

UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

April 17, 1990

Docket No. 50-255 Serial No. PAL-90-016

Mr. David P. Hoffman Vice President, Nuclear Operations **Consumers Power Company** 1945 West Parnall Road Jackson, Michigan 49201

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Dear Mr. Hoffman:

SUBJECT: STEAM GENERATOR REPLACEMENT PROJECT (TAC 76069)

On August 1, 1989, Consumers Power Company (CPCo) met with the NRC staff to present preliminary plans for the replacement of the Palisades Plant steam generators. At that time, CPCo stated that the replacement project would not involve a change to the Technical Specifications or an unreviewed safety question; therefore, it was CPCo's intent to conduct the replacement pursuant to 10 CFR 59.59(a)(1) based on either a preliminary finding or the fact that other plants have made this determination. Additional discussions regarding the replacement project have taken place during periodic Management Meetings on September 28, 1989, February 13, 1990, and March 16, 1990, and at a meeting to discuss specifically the project on November 9, 1989. At each of these meetings, CPCo stated its intent to use the provisions of 10 CFR 50.59(a)(1). The nature of these meetings were such that only broad descriptions of various aspects of the project and its organization were discussed.

The staff has reminded CPCo that 10 CFR 50.59(b)(1) requires that written safety evaluations must be prepared providing the basis for the determinations that no unreviewed safety questions are involved. The staff is concerned, however, that technical issues could evolve which preclude the application of 10 CFR 50.59(a)(1). Therefore, we believe that CPCo should continue to meet with the staff to discuss, in detail, various aspects of the project, including the project plan.

A few of the areas for detailed discussion are known now, i.e. containment, narrow-gap welding, and ALARA considerations, but it is not possible to identify completely all such areas. To assist with this identification process, CPCo is requested to meet with the staff in the near future.

Issues which commonly have been addressed by other licensees undertaking steam generator replacement include but are not limited to the following:

1. The identification of safety-related equipment, systems, and components which may be affected by the replacement project,

The integrity of safety-related systems, and/or components which 2. would be removed during the project, consideration of laydown loads and reinstallation of equipment following steam generator replacement,

DFOI II The adequacy of cranes, rigging, and other equipment and components 3. used for hoisting and removal/installation of components,

4. The load path to be used for transport of the steam generators during removal and installation, including underpinning and shoring of existing floors,

5. The effect of any change in mass or center of gravity of the replacement steam generators on the seismic analysis for the containment structure and the NSSS,

6. The effect of steam generator design changes upon the analyses of all transients and accidents,

7. The method for storing the used steam generators,

8. The effect of reattachment of the steam generators upon primary coclant pressure boundary,

9. Radiological considerations (on-site and within containment) during and following the project, including environmental monitoring and

10. The effect of the access opening upon containment strength during all phases of the replacement project and upon the strength and integrity of containment following completion, including consideration of reinforcement, tendon and tendon duct replacement, and concrete age and strength effects.

Under 10 CFR 50.59, CPCo can proceed with the steam generator replacement project without prior Commission review or approval provided a determination is made (by CPCo) that no unreviewed safety question is involved and no change to a technical specification is required. The written safety evaluation(s) supporting your determination, as required by 10 CFR 50.59(b)(1), need not be submitted to the Commission. The staff, however may elect as part of our regulatory responsibility to examine selected portions or all of your safety evaluation. Completion of your 10 CFR 50.59 evaluation at the earliest possible time is crucial, if we are to avoid a potential delay in the project should a licensee amendment ultimately be required.

Sincerely,

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Gary M. Holahan, Acting Director Division of Reactor Projects - III, IV, V & Special Projects Office of Nuclear Reactor Regulation

cc: See next page Mr. Kenneth W. Berry Consumers Power Company

cc:

M. I. Miller, Esquire Sidley & Austin 54th Floor One First National Plaza Chicago, Illinois 60603

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Judd L. Bacon, Esquire Consumers Power Company 212 West Michigan Avenue Jackson, Michigan 49201

Regional Administrator, Region III U.S. Nuclear Regulatory Commission 799 Roosevelt Road Glen Ellyn, Illinois 60137

Jerry Sarno Township Supervisor Covert Township 36197 M-140 Highway Covert, Michigan 49043

Office of the Governor Room 1 - Capitol Building Lansing, Michigan 48913

Mr. Gerald B. Slade Plant General Manager Palisades Plant 27780 Blue Star Memorial Hwy. Covert, Michigan 49043

Resident Inspector c/o U.S. Nuclear Regulatory Commission Palisades Plant 27782 Blue Star Memorial Hwy. Covert, Michigan 49043 Palisades Plant

Nuclear Facilities and Environmental Monitoring Section Office Division of Radiological Health P.O. Box 30035 Lansing, Michigan 48909 4. The load path to be used for transport of the steam generators during removal and installation, including underpinning and shoring of existing floors,

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Original signed by

Gary M. Holahan, Acting Director Division of Reactor Projects - III, IV, V & Special Projects Office of Nuclear Reactor Regulation

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Gary M. Holahan, Acting Director Division of Reactor Projects - III, IV, V & Special Projects Office of Nuclear Reactor Regulation

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The reporting and/or recordkeeping requirements of this letter affect fewer than ten respondents; therefore, OMB clearance under PL 96-511 is not required.

Sincerely, Gary M. Holahan, Acting Director Division of Reactor Projects - III, IV, V & Special Projects Office of Nuclear Reactor Regulation cc: See next page DISTRIBUTION Docket File NRC & Local PDRs PD31 Reading JZwolinski **MRShuttleworth** ADeAgazio OGC EJordan ACRS(10)GBagchi CYCheng FCongel LCunningham RHermann RJones LMarsh **CMcCracken** FMiraglia TMurley EMurphy **JPart** low JRichardson WRussell CPTan AThadani KWichman *See previous concurrence John Craig for (A)D:DRSP *(A)D/PD31:DRSP *(A)AD/PD31:DRSP *PM/PD31:DRSP JZwolinski **GHolahan** JThoma ADeAgazio 03/ /90 03/22/90 03/22/90 03/zz/903/22

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