NUCLEAR REGULATORY COMMISSION

IN THE MATTER OF:

PUBLIC SERVICE ELECTRIC & GAS COMPANY, et al. (Salem Nuclear Generator Station, Unit I)

Docket No. 50-272 (Proposed Issuance of Amendment to Facility Operating License No. DPR-70)

Place - Salem, New Jersey

Date - Thursday, March 15, 1979

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MR. MILHOLLIN: Good afternoon, ladies and 1 gentlemen. 2 My name is Gary Milhollin. With me on my 3 right is Dr. James C. Lamb, and on my left is Mr. 4 Lester Kornblith. 5 We are an Atomic Safety and Licensing Board 6 designated by the Nuclear Regulatory Commission to 7 conduct the proceedings in the application by Public 8 Service Electric and Gas Company to expand the spent fuel storage capability of Unit I at the Salem Nuclear 10 Generating Station. 11 Mr. Kornblith replaces Mr. Bright on the 12 Board. Mr. Glen Bright was forced to remove himself 13 from the Board because of an illness in his family. 14 At this time, I ask the parties to introduce 15 themselves. First of all, the Licensee. 16 MR. WETTERHAHN: Good afternoon. 17 Appearing for the Licensee, Public Service 18 Electric and Gas Company, my name is Mark J. 19 Wetterhahn of the firm of Conner, Moore and Corber, 20 1747 Pennsylvania Avenue, N.W., Washington, D.C., 21 20006. 22 With me is Richard Fryling, Jr., Assistant 23 General Solicitor, Public Service Electric and Gas 24 Company. Also, seated at the table is Edwin A. 25

1	Liden, who is the Project Licensing Manager for Salem
2	Unit I and II.
3	MR. MILHOLLIN: Thank you, Mr. Wetterhahn.
4	For the Staff.
5	MR. SMITH: Good afternoon. My name is
6	Barry Smith. I'm representing Staff.
7	Along with me is Janice Moore, Esq., and
8	at counsel table I also have Gary Zech, who is Project
9	Manager for Salem Unit I.
10	MR. MILHOLLIN: Thank you, Mr. Smith.
11	The State of New Jersey.
12	MR. HLUCHAN: Good afternoon, Mr. Chairman,
13	members of the Board.
14	My name is Richard W. Hluchan. I'm a
15	Deputy Attorney General from Trenton, New Jersey,
16	representing the State of New Jersey.
17	MR. MILHOLLIN: Thank you, Mr. Hluchan.
18	The State of Delaware.
19	MS. MACARTOR: Good afternoon.
20	My name is June Macartor, Deputy Attorney
21	General representing the State of Delaware.
22	MR. MILHOLLIN: Thank you, Ms. Macartor.
23	The Colemans.
24	MR. ONSDORFF: Good afternoon, gentlemen.
25	My name is Keith Onsdorff, an Assistant
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1	Deputy Public Advocate for the State of New Jersey.
2	I represent the Colemans.
3	MR. MILHOLLIN: Thank you, Mr. Onsdorff.
4	Lower Alloways Creek.
5	MR. VALORE: Good afternoon, Chairman,
6	Board members.
7	My name is Carl Valore, representing Lower
8	Alloways Creek Township, Special Counsel.
9	Seated to my right is Mr. Richard Traae,
10	a Committeeman from Lower Alloways Creek. Seated to
11	my left is Mayor Sam Donelson, the Mayor for Alloways
12	Creek Township. To my far left is William Horner,
13	the Township Solicitor for the Township.
14	MR. MILHOLLIN: Thank you, Mr. Valore.
15	This preliminary conference has been convened
16	pursuant to 10CFR 2.752. This is one of the regulations
17	of the Nuclear Regulatory Commission. It provides
18	for a pre-hearing conference among the parties for
19	the purpose of preparing for the hearing itself.
20	The Board, this Board, has also scheduled
21	both for this evening and tomorrow a special pre-
22	hearing conference for the purpose of entertaining
23	limited appearances by members of the public. This
24	special pre-hearing conference this evening will begin
25	at 7:00 P.M., in this room, and tomorrow it will
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1	begin at 9:00 A.M. in this room.	!
2	We urge members of the public to attend.	
3	MR. ONSDORFF: Mr. Chairman, I filed a motion	ļ.
4	regarding the consolidation of the special pre-hearing	į
5	conference for limited appearances with this pre-hearing	g
6	conference for the parties of the proceeding solely	
7	for the purposes of whatever the contents of the pre-	
8	trial order which will be executed after these	
9	proceedings.	
10	MR. MILHOLLIN: The Board is aware of your	
11	motion.	
12	MR. ONSDORFF: I thought it might be	
13	appropriate to address that right away and see whether	
14	there's any opposition. I haven't received anything.	<u> </u>
15	MR. MILHOLLIN: The Board proposes to rule	
16	on your motion in just a few minutes.	
17	MR. ONSDORFF: Thank you.	
18	MR. MILHOLLIN: Or at least the Board	
19	proposes to take up your motion in just a few moments.	
20	Let me continue.	
21	Both of these conferences, both this one and	
22	the one this evening, and tomorrow, were scheduled	
23	for February 22nd and 23rd, but they were canceled	
24	because of the snowfall which occurred during that	
25	week.	
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I will now state briefly the background of this case. The Public Service Electric and Gas Company holds a license to own and operate the Salem Nuclear Generating Station. It applied on November the 18th, 1977, for permission to increase the capacity of its spent fuel storage pool from 264 to 1,170 spent fuel assemblies. The application has been amended by several supplements filed since November 18, 1977.

On February the 8th, 1978, the Nuclear Regulatory Commission published a notice in the Federal Register describing this proposal. In response to the notice, three petitions for a hearing were filed.

After a pre-hearing conference on May 18, 1978, this Board admitted two of the petitioners as parties to this proceeding. First, they are Lower Alloways Creek Township and, secondly, Alfred and Eleanor Coleman of Pennsville, New Jersey. The States of New Jersey and Delaware were also granted permission to participate.

On January the 19th, 1979, the NRC Staff transmitted its Safety Evaluation Report and its Environmental Impact Appraisal to this Board and to the parties.

It might be appropriate at this time for the NRC Staff to make a brief statement of the procedure the Staff followed when it evaluated the application. Will the Staff care to make such a statement at this time?

MR. SMITH: Yes, Mr. Milhollin.

I think it may be more appropriate for the Project Manager, since he is more intimately involved, to give that synopsis, but I'll be glad to.

MR. MILHOLLIN: What I had in mind was just a statement generally for the benefit of the public of what the Staff does when it receives an application, what things it considers, and the disposition the Staff arrives at in this case. I wasn't thinking of anything in great detail.

MR. SMITH: An application is received and it is then distributed to various reviewers, technical reviewers, in the NRC organization. At that time, each reviewer would review the application and determine if there were any outstanding or any questions involving this application which they feel needs to still be answered and are not answered in documents filed with the application. If there are, these questions are sent out to the applicant, and the applicant comes back and submits responses, and the

review continues until the response is either acceptable or at some time would be rejected.

In this case, there were a number of requests for questions from the Staff. Responses were made and were found acceptable.

At that time, the Staff puts together a document which summarizes the type of review undertaken, and this is in the Safety Evaluation Report, and that basically looks at all the safety aspects of the modifications required, requested by the Licensee.

Also, there's an environmental review taking place by a different division of the Staff which tries to determine if there would be any significant impact, environmental impact, by this action, which would require, first of all, the preparation of a formal environmental statement and any particular mitigation actions which might be necessary.

The culmination of this review is that with certain conditions the Staff finds this action acceptable from a safety standpoint and also finds nothing that would significantly affect the environment caused by this modification.

MR. MILHOLLIN: Thank you, Mr. Smith.

The Board's function in this case, speaking now of this Licensing Board, is not to redo the work

already done by the NRC Staff. The Board's function here is to inquire into any questions which are properly raised by parties to this action. So, this afternoon this Board will discuss with the parties the specific issues which have been put forward for our disposition.

Before doing so, we might dispose of two motions filed by the Colemans. The first is for an extension of time to respond to the motion by the Licensee for summary disposition. That motion is granted.

The Colemans shall file their response by mailing it on March 30, 1979.

Do you wish to make a statement about that?

MR. ONSDORFF: I would like to be heard,

Mr. Chairman.

We have requested April 19th as the time we would like to have that extended to, and I believe there are additional factors bearing on the necessity of this additional time. Mr. Smith mentioned that the Staff propounds questions to the applicant which the applicant answers. We have been relying to a great extent upon the Colemans to marshal the facts in this case because of the limited resources of the Public Advocate in Trenton, 80 miles away, and this Board,

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last July, granted our request that the Colemans be added to the service list.

However, despite that addition of the Colemans to the service list, the responses of the applicant to the Staff's questions were not served upon the Colemans; thereby, depriving them of the opportunity to have this factual data upon which the Staff's Safety Environmental Analysis which was done available.

We have had conversations with the attorneys for the applicants prior to today's proceedings, and they indicated they will provide the Colemans with that material. However, we do not have it today, and therefore, until that material is received we are really precluded from marshaling these facts which we feel are crucial to submitting our response to this motion for summary disposition, which covers all the admitted contentions in issue that, in essence, would be a conclusion of these proceedings without an evidentiary hearing being held. So, this is crucial.

The contentions were initially admitted last May, or when the Board's order was issued soon thereafter, which allowed the applicants a number of months to prepare their motion and papers in support

thereof.

I believe it would be in the area of about eight months. Pursuant to the rule, we have approximately twenty days. We're asking for a very short extension, another thirty days, to April 19th, and in light of the disproportionate amount of time I do not think that's an unreasonable amount of time to request.

I also spoke to Mr. Smith prior to the proceedings getting underway today, and Mr. Smith indicated he would likewise be filing a motion for summary disposition, or the equivalent thereto, right around March 30th, I believe.

Mr. Smith, is that the time you indicated?

So, if I'm going to be responding thereto,

I think the April 19th date -- it possibly could be consolidated, and I could submit a single response.

In light of these factors, I think that

April 19th would be the earliest fair date we could

submit our response, unless there are countervailing

factors which can be cited that would outweigh our

need for this opportunity, unless the plant is going

to be shut down in the interim. I'm not aware of such

factors, but possibly Public Service could enlighten

us as to whether or not --

I know the plant's been down for some period of time since the last conference last May, I don't know exactly what the time frame is for removing the first third of the core. I think that's certainly a factor that should be considered in determining when our response is to be filed.

Thank you.

MR. MILHOLLIN: We shall now just pursue the general question of scheduling for the hearing and the various motions for summary disposition.

I think it would be in the interest of justice now to decide on a schedule for all of these matters. So, since Mr. Smith's name has been mentioned, perhaps Mr. Smith would like to respond to the statement that he plans to file a motion for summary disposition.

MR. SMITH: Mr. Chairman, the rules for motion of summary disposition are somewhat different from an ordinary motion. They say the response should be in the form of opposition and doesn't say anything about the form of support. Usually we take the position that a response could be in support.

We do support the motion for summary disposition. The only area where we may differ somewhat, or take a little different approach, is on

the contention relating to transferring the fuel from Unit I to Unit II. Our position, as we set forth in our motion in this proceeding, would be that that is an unreviewed safety question and it would require 4 5 the Licensee to come in and ask permission to do this. Therefore, it would require a license member. 6 Other than that we support the motion, and a great majority of the Licensee's motion is based 8 9 on the SER-EIA. 10 Under the rule we would be required to file March 26th. Due to time constraints and my schedule and back-up counsel, I would like to file either our 12 13 response or our own motion however it may be fashioned 14 on March 30th. That would be our request. MR. MILHOLLIN: The nature of your motion 15 16 would be by way of support of the Licensee's motion? 17 MR. SMITH: Yes. It would be filed in 18 response and support. MR. MILHOLLIN: On March 30th? MR. SMITH: Yes. MR. MILHOLLIN: Very well. I assume when you say in response -- well, perhaps I shouldn't press you on it. Do you think you will file anything which

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would have to be responded to by any other party?

MR. SMITH: Our response will primarily be based on the SER and EIA which we filed, prepared on January 15th, and sent on January 19th.

There will be one or two additional affidavits that will be filed along with this document in amplification of what is in the SER, if that addresses your question.

MR. MILHOLLIN: Yes, it does. Thank you.

MR. VALORE: Mr. Chairman?

MR. MILHOLLIN: Yes, Mr. Valore.

MR. VALORE: Carl Valore, Jr., representing Lower Alloways Creek, for the record.

I fail to see how the NRC can take such a position in that case when it probably has not had the opportunity to review the Answer that I filed to the motion by the Licensee, which was filed on March 12th, within the time period by the Board. The Board has already given an extension to the intervening Colemans to file an Answer.

It would seem to me the NRC, under those circumstances, should consider what the Intervenors are filing before it takes a position, and I think it has already indicated its position without seeing the responding pleadings they have filed and does not conform to the requirements under the rules.

MR. WETTERHAHN: May I be heard on the subject generally?

First of all, if the Staff indeed does file a response to our motion, even if it were accompanied by affidavits, the NRC rules do not provide for an answer by any other party, and the Board would have the issue of our motion for summary disposition before it. There's no responsive pleading a second turn for responsive pleading.

With regard to the extension of time asked by the Public Advocate for the Colemans, we do have a problem with the length of time that is requested.

During the course of the discovery phase of the proceeding we sent out interrogatories and request for admissions from the Colemans, and the indication that we got back is that neither Mr. or Mrs. Coleman claimed any expertise on the subject matter and that the Public Advocate in his role as their counsel had retained separate consultants, I believe, in California. The Board is aware of this through various motions to send material to them.

Therefore, we don't believe that the Public Advocate can really rely on the fact that Mr. and Mrs. Coleman had not seen the material. First of all, while inadvertent -- well, the material was not sent

1	them, but the cover letter transmitting all the
2	material was sent to Mr. and Mrs. Coleman. It was
3	only last week that we received a request from counsel
4	for the Colemans to send the material to them.
5	One piece of material was sent to them. Then
6	was a mix-up on the message. We have agreed to send
7	the remainder of the material to them.
8	MR. MILHOLLIN: When you say material, what
9	are you referring to?
10	MR. WETTERHAHN: We're referring to technical
11	material, the application and amendments and responses
12	to NRC questions which form the basis for our
13	application for the fuel pool change.
14	MR. MILHOLLIN: Do I understand you to say
15	then that you did not serve your motion for summary
16	disposition on the Colemans?
17	MR. WETTERHAHN: It was served on the
18	Colemans. I'll ask them to indicate if they've receive
19	it, both the Colemans and the Public Advocate, may I
20	add?
21	MR. MILHOLLIN: Those pleadings were served
22	in a timely fashion?
23	MR. WETTERHAHN: Yes, sir.
24	MR. ONSDORFF: I don't mean to interrupt,
25	but possibly it might be appropriate to respond at
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this time because I believe counsel has characterized the response to an admission which was not the intention when the admission and the request was made by Public Service.

There's a request as to expert witnesses, using the Colemans as expert witnesses, and we certainly indicated in our communication to counsel for Public Service that we would not rely upon the Colemans to be our expert witnesses in our case.

MR. MILHOLLIN: The Board's aware of that.

MR. ONSDORFF: This is not to say that based upon the Colemans' years of working and studying and activity in the field of nuclear industry that they do not have expertise upon which we plan and have drawn on in the past.

MR. MILHOLLIN: I understand then that you're not contending, are you, that you were not served with the motion for summary disposition and the supporting materials?

MR. ONSDORFF: Absolutely not. There was a specific order that the Colemans would be added to the list, and that was certainly for a purpose. It was not to be done for no reason.

They were not served with the technical responses, and these responses dealt with the cost

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1	benefit analysis and other matters in contention in
2	this hearing, and Mr. Coleman has an economics back-
3	ground and his expertise in these areas we're entitled
4	to rely upon. That's why he was put on the list.
5	He did not receive those materials.
6	MR. MILHOLLIN: When did those materials
7	reach Mr. Coleman?
8	MR. ONSDORFF: They have not reached Mr.
9	Coleman yet, except there is a letter dated December
10	8th to the Board by Mr. Wetterhahn, and it indicates
11	nine separate transmittals that had been made to the
12	NRC Staff, which were then being also sent to the
13	parties on the service list.
14	I called last week and counsel indicated
15	Mr. Coleman had not received that material, and as a
16	result of that in this morning's mail we got one out
17	of the nine, the July 31st material.
18	MR. MILHOLLIN: Did you receive all of those:
19	MR. ONSDORFF: Yes, we have.
20	MR. MILHOLLIN: In due course?
21	MR. ONSDORFF: Yes, in December.
22	MR. KORNBLITH: Were you aware of the fact
23	your client had not received them?
24	MR. ONSDORFF: I was not. I wasn't there.
25	I cannot speak for my predecessor, whether he was
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MR. KORNBLITH: Was Mr. Potter aware of it? . 2 MR. ONSDORFF: I don't know. 3 MR. KORNBLITH: It was shown on the 5 transmittal letter as being without enclosures to the Colemans. MR. ONSDORFF: I realize that was apparent by letter, and certainly by observing that he was put 8 on notice if he did, in fact, make that observation. 9 10 MR. MILHOLLIN: Mr. Wetterhahn, do you have anything further on the general question of, shall we 11 say, the timing of this motion, or the timing of the 12 13 responses to this motion? 14 MR. WETTERHAHN: As we told counsel for the Staff, we would not object to an extension for them 15 to March 30th for reply, and we would extend the same 16 consent to the Public Advocate for the Colemans. 17 MR. SMITH: Mr. Chairman, I'd like to make one 18 19 comment with regard to Staff's scheduling and time for a response. 20 Mr. Valore seemed to indicate the Staff is 21 not following the rules, and I would like to indicate 22 that I don't know what time he was referring to were 23 24 responses by the Staff to wait for Colemans' response

aware or not.

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to evaluate it, but under the rules for summary

disposition all parties have twenty days to respond, as I say, in opposition. It's silent on support.

According to that rule, we would have until March

26th, adding five days for mailing to respond. So, the Staff was not acting contra to our rules.

Generally, on motions parties have ten days and the Staff has an additional five days, and I would think the intent of that motion was to give the Staff an opportunity to look at what all the other parties are doing and then take their position. Under these rules we just don't have that option.

MR. MILHOLLIN: Thank you, Mr. Smith.

MR. ONSDORFF: Mr. Chairman, I don't mean to belabor the point, but there are other documents which apparently no one has received, and I brought these to the attention of counsel for the Staff and counsel for Public Service and was informed that these pertained primarily to Salem II.

As the Board is well aware, there's been a determination made there would not be a separate filing on the Salem II expansion and that the interested members of the public who were concerned about Salem II would be left to those matters being covered in the proceeding on Salem I.

In light of that, I feel it's certainly

appropriate that all the materials dealing with Salem II also should be served upon all the parties so that those materials can be addressed as to the cumulative effects of expansion at both Salem I and Salem II, can be addressed in the Salem I proceeding. To date, I do not believe any of the parties have received materials which were exchanged between Staff and applicant pertaining to Salem II.

MR. MILHOLLIN: I would prefer to pursue the question for the time being of scheduling on responses to these motions and leave that question for a while.

It would probably be more appropriate to talk about the response date to this motion in connection with possible dates for the hearing itself and for the schedule of filing testimony.

The Board has to propose to the parties two weeks for purposes of discussion for the hearing itself, the week beginning April 23rd and the week being April 30th.

If we scheduled a hearing for either of those two weeks, that means the written testimony will be due around the 1st of April. Perhaps the first question should be whether the parties who intend to file written testimony are prepared to file written testimony by that date.

MR. SMITH: Mr. Chairman, did you say April lst for filing of testimony?

MR. MILHOLLIN: Written testimony. My question is, do the parties who intend to present written testimony think they can file it by then?

MR. WETTERHAHN: Speaking for the Licensee, if there are issues not disposed of by our motion for summary disposition, we would expect to file testimony very similar to the affidavits contained in there as our testimony, depending on which issues remain. Of course, our written testimony has already been submitted to the Board and parties in the form of the application, responses to questions and amendments to that application.

So, we don't believe that it would be onerous for us to submit testimony around the 1st of April.

Let me add that while the Licensee would be available both weeks, the second week starting April 30th would be much more preferable.

MR. MILHOLLIN: Let me first ask the Staff.

Since I assume no Intervenor plans to present any
written testimony -- we'll investigate that assumption
in a second.

First of all, since I'm fairly confident

the Staff intends to present some testimony, I'll ask 2 the Staff whether that date would be appropriate at 3 this time. 4 MR. SMITH: Our primary testimony would be 5 the exhibits, the SER and EIA and the affidavits which we plan to file with our motion for summary disposition. 6 7 All I can foresee is possibly some additional 8 testimony if the Intervenors in response brought up 9 something that we felt required additional direct 10 testimony to address. 11 I think April 1st we could have our testimony, 12 at least what we believe would be our case in chief, 13 and I would also prefer the week of April 30th. 14 Is it correct that no MR. MILHOLLIN: 15 Intervenor plans to file or present written testimony? 16 MR. VALORE: Mr. Chairman, we plan to file 17 brief written testimony on the subject of the adequacy 18 of consideration of alternatives, that testimony that 19 there has not been adequate consideration, and that 20 will be testimony of Dr. George Luchak and probably the 21 testimony of Dr. Richard Webb. 22 Mr. Chairman, normally, the testimony is 23 filed ten days before the hearing? 24 Fifteen. MR. MILHOLLIN: 25 MR. VALORE: So, that would take us --Ace-Federal Reporters, Unc.

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MR. MILHOLLIN: But the Board can set a different time, and the Board's intention would be to set it around the 1st of April.

MR. VALORE: For filing testimony? That will be excruciatingly tight for me. I think if I could have to around April 10th, I could make that deadline.

MR. MILHOLLIN: Thank you, Mr. Valore.

MR. ONSDORFF: Mr. Chairman, initially I would like to indicate that I'm sure everyone expected at least one attorney to have a vacation scheduled for that period, and I am that attorney. I have reservations in Florida for the week and a half starting Thursday, the 26th of April, through that following week. I don't know how much consideration I'll be given. I hope I'll be given due consideration.

As to the written testimony, we will be submitting written testimony on the adequacy of the alternatives and also on the safety considerations of the expanded storage in the spent fuel pools as presently designed.

MR. MILHOLLIN: Could you file it on April the 1st?

MR. ONSDORFF: Well, certainly, Mr. Chairman that would be dependent upon whether or not I was trying to file an answer by March 30th on the motion

1	for summary disposition. I think those two tasks would
2	have to be somewhat separated by a period of time.
3	MR. KORNBLITH: Is this going to be your
4	own testimony?
5	MR. ONSDORFF: Not mine personally, no.
6	We'll have factual witnesses.
7	MR. MILHOLLIN: Who will they be?
8	MR. ONSDORFF: We have a gentleman, Bant
9	Solhem, or another representative of ASEA, Inc., a
10	Swedish manufacturing concern.
11	MR. MILHOLLIN: Could you give us the name
12	in words of that entity?
13	MR. ONSDORFF: Yes. It's ASEA Company, a
14	Swedish manufacturer of materials for the disposal of
15	spent fuel from nuclear plants.
16	MR. MILHOLLIN: So, you'll have one witness?
17	MR. ONSDORFF: We also are proposing a Mr.
18	Robert Crockett, a Vice President of Fuel Supply from
19	Public Service, who we would request be made available
20	by the applicant.
21	MR. SMITH: Mr. Chairman, I would not hear th
22	name of the first witness.
23	Could you spell that?
24	MR. ONSDORFF: Yes. Mr. Solhem's last name
25	is spelled S-o-l-h-e-m, and the first name is Bant,

6	MR. WETTERHAHN: Mr. Chairman, may I ask a
7	couple of questions?
8	The indicated witness is an employee of
9	Public Service. Could I ask the type of testimony
10	that he would seek to ask of this witness?
11	MR. ONSDORFF: Certainly. We have
12	correspondence, which I believe Mr. Crockett was the
13	originator of. The testimony we would elicit would
14	deal with that correspondence. It's dated January
15	19, 1978, to the U. S. Department of Energy, Eric S.
16	Beckjord, Acting Director, Division of Nuclear Power
17	Development.
18	This ties in both with safety factors and
19	alternatives.
20	MR. WETTERHAHN: Thank you.
21	The other point was this ASEA. I'm a little
22	bit familiar with that and I was under the impression
23	this was a proposed method of ultimate disposal of
24	spent fuel proposed by this Swedish firm, and I just
25	wanted to make it clear whether Mr. Solhem is being
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or another representative of his company.

MR. ONSDORFF: Yes.

MR. SMITH: Mr. Crockett?

MR. SMITH: From PSE&G?

MR. ONSDORFF: Right.

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proffered as a witness to the effect that this will be available as an alternative for interim storage for the Salem Unit I spent fuel pool enlargement?

MR. ONSDORFF: That's what we anticipate.

His testimony will be as to the availability of this as an alternative on an interim basis to the expansion of the spent fuel pool, Salem I.

MR. SMITH: Mr. Chairman, the first question, did Mr. Onsdorff say this would be available April 1st, the testimony?

MR. ONSDORFF: Well, I would certainly make every effort to do that if that was the Board's order.

MR. SMITH: I have another question, and it may be premature, but I think it should be brought up.

My reading of the rules and summary disposition are that the party in opposition has a right to file something with or without an affidavit. But the purpose of the summary disposition is to see that there are actual facts in dispute.

Now, the parties are telling us they're going to file testimony, but I get the impression we're not going to have affidavits supporting their motions in opposition to the motion for summary disposition.

MR. ONSDORFF: I don't know where you get

impression. I never stated that.

MR. MILHOLLIN: Could you address the Chairman, please?

MR. ONSDORFF: Excuse me, Mr. Chairman.

I believe it's clear we would have affidavits in opposition. That would certainly be appropriate and we intend to file it.

MR. MILHOLLIN: It may be premature to take up that question at this time.

Suppose we agree then that April 30th is the most convenient time for the Board and everyone except perhaps one of the attorneys in this case, of which there are several, that the hearing be held that week. Then it would be possible for us to have written testimony from all witnesses filed by around the 1st of the month. It would even be possible perhaps to give Mr. Valore an extension to the 10th, since that would still leave twenty days for responses to the written — well, for analysis of the written testimony.

The Board is inclined to request the parties to respond in writing to the written testimony, setting forth objections to it at a time before the hearing begins, and if we adhere to that schedule, then it would be possible for the Board to resolve the motion for summary disposition substantially in advance of

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the hearing date, if the Board insists on having the responses by the 30th of March.

So, the Board is inclined to have the responses by the 30th of March, have written testimony filed around the 1st of April, and then have a requirement that the parties object to the written testimony some time ten days thereafter, and then schedule the hearing for April 30th.

More specifically, the Board grants the motion for an extension by the Colemans but only until March the 30th. The Colemans will file their response to the motion for summary disposition on March 30th.

On April 2nd, the parties who intend to file written testimony must do so on April 2nd, except for Lower Alloways Creek, which shall have until April the 10th. Then ten days after the filing of written testimony the parties must file written objections to the testimony. They must also file written objections to the qualification of witnesses, if there are such objections.

The parties must also file objections to the order of proof proposed, objections to any exhibits, objections to any documents, including documents seeking official notice, within ten days after April the 2nd.

I suppose it follows from that that when the

testimony is filed, the parties filing it shall state the proposed order of proof. The parties shall list and describe all exhibits, shall list all documents, specifying those which the parties wish to have officially noticed, and the parties also make requests for stipulations concerning admissibility of any substantive matter, or any matter. MR. ONSDORFF: Mr. Chairman? MR. MILHOLLIN: Yes. MR. ONSDORFF: I'm getting a drift that we may be having the hearing around April 30th. MR. MILHOLLIN: I think that's right. MR. ONSDORFF: I'm the only counsel on behalf of the Colemans. The Public Advocate does not have any other attorney assigned to this case. I would also like to ask that the Lower Alloways Creek has filed its response to the motion for summary disposition and they don't have the additional burden of filing a response by March 30th. They got an extension until April 10th to file their written testimony. It seems somewhat unfair that I file my response by April 30th and my testimony by April 2nd. MR. MILHOLLIN: The Board is willing to

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entertain the representation that it will be difficult

for you to file at that time.

MR. ONSDORFF: I believe I already made that and I will certainly re-emphasize that.

MR. MILHOLLIN: You need more time to file your written testimony?

MR. ONSDORFF: I would prefer the additional time on the motion because the written testimony is superfluous if I lose the motion. I think that's the crucial deadline we're facing now. The testimony is not going to be heard if the motion is granted.

I think April 10th for the -- I'll submit the testimony March 30th, if I can submit my affidavits on the motion April 10th. I think that would be the schedule I would request.

MS. MACARTOR: Mr. Chairman, I think it's fairly obvious several of the parties are relying very heavily on the Public Advocate's state of work. The State of Delaware has not devoted full time to this and has limited technical capability to prepare the kind of material that the Public Advocate is preparing on behalf of the Colemans.

So, Delaware would like to support the request for an extension of time to answer that motion for summary judgment.

MR. MILHOLLIN: Very well. Let me see if I

1	understand your position.
2	Your position is that it's more difficult
3	for you to respond to the motion for summary disposition
4	than it is for you to prepare written testimony?
5	MR. ONSDORFF: No, Mr. Chairman.
6	My position is it's more crucial. My written
7	testimony will not be heard by the Board if the motion
8	is granted. The motion for summary disposition will
9	rule out.
10	MR. MILHOLLIN: The Board is aware of that.
11	MR. ONSDORFF: So, I would rather devote my
12	time to winning the motion so that my testimony will
13	be heard.
14	MR. MILHOLLIN: How can you win the motion
15	unless you have some factual allegations which would
16	serve to contravene the assertions made by the
17	propounder of the motion?
18	MR. ONSDORFF: To simplify the matters, why
19	don't we make both on April 10th and then I can devote
20	equal attention and use them both for the same purpose?
21	They're going to intertwine, certainly.
2 2	MR. MILHOLLIN: It's hard for me to imagine
23	how you could prepare one without the other.
24	MR. ONSDORFF: You're probably right. I
25	was just responding to the fact they got an additional
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1	ten days when they already filed their answer to the
2	motion and they can devote their full attention to the
3	written testimony, and I was getting a different
4 -	deadline and I had an additional task.
5	MR. VALORE: Mr. Chairman, since I've been
6	pointed to
7	MR. MILHOLLIN: Since you've been pointed to,
8	you would like to say something?
9	MR. VALORE: I would like to say I don't
10	think I should be penalized for complying with the
11	rules in filing my response in time. I do have a
12	trial problem in getting my testimony filed in that
13	I have to start the trial on another case. That's
14	why I said it would be very difficult for me.
15	I don't see how the Public Advocate reasons
16	that I should be penalized in filing my response on
17	time when I come forward and ask at the discretion of
18	the Board to give me some time.
19	MR. MILHOLLIN: Thank you.
20	MR. ONSDORFF: I think I was referred to in
21	that conversation, Mr. Chairman.
22	MR. MILHOLLIN: There has to be an end to
23	this, doesn't there?
24	I think I've heard your representations,
25	and if you give me a second, I'll think about them.

MR. ONSDORFF: I certainly have no intention of penalizing Lower Alloways Creek. It's obvious we have similar interests in this proceeding. My only point is the Board made a decision granting extra time, which I'm in full agreement with the Lower Alloways Creek. I only want the same benefits since I have an additional chore than they have.

MR. MILHOLLIN: The Board will grant you an additional ten days to file your written testimony.

So, you can file your written testimony on April the 10th.

MR. ONSDORFF: Thank you.

MR. SMITH: Mr. Chairman?

MR. MILHOLLIN: Yes.

MR. SMITH: For purposes of clarification, would the Staff have until March 30th to file its response now?

All parties are March 30th for responses to motions for summary disposition?

MR. MILHOLLIN: Yes, that's right.

The Board also wishes to place an additional requirement on the parties. Seven days before the beginning of the hearing each party or participating State or political subdivision which wishes to conduct cross-examination shall file an outline in complete

detail of the points which the party intends to pursue, together with an estimate of the required time.

For the record, I'd like to ask the applicant first, or the Licensee, I suppose, how many witnesses the Licensee intends to present, and if the Licensee can do so, estimate the time which would be required for their testimony.

MR. WETTERHAHN: As I mentioned before, most of the testimony, or perhaps all of it, has already been submitted to the Board and the parties, consisting of the application. As has been customary in proceedings of this type, of course, that testimony was not written by one person but by a group of individuals. So, we propose to use a written panel approach whereby we have a lead witness, or a quarterback witness, and perhaps three or four other witnesses depending on the scope of the matters remaining at issue.

Mr. Liden, who's seated at the table, will be our quarterback witness. His statement of professional qualifications is already appended to our motion for summary disposition. The qualifications of Mr. Robert Douglas are also appended to that motion. I would presume he would be another one of our witnesses.

We would identify the remainder of our witnesses by April 3rd, is it? April 2nd.

1	In view of the fact that our testimony is
2	in writing, I wouldn't expect the presentation to take
3	more than a half hour to forty-five minutes, and then
1	the witnesses would be made available for cross-
5	examination.
6	MR. MILHOLLIN: This is a half hour on all
,	contentions?
3	MR. WETTERHAHN: Depending on the Board's
•	ruling on the motion.
)	MR. MILHOLLIN: Of course.
1	MR. WETTERHAHN: There might be a few
2	clarification questions we would like to ask of the
3	witness, but I would say not more than an hour, one to
	one and a half hours, to be conservative.
5	MR. VALORE: Mr. Chairman?
3	MR. MILHOLLIN: Yes.
,	MR. VALORE: I have a question, Mr. Chairman
3	I may not have understood clearly what you said.
,	You said seven days before the hearing each party

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. Chairman aid. You said seven days before the hearing each party seeking to cross-examine shall file an outline of the cross-examination.

Now, I assume that means we're to serve that also on the Licensee and the other parties to the proceeding?

MR. MILHOLLIN: Of course. Everyone on the

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1	MR. MILHOLLIN: Could I ask the Staff now
2	many witnesses it intends to offer?
3	MR. SMITH: Presently, I believe we'll be
4	offering seven witnesses on the various contentions.
5	I'm talking about seven individuals. Several
6	individuals may appear on two panels, but it will be a
7	total of seven.
8	The presentation, I would say, would be in
9	the scope of anhalf hour to an hour because there would
10	be prefiled testimony.
11	MR. MILHOLLIN: The Colemans, I think, have
12	already described their intentions. I take it you're
13	planning to present two witnesses?
14	MR. ONSDORFF: That's correct, for the
15	hearing which I assume will be held some time in May,
16	Mr. Chairman. I would have my two witnesses.
17	I would hope we had fixed that April 30th
18	date granted in light of my difficulty in being here.
19	So, in anticipation of a hearing early in May, I would
20	certainly have two witnesses available.
21	MR. MILHOLLIN: Mr. Valore?
22	MR. VALORE: Do I understand it will run for
23	two weeks consecutive, the hearing?
24	MR. MILHOLLIN: No.
25	MR. VALORE: Starting April 30th?

. 1	MR. MILHOLLIN: The question is how many
2	witnesses do you intend to present?
3	MR. VALORE: I intend to present one witness
4	at this point in time definitely, and I have not yet
5	decided whether I would present a second, but I know
6	I am going to present one. That would be Dr. Luchak.
7	MR. MILHOLLIN: Thank you.
8	I'd like to ask the States of New Jersey and
9	Delaware what their intentions are, generally, with
10	respect to their preparation?
11	MR. HLUCHAN: The State of New Jersey does
12	not expect to present direct testimony, Mr. Chairman;
13	however, we do reserve the right to cross-examine.
14	MR. MILHOLLIN: Do you anticipate having
15	extensive cross-examination?
16	MR. HLUCHAN: I really couldn't say at this
17	point, sir. I don't anticipate that it will be more
18	extensive than anyone else's.
19	MR. MILHOLLIN: The State of Delaware?
20	MS. MACARTOR: Delaware does not plan to
21	present a witness. A final decision on whether to
22	present some written testimony has not yet been made,
23	and on cross-examination we would like to reserve our
24	rights, and I've always found it very difficult to
25	estimate a time for cross-examination.

25.

MR. MILHOLLIN: Thank you.

We intend to confer for a couple of minutes.

We're going to take a ten-minute break for purposes

of conference.

(A recess is called at 2:40 P.M. until 2:50 P.M.)

MR. MILHOLLIN: Ladies and gentlemen, would this proceeding please come to order.

For purposes of clarification, I'll assign some specific dates to the filings which we mentioned before.

The written testimony for Licensee and Staff is to be filed on April 2nd. Objections to the testimony by Licensee and Staff will be filed on April 16th.

Written testimony by the Colemans and Lower Alloways Creek will be filed on April 10th, and objections to that testimony will be filed on April 23rd.

On April 25th, outlines of cross-examination are due, and the hearing will begin at 9:00 A.M. on May the 2nd and may continue through Friday, May the 4th.

I might say for the Colemans' benefit we did make a good faith effort to rearrange the schedule

but were unable to. 1 MR. ONSDORFF: Thank you, Mr. Chairman. 2 3 MR. KORNBLITH: Could I ask the Licensee how the schedule that we've proposed fits in with the scheduled needs for the pool reracking if it's approved? 5 MR. WETTERHAHN: If our motion for summary 6 7 disposition is granted, it would appear we would be able to rerack, we might be able to rerack in time 8 9 prior to loading spent fuel in the fuel pool, but if a 10 hearing is necessary, it doesn't appear that the Licensee will be able to take that preferred course. MR. KORNBLITH: What is the presently 12 13 scheduled refueling date? 14 MR. ONSDORFF: I can't hear. If you stood 15 possibly --16 MR. WETTERHAHN: I'm sorry. Let me just add if the motion for summary 17 disposition is granted, it appears that it would be 19 possible to change the racks prior to loading the first offload of spent fuel into the racks, which would be a clean fuel pool and would be the preferable However, if there's a hearing, the schedule for refueling wouldn't permit it. Let me give you the schedule for refueling.

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Unit I is scheduled to come off line and commence

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cooldown on April 1st, and the unit would be back on line to meet the summer load. I can't give you a more definite schedule than that.

MS. MACARTOR: On line to when?

MR. WETTERHAHN: To meet the summer load.

MR. MILHOLLIN: This courtroom must have been designed for advocates with loud, clear voices.

MR. ONSDORFF: Mr. Chairman, could I address one point?

In the Safety Analysis coordinated by the Staff it indicates on Page 2-5, Paragraph 2.3, that safety procedures have not been analyzed for a contaminated transfer and that additional submissions would have to be filed if, in fact, the reracking and unloading were done after the pool was contaminated.

I think that raises a serious question as to the efficiency of the analysis in light of the statement by counsel that in all likelihood by the time this goes to hearing the pool will be contaminated, and there's an aspect of the Safety Analysis which has not been done on that concern, which I think is a very legitimate and real one.

MR. WETTERHAHN: Let me address this. Of course, these proceedings would be committed to the Staff, but as the Board pointed out earlier, the Board

does not review everything that the Staff does, and 1 this is one of the items which is not at issue in this 2 proceeding. It's definitely beyond the scope of any 3 4 contention. 5 MR. MILHOLLIN: Which item are you referring when you say "this item"? 6 MR. WETTERHAHN: The fact there are procedures 7 to be submitted with regard to changing the racks once 8 9 spent fuel has been loaded into the spent fuel pool. That matter is clearly beyond the scope of any of the 10 admitted contentions, and I don't think it's a matter 11 before this Board. 12 Your position is it's not MR. MILHOLLIN: 13 before the Board because it's not covered by any of 14 the admitted contentions? 15 MR. WETTERHAHN: Yes, sir. 16 MR. SMITH: The Staff would also take that 17 18 position, but if this Board made a decision that was 19 favorable, allowing reracking, the Staff would not 20 authorize reracking until those plans were submitted 21 and reviewed. MR. MILHOLLIN: Could we explore that point 22 23 a step further? 24 Does your application assume that the 25 reracking would occur in a clean pool, or does your

application also anticipate the possibility of having a reracking occur in a contaminated pool?

MR. WETTERHAHN: I don't think it really distinguishes between the two. The only difference, as I understand it, would be the fact that you would have to replace one — it would be special procedures necessary to protect the workers changing out the racks to assure that they receive the lowest practicable dose. Other than that, the other procedures for changing the racks would not change.

So, there are additional procedures, but I think the application is neutral on that.

MR. MILHOLLIN: So, your application would comprehend changing the racks whether or not the pool was contaminated; is that what you're saying?

MR. WETTERHAHN: Yes, subject to the submission of these specific procedures if it should have been necessary, and if we have a hearing, it probably will be necessary to do it that way.

MR. MILHOLLIN: Well, if we have a hearing on the day which has been scheduled, would it certainly be necessary to do that?

MR. WETTERHAHN: Almost certainly, yes.

MR. ONSDORFF: Mr. Chairman, I would just like to be heard.

I believe one of the admitted contentions deals with alternatives, and we want the alternatives to be seriously addressed because I would submit that a radiation hazard to the workers would also constitute a potential for a radiation hazard to the public.

Of course, the alternatives, which didn't require reracking a contaminated pool, would encompass the need for safety if a reracking takes place in a contaminated pool.

Therefore, in order to argue that the alternatives do not incorporate a consideration for safety factors involved with reracking a contaminated pool, it's simply erroneous. Under the contention dealing with alternatives that is a substantial and legitimate concern of the public.

MR. MILHOLLIN: Very well. We have not yet addressed the second motion by the Colemans, which is to consolidate these two pre-hearing conferences, the one we're having this afternoon and the one this evening, and tomorrow for purposes of the order following the pre-hearing conference.

The Board's view of this motion is that it's unnecessary. The Board feels that it's appropriate to include a matter raised by a limited appearance in our order following this conference. The Board has the

power now to do so.

MR. ONSDORFF: I'll assume that's as good as granted then. I won't argue it, sir.

Thank you. That satisfies me and my clients.

MR. MILHOLLIN: One of the things we are here
to do today is to discuss the issues which are not in
controversy in this case.

The Board has admitted Contentions 1 and 3 of Lower Alloways Creek Township. Contention 1 asserts that the Licensee has not considered alternatives to the proposed expansion of on-site storage. More specifically, this contention asserts that the Licensee has not considered storing the fuel at another reactor site, or at Barnwell, South Carolina, or outside of the U.S.A.

admitted, and it also refers to alternatives to expanding on-site storage. That contention refers to storage of reprocessing plants. It refers to licensing of independent spent fuel storage installations. It refers to storage at other reactor sites and restricting or ending the generation of spent fuel.

Since these contentions have common elements, and since the evidence on each will be similar, the Board believes they might be consolidated for the

hearing. If they were consolidated, each Intervenor would still be free to develop his or her own approach to the evidence introduced on the contentions.

Might we consolidate these two contentions for purposes of the hearing?

MR. VALORE: I have no objection.

MR. ONSDORFF: Mr. Chairman, I would just possibly ask for a small elaboration on what the practical implications would be from your standpoint and from mine.

MR. MILHOLLIN: I suppose the practical implications would be when the evidence from the Staff and the applicant comes in, the direct evidence can address both contentions at once.

MR. ONSDORFF: I have no objection to that.

MR. WETTERHAHN: We have no objection either.

MR. MILHOLLIN: Very well. We've already discussed the Board's desire for the parties to work together to stipulate matters such as admissibility of evidence, qualification of witnesses, and so forth. The Board expects the parties to work together before the hearing to arrive at stipulations on these matters.

As the Board was reviewing the papers, it occurred to us that it might be possible to come to an agreement on Contention 3 of Lower Alloways Creek

Township. Contention 3 refers to the possibility that fuel not generated at Salem I will be stored at Salem I.

Could the parties enlighten the Board why it is you haven't been able to reach a settlement on this point? It seems to us with small additional effort you could reach an agreement on this point.

MR. VALORE: Mr. Chairman, I'm appreciative that the Board hasn't had an opportunity to review my answer to the motion for summary judgment because it's just recently been filed, but I raised that very point in the answer, in the sense that the problem of a genuine —

MR. MILHOLLIN: Mr. Valore, I do have a copy of it. I just received it when I arrived here today.

MR. VALORE: At the very end is raised the fact that a genuine issue of fact can be removed from these proceedings if the Licensee is willing to have an order entered that under no circumstances will there be any trans-shipments. I think that would be a perfectly satisfactory solution from Lower Alloways Creek's viewpoint.

MR. SMITH: Mr. Chairman, can I address that remark?

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MR. MILHOLLIN: Yes, you may.

MR. SMITH: I agree with Mr. Valore that we could work out a way of eliminating this contention.

As I previously stated, the Staff's position, regardless of the intentions of the applicant, which I'm sure are truthfully stated, and we feel if their intentions down the line would change, they would have to come to us to get approval for this, and this would be a license and the appropriate review of the concerns by the Township would be addressed.

As I understood the concerns in the original contention, it was that you would transfer the stuff, and we haven't considered the accounts involved in the trans-shipment. If we could maybe work out an agreement that the Licensee agrees that this is a safety question and would require submission to the NRC and amendment to their license, this would at least present a situation where it can be reviewed.

I can't state now whether this raised the level of significant hazards, and we have a pre-notice, but at least we would be talking about something that could not be done without permission of the NRC.

MR. VALORE: That would be totally unsatisfactory to us because that would, in effect, eliminate our contention and still give the Licensee

the option at some later date to take advantage of a provision for making transfers between storage pools.

Now, the Licensee in this case has said that their affidavit, or in their moving papers, I should say, that they have no intention of storing fuel rods from Salem I at Salem II, or of storing fuel rods from other reactors. They've indicated they have no plans.

I frankly considered making our own motion for summary judgment on our contention based on their moving papers, in the sense we should have summary judgment granted and an order entered that under no circumstances will there be an independent spent fuel storage facility or trans-shipments on Artificial Island.

I am perfectly agreeable to that kind of an order. If the Licensee is willing to agree to that, it would be an area where the Township and the Licensee would finally have had a meeting of the minds.

MR. MILHOLLIN: May I ask you a question about that?

MR. VALORE: Yes, sir.

MR. MILHOLLIN: How would you feel about an agreement to the effect that the Licensee would be required to get additional authorization from the NRC?

That's not adequate, in your view?

MR. VALORE: No, it's not, sir, because then we always have, not to be literary about the thing, the sort of -- we've got nothing.

We now have a proceeding. We raised a contention at an appropriate time. We have a decision here, the first incremental decision that may be made, dense racking at two nuclear plants, and there is real concern about where this is going to lead to.

This would be the appropriate time to have an order entered that would tell the people of the Township it's not going to lead to you becoming an independent spent fuel storage facility.

I might say parenthetically, not to cloud this issue, that I have been working on amended contentions. That I am filing a motion and making amended contentions, and that one of those amended contentions will be that the environmental effects of this type of procedure taking place have not been adequately considered.

Now, I am aware there's certain ALAB law that the Atomic Safety Licensing Board does not have to consider that in a reracking provision. You don't have to consider the fact that the cumulative effect may be that there will be an independent spent fuel storage

1	facility or trans-shipments. But I still wanted to
2	assert that as a contention because they're circum-
3	stances that I think are peculiar to Artifical Island.
4	MR. MILHOLLIN: Thank you. Mr. Wetterhahn?
5	MR. WETTERHAHN: I think our motion for
6	summary disposition is clear on the matter. We have
7	not asked for permission
8	MR. MILHOLLIN: Mr. Wetterhahn, if you could
9	stand, perhaps people could hear better.
10	MR. WETTERHAHN: We have not requested in
11	this application permission to transfer fuel from one
12	unit to another; that's not part of the application.
13	The statement is contained on Page 28 of the
14	argument that PSE&G has never considered nor has it any
15	MR. MILHOLLIN: The Board is aware of that.
16	MR. WETTERHAHN: We would simply stand on
17	that.
18	MR. MILHOLLIN: You would not be willing to
19	enter into a stipulation to the effect you do not have
20	any plans to transfer or would not transfer ever?
21	You're not willing to do that?
22	MR. WETTERHAHN: I couldn't do that now, here
23	and now, no. But we, of course, concede that this
24	proceeding would not give us permission to transfer
25	fuel from one unit to another.

MR. MILHOLLIN: Very well. It does not appear that possibilities exist for reaching agreement. I would encourage the parties, however, to communicate with each other further on the subject before the hearing.

I have one last remark to make on this.

Under the present regulations, as I understand them, if the Licensee decided that it wanted to ship fuel from one pool to another, it would be required to get a permit from NRC to do that. This proceeding does not authorize the Licensee to make shipments from one fuel pool to another.

The authorization coming from the NRC can be with or without a hearing, as I understand the regulations. Is this not right, Mr. Smith?

MR. SMITH: Yes, if there's no request.

MR. MILHOLLIN: A possible middle ground for compromise might be, and I'll throw it out to the parties to consider, a promise by the Licensee to go through a hearing if the Licensee did desire to ship from one spent fuel pool to another.

Under the present rules, the Licensee is not required to have a hearing. The Staff of the NRC decides pretty much whether a hearing shall be proposed.

Isn't that right, Mr. Smith?

MR. SMITH: We do have that discretion.

MR. MILHOLLIN: The NRC Staff has that discretion. So, a possible middle ground could be a promise by the Licensee to go through a hearing in the event the Licensee did desire to ship from one installation to another.

Is there any other issue which any party wishes to raise at this time before we talk about the visit to the site?

MR. WETTERHAHN: Did I see Alloways Township conferring? Perhaps we can reach an agreement after this session of the hearing.

MR. VALORE: I don't think we can. We weren't conferring about that.

Mr. Chairman, I don't mean to say that we wouldn't consider what you've suggested and that we won't discuss it. Our conference was on another subject matter.

MR. WETTERHAHN: Let me just make a statement before we finish up the last subject.

Since the transfer of fuel from one reactor to another is of such a remote possibility, I believe the Licensee could agree to making available a copy of any application to the NRC or to Alloways Creek

Township as it was filed by the NRC, and then if a

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2	Creek Township, we would consent to such a hearing.
3	MR. MILHOLLIN: So, you are saying now you
· 4	would consent to a hearing if Lower Alloways Creek
5	decided a hearing would be appropriate?
6	MR. WETTERHAHN: Yes, sir. We're trying to
7	cooperate with Lower Alloways Township, yes.
8	MR. ONSDORFF: Mr. Chairman, in response to
9	your request for additional issues, I mentioned before
10	that the Colemans hadn't received a portion of the
11	material.
12	MR. MILHOLLIN: Excuse me. Did you say had
13	not received?
14	MR. ONSDORFF: Had not received material on
15	Salem I. I don't believe anyone has received technical
16	submissions referring to Salem II.
17	MR. MILHOLLIN: By material on Salem I, what
18	do you mean?
19	MR. ONSDORFF: The material that was filed
20	by the applicant in response to questions from the NRC
21	Staff.
22	We had this discussion earlier. The Colemans
23	hadn't received it.
24	MR. MILHOLLIN: Very well. There has been
25	an agreement to furnish that, has there not?
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hearing is necessary, as determined by Lower Alloways

1	MR. WETTERHAHN: Yes, we will furnish it
2	as soon as we can get back to Newark.
3	MR. ONSDORFF: That's what I wanted to get
4	straight, as to when we would hope to receive the
5	material.
6	Does that also include the material on Salem
7	II since this is going to be our only opportunity to
8	consider Salem II? I consider that to be indispensable
9	to our preparation.
10	MR. KORNBLITH: Can I ask a question? Why
11	is it that instead of standing here and telling us
12	that your client still haven't gotten this material
13	that you haven't supplied it to them?
14	MR. ONSDORFF: Sir, on Salem II
15	MR. KORNBLITH: I'm talking about Salem I
16	material.
17	MR. ONSDORFF: Sir, there was an order entered
18	by the Board that they would be added to the service
19	list. Based upon that, they were entitled to the
20	material, and we have had a budget constraint, and the
21	taxpayers of the State can pay for that filing, or
22	if the Board enters an order, then the obligation is
23	upon the applicant to supply it pursuant to the Board's
24	order.
25	MR. KORNBLITH: I understand that. On the

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2	need this in order to carry out their part of the
3	preparation of the case. Why haven't you just taken it
4	and handed it to them?
5	MR. ONSDORFF: Sir, I was using it and I
6	couldn't split it up. Then I would be deprived of its
7	use.
8	MR. MILHOLLIN: The State of New Jersey doesn't
9	have a Xerox machine?
10	MR. ONSDORFF: It does, sir. That was my
11	point. If that was what the Board wished, it wouldn't
12	have entered the order saying the Colemans should
13	receive it directly. I'm entitled to rely upon the
14	orders of this Board.
15	MR. KORNBLITH: I was not on the Board at
16	the time that order was issued, but I'm sure that the
17	intention of it was to make things as convenient as
18	possible for your clients and not because the Board
19	felt that they were otherwise being deprived of their
20	rights.
21	Am I correct, Mr. Chairman?
22	MR. MILHOLLIN: Yes. The Board entered the
23	order because the Board wanted to increase the
24	possibility that the Colemans would get documents rapidly
25	rather than waiting for the documents to be sent to
	Ace- Federal Reporters Inc.

other hand, you say the applicants, or the Colemans,

their counsel and then having them transmitted to the Colemans. The Board made an exception in this case and provided the Colemans would get documents directly. Normally, documents are only sent to attorneys, and the expectation is that the attorney will furnish his client with a copy of the relevant documents. Apparently, that did not happen in this case.

MR. ONSDORFF: I appreciate this, Mr.

Chairman. We've all reached agreement to the Salem I documents. I don't want to belabor that point. I only raised it in the context to the fact that no one, to my knowledge, has received materials pertaining to Salem II.

MR. KORNBLITH: What is the relevance of that to this case?

MR. ONSDORFF: We have the admitted

Contention 13 dealing with the cumulative consequences

of the expansion at both facilities. There's not

going to be any hearing on the expansion of Salem II

outside the parameters of this present proceeding.

MR. MILHOLLIN: Have you requested documents from the Licensee or the Staff which relate to Salem II?

MR. ONSDORFF: My first knowledge of the Salem II situation was before this hearing today,

when in discussing with the Staff and the counsel for Public Service they explained that the documents which I had just gotten last night at the Public Reading Room, those that I could afford to pay for out of my own pocket, the copies of, they verified those were dealing solely with Salem II.

Now, from looking at the cover of the document they have the docket for Salem I and Salem II, and they're not very precise as to what they pertain to. But on their representations that they pertain solely to Salem II, I accepted that and would just like to have the opportunity to have those served upon all the parties to this proceeding.

MR. MILHOLLIN: When your contention was admitted which referred to cumulative effects, wouldn't that entitle you to ask for any documents relevant to cumulative effects by discovery, which you could have done long ago?

MR. ONSDORFF: Well, I assumed in light of the Code of Federal Regulations prohibiting ex parte contacts that this type of communication would routinely be served upon all the parties, as in fact was done with Salem I. The materials were filed initially with the NRC Staff, at which time counsel for Public Service then distributed them to the parties.

1	My only point is that that shouldn't be
2	separated on the basis of Salem I as opposed to Salem
3	II, also.
4	MR. MILHOLLIN: What point are you making wit
5	respect to these documents?
6	MR. ONSDORFF: I would just like them to be
7	provided; that's all.
8	MR. MILHOLLIN: You requested the documents?
9	MR. ONSDORFF: I have.
10	MR. MILHOLLIN: Very well. Thank you.
11	MR. WETTERHAHN: Let me state our position.
12	Taking a quick look at Contention 13, the
13	specific amendment which he requested is referenced
14	in the contention itself. So, obviously, it indicates
15	that the Public Advocate's office or at least the
16	Colemans, had access to that amendment prior to filing
17	the contention.
18	MR. MILHOLLIN: By amendment, you mean what,
19	sir?
20	MR. WETTERHAHN: Amendment Number 42, which
21	is the amendment for Salem Unit II, which the Public
22	Advocate has referenced. It's referenced in Contention
23	l3 itself.
24	So, I don't think this is an issue at all.
25	MR. KORNBLITH: Is this Amendment 42 the

1	only piece of paper that's in question?
2	MR. WETTERHAHN: I believe so, yes. Of cours
3	there are other amendments not dealing with the Salem
4	Unit II fuel pool that have been submitted as far as
5	that case is concerned, but I think that's the only
6	one at issue right here.
7	MR. KORNBLITH: Could you give him a copy of
8	it?
9	MR. WETTERHAHN: We will send him a copy,
10	yes.
11	MR. ONSDORFF: Is it my understanding that
12	for Salem II the only information pertaining to that
13	application is the application itself?
14	MR. WETTERHAHN: I believe it's only
15	Amendment 42. We'll check that out.
16	Let me say one thing: Unit I and Unit II,
17	as far as the fuel pools are concerned, are identical.
18	What was proposed for Unit I has been proposed for
19	Unit II. So, if there are cumulative effects on the
20	adding effects of I and II, it's merely looking at
21	twice the effects of Unit I.
22	So, I don't understand what the need to look
23	at Amendment 42 is. It provides the same information
24	as provided to II and already received by the Public
25	Advocate.
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MR. KORNBLITH: It sounds like this is what

2 you need, isn't it? 3 MR. ONSDORFF: If these documents are as they say, certainly we should have these, and we can make 4 5 our own conclusions. That's all I'm asking. I want to use my own devices to review this 6 7 material. 8 MR. KORNBLITH: Why don't you go down to the Public Document Room and look at them? Aren't they 10 available there? 11 MR. ONSDORFF: Sir, the only document room is rather in a state of disorganization, as I described 12 13 When I was there last night files were all over 14 the tables. Apparently, some representative of the 15 Government, I was informed by the librarian there, had 16 come there that very day to try to bring some sort of 17 an order, and there's also materials from Hope Creek 18 I and II; besides the fact it's eight miles away from 19 where I do business. It's not in such a fashion it 20 could be readily used as a resource area, particularly 21 when we're involved in an adjudicatory hearing. I'm entitled to have those materials served 23 upon me. 24 MR. KORNBLITH: What information do you need 25 about their plans for Unit II beyond the fact that

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1	they say they're going to do the same thing at Unit II
2	as they're doing at Unit I?
3	MR. ONSDORFF: Until I see the documents,
4	I would be hard pressed to speculate on that very
5	issue. I don't know what those documents contain.
6	There may very well be relevant material in there.
7	I just want to look at them.
8	MR. WETTERHAHN: We will stipulate to the
9	fact that the changes being made in the reracking are
10	identical for Unit II as they are for Unit I.
11	MR. MILHOLLIN: Do we have a real disagreement
12	here? We don't, do we?
13	MR. WETTERHAHN: I don't think so.
14 -	MR. ONSDORFF: I never thought so.
15	MR. MILHOLLIN: Well, fine, that's excellent.
16	Could we now discuss the site visits?
17	The Board would like to visit the site and,
18	of course, the parties are invited to participate in
19	the site visit. It remains to schedule a time which
20	would be convenient. I suggest we do it on a Saturday
21	morning following the hearing.
22	That, I suppose, takes some additional
23	commitments by perhaps some people since that's a
24	weekend.
25	MR. ONSDORFF: Mr. Chairman, my understanding

1	was that the order setting up this was we were going to
2	be making a site inspection either today or tomorrow.
3	Is there any reason why that has been changed?
4	MR. MILHOLLIN: Well, let me say that
5	perhaps the order was subject to being misinterpreted
6	on that subject.
7	MR. ONSDORFF: Apparently so.
8	Would there be any objection of going now?
9	We might observe something that might be useful at the
10	hearing rather than after the hearing.
11	MR. MILHOLLIN: When you say now
12	MR. ONSDORFF: I mean either today or
13	tomorrow.
14	MR. MILHOLLIN: This evening the Board, as
15	you may well know, will be entertaining limited
16	appearances from members of the public, and also
17	tomorrow.
18	I realize that the Board is going to be busy
19	tomorrow and this evening.
20	MR. ONSDORFF: I intend to attend those
21	sessions, too, Mr. Chairman. I just thought we were
22	going to possibly do this after the session tomorrow
23	morning.
24	MR. MILHOLLIN: No. The intention of the
25	Board was to discuss the schedule for making a site
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1 visit at some future time. MR. ONSDORFF: Is there a particular problem? 2 I don't know how much time is budgeted for tomorrow 3 morning. If we have most of the people speaking tonight, there might be only one or two people tomorrow morning, 5 and we may have free time, if you will, from what was 6 anticipated for tomorrow morning's session. 7 The Board has no way of MR. MILHOLLIN: 8 knowing how many people will appear this evening and 9 how many will appear tomorrow. 10 MR. ONSDORFF: This is true. I was wondering 11 whether it's an option we can consider. 12 MR. MILHOLLIN: We might consider it. 13 MR. VALORE: Mr. Chairman, perhaps you could have a site visit the morning of the hearing, say, like an 15 8 A.M. site visit. 16 MR. MILHOLLIN: Perhaps we should start by 17 18 asking the Licensee what's involved in a site visit so we know what we're talking about. 19 MR. WETTERHAHN: We certainly will accommodate 20 the Board in a site visit. We would like, for reasons 21 of security processing, and the fact that in order to 22 tour the fuel handling area, which I believe is the 23 24 Board's area of interest, a clean suit and special 25 boots would be required to be worn. So, we would

propose to keep the party, tour group, as small as possible. We would propose that there be one and at most two representatives from each party in addition to the Board.

We would estimate that a tour, which would include a general orientation of where the various structures were and a view of spent fuel pool, would take approximately two hours including travel from the Court House and back.

Due to the possible misinterpretation of the Board's order, we have the option open, if there's time permitting, of having such tour tomorrow. We offer that to the Board if time does permit.

Of course, we would, if the Board desires to see any other portion of the facility, depending on the status of the operations, be glad to try to accommodate them as the status of the plant permits it.

MR. MILHOLLIN: Would Saturday be a convenient day?

MR. WETTERHAHN: It could be arranged without problem.

MR. MILHOLLIN: After conferring, we've decided that we wouldn't take a position on the subject. If we finish early enough tomorrow to

1	accomplish the visit tomorrow, we'll have the site
2	visit then. If we don't, then tomorrow at an
3	appropriate time we'll reschedule it for another time
4	when we come for the hearing, if there is a hearing.
5	Are there any further matters that any party
6	would like to discuss at this time?
7	MR. VALORE: Mr. Chairman, the hearing has
8	been referred to and I assume the hearing is going to
9	take place here in Salem, but it hasn't been indicated
10	where the hearing is going to take place.
11	MR. MILHOLLIN: Are you asking a question?
12	MR. VALORE: Yes. Where is the hearing going
13	to take place?
14	MR. MILHOLLIN: The hearing will take place
15	in Salem at a location which will be obtained by the
16	people at NRC responsible for obtaining space for
17	hearings.
18	I can't predict the location of it now because
19	it will depend what space is available.
20	Any other matters which any party would like
21	to bring up?
22	MR. WETTERHAHN: I have one matter of
23	clarification with regard to evidence.
24	There's one document in this proceeding,
25	an Exxon document which is designated proprietary,

and an affidavit to that effect was submitted to the NRC Staff on January 24, 1979, and it was transmitted to the Board on January 24, 1979.

We also stated in response to a discovery request by the Public Advocate that we would make this document available to them once they sign the form of undertaking attached to a protective order issued by the Board.

On three occasions, twice by telephone and once in this letter, I brought this matter to the attention of the Board and parties. No party, particularly counsel for the Colemans, or the Colemans have indicated any desire to see this document. It may form part of the applicant's evidence depending on the ruling for the motion for summary disposition, but I think there would have to be special procedures for receipt of that document should that become necessary.

At this time, I wish to inquire of the Board whether they wish to examine copies of this document?

MR. MILHOLLIN: Whether the Board wishes to examine copies of it?

MR. WETTERHAHN: Yes.

MR. KORNBLITH: This document will form the basis for a portion of your case?

MR. WETTERHAHN: Our motion for summary disposition stands upon independent affidavit, but depending on the ruling of the motion, if the details of the various tests involved were to be at issue, we would seek to introduce this and probably request an in-camera session or take other action to protect the document.

MR. MILHOLLIN: Is the material contained in the document relevant to any contention before the Board?

MR. WETTERHAHN: It possibly might, yes.

It was indicated as it possibly might be related in response to a discovery request of the Public Advocate.

When we received the order of the Board issuing the protective order, I called Mr. Potter, Mr. Onsdorff's predecessor, with regard to working out procedures to get this to the Public Advocate. Mr. Potter never returned my call, but approximately one week later I spoke to Miss Sandra Ayres, then cocounsel, and indicated that as soon as the form of undertaking, which was an attachment to the protective order, was returned to us, we would make that available to counsel for the Colemans and to any consultant that also returned that form of undertaking. But from the lack of any response, I guess there's an indication

of no interest from the Public Advocate at this time. 2 MR. ONSDORFF: 3 5 6 7 8 9 10 11 12 13 14 15 the end of the day. 16 17 18 the document? 20 21 22 23 24 25 MR. ONSDORFF: Yes.

Speaking for the Public Advocate, I believe that would not be correct. absence of the undertaking possibly could have been a misunderstanding as to exactly what was required. I know the order indicated, I believe, Mr. Potter and Sandra Ayres were always recognized within the scope of the protective order whatever understanding or misunderstanding may have transpired prior to my assuming representation of the Colemans in this case.

I would certainly execute that: form of undertaking in order that I might obtain that document and determine whether or not it would be relevant to any of our contentions. I would certainly do so before

MR. MILHOLLIN: Well, would you suggest a procedure for letting us know whether it would be necessary to schedule a special procedure for entertaining

MR. ONSDORFF: Yes. I would certainly notify the Board if I felt evidence contained in that would be relevant to the contentions.

MR. MILHOLLIN: Would you and Mr. Wetterhahn work that out between yourselves?

1	MR. WETTERHAHN: I don't have a copy
2	personally here myself, but as soon as we get the
3	paper work through, I'll make sure it's sent out
4	immediately.
5	MR. MILHOLLIN: Well, if the Public Advocate
6	thinks it's going to be a subject discussed in the
7	hearing, then perhaps you could propose a procedure to
8	us for
9	MR. WETTERHAHN: I don't want to go on
10	formality. If Mr. Onsdorff agrees to the form of
11	undertaking I see he's read it.
12	If you agree to that form of undertaking,
13	we'll forward it promptly. I'll try to call up Public
14	Service and have it forwarded today, if that's
15	acceptable.
16	Would you agree on the record?
17	MR. ONSDORFF: Of course. I think Mr.
18	Chairman's question was directed to what type of
19	hearing procedure we would require, which you and I
20	could certainly discuss, also.
21	MR. WETTERHAHN: Fine. This is not unheard
22	of in NRC proceedings.
23	MR. MILHÓLLIN: It may be useful to discuss
24	one last item for today.
25	MR. KORNBLITH: Mr. Chairman, before we get
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to that, the question has not been resolved whether the Board wants to see this document.

MR. MILHOLLIN: You're right.

Since the Public Advocate thinks it may be relevant, then the Board would like to request the document.

MR. WETTERHAHN: Certainly.

MR. MILHOLLIN: The last item to which I referred was the response by the Township of Lower Alloways Creek to the motion of summary disposition.

Before leaving my home to come here I had not received this response, but I now have it. The Board has looked at it. It might be useful for the Board to hear responses to this response on the record, since we have perhaps a short time for that today.

Would any party care to respond to that briefly today on the record?

MR. SMITH: Mr. Chairman, the Staff has not received that. I became aware of it when I came into the Court House and took a brief look at it. I don't know if I can respond to it intelligently, at least not until tomorrow.

MR. VALORE: Mr. Chairman, if I might, I don't want to inflict my problems on the Board because I know they have their own problems, but I'm in the

court-ordered deposition in the State of Florida. As I indicated to you in my letter, I flew up this morning, and I've got a 5:20 flight back, and I'm going to have some rush hour traffic.

I've been sitting here and I notice we are grinding to a close, but we got into argument on this. I don't know how I'm going to get back to Florida.

So, I would ask, especially since the Staff has indicated that they haven't had the opportunity, that that be deferred until the normal course of events.

MR. MILHOLLIN: Well, normally, responses are not entertained to responses, but it occurred to the Board it might be useful to have such responses, if any party could make a brief one.

Mr. Wetterhahn, Would you care to make a brief response?

MR. WETTERHAHN: May I be seated for this?

I have some documents with regard to this

motion. I'll try to speak up.

Our basic position is that there are not sufficient facts in this reply to our motion for summary disposition to prevent the granting of the motion. They're generalities submitted, and two general statements of alternative material facts as

to which there are genuine issues to be heard.

For its part the Licensee submitted a detailed number of factual matters contained as an appendix to its basic motion, none of which I see rebutted here specifically.

And considering the NRC rules on motions for summary disposition and the decisions I think the Board would be constrained to grant the motion in the face of this reply. Let me address some of the basic issues and the position of the Licensee in this regard.

On Page 1, under Item 2, Lower Alloways Creek says, "Consideration of alternatives to the proposed expansion should be the responsibility of the Licensee."

The Licensee feels that it has examined alternatives to proposed action to the extent reasonably necessary. The basic fact in our motion is that the environmental impact of reracking the spent fuel pool is negligible. Even so, alternatives have been looked at by both the applicant, as detailed in its motion, and by the Staff in its Environmental Impact Assessment.

Also, the mere statement that it's inadequate is not enough to counter those specific considerations of alternatives. Contrary to the assertion, the scope of alternatives was not merely limited to storage at another reactor site or outside the United States or

at Barnwell. We did consider systematically storage at former reprocessing facilities and even the possibility of establishing an independent spent fuel repository.

There are time constraints which are not recognized here. The fuel pool would be filled in another three years if reracking were not permitted. Therefore, alternatives which would take more than three or four years to bring to fruition are really not viable and need not be considered.

The assertion is made that they should be required to demonstrate that it is unable to obtain a site and unable to construct a facility for storage of spent fuel.

MR. MILHOLLIN: Excuse me, Mr. Wetterhahn.

I think you have made a number of these points in your motion, have you not?

MR. WETTERHAHN: We have, yes.

MR. MILHOLLIN: I was assuming you might have something to say in addition to those points with respect to this.

I tried to be as polite in phrasing that.

MR. WETTERHAHN: I'm a little confused by one reference to 42 U.S. Code, Section 5877, which is cited for the proposition that the NRC may not have

jurisdiction to permit the reracking. As I read this section, it only applies to reports to Congress and the President. One of the issues is ultimate storage of spent fuel, but I don't see where this either grants nor diminishes the NRC's jurisdiction to permit reracking.

I don't think on Page 3 there's any basis for the statement that we hold out the Prairie Island case as stating that no contentions regarding environmental consequences can be admitted. I think the Prairie Island case speaks for itself. It only addresses the fact that licensing boards may not ultimately consider spent fuel storage.

I consider the NRDC case before the Court of Appeals, the District of Columbia, to be inapposite. First of all, it related to consideration of the fuel cycle in operating license hearings. I don't think it has any applicability to this case where an operating license has been issued.

Again, the decision was completely, as admitted here, overturned by the Supreme Court. I really don't think it can be cited here.

Other than these general observations, I don't see anything that's not completely addressed in our motion for summary disposition.

MR. MILHOLLIN: Is there any other matter which any party would like to discuss at this time? (No response.) MR. WETTERHAHN: Sir, the time for convening the hearing tomorrow, will that be 9 or 9:30? MR. MILHOLLIN: The time for the entertaining of limited appearances by members of the public is changed from 9:0'clock in the morning to 9:30 in the morning, for limited appearances, for members of the public. The hearing is then adjourned. (The hearing is adjourned at 3:50 P.M., to be reconvened at 7:00 P.M.)

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MR. MILHOLLIN: Good evening, ladies and gentlemen.

My name is Gary Milhollin. With me on my right is Dr. James Lamb, and on my left is Mr. Lester Kornblith.

We are an Atomic Safety and Licensing Board designated by the Nuclear Regulatory Commission to conduct a proceeding in the application by Public Service Electric & Gas Company to expand the spent fuel storage capability Unit I at the Salem Nuclear Generating Station.

Mr. Kornblith replaces Mr. Glen Bright on this Board. Mr. Bright was forced to remove himself from the Board because of an illness in his family.

We called this Special Hearing Conference in response to a motion filed by Alfred and Eleanor Coleman of Pennsville, New Jersey. This conference was originally scheduled for February 22nd and 23rd, but we postponed it because of the heavy snowfall which occurred during that week.

The purpose of this meeting tonight is to entertain statements from members of the public. We are holding the session in the evening in order to give people who cannot appear during normal working hours an opportunity to participate.

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We will also meet tomorrow morning in this same room at 9:30 A.M. to continue hearing statements from members of the public. The session tomorrow morning will be simply a continuation of this one.

I will, first of all, state briefly the background of the case for you. I will ask the staff to make a statement, also, and then I'll ask for a show of hands to see how many people would like to make limited appearances.

First, the background of the case: the

Public Service Electric & Gas Company holds a license

to own and operate the Salem Nuclear Generating Station,

and it applied on November 18, 1977, for permission to

the capacity of its spent fuel storage pool from

264 to 1,170 spent fuel assemblies.

The application has been amended by several supplements filed since November 18, 1977.

In response to a Notice published in the Federal Register, this Board received three petitions for a hearing in this case. We held a Pre-Hearing Conference in May of 1978, and after that conference this Board admitted two of the Petitioners as parties to this proceeding. First, we admitted Lower Alloways Creek Township and, second, we admitted Eleanor and Fred Coleman of Pennsville, New Jersey.

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The States of New Jersey and Delaware were also granted permission to participate in the hearing.

The scope of this proceeding is not to discuss the question whether there should be a nuclear plant here or any matters having to do with its construction. The scope of this proceeding is limited to the expansion of its spent fuel pool.

You what the Staff does in response to an application by a Utility to change its operating license, which it's applying to do here. I'd like to ask the Staff to explain what it did with respect to this application and what its position is on the questions which the application presented.

Mr. Smith.

MR. SMITH: Good evening, radies and gentlemen.

My name is Barry Smith. I'm an attorney representing the NRC Staff. At the table with me is Ms. Moore, my co-counsel, and Mr. Gary Zech, who's Project Manager for Salem Unit I and particularly the Spent Fuel Application.

As Chairman Milhollin stated, we received an application and several supplments to this Application for Amendment to expand the spent fuel storage capacity at Salem Unit I. Upon receipt of an application, the technical information is distributed to various technical reviewers within NRC, each having a particular discipline. These reviewers look at the documentation and determine whether or not there is sufficient information for the NRC to make a decision on the safety aspects, namely, environmental aspects of this particular license amendment.

In this case, the Staff, and in most cases, had several questions. These questions were sent out to the applicant. The responses were received, and these responses, along with the original application, were evaluated.

The culmination of the evaluation is found in the NRC Staff's Safety Evaluation and the

Environmental Impact Appraisal. This was sent to the Board and parties on January 15th of 1979, and copies are available through the NRC and also are found here in the local Public Document Room.

Briefly, the issues that were looked at by the Staff were the criticality situations: heat removal, structural integrity of the rack design, fuel handling considerations, and the environmental impact of effluence and occupational exposures.

The conclusion of the Staff is that the safety aspects of this expansion are acceptable and that there is no significant environmental impact.

We're now engaged in a proceeding on limited issues before this Board. This Board will make its decision on certain aspects of the case.

MR. MILHOLLIN: Thank you, Mr. Smith.

Before we begin, I should say a word about the nature of limited appearances. Limited appearances are not required to be under oath. They are not subject to the Rules of Evidence. They are not themselves evidence. One need not be a party to the case in order to make a limited appearance.

Limited appearances are designed to allow people to simply make statements of their own concerns and in their own way. The statements can be either

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written or oral, but they're made at the discretion of the Board.

To be as effective as possible, the statements should be specific and they should attempt to alert the Board and the parties to the specific issues or to some specific issues which might otherwise be overlooked or inadequately considered at the hearing among the parties.

If a person wishes, he or she may make a short oral statement and submit more extensive remarks in writing. All statements, whether written or oral, will become part of the record in this proceeding.

This proceeding right now is on the record. We have a Reporter here.

So far the Board has received 19 requests in writing from persons who wish to make limited appearances. The Board is also advised that Congressman Hughes may wish to make an appearance this evening.

• We have also received a number of letters which have been forwarded to us for inclusion in the record. I'll read the names of the persons from whom we received letters for inclusion in the record.

Mr. Ernie Mabrie, Mr. William Bixby, Mrs.

Richard Neibel, Assemblyman Donald Stewart, Phyllis

Zitzer, Dr. Chauncey Caffrey, Frieda Barryhill, Francis

Ponti, the Township of Pennsville, New Jersey, the

Township of Lower Alloway Creek.

Those letters will be included in the record as written to us.

I'd like to ask now for a show of hands for the purpose of knowing how many of you would like to make limited appearances this evening? Hold your hands up high so I can see them.

(Audience responds.)

MR. MILHOLLIN: Thank you. By a rapid calculation, I estimate if each person takes five minutes, everyone will have a chance to speak.

In order to give priority to people who have already contacted us through the mail, I propose we go down the list of persons who have written in, and when we finish that list, then we'll take limited appearances from people who have raised their hands this evening.

If a person whose name I call could come tomorrow, I would encourage the person to do so, since someone else who's here this evening may not be able to come tomorrow.

First of all, is Congressman Hughes here?
(No response.)

MR. KORNBLITH: May I make a short statement, Mr. Chairman, before we start?

MR. MILHOLLIN: Sure.

MR. KORNBLITH: I think everyone ought to know the purpose of this session here tonight is not to get very emotional about these things and also to try and not be repetitive. If someone has already said most of the things you want to say, instead of repeating them, why not just say that you endorse the remarks that you can identify and spend your time on the matters that have not already been covered by other people.

Five minutes goes very quickly, and we want to give you a chance to cover as much ground as possible. So, try to not spend too much time on the things that have already been identified. We're not going to count the number of people that are for or against a particular item.

Thank you.

MR. MILHOLLIN: I will now read the names of those people who have written to us and ask whether the person is here, and if so, would like to make a statement at this time.

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First of all, Mrs. Richard Horner, Jr.

MRS. HORNER: Mr. Chairman, I will defer
and make my statement tomorrow.

MR. MILHOLLIN: Frieda Barryhill.

MS. BARRYHILL: Mr. Chairman, I request to make my statement tomorrow.

MR. MILHOLLIN: Francis Ponti.

MR. PONTI: I'll make my statement tonight.

MR. MILHOLLIN: Come forward and make it into the microphone, please.

MR. KORNBLITH: May we have an address, please?

MR. PONTI: My address is R.D.#3, Elmer, New Jersey.

I would like to start my brief statement with a quote by David Lelinthaul, the first Chairman of the Atomic Energy Commission.

"Once a bright hope shared by all mankind, including myself, the rash proliferation of common at our power plant has become one of the ugliest clouds overhanging America."

As a 20-year resident of Salem County and a lifetime resident of New Jersey, I oppose the granting of the request which would allow PSE&G to gradual spent fuel capacity at Artificial Island. The reason for my opposition is that I do not believe it prudent to create more waste without a final solution for existing nuclear storage. No safe example has yet been demonstrated to dispose of millions of gallons for nuclear waste material. Fission by-products contained in spent fuel are proven to be among the most dangerous cancer-causing substances known to man.

The production of nuclear waste has been characterized as a grim legacy left from present nuclear reactors to the future generations. The nuclear waste being produced at Salem I and other operating reactors throughout the country must be maintained and surveyed by meticulous and vigilante care, continuously and indefinitely. The fact that scienctists know little about the way radioactive materials behave in the environment is not reassuring. The Nuclear Industry has not at this time proven its ability to store nuclear wastes and effectively isolate nuclear contaminants from the environment.

The laxity and safety regulations, equipment failures and routine sloppiness in nuclear plants are

increasing in private reports. In relation to interim or permanent storage, no physical interference, no proven ch mical reaction, only the passage of time reduces the intensity of radiation. Whatever the length of half a life, some radiation continues almost indefinitely, and there's nothing that can be done about it except to put the substance in a safe place.

But what is a safe place?

The interim storage facilities on Artificial Island are an attempt to buy time for the proponents of nuclear energy while the frantic race to provide safe permanent storage continues. The success of this search has been limited to the spending of large amounts of energy capital which could be invested into conservation and development of renewable resources.

Contrary to conclusions of the Commission and Industry Reports, there is no scientific basis for calculating the likeliness of a major or minor accident, not to mention sabotage, a subject which has been eliminated from consideration by this hearing. Also, without failsafe scientific basis is the data for guaranteeing that the effects of an accident will not exceed a particular level.

In a statement released January 11, 1978, PSE&G spokespersons stated that the only potential

danger of storage tanks is the spent fuel cannisters could go critical; that is, a nuclear chain reaction could occur. Inherent dangers of wet reracking should also be considered.

The Department of Energy Information released in October of 1977, stated that storage of spent nuclear fuel is an issue that cannot await the outcome of longer-term studies for interim resolution, shows that a decision to allow interim storage by Artificial Island has probably already been made. Statements by Utility spokespersons show PSE&G fully expects to be given permission to expand storage. However, the people who live in Salem County should be given the power to decide which technology will be developed in this area. Their decisions we must live with.

It is hoped that the members of the Licensing Board will listen to the concerns expressed by residents at this hearing and make a decision based not on we the experts but on we the people.

Thank you.

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MR. SMITH: Mr. Chairman, before I forget,
I received a letter this afternoon which an individual
wanted into the record. Could I read the name and give
it to the Reporter and yourself?

MR. MILHOLLIN: Yes.

MR. SMITH: I received this letter today from Mark A. Herman, Assemblyman, District 3, and H. Donald Stewart, Assemblyman, District 3.

They wanted it included in the record of the proceeding.

MR. MILHOLLIN: It will be included in the record.

Thank you, Mr. Smith.

Evelyn Boone.

MS. BOONE: Mr. Chairman, I request I speak tomorrow.

MR. MILHOLLIN: Thank you.

H. Joan Pennington.

MS. PENNINGTON: Mr. Chairman, I, too, will defer until tomorrow.

MR. MILHOLLIN: Mrs. Harry J. Taylor.

(No response.)

MR. MILHOLLIN: John Prince.

(No response.)

MR. MILHOLLIN: Theodore Peck.

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MR. PECK: Ted Peck. I live at 11 Glenview Drive, Princeton.

Mr. Chairman, I'm affiliated with a number of church and civic organizations which are opposed to the unprincipled uses of nuclear energy. I'm speaking primarily -- my primary affiliation is with the Safe Energy Alliance of New Jersey.

My testimony is based on moral and ethical grounds and constitutes a challenge to Section 3 of Nu Reg 404, the Nuclear Regulatory Commission's Generic Environmental Impact Study on Handling and Storage of Spent Light Water Power and Reactor Fuel, dated March 1978.

Paragraph 3.0 of Nu Reg 404 outlines three alternative strategies for dealing with the shortage of spent fuel storage capacity. These are as follows:

- (1) Expansion of present in-plant capacity as proposed by Public Service Electric & Gas Company and the petition now under consideration;
- (2) Transshipment of spent fuel from reactors with fuel pools to other reactor pools of available space.

Obviously, an increasingly hazardous and controversial option.

(3) Continued storage in existing pools

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up to their capacity as presently designed and then shutting down the reactors. This is shown as the termination case.

Nu Reg 404, in its section on Findings, recommends the first alternative. I, on the other hand, recommend the third. My reasons for doing so are as follows:

It has become increasingly clear that nuclear waste represents an unprecedented and unparalleled threat to public health and safety. The ultimate reason for request by Public Service and other utilities to increase spent fuel storage density is that a moral decision has been made at the highest level of the U.S. Government that at this time there is no central storage place for this material that has been persistent with the health and safety of the general public.

Why then should it consider insisting on the health and safety of the people in Salem County to store it here?

On Page 54 of the Subgroup Report on

Alternative Technology Strategies for the Isolation

of Nuclear Wastes by the Interagency Review Group

on Nuclear Waste Management, dated October 1978, I

find the following statement referring to spent fuel

storage basins:

Large public health consequences could result in an accident, an eruption, if the fission gases escaped from the containment system. The Utility undoubtedly said the probability of such an accident is extremely low.

My answer to that is taken from a policy statement on the ethical implication of environment production and use which was adopted last Fall by the National Council of Churches, which states it is a priority to recognize human ability and to assess risks, and to predict the possibilities of their realization is not equal to the enormity of possible consequences of human action. In the absence of knowledge and faced by possible catastrophe, it is appropriate to recommend prudence and caution.

In this period I urgently recommend that the request by Public Service Electric & Gas Company be denied.

216 1 MR. MILHOLLIN: Gladys Brenden. 2 (No response.) 3 MR. MILHOLLIN: Dorothy Elgoridge. (No response.) MR. MILHOLLIN: Lawrence Elrod. 5 (No response.) 6 MR. MILHOLLIN: Margaret Wassen. (No response.) 8 MR. MILHOLLIN: Daniel A. Rita, Jr. 9 MR. RITA: Daniel Rita. I'm from Mount 10 Holly, New Jersey. 11 I'm affiliated with an organization called 12 the Sea Alliance, which is opposed to nuclear pro-13 liferation and construction and promotion of nuclear 14 power in our society. 15 Sir, I did not come down here to talk about 16 whether fuel rods should be stored 20 centimeters 17 apart or 50 centimeters because I don't think that's 18 what the real problem is in this case, and I wouldn't 19 drive 50 miles to talk about 30 centimeters. 20 I did come down here tonight to talk about 21 the truth as I believe it to be and how the NRC's 22 recent decision to close five nuclear power plants 23 relates --24 MR. MILHOLLIN: Excuse me. I'm going to have

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to interrupt you.

I'd like to say that the rules on photography for these proceedings are that the photographers may take pictures but have to remain in one location.

Could I please ask you to do that? It's very distracting to the Board for you to move around. The Board is trying to concentrate on what people are telling us, and it makes it hard for us to do that.

PHOTOGRAPHER: May the photographers proceed past the barrier?

MR. MILHOLLIN: No. You may take any pictures you like beyond the barrier and then stay in that position. That's the rule the Commission has adopted for these hearings.

PHOTOGRAPHER: That's not a very good position.

MR. MILHOLLIN: Mr. Rita, go ahead.

MR. RITA: The point I was trying to make is that for the first time the Nuclear Regulatory Commission stood on its two feet and started to regulate, and I really think that's important. There was information that showed if there was a severe earthquake, there could be a meltdown of catastrophic proportions. There's indications that could be possible.

Now, what significance does this have to the spent fuel rod storage? I think it has everything to do with it. It's a fact that one of the most highly-regulated industries in the world was able to get through a faulty system.

Now, how is that possible? Because all the PR that's been put out by the NRC and by all the industry is almost incredulous to the public that this type of thing could happen, but it happened. This pressure containment system business, this was something that wasn't supposed to happen, but it could happen.

Now, we're getting all kinds of assurances from the industry, a lot of people, that there really is going to be a solution to the waste storage problem, long-term storage. I believe that the industry should not be able to operate under presuppositions that there will be a solution to this problem because I believe

that there will not be a solution, a long-term storage solution. If you really believe there is a long-term storage solution, I would really like to know about it because I really haven't heard of anybody in the United States coming up with one site in which they could store this garbage, one site. I'm waiting to hear one site in the world where it could be put safely, or one process which can be used and which could be adequately stored.

What I'm urging the NRC to do is to continue to stand on its feet, like it did, in calling these five nuclear power plants before them and saying show just cause. What I'm saying is that what you have to do, what you must do to protect us and our children is to say we want you to close down the plants; we will not generate anymore nuclear garbage until, in fact, there is a long-term solution.

If you cannot stand up and say that -- I don't want to come down too hard on you, but I'm just saying you really lose credibility before the public because how can we believe you when you're talking about 50 to 20 centimeters, a different of 30 centimeters of storage, when we know the real issue is the long-term storage.

I'm saying in order to restore credibility

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before the eyes of the public, you have to seriously consider either (1) stopping the entire industry, which is what I'm suggesting that you do, until this problem is solved. I think that's what the real issue is and that's what it has to come to grips with.

If, in fact, the entire industry has to close down, as those five nuclear power plants have to close down, then so be it. We accept that. I accept that for myself, my children, and I accept that for my community, and I think we can deal with it.

Thank you.

MR. MILHOLLIN: Thank you, Mr. Rita.

Sid Goodman.

(No response.)

MR. MILHOLLIN: Brian Graff.

MR. GRAFF: Brian Graff, Malaga, New Jersey.

It's kind of interesting. I believe I'm standing in front of a few people here who may not realize it but they may be some of the most powerful people in the world because the decisions that are made may affect a large number of people for generations.

My particular area of experience and study is in diet and health, and what I'd like to address tonight is the radiation levels that are accepted as safe. As we've seen over the years, the levels that

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have been accepted as safe have been reduced, and in the scientific community there's a lot of questions as to what level is actually safe.

The particular area that I have looked into is in regard to body cancer in the United States. We have the highest rate of cancer in this country.

Now, the relationship I want to draw on this particular instance is that we are also one of the highest consumers or one of the greatest consumers in the world of animal products. I think we all realize that in the food chain all radioactive materials are multiplied many times, and so as you move up the food chain you have a greater accumulation of radioactive materials.

Now, in the human physiology, and particularly in regard to cancer, they're coming to find out more and more today that the relationship of many different factors — in fact, the word that probably best explains the effect that I will try to explain is called synergetic. That we are subject to many things in the environment, including our own emotions and own mental processes that have effects on the cells.

In the particular case of body cancer, I don't know if we've ever stopped to realize it but our bodies are constantly being radiated. In other words,

as the food passes through the food chain, it's only in the stomach a short period of time, but the bodies constantly have material in it that has radioactivity. So, we are getting a low-level dose of radiation.

So, in truth of fact, we're consuming a high animal diet as we do in this country. We in turn have a high level of body cancer.

I'm not trying to say that this level or this amount of body cancer is caused solely by radiation. As I say, it's a synergetic effect.

Realizing this, it puts great question on what is a safe level of radiation and what is a safe level of an amount that can be released from a nuclear plant.

I think to talk about expanding the amount of waste that can be stored in any given plant or the whole future of the Nuclear Industry I think is a very serious question that has to be looked into because it's touted that no one in the public has ever been hurt by nuclear power, but I think those of you that are experienced and knowledgeable about radiation --

It's not so simple as Dr. Gossman says. If a person gets cancer, it doesn't have a flag there and says I came from being exposed to radiation.

So, I'd like you to take this into consideration.

Thank you.

MR. MILHOLLIN: Marvin I. Lewis.

MR. LEWIS: I'd like to ask Barry Smith on the record — he stated on the record you could walk over to this nice, little library down here and get the EIA, Environmental Impact Appraisal on this. I walked down to that nice, little library there. There were two beautiful NRC Staffers there trying to get that beautiful stable into order. We found a few documents, yes, we did. Didn't find an EIA but we did find a few documents, and I thank them for their help.

Now, I'd sure like to get that EIA, Mr. Barry Smith. Would you send it to me, please?

Marvin Lewis, L-e-w-i-s; address is 6504

Bradford, B-r-a-d-f-o-r-d, Terrace, T-e-r., Philadelphia,

P-h-i-l-a-d-e-l-p-h-i-a, P-a., 19149.

If you can't get it tomorrow, you can call me at 215-CU 9-5964.

I hope that you get it.

Thank you, thank you very much for handing me this. I hope you're kind enough to get the Intervenors the copies of all the paperwork that they requested today, also.

MR. MILHOLLIN: Thank you, Mr. Lewis.

MR. LEWIS: That's not my entire statement.

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That is an aside, an aside I felt had to be made because it was made on the record incorrectly.

Now, my statement concerns the seismic earthquake considerations to be raised in expanding spent fuel storage pools. As mentioned earlier, there have been, to my knowledge, in the last two days, five nuclear power plants closed down by NRC action: Beaver Valley Shipping Port Plants Nos. 1 and 2, Fitzpatrick and Manyak. Supposedly from newspaper accounts. I haven't gotten the information from the NRC yet.

These were done due to errors in the computer analysis or the computer programs that were used.

Now, as far as I know, the computer programs were

ANSYS and SAP IV.

Now, as far as I know, by going over to the nice, little library down the block here and looking it up with the NRC Staffers' help, Ellen and Jonah, these were the same programs used in those nuclear power plants that were used here to determine the size and specifications and considerations for these spent storage pools.

One of my questions is now since we've closed down these five nuclear reactors because of this error in the computer code that was used to determine the size and considerations at these five nuclear reactors,

how about just taking a look at these spent storage pools and finding out if you made the same silly computer error?

All right. I think that's straightforward.

My second point is about fuel rod degradation.
Unhappily, I don't have the Regulatory Guide number on
it, fuel rod degradation. I'm sure Mr. Abraham can
get you a regulatory number on it. I don't have one
with me today.

Anyway, what it is, when you have these fuel rods in a reactor, they tend to crack a little, twist a little, degrade a little. All right. There are specifications of how much they're allowed to degrade before they have to be removed from the reactor. Now, you remove these at the end of their lifetime, whatever it is,30,000 megawatt days, thermo power, all sorts of considerations, and you put them in a spent fuel pile. All right.

Now, when you had the original design considerations for these spent fuel rods, fuel rod degradation was not originally considered because it wasn't even known. It happened later, after reactors were used for a few years.

Now, I have gone to the design work on your -- well, Salem. It's not yours; it's theirs.

I'm pointing to the desk with the Utility Company -- their spent fuel pool design documents. I have looked through their spent fuel design documents, and I've got to admit there's a lot of them.

I might have missed it, but I have not seen in their spent fuel pool documentation on expanded loading -- expanded spent fuel storage how they have taken into account the fuel rod degradation, which includes a lot of geometric changes, a lot of twisting, and what have you.

Now, the next thing I want to go to, and I hope you don't feel I'm jumping around too much because I am --

By the way, I do have a reference on the degradation fuel rod integrity, but it's not the Reg Guide, Reg Guide Reference, Regulatory Guide Reference. This happens to be a current events. "Power reactors - United States NRC," 1 May to 30 June '77, and the contact person in NRC is Theordore C. Cintula. So, he might be able to help you with that, fuel rod degradation.

The other thing I wanted to bring out was Boran dilution, the same reference, Boran dilution.

What it is is although the K effect -- are you familiar with the K effect? So I don't have to go into it.

The K effective and the spent fuel rods is not calculated using how many Boran you have in the water. In other words, theoretically, whether you have Boran in the water or not the K effect is calculated and it doesn't take that worry into account. However, it is a part of the safety problem that the Utility has brought on to the water to make sure that that K effective is even better than the calculation would suggest. All right.

So, it is a point of safety that the Boran dilution in this water still be there. Now, unhappily that the Boran still be in this water in the spent fuel pool, okay. Unhappily, as has happened at Florida Power Corporation, sometimes valves stick, one thing or another, and the Boran doesn't get there. Sometimes something else gets there, maybe sodium hydroxide.

I wonder if you would take into the fact that maybe there is a failsafe system so that the chemistry of the water in the spent fuel pool is always correct.

I hope that isn't an unfair request.

Let's go on. Now, it's still on seismic and it's still on how the seismic affects the spent fuel

storage pool. I have a reference here, the only one I have, otherwise I would be glad to give it to you for the record. It's Science Volume 201, 15 September '78, Page 1001, entitled "U.S. Earthquake Hazards - Real But Uncertain in the East."

Now, there's a lot of points in here but the major point is that the way the NRC Staff has been calculating groundshaking versus earthquakes may have grossly underestimated the earthquake considerations here in this region. Namely, we happen to be at the bottom of the Ramapo Fault, and this is one of the things mentioned here.

Along that line, I just walked into a house up on Rendon Drive, and there was a crack in the ceiling, and in casual conversation I found that crack was due to an earthquake just a few years ago in this area.

It does bring a question to my mind,
especially since the experts are questioning the NRC's
approach to seismics in this region. There's a lot
more, of course. For instance, in the case of an
earthquake, there's a question of liquefaction of the
sands upon which the whole Artificial Island stands.
In other words, the plant is not built on bedrock; it's
built on sand, medium and fine sand.

By the way, again, I have to thank the NRC Staffers back there for helping me over at the library.

There is a question of how this sand will act and react, or will it liquefact, liquefaction, under the action of an earthquake and what the result on what you have out of that will be.

Now, I've gone into a lot of detail in my presentation. I fear the detail confuses the issue.

I'm not saying I don't want it checked into. I honestly do want it checked into, but I'm afraid the detail does confuse the issue a bit.

I am against nuclear power plants. I'm sure

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that nuclear power plants kill people. This is not my data. The NRC puts out this data. The NRC has put out this data in the Perkins case. The NRC has put out this data in almost every case that I have looked into.

The only reason it appears that nuclear power plants kill few people is that it's very artificially cut off. Emergency EPZ's are cut off 50 miles. You look at time. Well, when you look at an analysis of the most exposed individual, are you really looking at the most exposed individual? No. You're looking at a guy who is living next to a nuclear power plant at the fenceline for one year and you're following him after he moves away after that year for 40 years. That's called the 40-year chronic dose.

This is what's happened to the analysis.

It's very, very artificial. There's a million and one assumptions that are questionable, and you get these very, very low numbers. I can get low numbers, too.

I can go into Reg Guide 1.109 and pick any number I want using any assumptions I please. Now, if I'm the Staff and I can make the assumptions, I can get any number I please.

I appreciate the note from the back agreeing with me.

This is my point. We're killing people. You have no right to kill people.

MR. MILHOLLIN: I might say again that anyone who wishes to make more specific detailed comments in writing may do so in the form of a letter or any other appropriate communication to the Board.

Assemblyman Herman.

Is Assemblyman Herman here?

(No response.)

MR. MILHOLLIN: Congressman Hughes.

CONGRESSMAN HUGHES: I have a statement that I'd like to read, if I could.

First, I want to apologize. I have a very bad cold and I'm just about losing my voice, if you'll bear with me.

I very much appreciate having this opportunity to speak tonight on a subject of great interest and concern to many in the vicinity of Artificial Island, namely, the expansion of spent nuclear fuel storage facilities at Salem 1 and 2.

I say this is a subject of great concern because we have found in recent years that many of the practices and policies relating to nuclear power, which were accepted as gospel 10 or 20 years ago, are increasingly being called into question. The Rasmussen Report, for example, was once heralded as the final word on nuclear reactor safety, but has now been questioned by the NRC. Storage and disposal practices for radioactive wastes which were commonplace in the early days of the nuclear age have now been found to be very dangerous, resulting in a massive effort to clean up and contain uranium mill tailings, and other radioactive waste materials. Similarly, low-level radiation, once thought to be relatively harmless, is becoming a source of increasing concern to

scientists and health care professionals, as is reflected in a very recent report issued by the Department of Health, Education and Welfare. Finally, in only the past two days, the NRC felt it necessary to order the shutdown of five nuclear power stations because of miscalculations on their ability to withstand damage from an earthquake.

It is in this context that we are addressing a proposal to more than quadruple the spent nuclear fuel storage facilities for at least two of the four nuclear power stations that will someday be operating just a short distance from where we are meeting tonight. Many in this community, including myself, deeply appreciate and respect the well-intentioned assurances we are receiving from Government, Industry and the Scientific Community, to the effect that this expansion is the best approach to our immediate problems of waste storage. By the same token, however, those voices are far from unanimous, and the question must naturally arise whether, in the cold light of additional scientific discovery, these assurances might be, like the assurances of 10 or 20 years ago, in error.

In general, I have not opposed the concept of nuclear power, because it represents one avenue for obtaining a significant portion of the energy this

nation needs to maintain our standard of living, to provide jobs, and meet the demand for progress. Those same reasons, however, make it all the more necessary to tie up all the loose ends that are so apparent in the field of nuclear power, and attempt to resolve some of the most long-standing and nagging problems.

Unfortunately, it seems that our nuclear policies have been typified more by incremental regulation, rather than long-term decision-making. In other words, we have not been doing today that which can be put off until tomorrow. Just as we have no plan for the ultimate disposal or decommissioning of these four nuclear power stations, we likewise have no plan for disposing of the radioactive by-products of these plants -- spent nuclear fuel -- which is a problem that is already upon us.

Nationwise, we have allowed nuclear wastes to accumulate at reactor sites because we assumed that nuclear fuel reprocessing would be an integral part of the fuel cycle. Now that reprocessing and recycle have been deferred indefinitely, we are going to change our policy, once again, because we assume that some other alternative, such as permanent disposal in geological structures or away-from-reactor storage, is going to become available. We are basically saying,

"We'll cross that bridge when we come to it." I submit, as emphatically as I can, that this approach to a potentially dangerous technology which generates many tons of hazardous by-products is not in the public interest.

Regulatory Commission and the Electric Utility Industry to begin addressing this issue in a concrete and positive manner. While everyone in Washington and the Utility Boardrooms are busy pointing fingers at each other, it is the people right here in Salem County, and similar communities across the nation, that must live their lives daily with the direct consequences of the failure to adopt and implement a meaningful and effective policy.

There are several myths which continue to permeate our official thinking on this issue, which I feel have contributed in large measure to the dilemma we are now facing. The first such myth is that the Nuclear Industry is an infant industry, that cannot stand on its own feet without Government assistance and intervention. That may have been the case 20 years ago, but it is not the case today. Nuclear power in this and coming decades must be regarded as a mature technology, and it's time that it finally addressed

the most pressing issues relating to nuclear power, and in particular, the nuclear fuel cycle. In the coming years, we must either have a Nuclear Industry that has tied up all of its loose ends, or we should seriously reconsider whether there is a place for the Nuclear Industry in our domestic energy economy.

I am more than dismayed that, when we discuss the issue of nuclear wastes, it is the Electrical Utility Industry that is the last to be heard with positive proposals. It seems to be taken for granted that it is the responsibility of Government, and Government alone, to develop a nuclear waste storage and disposal strategy.

Yes, I am aware of no particular statute or policy that would preclude an electric utility from coming forward with an application for away-from-reactor spent fuel storage. Nor am I aware of any policy or statute that precludes the NRC from considering such an application. Moreover, if coming forward with proposals by industry does not amount to a legal obligation, it is the very least amounts to a moral obligation. The Eletrical Utility Industry has not hesitated to build nuclear power plants and collect the profits, knowing full well that spent nuclear fuel will be created from these operations. The time has now come

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for that same industry to involve itself with the more difficult and dirty end of the business, namely, the proper storage and disposal of spent nuclear fuel.

The second myth that should not be part of our thinking goes directly to the heart of this proceeding. Many are moving forward under the assumption that, by this application, we are merely considering a stop-gap measure for spent nuclear fuel storage until such time as another approach becomes available. That's not the case. What this application, in fact, represents is a proposal for a long-term reactor site storage of spent nuclear fuel. We're not talking about four or five years as was originally contemplated but rather 15 years or longer. With four nuclear power plants in operation, moreover, this is likely to become one of the largest facilities of its kind for commercial wastes in the entire nation, and if in 1990, or 1995, no alternatives have become available, there's no doubt in my mind that we'll be right back here again to consider yet another expansion or addition of spent fuel storage pools.

I don't think we should cross that bridge when we come to it. I think we must cross it now and address this issue in its entirety once and for all.

If we address the issue by granting this amendment,

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let us not kid ourselves into thinking we've delayed the decision to some future date. By such an action, we will have backed into a policy of reactor site storage, and the application should be considered in such terms, not in superficial terms.

Just as importantly, if this amendment is granted, we will have demonstrated that although we have a means to adopt a comprehensive solution to this problem, we do not have a will to do so. It's very difficult for me to believe that America, the nation which pioneered the development of nuclear technology, should be absolutely mired down in a swamp of regulatory indecision and procrastination on spent nuclear fuel disposure. Virtually no other modern nation in the world has a policy of long-term reactor site storage such as the one we are contemplating tonight. nations such as France...West Germany...Sweden...Great Britain...and Japan, nuclear waste is kept at reactor sites only long enough to serve the immediate practical purpose of allowing the greatest amount of heat to decay over a period of a few years. Thereafter, it is removed to some other place. Moreover, in a number of those nations, it is the responsibility of the electric utilities, not the Government, to come forward with a plan for nuclear waste management.

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In contrast, tonight we are faced with a plan for long-term reactor site storage, which has been placed on the table on a "Take it or leave it" basis. That is probably the worst possible basis for making decisions in the public interest. Equally as troubling is the fact that long-term reactor site storage was not part of the original hearings and licensing process for Salem I and II. As such, the proposed amendment represents a breach of faith with members of the public and this community who participated in the original proceedings, because we are dealing with a substantially different plan for waste management, with corresponding differences in assessing the risk factors. As a result, all of us are now in the extraordinarily difficult position of either granting this amendment, or forcing Public Service to mothball billions of dollars worth of electrical generating equipment. I submit that we do grave damage to the public-hearing process and the importance of publicinterest decision-making if we allow ourselves to be limited in this manner. Between the two extremes of reactor-site storage, and closing the plants down, there are numerous alternatives, and it is more than likely that the best answer will be found among those alternatives, and not at the extremes.

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It is very important to note at this point that it is the specific responsibility of the Nuclear Regulatory Commission to regulate nuclear wastes through the licensing process to protect the public health and safety. Moreover, it is the only agency in Government that has the authority to do so. If the Nuclear Regulatory Commission does not use its authority to address this issue, we will once again be regulating on the basis of assumption — in this case, an assumption that this issue will somehow be addressed by someone.

Unfortunately, it seems that the NRC has done everything it can to duck its responsibility to use its licensing powers to regulate the storage and disposal of spent fuel in the interests of public health and safety. Only last year, the NRC was successful in defending a court action which sought to force it to address this issue. While the NRC was successful in its defense, I doubt that this will contribute very much to overall public confidence and respect for the agency. I also note that one of the bases for the Court's decision was the NRC's anticipation that the Energy Research and Development Administration would "...apply for a license for such a facility in early 1980 or before," and that "...the E.R.D.A. goal is to have an operating high-level waste repository at

the soonest possible time, namely 1985." Since the Department of Energy submitted only a portion of proposed legislation to implement this policy only in the past few weeks, it seems that we have seen yet another assumption fall by the wayside.

Under the circumstances, I feel it is not only appropriate, but also essential, for the NRC to now invite Public Service to submit alternative plans, up to and including a proposal for away-from-reactor storage, or an independent waste storage facility.

Such a proposal should then be evaluated by the NRC in light of its statutory authority and responsibility to protect public health and safety through regulating the possession, use and disposal of radioactive materials.

If such an acceptable proposal is not forthcoming within a reasonable period of time, it is clear
that we are dealing with a technology that has not
reached maturity, that cannot adequately answer the
unanswered questions, and which cannot pass muster as
an acceptable energy source. The very minimum we
should expect from any energy source which is to come
into widespread use, in my judgment, is a complete
fuel cycle that addresses all of the major issues
involving the public health and safety. That is

not the case today, and it is not likely to be the case in the future, if we continue to regulate this industry on an incremental basis.

If, on the other hand, we wish to meet this issue head on, here and now, I am convinced that we will be more than equal to the challenge.

Accordingly, I believe it is incumbent on the NRC at this point to assure that this proceeding addresses the entire scope of this problem, and not just a few isolated fragments. We must look at the prospects for expanded spent fuel storage at all four reactors, and not just for one or two. Just as importantly, we must look very closely at all the alternatives available to us, and not just the most extreme alternatives.

In addition, we must recognize that this is a plan for long-term reactor site storage of spent fuel, a policy which is not met with favor by the scientific community or any other nation I am aware of. Even if it is presented to us as a stop-gap measure to delay the day of reckoning, it is our responsibility to recognize the proposal for what it is and deal with as many of the problems as we can now, rather than in the future.

Finally, and most importantly, we must bring

an end to the type of incremental regulation that has brought us here today, and which may bring us here again in the future. We must issue public health and safety regulations on the basis of solid assurances, not tenuous assumptions. We must utilize facts, not expectations, and knowledge rather than speculation. It is only in this way that we can preserve the integrity of the process of making decisions based on public participation, and restore public faith and confidence in the ability of both Industry, and the agency which regulates it, to address the outstanding issues, and make decisions in the public interest.

There is no question that spent fuel storage represents a difficult problem. There can also be no question, however, that we have both the technical and legal means for developing a long-term solution to the problem. The only question, then, is whether the Electric Utility Industry and the Nuclear Regulatory Commission will meet the problem head on, or continue to duck their responsibilities. There have been many forums for answering that question, but it still remains unanswered. This is as good a time and place as any we've had before to address this issue.

I hope that we get on with the business of

addressing it.

Thank you so much.

(Audience applauds.)

MR. MILHOLLIN: Congressman, if you wish to extend your remarks, you may by submitting whatever you deem appropriate to us in writing.

which I would like to submit for the record.

MR. MILHOLLIN: It will go into the record.

Thank you very much.

Mr. James W. Shue.

(No response.)

MR. MILHOLLIN: Isabelle Gunthrie Sayen.

MS. SAYEN: Isabelle Sayen, 167 Edgerstoune Road, Princeton, New Jersey.

I'm affiliated with the Safe Energy Alternatives Alliance of New Jersey and also Citizens for Responsible Power Policies, Princeton.

Nuclear power is the most radical energy option we can choose. It is an awesome technology in every respect because it is an unforgiving technology that demands absolutely perfect implementation and control at all stages at all times. It will eventually restructure all our political, economic and social institutions.

We are only fallable human beings, and our technology is only as infallable as we are regardless of which basic laws of nature we derive it from. If we fail in this Utopian scheme, the resulting contamination to our whole ecological system will be total because the toxicity of nuclear radiation is not biodegradable for hundreds of thousands of years.

Nuclear power compared to other energy technologies is in a class by itself as far as destruction is concerned. Every nuclear power plant is a potential military target, a potential nuclear bomb, as well as a terrorist attraction. The health effects of the nuclear genie are particularly insidious and difficult to control safely because radiation is invisible, tasteless and odorless. It causes cancer and genetic mutations even in minute doses over a period of 30 years or more.

No safe level of radiation has ever been proven to exist, and yet nuclear power plants constantly give off low-level radiation, exposing the workers as well as the public. Only now are scientific studies beginning to reveal the linear connection between the long-term incremental effects of low-level radiation and cancer incidents and deaths.

As if the aforementioned drawbacks were not

enough to discourage our radical proponents from their pursuit of the wholly threat of nuclear power, there is a final skeleton in the closet which is perhaps the most hazardous of all. This is the unresolved problem of radioactive waste generated in the field cycle. Because of its toxicity, it is imperative that radioactive waste be permanently isolated from the biosphere.

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The only proposal being considered is to bury the waste in a stable geological formation which, in itself, is a contradiction of terms and a technological accomplishment that has alluded us for over 30 years. At present, no one really knows what it takes to confirm the integrity of a geological repository in operational terms. No coherent criteria of acceptable disposal has been worked out.

Just two days ago, the final version of the White House Interagency Review Group report on disposal of nuclear waste revised its draft report to say the present knowledge was deemed adequate not to select at disposal sites regions but only to identify potential repository sites for further investigation. In other words, the feasibility of safe permanent bureaus will have to be determined on a site-by-site basis, and some questions would not be answered. This can only mean further delay and further uncertainty.

Meantime, the logistical problem of the transportation and disposal of the spent fuel rods is becoming acute. The waste is mounting daily and there is no place to store it except in spent fuel pools. The longer we build up the number of spent fuel rods held at the reactor sites, the more a mess the logistical problem of finally transporting it to the

final waste repository will be.

It is in light of the magnitude of these waste problems that the expansion of the spent fuel rods from 264 to 1,170 assemblies at Salem should be considered. This is not a solution. This is just another contingency plan for temporary disposal by West Valley, New York; Mashfork, Kentucky; Hanford, Washington; and Rocky Flats, Colorado. These are not assuring examples. All these depots have experienced serious leaks of plutonium off site.

Since the spent fuel pool was originally designed as a safety measure to cool off rods and slow down the chance of criticality, what will the long-term cumulative effects of crude grouping density in terms of safety impacts be? If there is a Class 6 through 960, how much would the additional rods add to the catastrophic consequences?

Have alternative solutions been considered?

Have all site alternatives not been considered?

Could Salem I become a permanent waste

facility?

Will the Salem storage pool be used for foreign wastes?

With Salem II coming on line in a month or so and Hope Creek I and II under construction, what are

the incremental impacts of the consecutive waste storage in the late 1980's?

Shouldn't Hope Creek I and II and Salem II be considered now?

Can any of these questions concerning safety be answered satisfactorily now that even the NRC has discredited its own risk assessment study known as the Rasmussen Report?

The negative effects of nuclear industry are so formidable that we must ask ourselves what we are trying to do. Basically, all nuclear power can do is generate electricity. Electricity provides only about 12% of our energy needs right now. These needs can easily be reduced to 8% or more by the year 2000 without any economic hardship or radical changes in our lifestyle through conservation and technical visions such as cogeneration and utilizing alternative safe renewable sources of energy.

Vince Taylor, formerly of the Huristic Group in California -- it's a think tank -- has just done a study called "Energy, The Easy Pass," showing that substituting 100% nuclear power for oil will only save us about 10 to 12% of our inputs. The same is true for all the European countries.

The purpose of Taylor's study was to show

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both the proponents and opponents of nuclear energy what a minor contribution nuclear power actually makes to our overall energy supply. Is it really worth endangering our entire planet to further this one technology?

Clearly, our sense of proportion dictates that when the costs and benefits are weighed for us and for future generations, we must phase out nuclear power and all its self-destructive values and unresolved problems.

Nuclear power is totally unnecessary. There are so many alternatives we can live with. PSE&G's request should be denied.

Thank you.

I just thought you might like to know that
Frank VonHipple, who was a member of the Hughes Report,
who discredited the Rasmussen Report, is doing some
further study on the waste problem. He's concerned
about the way plutonium travels through the food chain,
and I saw him in the market the other day and he said
that he's working on some new material, and I know he
has a very high reputation and it might be a help to
you to get hold of it when he finishes with it. He's
out at the Princeton Environmental Studies Center at
Princeton University.

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MR. MILHOLLIN: Mr. Thomas A. Hancock.

(No response.)

MR. MILHOLLIN: Jeff Tyler.

(No response.)

MR. MILHOLLIN: Carol Barrett.

MS. BARRETT: I represent the CR Club.

Tonight I'm representing the West Jersey Group of the CR Club. The West Jersey Group is the territory south New Jersey which, of course, includes Salem County.

I think you're familiar with the CR Club. It's a national organization.

We have already read press accounts -- in fact, at the Press Meeting I believe the day before, I think February 22nd or February 21st, February 18th, in the "Evening Bulletin" there were press accounts that announced the Federal Nuclear Regulatory

Commission is expected to take a favorable look at this application to quadruple the storage space of radioactive waste.

According to spokesman Frank Ingrahm also in the news account it is stated there are 70 licensed generating plants in the country and about 60 have applied for similar waste storage expansions. Today, about 45 applications have been approved.

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In the application it stated that the spent fuel storage was designed on the assumption that a yearly fuel cycle would be in existence and would require the storage of a single batch of spent fuel for less than one year in the pool. However, since spent fuel is not being reprocessed on a commercial basis and spent fuel storage at an off-site facility is not available, even in the foreseeable future, this additional storage pool is deemed necessary. The time mentioned for storage capacity is through the year 1986.

We ask what then? Is the fact that this application and others having smooth sailing so far in being approved due to the lack of the NRC in providing a facility to permanently store nuclear waste materials?

The policy of the CR Club is the CR Club opposes the licensing, construction and operation of nuclear reactors pending resolution of the significant safety problems inherent in reactor operations, disposal of spent fuel and possible diversion of nuclear material capability in use of waste manufacture.

Regarding the management of nuclear waste,
we're concerned about how we will cope with the growing
amounts of radioactive wastes which are produced by

this power plant, whether there are serious technical problems associated with this disposal. Still more distressing is the basic moral issue raised by such waste.

The fundamental question is this: In exchange for relatively short-term gains, to what extent may one generation jeopardize the safety and well-being of future generations and the environment?

The New Jersey Chapter of CR Club recently adopted a Nuclear Energy Policy for our state. It is attached in this statement, but let me emphasize now that managing and disposing of radioactive waste remains an unrealized dream of the industry. Even after more two decades of research and the expenditure of millions of dollars it seems unconscienable to leave a legacy of hazard to thousands of generations yet unborn, whether they live in New Jersey or elsewhere on this planet.

The CR Club therefore urges that the production of these wastes be phased out. Policy Action No. 3 in our New Jersey policy says Opposition to proposed expansion of facilities in this state for storage of spent fuel, nuclear fuel, and other radio-active material. This certainly applies to the present-ly-addressed application.

New Jersey threatens to become one of the most nuclear-energy dependent states in the country. Alternative sources of energy and a realistic push for conservation are the reasons we believe New Jersey should be following. These efforts have not been seriously advocated or carried out. They cannot be side issues while the dependence on nuclear energy becomes entrenched.

We have many reasons and much evidence to object licensing of anymore nuclear-generating plants. Today, the issue is this application for increasing the spent fuel storage capacity. We request it be rejected. We resist efforts to make schedules for solving nuclear waste problems look like solutions. Daily we are learning of reevaluations of past documents which were the basis for decisions on managing nuclear plants and their wastes.

We're entitled to a moratorium on postponing

plans which seem to be expedient until sufficient answers are given by the Government and the industry. The solutions proposed must be agreed to by those who will pay if the assumptions of the managers are correct. That, of course, includes everyone. Too often we have seen local decisions to welcome nuclear generating plants based on short-term financial gain.

I quote from testimony given by Dr. Martin Resinkoff, who is Chairman of the Nuclear Subcommittee, the Energy Policy CR Club. He said, first, there's a need for an independent evaluation of the Nuclear Industry because of the old boy network that exists. Decisions, very costly decisions, are being based on incomplete information. When four undergraduate engineering students and myself can find tens of thousands of technicians in industry and the Federal agency have missed concerning decommissioning, something is not right. There are other illustrations of NRC oversights which could be pointed out. I believe the Nuclear Industry must be open to public scrutiny and meaningful ways. End of quote.

The statement was made regarding the decommissioning of reactors and repossession radioactive waste.

The Salem Nuclear Generating Station should

be shut down when its present capacity of spent fuel racks is depleted. It appears obvious that drastic measures must be taken to force a facing-up to this problem by industry and the Government.

The answer to be given is do we have an adequate solution to the problem of waste management? Entirely ignored in this discussion is the cost to the people of this country. When and if the real financial costs from beginning to end were calculated and made public, it would astound everyone. We have not been given that cost of nuclear power.

Although the subject of this hearing is only about increasing the spent fuel racks' capacity, the issue is much more complicated, and approval of this application solves nothing.

Thank you.

MR. MILHOLLIN: We have come to the end of the list of those who have written to us to ask for an opportunity to make a limited appearance. So, at this time, we'll turn to those who have just appeared this evening.

We appear to be running a little behind schedule.

There is a sign-up sheet which was on the desk here. I'll read the names from the sign-up sheet. There aren't very many.

The first name is Ruth Fisher.

MS. FISHER: I represent the Sun People Alternate Energy Advocates of South Dennison, New Jersey.

At the outset, you said there were three parties who attempted to intervene. We are the third-party that fell through the cracks of your system and were not permitted to be a part of the formal proceedings. Therefore, we will make a short limited appearance tonight.

This afternoon you said that if the Board feels a member of the public raises an issue that needs to be heard, it will do so. The issue is how can this plant be closed permanently?

These are a few of the documents of the NRC

on waste management. I'm sure you're familiar with lots of them. I show you the size, dramatic printing, and so forth. They look as if they might contain solutions, but, in fact, there are no solutions in any of them.

It is likely that what you may be approving here is a permanent waste storage site. In fact, I don't think it's likely; I think it's inevitable.

I'm very pleased with my Congressman's comments this evening, but rather I wish he had gone a little bit further and demanded that you mothball this plant at once.

You have an obligation, I feel, to permanently close this plant and an obligation to tell us how, the public in particular. Off the record, even if you choose, because I don't know how to begin, and I think very few people do.

I would solicit an answer from you now, if that's possible. I recognize you're taking statements, but it's possible that you might wish to offer me some solution at this point.

MR. MILHOLLIN: I'm sorry, I don't have any solutions in my pocket right now for you.

MS. FISHER: Is it possible I may hear from you in writing?

MR. MILHOLLIN: If you would like to address a question in writing, we'll do our best to respond.

MS. FISHER: I hope you're sincere about that because I certainly will.

The question is, how does a citizen go about closing Salem 1?

(Audience applauds.)

MS. FISHER: Thanks a whole lot. I've never had such a response.

This afternoon PSE&G refused to commit themselves to any agreement that would preclude the transfer of storage from one tank to another. This certainly makes one wary. They are keeping open all their options, and I think we should too.

This afternoon, also, there seemed to be a rush to judgment. You seemed anxious to hurry the intervenors to the proceedings at all points.

Several speakers this afternoon and this evening also have mentioned the five plants that were closed, including Shippings Port. It seems incumbent upon you to study the issue at length so that Salem 1 doesn't become another Shippings Port.

Your Staff also has stated in the past that the Government will have an independent repository

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ready by 1983. I think it was changed to 1985.

PSE&G says it will be running out of space by 1983,
and apparently in the past they have been promised
that this independent repository will be available.

I'm going to also ask if the Government has any kind of additional information that I and many others are not familiar with to let us know at once.

Again, many thanks for your promise. You'll be hearing from me shortly.

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MR. MILHOLLIN: George W. Liggett.

MR. LIGGETT: I speak for the Stop Nuclear Power Group of Atlantic City.

My resolution is to turn thumbs down on local storage of nuclear waste, and the reasons are nuclear power plants are a danger within themselves. Let's not compound the danger by storing radioactive waste within the confines of a nuclear plant.

We know these plants are dangerous because three years ago Hope Creek 1 and Hope Creek 2 were shifted here because there were less people living in this area than in the New Bottom Island area between Philadelphia and Trenton, where Hope Creek 1 and 2 were originally scheduled to be built.

The logic of this move has always escaped me. Aren't the lives of the people in Salem just as valuable as the lives of people living in Philadelphia?

So, when these two nuclear plants were moved to Artificial Island, there must have been a tacit recognition on the part of the NRC that nuclear plants could pose a threat to the lives and welfare of the people in the vicinity of the plants.

Now, if these nuclear plants are too dangerous to be placed in high-density population areas, they must certainly pose a threat to people in

low-density areas. If we store radioactive wastes at Salem on site, we are intensifying the danger in direct proportion to the amount of waste stored here.

We must be aware of the fact that a plant like Salem 1 produces enough radioactive waste in one year to equal the power of 30 Hiroshima bombs. In 16 years, Salem 1 would produce enough waste to equal 480 such bombs. Now, this material wouldn't explode if we have a fuel core meltdown, but the waste would be released to the environment with catastrophic consequences to the area and beyond.

Now, if the stored radioactive waste in four plants were released by a major accident, you would have an overkill in the whole of South Jersey. This is one of the dangers of clustering nuclear plants. A major accident in one plant could trigger explosions in all of them. This is the main reason why nuclear waste should not be stored in these four Salem plants.

Another reason is that you can't permit radioactive waste to be stored. Herein lies the nature of these wastes. Each nuclear plant in one year produces five to 600 pounds of plutonium, the most deadly toxic substance known to man.

Dr. John Kauffman of Berkley, California,

the foremost Nuclear Physicist of the age, tells us that one pound of plutonium if atomized and breathed in by nine billion people would cause lung cancer in every one of them. This is the kind of nuclear waste you will be neighboring with for the next 17 years in this area.

Also, in one year each plant produces two
to 3,000 series of strontium 90. This is a deadly
carcinogenic and has a full life of four to 500 years.
These and other lethal radioactive isotopes like
cesium 137 and cobalt 60 are all waiting to get out
at the first drop of a hat of these storage facilities.

These are just some of the radioactive isotopes that will be stored up for years in your backyard, hanging over your head like the sword of Damocles, and these are the deadly substances that would be released if the plant has a fuel core meltdown.

Moreover, these counts aren't as farfetched as you might think. In the next 20 years
social conditions here might spark terrorist groups
that could bust the intake waterpipes that carry water
to cook the reactor or knock out the electrical system
of the plant. Either one of these could cause a fuel
core meltdown.

Now, we can never predict the future, but we can be forewarned in this case and make the future less of a threat by refusing to permit radioactive waste storage in these plants. Actually, it would be just as easy and much safer to have this waste encased and stored in pools of water at a central Government storage area in an isolated place where there are no people living. All the Government would have to do is build water pools, like they have in Salem 1, and I've seen them, and put in the casks and build a bombproof roof over the whole place. We're doing this now in places like Hanford, Washington. Why can't we continue to do it?

It's safer to store this radioactive waste in the middle of the Mojave Desert, for instance, where there's no chance of a nuclear plant accident triggering the release of the deadly radioactive isotopes in the waste materials. Simple storage would be safer for

the people of Salem and cheaper, too, because then you ratepayers wouldn't have to pay for storage expenses for decades to come.

Another thing for the New Jersey Public

Advocates to be concerned with is the fact that three

Oyster Creek plants will be storing the radioactive

wastes for the foreseeable future, housing a similar

potential threat to Ocean County residents, as we

would have here if this were granted.

In effect, the four Salem plants and the three at Oyster Creek would constitute a nuclear waste storage dump in the State of New Jersey. The volume of waste stored here would not be as great perhaps as at Hanford, Washington, but the effect of the small volume of waste, is ignited distributed over the countryside by a meltdown, would do great damage than an accident to a larger volume of radioactive waste at Hanford, which is more isolated from population centers.

At the risk of being repetitive, for emphasis sake, the specific reason nuclear waste should be kept separate from the reactor area is that if an incoming water-cooling pipe bursts or the electrical system is knocked out, the reactor will heat up to 5,000 degrees within a matter of minutes.

This would trigger what is called the China Syndrome,
The intense heat would cause the reactor to melt
through the contaminant base, burning its way two or
300 feet underground, while at the same time igniting
the waste stored in the plant and scattering the
deadly radioactive isotopes far and wide, contaminating
everything they touched.

Now, according to the Brookhaven Institute

Report of 1963, called Wash 147, a modern nuclear

plant like Salem 1, having a fuel core meltdown, would

kill 45,000 people, cause radioactive sickness in

hundreds of thousands downwind and radioactivate 160,000

square miles of land. The more nuclear waste stored

at the plant site at the time, the greater would be

the damage that would be done, and according to Murphy's

Law, which is just as valid as the Law of Gravity,

whatever can happen will happen.

Now, this is the main reason you shouldn't store radioactive wastes in the vicinity of the plant. If forced by the Government to provide storage for nuclear waste in New Jersey, it would be better to put it in an isolated area where it would pose less danger; that is, if you can find such a place in this highly-populated state.

Now, in essence, we have an issue here that transcends Local and Federal jurisdiction. We have a problem that should be settled by the State Legislature. This issue is actually part and parcel of the Radio-active Material Waste Management Act of 1979, which is being studied in Congress.

Now, if the present amendment to this Act is passed, each state would have the right to decide if it wants to be a repository for nuclear waste, and this is exactly what is being considered here tonight, a repository for radioactive waste to be stored here for the next two decades. Since this is the case, the decision to build storage space for future nuclear wastes at individual plants should be referred to the proper State authorities for adjudication.

Now, if we find no eventual solution to our nuclear waste storage problem, it would be cheaper and far safer to close the four Salem nuclear plants and

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convert to coal-fired plants.

MR. MILHOLLIN: Can you conclude your remarks?

MR. LIGGETT: Just about a minute.

-- coal-fired plants like we had at Beesley Point. Did anyone ever hear of a worker at Beesley's plant or the people living near it being hurt by the operation of the plant? I have never heard of this instance happening.

Now, the fruits of our nuclear power program are beginning to show up in the failure of the Federal Government to find safe and adequate storage places for our radioactive wastes for nuclear plants. Having failed in its mission, it is passing the buck to build up places like Salem, which doesn't deserve it.

It is too dangerous and too precarious for the people in this area to live under a cloud of danger in such close proximity to nuclear waste storage depots when the people here have no part in the decision to build and operate these nuclear plants and be responsible for the storage of these deadly wastes.

We must throw this problem back in the lap of the Federal Government where it belongs. So be it.

MR. MILHOLLIN: Maryann Fieux.

We are, I think, not going to be able to hear from everyone, perhaps. I would encourage all of you

to be as brief as you possibly can. We'll stay a little late to try to hear as many as we can.

MS. FIEUX: Pomona, New Jersey.

Nuclear energy is unprecedented in respect to the hazards that can occur. Accidents can happen and have happened. People are involved here and they are the ones that are affected.

I think that we have gotten into a situation too fast and too soon to satisfy our needs. Econimics are also involved here, and previously human beings have the capability of recovering econimically but in a case of aridation being radiated, it's not as reversible.

I question the advisability of expanding Salem's spent fuel storage capacity on the grounds that concentrating hot waste may result in a serious accident.

Dr. Helen Coldecott has suggested overpacked spent fuel could melt down under certain conditions. Storage pools were designed for temporary storage and should be used solely for that purpose.

I would like to know if the Nuclear Regulatory

Commission has completed independent study and experi
mentation on the effects and possible reprocussions

of repacking, and if so, what the results were and if

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the report is available to the public?

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MR. MILHOLLIN: Mr. Albert Gant.

MR. GANT: I'm here tonight to present a resolution from the Pennsville Township Committee.

The resolution reads as such:

Whereas, conferences are scheduled to be held March the 15th and 16th with respect to storage of spent fuel related to Salem Nuclear Plan and Lower Alloway Creek Township; and

Whereas, there are certain amendments proposed which would allow a sizable increase in storage capacity from 264 to 1170 fuel assemblies and further extend the time of storage from four to seventeen years; and

Whereas, understanding the basis for such an extension is clear and to allow the storage to increase amounts of fuel for the extended period of time as proposed raise certain questions with respect to safety and welfare of the residents of that area including the Township of Pennsville; and

Whereas, a disposition of such fuel may involve the roadways of this Township and the precautions and the safeguards which should be involved are unclear; and

Whereas, the question of need for allowing large quantities of fuel to remain in storage for an

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extended time seems arbitrarily unreasonable with respect to the safety and the welfare of the area; and

Whereas, certain oppositions by intervention of interested persons has been undertaken in matters of the application of Public Service Electric and Gas Company, License No. DPR-70, in proceedings number 50-272, who is seeking a permit for such increase of capacity and storage time; and

Whereas, the opposition of such application appears advisable because the question relating to present reserving the health, safety and welfare of the community and to be examined and to be evaluated.

Now, therefore, be it resolved by the Township of Pennsville that it does hereby express its concern that the above subject matter be carefully reviewed, evaluated by the appropriate jurisdiction in such matters of health, safety and welfare of the area including the interest of this Township be preserved.

That on the basis of present understanding of circumstances involved, the Township does hereby support the opposition to the above application and gives encouragement to those intervenors to cause proper evaluation of the subject matter, that it does further express opinion that before such interests are

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granted and permit issued thereof that a definite finding be established to assure the public protection which should be afforded and to warrant the permission to store large quantities of fuel for the extended period of time without proper disposition.

Be it further resolved that a certified copy of this Resolution be forwarded to the United States Nuclear Regulatory Commission, Office of Public Affairs, Region 1, Atomic Safety Licensing Board, so that the same may be presented at the above-scheduled conference.

It's signed by Marks, Chairman of the Township Committee and G. MacDonald, Township Clerk.

It says the aforegoing Resolution was adopted by the Township Committee of the Township of Pennsville at its meeting held at the Municipal Building, Pennsville, New Jersey, on the first day of March, 1979, G. MacDonald, Clerk.

MR. MILHOLLIN:

Mr. Bob Hallowell.

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MR. HALLOWELL: 22 Prospect Avenue, Newark,

Delaware.

In reference to that, my basic feeling as I

was coming up here was that this is a public hearing

and I'm sharing my feelings with the public, and from

the remarks that were made before I wonder -- I really

hope this is a public hearing because it sounds like

everybody out here is saying one thing, and I hope you

hear it and act on it.

Again, I feel like I'm representing the

forgotten tribe here tonight, representing the people

from Delaware.

It is unfortunate that the Salem Plants or

Hope Creek Plants were moved down to this area.

did get it away from a high population up there but

they forgot about us across the state line.

I'm here to make a statement on behalf of

the Delaware Safe Energy Coalition. We strongly

support the efforts of New Jersey in opposing the

unwise proposal put forth by the Public Service

Electric and Gas Company to add more storage capacity

for spent fuel elements at Salem.

The concern over the disposition of

radioactive waste has been echoed across this nation.

California by law has banned further nuclear power

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plants until permanent storage of radioactive waste is a reality, not just a plan on paper. The Wisconsin Public Service Commission has placed a moratorium on nuclear power plants for the same reason. The Iowa PSE has taken similar action. In New York, the remval and final disposition of the waste at West Valley now estimated by the Department of Energy to cost one billion dollars has caused Governors at a recent Governors' National Conference to push for the states to have veto power over the storing of radioactive wastes within their borders.

In our own State of Delaware a bill was passed last year which limits radioactive waste storage to five years and bans the storage of out of state wastes in Delaware, and we've recently had introduced in our State Senate a bill to place a moratorium on nuclear power plants until the waste problem is solved.

There is a pattern under which all these states act. There is a pattern which underlies all of these states' actions, the desire of the citizens to keep their states from becoming nuclear dumping grounds. Here in Salem we find a similar situation, which wastes from outside plants outside of this area may be brought here and stored.

Now, we are asked to condone and approve of the expanding the storage even more to accommodate

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more spent fuel rods. Where will it all end, we ask. The people of South Jersey have been stepped on long enough in this matter, and we in Delaware can't help but feel affected by this.

We do not enjoy the idea of having 400,000 Delawareans living within a 20-mile radius of this plant and then having to read headlines like, "Hazards reported in area nuclear plants," "Nuclear Plant Confirms Massive Kill of Weakfish", "Radioactive Water Leak Totaling 15,000 Gallons," and shutdown after shutdown after shutdown, costing New Jerseyans and Delawareans millions of dollars in repairs and down time.

By the way, I think we have a percentage of the Salem Plant.

We do not want our own backyard to become a nuclear waste dump. Therefore, we as Delawareans join the people of New Jersey in their desire for reasonable limits on radioactive waste storage and urge that PSE&G's request for additional storage be denied.

Thank you.

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MR. MILHOLLIN: Mr. Edward Pitts.

MR. PITTS: I live at 13 North Golf Wood Avenue, Carney's Point, New Jersey.

I represent the Philadelphia Area Project on Occupational Safety and Health Environment Defense Fund.

A community that has the highest cancer rate in the world, it is foolish to consider any experimental design of nuclear waste storage at a time when we are about instituting health programs to save our children. We can ill-afford nor tolerate any added variables to compound a health condition of the community.

Little have we considered our County's first experience of compulsive use of nuclear energy in which citizens have been exposed to nuclear radiation during a partial development of an atomic bomb at a local chemical manufacturing facility just six miles from here, not only as chemical toxicity emanated from the facility but radiation as well.

The ill effects of this irresponsible activity are being felt not only here in Cancer Alley but all the way across the world to Hiroshima and Nagasaki.

I hope the Nuclear Regulatory Commission is sensitive to S genes in the future, particularly

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in regard to ornithology. The original project evaluation had been without detailed evaluation of birds listed on protection programs such as OSPRY.

A number also in embryology have already been observed by a group of veterinarian researchers in Texas.

Trappers in Salem County have no need for contaminated animals, nor farmers for contaminated land, nor children for the threat of escalating disease.

Formal sanctioning of the proposed storage can only be regarded as an insult to an already violated wildlife and a slap in the fact to all County residents, particularly minorities, who are experiencing the highest toxicological disease rates of the groups here in the world.

It is time we stop the rape of the land and prostitution of the people. As the oldest English-speaking County in the Delaware Valley, Salem County should be designated as an energy and historical conservatory. We should put nuclear waste to pasture and close the barn doors to any form of toxicology in Salem County.

MR. MILHOLLIN: We have now completed the list of those who have written in and those who have signed up here on the desk. Now I'll just ask for you to raise your hand if you would like to be

recognized.

MS. JONES: Jean Jones. I'm a resident of Greenwich, New Jersey, which is probably closer to the nuclear plants than many parts of Salem County. It's just across a great protective barrier known as the County Line.

I would like to suggest that my plea to you tonight is to be sincere and honest with those of us who live here. My only qualifications to speak to you are that I'm a local taxpayer and a mother of eight children. I've been concerned about this problem for many, many years, mainly because of my children.

I won't be around when the problems of this storage come to a head, but they probably will and my grandchildren, and I feel a moral obligation to them. I resent the attitudes that have been expressed to me very deliberately by officials of the Electric Company. .

I'd like to call your attention to a small animal sitting on the edge of your desk. It's known as a muskrat. It was trapped this year in the marshes beside the atomic plants and I'd just like to make this comment about that little muskrat.

When the ship in the Delaware Bay, which was used as a public relations device -- one of the

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statements that was made in that publicity was that nothing in this area would be harmed by radiation from that plant except the little muskrats.

I find that very interesting, and there's an example of the thing that is going to be heard.

I think that they ought to at least be honest and not use such obviously devious means of tricking people into accepting these very danger wastes and the whole plant idea.

Another statement that was said to me by an official of these plants was that should I have any objection to the wastes storage plants, which I believe in the venacular are called swimming pools; that then I might enjoy receiving them back in my Township as a recreational facility in which my children could swim.

Gentlemen, such treatment of the public is unexcusable. This is something I want on the public record as a statement that was said to me. My plea to you is to please be honest with the public. You will accept the statements that were made here tonight as being extremely thoughtful presentations.

I wish to concur with everything that has been said here tonight. I found Congressman Hughes' statement one of the best I've heard from an elected official in many years, and I certainly wish to concur with that statement.

Also, I would like to request that the General Electric Reed Report be made public. I would like to receive a copy of it, and I think that anyone here that wishes to have a copy of this report should make that known.

This report is an in-plant report from

General Electric that claims 27 errors and safety

problems, and I understand that report has been

covered up. I think it's time this be stopped, and

at this point I would like to request a copy of it and

hope that it will be made public.

Thank you for your time.

MR. CAROTENUTO: Raymond Carotenuto, I represent the UURR, which represents thousands of people throughout the State of New Jersey.

Gentlemen, I'm in awe of all of the sophistication that is being represented here because I represent a group of rather simple people and we are, of course, concerned with the health situation here

We would like to know how this is going to be paid for. We are concerned about the rate, rates, the cause of increases and the cost of electric power

as well as gas and oil.

and the dangers of the nuclear problem. However, our

position on this thing is who's going to pay for it?

Now, through our experience in the past few years there has been a rather large credibility gap that has been created. It's become more of a chasm between the regulatory agencies, the people involved with them, and the people they are supposed to regulate, and it has been a direct reflection in the high costs, the large increases in the cost of utilities in the State, as well as throughout the whole United States

In our dealings with these hearings we have experienced much that has caused us a great concern. The concern is we would like to know whether you people sitting at the table, the head of the table, let's say, are going to make the decision on this request or not. Specifically, will you make the decision for approval of the spent pool expansion program?

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MR. MILHOLLIN: Yes. Our decision in this case is the intial decision by the Nuclear Regulatory Commission. The decision can be appealed to a higher body within the Commission, and then it can be appealed to the Commission itself. Then it can be taken to the courts.

Our decision is the first decision in the hierarchy of decisions. If that's your question, the answer to it is yes.

MR. CAROTENUTO: I'm saying you three gentlemen will actually make that decision?

MR. MILHOLLIN: The three of us will decide whether this fuel pool may be modified so as to receive additional spent fuel elements, that's right.

MR. CAROTENUTO: Now, our concern on this in regards to rates. We know the PSE&G as well as your utilities in this State go before the Board of Public Utilities here in the State of New Jersey and they request an increase. They request an increase for millions of dollars, and these increases are based on the cost of operation and the cost of plants, and they are based on how much plant they have and how much spend. So, there's not much of a restriction put upon them as to how much they can spend or need to spend.

Now, we look at it from a dollars and cents standpoint. Just how much is this expansion going to

cost the people of New Jersey in the cost of their electric and how are we expected to pay for this?

MR. MILHOLLIN: Sir, can I ask you to --

MR. CAROTENUTO: I'm going to end right now.

I want to read this because this is a request for our

organization.

MR. MILHOLLIN: Very well.

MR. CAROTENUTO: Utility Users for Reasonable Rates of the State of New Jersey, on behalf of all of our members, associated organizations and the members hereby formally request copies of all minutes, transcripts and pertinent data put forth by all parties concerning this matter at this and any other formal or informal meeting or hearings that will be used, considered or caused and effected in the final decision and/or order deciding this case.

This request is made under the provisions of the Freedom of Information Act, and all other known and unknown New Jersey Sunshine Laws. This information will be used to publicly inform the aforesaid members as to the direct or indirect effect this matter has on present and future utility rates in the State.

Now, since the Board and agencies involved here are public agencies, financed with public monies, we request that all costs for the production of this

requested material be borne out of the public funds of these agencies.

I thank you very much. I appreciate it.

That can be sent to my home, at 11 School House Lane,

Turnersville, New Jersey, 08012.

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MR. WALTERS: Steve Walters. I live at 48 Race Street, New Brunswick, New Jersey.

I'd just like to say to the Board that I'm a big believer in taking responsibility. When I hear one of your members say you're not supposed to get emotional about this, I feel intensely angry because at the same time I feel angry I feel very sorry, and it's an incredible combination because I feel sorry for you, if you don't realize how emotional this whole thing is. If you don't realize your children, your grandchildren, their grandchildren are going to feel this, I feel very sorry for you because you obviously don't understand time; you don't understand feeling; you don't understand a lot of things.

When you take a trip somewhere, you go there and you have a good time. You might spend a lot of money. At the same time you always think about how you're going to get back.

When I went out West I had a certain amount of money; made it out West and had a really good time, but I also had to figure out how am I going to get home.

You're spending a lot of money on nuclear energy here and on nuclear waste, and you're putting it all there, but you don't know how to get back home again. I want to be able to get back to having green

fields, after they've all been blown away by your nuclear reactors. I want to be able to get back to be able to play my guitar wherever I want to rather than worrying this place has been contaminated, this place has been contaminated, you can't play there.

I just want you to remember that Americans have a very great tendancy for doing things and figuring out later what to do about them. We did it in Vietnam and we did it with Richard Nixon.

Figure out now how we're going to get out of this, please.

MR. FRISCO: Donald C. Frisco. I live at 2612 East Robino Drive, Wilmington, Delaware, 19808.

Members of the Commission, members of the public, thank you for allowing me time tonight to air my views concerning the question at hand. It is with great distress and urgency I oppose the proposal to increase the spent fuel storage density out at Artificial Island.

The prospect of having a nuclear power plant within ten miles of my home has made me uneasy since the first Salem one went into testing phase.

When Salem II was announced, followed by
Hope Creek I and II, and DP&L's own insane Summit
venture proposed for our shores, my uneasiness turned
to apprehension. In the ensuing years since Salem I

went on line my apprehension has been followed by
new and alarming reports on the hazards of prolonged
low-level radiation exposure, the seemingly minor
accidents and shutdowns occurring regularly at Salem,
the poor marks given Salem I and other nationwide
reactors by NRC inspectors and the preview of what
could be a monumental disaster that happened last
winter when an oil-laden barge ran aground in the icy
Delaware River near the reactor. Had the barge instead
been one of the new and deadly liquified natural gas
ships scheduled to try the Delaware in the near future
and had the ship's tanks ruptured, we might not all
be here today.

Now, the prospects of increased storage capacity at Artificial Island, along with the greater changes of mishap occurring during transportation of spent fuel to Salem from outside reactor sites, a fact that is not supposed to happen, but one that will be given future approval if the present regulatory process continues, forces me past apprehension and into angry. Thanks to the recently Price Anderson Act, should an accident of any consequence occur at the reactors, the storage pool, or on the busy highway near my home, I stand to lose everything I've worked to save for with virtually no hope of any compensation whatsoever.

It is for these reasons that I have journeyed to Salem to night to ask you, the members of the Commission, to deny PSE&G's request for increased storage capacity that faces you now. The welfare of all of us in this area once again rests on your shoulders.

Thank you.

Take 25-1 WP/RD

MS. SCHEULE: Linda Scheule. I live in Mannington, New Jersey.

I'm a community health nurse in this area and I'm also a potential mother. I think both of these reasons are enough to stop the nuclear plants where they are.

I'm already busy in this area. I have a high cancer rate. I'm also a respiratory cancer nurse, and we have a high lung disease rate. I don't need any more disease or illness in my patients.

As a potential mother, my fetus is very important to me, and I don't want a genetic problem.

I oppose the expansion and I wish you'd deny it.

Thank you.

MR. RODEN: My name is Paul Roden. I'm here tonight representing the Keystone Anti-Nuclear Alliance in Philadelphia.

The Keystone Alliance, which is a grass-roots group, is opposed to nuclear power in the Philadelphia area. We're also advocating a synergy policy of no rate hikes for residential consumers, safe newable energy sources such as solar, development of a massive conservation program, energy policies that create more jobs such as solar and conservation, and democratic control of energy policies.

I'm here tonight because Philadelphia

Electric has 42-1/2 percent interest in the Salem I and

II plants. Public Service Electric and Gas of New Jersey

is one of the other utilities involved with Salem I and has asked the NRC Board to allow it to increase the capacity of its nuclear spent fuel storage pool.

Our answer to this request is no, no way.

Why do we say no? We feel that the nuclear power is foolish in the first place and should not continue anywhere because it's too dangerous, unnecessary, and too expensive. By increasing the spent fuel storage, we are risking a catastrophe. You are playing a dangerous game of Russian roulette, with all the people in the Delaware Valley unknowingly as participants.

It's not dealing with the unsolved problem of what to do with the waste at the back end of the nuclear fuel cycle. An accident at the spent fuel pool would be a greater catastrophe than a core metaldown, or what has been called the China Syndrome because there's more poinsonous radioactive isotopes in spent fuel pool than a reactor where it is generated over time.

It's the technology that says it won't leak. Well, what about terrorist sabotage or the event of a war? Again, no acts from God are permitted.

How can PSE justify increasing the capacity of the spent fuel pool? If the alternative to their request is shutting down Salem I, that is exactly what we want. Nobody should be allowed to knowingly risk thousands of people's lives and welfare because they don't know what to do with their nuclear garbage.

Low-level radiation and the risk of a China

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Syndrome from operating nuclear plants is one thing, but stop-gap measure such as increasing spent fuel storage is playing with the devil. It's an unnecessary risk, and to allow it to happen speaks of madness and insanity.

We don't want nuclear power or nuclear waste. Let's shut them down, find a solution for the wastes we have and not make any more. The NRC should not grant PSE&G's request to increase the spent fuel reactor pool.

Thank you.

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Take 26-1 WP/RD

MS. LORUP: Suzanne Lorup.

I would like to represent a group of U.S. citizens who haven't been taken into consideration tonight: our wildlife.

We have already minimized their natural habitat incredibly. Now certain members of our society have tried to make up for this wrongdoing, but now, when and if we do have a radioactive leakage, who can explain why they can no longer drink their water or live on their land?

It is ridiculous to assume that this great hazard to wildlife will have no effect on humans as well.

Thank you.

MR. KILLIAN: Bob Killian. I live at 301 Branch Avenue in Little Silver, New Jersey. I'm affiliated with the Hudson River Clear Water Incorporated and Sea Alliance of New Jersey.

I would hope that the Board will consider that as the number of spent fuel assemblies increases, he danger of accident and leakage will also increase, and to store this most deadly substance on an island created artificially by man and subject to tidal and geological effects presents and unprecedented and totally unacceptable threat to the health and wellbeing of the people of Salem County and surrounding areas in New Jersey, Pennsylvania and Delaware.

Unlike Congressman Hughes, I do not support nuclear power at all, particularly because it's my

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feeling that the members of one generation have no right to produce a substance, plutonium, that will demand continuous vigil by hundreds of generations to come and will remain a threat to humankind for a quarter of a million years.

I recommend that the NRC not grant the amendment to increase the storage capacity at the Salem generating plant. Further, I would ask that the safety study commissioned by General Electric, known as the Reed Report, and completed in 1975, be made public and available to the office of the Public Advocate in New Jersey, or to the Public Interest Research Group.

Thank you.

MR. DI BERNARDO: Mike DiBernardo. I'm from Mantua, New Jersey. I represent the UURR.

We came here tonight to discuss expansion of the spent fuel pool at Salem I. After listening to all this testimony, or limited appearances that were given here tonight, I only hope that you take it back and use what you heard here because I've been to many hearings locally, in the state, and all the proceedings that I've attended expert witnesses, limited appearances, as long as these people weren't sworn in, their testimony meant nothing in the whole proceeding, and I hope that doesn't happen.

I hope that Washington doesn't know something that we don't know because they closed the Frankford Arsenal. They're going to close Fort Dix. They were going to close the Navy Yard. They're moving Federal

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installations and employees out of this area, taking jobs away. Maybe these dangers are realized by them and not you.

In this state we know that the utility companies fund the Regulatory Commission, which is the Board of Public Utilities. In the nation, we know that the Utility Lobby has a great influence on the NRC.

Don't destroy your credibility with the little bit of hope that we have, please. Take these people's message back, and when you decide, let your conscience be your guide.

Thank you.

MR. BINDER: Steve Binder. I'm from Moorestown, New Jersey, 237 West Second Street.

I'd like to just quickly address the attention of the people to the painting on that side of the room. It shows some what I assume to be common peasants. It shows an American Indian, a nuclear power plant in the left-hand corner.

It raises two questions in my mind: (1)

How would the founding fathers like to know they were

being associated with that? (2) The American Indian

was walked upon in this country. He was pushed from

the land, and the motivation behind that move for

the American Indian was that he could keep moving

West because the land was so big that the white man

could never push him out.

I feel there is a strong analogy here between what the utility companies are doing and what was done to the American Indian. The utility companies will hoodwink the public. The common man does not know exactly the truth here, and the Nuclear Regulatory Commission has the people behind it who can do something about this. They know what's going on, and I hope that in their decision they reflect this knowledge.

There's one question that I don't think has been asked thought and that is whose mistakenwas it that means that the storage facilities have to be

expanded?

The Commission should address this very strongly because if in the initial planning stages the amount of storage area could not be properly calculated, what other mistakes have been made?

Thank you.

MS. ARANOFF: Sue Aranoff, 237 Binner Street, Highland Park.

When I came here tonight I wasn't originally intending on speaking. I'm under eighteen, a recent high-school graduate.

I've been listening to testimonies from all the people and I'm kind of basically confused as to who's actually on the side and the technical issues and stuff like that. That's not what I want to speak about.

You keep talking about the future generations and their next generations and the next generations.

Well, I think what you should deal with is the effect that you're having on the present generation of youth in America.

Most people, if they know what's going on, then they're kind of giving up, or they live in fear and a kind of tension. When they go see the China Syndrome and they have a mass reaction, then they say it's too big to deal with because then they have to

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hear things like this to try to get anything done.

Then they feel that's totally a waste of their time and it will take six or ten years then, and by that time they will already have cancer in their systems or their children's systems or their grandchildren's systems.

I don't know if I'm wasting my time coming here tonight. I don't know if you're going to listen to any of what people say. I don't know if it's more worthwhile to take up civil disobedience and picket the plant.

I hope that the system in America works. I hope for my kid's sake, I hope for my fellow classmates' sake, who sit together in history class and learn about our founding fathers and look at a picture like that and kind of take pride in this country and take pride we can come here and express ourselves.

I hope you listen to what we say or what other people say, and I hope there are scientists who do know the answers. I don't know if people know the answers.

I think before you go about making decisions that will have incredible impacts on future generations that someone will find out the truth in this matter.

It's like PSE&G's researchers can say one thing and John Goffman can say another thing, and no one yet

really knows who's right, but I hope before you do anything you'll wait and find out, even if it takes fifteen years for you to find out what you can do with spent fuel rods.

I hope you can wait that long before producing more and more and more. So that when you find out, maybe there's nothing you can do with them and you won't have so many of them that you can't just put them in some isolated barn somewhere but that you'll have them all over the place.

MR. AKUTOWICZ: Frank Akutowicz. I live at 2007 Harvey Road, Arden, Delaware 19810.

Assumptions

Most discussions of nuclear waste problems assume that long-term solutions will soon be found. This assumption has been made each year for 35 years. My comments are based on the assumption that long-term disposal methods will not soon be found.

Summary

It follows immediately from the assumption that short-term waste volumes and their storage should not be increased. In fact, the continued production of waste should be stopped. Accordingly, this is the position I recommend to this Licensing Board.

How Short-Term Becomes Long-Term

If there isn't going to be any long-term storage outside the biosphere in the foreseeable future, then short-term storage becomes long-term storage by the mere passage of time without any further intervention or planning by human agency. This type of non-planning for waste disposal has characterized America's nuclear programs since the Manhattan Project when wastes were simply diluted and dumped into the local creeks around Oak Ridge.

Mixing Processes in the Biosphere

The biosphere is the thin film of air and water on the surface of the earth which supports all forms of life. It is also humanity's first choice for dumping any unwanted substance, whether it be gas, liquid or solid. The air and water on the earth are in constant motion so that a thorough mixing ultimately prevails. However, in areas of continuous high waste discharge long distance mixing cannot occur, with the consequence that a geographic map of cancer incidence in the U.S. traces out every major river basin in the U.S including the Delaware River.

In addition to the mixing activity of wind, weather and tides, a great deal of mixing and relocating of nuclear waste occurs presently by trucking it back and forth across the country in thousands of trips every day.

Processes of reverse mixing or re-concentration occur for a long list of radionuclides. This biological magnification can introduce nuclear wastes into human food long after the wastes have been originally diluted and forgotten.

Since, with nuclear wastes, we are concerned about geologic periods of time another gross type of mixing occurs every 15 to 25 thousand years during

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ice ages. The last glaciation came within a few miles of Salem if it didn't actually crunch right over it.

In between ice ages extended warm spells occur with sea levels rising anywhere from 30 to 300 feet, which put Salem under water.

Scale Up

The Interagency Review Group on Nuclear Waste Management appears to be headed for geologic containment isolated from the biosphere. The two preferred sites are deep sea sediments and deep rock strata. The deep sea beds are the quietest places on earth, having been motionless for thousands of years. However, if large and powerful heat sources are introduced into this quiet environment strong convection currents become energized, and as the containers corroded and failed their contents would be returned to the biosphere.

In the case of deep rock strata heat transfer is much slower and the wastes and rock can be expected to melt. The resulting generation of gases in a miniature volcano cannot rule out the opening of fissures, faults and other failures, again with a return of the contents of the biosphere. In both of these, and other efforts to find isolation from the biosphere, the problem of scale up has not been solved,

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and cannot be solved except by playing Russian roulette. There is no geologic modeling system known to predict the large scale behavior of a concentrated dynamic heat release system from small-scale tests in the crust of the earth. All that anyone can do is go ahead and try it. The Russians have gone ahead and tried it, and they've had some spectacular blow-outs. It is significant that neither the Soviets nor the Americans are willing to divulge information on this public health menace. It suits the nuclear establishments in both countries to keep the information lid screwed down tightly.

Burying Wastes Still Pollutes the Biosphere

Much of the discussion of geologic containment of nuclear wastes conveys the notion that the wastes can be compacted,—dropped into a hole somewhere, sealed over and forgotten. Yet every act of transforming existing wastes into other forms, such as radioactive glass blocks, involves many processing steps, including heating to high temperatures, which release radioactive gases or liquids which are difficult to capture and compact. These, notably tritium and the noble gases, are habitually released to the biosphere. Thus the act of "burying" the wastes releases a large radiological burden into the living environment. The

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only way to solve the dilemma is to stop generating more wastes. And the time to do that is now.

Politics

In addition to its technical and economic dimensions nuclear power, including waste disposal, is a highly political game. In this game one group of actors impose their wishes and purposes on all other groups including unborn generations.

The siting of nuclear power plants is a political game, a test of political managerial skill. The Edison Electric Institute studied the licensing histories of nuclear power plants and found that locating a power plant in a thinly populated area was the singlemost important factor to minimize public opposition to the plant. The Salem plant bears out this finding. These plants were originally proposed for Northern New Jersey where the company expected its load growth. However, an alert and articulate citizenry shooed them out. The same thing happened north of Philadelphia. The plant finally found a home in one of the most lightly populated counties in New Jersey where a dazed and inarticulate citizenry bowed their heads and said, "Thy will be done."

Problems

Political Solutions to Technically Insoluble

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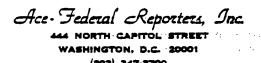
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Locating a nuclear plant in the wetlands at the head of a brackish estuary is the worst possible location, since water movement past the plant comes to a halt about twice a day and the basic processes of cooling and dilution of waste are seriously impaired. In addition the wastes do not migrate out to sea but instead accumulate somewhere in the bay. Nobody knows Fish and shell fish in the bay need some fresh water and cannot survive if it is all used up in cooling nuclear power plants. Salem I has a restricted license in warm weather because of a shortage of water in the Delaware River. The three additional plants under frenzied construction will quadruple demand on a resource that is already used over capacity. Storing larger and larger aggregates of spent fuel in the coastal strip of the estuary could ruin the entire bay in case of accident or act of war. The reality of these environmental and human health concerns in siting the power plants and large waste storage dumps here in Salem does not influence the decision. What makes the decision is a political reality. Economic interest groups and psychological interest groups combined into what is known as the nuclear establishment can impose an obnoxious waste storage dump on Salem. political means it is possible to achieve the technically



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impossible: long-term nuclear waste storage in the biosphere and in the most sensitive part namely at the head of a shallow tidal estuary.

Epidemiological Information

The essential tool by which this political magic is accomplished is information control: keep the public ignorant.

As a conference on Environmental Epidemiology at Johns Hopkins --

MR. MILHOLLIN: Sir, how much longer do you think you're going to be?

You can put your statement in the record if it's written.

MR. AKUTOWICZ: Well, I'm in the middle of Page 3 and the text stops in the middle of Page 4. I'm near the end.

MR. MILHOLLIN: Go ahead.

MR. AKUTOWICZ: -- At a conference on

Environmental Epidemiology at John Hopkins University

recently several speakers mentioned that when an

economic interest is involved with a public health

question, epidemiology becomes impossible. It's as

simple as that. Epidemiology becomes impossible.

Epidemiology is the search for factors that influence

the incidence of various kinds of biological morbidity

and mortality. A classical example was scurvy as an occupational disease among sailors. The Portugese and Spanish navigators discovered in the 16th century that carrying citrus fruits in their food supply would prevent death by scurvy. Two hundred or so years later the British navy accepted the reality of this discovery and issued lime juice to its sailors who became known as limeys. However, it wasn't until another 70 or so years went by that the British Government required this in the British Merchant Marine. Thus economic and psychologic interest groups could obscure the facts about an occupational health hazard for almost 300 years. Only the ignorant sailors and their bereaved families suffered.

In the 38 years of the nuclear age as the incubation periods of various radiation induced cancers are approaching maturity, thousands of persons are in the process of dying prematurely. They are a rich source of epidemiological data on the public health hazard of nuclear power. Yet these statistical sources of data are not being used, because actual information would arise and the cherished argument, "We have no evidence of adverse effects" would become obsolete.

A few years ago, during the Nixon/Ford era, the Community Health and Environmental Surveillance

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Survey (CHESS) was attempted and aborted. This was the first primative attempt by the Government (not including the AEC/NRC) to measure environmental factors and public health factors jointly. More recently the National Academy of Sciences has published its deliberations on starting an environmental epidemiology program The program envisaged is a long way from for the U.S. complete conceptualization, a longer way from data collection, and a very long way from analysis and implementation of findings. In the meantime, the data have become so rich with information that amateur epidemiologists unaided by any scientific apparatus are making discoveries. The navy shippard worker in Portsmouth who observed that all of his former cohorts are now dead is an example. The fact that human radiation demage is now visible to the naked eye shows the falsehood of government radiation standards. Equally false is the assumption that by diluting wastes down sufficiently any amount of radioactivity can be routinely discharged into the bay. Nobody knows what happens to the toxins that are dumped into the bay. No program exists for systematic surveillance and analysis of the fate of these toxins. By the time the information becomes visible to the naked eye, it will be much too late. In the meantime the "no evidence"

policy rules the day, and forms the political foundation of the nuclear power industry.

Dracula in the Maternity Ward

The greatly increased exposure allowance for nuclear workers compared to the general population is another falsehood based on the "no evidence" principle. Nuclear workers marry non-nuclear workers and radiation induced genetic defects are thereby introduced into the entire population as if the entire population has the increased exposure burden. Nuclear power puts Dracula in charge of the maternity ward. This is what the "no evidence" policy accomplishes. The nuclear establishment including the army, the navy, the NRC, the AIF and their friends in Congress, systematically avoids collecting epidemiological data associated with radiation exposure, and instead works to obscure the results that other groups with inadequate funds and resources manage to collect and analyze.

This grotesque behavior pattern has been going on for years and years. In the absence of any foreseeable epidemiologically valid data collection and analysis system the Salem plant should be shut down.

Toward this end the only responsible decision this Licensing Board can make is to deny the request to increase waste storage at Salem.

Thank you very much.

MR. WALL: Charles Wall. I'm from Indian Mills.

Everyone who's come up here so far has identified themselves. We've had representatives from non-profit groups protecting themselves and other citizens, and we pretty much recognize who the utilities are, and we recognize the profits they will make.

Between the utilities and the people who stand something to lose is the Regulating Commission. We hope that the Regulating Commission, who doesn't have to answer to the people to vote, for their votes, will answer to the people through their consciences. We can't elect regulating commissions. We also can't elect utilities. It seems like that leaves us little power over what they do.

I hope that you protect the interests of the people over the interests of the profit.

Thank you.

MR. STARRETT: Frank Starrett. I'm associated with the Ecology Alliance in Philadelphia. I live in Huntingdon Valley, Pennsylvania.

I'll make this very, very brief.

I think there's no one in this room who thinks about it, is not aware that the success of the

industry, Nuclear Industry, and the utilities and all of the many-faceted pro-nuclear factions throughout the country depend on a premise that they've accepted, and incidentally, I believe in the news it shows basically what their values are. They're committed to the belief that mankind is essentially a material creature and will give up nothing, absolutely nothing, in his search for greater energy and consumption.

I ask you tonight does this in itself show what any man in his right conscience who has thought about this should take home with him, and he thinks what is the moral fiber behind people who have given us this industry. That man, American people, the people throughout the world, will give up anything, and this is my essence.

I don't have any prepared statement, as you can see.

Are these people who have given us this industry, are they not committed to the assumption that mankind will give up anything for a sky-is-the-limit society? Is this their final appraisal of what man is?

It seems as though it has been up to this point.

That's all I have to say.

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MR. MILHOLLIN: The Board will take two more, and then we have to really adjourn.

MR. WADDINGTON: My name is Jim Waddington.

I'm one of the inarticulate locals that a previous

speaker spoke about.

I live in Salem. My business is in Mannington. It's been affected a great deal by the nuclear
plant, and I would have to say that it's been affected
positively by the existence of the nuclear plant.

However, I find myself more and more looking at the
mistakes and the problems that have been associated
with the plant.

I had no intention of coming to the hearings this evening. I walked past, walked in, sat down, left, came back.

One thing I've seen today that has distressed me a great deal is I feel that in our assessment against extending the spent fuel storage facilities we've been unfair to you gentlemen, and I would like to apologize to you. I think that you've been very patient and very understanding and very pleasant considering the circumstances.

I would like to thank you for that, and I would like to extend my love and concern to you in this difficult decision that you have in front of you.

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However, I would also like to add my voice in opposition to extending the spent fuel storage facilities.

Thank you,

MR. BONNER: Hal Bonner. I'm from Wilmington, Delaware.

I'm a Chemist, and I would like to echo the words of the last speaker in complimenting you gentlemen on your patience. I wish, on the other hand, you'd be a bit more sensitive to some of the people that asked you some direct questions, and I do hope in the absence of response you will send them the letters and make a suitable response to them.

I'd like to make two comments.

MR. MILHOLLIN: I'd like to respond to you now.

Yes, we intend to go over the record carefully and respond to the requests of each person who has made one on the record.

It's hard for me to predict what response we'll make specifically because I'm not sure what documents are available, but we'll do our best to do what's appropriate in responding to the request.

MR. BONNER: I've worked most of my life for two very large companies; 25 years for DuPont and during that time my experience has been that technology can solve lots of problems.

I've been a student of Nuclear Energy for the last five years, and this is the first case of

a technology in which I am persuaded that technology does not have all the answers. So, my bias is basically opposed to nuclear power and these particular plants and the expansion of the storage facilities for waste fuel.

Specifically, I would like to just mention that in the case of the DuPont Company, if it proposed or actually managed a waste disposal facility that was found to be unacceptable, there are Government regulatory bodies which would shut down the operation immediately. DuPont would be obliged to stop its operation. It's been compelled to do this in the past.

In this case, you are not only the regulatory body but you have also the technical expertise that gives you the data on which you make a decision. So, you're sort of the judge and the jury.

So, I think it's up to you. It's been quite clear from technical data that's been presented in the past and you've heard what the unanimous judgment of this group has been tonight. What we're really doing is holding your feet to the fire and asking you as the regulatory agency, with your technical staff, to make the responsible decision, which is to not allow the expansion of these facilities, and if that necessarily requires the consequent shutdown of the

End Day

Salem plants, then so be it.

Thank you.

MR. MILHOLLIN: On behalf of the Board, I'd like to thank you all for your attendance and your statements. We will review the record carefully and will review your remarks carefully.

We will reconvene tomorrow morning at 9:30 A.M. in this room. We will have further limited appearances.

This hearing is now adjourned.

(Hearing adjourned at 10:05 P.M., to be reconvened on March 16, 1979, at 9:30 A.M.)