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Palisades Nuclear Plant: 27780 Blue Star Memorial Highway, Covert, MI 49043

August 27, 1992

Nuclear Regulatory Commission Document Control Desk Washington, DC 20555

DOCKET 50-255 - LICENSE DPR-20 - PALISADES PLANT - TECHNICAL SPECIFICATIONS CHANGE REQUEST REVISED PAGES - RADIOLOGICAL TECHNICAL SPECIFICATIONS

On October 13, 1989 Palisades submitted a Technical Specifications change request (TAC No. M75060) which proposes relocating the Radiological Technical Specifications in accordance with GL 89-01. That request included a request for an exemption to the 60 day reporting requirement of 10 CFR 50.36a(a)(2). During recent discussions with our licensing staff concerning this change request, the NRC reviewer stated that this exemption request could not be approved.

Palisades hereby withdraws the request for the exemption to the 60 day reporting requirement of 10 CFR 50.36(a)(2).

Enclosure 1 to this letter contains a complete set of proposed Technical Specifications pages to replace those accompanying our October 13, 1989 letter. These pages both reflect the reporting requirements of 10CFR50.36a(a)(2) and, since several amendments have been issued since October 1989, incorporate the changes proposed in our October 13, 1989 Technical Specifications change request into the current Palisades Technical Specifications.

The changes made in these proposed Technical Specifications pages, do not alter the previously submitted no significant hazards analysis associated with this change request.

Gerald B Slade General Manager

CC Administrator, Region III, USNRC Resident Inspector, Palisades

Enclosure

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#### **ENCLOSURE**

Consumers Power Company Palisades Plant Docket 50-255

# RADIOLOGICAL TECHNICAL SPECIFICATION RELOCATION Proposed Pages

August 27, 1992

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#### 1.4 MISCELLANEOUS DEFINITIONS (Contd)

#### MEMBER(S) OF THE PUBLIC

MEMBER(S) OF THE PUBLIC shall include all persons who are not occupationally associated with the plant. This category does not include employees of the utility, its contractors or vendors. Also excluded from this category are persons who enter the site to service equipment or to make deliveries.

#### OFFSITE DOSE CALCULATION MANUAL (ODCM)

The OFFSITE DOSE CALCULATION MANUAL (ODCM) shall contain the methodology and parameters used in the calculation of offsite doses resulting from radioactive gaseous and liquid effluents, in the calculation of gaseous and liquid effluent monitoring Alarm/Trip Setpoints, and in the conduct of the Environmental Radiological Monitoring Program. The ODCM shall also contain the (1) Radiological Effluent Controls and Radiological Environmental Monitoring Programs required by Section 6.8.4 and (2) descriptions of the information should be included in the Annual Radiological Environmental Operating Semiannual Radioactive Effluent Release Reports required by Specifications 6.9.3.1A and B.

#### PROCESS CONTROL PROGRAM (PCP)

The PROCESS CONTROL PROGRAM shall contain the current formula, sampling, analyses, tests and determinations to be made to ensure that the processing and packaging of solid radioactive wastes based on demonstrated processing of actual or simulated wet solid wastes will be accomplished in such a way as to assure compliance with 10 CFR Part 20, 61 CFR Part 71 State regulations burial ground requirements and other requirements governing the disposal of solid radioactive waste.

#### SITE BOUNDARY

The SITE BOUNDARY shall be that line beyond which the land is neither owned nor otherwise controlled by the licensee.

#### UNRESTRICTED AREA

An UNRESTRICTED AREA shall be any area at or beyond the SITE BOUNDARY access to which is not controlled by the licensee for purposes of protection of individuals from exposure to radiation and radioactive materials or, any area within the SITE BOUNDARY used for residential quarters or for industrial, commercial, institutional and/or recreational purposes.

### POWER DISTRIBUTION LIMITS

### 3.23.3 QUADRANT POWER TILT - Tq

### LIMITING CONDITION FOR OPERATION

### <u>References</u>

- (1) FSAR, Section 7.4.2.2
- (2) FSAR, Section 7.6.2.4

(Next page is 3-134)

TABLE 4.1.3

Minimum Frequencies for Checks, Calibrations and Testing of Miscellaneous Instrumentation and Controls (Cont'd)

	Channel Description	Surveillance <u>Function</u>	Frequency	Surveillance Method
	Source Range Neutron nitors	a. Check	s	<ul> <li>a. Comparison of both channel count rate indications when in service.</li> </ul>
		b. Test	Р	b. Internal test signals.
		c. Calibrate	R	<ul> <li>c. Channel alignment through measurement/adjustment of internal test points.</li> </ul>
2.	Primary Rod Position	a. Check	s	a. Comparison of output data with secondary RPIS.
	Indication System	b. Check	M	b. Check of power dependent insertion limits monitoring system.
	ŕ	c. Calibrate	R	<ul> <li>c. Physically measured rod drive position used to verify system accuracy. Check rod position interlocks.</li> </ul>
3	Secondary Rod Position	a. Check	S	a. Comparison of output data with primary RPIS.
٠.	Indication System	b. Check	M	b. Same as 2(b) above.
		c. Calibrate	R	c. Same as 2(c) above, including out-of-sequence alarm function.
4.	Area Monitors	a. Check	D	<ul> <li>a. Normal readings observed and internal test signals used to verify instrument operation.</li> </ul>
		b. Calibrate	R	<ul> <li>Exposure to known external radiation source.</li> </ul>
		c. Test	M	<ul> <li>Detector exposed to remote operated radiation check source or integral electronic check source.</li> </ul>
5.	Emergency Plan Radiation	a. Calibrate	A	a. Exposure to known radiation source.
	Instruments	b. Test	M	b. Battery check.
6.	(Deleted)			
7.	Pressurizer Level Instruments	a. Check b. Calibrate	S R	<ul> <li>a. Comparison of two wide and two narrow range independent level readings.</li> </ul>
				b. Known differential pressure applied to sensor.
		c. Test	М	c. Signal to meter relay adjusted with test device.

4-10

Amendment No. 30/, 37/, 38/, 85/, 115/, 115/, 135,

#### 4.10 <u>REACTIVITY ANOMALIES</u>

#### <u>Applicability</u>

Applies to potential reactivity anomalies.

#### Objective |

To require evaluation of reactivity anomalies within the reactor.

#### <u>Specifications</u>

Following a normalization of the computed boron concentration as a function of burnup, the actual boron concentration of the primary coolant shall be periodically compared with the predicted value. If the difference between the observed and predicted steady-state concentrations reaches the equivalent of 1% in reactivity, the Atomic Energy Commission shall be notified within 24 hours and an evaluation as to the cause of the discrepancy shall be made and reported to the Atomic Energy Commission within 30 days.

#### Basis

To eliminate possible errors in the calculations of the initial reactivity of the core and the reactivity depletion rate, the predicted relation between fuel burnup and the boron concentration, necessary to maintain adequate control characteristics, must be adjusted (normalized) to accurately reflect actual core conditions. When rated power is reached initially, and with the control rod groups in the desired positions, the boron concentration is measured and the predicted curve is adjusted to this point. As power operation proceeds, the measured boron concentration is compared with the predicted concentration and the slope of the curve relating burnup and reactivity is compared with that predicted. This process of normalization shall be completed after about 10% of the total core burnup. Thereafter, actual boron concentration can be compared with prediction and the reactivity status of the core can be continuously evaluated. Any reactivity anomaly greater than 1% would be unexpected, and its occurrence would be thoroughly investigated and evaluated. The methods employed in calculating the reactivity of the core vs burnup and the reactivity worth of boron vs burnup are given in the FSAR.

The value of 1% is considered a safe limit since a shutdown margin of at least 2% with the most reactive rod in the fully withdrawn position is always maintained. (1)

#### References

(1) FSAR, Section 3.3.2 (Next page is 4-60) 4-46

Amendment No.

#### 6.5.3.4 AUTHORITY

The Plant Safety and Licensing staff shall determine those issues significant to nuclear safety which require review by the Plant Review Committee from items considered under Specification 6.5.3.3.a through d. For those items not referred to PRC, Plant Safety and Licensing shall recommend in writing to plant management approval or disapproval of items considered under 6.5.3.3.

#### 6.5.3.5 **RECORDS**

Reports of Plant Safety and Licensing activities pursuant to Specification 6.5.3.3 shall be submitted monthly to PRC.

- 6.6 (Deleted)
- 6.7 SAFETY LIMIT VIOLATION
- 6.7.1 The following actions shall be taken in the event a safety limit is violated:
  - a. The reactor shall be shut down immediately and not restarted until the Commission authorizes resumption of operation (10 CFR 50.36(c)(1)(i)(A)).
  - b. The safety limit violation shall be reported within 1 hour to the Commission in accordance with 10 CFR 50.36, as well as to the Vice President - Nuclear Operations and to the NPAD.
  - c. A report shall be prepared in accordance with 10 CFR 50.36 and 6.9 of this specification. (The safety limit violation and the report shall be reviewed by the PRC.)
  - d. The report shall be submitted within 14 days to the Commission (in accordance with the requirements of 10 CFR 50.36), to the Vice President Nuclear Operations and to the NPAD.

#### 6.8 PROCEDURES AND PROGRAMS

- 6.8.1 Written procedures shall be established, implemented and maintained covering the activities referenced below:
  - a. The applicable procedures recommended in Appendix "A" of Regulatory Guide 1.33 Quality Assurance Program Requirements, as endorsed by CPC-2A QAPD.
  - b. Refueling operations.
  - c. Surveillance and test activities of safety-related equipment.

#### ADMINISTRATIVE\_CONTROLS

- d. Site Security Plan implementation.
- e. Site Emergency Plan implementation.
- f. Site Fire Protection Program implementation.
- 6.8.2 Procedures and changes shall be approved prior to implementation by the appropriate\* senior department manager predesignated by the Plant General Manager subject to the reviews per Specifications 6.5.1.6 and 6.5.3.
- 6.8.3 Temporary changes to procedures of Specification 6.8.1 above may be made provided:
  - a. The intent of the original procedure is not altered.
  - b. The change is approved by two members (or designated alternates) of the PRC, at least one of whom holds a Senior Reactor Operator License.
  - c. The change is documented, subsequently reviewed by Plant Safety and Licensing within 30 days of issuance and approved by the appropriate\* senior department manager predesignated by the Plant General Manager.
- 6.8.4 The following programs shall be established, implemented, and maintained:
  - a. Radioactive Effluent Controls Program

A program shall be provided conforming with 10 50.36a for the control of radioactive effluents and for maintaining the doses to MEMBERS OF THE PUBLIC from radioactive effluents as low as reasonably achievable. The program (1) shall be contained in the ODCM, (2) shall be implemented by operating procedures, and (3) shall include remedial actions to be taken whenever the program limits are exceeded. The program shall include the following elements:

1) Limitations on the operability of radioactive liquid and gaseous monitoring instrumentation including surveillance tests and setpoint determination in accordance with the methodology in the ODCM,

<sup>\*</sup> The determination of the appropriate senior department manager is based on the activities addressed by the specific procedure and will be predesignated in writing by the Plant General Manager.

#### 6.8.4a <u>Radioactive Effluent Controls Program</u> (Continued)

- 2) Limitations on the concentrations of radioactive material released in liquid effluents to UNRESTRICTED AREAS conforming to 10 CFR Part 20, Appendix B, Table II, Column 2.
- 3) Monitoring, sampling, and analysis of radioactive liquid and gaseous effluents in accordance with 10 CFR 20.106 and with the methodology and parameters in the ODCM,
- 4) Limitation on the annual and quarterly doses or dose commitment to a MEMBER OF THE PUBLIC from radioactive materials in liquid effluents released from each unit to UNRESTRICTED AREAS conforming to Appendix I to 10 CFR Part 50.
- 5) Limitations on the dose rate resulting from radioactive material released in gaseous effluents to areas beyond the SITE BOUNDARY conforming to the doses associated with 10 CFR Part 20, Appendix B, Table II, Column 1.
- 6) Limitations on the annual and quarterly air doses resulting from noble gaseous released in gaseous effluents from each unit to areas beyond the SITE BOUNDARY conforming to Appendix I to 10 CFR Part 50,
- 7) Limitations on the annual and quarterly doses to a MEMBER OF THE PUBLIC from Iodine-131, Iodine-133, tritium and all radionuclides in particulate form with half-lives greater than 8 days in gaseous effluents released from each unit to areas beyond the SITE BOUNDARY conforming to Appendix I to 10 CFR Part 50,
- 8) Limitations on the annual dose or dose commitment to any MEMBER OF THE PUBLIC due to releases of radioactivity and to radiation from uranium fuel cycle sources conforming to 40 CFR Part 190.

#### b. Radiological Environmental Monitoring Program

A program shall be provided to monitor the radiation and radionuclides in the environs of the plant. The program shall provide (1) representative measurements of radioactivity in the highest potential exposure pathways, and (2) verifications of the accuracy of the effluent monitoring program and modeling of environmental exposure pathways. The program shall (1) be contained in the ODCM, (2) conform to the guidance of Appendix I to 10 CFR Part 50, and (3) including the following:

#### ADMINISTRATIVE CONTROLS

#### 6.8.4b <u>Radiological Environmental Monitoring Program</u> (Continued)

- 1) Monitoring, sampling, analysis, and reporting of radiation and radionuclides in the environment in accordance with the methodology and parameters in the ODCM.
- 2) A Land Use Census to ensure that changes in the use of areas at and beyond the SITE BOUNDARY are identified and that modifications to the monitoring program are made if required by the results of this census, and
- Participation in a Interlaboratory Comparison Program to ensure that independent checks on the precision and accuracy of the measurements of radioactive materials in environmental sample matrices are performed as part of the quality assurance program for environmental monitoring.

#### 6.9 <u>Reporting Requirements</u>

Reports and other written communications shall be submitted to the NRC in accordance with the requirements of 10CFR50.4.

#### 6.9.1 Routine Reports

a. Start-Up Report - A summary report of plant start-up and power escalation testing shall be submitted following (1) receipt of an operating license, (2) amendment to the license involving a planned increase in power level, (3) installation of fuel that has a different design or has been manufactured by a different fuel supplier and, (4) modifications that may have significantly altered the nuclear, thermal or hydraulic performance of the plant. The report shall address each of the required tests and shall, in general, include a description of the measured values of the operating conditions or characteristics obtained during the test program and a comparison of these values with design predictions and specifications. Any corrective actions that were required to obtain satisfactory operation shall also be described. Any additional specific details required in license conditions based on other commitments shall be included in this report.

Start-up reports shall be submitted within (1) 90 days following completion of the start-up test program, (2) 90 days following resumption or commencement of commercial power operation or, (3) 9 months following initial criticality, whichever is earliest. If the Start-Up Report does not cover all three events (i.e., initial criticality, completion of start-up test program and resumption or commencement of commercial power operation), supplementary reports shall be submitted at least every three months until all three events have been completed.

b. Annual Report - An annual report covering occupational exposure during the current calendar year to supplement requirements of 10 CFR 20.407 should be submitted prior to March 1 of each year.

This annual report shall include:

A tabulation on an annual basis of the number of station, utility and other personnel (including contractors) receiving exposures greater than 100 mRem/year and their associated man Rem exposure according to work and job functions, eg, reactor operations and surveillance, inservice inspection, routine maintenance, special maintenance (describe maintenance), waste

#### ADMINISTRATIVE CONTROLS

#### 6.9.1b Reporting Requirements (Continued)

processing and refueling. The dose assignment to various duty functions may be estimates based on pocket dosimeter, TLD or film badge measurements. Small exposures totaling less than 20% of the individual total dose need not be accounted for. In the aggregate, at least 80% of the total whole body dose received from external sources shall be assigned to specific major work functions.

c. <u>Monthly Operating Report</u> - Routine reports of operating statistics and shutdown experience shall be submitted on a monthly basis to the NRC to arrive no later than the fifteenth of each month following the calendar month covered by the report.

#### 6.9.2 Reportable Events

The Commission shall be notified of Reportable Events and a report submitted pursuant to the requirements of Section 50.73 to 10 CFR Part 50.

(Next page is 6-18)

#### 6.9.3 Other Reporting Requirements

#### 6.9.3.1 Routine Reports

#### A. Radioactive Effluent Release Report

The Radioactive Effluent Release Report shall be submitted in accordance with 10 CFR 50.36a. The report shall include a summary of the quantities of radioactive liquid and gaseous effluents and solid waste released from the unit. The material provided shall be (1) consistent with the objectives outlined in the ODCM and PCP and (2) in conformance with 10 CFR 50.36a and Section IV.B.1 of Appendix I to 10 CFR Part 50.

#### B. Annual Radiological Environmental Operating Report

The Annual Radiological Environmental Operating Report covering the operation of the unit during the previous calendar year shall be submitted before May 1 of each year. The report shall include summaries, interpretations, and analysis of trends of the results of the Radiological Environmental Monitoring Program for the reporting period. The material provided shall be consistent with the objectives outlined in (1) the ODC and (2) Sections IV.B.2, IV.B.3, and IV.C of Appendix I to 10 CFR Part 50.

#### 6.9.3.2 Nonroutine Reports

A report shall be submitted in the event that (a) the Radiological Environmental Monitoring Programs are not substantially conducted as described in the ODCM or (b) an unusual or important event occurs from plant operation that causes a significant environmental impact or affects a potential environmental impact. Reports shall be submitted within 30 days.

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#### ADMINISTRATIVE CONTROLS

- k. Records of secondary water sampling and quality.\*\*
- 1. Records of the service lives of all hydraulic and mechanical snubbers covered by Specification 3.20. This shall include the date at which the service life commences and associated installation and maintenance records.
- m. Records of training and qualifications for members of the plant staff.\*\*
- n. Records of reactor tests and experiments.\*\*
- o. Records if reviews performed for changes made to the OFFSITE DOSE CALCULATION MANUAL and the PROCESS CONTROL PROGRAM.

#### 6.11 RADIATION PROTECTION PROGRAM

Procedures for personnel radiation protection shall be prepared consistent with the requirements of 10 CFR, Part 20, and shall be approved, maintained and adhered to for all operations involving personnel radiation exposure.

#### 6.12 HIGH RADIATION AREA

- In lieu of the "control device" or "alarm signal" required by Paragraph 20.203(c)(2) or 10 CFR 20, each high radiation area in which the intensity of radiation is greater than 100,re,/hr but less than 1000mrem/hr shall be barricaded and conspicoulsly posted as a high radiation area and entrance thereto shall be controlled by requiring issuance of a Radiation Work Permit. Any individual or group of individuals permitted to enter such areas shall be provided with or accompanied by one or more of the following:
  - a. A radiation monitoring device which continuously indicates the radiation dose rate in the area.
  - b. A radiation monitoring device which continuously integrates the radiation dose rate in the area and alarms when a preset integrated dose is received. Entry into such areas with this monitoring device may be made after the dose rate level in the area has been established and personnel have been made knowledgeable of them.

\*Health Physics personnel or personnel escorted by Health Physics personnel shall be exempt from the RWP issuance requirement during the performance of their assigned radiation protection duties provided they comply with approved radiation protection procedures for entry into high radiation areas.

<sup>\*</sup>Effective with the issuance of Amendment No. 108.

#### 6.18 OFFSITE DOSE CALCULATION MANUAL (ODCM)

Changes to ODCM:

- a. Shall be documented and records of reviews performed shall be retained as required by Specification 6.10.20. This documentation shall contain:
  - Sufficient information to support the change together with the appropriate analyses or evaluations justifying the change(s) and
  - 2) A determination that the change will maintain the level of radioactive effluent control required by 10 CFR 20.106, 4 CFR Part 190, 10 CFR 50.36a, and Appendix I to 10 CFR Part 50 and not adversely impact the accuracy or reliability off effluent, dose, or setpoint calculations.
- b. Shall become effective after the review and acceptance by the PRC and the approval of the Plant General Manager.
- c. Shall be submitted to the Commission in the form of a compete, legible copy of the entire ODCM as a part of or concurrent with the Semiannual Radioactive Effluent Release Report for the period of the report in which any change to the ODCM was made. Each change shall be identified by markings in the margin of the affected pages, clearly indicating the area of the page that was changed, and shall indicate the date (e.g., month/year) the change was implemented.

#### 6.19 PROCESS CONTROL PROGRAM (PCP)

Changes to the PCP

- a. Shall be documented and records of reviews performed shall be retained as required by Specification 6.10.20. This documentation shall contain:
  - 1) Sufficient information to support the change together with the appropriate analyses or evaluation justifying the change(s) and
  - 2) A determination that the change will maintain the overall conformance of the solidified waste product to existing requirements of Federal, State, or other applicable regulations.
- b. Shall become effective after review and acceptance by the PRC and approval of the Plant General Manager.