NUCLEAR REGULATORY COMMISSION

### IN THE MATTER OF:

PUBLIC MEETING

BUDGET PRESENTATIONS

## Place - Washington, D. C. Date - Thursday, 26 July 1979 Pages 1

# POOR ORIGINAL

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| CR6178              | 1          | UNITED STATES OF AMERICA                                 |
|                     | 2          | NUCLEAR REGULATORY COMMISSION                            |
|                     | 3          | PUBLIC MEETING   |
|                     | 4          | BUDGET PRESENTATIONS                                     |
|                     | 5          |  |
|                     | 6          | Room 1130  |
|                     | 7          | 1717 H Street, N. W.<br>Washington, D. C.                |
|                     | 8          | Thursday, 26 July 1979                                   |
|                     | 9          | The Commission met, pursuant to notice, at 2:15 p.m.     |
|                     | 10         | BEFORE:  |
|                     | 11         | DR. JOSEPH M. HENDRIE, Chairman                          |
|                     | 12         | VICTOR GILINSKY, Commissioner                            |
| ( )                 | 13         | RICHARD T. KENNEDY, Commissioner                         |
|                     | 14         | PETER A. BRADFORD, Commissioner                          |
|                     | 15         | JOHN F. AHEARNE, Commissioner                            |
|                     | 16         | ALSO PRESENT:  |
|                     | 17         | Messrs. Stello, Donnelly, Thompson, Gossick, Engelhardt, |
|                     | 18         | Barry, Higginbotham, Mosely, and Schwink.                |
|                     | 19         |  |
|                     | 20         |  |
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|                     | 1  | PROCEEDINGS  |
|                     | 2  | (2:15 p.m.)  |
| _                   | 3  | CHAIRMAN HENDRIE: We come to order.                          |
|                     | 4  | The Commission meets this afternoon to consider              |
|                     | 5  | budget matters further. This afternoon we hear from the      |
|                     | ٤  | Inspection & Enforcement contingent, and we'll look for a    |
|                     | 7  | brisk presentation.  |
|                     | 8  | Commissioner Ahearne has to leave us at 3:45. So             |
|                     | 9  | why don't you go ahead, Vic.                                 |
|                     | 10 | MR. STELLO: Okay, thank you.                                 |
|                     | 11 | Let me begin by asking Lloyd Donnelly to pass out a          |
|                     | 12 | markup of a document that the EDO sent down to you, so that, |
| Q (* 1              | 13 | as I go through the presentation                             |
|                     | 14 | (Laughter.)  |
|                     | 15 | COMMISSIONER AHEARNE: The funny part is, he still            |
|                     | 16 | (Inaudible) the Commission mark.                             |
|                     | 17 | MR. STELLO: He stole my punchline.                           |
|                     | 18 | COMMISSIONER AHEARNE: We just sign here at the               |
|                     | 19 | bottom, Vic.   |
|                     | 20 | MR. STELLO: To assist you in                                 |
|                     | 21 | CHAIRMAN HENDRIE: That's a little more convenient            |
|                     | 22 | than the other offices are bringing up there. They leave the |
|                     | 23 | blanks and you've got to think for yourself.                 |
| ederal Reporters,   | 24 | (Laughter.)  |
| Liberter reporters, | 25 | MR. STELLO: The place that was convenient to mark u          |
|                     |    |  |

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there was a convenient blank left which was entitled 1 Commission mark. But we did want to make sure that in red 2 pencil we annotated closely to the EDO mark, so you'd be able 3 to very quickly see what the differences were. And as we go 4 through it, I'll be identifying, or I'm discussing something, 5 the particular page on this package that it refers to. So 6 hopefully it'll make it go a little guicker for you. 7 However, if you choose to leave the marks that we've 8 indicated, why, we'd be most grateful. 9 I have with me already --10 COMMISSIONER AHEARNE: Vic, tell me again. The 11 red, then, indicates what? It is your --12 MR. STELLO: The red is here '-- are either people 13 or dollars -- ' 14 COMMISSIONER AHEARNE: Right. 15 MR. STELLO: For which I will be presenting to you --16 COMMISSIONER AHEARNE: Your recommendation. 17 MR. STELLO: -- our recommendation for what your 18 19 mark ought to be. COMMISSIONER AHEARNE: Right. 20 MR. GOSSICK: So it's either my mark or my mark plus 21 his requirement; is that correct? 22 MR. STELLO: That's correct. 23 What I will be doing at the conclusion, the last 24 Reporters. inc three slides will identify those areas specifically where 25

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there is an item of reclama and what that item is. So when we get to the end, I'll get right to each of the areas of reclama and speak to them again. Okay.

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I have with me Dudley Thompson and Lloyd Donnelly, who is -- Lloyd was very active in preparing the budget, and he will be available to go into any of the details on the bases as to how we arrived at any of the numbers, should he be needed.

9 And I have with me the principal division directors 10 from headquarters who are responsible for the various programs 11 we're talking about, and if need be we'll call on them.

COMMISSIONER AHEARNE: They're down here (Inaudible). MR. STELLO: Oh, I'm sorry. I was hoping that John MR. STELLO: Oh, I'm sorry. I was hoping that John could join us. And if you'd pull up a chair, John, I'd appre-

John has agreed to come down and help with some of the bases behind the budget, where I unfortunately may not be able to reach back for some of the reasons we are where we are. And he so graciously accepted my invitation to come down and help me today.

Let me begin with Slide 2 to identify the mission that the Office has before it, which is principally to conduct its activities in such a way that we ensure that the health and safety c<sup>\*</sup> the public and the environment are protected to the maximum extent possible.

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There have been a large number of studies of the 1 activities within the Office. As I recall, there were about 2 11 different study modules over the past several years that 3 have been developed to look at the entire I&E operation. And 4 I would say that in general it's my understanding that the ŝ. results of these studies generally support that the activities that 6 are in the Office of Inspection of Enforcement are generally 7 8 correct.

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There are a number of recommendations and ideas that 9 10 came out of these studies, however, that have not yet been 11 fully implemented, and they will be ongoing even over the next 12 several years. I don't intend to get into those details. I 13 wanted to make the very simple point that the program that 14 we'll try to describe is one that I think has been studied 15 exhaustively, and for which I think there is the strength of that study, where it's been a reflective look at the operation. 16 17 And I think the conclusion that they've come to is that the 18 program is in fact a good program.

COMMISSIONER AHEARNE: You still have several studies, though, don't you, or at least the results of them? You owe OMB a study in the fall, and I guess the Congress a study in the spring.

23 MR. STELLO: I'll be getting to those. Those are 24 new studies to be initiated, and I'll be speaking directly to 25 those in the process. The ll modules that were studied are

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in the past tense. There are still some ongoing studies, that's
true.

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| ~                     | 3    | And Slide 3. What I wanted to do is to highlight               |
|-----------------------|------|--|
|                       | 4    | very quickly. There has been a revised inspection program,     |
|                       | 5    | which generally had with it the resident program, a regional   |
|                       | 6    | based program, the performance appraisal system or performance |
|                       | 7    | appraisal teams, which were an integral part of the resident   |
|                       | 8    | program and a program of independent measurement and career    |
|                       | 9    | development.   |
|                       | 10   | The slide reflects a slight difference, because I              |
|                       | 11   | think it needs to emphasize a new aspect, which is a sizable   |
|                       | 12   | increase in the budget in this office, and it has to do with   |
| 0.                    | 13   | the concept of unit residents, which we'll be getting into in  |
|                       | 14   | quite a bit of detail, since it is a significant increase in   |
|                       | 15   | Office resources.  |
| * 19 C                | 16   | So that the title of the inspection program has been           |
|                       | 17   | changed to reflect that it now has a different emphasis than   |
|                       | 18   | it did in the past, but not in any significant way.            |
|                       | 19   | I will be getting into each of these in detail. And            |
|                       | 20   | if I can quickly go to the next slide, which is the current    |
|                       | 21   | resident inspector schedule                                    |
|                       | 22   | COMMISSIONER AHEARNE: Can you explain why they go              |
|                       | 23   | to zero  |
| se-Federal Reporters, | 24   | MR. STELLO: At that point we excuse me.                        |
|                       | 25   | COMMISSIONER AHEARNE: fuel facility wise?                      |
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1 MR. DONNELLY: Okay. The people in safeguards --2 these people at fuel facilities, who are basically safeguards 3 type people, have evaluated the benefit of having resident 4 inspectors at those facilities versus conducting that program 5 out of the regions, and it's been their conclusion that there 6 is no benefit over the regional program. 7 COMMISSIONER AHEARNE: NMSS has recommended dropping 8 the resident inspectors at the fuel facilities? 9 MR. DONNELLY: NMSS has? 10 COMMISSIONER AHEARNE: Have they? 11 MR. DONNELLY: I do not know. 12 COMMISSIONER AHEARNE: Doesn't NMSS -- aren't they 13 a customer? I'm asking, have they recommended that? 14 MR. STELLO: I don't know the answer. John, do you 15 happen --16 MR. SCHWINK: I can address that. 17 We evaluated the time use versus what amount of time 18 they're available to conduct inspections at the fuel facilities, 19 and what we're finding is that, number one, they're not discovering 20 anything in exception to what the regional inspectors are 21 discovering; and the second thing is that their time is pre-22 dominantly being consumed in health safety matters rather than 23 reactor safeguards activities. 24 COMMISSIONER AHEARNE: In other words -- the e-Feueral Reporters Inc.

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question really is, has NMSS recommended that; and then the

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second part is, if they haven't recommended it, have they 1 agreed to it? Because in a sense I view them as, in a way, a 2 customer, or at least a coordinator, at least as far as that 3 goes. 4 MR. STELLO: Walt, do you know if we've had any 5 NMSS --6 MR. SCHWINK: I believe we've discussed it with them 7 on that problem, but I'd have to confirm that. 8 MR. STELLO: Okay. We don't know the answers to the 9 two questions, but we'll get them. 10 CHAIRMAN HENDRIE: I guess it would be useful to 11 confirm it, and you could do that with a short note to us. 12 COMMISSIONER AHEARNE: And also, I would certainly, 13 for myself, put a question mark on -- I'd like to -- although 14 it's only two people, still, there's a concept involved of 15 eliminating the resident inspector for a certain type of 16 facility. And so it would be a question to me of whether or 17 not that's a good idea. 18 19 MR. STELLO: Okay. Point well taken. Now, what I wanted to emphasize in this particular 20 chart, though, is the reactor site inspectors and the reactor 21 unit inspectors, which I clearly see as a new program that will 22 start in fiscal year 1980, at which time 98 unit inspectors 23 will be added to the program, which is a sizable increase in 24 e-Federal Reporters, Inc.

resources. And we'll point that out and we'll discuss that

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further.

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2 COMMISSIONER GILINSKY: What is the number of 3 inspectors?

MR. STELLO: The concept is that each facility, if 4 there are two units, that each unit will have its own unit 5 inspector, and there will, in addition, be a site inspector. 6 So at any particular facility there will be N plus one 7 inspectors, N being the number of units. All of them will have 8 what are called here reactor site inspectors, and starting in 9 1980 each of the operating units would have an inspector. 10 11 Let me go to the next slide. CHAIRMAN HENDRIE: One of the things I want to do 12 here as we go along is to keep track of the 146, the famous 13 || 146. So 98 are unit inspectors. 14 MR. STELLO: I'll -- we're going to cover that later. 15 16 Probably it would be best if we wait until we get to that 17 particular --18 CHAIRMAN HENDRIE: Okay. 19 MR. STELLO: -- decision point. The next one identifies those facilities for which 20 resident inspectors are either assigned or are to be assigned. 21 I would like to make a point at this time that one area I have 22 been looking at very carefully is the way in which residents 23 24 are being assigned to construction sites: Are they being Inc. assigned to those construction sites where there is at least 25

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|                      | 1          | the possibility for getting the maximum benefit? There are     |
|                      | 2          | some sites where we clearly are having considerably more       |
| $\sim$               | 3          | difficulty at the construction stage than others. That, prior  |
|                      | 4          | to today yesterday hadn't really been a consideration.         |
| 63.4                 | 5          | And yesterday I asked Mr. Kepler, in light of the difficulty   |
|                      | 6          | we've been having at Marble Hill, to start making arrangements |
|                      | 7          | to have the equivalent of a resident inspector at that site,   |
|                      | 8          | with the aim of having a full-fledged resident inspector there |
|                      | 9          | as soon as we can get around to put someone                    |
|                      | 10         | COMMISSIONER GILINSKY: What does the equivalent                |
| 8 J. A.              | 11         | mean? Someone who will   |
|                      | 12         | MR. STELLO: I want someone there 40 hours a week,              |
| ()                   | 13         | now. I can't say he's a resident, because he clearly in't      |
|                      | 14         | living there, but the equivalent of it.                        |
|                      | 15         | COMMISSIONER GILINSKY: When does that start?                   |
|                      | 16         | MR. STELLO: I wanted him to start it today. And                |
|                      | 17         | there are in fact, I asked him also to send a team of          |
|                      | 18         | people out there, who arrived at the site today. There are     |
| 1.11                 | 19         | actually five inspectors at the site today, looking into the   |
|                      | 20         | problems that we have been having.                             |
|                      | 21         | COMMISSIONER GILINSKY: Did we announce that, that              |
| 1.                   | 22         | we're going to have the equivalent of a resident inspector?    |
|                      | 23         | MR. STELLO: We haven't announced it to anyone. I               |
| e-Federal Reporters, | 24<br>Inc. | just told him to do it last night. Each of the Commissioners'  |
|                      | 25         | assistants were  |
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COMMISSIONER GILINSKY: It wasn't announced publicly? MR. STELLO: No, not yet. I feel the need to have 2 the results -- I feel the need to have the results. There 3 have been a number of problems at that facility. I feel the 4 need to get a first-hand look at what the inspectors come up 5 1 with in about a week, and to get an understanding of what's 6 going on there. 7

I intend to be looking very carefully at that 8 particular site during the next week. 9

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COMMISSIONER KENNEDY: I would suggest that, if we're 10 11 going to talk about that site for a minute, there's a more generic problem, and that's a little QA/QC problem, which I 12 addressed on a number of occasions with a number of memos, to 13 14 which I received relatively few responses.

15 So you will be receiving later today a copy of the 16 original after that one, in which I'm telling you I want a response about the whole QA/QC program by the 8th of August. 17 And it will have a significant influence upon my view of this 18 19 whole budget.

MR. STELLO: Well, we'll have to address the memo 20 wher it comes forward. But your concern is precisely what I'm 21 getting at. There clearly is something --22

23 COMMISSIONER KENNEDY: It's been my concern for 24 several months, as all my memos will carefully note.

MR. STELLO: I want to be very specific for the

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| · 1                              | physically well, they're all for those plants listed for      |
| 2                                | 1978, they're all there.                                      |
| 3                                | COMMISSIONER AHEARNE: Yeah.                                   |
| 4                                | MR. STELLO: For those that are in '79, they are all           |
| 5                                | at those places for which there are asterisks.                |
| 6                                | COMMISSIONER AHEARNE: And plan to be at the rest by           |
| . 7                              | the end of '79?   |
| 8                                | MR. STELLO: And there are probably two or three               |
| 9                                | other plants which we might make in 1979 that are not now on  |
| 10                               | this list, that are listed for fiscal year '80, and there     |
| 11                               | could be one or two which we might not quite get to.          |
| 12                               | COMMISSIONER KENNEDY: Construction residents in the           |
| 13                               | 1978 group are actually on site, is that right?               |
| 14                               | MR. STELLO: Yes.  |
| 15                               | COMMISSIONER KENNEDY: And                                     |
| 16                               | MR. STELLO: None of them are                                  |
| 17                               | COMMISSIONER KENNEDY: those asterisks oh,                     |
| 18                               | none of them are for the 1979 group?                          |
| 19                               | MR. STELLO: That's correct.                                   |
| 20                               | Now let me move to Slide 6.                                   |
| 21                               | A very important part, in my view, of the resident            |
| 22                               | program is the need to have within the office some capability |
| 23                               | to, independently fund the activities within the region and   |
| 24<br>ce-Federal Reporters, Inc. | the management of the I&E system in watching the program, to  |
| 25                               | have some comprehensive way to appraise the resident program. |
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The need for this arose as part of the resident program. And as I recall, the key issue was assurance that the objectivity of the resident inspectors remains as high as we'd like it to, and hence one of the principal elements of the performance appraisal objectives is in fact to confirm the objectivity of the NRC inspectors.

7 It clearly will provide, from an overall national 8 perspective point of view, the capability to get an overall 9 evaluation of the licensee performance, as well as a first-hand 10 view of the entire inspection program. That program is just 11 beginning. I think it is a very important program, and one 12. in which, again, it is an issue of reclama, it is an issue 13 which I wanted to make a very special point.

COMMISSIONER AHEARNE: And it's also an issue where you owe OMB a report, don't you?

MR. STELLO: That's true. I think it's October is the report due to OMB, and one due to Congress in January.

18 COMMISSIONER AHEARNE: Do you have report under way 19 or --

20 MR. STELLO: No. That's part of a study contract 21 that I'll be getting to as we get onto it. There is a contract 22 which is to be let about the middle of next month that will 23 be speaking to that point.

COMMISSIONER AHEARNE: I note that you've got three Pederal Reporters, Inc. 25 purposes for the national objective: evaluating performance, 271221

eval ating the effectiveness of the inspection program, and 1 then the objectivity of the inspectors. 2 The way it's worded, I would conclude that -- is it 3 correct it's no longer focused on residents alone? 4 MR. STELLO: The principal reason it exists is 5 because of the resident program. 6 COMMISSIONER AHEARNE: Yeah, but that --7 MR. STELLO: That's the reason it's there. I think 8 it will add some additional understanding to help in the judg-9 ments that we have to make on our licensee performances in 10 our licensee performances in general from a national perspec-11 tive point of view. And I think it will help us to understand 12 how effective our program is, and in this sense it will be 13 the resident program as well as the regional based program. 14 So it would be looking at the effectiveness of both. I don't 15 'think it will be able to separate the two. 16 One might argue if you didn't have the resident 17 program, should you still have such a program. And I think 18 a very reasonable argument can be made to have this program . 19 independent of the resident program. But it clearly historically 20 has been tied and coupled very strongly to the resident 21 program. 22

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23 COMMISSIONER GILINSKY: What are you going to do to 24 evaluate performance in the licensees? Are you going to 25 continue this report card system?

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|                       | 1          | MR. STELLO: No, no. This particular program is                  |
|                       | 2          | completely separate and independent from the results of the     |
|                       | 3          | studies. That was part of the modules that I mentioned earlier. |
|                       | 4          | This is a separate activity from that.                          |
|                       | 5          | This will be a team of people who will go out and               |
|                       | 6          | independently go in and look at the facilities, aside from      |
|                       | 7          | the resident inspectors, aside from the regional based people.  |
|                       | 8          | And it's a team of people who will have a special module        |
|                       | 9          | developed have developed for going in and looking at            |
|                       | 10         | each facility.  |
|                       | 11         | COMMISSIONER GILINSKY: Then what's the result of                |
|                       | 12         | that inspection?  |
| C                     | 13         | MR. STELLO: The result will produce a report for                |
|                       | 14         | that particular facility, looking at strengths and weaknesses   |
|                       | 15         | in the particular facility. And it will come up with whatever   |
|                       | 16         | problems are apparent in the management of the facility         |
|                       | 17         | itself, as well as problems that might be apparent as a result  |
|                       | 18         | of the particular resident program, or even the regional        |
|                       | 19         | program.  |
|                       | 20         | And hopefully, when you have all of the reports in              |
|                       | 21         | front of you, you ought to be able to see the differences even  |
|                       | 22         | in regions. Is there a regional dependence on the results       |
|                       | 23         | of the inspection program? Can you see results of different     |
| ce-Federal Reporters, | 24<br>Inc. | the effect of different regions in how they go about their      |
|                       | 25         | increation activities?  |

25 inspection activities?

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COMMISSIONER AHEARNE: Has any thought been given to using a combination of OIA and contractors, instead of the PATT?

MR. STELLO: I haven't. I don't know if there has
5 been in the past.

John?

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7 MR. DAVIS: No, there was none to use OIA or a 8 contractor. We felt that in order to do the type of appraisals that we wanted, we would skim the inspectors and get the very 9 10 best inspectors to go out and do this type of work. And that 11 is in fact what the teams consist of now -- our more mature, 12 more experienced, more aggressive inspectors, who are thoroughly 13 familiar with the program, thoroughly' familiar with the way 14 we've structured the program.

15 COMMISSIONER AHEARNE: Would it be correct from that 16 description of the membership that, were we to decide that 17 the highest priority item was to get residents on site as soon 18 as possible, that that would be a group of people you could 19 take?

20 MR. DAVIS: That would be a group of people who 21 would be gualified to be resident inspectors.

MR. STELLO: Okay, if I may move on -MR. DAVIS: Excuse me, I'm sorry. With the exception of -- we do have specialties of the reactor operations on that team. I mean IE does.

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|         | 1   | COMMISSIONER KENNEDY: There are 12 in that program  |
|         | 24  | right now, are there not, PAT teams?  |
|         | 3   | MR. STELLO: There are 12 positions assigned there   |
|         | 4   | at the moment, yes.   |
|         | 5   | COMMISSIONER KENNEDY: This proposes 14 more, more   |
|         | 6   | than doubling it.   |
|         | 7   | MR. STELLO: Well, there are two proposals that are  |
|         | 8   | in the budget that we need to speak to. One is an additional  |
|         | 9   | 14 that are identified for the unit resident program, and an  |
|         | 10  | additional 10 for just the program as it exists independent of  |
|         | 11  | the unit resident program.  |
|         | 12  | COMMISSIONER AHEARNE: Is that an additional 24?   |
|         | 13  | COMMISSIONER KENNEDY: So 4 plus 12 36 total.  |
|         | 14  | MR. STELLO: And I yes. I'll be coming to those  |
|         | 15  | particular issues and I'll wish to make some points about that.   |
|         | 16  | Let me move to Slide 7.   |
|         | 17  | COMMISSIONER GILINSKY: Inspection reports are   |
|         | 18  | published, aren't they?   |
|         | 19  | MR. STELLO: Yes.  |
|         | 20  | Slide 7 identifies the independent measurement  |
|         | 21  | resources and identifies the number of people that are working  |
|         | 22  | in this particular activity, as well as the dollar resources  |
|         | 23  | that are applied. And as is fairly obvious, in the area of  |
|         | 24  | environmental monitoring, which is the activity that the  |
| orters. | 25  | health physicists in fuel facility and material safety, a   |
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1 great deal of effort is devoted to independently going out and 2 measuring environmental effects of operation, radiological 3 releases. So that clearly is the bulk of your program.

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There is a great deal of independent measurement in the safeguards which could be material control and accountability, and that, again, is the next biggest item. Excuse me.

7 I think it's clear that the amount of activity in 8 terms of reactor operations or construction, that that is an 9 area where we have been spending very little resources in terms 10 of independent measurement, and it is an area that I believe 11 deserves some more attention in the future to decide what more 12 we can do to get an independent measurement of what goes on 13 in facilities.

We'll be speaking of these a bit later, especially 14 15 with respect to some of the NDE work that can be done --16 radiographic examination, ultrasonic examination of walls, and even possibly some destructive testing, which we do do if 17 there's a problem in a particular facility and there is a 18 19 failure of a pipe. We might get our own sample and independently look at what was the cause of that failure or indepen-20 dently get samples of concrete and make our own measurement. 21 22 So some of that goes on now, but to a lesser extent.

23 COMMISSIONER KENNEDY: What's the nature of your 24 aerial radiological surveys, and who are they done by and how 25 often?

1 MR. STELLO: As I recall, they're done by EG&G. 2 They have the airplane stationed there and they go in and 3 attempt to get a survey of a reactor facility before it goes into operation, so we can see what the general levels of 4 5 radioactivity are around the site, and then at intervals which 6 are, as best I know, random. But maybe there is a schedule 7 for frequency with operating reactors. 8 Do you happen to know, Walt, Leo? 9 MR: HIGGINBOTHAM: The main work we're doing now is 10 preoperational surveys. We've tried to establish a frequency 11 of about five years for resurvey operations. 12 MR. STELLO: Of course, at Three Mile Island --13 COMMISSIONER KENNEDY: The purpose is to measure 14 background, as contrasted with any --15 MR. HIGGINBOTHAM: Effects of operation. 16 MR. STELLO: Effects of operation. 17 COMMISSIONER KENNEDY: -- effects of operation. 18 MR. STELLO: Right. 19 Three Mile Island --20 CHAIRMAN HENDRIE: Wasn't it also used up there --21 let's see, around that Attleboro? No. 22 MR. HIGGINBOTHAM: No, we did not use it there. 23 CHAIRMAN HENDRIE: There's a site up in Illinois 24 that I can remember seeing some aerial plots. Inc. ce-Federal Reporters. 25 MR. HIGGINBOTHAM: Yes, we did get -- yes, sir, we 113228

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|                       | 1          | did   |
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|                       | 2          | CHAIRMAN HENDRIE: What's the name of that place?                |
| <u> </u>              | 3          | MR. HIGGINBOTHAM: (Inaudible) Chicago.                          |
|                       | 4          | CHAIRMAN HENDRIE: Yeah, it's a Kerr-McGee.                      |
|                       | 5          | MR. HIGGINBOTHAM: And we ran one of the ALAMPS over             |
|                       | 6          | it.   |
|                       | 7          | CHAIRMAN HENDRIE: Yeah.   |
|                       | 8          | MR. HIGGINBOTHAM: (Inaudible).                                  |
|                       | 9          | COMMISSIONER AHEARNE: Vic, on the TLD, you have an              |
|                       | 10         | expanded TLD program. That's what we've heard about several     |
|                       | 11         | times, where it's going out. How many sites do you have on      |
|                       | 12         | that program where you intend to be locating TLD setups?        |
| Ç                     | 13         | MR. STELLO: Leo, do you know how many we finished?              |
|                       | 14         | MR. HÍGGINBOTHAM: All of them.                                  |
|                       | 15         | MR. STELLO: How many were finished?                             |
|                       | 16         | MR. HIGGINBOTHAM: 50 is what we're planning for in              |
|                       | 17         | the initial phase, 50 sites. It would be the sites of all       |
|                       | 18         | the operating reactors plus some of the larger fuel facilities. |
|                       | 19         | COMMISSIONER AHEARNE: I guess I must have then                  |
|                       | 20         | misread the I thought the BRG package seemed to indicate        |
|                       | 21         | it was just 32 sites that you had money in for. Is that a       |
|                       | 22         | misreading?   |
|                       | 23         | MR. DONNELLY: It could be phased, '80 and '81. I                |
| ce-Federal Reporters, | 24<br>Inc. | don't remember.   |
|                       | 25         | COMMISSIONER AHEARNE: (Inaudible.)                              |
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|                       | 1          | MR. DONNELLY: (Inaudible).                                      |
|                       | 2          | COMMISSIONER AHEARNE: During this budget cycle or               |
|                       | 3          | was it split?   |
|                       | 4          | MR. HIGGINBOTHAM: During this budget cycle.                     |
|                       | 5          | COMMISSIONER AHEARNE: Okay.                                     |
|                       | 6          | MR. STELLO: Okay. Well  |
|                       | 7          | CHAIRMAN HENDRIE: Vic, there's kind of a crosscut               |
|                       | 8          | on the independent measurements here across a series of         |
|                       | 9          | decision units. Do you have any idea what the man-year totals   |
|                       | 10         | would look like for '79 at the authorized you know, at the      |
|                       | 11         | authorized 715 strength, total strength of the Office? I don't  |
|                       | 12         | have that. Could you give me any idea well, even if the         |
| (                     | 13         | first two are zero, why, it increases to 1.1 and 1.2, so that's |
|                       | 14         | how much?   |
|                       | 15         | MR. HIGGINBOTHAM: It's half.                                    |
|                       | 16         | MR. STELLO: About half.   |
|                       | 17         | MR. HIGGINBOTHAM: About half.                                   |
|                       | 18         | MR. STELLO: For fuels. And in safeguards, I imagine             |
|                       | 19         | it's about the same. Okay. So it would be my guess would        |
|                       | 20         | be in the neighborhood of a couple dozen, 24 man-years, versus  |
|                       | 21         | 34.   |
|                       | 22         | CHAIRMAN HENDRIE: And this large group on fuel                  |
|                       | 23         | facility and materials safety are                               |
| ce-Federal Reporters, | 24<br>Inc. | MR. STELLO: It's about half that.                               |
|                       | 25         | CHAIRMAN HENDRIE: It's about 12.                                |

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|                       | 1          | MR. STELLO: Does that corresponding dollar                     |
|                       | 2          | figures, too?  |
|                       | 3          | MR. HIGGENBOTHAM: The dollar figures are about the             |
|                       | 4          | same.  |
|                       | 5          | MR. STELLO: The dol.ars are about the same?                    |
|                       | 6          | CENIRMAN HENDRIE: Do I read it right, then, that               |
|                       | 7          | the increase in independent measurement activities in terms of |
|                       | 8          | staffing, the request, the increase is pretty much all in the  |
|                       | 9          | fuel facility and materials safety area?                       |
|                       | 10         | MR. THOMPSON: Yes, sir, most of it.                            |
|                       | 11         | CHIARMAN HENDRIE: And this has to do with looking              |
|                       | 12         | at all of the radiographers and technicians or what?           |
| C                     | 13         | MR. HIGGINBOTHAM: No, sir. That will be some of the            |
|                       | 14         | effort, a small effort. A large part is some dedicated         |
|                       | 15         | specialists who run some of the more sophisticated equipment   |
|                       | 16         | we have now and some of the (Inaudible).                       |
|                       | 17         | COMMISSIONER AHEARNE: Such as?                                 |
|                       | 18         | MR. HIGGINBOTHAM: The TLD program, for one.                    |
|                       | 19         | CHAIRMAN HENDRIE: Spectrometers and one thing or               |
|                       | 20         | another.   |
|                       | 21         | MR. HIGGENBOTHAM: We well, we have (Inaudible).                |
|                       | 22         | The increase in workload in the other regions, who already     |
|                       | 23         | had laboratories, mobile laboratories, is in doing more of     |
| ce-Federal Reporters, | 24<br>Inc. | our own work in-house, analysis (Inaudible). It's that type    |
|                       | 25         | of work.   |

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CHAIRMAN HENDRIE: Okay.

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2 COMMISSIONER AHEARNE: But you think there are about 3 12 people in that?

4 MR. HIGGINBOTHAM: Yes, about 12. It also includes --5 that number also includes the manpower devoted to inspectors 6 doing direct typing of (Inaudible).

7 COMMISSIONER AHEARNE: But that wouldn't be the 8 increase? The increase, you're saying, is associated with the 9 additional in Regions 4 and 5 is the labs and the cost of the 10 TLD network.

MR. HIGGINBOTHAM: Plus the TLD network, plus -also, in Regions 1, 2 and 3, the increased effort there of doing more of our work in-house rather than contracting it out. It's a combination of all that.

MR. STELLO: Okay. If there are no more questions, let me move to Slide No. 9. Okay. By decision unit, then.

Let me identify very quickly. The total number of resources that we requested to the EDO for fiscal year '81 are identified, as well as the request that we will be making today to the Commission. We'll be explaining all of the differences, where they exist.

22 COMMISSIONER AHEARNE: And the EDO's mark does what? 23 MR. STELLO: The EDO mark, I don't have it. No, I 24 don't have it.

MR. DONNELLY: I think it consisted of both a

| ce 24                |     | 26   |
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|                      | 1   | reduction in the set-aside. If my notes are correct here, it     |
|                      | 2   | was a reduction of 23 in the set-aside of 195.                   |
|                      | 3   | CHAIRMAN HENDRIE: Have I missed                                  |
|                      | 4   | MR. STELLO: I haven't totaled up the EDO numbers,                |
|                      | 5   | but our number when we get through will be 1037, and we'll be    |
|                      | 6   | speaking for the set-asides as well as several other areas       |
|                      | 7   | where there are some differences.                                |
|                      | 8   | MR. DONNELLY: What EDP approved was 833 people, and              |
|                      | 9   | the set-aside was 195.   |
|                      | 10  | MR. STELLO: 1028. So we have a difference of nine                |
|                      | 11  | positions we're talking about.                                   |
|                      | 12  | COMMISSIONER AHEARNE: Nine positions plus the                    |
| C                    | 13  | set-aside.   |
|                      | 14  | MR. STELLO: Plus the set-aside.                                  |
|                      | 15  | Okay. The major reasons which are reasonably clear               |
| 1.10                 | 16  | for the increase the area of reactor operations carries the      |
|                      | 17  | largest single increase, and clearly that's the unit resident    |
|                      | 18  | program that is a principal reason for that particular increase. |
|                      | 19  | There is also a large increment, relatively speaking, in the     |
|                      | 20  |  |
|                      |     | fuel facility and materials safety. We'll be getting the         |
|                      | 21  | reasons for that. And construction is up significantly.          |
|                      | 22  | COMMISSIONER AHEARNE: Are any of the unit residents              |
|                      | 23  | included in construction?  |
| æ-Føderal Reporters, |     | MR. STELLO: No.  |
|                      | 25  | And the total those three by themselves total                    |
|                      | 1.1 | 771232   |

| 1  | roughly about 90 percent of what the increase is all about.    |
|----|--|
| 2  | The rest of it is growth, which we'll be going through them    |
| 3  | now one at a time.   |
| 4  | If I can go quickly to Slide 10.                               |
| 5  | I wanted to make the point of how the resources are            |
| 6  | split between the regions and the headquarters, and you can    |
| 7  | see that the bottom line indicates what the ratio looks like   |
| 8  | from fiscal year '80, including the supplemental, through      |
| 9  | fiscal year '81.   |
| 10 | I guess I want to make the point at this time that             |
| 11 | I don't know if there has been a sincere attempt made to try   |
| 12 | to artificially constrain the size of the headquarters staff.  |
| 13 | I think the size of the headquarters staff needs to be a       |
| 14 | concern. It's something we must pay attention to. But there    |
| 15 | are areas that I am concerned that there just is inadequate    |
| 16 | staffing to handle the problems.                               |
| 17 | And I think Three Mile Island got us to the point              |
| 18 | where the total of the headquarters staff has all it can do    |
| 19 | to handle items such as response to requests for information   |
| 20 | from the Commission itself and Congress. It's getting to be    |
| 21 | a totally reactive effort, and the ability to devote the       |
| 22 | resources to monitoring the program that it's about is getting |
| 23 | constrained.   |
| 24 | and the union he he lanking wown wown hand at the              |

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ce-Federal Reporters, Inc. 25 And I'm going to be looking very, very hard at the resources for the headquarters staff, and I guess I wanted to

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|                   | ,  | make the point that I didn't intend to try to constrain myself  |
| 0                 | 2  | to these ratios. If they're right, they're right. But if  |
|                   | 3  | they're not, if in the past there has been a commitment, and  |
| e -               |    | . 같은 사람은 것은 것을 가지 않는 것을 가지 않는 것을 수 있는 것을 수 있는 것을 했다. 것은 것은 것은 것은 것은 것은 것은 것을 가지 않는 것 |
|                   | 4  | I think there may have been, I don't wish to make the point   |
|                   | 5  | that I'm going to abide by it. I think I need to look at what   |
|                   | 6  | the resources are.  |
|                   | 7  | COMMISSIONER AHEARNE: You could always attempt to   |
|                   | 8  | move some of the functions that are done in headquarters to   |
|                   | 9  | the regions.  |
|                   | 10 | MR. STELLO: That clearly we're looking at.  |
|                   | 11 | COMMISSIONER AHEARNE: Are the PATs included in the  |
|                   | 12 | headquarters numbers or mixed?  |
| C                 | 13 | MR. STELLO: They're in the regions.   |
|                   | 14 | COMMISSIONER AHEARNE: PATs are included in the  |
|                   | 15 | regions?  |
|                   | 16 | MR. STELLO: There's one person in headquarters at   |
|                   | 17 | the moment and the rest of them are in the regions.   |
|                   | 18 | If I may move to Slide 11. This is a summary of   |
|                   | 19 | the dollar figures. And again, I think the increases, as you  |
|                   | 20 | can see, are consistent with the same decision units that we  |
|                   | 21 | have been talking about. I will be discussing these together,   |
|                   | 22 | so I don't intend to dwell on this slide too much. As we go   |
|                   | 23 | to each decision unit, we'll be talking about them together   |
| ederal Reporters, | 24 | and what the reasons are.   |
| sueral neporters, | 25 | COMMISSIONER AHEARNE: And just to be sure I   |

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|            | ,                   | understand, the EDO's mark ended up being around 5631, and then |
|            | 2                   | there was about a 1400 set-aside. So if I add the set-aside     |
|            | 3                   | to the EDO's mark, it's about 300, \$400,000 below yours to the |
|            | . 4                 | Commission.   |
|            | 5                   | MR. DONNELLY: I think it's 300 or \$400,000 above.              |
|            |                     |   |
|            | 6                   | MR. GOSSICK: I don't understand your 696691,                    |
|            | 7                   | because the request for program support, with the set-aside,    |
|            | 8                   | as you point cut, is 7031. And                                  |
|            | 9                   | MR. DONNELLY: The difference, Mr. Gossick, is that              |
|            | 10                  | one of the items you set aside we are not requiring.            |
|            | 11                  | MR. GOSSICK: Okay.  |
|            | 12                  | MR. DONNELLY: That explains why that difference.                |
| (          | 13                  | That is, the program development money associated with the PAT  |
|            | 14                  | contribution to the unit resident program, which I think is     |
|            | 15                  | about 350,000.  |
|            | 16                  | MR. STELLO: Which brings us directly to the next                |
|            | 17                  | slide, explaining for the reactor construction inspection       |
|            | 18                  | program, where a total of 51 positions are suggested as an      |
|            | 19                  | increase in this particular program. And let me break those     |
|            | 20                  | down for you very quickly.                                      |
|            | 21                  | 21 of those positions are a result of what I feel               |
|            | 22                  | are an impact evaluation of what the effect of the resident     |
|            | 23                  | program would be on the labor rates. We can get into that if    |
|            | 24                  | we need to.   |
| Federal Re | porters, Inc.<br>25 | COMMISSIONER AHEARNE: When you say "the labor rates,"           |
|            |                     |   |

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| 1  | there you're talking about the number of inspection hours     |
| 2  | required to accomplish your modules?                          |
| 3  | MR. STELLO: Yes.  |
| 4  | COMMISSIONER AHEARNE: And I gather you're concluding          |
| 5  | that it was an overestimate or an optimistic estimate of what |
| 6  | reduction would take place?                                   |
| 7  | MR. STELLO: Yes, very much so. (Inaudible.)                   |
| 8  | COMMISSIONER AHEARNE: And that's based upon having            |
| 9  | had some experience? It's not a re-estimate; you're saying    |
| 10 | it's based upon your actual experience?                       |
| 11 | MR. DONNELLY: That's right. We re-looked at what              |
| 12 | we had planned as a labor contribution with a combined        |
| 13 | resident and region based program. And in the operating area, |
| 14 | our planning looked very close to what experience bore out.   |
| 15 | In construction we were way off.                              |
| 16 | Part of the answer we discussed this with                     |
| 17 | Mr. Davis to figure out maybe he could have some insight      |
| 18 | into what we did in the past, and one of the things that's    |
| 19 | happened that's influenced this is a severe ircrease in the   |
| 20 | amount of reactive work that we've had to do in the construc- |
| 21 | tion area.  |
|    |   |

As I understand it, a year and a half ago we had very little effort going into the reactive area, and now it's as high, if not higher, than what we do in the operating reactors. And there's no way we can meet our commitments

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|                    | 1              | under the resident program and get the job done, with the labor |
|                    | 2              | that we had previously identified. And we just have to face     |
| -                  | 3              | up to that fact now and put forward the right amount to get     |
|                    | 4              | the job done.   |
|                    | 5              | MR. STELLO: Let me move on very quickly to get                  |
|                    | 6              | these numbers. Then I'll go into them in detail next.           |
|                    | 7              | 24 of the positions are associated with the PAT,                |
|                    | 8              | 24 positions plus \$340,000 for program support, which explains |
|                    | 9              | the difference we were talking about a moment ago between the   |
|                    | 10             | EDO mark and our mark.  |
|                    | 11             | COMMISSIONER AHEARNE: The PAT is listed under                   |
|                    | 12             | reactor construction, but you're not saying that those 24       |
| (                  | 13             | positions or are you that all of those would be tabbed          |
|                    | 14             | pointing towards reactors under construction?                   |
|                    | 15             | MR. STELLO: No. They're listed here because there               |
|                    | 16             | is a question as to where we ought to put the management        |
|                    | 17             | activity of the PAT program within the headquarters staff.      |
|                    | 18             | The principal activity is out in the operating reactors, and    |
|                    | 19             | since you're trying to get some measure of independence, it     |
|                    | 20             | would seem appropriate to not put that activity under the       |
|                    | 21             | division director responsible for the basic program itself.     |
|                    | 22             | You try to get as much independence.                            |
|                    | 23             | They've been assigned, then, under the reactor                  |
| ce-Federal Reporte | 24<br>rs, Inc. | construction program, and there is a question as to whether     |
|                    | 25             | or not that is the correct place for it to be. Ought we to      |

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look a little bit hards, and decide whether it ought to be
 organizationally placed someplace else, which I intend to do.

3 Within that 51, an item of reclama, so let me emphasize it a bit, is three positions for the purpose of 4 looking at the problem sites under construction, early construc-5 tion, such as Marble Hill, where clearly it looks like the 6 concept of a resident inspector is a good idea. And we've 1 indicated we want to at least try that with three positions, 8 and three of those 51 are for that purpose. And the head-9 10 quarters growth is another three positions.

Now, if I can, I ---

COMMISSIONER AHEARNE: May I ask Tom a question? Tom, why did the BRG feel that the three residents for problem sites was not a good idea?

MR. ENGELHARDT: Well, one, that we felt that there had been built into the budget structure sufficient personnel resources in the reactive effort area to accommodate any requirements for on-site trouble areas.

19 Secondly, we felt that during construction period 20 there are a number of expert -- a number of areas of expertise 21 that are warranted to really do a decent inspection job. We 22 couldn't understand how they could assign a resident inspector 23 who was an all-purpose construction expert, who could deal with 24 cement problems, with construction and structure problems and 25 related construction a tivities at the site.

33 1 So on the strength of that reaction on our part, and 2 the lack of further refinement in their thought process as to 3 what they were -- how they were going to do this, we decided 4 to put that aside. 5 COMMISSIONER KENNEDY: How are you going to do that? 6 Carefully? 7 MR. STELLO: I guess very carefully. 8 I guess I'm going to be doing what I did in the case 9 of Marble Hill. I'm going to find a way to do what seems to 10 be indicated that's needed and try to do it, recognizing that 11 something else will clearly have to suffer. It will mean 12 some other --13 COMMISSIONER KENNEDY: Where are you going to get 14 these all-purpose people that Tom's talking about? 15 MR. STELLO: Well, the issue that I see --16 COMMISSIONER KENNEDY: Do they in fact need to be 17 that? 18 MR. STELLO: They don't need to be that, because the 19 issue that I see is not one where I want a specialist, anyway. 20 I think that the whole concept of the way a licensee goes 21 about his QA/QC program, rather than getting into the details 22 where a specialist might be required, where I think a fellow 23 will have to devote his efforts, he'll need to look very hard 24 at the overall program that the licensee has on site, because inc 25 I think that most of the problems that we do see are a result 661233

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of management breakdowns at one place or another, that isn't allowing the QC/QA program to go down the road in the way in which we thought it would.

So the kind of people that we've applied to this program aren't the kind that can have this wide-range specialist background. If you get early enough in the site, though, you might try to find someone who has an overview, who might have a particular strength in perhaps civil engineering, and use those people and augment that civil engineering background with training to get more of the general picture.

So I don't think that the object is to have specialists perform this activity. We clearly need to continue to rely on the regional based program for that specialist type activity, and that is the intent.

MR. DONNELLY: And I might add, to supplement that, that this is an addition, not a substitute for, the current effort, specialist effort, that we've put into the regions, and it's specifically to focus on that QA program.

MR. STELLO: Okay. Now if I may go to Slide 13. Taking these issues one at a time, the first item, on PAT growth. As I've indicated earlier, I think this is an extremely important program, one which we've got to go forward with to accomplish the objectives. I think it's intimately tied to our whole resident program. It has some other advantages, which I feel very strongly about.

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1 We have a difference of view between the BRG and 2 ourselves, and they set aside the 14 positions for the unit 3 resident program and \$340,000. While arguments could be made to augment that, I concluded that I would rather forego the 4 5 14 and the set-aside and emphasize the need for the 10 positions, which was the previously approved program growth for PAT as it 6 was originally conceived, and just drop the issue of reclama 7 8 of the 14 positions and the \$340,000.

9 So what I'm appealing to -- and I'll again say this 10 when we get to the last three slides -- I'd like to get the 11 10 positions for the PAT and forego the 14 which are in the 12 EDO set-aside.

The additional residents I think we have already discussed sufficiently. We've asked for three positions for that particular program.

COMMISSIONER AHEARNE: Vic, I noticed you require that PAT -- you said the PAT growth is absolutely essential. It's No. 4, however, on your list of reclamas. To I guess the other three -- this is absolutely essential, but the other three are a little bit more.

MR. STELLO: I want them all most.

(Laughter.)

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MR. STELLO: But I will -- if we don't get additional resources for PAT, it appears that the cycle for going around and looking at sites might be as long as four years. And I

|        | 1  | just think that having the results spread out over four years |
|--------|----|---|
|        | 2  | is going to be very, very difficult, looking at those results |
|        | 3  | over a four-year span, trying to do it. I think if we get the |
|        | 4  | additional resources, we probably can get something closer to |
|        | 5  | like a year and a half, which to me would be a much more      |
|        | 6  | meaningful collection of reports to look at, to try to then   |
|        | 7  | evaluate what these differences are and what they mean.       |
|        | 8  | If we don't do it, I'm fearful that we w n't be               |
|        | 9  | able to accomplish the original objectives, and I'm not sure  |
|        | 10 | that we won't have to look real hard at some perhaps major    |
|        | 11 | redirection of the program. And I feel very nervous about     |
|        | 12 | that, since it was tied and coupled so closely with the       |
|        | 13 | resident program. It was pretty carefully thought out as an   |
|        | 14 | important ingredient to it. And we do feel strongly about it. |
|        | 15 | Let me go on, then. I don't want to talk any more             |
|        | 15 | about the additional three man-years, except to say that      |
|        | 17 | Marble Hill in the last several days has convinced me that we |
|        | 18 | need to implement this and we're going to find a way to go    |
|        | 19 | about it. If we don't get the three positions, it's going to  |
|        | 20 | mean cutting back elsewhere, clearly, and I am prepared to do |
|        | 21 | that. I think it's just essential to do it. 21242             |
|        | 22 | We had some money in the budget for getting some              |
|        | 23 | additional next slide, 14 for some technical equipment        |
| rters, |    | to increase our capability to do some nondestructive examina- |
|        | 25 | tion, \$240,000. And we've come to the conclusion that we     |

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37 already have one unit in the budget now, and we've thought about 1 it and agreed with the EDO that we'd just sit back and wait 2 until we see how successful that is and then try to augment 3 the program as we get that experience. 4 If we could go to Slide 15. 5 Reactor operations. Here's we need to now try to keep 6 track of the numbers. The 146 Chairman Hendrie has asked about applies to this, and I guess it would be just best if we wait. 8 MR. DONNELLY: If you go to backup Slide 8 when 9 you're ready, I think we can get the 146. 10 11 MR. STELLO: Okay. 12 Let me very duickly try to summarize the reasons for the increase before we get to that. We have the unit 13 resident program, and in terms of the fiscal year '80 supple-14 mental, it's 135 man-years and \$100,000 in support. 15 COMMISSIONER AHEARNE: 135 of the 170. 16 MR. STELLO: 135 of the 170. 17 And let me very quickly get to the 146. There is 18 an additional 11 positions for training which are necessary 19 for it. So if you add the 11 to the 135, you come up with the 20 771243 100 -- that's the 146 number. 21 The 28 man-years are to implement the 24-hour 22 operations center within the regions. And as you are all 20 24 aware, we've -eral Reporters Inc. 25 CHAIRMAN HENDRIE: Wait a minute. Hang on there.

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1 MR. STELLO: These are -- excuse me. I've not been 2 paying attention. These are pages 8 and 9 of your EDO 3 package, and 8 and 9 with the red marks that we gave you were 4 your packages, pages 8 and 9. 5 CHAIRMAN HENDRIE: Let me ask -- Back when we looked 6 at the resident inspectors, way back here some slides ago --7 oh, yeah, the one that showed site inspectors, fuel facility 8 inspectors, the one where they went to zero in fuel, and then 9 it had reactor unit inspectors, and in '80 it showed 98, and 10 then '81 108. 11 Of the 146 positions tacked in by the Congress --12 MR. STELLO: Yes. 13 CHAIRMAN HENDRIE: Do I read this to be 98 are 14 designated for reactor unit inspectors and 11 for training, 15 and where are the rest? 16 MR. STELLO: Go to backup Slide No. 8. Backup slide. 17 Okay. 18 First call for fiscal year '80, breakdown at --19 CHAIRMAN HENDRIE: This is not in here. 20 MR. STELLO: That is not in here. 21 COMMISSIONER AHEARNE: Could I -- could you send me 22 a copy of that? 771214 23 MR. STELLO: Surely. 24 CHAIRMAN HENDRIE: Yeah, I think that'd be a useful ce-Federal Reporters. Inc 25 one to have, because what we do or are going to do is of great

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|                     | 1  | interest all around, to Congressional staffs and everybody else. |
|                     | 2  | So that would be   |
| ~                   | 3  | MR. STELLO: That's how it breaks down: 98 on the                 |
|                     | 4  | unit inspectors; clerical support, 22; the supervision, 10;      |
|                     | 5  | headquarters program management 5; and the training is 11.       |
| •                   | 6  | And we'll get you a copy of that slide.                          |
|                     | 7  | Okay. Any more questions on that one?                            |
|                     | 8  | CHAIRMAN HENDRIE: Hang onto it until I get a note                |
|                     | 9  | made.  |
|                     | 10 | MR. STELLO: We'll make a note to make sure that we               |
|                     | 11 | get copies of that one. In fact, why don't we make sure that     |
|                     | 12 | we Xerox copies and just leave them here.                        |
| C                   | 13 | CHAIRMAN HENDRIE: Okay.  |
|                     | 14 | MR. STELLO: Okay.  |
|                     | 15 | CHAIRMAN HENDRIE: Now but it also means that the                 |
|                     | 16 | unit inspector program, as you see it, grows over the period     |
|                     | 17 | out through '83 by another 38 people as unit inspectors, and     |
|                     | 18 | I suppose well, other proportional increases in other            |
|                     | 19 | elements?  |
|                     | 20 | MR. STELLO: That breaks out                                      |
|                     | 21 | CHAIRMAN HENDRIE: Not in training?                               |
|                     | 22 | MR. DONNELLY: With the exception of the headquarters             |
|                     | 23 | and the training, the clerical and supervisory resources         |
| -Federal Reporters, | 24 | increase proportionately.  |
|                     | 25 | MR. STELLO: Well, the training will come up to a                 |
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peak and then it'll fall out as you're bringing in new people, 1 and that's exactly what you can see up there. It hits a peak in '81 at 17 and then starts dropping back off. Clearly the numbers are coming back down.

Go back to Slide 15.

I believe I hit two of the reasons, and there's one 6 more I wanted to pick, and that's with respect to in head-7 quarters, it's to provide an increase in reactor expertise in 8 the operating reactor areas, especially with respect to getting 9 the capability to deal much more effectively with problems, 10 especially by reactor type, to deal with the LERs that are 11 12 coming out, examine them and start to do some evaluation of 13 what TWE needs to do as it sees the experience from the LERs.

14 Going to Slide 16, and we'll now go through each of 15 these again very guickly.

16 Originally our intent was to have the 24-hour watch 17 maintained within the regions, and that was a large resource 18 commitment to do that. And we have subsequently provided the 19 capability with electronic equipment within the regions to 20 provide that coverage throug's headquarters, and have subsequently decided that we didn't have to add additional resources 21 22 for that activity and have concurred with the EDO mark, which 23 allows no increase in this particular area.

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CHAIRMAN HENDRIE: Are the communications links established now with regard to headquarters back to the

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|                | 1  | regional duty officer, so that they're standing down from     |
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|                | 2  | actually  |
| 0              | 3  | MR. THOMPSON: In the process of actually being                |
|                | 4  | implemented now, Mr. Chairman.                                |
|                | 5  | MR. STELLO: Three of the regions                              |
|                | 6  | MR. THOMPSON: Three   |
|                | 7  | MR. STELLO: are already functioning, where we                 |
|                | 8  | have the electronics, the diverter that brings the calls back |
|                | 9  | into headquarters, with us getting back to the duty officers  |
|                | 10 | as needed.  |
|                | 11 | CHAIRMAN HENDRIE: Yes.  |
|                | 12 | MR. STELLO: We we've already discussed the unit               |
| C              | 13 | 'resident program, so I don't think we need to do that again. |
|                | 14 | If I go to the vendor and contractor, which is                |
|                | 15 | COMMISSIONER AHEARNE: Just so I can put in a request,         |
|                | 16 | because I think I may disappear before the briefing is over,  |
|                | 17 | could you give me, I guess in the next few days, a manpower   |
|                | 18 | dollar estimate for a program were you to be going towards    |
|                | 19 | only one inspector per unit.                                  |
|                | 20 | MR. CTELLC: Instead of N plus one, just N?                    |
|                | 21 | COMMISSIONER AHEARNE: That's right.                           |
|                | 22 | MR. STELLO: Yes.  |
|                | 23 | COMMISSIONER AHEARNE: And it's not obviously,                 |
| ce-Federal Reg | 24 | that's a different character of individual than your unit     |
|                | 25 | resident.   |
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| 1                          | MR. STELLO: Yes.   |
| 2                          | COMMISSIONER AHEARNE: (Inaudible).                           |
| 3                          | MR. STELLO: Well, I think at least one of them               |
| 4                          | would have to be, if there were multiple units               |
| 5                          | COMMISSIONER AHEARNE: Yes.                                   |
| 6                          | MR. STELLO: one of them would have to be a senior            |
| 7                          | person.  |
| 8                          | Slide 17, and this is in your EDO package on page 6.         |
| 9                          | It's the vendor inspection program, a modest increase excuse |
| 10                         | me three positions over what we are now.                     |
| 11                         | COMMISSIONER AHEARNE: Is there an outstanding                |
| 12                         | request still to OMB for a review of that program?           |
| 13                         | MR. STELLO: I'm not aware of any. John?                      |
| 14                         | Where'd John go?   |
| 15                         | COMMISSIONER AHEARNE: At one point OMB wanted a              |
| 16                         | report to review that program, and I don't                   |
| 17                         | MR. GOSSICK: I believe that's been cleared.                  |
| 18                         | MR. BARRY: That's been done.                                 |
| 19                         | COMMISSIONER AHEARNE: They no longer have a                  |
| 20                         | MR. BARRY: They no longer have a hangup on that.             |
| 21                         | Two years ago, we kind of committed ourselves to             |
| 22                         | hold the program level. Whether they would make any kind of  |
| 23                         | a comment this year because we go up threeI think it was     |
| 24<br>eral Reporters, Inc. | three positions I don't know. 771248                         |
| 25                         | COMMISSIONER AHEARNE: But BRG had no problem with it?        |
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1 MR. ENGELHARDT: BRG felt that this was perfectly 2 justifiable. There's a great bang for the dollar in that parti-3 cular area of activity. 4 MR. STELLO: With that comment, let's go to Slide 18. 5 Thank you. 6 This is on your EDO package --7 COMMISSIONER KENNEDY: With that kind of endorsement, 8 does the BRG consider that the program might be even increased 9 or that it had been gratuitously selected at precisely the 10 right level? 11 MR. GOSSICK: I really don't think the BRG has ever 12 gotten in that frame of mind on any issue. 13 (Lau chter.) 14 MR. GOSSICK: They have so many the other way. 15 MR. STELLO: The next slide is the summary slide for 16 the fuel facilities and materials growth. I mentioned it, I 17 thought I did. It's on page 7. 18 The increases, again, to break them down very quickly. 19 I'll only break them down for the fiscal year '81. Caseload 20 growth is worth eight positions. The increased reactive effort 21 is believed to be worth two positions, and I might add again, 22 the concept of reactive effort in just about every area is 23 starting to grow by leaps and bounds. 24 COMMISSIONER AHEARNE: Do you have -- our rough cut e-Federal Reporters, Inc. 25 tended to be -- the estimate was it was getting to be about

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44 25 percent of your effort was in reactive effort, inspection 1 2 effort. MR. DONNELLY: It varies somewhat from program to 3 program, but I would say that's a fair average. 4 MR. STELLO: Pre-TMI, I think I would be inclined to 5 agree. I think post-TMI the numbers probably, when we have 6 the data in, are going to turn out to be significantly larger. 7 COMMISSIONER KENNEDY: Larger than 25 percent? 8 MR. STELLO: I think so. I think if you look at 9 what TMI has been costing us, it's going to come out to be 10 over, through the end of the fiscal year, about 75 man-years 11 12 by itself. COMMISSIONER KENNEDY: But that's focused in TMI. 13 14 MR. STELLO: But that's reactive. 15 COMMISSIONER KENNEDY: Yes, I understand that. 16 MR. STELLO: It takes away from the routine programs. 17 COMMISSIONER KENNEDY: Sure. But when you say TMI, are you talking about all 18 TMI-related activities? For example, all that activity at 19 20 other B&W reactors? 771250 21 MR. STELLO: Yes. COMMISSIONER KENNEDY: Not just TMI, but all --22 MR. STELLO: It's the result. It's the impact of 23 what TMI has done to us, and over a fairly short period of 24 inc. time, 75 man-years in like six months, that's 150 positions, 25

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45 150 people working on the problem. And that point itself, that 1 one particular aspect looks like that's on the order of 2 3 20 percent of the resources. So if our routine level had been looking around 20-25 percent, I suspect when all the data are 4 5 available we're going to be up in the near 40 percent. 6 COMMISSIONER AHEARNE: Now, which leads me to my 7 next question: Put in TMI in the five-plant shutdown effort, which you may also have -- I don't know to what extent that 8 ç ended up having a greater reactive burden upon I&E -- to what 10 extent is that, that kind of increased effort, which might be 11 viewed as an anomaly, incorporated into the budget projections? 12 MR. STELLO: In the sense that we did ask for those 13 other resources to compensate --14 COMMISSIONER AHEARNE: Both of those represent a 15 substantial increase in reactive effort which you put at for - 16 TMI . 17 MR. STELLO: Right. 18 COMMISSIONER AHEARNE: Did your budget, when you're 19 requesting additional spaces, for example here, for reactive 20 effort, is it based upon sort of the assumption that you're 21 going to have to be maintaining that type of increased effort, or is it the increase that you were projecting based upon 22 23 pre-TMI? 24 MR. STELLO: It's pre-TMI that was the basis for se-Feueral Reporters, Inc. 25 the judgment, and if I were to have considered post-TMI, what

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| (  | 1  | that might mean in terms of reactive effort, the budget         |
| Ç.   | 2  | increased would be significantly greater.                       |
| -  | 3  | COMMISSIONER AHEARNE: All right.                                |
|  | 4  | MR. STELLO: Let's see. I lost my spot.                          |
|  | 5  | COMMISSIONER AHEARNE: In reactive effort.                       |
|  | 6  | MR. STELLO: All right. And increased headquarters               |
|  | 7  | staff, seven positions.   |
|  | 8  | Earlier inspection of new materials licensees, seven            |
|  | 9  | positions; expanding the effort in emergency planning, 14 posi- |
|  | 10 | tions; expanding the effort in in-plant protection, radwaste    |
|  | 11 | processing and environmental protection                         |
|  | 12 | COMMISSIONER KENNEDY: (Inaudible) work in emergency             |
| C  | 13 | planning? .   |
|  | 14 | MR. STELLO: The anticipation is that, with respect              |
|  | 15 | to the state emergency plans and licensee emergency plans,      |
|  | 16 | that there's going to be a significant increase on hebalf of    |
|  | 17 | I&E in developing programs with the states, as well as with     |
|  | 18 | licensees. I might ask Leo, if he's available, to expand on     |
|  | 19 | what I've said.   |
|  | 20 | MR. HIGGINBOTHAM: One of the areas (Inaudible)                  |
|  | 21 | frequent observation of licensee emergency drills (Inaudible).  |
|  | 22 | Presently, we get now we presently are on site with at          |
|  | 23 | least one inspector (Inaudible) preoperational effort. Then     |
| ce-Federal Reporters.  | 24 | after that we usually our p.ogram now calls for our people      |
| and a second | 25 | to (Inaudible) again observe a drill about every other year.    |

47 We intend now to increase that effort to observe and evaluate 1 every drill, but not only with one inspector, but at least two 2 3 inspectors. The other effort in emergency planning will be --4 heretofore we've looked at --5 1 COMMISSIONER KENNEDY: To what extent, Leo, has this 6 been coordinated with state programs and NRR, which talk about 7 the same kinds of things? 8 MR. HIGGINBOTHAM: What we're looking at is the 0 10 licensee's drill, not the drills of the off-site support. 11 COMMISSIONER KENNEDY: There's obviously a relation-12 ship. MR. HIGGINBOTHA' Yes.' When they do condict a 13 14 coordinated drill with of -site authorities, yes. (Inaudible). It's a coordinated review team. There haven't been (Inaudible). 15 16 COMMISSIONER AHEARNE: Has this increase, though, of 14 people been coordinated with the preases recommended by 17 18 State Programs and the increases recommended by NRR? 19 MR. HIGGINBOTHAM: They're aware of the increases. I'm not quite sure what you mean by --20 21 COMMISSIONER AHEARNE: Well, in other words, as we look at it, should we be viewing it, here was a coordinated 22 increase in emergency planning personnel, of which there's a 23 24 14 block piece of I&E; or is there several sets of increases

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25 for emergency planning?

MR. HIGGINBOTHAM: There are several sets. Part of 1 the other effort would be in, say, more stringent evaluation 2 of the feasibility of the off-site support for the licensee. 3 Heretofore, our effort in that area has been primarily to 4 verify or assure ourselves that there is adequate coordination 5 of communications with the licensee. 6 MR. STELLO: And I believe I had the mail/telephone 7 program for low-priority existing licensees, and that was 8 six man-years, six positions. 9 If I then can move to Slide 19 --10 CHAIRMAN HENDRIE: Caseload growth to aid the 11 reactive effort, two; headquarters staff was what, again? 12 MR. STILLO: Seven. 13 CHAIRM N HENDRIE: Response capability? 14 MR. DONNELLY: That's a money consideration. There's 15 no -- that's just dollars. 16 CHAIRMAN HENDRIE: Yes. 17 Earlier inspection of new materials licensees? 18 MR. STELLO: Seven. 19 CHAIRMAN HENDRIE: Emergency planning? 20 MR. STELLO: 14. 21 CHAIRMAN HENDRIE: Expand in-plant protection? 22 MR. STELLO: 14. That's the other one I missed. 23 CHAIRMAN HENDRIE: Six for the mail/telephone 24 al Reporters. inc. 25 program?

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|                      | 1            | MR. STELLO: That's correct.                                   |
| C                    | 2            | CHAIRMAN HENDRIE: And the whole body counter is               |
| _                    | 3            | dollars.  |
|                      | 4            | MR. STELLO: Yes.  |
|                      | 5            | CHAIRMAN HENDRIE: And it should now scan. 10, 15,             |
|                      | 6            | 29.   |
|                      | 7            | MR. STELLO: Okay. Now, Slide 19.                              |
|                      | 8            | COMMISSIONER AHEARNE: Could you just say a moment             |
|                      | 9            | about that 14 of the in-plant protection costs? These are     |
|                      | 10           | additional inspectors, health inspectors?                     |
|                      | 11           | MR. STELLO: Yes.  |
|                      | 12           | COMMISSIONER AHEARNE: Is this still focused primarily         |
| C                    | 13           | primaril focused upon reactors?                               |
|                      | 14           | MR. STELLO: Yes.  |
|                      | 15           | Okay. Now, I want to cover                                    |
|                      | 16           | CHAIRMAN HENDRIE: This correlates to a thing back             |
|                      | 17           | here at the beginning someplace. You give me too many papers. |
|                      | 18           | I begin to sag out.   |
|                      | 19           | These have I don't know what the number is, but               |
|                      | 20           | it's the one called independent measurement resources, which  |
|                      | 21           | gave a crossout of I&E independent measurement resources and  |
|                      | 22           | activities, and we're now lookingI guess this yeah.           |
|                      | 23           | Those 14 folk and the dollars under environmental monitoring  |
| ce-Federal Reporters | 24<br>. Inc. | are part of the, part of the 24 and the million and a half,   |
|                      | 25           | and so on and so on?  |
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MR. STELLO: Yes.

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Those were -- these are summaries, and these are 3 picking up the individual components.

CHAIRMAN HENDRIE: Okay.

MR. STELLO: And I believe I was up to Slide 19. 5 COMMISSIONER KENNEDY: Wait a second. Before you 6 leave that, this is 19? 7

MR. STELLO: That is 19.

COMMISSIONER KENNEDY: Okay.

CHAIRMAN HENDRIE: Thought you'd missed one, hun? COMMISSIONER KENNEDY: No, I thought I was going to. MR. STELLO: Okay. We talked about expanding the reactor program in emergency planning. The six positions to have the mail/telephone program for the low-priority --

15 COMMISSIONER KENNEDY: The set-aside is only one. 16 That means the EDO approved five.

MR. DONNELLY: No. He approved one.

COMMISSIONER KENNEDY: Oh, he approved one.

MR. DONNELLY: He approved one, yeah.

COMMISSIONER KENNEDY: Oh, I was looking at the 20 thing -- oh, I see. I'm sorry, okay. Right, that's his mark. 21 22 He approved one.

> MR. STELLO: The original intent was to try to --COMMISSIONER KENNEDY: Could you explain one? MR. DONNELLY: I think I recall that. We have one

1 person who focuses on this area now. 2 MR. STELLO: He's there. 3 MR. DONNELLY: He's kind of managed our pilot program 4 and sent out some sample questionnaires, and evaluated whether 5 there was payoff to expand or whether there wasn't. And if I 6 remember the BRG mark or Mr. Gossick's mark correctly, they 7 felt that we ought to continue further the evaluation process. 8 CHAIRMAN HENDRIE: This would be a 100 percent 9 increase in that program, then? 10 MR. DONNELLY: Well, we really don't have a program. 11 COMMISSIONER KENNEDY: This would be a level program. 12 CHAIRMAN HENDRIE: No, they've got one and it's plus 13 one. 14 MR. DONNELLY: NO. 15 COMMISSIONER KENNEDY: That is the one. Right now 16 they have one, but he's not --17 CHAIRMAN HENDRIE: They don't get credit for him? 18 COMMISSIONER KENNEDY: No, they're taking him from 19 something else. 20 MR. DONNELLY: That's right. 21 COMMISSIONER KENNEDY: He's there. All they're 22 doing is making him legitimate. 23 You know, it says here there is a benefit for low 24 cost. What is this cost-benefit ratio? What are we achieving? inc. 23 MR. STELLO: These are licensees we almost never

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get to and quite often really never get to. From the time the 1 license comes in to the time it's expired, we have never even 2 had an inspection. It's the low-priority licensees. And as 3 I recall, there are on the order of 5,000 such licensees. 5,000? 4 1 MR. HIGGINBOTHAM: 4500. 5 MR. STELLO: 4500. 6 The intent was to go out with a mail program to try 7 to reach those licensees, to have some physical presence in 8 9 the regulatory process. 10 COMMISSIONER AHEARNE: That's the U.S. Post Office. 11 COMMISSIONER GILINSKY: We don't inspect them at all? 12 MR. STELLO: For all practical purposes, we don't 13 inspect them. 14 (Simultaneous discussion.) MR. STELLO: What is the frequency for those, once 15 16 every what? 17 MR. HIGGINBOTHAM: Out of the 4500 licensees, those with (Inaudible) inspection priorities, about roughly -- about 18 19 2,000 of them are inspected with a frequency of about every ten years, and the remainder --20 COMMISSIONER KENNEDY: Every ten years? 21 11203 22 MR. HIGGTNBOTHAM: Yes, sir. COMMISSIONER KENNEDY: Do you find that they're still 23 24 there? - Federal Reporters 100 25 (Simultaneous discussion.)

1 MR. HIGGINBOTHAM: Some of them are not by the time 2 we get around to them. 3 The remainder are not inspected -- well, the frequency 4 actually turns out to be about every 20 years, because these --5 COMMISSIONER KENNEDY: 20 years? 6 MR. HIGGINBOTHAM: Yes, sir, because --7 COMMISSIONER KENNEDY: They live that long? 8 MR. HIGGINBOTHAM: Some of them. Some of the 9 licensees --10 COMMISSIONER AHEARNE: What kind of licenses are 11 these? 12 MR. HIGGINBOTHAM: These are very small programs. 13 It might be a source in a gas chromatograph. It might be a 14 set of civil defense sources that are used for callibration and 15 training purposes. Small amounts, but because of (Inaudible), 16 they're required to be licensed. 17 COMMISSIONER GILINSKY: How do you decide whom to 18 inspect? Would the licensee know whether he's going to be 19 inspected or not? 20 MR. HIGGINBOTHAM: No, sir. That's another problem 21 with the unannounced inspection policy. There's (Inaudible) 22 out there and there's a risk he may not be there. 23 COMMISSIONER AHEARNE: Do they get the license by 24 mail? ce-Federal Reporters Inc. 771259 25 MR. HIGGINBOTHAM: Yes.

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|                      | 1  | COMMISSIONER AHEARNE: A mail order license.                   |
| S. <sup>2</sup>      | 2  | MR. HIGGINBOTHAM: Another part of the problem is              |
| _                    | 3  | that there's no pre-licensing inspection. They                |
|                      | 4  | COMMISSIONER AHEARNE: You send in.                            |
|                      | 5  | MR. HIGGINBOTHAM: Yes. They're provided an applica-           |
|                      | 6  |   |
|                      |    | tion. It's reviewed in NMSS. They have to submit procedures   |
|                      | 7  | and whatever is required. It's reviewed there and the license |
|                      | 8  | is issued.  |
|                      | 9  | And then we may inspect it initially, perhaps, maybe          |
|                      | 10 | before it expires.  |
|                      | 11 | COMMISSIONER AHEARNE: Are these licensees, in                 |
|                      | 12 | general, what they're holding is considered to be a low       |
| (                    | 13 | (Inaudible).  |
|                      | 14 | MR. HIGGINBOTHAM: Yes, sir. That's why they're on             |
|                      | 15 | an extended inspection frequency.                             |
|                      | 16 | COMMISSIONER AHEARNE: It's not the size of the                |
|                      | 17 | organization?   |
|                      | 18 | MR. HIGGINBOTHAM: (Inaudíble.)                                |
|                      | 19 | COMMISSIONER AHEARNE: The discrimination is on                |
|                      | 20 | health hazard.  |
|                      | 21 | MR. HIGGINBOTHAM: The license may be (Inaudible) by           |
|                      | 22 | fairly large companies.                                       |
|                      | 23 | COMMISSIONER GILINSKY: And what do you propose to             |
|                      | 24 | do now?   |
| e-Federal Reporters. | 25 | MR. HIGGINBOTHAM: Sir?  |
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COMMISSIONER GILINSKY: What is the proposed program? 1 MR. HIGGINBOTHAM: We came forward a couple of years 2 3 ago, I think, and asked for 15 additional people because we wanted to inspect these people at least at a minimum frequency 4 of every three years. That would let us catch them about twice 5 during the license duration, a five-year license duration. 6 What was proposed then was that we take a look at some type of 7 a report that we require the licensees to vide once a year 8 9 or at some frequency.

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10 After looking at that, we decided that rather than 11 a report, that we would have to describe in some way in a rule 12 and list the various items that they would have to report to 13 us, we decided that perhaps what we could try on a trial basis was to develop a questionnaire of 15 to 20 questions, mail it 14 15 to the licensees, and ask them to answer the pertinent questions. He would provide this to us. We would take a look at the 16 questions, and on the basis of his reply we would then follow 17 18 up with a sampling of direct inspections of those people who 19 provided, who answered the questions, to verify the answers on both a sampling basis -- both those that may have had 20 21 questionable answers and those that, you know, that the 22 answers looked out of line.

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What it came out to was, in this case, when we asked for six additional people, that we would be able to handle about a thousand questionnaires a year and a follow-up te 54 56 inspection effort of an additional 220 or 240 on-site inspec-1 tions. That's with the six people. 2 COMMISSIONER AHEARNE: You have had a pilot program? 3 MR. HIGGINBOTHAM: Yes, sir, we conducted a very 4 limited one. And the way we did that is, we said what we would 5 do is take some of the resources that we use now in inspecting 6 these licensees and divert that to running a small pilct 7 program. 8 9 We did that and we had some fairly good response. It was well received. The people said they -- the licensees 10 themselves, that it was beneficial. 11 COMMISSIONER KENNEDY: They were probably surprised 12 to hear from us. 13 14 (Laughter.) COMMISSIONER AHEARNE: Did we follow up any of those? 15 MR. HIGGINBOTHAM: We're in the process of doing 16 that. You mean on-site inspection? 17 COMMISSIONER AHEARNE: Yes. 18 MR. HIGGINBOTHAM: We're in the process of doing 19 that. 20 COMMISSIONER AHEARNE: You haven't done that yet? 21 MR. HIGGINBOTHAM: That should be finished by maybe 22 23 next (Inaudible). COMMISSIONER GILINSKY: Did the inspectors come up 24 ce-Federal Reporters, Inc. with anything? Was it worth inspecting the licensees? 25 112 2 Parts

MR. HIGGINBOTHAM: Yes, sir. Well, it was one of the 1 common complaints of the inspectors. They say we license these 2 3 people, why don't we ever inspect them. GAO said that, toc. COMMISSIONER AHEARNE: Ent did they come up with 4 5 anything? 6 MR. HIGGINBOTHAM: We find that the kind of violations that occur, the noncompliances that occur in these places, are 7 largely administrative. Say, in a training program, posting 8 9 and labeling of material or posting of certain things that they 10 are supposed to according to Part 19 -- posting, labeling, 11 that sort of stuff, largely administrative. 12 COMMISSIONER KENNEDY: But those kinds of noncom-13 pliances could lead to health hazards in some cases. 14 MR. HIGGINBOTHAM: Yes, sir. Not only that, they're 15 indicative, too, that in large part the licensee may not 16 understand what the requirements are. 17 That was another purpose of the questionnaire, to 18 get to him and jogging him every once in a while --19 CHAIRMAN HENDRIE: I see. Your list of questions 20 that you'd send to a licensee in effect amounts to a 21 self-inspection. 22 MR. HIGGINBOTHAM: Yes, sir. 23 CHAIRMAN HENDRIE: It says -- you know, you'd say, 24 did you, as you should have under regulation so and so, put ce-Federal Reporters Inc. 25 up a guard, lock the door, or whatever it is. And it's

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58 te . 56 not exactly, you know, an inspection that tests the truthfulness 1 2 of his answers, unless you go and look. 3 On the other hand, I expect most people, as you say, who are at some level of noncompliance, it's more because ź they have forgotten or don't -- you know, they hired the guy 5 last year and he never did know about that, and in fact that 6 kind of a jogging operation could be very useful. 7 8 Well, I ---9 COMMISSIONER GILINSKY: Where do your radiographers 10 fa112 11 MR. HIGGINBOTHAM: Radiographers, they are in an 12 inspection priority where they're inspected at least once a 13 year. 14 COMMISSIONER GILINSKY: All of them? 15 MR. HIGGINBOTHAM: All of them, yes, sir. 16 CHAIRMAN HENDRIE: At least the ones that irradiate 17 nothing but film, and the others are seen more frequently? 18 COMMISSIONER AHEARNE: Those are the ones that we 19 license. 20 (Simultaneous discussion.) 21 MR. STELLO: Let me go on. The last item on the 22 slide, the whole body counter. The Commission has raised an 23 issue as to whether or not, such as at Three Mile Island, 24 where we had to go bring in a counter, if there was a potential ce-Federal Reporters, Inc. 25 for a conflict of interest. 271264

COMMISSIONER AHEARN': Whose counter did we bring in? 2 MR. HIGGINBOTHAM: Excuse me? COMMISSIONER AHEARNE: Whose counter did we bring in? 3 Mk. HIGGINBOTHAM: We used Kelverson and RMC both. 4 COMMISSIONER GILINSKY: You used Kelverson and RMC's 5 6 both? MR. STELLO: Both. And both were also being used by 7. 8 the licensee. 9 COMMISSIONER GILINSKY: Well, wasn't that the 10 problem, rather than that it was not NRC equipment? 11 MR. STELLO: It was not NRC equipment. 12 COMMISSIONER AHEARNE: Appearance of conflict. 13 MR. STELLO: No, we used the equipment. We physically 14 obtained it from the licensee, brought it down to downtown 15 Middletown and set it up. 16 But I don't think it's an issue --17 COMMISSIONER KENNEDY: If it's callibrated, what 18 difference does it make? 19 MR. STELLO: Yeah. I don't think it's an issue 20 that's worth devoting the resources to, and I personally do 21 not recommend to you that we ought to spend that money because 22 there's a potential conflict of interests. It was raised, and 23 after I'd thought about it a little bit, I just don't see the 24 problem, to have our own equipment. So I cannot recommend it ce-Federal Report 25 to you.

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1 COMMISSIONER BRADFORD: Well, let's see. I think I 2 can agree as to callibrated equipment, Vic. But these are operators who use day are operating it for Met Ed and then the next day operating it for us. And we rely on their readings. 4 5 MR. STELLO: We rely on the readings from the operators with callibrated equipment. And as I recall, they 6 7 were operators from the parent corporation, not licensee 8 operators. 9 COMMISSIONER BRADFORD: No, but the parent corpora-10 tion at the same time is working for both us and the licensee. 11 MR. STELLO: Not at the same time. 12 MR. THOMPSON: Not at the same time. 13 COMMISSIONER BRADFORD: It is the same contractor 14 working for both. 15 MR. STELLO: And we had our people --16 VOICE: You mean that he stopped working for Met Ed 17 at the moment that he started working for us in this particular 18 case? 19 COMMISSIONER KENNEDY: I doubt it. 20 MR. STELLO: We were paying for it. We paid for it. 21 VOICE: We bought a chunk of time and then that time 22 was ours. 23 MR. HIGGINBOTHAM: He had -- excuse me a minute. 24 He had two pieces of equipment. One of them was used for a

period of time, primarily by us (Inaudible). The other was

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being used by the licensee. The work that we had done, we 1 did our own callibration check on the things and we did a check 2 on it. So we did do a quality check on how this would work. 2 But the two units more or less concerned at certain 4 5 times were working for us and (Inaudible). COMMISSIONER KENNEDY: He was under contract to us. 6 MR. HIGGINBOTHAM: Yes. 7 COMMISSIONER KENNEDY: He was our employee. 8 9 MR. HIGGINBOTHAM: Yes. MR. STELLO: Okay. If I may move to Slide 20. 10 In 11 the safeguards area, identifying again very guickly -- and I'll give the areas of growth in the fiscal year '81: 12 Implement the new Part 75 materials control and 13 14 accounting procedures as part of the IAEA is three positions. 15 An upgrade of the material control and accountability program 16 for fuel facilities is two positions and \$110,000 program 17 support. 18 Spare parts for our existing mobile labs and other 19 portable equipment to go in and monitor --20 COMMISSIONER KENNEDY: How many of those labs are 21 there now, three? 22 MR. SCHWINK: There are three vans and one portable 23 equipment (Inaudible). 24 MR. STELLO: Fuel shipment inspections for irradiated ce-Federal Reporters Inc. 25 fuel shipment inspections, a total of three positions.

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Caseload growth -- and that's principally reactors -- four 1 2 man-years. 3 COMMISSIONER AHEARNE: Can I ask you, Vic, on this spent fuel shipments. The BRG had raised an issue of saying 4 that the amount of effort that you had programmed appears to 5 be less than adequate. Did you have any reaction to their --6 7 MR. SCHWINK: Vic, could I address that? 8 MR. STELLO: Yes. 9 MR. SCHWINK: We asked for five initially, and 10 Commissioner Bradford came back with a recommendation of 2.5. 11 And from that we went back and reevaluated and tried to deter-12 mine where we could revise our inspection for the irradiated 18 fuel shipments, and we wound up with 2.77 for the manpower 14 equivalent. 15 But the question that the BRG raised was an issue 16 that we'd also taken up on our own and we had discussed 17 previously with Commissioner Bradford. 18 COMMISSIONER KENNEDY: I'm not really following 19 this. Peter? 20 VOICE: I didn't understand the answer. 21 VOICE: Thank you. 22 COMMISSIONER KENNEDY: Could you please give us a 23 memorandum on this, so all of us will know what you're talking 24 about? ce-Federal Reporters, Inc. 25 MR. SCHWINK: Yes, sir. Would you like a copy of it or .

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COMMISSIONER KENNEDY: I certainly would.

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MR. ENGELHARDT: I can offer some clarification, a 2 little bit, and that is, in SECY 79-278, dealing with the 1 physical protection of irradiated fuel shipments, there was a 5 response to Question 5 directed to I&E's inspection plan. 6 There was a personnel requirement for an additional five and one-half man-years of effort to accommodate the inspection of 8 irradiated fuel shipments. And apparently there was some 9 discussion and some question, and the program has been revised 10 11 to reduce the manpower requirement to approximately 2.5 man-years, as suggested by Commissioner Bradford and guoted 12 13 by Mr. Chilk in his memorandum dated May 30, 1979. 14 So there is a track to that point --15 COMMISSIONER BRADFORD: VAS --16 MR. ENGELHARDT: -- and that's the concern. 17 COMMISSIONER BRADFORD: -- it may mean that there 18 is a SECY response sheet. But I don't recall -- in fact, I 19 know that I didn't have discussion beyond that myself. It 20 would be highly conceivable that you talked with someone in 21 my office. That's the best I see. 22 MR. ENGELHARDT: So that's where the matter

23 generated.

24 COMMISSIONER AHEARNE: But the BRG suggested that the 25 amount was less than adequate.

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MR. ENGELHARDT: Well, it certainly was less than
 IsE proposed to do the job that they felt was necessary to do.
 And you know, they were going to have to accommodate within the
 2.5 limit what could be done. So the BRG was --

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5 COMMISSIONER AHEARNE: Well, I'm confused where the
6 2.5 limit comes from.

7 COMMISSIONER BRADFORD: I think that actually what's 8 interesting, I guess, is that I would not have thought that a 9 response sheet of mine alone would have imposed a limit unless 10 the secretary went around to other Commission offices and 11 found a level of agreement.

12 MR. STELLO: I've been having a little bit of a 13 conversation on the side, and as I understand it, after your 14 memo came brck, the division director of that Office looked 15 at it and he reconsidered it and he concluded he could do it. 16 MR. DONNELLY: He could do a program with a given frequency within that amount? 17 18 COMMISSIONER KENNEDY: Yeah --19 MR. DONNELLY: That was the actual --20 COMMISSIONER KENNEDY: But he could do one with one . 21 MR. DONNELLY: Yes, he could. Yes, he could. 22 COMMISSIONER KENNEDY: He could do one with ten, too. 23 MR. DONNELLY: He certainly could. 24 COMMISSIONER KENNEDY: Pick a number. 25 MR. DONNELLY: It's really a question of how often

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65 1 and how much ought to be applied to these shipments. 2 MR. STELLO: Okay, let's move on now. COMMISSIONER AHEARNE: Vic, I'm sorry. I have to 3 leave. Could I make arrangements to come out --4 5 MR. STELLO: Surely. COMMISSIONER AHEARNE: -- and perhaps see some of 6 your people next week and go through the parts that I'm missing. 7 8 MR. STELLO: Sure. 0 COMMISSIONER AHEARNE: Thank you. MR. STELLO: All right. Now, let's see. Slide 21. 10 11 The three positions that are here deal with the IAEA 12 treaty, hich, as I recall sitting here last year talking 13 about it. it was going to be passed and we're going to have 14 to devote some resources to get on with it. And I guess 15 again we're here to discuss it. 16 It's not yet been passed. But if it's imminent, 17 which I don't know how to make the judgment, it would seem that 18 we ought to be putting it in the supplemental. If it looks 19 like it's going to go on, then we ought to include it in the '81. 20 I don't know where the guess is. I thought last year it looked 21 like a certainty, so I don't know what more to say about it. 22 With respect to the next item, which is to upgrade 23 the material control and accountability program --24 CHAIRMAN HENDRIE: Let's see. When you say plus 25 three in '80 and plus three in '81, is that plus six total?

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MR. DONNELLY: No, sir, that's straight line.

MR. STELLO: That's level.

I guess, Ir. Chairman, the question is as to when it looks most likely. If it looks like it is imminent, I think it ought to go in the supplemental. If it doesn't, if it looks like it's off in '81, if it's off beyond that, then I could see putting it o'f further.

But we are getting more and more involved with dealing with the issue and trying to do more and more preparatory work, and it is an issue that we ought to somehow come to grips with, because it does impact. And I know in NRR there are mary of the same questions, and certainly in NMSS there are many questions relating to it.

MR. DOINELLY: What these three, as I understand it, are specifically for is for the development of what we call facility attachments, which will lay out the basis of inspection under a joint program. These really do have to be laid out before we can start inspecting. And if we don't get them laid out, it's a problem.

CHAIRMAN HENDRIE: I'll tell you what will happen then. We'll get a request from some adamant Commissioners saying: How can we deal with you; you don't have facility attachments.

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MR. DONNELLY: True. It would serve us right. MR. STELLO: The upgrade of the material control

67 1 and accounting program. We had a study done at Battelle, as I recall, that indicated taking a real good hard look at the 3 systems approach in our accounting procedures. 4 COMMISSIONER GILINSKY: Let me ask you a general 5 cuestion on this. 6 MR. STELLO: Yes. 7 COMMISSIONER GI\_INSKY: It's not precisely on this, 8 but I think it applies to the entire presentation. You haven't 9 factored out special assignments for enforcement as opposed to 10 inspection, have you? 11 MR. STELLO: There are specific individuals assigned 12 that task. 13 COMMISSIONER GL\_INSKY: But you haven't separated 14 them out in the budget? 15 MR. STELLO: They're not, because they could fall in 16 any one of the categories. You have an enforcement activity 17 for -- as a result of something in an operating reactor, or 18 materials or construction or whatever. So each of the decision 19 units have within them that --20 COMMISSIONER GILINSKY: Are there specific --21 MR. STELLO: The same people do both. 22 COMMISSIONER GILINSKY: Well, that's what I was 23 going to ask. I thought Vic was saying --24 MR. STELLO: There's an enforcement coordinator in e-Federal Reporters Inc 25 each of the regions, plus the two in headquarters.

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1 MR. THOMPSON: Three positions in headquarters, 2 designated full-time enforcement. 3 MR. STELLO: For that purpose and for that purpose only. And each of the inspectors, as they do that work, part 4 5 of that time is clearly devoted to a specific enforcement 6 activity. But I haven't broken out positions for --7 COMMISSIONER GILINSKY: Do you have any feeling for --8 I suppose it has to be insuitive -- about what fraction of the 9 effort goes into enforcement? 10 MR. STELLO: It's awful -- I don't know how to make 11 that judgment, because as an inspector goes through and finding 12 an item of noncompliance or a potential item of noncompliance, 13 I wouldn't know whether that's the point at which to make the 14 judgment that that's enforcement, because it eventually does 15 lead to an enforcement action, versus as part of the inspection 16 activity. 17 COMMISSIONER GILINSKY: There's an enforcement 18 group --19 MR. STELLO: Coordinator in each region. 20 COMMISSIONER GILINSKY: I was thinking as a lawyer. 21 Is it ELD that has a group that deals with you on enforcement 22 matters? 23 MR. STELLO: Jim Murray's group has the responsibility 24 to deal with enforcement. 25 COMMISSIONER GILINSKY: Do they have lawyers that

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1 just work specifically on enforcement together with I&E, or 2 do --

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MR. THOMPSON: They do, but I'm not sure that they
4 are exclusively enforcement.

5 MR. ENGELHARDT: Maybe I can answer that greation a little more with certainty in that regard. There is our 6 Division of Rulemaking and Enforcement, which consists of 7 approximately six attorneys, who divide their time between 8 9 rulemaking activity and enforcement activity. I would say 10 that the Division is about 80-20, 80 percent of the time and 11 effort devoted to enforcement and 20 percent, sometimes a good 12 bit less than that, to rulemaking activitie , depending on 13 what is under way before the Commission.

14 COMMISSIONER GILINSKY: So we've jot less than two 15 lawyers?

MR. ENGELHARDT: No, you have about four lawyers who are working essentially full-time, dealing full-time in enforcement matters, working with the Division of Inspection and Enforcement in counseling and in litigation, where appropriate.

COMMISSIONER GILINSKY: Have you given any thought
 to having lawyers attached to your own office?

MR. STELLO: I'm giving it thought. I've had some conversations with Mr. Shapar about finding a way, before coming to grips with the decision, if there's a way to develop

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1 a relationship with the attorneys who are working with I&E to 2 be more responsive to what are the I&E problems and to be more 3 integral to the organization, rather than strictly being 4 available on call.

5 I'm feeling the need to have attorneys much in the 6 way they are in NRR, of understanding what are the NRR problems 7 and dealing with them constantly. There clearly are many more 8 attorneys used for that purpose. But then, their suggestions 9 or philosophy can evolve as a result of more of a balance 10 between the office and the clear ELD function.

I'm not yet decided one way or the other. I'm still considering it. I do feel clearly there's got to be a way to get a little bit closer in terms of views. I think there's an I& I&E view and there's an ELD view.

COMMISSIONER GILINSKY: I think it would be good to
 give more prominence to enforcement activities.

MR. STELLO: I guess I'd want to give it quite a bit more thought before deciding whether that prominence ought to be accomplished through more visible action of attorneys being present.

21 COMMISSIONER GILINSKY: No, those are two separate 22 problems.

23 MR. STELLO: Okay. Yes, I think we have to have a 24 much more aggressive role in the way in which we deal with 25 enforcement actions. We're very slow. By the time we're

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te .69 taking the action, they are months behind. I think a great 1 deal is lost. We've got to be considerably more aggressive 2 about getting on with it. 3 As I mentioned earlier --4 COMMISSIONER KENNEDY: In the process, don't forget 5 the need for due process and fairness, however. 6 MR. STELLO: I think we are too fair at the moment. 7 and I say this because --8 COMMISSIONER KENNEDY: If you're going to err on one 0 side or the other, you're on the right side. 10 MR. STELLO: No, I think there are enforcement 11 12 actions --COMMISSIONER KENNEDY: Because less than fair is 13 unfair. That's not my ballpark, okay? 14 CHAIRMAN HENDRIE: He just wants to get back to 15 16 fair completely. 17 (Laughter.) COMMISSIONER KENNEDY: But if he has to err on one 18 side or the other, I think he's on the right side. 19 COMMISSIONER BRADLEY: I think perhaps if you had 20 said too much process, you would have struck a more responsive 21 chord. 22 MR. STELLO: I think there's a tendency for us to 23 reach a conclusion that when we're talking an enforcement 24 e-Federal Reporter Inc. action, we have to have absolute certainty that we are going 25

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to, quote, "win the case." That's what I mean by "too fair." 1 I think that our judgment ought to be a stronger enforcement 2 activity, yet being fair. But at the same time, when a licensee 3 comes back and he has some good arguments, where he has made 4 5 those arguments and made them well, we ought to be willing to change our mind and, if need be, drop the enforcement action; 6 but take it in a more timely way and I think a much more 7 aggressive way than we have been. 8 COMMISSIONER KENNEDY: (Inaudible). 9 10 MR. STELLO: When the notice of violation does out 11 and we get something that's meaningful back, by God, we cught to be willing to change our mind when the case is made, 12 13 publicly, yes, sir. 14 COMMISSIONER KENNEDY: Right. 15 MR. STELLO: And I guess that's what I meant when I 16 said I think we're leaning over backwards. 17 COMMISSIONER KENNEDY: That's fine. 18 MR. STELLO: Let me get back to -- I believe I was 19 up to spare parts. 20 CHAIRMAN HENDRIE: Let's hear it for spare parts. I think we could pass on. I'm willing to believe that the 21 equipment won't work without spare parts. 22 MR. STELLO: I'll move now to Slide No. 22. 23 24 Let me not dwell on training too long. This is on -Federal Reporte inc 25 page 5 of your package. We've already covered --

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CHAIRMAN HENDRIE: These are the 11 of the 146. MR. STELLO: That's the 11 of the 146.

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I think we've covered this already. So if I may, I'll skip Slide 22 and 23 and move to management direction and resource growth. And there's an increase in six positions. The six positions that we're asking for are to try to deal with the 24-hour watch that we are now in headquarters. We clearly have to use those resources from within the Office now, and it is a small office and it is a very difficult thing to deal with.

We're hoping to make some suitable arrangements to have NRR help us in the meantime. But it clearly is an additional activity and one which I think that resources ought to be set aside, rather than having to go into the program to accommodate.

The big budget item that is on here for the four wheel drive vehicles for the reactor sites with resident inspectors, I think it is an issue that's been tied in the supplemental, and is pupled a little with respect to the resident program, and I think to some degree to the unit resident program.

I do feel it is an area that we could =--COMMISIONER KENNEDY: How many vehicles are we talking about?

MR. STELLO: Excuse me? Each -- well, there would

1 be 50, 50 vehicles. 2 COMMISSIONER KENNEDY: And they're all in here? 3 MR. STELLO: They're all --4 COMMISSIONER KENNEDY: All 50? 5 MR. DONNELLY: They are phased along with our site 6 residents, and they equal the number of site residents we have 7 each year. 8 MR. STELLO: What's the number? 9 MR. ENGELHARDT: The number that we have for the 10 vehicles is 76 vehicles, 76 vehicles in '80. 11 MR. DONNELLY: I think the total number of resident 12 inspectors that we will have in '80 is very close to 76. 13 MR. STELLO: 74. 14 MR. ENGELHARDT: Okay. Well, the number was to 15 equate -- we had the number 76. It's in the EDO budget 16 package. 17 MR. STELLO: Well, the number of sites with 18 inspectors should be 74 by that time. 19 MR. ENGELHARDT: So we're over by two vehicles. 20 CHAIRMAN HENDRIE: Got a couple of spares. 21 MR. STELLO: By the time we buy them, the price of 22 them will more than compensate for the difference, I'm sure. 23 If I can now move to Slides 25, 26 and 27, I think 24 I can move through these very guickly, because these are the Inc 25 reclama items, which we would have, hopefully, have discussed 11280

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1 in detail.

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The first item deals with a set-aside from the EDO 2 on his part. I think we've talked about it enough, and our 3 recommendation is that the Commission approve it for both the 4 5 supplemental --COMMISSIONER KENNEDY: If one approves it the first 6 time, doesn't it automatically, essentially, require approval 7 of the second? 8 9 MR. STELLO: Oh, yes. 10 COMMISSIONER KENNEDY: So that really that is one 11 package. MR. STELLO: Yes, and I view it that way. If we 12 don't get the additional training resources, I think the 13 14 program would clearly not be meaningful. So the two of them 15 are a package. In the emergency planning, I think we've discussed 16 17 what we do need to do in that particular area. It is a 18 set-aside, and I'd urge Commission approval in both the 19 supplemental and the '81 budget. And if we cannot get your 20 approval, we will make an effort to try to move into the 21 program, which will mean cutting back in our reviews and 22 evaluations of other areas to try to get some resources in it.

It's a very undesirable thing to do, but I think there would be

have to come up with some resources within the program to help.

a need. So if we can't get approval, I think we're going to

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I've already, I think, talked sufficiently on the 1 programmed PAT growth. I suggested earlier foregoing talking 2 about the set-aside of the 14. It is in the EDO mark. And I urge you to approve ten as part of the program as it now exists 4 5 and forego dealing with the set-aside on the 14. The next item, No. 5, or rank Item No. 5 -- and 6 again, let me urge you that these rankings are very, very 7 close. These are all most desirable items. 8 9 Yes? COMMISSIONER KENNEDY: All ten are in the first group? 10 13 MR. STELLO: Yes. 12 The mail/telephone program. I do feel a strong need 13 to find some way to get more of a regulatory presence, and it needs to deal with the fact that we will go out and inspect 14 15 these particular programs. Even if it's at random, which is 16 about what we will do if we have the mail program, and following 17 up from it, I think the word gets out and the people are aware 18 that we are doing it. I think it's something that does need 19 to be done. I don't think we can continue to issue licenses and 20 licenses and just never go see them. It's disturbing to me. 21 22 The EDO has suggested, in Item 6, not proceeding 23 with the upgraded material control and accounting program. 24 And I would propose that we would take on this new activity,

which will represent new modules in our program, take the

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1 activity on and we'll take it at the cost of reduced inspection 2 frequencies in other areas to accomplish it.

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Item No. 7 on the -- with respect to the IAEA treaty, I think we've discussed enough, and I don't know how to clearly come out on that. But if there is a judgment the can be made that the program is imminent, I think we ought to put it in the supplemental.

8 The additional residents for problem sites. If I 9 were to rearrange this ranking and were to do j today in light 10 of the developments of Marble Hill yesterday, I would probably 11 put this first. Marble Hill has created a concern for me. I 12 do think that we have to have the flexibility, and I intend to 13 go back and look at the way in which we have developed a 14 criteria for putting inspectors at construction sites. I feel 15 very strongly that, looking at where we are having problems --16 find a way in which to get our presence there early.

17 COMMISSIONER GILINSKY: That makes a lot of sense to 18 me.

19 CHAIRMAN HENDRIE: Why doesn't this tuck within the 20 unit inspectors?

MR. STELLO: Well --

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22 CHAIRMAN HENDRIE: Or within the general resident 23 inspectors?

e-Federal Reporters, Inc. 25 operating reactors.

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CHAIRMAN HENDRIE: But you had a couple of construction sites in it and there always were intended to be construction --

MR. STELLO: Those are for site residents, not unit. We've had construction sites identified as having site residents, not the unit residents.

7 MR. DONNELLY: And the key there, in the way of history, as I understand it, the reason we're concerned about 8 9 the early sites versus the late sites -- late sites were 10 approved by OMB as acceptable to put some residents at, but 11 the early sites, because of the small manpower contribution 12 that we make there, would have been such an additional cost, 13 if you will, or a larger incremental cost, that they said stay 14 with the late sites.

And what we're saying now is, we see some selected activities in the early phases that we believe warrant that higher incremental amount.

MR. STELLO: Well, I think, to answer the Chairman's question --

CHAIRMAN HENDRIE: Well, you know, the Congress is laying 135 people over the original '80 request and saying, put this into the resident inspector program, these resources. And we haven't got 135 operating units. We won't have for a long time.

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I think the resident is prescribed in the

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appropriations legislation. It clearly covers construction 1 residents, and whether -- whether we choose for particular sites 2 to extend that back to an earlier time in the construction 3 sequence or keep it a later time or whatever, seems to me well 4 within, you know, sort of the agency discretion level. We may 5 have to argue with OMB or we may not. It seems a little odd to have an addition to the overall resident inspector program of 7 the agency which runs 135 people, and then, but you need three 8 more over here for problem sites in construction for a 0 resident. 10

MR. STELLO: Well, that's a good point. And I guess if you're suggesting that we ought to be able to readjust this program --

CHAIRMAN HENDRIE: Well, what I'm saying is that if I could see myself going forward and explaining to the Congress, thanks very much for 135 people and I need three more for the resident -- for the residents program -- and I'm going to have a lot of trouble why my precision of estimate of the need is as good as three parts in 135.

Now, they could say, they could allow 135 and can you tell the difference, and I bet you I can't assure them that I can tell the difference. I think -- I think the reason you haven't done it here is a matter that you've set for yourself some definitions, which are to a certain extent arbitrary and within our scope collectively to readjust. And having set those

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|                      | 1  | definitions, I guess you decided that, well none of the 135     |
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|                      | 2  | were eligible for this need over here. But I think those are    |
|                      | 3  | rather arbitrary.   |
|                      | 4  | MR. BARRY: Doesn't your unit program as defined                 |
|                      | 5  | include the pre-op studies?                                     |
|                      | 6  | MR. STELLO: Yes, but not early construction. The                |
|                      | 7  | reason  |
|                      | 8  | MR. BARRY: No, no. But the pre-op stage, which is               |
|                      | 9  | what, two and a half years before operations? So you're back    |
|                      | 10 | that far.   |
|                      | 11 | MR. STELLO: But the reason it wound up being a                  |
|                      | 12 | specific item, a specific issue, is my understanding that there |
| .С                   | 13 | was considerable resistance to putting inspectors at sites      |
|                      | 14 | during the early phases of construction, that there was, at     |
|                      | 15 | least as I understood it and unfortunately, John has left       |
|                      | 16 | a considerable concern at the OMB specifically telling us not   |
|                      | 17 | to do that.   |
|                      | 18 | CHAIRMAN HENDRIE: It was a way it was a way of                  |
|                      | 19 | keeping the total numbers down.                                 |
|                      | 20 | MR. STELLO: Well then, if that's it, then I don't               |
|                      | 21 | CHAIRMAN HENDRIE: And yes?                                      |
| C                    | 22 | MR. STELLO: I've got no problem, and I guess I've               |
|                      | 23 | made the point bout as clear as I know how that it is my        |
| ce-Federal Reporters | 24 | intention to go back and look at the early sites, and if we     |
| Gerregeral Meporters | 25 | have problems we're going to get residents out there. And I     |
|                      |    |   |

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1 think there's a tremendous benefit.

|                     |    | think there's a tremendous benefit.                             |
|---------------------|----|---|
|                     | 2  | CHAIRMAN HENDRIE: Well, I think when you get to the             |
|                     | 5  | point where you're getting correspondence from the National     |
|                     | 4  | Board saying they're getting ready to pull authorization of one |
|                     | 5  | of our one of our license holders, why, a lot of knuckle-       |
|                     | 6  | cracking is due and you do what you have to do.                 |
|                     | 7  | MR. STELLO: Yup.  |
|                     | 8  | CHAIRMAN HENDRIE: Okay. Onward.                                 |
|                     | 9  | MR. STELLO: I think we were on replacement parts                |
|                     | 10 | and we'll leave with replacement parts and                      |
|                     | 11 | CHAIRMAN HENDRIE: \$70,000. I want an extended                  |
|                     | 12 | Commission debate on the \$70,000 for spare parts here.         |
| .C                  | 13 | COMMISSIONER GILINSKY: Let me ask you about this                |
|                     | 14 | IAEA business. Why the IAEA does the inspection. What           |
|                     | 15 | would we be doing?  |
|                     | 16 | MR. STELLO: Well, we're supposed to get together                |
|                     | 17 | the documents that are approved documents for them to use for   |
|                     | 18 | them when they come in to do the inspection.                    |
|                     | 19 | COMMISSIONER GILINSKY: Facility attachments.                    |
|                     | 20 | MR. STELLO: Yes, facility attachments.                          |
|                     | 21 | CHAIRMAN HENDRIE: You know, when we ask, how come               |
| C                   | 22 | this place here that wants the fuel doesn't have the facility   |
|                     | 23 | attachment yet, why don't those people shape up, well           |
| 6                   | 24 | COMMISSIONER GILINSKY: That's part of the negotiation           |
| x-Føderal Reporters | 25 | and I thought this was something beyond that.                   |
|                     |    |   |

MR. GOSSICK: Isn't NRR and NMSS also working on this? 1 MR. STELLO: Yes, it affects all three. That was my 2 3 point. COMMISSIONER GILINSKY: Is it for developing facility 4 attachment or is it something beyond that? 5 MR. STELLO: That's my understanding. 6 COMMISSIONER GILINSKY: Is it all for that or 7 predominantly that? 8 0 MR. SCHWINK: Predominantly that. We have one person 10 on a dedicated basis, whenever they call to review documents and 11 so forth, NMSS documents. But the attachments which are supposed to play the heaviest part in verifying what the facilities 12 13 have designated in the material control and accounting areas 14 are (Insudible). 15 COMMISSIONER GILINSKY: Well, at least we'll find out 16 what they look like. 17 (Laughter.) 18 CHAIRMAN HENDRIE: If we develop expertise, we can 19 start reviewing them seriously. 20 Isn't this going to be a several year effort, which 21 then tapers off? That is, there are a group of facilities 22 which will be negotiated between the U.S. and the IAEA as to --23 because they're not able to inspect all, and I gather -- so 24 that means that not all of our facilities, but only what, a P-Federal Reporters inc 25 half dozen or something like that, in fact will need facility

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1 attachments.

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MR. SCHWINK: Yes, sir. One you need for each facility. There are plans to be six to ten facilities, and the exact number hasn't been designated.

5 CHAIRMAN HENDRIE: Well, once you get those in place, 6 doesn't this then reduce to a pretty low level of maintenance 7 activity?

8 MR. SCHWINK: Yes, sir. But those people would be 9 used to actually go on the inspections. Supposedly the people 10 that have helped develop the attachments in I&E would also 11 be the ones that would go on the actual inspections themselves, 12 which we've also estimated to be very close to that same 13 manpower level.

14 CHAIRMAN HENDRIE: We do contemplate accompanying 15 the IAEA inspectors?

MR. SCHWINK: Yes, sir.

17 CHAIRMAN HENDRIE: I see we're going to keep an eye18 on them.

19 MR. STELLO: Mr. Chairman, there is one item which is 20 not in your package that I feel the need to raise. I think we 21 need to prepare a Commission paper and have it sent up, and 22 we're going to try to do that very guickly. But I think I need 23 to call it to your attention. And that's in the area of 24 dealing with transportation of low-level wastes, as to how inc 25 much of this we ought to get into. 771289

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As you have heard earlier, the number of licensees 1 that are involved are in the tens of thousands. It's approxi-2 mately 10,000 with the NRC and of the same order with the 3 agreement states, 20,000. And of those, there are roughly 4 about half of them in each category that are licensees that 5 are producing and shipping quantities of wastes. And there are, 6 in terms of volume, as I understand it, about the same volume 7 as you were getting out of reactors. 8

9 How we go about the program and how much of that we 10 ought to be looking in the future to plan for, based on a very 11 quick look, could very quickly be a very large and manpower-12 intensive item. Depending on how much of it you do, you could 13 be looking at resource requirements that go from a half a 14 dozen to a hundred positions.

I don't think that the potential health benefit would warrant an inspection frequency consistent with the large number. But even the smaller number, adding a very few hours to a particular inspection, when you multiply it by a number like 4,000 or 8,000, is going to get to be a very large number.

So what I propose to do is to prepare a paper and deal with this subject at least contemporaneous with the budget cycle. And as I understand it, we can give it, if we need to, all the way up through October 1st through the supplemental process. So we'll be getting up a paper on this

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1 subject in the very near future.

And I thank you for your patience, and that concludes that we had to say. And if there are any further questions, we'll be happy to try and answer them.

5 COMMISSIONER BRADFORD: Vic, if the Commission doesn't approve a program of some sort in the area of testing 6 7 of components -- maybe I should ask Lee or both of you -- how --8 where would that appear from a budget sense and where should we 9 be looking if we were planning to go in that direction? 10 MR. GOSSICK: Are you talking about gualification 11 testing? 12 COMMISSIONER BRADFORD: Yes. 13 MR. STELLO: Qualification testing, I think, would 14 probably, in terms of budgetary requirements, would most likely 15 be in Research. You would need to have available, either under 16 contract or somehow ourselves acquire laboratory facilities to 17 engage in the testing. 18 I&E's function and role would be to --19 CHAIRMAN HENDRIE: I think on balance you'd be better 20 off to run those through Research, which is an operation that 21 does its work in fact that way, rather than hands-on types. 22 MR. STELLO: We would be most likely involved in the 23 process of assuring that the components that are being tested 24 were the components that were being installed and used in

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facilities, and that the QA program -- that the components that

2 But the actual testing would, in my judgment, be -- and Lee, you might want to add to it -- be in the Research program. MR. GOSSICK: I assume you're speaking of going ź. beyond the business of putting out a standard or a requirement 5 that there be a testing program carried out by the industry? 6 7 COMMISSIONER BRADFORD: That's right. 8 MR. GOSSICK: That kind of work is, you know --9 COMMISSIONER BRADFORD: No, I'm talking about actually 10 deciding to do a gualification program. 11 MR. GOSSICK: That's right, it would probably be more 12 appropriate for Research. 13 COMMISSIONER KENNEDY: Why not Standards? 14 CHAIRMAN HENDRIE: Could. But because you need 15 pieces of equipment and shaker tables and environmental 16 chambers. 17 COMMISSIONER KENNEDY: Yeah, I know. I realize all 18 that. It's just a guestion of whose money and whose management 19 it would be. It doesn't seem like a research effort. 20 CHAIRMAN HENDRIE: They're suggesting Research 21 because they are --22 COMMISSIONER KENNEDY: They manage these kinds --23 CHAIRMAN HENDRIE: Yeah, that's just right. They 24 carry out their agency mission by working through contractors, Reporters, Inc. 25 so it's a perfectly normal, familiar mode of operation to them. 11232

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And I think that's where Standards doesn't work.

MR. GOSSICK: (Inaudible). But you'd want to make 2 sure it wasn't labeled research, but perhaps managed by them. 3

CHAIRMAN HENDRIE: Yeah, it would be -- the NRC 4 research staff would run for us a program which -- well, I don't 5 know, confirmatory research? Because you wouldn't be aimed at 6 sort of establishing yourselves as a Good Housekeeping seal of 7 approval on everything, but rather an audit program, I think. 8 They just -- to try to go the other way gets to be such an 9 enormous enterprise that you really -- it's really getting out 10 11 of hand. But some audit work, I think that fits, conformatory 12 research.

13 I have some questions which have to do with the resident program, the famous 135. And there are a series of 14 15 guestions about it that have been raised by the BRG and OPE 16 and one thing or another. I'll encourage them to take up 17 their --

18 Now, if you'd just punched holes in these, you see, 19 why then, you would have really been on top of the whole game. 20 The aspect that I'm interested in in particular is

the separation between reactor site inspectors and reactor unit inspectors. And it isn't so clear to me why that is -- why 22 23 they seem to carry a sense of being almost separate programs 24 within the overall label of resident inspector programs. Now, -Federal Reporters Inc. it may be that it is more a budgetary convenience to list the 25

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1 135 in that program line separately because the Congress seems
 2 determined to bless us with it.

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| 3  | The Commission may have to hurry to approve the                  |
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| 4  | program before it becomes the law of the land. But when we       |
| 5  | settle down to do it, even granting, as I do, that your sort     |
| 6  | of people and training standards and so on that you will be      |
| 7  | looking for for site inspectors will be more rigorous ones, and  |
| 8  | the site inspectors will be more senior people, it seems to me   |
| 9  | it's all part of a resident inspection program. And I would      |
| 10 | expect to see unit inspectors become site residents and then     |
| 11 | go on to become, I don't know, section leaders or whatever in    |
| 12 | the region, and spread through the rest of the organization as   |
| 13 | well.  |
| 14 | That is, I don't see it as having substantial                    |
| 15 | dividing lines, and I would think many elements of the training  |
| 16 | program in fact are the same; that there would not be a separate |
|    |  |

training staff; that you'd train them in the same rooms and with

Perhaps you can comment to confirm that that's

the same people that you train site residents. And I see a

MR. STELLO: I think you've described it very well.
I would agree.

agreement or tell me if that's disagreement or what.

COMMISSIONER GILINSKY: What, that you don't need Federal Reporters, Inc. 25 more than one inspector per site? 26 21234

certain amount of nodding of heads.

CHAIRMAN HENDRIE: No, no, I didn't -- no, no, I didn't talk about numbers per site.

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3 COMMISSIONER GILINSKY: Sorry. More than one inspector per unit, or that there's really no distinction 4 5 between the unit inspectors and the site inspectors? MR. STELLO: Well, I didn't hear the Chairman --6 7 CHAIRMAN HENDRIE: There is --MR. STELLO: He made a clear distinction in my mind 8 9 between the site and the unit, and I think there is. 10 CHAIRMAN HENDRIE: We've always felt that, in terms 11 of the site residents, that because the program was laid out 12 to put them out there by tnemselves, so that those individuals 13 all by themselves represented the NRC and in fact the 14 Federal Government, probably, in the town in which they were 15 living, which tend to be smaller communities, away from 16 population centers. Certainly at the plant they are by 17 themselves, except on days when people were there from the 18 regions.

And we recognized that these had to be pretty well trained, experienced, mature and, you know, well-collected individuals, and they're -- sort of their grade, the general grade level of the program reflects that.

I think we've also felt that if you increase that Program so that, in addition to the site resident, which is the senior NRC person at the site, you also had -- let's take

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1 a two-unit site so we get away from the single one -- that if 2 you then added two more people, one to be the unit resident for 3 Unit 1 and the unit resident for Unit 2, that since -- that if 4 you kept, in addition to that, the site resident at that site 5 as the senior -- senior person, that the unit residents in fact 6 could be more junior people.

7 That would make them easier, a little bit easier to 8 hire and train, and a little bit easier, on balance, probably, 9 to move around as necessary in the program.

COMMISSIONER GILINSKY: Why couldn't you have one of them be the site representative then covering one unit --CHAIRMAN HENDRIE: And make it N instead of N plus one?

COMMISSIONER GILINSKY: Yeah. 'I'm just curious. 14 15 CHAIRMAN HENDRIE: I think that's a subject for discussion, and nothing I've said here was meant to embark in 16 fact on that discussion. I was just recognizing that as we 17 thought about expanding the program to unit inspectors, we 18 haven't said, well, we'll do away with the residents and just 19 have unit inspectors. The concept has remained that there 20 would be the sort of experience and maturity level and training 21 level that we have always talked about for a site resident at 22 the site, and then you'd add what could be more junior people. 23

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relationship between the site resident and his unit resident?

COMMISSIONER KENNEDY: What is the supervisory

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1 CHAIRMAN HENDRIE: That's the next question I was 2 going to ask. 2 MR. STELLO: None. They're all being supervised from the headquarters office -- excuse me, the regional office. 4 5 COMMISSIONER KENNEDY: The unit --6 MR. STELLO: Yes. 7 COMMISSIONER KENNEDY: -- I mean the site resident, 8 who is the more senior, has no supervisory responsibility over 9 him? 10 MR. STELLO: Not supervisory. 11 MR. MOSELY: Could I say -- presently, \_f we go back 12 to the non-resident site, the principal inspector has a 13 coordination function for all of the inspection that goes on 14 on the site. When he moves to the site or when the person 15 goes to the site as a site inspector, he retains that, because 16 there are -- because a lot of the inspection is still done 17 from the regional office. 18 So the relationship between the site inspector and 19 the unit inspector would be the same as we now have and have 20 had in the past with the principal inspector and the other 21 inspectors. So there is some history of development in this 22 way and it gives you a sort of, for each site, the forest man, 23 and then you have the tree people who come and do a lot of the 24 inspection.

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CHAIRMAN HENDRIE: It sounds to me like what you said

|          | 1  | is that the site resident in fact supervises the unit the      |
|----------|----|--|
|          | 2  | unit resident.   |
|          | 3  | MR. MOSELY: Then I haven't done a very good job in             |
|          | 4  | explaining. It's a coordination role.                          |
|          | 5  | COMMISSIONER KENNEDY . But what you said sounded like          |
|          | 6  | if you didn't say that, that you should have.                  |
|          | 7  | (Laughter.)  |
|          | 8  | MR. MOSELY: It's a coordination role, is the way               |
|          | 9  | I would have to it's the closest thing I can come to.          |
|          | 10 | CHAIRMAN HENDRIE: I don't think you can have a                 |
|          | 11 | series of NRC people assigned to one of these sites, two cr    |
|          | 12 | three or four or whatever, without somebody in charge.         |
|          | 13 | MR. STELLO: Now, with respect to who is going to               |
|          | 14 | speak for the NRC at the site, that will be the site resident, |
|          | 15 | and that'll be recognized. The site resident will be the       |
|          | 16 | fellow who is responsible for the program that Norm has just   |
|          | 17 | described.   |
|          | 18 | There are suill going to be specialist inspectors.             |
|          | 19 | CHAIRMAN HENDRIE: Sure.  |
|          | 20 | MR. STELLO: He will have the same role of coordinat-           |
|          | 21 | ing those activities as if he were the principal inspector     |
|          | 22 | back in the regional office. That doesn't change, although he  |
|          | 23 | is now at the site. He retains that responsibility.            |
| porters. |    | The bottom line of, does he                                    |
|          | 25 | COMMISSIONER KENNEDY: But there are two other guys             |

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1 who were not in this picture in the first place, that is, the 2 two unit inspectors.

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MR. MOSELY: But they're doing the same thing as if they had come from the regional office. They're doing inspection which is outside of that which the site inspector does.

6 COMMISSIONER KENNEDY: No. You're still going to 7 have people coming from the regional office doing specialized 8 work, aren't you?

MR. MOSELY: Yes, sir. But this --

COMMISSIONER KENNEDY: These two guys are going to be doing the kinds of, if I understood it, essentially the kinds of things that the resident, the site resident would be doing, but at perhaps one lower level of experience.

MR. MOSELY: This is an extension of the program; it's not a duplication. These are things that are not being done at this frequency now.

MR. STELLO: There's no fundamental reason why the two unit inspectors can't take supervision from the site inspector, none that's apparent to me.

20 CHAIRMAN HENDRIE: I'll tell you. Let me just say 21 that, whatever or however you sort of have envisioned the 22 supervisory lines flowing, thinking, as you have, that the 23 site resident was simply taking to the site his principal 24 inspector for that, responsibilities for the given station, 25 okay, and now he's got people coming in helping from the region 23 23 25

1 and so on, and the unit inspectors just mean that some of that 2 regional stuff is now resident at the site and there's more 3 of it.

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But let me tell you, the people there at the unit, 4 both in the operating organization and everybody all the way 5 up to the governor, are going to say: Who's in charge there? 6 And they are going to want to know which one of those NRC 7 people is the senior federal officer at the site. And they 8 need to understand that he has the authority to say to the 0 other federal officers, NRC officers at this site, you go there 10 and you do there, if the need arises. And if he can't do that, 11 why, we're going to present some peculiar, confused configura-12 tion. 13

Because we're inevitably going to run into places where the plant manager comes to the site resident and says: Look, your unit inspector Smith over here is doing some very peculiar things and I wish you'd straighten him out. And if the site resident says, I don't have the authority, but I'll call the branch chief in Glen Allen, why, it ain't going to wash.

21 I think the supervisory aspects you're going to have 22 to think about.

23 MR. STELLO: I was going to say, could we leave it 24 at least for us to go back and take a stronger look and really 25 look at the advantages --

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COMMISSIONER KENNEDY: You still owe me an answer to 1 2 my question anyway, so maybe in that context. 3 MR. STELLO: All right. A COMMISSIONER KENNEDY: I wrote you a memo. 5 ...... STELLO: That's correct. 6 COMMISSIONER KENNEDY: That's a different one. 7 MR. STELLO: That's a different one. 8 We have lots of memos from the Commission, I might 9 add. 10 COMMISSIONER KENNEDY: Yes, I'm sure you do. 11 MR. STELLO: Yes. 12 COMMISSIONER KENNEDY: Oh this subject -- on this 13 subject, there are about seven, all on the same subject. 1.1 14 answer would have eliminated the need for more of them. 15 CHAIRMAN HENDRIE: Listen, Dick, every afternoon 16 when they throw the pack up the stairs to see which ones get 17 answered tomorrow, yours just haven't shown up. 18 COMMISSIONER KENNEDY: I know. 19 CHAIRMAN HENDRIE: It's just one of those statistical 20 things. Next month you may get seven answers in a row. 21 (Laughter.) 22 CHAIRMAN HENDRIE: You know, you've got to be philo-23 sophical about these things. Patience is a great virtue. 24 Well, why don't we -- okay, let's leave that, then, Reporters, Inc. 25 at this. 771301

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MR. STELLO: The N versus N plus one was another item of discussion. CHAIRMAN HENDRIE: Yeah, I think let's haggle a bit about that. N plus one for --MR. STELLO: Well, look, let me make a general comment, which I think speaks directly to that issue. You have

8 to decide what you want the unit resident inspectors to do. And based on what's now envisioned -- and it is, incidentally, 9 10 my desire to use this as an excellent opportunity to provide 11 a much closer liaison between NRR, from which I think we'll :2 have a significant input into this issue in developing the 13 detailed guidance, because I think we can go a long way in 14 helping some of them with some of their problems, on working 15 on some of the backlog of actions, by looking at how to do 16 that.

I think these fellows may be able to be used somewhat
 for that purpose and you may want to take that into account.

But if you decide it's N versus N plus one, if you take a two-unit site and you have the principal, the site inspector, as Norm indicated a moment ago, he's going to be also doing some of the regional based program. And his, if you will, work activities are fairly well laid out.

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Now, you ask yourself, what can the unit resident inspector do? If you put one in a two-unit site, he's going

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to have to split his time between the units and he's going to 1 get exactly half as much done, whatever that is. 2 CHAIRMAN HENDRIE: He'll spend exactly as much time 2 on each unit as he would if there were two unit inspectors. On 4 5 the other hand --MR. STELLO: And if it's a one-unit site --6 CHAIRMAN HENDRIE: You get a little -- you do a 7 little bit better than that because you're dealing with one 8 operating organization. And if you find some peculiar things 9 in one place, the chances of finding it in the other are pretty 10 11 good. So you get a little --MR. STELLO: On the average, clearly you've got to 12 expect roughly half of the amount of the presence being felt. 13 14 CHAIRMAN HENDRIE: Yes. 15 MR. STELLO: If he's doing a valve lineup in a facility, if it was intended he do that, and he tries to do it 16 17 once a dav --13 CHAIRMAN HENDRIE: He'd do half as many per each unit. 19 MR. STELLO: -- he does half as many, exactly. Half as many verifications of -- what are the engineered safety 20 features, are they ready and what's their status? Half as 21 22 much. 23 CHAIRMAN HENDRIE: On the other hand, for that 24 two-unit site, valve lineups will get looked at about three inc 25 times as often as they do under the resident alone.

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MR. STELLO: More than that, probably.

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CHAIRMAN HENDRIE: Because the resident covering the whole operation really isn't -- you know, he isn't totally focused on that kind of operational safety matters.

5 MR. STELLO: Okay, let's go to a one-unit site. If 6 we're back to N, then we only have the site inspector.

CHAIRMAN HENDRIE: Well, you might --

MR. STELLO: Then you don't get any --

9 CHAIRMAN HENDRIE: You know, you might decide that 10 the rule is the total number at the site equals N, unless N 11 is one, in which case the minimum is two, or somehow. I don't 12 know. So that a one-unit site would have a resident in the 13 unit, and a two-unit site would have two, and a three-unit 14 site would have three, et cetera.

15 That is, there is that kind of shading which could16 be considered, argued over. I don't know.

MR. STELLO: You clearly accomplished the objective of increasing the presence and getting into the specific areas that we want to with the unit residents. His ability to do it in the plants for which there's now more than one unit, if we make N equal to two at least is less.

It's a matter of judgment as to is that still enough. My preference at the moment -- what I've seen at Three Mile Island suggests to me that the concept of the unit inspector, where he goes in and tries to, for the first time, do all:

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I want to assess that the engineered safety feature status for all engineered safety features are operational, all of it. Not audit. No audit can tell him that he is to review all of the emergency procedures; not audit, every one of them. Go through 4 them, actually do walk-throughs on the lines himself, verify valves, actually co in and look at the callibrations and do calculations. 7

It's considerably more of -- it would be desirable to 8 have that more of equal at all facilities, which to me is an 0 10 individual assigned that task at every operating unit. There 11 are times when a unit is in a refueling and there are major problems, and they might be out of service for extended periods 12 13 of time, four or five months, where major activity is going on. 14 And I think that that's going to draw the attention of the 15 unit inspector to that unit, rather than the unit that sits 16 next to it that may very well be operating. Or the other way 17 around.

18 My desire would be to go with N plus one. But clearly, 19 backing off from that, as you describe, it's a significant 25 improvement over what we have. It's a judgment that needs to 21 be made.

22 CHAIRMAN HENDRIE: N is a significant improvement. 23 And N not less than two is better. In particular, it assures 24 that, as soon as you can staff the posts, you won't have any Federal Reporters, Inc. 25 of these remote stations where one of our people is out there

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1 all by themselves.

2 MR. STELLO: You eliminate that completely, which is 3 also a very --

CHAIRMAN HENDRIE: Of course, get a two-person station and they hate each other, I don't know if that's better or worse than having one. It's probably better, because at least you're hating somebody from the same organization, and that makes it -- it's like being married. Even when you fight it's better.

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(Laughter.)

MR. STELLO: Well, it's a difficult judgment call, and it is a judgment. You know, you car't -- you can analyze it and you can write reports all day long. But it becomes a final call, and until we've had it in existence for a while and see what results we get, we'd be hard pressed to make all the arguments of how great it is, too.

I don't know that there's much more to say.
 COMMISSIONER GILINSKY: Could we get inspectors in
 place on the time and scale you've laid out?

MR. STELLO: Our commitment is that if we can get -or if we get the supplemental, our commitment is to have all qualified unit inspectors on site by the ond of '81, fiscal year '81.

> CHAIRMAN HENDRIE: Now wait a minute. Let me --MR. STELLO: It's 98 additional.

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1 CHAIRMAN HENDRIE: Did you say it that way, all qualified unit inspectors on station by the end of '81? And 2 I assume that ungualified ones or unhired ones would not be on station by the end of '81. 1 How would you care to tell me -- did you mean that 5 "Ou hope to cover all the operating units by the end of '81? 6 MR. STELLO: That was the intent, yes. 7 CHAIRMAN HENDRIE: With gualified unit inspectors. 8 MR. STELLO: They will all be covered and all of them 9 10 will be gualified. That is, they will have all been through 11 the training program that's needed. COMMISSIONER GILINSKY: That's a commitment to --12 MR. STELLO: It's a commitment we made to the 13 Commission when we were here a few weeks ago. 14 After I saw the --15 CHAIRMAN HENDRIE: What are the practicalities of 16 17 getting that number of people on board --MR. STELLO: Well, you know, I've asked myself: So 18 what if we miss? What's the big deal? We have them hired, 19 they're there. They've yet got six months more training to go. 20 So what? They are not going to go to a site unless there is 21 a site resident inspector there first who is fully trained 22 and qualified. And we have indicated that we would hire people, 23 put them on the site, and they'd get their training while they're 24 inc there. If we miss it by six months, I don't see that it's of 25

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1 any concern to me. Their training won't be completed for yet 2 another six months; so what?

CHAIRMAN HENDRIE: By the way, how about the -- we're going to have trouble keeping up to pace on the site inspection, site inspectors, aren't we?

MR. STELLO: No, I don't think so.

7 CMAIRMAN HENDRIE: You think you're going to make 8 that?

9 MR. STELLO: Right now we have them identified and 10 committed for all but two facilities -- excuse me, all but 11 four facilities for this fiscal year, two -- none of which is 12 an operating plant and three are construction. But then, in 13 addition, we have three that were supposed to be for next 14 year, fiscal year '80, that look like we're going to be able 15 to get in this year.

And it doesn't appear that we have any major problem, and if we miss we'll miss it by one or two, and if we miss in terms of timing, it'll be on the order of a month or so. So we're not -- we're not in any major difficulty based upon what got this afternoon.

MR. THOMPSON: ...e're beginning to -- we're beginning to feel the benefits of hiring efforts that took place 14 to 18 months ago to bring these new hires in and get them ready. And they're beginning to come out the end of the pipeline a little bit now, and we're feeling those results. It'll be more

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| pronounced as we get into the next fiscal year. We've got to   |
| struggle a little bit, but it looks like we'll be able to make |
| it.  |
| MR. GOSSICK: Vic, you raised a point about having,             |
| you know, access to the rest of the staff for recruiting       |
| purposes. Do you want to cite a little bit what you had in     |
| mind there?  |
| MR. STELLO: I never quite viewed it that way, as               |
| access to them.  |
| MR. GOSSICK: Well, you said, you kno , if you don't            |
| MR. STELLO: If we could get people from within the             |
| organization from within NRR particularly, where there are     |
| people who are clearly trained and kr sledgeable, specifically |
| knowledgeable in a particular plant, such as the project       |
| managers   |
| MR. GOSSICK: Is that a grade average, though, that             |
| you think you can handle?                                      |
| MR. STELLO: Well, we're looking at that 13, 14 level           |
| for the site.  |
| And the point came up, could we accelerate the                 |
| program, and I think it could be accelerated if we had access  |
| to the people with that kind of training.                      |
| COMMISSIONER KENNEDY: Site inspectors are 13, 14,              |
| you say?   |
| MR. STELLO: Yes, site.   |
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|                      | 1  | MR. MOSELY: The unit inspectors are                              |
|                      | 2  | MR. STELLO: That's for the site.                                 |
|                      | 3  | MR. MOSELY: Most of the site inspectors are 14.                  |
|                      | 4  | MR. STELLO: Well, it's pegged at 13, 14, and 11 and              |
|                      | 5  | 12 for the unit.   |
|                      | 6  | CHAIRMAN HENDRIE: It inevitably tends to take the                |
|                      | 7  | higher on any split grade.                                       |
|                      | 8  | COMMISSIONER KENNEDY: Unit is pegged at the 12 level?            |
| 1.5.                 | 9  | MR. STELLO: 11 and 12.   |
|                      | 10 | MR. GUSSICK: Are there people like that in NRR,                  |
|                      | 11 | though, that you would expect to be, you know                    |
|                      | 12 | MR. STELLO: At the 14 level?                                     |
|                      | 13 | MR. GOSSICK: No, at the unit inspection level.                   |
|                      | 14 | MR. STELLO: Oh, no. No, no, no. We no.                           |
|                      | 15 | MR. THOMPSON: The guestion was the acceleration of               |
|                      | 16 | the resident program.  |
|                      | 17 | COMMISSIONER KENNEDY: Oh, I'm sorry. I was asking                |
|                      | 18 | ckay.  |
|                      | 19 | MR. THOMPSON: To qualify 14's.                                   |
|                      | 20 | MR. STELLO: Yes. Still, it requires some inspection              |
|                      | 21 | techniques training, but much less, much, much less. In my       |
| Ç.                   | 22 | view, if we had access to people with that kind of a background, |
|                      | 23 | you could even accelerate the program, the site resident         |
| œ-Federal Reporters, | 24 | program. 771310  |
|                      | 25 | MR. GOSSICK: Have they been active in applying for               |
|                      |    |  |

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these site jobs? They're posted, aren't they? Or are you 1 2 saying that somebody's been discouraging them from applying? 3 MR. STELLO: No, I don't believe we are posting them. 4 MR. THOMPSON: We have not posted these. They are 5 considered reassignments. 6 MR. STELLO: What we have done is, we have within the Office of Inspection & Enforcement looked at each of the 7 8 regions to see if they had people there who were willing to go 9 to these sites on a voluntary basis. And with the exception 10 of four sites, we had volunteers for all of them. 11 I have since sent out another letter asking for 12 other people in other regions who might wish to volunteer for 13 sites in a different region. And now I get a call from 14 Kepler. He tell me all the people up in the cold winters up 15 there want to get down South and he's having to ration them. 16 But I think we can do it stringly on a voluntary 17 basis. 18 CHAIRMAN HENDRIE: Have him explain that the air 19 conditioning is going off down South and that they would be 20 well advised to stay where they are. 21 Let's see. On the N -- you know, sort of on the 22 number guestion. I'm not sure we need to crunch that with this 23 budget, actually. I have -- you know, the Congress is moving 24 pretty resolutely ahead with plus 146 for I&E or plus 135 e-Federal Reporters, Inc. 25 over the budget request. So I think we're not quite here, in

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terms of the base program, in the position where we're making a big -- trying to lay out a detailed program to show that we know where we're going and make a big case for an '80 supplement, for instance, or an '81 start.

5 In fact, the resources are, I think, pretty clearly 6 going to be appropriated and pretty quick.

Now, whether the increased resident program ends up at N plus one or N or N but N not less than two, you know, some variation like that, I'm not sure we have to -- you know, I don't think it's critical for what we're doing here. The people are coming in pretty clearly, and I think we need to use them effectively.

We need to get started hiring and getting the training set up. I think things like that problem -- residents for problem construction sites ought to be folded into the 135. I don't think there's any limitation that prevents us 17 from doing that.

MR. STELLO: And while we could clearly start the --18 CHAIRMAN HENDRIE: But the elements -- and in fact, 19 this is in some ways like the super -- like the who's the boss 20 on a given site question that I harangued you about earlier. 21 I don't think it necessarily has to be settled right at this 22 point and that we have to have a opposition that we vote 23 formally on here in order to go forward with the budget. The 24 inc manning level on the site --25

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MR. STELLO: It has to be done before the people get there.

CHAIRMAN HENDRIE: That's right, it has to be worked 3 out before the people get there and long before, hopefully, 4 because in fact, if we go in this direction, this probably adds 5 a training element to the resident inspectors program, which 6 people on station may -- you may have to bring them back in 7 for some seminars and lectures and discussions. For the ones 8 that haven't gone out, you may want to add some things in the 9 10 training program.

But I think you ought to think, in terms of the supervision question, the site, the supervisory chain and who's in charge question. You have had at least some modest expression of views here. Sort of see what -- you might want to think about that.

16 On the number question, I think N or N plus one, I 17 think the arguments you've developed for us for N plus one are 18 valid arguments, and I don't know whether I end up convinced 19 that way or not. I guess on the number guestion, about the 20 only thing that I would be prepared to be pretty definite on 21 at this point is, as long as increased resources in the 22 resident inspector program are going to be available, I would 23 propose that we set a minimum of two at any operating site. 24 Construction sites, I'm willing to think about that, because I inc. 25 think that may be something different. But where you've got an

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operating plant, why, I think there are all kinds of good reasons why you would not like to go below two, as long as you have the resources to cover all the operating sites at at least that level; and that then, with sites with more reactors, why, then you see how far you can go toward it.

> MR. STELLO: Well, we can just start that way and --CHAIRMAN HENDRIE: Yeah.

MR. STELLO: -- and just see how it goes. CHAIRMAN HENDRIE: And see how it goes.

MR. STELLO: And I especially liked the interpretation that says that part of that pile -- I don't have to worry about the early construction sites. Remember, that commitment was made to --

CHAIRMAN HENDRIE: That was a set of discussions we 14 15 had in part with the Commission, because the original resident inspector program was a cast of thousands, and before it got 16 implemented, why, we tracked it here at the Commission. OMB 17 was very concerned about it, and I think it got trimmed a 18 19 little bit more with OMB. And cutting out the early construction phases was a way of taking out of the program a need for 20 a chunk of people. 21

I don't regard that as any sort of cross my heart and hope to die for all time commitment.

-Federal Reporters, Inc. 25 MR. STELLO: Good.

CHAIRMAN HENDRIE: Where there's good reason to put

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somebody in Marble Hill and tell him to rattle a cage down there on a full-time basis, why, let's do it.

COMMISSIONER KENNEDY: It should be recalled that at least one year we had to remind OMB that this was the President's program that we were supporting, and they kept telling us it wasn't. We kept giving him the speeches back and saying, well, that's what he says. And I'm not sure if they ever acreed with us, but (Inaudible).

9 CHAIRMAN HENDRIE: Now, we haven't managed to harass 10 you with some of the OMB and OPE comments about the resident --11 increased resident program. But you're in possession of those 12 memoranda.

13 It seems to me that, since the Congress is going to 14 do this resource for us and specify it for a resident program, 15 that the question is not how to deal with some of the criticisms 16 that have been made and develop a fully satisfactory program 17 plan to present to the Commission immediately, so you can deal 18 with the budget. I think that's sort of taken out, almost 19 taken out of our hands. But rather, as you develop details 20 for this program and will want to come forward with a 21 Commission paper in due time that tries to lay it out in some 22 detail, with the several stages of the site resident program, 23 that you take a look at the grumps and hollers as well as the 24 comments that have been made here and factor them into your inc 25 planning. And then we'll get a chance to chew on it again

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110 te 108 at another time. 1 But it's -- from the standpoint of budget review, 2 3 it's almost moot. Other comments on I&E's proposed empire here? 4 You sure you don't want to open another regional 5 6 office? MR. STELLO: As a matter of fact, there is  $\epsilon$  -- I 7 8 knew you would say that. 0 CHAIRMAN HENDRIE: You just happen to have another 10 handout? 11 (Laughter.) 12 MR. STELLO: Almost. There's a Commission paper probably coming out on the subject, on whether or not we cught 13 14 to deal with the training program a little closer to where 15 those simulators are and maybe save ourselves some money. So 16 in seriousness, the answer is yes. 17 COMMISSIONER KENNEDY: I don't think that -- that's 18 not a bad idea. 19 MR. STELLO: It might be a very good idea. COMMISSIONER KENNEDY: I still think we ought to 20 21 have regions that coincide with other people's regions. 22 MR. THOMPSON: But that isn't where our load is. 23 COMMISSIONER KENNEDY: Hmm? 24 MR. THOMPSON: That isn't where our load is. e-Federal Reporters, Inc. CHAIRMAN HENDRIE: It takes all the fun out of it. 25 771316

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COMMISSIONER KENNEDY: Yeah. Well, EPA conforms to the standard federal regions, I believe. They're based upon --those are based on the demography and our regions are based on --what would we call it, the reactor-ography of this. CHAIRMAN HENDRIE: Other questions? We seem to be running down. MR. STELLO: Thank you. CHAIRMAN HENDRIE: Thank you. I think you've success-full" worn us out. (Whereupon, at 4:55 p.m., the meeting was adjourned.) -Federal Reporters, Inc. 

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OFFICE OF INSPECTION AND ENFORCEMENT

FY 1980 SUPPLEMENTAL AND FY 1981 - 1983 BUDGET COMMISSION BRIEFING

JULY 26, 1979

## MISSION

1.1

To INSURE (PRIMARILY BY FIELD INSPECTION AND INVESTIGATION AND BY ENFORCEMENT) THAT FACILITIES AND MATERIALS UNDER NRC JURISDICTION ARE CONSTRUCTURE AND USED IN A MANNER WHICH PROTECTS THE PUBLIC AND ENVIRONMENT. INTEGRATED INSPECTION PROGRAM

RESIDENT INSPECTION

- Site Residents

- UNIT RESIDENTS

REGION BASED INSPECTION PERFORMANCE APPRAISAL INSPECTION

# CURRENT RESIDENT INSPECTOR SCHEDULE

•.

|                          | FY 1978 | FY 1979 | FY 1980 | FY 1981 | FY 1982 | FY 19°3 |
|--------------------------|---------|---------|---------|---------|---------|---------|
| REACTOR SITE INSPECTORS  | 20      | 45      | 72      | 89      | 98      | 101     |
| FUEL FACILITY INSPECTORS | 2       | 2       | 2       | 2       | 0       | 0       |
| REACTOR UNIT INSPECTORS  |         |         | 98      | 108     | 122     | 136     |
| TOTALS                   | 22      | 47      | 172     | 199     | 220     | 237     |

## REACTOR SITES WITH RESIDENTS AND PLANNED FOR RESIDENTS

OPERATIONS RESIDENTS

(\*Physically On-Site)

#### FY 1978

(All Physically On-Site)

B&W-Apollo & Leechburg\*\* Indian Point Millstone Peach Bottom Salem Brown's Ferry Hatch North Anna NFS-Erwin\*\* Oconee Surry D. C. Cook Dresden Prairie Island Arkansas Nuclear One Diablo Canyon Trojan

Commanche Peak Midland San Onofre Susquehanna Watts Bar

Calvert Cliffs Crystal River \*Ft. St. Vrain Davis-Besse LaSalle Palisades \*Rancho Seco \*Quad-Cities \*Sequovah Shoreham St. Lucie \*Three Mile Island Turkey Point Wn. B. McGuire Wm. H. Zimmer \* Zion

FY 1979

Beaver Valley

\*Brunswick

Fitzpatrick Ginna Haddam Neck Maine Yankee Nine Mile Point Oyster Creek Pilgrim Susquehanna Vermont Yankee Yankee Rowe Farley Grand Gulf

FY 1980

Summer Big Rock Point Braidwood Duane Arnold Fermi Kewaunee LaCrosse Monticello Point Beach Cooper Station Haterford San Onofre Washington Nuclear

## FY 1981

Limerick Watts Bar Byron Clinton Marble Hill Midland Perry Commanche Peak Ft. Calhoun South Texas Palo Verde 711322

#### CONSTRUCTION RESIDENTS

Bellefonte Hop Callaway Han Catawba Hartsville Limerick Palo Verde Seabrook South Texas Washington Nuclear Troject

Hope Creek Harris

Forked River Cherokee Phipps Bend Vogtle River Bend

\* \*Fuel Plants

# PERFO'MANCE APPRAISAL OBJECTIVES

#### FROM NATIONAL PERSPECTIVE:

EVALUATE PERFORMANCE OF NRC LICENSEES EVALUATE EFFECTIVENESS OF NRC INSPECTION PROGRAM CONFIRM OBJECTIVITY OF NRC INSPECTORS

#### CONDUCT:

MANAGEMENT APPRAISAL INSPECTIONS PROGRAM APPRAISAL INSPECTIONS LICENSEE REGULATORY PERFORMANCE EVALUATION SPECIAL OR SENSITIVE INVESTIGATIONS

| F3(\$000) | TE(\$000)                             | MYs   | FY 1981<br>PS(\$000)                                  | TE(\$000)   |
|-----------|---------------------------------------|---|---|---|
|           |                                       | 11  |   |   |
| \$ 35     |                                       | 1,5   | \$ 40   |   |
| 275       | \$ 230                                | 2,1   | 305   | \$ 60   |
| 1,549     | 851                                   | 27.0  | 1,814   | 530   |
| 800       | 30                                    | 8.0   | 846   | 90  |
| \$2,659   | \$1,111                               | 38.6  | 3,005   | 680   |
|           | 275<br>1,549<br><u>800</u><br>\$2,659 | 275       \$ 230         1,549       851         800       30         \$2,659       \$1,111 | $\begin{array}{c ccccccccccccccccccccccccccccccccccc$ | $\begin{array}{c ccccccccccccccccccccccccccccccccccc$ |

- EVALUATION OF APPLICABILITY/INCORPORATION OF INDEPENDENT VERIFICATION STUDY INTO IE INSPECTION PROGRAM.
- ENVIRONMENTAL MONITORING TO INCLUDE AN EXPANDED TLD PROGRAM.
- AERIAL RADIOLOGICAL SURVEYS.
- VERIFICATION OF LICENSEE MC&A SYSTEMS.
- NDE AND DESTRUCTIVE TESTING (REACTOR CONSTRUCTION)
- Develop Independent Measurement Performance Criteria For PAT Inspections.

FY 1981 - 1983 BUDGET REQUEST

(INCLUDING FY 1980 SUPPLEMENTAL)

### OFFICE OF INSPECTION AND ENFORCEMENT MANPOWER RESOURCES (FULL-TIME PERMANENT)

|                                 |      | FY80 |        |       | F      | FY81 REQUEST  |  |  |
|---------------------------------|------|------|--------|-------|--------|---------------|--|--|
| DECISION UNIT                   | FY79 | EST. | SUPPL. | TOTAL | To EDO | TO COMMISSION |  |  |
| REACTOR CONSTRUCTION            | 148  | 145  | 0      | 145   | 196    | 182           |  |  |
| REACTOR OPERATIONS              | 197  | 203  | 170    | 373   | 408    | 381           |  |  |
| VENDOR & CONTRACTOR             | 29   | 29   | 0      | 29    | 32     | 32            |  |  |
| FUEL FACILITY & MATERIAL SAFETY | 136  | 146  | 33     | 179   | 204    | 204           |  |  |
| Safeguards                      | 90   | 90   | 8      | 98    | 102    | 102           |  |  |
| Specialized Technical Training  | 18   | 14   | 11     | 25    | 33     | 33            |  |  |
| MANAGEMENT DIRECTION & SUPPORT  | 97   | 97   | 6      | 103   | 103    | 103           |  |  |
| TOTALS                          | 715  | 724  | 228    | 952   | 1,078  | 1,037         |  |  |

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# IE FULL-TIME PERMANENT PERSONNEL

# HEADQUARTERS VS. REGIONS

|                    | FY 1980<br>President's | FY 1980<br>Office | SUPPLEMENTAL<br>EDO | ENO      | FY 198  | FY 1981 BUDGET<br>OFFICE EDO EDO |          |  |
|--------------------|------------------------|-------------------|---------------------|----------|---------|----------------------------------|----------|--|
|                    | BUDGET                 | REQUEST           | SET-ASIDE           | APPROVED | REQUEST | SET-ASIDE                        | APPROVED |  |
| HQ'S               | 130                    | 34                | 16                  | 18       | 181     | 24                               | 152      |  |
| Regions            | 594                    | 194               | _143                |          | 897     | 171                              | 681      |  |
| TOTAL              |                        | 228               | _159                |          | 1078    | 195                              | 833      |  |
| Personnei<br>Ratio | L                      |                   |                     |          |         |                                  |          |  |
| H?:REGIO           | N 1:4,6                | 1:5,7             |                     |          | 1:5     |                                  |          |  |

## OFFICE OF INSPECTION AND ENFORCEMENT PROGRAM SUPPORT RESOURCES (\$000)

|                           |         | <b>F</b>      | FY80           |         | FY81 REQUEST |               |  |
|---------------------------|---------|---------------|----------------|---------|--------------|---------------|--|
| DECISION UNIT             | FY79    | CURR,<br>Est, | SUPPL.<br>REQ. | TOTAL   | To EDO       | To COMMISSION |  |
| REACTOR CONSTRUCTION      | 146     | 540           |                | 540     | 945          | 605           |  |
| REACTOR OPERATIONS        | 483     | 515           | 100            | 615     | 703          | 703           |  |
| VENDOR & CONTRACTOR       | 75      | 180           |                | 180     | 0            | 0             |  |
| FUEL FACILITY & MATERIALS |         |               |                |         |              |               |  |
| SAFETY                    | 1,391   | 1,575         | 100            | 1,675   | 2,062        | 2,062         |  |
| Safeguards                | 994     | 1,000         |                | 1,000   | 1,166        | 1,166         |  |
| Specialized Technical     |         |               |                |         |              |               |  |
| TRAINING                  | 350     | 450           | 764            | 1,214   | 1,268        | 1,268         |  |
| MANAGEMENT DIRECTION &    |         |               |                |         |              |               |  |
| Support                   | 926     | 745           | 100            | 845     | 887          | 887           |  |
| TOTALS                    | \$4,365 | \$5,005       | \$1,064        | \$6,069 | \$7,031      | \$6,691       |  |

#### REACTOR CONSTRUCTION INSPECTION PROGRAM RESOURCE GROWTH

1329

|                               |            | Above         | FY 81 INCREASE           | FY  | 81 REQUEST |
|-------------------------------|------------|---------------|--------------------------|-----|------------|
|                               | FY 80      | FY 80 CURR.   | Above FY 80 Curr. Est.   | To  | То         |
|                               | CURR. EST. | EST. (SUPPL.) | (ASSUM. APPR. OF SUPPL.) | EDO | COMMISSION |
| MANYEARS                      | 145        |               | +51                      | 196 | 182        |
| Program Support<br>(\$000's)  | 540        | -             | +405                     | 945 | 605        |
| TECHNICAL EQUIPMENT (\$000's) | 230        |               | +70                      | 300 | 300        |

# REQUESTED INCREASES ARE FOR:

LABOR RATE CHANGES FOR SITES W/RESIDENTS.

\*PROGRAMMED PAT GROWTH.

\*PAT GROWTH FOR UNIT RESIDENT PROGRAM.

\*ADDITIONAL RESIDENTS FOR PROBLEM SITES.

HQ GROWTH

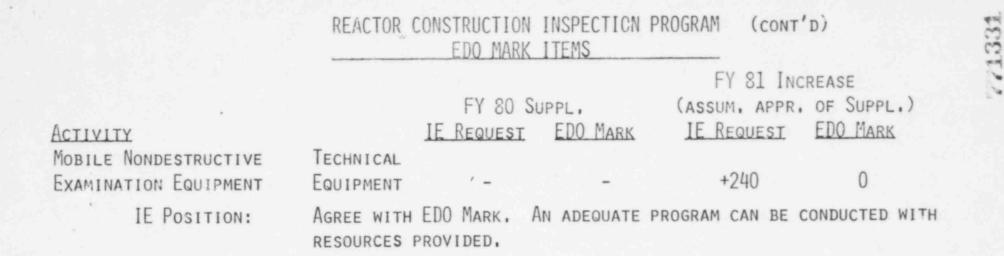
\*NON-DESTRUCTIVE EQUIPMENT AND VAN.

PROGRAM SUPPORT +IND. MEASUREMENT (+280)

-EXPIRING KS FY80 (-115)

\*EDO MARK ITEM.

|   | REACTOR CONSTRUCTION INSPECTION PROGRA  | FY 81 INCREASE                                   | A State of the second se |
|---|---|--|---|
| ACTIVITY                                  |   | sum, appr. of S<br>Request EDO                   |   |
| PROGRAMMED PAT GROWTH                     | MANYEARS  | +10  | 0   |
| IE POSITION:                              | COMMISSION SHOULD APPROVE. PROGRAMMED<br>AN INTEGRAL PART OF THE REVISED INSPEC<br>CURRENT BASIS FOR IE DIRECTOR TO OBTAIN<br>COMPREHENSIVE REVIEW OF IE PROGRAM AND<br>HEALTH AND SAFETY. ABSOLUTELY ESSENTI | TION PROGRAM.<br>N AN INDEPENDE<br>ITS IMPACT ON | ONLY<br>NT, IN-DEPTH,   |
| Additional Residents for<br>Problem Sites | Manyears  | +3   | 0   |
| IE POSITION:                              | COMMISSION SHOULD APPROVE ASSIGNMENT OF<br>TO PROBLEM SITES. EXPERIENCE HAS SHOW<br>COULD BE AVOIDED IF ADDITIONAL EFFORT<br>DURING EARLY CONSTRUCTION.   | N THAT CERTAIN                                   | PROBLE 4S   |
| PAT GROWTH FOR UNIT                       |   | .14  | C   |
| Resident Program                          | Manyears – –<br>Program – –<br>Support  | +14<br>+340K                                     | Set<br>Aside  |
| IE POSITION:                              | UNIT RESIDENT PROGRAM IS EXPECTED TO F<br>PAT EFFORT - PERHAPS LESS THAN 14. IE<br>REQUEST IN FY81 AND REASSESS NEED IN F   | WILL FOREGO T                                    | HIS   |



|                                  | KEAU                | RESOURCE                                     | GROWTH   |                        |                                       |
|----------------------------------|---------------------|--|--|------------------------|---------------------------------------|
|                                  | FY 80<br>Curr. Est. | Above<br>FY 80 Curr.<br><u>Est. (Suppl.)</u> | FY 81 INCREASE<br>Above FY 80 Curr. Est.<br>(Assum. Appr. of Suppl.) | FY<br>To<br><u>EDO</u> | 81 Request<br>To<br><u>Commission</u> |
| MANYEARS                         | 203                 | +170   | +205   | 408                    | 381                                   |
| Program Support<br>(\$000's)     | 515                 | +100   | +188   | 703                    | 703                                   |
| TECHNICAL EQUIPMENT<br>(\$000's) | 0                   | 0  | 0  | 0                      | 0                                     |

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# REQUESTED INCREASES ARE FOR:

\*IMPLEMENT 24-HOUR OPERATIONS CENTER COVERAGES IN REGIONS.

\*DEVELOP AND IMPLEMENT "UNIT" RESIDENT PROGRAM

INCREASE HEADQUARTERS TO:

A. PROVIDE REACTOR TYPE EXPERTISE

B. PROVIDE INCREASED TECHNICAL SUPPORT AND EVENT EVALUATION. CASELOAD INCREASES.

\*EDO MARK ITEM.

## REACTOR OPERATION INSPECTION PROGRAM EDO MARK ITEMS

71333

|                                     |                          |                           |              | FY 81 INC                        | REASE  |  |
|-------------------------------------|--------------------------|---------------------------|--------------|----------------------------------|--|--|
|                                     |                          | FY 80 Su                  | PPL.         | (ASSUM: APPR.                    | OF SUPPL.)   |  |
| ACTIVITY                            | I                        | E REQUEST                 | EDO MARK     | IE REQUEST                       | EDO MARK   |  |
| IMPLEMENT 24-HOUR WATCH IN REGIONS. | Manyears                 | +28*                      | 0            | +27                              | 0  |  |
| IE POSITION:                        |                          | RS INCIDENT               |              |                                  | COVERAGE IN TH<br>ABLE ALTERNATIV                  |  |
| Develop and implement "Unit"        | ,                        |                           |              |                                  |  |  |
| Resident Program                    | MANYEARS                 | +135                      | Set          | +150                             | Set  |  |
|                                     | Program<br>Support       | +100K                     | Aside        | +250K                            | Aside  |  |
| IE POSITION:                        | THE PROGRA<br>MAY PROVID | m. House a<br>e resources | nd Senate ac | TIONS ON FY 80<br>ED FOR SUPPLEM | HAD NOT APPROVE<br>APPROPRIATION<br>ENTAL. RESOURC |  |

\*ERROR IN BUDGET CALCULATION. SHOULD HAVE BEEN 27.

|                                  | VENDO               |   |  |    |                                |
|----------------------------------|---------------------|---|--|----|--------------------------------|
|                                  | FY 80<br>Curs. Est. |   | FY 81 INCREASE<br>Above FY 80 Curr. Est.<br>(Assum. Appr. of Suppl.) | То | 81 REQUEST<br>To<br>COMMISSION |
| MANYEARS                         | 29                  |   | 3  | 32 | 32                             |
| Program Support<br>(\$000's)     | 180                 | _ | 0  | 0  | 0                              |
| TECHNICAL EQUIPMENT<br>(\$000's) | 0                   | - | 0  | 0  | 0                              |

VENDOD AND CONTRACTOR INCOLOCITOR DOG

# REQUESTED INCREASES ARE FOR:

INCREASE SCOPE AND DEPTH OF THE INSPECTIONS OF ARCHITECT ENGINEERS AND NUCLEAR STEAM SUPPLIERS FOCUSING ON INCREASED TECHNICAL REVIEWS DURING THE DESIGN AND DEVELOPMENT STAGES.

|                                  | FUEL FAC            |                                       |  | 71335 |                                |      |
|----------------------------------|---------------------|---------------------------------------|--|-------|--------------------------------|------|
|                                  | FY 80<br>Curr. Est. | Above<br>FY 80 Curr.<br>Est. (Suppl.) | FY 81 INCREASE<br>Above FY 80 Curr. Fst.<br>(Assum. Appr. of Suppl.) | То    | 8. REQUEST<br>TO<br>COMMISSION | 2.00 |
| MANYEARS                         | 146                 | +33                                   | +58  | 204   | 204                            |      |
| Program Support<br>(\$000's)     | 1575                | +100                                  | +487   | 2062  | 2062                           |      |
| TECHNICAL EQUIPMENT<br>(\$000's) | 100                 | +751                                  | +711.  | 811   | 811                            |      |

REQUESTED INCREASES ARE FOR: CASELOAD GROWTH INCREASED REACTIVE EFFORT INCREASED HQ STAFF. IMPROVE ENVIRONMENTAL MONITORING/EMERGENCY RESPONSE CAPABILITY IN THE REGIONS. EARLIER INSPECTION OF NEW MATERIALS LICENSEES. \*EXPAND REACTOR PROGRAM IN EMERGENCY PLANNING. \* \_ XPAND INPLANT PROTECTION, RADWASTE PROCESSING AND ENVIRONMENTAL PROTECTION. \*IMPLEMENT MAIL/TELEPHONE PROGRAM FOR LOW PRIORITY EXISTING LICENSEES. \*WHOLE BODY COUNTER.

\*EDO MARK ITEM.

# FUEL FACILITIES AND MATERIALS SAFETY INSPECTION

EDO MARK ITEMS

ACTIVITY F. AND REACTOR PROGRAM IN EMERGENCY PLANNING IE POSITION:

FY 80 SUPPL. (ASSUM, APPR, OF SUPPL.) IE REQUEST EDO MARK IE REQUEST EDO MARK SET ASIDE +14 SET ASIDE MANYEARS 413 COMMISSION SHOULD APPROVE. LESSONS LEARNED FROM THREE MILE ISLAND POINT OUT NEED FOR MORE EXTENSIVE EVALUATION OF EMERGENCY RESPONSE CAPABILITIES OF LICENSEE AND OFFSITE SUPPORT GROUPS.

FY 81 INCREASE

+200K

0

IMPLEMENT MAIL /TELEPHONE PROGRAM FOR LOW PRIORITY EXISTING LICENSEES IE POSITION:

+6 MANYEARS +] COMMISSION INITIATED EXAMINATION OF THIS PROGRAM IN FY 1978. TRIAL PROGRAM SHOWS BENEFIT FOR LOW COST. COMMISSION SHOULD APPROVE RESOURCE INCREASE.

WHOLE BODY COUNTER

IE POSITION:

EQUIPMENT COMMISSION RAISED ISSUE OF POTENTIAL CONFLICT OF INTEREST BY UTILIZING RENTED EQUIPMENT AND OPERATORS. IF THE ISSUE IS SIGNIFICANT ENOUGH WE SHOULD PURCHASE THE EQUIPMENT. IF NOT,

TECHNICAL

WE SHOULD FOREGO THE PURCHASE.

## SAFEGUARDS INSPECTION RESOURCE GROWTH

133

|                                  | FY 80<br>Curr. Est. | Above<br>FY 80 Curr.<br>Est. (Suppl.) | FY 81 INCREASE<br>Above FY 80 Curr. Est.<br>(Assum. Appr. of Suppl.) | То   | 81 REQUEST<br>To<br><u>Commission</u> |
|----------------------------------|---------------------|---------------------------------------|--|------|---------------------------------------|
| MANYEARS                         | 90                  | +8                                    | +12  | 102  | 102                                   |
| Program Support<br>(\$000's)     | 1000                | -                                     | +166   | 1166 | 1166                                  |
| TECHNICAL EQUIPMENT<br>(\$000's) | 60                  | -                                     | +110   | 170  | 170                                   |

### REQUESTED INCREASES ARE FOR:

\*IMPLEMENT NEW PART 75 MC&A PROCEDURES (IAEA)

\*UPGRADE MC&A PROGRAM FOR FUEL FACILITIES.

\*PROCURE REPLACEMENT/SPARE PARTS FOR REGIONAL LABS, MOBILE LABS, AND OTHER PORTABLE EQUIPMENT. IRRADIATED (SPENT) FUEL SHIPMENT INSPECTIONS.

CASELOAD GROWTH

PROCURE (TECHNICAL) EQUIPMENT FOR SPENT FUEL SHIPMENT INSPECTIONS AND OTHER HIGH PRIORITY EQUIPMENT.

\*EDO MARK ITEM.

# EDO MARK ITEMS

|   |  | FY 80 S          | UPPL.        | FY 81 INC<br>(ASSUM, APPR.          |              |  |
|---|--|------------------|--------------|-------------------------------------|--------------|--|
| ACTIVITY  | 1  | <u>E Request</u> | EDO MARK     | IE REQUEST                          | EDO MARK     |  |
| IMPLEMENT NEW PART 75 MC&A<br>PROCEDURES (IAEA)       | MANYEARS   | 43               | 0            | +3                                  | 0            |  |
| IE POSITION:  |  |                  |              | OLLOW-ON IE SUPP<br>HOULD APPROVE.  | ORT TO JOINT |  |
| Upgrade MC&A Program for Facilities                   | YEARS  | +2               | 0            | +2                                  | 0            |  |
| IE POSITION:  | Sistems or<br>Commission   |                  |              | EEDED FOR "PROCE                    | SS" PLANTS.  |  |
| PROCURE REPLACEMENT/SPARE<br>PARTS FOR REGIONAL LABS, |  |                  |              |                                     |              |  |
| MOBILE LABS, AND OTHER<br>PORTABLE EQUIPMENT.         | Technical<br>Equipment   | -                | -            | +90                                 | +20          |  |
| IE POSITION:  | and a second sec | KEEP EXIST       | ING MOBILE L | LACEMENT INSTRUM<br>ABS FUNCTIONING |              |  |
|   |  |                  |              |                                     |              |  |

\$

|                              | S                   | PECIALIZED TECHN<br>RESOURCE          |      |      |                                |
|------------------------------|---------------------|---------------------------------------|------|------|--------------------------------|
|                              | FY 80<br>Curr. Est. | Above<br>FY 80 Curr.<br>Est. (Suppl.) |      | То   | 81 REQUEST<br>TO<br>COMMISSION |
| ANYEARS                      | 14                  | +11                                   | +19  | 33   | 33                             |
| ROGRAM SUPPORT<br>(\$000's)  | 450                 | +764                                  | +818 | 1268 | 1268                           |
| ECHNICAL EQUIPMENT (\$000's) | 0                   | 0                                     | 0    | 0    | 0                              |

REQUESTED INCREASES ARE FOR:

INCREASED INSPECTOR TRAINING REQUIREMENT. \*Support to "Unit" Resident Program

\*EDO MARK ITEM.

# SPECIALIZED TECHNICAL TRAINING EDO MARK ITEMS

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|                                       |                                |  |              | FY 81 INC  | REASE            |  |
|---------------------------------------|--------------------------------|--|--------------|--|------------------|--|
| ACTIVITY "                            |                                | FY 80 SUPPL.<br><u>IE Request</u> EDO Mark |              | (assum. appr.<br><u>IE Request</u>                                       |                  |  |
| SUPPORT TO "UNIT" RESIDENT<br>PROGRAM | Manyears<br>Program<br>Support | +11<br>+764<br>(\$000's)                   | Set<br>Aside | +17<br>+810  | Set<br>Aside     |  |
| IE POSITION:                          | APPROVED<br>APPROPRI           | THE PROGRAM                                | HOUSE AND    | NCE COMMISSION<br>SENATE ACTIONS<br>CES NEGATING NEE<br>EED EDO/COMMISSI | on FY80<br>d for |  |

|                                  | 1                   | RESOURCE GROWTH                       | GROWTH   |                 |  |
|----------------------------------|---------------------|---------------------------------------|--|-----------------|--|
|                                  | FY 80<br>CURR. EST. | Above<br>FY 80 Curr.<br>Est. (Suppl.) | FY 81 INCREASE<br>Above FY 80 Curr. Est.<br>(Assum. Appr. of Suppl.) | FΥ<br>To<br>ED0 | FY 81 REQUEST<br>D TO<br>DO COMMISSION |
| MANYEARS                         | 67                  | 9+                                    | 9+   | 103             | 103                                    |
| PROGRAM SUPPORT<br>(\$000's)     | 745                 | +100                                  | +142   | 887             | 887                                    |
| TECHNICAL EQUIPMENT<br>(\$000's) | 0                   | +610                                  | +138   | 138             | 138                                    |
|                                  |                     |                                       |  |                 |  |

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REQUESTED INCREASES ARE FOR:

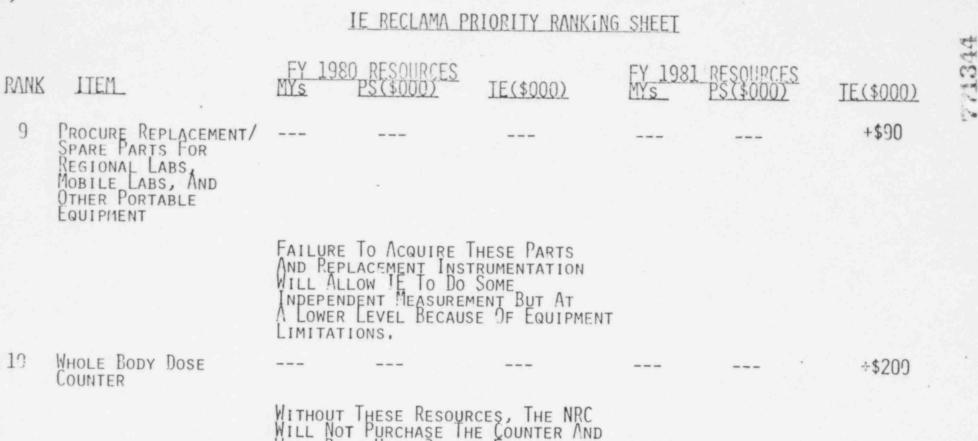
UWD VEHICLES FOR REACTOR SITES WITH RESIDENT INSPECTORS. 24-HOUR WATCH OFFICER PROGRAM IN HEADQUARTERS (IRAC). INDEPLNDENT OPERATIONAL DATA NEEDS FOR EMERGENCIES.

|      |   | IE_RECLAMA   | PRIORITY RANKIN   | IG_SHEET   |                        | 343   |
|------|---|--|---|--|------------------------|-------|
| RANK | LIEM  | FY 1980 RESOURCES<br>MYs PS(\$000)   | TE(\$000)   | FY 1981 RESOURCE<br>MY'S PS(\$000                            | ES<br><u>TE(\$000)</u> | 17134 |
| 1    | DEVELOP/IMPLEMENT<br>"UNIT" RESIDENT<br>PROGRAM                     | +135 +\$100  |   | +150 +\$250  | )                      |       |
|      |   | WITHOUT THESE RESOL<br>RESIDENT PROGRAM W  | JRCES, THE "UNI<br>ILL NOT BE IMPL  | T"<br>EMENTED.   |                        |       |
| 2    | INCREASED TRAINING<br>ASSOCIATED WITH<br>"UNIT" RESIDENT<br>PROGRAM | + 11 +\$764  |   | +17 +818   |                        |       |
|      |   | IF "UNIT" RESIDENT<br>FUNDED, THESE RESO<br>ALTERNATIVELY, IF<br>PROGRAM IS APPROVED<br>ARE NOT, THE CURREN<br>BE ABANDONED AND THE<br>TO THE "UNIT" RESID | PROGRAM IS NOT<br>URCES ARE NOT H<br>THE "UNIT" RESI<br>D, AND THESE RE<br>NT TRAINING PRO<br>HESE RESOURCES<br>DENT TRAINING P | EEDED.<br>DENT<br>SOURCES<br>GRAM WILL<br>APPLIED<br>ROGRAM. |                        |       |
| 3    | Emergency Planning  | + 13<br>THE EFFECT OF NOT<br>TO DIVERT ABOUT 5<br>IN-DEPTH RADIATION<br>TO ONLY PROVIDE LIN<br>EMERGENCY PLANNING  | Getting These R<br>Manyears Of Eff<br>Protection Pro<br>Mited Coverage  | +14  |                        |       |
| 4,   | Programmed PAT<br>Growth  | WITHOUT THESE RESO<br>EITHER BE PEEVALUA<br>ELIMINATED DUE TO<br>CARRY OUT A MEANIN  | urces, The PAT<br>ted And Reduced<br>Inadequate Capa<br>gful Program.   | + 10<br>PROGRAM HILL<br>IN SCOPE OR<br>ABILITY TO            |                        |       |

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| eve                               | el du             |   |                               |                      |   |  |  |   |   |
|-----------------------------------|-------------------|---|-------------------------------|----------------------|---|--|--|---|---|
|                                   | IE(\$000)         | 1   |                               | 1                    |   |  |  |   |   |
|                                   | FY 1981 RESOURCES | 1   |                               | ł                    |   | 1  |  |   |   |
| 19 SHEEL                          | FY 1981<br>MYS    | 9+  |                               | +2                   |   | +2   |  | +3  |   |
| IE BECLAMA PRIORICY RANKING SHEET | IE(\$000)         | 4<br>1<br>1   | MILL<br>DUE TO                |                      | COMPLISHED<br>QUENCY,   | -  | CES IE MIKEA   | 1   | SITES MAY<br>STATIONING<br>ECESSARY,<br>SIGNED FROM<br>R RESIDENTS<br>LATE STAGE  |
| IE BECLAMA PI                     | FY 1980 RESOURCES | ¦.,   | NCREASE, IE WILL              | -                    | THIS WORK WILL BE ACCOMPLISHED<br>BUT AT A REDUCED FREQUENCY. |  | WITHOUT THESE RESOURCES IE MILE<br>MAKE NO CONTRIBUTION TO THE IAEA<br>INSPECTION PROGRAM. | -   | PROBLEMS AT CERTAIN SITES MAY<br>DICTATE THE NEED FOR STATIONING<br>INSPECTORS, WHERE NECESSARY,<br>RESIDENTS WILL BE ASSIGNED FROM<br>EITHER THE REGIONS OR RESIDENTS<br>ALREADY ASSIGNED TO LATE STAGE<br>CONSTRUCTION SITES, |
|                                   | EY 198            | 1   | MITH NO<br>ABANDON<br>ITS LOW | +2                   | THIS WO<br>BUT AT   | +24  | WITHOUT<br>MAKE NO<br>INSPECT  | 1   | PROBLEM<br>DICTATE<br>INSPECT<br>RESIDEN<br>FITHER<br>ALREADY<br>CONSTRU  |
|                                   | LIEM              | MPLEMENT MAIL/<br>ELEPHONE PROGRAM<br>FOR LOW PRIORITY<br>EXISTING LICENSEES. |                               | UPGRADE MC8A PROGRAM |   | IMPLEMENT NEW PART 75<br>MC&A PROCEDURES<br>(IAEA) |  | ADDITIONAL RESIDENTS<br>FOR PROBLEM SITES |   |
|                                   | RANK              | 5   |                               | 9                    |   | ~  |  | $\infty$                                  |   |

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WITHOUT THESE RESOURCES, THE NRC WILL NOT PURCHASE THE COUNTER AND WILL RELY UPON RENTAL EQUIPMENT FOR EMERGENCY SUPPORT,