is a lot of demand for a short break, so let's take a short break. 8

MR. SIESS: We are going to take the decision unit, and go as far as we can before we have to break.

(A short break was taken.)

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MR. MOELLER: It is item 7, but it includes 8, precise biology and geology, they called for a reduction. Meteorology and hydrology, there is very little if any consequence there, except we did leave in a little bit of controversy in the paragraph 5.3 on page 2.

17 You will notice in the first paragraph there we 18 say that we endorse a careful review and evaluation being 19 conducted by the Site Safety Research Branch of the ERAC 20 system. There seems to be a push on, particularly from 21 higher levels in the government, meaning above NRC, to 22 quickly put ERAC into operation at several of our commercial 23 nuclear power plants.

24 The drift and the impression that the subcommittee 25 received was that it is not ready for implementation without

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1 first having a more detailed review and evaluation, so we 2 simply stated that.

The third page under 5.4, airborne effluents, we found in the middle of the first paragraph that there were two projects that seemed very close together Regulon and half-way analysis, and the effects of inhaled radio-nuclides. We recommended that they be combined. As we say here, we saw no need to do this work twice.

9 Aquatic effluents, we brought in some criticisms 10 of the research that instead of looking at sediments alone, 11 to look at the sediment bio interface. We said that on top 12 of page 4.

Paragraph 5.6 on occupational exposure and its effects, we did not endorse the dosimetric study of LARA because it was not clearly defined. We did not understand the types of data that it was going to generate. So we said, until this is done, we will do endorse this study.

18 Socio-economic impacts as described in the 19 sub-element, we did not review at all because they did not 20 involve safety.

21 On designing alternatives, page 5, as we said the 22 other day the way the subcommittee viewed siting 23 alternatives was different than the staff views them, so we 24 took the liberty of putting a pitch there for looking at 25 advantages and disadvantages of multi-unit sites.

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Video and cancel, put this down to zero finding, and we suggested that if the staff would do what we asked for on multi-unit sites, then the \$400,000 that was originally proposed would be appropriate.

Emergency preparedness, item 5.9, we called for 5 certain work in that area. Obviously, there is plenty to be 6 done. We particularly wished to caution them about the 7 8 monitors that they are developing, and the monitors that are in operations. I mean, there are going to be a lot of 9 decisions made on the basis of the data coming out of these 10 post-accident monitors, and we want the quality of these to 11 be improved; and research done. 12

MR. SIESS: On that item, you supported the
original NRC request, and that started at \$1 million, but
cut to half. They have not put in a RECLAMA on that.

MR. MOELLER: Right.

16

17 MR. SIESS: Do you still think that it ought to be 18 increased?

MR. MOELLER: I felt that the million should be there, and the subcommittee did. This is if they do some of the things that we are calling for. We are calling for slight different work than was itemized.

23 MR. SIESS: I think you should change that to say 24 to ensure adequate support for these additional studies, and 25 we recommend the funding level of \$1 million is not the

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research but the funding level. 1 MR. MOELLER: Right. 2 MR. SIESS: If you want them to do more things, 3 and spend more money, say so. 4 . MR. MOELLER: What should we said? 5 MR. SIESS: Funding levels higher than they have. 6 MR. KERR: To what does the subcommittee refer 7 when it is talking about trade offs in accepting the 8 possibility of a higher dose later? Who is going to do the 9 trading? 10 MR. MOELLER: We asked to do some studies so they 11 12 would have a basis on which to make decisions related to that, whether you purposefully release, say, a gas from 13 containment with probability of one of research dose, or sit 14 around and wait. 15 MR. KERR: Is this research to be used by the 16 17 general public for a survey, or by governors? MR. MOELLER: It is to be used by the NRC in 18 making regulatory decisions on this, and used by the 19 regulators in terms of proposed actions. 20 MR. KERR: Would the research be to try to 21 evaluate public response to such a decision, the risk 22 implied in such a decision? 23 MR. MOELLER: I would see it as involving some of 24 what would be socio-economic aspects. 25

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MR. KERR: Is this a defined study, or are you
 suggesting, or the subcommittee is recommending that such a
 study be undertaken.

MR. MOELLER: This was an example of the types of problems that might be considered within that category, if they would nove along the lines of those types of studies These are just two examples.

8 MR. KERR: I wish I had a better understanding of 9 what is being proposed.

10 MR. MOELLER: We were asked to make the decision 11 on the venting of the TMI-II containment. A number of 12 people on the committee said, "Well, if we don't vent it, 13 and fix it so that people can enter the containment, and 14 repair the instruments."

MR. KERR: It was a tough decision. What kind of research would have helped us make that decision?

17 M3. MOELLER: I am not sure. I don't do that type
18 of research, but I am sure there are people who can. I
19 don't claim to know how to do it.

MR. KERR: I know research will solve our problem.
MR. MOELLER: I agree, too. I don't know how else
I would develop the basic information for making such
decisions unless I do it by research. Is there some other
way to do it?

25 MR. KERR: One makes decisions on the basis of

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1 information and on judgment.

Are you asking for some ways of developing the 2 judgment? If it is information that you are trying to 3 develop, what sort of information are you looking for? 4 5 MR. MOELLER: It may be research on public attitudes, and how they view such problems. I don't know if 6 you would call that research to gather that kind of 7 information. 8 MR. KERR: A sociologist would. 9 MR. MOELLER: A sociologist would, right. 10 On the last page, page 7, paragraph 5.10, we put 11 in a couple of commentary items. The first one is generic, 12 in that we found a number of RSR projects that we thought 13 were similar to TAP, technical assistance projects. We 14 15 found a little confusion in which was which. The second one, though, is not generic -- It may 16 be generic, too, but at least --17 MR. SIESS: Stay with that first paragraph. In 18 the first place, what is an NRC operating division, do you 19 mean the licensing staff? Is an operating NRC division 20 meaningful? 21 MR. MOELLER: I guess we meant there the groups 22 that were arranging for technical assistance projects to be 23 conducted. It may be that those are not the right words. 24 Maybe we should express it specifically. 25

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1	MR. SIESS: Why don't you say that these be
2	conducted as technical assistance projects.
3	MR. MOELLER: Fine.
4	MR. SIESS: My first thought was
5	MR. BUDNITZ: Do you mean RSR here, or do you mean
6	RES?
7	MR. MOELLER: We meant RES where we said SRS.
8	MR. SIESS: How did you get into PAS? Has PAS got
9	work in here?
10	MR. MOELLER: They must. They are doing work on
11	emergency preparedness.
12	MR. VILLAFRANCO: I was just going to say, I read
13	that sealence to refer to PAS, and by operating division, I
14	presume you mean NRR.
15	MR MOELLER: Yes.
16	MR. VILLAFRANCO: I was not sure what you meant.
17	We are aware, and have spoken with Roger Anthony who spoke
18	of it here the other day. The liaison between Manson's
19	division and PAS on IREP, INREP, and other kinds of REPs for
20	reliability evaluations in general, there is in addition in
21	the emergency planning, siting, degraded core cooling
22	consequence analysis, class 9 accident consequence analysis,
23	a close coordination between Roger Wand of my staff, and
24	standards, Wayne House's branch over in Reactor regulation,
25	and people like that.

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We are aware, and we are closely threaded with 1 each other, but I was not sure what you were driving at. 2 MR. MOELLER: We were driving here to particularly 3 what Bill and his group are doing. 4 MR. VILLAFRANCO: It is more than what Roger is 5 talking about. 6 MR. MOELLER: Don c limit it to PAS or even 7 8 probabilistics. For example, Bob Krueger on the spur of the moment 9 brought his three sub-chiefs down and we went over the 10 thinss they were doing, and we did find what appeared to be 11 12 duplication and overlap. MR. SIESS: Then you need to change these words. 13 MR. MOELLER: If we have not said right, then we 14 should correct. 15 MR. SIESS: You definitely said PAS. 16 Will you try to find some better words? 17 MR. MOELLER: What should we say for Bill 18 Krueger's group? 19 MR. BUDNITZ: Why don't you just say, research 20 efforts of PAS and NRR in the area of. If we say what the 21 areas are, it will be explicit enough to be of use. We 22 agree that there is some overlap here. 23 MR. SIESS: Bob, if it is commented on only in 24 this decision unit? 25

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MR. BUDNITZ: This is the area that Dave Moeller 1 2 is apparently illustrating on here, the consequence modeling 3 and the like. 4 MR. SIESS: Dave, why don't you try to get together with Bob and try to come up with better words. 5 MR. MOELLER: Thank you, I will do that. 6 MR. BENDER: Is that a good example? 7 MR. MOELLER: Jesse brought that up. In a sense, 8 I would prefer that he comment on this. 9 Jesse, on feed and bleed, where you were pointing 10 out that in order to save a reactor we were josing the 11 population to unknown doses. 12 MR. EBERSOLE: This is the particular kind of 13 feeding where we might have the option of, for instance, of 14 opening the containment. 15 MR. MOELLER: Right. 16 MR. EBERSOLE: Which would be a small release of 17 reactivity, but have the benefit of avoiding a wholesale 18 exposure. 19 MR. BENDER: I understand it, but I think that we 20 21 ought to put a qualifier on it. MR. EBERSOLE: That is not a good phrase for that. 22 MR. BENDER: Put a phrase in there that would 23 suggest the process that we are talking about using. I 24 think that ought to be looked at. 25

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1 The second point that I wanted to make is that 2 item b in the commentary bothers me. I don't know whether 3 that is the staff position, but it does not look to me like 4 to we need to make about the staff problems. We have enough 5 problems with the staff of ACRS. I think that we ought to 6 let the staff fight its battles without our help.

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7 MR. SIESS: I disagree. I think there are certain 8 places where we ought to comment on the staff problems 9 because the limitations on staff are completely unrealistic 10 in research.

MR. BENDER: If you are going to do it in a
 general way, and do it everywhere, fine.

MR. SIESS: I don't think that it deserves it
everywhere. There are some places where they have asked for
more, and they have gotten it. There is one place where
they got one more man than they wanted, so we told them to
take him out

18 MR. BENDER: When we start digging at the one and 19 two-man level in determining what they need, we are making 20 some judgments that are not based on enough understanding, 21 considering the amount of time that we have to look at some 22 of things.

MR. SIESS: I cannot get excited whether it is one
man or ten. But one does bother me when it is very specific
as to a discipline. We have written some reports saying

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that you needed some chemists in this lab. 1 MR. KERR: How many meteorologists do we now have 2 in this branch that we need one more. 3 MR. MOELLER: I think they have one. I know they 4 have one. I just hated for him to be alone. 5 MR. HARPER: Jerry Harper, Safety Research 6 Branch. We have one meteorologist in the entire Office of 7 Research 8 MR. MOELLER: Thank you. There are no physicians 9 in the NRC. 10 MR. HARPER: That is right. 11 MR. KERR: Do you have a radiation biologist? 12 MR. SIESS: What are you? 13 MR. HARPER: I am a geologist. 14 MR. SIESS: I thought we had a physician. 15 MR. OKRENT: Are we going to hear something from 16 Jerry Harper on this question of seismic siting studies? 17 MR. MOELLER: Maybe we should. 18 MR. SIESS: Let me ask the committee if they think 19 what they think. A major item in this budget was a 20 reduction by the EDO of the request for the seismology and 21 geology unit from \$5.3 down to \$3.5. That was a very 22 significant reduction. Dave Moeller has recommended and 23 urges that the requested level be provided. 24 Does anybody need any justification for that 25

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1 recommendation, or want any justification, or want to make it stronger? 2 MR. KERR: What will the \$1.8 eliminate in terms 3 of studies? 4 MR. SEISS: I don't think he knows which programs 5 will be eliminated to get down there. 6 MR. HARPER: It would cause a reduction and 7 elimination in the overall effort of the regional seismic 8 hazard siting studies. We would probably start with those 9 10 areas where we perceive seismic hazards in the Indiana and Ohio region. 11 MR. MOELLER: Dave, have reviewed this particular 12 13 category or subelement. Do you have a comment? 14 15 MR. OKRENT: At the time I wrote the paragraph, I was not aware that there was a controversy about the level 16 and I assumed it was talking about a static situation, and 17 that was the situation when we held the subcommittee 18 meeting. I don't think we talked about the matter at the 19 subcommittee meeting. 20 MR. SIESS: EDO had a reason for doing this, what 21 was it? They wanted to limit it only to sites. 22 MR. BUDNITZ: The rationale is that there is not 23 much prospect of new sites. The planning basis for the 24 whole NRC budget was that there were no new applications in 25

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the next couple of years. That is what NRR's planning
 basis. Therefore, the seismic studies of these new areas
 where there are no reactors, but where some day there might
 be, are not necessary. That was the rationale.

5 Our feeling is that the general study of these 6 seismic and geological technotic issues around the country 7 is required over the long haul. To dismantle those networks 8 is shortsighted.

MR. SIESS: Of course, the investigation of the 9 sitees where there had been earthquake activity -- That is 10 exactly what this is. You are looking at those areas where 11 there have been activities, trying to see if you can 12 localize the earthquakes in those areas. If you can't, it 13 is going to affect every site east of the Rocky Mountains, 14 every existing site east of the Rocky Mountains as well as 15 the potential sites. 16

17 MR. BUDNITZ: Just yesterday, I was preparing this 18 RECLAMA before the Executive Director, and I was trying to 19 defend that \$1.8 million in the RECLAMA. Bob Oakley from 20 the Office of Standards Development said that he could not 21 support it. He saw the whole thrust here support of siting 22 rulemaking, and he thought that it was a key part of that.

I tried to defend it on the basis that it is useful for site selection in general, and also to understand the source term for earthquakes at site that already exist.

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MR. SEISS: You think the words we have here are 1 sufficient to make clear that we have a reason for restoring 2 this? 3 MR. BUDNITZ: I think that your words are nice, 4 but they could be expanded a little, if you saw fit, and 5 explain a little more forcefully. 6 We are, I want to acquaint you, in dire danger of 7 losing that money, your words aside. I think that we are in 8 real trouble on this. 9 MR. SEISS: Do you think that you could come up 10 with some words that would make clear that this is not just 11 new applications we are concerned with? 12 MR. OKRENT: If you wish. 13 MR. SIESS: I think that it would be helpful. 14 MR. OKRENT: I should note that this program was 15 started because of committee recommendations. 16 MR. BUDNITZ: Yes, sir. 17 MR. OKRENT: We wrote a couple of letters that 18 there as an absence of such studies. 19 I do agree that it relates to the operating 20 reactors as much as it relates to new sites because, in 21 fact, if and when NRC gets some type of quantitative risk 22 basis for existing reactors, they are going to have to 23 decide how they are going to, in fact, prevent earthquakes. 24 It is not going to be easy. I don't know whether this will 25

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1 help, though.

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2	MR. BUDNITZ: We have developed the existing
3	networks, and now we are going to throw them away.
4	MR. OKRENT: I think that you are going to use
5	judgment whether you have this data or not, in all honesty.
6	MR. SIESS: Dave, try to come up with some words
7	that are a little stronger.
8	MR. BUDNITZ: I want to give a little insight as
9	to how the other argument is going, so you will know what I
10	think we are up against. I will try to paraphrase it.
11	Jerry Harper and his group have done excellent
12	work, and that was said, but by that year they would have
13	had enough of this data, and they won't need any more. I
14	don't agree with that, but that was the general thrust of
15	the counter-arguments as to why they are cutting it.
16	MR. SIESS: We said in our first report to
17	Congress that it would be at least five years before we
18	would know the real direction of this. This is too basic
19	work to talk about in that short-term.
20	MR. BUDNITZ: That is exactly right.
21	MR. MOELLER: That is what we should say.
22	MR. OKRENT: Again, if you want me to prepare
23	words, I will.
24	I have two more questions on this chapter. In the
25	area of siting alternatives, the only topic that you have

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1 identified is multiple unit matters needing study. I have 2 the impression that the Commission plans to go through some 3 kind of a rulemaking. Is there not any research needed in 4 FY-82 in connection with this rulemaking?

5 If there is, is it addressed elsewhere? If not --6 MR. MOELLER: We can add it.

MR. OKRENT: Then one last point on 5.9, emergency 7 preparedness. You say, "There is need for reliable and 8 accurate," and so forth. I noted that they did show a 9 research program. I guess I am a little disappointed that 10 we still need to be doing research in FY-82. I had hoped 11 that before the end of FY-81 there was enough done here so 12 that implementation of such instrumentation would be 13 underway. It might even be attached to the nuclear data 14 link, if you have one. 15

16 MR. MOELLER: You are correct. It is difficult to 17 say how much of the problem here is simply a failure to 18 implement what we know. Should this not be given sufficient 19 priority, the fact that you finish it before FY-82, unless 20 you have a surprise and need new information?

21 MR. OKRENT: My question is to the staff, why is 22 this still in FY-82?

23 MR. HARPER: I would say that the reason why it is 24 still in FY-82 is that we know what instruments are 25 available, and we know more or less what their capabilities

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are. We don't know enough about what the capabilities are,
 and what instruments are in the process of being developed,
 and the proposed research here is to look at new instruments
 that may be employed which would provide extra benefits.

5 MR. OKRENT: I have to agree that there could well 6 be new instrumentation that looks useful as a result of 7 studies done under other decision units.

8 MR. HARPER: These British monitors are probably 9 slightly different than those that we are investigating 10 under other decision units.

11 MR. OKRENT: I guess my own interest is that we 12 have appropriate information that enters before you get out 13 into the field. It is not clear to me that that exists. I 14 still don't see in your program anything that says, it will 15 try to decide when a release has occurred, or how much has 16 been released, where it was released from.

Again, I am looking at the question from the point 17 of view of what is going on inside the containment building. 18 MR. KERR: I want to share my ideas about picking 19 one or two positions to recommend of this unit, what I think 20 we have not done for other units. If we do decide to stick 21 with this recommendation now, I would suggest that we 22 request a radiation biologist position because I think that 23 a British biologist is what they are locking for. 24

MR. MOELLER: Can we come back to this after

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1 looking at the events that we want to discuss now? 2 MR. SIESS: I am sure we will. 3 Are there further comments? If not, then I guess we are ready to go on to 4 something else. I would like to asnounce that we are 5 half-way through in terms of decision units, and two-thirds 6 of the way through in terms of dollars. 7 At 6:30 or sometime thereafter, we will continue 8 the process. 9 MR. FLESSET: Let's go on to operating experience, 10 and the first item is the Hatch/Brunswick nuclear plant. 11 But we are going to Three Mile Island venting of containment 12 release Kr-85. 13 Mr. John Collins will make the presentation. 14 MR. COLLINS: The last time I was here, Mr. 15 Lauroski make the comment that I did not bring my TV 16 cameras, but I notice that they are available today. 17 Since we have received the invitation to come down 18 and discuss the problems that occurred on the first day of 19 the venting, we have achieved today a milestone, and that is 20 that we have nearly completed purging all of the Krypton 21 from the containment building. 22 The purge was interrupted last evening at about 23 1:45 at which time we had achieved a flow rate of 18,500 for 24 the previous hours, or during the hour in which we were up 25

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to 18,500, we only discharged 6 curies of Krypton-85, so it
was quite clear to us that we were reaching the end point.

3 During the evening and morning hours from 1:45 4 this morning until about 9:00 o'clock this morning, the 5 licensee proceeded to take samples from the containment 6 building on a two-hour basis to make sure that we did not 7 have either pocketing or stratification of Krypton in the 8 building.

9 We had four samples that showed us at the present 10 time to be in good relationship. The concentration in there 11 at the present time is approximately 1.7 times 10 4 12 microcury per cc. If you calculate that out, there remains 13 about 12 curies of Krypton-85.

14 Then about noon time today the licensee initiated 15 the purge again, and will continue to purge for about 12 16 hours at which time he would be somewhere a tenth of mpc per 17 Krypton-85.

The venting operation, then, will be concluded, 18 and the plant will sit in a stable -- The containment will 19 be isolated. Samples will be drawn by the licensee on a 20 four-hour basis over the next week to make sure, or to 21 determine whether or not we have any diffusel Krypton 85 22 coming off the equipment, out of the hatches, the 23 stairwells, or even off the water because there remains some 24 dissolved Krypton still in the water. 25

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I just wanted to briefly go through the purce, and the purging system that was used. There were two systems. One was the modified hydrogen control system, which it was modified in that normally the fan at this point here would normally read at about 150 CFM, that fan was replaced with a fan that had a capacity up to 1000 CFM.

7 Unfortunately, in design or specification of the 8 fan, the licensee failed to recognize all of the pressure 9 drops that occurred inside the building. The maximum we 10 were able to achieve off of the fan was about 540 CFM.

11 There was a radiation monitor down stream of the 12 fan, which is referred to as HPR 229, which many of you have 13 seen if you have been reading and following in the 14 newspapers or the PNs that I have issued from TMI. This 15 monitor was not used to calculate the amount being released 16 out of the stack, but it was being used to control the 17 release rate from the building out to the stack.

18 The values that you saw, or were reported by us, 19 were based on the radiation monitor that is the final 20 effluent monitor. What they were doing was calculating the 21 total curies released on a daily basis based on this 22 radiation monitor, and not based on the building 23 concentration, nor was it based on this radiation monitor 24 here.

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This was here strictly to control the release rate

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such that we would not exceed -- the licensee had set an
 administrative limit off-site in any one sector in
 accordance with the Commission order.

The other system, of course, is the regular building purge system which was modified such that the flow rate could be controlled from 1000 CFM up to 25,000 CFM. There are two trains, each having a capacity of 25,000. Only one train was modified. As I indicated, we never really had to reach 25,000, but we did achieve 18,500.

With respect to the amount of Krypton 85 that was released, there will be some as to what value one wants to use. In all of the reportings since the venting started on the 28th, none of the values have been corrected for any of the errors associated with either the detecting devices or the analytical errors.

16 So last evening, when it was quite evident that we 17 were approaching the end point, Metropolitan Edison and our 18 own staff met until the wee hours of the morning, an we took 19 all of the errors associated with the sampling, with the 20 building volume, with the detector itself, and the corrected 21 value when you include all of the associated errors is 22 43,800.

23 Why is that lower than what the staff used its 24 environmental assessment -- we used the value of 50,000 25 curies, that was based on a sample or building concentration

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of 1 microcurie per cc. That actually was an average value of many, many samples that had been taken from January, up until and including the day before purging was started.

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Again, that did not include any of the errors that one has to include such as the error on the detector itself, the analytical reproducibility, the counting efficiency of the building detectors, the error in the calculation of the building volume itself. It did not do that, so it was not a refined number.

Just prior to the staff briefing the Commission on 10 the final environmental assessment, the staff itself 11 analyzed samples taken from the containment building. There 12 were two samples. One was 0.8 microcuries per cc, and the 13 other one was 0.78. If you average them out and assume a 14 two standard deviation, and calculate it, you get a high 15 value of approximately 50,000 curies, and a low value of 16 38,000, which then envelopes the value that we are now using 17 of 43,800. So we erred, but we erred on the conservative 18 side. 19

The important thing to recognize, no matter what the actual curie value released is, the off site doses were well below those that were predicted either by Med Ed, or by the NRC. The highest off-site skin dose as a result of purging operations -- I must qualify that these are values that we have not gone back and reevaluated. The cumulative

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1 skin dose is 0.3 millirem.

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2	Med Ed calculated their maximum off-site skin dose
3	to be 3.4 millirem based on the number of curies released.
4	Their technical report to us estimated 5.0 millirems. The
5	staff in its assessment set the value at being probably in
6	the neighborhood of 11 millirem. So you can see that we
7	were well below the predicted estimates.
8	The Environmental Protection Agency, the community
9	monitoring program, which is operated by the State of
10	Pennsylvania, Med Ed's monitoring program, all of the data
11	correlated very, very well.
12	MR. LEWIS: To what does the number of millirems
13	you call refer?
14	MR. COLLINS: It is the skin dose.
15	MR. LEWIS: Of an individual?
16	MR. COLLINS: To maximum individual in any one
17	sector.
18	MR. LEWIS: Thank you.
19	MR. COLLINS: Overall, we were very pleased with
20	the way the purge proceeded. Certainly, the weather
21	cooperated very nicely with us for this time of the year.
22	There were very few days that we actually had to terminate
23	the purge due to the meteorology.
24	It had its normal problems, as one would
25	anticipate dealing with a mechanical system, but overall I

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know I was very pleased, and the licensee was very pleased
 with the conduct of the purge.

One error that I would like to discuss that was not recognized by the licensee nor the staff was an error that came to light by the fact that in the TMI stack the probe is about at the 150 foot level, and then the sample line drops down approxiately 100 or 120 feet to the detector sitself, and then the pump, of course, pulling the air through the detector.

10 At the point in the stack, of course, the sampling 11 point, you are at atmospheric pressure, or even slightly 12 above atmospheric pressure. Now you have got a pump now 13 pulling the air t. ough that probe down into the sample pump 14 through that line where you have developed the negative 15 pressure. The negative pressure was measured to be 16 approximately 3.0 psi.

17 There was never any calibration or correction 18 factor made for the difference in the densities created by 19 the difference in those pressures. If you take a simple 20 ratio that is approximately a 20 percent error. That was 21 part of the error that came to light last night during the 22 discussions.

23 The vendor's manual did not discuss it, nor would 24 you have found out through calibration, because in the 25 calibration scheme, you charge the detector itself with a

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known source at atmospheric pressure. 1 2 I don't know if this problem is similar at other plants, but I think that it is something that deserves some 3 consideration because what you are really saying, then, is 4 that we are estimating, or that the values being recorded 5 going past that monitor are low by 20 percent. You are 6 actually releasing 20 percent more. 7 I think that that is an item that does deserve 8 some consideration. 9 MR. MARK: Does that affect the statement about 10 43,000? 11 MR. COLLINS: No, that is taken into account. 12 MR. BENDER: How do you measure the volume of gas 13 going in and out? 14 MR. COLLINS: There is flow measuring device in 15 this line here. There is a flow measuring device, and there 16 is also a flow meter up the stack, too, so you know the 17 maximum flow, so you know the flow rate going up the stack 18 all the time. That is required by our tech specs. There is 19 a flow meter in here, too. 20 MR. BENDER: What kind of meter is it? 21 MR. COLLINS: I really can't tell you that right 22 now. I don't have that information here. 23 MR. BENDER: It is a matter of trying to 24 understand what the accuracy of measurement was. 25

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MR. COLLINS: The accuracy of measurement on this 1 was plus or minus 10 percent on the calibration of the flow 2 device. That was calibrated as part of the modification to 3 the system. 4 We asked them also to go back and recalibrate the 5 flow meter on the stack. 6 MR. BENDER: One other small piece of 7 information. How do you determine the amount of Krypton in 8 the gas? 9 MR. COLLINS: The amount of Krypton in the gas, of 10 course, you are sampling the concentration in the reactor 11 building off the normal sample system, which pulls it out 12 the probe in the dome area here, and also at the 357 lavel 13 here. So you are sample that in a Marinelli flask, and 14 running a gamma scan on it, or a beta scintillator . 15 MR. BENDER: You are determining by difference, 16 then? 17 MR. COLLINS: No. In this radiation monitor that 18 is in here, there is a beta scintillation calibrated for 19 Krypton 85. 20 MR. BENDER: All right. 21 MR. LAWROSKI: How well did the flow rate check as 22 measured in the meter between the filter and the fan, and 23 that stack? 24 MR. COLLINS: They are not going to be the same. 25

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The flow meter in the stack here sees all of the building 1 ventilation, so the flow up here is approximately 100,000 2 CFM. The flow in here, of course, varied anywhere from 10 3 cubic feet a minute up to 18,500, which is the maximum we 4 got. 5 MR. LAWROSKI: But if you had estimated only from 6 the st. k, from what you learned in the stack, how would you 7 check the other? 8 MR. COLLINS: It tracked very well. 9 MR. MARK: If I understand correctly, you 10 calculated 11 millirem. 11 MR. COLLINS: That is correct. That is what the 12 staff estimated in the environmental assessment. 13 MR. MARK: And the measurement was 0.3. 14 MR. COLLINS: That is the measurement that was 15 measured by the Environmental Protection Agency as of this 16 morning. 17 MR. MARK: Is that the same person? 18 MR. COLLINS: This is the maximum dose of any 19 individual any one of the 16 sectors. The maximum 20 individual. It is a hypothetical person, but in this case 21 it is a measured dose. 22 MR. MARK: But it is calculated for the same 23 person. 24 MR. LEWIS: He is saying are these numbers 25

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1	comparable.
2	MR. COLLINS: Yes, they are.
3	MR. LEWIS: Is there a factor of 30 in the way you
4	test these things?
5	MR. COLLINS: No.
6	MR. LEWIS: Is that factor of 30 meteorology?
7	MR. COLLINS: I would think that the factor of 30
8	came in the conservatism that was built into the staff's
9	model to begin with, and the fact that we used conservative
10	meteorology, whereas here you are using real time
11	meteorology, and you are also using real time dose measuring
12	device in the field.
13	MR. MARK: I am fascinated to wonder, though, if
14	it is also in all the estimates we make in risk assessment.
15	Presumably it is.
16	MR. COLLINS: I can't answer that. I would
17	probably think it is. We always seem to err on the
18	conservative side.
19	MR. LEWIS: I can answer that, but I will not at
20	this time.
21	MR. COLLINS: One of the questions that you did
22	ask of us was what was the reason for the immediate
23	start-up, and then the immediate shut-down of the purge, and
24	what happened to the monitor.
25	I gave you a picture of the diagram of the

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1 Eberline instrument. This particular instrument, we started 2 to purge at 8:00 o'clock, and about two minutes into the 3 purge, the licensee, or this monitor received an alert 4 alarm, and almost subsequent to that a high alarm. The 5 procedure for immediate temporary shut-down at any time we 6 received a high alarm.

7 In investigating why that received a high alarm, 8 it was back to the detector, and its response to the high 9 concentration of Krypton at the time the purge was 10 initiated. The three detectors, the gaseous detector, which 11 is a beta scintillation; you have a fixed particulate 12 filter, which is also a beta scintillation; then you have a 13 sodium iodide crystal looking at the charcoal for iodine.

14 This detector here, of course, was calibrated per 15 Krypton-85. The particulate was calibrated for strontium 16 90. Both of them have energies very close to each other. 17 When it was charged with that high concentration of Krypton 18 85, the detector alarmed because it felt that it was seeing 19 particulate, when actually it was seeing Krypton 85.

20 The monitor is built with the capability --21 Eberline has a computer program built into this thing where 22 you can take the Krypton calibrated off of here, the 23 measurement off of here, and subtract it from the particular 24 channel, so that all of your contribution from Krypton-85 is 25 being taken away, and what is left, then, should be the

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1 particulate.

2 That program was not program ad into the computer 3 at the time this purge was initiated. As a result of that, it was programmed. As a result of thi alarm, the licensee 4 began a 15 minute sampling program of pulling the 5 particulate filter off, and analyzing it. EPA analyzed the 6 same sample. Our own mobile laboratory out of Region I 7 analyzed it after that. At no time did we see any 8 detactable quantities of particulates on that filter. 9

10 Recognizing the limitations of this particular 11 channel, the licensee then installed a multi-channel 12 analyzer which could then discriminate the particulates. It 13 was hooked into this system, and that is what he has been 14 using after coming back up on the line.

The multi-channel analyzer, as you can see, does have a channel for gross count. It then discriminates the C-G and 137 background, then counts the C-G and 137. It also counts the Krypton 85.

19 The sodium iodide crystal here, the air comes down 20 through here, so that this sodium iodide crystal looks at 21 that filter paper all the time. It takes that signal to the 22 photo-multiplier and down into the various counters.

23 This instrument worked very well. It gave
24 excellent results. Again at no time did we see any
25 particulates on that particular channel.

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This is the system that is still in place at the
 present time.

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This, again, may be a generic problem. Normally, 3 in power plants we are not dealing with a concentration of 4 Krypton 85 as high as what we were purging from the 5 containment in the initial purge. It may be that that is 6 another issue that we are going to have address, or take a 7 look at and monitor, certainly under accident condition. 8 A similar occurrence happened right after the 9 accident, if you will remember. The effluent monitor became 10

11 saturated due to the high amount of xenon that that monitor 12 saw.

13 So for normal operations, certainly, it works very 14 fine, but when you see high concentrations that one would 15 normally see in the range that we had in the early purging 16 or under accident conditions, one man would have to take a 17 look at that to make sure that that would not occur.

Are there any questions?

18

19 MR. MOELLER: I have a couple of comments. One 20 was, I found it of interest that your major problems were 21 with the detector, and then later you had a sample pump on 22 one of your monitors which failed.

As I recall, when the ACRS did a review of LERs on air monitoring and air cleaning systems a year ago, we found that upwards of 50 percent of the failure occurred in the

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instruments that measured the performance of the system as
 contrasted to failures of the system itself. Your
 experience there simply bears that out.

In terms of your initial remarks, I was pleased to 4 hear the explanation of the quantities of Krypton released 5 versus the residuals still in the containment because if one 6 took your daily reports and added the amount released to the 7 amount remaining, you had a constan ly declining total 8 inventory which you could interpret as indicating you were 9 releasing about one and a half times as much as you 10 thought. You, of course, have explained it today. 11 Thank you. 12 13 MR. MARK: Are you able to say what the problem has been with the entry? 14 15 MR. COLLINS: With regard to the entry, it was

16 approximately a week ago that Med. Ed was successful in 17 drilling through the bulkhead and freeing up the safety lock 18 that was engaged. It was, indeed, engaged. It appeared 19 also to have some corrosion on it.

20 We are not really sure at this time what caused 21 the safety lock to stay in the sub position, whether it was 22 caused by the transient immediately into the accident, or 23 whether it was some other mechanism that caused it. But 24 once the safety pin was freed up, the exercise of the wheel 25 through its full evolution with a come along on the door so

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that it would not pop open, it did go through its full
 evolution.

The current plan now would be that within about a week to two weeks, we will make an entry into the containment building for the initial survey of the area. Following that there will probably be, perhaps, two or three more entries to gather additional technical data needed to go on with the recovery program.

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9 MR. SIESS: Is the containment still being kept up 10 at sub-atmospheric pressure?

MR. COLLINS: Yes, it is. It was maintained during the whole purge operation at 0.1. At any time the pressure got up to 0.1, then they secured. That is why you saw on this slide --

First of all, the building had to be at about 0.5 First of all, the building had to be at about 0.5 psi before you could initiate, and at no time did the procedure allow the building to go greater than 0.1. How they did that was to control the supply air, so that the supply air was never on all the time until we got to the fast purging.

MR. PLESSET: Any other questions?
MR. SIESS: How much water is there?
MR. COLLINS: It is 7.8 feet, so it would be
approximately 650,000 gallons. The leak rate has been very,
very low over the last several months. Of course, we have

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reduced the pressure in the primary system to about 93 1 pounds, so the leak rate has decreased. 2 The next major evolution that would occur as far 3 as the reaction system itself is that we would hope to 4 activate the mini-decay heat removal system in several 5 areas. The high steam thermo-couple rate now is about 193. 6 It varies depending on the cyclic nature of the steam 1 generator burping? 8 MR. MOELLER: Why the several weeks now before 0 entry? 10 MF COLLINS: What they would like to do is to 11 leave the building isolated to see how much diffusion of 12

13 Krypton would come off of, say, some of the motors, the 14 equipment, or even out of the water, and see if the building 15 does come to an equilibrium. That is primary the reason.

16 MR. EBERSOLE: Have measured the electrical 17 circuits in there to determine the degree of failure of 18 these inside, and do you intend to capitalize on the fact 19 that you had a rather harmful environment?

20 MR. COLLINS: Ever since the accident, the 21 licensee has had a program of meggering all of the 22 electrical components in there, and that is how we were able 23 to tell when we did see the water build up in there which 24 valves had to be opened immediately before we lost the 25 ability to open them.

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1 If you remember, this is why DHB 2 was the first 2 one that was opened because that was at the low point, and 3 we were able to tell through meggering. We continue to 4 megger on a weekly basis.

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The next two valves that will have to be opened are DHB 1 and DHB 171 which are the DKE valves and the bypass. They are about a foot away from the water level right now. We are doing meggering on them every week.

9 MR. EBERSOLE: You are suggesting that if they
10 stay above the water line --

11 MR. COLLINS: No, I am not. The licensee has 12 requested permission of us to open those valves because he 13 is really concerned that even though they are above the 14 water line, the fact that we have been in a 100 percent 15 humidity environment for some time that the meggering may 16 not be too active itself.

We are going to proceed with opening them up. The 17 reason that we have not it to date is because we, the NRC, 18 have requested the licensee to have a contingency plan in 19 the event that we open those valves and the H33 leaks, what 20 is their contingency plan because we are not going to sit 21 there and leak the primary water out of that building. So 22 we should be go on that system within the next several 23 weeks. 24

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MR. PLESSET: Thank you, Mr. Collins. I think

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that we have to move on to the other items, the
 Hatch/Brunswick Nuclear Plants, and the SCRAM discharge
 volume question.

4 Ed Jordan, are you going to make the presentation 5 of that?

6 MR. JORDAN: Bill Mills is a system specialist for 7 boiling water reactors, and he is going to review this. He 8 was instrumental in putting out the bulletin on the 9 instrumented volume on the boiling water reactors, and then 10 was involved with the Browns Ferry, and the examination of 11 that problem, and the problem as we understand it with the 12 control rod drives.

13 It is a two-part presentation.

14 MR. MILLS: As Mr. Jordan said, I have a two-part 15 presentation on recent operating experience related to the 16 control rod drive SCRAM function of the VWR.

MR. BENDER: Would you identify yourself please?
MR. MILLS: My name is Bill Mills, a member of the
IE staff in Technical Programs.

The first part is on multiple failures of SCRAM discharge by level switches which occurred at Hatch and Brunswick. These events led to the issuance of IE Bulletin 80-14, Degradation of SCRAM Discharge Volume Capabil ... on June 12, 1980. The second part of the presentation wit cover the failure of 76 of 185 control rods to fully insert

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during reactor SCRAM at Browns Ferry 3 on June 28, 1980.
 That event led to the issuance of Bulletin 80-17 on July
 3rd, 1980.

Before I discuss those two events, I will briefly
describe the normal operations of the VWR function.

6. The major components are the control rod drive
7 assembly, the SCRAM outlets, the SCRAM inlet valves, the
8 SCRAM discharge volume, which drains to the instrument
9 volume with its associated level switch, the SCRAM discharge
10 volume drain, and vent valves.

11 The function of the SCRAM discharge volume is to 12 receive exhaust water from the above piston area, the 13 control rod drives during reactor SCRAM. The SCRAM 14 discharge volume typically contains two to four times the 15 amount of treat volume needed for complete reactor SCRAM.

The SCRAM discharge volume drains into the 16 instrument volume. The function of the instrument volume is 17 to detect the presence of water in the SCRAM discharge 18 volume. The associated level switches are indicated here to 19 the lowest level to provide an alarm. The highest level 20 switch provides reactor SCRAM signal, while sufficient 21 volumes still remain in the SCRAM discharge volume for a 22 complete reactor SCRAM. 23

24 The vent and drain valves are open during normal 25 operation and provide for continuous draining. During

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normal operation, the system is empty, free of water, and
 the level switches on the instrument volume are there to
 detect the presence of water.

During reactor SCRAM the SCRAM outlet and inlet valves open. The SCRAM discharge volume vent and drain valves close. As the control rod drive is forced upward toward the core; water is forced into the SCRAM discharge volume, and over a period of time the pressure rises in volume to primary system pressure.

10 The level switch failures that occurred at Hatch 11 and Brunswick were these switches here. At the Hatch event 12 it was two of the high level SCRAM switches, and at the 13 Brunswick event it was the alarm and rod lock switch.

This slide shows a typical SCRAM discharge volume level switch assembly. It is a float switch. It has a seal welked float chamber, and a float stem which then extends upward into the switch area. The failures observed at both Hatch and Brunswick were all at this portion of the switch here, the float assembly portion.

20 The Hatch and Brunswick events raised concerns 21 which led to the issuance of IE Bulletin 80-14. Both of 22 these events involved multiple SCRAM discharge instrument 23 volume level switch failures, and raised the concern that a 24 common cause of failure existed.

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These events are described in the bulletin, and I

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will answer the question that was raised previously, and say 1 two things more about these events. 2 In the Hatch event on June 13, two inoperable high 3 level SCRAM switches were. The cause was bent stems on each 4 of the float assemblies. The licensee believes the float 5 stems were bent prior to installation, and the modification 6 on the switches, which had been performed with the reactor 7 shutdown shortly before the surveillance, caused the 8 inoperability of the switches. 9 In the Brunswick event --10 MR. KERR: Are the switches periodically tested? 11 MR. MILLS: Yes, the switches are periodically 12 13 tested as required by technical specifications on the SCRAM switches. I believe that it is guarterly for functional and 14 calibration. 15 MR. KERR: They had not been tested since the 16 modification to which you referred? 17 MR. MILLS: They did the modification while they 18 were shut down, then tested the switches before they went 19 back up 20 MR. KERR: They tested okay, apparently? 21 MR. MILLS: They found the problem when they did 22 the test. So the test in this case did turn up the 23 problem. The test was satisfactory. 24 MR. KERR: Thank you. 25

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1 MR. OKRENT: How do you do a functional on those 2 high level switches when you are running? What does that 3 mean?

MR. MILLS: It may be done different ways in different plants. One way you can do it is close the isolation valves on those switches, and insert pump water into the switch until the float comes up, and it will actuate the switch on top. That would not be a complete calibration because it would not involve putting the water in the instrument valve.

In the Brunswick event in November of 1979, the alarm switch was found inoperable and the rod block switch was also found inoperable. Again, the cause was damage to the float assemblies. In this case, the damage was apparently caused by a water-hammer event which had occurred previously during a reactor SCRAM.

Following that apparent water-hammer event some damage to the SCRAM discharge volume drain line support was noticed. The reason for having potential for a water-hammer on slow-valve closure rather than long-valve closure in this particular case --

22 MR. KERR: Is there a diagram to which you can 23 point to show the valves in question. You had a previous 24 diagram which was very good, can you show it on that one? 25 MR. MILLS: Let me put that back up.

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1	MR, LEWIS: You are not talking about
2	water-hammering on the water which was floating?
3	MR. MILLS: I will discuss that.
4	As I said, t · SCRAM discharge volume will close
5	on the CCRAM signal. The SCRAM outlet, and the SCRAM inlet
6	valve is open. The operating temperature of the control rod
7	drive will be somewhere in the range of 200 degrees or
8	less. At the Browns Ferry event, for example, they ran
9	about 170 prior to the SCRAM there. So the initial water
10	that would be flowing into the instrument drive should be
11	relatively low temperature.
12	So these vents close and the water comes in. The
13	entering water should be lower temperature than the primary
14	system. However, if you left the vent and drain valves open
15	for an extended time period, the system would tend to heat
16	up into a higher flow rate and flow through the system.
17	At Brunswick they were observing a valve closure
18	time at around five minutes for that time. The normal
19	closure valve is on the order of seconds, maybe up to 30
20	seconds.
21	Following the water hammer event, the restraints
22	on the drain line were repaired. The licensee did a visual
23	examination of these switches and found no evidence of
24	damage to the switches, and did not perform a functional
25	test at that time.

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MR. LEWIS: I am still not sure of what water 1 hammer happened. 2 MR. MILLS: The water hammer potential will be 3 part of our determination when we review the responses to 4 the bulletin. 5 MR. LEWIS: Is the water that hammered on that 6 diagram? 7 MR. KERR: What about showing us what water hammer 8 that occurred. 8 MR. MILLS: It would flow from the reactor vessel 10 into the SCRAM discharge volume through this system down 11 which goes to a drain thing, heating the system up. It 12 would be putting thermal loads onto this piping that it 13 would not normally have because normally it is insulated, 14 and the flow is stopped relatively shortly into the event. 15 Also the event that they observed, and the problem 16 with these switches, the switches, the rod block and SCRAM 17 switch, are a little bit different. The bottom tap on these 18 two comes into the drain line. As far as the level switches 19 are concerned, the hammer there might have been an increased 20 flow, but that actually ties in on this side of the vent 21 22 hole. MR. EBERSOLE: Is it part of the design to close 23 the vent rapidly in order to provide a pneumatic cushion to 24 prevent an abrupt nammer? 25

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MR. MILLS: No, because the valves may take up to 1 30 seconds to close. 2 MR. EBERSOLE: Are they deliberately delayed? 3 MR. MILLS: That is my understanding. The 4 specification for those valves allows them to take up to 30 5 seconds to close. 6 MR. EBERSOLE: It is intentional. 7 MR. MILLS: Yes, that is my understanding. 8 MR. EBERSOLE: For what purpose are they delayed? 9 MR. MILLS: There is air initially in the system. 10 MR. EBERSOLE: I know that. 11 12 MR. MILLS: I am not sure that I can answer this 13 question. MR. EBERSOLE: All right. 14 MR. CARBON: Why did it take from November 1979 15 until June 1980 to issue this bulletin? 16 MR. MILLS: The Brunswick event with these two 17 switches was not a reportable occurrence at the time because 18 the switches are aligned with rod block switches rather than 19 the SCRAM switches. The significance that was placed on the 20 21 switches was less than had they been SCRAM switches. MR. CARBON: When did the staff become aware of it? 22 MR. MILLS: We became aware of this event through 23 the operations center when it occurred, the Brunswick 24 25 event. Then the Hatch event, we picked up later during our

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1 and coupled it with the Brunswick event, we had two events 2 each of which involved multiple failures of the switches. 3 So it raised a concern for common mode failure. 4 Maybe a water hamme: is not really the correct 5 term for what happened to the switches, but with the drain 6 valve remaining open, apparently high flow went through the 7 switches, and they were damaged. The floats and the 8 switches were cracked, and they did receive a significant 9 amount of force during that event. 10 MR. PLESSET: This system is not designed to have 11 12 the --MR. MILLS: To my knowledge, I can't say that they 13 are, because these vents and drains are designed to close 14 within a short time period. 15 MR. PLESSET: But they did full of the reactor 16 water? 17 MR. MILLS: Yes. 18 MR. MOELLER: You said in the first case that the 19 stem was bent, and you attribute that to the errors during 20 installation. Have you confirmed that that could not occur 21 during operational use? 22 MR. MILLS: I think what happened there is the way 23 that it normally happened, modifications on that switches, 24 those kind of switches, would be performed with the unit 25

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shut down, or that system would be taken out of service.
 After the modification, it would be tested prior to return
 to operation.

4 MR. MOELLER: I don't think that you have answered 5 my question.

6 You stated that the valve stem or float stem was 7 bent in the case of the first failure, and you stated, I 8 believe, that the licensee said that the bending was done 9 uuring repair and reinstallation of the unit. Do you concur 10 with that, or could the bending have occurred due to binding 11 in operation?

MR. MILLS: There is the potential that it could have occurred due to binding in operation. This is why we are going to review how many bent stems have occurred throughout the industry on discharge level switches, and see if that has occurred elsewhere.

17 MR. MOELLER: Does that tell you if that is due to18 a operational error or a design error?

19 MR. MILLS: It doesn't, but it is one of the 20 pieces of the puzzle to look at the operational performance, 21 the design, and the potential for water hammmer.

22 MR. PLESSET: Can you tell us what the wall is, 23 and the clearances?

24 MR. MILLS: I know that the size of the chamber is 25 in the order of 10 inches.

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MR. PLESSE1: I am interested in the clearance. 1 2 MR. MILLS: I don't believe I have a clearance number. 3 MR. PLESSET: Because it looks like it might be 4 very tight. It might have heated up and just stuck, and 5 6 then let go. MR. MOELLER: Is that float with guides, or is it 7 sort of free floating. Does it float in subvertical guides? 8 MR. MILLS: The float part is normally empty. 9 MR. LEWIS. I am now confused by your answer to an 10 earlier question. I thought you said that these two 11 particular switches had been taken out, modified, and then 12 on the reinstallation test they were found to have been bent 13 stems, but that in normal operation they were tested 14 quarterly and, therefore, were working fine before they were 15 modified, in which case it is ambiguous that it was done 16 during the modification. Is that rong? That is the 17 impression I had from what you said earlier. 18 MR. MILLS: Let me double check. 19 My understanding is that the modification had been 20 performed on that shutdown, and the switch was tested prior 21 to going back up in power. 22 MR. LEWIS: The quest on is that they were 23 undoubtedly damaged in modification, and I am trying to find 24 out for sure. 25

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1 MR. MILLS: It is a combination. When they 2 inspected the switch, they did find wear marks on the side 3 of the chamber where the float head rubbed on the side of 4 the chamber. So even without knowing the design value of 5 the clearance in this case, the clearance did not exist 6 because the stem was bent, and the float was rubbing.

7 MR. LEWIS: It is a different story because now it 8 appears that the stems were bent before modification, and it 9 was a reinstallation that made it hang up because of the 10 bent stems. That is what it sounds like now.

11 MR. KERR: That is what he said the first time. 12 MR. EBERSOLE: On your diagram, you only show the 13 charge -- My understanding is that in addition is that 14 excess to the primary coolant check valve, to complete 50 15 percent of the stroke, that would be of some interest later 16 on when you talk about the half-failure, as to whether that 17 was a contributing cause --

18 MR. OKRENT: Can you tell me when in this thing 19 the water hammer may have occurred?

20 MR. MILLS: Brunswick had a reaction SCRAM in 21 October, I believe it was October 29. Following that SCRAM 22 is when they observed the damage on the drain pipe.

MR. OKRENT: I mean for the Brunswick reactor?
MR. MILLS: It was following that reactor SCRAM on
October 29.

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1 MR. OKRENT: In what part of the system do you think the water hammer occurred, and due to what? 2 .R. MILLS: I think that it occurred in the irain 3 picing because the piping may not have been designed to 4 accommodate water temperature not necessarily equal to the 5 6 primary temperature, but water to the temperature to which was exposed in that event. 7 MR. SIESS: What we learned earlier about water 3 hammer is not what we mean by wate hammer, and that is the 9 source of some confusion. I think that I am right about 10 that. 11 MR. JORDAN: I think I can try to help. 12 There was a hydraulic disturbance there and there 13 was a collapse of the stem board which caused movement of 14 fluid. We can postulate that having steam water in the stem 15 16 line which was not normally designed for that temperature water and then stopping, we could have had a steam pocket 17 which could have condensed and then rattled the system. 18 Those things, as you know, are very --19 MR. OKRENT: I am trying to understand the 20 following. I am assuming somehow that the water hammer is 21 associated with the valve marked 37A. 22 MR. JORDAN: The drain valve. 23 MR. OKRENT. When this closes in five minutes, 24 does that mean that it took five minutes to close, or 25

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shortly before five minutes on the clock? 1 MR. JORDAN: It was fully closed in five minutes. 2 I don't know what happened. 3 MR. MILLS: The valve closed slowly. It was 4 closing over a period of five minutes. 5 MR. OKRENT: That is your intepretation. 6 MR. MILLS: The valve is controlled by -- It is an 7 air operated valve, and the solenoid up here which bleeds 8 the air off each of these valves, and the air was bleeding 9 off slowly, and the valve was closing slowly. 10 MR. OKRENT: If there was some kind of a steam 11 pocket collapse, where did you visualize this was, and when 12 did it collapse? If it was below the drain valve, why were 13 the instruments affected? 14 MR. MILLS: I can answer that. 15 Since the restraint damage was observed down here, 16 even though I don't know the mechanism of the water hammer, 17 definitely there were large forces applied in this area 18 right here. The switches are piped into the drain line. In 19 this case the valve stayed open, so there may be have been a 20 large amount of flow through these switches as the valves 21 opened as compared to the normal case. 22 MR. OKRENT: You are suggesting that the water 23 hagmer occurred with the valve open. 24 EBERSOLE: The solenoid valve in the discharge 25

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line to the valve leading slightly, would it be hot water 1 going into the valve here? 2 MR. MILLS: If the valve leaked slightly? 3 MR. EBERSOLE: Would it be hot water steaming? 4 Could they be filled with steam, even if they appeared empty? 5 MR. MILLS: It would depend on the size of the 6 leak. If you have a leak through one of these valves, the 7 control rod drive temperature will increase depending on th 8 size of the leak. 9 There is a very slow flow rate on the order of 10 less than a gallon a minute, and maybe less than a half a 11 gallon. 12 MR. EBERSOLE: Several of them? 13 MR. MILLS: If you had enough of them leaking, 14 15 you could cause an increased temperature in this area. MR. EBERSOLE: The vapor would not be detected as 16 a level? 17 MR. MILLS: That event would not go undetected in 18 my mind because the control rod drive temperature are 19 printed out in the control room. In the Browns Ferry event, 20 I looked at recordings of these temperatures, and they were 21 all very low. They were less than 170 degrees, none of them 22 were up over 200 which would indicate any kind of potential. 23 24 25

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## NUCLEAR REGULATORY COMMISSION

This is to certify that the attached proceedings before the

		Place of Proceeding:	Washington, D. C.
		Docket Number:	a taka na taka
		Date of Proceeding:	July 10, 1980
in	the matter of: ACRS - 243rd Meeting.		ting.

were held as herein appears, and that this is the original transcript thereof for the file of the Commission.

Suzanne Babineau

Official Reporter (Typed)

Jaburean Suzanne

Official Reporter (Signature)

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in the matter of: ACRS - 243rd Meeting

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Docket Number:

Place of Proceeding: Washington, D. C.

were held as herein appears, and that this is the original transcript thereof for the file of the Commission.

David S. Parker

Official Reporter (Typed)

Official Reporter (Signature)

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in the matter of: ACRS - 243rd Meeting

Date of Proceeding: July 10, 1980

Docket Number:

Place of Proceeding: \_\_\_\_\_ Washington, D. C.

were held as herein appears, and that this is the original transcript thereof for the file of the Commission.

Patricia Minson

Official Reporter (Typed)

Patricia Augura

Official Reporter (Signature)


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CAS	E	<u>BU</u> FY 82	DGET FY_83	N	UMBER OF	TESTS
1.	BEGIN PHASE-OUT IN FY 82	35	39		8	
2.	BEGIN PHASE-OUT END FY 82	48	39		9	
3.	CONTINUE TESTING THROUGH END OF FY 84	48	53		20	÷

### CASE 1 ASSUMPTION

### \$35M IN FY 82, TO TERMINATE MID FY 82

### REMARKS

- 9/80L3-5/L6-14-INSMALL BREAK, PUMPS OFF/LOSS STEAM LOAD11/80L3-6/L6-24-INSMALL BREAK, PUMPS ON/LOSS OF PCS FLOWCORE UNCOVERY PERHAPS
- 3/81 L6-7/L3-3 OPERATIONAL TRANSIENT (LOSS-OF-FEEDWATER) WITH LOSS OF FIRST SCRAM & FOLLOWED BY SMALL BREAK WHERE SG. RUNS DRY.

CONTAINMENT VESSEL LEAK TEST 7/81 L2-5 LARGE BREAK LOCA WITH LOSS OF OFFSITE POWER INITIATED AT POWER PREDICTED TO RAISE CLAD TEMPERATURE TO  $\propto$ - $\Im$ TRANSITION.

CENTER FUEL MODULE CHANGE OUT 1/82 L2-6

TEST

DATE

LARGE BREAK LOCA WITH LOSS OF OFFSITE POWER, PREPRESSURIZED FUEL, PREDICTED TO CAUSE CLAD BALLOONING.

REMOVE CORE TO AWAIT INSPECTION BEGINNING LATE FY 1982

### •



# CASE 1

# TESTS ELIMINATED BY TERMINATING TESTING MID FY 82

ALL (2) INTERMEDIATE SIZED BREAKS

ALL (2) ANTICIPATED TRANSIENTS WITHOUT SCRAM

ALL (2) LOCAS WITH STEAM GENERATOR TUBE RUPTURES

ALL (3) ALTERNATE ECC INJECTION TESTS

ONE OPERATIONAL TRANSIENT WITH SECOND FAILURE LEADING TO COLD RECRITICALITY ACCIDENT

ONE OPERATIONAL TRANSIENT

ONE LARGE BREAK LOCA AT HIGHEST POWER

POSSIBILITY OF CORE DAMAGE TESTS

### PLUS

ASSOCIATED UNDERSTANDING OF NUCLEAR PLANT PERFORMANCE AND ADVANCED OPERATOR DISPLAY SYSTEMS DURING THESE TESTS.

# CASE 2 ASSUMPTION

# \$48M IN FY 82, WITH DIRECTION TO TERMINATE AT END FY 82

DATE	IESI	REMARKS
9/80	L3-5/L6-1	4-IN SMALL BREAK, PUMPS OFF/LOSS STEAM LOAD
11/80	L3-6/L6-2	4-IN SMALL BREAK, PUMPS ON/LOSS OF PCS FLOW CORE UNCOVERY - PERHAPS
3/81	L6-7/L3-3	OPERATIONAL TRANSIENT (LOSS-OF-FEEDWATER) WITH LOSS OF FIRST SCRAM & FOLLOWED BY SMALL BREAK WHERE SG. RUNS DRY.
CONTAINM	ENT VESSEL LEAK TEST	AND OF FEEDWATED WITH DELAVED CODAM STUCK OPEN
7/81	L6-3	RELIEF VALVE ON SECONDARY SIDE LEADING TO COLD WATER, RECRITICALITY ACCIDENT.
9/81	L2-5	LARGE BREAK LOCA WITH LOSS OF OFFSITE POWER INITIATED AT POWER PREDICTED TO RAISE CLAD TEMPERATURE TO $\propto -\beta$ TRANSITION.
CENTER F 3/82	UEL MODULE CHANGE OUT	LARGE BREAK LOCA WITH LOSS OF OFFSITE POWER, PREPRESSURIZED FUEL, PREDICTED TO CAUSE CLAD BALLOONING.
REMOVE (	CORE TO AWAIT INSPECTI	ON IN FY 1983

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# CASE 2 TESTS ELIMINATED BY TERMINATING TESTING SEPT. 82

ALL (2) INTERMEDIATE SIZED BREAKS ALL (2) ANTICIPATED TRANSIENTS WITHOUT SCRAM ALL (2) LOCAS WITH STEAM GENERATOR TUBE RUPTURES ALL (3) ALTERNATE ECC INJECTION TESTS ONE OPERATIONAL TRANSIENT ONE LARGE BREAK LOCA AT HIGHEST POWER POSSIBILITY OF CORE DAMAGE TESTS

### PLUS

ASSOCIATED UNDERSTANDING OF NUCLEAR PLANT PERFORMANCE AND ADVANCED OPERATOR DISPLAY SYSTEMS DURING THESE TESTS.



PROBABLE EARLY EXODUS OF KEY PERSONNEL LITTLE FLEXIBILITY REMAINING IN TEST PROGRAM LOW PROBABILITY TO LATER REVERSE DECISION DUE TO TEAM BREAKUP AND LOSS OF FUEL SUPPLIER. LOSS OF THE WORLDS ONE NUCLEAR FACILITY TO TEST NEW & UNRESOLVED ISSUES NEW TECHNIQUES

FY 33 BUDGET REQUIREMENT IF TE TERMINATED IN FY 82	STING
	\$M
DECOMMISSION	25
EXAMINE DAMAGED FUEL	5
DISPOSE OF SPENT FUEL & REPLACE USED U235	5
COMPLETE ANALYSIS OF RESULTS	4
TOTAL	\$39M

0	+1+	Large Break	Small Breek	Alternote ECCS	interacdiate Breek	Transient	Break with 56 tube Fubture	
1	64		Loid Leg. Break Flow greater than HFIS Flow					ATTACHMENT
+			([.]-1)					111 2 10
H	lan		Cold Leg. HESS Flow					GDM
Ľ			greater than Saturated Break Flow (L3-2)			Operational, Loss of		-
E	Jún					Fredwater (L6-5) 3		-
	Jul		Cold Leg, MPIS Flow greater than Saturated Break Flow (13-7)					-
t	Aus		A second design			A construct there are		1
1	Sep		Valve (L3-4)			Steam Load (16-1	3	-
+	Oct		Intact Loop Cold Leg.		-	Operational, Loss of PCS Flow (L6-2)	2	
+	Dec		Pumps Off (L3-5)	2				1
ł	Jan		Intact Loop Cold Leg. Pumps On (L3-6)	2				-
1	feb					Section 2		
	Mar Apr					ATWS, Loss of Feedwatc delayed scram (L6-7)	3	
-	May		Cold Leg. HPIS Flow					
			Break Flow (L3-3)	1				1
2	Jul	CY LEAK TES*				Omerational, Excessive		- 1. S.
J	Aug					Load Increase (L6-3)	3	-
	Sep				time (LS-1)	-		-
	Oct Nov	DECLB, Simulated put	np	+				
		cossidown due to la of commercial power (L2-5)	4					-
	Har	CENTER FUEL HODULE CHENGEDUT						-
	Apr					Operational, Rod	2	
182	May				unspecified at this			7
5	- Jul		_		1 time 15-27		UTNC THE EC	D GENERAL
2	Aug		1. TEST	S REQUESTED	SPECIFICALLY	S. SUPPORTIVE	OF TMI INVE	STIGATIONS
	Sep	16 sm/ft, 1005 DECI LPWR expected condition (L2-4)	A AND	NRC ACTION P	LAN.	THE THE TO D	COLVE OUES	TION OF PLIMP
	Oct	a ananana an intera mata	2. TEST	S REQUESTED	BY NRR FOLLOW	LOCA. NRR HA	S REQUIRED I	L3-6 BE
	Nov	de la come	PRED	ICTED BY UTI	LITIES, IN SI	UPPORT OF NRC	ACTION PLAN	N TASK I.C.
	Jan	CORE CHANGEDUT	3. AGRE	ED BY NRR VE	NDORS, UTILI	VE UNDERSTAND	ING OF OFF	NORMAL PLANT
	feb		BEHA	VIOR AND INC	LUDE THIS IN	OPERATOR TRA	INING.	EED EOP
	Mar	Fuel (12-6)	4 4. 70 0	OMPLETE OUTS	STANDING COMM	ITMENT REGARD	ING NKK 5 H	
983	May	CENTER FUEL	LARG	E DREAK LUCK				
1 1	Jun	Contract Constraints	-			ATVS (16-8)		-1
-	Jul						SGTR/LOCA (L7-1)	_
	Sep					ATHS (L6-9)	SGTR/LOCA (L7-2)	-
	Oct							
3	Dec			Downcomer Inject (L4-1)	ion			-
VC	1 10							
100	The Fet			Upper Planum In	ection			
	EL			([4-2]				
	1.4				the second se	AND AND THE REPORT OF A DESCRIPTION OF A		







ATTACHMENT 2

### TWO-PART PRESENTATION ON RECENT OPERATING EXPERIENCE RELATED TO THE BWR SCRAM FUNCTION

--<u>IE BULLETIN 80-14</u> - DEGRADATION OF SCRAM DISCHARGE VOLUME CAPABILITY, JSSUED JUNE 12, 1980

> • MULTIPLE FAILURES OF SDV LEVEL SWITCHES AT HATCH AND BRUNSWICK

--<u>IE BULLETIN 80-17</u> - FAILURE OF CONTROL RODS TO INSERT DURING A SCRAM AT A BWR, ISSUED JULY 3, 1980

> FAILURE OF 76 OF 185 CONTROL RODS 10 FULLY INSERT DURING SCRAM AT BROWNS FERRY 3 ON JUNE 28, 1980

#### BULLETIN 80-14

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#### DEGRADATION OF SCRAM DISCHARGE VOLUME CAPABILITY

#### THE CONCERNS WHICH LED TO ISSUANCE

--TWO EVENTS INVOLVING MULTIPLE SDIV LEVEL SWITCH FAILURES RAISED CONCERN THAT A COMMON CAUSE OF FAILURE EXISTED.

HATCH 1, JUNE 13, 1979 FOUND TWO INOPERABLE HIGH LEVEL SCRAM SWITCHES--CAUSE WAS BENT STEM ON FLOAT ASSEMBLIES

BRUNSWICK 1, NOVEMBER 1979 FOUND INOPERABLE ALARM AND ROD BLOCK SWITCHES--CAUSE WAS DAMAGED FLOAT ASSEMBLIES

--REACTOR OPERATION WITH SDV VENT AND DRAIN VALVES CLOSED

BRUNSWICK 1, NOVEMBER 1979 REACTOR STARTUP WITH CLOSED SDV VENT AND DRAIN VALVES DUE TO UNAVAILABILITY OF REPAIR PARTS

#### TYPICAL SDV LEVEL SWITCH ASSEMBLY



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#### BULLETIN 80-14

DEGRADATION OF SCRAM DISCHARGE VOLUME CAPABILITY

#### OBJECTIVES OF BULLETIN 80-14

--REQUIRE OPERABLE SDV VENT AND DRAIN VALVES --REQUIRE OPEN SDV VENT AND DRAIN VALVES DURING OPERATION --REQUIRE PERIODIC TESTING OF SDV VENT AND DRAIN VALVES --REQUIRE OPERABLE ROD BLOCK AND ALARM SWITCHES --REQUIRE PERIODIC TESTING OF ROD BLOCK AND ALARM SWITCHES --OBTAIN FAILURE DATA TO EVALUATE POTENTIAL FOR LEVEL SWITCH MALFUNCTION, ESPECIALLY FROM COMMON CAUSE

#### BULLETIN 80-14

DEGRADATION OF SCRAM DISCHARGE VOLUME CAPABILITY

#### FINDINGS TO DATE

--IMMEDIATE SURVEY OF PLANTS DETERMINED VENTS AND DRAINS OPEN ON ALL PLANTS

--45-DAY REPORTS DUE JULY 27, 1980

--REPORT OF INOPERABLE (STICKY) ROD BLOCK AND ALARM SWITCHES AT BROWNS FERRY

#### SEQUENCE OF EVENTS

### BROWNS FERRY 3

#### FAILURE TO COMPLETE SCRAM 6/28/80

Time	Event
01:31	Manual Scram from 400 MW (~30% Power)
	All rods on west side fully insert - on east side 13 rods travel full in, 5 rods were already fully inserted - 18 rods on east side fully inserted, 76 rods partially inserted after scram
01:36	Reset Reactor Protection System (RPS) and initiated manual scram - rods on east move 12 inches average - 34 rods fully inserted
01:37	Reset RPS and initiated manual scram - rods on east move 7 inches average - 56 rods fully inserted
01:43	Reset RPS and move Scram Discharge Volume (SDV) switch to "Normal" - received auto scram on high discharge volume. All east rods fully inserted.

NOTE: SDV vents and drains opened between scrams but drain times were not sufficient to completely drain system. SOUTH

NORTH

-										•						
59						2	1	3	4	2	1	3				
55	-				3	4	2	1	3	4	2	1	3			
51				1	3	4	2	1	3	4	2	1	3	4		
47			1	3	4	2	1	3	4	2	1	3	4	2	1	1
43		2	1	3	4	2	1	3	4	2	1	3	4	2	1	3
39		4	2	1	3	4	2	1	3	4	2	1	3	4	2	1
35		4	2	1	3	4	2	1	3	4	2	1	3	4	2	1
31		2	1	3	4	2	1	3	4	2	1	3	4	2	1	3
27		2	1	3	4	2	1	3	4	2	1	3	4	2	1	3
23		4	2	1	3	4	2	1	3	4	2	1	3	4	2	1
19		4	2	1	3	4	2	1	3	4	2	1	3	4	2	1
15		-+-	1	3	4	2	1	3	4	2	1	3	4	2	1	
.11			+	3	4	2	1	3	4	2	1	3	4	2		
07				+	3	4	2	1	3	4	2	1	3	1	•	
03					+	4	2	1	3	4	2	1	1			
						1	1	1	1		1					
		02	06	10	14	18	22	26	30	34	38	42	45	50	54	58
D																
									18	300						

FIGURE 7.1-3 Control Rod Scram Group Assignment

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FIGURE 7.1-6 RPS FUNCTIONAL DIAGNAM

DE- ENERGIZED DE ENERGIZED NOTE: SCRAM INLET AND OUTLET ISOLATION VALVES (F-39A AND F-39B) ARE AIT TO CLOSE WHILE SCRAM DISCHARGE VOLUME VENT AND DIANN VALVES (F-37 A, B, C) ARE AIR TO OPEN DE ENERGIZED DE-ENERGIZED DE-ENERGIZED CONDITION ENFROIZED ENERGIZED ENERGIZED ENERGIZED ALL SOLENOIDS SHOWN IN ALL SOLENOIDS SHOWN IN SCRAM CLOSED CLOSED CLOSED N3JO OPEN. CONTROL ROOM DE ENERGIZED DE ENERGIZED DE ENENGIZED DF.ENEROIZED DE-ENENGIZED POWER OPENATING CONDITION 5-378 ENERGIZED ENERGIZED ENERGIZED ENERGIZED CLOSED CLOSED IIMIS OFEN OPER OPEN. VENT RPSA F-37A A92.3 F-39A F-37C VALVE \$-39B S-37A F-398 F-378 5.378 8-70A 8-708 S-37A N36-3 8.368 5-30 VENT X S-36 HI-HI SCRAM F.37B FIGURE 7,1-4 SCRAM VALVE ARRANGEMENT - VENT F-37A PS- PA HIL VENT S-39A 这 AC RBEDT VENT SOLENOID VALVES INSTRUMENT FROM OTHER SCRAM OUTLET VALVES F-37C SCRAM DISCHARGE VOLUME + E BPSB AC BACKUP SCRAM VALVES S-398 5-35B -\* 799 20 SCRAM X F-398 CHD 5.36A S-70A X X ···· 2 SCHAM 75 PSIG CONTROL AIR XA CONTROL 75 PSIG AIR F-39A (Ha CHARGING ALL LA 120 1.5 CHARGING 2N2 N2 <

WHEN SOLENOID IS ACTUATED THE DOTTED FORT AND THE CLOSED FORT WILL SWITCH POSITIONS



# BROWNS FERRY INVESTIGATION INTO CAUSE (ITEMS COMPLETED)

- 1. Hydraulic Control Valve Alignment Verified
- 2. East Bank Vent Valve Verified Operable
- 3. Friction Tested 35 Rods
- Verified Calibration of 3-Gallon, 25-Gallon, and 50-Gallon Level Switches on Instrument Volume
- 5. Completed Radiation Survey of Drain Lines to Determine if Hot Spots Exist Indicating Blockage
- 6. Completed Radiation Survey of #3 Equipment Drain Sump
- 7. Sampled #3 Equipment Drain Sump
- 8. Sampled Reactor Coolant System
- 9. Verified that Off Gas Radiation Levels Were Normal
- Completed Visual and Mechanical Inspections of Vents and Drains in Scram Discharge Volume
- 11. Verified that No Maintenance or Modification Performed that Would Affect Control Rod Drives
- 12. Reviewed Scram History for Previous Failures
- Performed Pressure, Flow and Drain Time Testing on East and West Headers

#### INVESTIGATION INTO CAUSE (CONTINUED)

- 14. Performed Evaluation and Inspection to Assure Electrical Separation and Diversity
- 15. GE Engineers Performed Extensive Evaluations and Inspections
- 16. Scram Actuators Tested to Ensure Zero Voltage to Each Group Pilot Solenoid Valve
- 17. Cut and Inspected 2-Inch Line Vent Header Piping With Boroscope Inspection of 6-Inch Headers and Scram Discharge Instrument Volume

No Anomalies found as a result of the above tests and inspections.

#### BROWNS FERRY

#### SUMMARY STATEMENT OF ELECTRICAL EVALUATION

Electrical Fault/Malfunction - This area has been evaluated by TVA and NRC. The following verifications have been made:

- Response times of initiating a scram to de-energization of scram pilot valves were acceptable.
- Verified that the scram groups (4/channel; 8 total) are not divided East and West but are dispersed among East and West hydraulic control units.
- Scram valves for each control rod operated as verified by blue lights indicated in the control room.
- Immediate inspection of the scram group fuse cabinets for jumpers or alternate power supplies - found none.

<u>CONCLUSION</u>: Based on the preceding tests it is concluded that an electrical malfunction could not have created the West only scram.

#### BROWNS FERRY

#### PLANNED TESTING

- Fill Verification Testing Determine the adequacy of ultrasonic testing to measure water level in Scram Discharge Volume 6-inch headers.
- <u>Vacuum Hold Test</u> Determine if a blocked vent path will prevent drainage of the 6-inch Scram Discharge Piping.
- Drain Test Demonstrate that the system will drain in a predictable manner from a normal alignment.
- Friction Test Demonstrate normal insert withdrawal operation of the drives in the east bank.

#### 5. Scram Testino

- a. Full scram test at rated conditions from zero position to verify proper operation of electric components and hydraulic control units.
- b. Individual rod scrams at various conditions from position 48 to verify scram capability within Tech Specs times (east bank rods).

#### BROWNS FERRY - ALL UNITS

#### NEAR TERM ITEMS IMPLEMENTED

- UT check of scram discharge volume piping for water after each scram.
- 2. Instruct all shift crews how to respond to an event of this type.
- Perform surveillance of each scram discharge instrument volume level switches at least once/month.
- 4. Visually check the CRD valves at least once/shift.
- Unit 3 to remain shut down until investigation is completed and NRC concurs in restart.

#### BULLETIN REQUIREMENTS

#### For BWR's That Are Operating

Within 3 days of bulletin perform prescribed surveillance tests on the Scram Discharge Volume System.

- Within 20 days, unless otherwise directed, perform one automatic and one manual scram at normal operating temperature and pressure with more than 50% of the rods fully withdrawn.
- 3. At the conclusion of scram tests, verify the operability of the Scram Discharge Volume System.
- Review emergency operating procedures (include those prepared by the NSSS) to ensure that required specific operator actions for the occurrence of this type of event are adequate.
- Develop surveillance procedures to monitor the Scram Discharge Volume for water accumulation.
- 6. Take specified actions to mitigate the consequences of an ATWS event.
- Results of completed tests to be submitted to the NRC within 5 days of the performance of each test.
- Those BWRs that are currently in a shutdown status will perform these tests prior to power operation.

BWR STATUS AS OF 7/3/80

	Facility	Status	Shutdown Date	Restart Estimate	Comment
	Fitzpatrick	S/D	5/6/80	7/19/80	Torus Mod.
*	Millstone 1	oper.			
×	Nine Mile Point 1	oper.			
	Oyster Creek	S/D	1/5/80	7/8/80	Refuel
	Peach Bottom 2	S/D	3/21/80	7/24/80	Refuel
	Peach Bottom 3	oper.			
	Pilgrim	oper.			
*	Vernont Yankee	oper.			
	Browns Ferry 1	oper.			
	Browns Ferry 2	oper.			
	Browns Ferry 3	S/D.	7/2/80		CRD
	Brunswick 1	S/D	5/26/80	7/7/80	Refuel
	Brunswick 2	S/D	3/1/80	7/8/80	Refuel
	Hatch 1	oper.			
	Hatch 2	oper.			
×	Big Rock Point	oper.			
*	Dresden 1	S/D	10/1/78	Long Term	Chem Cleaning
$\star$	Dresden 2	oper.			
*	Dresden 3	oper.			
	Duane Arnold	oper.			
	La Crosse	oper.			
	Monticello	oper.			
*	Quad Cities 1	S/D	7/2/80	7/5/80	Feedwater Check Val.
×	Quad Cities 2	oper.			
	Cooper	oper.			

\*RCP Trip Not Installed