TRANSCRIPT OF PROCEEDINGS

PRESIDENT'S COMMISSION ON THE ACCIDENT AT THREE MILE ISLAND

PUBLIC HEARING

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Bowers Reporting Company

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CHAIRMAN KEMENY: Will the meeting please come to order. Chief Counsel, please swear in the next witness. Whereupon,

DONALD H. ROY

was called as a witness and, having first been duly sworn by Mr. Gorinson, was examined and testified as follows:

MR. KEMENY: Would you please state your full name and your current position within Babcock & Wilcox.

MR. ROY: My name is Donald Henry Roy. I am Manager of the Engineering Department, Babcock & Wilcox Nuclear Power Generation Division.

MR. KEMENY: Chief Counsel, who will lead off the questioning?

MR. GORINSON: Mr. Kane.

MR. KANE: Thank you, Mr. Gorinson.

Mr. Roy, how long have you been employed at B&W?

MR. ROY: Since 1959, 20 years now.

MR. KANE: And would you briefly explain the duties of your current position as Manager of the Engineering Department.

MR. ROY: The Engineering Department is responsible for the design of systems, equipment, and components within the NSS and fuel scope of supply of the division.

MR. KANE: From April 1, 1974, to August 1, 1978,

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you were Manager of the Plant Design Section of the Engineering Department, were you not?

MR. ROY: Yes, Sir.

MR. KANE: And in that position, you were the immediate supervisor of Mr. Bert Dunn, who has already testified before this Commission?

MR. ROY: Yes, I was.

MR. KANE: The Commission has already heard extensive testimony concerning a transient at Davis-Besse on September 24, 1977. I don't want to have you repeat any portion of that testimony but I understand from the deposition that was taken from you in a nection with this Commission's proceedings on July 7, 1979, that you stated that since March 28, 1979, you have had discussion with Dr. Womack of B&W concerning how to improve internal B&W procedures. Is that correct?

MR. ROY: Yes. This was in the context and also in discussions with Mr. Taylor in causing a review to be conducted, and I asked Mr. Taylor to conduct this review of the systems and procedures which exist at NPGD to assure that we adequately address all avenues by which safety concerns arise, that we have -- that our system is appropriate or : commendations for changes should be made to assure that these safety issues are made visible, that they are brought to closure.

I also asked Mr. Taylor to conduct a -- to consider the formation of a safety review group, standing safety review

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group, to provide policy and guidance to him, and he design reviews as they relate to safety significance and systems and policies with respect to resolving safety issues.

MR. KANE: Have there been any changes in fact made at B&W, as opposed to simply considering them at this point?

MR. ROY: With respect to site problem reports, we are improving that procedure in terms of requiring engineering department unit manager review and sign-off on site problem reports, reports wh. I arise from the site of equipment problems or transients, and as it may be. So we have done work, are in the process now of releasing that revised procedure.

We have requested of the NRC to supply to us copies of all licensee event reports, and Mr. Taylor is now considering a system for the processing of those licensee event reports, for the perusal of them for issues of safety a nificance and how we would handle those in the building.

He is in the process now -- we have determined that we do want to formulate the standing safety review group, and he is expected to have a draft charter for the group and recommendations on membership by the end of this month. They are some of the actions which have been taken to date.

MR. KANE: All right. Is B&W now developing instrumentation to compute reactor core coolant conditions from primary 57stem parameters?

MR. ROY: You probably are referring to what is

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1 plants to raise the pilot-operated relief valve set point and to lower slightly the high pressure trip set point for the reactor, such that on events like turbire trip or loss of main feedwater, the pilot-operated relief valve would not be 5 challenged. MR. KANE: All right. Do you agree with the NRC 6 7 position on this matter? 8 MR. ROY: This, I think, is appropriate response in 9 t he short term to the concerns raised by the Nuclear Regulatory 10 Commission. We hope to look at the long term desirability of maintaining that relationship. It was in response, direct 11 response, to their requirement to reduce that frequency, and 12 I think that particular alternative at this time was an appro-13 priate response to their request. 14 MR. KANE: Is B&W also now considering changes in 15 containment isolation; that is, containment isolation actua-16 tion? 17 18 MR. ROY: Yes. As part of the requirements of the NRC with respect to shutdown orders which were issued shortly 19 after TMI II, the NRC requested that the provisions for con-20 tainment isolation be examined and that a diverse means be 21 provided. We had recommended to our operating plants which do 22 not already isolate containment on a diverse signal to include 23 containment isolation on both high building pressure and 24

initiation of ESFAS, tripping of the ESFAS at 1,600 psig,

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ESFAS being the emergency safeguard feature system.

MR. KANE: And have these changes been considered only since March 28, 1979?

MR. ROY: That is true, yes.

MR. KANE: Mr. Roy, in your position as Manager of the Engineering Department or in your prior position as Manager of the Plant Design Section, have you observed a B&W reactor operated at power from the control room?

MR. ROY: I have not been in an operating B&W plant control room in operation. Of course, I have been to them when we could get inside of the containment and look at the equipment, during outages and during construction.

MR. KANE: Mr. Roy, is it true that B&W engineers are not systematically trained on B&W's Lynchburg simulator and that perhaps as few as 20 percent of those engineers are in fact trained in that way?

MR. ROY: The 20 percent figure was my "guesstimate" of the number that -- very much a guesstimate -- of the number that have had introduction to the simulator training course, demonstration and some hands-on exercise with respect to the simulator.

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Over a period of several years past, we have conducted, through the -- the training department, rather, has conducted sessions for engineers, and these are not systematically done, but they have been done on several occasions,

whereby the engineers have an opportunity to be familiar with the simulator, to go through a start-up operation, and it is not a systematic program in that it is scheduled on a routine basis and specifications are developed for who will go and what the class size will be, and so forth.

MR. KANE: Mr. Roy, is it also true that no system has existed at B&W for the transmission of information from the Engineering Department to the Training Department?

MR. ROY: As I testified in the deposition, I don't know of a systematic or procedure which requires the transmission of certain documents from Engineering Department to the Nuclear Service Department. A great deal of material does flow in terms of limits and precautions documents. The safety analysis report material is providing by the Engineering Department and made available to the Customer Service Department, which they have used in their training programs. There is not a procedurized, systematic flow defining specific documents which must flow, to my knowledge, at this time.

MR. KANE: All right. Mr. Roy, is it also true that not very many of B&W's engineers have ever sat in on any of the training courses offered to operators by B&W in Lynchburg?

MR. ROY: In terms of the classroom training sessions?

MR. KANE: Yes.

MR. ROY: I don't think that that has been a frequent

occurrence or a large number of the engineers have participated in that.

MR. KANE: All right. And lastly, Mr. Roy, has the B&W Engineering Department ever conducted any review of the substantive content of the B&W training program?

MR. ROY: Not to my knowledge.

MR. KANE: All right. That's all the questions I have, Mr. Chairman.

CHAIRMAN KEMENY: Thank you, counsel.

Professor Taylor?

COMMISSIONER TAYLOR: Mr. Roy, has there been some ongoing effort at B&W to try to estimate the causes of, the nature of, and the extent of core damage in the TMI core, TMI II core?

MR. ROY: Two avenues with respect to that, Commissioner. During the several weeks following TMI II, we had a task force appointed to coordinate, to centralize examinations and the tracking of core performance. A part of their assignment was to estimate and try to determine and diagnose the extent of core damage.

On at least one occasion I am aware of, we did prepare a report with estimates of the extent of that core damage.

I don't think we have updated that, and I can't give you the
exact time frame since TMI II.

A second avenue, we have worked and provided with

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EPRI, provided engineers from our Fuel Engineering Section who had previously worked on the TMI II fuel engineering task force, core engineering task force, who have been to EPRI, worked with the engineers at the Nuclear Safety Analysis Center there, in assisting them in the preparation of their report on the extent of core damage.

COMMISSIONER TAYLOR: Are any of your people now involved in the EPRI analysis? I understand there is a very large effort going on there to model what happened, to do thermohydraulic calculations, make estimates of temperatures, and so on.

MR. ROY: I can't say specifically whether we have a group there right now. We have had in, say, the past 2 weeks. We are also now in dialogue with EPRI for the assignment of a permanent -- for a 2-year assignment -- of one of our unit managers in the methods development area -- as a matter of fact, he is manager of the Thermohydraulics Methods Development Unit -- for assignment at EPRI to assist them in the work that NSAC is doing with respect to TMI II follow-up.

COMMISSIONER TAYLOR: Have any estimates been made within B&W since the accident of the maximum temperature to which any part of the core fuel reached?

MR. ROY: Not with respect to a detailed analysis such as would be conducted for a loss of coolant accident analysis. We are in the process of benchmarking the ECCS

codes for the TMI II sequence. That is proceeding with the basic thermohydraulic response to the primary system. Once we know these flows versus time, we will then use that information as input to a detailed core thermohydraulics analysis to predict, using our basic ECCS methods, what the cladding temperatures were achieved and what the extent of core damage is.

I do believe that estimates of the extent of cladding temperatures were made based on results from sample analyses. I think also hand calculations to relate the amount of hydrogen that was generated versus the extent of metal-to-water reaction have been made, but I cannot --

COMMISSIONER TAYLOR: Were these estimates made by B&W people that you are referring to?

MR. ROY: Yes.

COMMISSIONER TAYLOR: Where did those estimates or where have those estimates come out in terms of the highest fuel cladding temperatures that were achieved in the accident? What number of degrees?

MR. ROY: I can't recall the specific numbers. I am going to give you a number that I do recall in the 2,300 to 2,500 degree Fahrenheit range peak temperature. There is a number I recall, but I just don't recall the specifics.

COMMISSIONER TAYLOR: Ale you, yourself, aware of any estimates that have been made by NRC of what those peak

1 temperatures were? 2 MR. ROY: No, I'm not. 3 COMMISSIONER TAYLOR: There is a memorandum prepared 4 by Dr. Pickelsimmer in the Fuel Behavior Research Branch of NRC. It is dated July 3, 1979. Have you seen that report? 5 6 MR. ROY: Not that I recall. 7 COMMISSIONER TAYLOR: Okay. 8 MR. ROY: Perhaps if I could see it, I -- I don't 9 recall the report. 10 COMMISSIONER TAYLOR: Let me give this to you. 11 (Whereupon, a document was handed to the witness.) 12 13 Now, I might point out that on the distribution list, which is at the end of the textual part of that memo-14 r andum, there are two B&W people listed as having been on the 15 distribution. One is Mr. Rowe and another is Mr. Montgomery. 16 Are those people in your Engineering Department? I realize 17 that it is a large department, and you won't necessary know 18 the name of everyone in it. 19 MR. ROY: Yes, they are in the Engineering Depart-20 ment. 21 COMMISSIONER TAYLOR: Do you know whether they 22 actually received that document and read it? 23 24 MR. ROY: No, I would not know. COMMISSIONER TAYLOR: The reason I am asking this 25

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is that there are so-called upper bound and lower bound estimates in that document, which are based on what NRC describes
to be fairly approximate ways of estimating the highest temperatures in various parts of the core.

MR. ROY: Yes.

COMMISSIONER TAYLOR: And the range of temperatures bounded by what they call their worst case and their minimum case is in the range of 4,000 to 5,000 degrees Fahrenheit.

Do you know the melting point offhand of the fuel, what the temperature is?

MR. ROY: Yes, roughly 5,080 degrees Fahrenheit, in the range --

COMMISSIONER TAYLOR: Yes, I understand there is a little -- there is some uncertainty in that. It depends on its composition. But based at least on that NRC admittedly preliminary set of estimates, they apparently are saying that signifi ant fractions of the fuel -- that is, more than 5 percent and possibly a fair bit more than that -- did reach temperatures above 4,000 degrees Fahrenheit, and --

MR. ROY: This is fuel temperatures?

COMMISSIONER TAYLOR: That is fuel temperatures.

That is correct.

MR. ROY: Yes, I was speaking before of clad.

COMMISSIONER TAYLOR: I see. Well, then, let me
ask you again, have there been estimates of the highest fuel

temperatures in the core by B&W?

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MR. ROY: Not that have come to my attention, that I recall.

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COMMISSIONER TAYLOR: In that document you have before you, there is also a discussion of a mixture of zirconium oxide, which was formed by metal water reaction, and uranium oxide, called a eutectic, for which the former on temperature is 3,500 degrees Fahrenheit. Are you aware of that term, of that --

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MR. ROY: Yes.

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COMMISSIONER TAYLOR: Have there been, as far as you know, any estimates within B&W of the extent to which that material was formed in the core?

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MR. ROY: Not to my knowledge. On the eutectic formations?

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COMMISSIONER TAYLOR: That's right.

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MR. ROY: Not to my knowledge.

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COMMISSIONER TAYLOR: The reason I am focusing on that is because the formation temperature at which this melted

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material forms is about 3,500 degrees Fahrenheit, and on that

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basis this part of NRC is saying in a preliminary way, appar-

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ently, that significant fractions of the zirconium that was

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oxidized mixed with uranium and formed a melted material.

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The reason I am bringing up this question is, it relates to the next question I would like to ask you, and that

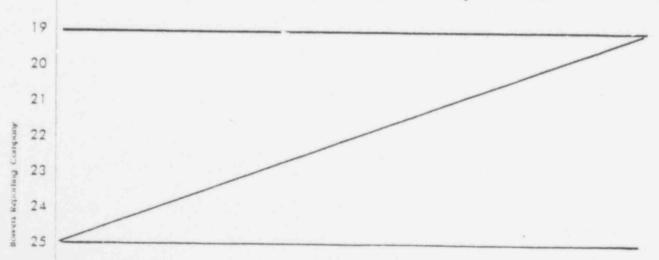
is, from everything you know, on the basis of what has been done at B&W that you are aware of and outside B&W, how would you answer the question, did any significant amount of fuel in the core melt? How would you answer that question?

MR. ROY: I would answer no on the basis that in the analysis of RCS samples, we have asked the radiochemists to very carefully watch that data for any indication that there would -- may have been significant melting of the fuel. The information portrayed to me was that there was not a significant melting of fuel. I recall an early sample analysis by Bettis Atomic Power Laboratory that arrived at the same conclusion. That is one specific analysis that I do recall.

So the information, at least the information as portrayed to me by the review of both those in the field engineering and the radiochemists was there was not, and that was my perception --

COMMISSIONER TAYLOR: I understand.

MR. ROY: -- that it was not significant.



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why one would expect to see something, uranium or something else, in the primary cooling water samples that would indicate a core melting, or melting of some of the core? Was there any discussion of why you would expect to see something if the core had melted that you would not otherwise see?

MR. ROY: There was discussion of some isotopes that would be released by the higher temperatures that would accompany melting of the fuel. I don't recall those isotopes now. And, of course, the measurement of the concentration of uranium in the samples itself, which would be some just due to the breaking up and erosion of some of the pellets which may have been exposed to the fluid stream. But I don't recall those details, sir.

COMMISSIONER TAYLOR: But you still say that your answer to the question, "Did any of the core material melt?" from all the knowledge that you had presented to you, that the answer is no. Is that correct?

MR. ROY: That is true.

COMMISSIONER TAYLOR: I would like to go on, just for a moment, to the hydrogen situation. I want to distinguish between two situations; one is the hydrogen inside the pressure vessel, and the other is the hydrogen in containment.

Have there been estimates, calculations, since the accident started by B&W people of how much oxygen might have

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appeared in the bubble inside the pressure vessel from any possible sources of oxygen?

MR. ROY: When the concern and recognition of the hydrogen bubble was made shortly after TMI-2, a few days following it, one or two days following it, three avenues of analysis associated with the bubble size, whether there would be significant oxygen present to support detonation, and what would the effects of detonation be if --

COMMISSIONER TAYLOR: Inside the pressure vessel? MR. ROY: Yes. Inside the pressure vessel we are talking about now. With respect to the presence of oxygen, one of our radio-chemists who was tracking that element of it had accumulated information from -- I think one source was Oak Ridge National Laboratory, Westinghouse Research Laboratories may have been another -- but he recalled and was able to obtain information which he analyzed with respect to the probability that there would be significant oxygen contained when there was a rich hydrogen over-blanket in the presence of a gamma field where you do have radiolysis for the formation of the oxygen.

And his analysis persuaded him, as he presented it to me, that there would be insignificant or not sufficient oxygen present to support a detonation in the presence of a rich hydrogen over-blanket which, of course, was there due to the metal-water reaction itself.

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That was the line of the analysis with resepct to the oxygen content of the bubble.

COMMISSIONER TAYLOR: Now, when was it that he presented you with that result?

MR. ROY: This was during the period of March 30, 31, 1st, 2nd of April, early timeframe.

COMMISSIONER TAYLOR: So it is your recollection that it was some time within a day or two of the weekend following the accident, that is, Saturday or Sunday, or Monday possibly?

MR. ROY: Yes, in the week of the accident itself, and I am sure analyses probably were proceeding on into the next week, but I do recall that that work was going on fairly early.

COMMISSIONER TAYLOR: Now, have there been further attempts to try to identify any other possible sources of oxygen and what those concentrations might be, let's say, sort of realistically if possible?

MR. ROY: Yes. This gentleman did a detailed balance in trying to determine all the sources for non-condensables in oxygen which would be present, such as that transported from the borated storage tank in case that there was injection flow during that period. And other sources -- the answer, as T remember, he had a gas balance, if you want to call it, for the various sources which might give rise to the presence of

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oxygen in the reactor coolant system.

COMMISSIONER TAYLOR: So I gather -- is it fair to say that the overall conclusion within the week after the accident started was that your people were unable to identify any source of oxygen such that it would create a situation in which hydrogen inside the pressure vessel could burn or detonate -is that correct?

MR. ROY: Yes, detonate. With respect to the presence of sufficient free oxygen to support detonation, we had reached a conclusion, on the basis of the analysis which we had done, that the oxygen content would be insufficient to support detonation in the vessel.

COMMISSIONER TAYLOR: Now, are you aware of the estimates that were being made at about the same time by people in NRC that were giving a different result, that at least there was a possibility that that might happen? 16

> MR. ROY: No, I wasn't aware of their sources. COMMISSIONER TAYLOR: Well, I am saying, are you now

19 that --

MR. ROY: No, I am not now of the various other avenues by which they were receiving advice, perhaps in their own calculations, too, regarding oxygen content in the reactor 23 | coclant system. I am not aware of the information flow which they were receiving with respect to the same subject, and we 25 haven't since then.

COMMISSIONER TAYLOR: Well, then turning more or less to the present or to the recent past, do you know whether people in B&W, in your department that are trying to understand this set of technical issues, are interacting with those people in NRC that were making estimates that I gather from the depositions B&W feels was erroneous at the time of the accident?

MR. ROY: That is certainly possible, but I am not aware that that interaction is occurring on it.

COMMISSIONER TAYLOR: Now, just very briefly, on the situation outside the pressure vessel, are there people or were there people at B&W at the time when the knowledge that there was some hydrogen in containment and that probably a significant amount of hydrogen had either burned or detonated, were there estiamtes being made of how much hydrogen might be involved in a burning or detonation and what the effects of that might be, in the context of possibly releasing a substantial amount of radioactive material?

MR. ROY: We were tracking hydrogen concentration in the building. I am not aware of any calculations on detonation potential and what its effects would be for the containment building. I might mention that shortly after, to give the context of how this work was going on, the day after the accident itself we established an ad hoc functional organization with various functional areas manned, including radiochemistry, event sequence, systems analysis, so forth, various functions

defined on an organizational chart as a task force, to assure that support for TMI-2, the reactor itself, and stabilization recovery efforts would be manned on a 24-hour basis. And so we had identified this field engineering task force I mentioned was part of that, concentrating specifically on TMI-2.

The analyses with respect to oxygen bubble and detonation of the building were under a radiochemistry organization. So we had this kind of organization which considered quite some time after the accident, tracking these kinds of parameters. But with respect to detonation in the containment building, no, we do not believe we have made any analyses of detonation potential. We were tracking the concentration, and I am sure the knowledge and discussions of the various burning versus detonation modes of hydrogen were discussed, but I don't recall any effects analysis of a detonation in the building.

COMMISSIONER TAYLOR: Do you recall roughly when B&W, yourself or people responsive to you, became aware of the famous 28 p.s.i. spike, so called, and what their reaction to that was?

Let me ask the question more directly. Was there much doubt in anyone's mind by Sunday following the accident, that that had in fact been burning or possibly detonation of hydrogen in the containment structure? Was there any doubt about that?

MR. ROY: First of all, we became aware of that -- I

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became aware of that spike on Friday after the accident. COMMISSIONER TAYLOR: I see.

MR. ROY: And I can't say there wasn't some doubt as to what the cause of that spike was. It is difficult; there is very little to go on as to separating it from some sort of spurious performance of the instrument itself versus a burning. I would say the consensus of opinion is that it was a legitimate burning spike. I can't give you the basis, but I think that is the general consensus of opinion of B&W.

COMMISSIONER TAYLOR: Now, during that period, was there any concern about the possibility of some breach of containment by the burning, the rapid burning, or the, formally, detonation of hydrogen in containment? You say that you weren't analyzing this, but was there a concern that that might happen and might actually result in a release of a substantial amount of the radioactivity in containment?

MR. ROY: The spike itself, at least as recorded by the instrument, which very possibly -- I will say possibly this local burning which snowed about a 28 p.s.i. spike would be well below the design pressure. But certainly in terms of the containment building as a whole and breaching of the containment building, we were tracking the hydrogen concentration, and I don't detect serious concern. The containment building structural analysis we don't ourselves there at B&W, but certainly it was tracking and that possibility is recognized if the

concentration gets high enough. It did not --

apparently, with some doubts but not, I vather, a great many, that there had been a detonation already — I am sorry — a burning of hydrogen in containment, was there a concern that that might happen again and involve more hydrogen? For example, most of the hydrogen that, let's say, on Sunday was known to be in the —— or surmised to be in the pressure vessel, that is, the 1,000 cubic feet roughly, 1,000 p.s.i. hydrogen, was there any concern that that might get into containment and in a similar fashion to the hydrogen that had burned before, presumably, yield a higher pressure than 28 p.s.i.?

MR. ROY: As I said, we were tracking the hydrogen concentration in the building. Certainly the possibility of another local kind of burning occurring could not be ruled out. I am not aware -- we did not have to -- a team tracking this explosive potential in the containment building itself and analytically assessing the effects or continued possibility or continued possibility of a detonation in the building. We were not tracking that in detail in that time.

COMMISSIONER TAYLOR: Well, then let me ask, if that is the case, how could one say with assurance that the possibility of a rapid burn, not necessarily detonation, in the containment structure might not rupture some part of containment and release gaseous or possibly liquid radioactive materials to the outside?

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I mean on what basis could one say that there was very little possibility of that?

MR. ROY: I don't think we made that determination one way or the other. We are not equipped to do the structural analyses associated with a containment building.

COMMISSIONER TAYLOR: Do you know if anyone was doing that at that time?

MR. ROY: And I am not aware that -- I can't say that there wasn't someone doing it. I am not aware that it was being done.

COMMISSIONER TAYLOR: Okay. Very briefly, I would like to move now to the present time and ask you a few questions about the situation so far as the core is concerned right now.

I gather that it is quite clear it is subcritical, and is there a group now at B&W that is trying to keep on top of what the situation with respect to the core, to any possibility of the core changing its capacity to sustain a chain reaction, change its degree of subcriticality? Is that now being monitored by some people in your department to try to keep track of that?

MR. ROY: First of all, there is an organization, a task force comprised of both service and engineering personnel who are charged with the responsibility of the day-to-day monitoring of the situation at TMI-2 and providing support as necessary to GPU and to Met Ed associated with the recovery

efforts at the plant.

Now, we did do, early on, after TMI-2 various -considered various representations of the core; for example,
slab formations, what we thought would be very conservative
representations of the configuration to which the core might
evolve to and to determine the acceptability of boron concentration for hold-down, assuming the rods were present, as a matter
of fact, conservative assumptions with respect to that rod
worth.

That was done early on. I don't know that we are tracking that specific aspect now, but we do have a group that, should there be some change in configuration, would be aware of that very quickly and could obtain the assistance to examine the effects of such configuration, where it might go.

But we have done calculations, as I mentioned early on, with representations of the core, which I think would be conservative representations as to what it could evolve to if there were some further lack of structural integrity and cause some slumping, say, in the core itself, and provided minimum boron concentrations to assure that the system would still remain subcritical.

So I don't know that we are tracking that specific effect now, but were it to change we would be very quickly notified of that, having an organization that is very closely tracking the condition of the plant as a whole, and could take

some action.

COMMISSIONER TAYLOR: Have there been any estimates by BaW personnel that suggest that some significant fraction of the control rods that were inserted in the reactor after SCRAM were melted?

MR. ROY: Early on, we were looking for the presence of silver cadmium and indium in the samples of the reactor. coolant system, and there were none. It was not detected. And on that basis and the calculations which would indicate with this particular boron concentration and with rods inserted --- you know, we have a subcritical system -- that the rods are present in the core and substantially in the configuration which would show relatively good integrity.

COMMISSIONER TAYLOR: Have there been any B&W calculations of heat transfer from the hot part of the fuel during the time of core uncovery to the rods that might reach melting temperatures?

MR. ROY: I have a recollection that we did do estimates of that as a further backup, that the temperatures perhaps would not be reached, again as maybe these hand calculations that we had done, trying to estimate what the peak cladding temperature was, but I can't swear to that.

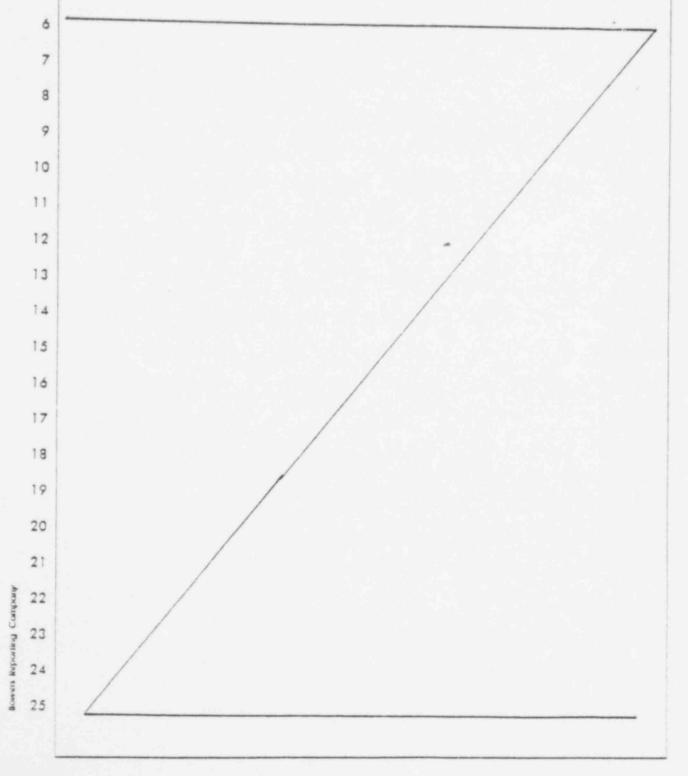
COMMISSIONER TAYLOR: Do you remember the results of those? That is, whether they said that no -- at least those calculations results are that the melting temperature of the

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poison-bearing part of the rods was reached?

MR. ROY: No, I don't. If they were performed, as
I seem to have a recollection that they were, they would have
been supportive of the conclusion that the rods had not melted
on it.



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COMMISSIONER TAYLOR: Are you aware of any NRC calculations aimed at answering the question whether or not any of the control rods melted?

MR. ROW: No.

COMMISSIONER TAYLOR: Has B&W or as far as you know has anyone inquired formally or informally of NRC people or EPRI about whether or not their estimates have suggested whether or not there was melting of the control rods -- significant knowledge?

MR. ROY: I can't say the dialogue hasn't gone on, but I am not aware of it, that it has.

COMMISSIONER TAYLOR: Now, so far as the situation there right now is concerned, do you happen to know what either measurements or calculations are saying is the overall nullification factor of the reactor as it is there now; that is, the so-called K effective?

MR. ROY: We have --

COMMISSIONER TAYLOR: Let me ask it in two parts. Has there been any effort to try to measure that directly that you are aware of?

MR. ROY: None that I know of to measure directly the sub-critical multiplication factor.

COMMISSIONER TAYLOR: I realize it is not necessarily an easy thing to do in the situation there.

MR. ROY: And, of course, we have done calculations

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of what we think that is. Now, they are probably conservative. 1 We are probably underestimating the K effective. 2

COMMISSIONER TAYLOR: Do you have a number of roughly where does it come out?

MR. ROY: No, I don't. Not a specific number.

COMMISSIONER TAYLOR: Could we try to get that from

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MR. ROY: All right.

COMMISSIONER TAYLOR: Thank you.

One final question or two questions on the situation there now, one of them is is the boron in solution in the water in the core -- the boron in the water in the core -- let me put it that way -- as far as you know, the primary poison now in the core with respect to anything that can be adjusted to change the state of criticality of the core? Is it greater than the control rod worth, assuming that the control rods are intact and so on?

MR. ROY: As far as ability to change the reactivity of the core itself without some change in configuration of the core, the boron would be the only factor right now that could change. In other words, if you change -- that is a variable that could be changed that would cause a change in the reactivity of the core. The relative worth of the rods versus the boron, I don't know specifically, but I would assume the rods 25 are a major contributor to --

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COMMISSIONER TAYLOR: Are there any withdrawn rods that could at least in principle be inserted in the core to decrease the reactivity further?

MR. ROY: I would believe all of the rods -COMMISSIONER TAYLOR: All in.

MR. ROY: Yes. All in.

COMMISSIONER TAYLOR: Has there been any possibility discussed of withdrawing for any reason any of those rods?

MR. ROY: I was just trying to think of that. I recall a discussion in which we were at least discussing the possibility of trying to attain some understanding of K effective -- not K effective, but of the configuration of the core, where the rods locked in -- of attempting to withdraw it, but to my knowledge, we did not make that attempt.

are people that are talking to your directly worried at all about the possible consequences of motion -- of mechanical motion -- of the rods with the core introducing some motion of the core itself, of the fuel material, which I gather everybody agrees -- at least near the top -- has been severely damaged.

MR. ROY: That would be a concern certainly in trying to move the rod. It is the same sort of a concern expressed with respect to starting pumps. You know, would there be some configuration change in the core. Yes, that is a concern.

Are there calculations, estimates, attempts of any sort to try to determine whether a change in the configuration, particularly at the upper part of the core, where the damage has been relatively severe, would increase or decrease the effective multiplication in the core? Are there some calculations going on to try to understand what effective readjustment might be? The direction of it primarily -- would it go up or down?

MR. ROY: Calculations of that detail, we have not done. As I mentioned, we have postulated what we think are the conservative representation as to the compaction of fuel which might occur; the metal to water ratio that might be generated in certain configurations in estallishing what are the conservative specification for boron concentration to maintain criticality and we haven't fine tuned that with respect to, say, just changes in one portion of the core. We have not done that.

of wrap up that question, do you have an significant concerns or have you heard concerns expressed to you by anyone else of the possibility of the core going critical again?

MR. ROY: No, I have not. The provisions for boration are available and I have not had a concern expressed to me regarding that nor have I generated one of my own.

COMMISSIONER TAYLOR: Thank you very much.

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CHAIRMAN KEMENY: Can I just bring up one point of clarification for our audience?

In your exchange there was several mentions of uses of the word "poison". Am I correct that this is not in the ordinary sense of the word, but it means an agent that stops radioactive free action from going on.

MR. ROY: Yes, sir. It is a neutron absorber for which we often use the name "poison".

CHAIRMAN KEMENY: Therefore, under the present circumstances it is desirable to have those agents present.

MR. ROY: Yes. It is desirable to have this neutron absorber present.

CHAIRMAN KEMENY: Thank you.

Professor Pigford.

COMMISSIONER PIGFORD: Mr. Roy, is Mr. Nitti in your organization?

MR. ROY: Yes, sir.

COMMISSIONER PIGFORD: In your department?

MR. ROY: Yes, sir.

COMMISSIONER PIGFORD: I gather that he is the one who made the estimates on the amount of oxygen that could be present in the reactor coolant system on March 29. Is that correct?

MR. ROY: Okay. I am not sure of the date myself, when that was done, but Don Nitti was the radio chemist

responsible for that analysis.

ed, as you have stated, that because of the presence of hydrogen, the net amount of oxygen is so small that it is not possible for it to undergo an explosion. Is that correct?

MR. ROY: That was his conclusion. Yes, sir.

COMMISSIONER PIGFORD: Now, earlier, in answer to Dr. Taylor, you mentioned that this was carried out in -- by an answer to a question posed by Metropolitan Edison. Is that correct?

MR. ROY: I don't recall saying that to Mr. Taylor. We had a lot of discussion then. It may have been a question posed to us by GPU. I don't recall the avenue by which we got into that.

COMMISSIONER PIGFOR Fine. What I am getting at is I find from the answer given to he Udall subcommittee by Mr. MacMillan on June 11, that this was also supplied to NRC, to a Mr. -- is there a Mr. Novak in NRC that you know of?

MR. ROY Yes. We had transmitted that both to GPU and to the NRC and I don't recall right now the recipient. It could been Mr. Novak.

commissioner Pigford: It was supplied then to NRC evidently, either on March 29 or March 30; namely, your conclusion that the oxygen would not formed to sufficient extent to form an explosion. Is that correct?

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MR. ROY: Yes, sir.

COMMISSIONER PIGFORD: Thank you.

Is Mr. Tulenko in your organization?

MR. ROY: Yes, sir.

COMMISSIONER PIGFORD: In your department?

MR. ROY: Yes, sir. He is manager of fuel engineering section.

COMMISSIONER FIGFORD: Yes. Now, just to see if we are going in the right direction. We are very much interested in getting these issues of core damage cleared up. He is still working on that, I gather, is he?

MR. ROY: As I said, we have had personnel working closely with EPRI. I am not aware of ongoing assessments for the fuel damage in fuel engineering, myself, right now, but there may be.

COMMISSIONER PIGFORD: Yes. But he might be cooperating with the EPRI analysis then?

MR. ROY: Yes, sir.

COMMISSIONER PIGFORD: Now, when we reached this part in questioning the NRC people, back in some previous months -- I have forgotten which months -- we were left in a kind of confused state and it was suggested that that organization might be able to give us a little more definitive answer to the question such as what is the eutectic temperature? To what extent has that eutectic been formed and what is the extent of

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core damage? Is that a question that B&W -- your division -- could provide an answer on?

MR. ROY: We have the capability of making those estimates. We have not done so. I don't think EPRI has got in that yet, either; but we have the capability of doing that.

GOMMISSIONER PISFORD: All right. Well, I am not going to say hat we are going to pose the question. I just wanted to see if it was possible. Thank you.

CHA DAN KEMENY: Governor Peterson.

I would like to follow up first on Professor Taylor's questions in connection with the hydrogen explosion in the containment building. First, why do you call that "burning", instead of calling it an explosion? Wouldn't 28 pounds per square inch pressure spike in this building devastate it?

MR. ROY: No, sir. That is believed to have been a local response of the instrumentation at the time. But the building is capable of withstanding --

COMMISSIONER PETERSON: No, I said "this building".

A 28 pounds per square inch spike here would devastate this building.

MR. ROY: Well, it depends if it is was a burning phenomena, rather than the generation of a shock wave which would differentiate it from detonation. All right. You could produce the pressure spike which could be local without a large

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shock wave and not detonate the building. It would depend on how this generated over what time interval and whether it is a detonation versus a burning.

COMMISSIONER PETERSON: In other words, the instrument was not measuring the pressure in the vessel?

MR. ROY: Well, it is not exactly sure what it was measuring, but it had a 28 PSI burning pressure response. If it created a shock wave it could destroy the building.

COMMISSIONER PETERSON: Now, the instrument showed this rapid increase in pressure after 28 pounds per square inch and it came back down rapidly which could have been an explosion, right?

MR. ROY: My --

COMMISSIONER PETERSON: It could have been a rapid detonation.

MR. ROY: A little out of field here, but my perception at that time is that the hydrogen concentration in the building overall was not high enough to support detonation on it and believed to be a local concentration with a burning which would produce this pressure spike on it. That is the perception I have of the event.

COMMISSIONER PETERSON: Have you calculated what would have happened if all of the zirconium cladding had reacted with water to produce hydrogen and if all of that hydrogen had moved into the containment building before it was

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detonated? What kind of pressure might have built up in the containment building?

MR. ROY: No, sir. We have not done that calculation, including the response of the building to such a detonation on it.

COMMISSIONER PETERSON: What kind of pressure will it withstand?

MR. ROY: Design pressure is approximately between 50 and 60 PSI.

COMMISSIONER PETERSON: So, you don't know whether the pressure which might have been released by detonation of this larger quantity of hydrogen would have exceeded that capacity or not?

MR. ROY: Built up into a large scale -- that is approximately a three million cubic foot building. Just have not done that calculation and look at what the assessment of the structural integrity of the building would be and what kind of shock force would be generated.

COMMISSIONER PETERSON: In regard to the core, when you take out used fuel, withdraw a fuel assembly, which normally, of course, has its integrity -- so everything comes with it when you lift it -- Professor Taylor talked about the possibility of dislodging the debris in there as you removed the control rod. What might happen if you started to remove the fuel assembly with the control rods in place? Is it possible

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that the fuel as a powder could fall to the bottom and, thereby, create a critical mass?

MR. ROY: I don't believe that with the boration that is present and the rough estimates of the amount of free uranium which may be available that we achieve a critical situation. As a matter of fact, I think we have looked at large scale slumping or dropping pellets into the bottom of the vessel as one of the conservative calculations I mentioned to Commissioner Taylor.

Of course, the job of removing the fuel assembly is going to require very careful planning. This TMI-2 recovery team, I mentioned earlier, is considering what would have to be done and the approach to take for safe removal of fuel.

And, of course, one of the key elements of that is going to be the inspection of the fuel condition itself, which would govern the kind of tooling and approach which would have to be used to remove fuel safely.

Part of the process of considering removal of the core is going to be a very careful means for examining the condition of that fuel which will then dictate how it is to be done safely.

COMMISSIONER PETERSON: Another question: When we visited the Three Mile Island installation, I was told by one of the key people of Metropolitan Edison that when they started up Plant 2 they were plagued by a number of problems which

equipment from low bidders; equipment which was different from the design they had used in Plant 1. And in some cases they had many headaches with that and they had eventually replaced the equipment in Plant 2 with design similar to what they had in Plant 1. Does that happen quite often around the plants where you are involved?

MR. ROY: No. The scope of supplies that we would provide with respect to the NSS in fuel and in related auxiliary systems, they do vary some in equipment, one pump versus another pump. That has not been a big problem, this differentiation. I think in looking at that statement, you would have to consider the context of the total plant itself, the steam plant plus the NSS itself. I am sure that the context of their remarks were with respect to the total plant, much, much more equipment in terms of magnitude number associated with the steam plant than with the NSS itself.

I just can't speak to the purchasing of the low bidder and having to go back and get equipment similar to that in TMI-1 in order to achieve the desired performance. I am just not familiar with that experience record on the startup of TMI-2. But I think it would have to be looked at in the context of the total plant.

programs and about a shift supervisor from one plant can walk into another plant or about NRC sending people to plants when they're in trouble, obviously one variability from plant to plant complicates the problems of people knowing what they're doing. And I thought this was just another place where you can introduce variability, which might not be necessary if, in view of the great safety problems in this kind of plant, maybe you ought to loosen up on this getting equipment from the low bidder.

MR. ROY: I can understand the source of the statement. Engineers are often confronted with the balancing
of a standardization and the advantages of standardization,
which are quite real, versus the ability to advance a piece
of equipment, improve its design, and to be able to use that
as our technology advances. So there's always a trade-off,
I think, with respect to that.

COMMISSIONER PETERSON: But you don't know whether this is any serious problem among the plants you're dealing with.

MR. ROY: Not to my knowledge, no, sir.

CHAIRMAN KEMENY: May I suggest to the Commission that we might permit questioning of this witness to one more commissioner, and I believe Dr. Marks asked before.

COMMISSIONER MARKS: In the June 5th, 1979, press

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and I quote -- "There will be extensive investigations to improve the man-machine interface," and then went on to say, "Operators will be better trained."

Could you specifically tell us what your role as manager of engineering is in this effort?

MR. ROY: Yes. That covers a broad spectrum of items which we're looking at. I would say that that as a lessons learned in an area in which we should focus attention -- and I'm talking B&W and generically for our industry -- would probably be second only to the operator qualification and training programs, of which you've really put them together, along with the man-machine interface, which we viewed in terms of instrumentation and control, hyphen, human engineering. And it has to be attacked, I think, on a fairly broad front, and we have done a number of things.

One in the deposition talked about the analyses of off-normal transients and accidents of the small break character, accompanied by other actions, equipment malfunctions, such as no auxiliary feedwater flow, with and without reactor coolant pumps, with the intent of providing guidelines to the operator for the management of small breaks in combination with complicating factors, such as no auxiliary feedwater flow, no pumps.

And one approach that we took to that, which I think

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has a message -- and we are expanding the program -- is to do that with realistic analyses or realistic, as we can make them, assumptions, using codes that we had benchmarked to the TMI-2 sequence, which was a complex sequence itself, so that we can confront the operator and develop our own understanding of what will confront the operator in realistic terms, what he actually might face, versus using the conservative and bounding analyses, which we do in terms of designing safety systems, conservative accumulation of conservatisms to give bounding type of analyses, recognize that in order to factor in more complex sequences than previously analyzed, and in order to develop an understanding of that transient is it will confront the operator, translate that analysis then into guidelines to help him manage that, I say is one item with respect to the man-machine interface.

Another is with respect to the instrumentation and controls area. We have developed a task description, which we've entitled Control Room Upgrade, to begin to look at what might be desirable improvements in what instrumentation is displayed to the operator, how it's displayed, where it's located, what additional instrumentation might be necessary, as an outgrowth of this abnormal transient guideline program which we have underway

Some immediate forms associated with the instrumentation and controls is we have provided expanded range for the LA 4

the 620 degrees Fahrenheit peg point, which existed at TMI-2. We have provided fuel change package for the computer so that he can call out a margin to saturation from his computer now. And I would include the saturation meter as an attempt now to assist the operator and hopefully provide him with additional information to help him diagnose and follow the course of an accident.

They would be elements of a broad category which we called instrumentation and control, hyphen, human engineering. The control room upgrade is part of that.

We also are looking at ways to assist in the simulation of the information. For example, alarm differentiation, large number of alarms in the control room confronting the operator now, we're looking at systems to differentiate, to remove the -- his direct attention as may be called to nuisance alarms and try to identify the critical alarms.

And we hope to make some progress in that area. It's going to take some time.

Also with respect to systems status monitoring, we have a trisk description underway that we hope will be the formation -- form the basis for a program to provide information on the status of systems, such as the auxiliary feedwater supply and what position the block valves were in.

Also important with respect to that is the monitoring

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of systems which, if they are degraded or misaligned, even though they may not be safety systems, they are systems essential to safety, or means of helping the operator to better manage an abnormal transient, such component cooling water supply, other systems which would assist him and whose status should be displayed to him, such that if that system is down, this one doesn't work, to get the interrelationship and interconnecting relationship of systems, through this status monitoring.

We have some work in that area under this broad category of I and C-human engineering. They're some of the elements that are underway now.

COMMISSIONER MARKS: How much of this has actually been transmitted to the training department already?

MR. ROY: Most of these items don't necessarily involve the training department with respect to, say, some of the instrumentation itself. It will ultimately, of course, as it made available to the operators. For example, our saturation meter prototype is now mounted on the simulator at Lynchburg, in Lynchburg. The abnormal guideline program is where we're probably going to pull together our closest connection with the training department. We've laid out a logic flow diagram for the approach to this development of 24 guidelines: first, the identification of the sequences we 25 want to analyze, event sequence trees; the identification then

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of the sequences that we believe are -- should be analyzed; the development of guidelines for the management of those. And at that point, the training department will be an integral part of the development of the operating guidelines for the management of it, from two standpoints: one, to assure that these guidelines can be properly transformed into operating procedures in the plant, and they bring that expertise, that knowledge; two, the identification of perhaps additional indicators that might need to be made available to the operator to help manage it. That would grow out of the considerations of these operating guidelines.

So in the logic flow for this guideline program, we have a very distinct block for a connection with the training department. And I think it's going to be very useful.

By the way, that was -- the model for this program will be the exercise we went through in the provision of guidelines for management of small breaks, which we did in response to the NRC requirements for additional analyses. We had, in one room as we were developing these, our analysts, such as the ECCS Analysis -- members of the ECCS Analysis Unit, we had operators from the various plants and supervisory personnel from the operating staff, we had a member of the NRC, we had our training department members, collectively 25 working together to develop these guidelines, and a very

MR. MAC MILLAN: As vice president of the Nuclear

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Power Generation Division, I have the responsibility for the commercial nuclear business for the Babcock and Wilcox Company, including the design and development of nuclear steam systems and nuclear fuel to supply those systems, the engineering and contract management of those units, the manufacturing of that equipment or the procurement of the equipment that constitutes that scope of supply, the support of the utility in its start-up of the units and the continuing operation of those units after they go into service. And in that category, I would include the training -- that portion of the training program which BaW would provide for the licensed operators of the utility units.

MR. GORINSON: You are the chief policy making official of that division. Is that correct, sir?

MR. MAC MILLAN: Yes, sir.

MR. GORINSON: Do the various department heads in that division report to you?

MR. MAC MILLAN: Yes, sir.

MR. GORINSON: Does that include the Nuclear Service Department?

MR. MAC MILLAN: There is what we now call a Customer Service Department. Mr. Kosiba is manager of that department and he reports directly to me.

MR. GORINSON: That department was formerly called, through, Nuclear Services, was it not?

MR. MAC MILLAN: Prior to the early part of 1979, there was a Nuclear Service Department, and that was combined with a Nuclear Parts Center, some in-service inspection functions, and made into a larger department, which is now called the Customer Service Department.

MR. GORINSON: And the Nuclear Service Department contained within it the training unit.

MR. MAC MILLAN: Yes, sir.

MR. GORINSON: Prior to March 28, 1979, about what percentage of your time, on a monthly basis, was devoted to issues related to the Nuclear Service Department?

MR. MAC MILLAN: I can't say that I've ever made an analysis of that. I'd have to give you a feeling. I would guess something in the range of 20, maybe as much as 25 percent.

MR. GORINSON: Okay. Realizing that it's really a guestimate, of that 20 or 25 percent, about how much of that time was devoted to training issues?

MR. MAC MILLAN: I'd say a rather limited portion of that time, a very few percentage points of my time were involved with concern over training issues.

MR. GORINSON: Did any issues concerning training come to your attention?

MR. MAC MILLAN: From time to time, there were issues of priority on training, business discussions related

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to the training contracts that would be brought to my attention.

MR. GORINSON: When you say priorities on training, sir, what do you mean?

MR. MAC MILLAN: We have a simulator facility in Lynchburg and we have to schedule that facility to meet the requirements of our sustomers. And occasionally we get into a conflict between various customers as to who ought to have access to the computer -- or to the simulato. So there'd be some resolution of priority in that situation.

MR. GORINSON: Prior to March 28, 1979, had you ever had discussions about operator training with the utilities?

MR. MAC MILLAN: I have had, from time to time, discussions of operator training with some of our utility customers, yes.

MR. GORINSON: And what types of discussions would those be? What kind of issues would come up?

MR. MAC MILLAN: Generally, the discussions that I would be involved in would be related to the content of the program and our participation, what segment of that total training for operator would be provided by Babcock and Wilcox, and in some cases, the commercial conditions under which that training would be performed.

MR. GORINSON: Had you ever had similar discussions

with the NRC prior to March 28, 1979?

MR. MAC MILLAN: No.

MR. GORINSON: Could you briefly state for us, as the chief policy making official for the Nuclear Power Generation Division, what were your goals for the training program?

MR. MAC MILLAN: Well, the training program, as is, I think, representative also of our total Customer Service Department function, is to serve our utility customers and provide for them the expertise which we have in our organization in the support of, in the case of training, the training of their operators who are candidates for operating licenses by the NRC, and, even in a broader way, the training of other personnel that will be associated with the management of and the maintenance of a nuclear plant. We have a broad spectrum of training programs available to the utilities.

And we try to be responsive to their individual requirements in making these programs available to them.

MR. GORINSON: Had you articulated to the training department any sort of training philosophy that you wanted to see met?

MR. MAC MILLAN: I don't believe I've articulated any training policy or philosophy.

MR. GORINSON: Have there been any changes in your approach to the training department since March 23, 1979?

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MR. MAC MILLAN: In the weeks following the March 28 accident at Three Mile Island, we, within the first week, got together with the utilities that had units in service, also incorporating the Babcock and Wilcox nuclear steam supply system. And one of the things that we discussed with them in those discussions, one of the things that we offered to do for them, was supplementary training on our simulator, which we immediately modified to be able to fully simulate the conditions that took place at Three Mile Island. We offered to provide supplementary training. They could send their operators to Lynchburg, we would go through the sequence of events that occurred at Three Mile Island, we would look at some supplemental training related to loss of feedwater flow, related to stuck open pilot operated relief valves, and probably most important, in my opinion, the recognition of saturated conditions in the reactor coolant system, how do you recognize those, what are the symptoms, and what do you do to get recovery from those conditions, without consideration for how you might have gotten there in the first place.

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In addition to that, I have had some discussions

So in the weeks immediately following March 28,

there was an active program involved in the training organiza-

tion to modify the simulator and offer this supplementary

training to the operators of our other operating units.

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with Mr. Kosiba, who is the manager of the Customer Service Department, and have recommended to him that he conduct an assessment of our training programs, in light of the experience that we had it Three Mile Island, and reflecting the work that has been done since March 28, 1979, on more extended analyses of small breaks in the reactor coolant system, the establishment of guidelines for our operating utilities to use as a basis for developing detailed operating procedures, to indicate to the operator the symptoms that he ought to be looking for in this type of situation and the corrective measures that he should take to recover from these situations if they develop.

I think what we're driving at here basically is a closer coupling between -- in the string of participants, between the designer, the training organization, and the operating organization.

MR. GORINSON: Okay. Let's turn to a different subject, Mr. MacMillan. Is it fair () say that relief valves have a history of failing to close securely?

MR. MAC MILLAN: Yes.

MR. GORINSON: And pilot operated relief valves have failed to open in Babcock and Wilcox plants prior to the TMI-2 incident. Is that correct?

MR. MAC MILLAN: I'm not sure I -- did you say, 25 have failed to open?

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MR. GORINSON: Excuse me, have failed to close. MR. MAC MILLAN: We have had other situations where pilot operated relief valves have stuck open, yes. MR. GORINSON: Arkansas-1 is a Babcock and Wilcox MR. MAC MILLAN: Arkansas Nuclear-1 is a B&W unit, MR. GORINSON: And a pilot operated relief valve failed to close at that plant in 1974. Is that correct? MR. MAC MILLAN: I'm not aware of that incident. MR. GORINSON: Okay, let's go on. How about Okony-3, is that a Babcock and Wilcox plant? MR. MAC MILLAN: Yes. I'd like to, if I might, just say here in response, the word "Babcock and Wilcox plant" is pretty broadly used. I think we ought to put in the context that, in the total nuclear plant, such as Okony-3, the one you're mentioning, the Babcock and Wilcox scope of supply, which we call the nuclear steam system, represents approximately ten percent of the cost of the total plant, so that when you talk about a Babcock and Wilcox plant, that's a pretty broad title. That is a plant which incorporates the Babcock and Wilcox nuclear steam system. MR. GORINSON: Is the pilot operated relief valve 24 within your ten percent of the plant?

MR. MAC MILLAN: Yes, sir.

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MR. GORINSON: A pilot operated relief valve at Okony-3 failed to close in June 1975. Is that correct?

3 MR. MAC MILLAN: I know that we had an incident at Okony-3 where it failed to close. I don't know the date.

MR. GORINSON: When Babcock and Wilcox learned that it failed to close, what steps did it take?

MR. MAC MILLAN: In that situation, we dispatched engineers to the customer's site. We investigated the cause of the valve sticking open. We worked with the supplier of that valve, in that particular case, Dresser Industries. We, in conjunction with that supplier, recommended some modifications to the valve and recommended modifications of

Similar instructions were then transmitted to other units 14 having the same Dresser pilot operated relief valve. 15

the maintenance procedures for maintaining that valve.

MR. GORINSON: Okay. Davis-Besse-1 has a Babcock and Wilcox nuclear steam supply system in it, does it not? MR. MAC MILLAN: Yes, sir.

MR. GORINSON: And on September 24, 1977, a pilot operated relife valve failed to close there.

MR. MAC MILLAN: That's correct.

MR. GORINSON: What steps did Babcock and Wilcox take after learning about that incident?

MR. MAC MILLAN: In that situation, again we 25 dispatched a team of engineers to the field to investigate the

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cause of the stuck open relief valve. It was determined in that case that a relay had been left out of the electrical

circuitry which controls that valve. The absence of that

relay resulted in a rapid cycling of that relief valve when

it reached a pressure at which it was designed to open.

6 It cycled a number of times and then jammed in the open

position. The electrical circuitry was modified to install

the relay which should have been there in the first place.

9 The valve was tested. We made some modifications in the

10 valve to improve its reliability, tested the valve.

11 evaluated the effect of that transient that occurred, that

12 stuck open valve, to determine whether or not there had

been any damage to other components of the nuclear steam 13

system which would preclude them from going back into 14

operation. We determined that there had not been. We also

16 had an assessment of the incident conducted by Mr. Kelly,

who testified before this committee earlier in the week. 17

MR. GORINSON: Sir, a pilot operated relief valve stuck open at TMI-2 a year before this accident. Is that correct?

MR. MAC MILLAN: There was an incident at TMI-2 about a year ahead, during the start-up testing program before the unit went into service, in which the valve stuck open, ves.

MR. GORINSON: What steps did Babcock and Wilcox

take when it learned about that stuck open pilot operated relief valve?

MR. MAC MILLAN: I'm not sure that I can give you a detailed assessment of the steps that were taken in that particular case by Babcock and Wilcox.

MR. GORINSON: Did --

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MR. MAC MILLAN: I was just asking for clarification here. I believe, as my memory serves me, that the modifications -- or investigation of that and the subsequent corrective measures were taken by Metropolitan Edison. And I simply don't know what our detailed involvement is. We can get that information for you, if it's important.

MR. GORINSON: Did anyone in your organization consider or make any recommendations, once there had been several failures of PORVs within a four- or five-year period?

MR. MAC MILLAN: I'm not aware of a broad recommendation of that sort. I have mentioned to you the corrective measures we took at Okony-3 and the steps that we took to notify other utilities incorporating that pilot operated valve in their units. I've indicated to you the steps that we took at Davis-Besse. In that particular case, that was a Crosby valve. It's the only unit in operation which incorporates the Crosby valve. And so the determination was made in that circumstance that it was not necessary to bring that to the attention of the other operating utilities.

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I'm not aware of anybody having, over a five-year period, looked at the total history of pilot operated relief valve performance and having made recommendations. I believe you asked earlier in the line of questioning whether this is -whether relief valves in general, of which pilot operated relief valves are a subset, whether relief valves in general are subject to a failure to completely reclose, having once lifted. And that is characteristic of relief valves. And it is, in fact, the reason why we incorporated in our design a block valve between the pilot operated relief valve and the pressurizer, so that in that event, where it failed to reseat, either sticking open or just simmering, that valve could be isolated.

MR. GORINSON: Since March 28, 1979, has there been anybody at Babcock and Wilcox looking at the question of pilot operated relief valves failures?

MR. MAC MILLAN: I don't think, again in the broad sense that you questioned, that we have had people looking at that aspect of it. In the earlier testimony this morning, the question was asked of Dr. Roy about the resetting of the pressure set points for the reactor scram and for the pilot operated relief valve, the objective of which was to reduce the frequency with which the relief valve would be challenged. And to that extent, there has been work done and incorporated 25 in all the operating units to reduce that frequency.

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MR. GORINSON: Let's go back to that Davis-Besse transient for a moment. You attended a briefing about that transient a few days after the transient occurred. Is that correct?

MR. MAC MILLAN: I'm told that I was there. When reminded of that, I drew a blank. I don't specifically remember being in attendance at that briefing. I do remember, in the weeks following the Davis-Besse situation, being involved in discussions of the incident and particularly asking and being informed of the steps that had been taken on determination of the cause of the stuck open valve and the evalution of the equipment in the nuclear steam system to see if it had been possibly damaged in that incident.

MR. GORINSON: In your discussions of the Davis-Besse transient at that time, were you told about the significant factors in that transient?

MR. MAC MILLAN: I would ask what you might -- what are you speaking of specifically, with respect to significant factors?

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MR. GORINSON: -- that there was a stuck open pilot operated relief valve. Did you talk about that?

MR. MAC MILLAN: That I knew, yes.

MR. GORINSON: Were you told that there was a loss of feedwater?

MR. MAC MILLAN: I believe that I was told that the initiating of that was either loss or partial loss of feed-water.

MR. GORINSON: Were you told that there had been a rising pressurizer level while the pressure was decreasing?

MR. MAC MILLAN: That I don't recall being -- my memory doesn't recall that.

MR. GORINSON: Were you told that the operator naving -- relying on that rising pressure level had prematurely terminated the high pressure injection?

MR. MAC MILLAN: I don't recall being told that either.

MR. GORINSON: Do "ou have up there in front of you, Mr. MacMillan, what have previously been marked as Hearing Exhibits 1 through 5?

MR. MAC MILLAN: Yes, sir. I do

MR. GORINSON: Taking them one at a time, Hearing Exhibit 1 is a November 1, 1977 memo from J. J. Kelly to Distribution. Had you seen that memo before March 28, 1979?

MR. MAC MILLAN: No.

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MR. GORINSON: Hearing Exhibit 2 is a memo of
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     November 10, 1977 from J. F. Waiters to J. J. Kelly. Had you
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     seen that before March 28, 1979?
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               MR. MAC MILLAN: No.
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               MR. GORINSON: Exhibit 3 is a February 9, 1978
     memorandum from Bert M. Dunn to Jim Taylor. Had you seen that
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     before March 28, 1979?
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               MR. MAC MILLAN: No.
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               MR. GORINSON: Exhibit 4 is a February 16th memoran-
     dum from Bert Dunn to Jim Taylor. Had you seen that before
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     March 28, 1979?
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               MR. MAC MILLAN: No.
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               MR. GORINSON: And finally, Exhibit 5 is an August
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     3rd, 1978 memorandum from D. F. Hallman to B. A. Karrasch.
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     Had you seen that before March 28, 1979?
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               MR. MAC MILLAN: No.
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               MR. GORINSON: Had you discussed the subject of
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     operator interference with the HPI prior to March 28, 1979?
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               MR. MAC MILLAN: I don't remember discussing that.
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     Now, I have been told that I was a participant in some -- at
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     least parttime in some meetings when that issue was discussed.
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     But I don't recall that.
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              MR. GCRINSON: And who were you told that by?
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              MR. MAC MILLAN: I was told that by our legal counsel,
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     Byron Nelson.
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MR. GORINSON: When did you first see these memoranda?

MR. MAC MILLAN: I believe two of these memoranda

I saw about April, 1979, at the time when I was getting prepared to make testimony before the Advisory Committee on

Reactor Safeguards.

MR. GORINSON: Which two memoranda were those, sir?

MR. MAC MILLAN: The memorandum identified as
Hearing Exhibit No. 3 from Bert Dunn to Jim Taylor, dated
February 9, 1979 and the memorandum identified as Hearing
Exhibit No. 5 from Mr. Hallman to Mr. Karrasch dated August
3rd, 1978.

Exhibits 1 and 2 were brought to my attention at the time I made depositions to the staff of the President's Commission and Exhibit No. 4, I am not sure that I have seen that specific memo previously. That may have been shown to me at the same time, but, if so, it would have been in the last month.

MR. GORINSON: So, the Dunn memorandum of February 9, 1978 and the Hallman memorandum of August 3rd, 1978, Exhibits 3 and 5 were brought to your attention in April?

MR. MAC MILLAN: Yes, that is correct.

MR. GORINSON: And the circumstances that they were brought to your attention under was that you were preparing for testimony before the Advisory Committee on Reactor Safe-quards?

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MR. MAC MILLAN: That was the specific activity that was going on at the time, yes.

MR. GORINSON: And it was brought to your attention in connection with your preparation for that testimony?

MR. MAC MILLAN: Yes. I would say in connection with the total available body of information that we had to support that testimony, yes.

MR. GORINSON: Who brought those memoranda to your attention?

MR. MAC MILLAN: I believe they were brought to my attention by Mr. Allan Womack, who is Manager of our Plant Design Section in the engineering department.

MR. GORINSON: And did he give you any reason as to why these memoranda were important for your preparation for that testimony?

MR. MAC MILLAN: Well, he brought them to my attention so that I would be aware that we had recommendations in -- within the Nuclear Power Generation Division concerning the potential for high pressure injection interruption prematurely and that I would understand that the issue had developed into a technical difference of opinion or dispute between the engineering personnel and our service people relative to whether or not supplementary instruction and what the character of those should be, whether they should be sent to the customer. And that this had remained unresolved and that no

	1	supplementary instructions had been issued to our customers
	2	prior to the March 28, 1979.
	3	MR. GORINSON: And when they were brought to your
	4	attention, you read the memoranda. Is that correct?
	5	MR. MAC MILLAN: Yes.
	6	MR. GORINSON: And after you read the memoranda,
	7	did you feel you needed to talk to anyone further to understand
	8	more fully what the issues were that were being addressed in
	9	those documents?
	10	MR. MAC MILLAN: There were some further discussions.
	11	My interest, I would have to say, was more that of trying to
	12	understand what disposition or resolution had occurred, rather
	13	than understanding the technical content of the document.
	14	MR. GCRINSON: And with whom did you have the further
	15	discussions?
	16	MR. MAC MILLAN: I believe I discussed these with
	17	Dr. Roy. I believe I discussed these with Mr. Kosiba of the
	18	service organization.
	19	MR. GORINSON: And was the substance of the discus-
	20	sion what actions had been taken with respect to those memor-
	21	anda?
and and	22	MR. MAC MILLAN: Yes. I was interested to know
7	23	what action had been taken or had not been taken.
day con	24	MR. GORINSON: And what were you told?
	25	MR. MAC MILLAN: I was told that the letter from

Mr. Dunn to Mr. Taylor had initiated some discussions; that culminated in the recommendation to issue supplementary instructions; that the service people, when they reviewed those recommendations for supplementary instructions had some substantial concern about whether those were, in fact, the instructions that should be issued and that those concerns were raised by Mr. Hallman in his letter to Mr. Karrasch in August of 1978 and that those concerns remain unresolved and that supplementary instructions had not been issued prior to March 28, 1979.

MR. GORINSON: Supplementary instructions to the Babcock & Wilcox customers?

MR. MAC MILLAN: Yes, sir.

MR. GORINSON: Now, sir, you held a press conference on June 5, 1979. Is that correct?

MR. MAC MILLAN: Yes, sir.

MR. GORINSON: What reasons did B&W have for arranging that press conference?

MR. MAC MILLAN: Well, I think that I ought to go back to the early days following the accident at Three Mile Island. At that time there was a great deal of press interest in the incident and in the actions that were being taken. We assessed what our position ought to be in that circumstance and concluded that our job was to support the utility in bringing the unit under control and in the recovery of that unit in

the longer term and that if there was to be a public release or a public statement that that ought to come from the operating utility and not from Babcock & Wilcox.

Subsequent to that, the Nuclear Regulatory Commission requested that they be the spokesman with the press and the media relative to the actions and activities that were taking place at Three Mile Island a 3 we honored that request.

We were under substantial pressure from the media to indicate to them our assessment of the situation and what we were doing at Three Mile Island. We thought that inappropriate in the early weeks after the incident. However, we felt that there would come a time when it was appropriate for us, having had a charge to assess the events that had taken place at Three Mile Island, to come forward with a statement of the situation as we understood it and our evaluation of that accident and to give the media the opportunity to ask whatever questions they might have of B&W. So, it was in response to that continuing interest on the part of the media that we felt it was appropriate to hold the press conference.

MP. GORINSON: And was there a meeting amongst B&W personnel to reach a decision as to whether to hold a press conference or not?

MR. MAC MILLAN: Yes, sir.

MR. GORINSON: And where was that meeting held?

MR. MAC MILLAN: The meeting was held in the New

423 Orleans office of J. Ray McDermott. MR. GCRINSON: And who attended that meeting, if you recall? MR. MAC MILLAN: To the best of my memory, the 4 principal participants in that meeting were Mr. George Zipf, 5 who is vice chairman of J. Ray McDermott and president and chief operating officer for Babcock & Wilcox; Mr. Walter 7 Vannoy, who is the chief administrative office for the J. Ray 8 9 McDermott Company, myself, Mr. Lewis N. Favret, who is the executive vice president of the Power Generation group of 10 Babcock & Wilcox and my immediate boss. I believe Mr. Dupy 11 was there, who was in charge of public relations for McDermott 12 Corporation and I believe that Mr. Miracle, who we as with 13 14 Mr. Dupy, also attended. MR. GORINSON: During that meeting was the issue of 15 the Dunn memorandum of February 9, 1978, discussed? 16 17 MR. MAC MILLAN: It was not. 18 MR. GORINSON: The press conference was held at 19 Lynchburg. Is that cornect? 20 MR. MAC MILLAN: Yes, sir. 21 MR. GORINSON: And the press was given a press kit, 22 during that briefing. Is that correct? MR. MAC MILLAN: Yes.

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MR. GORINSON: Was the Dunn memorandum of February 9, 1978 a part of the press kit?

MR. MAC MILLAN: No.

MR. GORINSON: Was the Dunn memorandum discussed during the press conference?

MR. MAC MILLAN: No.

MR. GORINSON: Why not, sir?

MR. MAC MILLAN: We were -- in the press conference we were presenting to the media our assessment of the events that took place at Three Mile Island and identifying in that sequence of events what we felt were the significant factors in the Three Mile Island incident and our assessment of those factors and as it applied specifically to what happened at Three Mile Island on March 28 and in the weeks thereafter, the Dunn memorandum was not germaine.

MR. GORINSON: By "not germaine", do you mean it was irrelevant?

MR. MAC MILLAN: I think in the context of what the press conference was scheduled to accomplish, I would say "yes", irrelevant.

MR. GORINSON: Do you have a copy of that press conference transcript with you today?

MR. MAC MILLAN: Yes. I believe I do. Yes.

MR. GORINSON: Would you turn to page 32 of that press conference?

MR. MAC MILLAN: Yes.

MR. GORINSON: There beginning at line 8, you

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said the third significant factor was the inappropriate emphasis by the operators on pressurizer level indication only.

Is that correct?

MR. MAC MILLAN: That is correct.

MR. GORINSON: And on page 25 of the press conference, starting on line 10, you said, the fourth significant event and probably the most important in the whole sequence was the decision on the basis of that information to cut back the high pressure injection pump. Is that correct?

MR. MAC MILLAN: Yes.

MR. GORINSON: You did know at the time you had that press conference that the Dunn memorandum had specifically identified the possibility that operators might err relying on a high pressurizer level and cut back on high pressure injection.

MR. MAC MILLAN: I was aware of the Dunn memorandum and its content, yes.

MR. GORINSON: And you knew that Dunn had identified the problem of premature termination of HPI?

MR. MAC MILLAN: Yes.

MR. GORINSON: And you know he had identified it as a matter raising serious concern?

MR. MAC MILLAN: Yes.

MR. GORINSON: I have no further questions, Mr.

Chairman.

CHAIRMAN KEMENY: Thank you, Chief Counsel.

Mr. MacMillan, I have read the transcript of your press conference a couple of times and I would like to try to reconstruct your thinking in your analysis in that press conference on the specific point Chief Counsel brought out; your identification of the throttling back of the high pressure injection system as being the most significant factor.

Incidentally, I am not questioning your statement that that was the most significant factor, but I believe in the press conference you said on more than one occasion that the operators had sufficient information available to realize they should not be doing this. I know that is not verbatim, but is that substantially correct?

MR. MAC MILLAN: Yes. The comments that I made at the press conference, we had identified six significant factors in that sequence and as counsel has just indicated the third and the fourth factors were attention to pressurizer level alone, and, secondly, on that basis, the premature shutoff of high pressure injection flow. Now, our preliminary assessment is that had that high pressure injection flow been left on and continue to pump water into the reactor coolant system that the pressure and the steam fraction in the system -- the pressure would not have decayed to the point where it did. The steam fraction would not have reached the level at which it reached causing the cavitation reactor coolant pumps and subsequent

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termination of their operation. So, the cutback on that high pressure injection flow we felt -- I feel and continue to feel -- was the most significant factor.

Now, specifically with respect to your question about the available information to the operator, there were procedures in the control room, emergency procedures, available to the operator which specifically indicate that high pressure injection flow should be left on until pressure level can be maintained stable and reactor coolant system pressure maintained above the set point for the high pressure injection pump, which is approximately 1,600 pounds per square inch.

part of that emergency procedure was not followed by the operator. In addition to that, to the best of my knowledge, in the training which he received, he had been coached in observing more than one variable in a situation of this sort and it is particularly true where the performance of the level and the pressure might have looked strange to him. It was something that he hadn't seen or had not been specifically trained in at the time when you should be looking for other sources of confirmatory information and there were other sources available to him. In fact, immediately adjacent to the pressurizer level are the reactor coolant system pressure indicators.

Knowing that those procedures were in existence in the control room and that, in fact, those procedures, had they

been followed, would have eliminated any concern expressed by Mr. Dunn in his memorandum, is the basis on which I felt that there was information available to the operator at the time of the incident, which would have allowed him to arrive at the conclusion that he should have kept the high pressure injection flow on.

CHAIRMAN KEMENY: So, therefore, you feel that it was a transient in which the pressure became low and the operators instead of concentrating on the pressurizer should have been reading the pressure and temperature indications in the system and from that know that the high pressure injection system should be kept on.

MR. MAC MILLAN: I wouldn't say "instead of". I think I would say "in addition to".

Specifically here, presumably the concern is that without doing that there was a danger of a voiding of core and it should have been a major concern of the operators under these circumstances.

MR. MAC MILLAN: Yes. With the pressure having dropped to the range of 1,300 or 1,400 pounds per square inch, that is an abnormal condition and one which needs to be carefully assessed.

CHAIRMAN KEMENY: When we took testimony from the operators at TMI-2, their response was that they were greatly

worried about the system going solid. You know, that phrase in terms of the pressurizer being filled up with water and this was the reason why they throttled back. Do you feel that that is an incorrect consideration?

MR. MAC MILLAN: Well, I think that was not a valid consideration at a time when reactor coolant system pressure was in the 1,300 PSI or lower range. The concern about going solid in a pressurizer is a concern about the potential for high pressure conditions developing in the reactor coolant system. And we certainly at that time in the accident did not have a situation where high pressure in the reactor coolant system was a concern.

CHAIRMAN KEMENY: Therefore, in effect, you are speaking here about the major worry where there may be voiding of core and would be fair to say the operators were worrying about a relative minor thing of any damage that may occur because of the system going solid.

MR. MAC MILLAN: I think that is a fair assessment, yes.

CHAIRMAN KEMENY: You stated that you felt the operators had sufficient instructions on this and that may be true, Mr. MacMillan; what I find very confusing is -- as I happen to agree with your analysis -- why that was not clear to your own customer service department. I call your attention to Hearing Exhibit No. 5.

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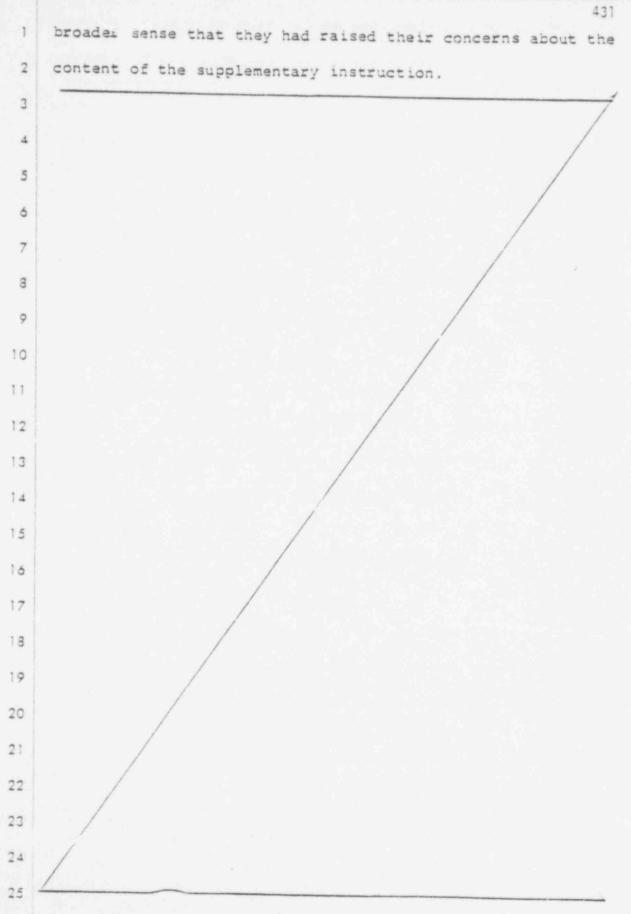
MR. MAC MILLAN: I am sorry.

CHAIRMAN KEMENY: Hearing Exhibit No. 5.

I described precisely the conditions of that memorandum and Dr. Hallman, who is a nuclear engineering with a Ph.D. given exactly those circumstances worries about the system going solid.

MR. MAC MILLAN: I think that the concern that was raised by the service department personnel was not specifically related to an accident condition in which you had a small break or a small LOCA in the reactor coolant system. I believe the concern that they had expressed was related to other kinds of transients or accident conditions such as a steam line break, where, in fact, the reactor coolant system was intact. And under those circumstances where you could also get high pressure injection flow in the absence of a leak in the reactor coolant system, I believe their concern was that might be a condition under which you could, in fact, have a condition of high pressure and a solid pressurizer. So, I believe that they were looking at the recommended supplementary instructions in the broadest context of other kinds of operating conditions in which the operator might find himself and were raising the concern about in those other conditions, not the small break condition, but in those other conditions, would these instructions cause the operators to do something that would be detrimental to the equipment. So, I believe that it is in that

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CHAIRMAN KEMENY: However, Mr. MacMillan, we also heard testimony from B&W employees yesterday that in the early stages of an accident, it is not poss'. to tell which of two kinds of accidents you may be , or it may be very difficult to tell, and that was the purpose of the Dunn suggestion, that it is better to warn operators to keep the high pressure injection system on rather -- even if you take the dangers of some damage.

MR. MACMILLAN: Yes, I understand that, and I believe, beyond that, that is the reason why the operating emergency instruction for the small break in the reactor coolant system specifically has the precaution in it that you should continue the high pressure injection operation until you can maintain a stable pressurizer and reactor coolant system pressure above the trip point for actuation of high pressure injection of approximately 1,600.

Those are two key operating parameters which should be monitored in an early stages of an accident before action is taken to cut back on high pressure injection.

CHAIRMAN KEMENY: Nevertheless, the fact is that Hearing Exhibit No. 5 specifically says that in response to a recommendation to instruct operators that once the high pressure injection system comes on, it should be kept on until roughly the conditions you have described occur, with which we agrae. And in the next to the last paragraph, there is

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indication that we have been warned. The reference suggests -- I quote: The reference suggests the possibility of uncovering the core if present HPI policy be continued.

In spite of those two factors in there, your Customer Service Department, one of the highly qualified experts, would not transmit those instructions until the dangers of going solid have been explained to him.

I am simply suggesting not that your analysis is wrong, but is it conceivable there may have been a somewhat oversimplified statement, if a person as qualified as Dr. Hallman, under these very specific circumstances, worries about the effects and doesn't quite understand what the effects would be of going solid, that perhaps the operators, in the heat of an accident, might have similar confusion in their minds?

MR. MACMILLAN: I guess I couldn't discount that possibility. I believe you have put your finger on an important lactor, and that is that there was in fact a valid technical dispute, if you will, between knowledgeable engineers in the Engineering Department and qualified technical people in the Service Department as to what the content of these instructions ought to be in order to accomplish the desired objective, and it took some time to get that resolved, much longer than I would like to have had us take in order to do that.

1 So I believe there was a valid basis for the techni-2 cal dispute, and it took -- as I say, took some time to 3 resolve that. CHAIRMAN KEMENY: Thank you. Governor Babbitt? 5 COMMISSIONER BABBITT: Mr. MacMillan, are you 6 familiar, generally, with the testimony that you gave to the Udall committee? I believe that was in May of this year. 7 8 MR. MACMILLAN: Yes, I am generally familiar with 9 that. 10 COMMISSIONER BABBITT: Do you have a copy of that 11 with you? MR. MACMILLAN: No, sir, I don't. 12 13 COMMISSIONER BABBITT: Just generally, as I recall, you discussed before that committee the events surrounding 14 the Davis-Besse transient and your response to it. Do you 15 16 recall that? MR. MACMILLAN: I remember that that was a point of 17 discussion, yes. 18 19 COMMISSIONER BABBITT: Now, at that time you were, I believe from your previous testimony here, aware of the Dunn-20 Taylor memorandum of February 9 and the Hallman to Karrasch 21 22 memorandum of August 3, 1978, is that correct? MR. MACMILLAN: This is at the time of the Udall 23 à g 24 testimony? 25 COMMISSIONER BABBITT: Yes.

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MR. MACMILLAN: Yes, sir.

attention, and I will give you this copy, if you need it, of the Udall testimony, page 221, in response to a question about your response to the Davis-Besse transient, you gave this response: You said, "Mr. Chairman, the events that I have described as our response to Davis-Besse we felt were fully responsible for correcting that problem and assuring the probability of its occurring again was minimal."

Do you recall that testimony:

MR. MACMILLAN: Yes.

COMMISSIONER BABBITT: Do you honestly believe that testimony was truthful, in light of your knowledge of those memoranda?

MR. MACMILLAN: Well, let me respond in this way.

The events that I had described at the Udall hearing in the previous pages of this testimony indicate the actions that were taken specifically with respect to the pilot-operated relief valve and the assessment of what had caused that valve to stick open, what modifications had been made in order to assure that that — to reduce the probability of that happening again, and the assessment about whether that was applicable to other operating units, which in this case we felt it was not because it was a Crosby valve, whereas all other operating units had Dresser valves; and in the assessment of

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the condition of the equipment, whether or not it might have been damaged in that transient.

To that extent I felt -- and feel today -- that the actions that we took in that regard were responsible and reduced the probability of their having a stuck-open relief valve situation develop again at Davis-Besse.

COMMISSIONER BABBITT: Mr. MacMillan, calling your attention to the next paragraph of your testimony, in the second sentence, referring to the Okony incident and presumably to Davis-Besse, you say, you said at that time, "The actions that we took, the investigation we conducted, and the modifications in both the equipment and procedures were responsive to the evidence that we had at the time about the reliability of that valve."

And you say that, "We had taken the appropriate action, not only at Okony but at the other units which incorporated that valve." Now, doesn't that seem to suggest to the Udall committee that you had taken all the appropirate action?

MR. MACMILLAN: Well, let me qualify that comment. I can dig back in the testimony and try to find where we said this, but the procedures that I was referring to there, Governor, were the procedures for maintaining the pilotoperated relief valve. At the time of the Okony III occurrence, we not only modified the valve itself in order to improve its reliability, but we also recommended to Duke and

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our other units incorporating the Dresser pilot-operated valve modifications in their maintenance procedures for the periodic servicing of those valves, and those were the procedures that I was specifically referring to in that testimony.

COMMISSIONER BABBITT: Notwithstanding that you say, "The events that I described as our response to Davis-Besse..."? Well, I think I make my point.

One other question, Mr. MacMillan. In your prepared statement to the Udall committee, you refer to your o bjections to the regulatory approach of the NRC, referring to it as excess conservatism and unnecessary revisions. Could you just generally elucidate your philosophy of how the NRC regulates and how that would be better, how it could be better done, from your point of view?

MR. MACMILLAN: Well, let me make sure I understand or that we have clear between us the basis or the context of those comments. I believe those were directed to the consideration by the NRC of the continued operation of the other units incorporating Babcock & Wilcox nuclear steam systems.

Now, immediately after the Three Mile Island accident, we went through a series of meetings and the issuance of a series of bulletins to our operating customers and provided supplementary operator training that I mentioned earlier on our simulator; and with those instructions and with that supplementary training and with the precautions that we had

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registered with our other operating units, I took the postion and stated before the Nuclear Regulatory Commission, at the time they were deliberating on the continued operation on the other units, that it was my judgment that, having taken those corrective measures, that the nuclear plants could be operated safely and could continue in operation.

Now, the Regulatory Commission required other changes be made, and those are a matter of record, as they applied specifically to each of the units, involving reliability of auxiliary feedwater, changing the -- going to an automatic shutdown of the reactor on loss of feedwater flow or turbine trip, some additional analyses and that sort of thing.

We undertook those as recommended by the Regulatory Commission and have subsequently satisfied their requirements in that regard.

COMMISSIONER BABBITT: I was intending to invoke a broader response from you; that is, what would you advise this Commission with respect to ways in which the regulatory philosophy of the NRC could be changed to make it more matisfactory from your perspective?

MR. MACMILLAN: Well, that is an extremely broad charter, and I am not sure that I am really prepared to make that kind of an assessment or make specific recommendations in that regard.

We are involved on a broad scale in the industry ,

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under the joint sponsorship of both the Edizon Electric Institute and the Atomic Industrial Form in the assessment of the lessons learned from the Three Mile Island accident, and in the process of doing that, are looking at the appropriate interface and interaction between the licensees, the utilities, and their suppliers, which would include the nuclear steam supplier, and the Regulatory Commission, in events that may take place in the future of the industry.

I think that deliberative process needs to run its course before we make any substantial recommendations relative to how the regulatory process might be modified. I just don't feel that I am prepared at this point to come forward with those kinds of recommendations.

COMMISSIONER BABBITT: Would you be willing to submit something to that effect in writing?

MR. MACMILLAN: Yes, sir.

CHAIRMAN KEMENY: Commissioner Lewis?

COMMISSIONER LEWIS: Mr. MacMillan, would you characterize for us the impact of media coverage of the TMI II incident on Babcock & Wilcox. What has it done to you in terms, as a company?

MR. MACMILLAN: Well, that's a very broad question. I think --

COMMISSIONER LEWIS: Is it affecting you in terms of finances?

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MR. MACMILLAN: Let me -- maybe I could answer that question in several parts.

COMMISSIONER LEWIS: Okav.

MR. MACMILLAN: In the early days and weeks following March 28, 1979, we were under very heavy pressure from many media source, to speak out and indicate our assessment of the situation, what was done, whether we thought things were right or wrong. Those were very difficult times for me, personally, and for employees of the company who felt that there were misrepresentations, there were errors in fact that were being published and transmitted by the media, and yet we felt that it was appropriate for us in that circumstance to -- the word has been used, "stonewall it" with the media.

It retrospect, I think that was the appropriate and the proper action for our company under those circumstances. And so, in a very personal sense, that was a time when it was a very difficult and very frustrating experience for me and for the employees of the company who were working their hearts out, conscientiously, to bring the situation under control and to take those actions which would assure the long-term recovery of that unit.

COMMISSIONER LEWIS: Mr. MacMillan, may I just interry: ou because I would like to pursue that one point.

MR. MACMILLAN: Yes.

COMMISSIONER LEWIS: 154 say that you were

consciously willing to allow misinformation to be spread abroad by the media, that you felt that it was not your role at that time to correct what you perceived to be misinformation. Am I correct in interpreting you that way?

A MI 7/20/79 ape 8 MR. MAC MILLAN: What I said was we had elected not to be responsive to the inquiries of the press on a broad scale, and in the process of doing that, recognize that there were errors that were being reported and that because of the policy we had decided to adopt, we were not in a position to set the record straight.

COMMISSIONER LEWIS: You didn't consider it extremely important that the public got the right information at that time.

MR. MAC MILLAN: We had, as I said, decided that it was important for us to support the utility, that statements to the press should come from the utility as a licensee, and subsequent to that, at the request of the NRC, should come from the NRC. And I would have to say to you I don't think it would have been appropriate for us or helpful for the general public if we had come forward and had conducted a public debate of the pros and cons or the issues associated with Three Mile Island.

COMMISSIONER LEWIS: Would you tell me what specifically, in terms of your knowledge then, was misinformation?

MR. MAC MILLAN: Well, that covers again a very
broad scale.

COMMISSIONER LEWIS: Give us some examples.

MR. MAC MILLAN: I can give you a few examples. I can remember watching the television one evening and having

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an interview shown on television. There was a man who lived near the site who said he knew that something was wrong on the site. He could taste that metallic radiation. Now, that isn't responsible news coverage. That is not presenting the facts to the general public. The entire issue of the gas bubble and the hydrogen -- potential for hydrogen explosion, I think not entirely because of the media in this case, but by the combination of media and other news sources, I believe presented a very distorted and incorrect representation of the situation. It was, one, a very serious and one, a somewhat frivolous, but still indicative of the kinds of concerns that we felt, as responsible people in the operation.

COMMISSIONER LEWIS: The reason I'm pursuing this, Mr. MacMillan, is that a lot of reporters did try to get to your company to get more information. The reporters themselves were very confused, as was the public. And yet you say that you very consciously decided that even though all these things were being said that you knew were wrong, you were not going to try to correct it. How do you perceive your responsibility in a situation like that to clarify, to give the correct information to the public? Isn't that high up on your list of priorities?

MR. MAC MILLAN: I think it's important that the public be given correct information. I think in the situation

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at Three Mile Island that the appropriate source of that information was either the utility or subsequently the NRC.

COMMISSIONER LEWIS: And if they are wrong, you didn't feel you had a responsibility to correct them?

MR. MAC MILLAN: Well, I think you would recognize that there is no way for John MacMillan to address the press on a very specific issue of narrow -- a specific and narrow issue of incorrect information. When you get involved in the interface and relationship with the press, you cannot circumscribe effectively the content of the press inquiry. And we felt that, in that circumstance, the sources of information should, as I said, be the utility and the NRC. Now, we did feel compelled, as I indicated earlier, to, in the long term, after the situation had had a chance to be evaluated, to come forward and indicate our assessment of the situation and give the media at that time a full and open opporturity to ask whatever questions they might have on any aspect of the incident or its impact on B&W.

COMMISSIONER LEWIS: You're speaking about the June 5th news conference.

MR. MAC MILLAN: Yes, ma'am.

COMMISSIONER LEWIS: Well, let's get to the June 5th news conference. You didn't really offer the information that you were aware of the Dunn memorandum. Am I correct? MR. MAC MILLAN: That's correct. We did not

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volunteer that information at the press conference.

COMMISSIONER LEWIS: How would you characterize that withholding of information, in hindsight, now that it's out in the open and we all know there is a Dunn memorandum?

MR. MAC MILLAN: I think I said earlier that the objective of the press conference that we had set, and I think we had announced equally to the press, was to review the events that took place at Three Mile Island and our assessment of those events. That is what we did at the June 5th press conference, and revealed the series of circumstances that took place there and our assessment of what we thought were the most significant of those circumstances. And I believe in the context of that objective, as I think I said earlier, the Dunn memoranda was irrelevant.

COMMISSIONER LEWIS: Let's speak frankly about it. Your purpose really was to put B&W in the best light possible, which is normally the way a corporation operates when it calls a news conference. All right?

MR. MAC MILLAN: I wouldn't object to that. Obviously that's one of the reasons to have a news conference,

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> COMMISSIONER LEWIS: All right, fine. And had you revealed the fact that several engineers inside your company had forewarned that this kind of thing could have happened, it would not have put your company in the best of lights.

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I'm not blaming you for it. It's just a fact of life. 2 that correct?

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MR. MAC MILLAN: Well, that, I think, is the conclusion you have stated. I don't -- again, I think within the context of what we had set as the objective of that press conference, that we did, in fact, report the conditions that took place. And, again, I'll repeat, in recognition of the fact that there were emergency procedures in force in the control room and information available to the operators, which, had it been followed, would have eliminated any concern of the type raised in the Dunn memorandum or raised in the Michelson report, which was discussed at the press conference, those concerns would not have been a valid concern.

COMMISSIONER LEWIS: So you're really dismissing the validity of the Dunn memorandum. You didn't really think that was particularly important.

MR. MAC MILLAN: I think what I said was it was not germane or relevant to the purposes of and the information that we were presenting at the press conference.

COMMISSIONER LEWIS: All Fight, Mr. MacMillan, may I just move on to something else? How do you see the purpose of your job? What is the chief priority of a man in your position?

MR. MAC MILLAN: Well, I guess I would state that

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in the following way. The purpose of the Nuclear Power Generation Division is to supply our customers, in this case, the utilities, with nuclear steam system equipment and the fuel and the services that go with that equipment, in order to allow them to generate safe, clean, economical power for their consumers, and that in the process of doing that, to generate a profit and a return on the investment of the stockholders in the company and to provide opportunity for our employees to use their skills and capabilities in a meaningful way to the betterment of our society.

COMMISSIONER LEWIS: So, in effect, as the man at the top, you set the tone, the priorities for those branches of your division that operate below you. Am I correct in saying that?

MR. MAC MILLAN: I accept that full responsibility, yes.

COMMISSIONER LEWIS: Okay. Would it be fair to say that, given your sense that your first job is to make a profit -- and nobody's criticizing that, we understand that's the purpose of it -- you would be more concerned with the availability than with safety?

MR. MAC MILLAN: Absolutely not. Safety is a primary concern in the nuclear business and in specifically the business 24 of the Nuclear Power Generation Division of Babcock and Wilcox. 25 We have integrated the concern for safety directly with the

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design. The individual engineer doing his design work must be fully aware and cognizant and sensitive to the safety of the equipment that he is designing. And there is no separation of design and safety. They are integral. And the safety of the equipment that we supply is paramont, and we generate — I personally try to set a climate, establish an environment within our division, not only in terms of our internal relations, but in our external relations with our customer, of an open environment, encouraging engineers who have safety concerns to register those, to express those, to have them addressed, and have them resolved. And so to state or insinuate that we would sacrifice safety in the interest of profit is entirely incorrect.

making that statement now, Mr. MacMillan. But, you see, here we have evidence of Mr. Kelly and Mr. Dunn writing a series of memos 13 months before Three Mile Island. They were setting up a red flag and saying here is something that is dangerous, that had Davis-Besse been at full power, this could have been a very, very serious thing. And nothing happened. Your own people say these memoranda fell into the crack. Is this a fluke, or does it indicate that in the way the system works, the concern was more to, you know, let's get the equipment going, let's sell more equipment, rather than exercising concern over those memoranda and the

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implications of those memoranda.

MR. MAC MILLAN: Well, let me state very directly and candidly, I think it's regrettable that more timely resolution of what I consider to be a valid technical difference or dispute between the parties you've talked with in these hearings, I think it's regrettable that wasn't resolved much more quickly and escalated to a conclusion and the appropriate action taken.

I believe that the events that took place do indicate the opportunity within the organization for engineers who have a safety concern to raise those, to bring them to the attention of our licensing and safety people, and to have action taken, which they felt had been taken. And there were omissions in communication. There were assumptions made that had no basis for being made, as to whether or not the problem had been resolved. There was a lot of time consumed in getting that issue resolved. I would have to say that I believe that one reason that this particular problem was not felt to be as urgent or pressing as in hindsight it might appear to be is that there were existing recommended operating procedures and emergency procedures which covered this concern. And so it wasn't a case of no information being available in the field. It was a case of the recommendation that we reinforce those. I think that's entirely regrettable.

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I don't believe that there is evidence to indicate that the reason that this issue was not brought to a timely resolution is because we were busy off selling additional equipment. I believe there were genuine misunderstandings. There were genuine gaps in communications. And I'm concerned about that. I'm not proud of that performance on the part of our organizatin. I've made that clear to my managers. And you heard Dr. Roy earlier discuss some of the things that he's doing to try to sharpen up our business operations in that area.

COMMISSIONER LEWIS: Thank you.

CHAIRMAN KEMENY: Professor Pigford.

commissioner Pigford: Mr. MacMillan, do you recall on the date March 30, the information that was given out from the Nuclear Regulatory Commission concerning the existence of a hydrogen bubble that was growing in oxygen concentration and would become possibly explosive?

MR. MAC MILLAN: I have a general recollection of that, yes. My time frame in the Three Mile Island accident sequence has some milestones in it. I would happen to be in Florida at the time the incident took place. I arrived, after some difficulty, in the office on Friday morning, March 30th. I left at 8:00 on Monday morning, April 2nd, to go to the site and spend the next six weeks there. So I have some time segments that I remember. And I do recall,

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in the time frame from Friday, March 30th, through about Sunday, April 1st, that concern being expressed about the noncondensable gas bubble, the hydrogen content of that bubble, and the concern raised by the MRC of the possible presence of oxygen, and therefore a concern of either combustion or detonation.

either to your own personal knowledge at the time or the knowledge of the people or organization that you developed since then. And we've learned from your response to the Udall committee that a Mr. Nitty, who works for Mr. Roy, had, in fact, supplied, both to Met. Ed. and to NRC, data that showed that, in fact, that bubble was not explosive or about to become explosive. And it appears now—at that was, in fact, the correct information. Then, given that, that this information had been supplied by the person in your organization and it was in contradiction to what was being given apparently to the public, did anyone in your organization attempt to correct that information, that incorrect information, that had come from NRC?

MR. MAC MILLAN: Let me tell you, from my personal recollection, Professor Pigford, I had several discussions with Don Nitty regarding the hydrogen bubble and the potential for oxygen present in the reactor vessel. And Don Nitti was very strong in his conviction that the excess hydrogen level

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and in the presence of the intense gamma field in that reactor vessel, there just was no opportunity for any significant oxygen to be in the reactor vessel and therefore no need to be concerned about the potential inflammability or explosion within the reactor vessel.

I was -- I overheard, let's say. I was not a party, but I did overhear a discussion by telephone between our technical people and the Nuclear Regulatory Commission personnel, in which that point was made very forcefully. And I think there has been reported to me on occasions subsequent to that additional discussions, where we endeavored to bring that conclusion to the -- and the supporting evidence to the attention of the Nuclear Regulatory Commission, in subsequent days, as they gathered more information from other sources. And I believe Roger Matson has subsequently testified when he asked different questions, he then got answers which agreed with the early position taken by Don Nitti, that within the reactor vessel, there could not be sufficient oxygen to be of any concern as far as explosive.

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when the tension was rising and the NRC was making it known they were greatly concerned about this explosiveness. Now, yes, the record shows now that Mr. Nitti did indeed communicate his results to Mr. Novak in NRC, but my point is, when it was learned that the NRC view of it was being given to the public, was there any attempt by B&W or, to your knowledge, Metropolitan Edison to give the facts as you knew them on that day, March

MR. MAC MILLAN: As far as I know, there was no attempt by Babcock & Wilcox to make any public statement or make any corrective statement to the public. I simply don't know whether Metropolitan Edison made an effort or not.

COMMISSIONER PIGFORD: And the following day, apparently, as you say, it began to get resolved by NRC having then reassessed the information.

MR. MAC MILLAN: My timeframe is not entirely clear there, but it was in the period, certainly in the week rollow March 30. I have forgotten exactly -- it seems to me that was still kind of an open issue at the time that I arrived at the site on Monday, and it wasn't until along about Tuesday or Wednesday when the -- I believe the press release that was issued by the Regulatory Commission read to the effect that "There is an emerging technical consensus that the problem was overstated by the Commission."

1 COMMISSIONER PIGFORD: Now, Did Mr. Denton of the 2 Muclear Regulatory Commission request that B&W send someone 3 to the site to help GPU in carrying out the operation? 4 MR. MAC MILLAN: As far as I know, he did not make 5 that request. I know he did not make that request to me, and as far as I know, he did not make that request to others. We 7 were requested by our customer, Metropolitan Edison and GPU, 3 to bring people to the site to help support that operation, and 9 in fact it was in response to a four o'clock in the morning 10 Sunday -- excuse me -- Monday morning phone call that I and 11 two others immediately were dispatched to the site in order to 12 head up a team of people at Three Mile Island to support on 13 the scene the efforts of the utility. 14 COMMISSIONER PIGFORD: Do you happen to know if the 15 utility made that request to you as a result of a request to 16 them by the Muclear Regulatory Cor ssion? 17 MR. MAC MILLAN: I don't know that. 18 CHAIRMAN KEMENY: Mr. Taylor? 19 COMMISSIONER TAYLOR: Mr. MacMillan, do you have a 20 copy of the transcript of your June 5 press conference? 21 MR. MAC MILLAN: Yes, sir. 22 COMMISSIONER TAYLOR: Would you turn to page 37, 23 please? 24 MR. MAC MILLAN: Yes. 25 COMMISSIONER TAYLOR: I would like to read the second

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 paragraph there. It says: "Of course, we don't know what the condition of the reactor core is. Currently the evidence is that the temperature of the cladding got very hot." And I would like to focus on the next sentence: "The same evidence indicates that the granium oxide fuel itself did not melt, and so that we don't know precisely what the configuration is, but the evidence indicates there was significant core damage during the process of this event, although no melting of the granium fuel."

Mow, I presume that the reason you made that statement at the press conference was because you believed, or believe
now, that the difference between a situation where the fuel
melted and didn't melt is important. Is that correct?

MR. MAC MILLAN: Well, I think that the reason the statement was made was because there had been some speculation as to whether or not there had been fuel melting, and I felt that we, at least on the basis of the evidence that we had at that time, which Dr. Roy reviewed with you earlier as to the fission product content of the reactor coolant system, reactor coolant samples, that there was no evidence of uranium oxide core melting.

There is clear evidence that the cladding got to a very hot temperature and oxidized substantially, may even have melted in some cases.

COMMISSIONER TAYLOR: So is it correct then that the

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basis for your statement was the data on which it was based then was the measurements of the concentrations of samples of various fission products in the core cooling water?

MR. MAC MILLAN: Yes, sir.

COMMISSIONER TAYLOR: That was the basis for saying, "We have no evidence for the melting of the fuel."

MR. MAC MILLAN: You probably know a good deal more about this kind of thing than I do. I am told by our radiochemistry people that the content of the fission products in the reactor coolant system and the relationship between various isotopes of some of those fission products can give indication as to whether those fission products were released from the gap between the pellet and the cladding, or whether they may have diffused and migrated through a very high temperature liquid or moltent fuel, and that by the relative concentrations of those you can get a rough assessment as to whether or not the temperatures of the fuel had approached or exceeded the melting point.

COMMISSIONER TAYLOR: Is it your understanding that there is a sharp change as one goes up to the temperature at which the fuel actually melts, changes its state -- that there is a sharp change in going from solid to liquid in terms of the transport of these materials out of the fuel?

MR. MAC MILLAN: You have already exceeded by technical 25 knowledge in this area, but if that is an important concern I

can get an answer to that question.

we in the Commission are trying to get pinned down. Now, I would like to go a little bit further in the basis on which you apparently quite confidently -- or certainly, as it reads -- were positively saying, "There was no melting of the fuel," were there any calculations that you were aware of, whether at B&W or anywhere else, that suggested that there was melting of the fuel? Were you aware of any such calculations?

MR. MAC MILLAN: I am not aware of any such calculations.

COMMISSIONER TAYLOR: And you are not aware of any today, is that correct?

MR. MAC MILLAN: That is correct.

COMMISSIONER TAYLOR: Are you aware of the existence of a combination of zirconium oxide and uranium utectic which melts at about 3,500 degrees Fahrenheit? I mean does that phrase, "utectic" and the sense that it does melt at lower temperatures ring any bell?

MR. MAC MILLAN: I think that the first time I recall hearing about that was when I believe you raised that question earlier in some of the hearings here with the Nuclear Regulatory Commission. Prior to that, I was not aware of it.

COMMISSIONER TAYLOR: Do you happen to know whether there are any people in your organization that are examining

the consequences of the existence of the tette, in terms of the nature as well as the extent of the core damage? Do you know whether that is being looked at now at B&W, in other words?

MR. MAC MILLAN: I don't know that.

in semantics, but I am interested in your answer to the following question: Suppose it developed -- I might say as indicated in a preliminary way by the only calculations that I have seen of what happened to the core -- suppose it turned out that substantial quantities of this utsetic formed -- remember, it is a combination of zirconium oxide and uranium oxide in the fuel -- in a melted form, and by substantial quantities, let's say more than a non of uranium oxide -- suppose that that had become involved in this process and had melted?

How would you answer the question then "Did any of the fuel melt?" Would you answer it yes or no?

MR. MAC MILLAN: I guess in the broadest sense, I would have to say if in fact that happened, that a utectic in large quantity was formed, that that could be interpreted as a melt in the broadest sense; but it should be made very clear, I think, that that does not necessarily indicate that the fuel temperatures approached the melting point of uranium oxide by itself.

COMMISSIONER TAYLOR: Well, suppose that there were

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indications from calculations and eventually some kind of measurement that in fact the fuel did approach the melting point of uranium oxide, and also formed a large quantity -- by large, I mean tons or more -- of this melted utectic; would that change your view in some qualitative way of what you would then say about the nature and extent of the core damage and the danger to the public at the time when that liquid material and those high temperatures were reached, presumably, on March 28?

MR. MAC MILLAN: Well, I was, as I say, not on the scene on March 28. I believe that the considerations and the deliberations that were taking place at that time, as I understand them and as the have been told to me since that time, would not have been significantly different had the conclusion been that there might have been a utectic formed in some substantial quantity.

The main thrust of the operations at that time and in the week subsequent to that were directed toward establishing a stable cooling condition for the reactor core and being sure that in consideration of other contingencies that might develop in the form of either a further equipment failure or other loss of support services, that we had appropriate means to maintain that cooling configuration in the core.

COMMISSIONER TAYLOR: Do you think that knowledge or an estimate to the effect that quite a lot of the upper part of the core had gone through this melting phase -- and by

"melting," I mean changing from solid to liquid, whether in conjunction with some other material or not, but becoming liquid — that in the act of doing that and then refreezing after coolant water came back into the core, might there have been any different considerations about the safety advisability of methods for cooling the core, disposing of the waste heat which, as I remember, were subject to quite a bit of discussion during the time before the utility choose the specific cooling method that is now being used — do you think that knowledge of a substantial amount of changing of phase of some substantial upper part of the core might have affected that decision?

MR. MAC MILLAN: It would be my opinion it would not have. I was personally involved in the considerations and the deliberations with respect to what cooling mode should be utilized. I was involved in the discussions of the concern about recriticality due to some shift or change in the configuration of the reactor core, and we had to assume in that situation that we had a core that had been substantially damaged in the upper portion, very probably that cladding in that region had oxidized and even crumbled to dust in the form of zirconium oxide, that very likely some of the uranium oxide pellets had fallen down and been collected on the grid plates, we had to assume in the criticality calculations that we made the worst probability; that in fact that core would get together in its most reactive configuration.

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And we did have some evidence, you may recall from the sequence of events in the weeks following the incident there, the accident there, that one of the reactor coolant pumps stopped and our hearts skipped, and the second pump was started and it came on and it ran, and in the subsequent hours we determined that there was in fact a shift in the pattern of temperature coming out of the reactor core as measured by the thermocouples in the core discharge region, indicating certainly a change in the coolant pattern flow through the core, and perhaps even some rearrangement physically of the core itself.

And so the assumption had to be made in the deliberations that we were involved in that the core was subject to some reconfiguration and that we certainly wanted to have that factor in mind when we came up with our final conclusions.

We didn't, for example, want to turn additional pumps on because that could have caused some other redistribution which might have been a less satisfactory cooling configuration than we had, and so be inclination was to leave the core and the cooling configuration in a stable mode and not disturb or try to distort.

I think you asked earlier about the possibility of trying to pull a control rod out. There had been some consideration of should we try to get some reactivity measurement of that sort, and I would say it was very brief, it was not given very extensive consideration, but one of the concerns was

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again the core configuration and the potential for rearrangement of that core.

COMMISSIONER TAYLOR: And what really is the main source of concern in the rearrangement? Do you think there is any possibility that in a rearrangement of any kind that it is at all credible that the activity would go up substantially?

MR. MAC MILLAN: There is a possibility it would go up, but I don't think it would go up to the extent that we would be concerned about it, because as Dr. Roy said, we made criticality calculations, the NRC made criticality calculations, aimed at determining the appropriate boron level in the reactor coolant which, as you have indicated earlier, is the only real variable that we have to work with at this . point in order to increase reactivity. And we did make the conservative assumption there that the core would get in its most reactive configuration, and we had to have enough boron on there to handle that.

COMMISSIONER TAYLOR: Well, in that case, why not pull on the control rods and put it on a ramp and measure the reactivity? Why don't you just go ahead and do that?

MR. MAC MILLAN: Well, I guess we would want to balance the value of the information obtained from that: what does it tell you, what you do different if you had made that measurement, as contrasted with being in a situation where you know you have a stable configuration, a stable cooling mode,

and that by very conservative calculation an ample margin of subcriticality. It is a kind of don't-kick-the-sleeping-dog -- COMMISSIONER TAYLOR: Well, that kind of suggests that

you do have some questions about a change in the configuration into a less controllable state. And I guess I would like to know whether it is your concern about ability to cool it, or whether there is some residual concern about getting closer to critical, or even to critical, even though that concern may be very low; that you just don't want to jiggle it.

MR. MAC MILLAN: That is a good way to put it. We just don't want to jiggle it, and it is not --

COMMISSIONER TAYLOR: I guess I am trying to find out why not.

MR. MAC MILLAN: It is not a concern about recriticality because, as I said, we have made very conservative calculations there, and that the boron concentrations that we have
feel comfortable with the degree of subcritical margin.

tion on the matter of temperatures. It may sound like trying to beat a dead horse. But let me tell you why I am concerned about the way I read your press conference in terms of your statements about the core damage. And that is, the only temperatures that you referred to, I believe, were several pages before, page 37, in which you said that the cladding temperatures were between -- or, I guess, estimated to be -- between

2 and 3,000 degrees Fahrenheit.

MR. MAC MILLAN: Yes, sir.

mentioned anywhere in the press conference. At that time, in fact by April 15, there were already reports being circulated around by NRC, calculations, perhaps somewhat simple-minded, but their effort to try to get some idea of what temperatures were in fact reached. And if you looked at the temperature as a function of time that they plot on the basis of their calculations for the upper parts of the core which were uncovered the longest, and ask what would the temperature be at the time when the core was recovered, those temperatures down to about a foot are 5,000 degrees Fahrenheit.

Now, I have noticed, I have to say, that those curves are not quite connected with 5,000 degrees for some reason or another; the extension of the curve stops, not because the core got recovered -- I don't know why they stop -- all I know is that there are no temperatures indicated in any graphical form above about 4,500 degrees. If one puts a ruler on it and extends it, one sees 5,000.

Now, as many people have said, the melting point of the fuel, not the utectic, is 5,200 and there is some uncertainty in that.

So as of April 15, one part of the official community was saying, "We think that if we take into account the reaction

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\$ 24 25 energy of the zirconium and the water and say that was an additional source of energy besides the decay heat, we calculate temperatures that are so close to the melting temperature of the uranium oxide that it is very hard for me to imagine anyone with any confidence saying, 'We know it didn't melt.'"

But in addition to that, those same calculations -and I gather these are being borne out by other people who are doing the same thing -- say that at much lower temperature, that is, 3,500 degrees -- I think there is much more assurance that those temperatures was reached -- there were tons of utectic formed; how many, I think no one knows. I believe the lowest figure that corresponds to the calculations is one ton of uranium oxide involved in the utectic. But that, in fact, really did melt.

So I find it strange that early in June, the general impression that not only nothing melted, but got nowhere near melting, was -- I am not questioning that it wasn't in your mind at the press conference, but that it was in your mind at a time when that was very distinctly not the impression on the part of other people that quite a long time before that had come to a quite different conclusion.

And I guess what I am concerned about now is the internal communications of the people involved in the accident and what happened after the accident, after TM1-2. There is something missing, if these differences in opinion or in

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evidence of the fuel melt by any mechanism as a change from solid to liquid, that that evidence is in the direction of

conviction about what happened that are this large exist.

solid to liquid, that that evidence is in the direction of substantiating your statement, there was no fuel melt in the

But I gather that as far as you are concerned, the

TMI core. Is that correct?

MR. MAC MILLAN: I ought to say that I am not aware of these other calculations that you are talking about. I was not aware of them at the time of the press conference. The comment that I made at the June 5 press conference was based upon the radiochemical analysis of the reactor coolant samples that had been taken and the deduction from those and the isotopic content of those samples that did not indicate a presence of melting.

Now, if subsequent analyses have in fact demonstrated that is not the case, then I was in error, I am not familiar with that. I stated the situation as I understood it at the time. I would reiterate, I don't believe that the knowledge of that possibility would have caused us to take any different action in the response and recovery operations at Three Mile Island in terms of determining the appropriate cooling configuration for the core or in the calculation of the subcritical margin for the core in its most reactive configuration and the establishment therefrom of the appropriate boron levels in the reactor coolant.

COMMISSIONER TAYLOR: I understand. Thank you.

CHAIRMAN KEMENY: Two more commissioners have asked for the floor. May I just remind the Commission that several of you urged us to save ample time for our executive session this afternoon. Commissioner McPherson was first.

COMMISSIONER MC PHERSON: Thank you, Mr. Chairman.

Mr. MacMillan, just to go back once again to the securing of
the high pressure injection system and the rules that were
out and available at that time.

Mr. Dunn's memorandum says about the Davis Besse incident: "The incident points out that we have not supplied sufficient information to reactor operators in the area of recovery from a loss of coolant accidents."

Do you agree with sentence as of that time? Do you think that was true as of February 1978?

MR. MAC MILLAN: Well, I think that is what the memo says; I think that is what Mr. Dunn felt --

COMMISSIONER MC PHERSON: I am asking you whether you believe that.

MR. MAC MILLAN: At the time he wrote the memo, and the evidence of having had those instructions in the field and having had one circumstance where they were not followed. I think I would have to agree, raised a question of whether or not sufficient information had been supplied to the reactor operators. But then again, I would repeat that the recommended

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procedures and the procedures in force at Three Mile Island at the time did have these precautions for the operators.

COMMISSIONER MC PHERSON: Well, that sounds like double-talk to me, frankly. You say that they were out there, the procedures were in place, and yet you agree with Mr. Dunn that we have not supplied sufficient information to reactor operators in the area of recovery from loss of coolant accidents. Which is which?

MR. MAC MILLAN: Well, I think what I was trying to say, Mr. McPherson, is that I can understand how Mr. Dunn would feel on the basis of the analysis that he had done, that supplementary information ought to be provided to the reactor operators. We in fact did issue supplementary information and supplementary training for the reactor operators in the period following March 28, 1979.

COMMISSIONER MC PHERSON: Yes. Mr. Dunn's memorandum was written on February 9, 1978. The Davis Besse event took place in September 77. And the supplementary information and instructions went out in April of '79, 19 months later.

MR. MAC MILLAN: Yes, sir.

COMMISSIONER MC PHERSON: That, you said earlier, was a regrettable delay. You also said that the Dunn memorandum and the Kelly memorandum point out that there is an opportunity for safety concerns to be raised within B&W.

Obviously, having an opportunity to raise safety

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concerns and havir , anybody listen to them or respond to them are different things. They were in this situation. Many of those, there has been testimony to the effect that many of those on the distribution list of this memorandum don't recall it at all. And apparently, as Commissioner McBride said yesterday, that the large number of people on the distribution list without any action line, without any responsibility being imposed on any one of those persons in the body memorandum seems to have had the effect of causing everybody to think that someone else was doing something about it.

So an opportunity to raise safety concerns is meaningless unless there is some action. You are a manager, and you obviously know that. What have you done since the 28th of March to improve the response side in addition to the opportunity side of this equation?

MR. MAC MILLAN: I would like to respond, first of all, to the comment relative to the opportunity not being a sufficient condition, that there has to be action taken in the resolution of those. And as I have said, I think it is regrettable that that resolution took as long as it did in this particular case.

The point that I was really trying to get at in making that point was that there is no evidence that I know of in the conversations, in the questions, in the inquiries that I have conducted, nor in the testimony which I have heard

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presented, to indicate that there was any intentional effort to suppress or to discourage people from raising these concerns. But in fact, the environment is one in which our engineers are encouraged to raise these concerns.

I think the thing that we need to do, and certainly one of the lessons to be learned from this sequence of events, is to sharpen up on the resolution of and the disposition of the concerns that are raised.

And what I have asked Don Roy, our Engineering Manager, to do is to evaluate the mechanism by which and the procedures by which safety issues are raised and action is taken either to resolve them or to dispose of them in a timely fashion.

COMMISSIONER MC PHERSON: And have you given him a deadline in which to respond to that?

MR. MAC MILLAN: I have not, and I think he needs to have his people take a look to see what the magnitude of the surgery may be in order to accomplish that before we set deadlines for that.

COMMISSIONER MC PHERSON: The point is not merely one of chastizing your organization, Mr. MacMillan. You are a major supplier of nuclear power generation systems, and there are a lot of these things around. There are other things besides operator incomprehension with respect to turning off the conditions in which the water ejection system should be turned off. There

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are other things that doubtless are percolating in the systems, that have caused concern to other Mr. Dunns and other Kellys. And my concern is that those memoranda are sitting around in B&W and Westinghouse and Combustion Engineering and elsewhere at various bureaucratic levels, while people attend to "higher priority matters," even though this one has to do with the potential of uncovering the core, which I assume is among the highest priority matters; that they are sitting around and not getting responded to; that there are no deadlines; nobody has to do anything by a certain time.

Someone writes a memorandum in November of '77, five months later that is escalated by someone else who writes two memoranda, six months later someone else with an action responsibility along the line writes back and says, "Well, we haven't done anything about that because there are a couple of concerns that we don't think got resolved about going solid."

Eight months later, there is finally action. Oh, in between, two guys met in the hallway and talked about it. Nineteen months altogether.

Now, there are probably other such things around, and I don't envy you the job of trying to establish a system under which these matters come up and get resolved, but I would surely think that it has got to involve, whatever you introduce has got to involve deadlines and the imposition of specific responsibility on people to respond to such things by a certain

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period, get it resolved. If it is decided -- if it had been decided in this case, as you said in your press conference on June 5, that those instructions had been given, that they were adequate, that the operator simply didn't carry them out, if you had decided that, so be it. A repeated history of operator failure in this regard would suggest that you were wrong, you would have been wrong if you had decide 'nat, but nevertheless that would have been a fecision. To leave it in the fudge of bureaucracy is what is really unacceptable in a field like this.

General Motors makes automobiles, doesn't make sure that everybody who drives them can drive them competently and under emergency situations, but you are not in that ballgame. It is a very different one, clearly. And one really can't have what you can almost describe as U.S.Government bureaucratic methods within your kind of enterprise.

Thank you.

DO1 TMI -20-79 ipe 11 CHAIRMAN KEMENY: Do you wish to respond, Mr. MacMillan?

MR. MAC MILLAN: I respect your concerns. I share your concern in many areas. I believe I said so the other day that I am not proud of the performance on this specific issue. I don't have evidence that there are large numbers of other issues that remain unresolved, but I think it is incumbent upon me, as the responsible manager of the division, to assure myself that we have instituted a system by which these issues can be addressed forthrightly and in a timely way.

I always worry a little bit about arbitrary deadlines, which have no relationship to the character of the problem nor the magnitude of the work that may be required to resolve it because sometimes those just are not effective in accomplishing the objective. I am sensitive to your concern that there need to be established some guidelines by which we can perform in resolving these and I know, as a fact, that Mr. Taylor, who is in charge of licensing and who testified earlier in the proceedings, has set for himself and for his people the timely resolution and some targets for accomplishing the resolution of preliminary safety concerns that are raised from wherever they occur in the organization.

And we do need to sharpen up, as I indicated earlier, in the timely resolution of these issues.

CHAIRMAN KEMENY: Governor Peterson.

COMMISSIONER PETERSON: Thank you, Mr Chairman.

Mr. MacMillan, a few minutes ago you pointed out that during the cooling of the reactor that the flow of water from one of the coolant pumps conceivably because of shifting of debris in the reactor core that blocked the floor water and your heart skipped. What did you envision might happen that caused your heart to skip?

MR. MAC MILLAN: Let me first correct the sequence of events. The reactor coolant -- this is now about -- I don't remember exactly -- about two weeks after the accident. The reactor coolant pump did not quit because of some blockage in the core. The reactor coolant quit because of an interlock that had been -- that had tripped the reactor coolant pump off the line. The second pump was put on the line and subsequent to the second pump being put on the line, we observe a change in the cooling pattern in the reactor core, which we know is at least a cause of a change in the flow pattern through the core and, perhaps, an indication of some change in the geometry of the fuel within the core.

I do say, my heart skipped, because we had gone through rather extensive contingency planning. What happens if we lose that reactor coolant pump? And we had a sequence of steps outlined in the control room in force in that event that that occurred. And the first thing to do was to turn on the other pump and that first step was taken and that first

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stap resolved the problem. I say my heart skipped from the standpoint that when you are in a very stable cooling configuration and you like to stay right there. And when something happens to make that change, then it shoots the adrenalin into your system and you say, okay, we have to hop on that. We have to find out what is happening. Let's make sure that the procedures that we had outlined in the contingency plans that we had outlined were in force. Did they work or didn't they work and, as I say, in this case, the plans had been laid out. They had been implemented and they had been successful.

COMMISSIONER PETERSON. It is not very often we say our hearts skip because of some little change in a carefully laid plan. What if the circulation of the water couldn't come out? What if you didn't get circulation of water? What kind of a problem would have resulted?

MR. MAC MILLAN: Well, we had a sequence laid out at that time and I am not sure that I can entirely recite it at this time, but --

COMMISSIONER PETERSON: What if -- regardless of what sequence you used -- you couldn't get the water flow started?

MR. MAC MILLAN: If we could not have gotten any reactor coolant purps running, the next step in the contingency plan was to initiate high pressure injection flow and to cool the core by the pumping of high pressure injection into the

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reactor system in providing cooling from what amounts to an alternate source of water.

If that had not been successful, we had procedures laid out to go in natural circulation cooling. Just let the thermal effects of the water heating up in the core and being cooled in the steam generators provide the cooling mechanism. And, in fact, that is the condition of the cooling which we are presently operating in, which the unit is operating in, at Three Mile Island.

So, there were other ways in which to get that core cooled in that period.

COMMISSIONER PETERSON: Natural circulation wouldn't hav done the job, would it?

MR. MAC MILLAN: Oh, yes, sir. It would have.

COMMISSIONER PETERSON: Why didn't you use that in the first place then?

MR. MAC MILLAN: Because we felt that we had a better cooling configuration by using the forced circulation of the reactor coclant pump.

COMMISSIONER PETERSON: So, really you weren't concerned during this period. Your heart didn't have to skip.

MR. MAC MILLAN: Well, maybe I overstated it. Anytime you are involved in an operation of that sort and you get some unusual perturbation, it is a source of adrenalin for the system. We had the lights go out on the trailer one

around and I have never seen six people get up so fast and head for the door to see whether the lights had gone out on the island. And I have just got to tell you that that is a situation that stimulates your adrenalin and it is that sense not from the standpoint that that represents a condition where we would be approaching any unsafe condition.

CHAIRMAN KEMENY: The final questioning will be by Dr. Marks.

COMMISSIONET MARKS: I would like to try and explore with you what may be considered a sort of basic, philosophical position of the company with regard to its approach to the selling of these reactors. And this relates to your training of operators.

what is your sense of responsibility with regard to selling a reactor ...d making sure that your customer has operators who are adequately trained to operate that reactor?

MR. MAC MILLAN: Well, I chink that I ought to respond to that by first indicating the way in which operator training is developed. The utility has a prime responsibility for identifying the operators, the candidates to go through the program to qualify for their license. The utility has a responsibility for developing the program of training, which normally with a new operator and a new unit is about a two-year training program. We offer a spectrum of training programs

from which the utility can select portions that they may want to have us perform of that total training program.

The training program is reviewed by the utility with the Nuclear Regulatory Commission and at the conclusion of the training program, the operators are licensed by the Nuclear Regulatory Commission. Our responsibility, first of all, contractually, is to perform the training, which we and the utility have agreed represents the scope of training which will be provided for the operators and, in the case of Three Mile Island 2, that represented about two months of simulator training at our facility in Lynchburg.

The remaining training in the roughly two-year program is provided by other people. We certify to the utility at the conclusion of the segment of the training that we have responsibility for that the operators have successfully completed that training and that they have met the requirements of the training program as we determine by an examination that we give the operators at the end of that segment of the training program. So, in the strictest contractual sense, that is the extent of the contractual obligation.

the process of working with the utility who is buying a new unit, we do get involved in the discussion of his total training program and how our portion or the portion that we are going to put in dovetail with the balance of the program. I would say in most cases having a pretty clear

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understanding of what the total content of that program is.

The ultimate ligensing and certification of the operator for the operation of the unit is the responsibility of the Regulatory Commission. Our involvement is to conduct that training which we have the capability to conduct and to certify that the operators selected by the utility have successfully concluded or completed that training program.

COMMISSIONER MARKS: Well, I must admit I am troubled by your answer because I don't -- I will tell you what my problem is. You, in your press conference, without going into details, identified the fact that of the six significant factors involved in the Three Mile Island accident, five involved the operator.

MR. MAC MILLAN: Yes, sir.

Sponse to the issue of safety, you placed great emphasis on the fact that your engineers are very safety oriented in the production of your equipment. But the weak link in the chain seems to be the operators and, I guess, from the Commission's point of view, I would like to know whether you are satisfied with the B&W's role in the overall responsibility for operator training. Because certainly this accident, regardless of what its actual cause was reflects on B&W and it seems to me that if it is, in fact, operator training that is a major contributor to this accident and possibly others, this has to be an

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upfront concern and an upfront sense of responsibility equal to, certainly, your acknowledged sense of responsibility with regards to the safety of the equipment.

MR. MAC MILLAN: I would agree with you. I think one of the lessons learned -- I would agree with you to this extent. I think one of the significant lessons learned from our viewpoint as the supplier of the equipment for Three Mile Island is the necessity for a closer coupling between the designer of the equipment, the organization that provides the training of the operators and the operation of the unit. So, that the designer can put into a form that can be utilized by the training organization to give the operating personnel -the people who are going to run the plant -- the concept of the design and how it should be operated in a safe fashion and then to get those operators trained in place with the appropriate accessable procedures and information to allow them to run that plant with the same kind of a vision of what is important, in terms of that plant's operation, that the designer had at the beginning. So, I believe that there is a necessity for a closer coupling, a closer working relationship between the designer, the training organization and the operating organization.

COMMISSIONER MARKS: But the way it sounds to me now. Mr. MacMillan, is that B&W really has delegated the responsibility for assuring adequacy of operator training to a combination

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of the customer and the NRC.

MR. MAC MILLAN: The total training program -
COMMISSIONER MARKS: In other words you don't make
a primary determination when you decide to sell your equipment
that the customer has the capability of really training the
operators to the very best ability to run that equipment,
which you are selling them, safely.

MR. MAC MILLAN: At the time that we sell equipment we do not make that kind of an assessment. I think we make the presumption and I think that it is valid that the utility has the capability of formulating training for their operators and getting that training successfully accomplished so that the units can be safely operated. But that is not any kind of a formal assessment that takes place at the time that we would offer a nuclear steam system to a utility.

The prime responsibility in the nuclear business and -- although not legally spelled out, I suppose -- the prime responsibility for the operation of the unit is a utility responsibility. The operators are utility personnel. The training program for those operators to assure their competence to run those units is a utility responsibility. There is a NRC responsibility for licensing and the examination of those operators and that is the basic framework within which the nuclear industry operates in this country today. And we operate --

COMMISSIONER MARKS: Do you agree with that?

MR. MAC MILLAN: I think the operating responsibility must be with the operating company. There isn't any way for Babcock & Wilcox or any of the other reactor suppliers to assume that responsibility. It must be managed by the operating utility.

CHAIRMAN KEMENY: Thank you Mr. MacMillan. The witness is excused.

This completes this session of open hearings. The Commission will go into executive session this afternoon to determine the calling of future witnesses under subpoena. We will be announcing our schedule of open hearings early next week.

As you know, we have a ready announced that they will occur during the first three days of August. The exact schedule depends on what the Commission determines this afternoon on the number of witnesses to be called.

May I request from the Commissioners -- since I know a number of you have to leave by 5 o'clock today -- that we should start our executive session this afternoon no later than 2:15, so that we may complete by 5 o'clock.

These open hearings are concluded.

(Thereupon, the hearing was adjourned at 1:30 P. M. on July 20, 1979.)