

**Environmental Impact Statement for an  
Early Site Permit (ESP) at the  
Clinch River Nuclear Site**

**Draft Report for Comment**

**Appendices A-M**

**U.S. Nuclear Regulatory Commission  
Office of New Reactors  
Washington, DC 20555-0001**

**U.S. Army Corps of Engineers  
Nashville District  
Nashville, Tennessee 37203**



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NUREG-2226, Vol. 2

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Washington, DC 20555-0001**

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U.S. Army Corps of Engineers  
Nashville, Tennessee 37203**



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Federal Rulemaking Website: Go to <http://www.regulations.gov> and search for documents filed under Docket ID **NRC-2016-0119**. Address questions about NRC dockets to Jennifer Borges at 301-287-9127 or by e-mail at [Jennifer.Borges@nrc.gov](mailto:Jennifer.Borges@nrc.gov).

Mail comments to: May Ma, Division of Administrative Services, Office of Administration, Mail Stop: TWFN-07-A60, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001.

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## ABSTRACT

This draft environmental impact statement (EIS) has been prepared in response to an application submitted to the U.S. Nuclear Regulatory Commission (NRC) by the Tennessee Valley Authority (TVA) for an early site permit (ESP) for a site in Oak Ridge, Roane County, Tennessee, for new nuclear power units demonstrating small modular reactor (SMR) technology. The proposed action related to the TVA application is the issuance of an ESP for the Clinch River Nuclear (CRN) Site approving the site as suitable for the future demonstration of the construction and operation of two or more SMRs with characteristics presented in the application. The Nashville District, Regulatory Division, U.S. Army Corps of Engineers (USACE) is a cooperating agency with the NRC to verify that the information presented in this draft EIS is adequate to support a Department of the Army permit application, should TVA submit a Department of the Army permit application at a future date. The USACE is cooperating in the preparation of this draft EIS to streamline regulatory review processes, avoid unnecessary duplication of effort, and ensure issues and concerns related to impacts on waters of the United States and navigable waters of the United States are identified and addressed early in the NRC's review process. The NRC, its contractors, and USACE make up the review team.

This draft EIS documents the review team's preliminary analysis, which considers and weighs the environmental impacts of building and operating two or more SMRs at the CRN Site and at alternative sites, including measures potentially available for reducing or avoiding adverse impacts. This draft EIS also addresses Federally listed species, cultural resources, and plant cooling system design alternatives.

This draft EIS includes the evaluation of the proposed action's impacts on waters of the United States pursuant to Section 404 of the Clean Water Act and Section 10 of the Rivers and Harbors Appropriation Act of 1899. Upon receipt of an application, the USACE will conduct a public interest review in accordance with the guidelines promulgated by the U.S. Environmental Protection Agency under the authority of Section 404(b) of the Clean Water Act. The public interest review, which will be addressed in the USACE permit decision document, will include an alternatives analysis to determine the least environmentally damaging practicable alternative.

After considering the environmental aspects of the proposed action before the NRC, the NRC staff's preliminary recommendation to the Commission is that the ESP be issued as proposed. This recommendation is based on (1) the application, including the Environmental Report (ER), and supplemental information submitted by TVA; (2) consultation with Federal, State, Tribal, and local agencies; (3) the review team's independent review; (4) the consideration of public scoping comments received as part of the environmental review process; and (5) the assessments summarized in this draft EIS, including the potential mitigation measures identified in the ER and this draft EIS.

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1

## EXECUTIVE SUMMARY

2 This draft environmental impact statement (EIS) presents the results of a U.S. Nuclear  
3 Regulatory Commission (NRC) environmental review of an application by the Tennessee Valley  
4 Authority (TVA) for an early site permit (ESP) at the Clinch River Nuclear (CRN) Site in Oak  
5 Ridge, Roane County, Tennessee, for a new nuclear power plant demonstrating small modular  
6 reactor (SMR) technology. The Nashville District, Regulatory Division, U.S. Army Corps of  
7 Engineers (USACE) is a cooperating agency with the NRC to verify that the information  
8 presented in this draft EIS is adequate to support a Department of the Army permit application if  
9 TVA submits a Department of the Army permit application at a future date. The USACE is  
10 cooperating in the preparation of this draft EIS to streamline regulatory review processes, avoid  
11 unnecessary duplication of effort, and ensure issues and concerns related to impacts on waters  
12 of the United States and navigable waters of the United States are identified and addressed early  
13 in the NRC's review process. The NRC, its contractors, and USACE make up the review team.

### 14 **Background**

15 On May 16, 2016, TVA submitted an application to the NRC for an ESP at the CRN Site. TVA  
16 subsequently provided supplemental information in support of the application. The staff  
17 determined that the application (with the subsequent submittals) was sufficient for docketing and  
18 issued a *Federal Register* (82 FR 3812) notice notifying the public of the NRC's acceptance of  
19 the CRN Site ESP application on January 12, 2017. On December 15, 2017, 2017, TVA  
20 submitted Revision 1 of its application, including the Environmental Report (ER) to the NRC.

21 Upon acceptance of TVA's application, the NRC review team began the environmental review  
22 process as described in Title 10 of the *Code of Federal Regulations* Part 52 (10 CFR Part 52)  
23 by publishing a Notice of Intent to prepare an EIS and conduct scoping in the *Federal Register*  
24 on April 13, 2017 (82 FR 17885). As part of this environmental review, the review team did the  
25 following:

- 26 • considered comments received during a 60-day scoping process that began on April 13,  
27 2017 and ended on June 12, 2017, and conducted related public scoping meetings on May  
28 15, 2017 in Oak Ridge, Tennessee
- 29 • reviewed TVA's ER, as supplemented by TVA, and conducted a full scope environmental  
30 audit in May 2017
- 31 • conducted visits to the proposed CRN Site and alternative sites in May 2017
- 32 • consulted with Tribal Nations and other agencies such as the U.S. Fish and Wildlife Service,  
33 Advisory Council on Historic Preservation, Tennessee Historical Commission, Tennessee  
34 Department of Environment and Conservation, Tennessee Wildlife Resource Agency, and  
35 Alabama Department of Conservation and Natural Resources.

### 36 **Proposed Action**

37 The proposed action related to the TVA application is the issuance of an ESP for the CRN Site  
38 approving the site as suitable for the future demonstration of the construction and operation of  
39 two or more SMRs with characteristics presented in the application.

1 **Purpose and Need for Action**

2 The purpose of the proposed NRC action, issuance of the ESP, is to provide for early resolution  
3 of site safety and environmental issues, which provides stability in the licensing process. The  
4 NRC's purpose and need is further informed by the applicant's purpose and need. TVA's  
5 application provides TVA's analyses of the environmental impacts that could result from building  
6 and operating two or more SMRs with a maximum total electrical output of 800 MW(e) to  
7 demonstrate the capability of SMR technology.

8 The objective of the USACE review is to streamline its regulatory review process, avoid  
9 unnecessary duplication of effort, and ensure issues and concerns related to impacts on waters  
10 of the United States and navigable waters of the United States are identified and addressed  
11 early in the NRC's review process.

12 **Public Involvement**

13 A 60-day scoping period was held from April 13, 2017 to June 12, 2017. On May 15, 2017, the  
14 NRC held public scoping meetings in Oak Ridge, Tennessee. The review team received oral  
15 comments during the public meetings and a total of 74 pieces of scoping correspondence about  
16 topics such as surface-water hydrology, ecology, socioeconomics, and historic and cultural  
17 resources. The review team's responses to the in-scope public comments can be found in  
18 Appendix D of this draft EIS. The Scoping Summary Report (Agencywide Documents Access  
19 and Management System Accession Package No. ML17242A061) contains all of the comments  
20 and responses, including those considered out-of-scope.

21 **Affected Environment**

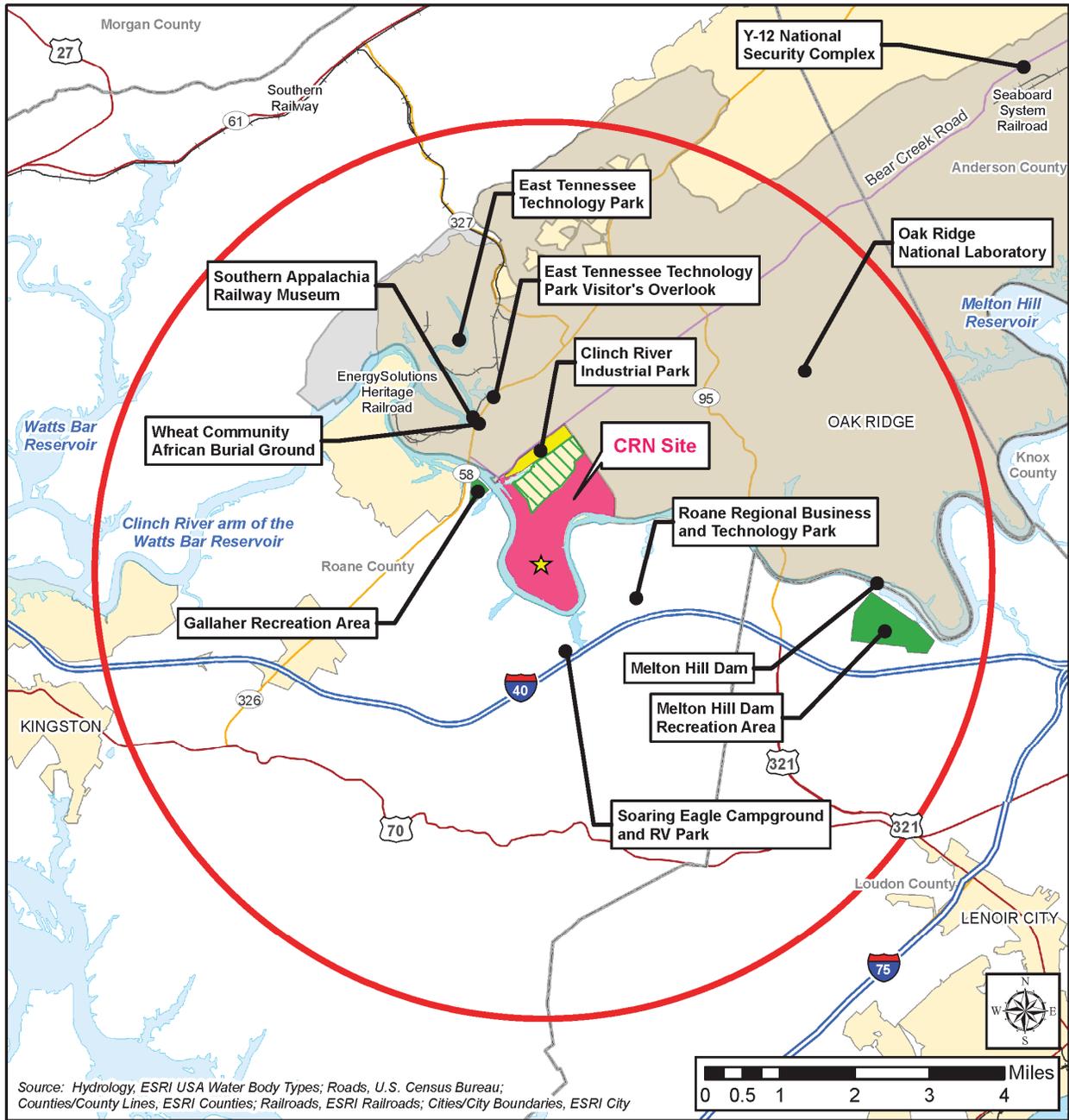
22 The CRN Site is located in Oak Ridge, Roane County, Tennessee (Figure ES-1). The CRN Site  
23 is located on the Clinch River arm of the Watts Bar Reservoir, adjacent to the existing U.S.  
24 Department of Energy's Oak Ridge Reservation. The CRN Site is situated in the southwestern  
25 part of the city limits of Oak Ridge approximately 10 mi south of the Oak Ridge urban center; 16  
26 mi west of Knoxville, Tennessee; and 7 mi east of Kingston, Tennessee. The primary source of  
27 cooling water would be the Clinch River. The ultimate heat sink for the CRN SMRs would be  
28 the atmosphere, using mechanical draft cooling towers.

29 **Evaluation of Environmental Impacts**

30 This draft EIS evaluates the potential environmental impacts of the construction and operation  
31 of two or more SMRs at the CRN Site related to the following resource areas:

- land use
- air quality
- aquatic ecology
- terrestrial ecology
- surface water and groundwater
- waste
- human health (radiological and nonradiological)
- socioeconomics
- environmental justice
- cultural resources
- fuel cycle, decommissioning, and transportation.

32 The impacts are designated as SMALL, MODERATE, or LARGE. The incremental impacts  
33 related to the construction and operations activities requiring NRC authorization are described



**Legend**

- ★ CRN Site Center Point
- 6-Mile Radius
- CRN Site
- Town/City Boundaries
- Counties
- Rivers and Lakes
- Grassy Creek Habitat Protection Area
- Recreation Areas
- Oak Ridge Reservation Boundary
- Clinch River Industrial Area
- Railroad
- Interstate
- Highway
- Major Road
- Bear Creek Road

1

2

**Figure ES-1. The CRN Site and Vicinity**

1 and characterized, as are the cumulative  
 2 impacts resulting from the proposed action  
 3 when the effects are added to, or interact with,  
 4 other past, present, and reasonably  
 5 foreseeable future effects on the same  
 6 resources. The construction and operation  
 7 impacts are outlined in Table ES-1. Table ES-2  
 8 summarizes the review team’s assessment of  
 9 cumulative impacts. The review team’s  
 10 detailed analysis, which supports the impact  
 11 assessment of the proposed new units, can be  
 12 found in Chapters 4, 5, 6, and 7.

**SMALL:** Environmental effects are not detectable or are so minor that they will neither destabilize nor noticeably alter any important attribute of the resource.

**MODERATE:** Environmental effects are sufficient to alter noticeably, but not to destabilize, important attributes of the resource.

**LARGE:** Environmental effects are clearly noticeable and are sufficient to destabilize important attributes of the resource.

13 **Table ES-1. Environmental Impact Levels at the CRN Site**

Resource Category	Construction and Preconstruction	Operation
<b>Land Use</b>		
Site and Vicinity	MODERATE	SMALL
<b>Water-Related</b>		
Water Use – Surface Water	SMALL	SMALL
Water Use – Groundwater Use	SMALL	SMALL
Water Quality – Surface Water	SMALL	SMALL
Water Quality – Groundwater	SMALL	SMALL
<b>Ecology</b>		
Terrestrial Ecosystems	MODERATE	SMALL
Aquatic Ecosystems	SMALL	SMALL
<b>Socioeconomic</b>		
Physical Impacts	SMALL to MODERATE	SMALL to MODERATE (aesthetics)
Demography	SMALL	SMALL
Economic Impacts on the Community	SMALL (beneficial to the region)	SMALL (beneficial to the region)
Infrastructure and Community Services	SMALL (for all categories except traffic) and MODERATE to LARGE (for traffic)	SMALL to MODERATE (recreation)
<b>Environmental Justice</b>	NONE <sup>(a)</sup>	NONE <sup>(a)</sup>
<b>Historic and Cultural Resources</b>		
Onsite Direct and Indirect Effects Area of Potential Affect	MODERATE to LARGE	SMALL
<b>Air Quality</b>	SMALL	SMALL
<b>Nonradiological Health</b>	SMALL to MODERATE	SMALL to MODERATE
<b>Radiological Health</b>	SMALL	SMALL
<b>Nonradioactive Waste</b>	SMALL	SMALL
<b>Postulated Accidents</b>	NA	SMALL
<b>Fuel Cycle, Transportation, and Decommissioning</b>	NA	SMALL

(a) A determination of “NONE” for Environmental Justice analyses does not mean there are no adverse impacts on minority or low-income populations from the proposed project. Instead, an indication of “NONE” means that while adverse impacts do exist, they do not affect minority or low-income populations in any disproportionate manner relative to the general population.

1 **Table ES-2. Cumulative Impacts on Environmental Resources, Including the Impacts of**  
 2 **Proposed Action**

<b>Resource Category</b>	<b>Impact Level</b>
<b>Land Use</b>	MODERATE
<b>Water-Related</b>	
Water Use – Surface Water	MODERATE
Water Use – Groundwater Use	SMALL
Water Quality – Surface Water	MODERATE
Water Quality – Groundwater	MODERATE
<b>Ecology</b>	
Terrestrial Ecosystems	MODERATE
Aquatic Ecosystems	LARGE
<b>Socioeconomic</b>	
Physical Impacts	SMALL to MODERATE
Demography	SMALL
Taxes and Economy	SMALL
Infrastructure and Community Services	MODERATE to LARGE
<b>Environmental Justice</b>	NONE <sup>(a)</sup>
<b>Historic and Cultural Resources</b>	MODERATE to LARGE
<b>Air Quality</b>	SMALL for criteria pollutants and MODERATE for GHGs
<b>Nonradiological Health</b>	SMALL to MODERATE
<b>Nonradioactive Waste</b>	SMALL
<b>Radiological Health</b>	SMALL
<b>Postulated Accidents</b>	SMALL
<b>Fuel Cycle, Transportation, and Decommissioning</b>	SMALL

(a) A determination of “NONE” for Environmental Justice analyses does not mean there are no adverse impacts on minority or low-income populations from the proposed project. Instead, an indication of “NONE” means that while adverse impacts do exist, they do not affect minority or low-income populations in any disproportionate manner relative to the general population.

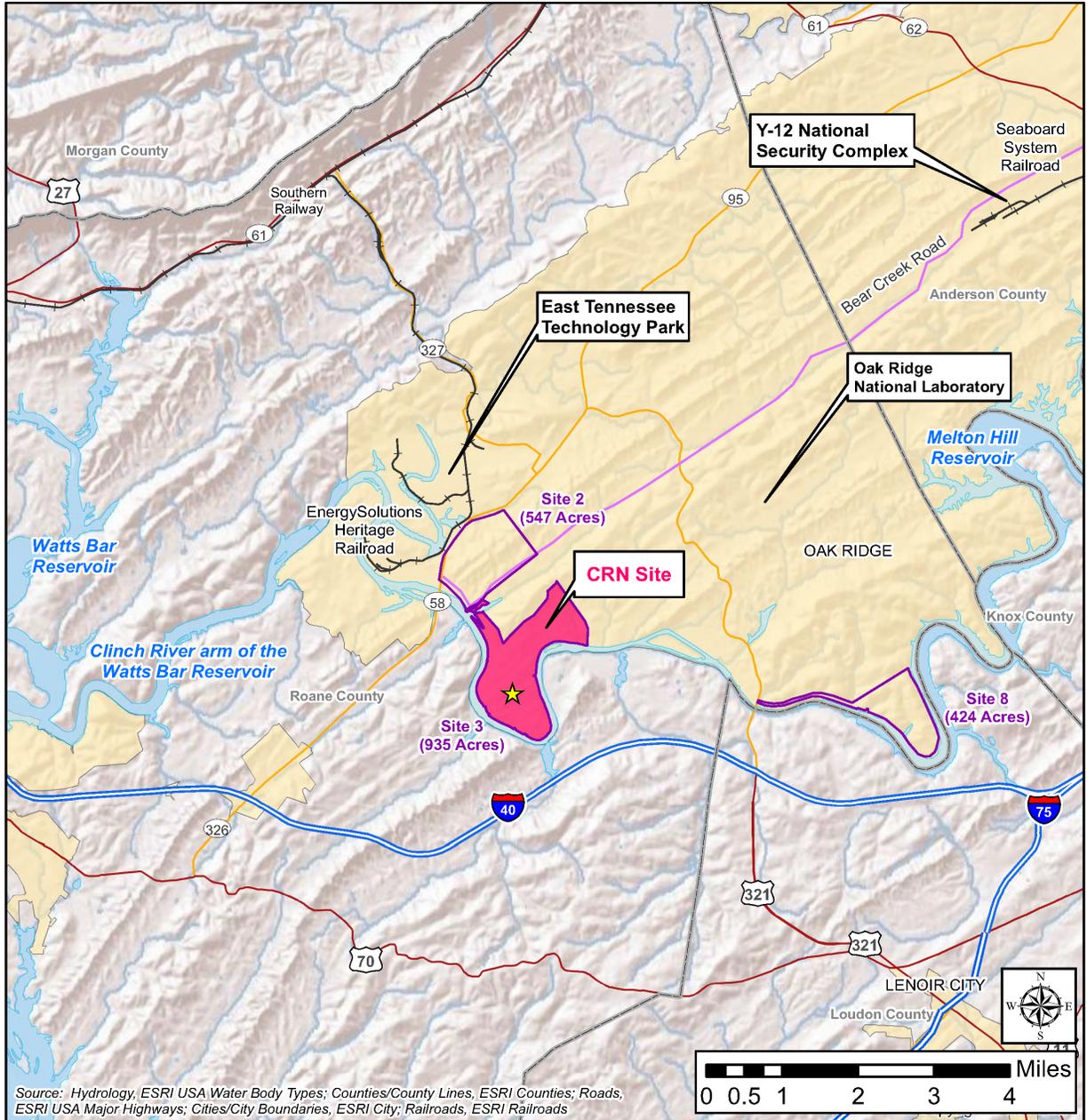
3 **Alternatives**

4 The review team considered the environmental impacts associated with alternatives to issuing  
 5 an ESP for the CRN Site. These alternatives included a no-action alternative (i.e., not issuing  
 6 the ESP), siting locations, and system designs. The applicant’s ER is not required to include a  
 7 discussion of the alternative energy sources for an ESP (10 CFR 51.50(b)(2)).

8 The no-action alternative would result if NRC does not grant the ESP. If an ESP is not granted,  
 9 construction and operation of new units at the CRN Site in accordance with the 10 CFR Part 52  
 10 (TN251) process referencing an approved ESP would not occur, nor would any benefits  
 11 intended by an approved ESP be realized.

12 After comparing the cumulative effects of building and operating two or more SMRs at the  
 13 proposed site against those at the alternative sites, the NRC staff concluded that none of the  
 14 alternative sites would be environmentally preferable to the proposed site for building and  
 15 operating two or more SMRs (Table ES-3). The alternatives sites selected were as follows  
 16 (Figure ES-2 and ES-3):

- 17 • Oak Ridge Reservation (ORR) Site 2, in Oak Ridge, Tennessee
- 18 • ORR Site 8, in Oak Ridge, Tennessee
- 19 • Redstone Arsenal Site 12, in Huntsville, Alabama.



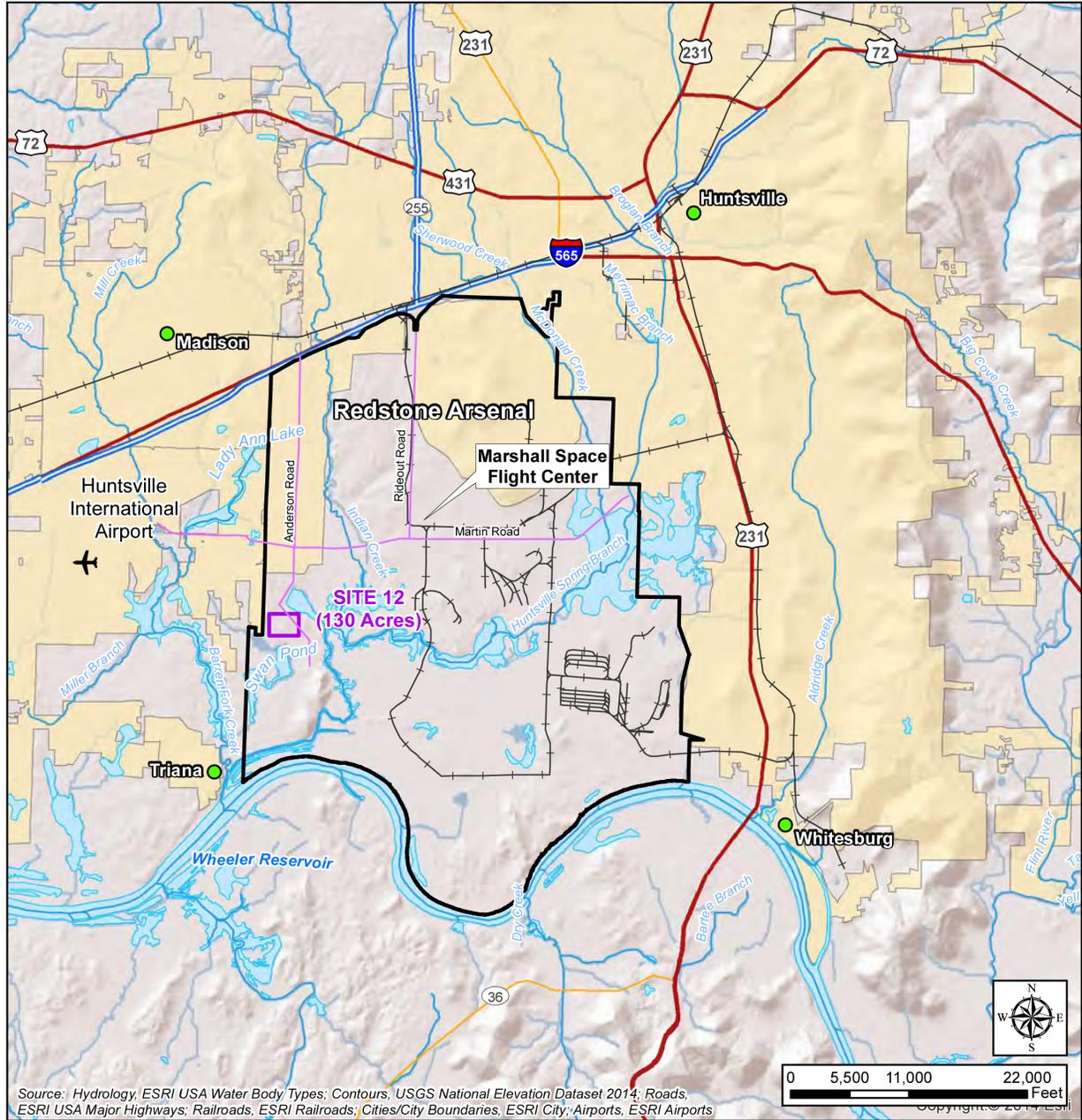
**Legend**

- ★ CRN Site Center Point
- CRN Site
- Candidate Sites
- City/Town Boundaries
- Counties
- +— Railroad
- Bear Creek Road
- Interstate
- Highway
- Major Road

1

2

**Figure ES-2. CRN Site (Site 3) and Alternative Sites 2 and 8 at Oak Ridge Reservation**



- Legend**
- Cities
  - City/Town Boundaries
  - Interstate
  - Rivers and Lakes
  - Highway
  - Potential Candidate Site
  - Railroad
  - Major Road
  - Candidate Area Boundary
  - Site Access Roads
  - ✈ Airports

1  
2

**Figure ES-3. Alternative Site at Redstone Arsenal Site 12**

1 **Table ES-3. Comparison of Cumulative Impacts at the CRN Site and Alternative Sites**

<b>Resource Category</b>	<b>CRN Site (Site 3)<sup>(a)</sup></b>	<b>ORR Site 2<sup>(a)</sup></b>	<b>ORR Site 8<sup>(b)</sup></b>	<b>Redstone Arsenal Site 12<sup>(b)</sup></b>
<b>Land Use</b>	MODERATE	MODERATE	MODERATE	MODERATE
<b>Water-Related</b>				
Surface-water use	MODERATE	MODERATE	MODERATE	MODERATE
Groundwater use	SMALL	SMALL	SMALL	MODERATE
Surface-water quality	MODERATE	MODERATE	MODERATE	MODERATE
Groundwater quality	MODERATE	MODERATE	MODERATE	MODERATE
<b>Ecology</b>				
Terrestrial ecosystems	MODERATE	LARGE	LARGE	MODERATE
Aquatic ecosystems	LARGE	LARGE	LARGE	LARGE
<b>Socioeconomics</b>				
Physical impacts	SMALL to MODERATE	SMALL to MODERATE	SMALL to MODERATE	SMALL to MODERATE
Demography	SMALL	SMALL	SMALL	SMALL
Taxes and Economy	SMALL (beneficial)	SMALL (beneficial)	SMALL (beneficial)	SMALL (beneficial)
Infrastructure and community services	MODERATE to LARGE	MODERATE to LARGE	MODERATE to LARGE	MODERATE to LARGE
<b>Environmental Justice</b>	None <sup>(c)</sup>	None <sup>(c)</sup>	None <sup>(c)</sup>	None <sup>(c)</sup>
<b>Historic and Cultural Resources</b>	MODERATE to LARGE	MODERATE to LARGE	MODERATE to LARGE	MODERATE to LARGE
<b>Air Quality</b>				
Criteria pollutants	SMALL	SMALL	SMALL	SMALL
Greenhouse gas emissions	MODERATE	MODERATE	MODERATE	MODERATE
<b>Nonradiological Health</b>	SMALL to MODERATE	SMALL to MODERATE	SMALL to MODERATE	SMALL to MODERATE
<b>Nonradioactive Waste</b>	SMALL	SMALL	SMALL	SMALL
<b>Radiological Health</b>	SMALL	SMALL	SMALL	SMALL
<b>Postulated Accidents</b>	SMALL	SMALL	SMALL	SMALL

- (a) Impact levels for all alternatives are for construction and operation but do not reflect cumulative impacts. Thus, the nuclear impacts identified here may differ from those used to compare the proposed site to the alternative sites, which reflect cumulative impacts.
- (b) Impacts are from draft EIS Table 9-14. These conclusions for energy alternatives should be compared to NRC-authorized activities reflected in Chapters 4 and 5 and Sections 6.1 and 6.2.
- (c) A determination of "NONE" for Environmental Justice analyses does not mean there are no adverse impacts on minority or low-income populations from the proposed project. Instead, an indication of "NONE" means that while adverse impacts do exist, they do not affect minority or low-income populations in any disproportionate manner, relative to the general population.

2 Table ES-3 provides a summary of the cumulative impacts for the proposed and alternative  
3 sites. The NRC staff concluded that all of the sites were generally comparable, and it would be  
4 difficult to state that one site is preferable to another from an environmental perspective. In  
5 such a case, the proposed site prevails because none of the alternatives is environmentally  
6 preferable to the proposed site.

1 The NRC staff considered various alternative system designs, including alternative heat-  
2 dissipation systems and multiple alternative intake, discharge, and water-supply systems. The  
3 review team identified no alternatives that were environmentally preferable to the proposed  
4 CRN SMR system design.

## 5 **Benefits and Costs**

6 TVA did not address the balance of benefits and costs in its ESP application for the CRN Site,  
7 because such an assessment is not required for an ESP application per 10 CFR 51.50, Section  
8 (b)(2) (TN250). Should the NRC ultimately determine to issue an ESP for the CRN site, and a  
9 CP or COL application that references such an ESP is docketed, these matters will be  
10 considered in the EIS prepared in connection with the review of that CP or COL application.

## 11 **Recommendation**

12 The NRC staff's preliminary recommendation to the Commission related to the environmental  
13 aspects of the proposed action is that the ESP should be issued.

14 This recommendation is based on the following:

- 15 • the application, including the ER and supplemental information submitted by TVA
- 16 • consultation with Federal, State, Tribes, and local agencies
- 17 • information gathered during the environmental audit and visits to the site and alternative  
18 sites
- 19 • consideration of public comments received during the environmental review
- 20 • the review team's independent review and assessment summarized in this draft EIS.
- 21



## ABBREVIATIONS AND ACRONYMS

1		
2		
3	°C	degree(s) Celsius
4	°F	degree(s) Fahrenheit
5	µg	microgram(s)
6	µg/L	micrograms per liter
7	µm	micrometer(s)
8	µSv/cm	microsievert(s) per centimeter
9	χ/Q	atmospheric dispersion factor(s)
10	7Q10	7-day, 10-year low flow (i.e., the lowest flow for 7 consecutive days, expected to occur once per decade)
11		
12	<sup>235</sup> U	uranium-235
13	ac	acre(s)
14	AC	alternating current
15	ac-ft	acre-feet
16	ACHP	Advisory Council on Historic Preservation
17	ACS	American Community Survey
18	AD	Anno Domini
19	ADAMS	Agencywide Documents Access and Management System
20	AECOM	AECOM Technical Services Inc.
21	ALARA	as low as is reasonably achievable
22	APE	area of potential effect
23	ARPA	Archaeological Resources Protection Act
24	BA	biological assessment
25	BC	Before Christ
26	BEIR	Biological Effects of Ionizing Radiation
27	bgs	below ground surface
28	BMP	best management practice
29	BSR	biodiversity significance rank
30	BTA	barge/traffic area
31	Btu	British thermal unit(s)
32	CDC	Centers for Disease Control and Prevention
33	CDF	core damage frequency
34	CEQ	Council on Environmental Quality
35	CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act (Superfund)
36		
37	CFR	<i>Code of Federal Regulations</i>
38	cfs	cubic feet per second
39	CH <sub>4</sub>	methane
40	Ci	curie(s)
41	cm	centimeter(s)

1	CO	carbon monoxide
2	CO <sub>2</sub>	carbon dioxide
3	CO <sub>2</sub> e	CO <sub>2</sub> equivalent
4	COL	combined construction permit and operating license or combined license
5	COLA	combined license application
6	CP	construction permit
7	CR	Clinch River
8	CRBR	Clinch River Breeder Reactor
9	CRBRP	Clinch River Breeder Reactor Project
10	CRM	Clinch River mile
11	CRN	Clinch River Nuclear
12	CWA	Clean Water Act (aka Federal Water Pollution Control Act)
13	CWS	circulating water system
14	d	day
15	D/Q	deposition factor(s)
16	DASU	data acquisition switch unit
17	dB	decibel(s)
18	dBA	decibel(s) on the A-weighted scale
19	DBA	design basis accident
20	DCD	Design Control Document
21	DCG	derived concentration guide
22	DNL	day-night average sound level
23	DoD	U.S. Department of Defense
24	DOE	U.S. Department of Energy
25	DOT	U.S. Department of Transportation
26	EAB	exclusion area boundary
27	EIS	environmental impact statement
28	ELF	extremely low frequency
29	EMF	electromagnetic field
30	EO	Executive Order
31	EPA	U.S. Environmental Protection Agency
32	EPRI	Electric Power Research Institute
33	EPZ	Emergency Planning Zone
34	ER	Environmental Report
35	ESA	Endangered Species Act of 1973, as amended
36	ESP	early site permit
37	ESPA	early site permit application
38	ESRP	Environmental Standard Review Plan (NUREG–1555)
39	ETTP	East Tennessee Technology Park
40	FE	Federally Endangered
41	fps	feet per second

1	FR	<i>Federal Register</i>
2	ft	foot or feet
3	FT	Federally Threatened
4	ft <sup>2</sup>	square foot or feet
5	ft <sup>3</sup>	cubic foot or feet
6	FTE	full-time equivalent employee
7	FWS	U.S. Fish and Wildlife Service
8	g	gram(s)
9	GAI	geographic area of interest
10	gal	gallon(s)
11	GBq	gigabecquerel
12	GCRP	U.S. Global Change Research Program
13	GDNR	Georgia Department of Natural Resources
14	GEIS	<i>Generic Environmental Impact Statement for License Renewal of Nuclear Plants</i> (NUREG–1437)
15		
16	GEIS-DECOM	GEIS-Decommissioning of Nuclear Facilities (NUREG–0586)
17	GHG	greenhouse gas
18	GI-LLI	gastrointestinal lining of lower intestine
19	gpd	gallon(s) per day
20	gpm	gallon(s) per minute
21	GWD	gigawatt day(s)
22	Gy	gray(s)
23	ha	hectare(s)
24	HLW	high-level waste
25	hr	hour(s)
26	Hz	hertz
27	IAEA	International Atomic Energy Agency
28	IBA	Important Bird Area
29	ICRP	International Commission on Radiological Protection
30	in.	inch(es)
31	IPPP	Integrated Pollution Prevention Plan
32	ISFSI	independent spent fuel storage installation
33	kg	kilogram(s)
34	kHz	kilohertz
35	km	kilometer(s)
36	km/hr	kilometer(s) per hour
37	km <sup>2</sup>	square kilometer(s)
38	KSNPC	Kentucky State Nature Preserves Commission
39	kV	kilovolt(s)
40	kW	kilowatt(s)
41	kW(e)	kilowatt(s) (electrical)

1	kWh	kilowatt-hour(s)
2	kWp	kilowatt peak
3	L	liter(s)
4	lb	pound(s)
5	Ldn	day-night average sound level
6	L <sub>eq</sub>	equivalent continuous sound level
7	LLC	Limited Liability Company
8	LLW	low-level waste
9	LOCA	loss of coolant accident
10	LOI	letter of interpretation
11	LOS	level of service
12	LPZ	low-population zone
13	LULC	land use and land cover
14	LWA	Limited Work Authorization
15	LWCF	Land and Water Conservation Fund
16	LWR	light water reactor
17	m	meter(s)
18	m/s	meter(s) per second
19	m <sup>2</sup>	square meter(s)
20	m <sup>3</sup>	cubic meter(s)
21	m <sup>3</sup> /s	cubic meter(s) per second
22	MACCS2	Melcor Accident Consequence Code System Version 1.12
23	MEI	maximally exposed individual
24	mg	milligram(s)
25	Mgd	million gallon(s) per day
26	mGy	milligray(s)
27	mi	mile(s)
28	mi <sup>2</sup>	square mile(s)
29	MIMS	Manifest Information Management System
30	min	minute(s)
31	MKAA	Metropolitan Knoxville Airport Authority
32	mL	milliliter(s)
33	mm	millimeter(s)
34	M	million
35	mo	month(s)
36	mph	mile(s) per hour
37	mrad	millirad(s)
38	mrem	millirem(s)
39	Mscf	thousand standard cubic feet
40	MSL	mean sea level
41	mSv	millisievert(s)

1	MT	metric ton(nes)
2	MTU	metric ton(nes) uranium
3	MW	megawatt(s)
4	MW(e)	megawatt(s) (electrical)
5	MW(t)	megawatt(s) (thermal)
6	MWd	megawatt-day(s)
7	MWd/MTU	megawatt-day(s) per metric ton of uranium
8	MWh	megawatt-hour(s)
9	N <sub>2</sub> O	nitrous oxide
10	NA	not applicable
11	NAGPRA	Native American Graves Protection and Repatriation Act
12	NAVD	North American Vertical Datum (sea level reference point used in surveying)
13		
14	NAVD88	North American Vertical Datum of 1988
15	NCRP	National Council on Radiation Protection and Measurements
16	NEI	Nuclear Electric Institute
17	NEPA	National Environmental Policy Act of 1969, as amended
18	NERP	National Environmental Research Park
19	NESC	National Electric Safety Code
20	NGVD29	National Geodetic Vertical Datum of 1929
21	NHPA	National Historic Preservation Act
22	NIEHS	National Institute of Environmental Health Sciences
23	NLEB	northern long-eared bat
24	NMFS	National Marine Fisheries Service
25	NO <sub>2</sub>	nitrogen dioxide
26	NO <sub>x</sub>	oxides of nitrogen
27	NPDES	National Pollutant Discharge Elimination System
28	NRC	U.S. Nuclear Regulatory Commission
29	NRHP	National Register of Historic Places
30	NSA	Naval Support Activity
31	NTU	nephelometric turbidity unit(s)
32	NUREG	U.S. Nuclear Regulatory Commission technical document
33	NWS	National Weather Service
34	O <sub>3</sub>	ozone
35	OL	operating license
36	ORNL	Oak Ridge National Laboratory
37	ORR	Oak Ridge Reservation
38	OSCS	oriented spray cooling system
39	OSHA	Occupational Safety and Health Administration
40	PA	Programmatic Agreement
41	PAM	primary amebic meningoencephalitis

1	Pb	lead
2	PCB	polychlorinated biphenyl
3	pc/L	picocuries per liter
4	PEP	Plume Exposure Pathway
5	pH	measure of acidity or basicity in solution
6	PIR	public interest review
7	PIRF	public interest review factor
8	PM	particulate matter
9	PM <sub>10</sub>	particulate matter with a mean aerodynamic diameter of 10 µm or less
10	PM <sub>2.5</sub>	particulate matter with a mean aerodynamic diameter of 2.5 µm or less
11	PNNL	Pacific Northwest National Laboratory
12	ppb	part(s) per billion
13	PPE	plant parameter envelope
14	ppm	part(s) per million
15	ppt	part(s) per thousand
16	PRA	probabilistic risk assessment
17	psi	pound(s) per square inch
18	rad	radiation absorbed dose
19	RCRA	Resource Conservation and Recovery Act of 1976, as amended
20	rem	Roentgen equivalent man (a unit of radiation dose)
21	REMP	radiological environmental monitoring program
22	RG	Regulatory Guide
23	RHA	Rivers and Harbors Appropriation Act
24	ROI	region of interest
25	ROS	River Operations Study
26	Ryr	reactor-year(s)
27	s or sec	second(s)
28	SACTI	Seasonal and Annual Cooling Tower Impact (prediction code)
29	SAFSTOR	Safe Storage
30	scf	standard cubic feet
31	SER	safety evaluation report
32	SHPO	State Historic Preservation Office
33	SMR	small modular reactor
34	SMZ	streamside management zone
35	SO <sub>2</sub>	sulfur dioxide
36	SOARCA	State-of-the-Art Reactor Consequence Analysis
37	SO <sub>x</sub>	oxides of sulfur
38	SSAR	Site Safety Analysis Report
39	Sv	sievert
40	SWPPP	stormwater pollution prevention plan
41	SWS	service water system

1	T	ton(s)
2	TDEC	Tennessee Department of Environment and Conservation
3	TDHS	Tennessee Department of Human Resources
4	TDS	total dissolved solids
5	TEDE	total effective dose equivalent
6	THC	Tennessee Historical Commission
7	TIA	traffic impact analysis
8	TNHP	Tennessee Natural Heritage Program
9	TRAGIS	Transportation Routing Analysis Geographic Information System
10	TRM	Tennessee River Mile
11	TVA	Tennessee Valley Authority
12	TWh	terawatt-hour(s)
13	TWRA	Tennessee Wildlife Resources Agency
14	UPF	Uranium Processing Facility
15	U.S.	United States
16	UMTRI	University of Michigan Transportation Research Institute
17	USACE	U.S. Army Corps of Engineers
18	U.S.C.	United States Code
19	USCB	U.S. Census Bureau
20	USGS	U.S. Geological Survey
21	V	volt
22	VOC	volatile organic compound
23	WBN	Watts Bar Nuclear
24	WNS	white-nose syndrome
25	Y-12	Y-12 National Security Complex
26	yd	yard(s)
27	yd <sup>3</sup>	cubic yard(s)
28	yr	year(s)
29	yr <sup>-1</sup>	per year
30		



**APPENDIX A**  
**CONTRIBUTORS TO THE ENVIRONMENTAL IMPACT STATEMENT**

The overall responsibility for the preparation of this environmental impact statement was assigned to the Office of New Reactors, U.S. Nuclear Regulatory Commission. The U.S. Army Corps of Engineers is participating as a cooperating agency. This environmental impact statement was prepared by members of the Office of New Reactors with assistance from other U.S. Nuclear Regulatory Commission organizations, the U.S. Army Corps of Engineers, and Pacific Northwest National Laboratory.

Name	Affiliation	Function or Expertise
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Jennifer Davis	Office of New Reactors	Historic and Cultural Resources
Mohammad Haque	Office of New Reactors	Hydrology
Daniel Barnhurst	Office of New Reactors	Hydrology
Andrew Kugler	Office of New Reactors	Alternative Sites; Alternative Systems
Daniel Mussatti	Office of New Reactors	Socioeconomics; Environmental Justice; Nonradiological Health; Nonradiological Waste Management
Laura Willingham	Office of New Reactors	Meteorology and Air Quality: Climate Change
Kevin Quinlan	Office of New Reactors	Meteorology and Air Quality
Peyton Doub	Office of New Reactors	Terrestrial Ecology; Aquatic Ecology; Land Use
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Donald Palmrose	Office of New Reactors	Postulated Accidents; Transportation of Radioactive Material
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Mark McIntosh	Nashville District	Regulatory Specialist, Regulatory Division
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Kim Leigh		Deputy Team Lead
Michael Smith		Radiological Health; Uranium Fuel Cycle; Decommissioning
Eva Mart		Radiological Health; Uranium Fuel Cycle; Postulated Accidents
Katie Cort		Alternative Sites

<b>Name</b>	<b>Affiliation</b>	<b>Function or Expertise</b>
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Rebekah Krieg		Aquatic Ecology
Ellen Kennedy		Historic and Cultural Resources
Stephanie Liss		Aquatic Ecology
Bruce Napier		Postulated Accidents
Jeremy Rishel		Severe Accidents
Steven Maheras		Transportation
Philip Meyer		Hydrology; Alternative Systems
Marshall Richmond		Hydrology
Julia Flaherty		Meteorology and Air Quality
Lance Vail		Climate Change
Lara Aston		Nonradiological Health; Nonradioactive Waste
Jim Becker		Terrestrial Ecology
Nancy Kohn		Plant Description
Joanne Duncan		Cumulative Impacts; References
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Susan Loper		GIS Mapping
Sadie Montgomery		GIS Mapping
Mike Parker		Editor
Susan Ennor		Editor

(a) Pacific Northwest National Laboratory is managed for the U.S. Department of Energy by Battelle Memorial Institute.

1 **APPENDIX B**  
2 **ORGANIZATIONS CONTACTED**

3 The following Federal, State, Tribal, regional, and local organizations were contacted during the  
4 review of potential environmental impacts from the building and operation of two or more small  
5 modular reactors (within the plant parameter envelope described in this environmental impact  
6 statement) at the Clinch River Nuclear Site in Roane County, Tennessee:

7 Advisory Council on Historic Preservation, Office of Federal Agency Programs, Washington,  
8 D.C.

9 Absentee Shawnee Tribe, Shawnee, Oklahoma

10 Alabama-Coushatta Tribe of Texas, Livingston, Texas

11 Alabama-Quassarte Tribal Town, Wetumka, Oklahoma

12 Alabama Department of Conservation and Natural Resources

13 Auburn University, Auburn, Alabama

14 Anderson County Chamber of Commerce, Clinton, Tennessee

15 Anderson County Economic Development Association, Clinton, Tennessee

16 Anderson County Sheriff's Department, Clinton, Tennessee

17 Cherokee Nation of Oklahoma, Tahlequah, Oklahoma

18 City of Knoxville, Knoxville, Tennessee

19 City of Oak Ridge, Oak Ridge, Tennessee

20 The Chickasaw Nation, Ada, Oklahoma

21 Choctaw Nation of Oklahoma, Durant, Oklahoma

22 Coushatta Tribe of Louisiana, Elton, Louisiana

23 Eastern Band of the Cherokee Indians, Cherokee, North Carolina

24 Eastern Shawnee Tribe of Oklahoma, Wyandotte, Oklahoma

25 Georgia Department of Natural Resources, Social Circle, Georgia

26 Governor of Tennessee, Nashville, Tennessee

27 Huntsville Utilities, Huntsville, Alabama

28 Jena Band of the Choctaw Indians, Jena, Louisiana

29 Kialegee Tribal Town, Wetumka, Oklahoma

30 Kentucky State Nature Preserves Commission, Frankfort, Kentucky

31 Knox County Government, Knoxville, Tennessee

32 Loudon County Economic Development Agency, Loudon, Tennessee

33 Loudon County Government, Loudon, Tennessee

34 Morgan County Government, Wartburg, Tennessee

35 Mississippi Band of Choctaw Indians, Choctaw, Mississippi

- 1 Muscogee (Creek) Nation of Oklahoma, Okmulgee, Oklahoma
- 2 Oak Ridge National Laboratory, Oak Ridge, Tennessee
- 3 Poarch Band of Creek Indians, Atmore, Alabama
- 4 Quapaw Tribe of Oklahoma, Quapaw, Oklahoma
- 5 Roane Alliance, Kingston, Tennessee
- 6 Roane County Government, Kingston, Tennessee
- 7 Roane County Sherriff's Office, Kingston, Tennessee
- 8 Seminole Tribe of Florida, Hollywood, Florida
- 9 Seminole Nation of Oklahoma, Wewoka, Oklahoma
- 10 Shawnee Tribe of Oklahoma, Miami, Oklahoma
- 11 Tennessee Department of Environment and Conservation, Nashville, Tennessee
- 12 Tennessee Department of Environment and Conservation, Knoxville Field Office, Tennessee
- 13 Tennessee Department of Transportation, Region 1, Knoxville, Tennessee
- 14 Tennessee Emergency Management Agency, Nashville, Tennessee
- 15 Tennessee Historical Commission, Nashville, Tennessee
- 16 Tennessee Housing Development Agency, Knoxville, Tennessee
- 17 Tennessee Wildlife Resource Agency, Crossville, Tennessee
- 18 Tennessee Wildlife Resource Agency, Nashville, Tennessee
- 19 Thlopthlocco Tribal Town, Okemah, Oklahoma
- 20 Trinity Outreach, Oak Ridge, Tennessee
- 21 United Keetoowah Band of Cherokee Indians, Tahlequah, Oklahoma
- 22 United Way of Anderson County, Oak Ridge, Tennessee
- 23 United Way of Loudon County, Lenoir City, Tennessee
- 24 United Way of Roane County, Harriman, Tennessee
- 25 U.S. Department of Energy, Oak Ridge Office of Environmental Management, Oak Ridge,  
26 Tennessee
- 27 U.S. Environmental Protection Agency, Region 4, Atlanta, Georgia
- 28 U.S. Federal Emergency Management Agency, Atlanta, Georgia
- 29 U.S. Fish and Wildlife Service, Tennessee Ecological Services Field Office, Cookeville,  
30 Tennessee
- 31 U.S. Fish and Wildlife Service, Alabama Ecological Services Field Office, Daphne, Alabama
- 32 U.S. House of Representatives, 2nd District, Knoxville Office, Knoxville, Tennessee
- 33 U.S. House of Representatives, 3rd District, Oak Ridge, Tennessee
- 34 U.S. Senate, District 15, Oak Ridge, Tennessee

- 1 University of Tennessee Baker Center for Public Policy, Knoxville, Tennessee
- 2 Watts Bar Utility District, Harriman, Tennessee



1 **APPENDIX C**  
2 **CHRONOLOGY OF NRC AND USACE STAFF ENVIRONMENTAL**  
3 **REVIEW CORRESPONDENCE RELATED TO THE TVA APPLICATION**  
4 **FOR AN EARLY SITE PERMIT (ESP) AT THE CRN SITE**

5 This appendix contains a chronological list of correspondence between the U.S. Nuclear  
6 Regulatory Commission (NRC) and Tennessee Valley Authority (TVA), and other  
7 correspondence related to the NRC staff's environmental review, under Title 10 of the *Code of*  
8 *Federal Regulations* Part 51, for TVA's application for an early site permit at the Clinch River  
9 Nuclear Site. All documents, with the exception of those containing proprietary information,  
10 have been placed in the Commission's Public Document Room, at One White Flint North, 11555  
11 Rockville Pike (first floor), Rockville, Maryland, and are available electronically from the Public  
12 Electronic Reading Room found on the Internet at the following web address:  
13 <http://www.nrc.gov/reading-rm.html>. From this site, the public can gain access to the NRC's  
14 Agencywide Document Access and Management Systems (ADAMS), which provides text and  
15 image files of the NRC's public documents in the Publicly Available Records component of  
16 ADAMS. The ADAMS accession numbers for each document are included below.

17 October 23, 2013 NRC Memorandum: Trip Report Pre-Application Visit to Clinch River  
18 Small Modular Reactor Site, Oak Ridge, Tennessee, and Meeting with  
19 U.S. Army Corps of Engineers, Nashville District, Eastern Section, in  
20 Lenoir City, Tennessee. (Accession No. ML13296A087)

21 March 20, 2015 NRC Memorandum: Summary of Trip to TVA's Clinch River Site on  
22 October 7-8, 2014, for a Site Tour and a Review of the Current Status of  
23 the Environmental Report for TVA's Early Site Permit Application  
24 Submittal. (Package Accession No. ML14329A151).

25 April 30, 2015 Letter to NRC from J.W. Shea, Tennessee Valley Authority (TVA),  
26 Regarding Onsite Reference Portal. (Accession No. ML15124A655)

27 July 15, 2015 Letter from the NRC to J.W. Shea, Tennessee Valley Authority (TVA),  
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29 Application Online Reference Portal. (Accession No. ML15149A397)

30 July 17, 2015 Letter from the NRC to Daniel Stout, TVA, Regarding the Clinch River  
31 Early Site Permit Pre-Application Readiness Assessment. (Accession  
32 No. ML15190A225)

33 October 26, 2015 NRC Memorandum: Observations from the Environmental Readiness  
34 Assessment Activities for a Future Early Site Permit Application for the  
35 Clinch River Nuclear Site. (Package Accession No. ML15251A697)

36 May 12, 2016 Letter to NRC from J.W. Shea, TVA, Submitting Application for Early Site  
37 Permit for Clinch River Nuclear Site (Rev 0). (Accession No.  
38 ML16139A752)

39 May 12, 2016 Early Site Permit Application (Rev 0) for Clinch River Nuclear Site at  
40 [https://www.nrc.gov/reactors/new-reactors/esp/clinch-](https://www.nrc.gov/reactors/new-reactors/esp/clinch-river.html#application)  
41 [river.html#application](https://www.nrc.gov/reactors/new-reactors/esp/clinch-river.html#application)

1	June 10, 2016	Letter to NRC from J.W. Shea, TVA, Regarding Submittal of
2		Meteorological Data in Support of Early Site Permit Application for
3		Clinch River Nuclear Site. (Accession No. ML16168A212)
4	June 17, 2016	Letter from NRC to J.W. Shea, TVA, Acknowledging Receipt of the Early
5		Site Permit Application For the Clinch River Nuclear Site and Associated
6		Federal Register Notice. (Accession No. ML16153A282)
7	June 23, 2016	<i>Federal Register</i> Notice - NRC Receipt of TVA Early Site Permit
8		Application. (81 FR 40929)
9	June 23, 2016	Letter to NRC from J.W. Shea, TVA, Regarding Calculation Input and
10		Output Files in Support of the Clinch River Nuclear Site Early Site Permit
11		Application. (Accession No. ML16180A307)
12	July 6, 2016	Letter to NRC from J.W. Shea, TVA, Regarding Siting Study in Support
13		of the Clinch River Nuclear Site Early Site Permit Application. (Accession
14		No. ML16188A075)
15	July 28, 2016	Letter to NRC from J.W. Shea, TVA, Regarding Atmospheric Dispersion
16		Calculation Input and Output Files in Support of the Clinch River Nuclear
17		Site Early Site Permit Application. (Accession No. ML16216A109)
18	August 11, 2016	Letter to NRC from J.W. Shea, TVA, Regarding Schedule for Submittals
19		of Supplemental Information. (Accession No. ML16224B143)
20	August 19, 2016	Letter from NRC to J.W. Shea, TVA, Regarding Tennessee Valley
21		Authority Request and Schedule for Submittal of Supplemental
22		Information in Support of Early Site Permit Application for Clinch River
23		Nuclear Site. (Accession No. ML16225A667)
24	August 31, 2016	Notice of Forthcoming Public Meeting with Tennessee Valley Authority to
25		Discuss Various Topics Related to Supplemental Information for the
26		Early Site Permit (ESP) Application for the Clinch River Nuclear Site.
27		(Accession No. ML16252A375)
28	September 15, 2016	Handouts from Public Meeting of Sep 15, 2016: Environmental
29		Alternatives Supplemental Items. (Accession No. ML16252A182)
30	October 27, 2016	Letter from NRC to Daniel Stout Regarding Plan for Document Audit of
31		Tennessee Valley Authority's Supplemental Information to Support the
32		Early Site Permit Environmental Report. (Accession No. ML16285A388)
33	December 2, 2016	Letter to NRC from J.W. Shea, TVA, Regarding Information on
34		Cumulative Radiological Health Impacts in Support of the Clinch River
35		Nuclear Site Early Site Permit Application. (Accession No.
36		ML16340A259)
37	December 2, 2016	Letter to NRC from J.W. Shea, TVA, Regarding Meteorological
38		Information in Support of the Clinch River Nuclear Site Early Site Permit
39		Application. (Accession No. ML16340A256)

1 December 8, 2016 Letter to NRC from J.W. Shea, TVA, Regarding Information on Alternate  
2 Cooling Water Systems in Support of the Clinch River Nuclear Site Early  
3 Site Permit Application. (Accession No. ML16344A061)

4 December 12, 2016 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of Cultural  
5 Reports and Programmatic Agreement in Support of Early Site Permit  
6 Application for Clinch River Nuclear Site. (Package Accession No.  
7 ML17284A306)

8 December 13, 2016 Letter to NRC from J.W. Shea, TVA, Regarding Information on  
9 Terrestrial Ecology in Support of the Clinch River Nuclear Site Early Site  
10 Permit Application. (Accession No. ML16348A552)

11 December 15, 2016 Letter to NRC from J.W. Shea, TVA, Regarding Site Selection  
12 Information in Support of the Clinch River Nuclear Site Early Site Permit  
13 Application. (Accession No. ML16350A429)

14 December 16, 2016 Letter to NRC from J.W. Shea, TVA, Regarding Aquatic Ecology  
15 Information in Support of the Clinch River Nuclear Site Early Site Permit  
16 Application. (Accession No. ML16356A485)

17 December 27, 2016 Letter to NRC from J.W. Shea, TVA, Regarding Environmental  
18 Protection Plan Information in Support of the Clinch River Nuclear Site  
19 Early Site Permit Application. (Accession No. ML16363A378)

20 January 5, 2017 Letter from NRC to J.W. Shea, TVA, Regarding the Acceptance Review  
21 Results for an Early Site Permit Application for Clinch River Nuclear Site.  
22 (Package Accession No. ML16356A226)

23 January 9, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of Cultural  
24 Resource Reports in Support of Early Site Permit Application for Clinch  
25 River Nuclear Site. (Package Accession No. ML17298A058)

26 January 12, 2017 *Federal Register* Notice - Early Site Permit Application; Acceptance for  
27 Docketing. (82 FR 3812)

28 February 11, 2017 NRC Memorandum: Summary Report for the Audit Related to the  
29 Tennessee Valley Authority's Supplemental Information to Support the  
30 Early Site Permit Environmental Report. (Accession No. ML17011A193)

31 February 13, 2017 Email from Allen Fetter to Ray Schiele: Clinch River ESP - Saf.  
32 Additional topics for Monday (2/13/17) public meeting. (Accession No.  
33 ML17044A265)

34 February 25, 2017 NRC Memorandum: Summary of Meeting Between the US. NRC and  
35 TVA to discuss topics associated with Section 2.1, 2.2 and 2.3 in Part 2  
36 of the Site Safety Analysis Report of the Tennessee Valley Authority's  
37 Early Site Permit Application for the Clinch River Nuclear Site.  
38 (Accession No. ML17054D545)

1 March 1, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of Calculation  
2 Input and Output Files in Support of Early Site Permit Application for  
3 Clinch River Nuclear Site. (Accession No. ML17065A269)

4 March 10, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of Tribal  
5 Consultation Letter in Support of Early Site Permit Application.  
6 (Accession No. ML17072A224)

7 March 17, 2017 Letter from NRC to J.W. Shea, TVA, Regarding the Clinch River Nuclear  
8 Site Early Site Permit Application Review Schedule. (Accession No.  
9 ML17069A104)

10 March 30, 2017 Letter from NRC to Emily Steele, Kingston Public Library, Regarding  
11 Maintenance of Reference Materials at the Kingston Public Library  
12 Related to the Environmental Review of the Tennessee Valley Authority  
13 Early Site Permit Application at the Clinch River Nuclear Site. (Accession  
14 No. ML17061A426)

15 March 30, 2017 Letter from NRC to Kathy McNeilly, Oak Ridge Public Library, Regarding  
16 Maintenance of Reference Materials at the Oak Ridge Public Library  
17 Related to the Environmental Review of the Tennessee Valley Authority  
18 Early Site Permit Application at the Clinch River Nuclear Site. (Accession  
19 No. ML17061A427)

20 April 4, 2017 Letter from NRC to J.W. Shea, TVA, Regarding Tennessee Valley  
21 Authority - Application for an Early Site Permit for the Clinch River  
22 Nuclear Site; the Notice of Hearing, Opportunity to Petition for Leave to  
23 Intervene, and Associated Federal Register Notice. (Package Accession  
24 No. ML17061A396)

25 April 4, 2017 *Federal Register* Notice - Notice of Hearing and Opportunity to Petition  
26 for Leave to Intervene; Order Imposing Procedures. (82 FR 16436)

27 April 7, 2017 Letter from NRC to J.W. Shea, TVA, Regarding Notice of Intent to  
28 Prepare an Environmental Impact Statement and Conduct Scoping  
29 Related to an Early Site Permit for the Clinch River Nuclear Site.  
30 (Package Accession No. ML17068A241)

31 April 12, 2017 Letter from NRC to Tammy Turley, USACE Nashville District, Regarding  
32 Invitation to Participate as a Cooperating Agency in Preparation of an  
33 Environmental Impact Statement for the Tennessee Valley Authority  
34 Early Site Permit Application at the Clinch River Nuclear Site, Roane  
35 County, Tennessee. (Accession No. ML17065A237)

36 April 13, 2017 Federal Register Notice - Intent to Prepare Environmental Impact  
37 Statement and Conduct Scoping Process; Public Meeting and Request  
38 for Comment. (82 FR 17885)

1 April 17, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
2 Supplemental Information Related to the Exclusion Area Boundary and  
3 Population Distribution Around the Clinch River Nuclear Site in Support  
4 of the Early Site Permit Application. (Accession No. ML17107A080)

5 April 20, 2017 Letter from NRC to Edwina Butler-Wolfe, Absentee Shawnee Tribe,  
6 Regarding Initiation of Section 106 and Scoping Process for the  
7 Environmental Review of the Early Site Permit Application for the Clinch  
8 River Nuclear Site in Roane County, Tennessee. (Accession No.  
9 ML17041A081)

10 April 20, 2017 Letter from NRC to Ryan Morrow, Thlopthlocco Tribal Town, Regarding  
11 Initiation of Section 106 and Scoping Process for the Environmental  
12 Review of the Early Site Permit Application for the Clinch River Nuclear  
13 Site in Roane County, Tennessee. (Accession No. ML17047A682)

14 April 20, 2017 Letter from NRC to Gary Batton, Choctaw Nation of Oklahoma,  
15 Regarding Initiation of Section 106 and Scoping Process for the  
16 Environmental Review of the Early Site Permit Application for the Clinch  
17 River Nuclear Site in Roane County, Tennessee. (Accession No.  
18 ML17041A086)

19 April 20, 2017 Letter from NRC to Stephanie A. Bryan, Poarch Band of Creek Indians,  
20 Regarding Initiation of Section 106 and Scoping Process for the  
21 Environmental Review of the Early Site Permit Application for the Clinch  
22 River Nuclear Site in Roane County, Tennessee. (Accession No.  
23 ML17047A676)

24 April 20, 2017 Letter from NRC to Jo Ann Battise, Alabama-Coushatta Tribe of Texas,  
25 Regarding Initiation of Section 106 and Scoping Process for the  
26 Environmental Review of the Early Site Permit Application for the Clinch  
27 River Nuclear Site in Roane County, Tennessee. (Accession No.  
28 ML17041A082)

29 April 20, 2017 Letter from NRC to Patrick Lambert, Eastern Band of Cherokee Indians  
30 of North Carolina, Regarding Initiation of Section 106 and Scoping  
31 Process for the Environmental Review of the Early Site Permit  
32 Application for the Clinch River Nuclear Site in Roane County,  
33 Tennessee. (Accession No. ML17017A123)

34 April 20, 2017 Letter from NRC to Bill John Baker, Cherokee Nation of Oklahoma,  
35 Regarding Initiation of Section 106 and Scoping Process for the  
36 Environmental Review of the Early Site Permit Application for the Clinch  
37 River Nuclear Site in Roane County, Tennessee. (Accession No.  
38 ML17041A085)

39 April 20, 2017 Letter from NRC to Tarpie Yargee, Alabama-Quassarte Tribal Town,  
40 Regarding Initiation of Section 106 and Scoping Process for the  
41 Environmental Review of the Early Site Permit Application for the Clinch  
42 River Nuclear Site in Roane County, Tennessee. (Accession No.  
43 ML17041A084)

1 April 20, 2017 Letter from NRC to B. Cheryl Smith, Jena Band of the Choctaw Indians,  
2 Regarding Initiation of Section 106 and Scoping Process for the  
3 Environmental Review of the Early Site Permit Application for the Clinch  
4 River Nuclear Site in Roane County, Tennessee . (Accession No.  
5 ML17047A407)

6 April 20, 2017 Letter from NRC to Bill Anoatubby, The Chickasaw Nation, Regarding  
7 Initiation of Section 106 and Scoping Process for the Environmental  
8 Review of the Early Site Permit Application for the Clinch River Nuclear  
9 Site in Roane County, Tennessee. (Accession No. ML17047A681)

10 April 20, 2017 Letter from NRC to John Berrey, Quapaw Tribe of Oklahoma, Regarding  
11 Initiation of Section 106 and Scoping Process for the Environmental  
12 Review of the Early Site Permit Application for the Clinch River Nuclear  
13 Site in Roane County, Tennessee. (Accession No. ML17047A677)

14 April 20, 2017 Letter from NRC to Marcellus W. Osceola, Jr., Seminole Tribe of Florida,  
15 Regarding Initiation of Section 106 and Scoping Process for the  
16 Environmental Review of the Early Site Permit Application for the Clinch  
17 River Nuclear Site in Roane County, Tennessee. (Accession No.  
18 ML17047A679)

19 April 20, 2017 Letter from NRC to Joe Bunch, United Keetoowah Band of Cherokee  
20 Indians, Regarding Initiation of Section 106 and Scoping Process for the  
21 Environmental Review of the Early Site Permit Application for the Clinch  
22 River Nuclear Site in Roane County, Tennessee. (Accession No.  
23 ML17047A683)

24 April 20, 2017 Letter from NRC to Lovelin Poncho, Coushatta Tribe of Louisiana,  
25 Regarding Initiation of Section 106 and Scoping Process for the  
26 Environmental Review of the Early Site Permit Application for the Clinch  
27 River Nuclear Site in Roane County, Tennessee. (Accession No.  
28 ML17047A405)

29 April 20, 2017 Letter from NRC to E. Patrick McIntyre, Jr., Tennessee Historical  
30 Commission, Regarding Initiation of Section 106 and Scoping Process  
31 for the Environmental Review of the Early Site Permit Application for the  
32 Clinch River Nuclear Site in Roane County, Tennessee. (Accession No.  
33 ML17061A428)

34 April 20, 2017 Letter from NRC to Phyliss J. Anderson, Mississippi Band Of Choctaw  
35 Indians, Regarding Initiation of Section 106 and Scoping Process for the  
36 Environmental Review of the Early Site Permit Application for the Clinch  
37 River Nuclear Site in Roane County, Tennessee. (Accession No.  
38 ML17047A409)

39 April 20, 2017 Letter from NRC to Mary Jennings, U.S. Fish and Wildlife Service,  
40 Regarding Request For Participation In The Environmental Scoping  
41 Process And A List Of Protected Species Within The Area Under  
42 Evaluation For The Proposed Clinch River Nuclear Site Early Site Permit  
43 Application. (Accession No. ML17069A249)

1 April 20, 2017 Letter from NRC to James Floyd, Muscogee (Creek) Nation of  
2 Oklahoma, Regarding Initiation of Section 106 and Scoping Process for  
3 the Environmental Review of the Early Site Permit Application for the  
4 Clinch River Nuclear Site in Roane County, Tennessee. (Accession No.  
5 ML17047A675)

6 April 20, 2017 Letter from NRC to Leonard M. Harjo, Seminole Nation of Oklahoma,  
7 Regarding Initiation of Section 106 and Scoping Process for the  
8 Environmental Review of the Early Site Permit Application for the Clinch  
9 River Nuclear Site in Roane County, Tennessee . (Accession No.  
10 ML17047A678)

11 April 20, 2017 Letter from NRC to Glenna J. Wallace, Eastern Shawnee Tribe of  
12 Oklahoma, Regarding Initiation of Section 106 and Scoping Process for  
13 the Environmental Review of the Early Site Permit Application for the  
14 Clinch River Nuclear Site in Roane County, Tennessee. (Accession No.  
15 ML17047A406)

16 April 20, 2017 Letter from NRC to Ron Sparkman, Shawnee Tribe of Oklahoma,  
17 Regarding Initiation of Section 106 and Scoping Process for the  
18 Environmental Review of the Early Site Permit Application for the Clinch  
19 River Nuclear Site in Roane County, Tennessee. (Accession No.  
20 ML17047A680)

21 April 20, 2017 Letter from NRC to Bill Pearson, U.S. Fish and Wildlife Service,  
22 Regarding Request For Participation In The Environmental Scoping  
23 Process And A List Of Protected Species Within The Area Under  
24 Evaluation For The Proposed Clinch River Early Site Permit Application  
25 Review. (Accession No. ML17088A264)

26 April 20, 2017 Letter from NRC to Reid Nelson, Advisory Council on Historic  
27 Preservation, Regarding Initiation of Section 106 and Scoping Process  
28 for the Environmental Review of the Early Site Permit Application for the  
29 Clinch River Nuclear Site in Roane County, Tennessee. (Accession No.  
30 ML17065A239)

31 April 20, 2017 Letter from NRC to Jeremiah Hobia, Kialegee Tribal Town, Regarding  
32 Initiation of Section 106 and Scoping Process for the Environmental  
33 Review of the Early Site Permit Application for the Clinch River Nuclear  
34 Site in Roane County, Tennessee. (Accession No. ML17047A408)

35 April 21, 2017 Letter to NRC from Mary Jennings, U.S. Fish and Wildlife Service,  
36 Regarding FWS#2017-CPA-0711. Notice of Intent for the Nuclear  
37 Regulatory Commission to Prepare an Environmental Impact Statement  
38 and Conduct a Scoping Process for the Clinch River Nuclear Site  
39 Located in Roane County, Tennessee. (Accession No. ML17145A505)

40 April 28, 2017 Notice of Public Meeting to Discuss the Environmental Scoping Process  
41 for the Clinch River Nuclear Site Early Site Permit Application.  
42 (Accession No. ML17118A330)

1 May 2, 2017 Letter from Tammy Turley, USACE Nashville District, to NRC, regarding  
2 Invitation to Participate as a Cooperating Agency in Preparation of an  
3 Environmental Impact Statement for the Tennessee Valley Authority  
4 Early Site Permit Application at the Clinch River Nuclear Site, Roane  
5 County, Tennessee. (Accession No. ML17205A413)

6 May 5, 2017 Letter to NRC from Mary Jennings, U.S. Fish and Wildlife Service,  
7 Regarding FWS# 2017-I-0473. U.S. Nuclear Regulatory Commission -  
8 Requests for Participation in the Environmental Scoping Process and  
9 List of Federally Protected Species Within the Area Under Evaluation for  
10 the Proposed Clinch River Nuclear Site Located in Oak Ridge, Roane  
11 County, Tennessee. (Accession No. ML17205A341)

12 May 7, 2017 Plan for Environmental Audit Related to the Clinch River Nuclear Site  
13 Early Site Permit Application. (Accession No. ML17088A728)

14 May 12, 2017 Letter to NRC from Elizabeth Toombs, Cherokee Nation, Regarding  
15 Clinch River Nuclear Site, Roane County, TN – Cherokee Nation Section  
16 106. (Accession No. ML17145A580)

17 May 30, 2017 Letter to NRC from Larry Long, U.S. Environmental Protection Agency,  
18 Regarding Informal Pre-permit Clinch River Nuclear Site. (Accession  
19 No. ML17157B742)

20 June 5, 2017 Letter to NRC from Daniel Rangle, Choctaw Nation of Oklahoma,  
21 Regarding Initiation of Section 106 and Scoping Process for the  
22 Environmental Review of the Early Site Permit Application for Clinch  
23 River Nuclear Site in Roane County, Tennessee. (Accession No.  
24 ML17157B749)

25 June 7, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
26 Supplemental Information Related to the Hydrologic Engineering in  
27 Support of the Clinch River Nuclear Site Early Site Permit Application –  
28 Groundwater. (Accession No. ML17158B342)

29 June 12, 2017 Letter to NRC from Kendra Abkowitz, Tennessee Department of  
30 Environment and Conservation, Regarding TDEC NEPA  
31 Review/Comments Complete. (Accession No. ML17170A310)

32 June 15, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
33 Supplemental Information Regarding the Impacts of Non-Radiological  
34 Traffic Accidents in Support of the Early Site Permit Application for  
35 Clinch River Nuclear Site. (Accession No. ML17167A155)

36 June 28, 2017 Letter to NRC from Karen Pritchett, United Keetoowah Band of  
37 Cherokee Indians, Regarding Clinch River Nuclear Site, Roane County,  
38 Tennessee. (Accession No. ML17206A450)

39 June 20, 2017 NRC Memorandum: Summary of Public Scoping Meeting Related To  
40 The Early Site Permit Application Review Of The Clinch River Nuclear  
41 Site. (Package Accession No. ML17163A352)

1 June 26, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
2 Supplemental Information Related to Plant Parameter Envelope Source  
3 Terms in Support of Early Site Permit Application for Clinch River  
4 Nuclear Site. (Accession No. ML17178A330)

5 July 7, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
6 Supplemental Information Related to the Environmental Audit in Support  
7 of Early Site Permit Application for Clinch River Nuclear Site. (Accession  
8 No. ML17206A091)

9 July 18, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
10 Supplemental Information Related to the Environmental Audit in Support  
11 of Early Site Permit Application for Clinch River Nuclear Site. (Accession  
12 No. ML17200C887)

13 July 20, 2017 Letter from NRC to Mary Jennings, U.S. Fish and Wildlife Service,  
14 Regarding FWS# 2017-I-0473. U.S. Nuclear Regulatory Commission  
15 (NRC) – Updated List of Federally Threatened and Endangered Species  
16 that Potentially Occur near the Proposed Clinch River Small Modular  
17 Nuclear Reactor Facility in Oak Ridge, Roane County, Tennessee.  
18 (Accession No. ML17205A342)

19 August 1, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
20 Supplemental Information Related to the Environmental Audit in Support  
21 of Early Site Permit Application for Clinch River Nuclear Site. (Package  
22 Accession No. ML17234A002)

23 August 14, 2017 NRC Memorandum: Meeting between the U.S. Nuclear Regulatory  
24 Commission and Tennessee Valley Authority to Discuss Topics  
25 Associated With TVA's Early Site Permit Application for the Clinch River  
26 Nuclear Site [Application Figures and Graphic Information System files].  
27 (Accession No. ML18010A258)

28 August 21, 2017 Email from Mike Barbour, Auburn University, to James Becker, PNNL,  
29 Regarding Map Package for AL NHP. (Package Accession No.  
30 ML18022A463).

31 August 21, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
32 Supplemental Information Related to the Environmental Audit in Support  
33 of Early Site Permit Application for Clinch River Nuclear Site. (Accession  
34 No. ML17233A298)

35 August 25, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Supplemental  
36 Information Related to Groundwater Hydrology in Support of Early Site  
37 Permit Application for Clinch River Nuclear Site. (Accession No.  
38 ML17237C084)

39 August 30, 2017 Meeting between the U.S. Nuclear Regulatory Commission (NRC) and  
40 Tennessee Valley Authority (TVA) to Discuss Topics Associated With  
41 TVA's Early Site Permit Application for the Clinch River Nuclear Site  
42 [Cultural Resources and Transportation]. (Accession No. ML17352A028)

1     September 5, 2017     Letter to NRC from J.W. Shea, TVA, Regarding Supplemental  
2     Information Related to Environmental Report Figures in Support of Early  
3     Site Permit Application for Clinch River Nuclear Site. (Accession No.  
4     ML18010A067)

5     September 6, 2017     Email from Pat Black, Tennessee Wildlife Resource Agency, to James  
6     Becker, PNNL, Regarding Watts Bar Reservoir Creel Survey Report.  
7     (Package Accession No. ML18022A346).

8     September 6, 2017     Email from Gerry Middleton, Tennessee Department of Environment and  
9     Conservation, to James Becker, PNNL, Regarding Bat Data Report  
10    2013, 2014, and 2015. (Package Accession No. ML18019A036)

11    September 11, 2017    Email from Stephanie Williams, Tennessee Department of Environment  
12    and Conservation, to James Becker, PNNL, Regarding Map Package for  
13    TN NHP. (Package Accession No. ML18026A552)

14    September 13, 2017    Email from James Becker, PNNL, to Ian Horn, Kentucky State Nature  
15    Preserves Commission, Regarding KY NHP Review of Transmission  
16    Line Segment for Clinch River SMR ESP Project in Tennessee.  
17    (Accession No. ML18059A130)

18    September 15, 2017    Letter to NRC from J.W. Shea, TVA, Regarding Response to Request for  
19    Additional Information Related to the Evacuation Time Estimates in  
20    Support of Early Site Permit Application for Clinch River Nuclear Site.  
21    (Accession No. ML17261A066)

22    September 18, 2017    Email from Kitty McCracken, Oak Ridge National Laboratory, to James  
23    Becker, PNNL, Regarding Fish Data for Ish Creek, Oak Ridge,  
24    Tennessee. (Package Accession No. ML18016A334)

25    September 24, 2017    Email from Anna Yellin, Georgia Department of Natural Resources, to  
26    James Becker, PNNL, Regarding the Environmental Review. (Package  
27    Accession No. ML18012A447)

28    October 2, 2017        Email from Ian Horn, Kentucky State Nature Preserves Commission, to  
29    James Becker, PNNL, Regarding KY NHP Review of Transmission Line  
30    Segment for Clinch River SMR ESP Project in Tennessee. (Package  
31    Accession No. ML18012A656)

32    October 10, 2017       Letter to NRC, from J.W. Shea, TVA, Regarding Submittal of  
33    Supplemental Information Related to Groundwater Hydrology in Support  
34    of Early Site Permit Application for Clinch River Nuclear Site. (Accession  
35    No. ML17286A615)

36    October 26, 2017       Environmental Impact Statement Scoping Process Summary Report  
37    Clinch River Nuclear Site Early Site Permit Application. (Package  
38    Accession No. ML17242A061)

1 November 3, 2017 Email from Brian Flock, Tennessee Wildlife Resource Agency, to James  
2 Becker, PNNL, Regarding Clinch River Small Modular Reactor Project- 2  
3 Figures. (Accession No. ML18064A895)

4 November 8, 2017 Email from Neil Giffen, Oak Ridge National Laboratory, to James Becker,  
5 PNNL, Regarding Questions About a Former Area of "Very High  
6 Biological Significance" on the Clinch River Site. (Package Accession  
7 No. ML18022A742)

8 November 13, 2017 Meeting between the U.S. Nuclear Regulatory Commission (NRC) and  
9 Tennessee Valley Authority (TVA) to Discuss Topics Associated With  
10 TVA's Early Site Permit Application for the Clinch River Nuclear Site [ER  
11 References and Site Safety Hydrology]. (Accession No. ML18010A322)

12 November 17, 2017 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
13 Environmental Report References in Support of Early Site Permit  
14 Application for Clinch River Nuclear Site. (Accession No. ML17334A038)

15 December 7, 2017 Email from Neil Giffen, Oak Ridge National Laboratory, to James Becker,  
16 PNNL, Regarding Question About a Former Area of "Very High  
17 Biological Significance" on the Clinch River Site. (Accession No.  
18 ML18010A883).

19 December 15, 2017 Letter to NRC from J.W. Shea, TVA, Submitting Application for Early Site  
20 Permit for Clinch River Nuclear Site (Rev 1). (Accession No.  
21 ML18005A067)

22 December 15, 2017 Early Site Permit Application for Clinch River Nuclear Site at  
23 [https://www.nrc.gov/reactors/new-reactors/esp/clinch-](https://www.nrc.gov/reactors/new-reactors/esp/clinch-river.html#application)  
24 [river.html#application](https://www.nrc.gov/reactors/new-reactors/esp/clinch-river.html#application)

25 January 11, 2018 NRC Memorandum: Summary Report for the Full Scope Environmental  
26 Audit for the Clinch River Nuclear Site Early Site Permit Application.  
27 (Package Accession No. ML17226A020)

28 January 19, 2018 Email from NRC, to Theodore Isham, Seminole Nation of Oklahoma,  
29 Regarding Early Site Permit Application for the Clinch River Nuclear Site  
30 in Roane County, Tennessee. (Package Accession No. ML18031A950)

31 January 19, 2018 Email from NRC, to Samantha Robison, Alabama-Quassarte Tribal  
32 Town, Regarding Early Site Permit Application for the Clinch River  
33 Nuclear Site in Roane County, Tennessee. (Accession No.  
34 ML18046A410)

35 January 19, 2018 Email from NRC, to Bryant Celestine, Alabama-Coushatta Tribe of  
36 Texas, Regarding Early Site Permit Application for the Clinch River  
37 Nuclear Site in Roane County, Tennessee. (Package Accession No.  
38 ML18058B560)

1 January 20, 2018 Email from Theodore Isham, Seminole Nation of Oklahoma, to NRC,  
2 Regarding Early Site Permit Application for the Clinch River Nuclear Site  
3 in Roane County, Tennessee. (Accession No. ML18046A412)

4 January 22, 2018 Email from Karen Brunso, The Chickasaw Nation, to NRC, Regarding  
5 Early Site Permit Application for the Clinch River Nuclear Site in Roane  
6 County, Tennessee. (Accession No. ML18031A976)

7 January 22, 2018 Email from NRC, to Victoria Menchaca, Seminole Tribe of Florida,  
8 Regarding Early Site Permit Application for the Clinch River Nuclear Site  
9 in Roane County, Tennessee. (Accession No. ML18059A157)

10 January 22, 2018 Letter to NRC from J.W. Shea, TVA, Submitting Responses to Request  
11 for Additional Information Related to Emergency Planning Exemption  
12 Requests in Support of Early Site Permit Application for Clinch River  
13 Nuclear Site. (Accession No. ML18022A917)

14 January 25, 2018 Letter to NRC from J.W. Shea, TVA, Regarding Submittal of  
15 Environmental Report References in Support of Early Site Permit  
16 Application for Clinch River Nuclear Site. (Accession No. ML18036A346)

17 January 29, 2018 Email from NRC, to Terry Clouthier, Thlopthlocco Tribal Town,  
18 Regarding Early Site Permit Application for the Clinch River Nuclear Site  
19 in Roane County, Tennessee. (Accession No. ML18040A439)

20 February 9, 2018 Email from NRC, to Daniel Ragle, Choctaw Nation of Oklahoma,  
21 Regarding Clinch River Nuclear Site, Early Site Permit Application,  
22 Environmental Audit Summary Report. (Accession No. ML18044A843)

23 February 16, 2018 Email from NRC, to Carolyn White, Poarch Band of Creek Indians,  
24 Regarding Early Site Permit Application for the Clinch River Nuclear Site  
25 in Roane County, Tennessee. (Accession No. ML18051A746)

26 February 19, 2018 Letter to NRC, from Terry Clothier, Thlopthlocco Tribal Town, Regarding  
27 Early Site Permit Application for the Clinch River Nuclear Site in Roane  
28 County, Tennessee. (Accession No. ML18051A738)

29 March 5, 2018 Email from NRC, to Theodore Isham, Seminole Nation of Oklahoma,  
30 Regarding Early Site Permit Application for the Clinch River Nuclear Site  
31 in Roane County, Tennessee. (Accession No. ML18064A222)

1 **APPENDIX D**  
2 **SCOPING COMMENTS AND RESPONSES**

3 On April 13, 2017, the U.S. Nuclear Regulatory Commission (NRC) published a Notice of Intent  
4 to Prepare an Environmental Impact Statement and Conduct Scoping Process in the *Federal*  
5 *Register* (82 FR 17885 2017-TN4910). The Notice of Intent notified the public of the staff's  
6 intent to prepare an environmental impact statement (EIS) and conduct scoping for an  
7 application received from Tennessee Valley Authority (TVA) for an Early Site Permit (ESP) for  
8 the Clinch River Nuclear (CRN) Site. The CRN Site is located in Roane County in eastern  
9 Tennessee.

10 This EIS has been prepared in accordance with provisions of the National Environmental Policy  
11 Act of 1969 (NEPA) (42 U.S.C. § 4321 *et seq.*-TN661), Council on Environmental Quality  
12 guidelines, and Title 10 of the *Code of Federal Regulations* (CFR) Parts 51 and 52 (TN250 and  
13 TN251, respectively). As outlined by NEPA, the NRC initiated the scoping process with the  
14 issuance of the *Federal Register* Notice. The NRC invited the applicant; Federal, Tribal, State,  
15 and local government agencies; local organizations; and individuals to participate in the scoping  
16 process by providing oral comments at the scheduled public meeting and/or by submitting  
17 written suggestions and comments no later than June 12, 2017.

18 **D.1 Overview of the Scoping Process**

19 The scoping process provides an opportunity for public participation to identify issues to be  
20 addressed in the EIS and to highlight public concerns and issues. The Notice of Intent identified  
21 the following objectives of the scoping process.

- 22 • Define the proposed action that is to be the subject of the EIS.
- 23 • Determine the scope of the EIS and identify significant issues to be analyzed in depth.
- 24 • Identify and eliminate from detailed study those issues that are peripheral or that are not  
25 significant.
- 26 • Identify any environmental assessments and other EISs that are being prepared or will be  
27 prepared that are related to, but not part of, the scope of the EIS being considered.
- 28 • Identify other environmental review and consultation requirements related to the proposed  
29 action.
- 30 • Identify parties consulting with the NRC under the National Historic Preservation Act  
31 (NHPA), as set forth in 36 CFR 800.8(c)(1)(i) (TN513).
- 32 • Indicate the relationship between the timing of the preparation of the environmental  
33 analyses and the NRC's tentative planning and decision-making schedule.
- 34 • Identify any cooperating agencies and, as appropriate, allocate assignments for preparation  
35 and schedules for completing the EIS to the NRC and any cooperating agencies.
- 36 • Describe how the EIS will be prepared and identify any contractor assistance to be used.

37 Two public scoping meetings were held at the Pollard Technology Conference Center  
38 Auditorium, at 210 Badger Avenue, in Oak Ridge, Tennessee, on May 15, 2017; meetings  
39 took place at 1:00 p.m. and 6:00 p.m. The NRC announced the meetings in local and regional  
40 newspapers (*The Oak Ridger*, *Roane County News*, *Knoxville Sentinel*, and *The*  
41 *Roane Reader*) and issued press releases locally. Each scoping meeting began with prepared  
42 statements from NRC staff members providing a brief overview of the ESP application

1 review process and the NEPA process. After the NRC’s prepared statements, the meetings  
2 were opened for public comments.

3 Twelve afternoon scoping meeting attendees and seven evening scoping meeting attendees  
4 provided oral comments that were recorded and transcribed by a certified court reporter. Two  
5 written statements were received during the meeting. In addition to the oral and written  
6 statements provided at the public scoping meeting, a total of 74 pieces of correspondence were  
7 received during the scoping period. The scoping period ran from April 13, 2017 to June 12, 2017.

8 Transcripts for both afternoon and evening scoping meetings can be found in the NRC’s  
9 Agencywide Documents Access and Management System (ADAMS) under accession numbers  
10 ML17151A407 and ML17151A408, respectively. A scoping meeting summary memorandum  
11 (ML17157B585) was issued on June 20, 2017.

12 At the conclusion of the scoping period, the NRC staff and its contractor, Pacific Northwest  
13 National Laboratory, reviewed the scoping meeting transcripts, as well as all written material  
14 received, and identified individual comments. These comments were organized according to  
15 topic within the proposed EIS or according to the general topic if outside the scope of the EIS.  
16 After comments were grouped according to subject area, the NRC staff prepared responses to  
17 the comments, identifying which were within the scope of the EIS.

18 Table D-1 identifies in alphabetical order the individuals who provided comments during the  
19 scoping period, their affiliations (if given), and the ADAMS accession number that can be used  
20 to locate their correspondence. Table D-2 lists the comment categories in alphabetical order  
21 and the commenter names and numbers for comments for each category. The balance of this  
22 appendix presents the comments and NRC staff responses organized by topic category.

23 **Table D-1. Individuals Providing Comments during the Comment Period**

<b>Commenter</b>	<b>Affiliation (if stated)</b>	<b>Comment Source and Document ID</b>	<b>Correspondence ID</b>
Abkowitz, Kendra	Tennessee Department of Environment and Conservation	Email (ML17170A310)	0043
Almond, Jake		Meeting Transcript (ML17151A407)	0001-8
Anderson, KC		Email (ML17163A439)	0039
Anonymous		Letter (ML17145A549)	0035
Anonymous		Letter (ML17158B348)	0036
Anonymous		Letter (ML17180A317)	0059
Anonymous		reg.gov (ML17163A077)	0047
Anthony, Kate		reg.gov (ML17164A179)	0051
Bates, Renee		Letter (ML17157B347)	0034
Beach, Tom		Meeting Transcript (ML17151A408)	0002-1
Boles, Dustin	U.S. Fish and Wildlife Service	Email (ML17145A505)	0003
Bothwell, Cecil		Email (ML17145A542)	0008
Bryant, Harry		Email (ML17206A449)	0060
Burger, Carol		reg.gov (ML17163A081)	0050

24

**Table D-1. (contd)**

<b>Commenter</b>	<b>Affiliation (if stated)</b>	<b>Comment Source and Document ID</b>	<b>Correspondence ID</b>
Campbell, Jim	East Tennessee Economic Council	reg.gov (ML17166A207)	0053
Carter, Pat		Email (ML17157B743)	0027
Carter, Rick		Email (ML17157B745)	0028
Chinn, Jr., Rick	City of Oak Ridge	Email (ML17163A440)	0040
Chinn, Jr., Rick	City of Oak Ridge	Email (ML17180A318)	0040
Colclasure, Doug		Email (ML17163A442)	0042
Colton, Kara	Energy Communities Alliance	Email (ML17163A441)	0041
Cremer, Claudine		reg.gov (ML17163A080)	0049
Cumberland, Margaret		Meeting Transcript (ML17151A408)	0002-3
Curran, Diane	Southern Alliance for Clean Energy	Email (ML17166A206)	0052
DiMaria, Pamela		Email (ML17163A438)	0038
Ellis, Daniel		Email (ML17145A551)	0010
Emert, Steven	Anderson County Board of Commissioners	Letter (ML17177A090)	0058
Flagg, Tom		Email (ML17145A554)	0011
Frank, Terry	Anderson County Mayor	Letter (ML17151A788)	0062
Franklin, Doug	Hands On, Carpentry and Solar	reg.gov (ML17132A171)	0017
Gilmartin, Gary		Meeting Transcript (ML17151A407)	0001-2
Goins, Joe		reg.gov (ML17163A086)	0056
Goss, Sandra	Tennessee Citizens for Wilderness Planning	reg.gov (ML17166A208)	0054
Griffin, Tim	Energy, Technology and Environmental Business Association	Meeting Transcript (ML17151A407)	0001-9
Grimes, Patricia		Email (ML1715B722)	0023
Hardy, Parker	Oak Ridge Chamber of Commerce	Meeting Transcript (ML17151A407)	0001-3
Harland, Donald		reg.gov (ML17142A302)	0021
Hickman, Beth	City of Oak Ridge	Email (ML17163A440)	0040
Hickman, Beth	City of Oak Ridge	Email (ML17180A318)	0040
Holt, Cathy		Email (ML17145A565)	0014
Humphries, Leigha	Oak Ridge Chamber of Commerce	Email (ML17158C137)	0037
Hyché, Kenneth		reg.gov (ML17163A078)	0048
Jennings, Mary	U.S. Fish and Wildlife Service	Letter (ML17205A341)	0063
Johnston, Susan		reg.gov (ML17163A076)	0046

**Table D-1. (contd)**

<b>Commenter</b>	<b>Affiliation (if stated)</b>	<b>Comment Source and Document ID</b>	<b>Correspondence ID</b>
Jones, Sid		Email (ML17157B748)	0031
Jordan, Ben		Meeting Transcript (ML17151A407)	0001-1
Kirkman, Arden		Email (ML17157B741)	0025
Kohlhorst, Darrel		Meeting Transcript (ML17151A407)	0001-7
Krushenski, Kenneth	City of Oak Ridge	Email (ML17163A440)	0040
Krushenski, Kenneth	City of Oak Ridge	Email (ML17180A318)	0040
Kurtz, Sandy		Meeting Transcript (ML17151A408)	0002-2
LeQuire, Alan		reg.gov (ML17163A085)	0044
Lloyd, AA		Email (ML17138A296)	0020
Long, Larry	EPA Region 4	Email (ML17157B742)	0026
Lyle, Marcia		Email (ML17157B750)	0033
Martin, Rodger		Meeting Transcript (ML17151A408)	0002-6
McBride, Geoff		Email (ML17145A560)	0005
McBride, Linda		Email (ML17145A557)	0005
McClendon, Linda		Email (ML17145A507)	0004
McClendon, Linda		Email (ML17157B746)	0029
McCoy, Lawrence		Email (ML17164A178)	0038
McFadden, Nancy		Email (ML17145A539)	0007
Michlink, Doug	Container Technologies	Meeting Transcript (ML17151A407)	0001-6
Mortenson, Julia		reg.gov (ML17163A074)	0045
Naegeli, Wolf	Foundation for Global Sustainability	Meeting Transcript (ML17151A407)	0001-11
Oehler, Susan		Email (ML17145A549)	0009
Packan, Nicolas		Email (ML17057B740)	0024
Paddock, Brian		Meeting Transcript (ML17151A408)	0002-4
Pittillo, Dan		Email (ML17145A567)	0015
Powell, Michelle	Southern Alliance for Clean Energy	Meeting Transcript (ML17151A407)	0001-4
Prins, Claire		reg.gov (ML17142A304)	0022

**Table D-1. (contd)**

<b>Commenter</b>	<b>Affiliation (if stated)</b>	<b>Comment Source and Document ID</b>	<b>Correspondence ID</b>
Pritchett, Karen	United Keetoowah Band of Cherokee Indians	Email (ML17206A450)	0061
Pusey, Caleb		reg.gov (ML17163A073)	0044
Rangle, Daniel	Choctaw Nation of Oklahoma	Email (ML17157B749)	0032
Robertson, Grace		reg.gov (ML17136A204)	0018
Safer, Don	Tennessee Environmental Council	Meeting Transcript (ML17151A407)	0001-5
Salzman, Alicia		Letter (ML17157B750)	0057
Sauer, Robert		Email (ML17145A559)	0012
Skutnik, Steve		Meeting Transcript (ML17151A407)	0001-10
Skutnik, Steve		Meeting Transcript (ML17151A408)	0002-5
Smith, Brian		reg.gov (ML17138A295)	0019
Spencer, Martha		reg.gov (ML17163A084)	0044
Sprignoli, Damon		Email (ML17145A545)	0005
Sutlock, Dot		Email (ML17145A537)	0006
Sweeton, Beverly		Email (ML17157B747)	0030
Toombs, Elizabeth	Cherokee Nation	Email (ML17145A580)	0016
Turk, Lawrence "Butch"		Email (ML17145A535)	0005
Turk, Lawrence "Butch"		reg.gov (ML17163A082)	0044
Wallace, Beth		Email (ML17163A075)	0038
Wunderlich, Walt		Email (ML17145A564)	0013
Zeller, Lou	Blue Ridge Environmental Defense League	Meeting Transcript (ML17151A407)	0001-12
Zeller, Lou	Blue Ridge Environmental Defense League	Meeting Transcript (ML17151A408)	0002-7
Zeller, Lou	Blue Ridge Environmental Defense League	reg.gov (ML17151A409)	0055
Zeller, Lou	Blue Ridge Environmental Defense League	reg.gov (ML17166A379)	0055

1 **Table D-2. Comment Categories with Associated Commenters and Comment IDs**

Comment Category	Commenter (Comment ID)
Accidents – Severe	<ul style="list-style-type: none"> <li>• Curran, Diane (0052-1) (0052-3) (0052-4) (0052-5) (0052-7) (0052-8) (0052-9)</li> <li>• Martin, Rodger (0002-6-5)</li> <li>• Safer, Don (0001-5-7)</li> </ul>
Alternatives – Energy	<ul style="list-style-type: none"> <li>• Bates, Renee (0034-1)</li> <li>• Curran, Diane (0052-2) (0052-6) (0052-10) (0052-13) (0052-14) (0052-15) (0052-16) (0052-17) (0052-18)</li> <li>• Ellis, Daniel (0010-2)</li> <li>• Goins, Joe (0056-2)</li> <li>• Harland, Donald (0021-2)</li> <li>• Johnston, Susan (0046-1)</li> <li>• Kirkman, Arden (0025-4)</li> <li>• McBride, Geoff (0005-2) (0005-6)</li> <li>• McBride, Linda (0005-2) (0005-6)</li> <li>• McFadden, Nancy (0007-2) (0007-4)</li> <li>• Mortenson, Julia (0045-1)</li> <li>• Naegeli, Wolf (0001-11-1)</li> <li>• Powell, Michelle (0001-4-5)</li> <li>• Safer, Don (0001-5-3)</li> <li>• Sprignoli, Damon (0005-2) (0005-6)</li> <li>• Sweeton, Beverly (0030-1)</li> <li>• Turk, Lawrence "Butch" (0005-2) (0005-6)</li> <li>• Wunderlich, Walt (0013-4) (0013-5)</li> <li>• Zeller, Lou (0001-12-2) (0055-1)</li> </ul>
Alternatives – No-Action	<ul style="list-style-type: none"> <li>• Curran, Diane (0052-19)</li> <li>• Kurtz, Sandy (0002-2-14)</li> <li>• Skutnik, Steve (0001-10-5) (0002-5-4)</li> </ul>
Alternatives – Sites	<ul style="list-style-type: none"> <li>• Colclasure, Doug (0042-1)</li> <li>• Wunderlich, Walt (0013-1) (0013-2)</li> </ul>
Benefit – Cost Balance	<ul style="list-style-type: none"> <li>• Anonymous, Anonymous (0059-4)</li> <li>• Anthony, Kate (0051-3) (0051-9)</li> <li>• Powell, Michelle (0001-4-2)</li> <li>• Safer, Don (0001-5-2) (0001-5-4)</li> </ul>
Ecology – Aquatic	<ul style="list-style-type: none"> <li>• Kurtz, Sandy (0002-2-3)</li> <li>• Naegeli, Wolf (0001-11-3)</li> <li>• Safer, Don (0001-5-11)</li> </ul>
Ecology – Terrestrial	<ul style="list-style-type: none"> <li>• Boles, Dustin (0003-1) (0003-2) (0003-3) (0003-4) (0003-5) (0003-6) (0003-7)</li> <li>• Cumberland, Margaret (0002-3-1)</li> <li>• Jennings, Mary (0063-1)</li> <li>• Kurtz, Sandy (0002-2-5) (0002-2-6)</li> <li>• Naegeli, Wolf (0001-11-2)</li> </ul>
Geology	<ul style="list-style-type: none"> <li>• Safer, Don (0001-5-8)</li> </ul>
Health – Nonradiological	<ul style="list-style-type: none"> <li>• Abkowitz, Kendra (0043-9)</li> <li>• Almond, Jake (0001-8-1)</li> </ul>

2

**Table D-2. (contd)**

<b>Comment Category</b>	<b>Commenter (Comment ID)</b>
Health – Radiological	<ul style="list-style-type: none"> <li>• Holt, Cathy (0014-3)</li> <li>• Kurtz, Sandy (0002-2-12) (0002-2-13)</li> <li>• Martin, Rodger (0002-6-1)</li> <li>• Paddock, Brian (0002-4-8)</li> <li>• Pittillo, Dan (0015-1)</li> <li>• Skutnik, Steve (0001-10-3)</li> </ul>
Historic and Cultural Resources	<ul style="list-style-type: none"> <li>• Abkowitz, Kendra (0043-11)</li> <li>• Pritchett, Karen (0061-1)</li> <li>• Rangle, Daniel (0032-1)</li> <li>• Toombs, Elizabeth (0016-1)</li> </ul>
Hydrology – Groundwater	<ul style="list-style-type: none"> <li>• Abkowitz, Kendra (0043-4)</li> <li>• Jones, Sid (0031-2)</li> <li>• Kurtz, Sandy (0002-2-2)</li> <li>• Paddock, Brian (0002-4-9)</li> <li>• Skutnik, Steve (0002-5-1)</li> </ul>
Hydrology – Surface Water	<ul style="list-style-type: none"> <li>• Abkowitz, Kendra (0043-2) (0043-3)</li> <li>• Anonymous, Anonymous (0059-3)</li> <li>• Anthony, Kate (0051-5) (0051-11)</li> <li>• Goss, Sandra (0054-2)</li> <li>• Grimes, Patricia (0023-2)</li> <li>• Kirkman, Arden (0025-3)</li> <li>• Kurtz, Sandy (0002-2-4) (0002-2-7) (0002-2-9)</li> <li>• Martin, Rodger (0002-6-2)</li> <li>• Skutnik, Steve (0001-10-2) (0002-5-2)</li> </ul>
Land Use – Site and Vicinity	<ul style="list-style-type: none"> <li>• Goss, Sandra (0054-1)</li> </ul>
Meteorology and Air Quality	<ul style="list-style-type: none"> <li>• Abkowitz, Kendra (0043-7) (0043-8) (0043-10)</li> <li>• Kurtz, Sandy (0002-2-8)</li> </ul>
Need for Power	<ul style="list-style-type: none"> <li>• Anthony, Kate (0051-6) (0051-12)</li> <li>• Powell, Michelle (0001-4-3)</li> <li>• Safer, Don (0001-5-6)</li> </ul>
Nonradiological Waste Process – ESP	<ul style="list-style-type: none"> <li>• Abkowitz, Kendra (0043-5) (0043-6)</li> <li>• Kohlhorst, Darrel (0001-7-1)</li> <li>• Safer, Don (0001-5-5)</li> <li>• Zeller, Lou (0055-2)</li> </ul>
Process – NEPA	<ul style="list-style-type: none"> <li>• Abkowitz, Kendra (0043-1) (0043-12)</li> <li>• Curran, Diane (0052-11) (0052-12)</li> <li>• Long, Larry (0026-1) (0026-2) (0026-4)</li> <li>• Paddock, Brian (0002-4-6)</li> <li>• Skutnik, Steve (0002-5-3)</li> </ul>
Site Layout and Design	<ul style="list-style-type: none"> <li>• Anonymous, Anonymous (0059-2)</li> <li>• Kurtz, Sandy (0002-2-10)</li> <li>• Paddock, Brian (0002-4-1) (0002-4-3) (0002-4-4) (0002-4-5)</li> <li>• Powell, Michelle (0001-4-4)</li> <li>• Wunderlich, Walt (0013-3)</li> </ul>
Socioeconomics	<ul style="list-style-type: none"> <li>• Almond, Jake (0001-8-2)</li> <li>• Kohlhorst, Darrel (0001-7-2)</li> <li>• Naegeli, Wolf (0001-11-4)</li> </ul>
Uranium Fuel Cycle	<ul style="list-style-type: none"> <li>• Harland, Donald (0021-4)</li> </ul>

**Table D-2. (contd)**

<b>Comment Category</b>	<b>Commenter (Comment ID)</b>
	<ul style="list-style-type: none"><li>• Holt, Cathy (0014-2)</li><li>• Hyche, Kenneth (0048-1)</li><li>• Jones, Sid (0031-1)</li><li>• Kirkman, Arden (0025-2)</li><li>• Long, Larry (0026-3)</li><li>• McBride, Geoff (0005-3) (0005-7)</li><li>• McBride, Linda (0005-3) (0005-7)</li><li>• McFadden, Nancy (0007-3)</li><li>• Safer, Don (0001-5-10)</li><li>• Sprignoli, Damon (0005-3) (0005-7)</li><li>• Sutlock, Dot (0006-2)</li><li>• Turk, Lawrence "Butch" (0005-3) (0005-7)</li></ul>

1 **D.2 In-Scope Comments and Responses**

2 The in-scope comment categories are listed alphabetically in Table D-3 in the order that they  
3 are presented in this EIS. In-scope comments and responses are included below the table.  
4 Parenthetical numbers shown after each comment refer to the Comment Identification (ID)  
5 number (document number-comment number) and the commenter name.

6 **Table D-3. Comment Categories in Order as Presented in this Report**

- 
- D.2.1 Comments Concerning Process – ESP
  - D.2.2 Comments Concerning Process – NEPA
  - D.2.3 Comments Concerning Site Layout and Design
  - D.2.4 Comments Concerning Land Use – Site and Vicinity
  - D.2.5 Comments Concerning Geology
  - D.2.6 Comments Concerning Hydrology – Surface Water
  - D.2.7 Comments Concerning Hydrology – Groundwater
  - D.2.8 Comments Concerning Ecology – Terrestrial
  - D.2.9 Comments Concerning Ecology – Aquatic
  - D.2.10 Comments Concerning Socioeconomics
  - D.2.11 Comments Concerning Historic and Cultural Resources
  - D.2.12 Comments Concerning Meteorology and Air Quality
  - D.2.13 Comments Concerning Health – Nonradiological
  - D.2.14 Comments Concerning Health – Radiological
  - D.2.15 Comments Concerning Nonradiological Waste
  - D.2.16 Comments Concerning Accidents – Severe
  - D.2.17 Comments Concerning the Uranium Fuel Cycle
  - D.2.18 Comments Concerning the Need for Power
  - D.2.19 Comments Concerning Alternatives – No-Action
  - D.2.20 Comments Concerning Alternatives – Energy
  - D.2.21 Comments Concerning Alternatives – Sites
  - D.2.22 Comments Concerning Benefit-Cost Balance
-

1 **D.2.1 Comments Concerning Process – ESP**

2 **Comment:** On to the scoping comments. The ESP process at this stage of the game is highly  
3 speculative without knowing what the reactor design is going to be and without even having a  
4 certified reactor design. In the ESP application they talk about four possible reactors -- designs  
5 that could be considered -- well, three of the companies have -- have removed themselves from  
6 the business. That's an indication of their judgment of the market conditions that are highly  
7 unfavorable to small modular reactors. (0001-5-5 [Safer, Don])

8 **Comment:** I know you're doing a lessons-learned study right now, and I know the NRC has  
9 long had a lesson from the program. Looking at the EIS statements you've done in the past, I  
10 hope you will also look at the timing factor. Taking long amounts of time to get through these  
11 things does not necessarily mean a complete review. So I would hope that you would look at  
12 that because I think anything we can do to push the process forward and still make it a complete  
13 and thorough process would help the industry. (0001-7-1 [Kohlhorst, Darrel])

14 **Comment:**

15 Critical Infrastructure

16 Executive Order 13636, "Improving Critical Infrastructure Cybersecurity," was issued  
17 February 12, 2013.<sup>6</sup> The order cites "cyber intrusions into critical infrastructure" which  
18 "demonstrate the need for improved cybersecurity." The order states:

19 Sec. 9. Identification of Critical Infrastructure at Greatest Risk. (a) Within 150 days of the date  
20 of this order, the Secretary shall use a risk-based approach to identify critical infrastructure  
21 where a cybersecurity incident could reasonably result in catastrophic regional or national  
22 effects on public health or safety, economic security, or national security.

23 TVA's application states that "SMR deployment will demonstrate that the technology is capable  
24 of incrementally supplying ... power that is less vulnerable to disruption to facilities owned by  
25 federal agencies."<sup>7</sup> The NRC cannot take lightly the prospect of another experimental nuclear  
26 reactor design's impact on electric power infrastructure in light of the evolving threats and the  
27 energy economics of the 21st Century. SMR passive cooling systems do not have active  
28 backup systems. The weaker containment of SMRs has a greater chance of damage from  
29 hydrogen explosions. Underground siting increases risk during flooding. And multiple SMRs  
30 present higher risk from reduced support staff or safety equipment. The risks from these  
31 reactors are precisely the catastrophic regional or national effects on public health or safety and  
32 economic security which EO 13636 seeks to prevent.

33 In conclusion, the Commission should reject TVA's proposal for modular nukes.

34 [footnotes:]

35 <sup>6</sup> Federal Register, Vol. 78, No. 33, February 19, 2013

36 <sup>7</sup> Clinch River Nuclear Site Early Site Permit Application, Part 3, Environmental Report, page  
37 1-1 (0055-2 [Zeller, Lou])

38 **Response:** *The action before the NRC is the issuance of an early site permit (ESP) to*  
39 *determine whether the Clinch River Nuclear (CRN) Site is suitable for placement of one or more*  
40 *small modular nuclear reactors with a maximum electrical output not to exceed 800 MWe. An*  
41 *ESP, if granted, does not authorize construction of any reactors; the applicant must obtain a*  
42 *construction permit (CP) or combined construction permit and operating license (combined*

1 license or COL) from the NRC and the CP or COL application would be the subject of an NRC  
2 review when the application for the CP or COL is submitted. An applicant is not required to  
3 specify a reactor design for an ESP; however, in the absence of a specified design, the  
4 applicant is expected to provide a plant parameter envelope (PPE), which TVA has done  
5 here. A PPE is a set of values of plant design parameters that an ESP applicant expects will  
6 bound the design characteristics of the reactor or reactors that might be constructed at a given  
7 site. The PPE values are a bounding surrogate for actual reactor design information, and  
8 should provide sufficient information about the reactor(s) and associated facilities, so that an  
9 assessment of site suitability can be made.

10 The NRC is conducting its environmental review of TVA's ESP application and preparing an  
11 Environmental Impact Statement (EIS) in accordance with 10 CFR Part 51 (TN250) and 10 CFR  
12 52.18 (TN251). The environmental review will focus on the effects of construction and operation  
13 of a nuclear power plant that is bounded by the PPE provided by the applicant. Accidents will  
14 be addressed in Section 5.11 of the EIS, but reactor safety systems and flooding risk are  
15 reviewed in the NRC's separate but parallel safety review. The outcome of the ESP safety  
16 review will be published in a Safety Evaluation Report.

#### 17 **D.2.2 Comments Concerning Process – NEPA**

18 **Comment:** One of the things, the fundamental things, about an EIS is that it identifies what the  
19 project is and why it is needed. Because every project under an EIS has to have a no-action  
20 alternative. The law requires that.

21 So, the no-action alternative is we don't approve anything. And for this, obviously, it's we build  
22 these SMRs, whatever they may be at this site, but there has to be a reason. And that reason  
23 needs to be in the Environmental Impact Statement.

24 I know that TVA has asserted to the NRC that it doesn't need to talk about the need for power.  
25 And I know the TVA officials have said, "We're not buying any power, folks. Sorry. You know,  
26 go away. We haven't even made a contract for 3-cent-a-kilowatt-hour wind, like the west end of  
27 the State."

28 But, as we get closer to this, it seems to me that the EIS is going to be challenged and  
29 challengeable if it does not state the need, the projected need for power, and why that is going  
30 to be compared to the other sources that are already going and available, both from all the  
31 existing generation, particularly since TVA says it's not going to phase out its coal plants, and  
32 with things like free mining wind at the west end of the State. (0002-4-6 [Paddock, Brian])

33 **Comment:** But, then, I think there are issues that are involved that in one place there are other  
34 issues, such as flooding and seismology risks that have not even been brought up that I think  
35 we all agree are valid.

36 Again, I think we should establish here the purpose of an early site permit should be to establish  
37 the viability of a site and to characterize, if a site is chosen for action, what a root cause is of  
38 potential risk factors would be. So, in other words, what is our baseline flooding risk? What is  
39 our baseline subsidence risk? What is our baseline seismological risk? These are valid.

40 Things I think, though, that should be not they're irrelevant to the scope and they are beyond the  
41 NRC's safety mandate include the following factors. I believe this is entirely the NRC is not an  
42 energy policy agency, nor should they be.

1 I believe it is valid if you want to take this to the TVA Rate Payers Board. Be my guest. You  
2 should. The same goes for electricity. These are ancillary to the site's suitability. I think the site  
3 suitability presentation should focus on the environmental suitability and environmental impacts.

4 A lot of talkers have brought up the absence of a specified design, which is somewhat puzzling  
5 since we're not at the construction licensing, construction/operating licensing phase.

6 What we question more here with this Environmental Impact Assessment is whether or not this  
7 site could suitably host a numeric nuclear facility. In this sense, then, I think discussions should  
8 be suitably restricted towards the issues which have the most pertinent influence on actual  
9 radiological safety issues of the plant. And these include the geology, hydrology, and  
10 seismology. Other issues that are more policy-oriented and such I think are not as germane.  
11 (0002-5-3 [Skutnik, Steve])

12 **Response:** *Chapter 1 of the EIS will address the purpose of and need for the proposed action,*  
13 *and will present the range of alternatives considered in the EIS, including the no-action*  
14 *alternative. The ESP determination is primarily a siting decision; in accordance with 10 CFR*  
15 *51.75 (TN250), the EIS will not include an assessment of the need for power or an evaluation of*  
16 *alternative energy sources because these matters were not addressed in the applicant's*  
17 *environmental report (ER; TVA 2016-TN4637). Site safety, seismicity, and flooding risk are*  
18 *reviewed in the NRC's separate but parallel safety review; the outcome of the ESP safety*  
19 *review will be published in a Safety Evaluation Report.*

20 **Comment:** NRC and TVA may want to consider the advantages of early consultation with  
21 federal, state and tribal agencies for the purpose of streamlining the permitting process during  
22 the NEPA analysis. One advantage of an early consultation process could be TVA obtaining  
23 their environmental permits shortly after the NEPA Record of Decision (ROD) issuance. The  
24 inclusion of NRC's systematic approach (10 CFR Part 51) along with state and federal  
25 permitting issues into the NRC's pre-permitting process can provide a streamline NEPA analysis  
26 that helps to eliminate duplications in the permitting analysis. This will help to provide a more  
27 productive analytical process overall. (0026-1 [Long, Larry])

28 **Comment:** NRC and TVA may also want to consider incorporating the Army Corps of  
29 Engineers into the early consultation process to include Clean Water Act (CWA) 404 permitting  
30 requirements, such as avoidance and minimization, along with mitigation requirements, if any.  
31 (0026-2 [Long, Larry])

32 **Comment:** Please provide us [EPA Region 4, NEPA, Resource Conservation & Restoration  
33 Division] with a copy (electronic, CD with two hardcopies) of future NEPA documents when they  
34 become available. (0026-4 [Long, Larry])

35 **Comment:** The Tennessee Department of Environment and Conservation (TDEC) appreciates  
36 the opportunity to provide comments on the Nuclear Regulatory Commission (NRC) Notice of  
37 Intent (NOI) to prepare an Environmental Impact Statement (EIS) related to the Tennessee  
38 Valley Authority (TVA) early site permit (ESP) for the Clinch River Nuclear (CRN) Site near Oak  
39 Ridge, Tennessee.<sup>1</sup> TDEC understands that the ESP application by TVA is an initial  
40 determination process for resolving safety and environmental siting issues for a potential future  
41 Small Modular Reactor (SMR) at the CRN Site, but does not authorize construction and  
42 operation of a nuclear power plant. Additionally, as a Federal agency, TVA is required to  
43 comply with the National Environmental Policy Act (NEPA) and the National Historic  
44 Preservation Act (NHPA) independently of NRC requirements. The NRC expects to publish a

1 draft EIS in June 2018. The proposed CRN Site, is located in Roane County, Tennessee, along  
2 the Clinch River, approximately 25 miles west-southwest of downtown Knoxville, Tennessee.  
3 (0043-1 [Abkowitz, Kendra])

4 [footnote:]

5 <sup>1</sup> For more information on the TVA CRN proposal, including the ESP Application  
6 (ML16144A086) please visit <https://www.nrc.gov/reactors/new-reactors/esp/clinch-river.html>.  
7 Specific information regarding the TVA CRN proposal as is discussed in TDEC's consolidated  
8 response is taken from the Part 3 – Environmental Report submitted as part of TVA's ESP to  
9 NRC. The Part 3 – Environmental Report can be found at  
10 <https://www.nrc.gov/docs/ML1614/ML16144A145.html>.

11 **Comment:** TDEC appreciates the opportunity to comment on this NOI from NRC to prepare an  
12 EIS for the TVA CRN Site. Please note that these comments are not indicative of approval or  
13 disapproval of the proposed action or its alternatives, nor should they be interpreted as an  
14 indication regarding future permitting decisions by TDEC. (0043-12 [Abkowitz, Kendra])

15 **Response:** *The NRC is conducting its environmental review of TVA's ESP application and*  
16 *preparing an EIS in accordance with 10 CFR Part 51 (TN250) and 10 CFR 52.18 (TN251). The*  
17 *U.S. Army Corps of Engineers (USACE) is a cooperating agency on the environmental review*  
18 *and will be providing input relevant to Clean Water Act Section 404 permitting and mitigation*  
19 *requirements. The NRC has initiated consultation with Federal, State, and Tribal entities; a*  
20 *chronology of correspondence will be provided in Appendix C of the EIS, and key formal*  
21 *consultations (e.g., Section 7 of the Endangered Species Act) will be in Appendix F of the EIS.*

22 **Comment:**

23 2. Brief Summary of Basis for the Contention:

24 a. Requirements of NEPA

25 NEPA implements a "broad national commitment to protecting and promoting environmental  
26 quality." Louisiana Energy Services, L.P. (Claiborne Enrichment Center), CLI-98-3, 47 NRC 77,  
27 87 (1998) (quoting Robertson, 490 U.S. at 348 and citing 42 U.S.C. § 4331). NEPA has two key  
28 purposes: to ensure that the agency "will have available, and will carefully consider, detailed  
29 information concerning significant environmental impacts" before it makes a decision; and to  
30 guarantee that "the relevant information will be made available to the larger audience that may  
31 also play a role in the decision-making process and implementation of that decision." Robertson,  
32 490 U.S. at 349.

33 In fulfilling NEPA's first purpose of evaluating the environmental impacts of its decisions,  
34 requires a federal agency to take a "hard look" at potential environmental consequences by  
35 preparing an EIS prior to any "major Federal action[]" significantly affecting the quality of the  
36 human environment." Robertson, 490 U.S. at 349; 42 U.S.C. § 4332(c). The "hallmarks of a  
37 'hard look' are thorough investigation into environmental impacts and forthright acknowledgment  
38 of potential environmental harms." National Audubon Society, 422 F.3d at 185. In addition, the  
39 agency must "rigorously explore and objectively evaluate the projected environmental impacts  
40 of all reasonable alternatives for completing the proposed action." Van Ee v. EPA, 202 F.3d  
41 296, 309 (D.C. Cir. 2000). In considering alternatives, the agency must examine the "alternative  
42 of no action." 40 C.F.R. § 1502.14.

1 In fulfilling NEPA's second purpose of public participation, the agency's environmental analysis  
2 must be published for public comment "to permit the public a role in the agency's decision-  
3 making process." Robertson, 490 U.S. at 349-50; Hughes River Watershed Conservancy v.  
4 Glickman, 81F.3d437, 443 (4th Cir. 1996). NRC's Part 51 regulations also allow interested  
5 members of the public to participate in the environmental decision-making process through the  
6 NRC's hearing process. 10 C.F.R. §51.104(a). (0052-11 [Curran, Diane])

7 **Comment:**

8 b. Regulatory requirements for NEPA compliance in ESP proceedings

9 Because an ESP approves only the banking of a site and not construction or operation of any  
10 nuclear facility, the NRC limits the scope of an EIS to issues related to the siting of the facility.  
11 As explained in the preamble to the rule, the NRC intended to focus the environmental analysis  
12 for ESP applications on issues related to site suitability, such as environmental impacts of  
13 construction and operation and alternative sites:

14 The environmental report and EIS for an early site permit must address the benefits associated  
15 with issuance of the early site permit (e.g., early resolution of siting issues, early resolution of  
16 issues on the environmental impacts of construction and operation of a reactor(s) that fall within  
17 the site characteristics, and ability of potential nuclear power plant licensees to "bank" sites on  
18 which nuclear power plants could be located without obtaining a full construction permit or  
19 combined license). The benefits (and impacts) of issuing an early site permit must always be  
20 addressed in the environmental report and EIS for an early site permit, regardless of whether  
21 the early site permit applicant chooses to defer consideration of the benefits associated with the  
22 construction and operation of a nuclear power plant that may be located at the early site permit  
23 site. This is because the "benefits \* \* \* of the proposed action" for which the discussion may be  
24 deferred are the benefits associated with the construction and operation of a nuclear power  
25 plant that may be located at the early site permit site; the benefits which may be deferred are  
26 entirely separate from the benefits of issuing an early site permit. The proposed action of  
27 issuing an early site permit is not the same as the "proposed action" of constructing and  
28 operating a nuclear power plant for which the discussion of benefits (including need for power)  
29 may be deferred under § 51.50(b).

30 Final Rule: Licenses, Certifications, and Approvals for Nuclear Power Plants, 72 Fed. Reg.  
31 49,352, 49,430 (Aug. 28, 2007) (emphasis added). Accordingly, NRC regulation 10 C.F.R.  
32 §51.50(b)(2) provides that an environmental report for an ESP application "need not include an  
33 assessment of the economic, technical, or other benefits (for example, need for power) and  
34 costs of the proposed action or an evaluation of alternative energy sources." As explained in the  
35 preamble, the choice is up to the applicant:

36 Environmental reports must focus on the environmental effects of construction and operation of  
37 a nuclear reactor, or reactors, which have characteristics that fall within the design parameters  
38 postulated in the early site permit. Environmental reports must also include an evaluation of  
39 alternative sites to determine whether there is any obviously superior alternative to the site  
40 proposed. Environmental reports submitted in an early site permit application are not required  
41 to but may include an assessment of the economic, technical, and other benefits and costs of  
42 the proposed action or an analysis of other energy alternatives.

43 Id. at 49,434 (emphasis added). Thus, the NRC does not consider the energy alternative issue  
44 to be material to the issuance of an ESP, unless the applicant chooses to address the issue.

1 In a proceeding where the applicant decides not to address energy alternatives at the ESP  
2 stage, the NRC prohibits members of the public from raising contentions regarding those issues,  
3 because the NRC does not require those issues to be addressed in its ESP licensing decisions.

4 See, e.g., Dominion Nuclear North Anna, L.L.C. (Early Site Permit for North Anna ESP Site),  
5 LBP-04-18, 60 NRC 253, 264 (2004) (citing Florida Power & Light Co. (Turkey Point Nuclear  
6 Generating Plant, Units 3 and 4), LBP-01-06, 53 NRC 138, 159 (2001); Pacific Gas & Electric  
7 Co. (Diablo Canyon Nuclear Power Plant, Units 1 and 2), LBP-93-01, 37 NRC 5, 29-30 (2001);  
8 Public Service Co. of New Hampshire (Seabrook Station, Units 1 and 2), LBP-82-106, 26 NRC  
9 1649, 1656 (1982); Yankee Atomic Electric Co. (Yankee Nuclear Power Station), CLI-96-7, 43  
10 NRC 235, 251 (1996); Arizona Public Service Co. (Palo Verde Nuclear Generating Station,  
11 Units 1, 2, and 3), LBP-91-19, 33 NRC 397, 410, aff'd in part and rev'd in part on other grounds,  
12 CLI-91-12, 34 NRC 149 (1991) (holding that a contention advocating stricter requirements than  
13 agency rules impose or that otherwise seek to litigate a generic NRC determination are  
14 inadmissible)). Accordingly, with the exception of the issue of site alternatives, NRC prohibits  
15 members of the public from seeking consideration of alternatives in an Environmental Report or  
16 EIS for an ESP, including comparisons of the proposed operational technology to other  
17 technologies for production of electricity.

18 In hearings on NEPA issues, the NRC also requires fairness to all parties. Hydro Resources,  
19 Inc. (P.O. Box 15910, Rio Rancho, NM 87174), CLI-01-04, 53 NRC 31, 38 (2001). As the  
20 Commission held in Hydro Resources, Inc., the NRC may not issue a license based on an EIS  
21 whose contents it has shielded from challenge in a hearing. (0052-12 [Curran, Diane])

22 **Response:** *The commenter's scoping comments were submitted to the NRC as part of a*  
23 *separate hearing process. Please refer to ML17188A445 for the NRC staff's response to the*  
24 *comments. These comments describe the NEPA process as it relates to an ESP*  
25 *proceeding. The comments do not provide information relevant to the environmental effects of*  
26 *the proposed action and will not be evaluated in the EIS.*

### 27 **D.2.3 Comments Concerning Site Layout and Design**

28 **Comment:** In fact, SMRs don't even exist yet. There isn't a certified reactor design, therefore it  
29 is impossible to state now that SMRs can provide reliable energy for extended operation as TVA  
30 misleadingly stated in their ESP application. (0001-4-4 [Powell, Michelle])

31 **Comment:** The design for the SMR is not there yet. And it seems to me that we can't really  
32 make a final determination that this site is even suitable when you don't know what you want to  
33 construct. So, I'm not quite sure why there's a scoping session ahead of even knowing about  
34 are we clear that the site would be applicable before you know that you want to build on it.  
35 (0002-2-10 [Kurtz, Sandy])

36 **Comment:** It looks like to me that the proposal is that there's going to be 12 SMRs. It is the  
37 NuScale SMR design, which is still in discussion with the people at the NRC as well because,  
38 eventually, if it ever becomes the only approved SMR design.

39 I recently spent an entire afternoon listening to staff testimony to the Advisory Committee on  
40 Reactor Safeguards --and this was the other piece that the introductions mentioned --where the  
41 safety of an SMR is reviewed. It went from about one o'clock to five o'clock. It was quite  
42 extensive.

1 These are mostly academics and other nuclear engineers, specialists. One of the members, in  
2 fact, has been on the Advisory Committee so long that he sat on the discussion of the safety of  
3 the Clinch River breeder reactor, and he is about my age.

4 That Committee raised a number of questions which I think go to the point about how you  
5 decide the suitability of the site when you do not yet have an approved design. The last time  
6 the NRC approved another site approval several years ago --and this was called to our attention  
7 at a couple of earlier public meetings as this was beginning to gel. And we were told, "Go back  
8 and look at the most recent approval of the other site."

9 Well, I looked at it. It took about 10 years to approve the site. And that was based on the idea  
10 that they would build one of several existing designs that had already been designed and built  
11 and approved, and so forth. So, the envelope primarily for that was quite clear as to what kind  
12 of a nuclear reactor generation system might be built at a site. It seems to me that that makes  
13 the environmental assessment much, much easier. (0002-4-1 [Paddock, Brian])

14 **Comment:** Another member of the Committee, the Advisory Committee on Reactor  
15 Safeguards, questioned, he said, "I am very uncomfortable with the assumption that, because  
16 these reactors are going to be underground, they're safe." There are a lot, tons of things we  
17 worry about with the above-ground full-scale reactors that simply can't happen. And there was  
18 not a lot of discussion about that assumption, but there was a certain amount of discomfort  
19 among several members of the Advisory Committee about the assumption that this somehow,  
20 putting small reactors underground, as is proposed here, wiped away a lot of the questions and  
21 problems that you might ordinarily think more about it. (0002-4-3 [Paddock, Brian])

22 **Comment:** And the staff also brought up in their testimony to the Committee a very interesting  
23 question. They said, "Well, we're having quite a difficult time because there are no applicable,  
24 advanced reactor standards applicable to SMRs that are still working advanced reactors."

25 And by the way, there were handouts at the table there, new reactor plant designs, and referred  
26 to a 1988 Policy Statement and referred to several designs, only one of which I think, the  
27 AP1000, has seen tentative, partial construction in the United States. And this was called a  
28 "backgrounder," and it was from June 2008.

29 If we are still thinking, if we are still able to describe what our understanding is of advanced  
30 nuclear plant designs on a piece of paper that was put out in 2008, we obviously are not ready  
31 for new plant designs.

32 The same thing is true of the next-generation reactors. The factsheet talks about as of January  
33 2004. It talks about the AP1000. And the radioactive waste sheet is dated April of 2007.

34 If we are where we were a decade ago on all of those issues --and I don't believe we are --in  
35 terms of both the challenges and our responses, then we're getting way ahead of ourselves.

36 Now, if you go back to the staff comments, one of the things they say is, "We don't have a place  
37 to go." It doesn't fit in with the advanced reactor design approval process or standards that are  
38 being worked on there. It doesn't fit in with the existing standards for full-scale reactors. These  
39 are supposed to be lightwater reactors.

1 But, for example, the chemical engineers have a huge, a large set of standards, very detailed  
2 standards for what goes into the kind of equipment and how it's installed, and so forth, for a full-  
3 scale reactor. And the staff said: we can't really use those. They don't apply. What we have to  
4 do with respect to every standard engineering function is to go back and figure out why that's in  
5 there. Why did we say the pipe should be this big? Why did we say it has to be done this way?  
6 And we have to figure out what that was to accomplish in terms of safety and reliability. And we  
7 have to do that with every one of the existing standards, and that is just for mechanical  
8 engineering, which was the example used, but it would clearly apply for control, instrumentation,  
9 and a number of other factors.

10 Likewise, at other places, they simply say, "We cannot use, without reinventing to some extent  
11 all of the existing standards for reactor safety and for reactor standards." And that brought about  
12 a very interesting conversation at the end among the members of the Advisory Committee on  
13 Reactor Safeguard because one of them said, "Why don't we go back to basics? Why don't we  
14 just look at the things where you might release radiation to affect the public and skip all the rest  
15 of this?" All this stuff that we developed over the years that says what kind of stainless steel has  
16 to be used in what kind of a situation, and what the reliability is of pumps and switches and  
17 instruments, and so forth. And that led to a fairly interesting discussion about whether we were  
18 trying to be too detailed in developing these standards. (0002-4-4 [Paddock, Brian])

19 **Comment:** But, to tell the people that are working on the EIS that they have some kind of a  
20 grasp on what the proper envelope is --and I think that is the word that is used in the application,  
21 the proper envelope to be examined of what the possible design for our numbers, and so forth,  
22 are. Are these SMRs, and particularly the multiple system of them --it seems to me we have  
23 gotten way ahead of ourselves. (0002-4-5 [Paddock, Brian])

24 **Comment:** If it is an experimental design of national importance the TVA rate payers should  
25 not be used as test rabbits for footing the bill if they already shoulder the risks of possible  
26 failure. Given the unreliability of renewable energy at least as long as we don't have the  
27 necessary bridging capabilities, SMRs could fill a very necessary role in stabilizing electricity  
28 supply, especially near locations where electrical supply reliability is paramount. Hopefully  
29 these reactors can be made safe enough that they can be also located near these locations,  
30 i.e., by self-contained cooling as well as by self-contained emergency systems. Until this  
31 happens TVA should direct its attention to the urgently needed revamping of the legal  
32 environment that prevents it from continuing its role as a valley-wide resource development  
33 agency, as addressed in 4. (0013-3 [Wunderlich, Walt])

34 **Comment:** No actual approved design (0059-2 [Anonymous, Anonymous])

35 **Response:** *Most of these comments concern the lack of an approved Small Modular Reactor*  
36 *(SMR) design or the timeframe for the SMR design review process. An applicant is not required*  
37 *to specify a reactor design for an ESP; however, in the absence of a specified design, the*  
38 *applicant is expected to provide a plant parameter envelope (PPE) that provides sufficient*  
39 *information about a surrogate reactor(s) and associated facilities so that an assessment of site*  
40 *suitability can be made. SMR design development and certification are outside the scope of the*  
41 *ESP environmental review; information about NRC's SMR design certification status can be*  
42 *found on the NRC's website at <https://www.nrc.gov/reactors/new-reactors/smr.html>.*

43 *An ESP, if granted, does not authorize construction of any reactors. The applicant must obtain*  
44 *a construction permit (CP) or combined construction permit and operating license (combined*  
45 *license or COL) from NRC, and an application for CP or COL is required to reference a specific*

1 reactor design. In its review of a CP or COL application referencing an ESP, the NRC would  
2 carefully consider any parameters that are outside the PPE that was evaluated for the ESP, any  
3 new and significant information that could change the impact determined for the ESP, and any  
4 information relevant to resolving any issues left unresolved for the ESP.

#### 5 **D.2.4 Comments Concerning Land Use – Site and Vicinity**

6 **Comment:** We recommend environmental zoning for the former Clinch River Breeder Reactor  
7 Site. We believe it is appropriate that all of the upland area on the northern half of this  
8 peninsula be designated as Zone 4 [Natural Resource Conservation]. Further, portions of the  
9 disturbed and level area at the southern end of the peninsula should be designated for Zone 5  
10 [Industrial]. The portion of the site designated for small modular reactor installation would best  
11 be limited to the area previously disturbed by prior construction and the relatively level land  
12 immediately surrounding it to the north and away from the reservoir. Further, we ask that a strip  
13 between 75 m and 300 m wide be maintained along the edge of the Clinch River/Melton Hill  
14 Reservoir within this parcel. (0054-1 [Goss, Sandra])

15 **Response:** An assessment of site and regional land-use impacts from the proposed action of  
16 building and operating the CRN Site will be discussed in EIS Section 4.1 and 5.1. This  
17 assessment will address zoning issues and compatibility with nearby land uses. Cumulative  
18 land-use impacts will be addressed in Section 7.1.

#### 19 **D.2.5 Comments Concerning Geology**

20 **Comment:** In the geology -- that site is on karst terrain, and I was doing some reading last  
21 night on the EIS and we go into 140-something pages of geology, but the fact is, it is karst  
22 terrain. They found that when the Clinch River site was prepared. And it needs to be  
23 thoroughly considered and thoroughly vetted.

24 The risks of sinkholes and active sinkholes -- I mean, we've all seen the sites in Florida of huge  
25 apartment complexes ending up underground and people being buried in them. I understand  
26 there will be a lot of geology work done, but that needs to be seriously considered, especially in  
27 karst terrain. (0001-5-8 [Safer, Don])

28 **Response:** The geology of the site will be described in EIS Section 2.8. The effects of  
29 geologic features such as karst on the occurrence and movement of groundwater at the CRN  
30 Site will be discussed in EIS Section 2.3.1.2.

#### 31 **D.2.6 Comments Concerning Hydrology – Surface Water**

32 **Comment:** In particular, I've heard a number of comments at this forum which I feel are beyond  
33 the NRC's stated scope and mandate issues that are not germane to safety to -- particularly to  
34 the site suitability or safety. And I would remind the audience and the NRC that the mandate  
35 should properly be put on whether or not the site can be suitably host to a nuclear reactor  
36 design. So in this sense then I think it's perfectly appropriate to consider things like level effects  
37 on water quality (0001-10-2 [Skutnik, Steve])

38 **Comment:** [the erosion and all the things associated with soil toxics and those kinds of things  
39 will eventually get to the river, the Clinch River. And that is not good for].... our drinking water,  
40 for that matter, as it goes downstream. (0002-2-4 [Kurtz, Sandy])

1 **Comment:** [Then, we can talk about the climate change impacts, and I am hoping that in this  
2 scoping, do you include that and address] .....any water flow issues ... (0002-2-7 [Kurtz, Sandy])

3 **Comment:** [When you are talking about climate change, ].... You are talking temperature. And  
4 so, the temperature, water temperature is very important, especially when you're talking about  
5 nuclear plants. And so, not only the water flow, but the water quantity should be addressed if it  
6 is going to meet the needs of any nuclear plant work. (0002-2-9 [Kurtz, Sandy])

7 **Comment:** The impacts on water quality are another valid consideration I've seen brought up  
8 that should be part of the NRC review, and we'll ultimately own that. (0002-5-2 [Skutnik, Steve])

9 **Comment:** And there was a previous comment on water temperatures. A few years ago we  
10 had a summer where I think we hit 108 degrees. That's somewhat normal. So, severe  
11 droughts, water temperatures are a concern. I know they limited one reactor based on its  
12 operation. (0002-6-2 [Martin, Rodger])

13 **Comment:** it [SMRs] uses too much water. we need to move in the direction of clean  
14 alternative solutions. there is so much unknown about this technology, and the Clinch river is a  
15 clean river now. (0023-2 [Grimes, Patricia])

16 **Comment:** [A reactor that produces long-lived and highly radioactive nuclear waste ....] and will  
17 most likely pollute the community's clean water supply is just not wise. (0025-3 [Kirkman, Arden])

18 **Comment:** Given the expected activity associated with this proposed project, the following  
19 TDEC permitting requirements are likely to apply.<sup>2</sup> The construction of a Small Modular Reactor  
20 (SMR) at the TVA CRN Site will require a construction storm water permit based on the land  
21 disturbance at the site being more than one acre.<sup>3</sup> A National Pollutant Discharge Elimination  
22 Permit (NPDES) permit will be required for the discharge from the facility into the Clinch River.<sup>4</sup>  
23 An Aquatic Resource Alteration Permit (ARAP) will be required for the water withdrawal at the  
24 facility.<sup>5</sup> This facility will also be required to have a Tennessee Storm Water Multi-Sector  
25 General Permit, which will include the barge loading and offloading facility.<sup>6</sup>

26 [footnotes:]

27 <sup>2</sup> As this is a scoping document for a forthcoming EIS, there is not sufficient information to  
28 address the requirements for the permits in more detail. There have not been any public water  
29 supply intakes, wells or springs identified that would be impacted from the proposed facility, but  
30 as additional details are provided more permitting requirements may be necessary.

31 <sup>3</sup> For more information on NPDES Stormwater Construction Permitting please visit  
32 <http://www.tn.gov/environment/article/permit-water-npdes-stormwater-construction-permit>.

33 <sup>4</sup> For more information on NPDES Discharge Permitting please visit  
34 <https://www.tn.gov/environment/article/permit-water-nationalpollutant-discharge-elimination-system-npdes-permit>.

35 <sup>5</sup> For more information on the ARAP program please visit  
36 <https://www.tn.gov/environment/article/permit-water-aquatic-resourcealteration-permit>.

37 <sup>6</sup> For more information on the NPDES Industrial Stormwater General Permit program please  
38 visit <http://www.tn.gov/environment/article/permit-water-npdes-industrial-stormwater-general-permit>.  
39 permit. (0043-2 [Abkowitz, Kendra])  
40

41 **Comment:** The TVA CRN Site Part 3 - Environmental Report submitted to the NRC as part of  
42 the ESP Application notes that due to the interactions of the Watts Bar Dam, Melton Hill Dam  
43 and Fort Loudon Dam, that the river flow "can be upstream, downstream or quiescent,  
44 depending on the modes of operation" within the vicinity of the site. This could mean that for

1 short periods of time, the intake at the CRN facility would be downstream of the NPDES  
2 discharge point for the facility. It is not clear what impact if any this flow reversal would have,  
3 but TDEC recommends that the forthcoming EIS consider this variable. (0043-3 [Abkowitz,  
4 Kendra])

5 **Comment:** SMR's are extremely water-intensive, especially when compared to clean energy  
6 choices such as wind, solar and energy efficiency and conservation. In these global warming  
7 times of drought, squandering water in this way is the last thing we should be doing. (0051-11  
8 [Anthony, Kate])(0051-5 [Anthony, Kate])

9 **Comment:** Water use could be an environmental concern, but it is impossible to comment  
10 further on water consumption by the proposed reactors without more information about the  
11 cooling-system water requirements and other water intake needs. In principle, the adjacent  
12 river/reservoir could provide adequate water supply. (0054-2 [Goss, Sandra])

13 **Comment:** More intensive water use than clean energy sources (0059-3 [Anonymous,  
14 Anonymous])

15 **Response:** *Potential impacts on surface-water use and quality as a result of construction at the*  
16 *CRN Site will be discussed in EIS Sections 4.2.2.1 and 4.2.3.1. The potential impacts on*  
17 *surface-water use and quality as a result of plant operations at the CRN Site will be discussed in*  
18 *EIS Sections 5.2.2.1 and 5.2.3.1. The effects of the CRN Site discharge on water temperature*  
19 *in the Clinch River will be included in Section 5.2.3.1 and the resulting potential impacts on*  
20 *aquatic ecology will be discussed in EIS Section 5.3.2. Permits and approvals will be discussed*  
21 *in Chapter 1 and Appendix H of the EIS. Appendix L will discuss expected future changes in*  
22 *climate at the CRN Site and will evaluate the potential effects of future climate change on the*  
23 *assessed environmental impacts.*

#### 24 **D.2.7 Comments Concerning Hydrology – Groundwater**

25 **Comment:** I am looking at the coarse terrain of that site, and it is right along the Clinch River,  
26 of course. So, I am hoping that the scoping will really take a look at more knowledge that we  
27 know since the breeder reactor was referred to was studied, that they will look more carefully at  
28 how this works, because this SMR will be in a hole in water.

29 And there are sinkholes around. I don't know who's responsible for dealing with the sinkholes,  
30 but I know in the past that those sinkholes are often treated by filling them with concrete. That  
31 doesn't seem like a good plan, in part because of the surface, and with the coarse terrain, you  
32 never quite know where the water is going to do. (0002-2-2 [Kurtz, Sandy])

33 **Comment:** Let me say one final thing about this site. The site is, as has been mentioned, a  
34 coarse site. And TVA in its application did some extensive hydrogeological descriptive material,  
35 and as one gentleman mentioned, at a previous reactor site there was a good deal of work  
36 done.

37 But you have to understand in coarse [karst] that core drilling doesn't really tell you. You can  
38 drill down and you could be six inches from the edge of a gigantic cave and you will miss it, and  
39 you will not know it's there. And ground-penetrating radar only works for the first few feet. You  
40 cannot tell what's under there.

41 And there are two recent examples that I would offer you. One is that TVA created a new lime  
42 waste site for coal ash over at Kingston. And I don't know if you've followed that. But the darned

1 thing blew a hole in the bottom and a sinkhole and dumped a lot of ash out into the river. And  
2 somebody came along in a boat and said, "What's all this gray stuff bubbling up in the water?"  
3 And it was coal ash.

4 And they spent a lot of money on re-engineering that to TVA's satisfaction because they simply  
5 could not tell. And to this day, none of the engineers who did the re-engineering can guarantee  
6 you that what they have done --you know, they cut it down and relined it, and did a lot of things -  
7 -that there are not sinkholes fairly near the surface that could burst through where there is  
8 enough weight in that area. (0002-4-9 [Paddock, Brian])

9 **Comment:** I think that with that they hydrogeology is an entirely valid concern to be brought up,  
10 no matter what reactor design should be put there. That is an entirely valid concern over siting  
11 a reactor. And this is part of every, by now, it is part of every NRC review, and it should be.  
12 (0002-5-1 [Skutnik, Steve])

13 **Comment:** My second concern comes from participation in design of groundwater monitoring  
14 systems and groundwater tracing studies in East Tennessee over several decades. Because of  
15 the statistical nature of radioactive emissions and the counting techniques typically used for  
16 analysis of radionuclides, detection monitoring systems for releases of radioactive substances  
17 into groundwater may yield ambiguous results. The scoping document, which contains much  
18 general background information on geology and hydrogeology, indicates that the site  
19 hydrogeology will be complicated due to extensive fracturing and to dissolution (karst)  
20 processes. I have been on the site, and believe the scoping document presents a fair  
21 assessment of the geology and hydrogeology of the site. My experience has been that  
22 adequate groundwater monitoring for a release at such sites requires more sampling, both  
23 spatially and temporally, than at sites without such extensive altering of primary bedrock  
24 permeability. While TVA has reactors on karst sites, they were permitted before it was so well  
25 understood that, on these sites, it is very difficult to adequately predict either direction or velocity  
26 of groundwater flow.

27 At the proposed site, one monitoring well has already been contaminated with volatile organics.  
28 TVA and TDEC sampling of well 422L at the site indicated non-aqueous phase diesel range  
29 organics. This obviously adds a further complication to the question of site monitorability.  
30 Presumably, TVA would need to remediate or isolate this contamination before attempting to  
31 monitor groundwater on the site.

32 Finally, there are other potential sources of radioactive contamination nearby. The Clinch River  
33 has received significant discharges of radioisotopes during legacy operations at Department of  
34 Energy Oak Ridge facilities. River sediments retain significant concentrations of radionuclides,  
35 and low levels of some radioactive isotopes persist in river water. Air emissions of radioactive  
36 substances occurred near the site, possibly increasing the levels of radioactivity in soils.

37 My third concern about the site is related to the potential for flooding of the buried portions of the  
38 planned reactor(s) should groundwater channeling through karst conduits increase the  
39 groundwater flux into the excavation made to contain the reactor(s) due to soil piping or bedrock  
40 collapse. While there is currently little indication that such channels are well developed on the  
41 site, quarry operations and construction projects in East Tennessee frequently change  
42 groundwater hydraulics in ways that negatively impact (or even stop) operations. (0031-2 [Jones,  
43 Sid])

1 **Comment:** Investigations by DOE and TDEC's Division of Remediation (DoR) - Oak Ridge  
2 Office have shown that there is deep ground water flow that goes under the Clinch River from  
3 the Oak Ridge National Laboratory (ORNL).<sup>7</sup> Migration of chlorinated solvents within the  
4 Conasauga Group formation, under the Clinch River along strike to the southwest, has resulted  
5 in contaminated private wells at Hoods Ridge. There is also suspected contamination from Oak  
6 Ridge Reservation in the Jones Island area across the Clinch River from Oak Ridge  
7 Reservation as well. TDEC recommends that any private well or spring use occurring in the  
8 area be investigated as a part of the EIS to address the unique geology and hydraulic  
9 connectivity of the site. TDEC also recommends that the extent of the existing ground water  
10 contamination, including preexisting radiological constituents and volatile organic compounds in  
11 the groundwater, at the proposed CRN Site be determined by TVA and addressed in the  
12 forthcoming draft EIS.<sup>8</sup>

13 [footnotes:]

14 <sup>7</sup> The proposed CRN Site is located in complex folded/faulted karst geology of the Valley and  
15 Ridge Province. The Copper Creek Thrust Fault cuts southwest/northeast across the "toe" of  
16 the boot-shaped site. A lesser unnamed thrust fault cuts across the northern portion of the site.  
17 Karst ground water flow does not behave as laminar flow and does not follow Darcy's Law -  
18 interstitial porosity plays a very minor role but appears to be a significant focus in TVA's  
19 investigations. The beds of the Chickamauga Group formations in the area are dipping at 30  
20 plus degrees to the southeast. Ground water flow is going to generally be along strike of the  
21 beds to the southwest, as is evidenced from the offsite contamination from the Department of  
22 Energy (DOE) ORNL.

23 <sup>8</sup> TVA notes in its CRN Site ESP Application Part 3 - Environmental Report that monitoring well  
24 OW-422L in the center of the CRN Site has petroleum-based contamination. This location is  
25 slightly more than ½ mile west of the area of Hoods Ridge where chlorinated solvent  
26 contamination has been identified from the DOE ORNL. The existence of pre-existing site  
27 contamination is an issue of concern for both TDEC Division of Remediation and Division of  
28 Water Resources. (0043-4 [Abkowitz, Kendra])

29 **Response:** *The occurrence and movement of groundwater at the CRN Site will be described in*  
30 *EIS Section 2.3.1.2, including the effects of fractures, karst, and geologic unit bedding*  
31 *planes. Existing groundwater quality will be described in EIS Section 2.3.3.2. Potential impacts*  
32 *on groundwater use and quality as a result of construction at the CRN Site will be discussed in*  
33 *EIS Sections 4.2.2.2 and 4.2.3.2. The potential impacts on groundwater use and quality as a*  
34 *result of plant operations at the CRN Site will be discussed in EIS Sections 5.2.2.2 and 5.2.3.2.*

#### 35 **D.2.8 Comments Concerning Ecology – Terrestrial**

36 **Comment:** And to close with dignity of the Oak Ridge Reservation which is the largest  
37 contiguous protected area. There's a lot of rare and endangered species and in terms of forest  
38 and the rich and valued products -- ecological products. That's a great asset and a very  
39 valuable natural resource and -- that is also endangered by this site -- this close proximity.  
40 (0001-11-2 [Naegeli, Wolf])

41 **Comment:** We live in a temperate rainforest. This is an especially rare kind of area. And it  
42 seems to me that we would want to preserve that, that temperate rainforest. It is one of the few  
43 in the world. And the biodiversity here of our species is very, very rare, indeed, and we need to  
44 take responsibility to protect it, another reason perhaps that this site is not suitable. (0002-2-5  
45 [Kurtz, Sandy])

1 **Comment:** Then, we can talk about the climate change impacts, and I am hoping that in this  
2 scoping, do you include that and address the loss of forest, soil disturbance, and ...the  
3 biodiversity, indeed, of the forest itself. (0002-2-6 [Kurtz, Sandy])

4 **Response:** *The staff will discuss potential impacts on terrestrial resources from construction*  
5 *and operation of the proposed project, including forests and other natural habitats and*  
6 *threatened and endangered species and critical habitats, in Sections 4.3 and 5.3 of the EIS,*  
7 *respectively. The staff will address cumulative impacts on terrestrial resources surrounding the*  
8 *project area, including on the Oak Ridge Reservation, in Section 7.3 of the EIS. Appendix L of*  
9 *the EIS will discuss the effect of climate change on the evaluation of environmental impacts.*

10 **Comment:** So, this Clinch River Site has two advantages by being there at Oak Ridge National  
11 Laboratory because ORNL's Environmental Sciences Division has done extensive long-term  
12 research on the environment very close to this site and has just many papers and species list,  
13 and information about this area.

14 Also, for the past three years the National Ecological Observatory Network, or NEON, project of  
15 Battelle has been doing a lot of ecological/environmental research on many different aspects.  
16 And it is within the same area. All this environmental data is provided as a public service. So,  
17 these may be two resources that we have here. (0002-3-1 [Cumberland, Margaret])

18 **Response:** *The staff agrees that the Oak Ridge National Laboratory and the National*  
19 *Ecological Observatory Network are beneficial sources of information that may be used, among*  
20 *others, to describe and characterize in the EIS those ecological resources that may be affected*  
21 *by the proposed action or alternatives.*

22 **Comment:** The [U.S. Fish and Wildlife] Service [FWS] has reviewed recent and historical  
23 endangered species collection records within the locality of the proposed project site. Records  
24 indicate that several federally listed terrestrial and aquatic species occur within the vicinity of the  
25 site identified by NRC/TVA. Due to the presence of these species within the proposed project  
26 vicinity, we request that NRC, or a designated representative thereof, work closely with the  
27 Service when addressing threatened and endangered species within the action area to ensure  
28 that the appropriate species and federally designated critical habitats are included in an  
29 assessment. While we realize that TVA has extensive records for federally listed and at-risk  
30 species in its Natural Heritage Database, we also suggest that NRC utilize the U.S. Fish and  
31 Wildlife Service Information for Planning and Conservation (IPaC) system located at:  
32 <https://ecos.fws.gov/ipac/>, in addition to TVA's Natural Heritage Database, to obtain the most  
33 comprehensive species information. The proposed action area can be input into IPaC and a  
34 current species list, appropriate for the proposed project, will immediately be produced. (0003-1  
35 [Boles, Dustin])

36 **Comment:** Furthermore, the Service [FWS] recommends the development of a Biological  
37 Assessment, as required by 50 CFR 402.12, which would analyze the potential effects of the  
38 action on listed and proposed species and designated and proposed critical habitat. The  
39 Biological Assessment will identify whether any such species or habitat are likely to be  
40 adversely affected by the action and is used in determining whether formal consultation or a  
41 conference is necessary. When evaluating potential impacts to species, both direct and indirect  
42 impacts should be considered. (0003-2 [Boles, Dustin])

1 **Comment:** Additionally, we [FWS] recommend that NRC address and include known locations  
2 of wetlands during their analysis with determinations of potential future effects to the resource.  
3 (0003-3 [Boles, Dustin])

4 **Comment:** We [FWS] also request that NRC coordinate frequently and early with the Service  
5 regarding the proposed action to remain in compliance with Section 7 of the Endangered  
6 Species Act of 1973 (87 Stat. 884, as amended; 16 U.S.C. 1531 *et seq.*). Additionally, the  
7 Service request that NRC coordinate in regards to any potential survey efforts for threatened  
8 and endangered species. (0003-4 [Boles, Dustin])

9 **Comment:** We [FWS] further recommend that NRC address and include known locations of  
10 migratory birds, afforded certain levels of protection under the Migratory Bird Treaty Act of 1918  
11 (16 U.S.C., Chapter 7, Subchapter II), and determine potential future effects to these resources.  
12 In addition, we request that NRC determine the potential for presence and effects to the bald  
13 eagle (*Haliaeetus leucocephalus*) in the action area. This species is currently afforded certain  
14 levels of protection under the Bald and Golden Eagle Protection Act (16 U.S.C. 668-668c),  
15 enacted in 1940, and the MBTA. (0003-5 [Boles, Dustin])

16 **Comment:** NRC should also identify hibernacula utilized by at-risk or federally listed bat  
17 species in the vicinity of the action area and determine if the proposed action could affect any  
18 individuals. (0003-6 [Boles, Dustin])

19 **Comment:** As NRC proceeds with its analysis, we [FWS] will provide additional comments  
20 specific to the action. We can also provide a comprehensive list of species which we feel could  
21 be affected by the proposed action at a later date, upon request (0003-7 [Boles, Dustin])

22 **Comment:** We have included a species list as an enclosure to this letter [see ML17205A341  
23 for the tables], which identifies a list of species that may occur near the identified action areas.  
24 The Service recommends that you evaluate the proposed project for potential direction and  
25 indirect impacts to these listed species or their habitats in compliance with Section 7 of the  
26 Endangered Species Act of 1973 (87 Stat. 884, as amended; 16 U.S.C. 1531 *et seq.*). While  
27 evaluating potential impacts to these species, please also consider modification of any  
28 associated critical habitat for listed species.

29 While the project proponent is not required to consult on petitioned species, Section 7(a)(4) of  
30 the Endangered Species Act of 1973 does provide a mechanism for identifying and resolving  
31 potential conflicts between a proposed action and a proposed species during the early planning  
32 stages. Therefore, we take this opportunity to recommend that you consider impacts to the  
33 hellbender (*Cryptobranchus alleganiensis*), petitioned for listing in FY18. There are historic  
34 records of this species occurring near the proposed site of the CRN. Additionally, there are  
35 records of the Berry Cave salamander (*Gyrinophilus gulolineatus*), which is petitioned for listing  
36 in FY19.

37 The Service recommends that you coordinate with the Tennessee Wildlife Resource Agency  
38 and Tennessee Department of Environment and Conservation's Natural Heritage Program to  
39 address concerns regarding state listed species.

40 **Response:** *The NRC staff appreciates the U.S. Fish and Wildlife Service's request to work*  
41 *cooperatively on the Endangered Species Act (ESA) consultation for the proposed project. The*  
42 *staff will coordinate with the U.S. Fish and Wildlife Service on the Endangered Species Act*  
43 *(ESA) consultation for the proposed project and in its development of a Biological Assessment*

1 to ensure that it properly addresses all potentially affected listed and proposed species (and  
2 designated critical habitat), as well as habitats used by such species (e.g., hibernacula), and will  
3 also coordinate with other state agencies as suggested. The staff will summarize relevant  
4 information from the ESA consultation and will include it in Sections 2.4, 4.3, and 5.3 of the  
5 EIS. The staff will similarly include evaluations of migratory birds, including the bald eagle, and  
6 wetlands in the EIS.

#### 7 **D.2.9 Comments Concerning Ecology – Aquatic**

8 **Comment:** And further on, really, the Tennessee River ecology, it's already temperature  
9 stressed by the climate change -- the more extreme southern temperatures that we've been  
10 experiencing at longer duration of them in the past two decades. So -- and even before Watts  
11 Bar 2 came online, TVA had several times instructed their nuclear power plants to refrain from  
12 really stressing the ecology of the river more. And so I think it's really a stupid idea to put more  
13 nuclear plants upstream (0001-11-3 [Naegeli, Wolf])

14 **Comment:** The effect of the reactors on the river need -- I'm sure will be studied carefully, but I  
15 hope it's given serious consideration. The downstream water quality and the aquatic life and  
16 the effect really on the water temperature all the way down stream -- because there's been  
17 issues by the time it gets to Browns Ferry (0001-5-11 [Safer, Don])

18 **Comment:** And so, the erosion and all the things associated with soil toxics and those kinds of  
19 things will eventually get to the river, the Clinch River. And that is not good for aquatic  
20 biodiversity .... as it goes downstream. (0002-2-3 [Kurtz, Sandy])

21 **Response:** *Potential impacts on aquatic ecosystems from water quality effects during*  
22 *construction and operation will be discussed in Sections 4.3.2 and 5.3.2. Thermal impacts on*  
23 *aquatic organisms and habitats as a result of plant operations will be discussed in Section 5.3.2*  
24 *of the EIS. Potential cumulative impacts on aquatic life will be discussed in Section 7.3.*

#### 25 **D.2.10 Comments Concerning Socioeconomics**

26 **Comment:** Also what needs to be considered in terms of the location is population growth, at  
27 least over the next 20 years. And if local climate change goes on as it has, and has done for  
28 the last two decades at least, been always at the upper range of what the experts predicted it  
29 could be -- the change in temperatures. And so that could lead to a lot more population in this  
30 part of Tennessee because a lot of people living further south may find it unbearable and people  
31 who are north may find that extreme events which are precipitated by the climate change -- it's  
32 not so much the temperature alone that is of concern, it's really that this causes much more  
33 extreme conditions -- longer droughts, more floods, more severe storms and extended what  
34 used to be natural disasters seem to be taking longer and longer before they settle down  
35 anymore. And so that should be considered. There may be a quite populated area and a more  
36 -- that have established here in 20 years. (0001-11-4 [Naegeli, Wolf])

37 **Response:** *Potential impacts from the proposed action on socioeconomic factors, such as the*  
38 *regional population, will be discussed in Section 4.4 and 5.4 of the EIS. These sections will*  
39 *include consideration of the demographic impacts for the proposed action. Cumulative*  
40 *socioeconomic impacts will be discussed in Section 7.4 of the EIS.*

41 **Comment:** Second of all, several people here have talked about the -- the workforce. I hope  
42 you will also take into consideration, Oak Ridge is very rich in nuclear workers. We understand

1 nuclear operations. We understand the rigor and formality required with those kind of  
2 operations. We have a governor who supports education in the state. We have a drive-to-55  
3 program. That 55-percent of our adult population certificate or -- or qualified in some field.

4 Locally we have the University of Tennessee involved with the operations of Oak Ridge National  
5 Lab. We have the Pellissippi Community College and Roane State Community College that all  
6 work very close with our nuclear providers and actually curtail their -- or -- or custom their -- their  
7 curriculum to make sure it matches us so that we have the workforce of the future that we need.  
8 And as you look at -- at the amount of time these reactors are going to be online and operating,  
9 that is a long time. And it is not just who we have today, it is what we want to also have in the  
10 future. (0001-7-2 [Kohlhorst, Darrel])

11 **Response:** *Potential impacts on socioeconomic factors from construction and operation of the*  
12 *proposed action will be addressed in Sections 4.4 and 5.4 of the EIS. This impact assessment*  
13 *will include consideration of the workforce requirements for the proposed action in conjunction*  
14 *with the regional labor market outlook (e.g., skill sets and availability). Cumulative*  
15 *socioeconomic impacts will be discussed in Section 7.4 of the EIS.*

16 **Comment:** Another thing is the -- my -- I live on Dove Ridge and if you look at the aerial  
17 photographs of the site, there is a long linear green space of trees that lead that site. And my  
18 thinking is well, two reactors. Somebody said they could put 12 in if they need more power line  
19 right away, I would think I would know where it was going -- right behind my house on the only  
20 long linear forested areas there is leading that site. So those are my concerns. My property  
21 value -- if it is built, I know it would go down. Will I be made whole? I'm concerned about that.  
22 (0001-8-2 [Almond, Jake])

23 **Response:** *Potential impacts from the proposed action on socioeconomic factors, such as*  
24 *property values, will be addressed in Sections 4.4 and 5.4 of the EIS. Cumulative*  
25 *socioeconomic impacts will be discussed in Section 7.4 of the EIS.*

## 26 **D.2.11 Comments Concerning Historic and Cultural Resources**

27 **Comment:** TDEC concurs with the plan to conduct Phase I/II site evaluation of the property  
28 proposed for the TVA CRN Site. This archaeological evaluation will determined if prehistoric  
29 and/or historic sites eligible for the National Register of Historic Places (NRHP) are located  
30 within the proposed property. If an archaeological site is determined eligible for inclusion on the  
31 NRHP, additional archaeological considerations will be necessary for the project to move  
32 forward.<sup>13</sup>

33 [footnote:]

34 <sup>13</sup> For more information on the Tennessee Division of Archeology please visit  
35 <https://www.tn.gov/environment/section/arch-archaeology>. If there are site specific  
36 archaeological questions please contact Jennifer Barnett at (615) 687-4780 or  
37 Jennifer.Barnett@tn.gov. (0043-11 [Abkowitz, Kendra])

38 **Comment:** The Cherokee Nation (CN) is in receipt of your correspondence about Clinch River  
39 Nuclear Site Early Site Permit Application, and appreciates the opportunity to provide comment  
40 upon this project. The CN maintains databases and records of cultural, historic, and pre-historic  
41 resources in this area. Our Tribal Historic Preservation Office (THPO) reviewed this project,  
42 cross referenced the project's legal description against our information, and found that this Area  
43 of Potential Effect (APE) lies within our historic homelands.

1 In accordance with the National Historic Preservation Act (NHPA) [16 U.S.C. 470 §§ 470-  
2 470w6] 1966, undertakings subject to the review process are referred to in S101(d)(6)(A), which  
3 clarifies that historic properties may have religious and cultural significance to Indian tribes.  
4 Additionally, Section 106 of NHPA requires federal agencies to consider the effects of their  
5 action on historic properties (36 CFR Part 800) as does the National Environmental Policy Act  
6 (43 U.S.C. 4321 and 4331-35 and 40 CFR 1501.7(a) of 1969).

7 The CN has a vital interest in protecting its historic and cultural resources. The CN is in  
8 concurrence that an Environmental Impact Statement (EIS) in compliance with NHPA should be  
9 conducted for the Clinch River Nuclear Site, and is requesting a copy of this report. This office  
10 looks forward to receiving and reviewing the EIS. Please contact the CN with response to this  
11 request.

12 Additionally, we would request Department of the Interior conduct appropriate inquiries with  
13 other pertinent Tribal and Historic Preservation Offices regarding historic and prehistoric  
14 resources not included in the CN databases or records. If items of cultural significance are  
15 discovered while developing this project report, the CN asks that activities halt immediately and  
16 our offices be contacted for further consultation. (0016-1 [Toombs, Elizabeth])

17 **Comment:** Information on Native American use in the project vicinity shows that prehistoric,  
18 ethnographic, historic, and traditional sites of value to the UKB [United Keetoowah Band]  
19 surround the project area. We recommend that a cultural resources inventory be completed  
20 prior to project implementation. (0061-1 [Pritchett, Karen])

21 **Response:** *Potential impacts on historic and cultural resources will be discussed in Chapters 4,*  
22 *5, and 7, based on the affected environment described in Chapter 2. The NRC will also fulfill its*  
23 *responsibilities under Section 106 of the National Historic Preservation Act (54 U.S.C. §*  
24 *306108-TN4839) with regard to historic properties for the project. The results of the Section*  
25 *106 review will also be presented in the EIS. Copies of the EIS will be sent to Tribal consulting*  
26 *parties (including Tribal Historic Preservation Officers [THPOs]), the Tennessee Historical*  
27 *Commission, and the Advisory Council on Historic Preservation for their review and comment in*  
28 *accordance with NHPA consultation requirements.*

29 **Comment:** Thank you for the correspondence regarding the above referenced project. This  
30 project lies outside of our area of historic interest. Therefore, the Choctaw Nation of Oklahoma  
31 respectfully defers to the other Tribes that have been contacted. If you have any questions,  
32 please contact me by email. (0032-1 [Rangle, Daniel])

33 **Response:** *The NRC will remove the Choctaw Nation from the CRN ESP EIS mailing list. The*  
34 *NRC will continue to consult with other Tribes contacted for the proposed project under Section*  
35 *106 of the National Historic Preservation Act (54 U.S.C. § 306108-TN4839).*

#### 36 **D.2.12 Comments Concerning Meteorology and Air Quality**

37 **Comment:** When you are talking about climate change, you are talking catastrophic weather  
38 events that need to be followed up. (0002-2-8 [Kurtz, Sandy])

39 **Response:** *Potential impacts on meteorology and air quality from construction and operation of*  
40 *the CNR Site will be discussed in Sections 4.7 and 5.7 of the EIS. Cumulative impacts will be*  
41 *discussed in Section 7.6. Climate change will be discussed in Appendix L.*

1 **Comment:** The site may have air contaminant emissions from other onsite air emission  
2 sources that are required to have an air contaminant permit from the Division of Air Pollution  
3 Control. TDEC recommends that appropriate entities involved in the project review potentially  
4 applicable air permits as well as work with the Division of Air Pollution Control to ensure all  
5 emission sources are properly identified and permitted.<sup>12</sup>

6 [footnote:]

7 <sup>12</sup> For more information on TDEC Air Pollution Control permits please visit  
8 <https://www.tn.gov/environment/topic/permit-air>. (0043-10 [Abkowitz, Kendra])

9 **Comment:** Water cooling tower emissions are evaluated for permitting and have been  
10 permitted at other existing TVA nuclear plants. The water vapor itself is not a regulated  
11 emission, however the resultant particulates that arise from evaporation (minerals found in the  
12 local river water or streams) are considered to be potential emissions as are any algacide or  
13 slime mold/fungus treatments added to the water to act as a biocide. (0043-8 [Abkowitz, Kendra])

14 **Response:** *The EIS addresses emission from the construction and operation of the proposed*  
15 *facility, as well as the cumulative impacts from existing sources. These comments refer to*  
16 *permits the applicant should apply for prior to operation of the CRN Site. The action before the*  
17 *NRC is an ESP to determine whether the CRN Site is suitable for placement of one or more*  
18 *SMRs. An ESP, if granted, does not authorize construction, and the applicant must obtain a*  
19 *construction permit or a combined license from the NRC prior to building at the site. Any new*  
20 *and significant information regarding emissions will be addressed at that time with another NRC*  
21 *NEPA review. It is at that stage in the project that the applicant is likely to consider taking steps*  
22 *to apply for air contaminant emission permits from the state.*

23 **Comment:** Should any land clearing activities or disposal of brush or trees/tree limbs occur,  
24 TDEC prefers that wood waste be disposed of by chipping, grinding, or composting rather than  
25 open burning. However, if open burning does occur during site preparation and construction,  
26 open burning regulations should be followed. TDEC recommends that detailed clearing  
27 activities, total amount of areas where soils are to be disturbed, and associated impacts be  
28 addressed in the draft EIS.<sup>11</sup>

29 [footnote:]

30 <sup>11</sup> TDEC APC Rule 1200-3-4-.01 *et seq.*, <http://sos.tn.gov/effective-rules>. Additional information  
31 on open burning in Tennessee is available at [https://tn.gov/environment/article/apc-open-](https://tn.gov/environment/article/apc-open-burning)  
32 [burning](http://www.burnsafetn.org/) and <http://www.burnsafetn.org/>. (0043-7 [Abkowitz, Kendra])

33 **Response:** *Environmental impacts associated with the construction of the CRN Site will be*  
34 *addressed in Chapter 4 of the EIS. The building-related air emissions and related impacts on*  
35 *air quality, as well as the emissions from any open burning of vegetation, will be addressed.*

### 36 **D.2.13 Comments Concerning Health – Nonradiological**

37 **Comment:** I am a neighbor to the site. I can -- from my house on my porch you can see this  
38 site. You can see the buildings that are out there already. I've always not wanted to be NIMBY  
39 about my backyard but I guess if I had to vote, I'd prefer it not be there. But my concerns are  
40 the noise. It -- how much noise this plant would make not only in the -- when it's running but in  
41 the building of it. When we moved there I had my family with me on my property, and I said can  
42 you guys hear that? And they said Dad, I don't hear anything. What are you talking about? I  
43 said that's it, I don't hear anything but the birds. So I am concerned about the noise. I'm  
44 concerned -- I -- when this thing first got announced I tried to get in touch with Lamar Alexander.  
45 He never returned my calls. But somebody finally did and I asked if there would be a cooling

1 tower on this site, and they said yes. Talking to folks today, they don't know. But the cooling  
2 tower would be looming in my -- from my porch. And I don't think that will help the property  
3 values. (0001-8-1 [Almond, Jake])

4 **Comment:** Cooling towers are also associated with certain other potential pathogenic airborne  
5 illnesses including Legionnaire's disease and some amoebae considered harmful. (0043-9  
6 Abkowitz, Kendra])

7 **Response:** *Potential impacts from nonradiological health factors, such as noise and etiological*  
8 *agents associated with cooling towers, due to construction and operation of the CRN Site, will*  
9 *be addressed in EIS Sections 4.8 and 5.8. Cumulative impacts from nonradiological health*  
10 *factors will be discussed in Section 7.7.*

#### 11 **D.2.14 Comments Concerning Health – Radiological**

12 **Comment:** [I would remind the audience and the NRC that the mandate should properly be put  
13 on whether or not the site can be suitably host to a nuclear reactor design. So in this sense  
14 then I think it's perfectly appropriate to consider things like] ... radiological safety. (0001-10-3  
15 [Skutnik, Steve])

16 **Comment:** And there is also much associated illness, cancers and such, both in children and  
17 with workers, employees, in the nuclear site. So, that would be, I think, that people, that  
18 scoping should address. (0002-2-12 [Kurtz, Sandy])

19 **Comment:** What impact does radiation have on the soil, the air, and the water, and noise?  
20 Those are things that should be considered, it seems to me, in scoping. (0002-2-13 [Kurtz, Sandy])

21 **Comment:** As a public health professional, I am worried about keeping these highly toxic  
22 [radioactive] materials out of the air and water for generations to come. (0014-3 [Holt, Cathy])

23 **Response:** *Potential impacts on human health from radiological factors due to the construction*  
24 *and operation of the CRN Site, such as radiological safety for workers, illness, and radiation*  
25 *levels, will be addressed in EIS Sections 4.7 and 5.9. Cumulative impacts on human health*  
26 *from radiological factors will be addressed in Section 7.8.*

27 **Comment:** Just remember the background of that is that, right now, because of the  
28 development of nuclear weapons here, you really have about a million tons of low-level  
29 radioactive waste already in this area.

30 And the Canadians have been given permission to bring in 10,000 more metric tons from  
31 Canada, with no permit or anything required. And they've said in their application that, while  
32 they have to have an export permit, in fact, they are not sending anything back.

33 So, you folks are going to be host to another 10,000 tons of low-level radioactive waste. And it  
34 is sort of a question about how much cumulative radioactive you want.

35 You are also storing a lot of high-level enriched uranium. Because, don't forget, when the  
36 Soviet Union collapsed, there was a deal made to bring as much of that away and keep it safely  
37 until it could be turned into fuel for reactors. So, you've already got yours. (0002-4-8 [Paddock,  
38 Brian])

1 **Comment:** My Ph.D. research back in the mid-1960's involved radionuclide fallout in two  
2 Piedmont Georgia ecosystems, granitic outcrops and adjacent woodlands. In my study, I  
3 analyzed the radioisotope fallout from nuclear weapons testing taking place in our West and  
4 Russia. The project sampled 9 radioisotopes using scintillation counting for gamma emissions  
5 from these elements, particular Cs-127 and Mn-54. My results demonstrated the presence of  
6 these radioisotopes in all parts of three tree species, Juniperus virginiana, Pinus taeda, and  
7 Quercus georgiana. I also tested the presence of radionuclides in the soils of these trees. I  
8 found that those trees at the lower edges of rock outcrops accumulate more radionuclides than  
9 high on the outcrop and adjacent woodlands. Thus I am concerned with any potential release of  
10 radionuclides into our atmosphere and aquatic ecosystems.

11 This brings me to the point that development of additional sources of release or potential  
12 release will result in bioaccumulation of dangerous radionuclides. This is certainly a problem  
13 that can occur in the Clinch River watershed. It could also affect a broad area downwind of the  
14 proposed Small Modular Reactors on the Clinch. (0015-1 [Pittillo, Dan])

15 **Response:** *A baseline preoperational radiological environmental monitoring program will be*  
16 *addressed in Section 2.11 of the EIS. Exposure pathways used to assess dose to construction*  
17 *workers is described in EIS Sections 4.9.1, 4.9.2 and 4.9.3. Exposure pathways used to assess*  
18 *dose to the public and biota other than humans are discussed in EIS Sections 5.9.1 and 5.9.5.*  
19 *Potential cumulative impacts of the radiological impacts of normal operations will be addressed*  
20 *in EIS Section 7.8.*

21 **Comment:** One thing, when you have that documentation in the Oak Ridge Library, you should  
22 also have I can recommend a copy of the previous settlement. There was an environmental  
23 statement I don't know how many decades ago for Clinch River. That would be useful to  
24 compare it to in terms of the subtleties that go to the safety assessment. I don't know what  
25 goes into the departmental [environmental] impact statements, but, you know, some things, if  
26 you are looking at potential radiological releases, you should look at things like weather.  
27 (0002-6-1 [Martin, Rodger])

28 **Response:** *The staff agrees that the Final Environmental Statement related to the Construction*  
29 *and Operation of the Clinch River Breeder Reactor Plant, dated February 1977 (NRC 1977-*  
30 *TN5083), may be a useful document to support this review. Radiological impacts from*  
31 *construction and operation of the CRN Site will be addressed in EIS Sections 4.7 and 5.9, while*  
32 *cumulative impacts will be discussed in Section 7.8.*

### 33 **D.2.15 Comments Concerning Nonradiological Waste**

34 **Comment:** According to the TVA CRN ESP Application Part 3 - Environmental Report, the  
35 CRN Site SMR is expected to be a Small Quantity Generator (SQG) of Hazardous Waste and  
36 will also construct and operate an on-site landfill<sup>9</sup> for construction/demolition wastes. Any  
37 nonradioactive hazardous and nonhazardous wastes associated with the construction,  
38 operation, and decommissioning of the CRN facility as well as construction of an on-site landfill  
39 must be handled in accordance the state's Solid and Hazardous Waste Rules and  
40 Regulations.<sup>10</sup> Furthermore, mixed wastes (e.g. containing low-level radioactive waste) with a  
41 hazardous component must be handled in accordance with the NRC requirements but also with  
42 the aforementioned Rules and Regulations. TDEC recommends that waste management  
43 considerations as specifically regulated by the Rules and Regulations of the state of Tennessee  
44 be incorporated in the forthcoming NRC EIS.  
45 [footnotes:]

1 <sup>9</sup> If TVA wishes to construct and operate a solid waste disposal facility (i.e.,  
2 construction/demolition landfill) at the CRN Site they will be required to obtain a landfill permit  
3 from the TDEC Division of Solid Waste Management. Information about the permitting process  
4 and required application materials can be found at [http://www.tn.gov/environment/article/permit-](http://www.tn.gov/environment/article/permit-waste-landfill-permit)  
5 [waste-landfill-permit](http://www.tn.gov/environment/article/permit-waste-landfill-permit).

6 <sup>10</sup> Reference TDEC SWM Rule 0400 Chapter 11 for Solid Waste and Chapter 12 for Hazardous  
7 Waste <http://sos.tn.gov/effective-rules>. (0043-5 [Abkowitz, Kendra])

8 **Comment:** Sections 3.6 and 5.5 of the Environmental Report describe the various hazardous  
9 and nonhazardous waste streams that are expected to be generated as well as their impacts  
10 and procedures for management (e.g. Spill/Discharge Response Program, TVA-approved  
11 vendors for transport and disposal, a Waste Minimization Plan). While this information is  
12 informative, TDEC recommends further discussion of specific hazardous and mixed waste  
13 management and monitoring practices, treatment methods, and storage areas for attaining  
14 compliance with the state and limiting adverse environmental impacts and irreversible  
15 environmental commitments during construction and operation of the facility and its offsite rail,  
16 barge terminal, and underground transmission line improvement projects in the forthcoming  
17 NRC EIS. (0043-6 [Abkowitz, Kendra])

18 **Response:** *Nonradiological waste impacts due to the construction and operation of the CRN*  
19 *Site will be addressed in Sections 4.10 and 5.10 of the EIS. Cumulative impacts will be*  
20 *addressed in Section 7.9. Permits and authorizations for the CRN Site will be addressed in*  
21 *Appendix H.*

## 22 **D.2.16 Comments Concerning Accidents – Severe**

23 **Comment:** Contention 2 challenges TVA's failure to address the environmental impacts of  
24 accidents involving ignition of spent fuel in the spent fuel storage pool(s) at the proposed SMR.  
25 There is no question that the consequences of such accidents could be catastrophic, but TVA  
26 has failed to show or even assert that the likelihood of such an accident is remote and  
27 speculative. Therefore, the Environmental Report violates the National Environmental Policy  
28 Act ("NEPA") by failing to address the environmental impacts of a spent fuel storage pool fire.  
29 The NRC Staff should ensure that this deficiency is corrected in the EIS for the proposed Clinch  
30 River Site ESP. (0052-1 [Curran, Diane])

31 **Comment:** Contention 1 raises safety issues under NRC regulations for the implementation of  
32 the Atomic Energy Act. (0052-3 [Curran, Diane])

33 **Comment:** Contention 1 challenges TVA's application for an exemption from NRC's  
34 emergency planning requirements with respect to the establishment of ten-mile emergency  
35 planning zone ("EPZ"). As demonstrated in the contention, TVA has failed to justify its proposal  
36 to reduce the size of the EPZ to the site boundary, or in the alternative a two mile radius. (0052-4  
37 [Curran, Diane])

38 **Comment:** Contention 2 challenges TVA's failure to address the environmental impacts of  
39 accidents involving ignition of spent fuel in the spent fuel storage pool(s) at the proposed SMR.  
40 There is no question that the consequences of such accidents could be catastrophic, but TVA  
41 has failed to show or even assert that the likelihood of such an accident is remote and  
42 speculative. Therefore, the Environmental Report violates NEPA by failing to address the  
43 environmental impacts of a spent fuel storage pool fire. (0052-5 [Curran, Diane])

1 **Comment:**

2 Contention 1: Inadequate Emergency Plan

3 1. Statement of the Contention: The Emergency Plan in the ESP application for the Clinch River  
4 SMR is inadequate to satisfy 10 C.F.R. §52.17(b)(2) because the size of the proposed plume  
5 exposure Emergency Planning Zone ("EPZ") is less than the minimum ten-mile radius required  
6 by 10 C.F.R. §50.47(c)(2) for most nuclear power reactors. While TVA claims to qualify for an  
7 exemption from 10 C.F.R. §50.47(c)(2) "due to the decreased potential consequences  
8 associated with such a facility" (ESP Application, Part 6 at 1), TVA has not demonstrated that it  
9 satisfies the NRC Staffs criterion for such an exemption with respect to the potential for a spent  
10 fuel storage pool fire. As provided in an NRC guidance document that has been consistently  
11 applied to exemption applications, the Staff will not approve an exemption to offsite emergency  
12 planning requirements unless the applicant can demonstrate that the time between uncovering  
13 of spent fuel and initiation of a zirconium fire in the spent fuel storage pool is ten hours or more.  
14 Preliminary Draft, Regulatory Improvements for Power Reactors Transitioning to  
15 Decommissioning at A-1 (RIN # 3150-AJ59, NRC Docket# NRC-2015-0070, 2015) ("Draft  
16 Guidance for Decommissioning Reactors") (NRC ADAMS Accession No. ML16309A332).<sup>1</sup>

17 Therefore, for consistency with this principle, in order for TVA to qualify for an exemption from  
18 the ten-mile EPZ, TVA should have to demonstrate for the spent fuel storage pool(s) to be  
19 located at the proposed site that in the event of a loss of cooling and adiabatic heating  
20 conditions (i.e., conditions in which a range of factors may prevent heat from leaving individual  
21 fuel assemblies or spent fuel racks), at least ten hours would elapse before a zirconium fire  
22 would be initiated. Such an analysis would depend on fuel design features, as well as  
23 operational factors that are not specified in the ESP application. If this information is not  
24 available or not sufficiently well-defined to enable a technically sound analysis that could  
25 plausibly demonstrate the condition is met with adequate margin, TVA's exemption request  
26 should be rejected without prejudice and TVA should be advised to re-submit it at the COL  
27 stage.

28 [footnote:]

29 <sup>1</sup> In reliance on the Draft Guidance for Decommissioning Reactors, the NRC has issued  
30 exemptions from emergency planning requirements for numerous reactors, including  
31 Kewaunee, Crystal River, San Onofre, and Vermont Yankee. See Memorandum from Stephen  
32 S. Koenick to William M. Dean re: Transition to Decommissioning Lessons Learned Report  
33 (Oct. 28, 2016) (ADAMS Accession No. ML16176A339). (0052-7 [Curran, Diane])

34 **Comment:** 2. Brief Summary of Basis for the Contention: While detailed emergency plans are  
35 not required for ESP applications, NRC regulation 10 C.F.R. § 52.17(b)(2) provides ESP  
36 applicants with the option to submit emergency plans for approval by the NRC. As part of its  
37 ESP, TVA has submitted two alternative emergency plans -one with an EPZ that conforms to  
38 the site boundary (Part 5A of the ESP application) and the other with a two-mile EPZ (Part B of  
39 the ESP application). Part 6 of TVA's ESP application consists of a request for an exemption  
40 from the ten-mile EPZ requirement in 10 C.F.R. §§ 50.33(g), 50.47(b), and 50.47(c)(2).

41 As demonstrated in Draft Guidance for Decommissioning Reactors, the NRC considers pool  
42 fires to constitute contributors to the accident risk that must be protected against through the  
43 emergency planning process. Id. at A-1. In Part 6, entitled "Exemptions and Departures," TVA  
44 asserts that an EPZ extending beyond the site boundary (or, alternatively, a two-mile radius) is  
45 not necessary to achieve the purpose of NRC's emergency planning regulations because "there  
46 are no offsite consequences from any credible event in excess of the [U.S. Environmental

1 Protection Agency Protective Action Guidelines]." Id., Table 1-1. But TVA completely fails to  
2 discuss any SMR design features that would decrease the potential for spent fuel pool fires to  
3 result in significant off-site radiological releases.

4 The Draft Guidance for Decommissioning Reactors advocates the allowance of relaxation of the  
5 ten-mile EPZ requirement for decommissioning reactors on the ground that after a reactor has  
6 shut down and spent fuel has cooled for a period of years, the time between uncovering of  
7 spent fuel and ignition of spent fuel zirconium cladding (assumed to occur when the cladding  
8 temperature reaches 900°C) in a spent fuel storage pool increases to at least ten hours. Id.  
9 This guidance is based in tum on NUREG-1738, Technical Study of Spent Fuel Pool Accident  
10 Risk at Decommissioning Nuclear Power Plants (2001) (ADAMS Accession No. ML13251A342).  
11 For operating plants, the NRC has demonstrated that cladding temperatures can reach 900°C  
12 (1173 K) in less than 10 hours for certain accident scenarios. NUREG-2161, Consequence  
13 Study of a Beyond-Design-Basis Earthquake Affecting the Spent Fuel Pool for a US Mark I  
14 Boiling Water Reactor at 132-33 (2014) (ADAMS Accession No. ML13297070) ("Consequence  
15 Study").

16 In the case of an operating SMR or other type of reactor, recently discharged hot spent fuel is  
17 loaded periodically into the spent fuel pool. In the case of multiple modules that share one  
18 spent fuel pool, like the NuScale SMR design, this could happen as often as every two months  
19 or even more frequently, depending on the number of modules and the fuel management  
20 strategy. As a result, the time between uncovering of spent fuel and ignition could be  
21 significantly less than ten hours.

22 It is well established that significant radiological consequences of a pool fire could extend  
23 beyond the site boundary, and for that matter well beyond a ten-mile EPZ. Consequence Study  
24 at 169 (reporting that 4 million people could be displaced out to 500 miles). In the NRC's  
25 License Renewal Generic Environmental Impact Statement, the NRC also concluded that the  
26 environmental impacts of a pool fire are "comparable to those from the reactor accidents at full  
27 power." NUREG-1437, Generic Environmental Impact Statement for License Renewal of  
28 Nuclear Plants at 1-28 (2013). The potential for reactor accidents to have significant adverse  
29 public health effects within at least a ten-mile radius --including early and latent fatalities --is  
30 discussed in NRC's emergency planning guidance documents. See NUREG-0396, Planning  
31 Basis for the Development of State and Local Government Radiological Emergency Response  
32 Plans in Support of Light Water Nuclear Power Plants (1978) and NUREG-0654/FEMA-REP-I,  
33 Rev. 1, Criteria for Protective Action Recommendations for Radiological Emergency Response  
34 Plans and Preparedness in Support of Nuclear Power Plants (1980). Thus, before an  
35 exemption from the ten-mile EPZ requirement in NRC's emergency planning regulations may be  
36 approved, TVA should be required to demonstrate that the time between uncovering of spent  
37 fuel and ignition of spent fuel is comparable to a spent fuel pool at a decommissioning reactor,  
38 i.e., greater than ten hours.

39 The information provided by TVA should be sufficiently detailed to allow the NRC Staff, the  
40 parties and the Atomic Safety and Licensing Board ("ASLB") to independently verify TVA's  
41 representations. It appears doubtful that TVA will be able to supply the NRC with that  
42 information, given that (a) TVA has not yet chosen a design for the proposed SMR, (b) only one  
43 design (NuScale) has been submitted to the NRC, and (c) even the NuScale design has not  
44 been reviewed or approved by the NRC, and is still in the early stages of review. If that is the  
45 case, the NRC should reject TVA's exemption application without prejudice, and allow it to be  
46 resubmitted at the COL stage.

1 3. Demonstration that the Contention is Within the Scope of the Proceeding: This contention is  
2 within the scope of this ESP proceeding because it raises an issue of compliance with NRC  
3 safety regulations for issuance of an ESP.

4 4. Demonstration that the Contention is Material to the Findings NRC Must Make to issue an  
5 ESP for the proposed TVA SMR: The contention is material to the findings that NRC must  
6 make in order to issue an ESP for the proposed TVA SMR because it seeks to ensure that TVA  
7 fulfills NRC's emergency planning regulations with respect to the size of the EPZ. (0052-8  
8 [Curran, Diane])

9 **Comment:**

10 Contention 2: Failure to Address Consequences of Pool Fires

11 1. Statement of the Contention: The Environmental Report fails to satisfy NEPA because it does  
12 not address the consequences of a fire in the spent fuel storage pool, nor does it demonstrate  
13 that a pool fire is remote and speculative.

14 2. Brief Summary of Basis for the Contention: The consequences of spent fuel pool fires must  
15 be considered in any environmental analysis of the impacts of reactor operation, because the  
16 NRC has not ruled out their likelihood as remote and speculative. State of New York v. NRC,  
17 681F.3d471, 483 (D.C. Cir. 2012). See also NUREG-1437, Generic Environmental Impact  
18 Statement for License Renewal of Nuclear Plants at 1-28 (2013) ("License Renewal GEIS")  
19 (concluding the environmental impacts of pool fires are "comparable to those from the reactor  
20 accidents at full power."). TVA claims that the design of the spent fuel storage pool(s) for the  
21 proposed SMR has "spent fuel pool cooling without the need for active heat removal."  
22 Environmental Report at 9.3-2. But the Environmental Report does not state that the cooling  
23 system renders pool fires remote and speculative.

24 As discussed in Contention 1, it is well established that the radiological consequences of a pool  
25 fire are potentially catastrophic. For instance, radioactive fallout from a pool fire could displace  
26 as many as 4 million people out to 500 miles. Consequence Study at 169. The potential for  
27 reactor accidents to have significant adverse public health effects within at least a ten-mile  
28 radius --including early and latent fatalities --is also discussed in NRC's emergency planning  
29 guidance documents. See NUREG-0396, NUREG-0654. In the License Renewal GEIS, the  
30 NRC also concluded that the environmental impacts of a pool fire are "comparable to those from  
31 the reactor accidents at full power." Id. at 1-28 (2013).

32 Therefore, in the absence of a documented and supported assertion that the potential for a pool  
33 fire is remote and speculative, TVA must address the consequences of a pool fire in its  
34 Environmental Report.

35 3. Demonstration that the Contention is Within the Scope of the Proceeding: This contention is  
36 within the scope of this ESP proceeding because it seeks consideration of the consequences of  
37 a type of severe accident that NRC views as reasonably foreseeable and therefore must  
38 address in the EIS for the proposed ESP.

39 4. Demonstration that the Contention is Material to the Findings NRC Must Make to issue an  
40 ESP for the proposed TVA SMR: The contention is material to the findings that NRC must make  
41 in order to issue an ESP for the proposed TVA SMR because it relates to the question of  
42 whether TVA has addressed all reasonably foreseeable impacts of operating an SMR in its

1 Environmental Report, as required by NEPA. State of New York, 681 F.3d at 483. (0052-9  
2 [Curran, Diane])

3 **Response:** *The commenter's scoping comments were submitted to the NRC as part of a*  
4 *separate hearing process. Please refer to ML17188A445 for the NRC staff's response to*  
5 *the comments.*

6 **Comment:** The EIS should go in detail with beyond design basis accidents. That's major  
7 accidents where loss of coolant creates situations where massive amounts of radiation can be  
8 released. The industry is wanting to say that these -- that can never happen. That was said  
9 back in the '70s and '80s. I was there -- a critic then. And they said you could never have a  
10 major loss of coolant accident and a major release of radiation. That was before Fukushima, of  
11 course, and Fukushima proved that to be tragically wrong. And it almost happened at Three  
12 Mile Island, but that containment held for the most part. Although people that live there say --  
13 many people have stories of -- of tragedies after Three Mile Island because of radiation  
14 exposure. So usually these environmental impact statements do not go into the details about  
15 the beyond-design basis accident because they wouldn't build them if they really went into those  
16 details. But I think it's a -- a travesty that these things aren't considered -- those types of  
17 accidents. It's my understanding that the EIS is going to go into the problems. If you have one  
18 of these reactors goes bad, well, the NuScale design, which is the only one that is on the books  
19 now as being considered, can have up to 12 50-megawatt reactors. And in the same pool with  
20 the spent fuel, all of that underground in a pool of water. If you start having one reactor go  
21 seriously bad -- and you know, the industry will say, well, these are going to have passive  
22 design where you can't have a -- a major meltdown, blah, blah, blah. Well, that was told us 30  
23 years ago, 40 years ago when the GE Mark 1s, on the -- on the ice condenser designs. This is  
24 all theoretical and the industry try and put their best face on it, but we need -- we've learned, I  
25 hope, with nuclear energy we have to be prepared for the worst consequences because they  
26 can happen even if they are unthinkable, they are happening now. Fukushima is still happening  
27 now. So the effects of multiple cascading reactor failures and spent fuel burning due to the  
28 emptying of that pool need to be considered in the environmental impact statement. (0001-5-7  
29 [Safer, Don])

30 **Comment:** And I don't know what goes into a radiological release under accident conditions  
31 when they do the site assessment. That would be good to look at..... One newspaper report  
32 indicated that the Fukushima accident could never happen; that scenario could never happen.  
33 So, we need to be practical. I'm not afraid of any of this stuff. I'm a nuclear engineer. But  
34 sometimes we don't always look at things we should. (0002-6-5 [Martin, Rodger])

35 **Response:** *EIS Chapter 5 will include an evaluation of the risks associated with potential*  
36 *severe accidents. The evaluation will also include estimates of health and economic risk to a*  
37 *distance of 50 miles from exposure to the plume and from exposure to contaminated land and*  
38 *water.*

### 39 **D.2.17 Comments Concerning the Uranium Fuel Cycle**

40 **Comment:** The spent fuel -- the impact of long-term storage needs to be considered in the EIS.  
41 The failure of the planning -- the zirconium planning is being studied right now in Oak Ridge, just  
42 now, for high burnup fuel. It's never been studied before. What's been studied is the low burnup  
43 fuel. That's not what we're dealing with in this industry anymore. The burnup of -- of -- the -- I  
44 don't know how they can know this, because they don't know the reactors of design, but in the --  
45 the documents there was a talk of somewhere around 40 to 50 gigawatt days per metric ton.

1 The -- the crazy number they have for burnup, but -- measure for burnup. But the high burnup  
2 fuel and the storage of that needs to be taken into account, and the possible impacts of that fuel  
3 breaking containment through either the failure of the cladding, the failure of the pool, the failure  
4 of the canisters over time -- the canisters are just thin-walled, half-inch stainless steel. And  
5 there's been some indications recently that they are not -- they may not last as long as any of us  
6 wants to -- think that they're going to last. That needs to be put into the environmental impact  
7 statement. (0001-5-10 [Safer, Don])

8 **Comment:** And just like existing nuclear power plants, they produce long-lived, highly  
9 radioactive nuclear waste for which no safe management and permanent storage exists. (0005-3  
10 [McBride, Geoff] [McBride, Linda] [Sprignoli, Damon] [Turk, Lawrence "Butch"]) (0005-7 [McBride, Geoff]  
11 [McBride, Linda] [Sprignoli, Damon] [Turk, Lawrence "Butch"])

12 **Comment:** They are expensive. They generate high-level waste which we do not know what to  
13 do with in the US. (0006-2 [Sutlock, Dot])

14 **Comment:** It [nuclear power] also produces highly radioactive nuclear waste. SMRs need  
15 disposal sites to contain this highly radioactive waste, but there is no safe management and no  
16 safe permanent storage for this waste. (0007-3 [McFadden, Nancy])

17 **Comment:** I am concerned about not only the cost, but mainly the long-lived radioactive  
18 nuclear waste, which there is no known way to store safely. (0014-2 [Holt, Cathy])

19 **Comment:** Also, I understand that this site will employ small modular reactors SMR). There  
20 are no well tested and proven designs for SMR's. SMRs produce extremely toxic, highly  
21 radioactive and long-lived nuclear waste for which no safe, long term management exists.  
22 SMRs could greatly complicate the disposal of nuclear waste. The use of SMRs would increase  
23 the number of designated locations for radioactive nuclear waste in the world, making it harder  
24 to control, track and manage. (0021-4 [Harland, Donald])

25 **Comment:** A reactor that produces long-lived and highly radioactive nuclear waste that  
26 threatens its down-wind neighbors....is just not wise. (0025-2 [Kirkman, Arden])

27 **Comment:** I do not live near the site or own property near the site, but I have worked  
28 intermittently on problems with radioactive waste management and groundwater monitoring in  
29 the Oak Ridge area for many years. My first concern comes both from my involvement with  
30 attempts to resolve a number of issues with on-site management of low level radioactive waste  
31 in Oak Ridge and an awareness of the difficulties encountered in attempts made to date to  
32 manage transuranic waste, high level radioactive waste, and spent nuclear fuel. There have  
33 been decades of work toward establishing an adequate disposal facility for high level radioactive  
34 waste and spent nuclear fuel in the United States, yet little progress has been made toward  
35 consensus of how and where this material can be safely disposed for the duration of the hazard.  
36 Until some significant steps toward resolution of the waste disposal issues have been made,  
37 expansion of nuclear power seems unwise. (0031-1 [Jones, Sid])

38 **Comment:** We do not need to be using money for a risky venture into unproven nuclear power  
39 when we have no way to safely dispose of the waste which will remain dangerous for thousands  
40 of years. We do not need to pollute the plane[t] and endanger ourselves and future  
41 generations. (0048-1 [Hyche, Kenneth])

1 **Response:** *These comments are concerned with continued storage and long-term disposal of*  
2 *high-level waste. While a repository for final disposal of spent nuclear fuel has yet to be*  
3 *constructed, the Commission has, through rulemaking, considered the environmental impacts of*  
4 *spent fuel disposal in light of the current national policy regarding spent fuel. As directed by 10*  
5 *CFR 51.23(b) (TN250), the impacts assessed in NUREG-2157 (NRC 2014-TN4117) are*  
6 *deemed incorporated into this EIS in Section 6.1.6. Section 6.1.6 also explains that current*  
7 *national policy mandates that high-level and transuranic wastes are to be buried at deep*  
8 *geologic repositories and that no release to the environment is expected to be associated with*  
9 *deep geologic disposal.*

10 **Comment:** A major issue with nuclear facilities is the disposal of radioactive waste products.  
11 NRC may want to consider an economic feasibility comparison study for vitrification of waste  
12 products verses current storage and disposal practices as part of the EIS. (0026-3 [Long, Larry])

13 **Response:** *An economic feasibility comparison study for vitrification of waste products versus*  
14 *current storage and disposal practices is outside the scope of this EIS, and this comment does*  
15 *not provide specific information related to the environmental effects of the proposed action.*

#### 16 **D.2.18 Comments Concerning the Need for Power**

17 **Comment:** TVA's 2015 Integrated Resource Plan for a 20-year long term energy plan that the  
18 Southern Alliance for Clean Energy is closely working on showed that the utility did not succeed  
19 any new base load generation beyond Watts Bar 2, and possible -- and the possible extended  
20 power up rate at the three Browns Ferry Reactors. TVA did not include a need for power  
21 analysis that is typically part of the environmental report in the ESP application. We are  
22 concerned that was not included because it has been based on the outcome of the 2015 IRP,  
23 TVA would not be able to demonstrate to the NRC a need for SMRs even 20 years from now.  
24 Why spend tens of millions of dollars on a licensing process for something that is not even  
25 needed? The NRC needs to conduct a full need-for-power analysis for this draft EIS, not punt  
26 the essential review to the combined operating license stage. The NRC must not hide behind  
27 the purported need as stated in TVA's ESP application to provide secure power to the DOE  
28 facilities such as Oak Ridge National Lab. TVA repair money is being wasted on something that  
29 is not needed. (0001-4-3 [Powell, Michelle])

30 **Comment:** The -- I second what's been said about having a need for power. That really needs  
31 to be considered now. It's -- it's -- inexcusable to push that -- to spend the \$70 million of  
32 taxpayer money and TVA money when the power -- the technology -- TVA will not build the  
33 power. And with the renewables coming online, it's likely they will never need power from these  
34 SMRs. (0001-5-6 [Safer, Don])

35 **Comment:** AND they are not needed. We are not facing any energy shortage and if we  
36 continue to make progress in conservation and clean, renewable energy, there is no reason to  
37 expect that we will be.

38 This is a dangerous, expensive, wasteful boondoggle, using tax payer money to profit the  
39 companies that manufacture these reactors and allowing them to test an experimental product  
40 at our expense and risk. (0051-12 [Anthony, Kate])(0051-6 [Anthony, Kate])

41 **Response:** *The action before NRC is the issuance of an ESP to determine whether the CRN*  
42 *Site is environmentally suitable for placement of one or more SMRs. The ESP determination is*  
43 *primarily a siting decision; in accordance with 10 CFR 51.50 (TN250), the applicant's ER need*

1 *not include an assessment of the need for power or of alternative energy sources. In*  
2 *accordance with 10 CFR 51.75 (TN250), the ESP EIS will not include an assessment of the*  
3 *need for power or an evaluation of alternative energy sources because these matters were not*  
4 *addressed in the applicant's ER.*

5 *If TVA were to apply for a construction permit or combined license at some time in the future,*  
6 *the environmental review of that application would include an assessment of the need for*  
7 *power. The review of that application would include the development of another EIS and the*  
8 *opportunity to participate in another hearing.*

## 9 **D.2.19 Comments Concerning Alternatives – No-Action**

10 **Comment:** I believe that if you are going to bring in considerations of the environmental impact,  
11 the NRC should likewise consider the impacts of the alternative sources that would likely be  
12 built in the event the site is not built. I would point out that while TVA recently completed Watts  
13 Bar Unit 2, the predominant share of TVA's new electricity generation has not been renewables.  
14 It has been natural gas.

15 The TVA in the last 15 years has replaced hundreds of megawatts of coal capacity almost  
16 exclusively with natural gas. In that sense, then, I believe the avoided emissions from a nuclear  
17 unit should be considered a bounding part of the scope. That this is -- this would inherently  
18 result in a -- a net void emissions even with a substantial share of renewable capacity given the  
19 requirements for natural gas back up. In as much, I believe, that the early site permit should  
20 consider the countervailing environmental effects of pursuing this project. (0001-10-5 [Skutnik,  
21 Steve])

22 **Comment:** And finally, perhaps I'm hoping that the scoping will list some alternative uses  
23 because there are many other things that that forest --and it is a forested area --could be used  
24 for. And probably the best thing would be no action at all because the climate change issues  
25 that we need to address, then the forest. But it's hard to see the forestation action that it  
26 provides free of charge would be perhaps the best use of all. (0002-2-14 [Kurtz, Sandy])

27 **Comment:** But I want to bring up, a lot of people brought up the issue of a no-action scenario.  
28 And I think this is actually really important to go back to this. I agree that the no-action scenario  
29 should be considered. I want to present some statistics.

30 TVA's generating portfolio generation capacity, 2012, was about 34 percent nuclear, 32 percent  
31 coal, 9 percent hydro, 11 percent natural gas. Today it is about 37 percent nuclear, 24 percent  
32 coal, 20 percent natural gas, 9 percent hydro, 3 percent wind and solar, and 7 percent of what is  
33 termed "energy-efficiency".

34 There is something I want to highlight in these numbers; that while we have a moderate  
35 increase in the nuclear generation capacity from the completion of Watts Bar Unit 2, the largest  
36 and most substantial growth in TVA's electricity-generating portfolio has not been nuclear  
37 energy; it has not been renewables; it has not been hydroelectric power. It is the natural gas.

38 The no-action scenario inherently will mean, with the growth in electricity demand, this means  
39 displacing zero carbon-emitting sources for carbon-emitting sources. There is no way around  
40 this. So, therefore, then, a no-action scenario should consider the environmental impacts of  
41 likely alternative sources of generation that will be constructed in the absence of this source.  
42 (0002-5-4 [Skutnik, Steve])

1 **Comment:** In considering alternatives, the agency must examine the “alternative of no action.”  
2 10 C.F.R. §51.104(a). (0052-19 [Curran, Diane])

3 **Response:** *The no-action alternative will be evaluated in Section 9.1 of the EIS with respect to*  
4 *the purpose and need as it is defined in Section 1.3 of the EIS. Energy alternatives are not*  
5 *required to be evaluated for an ESP. Because TVA has chosen not to evaluate energy*  
6 *alternatives in its ER, the NRC staff will not evaluate energy alternatives in its EIS. If TVA were*  
7 *to apply for a construction permit or combined license at some time in the future, the*  
8 *environmental review of that application would include an assessment of energy alternatives.*

## 9 **D.2.20 Comments Concerning Alternatives – Energy**

10 **Comment:** Contention 3 -Impermissible Discussion of Energy Alternatives and Technical  
11 Advantages

12 1. Statement of Contention: The ESP application violates the National Environmental Policy Act  
13 (“NEPA”), 42 U.S.C. § 4321-4370f, and NRC implementing regulations because it contains  
14 impermissible language comparing the proposed SMR to other energy alternatives and  
15 discussing the economic and technical advantages of the facility. The language is  
16 impermissible because TVA has explicitly invoked 10 C.F.R. §51.50(b)(2), which excuses it  
17 from discussing the economic, technical, or other benefits of the proposed facility such as need  
18 for power. See Environmental Report, Chapter 8 (postponing need for power discussion),  
19 Environmental Report Section 9.2 (postponing energy alternatives discussion).<sup>2</sup> By formally  
20 choosing to exclude consideration of alternatives from its Environmental Report, TVA has  
21 effectively precluded Petitioners from submitting contentions on those subjects.

22 Under the circumstances, TVA must restrict the content of the Environmental Report to the  
23 impacts of construction and operation and a limited evaluation of alternatives related solely to  
24 the selection of the site. Any language comparing the proposed SMR to other energy  
25 alternatives, or purporting to justify the need for the SMR, should be stricken from the  
26 Environmental Report.

27 Furthermore, such language should not be included in the NRC's Environmental Impact  
28 Statement (“EIS”) for the proposed ESP. Such an EIS would end up becoming an advertisement  
29 for SMRs rather than the rigorous, unbiased and independent scientific study required by NEPA.  
30 *Robertson v. Methow Valley Citizens Council*, 490 U.S. 332, 348 (1989); *National Audubon*  
31 *Society v. Dep’t of Navy*, 422 F.3d 174, 185 (4th Cir. 2005); 40C.F.R. §1500.1(b).

32 In the alternative TVA may elect to address energy alternatives and need for power in the  
33 Environmental Report. In that case, fairness requires that Petitioners must be provided a  
34 reasonable opportunity to submit contentions on the new alternatives analysis.

35 Title 10 of the Code of Federal Regulations 51.50(b)(2) does not require a need for power  
36 discussion be included in an early site permit application. The need for power discussion is to  
37 be included in the combined license application.

38 See also Environmental Report, Section 9.2, “Energy Alternatives.” The “Energy Alternatives”  
39 section is a blank page because “[t]his section is not required for an Early Site Permit  
40 Application.” *Id.* at 9.2-1.

41 [footnote:]

42 <sup>2</sup> See Environmental Report at 8-1 (0052-10 [Curran, Diane])

1 **Comment:** b. Comparison of alternatives in TVA's ESP application

2 In its ESP application, TVA has chosen not to address the issues of energy alternatives or need  
3 for the proposed SMR, and has instead postponed those issues to the Combined Operating  
4 Licensing ("COL") stage. See Environmental Report, Chapter 8 (postponing need for power  
5 discussion), Environmental Report Section 9.2 (postponing energy alternatives discussion).

6 Although the first paragraph of the "Purpose and Need" statement (Section 1.1.1) appropriately  
7 defines the purpose and need for issuance of the ESP in the limited manner prescribed by NRC  
8 regulations (i.e., "to provide for resolution of site safety and environmental issues, which  
9 provides stability in the licensing process"), Chapter 1 of the Environmental Report is brimming  
10 with claims that SMR technology is preferable to other energy technology on a host of issues,  
11 including safety, security, reliability, carbon reduction, water use, and economies of scale. And  
12 in Chapter 9, TVA's discussion of the "no action" alternative, TVA laments that all of these  
13 asserted advantages of SMRs would be lost if TVA did not receive an ESP.

14 For instance, TVA promotes "SMR technology" as preferable for serving federal facilities: The  
15 SMR technology is designed with inherent enhanced safety and security features. SMR  
16 deployment will demonstrate that the technology is capable of incrementally supplying clean,  
17 secure, reliable power that is less vulnerable to disruption to facilities owned by federal agencies  
18 (e.g., U.S. Department of Energy (DOE), U.S. Department of Defense (DoD), TVA, etc.).  
19 Environmental Report at 1-1. TVA asserts that building an SMR "near federal facilities" could  
20 provide "enhanced reliability and other benefits, by providing continued operation during a  
21 widespread and extended loss of the electrical power grid, meeting reliability needs with clean  
22 energy that supports carbon reduction directives." Id. at 1-2. TVA also compares SMRs  
23 favorably to coal, to "assist federal facilities with meeting carbon reduction objectives." Id. at 1-3.

24 To support its claims regarding the special suitability of SMRs to supply electricity to federal  
25 facilities, TVA invokes the imprimatur of DOE:

26 DOE expressed its support to TVA for the development and licensing of SMRs as a means to  
27 meet DOE goals of improving the environmental, economic, and energy security outlook for the  
28 United States (Reference 1-5). DOE believes that SMR deployment near federal facilities could  
29 provide enhanced reliability and other benefits, by providing continued operation during a  
30 widespread and extended loss of the electrical power grid, meeting reliability needs with clean  
31 energy that supports carbon reduction directives. DOE specifically requested TVA to assess, as  
32 a part of the deployment project planning and licensing process, the ability of SMRs to continue  
33 to supply electricity to nearby offsite customers during a disruption to offsite power supplies.  
34 This includes electricity transmission to those customers in a manner less vulnerable to  
35 intentional destructive acts and natural phenomena that could disrupt the power supply.

36 Environmental Report at 1-2.

37 TVA also asserts that SMRs have certain benefits in relation to light water reactors ("LWRs"):

38 SMRs provide the benefits of nuclear-generated power in situations where large nuclear units,  
39 with an approximate electrical output exceeding 1000 MWe, are not practical, because of  
40 transmission system constraints, limited space or water availability, or constraints on the  
41 availability of capital for construction and operation. Environmental Report at 1-l. See also id at  
42 1-4 ("SMRs may provide the benefits of nuclear-generated power in situations where large  
43 nuclear units are not practical ...").

1 Further, TVA claims that an SMR would serve national security needs: Power generated by  
2 SMRs could be used for addressing critical energy security issues. Their use on or immediately  
3 adjacent to DoD or DOE facilities, using robust transmission (e.g., armored transformers,  
4 underground transmission), could address national security needs by providing reliable electric  
5 power in the event of a major grid disruption. A more reliable electric power supply could be  
6 accomplished by the SMR operation in "power island" mode with robust transmission to critical  
7 facilities. In addition, intentional destructive acts (e.g., terrorist attacks) and natural phenomena  
8 (e.g., tornadoes, floods, etc.) could disrupt the grid and the ability to restore most generation  
9 sources." Id. at 1-2.

10 In addition, TVA favorably compares the reliability SMRs to renewable energy sources,  
11 asserting that SMRS: can provide reliable energy for extended operation. Because nuclear  
12 reactors require fuel replenishment less frequently than other power generation sources (coal,  
13 gas, wind and solar), SMRs are less vulnerable to interruptions of fuel supply and delivery  
14 systems.

15 TVA could demonstrate this "power islanding" and secure supply concept as part of the [Clinch  
16 River] SMR project by utilizing controls, switching, and transmission capabilities to disconnect  
17 the SMR power plant from the electrical grid while maintaining power from the SMR power plant  
18 to a specified DOE power need. Such a demonstration would show that SMR technology is  
19 capable of supplying reliable power that is less vulnerable to disruption from intentional  
20 destructive acts and natural phenomena. Id. at 1-2. Finally, TVA asserts that SMRs are  
21 preferable to other reactor designs for their safety features: SMR design features include  
22 underground containment and inherent safe-shutdown features, longer station blackout coping  
23 time without external intervention, and core and spent fuel pool cooling without the need for  
24 active heat removal. These key features advance safety by eliminating several design basis  
25 accident scenarios. Development of a security-informed design efficiently provides the same or  
26 better protection against the threats large reactors must consider. Physical security is designed  
27 into the SMR plant architecture, incorporating lessons learned from significant shifts in security  
28 posture since 2001, and the opportunity to build more inherently secure features into the initial  
29 design.

30 In Chapter 7, TVA also compares SMRs favorably to other reactors with respect to accident  
31 risks.

32 In Section 9.1, TVA once again introduces impermissible energy alternative considerations by  
33 describing the disadvantages of the "no-action alternative" as the lack of the supposed benefits  
34 described above, as well as the failure to create "new jobs" or to realize the "technological and  
35 financial benefits to the local, community Tennessee Valley, and the nation that would result  
36 from the construction of the fist-of-its-kind SMRs." Id. at 9.1-1-9.1-2. Similarly, TVA includes the  
37 same set of inappropriate energy-related alternatives in its discussion of alternative sites in  
38 Section 9.3. Id. at 9.3-2-9.3-3. (0052-13 [Curran, Diane])

39 **Comment:** c. TVA's comparisons of SMRs with other technologies are unlawful

40 TVA's claims regarding the favorable comparison of SMRs with other energy alternatives must  
41 be stricken from the Environmental Report, and may not be included in the EIS for the ESP,  
42 because TVA has waived the right to make them by choosing not to address energy alternatives  
43 or the need for power in the Environmental Report. Id., Chapter 8 and page 9-2. In addition,  
44 TVA's claims regarding energy-related alternatives should be stricken in fairness to Petitioners,

1 because Petitioners are precluded from raising issues related to energy alternatives and need  
2 for power by virtue of TVA's decision not to formally address those alternatives.

3 TVA's claims regarding energy alternatives are not only impermissible, but they are  
4 unsupported; some are even nonsensical. Thus, to allow them to remain, unchallenged, would  
5 reduce the Environmental Report to an advertisement for SMRs, without support or verification,  
6 and without providing the context of a comprehensive environmental analysis. For instance:

- 7 • The Environmental Report lacks a thorough comparison of SMRs with other energy  
8 technologies. TVA makes selective comparisons of SMRs with other energy technologies,  
9 but does not provide a comprehensive comparison. For instance, TVA compares SMRs  
10 with coal, gas, wind and solar on the factor of reliability. Environmental Report at 1-2. But it  
11 does not make a comprehensive analysis that addresses all relevant factors, such as  
12 carbon reduction, water use, air and water impacts, generation of waste products, and  
13 costs.
- 14 • The Environmental Report fails to acknowledge that solar and wind energy sources can  
15 meet all the other objectives listed by TVA (carbon reduction, safety, and incremental  
16 deployment), and have less deleterious environmental impacts, in particular water use. In  
17 fact, the magnitude of impact on water use is listed in Table 3.1-2 of the Environmental  
18 Report, which states that: "The expected (and maximum) rate of removal of water from a  
19 natural source to replace water losses from closed cooling water system" are "17,078 gpm  
20 (expected) [and] 25,608 gpm (maximum)." Assuming that TVA used a reactor capacity of  
21 800 MW, that expected rate translates to 1,281 gallons/MW/hour. That rate of water  
22 withdrawal is higher than almost any other form of electricity generation. A combined cycle  
23 natural gas plant will be about a factor of four lower.<sup>3</sup> Solar photovoltaics (PV) and wind use  
24 negligible amounts of water; PV plants, for example, use about 1 gallon/MW/hour.

25 [footnote:]

26 <sup>3</sup> J. Macknick et al., Operational water consumption and withdrawal factors for electricity  
27 generating technologies: a review of existing literature, 7 ENVIRON. RES. LETT. 45802 (2012).  
28 (0052-14 [Curran, Diane])

29 **Comment:** To the extent that the Environmental Report compares SMRs with other energy  
30 sources on the factor of reliability, the comparison makes only partial sense. TVA asserts that:  
31 "Because nuclear reactors require fuel replenishment less frequently than other power  
32 generation sources (coal, gas, wind and solar), SMRs are less vulnerable to interruptions of fuel  
33 supply and delivery systems." While the statement is true for coal and gas, it is irrational in the  
34 case of wind and solar because they need no fuel replenishment. Renewable sources of power  
35 like solar and wind are, therefore, not vulnerable to fuel disruption. Although these are  
36 intermittent in nature, that concern can be addressed in a number of ways, in particular by  
37 incorporating on-site energy storage technologies.

38 TVA asserts that SMR technology provides "a way to supply federal mission-critical loads with  
39 reliable power from generation and transmission that is less vulnerable to supply disruption from  
40 intentional destructive acts and natural phenomenon than typical commercial power generation  
41 facilities and transmission systems." Environmental Report at 9.3-1. But TVA lumps generation  
42 and transmission together, without justification. Reliance on SMR technology has nothing to do  
43 with the security of transmission systems. In addition, TVA fails to address the United State's  
44 history of unsuccessful experimentation with small reactors, which suggests that SMRs are  
45 quite unlikely to be reliable sources of generating power in the first place. Prior experience that  
46 is particularly important to take note of is the Army's Nuclear Power Program, which was started  
47 in the 1950s, and resulted in the construction of eight small reactors. The experiences with

1 these reactors reveal the potential for failure implicit with SMRs. The PM-3A reactor at  
2 McMurdo Sound in Antarctica, for example, "developed several malfunctions, including leaks in  
3 its primary system [and] cracks in the containment vessel that had to be welded."<sup>5</sup> The leaks  
4 from the plant resulted in significant contamination and nearly 14,000 tons of contaminated soil  
5 was physically removed and shipped to Port Hueneme, a naval base north of Los Angeles, for  
6 disposal. The Army eventually cancelled the program in 1976, due to poor economics as well  
7 as the realization that diesel generators were a superior option for supplying power to remote  
8 areas. The official history of the Army's Nuclear Power Program termed the development of  
9 small reactors "expensive and time consuming."<sup>6</sup>

10 [footnotes]

11 <sup>4</sup> M.V. Ramana, The Forgotten History of Small Nuclear Reactors, IEEE SPECTRUM, 2015,  
12 <http://spectrum.ieee.org/energy/nuclear/the-forgotten-history-of-small-nuclear-reactors> (last  
13 visited May 24, 2015); M. V. Ramana, The checkered operational history of high temperature  
14 gas cooled reactors, 72 BULLETIN OF THE ATOMIC SCIENTISTS 171-79 (2016).

15 <sup>5</sup> LAWRENCE H. Sum, THE ARMY'S NUCLEAR POWER PROGRAM: THE EVOLUTION OF  
16 ASUPPORT AGENCY 111 (1990).

17 <sup>6</sup> Suid, supra, at 93. (0052-15 [Curran, Diane])

18 **Comment:** In both Chapter 1 and Chapter 9, the Environmental Report asserts:

19 SMR technology can assist federal facilities with meeting carbon reduction objectives. Energy-  
20 related carbon dioxide (CO<sub>2</sub>) emissions account for more than 80 percent of greenhouse gas  
21 (GHG) emissions in the United States. Studies show that on average coal combustion  
22 generates approximately 894-975 grams of CO<sub>2</sub> per kilowatt-hour (g/kWh) of electricity  
23 generated. Natural gas generates an estimated 450-519 g/kWh. Nuclear power emission rates  
24 have been calculated to range from 6 -26 g/kWh.

25 Id. at 1-3, 9.3-2. TVA's unsupported assertion that nuclear power emission rates have been  
26 calculated to range from 6 to 26 grams per kilowatt hour is erroneous in two key respects. First,  
27 independent studies suggest that there is much uncertainty about the level of emissions  
28 associated with the generation of nuclear energy. A widely cited academic study shows that  
29 estimates of lifecycle emissions from nuclear power plants vary by over two orders of  
30 magnitude, from 1.4 to 288 g/kWh of CO<sub>2</sub>, with a mean value of 66 g/kWh.<sup>7</sup> Second, and more  
31 important, SMRs require more uranium fuel for each kWh of electricity generated.<sup>8</sup> Because of  
32 their smaller size and higher area to volume ratio, SMRs will necessarily leak more neutrons  
33 from the core when compared to larger reactors. As a result, SMRs need more fuel for each  
34 kWh of electricity generated in comparison to the large LWRs that are most common around the  
35 world, and that are the basis for the emission estimates made so far (either the 6-26 g/kWh or  
36 the 1.4-288 g/kWh). Emissions of CO<sub>2</sub> associated with uranium mining, processing, and  
37 enrichment are the dominant contributions to the lifecycle emissions associated with nuclear  
38 power. Therefore, this increased need for fuel would result in a corresponding increase in the  
39 CO<sub>2</sub> emissions per kWh.

40 [footnote:]

41 <sup>7</sup> Benjamin K. Sovacool, Valuing the greenhouse gas emissions from nuclear power: A critical  
42 survey, 36 ENERGY POLICY 2950-63 (2008).

43 <sup>8</sup> Alexander Glaser, Laura Berzak Hopkins & M.V. Ramana, Resource Requirements and  
44 Proliferation Risks Associated with Small Modular Reactors, 184 NUCLEAR TECHNOLOGY  
45 12129 (2013). (0052-16 [Curran, Diane])

46 **Comment:** TVA claims that its SMR design improves on spent fuel pool safety by providing for  
47 "spent fuel pool cooling without the need for active heat removal." Environmental Report at 1-3,

1 9.3-2. But this assertion does not mention other relevant information demonstrating that SMRs  
2 may require greater spent fuel storage capacity than LWRs, because they could generate a  
3 larger quantity of spent fuel for each kWh of electricity generated -additional impacts that should  
4 be compared with the safety benefits claimed by TVA. [See, e.g., Glaser et al., cited in note 8  
5 above. For instance, TVA's calculations appear to use a burnup value of 51 gigawatt-days per  
6 metric ton: of uranium ("GWD/tU"). This value is much higher than some of the reported  
7 burnups of the designs of the four potential SMRs under consideration by TVA. For example,  
8 the International Atomic Energy Agency lists the burnup of the Holtec SMR design as 32  
9 GWD/tU.<sup>9</sup> At this relatively low burnup, the Holtec SMR will generate more spent fuel than an  
10 SMR design that has a burnup of 51 GWD/tU. In turn, this would mean that the fuel pool  
11 capacity and, possibly, dry storage capacity, will have to be increased.

12 This is only a partial list of deficiencies in TVA's discussion of energy alternatives, provided for  
13 purposes of illustrating the bias and lack of rigor in TVA's discussion, as further grounds for  
14 Petitioners' argument that the discussion should be stricken from the Environmental Report. If  
15 and when TVA decides to formally address the issue of energy alternatives in a revised  
16 Environmental Report, Petitioners will review it and may submit a contention that challenges its  
17 contents with a more comprehensive list of deficiencies.

18 [footnote:]<sup>9</sup> IAEA, ADVANCES IN SMALL MODULAR REACTOR TECHNOLOGY  
19 DEVELOPMENTS 89 (2014). (0052-17 [Curran, Diane])

20 **Comment:**

21 3. Demonstration that the Contention is Within the Scope of the Proceeding: This contention is  
22 within the scope of this ESP proceeding because it seeks compliance with NEPA and NRC  
23 regulations for the implementation of NEPA in ESP applications.

24 4. Demonstration that the Contention is Material to the Findings NRC Must Make to issue an  
25 ESP for the proposed TVA SMR: The contention is material to the findings that NRC must make  
26 in order to issue an ESP for the proposed TVA SMR because it relates to the question of  
27 whether TVA's Environmental Report improperly addresses issues that TVA has determined  
28 should be excluded from this ESP proceeding and therefore may not be addressed by TVA or  
29 NRC and also may not be challenged by Petitioners in contentions. (0052-18 [Curran, Diane])

30 **Comment:** Contention 3 asserts that the Environmental Report for the proposed Clinch River  
31 Site ESP is biased and unfair, because it advocates the technical advantages of SMRs as an  
32 energy alternative, even though TVA formally elected not to address energy alternatives or the  
33 need for power in the Environmental Report for the ESP.<sup>3</sup> As discussed in Contention 3, when  
34 an applicant elects not to address energy alternatives, the NRC follows a policy of not  
35 addressing those issues, and does not take comments on those issues. Under the  
36 circumstances, the NRC should not repeat or expand upon the discussion of energy alternatives  
37 in the Environmental Report. To discuss energy alternatives would reduce the EIS to an  
38 advertisement for SMRs instead of the rigorous, unbiased and independent scientific study  
39 required by NEPA. (0052-2 [Curran, Diane])

40 [footnote:]

41 <sup>3</sup> Contention 3 is supported by the expert declaration of Dr. M.V. Ramana, Professor and the  
42 Simons Chair in Disarmament, Global and Human Security at the Liu Institute for Global Issues,  
43 University of British Columbia, Vancouver, Canada.

1 **Comment:** Contention 3 asserts that the Environmental Report is biased and unfair, because it  
2 advocates the technical advantages of SMRs as an energy alternative, even though TVA  
3 formally elected not to address energy alternatives or the need for power in the Environmental  
4 Report for the ESP. (0052-6 [Curran, Diane])

5 **Response:** *The commenter's scoping comments were submitted to the NRC as part of a*  
6 *separate hearing process. Please refer to ML17188A445 for the NRC staff's response to the*  
7 *comments. Energy alternatives are not required to be evaluated for an ESP. Because TVA has*  
8 *chosen not to evaluate energy alternatives in its ER, the NRC staff will not evaluate energy*  
9 *alternatives in its EIS. If TVA were to apply for a construction permit or combined license at*  
10 *some time in the future, the environmental review of that application would include an*  
11 *assessment energy alternatives.*

12 **Comment:** Regarding the fuel cost that has been mentioned earlier -- of natural gas, suppose  
13 there are quite a lot of uncertainties in there. But there's also a lot of uncertainty about nuclear  
14 fuel costs will work out in the future and -- in terms of climate and other impacts. Then the  
15 workforce requirements will -- potential workforce benefits -- economic benefits from technology  
16 -- it's certainly much less than what renewable resources for electricity could bring in the future.  
17 This is a very accelerating economic sector now, and will be for the foreseeable future. At a --  
18 much more affect the number of jobs that will be created, and it will be all dependent on the --  
19 mostly on the wind and solar energy, which is very productive now -- predictable in terms of the  
20 cost because, I don't know, but it can't really be easily changed.

21 Then regarding the safety -- safety is obviously a relative term particularly when one can predict  
22 in advance. But it's certainly safer not to use nuclear power. And the long term management of  
23 the waste -- the spent fuel -- is also not very well determined what the risks are for future  
24 generations and for the ecology of the future. That's also very unpredictable (0001-11-1 [Naegeli,  
25 Wolf])

26 **Comment:** I will talk briefly about some of the issues we plan to bring up in our intervention on  
27 this reactor, which we plan to do in June by the deadline to intervene in the early site permit.

28 There is -- needs to be a basis for the plant and -- for the site permit. And that is something I  
29 have looked at and read the documents for, for example, the -- TVA's application submitted and  
30 on the record to the Commission's website. The basis -- part of the basis for the plant from TVA  
31 is Executive Order 13514, which is Federal Leadership in Energy, Environment, Economic  
32 Performance issued in 2009. It was to do this through an increased energy efficiency, reduction  
33 of greenhouse gasses, elimination of waste, new designs, construction maintenance and  
34 operating high performance, sustainable buildings in sustainable locations.

35 United States is the world's largest energy consumer. The Federal Government is the nation's  
36 single largest energy user. The Department of Defense is the biggest energy user in the federal  
37 system. And the leading use of -- leading in use of energy in the Defense Department is jet fuel.  
38 In other words, energy used in the most energy intensive federal agency is used principally to fly  
39 or to drive heavy equipment over long distances. A modular nuke at Clinch River would not  
40 have any impact here.

41 Moreover, the general trend in energy use by the Federal Government has been downward for  
42 the last four decades and is now in steep decline. According to the Federal Energy  
43 Management Program this accomplishment is directly attributed to federal employees making

1 choices for efficiency and striving to reduce operating costs. Tools employed by federal  
2 agencies are training, technical assistance, energy performance, contracts. Not nuclear power.

3 A subsequent executive order, Executive Order 13693 entitled Planning for Federal  
4 Sustainability in the Next Decade was issued in 2015. It revokes 13514, but reiterated overall  
5 policy to -- to increase energy efficiency and improve environmental performance. Executive  
6 Order 13693 also sent specific targets for cleaner energy sources with interim goals and  
7 endpoints to be achieved by 2025, rebuilding electric energy and thermal energy. Two broad  
8 energy categories are defined by EO 13693, renewable and alternative. They are not the same.

9 According to the order -- the executive order, alternative energy includes small modular nuclear  
10 reactors. The order -- the order's definition of renewable energy does not include small modular  
11 reactors. The differences are significant when applied to the 10-year sustainability goals in  
12 section three of the executive order. Section 3b of the order specific to building electric energy,  
13 that is heating and lighting, and thermal energy which shall be provided by renewable energy  
14 and alternative energy not less than 25 percent by fiscal year 2025.

15 However, section 3c states that the percentage of building electric energy not thermal energy --  
16 building electric energy -- keeping the lights on -- could be provided by renewable electric  
17 energy. Renewable electric energy, not alternative energy, which would be the small modular  
18 reactors -- is to be not less than 30 percent by fiscal year 2025. Clearly the executive order  
19 contemplates alternative energy sources to be heat sources such as nuclear and other thermal  
20 electric power plants. Renewable sources directed to be used solely for electrical generation  
21 are largely solar, wind, wave, heat pumps and hydro-electric. The order provides TVA will the  
22 bill of justification for so-called small modular reactors, particularly within the eight-year window  
23 remaining between now and 2025.

24 I mentioned that we [Blue Ridge Environmental Defense League] plan to intervene in this  
25 permit. We plan to do that. (0001-12-2 [Zeller, Lou])

26 **Comment:** In terms of our water resources, SMRs are even more water-intensive than  
27 traditional nuclear reactors, which are already a water-hogging technology that strains water  
28 resources. The NRC needs to analyze the fact that SMRs use more water per unit of electricity  
29 produced in a plethora of actual clean, safe energy options. As climate change impacts such as  
30 prolonged droughts potentially becoming more frequent, we must pursue water saving not  
31 water-squandering energy choices. (0001-4-5 [Powell, Michelle])

32 **Comment:**

33 Global Warming

34 Executive Order 13514, titled "Federal Leadership in Environmental, Energy, and Economic  
35 Performance," was issued on October 5, 2009. The public policy advanced by the President's  
36 Order was:

37 [I]ncrease energy efficiency; measure, report, and reduce their greenhouse gas emissions from  
38 direct and indirect activities; conserve and protect water resources through efficiency, reuse,  
39 and stormwater management; eliminate waste, recycle, and prevent pollution; leverage agency  
40 acquisitions to foster markets for sustainable technologies and environmentally preferable  
41 materials, products, and services; design, construct, maintain, and operate high performance  
42 sustainable buildings in sustainable locations; strengthen the vitality and livability of the

1 communities in which Federal facilities are located; and inform Federal employees about and  
2 involve them in the achievement of these goals.<sup>2</sup>

3 The United States is the world's largest energy consumer; the federal government is the nation's  
4 single largest energy user; the Department of Defense is the biggest energy user in the federal  
5 government; and the leading use of energy in the Defense Department is...jet fuel. In other  
6 words, energy use in the most energy-intensive federal agency is used principally to fly or drive  
7 heavy equipment over long distances. A modular nuke at Clinch River would not have any  
8 impact here.

9 Moreover, the general trend in energy use by the federal government has been downward for  
10 the last four decades, and is now in steep decline. According to the Federal Energy  
11 Management Program, "this accomplishment is directly attributed federal employees making the  
12 choice for efficiency and striving to reduce operating costs." The tools employed by federal  
13 agencies are: training, technical assistance and energy performance contracts. Not nuclear  
14 power.

15 A subsequent executive order, EO 13693-"Planning for Federal Sustainability in the Next  
16 Decade," was issued on March 19, 2015. This order revoked EO 13514 but reiterated the  
17 overall policy: "It therefore continues to be the policy of the United States that agencies shall  
18 increase efficiency and improve their environmental performance." EO 13693 also set specific  
19 targets for cleaner energy sources with interim goals, the end points to be achieved by 2025 for  
20 building electric energy and thermal energy.

21 Two broad energy categories are defined in EO 13693: Renewable and alternative. They are  
22 not the same. According to the order, alternative energy includes small modular nuclear  
23 reactors. The order's definition of renewable energy does not include small modular reactors.  
24 The differences are significant when applied to the ten-year sustainability goals set by Section 3  
25 of the order.<sup>5</sup> Section 3(b) of the order is specific to building electric energy and thermal energy  
26 which shall be provided by renewable electric energy and alternative energy, "not less than 25  
27 percent by fiscal year 2025." However, Section 3(c) states that the percentage of building  
28 electric energy to be provided by renewable electric energy is to be "not less than 30 percent by  
29 fiscal year 2025."

30 Clearly, the Executive Order contemplates alternative energy sources to be heat sources, such  
31 as nuclear and other thermoelectric power plants. The renewable sources, directed to be used  
32 solely for electrical generation, are largely solar, wind, wave, heat pumps and hydroelectric.  
33 The order provides TVA with little justification for so-called small modular reactors, particularly  
34 within the eight-year window remaining between now and 2025;  
35 [footnotes:]

36 <sup>2</sup> Federal Register Vol. 74, No. 194, Page 52117, October 8, 2009

37 <sup>3</sup> "'alternative energy' means energy generated from technologies and approaches that advance  
38 renewable heat sources, including biomass, solar thermal, geothermal, waste heat, and  
39 renewable combined heat and power processes; combined heat and power; small modular  
40 nuclear reactor technologies; fuel cell energy systems; and energy generation, where active  
41 capture and storage of carbon dioxide emissions associated with that energy generation is  
42 verified." EO 13693, Section 19(c)

43 <sup>4</sup> "'renewable electric energy' means energy produced by solar, wind, biomass, landfill gas,  
44 ocean (including tidal, wave, current, and thermal), geothermal, geothermal heat pumps,  
45 microturbines, municipal solid waste, or new hydroelectric generation capacity achieved from

1 increased efficiency or additions of new capacity at an existing hydroelectric project." EO 13693,  
2 Section I 9(v)  
3 <sup>5</sup> Sec. 3. Sustainability Goals for Agencies, In implementing the policy set forth in section I of  
4 this order and to achieve the goals of section 2 of this order, the head of each agency shall,  
5 where life-cycle cost-effective, beginning in fiscal year 2016, unless otherwise specified (0055-1  
6 [Zeller, Lou])

7 **Response:** *The action before NRC is whether to issue an ESP and to determine whether the*  
8 *CRN Site is suitable under the NRC's regulations for placement of one or more SMRs. The*  
9 *ESP determination is primarily a siting decision; in accordance with 10 CFR 51.50 (TN250), the*  
10 *applicant's ER need not include an evaluation of alternative energy sources. In accordance with*  
11 *10 CFR 51.75 (TN250), the EIS will not include an evaluation of alternative energy sources*  
12 *because these matters were not addressed in the applicant's ER (TVA 2016-TN4637). If TVA*  
13 *were to apply for a construction permit or combined license at some time in the future, the*  
14 *impacts of energy alternatives would be assessed at that time. The review of that application*  
15 *would include the development of another EIS and the opportunity to participate in another*  
16 *hearing.*

17 *The scope of the present ESP environmental review includes water use impacts, socioeconomic*  
18 *impacts, and uranium fuel cycle impacts; the review team will use the plant parameter envelope*  
19 *values provided by the applicant to assess these impacts. In the EIS, water-related impacts will*  
20 *be discussed in Sections 4.2 and 5.2; socioeconomic impacts will be discussed in Sections 4.4*  
21 *and 5.4, and the uranium fuel cycle will be discussed in Section 6.1. Estimated greenhouse gas*  
22 *emissions (GHG) emissions will be presented in Appendix K and an assessment of project*  
23 *impacts given predicted regional climate change will be presented in Appendix L of the EIS.*

24 **Comment:** Small modular reactors are too costly, too slow to bring online, too uncertain and  
25 have a high environmental impact and risk. Current national high level radioactive waste  
26 disposal practices would leave this dangerous waste on-site for decades, or much longer, after  
27 final reactor shut down. The future belongs to renewable energy. All trends point in that  
28 direction. The global increase in renewables in 2015 was 63 gigawatts of wind, 50 gigawatts of  
29 solar, 28 of hydroelectric. Total nuclear capacity worldwide is going down, even France is  
30 moving away from nuclear power. TVA should embrace the future and aggressively add  
31 renewable generation to speed up the retirement of coal, nuclear and gas facilities. TVA should  
32 partner with the Clean Line Project to lock in two cents per kilowatt hour of electricity now. TVA  
33 should embrace all forms of solar energy and energy efficiency. The sooner TVA starts  
34 changing course to put renewables first, the smoother the transition will be. (0001-5-3 [Safer,  
35 Don])

36 **Comment:** SMRs are significantly more water-intensive than clean energy choices such as  
37 wind, solar and energy efficiency and conservation. (0005-2 [McBride, Geoff] [McBride, Linda]  
38 [Sprignoli, Damon] [Turk, Lawrence "Butch"]) (0005-6 [McBride, Geoff] [McBride, Linda] [Sprignoli,  
39 Damon] [Turk, Lawrence "Butch"])

40 **Comment:** Nuclear power is more water intensive than wind, solar and energy efficiency and  
41 conservation. (0007-2 [McFadden, Nancy])

42 **Comment:** Why choose such dangerous waste from SMRs, when wind, solar, energy  
43 efficiency and conservation measures already exist and are effective. (0007-4 [McFadden, Nancy])

1 **Comment:** Solar based renewable energy resources will provide more jobs and a higher return  
2 on investment. In addition, the negative environmental impacts of nuclear energy (mining,  
3 disposal, etc.) far outweigh any possible short-term benefits. Support the future, support solar  
4 (0010-2 [Ellis, Daniel])

5 **Comment:** The TVA would do better addressing its responsibility of making the region a solar  
6 powered residential region of world class status. I recently became aware that the TVA is a  
7 hindrance, or more specifically, some obsolete law is a hindrance in completely solar powering  
8 residential needs just because it makes TVA the sole legal supplier of energy to local  
9 distributors, who are thus not allowed to buy solar power produced by residents. I think this is  
10 outrageous obsolescence in this age of distributed solar power production capability (see  
11 Knoxville Mercury, March 2017: Tale of the Two Meters). TVA was not a power company to  
12 start with. Now it is time to remember its roots and promote residential solar power instead of  
13 being a hindrance to solar energizing the Tennessee Valley Region. Many individuals in this  
14 region have installed solar and it would turn into a tsunami if the thumb screws would not be  
15 kept on people's initiative to produce their own power, but by far not enough. In countries which  
16 are much less endowed with solar energy many more people have gone solar than here, where  
17 a so-called regional development agency denies solar power to its residents just due to some  
18 obsolete law. Actually, TVA and the region should be a world leader in residential solar energy  
19 supply. How long have we still to wait for this to happen? (0013-4 [Wunderlich, Walt])

20 **Comment:** Thinking about TVA's wind power import project and also about the solar energizing  
21 of the Tennessee Valley Region, the East Tennessee area that could be spoiled by a nuclear  
22 mishap lends itself much more for cooperating in the renewable energy system by pumped  
23 storage energy than for nuclear power experiments. We have the Cumberland rim with  
24 hundreds of meters of head for any number of such plants that have relatively high efficiency,  
25 are of proven technology and can be run totally automatic and totally pollution free. (0013-5  
26 [Wunderlich, Walt])

27 **Comment:** Every nuclear power plant built in the United States has been plagued by budget  
28 overruns and multiple delays. There are better alternatives for additional electrical power  
29 generation including solar and wind energy. Solar is now less expensive than fossil fuel power  
30 and vastly less expensive than nuclear power (0021-2 [Harland, Donald])

31 **Comment:** Plus it is not needed when there are better choices that are less expensive and less  
32 highly water intensive, such as wind and solar.

33 The Clinch River site was previously abandoned, and should remain that way. Clean energy is  
34 the way to go, if energy is needed. (0025-4 [Kirkman, Arden])

35 **Comment:** I am opposed to this expensive nuclear experiment. We cannot dispose of the  
36 nuclear waste we have accumulated. Why do we persist in creating more? We need to put our  
37 expertise on wind and solar, something we don't have to be concerned about polluting water, air  
38 and soil with devastating health effects. These sources of power are on the rise world wide and  
39 are much safer. They have provided many, safer jobs. Tennessee does not need to lag behind  
40 and put us in nuclear jeopardy. (0030-1 [Sweeton, Beverly])

41 **Comment:** Thank you for your time in working for the good of our country, and its energy  
42 needs. I am writing to express my deep concern about the Clinch River Small Modular Reactor  
43 Project. These reactors are not needed and are prohibitively expensive when compared to  
44 clean, renewable solar and wind power. What's more, the Tennessee Valley Authority is

1 seeking site approval before reactor designs have been studied, much less approved. SMRs  
2 are significantly more water-intensive than clean energy choices such as wind, solar and energy  
3 efficiency and conservation. And just like existing nuclear power plants, they produce long-  
4 lived, highly radioactive nuclear waste for which no safe management and permanent storage  
5 exists. I implore you to deny the permit. It does not make sense that we would allow them to go  
6 in this direction when good, safe alternatives exist. My hope is that you and other earnest,  
7 environmentally aware government administrators and leaders will encourage TVA to look at the  
8 long-term implications, not just their present bottom line, and seek clean and safe energy  
9 choices. (0034-1 [Bates, Renee])

10 **Comment:** Roane County, TN, is close to major populations centers: Knoxville, Chattanooga,  
11 Nashville and Lexington, KY, as well as to many ecologically sensitive areas. Pollution of the  
12 Clinch River and Watts Bar would be increased. I lived in East Tennessee for 15 years and I  
13 know for a fact that nuclear reactors should not be built in this area.

14 This is an unproven, experimental technology which is not needed. We should instead be  
15 emphasizing Solar and Wind Energy, which are much kinder to our precious fresh water. Solar  
16 and Wind energy do not endanger residents and guests in the United States, unlike nuclear  
17 energy. Small modular reactors are extremely expensive. Thank you for denying TVA the ESP  
18 to build such a nuclear device. (0045-1 [Mortenson, Julia])

19 **Comment:** Small Modular Reactors have not been proven safe, and there's no reason to try  
20 such an uncertain and expensive source of energy. I would love to see TVA take a leading role  
21 in forward-thinking, sustainable energy resources instead of wasting needed funds on this  
22 uncertain and experimental method. (0046-1 [Johnston, Susan])

23 **Comment:** Build a solar installation. Tennessee needs renewable energies, not more  
24 pollution! (0056-2 [Goins, Joe])

25 **Response:** *These comments express opposition to nuclear power or to building SMRs at the*  
26 *CRN Site, and express support for alternative sources of power generation. Because an ESP is*  
27 *primarily a siting decision, and analysis of energy sources is not required, energy alternatives*  
28 *will not be evaluated in the EIS. If TVA were to apply for a construction permit or combined*  
29 *license at some time in the future, the environmental impacts of energy alternatives relative to*  
30 *those of the proposed project would be assessed at that time. The review of that application*  
31 *would include the development of another EIS.*

## 32 **D.2.21 Comments Concerning Alternatives – Sites**

33 **Comment:** The exposure of freshwater resources to nuclear contamination is more or less  
34 critical depending on what this SMR really is. Sometimes it is presented as if it were just the  
35 size of a Truck trailer, sometimes one has the impression it is a huge structure. How much  
36 output does it provide? Is it relevant to the TVA system? Probably not, but as a small self-  
37 contained power source it could well be of national importance. Still the question remains: Do  
38 these experiments have to be conducted in a river bend of the Clinch River, in a relatively  
39 densely populated area of a very scenic part of the country, that has many other potentials.  
40 Putting nuclear weapons facilities there is bad enough, but this was a war time decision and  
41 was made at a time when the ramification of nuclear contamination were either not recognized  
42 or belittled. (0013-2 [Wunderlich, Walt])

1 **Response:** *The EIS will include an evaluation of the construction and operation impacts of a*  
2 *SMR at the CRN Site in Chapters 4 and 5. The EIS will also include an evaluation of the*  
3 *construction and operation impacts of a SMR facility at alternative sites, such as other property*  
4 *within the Oak Ridge Reservation, in Chapter 9 of the EIS, and will include an evaluation of*  
5 *alternative sites to determine whether there is an obviously superior alternative to the proposed*  
6 *site.*

7 **Comment:** I find the site very precarious. It should never have been chosen for any nuclear  
8 experiments. It is surrounded on three sides by the Clinch River, a major waterway that feeds  
9 into the Tennessee river which feeds into the Mississippi River, the short stretch of Ohio River  
10 discounted. The recent experience with the Japanese Daiichi plant makes one to think about it.  
11 What if this thing explodes, what if its containment cracks? What is the geology around the  
12 site? Is it rocky, is it shaly, is it loamy? seismicity? One would assume that these elementary  
13 questions have been asked and answered satisfactorily by now. (0013-1 [Wunderlich, Walt])

14 **Comment:** The plan to site the proposed TVA SMR at the former CRBR location in Oak Ridge,  
15 TN is in essence using a greenfield returned to its natural landscape over the intervening 35  
16 years since the CRBR was canceled. This fully recovered natural environment is habitat to  
17 diverse and extensive numbers of wildlife species and wildlife habitat. The Federal Government  
18 is spending billions of dollars cleaning and rehabilitating legacy nuclear sites in Oak Ridge and  
19 across the US. Before another greenfield becomes a new legacy nuclear site every  
20 consideration should be given to using a recently or soon to be deactivated nuclear power plant  
21 site, closed coal fired power plant, or other nuclear era legacy site. One such nuclear era  
22 legacy brownfield site is the S-50 -- K-25 Power House site barely 3 miles from the proposed  
23 site. It has all the attributes of the proposed location, even more so -- including a railroad, barge  
24 terminal, high voltage power line infrastructure, water supply, security (water on three sides and  
25 a single entry point) no nearby public/private land owners, and it is owned by the Federal  
26 Government (DOE). In addition, using it for a nuclear reactor site would save the \$100's of  
27 millions in cleanup costs faced with making it acceptable for private industrial use.  
28 [https://en.wikipedia.org/wiki/S-50\\_\(Manhattan\\_Project\)](https://en.wikipedia.org/wiki/S-50_(Manhattan_Project)).

29 Are you aware of the S-50 - K-25 Power House Area and its close proximity?

30 Have you toured the area and been briefed on its attributes and been made aware of it as a  
31 viable location?

32 Why can't it be transferred to TVA from DOE in exchange for the CRBR site which can then be  
33 returned as part of the DOE Reservation Environmental Research landscape?

34 What are the life cycle costs savings using it as compared to a greenfield site?

35 These are a few of the questions that when fully and independently addressed will conclude that  
36 the SMR project located on a brownfield can go forward at a major savings in cost and  
37 environmental impact. The last thing a new nuclear project should result in is creating another  
38 nuclear liability for our Nation. Especially when so many alternatives exist, (0042-1 [Colclasure,  
39 Doug])

40 **Response:** *Chapter 9 will describe the TVA's site selection process and the NRC staff's*  
41 *evaluation of that process. In Chapter 9, the NRC staff will also independently compare the*  
42 *alternative sites to the proposed site to determine if any of the alternative sites are*  
43 *environmentally preferable to the proposed site.*

1 **D.2.22 Comments Concerning Benefit-Cost Balance**

2 **Comment:** Billions of dollars could be spent on the nuclear reactor technology that is  
3 unproven, untested and significantly more expensive than other types of energy technologies  
4 that are actually available today including renewables, such as solar, wind, energy efficiency  
5 and demand site management measures.

6 The economics of new nuclear have only worsened since 2010 while the economics for  
7 renewables and energy efficiency have improved. The NRC must include updated economic  
8 cost analysis of the actual costs of many nuclear reactors. This can be done by looking into  
9 nearby Georgia and South Carolina where the under-construction Toshiba/Westinghouse AP  
10 1000 reactors are years delayed and billions of dollars over budget. In fact, Westinghouse has  
11 filed for bankruptcy and is out of the construction business and parent company, Toshiba may  
12 be next in line. These projects may never be finished. The reality is that new nuclear power is  
13 losing the bet and draft environmental impact statement must consider accurate cost statement  
14 estimates as compared to other energy technologies that have only seen cost drop as new  
15 nuclear power costs sour. (0001-4-2 [Powell, Michelle])

16 **Comment:** The economics of small modular reactors do not make sense, even with optimistic  
17 pre-construction cost projections. It is impossible to say how much actual spending would  
18 exceed these estimates, but it is almost certain to be substantial. Watts Bar 1 and 2 were  
19 originally projected to cost under \$700 million. They were completed decades later at an  
20 acknowledged cost of over \$13 billion. Watts Bar 2 is currently inoperable due to a structural  
21 failure in a 40-year old steam condenser. It is unknown when repairs will be completed, but not  
22 for months. The once hyped U.S. SMR business is down to one manufacturer with two possible  
23 customers, TVA and UAMPS, the Utah Associated Municipal Power Systems. In 2009, TVA  
24 made a great decision when it withdrew from plans to be the first in the US to build a  
25 Westinghouse AP1000 reactors. Construction delays from cost overruns have forced  
26 Westinghouse into bankruptcy and the VC Summer and Vogtle reactors may never be finished  
27 after billions have been spent. (0001-5-2 [Safer, Don])

28 **Comment:** And just a footnote, the total estimated cost for TVA to develop SMRs to the point  
29 of getting this application -- early site permit -- is \$72 million. Half of that will be given to TVA by  
30 the DOE. So -- so far TVA has spent around \$23 million on SMR activities through fiscal year  
31 2015, and estimates are about \$5 million in the fiscal year 2016. And it will be at least five years  
32 before TVA will decide whether to build these or not. That's from Bill Johnson and Joe  
33 Hoagland, CEO and vice president at TVA. It's very uncertain whether they'll do these. (0001-5-  
34 4 [Safer, Don])

35 **Comment:** They are not cost effective. They may cost less per reactor, but the cost per  
36 kilowatt-hour of the electricity produced by a small reactor will be higher than that of a large  
37 reactor. Perhaps eventually costs per kwh will be reduced as SMR's are mass produced, but  
38 we are decades away from that. Wind, solar and other clean renewable sources are continually  
39 reducing in price. And that is even before external costs are included. All fossil fuel energy  
40 sources are heavily subsidized in that society bears much of the actual cost of environmental  
41 destruction through mining, pollution of air and water, and impacts of global warming.(0051-3  
42 [Anthony, Kate])(0051-9 [Anthony, Kate])

43 **Comment:** 4. [illegible] and most renewables are already cheaper

44 5. Obviously, its not about science but the money

1 6. Time it takes to certify SMR's will do little to help with global warming (0059-4 [Anonymous,  
2 Anonymous])

3 **Response:** *The cost of the proposed action need not be considered in an ESP ER or in the*  
4 *NRC's EIS (10 CFR 51.50(b)(2) [TN250]; NUREG-1555 [NRC 2000-TN614]). If TVA were to*  
5 *apply for a construction permit or combined license at some time in the future, the*  
6 *environmental review of that application would include an assessment of the proposed project's*  
7 *benefit-cost balance. Therefore, this issue will not be assessed further during the ESP review*  
8 *or in the ESP EIS.*

### 9 **D.2.23 References**

10 10 CFR Part 51. *Code of Federal Regulations*, Title 10, *Energy*, Part 51, "Environmental  
11 Protection Regulations for Domestic Licensing and Related Regulatory Functions."  
12 Washington, D.C. TN250.

13 10 CFR Part 52. *Code of Federal Regulations*, Title 10, *Energy*, Part 52, "Licenses,  
14 Certifications, and Approvals for Nuclear Power Plants." Washington, D.C. TN251.

15 36 CFR Part 800. *Code of Federal Regulations*, Title 36, *Parks, Forests, and Public Property*,  
16 Part 800, "Protection of Historic Properties." Washington, D.C. TN513.

17 82 FR 17885. April 13, 2017. "Tennessee Valley Authority; Clinch River Nuclear Site; Early  
18 Site Permit Application." *Federal Register*. U.S. Nuclear Regulatory Commission, Washington,  
19 D.C. TN4910.

20 42 U.S.C. § 4321 *et seq.* National Environmental Policy Act (NEPA) of 1969, as amended.  
21 TN661.

22 54 U.S.C. § 306108. National Historic Preservation Act Section 106, "Effect of Undertaking on  
23 Historic Property." TN4839.

24 NRC (U.S. Nuclear Regulatory Commission). 1977. *Final Environmental Impact Statement*  
25 *Related to the Construction and Operation of Clinch River Breeder Reactor Plant*. NUREG-  
26 0139, Washington, D.C. Accession No. ML082610503. TN5083.

27 NRC (U.S. Nuclear Regulatory Commission). 2000. *Environmental Standard Review Plan—*  
28 *Standard Review Plans for Environmental Reviews for Nuclear Power Plants*. NUREG-1555,  
29 Main Report and 2007 Revisions, Washington, D.C. Available at [http://www.nrc.gov/reading-](http://www.nrc.gov/reading-rm/doc-collections/nuregs/staff/sr1555/toc/)  
30 [rm/doc-collections/nuregs/staff/sr1555/toc/](http://www.nrc.gov/reading-rm/doc-collections/nuregs/staff/sr1555/toc/). TN614.

31 NRC (U.S. Nuclear Regulatory Commission). 2014. *Generic Environmental Impact Statement*  
32 *for Continued Storage of Spent Nuclear Fuel*. Final Report, NUREG-2157, Washington, D.C.  
33 Accession No. ML14198A440. TN4117.

34 TVA (Tennessee Valley Authority). 2016. "Clinch River Nuclear Site Early Site Permit  
35 Application, Part 03—Environmental Report (Revision 0)." Chattanooga, Tennessee.  
36 Accession No. ML16144A145. TN4637.

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**APPENDIX E**  
**DRAFT ENVIRONMENTAL IMPACT STATEMENT**  
**COMMENTS AND RESPONSES**

This appendix is intentionally left blank. In the final environmental impact statement, this appendix will contain the comments on and responses to comments on the draft environmental impact statement.



**APPENDIX F**  
**KEY CONSULTATION CORRESPONDENCE**

Consultation correspondence sent and received during the environmental review of the early site permit application for the Tennessee Valley Authority’s (TVA’s) Clinch River Nuclear (CRN) Site in Roane County, Tennessee, is identified in Table F-1. The correspondence can be found in the U.S. Nuclear Regulatory Commission’s (NRC’s) Agencywide Document Access and Management System (ADAMS), which is accessible from the NRC website at <http://www.nrc.gov/readingrm/adams.html> (the Public Electronic Reading Room) (note that the URL is case sensitive). ADAMS accession numbers also are provided in Table F-1.

A copy of the correspondence received from Native American Tribes is presented in Section F.1. Copies of correspondence received from the U.S. Army Corps of Engineers are presented in Section F.2.

Section F.3 contains copies of correspondence (excluding attachments) from Federal and State agencies regarding threatened, endangered, and sensitive species and their habitats. Appendix M is reserved for a full copy of the U.S. Fish and Wildlife (FWS) Biological Assessment upon its completion.

**Table F-1. Key Early Site Permit Consultation Correspondence Regarding the CRN Site**

Source	Recipient	Date and Accession Number
<b>Correspondence with Native American Tribes (see Section F.1)</b>		
U.S. Nuclear Regulatory Commission (NRC) (Allen Fetter)	Absentee Shawnee Tribe (Edwina Butler-Wolfe)	April 20, 2017 (ML17041A081)
NRC (Allen Fetter)	Thlopthlocco Tribal Town (Ryan Morrow)	April 20, 2017 (ML17047A682)
NRC (Allen Fetter)	Choctaw Nation of Oklahoma (Gary Batton)	April 20, 2017 (ML17041A086)
NRC (Allen Fetter)	Poarch Band of Creek Indians (Stephanie A. Bryan)	April 20, 2017 (ML17047A676)
NRC (Allen Fetter)	Alabama-Coushatta Tribe of Texas (Jo Ann Battise)	April 20, 2017 (ML17041A082)
NRC (Allen Fetter)	Eastern Band of Cherokee Indians of North Carolina (Patrick Lambert)	April 20, 2017 (ML17017A123)
NRC (Allen Fetter)	Cherokee Nation of Oklahoma Bill (John Baker)	April 20, 2017 (ML17041A085)
NRC (Allen Fetter)	Alabama-Quassarte Tribal Town (Tarpie Yargee)	April 20, 2017 (ML17041A084)
NRC (Allen Fetter)	Jena Band of the Choctaw Indians (B. Cheryl Smith)	April 20, 2017 (ML17047A407)
NRC (Allen Fetter)	The Chickasaw Nation (Bill Anoatubby)	April 20, 2017 (ML17047A681)

**Table F-1. (contd)**

<b>Source</b>	<b>Recipient</b>	<b>Date and Accession Number</b>
NRC (Allen Fetter)	Quapaw Tribe of Oklahoma (John Berrey)	April 20, 2017 (ML17047A677)
NRC (Allen Fetter)	Seminole Tribe of Florida (Marcellus W. Osceola Jr.)	April 20, 2017 (ML17047A679)
NRC (Allen Fetter)	United Keetoowah Band of Cherokee Indians (Joe Bunch)	April 20, 2017 (ML17047A683)
NRC (Allen Fetter)	Coushatta Tribe of Louisiana (Lovelin Poncho)	April 20, 2017 (ML17047A405)
NRC (Allen Fetter)	Mississippi Band of Choctaw Indians (Phylliss J. Anderson)	April 20, 2017 (ML17047A409)
NRC (Allen Fetter)	Muscogee (Creek) Nation of Oklahoma (James Floyd)	April 20, 2017 (ML17047A675)
NRC (Allen Fetter)	Seminole Nation of Oklahoma (Leonard M. Harjo)	April 20, 2017 (ML17047A678)
NRC (Allen Fetter)	Eastern Shawnee Tribe of Oklahoma (Glenna J. Wallace)	April 20, 2017 (ML17047A406)
NRC (Allen Fetter)	Shawnee Tribe of Oklahoma (Ron Sparkman)	April 20, 2017 (ML17047A680)
NRC (Allen Fetter)	Kialegee Tribal Town (Jeremiah Hobia)	April 20, 2017 (ML17047A408)
United Keetoowah Band of Cherokee Indians (Karen Pritchett)	NRC (Allen Fetter)	June 28, 2017 (ML17206A450)
Cherokee Nation (Elizabeth Toombs)	NRC (Allen Fetter)	May 12, 2017 (ML17145A580)
Choctaw Nation of Oklahoma (Daniel Rangle)	NRC (Allen Fetter)	June 5, 2017 (ML17157B749)
NRC (Jennifer Davis)	Seminole Nation of Oklahoma (Theodore Isham)	January 19, 2018 (ML18031A950)
NRC (Jennifer Davis)	Alabama-Quassarte Tribal Town (Samantha Robison)	January 19, 2018 (ML18046A410)
NRC (Jennifer Davis)	Alabama-Coushatta Tribe of Texas (Bryant Celestine)	January 19, 2018 (ML18058B560)
Seminole Nation of Oklahoma (Theodore Isham)	NRC (Jennifer Davis)	January 20, 2018 (ML18046A412)
NRC (Jennifer Davis)	Seminole Tribe of Florida (Victoria Menchaca)	January 22, 2018 (ML18059A157)
The Chickasaw Nation (Karen Brunso)	NRC (Jennifer Davis)	January 22, 2018 (ML18031A976)
NRC (Jennifer Davis)	Thlopthlocco Tribal Town (Terry Clouthier)	January 29, 2018 (ML18040A439)
NRC (Jennifer Davis)	Choctaw Nation of Oklahoma (Daniel Ragle)	February 9, 2018 (ML18044A843)

**Table F-1. (contd)**

<b>Source</b>	<b>Recipient</b>	<b>Date and Accession Number</b>
NRC (Jennifer Davis)	Poarch Band of Creek Indians (Carolyn White)	February 16, 2018 (ML18051A746)
Thlopthlocco Tribal Town (Terry Clouthier)	NRC (Jennifer Davis)	February 19, 2018 (ML18051A738)
NRC (Jennifer Davis)	Seminole Nation of Oklahoma (Theodore Isham)	March 5, 2018 (ML18064A222)
<b>Correspondence with U.S. Army Corps of Engineers (see Section F.2)</b>		
NRC	USACE Nashville District (Tammy Turley)	April 12, 2017 (ML17065A237)
USACE Nashville District (Tammy Turley)	NRC (Allen Fetter)	May 2, 2017 (ML17205A413)
<b>Correspondence Regarding Historic and Cultural Resources)</b>		
NRC (Allen Fetter)	Tennessee Historical Commission (E. Patrick McIntyre, Jr.)	April 20, 2017 (ML17061A428)
NRC (Allen Fetter)	Advisory Council on Historic Preservation (Reid Nelson)	April 20, 2017 (ML17065A239)
<b>Correspondence Regarding Threatened, Endangered, and Sensitive Species and their Habitats (See Section F.3)</b>		
NRC (Allen Fetter)	U.S. Fish and Wildlife Service (FWS) (Mary Jennings)	April 20, 2017 (ML17069A249)
NRC (Allen Fetter)	FWS (Bill Pearson)	April 20, 2017 (ML17088A264)
FWS (Mary Jennings)	NRC (Cindy Bladey)	April 21, 2017 (ML17145A505)
FWS (Mary Jennings)	NRC (Allen Fetter)	May 5, 2017 (ML17205A341)
U.S. Environmental Protection Agency, Region 4 (Larry Long)	NRC	May 30, 2017 (ML17157B742)
Tennessee Department of Environment and Conservation (TDEC) (Kendra Abkowitz)	NRC (Patricia Vokoun)	June 12, 2017 (ML17170A310)
FWS (Mary Jennings)	NRC (Allen Fetter)	July 20, 2017 (ML17205A342)
Tennessee Wildlife Resource Agency (Pat Black)	PNNL (James Becker)	September 6, 2017 (ML18022A346)
Tennessee Department of Environment and Conservation (Gerry Middleton)	PNNL (James Becker)	September 6, 2017 (ML18019A036)
Tennessee Department of Environment and Conservation (Stephanie Williams)	PNNL (James Becker)	September 11, 2017 (ML18026A552)

**Table F-1. (contd)**

<b>Source</b>	<b>Recipient</b>	<b>Date and Accession Number</b>
PNNL (James Becker)	Kentucky State Nature Preserve Commission (Ian Horn)	September 13, 2017 (ML18059A130)
Oak Ridge National Laboratory (Kitty McCracken)	PNNL (James Becker)	September 18, 2017 (ML18016A334)
Georgia Department of Natural Resources (Anna Yellin)	PNNL (James Becker)	September 24, 2017 (ML18012A447)
Kentucky State Nature Preserves Commission (Ian Horn)	PNNL (James Becker)	September 29, 2017 (ML18012A656)
Tennessee Wildlife Resource Agency (Brian Flock)	PNNL James Becker)	November 3, 2017 (ML18064A895)
Oak Ridge National Laboratory (Neil Giffen)	PNNL (James Becker)	November 8, 2017 (ML18022A742)
Oak Ridge National Laboratory (Neil Giffen)	PNNL (James Becker)	December 7, 2017 (ML18010A883)

## F.1 Correspondence Received from Native American Tribes

### ClinchRiverESPEISCEm Resource

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**From:** karen pritchett <kpritchett@ukb-nsn.gov>  
**Sent:** Wednesday, June 28, 2017 2:57 PM  
**To:** ClinchRiverESPEIS  
**Cc:** Jennifer.Barnett@tn.gov; Eric Oosahwee-Voss; karen pritchett  
**Subject:** [External\_Sender] Clinch River Nuclear Site, Roane County, Tennessee

Dear Sir,

On behalf of Tribal Historic Preservation Officer (THPO) Eric Oosahwee-Voss, please accept this digital communication regarding the Environmental Review of the Early Site Permit Application for the Clinch River Nuclear Site in Roane County, Tennessee.

Please be advised that the proposed undertaking lies within the traditional territory of the United Keetoowah Band of Cherokee Indians in Oklahoma (UKB). This opinion is being provided by UKB THPO, pursuant to authority vested by the UKB Corporate Board and under resolution 16-UKB-34. The United Keetoowah Band is a Federally Recognized Indian Nation headquartered in Tahlequah, OK.

Information on Native American use in the project vicinity shows that prehistoric, ethnographic, historic, and traditional sites of value to the UKB surround the project area. We recommend that a cultural resources inventory be completed prior to project implementation.

Thank you for consulting with the UKB. Please note that these comments are based on information available to us at the time of the project review. We reserve the right to revise our comments as information becomes available. If you have any questions or concerns, please contact me at (918) 458-6715 or [kpritchett@ukb-nsn.gov](mailto:kpritchett@ukb-nsn.gov) or THPO Eric Oosahwee-Voss at (918) 458-6717 or [eoosahwee-voss@ukb-nsn.gov](mailto:eoosahwee-voss@ukb-nsn.gov)

UKB# U17-849  
17.0871

Thank you,  
Karen Pritchett  
TCNS Coordinator  
Tribal Historic Preservation Office  
United Keetoowah Band of Cherokee Indians in Oklahoma  
P. O. Box 1245  
Tahlequah, OK 74465  
918-458-6715



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**CHEROKEE NATION**<sup>®</sup>  
P.O. Box 948 • Tahlequah, OK 74465-0948 • 918-453-5000 • cherokee.org

**Office of the Chief**

**Bill John Baker**  
*Principal Chief*  
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**S. Joe Crittenden**  
*Deputy Principal Chief*  
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May 12, 2017

Allen H. Fetter, Acting Branch Chief  
Licensing Branch 3  
Division of New Reactor Licensing, Office of New Reactors  
United States Nuclear Regulatory Commission  
Washington, D.C. 20555-0001

Re: Clinch River Nuclear Site Early Site Permit Application

Mr. Allen H. Fetter:

The Cherokee Nation (CN) is in receipt of your correspondence about **Clinch River Nuclear Site Early Site Permit Application**, and appreciates the opportunity to provide comment upon this project. The CN maintains databases and records of cultural, historic, and pre-historic resources in this area. Our Tribal Historic Preservation Office (THPO) reviewed this project, cross referenced the project's legal description against our information, and found that this Area of Potential Effect (APE) lies within our historic homelands.

In accordance with the National Historic Preservation Act (NHPA) [16 U.S.C. 470 §§ 470-470w6] 1966, undertakings subject to the review process are referred to in S101(d)(6)(A), which clarifies that historic properties may have religious and cultural significance to Indian tribes. Additionally, Section 106 of NHPA requires federal agencies to consider the effects of their action on historic properties (36 CFR Part 800) as does the National Environmental Policy Act (43 U.S.C. 4321 and 4331-35 and 40 CFR 1501.7(a) of 1969).

The CN has a vital interest in protecting its historic and cultural resources. The CN is in concurrence that an Environmental Impact Statement (EIS) in compliance with NHPA should be conducted for the Clinch River Nuclear Site, and is requesting a copy of this report. This office looks forward to receiving and reviewing the EIS. Please contact the CN with response to this request.

Additionally, we would request Department of the Interior conduct appropriate inquiries with other pertinent Tribal and Historic Preservation Offices regarding historic and prehistoric resources not included in the CN databases or records. If items of cultural significance are discovered while developing this project report, the CN asks that activities halt immediately and our offices be

Clinch River Nuclear Site Early Site Permit Application

May 12, 2017

Page 2 of 2

contacted for further consultation. If you require additional information or have any questions, please contact me at your convenience.

Thank you for your time and attention to this matter.

Wado,



Elizabeth Toombs, Special Projects Officer  
Cherokee Nation Tribal Historic Preservation Office  
elizabeth-toombs@cherokee.org  
918.453.5389

CC: Patricia Vokoun, NRC Environmental Project Manager

## ClinchRiverESPEISCEm Resource

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**From:** Daniel R. Ragle <dragle@choctawnation.com>  
**Sent:** Monday, June 05, 2017 5:25 PM  
**To:** ClinchRiverESPEIS  
**Subject:** [External\_Sender] RE: Initiation of Section 106 and Scoping Process for the Environmental Review of the Early Site Permit Application for the Clinch River Nuclear Site in Roane County, Tennessee

Thank you for the correspondence regarding the above referenced project. This project lies outside of our area of historic interest. Therefore, the Choctaw Nation of Oklahoma respectfully defers to the other Tribes that have been contacted. If you have any questions, please contact me by email.

### **Daniel Ragle**

Compliance Review Officer  
Historic Preservation Dept.  
Choctaw Nation of Oklahoma  
(800) 522-6170 Ext. 2727  
[dragle@choctawnation.com](mailto:dragle@choctawnation.com)  
[www.choctawnation.com](http://www.choctawnation.com)  
[www.choctawnationculture.com](http://www.choctawnationculture.com)



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This message is intended only for the use of the individual or entity to which it is addressed and may contain information that is privileged, confidential and exempt from disclosure. If you have received this message in error, you are hereby notified that we do not consent to any reading, dissemination, distribution or copying of this message. If you have received this communication in error, please notify the sender immediately and destroy the transmitted information. Please note that any view or opinions presented in this email are solely those of the author and do not necessarily represent those of the Choctaw Nation.

**From:** Theodore Isham  
**To:** [Davis, Jennifer](#)  
**Cc:** [Vokoun, Patricia](#)  
**Subject:** [External\_Sender] RE: Early Site Permit Application for the Clinch River Nuclear Site in Roane County, Tennessee  
**Date:** Saturday, January 20, 2018 10:45:07 AM

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This *Opinion* is being provided by Seminole Nation of Oklahoma's Cultural Advisor, pursuant to authority vested by the Seminole Nation of Oklahoma General Council. The Seminole Nation of Oklahoma is an independently Federally-Recognized Indian Nation headquartered in Wewoka, OK.

In keeping with the National Environmental Policy Act (NEPA)d, and Section 106 of the National Historic Preservation Act (NHPA), 36 CFR Part 800, this letter is to acknowledge that the Seminole Nation of Oklahoma has received notice of the proposed project at the above mentioned location.

Based on the information provided and because the potential for buried cultural resources, the proposed project has an extreme probability of affecting archaeological resources, some of which may be eligible for listing in the National Register of Historic Places (NRHP).

We recommend that an intensive literature/phaseI survey reports of the nearby archaeological sites be conducted and sent to SNO. Also, we request that a listing of all the flora in the affected area be provided.

We do request that if cultural or archeological resource materials are encountered at all activity cease and the Seminole Nation of Oklahoma and other appropriate agencies be contacted immediately.

Furthermore, due to the historic presence of our people in the project area, inadvertent discoveries of human remains and related NAGPRA items may occur, even in areas of existing or prior development. Should this occur we request all work cease and the Seminole Nation of Oklahoma and other appropriate agencies be immediately notified.

*Theodore Isham*

Seminole Nation of Oklahoma  
Historic Preservation Officer  
PO Box 1498  
Seminole, Ok 74868  
Phone: 405-234-5218  
Cell: 918-304-9443  
e-mail: [isham.t@sno-nsn.gov](mailto:isham.t@sno-nsn.gov)

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**From:** Davis, Jennifer [mailto:[Jennifer.Davis@nrc.gov](mailto:Jennifer.Davis@nrc.gov)]  
**Sent:** Friday, January 19, 2018 3:07 PM  
**To:** Theodore Isham

**Cc:** Vokoun, Patricia

**Subject:** Early Site Permit Application for the Clinch River Nuclear Site in Roane County, Tennessee

Mr. Isham,

My colleague Pat Vokoun and I called your office to follow up on a letter sent by our agency (U.S. Nuclear Regulatory Commission (NRC)) from April 2017. Per request, we are re-sending this letter for your files.

The NRC is reviewing an application for an early site permit (ESP) from Tennessee Valley Authority for the proposed construction and operation of two or more Small Modular Reactors (SMRs) at the Clinch River site in Oak Ridge, Roane County, Tennessee. As part of this application process, the NRC will be completing an environmental impact statement in compliance with the National Environmental Policy Act (NEPA). NRC will also be coordinating its National Historic Preservation Act (NHPA) Section 106 review through the NEPA process in accordance with 36 CFR 800.8(c).

The ESP application and review process makes it possible to evaluate and resolve safety and environmental issues related to siting potential future SMRs at the CRN Site. An ESP does not, however, authorize construction and operation of the SMRs. Such authorization would require a separate application by TVA to the NRC, necessitating additional NEPA and NHPA review.

If you have any questions, please feel free to reach out to me or with Patricia Vokoun. Patricia is the environmental project manager for this review. Her contact information is provided in the attached letter.

Thank you,

Jennifer

Jennifer A. Davis  
Senior Project Manager  
Office of New Reactors  
U.S. Nuclear Regulatory Commission  
(301) 415-3835

**From:** Karen Brunso  
**To:** [Davis, Jennifer](#)  
**Subject:** [External\_Sender] Application for the Clinch River Nuclear Site in Roane County, Tennessee  
**Date:** Monday, January 22, 2018 3:36:41 PM  
**Attachments:** [image001.gif](#)

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Dear Ms. Davis,

Thank you for the letter for the initiation of Section 106 and scoping process for the environmental review of the early site permit application for the Clinch River Nuclear Site in Roan County, Tennessee. The Chickasaw Nation has no additional comments on the proposed permit. Please let us know if there are any questions.

Respectfully,

**Karen Brunso**

Tribal Historic Preservation Officer  
The Chickasaw Nation  
Department of Culture & Humanities  
Division of Historic Preservation  
P.O. Box 1548  
Ada, OK 74821-1548  
Phone: 580-272-1106  
Cell: 580-399-6017  
Email: [karen.brunso@chickasaw.net](mailto:karen.brunso@chickasaw.net)



## THLOPTHLOCCO TRIBAL TOWN

### *Tribal Historic Preservation Office*

*Terry Clouthier, Tribal Historic Preservation Officer*

P.O. Box 188  
Okemah, OK 74859  
(918) 560-6113  
[thpo@tttown.org](mailto:thpo@tttown.org)

February 19, 2018

THPO File Number: 2018-67

Allen H. Fetter  
Acting Branch Chief  
Licensing Branch 3  
Division of New Reactor Licensing  
Office of New Reactors  
Nuclear Regulatory Commission  
Washington, D.C. 20555

**RE: Early site permit application for the Clinch River Nuclear Site in Roane County, Tennessee**

Dear Mr. Fetter,

Thank you for contacting the Thlopthlocco Tribal Town Tribal Historic Preservation Office (THPO) soliciting comments regarding the early site permit application for the Clinch River Nuclear Site in Roane County, Tennessee. Our office has reviewed the document provided and offers the following comment.

The THPO will refrain from commenting on this proposed undertaking until the Environmental Impact Statement is submitted for our review. Please submit an electronic copy to [thpo@tttown.org](mailto:thpo@tttown.org) once it is completed.

Please refer to THPO file number 2018-67 for all correspondence for this proposed undertaking.

Please feel free to contact the THPO at [thpo@tttown.org](mailto:thpo@tttown.org) or (918) 560-6113 if you have any questions.

Sincerely,

Terry Clouthier  
Thlopthlocco Tribal Town  
Tribal Historic Preservation Officer

## F.2 Correspondence Received from the U.S. Army Corps of Engineers



**DEPARTMENT OF THE ARMY**  
NASHVILLE DISTRICT, CORPS OF ENGINEERS  
REGULATORY DIVISION  
3701 BELL ROAD  
NASHVILLE, TENNESSEE 37214

**MAY 02 2017**

SUBJECT: Invitation to Participate as a Cooperating Agency in Preparation of an Environmental Impact Statement for the Tennessee Valley Authority Early Site Permit Application at the Clinch River Nuclear Site, Roane County, Tennessee

Mr. Allen H. Fetter, Acting Branch Chief  
Licensing Branch 3  
Division of New Reactor Licensing  
Office of New Reactors  
U.S. Nuclear Regulatory Commission  
Washington, DC 20555-0001

Dear Mr. Fetter:

This is response to your letter dated April 12, 2017, inviting the Regulatory Division, U.S. Army Corps of Engineers, Nashville District (USACE), to participate as a cooperating agency in the development of an Environmental Impact Statement associated with the Tennessee Valley Authority (TVA) request for an early site permit for the siting and operation of one or more small modular reactors at the Clinch River Nuclear Site in Roane County, Tennessee.

The USACE has regulatory responsibilities pursuant to Section 404 of the Clean Water Act (33 U.S.C. 1344) and Section 10 of the Rivers and Harbors Act of 1899 (33 U.S.C. 403). Under Section 10, the USACE regulates any work in, or affecting, navigable waters of the U.S. Under Section 404, the USACE regulates the discharge of dredged and/or fill material into waters of the U.S., including wetlands. A review of the information previously provided indicates the subject activity may involve work in waters/wetlands of the U.S.; therefore, a Department of the Army permit may be required.

The USACE is accepting your invitation to serve as a cooperating agency in the development of the EIS. We are looking forward to working with you as a cooperating agency. If you have any questions regarding this matter, please contact Mr. Mark M McIntosh at [Mark.M.McIntosh@usace.army.mil](mailto:Mark.M.McIntosh@usace.army.mil) or by telephone (865) 986-7296, or me at [Tammy.R.Turley@usace.army.mil](mailto:Tammy.R.Turley@usace.army.mil) or by telephone at (615) 369-7515.

Sincerely,

A handwritten signature in black ink that reads "Tammy R. Turley".

Tammy R. Turley  
Chief, Regulatory Division

### F.3 Correspondence Received Regarding Threatened, Endangered, and Sensitive Species and their Habitats



## United States Department of the Interior

FISH AND WILDLIFE SERVICE  
Tennessee ES Office  
446 Neal Street  
Cookeville, Tennessee 38501



April 21, 2017

Ms. Cindy Bladey  
Office of Administration  
OWFN-12-H08  
U.S. Nuclear Regulatory Commission  
Washington, D.C. 20555-0001

Subject: Docket ID NRC-2016-0119

FWS#2017-CPA-0711. Notice of Intent for the Nuclear Regulatory Commission to Prepare an Environmental Impact Statement and Conduct a Scoping Process for the Clinch River Nuclear Site located in Roane County, Tennessee.

Dear Ms. Bladey:

U.S. Fish and Wildlife Service (Service) personnel have reviewed the Nuclear Regulatory Commission's (NRC) Notice of Intent to prepare an Environmental Impact Statement (EIS) to address the proposed Clinch River Nuclear Site (CRN), which would be situated on an approximately 1,200 acre site along the Clinch River in Roane County, Tennessee. The NOI indicates that Tennessee Valley Authority (TVA) has submitted an early site permit for the CRN. The proposed EIS would consider the environmental impacts of two (2) or more small modular reactor modules (up to 800 MWe, 2420 MWt).

Potential natural resource impacts evaluated in the EIS would include air quality, surface water, groundwater, aquatic ecology, vegetation, wildlife, threatened and endangered species, wetlands, forest resources, and natural areas and parks. In addition, NRC would evaluate socioeconomic impacts and impacts on archaeological and historic resources and aesthetics (visual, noise and odors).

The Service has reviewed recent and historical endangered species collection records within the locality of the proposed project site. Records indicate that several federally listed terrestrial and aquatic species occur within the vicinity of the site identified by NRC/TVA. Due to the presence of these species within the proposed project vicinity, we request that NRC, or a designated representative thereof, work closely with the Service when addressing threatened and endangered species within the action area to ensure that the appropriate species and federally designated critical habitats are included in an assessment. While we realize that TVA has extensive records

for federally listed and at-risk species in its Natural Heritage Database, we also suggest that NRC utilize the U.S. Fish and Wildlife Service Information for Planning and Conservation (IPaC) system located at: <https://ecos.fws.gov/ipac/>, in addition to TVA's Natural Heritage Database, to obtain the most comprehensive species information. The proposed action area can be input into IPaC and a current species list, appropriate for the proposed project, will immediately be produced. Furthermore, the Service recommends the development of a Biological Assessment, as required by 50 CFR 402.12, which would analyze the potential effects of the action on listed and proposed species and designated and proposed critical habitat. The Biological Assessment will identify whether any such species or habitat are likely to be adversely affected by the action and is used in determining whether formal consultation or a conference is necessary. When evaluating potential impacts to species, both direct and indirect impacts should be considered.

Additionally, we recommend that NRC address and include known locations of wetlands during their analysis with determinations of potential future effects to the resource. We also request that NRC coordinate frequently and early with the Service regarding the proposed action to remain in compliance with section 7 of the Endangered Species Act of 1973 (87 Stat. 884, as amended; 16 U.S.C. 1531 et seq.). Additionally, the Service request that NRC coordinate in regards to any potential survey efforts for threatened and endangered species.

We further recommend that NRC address and include known locations of migratory birds, afforded certain levels of protection under the Migratory Bird Treaty Act of 1918 (16 U.S.C., Chapter 7, Subchapter II), and determine potential future effects to these resources. In addition, we request that NRC determine the potential for presence and effects to the bald eagle (*Haliaeetus leucocephalus*) in the action area. This species is currently afforded certain levels of protection under the Bald and Golden Eagle Protection Act (16 U.S.C. 668-668c), enacted in 1940, and the MBTA. NRC should also identify hibernacula utilized by at-risk or federally listed bat species in the vicinity of the action area and determine if the proposed action could affect any individuals.

As NRC proceeds with its analysis, we will provide additional comments specific to the action. We can also provide a comprehensive list of species which we feel could be affected by the proposed action at a later date, upon request. Please anticipate that a representative of the Service will attend the Public Scoping Meeting on May 15, 2017. If you have any questions regarding our comments, please contact Dustin Boles of my staff at 931/525-4984 or by email at [dustin\\_boles@fws.gov](mailto:dustin_boles@fws.gov).

Sincerely,



Mary E. Jennings  
Field Supervisor

# United States Department of the Interior



FISH AND WILDLIFE SERVICE  
Tennessee ES Office  
446 Neal Street  
Cookeville, Tennessee 38501



May 5, 2017

Mr. Allen H. Fetter  
Licensing Branch 3  
Division of New Reactor Licensing  
Office of New Reactors  
U.S. Nuclear Regulatory Commission  
Washington, D.C. 20555-0001

Subject: FWS# 2017-I-0473. U.S. Nuclear Regulatory Commission - Requests for Participation in the Environmental Scoping Process and a List of Federally Protected Species Within the Area Under Evaluation for the Proposed Clinch River Nuclear Site Located in Oak Ridge, Roane County, Tennessee.

Dear Mr. Fetter:

Thank you for your correspondence dated April 20, 2017, regarding the U.S. Nuclear Regulatory Commission's (NRC) request for participation in the environmental scoping process and request for a list of federally protected species within the area under evaluation for the proposed Clinch River Nuclear Site (CRN) located in Oak Ridge, Roane County, Tennessee. The proposed action to issue an early site permit (ESP) would grant approval of a site that could be used for the future construction and operation of two (2) or more small modular reactors (SMRs). If approved, the ESP would not authorize the applicant, Tennessee Valley Authority (TVA), to begin construction of the SMRs. U.S. Fish and Wildlife Service (Service) personnel have reviewed the information submitted, and we offer the following comments.

Correspondence indicates that the proposed CRN would be located on an approximate 935 acre site on the northern bank of the Clinch River arm of Watts Bar Reservoir. Furthermore, the proposed site is located downstream of Melton Hill Dam between Clinch River Mile 14.5 and 19. The site was evaluated in the 1970's by the TVA for a breeder reactor, which resulted in some site excavation being performed. However, the breeder reactor was not completed and the site was revegetated.

To support the CRN, it would be necessary for the TVA to construct a new 69-kV underground transmission line, approximately 5-miles long, within existing right-of-ways (ROWS) for an active 500-kV overhead transmission line to connect the CRN switchyard to 69-kV transformers at the Bethel Valley Substation on the Oak Ridge Reservation (ORR). TVA would also re-route an existing 161-kV overhead transmission line to avoid the proposed new power block location. Establishment of a barge/traffic area (BTA) on the ORR just north of the CRN site would also be necessary. The BTA would encompass an inactive barge terminal that would be refurbished and roadways would be improved in order to receive and transport SMR components to the CRN site. Additionally, segments of transmission systems well beyond the CRN site would require modifications to support the proposed facility. According to the proposal, these locations are in the following counties: Franklin, Warren, White, Van Buren, Bledsoe, Rhea, Putnam, Cumberland, Roane,

Anderson, Scott, Knox, Campbell, Grainger, Hawkins, Greene, Jefferson, Hamblen, and Cocke. These modifications would include uprating, reconductoring, or rebuilding existing transmission lines. Correspondence indicates that additional ROWs would not be established, cleared, or widened to support these activities.

The proposed CRN cooling system consist of an intake system, discharge system, and an atmospheric discharge for heat. As indicated in the correspondence, a maximum of 25,608 gallons per minute (gpm) would be withdrawn from the Clinch River to make up for water lost or used via drift (8 gpm), evaporation (12,800 gpm), and blowdown (12,800 gpm). The Clinch River would receive the discharge from the blowdown.

According to the Service's IPaC database, several federally threatened and endangered species potentially occur within near proximity of the proposed CRN site, ORR (site 2 and 8), and the proposed transmission line upgrades. We have included a species list as an enclosure to this letter, which identifies a list of species that may occur near the identified action areas. The Service recommends that you evaluate the proposed project for potential direct and indirect impacts to these listed species or their habitats in compliance with section 7 of the Endangered Species Act of 1973 (87 Stat. 884, as amended; 16 U.S.C. 1531 et seq.). While evaluating potential impacts to these species, please also consider modification of any associated critical habitat for listed species.

While the project proponent is not required to consult on petitioned species, Section 7(a)(4) of the Endangered Species Act of 1973 does provide a mechanism for identifying and resolving potential conflicts between a proposed action and proposed species during the early planning stage. Therefore, we take this opportunity to recommend that you consider impacts to the hellbender (*Cryptobranchus alleganiensis*), petitioned for listing in FY18. There are historic records of this species occurring near the proposed site of the CRN. Additionally, there are records of the Berry Cave salamander (*Gyrinophilus gulolineatus*), which is petitioned for listing in FY19.

The Service recommends that you coordinate with the Tennessee Wildlife Resources Agency and Tennessee Department of Environment and Conservation's Natural Heritage Program to address concerns regarding state listed species. Please anticipate that a Service representative will attend the public meeting on May 15, 2017. Thank you for the opportunity to comment on the proposed action. If you have any questions regarding our comments, please contact Dustin Boles of my staff at 931/525-4984 or at [dustin\\_boles@fws.gov](mailto:dustin_boles@fws.gov).

Sincerely,



Mary E. Jennings  
Field Supervisor

Enclosures as stated

Table 1. Federally listed species which may occur within near proximity of the proposed CRN and ORR sites.

Species – Common Name	Scientific Name	Federal Status	Critical Habitat Within Action Area
Alabama Lampmussel	<i>Lampsillis virescens</i>	Endangered	No
Anthony's Riversnail	<i>Athearnia anthonyi</i>	Endangered	No
Cracking Pearlymussel	<i>Hemistena lata</i>	Endangered	No
Cumberland Bean	<i>Villosa trabalis</i>	Endangered	No
Dromedary Pearlymussel	<i>Dromus dromas</i>	Endangered	No
Fanshell	<i>Cyprogenia stegaria</i>	Endangered	No
Finerayed Pigtoe	<i>Fusconaia cuneolus</i>	Endangered	No
Gray bat	<i>Myotis grisescens</i>	Endangered	No
Indiana bat	<i>Myotis sodalis</i>	Endangered	No
Northern Long-eared Bat	<i>Myotis septentrionalis</i>	Threatened	No
Orangefoot Pimpleback	<i>Plethobasus cooperianus</i>	Endangered	No
Pink Mucket	<i>Lampsillis abrupta</i>	Endangered	No
Purple Bean	<i>Villosa perpurpurea</i>	Endangered	No
Ring Pink	<i>Obovaria retusa</i>	Endangered	No
Rough Pigtoe	<i>Pleurobema plenum</i>	Endangered	No
Sheepnose Mussel	<i>Plethobasus cyphyus</i>	Endangered	No
Shiny Pigtoe	<i>Fusconaia cor</i>	Endangered	No
Snail Darter	<i>Percina tanasi</i>	Threatened	No
Spectaclecase	<i>Cumberlandia monodonta</i>	Endangered	No
Spotfin Chub	<i>Erimonax monachus</i>	Threatened	No
Turgid Blossom	<i>Epioblasma turgidula</i>	Endangered	No
Virginia Spiraea	<i>Spiraea virginiana</i>	Threatened	No
White Fringeless Orchid	<i>Platanthera integrilabia</i>	Threatened	No
White Wartyback	<i>Plethobasus cicatricosus</i>	Endangered	No

Table 2. Federally listed species which may occur within near proximity of the proposed transmission line upgrades.

Species – Common Name	Scientific Name	Federal Status	Critical Habitat Within Action Area
Anthony Riversnail	<i>Athearnia anthonyi</i>	Endangered	No
Appalachian Elktoe	<i>Alasmidonta raveneliana</i>	Endangered	No
Birdwing Pearlymussel	<i>Lemiox rimosus</i>	Endangered	No
Blackside Dace	<i>Chrosomus [= Phoxinus] cumberlandensis</i>	Threatened	No
Bluemask (Jewel) Darter	<i>Etheostoma akatulo</i>	Endangered	No
Catspaw	<i>Epioblasma obliquata obliquata</i>	Endangered	No
Chucky Madtom	<i>Noturus crypticus</i>	Endangered	Yes
Clubshell	<i>Pleurobema clava</i>	Endangered	No
Cracking Pearlymussel	<i>Hemistena lata</i>	Endangered	No
Cumberland Bean	<i>Vilosa trabalis</i>	Endangered	No
Cumberland Elktoe	<i>Alasmidonta atropurpurea</i>	Endangered	Yes
Cumberland Monkeyface	<i>Quadrula intermedia</i>	Endangered	No
Cumberland Pigtoe	<i>Pleurobema gibberum</i>	Endangered	No
Cumberland Rosemary	<i>Conradina verticillata</i>	Threatened	No
Cumberland Sandwort	<i>Arenaria cumberlandensis</i>	Endangered	No
Cumberlandian Combshell	<i>Epioblasma brevidens</i>	Endangered	Yes
Dromedary Pearlymussel	<i>Dromus dromas</i>	Endangered	No
Duskytail Darter	<i>Etheostoma percurum</i>	Endangered	No
Fanshell	<i>Cyprogenia stegaria</i>	Endangered	No
Finerayed Pigtoe	<i>Fusconaia cuneolus</i>	Endangered	No
Fluted Kidneyshell	<i>Ptychobranhus subtentum</i>	Endangered	Yes
Gray Myotis	<i>Myotis grisescens</i>	Endangered	No
Hart's-tongue Fern	<i>Asplenium scolopendrium var. americanum</i>	Threatened	No
Indiana Myotis	<i>Myotis sodalis</i>	Endangered	No
Large-flowered Skullcap	<i>Scutellaria montana</i>	Threatened	No
Laurel Dace	<i>Chrosomus saylori</i>	Endangered	Yes
Littlewing Pearlymussel	<i>Pegias fabula</i>	Endangered	No
Morefield's Leather-flower	<i>Clematis morefieldii</i>	Endangered	No
Northern Long-eared Bat	<i>Myotis septentrionalis</i>	Threatened	No
Orangefoot Pimpleback	<i>Plethobasus cooperianus</i>	Endangered	No
Oyster Mussel	<i>Epioblasma capsaeformis</i>	Endangered	Yes
Pale Lilliput	<i>Toxolasma cylindrellus</i>	Endangered	No
Palezone Shiner	<i>Notropis albizonatus</i>	Endangered	No

Pink Mucket	<i>Lampsillus abrupta</i>	Endangered	No
Price's Potato-bean	<i>Apios priceana</i>	Threatened	No
Purple Bean	<i>Vilosa perpurpurea</i>	Endangered	Yes
Rabbitsfoot	<i>Quadrula cylindrica cylindrica</i>	Threatened	No
Rayed Bean	<i>Vilosa fabalis</i>	Endangered	No
Ring Pink	<i>Obovaria retusa</i>	Endangered	No
Rough Pigtoe	<i>Pleurobema plenum</i>	Endangered	No
Rough Rabbitsfoot	<i>Quadrula cylindrica strigillata</i>	Endangered	No
Sheepnose	<i>Plethobasus cyphus</i>	Endangered	No
Shiny Pigtoe	<i>Fusconaia cor</i>	Endangered	No
Slabside Pearlymussel	<i>Pleuronaia dolabelloides</i>	Endangered	Yes
Slender Chub	<i>Erimystax cahni</i>	Threatened	No
Small Whorled Pogonia	<i>Isotria medeoloides</i>	Threatened	No
Snail Darter	<i>Percina tanasi</i>	Threatened	No
Snuffbox	<i>Epioblasma triquetra</i>	Endangered	No
Spectaclecase	<i>Cumberlandia monodonta</i>	Endangered	No
Spotfin Chub	<i>Erimonax monachus</i>	Threatened	Yes
Tan Riffleshell	<i>Epioblasma florentina walkeri</i>	Endangered	No
Virginia Spiraea	<i>Spiraea virginiana</i>	Threatened	No
White Fringeless Orchid	<i>Platanthera integrilabia</i>	Threatened	No
White Wartyback	<i>Plethobasus cicatricosus</i>	Endangered	No
Yellowfin Madtom	<i>Noturus flavipinnis</i>	Threatened	No

## ClinchRiverESPEISCEm Resource

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**From:** Long, Larry <Long.Larry@epa.gov>  
**Sent:** Tuesday, May 30, 2017 2:56 PM  
**To:** ClinchRiverESPEIS  
**Cc:** Vokoun, Patricia; Militscher, Chris  
**Subject:** [External\_Sender] Informal Pre-permit Clinch River Nuclear Site

I have reviewed the Nuclear Regulatory Commission's Opens House materials and the federal registry solicitation for public comments in reference to Tennessee Valley Authority's (TVA) Pre-Permit application for the Clinch River Nuclear generation station in Oak Ridge TN. Keeping with Nuclear Regulatory's (NRC's) mission to protect public health and safety, promote common defense and security, and to protect the environment, along with EPA's mission for the protection of public health and the environment, Region 4 NEPA Program Office provides the following comments for your considerations.

NRC and TVA may want to consider the advantages of early consultation with federal, state and tribal agencies for the purpose of streamlining the permitting process during the NEPA analysis. One advantage of an early consultation process could be TVA obtaining their environmental permits shortly after the NEPA Record of Decision (ROD) issuance. The inclusion of NRC's systematic approach (10 CFR Part 51) along with state and federal permitting issues into the NRC's pre-permitting process can provide a streamline NEPA analysis that helps to eliminate duplications in the permitting analysis. This will help to provide a more productive analytical process overall.

NRC and TVA may also want to consider incorporating the Army Corps of Engineers into the early consultation process to include Clean Water Act (CWA) 404 permitting requirements, such as avoidance and minimization, along with mitigation requirements, if any.

A major issue with nuclear facilities is the disposal of radioactive waste products. NRC may want to consider an economic feasibility comparison study for vitrification of waste products verses current storage and disposal practices as part of the EIS.

Please provide us with a copy (electronic, CD with two hardcopies) of future NEPA documents when they become available.

Thank you for your time.

Larry Long  
Physical Scientist/Sr. Principle Reviewer  
NEPA  
Resource Conservation & Restoration Division  
EPA Region 4  
61 Forsyth Street, SW  
Atlanta, GA 30303  
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STATE OF TENNESSEE  
DEPARTMENT OF ENVIRONMENT AND CONSERVATION  
NASHVILLE, TENNESSEE 37243-0435

ROBERT J. MARTINEAU, JR.  
COMMISSIONER

BILL HASLAM  
GOVERNOR

June 12, 2017

**Via Electronic Mail to ClinchRiverESPEIS@nrc.gov**

Attn: Patricia Vokoun, NRC Environmental Project Manager  
Office of New Reactors  
U.S. Nuclear Regulatory Commission  
Washington, DC 20555

Dear Ms. Vokoun:

The Tennessee Department of Environment and Conservation (TDEC) appreciates the opportunity to provide comments on the Nuclear Regulatory Commission (NRC) Notice of Intent (NOI) to prepare an Environmental Impact Statement (EIS) related to the *Tennessee Valley Authority (TVA) early site permit (ESP) for the Clinch River Nuclear (CRN) Site* near Oak Ridge, Tennessee.<sup>1</sup> TDEC understands that the ESP application by TVA is an initial determination process for resolving safety and environmental siting issues for a potential future Small Modular Reactor (SMR) at the CRN Site, but does not authorize construction and operation of a nuclear power plant. Additionally, as a Federal agency, TVA is required to comply with the National Environmental Policy Act (NEPA) and the National Historic Preservation Act (NHPA) independently of NRC requirements. The NRC expects to publish a draft EIS in June 2018. The proposed CRN Site, is located in Roane County, Tennessee, along the Clinch River, approximately 25 miles west-southwest of downtown Knoxville, Tennessee.

**Water Resources**

- Given the expected activity associated with this proposed project, the following TDEC permitting requirements are likely to apply.<sup>2</sup> The construction of a Small Modular Reactor (SMR) at the TVA CRN Site will require a construction storm water permit based on the land disturbance at the site being more than one acre.<sup>3</sup> A National Pollutant Discharge Elimination

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<sup>1</sup> For more information on the TVA CRN proposal, including the ESP Application (ML16144A086) please visit <https://www.nrc.gov/reactors/new-reactors/esp/clinch-river.html>. Specific information regarding the TVA CRN proposal as is discussed in TDEC's consolidated response is taken from the Part 3 – Environmental Report submitted as part of TVA's ESP to NRC. The Part 3 – Environmental Report can be found at <https://www.nrc.gov/docs/ML1614/ML16144A145.html>.

<sup>2</sup> As this is a scoping document for a forthcoming EIS, there is not sufficient information to address the requirements for the permits in more detail. There have not been any public water supply intakes, wells or springs identified that would be impacted from the proposed facility, but as additional details are provided more permitting requirements may be necessary.

<sup>3</sup> For more information on NPDES Stormwater Construction Permitting please visit <http://www.tn.gov/environment/article/permit-water-npdes-stormwater-construction-permit>.

Permit (NPDES) permit will be required for the discharge from the facility into the Clinch River.<sup>4</sup> An Aquatic Resource Alteration Permit (ARAP) will be required for the water withdrawal at the facility.<sup>5</sup> This facility will also be required to have a Tennessee Storm Water Multi-Sector General Permit, which will include the barge loading and offloading facility.<sup>6</sup>

- The TVA CRN Site Part 3 – Environmental Report submitted to the NRC as part of the ESP Application notes that due to the interactions of the Watts Bar Dam, Melton Hill Dam and Fort Loudon Dam, that the river flow “can be upstream, downstream or quiescent, depending on the modes of operation” within the vicinity of the site. This could mean that for short periods of time, the intake at the CRN facility would be downstream of the NPDES discharge point for the facility. It is not clear what impact if any this flow reversal would have, but TDEC recommends that the forthcoming EIS consider this variable.
- Investigations by DOE and TDEC’s Division of Remediation (DoR) – Oak Ridge Office have shown that there is deep ground water flow that goes under the Clinch River from the Oak Ridge National Laboratory (ORNL).<sup>7</sup> Migration of chlorinated solvents within the Conasauga Group formation, under the Clinch River along strike to the southwest, has resulted in contaminated private wells at Hoods Ridge. There is also suspected contamination from Oak Ridge Reservation in the Jones Island area across the Clinch River from Oak Ridge Reservation as well. TDEC recommends that any private well or spring use occurring in the area be investigated as a part of the EIS to address the unique geology and hydraulic connectivity of the site. TDEC also recommends that the extent of the existing ground water contamination, including pre-existing radiological constituents and volatile organic compounds in the groundwater, at the proposed CRN Site be determined by TVA and addressed in the forthcoming draft EIS.<sup>8</sup>

## Solid Waste Management

- According to the TVA CRN ESP Application Part 3 – Environmental Report, the CRN Site SMR is expected to be a Small Quantity Generator (SQG) of Hazardous Waste and will also construct and operate an on-site landfill<sup>9</sup> for construction/demolition wastes. Any nonradioactive

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<sup>4</sup> For more information on NPDES Discharge Permitting please visit <https://www.tn.gov/environment/article/permit-water-national-pollutant-discharge-elimination-system-npdes-permit>.

<sup>5</sup> For more information on the ARAP program please visit <https://www.tn.gov/environment/article/permit-water-aquatic-resource-alteration-permit>.

<sup>6</sup> For more information on the NPDES Industrial Stormwater General Permit program please visit <http://www.tn.gov/environment/article/permit-water-npdes-industrial-stormwater-general-permit>.

<sup>7</sup> The proposed CRN Site is located in complex folded/faulted karst geology of the Valley and Ridge Province. The Copper Creek Thrust Fault cuts southwest/northeast across the “toe” of the boot-shaped site. A lesser unnamed thrust fault cuts across the northern portion of the site. Karst ground water flow does not behave as laminar flow and does not follow Darcy’s Law – interstitial porosity plays a very minor role but appears to be a significant focus in TVA’s investigations. The beds of the Chickamauga Group formations in the area are dipping at 30 plus degrees to the southeast. Ground water flow is going to generally be along strike of the beds to the southwest, as is evidenced from the offsite contamination from the Department of Energy (DOE) ORNL.

<sup>8</sup> TVA notes in its CRN Site ESP Application Part 3 – Environmental Report that monitoring well OW-422L in the center of the CRN Site has petroleum-based contamination. This location is slightly more than ½ mile west of the area of Hoods Ridge where chlorinated solvent contamination has been identified from the DOE ORNL. The existence of pre-existing site contamination is an issue of concern for both TDEC Division of Remediation and Division of Water Resources.

<sup>9</sup> If TVA wishes to construct and operate a solid waste disposal facility (i.e., construction/demolition landfill) at the CRN Site they will be required to obtain a landfill permit from the TDEC Division of Solid Waste Management. Information about the permitting process and required application materials can be found at <http://www.tn.gov/environment/article/permit-waste-landfill-permit>.

hazardous and nonhazardous wastes associated with the construction, operation, and decommissioning of the CRN facility as well as construction of an on-site landfill must be handled in accordance the state's Solid and Hazardous Waste Rules and Regulations.<sup>10</sup> Furthermore, mixed wastes (e.g. containing low-level radioactive waste) with a hazardous component must be handled in accordance with the NRC requirements but also with the aforementioned Rules and Regulations. TDEC recommends that waste management considerations as specifically regulated by the Rules and Regulations of the state of Tennessee be incorporated in the forthcoming NRC EIS.

- Sections 3.6 and 5.5 of the Environmental Report describe the various hazardous and non-hazardous waste streams that are expected to be generated as well as their impacts and procedures for management (e.g. Spill/Discharge Response Program, TVA-approved vendors for transport and disposal, a Waste Minimization Plan). While this information is informative, TDEC recommends further discussion of specific hazardous and mixed waste management and monitoring practices, treatment methods, and storage areas for attaining compliance with the state and limiting adverse environmental impacts and irreversible environmental commitments during construction and operation of the facility and its offsite rail, barge terminal, and underground transmission line improvement projects in the forthcoming NRC EIS.

## **Air Pollution Control**

- Should any land clearing activities or disposal of brush or trees/tree limbs occur, TDEC prefers that wood waste be disposed of by chipping, grinding, or composting rather than open burning. However, if open burning does occur during site preparation and construction, open burning regulations should be followed. TDEC recommends that detailed clearing activities, total amount of areas where soils are to be disturbed, and associated impacts be addressed in the draft EIS.<sup>11</sup>
- Water cooling tower emissions are evaluated for permitting and have been permitted at other existing TVA nuclear plants. The water vapor itself is not a regulated emission, however the resultant particulates that arise from evaporation (minerals found in the local river water or streams) are considered to be potential emissions as are any algaecide or slime mold/fungus treatments added to the water to act as a biocide. Cooling towers are also associated with certain other potential pathogenic airborne illnesses including Legionnaire's disease and some amoebae considered harmful. The site may have air contaminant emissions from other onsite air emission sources that are required to have an air contaminant permit from the Division of Air Pollution Control. TDEC recommends that appropriate entities involved in the project review potentially applicable air permits as well as work with the Division of Air Pollution Control to ensure all emission sources are properly identified and permitted.<sup>12</sup>

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<sup>10</sup> Reference TDEC SWM Rule 0400 Chapter 11 for Solid Waste and Chapter 12 for Hazardous Waste <http://sos.tn.gov/effective-rules>.

<sup>11</sup> TDEC APC Rule 1200-3-4-.01 et seq., <http://sos.tn.gov/effective-rules>. Additional information on open burning in Tennessee is available at <https://tn.gov/environment/article/apc-open-burning> and <http://www.burnsafetn.org/>.

<sup>12</sup> For more information on TDEC Air Pollution Control permits please visit <https://www.tn.gov/environment/topic/permit-air>.

## Archaeology

- TDEC concurs with the plan to conduct Phase I/II site evaluation of the property proposed for the TVA CRN Site. This archaeological evaluation will be determined if prehistoric and/or historic sites eligible for the National Register of Historic Places (NRHP) are located within the proposed property. If an archaeological site is determined eligible for inclusion on the NRHP, additional archaeological considerations will be necessary for the project to move forward.<sup>13</sup>

TDEC appreciates the opportunity to comment on this NOI from NRC to prepare an EIS for the TVA CRN Site. Please note that these comments are not indicative of approval or disapproval of the proposed action or its alternatives, nor should they be interpreted as an indication regarding future permitting decisions by TDEC. Please contact me should you have any questions regarding these comments.

Sincerely,



Kendra Abkowitz, PhD  
Director of Policy and Planning  
Tennessee Department of Environment and Conservation  
[Kendra.Abkowitz@tn.gov](mailto:Kendra.Abkowitz@tn.gov)  
(615) 532-8689

cc: Barry Brawley, TDEC, DOR  
Lacey Hardin, TDEC, APC  
Lisa Hughey, TDEC, SWM  
Tom Moss, TDEC, DWR  
Mark Norton, TDEC, DOA

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<sup>13</sup> For more information on the Tennessee Division of Archeology please visit <https://www.tn.gov/environment/section/arch-archaeology>. If there are site specific archaeological questions please contact Jennifer Barnett at (615)687-4780 or [Jennifer.Barnett@tn.gov](mailto:Jennifer.Barnett@tn.gov).



## United States Department of the Interior



FISH AND WILDLIFE SERVICE  
Tennessee ES Office  
446 Neal Street  
Cookeville, Tennessee 38501

July 20, 2017

Mr. Allen H. Fetter  
Licensing Branch 3  
Division of New Reactor Licensing  
Office of New Reactors  
U.S. Nuclear Regulatory Commission  
Washington, D.C. 20555-0001

John T. Baxter, Jr.  
Manager  
Biological Compliance  
Tennessee Valley Authority  
WT 11C-K  
400 West Summit Hill Drive  
Knoxville, Tennessee 37902

Subject: FWS# 2017-I-0473. U.S. Nuclear Regulatory Commission (NRC) – Updated List of Federally Threatened and Endangered Species that Potentially Occur near the Proposed Clinch River Small Modular Nuclear Reactor Facility in Oak Ridge, Roane County, Tennessee.

Dear Mr. Fetter and Mr. Baxter:

At the request of the Tennessee Valley Authority (TVA), the U.S. Fish and Wildlife Service (Service) attended a meeting with TVA and NRC staff on July 11, 2017, in regards to the proposed Clinch River Small Modular Reactor Nuclear Facility (CRN) in Oak Ridge, Roane County, Tennessee. The meeting included discussions and verification of the federally threatened and endangered species list provided by the Service and addressed to the NRC in a letter dated May 5, 2017.

TVA provided the Service with a CRN species list based upon the TVA database, which was addressed to the Service dated September 7, 2016. The Service did not respond to this letter, which was a request to verify the species list; however, receipt of this correspondence by the Service has not been verified. The species list provided by TVA identified only those species that could occur on or in proximity to the CRN site in Roane County, Tennessee. At the time of this TVA correspondence, transmission system work associated with development of the CRN site had not been identified.

As previously established during NRC's Environmental Impact Statement Scoping Meeting on May 17, 2017, the species lists in TVA's September 7, 2016, correspondence to the Service and the Service's May 15, 2017, correspondence to NRC were not identical. The Service attributes these differences, in part, to the lack of a completely defined action area at the time of the NRC species list request. The Service's species list was compiled using the IPaC database for Roane County, Tennessee, which represents a 326.18 square mile area, according to IPaC. The TVA has now described the action area in Roane County as the 935-acre CRN site, the Clinch River embayment of Watts Bar Reservoir, and the mainstem Tennessee River portion of Watts Bar Reservoir downstream to Watts Bar Dam. Also included in the current action area are segments of TVA's transmission system in Franklin, Warren, White, Van Buren, Bledsoe, Rhea, Putnam, Cumberland, Roane, Anderson, Scott, Knox, Campbell, Grainger, Hawkins, Greene, Jefferson, Hamblen, and Cocke counties, Tennessee. The Service considers several previously identified species extirpated from the described action area. As a result of these discussions and determinations, the TVA and Service have examined each federally protected species previously identified and have mutually agreed upon which species warrant further consideration.

The proposed CRN facility would be located on an approximate 935-acre site on the northern bank of the Clinch River arm of Watts Bar Reservoir. Furthermore, the proposed site is located downstream of Melton Hill Dam between Clinch River Mile 14.5 and 19. The site was evaluated in the 1970's by the TVA for a breeder reactor, which resulted in some site excavation being performed. However, the breeder reactor was not completed and the site was revegetated. The proposed action is to construct and operate two (2) or more small modular reactors at the CRN site.

The proposed CRN cooling system consist of an intake system, discharge system, and an atmospheric discharge for heat. As indicated in the correspondence, a maximum of 25,608 gallons per minute (gpm) would be withdrawn from the Clinch River to make up for water lost or used via drift (8 gpm), evaporation (12,800 gpm), and blowdown (12,800 gpm). The Clinch River would receive the discharge from the blowdown.

To support the CRN, it would be necessary for the TVA to construct a new 69-kV underground transmission line, approximately 5-miles long, within existing right-of-ways (ROWs) for an active 500-kV overhead transmission line to connect the CRN switchyard to 69-kV transformers at the Bethel Valley Substation on the Oak Ridge Reservation (ORR). TVA would also re-route an existing 161-kV overhead transmission line to avoid the proposed new power block location. Establishment of a barge/traffic area (BTA) on the ORR just north of the CRN site would also be necessary. The BTA would encompass an inactive barge terminal that would be refurbished and roadways would be improved in order to receive and transport SMR components to the CRN site. Additionally, segments of transmission systems well beyond the CRN site would require modifications to support the proposed facility. According to the proposal, these modification locations are all within the nineteen (19) counties listed above. These modifications could include uprating, re-conductoring, or rebuilding existing transmission lines. Correspondence indicates that additional ROWs would not be established, cleared, or widened to support these activities. The current action area, as defined by TVA and the Service, would include all affected transmission line segments within the previously identified counties, as well as the CRN site in Roane County, Tennessee.

As discussed, the Service originally identified species with potential to occur within or in near proximity of the area using the Service's IPaC database for Roane County, Tennessee. Upon further consideration, the Service has removed several federally threatened and endangered species from the CRN list. We have included this updated species list as an enclosure to this letter (Table 1.). The following species are not considered extant within the project action area and have been removed from the Service's species list: Alabama lampmussel (*Lampsyllis virescens*), Anthony's riversnail (*Athearnia anthonyi*), cracking pearlymussel (*Hemistena lata*), Cumberland bean (*Villosa trabalis*), dromedary pearlymussel (*Dromus dromas*), fanshell (*Cyprogenia stegaria*), finereyed pigtoe (*Fusconaia cuneolus*), orangefoot pimpleback (*Plethobasus cooperianus*), purple bean (*Villosa perpurpurea*), ring pink (*Obovaria retusa*), rough pigtoe (*Pleurobema plenum*), shiny pigtoe (*Fusconaia cor*), snail darter (*Percina tanasi*), spectaclecase (*Cumberlandia monodonta*), turgid blossom (*Epioblasma turgidula*), Virginia spiraea (*Spiraea virginiana*), white fringeless orchid (*Platanthera integrilabia*), and white wartback (*Plethobasus cicatricosus*).

The entire species list for the transmission line upgrades provided by the Service in May 5, 2017, correspondence to NRC should be carried forward for further analysis; including designated critical habitat (DCH) crossed by or adjacent to the proposed transmission line upgrades. Species with DCH within or adjacent to the project action area are identified in the species list (Table 2.). The Service recommends that you evaluate the proposed project for potential direct, indirect, and cumulative impacts to these listed species or their habitats in compliance with section 7 of the Endangered Species Act of 1973 (87 Stat. 884, as amended; 16 U.S.C. 1531 et seq.).

While the project proponent is not required to consult on petitioned species, Section 7(a)(4) of the Endangered Species Act of 1973 does provide a mechanism for identifying and resolving potential conflicts between a proposed action and proposed species during the early planning stage. Therefore, we take this opportunity to recommend that you consider impacts to the hellbender (*Cryptobranchus alleganiensis*), petitioned for listing in FY18. IPaC and TVA data indicate there are historic records of this species occurring near the proposed site of the CRN.

The Service recommends that you coordinate with the Tennessee Wildlife Resources Agency and Tennessee Department of Environment and Conservation's Natural Heritage Program to address concerns regarding state listed species. If you have any questions regarding our comments, please contact Dustin Boles of my staff at 931/525-4984 or at [dustin.boles@fws.gov](mailto:dustin.boles@fws.gov).

Sincerely,



Mary E. Jennings  
Field Supervisor

Enclosures as stated

Table 1. Federally listed species, occurring near the CRN site, Roane County, Tennessee.

Species – Common Name	Scientific Name	Federal Status	Critical Habitat Within Action Area
Gray bat	<i>Myotis grisescens</i>	Endangered	No
Indiana bat	<i>Myotis sodalis</i>	Endangered	No
Northern Long-eared Bat	<i>Myotis septentrionalis</i>	Threatened	No
Pink Mucket	<i>Lampsyllis abrupta</i>	Endangered	No
Sheepnose Mussel	<i>Plethobasus cyphus</i>	Endangered	No
Spotfin Chub	<i>Erimonax monachus</i>	Threatened	No

Table 2. Federally listed species, which may occur within near proximity of the proposed transmission line upgrades: Franklin, Warren, White, Van Buren, Bledsoe, Rhea, Putnam, Cumberland, Roane, Anderson, Scott, Knox, Campbell, Grainger, Hawkins, Greene, Jefferson, Hamblen, and Cocke counties, Tennessee.

Species – Common Name	Scientific Name	Federal Status	Critical Habitat Within or Adjacent to the Action Area
Anthony Riversnail	<i>Athearnia anthonyi</i>	Endangered	No
Appalachian Elktoe	<i>Alasmidonta raveneliana</i>	Endangered	No
Birdwing Pearlymussel	<i>Lemiox rimosus</i>	Endangered	No
Blackside Dace	<i>Chrosomus [= Phoxinus] cumberlandensis</i>	Threatened	No
Bluemask (Jewel) Darter	<i>Etheostoma akatulo</i>	Endangered	No
Catspaw	<i>Epioblasma obliquata obliquata</i>	Endangered	No
Chucky Madtom	<i>Noturus crypticus</i>	Endangered	Yes
Clubshell	<i>Pleurobema clava</i>	Endangered	No
Cracking Pearlymussel	<i>Hemistena lata</i>	Endangered	No
Cumberland Bean	<i>Vilosa trabalis</i>	Endangered	No
Cumberland Elktoe	<i>Alasmidonta atropurpurea</i>	Endangered	Yes
Cumberland Monkeyface	<i>Quadrula intermedia</i>	Endangered	No
Cumberland Pigtoe	<i>Pleurobema gibberum</i>	Endangered	No
Cumberland Rosemary	<i>Conradina verticillata</i>	Threatened	No
Cumberland Sandwort	<i>Arenaria cumberlandensis</i>	Endangered	No
Cumberlandian Combshell	<i>Epioblasma brevidens</i>	Endangered	Yes
Dromedary Pearlymussel	<i>Dromus dromas</i>	Endangered	No
Duskytail Darter	<i>Etheostoma percurum</i>	Endangered	No
Fanshell	<i>Cyprogenia stegaria</i>	Endangered	No

Finerayed Pigtoe	<i>Fusconaia cuneolus</i>	Endangered	No
Fluted Kidneyshell	<i>Ptychobranhus subtentum</i>	Endangered	Yes
Gray Myotis	<i>Myotis grisescens</i>	Endangered	No
Hart's-tongue Fern	<i>Asplenium scolopendrium</i> var. <i>americanum</i>	Threatened	No
Indiana Myotis	<i>Myotis sodalis</i>	Endangered	No
Large-flowered Skullcap	<i>Scutellaria montana</i>	Threatened	No
Laurel Dace	<i>Chrosomus saylori</i>	Endangered	Yes
Littlewing Pearlymussel	<i>Pegias fabula</i>	Endangered	No
Morefield's Leather-flower	<i>Clematis morefieldii</i>	Endangered	No
Northern Long-eared Bat	<i>Myotis septentrionalis</i>	Threatened	No
Orangefoot Pimpleback	<i>Plethobasus cooperianus</i>	Endangered	No
Oyster Mussel	<i>Epioblasma capsaeformis</i>	Endangered	Yes
Pale Lilliput	<i>Toxolasma cylindrellus</i>	Endangered	No
Palezone Shiner	<i>Notropis albizonatus</i>	Endangered	No
Pink Mucket	<i>Lampsillis abrupta</i>	Endangered	No
Price's Potato-bean	<i>Apios priceana</i>	Threatened	No
Purple Bean	<i>Vilosa perpurpurea</i>	Endangered	Yes
Rabbitsfoot	<i>Quadrula cylindrica cylindrica</i>	Threatened	No
Rayed Bean	<i>Villosa fabalis</i>	Endangered	No
Ring Pink	<i>Obovaria retusa</i>	Endangered	No
Rough Pigtoe	<i>Pleurobema plenum</i>	Endangered	No
Rough Rabbitsfoot	<i>Quadrula cylindrica strigillata</i>	Endangered	No
Sheepnose	<i>Plethobasus cyphus</i>	Endangered	No
Shiny Pigtoe	<i>Fusconaia cor</i>	Endangered	No
Slabside Pearlymussel	<i>Pleuonaia dolabelloides</i>	Endangered	Yes
Slender Chub	<i>Erimystax cahni</i>	Threatened	No
Small Whorled Pogonia	<i>Isotria medeoloides</i>	Threatened	No
Snail Darter	<i>Percina tanasi</i>	Threatened	No
Snuffbox	<i>Epioblasma triquetra</i>	Endangered	No
Spectaclecase	<i>Cumberlandia monodonta</i>	Endangered	No
Spotfin Chub	<i>Erimonax monachus</i>	Threatened	Yes
Tan Riffleshell	<i>Epioblasma florentina walkeri</i>	Endangered	No
Virginia Spiraea	<i>Spiraea virginiana</i>	Threatened	No
White Fringeless Orchid	<i>Platantherea integrilabia</i>	Threatened	No
White Wartyback	<i>Plethobasus cicatricosus</i>	Endangered	No
Yellowfin Madtom	<i>Noturus flavipinnis</i>	Threatened	No

**From:** Pat Black  
**To:** [Becker, James M](#)  
**Subject:** RE: thanks for the Watts Bar Reservoir creel survey report  
**Date:** Wednesday, September 06, 2017 2:15:19 PM  
**Attachments:** [Count WB 4 2016.xlsx](#)  
[Inter WB 4 2016.xlsx](#)  
[Harv WB 4 2017.xlsx](#)  
[SurveyCodes TWRA.pdf](#)

---

Hey Jim,

I queried the three tables that make up our creel database to only include data taken from area 4 on Watts Bar from 2016. I also included a list of survey codes used to help you make sense of it.

Below is a description of the area from the Region 3 Reservoir Manager, Mike Jolley.

“ Pat,

The creel area on Watts Bar that you were inquiring about is area #4. This incorporates the area that Mr. Becker referenced. The lower boundary is the Kingston Steam Plant (Clinch River) and the upper boundary is Melton Hill Dam also located on the Clinch River. This area #4 also includes the Emory River from its mouth up to the city of Harriman. The Emory River empties into the Clinch River a mile or so above the Kingston Steam Plant. I hope this helps!

*Mike Jolley*  
TWRA Region 3  
Reservoir Fisheries Manager/Biologist “

Pat Black, TWRA  
Reservoir Program Coordinator

---

**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]  
**Sent:** Wednesday, September 06, 2017 12:07 PM  
**To:** Pat Black  
**Subject:** RE: thanks for the Watts Bar Reservoir creel survey report

Hi Pat,

How's it coming with the below? Thank you, Jim

---

**From:** Pat Black [<mailto:Pat.Black@tn.gov>]  
**Sent:** Friday, August 18, 2017 1:08 PM  
**To:** Becker, James M  
**Subject:** RE: thanks for the Watts Bar Reservoir creel survey report

Yes,

Once I get that info from the Reg. 3 manager I'll pass it on to you.

---

**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]  
**Sent:** Friday, August 18, 2017 3:06 PM  
**To:** Pat Black  
**Subject:** RE: thanks for the Watts Bar Reservoir creel survey report

All right. Thanks Pat. Could you also indicate where the Watts Bar zone starts and stops.

Thank you,

Jim

---

**From:** Pat Black [<mailto:Pat.Black@tn.gov>]  
**Sent:** Friday, August 18, 2017 7:25 AM  
**To:** Becker, James M  
**Subject:** RE: thanks for the Watts Bar Reservoir creel survey report

Hey Jim,

I can give you the raw data. I've contacted our region 3 reservoir manager to get the zone delineations for Watts Bar. He said the zone will encompass a larger area than just the Clinch river portion. This will be the smallest scale available. We don't record location on individual interviews. Once I get the delineations and zone number that contains the area you are interested in, I can query our statewide database and send you the Watts Bar data. We are moving offices today so it will be next week before I will be able to finish this.

Pat Black

---

**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]  
**Sent:** Thursday, August 17, 2017 7:28 PM  
**To:** Pat Black  
**Subject:** RE: thanks for the Watts Bar Reservoir creel survey report

Or would we be able to identify and break out 2) the surveys from Melton Hill dam down to where interstate 40 crosses the Clinch River (just below the confluence with the Emory River)?

Or if that won't work, could you send us the data for 3) Roane County (it's a longer stretch of river but at least it's not all of Watts Bar Reservoir)?

---

**From:** Becker, James M  
**Sent:** Thursday, August 17, 2017 5:16 PM  
**To:** 'Pat Black'  
**Subject:** RE: thanks for the Watts Bar Reservoir creel survey report

Hi Pat,

Thanks again for the report. You mentioned that the analysis in the report pertaining to Watts Bar

Reservoir is reservoir-wide and cannot be broken down to parse out the evaluation for from Melton Hill dam down to the confluence of the Emory River. Can you give us the raw creel data for Watts Bar Reservoir? If you can, would we be able to identify and break out, in order of preference, 1) the surveys from Melton Hill dam down to the confluence of the Emory River?

Thank you,

Jim

---

**From:** Pat Black [<mailto:Pat.Black@tn.gov>]  
**Sent:** Wednesday, August 16, 2017 10:21 AM  
**To:** Becker, James M  
**Subject:** RE: thanks for the Watts Bar Reservoir creel survey report

You're Welcome.

---

**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]  
**Sent:** Wednesday, August 16, 2017 12:15 PM  
**To:** Pat Black  
**Subject:** thanks for the Watts Bar Reservoir creel survey report

---

**From:** Gerry Middleton <Gerry.Middleton@tn.gov>  
**Sent:** Thursday, September 07, 2017 1:46 AM  
**To:** Becker, James M  
**Subject:** Re: Bat data report 2013  
**Attachments:** Acoustic Monitoring of ORR Bats 2013.docx

Hi James,

I'm sending 3 Oak Ridge Reservation acoustic bat survey data (2013, 2014, & 2015) via 3 emails. You may have to do a bit of "data mining" to find what you need in the reports, but hopefully these will be helpful. If you've any questions or need further information please let me know.

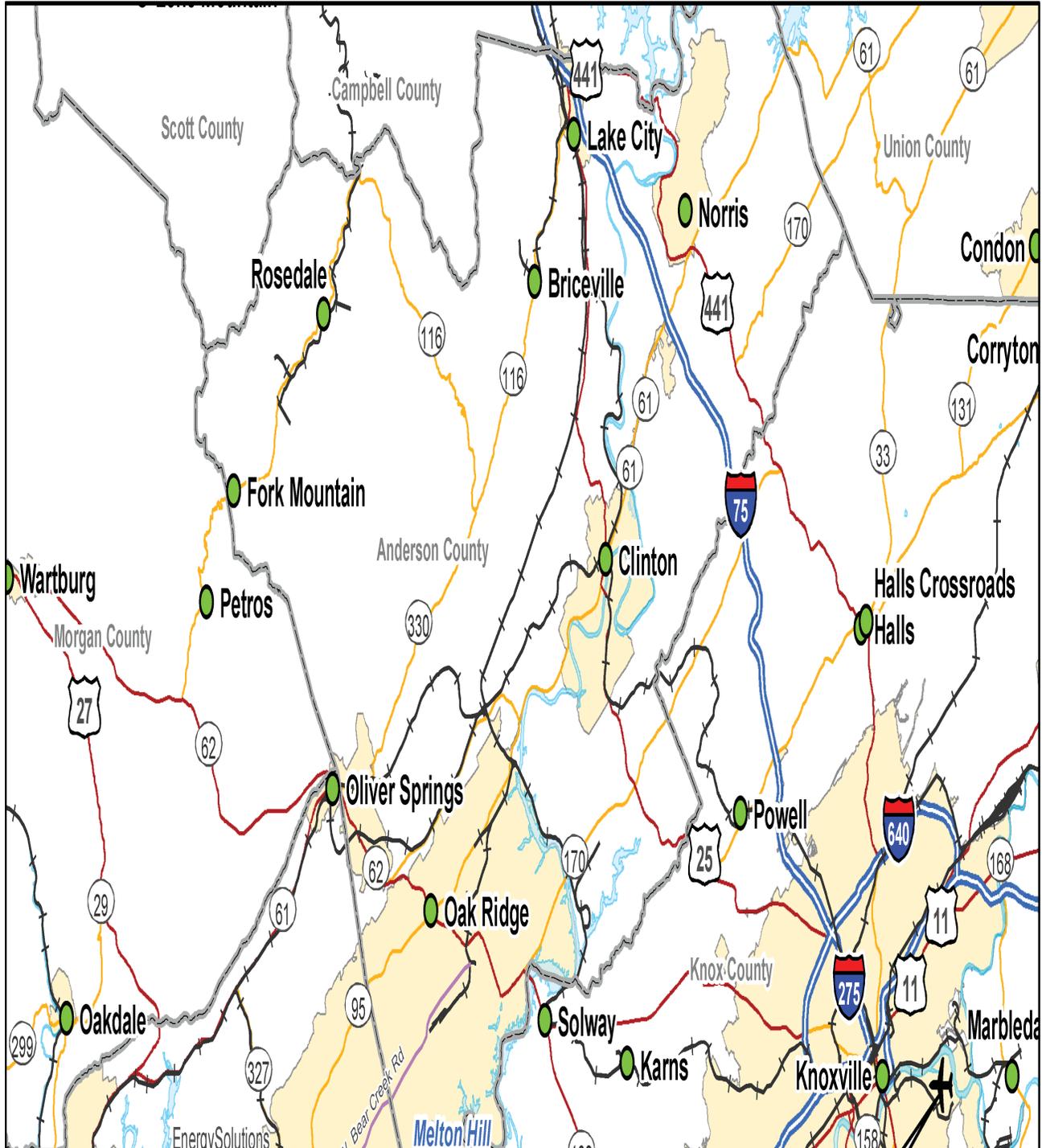
thanks!  
Gerry

---

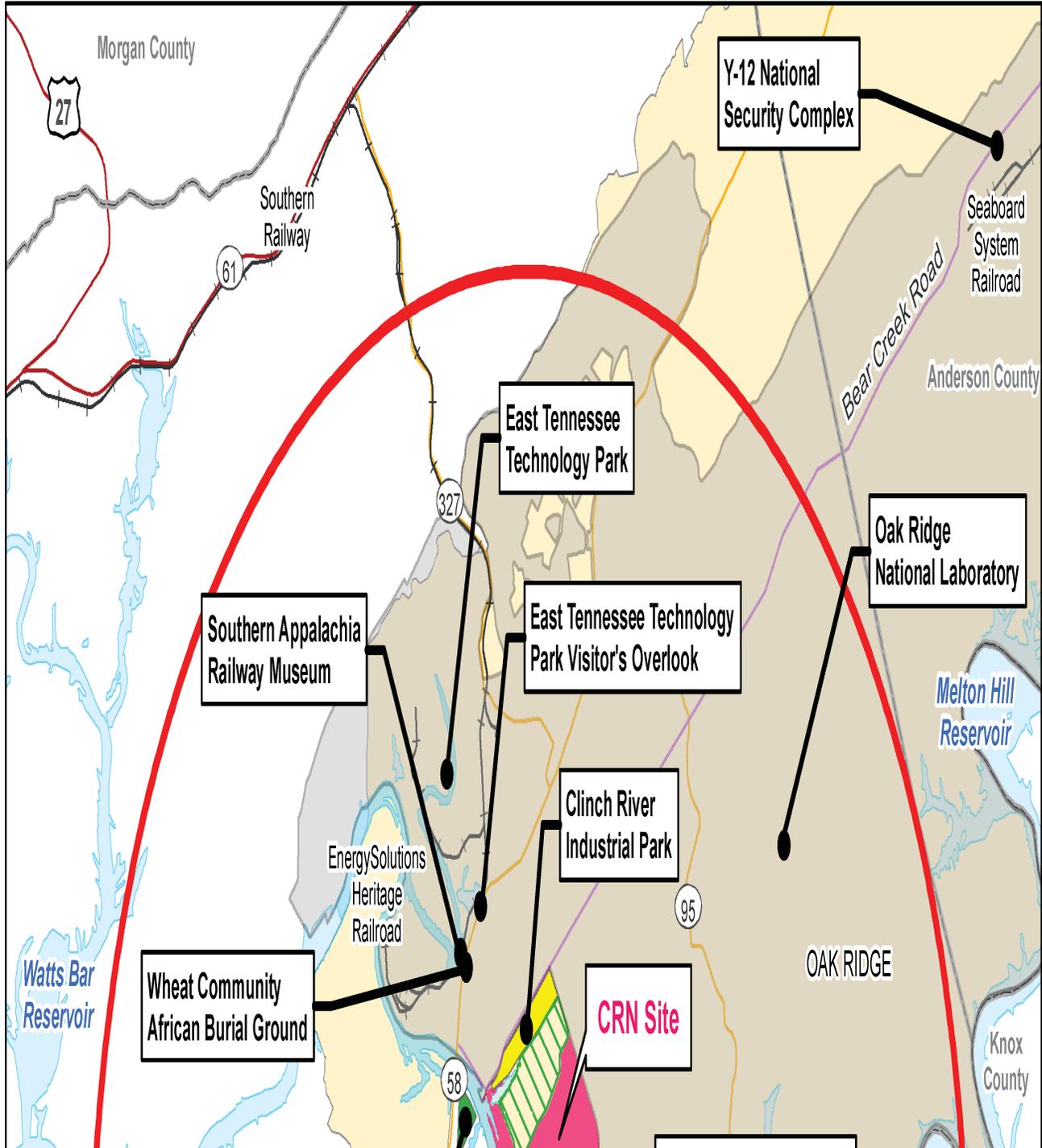
**From:** Becker, James M <James.Becker@pnnl.gov>  
**Sent:** Thursday, August 17, 2017 5:06 PM  
**To:** Gerry Middleton  
**Subject:** RE: hi and thanks

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Clinch River Nuclear Site  
Early Site Permit Application  
Part 3, Environmental Report



Clinch River Nuclear Site  
Early Site Permit Application  
Part 3, Environmental Report



**From:** Stephanie.Ann Williams  
**To:** [Becker, James M](#)  
**Subject:** RE: Map package for TN NHP  
**Date:** Monday, September 11, 2017 3:17:30 PM  
**Attachments:** [image001.png](#)

---

Hi Jim-

I should have mentioned in the first email that the missing t-lines (092, 186, 624, 659, 697, and 940) are because there are no rare species observations within the buffer distance for those required lines. Sorry for any confusion.

Please let me know if you have any additional questions.

Kind regards-

Stephanie



Stephanie Williams | Data Manager  
Division of Natural Areas – Natural Heritage Program  
Tennessee Tower, 2<sup>nd</sup> Floor  
312 Rosa L. Parks Avenue, Nashville, TN 37243 [MAP](#)  
p. 615-532-4799 c. 256-337-3858  
[stephanie.ann.williams@tn.gov](mailto:stephanie.ann.williams@tn.gov)  
[tn.gov/environment](http://tn.gov/environment)  
[Natural Areas Facebook](#)

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**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]  
**Sent:** Friday, September 08, 2017 5:10 PM  
**To:** Stephanie.Ann Williams  
**Subject:** RE: Map package for TN NHP

Hi Stephanie,

I looked at the spreadsheets you sent and it appears data for some t-lines is missing (092, 186, 624, 659, 697, and 940).

Thank you,

Jim

---

**From:** Stephanie.Ann Williams [<mailto:Stephanie.Ann.Williams@tn.gov>]  
**Sent:** Friday, September 01, 2017 12:37 PM  
**To:** Becker, James M  
**Subject:** RE: Map package for TN NHP

Hi Jim-

I parsed out sites 2 and 8 of the attached excel workbook.

Yes, it is OK to have our response docketed.

Have a great weekend!

Stephanie



Stephanie Williams | Data Manager  
Division of Natural Areas – Natural Heritage Program  
Tennessee Tower, 2<sup>nd</sup> Floor  
312 Rosa L. Parks Avenue, Nashville, TN 37243 [MAP](#)  
p. 615-532-4799 c. 256-337-3858  
[stephanie.ann.williams@tn.gov](mailto:stephanie.ann.williams@tn.gov)  
[tn.gov/environment](http://tn.gov/environment)  
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---

**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]

**Sent:** Wednesday, August 30, 2017 4:47 PM

**To:** Stephanie.Ann Williams

**Subject:** RE: Map package for TN NHP

Hi Stephanie,

Thank you very much for your response to our data request.

We routinely acknowledge the source of NHP data we use in producing documents on behalf of the Nuclear Regulatory Commission (NRC), and will do so with the TN NHP data.

The NRC must docket the NHP data referenced in its documents to make the data available to the general public (beyond those organizations you indicated in #1 in your below email). Per the data request, it appears you did not provide location-specific information (e.g., coordinates) in your response, so is it OK to have your response docketed? Please confirm or let me know what modifications you would need to make to your data package in order to make it acceptable to TN NHP for NRC docketing.

In the data package, the data for alternative sites 2 and 8 are grouped together. Would it be possible for you to put the data for each alternative site in its own spreadsheet and re-send?

Thank you,

Jim

**From:** Stephanie.Ann Williams [<mailto:Stephanie.Ann.Williams@tn.gov>]  
**Sent:** Wednesday, August 30, 2017 1:12 PM  
**To:** Becker, James M  
**Cc:** Montgomery, Sadie A  
**Subject:** RE: Map package for TN NHP

Mr. Becker-

Please find attached the Tennessee Natural Heritage Program's (TNHP) rare species data and invoice. The excel workbook contains sheets for each of the requested buffer areas.

Reminder about our data:

1. The information provided to you by TNHP is intended for distribution or use only within your department, agency, organization, or business. Should individuals or entities outside your organization/project team ask you for data that we are providing, please refer them to TNHP.
2. As a professional courtesy, we ask that you acknowledge TNHP as a source of your information whenever you use TNHP data in your reports, papers, or publications that incorporate TNHP data. However, site-specific locational information should not be provided to third parties, published, or otherwise distributed in any way without written permission by TNHP.

Please contact me should you have any questions.

Kind regards-

Stephanie



Stephanie Williams | Data Manager  
Division of Natural Areas – Natural Heritage Program  
Tennessee Tower, 2<sup>nd</sup> Floor  
312 Rosa L. Parks Avenue, Nashville, TN 37243 [MAP](#)  
p. 615-532-4799 c. 256-337-3858  
[stephanie.ann.williams@tn.gov](mailto:stephanie.ann.williams@tn.gov)  
[tn.gov/environment](http://tn.gov/environment)  
[Natural Areas Facebook](#)

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**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]  
**Sent:** Friday, August 18, 2017 2:23 PM  
**To:** Stephanie.Ann Williams; David Withers  
**Cc:** Montgomery, Sadie A  
**Subject:** Map package for TN NHP

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Hi Stephanie and Dave,

I enjoyed our conversations earlier this week. We have **two requests**.

The **first request** concerns the attached map package (mpk) containing the following files, with the buffers within which we would like TN NHP to identify species and habitat (terrestrial and aquatic) (of concern to both the State and Federal governments) occurrences in parentheses:

CRN Site Boundary (within 2 miles of the site boundary on all sides)

Barge Area (within 2 miles of the site boundary on all sides)

Potential Candidate (aka Alternative) Sites 2 & 8 (within 2 miles of the boundary on all sides of each site)

Transmission Line Segments requiring upgrades (within 1/8 [0.125] mile on either side of each line [identified as "LXXXX"])

CRN Site Vicinity Transmission Line (extending east of CRN Site boundary to the Bethel Valley substation) (within 1/8 [0.125] mile on either side)

I am copying Sadie Montgomery on this email, as she is the one who put the attached mpk file together and can answer any questions you might have regarding extracting the files, etc.

The **second request** concerns aquatic species and habitat occurrences only, in the Clinch River between Melton Hill dam and the confluence of the Emory River (located just east of where Interstate 40 crosses the Clinch River). Note that there is no line feature (in a shape file) we can send you that defines this reach of the Clinch River. I hope you can identify it from the above description.

If you could report findings for the 5 attached files and the Clinch River in a sortable spreadsheet (or each in its own individual Excel spreadsheet), that would be much appreciated. Note that we do not need coordinates for species/habitat locations rather just a list of the species/habitats with occurrences within the specified buffers.

Thank you very much for helping us with this. If you have any other questions, besides regarding extracting the mpk files, please call me at 509-371-7186.

Thank you,

Jim Becker

**From:** McCracken, Kitty  
**To:** [Becker, James M](#)  
**Subject:** Fish data for Ish Creek, Oak Ridge, TN  
**Date:** Monday, September 18, 2017 4:29:08 PM  
**Attachments:** [IshCk\\_fishdata.xlsx](#)

---

Hi Jim.

Attached is fish population data from Fall 2016 and Spring 2017 for Ish Creek on the Oak Ridge Reservation.

Let me know if you need any other data.

Thanks,

Kitty McCracken

---

**From:** Jett, Robert T.  
**Sent:** Monday, September 18, 2017 4:02 PM  
**To:** McCracken, Kitty <[mccrackenmk@ornl.gov](mailto:mccrackenmk@ornl.gov)>  
**Subject:** RE: Ish Creek data

Here's data from the last year. Numbers w/o parentheses are density values numbers in parentheses are biomass values.

Trent

---

**From:** McCracken, Kitty  
**Sent:** Monday, September 18, 2017 8:23 AM  
**To:** Jett, Robert T. <[jetttrt@ornl.gov](mailto:jetttrt@ornl.gov)>  
**Subject:** Ish Creek data

Hi Trent,

Would you send me the latest Ish Creek data you have for fish?

Thanks.

Kitty

**From:** [Nongame Review](#)  
**To:** [Becker, James M](#)  
**Subject:** Environmental Review  
**Date:** Sunday, September 24, 2017 9:09:34 AM  
**Attachments:** [ir-17418-asy-2017-09-24-10-53-49.pdf](#)

---

Hi James-

Please see attached Environmental Review for the Georgia portion of the proposed transmission line (SMR ESP) project. If I can be of additional assistance, do not hesitate to contact me-

Thanks!

Anna

[Anna Yellin](#)

Environmental Review Coordinator, Nongame Conservation

**Wildlife Resources Division**

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GEORGIA DEPARTMENT OF NATURAL RESOURCES

September 29, 2017

James Becker  
Pacific Northwest National Laboratory  
902 Batelle Blvd  
Richland, WA 99354

Data Request 18-020

Dear Mr. Becker,

This letter is in response to your data request of September 27, 2017 for the Clinch River Small Modular Reactor in Bell and Whitley Counties, Kentucky. We have reviewed our Natural Heritage Program Database to determine if any of the endangered, threatened, or special concern plants and animals or exemplary natural communities monitored by the Kentucky State Nature Preserves Commission occur near the project area on Eagan, Frakes, Kayjay, and Artemus USGS Quadrangles as indicated in the file provided to us. Please see the attached Excel file and geodatabase for more information.

Element Occurrence Records

- 1-mile for all records – 42 records
- 5-mile for aquatic records – 81 records
- 5-mile for federally listed species – 55 records
- 10-mile for mammals and birds – 38 records

This project intersects four different managed areas and three conservation sites including a Kentucky Division of Water Outstanding Resource Water. Please use the attached geodatabase with corresponding feature classes (managed areas and conservation sites) to determine proximity and impact. KSNPC is not regulatory but recommends contacting the proper authorities (KDOW, KY DEP, KDFWR, USFWS, etc.) about impacts to the managed lands and conservation lands.

Certain taxa are considered sensitive by KSNPC because either they exist in limited geographic areas, or they have certain characteristics or habitat requirements that make them especially vulnerable to specific pressures such as collection, human disturbance, etc. Measures should be taken to avoid the disturbance of possible habitat for these species. For this reason, the exact location of some species has not been included in the enclosed data report. Please contact

KSNPC for more information.

This project as planned goes through one or more large forest blocks. KSNPC is now monitoring large forest blocks, which are defined as 900 or more acres of contiguous forest. Large forest blocks were determined using the best available data at this time. Forest fragmentation is one of the primary impacts to plants and animals that require large tracts of forest for all parts of their life cycles. Fragmenting or impacting large forest blocks should be avoided.

I would like to take this opportunity to remind you of the terms of the data request license, which you agreed upon in order to submit your request. The license agreement states "Data and data products received from the Kentucky State Nature Preserves Commission, including any portion thereof, may not be reproduced in any form or by any means without the express written authorization of the Kentucky State Nature Preserves Commission." The exact location of plants, animals, and natural communities, if released by the Kentucky State Nature Preserves Commission, may not be released in any document or correspondence. These products are provided on a temporary basis for the express project (described above) of the requester, and may not be redistributed, resold or copied without the written permission of the Kentucky State Nature Preserves Commission's Heritage Branch (801 Teton Trail, Frankfort, KY, 40601. Phone: (502) 573-2886).

Please note that the quantity and quality of data collected by the Kentucky Natural Heritage Program are dependent on the research and observations of many individuals and organizations. In most cases, this information is not the result of comprehensive or site-specific field surveys; many natural areas in Kentucky have never been thoroughly surveyed and new plants and animals are still being discovered. For these reasons, the Kentucky Natural Heritage Program cannot provide a definitive statement on the presence, absence, or condition of biological elements in any part of Kentucky. Heritage reports summarize the existing information known to the Kentucky Natural Heritage Program at the time of the request regarding the biological elements or locations in question. They should never be regarded as final statements on the elements or areas being considered, nor should they be substituted for on-site surveys required for environmental assessments. We would greatly appreciate receiving any pertinent information obtained as a result of on-site surveys.

If you have any questions or if I can be of further assistance, please do not hesitate to contact me.

Sincerely,

Ian Horn  
Geoprocessing Specialist

Enclosures: Data Report and Interpretation Key

**From:** Brian Flock  
**To:** [Becker, James M](#)  
**Subject:** RE: Clinch River small modular nuclear reactor project- 2 figures this time  
**Date:** Friday, November 03, 2017 12:10:29 PM

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Unfortunately the way the data is aggregated it is difficult to really give you good answers on some of this. I know that all the data is based on bats in hand because it was from scientific permits and we don't have any way with our system to track acoustics. For the roost data I know that in those two areas I have clusters of bats data and my familiarity with the projects that were done there I know that in those clusters were at least 1 maternity roost.

Closest known I Bat Hibernacula are Grassy Cove Saltpeter (Cumberland County) and White Oak Blowhole (Blount County, Smoky National Park) both 30+ miles  
Closest known NLEB is Marble Bluff Cave (Roane County) 8 miles It also has summer record of Gray Bats (TVA data)  
Hibernacula data with cave name and county can be found here  
[http://www.tnbgw.org/TNBWG\\_WNS.html](http://www.tnbgw.org/TNBWG_WNS.html)

Brian Flock, Ph. D.

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**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]  
**Sent:** Friday, November 3, 2017 12:44 PM  
**To:** Brian Flock  
**Subject:** RE: Clinch River small modular nuclear reactor project- 2 figures this time

Thank you for helping. I have some further questions. Hope you don't mind.

To what do the distances refer, mist net captures or acoustic recordings of the species within those distances from the peninsula? Or is it something else?

When you say the closest roost, does that mean maternity roost or non-maternity (satellite male/non-reproductive female) roost?

Anything on gray bat roosts or hibernacula? Anything on NLEB or IB hibernacula?

Are you at liberty to release data or reports related to the above?

Thanks again,

Jim

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**From:** Brian Flock [<mailto:Brian.Flock@tn.gov>]  
**Sent:** Friday, November 03, 2017 8:18 AM

**To:** Becker, James M

**Subject:** RE: Climch River small modular nuclear reactor project- 2 figures this time

Sorry, It took me longer than expected. I lost access to ArcGIS for about 3 weeks, which put me behind. I used the peninsula to estimate distances.

Here is what I can give you.

0 to 4 miles Gray bat

8 to 12 miles Gray bat and Northern Myotis

16 to 20 miles Gray bat

Closest Indiana bat roost we have data on is Blount County, Cherokee Forest

Closest Northern Myotis roost we have data on is Morgan County, Catoosa WMA

Hope this helps for your review.

Brian Flock, Ph. D.

Wildlife Action Plan Coordinator

Tennessee Wildlife Resources Agency

PO Box 40747

Nashville, TN 37204

Ph: 615-781-6569

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**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]

**Sent:** Thursday, August 17, 2017 1:40 PM

**To:** Brian Flock

**Subject:** FW: Climch River small modular nuclear reactor project- 2 figures this time

**\*\*\* This is an EXTERNAL email. Please exercise caution. DO NOT open attachments or click links from unknown senders or unexpected email - STS-Security. \*\*\***

Trying again...

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**From:** Becker, James M

**Sent:** Thursday, August 17, 2017 11:09 AM

**To:** 'brian.flock@tn.gov'

**Subject:** FW: Climch River small modular nuclear reactor project

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**From:** Becker, James M

**Sent:** Wednesday, August 16, 2017 9:06 AM  
**To:** 'Chris Simpson'  
**Subject:** RE: Clinch River small modular nuclear reactor project

Thought I did but didn't. Here they are. Thanks, Jim

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**From:** Chris Simpson [<mailto:Chris.Simpson@tn.gov>]  
**Sent:** Wednesday, August 16, 2017 6:52 AM  
**To:** Becker, James M  
**Subject:** RE: Clinch River small modular nuclear reactor project

Thank you, did you send any attachments? Thanks, Chris.

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**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]  
**Sent:** Tuesday, August 15, 2017 7:01 PM  
**To:** Chris Simpson  
**Subject:** Clinch River small modular nuclear reactor project

Hi Chris,

I have attached several figures to help you find and orient yourself to the above project. As we discussed on the phone, TVA proposes to construct and operate a small modular nuclear reactor on what I will call the Clinch River peninsula in the Clinch River arm of Watts Bar Reservoir. The Clinch River Site (CRN Site) is labeled in pink in the first figure. The CRN Site and the adjacent Grassy Creek Habitat Protection Area (HPA) is shown in the 2<sup>nd</sup> figure. In addition to these, the Barge Traffic Area (BTA) is found in the 3<sup>rd</sup> figure. The BTA would also be developed and road improvements made for the unloading of large components transported upriver.

Note that TVA's environmental report (part of its application to the Nuclear Regulatory Commission for this project) states that there are no known caves or mines on the Clinch River Site, the 935 acre project area. There are also no known caves in the Grassy Creek HPA. Liz Hamrick's bat survey report for the project states the following about nearby caves,

"Exposed rock features reflect that underground karst features are present in some areas, which may provide habitat for small mammals, green salamanders, and roosting bats. Two previously documented caves (Gage 2011), Rennies Cave and 2-Batteries Cave, are located within Grassy Creek HPA. Three additional caves/karst openings near Grassy Creek were encountered by botanical staff during surveys of the HPA....Roosting bats were observed in Rennies Cave by archaeological surveyors in April, 2011. Photos of 2 individual bats were taken by surveyors and later reviewed by terrestrial zoology staff. One bat was identified as a tricolored bat (*Perimyotis subflavus*); the other bat individual could not be identified based on the photo."

Hope this helps. There may well be more caves in the nearby area, but these are the

only ones noted in TVA's references. If you have any questions, call at 509-371-7186.

Thank you,

Jim

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**From:** Giffen, Neil R.  
**To:** [Becker, James M](#)  
**Subject:** RE: Question about a former area of "very high biological significance" on the Clinch River Site  
**Date:** Wednesday, November 08, 2017 8:01:11 AM  
**Attachments:** [Nature Conservancy BSR Table.pdf](#)  
[Nature Conservancy BSR Map.pdf](#)  
[Nature Conservancy BSR Descriptions.pdf](#)

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Jim,

This area was originally identified to be of significance in a 1995 Nature Conservancy report that studied biodiversity on the Oak Ridge Reservation (ORR). You are correct when you say that the area was not noted in the 2009 Baranski report because is not part of the reservation. However, there is still a portion of that area that is on the reservation (shown as RA22 in the 2009 Baranski Report). The current description of that area in the ORR natural areas database is the following:

### **RA22 GRASSY CREEK SECURITY SITE**

**Location:** Northwest-facing slope of Chestnut Ridge in the Grassy Creek watershed. Grid E5; section 2E.

**Size:** 43.1 acres (17.4 ha)

**General description:** This area contains limestone outcrops on the slope. Two of the species found here, Wild Ginger (*Asarum canadense*) and Jacob's Ladder (*Polemonium reptans*), are uncommon on the ORR.

**Status species present:**

**Rare communities present:**

**Wetlands:**

**Other factors:** The area probably consisted of intact forest in 1935.

**Disturbances and external effects:** Gas line on northeastern edge. Adjacent to private land. Disturbance impacts = Low to Intermediate.

**Previous recognitions:** Part of BSR2-5.

The Nature Conservancy assigned biodiversity significance ranks (BSRs) to areas based on the resources found in the particular area. I have attached the table from the 1995 document that describes those ranks. The full 100 acre area noted in the 2006 Parr report was known as BSR2-5 in the 1995 Natural Conservancy report. I have attached the map and relevant text from that report that describes the site. The description is similar to how we describe the current RA22. Please also note BSR2-6, is another area of significance in that area. The reference for the 1995 Nature Conservancy report is the following:

TNC (The Nature Conservancy). 1995. "Oak Ridge Reservation, Biodiversity, and the Common Ground Process: Preliminary Biodiversity Report on the Oak Ridge Reservation." Unpublished report. TNC, Arlington, Virginia.

I hope this helps. If you have any questions or need anything further, let me know.

Neil

Neil R. Giffen  
Natural Resources Manager  
office phone: 865-241-9421  
cell phone: 865-963-9974  
email: giffennr1@ornl.gov

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**From:** Becker, James M [mailto:James.Becker@pnnl.gov]  
**Sent:** Friday, November 03, 2017 8:00 PM  
**To:** Giffen, Neil R.  
**Subject:** Question about a former area of "very high biological significance" on the Clinch River Site

Hi Neil. I was wondering if you can help me with the following.

Parr and Hughes ([2006](#), [see Figures 12 and 13](#)) identified an area of about 100 ac in the eastern portion of the CRN Site that extended from just east of the CRBR footprint to the Clinch River as having "very high biological significance" due to confirmed and potential habitat for (unidentified species of) rare plants and wildlife. It is likely this area contained the (unidentified) rare plant species that were located just beyond the Clinch River Breeder Reactor (CRBR) footprint and which were protected from disturbance during redress (DOE 1984, [DOE et al. 1984](#)). However, Parr and Hughes ([2006](#)) was superseded by [Baranski \(2009\)](#) which does not indicate any important habitats occurring on the Clinch River Site ([see Figure 1](#) in Baranski 2009), including this approximate 100-ac area. [Baranski \(2009\)](#) did not indicate why this area identified by Parr and Hughes ([2006-TN5058](#)) was excluded.

My question is why this 100-ac area was excluded by Baranski (2009). Was it because the species found there (which are not identified) were no longer considered rare or of concern (would be odd given the area probably supported the rare plant species noted by DOE in 1984 and that the area was again referenced for rare plants by Parr and Hughes in 2006 after 20 years)? Was it because suddenly it was decided that since the Clinch River Site was not part of the Oak Ridge Reservation (ORR) that the area wasn't included (note that the Clinch River Site has not been part of the ORR since before the Clinch River Breeder Reactor and yet the 100-ac area was included in the Parr and Hughes [[2006](#)] document)?

If you could answer this for me, I would greatly appreciate it.

Thank you,

Jim

## References

Baranski, M.J. 2009. *Natural Area Analysis and Evaluation, Oak Ridge Reservation*. ORNL/TM-2009-201, Oak Ridge National Laboratory, Oak Ridge, Tennessee. Accession No. ?? TN 5133.

Parr, P.D. and J.F. Hughes. 2006. *Oak Ridge Reservation Physical Characteristics and Natural Resources*. ORNL-2006-G01046/lmh, Oak Ridge National Laboratory, Oak Ridge,

Tennessee. Accession No. ?? TN5058.

**From:** Giffen, Neil R.  
**To:** [Becker, James M](#)  
**Subject:** RE: Question about a former area of "very high biological significance" on the Clinch River Site  
**Date:** Thursday, December 07, 2017 10:02:32 AM

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Jim,

Yes, BSR2-6 is not included in the Baranski report because it is no longer part of the Oak Ridge Reservation. The site was recognized by The Nature Conservancy back in 1995 for the areas' significant river bluffs. I believe you have that referenced in the previous information I sent to you. If you can't find it, please let me know. There is also a record for Appalachian bugbane (*Cimicifuga rubifolia*) for that area. This is a species that was previously listed by the state of Tennessee, but is no longer. It is considered as a G3 on the global scale. We still consider it of conservation concern for the reservation because of its rarity.

I hope this helps. If you need anything further, please let me know.

Neil

Neil R. Giffen  
Natural Resources Manager  
office phone: 865-241-9421  
cell phone: 865-963-9974  
email: [giffennr1@ornl.gov](mailto:giffennr1@ornl.gov)

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**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]  
**Sent:** Wednesday, December 06, 2017 8:45 PM  
**To:** Giffen, Neil R.  
**Subject:** RE: Question about a former area of "very high biological significance" on the Clinch River Site

Hi Neil. I just realized we had confusion over the 100-ac area I had questions on in my original email to you from Nov 3 below at the beginning of the string. The 100-ac area I was referring to is BSR2-6 (not BSR2-5 for which I believe your answer applies). My question is the same, namely:

Why this 100-ac area was excluded by Baranski (2009). Was it because the species found there (which are not identified) were no longer considered rare or of concern (would be odd given the area probably supported the rare plant species noted by DOE in 1984 and that the area was again referenced for rare plants by Parr and Hughes in 2006 after 20 years)? Was it because suddenly it was decided that since the Clinch River Site was not part of the Oak Ridge Reservation (ORR) that the area wasn't included (note that the Clinch River Site has not been part of the ORR since before the Clinch River Breeder Reactor and yet the 100-ac area was included in the Parr and Hughes [2006] document)?

Thank you,

Jim

**From:** Giffen, Neil R. [<mailto:giffennr1@ornl.gov>]

**Sent:** Friday, November 10, 2017 4:41 AM

**To:** Becker, James M

**Subject:** RE: Question about a former area of "very high biological significance" on the Clinch River Site

You're very welcome. If you need anything else, let me know. Best of luck with the writing!

Neil R. Giffen

Natural Resources Manager

office phone: 865-241-9421

cell phone: 865-963-9974

email: [giffennr1@ornl.gov](mailto:giffennr1@ornl.gov)

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**From:** Becker, James M [<mailto:James.Becker@pnnl.gov>]

**Sent:** Thursday, November 09, 2017 4:27 PM

**To:** Giffen, Neil R.

**Subject:** RE: Question about a former area of "very high biological significance" on the Clinch River Site

Thank you very much Neil!

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1 **Table G-1. Parameters Used in Calculating Dose to the Public from Liquid Effluent**  
 2 **Releases**

Parameter	NRC Staff Value			Comments
	Nuclide	Per Unit <sup>(a)</sup>	Per Site <sup>(b)</sup>	
New unit liquid effluent source term (Ci/yr)	H-3	$2.21 \times 10^{+2}$	$8.85 \times 10^{+2}$	Values from Environmental Report (ER) Tables 3.5-1 and 3.5-2 (TVA 2017-TN4921).
	Na-24	$2.80 \times 10^{-3}$	$8.40 \times 10^{-3}$	
	Cr-51	$1.07 \times 10^{-2}$	$1.28 \times 10^{-1}$	
	Mn-54	$5.44 \times 10^{-3}$	$6.53 \times 10^{-2}$	
	Fe-55	$4.06 \times 10^{-3}$	$4.87 \times 10^{-2}$	
	Mn-56	$2.72 \times 10^{-4}$	$1.09 \times 10^{-3}$	
	Fe-59	$9.92 \times 10^{-4}$	$1.19 \times 10^{-2}$	
	Co-58	$5.20 \times 10^{-3}$	$5.51 \times 10^{-2}$	
	Co-60	$2.05 \times 10^{-3}$	$8.21 \times 10^{-3}$	
	Zn-65	$1.76 \times 10^{-3}$	$2.11 \times 10^{-2}$	
	W-187	$2.10 \times 10^{-4}$	$6.30 \times 10^{-4}$	
	Np-239	$2.49 \times 10^{-3}$	$2.99 \times 10^{-2}$	
	C-14	$8.19 \times 10^{-4}$	$9.83 \times 10^{-3}$	
	P-32	$7.57 \times 10^{-5}$	$3.03 \times 10^{-4}$	
	Ni-63	$1.53 \times 10^{-2}$	$1.84 \times 10^{-1}$	
	Cu-64	$1.68 \times 10^{-3}$	$6.72 \times 10^{-3}$	
	Br-82	$1.87 \times 10^{-6}$	$7.48 \times 10^{-6}$	
	Br-83	$3.52 \times 10^{-6}$	$1.41 \times 10^{-5}$	
	Br-84	$8.38 \times 10^{-5}$	$1.01 \times 10^{-3}$	
	Br-85	$2.42 \times 10^{-9}$	$9.68 \times 10^{-9}$	
	Rb-86	$1.87 \times 10^{-5}$	$7.48 \times 10^{-5}$	
	Rb-88	$3.73 \times 10^{-3}$	$1.49 \times 10^{-2}$	
	Rb-89	$5.15 \times 10^{-5}$	$6.18 \times 10^{-4}$	
	Sr-89	$4.19 \times 10^{-5}$	$1.67 \times 10^{-4}$	
	Sr-90	$3.57 \times 10^{-6}$	$1.43 \times 10^{-5}$	
	Y-90	$1.55 \times 10^{-7}$	$1.86 \times 10^{-6}$	
	Sr-91	$1.67 \times 10^{-4}$	$6.67 \times 10^{-4}$	
	Y-91	$3.13 \times 10^{-5}$	$1.25 \times 10^{-4}$	
	Y-91m	$6.67 \times 10^{-6}$	$2.67 \times 10^{-5}$	
	Sr-92	$5.91 \times 10^{-5}$	$2.36 \times 10^{-4}$	
	Y-92	$2.25 \times 10^{-4}$	$9.01 \times 10^{-4}$	
	Y-93	$1.81 \times 10^{-4}$	$7.25 \times 10^{-4}$	
	Zr-95	$1.83 \times 10^{-4}$	$2.20 \times 10^{-3}$	
	Nb-95	$2.67 \times 10^{-4}$	$1.07 \times 10^{-3}$	
	Zr-97	$1.10 \times 10^{-7}$	$4.40 \times 10^{-7}$	
	Mo-99	$3.77 \times 10^{-3}$	$4.52 \times 10^{-2}$	
	Tc-99	$4.40 \times 10^{-9}$	$1.76 \times 10^{-8}$	
	Tc-99m	$1.89 \times 10^{-3}$	$2.27 \times 10^{-2}$	
	Ru-103	$6.57 \times 10^{-4}$	$2.63 \times 10^{-3}$	
	Rh-103m	$3.64 \times 10^{-7}$	$4.37 \times 10^{-6}$	
Ru-105	$1.76 \times 10^{-8}$	$7.04 \times 10^{-8}$		
Rh-105	$1.07 \times 10^{-7}$	$4.27 \times 10^{-7}$		
Ru-106	$9.80 \times 10^{-3}$	$3.92 \times 10^{-2}$		
Rh-106	$9.35 \times 10^{-8}$	$3.74 \times 10^{-7}$		
Ag-110	$8.69 \times 10^{-9}$	$3.48 \times 10^{-8}$		
Ag-110m	$2.22 \times 10^{-3}$	$2.66 \times 10^{-2}$		
Sb-124	$5.73 \times 10^{-5}$	$2.29 \times 10^{-4}$		
Sb-125	$1.98 \times 10^{-9}$	$7.92 \times 10^{-9}$		
Sb-127	$1.10 \times 10^{-8}$	$4.40 \times 10^{-8}$		
Te-127	$3.19 \times 10^{-6}$	$1.28 \times 10^{-5}$		
Te-127m	$1.43 \times 10^{-6}$	$5.72 \times 10^{-6}$		
Sb-129	$4.40 \times 10^{-9}$	$1.76 \times 10^{-8}$		
Te-129	$4.13 \times 10^{-5}$	$1.65 \times 10^{-4}$		
I-129	$4.20 \times 10^{-10}$	$5.04 \times 10^{-9}$		
Te-129m	$2.30 \times 10^{-2}$	$6.90 \times 10^{-2}$		
I-130	$4.62 \times 10^{-6}$	$1.85 \times 10^{-5}$		

3

**Table G-1. (contd)**

<b>Parameter</b>	<b>NRC Staff Value</b>		<b>Comments</b>	
	Te-131	$1.01 \times 10^{-5}$	$4.05 \times 10^{-5}$	
	I-131	$1.38 \times 10^{-2}$	$1.66 \times 10^{-1}$	
	Te-131m	$6.60 \times 10^{-4}$	$1.98 \times 10^{-3}$	
	Te-132	$4.40 \times 10^{-2}$	$1.32 \times 10^{-1}$	
	I-132	$4.40 \times 10^{-2}$	$1.32 \times 10^{-1}$	
	I-133	$2.30 \times 10^{-2}$	$2.76 \times 10^{-1}$	
	Te-134	$2.64 \times 10^{-7}$	$1.06 \times 10^{-6}$	
	I-134	$3.26 \times 10^{-3}$	$3.91 \times 10^{-2}$	
	Cs-134	$2.87 \times 10^{-3}$	$3.44 \times 10^{-2}$	
	I-135	$1.37 \times 10^{-2}$	$1.64 \times 10^{-1}$	
	Cs-136	$2.93 \times 10^{-3}$	$1.17 \times 10^{-2}$	
	Cs-137	$3.53 \times 10^{-3}$	$4.24 \times 10^{-2}$	
	Ba-137m	$5.17 \times 10^{-4}$	$2.07 \times 10^{-3}$	
	Cs-138	$1.18 \times 10^{-3}$	$1.42 \times 10^{-2}$	
	Ba-139	$1.54 \times 10^{-8}$	$6.16 \times 10^{-8}$	
	Ba-140	$1.60 \times 10^{-2}$	$4.80 \times 10^{-2}$	
	La-140	$1.07 \times 10^{-3}$	$4.27 \times 10^{-3}$	
	La-141	$2.20 \times 10^{-8}$	$8.80 \times 10^{-8}$	
	Ce-141	$3.96 \times 10^{-5}$	$1.58 \times 10^{-4}$	
	La-142	$2.97 \times 10^{-9}$	$1.19 \times 10^{-8}$	
	Ce-143	$8.13 \times 10^{-5}$	$3.25 \times 10^{-4}$	
	Pr-143	$1.73 \times 10^{-5}$	$6.93 \times 10^{-5}$	
	Ce-144	$7.47 \times 10^{-4}$	$2.99 \times 10^{-3}$	
	Pr-144	$4.21 \times 10^{-4}$	$1.69 \times 10^{-3}$	
	Nd-147	$2.67 \times 10^{-7}$	$1.07 \times 10^{-6}$	
	Pu-238	$6.60 \times 10^{-10}$	$2.64 \times 10^{-9}$	
	Pu-239	$8.47 \times 10^{-11}$	$3.39 \times 10^{-10}$	
	Pu-240	$1.07 \times 10^{-10}$	$4.27 \times 10^{-10}$	
	Pu-241	$3.19 \times 10^{-8}$	$1.28 \times 10^{-7}$	
	Am-241	$4.62 \times 10^{-11}$	$1.85 \times 10^{-10}$	
	Cm-242	$9.46 \times 10^{-9}$	$3.78 \times 10^{-8}$	
	Cm-244	$4.40 \times 10^{-10}$	$1.76 \times 10^{-9}$	
Discharge rate		4,670 ft <sup>3</sup> /s		Value from ER Section 5.4.1.1 based on mean flow rate past Melton Hill Dam from 2004–2013 (TVA 2017-TN4921). TVA used 4,000 ft <sup>3</sup> /s in its analysis.
Source term multiplier		1		Calculation on a per unit basis. Same value used by TVA in its analysis.
Site type		Fresh water		Discharge to Clinch River arm of Watts Bar Reservoir. Same assumption used by TVA in its analysis.
Impoundment reconcentration model		None		No impoundment. Same assumption used by TVA in its analysis.
Dilution factors for aquatic food and boating, shoreline, and swimming.		1		Value used by TVA in its analysis (conservative).
Transit time to receptor (hr)		0 hr		Value used by TVA in its analysis (conservative).

**Table G-1. (contd)**

<b>Parameter</b>	<b>NRC Staff Value</b>	<b>Comments</b>	
Consumption and usage factors for adults, teens, children, and infants	Fish consumption (kg/yr)	LADTAP II code default values used (NRC 1977-TN90; Strenge et al. 1986-TN82), except where noted.	
	21 (adult)		
	16 (teen)		
	6.9 (child)		
	0 (infant)		
	Crustacean consumption (kg/yr)		Note: TVA used 5, 3.8, 1.7, and 0 kg/yr for crustacean consumption rates that correspond to LADTAP default values for saltwater sites.
	0 (adult)		
	0 (teen)		
	0 (child)		
	0 (infant)		
	Aquatic plant consumption (kg/yr)		
	0 (adult)		
	0 (teen)		
	0 (child)		
	0 (infant)		
	Drinking water (l/yr)		
	730 (adult)		
	510 (teen)		
	510 (child)		
	330 (infant)		
Shoreline usage (hr/yr)			
12 (adult)			
67 (teen)			
14 (child)			
0 (infant)			
Swimming (hr/yr)	Note: TVA used default shoreline usage values for swimming (i.e., 12, 67, 14, and 0 hr/yr).		
0 (adult)			
0 (teen)			
0 (child)			
0 (infant)			
Boating (hr/yr)	Note: TVA used default shoreline usage values for boating (i.e., 12, 67, 14, and 0 hr/yr).		
0 (adult)			
0 (teen)			
0 (child)			
0 (infant)			
50-mi population	2,643,269	Value from ER Section 2.5.1.4 estimated for year 2067. TVA used 2,658,157 in its analysis.	
50-mi sport fishing <sup>(c)</sup>	$1.87 \times 10^6$	Value used by TVA in its analysis.	
50-mi commercial fishing <sup>(c)</sup>	$5.93 \times 10^6$	Value used by TVA in its analysis.	
50-mi sport invertebrate ingestion <sup>(c)</sup>	0	Minimal invertebrate harvest.	
50-mi commercial invertebrate <sup>(c)</sup>	0	Minimal invertebrate harvest.	
50-mi drinking water <sup>(d)</sup>	$5.80 \times 10^4$	TVA used a value of $2.49 \times 10^5$ for the population within 50 mi served by Clinch or Tennessee Rivers for its source of drinking water.	

**Table G-1. (contd)**

<b>Parameter</b>	<b>NRC Staff Value</b>	<b>Comments</b>
50-mi shoreline usage <sup>(c)</sup>	$3.38 \times 10^7$ person-hr/yr	Time spent by the average individual on shoreline activities was taken from NRC RG 1.109 Table E-4 (NRC 1977-TN90). Person-hours per year were determined by multiplying the average rate of 12.8 hr/yr by the projected 2067 population of 2,643,269.
50-mi swimming usage <sup>(c)</sup>	$3.38 \times 10^7$ person-hr/yr	Time spent by the average individual on shoreline activities was taken from NRC RG 1.109 Table E-4 (NRC 1977-TN90). The time spent swimming is assumed to be identical to that spent on shoreline activities. Person-hours/year were determined by multiplying the average rate of 12.8 hr/yr by the projected 2067 population of 2,643,269.
50-mi boating usage <sup>(c)</sup>	$3.38 \times 10^7$ person-hr/yr	Time spent by the average individual on shoreline activities was taken from NRC RG 1.109 Table E-4 (NRC 1977-TN90). The time spent boating is assumed to be identical to that spent on shoreline activities. Person-hours/year were determined by multiplying the average rate of 12.8 hr/yr by the projected 2067 population of 2,643,269.
Milk production using Clinch River for irrigation	30,800 kg/yr	TVA value. Production within 50 mi was determined by multiplying the projected 2067 milk production within 50 mi by the percentage of irrigated state land within 50 mi (2.41 percent) and by the percentage of irrigation occurring with water from the Clinch River arm of Watts Bar Reservoir within 50 mi (0.67 percent).

**Table G-1. (contd)**

<b>Parameter</b>	<b>NRC Staff Value</b>	<b>Comments</b>
Meat production using Clinch River for irrigation	26,200 kg/yr	TVA value. Production within 50 mi was determined by multiplying the projected 2067 meat production within 50 mi by the percentage of irrigated state land within 50 mi (2.41 percent) and by the percentage of irrigation occurring with water from the Clinch River arm of Watts Bar Reservoir within 50 mi (0.67 percent).
Produce production using Clinch River for irrigation	113,000 kg/yr	TVA value. Production within 50 mi was determined by multiplying the projected 2067 produce production within 50 mi by the percentage of irrigated state land within 50 mi (2.41 percent) and by the percentage of irrigation occurring with water from the Clinch River arm of Watts Bar Reservoir within 50 mi (0.67 percent).

- (a) Per unit is the plant parameter envelope (PPE) bounding value for a single SMR unit taken from ER Table 3.5-2 (TVA 2017-TN4921) and is used throughout this section.
- (b) Per site is the PPE bounding value for the CRN Site taken from ER Table 3.5-1 (TVA 2017-TN4921) and is included for multi-unit (site-wide) analysis throughout this section.
- (c) Parameter is based on the LADTAP II default value.
- (d) Based on a review of data available at the U.S. Environmental Protection Agency's (EPA's) Safe Drinking Water Information System (SDWIS), the number of persons within 50 river miles downstream of the CRN Site liquid effluent discharge point (CRM 15.5) whose source of drinking water was the Clinch or Tennessee Rivers (directly or influenced by) was 40,534 in 2017. Using the annual population growth rate of 0.72 percent reported in Section 2.5.1.4 of TVA's ER (TVA 2017-TN4921), a population of 40,534 in 2017 would grow to 58,024 by 2067. EPA's SDWIS was accessed April 26, 2017 at: <https://www.epa.gov/ground-water-and-drinking-water/safe-drinking-water-information-system-sdwis-federal-reporting>.

1 To calculate doses to the public from liquid effluents, the NRC staff used a personal computer  
 2 version of the LADTAP II code titled NRCDOSE, Version 2.3.13 (CNS 2006-TN102), obtained  
 3 through the Oak Ridge Radiation Safety Information Computational Center (RSICC), and  
 4 updates to the user interface obtained directly from Chesapeake Nuclear Services.

5 **G.1.1.2 Input Parameters**

6 Table G-1 provides a list of the major parameters used in calculating dose to the public from  
 7 liquid effluent releases during normal operation.

8 **G.1.1.3 Comparison of Results**

9 The results documented in the TVA Environmental Report (ER) (TVA 2017-TN4921) for doses  
 10 from liquid effluent releases are compared in Table G-2 with the results calculated by the NRC  
 11 staff. The doses calculated by the NRC staff are considerably lower than the doses calculated  
 12 by TVA, with one exception. Differences between the TVA and NRC staff parameter values are  
 13 described in Table G-1 and includes differences in the 50-mi population, average river flow rate,  
 14 some population-averaged activity and consumption rates, and the population obtaining drinking

1 water from potentially contaminated sources. For calculating the population dose from liquid  
 2 effluents, TVA used the population distribution for the year 2067. However, Section 5.4.1 of the  
 3 NRC’s Environmental Standard Review Plan (ESRP) (NRC 2000-TN614) uses a “projected  
 4 population for 5 years from the time of the licensing action under consideration.” Because the  
 5 population is assumed to increase, the use of the year 2067 is conservative (i.e., yielding a  
 6 higher calculated population dose). The NRC staff evaluated TVA’s projected 2067 population  
 7 distribution and determined they were reasonable. The single exception where the TVA  
 8 estimate is less than the staff estimate is the liquid pathway population dose from the CRN Site  
 9 with more than one SMR. The TVA estimate, described in a footnote to ER Table 5.4-17, is a  
 10 multiple of 4 times the single-unit value. The staff’s analysis and estimate are based on the  
 11 PPE source term from ER Table 3.5-1, so the estimate is slightly larger.

12 Based on TVA’s conservative approach, the NRC staff are confident that the liquid effluent  
 13 doses from normal operations are bounding (i.e., actual doses are expected to be no higher  
 14 than those presented by TVA).

15 **Table G-2. Comparison of Doses to the Public from Liquid Effluent Releases for a**  
 16 **New Nuclear Power Plant (Per Unit and Per Site)**

Type of Dose	Value from TVA ER <sup>(a)(b)</sup>	NRC Staff Calculation	Percent Difference
<b>Per Single Unit</b>			
Total body (mrem/yr)	0.020 (adult)	0.015	-25
Organ dose (mrem/yr)	0.097 (adult GI-LLI)	0.044	-55
Thyroid (mrem/yr)	0.064 (child)	0.053	-17
Total body population dose from liquid pathway (person-rem/yr)	2.43	1.37	-44
<b>Per Site</b>			
Total body (mrem/yr)	0.17 (adult)	0.12	-29
Organ dose (mrem/yr)	0.66 (child kidney)	0.44	-33
Thyroid (mrem/yr)	0.66 (child)	0.56	-15
Total body population dose from liquid pathway (person-rem/yr)	9.6	14.6	+52

GI-LLI = gastrointestinal lining of lower intestine.

(a) Results per unit were taken from TVA ER Tables 5.4-8 and 5.4-12 (TVA 2017-TN4921).

(b) Results per site were taken from TVA ER Tables 5.4-9 and 5.4-17 (TVA 2017-TN4921).

17 **G.1.2 Estimates of Dose to the Public from Normal Gaseous Effluents**

18 The NRC staff used the dose assessment approach specified in Regulatory Guide 1.109  
 19 (NRC 1977-TN90) and the XOQDOQ and GASPARD II computer codes (Sagendorf et al. 1982-  
 20 TN280; Strenge et al. 1987-TN83) to estimate doses to the MEI and to the population within a  
 21 50-mi radius of the CRN Site from the gaseous effluent pathway. The NRC staff used the  
 22 projected per unit and per site radioactive gaseous effluents release values from the TVA ER  
 23 and ER supplemental information (TVA 2017-TN4921).

24 **G.1.2.1 Scope**

25 The NRC staff reviewed the input parameters and values used by TVA for appropriateness.  
 26 The MEI is assumed to be at 0.66 mi WNW of the CRN Site. The pathways considered  
 27 included plume, ground, inhalation, and ingestion of locally grown meat, milk, and vegetables.  
 28 Default values from Regulatory Guide 1.109 (NRC 1977-TN90) were used when site-specific

1 input parameters were not available. Based on its review of available documents and  
 2 understanding gained during the site audit, the NRC staff concluded that the assumed exposure  
 3 pathways and input parameters were appropriate. These pathways and parameters were used  
 4 by the NRC staff in its independent calculations using GASPARD II.

5 Joint frequency distribution data of wind speed and wind direction by atmospheric stability class  
 6 for the CRN Site provided in ER Tables 2.7.5-2 to 2.7.5-8 (TVA 2017-TN4921) were used as  
 7 input to the XOQDOQ code (Sagendorf et al. 1982-TN280) to calculate the average  
 8 atmospheric dispersion factor ( $\chi/Q$ , the annual average normalized air concentration value[s])  
 9 and deposition factor ( $D/Q$ , the annual normalized total surface concentration rate[s]) values for  
 10 routine releases. The NRC staff reviewed the XOQDOQ output files provided by TVA and  
 11 concluded they are appropriate for use in dose calculations for the gaseous effluents.

12 Population doses were calculated for all types of releases (i.e., noble gases, particulates,  
 13 iodines, H-3, and C-14) using the GASPARD II code for the following: plume immersion; direct  
 14 radiation from radionuclides deposited on the ground; inhalation; and ingestion of vegetables,  
 15 milk, and meat.

16 *G.1.2.2 Resources Used*

17 To calculate doses to the public from gaseous effluents, the NRC staff used a personal  
 18 computer version of the XOQDOQ and GASPARD II codes titled NRCDose Version 2.3.13  
 19 (CNS 2006-TN102) obtained through the Oak Ridge RSICC and updates to the user interface  
 20 obtained directly from Chesapeake Nuclear Services.

21 *G.1.2.3 Input Parameters*

22 Table G-3 provides a list of the major parameters used in calculating dose to the public from  
 23 gaseous effluent releases during normal operation.

24 **Table G-3. Parameters Used in Calculating Dose to the Public from Gaseous Effluent**  
 25 **Releases**

Parameter	NRC Staff Value			Comments
	Nuclide	Per Unit <sup>(a)</sup>	Per Site <sup>(b)</sup>	
New unit gaseous effluent source term (Ci/yr) <sup>(a)</sup>	Ar-41	$4.00 \times 10^{+1}$	$5.44 \times 10^{+2}$	Values from Environmental Report (ER) Tables 3.5-3 and 3.5-4 (TVA 2017-TN4921).
	Kr-83m	$1.07 \times 10^{-3}$	$1.28 \times 10^{-2}$	
	Kr-85	$1.21 \times 10^{+2}$	$7.20 \times 10^{+2}$	
	Kr-85m	$8.47 \times 10^{+1}$	$3.39 \times 10^{+2}$	
	Kr-87	$8.18 \times 10^0$	$3.27 \times 10^{+1}$	
	Kr-88	$3.63 \times 10^{+1}$	$1.45 \times 10^{+2}$	
	Kr-89	$1.25 \times 10^{-7}$	$5.00 \times 10^{-7}$	
	Xe-131m	$2.75 \times 10^{+2}$	$1.67 \times 10^{+3}$	
	Xe-133	$5.61 \times 10^{+2}$	$2.24 \times 10^{+3}$	
	Xe-133m	$2.63 \times 10^{+1}$	$1.05 \times 10^{+2}$	
	Xe-135	$7.04 \times 10^{+1}$	$2.82 \times 10^{+2}$	
	Xe-135m	$3.19 \times 10^0$	$1.28 \times 10^{+1}$	
	Xe-137	$7.50 \times 10^{-1}$	$3.00 \times 10^0$	
	Xe-138	$2.86 \times 10^0$	$1.14 \times 10^{+1}$	
	I-129	$6.68 \times 10^{-12}$	$8.02 \times 10^{-11}$	
I-131	$7.70 \times 10^{-2}$	$2.31 \times 10^{-1}$		
I-132	$3.38 \times 10^{-1}$	$1.35 \times 10^0$		
I-133	$2.63 \times 10^{-1}$	$1.05 \times 10^0$		

26

**Table G-3. (contd)**

Parameter	NRC Staff Value		Comments
	Nuclide	Per Unit <sup>(a)</sup>	
	I-134	$5.84 \times 10^{-1}$	$2.33 \times 10^0$
	I-135	$3.72 \times 10^{-1}$	$1.49 \times 10^0$
	H-3	$3.10 \times 10^{+2}$	$1.01 \times 10^{+3}$
	C-14	$7.30 \times 10^0$	$1.00 \times 10^{+1}$
	Na-24	$6.25 \times 10^{-4}$	$2.50 \times 10^{-3}$
	P-32	$1.24 \times 10^{-4}$	$5.68 \times 10^{-4}$
	Cr-51	$5.42 \times 10^{-3}$	$2.17 \times 10^{-2}$
	Mn-54	$8.35 \times 10^{-4}$	$5.22 \times 10^{-3}$
	Fe-55	$1.00 \times 10^{-3}$	$4.01 \times 10^{-3}$
	Mn-56	$5.24 \times 10^{-4}$	$2.17 \times 10^{-3}$
	Co-57	$2.75 \times 10^{-5}$	$1.10 \times 10^{-4}$
	Co-58	$2.30 \times 10^{-2}$	$6.90 \times 10^{-2}$
	Fe-59	$1.25 \times 10^{-4}$	$9.55 \times 10^{-4}$
	Co-60	$8.80 \times 10^{-3}$	$2.64 \times 10^{-2}$
	Ni-63	$1.22 \times 10^{-3}$	$1.46 \times 10^{-2}$
	Cu-64	$1.54 \times 10^{-3}$	$6.18 \times 10^{-3}$
	Zn-65	$1.71 \times 10^{-3}$	$6.86 \times 10^{-3}$
	Br-84	$1.07 \times 10^{-6}$	$1.28 \times 10^{-5}$
	Rb-88	$8.17 \times 10^{-7}$	$9.80 \times 10^{-6}$
	Rb-89	$6.67 \times 10^{-6}$	$2.67 \times 10^{-5}$
	Sr-89	$3.00 \times 10^{-3}$	$9.00 \times 10^{-3}$
	Sr-90	$1.20 \times 10^{-3}$	$3.60 \times 10^{-3}$
	Y-90	$7.09 \times 10^{-6}$	$2.84 \times 10^{-5}$
	Sr-91	$1.54 \times 10^{-4}$	$6.18 \times 10^{-4}$
	Y-91	$3.72 \times 10^{-5}$	$1.49 \times 10^{-4}$
	Sr-92	$1.21 \times 10^{-4}$	$4.84 \times 10^{-4}$
	Y-92	$9.60 \times 10^{-5}$	$3.84 \times 10^{-4}$
	Y-93	$1.71 \times 10^{-4}$	$6.86 \times 10^{-4}$
	Zr-95	$1.00 \times 10^{-3}$	$3.00 \times 10^{-3}$
	Nb-95	$2.50 \times 10^{-3}$	$7.50 \times 10^{-3}$
	Mo-99	$9.19 \times 10^{-3}$	$3.68 \times 10^{-2}$
	Tc-99m	$4.59 \times 10^{-5}$	$1.83 \times 10^{-4}$
	Ru-103	$5.42 \times 10^{-4}$	$2.17 \times 10^{-3}$
	Rh-103m	$1.23 \times 10^{-9}$	$1.48 \times 10^{-8}$
	Ru-106	$7.80 \times 10^{-5}$	$2.34 \times 10^{-4}$
	Rh-106	$3.81 \times 10^{-12}$	$4.57 \times 10^{-11}$
	Ag-110m	$1.78 \times 10^{-4}$	$2.14 \times 10^{-3}$
	Sb-124	$2.79 \times 10^{-5}$	$1.12 \times 10^{-4}$
	Sb-125	$9.42 \times 10^{-6}$	$3.77 \times 10^{-5}$
	Te-129m	$3.38 \times 10^{-5}$	$1.35 \times 10^{-4}$
	Te-131m	$1.17 \times 10^{-5}$	$4.68 \times 10^{-5}$
	Te-132	$5.94 \times 10^{-6}$	$7.13 \times 10^{-5}$
	Cs-134	$2.30 \times 10^{-3}$	$6.90 \times 10^{-3}$
	Cs-136	$9.19 \times 10^{-5}$	$3.68 \times 10^{-4}$
	Cs-137	$8.14 \times 10^{-3}$	$3.26 \times 10^{-2}$
	Cs-138	$2.63 \times 10^{-5}$	$1.05 \times 10^{-4}$
	Ba-140	$4.17 \times 10^{-3}$	$1.67 \times 10^{-2}$
	La-140	$2.79 \times 10^{-4}$	$1.12 \times 10^{-3}$
	Ce-141	$1.42 \times 10^{-3}$	$5.68 \times 10^{-3}$
	Ce-143	$9.63 \times 10^{-9}$	$1.16 \times 10^{-7}$
	Ce-144	$2.92 \times 10^{-6}$	$1.17 \times 10^{-5}$
	Pr-144	$2.92 \times 10^{-6}$	$1.17 \times 10^{-5}$
	W-187	$2.92 \times 10^{-5}$	$1.17 \times 10^{-4}$
	Np-239	$1.84 \times 10^{-3}$	$7.35 \times 10^{-3}$

**Table G-3. (contd)**

<b>Parameter</b>	<b>NRC Staff Value</b>	<b>Comments</b>
Population distribution	From ER Table 5.4-5 (TVA 2017-TN4921)	Site-specific population distribution within 50 miles of CRN Site projected to 2067
Maximum dispersion direction	WNW from ER Table 5.4-4 (TVA 2017-TN4921)	Site-specific meteorological data from June 1, 2011 through May 31, 2013 were used in the determination of maximum dispersion distance
Atmospheric dispersion factors (sec/m <sup>3</sup> )	TVA ER Table 2.7.6-10 (TVA 2017-TN4921)	Based on site-specific meteorological data from June 1, 2011 through May 31, 2013
Ground deposition factors (m <sup>-2</sup> )	TVA ER Section 2.7 per Table 5.4-4 (TVA 2017-TN4921)	Site-specific data provided by TVA in ER Table 2.7.6-10
Annual milk production within the 50-mi radius of the site	1.91 × 10 <sup>8</sup> kg/yr	From TVA ER Table 5.4-4 where TVA provided a projected kg/yr value to the year 2067.
Annual meat production within the 50-mi radius of the site	1.63 × 10 <sup>8</sup> kg/yr	Site-specific data from ER Table 5.4-4 where TVA provided a projected value to the year 2067 (TVA 2017-TN4921)
Consumption factors for milk, meat, leafy vegetables, and vegetables		Default values in GASPAR (Strengre et al. 1987-TN83)

	<b>Vegetables (kg/yr)</b>	<b>Leafy Vegetables (kg/yr)</b>	<b>Milk (L/yr)</b>	<b>Meat (kg/yr)</b>
Average Adult	190	30	110	95
Average Teen	240	20	200	59
Average Child	200	10	170	37
Maximum Adult	520	64	310	110
Maximum Teen	630	42	400	65
Maximum Child	520	26	330	41
Maximum Infant	0	0	330	0

Receptor locations and dispersion coefficients	Site boundary: 0.21 mi WNW Nearest residence: 0.66 mi WNW Nearest vegetable garden: 1.15 mi WNW Nearest meat animal: 0.70 mi WNW	Site-specific values from ER Table 5.4-10 (TVA 2017-TN4921)
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<b>MEI Location</b>	<b>Atmospheric Dispersion Coefficient <math>\chi/Q</math> (s m<sup>-3</sup>)</b>			<b>D/Q (m<sup>-2</sup>)</b>
	<b>No Decay/ Undepleted</b>	<b>2.26-Day Half-Life/ Undepleted</b>	<b>8-day Half-Life/ Depleted</b>	
Nearest Site Boundary, 0.21 mi WNW	2.0 × 10 <sup>-4</sup>	2.0 × 10 <sup>-4</sup>	1.0 × 10 <sup>-4</sup>	5.2 × 10 <sup>-8</sup>
MEI, 0.66 mi WNW	2.5 × 10 <sup>-5</sup>	2.5 × 10 <sup>-5</sup>	2.3 × 10 <sup>-5</sup>	8.5 × 10 <sup>-9</sup>

**Table G-3. (contd)**

MEI Location	Atmospheric Dispersion Coefficient $\chi/Q$ (s m <sup>-3</sup> )			D/Q (m <sup>-2</sup> )
	No Decay/ Undepleted	2.26-Day Half-Life/ Undepleted	8-day Half-Life/ Depleted	
Nearest Vegetable Garden, 1.15 mi WNW	$1.0 \times 10^{-5}$	$9.9 \times 10^{-6}$	$8.7 \times 10^{-6}$	$3.3 \times 10^{-9}$
Nearest Meat Animal, 0.7 mi WNW	$2.3 \times 10^{-5}$	$2.3 \times 10^{-5}$	$2.1 \times 10^{-5}$	$7.8 \times 10^{-9}$

Parameter	NRC Staff Value	Comments
Fraction of year leafy vegetables are grown	1.0	Bounding value that maximizes the estimate of consequences
Fraction of year milk cows are on pasture	1.0	Bounding value that maximizes the estimate of consequences
Fraction of MEI's vegetable intake from own garden	0.76	Conservative value
Fraction of year beef cattle on pasture	1.0	Bounding value that maximizes the estimate of consequences

(a) Per unit is the plant parameter envelope (PPE) bounding value for a single SMR unit taken from ER Table 3.5-4 (TVA 2017-TN4921) and is used throughout this section.

(b) Per site is the PPE bounding value for the CRN Site taken from ER Table 3.5-3 (TVA 2017-TN4921) and is included for multi-unit (site-wide) analysis throughout this section.

- 1 The NRC staff compared the estimated population dose documented in the TVA ER (TVA 2017-  
2 TN4921) from normal gaseous effluents with the results calculated by the NRC staff. The doses  
3 calculated by the NRC staff confirmed the doses calculated by TVA.
- 4 TVA calculated the MEI dose by summing the nearest residence (0.66 mi WNW) inhalation  
5 dose and the dose from eating vegetables from the nearest garden and eating meat from the  
6 nearest animal, even though the three locations are not geographically at the same place. This  
7 approach maximized the estimated dose. The NRC staff compared its estimates of doses to the  
8 MEI with the results documented by TVA (TVA 2017-TN4921). The doses calculated by the  
9 NRC staff confirmed the doses calculated by TVA.
- 10 Table G-4 and Table G-5 provide doses to the MEI calculated by the NRC staff. Doses to the  
11 MEI were calculated at the nearest residence, nearest garden, and the nearest meat animal.  
12 The doses estimated by TVA and those calculated by the NRC staff were comparable to the  
13 TVA estimates, but were slightly more conservative (i.e., larger).

1 **Table G-4. Doses to the MEI from Normal Gaseous Effluent Releases for an SMR Unit**

Location	Pathway	Total Body Dose (mrem/yr) <sup>(a)</sup>	Skin Dose (mrem/yr) <sup>(a)</sup>	Max Organ Dose (mrem/yr) <sup>(a)</sup>	
Nearest owner-controlled area boundary, 0.21 mi WNW	Plume	$6.20 \times 10^{+0}$	$1.40 \times 10^{+1}$	$6.31 \times 10^{+0}$ (Lung)	
Nearest residence, 0.66 mi WNW	Ground Inhalation	$9.17 \times 10^{-2}$	$1.08 \times 10^{-1}$	$1.08 \times 10^{-1}$ (Skin)	
		Adult	$1.84 \times 10^{-1}$	$1.76 \times 10^{-1}$	$1.48 \times 10^{+0}$ (Thyroid)
		Teen	$1.86 \times 10^{-1}$	$1.78 \times 10^{-1}$	$1.85 \times 10^{+0}$ (Thyroid)
		Child	$1.64 \times 10^{-1}$	$1.57 \times 10^{-1}$	$2.18 \times 10^{+0}$ (Thyroid)
		Infant	$9.51 \times 10^{-2}$	$9.05 \times 10^{-2}$	$1.93 \times 10^{+0}$ (Thyroid)
Nearest garden, 1.15 mi WNW	Vegetable	Adult	$5.58 \times 10^{-1}$	$5.47 \times 10^{-1}$	$2.21 \times 10^{+0}$ (Bone)
		Teen	$8.36 \times 10^{-1}$	$8.25 \times 10^{-1}$	$3.56 \times 10^{+0}$ (Bone)
		Child	$1.87 \times 10^{+0}$	$1.86 \times 10^{+0}$	$8.52 \times 10^{+0}$ (Bone)
Nearest meat animal. 0.70 mi WNW	Meat	Adult	$4.03 \times 10^{-1}$	$4.00 \times 10^{-1}$	$1.80 \times 10^{+0}$ (Bone)
		Teen	$3.29 \times 10^{-1}$	$3.27 \times 10^{-1}$	$1.51 \times 10^{+0}$ (Bone)
		Child	$6.01 \times 10^{-1}$	$5.99 \times 10^{-1}$	$2.58 \times 10^{+0}$ (Bone)

(a) NRC staff confirmatory calculation results.

2 **Table G-5. Doses to the MEI from Normal Gaseous Effluent Releases for the Site**

Location	Pathway	Total Body Dose (mrem/yr) <sup>(a)</sup>	Skin Dose (mrem/yr) <sup>(a)</sup>	Max Organ Dose (mrem/yr) <sup>(a)</sup>	
Nearest owner-controlled area boundary, 0.21 mi WNW	Plume	$4.01 \times 10^{+1}$	$8.43 \times 10^{+1}$	$4.06 \times 10^{+1}$ (Lung)	
Nearest residence, 0.66 mi WNW	Ground Inhalation	$3.07 \times 10^{-1}$	$3.60 \times 10^{-1}$	$3.60 \times 10^{-1}$ (Skin)	
		Adult	$6.04 \times 10^{-1}$	$5.75 \times 10^{-1}$	$5.07 \times 10^{+0}$ (Thyroid)
		Teen	$6.10 \times 10^{-1}$	$5.80 \times 10^{-1}$	$6.41 \times 10^{+0}$ (Thyroid)
		Child	$5.39 \times 10^{-1}$	$5.12 \times 10^{-1}$	$7.62 \times 10^{+0}$ (Thyroid)
		Infant	$3.12 \times 10^{-1}$	$2.95 \times 10^{-1}$	$6.79 \times 10^{+0}$ (Thyroid)
Nearest garden, 1.15 mi WNW	Vegetable	Adult	$1.03 \times 10^{-0}$	$9.91 \times 10^{-1}$	$3.24 \times 10^{+0}$ (Bone)
		Teen	$1.45 \times 10^{-0}$	$1.41 \times 10^{+0}$	$5.15 \times 10^{+0}$ (Bone)
		Child	$3.03 \times 10^{+0}$	$2.98 \times 10^{+0}$	$1.23 \times 10^{+1}$ (Bone)
Nearest meat animal. 0.70 mi WNW	Meat	Adult	$6.38 \times 10^{-1}$	$8.58 \times 10^{-1}$	$2.48 \times 10^{+0}$ (Bone)
		Teen	$5.01 \times 10^{-1}$	$1.41 \times 10^{+0}$	$2.09 \times 10^{+0}$ (Bone)
		Child	$8.92 \times 10^{-1}$	$8.78 \times 10^{-1}$	$3.92 \times 10^{+0}$ (Bone)

(a) NRC staff confirmatory calculation results.

3 Table G-6 and Table G-7 compare the TVA population dose estimates taken from Tables 5.4-13  
 4 (per SMR unit) and 5.4-17 (per CRN Site) of the ER (TVA 2017-TN4921) with the NRC staff  
 5 estimates. The NRC staff's independent calculation for population doses yielded results that  
 6 are comparable to the TVA estimates on a per unit basis, but are considerably lower (by about  
 7 50 percent) on a per site basis.

1 **Table G-6. Comparison of Population Total Body Doses from Gaseous Effluent Releases**  
 2 **for an SMR Unit**

<b>Pathway</b>	<b>TVA ER (person-rem/yr)<sup>(a)</sup></b>	<b>NRC Staff Estimated Population (person-rem/yr)</b>
Plume	$8.0 \times 10^{-1}$	$8.04 \times 10^{-1}$
Ground plane	$5.7 \times 10^{-1}$	$5.71 \times 10^{-1}$
Inhalation	$1.4 \times 10^{+0}$	$1.44 \times 10^{+0}$
Vegetable ingestion	$7.7 \times 10^{+0}$	$7.67 \times 10^{+0}$
Milk ingestion	$1.8 \times 10^{+0}$	$1.80 \times 10^{+0}$
Meat ingestion	$2.6 \times 10^{+0}$	$2.61 \times 10^{+0}$
Total	$1.5 \times 10^{+1}$	$1.49 \times 10^{+1}$

3 **Table G-7. Comparison of Population Total Body Doses from Gaseous Effluent Releases**  
 4 **for the Site**

<b>Pathway</b>	<b>TVA ER (person-rem/yr)<sup>(a)</sup></b>	<b>NRC Staff Estimated Population (person-rem/yr)</b>
Plume		$3.63 \times 10^{+0}$
Ground plane		$1.91 \times 10^{+0}$
Inhalation		$4.73 \times 10^{+0}$
Vegetable ingestion		$1.32 \times 10^{+1}$
Milk ingestion		$3.03 \times 10^{+0}$
Meat ingestion		$4.05 \times 10^{+0}$
Total	$6.0 \times 10^{+1}$	$3.06 \times 10^{+1}$

5 **G.1.3 Cumulative and Population Dose Estimates**

6 Based on parameters shown for the liquid and gaseous pathways, Table G-1 and Table G-3,  
 7 respectively, the NRC staff compared the results documented in the ER (TVA 2017-TN4921) for  
 8 all pathway dose estimates to the MEI with those calculated by the NRC staff. Cumulative dose  
 9 estimates include doses from all pathways (i.e., direct exposure, liquid effluents, and gaseous  
 10 effluents) for SMRs at the CRN Site, as well as the existing and reasonably foreseeable  
 11 radiological projects and facilities described in Section 7.8 of this EIS. Based on its  
 12 conservative approach to liquid effluent calculations and its further assumption of summing the  
 13 MEI doses for each of these individual facilities, TVA demonstrated the cumulative MEI dose  
 14 would not exceed the 100 mrem/yr dose limit in 10 CFR 20.1301 (TN283).

15 Based on TVA's conservative approach, the NRC staff are confident that the all-pathways dose  
 16 from normal operations at the CRN Site are bounding (i.e., actual doses are expected to be no  
 17 higher than those presented by TVA). Separately, a cumulative dose was estimated for  
 18 radioactive materials introduced into the general environment as the result of operations that are  
 19 part of a nuclear fuel cycle for comparison to the dose standards of 40 CFR Part 190 (TN739).  
 20 For this estimation, the NRC staff considered contributions from Oak Ridge National Laboratory-  
 21 related facilities (2.4 mrem [Section 7.8 of this EIS]), Watts Bar Nuclear Power Plant (2.6  
 22 mrem/yr [TVA 2017-TN4921]), and the CRN Site (11 mrem/yr [TVA 2017-TN4921]) for a total of  
 23 16 mrem/yr, which does not exceed the 25-mrem/yr annual whole body dose equivalent  
 24 standard in 40 CFR Part 190 (TN739).

1 **G.1.4 Estimates of Dose to Nonhuman Biota from Liquid and Gaseous Effluents**

2 The NRC staff performed confirmatory calculations of the doses to nonhuman biota from liquid  
3 and gaseous effluents using the LADTAP II (Streng et al. 1986-TN82) and GASPAR II  
4 (Streng et al. 1987-TN83) codes. The NRC staff used a personal computer version of the  
5 LADTAP II code and GASPAR II code titled NRC Dose Version 2.3.13 (CNS 2006-TN102)  
6 obtained through the Oak Ridge RSICC.

7 *G.1.4.1 Liquid Effluent Pathways*

8 The NRC estimated doses to nonhuman biota from liquid effluents using fish, invertebrates, and  
9 algae as surrogate aquatic biota species. Muskrats, raccoons, herons, and ducks are used as  
10 surrogate terrestrial biota species. The NRC staff recognizes the LADTAP II computer program  
11 (Streng et al. 1986-TN82) as an appropriate method for calculating dose to the aquatic biota  
12 and for calculating the liquid pathway contribution to terrestrial biota. Most of the LADTAP II  
13 input parameters are specified in Section G.1.1.3. The NRC staff's dose analysis confirmed that  
14 the liquid pathway doses to biota estimated by TVA were bounding.

15 *G.1.4.2 Gaseous Effluent Pathways*

16 The NRC staff assessed doses to terrestrial nonhuman biota from the gaseous effluent pathway  
17 based on the results of the GASPAR II calculations for human doses discussed in Section  
18 G.1.2. Again, muskrats, raccoons, herons, and ducks were used as surrogate terrestrial biota  
19 species. The NRC staff assessed the doses at the site boundary (0.21 mi WNW) to achieve a  
20 reasonable estimate of the doses to terrestrial biota that might live on the CRN Site. It was  
21 assumed that doses for raccoons and ducks were equivalent to adult human doses for  
22 inhalation, vegetation ingestion, and the plume. The dose from ground exposure was doubled  
23 for terrestrial biota. The doubling of doses from ground deposition reflects the closer proximity of  
24 these organisms to the ground. Muskrats and herons do not consume terrestrial vegetation, so  
25 that pathway was not included for those organisms. The NRC staff's dose assessment results  
26 were slightly less than the gaseous pathway doses to biota estimated by TVA as shown in  
27 Table 5-11 of this EIS, confirming the bounding nature of the TVA analysis.

28 **G.2 Supporting Documentation for Radiological Dose Assessments of**  
29 **Postulated Severe Accidents**

30 The NRC staff reviewed the severe accident Melcor Accident Consequence Code System  
31 (MACCS) input parameters and values applied by TVA. This included the MACCS ATMOS,  
32 EARLY and CHRONIC files for the severe accident releases considered by TVA (TVA 2017-  
33 TN5093). The NRC staff also reviewed the site and meteorological input files provided by TVA.  
34 The NRC staff varied MACCS input parameter values when appropriate.

35 In conducting their independent evaluations with the MACCS computer code, the NRC staff  
36 evaluated impacts based on the three plume exposure pathway emergency planning zone  
37 (EPZ) assumptions: 1) site boundary EPZ (at 0.21 mi) considered in Part 5A of the TVA ESP  
38 application (TVA 2017-TN5443); 2) the 2-mi EPZ considered in Part 5B of the TVA ESP  
39 application (TVA 2017-TN5442); and 3) a 10-mi EPZ, which is consistent with those assumed  
40 for large light water reactors. Evaluations were performed for these three EPZ assumptions  
41 pending a final determination of the EPZ exemption request included in Part 6 of the TVA ESP  
42 application (TVA 2017-TN5444).

1 The NRC staff and the TVA results were directly compared for the 2-mi EPZ distance evaluation  
 2 and were found to be consistent with each other. The NRC staff computed a total population  
 3 dose of  $6.03 \times 10^{-3}$  person-rem/reactor-year compared to the TVA result of  $7.71 \times 10^{-3}$  person-  
 4 rem/reactor-year. The NRC staff's economic cost estimate is \$19.40/reactor-year, and the TVA  
 5 estimate is \$29.30/reactor-year. Both of these estimates indicate a low economic risk.

6 The NRC staff and TVA total population dose and economic cost estimates for all three of the  
 7 EPZ distances do not differ significantly, as shown in Table G-8.

8 **Table G-8. NRC Confirmatory Calculations**

EPZ Distances (mi)	NRC Calculation Total Population Dose (person-rem/reactor-year)	TVA Calculation Total Population Dose (person-rem/reactor-year) <sup>a</sup>	NRC Calculation Economic Cost (\$/reactor-year)	TVA Calculation Economic Cost (\$/reactor-year) <sup>a</sup>
0.21	$6.19 \times 10^{-3}$	NA	19.5	NA
2.0	$6.03 \times 10^{-3}$	$7.71 \times 10^{-3}$	19.4	29.3
10	$5.97 \times 10^{-3}$	NA	23.0	NA

(a) TVA calculated population doses and economic costs for a 2-mi EPZ only.

9 The NRC staff conducted a sensitivity analysis by varying the evacuation speeds and relocation  
 10 times for the 10-mi EPZ assumption. The sensitivity analysis values were obtained from  
 11 NUREG-0498 (NRC 1978-TN5095) and NUREG/CR-7110 (Bixler et al. 2013-TN4592). The  
 12 results of the 10-mi EPZ baseline and sensitivity cases are presented in Table G-9. The results  
 13 reveal a negligible difference between the two cases.

14 **Table G-9. Results of the NRC Staff's Sensitivity Analysis for 10-Mi EPZ Base and**  
 15 **Sensitivity Cases**

Case	Total Population Dose (person-rem/reactor-year)	Economic Cost (\$/reactor-year)
Baseline	$5.97 \times 10^{-3}$	23.0
Sensitivity	$6.04 \times 10^{-3}$	23.0

16 Based on the Commission's ruling in CLI-16-07 regarding two MACCS decontamination input  
 17 parameter values (NRC 2016-TN4631), the staff determined that a sensitivity study would be  
 18 appropriate for the CRN Site's economic risk. For the sensitivity study, the NRC staff only varied  
 19 the decontamination costs for both decontamination levels set in the MACCS calculations. The  
 20 decontamination costs for low-level decontamination was set to \$24,000 and to \$100,000 for the  
 21 high-level decontamination. The baseline analysis already set the timeframe to conduct the  
 22 decontamination activities to the value specified in CLI-16-07, namely one year. The results of  
 23 the sensitivity study as compared to the NRC staff's 2-mi EPZ baseline case are presented in  
 24 Table G-10 where total population dose risk values are provided for additional context between  
 25 the two cases. The results of this sensitivity study also demonstrates no significant difference  
 26 between the two cases. As shown in Table G-8, there is no significant difference for the total  
 27 economic costs between the three EPZ distance assessments. Therefore, the same small  
 28 increase in economic cost as seen in this sensitivity analysis is expected for the site boundary  
 29 and 10-mi EPZ distance assessments.

1 **Table G-10. Results of the NRC Staff's Decontamination Cost Sensitivity Analysis for**  
 2 **2-Mi EPZ Base and Sensitivity Cases**

<b>Case</b>	<b>Total Population Dose (person-rem/reactor-year)</b>	<b>Economic Cost (\$/reactor-year)</b>
Baseline	$6.03 \times 10^{-3}$	19.4
Sensitivity	$6.09 \times 10^{-3}$	23.9

3 **G.3 References**

4 10 CFR Part 20. *Code of Federal Regulations*, Title 10, *Energy*, Part 20, "Standards for  
 5 Protection Against Radiation." Washington, D.C. TN283.

6 10 CFR Part 50. *Code of Federal Regulations*, Title 10, *Energy*, Part 50, "Domestic Licensing of  
 7 Production and Utilization Facilities." Washington, D.C. TN249.

8 40 CFR Part 190. *Code of Federal Regulations*, Title 40, *Protection of Environment*, Part 190,  
 9 "Environmental Radiation Protection Standards for Nuclear Power Operations." Washington,  
 10 D.C. TN739.

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 14 ML13150A053. TN4592.

15 CNS (Chesapeake Nuclear Services, Inc.). 2006. *NRC Dose for Windows, Suite of NRC's*  
 16 *Dose Modeling Codes for Reactor Radioactive Effluents*. Annapolis, Maryland. Available at  
 17 <http://www.chesnuc.com/docs/NRCDose%20Datashet.pdf>. TN102.

18 NRC (U.S. Nuclear Regulatory Commission). 1977. *Calculation of Annual Doses to Man from*  
 19 *Routine Releases of Reactor Effluents for the Purpose of Evaluating Compliance with 10 CFR*  
 20 *Part 50, Appendix I*. Regulatory Guide 1.109, Revision 1, Washington, D.C. Accession No.  
 21 ML003740384. TN90.

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 23 *to the Operation of Watts Bar Nuclear Plant Units Nos. 1 and 2*. NUREG-0498, Washington,  
 24 D.C. Accessed October 18, 2017, at  
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 29 [rm/doc-collections/nuregs/staff/sr1555/toc/](http://www.nrc.gov/reading-rm/doc-collections/nuregs/staff/sr1555/toc/). TN614.

30 NRC (U.S. Nuclear Regulatory Commission). 2000. *Environmental Standard Review Plan—*  
 31 *Standard Review Plans for Environmental Reviews for Nuclear Power Plants*. NUREG-1555,  
 32 Main Report and 2007 Revisions, Washington, D.C. Available at [http://www.nrc.gov/reading-](http://www.nrc.gov/reading-rm/doc-collections/nuregs/staff/sr1555/toc/)  
 33 [rm/doc-collections/nuregs/staff/sr1555/toc/](http://www.nrc.gov/reading-rm/doc-collections/nuregs/staff/sr1555/toc/). TN614.

1 NRC (U.S. Nuclear Regulatory Commission). 2016. *Memorandum and Order in the Matter of*  
2 *Entergy Nuclear Operations, Inc. (Indian Point Nuclear Generating Units 2 and 3)*. CLI-16-07.  
3 Washington, D.C. Accession No. ML16125A150. TN4631.

4 Sagendorf, J.F., J.T. Goll, and W.F. Sandusky. 1982. *XOQDOQ: Computer Program for the*  
5 *Meteorological Evaluation of Routine Effluent Releases at Nuclear Power Stations*.  
6 NUREG/CR-2919, Pacific Northwest Laboratory, Richland, Washington. Accession No.  
7 ML081360412. TN280.

8 Strenge, D.L., R.A. Peloquin, and G. Whelan. 1986. *LADTAP II—Technical Reference and*  
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15 Application, Part 03—Environmental Report (Revision 1)." Chattanooga, Tennessee.  
16 Accession No. ML18003A471. TN4921.

17 TVA (Tennessee Valley Authority). 2017. "Clinch River Nuclear Site Early Site Permit  
18 Application, Part 5A—Emergency Plan (Site Boundary EPZ) (Revision 1)." Chattanooga,  
19 Tennessee. Accession No. ML18003A475. TN5443.

20 TVA (Tennessee Valley Authority). 2017. "Clinch River Nuclear Site Early Site Permit  
21 Application, Part 5B—Emergency Plan (2-Mile EPZ) (Revision 1)." Chattanooga, Tennessee.  
22 Accession No. ML18003A480. TN5442.

23 TVA (Tennessee Valley Authority). 2017. "Clinch River Nuclear Site Early Site Permit  
24 Application, Part 06—Exemptions and Departures (Revision 1)." Chattanooga, Tennessee.  
25 Accession No. ML18003A487. TN5444.

26 TVA (Tennessee Valley Authority). 2017. Letter from J.W. Shea to NRC, dated March 1, 2017,  
27 regarding "Submittal of Calculation Input and Output Files in Support of Early Site Permit  
28 Application for Clinch River Nuclear Site." CNL-17-032, Chattanooga, Tennessee. Accession  
29 No. ML17065A269. TN5093.



1 **APPENDIX H**  
2 **LIST OF AUTHORIZATIONS, PERMITS, AND CERTIFICATIONS**

3 Table H-1 contains a list of the environmental-related authorizations, permits, and certifications  
4 potentially required by Federal, State, regional, local, and affected Native American Tribal  
5 agencies related to site preparation, construction, and operation of two or more small modular  
6 reactors at the Clinch River Nuclear Site. Table H-1 was adapted from Table 1.2-2 of the  
7 Tennessee Valley Authority's (TVA's) August 1, 2017 submittal to the U.S. Nuclear Regulatory  
8 Commission (NRC) (TVA 2017-TN4922), which was incorporated into Revision 1 of its  
9 application (TVA 2017-TN4921).

10 **H.1 References**

11 TVA (Tennessee Valley Authority). 2017. "Clinch River Nuclear Site Early Site Permit  
12 Application, Part 03—Environmental Report (Revision 1)." Chattanooga, Tennessee.  
13 Accession No. ML18003A471. TN4921.

14 TVA (Tennessee Valley Authority). 2017. Letter from J.W. Shea to NRC, dated August 1,  
15 2017, regarding "Submittal of Supplemental Information Related to the Environmental Audit in  
16 Support of Early Site Permit Application for Clinch River Nuclear Site." CNL-17-097,  
17 Chattanooga, Tennessee. Accession No. ML17234A003. TN4922.

18

**Table H-1. Authorizations Required for Preconstruction, Construction, and Operation Activities**

<b>Agency</b>	<b>Authority</b>	<b>Requirement</b>	<b>Activity Covered</b>
NRC	Atomic Energy and Energy Reorganization Acts 10 CFR Part 52 Subpart C or 10 CFR 50.10(e)(1)	Early site permit or combined license (COL) or Limited Work Authorization, in addition to applicable By-Product License Source Material Licenses, and Special Nuclear Material License	Site licensing, including safety-related construction activities and operation of a nuclear power facility
Federal Aviation Administration	Federal Aviation Act 49 U.S.C. § 106; 14 CFR Part 77	Construction Notice	Notice of erection of structures more than 200 ft high that potentially may affect air navigation
U.S. Department of Transportation (DOT)	Hazardous Material Transportation Act 49 CFR Part 107 Subpart G	Certificate of Registration	Transportation of hazardous materials.
Tennessee Department of Transportation (TDOT)	TCA 54-5-302	Entrance Permits	This includes ramps, driveways, and other access points. Requires traffic studies and engineering designs to show design and potential impacts of proposed changes.
TDOT	TCA § 54-5-302	Right-of-way (ROW) Permit	Required for installing utilities in highway ROWs
U.S. Army Corps of Engineers (USACE)	Clean Water Act, 33 CFR Parts 323 and 330	Section 404 Permit	Disturbance, crossing, or filling-in of wetland areas or navigable waters from site
	Rivers and Harbors Act, 33 U.S.C. § 403 et seq.	Section 10 Permit	Construction and maintenance of intake, discharge, and barge structures in navigable waters of the United States
U.S. Coast Guard	Ports and Waterways Safety Act, 33 U.S.C. §§ 1221 et seq.	Private Aids to Navigation Permit	Construction of discharge pipeline in navigable waters

**Table H-1. (contd)**

<b>Agency</b>	<b>Authority</b>	<b>Requirement</b>	<b>Activity Covered</b>
U.S. Environmental Protection Agency (EPA) and Tennessee Department of Environment and Conservation (TDEC)	Resource Conservation and Recovery Act, Section 3010	Acknowledgement of Notification of Hazardous Waste Activity	Hazardous Waste Generation
	EPA Facility Response Plan (40 CFR Part 112), and the EPA Hazardous Waste Contingency Plan	Facility Response Plan Approval	Spill/Discharge Response Program
	Spill Prevention, Control and Countermeasures (SPCC) rule (40 CFR Part 112), Appendix F, Sections 1.2.1 and 1.2.2	SPCC/Integrated Pollution Prevention (IPP) Plan	Spill/Discharge Prevention Plan
U.S. Fish and Wildlife Service (FWS)	Endangered Species Act Section 7 (16 U.S.C. § 1536)	Consultation/Biological Assessment	Evaluation of effects on listed species
FWS	Migratory Bird Act/Executive Order 13186	Responsibility of Federal Agencies to Protect Migratory Birds	TVA is exempt from the Act requirements, but complies voluntarily; TVA is subject to the Executive Order.
City of Oak Ridge		Municipal Site Plan Approval	Coordination with the Planning Board and/or Zoning Board of Adjustment for development of the site in compliance with city ordinances
		Flood Encroachment Permit/Floodplain Permit	Compliance with City of Oak Ridge Zoning Article IX Special Districts 9.08 a, b, c Floodway Districts, Floodway Fringe Area; mostly covered in Stormwater Pollution Prevention Plan and grading permit

**Table H-1. (contd)**

Agency	Authority	Requirement	Activity Covered
		Sanitary Sewer Connection	Compliance with the City Industrial Pre-treatment Program if required, or connection to the City Wastewater Treatment System
		Potable Water	A potable water line on the small modular reactor site would tap into the existing City of Oak Ridge water line on Bear Creek Road. If the existing waterline has to be extended for TVA, additional planning and approvals would be necessary by the city.
		Construction Permits	Construction of the new plant facilities in compliance with city ordinances
TDEC	Federal Clean Water Act (33 U.S.C. §§ 1251 et seq.) and Tennessee Code Annotated (TCA) § 69-3-108: Tennessee Water Quality Control Act of 1977	Notice of Intent (NOI) for coverage under an Individual National Pollution Discharge Elimination System (NPDES) Permit for stormwater discharges associated with construction activities.	Compliance with Federal and State water-quality standards, discharges to waters of the state due to construction of the new plant, switchyards, and transmission lines (aboveground and underground). Construction/operation of stormwater control measures (detention basins, etc.). Provided that pollution prevention measures are implemented, the construction general permit covers discharges associated with: <ul style="list-style-type: none"> <li>• construction activities</li> <li>• construction support activities (e.g., concrete or asphalt batch</li> </ul>

Table H-1. (contd)

Agency	Authority	Requirement	Activity Covered
TDEC (continued)	Federal Clean Water Act (33 U.S.C. §§ 1251 et seq.) and TCA § 69-3-108: Tennessee Water Quality Control Act of 1977 (continued)	Stormwater Pollution Prevention Plan, to include Common Plan of Development, Soil Erosion and Sediment Control Plan (structural control measures, engineering design of sediment basin/controls for projects 10 ac or greater), etc. Aquatic Resource Alteration Permit required for alterations of a stream or wetland, including diversion of surface waters of the state.	<p>plants, equipment staging yards, material storage areas, excavated material disposal areas, borrow areas)</p> <ul style="list-style-type: none"> <li>• dewatering of work areas of collected stormwater and groundwater</li> <li>• water used to wash vehicles</li> <li>• water used to control dust</li> <li>• routine building washdown</li> <li>• uncontaminated groundwater</li> <li>• unpolluted foundation or footing drains.</li> </ul> <p>Appropriate dewatering controls include, but are not limited to, weir tank, dewatering tank, gravity bag filter, sand media particulate filter, pressurized bag filter, cartridge filter or other control units providing the level of treatment necessary to comply with permit requirements.</p> <p>Compliance with Federal and State water-quality standards, discharges to waters of the state due to construction of the new plant, switchyards, and transmission lines (aboveground and underground)</p> <p>Clinch River arm of the Watts Bar Reservoir water required for cooling purposes. Portions of the new plant site, proposed causeway, switchyards, and onsite</p>

**Table H-1. (contd)**

Agency	Authority	Requirement	Activity Covered
			and potential offsite transmission lines may be located in freshwater wetlands and transitional areas.
		NPDES Industrial Stormwater General Permit for plant operation activities; EPA Application Forms 2D (Application for Permit to Discharge Process Wastewater) and 2F (Application for Permit to Discharge Stormwater Discharges Associated with Industrial Activity)	Cooling water, service water, and stormwater runoff discharge from plant operations
		NOI for NPDES General Permit of Discharges from the Application of Pesticides (TNP100000)	Point source discharges of pesticides used for mosquito and other flying insect pest control, weed and algae control, animal pest control, and forest canopy pest control to waters of the state
		Sanitary Waste Water – Portable Facilities	Must use licensed wastewater hauler
		Permanent Sanitary Waste Water	Connect to Wastewater Treatment Plant
Tennessee Water Resources Information Act, TCA §§ 69-7-301 et seq.		Water Resources Notification; Water Withdrawal Registration	Surface-water or groundwater withdrawal of an average of ≥10,000 gal/day
Federal Clean Air Act, 42 U.S.C. § 7401 et seq.		Title V Operating Permit; Prevention of Significant Deterioration Preconstruction Permit	Discharge of air pollutants from cooling tower(s), emergency generators, auxiliary boiler(s), and ancillary equipment

**Table H-1. (contd)**

Agency	Authority	Requirement	Activity Covered
Texas Department of State Health Services, Radiation Control Program, Radiation Safety Licensing Branch	25 Texas Administrative Code (TAC) § 289.252 "Licensing of Radioactive Material"	Emergency Plan for the response to an accident or incident involving shipments of radioactive waste. Proof of financial responsibility such as insurance that the carrier has in order to comply with DOT requirements.	Transportation of low-level radioactive waste (LLRW) to the Texas Disposal Facility
	25 TAC § 289.257 "Packaging and Transportation of Radioactive Material"	Provide a list of approved shipping containers along with their certificates of compliance or other certifying documentation. For shippers that manufacture their own containers they must submit their quality assurance procedures.	Shipping of LLRW to the Texas Disposal Facility
TDEC Division of Radiological Health (DRH)	TCA § 68-202-201 et seq. TDEC Rule 0400- 20-10-.32	Obtain a License-for-Delivery from the DRH (Form RHS 8-30). Persons whose activities result in the generation of radioactive waste have the primary responsibility for assuring that a License-for-Delivery is obtained.	Transportation of radioactive waste within the State of Tennessee to a disposal/processing facility
TN State Historic Preservation Office (SHPO) Tribal Historic Preservation Officer (THPO)	Section 106 of the National Historic Preservation Act (NHPA)	As a Federal agency, TVA is required to comply with Section 106 of the NHPA, which includes SHPO/THPO, and identification of potentially affected resources, i.e., a site survey.	Protection of archaeological and historical resources





**Table I.1. Clinch River Nuclear Environmental Site Characteristics**

PPE Section <sup>(a)</sup>	Definition	Parameter Type	PPE Value	ER Section
<b>9. Unit Vent/Airborne Effluent Release Point</b>				
<b>9.1 Atmospheric Dispersion (X/Q) (Accident)</b>				
9.1.1 0-2 hr @ EAB	The atmospheric dispersion coefficients used in the design safety analysis to estimate dose consequences of accident airborne releases in the limiting two hour interval.	Site	5.58E-04 s/m <sup>3</sup>	7.1
9.1.2 0-8 hr @ low population zone (LPZ)	The atmospheric dispersion coefficients used in the design safety analysis to estimate dose consequences of accident airborne releases in the first eight hours.	Site	4.27E-05s/m <sup>3</sup>	7.1
9.1.3 8-24 hr @ LPZ	The atmospheric dispersion coefficients used in the design safety analysis to estimate dose consequences of accident airborne releases between hours 8 and 24 after the accident.	Site	3.80E-05 s/m <sup>3</sup>	7.1
9.1.4 1-4 day @ LPZ	The atmospheric dispersion coefficients used in the design safety analysis to estimate dose consequences of accident airborne releases between the first day and the fourth day after the accident	Site	2.94E-05 s/m <sup>3</sup>	7.1
9.1.5 4-30 day @ LPZ	The atmospheric dispersion coefficients used in the design safety analysis to estimate dose consequences of accident airborne releases between day four until the end of the first 30 days after the accident.	Site	2.04E-05 s/m <sup>3</sup>	7.1
<b>9.3 Calculated Dose Consequences</b>				
9.3.1 Normal	The design radiological dose consequences due to airborne releases from normal operation of the plant.	Site	10 CFR 20, 10 CFR 50 Appendix I	5.42, 7.22
9.3.2 Post-Accident	The design radiological dose consequences due to airborne releases from postulated accidents.	Site	10 CFR 52.17 (a)(1) (ix), 10 CFR 100.20	5.42, 7.22
(a) The numbering of the PPE listing is not meant to be sequential, and was compiled from and is consistent with the list developed by industry and refined for this early site permit application.				

**Table I.2. Clinch River Nuclear Site-Related Design Parameters**

PPE Section <sup>(a)</sup>	Definition	Parameter Type	PPE Value	ER Section
<b>1. Structure</b>				
<b>1.1 Building Characteristics</b>				
1.1.1 Height (w/o Stack and Cooling Towers)	The height from finished grade to the top of the tallest power block structure, excluding cooling towers (excludes stairway towers, elevator, etc.).	Rx	160 ft	2.5.2, 3.1, 4.4, 5.8
1.1.2 Foundation Embedment	The depth from finished grade to the bottom of the basemat or the most deeply embedded power block structure (excavation depth is the same elevation as embedment depth).	Rx	138 ft	3.1
<b>3. Normal Plant Heat Sink</b>				
<b>3.1 Condenser</b>				
3.1.2 Condenser/Heat Exchanger Duty	Design value for the waste heat rejected to the circulating water system across the condensers.	Eng	5593 MBTU/hr for site	3.4
<b>3.2 Non-Safety Related Service Water Systems</b>				
3.2.3 Miscellaneous Plant Water Uses Intake	The maximum, and normal, water intake of the plant neglecting cooling-tower makeup, potable/sanitary water users, and liquid radwaste treatment.	Eng	Maximum: 5,100 gpm; normal: 1,345 gpm See Figure 3.3-1	3.4
3.2.4 Miscellaneous Plant Water Uses Discharge	The maximum, and normal, water discharge of the plant neglecting cooling-tower makeup, potable/sanitary water users, and liquid radwaste treatment.	Eng	Maximum: 4,200 gpm; normal: 445 gpm See Figure 3.3-1	3.4
<b>3.3 Mechanical Draft Cooling Towers</b>				
3.3.1 Acreage	The land required for cooling towers, including support facilities such as equipment sheds, basins, canals, or shoreline buffer areas.	Eng	See Figure 3.1-1	3.4, 5.3
3.3.3 Blowdown Constituents and Concentrations	The maximum expected concentrations for anticipated constituents in the cooling-water systems blowdown to the receiving waterbody.	Eng	Table 3.6-1 (values for site)	3.6
3.3.4 Blowdown Flow Rate	The normal (and maximum) flow rate of the blowdown stream from the cooling-water systems to the receiving waterbody for closed system designs.	Eng	Maximum: (2 COC) 12,800 gpm, Expected: (4 COC) 42,700 gpm See Figure 3.3-1	3.4

**Table I.2. (contd)**

<b>PPE Section<sup>(a)</sup></b>	<b>Definition</b>	<b>Parameter Type</b>	<b>PPE Value</b>	<b>ER Section</b>
3.3.5 Blowdown Temperature	The maximum expected blowdown temperature at the point of discharge to the receiving waterbody.	Eng	90 F	3.4
3.3.6 Cycles of Concentration	The ratio of total dissolved solids in the cooling-water blowdown streams to the total dissolved solids in the makeup water streams.	Eng	Maximum: 4; minimum: 2	3.4, 5.3
3.3.7 Evaporation Rate	The expected (and maximum) rate at which water is lost by evaporation from the cooling-water systems.	Eng	12,800 gpm (expected and maximum) - values for site	3.4
3.3.8 Height	The vertical height above finished grade of mechanical draft cooling towers associated with the cooling-water systems.	Eng	65 ft	3.4, 5.3, 5.8
3.3.9 Makeup Flow Rate	The expected (and maximum) rate of removal of water from a natural source to replace water losses from closed cooling-water system.	Eng	17,078 gpm (expected), 25,608 gpm (maximum)	3.4
3.3.10 Noise	The maximum expected sound level produced by operation of cooling towers, measured at 1,000 ft from the noise source.	Eng	<70 dba	5.3, 5.8, 9.3
3.3.11 Cooling Tower Temperature Range	The temperature difference between the cooling water entering and leaving the towers.	Eng	18 F	3.4
3.3.12 Cooling Water Flow Rate	The total cooling-water flow rate through the condenser/heat exchangers.	Eng	755,000 gpm	3.4, 5.3
3.3.14 Maximum Consumption of Raw Water	The expected maximum short-term consumptive use of water by the cooling-water systems (evaporation and drift losses).	Eng	12,808 gal	3.4
3.3.16 Stored Water Volume	The quantity of water stored in cooling-water system impoundments, basins, tanks and/or ponds.	Eng	5 million gal	3.4
3.3.17 Drift	Rate of water lost from the tower as liquid droplets entrained in the vapor exhaust air stream.	Eng	8 gpm	3.4
<b>5. Potable Water/Sanitary Waste System</b>				
<b>5.1 Discharge to Site Water Bodies</b>				
5.1.1 Flow Rate (Potable/Sanitary Normal)	The expected (normal) effluent flow rate from the potable/sanitary system to the receiving waterbody.	Rx	50 gpm	3.4, 3.6, 5.5
5.1.2 Flow Rate (Potable/Sanitary Maximum)	The maximum effluent flow rate from the potable/sanitary the receiving waterbody.	Rx	100 gpm	3.4, 3.6, 5.5
<b>9.5 Source Term</b>				
9.5.1 Gaseous (Normal)	The expected annual activity, by radionuclide, contained in routine plant airborne effluent streams, excluding tritium.	Rx	Table 3.5-3	3.5

**Table I.2. (contd)**

<b>PPE Section<sup>(a)</sup></b>	<b>Definition</b>	<b>Parameter Type</b>	<b>PPE Value</b>	<b>ER Section</b>
<b>10. Liquid Radwaste System</b>				
<b>10.2 Release Point</b>				
10.2.1 Flow Rate	The discharge (including minimum dilution flow, if any) flow rate of liquid potentially radioactive effluent streams from plant systems to the receiving waterbody.	Eng	900 gpm - expected normal and maximum -	3.4
<b>10.3 Source Term</b>				
10.3.1 Liquid	The annual activity, by radionuclide, contained in routine plant liquid effluent streams, excluding tritium.	Rx	Table 3.5-1 (Ivalue per site)	3.5
<b>11. Solid Radwaste System</b>				
<b>11.2 Solid Radwaste</b>				
11.2.1 Activity	The annual activity, by radionuclide, contained in solid radioactive wastes generated during routine plant operations.	Rx	Table 3.5-5 (site value)	3.5
11.2.3 Volume	The expected volume of solid radioactive wastes generated during routine plant operations.	Rx	5,000 cubic ft/yr (site value)	3.5, 3.8, 5.7, 7.4
<b>13. Auxiliary Boiler System</b>				
13.1 Exhaust Elevation	The height above finished plant grade at which the flue gas effluents are released to the environment.	Eng	Plant Grade	3.6
13.2 Flue Gas Effluents	The expected combustion products and anticipated quantities released to the environment due to operation of the auxiliary boilers.	Eng	Table 3.6-2	3.6
<b>14. Standby Power System</b>				
<b>14.1 Diesel</b>				
14.1.2 Diesel Exhaust Elevation	The elevation above finished grade of the release point for standby diesel exhaust releases.	Eng	25 ft	3.6
14.1.3 Diesel Flue Gas Effluents	The expected combustion products and anticipated quantities released to the environment due to operation of the emergency standby diesel generators.	Eng	Table 3.6-3 (value per site)	3.6
<b>14.2 Gas Turbine</b>				
14.2.2 Gas-Turbine Exhaust Elevation	The elevation above finished grade of the release point for standby gas turbine exhaust releases.	Eng	50 ft	3.6
14.2.3 Gas-Turbine Flue Gas Effluents	The expected combustion products and anticipated quantities released to the environment due to operation of the emergency standby gas-turbine generators.	Eng	Table 3.6-4	3.6

**Table I.2. (contd)**

<b>PPE Section<sup>(a)</sup></b>	<b>Definition</b>	<b>Parameter Type</b>	<b>PPE Value</b>	<b>ER Section</b>
<b>15. Plant Layout Considerations</b>				
<b>15.1 Access Routes</b>				
15.1.1 Heavy Haul Routes	The land usage required for permanent heavy-haul routes to support normal operations and refueling.	Eng	5 ac	3.9
15.2 Acreage to Support Plant Operations	The land area required to provide space for plant facilities.	Eng	See Figure 3.1-1	3.7
<b>16. Plant Operations Considerations</b>				
16.1 Megawatts Thermal	The thermal power generated by one unit (may be the total of several modules). Specify both core thermal power and reactor coolant pump (RCP) thermal power (if there are RCPs in the design).	Rx	800 MW(t) (core) 805 MW(t) (core + RCP), 2,420 MW(t) total for site	5.7, 7.4
16.2 Plant Design Life	The operational life for which the plant is designed.	Rx	60 years	3.2
16.3 Plant Population				
16.3.1 Operation	The estimated number of total permanent staff to support operations of the plant.	Eng	500 (value per site)	3.10,5.8, 9.3
16.3.2 Refueling/Major Maintenance	The estimated additional number of temporary staff required to conduct refueling and major maintenance activities.	Eng	1,000	5.8, 9.3
16.4 Station Capacity Factor	The percentage of time that a plant is capable of providing power to the grid.	Eng	Maximum: 98%; minimum: 90%	5.7, 7.4
16.6 Megawatts Electrical (at 100% power with 85°F circulating water)	Best estimate of MW(e) generator output.	Eng	800 MW(e) (value for site)	3.2, 5.7, 5.9, 7.4, 9.4, 10.1
<b>17. Construction</b>				
<b>17.2 Acreage</b>				
17.2.1 Laydown Areas	The land area required to provide space for construction support facilities. Provide a list of what buildings and/or areas and the associated acreage for each.	Eng	See Figure 3.1-1	3.7
<b>17.3 Construction</b>				
17.3.1 Noise	The maximum expected sound level due to construction activities, measured at 50 ft from the noise source.	Eng	101 dB at 50 ft	3.9
<b>17.4 Plant Population</b>				
17.4.1 Construction	Maximum number of people onsite during construction.	Eng	2,200 (value per site)	3.10
<b>18. Miscellaneous Items</b>				

**Table I.2. (contd)**

<b>PPE Section<sup>(a)</sup></b>	<b>Definition</b>	<b>Parameter Type</b>	<b>PPE Value</b>	<b>ER Section</b>
18.0.1 Fuel Characteristics	What is the form of the reactor fuel and the burnup (GWD/MTU)?	Rx	UO <sub>2</sub> , 51 GWD/MTU	5.7, 7.4
18.0.2 Fuel assemblies	Provide the active length of the reactor fuel. Provide the number of fuel assemblies per core and the weight (in MTU) of each assembly.	Rx	Number of fuel assemblies: 96 weight of each assembly: 0.304 MTU	3.8, 5.7, 7.4
18.0.4 Refueling	Provide the refueling frequency, average number of assemblies per refueling, fuel pool capacity (in years), and cooling time in pool.	Rx	Frequency: 2 years, assemblies per refueling: 96, capacity: 6 years,	3.8, 5.7, 5.8
18.0.5 Irradiation fuel transportation	Provide the weight of irradiated fuel per spent fuel shipping cask (MTU).	Rx	21.2 MTU	5.7
18.1 Maximum Fuel Enrichment	Concentration (weight percent fraction) of U-235 in the fuel uranium.	Rx	<5% U-235	3.2, 5.7, 7.4
18.2 Maximum Average Assembly Burnup	Maximum assembly average burnup at end of assembly life.	Rx	51 GWD/MTU	3.2, 5.7, 7.4
18.3 Peak fuel rod exposure at end of life	Peak fuel rod exposure at end of life.	Rx	62 GWD/MTU	3.2
18.7 Clad Material	Fuel rod clad material.	Rx	Zirc Alloy (Zircaloy)	5.7

(a) The numbering of the PPE listing is not meant to be sequential, and was compiled from and is consistent with the list developed by industry and refined for this early site permit application.

Notes: RX = Reactor Parameter; Eng = Owner Engineered Parameter; COC = Cycles of Concentration.

**Table I.3. Safety Site Characteristics**

<b>Characteristic/Parameter</b>	<b>Site-Specific Value<sup>(a)</sup></b>	<b>Description</b>	<b>SSAR Section</b>
<b>Geography and Demography</b>			
Exclusion Area Boundary (EAB)	Clinch River Property Boundary	The area surrounding the reactors, in which the reactor licensee has the authority to determine all activities, including exclusion or removal of personnel and property from the area.	2.1.1
Low Population Zone	1 mi from CRN Site center point	The area immediately surrounding the exclusion area, which contains residents, the total number and density of which are such that there is a reasonable probability that appropriate protective measures could be taken on their behalf in the event of a serious accident.	2.1.3.4
Population Center Distance	4.8 mi (southeast)	The distance from the site center point to the nearest boundary of a densely populated center containing more than about 25,000 residents.	2.1.3.5
<b>Meteorology and Hydrology</b>			
<b>Winter Precipitation</b>			
100-yr Snowpack	12.2 psf	The weight of the 100-year return period snowpack (to be used in determining normal precipitations loads for roofs).	2.3.1.3.6.2
48-hour Probable Maximum Winter Precipitation (PWMP)	23.5 in.	Probable Maximum Precipitation (PMP) during the winter months (to be used in conjunction with the 100-year snowpack in determining normal precipitation loads for roofs).	2.3.1.3.6.2
Normal Winter Precipitation Event	21.9 psf	The maximum of the 1) 100-year return snowpack (snow cover), 2) historical snowpack (snow cover), 3) 100-year return snowfall event, or 4) historical maximum snowfall event.	2.3.1.3.6.2
Extreme Frozen Precipitation Event	21.9 psf	The maximum of the 1) 100-year return snowfall event or 2) historical maximum snowfall event.	2.3.1.3.6.2
Extreme Liquid Winter Precipitation Event	Equivalent to the 48-hour PWMP	The extreme winter precipitation event is defined as the theoretically greatest depth of precipitation (inches of water) for a 48-hour period that is physically possible over a 25.9 square kilometer (10 square mile) area at a particular geographical location during those months with the historically highest snowpacks.	2.3.1.3.6.2
Potential for Frazil Ice in Ultimate Heat Sink (UHS) Water Storage Facility	N/A	Potential for accumulated ice formation in the UHS Water Storage Facility in a turbulent flow condition.	2.4.7
Maximum Rainfall Rate	18.8 in./hr 6 in./5-minutes	PMP for 1-hour and for 5-minute durations at the site estimated from Hydro-Meteorological Report HMR-52.	2.3.1.3.3

**Table I.3. (contd)**

<b>Characteristic/Parameter</b>	<b>Site-Specific Value<sup>(a)</sup></b>	<b>Description</b>	<b>SSAR Section</b>
Maximum Flood (or Tsunami)	799.9 ft NGVD29 (799.5 ft NAVD88) –Still water 6.1 ft (wind-wave) 806.0 ft NGVD29 (805.6 ft NAVD88) –Combined	Predicted maximum flood level (including wave run-up) from external events, not including local PMP.	2.4.2, 2.4.3, and 2.4.10
Maximum Ground Water	816.1 ft NAVD88	Maximum groundwater level under deep foundation structures in power-block area.	2.4.12
Basic Wind Speed	96.3 mph for a 3-second gust	Wind velocity at 33 ft above ground for Exposure Category C associated with a 100-year return period in the site area.	2.3.1.3.2
Historical Maximum Wind Speed	87 mph for a 3-second gust 73 mph fastest mile	Wind velocity at 33 ft above ground associated with the most severe hurricane wind that has been historically observed in the site region.	2.3.1.3.2
Design-Basis Hurricane Windspeed	130 mph for a 3-second gust	The resulting windspeed for nominal 3-second peak-gust values at a height of 33 ft in flat open terrain.	2.3.1.3.5
<b>Tornado</b>			
Maximum Pressure Drop	1.2 psi	Decrease in ambient pressure from normal atmospheric pressure at the site due to passage of a tornado having a probability of occurrence of $10^{-7}$ per year.	2.3.1.3.4
Maximum Rotational Speed	184 mph	Rotation component of maximum wind speed at the site due to passage of a tornado having a probability of occurrence of $10^{-7}$ per year.	2.3.1.3.4
Maximum Translational Speed	46 mph	Translation component of maximum wind speed at the site due to the movement across the ground of a tornado having a probability of occurrence of $10^{-7}$ per year.	2.3.1.3.4
Maximum Wind Speed	230 mph	Sum of the maximum rotational and translational wind speed components at the site due to passage of a tornado having a probability of occurrence of $10^{-7}$ per year.	2.3.1.3.4
Radius of Maximum Rotational Speed	150 ft	Distance from the center of the tornado at which the maximum rotational wind speed occurs at site due to passage of a tornado having a probability of occurrence of $10^{-7}$ per year.	2.3.1.3.4
Rate of Pressure Drop	0.5 psi/s	Maximum rate of pressure drop at site due to passage of a tornado having a probability of occurrence of $10^{-7}$ per year.	2.3.1.3.4

Table I.3. (contd)

Characteristic/Parameter	Site-Specific Value <sup>(a)</sup>	Description	SSAR Section
<b>Site Characteristic</b>			
<b>Ambient Air Temperatures</b>			
Site characteristic wet bulb and dry bulb temperatures associated with the listed exceedance values and the 100-year return period.			
<b>Maximum Dry Bulb Temperature with Maximum Wet Bulb Temperature</b>			
2% Annual Exceedance	90°F Dry Bulb 73.7°F Coincident Wet Bulb		
1% Annual Exceedance	92°F Dry Bulb 74.2°F Coincident Wet Bulb		
0.4% Annual Exceedance	95°F Dry Bulb 74.9°F Coincident Wet Bulb		
0% Annual Exceedance	105°F Dry Bulb 74.6°F Coincident Wet Bulb		
100-Year Return Period	107°F Dry Bulb 73.1°F Coincident Wet Bulb		
<b>Maximum Non-Coincident Wet Bulb Temperature</b>			
2% Annual Exceedance	75.7°F		
1% Annual Exceedance	76.7°F		
0.4% Annual Exceedance	77.6°F		
0% Annual Exceedance	81.7°F		
100-Year Return Period	83.6°F		
<b>Minimum Dry Bulb Temperature</b>			
2% Annual Exceedance	25°F		
1% Annual Exceedance	21°F		
0.4% Annual Exceedance	16°F		
0% Annual Exceedance	-9°F		
100-Year Return Period	-9.9°F		

**Table I.3. (contd)**

<b>Characteristic/Parameter</b>	<b>Site-Specific Value<sup>(a)</sup></b>	<b>Description</b>	<b>SSAR Section</b>
<b>Atmospheric Dispersion (X/Q) (Accident)</b>		Atmospheric dispersion coefficients used in the design safety analyses to estimate dose consequences of accident airborne releases.	2.3.4
0-2 hr @ EAB	4.96 × 10 <sup>-3</sup> s/m <sup>3</sup>		
0-8 hr @ LPZ	3.10 × 10 <sup>-4</sup> s/m <sup>3</sup>		
8-24 hr @ LPZ	2.26 × 10 <sup>-4</sup> s/m <sup>3</sup>		
1-4 day @ LPZ	1.14 × 10 <sup>-4</sup> s/m <sup>3</sup>		
4-30 day @ LPZ	4.30 × 10 <sup>-5</sup> s/m <sup>3</sup>		
Atmospheric Dispersion (X/Q) (Annual Average)	Refer to Table 2.3.5-10	Atmospheric dispersion coefficient used in the safety analysis for the dose consequences of normal airborne releases.	2.3.5
<b>Gaseous Releases</b>			
<b>Dose Consequences</b>			
Normal	10 CFR Part 20, App. B 10 CFR Part 50, App. I	Estimated design radiological dose consequences due to gaseous releases from normal operation of the plant.	11.3.3
Post-Accident	10 CFR 52.17(a)(1)(ix)	Estimated design radiological dose consequences due to gaseous releases from postulated accidents.	15
Minimum Distance from Release Point to EAB	1, 100 ft	Minimum lateral distance from the effluent release boundary to the EAB.	2.1.1.2 and 2.3.4
<b>Liquid Releases</b>			
<b>Dose Consequences</b>			
Normal	10 CFR Part 20, App. B 10 CFR Part 50, App. I	Estimated design radiological dose consequences due to liquid effluent releases from normal operation of the plant.	11.2.3
Post-Accident	10 CFR Part 20, App. B DC/COL-ISG-013	Estimated design radiological dose consequences due to liquid effluent releases from postulated accidents.	2.4.13
<b>Geology, Seismology, and Geotechnical Engineering</b>			
Ground Motion Response Spectra	Figure 2.5.2-78	The design response spectra used to establish a plant's seismic design.	2.5.2
Capable Tectonic Structures or Sources	None	The assumption made in a plant design about the presence of capable faults or earthquake sources in the vicinity of the plant site (e.g., no fault displacement potential within the investigative area).	2.5.3
<b>Soil Properties</b>			
Liquefaction	None	Liquefaction potential at the site.	2.5.4
Minimum Bearing Capacity (Static)	110 ksf	Allowable load-bearing capacity of layer supporting plant structures.	2.5.4

**Table I.3. (contd)**

<b>Characteristic/Parameter</b>	<b>Site-Specific Value<sup>(a)</sup></b>	<b>Description</b>	<b>SSAR Section</b>
Minimum Shear Wave Velocity	4,650 fps	Propagation velocity of shear waves through foundation materials.	2.5.4
Dynamic Bearing Capacity	110 ksf	Capacity of the foundation soil/rock to resist loads imposed by the structures in the event of an earthquake.	2.5.4
Minimum Soil Angle of Internal Friction	36°	Minimum value of the internal friction angle of foundation soils, fill soils, or excavation slopes that would provide a safe design of the plant through soil structure interaction analyses including sliding along the base.	2.5.4

(a) Values shown are for a single unit, but would be the same value for each additional unit.

1 **APPENDIX J**  
2 **REPRESENTATIONS AND ASSUMPTIONS**

3 If an early site permit (ESP) for the Tennessee Valley Authority's (TVA's) Clinch River Nuclear  
4 (CRN) Site is issued and an applicant references that ESP in a subsequent application for a  
5 construction permit (CP) or a combined construction permit and operating license (combined  
6 license or COL), the applicant would have to demonstrate that the design selected for the site  
7 falls within the bounds of the U.S. Nuclear Regulatory Commission's (NRC's) ESP analysis in  
8 this environmental impact statement (EIS). With regard to the environmental impacts  
9 associated with construction and operation of a new nuclear power plant at the CRN Site, TVA  
10 made a number of representations in its application. As listed in this appendix, the staff used  
11 these representations and staff-developed assumptions when assessing the environmental  
12 impacts associated with construction and operation of a new nuclear power plant. As such,  
13 fulfillment of these representations and assumptions provides part of the basis for the final EIS.  
14 If a CP or COL applicant references the ESP, and the NRC staff ultimately determines that a  
15 representation or assumption has not been satisfied at the CP/COL stage, that information  
16 would be considered new and potentially significant, and the affected impact area could be  
17 subject to re-examination.

18 Table J-1 references TVA's representations and the NRC staff's assumptions in this EIS about  
19 plant design (Appendix I); authorizations, permits, and certifications (Appendix H); and  
20 mitigation (Sections 4.11 and 5.12). Table J-2 contains references to representations and  
21 assumptions organized by technical area, without repeating the information in Table J-1.

22 Within the Environmental Report (ER) (TVA 2017-TN4921), TVA provides:

- 23 • representations to address certain issues in the design, construction, and operation of the  
24 facility;
- 25 • representations of planned compliance with current laws, regulations, and requirements;
- 26 • representations of future activities and actions that it would take if it receives an ESP and  
27 decides to apply for a COL for the Clinch River Site; and
- 28 • representations of TVA's estimates of future activities and actions of others and the likely  
29 environmental impacts of those activities and actions that would be expected if TVA decides  
30 to apply for a CP or COL.

31 The following tables are meant to aid the staff and the applicant in the event this EIS is  
32 referenced in a CP or COL application. The tables are not meant to replace the analyses in the  
33 EIS.  
34

1 **Table J-1. Appendix I, Appendix H, Section 4.11, and Section 5.12 Assumptions and Commitments**

Area	Representation/Assumption
Site characteristics	An applicant referencing this EIS will demonstrate its application is bounded by the site characteristics contained in Tables I-1 and I-3.
Plant parameter envelope (PPE) values	An applicant referencing this EIS will demonstrate its application is bounded by the PPE values contained and referenced in Table I-2.
Authorizations and permits	An applicant referencing this EIS will provide the status of the authorizations and permits specified in Appendix H.
Mitigation of construction impacts	An applicant referencing this EIS will address whether its application contains the mitigation measures contained in Section 4.11.
Mitigation of operational impacts	An applicant referencing this EIS will address whether its application contains the mitigation measures contained in Section 5.12.
New and significant information	An applicant referencing this EIS will provide, in its application, in accordance with Title 10 of the <i>Code of Federal Regulations (CFR) 51.50(c)(1) (TN250)</i> , any new information that could affect the technical basis or conclusions for determination of an impact level in the EIS.

**Table J-2. Assumptions by Technical Area Not Covered in Table J-1**

Technical Area	Representations/Assumptions	Source
Land Use	The CRN Site construction footprint is shown in Figure 3.1-2 in the ER.	ER Figure 3.1-2 <sup>(a)</sup>
	The CRN Site would total 935 ac. The barge/traffic area (BTA) would total 203 ac.	ER Table 2.2-1 <sup>(a)</sup>
	An estimated 494 ac of the existing 935-ac CRN Site would be affected by the construction of a new nuclear power plant.	ER Figure 3.1-2 <sup>(a)</sup>
	Permanent facilities and structures (primarily the power-block area, cooling-tower area, and intake structures and their associated pipelines) for new small modular reactor (SMR) units would occupy approximately 327 ac and temporary facilities would occupy approximately 167 ac.	ER Table 4.1-1 <sup>(a)</sup>
	In the BTA, 30 ac would be permanently disturbed with new roadways and barge-landing improvements and 15 ac would be temporarily disturbed for the installation of the new roadways.	ER Table 4.1-1 <sup>(a)</sup>
	Building activities, including barge slip reconditioning activities, would not require dredging.	ER Section 4.1.1 <sup>(a)</sup>
	No prime farmland impacts exceeding U.S. Department of Agriculture thresholds would result from the proposed project	ER Section 4.1.1 <sup>(a)</sup>
	Heritage Rail Offload Area would be refurbished and stabilized for deliveries. The U.S. Department of Energy (DOE) former K-25 Barge-Loading Area between State Route (SR) 58 and the CRN Site entrance would also be refurbished for deliveries. Alternatively, a new barge slip may be constructed.	ER Section 4.1.1 <sup>(a)</sup>
	Salt drift from any cooling-tower design would be localized with some areas of drift during summer exceeding NRC guidance thresholds (EIS Figure 5-2). Exceedance areas would be located in early successional habitat within the CRBRP footprint that mostly would be occupied by facilities and to a lesser extent in forested habitat that would be cleared during preconstruction. No fogging or icing impacts are expected on transportation areas around the CRN Site.	ER Section 5.3.3.3.1 <sup>(a)</sup>
	A new switchyard would be constructed for use with new SMR units at the CRN Site.	ER Section 3.7.1 <sup>(a)</sup>
	The extent of land required for borrow pits would not exceed designated capacities.	ER Section 4.1.1 <sup>(a)</sup> ;

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	<p>Potential areas for the temporary storage of earthwork and excavation spoils have been identified on the site. The total amount of spoils and the extent of land required have not been determined but are assumed to not extend beyond the construction footprint identified in Figure 4.3-1 in the ER. The excavated material would be managed with the appropriate erosion and sediment control measures, and best management practices (BMPs) would be used as necessary for these storage areas.</p>	<p>ER Section 4.1.1 and Figure 4.3-1<sup>(a)</sup></p>
	<p>A minor intrusion to the Clinch River 100-year floodplain would be disturbed by clearing and grading activities necessary to building the proposed intake and blowdown structures, and installing the makeup and blowdown lines. Most impacts would be temporary, except for building and operating the CRN plant intake and discharge structures.</p>	<p>CNL-17-097 (TVA 2017-TN4922), Attachment 7</p>
	<p>The hypothesized offsite transmission lines with assumed modifications to affected rights-of-way are based on injecting 800 MW(e) to the grid at the CRN Site.</p>	<p>ER Figure 3.7-7<sup>(a)</sup></p>
	<p>Hypothesized offsite transmission corridor impacts included a 12.7-mi segment where lines will be rebuilt, including potential excavation work. These impacts would be confined to established right-of-ways.</p>	<p>ER Section 3.7<sup>(a)</sup></p>
	<p>Hypothesized transmission line upgrades would affect currently unspecified areas within existing right-of-ways of a total of 439 mi or 5,327 ac of offsite transmission line corridors.</p>	<p>TVA 2017-TN4922; ER Figure 3.7-7<sup>(a)</sup></p>
<b>Water Use and Quality</b>		
	<p>Stormwater runoff from the CRN Site would be controlled via engineered structures, collected in engineered retention ponds, and infiltrated to the ground, or released to the Clinch River in a controlled manner according to the terms of the National Pollutant Discharge Elimination System (NPDES) permit. This permit would be obtained prior to any building activities at the site.</p>	<p>ER Section 4.2<sup>(a)</sup></p>
	<p>No dredging during building would occur.</p>	<p>ER Section 4.2<sup>(a)</sup></p>
	<p>Underwater excavation for construction of the intake and discharge structures would use BMPs to limit disturbance of sediments according to applicable regulations, including procedures of the Watts Bar Interagency Agreement Working Group.</p>	<p>ER Section 4.2<sup>(a)</sup></p>
	<p>Underwater excavation material would be sampled and characterized for contamination, and disposed of according to applicable regulations.</p>	<p>ER Section 4.2<sup>(a)</sup></p>
	<p>Engineering control measures (e.g., grouting of fractures) would be used during construction to limit the rate of excavation dewatering required.</p>	<p>ER Section 4.2<sup>(a)</sup></p>

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	Excavation dewatering required would be similar to the Clinch River Breeder Reactor Project (CRBRP) experience: the rate would be low. Monitoring would be carried out to evaluate the effect of dewatering on the surrounding groundwater and any nearby surface waterbodies, including wetlands.	ER Section 4.2 <sup>(a)</sup>
	Dewatering flows would be routed to one of the stormwater retention ponds.	ER Section 4.2 <sup>(a)</sup>
	Construction of a Melton Hill Dam bypass capable of providing 400 cfs of continuous discharge from the dam would be constructed prior to operations at the site. Construction of the bypass would be conducted with appropriate engineering controls to avoid water-quality impacts.	ER Section 4.2 <sup>(a)</sup>
	Installation of the underground 69-kV transmission line would be conducted with minor localized and temporary effects on streams traversed.	EIS Section 4.2
	Construction water would be obtained from the City of Oak Ridge and would not exceed 231,660 gpd. Any upgrades to existing infrastructure would conform to applicable local, State, and Federal permits.	ER Section 4.2 <sup>(a)</sup>
	Surface water would be obtained directly from the Clinch River for dust suppression and other building purposes and would not exceed 5,000 gpd.	ER Section 4.2 <sup>(a)</sup>
	No groundwater would be used during construction.	ER Section 4.2 <sup>(a)</sup>
	Potable and sanitary water services during operations would be obtained from the City of Oak Ridge.	ER Section 5.2 <sup>(a)</sup>
	Makeup water for a new plant's circulating-water system would be obtained from the Clinch River arm of the Watts Bar Reservoir.	ER Section 5.2 <sup>(a)</sup>
	TVA would continue to follow current reservoir operating policy so that average and drought flows in the Clinch River arm of the Watts Bar Reservoir during operations would be similar to those during the period 2004–2013.	EIS Section 5.2
	Net water demand in the Clinch River basin, including consumptive water use of a plant at the CRN Site would not exceed the demand projections used in the development of the current reservoir operations policy.	ER Section 5.2 <sup>(a)</sup>
	No groundwater would be used during operations.	ER Section 5.2 <sup>(a)</sup>
	No dredging during operation would occur.	ER Section 5.2 <sup>(a)</sup>
	The Melton Hill Dam bypass would operate continuously during plant operations.	ER Section 5.2 <sup>(a)</sup>
	Plant discharge would be in compliance with terms and conditions of the NPDES permit.	ER Section 5.2 <sup>(a)</sup>

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	<p>CRBRP wells were either destroyed or removed and would not provide pathways of preferential transport of contaminants to groundwater.</p>	EIS Section 5.2
	<p>Design and construction of the holding pond would preclude groundwater contamination during site operations.</p>	EIS Section 5.2
<p><b>Terrestrial Ecology – Clinch River Site, Barge/Traffic Area, 69-kV Buried Transmission Line</b></p>		
	<p>The CRN Site would total 935 ac. The BTA would total 203 ac.</p>	ER Table 2.2-1 <sup>(a)</sup>
	<p>An estimated 494 ac of the existing 935-ac CRN Site and an estimated 45 ac of the existing 203-ac BTA would be affected by the construction of two or more SMRs.</p>	ER Figures 3.1-2 and 4.3.1 <sup>(a)</sup>
	<p>The CRN Site and BTA construction footprint would generally be as shown in Figure 4.3.1 in the ER</p>	ER Figure 4.3.1 <sup>(a)</sup>
	<p>Permanent disturbance would occur on approximately 327 ac, and temporary disturbance would occur on approximately 167 ac on the CRN Site.</p>	ER Table 4.3-1 <sup>(a)</sup>
	<p>Permanent disturbance would occur on approximately 30 ac, and temporary disturbance would occur on approximately 15 ac on the BTA.</p>	ER Table 4.1-1 <sup>(a)</sup> ; Section 4.3.1.1
	<p>Disturbance for the buried 69-kV transmission line, extending from the CRN Site to the Bethel Valley Substation would occur only within the corridor of an existing 500-kV transmission line.</p>	ER Section 4.3.1.1 <sup>(a)</sup>
	<p>Disturbance of wetland habitat would total an estimated 1.8 ac on the CRN Site and BTA.</p>	ER Section 4.3.1.2 <sup>(a)</sup>
	<p>Mechanical draft cooling towers approximately 65 ft in height or less would be used to cool the SMRs.</p>	ER Table 3.1-2
	<p>The design would call for use of mechanical draft cooling towers with input parameters to the Seasonal and Annual Cooling Tower Impact (SACTI) prediction code modeling (EPRI 2015-TN4864) expected to generally result in salt drift equivalent to or lower than that predicted by the modeling discussed in Section 5.3.1.</p>	ER Section 5.3.3.2 and Table 5.3-5 <sup>(a)</sup>
	<p>TVA would propose use only of those borrow pits (without expansion) that were presented in the ESP application.</p>	ER Section 2.2.3, 2.9, 4.1.1 <sup>(a)</sup>
	<p>TVA would comply with all required wetland mitigation measures determined for jurisdictional wetlands that could be affected by the building and operating at the CRN Site.</p>	
	<p>TVA would follow the State of Tennessee BMPs and TVA BMPs and when working in wetlands.</p>	

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	<p>Temporarily affected areas would be revegetated or otherwise restored after construction using native or noninvasive plant species.</p> <p>The potential impacts on Federally listed threatened and endangered terrestrial species and designated critical habitats would be documented in the Biological Assessment in Appendix M. TVA would support NRC as necessary to comply with terms or conditions of any Biological Opinion and Incidental Take Statement issued by the U.S. Fish and Wildlife Service (FWS) as part of the ESP licensing review.</p>	ER Section 4.3.1 <sup>(a)</sup>
	Any offsite transmission line upgrades proposed by TVA would be limited to the existing rights-of-way of the transmission lines presented in the ESP application.	ER Figure 3.7-7 <sup>(a)</sup> ; TVA 2016-TN5145)
	Any ground disturbance from the offsite transmission line upgrades would not encroach into land outside of the existing right-of-ways.	ER Section 4.3.1.6; TVA 2016-TN5145
	TVA would prevent or minimize to the extent practicable impacts to forests, wetlands, or sensitive biota due to ground disturbance resulting from the offsite transmission line upgrades by using established BMPs.	ER Section 4.3.1.6; TVA 2016-TN5145
<b>Aquatic Ecology</b>	Onsite and offsite descriptions of aquatic resources for the CRN Site, consistent with NUREG-1555 (NRC 2000-TN614), would be as provided in Sections 2.4.2.1 and 2.4.2.2, respectively.	EIS Sections 2.4.2.1 and 2.4.2.2
	Important aquatic species are would be as discussed in Section 2.4.2.3 of the EIS.	EIS Section 2.4.2.3
	The potential impacts on Federally listed threatened and endangered aquatic species and designated critical habitats would be documented in the Biological Assessment in Appendix M and would comply with terms or conditions of any Biological Opinion and Incidental Take Statement issued by the FWS as part of the ESP licensing review.	EIS Appendix M

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	<p>Building activities that could directly affect onsite and offsite aquatic ecosystems would include site preparation for installation of plant structures and the barge slip in the barge transport area; installing the cooling-water system intake and discharge structures; and burying a 69-kV underground transmission line in the existing 500-kV transmission line corridor where it crosses streams or creeks. This includes the use of BMPs including silt-curtains and cofferdams as appropriate. Shoreline installation and site preparation activities would require a stormwater pollution prevention plan, developed as part of the Tennessee Department of Environment and Conservation (TDEC) stormwater permit, which would describe BMPs to control sedimentation and erosion and provide stormwater management. In-water building activities (e.g., pile driving, excavation) would comply with the terms and conditions (e.g., dredging methodology, seasonal restrictions, and dredged material disposal requirements) included in the Department of the Army permit issued by the U.S. Army Corps of Engineers (USACE) and the TDEC NPDES permit.</p>	EIS Section 4.3.2
	<p>TVA would comply with all required mitigation measures determined for jurisdictional streams that could be affected by building and operating at the CRN Site.</p>	EIS Section 5.3.2.1
	<p>The location, design, construction, and capacity of the cooling-water intake structure would reflect the best technology available for minimizing environmental impacts and would be compliant with U.S. environmental protection Agency 316(b) Phase I requirements (40 CFR Part 125-TN254).</p>	EIS Section 5.3.2.1 and 5.3.2.2
	<p>Any ground disturbance from the transmission line upgrades would not encroach into streams or other aquatic habitats and would not affect any known locations of protected or sensitive biota.</p>	EIS 5.3.2.1
	<p>The Melton Hill Dam bypass would be installed and functioning before the plant operations are started.</p>	ER Section 4.1.1 <sup>(a)</sup>
<b>Socioeconomics</b>	<p>Construction materials would be shipped to the CRN Site and construction debris and associated waste not placed in the onsite disposal pit would be removed from the site via road, rail, and/or barge. A portion of Bear Creek Road and access to the Rail Offload Area would be modified to handle heavy-haul traffic. The CRN Site Access Road would also be modified to handle heavy-haul traffic into the CRN Site. River Road would be improved to handle regular patrol traffic.</p>	EIS Section 2.5.1
	<p>Definition of the affected demographic and economic regions would be those suggested in the ER. The review team relied upon American Community Survey 2011–2015 5-year data for most demographic statistics and for the analyses of potential impacts. Populations projections would be based on information from the State of Tennessee.</p>	EIS Section 2.5.1

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	Site preparation and construction activities would continue for approximately 6 years and would employ as many as 3,300 construction workers. TVA would employ up to 500 operations and 1,000 outage workers.	ER Sections 3.10.1.2 and 3.10.3(a)
	The in-migrating building and operations workforce would be distributed geographically in a manner similar to the existing Oak Ridge Reservation workforce.	ER Sections 4.4.2.2 and 5.4.2(e); EIS Sections 4.4.2 and 5.4.2
	Traffic impacts would be based on the AECOM Technical Services Inc. traffic impact analysis (AECOM 2015- TN5000).	ER Section 4.4.2.3(a)
	The household size for in-migrating workers is would be 2.53 persons	EIS Sections 4.4.2 and 5.4.2
	TVA would construct two or more SMRs with the combined capacity listed in the plant parameter envelope (PPE) (800 MW(e)). The cost of reactors is would be \$5,183—7,256 per kW(e) in 2016 dollars. (Used the Bureau of Economic Analysis' Regional Input-Output Modeling System II multipliers for indirect workforce.)	EIS Sections 4.4.3.1 and 5.4.3.1
	Construction worker annual income would be \$42,300 and operations worker income would be \$65,520.	EIS Sections 4.4.3.2 and 5.4.3.2
	Aesthetic impacts would include 160-ft-tall mechanical draft cooling towers and associated plumes.	EIS Sections 4.4.1.6 and 5.4.1.6
	Water and wastewater services would be 145 and 75 gpd, respectively.	EIS Sections 4.4.4.4 and 5.4.4.4
	All construction and operations noise would be sufficiently attenuated by TVA's identified mitigation and the physical properties (i.e., topography, foliage, etc.) of the area to reduce the overall noise levels to below the NRC threshold for minor impacts (65 dBA).	EIS Section 4.8.2 and 5.8.2
<b>Environmental Justice</b>	American Community Survey 2011–2015 5-year data were used as the baseline for the analyses of potential impacts. Minority and low-income populations would continue to exist in the same proportions and locations as populations increase.	EIS Section 2.6

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	Field reconnaissance did not reveal evidence of any special populations or subsistence activities in close proximity to the CRN Site. Assume these populations cannot be identified for environmental justice analysis.	EIS Section 2.6
<b>Historic and Cultural Resources</b>	TVA has executed a Programmatic Agreement (PA) in accordance with 36 CFR Part 800 (TN513) that outlines how TVA would avoid, minimize, or mitigate impacts on historic and cultural resources from preconstruction and construction activities within the onsite and offsite direct- and indirect-effects areas of potential effect (APE). The PA also outlines a process for TVA to amend the APE as project plans are finalized for the COL application. Included in this process are the steps TVA would take to identify, evaluate, and mitigate newly identified significant historic and cultural resources as well as inadvertent discoveries. Notification and consultation with Tennessee Historical Commission (THC) and American Indian Tribes are also stipulated for these steps. TVA has committed to keeping the NRC informed of updates concerning its National Historic Preservation Act (NHPA) Section 106 consultation (TVA 2017-TN4922).	EIS Section 4.6
	It is expected that the USACE would be a cooperating agency on the COL EIS. The USACE would defer its Section 106 NHPA consultation until the COL stage of the application process and would define its permit area at that time.	EIS Section 4.6
	To avoid and minimize unintentional impacts on historic and cultural resources from operation and maintenance activities, TVA would follow appropriate Federal historic and cultural resource protection requirements (i.e., NHPA; 54 U.S.C. § 300101 <i>et seq.</i> -TN4157), Archaeological Resources Protection Act (16 U.S.C. § 470aa <i>et seq.</i> -TN1687), Native American Graves Protection and Repatriation Act (25 U.S.C. § 3001 <i>et seq.</i> -TN1686), and Archeological and Historic Preservation Act (54 U.S.C. § 312501 <i>et seq.</i> -TN4844), American Indian Religious Freedom Act (42 U.S.C. § 1996 <i>et seq.</i> -TN5281), Executive Order (EO) 13007 “Indian Sacred Sites” (TN5250), and EO 13175 “Consultation and Coordination with Indian Tribal Governments” (TN4846). These laws also require TVA to notify the THC and American Indian Tribes in the event of inadvertent discovery of human remains or historic and cultural resources. These requirements would also apply to the COL application.	EIS Section 4.6
<b>Meteorology and Air Quality</b>	Temporary emissions, including fugitive dust and construction equipment engine exhaust, would be minimized with a preconstruction and construction-related mitigation plan. These mitigation measures could include any or all of the measures identified in Section 4.4.1.2 of this EIS.	ER Section 4.4.1.2 <sup>(a)</sup> ER Section 4.6 <sup>(a)</sup> ER Section 4.7.5.1.1 <sup>(a)</sup>

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	<p>Meteorological data for the CRN Site are presented in the Environmental Report (ER). The data from 2011 to 2013 are assumed to be representative.</p>	<p>ER Section 2.7<sup>(a)</sup> ER Section 6.4<sup>(a)</sup></p>
	<p>Air emissions from the CRN Site would be bounded by those listed in EIS Sections 4.7, 5.7, 6.1.3, 6.3, and 7.6. Greenhouse gas emissions would be bounded by those in Appendix K over the life cycle of the facility</p>	<p>Various</p>
	<p>Auxiliary boilers and diesel generators and/or gas turbines are assumed to be required for a new nuclear power plant, and these devices would release permitted pollutants to the air. The ER describes the annual estimated emissions, and these emissions have been considered in EIS Table 5-14.</p>	<p>EIS Section 5.8<sup>(a)</sup></p>
	<p>The normal heat sink that would be used to dissipate heat from the turbine cycle for a new nuclear power plant would use cooling towers to reject that heat directly into the atmosphere.</p>	<p>ER Section 3.4.1.1<sup>(a)</sup></p>
	<p>Cooling towers would have drift eliminators comparable in effectiveness to the drift eliminators in current-generation cooling towers.</p>	<p>ER Section 5.3.3.1<sup>(a)</sup></p>
	<p>The maximum salt deposition rate from the two linear mechanical draft cooling towers was estimated to be 6,276 kg/km<sup>2</sup> per month and would occur at a distance of 100 m west of the towers.</p>	<p>ER Section 5.3.3.2.1<sup>(a)</sup></p>
	<p>A meteorological monitoring program would be re-established for the operational phase of the project. The monitoring program would be a similar to the meteorological monitoring program for the site preparation monitoring.</p>	<p>ER Section 6.4<sup>(a)</sup></p>
<p><b>Nonradiological Human Health – CRN Site</b></p>		
	<p>The nearest sensitive receptor (residence) would be approximately 0.36 mi (1,900 ft) from the planned cooling-tower location.</p>	<p>EIS Section 4.8.2</p>
	<p>Nighttime construction activities would not exceed 65 dBA at the site boundary.</p>	<p>ER Section 4.3.1.4</p>
	<p>The peak noise level would be 102 dBA measured from 50 ft from the source during construction.</p>	<p>ER Table 3.9-2; ER</p>
	<p>Peak noise levels during operations would be 70 dBA 1,000 ft from the source, and would be primarily from cooling-tower operation.</p>	<p>Table 3.1-2</p>
	<p>All construction and operations noise would be sufficiently attenuated by TVA's identified mitigation and the physical properties (i.e., topography, foliage, etc.) to levels below the NRC threshold for minor impacts (65 dBA) at the site boundary.</p>	<p>EIS Section 4.8.2 and 5.8.2; ER Sections 4.3.1.4 and 4.4.1.1</p>

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	Noise levels associated with blasting activities during construction are infrequent, temporary, and limited to daytime hours. Although this noise-producing activity is discussed in the Terrestrial Ecology sections of this EIS, it is not appropriate for analysis with respect to human health.	ER Section 3.9.6, EIS Section 4.3.1.1.3
<b>Nonradioactive Waste</b>	Water and wastewater services would be 100 gpd and 75 gpd, respectively.	EIS Sections 4.4.4.4 and 5.4.4.4(a)
<b>Radiological Human Health</b>	Radioactive waste management systems would be designed to minimize releases from reactor operations to values as low as is reasonably achievable. These systems would be designed and maintained to meet the requirements of 10 CFR Part 20 (TN283) and Appendix I in 10 CFR Part 50 (TN249).	ER Section 3.5(a)
The expected single unit annual activities by isotope contained in the airborne effluent, liquid effluent, and solid radioactive waste streams generated during routine plant operations are based on the PPE approach, where bounding direct radiation and liquid and gaseous radiological effluents were used in the evaluation.	ER Sections 3.5.1 to 3.5.5(a)	
The exposure pathways considered and the analytical methods used to estimate doses to the maximally exposed individual and to the population surrounding a new nuclear power plant are based on NRC Regulatory Guide 1.109, <i>Calculation of Annual Doses to Man from Routine Releases of Reactor Effluents for the Purpose of Evaluating Compliance with 10 CFR Part 50, Appendix I</i> (Rev. 1, October 1977 [TN249]) (RG 1.109, NRC 1977-TN90), and NRC Regulatory Guide 1.111, <i>Methods for Estimating Atmospheric Transport and Dispersion of Gaseous Effluents in Routine Releases from Light-Water-Cooled Reactors</i> (Revision 1, July 1977) (RG 1.111, NRC 1977-TN91).	ER Sections 5.4.1 to 5.4.3(a)	
ER Table 5.4-15 estimates the total body and organ doses to the maximally exposed individual from liquid effluents and gaseous releases per unit based on the PPE approach for analytical endpoints prescribed in 10 CFR Part 50, Appendix I (TN249).	ER Section 5.4.3(a)	
The estimated annual doses from all pathways for the CRN Site are summarized in ER Table 5.4-16. ER Table 5.4-16 compares these doses to the public dose criteria in 40 CFR Part 190 (TN739). TVA states that by demonstrating compliance with the requirements of 40 CFR Part 190 (TN739), it in turn demonstrates compliance with the requirements of 10 CFR 20.1301 (TN283).	ER Section 5.4.3(a)	

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	<p>Because a specific reactor design has not been selected, the calculated construction worker direct doses are based on data available for the Westinghouse Advanced Passive 1000 (AP1000) pressurized water reactor (PWR). Although thought to be bounding, it is possible that these dose rates would increase in the future as site conditions change. However, the site would be monitored continually during the construction period, and appropriate actions would be taken as necessary to ensure that the construction workers are protected from radiation.</p> <p>The new nuclear power plant would release liquid effluents to the Clinch River arm of the Watts Bar Reservoir via the cooling-water discharge stream.</p>	<p>ER Sections 4.5.3.1 and 4.5.4.4<sup>(a)</sup></p>
<b>Transportation</b>	<p>Overall, the generating output of the SMRs at the CRN Site or alternative sites would be 800 MW(e) and the station capacity factor would be 90 percent.</p> <p>Unirradiated fuel assemblies would be shipped to the CRN Site by truck only shortly before they would be needed.</p> <p>Radioactive waste and spent fuel would be shipped from the CRN Site by truck only. The number of radioactive waste shipments was based on 2.34 m<sup>3</sup>/shipment. The number of spent fuel shipments was based on 0.5 MTU/shipment.</p> <p>The radionuclide inventory used in the transportation accident analysis was based on AP1000 reactor fuel.</p> <p>The new nuclear power plant would have storage capacity exceeding that needed to accommodate 5-year cooling of irradiated fuel before transport offsite.</p> <p>The transportation impact analysis for the surrogate SMR spent fuel shipments assumed the radiation dose rate emitted from the shipments would be the maximum allowed by Federal regulations.</p> <p>It was assumed that shipping casks for the surrogate SMR spent fuel would provide equivalent mechanical and thermal protection of the spent fuel cargo (relative to the current light water reactor [LWR] spent fuel shipping cask designs).</p>	<p>ER Sections 3.5.1 and 5.4.1.1<sup>(a)</sup>; EIS Sections 5.9.1 and G.2.1</p> <p>ER Section 7.4<sup>(a)</sup>, EIS Section 6.2</p> <p>ER Section 5.7.2<sup>(a)</sup>, EIS Section 6.2.1</p> <p>ER Section 5.7.2<sup>(a)</sup>, EIS Section 6.2.2 and 6.2.3</p> <p>ER Section 7.4<sup>(a)</sup>, EIS Section 6.2.2</p> <p>ER Section 5.7.2<sup>(a)</sup>, EIS Section 6.2.2</p> <p>EIS Section 6.2.2</p> <p>EIS Section 6.2.2</p>

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	<p>For this assessment, release fractions for current-generation LWR fuels were used to approximate the impacts from advanced reactor spent fuel shipments. This essentially assumes that the behavior of fuel materials and containment systems (e.g., cladding and fuel coatings) is similar to that of the current-generation LWR fuel under applied mechanical and thermal conditions.</p>	EIS Section 6.2.2
	<p>The proposed geologic repository at Yucca Mountain was used as a surrogate destination for spent fuel shipments.</p>	ER Sections 5.7.2 and 7.4 <sup>(a)</sup> , EIS Section 6.2.2
	<p>It was assumed that no shipments of unirradiated fuel, irradiated fuel, or radioactive waste would be made by barge or rail.</p>	ER Sections 5.7.2 and 7.4 <sup>(a)</sup> , EIS Section 6.2
	<p>It was assumed that shipments of spent nuclear fuel would be shipped directly to a geologic repository. Shipment of spent nuclear fuel to an interim storage facility followed by shipment to a geologic repository was not analyzed.</p>	ER Sections 5.7.2 and 7.4 <sup>(a)</sup> , EIS Section 6.2
<b>Decommissioning</b>	<p>Impacts from decommissioning new reactor unit(s) designs are considered to be bounded by those in NUREG-0586, Supplement 1 (NRC 2002-TN665).</p>	EIS Section 6.3
<b>Nuclear Fuel Cycle and Fuel Storage</b>	<p>All of the SMR technologies considered have a design storage capacity for spent fuel pools of a minimum of 6 years, a period sufficient to accommodate a 5-year cooling period, as required in 10 CFR Part 961, Appendix E (TN300).</p>	ER Section 3.8.2 <sup>(a)</sup>
	<p>After a sufficient decay period of at least 5 years, the fuel would be removed from the pool and packaged in spent fuel shipping/storage casks either for storage onsite at an independent spent fuel storage installation (ISFSI) or for transportation offsite. Onsite storage would be licensed in accordance with 10 CFR Part 72 (TN4884), "Licensing Requirements for the Independent Storage of Spent Nuclear Fuel and High-Level Waste, and Reactor-Related Greater than Class C Waste," and transferred either to an ISFSI facility onsite or an offsite disposal facility. Offsite transportation would be conducted in accordance with 49 CFR Part 173 (TN298), 49 CFR Part 178 (TN5160), and 10 CFR Part 71 (TN301).</p>	ER Section 3.8.2 <sup>(a)</sup>
<b>Accidents</b>	<p>The exclusion area boundary (EAB) is greater than 0.21 mi (1,100 ft or 335 m) in all directions from the footprint of the new nuclear power plant. No major roads, public buildings, or residences are located within the exclusion area.</p>	ER Section 2.7.5-, EIS Section 5.1.1.1

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	<p>Because TVA's ESP application does not rely on information based on an approved SMR design certification, the design basis accident (DBA) analysis is based on a surrogate SMR and only applying a loss of coolant accident (LOCA) source term as a bounding calculation.</p>	<p>ER Section 7.1.1<sup>(a)</sup>, EIS Section 5.11.1.1</p>
	<p>The LOCA source term is based on the vendor design of the four SMR designs under consideration that resulted in the highest doses at both the EAB and the low-population zone boundary. The source term is based on uranium fuel enriched to no more than 5 percent, which is representative of the SMR designs under consideration, a maximum single unit power level of 800 megawatts thermal (MW(t)), and a maximum average burnup of 51 gigawatt days per metric tons of uranium (GWD/MTU), while the maximum average burnup for the remaining SMR designs is less than 41 GWD/MTU.</p>	<p>ER Section 7.1.2<sup>(a)</sup>, EIS Section 5.11.1</p>
	<p>In accordance with RG 1.183 (NRC 2000-TN517), the DBA dose for the EAB is from the 2-hour period that yields the maximum dose.</p>	<p>ER Section 7.1<sup>(a)</sup>, EIS Section 5.11.1</p>
	<p>Population growth in the vicinity of the CRN Site would not alter the population distribution in the region.</p>	<p>ER Section 2.5.1<sup>(a)</sup>, EIS Section 2.5.1</p>
	<p>The severe accident source term was based on a ratio of the maximum PPE thermal power rating of 800 MW(t) to that of a large PWR previously analyzed.</p>	<p>ER Section 7.2.1<sup>(a)</sup>, EIS Section 5.11.2</p>
	<p>The severe accident risks are based on the assumption that 99.5 percent of the population evacuates within the 2 mi and 10 mi emergency planning zones (EPZs) and the other 0.5 percent of the population does not evacuate. No evacuation is assumed to occur for the site boundary EPZ analysis.</p>	<p>ER Section 7.2.3<sup>(a)</sup>, EIS Section 5.11.2</p>
	<p>The core damage frequencies are based on the largest SMR considered for the CRN Site based on proprietary vendor information provided to TVA.</p>	<p>ER Section 7.2.1<sup>(a)</sup>, EIS Section 5.11.2</p>
	<p>To assess health risks from a severe accident, the projected population that resides within a 50-mi radius of the CRN Site in 2067 was assumed.</p>	<p>ER Section 7.2.2<sup>(a)</sup>, EIS Section 5.11.2</p>
	<p>The spent fuel pool would be constructed at or below grade level. The spent fuel pools have a design storage capacity of a minimum of 6 years, a period sufficient to accommodate a 5-year cooling period, as required in 10 CFR Part 961, Appendix E (TN300). The spent fuel assemblies would remain in the pool for at least 5 years, after which they would be transferred to onsite dry storage at an independent spent fuel storage installation (ISFSI).</p>	<p>ER Section 3.8.2<sup>(a)</sup>, EIS Section 5.11.2</p>

**Table J-2. (contd)**

Technical Area	Representations/Assumptions	Source
	An appropriately sized ISFSI would be constructed and operational within 6 years from the commencement of operations. After a sufficient decay period of at least 5 years, the fuel would be removed from the pool and packaged in spent fuel shipping/storage casks either for storage onsite at an (ISFSI) or for transportation offsite.	ER Section 3.8.2(a)
<b>System Design Alternatives</b>	Water-treatment alternatives for the circulating-water system were not described in the ER and not evaluated in the ESP EIS. Therefore, this issue is not resolved.	EIS Section 9.4
<b>Cumulative Impacts</b>	The proposed nearby projects and activities that could have a cumulative effect on the construction or operation of a new nuclear power plant at the CRN Site are those identified in EIS Sections 2.12 and 7.0	EIS Section 2.12 and 7.0
(a) TVA 2017-TN4921		

## 1 **J.1 References**

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**APPENDIX K**  
**GREENHOUSE GAS FOOTPRINT ESTIMATES FOR A REFERENCE**  
**1,000-MW(E) LIGHT WATER REACTOR (LWR)**

The review team estimated the greenhouse gas (GHG) footprint of various activities associated with nuclear power plants. These activities include building, operating, and decommissioning a nuclear power plant. The GHG emission estimates include direct emissions from the nuclear facility and indirect emissions from workforce transportation and the uranium fuel cycle.

Preconstruction/construction equipment estimates listed in Table K-1 are based on hours of equipment use estimated for a single nuclear power plant at a site requiring a moderate amount of terrain modification (UniStar 2007-TN1564). Preconstruction/construction equipment carbon monoxide (CO) emission estimates were derived from the hours of equipment use, and carbon dioxide (CO<sub>2</sub>) emissions were then estimated from the CO emissions using a scaling factor of 172 tons of CO<sub>2</sub> per ton of CO (Chapman et al. 2012-TN2644). The scaling factor is based on the ratio of CO<sub>2</sub> to CO emission factors for diesel fuel industrial engines as reported in Table 3.3-1 of AP-42 *Compilation of Air Pollutant Emission Factors* (EPA 2012-TN2647). A CO<sub>2</sub> to total GHG equivalency factor of 0.991 is used to account for the emissions from other GHGs, such as methane (CH<sub>4</sub>) and nitrous oxide (N<sub>2</sub>O) (Chapman et al. 2012-TN2644). The equivalency factor is based on non-road/construction equipment in accordance with relevant guidance (NRC 2014-TN3768; Chapman et al. 2012-TN2644). Equipment emissions estimates for decommissioning are assumed to be one-half of those for preconstruction/construction. Data on equipment emissions for decommissioning are not available; the one-half factor is based on the assumption that decommissioning would involve less earthmoving and hauling of material, as well as fewer labor hours, when compared with preconstruction/construction (Chapman et al. 2012-TN2644).

**Table K-1. GHG Emissions from Equipment Used in Preconstruction/Construction and Decommissioning (MT CO<sub>2</sub>e)**

Equipment	Preconstruction/Construction Total <sup>(a)</sup>	Decommissioning Total <sup>(b)</sup>
Earthwork and Dewatering	12,000	6,000
Batch Plant Operations	3,400	1,700
Concrete	5,400	2,700
Lifting and Rigging	5,600	2,800
Shop Fabrication	1,000	500
Warehouse Operations	1,400	700
Equipment Maintenance	10,000	5,000
Total <sup>(c)</sup>	39,000	19,000

(a) Based on hours of equipment usage over a 7-year period.

(b) Based on equipment usage over a 10-year period.

(c) Results are rounded to the nearest 1,000 MT CO<sub>2</sub>e.

Table K-2 lists the review team’s estimates of the CO<sub>2</sub> equivalent (CO<sub>2</sub>e) emissions associated with workforce transportation. Workforce estimates for new plant preconstruction/construction are conservatively based on estimates in various combined license (COL) applications (Chapman et al. 2012-TN2644), and the operational and decommissioning workforce estimates are based on Supplement 1 to NUREG–0586 (NRC 2002-TN665). The table lists the

1 assumptions used to estimate total miles traveled by each workforce and the factors used to  
 2 convert total miles to metric tons (MT) of CO<sub>2</sub>e. The workers are assumed to travel in gasoline-  
 3 powered passenger vehicles (cars, trucks, vans, and sport utility vehicles) that get an average  
 4 of 21.6 mi/gal of gasoline (FHWA 2012-TN2645). Conversion from gallons of gasoline burned  
 5 to CO<sub>2</sub>e is based on U.S. Environmental Protection (EPA) emission factors (EPA 2012-  
 6 TN2643).

7 **Table K-2. Workforce GHG Footprint Estimates**

	<b>Preconstruction/ Construction Workforce</b>	<b>Operational Workforce</b>	<b>Decommissioning Workforce</b>	<b>SAFSTOR Workforce</b>
Commuting Trips (round trips per day)	1,000	550	200	40
Commute Distance (miles per round trip)	40	40	40	40
Commuting Days (days per year)	365	365	250	365
Duration (years)	7	40	10	40
Total Distance Traveled (miles) <sup>(a)</sup>	102,000,000	321,000,000	20,000,000	23,000,000
Average Vehicle Fuel Efficiency <sup>(b)</sup> (miles per gallon)	21.6	21.6	21.6	21.6
Total Fuel Burned <sup>(a)</sup> (gallons)	4,700,000	14,900,000	900,000	1,100,000
CO <sub>2</sub> Emitted Per Gallon <sup>(c)</sup> (MT CO <sub>2</sub> )	0.00892	0.00892	0.00892	0.00892
Total CO <sub>2</sub> Emitted <sup>(a)</sup> (MT CO <sub>2</sub> )	42,000	133,000	8,000	10,000
CO <sub>2</sub> Equivalency Factor <sup>(c)</sup> (MT CO <sub>2</sub> /MT CO <sub>2</sub> e)	0.977	0.977	0.977	0.977
Total GHG Emitted <sup>(a)</sup> (MT CO <sub>2</sub> e)	43,000	136,000	8,000	10,000

(a) Results are rounded.

(b) Source: FHWA 2012-TN2645.

(c) Source: EPA 2012-TN2643.

8 10 CFR 51.51(a) (TN250) states that every Environmental Report prepared for the COL stage of  
 9 a light-water-cooled nuclear power reactor shall take Table S-3, Table of Uranium Fuel Cycle  
 10 Environmental Data, from 10 CFR 51.51(b) (TN250) as the basis for evaluating the contribution  
 11 of the environmental effects of uranium fuel cycle activities to the environmental costs of  
 12 licensing the nuclear power reactor. 10 CFR 51.51(a) (TN250) further states that Table S-3  
 13 shall be included in the Environmental Report and may be supplemented by a discussion of the  
 14 environmental significance of the data set forth in the table as weighted in the analysis for the  
 15 proposed facility.

16 Table S-3 of 10 CFR 51.51(b) does not provide an estimate of GHG emissions associated with  
 17 the uranium fuel cycle; it only addresses pollutants that were of concern when the table was  
 18 promulgated in the 1980s. However, Table S-3 states that 323,000 MWh is the assumed

1 annual electric energy use for the reference 1,000 MW(e) nuclear power plant and that this  
 2 323,000 MWh of annual electric energy is assumed to be generated by a 45 MW(e) coal-fired  
 3 power plant burning 118,000 MT of coal. Table S-3 also assumes that approximately  
 4 135,000,000 standard cubic feet (scf) of natural gas is required per year to generate process  
 5 heat for certain portions of the uranium fuel cycle. The review team estimates that burning  
 6 118,000 MT of coal and 135,000,000 scf of natural gas per year results in approximately  
 7 253,000 MT of CO<sub>2</sub>e being emitted into the atmosphere per year because of the uranium fuel  
 8 cycle (Harvey 2013-TN2646).

9 The review team estimated GHG emissions related to plant operations from a typical usage of  
 10 various onsite diesel generators (UniStar 2007-TN1564). CO emission estimates were derived  
 11 assuming an average of 600 hours of emergency diesel generator operation per year (four  
 12 generators, each operating 150 hr/yr) and 200 hours of station blackout diesel generator  
 13 operation per year (two generators, each operating 100 hr/yr) (Chapman et al. 2012-TN2644).  
 14 A scaling factor of 172 was then applied to convert the CO emissions to CO<sub>2</sub> emissions, and a  
 15 CO<sub>2</sub> to total GHG equivalency factor of 0.991 was used to account for the emissions from other  
 16 GHGs such CH<sub>4</sub> and N<sub>2</sub>O (Chapman et al. 2012-TN2644).

17 Given the various sources of GHG emissions discussed above, the review team estimated the  
 18 total life-cycle GHG footprint for a reference 1,000 MW(e) nuclear power plant with an  
 19 80 percent capacity factor to be about 10,500,000 MT, with a 7-year preconstruction and  
 20 construction phase, 40 years of operation, and 10 years of decommissioning (Chapman et  
 21 al. 2012-TN2644). The components of the GHG emissions footprint are summarized in  
 22 Table K-3. The uranium fuel-cycle component of the footprint is a significant portion of the  
 23 overall estimated GHG emissions. This emissions estimate for the uranium fuel cycle is directly  
 24 related to the assumed power generated by the plant. As a result, it is reasonable to use  
 25 reactor power to scale the overall GHG footprint to reactors with different power generation  
 26 capacities.

27 **Table K-3. Nuclear Power Plant Lifetime GHG Footprint**

Source	Activity Duration (yr)	Total Emissions (MT CO <sub>2</sub> e)
Preconstruction/Construction Equipment	7	39,000
Preconstruction/Construction Workforce	7	43,000
Plant Operations	40	181,000
Operations Workforce	40	136,000
Uranium Fuel Cycle	40	10,100,000
Decommissioning Equipment	10	19,000
Decommissioning Workforce	10	8,000
SAFSTOR Workforce	40	10,000
TOTAL <sup>(a)</sup>		10,500,000

(a) Results are rounded to the nearest 1,000 MT CO<sub>2</sub>e

28 The Intergovernmental Panel on Climate Change (IPCC) released a special report on  
 29 renewable energy sources and climate change mitigation in 2012 (IPCC 2012-TN2648).  
 30 Annex II of the IPCC report includes an assessment of previously published works on life-cycle  
 31 GHG emissions from various electric generation technologies, including nuclear energy. The  
 32 IPCC report included only reference material that passes certain screening criteria for quality  
 33 and relevance in its assessment. The IPCC screening yielded 125 estimates of nuclear energy

1 life-cycle GHG emissions from 32 separate references. The IPCC-screened estimates of the  
2 life-cycle GHG emissions associated with nuclear energy, as shown in Table A.II.4 of the IPCC  
3 report, ranged more than two orders of magnitude, from 1 to 220 grams (g) of CO<sub>2</sub>e per kWh,  
4 with 25th percentile, 50th percentile, and 75th percentile values of 8 g CO<sub>2</sub>e/kWh, 16 g  
5 CO<sub>2</sub>e/kWh, and 45 g CO<sub>2</sub>e/kWh, respectively. The range of the IPCC estimates is due, in part,  
6 to assumptions regarding the type of enrichment technology employed, how the electricity used  
7 for enrichment is generated, the grade of mined uranium ore, the degree of processing and  
8 enrichment required, and the assumed operating lifetime of a nuclear power plant. The review  
9 team's life-cycle GHG estimate of approximately 10,500,000 MT CO<sub>2</sub>e for the reference 1,000  
10 MW(e) nuclear plant is equal to about 37.5 g CO<sub>2</sub>e/kWh, which places the review team estimate  
11 between the 50th and 75th percentile values of the IPCC estimates in Table A.II.4 of the IPCC  
12 report.

13 In closing, the review team considers the footprint estimated in Table K-3 to be appropriately  
14 conservative. The GHG emissions estimates for the dominant component (uranium fuel cycle)  
15 are based on 30-year-old enrichment technology, assuming that the energy required for  
16 enrichment is provided by coal-fired generation. As can be seen in Table K-3, only the scaling  
17 of the uranium fuel-cycle emissions estimate makes a significant difference in the total carbon  
18 footprint of the project. Other reasonable assumptions related to the source of energy used for  
19 enrichment or the enrichment technology could lead to a significantly reduced footprint estimate.

20 Emissions estimates presented in this environmental impact statement use values presented in  
21 this appendix, which the review team considers conservative for the proposed project. Plant  
22 operations emissions are adjusted to represent the number of large GHG emissions sources  
23 (diesel generators, boilers, etc.) associated with the proposed project. The workforce emissions  
24 estimates are scaled to account for differences in workforce numbers and commuting distance.  
25 Finally, equipment emissions estimates are scaled by estimated equipment usage.

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3 TN5405).

4 The review team generated a resource table specific to the CRN Site by removing irrelevant  
5 GCRP climate impacts and NRC resource area issues from the master table, and by using  
6 specific Southeast regional predictions identified by the GCRP. For example, the review team  
7 determined GCRP-identified direct impacts related to sea-level rise were not relevant to the  
8 CRN project environment and therefore did not include this information in the site-specific  
9 resource table. The review team used the site-specific resource table (NRC 2018-TN5406) in  
10 its assessment of the potential effects of climate change on relevant resource areas as  
11 discussed in Section L.3 of this appendix.

12 While general scientific consensus is that climate change is occurring and will continue to occur  
13 for the foreseeable future, significant uncertainty remains about the magnitude of the changes  
14 for specific regions and the precise magnitude and form of the alterations to the environment as  
15 a result of climate change (GCRP 2014-TN3472). The review team acknowledges these  
16 circumstances and explicitly notes in this appendix where uncertainty in future climate  
17 predictions and uncertainty in resulting impacts may make it impossible at this time to conclude  
18 qualitatively what the influence of climate change may be on a specific resource area or issue.

## 19 **L.2 Potential Climate Change Impacts in the Region**

20 The recent compilation of the state of knowledge in this area—GCRP’s climate change impacts  
21 report (GCRP 2014-TN3472)—was considered in the preparation of this EIS. Most GCRP  
22 projections are expressed as a change expected for the later part of the 21st century  
23 (2071–2099) relative to average conditions existing in the later part of the 20th century  
24 (1970–1999). Projected changes in the GCRP report are dependent on future emissions of  
25 heat-trapping gases. The GCRP’s climate change impacts report includes projections for wide-  
26 ranging scenarios in which such emissions are rapidly reduced and where they continue to  
27 increase.

28 An early site permit (ESP) is valid only for a particular site; it is not an authorization to build or  
29 operate a nuclear power plant. An ESP is valid for up to 20 years and may be renewed for an  
30 additional 10 to 20 years (10 *Code of Federal Regulations* [CFR] 52.26, 10 CFR 52.33)  
31 (TN251); a combined construction permit and operating license (COL) is valid for 40 years  
32 (10 CFR 52.103-TN251). The Tennessee Valley Authority (TVA) has indicated that it expects to  
33 apply for a COL for two or more SMRs at the CRN Site in the future. The timeline provided in  
34 TVA’s ESP application indicates that once a COL is obtained, site preparation for and  
35 construction of two or more SMRs at the CRN Site would take approximately 6 years before the  
36 last unit commences operation. TVA’s environmental analysis assumed that site preparation  
37 would start in mid-2020, and the last unit would commence operation in mid-2027. The Atomic  
38 Energy Act (42 U.S.C. § 2011 *et seq.*-TN663) and NRC regulations (10 CFR 52.103-TN251)  
39 limit commercial power reactor licenses to an initial 40 years but also permit such licenses to be  
40 renewed. If granted, under TVA’s anticipated schedule the COL(s) would be valid until 2067.  
41 Because a COL could be issued at any time during the period an ESP is valid, changes in  
42 TVA’s anticipated schedule could extend this date beyond 2067. Therefore, the review team  
43 considered GCRP impacts report projections for the 2071–2099 period to be bounding for  
44 assessing the effects of climate change on the resource area impacts presented in this EIS.

1 As discussed above, projected changes used in this section are taken from the GCRP impacts  
2 report (GCRP 2014-TN3472). Unless indicated otherwise, the review team refers to changes  
3 for the 2041–2070 and 2071–2099 periods relative to the 1970–1999 period under a continued  
4 increasing emissions scenario in this section.

5 Projected changes in the climate for eastern Tennessee include an increase in average surface  
6 air temperature of 8°F to 9°F (GCRP 2014-TN3472). The hottest and coldest days expected in  
7 a 20-year period at the end of this century (2081–2100) are projected to be 10°F to 15°F  
8 warmer than those experienced at the turn of the last century (1986–2005) (GCRP 2014-  
9 TN3472). Eastern Tennessee is projected to experience 16 to 20 fewer days with temperatures  
10 below 32°F during the 2041–2070 period relative to 1971–2000 (GCRP 2014-TN3472); the  
11 frost-free season would increase by 30 to 40 days in the 2070–2099 period relative to  
12 1971–2000 (GCRP 2014-TN3472).

13 Projected precipitation changes in eastern Tennessee vary seasonally, but are generally within  
14 the range of natural variability. For the Southeast in general, GCRP (2014-TN3472) notes that  
15 “while change in projected precipitation for this region has high uncertainty, there is still a  
16 reasonable expectation that there will be reduced water availability due to the increased  
17 evaporative losses resulting from rising temperature alone.” In eastern Tennessee, annual  
18 water yield (availability) is projected to decrease 2.5 percent to 5 percent per decade for the  
19 period 2010–2060, relative to 2010 (GCRP 2014-TN3472). Without consideration of the  
20 impacts of climate change, water demand in eastern Tennessee is projected to increase by 10  
21 to 25 percent by 2060, relative to 2005, based on combined changes in population and  
22 socioeconomic conditions. Accounting for climate change, water demand in eastern Tennessee  
23 is projected to increase by 25 to 50 percent by 2060, relative to 2005 (GCRP 2014-TN3472).

24 The Southeast region currently contains “...existing power plant capacity to produce 32 percent  
25 of the nation’s electricity,” but also currently consumes 27 percent of the nation’s total capacity,  
26 more than any other GCRP-defined region. Higher temperatures caused by climate change and  
27 the resulting increased use of air conditioning are projected to increase regional energy  
28 demand, “potentially stress[ing] electricity generating capacity, distribution infrastructure, and  
29 energy costs” (GCRP 2014-TN3472).

30 Other climate change impacts in the Southeast region identified in the GCRP report and  
31 relevant to the CRN project area include effects on fisheries and fishery habitats due to wetland  
32 loss; spread of non-native plants; decreased crop production and livestock yield; increased  
33 formation of allergens and air pollutants, including ozone; and increases in harmful algal blooms  
34 and other surface-waterborne disease-causing agents.

### 35 **L.3 Assessment Summary**

36 This section summarizes the review team’s assessment of the effects of climate change on  
37 relevant resource areas using the process outlined in Section L.1.

#### 38 **L.3.1 Land Use**

##### 39 *L.3.1.1 Land-Use Summary*

40 Climatological changes are not likely to influence, or lead to, any changes in plant-related  
41 impacts on local/regional land-use classifications or economic development plans. Climate  
42 change could lead to changes in the distribution of land use in eastern Tennessee. However,

1 once the operational workforce is housed in the initial years of operation, operation of a reactor  
2 is not expected to alter land use. Therefore, there is little potential for interaction between land-  
3 use changes resulting from climate change and land-use changes caused by later operation of  
4 the reactor.

#### 5 *L.3.1.2 Land-Use Conclusion*

6 Climatological changes are not expected to affect the land-use impacts assigned in the EIS.

### 7 **L.3.2 Hydrology**

#### 8 *L.3.2.1 Summary*

9 Reduced water availability in the Clinch River basin would increase the fraction of the mean  
10 annual flow consumptively used by the proposed project. Even with the maximum projected  
11 decrease in annual water yield of 5 percent per decade, however, consumptive use of the  
12 proposed project would be less than 1 percent of the projected mean annual flow in the Clinch  
13 River arm of Watts Bar Reservoir during the period that corresponds to the final years of TVA's  
14 projected COL schedule (2060–2070). As a result of reduced water availability in the region,  
15 there would be an increase in the occurrence of periods of low flow in the Clinch River. Under  
16 TVA's current reservoir operation policy (TVA 2004-TN4913), the minimum daily average  
17 release from Melton Hill Dam would remain unchanged, so that the maximum fraction of Clinch  
18 River flows withdrawn and consumptively used by a nuclear power plant at the CRN Site would  
19 remain bounded by the values described in Section 5.2.2 of this EIS. However, the fraction of  
20 time during which the plant is using Clinch River water during low-flow periods would increase.

21 Increased temperatures in the region would result in an increase in Clinch River water  
22 temperatures at the CRN Site. However, the incremental increases in water temperatures  
23 resulting from plant discharges would remain similar. As a result, the review team expects that  
24 there could be minor changes in the extent of the anticipated thermal plume resulting from the  
25 plant discharge, but these would not be noticeable at downstream withdrawal locations.

#### 26 *L.3.2.2 Conclusion*

27 The review team determined that the water-use impacts caused by the proposed project could  
28 increase due to a reasonably foreseeable alteration in the environmental baseline associated  
29 with climate change. Under the current reservoir operations policy, however, climatological  
30 changes are unlikely to shift the water-use impact determination discussed in the EIS. The  
31 review team identified no shift in the potential water-quality impacts caused by the proposed  
32 project due to a reasonably foreseeable alteration in the environmental baseline associated with  
33 climate change.

### 34 **L.3.3 Terrestrial and Wetland Ecology**

#### 35 *L.3.3.1 Summary*

36 Climate change may affect baseline environmental conditions for terrestrial and wetland habitats  
37 and wildlife. Potential effects depend upon the responses of many species to changed  
38 conditions, based on their capacity for resilience and adaptation. Increased temperatures are  
39 generally expected to result in somewhat lesser water yield due to increased forest uptake of  
40 water and evapotranspiration. The timing of water availability may shift to earlier in the growing

1 season with earlier onset of summer dry periods, and increased drought frequency, duration,  
2 and intensity, resulting in decreased stream baseflows and groundwater recharge. Habitat in  
3 the vicinity of the CRN Site is expected to range from slightly resilient to slightly vulnerable to  
4 such effects (Glick et al. 2015-TN5314). Oak-hickory forest in the vicinity is expected to persist,  
5 albeit with perhaps some minor changes in plant species composition, including some possible  
6 encroachment from pines (Glick et al. 2015-TN5314) and invasive species adapted to drier  
7 conditions. Wetland size and persistence may decrease, resulting in a loss of habitat for  
8 wetland-dependent wildlife and plant species. Any such changes would take place slowly over  
9 the passage of decades. The frequency and severity of wildfires is also anticipated to change,  
10 with longer fire seasons and larger burns. Insect outbreaks may also increase. Dramatic  
11 events such as fires and insect outbreaks would result in a sudden resetting of mature forest to  
12 an earlier stage of forest succession and somewhat greater prevalence of such areas on the  
13 landscape and associated early successional and edge wildlife.

14 Wildlife response to climate change is expected to be species-specific. Most mammal  
15 (including the Federally listed Indiana bat [*Myotis sodalis*], northern long-eared bat [*Myotis*  
16 *septentrionalis*], and gray bat [*Myotis grisescens*]), bird, and reptile species are considered  
17 stable or likely to increase in response to the above effects of climate change, primarily because  
18 of their dispersal ability (Glick et al. 2015-TN5314) and ability to adapt to spatial shifts in suitable  
19 habitat (e.g., increased temperature making bat hibernacula unsuitable). Some amphibians  
20 (e.g., gray tree frog [*Hyla versicolor*], American toad [*Anaxyrus americanus*]) are considered  
21 moderately vulnerable to the effects of climate change due to their reliance on ephemeral pools  
22 for reproduction, which may become fewer or decrease in quality, and because of their limited  
23 dispersal ability. Many other amphibians (e.g., eastern box turtle [*Terrapene carolina carolina*])  
24 are considered stable (equally vulnerable and resilient/adaptive). Some plant species are  
25 considered moderately to extremely vulnerable to the effects of climate change in the region  
26 (due to restricted habitat range, dispersal barriers, and sensitivity to temperature and moisture),  
27 while many others are considered stable or likely to increase (e.g., ginseng [*Panax*  
28 *quinquefolius*]) (Glick et al. 2015-TN5314).

### 29 L.3.3.2 Conclusion

30 Climate change would place additional stress on the habitats and wildlife affected by the  
31 proposed project. However, habitats and most wildlife and plants are generally anticipated to be  
32 resilient or to adapt to such changes. Thus, it is anticipated that changes in the environmental  
33 baseline due to climate change would not cause an appreciable change (increase or decrease)  
34 in the impacts on terrestrial resources discussed in the EIS.

## 35 L.3.4 Aquatic Ecology

### 36 L.3.4.1 Summary

37 Projected changes such as the higher temperatures and increases in the occurrence of periods  
38 of low flow in the Clinch River will affect the baseline conditions in the habitat of aquatic biota  
39 (Glick et al. 2015-TN5314). Higher water temperatures may detrimentally alter low dissolved  
40 oxygen conditions in the Clinch River arm of the Watts Bar Reservoir and could put coldwater  
41 fish species closer to their thermal tolerance levels. As a result, the resilience and adaptive  
42 ability of specific species may be diminished. Fish are the taxonomic group found to be most  
43 vulnerable to climate change in Tennessee (Glick et al. 2015-TN5314). Species discussed in  
44 Chapter 2 of this EIS that are among the most vulnerable include the Lake Sturgeon (*Acipenser*

1 *vulvescens*), considered extremely vulnerable, and the hellbender (*Cryptobranchus*  
2 *alleganiensis*), considered highly vulnerable.

3 Changes in water temperature can also create more favorable conditions for invasive species  
4 that are better able to tolerate the warmer water (Glick et al. 2015-TN5314). The increase in  
5 invasive species may create an additional source of stress to the native species from  
6 competition or in some cases due to the parasitic behavior of the invasive species.

7 As mentioned previously, incremental increases in water temperatures resulting from nuclear  
8 power plant discharges would remain similar. However, minor changes in the extent of the  
9 thermal plume are possible, causing the plume to extend farther downstream or increasing the  
10 width of the plume at the discharge point or slightly upstream in worst-case weather and flow  
11 conditions. Although the extent of these changes is not known, it is likely that the thermal plume  
12 would remain small enough that the free passage of fish would be retained for all conditions.

13 Climate change is not expected to noticeably affect the ability of agencies to coordinate on the  
14 protection of aquatic species. The importance of close coordination would, however, be greater.

#### 15 *L.3.4.2 Conclusion*

16 The review team did not identify a shift in the assigned impacts on aquatic ecology caused by  
17 the proposed project when accounting for the reasonably foreseeable alteration of baseline  
18 conditions associated with climate change.

### 19 **L.3.5 Socioeconomics**

#### 20 *L.3.5.1 Summary*

21 The review team expects that any physical change in the environment from global climate  
22 change would proceed too gradually to induce substantial adaptation by residents to the new  
23 conditions or cause individuals to move out of the area. Thus no changes to baseline conditions  
24 would be expected to be directly attributable to climate change. Consequently, the impact of  
25 global climate change on demographics and housing in the economic region would not change  
26 due to plant operations. Similarly for local services and resources including public schools,  
27 recreational resources, and first-responder agencies, the effects described in Section L.2 are  
28 likely to progress too gradually to cause changes in impacts related to plant  
29 operations. Consequently, the review team determined the global climate change impacts on  
30 community services would not change due to plant operations.

31 The review team expects that for traffic related to the operational workforce, deliveries, and  
32 similar activities, climatological changes are not likely to alter the impacts of plant activities on  
33 local transportation infrastructure. The pace of climate change is not likely to be rapid enough  
34 to affect noticeable changes in plant operations, and therefore would not result in any noticeable  
35 change in transportation related impacts.

36 The review team expects that, like traffic, the gradual effects of climate change would not  
37 significantly change the aesthetic appeal of local recreation areas and the public's access to  
38 local recreation areas. Therefore, the project-related impacts to local recreation areas would  
39 remain unchanged. There may be linkage between the hypothesized reduction in days below  
40 freezing identified in Section L.2 and steam plume visibility during winter. If these conditions

1 occur, the visual intrusion of steam plumes during winter months may be reduced, but the size  
2 and frequency of visible steam plumes under climate change is not known.

3 The review team expects that because the plant would continue to operate in accordance with  
4 all permits and regulations during its license period, impacts of plant activities on local  
5 employment, wage and salary income, economic output, and tax revenues would not be  
6 affected by climate change.

#### 7 *L.3.5.2 Conclusion*

8 As indicated in the EIS, the review team did not identify any significant shifts in socioeconomic  
9 impacts as a result of possible climatological changes in the environmental baseline. Potential  
10 impacts on socioeconomics including infrastructure, community services, and local economics  
11 as a result of climate change effects on plant operations would be gradual and would be  
12 addressed through regional and local governmental strategic adaptive plans.

### 13 **L.3.6 Environmental Justice**

#### 14 *L.3.6.1 Summary*

15 Climate change could present challenges to minority and low-income communities, which the  
16 GCRP climate change impacts report refers to as “socially vulnerable populations,” within the  
17 demographic region of the proposed project. The potential impacts for such populations include  
18 challenges associated with the ability to cope with climate change effects (e.g., water  
19 temperature increases, changing weather patterns), the capacity to adapt, and the ability to  
20 relocate. The review team believes it is not unreasonable to expect decision makers in the area  
21 to incrementally adapt to the climate change effects by implementing strategic adaptation plans  
22 and mitigating measures that would inform and assist minority and low-income communities.  
23 Therefore, the conclusions in the EIS regarding environmental justice would remain unchanged.

#### 24 *L.3.6.2 Conclusion*

25 Overall, the impacts assigned to environmental justice in the EIS would not change as a result  
26 of possible climatological changes in the environmental baseline. Potential impacts on  
27 environmental justice communities as a result of climate change would continue to be  
28 addressed through regional and local governmental strategic adaptive plans.

### 29 **L.3.7 Historic and Cultural Resources**

#### 30 *L.3.7.1 Summary*

31 Significant historic and cultural resources could be impacted by construction, operation, or  
32 maintenance of the proposed project. The majority of these resources are located close to the  
33 Clinch River, including the Melton Hill Dam National Register of Historic Places-eligible historic  
34 district. Because TVA regulates flows and water levels in the Clinch River via the operation of  
35 their dams (as described in Section 2.3.1 of this EIS), the review team determined that there  
36 would be no shift in the impacts on historic and cultural resources caused by the proposed  
37 project due to a reasonably foreseeable alteration in the environmental baseline associated with  
38 climate change.

1 *L.3.7.2 Conclusion*

2 The climatological changes would not alter the historic and cultural impacts because the Clinch  
3 River is already a highly regulated system.

4 **L.3.8 Meteorology and Air Quality**

5 *L.3.8.1 Summary*

6 The expected climatological changes would largely be unlikely to affect cooling system impacts  
7 from the proposed project on local weather. Projected temperature increases due to climate  
8 change may lead to a decrease in fogging from the cooling tower.

9 Climatological changes may affect the sources, types, and estimates of annual air emissions  
10 from the proposed project and transmission lines. For example, changes in climate such as  
11 increases in the temperature of both the hottest and coldest days may lead to an increase in air  
12 pollutant formation due to elevated temperatures. Because of expected increases in  
13 temperature over the period of operation, the health impacts of operational air emissions may  
14 increase. In a higher temperature environment, the formation of ozone due to emissions of  
15 nitrogen oxides from the diesel generators and other equipment is likely to increase, thereby  
16 leading to an increase in health impacts.

17 It is unclear whether additional emergency equipment would actually be needed in a changing  
18 climate, or whether testing of that equipment would increase, causing an increase in air  
19 emissions. Any additional equipment would be subject to Clean Air Act (42 U.S.C. § 7401 *et*  
20 *seq.*-TN1141) Title V permitting requirements.

21 *L.3.8.2 Conclusion*

22 Impacts from the cooling system on local weather, discussed in EIS Section 5.7.2, should not  
23 change as a result of reasonably foreseeable climate changes.

24 Estimates of air emissions are likely to remain the same, with a possible increase in health  
25 impacts due to increased ozone formation from emergency equipment nitrogen oxides  
26 emissions in a higher temperature environment. Given the intermittency of the operation of  
27 emergency equipment, and the expected emissions rate, air-quality impacts, discussed in EIS  
28 Section 5.7.1, should not change significantly as a result of reasonably foreseeable climate  
29 changes.

30 **L.3.9 Nonradiological Health**

31 *L.3.9.1 Summary*

32 It is not known how changes in climate will affect the presence of etiological agents associated  
33 with the proposed project (e.g., receiving waters and cooling tower operations). However, it is  
34 reasonable to expect that currently existing laws and regulations protecting workers and  
35 members of the public would continue, or would be adjusted as necessary, to be as protective  
36 as they are under current climate conditions.

1 Climatological changes are not likely to have an effect on noise produced by the proposed  
2 project; therefore, there would be no change in the health impacts from noise discussed in the  
3 EIS.

4 It is not likely that climatological changes would affect potential health impacts from  
5 electromagnetic fields associated with plant operations because regulations protecting workers  
6 and members of the public from electromagnetic fields would likely be adjusted to avoid  
7 impacts.

8 It is not likely that climatological changes would affect occupational health risks for operational  
9 plants because regulations protecting workers would be adjusted to avoid impacts on workers.

10 As discussed in EIS Section L.3.5.1, the long-term effects of global climate change are not  
11 expected to have a deleterious impact on the current level of infrastructure in the area. The  
12 review team expects that any physical changes would occur slowly enough that adaptive  
13 measures would limit potential health impacts from traffic-related accidents.

#### 14 *L.3.9.2 Conclusion*

15 Overall, the expected climatological changes would not change the nonradiological health  
16 resource impacts assigned in the EIS. Potential impacts from noise, etiological agents,  
17 exposure to electromagnetic fields, and occupational injuries are and would continue to be  
18 regulated to be protective of human health. Although there is some uncertainty surrounding  
19 predicted climatological changes, it is likely that regulations governing occupational and public  
20 health would be adjusted accordingly if needed.

### 21 **L.3.10 Radiological Impacts**

#### 22 *L.3.10.1 Summary*

23 The review team determined that the expected climatological changes over the time period  
24 considered by the review team would affect the possibility of exposure to radiation from the  
25 operating facility as follows:

- 26 • Existing low population exposures of humans to radiation from the proposed project would  
27 remain low because the level of effluent releases and regulatory requirements should not  
28 significantly change.
- 29 • Existing low nonhuman biota exposures to radiation from the proposed project should not  
30 change because the level of effluent releases and regulatory requirements should not  
31 significantly change.
- 32 • The level of effluent releases, regulatory requirements (including those for occupational  
33 doses), and existing low exposures should not significantly change. The level of the  
34 expected normal radioactive gaseous effluent releases would remain the same. Normal  
35 radioactive liquid effluent releases should remain unchanged.

#### 36 *L.3.10.2 Conclusion*

37 The level of effluent releases, regulatory requirements, and existing low population exposures  
38 should not significantly change over the time period considered by the review team. Therefore,  
39 review team identified no shift in the radiological impacts caused by the operation of the

1 proposed project due to reasonably foreseeable environmental alterations associated with  
2 climate change.

### 3 **L.3.11 Nonradioactive Waste**

#### 4 *L.3.11.1 Summary*

5 Changes in land-use decisions may lead to changes in disposal options for nonradioactive  
6 waste and mixed wastes. However, solid, liquid, gaseous, hazardous, and mixed wastes  
7 generated during operation of the proposed project would still have to be handled, transported,  
8 stored, and disposed of according to county, State, and Federal regulations. It is reasonable to  
9 expect that currently existing laws and regulations related to nonradioactive and mixed waste  
10 would continue, or would be adjusted as necessary to address changing conditions.

#### 11 *L.3.11.2 Conclusion*

12 Because nonradioactive and mixed wastes would still be subject to applicable Federal, State,  
13 and local requirements, climatological changes are unlikely to shift the impact determination  
14 discussed in the EIS.

### 15 **L.3.12 Accidents**

#### 16 *L.3.12.1 Summary*

17 Climatological changes are expected to affect the site-specific, 50th percentile atmospheric  
18 dilution factor (i.e.,  $\chi/Q$ ) used to evaluate dose consequences from postulated design basis  
19 accidents. The  $\chi/Q$  around the site is dependent on local meteorological conditions (wind  
20 speed, direction, and stability class). The expected variations for these parameters as a result  
21 of climate change may increase, likely leading to less stability, which could increase dispersion  
22 and decrease the corresponding radiological effects. However, if predominant wind direction  
23 changes, such that higher  $\chi/Q$ s shift along the site boundary, low-population zone, and beyond  
24 to areas with higher population densities, the impact would increase. Therefore, the overall  
25 impact is unknown.

26 Climatological changes might affect the average environmental risks of severe accidents  
27 because of changes in either severe accident probabilities due to an increase in the rate of  
28 severe natural phenomena and/or associated consequences due to altered patterns of  
29 atmospheric dispersion. While the potential severity of storms and other natural phenomena  
30 might increase, nuclear power plants must be designed to withstand all credible natural events  
31 at the site of concern.

32 The NRC would require any licensee to monitor and review the impacts of climate change on  
33 plant operation, severe accident mitigation, and availability of nearby structures required for  
34 plant operation and safety. If the NRC determines additional safety enhancements are  
35 necessary, it can require that they will be implemented in a timely manner to assure adequate  
36 protection of the public through the current NRC regulatory process. Possible increases in the  
37 severity of natural phenomena would be examined to ensure the plant licensing basis is  
38 appropriately reviewed and updated. It is generally expected that the low core damage  
39 frequencies (CDFs) for the SMR designs are not likely to change appreciably because of  
40 climate change. Therefore, even if consequences of severe accidents slightly change as a

1 result of climate change, severe accident risk is likely to remain SMALL because CDFs are  
2 expected to be low.

### 3 *L.3.12.2 Conclusion*

4 The impacts assigned in this EIS should remain unchanged due to reasonably foreseeable  
5 environmental alterations associated with climate change. The overall risks for severe  
6 accidents are significantly lower than the current generation of nuclear power plants and any  
7 climate change effect would have to change the risks by several orders of magnitude to result in  
8 a change in the impacts assigned in this EIS.

## 9 **L.3.13 Transportation of Radiological Materials**

### 10 *L.3.13.1 Summary*

11 The number and type of radioactive material shipments, regulatory requirements, and existing  
12 low maximally exposed individual and population exposures and risks from accidents for these  
13 types of shipments should not significantly change over the time period considered by the  
14 review team for climate change. Radiological doses are strong functions of the radiation dose  
15 rate emitted from the shipment, exposure distance, and exposure duration. None of these  
16 parameters would be directly or disproportionately influenced by the impacts of climate change.  
17 Transportation accident risks are a function of weather conditions. Climate change may  
18 increase or decrease dispersion conditions depending on changes in the frequency of storms  
19 and severe weather. As a result, the changes in transportation impacts potentially caused by  
20 climate change are not expected to be significant, but there are substantial uncertainties about  
21 impacts on weather conditions in specific areas and demographic changes that could affect  
22 transportation impacts.

### 23 *L.3.13.2 Conclusion*

24 Impacts are not expected to change as a result of the effects of climate change, but significant  
25 uncertainties are associated with the impacts of climate change on local weather conditions and  
26 demographics along the transportation route(s).

## 27 **L.4 References**

28 10 CFR Part 50. *Code of Federal Regulations*, Title 10, *Energy*, Part 50, "Domestic Licensing of  
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30 10 CFR Part 52. *Code of Federal Regulations*, Title 10, *Energy*, Part 52, "Licenses,  
31 Certifications, and Approvals for Nuclear Power Plants." Washington, D.C. TN251.

32 15 U.S.C. § 2921 *et seq.* Global Change Research Act of 1990. TN3330.

33 42 U.S.C. § 2011 *et seq.* Atomic Energy Act of 1954. TN663.

34 42 U.S.C. § 4321 *et seq.* National Environmental Policy Act (NEPA) of 1969, as amended.  
35 TN661.

36 42 U.S.C. § 7401 *et seq.* Clean Air Act. TN1141.

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**APPENDIX M  
BIOLOGICAL ASSESSMENT FOR THE U.S. FISH AND WILDLIFE  
SERVICE REGARDING THE CLINCH RIVER SMALL MODULAR  
REACTOR EARLY SITE PERMIT APPLICATION**

1 **Biological Assessment**

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3 **U.S. Fish and Wildlife Service**

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6 **Clinch River Small Modular Reactor**  
7 **Early Site Permit Application**  
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11 **U.S. Nuclear Regulatory Commission Early Site Permit Application**  
12 **Docket No. 52-047**

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16 **Roane County, Tennessee**

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20 **February 2018**

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25 **U.S. Nuclear Regulatory Commission**  
26 **Rockville, Maryland**

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## ABBREVIATIONS/ACRONYMS

1		
2	7Q10	7-day average flow that occurs every 10 years
3	ac	acre(s)
4	BA	biological assessment
5	BMP	best management practice
6	BTA	barge/traffic area
7	CFR	<i>Code of Federal Regulations</i>
8	cfs	cubic feet per second
9	COL	combined construction permit and operating license
10	CP	Construction Permit
11	CRBR	Clinch River Breeder Reactor
12	CRM	Clinch River mile
13	CRN	Clinch River Nuclear
14	CWA	Clean Water Act
15	CWS	cooling-water system
16		
17	dB	decibel(s)
18	dBA	A-weighted decibel(s)
19	DBH	diameter at breast height
20	DOE	U.S. Department of Energy
21	EIS	environmental impact statement
22	EPA	U.S. Environmental Protection Agency
23	ER	environmental report
24	ESA	Endangered Species Act of 1973, as amended
25	ESP	Early Site Permit
26	ESWEMS	Essential Service Water Emergency Makeup System
27	ESWS	Essential Service Water System
28	FR	<i>Federal Register</i>
29	ft	foot/feet
30	fps	feet per second
31	FWS	U.S. Fish and Wildlife Service
32	GEIS	generic environmental impact statement
33	GIS	geographic information system
34	ha	hectare(s)
35		
36	IBCF	Indiana Bat Conservation Fund
37	in.	inch(es)
38	IPaC	Information for Planning and Consultation

1	JPA	joint permit application
2	kg	kilogram(s)
3	kV	kilovolt(s)
4	Mgd	million gallons a day
5	mi	mile(s)
6	mo	month(s)
7	NLEB	northern long-eared bat
8	NRC	U.S. Nuclear Regulatory Commission
9		
10	OL	Operating License
11	ORNL	Oak Ridge National Laboratory
12	ORR	Oak Ridge Reservation
13		
14	PEM	palustrine emergent
15	PEP	protection and enhancement plan
16	PFO	palustrine forested
17	PNNL	Pacific Northwest National Laboratory
18	PPE	plant parameter envelope
19	PRT	potential roost tree(s)
20	PSS	palustrine shrub-scrub
21		
22	SMR	small modular reactor
23	SMZ	streamside management zones
24	SWPP	storm water pollution prevention plan
25		
26	TDEC	Tennessee Department of Environment and Conservation
27	TDS	total dissolved solids
28	TVA	Tennessee Valley Authority
29	USACE	U.S. Army Corps of Engineers
30	U.S.C.	United States Code
31		
32	WNS	white nose syndrome
33	WSDOT	Washington State Department of Transportation
34	yr	year(s)
35		

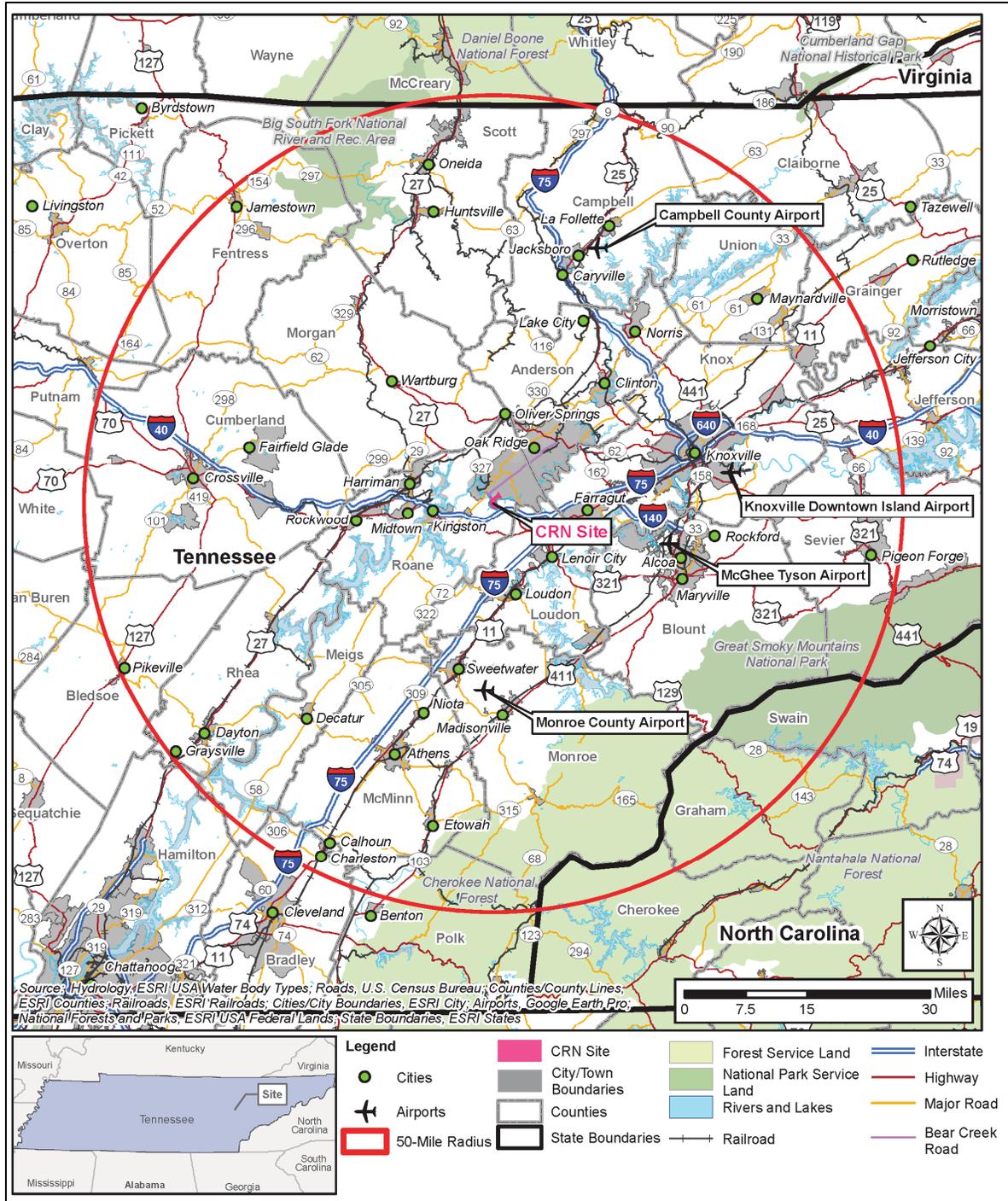
## 1 **M.1 Proposed Action**

2 On May 12, 2016, the U.S. Nuclear Regulatory Commission (NRC) received an application,  
3 pursuant to Title 10 of the *Code of Federal Regulations* (CFR) Part 52 (TN251), from the  
4 Tennessee Valley Authority (TVA), for an early site permit (ESP) for a site in Oak Ridge, Roane  
5 County, Tennessee. TVA anticipates using the site to build and operate two or more small  
6 modular reactors (SMRs) that have a maximum total electrical output of 800 megawatts electric  
7 (MW(e)) to demonstrate SMR technology (TVA 2016-TN5002). An ESP makes it possible to  
8 evaluate and resolve safety and environmental issues related to siting prior to seeking a  
9 combined construction permit and operating license (COL) to construct and operate a reactor  
10 under 10 CFR Part 52 or a construction permit (CP) and operating license (OL) under 10 CFR  
11 Part 50 (TN249). Construction activities are a specific subset of building activities and are  
12 defined by the NRC in their regulations in 10 CFR 51.4. The ESP and COL (or CP and OL) are  
13 separate major Federal actions. If an ESP is approved, TVA can “bank” the Clinch River  
14 Nuclear (CRN) Site for up to 20 years for future reactor siting. An ESP does not, however,  
15 authorize construction and operation of a nuclear power plant. TVA may eventually seek to  
16 obtain the necessary authorization to construct and operate two or more SMRs that have a  
17 maximum total electrical output of 800 MW(e) to demonstrate the capability of SMR technology.

18 The proposed NRC action related to the TVA application is the issuance of an ESP for the CRN  
19 Site as suitable for the future demonstration of the construction and operation of two or more  
20 SMR units with characteristics that fit within the plant parameter envelope (PPE) that is  
21 described in the ESP application. TVA’s application is based on a PPE that encompasses four  
22 light water SMRs under development in the United States at the time the application was  
23 prepared (BWX Technologies, Holtec, NuScale Power, and Westinghouse [TVA 2016-  
24 TN5002]). The PPE provides bounding parameters and characteristics of the reactors and the  
25 associated facilities so that an assessment of site suitability can be made.

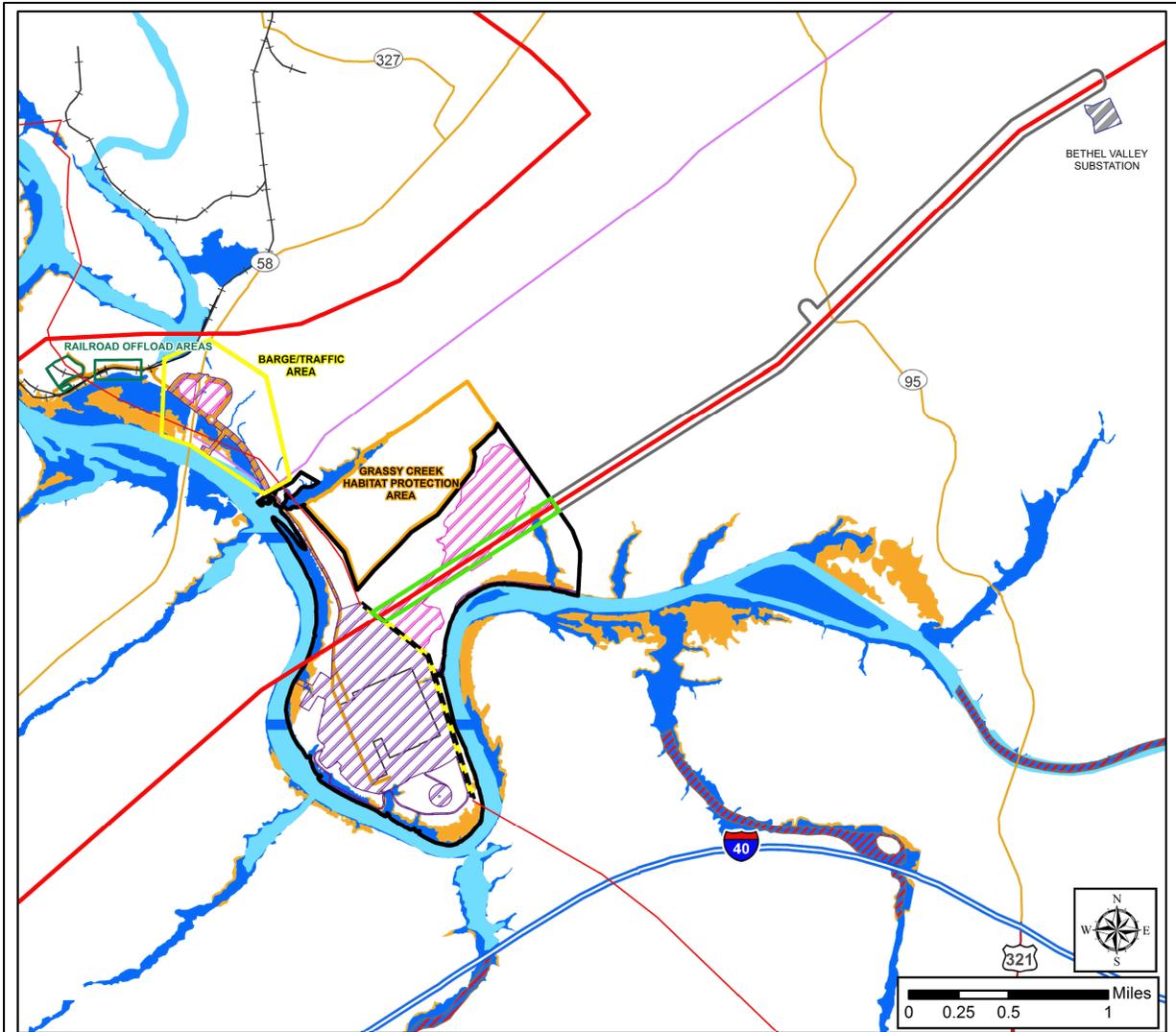
26 The NRC is currently preparing an environmental impact statement (EIS) as a basis for  
27 assessing site suitability and its decision about whether to issue an ESP. The Nashville District,  
28 Regulatory Division of the U.S. Army Corps of Engineers (USACE) is a cooperating agency with  
29 the NRC in preparing the EIS. The USACE plans to rely on the EIS to support its decision  
30 about whether to issue Department of the Army permits (Section 10 and Section 404), if TVA  
31 submits a Department of the Army permit application at a future date.

32 A regional map depicting the CRN Site is provided in Figure M-1. The CRN Site is located  
33 adjacent to the U.S. Department of Energy (DOE) Oak Ridge Reservation (ORR) on property  
34 owned by TVA in Roane County, Tennessee (Figure M-1 and Figure M-2).



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**Figure M-1. Location of the CRN Site and Areas within a 50-Mi Radius**



**Legend**

- |   |                                       |                                 |
|---|---------------------------------------|---------------------------------|
| CRN Site 500 kV Transmission section for potential underground line     | CRN Site                              | Railroad                        |
| Offsite 500 kV Transmission Line section for potential underground line | Bethel Valley Substation              | Interstate                      |
| Barge/Traffic Area  | Grassy Creek Habitat Protection Area  | Highway                         |
| 161 kV Transmission Line  | Permanently Cleared Areas (358 Acres) | Major Road                      |
| 500 kV Transmission Line  | Temporary Cleared Areas (182 Acres)   | Regulatory Floodway             |
| Approximate Proposed 161 kV   | Bear Creek Road                       | Stream or River                 |
| Railroad Offload Areas  | 1% Annual Chance Flood Hazard         | 0.2% Annual Chance Flood Hazard |

Source: Reference 2.2-30  
Reference 2.2-31

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**Figure M-2. Area Surrounding the CRN Site**

1 The NRC and the USACE have prepared this biological assessment (BA) to support a joint  
2 consultation with the U.S. Fish and Wildlife Service (FWS) in accordance with Section 7 of the  
3 Endangered Species Act of 1973, as amended (ESA) (16 U.S.C. § 1531 *et seq.*-TN1010). The  
4 BA is organized as follows.

- 5 • Section M.1 – Introduction. Provides background information regarding the reason for  
6 producing the BA.
- 7 • Section M.2 – Consultation. Outlines the history of communications between the NRC and  
8 USACE staffs and the FWS.
- 9 • Section M.3 – CRN Site and Possible Future Facilities Description. Describes the collective  
10 environmental baseline for potentially affected terrestrial and aquatic resources. Also briefly  
11 describes the facilities that may be built if TVA pursues a COL or CP and OL.
- 12 • Sections M.4 and M.5 – Building Impacts and Operation Impacts. Evaluates the possible  
13 collective impacts on terrestrial and aquatic biota from building and operating facilities at the  
14 CRN Site.
- 15 • Section M.6 – Species Description/Environmental Baseline. Provides life history information  
16 and describes baseline conditions for each potentially occurring listed species and critical  
17 habitat.
- 18 • Section M.7 – Potential Effects on Species and Habitats. Evaluates the potential effects  
19 from building and operating SMRs and related facilities on individual species within relevant  
20 Action Areas and critical habitats regulated under the ESA.
- 21 • Section M.8 – Cumulative Effects. Evaluates potential cumulative impacts on listed species  
22 and critical habitats.
- 23 • Section M.9 – Conclusions. Summarizes the conclusions drawn by the NRC and USACE  
24 staff regarding potential effects on each listed species and critical habitat addressed in the  
25 BA.
- 26 • Section M.10 – References. Provides a list of references cited in the BA.
- 27 • Section M.11 – Contributors. Provides a list of contributors to the BA.

## 28 **M.2 Consultation History**

29 In a letter dated April 20, 2017, the NRC requested that the FWS Field Office in Cookeville,  
30 Tennessee, provide information regarding Federally listed, proposed, and candidate species  
31 and critical habitat that may occur in areas potentially affected by building and operating SMRs  
32 at the CRN Site and associated offsite facilities (NRC 2017-TN5089). The FWS provided a  
33 response on May 5, 2017 (FWS 2017-TN5090), and an updated response on July 20, 2017  
34 (FWS 2017-TN5091). The updated FWS letter contains recommended lists of species and  
35 critical habitats to be considered in this BA. A representative of the FWS attended a site audit in  
36 May 2017 at which a team of interdisciplinary staff from the NRC and the USACE met with  
37 interdisciplinary TVA staff at the CRN Site to tour the site and ask technical questions about  
38 possible environmental impacts (NRC 2018-TN5386).

1 The FWS contacted Pacific Northwest National Laboratory (PNNL) (NRC’s environmental  
2 contractor for review of the ESP application) by telephone on October 23, 2017, to outline topics  
3 for an upcoming conference call. On October 24, 2017, the conference call was convened  
4 between representatives of NRC, FWS, and PNNL to coordinate initiation of the BA. Topics  
5 discussed included Action Areas, the CRN project design, species and habitats, offsite  
6 transmission lines, blasting and demolition, nearby caves, and use of Natural Heritage Program  
7 data to augment information in the FWS July 20, 2017 letter (FWS 2017-TN5091). On  
8 November 2, 2017, PNNL representatives informed FWS by telephone of its intent to use  
9 geographic information system (GIS) data as the basis for evaluating a series of possible  
10 upgrades to existing offsite overhead transmission lines in TVA’s service territory. The FWS  
11 indicated that they preferred that PNNL use this approach.

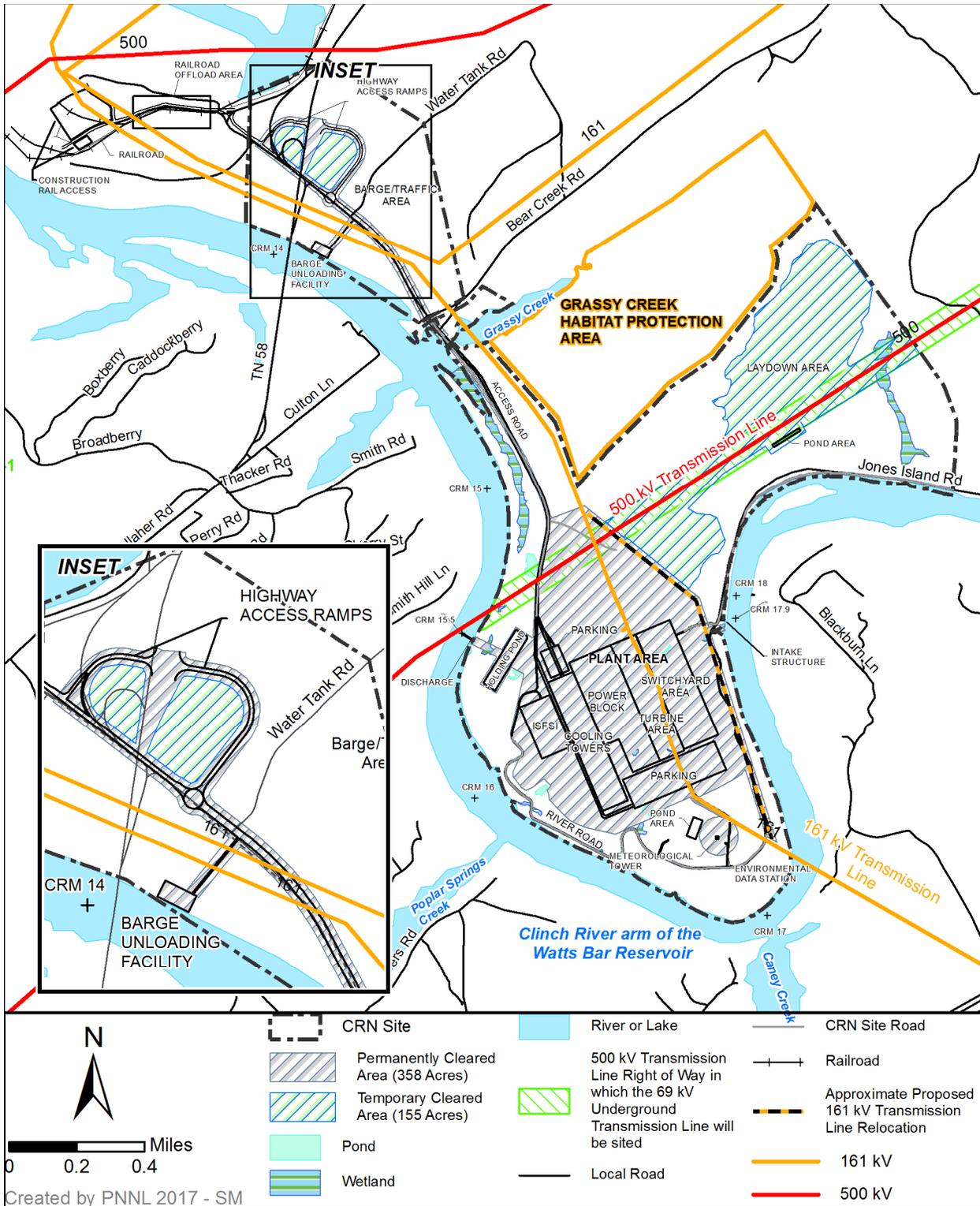
12 Pursuant to Section 7(c) of the ESA (16 U.S.C. § 1531 *et seq.*-TN1010), this BA examines  
13 whether the considered species and critical habitats may be affected by building and operating  
14 a nuclear plant at the CRN Site and any associated offsite facilities. The review team,  
15 comprising terrestrial and aquatic biologists, preparing this BA plans to continue to  
16 communicate frequently and regularly with the FWS staff as FWS reviews the BA and  
17 completes the Section 7 consultation process. This BA is prepared based on a conceptual  
18 design of future SMR nuclear plants at the CRN Site that TVA describes in the ESP application  
19 it submitted to the NRC. The NRC and USACE expect that they will eventually prepare a  
20 subsequent BA if and when TVA decides to apply for a COL or CP that would authorize TVA to  
21 construct and operate the reactors at the CRN Site.

### 22 **M.3 Clinch River Nuclear Site and Possible Future Facilities** 23 **Description**

24 The CRN Site is located in the southwestern part of the City of Oak Ridge, Tennessee, on a  
25 tract of undeveloped property owned by TVA in Roane County, Tennessee. The TVA Oak  
26 Ridge property comprises approximately 1,200 ac situated just south and west of the ORR on a  
27 peninsula in the Clinch River arm of Watts Bar Reservoir (Figure M-3). The property includes  
28 the 935-ac CRN Site as well as the 265-ac Grassy Creek Habitat Protection Area, which is not  
29 planned for development and hence is not included within the CRN Site (Figure M-3)  
30 (TVA 2017-TN4921).

31 Possible future CRN activities consist of the following components:

- 32 • Building and operating SMRs with characteristics that fit within the PPE and associated  
33 facilities and infrastructure on the CRN Site (Figure M-3). Building activities at the CRN Site  
34 would permanently disturb approximately 326 ac and temporarily disturb approximately  
35 167 ac on the site. It would also include the installation and operation of an intake and a  
36 discharge structure.
- 37 • Refurbishing and operating an inactive barge terminal and building and operating road  
38 facilities on undeveloped ORR lands, termed the barge/traffic area (BTA), situated  
39 immediately north of the CRN Site (Figure M-3). Building activities would permanently  
40 disturb approximately 30 ac and temporarily disturb approximately 15 ac in the BTA.



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**Figure M-3. CRN Site, BTA, and Proposed New Facilities and Plant Layout**

- 1 • Installing an underground 69-kv transmission line from the CRN Site east to the Bethel  
2 Valley Substation on the ORR (Figure M-2). Building the underground transmission line  
3 would temporarily disturb approximately 210 ac of land off of the CRN Site, situated entirely  
4 within an existing right-of-way for an existing 500-kV overhead transmission line.
- 5 • Upgrading (rebuilding, uprating, or reconductoring) multiple existing offsite overhead  
6 transmission line segments within TVA's service territory (Figure M-4) to prepare the TVA  
7 transmission line grid to receive power generated at the CRN Site.

8 In this BA, the NRC and the USACE review team evaluates the potential effects from  
9 (1) building and operating SMRs at the CRN Site, (2) transportation improvements in the BTA,  
10 (3) building and operating the 69-kV underground transmission line, and (4) the offsite overhead  
11 transmission line upgrades. The review team discusses potential direct and indirect effects on  
12 species and habitats in Section M.7 of this BA. Section M.7 also identifies specific action areas  
13 where effects on terrestrial and aquatic species may occur.

14 Figure M-3 depicts a plan view of the possible future CRN facilities on the CRN Site and in the  
15 BTA. The inactive barge terminal is situated on the ORR at CRM 14.1, near the entrance to the  
16 northwest corner of CRN Site and Bear Creek Road. TVA anticipates refurbishing the barge  
17 terminal by improving the existing retaining wall and installing bollards or mooring cells to  
18 secure barges at the terminal. TVA plans to use the barge terminal to offload materials or  
19 equipment for overland transport across the BTA to the CRN Site.

20 TVA expects to dig an open trench to install the 69-kV underground transmission line and to  
21 subsequently backfill the trench, but it plans to explore the possibility of boring the trench  
22 beneath streams and wetlands traversed by the route if possible to avoid disturbance of those  
23 features (TVA 2017-TN4921).

24 Most of the offsite overhead transmission line right-of-way segments subject to upgrading are  
25 situated in Tennessee, but some are situated in southern Kentucky or northern Georgia  
26 (Figure M-4).

27 Section M.3.1 describes terrestrial and aquatic habitats potentially affected by activities at the  
28 CRN Site, BTA, and vicinity. Section M.3.2 describes habitats potentially affected by upgrading  
29 the offsite transmission lines. Section M.3.3 describes the possible future CRN facilities.

30



### 1 **M.3.1 CRN Site and Vicinity**

2 The sections below describe baseline terrestrial and aquatic resources on the CRN Site, in the  
3 BTA, and in the vicinity.

#### 4 **M.3.1.1 Upland Habitats**

5 The CRN Site lies in the Ridge and Valley Ecoregion, which extends from the Saint Lawrence  
6 Valley in southeastern New York southwest through the Gulf Coastal Plain in Alabama. The  
7 ecoregion is about 40 mi wide in eastern Tennessee and is characterized by alternating forested  
8 ridges and agricultural valleys that have a variety of geologic materials containing numerous  
9 springs and caves (EPA 2013-TN5033; Tucci 1992-TN5034; USGS 2016-TN5035; Woods et al.  
10 1999-TN1805; Woods et al. 2003-TN1806). The CRN Site spans two subdivisions of the Ridge  
11 and Valley Ecoregion: (1) Southern Limestone/Dolomite Valleys and Low Rolling Hills and  
12 (2) Southern Dissected Ridges and Knobs (USGS 1998-TN5159). The latter subdivision covers  
13 only the southeastern corner of the CRN Site (EPA 2004-TN5158). The former subdivision  
14 covers the remainder of the CRN Site (EPA 2004-TN5158). Three land-cover types dominate  
15 the ecoregion: (1) forest (56 percent), (2) agriculture (about 30 percent), and (3) developed  
16 areas (about 9 percent) (USGS 2016-TN5035).

17 The CRN Site topography includes a series of roughly parallel ridges with elevations ranging  
18 from about 860 to 940 ft above mean sea level (MSL). Several small drainages extend from the  
19 ridges to the Clinch River. The southeastern portion of the peninsula is relatively flat, with a few  
20 small hills, and an elevation of around 780 ft MSL. The northeastern portion of the CRN Site  
21 consists of interspersed hills and valleys with elevations ranging from approximately 780 MSL to  
22 940 MSL (TVA 2017-TN4921).

23 The CRN Site history has influenced the current terrestrial resource baseline on the site. Some  
24 of the low elevation areas between the ridges onsite appear in aerial photography to have been  
25 farmed prior to 1939 (TVA 2017-TN4920). The ORR was established in 1942 and then included  
26 what is now the 1,200-ac TVA Clinch River property, after which farming was discontinued  
27 throughout the ORR, including what is now the CRN Site (DOE 2017-TN5081). The 1,200-ac  
28 Clinch River property, including the CRN Site, was transferred to TVA in the late 1970s for the  
29 purpose of building and operating the Clinch River Breeder Reactor (CRBR) (TVA 2017-  
30 TN4921; BRC 1985-TN5245). Aerial photography from 1983 (TVA 2017-TN4920) indicates the  
31 southern portion of the CRN Site was substantially altered by initial construction of the CRBR,  
32 starting with site preparation and excavation in 1982, when about 240 ac were cleared and  
33 grubbed (TVA 2017-TN4920) and about 1.5 million cubic yards of rock were removed and used  
34 as structural fill or spoil. The 240 ac comprise part of the permanently cleared area shown in  
35 Figure M-3. Construction of the CRBR ceased in 1983 prior to completion (TVA 2017-TN4921;  
36 BRC 1985-TN5245). Redress for future industrial use was implemented (DOE et al. 1984-  
37 TN5221) and consisted of (1) reconfiguring rock to make the site self-draining and directing  
38 runoff from compacted soils to five onsite treatment ponds and (2) stabilizing soil and spoils via  
39 reseeding disturbed areas with herbaceous species. Some areas were replanted with pine  
40 seedlings (DOE 1984-TN5282). The CRBR footprint is currently in a state of early old-field  
41 succession. The CRN Site is also traversed by two existing overhead transmission lines  
42 (Figure M-3).

1 TVA surveyed and mapped plant communities on the CRN Site in 2011 and 2013 (Cox et  
 2 al. 2015-TN5193). TVA surveyed plant communities in the BTA in May 2015 but did not field  
 3 map them (Cox et al. 2015-TN5193). The surveys covered all lands included in the expected  
 4 land-clearing footprint. TVA identified 178 plant species in the field surveys (Cox et al. 2015-  
 5 TN5193). Table M-1 lists plant communities across the CRN Site based on land-use/land-cover  
 6 data modified by field mapping, and across the BTA based on land-use/land-cover data  
 7 (NASS 2017-TN5144). Forest cover on the CRN Site and in the BTA consists mostly of  
 8 deciduous forest (Table M-1) (TNC 2003-TN5036). Figure M-5 depicts the distribution of plant  
 9 communities across the CRN Site and BTA.

10 **Table M-1. Extent of Habitat Types on the CRN Site and in the BTA**

Habitat Type	CRN Site (ac) <sup>(a)</sup>	BTA (ac) <sup>(b)</sup>
Mixed Evergreen-Deciduous Forest	389	3
Deciduous Forest	279	117
Scrub-Shrub/Herbaceous	202	--
Evergreen Forest	32	6
Wetlands	16	8
Grass/Pasture	--	14
Roads/Developed Areas	14	42
Ponds/Open Water	3	12
Shrubland	--	1
Barren	--	1
Total	935	204

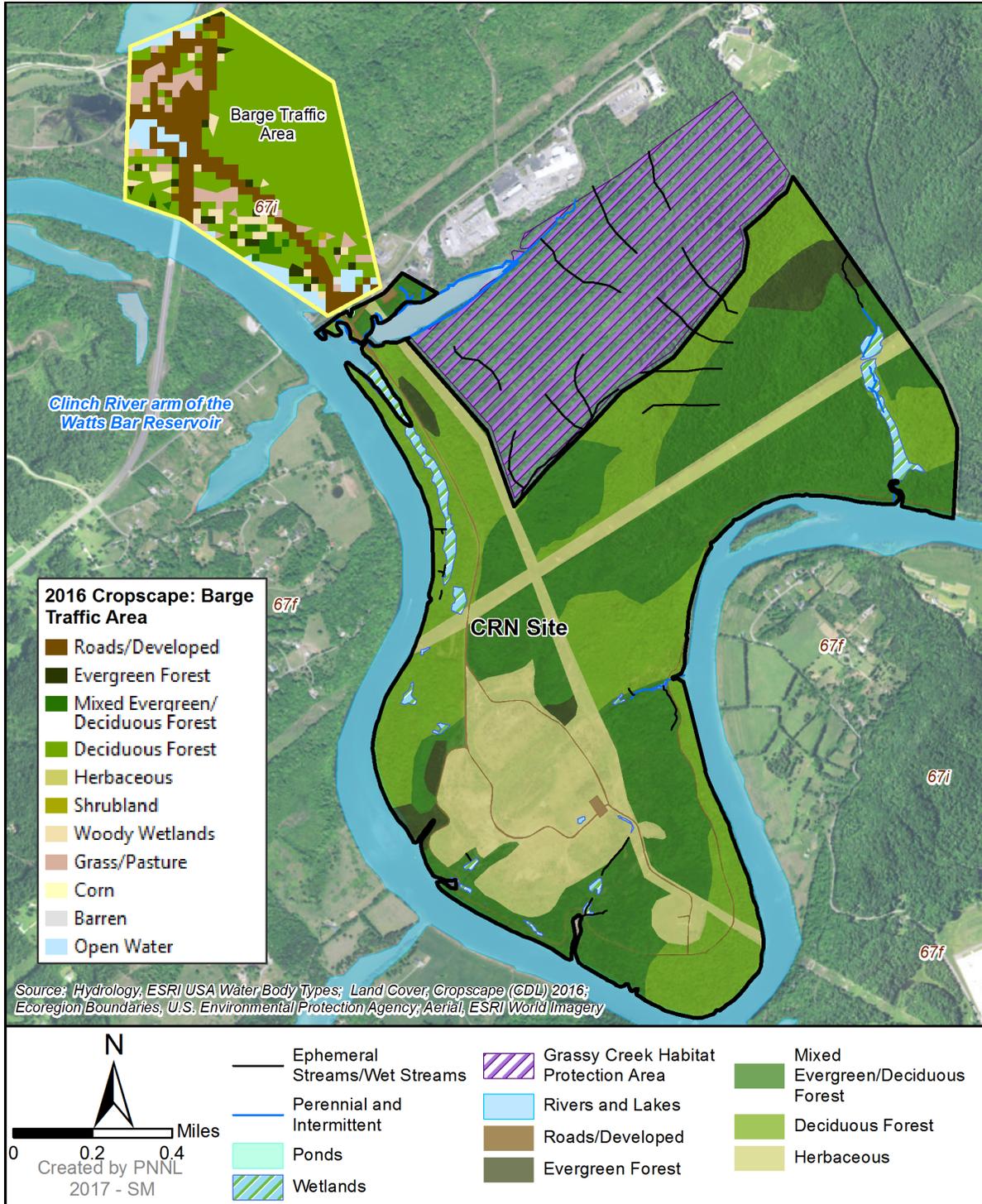
(a) Habitat types and acreages on the CRN Site are based on the interpretation of aerial imagery, in conjunction with the descriptions of vegetation communities, wetlands, and waterbodies provided by field surveys (TVA 2017-TN5226).

(b) Habitat types and acreages in the BTA are based on 2016 land-use/land-cover data (NASS 2017-TN5144).

11 Following are descriptions of specific upland plant communities/habitat types on the CRN Site.  
 12 Where such occur in the BTA (Table M-1), they are similar to those on the CRN Site. Note that  
 13 the grass/pasture habitat category listed in Table M-1 for the BTA is similar to the shrub-  
 14 scrub/herbaceous community listed for the CRN Site and described below.

15 **M.3.1.1.1 Mixed Evergreen-Deciduous Forest**

16 Mixed evergreen-deciduous forest is dominated by oaks (black [*Quercus velutina*], chestnut  
 17 [*Q. montana*], northern red [*Q. rubra*], southern red [*Q. falcata*], and white [*Q. alba*]); hickories  
 18 (mockernut [*Carya tomentosa*], pignut [*C. glabra*], and shagbark [*C. ovata*]); and Virginia pine  
 19 (*Pinus virginianus*), with sparse eastern red cedar (*Juniperus virginiana*). Blackgum (*Nyssa*  
 20 *sylvatica*), muscle wood (*Carpinus caroliniana*), and sourwood (*Oxydendrum arboreum*) are  
 21 common species found in the understory, which also is home to a variety of herbaceous species  
 22 listed by Cox et al. (2015-TN5193).



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**Figure M-5. Plant Communities and Habitat Types across the CRN Site and BTA. CRN Site data are based on aerial imagery modified by descriptions of vegetation communities, wetlands, and waterbodies provided by field surveys (TVA 2017-TN5226). BTA data based on 2016 land-use/land-cover data (NASS 2017-TN5144).**

1 **M.3.1.1.2** *Deciduous Forest*

2 Deciduous forest is dominated by tulip poplar (*Liriodendron tulipifera*) and includes American  
3 beech (*Fagus grandifolia*), white oak, and yellow buckeye (*Aesculus flava*). The understory is  
4 varied and includes a variety of shrub and herbaceous species (Cox et al. 2015-TN5193). A  
5 subtype of deciduous forest, calcareous forest, occurs in areas underlain by limestone, mostly in  
6 the Grassy Creek Habitat Protection Area (situated on TVA property immediately north of the  
7 CRN Site) and a few mesic slopes adjacent to the Clinch River. Additional woody species in  
8 this subtype include bladdernut (*Staphylea trifolia*), eastern red cedar, and eastern redbud  
9 (*Cercis canadensis*) and a variety of herbaceous species (Cox et al. 2015-TN5193).

10 **M.3.1.1.3** *Evergreen Forest*

11 Evergreen forest consists of remnant loblolly pine (*Pinus taeda*) and white pine (*Pinus strobus*)  
12 plantations (Cox et al. 2015-TN5193). This forest likely comprises remnant pine seedlings  
13 planted when the CRBR footprint was redressed (noted above).

14 **M.3.1.1.4** *Scrub-Shrub/Herbaceous*

15 The scrub-shrub/herbaceous community comprises approximately 240 ac previously cleared of  
16 forest for the CRBR (part of the herbaceous community on the CRN Site depicted in Figure M-5)  
17 (Cox et al. 2015-TN5193). Some of this land was revegetated with non-native herbaceous  
18 species such as sericea lespedeza (*Lespedeza cuneata*) and tall fescue (*Schedonorus*  
19 *arundinaceus*). These areas likely lack natural topsoil and soil horizons because of prior  
20 disturbance for the CRBR and are thus still slowly undergoing early forest succession and still  
21 support a number of old-field species and eastern red cedar seedlings and saplings (Cox et  
22 al. 2015-TN5193).

23 Habitat within the existing 500-kV overhead transmission line right-of-way where the 69-kV line  
24 would be buried consists entirely of scrub-shrub/herbaceous vegetation similar to that described  
25 above for the CRN Site and BTA (TVA 2017-TN4921, TVA 2016-TN5145). It is typical of  
26 maintained transmission line right-of-ways in the region. Habitat adjacent to the existing Bethel  
27 Valley Substation (Figure M-2) where the buried 69-kV line would tie in (TVA 2017-TN4921,  
28 TVA 2016-TN5145) consists of similar scrub-shrub/herbaceous vegetation.

29 **M.3.1.2 Wetland Habitats**

30 TVA delineated wetlands using routine USACE procedures (USACE 1987-TN2066,  
31 USACE 2010-TN5325). TVA used its Rapid Assessment Method to assess wetland indicator  
32 functions (Mack 2001-TN5289) that differentiate wetlands based on three condition categories  
33 (Pilarski-Hall and Lees 2015-TN5299). Category 1 wetlands are “limited quality waters”  
34 because they are degraded, have limited potential for restoration, and have relatively low  
35 functionality. Category 2 includes wetlands of moderate quality that are degraded but exhibit  
36 reasonable potential for restoration. Category 3 generally includes wetlands of very high quality  
37 or of concern regionally and/or statewide, such as wetlands that provide habitat for threatened  
38 or endangered species (Pilarski-Hall and Lees 2015-TN5299).

1 TVA delineated 12 wetlands on the CRN Site between January and May 2011 (Pilarski-Hall and  
 2 Lees 2015-TN5299) (Figure M-5 and Table M-2). The USACE verified this wetland delineation  
 3 in September 2013 (Pilarski-Hall and Lees 2015-TN5299). TVA delineated five wetlands in the  
 4 BTA in April 2015 (Figure M-5 and Table M-2) (Pilarski-Hall and Kennon 2015-TN5290). Most  
 5 wetland acreage on the CRN Site is forested (Table M-2). Most forested wetlands occur along  
 6 the reservoir shoreline and in the riparian areas of tributaries. Most wetland acreage in the BTA  
 7 supports scrub-shrub vegetation, situated as narrow strips along streams within pronounced  
 8 valleys and swales.

9 **Table M-2. Type, Condition, and Size of Wetlands on the CRN Site and in the BTA.**  
 10 **Adapted from TVA (Pilarski-Hall and Lees 2015-TN5299; Pilarski-Hall and**  
 11 **Kennon 2015-TN5290).**

Wetland Number	Wetland Type <sup>(a)</sup>	TVA Condition Category <sup>(b)</sup>	Size (ac)
<b>CRN Site</b>			
W001	PF01E	2	0.67
W002	PEM1E	1	0.13
W003	PF01E	2	0.18
W004	PF01E	2	0.24
W005	PF01E	2	0.36
W006	PEM1E/PSS1E	2	0.11
W007	PSS1E/PF01E	2	0.17
W008	PF01E	2	0.23
W009	PEM1E/PSS1E/PFO1E	3	5.66
W010	PEM1E/PSS1E/PFO1E	2	1.79
W011	PF01E	3	5.87
W012	PEM1E	1	0.13
	Total		15.54
<b>BTA</b>			
W013	PSS1E/PEM1E	2	3.73
W014	PSS1E/PEM1E	2	3.05
W015	PF01E	2	1.95
W016	PEM1E	2	0.11
W017	PSSHh	3	1.33
	Total		10.17

(a) Classification codes as defined in Cowardin et al. 1979-TN5186: PEM1E = Palustrine emergent, persistent vegetation, seasonally flooded/saturated; PFO1E = Palustrine forested, broad-leaved deciduous vegetation, seasonally flooded/saturated; PSS1E = Palustrine scrub-shrub, broad-leaved deciduous vegetation, seasonally flooded/saturated; PSSHh = Palustrine scrub-shrub, broad-leaved deciduous vegetation, permanently flooded, diked/impounded.  
 Category 1 = degraded; Category 2 = moderate quality; Category 3 = high quality

12 Following are brief descriptions of wetland plant communities on the CRN Site. Where such  
 13 occur in the BTA, they are similar to those on the CRN Site.

- 14 • Forested wetland vegetation is generally dominated by tree species such as American  
 15 sycamore (*Platanus occidentalis*), silver maple (*Acer saccharinum*), green ash (*Fraxinus*  
 16 *pennsylvanica*), red maple (*Acer rubrum*), sweetgum (*Liquidambar styraciflua*), box elder

- 1 (*Acer negundo*), and black willow (*Salix nigra*) that are common along the reservoir.  
2 Forested wetland vegetation also includes a variety of shrub and herb species (Cox et  
3 al. 2015-TN5193).
- 4 • Scrub-shrub wetland vegetation is dominated by saplings of tree species such as green ash,  
5 American sycamore, black willow, and red maple, and also includes a variety of shrub and  
6 herb species (Pilarski-Hall and Kennon 2015-TN5290).
  - 7 • Emergent wetlands are dominated by squarestem spikerush (*Eleocharis quadrangulata*),  
8 broad-leaf cattail (*Typha latifolia*), softstem bulrush (*Schoenoplectus tabernaemontana*), tall  
9 fescue, and rushes (*Juncus* spp.), with small black willow amid the emergent vegetation  
10 (Pilarski-Hall and Lees 2015-TN5299).
- 11 Most of the wetlands are small and of moderate quality (Pilarski-Hall and Lees 2015-TN5299).

### 12 **M.3.1.3 Aquatic Habitats**

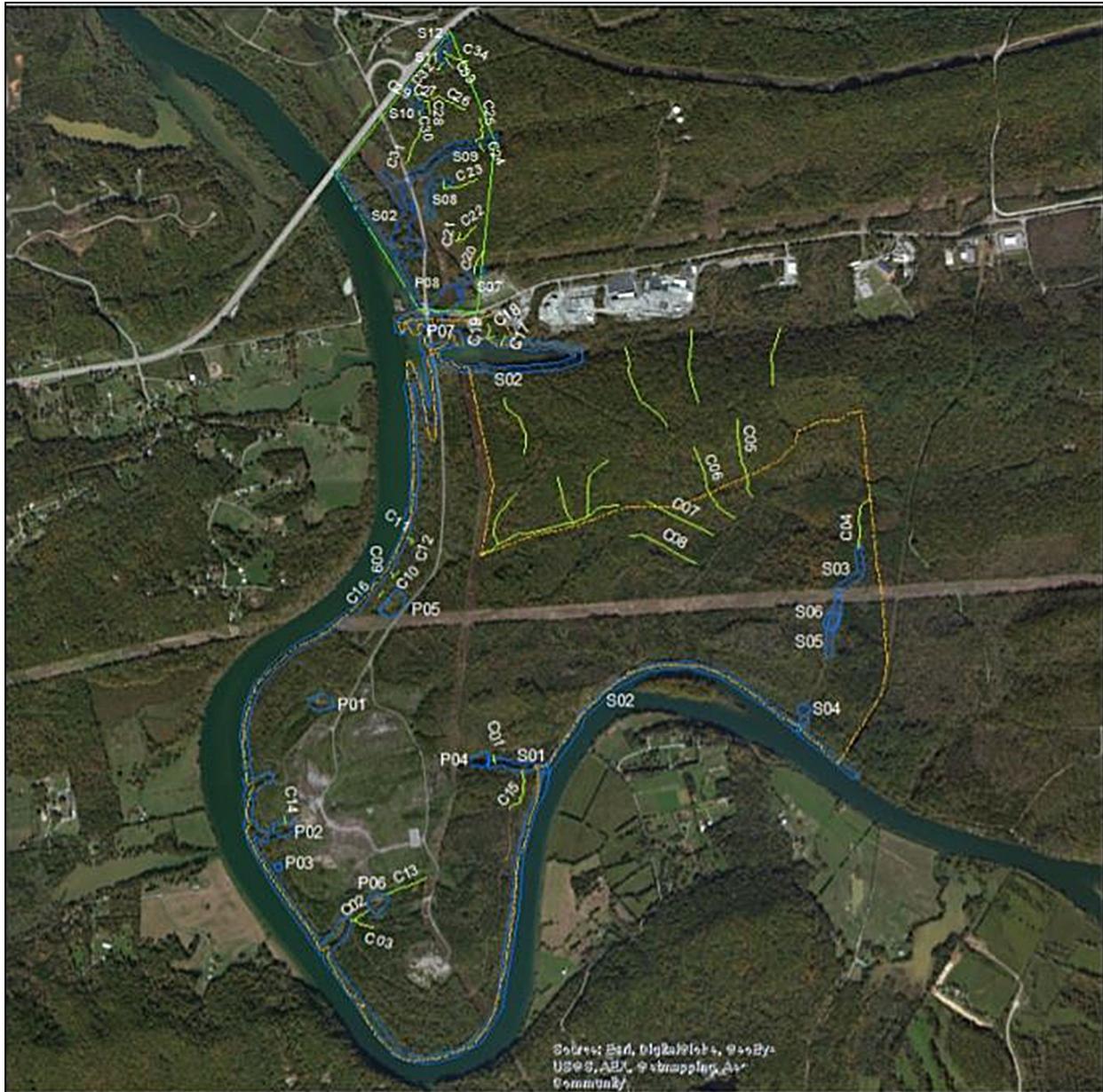
13 Aquatic habitats in the project area of the CRN Site and vicinity include streams and ponds on  
14 the CRN Site and in the BTA (TVA 2017-TN4921). They also include the streams crossed by  
15 the proposed route for the 69-kV underground transmission line and the Clinch River arm of the  
16 Watts Bar Reservoir from above the location of the intake at approximately CRM 17.9, on the  
17 east side of the CRN Site to approximately CRM 14 just downstream of the barge-unloading  
18 facility and approximately 1.5 mi downstream of the discharge (located at approximately  
19 CRM 15.5 on the west side of the CRN Site).

20 TVA surveyed and mapped the locations of the waterbodies within the CRN Site using global  
21 positioning system units in April and May of 2011 and October of 2013 and 2014. TVA  
22 conducted additional surveys during October 2014 in the BTA (TVA 2017-TN4921). Howard  
23 et al. (2015-TN5049) describe the waterbodies on the CRN Site and in the BTA, which are  
24 depicted in Figure M-6. Each pond on the CRN Site is manmade, and all but one were  
25 developed to serve as stormwater retention ponds for the CRBR (Howard et al. 2015-TN5049).  
26 Two additional ponds were identified on the southeast edge of the BTA in the area that could be  
27 affected by building activities. One is characterized as a large pond and the other as a “small  
28 pond connected to the backwater of the reservoir” (TVA 2017-TN4921).

29 The streams on the CRN Site and BTA are classified as:

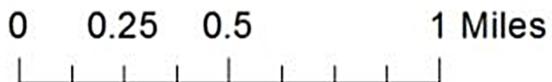
- 30 • Perennial – 5 streams on the CRN Site and 2 in the BTA
- 31 • Intermittent – 1 on the CRN Site and 4 in the BTA
- 32 • Ephemeral – 19 on the CRN Site and 15 in the BTA.

33 During March 2015, TVA conducted biological surveys on four perennial and three intermittent  
34 streams focusing on pools, riffles, and runs appearing likely to support communities of aquatic  
35 biota. Surveys were conducted with a seine and a backpack electrofishing unit. Three of the  
36 streams (S01, S05, and S06) were located in the CRN Site, and four (S07, S08, S09, and S12)  
37 were in the BTA. An eighth stream, Grassy Creek, which is located close to the site but not  
38 within the boundaries of the project, also was sampled. None of the surveys of onsite streams  
39 or ponds identified any Federally protected species (TVA 2017-TN4921).



**Aquatic Features Documented within the Clinch River SMR Site and Barge/ Traffic Study Area**

- Barge Traffic Area
- Site Boundary
- WWC
- SMZ



1  
2  
3

**Figure M-6. Aquatic Features Documented within the Clinch River Site and Barge/Traffic Area (Map from Howard et al. 2015-TN5049)**

1 *M.3.1.3.1 Streams Crossed by the Proposed Route for the 69-kV Underground*  
2 *Transmission Line*

3 The 69-kV underground transmission line route proposed by TVA crosses six streams in an  
4 existing 500-kV transmission line corridor that runs from the Bethel Valley Substation to the  
5 CRN Site. The streams include:

- 6 • Ish Creek, a second-order tributary of the Clinch River that contains a 2.1-mi Aquatic  
7 Natural Area. Ish Creek originates as a spring and flows toward the Clinch River  
8 approximately 0.5 mi east of the site. Surveys conducted by Oak Ridge National Laboratory  
9 (ORNL) (Baranski 2011-TN5164; ORNL 2017-TN5358) did not find any Federally protected  
10 species.
- 11 • White Oak Creek is a second- and third-order stream (depending on specific location), and  
12 the Northwest Tributary consists of three first-order streams and part of a second-order  
13 stream (Baranski 2011-TN5164). Two of these streams cross the right-of-way  
14 approximately 2.0 to 2.5 mi east of the CRN Site (TVA 2017-TN4921). Studies did not  
15 indicate the presence of any Federally protected species (Baranski 2011-TN5164).
- 16 • Upper Fifth Creek, is located slightly southwest of the Bethel Valley Substation and is  
17 characterized as a spring-fed, first-order stream. It is also part of the White Oak Creek  
18 drainage. Sampling studies did not report any Federally protected species (Baranski 2011-  
19 TN5164).
- 20 • Streams S03 and S06 are near the northwest corner of the CRN Site. Stream S06 is a  
21 perennial stream, for which no fish or crayfish were reported during sampling studies.  
22 Stream S03, an intermittent stream, was not sampled because of lack of water at the time of  
23 the surveys (Henderson and Phillips 2015-TN5162).

24 *M.3.1.3.2 Clinch River Arm of Watts Bar Reservoir*

25 Watts Bar Reservoir, including the Clinch River arm, was impounded by Watts Bar Dam,  
26 52 river miles downstream of the CRN site in 1942. The CRN Site is located approximately  
27 4 mi downstream of Melton Hill Dam, which was completed in 1963. Approximately 57 mi  
28 upstream from Melton Hill Dam is Norris Dam, which was built in 1936.

29 Historical impoundment of the Clinch River both below and above the CRN Site has greatly  
30 altered the dynamics of river flow. For example, spring floods that once occurred along the river  
31 no longer occur, and the expansive rocky or gravel shoals that once abounded in the  
32 Tennessee River system no longer exist (Etnier and Starnes 1993-TN5054). In addition,  
33 changes in water depth and temperature, reductions in the amount of dissolved oxygen, and  
34 increased sedimentation have resulted from placement of dams. These changes have affected  
35 or are continuing to affect biota and have resulted in detectable changes in the aquatic  
36 ecosystem compared to pre-impoundment (NRC 2013-TN5165).

37 The assemblage of organisms living in the river has changed in response to the impoundments.  
38 According to Parmalee and Bogan (1998-TN5166), 11 species of the unionid mussel genus  
39 *Epioblasma* that once inhabited shoals and riffles in the Tennessee River and its tributaries are  
40 now extinct. Parmalee and Bogan (1998-TN5166) attribute this to direct or indirect results of

1 impoundment. As Neves and Angermeier (1990-TN5053) reported, obligate river species  
2 typically do not survive in reservoirs. Further, they reported that, even though fish sampling on  
3 the Tennessee River system was not extensive in the years before construction of the dams,  
4 enough surveys were conducted to allow documentation of the adverse effects that  
5 impoundment had on native fish species. For example, fish surveys conducted before and after  
6 impoundment of Melton Hill Reservoir (as reported in 1968) showed a shift in fauna. Those  
7 species requiring shoal and riffle habitats were no longer present in the post-impoundment  
8 surveys (NRC 2013-TN5165).

9 The impoundments helped to create good reservoir fisheries for sport and commercial  
10 fishermen. According to Etnier and Starnes (1993-TN5054), resource managers and others,  
11 whether purposely or accidentally, have introduced other species (including nuisance species)  
12 into the system. Nuisance species are those non-native species whose introduction causes, or  
13 is likely to cause, economic or environmental harm.

14 The water temperature in the Clinch River arm of the Watts Bar Reservoir is affected by  
15 operation of the Bull Run Fossil Plant located in the Melton Hill Reservoir in combination with  
16 the operation of Norris and Melton Hill Dams. The thermal discharges from the Bull Run Fossil  
17 Plant result in the thermal stratification of the Melton Hill Reservoir. This results in hourly water  
18 temperature fluctuations of as much as 4°F between a monitor at CRM 22.6 (downstream of  
19 Melton Hill Dam) and one further downstream at CRM 16.1 at the location of the proposed CRN  
20 discharge (TVA 2017-TN4921).

21 There is hazardous and radioactive contamination of the sediments in the Clinch River from  
22 above Melton Hill Reservoir (CRM 44) to the confluence of the Clinch River with the main stem  
23 of the Tennessee River (CRM 0). As a result, the State of Tennessee has issued fish  
24 consumption advisories for contaminants (polychlorinated biphenyls) for striped bass (*Morone*  
25 *saxatilis*) with a precautionary advisory for catfish (*Family Ictaluridae*) and sauger (*Sander*  
26 *canadensis*) as a result of polychlorinated biphenyls (TDEC 2016-TN5172).

27 TVA conducted benthic macroinvertebrate sampling in 2011 at two locations: CRM 15.0  
28 (slightly downstream from the proposed discharge) and CRM 18.8 (approximately a mile  
29 upstream of the proposed intake). Ten samples were taken at each location in May, July, and  
30 October 2011. Between September 21 and 26, 2011, a mollusk and habitat survey was  
31 conducted using semi-quantitative and qualitative sampling methods (TRC 2011-TN5168). A  
32 total of 74 living native mussels were collected from six different species. No Federally  
33 protected species including the pink mucket (*Lampsilis abrupta*) and the sheepsnose mussel  
34 (*Plethobasus cyphus*) were identified in either survey. The survey of mollusks observed that  
35 zebra mussels (*Dreissena polymorpha*) were found attached to 71 of the 74 living native  
36 mussels. The average area of coverage on an individual mussel was 28 percent and coverage  
37 ranged from 5 to 100 percent (TRC 2011-TN5168). The presence of zebra mussels is  
38 detrimental to the survival of native mussels. Zebra mussels affect the growth and reproduction  
39 of native mussels by competing for space and food, interfering with the native mussel's ability to  
40 open and close their shells, impairing movement of the native mussels, and depositing  
41 metabolic wastes on native mussels (FWS 2015-TN5218).

1 Based on the sampling studies and the condition of the living native mussels it is unlikely that  
2 either of the protected mussel species would be located in the Clinch River arm of the Watts Bar  
3 Reservoir.

4 During 2011, TVA performed fish sampling studies at two sampling locations downstream  
5 between CRM 14 and CRM 15 and upstream between CRM 18 and CRM 19.8 using  
6 electrofishing and gillnetting techniques (TVA 2013-TN5167). Surveys were conducted during  
7 the months of February, May, July, and October. No Federally protected fish species were  
8 identified during the surveys.

### 9 **M.3.2 Offsite Transmission Line Upgrades**

10 Uplands within the overhead transmission line right-of-ways depicted in Figure M-4 mostly  
11 comprise artificially maintained scrub-shrub/herbaceous vegetation similar to that described for  
12 the 500-kV transmission line corridor where the new 69-kV line would be buried (Section  
13 M.3.1.1). These offsite corridors may also intersect wetlands, streams, rivers, ponds, and  
14 reservoirs, as well as possible upland features different from scrub-shrub/herbaceous  
15 vegetation. Because TVA's identification of these corridors currently is conceptual and because  
16 TVA has not identified where specific upgrades would occur, the locations of relevant wetlands  
17 and waterbodies and upland habitats that differ from scrub-shrub/herbaceous, within the offsite  
18 transmission line corridors, are not described in this BA.

### 19 **M.3.3 Possible Future CRN Facilities**

20 The 935-ac CRN Site currently is undeveloped and not used for power-generating activities.  
21 Although TVA has not yet selected a specific reactor design, TVA's PPE provides bounding  
22 parameters for a "surrogate plant" that a future selected SMR design is expected to fall within.  
23 The four SMR technologies used to develop the PPE (Section M.1) all represent pressurized  
24 water reactors with below-grade containment, passive containment cooling for the ultimate heat  
25 sink, and closed-cycle wet cooling for the cooling-water system (CWS) (TVA 2017-TN4921,  
26 TVA 2017-TN4922). The general layout is depicted as part of Figure M-3 and includes the  
27 power block, turbine island, switchyard, cooling tower, independent spent fuel storage  
28 installation areas, offsite road improvement areas, and the areas that would be permanently or  
29 temporarily disturbed on and near the CRN Site.

30 The paragraphs below briefly describe CRN facilities that would have a major plant-environment  
31 interface. Not all proposed facilities are described; many are omitted that do not comprise a  
32 major part of the development footprint or have a major interface with the environment.

#### 33 **M.3.3.1 Power Block**

34 Much of the developed portion of the CRN Site would comprise the power block, a densely built  
35 area containing the proposed SMRs and containment, auxiliary buildings, and many other  
36 operationally connected facilities. TVA's PPE value for the height of the tallest power-block  
37 structure is 160 ft above plant grade. The power block would also be where the deepest  
38 excavation occurs; the PPE value for the depth of the deepest excavation is 138 ft below plant  
39 grade (TVA 2017-TN4922). The power block would be built in the southern portion of the CRN

1 Site, largely in the area that was previously disturbed for the CRBR. Several large cranes would  
2 be needed to install reactors on the CRN Site. The largest would be a 638-ft heavy-lift crane  
3 used in the main plant area (TVA 2017-TN4922).

#### 4 **M.3.3.2 Cooling-Water System**

5 Cooling water typically is obtained from a surface-water source; heat in the cooling water is  
6 typically rejected to the atmosphere; and blowdown and liquid effluents typically are discharged  
7 to the environment. The source of cooling water would be surface water from the Clinch River  
8 arm of the Watts Bar Reservoir. A portion of the makeup water would be discharged to the  
9 Clinch River, approximately 2.5 mi downstream of the cooling-water intake. The remaining  
10 portion of the water would be released to the atmosphere via evaporative cooling through  
11 mechanical draft cooling towers (TVA 2017-TN4921, TVA 2016-TN5018).

12 The location of the intake structure is indicated in Figure M-3 at CRM 17.9, on the east side of  
13 the CRN Site. The intake design features are intended to keep the water velocity through the  
14 dual-flow traveling screens at less than 0.5 fps to minimize impingement of fish or other aquatic  
15 biota (TVA 2017-TN4921).

16 TVA anticipates that the intake structure would be approximately 50 ft long and 50 ft wide, with  
17 four intake channels leading to four pump bays. Bar screens would prevent debris from  
18 entering the intake channels and dual-flow traveling screens would prevent smaller debris from  
19 reaching the pumps in the pump bays. The vertical height of the structure would be  
20 approximately 25 ft with the top deck elevation above the 100-year flood elevation. The  
21 riverbed near the shore would need to be deepened slightly to form a forebay between the face  
22 of the intake and the main channel of the river so water would enter the intake system below the  
23 minimum water level of the reservoir. However, the precise location of the intake and the depth  
24 and amount of riverbed excavated would be included in any future CP or COL application  
25 (TVA 2017-TN4921).

26 Liquid effluents from the plant would be transported via pipeline to a holding pond and then to  
27 the discharge structure indicated in Figure M-3. The discharge would be built at approximately  
28 CRM 15.5 on the west side of the CRN Site. The diffuser pipe would be partially buried,  
29 requiring in-water excavation of the river bottom. Installation of the discharge also might require  
30 excavation near the shoreline (TVA 2017-TN4921). Installation of the discharge would require  
31 placement of two parallel 3-ft-diameter pipes that extend into the river at an elevation of about  
32 720 ft, or 4 ft above the bottom at the offshore end. The conceptual design would have diffuser  
33 ports on the downstream side of the last 12 to 15 ft of each pipe in order to effect a discharge  
34 velocity of 8 to 10 fps. A vault containing instruments to monitor effluent flow and temperature  
35 would be located upstream. Valves installed in each pipe would be used to control discharge  
36 flow for mixing or exit velocity or for directing flow to one pipe if needed for maintenance  
37 (TVA 2017-TN4921).

38 Approximately 0.5 mi of new pipeline would be laid to convey water from the intake structure to  
39 the main plant area; approximately 0.4 mi of new pipeline would be laid to convey water from  
40 the main plant area to the discharge pipe (TVA 2017-TN4920).

1 TVA's conceptual design calls for a currently unknown number of linear mechanical draft cooling  
2 towers to dissipate heat from the CWS. The cooling towers would be located just west of the  
3 power block (Figure M-3) and would be 65 ft or less in height.

#### 4 **M.3.3.3 Barge-Unloading Facility**

5 TVA proposes to refurbish an existing but inactive barge terminal (Figure M-3). Materials or  
6 equipment shipped by barge to the CRN Site would be offloaded at this terminal. Anticipated  
7 refurbishment activities are improvements to the existing retaining wall, and installation of  
8 bollards or mooring cells to secure barges at the terminal.

#### 9 **M.3.3.4 Melton Hill Dam Bypass**

10 TVA proposes to add a bypass flow system (conduit) through an existing part of the Melton Hill  
11 Dam structure to maintain a minimum flow of 400 cubic feet per second (cfs) independent of the  
12 hydroelectric generating system.

#### 13 **M.3.3.5 Onsite Transmission System**

14 Existing transmission lines serving the area of the CRN Site are 161-kV and 500-kV lines.  
15 Anticipated changes and additions to the transmission system that would connect a potential  
16 800-MW(e) plant at the CRN Site to the grid that distributes power to the TVA service territory  
17 include (1) new onsite switchyards, (2) relocation of an existing 161-kV line within CRN Site  
18 boundary, and (3) addition of a new 69-kV underground line within the existing 500-kV corridor  
19 that extends from within the CRN Site to the Bethel Valley Substation. Changes 1 and 2 are  
20 part of the CRN Site development footprint (Figure M-3). Change 3 would occur partially within  
21 the CRN Site development footprint (Figure M-3) and partially offsite (Figure M-2).

#### 22 **M.3.3.6 Support and Laydown Areas**

23 Construction-support and laydown areas (Figure M-3) would be established to support  
24 fabrication and installation activities and might be maintained as laydown areas for future  
25 maintenance of the plant (TVA 2017-TN4922).

#### 26 **M.3.3.7 Other Facilities**

27 Other facilities would include a concrete batch plant, and radioactive waste management and  
28 diesel generator buildings.

#### 29 **M.3.3.8 Offsite Transmission Line Upgrades**

30 TVA has conceptually identified multiple specific segments of existing overhead transmission  
31 line in eastern Tennessee and in parts of Kentucky and Georgia that may have to be upgraded  
32 to accommodate power delivered to TVA's grid from SMRs at the CRN Site.

33 In its environmental report (ER), TVA tabulated the total length of transmission line segments to  
34 be uprated, reconducted, or rebuilt as approximately 191 mi, 122 mi, and 13 mi, respectively,  
35 totaling about 326 mi (TVA 2017-TN4921). However, TVA subsequently provided spatial data  
36

1 that indicated the segment lengths to be uprated or reconducted could be up to 215 and  
 2 212 mi, respectively, totaling 440 mi inclusive of the 13-mi line that would be rebuilt (TVA 2017-  
 3 TN4920) (Table M-3).

4 The routes for each segment identified for possible upgrade by TVA are shown in Figure M-4.  
 5 Table M-3 lists each segment and the type of upgrade proposed by TVA. Rebuilds involve  
 6 building new transmission poles or towers and installing new conductors within an existing right-  
 7 of-way. Reconductoring involves installing new conductors on existing poles or towers within an  
 8 existing right-of-way. Uprating a transmission line involves replacing conductors on existing  
 9 poles or towers within an existing right-of-way with new conductors capable of carrying a higher  
 10 voltage than the replaced conductors. These and related upgrade activities are described in  
 11 greater detail in Section M.4.2.

12 **Table M-3. Offsite Transmission Lines where Upgrades (Uprate, Reconductor, Rebuild)**  
 13 **Would Occur and Related Information Based on TVA-Provided GIS Files**

State	County	Line	Segment(s)	Length (mi)	Engineering Solution
Georgia	Catoosa	L5697	141 - 154	5.92	Reconductor
Kentucky	Bell	L5125	448 - 212	12.09	Reconductor
Kentucky	Whitley	L5125	448 - 212	8.05	Reconductor
Tennessee	Anderson	L5125	448 - 212	1.25	Reconductor
Tennessee	Anderson	L5235	82 - 128	3.54	Reconductor
Tennessee	Anderson	L5235	82 - 128	0.60	Reconductor
Tennessee	Anderson	L5280	86 - 119	1.48	Reconductor
Tennessee	Anderson	L5280	86 - 119	0.60	Reconductor
Tennessee	Anderson	L5659	1 to 55	4.46	Reconductor
Tennessee	Anderson	L5882	298A & 298-310	2.74	Reconductor
Tennessee	Anderson	L5882	298A & 298-310	0.04	Reconductor
Tennessee	Anderson	L5882	298A & 298-310	0.04	Reconductor
Tennessee	Anderson	L5882	298A & 298-310	13.89	Reconductor
<b>County Total</b>				28.63	
Tennessee	Bledsoe	L5173	1-182A & 182A - 40	16.54	Uprate
Tennessee	Bledsoe	L5173	1-182A & 182A - 40	3.91	Uprate
<b>County Total</b>				20.45	
Tennessee	Campbell	L5125	448 - 212	12.66	Reconductor
Tennessee	Campbell	L5125	448 - 212	10.83	Reconductor
Tennessee	Campbell	L5125	448 - 212	0.02	Reconductor
Tennessee	Campbell	L5125	448 - 212	3.92	Reconductor
<b>County Total</b>				27.42	
Tennessee	Claiborne	L5125	448 - 212	2.43	Reconductor
Tennessee	Cocke	L5957	51 - 181 & 1 - 50	4.37	Reconductor
Tennessee	Cocke	L5957	51 - 181 & 1 - 50	7.98	Reconductor
<b>County Total</b>				12.35	
Tennessee	Cumberland	L5204	198A - 215	6.35	Reconductor
Tennessee	Cumberland	L5204	198A - 215	6.09	Reconductor
Tennessee	Cumberland	L5204	198A - 215	0.04	Reconductor
Tennessee	Cumberland	L5204	198A - 215	3.90	Reconductor
Tennessee	Cumberland	L5205	215-297 & A-G	17.43	Uprate
Tennessee	Cumberland	L5205	215-297 & A-G	2.49	Uprate
<b>County Total</b>				36.30	

Table M-3. (contd)

State	County	Line	Segment(s)	Length (mi)	Engineering Solution
Tennessee	Franklin	L5167	941B-975	11.70	Uprate
Tennessee	Franklin	L5702	1	9.15	Reconductor
				<b>County Total</b>	20.85
Tennessee	Grainger	L5186	E1 - E5 & 6 - 234	18.36	Uprate
Tennessee	Greene	L5624	E1 - E39 & 40 & E35 & 192 - 84	8.25	Uprate
Tennessee	Greene	L5624	E1 - E39 & 40 & E35 & 192 - 84	18.11	Uprate
				<b>County Total</b>	26.36
Tennessee	Grundy	L5167	941B-975	6.78	Uprate
Tennessee	Grundy	L5167	941B-975	17.68	Uprate
Tennessee	Grundy	L5167	941B-975	0.16	Uprate
Tennessee	Grundy	L5167	941B-975	0.06	Uprate
				<b>County Total</b>	24.68
Tennessee	Hamblen	L5186	E1 - E5 & 6 - 234	1.45	Uprate
Tennessee	Hamblen	L5624	E1 - E39 & 40 & E35 & 192 - 84 E136 - E120 & 120 - 164 & 164	8.47	Uprate
Tennessee	Hamblen	L5940	- 185A	2.18	Uprate
				<b>County Total</b>	12.10
Tennessee	Hamilton	L5697	141 - 154	0.73	Reconductor
Tennessee	Hawkins	L5186	E1 - E5 & 6 - 234	17.74	Uprate
Tennessee	Hawkins	L5624	E1 - E39 & 40 & E35 & 192 - 84	4.10	Uprate
				<b>County Total</b>	21.85
Tennessee	Jefferson	L5624	E1 - E39 & 40 & E35 & 192 - 84 E136 - E120 & 120 - 164 & 164	1.49	Uprate
Tennessee	Jefferson	L5940	- 185A	12.79	Uprate
Tennessee	Jefferson	L5957	51 - 181 & 1 - 50	9.97	Reconductor
Tennessee	Jefferson	L5957	51 - 181 & 1 - 50	8.90	Reconductor
Tennessee	Jefferson	L5957	51 - 181 & 1 - 50	4.13	Reconductor
				<b>County Total</b>	37.29
Tennessee	Knox	L5092	120 - 212	12.57	Rebuild
Tennessee	Knox	L5659	1 to 55	6.48	Reconductor
				<b>County Total</b>	19.05
Tennessee	Putnam	L5204	198A - 215	1.46	Reconductor
Tennessee	Rhea	L5173	1-182A & 182A - 40	14.15	Uprate
Tennessee	Roane	L5205	215-297 & A-G	1.87	Uprate
Tennessee	Roane	L5235	82 - 128	0.24	Reconductor
Tennessee	Roane	L5235	82 - 128	0.95	Reconductor
Tennessee	Roane	L5280	86 - 119	0.28	Reconductor
Tennessee	Roane	L5280	86 - 119	0.95	Reconductor
Tennessee	Roane	L5743	150-208A	8.41	Reconductor
Tennessee	Roane	L5743	150-208A	7.91	Reconductor
Tennessee	Roane	L5743	150-208A	1.93	Reconductor
Tennessee	Roane	L5743	150-208A	10.86	Reconductor
Tennessee	Roane	L5743	150-208A	1.00	Reconductor
Tennessee	Roane	L5743	150-208A	1.80	Reconductor
Tennessee	Roane	L5743	150-208A	1.07	Reconductor
Tennessee	Roane	L5743	150-208A	1.07	Reconductor

**Table M-3. (contd)**

State	County	Line	Segment(s)	Length (mi)	Engineering Solution
				<b>County Total</b>	38.34
Tennessee	Scott	L5882	298A & 298-310	2.68	Reconductor
Tennessee	Scott	L5882	298A & 298-310	17.52	Reconductor
				<b>County Total</b>	20.20
Tennessee	Sequatchie	L5167	941B-975	7.02	Uprate
Tennessee	Sevier	L5957	51 - 181 & 1 - 50	0.86	Reconductor
Tennessee	Van Buren	L5173	1-182A & 182A - 40	15.71	Uprate
Tennessee	Warren	L5173	1-182A & 182A - 40	1.05	Uprate
Tennessee	White	L5173	1-182A & 182A - 40	5.65	Uprate
				<b>Grand Total</b>	439.35

1 **M.4 Building Impacts**

2 The discussion in this section provides an overview of potential impacts on terrestrial and aquatic  
3 resources that could result from building the facilities discussed in the CRN Site PPE. Section  
4 M.5 of this BA provides a complementary overview of potential impacts on terrestrial and aquatic  
5 resources from operation of those facilities. Most information presented in these overview  
6 sections is drawn from the review team’s EIS to support its review of the ESP application.  
7 Section M.7 of this BA provides an assessment of the potential effects on individual species and  
8 habitats from the alteration of terrestrial and aquatic resources resulting from building and  
9 operating the contemplated new facilities.

10 In a final rule dated October 9, 2007 (72 FR 57416-TN260), the NRC limited the definition of  
11 “construction” to the activities that fall within its regulatory authority in 10 CFR Part 51.4  
12 (TN250). Many of the site-preparation activities associated with building a nuclear power plant  
13 are not part of the NRC action to license the plant. Activities that are associated with  
14 construction, but that are not within the purview of the NRC action, are grouped under the term  
15 “preconstruction.” Preconstruction activities include clearing and grading, excavating, erecting  
16 support buildings and transmission lines, and other associated activities that lack a nexus to  
17 nuclear safety. These preconstruction activities may take place before the application for a COL  
18 is submitted, during the NRC staff’s review of a COL application, or after a COL has been  
19 granted. Although preconstruction activities are outside the NRC’s regulatory authority, many of  
20 the activities are within the regulatory authority of local, State, or other Federal agencies,  
21 including the USACE. Because this is a joint BA for both the NRC and the USACE, the  
22 distinction between construction and preconstruction is not carried forward in this BA; both are  
23 jointly discussed using the term “building.”

24 **M.4.1 CRN Site and Vicinity**

25 This section provides information about the impacts on baseline terrestrial and aquatic  
26 resources described in Section M.3.1 from site preparation and development activities on the  
27 CRN Site, in the BTA, and within the existing 500-kV transmission line corridor where the new  
28 69-kV transmission line would be buried.

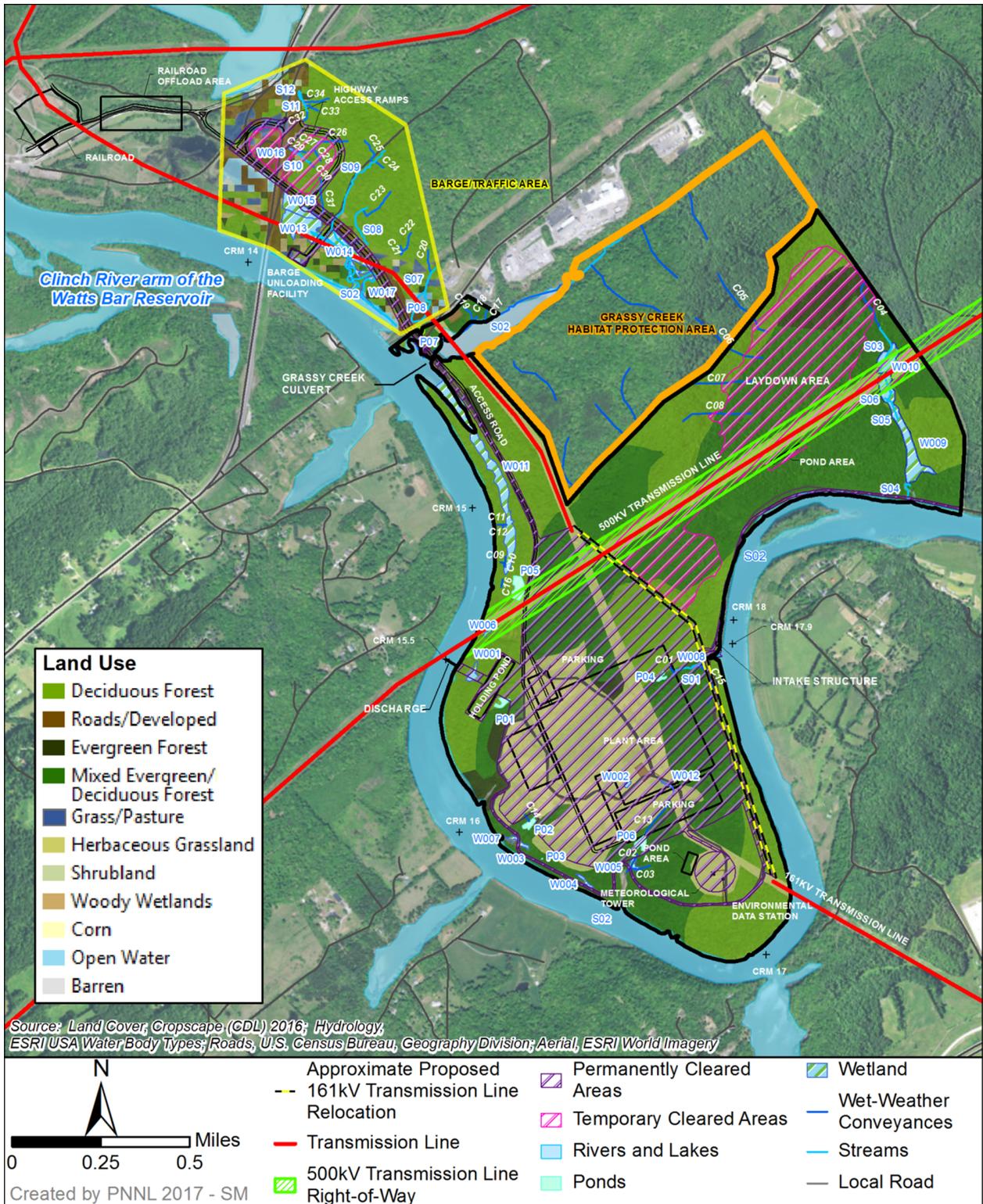
1 **M.4.1.1 Upland Habitats**

2 Building activities would start with land clearing and site preparation work on the CRN Site and  
 3 development of the barge facility and haul road in the BTA. The land-clearing and site  
 4 preparation phase would continue for about 1 year, during which time most impacts on  
 5 terrestrial habitats, including wetlands, would have taken place. Activities to further excavate  
 6 and develop the site and erect structures such as the intake, discharge and the support and  
 7 safety-related facilities would occur over a subsequent period of 4 to 5 years. (TVA 2017-  
 8 TN4921).

9 Approximately 494 ac of the CRN Site and 45 ac of the BTA (approximately 539 ac total) would  
 10 be disturbed by building activities (Table M-4). The affected areas include approximately 327 ac  
 11 on the CRN Site and 30 ac in the BTA that would be permanently occupied by facilities over the  
 12 life of the project (Table M-4). The affected areas also include about 167 ac on the CRN Site  
 13 and about 15 ac in the BTA that would be only temporarily disturbed (Table M-4) (TVA 2017-  
 14 TN4920). Figure M-7 is an overlay showing terrestrial habitats permanently and temporarily  
 15 cleared on the CRN Site and in the BTA. By making the maximum possible use of the existing  
 16 CRBR footprint, TVA has designed the building-activity footprint to minimize impacts on forest  
 17 and wetlands. Approximate affected acreages by habitat type/land cover on the CRN Site and  
 18 BTA are provided in Table M-4.

19 **Table M-4. Habitat Types and Land-Cover Types that Would Be Disturbed by Developing**  
 20 **the CRN Site and BTA. Obtained from information provided by TVA (2017-**  
 21 **TN4920).**

Location/Habitat Types/ Land-Cover Types	Approximate Acreage Permanently Affected	Approximate Acreage Temporarily Affected	Total Acreage Affected
<b>CRN Site</b>			
Herbaceous/Grassland	152	41	193
Mixed Evergreen-Deciduous Forest	106	90	196
Deciduous Forest	53	19	72
Roads/Developed Areas (Existing)	13	--	13
Evergreen Forest	3	17	20
Total	327	167	494
<b>Barge Traffic Area</b>			
Herbaceous/Grassland	1	1	2
Deciduous Forest	9	14	23
Roads/Developed Areas (Existing)	20	--	20
Total	30	15	45



1  
2 **Figure M-7. CRN Site and BTA Development Footprint Overlaid on Terrestrial Habitat**  
3 **Types**

1 *M.4.1.1.1 Forest*

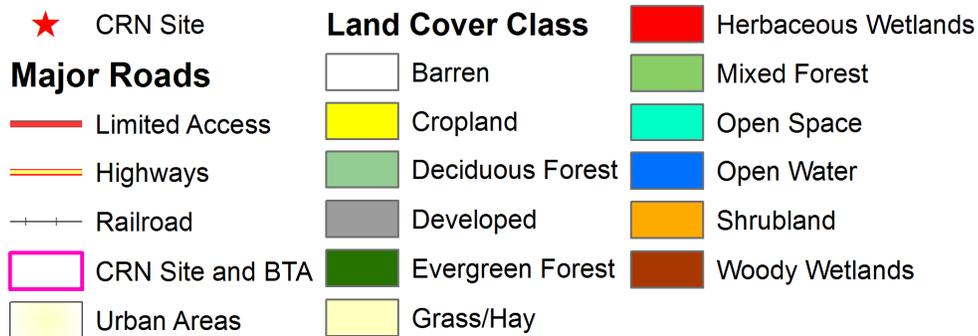
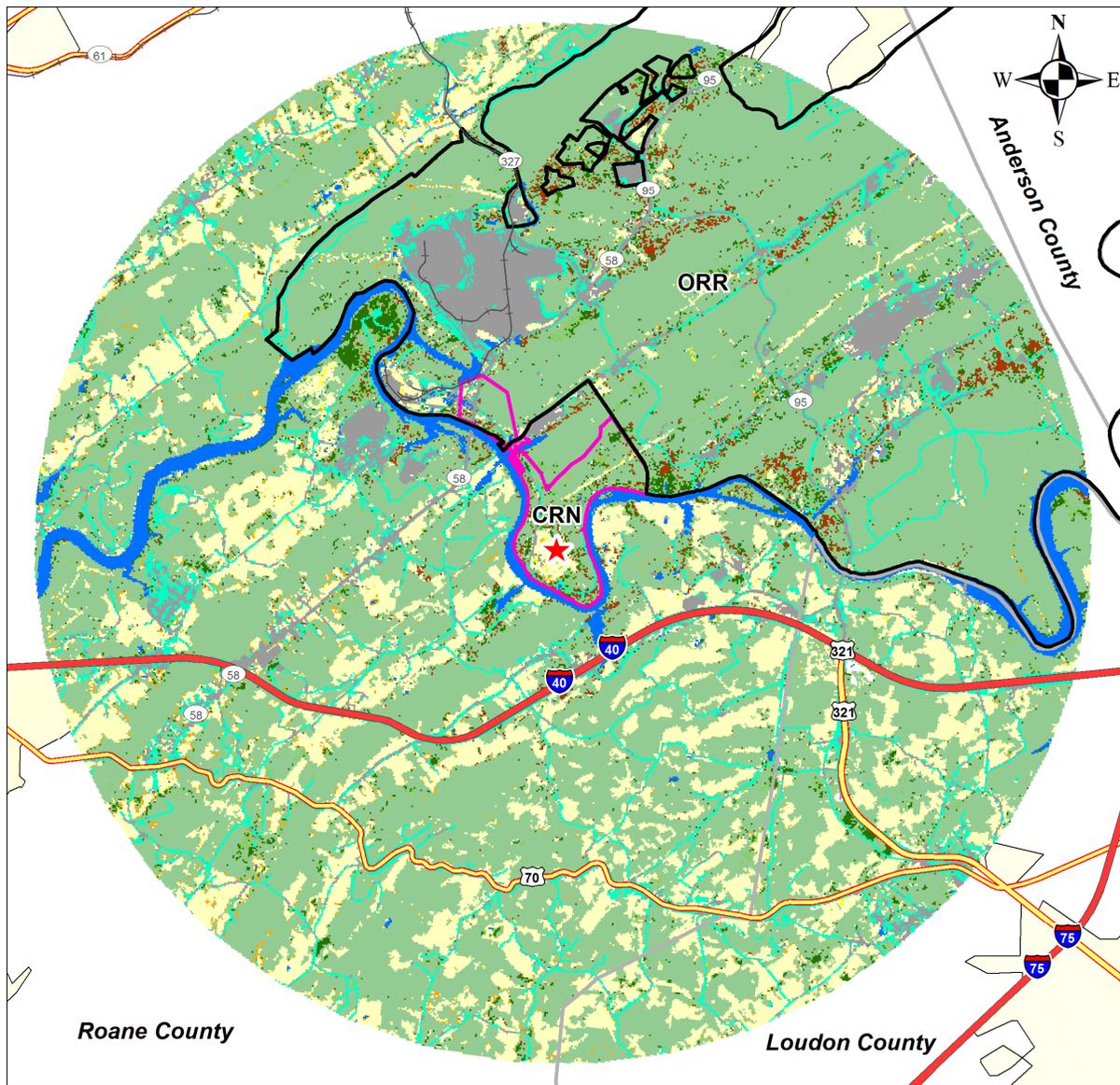
2 Clearing would remove about 196 ac of mixed evergreen-deciduous forest on the CRN Site and  
3 none in the BTA (Table M-4). Clearing would remove about 72 ac on the CRN Site and about  
4 23 ac of deciduous forest in the BTA (Table M-4). About 20 ac of evergreen forest would be  
5 cleared on the CRN Site and none in the BTA (Table M-4). The potentially affected evergreen  
6 forest likely consists of remnant pine plantings from when the CRBR footprint was redressed  
7 (discussed in Section M.3.1) (DOE 1984-TN5282). Of these impacts, 171 ac would be  
8 permanent, and 140 ac would be temporary (Table M-4). Clearing forest would reduce the  
9 extent of and fragment forest on the CRN Site and in the BTA. The overall forest impacts of  
10 311 ac represent 0.7 percent of forest occurring in the 6-mi vicinity (Figure M-8).

11 Building the intake and discharge structures (Figure M-3) along the reservoir shoreline (the  
12 Clinch River) would require removal of a relatively small patch of riparian vegetation within the  
13 footprint of each structure. No riparian vegetation would be cleared to reactivate the existing  
14 barge facility, and improvements to that facility would not require substantial additional clearing  
15 of shoreline riparian vegetation.

16 *M.4.1.1.2 Non-Forest Vegetation*

17 Approximately 195 ac of herbaceous/grassland and old-field vegetation on the CRN Site and in  
18 the BTA would be disturbed (Table M-4), mostly within the former footprint of the CRBR. Of  
19 these disturbances, 153 ac would be permanent impacts, and 42 ac would be temporary  
20 impacts (Table M-4). Much of the area that would be permanently affected is currently in a state  
21 of early forest succession, and further succession to mature forest would be precluded. This  
22 area comprises about 2 percent of the total acreage of similar vegetation within the 6-mi vicinity  
23 (Figure M-8).

24 An additional 210 ac of herbaceous/grassland would be temporarily disturbed east of the CRN  
25 Site by installation of the proposed 69-kV underground line within the existing Watts Bar Nuclear  
26 Plant–Bull Run Fossil Plant 500-kV corridor, which crosses the CRN Site and ties into the  
27 existing Bethel Valley Substation (Figure M-2). This area is currently a maintained right-of-way  
28 and would continue to be similarly maintained after installation of the underground transmission  
29 line. As part of implementing its proposed best management practices (BMPs), TVA would  
30 seed disturbed areas after installation of the underground conductors, and the review team  
31 expects that the affected areas would regenerate typical right-of-way vegetation in a few years.  
32 An additional 0.33 ac of herbaceous/grassland would be permanently removed by expansion of  
33 the Bethel Valley Substation.



1  
2  
3

**Figure M-8. Land Cover within the 6-Mi Vicinity of the Clinch River Site.**  
(Source: NASS 2017-TN5144)

1 **M.4.1.1.3** *Revegetation of Temporarily Disturbed Land*

2 Temporarily disturbed acreage may be revegetated or otherwise restored after clearing and  
 3 building activities using native or noninvasive herbaceous species. Revegetating using native  
 4 plant species would reduce competition from invasive species and facilitate forest succession.  
 5 Other temporarily disturbed areas may be replanted in trees (TVA 2017-TN4921), which would  
 6 likely further accelerate forest succession. Over several decades, some of these areas likely  
 7 would gradually transition physically and functionally from herbaceous/grassland to forest  
 8 habitat (TVA 2017-TN4921). Nevertheless, re-establishment of temporarily disturbed forest,  
 9 especially mature deciduous forest, could require several decades to more than a century.

10 In areas of permanent habitat conversion (e.g., forest to herbaceous/grassland or shrubland  
 11 such as in the relocated 161-kV transmission line onsite or water pipeline corridors for the intake  
 12 and discharge [Figure M-2]), habitat would be maintained in its converted state and the prior  
 13 functional value of the former forest communities would not be restored.

14 **M.4.1.2 Wetland Habitats**

15 Four wetlands (W001, W002, W008, and W012) (Figure M-4) with a total area of approximately  
 16 1.2 ac would be filled to build the proposed facilities on the CRN Site. The type, location, size,  
 17 condition, and jurisdictional status of these four wetlands are provided in Table M-5. The  
 18 condition of the affected wetlands ranges from degraded to moderate (Pilarski-Hall 2015-  
 19 TN5185). The functions of these wetlands, including any as wildlife habitat, would be lost.

20 **Table M-5. Affected Wetlands on the CRN Site (Source: TVA 2017)**

Wetland Number	Wetland Type <sup>(a)</sup>	Location	Impact	TVA Condition Category <sup>(b)</sup>	Size (ac)
W001	PF01E	Water discharge pipeline corridor on a terrace of the Clinch River	Fill	2	0.67
W002	PEM1E	Power-block area	Fill	1	0.13
W008	PF01E	Water intake pipeline corridor	Fill	2	0.23
W012	PEM1E	Power block and parking areas	Fill	1	0.13
<b>Total</b>					<b>1.16</b>

(a) Classification codes as defined in Cowardin et al. 1979-TN5186: PEM1E = Palustrine emergent, persistent vegetation, seasonally flooded/saturated; PFO1E = Palustrine forested, broad-leaved deciduous vegetation, seasonally flooded/saturated; PSS1E = Palustrine scrub-shrub, broad-leaved deciduous vegetation, seasonally flooded/saturated; PSSHh = Palustrine scrub-shrub, broad-leaved deciduous vegetation, permanently flooded, diked/impounded.

(b) Category 1 = degraded; Category 2 = moderate quality; Category 3 = high quality.

21 The other wetlands on the CRN Site listed in Table M-2 would be avoided and thus not  
 22 directly affected by building activities. Indirect effects on downgradient wetlands outside the  
 23 footprint of development would largely be reduced by the use of BMPs to prevent erosion and  
 24 sedimentation. These include soil stabilization via revegetation, drainage control measures,  
 25 and managing discharges in accordance with the CRN Site's future Storm Water Pollution  
 26 Prevention Plan and National Pollutant Discharge Elimination System (NPDES) permit, etc.  
 27 (TVA 2017-TN4921).

1 Dewatering of groundwater within the power-block excavation at the CRN Site would be  
2 necessary during development of the below-grade nuclear island structures and foundations  
3 described in Section M.3.2. Wetlands on the CRN Site and in the BTA are associated with  
4 surface water (streams or the Clinch River), and their association with groundwater is assumed  
5 but the extent of the connection is unknown. Because of their surface-water connection and the  
6 temporary nature of the power-block excavation, it is anticipated three nearby moderate quality  
7 wetlands—W003 (0.18 ac), W004 (0.24 ac), and W007 (0.17 ac) (Figure M-6 and Table M-2)  
8 (TVA 2017-TN4921)—could experience temporary dewatering during the power-block  
9 excavation.

10 TVA estimated that a total of approximately 0.5 ac across W013, W014, W015, and W017 (all  
11 moderate quality wetlands except W017, which is high quality [Table M-2]) in the BTA would be  
12 affected. Partial removal of these wetlands may adversely affect the integrity of the remaining  
13 portions of these wetlands (e.g., by providing an inroad for the establishment of invasive  
14 species). In addition, 0.11 ac (W016 [a moderate quality wetland (Table M-2)]) may be filled  
15 (TVA 2017-TN4921, TVA 2016-TN5145).

16 Using the FWS National Wetland Inventory database (FWS 2017-TN5327) and assuming fringe  
17 wetlands along streams, it is conservatively assumed that up to 2 ac of wetlands may occur  
18 within the existing 500-kV transmission line corridor where the proposed new 69-kV  
19 underground transmission line would be buried. It is conservatively assumed these 2 ac would  
20 be disturbed, although TVA would install the 69-kV line in accordance with its wetland clearing,  
21 building activities, and restoration BMPs that are specific to activities in transmission line  
22 corridors (TVA 2012-TN4911).

23 The approximately 1.2 ac of wetland impacts on the CRN Site, 0.6 ac of wetland impacts in the  
24 BTA, and the 2 ac of wetlands impacts within the existing 500-kV transmission line corridor total  
25 about 3.8 ac, which compose about 0.4 percent of the total acreage of wetlands within a 6-mi  
26 radius.

#### 27 **M.4.1.3 Aquatic Habitats**

28 TVA plans to site the proposed facilities and structures to avoid, to the extent possible, impacts  
29 on streams and other waterbodies.

##### 30 *M.4.1.3.1 Streams and Ponds*

31 One perennial stream (S01) and six ephemeral streams/wet weather conveyances (C01, C02,  
32 C03, C13, C14, C15) lie within TVA's estimated building-activity footprint. Two freshwater  
33 ponds (P04 and P06) also lie within the footprint (TVA 2017-TN4921). Five additional  
34 ephemeral streams located in the northeast section of the CRN Site (C04, C05, C06, C07, and  
35 C08) may be temporarily disturbed and then restored.

36 Within the BTA, two intermittent streams (S09 and S10) and six ephemeral streams (C26, C27,  
37 C28, C29, C30, and C31) would be affected by building improvements to Bear Creek Road, the  
38 CRN Site entrances, and development of a new intersection and access ramps on State Route

1 58 (SR 58). Stream S10 and the six ephemeral streams would be permanently altered through  
2 grading and filling as part of the road development (TVA 2017-TN4921).

3 TVA has stated that they would use BMPs to minimize erosion and transport of sediments in the  
4 streams. TVA uses BMPs specifically directed toward avoiding or minimizing adverse impacts  
5 on streamside management zones (SMZ) and the waterbodies. TVA also indicated they would  
6 follow a stormwater pollution prevention plan that sets controls to manage runoff during clearing  
7 and building activities (TVA 2017-TN4921).

8 The project would also include installing a new right-of-way segment for the 161-kV line on the  
9 CRN Site and an underground 69-kV line for the 5-mi segment between the Bethel Valley  
10 Substation and the CRN Site as discussed previously. Installation of the buried 69-kV line  
11 would take place entirely within an existing right-of-way. However, the installation would cross  
12 six streams that flow roughly perpendicularly across the right-of-way., as discussed in Section  
13 2.4.2.1. TVA has indicated that they would attempt to tunnel under the streams where  
14 practicable (TVA 2017-TN4921). TVA expects to employ BMPs to reduce the impacts from  
15 sediment during the installation of the underground conductors. TVA has committed to restoring  
16 any disturbance to streams immediately after work is completed (TVA 2017-TN4921). The  
17 review team expects that the USACE would require TVA to restore surface disturbances to  
18 jurisdictional streams as part of any Department of the Army permit issued under the Clean  
19 Water Act.

#### 20 *M.4.1.3.2 Clinch River Arm of Watts Bar Reservoir*

21 Aquatic habitats and organisms in the Clinch River could be affected by installation of the intake  
22 structure, discharge structure, improvements to the barge facility, and installation of a new  
23 culvert under the road in the Grassy Creek embayment (that is part of the Clinch River arm of  
24 Watts Bar Reservoir).

25 The proposed cooling-water intake and discharge structures are described in Section M.3.3.

26 TVA discusses the installation of the intake and discharge and indicates that "... these activities  
27 would affect only small areas of the reservoir" (TVA 2017-TN4921). In addition, these activities  
28 would require a Department of the Army permit from the USACE, and TVA would need to  
29 conduct activities in accordance with the requirements of the permit. TVA has indicated that no  
30 in-stream dredging would be required for activities to build the intake or place the discharge  
31 although shoreline excavation or underwater excavation would be necessary (TVA 2017-  
32 TN4921). TVA anticipates using BMPs to prevent erosion and sediment transport. The review  
33 team expects that TVA would use a temporary cofferdam during placement of the intake  
34 structure, and TVA may use temporary silt curtains or cofferdams when building the discharge  
35 structure (TVA 2017-TN4921).

36 TVA would install a new culvert in the Grassy Creek embayment of the Clinch River arm of the  
37 Watts Bar Reservoir as part of the roadway improvements to the access road as discussed in  
38 Section M.3. TVA would use BMPs such as silt curtains and cofferdams to minimize erosion  
39 and prevent the transport of sediments into the reservoir (TVA 2017-TN4921).

1 TVA would refurbish the existing inactive barge terminal at CRM 14.2 near the entrance to the  
2 CRN Site and Bear Creek Road. TVA can be expected to repair or enlarge the existing  
3 retaining wall and install steel or wooden pilings or mooring posts to secure the barges.  
4 Dredging activities are not anticipated; however, piles may be installed during the barge facility  
5 improvements. The review team does not anticipate that TVA would disturb much river-bottom  
6 area when rebuilding the barge terminal facilities.

7 TVA would conduct barging activities while building the project. However, TVA indicated that  
8 most deliveries of modules and components would occur via road or rail (TVA 2017-TN4921).  
9 Thus, the barges arriving at the barge facility are anticipated to be only a few per year.

10 Other than at the proposed locations for the features noted above, TVA indicates in figures in  
11 the ER that a buffer of undisturbed riparian forest vegetation would be left between disturbed  
12 lands and the river (TVA 2017-TN4921). This buffer, combined with BMPs to prevent erosion  
13 and sedimentation from disturbed soils, would effectively prevent sedimentation of aquatic  
14 habitats in the river and would preserve shaded aquatic habitats at the edge of the river.

15 The bypass that TVA proposes to build at the Melton Hill Dam would be built inside the existing  
16 dam; therefore, building it would not affect aquatic life or disturb sediments (TVA 2017-TN4921).

#### 17 **M.4.1.4 Noise Impacts during Building Activities**

18 Building activities are usually performed in a series of steps or phases, and noise associated  
19 with different phases can vary greatly depending on the type of equipment used (WSDOT 2017-  
20 TN5313). TVA stated that typical noise and vibration would be generated by the operation of  
21 machinery and vehicles, including internal combustion engines (e.g., front-end loaders, tractors,  
22 scrapers/graders, heavy trucks, cranes, concrete pumps, and generators), impact equipment  
23 (e.g., pneumatic equipment, jack hammers, and pile drivers), other equipment (e.g., vibrators,  
24 saws, and hydro excavation equipment), and machine backup alarms (TVA 2017-TN4921).  
25 These include apparatuses in each of the three categories of typical construction equipment  
26 identified by Washington State Department of Transportation (WSDOT) (2017-TN5313), heavy  
27 equipment (earth-moving); stationary equipment (pumps, generators, etc.); and impact  
28 equipment (pile drivers, etc.). TVA stated that more intense noise would be generated by  
29 blasting, demolition, and testing of the emergency warning siren. Use of equipment and  
30 blasting activities add noise to background sound levels and cause ground vibration that may  
31 affect surface and underground structures (OSMRE 2017-TN5353).

##### 32 *M.4.1.4.1 Typical Construction Equipment*

33 TVA's maximum expected noise level of 101 decibels adjusted (dBA) due to building activities  
34 measured at 50 ft from the source (TVA 2017-TN4921) comports with the high end of average  
35 maximum noise levels at 50 feet that range from about 73 to 101 dBA for non-impact heavy  
36 equipment (WSDOT 2017-TN5313). TVA stated that some infrequent or nighttime construction  
37 activities could generate temporary noise levels at or above 60 to 90 dBA at a distance of 100 ft  
38 from the source (TVA 2017-TN4921). TVA also noted use of impact equipment (see above)  
39 that may generate noise levels from 79 to 110 dBA at 50 ft from the source (WSDOT 2017-  
40 TN5313). Stationary equipment (such as that noted above by TVA) generally runs continuously

1 at relatively constant power and speeds, and produces noise levels that can range from 68 to  
2 88 dBA 50 ft from the source (WSDOT 2017-TN5313). TVA has stated that background sound  
3 in the project area is about 46 to 48 dBA during the day and between 41 and 49 dBA during the  
4 night (TVA 2017-TN4921).

5 Substrate, topography, vegetation, and atmospheric conditions affect the intensity level of noise  
6 as it is propagated over distance. Because vegetation, topography, and atmospheric conditions  
7 can vary greatly, these factors are generally not included in a BA (WSDOT 2017-TN5313). The  
8 standard attenuation rate for hard site conditions (substrate such as concrete or open water) is  
9 6 dB per doubling of distance for point source noise (WSDOT 2017-TN5313), which includes all  
10 the equipment noted above. When ground cover or normal unpacked earth (i.e., a soft site)  
11 exists, the ground becomes absorptive of noise energy and can result in an additional 1.5 dB  
12 reduction per doubling of distance as it spreads from the source (WSDOT 2017-TN5313). Note  
13 that use of this factor alone (without topography, vegetation, and atmospheric conditions) likely  
14 predicts noise levels that are higher than actual noise levels (WSDOT 2017-TN5313).

15 Assuming noise decreases by approximately 7.5 dBA per doubling of distance from the source  
16 over soft ground (WSDOT 2017-TN5313), project construction noise could travel as little as  
17 400 ft (starting as 60 dBA at 100 ft from the source) up to 12,800 ft (roughly 2.4 mi) (starting  
18 at 110 dBA at 50 ft from the source) before it attenuates to 45 and 50 dBA, respectively,  
19 (i.e., approximate background sound levels). These noise intensity levels may represent  
20 episodic highs and lows. Heavy construction equipment more typically generates an  
21 estimated noise level of approximately 85 decibels adjusted (dBA) at 50 ft from the source  
22 (USDOT 2017-TN5383) and would thus travel up to 1,600 ft before it attenuates to 47.5 dBA.  
23 This noise intensity level may be more representative of typical bouts of noise. The above noise  
24 levels could occur at most locations on the CRN Site and in the BTA, and also along the roughly  
25 5-mi-long underground transmission line between the CRN Site and Bethel Valley Substation,  
26 and could thus inject noise at the above levels and distances into the surrounding landscape.

#### 27 *M.4.1.4.2 Noise to Aquatic Ecosystems*

28 Dredging activities are not anticipated; however, piles may be driven during the barge facility  
29 improvements. Placement of piles would affect small areas of habitat within the footprint of the  
30 piles (TVA 2017-TN4921). In addition, although most fish species would avoid the underwater  
31 noise of pile driving, some species could be affected by the noise and the pressure wave  
32 generated by the pile driver.

#### 33 *M.4.1.4.3 Blasting and Demolition*

34 Excavation for the power block(s) (Section M.3.2) requires the removal of soil and rock.  
35 Periodic blasting during the dayshift would be used to remove rock. Blasting and demolition  
36 would occur early in the building activities at intermittent frequencies and only occur during the  
37 daylight hours (between 7:00 a.m. and 5:00 p.m.) (TVA 2017-TN4921). Blasting noise can  
38 reach 126 dBA (WSDOT 2017-TN5313). Assuming noise decreases by approximately 7.5 dBA  
39 per doubling of distance from the source over soft ground (WSDOT 2017-TN5313), blasting-  
40 type construction noise could travel 51,200 ft (roughly 9.6 mi) before it attenuates to 51 dBA  
41 (i.e., approximate background sound level).

1 **M.4.1.4.4 Combined Noise**

2 Excavation activities for the power block(s) may occur in conjunction with site preparation  
3 activities. Thus, blasting may be concurrent with the use of the typical construction equipment  
4 described above. Also, the different types of typical construction equipment may be operated at  
5 the same time in the absence of blasting.

6 Although noise from multiple sources at the same location may result in louder levels than a  
7 single source alone, the decibel is measured on a logarithmic scale, so noise levels cannot be  
8 added by standard addition. For example, two noises of equal level ( $\pm 1$  dB) combine to raise  
9 the noise level by 3 dB. However, if two noises differ by more than 10 dB, there is no combined  
10 increase in the noise level; the higher output covers any other noise (WSDOT 2017-TN5313).

11 It is necessary to follow the rules of decibel addition provided by WSDOT (2017-TN5313) to  
12 determine the combined noise level of blasting and typical construction equipment operating  
13 together. The three loudest noise levels are 126 dBA (blasting), 110 dBA (impact equipment),  
14 and 101 dBA (earth-moving equipment). There is a difference of 9 dBA between the lower two  
15 noise levels, so 1 dBA is added to 110 dBA. The difference between the resultant combined  
16 level of 102 dBA and 126 dBA is greater than 10 dBA; thus, nothing is added to 126 dBA. The  
17 126 dBA blasting noise covers any other noise and there would be no increase due to other  
18 concurrent noises at these levels.

19 Without blasting, the three loudest noise levels would be 110 dBA (impact equipment), 101 dBA  
20 (earth-moving equipment), and 88 dBA (stationary equipment). The difference between the  
21 lower two levels is greater than 10 dBA so nothing is added to 101 dBA. However, the  
22 difference between 110 dBA and 101 dBA is 9 dBA, so 1 dBA is added to 110 dBA to create a  
23 combined noise level of 111 dBA, which is a very minor increase.

24 Consequently, there would be virtually no combined noise levels of any consequence above  
25 and beyond the above individual noise levels.

26 **M.4.1.4.5 Noise Reduction**

27 TVA has stated in its application (TVA 2017) that it would attempt noise reduction via the  
28 following methods:

- 29 • Using noise-reduction devices on heavy equipment (i.e., mufflers)
- 30 • Limiting driving speeds, use of “Jake brakes,” and tail-gate slamming
- 31 • Building earthen berms
- 32 • Placing foliage or ground cover between the noise sources and receptors.

33 **M.4.1.5 Wildlife Collisions with Tall Structures**

34 Tall construction equipment present potential collision obstacles for volant (flying) wildlife that  
35 otherwise would not be present. Several large cranes would be used, the largest being 638 ft in  
36 height (TVA 2017-TN4922).

1 **M.4.1.6 Herbicide Use**

2 In areas of land clearing that would result in permanent habitat conversion (e.g., forest  
3 converted to herbaceous/grassland or shrubland) habitat would be maintained in its converted  
4 state using herbicides (as well as mechanical means). Such areas include the relocated 161-kV  
5 transmission line on the CRN Site, water pipeline corridors for the intake and discharge, and the  
6 500-kV transmission line corridor where the new 69-kV transmission line would be buried  
7 (Figure M-2). Herbicides are used around wetlands and sensitive biological resources as  
8 directed by TVA BMPs (TVA 2012-TN4911).

9 **M.4.2 Offsite Transmission Line Upgrades**

10 TVA identified transmission line segments for possible upgrade (Table M-3) based on an  
11 initial interconnection system impact study of projected future transmission system conditions.  
12 TVA has stated it used available information about transmission and generation additions and  
13 upgrades that may subsequently change. TVA also stated that given the dynamic nature of its  
14 transmission system and the time lapse between issuance of the ESP and possible COL, the  
15 planning assumptions are anticipated to change (depending on the final configuration and  
16 additional electrical capacity of the specific reactors ultimately proposed) along with associated  
17 changes in the corridor segments and engineering solutions (TVA 2017-TN4921, TVA 2016-  
18 TN5145).

19 TVA has stated that all work associated with the currently identified upgrades would occur within  
20 existing corridors and that no new corridors would be developed or widened (TVA 2017-  
21 TN4921, TVA 2016-TN5145). The review team estimates that the total length of transmission  
22 lines requiring upgrades is approximately 440 mi (Table M-3). TVA estimates that the total land  
23 area subject to potential disturbance is about 5,327 ac (TVA 2017-TN4920).

24 Upgrading, reconductoring, and rebuilding activities as currently proposed are described below.

- 25 • Removing structures that interfere with clearance (due to increased electrical load  
26 increasing line temperature and sag).
- 27 • Replacement or modification of existing structures or installation of intermediate structures:  
28 This activity would be performed with standard transmission line equipment such as  
29 bulldozers, bucket trucks, boom trucks, and forklifts to raise the existing conductor to provide  
30 proper ground clearance. Disturbance would typically be limited to a radius of about 100 ft  
31 around the work structure.
- 32 • Conductor modification: This activity would include conductor slides, cuts, or floating dead-  
33 ends to increase ground clearance (described in TVA 2016-TN5145). These improvements  
34 require the use of a bucket truck; disturbance would be minimal and confined to the  
35 immediate area of the clearance issue.
- 36 • Conductor replacement (a.k.a., reconductoring) (described in TVA 2016-TN5145): Bucket  
37 trucks would be used for access and stringing equipment. A bulldozer and specialized  
38 tensioning equipment would be used to pull conductors to the proper tension. Wire pulls  
39 would be limited to a maximum of 5 mi. Pull points would typically be located along the most  
40 accessible path on the right-of-way (adjacent to road crossings or existing access roads).

1 The area of disturbance at each pull point would typically range from 200 to 300 ft along the  
2 right-of-way.

3 • Adding surcharge: This activity would involve adding a stone base and rock or dirt  
4 (surcharge) to structure footings. Typical installation of surcharge would be performed with  
5 tracked equipment with minimal ground disturbance.

6 • Modification of local power company transmission lines: If a local utility crossing does not  
7 have adequate clearance, TVA would request that the local utility lower or re-route the  
8 crossing.

9 • Rebuild: Installing intermediate structures between existing structures for added structural  
10 support and/or clearance, and/or tearing down existing structures and replacing with more  
11 robust structures (TVA 2017-TN4921, TVA 2016-TN5145).

12 Potential impacts to resources within the transmission line corridors would depend on the  
13 engineering solution (type of upgrade) selected, which is currently uncertain, and the location  
14 and extent of habitat disturbance. The above description of upgrade activities indicates that  
15 much less than the full 440 mi or 5,327 ac are likely to be disturbed, and TVA has not yet  
16 identified where and to what extent habitat disturbance would take place within the corridors.  
17 Lacking this necessary information to perform an assessment, the review team assumes,  
18 subject to future confirmation, that TVA would limit ground disturbance to upland areas within  
19 the existing bounds of established rights-of-way, and thus would not physically disturb aquatic  
20 habitats or wetlands. The review team likewise assumes that TVA would not remove any  
21 mature trees or forest cover as part of the transmission line upgrades, including trees from  
22 forested wetlands, stream banks, or reservoir shorelines. TVA has committed to using BMPs to  
23 avoid impacts on wetlands (Section M.4.1.2) and aquatic habitats (Section M.4.1.3) when  
24 possible.

## 25 **M.5 Operation Impacts**

26 The discussion in this section provides an overview of potential impacts on terrestrial and aquatic  
27 resources that could result from operating the facilities discussed in the CRN Site PPE. Section  
28 M.4 provides a complementary overview of potential impacts on terrestrial and aquatic resources  
29 from building those facilities. Most information presented in these overview sections is drawn  
30 from the review team's EIS to support its review of the ESP application. Section M.7 of this BA  
31 provides an assessment of the potential effects on individual species and habitats from the  
32 alteration of terrestrial and aquatic resources resulting from building and operating the  
33 contemplated new facilities.

### 34 **M.5.1 CRN Site and Vicinity**

#### 35 **M.5.1.1 Cooling-Tower Impacts on Vegetation**

36 Two mechanical draft cooling towers (two blocks of 9 cells each, for a total of 18 cells) would be  
37 located just west of the reactor buildings (Figure M-3). In each cooling tower, the heat in the  
38 CWS water would be transferred to the atmosphere. Operation of the CWS would be based on  
39 two cycles of concentration, which means the total dissolved solids (TDS) in the makeup water

1 would be concentrated to approximately two times the ambient concentration in the Clinch River  
2 before being released to the atmosphere. Cooled CWS water would be recirculated to complete  
3 the closed-cycle cooling loop. Through the process of evaporation, the TDS concentration in  
4 the CWS increases. A small percentage of the water in the CWS is released into the  
5 atmosphere as fine droplets (i.e., cooling-tower drift) containing elevated TDS levels that can be  
6 deposited on nearby vegetation and soil. Vapor plumes and drift may affect vegetation, and the  
7 water lost from cooling-tower operation could lower river levels and affect associated shoreline  
8 habitat.

9 Depending on the makeup source waterbody, the TDS concentration in the drift can contain  
10 high levels of salts that can stress and damage vegetation, either directly by deposition onto  
11 foliage or indirectly from accumulation in the soils. TVA modeled salt-drift deposition using the  
12 Electric Power Research Institute's Seasonal and Annual Cooling Tower Impact model  
13 (TVA 2017-TN4921). TVA's modeling used conservative parameters and addressed all  
14 directions from the cooling towers, during all seasons, and annually. Maximum deposition rates  
15 took place during summer. Summer deposition rates (TVA 2017-TN4921) were overlaid on the  
16 CRN Site vegetation map and development footprint to produce Figure M-9. Deposition rates at  
17 or above the threshold of possible vegetation damage stated in NUREG-1555, the  
18 Environmental Standard Review Plan (NRC 2000-TN614) (i.e., 1000 kg/km<sup>2</sup>/month) would affect  
19 mostly non-forested early successional vegetation in the CRBR footprint, most of which would  
20 be permanently cleared and developed prior to operation of the cooling towers (Figure M-9).  
21 However, in the southwest direction, a small parcel of forest would be in the above-threshold  
22 salt-deposition footprint; however, this forest parcel lies within the site development footprint  
23 (Figure M-9) and would be cleared.

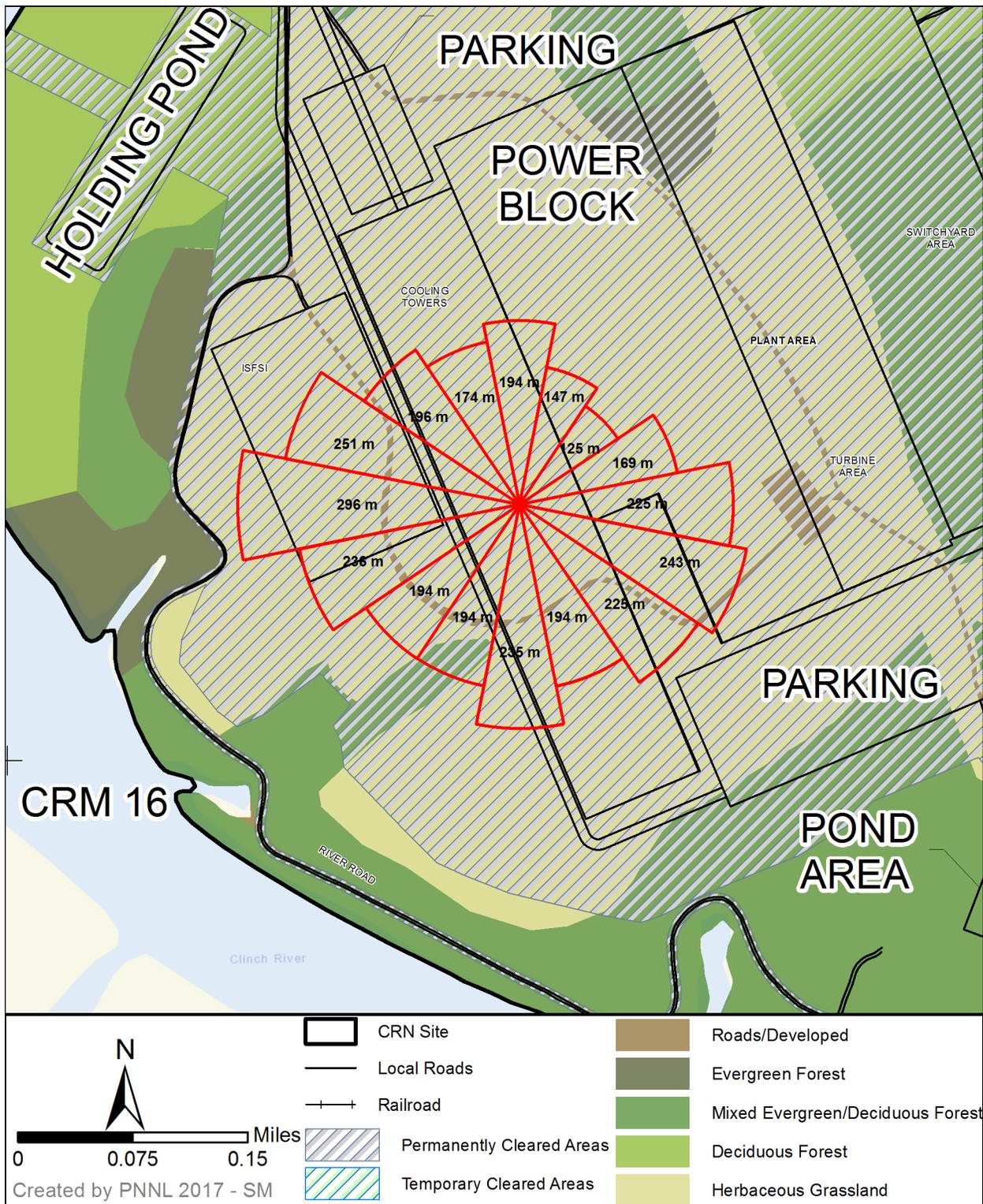
24 The model analysis also demonstrated that, considering the relatively small size and low height  
25 of these cooling towers and the temperature and climate of the area, there would be no hours of  
26 fogging or icing (TVA 2017-TN4921) and thus no potential associated impacts on vegetation.

#### 27 **M.5.1.2 Collisions with Cooling Towers**

28 Because the cooling towers would not exceed 65 ft in height (Section M.3.3), they would not  
29 present a potential collision hazard for volant (flying) wildlife.

#### 30 **M.5.1.3 Cooling-Tower Noise**

31 The maximum expected noise level produced by the operation of cooling towers measured at  
32 1,000 ft from the source would be <70 dBA (TVA 2017-TN4921). Using the methodology in  
33 Section M.4.1.4, cooling-tower noise is expected to attenuate to background levels at around  
34 6,000 ft from the source. Unlike noise generated by construction equipment, which may oft be  
35 punctuated by bouts of relative calm, cooling-tower noise would be constant throughout the  
36 operating life of the project and, therefore, may be less likely to startle or induce a flushing or  
37 avoidance response from wildlife.



1  
 2 **Figure M-9. Salt-Deposition Rates that Exceed 1,000 kg/km<sup>2</sup>/mo within Depicted**  
 3 **Distances, Overlaid on Terrestrial Vegetation and the Development Footprint**  
 4 **on the CRN Site**

1 **M.5.1.4 Transmission Line Corridor Maintenance**

2 No new or expanded transmission line corridors would be needed in connection with SMR  
3 power generation at the CRN Site (Section M.3.1.3), and thus, no new corridor vegetation  
4 maintenance (routine use of herbicides along with mowing and hand-clearing of vegetation)  
5 would be required. New transmission line corridor vegetation maintenance only would be  
6 required within the relocated section of the 161-kV corridor on the CRN Site (Figure M-3). This  
7 would be offset by the cessation of vegetation maintenance practices in the existing section of  
8 this corridor on the CRN Site.

9 **M.5.1.5 Water Withdrawal and Consumption**

10 The U.S. Environmental Protection Agency (EPA) has developed regulations that address water  
11 withdrawals and intake flow restrictions for new facilities that produce electric power (40 CFR  
12 Part 125-TN254). These regulations implement Section 316(b) of the Clean Water Act. These  
13 regulations provide limits on the total design intake flow for all cooling-water intake structures.  
14 The limits depend on the type of waterbody in which the intake structure is located. For facilities  
15 that withdraw from a freshwater river or stream, the regulations limit the total design intake flow  
16 to no more than 5 percent of the mean annual flow. For facilities that withdraw water from lakes  
17 or reservoirs, the regulations indicate that the withdrawals "... must not disrupt the natural  
18 thermal stratification or turnover pattern of the source water," although there is an exception if a  
19 Federal or State resource agency indicates that the disruption has a beneficial effect on the  
20 management of fisheries (40 CFR Part 125-TN254).

21 Based on an estimated expected average withdrawal rate of 40 cfs for normal plant operation,  
22 on average less than 1 percent of the mean annual discharge from Melton Hill Reservoir to the  
23 Clinch River would be withdrawn from the intake located near CRM 17.9. However, although  
24 TVA's proposed withdrawal rate using the CRN intake meets the limits for a river, the Clinch  
25 River arm of the Watts Bar Reservoir is considered a reservoir. The upstream location in the  
26 vicinity of the proposed intake exhibited no stratification during measurements conducted by  
27 TVA in February of 2011. However, the downstream location showed a decrease in water  
28 temperature with depth during the July 2011 sampling as well as dissolved oxygen levels below  
29 the State water-quality criterion, indicating that some stratification may be taking place  
30 (TVA 2013-TN5167). There is no indication that the withdrawal of water would disrupt the  
31 minimal amounts of stratification occurring downstream of the intake.

32 TVA estimated the proposed consumptive use of 12,808 gpm (28.5 cfs) to be about 0.6 percent  
33 of the average flow rate (TVA 2017-TN4921). This is the percentage of the water withdrawn  
34 from the river that is not returned to the river, but instead is evaporated or lost in the form of  
35 water droplets from the cooling towers.

36 TVA has stated that the intake would be designed such that the maximum intake velocity  
37 through the inlet, the trash racks, and the water screens would be less than 0.5 ft/s (TVA 2017-  
38 TN4921), as required in the EPA regulations that address water withdrawals and intake flow  
39 restrictions for new facilities that produce electric power (40 CFR Part 125-TN254). EPA  
40 indicated that this approach velocity is recommended based on a fish swimming speed study.  
41 The study suggested that the species and life stages evaluated could endure a 1.0 ft/s velocity

1 (66 FR 65256-TN243). The EPA regulations assume a safety factor of 2 and derive the 0.5 ft/s  
2 threshold (66 FR 65256-TN243). These regulations are specified to limit the effects of  
3 entrainment and impingement.

4 Compliance with EPA regulations addressing cooling-water intake structures for new facilities  
5 (Subpart I of 40 CFR Part 125 [TN254]) is generally protective of fish and shellfish populations  
6 and usually does not result in detectable effects on populations of aquatic organisms from  
7 impingement or entrainment.

#### 8 **M.5.1.6 Discharge Analysis**

9 Discharge of heated water back into the Clinch River arm of the Watts Bar Reservoir may affect  
10 aquatic habitats and species in several ways. Thermal discharges increase the temperature of  
11 the water and can cause adverse effects. Chemically treated water is also a stressor of aquatic  
12 biota, as is physical alteration of habitat that may occur through scouring or other sediment  
13 transportation processes during cooling-water discharges. Although most of the excess heat in  
14 the cooling water transfers to the atmosphere in the cooling tower by evaporation and  
15 conductive cooling, some water that does not evaporate or drift from the tower ends up in the  
16 cooling-tower basin. A portion of the water in the cooling-tower basin is returned to the river at a  
17 higher temperature than when it was originally removed. Thermal discharge would be regulated  
18 as part of the NPDES permit administered by Tennessee Department of Environment and  
19 Conservation (TDEC) (TVA 2017-TN4921). The applicable temperature-related Tennessee  
20 water-quality criteria for the CRN Site discharge are applicable at a depth of 5 ft. and include the  
21 following (TNSOS 2017-TN5071): (1) a maximum change in river temperature not to exceed  
22 3°C (5.4°F) relative to an unaffected upstream control location; (2) maximum river temperature  
23 not to exceed 30.5°C (86.9°F); and (3) maximum river temperature rate of change not to exceed  
24 ±2°C (3.6°F) per hour. These criteria would be required to be met outside the mixing zone,  
25 which would be determined by TDEC and stipulated as part of the NPDES permit along with any  
26 monitoring requirements. Tennessee's water-quality criteria specify that mixing zones be  
27 restricted in area and not prevent the free passage of fish or cause aquatic life mortality, among  
28 other requirements (TNSOS 2017-TN5071).

29 TVA evaluated the extent of the thermal discharge in the mixing zone by assuming the  
30 maximum values for withdrawal, discharge, and discharge temperature occurring during  
31 extreme summer and winter conditions when the plant was operating at full power. TVA's  
32 model suggested that the largest mixing zone occurs during the winter and results in local  
33 excursions of high-temperature water beyond a 150-ft-diameter mixing zone. The mixing zone  
34 covers about 45 percent of the river width at the discharge at a depth of 5 ft. This mixing zone  
35 was the result of a flow reversal that can occur in the reservoir as a result of the timing of water  
36 release from Melton Hill Dam. The flow reversal reduces the extent of downstream dispersion  
37 of the thermal plume and causes it to occupy a wider area of the reservoir as it moves upstream  
38 from the discharge (TVA 2017-TN4921). However, the models show that there is still room for  
39 fish to avoid the thermal plume and pass without any obstruction (TVA 2017-TN4921).

40 Discharge from the cooling towers would contain anti-scaling compounds, corrosion inhibitors,  
41 and biocides to eliminate growth of bacteria and algae. The discharge could also contain  
42 concentrated minerals, salts, and organic compounds that enter the makeup water system.

1 TDEC would approve the use and quantities of chemicals for treatment of intake water based on  
2 the specifications TVA includes in their future Biocide/Corrosion Treatment Plan. This approval  
3 would be requested as part of the NPDES permit application for the facility. The review team  
4 expects that, as part of standard practices, the treatment plan would likely include biocides for  
5 zebra mussels. TVA would provide the quantities of these chemicals at the COL application  
6 stage (TVA 2017-TN4921).

7 Physical impacts on water quality could occur from increased water velocity or dredging activity  
8 that could result in sediment erosion, suspension, and transport. However, the diffuser ports  
9 direct effluent upward into the water column such that no physical alteration or scouring occurs  
10 that could affect benthic habitat or species (TVA 2017-TN4921, TVA 2016-TN5008). TVA also  
11 stated that no dredging to maintain the intake or discharge structures is anticipated during  
12 operation, because sediment accumulation is not anticipated (TVA 2017-TN4921).

## 13 **M.5.2 Offsite Transmission Line Upgrades**

### 14 **M.5.2.1 Terrestrial Resources**

15 As noted in Section M.4.2, work as part of the upgrades would be confined to existing right-of-  
16 ways. TVA would manage these right-of-ways in the same manner as at present after the  
17 upgrades are completed. Thus, there are no operations impacts on terrestrial resources within  
18 the offsite transmission line corridors.

### 19 **M.5.2.2 Aquatic Resources**

20 The only potential offsite aquatic impacts during operations would be from maintaining the  
21 upgraded overhead transmission lines. TVA recognizes SMZs along the border of surface  
22 waters including intermittent and perennial streams and other perennial waterbodies such as  
23 ponds. TVA guidance for Environmental Protection and BMPs (TVA 2012-TN4911) limits the  
24 broadcast application of fertilizers and herbicides in SMZs, including the spraying of herbicides  
25 other than those labeled for aquatic use. TVA guidance indicates that these chemicals should  
26 not be applied either directly to perennial streams and waterbodies or intermittent ones and that  
27 drift should also not be allowed. In addition, application should not be on land surfaces that are  
28 adjacent to or where direct washoff into a stream or waterbody could occur. This applies to the  
29 surface of drainage canals or streams where direct washoff into a waterbody or stream could  
30 occur. Specific herbicides are labeled for use within SMZs but they are only used selectively  
31 (TVA 2017-TN4921).

## 32 **M.6 Species and Critical Habitat Identification**

33 This section describes individual species and critical habitats considered in this BA. Species  
34 and critical habitats are treated separately for two different parts of the project area: (1) the  
35 CRN Site and vicinity, including the BTA and proposed underground 69-kV transmission line  
36 route, and (2) the offsite transmission lines identified for possible upgrading.

1 **M.6.1 CRN Site and Vicinity**

2 The FWS letter of July 2017 requests that three terrestrial species and four aquatic species be  
 3 considered for the CRN Site and vicinity (FWS 2017-TN5091). In the October conference call  
 4 with NRC, FWS requested inclusion of two additional bat species. Although these two bat  
 5 species and the hellbender (*Cryptobranchus alleganiensis*) are not presently listed or otherwise  
 6 regulated under the ESA, FWS anticipates that they may be listed in the near future (see  
 7 Sections M.6.1.4, M.6.1.5, and M.6.1.8). Considering the long-term nature of activities  
 8 envisioned at the CRN Site, BTA, and affected transmission line areas, the NRC and USACE  
 9 review team agrees that inclusion of these species in the BA could facilitate long-term  
 10 environmental planning. Each species addressed in the BA for the CRN Site and vicinity are  
 11 listed in Table M-6.

12 **Table M-6. Species and Critical Habitats Considered in this BA for the CRN Site and**  
 13 **Vicinity (including the BTA and buried 68-kV transmission line) in Roane**  
 14 **County, Tennessee**

Scientific Name <sup>(a,b)</sup>	Common Name	Federal Status
<b>Terrestrial Species</b>		
<i>Myotis grisescens</i> <sup>(a)</sup>	Gray Bat	Endangered
<i>Myotis lucifugus</i> <sup>(b)</sup>	Little Brown Bat	Petitioned for Listing
<i>Myotis sodalis</i> <sup>(a)</sup>	Indiana bat	Endangered
<i>Myotis septentrionalis</i> <sup>(a)</sup>	Northern Long-Eared Bat	Threatened
<i>Perimyotis subflavus</i> <sup>(b)</sup>	Tri-Colored Bat	Petitioned for Listing
<b>Aquatic Species</b>		
<i>Cryptobranchus alleganiensis</i> <sup>(a)</sup>	Hellbender	Petitioned for Listing
<i>Erimonax monachus</i> <sup>(a)</sup>	Spotfin chub	Threatened
<i>Lampsillilis abrupta</i> <sup>(a)</sup>	Pink Mucket	Endangered
<i>Plethobasus cyphus</i> <sup>(a)</sup>	Sheepnose Mussel	Endangered

(a) Species listed in the FWS July 2017 letter (FWS 2017-TN5091).  
 (b) Species recommended by FWS in its October 2017 conference call with NRC (PNNL 2017-TN5384).

15 **M.6.1.1 Gray Bat**

16 *M.6.1.1.1 Status and Threats*

17 Range-wide, gray bats (*Myotis grisescens*) have been documented in a few hundred caves  
 18 (FWS 2009-TN5330). Gray bats are endangered largely because 95 percent hibernate in only  
 19 eight caves making the species extremely vulnerable to disturbance (FWS 1997-TN5194;  
 20 TNBWG 2017-TN5329). Multiple factors contributed to the initial decline of gray bats, including  
 21 human disturbance at hibernacula, natural flooding, impoundment of waterways, and  
 22 contamination from pesticides. Although human disturbance at hibernacula remains the number  
 23 one reason for the continued decline of some populations of gray bat, natural and manmade  
 24 flooding remains a secondary threat (FWS 2009-TN5330). Overall, this species is recovering  
 25 since FWS publication of its recovery plan in 1982 (increased about 104 percent between 1982  
 26 and 2007), and numbers have increased significantly in many areas (FWS 2009-TN5330).  
 27 White nose syndrome (WNS) is an undocumented but possible threat to gray bats (FWS 2009-  
 28 TN5330).

1 *M.6.1.1.2 Life History*

2 Gray bats occupy a limited geographic range in limestone karst areas of the southeastern  
3 United States. They are mainly found in the cave regions of Alabama, northern Arkansas,  
4 Kentucky, Missouri, and Tennessee (FWS 1997-TN5194).

5 Prior to major declines of the species, individual hibernating populations contained from 100,000  
6 to 1.5 million bats. Ninety-five percent of the species hibernated in nine caves, with over more  
7 than 50 percent in a single cave. Summer colonies in Tennessee and Alabama contained 5,000  
8 to 250,000 each, with most numbering between 10,000 and 50,000 (FWS 1982-TN929).

9 Overall, gray bat populations have increased and recovered in many areas throughout the  
10 species' range. As of 2007, the species was known to occur in 384 caves scattered across  
11 11 states (FWS 2009-TN5330).

12 With rare exceptions, gray bats live in caves year-round (FWS 1982-TN929, FWS 1997-  
13 TN5194; TNBWG 2017-TN5329). The species shows strong philopatry to both summering and  
14 wintering sites. Because of their highly specific roost and habitat requirements, only about  
15 5 percent of available caves are suitable for occupancy by gray bats (FWS 2009-TN5330).

16 During the winter, the species hibernates in deep, vertical caves (FWS 1982-TN929,  
17 FWS 1997-TN5194), which act as cold air traps (FWS 1982-TN929). Gray bats regularly  
18 migrate from 17 to 437 km (11 to 272 mi) between summer maternity sites and winter  
19 hibernacula, and some individuals move as much as 689 to 775 km (428 to 482 mi) (FWS 2009-  
20 TN5330). A wide variety of caves are used during the spring and fall transient period  
21 (FWS 1982-TN929). In summer, female gray bats form maternity colonies of a few hundred to  
22 many thousands of individuals (FWS 2009-TN5330) and roost in caves, which act as warm air  
23 traps and are scattered along rivers (FWS 1982-TN929, FWS 1997-TN5194). These caves are  
24 in limestone karst areas. They do not use human dwellings (FWS 1997-TN5194). Summer  
25 caves, especially maternity caves, are almost always located within 1 km (rarely more than  
26 4 km) of a river or reservoir. A maternity colony may disperse from about 20 km to over several  
27 hundred kilometers of shoreline to feed. All bats fly in the protection of forest canopy between  
28 caves and foraging areas. Forested areas surrounding caves and between caves and over-  
29 water feeding habitat are advantageous for gray bat survival. Gray bat feeding areas have not  
30 been found over rivers or reservoirs where adjacent areas of forest have been cleared  
31 (FWS 1982-TN929).

32 Upon arriving at hibernating caves in September and October, adult bats mate and females  
33 immediately begin hibernation, followed several weeks thereafter by juveniles of both sexes and  
34 adult males, with most in hibernation by early November. Adult females emerge from  
35 hibernation in late March or early April, followed by adult males and by juveniles of both sexes  
36 from mid-April to mid-May. Mortality is high in late March and April when fat reserves and food  
37 supply are low (FWS 1982-TN929).

38 Maternity colonies each occupy a traditional home range containing several roosting caves  
39 along about a 70 km stretch of river or reservoir shoreline (FWS 1982-TN929). Adult females  
40 store sperm over winter, become pregnant upon spring emergence, and give birth to a single  
41 young in late May or early June (FWS 1982-TN929, FWS 1997-TN5194, FWS 2009-TN5330).

1 Reproductive females congregate in a single, traditional maternity cave, while males and  
2 nonreproductive females roost in peripheral caves. Maternity colonies consist of a few hundred  
3 to many thousands of individuals (FWS 2009-TN5330). Most young begin to fly within 20 to  
4 25 days after birth (FWS 1982-TN929).

5 Although the species may travel up to 35 km between prime feeding areas over lakes or rivers  
6 and occupied caves, most maternity colonies are usually located 1 to 4 km from foraging  
7 locations (FWS 2009-TN5330). Gray bats are highly dependent on aquatic insects, especially  
8 mayflies, caddisflies, and stoneflies, and forage within roughly three meters of the water's  
9 surface. The species is an opportunistic forager, however, and also consumes beetles and  
10 moths (FWS 2009-TN5330). Foraging territories may be occupied by 15 or more bats and are  
11 controlled by reproductive females. Foraging territories are used by the same individual bats  
12 from one year to the next. Foraging may focus on a particular insect that may be important to  
13 the species survival (FWS 1982-TN929).

#### 14 *M.6.1.1.3 Critical Habitat*

15 Critical habitat has not been designated for the gray bat.

#### 16 *M.6.1.1.4 Site and Vicinity Baseline*

17 One individual gray bat was captured in mist nets in summer on the CRN Site in 2011, and  
18 there was a total of 361 to 381 acoustic recordings in spring, summer, and fall on the CRN Site  
19 and in the BTA in 2013 and 2015 (Hamrick 2015-TN5187; LeGrand et al. 2015-TN5188). The  
20 sex, age, and reproductive condition of the captured individual were not documented (LeGrand  
21 et al. 2015-TN5188). No caves are known to be located on the CRN Site or in the BTA;  
22 however, Rennies Cave and 2-Batteries Cave are located within the Grassy Creek Habitat  
23 Protection Area, and there are three additional caves/karst openings near Grassy Creek  
24 (LeGrand et al. 2015-TN5188). Thus, the species likely uses the CRN Site and BTA for  
25 foraging but does not roost there. Acoustic recordings during summer indicated the CRN Site  
26 and BTA may be part of a foraging territory for bats in a maternity or non-maternity summer  
27 roost located somewhere offsite, likely within 1 to 4 km of the Clinch River. Acoustic recordings  
28 during spring and fall may indicate the presence of a hibernaculum in the vicinity. The five  
29 caves noted above have not been surveyed.

30 The gray bat was captured in mist nets on the ORR in 1996, 2006, 2011, and 2013, and  
31 detected acoustically in areas across the ORR in 2013, 2014, and 2015 (McCracken et al. 2015-  
32 TN5287). The species was also detected acoustically in areas across the ORR from April 15 to  
33 October 31 in 2013, 2014, and 2015 (TDEC 2014-TN5288; Middleton 2014-TN5347,  
34 Middleton 2015-TN5348, Middleton 2016-TN5349), including those closely surrounding the  
35 CRN Site (e.g., Grassy Creek in the northwest portion of the Grassy Creek Habitat Protection  
36 Area, the junction of Bear Creek Valley Road and Highway 95 located just northeast of the CRN  
37 Site, and along the Clinch River between the CRN Site and Jones Island) and in the BTA in  
38 2013 (e.g., Gallaher Cemetery just north of the BTA) (TDEC 2014-TN5288).

39 From examination of ORNL's and TDEC's 3-year acoustic detection data (McCracken et  
40 al. 2015-TN5287; TDEC 2014-TN5288, TDEC 2016-TN5350; Middleton 2014-TN5347,

1 Middleton 2015-TN5348, Middleton 2016-TN5349), no direct comparisons can be made of  
 2 numbers of gray bat acoustic recordings between sites and or years. However, total acoustic  
 3 detection data for the gray bat on the ORR over the 3 years reported by ORNL and TDEC  
 4 appear to provide somewhat of an indication of the relative prevalence of the species compared  
 5 to the other four bat species considered in this BA (Table M-7). Across the ORR, the gray bat  
 6 appears to be generally more prevalent than the other two Federally listed species considered  
 7 in this BA (i.e., Indiana bat and northern long-eared bat).

8 **Table M-7. Number of Acoustic Recordings by Species and Year**

Organization/Year Observed	Bat Species <sup>(a)</sup>				
	MYGR	MYLU	MYSE	MYSO	PESU
McCracken et al. (2015-TN5287) /2013	7,908	1,427	326	262	23,784
McCracken et al. (2015-TN5287) /2014	4,236	447	426	91	2,958
McCracken et al. (2015-TN5287) /2015	108	139	193	16	60
<b>Total</b>	<b>12,252</b>	<b>2,013</b>	<b>945</b>	<b>369</b>	<b>26,802</b>
Middleton (2014-TN5347)/2013	480	356	47	181	3,423
Middleton (2015-TN5348)/2014	255	424	460	12	1,241
Middleton (2016-TN5349)/2015	1,010	498	49	74	1,230
<b>Total</b>	<b>1,745</b>	<b>1,278</b>	<b>556</b>	<b>267</b>	<b>5,894</b>

(a) Bat species abbreviations: MYGR = *Myotis grisescens* (gray bat), MYLU = *Myotis lucifugus* (little brown bat), MYSE = *Myotis septentrionalis* (northern long-eared bat), MYSO = *Myotis sodalis* (Indiana bat), PESU = *Perimyotis subflavus* (tri-colored bat).

9 **M.6.1.2 Indiana Bat**

10 *M.6.1.2.1 Status and Threats*

11 The Indiana bat (*Myotis sodalis*) was originally listed as in danger of extinction under the  
 12 Endangered Species Preservation Act of 1966 (80 Stat. 926-TN5344) on March 11, 1967  
 13 (32 FR 4001-TN2750). It was subsequently listed as endangered under the Act, as amended.  
 14 Thirteen winter hibernacula in six states were designated as critical habitat for the Indiana bat  
 15 on September 24, 1976, one of which is in Tennessee—White Oak Blowhole Cave in Blount  
 16 County (41 FR 41914-TN275).

17 The historic range of the Indiana bat includes much of the eastern United States in which the  
 18 species has greatly declined (NatureServe 2017-TN5216). Significant threats to the Indiana bat  
 19 include human-induced disturbance and alterations at hibernation sites; loss, fragmentation, and  
 20 isolation of summer and fall swarming/spring staging habitat; contaminants (may affect bat  
 21 health and decrease prey base); wind power development (collisions with equipment and  
 22 barotrauma); and WNS (FWS 2007-TN934, FWS 2006-TN4167).

23 *M.6.1.2.2 Life History*

24 Bats enter hibernation by late November when prey are typically no longer available and survive  
 25 on stored fat until spring (NatureServe 2017-TN5216; FWS 2017-TN5346). Indiana bats roost  
 26 in caves or mines with configurations that provide suitable temperatures and humid  
 27 microclimates. Roosts are usually located near cave entrances. Hibernacula often contain  
 28 large assemblages of several species of bats, including little brown bats (*Myotis lucifugus*),

1 northern long-eared bats (*Myotis septentrionalis*), tri-colored bats (*Perimyotis subflavus*), gray  
2 bats, big brown bats (*Eptesicus fuscus*) and silver-haired bats (*Lasionycteris noctivagans*)  
3 (FWS 2017-TN5346).

4 Female Indiana bats emerge first from hibernation by late March or early April, followed by  
5 males. Most individuals have completely left their hibernacula by late April. Spring staging for  
6 Indiana bats occurs in late March or early April, following hibernation, when most individuals  
7 emerge and forage for a few days or weeks near their hibernaculum before migrating to their  
8 traditional summer roosting areas. During spring staging, bats exit the hibernacula to feed, but  
9 re-enter the same or alternative hibernacula to resume torpor (FWS 2017-TN5346).

10 Spring migration to summer roosting areas is stressful due to low fat reserves and food  
11 supplies. As a result, adult mortality may be highest during late March and April (FWS 2017-  
12 TN5346). Fertilization occurs in spring, a single pup is born in June or July, and volancy (i.e.,  
13 weaning) occurs between mid-July and mid-August (NatureServe 2017-TN5216; FWS 2017-  
14 TN5346). Mortality between birth and volancy has been determined to be about 8 percent  
15 (FWS 2017-TN5346).

16 In summer and fall, Indiana bats primarily use wooded or semi-wooded habitats, usually near  
17 water, and hunt flying aquatic and terrestrial insects along riparian areas, ponds, and wetlands,  
18 but also in upland forests and fields (NatureServe 2017-TN5216). They typically forage in and  
19 around tree canopies and within floodplain, riparian, and upland forest openings. Ideal foraging  
20 habitat would have 50 to 70 percent canopy closure (FWS 2017-TN5346). The Indiana bat also  
21 may persist in highly altered and fragmented forest landscapes. Instances have been  
22 documented of bats using forests altered by grazing, swine feedlots, row-crops, hay fields,  
23 residential developments, clearcut timber harvests and shelterwood cuts. Roosts have been  
24 found near lightly traveled, low-maintenance roads, as well as higher disturbances areas, such  
25 as the Indianapolis Airport, Indiana, in the vicinity of Interstate 70 (FWS 2017-TN5346).

26 Indiana bat maternity colonies most commonly consist of 60 to 100 adult females and typically  
27 occupy multiple roosts in riparian bottomland and upland forests. Roost trees have exfoliating  
28 bark (which allows the bat to roost between the bark and bole of the tree), a southeast or south-  
29 southwest solar exposure, and an open canopy. Roost trees are often located on forest edges  
30 or openings with open canopy and open understory. A variety of trees are used for roosts,  
31 including both conifers and hardwoods. Roost tree use is primarily related to the local  
32 availability of trees with suitable structure rather than a preference for a particular species.  
33 Roosts are transient and frequently associated with dead or dying trees. Roost longevity is  
34 variable due to many factors such as the bark sloughing off or the tree falling down. Indiana bat  
35 maternity sites generally consist of one or more primary maternity roost trees, which are used  
36 repeatedly by large numbers of bats, and varying numbers of alternate roosts, which may be  
37 used less frequently and by smaller numbers of bats. Primary maternity roosts are often located  
38 in openings or at the edge of forests, while alternate roosts can be in either openings or the  
39 interior of forests. It is not known how many alternate roosts must be available to assure  
40 retention of a colony within a particular area, but large, nearby, forest tracts improve the  
41 potential for an area to provide adequate roosting habitat. Trees in excess of 15.7 in. in  
42 diameter at breast height (DBH) are considered optimal for maternity colonies. Trees in excess  
43 of 8.6 in. DBH are used as alternate roosts by Indiana bats. However, females have also been

1 documented using roost trees as small as 5.5 in. DBH. Distances between roosts can vary from  
2 a few yards up to a few miles. Day and night roosts may be different (FWS 2007-TN934,  
3 FWS 2017-TN5346). Indiana bats exhibit strong site fidelity to their traditional summer  
4 maternity colony areas and foraging habitat and annually return to the same sites in the summer  
5 (FWS 2017-TN5346).

6 Many male Indiana bats appear to remain at or near the hibernacula in summer and some fan  
7 out in a broad band around the hibernacula. Males roost singly or in small groups in two to five  
8 roost trees, similar to those used by females. Because males typically roost individually or in  
9 small groups, the average size of their roost trees tends to be smaller than the roost trees used  
10 by female maternity colonies; males have been observed roosting in trees as small as 2.5 in.  
11 DBH. Males have shown summer site fidelity and have been recaptured in the same foraging  
12 areas as they had used in prior years (FWS 2017-TN5346).

13 Bats accumulate fat reserves in late summer for fall migration. Most Indiana bats arrive at their  
14 traditional hibernacula in August or September and begin to swarm. Swarming assists with  
15 mating and foraging (NatureServe 2017-TN5216) until sufficient fat reserves have been  
16 deposited to sustain the bats throughout the winter (FWS 2017-TN5346). During swarming,  
17 most bats will continue to roost individually in trees during day light hours and forage within 2 to  
18 3 mi of the hibernacula; however, some have been found up to 5 mi or further from hibernacula  
19 (FWS 2017-TN5346).

#### 20 *M.6.1.2.3 Critical Habitat*

21 Critical habitat has been designated for the Indiana bat (42 FR 47840-TN5355; FWS 2017-  
22 TN5357). The only critical habitat in Tennessee is White Oak Blowhole Cave in Blount County  
23 (FWS 2007-TN934, FWS 2009-TN5356), which does not occur in the vicinity of the CRN Site.

#### 24 *M.6.1.2.4 Site and Vicinity Baseline*

25 Indiana bats were surveyed with mist nets and acoustically July 11–21, 2011 at eight locations  
26 across the CRN Site (LeGrand et al. 2015-TN5188). The species was surveyed acoustically in  
27 fall (October), spring (April), and summer (July) 2013 at six locations across the CRN Site  
28 (LeGrand et al. 2015-TN5188). The species was surveyed acoustically at four locations across  
29 the BTA in fall (November) 2014 and spring (April) and summer (June) 2015 (Hamrick 2015-  
30 TN5187; LeGrand et al. 2015-TN5188). The species was not detected with mist nets or  
31 acoustically in 2011 but was detected acoustically in 2013 both on the CRN Site and in the BTA  
32 (17 recordings on the CRN Site and four recordings in the BTA [note that multiple recordings  
33 may be from one individual]). Recordings from the BTA identified as belonging to the Indiana  
34 bat could not be considered definitive (Hamrick 2015-TN5187; LeGrand et al. 2015-TN5188).  
35 Because there were no mist-net captures and few acoustic recordings over three seasons, use  
36 of the CRN Site and BTA by the species for maternal roosting is unlikely. The closest known  
37 Indiana bat maternity roost is in Cherokee National Forest in Blount County, at least 30 mi east  
38 of the CRN Site (TWRA 2017-TN5362). The CRN Site and BTA are most likely used for  
39 roosting and foraging by males and nonreproductive females, which roost singly or in small  
40 groups.

1 A roost tree study was conducted by TVA in areas of forest cover on the CRN Site in January,  
2 April, and May 2011, and the site was found to provide suitable roosting habitat (LeGrand et  
3 al. 2015-TN5188). The roost tree study did not include the BTA. Based on general  
4 observations of tree size and bark conditions made during the surveys of plant communities on  
5 the BTA in May 2015 (Cox et al. 2015-TN5193), TVA has stated that the deciduous forest in the  
6 BTA also should be considered suitable Indiana bat roosting habitat.

7 The Indiana bat was detected acoustically in areas across the ORR in 2013, 2014, and 2015  
8 (McCracken et al. 2015-TN5287). The species also was detected acoustically in areas across  
9 the ORR from April 15–October 31 in 2013, 2014, and 2015 (TDEC 2014-TN5288;  
10 Middleton 2014-TN5347, Middleton 2015-TN5348, Middleton 2016-TN5349), including those  
11 closely surrounding the CRN Site (e.g., Grassy Creek in the northwest portion of the Grassy  
12 Creek Habitat Protection Area and the junction of Bear Creek Valley Road and Highway 95  
13 located just northeast of the CRN Site) and in the BTA in 2013 (e.g., Gallaher Cemetery just  
14 north of the BTA) (TDEC 2014-TN5288). Across the ORR, the Indiana bat appears to be the  
15 least prevalent of the Federally listed species considered in this BA (Table M-8). A male  
16 Indiana bat was captured on the ORR during a mist-net survey (at Freels Bend) in June 2013  
17 (TDEC 2014-TN5288; McCracken et al. 2015-TN5287), confirming the species is present on the  
18 ORR during the non-hibernating season. This was the first confirmation of an Indiana bat on the  
19 ORR since 1950 (TDEC 2014-TN5288).

20 No known caves are located on the CRN Site or in the BTA, but Rennies Cave and 2-Batteries  
21 Cave are located within Grassy Creek Habitat Protection Area, and there are three additional  
22 caves/karst openings near Grassy Creek (LeGrand et al. 2015-TN5188). Because the species  
23 was detected only in spring and summer but not fall (when swarming in the vicinity of a  
24 hibernaculum would occur), either on the CRN Site or in the BTA, a hibernaculum probably is  
25 not located in the immediate vicinity at this time. The closest known Indiana bat hibernacula are  
26 Grassy Cove Saltpeter (Cumberland County) and White Oak Blowhole (Blount County, Great  
27 Smoky Mountains National Park), both more than 30 mi from the CRN Site (TWRA 2017-  
28 TN5362).

### 29 **M.6.1.3 Northern Long-Eared Bat**

#### 30 *M.6.1.3.1 Status and Threats*

31 The northern long-eared bat (NLEB; *Myotis septentrionalis*) was listed as a threatened species  
32 on May 4, 2015 (80 FR 17974-TN4216), in response to the effects of WNS (78 FR 61046-  
33 TN3207), which continues to spread across the remainder of the species' range. The NLEB  
34 ranges over the eastern and north-central United States (76 FR 38095-TN1798) and has  
35 experienced a 99 percent population reduction across the northeastern portion of its range due  
36 to WNS. A final rule under the authority of Section 4(d) of the ESA, providing measures that are  
37 necessary and advisable for conservation of the NLEB, also became effective on May 4, 2015  
38 (80 FR 17974-TN4216).

1 *M.6.1.3.2 Life History*

2 NLEBs hibernate in caves or inactive mines (76 FR 38095-TN1798), but they may also  
3 overwinter in similar manmade structures (e.g., railroad tunnels, sewers, aqueducts, wells).  
4 NLEBs enter hibernation in October and November, and leave the hibernacula in March or April  
5 (76 FR 38095-TN1798). Other species that commonly occupy the same hibernacula include  
6 little brown bat, big brown bat, eastern small-footed bat, tri-colored bat, and Indiana bat  
7 (FWS 2017-TN5346). Breeding occurs when males swarm hibernacula from late summer to  
8 early fall (78 FR 61046-TN3207) and may also occur around hibernacula during spring staging  
9 (76 FR 38095-TN1798). Fertilization of a single egg occurs in the spring after hibernation  
10 (78 FR 61046-TN3207). NLEBs may migrate 35 to 55 mi between hibernacula and summer  
11 roosts (FWS 2017-TN5346). Birth of a single pup occurs in May to early June and volancy  
12 occurs in 21 days (78 FR 61046-TN3207).

13 Summer roosting habitat generally consists of late-successional forests with intact interior forest  
14 habitat, which typically provide a relatively large number of partially dead or decaying trees that  
15 the species uses for breeding, summer day roosting, and gleaning insects (76 FR 38095-  
16 TN1798). The species prefers forested hillsides and ridges for foraging, including hawking  
17 insects over small ponds and forest clearings under the forest canopy or along streams,  
18 and occasionally in forest clearings, over water, and along roads (76 FR 38095-TN1798;  
19 78 FR 61046-TN3207). Summer habitat may also include some adjacent and interspersed  
20 non-forested habitats (e.g., old fields) as well as linear features (e.g., riparian forest)  
21 (78 FR 61046-TN3207).

22 During the summer, the species roosts underneath tree bark or in cavities or crevices of both  
23 live and dead trees (Johnson et al. 2011-TN1852; 78 FR 61046-TN3207). Females may form  
24 small maternity colonies (30 to 60 individuals) behind exfoliating bark (76 FR 38095-TN1798;  
25 FWS 2017-TN5346). Males typically roost singly and nonreproductive females roost singly or in  
26 small groups (76 FR 38095-TN1798) behind exfoliating bark, and both may also roost in caves  
27 and mines (78 FR 61046-TN3207). NLEBs likely are not dependent on certain tree species for  
28 roosts, but use trees that form suitable cavities or bark structure opportunistically. NLEBs may  
29 switch roosts often, typically every 2 to 3 days (FWS 2017-TN5346).

30 Suitable summer forest habitat consists of a wide variety of wooded habitats where the species  
31 roosts, forages, and travels, and may include some adjacent and interspersed non-forested  
32 habitats such as emergent wetlands and adjacent edges of agricultural fields, old fields and  
33 pastures (80 FR 17974-TN4216). This includes forests and woodlots containing suitable roost  
34 trees (i.e., live trees and/or snags  $\geq 3$  in. DBH that have exfoliating bark, cracks, crevices, and/or  
35 cavities), as well as linear features such as fencerows, riparian forests, and other wooded  
36 corridors with dense or loose aggregates of trees with variable amounts of canopy closure.  
37 NLEBs typically occupy summer habitat from mid-May through mid-August (80 FR 17974-  
38 TN4216). Spring staging/fall swarming habitat is similar and occurs most typically within 5 mi of  
39 a hibernaculum (FWS 2014-TN4162). NLEBs typically occupy their spring staging/fall swarming  
40 habitat from between hibernation and migration to summer habitat and after migration from  
41 summer habitat to hibernacula but before hibernation (80 FR 17974-TN4216).

1 **M.6.1.3.3** *Critical Habitat*

2 Critical habitat has not been designated for the NLEB.

3 **M.6.1.3.4** *Site and Vicinity Baseline*

4 One individual was captured in mist nets in the summer of 2011 on the CRN Site, and there was  
5 a total of 25 to 32 acoustic recordings in spring, summer, and fall on the CRN Site and in the  
6 BTA in 2013 and 2015 (Hamrick 2015-TN5187; LeGrand et al. 2015-TN5188). The sex, age,  
7 and reproductive condition of the captured individual were not documented (LeGrand et  
8 al. 2015-TN5188). Because there was only one mist-net capture and few acoustic recordings  
9 over three seasons, use of the CRN Site and BTA by the species for maternal roosting is  
10 unlikely. The closest known NLEB maternity roost is in the Catoosa Wildlife Management Area  
11 in Morgan County, at least 20 mi west of the CRN Site (TWRA 2017-TN5362). The CRN Site  
12 and BTA are most likely used for roosting and foraging by males and nonreproductive females,  
13 which roost singly or in small groups.

14 The NLEB was captured in mist nets on the ORR in 1997, 2006, 2011, and 2013 (McCracken et  
15 al. 2015-TN5287). The species was also detected acoustically in areas across the ORR from  
16 April 15 to October 31 in 2013, 2014, and 2015 (TDEC 2014-TN5288; Middleton 2014-TN5347,  
17 Middleton 2015-TN5348, Middleton 2016-TN5349), including those closely surrounding the  
18 CRN Site in 2013 (e.g., Grassy Creek in the northwest portion of the Grassy Creek Habitat  
19 Protection Area and the junction of Bear Creek Valley Road and Highway 95 located just  
20 northeast of the CRN Site) (TDEC 2014-TN5288). None was detected in close proximity to the  
21 BTA in 2013 (TDEC 2014-TN5288). Across the ORR, the NLEB bat appears to be less  
22 prevalent than the gray bat but more prevalent than the Indiana bat (Table M-7).

23 Thus, suitable habitat for the Indiana bat on the CRN Site and in the BTA (discussed above) is  
24 also suitable for the NLEB for summer and fall roosting and foraging. Acoustic recordings  
25 during the fall may indicate the presence of a hibernaculum in the vicinity, but this is based on  
26 only four fall recordings. A hibernaculum about 8 to 9 mi away was discovered by TVA in  
27 January 2014 (LeGrand et al. 2015-TN5188), likely located in Marble Bluff Cave in Roane  
28 County (TWRA 2017-TN5362). Suitable habitat on the CRN Site and in the BTA likely also  
29 contains NLEB potential roost trees from 3 to 5 in. DBH that are unsuitable for the Indiana bat.  
30 There may also be early successional forest parcels on the CRN Site and in the BTA that were  
31 not considered in the Indiana bat roost tree study (discussed above) and would not provide  
32 suitable habitat for the Indiana bat because of a prevalence of smaller-diameter trees, but may  
33 provide suitable roosting habitat for the NLEB.

34 **M.6.1.4** **Tri-Colored Bat**

35 **M.6.1.4.1** *Status and Threats*

36 The tri-colored bat (*Perimyotis subflavus*) ranges across most of eastern North America. The  
37 species was petitioned for listing under the ESA in June 2016 (CBD and DoW 2016-TN5360),  
38 and in December 2017, FWS found the petitioned action may be warranted (82 FR 60362-  
39 TN5416). Threats to the species cited in support of the petition to list include WNS, habitat loss  
40 and degradation driven by agricultural and residential development, logging, mining and other

1 resource extractive practices, industrial wind energy, environmental contaminants, and  
2 disturbance by vandalism and recreation. WNS has resulted in a dramatic drop in tri-colored  
3 bat populations throughout much of its range (greater than 98 percent in the northeastern  
4 United States). Prior to WNS, the tri-colored bat was in a state of gradual decline in the eastern  
5 United States (by 34 percent in New York, Pennsylvania, West Virginia, and Tennessee). Local  
6 declines of tri-colored bat populations began 3 to 7 years prior to the detection of WNS in those  
7 populations. The causes for the tri-colored bat's pre-WNS decline are presumably ongoing in  
8 the post-WNS environment and likely include loss and disturbance of critical roost and foraging  
9 sites; toxicity from agricultural pesticides and other chemical compounds; altered roost  
10 microclimates, foraging habitats, and prey communities from climate change; and heightened  
11 mortality from inflight collisions with vehicles, buildings, and wind turbines (CBD and DoW 2016-  
12 TN5360).

#### 13 *M.6.1.4.2 Life History*

14 The tri-colored bat is an insectivorous bat that is found in a variety of terrestrial habitats,  
15 including grasslands, old fields, suburban areas, orchards, urban areas, and woodlands,  
16 especially hardwood woodlands. However, they generally avoid deep woods as well as large,  
17 open fields (CBD and DoW 2016-TN5360). The species prefers large trees and woodland  
18 edges (CBD and DoW 2016-TN5360; NatureServe 2017-TN5216), and often forages over  
19 waterways and forest edges (CBD and DoW 2016-TN5360; TNBWG 2017-TN5359).

20 Summer roosts are mainly in live and dead foliage in both live and dead deciduous and  
21 coniferous trees (CBD and DoW 2016-TN5360; TNBWG 2017-TN5359), and occasionally in  
22 buildings (NatureServe 2017-TN5216). Forest on the CRN Site and in the BTA likely provides  
23 suitable summer roost habitat for the species. Females exhibit a fairly high degree of roost  
24 fidelity, returning to the same small roosting area day after day within a single summer and  
25 across successive years. However, tri-colored females may switch specific roost sites  
26 frequently during the maternity period. Males exhibit a somewhat lesser degree of roost fidelity  
27 than females (CBD and DoW 2016-TN5360).

28 Hibernation sites usually are in caves or mines (NatureServe 2017-TN5216; TNBWG 2017-  
29 TN5359). Mating occurs in autumn during swarming around hibernation sites, sperm are stored  
30 during winter, and fertilization takes place in early spring. The species usually bears twins in  
31 late spring or early summer (CBD and DoW 2016-TN5360; TNBWG 2017-TN5359). In southern  
32 portions of their range, females arrive from hibernacula beginning in late April (CBD and  
33 DoW 2016-TN5360). Maternity colonies use manmade structures or tree cavities, often in open  
34 areas (NatureServe 2017-TN5216). Maternity colonies are small, often consisting of from  
35 several individuals to several tens of individuals (CBD and DoW 2016-TN5360). Young grow  
36 rapidly and can fly within a month (TNBWG 2017-TN5359).

#### 37 *M.6.1.4.3 Critical Habitat*

38 Critical habitat has not been designated for the tri-colored bat (and cannot be designated, as  
39 this species is not yet formally listed as threatened or endangered).

1 **M.6.1.4.4** *Site and Vicinity Baseline*

2 Three individuals were caught in mist nets on the CRN Site in 2011 and the species was  
3 recorded acoustically (the number of recordings was undocumented) on the CRN Site and in  
4 the BTA in spring, summer, and fall in 2013 and 2015 (LeGrand et al. 2015-TN5188). The sex,  
5 age, and reproductive condition of the captured individuals were not documented (LeGrand et  
6 al. 2015-TN5188). The species was the most prevalent species acoustically recorded in the  
7 BTA in 2015 (Hamrick 2015-TN5187). Recordings of the species in the fall may indicate a  
8 possible hibernaculum in the vicinity of the CRN Site or BTA. Roosting bats were observed in  
9 Rennies Cave by archaeological surveyors in April 2011. One bat was identified from a photo  
10 as a tri-colored bat (LeGrand et al. 2015-TN5188).

11 The species was detected acoustically in areas across the ORR in 2013, 2014, and 2015  
12 (McCracken et al. 2015-TN5287). The species also was detected acoustically in areas across  
13 the ORR from April 15 to October 31 in 2013, 2014, and 2015 (TDEC 2014-TN5288;  
14 Middleton 2014-TN5347, Middleton 2015-TN5348, Middleton 2016-TN5349), including those  
15 closely surrounding the CRN Site in 2013 (e.g., Grassy Creek in the northwest portion of the  
16 Grassy Creek Habitat Protection Area, the junction of Bear Creek Valley Road and Highway 95  
17 located just northeast of the CRN Site, and along the Clinch River between the CRN Site and  
18 Jones Island) (TDEC 2014-TN5288). None were detected in close proximity to the BTA in 2013  
19 (TDEC 2014-TN5288). Across the ORR, the tri-colored bat appears to be more prevalent than  
20 the little brown bat, and more prevalent than the three Federally listed bat species considered in  
21 this BA (Table M-7).

22 **M.6.1.5 Little Brown Bat**

23 **M.6.1.5.1** *Status and Threats*

24 The little brown bat (*Myotis lucifugus*) was petitioned for listing under the ESA in 2010 (Kunz  
25 and Reichard 2010-TN5373). The range of the little brown bat extends across North America,  
26 from Alaska to central Mexico and from the Pacific to Atlantic coasts. The little brown bat was  
27 considered one of the most common and widespread bat species in North America. Its core  
28 range is considered the northeastern United States where ideal hibernacula conditions  
29 predominate and the vast majority of ideal habitat is found. Numbers substantially decrease  
30 southward and westward in this core area. The pre-WNS population of this species—both  
31 throughout its range and within its core northeastern range—was viable and did not face  
32 imminent risk of extinction. However, extinction is virtually certain to occur in the core range of  
33 this species by 2026, and range-wide extinction may very well follow based on the known and  
34 predicted infection dynamics of WNS. This conclusion is based on a thorough population  
35 viability analysis incorporating extensive empirical data collected before and since the  
36 appearance of WNS in the species' core range, including the species' starting population, vital  
37 rates, and observed morbidity rates. Other natural and manmade factors that have an adverse  
38 impact on the species include climate change (reduced rainfall in late summer in the  
39 northeastern United States resulting in reduced insect production and drying up of water  
40 sources) and pollutants in waterbodies (Kunz and Reichard 2010-TN5373).

1 *M.6.1.5.2 Life History*

2 Caves and mines serve as swarming sites during the autumn mating period and as hibernacula  
3 (NatureServe 2017-TN5216). The little brown bat swarms and mates at hibernacula, and  
4 females store sperm during hibernation with fertilization occurring in spring after emergence  
5 (Kunz and Reichard 2010-TN5373).

6 In spring, reproductive female bats form maternity colonies in barns, attics, and tree cavities.  
7 Maternity colonies range in size from tens to hundreds of individuals. Fidelity of females to  
8 summer roosts tends to be high with adult females typically returning to their natal roosts.  
9 Nonreproductive females and adult males usually inhabit separate roosts individually or in small  
10 groups. A single pup is born during the late spring/early summer timeframe. Pups are weaned  
11 and begin to fly at about 26 days (Kunz and Reichard 2010-TN5373).

12 The little brown bat feeds on aerial insects over open water (Kunz and Reichard 2010-TN5373)  
13 and along the margins of lakes and streams, or in woodlands near water (NatureServe 2017-  
14 TN5216). First-year survival of female little brown bat ranges from 23 to 46 percent, and adult  
15 survival rate was 63 to 90 percent from 1993 to 2008 (Kunz and Reichard 2010-TN5373).

16 *M.6.1.5.3 Critical Habitat*

17 Critical habitat has not been designated for the little brown bat (and cannot be designated, as  
18 this species is not yet formally listed as threatened or endangered).

19 *M.6.1.5.4 Site and Vicinity Baseline*

20 The species was not captured in mist nets on the CRN Site in 2011 (LeGrand et al. 2015-  
21 TN5188). It was recorded acoustically (the number of recordings was undocumented) on the  
22 CRN Site and in the BTA in spring, summer, and fall in 2013 and 2015 (LeGrand et al. 2015-  
23 TN5188; Hamrick 2015-TN5187). Recordings of the species in the fall may indicate a possible  
24 hibernaculum in the vicinity of the CRN Site or BTA.

25 The species was detected acoustically in areas across the ORR in 2013, 2014, and 2015  
26 (McCracken et al. 2015-TN5287). The species also was detected acoustically in areas across  
27 the ORR from April 15-October 31 in 2013, 2014, and 2015 (TDEC 2014-TN5288;  
28 Middleton 2014-TN5347, Middleton 2015-TN5348, Middleton 2016-TN5349), including those  
29 closely surrounding the CRN Site (e.g., Grassy Creek in the northwest portion of the Grassy  
30 Creek Habitat Protection Area, the junction of Bear Creek Valley Road and Highway 95 located  
31 just northeast of the CRN Site, and along the Clinch River between the CRN Site and Jones  
32 Island) and in the BTA in 2013 (e.g., Gallaher Cemetery just north of the BTA) (TDEC 2014-  
33 TN5288). Across the ORR, the little brown bat appears to be less prevalent than the tri-colored  
34 bat, and less prevalent than the gray bat but more prevalent than the Indiana bat and NLEB  
35 (Table M-7).

36 **M.6.1.6 Freshwater Mussels – Pink Mucket (*Lampsilis abrupta*) and Sheepnose**  
37 **Mussel (*Plethobasus cyphus*)**

38 *M.6.1.6.1 Status and Threats*

39 Mussel populations have declined in the last several decades in species diversity and at an  
40 individual level. Population declines are caused by habitat destruction and degradation and

1 their inability to move from poor-quality habitat. Habitat destruction includes impoundment by  
2 dams, dredging and channelization as well as erosion, siltation, and contamination of the  
3 environment. Most habitat destruction and degradation is caused by human activities, but the  
4 expansion of populations of nonindigenous mollusks such as the zebra mussel (*Dreissena*  
5 *polymorpha*) and the Asian clam (*Corbicula fluminea*) is negatively affecting the remaining  
6 native mussel populations (Williams et al. 1993-TN5369).

7 The FWS identified two species of unionid mussels from the vicinity of the CRN Site: the pink  
8 mucket (*Lampsilis abrupta*) and the sheepsnose mussel (*Plethobasus cyphus*). The FWS  
9 designated the pink mucket mussel as endangered in 1976 (41 FR 24062-TN5173). The FWS  
10 listed the sheepsnose mussel as endangered in the *Federal Register* on March 13, 2012 (77 FR  
11 14914-TN5177).

#### 12 *M.6.1.6.2 Life History of Unionid Mussels*

13 Mussels spend their entire juvenile and adult lives buried either partially or completely in the  
14 substrate. Many factors may affect the preferred habitat of mussels, including substrate  
15 composition, water depth, water temperature and velocity, turbidity, and bottom roughness  
16 (Williams et al. 2008-TN5372). Although mussels are able to change their position and location,  
17 they rarely move more than a few hundred yards during their lifetime unless dislodged.  
18 Reservoirs have been documented as uninhabitable for the majority of mussel species (Williams  
19 et al. 2008-TN5372). Williams et al. (2008-TN5372) reported mussel extirpation from the area  
20 downstream of Norris Dam, caused by a decrease in water temperature and dissolved oxygen,  
21 as well as scouring effects from dam discharge.

22 Native freshwater mussels have an unusual reproductive cycle. Although some species are  
23 hermaphroditic, the species discussed in this BA have separate sexes. The eggs of female  
24 mussels move from the ovaries to the gills where fertilization occurs. Sperm is released to the  
25 water by male mussels and is carried into the female's body through the incurrent aperture.  
26 The gills, or a portion of the gills, serve as brood pouches, called marsupia. The fertilized eggs  
27 develop into small larvae, called glochidia, which release into the water. At the time of their  
28 release from the marsupia, the glochidia possess only the embryonic stages of a mouth,  
29 intestines, a foot, and a heart. If the glochidia do not encounter a passing fish and attach to its  
30 gills, skin, or fins then they fall to the bottom and die a short time later. The glochidia usually  
31 remain on the fish from 1 to 6 weeks (sometimes longer) and then fall off and begin their growth  
32 into adulthood. Each mussel species has specific species of fish that serve as a host fish for  
33 the glochidia (Parmalee and Bogan 1998-TN5166). The survival of freshwater mussel species  
34 depends not only on the environmental conditions for the mussel, but on the survival and health  
35 of the host fish populations.

36 Pink muckets have several species of fishes that reportedly serve as hosts for their glochidia,  
37 including three species of bass: smallmouth (*Micropterus dolomieu*), spotted (*M. punctulatus*),  
38 and largemouth bass (*M. salmoides*) as well as freshwater drum (*Aplodinotus grunniens*) and  
39 possibly sauger (*Sander canadensis*) (Mirarchi et al. 2004-TN5174). Fish community sampling  
40 by TVA in February, May, July, and October of 2011 at stations extending from CRM 14 to 16  
41 and CRM 18 to 19.8 indicated the presence of all five host fish species (TVA 2013-TN5167).

1 For sheepsnose mussel glochidia, the sauger (*Sander canadensis*) is the only known host  
2 (Parmalee and Bogan 1998-TN5166). However, Williams et al. (2008-TN5372) reported central  
3 stoneroller (*Campostoma anomalum*) as a host for sheepsnose glochidia in a laboratory setting.  
4 Only the sauger was identified in TVA's fish community sampling from the vicinity of the CRN  
5 Site. Sheepsnose mussels live nearly 30 years (77 FR 14914-TN5177).

#### 6 *M.6.1.6.3 Critical Habitat*

7 Currently no critical habitat has been designated for either the pink mucket (FWS 2017-TN5370)  
8 or the sheepsnose mussel (FWS 2017-TN5371).

#### 9 *M.6.1.6.4 Site and Vicinity Baseline*

10 The pink mucket mussels prefer free-flowing reaches of large rivers, typically in gravel  
11 substrates with interstitial sand but silt-free. They have also been occasionally reported in large  
12 creeks and small rivers (Williams et al. 2008-TN5372). Historically, the pink mucket species  
13 was recorded from the Mississippi, Ohio, and Cumberland Rivers and in the Tennessee River  
14 up to the lower Clinch River (Parmalee and Bogan 1998-TN5166). Currently, it occurs only in  
15 the riverine reaches such as downstream of Wilson Dam in Tennessee and Guntersville Dam in  
16 Alabama (Mirarchi et al. 2004-TN5174) and in the Cumberland River in Smith County,  
17 Tennessee (Parmalee and Bogan 1998-TN5166). Researchers report specimens younger than  
18 10 years of age as rare in the Wilson and Guntersville Dam tailwaters.

19 The most recent siting of a pink mucket in the Clinch River was in 1984 at CRM 19.1, slightly  
20 above the CRN Site. No pink muckets, either living or as relic shells, were found in the 2011  
21 surveys at the CRN Site. TVA has found the pink mucket mussel more recently elsewhere in  
22 the Tennessee River system. A single individual was found as recently as a September 2010  
23 survey (TRC 2010-TN5175) in the tailrace of Watts Bar Dam in Chickamauga Reservoir.

24 Sheepsnose mussels prefer flowing water of medium to large rivers in a sand and gravel  
25 substrate mixture (Williams et al. 2008-TN5372; Parmalee and Bogan 1998-TN5166). Further,  
26 in unimpounded rivers sheepsnose mussels can be found in less than 0.6 m (2 ft) of water and  
27 in relatively fast currents. In reservoirs, sheepsnose mussels can be found at depths of 3.6 to  
28 4.6 m (12 to 15 ft) (Parmalee and Bogan 1998-TN5166), though they have also been reported  
29 at depths exceeding 6 m (20 ft) (77 FR 14914-TN5177).

30 They occur across the Southeast and the Midwest, but are likely extirpated from two-thirds of  
31 streams where they had previously been known to occur. Parmalee and Bogan (1998-TN5166)  
32 indicated that the most stable and viable populations of sheepsnose mussels in Tennessee were  
33 located in the upper Clinch River (Hancock County) and below Pickwick Landing Dam (Harding  
34 County) in the Tennessee River. The sheepsnose mussel was last observed in 1994 at CRM  
35 21.4 downstream of Melton Hill Dam (TWRA 2017-TN5362). More recent sightings have  
36 occurred elsewhere in the Tennessee River system. In September 2010, TVA found a  
37 specimen, judged to be approximately 20 years old, during sampling in the tailrace of Watts Bar  
38 Dam in Chickamauga Reservoir (TRM 526 to 527) (TRC 2010-TN5175). The sheepsnose is  
39 known to have existed recently farther upstream in the Clinch River above CRM 168 and the  
40 last recorded sightings occurred between 2004 and 2006 (Jones et al. 2014-TN5324).

1 Neither the pink mucket or the sheepsnose mussel were observed in benthic macroinvertebrate  
2 sampling in 2011 at either of two locations, CRM 15.0 (slightly downstream from the proposed  
3 discharge) and CRM 18.8 (approximately a mile upstream of the proposed intake). As  
4 discussed in Section M.3.1.3.2, a total of 74 living native mussels from six different species  
5 were collected in 2011 in the Clinch River arm of Watts Barr Reservoir. The mollusk survey  
6 observed that zebra mussels were found attached to 71 of the 74 living native mussels. The  
7 average area of coverage on an individual mussel was 28 percent and coverage ranged from  
8 5 to 100 percent (TRC 2011-TN5168). It appears that zebra mussels are out-competing native  
9 mussels for space and food, interfering with the native mussel's ability to open and close their  
10 shells, impairing movement of the native mussels, and depositing metabolic wastes on the  
11 native mussels (FWS 2015-TN5218). Based on the sampling studies and the condition of the  
12 living native mussels it is unlikely that either the pink mucket or the sheepsnose mussel species  
13 would be located in the Clinch River arm of the Watts Bar Reservoir.

#### 14 **M.6.1.7 Spotfin Chub (*Erimonax monachus*)**

##### 15 *M.6.1.7.1 Status and Threats*

16 The FWS listed the spotfin chub (*Erimonax monachus*) (= *Cyprinella monacha* = *Hybopsis*  
17 *monacha*) as threatened in 1977 (42 FR 45526-TN5178). Threats to the spotfin chub include  
18 habitat destruction and degradation such as from siltation, and runoff from coal mining,  
19 operations, and municipal and industrial wastes (42 FR 45526-TN5178).

##### 20 *M.6.1.7.2 Life History*

21 The estimated age of maturity for spotfin chub is 2 years. Spotfin chubs are estimated to live for  
22 3 or 4 years, and adults may spawn in consecutive years. They are crevice spawners—their  
23 eggs are deposited in rock crevices on the bottom of the stream, and they prefer the lowermost  
24 crevices (adjacent to the substrate) (Rakes et al. 1999-TN5367). There is no parental care of  
25 the eggs or guarding of the nest after spawning. Spotfin chub larvae and juveniles are benthic  
26 after hatching and do not shift to the middle of the water column until their total length is 1.8 to  
27 2.3 cm (0.71 to 0.91 in.). Once large enough, the spotfin chub is typically a mid-water schooling  
28 minnow (Shute et al. 2005-TN5366). As adults, spotfin chub are small fish, less than 12.1 cm  
29 (4.75 in.) long.

30 Spotfin Chub inhabit clear upland rivers and are typically found in habitats with boulders in swift  
31 currents. Their diet is primarily aquatic insects such as midges, mayflies, and caddisfly larvae  
32 (Etnier and Starnes 1993-TN5054).

##### 33 *M.6.1.7.3 Critical Habitat*

34 Critical habitat for the spotfin chub exists in Tennessee in portions of the Emory River in Morgan  
35 County and the Obed River, Clear Creek, and Daddys Creek in Morgan and Cumberland  
36 Counties. Critical habitat in Tennessee also exists in the North Fork of the Holston from the  
37 junction with the South Fork Holston River to the Tennessee- Virginia State line in Hawkins and  
38 Sullivan Counties. No critical habitat exists in Roane County near the CRN Site.

1 **M.6.1.7.4 Site and Vicinity Baseline**

2 The spotfin chub were historically found in Alabama, Georgia, North Carolina, Virginia, and  
3 Tennessee inhabiting streams in upper and middle Tennessee River Basin (FWS 2017-TN5219;  
4 Holliman et al. 2003-TN5364). Experimental populations are now found in three river systems  
5 including the Tennessee portions of Tellico River, Shoal Creek, French Broad River, and  
6 Holston River (FWS 2017-TN5219).

7 It is unlikely that spotfin chub still inhabit the Clinch River arm of the Watts Bar Reservoir  
8 because of siltation and changes in the river-bottom substrate that would prevent them from  
9 spawning. The Clinch River arm of the Watts Bar Reservoir adjacent to the CRN Site lacks the  
10 appropriate habitat features for spotfin chub. Furthermore, the spotfin chub was not identified in  
11 the sampling that occurred Clinch River or the streams on the CRN Site or in the transmission  
12 corridor within the vicinity of the CRN Site during electrofishing studies between CRM 14 and 15  
13 and CRM 18 and 19.8 (TVA 2013-TN5167). It is unlikely that the spotfin chub is present in the  
14 vicinity of the site.

15 **M.6.1.8 Hellbender**

16 **M.6.1.8.1 Status and Threats**

17 The status of the hellbender (*Cryptobranchus alleganiensis*), an aquatic salamander, is currently  
18 under review by the FWS (2017-TN5365). Threats to the hellbender may include habitat  
19 alterations such as siltation, water impoundment, and degradation of water quality (Mayasich et  
20 al. 2003-TN5179).

21 **M.6.1.8.2 Life History**

22 The hellbender, also called the mudpuppy or waterdog grows from 30 to 74 cm (12 to 29 in.)  
23 long. Hellbenders are a unique salamander because they are completely aquatic throughout  
24 their life history. They tend to be nocturnal in nature, exhibiting positive thigmotaxis (i.e., seeking  
25 contact with other objects such as rocks) and negative phototaxis (avoiding light). Hellbenders  
26 have a well-developed dermal sense of light, particularly in their tail, which may serve as an  
27 initial light exposure receptor (Nickerson et al. 2003-TN5368). Hellbenders are also cannibalistic  
28 in nature, consuming its eggs and smaller hellbenders (Nickerson et al. 2003-TN5368).

29 The hellbender prefers habitats with swift running, fairly shallow, highly oxygenated waters that  
30 are cool in temperature (Humphries and Pauley 2004-TN5363) and tend to be more alkaline  
31 (Nickerson et al. 2003-TN5368). This species finds flat rocks, logs, or other cover in the vicinity  
32 of riffle areas, essential for hiding/shelter, feeding, and breeding (Mayasich et al. 2003-TN5179;  
33 Humphries and Pauley 2004-TN5363). Its habitat is generally medium to large clear, fast-  
34 flowing streams with rocky bottoms, especially riffle areas and upper pool reaches. Larvae are  
35 typically found under small rocks, juveniles under rock piles or gravel beds, and adults under  
36 larger rocks, all in riffles (Nickerson et al. 2003-TN5368). Their diet primarily consists of crayfish  
37 (Humphries and Pauley 2004-TN5363).

1 *M.6.1.8.3 Critical Habitat*

2 No critical habitat is designated by the FWS for the hellbender.

3 *M.6.1.8.4 Site and Vicinity Baseline*

4 Hellbenders are found distributed from southern New York, west to Missouri and Arkansas, and  
5 south to Alabama and Mississippi (Humphries and Pauley 2004-TN5363). The Clinch River arm  
6 of the Watts Bar Reservoir adjacent to the CRN Site lacks the appropriate habitat for the  
7 hellbender because it is now impounded and lacks the fast-flowing water over rocky bottoms  
8 and riffle areas. But potentially this species could still exist in the area upstream of the site  
9 immediately below Melton Hill Dam because the faster moving water in the tailrace provides  
10 more suitable habitat. A hellbender was most recently observed in 1989 in the Clinch River  
11 downstream of Jones Island within the tailrace below Melton Hill Dam (TNHP 2017-TN5361).  
12 This location, however, it is upstream of the CRN Site and would be unaffected by the building  
13 or operation of the CRN Site.

14 **M.6.2 Offsite Transmission Lines**

15 The FWS July 2017 letter (FWS 2017-TN5091) suggested what species to consider in this BA  
16 for the offsite transmission lines, based on visual comparison of Figure M-4, a county map of  
17 Tennessee, and species known to occur in those counties according to the FWS Information for  
18 Planning and Consultation (IPaC) database (FWS 2017-TN5328). In November 2017, the  
19 review team generated a more definitive list by overlaying the offsite transmission layer on  
20 layers of the counties in Tennessee, Kentucky, and Georgia in ArcGIS (version 10.4) to derive a  
21 list of the counties in each state in which the offsite transmission lines occur (Table M-3). The  
22 review team then queried IPaC (FWS 2017-TN5328) and the TDEC rare species by county  
23 database (TDEC 2017-TN5217) to identify those Federally threatened and endangered species  
24 known to occur in each county (Table M-8). As directed in the FWS July 2017 letter  
25 (FWS 2017-TN5091), the IPaC (FWS 2017-TN5328) was also queried to identify which of the  
26 species also have designated critical habitat in these counties, including counties in which the  
27 species are not known to occur (Table M-8).

28 Table M-9 identifies Federally listed species with known occurrences within 0.125 mi of the  
29 transmission line segments identified for upgrading in Tennessee (Table M-3), and notes  
30 whether the locations lie within the bounds of the existing corridors. Table M-9 was developed  
31 using data obtained from the Tennessee Natural Heritage Program (TNHP 2017-TN5361). This  
32 table provides a description of the known occurrences as well as the date of most recent  
33 observation. Data obtained from the Kentucky and Georgia Natural Heritage Programs  
34 (KNSPC 2017-TN5400; GDNR 2017-TN5397) did not identify Federally listed terrestrial or  
35 aquatic species with known occurrences within 0.125 mi of the transmission line segments that  
36 occur in those states (Table M-9).

37 Habitat preferences for the species identified in Table M-8 are provided in (Table M-10). Table  
38 M-10 also indicates the possible presence of suitable habitat for the species within the  
39 transmission line corridors in counties where the species are known to occur.

40

**Table M-8. Federally Listed Species (not including experimental populations) in the Counties where Upgrades (Uprate, Recondutor, Rebuild) of Offsite Transmission Lines May Occur (FWS 2017-TN5091; TDEC 2017-TN5217). X = species present in county based on IPaC (FWS 2017-TN5328) and TDEC Rare Species by County Database (TDEC 2017-TN5217); Y = critical habitat present in the county; N = no critical habitat designated for the species or critical habitat designated but does not occur in the county. All cells where IPaC indicates the presence of critical habitat in the indicated county are highlighted blue; orange highlighted cells indicate critical habitat in proximity to offsite transmission lines that is depicted in figures provided later in Section M.6.2**

Scientific Name	Common Name	Status <sup>a</sup>	State																													
			GA			TN																									KY	
			Catoosa	Bell	Whitley	Anderson	Bledsoe	Campbell	Claiborne	Cocke	Cumberland	Franklin	Grainger	Greene	Grundy	Hamblen	Hamilton	Hawkins	Jefferson	Knox	Putnam	Rhea	Roane	Scott	Sequatchie	Sevier	Van Buren	Warren	White			
<b>Mammals</b>																																
<i>Corynorhinus (=Plecotus) townsendii virginianus</i>	Virginia big-eared bat	E			X																											
<i>Glaucomys sabrinus coloratus</i>	Carolina northern flying squirrel	E																														
<i>Myotis grisescens</i>	Gray bat	E	XN	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X			
<i>Myotis septentrionalis</i>	Northern long-eared bat	T	XN	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X			
<i>Myotis sodalis</i>	Indiana bat	E	XN	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X	X			
<b>Amphibians</b>																																
<i>Gyrinophilus gulolineatus</i>	Berry cave salamander	C																														
<b>Fishes</b>																																
<i>Chrosomus saylori</i>	Laurel dace	E																														
<i>Erimystax cahni</i>	Slender chub	T																														
<i>Erimonax monachus</i>	Spotfin chub	T																														
<i>Etheostoma akatulo</i>	Bluemask (Jewel) darter	E																														
<i>Etheostoma lemniscatum</i>	Tuxedo darter	E																														









**Table M-9. Tennessee Natural Heritage Program Locations of Federally Listed Species within 0.125 Mi of the Transmission Line Segments Identified for Upgrade in Tennessee (TNHP 2017-TN5361)**

County	Transmission Line	Scientific Name	Common Name	Federal Status	Comments	Last Observed
<b>Fish</b>						
Van Buren (TN)	L5173	<i>Etheostoma akatulo</i>	Bluemask (Jewel) Darter	E	In Caney Creek near transmission line but outside of corridor.	1972
Campbell (TN)	L5125	<i>Chrosomus cumberlandensis</i>	Blackside Dace	T	In Sandlick Branch near transmission line but outside of corridor.	2008
<b>Mollusks</b>						
Anderson (TN)	L5125	<i>Cyrogenia stegaria</i>	Fanshell	E	In Clinch River by Norris Dam and near transmission line but outside of corridor.	1936
Anderson (TN); Campbell (TN)	L5125	<i>Athearnia anthonyi</i>	Anthony's Riversnail	E	In Clinch River by Norris Dam and near transmission line but outside of corridor.	1985
Anderson (TN); Campbell (TN)	L5125	<i>Dromus dromas</i>	Dromedary Pearlymussel	E	In Clinch River by Norris Dam and near transmission line but outside of corridor.	1936
Franklin (TN); Coffee (TN); Grundy (TN)	L5167	<i>Toxolasma cylindrellus</i>	Pale Lilliput	E	In Elk River near transmission line but outside of corridor.	1954
<b>Plants</b>						
Rhea (TN)	L5173	<i>Spiraea virginiana</i>	Virginia Spiraea	T	Near Piney Creek near transmission line but outside of corridor.	2015
<b>Bats</b>						
Campbell (TN)	L5125	<i>Myotis grisescens</i>	Gray bat	E	Reports from various authors in various years from 1968 to 2002 indicate Norris Dam cave (Figure M-10) used by gray bats as a maternity, swarming, and hibernation site. Cave located near the Clinch River within the transmission line corridor.	2002
Campbell (TN)	L5125	<i>Myotis septentrionalis</i>	Northern long-eared bat	E	Norris Dam cave (Figure M-10) used as a hibernation site. Cave located in the transmission line corridor and near the Clinch River.	No date

Table M-9. (contd)

County	Transmission Line	Scientific Name	Common Name	Federal Status	Comments	Last Observed
Campbell (TN)	L5125	<i>Myotis sodalis</i>	Indiana Bat	E	Conflicting reports from various authors indicate Norris Dam cave (Figure M-10) was and was not used as a hibernation site. To be conservative occurrence in the cave is assumed. Cave located in the transmission line corridor near the Clinch River.	2002
Anderson (TN)	L5235	<i>Myotis grisescens</i>	Gray Bat	E	One dead individual in the U.S. Department of Energy Y-12 facility on the ORR. Facility near but outside the transmission line corridor.	1994
Franklin (TN)	L5702	<i>Myotis grisescens</i>	Gray Bat	E	One juvenile gray bat observed on Arnold Airforce Base. Site near Roland Creek near but outside transmission line corridor (Figure M-13).	1998
Scott (TN)	L5882	<i>Myotis grisescens</i>	Gray Bat	E	One dead individual in a Y-12 facility on the ORR. Facility near but outside the transmission line corridor.	1994

1 **Table M-10. Habitat Preferences for the Species Known to Occur in the Counties Containing the Transmission Lines**  
 2 **Identified by TVA for Possible Upgrade (Table M-8). Habitat description from TDEC (2017-TN5217) unless**  
 3 **otherwise indicated. NA = not applicable for the species and any associated critical habitat noted in Table M-8**  
 4 **because (1) the species and critical habitat occur in waterbodies or wetlands which the review team has**  
 5 **assumed would not be affected by transmission line upgrades (see Section M.4.2), or (2) suitable habitat for**  
 6 **the species based on habitat preferences is unlikely to be present in the upland part of transmission line**  
 7 **corridors (i.e., in scrub-shrub/herbaceous vegetation) to which it is assumed habitat disturbance would be**  
 8 **limited (see Section M.4.2).**

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<b>Mammals</b>				
<i>Corynorhinus (= Plecotus) townsendii virginianus</i>	Virginia big-eared bat	E	Caves typically in limestone karst regions dominated by mature hardwood forests. Prefers cool, well-ventilated caves for hibernation. Maternity colonies deep within caves.	Possible occurrence in transmission line L5125 in Whitley County, Kentucky (No figure), if suitable cave habitat were to occur in this corridor.
<i>Glaucomys sabrinus coloratus</i>	Carolina northern flying squirrel	E	Spruce-fir or mature hardwood forest with snags; in tree cavities or leaf nests; higher elevations of the Appalachians.	NA
<i>Myotis grisescens</i>	Gray bat	E	Cave obligate year-round; frequents forested areas; migratory.	Known occurrence in Norris Dam cave, located within the corridor of L5125 in Campbell County, Tennessee (Figure M-10), has been used by gray bats as a maternity, swarming, and hibernation site (Table M-8). One individual captured near Roland Creek at Arnold Airforce Base along transmission line L5702 in Franklin County, TN (Figure M-13).
				Possible occurrence in all transmission line corridors in all three states if suitable cave habitat were to occur in these corridors, since the species is present in all counties.

**Table M-10. (contd)**

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Myotis septentrionalis</i>	NLEB	T	A forest bat whose summer roosts may include caves, mines, live trees and snags; hibernates in caves and mines, often using small cracks and fissures. Notably susceptible to WNS.	Known occurrence in Norris Dam cave, located within the corridor of L5125 in Campbell County, Tennessee (Figure M-10), is reported to be used by NLEBs as a hibernation site (Table M-8).
<i>Myotis sodalis</i>	Indiana bat	E	Hibernates in caves; spring/summer maternity roosts are normally under the bark of standing trees.	Possible occurrence in all transmission line corridors in all three states if suitable cave habitat were to occur in these corridors, since the species is present in all counties (Table M-8). Conflicting data as to presence (Table M-8) so assumed occurrence in Norris Dam cave, located within the corridor of L5125 in Campbell County, Tennessee (Figure M-10).
<b>Amphibians</b>				
<i>Gyrinophilus gulolineatus</i>	Berry cave salamander	C	Aquatic cave obligate; Ridge and Valley Ecoregion; formerly included with <i>G. palleucus</i> .	Possible occurrence in L5092 and L5659 in Knox County, and L5205, L5235, L5280, and L5743 in Roane County, Tennessee (No figure), if suitable cave habitat were to occur in these corridors.
<b>Fishes</b>				
<i>Chrosomus saylori</i>	Laurel dace	E	Cool 1st-2nd order streams with slabrock and rubble substrate; Walden Ridge of the Cumberland Plateau; Tennessee River watershed.	Critical habitat as shown in Figure M-11 in Bledsoe and Rhea Counties, Tennessee, is in the vicinity of, but does not cross transmission corridor L5173.
<i>Erimystax cahni</i>	Slender chub	T	Major headwater tributaries to the Tennessee River with small gravel substrates and swift-moderate currents.	NA

**Table M-10. (contd)**

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Erimonax monachus</i>	Spotfin chub	T	Clear upland rivers with swift currents and boulder substrates; portions of the Tennessee River watershed.	Critical habitat as shown in Figure M-14 in Cumberland County, Tennessee, crossing transmission line corridor L5204 in the Gum Branch of the Clear Creek and the Obed River and crossing transmission line L5205 in Daddy's Creek.
<i>Etheostoma akatulo</i>	Bluemask (Jewel) darter	E	Streams with slow to moderate current over clean sand and fine gravel; Caney Fork River system (above Great Falls Reservoir).	Occurrence in vicinity of transmission line corridor L5173 in Caney Creek in Van Buren County, Tennessee, as shown in Figure M-11.
<i>Etheostoma lemniscatum</i>	Tuxedo darter	E	Gently flowing, silt-free pools or runs immediately upstream of riffles with cobble, boulders, and slabrock; Big South Fork Cumberland River.	Last observed in 1972.
<i>Etheostoma percunurum</i>	Duskytail darter	E	Gravel, rubble, and slabrock pools and runs of small to medium rivers (NatureServe 2017-TN5216).	NA
<i>Etheostoma spilotum</i>	Cumberland Plateau darter	T	Upland creeks and streams, generally in headwaters, sometimes in larger streams; generally in slow to moderate current in cool, sluggish pools or areas above and below riffles over bedrock, rubble, cobble, and pebble, often interspersed with sandy areas. Common only in intermittently flowing first- or second-order creeks, preferring protective stones near the bank, or ledges and recesses at stream margins (NatureServe 2017-TN5216).	NA
<i>Etheostoma susanae</i>	Cumberland darter	E	Creeks in the upper Cumberland River watershed of the Cumberland Mountains; extremely rare.	NA
<i>Etheostoma wapiti</i>	Boulder darter	E	Fast rocky riffles of small to medium rivers and large creeks; Elk River watershed.	NA
<i>Notropis albizonatus</i>	Palezone shiner	E	Large upland creeks and small rivers in quiet waters and flowing pools; possibly extirpated from Tennessee.	NA
<i>Noturus crypticus</i>	Chucky madtom	E	Stream runs with slow to moderate current over pea gravel, cobble, or slabrock; Little Chucky Creek; Nolichucky River system.	Critical habitat as shown in Figure M-15 in Greene County, Tennessee, is within a mile of transmission line corridor L5624 in Little Chucky Creek.

**Table M-10. (contd)**

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Noturus flavipinnis</i>	Yellowfin madtom	T	Medium-size to large creeks and small rivers that are unpolluted and relatively unsilted; upper Tennessee River watershed.	NA
<i>Noturus stanauli</i>	Pygmy madtom	E	Medium to large rivers with moderate to strong current over gravel substrates; Tennessee River watershed.	NA
<i>Percina tanasi</i>	Snail darter	T	Sand and gravel shoals of moderately flowing, vegetated, large creeks; upper Tennessee River watershed.	Occurrence within 0.4 mi SE of transmission line corridor L5697 in South Chickamauga Creek in Georgia (no figure). Last observed date is unknown.
<i>Phoxinus cumberlandensis</i>	Blackside dace	T	Small upland tributaries with sand, sandstone, and shale substrates in unsilted conditions; upper Cumberland River watershed.	Occurrence in the vicinity of line L5125 in Sandlick Branch of Davis Creek in Campbell County, Tennessee, as shown in Figure M-12. Last observed 3/21/2008.
<b>Mussels</b>				
<i>Alasmidonta atropurpurea</i>	Cumberland elktoe	E	Small creeks to medium-size rivers with slow current, sand substrates, and large cobble; upper Cumberland River watershed.	A second species occurrence is within 0.3 mi. of transmission line corridor L5125 in Buffalo Creek in Whitley County, Kentucky, as shown in Figure M-19. Most recent observation in September of 2015.
				Critical habitat as shown in Figure M-15 within 0.5 mi in the Nolichucky River on the border of Green and Hamblen Counties, Tennessee, in the vicinity of transmission corridor L5624.
				Critical habitat as shown in Figure M-17 in the New River in Scott County, Tennessee, is approximately 0.5 mi from transmission line corridor L5882.
<i>Alasmidonta raveneliana</i>	Appalachian elktoe	E	Large creeks/small rivers with stable coarse sand and gravel substrates with cobble and boulders; upper Tennessee River watershed.	Critical habitat for the Cumberland elktoe as shown in Figure M-19 in the Laurel Fork of the Clear Fork River in Whitley County, Kentucky, less than 1 mi from transmission line corridor L5125.
				NA

**Table M-10. (contd)**

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Cumberlandia monodonta</i>	Spectaclecase (mussel)	E	Medium to large rivers; in substrates from mud and sand to gravel, cobble, and boulders; Cumberland and Tennessee River systems.	NA
<i>Cyprogenia stegaria</i>	Fanshell	E	Medium to large streams and rivers with coarse sand and gravel substrates; Cumberland and Tennessee River systems.	NA
<i>Dromus dromas</i>	Dromedary pearlymussel	E	Medium to large rivers with riffles and shoals with relatively firm rubble, gravel, and stable substrates; Tennessee and Cumberland river systems.	Species located in the vicinity of transmission line corridor L5125 in Clinch River in Campbell County, Tennessee, L5125 as shown in Figure M-10. Last observed in 1936.
<i>Epioblasma brevidens</i>	Cumberlandian combshell	E	Large creeks to large rivers, in coarse sand or mixtures of gravel, cobble, or rocks; Tennessee and Cumberland river systems.	Critical habitat as shown in Figure M-15 in the Nolichucky River within 0.5 mi of transmission corridor L5624 on the border of Green and Hamblen Counties, Tennessee.
<i>Epioblasma capsaeformis</i>	Oyster mussel	E	Shallow riffles in mod-swift current of small-medium rivers with coarse sand and gravel; Tennessee and Cumberland river systems excluding the Duck River.	Critical habitat as shown in Figure M-17 along the New River in Scott County, Tennessee, is approximately 0.5 mi from transmission line corridor L5882.
<i>Epioblasma florentina walkeri</i> (=E. walkeri)	Tan riffleshell	E	River headwaters, in riffles and shoals in sand and gravel substrates; Tennessee and Cumberland river systems.	Critical habitat as shown in Figure M-15 along the Nolichucky River in Greene and Hamblen Counties, Tennessee, is within 0.5 mi of transmission line corridor L5624.
<i>Epioblasma obliquata</i>	Catspaw	E	Medium to large rivers, in sand and gravel substrates in runs and riffles; Tennessee and Cumberland river systems.	Critical habitat as shown in Figure M-17 along the New River in Scott County, Tennessee, is within approximately 0.5 mi of transmission line corridor L5882.

**Table M-10. (contd)**

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Epioblasma torulosa</i>	Tubercled blossom (pearlymussel)	E	High-gradient creeks, riffles of medium-size rivers. Riffles or shoals in shallow water with sandy gravel substrate and rapid currents (NatureServe 2017-TN5216).	NA
<i>Epioblasma triquetra</i>	Snuffbox mussel	E	Riffles of medium-large rivers with stony or sandy bottoms, in swift currents, usually deeply buried; Tennessee and Cumberland river systems.	NA
<i>Epioblasma turgidula</i>	Turgid blossom (pearlymussel)	E	Riffles of creeks and medium-size rivers. Requires clear, unpolluted water; typically found buried in sand and gravel substrates of shallow, fast-flowing streams (NatureServe 2017-TN5216).	NA
<i>Fusconaia cor</i>	Shiny pigtoe	E	Shoals and riffles of small- to medium-size rivers with moderate to fast current over sand-cobble substrates; upper Tennessee River watershed.	NA
<i>Fusconaia cuneolus</i>	Finerayed pigtoe	E	Riffles of fords and shoals of mod gradient streams in firm cobble and gravel substrates; middle and upper Tennessee River watershed.	NA
<i>Hemistena lata</i>	Cracking pearlymussel	E	Medium-size rivers of moderate current, deeply buried in mud, sand, gravel, and cobble substrates; Tennessee and Cumberland river systems.	NA
<i>Lampsilis abrupta</i>	Pink mucket (pearlymussel)	E	Generally a large river species, preferring sand-gravel or rocky substrates with moderate to strong currents; Tennessee and Cumberland river systems.	NA
<i>Lampsilis virescens</i>	Alabama lampmussel	E	Found in sand and gravel substrates in shoal areas of small- to medium-size rivers; middle and upper Tennessee River system; recently rediscovered in Emory River.	NA
<i>Lemiox rimosa</i>	Birdwing pearlymussel	E	Small- to medium-size rivers in riffle areas with sand and gravel substrates in moderate to fast currents; Tennessee River system.	NA
<i>Obovaria retusa</i>	Ring pink (mussel)	E	Large rivers in gravel and sand bars; Tennessee and Cumberland river watersheds; many historic locations currently inundated.	NA

**Table M-10. (contd)**

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Pegias fabula</i>	Littlewing pearlymussel	E	Cool, clear, high-gradient streams in sand, gravel, and cobble substrates, riffles; portions of Cumberland and upper Tennessee River systems.	NA
<i>Plethobasus cooperianus</i>	Orangefoot pimpleback (pearlymussel)	E	Large rivers in sand-gravel-cobble substrates in riffles and shoals in deep flowing water; Cumberland and Tennessee River systems.	NA
<i>Plethobasus cicatricosus</i>	White wartback (pearlymussel)	E	Presumed to inhabit shoals and riffles in large rivers; Tennessee and Cumberland river systems. Very rare and possibly extirpated in Tennessee.	NA
<i>Plethobasus cyphyus</i>	Sheepnose mussel	E	Large- to medium-size rivers, in riffles and coarse sand/gravel substrate; Tennessee and Cumberland river systems including Kentucky Reservoir; Uplands, and Rim.	NA
<i>Pleurobema clava</i>	Clubshell	E	Small- to medium-size rivers and streams; deeply buried in sand/fine gravel or in clean, coarse sand/gravel runs; lower Cumberland and Tennessee rivers.	NA
<i>Pleurobema gibberum</i>	Cumberland pigtoe	E	Shallow areas in small- to medium-size rivers in riffles with sand and gravel substrates; tributaries of Cumberland River and possibly Tennessee River in middle Tennessee.	NA
<i>Pleurobema plenum</i>	Rough pigtoe	E	Medium- to large-size rivers in sand, gravel, and cobble substrates of shoals; Tennessee and Cumberland river systems.	NA
<i>Pleuonaia dolabelloides</i>	Slabside pearlymussel	E	Large creeks to moderate size rivers, in riffles/shoals of sand, fine gravel, and cobble substrates with moderate current; Tennessee River watershed.	Critical habitat as shown in Figure M-11 in the Sequatchie River crossing transmission line corridor L5173 in Bledsoe County, Tennessee.
				Critical habitat as shown in Figure M-15 in the Nolichucky River within 0.5 mi of transmission corridor L5624 on the border of Green and Hamblen Counties, Tennessee.

Table M-10. (contd)

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Ptychobranchius subtentum</i>	Fluted kidneyshell	E	Small- to medium-size rivers in swift current or riffles, in sand, gravel, and cobble substrates; Tennessee and Cumberland river systems.	Critical habitat as shown in Figure M-15 along the Nolichucky River in Greene and Hamblen Counties, Tennessee, is within 0.5 mi of transmission line corridor L5624.
<i>Quadrula cylindrica</i>	Rabbitsfoot	T	Large rivers in sand and gravel; Tennessee and Cumberland systems. Big river form of <i>Q. cylindrica</i> .	Critical habitat as shown in Figure M-16 along the Holston River in Jefferson County, Tennessee, is adjacent to transmission line corridor L5186.
<i>Quadrula cylindrica strigillata</i>	Rough rabbitsfoot	E	Small- to medium-size rivers, in clear, shallow riffles with sand-gravel substrates; Tennessee and Cumberland river systems.	Critical habitat as shown in Figure M-17 along the New River in Scott County, Tennessee, is approximately 0.5 mi from transmission line corridor L5882.
<i>Quadrula intermedia</i>	Cumberland monkeyface	E	Shallow riffle and shoal areas of headwater streams and bigger rivers, in coarse sand/gravel substrates; Tennessee River system.	Critical habitat as shown in Figure M-18 in the French Broad River in Sevier County, Tennessee, is within less than 0.25 mi of transmission line corridor L5957.
<i>Quadrula sparsa</i>	Appalachian monkeyface	E	Headwater sections of rivers in shallow riffles/runs with sand-gravel substrate and moderate current; upper Tennessee River drainage.	NA
<i>Toxolasma cylindrellus</i>	Pale lilliput (pearlymussel)	E	Small tributary rivers and streams, in firm rubble, gravel, and sand substrates in shallow riffles and shoals; lower Tennessee River system.	Species located in the vicinity of transmission line corridor L5167 on the Elk River in Franklin County, Tennessee, as shown in Figure M-13. Last observed October 13, 1954.
<i>Villosa fabalis</i>	Rayed bean	E	Riffles of medium to small rivers and creeks, in gravel and sand substrates associated with <i>Justicia americana</i> ; Tennessee River watershed.	NA

Table M-10. (contd)

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Villosa perpurpurea</i>	Purple bean	E	Creeks to medium-size rivers, headwaters, in riffles with coarse sand and gravel and some silt; upper Tennessee River watershed.	Critical habitat as shown in Figure M-14 in the Obed River in Morgan and Cumberland Counties, Tennessee, is in the vicinity of, but does not cross, transmission corridor L5204 and L5205.
<i>Villosa trabalis</i>	Cumberland bean (pearlymussel)	E	Riffle areas of small rivers and streams in sand, gravel, and cobble substrates with swift current; upper Cumberland and upper Tennessee River systems.	NA
<b>Arachnids</b>				
<i>Microhexura montivaga</i>	Spruce-fir moss spider	E	Moss mats in high-elevation spruce-fir forests; Southern Appalachians.	NA
<b>Insects</b>				
<i>Bombus affinis</i>	Rusty-patched bumble bee	E	Once occupied grasslands and tallgrass prairies of the Upper Midwest and Northeast, but most have been lost, degraded, or fragmented by conversion to other uses. Bumble bees need areas that provide nectar and pollen from flowers, nesting sites (underground and abandoned rodent cavities or clumps of grasses), and overwintering sites for hibernating queens (undisturbed soil) (FWS 2017-TN5376).	NA
<b>Snails</b>				
<i>Anguispira picta</i>	Painted tigersnail	T	A calciphile; limestone outcrops and cliff faces of karstic woods; South Cumberland Mountains; Sherwood community of upper Crow Creek valley (TDEC 2017-TN5217). Not found in habitats no longer having forest cover (43 FR 28932-TN5374).	NA
<i>Athearnia anthonyi</i>	Anthony's riversnail	E	Larger rivers and downstream stretches of large creeks, on cobble/boulder substrates adjacent to riffles; portions of upper Tennessee River basin.	Species located in the vicinity of transmission line corridor L5125 in the Clinch River, Campbell County, Tennessee, as shown in Figure M-10. Last observed 1985.

**Table M-10. (contd)**

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Apios priceana</i>	Price's potato-bean	T	Lightly disturbed areas, such as forest openings, woodland edges, where bluffs descend to streams, and highway right-of-way and powerline corridors (FWS 2015-TN5375)	Possible occurrence in L5167 and L5702 in Franklin County, Tennessee depending on whether the species is present in the uplands of these corridors.
<i>Arenaria cumberlandensis</i>	Cumberland sandwort	E	Restricted to sandstone rock houses, ledges, and solution pockets on sandstone rock faces. Habitat requirements include shade, moisture, relatively constant cool temperatures, and high humidity (McKerrow 1996-TN5302).	NA
<i>Asplenium scolopendrium</i> <i>var. americanum</i>	Hart's-tongue fern	T	Southern populations (e.g., Tennessee) are found only within limestone pits that trap cold air, have high humidity, and are well shaded. At all known locations, the species appears to require high humidity, shaded conditions, a moist substrate, and the presence of dolomitic limestone (Currie 1993-TN5306).	NA
<i>Clematis morefieldii</i>	Morefield's leather flower	E	Seeps/springs in rocky limestone woods (TDEC 2017-TN5217; Norquist 1994-TN939; FWS 2017-TN5411).	NA
<i>Conradina verticillata</i>	Cumberland rosemary	T	Grows in full to moderate sunlight in the floodplain of major streams flowing over sandstone bedrock. Occurs on boulder bars, bouldery gravel bars, sandy gravel bars, and terraces of sand on gradually sloped riverbanks and islands, and sandy pockets between boulders. Essential habitat requirements include periodic flooding to maintain openness, topographic features to enhance sand deposition, and periods of inundation of at least 2 weeks (Shea and Roulston 1996-TN5303).	Possible occurrence in L5204 and L5205 in Cumberland County and L5882 in Scott County and L5173 in White County, Tennessee, depending on the presence of the species along major streams within these corridors.

**Table M-10. (contd)**

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<i>Geum radiatum</i>	Spreading avens	E	Grows in pioneer perennial herb communities at high-elevation rocky sites where it is exposed to direct sunlight for at least part of the day. Populations occur at altitudes ranging from 1,400 to 1,911 m (Murdock 1993-TN5377).	NA (Elevation of L5957 in Sevier County (located just north of Douglas Lake Dam), Tennessee, does not exceed about 400 m).
<i>Isotria medeoloides</i>	Small whorled pogonia	T	Forests in second- or third-growth successional stages, both in young forests and in maturing stands, including near logging roads, streams, or other features that create long persisting breaks in the forest canopy (von Oettingen 1992-TN5307).	NA (However, note that the species may occur on corridor fringes along L5697 in Hamilton County, Tennessee).
<i>Platanthera integrilabia</i>	White fringeless orchid	T	Acidic seeps and stream heads (TDEC 2017-TN5217). TVA has stated that nearly 20 percent of extant white fringeless orchid occurrences are located in transportation or utility right-of-ways, illustrating that the species occurs in these settings at a disproportionately high rate when compared to its overall prevalence on the landscape (81 FR 62826-TN5378).	Possible occurrence in the transmission line corridors in Whiteley County, Kentucky, and Bledsoe, Cumberland, Franklin, Grundy, Hamilton, Roane, Scott, Sequatchie, Van Buren, and Warren Counties, Tennessee, (depending on whether suitable habitat and the species are present in these corridors).
<i>Scutellaria montana</i>	Large-flowered skullcap	T	Rocky, submesic to xeric, well-drained, slightly acidic slope, ravine and stream bottom forests. Recruitment into disturbed sites is not likely (McKerrow 1996-TN5304).	NA
<i>Spiraea virginiana</i>	Virginia spiraea	T	Banks of high-gradient sections of second- and third-order streams, or on meander scrolls and point bars, natural levees, and other braided features of lower reaches (often near the stream mouth) in oft-disturbed early successional areas (Ogle 1992-TN5379).	Known occurrence near Piney Creek just outside the corridor of L5173 in Rhea County, Tennessee, (Table M-8) (Figure M-11). Last observed 2015 (Table M-8). Thus, possible occurrence in L5173 in Rhea County, and within the transmission line corridors in Whiteley County, Kentucky, and Bledsoe, Cumberland, Hamilton, Roane, Scott, Sequatchie, Van Buren, and White Counties, Tennessee, depending on whether suitable habitat and the species are present in these corridors.

Table M-10. (contd)

Scientific Name	Common Name	Status	Habitat Preferences	Transmission Lines and Segments by County with Potentially Suitable Habitat
<b>Fungus</b> <i>Gymnoderma lineare</i>	Rock gnome lichen	E	Primarily limited to vertical rock faces with seepage water. Thrives on moist, generally open sites with northern exposures, but needs partial canopy coverage on southern or western exposures. Common associates include spreading avens (discussed above in this table). Most populations occur above 1,524 m elevation (Murdock and Langdon 1997-TN5380).	NA (Elevation of L5957 in Sevier County [located just north of Douglas Lake dam], Tennessee, does not exceed about 400 m).

1 Figure M-10 through Figure M-19 show species and critical habitat locations that are within or in  
2 close proximity to the transmission line corridors. Table M-10 provides the callouts for these  
3 figures as identified in the last column of the table.

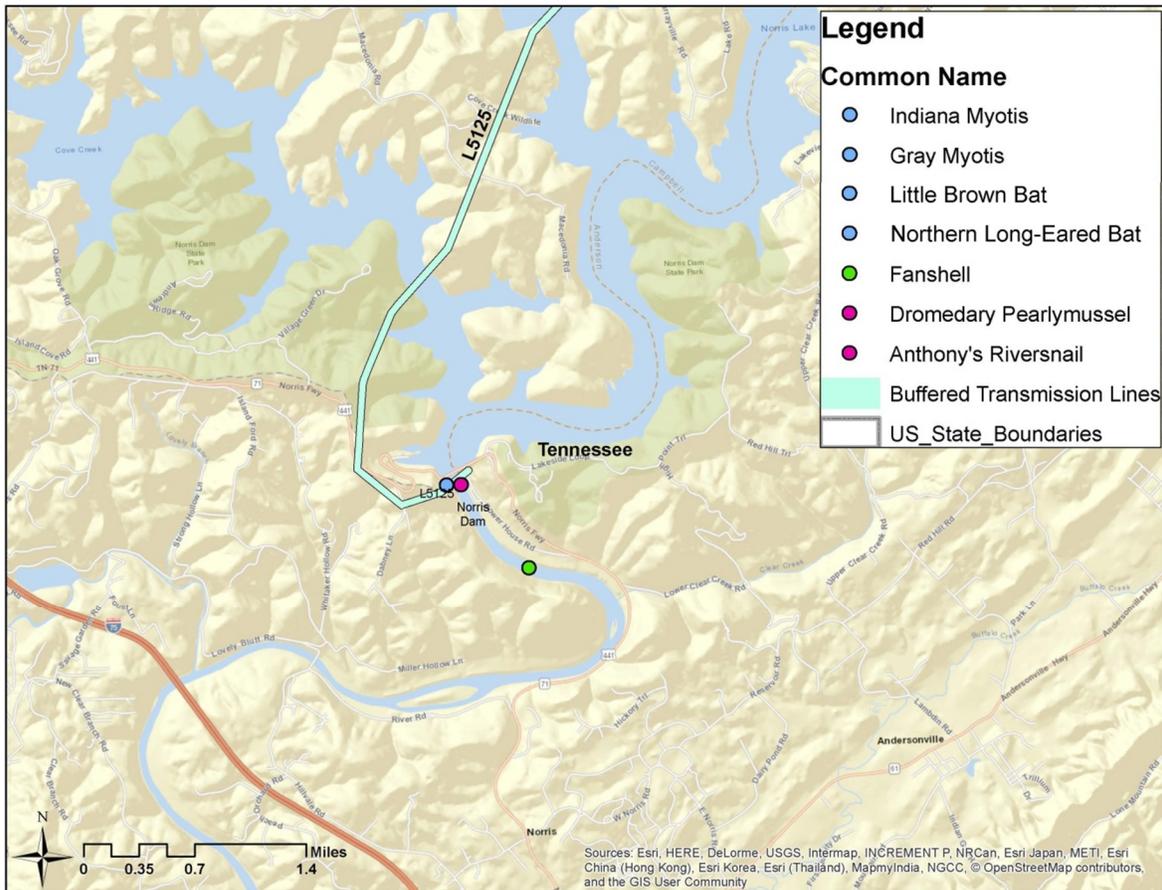
4 Note that, in addition to the notations for Norris Dam cave for Federally listed bat species in  
5 Table M-10, this cave (first described in Table M-9) has also been used by little brown bats  
6 (described in Section M.6.1.5) as a hibernation site (Figure M-10) (TNHP 2017-TN5361). This  
7 species, as well as the tri-colored bat (described in Section M.6.1.4), could potentially occur in  
8 all transmission line corridors in all three states if suitable cave habitat were to occur in these  
9 corridors.

10 Notes on Critical Habitat for Terrestrial Species Near Transmission Line Upgrades: The critical  
11 habitat noted in Table M-8 for the spruce-fir moss spider (*Microhexura montivaga*) in Sevier  
12 County, Tennessee (FWS 2017-TN5328; 66 FR 35547-TN5381), does not overlap and is not  
13 located in proximity to L5957, the only transmission line identified for upgrade in Sevier County  
14 (Table M-10). The critical habitat noted in Table M-8 for the Indiana bat in Cocke, Jefferson,  
15 Knox, and Sevier Counties actually concerns the spatial extent of populations associated with  
16 White Oak Blowhole Cave in neighboring Blount County (FWS 2017-TN5357, FWS 2017-  
17 TN5328), the only actual critical habitat for the species designated in Tennessee (FWS 2007-  
18 TN934, FWS 2009-TN5356). The hibernation site in Blount County is not located in proximity to  
19 any of the transmission lines in the counties for which critical habitat is listed for the species in  
20 Table M-8. Therefore, critical habitat for the spruce-fir moss spider and Indiana bat will not be  
21 carried forward for potential impact evaluation in Section M.7.8.

22 Notes on critical habitat for aquatic species near transmission line upgrades: critical habitat  
23 noted in Table M-7 for aquatic species follow:

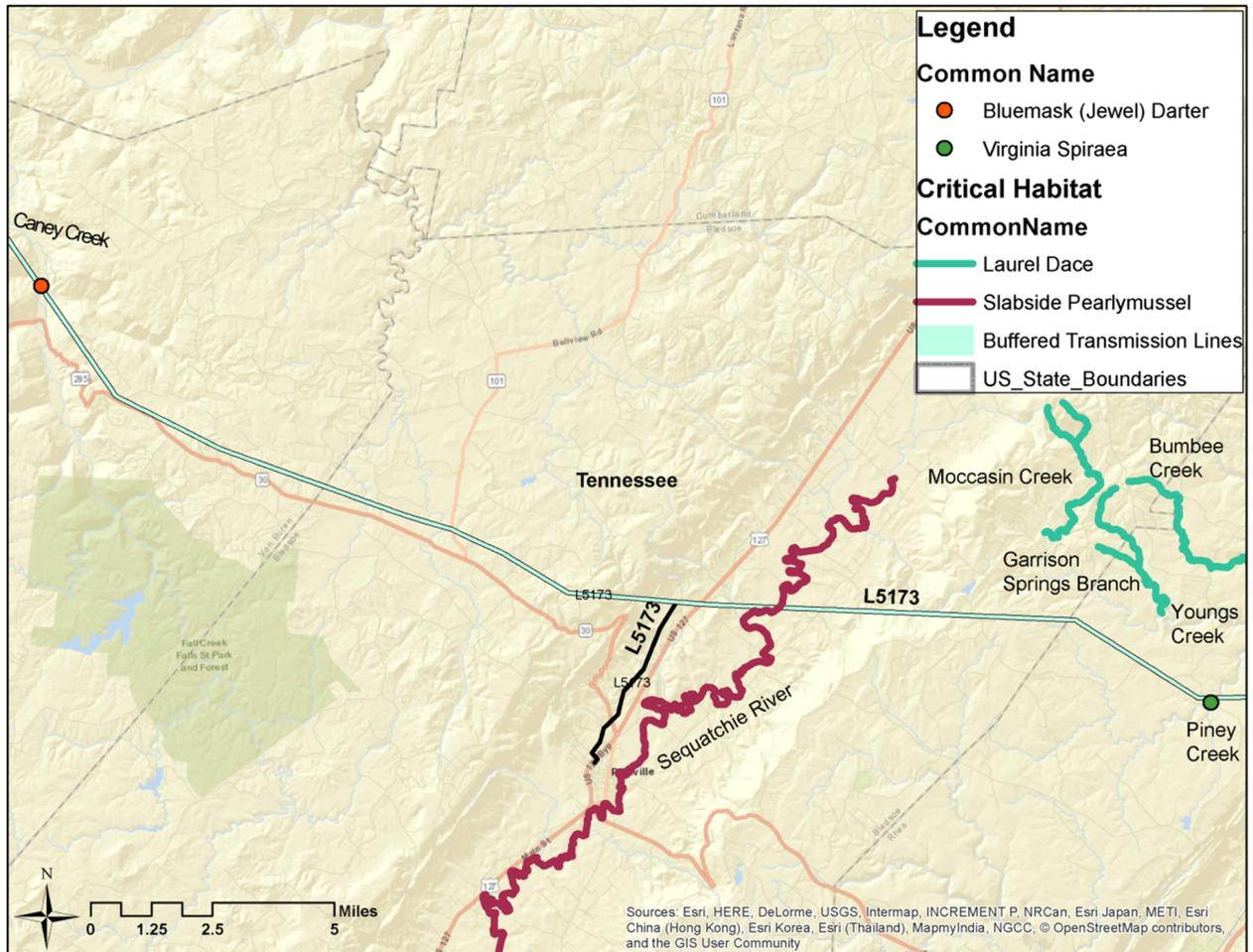
- 24 • Critical habitat for the slabside pearly mussel (*Pleuronaia dolabelloides*) that intersects  
25 transmission line corridor L5173 in Bledsoe County, Tennessee, as shown in Figure M-11.  
26 Critical habitat in Bledsoe and Rhea Counties, Tennessee, for the Laurel Dace (*Chrosomus*  
27 *saylori*) also shown in Figure M-11 is not crossed by a transmission line corridor L5173.
- 28 • Critical habitat for the spotfin chub (*Erimonax monachus*) intersects transmission line  
29 corridor L5204 on the Gum Branch of the Clear Creek, the Obed River and transmission  
30 corridor L5205 in Daddy's Creek in Cumberland County, Tennessee as shown in  
31 Figure M-14. Critical habitat for the purple bean (*Villosa perpurpurea*) is also shown in  
32 Morgan and Cumberland Counties, Tennessee, but it is several miles from the transmission  
33 line corridors.
- 34 • Critical habitat less than a mile from transmission corridor L5624 is shown in Figure M-15 for  
35 the chunky madtom (*Noturus crypticus*) in Little Chucky Creek in Greene County,  
36 Tennessee. Critical habitat for the fluted kidneyshell (*Ptychobranthus subtentum*), slabside  
37 pearly mussel, Cumberlandian combshell (*Epioblasma brevidens*), Cumberland elktoe  
38 (*Alasmidonta atropurpurea*) and the oyster mussel (*Epioblasma capsaeformis*) in the  
39 Nolichucky River in Greene County and Hamblen County, Tennessee, is shown within  
40 0.5 mi of the transmission corridor.
- 41 • Critical habitat for the fluted kidneyshell mussel in the Holston River in Jefferson County on  
42 the border with Grainger County, Tennessee, is adjacent to, but not within, transmission line  
43 corridor L5186 as shown in Figure M-16.

- 1 • Critical habitat for the fluted kidneyshell mussel, the oyster mussel, the Cumberlandian  
2 combshell and the Cumberland elktoe in the New River in Scott County, Tennessee is  
3 approximately 0.5 mi from transmission line corridor L5882 as shown in Figure M-17.
- 4 • Critical habitat for the fluted kidneyshell mussel in the French Broad River in Sevier County,  
5 Tennessee, is within less than 0.25 mi of transmission line corridor L5957 as shown in  
6 Figure M-18.
- 7 • Critical habitat for the Cumberland elktoe in the Laurel Fork of the Clear Fork River in  
8 Whitley County, Kentucky, is less than 1 mi from transmission line corridor L5125 as shown  
9 in Figure M-19.

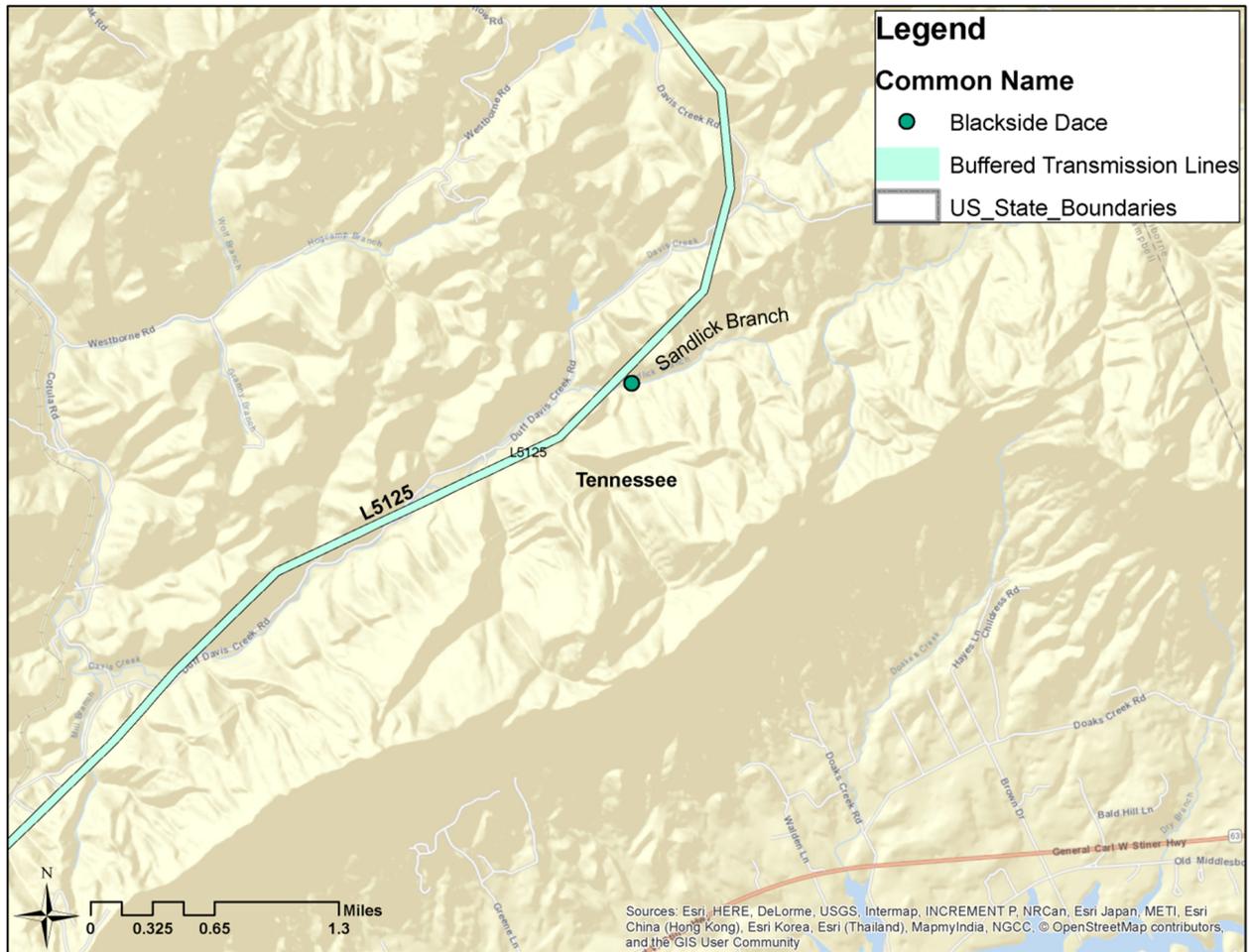


10  
11 **Figure M-10. Location of Norris Dam Cave along the Clinch River within Transmission**  
12 **Line Corridor L5125 in Campbell County, Tennessee. Records of prior cave**  
13 **use by various bat species, and records of various mussel species in the**  
14 **river.**



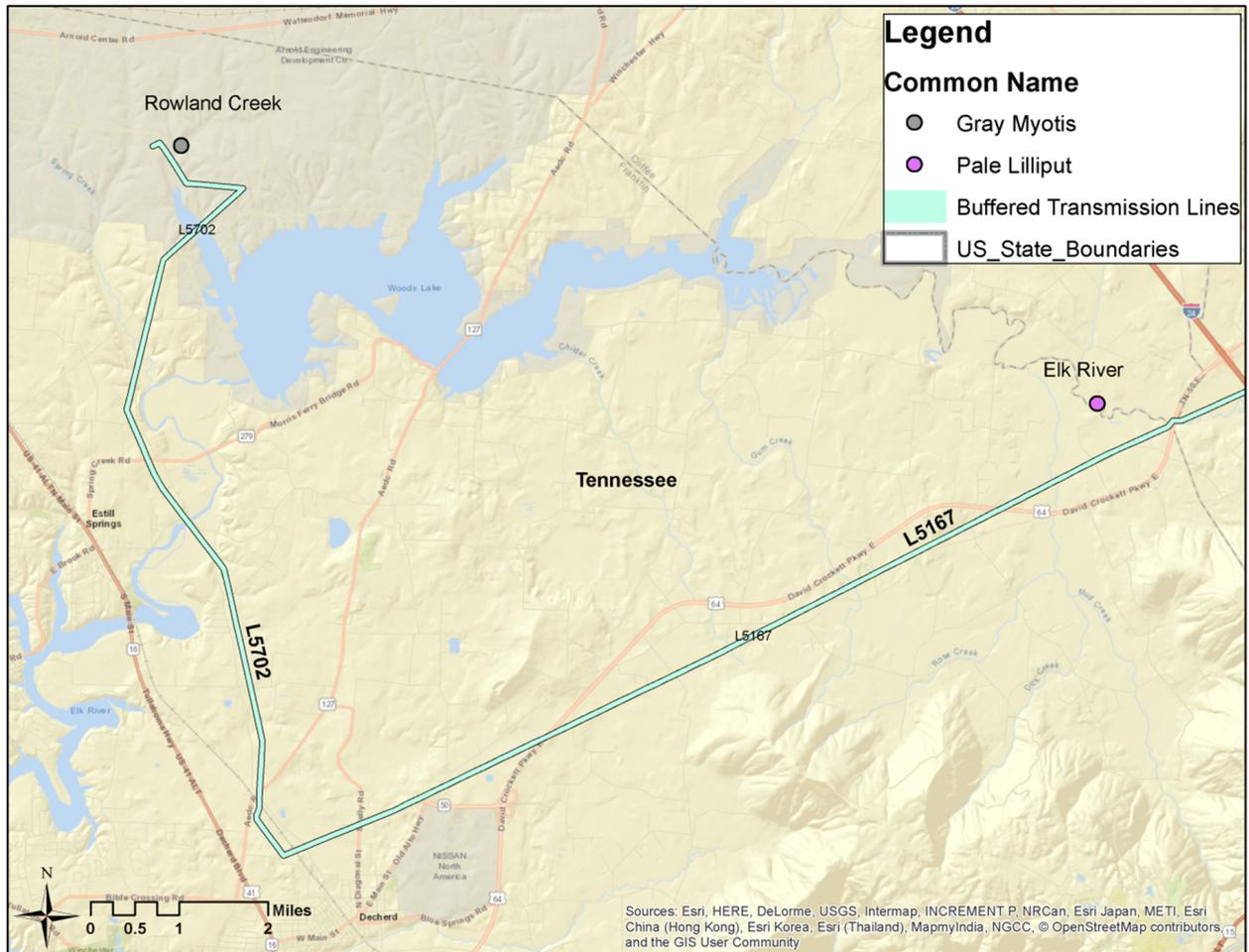


1  
 2 **Figure M-11. Occurrence of Virginia Spiraea (*Spiraea virginiana*) near Piney Creek and**  
 3 **bluemask (jewel) darter (*Etheostoma akatulo*) in Caney Creek, as well as**  
 4 **critical habitat for the laurel dace (*Chrosomus saylori*) and slabside**  
 5 **pearlymussel (*Pleuroaia dolabelloides*) along Transmission Line Corridor**  
 6 **L5173 in Tennessee.**

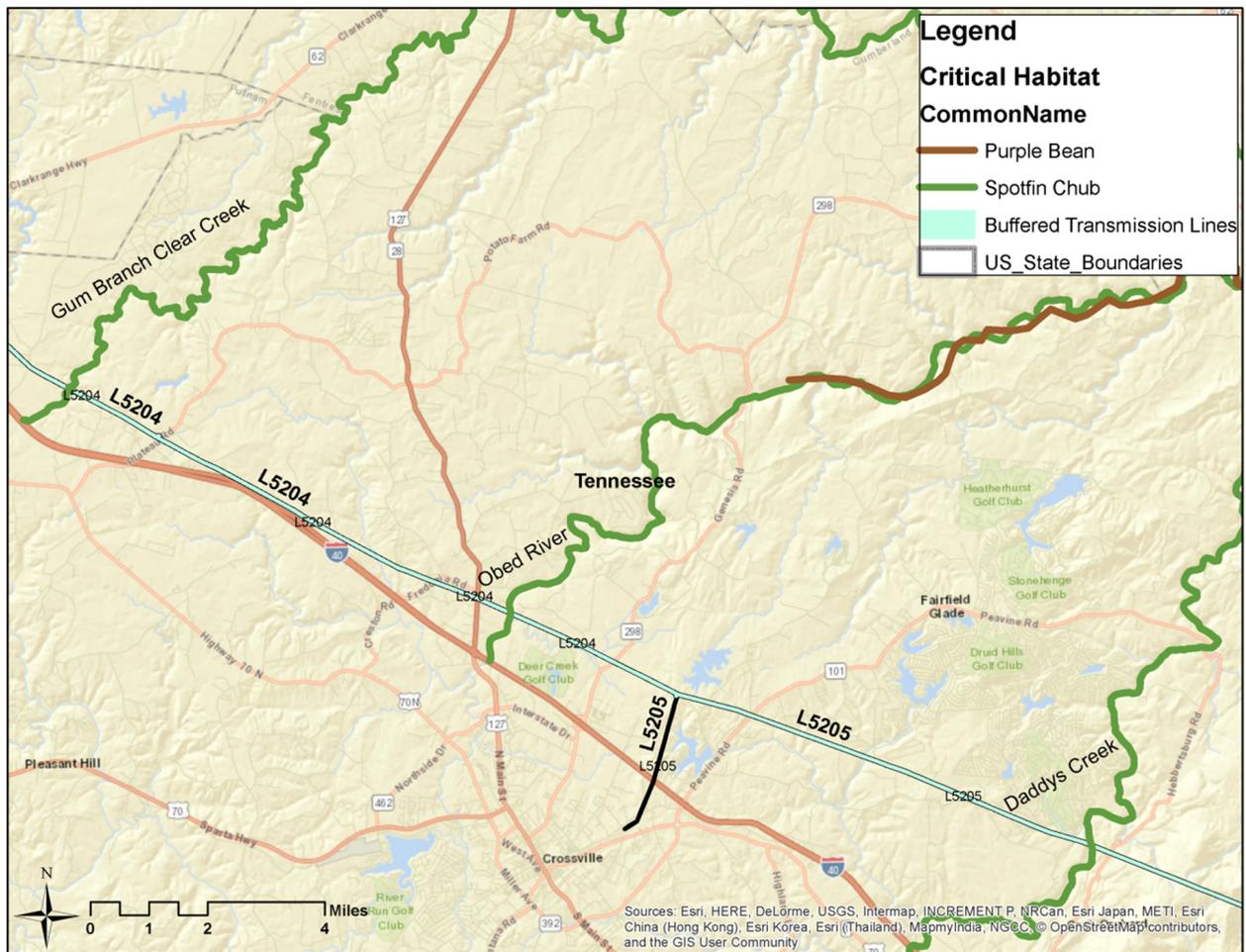


1  
 2 **Figure M-12. Occurrence of blackside dace (*Phoxinus cumberlandensis*) in Sandlick**  
 3 **Branch along Transmission Line Corridor L5125 in Tennessee.**

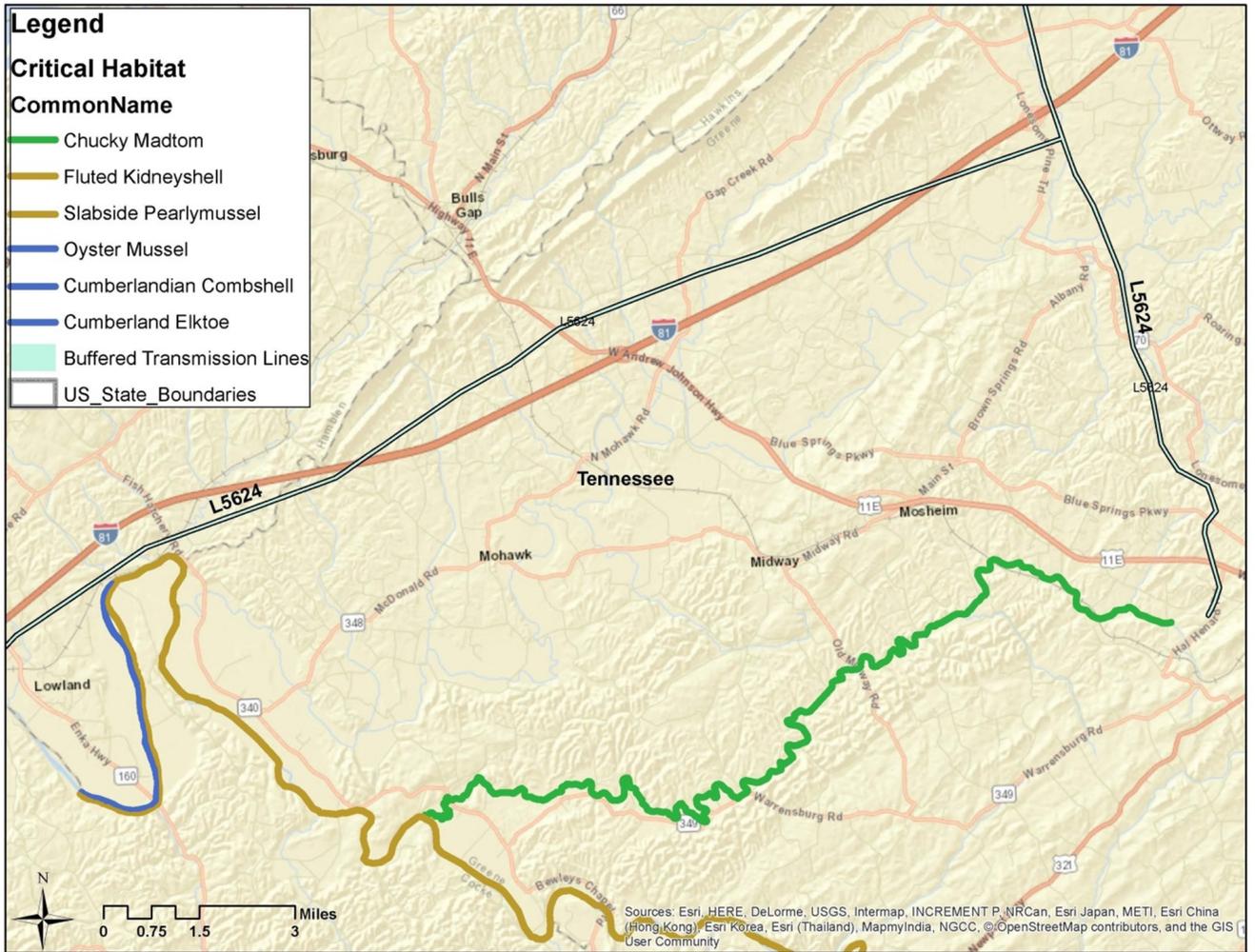
4



1  
 2 **Figure M-13. Occurrence of gray bat (*Myotis grisescens*) near Rowland Creek on Arnold**  
 3 **Airforce Base along Transmission Line Corridor L5702 in Tennessee.**  
 4 **Occurrence of pale lilliput (*Toxolasma cylindrellus*) along Transmission**  
 5 **Line Corridor L5167, in Tennessee.**



1  
 2 **Figure M-14. Critical habitats for the purple bean (*Villosa perpurpurea*) and spottfin chub**  
 3 **(*Erimonax monachus*) along Transmission Corridors L5204 and L5205 in**  
 4 **Tennessee.**

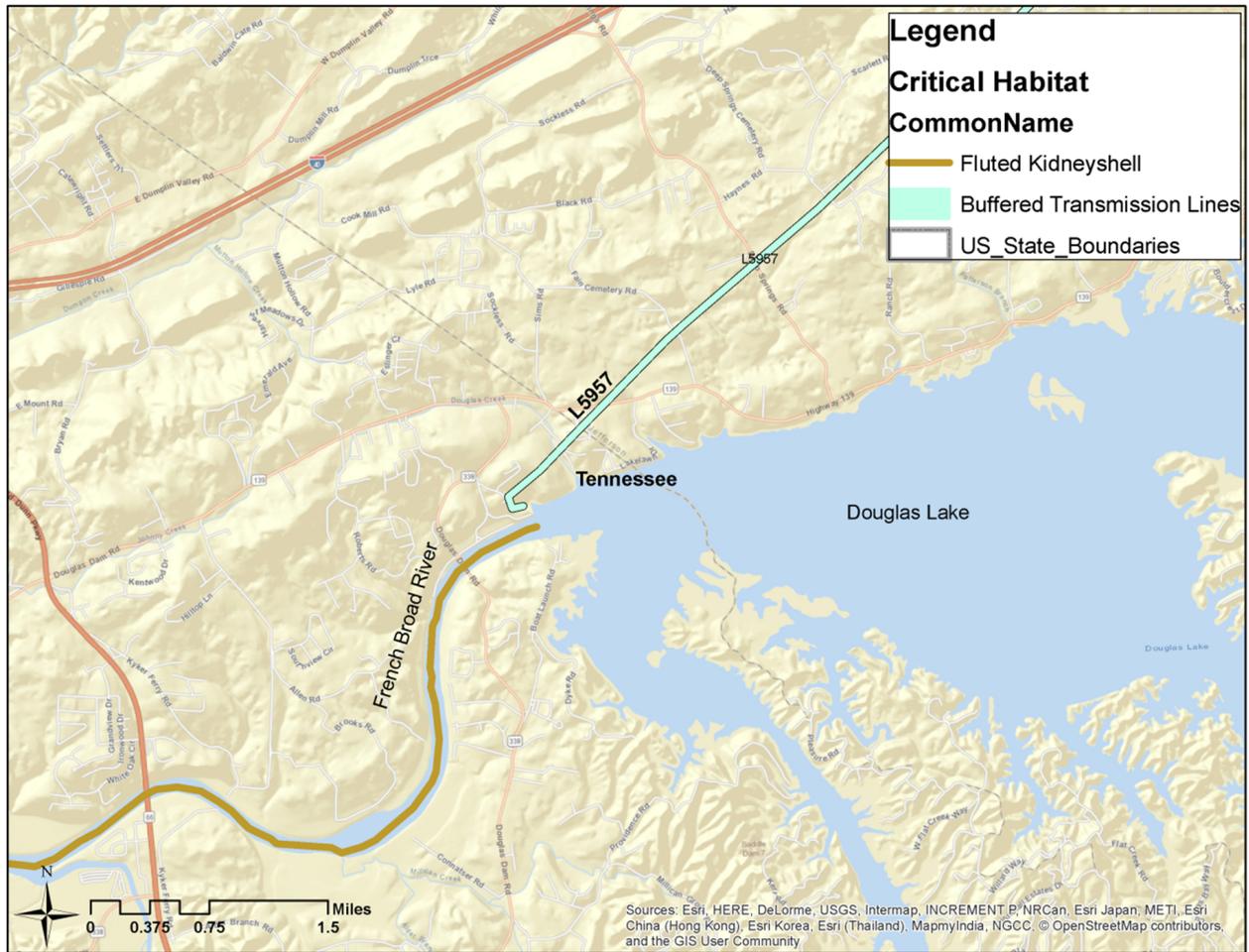


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4

**Figure M-15. Critical habitats for various aquatic species along Transmission Corridor L5624 in Tennessee.**

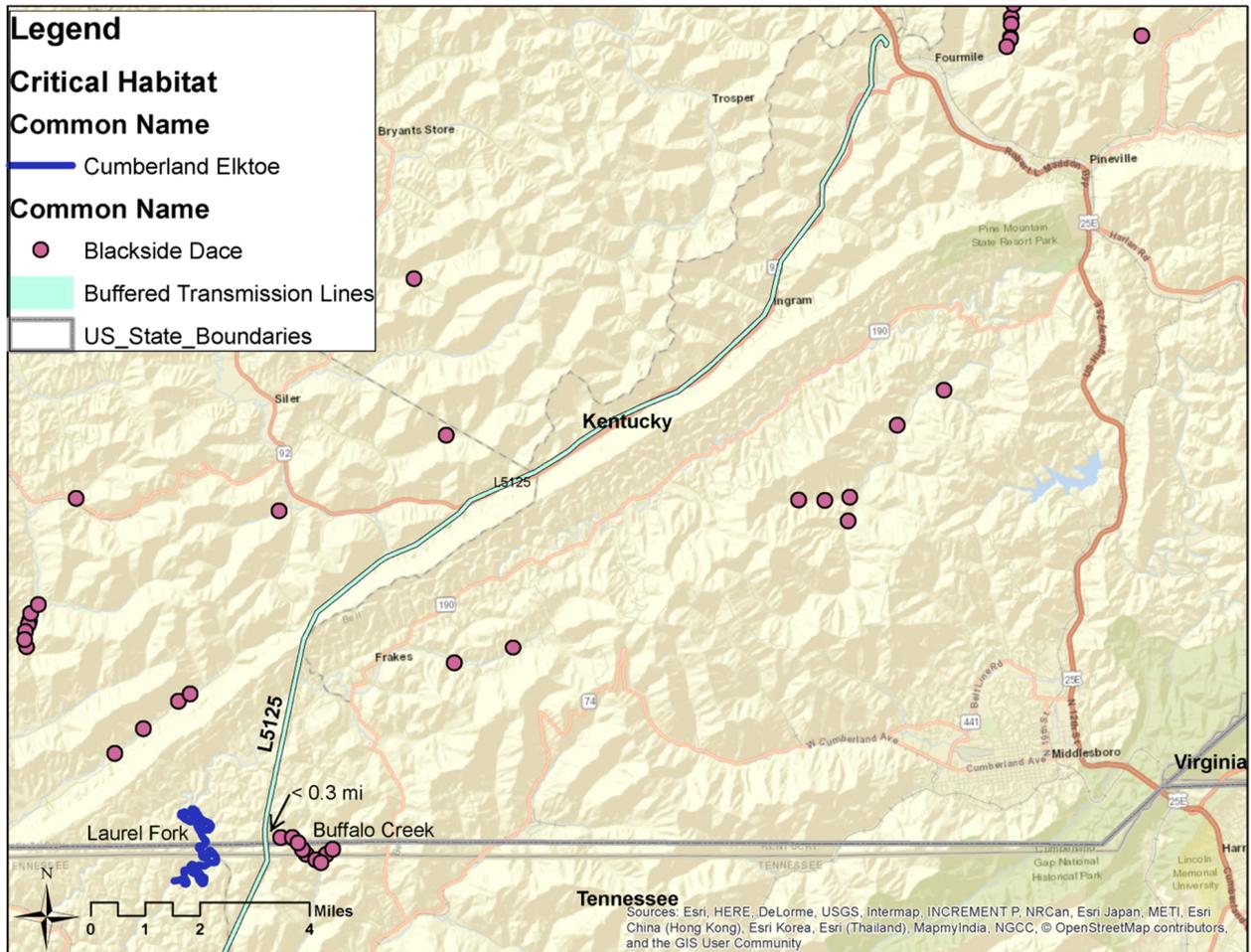






1  
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4

**Figure M-18. Critical habitat for the fluted kidneyshell (*Ptychobranchnus subtentum*) along Transmission Corridor L5957 in Tennessee.**



1

2 **Figure M-19. Occurrences of blackside dace (*Phoxinus cumberlandensis*) and location**  
 3 **of critical habitat for the Cumberland elktoe (*Alasmidonta atropurpurea*)**  
 4 **along Transmission Corridor L5125 in Kentucky.**

5 **M.7 Potential Effects on Species and Habitats**

6 This section describes the potential direct and indirect impacts on the species and critical  
 7 habitats discussed in Section M.6 from changes in baseline terrestrial and aquatic resources  
 8 (Section M.3) due to building (Section M.4) and operating (Section M.5) a reactor at the CRN  
 9 Site. This section also describes various areas where the species described in Section M.6.1  
 10 may be affected in the CRN Site vicinity.

11 Sections M.7.1 through M.7.6 address the bat species covered in this BA. Section M.7.1  
 12 provides an overview of possible effects of building and operating SMRs at the CRN Site on  
 13 bats, while Sections M.7.2 through M.7.6 individually address the gray bat, Indiana bat, NLEB,  
 14 tri-colored bat, and little brown bat. Section M.7.7 addresses the aquatic species covered in this  
 15 BA, specifically, the pink mucket mussel, sheepsnose mussel, spotfin chub (a fish), and the

1 hellbender (an amphibian). Section M.7.8 separately addresses the potential effects of the  
2 proposed transmission line upgrades on listed species and habitats.

### 3 **M.7.1 Bat Species**

#### 4 **M.7.1.1 CRN Site and Vicinity**

5 As is evident from the descriptive characterizations provided in Section M.6.1 of this BA, the  
6 Indiana bat, NLEB, little brown bat, and tri-colored bat have similar (although not identical) life  
7 histories and habitat requirements in that they roost in trees during the non-hibernation season;  
8 forage in riparian areas, ponds, and wetlands, and in upland forest, forest openings, and fields;  
9 and use caves and mines as hibernacula. These four species are thus addressed together for  
10 effects due to potential loss of roosting and foraging habitat. The gray bat roosts in caves year-  
11 round and forages over waterbodies, and so is addressed individually for effects due to potential  
12 loss of forest cover providing access to foraging habitat. Noise impacts (Section M.7.1.4) are  
13 addressed for all five bat species collectively, and are used to describe the Action Area for bats.  
14 The analysis methods provided in FWS (2017-TN5346) are followed for the major impact  
15 activities of habitat removal and noise. Other minimal impact activities are addressed more  
16 succinctly for all five bat species collectively. Hypothetical blasting and demolition impacts to  
17 bats potentially using the five caves along Grassy Creek are discussed in Section M.7.1.4  
18 because some use of the caves appears probable but is unknown. Separate summaries and  
19 conclusions are provided for each species but do not include as a basis the hypothetical  
20 blasting and demolition impacts to bats potentially using the caves along Grassy Creek  
21 discussed in Section M.7.1.4.

#### 22 **M.7.1.2 Activity – Vegetation Clearing (Forest and Non-Forest)**

23 As noted in Section M.4.1 of this BA, about 311 ac of forest and about 195 ac of non-forested  
24 vegetation would be removed on the CRN Site and in the BTA to build the proposed facilities.  
25 An additional 210 ac of non-forested vegetation would be temporarily removed within an  
26 approximate 5-mi length of the 500-kV transmission line corridor (where the 69-kV buried line  
27 would be installed) between the perimeter of the CRN Site and the Bethel Valley Substation.

28 Potential cooling-tower salt deposition during project operations (Section M.5.1.1) would affect  
29 forest and non-forest vegetation that would already be cleared for building as described above,  
30 and thus would not add to the effects of vegetation clearing.

##### 31 *M.7.1.2.1 Stressor*

32 Removing forest vegetation would remove non-hibernating roosting habitat potentially used by  
33 Indiana, northern long-eared, little brown, and tri-colored bats, but not gray bats which roost in  
34 caves. Removing forest vegetation would remove potential travel corridors for gray bats  
35 between summer cave roosts and foraging habitat over the Clinch River and associated  
36 wetlands, ponds, and streams. Removing non-forest vegetation would remove foraging habitat  
37 potentially used by Indiana, northern long-eared, little brown, and tri-colored bats, but not gray  
38 bats which forage over waterbodies.

1 *M.7.1.2.2 Exposure (Time and Space)*

2 Removal of the forested habitats potentially used by Indiana, northern long-eared, little brown,  
3 and tri-colored bats for non-hibernation roosting, and by gray bats as commuting corridors (to  
4 foraging habitat over the Clinch River and associated wetlands, ponds, and streams), would  
5 affect these species during the non-hibernating season (April 1–October 15). The permanent  
6 removal of forest vegetation (171 ac) (Section M.4.1.1.1) would permanently affect these  
7 species within the development footprint (Figure M-7). The temporary removal of forest  
8 vegetation (140 ac) (Section M.4.1.1.1) would affect these species until re-establishment of  
9 forests with trees sufficiently large to provide suitable roost sites and commuting corridors. The  
10 amount of time required to re-establish forest habitats that could provide roost sites and  
11 commuting corridors could vary from about 40 to 100 years, depending on the bat species. This  
12 time span may be reduced somewhat by replanting trees in temporarily disturbed areas (Section  
13 M.4.1.1.3).

14 Removal of the non-forested habitats potentially used by Indiana, northern long-eared, little  
15 brown, and tri-colored bats for foraging would affect these species during the non-hibernating  
16 season (April 1 to October 15). The permanent removal of non-forest vegetation (153 ac)  
17 (Section M.4.1.1.2) would permanently affect these species within the development footprint  
18 (Figure M-7). The temporary removal of non-forest vegetation (42 ac) (Section M.4.1.1.2) would  
19 affect these species until re-establishment of scrub-shrub/herbaceous vegetation sufficient to  
20 produce an insect prey base. The amount of time required to re-establish early successional  
21 habitats that would provide a prey base could be 10 years. This time may be reduced  
22 somewhat by revegetating temporarily disturbed areas (Section M.4.1.1.3).

23 *M.7.1.2.3 Individual Response*

24 Indiana, northern long-eared, little brown, and tri-colored bats using the forested portion of the  
25 development footprint for roosting when TVA fells trees for site preparation would be directly  
26 affected by being displaced and possibly experiencing injury or death. Displaced individuals  
27 would have to find alternate roost trees, and in doing so, could experience increased  
28 competition with other bats for remaining suitable roosts. Gray bats using forested areas on the  
29 CRN Site to commute nocturnally from cave roosts to foraging areas would not be directly  
30 affected during daytime tree removal, but may be indirectly affected by having to establish new  
31 nighttime commuting patterns to the same or to new foraging areas.

32 *M.7.1.2.4 Interpretation*

33 Removal of forested areas potentially used by Indiana, northern long-eared, little brown, and tri-  
34 colored bats during the non-hibernating season could reduce fitness for individuals that were  
35 disturbed or flushed because they would need to expend energy to find other appropriate roost  
36 trees in the vicinity, or because they may incur injury or mortality. Removal of forest cover used  
37 by gray bats as commuting corridors to the Clinch River and associated wetlands, ponds, and  
38 streams could reduce fitness for individuals required to find other forest commuting habitat in  
39 the vicinity. Removal of non-forested habitat used by Indiana, northern long-eared, little brown,  
40 and tri-colored bats as foraging habitat could reduce fitness for individuals required to find other

1 foraging habitat in the vicinity. These impacts would last for the duration of vegetation removal  
2 activities, which TVA has estimated would continue for about 1 year (Section M.4.1.1).

3 Considering the abundance of forest and other terrestrial habitat in the region, as evident from  
4 Figure M-8, the losses of forest in the development footprint are unlikely to materially reduce the  
5 availability of suitable roosting, commuting, or foraging habitat for any of the subject bat species.  
6 This is especially true in the landscape north of the CRN site, which consists mostly of broad  
7 blocks of mature deciduous forest that are part of the ORR.

### 8 **M.7.1.3 Activity – Wetland and Waterbody Removal**

9 As noted in Section M.4.1.2 and Figure M-7, wetland loss on the CRN Site would total about  
10 1.2 ac. Wetland loss in the BTA would total about 0.6 ac (Section M.4.1.2). Wetland loss within  
11 the existing 500-kV transmission line corridor where the 69-kV transmission line would be buried  
12 could total up to 2 ac (Section M.4.1.2). This constitutes a potential maximal permanent loss of  
13 less than 4 ac of wetland.

14 Wetland dewatering (Section M.4.1.2) is uncertain and would be temporary if it were to occur,  
15 and thus would not substantively add to the effects of wetland removal on bats.

16 One perennial stream, six ephemeral streams/wet weather conveyances, and two freshwater  
17 ponds lie within TVA's estimated building-activity footprint and would be permanently removed  
18 (Section M.4.1.3 and Figure M-7) (TVA 2017-TN4921). Five additional ephemeral streams  
19 located in the northeast section of the CRN Site (C04, C05, C06, C07, and C08) would be  
20 temporarily disturbed and then restored (Section M.4.1.3).

#### 21 *M.7.1.3.1 Stressor*

22 Loss of wetlands, ponds, and perennial and ephemeral streams would remove foraging habitat  
23 potentially used by Indiana, northern long-eared, little brown, tri-colored, and gray bats.

#### 24 *M.7.1.3.2 Exposure (Time and Space)*

25 Removal of the 4 ac of wetland habitats, and ponds and perennial and ephemeral streams  
26 potentially used by Indiana, northern long-eared, little brown, tri-colored, and gray bats for  
27 foraging would affect the species during the non-hibernating season (April 1 to October 15).  
28 The permanent removal of wetland, ponds, and perennial and ephemeral streams would  
29 permanently affect these species within the development footprint (Figure M-7). The temporary  
30 removal of ephemeral streams would affect these species until restoration of the ephemeral  
31 streams (Section M.4.1.3) and recolonization of an insect prey base. The amount of time  
32 required to restore ephemeral streams that would provide a prey base could be 10 years.

#### 33 *M.7.1.3.3 Individual Response*

34 Bats using the wetlands, ponds, and perennial and ephemeral streams in the development  
35 footprint would not be directly affected by removal of these resources, because foraging takes  
36 place at night. However, removal of these resources could indirectly affect bats by causing  
37 them to need to find alternate foraging habitat.

1 *M.7.1.3.4 Interpretation*

2 Removal of wetlands, ponds, and perennial and ephemeral streams potentially used by Indiana,  
3 northern long-eared, little brown, tri-colored, and gray bats could reduce fitness for individuals  
4 required to expend energy to find other appropriate foraging habitat elsewhere in the vicinity.  
5 This impact would last for the duration of wetland and waterbody removal activities, which TVA  
6 has estimated would continue for about 1 year (Section M.4.1.1).

7 Considering the abundance of other wetlands, ponds, and streams in the region, as evident  
8 from Figure M-8, the loss of these resources from building and operating activities at the CRN  
9 Site, BTA, and underground transmission line areas are unlikely to materially reduce the  
10 availability of such foraging habitat for any of the subject bat species in the surrounding  
11 landscape.

12 **M.7.1.4 Activity – Noise Generation (Building and Operation)**

13 Daytime episodic construction noise produced by blasting and demolition would likely originate  
14 in the power-block area of the southern part of the CRN Site (Figure M-3) and may travel  
15 roughly 9 to 10 mi from the site before it attenuates to background levels (Section M.4.1.4).  
16 Vibrations from blasting may result in damage to structures as far away as 0.7 mi (FWS 2005-  
17 TN5382). Daytime noise from heavy construction equipment would be more regular, could  
18 originate from anywhere on the CRN Site, in the BTA, or along the 69-kV transmission line  
19 during burial, and may travel from about 1,600 ft (general noise levels from non-blasting, non-  
20 impact equipment) to about 2.5 mi (maximum noise levels from non-blasting impact equipment)  
21 before it attenuates to background levels (Section M.4.1.4). Nighttime noise from construction  
22 equipment may travel up to 3,200 ft before attenuating to background (Section M.4.1.4). In  
23 addition, human activity may also occur day and night during building activities, along with  
24 increased light levels during nighttime. Daytime and nighttime noise from the operation of  
25 cooling towers would originate from the southern part of the CRN Site (Figure M-3) and may  
26 travel about 6,000 ft before attenuating to background levels (Section M.4.1.4). Human activity  
27 may also occur day and night during the operation period, along with increased light levels  
28 during nighttime.

29 As noted in Section M.4.1.4, the sound attenuation rates used by the review team account only  
30 for distance and the soft site factor and do not consider other factors contributing to attenuation  
31 such as topography, vegetation, and atmospheric conditions. The review team estimates that  
32 effects of construction noise on the five bat species may be experienced up to about 0.5 mi from  
33 development activities. In developing this estimate, the review team considered the disparate  
34 locations of contributing noise sources, the conservatism inherent in the review team's  
35 projections of noise attenuation, and mitigative noise reduction methods proposed by TVA in  
36 their application. The review team also assumes that noise from the operation of cooling-towers  
37 could affect bats as far as 0.5 mi away.

38 Note that 0.5 mi from the CRN Site, the BTA, and the 69-kV transmission line constitutes the  
39 Action Area for bats, because it encompasses the area of direct and indirect effects of habitat  
40 loss (the above two activities described in Sections M.7.1.2 and M.7.1.3) and the indirect effects  
41 of noise.

1 *M.7.1.4.1 Stressor*

2 Daytime building noise (including ground vibrations from blasting and demolition that would  
3 occur only during daytime [Section M.4.1.4]), operation noise (cooling towers), and increased  
4 human activity could disturb tree-roosting bats (Indiana, northern long-eared, little brown, and  
5 tri-colored bats) during the non-hibernating season (April 1 to October 15). Nighttime building  
6 noise, operation noise (cooling towers), and increased human activity and lighting could disturb  
7 foraging Indiana, northern long-eared, little brown, tri-colored, and gray bats during the non-  
8 hibernating season.

9 Daytime ground vibrations and noise from blasting and demolition could potentially disturb gray  
10 bats if they were roosting in any of the five caves located on the Grassy Creek Habitat  
11 Protection Area during the non-hibernating season, and any of the five bat species if they were  
12 to use the caves for hibernation (October 15 to April 1). The risk of disturbance may be  
13 decreased by Chestnut Ridge, which lies between Grassy Creek and the CRN Site. However,  
14 the locations of the surface openings of the caves have not been mapped, nor have the  
15 underground portions been mapped, which may lie closer to the source of blasting on the  
16 CRN Site.

17 *M.7.1.4.2 Exposure (Time and Space)*

18 Building noise (including ground vibrations from blasting and demolition) and increased human  
19 presence and lighting could disturb the tree-roosting bat species day and night and during the  
20 non-hibernation season, as indicated in Section M.7.1.4.1, up to 0.5 mi from the  
21 CRN Site boundary, BTA, and the route of the 69-kV transmission line over a period of several  
22 years. Operation noise and increased human presence and lighting could disturb the subject  
23 bat species day and night during the non-hibernation period, as indicated in Section M.7.1.4.1,  
24 up to 0.5 mi from the CRN Site boundary over a period of 20 years.

25 The effects of daytime ground vibrations due blasting and demolition on bats potentially  
26 occupying the five caves located on the Grassy Creek Habitat Protection Area, as described in  
27 Section M.7.1.4.1, could occur over a period of several years.

28 *M.7.1.4.3 Individual Response*

29 Tree-roosting bats disturbed by day-time noise (including ground vibrations from blasting and  
30 demolition) and increased human activity could flush from roost trees, requiring them to expend  
31 energy finding other appropriate roost trees. Foraging bats disturbed by night-time noise and  
32 increased human activity and lighting may expend energy finding other alternative foraging  
33 areas.

34 Gray bats potentially roosting in the five caves in the Grassy Creek Habitat Protection Area  
35 during the non-hibernating season may be disturbed by ground vibrations and noise due to  
36 blasting and demolition and need to find alternate cave roost sites. Any of the subject bat  
37 species potentially hibernating in these caves may be aroused from torpor by this disturbance.

1 **M.7.1.4.4 Interpretation**

2 Tree-roosting bats that flush to find other roost trees or that avoid traditional foraging areas in  
3 search of foraging habitat elsewhere, because of noise, human activity, and light, would expend  
4 energy that could reduce fitness.

5 Gray bats potentially roosting in the five caves in the Grassy Creek Habitat Protection Area  
6 during the non-hibernating season may be disturbed and could expend energy finding alternate  
7 cave roost sites, which could reduce fitness. Arousal from torpor of any of the five bat species  
8 potentially hibernating in these caves could result in depletion of fat reserves needed for the  
9 duration of hibernation and spring migration.

10 **M.7.1.5 Activity – Collision with Tall Structures**

11 Notwithstanding bats' ability to echo-locate, they may infrequently suffer mortality from collisions  
12 with tall, stationary structures. For example, studies of bat mortality attributable to collision with  
13 the Susquehanna Steam Electric Station tall (540 ft) natural draft cooling towers between 1984  
14 and 1986 found eight dead bats of three species (little brown bat, eastern red bat [*Lasiurus*  
15 *borealis*], and big brown bat [*Eptesicus fuscus*]) (NRC 1996-TN288). TVA proposes to use low  
16 stature (65 ft) mechanical draft cooling towers at the CRN Site, which would pose virtually no  
17 risk of collision mortality for the subject bat species. Lower structures pose less collision risk to  
18 flying animals. The risk of collision mortality posed by stationary tall construction equipment  
19 (e.g., cranes) would be low and temporary, reducing the risk even further. Thus, potential  
20 effects on the subject bat species due to collision mortality are considered minimal.

21 **M.7.1.6 Activity – Changes in Surface-Water Quality**

22 Changes in surface-water quality may be caused by sediment (Section M.4.1.3), herbicides  
23 (Section M.4.1.6), and other contaminants through erosion and accidental spills during building  
24 and operation. Because insects associated with wetland and aquatic habitats make up part of  
25 the diet of the Indiana, northern long-eared, little brown, and tri-colored bats (diet also includes  
26 terrestrial insects), and the complete diet of gray bats, a change in water quality could affect the  
27 local prey base. Decreases in water quality may reduce the availability of aquatic insects and  
28 reduce the availability of or quality of drinking water (FWS 2015-TN5312). It is expected that  
29 such water-quality impacts would be negligible and temporary because of TVA's use of BMPs  
30 (TVA 2012-TN4911) for controlling erosion and in its use of pesticides and herbicides, as well  
31 as its intention to implement a pollution prevention plan (Section M.4.1.3). It is therefore  
32 anticipated that any minor, temporary reductions in water quality and effects on associated prey  
33 (e.g., bioaccumulation of contaminants or prey reduction) would not cause a decrease in the  
34 fitness of bats.

35 **M.7.1.7 Activity – Transmission Line Corridor Maintenance**

36 Transmission line corridor vegetation maintenance (routine use of herbicides along with mowing  
37 and hand-clearing of vegetation) would only take place within the relocated section of the  
38 161-kV corridor on the CRN Site (Figure M-3) (Section M.5.1.4). Maintenance of this corridor  
39 may be beneficial by providing long-term foraging habitat and a potential travel route along the  
40 Clinch River for Indiana, northern long-eared, little brown, and tri-colored bats.

1 **M.7.2 Gray Bat**

2 As discussed in Section M.6.1.1.4, one gray bat was captured in mist nets in summer on the  
3 CRN Site in 2011, and there was a total of 361–381 acoustic recordings (note that multiple  
4 recordings may be from one individual) in spring, summer, and fall on the CRN Site and in the  
5 BTA in 2013 and 2015 (Hamrick 2015-TN5187; LeGrand et al. 2015-TN5188). No caves are  
6 known to be located on the CRN Site or in the BTA. Thus, the species likely uses the CRN Site  
7 and BTA for foraging, but does not likely roost there. Rennies Cave and 2-Batteries Cave are  
8 located within the Grassy Creek Habitat Protection Area, and there are three additional  
9 caves/karst openings near Grassy Creek (LeGrand et al. 2015-TN5188). The five caves noted  
10 above have not been surveyed for bats. The CRN Site and BTA may be part of a foraging  
11 territory for bats in a maternity or non-maternity cave located somewhere offsite within 1 km of  
12 the Clinch River (FWS 1982-TN929), possibly in the caves noted above (Section M.6.1.1.4).

13 There would be no direct effects on gray bats from the activities discussed in Section M.7.1.  
14 Indirect effects are discussed below.

15 **M.7.2.1 Indirect Adverse Effects**

16 All gray bats fly in the protection of forest canopy between caves and foraging areas. Forested  
17 areas surrounding caves and between caves and over-water feeding habitat are advantageous  
18 for gray bat survival. Gray bat feeding areas have not been found over rivers or reservoirs  
19 where adjacent areas of forest have been cleared (FWS 1982-TN929). It is unknown whether  
20 and where any maternity or non-maternity caves are located near the proposed site. Thus,  
21 routes taken by gray bats in the area of building on the CRN Site to forage along the river and  
22 associated wetlands ponds, and streams are unknown. However, notwithstanding the lack of  
23 forest in the CRBR footprint, gray bats currently use the nearby river and wetland environment.  
24 It is uncertain whether removal of more forest in the northern part of the CRN Site and in the  
25 BTA (Figure M-7) would disrupt existing commuting routes to the river and associated wetlands  
26 and/or use of these as a foraging area. This could require gray bats to find alternative forested  
27 commuting corridors to the same or a more distant foraging area along the river. One factor  
28 that may facilitate possible continued use of the river environment in the project area for  
29 foraging is that a strip of forest would remain along the river after development of the CRN Site  
30 and the BTA (Figure M-7). However, it is uncertain whether this strip of forest is currently used  
31 to access the river and wetlands and whether it would be used after building, especially  
32 because it would become much narrower in places after site development (Figure M-7).

33 Potential indirect adverse effects on gray bats also include increased noise, human activity, and  
34 light levels during nighttime. It is difficult to predict the degree to which bats would be disturbed  
35 by noise. Some studies suggest that bats may be able to tolerate loud noises while other  
36 studies suggest that bats avoid noisy areas (FWS 2005-TN5382). There is evidence to suggest  
37 that increased levels of noise and light may have a negative effect on foraging bats (FWS 2017-  
38 TN5346). These factors could reduce the quality of remaining forested areas on and around the  
39 CRN Site and in the BTA for use as commuting corridors, and/or reduce the quality of the  
40 existing foraging areas along the Clinch River and associated wetlands, ponds, and streams.  
41 Avoidance could disrupt use of existing commuting routes to the river and associated wetlands  
42 and/or use of these as a foraging area, and necessitate finding alternative forested commuting

1 corridors to the same or a more distant foraging area along the river. Depending on the energy  
2 expended to find new commuting corridors and/or foraging areas, and the increase in distance  
3 between caves and foraging areas, these activities could result in reduced fitness.

#### 4 **M.7.2.2 Summary**

5 The review team concludes that loss of forest habitat and increased nighttime noise, human  
6 activity, and lighting on the CRN Site and in the BTA necessary to build the proposed facilities  
7 may adversely affect the gray bat. However, the review team does not believe that these  
8 effects could jeopardize the gray bat, because they are not expected to disturb hibernacula or  
9 enhance the spread of WNS.

#### 10 **M.7.3 Indiana Bat**

11 As noted in Section M.6.1.2.4, Indiana bats were not captured with mist nets or detected  
12 acoustically in 2011 but were detected acoustically in 2013 both on the CRN Site and in the  
13 BTA (17 recordings on the CRN Site and 4 recordings in the BTA) in spring and summer  
14 (Hamrick 2015-TN5187; LeGrand et al. 2015-TN5188). The low number of acoustic recordings  
15 indicates the CRN Site and BTA are most likely used by males and/or nonreproductive females  
16 for spring and summer roosting and foraging. Because the species was only detected in spring  
17 and summer but not fall (when swarming in the vicinity of a hibernaculum would occur), either  
18 on the CRN Site or in the BTA, a hibernaculum is likely not located in the immediate vicinity  
19 (including the five caves in the Grassy Creek area). This assessment is not definitive due to the  
20 small size of the acoustic recording data set (note that multiple recordings may be from one  
21 individual). Based on the results of the potential roost tree study, forest habitat on the CRN Site  
22 and in the BTA provides suitable roosting habitat for the Indiana bat. The species is also known  
23 to occur on the ORR, but the nearest known maternity colony and hibernation site are 30 mi  
24 from the CRN Site (Section M.6.1.2.4).

#### 25 **M.7.3.1 Direct Adverse Effects**

26 Potential direct adverse effects on roosting bats by tree removal could include (1) harm (injury  
27 or death) if occupied roost trees are felled (there are currently no seasonal tree harvest  
28 restrictions) and (2) harassment from tree felling noise resulting in displacement (FWS 2017-  
29 TN5346). Displaced bats may alter normal behavior patterns (FWS 2017-TN5346) and be  
30 forced to locate new roosts in the spring when they are stressed from hibernation and migration,  
31 or in the summer or fall, depending on the timing of tree harvest. Depending on the distance  
32 bats are required to fly to find suitable alternate roost tree habitats, their energy expenditure  
33 could result in reduced fitness. Bats could also encounter increased intra-specific or inter-  
34 specific competition (e.g., with the NLEB) in locating and establishing alternative roost sites,  
35 which could also result in reduced fitness. The roost availability in these areas may be limited  
36 by the habitat itself, as well as by competition. The displaced bats may need to increase energy  
37 expenditures because new roosting habitat may be more distant from traditional foraging areas.  
38 Alternatively, displaced bats may first seek new foraging areas and then new roost trees in  
39 association with them, also increasing energy expenditure (addressed in Section M.7.3.2).

40

1 Increased energy expenditure is anticipated to affect fitness and nutrition (FWS 2005-TN5382).  
2 Reduced fitness could result in reduced survivorship and decline in local population abundance  
3 and viability.

#### 4 **M.7.3.2 Indirect Adverse Effects**

5 Potential indirect adverse effects on bats could include (1) removal of foraging habitat and  
6 (2) increased noise, human activity, and light levels. Both of these indirect adverse effects may  
7 result in a need to find alternative foraging areas.

8 The Indiana bat is dependent upon aquatic and terrestrial insects for forage. Much of the  
9 Indiana bat terrestrial prey base (e.g., moths, beetles, wasps, flying ants, leafhoppers, tree  
10 hoppers, etc.) are dependent upon a forested environment (FWS 2005-TN5382). Intermittent  
11 streams and riparian areas are often preferred foraging habitats for the bat (FWS 2005-  
12 TN5382). One of the primary effects on the Indiana bat would be the loss of foraging habitat  
13 (Section M.7.1.3). The loss of stream habitats, coupled with the loss of associated riparian  
14 forested habitats, would possibly eliminate some preferred foraging areas, as well as bat  
15 flyways and watering areas. In addition, the loss of riparian forest may greatly reduce the  
16 foraging efficiency because riparian forests have been shown to provide a much higher volume  
17 of insects (FWS 2005-TN5382). The forested habitat remaining in the Action Area would  
18 become more isolated (Figure M-7) and perhaps less suitable to support the Indiana bat.

19 Because Indiana bats likely locate their roost trees within foraging areas or along commuting  
20 corridors, any large-scale modification of habitat that includes destruction of foraging areas may  
21 be particularly detrimental (FWS 2005-TN5382). Indiana bats may also experience higher rates  
22 of predation when searching for new foraging and roosting areas due to loss of the benefits of  
23 site familiarity, which include more profitable exploitation of local food resources, and greater  
24 awareness of resident predators. Even if there is an ability to relocate, the increased energy  
25 expenditure associated with loss and degradation of terrestrial foraging (and any associated  
26 roosting) habitat, riparian foraging habitat, and water sources may result in overall decreased  
27 fitness of individuals. Decreased fitness can result in death or injury through predation and  
28 starvation. In addition, the feeding habits of Indiana bats are similar to those of the little brown  
29 bat, the NLEB, and to a lesser extent the tri-colored bat (FWS 2005-TN5382). Indiana bats  
30 could thus also encounter increased intra-specific or inter-specific competition in locating and  
31 establishing alternative foraging areas. This could also result in reduced fitness, which may lead  
32 to reduced survivorship and decline in local population abundance and viability.

33 Noise (as well as increased human activity and light levels) would result in a decrease in the  
34 quality of the remaining habitat on the CRN Site and in the BTA (M.7.2.1). Because noise  
35 would be generated day and night, roosting and foraging bats may frequently be disturbed. It is  
36 conservative and reasonable to conclude that noise and vibrations related to building and  
37 operation activities could result in bats abandoning roosts. Limited data are available about how  
38 far away from noise tree-roosting bats need to be for these effects to be avoided (FWS 2005-  
39 TN5382). In the absence of these data, the review team relies on the standards noted in the  
40 introduction to the subsection on noise in Section M.7.1.1. Thus, the review team assumes  
41 noise and ground vibrations may affect bats up to 0.5 mi from the CRN Site, BTA, and buried  
42 69-kV transmission line. Depending on the distance bats are required to fly to find new habitat

1 in which they could resume roosting or foraging activities in calm conditions, their energy  
2 expenditure could result in reduced fitness. This reduced fitness could then result in reduced  
3 survivorship and reproduction and a decline in local population abundance.

#### 4 **M.7.3.3 Summary**

5 The review team concludes that removal of roosting and foraging habitat and project-related  
6 noise generation, increased human activity, and lighting on the CRN Site and in the BTA  
7 necessary to build the proposed facilities may adversely affect the Indiana bat. However, the  
8 review team does not believe that these effects could jeopardize the Indiana bat, because they  
9 are not expected to disturb hibernacula or enhance the spread of WNS.

#### 10 **M.7.4 Northern Long-Eared Bat**

11 As noted in Section M.6.1.3.4, one individual NLEB was captured in mist nets in summer on the  
12 CRN Site in 2011 and there was a total of 25 to 32 acoustic recordings (note that multiple  
13 recordings may be from one individual) in spring, summer, and fall on the CRN Site and in the  
14 BTA in 2013 and 2015 (Hamrick 2015-TN5187; LeGrand et al. 2015-TN5188). Given the low  
15 number of captures and acoustic recordings, the CRN Site and BTA are most likely used by  
16 males and/or nonreproductive females for spring, summer, and fall roosting and foraging. Roost  
17 sites have been documented to occur about 0.04 to 3.0 mi from foraging areas (80 FR 17974 -  
18 TN4216). Thus, roost sites may or may not occur on the CRN Site and in the BTA but should  
19 be assumed to occur there because of the presence of suitable habitat. The suitable habitat for  
20 the Indiana bat on the CRN Site and in the BTA is also suitable for the NLEB for spring,  
21 summer, and fall roosting and foraging. Acoustic recordings during fall indicate the possible  
22 presence of a hibernaculum in the vicinity (i.e., within about 5 mi). Rennies Cave and  
23 2-Batteries Cave located within the Grassy Creek Habitat Protection Area, and the three  
24 additional caves/karst openings near Grassy Creek (LeGrand et al. 2015-TN5188) have not  
25 been surveyed for bats. A NLEB hibernaculum about 9 mi away was discovered by TVA in  
26 January 2014 (LeGrand et al. 2015-TN5188).

#### 27 **M.7.4.1 Direct Adverse Effects**

28 Potential direct adverse effects on roosting bats by tree removal could include (1) harm (injury  
29 or death) if occupied roost trees are felled (there are currently no seasonal tree harvest  
30 restrictions) and (2) harassment from tree felling noise resulting in displacement.

31 Habitat loss and fragmentation increases the proportion of forest edge habitat, which correlates  
32 with reduced NLEB occupancy. Displaced bats may be forced to locate new roosts in the spring  
33 when they are stressed from hibernation and migration, or in the summer or fall, depending on  
34 the timing of tree harvest. Depending on the distance bats are required to fly to find suitable  
35 alternate roost tree habitats, their energy expenditure could result in reduced fitness. Bats  
36 could also encounter increased intra-specific or inter-specific competition (e.g., with the Indiana  
37 bat) in locating and establishing alternative roost sites, which could also result in reduced  
38 fitness. The roost availability in these areas may be limited by the habitat itself, as well as by  
39 competition. However, because NLEBs may roost in younger roost trees (down to 3 in. in  
40 DBH), the species may have greater roost tree availability, which could lessen the effects of

1 locating and establishing alternative roost sites relative to the Indiana bat. Timber harvest alone  
2 has not to date had significant, population-level effects on the NLEB (80 FR 17974 -TN4216);  
3 this has not been the case for the Indiana bat. Thus, unlike the Indiana bat, effects on the  
4 fitness, including reproductive fitness or survivorship, of individual bats likely would not rise to  
5 the level of affecting population abundance and viability except when overlaid on the effects of  
6 WNS (Section M.6.1.3.1).

#### 7 **M.7.4.2 Indirect Adverse Effects**

8 Potential indirect adverse effects on bats could include (1) removal of foraging habitat and  
9 (2) increased noise, human activity, and light levels. Both of these indirect adverse effects may  
10 result in a need to find alternative foraging areas.

11 Unlike the Indiana bat, NLEB foraging habitat is largely confined to under the forest canopy.  
12 Thus, mature forest habitat not only provides suitable roosting habitat, but is also an important  
13 habitat type for foraging NLEBs, because it provides prey that accommodate the gleaning part  
14 of the species' foraging lifestyle (e.g., snags and downed logs that provide insects) (80 FR  
15 17974 -TN4216). Mature forest habitat would remain elsewhere on the CRN Site and in the  
16 BTA after building. It also exists offsite, more on the ORR than south of the Clinch River (Parr et  
17 al. 2015-TN5151). NLEBs whose foraging areas occur within an affected area of suitable  
18 habitat onsite or whose foraging areas would be disconnected (i.e., loss of a suitable travel  
19 corridor), may expend an increased amount of energy to establish new commuting patterns to  
20 alternate foraging areas, which could decrease fitness. NLEBs may also be subject to  
21 increases in inter- and intra-specific competition (Indiana bat, little brown bat, and to a lesser  
22 extent the tri-colored bat) if available foraging habitat is limited, which could also result in  
23 decreased fitness. Because the foraging habitat preferred by the NLEB is more specialized  
24 than that preferred by the Indiana bat, the effects of foraging habitat removal may affect the  
25 NLEB more.

26 The indirect impacts of noise (as well as increased human activity and light levels) on the NLEB  
27 would be similar to those of the Indiana bat and are thus not repeated here.

#### 28 **M.7.4.3 Summary**

29 The review team concludes that removal of roosting and foraging habitat as well as project-  
30 related increase in noise generation, human activity, and lighting on the CRN Site and in the  
31 BTA necessary to build the proposed facilities may adversely affect the NLEB. However, the  
32 review team does not believe that these effects could jeopardize the NLEB, because they are  
33 not expected to disturb hibernacula or enhance the spread of WNS.

#### 34 **M.7.5 Tri-Colored Bat**

35 As noted in Section M.6.1.4.4, three tri-colored bats were caught in mist nets on the CRN Site in  
36 2011 and the species was recorded acoustically on the CRN Site and in the BTA in spring,  
37 summer, and fall in 2013 and 2015 (LeGrand et al. 2015-TN5188). The species was the most  
38 prevalent species acoustically recorded in the BTA in 2015 (Hamrick 2015-TN5187). The  
39 species uses manmade structures or tree cavities for maternity colonies. Non-maternity

1 summer roosts are mainly in tree foliage and occasionally in buildings (NatureServe 2017-  
2 TN5216). It is possible that the species uses the CRN Site and BTA for roosting and foraging.  
3 Recordings of the species in the fall may indicate a possible hibernaculum in the vicinity of the  
4 CRN Site or BTA. One tri-colored bat was observed in Rennies Cave in the Grassy Creek  
5 Habitat Protection Area by archaeologists in April 2011 (Section M.6.1.4.4).

6 The same general direct and indirect adverse impacts described above for the Indiana bat and  
7 NLEB would also apply to the tri-colored bat.

8 The review team concludes that removal of roosting and foraging habitat and project-related  
9 noise generation and increased human activity and lighting on the CRN Site and in the BTA  
10 necessary to build the proposed facilities may adversely affect the tri-colored bat. However, the  
11 review team does not believe that these effects could jeopardize the tri-colored bat, because  
12 they are not expected to disturb hibernacula or enhance the spread of WNS.

### 13 **M.7.6 Little Brown Bat**

14 As noted in Section M.6.1.5.4, the little brown bat was not captured in mist nets on the CRN Site  
15 in 2011 (LeGrand et al. 2015-TN5188), but was recorded acoustically on the CRN Site and in  
16 the BTA in spring, summer, and fall in 2013 and 2015 (LeGrand et al. 2015-TN5188;  
17 Hamrick 2015-TN5187). Maternity colonies and non-maternity summer roosts are human-made  
18 structures or tree cavities (NatureServe 2017-TN5216). Recordings of the species in the fall  
19 may indicate a possible hibernaculum in the vicinity of the CRN Site or BTA.

20 The same general direct and indirect adverse impacts described above for the Indiana bat and  
21 NLEB would also apply to the little brown bat.

22 The review team concludes that removal of roosting and foraging habitat and project-related  
23 noise generation and increased human activity and lighting on the CRN Site and in the BTA  
24 necessary to build the proposed facilities may adversely affect the little brown bat. However,  
25 the review team does not believe that these effects could jeopardize the little brown bat,  
26 because they are not expected to disturb hibernacula or enhance the spread of WNS.

### 27 **M.7.7 Aquatic Species**

28 The aquatic species in the Tennessee River system (including Clinch River) have changed  
29 considerably as a result of human activities (e.g., impoundment of the river and introduction of  
30 invasive non-native species). Historical impoundment of the river below and above the CRN  
31 Site has greatly altered the dynamics of river flow. For example, spring floods that once  
32 occurred along the river no longer occur, and the expansive rocky or gravel shoal areas that  
33 once abounded in the Tennessee River system no longer exist (Etnier and Starnes 1993-  
34 TN5054). In particular, mussel populations have declined dramatically or have even been  
35 extirpated. Similarly, fish species richness and diversity have declined since the introduction of  
36 the impoundments on the Clinch River.

1 **M.7.7.1 CRN Site and Vicinity**

2 The Action Area for aquatic habitats in the CRN Site and vicinity is the same as the project area  
3 described in Section M.3.1 and shown in Figure M-3. Aquatic habitats in the project area of the  
4 CRN Site and vicinity include streams and ponds on the CRN Site and in the BTA (TVA 2017-  
5 TN4921). They also include the streams crossed by the proposed route for the 69-kV  
6 underground transmission line and the Clinch River arm of the Watts Bar Reservoir from above  
7 the location of the intake at approximately CRM 17.9, on the east side of the CRN Site to  
8 approximately CRM 14 just downstream of the barge-unloading facility and approximately 1.5 mi  
9 downstream of the discharge (located at approximately CRM 15.5 on the west side of the  
10 CRN Site).

11 **M.7.7.2 Freshwater Mussels**

12 Between September 21 and 26, 2011, TVA conducted a mollusk and habitat survey using semi-  
13 quantitative and qualitative sampling methods (TRC 2011-TN5168). A total of 74 living native  
14 mussels were collected from six different species (TRC 2011-TN5168). Neither the pink mucket  
15 nor the sheepsnose mussel was found during these surveys. Zebra mussels have invaded the  
16 area and were found to be attached to 71 of the 74 living native mussels with an average area  
17 coverage of 28 percent (TRC 2011-TN5168). As discussed previously the presence of zebra  
18 mussels is detrimental to the survival of native mussels. Zebra mussels affect the growth and  
19 reproduction of native mussels by competing for space and food, interfering with the native  
20 mussel's ability to open and close their shells, impairing movement of the native mussels, and  
21 depositing metabolic wastes on the native mussels (FWS 2015-TN5218).

22 The most recent siting of a pink mucket in the Clinch River was in 1984 at CRM 19.1, slightly  
23 above the CRN Site. The sheepsnose mussel was last observed in 1994 at CRM 21.4  
24 downstream of Melton Hill Dam (TWRA 2017-TN5362). No pink muckets or sheepsnose  
25 mussels either living or as relic shells, were found in the 2011 surveys at the CRN Site.

26 Based on the lack of observed sightings of the pink mucket and sheepsnose mussels during  
27 surveys within the Action Area, either living or as relic shells, and the degree to which invasive  
28 zebra mussels have affected the existing native mussel population, the review team concludes  
29 that the endangered pink mucket and sheepsnose mussels are unlikely to be present and  
30 therefore building and operating the CRN Site may affect but are not likely to adversely affect.

31 **M.7.7.3 Spotfin Chub**

32 TVA performed sampling studies in 2011 at two sampling locations downstream between CRM  
33 14 and 15 and upstream between CRM 18 and 19.8 using electrofishing and gillnetting  
34 techniques. Surveys were conducted during the months of February, May, July, and October.  
35 The spotfin chub was not found during these surveys, either upstream or downstream.

36 During March 2015, TVA conducted biological surveys on streams inside the CRN Site and the  
37 BTA focusing on aquatic communities in pools, riffles, and runs appearing likely to support  
38 communities of aquatic biota. The spotfin chub was not identified in any of the surveys  
39 (TVA 2017-TN4921).

1 Based on the lack of observed sightings of the spotfin chub during surveys within the Action  
2 Area, the review team concludes that the spotfin chub is unlikely to be present and therefore  
3 building and operating the CRN Site may affect but is not likely to adversely affect.

#### 4 **M.7.7.4 Hellbender**

5 The hellbender prefers habitats with swift running, fairly shallow, highly oxygenated waters.  
6 This species finds flat rocks, logs, or other cover in the vicinity of riffle areas, essential for  
7 feeding and breeding (Mayasich et al. 2003-TN5179). Its habitat is generally medium to large  
8 clear, fast-flowing streams with rocky bottoms, especially riffle areas and upper pool reaches. A  
9 hellbender was most recently observed in 1989 in the Clinch River downstream of Jones Island  
10 below Melton Hill Dam (TNHP 2017-TN5361). The Clinch River arm of the Watts Bar Reservoir  
11 adjacent to the CRN Site lacks the appropriate habitat for the hellbender. However, this species  
12 could still exist in the shallower water upstream of the site below Melton Hill Dam.

13 Based on the lack of appropriate habitat (fast-flowing water over rocky bottom with riffle areas)  
14 in the Action Area, the review team concludes that the hellbender is unlikely to be present and  
15 therefore building and operating the CRN Site may affect but is not likely to adversely affect it.

#### 16 **M.7.7.5 Summary of Effects**

17 It is unlikely that Federally listed species (specifically the pink mucket, sheepsnose mussel and  
18 spotfin chub) or the hellbender are present in the Clinch River arm of the Watts Bar Reservoir in  
19 the area of the CRN Site or in the streams and ponds on the site and in the BTA. The review  
20 team has determined that Federally listed species and the hellbender are not present in the  
21 Action Area and that building and operating the proposed project facilities at the CRN Site may  
22 affect but is not likely to adversely affect Federally listed species or the hellbender.

#### 23 **M.7.8 Transmission Line Upgrades**

24 The transmission lines identified by TVA for upgrades are listed in Table M-3 and depicted in  
25 Figure M-4, and the descriptions of TVA's upgrade activities are provided in Section M.4.2. The  
26 uncertainties surrounding TVA's identification of these transmission lines, the upgrade  
27 engineering solutions, and locations and extent of habitat disturbance are described in Section  
28 M.4.2. The review team expects, based on the nature of how transmission lines are upgraded,  
29 that TVA would limit ground disturbance to upland areas within the existing bounds of  
30 established right-of-ways, and thus would not physically disturb aquatic habitats or wetlands or  
31 remove mature trees or forest cover (including trees from forested wetlands, stream banks, or  
32 reservoir shorelines). Under this assumption, there could be no impacts on fish and mollusk  
33 species in Table M-8, Table M-9, and Table M-10 (for all of which NA is accordingly noted), as  
34 well as any critical habitat for these species, If TVA submits a project design in a future COL or  
35 CP application that reveals potential impacts to aquatic, wetland, or forest area, then it would be  
36 necessary at that time to evaluate possible adverse effects to species using those habitats.

37 Note that there is no Action Area for the offsite transmission lines, because the location and  
38 extent of habitat disturbance within the upland portions of the 430 mi of corridors is unknown  
39 and would likely constitute only a small percentage of their land area (5,327 ac). The bat

1 species, Berry cave salamander, and several plant species listed in Table M-10 could occur in  
2 upland areas within the bounds of corridors of transmission lines identified for upgrade  
3 (Table M-3) in the counties where the species are known to occur (Table M-8 and Table M-10).  
4 The mammals that potentially could be affected include the Virginia big-eared bat (*Corynorhinus*  
5 *[=Plecotus] townsendii virginianus*), gray bat, NLEB, little brown bat, and Indiana bat. The gray  
6 bat, NLEB, little brown bat, and Indiana bat could be affected by reconducting activities in the  
7 corridor of transmission line L5125 in Campbell County, Tennessee. Potential effects would be  
8 possible if such activities are actually conducted within this corridor and near Norris Dam cave  
9 (Figure M-10) (which occurs in the corridor and is known or assumed to have been used by  
10 these species in the past [Table M-9 and Table M-10]) and if the species use Norris Dam cave  
11 during the duration of work activities, all of which are currently unknown. The Virginia big-eared  
12 bat could possibly be affected by reconducting activities in the corridor of transmission line  
13 L5125 in Whitley County, Kentucky (Table M-10). Potential effects would be possible if suitable  
14 cave habitat occurs in this corridor and is inhabited by the species, and if such activities are  
15 actually conducted within this corridor and near an inhabited cave during its season of use by  
16 the species, all of which are currently unknown.

17 The Berry cave salamander (*Gyrinophilus gulolineatus*) could possibly be affected by upgrade  
18 activities in the corridors of transmission lines L5092 and L5659 in Knox County and L5205,  
19 L5235, L5280, and L5743 in Roane County, Tennessee (Table M-3 and Table M-10). Potential  
20 effects would be possible if suitable cave habitat occurs in this corridor and is inhabited by the  
21 species, and if such activities are actually conducted within this corridor and near an inhabited  
22 cave, all of which are currently unknown.

23 Virginia spiraea (*Spiraea virginiana*) could possibly be affected by upgrade activities in the  
24 corridor of transmission line L5173 in Rhea County, Tennessee (Table M-3), because this  
25 species is known to occur just outside the corridor near Piney Creek (Figure M-11 and  
26 Table M-10) and may thus also occur near this creek within the corridor. The species could also  
27 be affected by upgrade activities in the corridors of transmission lines in Whitley County,  
28 Kentucky, and Bledsoe, Cumberland, Hamilton, Roane, Scott, Sequatchie, VanBuren, and  
29 White Counties, Tennessee (transmission lines listed in Table M-10), counties in which the  
30 species is known to occur (Table M-8). Potential effects would be possible if suitable habitat  
31 occurs in these corridors and is occupied by the species, and if upgrade activities are actually  
32 conducted within these corridors and near occupied habitat, all of which are currently unknown.

33 Price's potato-bean (*Apios priceana*) could be affected by upgrade activities in the corridors of  
34 transmission lines L5167 and L5702 in Franklin County, Tennessee (Table M-10), counties in  
35 which the species is known to occur (Table M-8). Potential effects would be possible if suitable  
36 habitat occurs in these corridors and is occupied by the species, and if upgrade activities are  
37 actually conducted within these corridors and near occupied habitat, all of which are currently  
38 unknown.

39 Cumberland rosemary (*Conradina verticillata*) could be affected by upgrade activities in the  
40 corridors of transmission lines L5204 and L5205 in Cumberland, L5882 in Scott, and L5173 in  
41 White Counties, Tennessee (Table M-10), counties in which the species is known to occur  
42 (Table M-8). Potential effects would be possible if suitable habitat occurs in these corridors and

1 is occupied by the species, and if upgrade activities are actually conducted within these  
2 corridors and near occupied habitat, all of which are currently unknown.

3 White fringeless orchid (*Platanthera integrilabia*) could be affected by upgrade activities in the  
4 corridors of transmission lines in Whitely County, Kentucky, and Bledsoe, Cumberland,  
5 Franklin, Grundy, Hamilton, Roane, Scott, Sequatchie, VanBuren, and Warren Counties,  
6 Tennessee (transmission lines listed in Table M-10), counties in which the species is known to  
7 occur (Table M-8). Potential effects would be possible if suitable habitat occurs in these  
8 corridors and is occupied by the species, and if upgrade activities are actually conducted within  
9 these corridors and near occupied habitat, all of which are currently unknown.

10 The Carolina northern flying squirrel, painted tigersnail, spruce-fir moss spider, several plant  
11 species, and rock gnome lichen are unlikely to occur in upland areas within the bounds of  
12 corridors of transmission lines (Table M-10 [species for which NA is noted]) are likewise unlikely  
13 to be adversely affected by transmission line upgrades.

14 The critical habitats for the spruce-fir moss spider and Indiana bat were dismissed from further  
15 evaluation in Section M.6.2.

16 At the ESP stage, NRC regulated ground-disturbing activities are not approved. If an applicant  
17 later requests a COL or CP relying on the ESP, additional protective measures, if any, would be  
18 developed in consultation with other applicable Federal, State, and local agencies at the COL or  
19 CP stage.

## 20 **M.8 Cumulative Effects**

21 Cumulative effects include the effects of future State, Tribal, local, or private actions (not  
22 involving other Federal actions because these would undergo separate Section 7 consultation)  
23 that are reasonably certain to occur in the Action Area (FWS and NMFS 1998-TN1031). The  
24 Action Area for bats is defined in Section M.7.1.4. It consists of the land area within about 0.5  
25 mi from the CRN Site boundary, BTA, and the route of the 69-kV transmission line, which  
26 includes land within the Grassy Creek Habitat Protection Area and ORR to the north, as well as  
27 to the south of the Clinch River. This Action Area encompasses the area of the direct and  
28 indirect effects of habitat loss and the indirect effects of noise, human activity, and lighting.  
29 Cumulative impacts may result when the effects of future State, Tribal, local, or private actions  
30 are overlaid on those arising from the building and operation activities associated with the CRN  
31 Site, BTA, and underground transmission line. Within the Action Area for bats, the future  
32 actions that would affect resources used by bats include anticipated continued small-scale  
33 development of the ORR as well as small-scale, dispersed agricultural development and forest  
34 harvest in non-ORR lands to the south and west. The effects of these small-scale activities  
35 alone in the Action Area would be minor in comparison to those associated with building and  
36 operating activities at the CRN Site, BTA, and affected underground transmission line area,  
37 especially during the period of building activities, and would likely be somewhat offset in the  
38 long-term by reversion of abandoned agricultural or timber land back to forest. Thus, the effects  
39 of agricultural development and forest harvest on bats would be generally similar to those  
40 arising from building and operating activities at the CRN Site, BTA, and affected underground  
41 transmission line area.

1 The Action Area for aquatic species is within the CRN Site and the BTA as well as the adjacent  
2 stretch of the Clinch River arm of the Watts Bar Reservoir from the proposed location of the  
3 intake at approximately CRM 17.9, on the east side of the CRN Site to approximately CRM 14  
4 just downstream of the barge-unloading facility to the barge-unloading facility. Within the Action  
5 Area, potential future actions include small-scale, dispersed agricultural development along the  
6 opposite shore of the Clinch River arm of the Watts Bar Reservoir from the site. The effects of  
7 these activities alone, although similar, would also be minor in comparison to effects of building  
8 and operating activities at the CRN Site, BTA, and affected underground transmission line area.

9 Note that because there is no Action Area for the offsite transmission lines (Section M.7.8),  
10 there is no corresponding evaluation of cumulative impacts.

11 **M.9 Conclusions**

12 TVA applied to the NRC for an ESP to address certain siting issues associated with building  
13 multiple SMRs at the CRN Site on the Clinch River in the southwest part of the City of Oak  
14 Ridge, Tennessee. The CRN Site is presently undeveloped, although a portion of it has a  
15 history of disturbance as part of site preparation for the CRBR project discontinued in the early  
16 1980s. If the NRC issues an ESP, that action will resolve certain siting issues for up to 20 years  
17 but will not actually authorize TVA to construct or operate reactors on the CRN Site. TVA will  
18 still have to apply to the NRC in the future for a COL or CP before proceeding to construct the  
19 reactors.

20 This BA evaluates the potential effects from building and operating SMRs at the CRN Site on  
21 five bat species (the gray bat, Indiana bat, NLEB, tri-colored bat, and little brown bat), two  
22 mussel species (pink mucket and sheepsnose mussel), one fish species (spotfin chub), and one  
23 amphibian species (hellbender). The tri-colored bat, little brown bat, and hellbender are not  
24 actually protected under the ESA, but may be listed in the future. The Action Area for bats  
25 addressed in the BA encompasses lands within about 0.5 mi from the CRN Site boundary, BTA,  
26 and the route of the 69-kV transmission line, which encompasses the area of direct and indirect  
27 effects of habitat loss and the indirect effects of noise, human activity, and lighting.

28 The Action Area for aquatic habitats addressed in the BA encompasses the streams and ponds  
29 on the CRN site, BTA, and other affected areas as well as adjoining portions of the Clinch River  
30 arm of Watts Bar Reservoir. Aquatic habitats on the CRN Site and in the vicinity include  
31 multiple streams and ponds (TVA 2017-TN4921). They also include multiple streams crossed  
32 by the proposed route for the 69-kV underground transmission line and the Clinch River arm of  
33 the Watts Bar Reservoir from above the location of the intake at approximately CRM 17.9, on  
34 the east side of the CRN Site to approximately CRM 14 just downstream of the barge-unloading  
35 facility and approximately 1.5 mi downstream of the discharge (located at approximately CRM  
36 15.5 on the west side of the CRN Site).

37 The BA was prepared by terrestrial and aquatic biologists with NRC and its contractor, PNNL,  
38 and the USACE, which is a cooperating agency working under NRC's lead to prepare an EIS for  
39 the ESP. The biologists visited the Action Area on and in the vicinity of the site and  
40 communicated with the FWS multiple times from 2014 through 2017. This BA evaluates effects  
41 based on a PPE representing a conceptual design developed by TVA to support the ESP

1 application submitted to NRC in 2017. If TVA subsequently decides to submit an application for  
 2 a COL or CP to NRC, it will include with that application an updated, more specific design. The  
 3 NRC would at that time prepare a subsequent BA that would update this current BA to reflect  
 4 the updated design, species, and habitats known to potentially occur in the Action Areas at that  
 5 time, and baseline conditions in the Action Areas at that time.

6 **M.9.1 CRN Site, BTA, and Vicinity Including the Affected 69 kV Transmission**  
 7 **Line Corridor**

8 Effects determinations drawn by the review team at this time are provided in Table M-11 for  
 9 each of the nine species addressed in this BA for the CRN Site, BTA, and buried 69 kV  
 10 transmission line. These determinations are predicated on the conceptual project design and  
 11 PPE that TVA submitted to the NRC when applying for the CRN Site ESP as outlined in Section  
 12 M.3.3 of this BA and the evaluations of direct and indirect effects on each species presented in  
 13 Section M.7 of this BA.

14 **Table M-11. Effect Determinations for Federally Listed Species and FWS Requested**  
 15 **Species from Building and Operating the Proposed SMRs at the CRN Site**

Common Name	Scientific Name	Status	Determination
Gray bat	<i>Myotis grisescens</i>	E	May affect, likely to adversely affect (LAA)
Indiana bat	<i>Myotis sodalis</i>	E	May affect; LAA
NLEB	<i>Myotis septentrionalis</i>	T	May affect; LAA
Tri-colored bat	<i>Perimyotis subflavus</i>	—	May affect, LAA
Little brown bat	<i>Myotis lucifugus</i>	—	May affect, LAA
Pink mucket mussel	<i>Lampsilis abrupta</i>	E	May affect, not likely to adversely affect (NLAA)
Sheepnose mussel	<i>Plethobasus cyphus</i>	E	May affect, NLAA
Spotfin chub	<i>Erimonax monachus</i>	T	May affect, NLAA
Hellbender	<i>Cryptobranchus alleganiensis</i>	—	May affect, NLAA

E = Federal endangered; T = Federal threatened.  
 Source: USFWS Environmental Conservation Online System (<https://ecos.fws.gov/ecp/>).

16 The review team concludes that the building and operating activities at the CRN Site, BTA, and  
 17 affected transmission line areas may affect and are likely to adversely affect (LAA) each of the  
 18 five bat species addressed. Most of the potential adverse effects would be related to loss of  
 19 forest habitat and increased daytime and nighttime noise, human activity, and lighting.  
 20 However, the review team does not believe that the project could jeopardize any of the bat  
 21 species.

22 The review team concludes that building and operating activities at the CRN Site, BTA, and  
 23 affected transmission line areas may affect but is not likely to adversely affect (NLAA) any of the  
 24 aquatic species addressed in this BA. Extensive prior disturbance of once suitable habitats for  
 25 these species in the Action Area makes their continued presence unlikely. The review team  
 26 acknowledges the possible presence of hellbenders in the shallows of the Clinch River arm of

1 Watts Bar Reservoir upstream from the CRN Site to Melton Hill Dam, but this portion of the  
2 reservoir is unlikely to be affected by building and operating activities at the CRN Site and BTA.

### 3 **M.9.2 Offsite Transmission Line Upgrades**

4 As discussed in Section M.7.8, there is no information on the locations and extent of habitat  
5 disturbance within the uplands of the offsite transmission line corridors. Consequently, an  
6 evaluation of potential impacts to the Federally listed bat species, Berry cave salamander, and  
7 several plant species that could occur in the uplands (Table M-10, species without a NA  
8 notation) could not be performed (Section M.7.8). Thus, the review team is unable to make  
9 impact conclusions for these species at this time. The review team's conclusion for Federally  
10 listed Carolina northern flying squirrel, painted tigersnail, spruce-fir moss spider, several plant  
11 species, and rock gnome lichen that likely would not occur in the uplands of the offsite  
12 transmission line corridors (Table M-10, species with a NA notation) is NLAA. The  
13 determination for the critical habitat for the Indiana bat and spruce-fir moss spider is no adverse  
14 modification because the critical habitats for the species do not occur within or near the  
15 transmission line corridors (Section M.6.2).

16 The review team concludes that the transmission line upgrades would have no effect (NE) on  
17 each of the aquatic species (fish and mollusks) in Table M-10. This conclusion reflects the  
18 assumption that TVA would not perform any work within rivers, streams, ponds, reservoirs,  
19 wetlands, or other surface-water bodies as part of the transmission line upgrades. It also  
20 reflects TVA's commitment to implement construction BMPs to prevent sedimentation of  
21 waterbodies near areas where work is performed. It also reflects the fact that any work  
22 conducted as part of the upgrades would be brief, not involve any widespread grading, and  
23 employ construction BMPs to prevent or minimize sedimentation and erosion.

24 TVA's identification of transmission line segments for upgrades is strictly conceptual at this point  
25 in time. At the COL or CP stage, TVA or another applicant, would be able to accurately assess  
26 the need for transmission line upgrades necessitated by the project and identify specific  
27 locations for work required as part of the upgrades. Any subsequent BA prepared as part of a  
28 review of a future COL or CP application for the CRN Site would examine any information  
29 contained in the future application that may be inconsistent with any of the review team's  
30 assumptions at this time. The subsequent BA would also be prepared at a time when TVA has  
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11. ABSTRACT (200 words or less)

This environmental impact statement (EIS) has been prepared in response to an application to the U.S. Nuclear Regulatory Commission (NRC) by Tennessee Valley Authority (TVA) for an early site permit (ESP). The U.S. Army Corps of Engineers (USACE) is a cooperating agency on this EIS. This EIS includes the analysis by the NRC and USACE staff, which considers and weighs the environmental impacts of building, operating and decommissioning two or more SMRs at the CRN Site.

After considering the environmental impacts of the proposed NRC action, the NRC staff's preliminary recommendation to the Commission is that the ESP be issued as requested. The recommendation is based on (1) the application and supplemental information submitted by TVA, including Revision 1 of the Environmental Report (ER); (2) consultation with Federal, State, Tribal and local agencies; (3) the staff's independent review; (4) the staff's consideration of comments related to the environmental review that were received during the public scoping process; and (5) the assessments summarized in the EIS, including the potential mitigation measures identified in the ER and this EIS.

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