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October 1, 2018

Ms. Kerri A. Kavanagh, Chief
Quality Assurance Vendor Inspection Branches 1 & 2
Division of Construction Inspection and Operational Programs
Office of New Reactors
M/S O-4A17M
U.S. Nuclear Regulatory Commission
Washington, DC 20555-0001

Subject: Endorsement of ISO/IEC 17025: 2017, "General Requirements for the Competence of Testing and Calibration Laboratories"

Project Number: 689

Dear Ms. Kavanagh:

The United States Nuclear Regulatory Commission (NRC) endorsed the International Laboratory Accreditation Cooperation (ILAC) process through their endorsement of Nuclear Energy Institute¹ (NEI) 14-05A, "Guidelines for the Use of Accreditation in Lieu of Commercial Grade Surveys for Procurement of Laboratory Calibration and Test Services" on February 9, 2015. The ILAC process allows nuclear utilities and their suppliers to accept testing and calibration services (in lieu of a commercial grade survey) from laboratories that are accredited to ISO/IEC 17025:2005 by Accreditation Bodies (AB) that are signatories to the ILAC Mutual Recognition Agreement (MRA). Use of the ILAC process is contingent on meeting the conditions specified in NEI 14-05A; one of which is the laboratory must be accredited to ISO/IEC 17025:2005.

On November 30, 2017, ISO (International Organization for Standardization) published a new version of ISO/IEC 17025, "General Requirements for the Competence of Testing and Calibration Laboratories." In order for nuclear utilities and their suppliers to continue to utilize the ILAC process during commercial grade dedication of calibration and testing services, the nuclear industry must first gain the NRC's acceptance of ISO/IEC 17025:2017. The Nuclear Procurement Issues Corporation (NUPIC) in conjunction with NEI is seeking the NRC's endorsement of ISO/IEC 17025:2017.

¹ NEI is the organization responsible for establishing unified nuclear industry policy on matters affecting the nuclear energy industry, including the regulatory aspects of generic operational and technical issues. NEI's members include all utilities licensed to operate commercial nuclear power plants in the United States, nuclear plant designers, major architect/engineering firms, fuel fabrication facilities, materials licensees, and other organizations and individuals involved in the nuclear energy industry.

Ms. Kerri A. Kavanagh October 1, 2018 Page 2

ISO/IEC 17025:2017 covers all laboratory activities, including testing, calibration and the sampling associated with subsequent calibration and testing. ISO/IEC 17025:2017 includes technical enhancements, definitions of key terms, and provisions for greater use of Information Technology (IT) techniques. The major changes are identified in Attachment 1 "ISO/IEC GAP Analysis Summary."

The NUPIC/NEI Committee performed a detailed review of the 2005 and 2017 versions of ISO/IEC 17025 to substantiate that the ISO/IEC 17025:2017 does not reduce technical commitments or quality requirements. This review verified that the major changes were essentially formatting and additions which enhance the ISO/IEC 17025 standard. A Requirements Traceability/Cross Reference Matrix (Attachment 2) was developed to perform this review. As a result, the NEI/NUPIC Committee concluded that the ISO/IEC 17025:2017 is equivalent to, or better than, ISO/IEC 17025:2005 in technical and quality requirements.

ISO has designated a three (3) year transition for the ISO/IEC 17025:2017. Since the standard was published on November 30, 2017, all re-accreditations and new accreditations to ISO/IEC 17025 must be made to ISO/IEC 17025:2017 by November 30, 2020. In order to meet this deadline, each AB that is a signatory to the ILAC MRA has developed a transition plan for accrediting their laboratories and prospective laboratories. To ensure successful transitions, some ABs have started the process of accrediting laboratories to ISO/IEC 17025:2017. To this end, ILAC/ISO issued a Joint Communication which stressed that during this transition period, ISO/IEC 17025:2005 and ISO/IEC 17025:2017 are valid and equivalent for use. ILAC/ISO strongly recommends that governmental bodies and approval agencies recognize both versions until the 3-year transition period closes. The Joint Communication is attached (Attachment 3.) The NUPIC/NEI Committee is requesting endorsement of ISO/IEC 17025:2017 by the NRC on behalf of the nuclear industry during this transition period. This endorsement should recognize both ISO/IEC 17025:2005 and ISO/IEC 17025:2017 during this transition period. A revision to NEI 14-05A will be subsequently provided to the NRC requesting endorsement of ISO/IEC 17025:2017 beyond the transition period.

Should you have any questions, please do not hesitate to contact me.

Sincerely,

Mark A. Richter

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Attachments





Joint ILAC-ISO Communiqué on the recognition of ISO/IEC 17025 during a Three-Year Transition

Laboratories wishing to demonstrate their technical competence can do so via conformity with the international standard ISO/IEC 17025 'General requirements for the competence of testing and calibration laboratories'. Conformity with this standard also means that the laboratory generally operates a management system in accordance with the principles of ISO 9001.

In 2017, ISO published a revision to ISO/IEC 17025 (previously published in 2005) to ensure that requirements continue to meet the demands of the modern market place. As a consequence, it has been agreed that laboratories that demonstrate conformity through third-party accreditation will need to transition their processes to the new version within a defined timeframe. ILAC, in consultation with ISO, agreed that a three year period from the date of publication shall be allowed for this transition.

During this transition period, it is important to note that both ISO/IEC 17025:2005 and ISO/IEC 17025:2017 are equally valid and applicable. Formal accreditation to either standard granted by an accreditation body that is a signatory to the ILAC Arrangement should be recognised by the market place, and it is strongly recommended that specifiers equally recognise both versions until after the 3-year transition period has closed.

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ISO/CASCO Chair

ISO/IEC 17025: 2005 and 2017 Requirement Traceability/Cross Reference Matrix

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
Scope	Scope	Section 1, Page 1 Clause 1.1, 1.2, 1.3, 1.4, 1.5, 1.6, All Page 1	Section 1, Page 1	Equivalent
Normative	Normative	Section 2 , Page 2	Section 2, Page 1	Equivalent
References	References			
Terms and	Terms and	Section 3, Page 2	Section 3, Pages 1-3	ISO/IEC 17025:2017
Definitions	Definitions			improved this area. Key terms are defined.
Management	Management	Section 4, Page 2	Section 5, Page 4	Equivalent
Requirements	System		Section 6, Page 5	
	Requirements		Section 8, Page 19	
Organization	Structural	Section 4.1, Page 2	Section 5, Page 4	Equivalent
	Requirements	Clause 4.1.1, Page 2	Clause 5.1, Page 4	The requirement to
		Clause 4.1.2, Page 2	Clause 5.4, Page 4	appoint a deputy for each key managerial

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
		Clause 4.1.3, Page 2	Clause 5.4, Page 4	personnel (4.1.5j) was
		Clause 4.1.4, Page 2	Clause 4.1.4, Page 3	not carried over from ISO 17025:2005 to ISO
		Clause 4.1.5a, Page2	Clause 5.6a, 5.6b, 5.6c, Page 4	17025:2017. This does
		Clause 4.1.5b, Page 3	Clause 4.1.2, 4.1.3, Page 4	not present a problem because the new
		Clause 4.1.5c, Page 3	Clause 4.2, Pages 3-4	standard still requires a laboratory to have the
		Clause 4.1.5d, Page 3	Clause 4.1.1, Page 3	personnel resources to
			Clause 6.2.1, Page 5	manage and perform its laboratory activities.
		Clause 4.1.5e, Page 3	Clause 4.1.1, Page 3,	
			Clause 5.5a, Page 4	
		Clause 4.1.5f, Page 3	Clause 4.1.1, Page 3	
			Clause 5.5b, Page 4	
		Clause 4.1.5g, Page 3	Clause 6.2.5d, Page 5	
		Clause 4.1.5h, Page 3	Clause 5.2, Page 4	
		Clause 4.1.5i, Page 3	Clause 5.2, Page 4	
			Clause 5.6d, 5.6e, Page 4	

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
		Clause 4.1.5j, Page 3	No Equivalent Requirement – See	
			Clause 6.1	
		Clause 4.1.5k, Page 3	Clause 6.2.3, Page 5,	
			Clause 8.2.1, Page 20	
		Clause 4.1.6, Page 3	Clause5.7a, Page 5	
Management	Management	Section 4.2, Page 3	Section 8, Page 19	Equivalent
Systems	Systems		Clause 8.1.2	An Annex B has been
	Requirements	Clause 4.2.1, Page 3	Clause 5.5c, Page 4	added to the 2017
			Clause 6.2.4, Page 5	Version. This Annex allows the option of
			Clause 8.2.1, Page 20	using the Management System requirements
			Clause 8.2.5, Page 20	specified in ISO/IEC
			Clause 8.9.2b, Page 23	1702:2017 or implementing
		Clause 4.2.2a, Page 3	Clause 8.2.1, Page 20	Management System
		Clause 4.2.2b, Page 3	Clause 8.2.2, Page 20	requirements from ISO 9001:2015.
		Clause 4.2.2C, Page 3	No Equivalent Requirement	In both cases, the
		Clause 4.2.2d, Page 4	No Equivalent Requirement	Clauses of 4 to 7 (Technical

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
		Clause 4.2.2e Page 4	Clause 5.6a	Requirements) shall be
		Clause 4.2.2e, Page 4	Clause 5.6a	·
		Clause 4.2.3, Page 4	Clause 5.6e, Page 4	met.
			Clause F 7a Base F	In addition, ISO
			Clause 5.7a, Page 5	17025:2017 does not
			Clause 8.2.3, Page 20	include a requirement
				for having a Quality
				Manual. However, all
		Clause 4.2.4, Page 4	Clause 6.2.4, Page 5	of the requirements for
		,	0.0000 0.2, . 080 0	implementation of a
		Clause 4.2.5, Page 4	Clause 8.2.4, Page 20	Management Systems
		Clause 4.2.6, Page 4	No Equivalent Requirement	are included through
		Clause 4.2.0, Fage 4	No Equivalent Requirement	the standard including
		Clause 4.2.7, Page 4	Clause 5.7b	Clause5 (Structural
				Requirements) and
				Clause9 (Management
				System Requirements)
Document	Control of	Section 4.3, Page 4	Clause 7.2.1.2, Page 10	Equivalent
Control	Management		Clause 8.1.2, Page 20	ISO 17025:2017 does
_	System	Clause 4.3.1, Page 4	Clause 8.3.1, Page 20	not include provisions
	Documents	0.0000	0.0000 0.0.1, 1 0.00 20	for making
- General		Clause 4.3.2, Page 4	Clause 7.11.5, Page 19	amendments to
- Document		Clause 4.3.2.1, Page 4	Clause 8.3.2a, Page 20	documents by hand
- Document		Clause 4.5.2.1, rage 4	Clause 6.3.2a, rage 20	but the new standard

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
Approval		Clause 4.3.2.2a, Page 4	Clause 8.3.2d, Page 21	still requires all
- and Issuance		Clause 4.3.2.2b, Page 4	Clause 8.3.2b, Page 21	changes to be approved by
-		Clause 4.3.2.2c, Page 5	Clause 8.3.2f, Page 21	authorized personnel.
-		Clause 4.3.2.2d, Page 5	Clause 8.3.2f, Page 21	ISO 17025:2017 does not include a provision
-		Clause 4.3.2.3, Page 5	Clause 8.3.2e, Page 21	for changing computerized
-				document but does
-		Clause 4.3.3.1, Page 5	Clause 8.3.2a, Page 20	include provision for
- Document		Clause 4.3.3.2, Page 5	Clause 8.3.2c, Page 21	controlling changes to
Changes				all documents and
		Clause 4.3.3.3, Page 5	No Equivalent Requirement	acknowledges that documents can be
		Clause 4.3.3.4, Page 5	No equivalent Requirement	controlled in various
				formats including
				electronically.
Review of	Review of	Section 4.4, Page 5	Section 7.1, Page 9	Equivalent
requests,	requests,			
tenders and	tenders and	Clause 4.4.1, Page 5	Clause 7.1.1, Page 9	
contracts	contracts			
			Clause 7.1.4, Page 10	

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
		Clause 4.4.1a, Page 5	Clause 7.1.1a, Page 9	
		Clause 4.4.1b, Page 5	Clause 7.1.1b, Page 9	
		Clause 4.4.1c, Page 5	Clause 7.1.1d, Page 9	
		Clause 4.4.2, Page 5	Clause 7.1.8, Page 10	
		Clause 4.4.3, Page 6	Clause 7.1.1c, Page 9	
		Clause 4.4.4, Page 6	Clause 7.1.5, Page 10	
		Clause 4.4.5, Page 6	Clause 7.1.6, Page 10	
Subcontracting	Externally	Section 4.5, Page 6	Section 6.6, Page 8	Equivalent
of tests and	Provided			
calibrations	Products and	Clause 4.5.1, Page 6	Clause 6.6.1, Page 8	
	Services		Clause 6.6.2b, Page 9	
		Clause 4.5.2, Page 6	Clause 7.1.1c, Page 9	
		Clause 4.5.3, Page 6	Clause 6.6.1b, Page 8	
			Clause 6.6.2d, Page 9	
		Clause 4.5.4, Page 6	Clause 6.6.2 b& c, Page 9	

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
Purchasing	Externally	Section 4.6, Page 6	Section 6.6, Page 8	Equivalent
services and	Provided	Clause 4.6.1, Page 6	Clause 6.6.1a&c, Page 8	ISO 17025:2017 does
supplies	Products and		Clause 6.6.2b, Page 9	not specifically state
	Services	Clause 4.6.2, page 6	Clause 6.6.1, 6.61a, Page 8	that approved sub- suppliers are to be
			Clause 6.6.2c, Page 9	listed, it does require only approved sub-
		Clause 4.6.3, Page 6	Clause 6.6.3, Page 9	supplier are used and
		Clause 4.6.4, Page 6	No Equivalent Requirement	records of their approval and
				acceptance of their
				items and services are
				required to be
				maintained.
Service to the	Review of	Section 4.7, Page 6	Section 7.1	Equivalent
customer	Requests,	Clause 4.7.1, Page 6	Clause 7.1.7, Page 10	While ISO 17025:2017
	Tenders and	Clause 4.7.2, Page 7	Clause 8.6.2, Page 22	does not include a
	Contracts			section titled "Service
	A1			to the Customer", the requirements in this
	And			area from ISO
	Improvements			17025:2005 are
				addressed in Clauses

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
				7.1.7 and 8.6.2 of ISO
				17025:2017.
Complaints	Complaints	Section 4.8, Page 7	Section 7.9, Page 17	ISO/IEC 17025:2017
			Clause 7.9.1, Page 17	improved this area. Additional
			Clause 7.9.2, Page 18	requirements for
			Clause 7.9.3a, b, c. Page 18	addressing complaints have been added.
			Clause 7.9.4, Page 18	
			Clause 7.9.5, Page 18	
			Clause 7.9.6, Page 18	
			Clause 7.9.7, Page 18	
Control of	Nonconforming			Equivalent
nonconforming	Work	Section 4.9, Page 7	Section 7.10, Page 18	
testing and/or			Clause 7.11.3e, Page 19	
calibration work		Clause 4.9.1	Clause 7.10.1, Page 18	
		Clause 4.9.1a	Clause 7.10.1a & b, Page 18	

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
		Clause 4.9.1b	Clause 7.10.1c, Page 18	
		Clause 4.9.1c	Clause 7.10.1b & d, Page 18	
			Clause 8.7.1a	
		Clause 4.9.1d	Clause 7.10.1e, Page 18	
		Clause 4.9.1.e	Clause 7.10.1f, Page 18	
		Clause 4.9.2	Clause 7.10.3, Page 18	
Improvement	Management	Section 4.10, Page 7	Clause 8.1.2, Page 20	Equivalent
	System		Section 8.6, Page 22	
	Requirements		Clause 8.6.1, Page 22	
	Option A Improvement		Clause 8.6.2, Page 22	
Corrective	Corrective	Section 4.11 Page 8,	Section 8.7, Page 22	Equivalent
Actions	Actions	Clause 4.11.1, Page 8	Clause 7.11.3e, Page 19	While ISO 17025:2017
-General		Clause 4.11.2, Page 8	Clause 8.7.1b, Page 22	does not include a
- Cause analysis		Clause 4.11.3, Page 8	Clause 8.7.1c & f, Page 22	statement regarding performing additional
- Selection and implementation of			Clause 8.7.2, Page 22	internal audits as a result of corrective

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
corrective actions		Clause 4.11.4, Page 8	Clause 8.7.1d, Page 22	actions in a given area,
Manitarias of		Clause 4.11 F. Dans 0	No Envirolant Benedians and	ISO 17025-2017 does
- Monitoring of		Clause 4.11.5, Page 8	No Equivalent Requirement	require effectiveness
corrective actions				reviews for corrective
- Additional audits				action taken and
				internal audits based
- 4.12				on results of
				management reviews
				and management
				discretion.
Preventive	No Specific	Section 4.12, Page 8	No Equivalent Section	Equivalent
action	Section for	Clause 4.12.1, Page 8	Clause 8.6.1, Page 22	The 2017 Version does
	Preventive	Clause 4.12.2, Page 8	No Equivalent Requirement	not have a specific
	action			Section on Preventive
				Action. However, the
				basic requirements for corrective action and
				preventive action are addressed in the
				Corrective Action and
				Improvement Sections.
				improvement sections.

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
Control of	Control of	Section 4.13, Page 9	Section 8.4, Page 21	Equivalent
Records	Records	Clause 4.13.1.1, Page 9	Clause 7.10.2, Page 18	
General			Clause 8.1.2, Page 20	
			Clause 8.4.1, Page 21	
			Clause 8.7.3a & b, Page 22	
		Clause 4.13.1.2, Page 9	Clause 7.11.3d, Page 19	
			Clause 8.4.1 & 2, Page 21	
		Clause 4.13.1.3, Page 9	Clause 8.4.2, Page 21	
		Clause 4.13.1.4, Page 9	Clause 7.11.3a, b, c, Page 19	
Technical	Technical	Clause 4.13.2.1, Page 9	Clause 7.8.1.2, Page 14	Equivalent
Records	Records		Clause 7.5.1, Page 13	
		Clause 4.13.2.2, Page 9	Clause 7.5.1, Page 13	
		Clause 4.13.2.3, Page 9	Clause 7.5.2, Page 13	
Internal audits	Internal Audits	Section 4.14, Page 9	Section 8.8, Page 23	Equivalent
		Clause 4.14.1, Page 9	Clause 8.8.1,8.8.1a, Page 23	ISO 17025:2017 does

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
			Clause 8.8.2a, b, c, Page 23	not specifically require
		Clause 4.14.2, Page 10	Clause 8.8.1b,8.8.2d, Page 23	follow-up audits to verify corrective action
		Clause 4.14.3, Page 10	Clause 8.8.2e, Page 23	effectiveness,
		Clause 4.14.4, Page 10	No Equivalent Requirement	however, the corrective action process does require
				effectiveness reviews
Management	Management	Section 4.15, Page 10	Section 8.9, Page 23	Equivalent
reviews	Reviews	Clause 4.15.1, Page 10	Clause 8.9.1, 8.9.2a-o, Page 23	
		Clause 4.15.1, Page 10	Clause 8.9.3a-d, Page 24	
Technical	Resource	Section 5, Page 10	Section 6, Page 5	Equivalent
Requirements	Requirements	Clause 5.1.1, Page 10	Section 6.1, Page 5	ISO 17025:2017 does
General		Clause 5.1.2, Page 11	No Equivalent Statement	not have a single
				statement addressing
				Clause 5.1.2 from ISO 17025:2005, however,
				various sections such
				as Section 6.1,

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
				"General", Section 6.2,
				"Personnel", Section
				6.3, "Facilities and Environmental
				Conditions", Section
				6.4, "Equipment"
				collectively address
				this area.
Personnel	Personnel	Section 5.2, Page 11	Section 6.2, Page 5	Equivalent
		Clause 5.2.1, Page 11	Clause 6.2.1, 6.2.2, 6.2.5a, f, Page 5	
		Clause 5.2.2, Page 11	Clause 6.2.5b, c, f, Page 5	
		Clause 5.2.3, Page 11	Clause 6.1, Page 5	
			Clause 6.2.1, 6.2.2, Page 5	
		Clause 5.2.4, Page 11	Clause 6.2.2, Page 5	
		Clause 5.2.5, Page 11	Clause 6.2.3, Page 5	
			Clause 6.2.5a, d, Page 5	
			Clause 6.2.6,a,b,c, Page 5	
			Clause 7.8.7.1, Page 17	

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
Accommodation	Facilities and	Section 5.3, Page 12	Section 6.3, Page 6	Equivalent
and	Environment	Clause 5.3.1, Page 12	Section 6.1, Page 5	While ISO 17025:2017
environmental	Conditions		Clause 6.3.1, 6.3.2, Page 6	does not have a
conditions			Clause 6.3.5, Page 6	statement specifically addressing
		Clause 5.3.2, Page 12	Clause 6.3.3, Page 6	housekeeping of laboratory areas,
			Clause 6.3.4b, Page 6	Section 6.3 does
		Clause 5.3.3, Page 12	Clause 6.3.4c, Page 6	address environmental controls and the
		Clause 5.3.4, Page 12	Clause 6.3.4a, Page 6	suitability of the
		Clause 5.3.5, Page 12	No Equivalent Requirement	laboratory to prevent conditions that could
				adversely impact the
				validity of results
				including
				contamination.
Test and	Selection,	Section 5.4, Page 12	Section 7.2, Page 10	Equivalent
calibration	Verification and	Clause 5.4.1, Page 12	Clause 6.4.3, Page 6	While ISO 17025:2017
methods and	Validation of		Clause 7.2.1.1, 7.2.1.2, Page 10	does not have a section
method	Methods			titled Non-standard
			Clause 7.2.1.7, Page 11	Methods, Clause7.2.2,
				'Verification of

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
validation				Methods", includes
- General	Selection and	Clause 5.4.2, Page 13	Clause 7.1.2, Page 9	controls for the verification of non-
- Selection of	Verification of Methods		Clause 7.1.4, Page 10	standard methods as
methods			Clause 7.2.1.3, 7.2.1.4, Page 10	well as laboratory developed and
-	Selection and	Clause 5.4.3, Page 13	Clause 6.2.3, Page 5	modified standard methods.
Laboratory- developed methods	Verification of		Clause 6.2.5e, Page 5	
ueveloped methods	Methods		Clause 6.2.6a, Page 5	
			Clause 7.2.1.6, Page 11	
		Clause 5.4.4, Page 13	No Equivalent Requirement	
Non-standard	Selection and	Clause 5.4.5, Page 14	Clause 7.2.2, Page 11	
methods	Verification of Methods	Clause 5.4.5.1, Page 14	Clause 3.8 & 3.9, Page 2-3	
	Validation of	Clause 5.4.5.2, Page 14	Clause 7.2.2.1 & 7.2.2.2, Page 11	
Validation of	Methods		Clause 7.2.2.4a,d,e, Page 11-12	
methods		Clause 5.4.5.3, Page 14	Clause 7.2.1.6, Page 11	
-			Clause 7.2.2.3, Page 11	
			Clause 7.2.2.4b,c, Page 11-12	

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
Estimation of uncertainty of measurement	Evaluation of Measurement Uncertainty	Clause 5.4.6, Page 14 Clause 5.4.6.1, Page 14 Clause 5.4.6.2, Page 14	Section 7.6, Page 13 Clause 7.6.2, Page 13 Clause 7.6.1, Page 13	
-		Clause 5.4.6.3, Page 15	Clause 7.6.3, Page 13 Clause 7.6.1, Page 13	
Control of data	Control of Data and Information Management	Clause 5.4.7, Page 15 Clause 5.4.7.1, Page 15 Clause 5.4.7.2a, Page 15	Section 7.11, page 19 Clause 7.11.6, Page 19 Clause 7.11.2, Page 19	
		Clause 5.4.7.2b, Page 15 Clause 5.4.7.2c, Page 15	Clause 7.11.3a, Page 19 Clause 6.4.3, Page 6 Clause 6.4.12, Page 7 Clause 7.11.3b,c, Page 19	

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
Equipment	Equipment	Section 5.5, Page 15	Section 6.4, Page 6	Equivalent
		Clause 5.5.1, Page 15	Section 6.1, Page 4	
			Clause 6.4.1, 6.4.2, Page 6	
		Clause 5.5.2, Page 15	Clause 6.4.1, 6.4.4, Page 6	
			Clause 6.4.5, 6.4.6, 6.4.7, Page 7	
		Clause 5.5.3, Page 16	Clause 6.4.3, Page 6	
		Clause 5.5.4, Page 16	Clause 6.4.8, 6.4.13a, Page 7	
		Clause 5.5.5a, Page 16	Clause 6.4.13a, Page 7	
		Clause 5.5.5b, Page 16	Clause 6.4.13b, Page 7	
		Clause 5.5.5c, Page 16	Clause 6.4.13c, Page 7	
		Clause 5.5.5d, page 16	Clause 6.4.13d, Page 7	
		Clause 5.5.5e, Page 16	Clause 6.4.3, Page 6	
		Clause 5.5.5f, Page 16	Clause 6.4.13e, Page 7	
		Clause 5.5.5g, Page 16	Clause 6.4.13g, Page 8	

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
		Clause 5.5.5h, Page 16	Clause 6.4.13h, Page 8	
		Clause 5.5.6, Page 16	Clause 6.4.3, Page 6	
		Clause 5.5.7, Page 16	Clause 6.4.9, Page 7	
		Clause 5.5.8, Page 16	Clause 6.4.8, Page 7	
		Clause 5.5.9, Page 16	Clause 6.4.4, Page 6	
		Clause 5.5.10, Page 16	Clause 6.4.10, page 7	
		Clause 5.5.11, Page 16	Clause 6.4.11, Page 7	
		Clause 5.5.12, Page 16	Clause 6.4.12, Page 7	
Measurement	Metrological	Section 5.6, Page 17	Section 6.5, Page 8	Equivalent
Traceability	Traceability			A new ANNEX A has
General		Clause 5.6.1, Page 17	Clause 6.4.4, Page 6	been added to the 2017 version to
-			Clause 6.4.6, 6.4.7, Page 7	provided additional information on the subject of Metrological
Calibration		Clause 5.6.2.1.1, Page 17	Clause 6.5.1,6.5.2a,c, Page 8	Traceability See page
		Clause 5.6.2.1.2, page 18	Clause 6.5.3a,b, Page 8	25-26

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
			Clause 7.7.2, Page 14	
		Clause 5.6.2.2.1, Page 18	Clause 6.4.7, Page 7	
Testing		Clause 5.6.2.2.2, Page 18	Clause 6.5.3a,b, Page 8	
-				
		Clause 5.6.3.1, Page 18	Clause 6.4.7, Page 7	
Reference standards		Clause 5.6.3.2, Page 18	Clause 6.4.10, Page 7	
Reference materials		Clause 5.6.3.3, Page 18	Clause 6.4.10, Page 7	
Intermediate Checks		Clause 5.6.3.4, Page 18	Clause 6.4.3, Page 6	
Transport and				
Storage				
Sampling	Sampling	Section 5.7, Page 19	Section 7.3, Page 12	Equivalent
		Clause 5.7.1, Page 19	Clause 7.3.1, 7.3.2a-c, Page 12	
		Clause 5.7.2, Page 19	Clause 7.3.3c, h, Page 12	
		Clause 5.7.3, Page 19	Clause 7.3.3a-h, Page 12	
Handling of test	Handling of Test	Section 5.8, Page 19	Section 7.4, Page 12	Equivalent

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
and calibration	or Calibrated	Clause 5.8.1, Page 19	Clause 7.4.1,Page 12	
items	Items	Clause 5.8.2, Page 19	Clause 7.4.2, Page 12	
		Clause 5.8.3, Page 19	Clause 7.4.3, Page 13	
		Clause 5.8.4, Page 19	Clause 7.4.1, Page 12	
			Clause 7.4.4, Page 13	
Assuring the	Ensuring the	Clause 5.9, Page 20	Clause 7.7, Page 13	Equivalent
Quality of Test	Validity of	Clause 5.9.1a-e, Page 20	Clause 7.7.1a-k, 7.7.2a-b, Page 13	
and Calibration Results	Results	Clause 5.9.2, Page 20	Clause 7.7.3, Page 14	
Reporting the Results	Reporting the Results	Section 5.10, Page 20	Section 7.8, Page 14	Equivalent
General	Common	Clause 5.10.1, Page 20	Clause 7.8.1.2, 7.8.1.3, Page 14	
- Test reports and	requirements for reports (test,	Clause 5.10.2a-k, Page 20	Clause 7.8.1.1, Page 14	
calibration certificates	calibration,, sampling)		Clause 7.8.2.1a-p, Page 15	
-				

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
Test reports				
-	Specific requirements	Clause 5.10.3, Page 21	Clause 7.8.3, Page 15	
	for test reports	Clause 5.10.3.1a-e, Page 21	Clause 7.8.2.1n, Page 15	
			Clause 7.8.3.1a-e, Page 15-16	
			Clause7 .8.6.2, Page 17	
		Clause 5.10.3.2a-f, Page 21	Clause 7.8.3.2, Page 16	
			Clause 7.8.5a-f, Page 17	
Calibration		Clause 5.10.4, Page 22	Clause 7.8.4, Page 16	
certificates	Specific Requirements for	Clause 5.10.4.1a-c, Page 22	Clause 7.8.4.1a-f, Page 16	
	Calibration Certificates	Clause 5.10.4.2, Page 22	Clause 7.8.4.1e, Page 16	
	certificates		Clause 7.8.6.1, Page 17	
			Clause 7.8.6.2a,b, Page 17	
		Clause 5.10.4.3, Page 22	Clause 7.8.4.1d, Page 16	
		Clause 5.10.4.4, Page 22	Clause 7.8.4.3, Page 16	
			Clause 7.8.4.1f, Page 16	

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
- Opinions and interpretations	Reporting Opinions and Interpretations	Clause 5.10.5, Page 22	Clause 7.8.7, Page 17 Clause 7.8.7.1-7.8.7.3, Page 17	
- Testing and calibration results obtained from subcontractors	Externally Provided Products and Services	Clause 5.10.6, Page 23	Section 6.6, Page 8 Clause 6.6.1b, Page 8 Clause 7.8.2.1p, Page 15	
- Electronic transmission of results	Control of Data and Information Management	Clause 5.10.7, Page 23	Clause 7.11.2, Page 19	
- Format of reports and certificates -	Reporting of Results	Clause 5.10.8, Page 23	Section 7.8, Page 14 Clause 7.8.1.2, 7.8.1.3, Page 14	

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
Amendments to test reports and calibration certificates	Amendments to Reports	Clause 5.10.9, Page 23	Clause 7.8.8, Page 17 Clause 7.8.8.1 – 7.8.8.3, Page 17	
Nominal cross- references to ISO 9001:2000	There is no Equivalent Section	Annex A, Page 24	No Equivalent Section	Different but no adverse impact. ISO 17025:2017 does not include an equivalent reference section; however this difference has no impact on acceptability of the 2017 version since it this was a reference section only.
Guidelines for establishing applications for	There is no Equivalent Section	Annex B, Page 26	No Equivalent Section	Different but no adverse impact. ISO 17025:2017 does

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
specific fields				not include an
•				equivalent section
				addressing guidelines
				for establishing
				applications for specific
				fields; however this
				difference has no
				impact on acceptability
				of the 2017 version
				since this section
				provided additional
				guidance and not
				requirements.
			Additions to ISO/IEC	Comments
			17025:2017	
			17025.2017	
			New Additions to ISO/IEC	
			implemented in the	
			17025:2017.	
			1,010.12017.	
			THE NUPIC/NEI team views	
			these additions as	
			enhancements to the	

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
			standard. These clauses are	
			listed below in bold and	
			italicized print.	
			Impartiality	Enhancement
			Clause 4.1.4, 4.1.5, Page 3	
			Confidentiality	Enhancement
			Clause 4.2.1, Page 3	
			Clause 4.2.2. Page 3	
			Clause 4.2.3, Page 4	
			Clause 4.2.4, Page 4	
			Structural Requirements	Enhancement
			Section 5.3, Page 4	This new clause requires laboratories to
				define and document
				the range of laboratory
				activities for which it
				conforms to ISO/IEC
				17025:2017. The
				laboratory can only

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
				claim conformity with the standard for the specified range of activities which excludes externally provided activities on an ongoing basis.
			Resource Requirements Clause 6.2.5f, Page 5	Enhancement
			Equipment Clause 6.4.7, Page 7 Clause 6.4.8, Page 7 Clause 6.4.11, Page 7 Clause 6.4.13a, Page 7 Clause 6.4.13f, Page 7	Enhancement
			Metrological Traceability Clause 6.5.2b, Page 8	Enhancement

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
			Externally Provided Products and	Enhancement
			Services	
			Clause 6.6.2a, d, Page 9	
			Clause 6.6.3b, c, d, Page 9	
			Review of Requests, Tenders and	Enhancement
			Contracts	
			Clause 7.1.1c, Page 9	
			Clause 7.1.3, Page 9	
			Selection, Verification and	Enhancement
			Validation of Methods	
			Clause 7.2.1.5, Page 11	
			Sampling	Enhancement
			Clause 7.3.3b, c, e, h, Page 12	
			Handling of Test or Calibration	Enhancement
			Items	
			Clause 7.4.3, Page 13	
			Technical Records	Enhancement

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
			Clause 7.5.2, Page 13	
			Ensuring the Validity of Results	Enhancement
			Clause 7.7.2a, b, Page 14	
			Reporting the Results	Enhancement
			Clause 7.8.1.2, Page 14	
			Clause 7.8.2.1j, Page 15	
			Clause 7.8.2.2, Page 15	
			Clause 7.8.4.2, Page 16	
			Clause 7.8.5f, Page 17	
			Clause 7.8.6, 7.8.6.1, 7.8.6.2,	
			Page 17	
			Clause 7.8.7.3, Page 17	
			Clause 7.8.8.1, Page 17	
			Complaints	Enhancement
			Clause 7.9.2, Page 18	

2005 Element - Description	2017 Element - Description	2005 Section # / Page #	2017 Section # / Page #	Comments
			Clause 7.9.3a, b, c, Page 18	
			Clause 7.9.4, 7.9.5, 7.9.6, 7.9.7,	
			Page 18	
			Nonconforming Work	Enhancement
			Clause 7.10.1b, c, Page 18	
			Clause 7.10.2, Page 18	
			Control of Data and Information	Enhancement
			Management	
			Clause 7.11.2, Page 19	
			Clause 7.11.3e, Page 19	
			Clause 7.11.4, Page 19	
			Management Systems Requirements	Enhancement
			Clause 8.1.1, Page 19	
			Actions to Address Risks and Opportunities	Enhancement
			Clause 8.5.1a, b, c, Page 21	

2005 Element -	2017 Element -	2005 Section # / Page #	2017 Section # / Page #	Comments
Description	Description			
			Clause 8.5.2a, b, Page 21	
			Clause 8.5.3, Page 21	
			Corrective Actions	Enhancement
			Clause 8.7.1e, Page 22	
			Internal Audits	Enhancement
			Clause 8.8.2a, b, page	
			Management	Enhancement
			Review	
			Clause 8.9.2a, d, k, m, Page 23-24	
			Clause 8.9.3a, b, c, d, Page 24	

ISO/IEC GAP Analysis Summary

The United States Nuclear Regulatory Commission (USNRC) previously endorsed the "ILAC" process through their endorsement of Nuclear Energy Institute (NEI) 14-05A, "Guidelines for the Use of Accreditation in Lieu of Commercial Grade Surveys for Procurement of Laboratory Calibration and Test Services". The International Laboratory Accreditation Cooperation (ILAC) process allows nuclear utilities and their suppliers to accept testing and calibration services (in lieu of a commercial grade survey) from laboratories that are accredited to ISO/IEC 17025:2005 by Accreditation Bodies (AB's) that are signatories to the ILAC Mutual Recognition Agreement (MRA). Use of the ILAC process is contingent on meeting the conditions specified in NEI 14-05A; one of which is the laboratory must be accredited to ISO/IEC 17025:2005.

On November 30, 2017, ISO (International Organization for Standardization) published a new version of ISO/IEC 17025, "General Requirements for the Competence of Testing and Calibration Laboratories". In order for nuclear utilities and their suppliers to continue to utilize the ILAC process during commercial grade dedication of calibration and testing services, the nuclear industry must first gain the USNRC acceptance of the new version of ISO/IEC 17025 which is known as ISO/IEC 17025:2017. The Nuclear Procurement Issues Corporation (NUPIC) in conjunction NEI has undertaken the effort and is currently seeking the NRC's endorsement of ISO/IEC 17025:2017 version of the standard based on a review of the revision to ISO/IEC 17025 to verify that the new version is equivalent to the previous version.

ISO/IEC 17025:2017 covers all laboratory activities, including testing, calibration and the sampling associated with subsequent calibration and testing. ISO/IEC 17025:2017 includes technical enhancements, definitions of key terms, and provisions for greater use of Information Technology (IT) techniques. The major changes are as follows:

- A new structure has been adopted to align the standard with the other existing ISO/IEC conformity assessment standards such as the ISO/IEC 17000 series on conformity assessment.
- The process approach now matches that of newer standards such as ISO 9001:2015 (quality management), ISO 15189 (quality of medical laboratories) and the ISO/IEC 17000 series (standards for conformity assessment activities), putting the emphasis on the results of a process instead of the detailed description of its tasks and steps.
- The standard has a stronger focus on information technologies. In recognition of the fact that hard-copy manuals, records and reports are slowly being phased out in favor of electronic versions, it incorporates the use of computer systems, electronic records and the production of electronic results and reports.

- A new section has been added introducing the concept of risk-based thinking and describes the commonalities with the new version of ISO 9001:2015, Quality Management Systems Requirements.
- The terminology has been updated. Examples include changes to the International Vocabulary
 of Metrology (VIM) and alignment with ISO/IEC terminology, which has a set of common terms
 and definitions for all standards dedicated to conformity assessment.

The NUPIC/NEI Committee performed a detailed review of the 2005 and 2017 versions of ISO/IEC 17025 to substantiate that the ISO/IEC 17025:2017 does not reduce commitments in technical or quality requirements. This review was performed by verifying, via a line by line review, that all of the relevant technical and quality requirements specified in ISO/IEC 17025:2005 are included in ISO/IEC 17025:2017 and that the major changes were essentially formatting and additions which enhance the ISO/IEC 17025 standard. For example, additional restrictions have been added for subcontracting accredited tests or calibrations and the focus on technical competency has increased. A Requirements Traceability/Cross Reference Matrix was developed to perform this review. As a result, it was concluded that the ISO/IEC 17025:2017 is equal to or better than ISO/IEC 17025:2005 in both main areas: technical and quality requirements. The Requirements Traceability/Cross Reference Matrix is included as an attachment. In addition, it was verified that all of the technical and quality requirements specified in the NUPIC Calibration Survey Critical Characteristics Worksheet are appropriately addressed in ISO/IEC 17025:2017. It should be noted that the USNRC utilized the NUPIC Calibration Survey Critical Characteristics Worksheet as an aid during the NRC's original endorsement of the ISO/IEC 17025:2005 when it was concluded the accreditation process is equivalent to a NUPIC Commercial Grade Calibration Survey.

ISO has designated a three (3) year transition for the ISO/IEC 17025:2017. Since the standard was published on November 30, 2017, all re-accreditations and new accreditations to ISO/IEC 17025 must be to ISO/IEC 17025:2017 by November 30, 2020. In order to meet this deadline, each AB that is a signatory to the ILAC MRA has developed a transition plan for accrediting their laboratories and prospective laboratories. Due to the logistics involved with this massive workload and to ensure successful transitions, some AB's have started the process of accrediting laboratories to 17025:2017. To this end, ILAC/ISO issued a Joint Communication which stressed that during this transition period, both ISO/IEC 17025:2005 and ISO/IEC 17025:2017 are equally valid and applicable. Formal accreditation to either standard granted by an accreditation body that is a signatory to the ILAC Arrangement should be recognized by the market place. ILAC/ISO strongly recommended that governmental bodies and approval agencies equally recognize both versions until after the 3-year transition period has closed. The Joint Communication is attached to this document. It should be noted that the US Federal Communications Commission (FCC) and US Consumer Product Safety Commission (CPSC) have both endorsed ISO/IEC 17025:2017 during this transition period. The NUPIC/NEI is requesting a similar endorsement from the USNRC on behalf of the nuclear industry during this transition period. In addition, a revision to NEI 14-05A will be subsequently presented to the NRC requesting a permanent endorsement to ISO/IEC 17025:2017.