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ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

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UNITED STATES OF AMERICA

NUCLEAR REGULATORY COMMISSION

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ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

(ACRS)

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THERMAL-HYDRAULIC PHENOMENA SUBCOMMITTEE

OPEN SESSION

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THURSDAY, APRIL 18, 2019

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ROCKVILLE, MARYLAND

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The Subcommittee met at the Nuclear Regulatory Commission, Two White Flint North, Room T2D10, 11545 Rockville Pike, at 8:30 a.m., Michael L. Corradini, Chairman, presiding.

COMMITTEE MEMBERS:

- MICHAEL L. CORRADINI, Chairman
- PETER RICCARDELLA, Vice Chairman
- MATTHEW W. SUNSERI, Member-at-Large
- RONALD G. BALLINGER, Member
- WALTER L. KIRCHNER, Member
- JOSE MARCH-LEUBA, Member
- JOY L. REMPE, Member

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ACRS CONSULTANT:

STEPHEN SCHULTZ

DESIGNATED FEDERAL OFFICIAL:

WEIDONG WANG

ALSO PRESENT:

ALAN BILANIN, Consumer Dynamics, Inc.

VIC CUSUMANO, NRR

MIRELA GAVRILAS, NRR

PAUL KLEIN, NRR

STEVE SMITH, NRR

\*Present via telephone

## P R O C E E D I N G S

(8:28 a.m.)

1  
2  
3 CHAIRMAN CORRADINI: Okay, the meeting  
4 will come to order. This is a meeting of the Thermal-  
5 Hydraulic Subcommittee for the ACRS.

6 My name is Mike Corradini. I am Chairman  
7 of today's Subcommittee meeting. ACRS Members  
8 currently in attendance are Matt Sunseri, Walt  
9 Kirchner, Ron Ballinger, Joy Rempe, and we're  
10 expecting Jose March-Leuba.

11 Our consultant Steve Schultz is also with  
12 us today. Member Dennis Bley will be on the phone on  
13 the bridge line which we have a private line open for  
14 use. And Weidong Wang of the ACRS staff is the  
15 Designated Federal Official for this meeting.

16 Today's meeting, in today's meeting the  
17 Subcommittee will review a staff technical report  
18 entitled, Technical Evaluation of In-Vessel Closure  
19 Based on Low Safety Significance. The Subcommittee  
20 will hear presentations by and hold discussions with  
21 the NRC staff and other interested persons regarding  
22 this matter.

23 The Committee has received an email with  
24 a paper from a public member, Alan Bilanin, et al and  
25 they requested time to make an oral statement at the

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1 end of our public session which we will do so in  
2 today's meeting.

3 Part of the presentations by the NRC staff  
4 will be closed in order to discuss information that is  
5 proprietary to the licensee and its contractors  
6 pursuant to 5 U.S.C. 552(b)(c)(4).

7 Attendance at these portions of the  
8 meeting that deals with such information will be  
9 limited to the NRC staff and those individuals and  
10 organizations who have entered into an appropriate  
11 confidentiality agreement with them.

12 So consequently, after we have our public  
13 session we will need to confirm we only have eligible  
14 observers and participants in the room for the closed  
15 portions of the meeting.

16 The Subcommittee will gather information,  
17 analyze relevant issues and facts and formulate  
18 proposed positions and actions as appropriate for  
19 deliberation by the full Committee.

20 Let me just break from our normal thing  
21 and point out that this is an information meeting. We  
22 have a draft report that is in front of us which is  
23 being looked at by staff and reviewed and revised.

24 Therefore, there is no anticipation that  
25 we will write a letter from this meeting. Rather

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1 there will be a subsequent meeting after we see a  
2 revised version of the staff's report.

3 Rules of participation on today's meeting  
4 have been announced as part of the notice in the  
5 meeting previously published in the Federal Register.  
6 A transcript of the meeting is being kept and will be  
7 available as stated in the Federal Register notice.

8 Therefore, we request that participants in  
9 this meeting use the microphones located throughout  
10 the meeting room when addressing the Subcommittee. If  
11 the participants would first identify themselves with  
12 sufficient clarity and volume so they may be readily  
13 heard.

14 And just so we all check you have all your  
15 various appliances, things that beep and boop, et  
16 cetera, make sure they're all turned off so that they  
17 can do it to you silently then you can deal with it.

18 We will now proceed with the meeting.  
19 I'll start by calling on the NRR staff and Dr.  
20 Gavrilas will kick us off, Mirela.

21 DR. GAVRILAS: Good morning. I'm Mirela  
22 Gavrilas. I'm the director for safety systems in NRR.  
23 And I have a list of questions that the staff gave me  
24 and said talk about these by ways of introducing the  
25 topic to the Subcommittee.

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1           So the first question they wanted me to  
2 address is why we did this. We did this because our  
3 relatively new office director came in with a fresh  
4 set of eyes.

5           And one of his principle objectives is to  
6 right-size the expenditure of resources in NRR and  
7 throughout the business line. So he looked at this  
8 and he said why don't we look at what's still needs to  
9 be done under GSI-191 given its safety significance.

10           So that was the incident. That was the  
11 driving force. The second is why this specific item  
12 was chosen. Frankly, because it's been around a long  
13 time and we feel that a lot has been done by industry  
14 and the staff has had ample opportunity to understand  
15 what's going on.

16           So it was definitely the right topic to  
17 choose for this right-sizing effort. The next  
18 question is why is this an adequate methodology? So  
19 under adequate methodology a methodology is adequate  
20 for its particular purpose.

21           So let me talk about the purpose of this  
22 report. This report assesses the safety significance  
23 of in-vessel effects. And its main purpose is one, to  
24 close out the generic issue and two, is to inform our  
25 compliance discussions.

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1 I want to remind the Committee that we  
2 still have a generic letter out there that the staff  
3 is still trying to figure out what to do about. We're  
4 still evaluating if any adjustment of course is needed  
5 in that arena. And this report is also helping with  
6 that.

7 CHAIRMAN CORRADINI: Can I interrupt you?

8 DR. GAVRILAS: Absolutely.

9 CHAIRMAN CORRADINI: Just for  
10 clarification, so the generic letter we're speaking of  
11 is the --

12 DR. GAVRILAS: GL-2004-02.

13 CHAIRMAN CORRADINI: The 2004 letter. And  
14 the report will help inform that but is not intended  
15 to close that out?

16 DR. GAVRILAS: That's right. So the  
17 report is going to, there is one big issue in that  
18 report and generic letter which says are you in  
19 compliance.

20 And then there's an explicit tell me how  
21 bad in-vessel effects are. So both those are in the  
22 generic letter. So this report goes to address both  
23 those issues.

24 But again, the path for closure of that  
25 letter has not been discussed. We want to address the

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1 compliance next. So this is the first step. The next  
2 step is going to be compliance.

3 The third step is going to be what do we  
4 do about the generic letter. Did that answer your  
5 question?

6 CHAIRMAN CORRADINI: Yes.

7 DR. GAVRILAS: So we are here soliciting  
8 the Members feedback on the technical issues. And by  
9 way of admonition not every statement that the staff  
10 will make is going to have, is going to be equally  
11 defensible.

12 So some will be, will have better  
13 documentation, better technical basis for some points  
14 we make and some depth of the technical basis may be  
15 uneven throughout. So we think that is appropriate  
16 given the overall picture, the overall look at the  
17 issue and the conclusion that the staff made.

18 So we're looking forward to your feedback.  
19 Thank you.

20 CHAIRMAN CORRADINI: Okay. Thank you very  
21 much, Mirela. So we turn it to Steve.

22 MR. SMITH: Yes.

23 CHAIRMAN CORRADINI: Are you the man on  
24 the hot seat, so to speak?

25 MR. SMITH: I'm starting us off.

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1 CHAIRMAN CORRADINI: Okay, all right.  
2 Steve, take it away.

3 MR. SMITH: Yes. I'm Steve Smith. I'm  
4 going to start off the presentation and this is on the  
5 safety significance of in-vessel downstream effects on  
6 long-term core cooling.

7 Our other presenters are going to be Paul  
8 Klein, Ashley Smith, Ben Parks, Steve Bajorek and Joe  
9 Staudenmeier. We've also had input from a lot of  
10 other staff at NRR and research and particularly DMLR,  
11 DSS and DRA and then research really did a lot of good  
12 TRACE work for us.

13 On the next slide, well I'm in control of  
14 the slides so I can flip. This just shows what we're  
15 going to be talking about today. I'm not going to  
16 spend a whole lot of time on the first few slides.

17 And so if people are unfamiliar or have  
18 questions please stop and we'll try to answer your  
19 questions as we're going through the first few slides.  
20 We're just going to talk about the background of the  
21 generic safety issue and the generic letter pretty  
22 quickly.

23 We'll talk about NRC and industry actions.  
24 We're going to talk about the approach of the  
25 technical evaluation report that we did to address in-

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1 vessel downstream effects.

2 And we do have a new acronym that I'll  
3 have to give Ben Parks credit for creating IVDEs  
4 because it's too hard to write in-vessel downstream  
5 effects all the time.

6 So before we move ahead we just want to  
7 say thank you to the ACRS for listening to us today  
8 and giving us some feedback. The paper we sent you,  
9 it was not finalized.

10 We've got feedback that it was confusing,  
11 it wasn't clear. So we're working on clarifying the  
12 paper and, you know, any feedback we get from you guys  
13 today we'll incorporate into the paper.

14 CHAIRMAN CORRADINI: And just so you guys  
15 were on the record to say this is that of course this  
16 is individual Member comments. Since we're not  
17 writing a letter report I won't confirm or deny the  
18 quality of the comments.

19 MR. SMITH: Okay. We'll consider the  
20 quality as we attempt to incorporate them. Today  
21 we're favoring the right side of the room. Tomorrow  
22 it might be the left. We're not sure.

23 So on the next slide, Slide 3 this is just  
24 a little bit of background. This issue has been  
25 around for a long time. As Mirela pointed out the

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1 GSI-191 did not identify in-vessel effects.

2 And it also didn't identify chemical  
3 effects. Those were identified and included in  
4 Generic Letter 04-02.

5 So I'm going to move to the next slide  
6 because I think Mirela covered all of that. This is,  
7 Slide 4 is the licensee actions to address effects on  
8 long-term core cooling.

9 There is a list of things that were done  
10 here by all of the plants or a couple of them might  
11 have only been done by some of the plants. But all of  
12 the plants have taken significant steps to help deal  
13 with the debris issue in containment.

14 CHAIRMAN CORRADINI: And just to put it  
15 here just so, and there's, maybe you're going to say  
16 this, but there is a population of plants with what  
17 I'll term the bounding or conservative assumptions  
18 that one must make still may have challenges to get to  
19 the resolution state at this point. Is that a fair  
20 way of putting it?

21 MR. SMITH: Yes. We'll go into a little  
22 bit more details.

23 CHAIRMAN CORRADINI: Okay, thank you.

24 MR. SMITH: The next page we talk about  
25 sump strainer status. And we'll talk about it here

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1 because most plants already have acceptable strainer  
2 evaluations.

3 And then as you just talked about there  
4 are some plants that may not have a good strainer  
5 evaluation. So SECY-12-0093 allows plants to use  
6 risk-informed option or the deterministic options  
7 which most of the plants have used to come up with  
8 their evaluations.

9 STP, South Texas, that was the first plant  
10 that had a successful risk-informed LAR go through the  
11 staff. And they have closed the issue based on that  
12 LAR. So there's other plants that are moving along  
13 with that.

14 CHAIRMAN CORRADINI: There are, that was  
15 my question. So there are other plants that are  
16 following that way?

17 MR. SMITH: Right. We have two in house  
18 right now that we're working on. We have Vogtle and  
19 Calvert Cliffs. And there's a few other plants that  
20 are planning on coming in with a risk-informed  
21 evaluation. And --

22 CHAIRMAN CORRADINI: If I might just make  
23 sure I understand. So let's say we see the next  
24 version of this technical report which clarifies  
25 things and kind of evens out the analysis and the

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1 discussion, this would then be used in some way of  
2 evaluating pieces of these applications?

3 MR. SMITH: It would be used only for in-  
4 vessel. The strainer evaluation --

5 CHAIRMAN CORRADINI: That's what I should  
6 have said, okay.

7 MR. SMITH: -- is unaffected. So the last  
8 bullet here says we expect the strainer performance to  
9 be evaluated in the ways that are currently accepted.  
10 The in-vessel we're only looking at in-vessel.

11 CHAIRMAN CORRADINI: Okay, thank you. So  
12 just, not to bring up the South Texas, but my memory  
13 is that when we did the South Texas there were a  
14 number of conservative, I'll say bounding assumptions  
15 used in the in-vessel that might be relaxed based on  
16 analysis that evolve from the technical report?

17 MR. SMITH: That's correct.

18 CHAIRMAN CORRADINI: Okay, all right.  
19 Thank you.

20 MR. SMITH: Okay. So the next slide,  
21 Slide Number 6 it talks about what was done in the  
22 past WCAP-16793. That's a previously approved in-  
23 vessel evaluation method.

24 It established a 15 gram per fuel assembly  
25 fiber limit which was pretty much staff imposed by a

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1 condition limitation. Below 15 grams the testing  
2 showed that there wasn't significant head loss even  
3 when chemicals were included in the test.

4 So 19 units were able to close out using  
5 WCAP-16793 and the 15 gram limit. And we have  
6 completely closed the generic letter for those plants.

7 So those plants in STP that makes 21 units  
8 are completely closed out as far as the generic letter  
9 is concerned. The only thing that is not closed for  
10 all plants is boric acid precipitation which we will  
11 address in our TER in our discussions today at least.

12 MR. KLEIN: And it's probably worth  
13 mentioning that boric acid precipitation was not part  
14 of the generic letter of 2004-02.

15 CHAIRMAN CORRADINI: Right, that came up  
16 following.

17 MR. KLEIN: I think that issue was  
18 actually raised before that. But it's been carried  
19 for a long time.

20 CHAIRMAN CORRADINI: Okay, all right.

21 MR. KLEIN: What was new was that --

22 CHAIRMAN CORRADINI: I know there was  
23 testing that illuminated what were the contributors.  
24 But I couldn't remember if it was before or after.

25 MR. KLEIN: I think the new part of it was

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1 there was a question if a debris bed at the core inlet  
2 could lead to faster boron precipitation because you  
3 might not have exchange of the fluid between the lower  
4 plenum and inside the core.

5 MR. SMITH: And the other thing is the  
6 last bullet, STP as we talked about. They did a  
7 plant-specific thermal-hydraulic analysis which was  
8 relatively conservative to show that in-vessel effects  
9 wouldn't be an issue for them.

10 One of the things, on the next slide one  
11 of the things that you had asked for was to talk about  
12 RoverD a little bit. And since that was what, that's  
13 the methodology that the South Texas project used.

14 And I should define RoverD. It means risk  
15 over deterministic. I should have put that on the  
16 slide but I forgot. So since we just talked about STP  
17 this is a good place to bring this up.

18 They were -- there are some aspects of the  
19 TER that we're writing that are similar to RoverD.  
20 One of those is the TER accepts the most frequent  
21 smaller breaks because of low debris amounts. This is  
22 similar to what was done with RoverD.

23 There are some differences. We don't  
24 really use Reg Guide 1.174 as a methodology or a basis  
25 for our decision. We do use some of the ideas from

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1 Reg. Guide 1.174. But we don't really follow all the  
2 guidance of that.

3 We don't use PRA at all in the TER. I  
4 mean, we use some frequency numbers out of NUREG-1829.  
5 But that's about as close as we get to that. And the  
6 PRA was used to some extent in STP evaluation.

7 So basically RoverD was a more specific,  
8 plant-specific analysis that was done and calculated  
9 plant-specific risk numbers and the TER is more  
10 general and draws conclusions about the fleet.

11 So the next page this talks about a WCAP  
12 that was written, WCAP-17788 that the staff was  
13 reviewing and working with the PWR Owners Group on.  
14 This WCAP was intended to allow higher debris limits  
15 based on plant-specific parameters.

16 It was also to address boric acid  
17 precipitation which was not addressed in 16793. And  
18 we would like to point out that this was a significant  
19 effort.

20 This WCAP came in, in six volumes, each  
21 volume addressed a different aspect of the issue. We  
22 had an overall. We had thermal-hydraulic analysis,  
23 chemical effects, cold leg break.

24 So there were several volumes and it was  
25 a lot of work for both the industry and the staff.

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1 And there was a lot of good information that came out  
2 of that.

3 So we attempted to use that information to  
4 move ahead. And the next slide gives some information  
5 on the review status of the WCAP.

6 And it shows, I think the main thing to  
7 take away from this slide is that when we started work  
8 on the TER this is where we stood, the status in the  
9 middle column.

10 We had developed a large number of  
11 conditions and limitations based on the review. And  
12 it would have required significant plant evaluations  
13 and a lot of review from the staff to make sure that  
14 we agreed with the way that the issue was being  
15 closed.

16 So instead of moving forward with that we  
17 started working on the TER. So if you look in the  
18 third column I think the main thing that could be of  
19 interest is the second row down which is how we used  
20 the TH analysis even though we had some unresolved  
21 issues with it.

22 We still used the debris limits from the  
23 WCAP. We used it to demonstrate, to help us  
24 understand how the flows inside the reactor vessel go  
25 and also to demonstrate alternate flow path viability.

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1           And alternate flow paths ended up being a  
2 defense in depth measure for us. We didn't count on  
3 them as the main way to cool the core. We assumed  
4 that the flow was still going to come in through the  
5 core inlet.

6           But the alternate flow path still provided  
7 viability, a viable flow path. All right, next, yes.

8           CHAIRMAN CORRADINI: So if you're going to  
9 do it later that's perfectly fine. I am very  
10 interested in the brine rod testing because it's been  
11 referenced in the memo or in the document a number of  
12 times about various things observed that you're, I'll  
13 use the word, taking credit for from the physical  
14 phenomena standpoint.

15           So that will be discussed later, I assume?

16           MR. SMITH: I will discuss it now because  
17 we don't really have specific discussions on it. I'll  
18 try to give a high level idea of what was done with  
19 that.

20           So the brine testing it was a program that  
21 was basically meant to show if you form a bed at the  
22 core inlet and you have a dense fluid which could,  
23 meant to represent concentrated boric acid in the core  
24 much denser than, you know, regular coolant what that  
25 would do to the debris bed.

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1           So we didn't use any quantitative results  
2           from it. But qualitatively it showed that if you had  
3           a debris bed at the core inlet and had a dense fluid  
4           above the, in the core area and a less dense fluid in  
5           the lower plenum that you would get some exchange  
6           flow.

7           And actually in some cases it would  
8           disrupt the debris bed.

9           MEMBER KIRCHNER: So it wasn't a chemical  
10          effects test it was a fluid density test?

11          MR. SMITH: That's right.

12          MEMBER KIRCHNER: So we're really talking  
13          thermal-hydraulics, we're not talking chemistry?

14          MR. SMITH: Right.

15          MR. KLEIN: You know, I think the  
16          potassium bromide solution was just a convenient way  
17          to try and simulate the density that you get with  
18          concentrated boric acid.

19          CHAIRMAN CORRADINI: The reason I asked  
20          the question and I think we are going to have to  
21          eventually get, because there are a couple comments  
22          about inability to, now I can't find it, inability to  
23          actually totally close off the core.

24          And then there was a reference to the  
25          brine testing. So I guess I want to understand that

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1 connection. So maybe I'll wait because we'll see some  
2 TRACE calculations in the closed session, right so we  
3 will talk about that.

4 We can wait -- I'm not -- that was the one  
5 thing on your list here on the table. And I guess,  
6 well that was the main thing on your table that I  
7 wanted to bring up.

8 So I had questions that I think are  
9 related to calculations. So why don't we just wait.

10 MR. SMITH: Okay. And we may have to get  
11 you the brine test report so you could understand.

12 CHAIRMAN CORRADINI: That's fine. At  
13 least we can discuss it when the TRACE calculations  
14 are discussed.

15 MR. SMITH: Okay. And we may get the PWR  
16 Owners Group to come and discuss it if you have  
17 detailed questions because they're the experts. Okay,  
18 so this slide --

19 CHAIRMAN CORRADINI: I'm sorry. I found  
20 it finally. It's on Page 11.

21 MR. SMITH: Okay.

22 CHAIRMAN CORRADINI: There is a paragraph  
23 that talks about this test in relation to the  
24 inability to 100 percent block the core. So that's  
25 where I was kind of making the connection. So we'll

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1 wait.

2 MEMBER REMPE: So since we've interrupted  
3 you, is there something with respect to that table  
4 that you want to talk about here or later about  
5 uncertainties with respect to some of the results and  
6 impact?

7 MR. SMITH: As far as the thermal-  
8 hydraulic analysis?

9 MEMBER REMPE: I'm thinking more the  
10 chemical effects testing.

11 MR. SMITH: Paul discussed --

12 MR. KLEIN: We can discuss uncertainties  
13 when get to the chemical effects slide in that area.

14 MEMBER REMPE: Okay.

15 MR. KLEIN: That's one of the things that  
16 we had them look at. But I think in a more global  
17 picture some of the uncertainties with the thermal-  
18 hydraulic analysis are what caused us to maybe  
19 approach the overall logic in a different way instead  
20 of just assuming that the core inlet blocked and that  
21 alternate flow paths would provide cooling.

22 We thought with the uncertainty there it  
23 might be more appropriate to move that to a defense in  
24 depth mechanism even though we think it is a viable  
25 cooling path particularly as you go longer out in time

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1 before the core inlet could be blocked.

2 So we have a primary argument that it  
3 won't be blocked and then the alternate flow path part  
4 really becomes a defense in depth mechanism which we  
5 thought would allow us to have more uncertainty.

6 MEMBER KIRCHNER: Could you just clarify  
7 the very last, the bottom line? What do you mean by  
8 using TER not applied to cold leg break?

9 MR. SMITH: We didn't use --

10 MEMBER KIRCHNER: Because you examined  
11 cold leg breaks obviously in the TER.

12 MR. SMITH: We talk about that. But we  
13 really didn't use information from the WCAP in our  
14 analysis.

15 MEMBER KIRCHNER: Okay, thank you. That's  
16 what you mean but the TER itself is meant to be --

17 MR. SMITH: Right, it was --

18 MEMBER KIRCHNER: -- inclusive of all  
19 these phenomenon.

20 MR. SMITH: Yes, and the cold leg break  
21 volume, which is Volume 3 it was mostly talking about  
22 how to calculate how much debris arrives at the core  
23 for that situation. So we didn't really use that  
24 information.

25 All right. The next slide is just very

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1 high level slide on where we stood with the TH  
2 analysis when we started working on the TER.

3 I'm not going to spend a lot of time here  
4 because we have several slides that talk about, you  
5 know, the TH analysis. So this talks about the in-  
6 vessel downstream effects safety significance  
7 approach.

8 As Mirela said, NRR's concept we're  
9 transforming to align our resource and industry's  
10 resource expenditures with the safety significance  
11 associated with various issues. So we took a look at  
12 this issue to determine what the safety significance  
13 was and safety significance is and determined how much  
14 effort we should put into it.

15 You know, should we continue with the WCAP  
16 review or should we try something that might be, take  
17 less resources from all parties. And this second  
18 bullet, it just lists the most significant technical  
19 information that we looked at when we were doing this  
20 evaluation.

21 Go to the next slide. So when we started  
22 on this task the Agency really didn't have a  
23 definition for what is low safety significance. So we  
24 started looking at existing guidance to come up with  
25 something we could use as a metric.

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1           So we looked at Reg Guide 1.174 which is  
2 use of PRA in licensing basis changes. That's a  
3 paraphrasing of what the title is, it's long.

4           And then we also looked at NUREG/BR-0058  
5 and that's regulatory analysis. And both of those  
6 things give us some ideas about, you know, what's  
7 acceptable as far as risk is concerned.

8           So looking at both of those an issue would  
9 be safety significant if you could reduce core damage  
10 frequency by more than ten to the minus five per year.  
11 Our evaluation shows that in-vessel downstream effects  
12 do not meet this threshold.

13           And in addition to that we believe that  
14 there is some significant defense in depth beyond,  
15 you, now even if we just consider what happens if the  
16 core becomes blocked. That's where we look at the ten  
17 to the minus five number.

18           And then if that happens there's still  
19 defense in depth.

20           CHAIRMAN CORRADINI: So, but let me ask  
21 the question about the third bullet. Since you said  
22 earlier you're not doing this as a risk calculation.  
23 So how do you determine a risk number?

24           MR. SMITH: Basically we look at -- we're  
25 using this as a metric. So basically it's just going

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1 to be based on a break frequency. And then we can  
2 also look at other things.

3 We can say, you know, we have conservatism  
4 here or we don't so we think that it's actually  
5 greater than the break frequency number, you know, or  
6 the risk is less than the break frequency number that  
7 we're going to calculate.

8 CHAIRMAN CORRADINI: So let me say it back  
9 to you so I don't misunderstand. So your point is  
10 from a bounding standpoint the break frequency number  
11 is, and everything else being conservatively assumed  
12 is essentially the upper bound or the risk of the  
13 event.

14 MR. SMITH: Right. So if the break --  
15 we're assuming if the break occurs you go to core  
16 damage. So it's very simple, like you said.

17 CHAIRMAN CORRADINI: And then you're  
18 evaluating what we'll call additional margins?

19 MR. SMITH: There's additional margins in  
20 that calculation. And then if the core was to block,  
21 you know, if you get this ten to the minus six or ten  
22 to the minus seven break to occur and it causes the  
23 core inlet to block you have defense in depth beyond  
24 that.

25 CHAIRMAN CORRADINI: Thank you.

1                   MEMBER KIRCHNER:    So what would be, so  
2                   let's think about it outside of this specific  
3                   application of IVDE because we're seeing as PRA is  
4                   being used to inform both submittals from applicants  
5                   as well as the staff's reviews basically you are  
6                   saying here that the break frequency is less than that  
7                   number that you have on the view graph and so you just  
8                   screen out the, let me restate what I was trying to  
9                   say.

10                   We've seen examples of using that to just  
11                   screen out even analyzing anything in that particular  
12                   area.    Just say it's not part of the design basis  
13                   events.

14                   MR. SMITH:    So we're not saying that at  
15                   this point.

16                   MEMBER KIRCHNER:   No, you're not because  
17                   you're putting a lot of effort into this particular  
18                   area.

19                   MR. KLEIN:    I think the TER specifically  
20                   says it's, the evaluation is specific to in-vessel  
21                   downstream effect and we're not intending to set a  
22                   precedent for people to just use that blanket  
23                   approach.

24                   MR. SMITH:    Yes, and so, you know, just  
25                   saying you don't have to consider it, that's not what

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1 this is intended to do. That's the compliance work  
2 that's being done.

3 So that's when that will be decided. We  
4 don't really know. We've had a lot of discussions.  
5 We have some theories about what would be good ways to  
6 do this.

7 But I don't think ignoring the issue is on  
8 the table.

9 MEMBER KIRCHNER: Actually I agree with  
10 you. But I'm just suggesting that we've seen  
11 incidences where someone comes forward with a number  
12 much lower than that and therefore it's not even  
13 evaluated.

14 MR. KLEIN: I think we're very sensitive  
15 to that.

16 MEMBER KIRCHNER: Okay. Thanks.

17 CONSULTANT SCHULTZ: In that regard the  
18 third bullet can be misconstrued. I think that's one  
19 thing that Walter is getting at.

20 That is to say it can be considered a  
21 blanket statement that can be applied in many  
22 different areas. But when you explain what you are  
23 doing this only sets a starting point for further  
24 determinations where you're investigating the  
25 technical events which lead to a conclusion in

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1 consideration of much lower risk profiles.

2 MR. SMITH: Yes, I agree. And we don't  
3 want anyone to take the third bullet here and put it  
4 in the headline of a newspaper, you know. We've got  
5 to keep all this in context of what we're doing  
6 otherwise we're going to get in trouble, you know.

7 CHAIRMAN CORRADINI: But, that's fine.  
8 But I view this as a selective application trying to  
9 risk inform where you're using some sort of bounding  
10 analysis to at least see where you sit and then  
11 evaluate margin which I mean, from my perspective  
12 you're not looking for absolute assurance.

13 We're looking for reasonable assurance of  
14 safety. So it seems, personally it seems reasonable.

15 CONSULTANT SCHULTZ: In that regard it  
16 sets the stage for that type of an approach.

17 CHAIRMAN CORRADINI: Right, right.

18 CONSULTANT SCHULTZ: But taken out of  
19 context it can be misconstrued.

20 MR. SMITH: Yes. And I think part of --  
21 this is a new idea for us. So I think it's important  
22 for the ACRS to think about this as well because I  
23 think this is kind of the way things are going now.

24 You know, this is what we're seeing is  
25 where looking for things that are low safety

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1 significance. We're going to try to define those,  
2 figure out what the safety significance is and if they  
3 don't appear to be safety significant we may treat  
4 them differently than we would have in the past.

5 So I think the Agency is kind of moving  
6 this direction. It may move back in a few years. I  
7 don't know how things are going to go. But it's a  
8 good thing to think about.

9 CHAIRMAN CORRADINI: Okay, thank you.

10 MR. SMITH: So this talks a little bit  
11 about the TER scope. And this is kind of what we were  
12 just talking about.

13 One of the hardest things we had to do  
14 while we were writing the TER is to try to divorce  
15 compliance from safety significance because we have  
16 not really thought that way in the past. It's a new  
17 way of thinking.

18 By considering only the safety  
19 significance we are leaving probably a more difficult  
20 task for the people who have to work on the compliance  
21 part of this. The second bullet we did use integrated  
22 decision making and this is what Mirela was talking  
23 about when she opened up for us.

24 Engineering judgment is used more here  
25 than probably what we're used to doing. The TER can

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1 provide a basis to close the GSI, GSI-191 if we  
2 understand the technical issues well enough we can  
3 close that.

4 But then to close the Generic Letter 2004-  
5 02 for each plant individually we can consider -- we  
6 may consider some of this information. You know, it  
7 kind of depends how the compliance discussions go.

8 All right. So Slide 14, this is going to  
9 take a little while. This is what you were -- I was  
10 going to talk through the event here. So if I leave  
11 anything out or I don't give enough details please  
12 stop me.

13 I don't have hot leg switch-over on here.  
14 I'll try to remember to hit that at the end because I  
15 do have a couple more slides for the cold leg break  
16 and hot leg break to talk about hot leg switch-over.  
17 But it might be good to talk about it here.

18 CHAIRMAN CORRADINI: That would be fine,  
19 thank you.

20 MR. SMITH: So this diagram is just sort  
21 of typical. It would look different for different  
22 plants. The heat exchanger could be on the other  
23 loop.

24 The safety injection system might be  
25 called something else. But it's kind of a good, it's

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1 a good diagram for us to use and it's good for pretty  
2 much all the plants.

3 The first thing that happens is you have,  
4 I'm trying to get my pointer. Here you have a LOCA  
5 that occurs here. Say a LOCA break occurs here.

6 And in the area of that break you damage  
7 materials within the zone of influence. Materials  
8 have different zones of influence. Stronger materials  
9 have smaller zones of influence. Weaker materials or  
10 less robust materials have larger zones of influence.

11 So materials in the zone of influence are  
12 damaged. Usually it's insulation and coatings that  
13 we're worried about. After that the RCS empties  
14 during blow down.

15 For large LOCAs the SITs are going to  
16 inject, safety injection tanks. And this helps  
17 reflood and quench the core. And it also adds volume  
18 to the sump because it's going to eventually spill out  
19 of the reactor.

20 So it adds inventory to the sump. After  
21 that the ECCS starts and injects. And the initial  
22 injection is from the RWST or there's other names for  
23 this, BWST or RWT.

24 And it injects and it supplies, if the  
25 containment spray system starts it supplies the

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1 containment spray and it supplies the ECCS or safety  
2 injection system. This takes a minimum of about 20  
3 minutes.

4 Could be, usually it's going to be longer  
5 than that. Occasionally, I guess it's possible to be  
6 shorter.

7 CHAIRMAN CORRADINI: But it's designed  
8 dependent upon the size of all the systems, et cetera,  
9 et cetera?

10 MR. SMITH: The size of the RWST has a big  
11 effect and how many pumps start. Like if you all your  
12 pumps running it's going to empty faster. If you  
13 have, you know, if you only have one train running  
14 it's going to take a lot longer time.

15 Break size can have a big effect. As soon  
16 as the break gets down below a specific size depending  
17 on what the capacity ECCS is it may limit the flow.

18 For the more likely smaller breaks it's  
19 going to take longer than 20 minutes because the  
20 breaks are going to be small.

21 CHAIRMAN CORRADINI: But that's what you  
22 guys use as a, I guess you would call it a switch-over  
23 point?

24 MR. SMITH: The switch-over point is 20  
25 minutes. That's what is considered for the switch-

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1 over. And that's pretty, generally conservative I  
2 would say or representative of the earliest that we  
3 would switch over.

4 As that tank is emptying you have  
5 containment spray running or just the LOCA break. And  
6 that's going to wash materials down into the sump down  
7 here around the strainers.

8 The strainers aren't in service yet. But  
9 this blue arrow shows that the sump is filling up at  
10 this time.

11 Some debris is going to settle, and some  
12 will remain suspended and reach the strainer. And  
13 materials that are damaged during the break and other  
14 materials that are in containment are dissolving at  
15 this time.

16 You generally have a high, an acidic --  
17 the pH is acidic. And then if you have -- it depends  
18 if you have sodium hydroxide. You have different pHs  
19 so you dissolve -- aluminum is the main thing we're  
20 worried about dissolving, and Paul is going to talk  
21 about that a little bit later.

22 The unqualified coatings begin degrading.  
23 And that's due to the harsh environment. They weren't  
24 damaged by the jet, but they're all over the  
25 containment. And they generally take hours to days to

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1 degrade and fail and wash down to the sump.

2 CHAIRMAN CORRADINI: So that comes to my  
3 next question which is at this point for your analysis  
4 you're assuming, I'm not sure if we can say the  
5 number, you're assuming hours or greater?

6 MR. SMITH: Right.

7 CHAIRMAN CORRADINI: For the precipitation  
8 to occur.

9 MR. KLEIN: And we'll address that  
10 specifically in the chemical effects part. But it  
11 would be hours. And for most plants greater than 24  
12 hours.

13 CHAIRMAN CORRADINI: Okay.

14 MR. SMITH: So by the time this external  
15 water source is depleted the strainers are submerged  
16 and you switch from injection to recirculation. So  
17 that's the 20 minute time frame for the large break.

18 And this can be automatic or manual or a  
19 combination. It depends on the plant design. And  
20 the, you continue injecting to the cold leg which is,  
21 there we go, you continue injecting to the cold leg  
22 here, which is the same place that the injection was  
23 injecting.

24 I don't know if I mentioned that or not.  
25 But anyway, for the first part of the event you always

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1 inject to the cold leg. So the strainer is now in  
2 service. The green line coming from this tank is  
3 valved out.

4 This is valved in. So this is supplying  
5 both the safety injection and the containment spray if  
6 the containment spray is running.

7 So what happens at this point is you have  
8 fluid circulating through the system. It's coming --  
9 it's going through the strainers. Anything that goes  
10 through the strainer and goes to the ECCS system has  
11 an opportunity to reach the core inlet.

12 And it's different for a cold leg break  
13 and a hot leg break and we'll talk about that a little  
14 bit later. But anything that goes through the  
15 containment spray system is going back to the sump  
16 strainer and it's, as the debris builds on the  
17 strainer it's more likely to get filtered out.

18 So the less percentage of flow that's  
19 going to the core the less debris you get there. And  
20 over time just the amount of debris goes down. So --

21 CHAIRMAN CORRADINI: But if I might again,  
22 you'll get this in, but the assumption, the bounding  
23 assumption that you're using is you don't take credit  
24 for it, for the fines?

25 MR. SMITH: All the fines are assumed to

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1 transport to the strainer. Now some collect on the  
2 strainer and don't go through. But we take credit for  
3 filtering on the strainer.

4 CHAIRMAN CORRADINI: Okay. Then I've got  
5 to come back.

6 MR. SMITH: We'll talk about that a little  
7 bit later on.

8 CHAIRMAN CORRADINI: Okay, thank you.

9 MR. KLEIN: What's not credited is any  
10 fines that would get held up on gratings or that might  
11 have a chance to get hung up on debris interceptors or  
12 sometimes at the strainer you'll get a pile of debris  
13 at the inlet.

14 And we've seen that could trap fines. So  
15 no credit is given for any of those features.

16 MR. SMITH: Okay. And then basically the  
17 last thing that happens here is the sump, as the event  
18 goes on the sump begins cooling. This increases your  
19 NPSH margin.

20 But it also leads to potential for  
21 chemical precipitation and higher head loss across the  
22 strainer.

23 And then I'm going to say after a few  
24 hours usually between, I think it's between like six  
25 and 24 hours approximately maybe a little bit earlier

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1 than six the plant will go to hot leg switch-over  
2 which will inject water to a different point so it  
3 will bypass any debris bed that might have occurred at  
4 the inlet of the core.

5 CHAIRMAN CORRADINI: So that's what I  
6 guess I -- thank you for bringing up. So is that part  
7 of an emergency procedure so that is they have  
8 procedures that say at this point based on some  
9 monitoring of some parameter go to switch-over?

10 MR. SMITH: Yes. It's not based on a  
11 parameter. It's based on timing. It's calculated to  
12 prevent boric acid precipitation.

13 CHAIRMAN CORRADINI: So the intent is to  
14 go to switch-over before you expect precipitation?

15 MR. SMITH: That's correct.

16 MR. KLEIN: That's not the original intent  
17 of the procedure. The original intent was to prevent  
18 boric acid precipitation because you weren't sure if  
19 you had a hot leg or a cold leg break.

20 So the hot leg switch-over or equivalent  
21 was originally intended to prevent boric acid  
22 precipitation.

23 CHAIRMAN CORRADINI: In the system?

24 MR. KLEIN: In the system, in the reactor  
25 vessel for a cold leg break.

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1 CHAIRMAN CORRADINI: Okay, fine.

2 MR. KLEIN: The advantage is that if  
3 precipitation, chemical precipitation occurs after the  
4 time a hot leg switch-over we would expect the debris  
5 bed to be disrupted before it precipitates. And we'll  
6 talk to that later in some slides.

7 CHAIRMAN CORRADINI: Okay, thank you.

8 MR. SMITH: Yes, I'm sorry. I thought you  
9 were asking about boric acid precipitation. There's  
10 two precipitations so we've got to be careful.

11 CHAIRMAN CORRADINI: It's within the core  
12 or within the system. I understand, thank you.

13 MR. SMITH: Okay. So the next slide,  
14 better use the buttons. Yes, we're supposed to close  
15 the meeting now because we could get into discussions  
16 about specific.

17 CHAIRMAN CORRADINI: We don't want to do  
18 something that's inappropriate.

19 MR. SMITH: I'm glad somebody saved me  
20 there, saved me from a faux pas. So that's the end.  
21 I guess of the non-proprietary, so if maybe this would  
22 be a good time for questions.

23 CHAIRMAN CORRADINI: I was going to say I  
24 want to go around to make sure the Members have a  
25 chance to answer questions in public session. If we

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1 don't have comments from the Members, we'll turn and  
2 ask for public comments.

3 Okay. So, Paula, can you make the magic  
4 occur. Okay, so first I know there is a public  
5 comment from someone in the room.

6 So, Mr. Bilanin, are you here? Just go to  
7 the mic and identify yourself.

8 MR. BILANIN: Can you hear me?

9 CHAIRMAN CORRADINI: Yes.

10 MR. BILANIN: My name is Alan Bilanin.  
11 I'm head of Continuum Dynamics Incorporated. In the  
12 late 90s we conducted the technical program that  
13 formed the basis of utility resolution guidance  
14 document for the boiling water reactors.

15 Our strainer designs are both in some PWRs  
16 and most BWRs as well. Recently we've been working  
17 with BWRs on a concept called good debris which has  
18 the potential for improving net positive suction head  
19 margins at the same time increasing the time between  
20 suppression pool cleaning.

21 While conducting those tests we've noticed  
22 that if you deployed good debris you can significantly  
23 reduce downstream effects.

24 My question has anyone considered other  
25 defense in depth strategies for resolving strainer

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1 downstream effects such as seeding the sump with these  
2 engineering materials that in PWRs will both enhance  
3 the NPSH margin and reduce the fiber bypass?

4 It would seem that the use of these  
5 materials might permit plants to show that the current  
6 emergency core cooling systems can meet the design  
7 basis accidents which they were originally, under  
8 which they were originally licensed.

9 CHAIRMAN CORRADINI: Thank you very much.  
10 And just so the Members are aware, the paper we  
11 received is by Mr. Bilanin, et al that discusses this  
12 that's being presented.

13 So we were given something we can read  
14 after the fact. So anything else from the audience in  
15 the room? So why don't we turn to the phone line.  
16 The phone line should be open and volume up.

17 Is anybody on the phone line to make a  
18 public comment? Could somebody at least identify that  
19 the public line is open so we know you're out there?

20 PARTICIPANT: Yes. The phone is open.

21 CHAIRMAN CORRADINI: Okay. Anybody on the  
22 line, go ahead I'm sorry, excuse me.

23 PARTICIPANT: Just confirming that the  
24 public line is open.

25 CHAIRMAN CORRADINI: Okay. Anybody who

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1 would like to make a public comment? Okay, hearing  
2 none let's close the public line. And then I'm going  
3 to ask the staff to look in the room and politely ask  
4 those that are not bona fide to leave.

5 And we'll take a minute or two to  
6 reorganize ourselves and then we can get into closed  
7 session.

8 (Whereupon, the above-entitled matter went  
9 off the record at 9:14 a.m.)

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# **Technical Evaluation of In-vessel Closure Based on Low Safety Significance for Generic Safety Issue - 191**

**ACRS Subcommittee Meeting**

**April 18, 2019**

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# Presentation Outline

- Background - Generic Safety Issue (GSI) – 191, Generic Letter (GL) 2004-02
- Industry and NRC actions
- Approach to address in-vessel downstream effects (IVDEs)
- Staff technical evaluation (TER) of IVDEs

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# ECCS Debris Effects Background

- In the early 1990s, NRC identified that sump blockage due to loss-of-coolant accident (LOCA) generated debris could challenge emergency core cooling system (ECCS) and containment spray (CS)
- GSI-191 for PWRs issued in 1996 to address strainer performance
- GL 2004-02 requested plant-specific evaluation of debris to demonstrate compliance with 10 CFR 50.46

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# Licensee Actions to Address Debris Effects on LTCC

- Installed larger strainers
- Removed unnecessary debris sources
- Removed some problematic materials
- Implemented administrative controls
  - Control materials in containment
- Implemented procedural changes
- Improved chemical effects attributes

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# Sump Strainer Status

- Most plants have acceptable strainer evaluations
- Some plants are using risk-information to demonstrate adequate strainer function
- No change to methodology for demonstrating strainer performance



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# IVDE – WCAP-16793 Summary

- Industry program (WCAP-16793) for the evaluation of the effects of debris in the reactor vessel (RV) on long-term core cooling (LTCC)
  - Test program based on bounding assumptions that cover all plant designs
  - NRC SE approved fiber limit incapable of blocking flow
  - 19 PWR units used guidance to demonstrate in-vessel debris would not inhibit LTCC
  - 5 additional “low fiber” units meet WCAP-16793 limits
    - Awaiting higher limits for margin or risk-informed LAR
  - 21 of 65 units closed at this time
- STP used plant-specific thermal-hydraulic (TH) analysis and risk evaluations to address IVDEs

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# RoverD Applicability to TER

- Similar – some breaks are shown to be acceptable based on low debris amounts
- TER not using RG 1.174 guidance or criteria
- RoverD used staff approved deterministic thresholds combined with PRA to assess acceptability
- TER safety significance values are order of magnitude
- TER considered DID and SM similar to RoverD
- TER uses integrated decision making, more engineering judgement, because models for some aspects of IVDEs have not been developed

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# IVDE – WCAP-17788 Summary

- Plant-specific evaluations with event timing considerations
- Higher debris limits
- Address NRC staff and ACRS comments from WCAP-16793
- Effects of debris, boric acid precipitation (BAP)
- Performed fuel assembly (FA) testing, chemical effects testing, TH analysis

# WCAP-17788 Review Status

Technical Area	Status	Use in TER
Overall Approach	Conditions & Limitations (C&Ls)	Assumptions Understanding methodology
TH Analysis	Unresolved Issues	Establish debris limits Demonstrate RV flows Demonstrate AFP viability
Chemical Effects Testing	Limited C&Ls	Precipitate timing evaluated against HLSO timing
FA Testing	Limited C&Ls	Establish debris limits
Brine/Heated Rod Testing	Reviewed as Supporting Information	Provide experimental evidence of phenomena
Cold-leg Break	C&Ls	Not applied

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# WCAP-17788 – Staff TH Assessment

- Code models not previously reviewed for phenomena unique to post-LOCA long-term cooling with debris blockage
- Modeling inputs not bounding of all plants
- Code outputs exhibited anomalies and behavior that was not fully understood
- PWROG did not support further WCAP efforts

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# IVDE Safety Significance Approach

- NRR - align agency/industry resources in accordance with safety significance of issue
- Staff TER - evaluate the overall significance of IVDEs, considering:
  - WCAP-17788
  - Break frequency (NUREG-1829)
  - TRACE RES analysis
  - WCAP-16793-NP-A
  - Autoclave and historical chemical effects testing
  - Risk-informed analyses (STP and Vogtle)
  - Strainer testing

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# Safety Significance Criteria Determination

- Derived from RG 1.174 and NUREG/BR-0058
- Both tie back to Commission's Quantitative Health Objectives
- An issue would be safety significant if resolution would reduce core damage frequency (CDF) by  $\geq 1 \times 10^{-5}$  per reactor year
- Staff evaluation shows that IVDEs do not meet this threshold
- Defense in depth (DID) is maintained assuming complete blockage of core inlet

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# Technical Evaluation (TER) Scope

- Evaluation of IVDE safety significance only
- Integrated decision-making:
  - Engineering judgment, qualitative, quantitative, and risk information used
- Not evaluating regulatory compliance
  - Separate staff effort on compliance
- TER provides basis to close GSI-191
- TER will be considered in closing GL 2004-02



# Plant LOCA Response

