FORM NRC-7

U.S. NUCLEAR REGULATORY COMMISSION

APPROVED BY GAO 8-180225(R0362)

APPLICATION FOR LICENSE TO EXPORT NUCLEAR MATERIAL AND EQUIPMENT (See Instructions on Reverse)

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DATE: april 10, 1979

U.S. DEPARTMENT OF ENERG

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ATTN OF . ET-78

SUBJECT:

ACTION: Cooperative DOE-AECL Experiments with Uranium-233

To: Director, Nuclear Affairs, IA-40

COPERT/ MS ORT

ISSUE:

Action is requested to arrange temporary use of uranium-233 belonging to U. S. DOE for Atomic Energy of Canada, Limited (AECL) critical experiments at Chalk River Laboratories, Canada.

BACKGROUND:

U. S. DOE and Canadian AECL require technical data characterizing physics behavior of proliferation-resistant thorium/uranium-233 fuel cycles in converter reactors. The purpose of this action is to arrange use of DOE-owned U-233 for experiments in the AECL ZED-2 critical facility which correspond to these needs.

High purity U-233 in the amount of about 22 kilograms containing less than 10 parts per million U-232 contamination is necessary to conduct the experiments. Material that is 97.8% pure and contains about 7 ppm U-232 meets these requirements and is available in the U.S. under materials project number PAG0401030. Other near-term uses for it have not been identified.

The term of this arrangement is to be 30 months. The series of experiments will require 20 to 24 months, and 6 months are allowed for fuel fabrication and shipment.

The low level irradiation of the U-233 in the course of use by AECL is not to result in significant depletion of U-233, nor in an increase in U-232 contamination of more than 7 parts per million.

The technical results of the AECL research will be substantial and relevant to the programmatic interests of the U.S. General value references are (a) the cost of performing equivalent work in the U.S. and (b) the level of U.S. effort in areas benefitted by the research.

The work will include measurement in ZED-2 of fuel conversion ratios, detector responses, fast fission ratios, and reactivity-related factors ("buckling") for a range of fuel lattice substitutions corresponding to advanced, moderated reactors. The variables within the range of measurements include lattice spacing, fuel mix ratios corresponding to fuel burnup, temperature, amount of reactivity



poisoning, and composition of coolant. The estimated time for one case (measurements at one pitch, one temperature, one level of poison, and one coolant) is four weeks, and all the measurements are expected to require about 20-24 months (the remainder of the 30-month term of AECL use is allowed for fuel preparation, fabrication, shipment and return). Operating costs for an equivalent program in the U.S. would be more than SI million if appropriate facilities and staff could be identified. In addition, scheduling facilities, fuel conversion and fabrication, and staff reassignment and qualification would increase this figure substantially.

Morldwide studies of technical and other means for controlling the weapons proliferation potential attending useful civil applications of nuclear power have been intensified at U. S. behest. The Canadian proposal to do these collaborative experiments is a positive response to this encouragement. Much of the DOE participation in these broad nonproliferation studies is as analyses of alternate and proliferation resistant fuel cycles. The AECL experiments will support the parts of this work related to advanced converters because it will no longer be based entirely on calculations which are subject to uncertainties in point nuclear data for fuel isotopes and in approximations used in the calculational methods. Near-term domestic effort in these fuel cycle studies will total tens of millions of dollars. If these studies should lead later to actual design work, the cost of all work benefitted by the AECL experiments would become greater.

The recommended financial basis for this arrangement briefly is that AECL is to fund all costs directly connected with this use of the U-233, and that the U.S. is to waive use charges on the U-233 material in view of expected benefits to the DOE assessments of proliferation resistant fuel cycles.

The expenses to be met by AECL include:

- those of performing the experiments in ZED-2 (greater than \$1 million)
- . costs of removing U-232 daughters from the U-233 if required
- costs of chemically converting the uranium to the form needed by AECL (up to about \$200,000 by Manual Chapter Appendix 1701, Part IV, B.6)
- . the cost of fabricating the U-233 for the experiments (estimate \$200,000-700,000 depending on need for a new fabrication setup)
- . all charges resulting from handling shipment to Canada and return shipment to the U.S.

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An implied cost of the U.S. waiver of use charges of about \$530,000 can be estimated from appropriate manual chapter and Federal Register entries:

A sales price of U-233 at less than 10 parts per million U-233 is about \$82 per gram (28 F.R. 5314 and Manual Chapter Appendix 1701, Part IV, A.6.). Use charges for special nuclear material are 12% of the price basis per year (Federal Register, Vol. 42, No. 189, p 51636). Using the sales price as the price basis, the use charge is approximated as \$82 X 22000 X .978 X .12 X 2.5, or about \$530,000.

It is noted that this waiver

- . is consistent with Manual Chapter Appendix 1701, Fart II, O., 1.,
- has an implied cost which is much smaller than either total AECL costs or the U.S. funding of related proliferation resistant fuel cycle studies, and
- only implies a cost figure as no actual outlay is involved. The U-233 already exists and there are no alternative uses for it during the term of this collaboration.

Adverse nuclear proliferation implications will not be a result of this action. The major AECL objective is to explore the technical basis for thorium cycles in CANDU reactors which meet nonproliferation goals consistent with results of the International Fuel Cycle Evaluation. More immediately, the entire 22 kg lot of U-233 material is to be returned to the U.S. when the AECL research is complete. The return can be accurately inventoried as the material is not to be subjected to significant dilution or depletion in the course of its use by AECL, and arrangements for the material to be inspected while in use in Canada are possible. Finally, CANDU operations with natural uranium since 1968 have produced thousands of kilograms of fissile material. Thus, the presence of 22 kg of U-233 will not constitute a significant change in availability of fissile material in Canada.

Other communications concerning this arrangement are:

- 1. Campbell to Thorne, November 3, 1977
- 2. Bengelsdorf to Campbell, February 6, 1978
- 3. Campbell to Bengelsdorf, February 15, 1978
- 4. Critoph to Shiller, March 14, 1978



- Hemmig draft, Canadian Request for Scientific Use of 22 kgs U-233, April 25, 1978
- 6. Critoph to Shiller, July 28, 1978

RECOMMENDATION:

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We recommend that IA implement an arrangement with AECL for research use of U. S.-owned U-233 in the Canadian ZED-2 facility as discussed above.

NEXT STEP:

IA should establish and carry out actions for negotiating a U.S. DOE/ AECL agreement enabling this AECL use of U-233. These actions should provide coordination of contacts between U.S. laboratory and AECL staffs concerning U-233 decontamination, conversion, and U-233 fabrication for research usage, costs of these steps, and scheduling of delivery. RRT staff can give technical support to IA as required.

obert C. Farguson Program Director for Nuclear Energy

APPROVED: DISAPPROVED: DATE: 4/10/79

This will be subject to "entryment arrayment" president and , the Kuches Tan-Fortfuntin let of 1978 .

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July 25, 1979

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Mr. E. Critoph, Director Advanced Projects and Reactor Physics Division Chalk River Nuclear Laboratories Atomic Energy of Canada Limited Chalk River, Ontario Canada, KOJ 1310

Dear Mr. Critoph:

We are pleased to advise you that DOE is agreeable in principle to use by AECL of about 22 kgs of DOE-owned U-233 for experiments in the AECL ZED-2 critical facility without any use charge. We will need a meeting to discuss in greater detail the proposed experiments and possible terms and conditions to ensure that the loan of this U-233 meets U.S. non-proliferation objectives. We understand that AECL will pay all costs connected with this use of the U-233 and furnish the results to DOE.

he are proceeding to:

- Draft a loan agreement which will be furnished to you for review and comment. (This agreement will be a "subsequent arrangement" under the Nuclear Non-Proliferation Act of 1978 (NNFA) and will have to be processed under the appropriate procedures.)
- (2) Initiate a request to the Nuclear Regulatory Commission for an export license. This will trigger the necessary review steps under the MNPA. In view of the amount of U-233 involved, this matter will be submitted by the Executive Branch to President Carter for his approval.



Mr. E. Critoph

In the meantime, you should start discussions directly with Oak Fidge concerning conversion and fabrication. Your contact at the Oak Fidge National Laboratory (OFNL) will be NE. R. E. Lrooksbank (Area Code 615, 574-6927) with Mr. J. R. Farrott, Jr. as his alternate.

If you have any comments, suggestions, or questions concerning the above, please pass them on to Mr. Shiller. Alco, I suggest that you call Mr. Shiller (Frea Code 202, 252-6183) with respect to setting up a meeting in Washington as mentioned in the first paragraph above.

Sincercly,

Harold D. Bengelsdorf Director for Wuclear Affairs International Suclear and Technical Programs

- bcc: E. Eandyside, DAS/NTP H. Bengelsdorf, DIR/ONA
 - M. McDonough, ONA
 - P. Brush, OGC
 - J. Lewellen, ET-584
 - R. Brooksbank, ORML
 - M. MOSS, ER

 - D. Cooper, DOS F. Bucklolz, ACDA

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