# FLORIDA, POWER AND LIGHT COMPANY TURKEY POINT UNITS 3 AND 4 EMERGENCY PROCEDURE 20109 NOVEMBER 13, 1986

# 1.0 <u>Title</u>:

CRITERIA FOR, AND CONDUCT OF LOCAL EVACUATIONS

- 2.0 Approval and List of Effective Pages:
  - 2.1 Approval:

	Change dated <u>11/13/86</u> Reviewed by Plant Nuclear Safety Committee Approved by $\mathcal{T} = \mathcal{H} \left\{ \frac{1}{2} + \frac{1}{2} \right\}$ Approved by $\mathcal{T} = \mathcal{H} \left\{ \frac{1}{2} + \frac{1}{2} \right\}$									
2.2	Approved by <u>T= Wirickappant Manager - N 1/2-3</u> Group Vice President Approved by <u>Uccoor</u> Nuclear Energy <u>/-26</u> List of Effective Pages:									
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	1	11/13/86	2	11/13/86	3	11/13/86	4	11/13/86		
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- 3.0 <u>Scope:</u>
  - 3.1 Purpose:

This procedure provides criteria for declaring local evacuations, instructions for the evacuation of personnel when a local evacuation has been declared, and instructions for the accountability of personnel subsequent to the evacuation.

# 3.2 Discussion:

Evacuation of an area may be necessitated by the occurrence of an emergency condition which involves high radiation and/or the release of radioactive material to a local environment. The evacuation of personnel from the affected area is intended to minimize their exposure to radiation.

The Radiation Control Point <u>| in</u> the Health Physics Building has been designated as the assembly area for purposes of personnel accountability. If necessary, another assembly area may be specified by the Emergency Coordinator.

When a local evacuation is declared, the Security Guard Force will assist in personnel accountability. The Control Point Guard will immediately review logs to determine what personnel are in the affected area and be prepared to brief the Emergency Coordinator.

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# 3.3 Authority:

This procedure implements the Turkey Point Radiological Plant Emergency Plan.

- 3.4 Definitions:
  - 3.4.1 Assembly Area A designated area at which evacuated personnel assemble for purposes of personnel accountability and monitoring.
  - 3.4.2 Local Evacuation The evacuation of a room, area, or building due to a localized radiological conditions.

# 4.0 Precautions:

- 4.1 Every effort shall be made to minimize personnel exposure to radiation.
- 4.2 Personnel who have been in the area of the local emergency shall remain in a group. They shall not mix with the other personnel in the Radiation Control Point assembly area until they have been monitored for possible contamination.
- 4.3 Except as discussed in 4.2 above, personnel reporting to the Radiation Control Point assembly area shall group according to departments in order to facilitate personnel accountability and monitoring.
- 4.4 During the evacuation, areas known or suspected to be contaminated or exposed to high radiation fields should be avoided.

# 5.0 Responsibilities:

- 5.1 All personnel permanently or temporarily assigned to Turkey Point Plant who enter the Radiation Controlled Area shall be familiar with:
  - 5.1.1 The instructions given in this procedure.

5.1.2 The location of the Radiation Control Point assembly area.

- 5.2 Supervisors and Department foreman having personnel working in the evacuated area are responsible for assisting in accounting for all personnel under their supervision.
- 5.3 The Control Point Guard has the responsibility of maintaining accurate records of all personnel entering or leaving the Radiation Controlled Area and of making them available when required.

### 6.0 References:

- 6.1 Turkey Point Plant Emergency Plan
- 6.2 Security Procedure 0402, Personnel and Material Access Control

## 7.0 Records and Notifications:

Records showing that all personnel in the area affected by the emergency were accounted for shall be kept as part of the records of the emergency, and entered in the Plant Supervisor - Nuclear's Log Book.





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## 8.0 Instructions:

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- 8.1 If an incident involves a high radiation field or has caused the release of radioactive material to the environment, the need to evacuate the affected area and the classification of an emergency shall be determined in accordance with the following criteria:
  - 8.1.1 Unevaluated direct radiation dose rate reading in excess of 1000 times normal levels.
  - 8.1.2 Unevaluated airborne radioactivity concentration in excess of 1000 times normal levels.
  - 8.1.3 Removable radioactive surface contamination in an unposted area in excess of allowable limits per Health Physics Procedures.
  - 8.1.4 The Emergency Coordinator determines that a situation exists for which local evacuation is appropriate and the emergency plan activated.
- 8.2 Radiological conditions of less magnitude may still warranct a local evacuation without involving initiation of the emergency plans. Refer to 0-0NOP-103.
- 8.3 The Emergency Coordinator shall announce the local evacuation over the PA system, giving the area affected, the assembly area, and other instructions as required.
- 8.4 All personnel in the evacuated area shall stop work, turn off potentially hazardous equipment, and leave the area by the quickest available route, unless otherwise instructed by the Emergency Coordinator.
- 8.5 All personnel in the evacuated area shall report to outside their respective control point for monitoring and accountability.
- 8.6 If required, the Radiation Team shall monitor evacuated personnel for contamination.
- 8.7 Injured personnel shall be treated according to the Medical Emergency Checklist in EP-20101, Duties of Emergency Coordinator. If an injured person is evacuated from the plant site, the person's TLD, self-reader, identification badge, and keycard should be removed and given to the First Aid/Decontamination Team Leader.

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- 8.8 Uninjured personnel shall remove protective clothing prior to leaving the Radiation Controlled Area. Injured personnel should remove protective clothing prior to leaving the Radiation Controlled Area, when possible.
- 8.9 The Control Point Guard shall make available to the Emergency Coordinator his records showing the personnel who are in the Radiation Controlled Area.
- 8.10 The Plant Supervisor Nuclear/Emergency Coordinator shall initiate a search for the personnel who have not been accounted for.
- 8.11 When the situation dictates that the Protected Area should be evacuated, the entire Owner Controlled Area shall also be evacuated in accordance with Emergency Procedure 20110, Criteria for and Conduct of Owner Controlled Area Evacuation.

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## FLORIDA POWER AND LIGHT COMPANY TURKEY POINT UNITS 3 AND 4 EMERGENCY PROCEDURE 20110 NOVEMBER 13, 1986

1.0 <u>Title</u>:

CRITERIA FOR AND CONDUCT OF OWNER CONTROLLED AREA EVACUATION

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2.0 Approval and List of Effective Pages:

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3.0 Scope:

3.1 Purpose:

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<u>This</u> procedure provides criteria for determining if evacuation of the owner controlled area should be carried out, instructions for affecting an ordered, rapid and safe evacuation of the Turkey Point Owner Controlled Area and instructions for personnel accountability.

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### 3.2 Discussion:

3.2.1 The accurate classification of an emergency at the Turkey Point Plant is necessary to enable the Plant Supervisor - Nuclear to take the proper corrective action and to know when to implement the Emergency Plan. For those emergencies involving high radiation and/or the release of radioactive material to the environment, it is necessary to provide the Plant Supervisor - Nuclear (Emergency Coordinator) with guidelines that will enable him to know when to order the evacuation of the Owner Controlled Area.







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3.2.2 <u>Evacuation</u> of the Owner Controlled Area may be necessitated by the occurrence of any of several events where it would be necessary to minimize site personnel's exposure to radiation. An Owner Controlled Area evacuation will be conducted for any General Emergency and may be conducted for a Site Area Emergency.

# 3.3 <u>Authority:</u>

This procedure implements the Turkey Point Plant Radiological Emergency Plan.

- 3.4 <u>Definitions:</u>
  - 3.4.1 Protected Area

The area within the Owner Controlled Area occupied by two fossil units, the two nuclear units and their associated equipment, enclosed within the perimeter fence.

3.4.2 <u>Site Assembly Area</u>

The Assembly Area for personnel and visitors evacuated from the Owner Controlled Area within the scope of this procedure is the Florida City Substation, located approximately seven and one-half miles west of the plant on Palm Drive. An alternate assembly area may be determined by the Emergency Coordinator.

### 3.4.3 <u>Owner Controlled Area</u>

That portion of FPL property surrounding and including the plant which is subject to limited access and control by FPL.

3.4.4 Escort

An individual specifically assigned to accompany other persons who are required by the Security Plan or Health Physics Manual to be escorted.

### 3.4.5 Owner Controlled Area Evacuation

The evacuation from the Owner Controlled Area of all personnel except those required to place Units 1, 2, 3 and 4 in a safe condition, the emergency teams, and the guards necessary to fulfill their evacuation responsibilities. The evacuation will include personnel at the Scout Camps, Air Force Sea Survival Training School, the recreation areas, and the cooling canal system.

# 4.0 Precautions:

4.1 Every effort shall be made to minimize personnel exposure to radiation.

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# 5.0 <u>Responsibilities:</u>

- 5.1 The Plant Supervisor Nuclear is responsible for:
  - 5.1.1 Classifying any emergency that may occur at Turkey Point on Units 3 and 4
  - 5.1.2 <u>Implement</u> the Emergency Plan when appropriate.
  - 5.1.3 Initiating the evacuation of any area in which the criteria for evacuation, as expressed in Steps 8.1, is met.
  - 5.1.4 Advising the Security Team Leader of an Owner Controlled Area evacuation. This notification will be by the alarm and/or the PA system. Information needed by the Security Force to properly fulfill their responsibilities during the evacuation shall be provided to the Security Team Leader by the Emergency Coordinator.
  - 5.1.5 Determining evacuation routes and assembly areas.
- 5.2 Activities and functions which take place within the Owner Controlled Area but outside of the Protected Area are the responsibilities of the Land Management Site Manager. Day-to-day supervision of Owner Controlled Area functions outside the Protected Area, including scout camps, recreation areas and liaison with the U. S. Air Force School, and Belcher Oil Company are handled by the Land Management Site Manager.
- 5.3 Scheduling of groups for recreation areas (picnic and beach) is handled by the Miami Area Community Services Department.
- 5.4 The Security Guard Force is under the supervision of the Plant Security Supervisor or his designee. Responsibilities of the principal guard posts during the evacuation are discussed below:
  - 5.4.1 Security Shift Supervisor

This position is filled at all times. In an Owner Controlled Area evacuation, this guard assumes the position of Interim Security Team Leader and reports to the Emergency Coordinator until relieved by the Plant Security Supervisor. The Interim Security Team Leader directs all other members of the Security Guard Force in primary tasks of personnel accountability and evacuation of personnel. During an evacuation, the Security Team Leader is assisted in obtaining personnel accountability by the other on-shift Security Guard Force personnel. The duties of the Security Team Leader in an Owner Controlled Area evacuation are discussed in general in Step 8.5.1 of this procedure and are spelled out in detail in the Security Guard Force Post and Force Orders.

5.4.2 South Security Station Supervisor

This position is filled at all times. The duties of this guard in an Owner Controlled Area evacuation are discussed in general in Step 8.5.2 of this procedure and are spelled out in detail in the Security Guard Force Post and Force Orders.



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# 5.4.3 Protected Area Guard

This position is filled at all times by a roving guard within the Protected Area. The duties of this guard in an Owner Controlled Area evacuation are discussed in general in Step 8.5.3 of this procedure and are spelled out in detail in the Security Guard Force Post and Force Orders.

5.4.4 <u>Outside Patrol</u>

This position is filled at all times by a roving guard within the Owner Controlled Area outside the Protected Area. The duties of this guard in an Owner Controlled Area evacuation are discussed in general in Step 8.5.4 of this procedure and are described in detail in the Security Guard Force Post and Force Orders.

5.4.5 <u>Special Guard</u> (or Watchman)

This position may be filled when large numbers of visitors not escorted are in the recreation areas. The duties of this guard (or watchman) in an Owner Controlled Area evacuation are discussed in general in Step 8.5.5 of this procedure and are discussed in detail in the Security Guard Force Post and Force Orders.

### 5.4.6 Site Manager

The Land Management Site Manager is a FPL employee who performs liaison with the scout groups. His duties in an Owner Controlled Area evacuation are delineated in Step 8.5.5 of this procedure.

### 5.5 U. S. Air Force

The U. S. Air Force will handle its own personnel accountability by normal military procedures. An agreement is in effect between the Company and the U. S. Air Force wherein the U. S. Air Force, through Homestead Air Force Base, will assist in the evacuation of personnel in the area south and east of the Protected Area.

# 5.6 Escorts

The responsibilities of individuals acting as escorts are contained in Section 8.5.5.

# 6.0 <u>References:</u>

- 6.1 Turkey Point Plant Emergency Plan
- 6.2 EP-20109, Criteria For, and Conduct of Local Evacuation
- 6.3 Off-Site Emergency Procedure 1104, Duties of the Emergency Security Manager, Off-Site Emergency Organization

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EMERGENCY PROCEDURE 20110, PAGE 5 CRITERIA FOR AND CONDUCT OF OWNER CONTROLLED AREA EVACUATION

- 6.4 Turkey Point Plant Security Plan
- 6.5 FSAR, Section 14.2, Standby Safety Features Analysis
- 6.6 FSAR, Section 14.3, Reactor Coolant System Pipe Rupture
- 6.7 10 CFR 20, Appendix B, Concentrations in Air and Water Above Natural Background
- 6.8 0-ADM-600, Health Physics Manual
- 6.9 10 CFR 50 Appendix E, Emergency Plans for Production and Utilization Facilities
- 6.10 10 CFR 51, Licensing and Regulatory Policy and Procedures for Environmental Protection
- 6.11 3/4-ONOP-033.3, Accident Involving New or Spent Fuel

6.12 EP-20101, Duties of Emergency Coordinator

6.13 EP-20104, Duty Call Notification/Staff Augmentation

6.14 EP-20127, Duties of the Assembly Area Supervisor

7.0 <u>Records and Notifications:</u>

7.1 Records

- 7.1.1 Sequential log entries in the Plant Supervisor Nuclear's log book of the significant events pertaining to the Owner Controlled Area evacuation.
  - <u>NOTE:</u> Due to the possible magnitude of events taking place, the Plant Supervisor Nuclear, as the Emergency Coordinator, may assign selected, responsible, on-shift personnel to log these events.
- 7.1.2 A list of all persons assembled at the Site Assembly Area shall be prepared by the Assembly Area Supervisor or his designee. This list should include the person's name and work group. The list should be given to the Radiation Team Leader when accountability is completed.

7.1.3 Boat Ramp Log, Form 5785.

7.2 Notifications

- 7.2.1 Notifications by the Emergency Coordinator in accordance with EP-20101, Duties of the Emergency Coordinator, and EP-20104, Duty Call Notification/Staff Augmentation.
  - <u>NOTE:</u> The Emergency Coordinator may delegate to select, responsible, on-shift personnel the responsibility of continuing communications after he has made the initial notifications. The delegated personnel should maintain him current on all communications relevant to the emergency in progress.
- 7.2.2 The Securtiy Shift Supervisor (Interim Security Team Leader) shall notify the On Shift Securtiy Force, U.S. Air Force School, and Land Management of the Owner Controlled Area Evacuation initiation.
- 7.2.3 Land Management Site Manager, Escorts, and Special Guards shall notify their respective group that a site evacuation has been ordered.



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EMERGENCY PROCEDURE 20110, PAGE 6 CRITERIA FOR AND CONDUCT OF OWNER CONTROLLED AREA EVACUATION

### 8.0 Instructions:

- 8.1 The Owner Controlled Area shall be evacuated in the following circumstances:
  - 8.1.1 Site Area Emergency (Discretionary). In the likelihood of the situation degrading further and the need to minimize personnel exposure to radiation, the Emergency Coordinator shall direct a site evacuation to commence.
  - 8.1.2 General Emergency (Mandatory).

### 8.2 <u>Evacuation Preparedness</u>

- 8.2.1 All visitors, including scouts and groups using the recreation areas, shall have adequate transportation available on-site to evacuate all members of their respective groups.
- 8.2.2 It is the responsibility of the Security Force to ensure that the transporation requirement in 8.2.1 is met.
  - 1. The Land Management Site Manager shall advise appropriate scout councils, contractor groups, and Belcher Oil Company of the requirement in 8.2.1.
  - 2. The Community Services Department shall advise groups which it schedules or permits to use the recreation areas of the transportation requirement in 8.2.1. This department has modified the appropriate permit forms to include this requirement.
- 8.2.3 Escorts accompanying visitors shall assure that transportation is available at all times while the visitors are on-site.
- 8.2.4 Guards, Land Management Site Manager and Escorts shall maintain control of groups or individuals to which they are assigned. This control enables all members of the groups to be located, notified and evacuated.
- 8.2.5 Supervisors of contractor operations with crews working in remote areas of the Owner Controlled Area, such as the cooling canal system, shall maintain adequate communications with work crews to enable evacuation instructions to be carried out.
- 8.2.6 The Security Shift Supervisor or his designee should complete the Boat Ramp Log (Form 5785) for each boat admitted to the ramp area. Information on this log will assist in accounting for and controlling rentry of boats and personnel who may be outside of the Owner Controlled Area when an evacuation is ordered.

### 8.3 Evacaution Implementation

8.3.1 When the Emergency Coordinator (Plant Supervisor - Nuclear) determines that an evacuation of the Owner Controlled Area is necessary, he will, in following EP-20101, Duties of the Emergency Coordinator, order an Owner Controlled Area evacuation using the PA system and the evacuation alarm.



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- 8.3.2 Upon hearing the evacuation order or the evacuation alarm, all personnel not; needed to place Units 1, 2, 3, and 4 in a safe condition, on an emergency team, or otherwise required on site, shall evacuate to the appropriate Assembly Area. Emergency Teams and Units 3 and 4 Nuclear Operator, Turbine Operator, and Assistance Nuclear Plant Operator, shall report to the Operational Support Center, (1st floor I and C Building), for assignment unless otherwise directed by the Emergency Coordinator.
  - 1. All FPL and non-FPL personnel directed to evacuate shall proceed to the Site Assembly Area (Florida City Substation), unless otherwise instructed by the Emergency Coordinator.
  - 2. All personnel evacuating the Protected Area through the Main Entrance Station or the South Security Station should deposit their ID badges, key cards, and TLDs in the container provided for this purpose near the exit door.
- 8.4 <u>Evacuation Routes</u>
  - 8.4.1 Specific Routes
    - 1. From Girl Scout Camp, Public Picnic, Boat Ramp, Beach Area and the barge canal North and East of Protected Area.
      - (1) Proceed southwest on the access road to intersection at the Main Entrance Station, turn west on main plant access road and proceed to Palm Drive, continue to Site Assembly Area (Florida City Substation) or other designated Assembly Area.
      - (2) See alternate evacuation route in Step 8.4.2.
    - 2. From U. S. Air Force School
      - (1) Proceed along north side of Protected Area to main plant access road and west of Palm Drive, continue to Site Assembly Area or other designated Assembly Area.
      - (2) See alternate evacuation route in Step 8.4.2.
      - (3) By boat, east and north in Biscayne Bay to Cutler Plant.
      - (4) By U. S. Air Force helicopter to Homestead Air Force Base.
    - 3. From Boy Scout Camp
      - (1) Proceed north on Grand Canal Road to the Lake Warren south access road, turn east to South Security Station gate, then north to main plant road, turn west to Palm Drive and continue to the Site Assembly Area or other designated Assembly Area.

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- (2) See alternate evacuation route in Step 8.4.2.
- 4. Cooling Canal System
  - (1) Grand Canal Road and West Perimeter Road
    - Proceed to the cooling canal system north road, turn east to the South Security Station Gate, then turn north to the main plant road and then west to Palm Drive and the Site Assembly Area or other designed Assembly Area.
    - 2. See alternate evacuation route in Step 8.4.2.
  - (2) East Perimeter Road
    - 1. Proceed north past Loch Rosetta, cross the inlet coffer dam, continue to the main plant road and west to Palm Drive and the Site Assembly Area or other designed Assembly Area.
    - 2. See alternate evacuation route in Step 8.4.2.
- 5. From the switchyard.
  - (1) West on the main plant access road to Palm Drive, continuing to Site Assembly Area or other designated Assembly Area.
  - (2) See alternate evacuation route in Step 8.4.2
- 8.4.2 <u>Alternate Evacuation Route</u>
  - 1. <u>Plant Site, Boy Scout Camp, Girl Scout Camp and Red Barn Area,</u> <u>Areas North of the South Collector Canal Road, and Areas along</u> East Perimeter Road

Proceed west along the Lake Warren north road past the north end of the cooling canals and turn south along the cooling canal system West Perimeter Road. Continue down this road approximately four (4) miles to the Levee 31 access road. An alternate Assembly Area should be set up at this location. When released from Assembly Area, turn west to the Levee 31 Road. Turn south along the Levee 31 Road to Card Sound Road.

2. Areas South of the South Collector Canal

Proceed north to the South Collector Canal Road. Turn west to the West Perimeter Road and proceed north to the Levee 31 access road. Turn west to the Leveee 31 Road. An alternate Assembly Area should be set up at this location. When released from Assembly Area, turn south along the Levee 31 Road to Card Sound Road and the designated assembly area.

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NOTE: Access along the Levee 31 Road requires plant security to unlock a series of gates along this route. Calmly wait in vehicles until security has unlocked the access gates to the Levee 31 Road.

### 8.5 <u>Security Force Evacuation Implementation</u>

- 8.5.1 Upon notification of the Owner Controlled Area evacuation, the Security Shift Supervisor (Interim Security Team Leader) shall:
  - 1. Advise by radio all other guards on duty that a site evacuation is in progress. Specific instructions will be issued in accordance with the Security Guard Force Post and Force Orders and the Security Force will proceed with the evacuation of persons and with personnel accountability activities.
  - 2. Telephone the U. S. Air Force School, advise them of the evacuation and provide evacuation information.
  - 3. Telephone the Land Management office in the cooling canal system and advise that an evacuation is ordered and provide evacuation information.
- 8.5.2 The South Security Station Supervisor shall:
  - 1. Direct the evacuation of personnel and the personnel accountability activities at the South Security Station as specified in the Security Guard Force Post and Force Orders.
- 8.5.3 The Protected Area Guard shall:
  - 1. Sweep the plant site north and east of the Protected Area, specifically including the Girl Scout Camp, the Barge Canal, and recreation areas, and on the west, the switchyard to verify that all personnel have evacuated to the Site Assembly Area, or other designated assembly area.
  - 2. Notify any Special Guards on duty in these areas.
  - 3. Extend rope bearing emergency signal sign reading, "Emergency Condition, Do Not Land, Divert to Bayfront or Cutler Plant" and place flashing yellow warning light so that it is visible from the water. Determine which boats cleared for the ramp area are on the water and report same to the Captain of the Guard.
  - 4. Perform additional duties as specified in the Security Guard Force Post and Force Orders.
- 8.5.4 The Outside Patrol shall:
  - 1. Sweep the Owner Controlled Area south and west of the Protected Area, specifically including the Boy Scout Camp, the cooling canal system headquarters and the cooling canals to verify that all personnel have evacuated to the Site Assembly Area or other designated assembly area.







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- 2. Perform additional duties as specified in the Security Guard Force Post and Force Orders.
- 8.5.5 Land Management Site Manager, Escorts, and Special Guards shall:
  - 1. Notify individuals escorted or members of groups to which they are assigned of evacuation procedures when notified that an Owner Controlled Area evacuation has been ordered.
  - 2. Account for all persons in groups to which they are assigned and lead these groups to the Main Entrance Station and then direct them to the Site Assembly Area.
  - 3. Notify the Security Shift Supervisor of any persons in their groups not accounted for.
- 8.5.6 The Security Team Leader, after completion of sweeps by members of the Security Guard Force, shall instruct guards concerning special assignments which may be required as a result of the evacuation. He shall advise the Off-Site Emergency Security Manager of an circumstances which require his attention, including boats at sea launched from Turkey Point enabling the Off-Site Emergency Security Manager to relay the information to the U. S. Coast Guard and/or Marine Patrol.
- 8.6 Assembly Area Phase
  - 8.6.1 Upon reaching the appropriate Assembly Area, accountability, and monitoring (if necessary) of the evacuees will be conducted under the direction of the Assembly Area Supervisor. Evacuees should standby until directed to re-enter the plant or dismissed by the Assembly Area Supervisor. If contaminated, evacuees shall be decontaminated prior to leaving the Assembly Area.
- 8.7 <u>Implementation of the Alternate Evacuation Route</u>
  - 8.7.1 If the decision is made to utilize the alternate evacuation route, a security guard will obtain the key to the South Florida Water Management, Levee 31 road gates from the North Gate Security Building and immediately proceed to unlock the Levee 31 Road gates. Security will provide traffic control on the alternate evacuation route.

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