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JUL 1 6 2018

L-PI-18-037 10 CFR 50.73

U.S. Nuclear Regulatory Commission ATTN: Document Control Desk Washington, DC 20555-0001

Prairie Island Nuclear Generating Plant, Unit 2 Docket No. 50-306 Renewed Facility Operating License No. DPR-60

<u>Licensee Event Report 50-306/2018-001-00</u>, <u>Automatic Actuation of Emergency Diesel Generator D5</u>

Northern States Power Company, a Minnesota corporation, doing business as Xcel Energy (hereafter "NSPM"), encloses Licensee Event Report (LER) 50-306/2018-001-00, Automatic Actuation of Emergency Diesel Generator D5.

Summary of Commitments

This letter makes no new commitments and no revisions to existing commitments.

Scott Sharp

Site Vice President, Prairie Island Nuclear Generating Plant

Northern States Power Company - Minnesota

Enclosure

cc: Regional Administrator, Region III, USNRC

Project Manager, Prairie Island Nuclear Generating Plant, USNRC Resident Inspector, Prairie Island Nuclear Generating Plant, USNRC

State of Minnesota

ENCLOSURE

Licensee Event Report 50-306/2018-001-00

NRC FORM 366 (04-2017)

U.S. NUCLEAR REGULATORY COMMISSION

APPROVED BY OMB: NO. 3150-0104

EXPIRES: 03/31/2020



LICENSEE EVENT REPORT (LER)

(See Page 2 for required number of digits/characters for each block)

Estimated burden per response to comply with this mandatory collection request: 80 hours. Reported lessons learned are incorporated into the licensing process and fed back to industry. Send comments regarding burden estimate to the Information Services Branch (T-2 F43), U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, or by e-mail to Infocollects. Resource@nrc.gov, and to the Desk Officer, Office of Information and Regulatory Affairs, NEOB-10202, (3150-0104), Office of Management and Budget, Washington, DC 20503. If a means used to impose an information collection does not display a currently valid OMB control number, the NRC may not conduct or sponsor, and a person is not required to respond to, the information collection.

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EXPIRES: 3/31/2020



LICENSEE EVENT REPORT (LER) CONTINUATION SHEET

(See NUREG-1022, R.3 for instruction and guidance for completing this form http://www.nrc.gov/reading-rm/doc-collections/nuregs/staff/sr1022/r3/)

Estimated burden per response to comply with this mandatory collection request: 80 hours. Reported lessons learned are incorporated into the licensing process and fed back to industry. Send comments regarding burden estimate to the Information Services Branch (T-2 F43), U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, or by e-mail to Infocollects.Resource@nrc.gov, and to the Desk Officer, Office of Information and Regulatory Affairs, NEOB-10202, (3150-0104), Office of Management and Budget, Washington, DC 20503. If a means used to impose an information collection does not display a currently valid OMB control number, the NRC may not conduct or sponsor, and a person is not required to respond to, the information collection.

1. FACILITY NAME	2. DOCKET NUMBER		3. LER NUMBER			
Prairie Island Nuclear Generating Plant	05000-306	YEAR	SEQUENTIAL NUMBER	REV NO.		
Unit 2		2018	- 001	- 00		

NARRATIVE

DESCRIPTION OF EVENT

On May 17, 2018 at 11:15 Central Daylight Time (CDT), with Unit 2 in Mode 1 at 100% power, the station experienced an auto-start of Emergency Diesel Generator¹ (EDG), D5. During the 4kV² Bus Modification for the Open Phase project, installation activities were being performed by supplemental workers in the Bus 25 room. During the performance of work activities, the Bus 25 Potential Transformer (PT) fuse drawer was opened. The circuits associated with this PT drawer provide the voltage signal to the Bus 25 Load Sequencer undervoltage relays. With the PT drawer open, degraded, under voltage and loss of voltage signals were detected. An actual abnormal voltage condition did not exist prior to opening the PT drawer. This caused Breaker 25-16 to open and de-energized Bus 25.

This event was initiated by human error, whereby a supplemental worker took action to open the PT drawer in an effort to complete work activities. The worker believed the component was isolated as part of the work clearance but did not perform adequate verification to ensure that Fuse/Bus 25 Potential Transformer (FU/B25 25-16POT) was included on the tag-out list prior to taking action. The crew had reviewed the copy of a tag affixed to fuses removed from Fuse/ 2RY Potential Transformer (FU/2RY 25-16POT) (included in the tag-out list and located in cubicle 25-14), noted the "25-16" in the Equipment ID and were in a mindset that the fuses they observed were from the equipment they were about to manipulate. The equipment ID for the PT drawer in cubicle 25-16 was not labeled and the worker believed the fuses were for the PT drawer. However, this PT drawer was actually FU/B25 25-16POT which senses power to Bus 25.

As a result, when the PT drawer above Breaker 25-16 was opened, degraded voltage, undervoltage, and loss of voltage signals were detected and the Load Sequencer proceeded with the voltage restoration program. This program gives a trip signal to all source breakers. Upon receipt of the trip signal, breaker 25-5 – "CT12 Source to Bus 25" opened as designed and the Load Sequencer performed as expected to re-energize the bus via the D5 EDG output breaker (25-2) approximately 8 seconds later. However, because the PT Drawer remained open after the completion of sequencing, voltage restoration to Bus 25 was not indicated to the Load Sequencer. The Load Sequencer then opened EDG D5 output breaker BKR 25-2 as designed. With no power to Bus 25, Bus 25 was inoperable. Operators were able to manually close the D5 EDG output breaker 25-2 to re-energize Bus 25. All equipment functioned as designed.

Bus 25 was re-energized from EDG D5. Technical Specification (TS) 3.8.9. Condition A, Distribution Systems-Operating was exited on May 17, 2018 at 12:07 (52 minutes). Bus 25 was restored to offsite source on May 17, 2018 at 15:30. Operations shutdown and secured EDG D5 on May 17, 2018 at 16:44.

This event was reported on May 17, 2018 at 18:33 CDT, (Event Notification (EN) 53408), in accordance with 10 CFR 50.72(b)(3)(iv)(A) as an event that results in a valid actuation of the EDG.

EVENT ANALYSIS

EDG, is a backup to the normal standby AC power supply, it is capable of sequentially starting and supplying the power requirements to one of the redundant sets of engineered safety features for the associated reactor Unit. In addition, in the event of a station blackout (SBO) condition, each EDG is capable of sequentially starting and supplying the power requirements of the hot shutdown (Mode 3, Hot Standby in TS) loads for its unit, as well as the essential loads of the

¹ EIIS System Code – EK ² EIIS System Code – EA

blacked out unit, through the use of manual bus tie breakers interconnecting the 4kV Buses.

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Plant management determined that the work could be performed online and removed the modification for the Open Phase project from the 2R30 outage scope. The risk assessment, job planning and preparation of the work order operation allowed the workers to enter the field with an approved work order and clearance that was inadequate for the required work. Reviews, consultations and walkdowns failed to recognize that the work order activities placed the workers in the immediate vicinity of energized 4kV equipment that interfered with the proposed cable routing per the design drawing. Adequate cable routing detail was not included in the work order because the cubicle internals were not considered in the planning walkdown. The work order was planned at risk and completed prior to the approval of PT design. This lack of detail contributed to a less than adequate understanding of the scope of work by the Operations Planner when completing the clearance tag-out and plant impact statement. The Operations Planner did not identify the clearance as "exceptional" or perform a walkdown to identify all hazards associated with the work.

A walkdown should have been performed and the isolation should have been made both complex and exceptional in accordance with the fleet tagging procedure. A clearance is considered exceptional when the normal requirements of the tagging process cannot be fully implemented. Permission to work must be approved by Operations Management and documented in the clearance order. An explanation for the reason the clearance is exceptional and the compensatory actions stated. A face to face brief with Operations is required prior to signing the clearance. If energy is discovered during the zero energy test, stop work and contact Operations.

Operators responded to the alarm response procedures addressing the Bus 25 undervoltage condition and transitioned to re-energizing the 4kV, Bus 25 per the Abnormal Operating Procedure (AOP) using D5 EDG. The PT fuse drawer was verified to be re-installed and applicable relays reset on the Bus 25 Load Sequencer. The Bus 25 Load Sequencer was returned to service per the associated AOP. Operators shutdown EDG D5 per Operating Procedures. This event is being reported under 10 CFR 50.73(a)(2)(iv)(A) as an event that resulted in valid/automatic actuation of an EDG.

Bus 25 is required to be operable in modes 1 through 4 by TS 3.8.9, Distribution Systems – Operating, and in modes 5 and 6 when required by TS 3.8.10, Distribution Systems - Shutdown. The Bus 25 Voltage Instrumentation is required to be operable by TS 3.3.4, 4kV Safeguards Bus Voltage Instrumentation, in modes 1 through 4 or when the associated EDG is required to be operable by LCO 3.8.2, AC Sources - Shutdown.

SAFETY SIGNIFICANCE

There were no radiological, environmental, or industrial impacts associated with the auto-start of EDG D5, and the health and safety of the public were not affected. The plant was placed in an unplanned TS under 3.8.1 Condition D, for having both EDG D5 and 2RY (Offsite AC source) were inoperable. Bus 25 was de-energized requiring entry into TS 3.8.9 Condition A, Distribution Systems- Operating on May 17, 2018 at 11:15. Operators were able to manually close the EDG D5 output breaker to re-energize Bus 25. Bus 25 was re-energized from EDG D5. TS 3.8.9. Condition A, was exited on May 17, 2018 at 12:07 (52 minutes). Bus 25 was restored to offsite source on May 17, 2018 at 15:30. Operations shutdown and secured EDG D5 on May 17, 2018 at 16:44.

There was a momentary loss of component cooling on the loss of 21 Component Cooling (CC) pump due to low pressure in the CC system. The 22 CC pump auto started as designed and restored system pressure with a minimum impact on the CC system.

This event was reportable per 10 CFR 50.72(b)(3)(iv)(A) as an event that results in a valid actuation of the EDG. The auto-start of the EDG D5 did not challenge nuclear safety as all plant systems responded as designed. This event did not affect Bus 26 and there was no auto start of EDG D6. Both Bus 26 and EDG D6 were operable during this event. As a result, there was no loss of safety function.

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CAUSE(s)

Root Cause:

The Prairie Island Open Phase Project was inadequately challenged to recognize and understand the risk associated with transitioning work activities from the 2R30 Outage to the Online schedule.

Contributing Cause:

- 1. The Bus 25 POT drawer is not labeled with an Equipment ID and appropriate barriers to prevent the drawer from unintended manipulation.
- 2. Plant management accepted the risk of incomplete design to meet project outage milestone by planning for the remaining design aspects of Engineering Change (EC) 26784 to be completed via Engineering Change Notice (ECN).
- 3. The required Consultation meeting per step 8 of QF1142 "Clearance Request Form" was not held to the appropriate degree of rigor to ensure that the physical limitations of the work scope were well understood by all.
- 4. Plant management failed to recognize the increased risk associated with the work being sub-contracted by TD Relay and determined that the standard supplemental oversight plan for TD Relay was adequate for the control of work activities.

CORRECTIVE ACTION(s)

Immediate action:

- 1. Actions that were taken in the field placed the equipment in a safe condition and investigation efforts were completed to identify the direct cause of the condition and restoring power to Bus 25.
- 2. A formal stop work order was established for the Open Phase project until further analysis reveals underlying causes.
- 3. This work was transitioned to the online schedule after originally scheduled to be performed in refueling outage 2R30, actions were taken to review other similar work originally scheduled for offline performance to ensure the adequacy of the work plan for safe and event free performance.

Actions to correct this event include:

- 1. Revise the "Online Scheduling Procedure" to include a requirement for a challenge board to be held for Outage to Online decisions involving Modifications.
- 2. Label PT drawers with equipment ID and locking device and caution to instruct operator approval prior to opening drawer and contain a physical barrier such as a lock or zip tie to discourage opening.
- 3. Revise tagging procedure to specify the requirements of the meeting required for clearances associated with modifications.

NRC FORM 366A (04-2017) U.S. NUCLEAR REGULATORY COMMISSION

APPROVED BY OMB: NO. 3150-0104

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4. Revise supplemental oversight procedure to implement a review committee for the Supplemental oversight plans.

PREVIOUS SIMILAR EVENTS

A review of the Prairie Island LERs for the past five found no other similar events.