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ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

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2	NUCLEAR REGULATORY COMMISSION
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4	ADVISORY COMMITTEE ON REACTOR SAFEGUARDS
5	(ACRS)
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7	METALLURGY AND REACTOR FUELS SUBCOMMITTEE
8	+ + + +
9	TUESDAY
10	SEPTEMBER 17, 2019
11	+ + + +
12	ROCKVILLE, MARYLAND
13	+ + + +
14	The Subcommittee met at the Nuclear
15	Regulatory Commission, Two White Flint North, Room
16	T2D10, 11545 Rockville Pike, at 1:00 p.m., Ronald G.
17	Ballinger, Chair, presiding.
18	
19	COMMITTEE MEMBERS:
20	RONALD G. BALLINGER, Chair
21	MICHAEL L. CORRADINI, Member
22	VESNA B. DIMITRIJEVIC, Member
23	WALTER L. KIRCHNER, Member
24	DAVID PETTI, Member*
25	HAROLD B. RAY, Member

		2
1	JOY L. REMPE, Member	
2	PETER RICCARDELLA, Member*	
3	MATTHEW W. SUNSERI, Member*	
4		
5	DESIGNATED FEDERAL OFFICIAL:	
6	KENT HOWARD	
7		
8	*Present via telephone	
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PROCEEDINGS

2	1:00 p.m.
3	CHAIR BALLINGER: Good afternoon. The
4	meeting will now come to order. I'm Ron Ballinger,
5	Chairman of the Metallurgy and Reactor Fuels
6	Subcommittee. This afternoon, the subcommittee will
7	hear presentations on the Draft Interim Staff Guidance
8	ATF-ISG-01 that will facilitate the staff's
9	understanding of the in-reactor phenomena important to
LO	the safety for the chromium-coated zirconium alloy
L1	fuel cladding concept being pursued by several fuel as
L2	part of the U.S. DOE accident tolerant fuel program.
L3	ACRS members are Harold Ray, Mike
L4	Corradini, Joy Rempe, Walt Kirchner, and Vesna
L5	Dimitrijevic. And I believe that Dave Petti and Pete
L6	Riccardella are on the line.
L7	MEMBER RICCARDELLA: This is Pete. I'm
L8	here, Ron.
L9	CHAIR BALLINGER: Good enough. Dave?
20	MEMBER PETTI: I'm here.
21	CHAIR BALLINGER: Oh, so Pete got his
22	sandwich. Kent Howard of the ACRS staff is the
23	designated federal official for this meeting. This
24	afternoon, we will hear presentations from the Office
25	of Nuclear Reactor Regulation and the Nuclear Energy

Institute. And I think there's an EPRI presenter too, part of it, regarding the draft ISG.

The ACRS was established by statute and it's governed by the Federal Advisory Committee Act, FACA. The NRC implements FACA in accordance with its regulations found in Title 10 CFR Part 7. The committee can only speak through its published letter reports.

We hold meetings to gather information and preform preparatory work that will support our deliberations at a full committee meeting. The rules of participation in all ACRS meetings, including today's, were announced in the Federal Register on June 13th, 2019.

The ACRS section of the U.S. NRC public website provides our charter bylaws, agendas, letter reports, and full transcripts of all full subcommittee meetings, including slides presented. The meeting notice and agenda for this meeting were posted there. Portions of this meeting can be closed, which I don't think so, as needed proprietary information pursuant 5 U.S.C. to 552(b)(4).

As stated in the Federal Register notice and in the public meeting notice posted to the

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website, members of the public who desire to provide written or oral input to the subcommittee may do so and should contact the designated federal official, that would be Kent Howard, five days prior to the meeting as practical. We have also set aside ten minutes for comments from members of the public attending or listening at our meetings.

We have not received comments or requests for time to make oral statements from members of the public regarding today's meeting. A transcript of the meeting is being kept and will be made available on the ACRS section of the U.S. NRC public website.

We request that participants at this meeting please use the microphones located throughout the meeting room when addressing the subcommittee.

And make sure the green light is on by using the little push thing down at the bottom.

Participants should first identify themselves and speak with enough volume and clarity so that they can be readily heard. A telephone bridge line has been established for the public to listen to the meeting. To minimize disturbance of the public line, the public line will kept in a listen-only mode. To avoid disturbance, I request that the attendees put their electronic devices or cell phones in the noise-

free mode.

We'll now proceed with the meeting and call on Jane Marshall to begin the presentations. It's up to you.

MS. MARSHALL: Thank you. Good afternoon, Dr. Ballinger, members of the subcommittee. Thank you for your time this afternoon for staff to share with you our progress on the draft version of interim staff guidance that we're developing to assist staff in reviewing chromium-coated cladding ATF applications.

The guidance is based on a phenomena identification and ranking for PIRT exercise on chromium-coated cladding which the staff commissioned through Pacific Northwest National Lab in April of this year.

This draft guidance is a key step in our implementation of the NRC's AFT Project Plan which we presented to you in February of last year. The guidance is intended to provide direction to both industry and NRC reviewers such that applicants develop a high-quality submittal and the staff can focus on the areas of highest safety significance in reviews.

We recently held a public meeting to discuss an earlier draft version of this guidance and

1 to seek some initial stakeholder feedback on that 2 And we've worked to address the comments we received in that draft, and those 3 4 incorporated in the draft that you have for review. 5 We look forward to a productive discussion And following this meeting, 6 here with you today. 7 we'll again refine our guidance prior to issuing it in the Federal Register for an official public comment 8 9 The staff have targeted completion of the period. 10 quidance by the end of this calendar year anticipation of the first chromium-coated Topical 11 12 Report submittals in early calendar year 2020. At this point, I'd like to turn it over to 13 14 Jason Drake who will kick off the staff's 15 presentation. Jason? 16 MR. DRAKE: Thank you, Jane. Good members 17 afternoon, Dr. Ballinger, and of the My name is Jason -subcommittee. 18 19 CHAIR BALLINGER: Excuse me. I need to correct an error. Matt Sunseri is also on the line. 20 21 MR. DRAKE: Okav. CHAIR BALLINGER: Go ahead. 22 MR. DRAKE: No worries. My name is Jason 23 24 I'm the project manager for accident tolerant fuel in the Office of Nuclear Reactor Regulation. 25

Again, today we'll going over the -- presenting the updates and development of the draft interim staff guidance for chromium-coated cladding. With me today presenting are Josh Whitman and Ashley Smith from the Division of Safety Systems.

Slide here is key message that we'll be covering throughout the presentation. First bullet noted here, coating a zirconium alloy cladding can impact fuel properties and specify acceptable fuel design limits. More specifically, the PIRT will address this in more detail. And Josh will be getting into it about Slide 7.

Second bullet here notes that coated cladding represents a modest departure from currently operating fuel. That is to say vendors can rely on current operating experience in the underlying substrate property database to inform their analyses.

And the last bullet to note here is that topical report submittals are expected in 2020. These are vendor identified submittal dates starting in 2020 to support their batch loading targets by 2023.

We still have to develop the ATF Project
Plan that's noted here in this slide to outline
preparation strategy for ensuring the staff readiness
to perform timely licensing reviews. The ISG will

1 serve as the concept-specific licensing roadmap for NRC staff reviews with applications involving fuel 2 chromium-coated 3 products with zirconium alloy 4 cladding. 5 If you take a look at this illustration 6 here, it's in there distinct areas, blue, purple, and 7 orange arrows respectively. Blue is identified here 8 as ATF Concept Development. More specifically, that's 9 industry and issues which are DOE supported and 10 that'll help them inform their development of their technical bases. 11 The purple areas here reference as the 12 PIRT and the refinement of regulatory infrastructure. 13 14 These are specific to NRC actions, noting that the ATF 15 Project Plan itself is comprehensive. But it's 16 anticipated that because of the modest departure from 17 current designs that the ISG will be sufficient to support licensing actions. And then the Topical 18 19 Report and planned specific licensing actions, those are just to identify the industry developed and NRC 20 reviewed actions. 21 22 CHAIR BALLINGER: Can you -- what does refinement of regulatory infrastructure mean? 23 24 MR. DRAKE: Well, essentially -- what does

Well, we think right now, it's -- do you

it mean?

want to speak to the ISG entirely or what? 2 So this is from the ATF MR. WHITMAN: 3

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Project Plan. And I think it may have more parts for some of the other technologies. But for this, I think it's speaking primarily to this ISG.

Right. It's supposed to --MR. DRAKE: yeah, it's supposed to be more comprehensive in the totality of the project plan itself and not specific for the ISG. We're just making a notation here that we don't anticipate any infrastructure changes and the ISG will be sufficient. Next slide.

So we noted before industry is pursuing batch reloads of coated cladding in 2023 with three major vendors developing concepts, again, DOE It's a very aggressive schedule with the supported. strategical position support to deployment.

The coating itself is extremely thin up to approximately 20 microns in thickness. application processes identified so far, physical vapor deposition and cold-spray. And what that means in the ISG is that, yes, you had to be scoped appropriately in order to accommodate each one of the vendor coating application concepts.

The amount of benefit sought in initial

1 licensing varies. That is to say what crediting is 2 sought by each vendor and initial licensing. 3 that's again concept specific. And we know that LTAs 4 have -- the test assemblies have been deployed and 5 we're fully anticipating that the data acquired will be incorporated into the TR submittal. 6 7 CHAIR BALLINGER: That was my question. 8 MEMBER REMPE: So I'm sorry, but I was 9 running late from another meeting. And I forgot the 10 beginning of the opening statements to acknowledge that in accordance with our bylaws, I have reviewed 11 this topic in another forum by another agency --12 13 MR. DRAKE: Okay. 14 MEMBER REMPE: -- or some aspects of this 15 topic. Thank you. MR. DRAKE: Next slide. This is a vendor 16 17 example of coated cladding, some of their testing results. And if we start at the right picture, this 18 19 illustrates the thickness of the coating compared against substrate cladding. You can see -- well, it's 20 hard to depict from the picture. 21 essentially, this 22 But is meant illustrate that no oxidation in the outer coated 23 24 diameter was presented when exposed to the high

temperature steam environment.

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If you look at the

left during the first testing, there was a noticed reduction and deformation in the small burst area.

We're about to build a foundation for the ISG. This is supposed to be a -- it's a visual comprehensive of all the interactions and the efforts that have been taken to this point in the ISG. You'll see up front that the Project Plan was issued in 2018 at a comprehensive stakeholder engagement and some industry developed reports that were taken account into the guidance development.

This is a highly coordinated effort between NRC and stakeholders where the aggressive scheduling to support initially timelines into that 2023 target. Noting down below the recent exchange in July 2019 for initial ISG draft and then the August 6th public meeting.

Stakeholder comments were incorporated into the draft revisions, and then obviously anything the subcommittee brings up today as far as feedback is concerned will be considered into the final product development.

MEMBER REMPE: So in your program plan, you mention an industry white paper on chromium-coated cladding that's an important part of this information.

Is that the October 2018 analysis? Or what is that in

1	this list of items? It's on page if you look at
2	the PDF, it's 13 out of 58. You
3	MR. DRAKE: What we're doing in the ISG?
4	MEMBER REMPE: talked about what you're
5	doing, and it mentioned this
6	MR. DRAKE: In the draft itself? Okay.
7	MEMBER REMPE: industry white paper.
8	MR. DRAKE: Josh, do you know exactly?
9	MR. WHITMAN: So there's an EPRI the
10	EPRI coated cladding gap analysis was included in the
11	development of the initial document that was sent to
12	all the participants, then eventually incorporated
13	into the final report as well as the NEI reactor
14	screening review. I'm not sure which one
15	specifically. I don't have the document up and I
16	don't have internet. So I can't get to it.
17	MEMBER REMPE: It's pretty vague, and I
18	just was curious
19	MR. WHITMAN: Okay.
20	MEMBER REMPE: which of these it was.
21	But you're saying probably
22	MR. WHITMAN: Yeah.
23	MEMBER REMPE: it's one of those two
24	but you're not quite sure?
25	MR. WHITMAN: Yeah. Without looking at

1	it, I'm not positive. Those documents as well as a
2	general literature review were incorporated into a
3	report that was sent to the PIRT participants to sort
4	of get them up to speed on what the PIRT was covering.
5	MR. DRAKE: Does that answer your
6	question?
7	CHAIR BALLINGER: Do we have that?
8	MR. WHITMAN: The
9	CHAIR BALLINGER: That document?
10	MR. WHITMAN: Yes.
11	CHAIR BALLINGER: Because we have the gap
12	analysis report. That, I have. I wasn't sure about
13	the one you just referred to.
14	MR. WHITMAN: The PIRT?
15	CHAIR BALLINGER: We have the PIRT. But
16	you said you supplied
17	MR. WHITMAN: So that initial report was
18	amended by the PIRT panel.
19	CHAIR BALLINGER: Okay.
20	MR. WHITMAN: It became the final. So
21	there's nothing in there that wasn't in the final
22	document.
23	MR. DRAKE: Okay. This is a good place to
24	turn it over then. So Josh I'll turn it over to
25	Josh Whitman. He'll go through that next slide.

1 MR. WHITMAN: Okay. So thanks, Jason. So 2 the question leads right into this next slide. 3 April of this year, we convened the PIRT through a 4 contract with PNNL which consisted of participants on 5 the table on the right. As you can see, we have individuals with 6 7 a range of expertise included on the panel, including members from universities, national labs, multiple 8 9 The panel was conducted publically to industries. 10 enhance transparency to stakeholders. And the final report of about 120 pages is available on ADAMS with 11 the ML number on the slide. So next slide. 12 So after reviewing the final report, we 13 14 created interim staff guidance based on the PIRT This quidance will supplement Chapters 4 15 findings. and 15 of the standard review plan. 16 So first, I'll begin with some broad 17 statements on what the ISG does and does not do. 18 19 ISG does provide quidance to the staff during reviews coated cladding Topical 20 of Reports and license amendments and what areas are important to focus on 21 during their review. 22 provides fuel 23 Ιt also vendors

licensees information on what the NRC staff expects

from industry submittals.

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But the ISG does not

introduce any new requirements, rules, or regulations, nor does it prescribe or require any specific testing or analyses. Next slide.

So to broadly cover the scope of the ISG, the ISG covers concepts being pursued by the three fuel vendors as part of DOE's ATF program. Two vendors are pursuing thin layers of chromium applied to the outside of the existing full cladding. But the third vendor is pursuing a proprietary coating.

The PIRT touched on this where possible, although the public nature of the PIRT and the proprietary nature of that coating has limited the applicability of the PIRT somewhat. However, the ISG does provide general guidance applicable to any coating in addition to specific items on chromium coatings.

So for these coatings, the ISG provides the outline of what is expected to be addressed in the Topical Report submitted to the NRC. In the ISG, the narrative provides some guidance on what level of effort is needed which may be dependent on many factors but is especially dependent on whether the benefits of the coatings are being credited in the safety analysis.

And then the ISG is organized to

supplement the SRP. So Chapter 4 makes up the bulk of the ISG and covers fuel properties and SAFDLs which I'll be covering. And then Ash will cover Chapter 15 which makes up the remainder of the document.

So Appendix B of the ISG covers fuel properties that should be addressed in licensing submittals. These parameters impact figures of merit Chapter 15 analyses since they're used thermomechanical fuels codes in as well as thermohydraulic systems codes.

On this slide and others, I've labeled some items with asterisks that I'll touch on because they may have a larger impact on the analyses. Although I do want to clarify that the absence of an asterisk doesn't mean that there's no potential impact.

So going through the list, I think emissivity is an interesting property because it's one where the coating may negatively impact that the accident progression while other properties are more likely to either have a neutral or positive impact. So in short, the chromium coatings will stay shiny after developing a very thin layer of oxide which can reduce heat transfer through thermal radiation during accidents -- heat transfer to steam.

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1 Oxidation rate and hydrogen pick up well as high temperature steam oxidation are some of 2 the properties that vendors are hoping to improve with 3 4 the new coating technologies. And we've also see 5 preliminary information like the adjacent slide that shows that the coatings may also improve ballooning 6 7 and burst behavior. 8 CHAIR BALLINGER: I was thinking about 9 that. And it's really the effect of a smaller 10 transform beta layer. I mean, during a LOCA, chromium, and during operation prevents oxidation and 11 prevents transport of oxygen through the -- into the 12 that's the effect on ballooning 13 So 14 behavior. The chromium coating itself has no effect 15 on ballooning behavior. Is that correct? MR. WHITMAN: Well, so we haven't actually 16 17 received any submittals from the vendors on these. there's only so much we can talk about. That when it 18 19 comes in, we'll see what they've credited and their explanations. 20 MEMBER CORRADINI: But I quess he was 21 asking -- well, what I thought he was asking is, do 22 you know the mechanism --23 24 CHAIR BALLINGER: Yes. MEMBER CORRADINI: -- for the observation? 25

1	Is there a mechanism agreed upon as to that
2	explains the qualitative observation?
3	MR. WHITMAN: Not that I'm aware of.
4	Like, as I said, we haven't received submittals. And
5	I would kind of expect them to go into details when we
6	finally get topical reports in.
7	CHAIR BALLINGER: Because there's two very
8	different explanations, if you will.
9	MR. WHITMAN: Understood.
10	CHAIR BALLINGER: The chromium coating
11	itself just prevents oxidation. It's not mechanically
12	there's not a mechanical effect.
13	MR. WHITMAN: Right.
14	CHAIR BALLINGER: But it prevents oxygen
15	transport into the cladding.
16	MEMBER REMPE: So your ISG discusses the
17	eutectic temperature of the chromium-coated cladding
18	at 1,332 C. So you covered it there. I'm surprised
19	this list doesn't have any other little bullet that
20	says, low temperature eutectics that could impact
21	performance. Because I don't know what's the
22	mysterious one that's proprietary and does it have
23	such a eutectic temperature so that you could address
24	everybody.
25	MR. WHITMAN: So I have other slides that

1	talk more about the eutectic temperature specifically.
2	This is sort of a list of properties that are needed
3	primarily for the thermomechanical codes that'll need
4	to be updated by the fuel vendors but also for the
5	thermohydraulic codes. And right now, those codes
6	don't involve looking at a eutectic because it's
7	MEMBER REMPE: Doesn't happen with
8	Zircaloy. So again, to be generic, I'd put another
9	bullet in there, low temperature reactions not
10	anticipated, or something like that, that could happen
11	at
12	MEMBER CORRADINI: But it's over
13	MEMBER REMPE: lower temperatures.
14	MEMBER CORRADINI: 2,200 Fahrenheit.
15	So why is it low? It's 1,333 is
16	MEMBER REMPE: Well, it's a lower
17	temperature than melting is where I'm saying.
18	MR. WHITMAN: So that's included later in
19	the SAFDLs which
20	MEMBER REMPE: Okay.
21	MR. WHITMAN: talk about the melting
22	temperature.
23	MEMBER REMPE: Okay.
24	MR. WHITMAN: So I think it's addressed
25	there.

MEMBER REMPE: Okay.

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MR. WHITMAN: But we can certainly take that into account when we go and revise this before putting out for public comment.

MEMBER REMPE: Well, you got it in the ISG. I just was looking at the bullets and thinking. Okay.

All right. MR. WHITMAN: Where was I? So another thing I wanted to point out on Oh, okay. PIRT identified this slide is that the that manufacturing may have a first-order effect on some of And the NRC staff does these parameters. anticipate needing to regulate the details of manufacturing process for the coatings. But at this preliminary stage, we can't rule out the possibility that some key parameters may need to be included in the approval of the cladding.

So this next slide identifies some key places where stakeholder input has been considered in the properties appendix while drafting the ISG already. During the PIRT, emissivity was not identified as a key property that would have a significant impact on the Chapter 15 analyses. But a stakeholder pointed out that the external emissivity is both important and also likely different for the

coated cladding concepts.

The PIRT suggested that cracked coating should be tested to assess the oxidation rate of the exposed substrate. And a stakeholder pointed out that intentionally scratching the coatings may be a necessary alternative if cracking the coating isn't a feasible option.

CHAIR BALLINGER: I'm a little slow. Can you back up one slide? Okay. Why is not cladding coating thickness on that list? Because I've got some familiarity with cold spray and other kinds of coatings, and there's always a statistical distribution on thickness. And that's got to make a difference.

MR. WHITMAN: So I think that -- so this is a list of sort of properties to be included in the thermomechanical codes. And so the thickness goes into how these properties are calculated. And the ISG also goes into different ways of sort of evaluating these.

So for example, thermoconductivity could be evaluated as conductivity through the clad and then another part that's conductivity through the coating. Or it could be done as a bulk, what's the sort of average conductivity through both.

1 CHAIR BALLINGER: But you're expecting that a submittal would deal with the uncertainties in 2 that cladding --3 4 MR. WHITMAN: Absolutely, absolutely. 5 CHAIR BALLINGER: and coating thickness? 6 7 MR. WHITMAN: Okay. So the only other thing I wanted to mention on this slide is that there 8 9 was also some language that was tweaked to avoid 10 implying any specific testing requirements. slide. 11 So Appendix C of the draft ISG lists 12 SAFDLs and other concerns and breaks them up into a 13 14 few categories. The first category is SAFDLs related 15 to assembly performance. And while these should be 16 addressed in submittals, the coatings aren't expected 17 to have a significant effect, positive or negative, on many of these. 18 19 Fretting wear is the one item I start on this list. This is a phenomena where historically the 20 concern has been where on the fuel cladding from the 21 But in this case, that effect may be 22 spacer grids. reversed and instead there may be damage -- there's 23 24 possibility that there could be damage to the spacer

grids from the hardness of the coating. Next slide.

1	CHAIR BALLINGER: Back again. Fuel
2	assembly, lateral deflection, fretting wear, hydraulic
3	lift loads and the like, those all sort of speak to
4	any kind of testing that might have to be done to
5	address delamination or those kinds of things due to
6	bending or something like that. Member Corradini
7	whispered in my ear, but he's conflicted. And I also
8	talked with another one of the members who I know.
9	And was there an issue on the PIRT committee related
10	to how to test for delamination bending versus c-ring
11	testing or that kind of thing?
12	MR. WHITMAN: I'm not sure that there's a
13	so again, we don't try and lay out any specific
14	testing in the ISG that we're requiring.
15	CHAIR BALLINGER: But you have to show
16	that you don't get delamination or
17	MR. WHITMAN: Right.
18	CHAIR BALLINGER: the coating stays on
19	in other words.
20	MR. WHITMAN: Right. And that's addressed
21	in, again, a later slide.
22	CHAIR BALLINGER: Okay.
23	MR. WHITMAN: But the ISG doesn't say,
24	you need to do bending testing, or anything like that.
25	It's up to the reviewer to assess whether the safety

1	case has been made by the submittal. And that's done
2	intentionally because we don't want to put the vendors
3	in a box and make them do a certain testing when
4	perhaps some other form could be just as good.
5	MEMBER PETTI: But you have to demonstrate
6	the integrity of the coating?
7	MR. WHITMAN: I would certainly expect
8	that, especially if any of the benefits of the coating
9	are being taken that the integrity of the coating
10	would certainly be a major part of the review.
11	MEMBER REMPE: So if I read your ISG page
12	2 of 8, finally, if an applicant wishes to take credit
13	for coating behavior up to a certain burnup or during
14	certain accident conditions, it's necessary for the
15	adherence of that coating to the substrate to have
16	been justified for the full operating domain. That
17	sure implies testing to me up to a certain burnup,
18	doesn't it?
19	MR. WHITMAN: Well, it would certainly
20	imply testing, but not any specific
21	MEMBER REMPE: It seems like you've got to
22	have radiation in there some way or other in that to
23	get that burnup, right?
24	MR. WHITMAN: I would expect it, yes.
25	MEMBER REMPE: Okay.
	I

1 CHAIR BALLINGER: By the way, for folks on the phone, you need to identify yourself if you make 2 3 a comment so the recorder can know who it is. 4 MR. WHITMAN: So the next section of the 5 appendix covers SAFDLs related to rod performance during normal operation in AOOs. And so to quickly go 6 7 through the starred items on the list, there's a 8 concern from the PIRT that excessive cladding strain 9 may lead to coatings cracking. And if this is found 10 to be the case, the existing SAFDLs may need to be amended to protect against this behavior. 11 Fatigue lifetime was also identified in 12 the PIRT as a potential area for degraded performance 13 14 of the coated claddings due to findings from study 15 that was reviewed. And so that's something that should be addressed. 16 17 Oxidation and hydrating may have improved performance versus the uncoated cladding. 18 But 19 the existing oxidation and hydrating regardless, models almost certainly don't apply. And so therefore 20 the oxidation hydrating SAFDLs should be addressed in 21 the submittal. 22 And then finally, the PIRT identified that 23 24 coatings may affect the bubble nucleation

behavior of the cladding. And so it's important that

boiling crises be addressed. Next slide.

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And so we also considered some stakeholder comments on this section of the draft ISG. There was some conflicting discussions about boiling crises in the PIRT and that made their way into the ISG. And so those have been clarified in the draft you guys have seen.

And then additionally some general *questions* clarify were made to the testing expectations. And we don't believe that this something that we really can or should be trying to do The level of testing required to with this document. make a safety finding is going to depend on a large number of variables, most of which are unknown to the staff at this point or at the very least vary from one vendor to the next.

So we also want to make sure that they're not being overly prescriptive -- we're not being overly prescriptive or preventing vendors from addressing data needs in an innovative manner. So we tried to leave things open ended while providing guidance in the narrative that will help the reviewer determine what level of testing is necessary to make a safety finding. Next slide.

So the next section of the SAFDL appendix

1 SAFDLs related to rod performance during 2 There are more stars here for hopefully accidents. obvious reasons. With accident tolerant fuel, you'd 3 4 expect more changes to their accident performance. 5 Cladding overheating should be impacted -could be impacted by changes to the boiling crisis 6 7 behavior mentioned previously. And the balloon and 8 burst behavior seems to be affected based 9 preliminary data that we've seen. For cladding embrittlement, the PIRT also 10 pointed to the possibility of embrittlement due to 11 some unknown zirc-chrome interdiffusion. 12 And then clad melting is included because the PIRT raise the 13 14 possibility of a chrome-zirc eutectic that may form that would need to be considered. And I'll talk about 15 that a little bit more on the next slide. 16 17 MEMBER REMPE: But --MEMBER PETTI: So I can ask? This is Dave 18 19 In terms of cladding embrittlement, did the PIRT identify radiation embrittlement of the chrome 20 itself as a potential problem? 21 Yeah. So I'm sort 22 MR. WHITMAN: summarizing a relatively large subsection there. 23 24 I think the -- basically, regardless of where the

embrittlement comes from, the embrittlement needs to

1	be addressed and tested.
2	MEMBER KIRCHNER: Did the PIRT come to a
3	conclusion about the let's see. These are mainly
4	going to be PWR rods, right? So DNB and CHF. Did
5	they feel that the CHF correlations had to be
6	revisited?
7	MR. WHITMAN: Yeah, I don't think so. I
8	think the PIRT identified them as an area that needs
9	to be addressed. And there's a lot of different ways
10	that they could do it. I think comparative testing is
11	an area where a lot of these properties may be
12	addressed. And so showing that a coated and uncoated
13	rod behaviors similarly is probably sufficient.
14	MEMBER CORRADINI: So from an
15	informational standpoint, that's what's been done is
16	samples with and without the coating with different
17	corrosions have been tested. And they're on a
18	relative basis, they look about the same.
19	MEMBER KIRCHNER: About the same. Thank
20	you.
21	MEMBER CORRADINI: But not what I think
22	you want which is prototypical testing. Not yet.
23	MEMBER KIRCHNER: I assume they did just
24	the cladding.
25	MEMBER REMPE: So I guess that I'm going

1 back to my earlier question because I quess this is where you said, we'll generalize melting. 2 3 the high temperature oxidation, you went up to 1,200 4 What if they have some sort of eutectic that is 5 above operating temperature but is not considered accident conditions? I'm just wondering did you 6 7 really cover it all. Do you think so? MR. WHITMAN: So I don't think that that 8 9 eutectic exists for what's being currently proposed by 10 the vendors. MEMBER REMPE: You don't think, but I'm 11 12 looking at the generic one that we don't know what the material is. 13 MR. WHITMAN: Yeah, so it's difficult with 14 15 because of the proprietary nature of this The PIRT was definitely geared towards the 16 17 type of coating that proprietary coating is. I want to be really careful about -- I know I sound cagey 18 19 talking about it. But that specific concern isn't more of a concern for that than it is for the --20 MEMBER REMPE: The others. 21 MR. WHITMAN: -- elemental chrome coated. 22 MEMBER REMPE: Joe comes in with new super 23 24 duper ATF that you've not seen that's got some sort of And I'm thinking of just how generic do you 25 coating.

1	want to be. And maybe it's not going to be an issue.
2	MR. WHITMAN: Yeah.
3	MEMBER REMPE: You hope it wouldn't, but
4	
5	MR. WHITMAN: Yeah, it's difficult because
6	we had to draw a box somewhere on what's covered and
7	what isn't covered. And this, we sort of chose to
8	draw it around what's currently being proposed. And
9	certainly, there could be future coatings that have
10	some can take some benefit from the or this
11	applies somewhat but not in other areas. But we had
12	to draw a box because we need to be able to get this
13	document out.
14	MEMBER REMPE: Was the PNNL heard the
15	first time that this low temperature eutectic was
16	identified? Or was it identified by DOE already and
17	they were aware of a vender already and they were
18	aware this would happen?
19	MR. WHITMAN: I believe it was previously
20	identified. I'm not sure to what level who identified
21	it and what level it's addressed.
22	CHAIR BALLINGER: The zirconium-chromium
23	phase diagram is well known.
	phase dragram is well miswii.
24	MR. WHITMAN: Exactly, yeah.

issue would be a zirconium-niobium-chromium phase diagram where if you have two and a half, three percent or so niobium, now that's enough to have an effect. And I didn't see -- I saw M5 and things. But I didn't see a discussion of whether there might be some unknown phase that forms that's still melting for that system. Although I'm probably sure that our friends in Russia probably know.

MR. WHITMAN: That's --

CHAIR BALLINGER: Well, no, they use -- we're not talking about bad stuff here. They've been using zirconium-niobium cladding forever.

MR. WHITMAN: That's something we can look into for the next draft of the ISG. I don't believe that was covered by the PIRT. So the next slide.

So we'll get into the eutectic a little bit more on this slide as well. But the final section of Appendix C covers new degradation mechanisms and other topics raised by the PIRT. These new degradation mechanisms need to be addressed in the submittals to the NRC. And for each mechanism, this could mean either showing that they won't occur, showing that existing SAFDLs protect against them, or proposing new SAFDLs or adjusting existing SAFDLs to ensure that these degradation mechanisms aren't

1 encountered. 2 I'll also note that some of these are more 3 important if credit is taken for improved performance. 4 For example, the chromes are eutectic in form, but it a melting point greater than 2,200 degrees 5 So if a vendor wants to take credit for 6 Fahrenheit. 7 the improved performance at higher temperatures and try and raise the permissible LOCA PCT, this would be 8 9 something that we would expect would need to be 10 addressed in greater detail. Finally, I'll point out that some of these 11 are also called out in the draft ISG as being a larger 12 concern for certain application methods. Just to give 13 14 an example, subsurface damage is likely to be highly 15 process dependent. And so if you guys don't have any more 16 17 questions, I'll turn the presentation over to Ashley Smith who will walk through the portion of ISG that 18 19 covers Chapter 15. MEMBER KIRCHNER: But your PIRT did not --20 I don't see any asterisks on this slide, so --21 Yeah, these are 22 MR. WHITMAN: all 23 asterisks.

MEMBER KIRCHNER: They are all asterisks?

Okay.

24

1 MR. WHITMAN: Yes, sorry. These are the new mechanisms that need to be considered, so --2 3 MEMBER KIRCHNER: But think the 4 definition of the asterisk prior to this was 5 significant. Are any of these significant? Or do you think they just all have to be addressed? 6 7 MR. WHITMAN: Well, I think they all need 8 to be addressed at certain levels. I mean, if a 9 vendor can show through an extreme test that the coating never delaminates, that could be sufficient to 10 satisfy that. 11 12 MEMBER KIRCHNER: And to me, that one in particular would stand out. That's why --13 14 MR. WHITMAN: Yeah. 15 MEMBER KIRCHNER: -- I was fishing in my 16 questions. Thank you. 17 MEMBER PETTI: Can I just ask a broader question? You seem very focused here on the operation 18 19 and the potential accident and the credit a vendor But does the purview -- NRC safety 20 might take. purview consider things like during refueling 21 you're moving assemblies around? 22 If any of these things delaminate because of the movement, that's 23 24 something I would think the utility would want to know

about. And so is the testing that comprehensive that

1 it's going to look at those sorts of events as well? MR. WHITMAN: Again, we haven't specified 2 any specific testing that would be done. I think that 3 4 a fuel handling accident is something that needs to be 5 considered during licensing analysis as a part of a license amendment. And so that's something that could 6 7 come up there. And I would expect that if the coating 8 doesn't delaminate during normal operation, AOOs, or 9 accidents, that it would also hold on during core reshuffles. 10 So in your program plan, 11 MEMBER REMPE: importance emphasize of earlier NRC 12 you the When you did this PIRT, I mean, I know 13 14 it says new. But that's with respect to -- different 15 from the Zircaloy-based cladding. Did you quys 16 identify anything new that had not been already 17 addressed by industry or DOE? MR. WHITMAN: So I think it's difficult to 18 know what was addressed before the PIRT because we 19 don't have a submittal. Certainly, a lot of this is 20 stuff that I'm sure -- and I'll say hopefully all of 21 this is stuff that the vendors were already looking 22 I don't know if they'd come to us and say, oh, we 23 24 hadn't thought of that.

Yeah, okay.

MEMBER REMPE:

25

I mean,

1 thought -- I was hoping that they -- you looked at their papers and you could say none of their papers 2 talked about this mechanism when we started that PIRT 3 4 but it came up afterwards. But you don't have that? 5 MR. WHITMAN: Well, it's difficult because a fair bit of this is proprietary as well. There is 6 7 some public information that's been released of things 8 like Top Fuel that were considered in the document 9 that was sent out before the PIRT. And so that sort of formed the basis for a lot of this discussion. 10 I know Korousch was on the PIRT panel. And at MIT, 11 they had actually procured some samples of cold spray 12 coated cladding and run them through some 13 14 themselves and then formed the PIRT. But does that 15 answer your question? 16 MEMBER REMPE: Yeah. 17 MR. WHITMAN: Okay. The discussion up to this SMITH: 18 MS. 19 point has covered SRP Chapter 4. I'm going to cover how the ISG supplements the SRP Chapter 15 analyses 20 and accidents. 21 As described previously, coating cladding 22 may impact the cladding's material properties and 23 24 mechanical and thermal behavior. These changes should

be incorporated where necessary in the Chapter 15

demonstration.

The reviewer should also ensure the impact of coating cladding on each of the Chapter 15 AOOs and postulated accidents should be addressed. And as Josh described, the addition of a coated cladding may necessitate changes to existing SAFDLs or require new SAFDLs. And these impacts will need to be incorporated into the Chapter 15 demonstration. Next slide.

For now, LOCA transients coated cladding is not expected to significantly impact or require changes to the LCOs -- initial conditions such as LCOs, fuel rod parameters, core power distribution, or fuel rod peaking factors. There's also no change to the radiological source term or the safety system components and their ability to mitigate them. Based on what we've seen through the PIRT and other interactions, it is expected that many FSAR AORs will remain valid. Next slide.

During a postulated LOCA, the design features of the coated cladding are expected to have an impact on the fuel rod's performance. Vendors may or may not take credit for this. Multiple phenomena may be affected such as those listed here. And I wanted to highlight emissivity since it may have a

1 negative impact as Josh has already described. 2 We don't know with certainty what credits 3 the applicants are going to use in the first topical 4 reports coming in. But we do know the behavior of the 5 transients will be similar to those so that existing models and methods are expected to remain valid. 6 7 With that, Jason is going to cover the 8 path forward. 9 Thank you, Ash. So the path MR. DRAKE: 10 So thank you for letting us present the details of the draft interim staff quidance here 11 It's intended that the NRC staff review 12 today. involving fuel products, 13 applications 14 coating or zirconium alloy cladding. Staff will use the information contained 15 within the ISG to ensure that all known degradation 16 failure mechanisms for chromium coating or zirconium 17 alloy fuel cladding are considered such that their 18 19 impact on acceptance criteria contained in the SRP Chapters 4 and 15 can be assessed. 20 The stakeholder feedback, as we discussed, 21 was incorporated. And how it was incorporated was 22 covered in the presentation, including inclusion of 23 24 the exchanges in the 8-6 public meeting.

version of ISG

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is planned

1	published in the Federal Register by the end of the
2	month to elicit public comment. We anticipate having
3	another public meeting at the beginning of December to
4	resolve any comments. And then final guidance is
5	targeted by the end of the year.
6	One question that staff has with respect
7	to processing TRs and LERs on the expedited time table
8	is what level of ACRS expectations is for inclusion of
9	reviews so we can make sure that we have a full scope
10	on what your involvement might be when the submittals
11	start coming in.
12	CHAIR BALLINGER: I guess speaking as one
13	member, I would expect that we'd be able to see the
14	TRs, right? The topical reports?
15	MR. DRAKE: That's what I wanted to
16	clarify as far as comprehensively or
17	MEMBER CORRADINI: Can I ask the question
18	a little differently?
19	MR. DRAKE: Sure.
20	MEMBER CORRADINI: They'll come in as
21	licensing amendments or just refueling as part of
22	the
23	CHAIR BALLINGER: That's what I was
24	wondering.
25	MEMBER CORRADINI: That's what I think Ron

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MR. DRAKE: Topical reports are planned initially for the concepts for the new technology.

MEMBER REMPE: Can I ask? Right now, you've been focusing on what's needed for a safety case to get the fuel in the reactor as a core reload. It's not the economic benefits that might associated. I mean, they're probably -- do these topical reports or License Amendment Requests also say what kind of credit they'd like for substantiating an economic case for using this fuel which may be more expensive? I mean, you've not started to look at that at all, right?

MR. WHITMAN: I think some of that is covered by the ISG. I mean, certainly, it's up to the vendors as to what -- I mean, oftentimes, it'll be a more difficult case to make that here's higher performance. You would expect more testing to be performed, let's say, to take credit for higher performance than simply saying, this is as good as the status quo for some of these properties. But the list of properties is still going to be the same.

But the vendors have sort of -- they haven't submitted their topical reports to us. And so we have an idea from our early engagement with them

1 what sort of benefits they're going to be claiming and whether they're going to be coming back later to get 2 3 certain benefits versus just --4 (Simultaneous speaking.) MEMBER REMPE: See, you said later. 5 that's what I'm saying. Getting it in the reactor is 6 7 one thing. But then to say, okay, I have it in the 8 reactor. Now I'd like to do less testing on other 9 components because I have more margin. That's another 10 bar that you've got to meet, right? MR. WHITMAN: Right. And I think that 11 they're not going -- I think that from what we've 12 heard from the vendors, they're not going to be very 13 14 aggressive with that, with the first round of 15 But again, I'm sure they're still submittals. 16 discussing this in their meetings too about --17 MEMBER KIRCHNER: Well, it's seems to me 18 19 -- what they want. MR. WHITMAN: 20 MEMBER KIRCHNER: -- that since the path that you've taken do not require any changes on the 21 So you still have Appendix K and I 22 regulatory side. don't remember chapter and verse of 50 for ECCS and so 23 24 So the apparent benefit then obviously would be

burnup.

1	And although you do not specify testing
2	requirements, somehow that would come back and require
3	either through these lead test assemblies or through
4	other mechanisms some empirical evidence. I would
5	submit that would allow them to capture some gain in
6	the economic realm.
7	MR. WHITMAN: Yeah, I agree with that.
8	MR. DRAKE: Yeah, I agree. I think you'll
9	hear from potentially from the industry
10	presentation of the business case that's presented
11	before them as far as their crediting, et cetera. We
12	heard a little bit of that last week on the burnup and
13	increasing enrichment presentation by industry as far
14	as them evaluating the benefits or the credits there
15	and that they'd be taken. But as far as the ISG is
16	concerned, that's really just our guidance on how
17	we're going to be processing the topical reports when
18	they come in.
19	CHAIR BALLINGER: So the topical reports
20	are due in 2020 thereabouts?
21	MR. DRAKE: Yes.
22	CHAIR BALLINGER: And a reload would be,
23	you say, 2023?
24	MR. DRAKE: Correct.
25	CHAIR BALLINGER: Will that require a
I	I and the state of

1	License Amendment Request?
2	MR. DRAKE: Yes.
3	CHAIR BALLINGER: So there'll be a License
4	Amendment Request sometime between 2020 and 2023
5	obviously?
6	MR. DRAKE: Yes. Each one of the reviews
7	has come in with a requested accelerated schedule for
8	our review in order to accommodate that.
9	MR. WHITMAN: And again, that's our
10	expectation. We haven't received these submittals
11	yet. So
12	MR. DRAKE: Right.
13	MR. WHITMAN: if they wanted if a
14	vendor were to choose a different licensing path,
15	that's a possibility.
16	CHAIR BALLINGER: So I would expect that
17	ACRS intersection would be at the topical report
18	stage, unless other members have some other we're
19	just trying to understand.
20	MEMBER CORRADINI: We're just trying to
21	understand. What is you indicated there's another
22	path. What other path would there be?
23	MR. WHITMAN: Well, I mean, theoretically,
24	a plant could come in with basically a topical report
25	attached to their license amendment and say, this is

1 our license amendment. I mean, that I don't think is generally a path that they like to take and that we'd 2 3 to entertain. But we don't have 4 submittals, so we're kind of talking what we expect. 5 MEMBER REMPE: Hypothetically speaking, 6 you could have a topical report that's not really with 7 the economic case. It's just is this safe enough. 8 And so there might be some interaction with ACRS on 9 And then when they start coming in saying, I want some economic credit, then that's another issue 10 where it seems like it might behoove a look at it. 11 CHAIR BALLINGER: Why would they say 12 anything to us about economic credit? 13 14 MEMBER REMPE: Because suddenly the 15 significance of things with respect to risk, they're 16 safety issues. If you want to -- I mean, yeah, I 17 don't care what price they pay for the fuel. But if you're starting to say that certain things don't have 18 19 to be tested as frequently because -- and it won't adversely affect plant safety. I do think I need to 20 -- or somebody needs to think about the safety case, 21 22 right? CHAIR BALLINGER: But that's the safety 23 24 case, not the economic case. MEMBER REMPE: Well, it's poor wording on 25

1	my part. What I'm trying to say is you're going to
2	change the safety case of the plant because of this
3	fuel, but it is associated with their economic. Then
4	I think there does need to be some safety review.
5	Okay? Did I make it clearer now with what I'm getting
6	to?
7	CHAIR BALLINGER: So noted.
8	MEMBER REMPE: Thank you.
9	MR. DRAKE: Well, that concludes our
10	presentation.
11	CHAIR BALLINGER: Okay. Are there any
12	other questions or comments by members before we
13	change out? We're way ahead of schedule. I probably
14	just jinxed myself.
15	MEMBER KIRCHNER: Then let me ask a
16	question since we're ahead. Just a clarification.
17	The Slide No. 5, 1,800 psi, is that internal pressure?
18	MR. WHITMAN: Yes.
19	MEMBER KIRCHNER: Okay. Thank you.
20	MR. WHITMAN: These are just example
21	slides that
22	MEMBER KIRCHNER: No, I know. I just want
23	to clarify it wasn't external pressure. It's the
24	internal pressure.
25	MR. WHITMAN: These are this entire

1	presentation is only words without those pictures.
2	Tried to make it a little bit more colorful.
3	CHAIR BALLINGER: Okay. Then and let's
4	see. Matt, Pete, or Dave, any additional questions
5	for the staff?
6	MEMBER PETTI: No.
7	MEMBER SUNSERI: This is Matt. I don't
8	have any.
9	MEMBER RICCARDELLA: This is Pete. I have
10	none.
11	CHAIR BALLINGER: Okay. So we should
12	probably just push ahead. And I don't know where the
13	you're ready to go. Thank you. This is going to
14	be interesting.
15	(Pause.)
16	CHAIR BALLINGER: You're on.
17	MR. ASHKEBOUSSI: I'm Nima Ashkeboussi
18	with the Nuclear Energy Institute. I want to thank
19	the committee for the invitation today to speak about
20	industry's views on accident tolerant fuel and the
21	draft ISG.
22	We appreciate the interactions that we've
23	had to the staff as they've developed it and the
24	engagements that we've had to date. Before I begin,
25	I just want to clarify for the record the agenda. It

1 lists Al Csontos as an NEI member. But just want to 2 correct that as Al is with EPRI. 3 MEMBER CORRADINI: So he's undercover? 4 (Laughter.) 5 MR. ASHKEBOUSSI: We're both doing our numbers. So industry is excited to develop, license, 6 7 and deploy accident tolerant fuel. And we're working on an accelerated schedule with our efforts to achieve 8 9 this. We see accident tolerant fuel as a product not 10 that only enhances safety but the one that improves plant economics as well. 11 So for the benefit of the committee, we 12 just wanted to highlight how we're structured. 13 14 2016, NEI established the accident tolerant fuel 15 working group. The purpose of this working group is to coordinate industry's efforts in addressing generic 16 issues associated with ATF. 17 This group includes executives from 18 19 utility vendors, fuel -- excuse me -- fuel vendors, utilities, and engineering supply companies. 20 also collaborate with the Electric Power Research 21 Institute, and they lead research efforts in support 22 of ATF. 23 24 We have two task forces. Our external task force focuses on communication and 25 affairs

1 congressional outreach of accident tolerant fuel. And then we have another task force that manages licensing 2 and safety benefits issues associated with ATF. 3 4 they looked at what exactly are the safety benefits 5 with these ATF concepts and how do we go 6 licensing them. 7 So also wanted to highlight some 8 milestones and where we see ATF moving over the next 9 several years. So we're very proud as an industry to 10 have deployed ATF concepts last year at Plant Hatch. Several have been deployed earlier this year. We have 11 Clinton and ANO deploying concepts this fall. 12 these concepts represent not just new fuel pellet 13 14 types but also cladding. 15 MEMBER CORRADINI: So the colors mean 16 something? 17 MR. ASHKEBOUSSI: The colors -- right, each color refers to a different concept. 18 19 MEMBER CORRADINI: So just for the sake --20 since there's no legend, let me make sure understand. Orange is iron clad FeCrAl and light blue 21 22 is a coating? MR. ASHKEBOUSSI: Yes, that's correct. 23 24 MEMBER KIRCHNER: And green is pellets? Green is pellets along 25 MR. ASHKEBOUSSI:

1 with purple is pellets as well. 2 MEMBER CORRADINI: What is -- oh, okay. MR. ASHKEBOUSSI: 3 So blue, orange, and 4 brown are claddings. Green and purple are pellets. 5 CORRADINI: A legend would've 6 Just a thought. Thank you. 7 MR. ASHKEBOUSSI: So as mentioned in the 8 previous presentation, all vendors now have LTAs and 9 And we expect the first LTAs to come out reactors. 10 this coming spring 2020. And we are planning on batch reloads in 2023 with a full core of ATF in 2026. 11 So before I turn it over to my colleague, 12 Ben Holtzman, I just want to say that we agree with 13 14 what NRC said in the last presentation that these near 15 term concepts are modest departures from the current fuel that is licensed in reactors. But we do have a 16 17 differing viewpoint when the staff says that the ISG does not add new requirements. And we'll go into that 18 19 as part of our presentation. So could I ask you to 20 MEMBER REMPE: clarify your statement about all vendors have LTAs. 21 There used to be a differential between near term and 22 23 longer term concepts. And so is there a caveat you 24 want to say that all vendors' near term concepts have

Or do we now have all the advanced ones also as

LTA?

1	LTAs with the fuel as well as in the cladding that's
2	intended?
3	MR. ASHKEBOUSSI: So the three vendors,
4	Framatome, Westinghouse, and GE, all have near term
5	concepts
6	MEMBER REMPE: As LTAs?
7	MR. ASHKEBOUSSI: as LTAs. There are
8	longer term concepts by other companies that have not
9	been deployed.
10	MEMBER REMPE: That's what I was thinking.
11	Thank you.
12	MEMBER CORRADINI: I'm still going on the
13	color chart. So something has been put inside a
14	reactor with U3Si2 fuel?
15	MR. ASHKEBOUSSI: Yes.
16	MEMBER CORRADINI: So that's not short
17	term in my view. That's in Byron?
18	MR. ASHKEBOUSSI: That is correct.
19	MEMBER CORRADINI: And the cladding is
20	what? I'm trying to understand. The cladding is
21	chromium-coated cladding?
22	MR. HOLTZMAN: Yes. The Byron this is
23	Ben Holtzman from NEI. So the Byron LTAs which were
24	Westinghouse technology, so there's different the
25	rods specifically are a combination of those three.

1	They're not a it's not a single rod with each of
2	them in there.
3	MEMBER CORRADINI: It's an assembly with
4	a
5	MR. HOLTZMAN: With different rods. Some
6	of the rods have U3Si2 fuel, uranium silicide.
7	MEMBER CORRADINI: So it's mixed?
8	MR. HOLTZMAN: Correct.
9	MEMBER CORRADINI: Okay.
10	CHAIR BALLINGER: And Westinghouse silicon
11	carbide cladding is in an LTA?
12	MR. HOLTZMAN: No. The silicon carbide
13	cladding which in this chart is the
14	(Simultaneous speaking.)
15	CHAIR BALLINGER: Oh, that's okay,
16	okay.
17	MR. HOLTZMAN: brown. Those are
18	further out to the right.
19	MEMBER REMPE: Is it planned to have fuel
20	with that cladding? Because I know we did one LTA or
21	LTR or something. It was just unrodded cladding. But
22	you're planning to put fuel with this cladding in
23	MR. HOLTZMAN: '22.
24	MEMBER REMPE: 2022?
25	MR. HOLTZMAN: My understanding is that

1 they have not yet determined whether or not silicon carbide LTAs will be fueled or unfueled. 2 MEMBER CORRADINI: 3 So let me make sure 4 I've got this right. I was with you all the way until 5 I saw the purple. So Westinghouse manufactured the U3Si2 fuel? 6 Yes, I believe it was 7 **HOLTZMAN:** 8 manufactured at INL. But I'd have to confirm with --9 MEMBER CORRADINI: Okay. -- Westinghouse. 10 MR. HOLTZMAN: MEMBER CORRADINI: Okay. So INL did it? 11 MR. HOLTZMAN: On behalf of Westinghouse, 12 13 yes. 14 MEMBER CORRADINI: Okay. Thank you. 15 MR. **HOLTZMAN:** Nima Okay. So as 16 mentioned, I'm Ben Holtzman from NEI. So we wanted to 17 -- we're going to transition a little bit and talk more specifically about kind of our thoughts regarding 18 19 So obviously the durable quidance leads to the ISG. regulatory stability and predictability. And in order 20 to achieve this durable quidance, we want the ISG to 21 be clear in terms of its requirements. 22 So one aspect of this that we have given 23 24 the NRC some feedback on, as noted previously, there was a public meeting on August 6th. So some of this 25

is similar to the feedback. But we wanted to give you guys the same impact in terms of what our thoughts were. And we have some updates with respect to our thoughts regarding how the NRC has been incorporating the comments that we provided, both in our letter and during the public meeting itself.

So the ISG kind of puts all the information into a single bin. Essentially, the idea is that as industry have been looking through the ISG, it's not clear necessarily what specifics are solely for fuel licensing actions and what information is more towards the realization of benefits.

So we've kind of tried to highlight on this slide kind of where some of this information falls into the different parts of the -- the buckets, if you will. So we kind of view this as kind of having a natural progression for licensing.

Obviously, industry needs to cover the material required to license fuel. And some of the vendors will be licensing additional benefits associated with their topical submittals such as the increased burnup and enrichment or other specific benefits as the vendors have the data to support it.

MEMBER CORRADINI: So can I say it a different way? You're saying there are certain things

that appeared in NRC's ISG that is clearly a benefit and it doesn't need to be there or that it doesn't need to be quantified. That's what I'm -- I'm not understanding where you're going.

MR. HOLTZMAN: Sure. So in terms of scope, we looked at this and said, we have a current -- we'll call it a box, if you will. There's a current amount of information that is required to license current fuel technologies. And we said, okay, if this is what we're doing for current fuel technology, M5 optimizer, whatever technology we're looking at. And now we wanted to go do a coated cladding technology.

So coated cladding is the same base substrate material with a 10-30 micrometer coating on top of it as the previous presentation noted. So if that's what we're looking at, I have my existing requirements and maybe there's a couple specific questions that are coming up solely for coated cladding.

If that's what we're calling the base requirements in terms of licensing the fuel, when we read through the ISG, there are additional questions associated with it. Most of those questions in terms of what information they're looking at are things

1 where from our perspective NRC is trying to identify what are the additional benefits that we're going 2 3 after and what information would a vendor need 4 submit in order to realize some of those benefits. 5 MEMBER CORRADINI: Before the benefits are 6 7 even being claimed? MR. HOLTZMAN: Before -- yeah, so the ISG 8 9 is trying to lay out the framework of what information 10 industry would need to provide for those benefits. But the challenge that we -- the concern that we have 11 is that the ISG is not as clear as it could be in 12 terms of what parts of this are solely part of that 13 14 base licensing activity and which of these are part of realization of benefits. 15 And the reason why we have that concern is 16 17 since each of the vendors are going to be submitting their own topicals and they'll likely be submitting 18 19 their own unique mix of what the benefits are that they're looking at based on the data and the unique 20 properties of what they're proposing. 21 So if a vendor is submitting that mix and 22 they're saying, okay, I want Benefits A, B, C, and D 23

in addition to my current base submittal in terms of

If the NRC reviewer is looking at the

information.

24

1 ISG and saying, the ISG is meant to give me the 2 information to inform my review. And while, yes, there's information on A, B, C, and D but not E, F, G, 3 4 H, or I which are benefits that that specific vendor 5 in that application did not try to claim benefit for. 6 MEMBER CORRADINI: There's no need to 7 submit. 8 MR. HOLTZMAN: There's no need providing 9 or touching upon those different topics. 10 MEMBER REMPE: Could you give us some I mean, the burnup thing, well, that's 11 examples? I mean, you might not go to the full life. 12 normal. But they can get in as long as they have data. 13 14 way they've worded it, as long as you have data to 15 support the intended use. But give me some other 16 examples. 17 MR. HOLTZMAN: Sure. And so obviously the way that the burnup one is written now, obviously as 18 19 you noted, increasing the burnup limit itself is not specifically tied to a coated cladding topical. 20 obviously you have a burnup limit that's in every 21 topical report and loaded in there. 22 Some of the additional ones that we kind 23 24 of -- that we noted, one of which is the eutectic

formation. And they're highlighting that as something

1 that's occurring above the DBA temperature limit. We recognize that this is something that 2 3 highlighting as potentially in the future we might be 4 trying to increase that number or that at some point 5 that this may become applicable. And I know we talked earlier before, such 6 7 potential system that this may become 8 something of interest. And obviously if 9 technology made it so that this did start falling into 10 the current design basis temperature regime and it would then therefore be something considered, that's 11 a different story. 12 But at the moment, it's something that's 13 14 being called out as beyond the scope of current 15 licensing. We don't normally answer questions in a 16 topical report regarding beyond design accidents. 17 MEMBER REMPE: Is that the only example, 18 19 or do you have others? 20 There are others, and we MR. HOLTZMAN: have some of them noted in the letter. I don't know 21 if you remember a couple other ones off the top of 22 your head, but --23 24 MEMBER REMPE: I don't think we got a copy of the letter is why --25

1 (Simultaneous speaking.) Okay. We can share the 2 MR. HOLTZMAN: letter with our comments. 3 It makes the way over. 4 It's in ADAMS currently, I know. 5 MEMBER REMPE: Okay. We'll try and get our staffer to give it to us. 6 7 CHAIR BALLINGER: To reword it a little 8 bit, what you're saying is, is that if it's an actual 9 benefit to you, meaning that you're claiming a 10 relaxation or an increase in some temperature, that's a benefit to you. That has got to be in your 11 But if it's a benefit, if you will, that submittal. 12 you're not claiming buys you anything but it is a 13 14 benefit, it doesn't need to be addressed? 15 MR. HOLTZMAN: Correct. And the concern 16 that we had was that if the guidance is not clear, we 17 may end up in a do-loop of RAIs coming out of a reviewer who's asking questions about something that 18 19 has been called out in the ISG but is not part of the It's not part of our topical report and is 20 review. not part of the scope of what we're trying to achieve 21 with that report. 22 MEMBER CORRADINI: So let me -- if I 23 might, let me turn to the staff. Was that their 24

intent that they would have to quantify things that

1 potential but not actual? Maybe we're are misunderstanding. 2 3 MR. WHITMAN: Is this on? This is Josh Whitman with the staff. I think we use the term 4 5 addressed to allow for some wiggle room here. So for 6 example, if we're talking about the eutectic, a 7 licensee could address -- or a vendor could address 8 this bу saying the eutectic occurs above the 9 temperatures that we're requesting operation to. And that may be sufficient to address the eutectic. 10 MEMBER CORRADINI: And then if I might 11 just push the point, if there are some of the other 12 ones, if the applicant -- it's not applicable to their 13 14 current request, not applicable is an acceptable 15 response? I think so. 16 MR. WHITMAN: MEMBER CORRADINI: Now I'll turn back to 17 the applicant. Is that an acceptable answer? I'm not 18 19 looking negotiate, but to I'm just trying understand. 20 CHAIR BALLINGER: You're just saying put 21 it in writing is what you're saying? 22 MR. HOLTZMAN: If it's clear, that would 23 24 be the best. If with the clarification, hopefully that clarification would be applied for -- that would 25

1 -- the verbal discussion that we just had would be clear to any NRC reviewer when the topical reports 2 3 came in. So if --4 MEMBER KIRCHNER: It would seem to me from 5 both sides, it's not unreasonable when you introduce a new material into a well proven system to explore 6 7 what mechanical material or radiation performance 8 changes are incurred. I would think on the question 9 of eutectic, that's not an unreasonable thing for the 10 regulator to look at. I think you could quickly dispense with it 11 by showing that the eutectic forms at temperatures way 12 above what you're going to license your fuel loads to 13 14 which is -- because they're not changing the 2,200 or any of the other ECCS and Appendix K regulations. 15 16 So it would seem to me a quickly addressed 17 manner. But it's not an unreasonable thing in a quide for the regulator or the staff to ask. See where I'm 18 19 Yeah, that --20 MR. HOLTZMAN: MEMBER physical, 21 KIRCHNER: From phenomenological standpoint. 22 Not from any long-term performance gains and other aspects. 23 24 CHAIR BALLINGER: But there are other eutectics that exist now, nickel, chromium, 25

nickel-based alloy, 718 grids, zirconium alloy cladding and things like that. But those are way up above there too.

MR. HOLTZMAN: Yeah. Can you hit the one forward? So essentially kind of where this is looking at is, and so on the next slide, this slide is kind of highlighting a little bit of kind of the overall scope that was being covered in some of these documents. And so while, yes, there's a path that we can address some of these things.

So if you started at the initial gap analysis that EPRI developed and issued in October of last year and then look at that compared to the PIRT rev zero and then the revision of the PIRT rev one which was after the PIRT meeting itself in April. And then we're looking at the initial issuance of the ISG which was the version that we looked at for the August 6th meeting.

What we were seeing is kind of this slow increase in expansion essentially of what is all the different types of materials or questions that we need to be addressing. And the initial intent of when we kind of talked about this a little bit in 2018 and then when we started off this PIRT exercise was that we were trying to draw a box to constrain the overall

review.

explained it during our meetings last year was that they were trying to develop essentially a set of bounds to help ensure that when industry topical reports came in, the reviewers had a set of guidelines to look at that said, okay, these things are in scope for us to look at; these things are out of scope for us to look at.

And while I agree we have a path forward in terms of how do we address things, for many things, obviously again same base substrate. We can look at this in terms of, well, did this do any harm? Is there any difference in terms of how this is going to perform? Not even whether or not, like, there's a benefit and we want to try to realize that benefit. But just can we demonstrate that this is equivalent to our current materials that were currently licensed?

But the challenge that we were having is that, well, if this box in terms of what we're being asked to address just continues to expand, at some point, is this no longer even helpful for the NRC reviewer in terms of making them having an efficient review of the industry topical report? And are we just being asked to cover so many different topics

1	that this starts becoming unwieldy to some degree?
2	And obviously, we can do this. We can put
3	in additional information and go forward. But to some
4	degree, this coated cladding is honestly this
5	should be the most straightforward ATF implementation,
6	right? This is, again, same base substrate material.
7	So that's kind of more of where our thought process
8	were in terms of answering your question.
9	MEMBER KIRCHNER: Let me ask a rhetorical
10	question. Not knowing the proprietary nature of all
11	the things being considered, is everything, in terms
12	of the coating, 100 percent chromium? Or are people
13	looking at alloys? As you indicated, if you put a
14	little niobium in, it
15	CHAIR BALLINGER: In the cladding.
16	MEMBER KIRCHNER: changes the game.
17	CHAIR BALLINGER: Zirc-niobium
18	MEMBER KIRCHNER: Yeah, yeah.
19	CHAIR BALLINGER: cladding is being
20	used.
21	MEMBER KIRCHNER: Yeah.
22	MEMBER CORRADINI: I don't think they can
23	answer that question from my understanding.
24	MR. HOLTZMAN: We can't go into the
25	specific details of the vendors mix. But I'm sure

they'll be very clear in their topical reports what exactly the technology is and they will get into it there.

MEMBER DIMITRIJEVIC: I do have a question which is completely because you're listing all these maybe benefits, maybe not benefits. A lot of plans have a risk-informed application currently approved by NRC. This is definitely going to -- in this risk-informed application require plan to maintain the PRA. And whenever some change happen in the design or changing obviously, a significant change which can impact success and therefore can impact PRA. That can impact risk-informed application currently approved for this plan. Was this ever discussed as this?

MR. HOLTZMAN: Yeah. So we have been looking at the potential impact on the PRA as well. So generally when we look at in terms of types of benefits, right? Essentially, the benefits fall under at the highest level three different types of categories.

There's benefits that industry would be looking at trying to realize that are solely industry scope. It's things that don't impact the licensing basis, don't impact necessarily PRA or things like that. Those are obviously things that industry --

they can go off and realize on their own.

You then have benefits that would fall under -- that would be NRC review but would be a generic application. And what I mean by that is they would be covering multiple plants in terms of the submittal. So increased burnup and enrichment, for example, is one that would fall under that. And then you have kind of one-offs that would be a specific plant is looking at this. But it would also require NRC interaction.

And the reason why I think that kind of distinction is important is that when we were looking at what are the potential impacts for the PRA, to some degree, we were looking at this and saying, okay, for 2023, what are the types of benefits that we're looking at and trying to realize. And the things that were impacting the PRA, those are things that we're looking at for a longer term implementation time frame.

So Nima had on the previous slide, indicated we're looking at 2026 in terms of full core implementation. Pretty much anything that we are looking for a PRA aspect, we would be realizing once we have full cores.

So until then, we'd be looking at this and

1	saying, well, even if there's a potential benefit in
2	PRA space, we're not going to try to realize this
3	until we have the full core anyway in 2026. And so
4	we're not looking at this in terms of a near term PRA
5	impact associated with the 2023 submittals.
6	MEMBER DIMITRIJEVIC: Well, what I wanted
7	to point out, as I say, maybe benefit, maybe not.
8	MR. HOLTZMAN: Yeah.
9	MEMBER DIMITRIJEVIC: It's not necessarily
10	benefit, it existing this
11	MR. HOLTZMAN: Sure.
12	MEMBER DIMITRIJEVIC: information
13	because it's going to impact human performance.
14	Because that's where you're buying more time to your
15	success for the damage to occur. So therefore, if
16	it's impacting human performance, then a lot of risk-
17	informed applications are based on proving the
18	agreement is not important. But that change relative
19	importance of the things.
20	So there is costs associated with updating
21	PRA. There is costs associated with maintaining your
22	risk-informed applications. And it may not be benefit
23	or not. You cannot say this is benefit. We're not
24	going to claim it. You will have to maintain PRA
25	MR. HOLTZMAN: Yeah, we

MEMBER DIMITRIJEVIC: -- if you have a risk-informed application. And almost all plans in the United States have at least risk-informed ISI. So therefore, based on that, they have to maintain the PRA. Once you change, you have to update the PRA. That means you have to update Chapter 50 which provide the success.

MS. GAVRILAS: This is Mirela Gavrilas of the staff. Perhaps I can add a bit of clarity. There is an entire cast in the accident tolerate fuel project plan that deals with PRA for exactly the reasons that you just mentioned. So we are fully aware that for PRA to be applicable, it needs to be for the plan as constructed.

So we have an entire chapter that deals with that. And we're calling out that if there are differences that -- and by the way, this dialogue has been -- your concern, I know I've raised it about three years ago. And we captured it in the plan. We recognize that it exists. So if there is a deviation in the PRA, they will need to address it if they want their risk programs like ISI or 5069 or 505 to remain applicable.

MR. CSONTOS: So EPRI has done a generic analysis, generic four-loop Westinghouse PRA model

with the coatings, all right, and the other consoles.

It's all in our report. Okay? And what we found was that for the coatings, we got an actual improvement.

Okay? It's a reduction in core damage frequency for that generic four-loop by about five percent. Okay?

When you take the advanced longer term concepts, you're talking about anywhere between 10 or

concepts, you're talking about anywhere between 10 or 15 percent, okay, reduction of CDF. So what we're talking about here is what needs to be done now. We agree that there's a lot of things that have to be addressed. Okay? The comment is that if you are doing no harm or if you can show that you have a reduced CDF, okay, generically, all right, can you go in and do things now to license versus doing something in 2026?

The other question that we have to ask ourselves is when do we need to do these types of analyses? Do you do it after first load -- first batch load? Do you do a second or a third reload? When do you do this? Okay? These are all things that we can have and spend time on over the course between now and 2026 to develop, create those individual, possibly site specific PRA models to address those types of things.

But at the current perspective that we're

1 looking at here is what needs to be done. What's the 2 minimum that needs to be done now to license products? 3 What's the technical requirements that are needed? 4 Okay. Versus what needs to be done later to get some 5 of these benefits. So for example, if you don't want to take 6 7 credit to going up to a certain temperature and you 8 keep everything the same now. Do you need to go after 9 and get that data now? Or if you -- or for a vendor 10 a utility says, we want to go to a higher temperature for our DBA analysis. Then can we bring 11 12 in that data to you? Okay? 13 Because right now, we have limited 14 facilities. We have limited products. I heard 15 Framatome talking at one of our industry meetings 16 saying they can't make it fast enough. Okay? And so 17 we have limited capabilities to get all these test and to get everything done. Okay? 18 19 And so we need to figure out we can't -if we're going to take a bite out of this steak which 20 we've got to take small bites. We can't take it all 21 at one time. Okay? And so we need to figure out what 22

data sets for getting reloads in. That's kind of the

I think going after what's the limited

23

24

25

do we need to go after.

1	focus of what we're talking about. So what testing	
2	needs to be done, things like that. The other pieces,	
3	we don't disagree that they need to be done. It's	
4	just the timing of when they need to be done.	
5	MEMBER DIMITRIJEVIC: I got it. I just	
6	was trying to warn. And I know that they're thinking	
7	that's important. Actually, all this doesn't mean	
8	actually doesn't mean benefit because what contributes	
9	to risk change, the risk is relative.	
10	So for example, so many of these agendas	
11	can become much more important than they were before.	
12	And you cannot anymore do the, you know, maintenance	
13	online. And it increases your operational cost which	
14	is not benefit. So this was just my point. It has to	
15	be very particularly addressed. It's absurd, but	
16	that's how it goes.	
17	MEMBER REMPE: Just a point of	
18	clarification in your response, Al, when you go to	
19	this benefit of core damage frequency. It's assuming	
20	certain properties	
21	MR. CSONTOS: Properties.	
22	MEMBER REMPE: that are not yet	
23	validated with experimental	
24	MR. CSONTOS: Correct. These are	
25	MEMBER REMPE: data. So you're	
	I .	

1	MR. CSONTOS: Oh, no, no. Those were	
2	provided to us from the DOE program back	
3	(Simultaneous speaking.)	
4	MEMBER REMPE: The DOE program	
5	MR. CSONTOS: to 2016-17 time frame.	
6	MEMBER REMPE: Did DOE have the data to	
7	validated the fuel performance to say the core damage	
8	frequency has decreased?	
9	MR. CSONTOS: No, no, no, no. That's	
10	not I'm talking about the physical properties of	
11	the coatings, the physical properties, the	
12	temperature, the melt temperature of the different	
13	concepts. We have that information.	
14	MEMBER REMPE: Okay. You probably needed	
15	some sort of MELCOR or map analysis	
16	MR. CSONTOS: Map analysis.	
17	MEMBER REMPE: to do that. And they	
18	don't consider a lot of things like other materials in	
19	the core, in a BWR, the cladding channel boxes, et	
20	cetera. So put a caveat that you	
21	(Simultaneous speaking.)	
22	MEMBER REMPE: Yeah, okay. That's why I	
23	just wanted to it's not so certain.	
24	MR. CSONTOS: We need to update them in	
25	the future once we get a better handle of things. But	

1	we're talking about coding. The existing codes are
2	fairly they're good enough. And you go to the
3	silicon carbides and things like that
4	MEMBER REMPE: I'm even talking
5	MR. CSONTOS: I completely agree.
6	MEMBER REMPE: Again, you may change the
7	fuel, but you may not change the severe accident
8	response yet because they don't have that in the codes
9	yet is where I'm going. So put a caveat in there.
10	Okay?
11	MR. CSONTOS: Yeah.
12	CHAIR BALLINGER: For the record, 15
13	percent change in core damage frequency up or down,
14	what's the uncertainty on the number to start with?
15	MR. CSONTOS: Right.
16	CHAIR BALLINGER: So it's basically a
17	wash.
18	MR. CSONTOS: Right. And that's what
19	we're getting at here is that if you're going to be
20	going and the concept here is we're putting a thin
21	coating and already approved and already existing.
22	You have all the analysis done. Okay?
23	And so it's a matter of what data do you
24	need to get to go and do the licensing, okay, to show
25	to NRC that it's safe enough? Okay? And then we go

after those benefits. But really those benefits, some may not want to go after those benefits. They'll just take it.

CHAIR BALLINGER: One more slide.

MR. HOLTZMAN: Well, okay. And so the last thing I wanted to say on this was just that there is no safety imperative for why we're going to be implementing accident tolerant fuel. The current fuel is very safe. It is the determination of the benefits in economic space.

Essentially, the marketplace between the vendors and the utilities that'll be moving that'll help us determine what benefits we're trying to realize in our submittals and how we're going to actually implement this for the cross industry.

So we talked about some of this on this slide already. One thing that we wanted to highlight as well is that obviously as we -- and NRC kind of talked about this a little bit. So the ISG is intended to provide guidance on chromium-coated zirconium alloy cladding.

At some points, it's kind of -- it sounds like this is more specific in terms of generic coatings in general where in other places it's getting into the specifics regarding chromium-coated

applications itself.

And so I believe that NRC kind of took -did take some of that feedback to heart from our last
meeting and made some denotations on that. So we
thank you for that in terms of the adjustments on the
previous revision.

I think that there's still a few instances where we could potentially look at that for having additional clarification regarding whether or not something is being denoted specifically for the chromium-coated application or for generic applications itself.

Additionally, there was a -- in Appendix Bravo, in terms of the oxidation rate, there's a bit of information in terms of how the coatings would impact the thermohydraulic characteristics. The reason why we wanted to bring this up is that again this is something that was not brought up during the PIRT itself. So this is another example for us in terms of how the -- the boxes, if you will, in terms of scope have been increasing as we've been going forward.

We don't anticipate that coatings would be severely impacting the thermohydraulic characteristics associated with it. But that's not to mean that we

disagree entirely with the ISG itself. We do note in our comments and we called out a couple during the August 6th meeting as well that there are several instances of agreement between industry and NRC regarding the ISG.

So while are discussing a lot of where we have differences, I didn't want you to come away from this with the impression that we disagreed entirely with this document. Oh, is there a letter? Thank you.

Okay. So some additional areas of scope creep. So just like today's cladding, it's important that the cladding material and finished fuel rod conform to the specifications and it's free from manufacturing imperfections that would negatively impact fuel performance.

The fuel vendors currently produce a very high quality, defect free fuel rods through the current supply chain qualification process. Quality control suppliers, manufacturing, product inspections and certifications under the provisions of 10 CFR 50 Appendix Bravo.

The coating cladding fuel concepts as we noted before are not conceptually different from the current fuel products. And as such, the existing

manufacturing oversight framework is considered to be adequate. This was something that we noted as well in the public meeting. And NRC noted in their presentation as well that they took that feedback and they tried to make some revisions associated with this.

However, as we've been reviewing the current revision of the ISG, it's industry's opinion that there's still some discrepancy regarding the intent regarding the manufacturing requirements. There is some language that still remains in the ISG document. And therefore, some additional cleanup would be required to remove this lingering language to prevent the possibility of different interpretations by different reviewers which again would harm the overall regulatory predictability and certainty.

But we agree with the opinion expressed by NRC earlier during their presentation which is that we should not be creating new manufacturing oversight through the ISG. That the current process of QA oversight of manufacturing is adequate and is does ensure that we have the product performance for both coated cladding when we get there and for current fuel technology.

MEMBER CORRADINI: But I was trying to

1 listen carefully. So how you framed it at the end is not how it's framed in the ISG? I thought it was. 2 3 MR. HOLTZMAN: So the -- so again -- so 4 the initial revision of the ISG which was the version that we had for the August 6th meeting --5 MEMBER CORRADINI: Public. 6 7 MR. HOLTZMAN: -- public meeting was the 8 entirety -- the mention of manufacturing was calling 9 out saying that they were going to try -- that NRC 10 staff was going to be involving themselves in the manufacturing process. We had the discussion during 11 the August 6th public meeting. NRC management said, 12 We should be using the current fuel 13 yes, we agree. 14 manufacturing process. We would apply the existing 15 vendor QA process to coated cladding. And NRC staff indicated that they would be going through and 16 17 revising the text to fix that discrepancy. What we found as we've been reviewing this 18 19 version of the ISG, which is the version that was provided to everyone on this committee, was that --20 21 MEMBER CORRADINI: Thank you. MR. HOLTZMAN: -- some instances had been 22 addressed but all regarding 23 not instances 24 manufacturing impact. And so our comment remains that

while we agree with what we are verbally stating and

what we are hearing, we just need -- we want to make sure that the text is clear so that, again, we have regulatory certainty going forward.

MEMBER CORRADINI: Okay. Thank you.

MR. HOLTZMAN: So additionally, one of the things that we brought up in terms of the Chapter 15 impacts. So this was something that we brought up at the August 6 meeting. The original text on this was something that had indicated that the Chapter 15 impact would be significantly increasing the scope of work.

Essentially, that we would be redoing all of Chapter 15 safety analyses if any parameter that was noted was going to be variable. And NRC actually did a very good job in our opinion on fixing this and revising the text to remove that so that it's clear that now that this may cause an increase which provides additional flexibility and ensures that it's clear that something changing, if it doesn't change outside the existing bounding values that are used as part of the passing of information from the fuel performance. The safety analysis aspects wouldn't require all safety analysis to be redone immediately.

So I wanted to leave this in and call that out as NRC doing a good job of being responsive to the

conversation and discussions that we had from the 1 2 So with that -meeting. MEMBER REMPE: Talk about the last bullet. 3 4 What did you have in mind with increasing the burnup? 5 MR. HOLTZMAN: Yeah. So we had talk about this a little earlier which is why I was skipping over 6 7 Initially, there was text that had indicated that 8 we had to be evaluating -- or that she we should be 9 looking at increased burnup and enrichment which was again an example of NRC kind of looking ahead in terms 10 of increasing burnup and enrichment itself is not 11 something explicitly tied to coated cladding or chrome 12 coated cladding applications but is something that 13 14 industry has expressed and an intention to try to 15 pursue. But the ISG itself shouldn't be noting 16 17 that there's a requirement to be providing additional burnup data beyond 62 gigawatt-days per MTU for PWR 18 19 applications obviously in that if for whatever reason a vendor chose not to go to increase burnup associated 20 with their fuel topicals which there shouldn't be a 21 requirement to provide data to do so. 22 MEMBER REMPE: So right now I think I read 23 24 earlier in the meeting what it says about burnup.

better have data to demonstrate the performance which

1 includes in a radiation environment for this fuel up 2 to whatever you're going to have it in the core for. MR. HOLTZMAN: 3 Correct. And this --4 MEMBER REMPE: And you seem happy enough 5 with that? MR. HOLTZMAN: Correct. This was another 6 7 example of NRC changing the ISG based on the feedback and comments that we had provided during the August 8 9 6th meeting and through our comments. So now we 10 believe that the language us clear that you need to have data to support the main that you're applying 11 for. 12 MEMBER REMPE: 13 But I have a curiosity 14 question. How is industry -- have you discussed with 15 them in your meetings about how they plan to get that 16 I mean, you have lead test assemblies. 17 could try and take it out and do a cook and look. you've got to ship it to some hot cell somewhere and 18 19 You don't have Halden anymore. get that. Where are 20 you going to get that data? MR. HOLTZMAN: 21 Just to be clear, your question specifically, have we had discussion with NRC 22 regarding --23 24 MEMBER REMPE: No, with industry. are they planning to get the data? 25

1	MR. HOLTZMAN: Sure. So essentially what	
2	we've been starting to look at, and obviously this is	
3	a little outside the scope	
4	MEMBER REMPE: Absolutely.	
5	MR. HOLTZMAN: of the ISG.	
6	MEMBER REMPE: It's a curiosity question.	
7	MR. HOLTZMAN: Sure. So there's a couple	
8	pathways available to industry in terms of how to get	
9	that data. The current kind of near term path that	
10	they're looking at is that industry is interested in	
11	increasing the burnup levels to kind of mid-60	
12	numbers. So again, in PWR-space, somewhere in the 66,	
13	68 ballpark associated with 2023. And that would be	
14	an application for both the ATF coated claddings and	
15	for the current fuel concepts.	
16	So what we would be doing is being able to	
17	utilize more than just the LTAs or test samples of ATF	
18	but also current high burnup field that exists. And	
19	we would be look at this in terms of potentially doing	
20	tests in Idaho or at other labs, either inside or	
21	outside the United States such as	
22	(Simultaneous speaking.)	
23	MEMBER REMPE: Oh, yeah. I'm more	
24	interested in the cladding.	
25	MR. HOLTZMAN: Sure.	

1	MEMBER REMPE: And yeah, maybe you could
2	do something in a foreign reactor somewhere. But in
3	the U.S., you would not use the LTAs and try and ship
4	them to Idaho because that's going to be difficult
5	because
6	MR. HOLTZMAN: Sure.
7	MEMBER REMPE: of political constraints.
8	MR. HOLTZMAN: Sure.
9	MEMBER REMPE: And so I'm just kind of
10	wondering where they're planning to so it. And I go
11	I guess I'm hearing probably the only place you'd have
12	would be to do it overseas?
13	MR. HOLTZMAN: Potentially. The other
14	aspect of this is that in terms of when we need to
15	start doing the additional actual, like, burnup
16	testing itself, some of the vendors have some data
17	already that goes above 62. And we're starting to
18	figure out our plan in terms of whether we could do
19	this with additional methodologies similar to the,
20	like, no burst criterion or something like that.
21	MEMBER REMPE: What about even with ATF-
22	coatings? Do you really even have ATF coated fuel
23	that's up to 62 megawatt-days for
24	MR. HOLTZMAN: Not from the LTA programs
25	yet.

1	MEMBER REMPE: Right. So where are you
2	going to get even the data for 30? I mean, what's the
3	highest burnup you've gotten? What radiated cladding
4	do you have that's AFT cladding with the appropriate
5	fuel pellets? How high a burnup can you go to? If I
6	read that thing, it doesn't say, higher than 60
7	megawatt-days. How high can you go right now with
8	this fuel?
9	MR. HOLTZMAN: Correct. And again, we
10	agree with the way that the text is now written in
11	terms of you have to be able to justify the burnup
12	range associated with it, so
13	MEMBER REMPE: And how far can they go
14	right now with that text?
15	MR. HOLTZMAN: Sure. So there's two
16	aspects of this essentially for the coated cladding
17	application. So the first again is that it's the same
18	base substrate material in terms of how the cladding
19	is performing in terms of burnup activities. The
20	second aspect is we do have some data associated from
21	the test samples that I know came out of ATR and
22	(Simultaneous speaking.)
23	MEMBER REMPE: A higher burnup than the
24	ATR?
25	MR. CSONTOS: So I think the answer here

is that he can't give you a specific number because that's between the vendor and NRC. Okay?

MEMBER REMPE: You say --

MR. CSONTOS: And the negotiation between the vendors and NRC are how to get the data at the time for the applications to submit to a certain burnup range. What Ben was talking about in terms of getting the data sets for NRC for their reviews will be made available to them from the vendors because they're doing testing now.

And wherever they're doing testing, there are a lot of places. But they don't want to say where they're doing testing yet, I'm sorry. Okay? And they're collecting the data and they're going to be providing it to NRC. It's between the vendors and NRC in terms of the negotiated maximum range for the highest burnup to the available possible data sets that they have. So it's really between the vendors and their testing program through the DOE program that they have with DOE. And those test plans are with DOE and within the vendor's domain.

And what they do is they go out and collect that data, provide it to the NRC and their topicals. And it's really between the vendors and NRC.

MEMBER REMPE: So maybe it's proprietary

1	and you can't give me a number. But is it less than		
2	30? Is it less than 10? You just can't say anything?		
3	Okay.		
4	MR. CSONTOS: Between the vendors and NRC.		
5	MEMBER REMPE: Okay. Thank you.		
6	MEMBER CORRADINI: She tried.		
7	MR. HOLTZMAN: Any other questions?		
8	MEMBER KIRCHNER: What is the status of		
9	the ISG in response to your August 14th letter? Have		
10	you been in negotiations with the staff on		
11	incorporating your suggestions, or		
12	MR. HOLTZMAN: We have not yet had		
13	discussions with NRC staff regarding our		
14	MEMBER KIRCHNER: Or it's coming out?		
15	MR. HOLTZMAN: Our		
16	MEMBER KIRCHNER: Or they're taking it		
17	under advisement?		
18	MR. HOLTZMAN: Our understanding is that		
19	as NRC staff will be posting, I believe, this revision		
20	of the ISG for public comment at the end of the month.		
21	We'll be providing additional comments regarding how		
22	our August 14th letter had been incorporated as well		
23	as any additional comments at that time.		
24	CHAIR BALLINGER: All set?		
25	MR. HOLTZMAN: Yes, sir.		

1	CHAIR BALLINGER: Okay. I think now we	
2	have to do the go around the room first and then get	
3	the line open for public comment. So while we're	
4	getting the line open, are there any folks in the room	
5	that would like to make a comment? If you would like	
6	to make one, come up to the microphone and state your	
7	name and make your comment. Seeing no rush.	
8	It's open. Is there anybody on the public	
9	line at all? Well, must be R2D2 out there. Okay. No	
10	people on the public line. We can close that off	
11	then. And now Matt, Pete, and Dave, do you have any	
12	comments?	
13	MEMBER PETTI: No comments. No comments	
14	from Dave.	
15	MEMBER RICCARDELLA: No comments from Pete.	
16	CHAIR BALLINGER: Okay. Last but not	
17	whoops.	
18	MEMBER SUNSERI: This is Matt. I	
19	appreciate the staff and the industry's updates on	
20	progress. That's all. Thank you.	
21	CHAIR BALLINGER: Okay. Good. Okay. So	
22	let's go around the room and get last comments from	
23	members. Vesna?	
24	MEMBER DIMITRIJEVIC: Thanks for the	
25	presentation and discussion. I don't really have a	

1	comment. I have something to add for your comment	
2	about ten percent uncertainty. The reduction in CDF	
3	is definitely not benefit. Add the menu for tablet,	
4	but tablet is already doing good. The reduction in CDF	
5	is actually additional burden. So it could be just	
6	one percent or 0.5 percent. The future uncertainty	
7	could be burden for the license holder. That's my	
8	point.	
9	CHAIR BALLINGER: Walt?	
10	MEMBER KIRCHNER: Thank you for the	
11	presentations. No, I think I don't have further	
12	comments at this point.	
13	CHAIR BALLINGER: Joy?	
14	MEMBER REMPE: I just wanted to say thanks	
15	to the staff and industry for their presentations too.	
16	But I have no additional comments.	
17	MEMBER CORRADINI: No more comments.	
18	CHAIR BALLINGER: Harold?	
19	MEMBER RAY: And none from me. Thank you,	
20	Ron.	
21	CHAIR BALLINGER: Well, in that case,	
22	thank you very much. Good presentations. And we are	
23	adjourned.	
24	(Whereupon, the above-entitled matter went	
25	off the record at 2:40 p.m.)	



ACRS Subcommittee Meeting: Draft Interim Staff Guidance for Chromium-Coated Cladding

Jason Drake, NRR Josh Whitman, NRR Ashley Smith, NRR

September 17, 2019

Key Messages

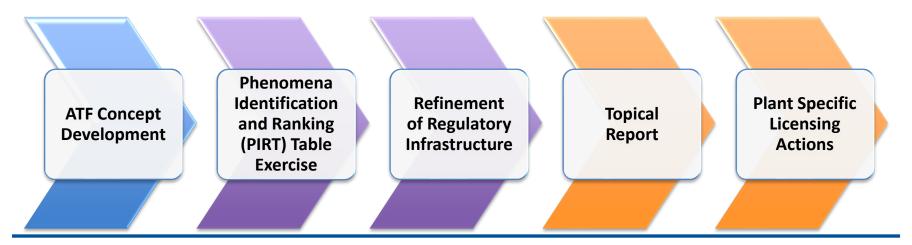
 Coating zirconium alloy cladding can impact fuel properties and specified acceptable fuel design limits (SAFDLs)

 Coated cladding represents a modest departure from currently operating fuel

Topical report submittals are expected in 2020

ATF Project Plan outlines a new strategy for fuel licensing

- Enables enhanced stakeholder engagement
- Provides framework for activities to proceed in parallel:
 - Completion of the technical basis
 - Regulatory infrastructure work
 - Licensing submittals

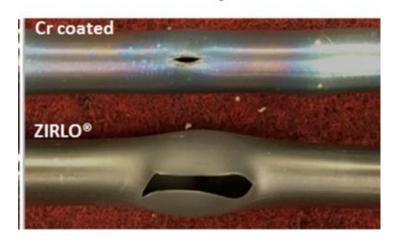


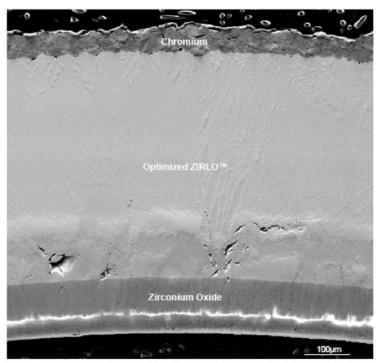
Industry pursuing batch reloads of coated cladding in 2023

- Three major vendors developing concepts
 - Supported by DOE
- Up to ~20 micron thickness
- Application processes:
 - Physical vapor deposition
 - Cold-spray
- Amount of 'benefit' sought in initial licensing varies
- LTAs deployed

Vendor example of coated cladding

1800 psi





After Steam Oxidation for 20 minutes @1200°C

Westinghouse

Building a foundation for the ISG

- September 2018: NRC's Accident Tolerant Fuel (ATF) Project Plan issued (ML18261A414)
- October 2018: Electric Power Research Institute (EPRI) Coated Cladding Gap Analysis
- November 2018: Nuclear Energy Institute (NEI) ATF In-Reactor Screening Review
- January 2019: Initial NRC report on degradation and failure mechanisms of Crcoated cladding issued
- April 2019: Expert panel convened to conduct phenomena identification and ranking table (PIRT)
- June 2019: Final NRC PIRT report on degradation and failure mechanisms of Crcoated cladding issued (ML19172A154)
- July 18, 2019: Initial public ISG draft issued
- August 06, 2019: Public meeting to solicit stakeholder feedback on ISG

PIRT panel convened in April 2019

- Conducted under contract with PNNL
- Experts from academia, national labs, and coating/nuclear industries
- Panel was conducted as a public meeting
- Report publicly available: ML19172A154

Participant	Affiliation
Neal Pierce	Hohman Plating & Mfg. LLC
Douglas Wolfe	Penn State
Jeff Venarsky	PNNL
Koroush Shirvan	MIT
Michael Corradini	Univ. of Wisconsin- Madison
Gregg Swindlehurst	GS Nuclear Consulting, LLC
Charles Berger	Hitemco
David Senor	PNNL

ISG will inform staff reviews using PIRT findings

ISG does:

- provide guidance to staff, informed by the PIRT, on important areas for review
- provide information to vendors and licensees on what is expected

ISG does not:

- introduce new requirements
- create new rules or regulations
- require specific testing or analyses

ISG covers coated cladding concepts currently proposed by vendors

- Focused on Cr-coated cladding
 - Covers additional coatings as well
- Provides outline of what should be addressed in a licensing topical report safety evaluation
 - Narrative helps inform what level of effort is needed
 - Level of effort may differ significantly depending on whether benefits will be credited

ISG includes fuel properties that should be addressed in submittal

- thermal conductivity
- thermal expansion
- emissivity*
- enthalpy and specific heat
- elastic modulus
- yield stress
- thermal and irradiation creep rate

- axial irradiation growth
- oxidation rate*
- hydrogen pickup*
- high temperature ballooning behavior*
- high temperature (800-1200°C) steam oxidation rate*

Stakeholder comments about material properties have been considered

- Emissivity
 - Identified as less important by the PIRT
 - Stakeholder identified reduced external emissivity as area where current cladding properties are non-conservative
 - ISG has been modified to account for this
- Oxidation rate
 - Replaced cracked coating suggestion with intentionally damaged
 - Noted possible use of non-fueled data
- Tweaked language for other properties to avoid implying specific testing requirements

SAFDLs related to assembly performance may be impacted minimally

- Rod bow
- Irradiation growth
- Hydraulic lift loads
- Fuel assembly lateral deflection
- Fretting wear*

SAFDLs related to rod performance during normal operation and AOOs

- Cladding stress*
- Cladding strain*
- Cladding fatigue*
- Cladding oxidation, hydriding, and crud*
- Fuel rod internal pressure

- Internal hydriding
- Cladding collapse
- Overheating of fuel pellets
- Pellet-to-cladding interaction
- Boiling crises*

Stakeholder comments about SAFDLs have been considered

- Discussion on boiling crises updated based on feedback
 - Contradictory statements in different appendices were clarified
- General request was made to clarify testing expectations
 - Not directly addressed. Difficult to do generally without being overly prescriptive

SAFDLs related to rod performance during accident conditions

- Overheating of cladding*
- Excessive fuel enthalpy
- Bursting*
- Mechanical fracturing
- Cladding embrittlement*

- Violent expulsion of fuel
- Generalized cladding melting*
- Fuel rod ballooning*
- Structural deformation

New degradation mechanisms and other considerations

- Coating cracking
- Coating delamination
- Cr-Zr interdiffusion
- Radiation effects on Cr
- Subsurface damage

- Residual stress
- Galvanic corrosion
- Defects
- Eutectic formation

SRP Chapter 15 - Transient and Accident Analysis

- Changes to material properties and thermal mechanical behavior should be incorporated
- Impact on each anticipated operational occurrence (AOO) and postulated accident should be addressed
- Impacts of changes to existing SAFDLs should be addressed

Non-LOCA Transients

- Coated cladding is not expected to significantly impact or require changes to the following:
 - Initial conditions
 - Limiting conditions of operations (LCOs)
 - Fuel rod parameters (e.g., stored energy)
 - Core power distribution or fuel rod peaking factors
 - Radiological source term
 - Ability of safety-related SSCs to perform mitigating actions
- Many UFSAR non-LOCA analyses of record are expected to remain valid

Loss-of-Coolant Accidents

- Coated cladding is expected to impact fuel rod performance during the transient
 - Vendors may or may not take credit
- Phenomena which may be affected:
 - Heat of oxidation
 - Rate of embrittlement due to oxygen ingress
 - Hydrogen-enhanced beta-layer embrittlement
 - Plastic strains
 - Emissivity (may have negative impact)
- With minor modification (depending on credit), existing approved LOCA models and methods are expected to remain applicable

Path Forward

- ISG provides guidance to staff reviewing applications with coated cladding
- Impacts of Cr-coating on SRP Ch. 4 and 15 reviews are included in the ISG
- Initial stakeholder feedback has been incorporated
- Updated draft will be published in Federal Register for public comment by end of the month

ISG on Chromium Coated Cladding ATF

ACRS Meeting

September 17th, 2019

Nima Ashkeboussi, NEI Al Csontos, EPRI Ben Holtzman, NEI





Government Affairs and Communications Advisory Committees

Nuclear Strategic Issues Advisory Committee

EPRI ATF Research Collaboration

NÉI

Mission: Foster Research Cooperation and Collaboration

National Labs

Universities

International

Regulators

Fuel Vendors

Utilities

Accident Tolerant Fuel Working Group (ATFWG)

Mission: Guide Industry Policy and Actions on ATF

- Exelon Generation Company, LLC
- Tennessee Valley Authority
 Duke Energy Corporation
- Duke Energy Corporation
- Southern Nuclear Operating Company
- Dominion Generation
- Arizona Public Service Company
- Xcel Energy
- GE Hitachi Nuclear Energy
- Framatome

- Westinghouse Electric Company
- Lightbridge Corporation
- General Atomics
- X Energy
- NAC International
- Jensen Hughes
- Excel Services
- Electric Power Research Institute
- Nuclear Energy Institute

ATF External Affairs Task Force

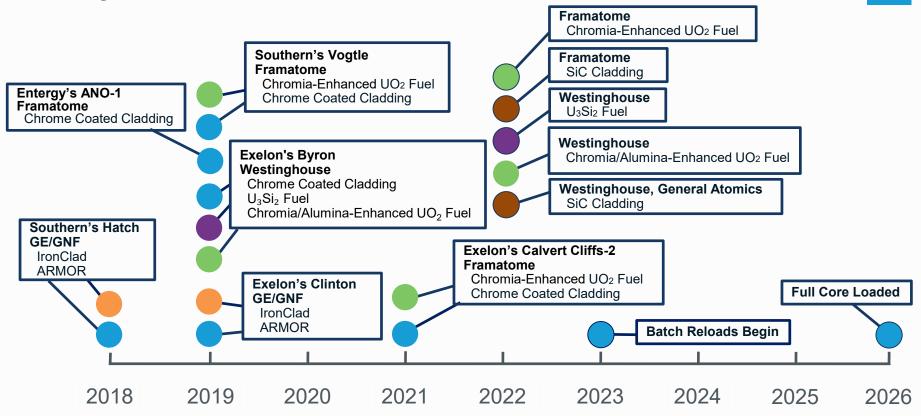
Funding and Communications

ATF Fuel Licensing and Safety Benefits Task Force

Fuel Qualification to Deployment, and Realization of Regulatory Benefits & Enrichment

Key ATF Fuel Milestones





Coated Cladding Implementation Strategy

NEI

- Regulatory Predictability and Certainty
- Licensing coated cladding is separate from efforts to realize benefits.
 - Several of the high-ranked mechanisms from the PIRT that are included in the ISG are believed to relate to *improved* performance due to the coating.

Near-Term Regulatory Strategy

- Fuel Licensing
- Burnup and Enrichment*
- Ancillary Benefits*

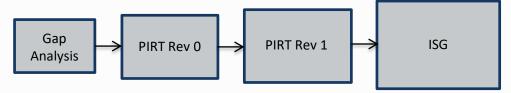
Long-Term Regulatory Strategy

Ancillary Benefits*

Industry Feedback on the ISG

NEI

- Chromium Coating Applications vs Generic Coatings
- Scope Expansion



– Will the Expansion of Scope help NRC Reviewers?

Potential Areas of Scope Creep



- Manufacturing
 - Industry believes that standard 10CFR50 Appendix B quality control programs at fuel manufacturers are adequate to assure product performance for coated cladding
- Chapter 15 Impact
- Regulatory Changes for Increasing Burnup Limits



