



Docket No. 50-289

MARCH 31 1981  
UNITED STATES  
NUCLEAR REGULATORY COMMISSION  
WASHINGTON, D.C. 20555



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MEMORANDUM FOR: Darrell G. Eisenhut, Director, Division of Licensing  
Denwood F. Ross, Director, Division of Systems Integration  
Richard H. Vollmer, Director, Division of Engineering  
Stephen S. Hanauer, Director, Division of Human Factors Safety  
Thomas E. Murley, Director, Division of Safety Technology  
Brian K. Grimes, Director, Division of Emergency Preparedness

FROM: Thomas M. Novak, Assistant Director for Operating Reactors, DL

SUBJECT: TMI-1 RESTART OPEN ITEMS STATUS RELATED TO COMPLETION OF HEARING

The enclosed lists summarize all matters related to the TMI-1 restart hearing record and represent all of the estimated work load for the NRC staff to support the completion of the hearing record other than oral testimony. The effect of the Commission's Order CLI-81-3 dated March 23, 1981 has been reflected in the lists regarding the removal of financial qualification from the proceeding and the evaluation of TMI-1 as an operating reactor. We have grouped the issues into the following lists:

- I. Status of Open Items From the Commission's August 9, 1979 Order and March 6, 1980 Order.  
  
19 Short-Term Items needing implementation prior to restart; 16 Long-Term Items needing "reasonable progress" evaluation prior to restart.
- II. Status of Open NUREG-0737 Items Outside the Scope of the Commission's Orders (List I)  
20 NUREG-0737 items applicable to operating plants with required implementation dates occurring before October 1981 (estimated TMI-1 restart date).  
  
Eight items previously required as NTOL items prior to the Commission's Order CLI-81-3 dated March 23, 1981 have also been listed for reference only. Six of these items are not required of other operating plants; two have dated requirements for operating plants occurring after October 1981.
- III. Status of Hearing Open Items Outside of the Scope of the Commission's Orders or NUREG-0737 that need an Evaluation Report.

One Item

8104060 121

IV. Status of Contentions Requiring Additional Staff Prefiled Testimony  
Three remaining items

The immediate efforts involving your staff are to provide: (1) SER inputs to DL for all of the items shown on Lists I and II and (2) testimony and other documents as identified in Lists III and IV. The Office Director indicated the high priority needed for the SER at his March 26, 1981 meeting with you. Here are the schedule targets:

- For items now under staff review for which we have not requested additional information from the licensee. (Status B or C) Submit SER inputs to DL on or before April 2, 1981.
- Items for which an additional licensee submittal is expected before 4/10/81 to complete NRR SER (Status A), submit SER inputs to DL as soon as possible but no later than April 10, 1981.
- DL plans to issue a Supplement 3 to the SER, NUREG-0680, for List I items (Commissions Orders); and a separate SER for List II items (NUREG-0737). The issue date from DL to OELD for its concurrence will be on April 15, 1981.
- Items in Lists III and IV are to be issued or filed by the dates shown in the lists. Drafts should be submitted to OELD and D at least three days prior to those dates.

On some matters, the licensee's response may not be complete and will require some additional verification prior to restart. For these cases, we should provide the details of the staff's position and the steps needed to satisfy the staff's position in order to provide a basis for the Board to close the hearing record on the items involved.

If your staff has any questions regarding your inputs, please call the contacts listed.

Original signed by

Thomas M. Novak, Assistant Director  
for Operating Reactors  
Division of Licensing

cc w/enclosures:

- |             |               |                     |
|-------------|---------------|---------------------|
| RTedescc    | JTourtellotte | JStolz              |
| GLainas     | DDilanni      | MMcKenzie           |
| SRamos      | HSilver       | JSniezek (OIE)      |
| JCutchin IV | RJacobs       | JO'Reilly (OIE RII) |
| DSwanson    | RCapra        | RCLewis(R&PI, RII)  |

Contacts:

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DATE	3/30/81	3/30/81	3/30/81	3/31/81



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If your staff has any questions regarding your inputs, please call the contacts listed.



Thomas M. Novak, Assistant Director  
for Operating Reactors  
Division of Licensing

cc w/enclosures:

RTedesco	JTourtellotte	JStolz
GLainas	DDianni	MMcKenzie
SRamos	HSilver	JSniezek (OIE)
JCutchin IV	RJacobs	JO'Reilly (OIE RII)
DSwanson	RCapra	ROlefs (R&PI RII)

Contacts:

H. Silver X28427  
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I. STATUS OF OPEN ITEMS FROM COMMISSION'S AUGUST 9, 1979 AND MARCH 6, 1980 ORDERS 3/27/81

A. Short Term

Item <sup>(1)</sup>	Item Description	Open Item	Licensee Submittal	NRR Review	Status <sup>(3)</sup>
Order Item 2 79-058-1	Natural Circulation	Analysis of S/G Fill	3/6/81	RSB-Complete	C
79-058-5 (II.K.2.10)	Anticipatory Reactor Trip	RPS Checkout Procedure	W/SU Test Program	PTRB	B
79-058-7	Tech Specs	Tech Specs	4/15/81 <sup>(1)</sup>	ORB #4 et al.	B
Order Item 3	Emergency Preparedness	Test Exercise	6/81	DEP	B
Order item 4	Separation of TMI-1 & TMI-2	ESF Filter System Design for Fuel Handling Building	4/1/81 <sup>(1)</sup>	ETSB	A
Order Item 5	Waste Management	Solid Radwaste Low Activity Storage	3/13/81	ETSB-Due 3/25	B
Order Item 6	Management Capability	Q-List	3/81	QAB	B
Order Item 8 2.1.1	Emergency Power Supply -Pwr. Level, Block Valves & PORV	Procedures	4/1/81 <sup>(1)</sup>	OLB	A
2.1.3a (II.D.3)	Valve Position Indicator	Justification of two phase flow sensitivity	3/6/81	RSB-Complete	C
2.1.3b (II.F.2)	ICC Inst.-Existing Inst. New Inst., e.g. water level	Analysis & Emergency ICC Procedure Analysis, commitment, schedule, description		CPB,RSB,PTRB CPB	B B
2.1.4	Containment Isolation	Detailed design infor- mation, electrical schematics	3/81	CSB-reviewer has submitted un- approved draft PSB	B B
2.1.6a (III.D.1.1)	System Integrity Outside Containment	Leakage measurement procedures, preventive maintenance program description	4/1/81 <sup>(1)</sup>	ETSB	A



E. STATUS OF OPEN ITEMS FROM COMMISSION'S AUGUST 9, 1979 AND MARCH 6, 1980 ORDERS

A. Short Term (cont'd.)

Item <sup>(2)</sup>	Item Description	Open Item	Licensee Submittal	NRR Review	Status <sup>(3)</sup>
2.1.6b (II.B.2)	Plant Shielding	Design Report	4/1/81 <sup>(1)</sup>	RAB	A
2.1.7a (II.E.1.2)	AFW Auto Initiation	Tech Specs		ASB	C
2.1.8a (II.B.3)	Post Accident Sampling	Design review	3/6/81	CEB-reviewer has submitted un-approved draft	B
2.1.8b (II.F.1)	Radiation Monitors	Long term design details, procedures; evaluations and procedures for short-term tests	4/1/81 <sup>(1)</sup> (long term design only)	ETSB	A
2.1.8c (III.D.3.3)	Inplant Iodine	Procedures and Training	4/1/81 <sup>(1)</sup>	RAB	A
2.2.2b	Onsite TSC	Procedures	Complete	EPLB reviewer has submitted unapproved draft	B

B. Long Term<sup>(4)</sup>

Reasonable Progress Judgement Required

LT-1 (II.K.2.9)	ICS FMEA	SER Update	Complete	ICSB-Complete	C
LT-2	SB Analysis	Additional generic information fm. B&W Owners Group	Complete	ORB #4, RSB	B
LT-3	Category B Recommendations <sup>(4)</sup>				
2.1.2 (II.D.1)	RV & SV Testing <sup>(5)</sup>	SER Update	3/3/81	MEB	B
2.1.3b (II.F.2)	Install additional inst. for detection of ICC	SER Update	No commitment for compliance	CPB	B

I. STATUS OF OPEN ITEMS FROM COMMISSION'S AUGUST 9, 1979 AND MARCH 6, 1980 ORDERS

B. Long Term (cont.)

Item <sup>(2)</sup>	Item Description	Open Item	Licensee Submittal	NRR Review	Status <sup>(3)</sup>
2.1.6b (11.B.2)	Plant Shielding <sup>(5)</sup>	SER Update	4/1/81 <sup>(1)</sup>	RAB	A
2.1.7a (11.E.1.2)	AFW Auto Initiation	Safety grade rods design	4/1/81 <sup>(1)</sup> (partial)	PSB	A
2.1.7b (11.E.1.2)	AFW Flow Indication	SER Update	No add'l info. required	PSB-due 3/25	B
2.1.8a (11.B.3)	Post Accident Sampling	SER Update	No add'l info. required	CEB-Reviewer has submitted unapproved draft	B
2.1.8b (11.F.1)	Radiation Monitors	SER Update	4/1/81 <sup>(1)</sup> (Long term design only)	CTSB	A
2.1.9 (1.C.1)	Transients & Accidents a. SB LOCA b. ICC c. Transients & Accidents	SER Update SER Update; ongoing review of ICC procedures SER Update; ongoing review of ATOG	4/1/81 <sup>(1)</sup> 3/81	a. RSB, PTRB b. RSB generic item; no reviewer assigned PTRB c. RSB-generic item, no reviewer PTRB	B A B
2.2.1b (1.A.1.1)	STA	SER Update	Rec'd 3/27/81	LQB	B
2.2.2b	Onsite TSC	SER Update		EPLB	B
Add'l 1, 2, 3 (11.F.1)	Containment Instruments	Detailed designs (submittal not required until 1/1/82)	Pressure & Water Level 4/1/81 <sup>(1)</sup> H <sub>2</sub> -?	CSB	A
Add'l 4 (11.B.1)	RCV Venting	SER Update, detailed designs and analysis		RSB	B

1. STATUS OF OPEN ITEMS FROM COMMISSION'S AUGUST 9, 1979 AND MARCH 6, 1980 ORDERS

LEGEND:

- (1) Under Licensee Submittal column, dates with this superscript were provided verbally on 3/20/81 as a preliminary response to 3/6/81 letter.
- (2) Under Item column, items are identified by Order number, where applicable, NUREG-0737 is included underneath the Order number.
- (3) Under Status column:
  - A - Additional licensee submittal expected before 4/10/81 to complete NRR SER
  - B - Licensee's submittal received, but NRR review not complete
  - C - Approved input received from technical branches - DL has sufficient information to prepare SER
- (4) Schedule for implementation to comply with Enclosure 1 of NUREG-0737. This supercedes Category B recommendations of NUREG-0578.
- (5) Under Item Description column, items with this superscript have additional requirements outside the scope of NUREG-0578 for which a reasonable progress judgement is not required.



(1) NRR REVIEW STATUS OF OPEN NUREG-0737 ITEMS REQUIRED FOR RESTART (OCTOBER 1981)  
OUTSIDE THE SCOPE OF THE COMMISSION'S ORDERS

3/27/81

Item No.	Description	Open Item	Licensee Submittal Reference/Date	NRR Review Branch	Status*
I.A.3.1	Revise scope & criteria for licensing examine 3. simulator exams (fuel load)	Simulator exam to be given as startup approaches		OLB	B
I.C.5	Feedback of operating experience (1/1/81) or prior resuming of	Need evaluation	TLL 392, 10/20/80	IAE - Region II	B
I.C.6	Verify correct performance of operator activities	Update emergency procedures	R.R. 3.1 Supp. 1 Part 1 Q53, 54, 58, 60 Supp. 1 Part 2 Q21 & 22	PTRB	B
II.B.4	Training for mitigating Core damage: 1. develop program 2. complete training program (full power)	Review & approve program determine the acceptability 10/1/81 & completing the training	TLL 516, 10/8/80 TLL 018, 1/21/81	DHFS	C B
II.E.4.2	Containment Isolation 1. Containment pressure set point 2. Radiation signal on purge valve 3. Tech Spec	Evaluate Licensee's submittal	R.R.2.1.1.5 R.R.2.1.1.5 4/1/81(1)	CSB	B B A
II.K.2.13	Thermal Mechanical Report (fuel load)	Thermal shock to RV from SI	TLL 022, 2/23/81	RSB	B
II.K.2.14	Lift Frequency of the PORV & Safety Valves (Full power)	Complete evaluation		RAB/DST	B
II.K.2.16	RCP Seal Damage Studies (full power) (other ORs have completed)	Complete evaluation	TLL 285, 6/20/80	RSB	B

II. NRC REVIEW STATUS OF OPEN NUREG-0737 ITEMS REQUIRED FOR RESTART (OCTOBER 1981)  
OUTSIDE THE SCOPE OF THE COMMISSION'S ORDERS

3/27/81

Item No.	Description	Open Item	Licensee Submittal Reference/Date	NRR Review Branch Status*
II.K.3.1	Auto Isolation of PORV A. Design	Evaluate design submittal of PORV/Block valve system	7/1/81 <sup>(1)</sup>	ICSB/D51 B
II.K.3.2	Report on PORV Failure	Need Failure History	4/3/81 <sup>(1)</sup>	RRAB/DST A
II.K.3.3	Report Safety & Relief Valve Challenges & Failures (4 mo. before OL is issued)	Complete evaluation	TLL 392, 10/20/80 TLL 028, 1/18/80	ORAB B
II.K.3.7	Evaluation of PORV Open Probability	Evaluate the licensee's submittal, (licensee isn't responsive)	4/3/81 <sup>(1)</sup>	RRAB/DST A
II.K.3.17	Report ECU Outage History	Historical records		RRAB/DST B
II.K.3.30	Review SB LOCA Methods Based on 10 CFR Part 50 A Schedule Outline	Evaluate adequacy of schedule	10/20/80	RSB B
III.A.1.2	Upgrade Emergency Support Facilities I. Design	Submit Design	No Commitment	EPLB B
III.A.2	Emergency Preparedness I. Upgrade emergency preparedness App. E 10 CFR 50	See Attachment to List IV	R.R. Section 4.0 TLL 549, 11/3/80 TLL 618, 12/10/80 TLL 549, 11/3/80, Q22	EPLB B
III.D.3.4	Control Room Habitability I. Review	Evaluate licensee's response		AEB B

II. PREVIOUS NRC ITEMS WITH DATED REQUIREMENTS FOR OPERATING PLANTS OCCURRING AFTER OCTOBER 1981 3/27/81

Item No.	Description	Open Item	Licensee Submittal Reference/Date	NRR Review Branch	Status*
I.A.1.3	Shift Manning (2) Min. Shift Crew (fuel load)	Licensee compliance is contingent upon personnel retention & outcome of NRC exam	TLL 392, 10/20/80 TLL 655, 12/19/80	LQB	B
I.D.1	Control Room Design Review Prior to Startup	Update NUREG-0752 Control Room Design Review e.g. remote shutdown panel; backup display from incore I/C's	TLL 346, 7/14/80	HFEB	B

II. PREVIOUS NRC ITEMS NOT REQUIRED OF OTHER OPERATING PLANTS

3/27/81

Item No.	Description	Open Item	Licensee Submittal Reference/Date	NRR Review Branch	Status*
I.C.7	NSS Vendor Review & Procedures 1. low power test program (fuel load) 2. power ascension & emergency procedures	Complete Evaluation		HFS/PTRB - D. Ziemann	B
I.C.8	Monitoring of Selected Emergency Procedures for NTQI (full power)	" " "	2/28/81	HFS/PTRB - D. Ziemann	B
I.G.1	Pre-op & Low Power Training 1. propose test (fuel load) 2. submit analysis (fuel load) 3. training & results (fuel load)	Part of the startup program		HFS/PTRB - D. Ziemann	B

\* - A - Additional licensee's submittal expected before 4/10/81 to complete NRR's SER

B - Licensee's submittal received but NRR review not complete

C - Approved input received from the Technical Branches - DL has sufficient information to prepare SER

(1) Under Licensee Submittal column, dates with this superscript were provided verbally on 3/20/81 as a preliminary response to 3/6/81 letter.

III. STATUS OF HEARING OPEN ITEMS OUTSIDE OF SCOPE OF ORDERS OR NUREG-0737 THAT NEED AN EVALUATION REPORT

Contention	Item Description	Open Item	Licensee Submittal	NRR Review	Status
--	Environmental Impact Appraisal	E. Gilbert completion of environmental impact report	None	None	Draft in review, scheduled for filing 3/31





TMI-1 Emergency Planning1. ONSITE

- Staff's SER (12/10/80) filed and admitted into evidence on adequacy of onsite/licensee planning.
- Staff's written testimony addresses all onsite contentions.
- Unresolved items have been identified as follows:
  - (a) Prompt Warning/Alerting System (SER p. 30; 2/9 Testimony, p. 83).
  - (b) Public Education & Information Program details on methods of distribution, adequacy of materials, coverage of residents and transients and schedule for and frequency of distribution (SER, p. 30; 2/9 Testimony, pp. 83-84).
  - (c) Accident Assessment: (i) specify instrumentation for accident assessment required by NUREG-0578 and 8/9/79 Order (SER p. 30); (ii) determine more exact assumptions for containment leak rate based on actual leak rate test data and pressure (SER p. 30; 2/9 testimony, p. 84).
  - (d) Protective Response: (i) evacuation time estimates (SER p. 30; 2/9 testimony p. 84); (ii) Provisions for distributing thyroid blocking drugs to onsite workers (SER p. 30).
  - (e) Exercises & Drills: increase frequency of communications links tests to quarterly (SER p. 30).
  - (f) Manning of Emergency Facilities: provide for stationing of a senior manager acting as EOF director within one hour of decision to activate EOF by 9/1/81 (2/9 testimony, p. 84).
  - (g) EALs: modify EALs on 300  $\mu\text{Ci}/\text{ml}$  Iodine equivalent for Alert category and boundary dose rate for General Emergency (2/9 testimony, p. 84).

Matters Not Yet Addressed

- ND680 (Restart SER) Supp. 1, Appendix B, pp. 25-29 "Emergency Plan Implementation" identifies 30 problem areas in licensee's emergency planning from the health physics appraisal of summer 1980. I&E has found problems resolved.

[Donaldson should be able to address since he was a signatory to the I&E closeout report. Maybe he can address when he testifies on his written emergency planning testimony via supplemental direct testimony in response to a short question about resolution of the 30 items.]



2. OFFSITE

- FEMA and joint NRC/FEMA testimony covers all offsite contentions except ECNP 2-33 (EP-11) and Newberry York 10 (EP-14J).
- Testimony contains a partial identification of unresolved items as follows:
  - (a) Evacuation time study consistent with NUREG-0654 should be given to and used by the State (2/23 Testimony p. 10; 3/16 testimony, p. 7).
  - (b) Prompt notification system and knowledge of time required to alert the public are lacking and constitute planning deficiencies. Licensee's prompt notification system report should be submitted to FEMA for review. (2/23 testimony p. 18, 19; 3/16 testimony p. 11). York County EP is deficient with regard to prompt notification system (3/16 testimony, p. 15).
  - (c) York County EP is inconsistent with State EP with regard to the distribution of thyroid blocking agents. (2/23 testimony, p. 39).
  - (d) York EP deficient in its failure to include transient and work force populations in its population calculations. (3/16 testimony p. 6).
  - (e) York EP deficient absent an evacuation time estimate accounting for transients and proving out the planned evacuation routes. (3/16 testimony p. 7).
  - (f) Posting of emergency protection information, including evacuation routes, is not provided for in York County EP. (3/16 testimony, p. 12).
  - (g) State level public information program only now being developed and not yet implemented. (3/16 testimony, p. 13).
  - (h) Letter of Agreement from York County Races, Inc. should be provided and included in the York EP. (3/16 testimony p. 22).
  - (i) York EP makes no provision for local and hospital and medical services for persons exposed to radiation. (3/16 testimony p. 27). State Department of Health has not yet assured preparation for handling contaminated persons and York EP should reflect State DOH provisions when they are in place. (3/16 testimony pp. 27-28).





- (u) Adequate evacuation time estimates should be factored into State and licensee EPs before restart. (3/16 joint testimony p. 6).
- (v) Public education program still under development by licensee/State/local organizations. Further details on frequency and schedule of distribution, means for educating transients must be provided. (3/16 joint testimony pp. 9-10).
- (w) Development of training programs for non-licensee personnel should be completed and initial training of such persons completed before restart. (3/16 joint testimony, p. 16).

Matters Not Yet Addressed

- FEMA response to Newberry York 10 (EP-140).

ADDRESS: In supplemental direct testimony by Adler/Bath panel.

- FEMA findings/determinations on the adequacy of offsite preparedness (1/81 "status report" from FEMA resulted in a conclusion that offsite planning is at a developmental stage and could reach no conclusion on adequacy) have been made and such findings/determinations have not even been requested by NRC yet. (Staff must get that request for findings and determinations out quickly.)

ADDRESS: Staff should request that the FEMA findings and determinations be provided by 5/15/81.

- FEMA's position on the adequacy of the plume EPZ that is proposed.

ADDRESS: In the findings/determinations.

- FEMA's position on the adequacy of the prompt notification system that is proposed (licensee's report to be provided 4/15/81).

ADDRESS: In the findings/determinations.

- Resolution of the unresolved items identified in the written testimony and in findings/determinations.

ADDRESS: Definite time when those matters can be addressed is unknown. Presumably, individual unresolved items can be addressed as resolution is obtained.

