

UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

JUN 0 4 1979

FCPF:WAN 4C-2061

Mr. Harold J. Spelman Attorney for the City of West Chicago 475 Main Street West Chicago, Illinois 60185

Dear Mr. Spelman:

This is in response to your letters of March 5, 1979 and April 18, 1979. First, in regard to the requests and comments contained in the March 5 letter, we would like to inform you that:

- The City of West Chicago, In inois has been placed on a mailing list and will receive copies of correspondence and notices related to the NRC licensed Kerr-McGee facilities in West Chicago, Illinois.
- 2. It is doubtful that we have authority under the Atomic Energy Act to require Kerr-McGee to undertake any action in regard to off-site contamination because we have no information indicating that Kerr-McGee itself was responsible for unauthorized movement of the material to off-site locations. Any Kerr-McGee responsibility could only be as a successor to the liabilities of a prior owner and operator of the site. Further, we have no information that fixes the responsibility for the off-site contamination on a prior licensed owner in contrast to some individual who might have removed the material independently. Because of the foregoing, we think it is more appropriate for the City of West Chicago to discuss the problem of off-site contamination directly with Kerr-McGee if the city believes the corporation has responsibility. We are interested, however, in knowing your basis for believing that Kerr-McGee has the responsibility and would welcome receiving whatever information you have in order to assess whether it would furnish an adequate legal basis for Kerr-McGee responsibility under the Atomic Energy Act.

If for any reason of your own you wish to request a proceeding before this agency regarding the off-site contamination the proper procedure to be followed is contained in 10 CFR Part 2, § 2.206.

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Mr. H. J. Spelman

- 3. We will give advance notice to the City of West Chicago officials of any press releases to be issued by our agency concerning the Kerr-McGee West Chicago site. We suggest the city extend a similar courtesy to this agency.
- An implementation schedule will be a required part of the Kerr-McGee decommissioning plan. The schedule will depend on the details of the plan.
- Dedic_cion of the property involved to the city may not be possible if the tailings are disposed on the site, unless the city is willing to be subject to NRC regulation with respect to the property.

The material on-site contains tailings from the milling of ore primarily for its source material (thorium) that are defined as "byproduct material" under the provisions of the Uranium Mill Tailings Radiation Control Act of 1978, Public Law 95-604, November 8, 1978, which amended Section lle. of the Atomic Energy Act of 1954. Under the new Act, a new Section 83, effective November 8, 1981, was also added to the Atomic Energy Act of 1954 which requires, in Section 83(a), that prior to termination of a license in effect on the enactment date (November 8, 1978) authorizing activities that resulted in production of byproduct material, ownership of the byproduct material shall be transferred either to the United States or to the State in which the activity occurred. If the State opts to own the byproduct material, Section 83(b) requires that ownership of the land used for disposal of byproduct material must also be, prior to termination of the license, transferred to the State. Section 83(o)(4) gives NRC discretionary authority to require transfer of the disposal site to the United States if the State refuses and if the license is still in effect on November 8, 1981. There appears to be no option for transfer of the land to the city except as a successor to the Kerr-McGee license.

Before November 9, 1981, these special ownership arrangements might not need to be implemented. However, possession of the byproduct material is still subject to licensing by NRC under Section 81 of the Atomic Energy Act. Thorium, if in excess of 0.05%, would be licensed under § 62.

6. If, after decommissioning, the property remains in the ownership of Kerr-McGee under an NRC license, a maintenance plan will be required. If, after decommissioning, the property is transferred to either the United States or the State, Section 83(b) of the Atomic Energy Act of 1954 (as amended by Public Law 95-604) will require

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that the Federal agency or State having title to the property shall maintain the material and land in such manner as will protect the public health and safety and the environment. If the land and Kerr-McGee license are transferred to the city, NRC will view the city, as licensee, as responsible for maintenance.

- A maintenance plan developed for the material and the site, and included in a license, is enforceable under the provisions of 10 CFR Part 2 and the Atomic Energy Act of 1954 as amended. Possible enforcement actions include court proceedings.
- In regard to compensation to the City of West Chicago, the Nuclear Regulatory Commission does not pay costs or attorney's fees for intervenors in license proceedings.

With respect to your letter of April 18, 1979, we wish to make the following comments:

- We recognize your request to be included in meetings between NRC and Kerr-CoGee. While there is no requirement of law or policy that we include you in the meetings, we will inform you of the time and place of such future meetings and you may, if you wish, attend and/or send a representative to observe;
- 2. The NRC has not been the source of any reports that the citizens of the City of West Chicago are in great danger from the material present on the Kerr-McGee site or located off-site. We have no authority to limit the statements of other Federal agencies or of any State or local officials or any member of the public.

Sincerely,

William Ce White

William A. Nixon Uranium Fuel Fabrication Section Fuel Processing & Fabrication Branch Division of Fuel Cycle and Material Safety

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c: Attached List

Docket No. 40-2061

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Kerr-McGee Chemical Corporation West Chicago, Illinois

MAILING LIST

Kerr-McGee Chemical Corp. Attn: Mr. J. L. Rainer, Jr. President Kerr-McGee Center Oklahoma City, Oklahoma 73125

City of West Chicago Attn: Mr. E. R. Rennels, Mayor 475 Main Street West Chicago, Illinois 60185

City of West Chicago Attn: Mr. Harold J. Spelman Attorney for the City 475 Main Street West Chicago, Illinois 60185

Environmental Control Division Atta: Mr. David G. Lichtenstein Assistant Attorney General 188 West Randolph Street Suite 2315 Chicago, Illinois 60601

Argonne National Laboratory Attn: Mr. Louis Saguinsin Building Il Argonne, Illinois 60439 Illinois State Geological Survey Attn: Mr. Keros Cartwright Natural Resources Bldg. Urbana, Illinois 61801

U.S. Environmental Protection Agency Attn: Mr. Charles T. Grigalauski Region V Office 230 South Dearborne Street Chicago, Illinois 60604

U.S. Environmental Protection Agency Attn: Mr. Pete Tedeschi Region V Office 230 South Dearborne Street Chicago, Illinois 60604

Illinois Department of Public Health Attn: Mr. Gary Wright Div. of Nuclear Safety 535 West Jefferson Springfield, Illinois 62761

U.S. Environmental Protection Agency Attn: Mr. Karl J. Klepitsch, Jr. Chief, Waste Management Branch Region V Office 230 South Dearborne Street Chicago, Illinois 60604

Kerr-McGee Chemical Corporation Attn: Mr. Robert Vreeland Kerr-McGee Center Oklahoma City, Oklahoma 73125

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Mailing List, cont'd.

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Shaw, Pittman, Potts & Trowbridge Attn: Mr. Gerald Charnoff, Esquire 1800 M Street, N. W. Washington, D. C.

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