



SECRETARY

UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D.C. 20555-0001

April 5, 2018

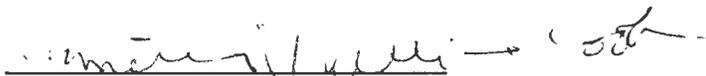
COMMISSION VOTING RECORD

DECISION ITEM: SECY-17-0119

TITLE: RETROSPECTIVE REVIEW OF ADMINISTRATIVE
REGULATIONS

The Commission acted on the subject paper as recorded in the Staff Requirements Memorandum (SRM) of April 5, 2018.

This Record contains a summary of voting on this matter together with the individual vote sheets, views and comments of the Commission.



Annette L. Vietti-Cook
Secretary of the Commission

Enclosures:

1. Voting Summary
2. Commissioner Vote Sheets

cc: Chairman Svinicki
Commissioner Baran
Commissioner Burns
OGC
EDO
PDR

VOTING SUMMARY – SECY-17-0119

RECORDED VOTES

	<u>APPROVED</u>	<u>DISAPPROVED</u>	<u>ABSTAIN</u>	<u>NOT PARTICIPATING</u>	<u>COMMENTS</u>	<u>DATE</u>
Chrm. Svinicki	X				X	03/20/18
Cmr. Baran	X				X	12/18/17
Cmr. Burns	X				X	01/08/18

RESPONSE SHEET

TO: Annette Vietti-Cook, Secretary
FROM: CHAIRMAN SVINICKI
SUBJECT: SECY-17-0119: Retrospective Review of Administrative Regulations

Approved XX Disapproved ____ Abstain ____ Not Participating ____

COMMENTS: Below XX Attached XX None ____

I approve the staff's proposed strategy for retrospective review of administrative regulations but reserve final judgment on the staff's recommended screening criteria until after public comment has been received. In addition, suggestions that screen out of this retrospective review should be compiled and made accessible to those conducting the agency's innovation and transformation efforts. I approve publication of the draft *Federal Register* notice, subject to the attached edits.



SIGNATURE

03/20 /18

DATE

Entered on "STARS" Yes No ____

NUCLEAR REGULATORY COMMISSION
TITLE 10 OF THE *CODE OF FEDERAL REGULATIONS* CHAPTER I
NRC-2017-0214
Review of Administrative Rules

AGENCY: Nuclear Regulatory Commission.

ACTION: Request for comment.

SUMMARY: The U.S. Nuclear Regulatory Commission (NRC) is initiating a review of administrative requirements as part of its retrospective review-analysis of existing regulations. This review is intended to identify outdated or duplicative administrative requirements that may be eliminated without an adverse effect on public health or safety, common defense and security, protection of the environment, or regulatory efficiency and effectiveness. The NRC is providing an outline of its strategy and is seeking public comment on the criteria that the NRC proposes to use to identify administrative regulations for possible elimination. This retrospective review of administrative regulations will complement the NRC's existing strategy for retrospective analysis review of significant-existing regulations.

DATES: Submit comments by **[INSERT DATE 60 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER]**. Comments received after this date will be considered if it is practical to do so, but the Commission is able to ensure consideration only for comments received before this date. The NRC will not prepare written responses to each individual

comment, due to the NRC's schedule for completing the retrospective review of administrative regulations.

ADDRESSES: You may submit comments by any of the following methods:

- **Federal Rulemaking Web Site:** Go to <http://www.regulations.gov> and search for Docket ID NRC-2017-0214. Address questions about NRC dockets to Ms. Carol Gallagher; telephone: 301-415-3463; e-mail: Carol.Gallagher@nrc.gov. For technical questions contact the individuals listed in the FOR FURTHER INFORMATION CONTACT section of this document.
- **E-mail comments to:** Rulemaking.Comments@nrc.gov. If you do not receive an automatic e-mail reply confirming receipt, then contact us at 301-415-1677.
- **Fax comments to:** Secretary, U.S. Nuclear Regulatory Commission at 301-415-1101.
- **Mail comments to:** Secretary, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, ATTN: Rulemakings and Adjudications Staff.
- **Hand deliver comments to:** 11555 Rockville Pike, Rockville, Maryland 20852, between 7:30 a.m. and 4:15 p.m. (Eastern Time) Federal workdays; telephone: 301-415-1677.

For additional direction on obtaining information and submitting comments, see "Obtaining Information and Submitting Comments" in the SUPPLEMENTARY INFORMATION section of this document.

FOR FURTHER INFORMATION CONTACT: Ms. Margaret S. Ellenson, Office of Nuclear Material Safety and Safeguards, telephone: 301-415-0894, e-mail: Margaret.Ellenson@nrc.gov; or Mr. Andrew Carrera, Office of Nuclear Material Safety and

Safeguards, telephone: 301-415-1078, e-mail: Andrew.Carrera@nrc.gov; both are staff of the NRC, Washington, DC 20555-0001.

SUPPLEMENTARY INFORMATION:

I. Obtaining Information and Submitting Comments

A. Obtaining Information

Please refer to Docket ID NRC-2017-0214 when contacting the NRC about the availability of information for this action. You may obtain publicly-available information related to this action by any of the following methods:

- **Federal Rulemaking Web Site:** Go to <http://www.regulations.gov> and search for Docket ID NRC-2017-0214.

- **NRC's Agencywide Documents Access and Management System (ADAMS):** You may obtain publicly-available documents online in the ADAMS Public Documents collection at <http://www.nrc.gov/reading-rm/adams.html>. To begin the search, select "[ADAMS Public Documents](#)" and then select "[Begin Web-based ADAMS Search](#)." For problems with ADAMS, please contact the NRC's Public Document Room (PDR) reference staff at 1-800-397-4209, 301-415-4737, or by e-mail to pdr.resource@nrc.gov. The ADAMS accession number for each document referenced (if it is available in ADAMS) is provided the first time that it is mentioned in this document.

- **NRC's PDR:** You may examine and purchase copies of public documents at the NRC's PDR, Room O1-F21, One White Flint North, 11555 Rockville Pike, Rockville, Maryland 20852.

B. Submitting Comments

Please include Docket ID NRC-2017-0214 in your comment submission.

The NRC cautions you not to include identifying or contact information that you do not want to be publicly disclosed in your comment submission. The NRC will post all comment submissions at <http://www.regulations.gov> as well as enter the comment submissions into ADAMS. The NRC does not routinely edit comment submissions to remove identifying or contact information.

If you are requesting or aggregating comments from other persons for submission to the NRC, then you should inform those persons not to include identifying or contact information that they do not want to be publicly disclosed in their comment submission. Your request should state that the NRC does not routinely edit comment submissions to remove such information before making the comment submissions available to the public or entering the comment into ADAMS.

II. Background

On August 11, 2017, the NRC announced that the agency is initiating, beginning in the fall of the calendar year 2017, a retrospective review of its administrative regulations (RROAR) to identify those rules that are outdated or duplicative. Once identified, the regulations will be evaluated to determine if-whether they can be eliminated without impacting the agency's safety and security mission. The RROAR supports the NRC's ongoing regulatory planning and retrospective analysis of significant existing regulations (ADAMS Accession No. ML14002A441). *The Retrospective Review of Administrative Regulations Strategy*

On November 22XX, 2017, the NRC staff issued SECY-17-0119XXXX, "Retrospective Review of Administrative Regulations" (ADAMS Accession No. ML17286A069), which provided for Commission approval the NRC staff's proposed strategy for the retrospective review of

regulations. The staff requirements memorandum associated with SECY-17-XXXX (ADAMS Accession No. MLXXXXXXXX) approved the NRC staff's proposal and directed staff to implement the strategy. Overall, the goal of the retrospective review is to enhance the management and administration of regulatory activities and to ensure that the agency's regulations remain current and effective. The review is intended to identify regulatory changes that are administrative in nature that will make the information submittal, record keeping, and reporting processes more efficient for the staff, applicants, and licensees. The strategy takes into consideration the agency's overall statutory responsibilities, including mandates to issue new regulations, the number of regulations in chapter I of Title 10 of the *Code of Federal Regulations*, and available resources. This effort will not impact the NRC's mission, as it will be limited to identifying outdated or duplicative, non-substantive administrative regulations.

III. Discussion

This notice provides an outline of the NRC's approved strategy for the RROAR (see Table 1) and requests public comment on the criteria the NRC proposes to use to evaluate potential changes to the requirements. In summary, the RROAR strategy involves seven steps—1) developing criteria to evaluate potential regulatory changes to administrative requirements; 2) gathering NRC staff input on administrative regulations that might fit the proposed criteria; 3) reviewing historical correspondence documents submitted to the NRC related to eliminating duplicative or outdated administrative regulations; 4) including opportunities for public comment; 5) interacting with the public throughout the review process by conducting public meetings; 6) reviewing stakeholder input; and 7) developing rules or rulemaking plans to eliminate or modify administrative requirements, as appropriate.

Table 1: RROAR Activity Description and Timeline

Action	Description	Approximate Completion Timeframe
Step 1: Develop Evaluation Criteria	Develop criteria to ensure administrative regulations are evaluated in a consistent manner. The criteria will be used as guides to determine whether the rule <u>administrative requirement</u> is duplicative or outdated and if the requirement(s) should be considered for potential elimination or modification. The criteria are being disseminated to external stakeholders for comment via this notice and will be discussed in a public meeting.	Finalize criteria after close of public comment period for this notice.
Step 2: Gather NRC Staff Input	Provide an email address or other mechanism for NRC staff to provide input on administrative requirements that may be outdated or duplicative and that the Commission should consider for elimination or modification.	Concurrently with request for public input as outlined in Steps 1 and 4.
Step 3: Historical Correspondence Review	Review selected-relevant historical letters received from members of the public, other Federal agencies, State and local governments, Federally-recognized tribes, non-governmental organizations, and representative industry groups related to eliminating duplicative or outdated <u>administrative</u> regulations.	Beginning concurrent with Step 4.
Step 4: Request for Public Input on Outdated or Duplicative Administrative Requirements	Request public input to identify administrative requirements that may be outdated or duplicative and that the Commission should consider for elimination or modification. The comment period will be open for a	Within 4 months after the public comment period closes for this notice.

	period of approximately 60 days.	
Step 5: Conduct Public Meetings s(s)	Schedule public meetings (in-person, webinar, and teleconference-capable) during the comment periods to provide awareness and answer questions to clarify the purpose and scope of the activity. Although verbal comments will not be accepted during the meetings s , staff will provide instruction on how attendees can submit written comments.	Meetings will be held during the public comment period for this notice and during the public comment period for the second notice (Step 4).
Step 6: Review Input	Tabulate-Compile the input and assign to the regulation “owner” for the assigned office to review each proposal to determine if it has merit.	Initial review and assignment of the input will be targeted for after completion of the public meetings (Step 5). Recommendations to the Commission (i.e., no action or accept for regulatory change) should be submitted within 18 months after initiation of the activities.
Step 7: Develop Rulemaking Plans Activities to Eliminate or Modify Requirements	For <u>any</u> administrative requirements that have been identified for elimination or modification, the potential outcomes could include: <ul style="list-style-type: none"> • A consolidated administrative rulemaking; • Inclusion into an existing planned rulemaking; or • A stand-alone specific rulemaking. 	The schedule for the identified rulemaking activities will be determined using the budget and rulemaking prioritization methodologies.

Public input will be critical to identifying potential regulatory changes to administrative requirements as well as to provide data on the benefits and costs of existing NRC administrative regulations. The NRC will conduct at least one-two public meetings~~s~~ to discuss the RROAR

process and recommendations. In addition, the NRC will seek input from the NRC's committees (e.g., the Committee to Review Generic Requirements, Advisory Committee on Reactor Safeguards, and the Advisory Committee on the Medical Uses of Isotopes), other Federal agencies, State and local governments, Federally-recognized Tribes, and non-governmental organizations, as appropriate. All input that the NRC receives will be considered and used to inform the RROAR recommendations.

For the purpose of this review, administrative regulations are those that impose recordkeeping or reporting requirements or address areas of agency organization, procedure, or practice. Consistent with Step 1 of the strategy, the NRC developed the draft criteria and goals listed below to evaluate potential regulatory changes of this nature. The evaluation criteria would serve as factors of consideration to guide the staff's decisionmaking. The staff is not proposing to use the criteria to make stand-alone determinations. Instead, the criteria will be weighed against other activities outlined in the strategy, such as staff programmatic experience and comments, public comments, and the correspondence review. Draft criteria 1-3 are intended to "screen-in" regulations for inquiry for potential elimination or modification, as they address whether a regulation is outdated, duplicative, and scoped appropriately for reductions, respectively. Draft criterion 4 is intended to "screen-out" regulations from further inquiry or for potential elimination or modification so as to avoid unintended consequences. Specific points about which the NRC seeks public comment are described in the Section IV, "Specific Questions," of this document.

Draft Criteria for Selecting Changes to Administrative Requirements

1. Routine and periodic recordkeeping and reporting requirements, such as directives to submit recurring reports, which the NRC has not consulted or referenced in programmatic operations or policy development in the last 3 years.

The goal of this criterion is to identify outdated information collection requirements. Periodic reports or records are most likely to cause a significant burden on regulated entities, so this effort will focus on those recurring information collections.

2. Reports or records that contain information reasonably accessible to the agency from alternative resources or routine reporting requirements where less frequent reporting would meet programmatic needs.

The goal of this criterion is to identify duplicative information or overused collection requirements.

3. Recordkeeping and reporting requirements that result in significant burden. For example, more than \$100,000 overall per potential regulatory change; or over 1000 reporting hours for each affected individual or entity over a 3-year period; or 10 hours for each affected individual or entity each calendar year or per application.

The goal of this criterion is to ensure that elimination or modification of outdated or duplicative information collection requirements would lead to significant burden reductions. For the purposes of this criterion, “significant” means high-cost compared to other information collection requirements. The NRC developed the proposed thresholds based on recent regulatory experience. The NRC acknowledges that determining a threshold is complex. The criterion will not be used as a stand-alone consideration.

4. Reports or records that contain information used by other Federal agencies, State and local governments, or Federally-recognized Tribes will be eliminated from the review.

The goal of this criterion is to decrease the potential for unintended consequences. For example, the NRC collects certain information on behalf of other government agencies. It is not the intent of this effort to change that practice.

IV. Specific Questions

The NRC is providing an opportunity for the public to submit information and comments on the criteria that the NRC proposes to use to identify administrative requirements for potential modification or elimination. You may suggest other criteria; please provide supporting rationale for any alternative criteria you recommend that the NRC use in conducting its review. The NRC is particularly interested in gathering input in the following areas:

1. Do the proposed evaluation criteria serve the purposes described in this notice? Why or why not?
2. The NRC is considering whether the burden reduction minimum is appropriate. What would be an appropriate amount for a “significant” reduction? What is the basis for your proposal?
3. The NRC is considering multiple thresholds for different classes of regulated entities, as a single threshold might not be useful to identify burden reductions for all licensee types. What is the appropriate threshold for your entity class (e.g., operating reactor, industrial radiographer, fuel cycle facility)?
4. Are there other evaluation criteria the NRC should consider using in its retrospective review of administrative regulations? What are those criteria and why?

V. Public Meetings

Public input will be critical to identifying potential regulatory changes as well as to provide data on the benefits and costs of existing NRC regulations. The NRC will conduct at least two public meetings to discuss the RROAR process and recommendations.

The NRC will publish a notice of the location, time, and agenda of any meetings in the *Federal Register*, on www.Regulations.gov, and on the NRC's public meeting Web site at least 10 calendar days before the meeting. Stakeholders should monitor the NRC's public meeting Web site for information about the public meeting at: <http://www.nrc.gov/public-involve/public-meetings/index.cfm>.

Dated at Rockville, Maryland, this xxth day of Xxxxx, 201X.

For the Nuclear Regulatory Commission.

Annette L. Vietti-Cook,
Secretary of the Commission.

RESPONSE SHEET

TO: Annette Vietti-Cook, Secretary
FROM: Commissioner Baran
SUBJECT: SECY-17-0119: Retrospective Review of Administrative Regulations

Approved Disapproved Abstain Not Participating

COMMENTS: Below Attached None

In this paper, the NRC staff proposes a strategy for identifying any outdated or duplicative non-substantive administrative requirements that could be modified or eliminated without adverse health, safety, security, or environmental impacts. Because a review aimed at improving how applicants and licensees submit information, keep records, and report to the agency could be worthwhile, I approve the proposed strategy and accompanying draft *Federal Register* notice, subject to the attached edits. In order to maintain the focus on outdated or duplicative administrative requirements, I deleted the screening criterion related to cost and level of effort and replaced it with a criterion related to outmoded means of transmittal or maintenance. Cost and level of effort are not relevant to the screening question of whether a requirement is outdated or duplicative but are appropriately considered later in the process when determining whether screened-in administrative requirements merit modification or elimination. On the other hand, whether an information transmittal or maintenance requirement references outmoded technologies is directly relevant to whether a particular administrative requirement is outdated.

Entered in "STARS"

Yes
No



SIGNATURE
12/13/17

DATE

JMB edits

NUCLEAR REGULATORY COMMISSION
TITLE 10 OF THE *CODE OF FEDERAL REGULATIONS* CHAPTER I
NRC-2017-0214
Review of Administrative Rules

AGENCY: Nuclear Regulatory Commission.

ACTION: Request for comment.

SUMMARY: The U.S. Nuclear Regulatory Commission (NRC) is initiating a review of administrative requirements ~~as part of its retrospective review of regulations. This review is intended~~ to identify outdated or duplicative administrative requirements that may be eliminated without an adverse effect on public health or safety, common defense and security, protection of the environment, or regulatory efficiency and effectiveness. The NRC is providing an outline of its strategy and is seeking public comment on the criteria that the NRC proposes to use to identify administrative regulations for possible elimination. ~~This retrospective review of administrative regulations will complement the NRC's existing strategy for retrospective review of significant regulations.~~

DATES: Submit comments by **[INSERT DATE 60 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER]**. Comments received after this date will be considered if it is practical to do so, but the Commission is able to ensure consideration only for comments received before this date. The NRC will not prepare written responses to each individual

B. Submitting Comments

Please include Docket ID NRC-2017-0214 in your comment submission.

The NRC cautions you not to include identifying or contact information that you do not want to be publicly disclosed in your comment submission. The NRC will post all comment submissions at <http://www.regulations.gov> as well as enter the comment submissions into ADAMS. The NRC does not routinely edit comment submissions to remove identifying or contact information.

If you are requesting or aggregating comments from other persons for submission to the NRC, then you should inform those persons not to include identifying or contact information that they do not want to be publicly disclosed in their comment submission. Your request should state that the NRC does not routinely edit comment submissions to remove such information before making the comment submissions available to the public or entering the comment into ADAMS.

II. Background

On August 11, 2017, the NRC announced that the agency is initiating, beginning in the fall of the calendar year 2017, a retrospective review of its administrative regulations (RROAR) to identify those rules that are outdated or duplicative. This effort will not impact the NRC's mission as it will be limited to reviewing non-substantive regulations. Once Any administrative regulations identified as potentially outdated or duplicative, the regulations will be evaluated to determine if whether they can be eliminated without impacting the agency's safety and security mission. The RROAR supports the NRC's ongoing regulatory planning and retrospective analysis of significant regulations (ADAMS Accession No. ML14002A441).

The Retrospective Review of Administrative Regulations Strategy

On November XX, 2017, the NRC staff issued SECY-17-XXXX, “Retrospective Review of Administrative Regulations” (ADAMS Accession No. ML17286A069), which provided for Commission approval the NRC staff’s proposed strategy for the retrospective review of regulations. The staff requirements memorandum associated with SECY-17-XXXX (ADAMS Accession No. MLXXXXXXXX) approved the NRC staff’s proposal and directed staff to implement the strategy. Overall, the goal of the retrospective review is to enhance the management and administration of regulatory activities and to ensure that the agency’s regulations remain current and effective. The review is intended to identify regulatory changes that are administrative in nature that will make the information submittal, record keeping, and reporting processes reflective of current information technology and more efficient for the staff, applicants, and licensees. The strategy takes into consideration the agency’s overall statutory responsibilities, including mandates to issue new regulations, the number of regulations in chapter I of Title 10 of the *Code of Federal Regulations*, and available resources. This effort will not impact the NRC’s mission, as it will be limited to identifying outdated or duplicative, non-substantive administrative regulations.

III. Discussion

This notice provides an outline of the NRC’s approved strategy for the RROAR (see Table 1) and requests public comment on the criteria the NRC proposes to use to evaluate potential changes to the requirements. In summary, the RROAR strategy involves seven elementssteps—1) developing criteria to evaluate potential regulatory changes to administrative requirements; 2) gathering NRC staff input on administrative regulations that might fit the proposed criteria; 3) reviewing historical correspondence documents submitted to the NRC related to eliminating duplicative or outdated administrative regulations; 4) including opportunities for public comment; 5) interacting with the public throughout the review process by

conducting public meetings; 6) reviewing stakeholder input; and 7) developing rules or rulemaking plans to eliminate or modify administrative requirements, as appropriate.

Table 1: RROAR Activity Description and Timeline

Action	Description	Approximate Completion Timeframe
<p><u>ElementStep</u> 1: Develop Evaluation Criteria</p>	<p>Develop criteria to ensure administrative regulations are evaluated in a consistent manner. The criteria will be used as guides to determine whether the <u>rule administrative requirement</u> is duplicative or outdated, <u>or requires information to be submitted, transmitted, or maintained by outmoded means (fax, multiple hard copies, data tapes, or other media that are no longer routinely used)</u> and if the requirement(s) should be considered for potential elimination or modification. The criteria are being disseminated to external stakeholders for comment via this notice and will be discussed in a public meeting.</p>	<p>Finalize criteria after close of public comment period for this notice.</p>
<p><u>ElementStep</u> 2: Gather NRC Staff Input</p>	<p>Provide an email address or other mechanism for NRC staff to provide input on administrative requirements that may be outdated or duplicative and that the Commission should consider for elimination or modification.</p>	<p>Concurrently with request for public input as outlined in Steps 1 and 4.</p>

<p><u>ElementStep</u> 3: Historical Correspondence Review</p>	<p>Review <u>selected-relevant</u> historical letters received from members of the public, other Federal agencies, State and local governments, <u>Federally-recognized</u> tribes, non-governmental organizations, and representative industry groups related to eliminating duplicative or outdated <u>administrative</u> regulations.</p>	<p>Beginning concurrent with Step 4.</p>
<p><u>ElementStep</u> 4: Request for Public Input on Outdated or Duplicative Administrative Requirements</p>	<p>Request public input to identify administrative requirements that may be outdated or duplicative and that the Commission should consider for elimination or modification. The comment period will be open for a period of approximately 60 days.</p>	<p>Within 4 months after the public comment period closes for this notice.</p>
<p><u>ElementStep</u> 5: Conduct Public Meeting(s)</p>	<p>Schedule public meetings (in-person, webinar, and teleconference-capable) during the comment periods to provide awareness and answer questions to clarify the purpose and scope of the activity. Although verbal comments will not be accepted during the meetings (s), staff will provide instruction on how attendees can submit written comments.</p>	<p>Meetings will be held during the public comment period for this notice and during the public comment period for the second notice (Step 4).</p>
<p><u>ElementStep</u> 6: Review Input</p>	<p><u>Tabulate-Compile and analyze</u> the input and assign to the regulation “owner” for the assigned office to review each proposal to determine if it has merit.</p>	<p>Initial review and assignment of the input will be targeted for after completion of the public meetings (Step 5). Recommendations to the Commission (i.e., no action or accept for regulatory change) should be submitted within 18 months after initiation of the activities.</p>

<p><u>ElementStep 7: Develop Rulemaking Activities Plans to Eliminate or Modify Requirements</u></p>	<p>For <u>any</u> administrative requirements that have been identified for elimination or modification, the potential outcomes could include:</p> <ul style="list-style-type: none"> • A consolidated administrative rulemaking; • Inclusion into an existing planned rulemaking; or • A stand-alone specific rulemaking. 	<p>The schedule for <u>the identifiedany</u> rulemaking activities will be determined using the budget and rulemaking prioritization methodologies.</p>
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Public input will be critical to identifying potential regulatory changes to administrative requirements as well as to provide data on the benefits and costs of existing NRC administrative regulations. The NRC will conduct at least twoone public meetings to discuss the RROAR process and recommendations. In addition, the NRC will seek input from the NRC’s existing committees (e.g., the Committee to Review Generic Requirements, Advisory Committee on Reactor Safeguards, and the Advisory Committee on the Medical Uses of Isotopes), other Federal agencies, State and local governments, Federally-recognized Tribes, and non-governmental organizations, as appropriate. All input that the NRC receives will be considered and used to inform the RROAR recommendations.

For the purpose of this review, administrative regulations are those that impose recordkeeping or reporting requirements or address areas of agency organization, procedure, or practice. Consistent with ElementStep 1 of the strategy, the NRC developed the draft criteria and goals listed below to evaluate potential regulatory changes of this nature. The evaluation criteria would serve as factors of consideration to guide the staff’s decisionmaking. The staff is not proposing to use the criteria to make stand-alone determinations. Instead, the criteria will be weighed against other activities outlined in the strategy, such as staff programmatic experience and /comments, public comments, and the correspondence review. Draft criteria 1-3 are intended to “screen-in” regulations for inquiry for potential elimination or modification, as

they address whether a regulation is outdated ~~or; duplicative, and scoped appropriately for reductions, respectively.~~ Draft criterion 4 is intended to “screen-out” regulations from further inquiry or for potential elimination or modification so as to avoid unintended consequences. Specific points about which the NRC seeks public comment are described in the Section IV, “Specific Questions,” of this document.

Draft Criteria for Selecting Changes to Administrative Requirements

1. Routine and periodic recordkeeping and reporting requirements, such as directives to submit recurring reports, which the NRC has not consulted or referenced in programmatic operations or policy development in the last 3 years.

The goal of this criterion is to identify outdated requirements for information collection ~~requirements, Periodic-periodic reports or records, and recurring reporting. are most likely to cause a significant burden on regulated entities, so this effort will focus on those recurring information collections.~~

2. Reports or records that contain information reasonably accessible to the agency from alternative resources or routine reporting requirements where less frequent reporting would meet programmatic needs.

The goal of this criterion is to identify duplicative information ~~or overused~~ collection requirements.

~~2. Recordkeeping and reporting requirements that result in significant burden. For example, more than \$100,000 overall per potential regulatory change; or over 1000 reporting~~

~~hours for each affected individual or entity over a 3-year period; or 10 hours for each affected individual or entity each calendar year or per application.~~

~~The goal of this criterion is to ensure that elimination or modification of outdated or duplicative information collection requirements would lead to significant burden reductions. For the purposes of this criterion, “significant” means high-cost compared to other information collection requirements. The NRC developed the proposed thresholds based on recent regulatory experience. The NRC acknowledges that determining a threshold is complex. The criterion will not be used as a stand-alone consideration.~~

4.3. Recordkeeping and reporting requirements that direct that information be submitted, transmitted, or maintained by outmoded means, such as fax, multiple hard copies, data tapes, or other media that have since been replaced by more efficient methods.

The goal of this criterion is to modernize administrative requirements by recognizing that newer technologies can make information transmittal, collection, and retention more efficient for the NRC, licensees, and applicants.

5.4. Reports or records that contain information used by other Federal agencies, State and local governments, or Federally-recognized Tribes will be eliminated from the review.

The goal of this criterion is to decrease the potential for unintended consequences. For example, the NRC collects certain information on behalf of other government agencies. It is not the intent of this effort to change that practice.

IV. Specific Questions

The NRC is providing an opportunity for the public to submit information and comments on the criteria that the NRC proposes to use to identify administrative requirements for potential modification or elimination. You may suggest other criteria; please provide supporting rationale for any alternative criteria you recommend that the NRC use in conducting its review. The NRC is particularly interested in gathering input in the following areas:

1. Do the proposed evaluation criteria serve the purposes described in this notice? Why or why not?

~~2. The NRC is considering whether the burden reduction minimum is appropriate. What would be an appropriate amount for a “significant” reduction? What is the basis for your proposal?~~

~~3. The NRC is considering multiple thresholds for different classes of regulated entities, as a single threshold might not be useful to identify burden reductions for all licensee types. What is the appropriate threshold for your entity class (e.g., operating reactor, industrial radiographer, fuel cycle facility)?~~

4.2. _____ Are there other evaluation criteria the NRC should consider using in its retrospective review of administrative regulations? What are those criteria and why?

V. Public Meetings

Public input will be critical to identifying potential regulatory changes as well as to provide data on the benefits and costs of existing NRC regulations. The NRC will conduct at least two public meetings to discuss the RROAR process and recommendations.

The NRC will publish a notice of the location, time, and agenda of any meetings in the *Federal Register*, on www.Regulations.gov, and on the NRC’s public meeting Web site at least

RESPONSE SHEET

TO: Annette Vietti-Cook, Secretary
FROM: Commissioner Burns
SUBJECT: SECY-17-0119: Retrospective Review of
Administrative Regulations

Approved Disapproved Abstain Not Participating

COMMENTS: Below Attached None

Entered in STARS

Yes
No



Signature

8 January 2018
Date

**Commissioner Burns's Comments on SECY-17-0119
Retrospective Review of Administrative Regulations**

I approve and continue to support the NRC undertaking a retrospective review of NRC administrative regulations subject to the attached edits. Although I reserve final judgment on the staff's proposed screening criteria until after the public has had an opportunity to comment, I would offer one observation about Criterion 3: "Recordkeeping and reporting requirements that result in significant burden". At first blush I would be concerned that this criterion prematurely introduces the consideration of costs into the evaluation; nonetheless, I understand why such a criterion may be important as an initial screening tool.

Although the overall objective of the retrospective review is to identify outdated or duplicative administrative regulations, I would question whether there was any value in the exercise at all if this process only results in the identification and consideration of regulations that have little if any impact on the NRC or its licensees. Merely because a particular administrative regulation is significantly burdensome should not be, in my view, the determining factor as to whether such a regulation should be modified or eliminated. We might ultimately conclude, for example, that the regulatory benefit of a burdensome reporting requirement outweighs its costs, or that the burden could be reduced by employing more modernized or cost-effective methods for licensees to transmit the necessary information. At this point, I see Criterion 3 as simply a way to ensure that the retrospective review results in a comprehensive consideration of reporting requirements that enhances the tangible benefits from improving them or reaffirming their value. In any event, the staff has constructed a process through which the public will be given an opportunity to comment on all the criteria, and I believe the NRC should offer the maximum possible options in the assessment.

Upon completion of the vetting process for the screening criteria, staff should submit the final proposed criteria to the Commission for its review and approval.

I would note, in closing, that I would have preferred that the staff had conducted Agreement State vetting of the proposed strategy prior to Commission review.



Stephen G. Burns
8 January 2018

NUCLEAR REGULATORY COMMISSION

TITLE 10 OF THE CODE OF FEDERAL REGULATIONS CHAPTER I

NRC-2017-0214

Review of Administrative Rules

AGENCY: Nuclear Regulatory Commission.

ACTION: Request for comment.

SUMMARY: The U.S. Nuclear Regulatory Commission (NRC) is initiating a retrospective review of administrative requirements ~~as part of its retrospective review of regulations. This review is intended~~ to identify outdated or duplicative administrative requirements that may be eliminated without an adverse effect on public health or safety, common defense and security, protection of the environment, or regulatory efficiency and effectiveness. The NRC is providing an outline of its strategy and is seeking public comment on the criteria that the NRC proposes to use to identify administrative regulations for possible elimination. This retrospective review of administrative regulations ~~will complement~~ is intended to be an update to the NRC's existing strategy for retrospective review of significant regulations, last updated in January 2014.

DATES: Submit comments by **[INSERT DATE 60 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER]**. Comments received after this date will be considered if it is practical to do so, but the Commission is able to ensure consideration only for comments received before this date. The NRC will not prepare written responses to each individual

comment, due to the NRC's schedule for completing the retrospective review of administrative regulations.

ADDRESSES: You may submit comments by any of the following methods:

- **Federal Rulemaking Web Site:** Go to <http://www.regulations.gov> and search for Docket ID NRC-2017-0214. Address questions about NRC dockets to

Ms. Carol Gallagher; telephone: 301-415-3463; e-mail: Carol.Gallagher@nrc.gov. For technical questions contact the individuals listed in the FOR FURTHER INFORMATION CONTACT section of this document.

- **E-mail comments to:** Rulemaking.Comments@nrc.gov. If you do not receive an automatic e-mail reply confirming receipt, then contact us at 301-415-1677.

- **Fax comments to:** Secretary, U.S. Nuclear Regulatory Commission at 301-415-1101.

- **Mail comments to:** Secretary, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, ATTN: Rulemakings and Adjudications Staff.

- **Hand deliver comments to:** 11555 Rockville Pike, Rockville, Maryland 20852, between 7:30 a.m. and 4:15 p.m. (Eastern Time) Federal workdays; telephone: 301-415-1677.

For additional direction on obtaining information and submitting comments, see "Obtaining Information and Submitting Comments" in the SUPPLEMENTARY INFORMATION section of this document.

FOR FURTHER INFORMATION CONTACT: Ms. Margaret S. Ellenson, Office of Nuclear Material Safety and Safeguards, telephone: 301-415-0894, e-mail:

Margaret.Ellenson@nrc.gov; or Mr. Andrew Carrera, Office of Nuclear Material Safety and

Safeguards, telephone: 301-415-1078, e-mail: Andrew.Carrera@nrc.gov; both are staff of the NRC, Washington, DC 20555-0001.

SUPPLEMENTARY INFORMATION:

I. Obtaining Information and Submitting Comments

A. Obtaining Information

Please refer to Docket ID NRC-2017-0214 when contacting the NRC about the availability of information for this action. You may obtain publicly-available information related to this action by any of the following methods:

- **Federal Rulemaking Web Site:** Go to <http://www.regulations.gov> and search for Docket ID NRC-2017-0214.

- **NRC's Agencywide Documents Access and Management System (ADAMS):** You may obtain publicly-available documents online in the ADAMS Public Documents collection at <http://www.nrc.gov/reading-rm/adams.html>. To begin the search, select "[ADAMS Public Documents](#)" and then select "[Begin Web-based ADAMS Search.](#)" For problems with ADAMS, please contact the NRC's Public Document Room (PDR) reference staff at 1-800-397-4209, 301-415-4737, or by e-mail to pdr.resource@nrc.gov. The ADAMS accession number for each document referenced (if it is available in ADAMS) is provided the first time that it is mentioned in this document.

- **NRC's PDR:** You may examine and purchase copies of public documents at the NRC's PDR, Room O1-F21, One White Flint North, 11555 Rockville Pike, Rockville, Maryland 20852.

B. Submitting Comments

Please include Docket ID NRC-2017-0214 in your comment submission.

The NRC cautions you not to include identifying or contact information that you do not want to be publicly disclosed in your comment submission. The NRC will post all comment submissions at <http://www.regulations.gov> as well as enter the comment submissions into ADAMS. The NRC does not routinely edit comment submissions to remove identifying or contact information.

If you are requesting or aggregating comments from other persons for submission to the NRC, then you should inform those persons not to include identifying or contact information that they do not want to be publicly disclosed in their comment submission. Your request should state that the NRC does not routinely edit comment submissions to remove such information before making the comment submissions available to the public or entering the comment into ADAMS.

II. Background

On August 11, 2017, the NRC announced that the agency is initiating, beginning in the fall of the calendar year 2017, a retrospective review of its administrative regulations (~~RRQAR~~) to identify those rules that are outdated or duplicative. Once identified, the regulations will be evaluated to determine if they can be eliminated without impacting the agency's ~~safety and security~~ mission. The ~~RRQAR~~retrospective review supports the NRC's ongoing regulatory planning and retrospective analysis of significant regulations (ADAMS Accession No. ML14002A441).

The Retrospective Review of Administrative Regulations Strategy

On November XX, 2017, the NRC staff issued SECY-17-XXXX, "Retrospective Review of Administrative Regulations" (ADAMS Accession No. ML17286A069), which provided for

Commission approval the NRC staff's proposed strategy for the retrospective review of regulations. The staff requirements memorandum associated with SECY-17-XXXX (ADAMS Accession No. MLXXXXXXXXX) approved the NRC staff's proposal and directed staff to implement the strategy. Overall, the goal of the retrospective review is to enhance the management and administration of regulatory activities and to ensure that the agency's regulations remain current and effective. The review is intended to identify regulatory changes that will make the information submittal, record keeping, and reporting processes more efficient for applicants and licensees. The strategy takes into consideration the agency's overall statutory responsibilities, including mandates to issue new regulations, the number of regulations in chapter I of Title 10 of the *Code of Federal Regulations*, and available resources. This effort will not impact the NRC's mission, as it will be limited to identifying outdated or duplicative, non-substantive administrative regulations.

III. Discussion

This notice provides an outline of the NRC's approved strategy for the **retrospective reviewRRQAR** (see Table 1) and requests public comment on the criteria the NRC proposes to use to evaluate potential changes to the requirements. In summary, the **retrospective reviewRRQAR** strategy involves seven steps—1) developing criteria to evaluate potential regulatory changes; 2) gathering NRC staff input on administrative regulations that might fit the proposed criteria; 3) reviewing historical correspondence documents submitted to the NRC related to eliminating duplicative or outdated regulations; 4) including opportunities for public comment; 5) interacting with the public throughout the review process by conducting public meetings; 6) reviewing stakeholder input; and 7) developing rules or rulemaking plans to eliminate or modify administrative requirements, as appropriate.

Table 1: **Retrospective Review RROAR** Activity Description and Timeline

Action	Description	Approximate Completion Timeframe
Step 1: Develop Evaluation Criteria	Develop criteria to ensure administrative regulations are evaluated in a consistent manner. The criteria will be used as guides to determine whether the rule is duplicative or outdated and if the requirement(s) should be considered for potential elimination or modification. The criteria are being disseminated to external stakeholders for comment via this notice and will be discussed in a public meeting.	Finalize criteria after close of public comment period for this notice and after final review and approval by the Commission.
Step 2: Gather NRC Staff Input	Provide an email address or other mechanism for NRC staff to provide input on administrative requirements that may be outdated or duplicative and that the Commission should consider for elimination or modification.	Concurrently with request for public input as outlined in Steps 1 and 4.
Step 3: Historical Correspondence Review	Review selected-relevant historical letters received from members of the public, other Federal agencies, State and local governments, Federally-recognized tribes, non-governmental organizations, and representative industry groups related to eliminating duplicative or outdated regulations.	Beginning concurrent with Step 4.
Step 4: Request for Public Input on Outdated or Duplicative Administrative Requirements	Request public input to identify administrative requirements that may be outdated or duplicative and that the Commission should consider for elimination or modification. The comment	Within 4 months after the public comment period closes for this notice.

	period will be open for a period of approximately 60 days.	
Step 5: Conduct Public Meeting(s)	Schedule public meetings (in-person, webinar, and teleconference-capable) during the comment periods to provide awareness and answer questions to clarify the purpose and scope of the activity. Although verbal comments will not be accepted during the meeting (s), staff will provide instruction on how attendees can submit written comments.	Meetings will be held during the public comment period for this notice and during the public comment period for the second notice (Step 4).
Step 6: Review Input	Tabulate-Compile and analyze the input and assign to the regulation “owner” for the assigned office to review each proposal to determine if it has merit.	Initial review and assignment of the input will be targeted for after completion of the public meetings (Step 5). Recommendations to the Commission (i.e., no action or accept for regulatory change) should be submitted to the Commission for its review and approval within 18 months after initiation of the activities.
Step 7: Develop Rulemaking Plans to Eliminate or Modify Requirements	For administrative requirements that have been identified for elimination or modification, the potential outcomes could include: <ul style="list-style-type: none"> • A consolidated administrative rulemaking; • Inclusion into an existing planned rulemaking; or • A stand-alone specific rulemaking. 	The schedule for the identified rulemaking activities will be determined using the budget and rulemaking prioritization methodologies. Rulemaking plans will be submitted to the Commission for its review and approval.

Public input will be critical to identifying potential regulatory changes as well as to provide data on the benefits and costs of existing NRC regulations. The NRC will conduct ~~at least one~~two public meeting to discuss the ~~retrospective review~~ RROAR process and

recommendations. In addition, the NRC will seek input from the NRC's committees (e.g., the Committee to Review Generic Requirements, Advisory Committee on Reactor Safeguards, and the Advisory Committee on the Medical Uses of Isotopes), other Federal agencies, State and local governments, Federally-recognized Tribes, and non-governmental organizations, ~~as~~ **appropriate**. All input that the NRC receives will be ~~considered and~~ used to inform the **retrospective review RROAR** recommendations.

For the purpose of this review, administrative regulations are those that impose recordkeeping or reporting requirements or address areas of agency organization, procedure, or practice. Consistent with Step 1 of the strategy, the NRC developed the draft criteria and goals listed below to evaluate potential regulatory changes. The evaluation criteria would serve as factors of consideration to guide the staff's decisionmaking. The staff is not proposing to use the criteria to make stand-alone determinations. Instead, the criteria will be weighed against other activities outlined in the strategy, such as staff programmatic experience/~~comments~~, **public comments received**, and the correspondence review. Draft criteria 1-3 are intended to "screen-in" regulations for inquiry for potential elimination or modification, as they address whether a regulation is outdated, duplicative, and scoped appropriately for reductions, respectively. **These screening-in criteria are not intended to be mutually exclusive. A given regulation may satisfy one or more of the criteria.** Draft criterion 4 is intended to "screen-out" regulations from further inquiry or for potential elimination or modification so as to avoid unintended consequences. Specific points about which the NRC seeks public comment are described in the Section IV, "Specific Questions," of this document.

Draft Criteria for Selecting Changes to Administrative Requirements

1. Routine and periodic recordkeeping and reporting requirements, such as directives to submit recurring reports, which the NRC has not consulted or referenced in programmatic operations or policy development in the last 3 years.

The goal of this criterion is to identify outdated requirements for information collection requirements. Periodic reports or records are most likely to cause a significant burden on regulated entities, so this effort will focus on these recurring information collections.

2. Reports or records that contain information reasonably accessible to the agency from alternative resources or routine reporting requirements where less frequent reporting would meet programmatic needs.

The goal of this criterion is to identify duplicative information or overused collection requirements.

3. Recordkeeping and reporting requirements that result in significant burden. For example, more than \$100,000 overall per potential regulatory change; or over 1000 reporting hours for each affected individual or entity over a 3-year period; or 10 hours for each affected individual or entity each calendar year or per application.

The goal of this criterion is to ensure that elimination or modification of outdated or duplicative information collection recordkeeping and reporting requirements would lead to significant burden could result in appreciable reductions in burden for the NRC, licensees, or both. For the purposes of this criterion, "significant" means high-cost compared to other information collection requirements. The NRC developed the proposed thresholds based on recent regulatory experience. The NRC acknowledges that determining a threshold is complex. The criterion will not be used as a stand-alone consideration, but rather as a tool to ensure that the retrospective review is focused on efforts that will in fact result in a reduction in burden.

4. Reports or records that contain information used by other Federal agencies, State and local governments, or Federally-recognized Tribes will be eliminated from the review.

The goal of this criterion is to decrease the potential for unintended consequences. For example, the NRC collects certain information on behalf of other government agencies. It is not the intent of this effort to change that practice.

IV. Specific Questions

The NRC is providing an opportunity for the public to submit information and comments on the criteria that the NRC proposes to use to identify administrative requirements for potential modification or elimination. You may suggest other criteria; please provide supporting rationale for any alternative criteria you recommend that the NRC use in conducting its review. The NRC is particularly interested in gathering input in the following areas:

1. Do the proposed evaluation criteria serve the purposes described in this notice? Why or why not?
2. The NRC is considering whether the burden reduction minimum is appropriate. ~~What would be an appropriate amount for a “significant” reduction? Is “significant burden the appropriate measure? Are the examples given for Criterion 3 appropriate or useful? Should the NRC use different bases for measuring “significant burden,” and if so, what are these measures and how would they result in a more accurate or complete measurement of burden? -What is the basis for your proposal?~~
3. The NRC is considering multiple thresholds for different classes of regulated entities, as a single threshold might not be useful to identify burden reductions for all licensee types. What is the appropriate threshold for your entity class (e.g., operating reactor, industrial radiographer, fuel cycle facility)?

4. Are there other evaluation criteria the NRC should consider using in its retrospective review of administrative regulations? What are those criteria and why?

V. Public Meetings

Public input will be critical to identifying potential regulatory changes as well as to provide data on the benefits and costs of existing NRC regulations. The NRC will conduct ~~at least~~ two public meetings to discuss the **Retrospective ReviewRROAR** process and recommendations.

The NRC will publish a notice of the location, time, and agenda of any meetings in the *Federal Register*, on www.Regulations.gov, and on the NRC's public meeting Web site at least 10 calendar days before the meeting. Stakeholders should monitor the NRC's public meeting Web site for information about the public meeting at: <http://www.nrc.gov/public-involve/public-meetings/index.cfm>.

Dated at Rockville, Maryland, this xxth day of Xxxxx, 201X.

For the Nuclear Regulatory Commission.

Annette L. Vietti-Cook,
Secretary of the Commission.