STATEMENT OF POLICY

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The Nuclear Regulatory Commission has instituted a Special Inquiry to review and report on the accident which took place at the Three Mile Island Nuclear Station No. 2 beginning on March 28, 1979. The primary object we of the inquiry will be to make factual determinations concerning the actual events which occurred and their causes, and the actions of utility and Commission personnel before and during the accident. The inquiry will also identify areas of deficiency revealed by the accident and areas in which further investigation is warranted.

The Special Inquiry will be headed by a Director and Deputy Director selected from outside the Commission. They will be assisted by a staff of their own choosing, numbering around 25 persons. The Director and Deputy Director will possess full independence in carrying out the inquiry, and will be removable only for malfeasance or neglect of duty. It is expected that in selecting a staff, they will draw substantially on senior NRC staff for expertise. The target date for completion of the report of the Special Inquiry is November 1, 1979.

The Special Inquiry represents the initial phase of the Commission's evaluation of the accident and its implications. It is not intended to duplicate the efforts of the President's Commission on the Accident at Three Mile Island.

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It is designed instead so that the Nuclear Regulatory Commission, in order to fulfill its own regulatory responsibilities, will have the fullest possible understanding of the events at Three Mile Island, both from the technical standpoint and from the standpoint of how its regulatory processes functioned. The purpose of that evaluation is to permit the Commission to take whatever further steps may be necessary to prevent any similar accident in the future, and to improve the NRC's ability to respond to accidents.

The specific areas which the Special Inquiry will examine include the following:

the sequence of events during the accident, both what was happening to the reactor and the response of the operating personnel; events at the plant before the accident that might be related to the accident; the operating history of the plant. 259 179

the history of the NRC review of the utility's application for a license to operate Three Mile Island No. 2; the inspection history at TMI-2; the operating and inspection histories of other Babcock & Wilcox plants, focused on any indications of the types of problems that arose in the TMI-2 accident.

the sensitivity of Babcock & Wilcox plants to accidents; unique features of TMI-2 that may have increased or decreased the severity of the accident; other design effects related to the TMI-2 accident.

 emergency response plans for TMI-2 and their review by NRC.

TMI-2 operations, including training and qualifications of personnel, operating procedures and management overview; NRC license conditions on TMI-2 operations, including technical specifications; technical support to operating personnel and management.

emergency response to the TMI-2 accident by NRC, including staff and Commissioners, on site and at headquarters; NRC coordination with Federal, State, and local officials, the utility, industry sources, and the national laboratories; NRC management of the accident situation, including assessment and dissemination of information; communications and chain of command within NRC.

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emergency response to the TMI-2 accident by the utility, including coordination with NRC and other Federal, State, and local officials, and assessment and dissemination of information.

implications of the accident at TMI-2 (including design of the facility, operations, regulatory actions, emergency preparedness) for other licensed nuclear power plants.

The Director's responsibilities will include periodic interim reports to the Commission. These reports will also be available to the public. The Commission expects that the Director will adhere to the scope of inquiry outlined in this Statement of Policy. If the Director determines that other matters, beyond the scope of the inquiry as outlined herein, require further examination, he shall so advise the Commission.

The Commission emphasizes that it will take whatever regulatory action it deems necessary at any time, based on information available to it at that time. By instituting the Special Inquiry, the Commission intends no suggestion that it will withhold regulatory action with respect to identified deficiencies until the inquiry is completed.

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The Director will have the further responsibility of cooperating with the President's Commission on the Accident at Three Mile Island and with such other investigations as may be instituted by committees of the Congress. The Commission will delegate to the Director its statutory power to conduct investigations and issue subpoenas. In order to assure the independence and integrity of the inquiry, the Director, Deputy Director, and their staff will be requested to maintain records of all discussions with all persons, including Nuclear Regula bry Commission personnel, bearing on the subject matter of the inquiry or the inquiry itself.

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15 1	COMMISSIONER GILINSKY: All right. We ought to ta
2	about form and scope.
3	By the way, have you had a chance to look at the
4	President's Executive Order?
5	COMMISSIONER AHEARNE: (Nods affirmatively.)
6	COMMISSIONER KENNEDY: (Nods affirmatively.)
7	COMMISSIONER GILINSKY: Maybe we ought to talk abo
8	scope for a moment.just to see whether that affects how we 1
9	at the formation
10	Just running down this Executive Order, looking a
11	what they plan to do, (a) a technical assessment of the even
. 12	and their causes, we certainly would want to do that.
13	Analysis of the role of managing utility
14	COMMISSIONER AHEARNE: To some extent we have to d
15	that.
16	COMMISSIONER GILINSKY: I don't know just how far
. 17	they plan to go here. But certainly the role of the managin
. 18	utility in dealing with the operation of the facility is
19	something that we have got to deal with.
20	An assessment of the emergency preparedness respo
21	of the NRC and other federal and state and local authorities
22	I think we would probably stick to the NRC, but what do you
23	think about that?
24	COMMISSIONER KENNEDY: I guess yes, I think w
i Reporters, Inc. 25	I have have to stop one stop beyond that. And that
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in terms of our assessment, if you will, of our relationships 1 with them -- how do we interface with them, and if we --2 3 COMMISSIONER AHEARNE: But it still is in ____ 4 (Inaudible.) COMMISSIONER KENNEDY: But one other thing. Did we, 5 to the extent that it was our job to do so? And I think that 6 that needs to be looked at, too, whether it is or not, and 7 8 to the extent that it is. To the extent that it may be our job to call upon 9 those agencies. Did we make full use of the resources which 10 they had available? Did we know what those resources were, .11 et cetera. I think we have to do that. 12 But you are right, we don't assess their -- what 13 14 they did. COMMISSIONER GILINSKY: The NRC and its relationship 15 to the various federal, state and local authorities that were 16 17 involved in this accident. COMMISSIONER AHEARNE: Yes. 18 COMMISSIONER GILINSKY: Chay. An evaluation of the 19 20 NRC ---COMMISSIONER KENNEDY: Excuse me, I was going to add 21 22 one more thing. In that little rubric -- maybe it's a separate one, 23 but it's related to it -- and that is, NRC's relationship to 24 ral Reporters, Inc. the laboratories and to all the technical institutions on which 25 259 184

19 RMG 17 1 we were calling for enormous amounts of advice, if you remember And I think that needs to be -- that is sort of what we were 2 3 talking about earlier, the role of research in all of this, and NRR. 4 5 COMMISSIONER GILINSKY: That is partly covered by 6 response of NRC, and partly through dealing with other federal agencies. Mainly highlighting. 7 8 COMMISSIONER KENNEDY: I was thinking -- no, I was 9 thinking not of federal agencies. I was thinking of, you know, calling vendors and private sector and universities. 10 11 But it is, I guess -- I think it certainly can be, included? if we understand it to, it can be included within. 12 13 COMMISSIONER AHEARNE: It's NRC -- and there are a 14 whole set of things. 15 COMMISSIONER GILINSKY: But it is very much more 16 NRC-focused. 17 COMMISSIONER KENNEDY: That's right. 18 COMMISSIONER GILINSKY: Then the Presidential inquiry. Okay. (d) An evaluation of the NRC's licensing, . 19 inspection, operation, enforcement procedures as applied to this 20 facility. I think that that is something that we have to do, 21 and I think we probably have to go beyond that, in thinking abo 22 what does it say for othen facilities. 23 Whether that needs to be part of the initial effort, 24 tral Reporters, Inc. though, I'm not sure. 25 259 185

COMMISSIONER AHEARNE: Well, I think to the extent that, for example, if there are events at Davis-Besse, at Rancho Seco that were very similar, what happened with that information is probably part of it.

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COMMISSIONER GILINSKY: Well, maybe the answer is as applied to this facility and relevant to this facility. COMMISSIONER AHEARNE: Yes.

It is relevant to this accident.

COMMISSIONER GILINSKY: Relevant to this accident. COMMISSIONER KENNEDY: Do you want to stop it there? COMMISSIONER AHEARNE: Well, what did you --

COMMISSIONER KENNEDY: I'm thinking in a sense the generic implications in the licensing process of what we see as the total response.

COMMISSIONER GILINSKY: I wonder if we should grab all of that up right now for the first six-month effort?

COMMISSIONER AHEARNE: That begins to slip over into what I was trying to say in the beginning. There can be very easily -- and I thought that the previous draft that we had last time had slipped over into concentrating on the sweeping conclusions and recommendations which we have to address.

But we have to concentrate initially into trying to lay out all of the facts relevant to this.

COMMISSIONER GILINSKY: I'm afraid of we --

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1 COMMISSIONER KENNEDY: That's all right so long as 2 we understand and it is understood generally. And I think a 3 policy statement should make that clear, that we are talking really about a two-phased enterprise. That is one phase which 4 5 is a detailed examination of facts, and the drawing of some conclusions in respect to those facts; following which there 6 will be then some sort of an analysis of the total context 7 8 in which our business is conducted.

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COMMISSIONER GILINSKY: It may be many-phased. It certainly will encompass all of that --

11 COMMISSIONER KENNEDY: I think there's going to be, 12 however, a great pressure, one which I would certainly expect 13 and understand, I feel it myself, to find out not just what 14 happened here, but more importantly what does this mean for 15 everything that we're doing?

16 Are we confident, or can we be confident that we 17 have found all the holes, if there are such, in process and 18 in technique of analysis, et cetera, which will prevent this 19 sort of thing from arising ever again.

I think that's what the objective has to be. We hav to find out ultimately --

COMMISSIONER GILINSKY: The question is, do we have to do that right at the outset?

COMMISSIONER KENNEDY: What I'm saying is, the pressurers Inc. 25 I certainly think, ought to be on getting to that position as 259 187

quickly as possible. We can't allow it to look as though we mm 1 are pushing that off, you know, for months, years. We need to 2 come to grips with that question. 3 COMMISSIONER AHEARNE: It's got to be pushed off 4 months. Because we have got to understand, first. 5 6 COMMISSIONER GILINSKY: Right. 7 COMMISSIONER KENNEDY: I agree with that. 8 COMMISSIONER GILINSKY: That effort has got to feed off this effort. So that effort needs to absorb --9 10 COMMISSIONER KENNEDY: What I'm saying is we ought 11 to, at the very outset, commit to that. 12 COMMISSIONER GILINSKY: Oh, there's just no question 13 about that. 14 COMMISSIONER AHEARNE: I think what Dick's saying 15 is we have to make it explicit. 16 COMMISSIONER KENNEDY: Make 10 very explicit. 17 COMMISSIONER GILINSKY: I agree. 18 COMMISSIONER KENNEDY: We ought to try, therefore, to compress that initial timeframe to the extent that it is . 19 possible to do so. That there's a continuing -- and it's clear 20 that in a very very restricted timeframe we are going to get 21 22 to those basic questions. 23 COMMISSIONER GILINSKY: Right. 24 And exactly how that will be done will get mapped eral Reporters, Inc. out in the near future and will probably start --25 259 188

COMMISSIONER KENNEDY: Let me say, some of those things, of course once we say that that's what we are committe to do, and that's the objective of the enterprise, that, of course, is what your Board or Director or whoever it is is going to come to grips with very quickly. He has got to map that out.

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7 COMMISSIONER AHEARNE: See there, you've got --8 that's the problem I had last time.

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9 If you say the fundamental objective is the 10 sweeping set of recommendations, then our group, whoever we 11 set up is going to focus, aha, that's what I have to focus on.

COMMISSIONER GILINSKY: It's too all-encompassing.

COMMISSIONER AHEARNE: And they won't develop that detailed record of what happened. And we're going to be stuck with trying to, months later, resurrect how it really happened. COMMISSIONER KENNEDY: That gets to the point.

> Make it clearly demarcated as a two-phased exercise. COMMISSIONER AHEARNE: Yes.

19 COMMISSIONER KENNEDY: And its first initial phase 20 to be completed by X date, the Board, or whatever will do the 21 following.

COMMISSIONER GILINSKY: Right.

23 COMMISSIONER KENNEDY: It then will turn to, you
24 know, and report within X number of months or weeks or whatever,
25 on the following questions.

24 mm5 But it ought to have in mind that that's where it's 1 going. 2 COMMISSIONER AHEARNE: It depends on what you set 3 up. And it's still not obvious to me. The right solution is 1 not the same group. 5 COMMISSIONER GILINSKY: Okay. But the separation is 6 not from factfinding and evaluation, the separation is 7 factfinding and evaluation of this accident and evaluation for 8 what it reans for our process. 9 COMMISSIONER AHEARNE: No. See, in my mind I really 10 see a demarcation of factfinding on this accident and those 11 things germane to it. And then an evaluation of, what does that 12 mean. 13 That's the demarcation I see. 14 COMMISSIONER GILINSKY: Okay. I guess I would have 15 put it, let's deal with this accident, and then deal with what 16 does it mean for the rest of nuclear regulation. 17 COMMISSIONER AHEARNE: I think when you start 18 concluding there would be two kinds of results, I think you are : 19 going to end up with, when you examine this accident, some 20 are really going to be very accident-specific and you will 21 have some conclusion that it's really unique in this particular 22 situation. 23 And the others will be more characteristic of the 24 eral Reporters, Inc. licensing investigation, operational process in general. 25

COMMISSIONER GILINSKY: I would expect this initial effort to bring up things such as, suppose that operator training was inadequate. I would expect that to come out of this initial effort.

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Inc. 25 COMMISSIONER AHEARNE: But that's an almost sweeping COMMISSIONER GILINSKY: Not necessarily.

It may have applied to this specific case. And then if you go on and say, well, what does this say about our operator licensing process, I would sort of hold off until we have been able to absorb the facts in any evaluation of this case.

I don't think we ought to be holding up our conclu-

COMMISSIONER KENNEDY: I agree with that.

I think, to me, at least, a logical progression is the factfinding, and I keep thinking, I can't imagine amassing facts without, at the same time, as you are amassing them, beginning to see a picture which tells you something and which, therefore, is already in the nature of conclusions. They emerge you know.

I think conclusions are reached as you are going along.

COMMISSIONER AHEARNE: Sure, you postulate, and then you get some more and you refine it, and you get some more and you refine it. That's certainly true.

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COMMISSIONER KENNEDY: Yes. So by the time you get 1 through the factfinding, you have essentially reached some 2 conclusion. And it's then a question of refining those, 3 thinking about them more deeply. 4 And it's almost inconceivable to me that I could 5 draw conclusions without thinking what I would do about them, 6 you know, which is in the nature of recommendations. 7 That's on the score, however, of the immediate 8 case. You know, what could you have done in respect to this 9 case that would have helped the situation? 10 11 Or, prevented it? Now, there's the next step which is, does that have 12 generic application, or was it peculiar to this particular 13 circumstance? 14 15 COMMISSIONER AHEARNE: But Dick then if we conclude that that's really the right way to go, then you are faced with 16 either one of two things: 17 Either you go immediately to the Advisory Committee 18 Act, or you exclude outside-cf-government people. - 19 COMMISSIONER GILINSKY: Not if you had this directora-20 COMMISSIONER KENNEDY: I don't see why. 21 COMMISSIONER AHEARNE: Oh, I think you do because 22 you are now setting up a panel, which is going to make -- give 23 advice. And it seems to me that is the advisory committee. 24 eral Reporters, Inc. COMMISSIONER KENNEDY: Oh, excuse me. 25

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Inm COMMISSIONER GILINSKY: They are staff to a 1 directorate, and in the other case they are yovernment 2 3 employees. COMMISSIONER AHEARNE: No, I'm talking about in 4 Dick's case, it's a panel. 5 COMMISSIONER GILINSKY: But they are government 6 employees. 7 COMMISSIONER AHEARNE: That's what I said, your two 8 choices are you either have government employees or you have 9 10 the Advisory Committee Act. 11 COMMISSIONER GILINSKY: If you have your panel? COMMISSIONER AHEARNE: Right. 12 COMMISSIONER KENNEDY: I think -- 1 can't conceive 13 that you are going to get some guys -- well, maybe you car, just 14 factfinders. They are going to find the facts and they are going 15 to say nothing more. 16 17 It's going to go off and leave you with a whole report which says, "Here's what happened," period. 18 . 19 COMMISSIONER GILINSKY: Let me ask you, do you want to break for -- John doesn't eat lunch. 20 COMMISSIONER AHEARNE: This is a particular religious 21 day. At 2 o'clock I have to leave. 22 COMMISSIONER KENNEDY: I was planning on the same 23 24 thing. ral Reporters, Inc. COMMISSIONER AHEARNE: I can come back tomorrow, 25 259 193

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but I have to leave today at 2:00.

2 What I'm trying to get at is, if we are really going to go into asking a group to provide conclusions and recommendations which encompass all of the --

COMMISSIONER KENNEDY: How would you see getting 5 that? 6

COMMISSIONER AHEARNE: See, the two options I. saw 7 getting it, is after this task force had completed its fact-8 finding, the task force is heavily weighted with NRC people. 9 And the reason I did that is I felt it's very -- it's necessary 10 to have good access to all of the facet, of the agency pulling 11 to work together. And that you also wanted to have people who 12 were quite familiar with the procedures and with reactors to 13 lay out, make sure you understood the facts. 14

At the end of that I saw either -- and I didn't talk 15 to counsel so I don't know whether either is legal -- I saw 16 either the chairperson and vice-chairperson or outside people 17 in my construction, then separately hear the facts. 18

: 19 COMMISSIONER KENNEDY: You mean outside the agency or outside the government? 20

COMMISSIONER AHEARNE: I saw at least one of them 21 being outside the government. But I saw the 1 being asked to 22 provide their individual views. 23

Or, alternatively, to try to hold a public meeting 24 seral Reporters, Inc. in which just the whole group was asked to provide their views. 25

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I didn't know whether either of those would still enable us to keep the first group.

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COMMISSIONER KENNEDY: Let me say, you know, the fact that you have an inside government, but outside-the-agen sort of body, doesn't exclude you -- Just because the Advisory Committee Act doesn't come into play, it certainly doesn't exclude you. Indeed, I would visualize it at the end of the enterprise at some point, or maybe even at some point durin the enterprise, I could see it. But certainly at the end, a public meeting at which they would lay out what they believed and --

12 COMMISSIONER GILINSKY: I wonder if we could just 13 run down and finish the scope here.

Running down the White House List and see how ours would differ. I think we could get right back to thi discussion.

COMMISSIONER AHEARNE: Okay.

COMMISSIONER GILINSKY: D was an evaluation of the NRC's licensing and other activities as applied to this facility and this accident, really, which would include any other relevant information that should have been considered before the accident.

COMMISSIONER AHEARNE: Uh, huh.

COMMISSIONER GILINSKY: The next point they have is an assessment of how the public's right to information and so

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C	3	I think we ought to take a look at our own.
C	3	COMMISSIONER AHEARNE: I think we ought to take
-	1	a look at our own, but that's a much broader
	5	COMMISSIONER GILINSKY: Right. THat's what I'm saying
	6	So we are really kind of just going down this list and saying
	7	we are NRC-centered
	8	COMMISSIONER AHEARNE: Yes.
	9	COMMISSIONER GILINSKY: at the way we handle relea
	10	of information.
	11	COMMISSIONER AHEARNE: Right.
A DECEMBER OF A	12	COMMISSIONER KENNEDY: I agree tothat.
C	13	COMMISSIONER GILINSKY: F, they say appropriate
	14	recommendation based on the Commission findings.
	15	And I would, at this point stick to pretty much
	16	this instant and look to an amplified effort to really
	, 17	consider what does this mean for our whole process.
	18	COMMISSIONER AHEARNE: Yes.
	19	COMMISSIONER GILINSKY: Okay.
	20	Are you going to write that up, Len?
	21	MR. BICKWIT: Yes.
~	22	COMMISSIONER GILINSKY: Does that pretty well cover
- L.	23	it?
	24	COMMISSIONER KENNEDY: The last statement, by limiting
ACA_ Jerai Re	porters, Inc. 25	it to this particular thing and leaving the other to some
		the other to some
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broader -- I keep saying that I think that our responsibility here is essentially twofold, and you cannot separate them. And indeed, it's the second that is the broader implications, which obviously in the circumstances, is the most important. You've just got to deal with that.

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6 COMMISSIONER GILINSKY: Let me put it this way: I think that's right. Maybe I said it wrong. 7

8 You really do want any explanations they have that go beyond this incident. But I think to really weigh those, yo 9 10 really have to have an examination that goes beyond this plant. 11 There's just a lot of things you have to look at. And I just don't want this group going off and investigating all the 12 13 plants in the country.

14 COMMISSIONER KENNEDY: All right. So long as you 15 know, at some point --

16 COMMISSIONFR GILINSKY: We have got to do that. We have got to say what does this mean for the entire process. 17

COMMISSIONER KENNEDY: Somehow that's got to be 19 in the construct of the scope.

COMMISSIONER GILINSKY: Of course. Right.

COMMISSIONER KENNEDY: Counselor, you can figure 21 out how to do it. We are agreed. The only question is how to 23 say it.

COMMISSIONER AHEARNE: Make sure you're agreed.

COMMISSIONER GILINSKY: THat effort is not going to

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mm	1	end in six months. In other words, when we start talking abou
C	2	what does this mean for the rest of cur process, that's
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		something we're going to be thinking about for sometime.
	4	COMMISSIONER AHEARNE: I would agree, Dick, but
	5	the distinction I see is that whatever group we end up
	6	setting up here, their scope really doesn't go to that broader
	. 7	issue.
	8	COMMISSIONER KENNEDY: I accept that. I accept that
	9	But what I'm saying is we cannot assume that this group, having
	10	completed in whatever timeframe we set, there's going to be
	- 11	a very long time before we hear anything more about the other.
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	13	COMMISSIONER GILINSKY: No, no. I would hope that
		anything a further effort would start sometime during the
	14	six-month period.
	15	COMMISSIONER KENNEDY: Before this one is finished?
	16	COMMISSIONER GILINSKY: Yes.
	: 17	But as stuff becomes available from this effort, we
	18	start thinking about another effort.
	. 19	COMMISSIONER KENNEDY: That's what I'm saying. Our
	20	scope construct has to identify.
	21	COMMISSIONER AHEARNE: That's agency scope, not the
r	22	scope of whatever group is set up.
Ad Jeral Report	23	COMMISSIONER KENNEDY: Okay.
	24	COMMISSIONER GILINSKY: Es.
	orters, Inc. 25	COMMISSIONER KENNEDY: What we're talking about is t
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scope of the agency effort. 1 24 And then in that construct, we're saying this group is going to do this, and another group is going to do something 3 else, and we need to say that, I believe, at the outset. 4 COMMISSIONER AHEARNE: Fine. 5 COMMISSIONER KENNEDY: I think we agreed to that. 6 COMMISSIONER GILINSKY: Yes. 7 COMMISSIONER KENNEDY: If you can : figure out how 8 to write it counselor, we are all set. 9 COMMISSIONER AHEARNE: We are not yet all set. 10 COMMISSIONER KENNEDY: We are talking about scope. 11 COMMISSIONER AHEARNE: Yes. 12 COMMISSIONER KENNEDY: Scope we're set, essentially. 13 Now, there are some things, by the way, that are 14 in considerable detail. I found most of them to be useful. 15 I doubt that one needs to put all those things into --16 COMMISSIONER GILINSKY: Where are they? . 17 COMMISSIONER KENNEDY: They are in this paper we had 18 the other day. : 19 COMMISSIONER GILINSKY: Okay ... 20 COMMISSIONER KENNEDY: I think many of those 21 certainly are useful, and there ought to be some way in which 22 we could communicate those. 23 COMMISSIONER AHEARNE: The problem I had with this --24 eral Reporters, Inc. so when I rewrote the scope, I tried to adjust it -- is I felt 25

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34 this scope is really the broader, whole-agency scope. 1 COMMISSIONER GILINSKY: Yes. 2 COMMISSIONER AHEARNE: And what I tried to do is 3 modify it to bring it back to the scope of this accident 4 and relate it to this accident. 5 COMMISSIONER KENNEDY: All right. 6 COMMISSIONER GILINSKY: So I think we have reasonabl 7 clearly distinguished what we do as opposed to what the 8 President's group does. 9 The question is, how are we going to do it. 10 COMMISSIONER AHEARNE: Yes, that does seem to be 11 the ---12 COMMISSIONER GILINSKY: And we have got 46 minutes. 13 (Laughter.) 14 -- to figure that out. 15 COMMISSIONER AHEARNE: I would suggest the first 16 thing to decide is, do you want this group to reach conclusions 17 and then the second would be, from what structure? . 18 COMMISSIONER GILINSKY: I thought we just decided :19 that we did. 20 COMMISSIONER KENNEDY: RElated to this accident. 21 COMMISSIONER AHEARNE: I'm willing to --22 COMMISSIONER GILINSKY: I must say if any one of them 23 has any thoughts that go beyond, I am going to be interested 24 teral Reporters, Inc. in what they are. 25 259 200

COMMISSIONER KENNEDY: I hope they communicate them COMMISSIONER GILINSKY: Yes.

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COMMISSIONER AHEARNE: I disagree that the group ough to do that, but I'm willing to go along with having them do that. But I think that means that you are going to end up bringing the Federal Advisory Committee Act in at the beginnin COMMISSIONER GILINSKY: When you say "conclusion" what do you mean?

COMMISSIONER AHEARNE: Drawing conclusions from what they found out, which I think means advice.

Is that correct?

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MR. BICKWIT: Sure. Yes.

COMMISSIONER AHEARNE: So once they -- if there is a non-government employee on, say, a panel, and if they provide conclusions, does that, or does that not bring in the Advisory Committee Act?

MR. BICKWIT: If it's a panel, yes.

COMMISSIONER GILINSKY: Wait a minute, John.

Suppose we go with your model of a director who directs a senior staff with these six guys, and they -- you know, they are a bunch of people that work for them.

COMMISSIONER AHEARNE: If a non-government person is hired as a temporary employee, are they now a government employee?

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MR. BICKWIT: I believe not.