

TEXT

NUCLEAR REGULATORY COMMISSION

ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

IN THE MATTER OF:

SUBCOMMITTEE MEETING

on

REGULATORY ACTIVITIES

Place - Washington, D. C.

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3 ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

4 Wednesday, 8 August 1979

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION
ADVISORY COMMITTEE ON REACTOR SAFEGUARDS
SUBCOMMITTEE MEETING
on
REGULATORY ACTIVITIES

Room 1046
1717 H Street, N. W.
Washington, D. C.
Wednesday, 8 August 1979

The ACRS Subcommittee on Regulatory Activities met, pursuant to notice, at 8:45 a.m., Dr. Chester P. Siess, chairman of the subcommittee, presiding.

BEFORE:

- DR. CHESTER P. SIESS, Chairman of the Subcommittee
- MR. MYER BENDER, Member
- MR. HAROLD ETHERINGTON, Member
- PROF. WILLIAM KERR, Member

1 DR. SIESS: The meeting will come to order. This
2 is a meeting of the ACRS Subcommittee on Regulatory
3 Activities. I'm Chester Siess, Subcommittee chairman. The
4 other ACRS members present today are Harold Etherington and
5 William Kerr. The purpose of the meeting this morning is to
6 discuss two matters; one is a proposed Regulatory Guide, or
7 Provision 2 to Regulatory Guide 1.136, Material,
8 Construction and Testing of Concrete Containment. The other
9 is a proposed limited revision, it says here, of Appendix J
10 to 10 CFR 50 on leak rate testing as it pertains chiefly to
11 airlocks and penetrations. I believe that's Type C, is
12 that?

13 MR. ARNDT: B.

14 DR. SIESS: Type A is the integrated leak rate.
15 Type B is penetration in airlocks. What's type C?

16 MR. ARNDT: Type C is the small penetrations.

17 DR. SIESS: Okay. This meeting is being conducted
18 in accordance with the provisions of the Federal Advisory
19 Committee Act and the Government in the Sunshine Act. My
20 Gary Quittschreiber, seated at my right, is the designated
21 federal employee. The rules for participation in today's
22 meeting have been announced as part of the notice that was
23 published in the Federal Register on July 24th. A
24 transcript of the meeting is being kept, and will be made
25 available as stated in the Federal Register notice. We have

kap 1 received no written comments or requests for time to make
2 oral statements by members of the public.

3 We did receive, dated Monday, just for the members
4 of the Subcommittee, from Sam Duraiswamy, some revisions to
5 Part 50, Appendix J. Did everybody get those?

6 PROF. KERR: Yes.

7 DR. SIESS: I'll try to factor those in. I
8 glanced at them. I didn't try to integrate them. What
9 order would you like to take things up, Bill?

10 MR. MORRISON: We'd just as soon take up Appendix
11 J first, but it's not crucial. Whatever your preference is.

12 DR. SIESS: Okay. Appendix J, as I understand it
13 this is essentially an attempt by the staff to write into
14 the regulations what they have been doing for a number of
15 years, in other words, codify the exceptions that you've
16 been making. That's my recollection, because I've been
17 seeing reports back and forth, or letters back and forth,
18 between the staff and licensees on testing airlocks. Am I
19 right that the things that every time you open an airlock
20 you have to test it to full pressure?

21 MR. ARNDT: That's correct.

22 DR. SIESS: To do that, you have to put a strong
23 back on the inside door, which means you have to be inside.

24 MR. ARNDT: I don't know if you had to be inside,
25 but you did have to put a strong back on. One of the

1 problems was that when the current Appendix was issued, it
2 really didn't have provisions for existing designs, on what
3 are now the older airlock designs, and on a number of plants
4 this created a problem because it was a pretty hard and fast
5 position as stated in the regulation. And we found it
6 necessary, because of the design of the airlocks, the older
7 ones, to grant some exemptions.

8 DR. SIESS: How did the airlock design differ?
9 What is there about a current design airlock that allows you
10 to do a full pressure test?

11 MR. ARNDT: I think there are several
12 differences. One is on the design pressure that the airlock
13 could be tested at. Another is whether they have double
14 seals on the doors or not.

15 DR. SIESS: Now, if they've got double seals, you
16 let them test the seals.

17 MR. ARNDT: Right. I believe that on some of the
18 older ones they didn't have that possibility, therefore,
19 you had to test in between the doors, you had to test the
20 chamber.

21 DR. SIESS: What I thought you were saying is that
22 Appendix J as written could be complied with for the newer
23 designs.

24 MR. ARNDT: Yes. At the time it was written, it
25 was written looking ahead to what was anticipated in the way

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1 of designs coming out.

2 DR. SIESS: But Appendix J, as written, still
3 didn't let you just test between the seals, did it?

4 MR. ARNDT: No.

5 DR. SIESS: So that would have meant you still had
6 to test the airlock itself, internally.

7 MR. ARNDT: Right.

8 DR. SIESS: Does that mean that the new designs
9 have a stronger fitting on that inner door or something? An
10 inner door opens inside, so you depressurize the lock and
11 you try to open that door.

12 MR. ARNDT: Correct.

13 DR. SIESS: And the new designs permit you to
14 pressurize that thing up to full pressure?

15 MR. ARNDT: I believe they do, yes.

16 MR. ETHERINGTON: Pressurizing the lock requires a
17 seal in the wrong direction and it doesn't test the seal in
18 the right direction, of the inner door, isn't that right?

19 MR. ARNDT: That's right.

20 MR. ETHERINGTON: So it isn't a good test in that
21 respect.

22 MR. ARNDT: It's what we had.

23 DR. SIESS: You could argue, Harold, that if the
24 door would hold against the pressure trying to open it, it
25 would be even tighter against the pressure trying to close

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1 it, but I'm not sure that's necessarily true.

2 MR. ETHERINGTON: No, I don't think it is, I mean,
3 the seal is on the wrong side.

4 DR. SIESS: I mean if it was just the door that
5 came up against the gasket like this, it would obviously
6 be --

7 MR. ETHERINGTON: Yes, if that's all it were, yes.

8 MR. ARNDT: Now, as far as the changes going in
9 here, we pointed out the major change, what we're doing is
10 really in the Appendix, revising one paragraph at this time.

11 DR. SIESS: Now, let's see, the new sheets we got
12 essentially replace the old ones.

13 MR. ARNDT: Correct. There was one sheet,
14 replacement sheet, on the text of the paragraph.

15 DR. SIESS: The first page was the old Appendix.

16 MR. ARNDT: Correct.

17 DR. SIESS: Of course, that's still valid and
18 pages two, five, six -- okay.

19 MR. ARNDT: Page two, enclosure one, which was the
20 first page of the proposed new text, was revised. We sent a
21 replacement page for that, where we added the phrase "or
22 within 24 hours of opening, when the reactor is in an
23 operating mode requiring containment integrity." The other
24 three replacement pages were in the attachment to the value
25 impact statement which addressed the changes -- excuse me,

1 I left out one other, there was an editorial change on that
2 text on page two, enclosure one. At the bottom of the page,
3 we inserted the words "not less than."

4 So for these two changes in the text that were
5 sent down, we had to make corresponding changes to the value
6 impact statement.

7 DR. SIESS: So the underlined material is the
8 change to the change.

9 MR. ARNDT: Correct. The underlined material is
10 the result of some comment received after the package was
11 sent down to the ACRS. Now, the fundamental change is to
12 eliminate the requirement on every plant to test the airlock
13 after every single opening and to use a position which is
14 consistent with what we have been using in individual
15 exemptions that have been granted, which is on a three-day
16 maximum period. We have tightened up the wording a little
17 bit also, with respect to the penetration which might have
18 been tested but then reopened before you go back to
19 operation or maybe after you've gone back to operation.

20 DR. SIESS: Let me interrupt you a minute. When
21 you talk about opening the penetration, this ' be maybe
22 electrical penetration that has a plate over it with a
23 gasket?

24 MR. ARNDT: What we started out considering was a
25 situation which I understood had occurred, where a type A

1 test had been run following a type A test on equipment hatch
2 had been used. It had been opened, but before going into
3 operation.

4 DR. SIESS: I understand about hatches.

5 MR. ARNDT: That came under the type B test.

6 DR. SIESS: But I'm trying to make a distinction
7 between hatches and penetrations.

8 MR. ARNDT: Right.

9 DR. SIESS: And I'm trying to visualize opening a
10 penetration. Now, there are all kinds of penetrations. A
11 pipe penetration is a built-in piece of equipment, it's got
12 all sorts of sleeves and stuff. What kind of penetrations
13 can be open?

14 MR. ARNDT: Electrical penetrations, I understand,
15 on the one plant had been opened during operation because of
16 some repair maintenance work. It had to be done.

17 DR. SIESS: These are things that have a bolt at
18 the cover of something that you can take off and get in and
19 work on the insulation. Are the connectors inside there,
20 the electrical penetrations?

21 MR. ARNDT: I'm not that familiar with them. It's
22 been a long time since I've seen a diagram of the electrical
23 penetration, but I don't believe they have connectors in
24 them. I think it is a continuous wire through a penetration
25 with a potting compound, which surrounds the wire and

ap 1 directed in such a way that you wouldn't have any streaming
2 path directly through the penetration. If you had any gap
3 between the potting compound and the wire --

4 DR. SIESS: This is mainly aimed at airlocks,
5 manlocks, equipment locks, but it does also cover
6 penetrations.

7 MR. ARNDT: Correct.

8 DR. SIESS: You consider an airlock a penetration?

9 MR. ARNDT: No, we don't, in the sense of this
10 paragraphs. Airlocks, we have covered by themselves with
11 the sub-paragraphs here under 2-B. The penetrations would
12 include those that are not airlocks, personnel or escape
13 locks, would include the equipment hatch, which is not a
14 double door unit, it's a single door unit. And it would
15 include electrical mechanical penetrations. Some of them
16 are individually tested. Some are tested as multiple units,
17 and that's covered by the portion of this paragraph under
18 2-A.

19 DR. SIESS: Now, what kind of penetrations employ
20 a continuous leakage monitoring system? These are
21 penetrations that are pressurized internally, and with some
22 means of monitoring leakage?

23 MR. ARNDT: Right. I know they exist. I don't
24 have examples of which ones.

25 DR. SIESS: What about a containment like

1 Conn. Yankee, Haddam Neck? If I'm not mistaken, Haddam Neck
2 keeps pressure on the containment at all times. They can
3 argue they've got a continuous leak rate test on the
4 containment; is that true, do you know?

5 MR. ARNDT: I'm not familiar with that particular
6 plant.

7 DR. SIESS: Or sub-atmospheric.

8 MR. ARNDT: The subject of continuous leakage
9 monitoring, we may be giving some further thought. There is
10 planned another revision of Appendix J, which is a general
11 revision, not just this paragraph, but there are a number of
12 clean up items as far as clarifications.

13 A lot that we've learned in the years that it's
14 been out, that could be improved. We plan to make that
15 general revision. As part of that we are considering
16 looking at that continuous leakage monitoring system and
17 what kind of credit can be given to it in the leakage
18 program. We decided this time with this paragraph not to
19 pursue any change to the wording as we have it on that.

20 DR. SIESS: Why did you make the change to, not
21 less than p sub A. Did somebody want it to go higher?

22 MR. ARNDT: To put it in line with the previous
23 paragraph, which says, not less than, and the fact that if
24 we left it tested at p sub A, it means specifically at a
25 single pressure level, no more than, no less than. And that

p 1 wasn't critical to us.

2 DR. SIESS: Who caught that, the lawyers?

3 (Laughter.)

4 MR. ARNDT: No, our tech spec people caught that.

5 DR. SIESS: P sub A is what?

6 MR. ARNDT: Design Accident Pressure -- excuse me,
7 it's the peak calculated.

8 DR. SIESS: Accident pressure which is a little
9 less than design pressure. Harold, do you have any
10 questions?

11 MR. ETHERINGTON: No.

12 DR. SIESS: Bill.

13 PROF. KERR: There was one place I was looking
14 for, where it seemed to me one might also have considered
15 inserting "not less than p sub A." I thought I wrote it in.

16 MR. MORRISON: The bottom of page two, enclosure
17 one.

18 DR. SIESS: It's down there. On page three of
19 enclosure one.

20 MR. ARNDT: I think I see where you mean. Airlock
21 door seal testing shall not be substituted for the six-month
22 test of the entire airlock at p sub A.

23 DR. SIESS: To be consistent, I guess it could
24 read, not less than.

25 PROF. KERR: There's also, on page eight of

1 enclosure two, a similar one which says p sub A.

2 DR. SIESS: That's in the value impact statement,
3 Bill.

4 PROF. KERR: Yes.

5 MR. ARNDT: Yes.

6 DR. SIESS: In which one, seven?

7 PROF. KERR: Yes.

8 DR. SIESS: That says pA or reduced pressures, but
9 that is not the same kind of --

10 PROF. KERR: In the event of the testing, it
11 cannot be at p sub A. You ought to check. I just thought
12 it seemed a little inconsistent.

13 MR. ARNDT: Yes. This repeats the wording that
14 shows up on page three, enclosure one. And if I change one,
15 I'll change the other.

16 PROF. KERR: Other than that, Chet, I have no
17 comments.

18 DR. SIESS: Let me ask, in general, a couple of
19 questions. I've been reading LERs and in a number of
20 instances where they had a leak in the airlock it was
21 because the seal got damaged, something got caught in the
22 seal.

23 MR. ARNDT: Right.

24 DR. SIESS: Is there something either in tech
25 specs or just normal operating procedures that says when you

1 open that lock and you close it, that somebody sort of looks
2 at the seal to be sure there's nothing sticking to it, that
3 they didn't leave a welding cable running through there or
4 something else? Do you know what they do in the plant?

5 MR. ARNDT: After reviewing that information you
6 referred to, it occurred to us also about maybe putting
7 something in about a visual inspection. "Look at the seals
8 before you close the door." However, we felt that that was
9 not really appropriate in a regulation.

10 DR. SIESS: No. I just wondered what people do.

11 MR. ARNDT: This is something that I think we'll
12 be taking up with our tech spec people.

13 DR. SIESS: If somebody just goes in and comes
14 out, they're not likely to damage it, but if they had to do
15 something in the plant, they've hauled stuff in there --

16 PROF. KERR: They also might put in something that
17 says, "Don't get your foot caught in the door when you close
18 it."

19 DR. SIESS: That's hard to do, with those doors.

20 MR. ARNDT: If there's a reasonable way of
21 emphasizing that to the plant personnel without imposing on
22 them some kind of paper requirement that is going to burden
23 them, where the NRC inspector is going to come in and say,
24 Show us the log that you initialed that every time you close
25 this thing, you also swore that you looked at the seal.

1 DR. SIESS: Well, the way you encourage that is to
2 penalize people for not doing it, I guess. Does that test
3 frequency go up every time they have a failure?

4 MR. ARNDT: No. They test until things are the
5 way they should be, and test frequency is not altered.

6 DR. SIESS: That brings me to another
7 question. Before Three Mile Island came along, we had an
8 item for future discussion in ACRS on leak testing. I
9 wanted to get the staff in and talk about leak testing in
10 general, type A and the other types. And I might as well
11 bring it up here, so you guys can start thinking about it.
12 I think we'll get back to it one of these days.

13 I've been reading integrated leak test reports
14 that come in, and very frequently, when they start making
15 the integrated leak rate test, they can't get the thing
16 pumped up because somewhere there's a leak. They go around
17 and they fix all the leaks and then they finally make the
18 test. And when they get through with the test, it's down at
19 a half or a tenth of one percent of whatever the tech spec
20 figure is, and it just goes along like that for another five
21 years, I guess, whatever the period is.

22 I couldn't get an awful lot of confidence in the
23 leak rate test when you had to patch up all the leaks before
24 it could pass it, but just before you made the test, the
25 leak rate might be just about anything.

1 MR. ETHERINGTON: But they are penalized, aren't
2 they, if they have to fix things? They're penalized by
3 requiring more frequent testing.

4 DR. SIESS: No, not on the integrated testing.

5 MR. ETHERINGTON: On the initial one, you mean?

6 DR. SIESS: The one they make every five years.

7 MR. ETHERINGTON: I don't think they should be
8 allowed to go around fixing things without penalties.

9 DR. SIESS: Apparently, they can. Now some of
10 these leaks aren't leaks, in other words they're not
11 necessarily that stuff would leak to the atmosphere. It
12 would just go through the first valve into another system or
13 something. Every penetration doesn't go to the atmosphere,
14 right?

15 Some of them go to closed systems outside
16 containment, in fact, into the PHR, so I've never been able
17 to get a feel for the significance of an integrated leak
18 rate test, for example, where there was a greater leakage
19 than was allowed, because what I'm interested in is leakage
20 that provides some path to the atmosphere. Obviously, I
21 think maybe we've learned from Three Mile. We haven't got
22 the whole picture yet, but if stuff gets into the secondary
23 side -- not secondary side, but auxiliary side, it can
24 eventually get to the atmosphere, going out a leaky pump
25 seal through filters, et cetera. So something gets out

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eventually. All the systems aren't watertight.

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1 But I was wondering if anybody has made any kind
2 of a study, I guess it might have to be probabilistic, as
3 to what is the probability at any given time that the leak
4 rate is below some value.

5 It's not a simple system where leak rate increases.
6 And at the end of five years, you pull it down back here.
7 It goes back up, you pull it back down to here and you never
8 let it get above a certain value.

9 I know you think of some degradation because that's
10 why the leak rate test has to be below the total allowable
11 leak rate.

12 You're supposed to allow for some degradation
13 between tests. But there's just no indication that the
14 degradation is any kind of a continuous thing. It's some
15 valve that's not closing tight. That's been the fix on those
16 cases, take a valve out.

17 How much confidence do we have that at any given
18 point in time if we pressurize that containment to TA, the
19 leak rate would meet the part 100 limit, for whatever that's
20 worth?

21 MR. ARNDT: I don't know whether we have any
22 probability such as you mention, whether the allowable
23 leakage limit is existing at any given point in time. But
24 Appendix J, in setting up the type B and type C tests, type B
25 for the penetrations and type C for the containment isolation

sh 1 valve; establishes different frequencies, different intervals
2 on these most likely sources of leakage. And in between your
3 type A, integrated leak rate test, you'll be performing these
4 local and individual tests on your most likely sources of
5 leakage.

6 And I think that the combination of these has given
7 us, qualitatively, not quantitatively, a feeling that we have,
8 or are maintaining an acceptable leakage level in that
9 structure.

10 DR. SIESS: I'm inclined to agree, but I'd get a
11 lot more confidence out of type B and C and the airlock tests,
12 which are made at frequent intervals, than I do out of the
13 integrated leak rate test.

14 And I guess one of the questions in the back of
15 my mind is what purpose does the integrated leak rate test
16 serve?

17 There are no sources of leakage other than
18 penetration isolation valves and airlocks. The staff always
19 assumes that something gets out somewhere through the concrete
20 or through the liner or something else.

21 I've seen enough concern about minor welds, you know,
22 because when they make an integrated leak rate test and
23 they don't need it the first time, it's invariably a pretty
24 good leak. You don't get big leaks through penetration,
25 right?

sh 1 When penetrations fail, a leak rate, a type B test,
2 it's not a big amount. When an isolation valve fails, a
3 type C test, it's usually a pretty good leakage because the
4 valve didn't seat right.

5 MR. ARNDT: Right.

6 DR. SIESS: Or an airlock.

7 MR. ARNDT: It may be also that the valve wasn't
8 closed the way it should have been closed. That could provide
9 a leakage path.

10 DR. SIESS: The biggest potential for a leak is a
11 valve.

12 MR. ARNDT: Right.

13 DR. SIESS: Now when you do a valve test, I guess
14 type C isolation valve, what you do is pressurize between the
15 two isolation valve levels. So if one of them is leaking in,
16 it still shows as a leak.

17 So that's a conservatism, I guess, Harold.

18 MR. ETHERINGTON: Yes.

19 DR. SIESS: If one of them is leaking in and one of
20 them is leaking out the same amount, you really get twice
21 as much leakage as would be important. But you count it that
22 way.

23 So there's a conservatism in that.

24 The same way on penetrations, right? Penetration is
25 usually closed off at both ends. It has to be. If you want

sh 1 leak testing, you internally pressurize the penetration, don't
2 you?

3 MR. ARNDT: I think there are different ways of
4 testing the penetrations. They may be one-sided tests such
5 as a channel around the perimeter, or, for example, a bellows-
6 type of penetration between two, say, skins of the bellows,
7 testing in between that rather than a linear unit.

8 DR. SIESS: Has anybody ever made a study of the
9 type B and C tests to see what the failure rate is, for
10 example? If we were going to go into a probabilistic analysis
11 and how much they failed, whether I'm correct in my feeling
12 that it's type C on isolation valves that usually represents
13 the biggest leakage and not type Bs on penetrations.

14 MR. ARNDT: From what I've heard, that is the case.
15 But I don't know of any studies specifically. I don't know
16 if anybody else has heard of any.

17 DR. SIESS: Any failure on a type B or C test
18 requires an LER, doesn't it?

19 MR. ARNDT: Yes. And we get a list of those. And
20 in preparing this change to this paragraph, we had extracted
21 from the LERs going back some time what kind of failures had
22 been related to airlocks specifically. And we came up with
23 the information you mentioned, that a lot of this is really
24 something that can be visually picked up -- dirt on the seals,
25 the seal is out of its groove, there's an obstruction which

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1 lays across the seals and prevents the door from closing
2 properly -- readily apparent situations which could lead to
3 leakage.

4 But I don't know that there have been specific
5 studies made to take these failures and list them and relate
6 them to the general population and say, well, the probability
7 of this type of penetration failing is X-times that other,
8 you know, that general population

9 DR. SIESS: And the failure of a type B or type C
10 or even an airlock test does not necessarily mean you would
11 have had leakage in an integrated leak rate test.

12 MR. ARNDT: That's correct.

13 DR. SIESS: The inner door or the airlock could be
14 leaking, not awful, but if you pressurize the containment,
15 the outer door would have held it.

16 MR. ARNDT: Correct.

17 DR. SIESS: And the same could be true on some
18 isolation valves where there are check valves. You get the
19 pressure on them from the check.

20 But think about the question of what function the
21 integrated leak rate test serves. It must serve some function.
22 It can't be extremely important because you only require it
23 every five years.

24 MR. ARNDT: It performs a function that reassures us
25 that there hasn't been something overlooked, that we haven't

sh 1 covered by installed leakage testing capability in some local
2 penetrations, in such tremendous number of penetrations
3 through this structure that it gives us that assurance, at
4 least early on, that everything has been really covered.

5 DR. SIESS: Not just early on. It's more likely after
6 30 years that somebody's forgotten to do something.

7 MR. ARNDT: Also, it covers the situation where you
8 might hypothesize that the containment liner has deteriorated,
9 for one reason or another, and it has not been picked up in
10 the course of the operation, or through other existing
11 detection systems.

12 For example, some plants have leak chases all over
13 the containment liner welds and they can test those weld seams
14 directly without testing the whole containment.

15 But only some plants have that.

16 So the overall leakage test makes sure we haven't
17 missed something and also tells us that on the general surface
18 of the containment, there has been no undetected deterioration
19 of that surface.

20 Many people consider that very unlikely, but it's
21 still something that has to be checked.

22 So you can feel sure that there are no small leaks
23 involved.

24 DR. SIESS: Let me postulate something. Let's take
25 a pre-stressed concrete containment with a steel liner and

sh 1 let's go in and drill a one-inch hole in the liner and then
2 run an integrated leak rate test.

3 Do you think you'd find that hole?

4 MR. ARNDT: With no pressure on the containment?

5 DR. SIESS: An integrated leak rate test.

6 MR. ARNDT: Probably not.

7 DR. SIESS: That's P/A. It's a half P/A.

8 MR. ARNDT: I doubt that you would.

9 DR. SIESS: I doubt you would, too. It would have
10 to go between the liner and the concrete far enough to find
11 an outlet somewhere, wouldn't it?

12 MR. ARNDT: And the pre-stressing would probably
13 keep it uncracked.

14 DR. SIESS: What about non-pre-stressed? You might
15 pick it up, right?

16 MR. ARNDT: There, you'd again -- half of the
17 calculated peak accident pressure, the stress has been very
18 low on other rebar, and it's unlikely that you would open up
19 any new or existing crack paths through that concrete at that
20 pressure level. That structure would still be very lowly
21 stressed, and there shouldn't be any direct paths from the
22 liner out to the outside.

23 DR. SIESS: That sort of shoots down your integrated
24 leak rate test for liner deterioration.

25 MR. ARNDT: It goes, except there is some --

sh

1 DR. SIESS: Except for gross materials.

2 MR. ARNDT: Some thought being given and, actually,
3 in many cases, being done, not to use the half P/A as the
4 integrated leak rate test pressure -- that's outside the
5 subject of what we're discussing here.

6 DR. SIESS: That was one of the ones I would come to
7 next.

8 MR. ARNDT: But going to the full calculated peak
9 accident pressure as the type A test pressure, and at this
10 point, for conventionally pre-stressed reinforced concrete
11 containment, you're raising your stresses to a point where
12 maybe you'll see something.

13 DR. SIESS: Pre-stressed, you still wouldn't crack it.

14 MR. ARNDT: Not in pre-stressed, no.

15 DR. SIESS: Now what's the status of that. When we
16 were discussing surveillance on, what was it, unbonded
17 containments or something, somebody said that the leak rate
18 people were planning to go to P/A. Therefore, we'd essentially
19 get full pressure test on a containment; you know, like the
20 structural integrity test every five years.

21 Has that been slowed down?

22 MR. ARNDT: What we did initially, that Regulatory
23 Guide 1.90 on pre-stressed inspection, we were trying to
24 dovetail with what we understood was developing in respect to
25 Appendix J at that point in time and anticipate what the change

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1 might be in the direction it had been going -- as far as I
2 know, it's still going -- is to prefer a full pressure"vest
3 rather than a half-pressure test for the integrated leak
4 rate test.

5 DR. SIESS: Do you remember the meeting we had with
6 the German RSK last fall to discuss leak rate testing? I
7 think Charley Hoffmeyer might have been there.

8 MR. ARNDT: I was at one meeting with them, but I
9 don't recall it dealing with integrated leak rate testing.

10 DR. SIESS: You might try and find the report that
11 we made on that meeting. They had some comments about the
12 integrated leak rate test at low pressures. And I guess that
13 they were talking -- I can't remember now whether they were
14 talking about high pressures or not -- but they thought that
15 the scatter and the results at low pressure just didn't give
16 them much confidence.

17 MR. ARNDT: I think that there's quite a controversy
18 between advocates for low pressure and high pressure testing.
19 Both sides feel that their condition will reveal some
20 situations that the other test won't.

21 For example, if you take a penetration with a
22 potting compound or a compression seal, as you observe a
23 higher pressure on it, that's going to tighten up more, it's
24 going to pack tighter, it will seal tighter. Therefore, maybe
25 your low pressure test will be considered a more valid test

sh 1 than your high pressure test.

2 However, if you have penetration of a different type
3 where you don't tend to seal the penetration pattern with the
4 higher pressure, then your high pressure test would be the
5 more valid one because in that condition, you're going to
6 release more through a given opening.

7 DR. SIESS: Now to get back to your concept of the
8 reason for the integrated leak rate test, there's a couple
9 of things. One is that it could disclose gross degradation
10 in some portion of leakage barrier that was not subjected
11 to type B or C tests, such as the liner or the concrete or
12 whatever it might be, aren't right.

13 The other one, I guess wasn't that clear? I can put
14 it this way: If it could detect leakage through a penetration
15 that for some reason had not been subjected to a type B or C
16 test --

17 MR. ARNDT: Right.

18 DR. SIESS: You know, things do get overlooked
19 sometimes. If that's true, then the fact that prior to making
20 an integrated leak rate test they find that some penetration
21 of some isolation valve is leaking excessively, they go in
22 and fix it, you know, in order to make the type A test.

23 This doesn't bother you because, presumably, that
24 valve was checked every six months, or whatever the rate was
25 for the type C tests. So that the interval between tests is

sh 1 low enough that the fact that it failed just before the
2 integrated leak rate test is no different than failing in
3 some other six-months interval. Presumably, your interval,
4 your test interval is set low enough to maintain some level
5 in between tests.

6 MR. ARNDT: I'd have to say yes to that. I think
7 the confidence level is there, but it's qualitative, not
8 quantitative.

9 DR. SIESS: It seems to me that since we really hang
10 so darn much on leak rates, I look at Three Mile Island,
11 and, of course, we don't think that the containment leakage
12 there contributed significantly to the off-site releases,
13 unless you want to call the failure to isolate and get the
14 stuff out to the auxiliary building.

15 But, of course, Three Mile didn't see very much
16 pressure. A pressure spike, apparently. I don't believe
17 that there is any radioactivity release associated with that
18 pressure spike. I haven't tried to correlate the radioactive
19 sequence with the other sequence. But sitting there at, what,
20 2 or 3 psi, Three Mile Island apparently didn't leak. It
21 had a few billion curies inside it, but not very much go
22 outside.

23 But it does seem to me that either we're putting
24 too much emphasis on the leak rate or we're not enough
25 concerned about just how good it is. There must be enough data

sh 1 from type B and type C tests to look at integrated leak rate
2 tests so that somebody could do some kind of a reliability-type
3 study to say with what confidence we know what the leak,
4 what rate would be in between tests.

5 Darn it, if it isn't as high as we'd like it to be,
6 then we forget about the darn thing or change it.

7 MR. ARNDT: I think that this is a good suggestion
8 for us to pay attention to when we go for our general
9 revision on Appendix J.

10 DR. SIESS: I think it's a possible research subject.

11 MR. ARNDT: On the three different types of subjects.

12 DR. SIESS: I think that there's a research component
13 in here. I'm not sure. If there isn't now, it has to be
14 formulated better.

15 MR. ARNDT: I think we'll look into this. At the very
16 least, we have various reports on test results and LER reports
17 on failures. And perhaps we could compile the data from
18 that and derive something from that data that would tell us
19 where the most probable failures are and what the reason
20 is.

21 DR. SIESS: There's a frequency magnitude issue.
22 The license from Three Mile Island here need to be looked at.
23 The leak rate comes into the licensing process and the safety
24 review pretty much in terms of LOCA.

25 You assume that we've got P/A, peak calculated

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1 accident pressures. We take a source term from Reg Guide 1314
 2 and we take a leak rate of the tech specs to which these
 3 tests are related. We take some 5 percent meteorology and
 4 we compute some doses.

5 And, of course, we compute some doses which are
 6 absolutely outrageous in view of Three Mile Island.

7 On the other hand, our source term may be equally
 8 outrageous in terms of Three Mile Island. I don't know.
 9 What the whole leakage thing fits into that scenario which --
 10 I'm not sure it's a bonding scenario any more, or an acceptable
 11 scenario.

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i Certainly, it's not acceptable to the public in
2 terms of the numbers we come out with in the SER. The
3 numbers we come out with in the environmental impact
4 statement, on a realistic basis for a LOCA, are much
5 smaller. In fact, for Three Mile Island 2 the environmental
6 impact statement Class 8 large LOCA was 600 and some-odd
7 person-rems within a 50-mile radius, which is about the same
8 order which we got for three-mile.

9 I'm having trouble fitting the leak rate thing
10 into the overall picture now. I just don't have that much
11 confidence.

12 MR. ARNDT: Your comments are good ones, and I
13 think when we go for our general revision --

14 DR. SIESS: I know how we got where we are.

15 MR. ARNDT: -- we can factor these in, pardon.

16 DR. SIESS: I know how we got where we are but
17 when we go back and tie the leak rate entirely to the Part
18 100 siting criteria, you know, which leads to unacceptable
19 consequences by public standards, I think it need looking
20 at. I don't know whether Standards should look at it, or
21 Licensing, or what.

22 MR. ANDERSON: There is something other than the
23 minimum considered in the WASH-1400 report. They considered
24 that there was going to be hair leakage based on the
25 probabilities.

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1 DR. SIESS: WASH-1400 always carried everything to
2 a core melt.

3 MR. ANDERSON: I think they had studied somewhat
4 the probability. We'll double-check that.

5 DR. SIESS: I don't remember whether WASH-1400,
6 you know, looked at realistic accident pressures, or whether
7 they just sort of used the LOCA analysis to get the
8 pressures and so forth.

9 MR. ARNDT: I think also the Lessons Learned --
10 Three Mile Island 2 Lessons Learned Task Force had addressed
11 itself in recommendations to looking at Appendix J. I don't
12 recall --

13 DR. SIESS: I don't recall that.

14 MR. ARNDT: I don't have the report with me, but I
15 thought they were considering looking at that also.

16 DR. SIESS: Maybe when we get through with Three
17 Mile, we'll get back and talk to the staff about leak rate
18 testing. Really, the more basic question to me is not the
19 leak rate testing but where we stand on leak rate, and why.
20 Because I've seen in the past few years the structural
21 design of containments change significantly simply because
22 of the leak requirement. I don't think the meteorology has
23 changed that much, but something has changed to where
24 everything is a double containment.

25 We'll just see more and more of those, and it's

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1 being dictated by a particular calculation, a particular
2 requirement which may be important. After all, Three Mile
3 Island, if it showed anything, it showed that containments
4 are awful nice things to have.

5 MR. ARNDT: I'm not so sure about the more recent
6 containments, but the meteorology model, I think, was very
7 significant with respect to the structural design used. For
8 example, in Beaver Valley, the application of an additional
9 barrier, I think was due to meteorological modeling of the
10 site. Where the original design might have been fine on one
11 site, here it was felt that additional protection for that
12 site was desirable.

13 DR. SIESS: I think maybe there were some changes
14 in the meteorology. But I haven't seen any site -- of
15 course, I haven't seen very many CPs recently, but I'm
16 talking about four or five years, I haven't seen any site
17 where the old two-tenths percent leak rate was acceptable,
18 and that's what we were using ten years ago. We've still
19 got some of chem. The leak rates were two-tenths percent,
20 then they started going to one percent; then they started
21 going to double containment, to get down to one-tenth
22 percent. You know, we've done some pretty extreme things.

23 PROF. KERR: One of the things that happened was
24 changing a goal to half the goal at the CP stage. That
25 probably helps some, because I can remember plants coming in

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1 with 299.8 rems to the thyroid at the OL stage, and we found
2 that acceptable. You just don't see that anymore. You see
3 at the OL stage, 15 rems to the thyroid, one, two, three,
4 four, five rem, whole body. Everybody's got tightened up,
5 even on Part 100. I'm not quite sure why.

6 I've got nothing against containments and low
7 leakage, but a double containment at Three Mile wouldn't
8 have changed the releases, I don't think, one bit.

9 MR. ARNDT: I agree.

10 DR. SIESS: And if it's an isolation valve that
11 doesn't close, the fact that you've got a double containment
12 doesn't help you one bit. Sometimes I think the regulations
13 -- where the reason for them has sort of gotten lost -- have
14 led to design changes or solutions that are not necessarily
15 improvements in real safety. They're an improvement in a
16 calculation, which may or may not affect the real safety.

17 Okay, this is going out for comment, right?

18 MR. ARNDT: Right.

19 DR. SIESS: Any objections?

20 MR. ETHERINGTON: No.

21 DR. SIESS: The next one we've got is Revision 2
22 of 1.136. 1.136 is entitled Material, Construction and
23 Testing of Concrete Containments. It's a qualified
24 endorsement of ASME boiler and pressure vessel code section
25 3, revision 2, original draft. And revision 1 was the

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1 original ground. Revision 1 just dealt with Article CC
2 2000, which was Materials and the new draft has added
3 that to deal with essentially all of the parts of CC 1002,
4 4, 5, 6 and 7, and 3 is Design; am I right?

5 MR. MA: That's right.

6 DR. SIESS: That's covered in another one, isn't
7 it?

8 MR. ANDERSON: No.

9 DR. SIESS: Don't we have a rate guide that has
10 load factors and stuff like that? I thought we had a couple
11 of rate guides that addressed that.

12 MR. ANDERSON: That was on 349, other concrete
13 structures.

14 DR. SIESS: Okay. It's on 349, and actually, all
15 the stuff has added to cover five more chapters is about two
16 items, right?

17 MR. MA: That's correct.

18 DR. SIESS: I went through positions. One was not
19 changed; two was not changed; three simply gives a cross
20 reference to Reg Guide 1.107; four was not changed; five,
21 I think is new; and six is new. They deal with 5000 and
22 6000. Rather than go through these item-by-item, let's just
23 see what comments we have. It's fairly clean. I have a
24 couple.

25 In Item 3, where you simply change the reference

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ap 1 1107, that's on the chloride limits, which is about as hot a
2 subject as you can get into. And I think now you're quoting
3 313, and I don't know that 318 -- all I can tell you is that
4 318 is not considering the change right now. I can tell you
5 that since I'm chairman of the 318 Subcommittee.

6 MR. ARNDT: Okay.

7 DR. SIESS: I just wonder if just for the benefit
8 of the user, whether it wouldn't be just as well to put all
9 the words in Position 3 instead of cross referencing another
10 guide. To make a person go look up another guide -- I
11 haven't any strong feelings, but --

12 MR. ARNDT: There's a particular reason for this.
13 Items one through four are sort of in the committee
14 development process. There are being changes made to the
15 code. Changes have not been made effective, they're not out
16 in an addendum to the code, and with the exception of number
17 three, items one through four are going through as shown.
18 Item number three, the Committee is attempting to make some
19 progress on it, but there's still fairly intense discussion
20 between the Committee and us as to what the chloride limits
21 should be. There are other factors than just the chloride
22 limits, although this refers specifically to that.

23 DR. SIESS: No it doesn't. By reference to 1107,
24 it limits other things than chlorides.

25 MR. ARNDT: Right, the chemical requirements.

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p 1 What I'm saying is between the Code Committee and Reg Guide
2 107, there's also some controversy as to the time at which
3 it should be in place in the structure and tension, without
4 having any environmental protection. That's outside of this
5 reference here --

6 DR. SIESS: All I was saying is there's not any
7 change in substance, but would it be convenient for the user
8 if you just simply repeated in here the requirements from
9 107 instead of referencing them?

10 MR. ARNDT: Not really, because what we're hoping
11 is -- maybe too optimistically -- that the Code Committee
12 will decide that the contents of 107 or the discussions that
13 we're having after the issuance of 107, can come out in an
14 addendum to the code, in which case, if they do that, we'd
15 have no need for the regulatory guide any longer. But
16 what's more likely is that they may come out in some
17 modified form, which maybe they and we can agree upon, and
18 it may not fully be exactly the same as 107 now is.

19 Now, if we come up with something that's a little
20 different from the current 107, then we have to go back and
21 change 107 and this guide, both, whereas if we wind up with
22 a compromise position with the Committee, different than
23 what's currently in 107, and we had the wording in here,
24 we'd have to change both rather than one.

25 DR. SIESS: So you could only change one. But

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1 this assumes that it is satisfactory, that if you change
2 107, the change also applies here.

3 MR. ARNDT: Correct.

4 DR. SIESS: And that is true.

5 MR. ARNDT: That is a fact.

6 DR. SIESS: So that is an advantage I can see.

7 Okay.

8 MR. ETHERINGTON: What happens if the code
9 conforms completely to your Reg Guide requirements? Do you
10 just withdraw the Guide, or do you leave it and endorse the
11 code in the Guide?

12 MR. ARNDT: If they have put all the points that
13 we're concerned with into the code, then we feel that
14 there's no longer any need for the Guide itself. It's a
15 redundant piece of paper. And so long as we have no further
16 points of contention on that subject, then we don't need the
17 Regulatory Guide.

18 DR. SIESS: But you do need the reference.

19 MR. MORRISON: What you're saying, I don't
20 understand.

21 DR. SIESS: Let me try. If the code is completely
22 acceptable without any reservation, the way you would accept
23 it would not be by a Reg Guide thing, it's completely
24 acceptable. But by referencing it, there's a place in Part
25 50 where you reference acceptable standards.

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1 MR. MORRISON: We had the codes and standards in
2 Part 55(a). But I think what Gunter is saying is a little
3 confusing. If the code was completely acceptable to us in
4 our present course, we would still need a Regulatory Guide
5 that would endorse it as an acceptable way.

6 DR. SIESS: Why not? If you put it in 55(a) —

7 MR. MORRISON: If we think it's mature enough,
8 then we can do this with any standard where we think we'd
9 want to put it in the regulations, under the Regulatory
10 Guide. That is another option open to us. But we'd have to
11 endorse it by one mechanism or another.

12 DR. SIESS: You can either put out a Reg Guide
13 that endorses it up to a certain addendum, or you can put in
14 55(a), which is the same thing.

15 MR. ARNDT: Right. Yes, I can see where I may
16 have confused the issue.

17 DR. SIESS: You're always a year and a half behind
18 in 55(a), which doesn't bother me. It used to bother
19 Dr. Bush quite a bit.

20 MR. MORRISON: We're usually that far behind on
21 our other standards that we're endorsing on Regulatory
22 Guides, too.

23 MR. ARNDT: We wouldn't need a specialty guide
24 like 107 if all of these provisions were in the code. We
25 would continue a guide like this guide, which is endorsing

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1 -- we're attempting through this guide to endorse the code
2 as a whole.

3 DR. SIESS: What does 107 cover?

4 MR. ARNDT: It covers grouting, the in-service
5 inspection of containments -- excuse me, it covers the
6 grouting of pre-stressing tendons.

7 DR. SIESS: There are codes which are acceptable
8 and these are the ones, Section 3, Division 1, is covered by
9 55(a).

10 MR. MORRISON: 55(a).

11 MR. ANDERSON: We're planning on revising 50,
12 55(a) to broaden it. Right now it only covers Class 1 metal
13 components. One of our priority tasks is to complete the
14 rewrite, 50, 55(a) and to broaden it, including starting to
15 pick up metal containments. I don't believe we're going to
16 pick up concrete containments for some time. We want to see
17 this code mature somewhat.

18 DR. SIESS: Well, it looks to me like CC is
19 getting pretty close to what you want.

20 MR. ARNDT: It is, but it's not at the point where
21 we're in close enough agreement with the Code Committee that
22 we could go and put it in the regulation.

23 DR. SIESS: These are -- maybe they're a little
24 better than nits, but they're not great big issues.

25 MR. ARNDT: Agreed.

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1 DR. SIESS: They're relatively minor differences,
2 considering what's in them.

3 MR. ARNDT: Our procedure here has been to attempt
4 to pick up as much of Section 3, Division 2 as we can in
5 adjustable bites. This is the first expansion of the
6 original Guide. The first issue of this Guide covered the
7 materials only. This issue of the Guide goes beyond that.

8 DR. SIESS: You have still got differences on
9 3000, I know. Let's go to page six, where the two new items
10 -- the first one of them is on 52-10. I have one comment.
11 In line three, it should be "those embedments," I believe.
12 "Those embedments shown on the drawings." I think it's a
13 little clearer that way. Anybody have any questions about
14 52-10, Item 5?

15 (No response.)

16 DR. SIESS: What about Item 6? That seems to be
17 something the code ought to pick up and fix, because I don't
18 think -- did they argue about that, gentlemen?

19 MR. MA: No.

20 DR. SIESS: Because the way it was worded, if you
21 read English, it didn't require a remedial measure, but
22 there wasn't much point in mentioning it, unless you
23 intended to require it.

24 MR. ARNDT: I'm not sure that that was the
25 intentional wording in the code.

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1 DR. SIESS: It was just very poor wording.
2 MR. ARNDT: But once they make the changes to the
3 code --
4 DR. SIESS: They might make it before this goes
5 final.
6 MR. ARNDT: It's a possibility.
7 DR. SIESS: Mike, do you have any questions?
8 MR. BENDER: No.
9 DR. SIESS: Anybody else? Any objection to this
10 going out for comment?
11 PROF. KERR: I have no objection. I have a
12 comment on page three, 1.1363, where the staff believes
13 these recommended limits are more conservative and can
14 provide better assurance. I'd feel better if it were
15 something like "needed assurance" rather than "better
16 assurance." One can always become more conservative --
17 DR. SIESS: Where is that, Bill? Oh, I see it.
18 Item 14.
19 PROF. KERR: One can always be more conservative
20 and provide better assurance. It seems to me what you want
21 is -- you don't think the existing is good enough and you
22 want some needed insurance.
23 MR. ARNDT: Correct.
24 MR. BENDER: Can I ask an extraneous question?
25 PROF. KERR: No.

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1 MR. BENDER: I'll ask it anyway. Having become
2 aware of the rock anchor problem, what's being done about
3 getting something to deal with those kinds of adversities?
4 That doesn't come under this.

5 MR. ARNDT: It's not covered here. I'm not up to
6 date, exactly what's happening. I think that there is some
7 activity currently going on, looking at this.

8 MR. BENDER: There's water intrusion into the
9 rocks. That much I know. The problem is whether, with all
10 the attention we're giving to grouted tendons in the
11 concrete, we aren't ignoring the most important matter,
12 which is whether the integrity of the rock anchors that are
13 used for that purpose have really been properly controlled
14 by a regulation. I don't want to take the matter further.
15 It just reminded me of it, in looking at this.

16 MR. ANDERSON: On your suggestion, we looked at
17 the word "better" and I'm not sure we can provide the needed
18 assurance of avoiding unforeseen problems, because we can't
19 foresee all of them.

20 PROF. KERR: Well, my point is you can always make
21 things more conservative, and thus presumably provide better
22 assurance, but you can take next week, you can take an even
23 more conservative stance to provide better assurance. It
24 does not seem to me that that's a valid argument for doing
25 something. The fact that you are more conservative and

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1 provide better assurance --

2 MR. ANDERSON: I'm not sure we're going to provide
3 all the needed assurance of avoiding unforeseen problems.

4 PROF. KERR: Well, if you don't provide the needed
5 assurance, then you shouldn't use that change, because the
6 change presumably is one which you think will provide needed
7 assurance. Otherwise you wouldn't be recommending it, would
8 you.

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1 MR. ANDERSON: When it comes to unforeseen problems.

2 PROF. KERR: Assurance doesn't mean certainty, to me.

3 MR. MORRISON: That's right. I don't have any prob-
4 lem with the "needed assurance."

5 PROF. KERR: It's in it.

6 MR. ETHERINGTON: Would it be a compromise just to
7 leave out "more conservative"? "These recommended limits pro-
8 vide better assurance. If you can provide better assurance at
9 small cost, you should do so." I think that's part of the
10 philosophy.

11 DR. SIESS: I am not sure it's at a small cost.

12 MR. ETHERINGTON: Well, I don't know, compared with
13 the cost --

14 DR. SIESS: That's the chloride. That's not in the
15 position, Bill.

16 PROF. KERR: No more comments.

17 DR. SIESS: Anything else?

18 (No response.)

19 DR. SIESS: Okay. We'll say "Okay" on sending that
20 one out for comment. I doubt if you're going to get very many
21 comments, because that particular position is already in force
22 on the chloride. You're covering grouting in another reg guide;
23 right?

24 MR. ARNDT: That's right. This is just for consis-
25 tency.

1 DR. SIESS: What have you got for us next month, if
2 anything, Bill.

3 MR. MORRISON: We have nothing for next month.

4 DR. SIESS: You guys are busy on something else?

5 MR. MORRISON: Our people are diverted on working on
6 licensing cases and new projects as a result of the TMI Lessons
7 Learned.

8 DR. SIESS: I want to know when Gunter Arndt became
9 an expert on leak testing. These structural engineers are
10 pretty versatile.

11 (Laughter.)

12 MR. ARNDT: We're still on the record.

13 MR. MORRISON: When we lost our previous expert.

14 DR. SIESS: Who is that?

15 MR. MORRISON: Joe Melvin. He went to MUS.

16 MR. ANDERSON: About two or three years ago.

17 MR. ARNDT: As a matter of fact, my association with
18 Appendix J goes back a considerable number of years, when I
19 first backstopped an individual who had the responsibility for
20 revising the Appendix in its current form, to its current form.
21 And he left shortly thereafter, and since I had worked with him
22 on it, I continued coordination on it. And it's recently been
23 that time has elapsed from the issue of that regulation to a
24 period where people have to implement. The time period involved
25 had passed, and we started getting information in Licensing that

1 indicated the Appendix needed changing. And NRR has drawn up, as
2 a result of their experience with the current one, a number of
3 changes they want made, a number of recommendations for change.
4 I will be coordinating that action.

5 DR. SIESS: Bill, leaving out the discussion about
6 leak testing, in general, which really didn't relate specifi-
7 cally to the guide, what did we accomplish here this morning
8 that we couldn't have accomplished perhaps by just some written
9 comments from members of the subcommittee to the staff? I am
10 still looking at ways to reduce some of our effort in this area,
11 particularly on guides that are going out for comment. Once
12 I suggested we might even consider not reviewing them until
13 after they had been out. In this case, we had relatively minor
14 items -- that is, noncontroversial -- and yet, you know, we've
15 convened three to four members of the committee and brought you
16 guys down here from Bethesda for an hour and a quarter.

17 MR. MORRISON: I know this is something that we have
18 discussed before.

19 DR. SIESS: Did you get anything more out of this than
20 you would have we had sent you a few comments in writing on
21 these two guides?

22 MR. MORRISON: In the regulation in the guide that we
23 discussed this morning, probably not. And, in fact, where,
24 because of previous commitments we have been unable to meet and
25 maybe we only had one guy down here, rather than defer it, I

1 suggested that perhaps we could get your comments by mail
2 without having a meeting.

3 But I think it depends on the individual guides and
4 regulations as to the extent of discussion that takes place. I
5 think that particularly on the more controversial guides, we
6 think that the meetings, even before we go out for comment, are
7 worthwhile.

8 DR. SIESS: I wanted to limit it to these two because,
9 for example, suppose we had a procedure whereby I saw these two
10 a little bit in advance, looked at them, and said I didn't think
11 there was too much controversy and suggested to the staff that
12 they simply circulate them to the members of the committee to
13 see if there were any comments, and we would not consider them
14 at a meeting. That would have been satisfactory?

15 MR. MORRISON: That would have been satisfactory.

16 I think there is some other factor that we should
17 probably take into account. That is the extent of public
18 involvement, too. Suppose that a guide is in that category but
19 you also received a couple of requests for public comment.

20 DR. SIESS: That would affect my decision. But, again,
21 on a guide like these two changes, they both go out for public
22 comment, they will be back before they're made final, and there
23 will be ample time for the public to comment and to appear before
24 this committee if they want.

25 Now, in this instance of just these two following the

1 procedure, I suggested we could have saved a meeting if we had
2 had a couple more substantive issues. Then I wouldn't see much
3 point in trying to handle something like this by correspondence.
4 We might just as well bring it in and take it up in the same
5 meeting, unless it's going to extend the meeting longer than
6 would seem desirable.

7 But does the subcommittee see any reason for not
8 trying that if the occasion arises? It won't happen too often.

9 MR. ETHERINGTON: No. I think that would be fine.
10 Of course, it does presuppose that we get some kind of a look
11 at this enough in advance to decide whether we'll need a meet-
12 ing or not.

13 DR. SIESS: What I thought is that I would look at
14 it; and if I thought that we didn't need a meeting, I would ask
15 the members to comment or to indicate whether they preferred to
16 discuss it in a meeting.

17 MR. ETHERINGTON: Of course, you can always call a
18 meeting and then cancel it. I think that's possible; isn't it?

19 MR. QUITTSCHREIBER: Yes.

20 DR. SIESS: I think the number of times where we could
21 avoid a meeting entirely might be few, because we might have an
22 effective guide coming in and two for comments, and we might
23 juast as well take them all up.

24 MR. ETHERINGTON: This is when we clearly could have
25 avoided a meeting.

1 DR. SIESS: This one we could have avoided a meeting,
2 but we could have a case with three or four effective guides.
3 That means an all-day meeting, but we could cut a meeting down
4 to half a day. There are various things that we can do. These
5 Wednesdays are getting pretty valuable to the committee for
6 other meetings, and sometimes half a day is enough.

7 But we'll try this and see if it works. It's not out
8 of line with what you said, Bill.

9 Then, next month we have nothing.

10 Will you have anything the month after that?

11 MR. MORRISON: I haven't really looked that far ahead
12 on our schedules, but I will let you know at the time of the
13 meeting next month.

14 DR. SIESS: Okay.

15 Anything else, gentlemen?

16 MR. ETHERINGTON: Yes. I would like to ask a question
17 about integrated leak rate testing. It's a very difficult test,
18 of course, but, as I recall, North Anna 1 ran a leak test, and
19 they came out with a negative leak rate which didn't look right
20 to them, so they rationalized away the negative part and came
21 out with an extremely small positive leak rate.

22 This doesn't seem very satisfactory. Have you any
23 things on that?

24 MR. ARNDT: I am not familiar with that, sir, I am
25 afraid.

1 MR. BENDER: I remember it, Harold.

2 MR. ARNDT: I know the containment itself is supposed
3 to operate.

4 MR. ETHERINGTON: It doesn't give you much confidence
5 with the real figure they get.

6 DR. SIESS: They're all using the absolute method now,
7 aren't they, rather than the reference document?

8 MR. ARNDT: I believe they are.

9 DR. SIESS: They're putting du Pont monitors and
10 thermometers around, and so forth. You get absolutely no
11 confidence in that whatsoever. What I do get some confidence
12 from on the integrated leak rate test is that they have to
13 calibrate after they've run their 24-hour tests that they then
14 must put in a known leak and run for, what, four hours or some-
15 thing like that. And they've got to be able to pick up that
16 known leak within plus or minus 25 percent. Now, that gives me
17 a little confidence that what they got was right.

18 MR. ETHERINGTON: I don't remember on North Anna, per
19 se.

20 DR. SIESS: What were they talking about? Out-gassing
21 from the concrete? I don't remember. But this thing is so
22 darned sensitive to temperature, they put about 20 thermometers
23 around, you know, and then they got all these complicated --
24 it takes a computer program to compute this.

25 PROF. KERR: They just failed to calculate the

1 relationship between pressure and temperature correctly. Then
2 you get a negative leak rate.

3 MR. ETHERINGTON: But they made all the known cor-
4 rections, you see.

5 PROF. KERR: But maybe the corrections weren't
6 properly done.

7 MR. ETHERINGTON: I am only saying I don't have much
8 confidence in the number; that's all.

9 DR. SIESS: It doesn't give you any confidence except
10 when you've seen the calibration test; you get a little confi-
11 dence if that works, that the thing is working right. I think
12 I would give a little more confidence to the calibration test
13 if it was made first, rather than afterwards; but that may be
14 just a minor point.

15 MR. ARNDT: One of the reasons we would like to make
16 a later, more general, change to Appendix J is so that we can
17 leave the technical aspects of running conducting a test, the
18 mechanics of testing, to the industry standard that has been
19 recently developed and expanded, and leave the criteria for the
20 leakage rate in the regulation.

21 But for the reasons you're citing as examples, there
22 is going to be considerable change anticipated in the way peo-
23 ple go about conducting the tests; and having an industry
24 standard which we participate in and follow along with, which
25 will be sort of the handbook of doing the test, we find it to

1 be a valuable way of keeping the testing techniques current
2 and keeping them as accurate in doing them and interpreting
3 them as possible.

4 DR. SIESS: I think, following what Mr. Etherington
5 said -- and I certainly agree with him -- in terms of the
6 assurance that the containment will not leak in the event of an
7 accident, I don't think the integrated leak test, the interval
8 it's made and how it's made, contributes very much to my feel-
9 ing of assurance.

10 I think the Type B and C tests, being sure that
11 penetrations are tight and that valves close and are closed,
12 give me a lot more assurance because they're made at more fre-
13 quent intervals.

14 But from my feeling about the failure rate there, I
15 don't know how much assurance that I get, and I think the level
16 of assurance really depends more -- if you did a probabilistic
17 analysis, your level of confidence would depend much, much more
18 on your Type B and C test than on a Type A test.

19 MR. ETHERINGTON: I don't want my comment to be
20 construed as my not being in favor of integrated leak rate
21 tests. There are a lot of reaction forces underlying, and you
22 could develop a crack in a weld that wouldn't be found any other
23 way. On your one-inch hole, assuming that you have 10/1000 gap
24 there, or a bad fit or something, once it gets away from the
25 hole, I think it will find its way out. And I find that would

1 be about 2/10 of a percent a day on a one-inch hole for the 10-
2 mill gap.

3 DR. SIESS: It was 40 psi on that liner. I am not
4 sure it was there, either.

5 MR. ETHERINGTON: I don't know. The roughness, the
6 unevenness.

7 DR. SIESS: The concrete is cast against the steel.

8 MR. ETHERINGTON: It's cast against the steel. Does
9 it stay there?

10 MR. BENDER: There is lots of buckling in those lines.

11 DR. SIESS: The thing is, the intergrated leak rate
12 test, I believe, made at five-year intervals at half the pres-
13 sure, if you did a probabilistic type of analysis, you would
14 find that the confidence limits you got from that would be
15 pretty poor compared to what you would get from your Type B and
16 C tests.

17 I am not arguing against integrated leak rate tests,
18 either.

19 MR. ETHERINGTON: No, that's right. That's all I
20 wanted to say.

21 DR. SIESS: It's a gross test. It's likely to show
22 up something and make some sense, because that's really what
23 you're after. But I am also not sure that failing it is all
24 that significant, either, if it fails because a valve line
25 closes.

1 MR. BENDER: If I could just add another element of
2 thought to Harold's point. An intergrated test that tries to
3 establish a leak rate of like a quarter of one percent of the
4 system volume per day is just not within the measuring capa-
5 bility of the systems. So, I think tests like the North Anna
6 test --

7 DR. SIESS: You have got darned few containments that
8 are as high as a quarter.

9 MR. BENDER: -- Show up that measurement. It seems
10 to me that just from the standpoint of overall control, that
11 being able to show that the leakage is less than one percent of
12 the system volume per day is the kind of assurance you need in
13 order to be sure that all the penetrations are closed up. And
14 that's the part that I think has the highest uncertainty.

15 It seems to me, when you're thinking about leak test-
16 ing, one of the things that ought to be dealt with is that, just
17 to be sure that all the mechanisms do operate. These contain-
18 ments that have buffered connections on them are permitted to
19 leak in all sorts of ways, and a leak rate test that is masked
20 by those buffers is not really much of a leak test, anyhow.

21 So, I think that whole aspect of it can stand some
22 scrutiny, what leak rate should you establish where you've got
23 a buffered system, just to the extent that the staff wanted to
24 get some reasonable assurance that the closures are being made
25 well.

1 MR. ARNDT: I would like to add as a footnote -- I
2 mentioned the standard before; this is the consensus national
3 standard, ANCI-N-274, containment system leakage testing
4 requirements. And we would like to, in future, not have
5 Appendix J be technical as far as the mechanics of the test are
6 concerned.

7 MR. BENDER: Would you plan to reference the standard?

8 MR. ARDNT: Yes. The current one does, as a matter
9 of fact. The reference is sort of the precessor to the
10 standard.

11 DR. SIESS: Anything else, gentlemen?

12 (No response.)

13 DR. SIESS: Thank you.

14 The meeting is adjourned.

15 (Whereupon, at 10:10 a.m., the meeting was adjourned.)

16 * * *

end#4