9.7

## NUCLEAR REGULATORY COMMISSION

IN THE MATTER OF:

PUBLIC MEETING

BUDGET PRESENTATION

Place - Washington, D. C.

Date - Monday, 30 July 1979

Pages 1 - 103

7908696583

Teleghone: (202) 347-3700

ACE - FEDERAL REPORTERS, INC.

Official Reporters

444 North Capital Street Washington, D.C. 20001

NATIONWIDE COVERAGE - DAILY

CR6200

## DISCLAIMER

This is an unofficial transcript of a meeting of the United States Nuclear Regulatory Commission held on Monday, 30 July 1979 in the Commissions's offices at 1717 H Street, N. W., Washington, D. C. The meeting was open to public attendance and observation. This transcript has not been reviewed, corrected, or edited, and it may contain inaccuracies.

The transcript is intended solely for general informational purposes. As provided by 10 CFR 9.103, it is not part of the formal or informal record of decision of the matters discussed. Expressions of opinion in this transcript do not necessarily reflect final determinations or beliefs. No pleading or other paper may be filed with the Commission in any proceeding as the result of or addressed to any statement or argument contained herein, except as the Commission may authorize.

UNITED STATES OF AMERICA CR6200 NUCLEAR REGULATORY COMMISSION PUBLIC MEETING BUDGET PRESENTATION 1 ć Room 1130 1717 H Street, N. W. Washington, D. C. 0 Monday, 30 July 1979 The Commission met, pursuant to notice, at 2:05 p.m. 10 BEFORE: DR. JOSEPH M. HENDRIE, Chairman JOHN F. AHEARNE, Commissioner 13 ALSO PRESENT: Messrs. Chilk, Dircks, Gossick, Donoghue, Englehardt, 15 Barry, Haller, Cunningham, Burnett, and Martin. 16 io .

De le Luera: Reporters, inc.

25

· CR 6200 JWBeach

1

## PROCEEDINGS

CHAIRMAN HENDRIE: If we could come to order, 2 3 the Commission meets this afternoon to hear from the Office of Nuclear Material Safety and Safeguards as to budget 5 requests, supplemental for '80, budget for '81. I think we're it for this afternoon, John. 6 COMMISSIONER AHEARNE: Vic isn't coming? 7 8 CHAIRMAN HENDRIE: No. COMMISSIONER AHEARNE: Great. I'll move over to 10 this side. 11 CHAIRMAN HENDRIE: It certainly will give us 12 lots of room. 13 Well, when we went to those long sheets, why 14 they're incompatible with the space available for a full 15 Commission sitting. 16 (Laughter.) 17 CHAIRMAN HENDRIE: I keep flipping my off-page over Vic's on-page. 19 (Laughter.) 20 COMMISSIONER AHEARNE: I thought that was deliberate. 21 CHAIRMAN HENDRIE: You thought that was deliberate? (Laughter.) CHAIRMAN HENDRIE: Okay, Lee, kick it off. 24 MR. GOSSICK: Okay, sir, we're set here today to arai Reporters, Inc. consider the requests by NMSS. They briefed Commissioners

Gilinsky and Bradford, as you know, last week, since they couldn't be here today. Bill, go ahead. 3 MR. DIRCKS: At the outset, I want to make it 4 clear --CHAIRMAN HENDRIE: I might comment, Bill, that 6 I thought it was a pretty good move, putting the Agency seal on the first page of the briefing package. What do you think, John? That ought to be worth 10 two slots. (Laughter.) 11 CHAIRMAN HENDRIE: And a million dollars, anyway. 12 COMMISSIONER AHEARNE: That's if you like to see 13 it. 14 MR. DIRCKS: It's our test pattern. 15 CHAIRMAN HENDRIE: You couldn't get it in color? 16 (Laughter.) 17 MR. DIRCKS: We put it up there as a test signal. 18 We're not making an appeal against EDO's wallet 10 today. We're here basically to defend what the EDO has given 20 us, and we are also making an attempt to present a recommended FY 1980 supplemental at the same time as the '81 presentation. The supplemental would add a total of 23 additional staff and \$2.2 million to the FY '80 budget, making a total 24 zrai Reporters, inc. '80 program of 320 people and \$18 million in program dollars.

COMMISSIONER AHEARNE: Now you make a point, do you not, taking exception to the EDO mark. Is that both in the '81 and the supplemental?

MR. DIRCKS: We're not taking -- we're not contesting anything the EDO has given us in the '30-'31 budget except for one minor little thing, which we regard as a definition of "setasides," and I think we've discussed this point once before -- one area.

They thought a "setaside" was a drop off of the resources they gave us in '80. They gave us the special supplemental in '80. They thought that was a one-time injection of work, and that it would no longer be around.

Our view is it's a continuation of that program.

COMMISSIONER AHEARNE: But in general you aren't taking exception to the dollar reduction in supplemental?

MR. DIRCKS: We're not taking an exception.

The '81 budget request is for 337 people and \$23 million in program support dollars. When we get into it, wa would like to see that 7 setaside in the '81 budget, what we call a "contingency planning category" be made part of the base '81 program.

The increase in resources that we're asking for today reflects where we're placing our priorities in '80 and '81, and I think you can see that quite clearly. The waste management program is recommended to increase by 59 people

ce- ural Reporters, Inc.

```
between fiscal '79 and fiscal '81. The increase of program
   support funds for the waste management program would be about
    59.5 million during that same period.
3
               Offsetting that increase in people in the waste
   management program is the decrease that you see in the
    safeguards program, which is slated to go down by 14 slots
    between '79 and '81.
               COMMISSIONER AHEARNE: What are you at at the
8
    present time?
9
               MR. DIRCKS: In safeguards, we're at 107 people
10
    in safeguards. We want that -- we're asking --
1.1
               COMMISSIONER AHEARNE: Well, I can see that that's
12
    the FY '79 current, but do you mean as of today?
13
               MR. DIRCKS: In terms of people on board?
14
               COMMISSIONER AHEARNE: Yes.
15
               MR. DIRCKS: No. We've been holding that down,
16
    in view of the '80.
17
               COMMISSIONER AHEARNE: That was my question.
18
               MR. DIRCKS: I think we're about 99, 98. Is that
19
    right, Bob?
20
               MR. BURNETT: About 95 to 97, somewhere in that
21
    area.
               MR. DIRCKS: 95 to 97, in terms of people actually
    on the rolls. We have vacancies, but we're not filling
```

e-Federal Reporters, Inc. 25

them.

10

11

12

13

14

15

18

20

21

(Slide.)

The Fuel Cycle Division remains assentially stable in terms of numbers, except for this supplemental increase of 7 positions in fiscal '80, which we'd like to see continued in fiscal '81.

The Fuel Cycle Division, although it's stable in terms of numbers, we are making some program adjustments within that program, which we'll get to --

COMMISSIONER AHEARNE: Well, let's see now. Let me ask you a question on that. You say you'd like to see the increase of 7 continued into '81. So what is the number that you're really looking for?

> MR. DIRCKS: We're looking for, in '81, 111 people.' CHAIRMAN HENDRIE: Where was this?

MR. DIRCKS: This is in the Fuel Cycle Division. We're at 103 now. We could go up to 110. With the supplement in fiscal '80, we'd like to keep that program at 111 in fiscal '81.

COMMISSIONER AHEARNE: That's the exception you meant?

MR. DIRCKS: Yes. And that's been carried as a setaside in your books up to now. We'd like to see it pulled out of setaside.

COMMISSIONER AHEARNE: Well, it's not listed as a setaside there. 610 110

erai Reporters, Inc.

MR. DIRCKS: It really is. COMMISSIONER AHEARNE: Let's see --MR. DIRCKS: It's in the -- see the 22 positions in Fuel Cycle Division? It's in that 22 in fiscal '81, the last column: it's in there. 5 COMMISSIONER AHEARNE: So that -- but that is, or 6 is not, the 7 that's listed in the '80 supplemental? MR. DIRCKS: We've got --8 COMMISSIONER AHEARNE: In the FY '80 supplemental, 9 10 you've got 7 people. 11 MR. DIRCKS: Sure. What we want to do is to 12 continue that increase over into fiscal '81. MR. GOSSICK: And those 7 are in the 22. 13 MR. DIRCKS: They are in the 22. We want them 14 pulled out of the setaside and put in the increase we're 15 16 asking for. 17 And I don't think we made our case that clearly to the BRG the first time around. I think in subsequent 18 19 discussions I think we're coming -- we're getting better. 20 COMMISSIONER AHEARNE: Okay. MR. DIRCKS: What I'd like to do now is to go 21 into each program. I'll do it briefly by giving an overview of the program and looking at each decision unit, highlighting 23 any problems we think where any special problems may exist. 24 aral Reporters, Inc. Then I'll address the setaside. And then I'll show you overall

7

8

9

10

11

12

13

14

15

16

17

18

19

20

23

what the whole program can accomplish or cannot accomplish
within the mark, and then make a special pitch for the
setasides.

As I go through it, I'll have each of the program directors sitting up next to me here. Dick Cunningham is the first.

(Slide.)

The first chart is the Fuel Cycle Program. There are three decision units in that program.

The Fuel Cycle Program is the basic licensing program within the Office of NMSS. During the past year, we transferred the Uranium Mill Licensing Program from the Fuel Cycle Program over to the Waste Management Division. So in the area of Uranium Fuel Cycle, when we get to Waste Management, Jack and I will cover that point.

Here is the area we're asking for this supplemental increase of 7 people and \$400,000 in fiscal '80. This would give us an '80 program of 110 people, and the program support funds of about \$3.3 million.

The '81 program approved by the EDO is for 104 people and \$3.9 million. The EDO setaside, as I mentioned, has 22 people and \$680,000 in it awaiting your policy decisions. We're requesting that we take those 7 people out of the 22, and I'll make a special pitch for that.

COMMISSIONER AHEARNE: Just as a matter -- and I

24 e. aral Reporters, inc.

2.5

3

10

11

12

13

15

16

18

19

20

21

23

24

realize they are small numbers, but I would like to try to keep track of them. You have just identified the 7 as being the setaside that you had hoped to continue on, and as part of the 22. But if I look across that line, I find that the 7 has 5 set aside and not 7.

MR. DIRCKS: In the Fuel Cycle Licensing, when we get to it, there are actually 3 in the special 7 setaside. There are 3 in Fuel Cycle Licensing, 1 in Transportation Certification, and 3 in Radioisotopes. What happened there is the 7 in '80 was lumped all against the Fuel Cycle Licensing --

COMMISSIONER AHEARNE: Although they should be? MR. DIRCKS: They shouldn't be. Essentially, they shouldn't be. And what we did in '81 is to put them back into the three decision units.

Now the argument can be made on the other side. The '80 effort is really sort of looking at the program across the board, looking at contingency planning, and I like to call it "emergency hazards evaluation" during the licensing process.

The '80 effort is to gather up our efforts and lay out a logical program. What we want to do then is to take these 7 people and spread them into the licensing efforts of each of these three decision units.

COMMISSIONER AHEARNE: In the '79, did you have

ce- \_eral Reporters, Inc.

Uranium Licensing included in your '79 current? MR. DIRCKS: Yes. 3 COMMISSIONER AHEARNE: So the 45 includes Uranium Licensing. MR. DIRCKS: Oh, wait a minute. No, I'm sorry. 5 No. Uranium Licensing has been taken out and put back into 6 the Uranium program. COMMISSIONER AHEARNE: It has been taken out. 9 MR. DIRCKS: Yes. I'm sorry. 10 COMMISSIONER AHEARNE: Okay. 11 MR. DIRCKS: Okay, could I have the next slide. 12 (Slide.) 13 This is the Fuel Cycle Licensing effort. It just lays out the basic principal activities of this decision 14 15 unit, and again lays out what we've asked for, and where we 16 want the setasides. 17 As we go through this, you'll see "develop 18 radiological contingency plans," and that will be almost in 19 every one of the three decision units I'm talking about. 20 CHAIRMAN HENDRIE: Does the office request then now stand at 43 -- 47? MR. DIRCKS: It stands at 44 plus 3, which is 47. Yes, sir. For this decision unit. 24 CHAIRMAN HENDRIE: Yes. \_\_eral Reporters, inc. MR. DIRCKS: The Transportation program would be for

17 plus 1, being 18; and for the radioisotopes licensing 1 we're asking for 46. 2 3 COMMISSIONER AHEARNE: In your base. MR. DIRCKS: In the base. 4 COMMISSIONER AHEARNE: Is this for S-3? 5 MR. DIRCKS: This is in -- the next slide, please. 5 (Slide.) 7 What we've done -- and we may be throwing too 8 9 much detail at you than you want, but we've taken each one of these decision units, shown the major objective and 10 11 planned accomplishment, and the resources we intend to put against that accomplishment; and also what the technical 12 assistance money would be used for. 13 14 COMMISSIONER AHEA NE: Your major licensing 15 actions in this area would be what? 16 MR. DIRCKS: These are fuel cycle plants, fuel 17 fabrication plants. COMMISSIONER AHEARNE: But are they new plants 18 19 coming on? MR. DIRCKS: No, they're basically --20 COMMISSIONER AHEARNE: Or renewal of licenses? 21 MR. DIRCKS: Renewal -- I think there's only one major new plant coming on line; that's the Westinghouse plant 23 in Alabama, but essentially this is all renewal work --MR. CUNNINGHAM: And major amendments. 610 25

24 ce-Federal Reporters, Inc.

e Jeral Reporters, Inc.  MR. DIRCKS: And major amendments, right.

MR. CUNNINGHAM: Substantial plant expansions.

MR. DIRCKS: Included in that first one, "Casework Licensing," we have West Valley, which includes about 6 people in that area. And those people are being used right now to review the existing facility up there, carry out specific safety studies, and we're assuming in the '81 program, the beginning of a licensing action, either to terminate the license that's in effect up there, or to participate in a licensing of any cleanup activities that DOE may be authorized to carry out.

Just to give you some idea of what the '80 program with the supplement is, in '80 we had about 23-1/2 people budgeted against this figure, which is now going up to 27.

The bulk of that increase is in the West Valley area; and secondly in what we call increasing the depth of the licensing review.

I want to mention this one as a specific point.

What we are intending to do is to look with much more care
at establishing -- I hope, Dick, this is right -- quantitative
numerical limits on our various fuel cycle licensees. We want
to do that here, and in the radioisotope area.

Number two, or major objective two, "Studies on Specific Problems," that's where the S-3 issue comes in. I was surprised to see S-3 continuing through '81. I didn't

know it was going to last that long, but it's still with us. COMMISSIONER AHEARNE: I thought it was a 2 3 continuous --MR. DIRCKS: It's an ever-running show, I guess. 4 We had about 8 people in this area under number two 5 in fiscal '80. With the supplement that's going down to 6 5-1/2. The "2" people in parentheses there are listed on the 7 chart for the setaside item, which is the start of generic 8 environmental impact statement on alternate fuel cycles. 0 COMMISSIONER AHEARNE: That would be assuming that 10 11 we choose some alternative fuel cycles? Or NSJ, or NASAP. MR. DIRCKS: Coming out of interest in NASAP, DOE 12 13 initiatives, is some attempt to develop a variation on the · lightwater reactor fuel cycle. 15 COMMISSIONER AHEARNE: A variation other than the 16 ones that, for example, the gas reactor? 17 MR. DIRCKS: That's right. 18 And when we get the setasides -- I'm not ......ng 19 a big pitch for this thing one way or the other -- that's just identified in case you feel as though such activities would 20 be likely to be needed. The three and four are related, in a sense. is on activities looking at the old docket files, licensee 24 files, looking at surveying them, and then coming up for

additional sites for evaluation. And I think you're aware

ce- Larai Reporters, inc.

\*

2

4

3

5 6

7

00 0

10

11

13

14

15

17

18

19

20

21

22

24

ce-- Largi Reporters, Inc

of many of these sites which we're uncovering almost on a day-by-day basis.

The "DOE Remedial Actions," this is the beginning of that 22-site cleanup program. We intend to take on 5 sites in fiscal '81 and start the review.

COMMISSIONER AHEARNE: None of these are mill sites, or at least not ours?

MR. DIRCKS: No, they're not ours. These are under the Uranium Mill Tailings Act.

The "Implementation of New Regulations," we have 1-1/2 people set against that goal in '81; we have the same number in '80. The principal activity there would be the beginning, I guess, of the incorporation of the various EPA regs into our own regulation format, and the transferral of such regulations into the licensing process.

Major Objective six is the "Technical Base Refinement," and this is standards research and revision of regulations.

Dick, you might want to mention what we have in mind for the revision of regulations. We've talked about that, but I think you have a clearer idea of what's involved there.

MR. CUNNINGHAM: Well, in a very broad context, the existing regulations have their origin back in the early '50s, maybe even the '40s, and the distinction made in 30, 40, and 70 licenses was strictly a legal distinction of source

material, special nuclear material. Basically we feel we should be going forward with regulation --

MR. DIRCKS: Dick, we can't hear you. Is your mike on?

MR. CUNNINGHAM: Yes, I think so.

Basically we feel that we should be looking at regulations in terms of the categorizing of regulations in terms of types of hazards you would find in plants, and you could recategorize the regulations to deal with plants of similar hazards.

Now there are a lot of ways to slice that -whether it's off-gas treatment systems, total plants, or
what have you -- but there is a better technical way to do
this.

In addition to that -- that's a very broad context -- we're trying to get some handle on that. It needs to be done sometime. There are a lot of things coming up that we've got to deal with on a day-by-day basis.

For example, the quality factors for alpha emitters are changing by a factor of 2. Well, while the limits for doses off-site might remain the same if you change the quality factor by 2, you're really custing in half the amount of radioactive materials you can release to get the same dose. There are problems like that that we need to deal with every day.

e-ruseral Reporters, Inc.

2.5

Another example of this type of thing is the use of new lung models for dose determination. We've got to take into account new solubility data, which can change the dose factors to something between 2 and 20.

We've got to go into -- we're breaking down now doses. Before we used to just consider dose to a man or a person, now we'll have to -- we're considering dividing it into adults, to teenagers, to children, to infants, just based on different metabolic rates.

All these things need to be incorporated into the regulations and treated. So there is just a broad base of activity that needs to be undertaken.

MR. DIRCKS: Okay, the major objective number seven, "Radiological Contingency Planning," this is essentially the item where we had 7 in the '80 supplement. We'd like that program to continue in '81.

Essentially we've identified it here separately, but in '81, if the Commission approves it, in the following years I'll throw that back into Major Casework Licensing because it really is a deepening of the licensing review process and a separate line item.

The origins of what we call this "radiological contingency planning" -- and we have a contest on now for another title -- is. I guess, what we regard as some of the lessons learned from Three Mile Island Everyone is learning

3

5

7

10

11

12

13

15

16

17

18

20

21

22

lessons, I think. We're going back and reviewing where we could tighten up things a bit. This is to take a look at each one of the major fuel cycle plants and radioisotope plants and reviewing those plants from the point of view of what would our reaction be if there were a major accident at those plants today?

The problem is, there's a variety of materials being run through those plants. There are a number of processes being used in those plants. The combination of processes and material gives us some severe problems in coping with various types of emergencies when they arise -fires, criticality accidents, and so forth.

What we want to do is establish essentially a base file on each one of those plants, keep it up to date, review the license each year from the point of view of what's going on in those plants, and be prepared to cope with people and resources in case there were accidents or major hazards in those areas. We just have a pretty shaky idea today of what to do, and we hope to get our act pulled together starting now and continuing in '80 and make it a regular part of the licensing process in '81.

COMMISSIONER AHEARNE: Before you leave that, let me ask you about number three. About how many sites? There's 22, you say?

MR. DIRCKS: There are Part 30 sites and Part -- Oh,

e-Awderal Reporters, Inc.

5

11

12

13

14

15

16

18

19

20

23

you're talking about "former licensing sites"?

COMMISSIONER AHEARNE: Yes.

MR. DIRCKS: We're looking -- let's see. We have reviewed 9500 Part 40 and 70 docket files to date. Is that right, Dick?

MR. CUNNINGHAM: Yes.

MR. DIRCKS: And we've identified 225 sites for further sort of field evaluation. We have reviewed 5000 Part 30 docket files -- no, we have yet to review the 5000 Part 30 docket files, to identify sites for further future field evaluation.

COMMISSIONER AHEARNE: Is one person and \$400,000 really enough to do a survey of all those sites that you have now identified?

MR. DIRCKS: Well, I guess I'm sort of at fault for keeping the numbers down. Dick pleaded for more, but -- Dick, do you want to plead for more here today?

COMMISSIONER AHEARNE: Well, let me see if I can't get the question focused.

I would think that we either say: Here is what we have to do, and here's the amount of people to do it. Or else we say: We don't think that's really worth doing.

I'm just wondering whether this is a token coverage of that.

MR. DIRCKS: No, I think it's not token. We've

e-maieral Reporters Inc.

e-mueral Medorters, Inc

```
done a lot of it already. The real consumer of resources will
        2 be once we go out for the field evaluation.
                      COMMISSIONER AHEARNE: Right. And it sounds like
          you have one person and $400,000 to do that.
               MR. DIRCKS: It's true, we're tight. We're
          usually behind the eight ball. We've been hauled up to
         7 | Congress many times to explain to the various people up
         a there why we're not moving faster.
                      I think all we've done here -- it's not token.
           We think it's needed, but we've just sort of got a lid on
            things, if we haven't confirmed more resources.
                 MR. GOSSICK: Do the I&E people help you out on
        12
        13 this front, Bill?
                      MR. DIRCKS: These are former licenses. So they're
        14-
            not involved, I don't think, Dick, in this operation?
        15
        15
                      MR. CUNNINGHAM: No, they aren't.
                      MR. DIRCKS: We're just going back to old
        18
            licenses.
                      COMMISSIONER AHEARNE: They've got 146 more?
        19
                      MR. DIRCKS: Well, we'd like to make an unsolicited
        20
            pitch for ISE and their materials licensing program. They're
            spread very thin even with the current licenses. I guess
            I've talked to most of the Commissioners on that.
                       In the area of mills, they're very short-handed
ederal Raporters, Inc.
           to do all inspections. In the area of looking at hospitals
```

8

10

11

12

16

10

21

23

and waste generators, they're very short-handed. They
don't have -- even with their great new budget initiatives,
they're not really putting a lot of resources into straight
materials licensing.

COMMISSIONER AHEARNE: Yes. Which, as an aside, could you give me -- what is your assessment. They have resident inspectors at two field facilities.

MR. DIRCKS: They are basically safeguards inspectors; they're not health and safety inspectors.

COMMISSIONER AHEARNE: Should they be?

MR. DIRCKS: For health and safety of fuel cycle licensees, I don't think you need resident inspectors at the plant, but I do think you need more inspection: I've talked to Dick on this, and he knows the problems, and he's working on it and developing it, but in reviewing the I&E portion of the budget that you have, they're coming in for an increase in materials licensing -- materials inspection, but I think that a lot of that materials inspection is devoted toward health physics work at reactors.

COMMISSIONER AHEARNE: It is.

MR. DIRCKS: It's not helping us that much. We're getting to be rather an unwelcome guest pounding on I&E's door saying, "go for more, and we'll support you for more, whatever good our support will do," but we think they should get some more help on the materials side.

610 124

39-Rederal Reporters, Inc.

10

11 !

13

14

15

16

18

19

20

22

23

(Slide.)

The next slide, please, is the Transportation

Certification Decision Unit. The principal activities are

listed there.

We're asking for an increase in this area of

17 -- 3 additional over the '80 program; 2 additional over

the '79 program; and we're asking for some increase in dollars.

This is another area in '81 where we are asking that one of those setasides be pulled up and treated as a base, part of the base. So in the EDO recommendation of 17 --

COMMISSIONER AHEARNE: That's, again, the

contingency plan?

MR. DIRCKS: Yes.

(Slide.)

Could I have the decision-unit slide, please.

In this area, some explanation is needed of particularly the titles.

When we look at "Package Certification," we have also in our agenda for '81 some review of not just the packages that we certify today, but we do want to take a look to see if we can to improve some of the areas of say materials being shipped in Type A LSA containers, and maybe review the design -- and maybe this is something between a Type A LSA package and a Type B type of container. We want to get involved in that area. We think the traffic is going

24

. . .

1.13

. 5

20

24

to increase tremendously in succeeding years, and we do want to be sort of on top of that area.

COMMISSIONER AHEARNE: What impact, if the Schmitt bill were to pass?

MR. DIRCKS: Well, the impact would be I guess we would have to back away, to some extent, and negotiate with DOT on how we handle this.

As you know, DOT is agreeable to taking DOT regulations and incorporating them into our --

COMMISSIONER AHEARNE: Well, I understand that, but my question --

CHAIRMAN HENDRIE: I think it would depend very much, John, on whether -- you know, DOT in their comments has suggested that if you want to go ahead, the central thrust of the Schmitt bill would be helpful if there was some language in there that would allow the Secretary to carry out his responsibilities in effect using NRC -- not using those words. And then we might end up agreeing with Jim Palmer and company to keep on doing the number of things we're doing.

But without that language, it would be much less clear that there was a statutory basis for them to bring us in to do some of the things we're doing. And indeed, of course if there were any inclination on their part to strike for a staff of their own to do it, why we would have no leg to stand on; we'd be backed out of it.

ara Raporters, Inc.

13

15

16

18

19

MR. DIRCKS: The first item, "Package Certification" is basically a workload item, but we did want to mention that we would try, within this workload item, to look at this issue of something less than Type B containers.

Under "Special Projects," there's one point I wanted to mention, and that's that Modal Study. We have one manyear assigned to it. The dollars for that project are essentially in Research's program, under an agreement I think last year was it, Learned, the research would be carried out by Research, but we would carry one person here because we're concerned about getting the results of that study and incorporating them into the program.

Saul will be making a pitch for that one, but I do want to add some words in support of it. The basic design criteria for many of these packages were for highway and rail transportation and were made back in the late '50s, with much input coming from IAEA, a lot of health physics input.

We think that the whole thing should be rechecked again. Not that we're saying that there are any great deficiencies, but we would feel more comfortable if we took these things -- highway movement, rail movement of the casks, and subjected them to another review.

The Modal Study has been carried on the books as a proposal for a number of years, and it has yet to get off the ground. We would like to see it get moving in '81.

- Faceral Reporters, Inc.

25

10

11

12

. 13

15

16

17

18

22

The item number three, "Develop Radiological Contingency Plan, " that shows one person there as a setaside, and that's the one we're asking for.

The "Space Mission" work is carried as a setaside, and I'll sum up on all the setasides when we get to the bottom of the list.

COMMISSIONER AHEARNE: I do want to ask a question, though.

MR. DIRCKS: Sure.

COMMISSIONER AHEARNE: Your description, both here and then in the BRG, is to conduct independent evaluations.

Joe, I know I agreed with you, and I thought Bud Kennedy also did -- I thought we agreed as sort of a Commission decision not to go for that independent review.

CHAIRMAN HENDRIE: Yes.

COMMISSIONER AHEARNE: So I'm a little confused as to why --

MR. DIRCKS: I think the budget was put together before the agreements had been reached. I know I've seen the notes passed back and forth. I've thrown that in there -it's been carried, and I'm just throwing it in for the Commission's views.

COMMISSIONER AHEARNE: But you see my question would be: If, as I think we have, already reached a decision as to how it ought to be done, then what would be the manyears

are: Reporters, Inc.

7 11

600

10

17

16

17

18

19

20

21

25

appropriate to that decision? As opposed to having us look again at the issue which we've already looked at?

MR. DIRCKS: Well, I think in coming up with an estimate of 2 and \$320,000, we were not -- when we're looking at an independent review, we're looking at an independent review, we certainly weren't going to talk about a full-scale licensing review.

I think what we're talking about is having the people sort of take documentation, review it, subject it to some technical assistance --

COMMISSIONER AHEARNE: Well, Bill, but I think what I'm really asking is: Since we had a proposal phrased just like that to which the Commission said, "no, we don't want to do that," there are some smaller number of people that would then track with what the Commission said they were going to do, and do you wish it to be zero, or something non-zero?

MR. DIRCKS: Well, I --

MR. GOSSICK: Less than one.

(Laughter.)

MR. DIRCKS: You can see I'm not making a big pitch for it, one way or the other. I'm not quite sure what emphasis or effort you want to put into it, and anything you want to throw in there, why take it.

Jara Reporters, inc.

5

8

10

11

12

13

15

16

17

18

20

22

25

MR. GOSSICK: What he's saying is, he'll do it out of his skin if the memo that we've seen prevails. We don't have any direction on the staff.

MR. DIRCKS: But in the order of where it falls, I think they have -- they do have some experts over there in those agencies already. I'm trying to figure out what exactly the product we could deliver is.

(Slide.)

a slow start this afternoon.

This is the Radioisotope Decision Unit. It's highly manpower intensive. We asked for -- We have a base program for '79 of 43. '80 is 43. There was a request of 61 in the '81 program, but of that increase of going from 43 to 61, 14 of those slots were in -- 11 was in the regionalization program, which was a Commission initiative, and that's a setaside.

In addition to that, in that 14 setaside slots are these 3 positions that we're asking for for the radiological contingency planning for radioisotope plant facilities.

CHAIRMAN HENDRIE: I'm lost.

MR. DIRCKS: Let me -- I can go back and --CHAIRMAN HENDRIE: If I take Lee's -- I'm sorry. I'll lose it if I don't go back to transportation. I'm having

If I take the EDO's 17 manyears, you want to add 1 to

Figeral Reporters.

that. MR. DIRCKS: Yes. CHAIRMAN HENDRIE: For what? 3 MR. DIRCKS: That's contingency planning. CHAIRMAN HENDRIE: Contingency planning. The 5 space nuclear stuff was on the setaside, in any event? MR. DIRCKS: Yes. 7 CHAIRMAN HENDRIE: Now the dollar setaside in 8 fact corresponds to the -- the \$320 million appears above and appears below, but the 2 people above became 3 below. 10 11 COMMISSIONER AHEARNE: Because there's 1 above. 12 Right above that. 13 CHAIRMAN HENDRIE: Oh, yes. Okay. Good. That's 14 the one. 15 MR. DIRCKS: Now we --16 COMMISSIONER AHEARNE: That's the number three 17 that you were really asking be included in the base. MR. DIRCKS: That's right. 18 19 CHAIRMAN HENDRIE: Okay. Sorry. Onward. Back to radioisotopes. 20 21 MR. DIRCKS: Okay, this is -- unfortunately, we've got nine major objectives on this, so it spills over into two charts. Of the 43 positions -- actually 43, plus 4, 47

4-Finderal Reporters, Inc. |

25 that we're asking for --

ere Reporters, Inc.

CHAIRMAN HENDRIE: I thought it was 46. 1 MR. DIRCKS: Oh, 46. I'm sorry. I was trying to 2 cheat you out of one there. It's 46. 3 (Laughter.) CHAIRMAN HENDRIE: You've got to watch them like a 5 hawk. They slide them by ones and twos and the first thing ć 7 you know --8 (Laughter.) MR. DIRCKS: Again, this is the licensing effort. Ç This is where we have the masses in licenses actions. The 10 11 objective and the accomplishment is to review the approximately 4800 material license applications and make some decisions on 12 12 them during this fiscal year '81. 14 I might add, our goal is to get the turnaround time 15 down to 30 or 45 days. 16 COMMISSIONER AHEARNE: For which? MR. DIRCKS: On the review of the material license 17 applications. It's approximately 60 days now. 18 19 COMMISSIONER AHEARNE: Since you raised that data, in reviewing the operating plant, I note that it takes 20 approximately 150 days to process a license renewal, and 21 45 to 60 days to process a new application. MR. DIRCKS: Well, the reason --24 CHAIRMAN HENDRIE: Which suggests that the way to

make a big saving is not to have renewable licenses.

(Laughter.)

COMMISSIONER AHEARNE: Is this the timely renewal

issue?

10 !

121

15

18

MR. DIRCKS: It's the timely renewal issue.

COMMISSIONER AHEARNE: So that you don't -- the 5 .:

e people doing the renewals, because that stays in effect.

MR. DIRCKS: Given a stable man policy of increasing licensing -- timely renewals is something we're going to get to.

Now many of those timely renewals, when you throw them into that category, you're dealing with very small-scale materials licenses. We don't intend to have any timely renewals -- I think this is Dick's policy, too -- dealing with facilities and plants.

COMMISSIONER AHEARNE: What would happen if the Congress of the Commission were to pass a law or a regulation that there be no more timely renewals?

MR. DIRCKS: What we'd do then is just to put the emphasis on the ongoing licenses, and let the people who want new licenses wait on line.

MR. CUNNINGHAM: Well, except that if you did away with the timely renewals, you mean the license would expire if it weren't renewed.

COMMISSIONER AHEARNE: Yes.

MR. CUNNINGHAM: That means one of two things:

era Reporters Inc

6

Q.

10

11

12

13

14

15

16

17

18

19

21

22

23

25

The license people would not be able to use licenses if they
sent in a renewal and it wasn't issued, which could severely
impact hospitals and what have you, unless we had the
resources to

MR. DIRCKS: No, no, Dick, I think the thing is that for people who have licenses who are already operating, they'd get on ahead first in the line. Those people who are newcomers to the line would get on the end of the line.

I think that's woven through a lot of the ways we're treating some of the other licensing agents. Operating mills get first attention. New mills get on the end of the line, and we'll see that when we get to Jack's program.

CHAIRMAN HENDRiE: Let's see. Do I remember correctly. Is the timely renewal in the Atomic Energy Act? Or is that elsewhere in the structure?

MR. DIRCKS: It's in the regulation.

MR. ENGLEHARDT: It's in the regulation.

CHAIRMAN HENDRIE: It is Commission Regulation?

MR. ENGLEHARDT: Yes.

MR. CUNNINGHAM: We did send to the Commission about last March or so a study on the timely renewals, or the renewal time period --

COMMISSIONER AHEARNE: Yes.

MR. CUNNINGHAM: -- and explored the reasons for --COMMISSIONER AHEARNE: Some of them were very long.

24 - au 872 Reporters, Inc.

11

12

13

14

15

16

17

18

10

20

MR. CUNNINGHAM: Yes.

MR. DIRCKS: The only other items I wanted to raise, as you can see, most of this is base program level of effort.

The regionalization program, which is a setaside, there's a big number there, ll. It's the increment to the existing program. If the Commission wanted a regionalization program, we would move some existing people out of headquarters to the regions. This is essentially the additional staff it would take to broaden the program.

COMMISSIONER AHEARNE: Your conclusion is, that to go to the regionalization program for those three regions, I, II, and III, it would take 11 people in addition to all the people that are now --

MR. DIRCKS: Yes.

COMMISSIONER AHEARNE: So that you could continue the current program, and I assume you're saying there would be no significant difference in the responsiveness of the program?

MR. DIRCKS: Well, I think there may be some qualitative improvements to the program by region, and we've found that out in the operation of the program thus far, and I think the productivity increases somewhat because when you transfer people to regional offices to work on licenses, that's what they work on.

are Apporters, Inc.

2.5

```
COMMISSIONER AHEARNE: How many people would you
            have in the headquarters working on it?
                        MR. DIRCKS: I think --
           7
                        MR. CUNNINGHAM: It seems to me -- I'm trying to
              recall the numbers -- we have about 13 reviewers in head-
              quarters now, and we would transfer out something like 7 to 10,
              so there would be maybe 3 or 4 at headquarters to handle
              specialized cases.
                         COMMISSIONER AHEARNE: If you'd transfer out 7 to
              10 -- how many do you have in Region III now?
          11
                        MR. CUNNINGHAM: 3 technical people.
                        COMMISSIONER AHEARNE: 3?
                         MR. CUNNINGHAM: Yes.
                         COMMISSIONER AHEARNE: And transfer out 7 to 10 --
          14
                         MR. CUNNINGHAM: Somewhere in that -- it depends
          15
          16 | on the --
                         COMMISSIONER AHEARNE: And hire 11 people more of
          17
              which 8 would be reviewers?
                         MR. CUNNINGHAM: Clerical.
                         MR. DIRCKS: You see, right now we're living off
          20
              I&E's clerical support. If you wanted to go to a regional
              program, I don't think ISE would be that tolerant of taking
              the administrative clerical support out of their hide. They
              would want some support in that program from here.
name Reporters, Inc.
                         MR. CUNNINGHAM: You see, there are certain
```

6

8

9

10

12

15

16

17

18

20

21

22

functions when you go to regions, that you have to do, no
matter how big or how small the program is. You need certain
base technical support for files, secretaries --

COMMISSIONER AHEARNE: But you're saying these
11 would not primarily be technical?

MR. CUNNINGHAM: That's correct. The technical people that are doing the licensing casework would be the ones transferred.

COMMISSIONER AHEARNE: The ones transferred.

All right, how many clerical people do you reduce in headquarters?

MR. CUNNINGHAM: That would take about the same number of people. I think you would reduce one or two. I don't have that number in my head, now.

COMMISSIONER AHEARNE: I mean there has to be, at some point where -- what's astonishing about the number, that there doesn't seem to be any give.

MR. DIRCKS: I think we could give you some more information -- you see, the headquarters also operates the complete docket file for the whole outfit. I'm sure we're going to have to maintain those files here, as well as in the region, so there's going to be duplication of clerical work not only here in this area, but in the technical work, too. So there's duplication of resources and that's what you usually find when you regionalize a program.

2.5

4

5

7

11

13

15

16

17

18

19

It comes at a cost because of this duplicative It comes with some benefits, too, but I'm not quite sure what they would cost.

COMMISSIONER AHEARNE: Could you quantify the benefits?

CHAIRMAN HENDRIE: Well, go ahead and do that.

MR. DIRCKS: I think we have found out -- and I don't know whether we have the numbers -- that the productivity is probably higher for people out there writing licenses than it is back here. One of the reasons is that's all they do.

If they're here in headquarters, they get stuck with other jobs. They get pulled off some licensing actions. They're asked to write responses to Congress, and constituents, and so on. There's a net gain because you're putting people on specializing in licenses.

Do you have those numbers?

MR. CUNNINGHAM: I don't have those numbers here.

MR. DIRCKS: I think we can get them.

COMMISSIONER AHEARNE: But if you're transferring the technical people out, it doesn't sound like 'ou're -- you're either then working off the backlog faster, or you're not counting on the productivity gain. It's just puzzling.

MR. DIRCKS: Well, you have to have a set of certain --

COMMISSIONER AHEARNE: Because clearly we've seen

610 138

Figure Reporters, Inc.

1.2

this. You did provide an interim report. We saw that. It was a very positive report, but it was more subjective.

make it more quantitative for the final report. We are trying to make it quantitative. I think that, as near as we can tell right now, if you separate out the types of things we have to do in headquarters you don't have to do in the field -- the letters, the special studies -- the actual time it takes to get out a license is about the same, the same type of license. There is some advantage -- there are tradeoffs -- there is some advantage to being near where some of the licensees are, especially if the bulk of the licenses are concent ated in the metropolitan center like Chicago, where the licensee can drop by the office fairly easily. That has some benefit.

There are other benefits, of being near the inspection group, I think, just in talking to the inspectors, just being closer to the inspection part.

You're trading that off against all the administrative overhead you have of running the program in the fields.

There's duplication of effort in the sense that you have to keep licensing files at headquarters, plus licensing files in the field; you have to have computer terminals here and there; you have to have a certain amount of supervisory overhead that will take up a disproportionate share of the

Series Aeparters, Inc.

.

6

7 11

â

10

13

12

13

14

15

16

17

18

people if you have supervisors in the field and supervisors here.

So it's a question of economies of scale.

MR. DIRCKS: Okay, would you put the next one on,

5 please.

(Slide.)

What we have done here is to take the fuel cycle program across the board, and list essentially the major accomplishments that we intend to carry out through the EDO mark in a summary fashion. I think we've covered most of those items during the review of the decision units themselves.

COMMISSIONER AHEARNE: Do you assume that DOE will take over West Valley in your budget?

MR. DIRCKS: We're assuming that the Lundine bill will pass, which embarks the Federal Government on a program to do something with West Valley and solidify the waste, get more off the site eventually, decontaminate the structures, probably looking at such things as the spent fuel pool, low-level waste burial grounds. So there will be a number of actions there that we're assuming we'll be involved in.

COMMISSIONER AHEARNE: And do you assume that you will have some AFRs to license?

MR. DIRCKS: Yes, we are. We've built that in, because that's the general -- I think we're working on the possibility of one AFR in 1981. Is that right, Dick?

e rederal Reporters, Inc. 25

23

7

8

10

11

12

14

15

16

18

19

20

22

MR. CUNNINGHAM: Yes.

(Slide.)

MR. DIRCKS: Okay, the next slide is the principal impacts of the EDO mark, and here is just a general slicing off of some of the nice-to-do things. We're not making any bitter cries here.

(Slide.)

The next slide is the setasides.

I've covered the "radiological contingency planning" thing. I guess I've beaten that one down into the ground.

I don't think I need to do anymore.

"GEIS for alternate fuel cycles," that one is really tossed over to the Commission.

The two -- the space shots, I don't know what to say.

And finally, the regionalization.

COMMISSIONER AHEARNE: I noticed that.

(Laughter.)

around on the space shots of at least a technical nature.

We haven't, I would say, come final on the Commission decision, but it's clear that at least as it stands now the majority of the Commissioners think a sort of reduced scope that I've outlined in my memorandum awhile back was the appropriate level.

Lera: Reporters, Inc.

3

7

8

0

10

11

12

14

15

16

18

19

20

#2

The alternate fuel cycles, I am hesitant at this point.

And the regionalization continues to puzzle me because there is less of a conservation of mass and energy than I would have guessed. Granted even a certain amount of duplication and so on, limited regionalized is a head-scratcher.

COMMISSIONER AHEARNE: I imagine that some -- you can even crack back at some point in history and find that some of that stuff was being done in the region, and that there was a saving in headquarters. There may be a hysteresis effect, though, I'm not sure.

MR. GOSSICK: Were they were down in the field,

MR. CUNNINGHAM: No, I don't think so.

MR. DIRCKS: I don't know on that.

MR. CUNNINGHAM: No, the licensing was never done in the field.

MR. GOSSICK: Wasn't it done at Oak Ridge at one time?

MR. CUNNINGHAM: Yes, but that was the whole licensing program. They brought it up as a unit. That's correct. Well, it's correct in the sense it was once located at Oak Ridge, but it was never regionalized. It was brought up as a unit.

. 2

\_\_eral Reporters Inc.

24

14

15

13

15

MR. DIRCKS: The point I'm making on the setasides, the one I'm making a strong pitch for is the 7 people and dollars for the radiological contingency planning.

COMMISSIONER AHEARNE: Why should that be viewed differently than the other emergency --

MR. DIRCKS: Well, if you go along with the supplement '80, that blip is not going to go away in '81. We want to continue the program. We want to deepen the licensing review process to take into account these factors which we think have not been adequately covered up to now.

COMMISSIONER AHEARNE: Aren't those the same words that NRR will use, for example, for its emergency planning?

MR. DIRCKS: Well, but this is not -- I don't know what NRR is doing. This is not connected with the Carter Task Force. This is not connected with the states participating in this. This is really taking a look at those plants as public health and safety.

COMMISSIONER AHEARNE: But I think that's in general what the people who are reviewing the reactors are doing, also, so it still seems to be the same character.

MR. DIRCKS: It might be. I'll say quite honestly what we will do, because we consider this one as such a high priority item, and I really think it belongs in the licensing review work that we're doing, we'll probably fold it in there one way or the other.

COMMISSIONER AHEARNE: Good enough.

2

3

5

6

0

10

11

12

14

15

16

17

18

19

20

21

23

riceral Reporters.

MR. DIRCKS: And we'll skimp back somewhere else. We may take a little longer to review the licenses. We may drop certain other activities off the list.

MR. CUNNINGHAM: Yes. There's a little bit of a semantics problem here, also. I think we think of "emergency planning" as mainly coordination with the states' evacuation plans and this sort of thing.

COMMISSIONER AHEARNE: Well, part of it.

MR. CUNNINGHAM: That's part of it. But what we're mainly using these people for is technical evaluations in plant that have to do with what goes wrong; if something goes wrong, what can be done about it from within the plant, and that's where we need our strongest data base. And this will become part of the licensing process.

COMMISSIONER AHEARNE: I'm not taking exception to it, it just still sounds a great deal like the same kind of things that are being done by others.

MR. DIRCKS: I think we've identified it as something this office has not done. I think we've learned some lessons about what role the NRC properly should play in one of these accidents. Our concern is, given what we know about some of these facilities, we don't want to play until we've found out more about what the ground rules are, where the baseline is.

7

8

0

10

11

12

17

14

15

16

18

19

20

21

22

(Slide.)

The next program area is the Safeguards Program.

And if Bob Burnett will join me up here, the program is

107 people and \$2.3 million in '79; going down to 95 people

and \$2.5 million in '80; and going down to 93 people and

\$1.8 million in '81.

while the total program is going down, we are making adjustments to put some priorities where I think they should be put in the areas of materials control and accounting areas, and I'll cover that when we get into the decisions.

Generally, physical security, I feel as though we have overcome many of the challenges in that area. We're getting our regulations in place. Now we have to take a very hard look at materials control and accounting.

We are less than fully equipped to deal with the problems at hand today.

We have two decision units in this area: Material Control and Accounting; and Physical Security.

In '79 we have 40 people in this area, and in '81 we want to go up to 44 people. The dollars will iscrease over the number of years, but the people will increase.

(Slide.)

Could I have the next slide, please. There's a point I want to mention in the safeguards unit as a whole.

24 Lars, Reparters, Inc.

10

1.1

13 .

14

15

16

100

19

I think you've dealt with it, or you've heard it mentioned many times. On the safeguards side of NRC, especially in the Office of Nuclear Material Safety and Safeguards, you can the 90-some-odd people that we have employed, divide them by 12 fuel cycle plants, and you'll wind up with, God knows, you've got 7 people in each plant or something like that.

As I get into this -- and I want to pass out a sheet which will show that we do far more than look at the 11 or 12 fuel cycle plants.

COMMISSIONER AHEARNE: I thought you were going to show a new map.

(Laughter.)

MR. DIRCKS: No. New ways of doing it.

The first slide, though, does give you some idea of the accomplishment base that we're doing in the licensing reviews across the board, we do have quite a few actions that we are forced to look at.

Would you change that slide please, Dave? 16. (Slide.)

The area that has picked up some work in the material control and accounting area is in the international safeguards side of that house. In fiscal '30, we have 11.5 people on major objective two -- no, I'm sorry, 6.6 people, and that's gone

20

2!

2

ers! Reporters, Inc.

6

7 1

8

9

10

11

12

14

15

16

19

21

export.

up to 11.5. So there's been an increase in manpower in this
particular area.

COMMISSIONER AHEARNE: How much of that is associated with the assumption that the United States/IAEA Agreement will be passed?

MR. BURNETT: About all of it.

MR. DIRCKS: Bob says, just about all of it.
We're counting on about 90 reviews of the Part 75 facility
attachment that's listed here.

The only -- I wouldn't say "all" -MR. BURNETT: No, there's two in the import-

MR. DIRCKS: Two people we use in import-export reviews.

The item number three I think is an area we're putting some emphasis on, although it doesn't really show up in people, or changes in people. We -- neither Bob nor I are satisfied that we're getting accurate, timely, and complete information on inventories and materials in process. I think we have to do a lot more in this area.

Material Control and Accounting Task Force made a whole series of recommendations. Much of our program in this area is dedicated to getting out the Material Control and Accounting Upgrade Rule. In the meantime, we're putting extra emphasis on field visits and field evaluation of

24 .\_ers: Reparters, Inc.

7

60

9

10

11

12

13

15

16

17

18

19

21

24

facilities.

The situation is not encouraging. We've got one or two plants that we just can't seem to get a handle on.

COMMISSIONER AHEARNE: Yes. And that brings you back to the question -- I'm surprised to hear you say that you, however, believe that having someone there full-time would not be a help.

MR. DIRCKS: Oh, no, I meant in the health and safety side, I'm sorry. I think we should have somebody there on the safeguards sides at these fuel cycle facilities. Safeguards. They're there now. I think it's important to keep them there.

. COMMISSIONER AHEARNE: All right, you would then -you would not have I&E doing the safeguards function?

MR. DIRCKS: No, I think the inspector full-time resident on the scene at one or two of these plants is important, and I'd support it.

I'm looking from the point of view of making visits from our outfit to these facilities as a continuation of the comprehensive evaluation.

COMMISSIONER AHEARNE: Well, for example, and without getting into which sites, it appears to me that just 23 as Vic Stello described, that on the reactor side there are problems sites.

```
COMMISSIONER AHEARNE: And they have concluded
         * 1
            that on a problem site, they really have to have someone there.
            It appears that you've got some sites which are problem sites.
            And I would have thought that you would therefore conclude
             that you've really got to have someone there all the time.
         6
                       MR. DIRCKS: We think I&E should be there.
                       COMMISSIONER AHEARNE: Oh, no, I'm not saying
         7 1
            "you," NMSS, I mean, "you," saying I&E ought to have someone.
         9
                        MR. DIRCKS: We'd very strongly -- I&E ought to
             have somebody there.
         11
                        COMMISSIONER AHEARNE: Okay, you realize they're
             proposing zero?
         13
                       MR. DIRCKS: I didn't realize that.
         14
                       COMMISSIONER AHEARNE: Yes.
         15
                       MR. BURNETT: That's news to me, also.
         16
                        MR. DIRCKS: So I would recommend against that.
             I think they should have someone there. I think this
         13
             represents the next thing we have to worry about.
         19
                        COMMISSIONER AHEARNE: You might correspond to --
         20
                        MR. BURNETT: I'd be delighted to.
         21
                        MR. DIRCKS: Yes, would you --
                        MR. BURNETT: Yes, sir. I was unaware of that.
                        MR. GOSSICK: Would you say that again? They're
             proposing to go to zero?
....a. Reporters, Inc.
         25
                        COMMISSIONER AHEARNE: On the people at the site.
```

```
MR. GOSSICK: They've got two there now, and
          they're proposing to take them out?
                     COMMISSIONER AHEARNE: Yes.
                     MR. GOSSICK: It's as submitted, or revised?
                     COMMISSIONER AHEARNE: Yes, as submitted.
                     MR. GOSSICK: I didn't list them as fuel cycles.
                     COMMISSIONER AHEARNE: It's 2, 2, 0, 0, 0, 0.
                     CHAIRMAN HENDRIE: Well, this was in their handout.
                     COMMISSIONER AHEARNE: No, it was in -- yes, it's
           in their budget.
       10
                     CHAIRMAN HENDRIE: Yes, but it's not in the
       11
          commitment.
                    COMMISSIONER AHEARNE: I'm not sure. I didn't see
       13
           it in there.
                     CHAIRMAN HENDRIE: I didn't see anything in the
          decision unit discussion summary.
                     MR. DIRCKS: We've listed almost everything we
       17
       18
           have --
       19
                      COMMISSIONER AHEARNE: Are you going to talk about
          ISIS now, later?
                      MR. DIRCKS: Let me mention ISIS. That's a
           setaside in the budget of ADNU, but it's for our use. And
       23 we very strongly support what we had with ISIS. The current
           NMSS program that we're using at Oak Ridge, we've been having
...s. Reporters, Inc.
           not a very satisfactory experience with NMSS.
```

8

10

11

12

14

15

17

20

25

CHAIRMAN HENDRIE: Why don't you move your mike up a little bit, or talk a little louder.

MR. DIRCKS: Let me hold the microphone.

NMS has not performed well for us. It's constantly trying to gerrybuild the thing back up to meet our needs.

The data is not designed for what we want, and we're not getting the information when we want it.

The ISIS program is designed to accomplish our needs. It would be -- true, if under our control it would make it easier to deal with, but looking at it from the cost side, NMS keeps escalating in cost. We keep getting charged more and more for that system, and we're getting less and less out of it. So that's why we've advocated going to ISIS.

Bob, do you want to pick up anything else?

MR. BURNETT: I don't know what else I could say.

I would support Mr. Dircks totally. It's gone up 400 percent
in 4 years. I'm utilizing it very heavily right now in the
spent fuel arena, because people are always asking: How many
spent fuel movements have gone through my state, my county,
everything?

A typical one, I got asked: How many spent fuels had gone through North Carolina? I am not entering my secondand-a-half week to answer that little, and I haven't got it yet, and that is typical.

They're just not programmed to handle what I think

-- Jera Reporters, In

are pragmatic questions.

COMMISSIONER AHEARNE: Lee, why was it set aside? MR. GOSSICK: It's in front of the Commission for

COMMISSIONER AHEARNE: I see.

MR. GOSSICK: It was put in last year in the '80 budget as a plug, \$600,000 pending Commission approval, and Commissioner Gilinsky had a question and that's been answered, and it's out here now awaiting your approval or action.

MR. BARRY: If we don't start it in '81, you're not going to have an ISIS on line in '83. That's how far downstream you are. If you start it somehow in '80, we could have at least the first modules ready to go probably by the beginning of '82.

MR. DIRCKS: I might mention there's also one setaside in here which we're not making a huge pitch for, but it's the EDIS on alternate fuel cycles, the safeguards portion of it.

COMMISSIONER AHEARNE: That's the same?

MR. DIRCKS: Yes, the same thing.

If there are no questions on that area --

COMMISSIONER AHEARNE: Well, the ISIS, I think the

issue really is at the moment having the Commission address

it?

18

19

20

24

25

ra Reparters, Inc.

MR. DIRCKS: Yes, that is the issue. The paper is

10

11

12

13

14

15

17

13

20

down here. I think it has the full support of the complete staff.

COMMISSIONER AHEARNE. I guess from my own point of view, I have been in favor of going out with it, but I still have some questions about the costing side. It still doesn't seem to me to make sense why it wouldn't end up being cheaper for us to end up doing it than to do it with DOE.

I can recognize the problem of working with DOE and the emphasis on that, but having a cheaper --

MR. DIRCKS: Well, wasn't one part of this the fact that DOE is pushing us to pay full cost?

COMMISSIONER AHEARNE: To pay full cost.

MR. DIRCKS: We're essentially going to pay for the thing one way or the other.

COMMISSIONER AHEARNE: Well, so you'll pay full cost for something that you rent from another government agency, if there is anything to do with economy of scale which we've just been hearing about, if it works in one area, it ought to work in another area.

I can remember being in an organization in which we were using someone else's computer, and having extensive studies done for us to show why it would be always so much cheaper, and much more responsive, to have our own computer. We ended up that one out of two wasn't bad.

(Laughter.)

610 153

eral Reporters, Inc. 25

.0

Lens: Reporters, Inc.

i, inc.  MR. DIRCKS: Well, we -- Do you have anymore?

MR. BURNETT: Well, I can't explain it all, except that, you know, when the NMS people decide to buy a new piece of equipment, it may or may not have anything to do with our area, and we have to carry our fair share of that baggage. And then they have 40 people down there to run it, which may or may not be equitable, shall we say.

commissioner Ahearne: Yes. I hear you, Bob, I've just been in at least three different organizations where the same cycle has occurred, and it always ends up costing more, at least the three experiences I have had where this has been done.

MR. DIRCKS: This would be the exception.

(Laughter.)

(Slide.)

The next slide is the physical security decision unit. We are recommending the staffing of 49 people, and about \$1 million. That's a decrease from 67 to 49 from fiscal '79 through '81. There is a decrease in program here, and I think the basic reason for the decrease is that we're moving away from developing a regulatory program to implementing the regulatory program and it's taking fewer people and fewer dollars.

The physical security program in '81 will continue what we call vulnerability assessments, which is

the descendant of the old comprehensive evaluation program. 2 I think that program has proved beneficial, and I would like to continue it. We've built into this budget a continuation of that in slightly a modified form. 5 " The sort of a summary sheet I'd like to pass out called "Major Accomplishments within the" --7 COMMISSIONER AHEARNE: Don't -- I want to ask a 3 question about that. MR. DIRCKS: Yes. 10 COMMISSIONER AHEARNE: You've got in your program 11 plan something, a modification here. Your program plans you 12 were talking about conducting visits to 12 and 40 countries, 13 and here you have foreign country evaluations. 14 Are these in country evaluations you've got 15 listed there, actually you were going to send a team to the 16 country? MR. DIRCKS: This physical security evaluation 18 program that we've been undertaking with DOE. DOE and State 10 makes a tour of countries. They invite us to go along. 20 11 COMMISSIONER AHEARNE: But it's not a separate 21 evaluation? MR. DIRCKS: No. It's a member of the team. MR. BURNETT: And it's a single member from my office, no more than two.

Janz, Alaporters, Inc.

COMMISSIONER AHEARNE: So it's at State's or DOE's

initiation?

MR. DIRCKS: Yes.

MR. BURNETT: And they have the lead on it.

CHAIRMAN HENDRIE: Well, this has been the pattern

for --

3

7

(3)

0

10

11

12

13

14

15

16

18

19

20

21

22

COMMISSIONER AHEARNE: Yes, that one I'm familiar with. I wondered what this was, if it was different.

MR. DIRCKS: Establishing touring groups.

(Slide.)

The next one is a summary sheet of major accomplishments within the EDO mark. I would like to just give you a sort of a supplement to that, which is essentially those 10 items, but we've put some manyears against them. I guess what we're trying to do here is to show that we're just not looking at the 12 fuel cycle facilities. We've tried to spread the manpower across the board to give you an idea of the number of activities that bring together all the other units that we've talked about.

(Pause.)

CHAIRMAN HENDRIE: By the way, while we're in this area, how's the Upgrade Rule coming?

MR. BURNETT: That piece of paper that we were asked to come back to you on on the changes with a statement of consideration, that piece of paper has been around to the offices, and we are putting it in final semorandum form from

24 Lete Reporters, Inc.

eporters, me

either Mr. Dircks or Mr. Gossick, directed individually to each of the Commissioners, saying: Here is the change. We think this is all right. Can you get back to us by a specific time? I am assuming that that will be out next week, or it will be moving. It won't be on the street, of course, by next week. You know it takes quite awhile to do that. COMMISSIONER AHEARNE: Bill, could you tell me 7 what difference it would make in your manpower estimates here under one or two cases -- and unless you know them, you don't 10 have to give them to me off the top of your head, but I'd 11 like to know by Wednesday -- and the cases would be: If 12 NMSS picked up the safeguards functions of NRR, how many additional people would you need? 14 And the second case would be if NRR picked up the 15 safeguards function of NMSS, how many fewer people would you 16 need? 17 MR. BURNETT: (Coughing) What was that last one? 13 (Laughter.) 19 MR. DIRCKS: Well, my own view is --20 COMMISSIONER AHEARNE: Well, if you think about 21 it, there is a relationship. 22 MR. DIRCKS: If I promote the '80-'81 --COMMISSIONER AHEARNE: Don't commit yourself. 24 MR. DIRCKS: We could get that for you.

The next -- if you go down to 23, this is the

principal impacts of the things that will be delayed, deferred, or just dropped. Most of these will be deferred. COMMISSIONER AHEARNE: Explain number two, please. 3 MR. DIRCKS: "Will not participate in U.S. action plans for strengthening International Safeguards," I think that's a little bit too strongly worded. (Laughter.) 7 We will participate to the extent that we can. 683 It is not exactly a high -- we'll do the other things, first. 9 When we can manage it, we will do this. I tried to screen out all things like "will not 11 participate." We'll spread it thin. COMMISSIONER AHEARNE: How many people do you now have participating in the action plan? MR. DIRCKS: I think we have estimated about 15 2- to 2-1/2 people. 16 COMMISSIONER AHEARNE: Right now. 17 MR. DIRCKS: Well, what's the participation? 18 MR. BURNETT: About 1-1/2 to 2. 10 MR. DIRCKS: 1-1/2 to 2. 20 MR. BURNETT: We asked for 2, and they gave us .5. MR. DIRCKS: So there would be a modest 22 participation. Most of these are deferrals, delays. COMMISSIONER AHEARNE: When you say the update of the agencywide safeguards program, is that -- by "agencywide,"

3

7

10

13

12

14

15

16

17 /

13

19

21

do you mean including research in NRR?

MR. DIRCKS: Yes, yes. That's being worked on.

It hasn't progressed very rapidly, but -- where does it stand
now?

MR. BURNETT: Well, we put out the first report, as you know, about eight or nine months ago. The maintenance of that, putting in the changes, kind of like a five-year plan, takes about a half a manyear. We did not get resources for that this year. So there would be no, or little updating done in this budget, and it would go on to the following year.

COMMISSIONER AHEARNE: I&E has -- I guess at the I&E briefing -- mentioned that if the low-level -- I guess that would be a question that would come up later.

The route surveys you're talking about are strictly the spent fuel surveys?

MR. DIRCKS: Spent fuel. And it's laying up the preapproval.

(Slide.)

The next chart, briefly, is the ISIS item, which we've covered in the safeguards portion of EDIS, and I think all the issues there. So that completes the safeguards portion of the presentation, and now we get to the heavy headerup. Jack?

This is a program again that shows the most significant increases certainly that have been made in '79.

era Reporters, Inc.

. .

5 !!

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

We're asking for a supplement in fiscal '80, and a continuation of the growth in fiscal '81.

COMMISSIONER AHEARNE: How many people do you have up there?

MR. MARTIN: At this precise moment -- it's changing every day -- I think, counting people on-board, plus people who will be coming on-board in the next couple or three weeks, it's like 71.

MR. DIRCKS: We've been authorized to go up to our Presidential ceiling of '80. So Jack's not over.

COMMISSIONER AHEARNE: No, no, I was just wondering how difficult it's going to be to get to 121 by the end of '81, which is the additional 50 people.

MR. MARTIN: Well, you might notice that I've structured this, that it's about 20 percent a year, which, let's see, if we're hiring right now against the fiscal '80 ceiling, and we're like, by the end of this fiscal year, I'm hoping to be at the '81, we've structured this at about a 20 percent increase because -- and I'm concerned with that, too. That even if you can hire them, I can't integrate them and manage them properly.

COMMISSIONER AHEARNE: At the end of '80, you'll be at '81?

MR. MARTIN: In that -- yes.

CHAIRMAN HENDRIE: Unless the supplement goes.

24 are Reparters, Inc.

```
MR. GOSSICK: Yes, and it would be 97.
        1
                       MR. DIRCKS: We're not counting on the supplements
        2
            right away; we're counting on the '81 Presidential -- the
        3
            '80 Presidential.
                      COMMISSIONER AHEARNE: But you're really hoping to
            get to be at the '80 Presidential ceiling at the beginning of
            '80.
                       MR. MARTIN: Right. That's what I'm moving against
         8
            right at this point.
                       COMMISSIONER AHEARNE: I see.
        10
                       MR. GOSSICK: Well, it's actually mid-year.
        11
                       MR. DIRCKS: For the supplement.
        12
                       MR. GOSSICK: For the supplement.
        13
                      MR. MARTIN: And then during the year --
        14
                       COMMISSIONER AHEARNE: Hoping to get to the 97.
        15
                       MR. MARTIN: Right, during fiscal '80, during that
        16
            year.
        17
                       COMMISSIONER AHEARNE: So you're really hoping to
        18
            be at that at the end of '80.
        19
                       MR. MARTIN: Right.
        20
                       COMMISSIONER AHEARNE: To be at the 97.
        21
                       MR. MARTIN: Well, I'd like to get as much use out
        22
             of it, of '80, as possible, but that's about as fast as you
             can hire and train the people.
.e.s. Reporters, Inc.
                       COMMISSIONER AHEARNE: It's a very rapid rate of
```

expansion. Do you think you'll be able to handle that? MR. MARTIN: 20 percent I think it manageable. That's what I've used to basically limit the program. We've 3 of course made a case that you would really need more than that to keep pace, but you just can't use it. MR. DIRCKS: Okay, I think -- well, we'll go 6 through this again by decision unit. I'll just point out we have only one setaside here. That's 3 people and \$200,000, ê in the '80 supplement for the low-level program, and that's 10 on the DOE cooperative consultant program. 11 MR. MARTIN: Right. 12 MR. DIRCKS: And we've labeled that as a setaside. 13 (Slide.) ---14 How about the first decision unit, which is the "High-Level Waste Program." 15 16 CHAIRMAN HENDRIE: Is that a Congressional -- well, we'll get to the setaside in due time. 10 Go ahead. 1.5 MR. DIRCKS: The program here is really budgeted to go from 28 people in fiscal '79 up to 61 people in '81. That is a substantial growth, but as Jack pointed out, we 21 22 want to program that through the '80 supplement. 23 The same thing goes for the dollar requirement, \$4.3 million in '79 up to \$13.4 million in '81, again using

the '80 supplement as a branch to get there.

COMMISSIONER AHEARNE: Now if I were -- Jack, if \* I were to apply your rule-of-thumb that 20 percent per year 2 is about the most you can really handle. -3 MR. MARTIN: You would do the same in dollars, too. 4 Now this is a little misleading in that we have --COMMISSIONER AHEARNE: This would give you a lot 6 more than 20 percent. MR. MARTIN: Well, let me explain that. We have --8 this is in budget terms, and maybe Len can help me out. During fiscal '79, we are actually spending like \$8.065 million that we scraped up internally, or got reprogrammed from fiscal '78 that we got at the very end of the year. So if I were to look at what am I actually spending in '79, it's 13 like \$8 million. 14 Likewise, if I look at 1980, it's like \$10 million. 15 You know, the \$6 and the -- If I count what we expect to get 16 reprogrammed, plus the \$1.8 million of the EDO recommendation, it comes out \$10.15 million and that's roughly 20 percent or 19 1 so. COMMISSIONER AHEARNE: No, I was more looking at 20 people, and your -- applying your rule-of-thumb of 20 percent 21 22 a year. MR. MARTIN: That will be a bigger jump during

- ...sizi Reporters, Inc.

MR. DIRCKS: That's at 16 people.

1980. During 1980, that's a bigger jump.

COMMISSIONER AHEARNE: I'm not saying it isn't

MR. DIRCKS: But then if you defer it, and you say we need it, and we pick it up in '81 which would be a pretty massive jump in '81.

(Slide.)

May I have the next slide, Dave. Again, unfortunately this is two pages.

MR. MARTIN: I would like to make one comment on that. On the President's budget of 33, we're really like at 40. I have taken people from the Low-Level Decision Unit this fiscal year and stuck them in there to get a running start, but I have to then give back next year -- in terms of real people being managed among these High-Level Waste Branches, it's like 39, which is still more than 20 percent.

MR. DIRCKS: The problem is that we have to pay back the low-level, because we're seeing some other problems in that area. I think the emphasis in this decision unit is -- we've gone through this, I guess, with all of the Commissioners now. The emphasis we're putting on regulations and the criteria, and to the extent we can we would not defer any work that we're doing in developing licensing review capabilities or licensing capabilities. We just feel as though we have to get up ahead and get the criteria and standards out. We're seeing this pressure build up each day,

and I think both Jack and I are concerned about it, that our program may a effect be looked upon as delaying a part of the whole national program.

So we're looking at, in fiscal '81, putting 22 people to the regulatory guidance program. That's an increase of 4 or 5 people over '80, the supplemented '80.

We are also looking to put 4 people into the assessment of the DOE program, and I think we've discussed with you the concepts we have in looking at the site characterization program that DOE will be getting into. It is our feeling that if they go through an extensive site characterization program, looking at the test drilling, test shafts, that we ought to have people in very close contact, very close touch with that program, even to the extent of maybe putting some people on site and providing day-to-day guidance of what we think we need in the licensing process, so we won't be pulling any surprises on anyone during the course of these licensing actions.

COMMISSIONER AHEARNE: This might be as good a time as any to ask a couple of questions about what kinds of assumptions you have in here.

Do you have any manyears dedicated in an '81 or in an '80 supplemental to the waste management proceedings that the Commission is about to embark on?

MR. DIRCKS: Not built into this one. Depending on 610 165

7 8

. .

eral Reporters, Inc.

the scope and form and how you get into it, what we're going to have to do is look around in the existing program and --COMMISSIONER AHEARNE: But the answer is there 3 is nothing here. MR. DIRCKS: The answer is "no," there's nothing in here. COMMISSIONER AHEARNE: Do you have an assumption about when the DOE might be submitting a license application for a high-level site? 10 MR. DIRCKS: We're looking at the Presidential 11 decision memorandum, the last version we saw, looking at the 12 '85-'86 time frame. COMMISSIONER AHEARNE: That's what underlies the 13 1 program buildup here, or it would be consistent with --15 MR. MARTIN: It turns out it doesn't make any 16 difference. I mean, either assumption you make, towards the 17 tailend of '81 you -- if you went with the earlier assumption, 18 you would start building up a licensing review team. However, 19 if you went to the later assumption, you would be using that 20 same buildup to look at the multiple site characterization. 21 In '81, it doesn't seem to make that much different. 22 In '82 it starts to make a difference. COMMISSIONER AHEARNE: So as far as '31 is 23

24 Pro: Reparters, Inc.

MR. MARTIN: Pretty much, yes. Towards the end,

concerned, it's independent of DOE's license application.

1 it would start --MR. DIRCKS: I think we're working -- we haven't developed this program taking the prospective DOE date as the goal to which we're shooting. We're trying to build up the program. COMMISSIONER AHEARNE: What would happen to the 6 program if the President doesn't make a choice? MR. MARTIN: Nothing. We would continue to work 8 on the criteria as quickly as we could. COMMISSIONER AHEARNE: So the program is also 10 11 then independent of the options in the IRG memorandum? MR. MARTIN: That's right. If they picked the --12 13 Well, if they picked no option. 14 COMMISSIONER AHEARNE: What I'm really asking is, let's suppose that the President comes up with a whole new 15 16 option that's not in that memorandum. What I'm really asking, is this program attempt to fit with the IRG recommendations? 17

MR. DIRCKS: No, it's not.

COMMISSIONER AHEARNE: Oh, I see. It's relatively independent.

MR. MARTIN: Yes. The only association is the idea that we will develop criteria ahead of developing sites.

COMMISSIONER AHEARNE: Yes.

MR. DIRCKS: Well, to that extent --

MR. MARTIN: Which is a fundamental change.

24

13

10

20

21

23

ere: Asparters, Inc

MR. DIRCKS: But that underlies the IRG report, 1 too, I think; the fact that criteria and standards must be 2 developed and should precede the actual application. 3 COMMISSIONER AHEARNE: Okay, then, speaking about sites, what assumption does it make about WIPP? MR. MARTIN: Nothing. WIPP does not come in. 6 COMMISSIONER AHEARNE: So that it does not have 7 any resources allocated to the licensing of WIPP, a review 00 of CIPP. 9 10 MR. DIRCKS: We would look on WIPP -- and I think 11 all along we've been looking on WIPP as a site that if they wanted to they could characterize as one of the 3 to 5 that 12 13 could eventually become commercial depositories. MR. MARTIN: Certainly in this criteria development 14 we are looking at bedded salt. 15 16 COMMISSIONER AHEARNE: It would be -- yes, but as far as manyears devoted to reviewing a WIPP application, 17 18 this wouldn't be in there. 10 Okay, the last question relates to a comment that Lee made in his mark letter of July 23rd, and its NRR support 20 of NMSS. Are you familiar with that? 21

22

COMMISSIONER AHEARNE: First I just wanted to ask,

MR. DIRCKS: Yes.

Lee, the way I read it was that NRR has the resources which were available for you through NMSS but weren't fully

manuseral Aeparters, Inc.

-- were ava

3

5

7 1

00

10

14

15

16

19

utilized.

MR. GOSSICK: Well, I think there's a question as to the extent that they're utilized, and then also the request by NRR for the amount of resources, the 26 total numbers, in the consideration of their work at the moment, I think created the question that BRG brought up as to, you know, perhaps this isn't the best place to have these people located. And also the question of how much this kind of help is required and used by NMSS.

COMMISSIONER AHEARNE: But the issue that I'm trying to get at -- whether there is the implication there that NMSS is not fully utilizing the resources that NRR has available in this area.

MR. GOSSICK: I think to some extent that was -MR. DONOGHUE: I think it's more that the resources
that NRR has is not being made available to NMSS on the basis
on which they need it, and not the implication that it's
there but they're not drawing on it.

COMMISSIONER AHEARNE: Well, so you're saying that you did not in your recent find that they were not using what was available?

MR. LIN of at's correct. It was not available on a dependable, reliable basis.

MR. DIRCKS: I think that's the issue. I think, Jack, you might want to discuss this memorandum that you've

24

are Reporters, Inc.

10

11

12

13

14

15

16

17

18

19

21

23

sent over there to NRR. We have asked for 13 -- the equivalent of 13 manyears.

MR. MARTIN: Yes, if I -- in May, as part of the overall budget program plan, I think I laid out where I thought for the whole waste management effort for fiscal '80 and '81 we would need like 14 manyears per year in all areas, half of which is in low-level waste.

So I broke it down in terms of high-level, low-level, and mill tailings, and I frankly don't know where the 26 came from. I think that's for all of NMSS, not just waste management. I was never able to resolve that, and we've been through the research and the standards, but I haven't been able to resolve the NRR part of it.

Now in this memo I sent over, it assumed that we would be getting an application in '82. So there were a couple of people in there towards the end of '81, a buildup for a license review.

So if I were to look at it again today, I would see it as about 12 people I would need from NRR, and 7 of which is in low-level, and primarily in the surface water hydrology geotechnical, aquatic biology, socioeconomic, all the sorts of things that they're good at doing.

COMMISSIONER AHEARNE: And five of them in high level?

24 | 1et

MR. MARTIN: Right.

11

12

13

14

15

16

17

18

19

20

COMMISSIONER AHEARNE: Now is your -
MR. MARTIN: And mill tailings.

COMMISSIONER AHEARNE: -- plan in the proposal

that you have here, is that based upon the assumption that you will or will not get those people?

MR. MARTIN: Yes, sir, I will get them.

Now these are the kinds of people that you can also contract for. They're not unique things, and I think as Dan pointed out, my experience in the three years that I've been here is that it's a very unreliable commodity.

when they're there, they're good. When they're not there, we wind up contracting for them anyway. And I just don't know what to assume, whether they'll be there or not.

The arrangement I had made with NRR is that all the surface type things that they could do, and all the geological questions that relate to underground mining and that sort of thing, we would acquire those skills since they aren't readily available.

COMMISSIONER AHEARNE: But where it stands now, neither the money to contract nor the people in your NMSS are included.

MR. MARTIN: No.

COMMISSIONER AHEARNE: And the assumption is that that effort will come out of NRR.

24 - z. Raparters, Inc.

14

15

16

13

10

24

24

25

MR. MARTIN: That's right.

COMMISSIONER AHEARNE: Do you know whether NRR's budget makes a similar assumption?

MR. MARTIN: Well, their budget, as far as I can tell -- this is the thing I wasn't able to resolve -- assumed that they would have like 18 people in fiscal '81. It was in the crosscut. They had it like 18 people, instead of the 14 I had asked for, and I was never able to ferret that out.

In fiscal '80 they had 27 --

COMMISSIONER AHEARNE: Well, it's obvious though that 18 people though are to support your request. "Spent fuel" may be called "high-level waste."

MR. MARTIN: I just haven't been able to resolve that.

MR. DIRCKS: Part of that is the support of what work we may want to do in high-level waste area. Does somebody want to comment on that?

MR. HALLER: My understanding of the NRR budget is that of the 26 people in FY '81, they have 22 for NMSS support. That's based on a factor of about 1.4 multiplied times approximately 16 or 17 people, and that 16 or 17 is the base number that Jack was talking about. Around 3 of those are for fuel cycle, and the other 13 or 14 are for the waste management part of the thing.

COMMISSIONER AHEARNE: So you're saying it is

- . . ars Reporters, Inc.

```
incorporated in NRR's budget.
                      MR. HALLER: Yes. And there's about 4 more people
        that NRR would use for other purposes.
                      COMMISSIONER AHEARNE: Thank you.
                      (Slide.)
         5 11
                      MR. DIRCKS: The next area is low-level.
         6
                  Jack, in '79, this is where you borrowed people
         7 11
            from low level?
                   MR. MARTIN: Right, 5 of them -- no, 7 of them.
                      MR. DIRCKS: And we're looking for a pay-back in
        10
        11
            180.
                      COMMISSIONER AHEARNE: In other words, you have
        12
           about 9 people working now.
        13
                      MR. DIRCKS: We have 9 people in low level.
        14
                      MR. MARTIN: No, it's about --
        15
                      COMMISSIONER AHEARNE: You have 16 listed.
        16
                      MR. MARTIN: I'm sorry, I borrowed 7 against the
        17
            '80 budget, which is what we're working towards. So it's
            like I've got like 18 actually on board working.
        10
                      COMMISSIONER AHEARNE: Out of curosity, in your
        20
            hiring, are you bringing people up to strength against the
            FY '80, and the FY '79?
                 MR. DIRCKS: We are. The '80, without the
        23
            supplement.
        24
Lere: Reporters, inc.
```

MR. DONOGHUE: In the waste management area, I

MAS

5

8

10

11

12

13

15

16

17

18

19

21

think they're overhiring, or they have stopped, or ceased hiring in some of the other areas. So as an office they are not -- they are still well below their ceiling.

MR. DIRCKS: Remember, we're not --

CHAIRMAN HENDRIE: In order to get waste division up cracking, one of the things we finally did after a lot of grunting and groaning was to uncork the recruiting there and tell them to go to the '80 levels and we would eat the slots elsewhere until October 1st.

MR. DIRCKS: Well, in the low-level area, I think we might as well turn to chart 30.

(Slide.)

This lays out the four basic major objectives.

We're anticipating one application for low-level waste

burial site, using that --

CHAIRMAN HENDRIE: Is that sort of a hypothetical one?

MR. DIRCKS: It's hypothetical.

MR. MARTIN: Well, we've had some feelers from like TVA. I suspect there will be one in that time frame.

MR. DIRCKS: And there are some rumblings in one of the Agreement States that we would be heavily involved -- not as a full licenser, but as a carrying horse for the technical burden, I would imagine.

The development of regulations is an area that we 610 174

24 ers: Apparters, Inc.

ere Apparters, in

72 have recognized needs some push. We're sort of dependent now. We don't have a good comprehensive set of low-level waste regulations. I think the governors have pointed that out to us. Jack has gotten steam under that program. He's going to have some draft regs out -- when, the beginning of next year, Jack? -- and then we hope to finalize --MR. MARTIN: The middle of next year. 7 MR. DIRCKS: The middle of next year. 8 The fiscal '80 program I guess with the supplemental 9 is 25, and we're looking for a total staffing of 27. 10 11 COMMISSIONER AHEARNE: Would you say a few words about the consultative pilot program? I was surprised to 17 find it listed as a DOE low-level waste disposal facility consultative program focused on. I tried to go back over my 14 memory, and I couldn't find that as being the focus of the 15 16 consultative program before. 17 MR. DIRCKS: Well, I think for -- correct me if

I'm wrong -- I think we just assumed that -- there's several parts to that program. There's the consultative program. There's I guess the assumption that we would be licensin; any new DOE disposal activities.

I think what we've done is lump the two things together.

COMMISSIONER AHEARNE: Well, except the phrase, "consultative pilot program" has a certain character to it

24

19

20

21

22

73 that reflects back to the scope of licensing studies. And I was wondering where the decision had been made, or where even the issue had been raised, that it was going to focus upon a major DOE low-level waste disposal facility. MR. DIRCKS: Jack, do you want to bring me up-todate on that one? I just assumed --MR. MARTIN: I wasn't a party to those. I was told 7 1 that was the agreement. MR. DIRCKS: I think we've mistitled the thing. It really is a --10 COMMISSIONER AHEARNE: May I ask, Jack, you were 11 told that the agreement was a major DOE low-level waste . 12 facility? MR. MARTIN: This was in the licensing study which I didn't do. The assumption that I was given to 15

understand was that it would be some sort of a -- either lowlevel, or not intimately connected with the dafense effort, like something at Brookhaven or Argon.

COMMISSIONER AHEARNE: Right. I think the decision was for a nondefense DOE waste facility.

CHAIRMAN HENDRIE: Wait. Is this part of the 34-A package?

COMMISSIONER AHEARNE: Yep. That's what this is. And that's why I was kind of surprised to see it.

CHAIRMAN HENDRIE: Wait. This is the setaside?

17

18

19

21

MR. MARTIN: Yes. COMMISSIONER AHEARNE: I'm quoting the BRG 3 description, "was a major DOE low-level waste disposal facility." MR. DIRCKS: Well, I think in the -- I don't know how we -- did we call it that? Or did we call it "pilot program to assess DOE low-level disposal facilities"? CHAIRMAN HENDRIE: It wasn't exactly "low-level" --8 COMMISSIONER AHEARNE: That's right. 10 CHAIRMAN HENDRIE: That I can recall. In fact, 11 I think you --12 MR. DIRCKS: But I thought in the IRG report it 13 said "low-level sites." 14 COMMISSIONER AHEARNE: All I'm saying is the 15 phrase "a pilot program, consultative pilot program" in our 16 NRC budget ought to track to the big study --17 CHAIRMAN HENDRIE: The 34-A recommendation. 13 COMMISSIONER AHEARNE: And there was a lot of 10 debate, and a lot of work, on what ought that consultative 20 pilot program be. And those words don't track to it. 21 MR. DIRCKS: Okay, well, I don't know whether I've seen the final product of the Commission's recommendation, but I thought there was a three-part --24 CHAIRMAN HENDRIE: They keep talking about a pilot .ara Reporters, Inc.

program to assist DOE LLW disposal.

MR. DIRCKS: Right. COMMISSIONER AHEARNE: And I don't recall that. 2 CHAIRMAN HENDRIE: And if what that means is the 3 pilot program, consultative pilot program under the 34-A report, why that's kind of a misnomer. MR. MARTIN: I think that's what it means. Now 6 maybe we just assumed, and we should go back and conform that. 8 COMMISSIONER AHEARNE: Yes, I would think it would 9 10 be good. 11 MR. DIRCKS: But I don't -- Well, have we seen the final version of that? We've been getting communiques, but 13 we haven't seen --COMMISSIONER AHEARNE: But I think you've probably 14 15 seen the version where there is a -- three people on one 16 side, and two on another. 17 (Laughter.) 13 MR. DIRCKS: Yes. 17 COMMISSIONER AHEARNE: And I guess I would like this Board to correspond to what the three decided. 21 (Laughter.) 22 MR. DIRCKS: Well, this is not --MR. MARTIN: But don't --24 MR. DIRCKS: I think all we --...era Reporters, Inc. 25 MR. MARTIN: We didn't take that into account.

(Laughter.)

MR. DIRCKS: I guess -- maybe I'm getting -- I've seen the daily give-and-take, but I thought in the --

COMMISSIONER AHEARNE: That's settled down fairly

5 well.

10 :

12

15

16

17

13

19

20

MR. DIRCKS: Well, let me go back to what I thought 7 | everyone was agreeing on, and that was the major thrust of the IRG report, that any future DOE low-level waste disposal 7 | activities would be --

COMMISSIONER AHEARNE: That's "future." This is a onsultative pilot program. It's entirely different. The scope of licensing issue was: To what extent ought the NRC's 13 regulation extend into the DOE facilities?

And we reached the conclusion that we would go for a consultative pilot program.

MR. DIRCKS: Which would be consult on low-level waste disposal.

COMMISSIONER AHEARNE: No.

MR. DIRCKS: No low-level?

COMMISSIONER AHEARNE: It was not on low-level.

CHAIRMAN HENDRIE: It was across the board.

COMMISSIONER AHEARNE: Yes.

MR. DIRCKS: Oh. I would include low-level waste.

CHAIRMAN HENDRIE: It was to pick up a couple of

DOE facilities.

8

10 11

12

nd #2 .13

B\_...CH:mte #3 fols 14

15

16

17

18

19

20

21

22

23

24

Lara Aeparters, Inc.

COMMISSIONER AHEARNE: That's right.

MR. DIRCKS: Concentrating on --

CHAIRMAN HENDRIE: And leap right in there.

COMMISSIONER AHEARNE: Facilities, across the board, whatever they were there, because the issue was whether we could work out some sort of arrangement that would enable us and DOE to develop a method of approach that would not jeopardize national security information. And that was the issue. And this phraseology isn't going to track.

MR. DIRCKS: Well, I guess we'll go back and change it. I thought low-level waste disposal was an integral part of whatever consultative agreement you were coming to agree on.

CR 6200 BEACH

```
COMMISSIONER AHEARNE: In fact, one of the strong joint:
            that was made was that one has to be very careful about
             low-level waste disposal, because there are certain low-level
             waste facilities, major low-level waste facilities under DOE,
             which are very obviously security sites.
         ó
                    MR. DIRCKS: But even Deutch was saying that --
                      COMMISSIONER AHEARNE: And those were the ones he
         7 1
             said you had to stay away from.
                       MR. DIRCKS: Commercial low al wastes.
         10
                      COMMISSIONER AHEARNE: That's right, commercial.
                       CHAIRMAN HENDRIE: Non-defense low-level wastes.
             Actually, the set-aside here sounds like something else. But
              it was intended to be the consultative pilot program of 34-A.
         14
                       MR. DIRCKS: Yeah. And I think what we ought to
         15
              realize.
         16
                   COMMISSIONER AHEARNE: Excuse me for getting intense
             about it.
                        MR. DIRCKS: That's fine. No offense intended.
         1.
                        CHAIRMAN HENDLIE: You develop a mother's fondness
              for these.
                        (Laughter.)
                       MR. DIRCKS: Well, whatever it is --
                       COMMISSIONER AHEARNE: It was a wayward child I just
              found.
Haderal Reporters, Inc.
```

MR. DIRCKS: I think we just stumbled over our own.

```
Whatever it is, it's what you had in mind.
             CHAIRMAN HENDRIE: Well, since --
             (Laughter.)
             CHAIRMAN HENDRIE: That raises a question. If it
    isn't very clear what we had in mind, we couldn't get the name
   right, do the resources have any relationship? Now we have
the name right; what about the numbers?
             MR. DIRCKS: That's why it was a set-aside.
             (Laughter.)
             CHAIRMAN HENDRIE: Thank goodness.
            MR. DIRCKS: Well, we've gone through that one.
             Jack -- Dave, if you could move on to uranium.
             (Slide.)
              Uranium recovery licensing. I think the point here is the
   this is almost a straight workload item. We've taken license
    applications, notify them by the workload factor to get
    licenses out. Essentially, this is what we've come up with.
              COMMISSIONER AHEARNE: What assumption have you made
. 5
   with regard to the concurrent jurisdiction?
              MR. DIRCKS: That is not built into this. That is
    not built into this budget --
              COMMISSIONER AHEARNE: Which is not?
              MR. DIRCKS: -- proposal. That we have concurrent
    or joint jurisdiction.
             COMMISSIONER AHEARNE: So the assumption is we do
```

not?

have --

15

16

21

etara. Reporters, Inc.

MR. DIRCKS: We do not.

COMMISSIONER AHEARNE: During this period.

MR. DIRCKS: We do not.

Now, I think that this provides an entre, though, to a point I'd like to make. If anything happens on the fragile course of this thing through the legislative process and it drops by the wayside and we are forced to pick up concurrent jurisdiction, we have not built resources into any package that we have either now or pending before anybody. This is -- we're going to have to eat it and we're going to

COMMISSIONER AHEARNE: Would it be possible to get a rough estimate?

MR. DIRCKS: Yes.

COMMISSIONER AHEARNE: I mean, we really should at least be going over to OMB with a number, with two sets of numbers, at best.

MR. DIRCKS: We have all those sets of numbers and we'll get them to you by Wednesday.

CHAIRMAN HENDRIE: It ought to be in the form of an '80 supplement increment which would be necessary if we are going to in fact have to license those darn things.

MR. GOSSICK: Yes.

5 COMMISSIONER AHEARNE: Right.

```
1 11
            CHAIRMAN HENDRIE: -- the tailing piles for three
  years. The '81 budget is far enough away so that the resources
  you get in '81 --
            COMMISSIONER AHEARNE: Yes, right.
            CHAIRMAN HENDRIE: -- youe're going to be dead before
5
   then, if we have to do it.
        COMMISSIONER AHEARNE: That's right, year.
            CHAIRMAN HENDRIE: What's the present level on
    uranium recovery? Is the 18 a fair n. mber?
10
       MR. MARTIN: Well, here again it's up, the fiscal
11
    '80 level.
12 1
             CHAIRMAN HENDRIE: Is it more like 23?
             MR. MARTIN: Yes. We're at the ceiling now.
14
             COMMISSIONER AHEARNE: How much technical assistance
    do you plan on providing to the Agreement States as they go
    down their track of trying to respond to the mill tailings
    issue?
* *
             MR. DIRCKS: We have built into this thing, the
    second page of that -- the next page -- I think we're antici-
    pating the 13 projects completion in fiscal '81. In that
    area of technical assistance to Agreement States --
             (Slides.)
         -- the '80 budget has about 3-1/2, 3.2 man-years
24
    assigned to it, and we're budgeting 6.3 in this.
              COMMISSIONER AHEARNE: And you have not put in a
```

```
MR. DIRCKS: No.
             MR. MARTIN: We think we're going to get five more.
             MR. DIRCKS: Yes, we have asked for -- we have
    not requested it in the supplemental, but it's in the '80
    budget.
             COMMISSIONER AHEARNE: And that will pick up --
             MR. MARTIN: They added five more just before.
              MR. DIRCKS: Now, we might -- while you're in a
    listening mood, on the other subject of the concurrent juris-
    diction, you might say that we have gotten a more than enthu-
    siastic response from the states for technical assistance
    help. It's more than what we originally budgeted for. 'And I
13
    think in this paper coming down Wednesday, we'll throw that in
    there, too.
15
             COMMISSIONER AHEARNE: Separately, though.
             MR. DIRCKS: Separately; two parts of the paper.
              I also might mention that we have the SECY 79-413
    pending before the Commission, that lays out how we want to
    approach the whole licensing process, including the general
    license and so on, and if you have time --
              COMMISSIONER AHEARNE: I've asked for a briefing.
              MR. DIRCKS: Yes, okay.
        COMMISSIONER AHEARNE: I'll holler, and if any of
    my fellows --
```

supplemental at all for that?

```
MR. DIRCKS: That essentially is the major --
             COMMISSIONER AHEARNE: How do you, in the Agreement
    State assistance, enter -- and I'm sorry, this question may
    not be asked the right way, because I'm having difficulty
    dashing from one book to another to another. But in the BRG
    book they had listed you at 5-1/2 man-years for Agreement
    State assistance. Is this the technical assistance you were
    just talking about?
             MR. DIRCKS: For the whole uranium recovery
10
    licensee?
11 11
             COMMISSIONER AHEARNE: Yes.
            MR. DIRCKS: That's dealing with '81, fiscal '81?
             COMMISSIONER AHEARNE: Well, it's '81, '82, '83.
             MR. DIRCKS: We were estimating 6.3, which is about
15
    .8 man-year. We were estimating 6.3 in this area.
15
              (Pause.)
              MR. DIRCKS: Somehow or another another .8 got in
1 2
    there. But essentially, 6.3.
1.5
              COMMISSIONER AREARNE: How do you coordinate that
    with state programs or Agreement States?
              MR. DIRCKS: I guess technically the request for
    assistance would come through the Agreement States office.
    They'd come over to us and they'd ask. Practically speaking,
    I guess Jack's people have established a whole network of
    working arrangements with the Agreement States. People would
```

```
be coming in directly and we'd be informing the state office
   when these requests come in.
             MR. MARTIN: We've worked out draft agreements with
    both Colorado and New Mexico that never actually got signed
    because of this jurisdictional thing. Well, it was one thing
    and another -- elections, then this jurisdictional thing. And
    they've never actually been signed by the governor, but they're
    working, in a way. And we just work directly with the state
    people on whatever appears to be the most urgent thing to do.
    And it's been working guite well.
11
              CHAIRMAN HENDRIE: I never did call Lamb, by the way.
    I ran down on calling governors.
13
              (Laughter.)
14
              MR. MARTIN: We may have a whole new set of subjects.
15
              CHAIRMAN HENDRIE: We've had a new set of subjects,
    and I think we're about to go around again.
* **
              We had a report from Beatty.
              MR. MARTIN: From who?
              CHAIRMAN HENDRIE: Beatty.
              They hauled a truck in from Texas with some liquid.
              MR. MARTIN: Another one?
              CHAIRMAN HENDRIE: That's what I hear.
             MR. DIRCKS: What kind of waste?
              CHAIRMAN HENDRIE: Low-level.
                                                  610 187
              MR. GOSSICK: Was it leaking?
```

CHAIRMAN HENDRIE: Of course. They always leak.

(Laughter.)

7 11

COMMISSIONER AHEARNE: Have we sent any extensive notices to our licensees?

MR. DIRCKS: Notice is due to go out today.

6 COMMISSIONER AHEARNE: We haven't yet?

MR. DIRCKS: What we want to do is not only send a notice out, but we want to send out -- the notice is due to go out --we have a due date, I think August 6th. But we can get it out today. We want to send out a bulletin, too, which would go under I&E's auspices.

We've been having some discussions with I&E about the amount of resources we can devote to this that will make — it somewhat similar to the commitments that the Commission had made to the three governors. They have some real resource problems, that they complain that we've overcommitted them in the letter to the three governors.

CHAIRMAN HENDRIE: Who's overcommitted?

MR. DIRCKS: I&E claims that they can't do it, that they just don't have the resources. And I think what the delay has been is we've been trying to encourage them to kind of go to the pole. But the notice will go out this week.

COMMISSIONER AHEARNE: Because at some stage -- you know, if I were governor, I would be asking if you guys ever told the licensees this just isn't going to be tolerated.

15

MR. DIRCKS: Well, we've committed to do that and the action plan commits us to do that by August the 6th. But we will get it out this week.

The real issue that we wanted to get down to you on is the letter that we would like you to sign off on by August 1 sending out this action plan. We've assigned certain dates and coverage that we'll be doing, and I&E has committed itself to do certain things, and the sooner we can sign them up the better off we'll be. And that should be down here this afternoon, this action plan going out to the governors.

CHAIRMAN HENDRIE: Find out what's going on out West.

MR. DIRCKS: All right.

CHAIRMAN HENDRIE: We may not want to send that letter until we get a better handle on this thing out there, because we're just likely to have a --

MR. DIRCKS: When did this occur?

CHAIRMAN HENDRIE: I just got word on the way into this room, early warning.

COMMISSIONER AHEARNE: On the other cases where there was stuff leaking, were any penalties, fines, assessed against the shippers?

MR. DIRCKS: In the sweep that DOT and NRC made,
NRC confined itself to its own licensee states. DOD and some
of the Agreement States went out to the Agreement States. DOT,

2 -ce enteral Reporters in

```
1 think, covered something like four -- they made four inspec-
    tions, I think, and they found four violations, and they're in
    the stage of bringing some sort of fine enforcement.
             COMMISSIONER AHEARNE: But the two previous problems
   of leaking, were they --
             MR. DIRCKS: In our case, there's a truck that
6
    caught fire, and there was no -- nothing, no action taken.
             COMMISSIONER AHEARNE: Wait a minute. There was no
    action taken?
10
            MR. DIRCKS: No.
11
             COMMISSIONER AHEARNE: Was it our licensee?
             MR. DIRCKS: It was an Agreement State licensee from
    California.
     There was the case of the dewatered waste coming
    down from Palisades that were found leaking. I think there
    were two deficiencies and something found, and I gather I&E is
    still investigating whether they should levy a fine.
1.5
             CHAIRMAN HENDRIE: It doesn't seem to come up to the
    threshold.
              COMMISSIONER AHEARNE: Yes.
              CHAIRMAN HENDRIE: The problem is people are going
21
    to keep -- be allowed to keep that stuff on the home sites if
    it keeps going.
             COMMISSIONER AHEARNE: That's right.
```

as meneral Reporters Inc. MR. DIRCKS: The governor, I guess, expects heavy

fines and punishment. The next chart -- Dave, I guess it's 34. (Slide.) -- basically sums up the waste management program issues. I think we've covered -- these are the problem areas that you may want to keep with you as part of the waste management troubles, troubles and issues. And I think we've talked about them. COMMISSIONER AHEARNE: Before you get off the program issues, the point paper that you submitted to the BRG seemed to focus upon a lack of coordination, or at least there was a fair amount of lack of coordination. Maybe you didn't submit it, 12 but it was prepared: waste management program, BRG. 1.2 MR. DIRCKS: I don't know whether I've seen that. COMMISSIONER AHEARNE: There was stress upon a lack 15 of coordination. MR. MARTIN: You mean among offices? . . MR. DIRCKS: Among offices? \* \* COMMISSIONER AHEARNE: Yes. MR. DIRCKS: I don't know. I guess that paper might have said it, but I guess there may be something coming it from the ACRS which again says a lack of coordination is hampering them. COMMISSIONER AHEARNE: Will you speak to that?

Adelmentaral Reporters Inc.

MR. DIRCKS: I think the next -- that issue -- it was

14

```
in the waste management research area. I said the next time that came up, I'd like Sol to talk about it. But since I discussed it the last time before the hearing, Congressional hearing: We're -- I thought we're making progress along this line. I've talked to Sol lately and he thinks we have, too.
```

OSD into the plan. I mean, they are side by side partners on the waste management program plan. We're heavily dependent on them. They're heavily committed to meeting our dates and schedules, and they're doing it. We review what work they want done. They sort of lay out a schedule in which they want to do it, and then we go ahead and incorporate the plan.

We have made the sort of same approach to Research, and I think we've got a general commitment that they're going to do this and they're working toward that goal. Now, I guess when the ACRS takes a lock at it, they still don't think that we have -- that everything's working toward the same goal.

Now, it takes a little longer with Research than it does with Standards. But I thought we were working along the same lines.

I have got to see why the ACRS came up with that conclusion. I know that Sol and I have talked about it, and we're sort of puzzled.

Jack, do you have --

MR. MARTIN: I think that reflects our priorities.

I mean, my first priority is to look at the standards and reg

effort we put together, and we've spent an enormous amount of time in the last four or five months coming up with some sort of integrated program, and I fully support the research -- I mean the Standards program as submitted, and through that agree with it, and have the whole thing lined up in great detail.

I haven't been able to do the same thing with the Research program, for a number of reasons. Time is one of them. Secondly, it's very difficult to have a closely integrated research program if we're not clear yet on what we want to do, and that's starting to emerge.

I've been meeting with Arsenault and his people for the last several weeks to line that whole thing out in a framework that makes some sense. I expect it'll be another several months before we're really satisfied with that. Based on what I've seen to date, I don't see that any of the ongoing work is -- are things that shouldn't be done. But is there some sort of a document or a presentation we can give that maybe puts it all in a comprehensible whole? No, and that's our our next order of business.

MR. DIRCKS: I think close in we've got something going. We've got this Waste Management Review Group, that goes at it on a -- sort of on an imminent contract by contract basis. And I think that's working out.

The further out you go, where they want to initiate research on a longer time horizon, I think I keep pointing out

10

15

16

73

it hasn't really gotten into that, nor have they gotten their longer-term research folded into it relative to mid to short-term licensing goals. We've got to do more.

But I don't agree that the program is severely hampered because we have an uncoordinated, haphazard program. I think the program is pulling its socks up. I think we've established certain key dates. I think we've gotten OS -- Standards Development completely in line with it, much as a project team.

I think Research is in line close-in. I think the further out you go, I think they're in some more. But I think on far-out research, that may be the nature of the beast.

You've got to let that thing roam out in the field a little bit, rather than send people in, where people think you should, and other people think you should let it go further out.

COMMISSIONER AHEARNE: But you are satisfied?

MR. MARTIN: Well, I'm satisfied it's converging,
but not satisfied.

MR. DIRCKS: We haven't got the answers, but I think we've got the right direction. And I think what we want to do is to use OSD and Research as multipliers to this work. We are not all convinced that we need those two.

COMMISSIONER AHEARNE: Okay.

MR. DIRCKS: We've hit most of these issues that

Recorded the licensing casework

15 we've gone through. And Mike mentioned the licensing casework

backlog, the unacceptable increase in covered backlog.

(Slide.)

7:11

15

We thought that the '81 backlog of casework would be around 34. It's gone up, almost doubled. The casework backlog in '81 will probably be 66 instead of the 34.

The next slide --

(Slide.)

supplement. We ied to quantify this as much as we can. I hope we make all these accomplishments. Again, the program is sort of settling down, and we are working are towards some goals. But even here, I'm not quite sure we're going to pull off everything.

(Slide.)

MR. DIRCKS: The next slide is the maj \_ accomplishments within the '81 EDO mark. And the last -- next to last
item is the impact of the EDO mark. And again, we're -- it's
a certain slippage in programs, and we're not contesting that.
It's very hard to predict when these things are going to come
out. When we talk about '82 and '83, it's years and we just
can't prepare. So there's no impacts that are critical there.
We will change the title on the next slide and we

will fix up the words. We'll cross that out --

COMMISSIONER AHEARNE: "Waste management program"

is no problem.

JWBeach fols mte 15 1 11 MR. DIRCKS: We will cross that out. wb 78 2 MR. MARTIN: You have to fix up that parc. 3 CHAIRMAN HENDRIE: This is the "consultative" --MR. DIRCKS: "Consultative program." however it comes out. 6 CHAIRMAN HENDRIE: To --7 11 MR. DIRCKS: And however you feel it should come out, whatever resources you can give -- resources you can give to help us. 10 CHAIRMAN HENDRIE: What do I do about the -- that 11 setaside? I don't know whether the 3 manyears and \$200K is the right number, and I don't know whether it ought to be in 12 . 13 low-level waste. 14 COMMISSIONER AHEARNE: I'm not sure what block it 15 would go into. 16 CHAIRMAN HENDRIE: Well, a piece goes into each 17 one. They're going to be high and low, one hopes. 18 COMMISSIONER AHEARNE: It's just hard to -- I 10 quess in the decision unit structure, you don't have -- well, 20 let's see. Maybe management direction support, special independent technical and management evaluation. MR. MARTIN: Well, we could put it there in the high-level waste. I have a decision unit there for special

studies, and that sort of thing.

MR. DIRCKS: It could go in there.

24

25

Reporters, Inc.

COMMISSIONER AHEARNE: That would seem to be a -rather than trying to figure out it's X percent here. MR. DIRCKS: That completes the runthrough. We 3 tried to stay within the decision unit. CHAIRMAN MENDRIE: Hang on. What happened to the "Management Direction" et cetera, et cetera, down here, now? MR. DIRCKS: The je I think there was -- there was 8 another case of the numbers going a bit awry. CHAIRMAN HENDRIE: Oh, we haven't gotten there, 10 yet. 11 MR. DIRCKS: Well, we --CHAIRMAN HENDFIE: We're about to get there. 13 MR. DIRCKS: Well, I can mention that. I wasn't 14 going to cover it. We're decreasing that management direction and support from 22 in '79 down to 19 in fiscal '80, and continuing it in the out years as 19. I don't know whether you picked that up in your chart --CHAIRMAN HENDRIE: Except he's got it coming down 19 from 39 to 19. 20 MR. DIRCKS: Well, 39, I think there was --21 MR. MARTIN: I don't know where the 39 came from. CHAIRMAN HENDRIE: Well, we had the waste division in there. with their Reporters Inc. MR. DIRCKS: Len, I think that 39 never existed in

```
Management Direction and Support in Washington. I don't
    think we've ever carried it as -- I think 19 has been the
    number.
               MR. MARTIN: It's probably just a typo.
               MR. DIRCKS: I think it might have been a typo,
    because all -- we had 22, we're taking it down to 19.
              MR. BARRY: I think it was a typo.
 7 1
               CHAIRMAN HENDRIE: I have to put an asterisk up
    here now and say "add" -- I don't know what kind of --
               COMMISSIONER AHEARNE: Three probably is reasonable.
10
11
               CHAIRMAN HENDRIE: Do we --
12
               COMMISSIONER AHEARNE: No, we never had an
    estimate.
14
               CHAIRMAN HENDRIE: We never had an estimate on the
15
    kind of program we're talking about, and the estimates that
16
    were in there were so far out that they aren't going to be
 17
    very helpful there.
 18
               (Pause.)
 10
               MR. BARRY: Bill, you were going to contemplate
    putting some of that A-1 into supplemental? Or you were
     going to address the supplemental?
               MR. DIRCKS: For '81? You mean the backlog problem?
                MR. BARRY: Yes. Wasn't that one of the issues
 23
 24
     that they talked about here?
```

MR. DIRCKS: No, we talked about the '30, the

7 11

2

10

11 1

12

13

15

16

17

18

10

20

'80 supplement.

MR. BARRY: That's what I'm saying. Moving -- either accelerating some of that into -- from '81 into '80.

MR. DIRCKS: Well, we've had two assignments.

One, we point out what the impact of the concurrent jurisdiction --

MR. BARRY: Right.

MR. DIRCKS: -- workload would be if we are saddled with that thing.

MR. BARRY: Right.

MR. DIRCKS: The second thing we're going to do -and we offered, gratituously -- to say what our problems are
in the underestimation of the technical assistance request
for getting states, which adds to our backlog. So we're doing
a two-part piece of paper on that.

MR. ENGLEHARDT: There was a loose end that was left in the safeguards discussion with respect to the number of resident inspectors that I&E proposed. They proposed to have fuel — their charts that they presented last week indicated that they would have fuel facility inspectors in residence, two of them in '79, '80, and '81, but they would drop back to zero in '81 and '83, because they found that the resident inspector was not as efficient as the maintenance of a regionally based group, of which they have over 30.

COMMISSIONER AHLARNE: But, Tom, they never asked

24 eral Asporters, Inc.

.....

NMSS. I checked that again today. MR. ENGLEHARDT: I didn't realize that, but I did want to clarify that particular point. 3 CHAIRMAN HENDRIE: Let's see, the total office listing then would come out 344. MR. DIRCKS: Right. CHAIRMAN HENDRIE: Asterisk, add salt and pepper 7 to suit for the consultative pilot program. (Laughter.) ¢ CHAIRMAN HENDRIE: And that would compare with 10 11 an '80 budget level of 297. MR. DIRCKS: Plus a supplement. 12 CHAIRMAN HENDRIE: The supplement --COMMISSIONER AHEARNE: 26. 14 CHAIRMAN HENDRIE: The supplement has yet to be 15 sought for, so it has the same character as the 344. Those 16 are druthers. Our 297 -- is it 297? Or is it getting -no it isn't 297, it's 294. 10 MR. BARRY: It's going to be 294. CHAIRMAN HENDRIE: Well, the '80 appropriation is 20 coming down the line pretty well along says forget those --MR. DIRCKS: 294, right. 22 CHAIRMAN HENDRIE: So the current estimated without supplement is not 297, it's 294. Is the 15,779 24 A .. rs Reporters, Inc. 25 good? It can't be.

rivers Reporters, Inc.

12.2 in '80.

MR. BARRY: No, that's going to be about 12, 6 or It's going to be in program support about 12. It's going to be --CHAIRMAN HENDRIE: Out of the 363, 340 total? COMMISSIONER AHEARNE: Yes, but this 15,779, did it make any assumption on the reprogram? MR. DONOGHUE: It assumed --7 MR. BARRY: No reprogramming. 8 CHAIRMAN HENDRIE: It assumed that the '79 2 programming would be successful. 10 COMMISSIONER AHEARNE: Be successful. 11 CHAIRMAN HENDRIE: And I believe it is. 12 MR. BARRY: Yes, the '79 figure here of 12 -whatever it is -- 12,995, you have to increase that by 2.1 because that reprogramming will be forthcoming shortly. 15 CHAIRMAN HENDRIE: Now the '80 -- a projected '80 16 17 program support number, without the supplement -- this is presupplement, and based on the Appropriation bill of about 13 1'.6, is again pre-whatever reprogramming we might judge to do, but it's just based on a cut. 20 Well, the Appropriations bill comes down -- NMSS 21 at 25.943. I need some way to sort out of that the people 22 and nonprogram support. MR. BARRY: In program support they'll be at about

CHAIRMAN HENDRIE: Based on 25.943, for the office. That's almost consistent. Our budget request was 29,605 in the office, and the Appropriations Act will be coming in at 29.543. So it's down a little less than \$4 million. 5 MR. BARRY: Down \$3.7. CHAIRMAN HENDRIE: Yes. But then we will see --7 1 you know, we'll see what happens with the supplement, and what reprogramming. 10 So the delta then is 50 and people not adding whatever the pilot program might think appropriate, and 12 about \$11 million in program support, a little less than that. Questions? Comments? 13 COMMISSIONER AHEARNE: No. Very interesting. 14 15 (Laughter.) 15 CHAIRMAN HENDRIE: You just made me think of that 17 guy who used to rise up with the German helmet on and said, 18 "Vecery interesting!" 19 (Laughter.) 20 COMMISSIONER AHEARNE: I know it's not a safeguards question, and you just gave a list --22 MR. DIRCKS: We'll get you that. 23 CHAIRMAN HENDRIE: Listen, I found the format, and Lee and Len, please take note, I found the format very a Asparters Inc. 25 useful here.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

COMMISSIONER AHEARNE: Yes.

CHAIRMAN HENDRIE: It starts with the office, and takes a major division at a time, but then it turns very rapidly to a decision unit page, backup sheet or two under the decision unit, next decision unit, and I find that very helpful. Because one of the difficulties that I do have in the office briefing is a little more freer flowing in making a connection to the damn decision unit lines in which these things are laid out. And I think this is about as handy in terms of a briefing document and a supplement to the summary decision unit sheets.

So I compliment you on that orderly presentation here.

COMMISSIONER AHEARNE: That was the first one of these that I felt I could really track.

MR. GOSSICK: We would be very happy to standardize this next year, if we're still around.

(Laughter.)

COMMISSIONER AHEARNE: It all depends on whether decisions units are on here.

CHAIRMAN HENDRIE: Yes, the first thing is how useful the decision unit is.

Well, no, wait a minute. We'll be doing next year's budget before the Administration is --

COMMISSIONER AHEARNE: The decision units have

610 203

oorters, Inc. 2.

8

10

11

12

13

14

15

16

17

18

19

20

21

to be the way the budget has to be presented. It's not obvious for our use whether that's the best approach.

MR. GOSSICK: Well, if you like this, though, unless --

COMMISSIONER AHEARNE: There's some advantage to approaching it by program that helps me think about it a lot more. My own personal preference is a program approach.

CHAIRMAN HENDRIE: Yes, but then if you have to make the budget presentation, and you're dealing from then on with OMB on the decision-unit basis, you've got the conversion.

COMMISSIONER AHEARNE: Well, I have great confidence that the comptroller can do that transition.

CHAIRMAN HENDRIE: Never mind the controller, I have to go argue for this thing. It's not the controller I'm worried about, it's the Chairman.

COMMISSIONER AHEARNE: Well, I have great confidence also in your ability.

MR. GOSSICK: Is the Congress now asking for it in the decision unit rackup?

MR. BARRY: They have not specifically asked for it by decision unit, but last year when we submitted the green books which are more akin to programming, they said, well, we really would like more detail, so also send us your decision unit breakdown, which we did. So they got both.

Theyers Reporters, Inc.

And we still haven't gotten a reading out of them for next January, whether they want both, or each. COMMISSIONER AHEARNE: Of course there is also 3 the -- the closer you can make decision units track program. MR. BARRY: Yes. CHAIRMAN HENDRIE: Yes. I think some effort to 7 converge the systems. MR. BARRY: We tried to put the decision units in the programs. 10 CHAIRMAN HENDRIE: But in dealing with the decision unit base summary document, why I found this format for the briefing an exceptionally clear one, which has allowed things to go through. So I compliment you on that. 14 If we continue to have to review in terms of 15 decision units, why I think it would be worthwhile for people thinking about something close to this as a format, because it does make it easy to move it into the decision unit -- onto 18 the decision. 19 All right --20 COMMISSIONER AHEARNE: Lee, are you getting those 21 cross-cuts? 22 MR. GOSSICK: Yes, Norm, do you have anything on those cross-cuts? By tomorrow, as we promised? MR. HALLER: We're shooting to be finished by tomorrow night, and depending on how fast we can get them

COMMISSIONER AHEARNE: Very good. CHAIRMAN HENDRIE: Thank you, very much. (Whereupon, at 4:40 p.m., the meeting was

## OFFICE OF **NUCLEAR MATERIAL SAFETY** AND SAFEGUARDS

COMMISSION BRIEFING

FY 1981 BUDGET



NMSS FY81 BUDGET

OFFICE RESOURCE SUMMARY

PROGRAM	FY79		FY80		FY80 SUPPLEMENTAL				FY81					
	MY	JRRENT \$K	MY	RES \$K	MY	MSS \$K	MY	\$K	MY	MSS \$K	MY	DO \$K	SET	ASIDES \$K
FUEL CYCLE	103	2975	102	2954	7	400	7	400	134	4700	104	3950	(22)	(680)
SAFEGUARDS	107	2340	95	2530	-		· ·	-	109	2355*	93	1810	(1)	(150)
WASTE MGT	62	7680	81	10135	19	4450	16 (3)	1800 (200)	130	18310	121	17185	(3)	(200)
MD&S	22	0	19	160	_				_19	190	19	100	0	0
TOTAL	294	12995	297	15779	26	4850	23 (3)	2200 (200)	392	25465	337 .	23045	(26)	(1030)

<sup>( ) =</sup> EDO Set Aside

<sup>\*</sup>The NMSS request was for \$5055K which included \$2700K for ISIS which has been transferred to ADM budget and set aside by the EDO.

NMSS FY81 BUDGET
FUEL CYCLE PROGRAM RESOURCE SUMMARY

PROGRAM	FY79 CURRENT		FY80 PRES		FY80 SUPPLEMENTAL				FY81					
					NMSS		ED0		NMSS		EDO .		SET ASIDES	
	MY	\$K	MY	\$K	MY	\$K	MY	\$K	MY	\$K	MY	\$K	MY	\$K
FUEL CYCLE LICENSING	45	2465	45	2365	7	400	7	400	53	3725	44	3295	(5)	(360)
TRANSPORTATION CERTIFICATION	15	210	14	275	-	•	-,		20	625	17	305	(3)	(320)
RADIOISOTOPES LICENSING	43	300	43	314				-	61	_350	_43	350	(14)	
TOTAL	103	2975	102	2954	7	400	7	400	134	4700	104	3950	(22)	(680)

<sup>( ) =</sup> EDO Set Aside

## FUEL CYCLE PROGRAM FUEL CYCLE LICENSING DECISION UNIT

## BASIC MISSION

O LICENSE AND REGULATE URANIUM FUEL FABRICATION PLANTS, URANIUM HEXAFLUORIDE PLANTS, INTERIM SPENT FUEL STORAGE FACILITIES AND ADVANCED FUEL R&D PLANTS.

## PRINCIPAL ACTIVITIES

- O PERFORM HEALTH, SAFETY, AND ENVIRONMENTAL REVIEWS FOR FUEL CYCLE PLANTS AND FACILITIES
- O PERFORM STUDIES IN SUPPORT OF RULEMAKING PROCEEDINGS
- O SURVEY FORMER LICENSEE SITES
- O REVIEW DOE PROPOSED REMEDIAL ACTIONS FOR FORMER AEC INDUSTRIAL CONTRACTOR SITES
- O DEVELOP NRC REGULATIONS FOR NEW ENVIRONMENTAL LIMITS
- O FORMULATE AND COORDINATE STANDARDS AND REGULATORY RESEARCH REQUIREMENTS
- O DEVELOP RADIOLOGICAL CONTINGENCY PLANS

	FY 1979		F Y 1	9 8 0		FY1981 Estimate			
Decision Unit	Current Est.	Pres. Budget	Current Est.w/o Suppl.	Ofc. Req. Suppl.	EDO Recom. On Suppl.	Office Request	EDO Recom.		
(People)	(45) \$2,465	(45) \$2,365	(45) \$2,365	\$ 400	(7) \$ 400	\$ 3,725	(44) \$ 3,295		
(People) (PS)	-	-	-				(5) (360)		
TOTALS	\$2,465	\$2,365	\$2,365	\$ 400	\$ 400	\$ 3,725	\$ 3,295		

0.00

DECISION UNIT: FUEL CYCLE LICENSING

MAJOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESOU	RCES \$K	TECHNICAL ASSISTANCE
1. CASEWORK LICENSING	16 MAJOR AND 95 MINOR LICENSING ACTIONS	27	1830	SAFETY AND ENVIRON- MENTAL REVIEWS
2. STUDIES ON SPECIFIC PROBLEMS	COMPLETE S-3 AND UFC UPDATE; START REVIEW OF ALTERNATIVE FUEL CYCLE AT LOW LEVEL; UTHER SUPPORT EFFORTS	5.5 (2.0)	515 (250)	ESTIMATION OF FC COSTS AND ASSESSMENT METHODOLOGIES
3. FORMER LICENSEE SITES	COMPLETE PROGRAM IN FY83	1.0	400	RADIOLOGICAL SURVEYS AND ASSESSMENTS
4. DOE REMEDIAL ACTIONS	REVIEW 5 SITES	1.0	300	RADIOLOGICAL ASSISTANCE
5. IMPLEMENTATION OF NEW REGULATIONS	TIMELY IMPLEMENTATION	1.5	100	DETAILED ANALYSIS OF NEW ENVIRONMENTAL RADIOACTIVITY LIMITS AND PERSONNEL EXPOSURE REQUIREMENTS
6. TECHNICAL BASE REFINEMENT	COORDINATION OF STANDARDS, RESEARCH, AND REVISION OF REGULATIONS	4.0	150	REVIEW OF CURRENT NRC REGULATIONS
7. RADIOLOGICAL CONTINGENCY PLANNING	ONGOING REVIEW AND PLANNING	(3.0)	(110)	RADIOLOGICAL ASSISTANCE
MANAGEMENT DIRECTION AND	SUPPORT	4,0	0	
TOTAL	EDO MARK	44.0	3,295	
SET ASIDES		(5.0)	(360)	

# FUEL CYCLE PROGRAM TRANSPORTATION CERTIFICATION DECISION UNIT

#### BASIC MISSION

O REGULATE DESIGN, FABRICATION AND USE OF PACKAGES FOR TRANSPORTATION OF RADIOACTIVE MATERIALS

- O REVIEW PACKAGE DESIGNS FOR SHIPMENT OF RADIOACTIVE MATERIALS
- o DEVELOP, MAINTAIN AND IMPROVE PACKAGE ANALYSIS METHODS
- o PROVIDE GUIDANCE TO RES FOR MODAL STUDY
- O DEVELOP RADIOLOGICAL CONTINGENCY PLANS
- O CONDUCT SAFETY EVALUATIONS FOR GALILEO AND SOLAR POLAR SPACE MISSIONS

		FY 1979		F Y 1	9 8 0		FY1981 Estin	mate
	Decision Unit	Current Est.	Pres. Budget	Current Est.w/o Suppl.	Ofc. Req. Suppl.	EDO Recom. On Suppl.	Office Request	EDO Recom.
6	(People)	(15) \$ 210	(14) \$ 275	(14) \$ 275	\$ (-)	\$ ( -)	(20) \$ 625	\$ (17) \$ 305
	(People)		-	-			-	(3)
N	TOTALS	\$ 210	\$ 275	\$ 275	\$ -	\$ -	\$ 625	\$ 305

# DECISION UNIT: TRANSPORTATION CERTIFICATION

MA	JOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESOU!	RCES \$K	TECHNICAL ASSISTANCE
1.	PACKAGE CERTIFICATION	COMPLETE SAFETY REVIEWS FOR 56 APPLICATION REQUESTS	13.7	0	
2.	SPECIAL PROJECTS	CONTINUAL MAINTENANCE OF HEAT TRANSFER, SHIELDING AND CRITICALITY CODES	0.3	305	EXPERT ENGINEERING ASSISTANCE AS REQUIRED
		INCLUDING MODAL STUDY	1.0	0	
3.	DEVELOP RADIOLOGICAL CONTINGENCY PLAN	TO BE DEFINED AT VARIOUS UPDATE POINTS	(1.0)	0	
4.	GALILEO SPACE MISSION	CONDUCT INDEPENDENT NUCLEAR SAFETY EVALUATIONS	(2.0)	(320)	EXPERT ENGINEERING ASSISTANCE AS REQUIRED
	MANAGEMENT DIRECTION	AND SUPPORT	2.0	-	
	TOTAL	EDO MARK	17.0	305	
	SET ASIDES		(3.0)	(320)	

# FUEL CYCLE PROGRAM RADIOISOTOPES LICENSING DECISION UNIT

#### BASIC MISSION

O PROTECT THE PUBLIC HEALTH AND SAFETY BY LICENSING BYPRODUCT, SOURCE AND SPECIAL NUCLEAR MATERIAL

- O PERFORM TIMELY SAFETY EVALUATIONS FOR MATERIALS LICENSING
- O EVALUATE AND CERTIFY SEALED SOURCES AND DEVICES
- O PROVIDE TECHNICAL ASSISTANCE TO AGREEMENT STATES
- o DEVELOP, REVIEW AND REVISE LICENSING GUIDES, REGULATIONS AND STANDARDS
- o CONDUCT GENERIC STUDIES
- o CONDUCT POST-LICENSING EVALUATIONS
- o EXPAND REGIONALIZATION PROGRAM
- O DEVELOP AND MAINTAIN LICENSING INFORMATION PROGRAM AND STANDARD REVIEW PLANS
- o DEVELOP RADIOLOGICAL CONTINGENCY PLANS

	FY 1979		F- Y 1	9 8 0		FY1981 Esti	mate
Decision Unit	Current Est.	Pres. Budget	Current Est.w/o Suppl.	Ofc. Req. Suppl.	EDO Recom. On Suppl.	Office Request	EDO Recom.
(People)	\$ 300	\$ 314	\$ 314	\$ ( -)	\$ ( -)	\$ (61) \$ 350	\$ (43) \$ 350
(People)	-	*	~	. *-	-	-	(14)
(PS) TOTALS	\$ 300	\$ 314	\$ 314	\$ -	\$ -	\$ 350	\$ 350

# DECISION UNIT: RADIOISOTOPES LICENSING

	MAJOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESO!	URCES \$K	TECHNICAL ASSISTANCE
1.	MATERIALS LICENSING	REVIEW 4,820 MATERIAL LICENSE APPLICATIONS.	21.0	0	
		REVIEW 200 SEALED SOURCES AND DEVICES.	0.5	0	
		PROVIDE LICENSE PROCESSING AND FILING AND DATA SERVICES.	11.0	0	
2.	TECHNICAL ASSISTANCE TO AGREEMENT STATES	PROVIDE TECHNICAL ASSISTANCE TO AGREEMENT STATES AND TRAINING OF AGREEMENT STATE PERSONNEL.	1.0	0	
3,	DEVELOP & REVISE GUIDES, STANDARDS, AND REGULATIONS	DEVELOP NEW LICENSING GUIDES AS NECESSARY; REVIEW AND REVISUATIONS, AND STANDARDS,		0	
4.	GENERIC STUDIES:	DEVELOP POLICY ON CONSUMER	0.5	50	DEVELOP GEIS FOR
	CONSUMER PRODUCTS	PRODUCTS CONTAINING RADIO- ACTIVE MATERIAL.			CONSUMER PRODUCTS
	GENERAL LICENSES	CONFIRM VALIDITY & SUIT- ABILITY OF USE OF GENERAL LICENSE.	0.5	150	REEXAMINE USE OF THE GENERAL LICENSE
		EXAMINE POSSIBILITIES FOR EXPANDING USE OF GENERAL LICENSES.			

ON

NMSS FY 1981 BUDGET

# DECISION UNIT: RADIOISOTOPES LICENSING (CONTINUED)

MAJOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESOU MY	RCES \$K	TECHNICAL ASSISTANCE
POST-LICENSING EVALUATIONS	CONDUCT APPROXIMATELY 70 POST-LICENSING EVALUATIONS.	1.0	0	
LICENSING REGION- ALIZATION PROGRAM	CONTINUE LICENSING REGIONALIZ PROGRAM IN REGION III	ATION 0.5	0	
	BROADEN REGIONALIZATION IN REGION III & EXPAND PROGRAM TINCLUDE REGIONS I AND II	(11.0)	0	
LICENSING INFORMATION PROGRAM	SUPPLEMENT LICENSE APPLICATION GUIDES WITH INSTRUCTIONAL MATERIALS.	0.5	150	DEVELOP INSTRUCTIONAL MATERIALS.
STANDARD LICENSE REVIEW PLANS	DEVELOP AND MAINTAIN STANDARD LICENSE REVIEW PLANS TO FACILITATE INTERNAL REVIEW OF PROCESS BY END OF FY81.	1.0	0	
DEVELOP RADIOLOGICAL CONTINGENCY PLANS	DEVELOP RADIOLOGICAL CONTINGENCY PLANS	(3.0)	0	
AGEMENT DIRECTION AND	SUPPORT	4.0	0	
AL.	EDO MARK	43.0	350	
ASIDES		(14.0)	0	
	POST-LICENSING EVALUATIONS  LICENSING REGION- ALIZATION PROGRAM  LICENSING INFORMATION PROGRAM  STANDARD LICENSE REVIEW PLANS  DEVELOP RADIOLOGICAL CONTINGENCY PLANS	POST-LICENSING EVALUATIONS  LICENSING REGION- ALIZATION PROGRAM  CONTINUE LICENSING REGIONALIZATION IN REGION III  BROADEN REGIONALIZATION IN REGION III & EXPAND PROGRAM INCLUDE REGIONS I AND II  LICENSING INFORMATION PROGRAM  STANDARD LICENSE REVIEW PLANS  DEVELOP AND MAINTAIN STANDARD LICENSE REVIEW PLANS TO FACILITATE INTERNAL REVIEW OF PROCESS BY END OF FY81.  DEVELOP RADIOLOGICAL CONTINGENCY PLANS  AGEMENT DIRECTION AND SUPPORT  AL EDO MARK	POST-LICENSING CONDUCT APPROXIMATELY 70 1.0 POST-LICENSING EVALUATIONS.  LICENSING REGION-ALIZATION PROGRAM PROGRAM IN REGION III 0.5  BROADEN REGIONALIZATION IN (11.0) REGION III 8 EXPAND PROGRAM TO INCLUDE REGIONS I AND II  LICENSING SUPPLEMENT LICENSE APPLICATION GUIDES WITH INSTRUCTIONAL MATERIALS.  STANDARD LICENSE REVIEW PLANS DEVELOP AND MAINTAIN STANDARD LICENSE REVIEW PLANS TO FACILITATE INTERNAL REVIEW OF PROCESS BY END OF FY81.  DEVELOP RADIOLOGICAL CONTINGENCY PLANS CONTINGENCY PLANS CONTINGENCY PLANS (3.0)  AGEMENT DIRECTION AND SUPPORT 4.0  EDO MARK 43.0	POST-LICENSING CONDUCT APPROXIMATELY 70 1.0 0 EVALUATIONS POST-LICENSING EVALUATIONS.  LICENSING REGION— ALIZATION PROGRAM CONTINUE LICENSING REGIONALIZATION PROGRAM IN REGION III 0.5 0  BROADEN REGIONALIZATION IN (11.0) 0 REGION III & EXPAND PROGRAM TO INCLUDE REGIONS I AND II  LICENSING SUPPLEMENT LICENSE APPLICA— 0.5 150 TION GUIDES WITH INSTRUCTIONAL MATERIALS.  STANDARD LICENSE REVIEW PLANS STANDARD LICENSE REVIEW PLANS TO FACILITATE INTERNAL REVIEW OF PROCESS BY END OF FY81.  DEVELOP RADIOLOGICAL CONTINGENCY PLANS (3.0) 0  AGEMENT DIRECTION AND SUPPORT 4.0 0  EDO MARK 43.0 350

0

#### FUEL CYCLE PROGRAM

#### MAJOR PLANNED ACCOMPLISHMENTS WITHIN EDO MARK

- 1. COMPLETE ALL PLANNED LICENSING REVIEWS.
  - O MAINTAIN AVERAGE TURNAROUND TIME FOR RADIOISOTOPE LICENSES AT 30-45 DAYS WHILE BACKLOG REMAINS AT 500 CASES.
  - O CONTINUE ASSESSMENT OF SAFETY STATUS OF NFS WEST VALLEY WASTE SYSTEMS. PROVIDE TECHNICAL EVALUATION OF DOE ENGINEERING DEVELOPMENT PLANS FOR WASTE SOLIDIFICATION IN PREPARATION FOR LICENSING. ASSESS DECONTAMINATION AND DECOMMISSIONING REQUIREMENTS FOR OTHER PLANT SITE FACILITIES.
  - o DEVELOP NEW CRITERIA TO IMPROVE DESIGN OF LSA AND TYPE A TRANSPORTATION PACKAGES.
  - o ASSESS EFFECTIVENESS OF PRESENT REGULATIONS FOR SEVERE TRANSPORTATION ACCIDENT ENVIRONMENTS.
  - o LICENSE AWAY FROM REACTOR (AFR) STORAGE.
- 2. COMPLETE THE URANIUM FUEL CYCLE SURVEY AND TABLE S-3 UPDATE.
- 3. BROADEN LICENSING REQUIREMENTS TO INCLUDE ALARA OCCUPATIONAL EXPOSURE LEVELS AND OTHER EXPOSURE STANDARDS.
  - O RADIOISOTOPE LICENSEE EMPLOYEES REPRESENT LARGEST GROUP OF RADIATION WORKERS (SEVERAL HUNDRED THOUSAND): ALL CLASSES OF LICENSES WILL BE EVALUATED FOR ALARA.
  - O REFINE EXISTING ALARA PROGRAMS FOR FUEL CYCLE LICENSEES BY IMPOSING MORE QUANTITATIVE REQUIREMENTS FOR NEW AND RENEWAL LICENSE APPLICATIONS.
  - o OTHER FACTORS INFLUENCING RADIATION EXPOSURE LEVELS:
    - CLEAN AIR ACT 40 CFR 190 - CHANGING HUMAN DOSE MODELS
- 4. SURVEY FORMER LICENSEE SITES AND BURIAL GROUNDS (LICENSED AND UNLICENSED) AND EVALUATE REMEDIAL ACTIONS.
  - o 9500 PARTS 40 AND 70 DOCKET FILES REVIEWED WITH 225 SITES IDENTIFIED FOR FURTHER EVALUATION o 5000 PART 30 DOCKET FILES TO BE REVIEWED
  - IN ADDITION, WE ANTICIPATE HAVING TO REVIEW DOE PROPOSED REMEDIAL ACTION FOR FIVE FORMER AEC INDUSTRIAL CONTRACTOR SITES IN FY81.

#### FUEL CYCLE PROGRAM

#### PRINCIPAL IMPACTS OF EDO MARK

INTERFACE EFFORTS WITH OSD IN THE DEVELOPMENT OF LICENSING GUIDES, REGULATIONS AND STANDARDS WILL BE REDUCED. ASSESSMENT OF RESEARCH RESULTS AND IMPLEMENTATION INTO THE LICENSING PROCESS WILL BE DELAYED. TECHNICAL SUPPORT TO NRR IN REACTOR HEARINGS WILL BE REDUCED.

EFFORTS TO IMPROVE THE LICENSING PROCESS THROUGH PRE AND POST LICENSING ACTIVITIES AND THE RADIOISOTOPES LICENSING INFORMATION PROGRAM WILL BE REDUCED.

CAPITAL EXPENDITURES (APPROXIMATELY \$50K) FOR IMPLEMENTATION OF AN AUTOMATED FILING SYSTEM WILL BE REQUIRED TO OFFSET THE REDUCTION IN MANPOWER FOR LICENSE PROCESSING AND FILING.

FUEL CYCLE PROGRAM
EDO FY81 SET ASIDES

RADIOLOGICAL CONTINGENCY PLANNING (7MY, \$110K)

GEIS FOR ALTERNATE FUEL CYCLES (2 MY, \$250K)

EVALUATIONS OF GALILEO AND SOLAR POLAR PROGRAMS (2 MY, \$320K)

RADIOISOTOPES REGIONALIZATION (11 MY)

NMSS FY81 BUDGET
SAFEGUARDS PROGRAM RESOURCE SUMMARY

		F	FY79	FY			FY80 SUI					FY8	1		
PROGRA		Cl	JRRENT	PI	RES	NM	SS	the selection of the se	DO	Annual Control of the	MSS	the state of the s	DO		ASIDES
		MY	\$K	MY	\$K	MY	\$K	MY	\$K	MY	\$K	MY	\$K	MY	\$K
MC&A		40	1118	39	1650	~	~	-	-	52	1180*	44	735	(1)	(150) (2700 ADM)*
PHYSIC	AL SECURITY	67	1222	56	880	-	_	-		57	1175	49	1075	-	-
TOTA	L	107	2340	95	2530	~	-	-		109	2355	93	1810	(1)	(150)

<sup>\*</sup>The NMSS request was for \$3880K which included \$2700K for ISIS which has been transferred to ADM budget and set aside by the EDO.

( ) = EDO Set Aside

# SAFEGUARDS PROGRAM MATERIAL CONTROL AND ACCOUNTING DECISION UNIT

#### BASIC MISSION

- O PROTECT PUBLIC HEALTH AND SAFETY BY MC&A LICENSING PROGRAMS AT FUEL FACILITIES
- o CONTRIBUTE TO INTERNATIONAL SAFEGUARDS AND NON-PROLIFERATION OBJECTIVES

- o ESTABLISH A SOUND TECHNICAL BASIS FOR NEW AND REVISED REGULATIONS
- O IDENTIFY AND RESOLVE GENERIC REGULATORY ISSUES
- O FORMULATE COST-EFFECTIVE MC&A REQUIREMENTS
- o PERFORM ADEQUACY ASSESSMENTS OF MC&A EFFECTIVENESS
- O COORDINATE IMPLEMENTATION OF US/IAEA SAFEGUARDS AGREEMENT
- o EVALUATE ADEQUACY OF IAEA SAFEGUARDS FOR EXPORT/IMPORT

	FY 1979		F Y 1	FY 1 9 8 0			FY1981 Estimate		
Decision Unit	Current Est.	Pres. Budget	Current Est.w/o Suppl.	Ofc. Req. Suppl.	EDO Recom. On Suppl.	Office Request	EDO Recom.		
(People)	(40) \$1,118	(39) \$1,650	(38) \$1,650	\$ ( -)	\$ (-)	\$ 1,180	\$ (44) \$ 735		
(People) (PS)	-	-		-		-	(1) (150)		
TOTALS	\$1,118	\$1,650	\$1,650	\$ -	\$ -	\$ 1,180	\$ 735		

DECISION UNIT: MATERIAL CONTROL AND ACCOUNTING

MAJ	OR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESOU	RCES \$K	TECHNICA: ASSIST: E
1.	DOMESTIC LICENSING CASEWORK	- 10 MAJOR AMENDMENTS - 80 MINOR AMENDMENTS - 20 REMEDIAL LICENSING ACTIONS 110 TOTAL AMENDMENTS	10.6		
			11.5		
2.	INTERNATIONAL SAFEGUARDS AND LICENSING	- 90 REVIEWS OF PART 75 FACILITY ATTACHMENTS AND IMPLEMENTATION OF US/IAEA SAFEGUARDS AGR -220 REVIEWS FOR EXPORT/IMPO -220 EVALUATIONS OF EFFECTIV IAEA SAFEGUARDS - FORMULATE POLICY ALTERN FOR EXPORT/IMPORT APPL - STRENGTHEN INT'L. SAFEG VIA U.S. ATTION PLAN 530 TOTAL REVIEWS & EVALUAT	THE MT. RT LICENS ENESS OF ATIVES ICATIONS UARDS	180 ES	BROOKHAVEN NATL. LAB. IAEA TECH. OBJECTIVES 100 - TECH. ASSIS- TANCE IN IMPLE- MENTING AGREE- MENT 80 ASSISTANCE IN ADDRESSING TECH. QUESTIONS CONCERNING THE U.S. ACTION PLAN
7	F	C	7.5	150+1	(2700 ADM)
3.	EVALUATION OF MC&A SYSTEMS	- CONDUCT FIELD ASSESSMENTS AT 2 FACILITIES - ANALYZE ACCT. DATA FOR SAF	-9.5	-2850	RFP PROCUREMENT
		- MAINTAIN & IMPROVE INFORMA SYSTEM FOR DOMESTIC & INT	IES TION		150 MC&A DATA ANALYSIS 2700 DEVELOP. OF ISIS
		- COMPLETE PROCESSING OF ALL TRANSACTION REPORTS	NMMSS		
		<ul> <li>ELIMINATE BACKLOG OF INFOR REQUESTS AND IAEA REPORTS</li> </ul>			

DECISION UNIT: MATERIAL CONTROL AND ACCOUNTING

- STAR ACTIVITIES & INTERAGENCY COORDINATION (50 PROJECTS) - PERFORM PROGRAM PLANNING FOR PROGRAM PLANNING FOR PROGRAM PLANNING FOR SAFE- GUARDS TA PROGRAM (10 PROGRAMS) - PERFORM 3 APPLICATIONS OF ANALYTICAL TOOLS FOR ASSESSING SAFEGURDS EFFECTIVENESS - ENSURE DISSEMINATION OF MC&A TECHNOLOGY FOR USE BY NRC AND LICENSEES - UNDERTAKE TA PROGRAMS NEEDED BECAUSE OF TECHNOLOGICAL & INDUSTRIAL CHANGES - PERFORM INTEROFFICE USE ASSESSMENT OF PROJECT RESULTS - DEVELOP EVALUATION CRITERIA FOR PROPOSALS TO USE PROCESS MONITORING FOR SAFEGUARDS PURPOSES - COMPLETE THE MC&A UPGRADE - COMPLETE A MAJOR GENERIC REGULATORY ISSUE PAPER - COMPLETE A MAJOR GENERIC REGULATORY ISSUE PAPER - COMPLETE 4 MINOR GENERIC REGULATORY ISSUE PAPER - COMPLETE 2 MINOR MC&A REGULATORY AMENDMENTS WITH VALUE/IMPACT ANALY- SIS & IMPLEMENTATION GUIDANCE - MC&A UPGRADE RULE VILLE/IMPACT ANALY- AMENDMENTS WITH VALUE/IMPACT ANALY- AMENDMENTS WITH VALUE/IM	MAJOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESOU	RCES \$K_	TECHNICAL ASSISTANCE
- Complete the MC&A Upgrade 10.1 250 National Lab. Regulations and Guidance Sis & implementation guidance - Complete a major generic regulatory issue paper - Complete 4 minor generic regulatory issue papers - Complete 2 minor MC&A regulatory amendments with value/impact analysis & implementation guidance - MC&A Upgrade Rule value/  Sis & implementation guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor generic regulatory amendments with value/impact analysis & implementation guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Lab. RFP Procurement Story analysis of the minor guidance - 10.1 250 National Research Story analysis of the minor guidance - 10.1 250 National Research N		RESEARCH REQUIREMENTS, PLAN AND MANAGE RES & TA PROGRAMS AND CONDUCT USER TESTS  - STAR ACTIVITIES & INTERAGENCY COORDINATION (50 PROJECTS)  - PERFORM PROGRAM PLANNING FOR PROGRAM PLANNING FOR SAFE- GUARDS TA PROGRAM (10 PROGRA  - PERFORM 3 APPLICATIONS OF ANA TOOLS FOR ASSESSING SAFEGAUR EFFECTIVENESS  - ENSURE DISSEMINATION OF MC&A TECHNOLOGY FOR USE BY NRC AN LICENSEES  - UNDERTAKE TA PROGRAMS NEEDED OF TECHNOLOGICAL & INDUSTRIA - PERFORM INTEROFFICE USE ASSES PROJECT RESULTS  - DEVELOP EVALUATION CRITERIA F PROPOSALS TO USE PROCESS MON	MS) LYTICAL DS  BECAUSE L CHANGES SMENT OF OR ITORING	-600-	RFP PROCUREMENT  275 - SAFEGUARDS NEEDS  ANALYSIS  245 - BULK MATERIAL  CONTROL PHASE  III  80 - PROCESS MONITOR-
	REGULATIONS AND	RULE WITH VALUE/IMPACT ANALY SIS & IMPLEMENTATION GUIDANC - COMPLETE A MAJOR GENERIC REGU ISSUE PAPER - COMPLETE 4 MINOR GENERIC REGU ISSUE PAPERS - COMPLETE 2 MINOR MC&A REGULAT AMENDMENTS WITH VALUE/IMPACT	E LATORY LATORY ORY ANALY-	250	RFP PROCUREMENT  50 - TECH. ASSISTANCE IN GRADED SAFE- GUARDS  100 - MC&A UPGRADE RULE VALUE/ IMPACT

MANAGEMENT DIRECTION AND SUPPORT TOTAL

EDO MARK 44 52.0

735 \$1,180 SET ASIDES (1) (150)

# SAFEGUARDS PROGRAM PHYSICAL SECURITY DECISION UNIT

#### BASIC MISSION

- O PROTECT PUBLIC HEALTH AND SAFETY BY EFFECTIVE PHYSICAL SECURITY LICENSING PROGRAMS AT FUEL FACILITIES AND DURING SNM SHIPMENTS
- o CONTRIBUTE TO INTERNATIONAL SAFEGUARDS AND NON-PROLIFERATION OBJECTIVES

- o ESTABLIS & JUND TECHNICAL BASIS FOR NEW AND REVISED REGULATIONS
- o IDENTIFY AND RESOLVE GENERIC REGULATORY ISSUES
- o FORMULATE COST-EFFECTIVE PHYSICAL SECURITY REQUIREMENTS
- O PERFORM ADEQUACY ASSESSMENTS OF LICENSEE PS PROGRAM
- O CONDUCT LICENSING REVIEWS OF LICENSEE SECURITY AND ISSUE LICENSE AMENDMENTS
- O ASSURE THAT CONTINGENCY PLANNING FOR EMERGENCY SITUATIONS ARE EFFECTIVE
- O EVALUATE AND MONITOR THREAT FOR CHANC VENTS

		FY 1979		1	9 8 0		FY1981 Esti	mate
010	Decision Unit	Current Est.	Pres. Budget	Current Est.w/o Suppl.	Ofc. Req. Suppl.	EDO Recom On Suppl.	Office Request	EDO Recom.
224		(67) \$1,222	(56) \$ 880	(57) \$ 880	\$ (-)	\$ ( -)	\$ 1,175	(49) \$ 1,075
.45	(People) (PS)	-		-		-		-
	TOTALS	\$1,222	\$ 880	\$ 880	\$ -	\$	\$ 1,175	\$ 1,075

PERSONAL PROPERTY OF COURTER	DECISION	UNIT:	PHYSICAL	SECURITY
------------------------------	----------	-------	----------	----------

DEC	TSTON UNIT: FRISICA	L SECUI	(111			
MA.	JOR OBJECTIVE		PLANMED ACCOMPLISHMENT	RESOUF MY	RCES \$K	TECHNICAL ASSISTANCE
1.	Domestic Licensing Casework	-105 - 24 -300	MAJOR AMENDMENTS MINOR AMENDMENTS INCLUDING AMENDMENTS FROM VULNERABILITY ASSESSMENTS PLAN REVIEWS/AMEND- MENTS FOR NRR REVIEWS OF NUCLEAR MATERIAL SHIPMENTS TOTAL AMENDMENTS	21.5		
2.	INTERNATIONAL PHYSICAL PROTECTION LICENSING	- 4 - 12	REVIEWS FOR EXPORT/ IMPORT LICENSES FOREIGN IN-COUNTRY EVALUATIONS COUNTRY ANALYSES RPTS. TOTAL ACTIONS	2.2		
3.	THREAT ASSESSMENT AND CONTINGENCY PLANNING		CONTINGENCY PLANNING W/180 LLEA COVERING OVER 5400 ROAD MILES NATIONAL SAFEGUARDS READINESS AND CONTINGENCY PLANNING W/14 FEDERAL AGENCIES NATIONAL EMERGENCY PREPAREDNESS & PLANNING & EXERCISES MAINTAIN THREAT DATA BASE ASSESS 300 NUCLEAR SAFEGUARDS EVENTS	5.5	200 300	SUPPORT OF CREDI-BILITY ASSESSMENT SYSTEM IN COOPER-ATION W/DOE AND THE FBI.

DECISION UNIT: PHYSICAL SECURITY

MAJOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESOUR	RCES \$K	TECHNICAL ASSISTANCE
4. EVALUATION OF PROTECTION SYSTEMS	- 5 FACILITY VULNERABILITY ASSESSMENTS - 6 TRANSPORTATION VULNER- ABILITY ASESSMENTS - TEST COMPONENTS/SYSTEMS - APPLY NEW EVALUATION TOOLS	7.5 8.5	305	TEST AND EVALUATION OF SELECTED SAFEGUARDS COMPONENTS & SYSTEMS ASSOCIATED W/SPENT FUEL TRANSPORTATION & SUPPORT IN FIELD VULNERABILITY ASSESSMENT PROVIDED BY THE US ARMY JOHN
		3.5		F. KENNEDY CENTER.
5. DEVELOP TECHNICAL BASIS FOR REGULATIONS	- PLAN & MANAGE 6 RES AND 11 TA PROGRAMS & CONDUCT 9 USER APPLICATIONS STAR ACTIVITIES & INTERAGENCY COORDINATION (50 PROJECTS) - UPDATE INTEGRATED SAFEGUARDS PROGRAM PLAN	-5.0-	270	ANALYSIS OF SAFE- GUARDS NEEDS & CONDUCT USER APPLI- CATION STUDIES.
~		6.2		
6. DEVELOP IMPROVED REGULATIONS AND GUIDANCE	- PUBLISH PROPOSED FINAL REGU- LATION FOR PHYSICAL PROTECTION SPENT FUEL SHIPMENTS FOR PUBLIC COMMENT - COMPLETE FOUR MINOR REGULATORY AMENDMENTS, VALUE/IMPACT ANA LYSES, & IMPLEMENTATION GUIL PACKAGES FOR INCREASED LEVEL PROTECTION FOR CAT. II/III N - COMPLETE TWO SELF-TEST GUIDANG FOR PHYSICAL PROTECTION SUBS - COMPLETE SEVEN MINOR GENERIC	A-DANCE S OF MATERIAL S CE PK'S.		VALUE/IMPACT JR SPENT FUEL SHIP- MENTS, IMPLEMEN- TATION GUIDANCE FOR SPENT FUEL SHIPMENTS, LICENSEE SELF-TEST PKGS. & TECHNICAL INPUT ON GENERIC REGULATORY ISSUES.

MANAGEMENT DIRECTION AND SUPPORT

3.0

TOTAL

EDO MARK 49 57.0 \$1,175 1,075

#### SAFEGUARDS PROGRAM

#### MAJOR ACCOMPLISHMENTS WITH EDO MARK

- 1. COMPLETE ALL PLANNED LICENSING REVIEWS.
  - O THESE LICENSING ACTIONS WOULD INCLUDE REVIEW OF TRANSPORTATION SECURITY AND ROUTING, FIXED FACILITIES (FROM MC&A AND PHYSICAL SECURITY STANDPOINT), IMPORT/EXPORT APPLICATIONS, AND CONTINGENCY PLANNING TO ASSURE ADEQUATE PRECAUTIONS FOR PROTECTION OF PUBLIC HEALTH AND SAFETY.
- 2. COMPLETE MC&A UPGRADE RULE.
  - O RULE INCREASES MC&A REQUIREMENTS TO AID NRC IN DETERMINING CONCLUSIVELY THAT IDS ARE NOT THEFT OF SNM AND TO INCREASE CONFIDENCE IN THE MC&A SYSTEM.
- 3. PERFORM VULNERABILITY AND THREAT ASSESSMENTS.
  - TO CONDUCT VULNERABILITY ASSESSMENTS OF SAFEGUARDS SYSTEMS, AS IMPLEMENTED, TO ASSURE PROTECTION AGAINST EXISTING THREAT LEVELS WHICH ARE SUBJECT TO CONTINUING EVALUATION.
- 4. IMPLEMENT US/IAEA SAFEGUARDS AGREEMENT.
  - O ACCOMPLISH NECESSARY SUPPORT OF NONPROLIFERATION OBJECTIVES.
- 5. MC&A PROGRAM EVALUATIONS AND TREND ANALYSES.
  - MONITOR MC&A SYSTEMS AND DATA TO ASSURE THAT LICENSEE REPORTS ARE CONSISTENT AND THAT SNM IS ONLY IN AUTHORIZED LOCATIONS.
- 6. PUBLISH PROPOSED REGULATIONS FOR PHYSICAL PROTECTION OF SPENT FUEL SHIPMENT.
  - O REQUIREMENT TO BE FINALIZED BY RESULTS OF CURRENT RESEARCH EFFORTS.

#### SAFEGUARDS PROGRAM

#### MAJOR ACCOMPLISHMENTS WITH EDO MARK

#### (Continued)

- 7. COORDINATE NRC SAFEGUARDS RESEARCH AND TECHNICAL ASSISTANCE PROJECTS THROUGH STAR GROUP.
  - O PREVENT UNNECESSARY DUPLICATION OF EFFORT IN NRC-WIDE SAFEGUARDS PROGRAM AND ASSURE RELEVANCE.
- 8. COMPLETE REGULATORY AMENDMENTS, VALUE/IMPACT ANALYSES, AND IMPLEMENT GUIDANCE FOR INCREASED PROTECTION FOR CATEGORY II/III MATERIAL.
  - VALUE IMPACT ANALYSES REQUIRED TO ASSURE MOST COST-EFFECTIVE ALTERNATIVES ARE EMPLOYED FOR INCREASED PROTECTION OF CATEGORY 11/111 FACILITIES.
- 9. ENSURE TRANSFER OF TECHNOLOGY TO THE LICENSING AND REGULATORY PROCESS.
  - O TRANSFER OF MC&A AND PHYSICAL SECURITY EVALUATIVE METHODOLOGY STUDIES FOR USE IN THE LICENSING AND REGULATORY PROCESS FOR CONTROL OF SNM.
- 10. OPERATE NMMSS TO SUPPORT DOMESTIC SAFEGUARDS ACTIVITIES.
  - e PRESENT DOE-SPONSORED SYSTEM IS NOT ADEQUATE TO MEET NRC NEEDS.

610 - 220

# SAFEGUARDS PROGRAM PRINCIPAL IMPACTS OF EDO MARK

- 1. IMPLEMENTATION GUIDANCE FOR MC&A UPGRADE RULE WILL BE DELAYED ONE YEAR, FROM FY81 TO FY82.
- 2. WILL NOT PARTICIPATE IN U.S. ACTION PLAN FOR STRENGTHENING INTERNATIONAL SAFEGUARDS.
- 3. STUDIES TO DEFINE SAFEGUARDS NEEDS IN THE AREAS OF INDEPENDENT SPENT FUEL STORAGE FACIL'TIES, SOURCE MATERIALS, BYPRODUCT MATERIALS, CERTAIN FORMS AND MIXTURES OF SSNM, AND ALTERNATE FUEL CYCLES WILL BE SUBSTANTIALLY DELAYED AND IMPACTED.
- \$. UPDATE OF THE AGENCY-WIDE LONG-RANGE INTEGRATED SAFEGUARDS PROGRAM PLAN WILL BE DELAYED.
- 5. THE NUMBER OF ROUTE, FACILITY, AND SHIPMENT VULNERABILITY SURVEYS WILL BE REDUCED FROM ELEVEN TO FIVE.
- 6. THE BACKLOG OF PHYSICAL SECURITY MAJOR CASES WILL NOT BE REDUCED.
- 7. PROCESS/QC/PRODUCTION DATA WILL NOT BE EXAMINED AND DEVELOPED FOR USE AS A TIMELY THEFT INDICATOR.

SAFEGUARDS PROGRAM EDO FY81 SET ASIDES

ISIS (\$2700K/ADM)

SG GEIS FOR ALTERNATE FUEL CYCLES (1 MY, \$150K)

NMSS FY81 BUDGET
WASTE MANAGEMENT PROGRAM RESOURCE SUMMARY

PROGRAM		FY79 URRENT		Y80 PRES		FY80 SU	PPLEMEN	TAL EDO	_	IMSS	FY	B1 EDO	SET	ASIDE
PROGRAM	MY	\$K	MY	\$K	MY	\$K	MY	\$K	MY	\$K	MY	\$K	MY	\$K
HIGH LEVEL WASTE MGT	28	4315	33	6250	16	4250	16	1800	61	13390	59	12940	-	-
LOW LEVEL WASTE MGT	16	1800	25	2425	3	200	(3)	(200)	34	2500	27	1975	(3)	(200)
URANIUM RECOVERY LICENSING	18	1565	23	1460	-				35	2420	35	2270	-	-
TOTAL	62	7680	81	10135	19	4450	16 (3)	1800 (200)	130	18310	121	17185	(3)	(200)

( ) = EDO Set Aside

# WASTE MANAGEMENT PROGRAM HIGH-LEVEL WASTE MANAGEMENT DECISION UNIT

#### BASIC MISSION

O PROVIDE ASSURANCE TO THE PUBLIC THAT DOE REPOSITORIES ACCEPTING COMMERCIAL HIGH-LEVEL WASTE ARE PROPERLY SITED, DESIGNED, OPERATED, AND CLOSED IN TERMS OF HEALTH AND SAFETY.

- O DEVELOP APPROPRIATE REGULATIONS AND REGULATORY GUIDANCE
- O PERFORM INDEPENDENT ASSESSMENT OF DOE'S HIGH-LEVEL WASTE PROGRAM
- O MAINTAIN COGNIZANCE OF STATE, FEDERAL AND INTERNATIONAL NUCLEAR WASTE ACTIVITIES
- O PROVIDE POLICY AND PLANNING SUPPORT FOR THE ENTIRE NRC WASTE MANAGEMENT PROGRAM

	FY 1979		FY 1 9 8 0			FY1981 Estimate		
Decision Unit	Current Est.	Pres. Budget	Current Est.w/o Suppl.	Ofc. Req. Suppl.	Recom. On Suppl.	Office Request	EDO Recom.	
(People)	(28) \$4,315	(33) \$6,250	(33) \$6,250	(16) \$4,250	(16) \$1,800	(61) \$13,390	(59) \$12,940	
(People) (PS)		-					1	
TOTALS	\$4,315	\$6,250	\$6,250	\$4,250	\$1,800	\$13,390	\$12,940	



DECISION UNIT: HIGH-LEVEL WASTE MANAGEMENT

MAJ	OR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESOU	RCES \$K	TECHNICAL ASSISTANCE
1.	DEVELOP REGULATIONS FOR DISPOSAL OF HIGH-LEVEL WASTE	PUBLISH 10 CFR 60 BASIC RULE, COMPLETE EIS, PUBLISH 10 CFR 60 PART B	4.0	3200	CONTRACTOR DEVELOP- MENT OF TECHNICAL INFORMATION
2.	DEVELOP REGULATORY GUIDANCE TO SUPPORT REGULATION	COMPLETE THE SITE CHARACTER- IZATION REPORT GUIDE, ENVIRONMENTAL GUIDE, & SAFETY ANALYSIS REPORT GUIDE	22.0	4650	CONTRACTOR DEVELOP- MENT OF TECHNICAL INFORMATION
		CONTINUE SITE CHARACTERIZATION WORK IN SUPPORT OF PRELIMINA SITE REVIEWS IN DOMED SALT, BASALT AND BEGIN WORK ON SHALE AND GRANITE			
		COMPLETE WASTE FORM CHARACTER CRITERIA FOR THREE DISPOSAL			
		COMPLETE TECHNICAL ASSISTANCE NECESSARY FOR NRC CAPABILITY CONDUCT CONSTRUCTION AUTHOR REVIEW IN BEDDED SALT			
		BEGIN ALTERNATIVE DISPOSAL ST	UDIES		
3.	DEVELOP LICENSE REVIEW CAPABILITY	COMPLETE ANALYTIC MODELS TO PROVIDE ASSESSMENT CAPABILITY FOR BEDDED SALT.	4.5	3600	CONTRACTOR MODEL DEVELOPMENT
		DEVELOP LICENSING REVIEW TEAM			
ц.	LICENSE REVIEWS	ASSESS DOE GEOLOGIC INVESTI- GATION AND DATA-GATHERING ACTIVITIES	7.5	450	REVIEW PRELIMINARY SITE REPORT

DECISION UNIT: HIGH-LEVEL WASTE MANAGEMENT

MAJOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESC	OURCES \$K	TECHNICAL ASSISTANCE
5. ASSESSMENT OF DOE PROGRAM	COMPLETE PHASE II OF DETAILED ASSESSMENT OF DOE	9.0	500	
	FIELD ASSESSMENT OF DOE GENERIC IN-SITU TESTS			
	COMPLETE REVIEW OF FINAL GEIS			
6. PROGRAM COORDINATION AND INTEGRATION	PROGRAM PLANS; WM REVIEW GROUP, INTEGRATION AND CONTROL OF NRC WM PROGRAM	8.5	540	LLL ASSISTANCE
7. POLICY ANALYSIS	LEGISLATIVE ANALYSIS, ASSESS DOE POLICY, PUBLIC & PEER REVIEW, IDENTIFY & EVALUATE NRC ISSUES	1.5	0	
MANAGEMENT DIRECTION AND S	SUPPORT	2.0		
TOTAL EDO MARK		59.0	12,940	

#### WASTE MANAGEMENT PROGRAM LOW-LEVEL WASTE MANAGEMENT DECISION UNIT

#### BASIC MISSION

O PROTECT PUBLIC HEALTH AND SAFETY BY PERFORMING SAFETY AND ENVIRONMENTAL REVIEWS REQUIRED FOR LICENSING AND REGULATING LOW-LEVEL RADIOACTIVE WASTE

- O LICENSE AND REGULATE LOW-LEVEL WASTE DISPOSAL OPERATIONS
- o PROVIDE TECHNICAL ASSISTANCE TO AGREEMENT STATES
- o IMPLEMENT NEW RULES, STANDARDS, AND REGULATORY GUIDES
- O PROVIDE TECHNICAL ASSISTANCE TO NMSS AND OTHER NRC OFFICES ON DECONTAMINATION AND DECOMMISSIONING

	FY 1979		FY 1	9 8 0		FY1981 Esti	mate
Decision Unit	Current Est.	Pres. Budget	Current Est.w/o Suppl.	Ofc. Req. Suppl.	Secom. On Suppl.	Office Request	EDO Recom.
(People)	(16) \$1,800	(25) \$2,425	(25) \$2,425	(3) \$ 200	\$ ( )	(34) \$ 2,500	\$ 1,975
(People) (PS)		-		-	(3)		(3)
TOTALS	\$1,800	\$2,425	\$2,425	\$ 200	\$ (200)	\$ 2,500	\$ 1,975





DECISION	UNIT:	LOW	LEVEL	WASTE	MANAGEMENT
					CONTRACTOR STATE OF THE PROPERTY OF THE PROPER

DECISION UNIT: LOW LEVEL	L WASTE MANAGEMENT			
MAJOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESO	URCES \$K	TECHNICAL ASSISTANCE
1. CONDUCT HEALTH, SAFETY AND ENVIRONMENTAL EVALUATIONS OF LOW- LEVEL WASTE DISPOSAL ACTIVITIES	BEGIN ONE NEW APPLICATION, TWO REASSESSMENTS AGAINST 10 CFR 61 AND COMPLETE SIX AMENDMENTS. PROVIDE ASSISTANCE FOR AGREEMENT STATE SITES IN NEVADA AND NEW YORK.	4	600	HEALTH, SAFETY AND ENVIRONMENTAL EVALUATIONS
2. LLW REGULATION DEVELOPMENT	COMPLETE 10 CFR 61 BY FY82. COMPLETE DRAFT APPENDIX TO LLW REGULATION (10 CFR 61) FOR ALTERNATIVE DISPOSAL METHODS BY EARLY FY83.	11	1025	FINAL EIS AND HEARING FOR LLW REGULATION, TECH- NICAL REQUIREMENT FOR SLB, AND WASTE CLASSIFICATION REG- ULATIONS. DRAFT EIS FOR ALTERNATIVE METHOD.
3. LICENSING PROCESS	DEVELOP TECHNICAL CRITERIA FOR SLB AND FOR ALTER- NATIVE DISPOSAL METHODS IN FY82. PREPARE SET OF LLW REVIEW PROCEDURES.	8	250	ASSESS ALTERNATIVE DISPOSAL METHOD TECHNIQUE & OPER- ATING PROCEDURES
4. D/D WASTE	TECHNICAL EVALUATION OF LLW FROM D/D ACTIVITIES	2	100	CHARACTERIZATION & CLASSIFICATION OF D/D WASTE
MANAGEMENT DIRECTION AND SU	PPORT	2		
TOTAL EDO MARK		27	1975	

# WASTE MANAGEMENT PROGRAM URANIUM RECOVERY LICENSING DECISION UNIT

#### BASIC MISSION

O PROTECT PUBLIC HEALTH AND SAFETY BY PERFORMING SAFETY AND ENVIRONMENTAL REVIEWS REQUIRED FOR LICENSING AND REGULATING URANIUM MILLS AND OTHER URANIUM RECOVERY FACILITIES

- O LICENSE AND REGULATE URANIUM RECOVERY OPERATIONS
- O PROVIDE TECHNICAL ASSISTANCE TO AGREEMENT STATES
- O IMPLEMENT NEW RULES, STANDARDS, AND REGULATORY GUIDES
- O EVALUATE DOE REMEDIAL ACTION PLANS

	FY 1979		F Y 1	9 8 0		FY1981 Esti	mate
Decision Unit	Current Est.	Pres. Budget	Current Est.w/o Suppl.	Ofc. Req. Suppl.	Recom. On Suppl.	Office Request	EDO Recom.
(People)	(18) \$1,565	(23) \$1,460	(23) \$1,460	\$ ( -)	\$ ( -)	(35) \$ 2,420	(35) \$ 2,270
(People) (PS)				-	-		
TOTALS	\$1,565	\$1,460	\$1,460	\$ -	\$ -	\$ 2,420	\$ 2,270



DECISION UNIT: URANIUM RECOVERY LICENSING

MA	JOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESO MY	URCES \$K	TECHNICAL ASSISTANCE
1.	LICENSE AMENDMENTS RESULTING FROM EPA STANDARDS & URANIUM MILLING REGS. (GEIS)	COMPLETE NINE AMENDMENTS	2.7	180	ENVIRONMENTAL EVALUATION
2.	LICENSE AMENDMENTS RESULTING FROM PROPOSED FACILITY MODIFICATIONS	COMPLETE 16 MAJOR AMENDMENTS AND 72 MINOR AMENDMENTS	6	250	ENVIRONMENTAL EVALUATION
3.	LICENSE AMENDMENTS RESULTING FROM NRC REVIEW OF OPERATING DATA & INSPECTION REPORTS	COMPLETE 10 MAJOR AMENDMENTS	3	100	ENVIRONMENTAL EVALUATION
4.	LICENSE RENEWALS	COMPLETE THREE RENEWALS	1	100	ENVIRONMENTAL EVALUATION
5.	REVIEW ACTIVITIES RELATED TO DOE REMEDIAL ACTION PROGRAM. PUBLIC LAW 95-604 TITLE I	COMPLETE SIX CASES	4	120	ENVIRONMENTAL EVALUATION
6.	LICENSE NEW FACILITIES	COMPLETE 14 LICENSING ACTIONS FOR NEW FACILITIES	10.0	1260	ENVIRONMENTAL EVALUATION

DECISION UNIT: URANIUM RECOVERY LICENSING (CONT'D)

MAJOR OBJECTIVE	PLANNED ACCOMPLISHMENT	RESOL	JRCES \$K	TECHNICAL ASSISTANCE
7. PROVIDE TECHNICAL ASSISTANCE TO AGREEMENT STATES IN SUPPORT OF LICENSING ACTIONS	COMPLETE 13 PROJECTS	6.3	260	ENVIRONMENTAL EVALUATION
MANAGEMENT DIRECTION AND	SUPPORT	2.0		
TOTAL EDO MARK		35.0	2270	

#### WASTE MANAGEMENT PROGRAM ISSUES

#### NRC IS ON CRITICAL PATH FOR HLW REPOSITORY DEVELOPMENT

- O A NEW REGULATION IS NEEDED
- O TECHNICAL POSITIONS AND GUIDANCE ARE REQUIRED FOR DOE SITE AND WASTE FORM CHARACTERIZATION ACTIVITIES

#### NO REGULATIONS OR CRITERIA FOR LLW MANAGEMENT

O LACK OF REGS IS INHIBITING DEVELOPMENT OF NEW LLW CAPACITY

#### CRITICAL SHORTAGE OF LLW DISPOSAL CAPACITY

- O HALF OF THE LLW BURIAL GROUNDS HAVE CLOSED
- O REMAINING CAPACITY IS NOT WELL DISTRIBUTED

#### NO ALTERNATIVES TO SHALLOW LAND BURIAL

O IMPROVED METHODS ARE NEEDED FOR HANDLING CERTAIN WASTES

#### UNACCEPTABLE INCREASE IN URANIUM RECOVERY BACKLOG

- O LICENSING CASEWORK WAS UNDERESTIMATED
- O TECHNICAL ASSISTANCE TO AGREEMENT STATES WAS UNDERESTIMATED

# WASTE MANAGEMENT PROGRAM HIGH-LEVEL WASTE DECISION UNIT FY80 SUPPLEMENTAL PLANNED ACCOMPLISHMENTS

- 1. PROVIDE ACCELERATED REGULATORY GUIDANCE TO DOE:
  - A. BEDDED SALT 1 YEAR FROM FY83 TO FY82
  - B. DOMED SALT/BASALT 2 YEARS FROM FY85 TO FY83
  - C. GRANITE/SHALE/VADOSE 6 MONTHS, LATE FY86 TO EARLY FY86
- 2. PROVIDE AN EVALUATION OF THE LABORATORY ASSESSMENT PART OF THE DOE WM PROGRAM
- 3. PROVIDE A MORE DETAILED ASSESSMENT OF THE EARTH SCIENCES PART OF THE DOE WASTE MANAGEMENT PROGRAM
- 4. THE CAPABILITY TO RUN MODELS NEEDED TO EVALUATE SITE CHARACTERIZATION USING NRC STAFF WILL BE ACCELERATED ONE YEAR FROM FY83 TO FY82.
- 5. THE LICENSE REVIEW PLAN FOR REVIEW OF DOE SITE CHARACTERIZATION REPORTS REVIEW WILL BE ACCELERATED TWO YEARS FROM FY82 TO FY80.
- 6. ACCELERATE COMPLETION OF SITE CHARACTERIZATION REVIEWS FOR THE FIRST SITE FROM FY83 TO FY82.

#### WASTE MANAGEMENT PROGRAM

#### MAJOR ACCOMPLISHMENTS WITHIN FY81 EDO MARK

- 1. COMPLETE LICENSING CASEWORK NECESSARY TO MAINTAIN ACCEPTABLE BACKLOG
- 2. MAINTAIN SCHEDULE FOR PUBLISHING FINAL LLW REGULATION (10CFR61) FOR SHALLOW LAND BURIAL IN FY82
- 3. PUBLISH HLW REGULATION (10 CFR 60)
- 4. START DEVELOPMENT OF APPENDIX TO LOW-LEVEL WASTE REGULATIONS FOR THE DISPOSAL OF LLW BY ALTERNATIVE DISPOSAL METHODS TO BE PUBLISHED IN DRAFT FORM IN EARLY FY83
- 5. ASSESS SPECIAL LLW DISPOSAL PROBLEMS (E.G., TMI CLEANUP)
- 6. REVIEW EARLY SITE CHARACTERIZATION PLAN FOR FIRST COMMERCIAL REPOSITORY
- 7. COMPLETE TECHNICAL WORK IN SUPPORT OF A SITE CHARACTERIZATION REVIEW IN BEDGED SALT AND DOMED SALT OR BASALT. START SIMILAR WORK FOR GRANITE AND SHALE
- 8. COMPLETE WASTE FORM CHARACTERIZATION CRITERIA AND REPOSITORY DESIGN PERFORMANCE TECHNICAL WORK IN THREE MEDIA
- 9. MAINTAIN SCHEDULE FOR PUBLISHING FINAL STAFF POSITIONS, REG GUIDES, AND REVIEW PROCEDURES FOR SHALLOW LAND BURIAL IN FY82
- 10. COMPLETE ANALYTICAL MODELS FOR ASSESSING HLW REPOSITORIES IN BEDDED SALT AND COMPLETE 60% OF MODELS FOR ASSESSING REPOSITORIES IN DOMED SALT OR BASALT
- 11. PROVIDE TECHNICAL ASSISTANCE TO AGREEMENT STATES

#### WASTE MANAGEMENT PROGRAM

#### IMPACT OF EDO MARK

- 1. DELAY DRAFT APPENDIX TO LEW REGULATION ON ALTERNATIVE DISPOSAL METHODS FROM MID FY82 TO EARLY FY83
- 2. DELAY DRAFT STAFF POSITIONS, REG GUIDES, AND REVIEW PROCEDURES ON LLW ALTERNATIVE DISPOSAL METHODS FROM EARLY FY82 TO LATE FY82

WASTE MANAGEMENT PROGRAM EDO FY80/FY81 SET ASIDES

PILOT PROGRAM TO ASSESS DOE LLW DISPOSAL FACILITIES (3 MY; \$200K EACH YEAR)

47

#### BASIC MISSION

O ENSURE EFFECTIVE AND EFFICIENT MANAGEMENT OF NMSS PROGRAMS

- O PROVIDE OVERALL MANAGEMENT DIRECTION AND POLICY GUIDANCE FOR NMSS PROGRAMS
- O CONDUCT SPECIAL INDEPENDENT TECHNICAL AND MANAGEMENT EVALUATIONS
- O MANAGE NMSS PROGRAM PLANNING AND STATUS ASSESSMENT SYSTEM
- o PROVIDE ADMINISTRATIVE AND PERSONNEL SERVICES

	FY 1979		FY 1 9 8 0			FY1981 Estimate	
Decision Unit	Current Est.	Pres. Budget	Current Est.w/o Suppl.	Ofc. Req. Suppl.	EDO Recom. On Suppl.	Ofice Request	EDO Recom.
(People)	\$ (22)	(19) \$ 160	(19) \$ 160	\$ ( -) -	\$ (-)	\$ (19) \$ 100	\$ (19) \$ 100
(People) (PS)		-		-			
TOTALS	\$ -	\$ 160	\$ 160	\$ -	\$ -	\$ 100	\$ 100