

ATTACHMENT

Consumers Power Company
Palisades Plant
Docket 50-255

PROPOSED PROVISIONAL OPERATION LICENSE AND
TECHNICAL SPECIFICATION PAGE CHANGES

September 29, 1986

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25 Pages

- F. The licensee shall fully implement and maintain in effect all provisions of the Commission-approved Physical Security, Safeguards Contingency, and Guard Training and Qualification Plans, including amendments made pursuant to the provisions of 10 CFR 50.54(p). The approved plans, which contain Safeguards Information described in 10 CFR 73.21, are collectively entitled, "Palisades Nuclear Power Plant Security Plan", dated February 20, 1979 with Revision 1 dated March 27, 1979 (transmitted March 30, 1979), Revision 2 dated June 13, 1980 (transmitted June 8, 1980), Revision 3 dated November 10, 1980 (transmitted December 10, 1980), Revision 4 dated March 18, 1981 (transmitted March 27, 1981), Revision 5 dated October 1, 1981 (transmitted November 6, 1981), Revision 6 dated October 1, 1982 (transmitted November 5, 1982); "Palisades Nuclear Plant Safeguards Contingency Plan", dated July 11, 1980 (transmitted July 24, 1980); and "Palisades Nuclear Plant Suitability, Training and Qualification Plan", dated June 26, 1980 (transmitted July 17, 1980), Revision 1 dated October 1, 1982 (transmitted November 5, 1982) and supplemental Revision 1 page changes dated October 1, 1982 (transmitted June 20, 1983).

(By Amendment No. 78 dated 11/7/83 Paragraphs 3.G and 3.I have been combined with the existing paragraph 3.F and paragraph 3.H has been deleted).

Proposed

ADMINISTRATIVE CONTROLS

6.1 RESPONSIBILITY

- 6.1.1 The Plant General Manager shall be responsible for overall plant operation and shall delegate in writing the succession for this responsibility during his absence.
- 6.1.2 The Shift Supervisor or in his absence from the control room, the second licensed senior operator on duty shall be responsible for the shift command function. A directive to this effect shall be issued annually by the Vice President - Nuclear Operations.

6.2 ORGANIZATION

OFFSITE

- 6.2.1 The offsite organization for plant management and technical support shall be as shown in Figure 6.2-1.

PLANT STAFF

- 6.2.2 The plant organization shall be as shown in Figure 6.2-2 and:
- a. Each on-duty shift shall be composed of at least the minimum shift crew composition shown in Table 6.2-1.
 - b. At least one licensed senior operator shall be in the control room at all times during conditions other than cold shutdown or refueling. In addition to this senior operator, at least one licensed operator or senior operator shall be present at the controls at all times when fuel is in the reactor.
 - c. A radiation safety technician shall be on site when fuel is in the reactor.*
 - d. All core alterations, after the initial fuel loading, shall either be performed under the direct supervision of a licensed Senior Operator or Senior Operator holding a license limited to fuel handling. During this time no other responsibilities shall be assigned to this individual.
 - e. A Fire Brigade of at least 5 members shall be maintained on site at all times.* The Fire Brigade shall not include 3 members of the minimum shift crew necessary for safe shutdown or any personnel required for other essential functions during a fire emergency.

*The radiation safety technician and the Fire Brigade composition may be less than the minimum requirements for a period of time not to exceed two hours in order to accommodate unexpected absence provided immediate action is taken to restore the minimum requirements.

ADMINISTRATIVE CONTROLS

- f. Administrative procedures shall limit the working hours of Plant staff who perform safety-related functions.

In the event that overtime is used, the following guidelines shall be followed:

- A. An individual shall not be permitted to work more than 16 hours straight (excluding shift turnover time).
- B. An individual shall not be permitted to work more than 16 hours in any 24-hour period, nor more than 24 hours in any 48-hour period, nor more than 72 hours in any seven-day period (all excluding shift turnover time).
- C. A break of at least eight hours shall be allowed between work periods (including shift turnover time).
- D. Except during extended shutdown periods the use of overtime should be considered on an individual basis and not for the entire staff on a shift.

Deviations from the overtime guidelines shall be authorized by the Plant General Manager or his Alternate. The basis for granting the deviation shall be documented. Routine deviations are not to be authorized.

Individual overtime will be reviewed monthly by the Plant General Manager or his designee to assure that excessive hours have not been assigned.

6.2.3 PLANT SAFETY ENGINEERING (PSE)

FUNCTION

- 6.2.3.1 PSE shall function to examine plant operating characteristics, NRC issuances, industry advisories, Licensee Event Reports and other sources which may indicate areas for improving plant safety. The organization shall report to the Director of Nuclear Safety. With the concurrence of the Director, PSE may function as staff to the onsite and offsite review organizations and provide technical support for problem resolution.

ADMINISTRATIVE CONTROLS

COMPOSITION

- 6.2.3.2 PSE shall consist of a minimum of five (5) technical personnel located at the Palisades Plant.

QUALIFICATIONS

- 6.2.3.3 At least three of the full-time members at the Palisades Plant shall have a bachelor's degree in engineering or a related science. At least one of the three shall have a minimum of five years' professional experience which includes a minimum of two years' experience in nuclear power plant operation and/or design. Those individuals comprising the minimum complement of five and not having bachelor's degrees in engineering or a related science shall have at least two years' experience in the field for which they will provide expertise to PSE.

REPORTS

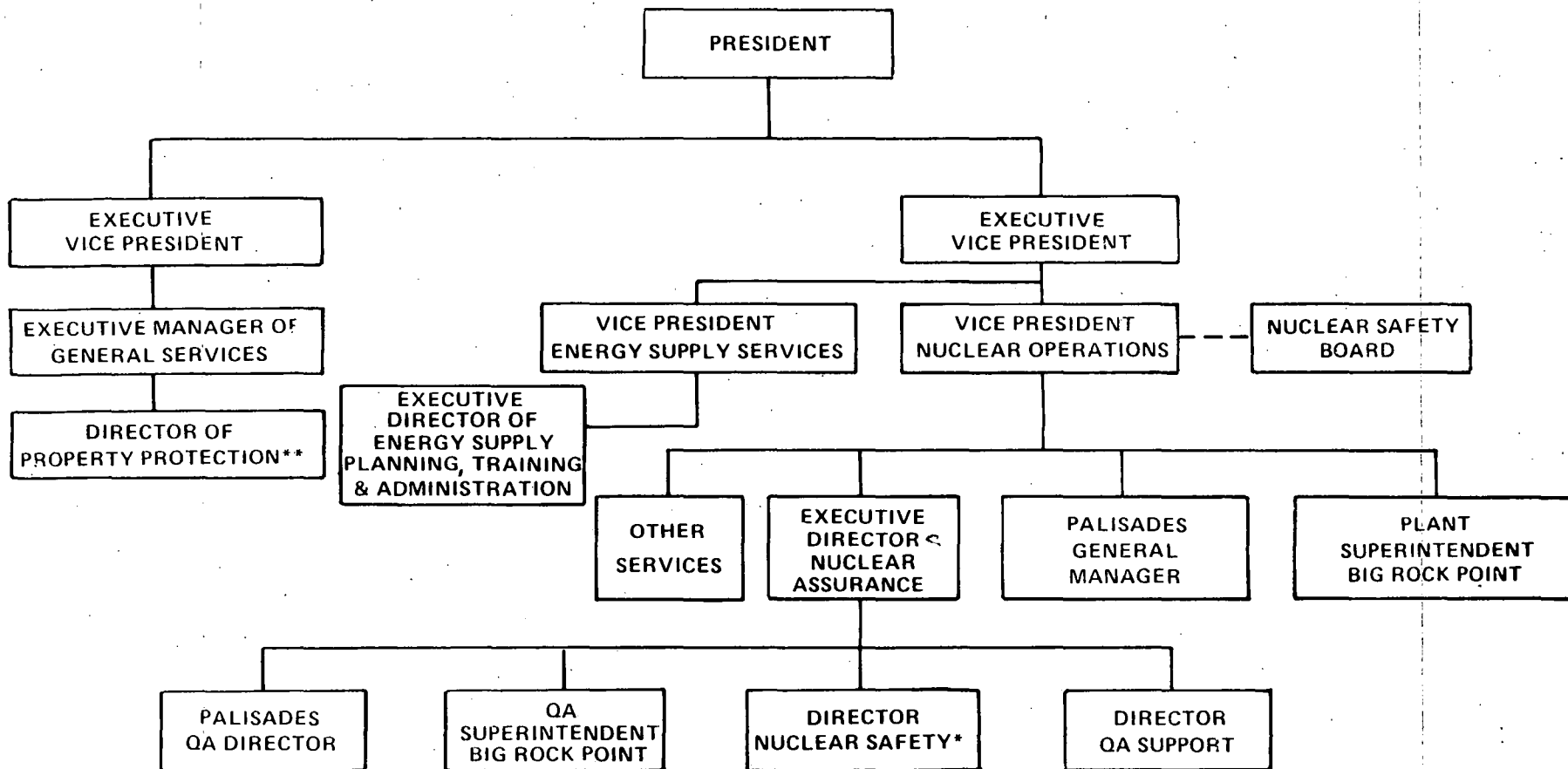
- 6.2.3.4 Reports of PSE activities shall be submitted regularly to the NSB.

6.3 PLANT STAFF QUALIFICATIONS

- 6.3.1 Each member of the plant staff shall meet or exceed the minimum qualifications of ANSI N18.1-1971 for comparable positions.
- 6.3.2 The Plant Health Physics Superintendent shall meet or exceed the qualifications of Regulatory Guide 1.8, September 1975.*
- 6.3.3 The Shift Technical Advisor and the Shift Engineer shall have a bachelor's degree or equivalent in a scientific or engineering discipline with specific training in plant design and/or operations, and response and analysis of the plant for transients and accidents. The Shift Engineer shall hold a Senior Operator License.

*For the purpose of this section, "Equivalent," as utilized in Regulatory Guide 1.8 for the bachelor's degree requirement, may be met with four years of any one or combination of the following: (a) Formal schooling in science or engineering, or (b) operational or technical experience/training in nuclear power.

**CONSUMERS POWER COMPANY
OFFSITE ORGANIZATION**



* NSB CHAIRMAN

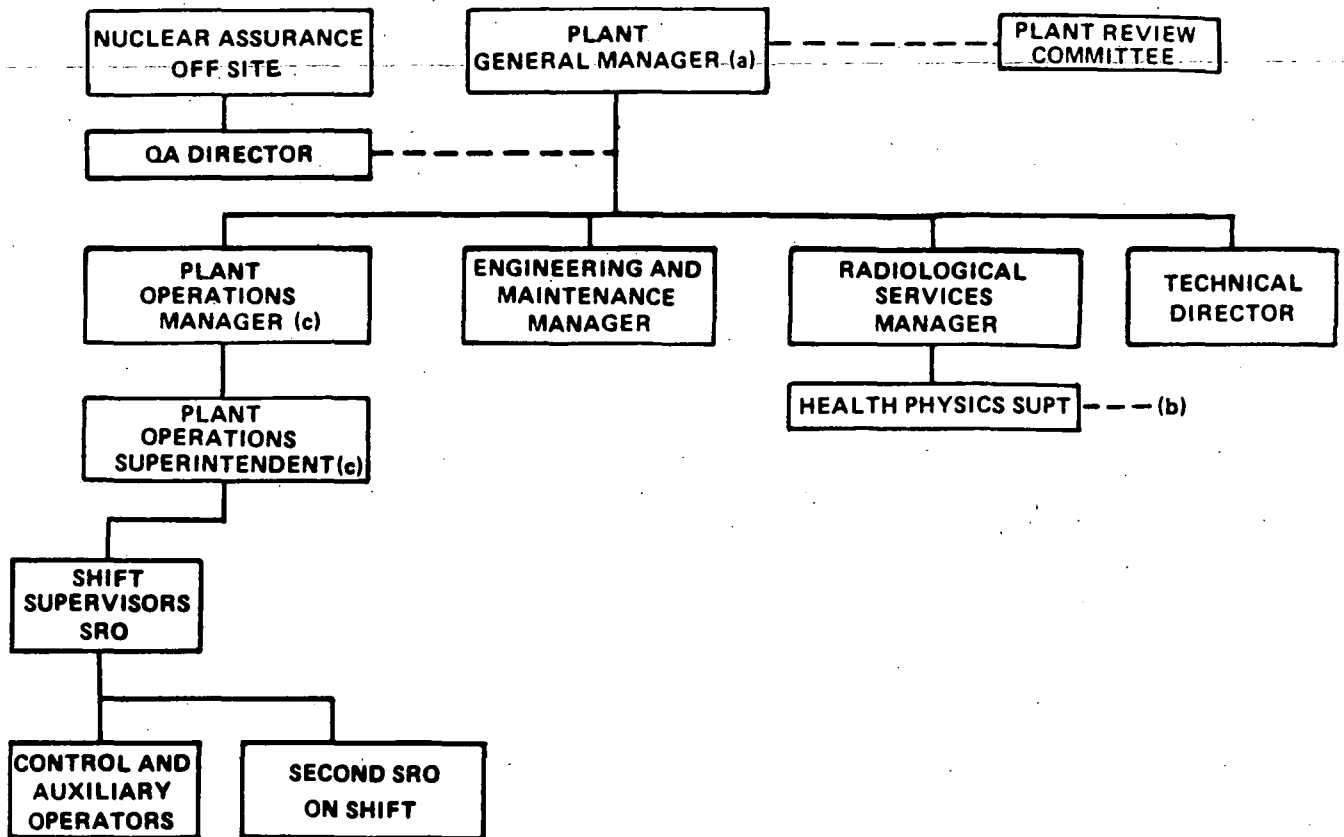
** RESPONSIBLE FOR OVERALL FIRE PROTECTION PROGRAM

FIGURE 6.2-1

6-2

Proposed

CONSUMERS POWER COMPANY
PLANT ORGANIZATION



A. To support the above Plant organization, individuals knowledgeable in the following areas identified in ANSI N18.7-1976/ ANS 3.2 will report at the discretion of the Plant General Manager:

1. Nuclear Power Plant Mechanical, Electrical and Electronic Systems
2. Nuclear Engineering
3. Chemistry and Radiochemistry
4. Radiation Protection (Reports to Health Physics Superintendent)

A single individual may be qualified and perform in more than one discipline.

(a) Responsible for the Plant Fire Protection Program implementation.

(b) A Radiation Safety Manager (RPM as defined in Regulatory Guide 1.8) shall be designated by the Plant General Manager and shall be either the Radiological Services Manager or the Health Physics Superintendent. The Radiation Safety Manager shall have direct access to the Plant General Manager in the matters of radiation safety.

(c) Either the Plant Operations Manager or the Plant Operations Superintendent will hold a SRO License and meet the other requirements of 6.3.1 of these Technical Specifications (as applicable to Operations Manager in ANSI N18.1). The individual holding a SRO License shall be responsible for directing the activities of licensed operators.

Figure 6.2-2

Figure 6.2-2 (Contd)

- B. The Security Force will be supervised as described in the Plant Security Plan.
- C. Quality Assurance/Control activities will be in accordance with Consumers Power Company's Quality Assurance Program Description for Operational Nuclear Power Plants (CPC-2A, as revised).

Table 6.2-1

MINIMUM SHIFT CREW COMPOSITION

| <u>POSITION</u> | <u>NUMBER OF INDIVIDUALS REQUIRED TO FILL POSITION</u> | |
|-----------------|--------------------------------------------------------|---------------------------------------|
| | Power Operation, Hot Standby and Hot Shutdown | Cold Shutdown and Refueling Shutdown* |
| SS | 1** | 1 |
| SE or SRO | 1** | None |
| RO | 2 | 1 |
| AO | 2 | 2 |
| STA | 1** | None |

- SS - Shift Supervisor with a Senior Reactor Operators License
- SE - Shift Engineer with a Senior Reactor Operators License
- SRO - Individual with a Senior Reactor Operators License
- RO - Individual with a Reactor Operators License
- AO - Auxiliary Operator
- STA - Shift Technical Advisor

Except for the Shift Supervisor, the Shift Crew Composition may be one less than the minimum requirements of Table 6.2-1 for a period of time not to exceed 2 hours in order to accommodate unexpected absence of on-duty shift crew members provided immediate action is taken to restore the Shift Crew Composition to within the minimum requirements of Table 6.2-1. This provision does not permit any shift crew position to be unmanned upon shift change due to an oncoming shift crewman being late or absent.

*Does not include additional personnel required when core alternations are being conducted. See Section 6.2.2.d.

**There shall be two individuals with Senior Reactor Operator licenses on shift. If the Shift Engineer is on shift, or either SRO on shift satisfies the STA qualification requirements, then the STA does not need to be stationed.

ADMINISTRATIVE CONTROLS

6.4 TRAINING

- 6.4.1 A retraining and replacement training program for the plant staff shall be maintained under the direction of the Executive Director of Energy Supply Planning, Training and Administration, and shall meet or exceed the requirements and recommendations of Section 5.5 of ANSI N18.1-1971 and Appendix "A" of 10 CFR Part 55.
- 6.4.2 The Director of Property Protection is responsible for the development, revision, approval and implementation of the Fire Brigade training program. This training shall, as practicable, meet or exceed the requirements of Section 27 of the NFPA Code-1975. Fire Brigade training drills shall be held at least quarterly.

6.5 REVIEW AND AUDIT

6.5.1 PLANT REVIEW COMMITTEE (PRC)

FUNCTION

6.5.1.1 The Plant Review Committee (PRC) shall function to advise the Plant General Manager on all matters related to nuclear safety.

6.5.1.2 The PRC shall be composed of:

Chairman: Technical Engineer or Designated Alternate
Member: Operations Manager*
Member: Engineering and Maintenance Manager*
Member: Radiological Services Manager*
Member: Technical Director*
Member: Reactor Engineering Superintendent
Member: Operations Superintendent
Member: Instrumentation and Control Superintendent
Member: Shift Supervisor or Shift Engineer (1)

*may serve as Designated Alternate for the Chairman

ALTERNATES

6.5.1.3 Alternate members of the PRC shall be appointed in writing by the PRC Chairman to serve on a temporary basis. No more than two alternates shall participate as voting members at any one time in PRC activities. Members identified with a asterisk (*) above may function as the Designated Alternate for the Chairman, and in so doing, are not considered alternate members for voting purposes.

ADMINISTRATIVE CONTROLS

6.5.1.4 MEETING FREQUENCY

The PRC shall meet at least once per calendar month with special meetings as required.

6.5.1.5 QUORUM

A quorum of the PRC shall consist of the Chairman and four members (including alternates).

6.5.1.6 RESPONSIBILITIES

The PRC shall be responsible for:

- a. Review of: (1) all procedures required by Specification 6.8 and changes thereto and (2) any other proposed procedures or changes thereto as determined by the Plant General Manager to affect nuclear safety.
- b. Review of all proposed tests and experiments that affect nuclear safety.
- c. Review of all proposed changes to Appendix "A" Technical Specifications.
- d. Review of all proposed changes or modifications to plant systems or equipment that affect nuclear safety.
- e. Investigation of all violations of the Technical Specifications. (A report shall be prepared covering evaluation and recommendations to prevent recurrence and forwarded to the Vice President - Nuclear Operations and to the Director of Nuclear Safety.)
- f. Review of plant operations to detect potential nuclear safety hazards.
- g. Performance of special reviews and investigations and reports thereof as requested by the Plant General Manager or Chairman of NSB.
- h. Review of the Site Emergency Plan and implementing procedures.
- i. Review of all reportable events as defined in Section 1.4.

PRC review may be performed through a routing of the item subject to the requirements of Specification 6.5.1.7.

ADMINISTRATIVE CONTROLS

COMPOSITION

6.5.2.3 The NSB shall consist of members appointed by the Vice President - Nuclear Operations. NSB shall be chaired by the Director of Nuclear Safety who will report directly to the Vice President on Nuclear Safety Board matters.

Collectively, personnel appointed for NSB shall be competent to conduct reviews in the following areas:

- a. Nuclear Power Plant Operations
- b. Nuclear Engineering
- c. Chemistry and Radiochemistry
- d. Metallurgy
- e. Instrumentation and Control
- f. Radiological Safety
- g. Mechanical and Electrical Engineering
- h. Quality Assurance Practices

An individual appointed to NSB may possess expertise in more than one of the above specialties. These individuals should, in general, have had professional experience in their specialty at or above the Senior Engineer level.

ALTERNATE MEMBERS

6.5.2.4 Alternate members may be appointed in writing by the Vice President - Nuclear Operations to act in place of members during any legitimate and unavoidable absences. The qualifications of alternate members shall be similar to those of members.

CONSULTANTS

6.5.2.5 Consultants shall be utilized as determined by the NSB Chairman or Vice Chairman to provide expert advice to the NSB. NSB members are not restricted as to sources of technical input and may call for separate investigation from any competent source.

MEETING FREQUENCY

6.5.2.6 NSB shall meet at least once per calendar quarter during the initial year of facility operation following fuel loading and at least once every six months thereafter.

ADMINISTRATIVE CONTROLS

QUORUM

6.5.2.7 A quorum of NSB shall consist of the Chairman, or his designated alternate, and at least four (4) members. No more than a minority of the quorum shall have line responsibility for operation of the facility. It is the responsibility of the Chairman to ensure that the quorum convened for a meeting contains appropriately qualified members or has at its disposal consultants sufficient to carry out the review functions required by the meeting agenda.

6.5.2.8 RESPONSIBILITIES

REVIEW

6.5.2.8.1 NSB shall be responsible for the review of:

- a. Significant operating abnormalities or deviations from normal and expected performance of plant equipment that affect nuclear safety.
- b. All reportable events and other violations (of applicable statutes, codes, regulations, orders, Technical Specifications, license requirements or of internal procedures or instructions) having nuclear safety significance.
- c. Issues of safety significance identified by the Plant General Manager, the NSB Chairman, or the PRC.
- d. Proposed changes in the operating license or Appendix "A" Technical Specifications.
- e. The results of actions taken to correct deficiencies identified by the audit program specified in Specifications 6.5.2.8.2 and 6.5.2.8.3 at least once every six months.
- f. Safety evaluations for changes to procedures, equipment, or systems and tests or experiments completed under the provisions of 10 CFR 50.59, to verify that such actions did not constitute an unreviewed safety question.
- g. Maintain cognizance of PRC activities through PSE attendance at scheduled PRC meetings or through review of PRC meeting minutes.

AUDITS

6.5.2.8.2 Audits of operational nuclear safety-related facility activities shall be performed under the cognizance of NSB. These audits shall encompass:

- a. The conformance of plant operation to provisions contained within the Technical Specifications and applicable license conditions at least once per 12 months.
- b. The performance, training and qualifications of the entire facility staff at least once per 12 months.

ADMINISTRATIVE CONTROLS

- c. The performance of activities required by the operational quality assurance program (CPC-2A QAPD) to meet the criteria of Appendix "B", 10 CFR 50, at least once per 24 months.
- d. The Site Emergency Plan and implementing procedures at least once per 12 months.
- e. The Site Security Plan and implementing procedures (as required by the Site Security Plan) at least once per 12 months.
- f. Any other area of plant operation considered appropriate by NSB or the Vice President - Nuclear Operations.
- g. The plant Fire Protection Program and implementing procedures at least once per 24 months.
- h. An independent fire protection and loss prevention inspection and audit shall be performed annually utilizing either qualified offsite licensee personnel or an outside fire protection firm.
- i. An inspection and audit of the fire protection and loss prevention program shall be performed by an outside qualified fire consultant at intervals no greater than 3 years.

Audit reports encompassed by Specification 6.5.2.8.2 above shall be forwarded to the NSB Vice Chairman and Secretary, and Management positions responsible for the areas audited within thirty (30) days after completion of the audit.

6.5.2.8.3 Audits of Nuclear Operations Department activities shall be performed under the cognizance of the NSB. These audits shall encompass.

- a. The radiological environmental monitoring program and the results thereof at least once per 12 months.
- b. The OFFSITE DOSE CALCULATION MANUAL and implementing procedures at least once per 24 months.
- c. The PROCESS CONTROL PROGRAM and implementing procedures for processing and packaging of radioactive wastes at least once per 24 months.

Audit reports encompassed by Specification 6.5.2.8.3 above shall be forwarded to the NSB Vice Chairman and Secretary, and Management positions responsible for the areas audited within thirty (30) days after completion of the audit.

AUTHORITY

6.5.2.9 The NSB Chairman shall report to and advise the Vice President - Nuclear Operations of significant findings associated with NSB activities and of recommendations related to improving plant nuclear safety performance.

6.9.3.1.B (Continued)

The annual radiological environmental operating reports shall include summarized and tabulated results in the format of Table 6.9-1 of all radiological environmental samples taken during the report period. In the event that some results are not available for inclusion with the report, the report shall be submitted noting and explaining the reasons for the missing results. The missing data shall be submitted as soon as possible in a supplementary report.

The reports shall also include the following: a summary description of the radiological environmental monitoring program including sampling methods for each sample type, a map of all sampling locations keyed to a table giving distances and directions from one reactor and the results of land use censuses required by the Specification 4.11.3, and results of the Interlaboratory Comparison Program required by Specification 4.11.5.

ADMINISTRATIVE CONTROLS

6.9.3.3 Special Reports

- a. Special reports shall be submitted covering the activities identified below pursuant to the requirements of the applicable referenced specification:

| <u>Area</u> | <u>Specification Reference</u> | |
|------------------------------------------------------|--------------------------------|---------------------------------------|
| Prestressing, Anchorage, Liner and Penetration Tests | 4.5.4 4.5.5 | 90 Days After Completion of the Test* |

* A test is considered to be complete after all associated mechanical, chemical, etc., tests have been completed.

- b. Special reports shall be submitted to the Director of the NRC Region Office listed in Appendix D, 10 CFR Part 20, with a copy to the Director, Office of Inspection and Enforcement, US Nuclear Regulatory Commission, Washington, DC 20555 within the time period specified for each report.

6.10 RECORD RETENTION

In addition to the applicable record retention requirements of Title 10, Code of Federal Regulations, the following records shall be retained for at least the minimum period indicated:

- 6.10.1 The following records shall be retained for at least five years:
- a. Records and logs of facility operation covering time interval at each power level.
 - b. Records and logs of principal maintenance activities, inspections, repair and replacement of principal items of equipment related to nuclear safety.
 - c. All reportable events as defined in Section 1.4.
 - d. Records of surveillance activities, inspections and calibrations required by these Technical Specifications.

ADMINISTRATIVE CONTROLS

RECORD RETENTION (Contd)

- e. ~~Records of changes made to the procedures required by Specification 6.8.1.~~
- f. Records of radioactive shipments.
- g. Records of sealed source leak tests and results.
- h. Records of annual physical inventory of all source material of record.

6.10.2 The following records shall be retained for the duration of the Facility Operating License:

- a. Record and drawing changes reflecting facility design modifications made to systems and equipment described in the Final Safety Analysis Report.
- b. Records of new and irradiated fuel inventory, fuel transfers and assembly burnup histories.
- c. Records of monthly radiation exposure for all individuals entering radiation control areas.
- d. Records of gaseous and liquid radioactive material released to the environs.
- e. Records of transient or operational cycles for those facility components designed for a limited number of transients or cycles.
- f. Records of inservice inspections performed pursuant to these Technical Specifications.
- g. Records of Quality Assurance activities required by the QA Program Description.
- h. Records of reviews performed for changes made to procedures or equipment or reviews of tests and experiments pursuant to 10 CFR 50.59.
- i. Records of meetings of the PRC and NSB.
- j. Records of monthly facility radiation and contamination surveys.

ADMINISTRATIVE CONTROLS

- k. Records of secondary water sampling and quality.**
- l. Records of the service lives of all hydraulic and mechanical snubbers listed on Tables 3.20.1 and 3.20.2 including the date at which the service life commences and associated installation and maintenance records.
- m. Records of training and qualification for members of the plant staff.**
- n. Records of reactor tests and experiments.**

6.11 RADIATION PROTECTION PROGRAM

Procedures for personnel radiation protection shall be prepared consistent with the requirements of 10 CFR, Part 20, and shall be approved, maintained and adhered to for all operations involving personnel radiation exposure.

6.12 HIGH RADIATION AREA

- 6.12.1 In lieu of the "control device" or "alarm signal" required by Paragraph 20.203(c)(2) of 10 CFR 20, each high radiation area in which the intensity of radiation is greater than 100 mrem/hr but less than 1000 mrem/hr shall be barricaded and conspicuously posted as a high radiation area and entrance thereto shall be controlled by requiring issuance of a Radiation Work Permit.* Any individual or group of individuals permitted to enter such areas shall be provided with or accompanied by one or more of the following:
 - a. A radiation monitoring device which continuously indicates the radiation dose rate in the area.
 - b. A radiation monitoring device which continuously integrates the radiation dose rate in the area and alarms when a preset integrated dose is received. Entry into such areas with this monitoring device may be made after the dose rate level in the area has been established and personnel have been made knowledgeable of them.

*Health Physics personnel or personnel escorted by Health Physics personnel shall be exempt from the RWP issuance requirement during the performance of their assigned radiation protection duties provided they comply with approved radiation protection procedures for entry into high radiation areas.

**Effective with the issuance of Amendment No. __.

ADMINISTRATIVE CONTROLS

RECORD RETENTION (Contd)

- e. ~~Records of changes made to the procedures required by Specification 6.8.1.~~
- f. Records of radioactive shipments.
- g. Records of sealed source leak tests and results.
- h. Records of annual physical inventory of all source material of record.
- i. Chlorine treatment records.

6.10.2 The following records shall be retained for the duration of the Facility Operating License:

- a. Record and drawing changes reflecting facility design modifications made to systems and equipment described in the Final Safety Analysis Report.
- b. Records of new and irradiated fuel inventory, fuel transfers and assembly burnup histories.
- c. Records of monthly radiation exposure for all individuals entering radiation control areas.
- d. Records of gaseous and liquid radioactive material released to the environs.
- e. Records of transient or operational cycles for those facility components designed for a limited number of transients or cycles.
- f. Records of inservice inspections performed pursuant to these Technical Specifications.
- g. Records of Quality Assurance activities required by the QA Program Description.
- h. Records of reviews performed for changes made to procedures or equipment or reviews of tests and experiments pursuant to 10 CFR 50.59.
- i. Records of meetings of the PRC and NSB.
- j. Records of monthly facility radiation and contamination surveys.

ADMINISTRATIVE CONTROLS

6.13 (Deleted)

6.14 (Deleted)

6.15 SYSTEMS INTEGRITY

The licensee shall implement a program to reduce leakage from systems outside containment that would or could contain highly radioactive fluids during a serious transient or accident to as low as practical levels. This program shall include the following:

1. Provisions establishing preventive maintenance and periodic visual inspection requirements, and
2. Integrated leak test requirements for each system at a frequency not to exceed refueling cycle intervals.

6.16 IODINE MONITORING

The licensee shall implement a program which will ensure the capability to accurately determine the airborne iodine concentration in vital areas under accident conditions. This program shall include the following:

1. Training of personnel,
2. Procedures for monitoring, and
3. Provisions for maintenance of sampling and analysis equipment.

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