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Views Associated with a Revised Draft Task
Interface Agreement Response Regarding
Oconee Nuclear Station

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

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CRGR COMMITTEE FOR REVIEW OF GENERIC REQUIREMENTS

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MEETING WITH CRGR TO DISCUSS DUKE ENERGY VIEWS
ASSOCIATED WITH A REVISED DRAFT TASK INTERFACE
AGREEMENT RESPONSE REGARDING OCONEE NUCLEAR STATION

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PUBLIC MEETING

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TUESDAY, OCTOBER 24, 2017

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The CRGR Committee met in the Nuclear
Regulatory Commission, Two White Flint North, Room
T2B3, 11545 Rockville Pike, at 1:00 p.m., Edwin
Hackett, Chairman, presiding.

MEMBERS PRESENT

- EDWIN HACKETT, Chairman
- BRIAN MCDERMOTT, CRGR, NRR
- JOHN MONNINGER, CRGR, NRO
- SCOTT MOORE, CRGR, NMSS
- DARRELL ROBERTS, CRGR, NSIR and R-III
- CATHERINE SCOTT, CRGR, OGC

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STAFF PRESENT

STEVEN ARNDT, NRR

HARRY BARRETT, NRR

JONATHAN BARTLEY, R-II*

ERIC BENNER, NRR

THERESA CLARK, OEDO

LES CUPIDON, RES

NICHOLAS DIFRANCESCO, RES

CJ FONG, NRR

ANDREY KLETT, NRR

JEFF KOSHY, RES

SAMSON LEE, NRR

JOHN LUBINSKI, NRR

MIKE MARKLEY, NRR

ROY MATHEW, NRR

KENN MILLER, RES

MARK MILLER, R-II*

JESSIE QUICHOCHO, NRR

TIM REED, NRR

SHAKUR WALKER, R-II

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ALSO PRESENT

SCOTT BATSON, Duke Energy

JERRY BONNANO, NEI

ED BURCHFIELD, Duke Energy

DAVID CUMMINGS, Duke Energy

TODD GRANT, Duke Energy

RYAN GRECO, Duke Energy

DEAN HUBBARD, Duke Energy

CHRIS NOLAN, Duke Energy

TOM POINDEXTER, Morgan Lewis Bockius

RAY PRICE, Duke Energy

DARANI REDDICK, Exelon

GREG RICHARDSON*

JEFF SHARKEY, Southern Nuclear

CHRIS WASIK, Duke Energy

DAVID WILSON*

* Present via telephone

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1 P-R-O-C-E-E-D-I-N-G-S

2 1:00 p.m.

3 CHAIRMAN HACKETT: So looking around the
4 table, it looks like we have a quorum. So we can
5 proceed from the CRGR perspective. So I have opening
6 remarks before we turn things over to Scott and his
7 team from Oconee. So I had down here good morning.
8 That's clearly wrong.

9 (Laughter.)

10 CHAIRMAN HACKETT: So good afternoon to
11 everyone here. My name is Ed Hackett. I am chair of
12 the CRGR Committee for Review of Generic
13 Requirements. This is our meeting number 449. So
14 it's been a long history that the committee has been
15 engaged on back-fitting issues. This is engaging
16 what I would call step two of our ongoing review of
17 this issue. The -- I guess what we'd -- high level,
18 referred to as the Oconee Cable Separation TIA, which
19 was initiated actually several years ago. So it was
20 TIA 2014-05. I think as you all know, the CRGR has
21 previously met internally with the staff on this
22 matter on September 26th of this year. So as I said,
23 this will be our second portion to hear perspectives
24 from Duke Energy.

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1 So going down our list, CRGR members in
2 attendance are Brian McDermott representing NRR,
3 Scott Moore representing NMSS, John Monninger from
4 NRO, Cathy Scott from OGC and Darrell Roberts, dual-
5 hatting, representing NSIR and Region III. I would
6 also, as we are going through some opening, like to
7 acknowledge the ongoing support of our crack team to
8 support CRGR staff Nick -- Nick DiFrancesco and Les
9 Cupidon, so thanks to you guys for everything you
10 have done setting up the meeting.

11 So this is a category 1 public meeting.
12 The primary purpose of the meeting is of course for
13 us to hear perspectives from Duke Energy on the
14 subject related to potential back-fitting with this
15 -- with this TIA. And so why are we specifically
16 here? Because -- a couple of things I wanted to say
17 in opening, it's a bit of a deviation from the way we
18 normally operate.

19 So Brian Holian, who is acting director
20 of NRR, sent the committee a memo dated September 7
21 where he requested that the committee look into this
22 matter and endorsed the NRC staff's position in the
23 response to the TIA. So as I said, this is the latest
24 portion of a process that started in late 2014 with

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1 Region II's request for assistance from NRR. NRR
2 provided the initial response in August of 2016 and
3 subsequently made a draft available to Duke Energy,
4 which Duke responded to also in August of 2016. Since
5 that time the staff has had an extensive effort
6 internally on addressing the comments from Duke
7 within the last year. And by requests from the CRGR
8 we remain -- we have the updated response made public
9 several weeks in advance of this meeting, so everyone
10 has had the benefit of that, hopefully.

11 Just a few words about the committee,
12 just in case there's somebody in the room that doesn't
13 know what we do. The charter of the CRGR currently
14 specifies that the committee ensures the proposed
15 generic back-fits to be imposed by NRC unregulated
16 entities are appropriately based on back-fit
17 provisions of applicable NRC regulations. And then
18 the committee recommends to the EDO either approval
19 or disapproval of staff proposals on that basis.

20 So today we are actually violating our
21 current charter, because we are not supposed to delve
22 into plant-specific issues by the current charter.
23 But we have the approval of our high-level management
24 and EDO to do that. And that will probably result in

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1 a change of the CRGR charter in the future since we
2 are delving into a plant-specific issue here.

3 For today we are gathering information so
4 there will be no decision from the committee in the
5 matter today, as probably no one was expecting. So
6 after this meeting we will deliberate further
7 internally before rendering a decision -- a
8 recommendation that we would make to the -- to the
9 EDO. We will have a public comment period following
10 the presentation from Duke. And those in the room or
11 on the phone line can avail themselves of that at
12 that point.

13 And it's at this point maybe not entirely
14 determinate as to when that will be. So you will
15 just have to bear with us on that. I will ask our
16 colleagues, any of the members, if they have any
17 opening remarks?

18 (No audible response.)

19 CHAIRMAN HACKETT: Okay. And hearing
20 none, I think what has been requested for the phone
21 line -- which I probably remiss in, you know, not
22 checking in on the phone line to start with -- but I
23 think it would probably be a good idea to -- we will
24 go around the table here. Maybe we will check in on

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1 the phone lines and ask for folks to identify
2 themselves and kind of go around to who is on the
3 phone line. So if you guys -- whoever is on the phone
4 line, if you could please commence that process now?

5 MR. BARTLEY: Jonathan Bartley, Region
6 II.

7 CHAIRMAN HACKETT: Great.

8 MR. MILLER: Mark Miller, Region II.

9 (Simultaneous speaking.)

10 PARTICIPANT: Engineering Planning and
11 Management.

12 (Simultaneous speaking.)

13 MR. RICHARDSON: Greg Richardson,
14 Engineering, Planning and Management.

15 CHAIRMAN HACKETT: Okay, anybody else out
16 there? All right, well thanks very much. I guess we
17 will just go around the table here. I guess we've
18 already done that to the CRGR, but we will just do
19 that again. Again, I am Ed Hackett, Chair of the
20 CRGR.

21 MR. McDERMOTT: Brian McDermott, Deputy
22 Director, NRR.

23 MR. ROBERT: Darrell Roberts, Acting
24 Deputy Director of NSIR.

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1 MR. MONNINGER: John Monninger, NRO.

2 MS. SCOTT: Cathy Scott, Office of
3 General Counsel.

4 MR. WASIK: Chris Wasik, Regulatory
5 Affairs Manager, Oconee.

6 MR. BATSON: Scott Batson, Senior V.P. of
7 Operations for Duke Energy --

8 CHAIRMAN HACKETT: Sorry, the green light
9 needs to be on the microphone. It's the bar right at
10 the front of the microphone -- will activate it.

11 MR. BATSON: Do it again, or no?

12 PARTICIPANT: I was able to pick a few of
13 you up through the ones at the top of the table, so
14 I think it was towards the end of those -

15 MS. SCOTT: Cathy Scott, Office of
16 General Counsel.

17 MR. WASIK: Chris Wasik, Oconee
18 Regulatory Affairs Manager.

19 MR. BATSON: Scott Batson, Senior V.P. of
20 Operations for Duke Energy, South Carolina sites.

21 MR. BURCHFIELD: Ed Burchfield, Plant
22 Manager at Oconee.

23 MR. GRANT: I am Todd Grant, the
24 Engineering general manager at Oconee.

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1 MR. GRECO: I am Ryan Greco. I work in
2 Electrical Design in Oconee.

3 MR. PRICE: Ray Price, Electrical
4 Engineering Manager at Oconee.

5 MR. NOLAN: Chris Nolan, Director of
6 Regulatory Affairs for Duke Energy.

7 MR. HUBBARD: Dean Hubbard, OR Director
8 at Oconee.

9 MR. MOORE: And Scott Moore, Office of
10 Nuclear Materials Safety and Safeguards.

11 CHAIRMAN HACKETT: Thanks. I guess that
12 completes our introductions around the table and on
13 the phone line. And I guess before I turn it over I
14 just wanted to thank you guys for the interactions we
15 had in advance. Hopefully setting this up for a
16 successful interaction allotted credit to -- to Chris
17 and Chris for interactions with myself and staff here
18 for -- for the preparation. So I appreciate that.
19 And I guess, Scott, I will turn it over to you.

20 MR. BATSON: Okay, thank you very much.
21 Good afternoon. We -- in terms of Duke Energy and
22 the Oconee Nuclear Site, we just want to thank the
23 Office of NRR, Mr. Holian, for actually making the
24 request that you referred to earlier to have this

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1 come before the CRGR for the committee's review. We
2 very much appreciate the opportunity that the CRGR
3 has offered to us to come and actually present the
4 information -- our perspectives on the information
5 that is currently contained in the draft TIA,
6 specifically with the Oconee station cable design.

7 If you go back in history with Duke
8 Energy and specifically Oconee, there's been a number
9 of issues over the years that -- that we have worked
10 through in conjunction with the NRC. I will tell you
11 that my personal involvement with Oconee Nuclear
12 Station -- I recall a time when the -- there was a -
13 - more of debate relative to some of the technical
14 issues and challenges that we faced at Oconee. And
15 we do believe that there's a different approach for
16 Duke Energy and for the Oconee site now in terms of
17 differences on technical opinions and issues that
18 both the NRC and Duke Energy has.

19 And we believe that some of those
20 examples recent -- will resonate with some of the
21 folks that are here as members of the CRGR -- one of
22 those being our transition to NFPA 805, completion of
23 the Protected Service Water Project and all of the
24 work that was associated with that. After a start

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1 that didn't deliver the initial results that we
2 desired in terms of the Protected Service Water
3 Project, six mile stones were set -- agreed upon by
4 the NRC. And we met each and every one of those with
5 margin in terms of the date.

6 It was over \$1 million investment in the
7 Oconee nuclear site -- I am sorry, \$1 billion
8 investment in the Oconee nuclear site that addressed
9 both regulatory concerns and increased the -- the
10 safety margins associated with the station --
11 provided a lot of additional options in terms event
12 mitigation.

13 Also there was an issue relative to
14 external flooding associated with the Oconee site.
15 And worked with the NRC to come up with the
16 appropriate plan and approach to that. We worked
17 aggressively to complete the modifications even
18 before the issue has been completely resolved in
19 terms of the approved analysis for flooding. And so
20 we -- the Oconee site, Duke Energy, took that on
21 ourselves to go ahead and execute those
22 modifications. Those are all complete now as well.

23 Specific to this issue, the cable
24 separation issue that came out of a -- a 2014 CDBI

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1 inspection. There were issues that were raised in
2 that were specifically associated with how cables
3 were routed inside of a trench that comes from our
4 emergency power supply, which is the Keowee hydro
5 station, and the type of cables that were used in
6 that application. We recognized and accepted the
7 concerns that were presented through that -- through
8 that inspection. And we have -- we have already taken
9 actions to actually resolve or eliminate some of the
10 design concerns that were expressed through that
11 inspection and the exchange that we've had since.

12 That -- that's the -- was the primary
13 issue that was originally documented in the TIA. Now
14 interwoven in the TIA, we believe, are a number of
15 other issues that really get -- get into some of the
16 original design and licensing basis for the station.
17 So what we present today -- we will go through and
18 very specifically address the actions that we have
19 taken in response to the concerns with bronze tape
20 cable and how it was used. We will talk about the
21 modifications and actions we have taken to eliminate
22 or -- or what we believe to address the concerns of
23 the NRC -- very specific to how that cable is routed
24 and the use of that specific type of cable.

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1 What we really want to focus on today --
2 and the heart of our presentation will be around four
3 issues that we believe -- that are really part of the
4 fundamental and original design and licensing basis
5 for the site. These are interwoven throughout the
6 TIA draft response as we read it and as we understand
7 it. So we have attempted to pull those out
8 specifically. We want to present those to the
9 committee for your consideration and provide our
10 perspectives, relative to what we believe is the
11 original design and licensing basis for the station
12 to -- to -- with the desired outcome that we can come
13 to agreement relative to how the positions -- or what
14 the implied positions in the TIA may implicate --
15 those original design and licensing basis.

16 So with that, if there's no questions
17 relative to the opening, I will turn it over to Ed
18 Burchfield who will begin our presentation.

19 MR. BURCHFIELD: Thank you, Scott. If we
20 will move to slide 5. I would like to reiterate our
21 commitment to safely operate the three Ocone units
22 as -- as Scott mentioned the protected -- the
23 protected service water modification was installed
24 and one of -- and completed within the last year.

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1 One of the reasons it was installed was to support
2 the transition to NFPA 805. That was a significant
3 investment by the company -- in excess of \$1 billion
4 and also resulted in a very significant reduction in
5 plant risk. Approximately a 20-percent reduction in
6 core damage frequency for internal events and it
7 reduced our fire risk by approximately half.

8 That investment is a tangible action --
9 it is a reflection of our commitment to safety.
10 Conversely, if you look at the risk associated with
11 the issues raised in the draft TIA, our risk analyses
12 determined they were on the order of 1E-09 in core
13 damage frequency. We also had a senior reactor
14 analyst from Region II visit the site, perform his
15 assessment, and he concluded that if a violation were
16 to evolve out of the unresolved item, that it would
17 end up being green in terms of its significance.

18 We have been responsive to the staff's
19 concerns regarding our cable design. We have
20 performed testing, modifications and engineering
21 analysis. Some of these changes were proactively
22 submitted to the NRC under 10 CFR 50.55(a) as an
23 alternative submittal. And as Scott mentioned, we -
24 - we are less concerned with the very specific issues

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1 of the underground trench and much more concerned
2 about the broad-reaching implications on our design
3 and licensing basis with some of the positions that
4 are documented in that TIA.

5 So if we move to slide 6, I wanted to
6 provide a little bit of perspective on bronze tape.
7 The -- just to -- to give a little bit of background.
8 Oconee has two emergency power sources. They are the
9 two Keowee hydro units. One of those units feeds the
10 plant through our switch yard, through what we call
11 an overhead path. And the other feeds the plant
12 through an underground path.

13 The original design of the plant used
14 bronze taped cable for both the 13.8 kV main power
15 supply and then also a 4 kV cable for auxiliaries.
16 That was direct buried cable in the original design.
17 About 15 years ago we undertook a modification from
18 an equipment reliability perspective to replace those
19 cables. As part of that we installed an engineered
20 concrete trench that ran from Keowee up to the plant
21 -- that's over 4,000 feet length.

22 And looking at that design, the
23 alternative that was superior from an equipment
24 reliability and safety perspective was to continue to

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1 use the bronze tape cable. And the reason is that
2 with that cable design we did not need any splices
3 along that 4,000-foot run. And typically, you know,
4 the probability of a failure in a cable goes up when
5 you -- we get splices in it.

6 We did use engineering judgment rather
7 than testing to support that -- that design change as
8 it related to documenting the adequacy of bronze tape
9 in the underground trench. And we previously
10 communicated that shortcoming to the Region. As
11 Scott has indicated, we have been proactive in
12 addressing potential safety concerns that have been
13 raised by the staff. We did testing at KEMA facility
14 in Pennsylvania. That test was on bronze tape cable
15 and it attempted to create a multi-phase fault from
16 an induced ground fault.

17 We were not able to produce that result
18 and demonstrated that a fault in one cable would not
19 propagate to another cable. We also completed a
20 number of modifications at the plant. Those
21 completed earlier this year. We abandoned the
22 control cables in trench 3. That's the trench that
23 runs from Keowee to our underground -- to our
24 transformer, CT 4, which is the transformer for the

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1 underground power path.

2 So all of the control cables in that
3 trench have been abandoned in place, not used, and we
4 only have power cables running through the trench.
5 That eliminates any power-to-control cable
6 interaction that could possibly occur. We also
7 installed enclosed raceways in accordance with
8 industry standards at Keowee in the power house, as
9 well as in our protected service water building in
10 its cable spreading room. That provides the
11 protection between power and control cables -- and
12 additional margin in that area.

13 There's a commercial power line that
14 comes in and can power up the PSW system -- and we
15 call it the Fant line. That is a non-safety line
16 that -- that provides that power to the PSW building
17 normally. And it was originally run through what we
18 call manhole 6. And that was one of the concerns
19 raised during the CDBI and in the TIA is that that -
20 - interactions between that commercial power cable
21 and the other cables in our PSW duct bank -- we have
22 abandoned that power cable and we re-routed it
23 underground up to our protected service water
24 building, where there's no way it can interact with

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1 any of the cables associated with our emergency power
2 system.

3 We also resolved DC interactions in our
4 Keowee emergency start panels. But the other item
5 that we have pursued is we -- we proactively submitted
6 an alternative under 10 CFR 50.55(a) to obtain NRC
7 approval of the use of the bronze tape. So we have
8 expended considerable efforts in addressing the uses
9 of bronze tape and have provided information to the
10 NRC staff for review and approval.

11 However, the -- the draft TIA goes far
12 beyond the specific issue of bronze tape. And there
13 will be four issues that we want to address in some
14 detail today that we believe have some far reaching
15 implications with respect to our licensing basis.
16 One is the crediting of armored cable for electrical
17 separation. Another is the single-failure criteria
18 that's applied to separate cables. The third item is
19 single-failure considerations regarding equipment
20 quality classification. And the remaining item is
21 the timing of the single failures for emergency AC
22 power system.

23 Oconee would request that the committee
24 consider these issues individually. At the end of

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1 this process we would like to achieve clarity in the
2 TIA's position on the Oconee licensing basis. As we
3 read it right now, we could see it interpreted in a
4 number of different manners. So if there aren't any
5 questions for me, we will go into the specific issues
6 and I will turn it over to Todd.

7 MR. GRANT: All right. Good afternoon.
8 The first item I would like to speak to, as Ed has
9 mentioned, is associated with crediting cable armor
10 for electrical separation. So I've got a sample of
11 a interlocked armor cable that's here. It's typical
12 to the design that's used in our plant and just to
13 orient you with this, since I will be talking about
14 some terms associated with cable up -- for this
15 afternoon.

16 So it's a typical plant cable. You can
17 see this is a three-conductor cable -- inside the
18 shiny copper is the three conductors that carry the
19 electricity. On the outside of each conductor itself
20 there is a strand -- a conductor shield. You have
21 the insulation material and insulation shield around
22 each one of the conductors.

23 The black material in here is -- it's
24 basically fill in there -- filler material for the

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1 cable construction. This little conductor here
2 without the insulation -- it's basically a grounded
3 conductor -- grounded cable that runs the whole
4 length. And when we talk about armor, we are really
5 talking about this outside metal barrier, right, that
6 encompasses all three of the conductors of this
7 particular case. Okay.

8 So cable armor is mechanically strong.
9 It's a flexible sheath which can be applied over a
10 variety of different cable core materials. And it's
11 there to protect from the failure of nearby cables.
12 So it's a barrier. It acts as a barrier to protect
13 the failure -- from the failure of nearby cables.

14 A little bit later on I will talk about
15 -- and I will use the word conduit, all right? And
16 so this is a piece of conduit, right? It's a metal
17 conduit. It's flexible. It's mechanically strong
18 sheath. It can go over a variety of different types
19 of cables. It can be pulled inside flexible conduit.
20 And it there too -- it is to protect from the failure
21 of nearby cables as well. For just a point of
22 reference.

23 So the use of armored cable for Duke
24 Energy was approved by the NRC. Right? For Oconee

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1 and really for McGuire and Catawba as well as those
2 plants were designed and licensed. Documentation
3 through the years of the NRC's approval of the use of
4 armor in its cable design -- as we went through the
5 seven -- the three sites, the seven different units,
6 became increasingly more. So there's more detail in
7 the McGuire licensing, right? Their FSAR and Catawba
8 than there -- than there are in ours. But the concept
9 was there from in the beginning and carried forward.

10 There's an excerpt from the original
11 FSAR. It's from March of 1972. It's Chapter 8 of
12 the FSAR, Section 8.2.2.13. There's a statement that
13 says there in part -- says, it's our intent wherever
14 physically possible to utilize metallicly armored
15 and protected cables in our cables designs systems.
16 So it was known, communicated from the beginning.

17 So the cable armored design along with
18 the routing paths that we took in addition to the
19 separation requirements that are prescribed, right,
20 in the UFSAR section that I've talked about -- shared
21 with the staff, detailed with the staff and was a
22 part of our review and part of our safety evaluation
23 that we received.

24 McGuire similarly, our sister site, they

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1 used the armored cable design as well. In addition,
2 as a part of their licensing basis, right,
3 increasingly more documentation involvement. In 1975
4 there was tests performed -- it was basically fault
5 testing on the armored cable design. It was performed
6 by Westinghouse at their power labs at the time. The
7 test reports and involvement -- the NRC has reviewed
8 that throughout the years, right?

9 And basically that testing demonstrated
10 that no fault propagation or impact to adjacent
11 cables when using the armored design -- as McGuire
12 was using -- as we were using. NRC approved McGuire's
13 SER in 1979. Catawba as well -- our third generation
14 of plant -- used the same armored cable design and
15 their safety evaluation was approved in 1983 as well.

16 The design standards utilized by Duke
17 Power at the time was oversight by our chief electrical
18 engineer. His name was Mr. C.J. Wylie. Mr. Wylie was
19 recognized as an industry leader and an expert with
20 respect to cables, cables designs, and is also an
21 IEEE on nuclear power standards -- actually was the
22 chairman of IEEE subcommittee. Mr. Wylie served as
23 a member of the ACRS as well for a little over a
24 decade -- from 1984 to mid-1996.

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1 He wrote in an industry paper -- he was
2 reviewing a peer's proposed cable design guidelines.
3 In 1976 he wrote a paper, and I would like to share
4 some of the excerpts from that paper with you --
5 really in the context of showing that the armored
6 design was intentional. It just didn't happen,
7 right? There was a purpose behind it. And it was
8 intentional not only for Oconee's design, but for
9 McGuire and Catawba's use as well.

10 In that paper he cited how armor prevents
11 the spread of fires and protects the cables from
12 outside influences or damage. In order to mitigate
13 common mode failures of redundant safety channels.
14 He surmised in that report that he wrote that with
15 armor essentially each cable is within its own steel
16 conduit. That's it -- ties back to the conduit
17 example that I showed. So with armor, it basically
18 -- the cable has its own built-in conduit. That's
19 the point that he was making there. Right.

20 Therefore it reduces the concerns for
21 elaborate segregation designs and complexities. He
22 also later on in that report talked about the
23 extensive testing that I mentioned in 1975 where Duke
24 had conducted -- and basically concluded -- that with

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1 an armor cable installed properly, even cable -- he
2 used the word blowups, but cable faults of maximum
3 intensity will not have an effect on adjacent power
4 cables or adjacent instrumentation or control cables
5 directly above or below the cable. So that was
6 shared.

7 The use of armored cable, as I mentioned,
8 it was intentional. All right, it came as a large
9 investment to Duke Power Company at the time. All
10 right? It is a great expense or cost over what the
11 rest of the industry what the industry was typically
12 using -- unarmored cable. But thought to be very
13 prudent in our design by efforts -- in licensing
14 efforts going forward for our stations over the non-
15 armored cable designs.

16 Slide number 9. So the draft TIA
17 position -- specifically the response to Question
18 2.j, states the cable armor cannot be credited for
19 preventing short circuits or limiting fault currents
20 and voltages. We believe that this is a new
21 regulatory position for Oconee in that armored cable
22 may not be credited with respect to cable separation.

23 The draft TIA position documents in
24 Question 2.j -- it doesn't address Duke Energy's

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1 licensing history or accept the practices with
2 respect -- with regards to the armored cable.
3 Oconee's cable design, it's installation practices,
4 including the routing and separation distances, were
5 based upon the NRC's accepted use of armored cable
6 not only for Oconee, but as I talked about, for
7 McGuire and Catawba as well.

8 Slide number 10.

9 MR. MONNINGER: So Todd, this is John
10 Monninger from the staff. If I could just ask maybe
11 a question or so. So, you know, in Duke's assessment
12 of the issues out there, you know, it's clear that
13 this is part of, you know, your licensing basis. And
14 the failure -- you know, can propagate to adjacent
15 cables, et cetera. So why do -- and I assume the
16 staff -- I mean, this issue has been out there for
17 three-plus years, which is a pretty long time. And
18 I know Duke has probably spent significant time in it
19 and the staff has also.

20 So does the staff have access to all the
21 same information? And if they do, why do you believe
22 that different conclusions are made with regards to
23 the exact same information? Why is there a
24 disconnect?

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1 You know, if both parties are privy to
2 the same information, you know, what is it that leads
3 Duke to one conclusion and the staff to another?

4 MR. NOLAN: John, this is Chris Nolan. I
5 will just start and Todd can finish. So for the past
6 number of years under the TIA process there has been
7 hardly any -- maybe no interaction between the staff
8 and Duke. So in many ways we can't answer your
9 question. We know the CDBI was extended beyond its
10 normal five-week period and it went on to -- I don't
11 want to guess, but it was less than 20 weeks. But
12 maybe somewhere along 15-weeks long.

13 And in the terms bronze tape and armor
14 became commingled. So they mean very different
15 things to us, and that's one of the reasons why we're
16 here. And one of those is on our presentation. So
17 in this document -- referring to the draft TIA --
18 it's very clear to us that the staff is taking a
19 position that cable armor -- which Todd showed and is
20 part of the integral design for Oconee -- cannot be
21 credited for electrical separation.

22 So we are not sure if the basis for that
23 is reflected on the staff's position on bronze tape,
24 which Ed talked about, or whether that was a conscious

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1 decision. But that was -- the intertwining that we
2 see, and because the TIA process is deemed pre-
3 decisional, we can't answer your question about the
4 staff's knowledge or what the staff was thinking
5 because we're not really -- this is really the first
6 public forum we have had to talk about it in a number
7 of years.

8 MR. BURCHFIELD: So let me just try to
9 add a little more perspective on that, John. We are
10 -- there is alignment, I think -- technically -- that
11 the use of the bronze tape when you go look into the
12 details of it from an engineering perspective of --
13 when we move from direct buried over into the trench,
14 we should have had a sounder basis testing analysis
15 to demonstrate that it was acceptable. And we agreed
16 with the team that that was a gap we needed to
17 address. And we've addressed that through our
18 modifications in the submittal that we've made.

19 The part that is concerning to us is
20 extrapolating that out to a conclusion that the
21 armored cable used throughout our power plant -- that
22 we based the entire -- all the cable -- I mean,
23 thousands and thousands of cables -- that that is
24 flawed -- that design and licensing basis is flawed.

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1 And one could read the TIA to reach that conclusion,
2 which is what we really want to make sure does not
3 happen.

4 (Pause.)

5 MR. MONNINGER: So maybe just a follow-
6 up. And I recognize it's a pre-decisional process,
7 but with that, I would assume -- and it's an
8 assumption, because I said I would assume -- you know,
9 the staff through the inspection or through Region II
10 or Headquarters, documents have been requested. You
11 know, and it doesn't just end with the exit of the CB
12 -- you know, the inspection back in 2014 until you
13 get a TIA. I would assume that somehow there's
14 interactions back and forth on documentation -- a
15 history of the licensing and design basis. Whether
16 there's a explicit -- not an RAI, but, you know,
17 whether -- you know, it's the residents or regional-
18 based inspectors -- or a question coming through the
19 PM.

20 MR. NOLAN: So the last interaction we had
21 with the staff on this issue was August 2016. And
22 prior to that I don't believe we had any interaction
23 after the TIA was put in place formally. We did have
24 a lot of interaction with the CDBI team --

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1 (Simultaneous speaking.)

2 MR. NOLAN: Before the TIA was put in
3 place. But there were strong opinions and vocabulary
4 issues about the distinction between bronze tape and
5 armor. If you call bronze tape armor, then you get
6 one conclusion. But you understand what we refer to
7 as armor, and you can draw another conclusion. And
8 since armor and bronze tape are both discussed, you
9 know, that's the intertwining and the confusion --
10 the potential for multiple interpretations that were
11 discussed. If you read it that the staff's sole
12 discussion is about bronze tape, well then that would
13 give you a different conclusion than the one we are
14 reading because cable armor is different than bronze
15 tape.

16 MR. MONNINGER: Thank you.

17 MR. McDERMOTT: This is Brian McDermott
18 just to -- to dig a little deeper into that issue.
19 So the -- I believe coming out of the inspection there
20 was an assertion perhaps initially or early on in
21 this activity that the bronze tape was equivalent to
22 the armor. And that was kind of at the beginning of
23 this --

24 (Simultaneous speaking.)

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1 MR. BURCHFIELD: This is Ed Burchfield.
2 That is correct. And I mean, that's our engineering
3 position. We've done -- like I said earlier, we used
4 engineering judgment originally to say that it was
5 acceptable moving it from direct buried into the
6 trench, but we followed that up with mechanical
7 testing, follow-up testing, engineering
8 calculations. And from our perspective it
9 demonstrates an equivalency in terms of the function
10 it performs.

11 MR. NOLAN: But at the time we didn't
12 have that information. So at the time we believed
13 that bronze tape can perform its designed function
14 for the applications we used it. So it could perform
15 its safety function. Armor is different than bronze
16 tape.

17 So yes, we made an equivalency and we've
18 done a lot of work to demonstrate that after the fact
19 -- that we didn't have that information at the time
20 the CDBI team exited.

21 MR. McDERMOTT: And the staff has been
22 provided that testing data?

23 MR. NOLAN: We submitted it under the
24 alternative.

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1 MR. McDERMOTT: Under the alternative --
2 okay.

3 MR. NOLAN: And that would have been
4 February, twenty --

5 PARTICIPANT: Sixteen.

6 MR. NOLAN: 2016.

7 MR. McDERMOTT: Thanks.

8 MR. BATSON: So Brian and John both, I
9 mean I want to make sure we are providing you the
10 answers that you need in terms of the committee's
11 review of this. But I also want to point out that in
12 terms of the questions and the dialogue around bronze
13 tape, we believe that we have addressed the issues
14 even though we have a different technical opinion in
15 terms of the use of bronze tape by the modifications
16 that we've done where it was applied since the time
17 the issue was originally presented.

18 Our concern is how the terminology in --
19 of armor, whether it is bronze tape or metal-jacketed
20 interlocked armor -- how those were being intertwined
21 and how conclusions about the capabilities of armor
22 or armored cable implicate the original design of the
23 plant and how it's used throughout the plant.

24 MR. BURCHFIELD: And just to be clear, so

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1 we will -- the resolution of the bronze tape questions
2 is a combination of the modifications we have already
3 implemented as well as the 50.55(a) alternative
4 submittal. Those two together we believe would bring
5 closure to the -- to any issues with our use of the
6 bronze tape.

7 MR. McDERMOTT: Thank you.

8 MR. GRANT: All right. On slide 10. On
9 slide 10 -- first of all it says that separation is
10 accomplished -- talking about Oconee -- separation is
11 accomplished through the use of distance and
12 barriers. Information on cable routes, separation
13 distances, cable construction -- we've talked about
14 including the armor -- as a barrier has been contained
15 in the FSAR sections -- I mentioned earlier chapters
16 7 and 8 -- since the initial license. This -- the
17 FSAR information is available to the NRC. Obviously
18 received a -- an SER and found it acceptable for
19 Oconee's design.

20 If you look prior to the SER just the
21 concept and the use of armor. There was a -- in
22 December of 1970, Oconee correspondence between the
23 Atomic Energy Commission described the philosophy
24 around the use of armored cables that Duke was

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1 employing. It says that the Duke Energy design
2 incorporates cable armor to serve as a protected
3 barrier that acts much of the same manner as flexible
4 conduit -- that I have showed you here.

5 Essentially it's -- each cable has its
6 own conduit built in by the armor. Slide 11. Some
7 more standards -- an endorsement of a barrier such as
8 armor, right, as a separation barrier. So on this
9 slide there's -- there's a couple of pictures. The
10 picture on the left -- down at the bottom on the left
11 is basically conduit -- all right, the two pieces of
12 flexible conduit -- metal conduit, right, without the
13 jacket. The one has the black jacket on the outside.
14 Right? It's very -- very similar, right, to what I'd
15 showed earlier. Piece of flexible conduit.

16 The picture on the right is armored
17 cable. Very much like the piece that I am holding
18 here, right, where you have the conductors inside.
19 And then the armor -- the barrier that's on the
20 outside as well. All right.

21 With respect to the standard, the NRC --
22 the standard referred to is IEEE standard 384 is
23 endorsed by the NRC in Reg. Guide 1.75. It reaffirms
24 the principle, right, of separation being

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1 accomplished through distance and barriers. For
2 example in the standard it makes reference to an
3 enclosed -- enclosed configuration, which is
4 basically two conduits. Right? Two conduits side-
5 by-side.

6 And it basically says that the guidance
7 prescribes a separation distance as -- as low as 1-
8 inch is what's approved for that. So when you compare
9 the Oconee design with the use of armored cable,
10 right, it's much like the use of conduit -- it has
11 its built-in conduit. Additionally, the Oconee -- if
12 you look into -- in the power plant, the design of
13 its cable systems, we maintain a 5-inch cable tray
14 rail-to-rail separation for our trays.

15 Slide number 12. We have identified
16 other incidences where the function of cable armor,
17 right, has been acknowledged and shared back and --
18 between staff and Duke. In May of 1993 there was
19 electrical distribution system functional
20 inspection. There was a report that issued. And the
21 basis for the comment that's captured here, during
22 that inspection we found two trains of an LPI --
23 discharge valve -- that was routed -- a portion of
24 its route, right, two separate trains was in the same

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1 cable tray. Right, and that was contrary to our
2 standards, so we corrected that.

3 But the NRC made the statement in -- in
4 the EDSFI report it says the safety significance of
5 running two cables in the same tray is mitigated by
6 a unique design feature at Oconee of installing
7 cables in armored jackets. That was 1993. More
8 recently in 2010 as a part of the NFPA 805, by
9 transition the safety evaluation, there's an excerpt
10 from that safety evaluation that says that the NRC
11 staff finds the Licensee has adequately addressed the
12 issue of grounding of the armored cable. The armor
13 is grounded, right? What I've talked about.

14 So we've addressed the issue of grounding
15 and of armor to preclude inter-cable shorts -- or
16 basically cable-to-cable shorts. The fact that you
17 ground that armor -- we've addressed that.

18 So based upon the licensing information
19 -- right, that surrounds Oconee originally and long-
20 standing practice of the use of armor, Oconee
21 requests that the CRGR recommend reconsideration of
22 the draft TIA response with respect to crediting of
23 armor for cable separation on the basis that it
24 represents new regulatory position to us. That's all

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1 that I have for position number one. Questions?

2 MR. ROBERTS: This is Darrell Roberts
3 from NSIR. Going back to your slide on page 12 where
4 you made reference to the safety evaluation from the
5 NRC for your NFPA 805 transition -- the quote there
6 that the NRC staff found that the Licensee had
7 adequately addressed the issue of grounding of
8 armored cable to preclude inter-cable shorts. Is
9 that the only fault for which that was -- the only
10 type of fault for which that cable was evaluated or
11 reviewed for this purpose?

12 (No audible response.)

13 MR. ROBERTS: Was it just inter-cable
14 shorts that were evaluated for this purpose? Or were
15 there other electrical faults that were also looked
16 at?

17 MR. GRANT: As a part of the 805? Or
18 just a part of our initial --

19 MR. ROBERTS: As a part of the 805.

20 PARTICIPANT: You want to answer that,
21 Ray?

22 MR. PRICE: Ray Price, Duke Energy. That
23 -- that was one issue brought to it. But all in all,
24 throughout the -- the review, armor was used as a

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1 basis to look at the inter-cable shorts. There were
2 some other shorts analyzed. I'd have to go back
3 through the entire license in places to fully answer
4 your question.

5 MR. ROBERTS: Okay, thanks.

6 CHAIRMAN HACKETT: Todd, I guess I had -
7 - this is Ed Hackett -- I had a similar thought, just
8 more for understanding. So the -- the preclusion of
9 the multi-phase short is strictly a function of the
10 barrier? It's a function of the armored jacket and
11 the -- and the -- I guess the flexible jacket on top
12 of that.

13 MR. GRANT: You use the word the
14 preclusion of the multi-phase?

15 CHAIRMAN HACKETT: Right.

16 MR. GRANT: All right, so I think what
17 the document is saying here is that cable-to-cable
18 shorts -- it precludes the cable-to-cable
19 interaction. Within this cable there's multiple
20 conductors so you can have a multi-phase fault within
21 this cable. But the use of the armor and the fact
22 that the armor is grounded as well as each of the
23 conductor shields. It precludes the cable-to-cable
24 interaction.

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1 CHAIRMAN HACKETT: Got you. And now
2 where does IEEE - I'm not an electrical engineer. I
3 think most of us are not. And we have gotten a lot
4 of -- we have the benefit of a lot of discussion with
5 the staff on this. But nevertheless, where is IEEE
6 on that determination? They -- they clearly agree
7 with that's the case with conduits but not with
8 armored cable? Or they agree that there's this
9 equivalence that you guys are maintaining?

10 MR. GRANT: The -- the IEEE standard 384
11 that I made reference to, it has the enclosed
12 enclosed, right? Which is basically two conduits
13 makes that example. And that can be the required
14 separation for two separate safety trains. Right?
15 You can have 1-inch separation. So that's where
16 that's endorsed.

17 MR. BATSON: But just to make sure, and
18 Ray you guys and -- make sure that I don't misstate
19 -- misstate this from a technical standpoint -- your
20 question was how does the IEEE standard align with
21 the conclusion that Todd has presented about a cable-
22 to-cable interaction, or consequential interaction?

23 MR. GRANT: Correct.

24 MR. BATSON: And the IEEE standard would

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1 align with what Todd said. That as long as it's
2 within a conduit or armor, that you would not have
3 consequential interaction.

4 MR. PRICE: A barrier.

5 (Simultaneous speaking.)

6 MR. PRICE: The IEEE 384 -- and Ray Price,
7 Duke Energy -- I am actually a member of the working
8 group for IEEE 384 as well. That standard speaks to
9 flexible metallic conduit. The position being stated
10 here is if you look at these technically the -- the
11 flexible metallic conduit versus the armor, it's the
12 same material properties. And so the standard does
13 endorse that concept of an enclosed barrier, enclosed
14 raceway, precluding short circuits and minimizing
15 separation processes.

16 So with that information -- and the
17 standard also allows for you to add your own analysis
18 and so forth on top of that. So they talk about the
19 standard allows the flexible metallic conduit, grade
20 material you're seeing from it -- and look at that
21 and compare the mechanical properties to the armor,
22 it's an extension there.

23 MR. NOLAN: To summarize it, our design
24 and licensing basis is that we have two adjacent

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1 cables. The failure of one will not prevent the other
2 cable from providing, performing a safety function.
3 So they would be two independent failures.

4 MR. BURCHFIELD: Separated by five
5 inches, that's our requirement for.

6 MR. MONNINGER: This is John Monninger.
7 Maybe a follow-up question. You know, the SER on
8 NFPA 805, you know, the transition to risk-informed
9 fire protection program. You know, the context of
10 the review or the context of this write-up, you know,
11 this fire movement to risk-informed approach, you
12 know, and fire PRA.

13 I'm not, I wasn't involved in the review,
14 but I'm asking, you know, you can have an issue that
15 is addressed and resolved differently in traditional
16 design basis licensing basis, versus an issue that is
17 addressed in appropriate, resolved in a risk-informed
18 framework.

19 You know, there may be things that are
20 within PRA space viewed to be too low a frequency or
21 inconsequential, etc., so they are adequately
22 addressed within a PRA or a risk-informed approach.
23 However, they don't, they may not necessarily meet
24 your deterministic licensing design basis approach,

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1 you know, your Chapter 7 or Chapter 8.

2 So with regards to whatever was evaluated
3 or said with 805 in the context of this SER, is it in
4 terms of the risk-informed approach, or is it in terms
5 of your traditional licensing and design basis? Do
6 you understand the distinction I'm trying to make
7 there, or?

8 MR. BURCHFIELD: We do. And we would
9 agree, this is Ed Burchfield, we would agree with
10 your characterization, John. The point that we were
11 trying to make in this slide is more another source,
12 a technical reference that wasn't technically what
13 we're doing.

14 But we come back to from a design basis
15 perspective, we go back to the stuff Todd described,
16 which is what we originally submitted, the history of
17 our reliance on armored cable, the five inches of
18 separation that's documented in our design basis.

19 And when you look at this IEEE 384
20 standard, of which we're not licensed to, but if you
21 look at the technical aspects of it, go through the
22 thought process Todd just described, it supports why
23 that original design for a cable was a safe design.
24 That's really the point we're trying to make. And

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1 then you would not have a multi-phase fault in an
2 armored cable propagating over into another one.

3 Now in a minute, we'll talk about a
4 different scenario, but this is the one that has
5 broad-reaching implications with respect to the
6 overall design of the Oconee Nuclear Station.

7 MR. NOLAN: So John, the point of
8 bringing this up is to show that from Duke's
9 perspective and as communicated to the NRC, it is our
10 design, and the NRC was aware of that design. The
11 specific approval that was done under that SER was in
12 a fire context.

13 But in the late 60s and early 70s, fire
14 and faulting weren't separated. And so the fire was
15 from fault. And so our original design basis and our
16 licensing basis is that the armor protects one cable
17 from the fault of another cable.

18 MR. ROBERTS: Chris, on that note, this
19 is kind of where I was getting a little confused. I
20 certainly don't have access to the original licensing
21 documents for Oconee. And I heard a lot during the
22 presentations referenced to NRC having approved the
23 use of armored cable, and having approved the use,
24 and having approved the use. I heard that a few

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1 times.

2 And maybe you can correct me if I'm going
3 off on a bad path here, but approving something for
4 use and approving it for use with the explicit intent
5 to do X or to accomplish or to protect against X,
6 whatever X may be, to me are two different things.

7 And so I guess I'm trying to get some
8 clarity or some understanding as to when you say that
9 the NRC in previous licensing documents had approved
10 this for use, use of armored cable for use, that it's
11 not just a descriptive sort of reference, if you will,
12 in your final safety analysis review or report.
13 Versus it was approved for use and provides the
14 following protections, or meets the following
15 regulatory requirements.

16 MR. NOLAN: It was our method of
17 providing electrical separation. One of the
18 challenges both of us face is that the level of detail
19 on the Oconee FSAR is commensurate to the state of
20 the art at the time. But as licensing of plants
21 evolved, the level of detail increased.

22 So to answer your question, I would point
23 to the McGuire FSAR, where the same electrical
24 separation arrangement was approved, and the staff

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1 observed the testing that we performed, where we
2 actually put two cables adjacent to each other,
3 created a fault on one to show the other one would
4 still be able to perform its safety function.

5 And in the McGuire FSAR, I believe it
6 talks about faulting induced fires. And so if you
7 look at the consistency of the staff decision making
8 through the multiples licenses that, as approved by
9 Duke, or approved by the NRC for Duke, it's hard to
10 ignore those subsequent approvals, because it's a
11 consistent application of the same theory, right.

12 You know, Duke was able to design and, it
13 built, designed, and operated its own plants. It
14 decided to go to the armored cable as a way of
15 providing enhanced protection. It is our method of
16 separation.

17 MR. BURCHFIELD: And Darrell, this is Ed
18 Burchfield. I'd just like to elaborate a little bit
19 on a point, which is the original design and the
20 current design for the cables. The cable trays were
21 installed five inches rail to rail between redundant
22 trains with armored cable.

23 And we can go, we will not be able to
24 provide, here's all the documentation that describes

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1 it in detail, either from the AEC or Duke Power at
2 the time. But we believe, from a technical
3 perspective, if we had not used armored cable
4 throughout the power plant, we would have ended up
5 with a different separation criteria besides the five
6 inches.

7 So our separation is a combination of
8 armored, jacketed cable, and the separate, the
9 distances that are described in our licensing basis.

10 MR. ROBERTS: Thank you for that.
11 Appreciate that.

12 MR. PRICE: Mr. Roberts, Ray Price. Just
13 kind of expand upon your question. If you walk
14 through when those words entered the FSAR -- the RAI
15 --- it was in response to questions about cable
16 routing separation, protecting cables. So if you
17 follow that stream, you do get that interesting
18 point.

19 MR. MONNINGER: So maybe a follow-up
20 question. Duke designed, constructed, built, etc.,
21 Oconee, McGuire, and Catawba. I recognize all three
22 received their licenses at different times, and you
23 know maybe six years or so. But in terms of the
24 original application maybe between Oconee and

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1 McGuire, were they in the same time frame and just
2 significant delays?

3 So you're trying to, you know, make some
4 type of argument that additional insights on the
5 licensing basis or design basis from Oconee because
6 of a smaller FSAR, etc., could be gleaned from McGuire
7 or a Catawba.

8 But in terms of the original construction
9 permit or the operating license of Oconee versus
10 McGuire is time frame, or I mean years apart, or? Do
11 you understand my question?

12 MR. GRANT: I think you're asking me is
13 the chronology of the licensing issuance, is that the
14 same as the chronology of the design and the operation
15 of the plant?

16 MR. MONNINGER: Well, was there a huge
17 gap due to construction issues at McGuire versus
18 Oconee or Catawba? Were they all, you know, one year
19 apart and it just so happens due to the AEC and the
20 NRC back then, you know, they end up being nine or
21 thirteen years apart? You know, some plant, like
22 Watts Bar, you know, 30 years to be licensed.

23 But you know, so I'm just trying to
24 question about -- are you trying to make some type of

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1 argument that additional details of the design basis
2 or licensing basis for Oconee can be gleaned from
3 McGuire and Catawba?

4 I'm just wondering in terms of the
5 original design and licensing construction permit, or
6 same people or same organization as within a year
7 apart, or you're a generation apart?

8 MR. BATSON: I don't if there's, I think,
9 bottom line, we need to know when the license was
10 approved for Oconee and when it was approved for
11 McGuire.

12 MR. WASIK: Slide 8. Chris Wasik. You
13 have it all --

14 (Simultaneous speaking.)

15 MR. MONNINGER: That's what it construed.
16 But the original design, I mean if Duke originally
17 undertook all three of those plants within a year of
18 each other, or as a, you know, a fundamental, you
19 know. It's clear that when the licenses were issued
20 is 13 years apart, you know, ten years and three
21 years.

22 But their original design, are they
23 within the very same short window?

24 MR. NOLAN: So John, the same design

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1 organization worked on all their different designs,
2 Oconee's a B&W design, Catawba and Westinghouse -- I
3 mean Catawba and McGuire are Westinghouse designs.
4 It was sequential, but I don't know the exact spacing,
5 and we can get you that information.

6 MR. MONNINGER: I mean we can find it
7 from our regulatory digest.

8 MR. NOLAN: But I think the NRC was going
9 through a lot of change when you look at those
10 periods, when you look at the FSARs for the plants
11 that were designed and came online in the late
12 60s/early 70s, versus mid-70s and late 70s, you know.
13 Their licensing documentation's very different.

14 MR. GRANT: But throughout that time
15 period, Mr. Wylie was the chief engineer, right, who
16 was over the engineering organization responsible for
17 these aspects that we're talking about.

18 PARTICIPANT: Yeah.

19 MR. BURCHFIELD: We had a civil
20 engineering department and design engineering, a
21 mechanical, and then an electrical. And they covered
22 all three, Oconee, McGuire, and Catawba.

23 MR. GRANT: All right, issue or Topic 2.
24 I'm on slide 13.

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1 MR. McDERMOTT: I guess I just want to
2 make, before we leave the first position here, I just
3 want to make sure I have it clear in my mind.

4 The TIA question 2.j, the NRC
5 headquarters attempted to address questions that the
6 inspection team had relative to the equivalence that
7 was asserted between the bronze tape and armor. And
8 that's what they were trying to address in here,
9 right, if you look at the question.

10 Because at the time, Duke had asserted
11 that the two were equivalent, and so they're walking
12 through an argument as to why they're not equivalent,
13 that shielding and armoring are two different things.

14 So I understand your concerns about the
15 implications for armored cable in other areas, but
16 what this is also asserting, if you will, is that,
17 you know, bronze tape isn't armor. So from a testing
18 perspective and demonstration, they point to some of
19 the information that was provided. I guess the
20 inspection team, not as part of the more recent
21 licensing request.

22 Is there a, other than separating the two
23 issues, is there still an issue where these things
24 come together, other than the exemption? In other

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1 words, you've removed the shielded cable from the
2 equation, I thought, right. By taking it out of the
3 trench, it only crosses in the manholes. That's the
4 subject of your license amendment request.

5 MR. NOLAN: So I'll answer your question
6 in two ways. The first is there are statements where,
7 you know, interlocked armored cable are not
8 acceptable. That is not bronze.

9 MR. McDERMOTT: That would be, I
10 understand, you --

11 MR. NOLAN: And the second is in the last
12 four years, this issue has evolved quite a bit. And
13 the understanding of the issue has evolved, and we've
14 taken a lot of actions. The TIA is asked and answered
15 based on what was known at the time.

16 So inherently, it's very confusing
17 because the configuration that it's talking about
18 doesn't exist. Also inherent is an intertwining of
19 issues, cable and bronze tape. And so one of the
20 feedbacks that we're giving is the structure of the
21 questions combined with the answers that aligned
22 along the structure create inherent confusions for
23 two reasons.

24 One, it intertwines concepts that are

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1 separate. I mean, we were drawing an engineering
2 equivalency. They both provide the same function.
3 We believe bronze can do its safety function, just
4 like armor. They are not equivalent. One, they're
5 very different mechanical constructions, right.

6 So equivalency and equivalence are
7 different words. And so what we're really asking for
8 is clarity. So what is the staff's position based on
9 the Oconee configuration today? And I guess the
10 question I would ask the CRGR is does the structure
11 of the, does answering the region's questions along
12 the same structure serve the regulatory purpose?

13 Or would approaching it the way we have
14 approached it, which is breaking out into the
15 component parts, provide more clarity? Because from
16 an extent of condition standpoint, it's much easier
17 to apply if we know the staff's positions on each one
18 of these issues.

19 MR. McDERMOTT: Thanks, Chris that's all.

20 MR. GRANT: All right. The Topic number
21 2. Topic 2 deals with a single failure for separate
22 cables. Single failure for separate cables.

23 So Oconee analyzes all failure modes
24 applicable to the design, design of the component,

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1 design of the system, since we're talking about
2 cables and electrical. We analyze for phase to ground
3 faults, we analyze for multi-phase faults or three-
4 phase faults, or where the design deems applicable.

5 We also consider the effects of faults,
6 or consequential faults, as a part of our analysis.
7 And what I mean by that is that you have a fault in
8 one component, right, and the effects of that,
9 there's an adjacent component there. What's the
10 effect, what's the consequence on that? We consider
11 that as well for the design that we have.

12 The draft TIA position, the response to
13 questions specifically, 2.b & e, implies that Oconee
14 is required to analyze for combinations, or multi-
15 phase short-circuits, as well as ground faults in
16 separate cables to meet the single failure
17 requirements of the IEEE Standard 279, and then
18 clarified by the subsequent 77 SECY.

19 We believe this is a new regulatory
20 position, in that Oconee's required to analyze for
21 cable-to-cable multi-phase shorts in separate cables
22 to meet single failure requirements.

23 The issue's not about the IEEE standard.
24 Oconee agrees that the single failure criteria about

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1 IEEE 279 is part of our licensing basis. It has
2 statements in the IEEE Standard 279 that says,
3 Include such events as shorting or opening of
4 circuits, which I've described that we do analyze for
5 both, the circuit goes away or the circuit shorts, of
6 interconnecting, right, from the component to
7 component.

8 It also has words in there speaking to
9 the credibility of single failures. IEEE 279, it
10 doesn't prescribe, it's a very short document, so it
11 doesn't prescribe very detailed, right. For example,
12 for cables, these ten things, go consider that. It's
13 a higher level document, talks about consider the
14 plausibility of the failures, the items that I just
15 have mentioned, short circuits or open circuits.

16 SECY 77-439, obviously a 1977 document,
17 it was issued after the licensing basis, so the
18 benefits of its clarification or understandings at
19 the time was beyond the licensing basis for Oconee.

20 Oconee believes that design attributes
21 can preclude certain failures modes from occurring or
22 consequentially impacting equipment. So the design
23 attributes can preclude failure modes for system or
24 components that you have in place.

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1 Slide number 14. On this slide at the
2 bottom is a picture, an illustration, of there's five
3 separate cables that are here. The cables on the
4 right picture is three conductor cables, much like
5 the one that I have here. Right here is an example
6 we talked about earlier. It has three individual
7 conductors inside of it.

8 The three separate cables on the left are
9 examples of single conductor cable, like the example
10 that I have here.

11 So with the single cable with multi-
12 conductor design, like the one I have in my hand or
13 illustrated in one of the cables, right, in the
14 picture at the right, like Ed said, this is like the
15 majority of the cables that are in our plant.

16 What we analyze or assume with this
17 single cable is that it fails, right, it fails in
18 every way possible. It fails with single failure at
19 its end component, right, both ends component, it
20 failed. We assume that this cable fails internally,
21 right. It has three conductors inside, so we would
22 assume that this device, those conductors failed
23 together, resulting in multi-phase or three-phase
24 fault.

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1 So we analyze for those failure modes.
2 We also consider the consequential failure, right,
3 the consequence of this failure and the impacts that
4 it would have on an adjacent component. So we analyze
5 for that.

6 For the three cables that are on the
7 left, here's an example, right. So it's a cable,
8 it's a device, it's a component. It has one single
9 conductor inside, right, one current carrying path
10 that's inside.

11 When we analyze all the failure modes of
12 this device as well, we analyze the failure of this
13 device at its end component, right, both ends. We
14 analyze the failure whether it be an open or a short
15 inside of this device anywhere along its route.

16 And for this cable, it's a different
17 design than the one that I just had. There's only
18 one current-carrying conductor in here. So when it
19 fails, it will fail, and it will short to its shield
20 or to its barrier, if it's on the outside that's
21 grounded, resulting in a phase to ground fault. We
22 consider and analyze that.

23 We analyze that, as well as the
24 consequential impacts of this component failing.

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1 When it fails and faults, what effect is it going to
2 have on a neighboring component? We consider that.

3 When you have two single conductors that
4 are side by side, right, in a design, so the
5 simultaneously failing, I've talked about how we
6 analyze for this device failing in every shape, form,
7 or fashion that it can fail, right.

8 But for these two cables, right, to both
9 fail, they both have to fail to get this conductor
10 and this conductor to intertwine, to result in a phase
11 to phase. Or if it had three, a three-phase fault.

12 So this cable would have to fail, its
13 insulation, its shield, its barrier go undetected.
14 This device would have to fail as well, its
15 insulation, its shield, its barrier, to create in
16 this design a phase-to-phase or multi-phase fault.

17 And so that's two failures. So my point
18 is that's two. That's beyond the concept of the
19 requirements of a single failure, to get a multi-
20 phase fault. In this design you can preclude failure
21 modes based on your design.

22 MR. ROBERTS: Just a quick question. In
23 this discussion, is the context that you're using
24 that both of those cables, the single conductor

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1 cables, safety-related or Class 1E? Is that the
2 context that you're describing this in?

3 MR. GRANT: Yes.

4 MR. ROBERTS: Okay.

5 MR. McDERMOTT: Can I ask, just for
6 clarity? So when you're saying they were evaluated,
7 the single conductors are evaluated for failure being
8 immediately adjacent to other phases. In other
9 words, there's no spatial separation between the
10 single conductors.

11 MR. GRANT: That's correct.

12 So it's our perspective that the way the
13 TIA's written, the verbiage is in that, that the staff
14 is requiring us to have coincident failures, multiple
15 failures, as opposed to just the single failure for
16 our design.

17 Slide number 15. Slide 15 has a number
18 of words that are on this slide. The design
19 attributes we have considered is an accepted staff
20 position, right, the design attributes. You can
21 design your system such that you preclude failure
22 modes.

23 From our perspective, the new regulatory
24 position that I've just described is in conflict with

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1 the verbiage that's in NUREG 6850. The, it's two
2 sections here, the first one, first section in
3 7.2.1.1, especially talking about bus ducts and cable
4 ducts.

5 Cable ducts basically is where you use
6 cable in place of bus work, right, along the length,
7 where it doesn't have any transition point. So it's
8 just the cable, cable lengths in transition there.
9 No transition or termination points, other than at
10 the end devices. This says, No
11 treatment of bus duct faults, right, or fires
12 independent from the treatment of fires at the end
13 device is required. So it aligns with that concept
14 that we were just describing.

15 In the plant-specific section, the second
16 paragraph or second bullet there, 9.5.2.2, Plant-
17 specific design features can preclude certain circuit
18 failures from occurring.

19 For example, the use of grounded metallic
20 armored cabled, even rugged shields, are considered
21 in most cases to preclude internal hot shorts from
22 consideration. So it, basically when you have that
23 design, it excludes the cable-to-cable interaction
24 that we're talking about.

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1 So what it described, it basically, it's
2 a simple concept, really, or application that we're
3 talking about.

4 But we do believe, and we ask that Oconee
5 request that the CRGR recommend reconsideration of
6 the draft TIA response with respect to the analysis
7 of faults of separate cables, separate cables, on the
8 basis it represents a new regulatory position for us.
9 That's what I have for Topic 2.

10 Any further questions on Issue 2? Okay.

11 CHAIRMAN HACKETT: Go ahead and proceed.

12 MR. GRANT: Okay.

13 PARTICIPANT: Guess it has been awhile,
14 hasn't it. Yeah, why don't we do that. Ten minute
15 break, and we'll reconvene.

16 (Whereupon, the above-entitled matter
17 went off the record at 2:14 p.m. and resumed at 2:24
18 p.m.)

19 CHAIRMAN HACKETT: So I think Chris had
20 an excellent suggestion for a break, I think that was
21 much appreciated. So I think we're now reconvened
22 enough. Let's recommence.

23 MR. GRANT: All right, John, I was just
24 going to give you feedback. One of the questions you

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1 asked was a chronology of the difference in time for
2 Oconee, McGuire, and Catawba.

3 We looked at the license application, and
4 there was four years' difference in the applications
5 for, like Oconee was 1966. For McGuire, Unit 1 is
6 1970. So it was time difference. Likewise for
7 Catawba, Unit 1 is 1972.

8 MR. MONNINGER: So they're pretty compact
9 in there, compared to the actual OL date, yeah.

10 MR. GRANT: Six years.

11 MR. McDERMOTT: Before we get into Issue
12 3, this is Brian McDermott, just to go back for a
13 moment on slide 14 when we talked about the difference
14 between the three conductor cables and the single
15 conductor cables. You said you did an analysis.

16 Is there some evaluation that you
17 performed of the failure of the single conductors to
18 show that they wouldn't propagate into failure of the
19 other conductors? You talked about you analyzed it
20 shorting to ground, but consequential failure,
21 cascading failures of the adjacent --

22 MR. NOLAN: So Brian, we're not, what
23 we're doing here is we're trying to talk about the
24 difference between consequential and independent

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1 failures.

2 So irrespective of the bronze tape and
3 the staff's view on its adequacy, the staff also told
4 us that the IEEE standard requires us to take a three-
5 phase failure. And that our method of routing the
6 individual phases in separate cables was not an
7 allowable method to prevent having to take a three-
8 phase failure.

9 So we believe that they're independent
10 failures, but, and the staff could believe they're
11 concurrent failures for two reasons. One is because
12 a challenge is to the adequacy of the bronze tape to
13 provide electrical separation. One is because the
14 IEEE standard requires a three-phase failure, and you
15 just have to do it.

16 And so we're interested in clarity on
17 that point, because we believe that if the separation
18 is adequate, let's say that it was armored cable
19 versus the bronze tape, that they would be
20 independent failures. And so the TIA presents both
21 views, and we're just, as we opened, we understood
22 the staff's issues with bronze tape.

23 But we don't understand the feedback that
24 says the IEEE standard requires those three cables to

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1 all be considered to fail because they're part of the
2 same power path. So we would consider them
3 independent failures if the question about the bronze
4 tape --- so if they were armored, we would consider
5 them three independent failures.

6 So what we're really looking for is your
7 viewpoint on the theoretical IEEE standard requires
8 you to take a three-phase failure and you're not
9 allowed to use that design arrangement to preclude
10 it, versus bronze tape, which we address separately.

11 MR. McDERMOTT: Okay, so your position is
12 the tape would preclude you from having to consider
13 the, sort of that cascading failure.

14 MR. NOLAN: So you're looking at the
15 specific interaction. We're talking about
16 theoretically.

17 MR. McDERMOTT: Right.

18 MR. NOLAN: If the separation were
19 adequate, just because there are three separate
20 phases at the same power path does not mean we have
21 to consider concurrent simultaneous failures.

22 MR. McDERMOTT: So was there any testing
23 done to look at the single phase?

24 MR. NOLAN: So for the specific

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1 application, we've done the testing and we submitted
2 it per the alternative. It was not available at the
3 time that the TIA was written.

4 MR. McDERMOTT: Okay.

5 MR. BATSON: But Brian, I think it's
6 extremely important here, the point that's being made
7 is not whether or not the bronze tape would provide
8 the protection or whether we've done adequate
9 testing.

10 The key point that we're trying to make
11 is as you read the TIA and as others that we have had
12 independently review the TIA draft response would say
13 that regardless of what type of conduit, shielding,
14 armor a phase is in, if it's part of the same power
15 supply, you're required to assume a three-phase
16 fault.

17 MR. McDERMOTT: Even if they're in three
18 separate conduits.

19 MR. BATSON: Even they're three separate,
20 correct, conduits.

21 MR. BURCHFIELD: And we would agree at
22 the bolted connections or at the terminal ends we do
23 that. But not along the run where they're separated.

24 MR. McDERMOTT: Thank you.

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1 MR. BURCHFIELD: Yes, sir. Ready to move
2 to Issue number 3. It starts on slide 17. When we
3 reviewed the TIA, it states that all commercial non-
4 quality related, for example, not QA-1 or QA -5
5 electrical components, are assumed to fail in the
6 most limiting way possible.

7 It also states that these failures must
8 be considered in addition to the single failure of
9 Class 1E equipment, and that we may not credit any
10 non-safety equipment unless it is specifically
11 evaluated and approved in the licensing basis.

12 Our perspective is that the requirement
13 to consider the single failure in the most limiting
14 way of all non-QA equipment coincident with the
15 single failure of Class 1E equipment is not supported
16 by the Oconee's licensing basis for single failure
17 analysis. I'll provide some additional information
18 on that. We move to slide 18.

19 We put together this figure to try to
20 portray our licensing basis, as well as our
21 understanding of the new regulatory position in the
22 TIA. I want to start out with a little bit of
23 background information.

24 QA-1 equipment at Oconee is equipment

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1 that meets all of the criteria in 10 CFR 50, Appendix
2 Bravo. That would include engineer safeguards,
3 reactor protective systems, systems like that.

4 In the mid-1990s, we went through a
5 fairly significant licensing interaction with the NRC
6 to address the original design basis of the facility
7 and the licensing basis of the facility. And the
8 issues that we rely upon non-safety equipment to
9 mitigate design basis accidents.

10 As part of that evolution, we established
11 a QA-5 augmented quality assurance program. And to
12 give you some perspective, the engineering work that
13 we did, we determined about 80% of the equipment that
14 we rely upon to mitigate events is QA-1. The
15 remaining 20% is non-safety.

16 This QA-5 program was developed and
17 communicated to the NRC in 1995 when we received a
18 safety evaluation on it that year. And what we did
19 was we applied QA-1 procedures to perform testing and
20 maintenance of that non-safety equipment to ensure
21 its reliability.

22 And that program was initiated in 1995,
23 and it's carried forward to today. So that's the
24 second category.

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1 Now, there are some exclusions. If you
2 have non-safety equipment that's credited in event
3 mitigation, it can be excluded from this QA-5
4 classification, if it normally operates in the same
5 manner that it would operate during an event, and
6 that provides a strong basis for its reliability.

7 Or, another exclusion would be if our
8 probabilistic risk analysis determines that the risk
9 significance or importance of that equipment is very
10 low. So those are two things that would say this QA-
11 5 equipment, we're evaluating this equipment that's
12 non-safety for QA-5, but it doesn't need to have the
13 QA-1 procedures applied to it.

14 The third general category is in Section
15 15.1.9 of our UFSAR. We document certain non-safety
16 components or systems that are credited in our safety
17 analyses.

18 And an example of that would be we assume
19 the rod control system is automatic or a manual. If
20 it's in automatic, the rod control system at Oconee
21 is a non-safety system, it's assumed that control rod
22 overlap and control rod withdrawal rates occur per
23 the design of the control system. That we don't
24 assume additional failures in the control system,

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1 except for the specific events when rod withdrawal,
2 you know, dropped rod accident.

3 But that's just an example of where
4 control systems are assumed to be in manual or
5 automatic, whichever gives the worst consequence.
6 But we don't assume that those control systems fail
7 in the most adverse manner for every event.

8 And the last category is all of the
9 remaining non-safety equipment in the plant. We
10 apply the single failure criterion on a system basis,
11 and we ensure that in the mitigation of any event, it
12 can be as appropriate by the licensing basis, it can
13 be mitigated with the worst single failure.

14 The new position that we see documented
15 in the TIA is that we must assume all of the non-
16 safety equipment fails in the most limiting way, and
17 that we apply single failure only to QA-1 and QA-5
18 components. And that is, you know, that position is
19 from our perspective in direct conflict with our
20 licensing basis.

21 If we move to slide 19. The Oconee,
22 original design and licensing of Oconee predated the
23 application of the term safety-related. Initially,
24 we established the full criteria of 10 CFR, Appendix

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1 Bravo, to equipment that was listed in our FSAR as
2 necessary to mitigate a large break LOCA coincident
3 with the loss of offsite power, and that was our
4 design basis accident.

5 Mitigation of other events in our UFSAR
6 relied both upon QA-1 and non-QA equipment. That
7 issue was reviewed by the staff during our response
8 to generic letter 83-38. We had interactions with
9 Region II, as well as NRR, in the mid-90s that led to
10 a submittal in April of 1995.

11 And in that submittal, we stated that
12 some SSCs required for accident mitigation were not
13 originally procured per 10 CFR 50, Appendix Bravo.
14 And that qualification and single failure are
15 separate criteria, and that the scope of our QA-1
16 program was not required to encompass all of the
17 structures, systems, and components that required
18 seismic design or single failure design.

19 On slide 20. The safety evaluation from
20 the NRC was issued on August 3, 1995. It was clear
21 that some seismically designed single failure-proof
22 systems were not classified as QA-1 when Oconee
23 received its license. The safety evaluation
24 acknowledged that Oconee is an early nuclear plant

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1 design, and our requirements had some differences
2 from current day standards.

3 The single failure criterion for Oconee
4 is that one singular component failure, and its
5 consequential failures, will not preclude the safety
6 functions from being performed. Our preliminary
7 design criteria specified that single failures
8 applied at the component level, irrespective of the
9 quality assurance classification of the system.

10 I would also want to point out, as we
11 were reviewing the presentation made to the Committee
12 on September 26, 2017, and it states in the submittal
13 that our 13.8 KV PSW power cables from Keowee to our
14 PSW building, which is transformer CT-6 and CT-7, are
15 non-safety related cables. Those cables were
16 procured, installed, tested, and are maintained in
17 full compliance with 10 CFR 50, Appendix Bravo.

18 So they are QA-1 cables. The
19 presentation is correct in stating that the
20 commercial line, the FANT line we refer to that
21 provides normal power to the PSW building, is a non-
22 QA, non-safety cable.

23 So this particular issue, one other point
24 we would like to make is the first version of the TIA

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1 that we responded to in August of 2016 I believe is
2 the date, it did not have any caveats in there
3 regarding this particular issue.

4 But the most recent version we reviewed
5 a few weeks ago included a statement that says, The
6 licensee may not credit any non-safety equipment
7 unless it is specifically evaluated and approved in
8 the plant licensing basis.

9 And we are unsure of the basis for that
10 statement, because it is inconsistent with the
11 licensing basis of the facility and the manner in
12 which the classification of equipment was addressed
13 in 1995.

14 So Ocoonee requests that the Committee
15 recommend reconsideration of the draft TIA response
16 to Question 2.g with respect to requiring the failure
17 of all non-safety equipment in the worst way, in
18 addition to a single failure of the Class 1E
19 equipment, on the basis that it represents a new
20 regulatory position.

21 So are there any questions on this issue?

22 MR. ROBERTS: This is Darrell Roberts
23 from NSIR. So back on slide 18, when you broke it
24 down with a graphical representation of what you'd

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1 call QA-1, QA-5, and so on. In your consideration of
2 QA-5 components, is there any distinction between
3 electrical and mechanical or active components?

4 MR. BURCHFIELD: No, sir, there's not.
5 We went through, the way that we approached that is
6 there were some issues raised by Region II back in
7 the 1990s. An example was on our intake structure
8 and the safety, the classification of that, that we
9 were working through those issues with the NRC.

10 And we went to a meeting in Atlanta where
11 we described a new program we were going to put in
12 place, which resulted in that April submittal and the
13 August safety evaluation. After that safety
14 evaluation was issued, part of what committed was we
15 were going to go through and do the engineering work
16 to identify the population in QA-5.

17 The point I wanted to make was that at
18 the time the NRC did the review, they were more
19 reviewing the approach that we were going to take to
20 address the non-safety equipment, and not reviewing
21 the entire list of non-safety equipment and
22 concurring.

23 So what we did after that was we went and
24 we created event mitigation calculations for every

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1 event in our licensing basis and identified what
2 equipment was required, electrical, mechanical to
3 address that.

4 One thing we excluded was structures, and
5 we excluded the pipe. But all of the electrical
6 equipment and mechanical equipment required to
7 mitigate the events was listed.

8 Then we went through the process of, all
9 right, is this normally operating in the same mode
10 that it would be during the accident. For example,
11 if it's a pump, is it delivering the same flow rates
12 that you would need during an accident, and there's
13 really no difference in its performance during an
14 accident as during normal operation, and it's
15 operating all the time.

16 If the answer to that is yeah, there's no
17 difference, then well, an augmented testing and
18 maintenance we wouldn't see as really having a big
19 impact on the reliability of that. So we'll screen
20 it out of putting it in the QA-5 program.

21 And we also looked at the risk
22 significance, and if it had a very, very low risk
23 significance, we would exclude it from the QA-5
24 program. The rest of that was all incorporated in

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1 our QA-5 program, and we do implement all testing and
2 maintenance on that equipment using the safety-
3 related procedures. So it does include electrical
4 and mechanical.

5 MR. ROBERTS: And does that approach, is
6 this QA-1, QA-5 designation something that's
7 consistent across all three of the sites for Duke?

8 MR. BURCHFIELD: No, sir, the --

9 MR. ROBERTS: Just Oconee uses this
10 approach.

11 MR. BURCHFIELD: This is an Oconee-
12 specific QA classification.

13 MR. ROBERTS: Designation.

14 MR. BURCHFIELD: And it's tied back to
15 the original design and licensing basis of Oconee
16 being different. And you know, at the time, McGuire,
17 Catawba and now at the other plants.

18 MR. NOLAN: So we have a QA topical for
19 all three of the plants that is a single document.
20 But the requirements for each plant are based on the
21 licensing basis at the time of the original.

22 Just a couple clarifications. And
23 correct me if I'm wrong, but the cable we buy at
24 Oconee is all safety-related. So we buy all the cable

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1 to the highest degree of quality. We use it in
2 different applications, but if there's a question
3 about the quality of the cable we buy, whether it's
4 a safety-related or non-safety related, like QA-1 or
5 non-QA-1 application, it's is bought to QA-1.

6 The staff on slide 5 of their
7 presentation to you earlier listed some non-safety
8 related cables. The first one in that bullet is an
9 error. It is a QA-1 cable.

10 MR. BURCHFIELD: Any other questions on
11 this issue?

12 MR. McDERMOTT: Just one, on page --
13 thanks, Ed, Brian McDermott. On page 20 of your
14 presentation, the second major bullet. Is there
15 anywhere in your licensing basis documentation or in
16 the NRC SE from 1995 that articulates the thought
17 that's in that second major bullet?

18 MR. BURCHFIELD: The thought that's in
19 that bullet is that we take a single failure during
20 an event based on those systems that are required to
21 be single failure. And I would offer it is not
22 crystal clear in the original documentation, either
23 from Duke Power Company or from the NRC, that position
24 is not crystal clear.

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1 It is supported to some extent by when
2 you look at the design basis for Oconee, which is a
3 large-break LOCA-LOOP in the correspondence back and
4 forth between Duke Power and the NRC, I made it clear
5 that we assumed a single failure during that event.

6 MR. PRICE: Brian, Ray Price, Duke
7 Energy. That statement is actual a direct quote from
8 the SE. Just to put that in context.

9 MR. McDERMOTT: Thank you.

10 MR. BURCHFIELD: Any other questions on
11 Issue 3?

12 All right, the last issue that we wanted
13 to discuss this afternoon starts on slide 21. The
14 TIA position states that based on IEEE 279 1971, and
15 is clarified by SECY document 77-439, Single failures
16 must be assumed to occur at whatever time produces
17 the most limiting conditions.

18 Our position is that the single failure
19 criterion is predicated on failures occurring on the
20 time of demand in the components. Also, the SECY
21 document 77-439 is not part of the licensing basis of
22 Oconee, and that the emergency power system at Oconee
23 is robust, both in its capacity and its capabilities.

24 And that introduces a level of uniqueness

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1 within the industry that has been reviewed numerous
2 times throughout our history, and I want to provide
3 some more perspective on that as we discuss this
4 issue.

5 On slide 22. First, a little perspective
6 on the emergency power system at Oconee. When you
7 look at our design, we have the two Keowee hydro units
8 that are each rated at 87.5 MVA. So they have a very
9 large capacity. And one hydro unit is tied to an
10 overhead power path through our switch yard that
11 feeds the plant.

12 The other hydro unit is tied to an
13 independent underground path into the plant. If we
14 had an event and either of those power sources failed,
15 either Keowee Unit 1 or Keowee Unit 2, the remaining
16 Keowee unit would carry both trains of safety systems
17 for all three units.

18 That's a fundamental difference between
19 your typical design where you have an alpha diesel
20 generator feeding an alpha train, a bravo diesel
21 generator feeding a bravo train. You assume the alpha
22 train fails, whether it fails at the beginning of the
23 event, ten seconds into the event, 50 seconds into
24 the event, the other train's unaffected.

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1 Our design is a power-seeking design.
2 And based on priority, the unit that is carrying, the
3 Keowee unit that is carrying the loads for the unit
4 at Oconee that's having an accident will carry all
5 trains.

6 So a strength of our design and something
7 that makes it unique is the fact that a single hydro
8 unit will carry all of the loads, all trains, both
9 trains on the unit that is having an event, as well
10 as carrying required loads on the other units.

11 MR. MONNINGER: So just for
12 clarification, the other units are just the safe
13 shutdown, not accident.

14 MR. BURCHFIELD: Correct, correct. We
15 have the double bus, double breaker distribution
16 system that results in redundancy there, to where you
17 can take a number of postulated single failures and
18 you still end up with both trains of safety equipment
19 being supplied.

20 Except for, and I'll talk about, really
21 the single failure that really, when the ECCS, when
22 the order was issued in 1974, in December of 1974,
23 that all licensees address, when we addressed that at
24 Oconee, the information in the LOCA analysis reports,

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1 it was BAW-10103 had a generic single failure
2 assumption for the B&W class of plants.

3 That was a failure of a diesel generator,
4 failure of one train of safety equipment. When we
5 looked at that, we said, Well, that really doesn't
6 apply to us. Because if we take a failure of either
7 Keowee unit, we're still going to supply both trains.

8 So you have to go much further down into
9 the electrical distribution system and postulate the
10 failure of a 4 KV switch gear, and that could take
11 out one train of safety-related equipment.

12 And that was what was assumed and that
13 was communicated to the NRC in response to that, that
14 order was reflected in the March 5, 1976 safety
15 evaluation report that the worst case single failure
16 for the LOCA analysis was a loss of the 4 KV switch
17 gear.

18 So there's a fundamental difference
19 between your typical emergency power system at a
20 plant with two diesel generators and the Oconee
21 design.

22 I want to provide a little bit more
23 perspective on that. On slide 23. The Oconee design,
24 including failure on demand, has been reviewed by the

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1 staff in numerous forums over the past 50 years.

2 The original safety reports to ACRS in
3 1967 and 1970, the safety evaluations for the three
4 units associated with our operating licenses, the
5 EDSFI report in May of '93, a license amendment
6 request that was submitted in 1994, as well as the
7 emergency power system review that was conducted in
8 the late 1990s and resulted in NRC issuing a report
9 in January 19, 1999.

10 On slide 24. If you look at the original
11 safety evaluation for Oconee Unit 1, it acknowledged
12 that we had three 4.16 KV busses that served
13 engineering safety feature loads. This was
14 associated with Unit 1. And that they are connected
15 to both of the Unit 1 main feeder busses.

16 And the sources of power that would be
17 applied to those 4 KV switch gear would be, in order
18 of preference would be the start-up transformer from
19 the switch yard, which if you don't have a loss of
20 offsite power that's what would power the safety
21 loads.

22 If you had a LOOP coincident with an
23 engineering safeguard signal, we would preferentially
24 select the underground unit, a Keowee unit that is

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1 aligned to the underground power path, and it would
2 carry all the loads of both trains of equipment on
3 that unit.

4 If that unit were to fail, then after a
5 time delay, our emergency power switching logic would
6 see if the overhead unit was operating and had
7 voltage. And if it was, it would close into that.
8 So it goes into hierarchy for the order of priority
9 of where it's going to get the power from if we've
10 had an engineering safeguard signal.

11 We do not have sequencers at Oconee.
12 When we have an event and the Keowee that starts up
13 all of the loads from an Oconee unit are loaded on
14 the Keowee at the same time because its capacity is
15 much greater than the loads required to be carried
16 that it has no effect on its performance to, we call
17 that block loaded.

18 So I wanted to discuss a couple of
19 specific interactions. Yes, sir?

20 MR. ROBERTS: I was going to wait till he
21 finished, but since you mentioned that.

22 MR. BURCHFIELD: Yes, sir.

23 MR. ROBERTS: All the electrical loads
24 are provided by one Keowee unit for all the units for

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1 all three of the Oconee units. Does that require
2 any manual action of any sort?

3 MR. BURCHFIELD: No, sir. And let me
4 clarify. I'm saying if there was a single failure.
5 Normally, let's take an event without any failures of
6 equipment. Let's take an engineering safeguards
7 actuation on Oconee Unit 1.

8 What's going to happen is Oconee Unit 1
9 is going to be supplied by the Keowee unit aligned to
10 the underground power path. Oconee Units 2 and 3
11 will be supplied by the Keowee unit from a overhead
12 power path. That's with no failures or anything.

13 Now, what we were saying is if one of
14 those hydro units fails, the remaining hydro unit can
15 carry all three units. Does that answer your
16 question?

17 MR. ROBERTS: The last scenario you
18 described requires a manual --

19 MR. BURCHFIELD: No, sir. That all
20 happens, we have what we call emergency power
21 switching logic. And it's a voltage-sensing, and
22 it's all covered in our technical specifications in
23 terms of the different sensing circuits that we have.
24 But it's a power-seeking logic that will

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1 automatically make those transfers.

2 MR. ROBERTS: Okay. Thanks.

3 MR. BURCHFIELD: So said differently,
4 it's very robust from a single failure perspective,
5 but it's all very complicated because of the
6 different configurations you can get in based on what
7 failure occurs.

8 MR. ROBERTS: Thanks.

9 MR. BURCHFIELD: So on slide 25, I want
10 to go back to 1994 time frame. And actually, one of
11 the outcomes from the EDSFI was questions associated
12 with single failures at Keowee.

13 We did some follow-up, we identified some
14 issues, and we made a submittal to the NRC to revise
15 our technical specifications in support of a
16 modification that we were implementing to address
17 single failure issue that was identified at Keowee.

18 In January, actually January 19, 1995, we
19 had a meeting here at NRR's offices to discuss
20 technical issues associated with that submittal. And
21 in that meeting, both Todd and I were present at that
22 meeting, and I recall that meeting. We talked about
23 in detail the single failure analysis, the
24 assumptions that failures occur at time of demand.

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1 We included very detailed timelines that
2 showed, kind of like we walked through, Darrell, when
3 you postulate the event occurs, this is how the
4 emergency power switching logic, you know, these are
5 the time delays, this is when it's looking for a power
6 source. If that power source fails, then there's
7 another time delay and it transfers to the next power
8 source.

9 And we walked through all that with
10 graphs, described that to the reviewers present at
11 that meeting and NRC management at that meeting. And
12 the meeting minutes that were issued on that stated
13 that the licensee had stated single failure was
14 assumed to occur simultaneous with the initiating
15 event.

16 Well, we responded to that in a March 8,
17 1995 letter back to the NRC that corrected it and
18 said the meeting minutes should be changed to
19 indicate that any single failure was to assume to
20 occur immediately upon demand.

21 In August of 1995, that license amendment
22 was approved and we received the safety evaluation
23 and included references to our May 1994 response and
24 the January 1995 submittal that was made.

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1 MR. ROBERTS: Just real quick, Ed. Did
2 the staff ever, NRC staff ever respond to the Duke
3 letter dated March 8, 1995, to make the clarification
4 that you referred --

5 MR. BURCHFIELD: No, sir, they did not.

6 MR. PRICE: Just to be clear along that
7 line, in the SE they did reference the January 19
8 meeting. And in the January 19 meeting notes, they
9 did make it clear that the concept of a singular
10 timing failure was clear in the license.

11 MR. ROBERTS: A singular timing failure.

12 MR. PRICE: It was failure, it was called
13 T equals zero. The single failure occurs coincident
14 with the initiation of the event. And we corrected
15 that to say no, it occurs when the equipment is
16 demanded to operate. So that meaning is referenced
17 in the safety evaluation for that license amendment
18 request. Our correction to the meeting minutes
19 provided by the project manager were not referenced
20 in the safety evaluation report.

21 MR. MONNINGER: This is John Monninger.
22 So what's the May '94 response? That's not the March
23 '95, correct? What's the May '94 response, in your
24 last sub-bullet there? I first thought it was a typo

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1 to be the March '95 response.

2 MR. PRICE: It was a response to
3 additional RAI. It was included in that. It's not
4 in this particular meeting, but there was some
5 additional discussion to the subject for that.

6 MR. MONNINGER: So all right, so then
7 that is correct. It's not intended to be the March.

8 MR. PRICE: Correct, that is a separate.

9 MR. BURCHFIELD: So, the one point Duke
10 would like to make on this is that the TIA does not
11 address this licensing interaction, or acknowledge
12 the clearly communicated failure on demand design
13 basis for Oconee that was submitted to the NRC in
14 March of 1995.

15 One other major evolution that occurred
16 in the 1990s, starting on Slide 26, was there was a
17 very extensive review of the emergency electrical
18 power system at Oconee, as well as of the standby
19 shutdown facility.

20 The purpose of that review that was
21 performed by NRR, the purpose of that review was to
22 assess the overall reliability of the emergency power
23 system as it currently exists, and determine whether
24 any additional Staff actions might be required to

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1 address unacceptable vulnerabilities or risks that
2 exist in the design or operation system.

3 The report recognized the unique nature
4 of the Oconee design and it stated it is important to
5 emphasize that the Oconee emergency electrical power
6 system was designed, reviewed, and approved, in the
7 1960s, prior to the development and implementation of
8 most of the current requirements and guidance,
9 related to emergency electrical systems.

10 There was a particular open item
11 associated with that review that dealt with the
12 failure of a governor or voltage regulator at Keowee.

13 And we communicated back to the team that
14 was performing this extensive review that the
15 original licensing and design basis of Oconee
16 consists of postulating the voltage regulator or
17 governor failure at the time of initial demand.

18 Again, we've communicated that design
19 basis.

20 On Slide 27, in January of 1999, after
21 several years of performing this review, the final
22 report for the review of the emergency power system
23 was issued.

24 And in it, the Staff acknowledged that a

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1 plant-specific single failure practice is employed
2 at Oconee.

3 It says that there is no reason, and I
4 quote, there is no reason to believe that Oconee does
5 not continue to be in compliance with the
6 requirements of 10 CFR 50.46 and 10 CFR 50, Appendix
7 K.

8 With regard to single failure, Oconee
9 uses a plant-specific definition. This licensing
10 interaction in our communication to the NRC of our
11 design basis is not acknowledged in the TIA.

12 MR. ROBERTS: So, I have a question.

13 What type of report was this again, this
14 NRC Final Report?

15 MR. BURCHFIELD: It was not characterized
16 as a safety evaluation, Darrell. I went through that
17 whole thing, I was very involved in meetings.

18 But it was called the Final Report, and
19 it was issued -- there were some follow-up items that
20 we took as the licensee, but it brought closure, in
21 terms of providing the whole historical perspective,
22 there were a number of very good issues identified
23 through the EDSFI inspection.

24 There were some operational events that

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1 occurred, tied to our emergency power system back in
2 that timeframe.

3 And this review was performed to look at
4 the aggregate of all that, and make a decision of,
5 hey, does -- my understanding, living through that,
6 was the NRC was looking at do we need to impose any
7 additional requirements on the licensee, based upon
8 the design and operation of our emergency power
9 system?

10 MR. ROBERTS: Did any of those issues,
11 either that were identified in the EDSFI report, or
12 E-D-S-F-I Report, that were explicitly looked at by
13 the Staff to develop this final report, specifically
14 address the cabling issues that we're talking about
15 today?

16 MR. BURCHFIELD: No, it pre-dates that.
17 At the time all this was done, if we're talking about
18 -- we still had all of our cables direct-buried --

19 MR. ROBERTS: That's right, this pre-
20 dated the mod.

21 MR. BURCHFIELD: Yes, this pre-dated, and
22 it was probably three or four years after that, that
23 we actually installed the concrete underground trench
24 and the new cables.

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1 MR. BATSON: But that's specific to the
2 trench. The plant design relative to the type of
3 cable used was already present.

4 MR. ROBERTS: Was already in place.

5 MR. BURCHFIELD: Yes, that's been there
6 since the original design.

7 MR. ROBERTS: And so along that line, did
8 either of NRC's Final 1999 report or the EDSFI
9 inspection address the use of this type of cable, or
10 these types of cables at all explicitly?

11 Or was that an issue that they were
12 adjudicating, I guess?

13 MR. BURCHFIELD: There was the one issue,
14 where through the inspection, two cables were routed
15 in the same tray, which we said, well, that doesn't
16 meet our standards and Todd talked about that earlier
17 in this meeting.

18 We resolved that issue by rerouting the
19 cables, but the inspector concluded it wasn't a
20 significant issue based on our design.

21 The emergency power system review was
22 looking more at the overall -- I'll just throw out a
23 handful of issues to give you some perspective.

24 It was looking at is it acceptable for

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1 Keowee to generate to the grid as an emergency power
2 source that is unique in that respect?

3 So, there a number of questions that were
4 asked about what happens if you have these types of
5 faults on the switchyard? How do you make sure it
6 doesn't propagate into the emergency power system?

7 And there were questions raised about
8 failures in our governor control system occurring,
9 there were questions asked about how the unit would
10 respond after a load rejection.

11 There were issues associated with
12 operator training. It was a pretty broad review, but
13 it really didn't have anything tied to, relevant to,
14 the specific issues we're talking about in this TIA,
15 other than the generic nature of failure on demand.

16 And that was directly relevant because
17 some of the single-failures that were discussed and
18 resolved through this interaction and through that
19 other license submittal I talked about, we were very
20 clear that we were assuming the failure occurred on
21 the demand of the component.

22 MR. NOLAN: So, Darrell, the reason we're
23 bringing this up is that through our engineering
24 change process and our application of 50.59, we

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1 maintain our licensing basis.

2 This is a history of our licensing basis,
3 and the basis on our design at a number of points and
4 times that we communicated that design to the NRC.

5 And the NRC has concluded whether it's in
6 the licensing space, inspection space, or in this
7 Final Report, which seems to be in between those two,
8 an acknowledgment of the Oconee position.

9 The TIA takes challenge with that, and
10 from an extent of condition, applies it to the entire
11 plant, maybe intentionally, maybe un intentionally.

12 But the concept is we've maintained our
13 licensing basis through the modification application
14 in 50.59.

15 So, our point is this licensing history
16 is relevant to the Staff's position on single failure
17 and it's foundational to the design of the electrical
18 distribution system.

19 MR. ROBERTS: Thanks.

20 MR. BURCHFIELD: The last point on Slide
21 27 is that the TIA -- if one reads IEEE 279-1971,
22 Todd mentioned that it was at a fairly high level and
23 it would require some interpretation to conclude that
24 failures must be assumed at any time.

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1 Because it's not clearly documented in
2 there. It's an inferred position out of there. The
3 SECY document, 77-439, does provide that clarity.

4 However, that document is not part of the
5 Oconee licensing basis, and in fact, it was issued
6 after we had communicated to the NRC that we met IEEE,
7 we meet IEEE, 279-1971.

8 So, on Slide 28, in conclusion, the draft
9 TIA response to Question 2.c represents a new
10 regulatory position, is generic in nature to the
11 Oconee plant and it's not specific to this cable
12 trench.

13 And we request that the Committee
14 recommend reconsideration of the draft TIA position
15 to Question 2.c with respect to the timing of
16 failures, on the basis that it represents a new
17 regulatory position for Oconee.

18 Now, I'd like to provide one other point
19 of perspective.

20 Based on the robustness of the Oconee
21 design, and we've talked about the ability to swap
22 alternate power supplies, the safety significance of
23 this timing of single failure is very low.

24 We'll contrast that against the cost of

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1 implementing a change to our licensing basis to
2 revise all of our engineering calculations. There
3 will not be a commensurate benefit in plant safety.

4 So, we would ask that the Committee
5 consider that. Is there any questions on this issue?
6 John?

7 MR. MONNINGER: So, it's the 1999 report,
8 I know it's been addressed that it's not clear the
9 exact regulatory process we were in, but I assume the
10 report was issued by NRR then, the project manager?

11 Or did it come from AOD or Research, the
12 99?

13 MR. BURCHFIELD: We'll pull it up and get
14 an answer.

15 MR. GRECO: I got it right here. It was
16 sent out by the acting Associate Director of Projects
17 from NRR, Bruce Boger.

18 MR. MONNINGER: And the intro didn't talk
19 about this as a response to bulletin or --

20 MR. BURCHFIELD: No, sir. It was a plant-
21 specific review.

22 MR. MONNINGER: Does it reference an MD
23 on backfitting or anything like that?

24 MR. BURCHFIELD: But I would offer, just

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1 having attended all of the meetings and having been
2 involved in that entire evolution personally, that
3 was a very significant evolution for Duke Power at
4 the time.

5 We were having communications with Region
6 II regarding progress. We had an emergency-power-
7 system project that we had on site, that was making
8 substantial upgrades in our maintenance operations
9 training and design basis.

10 Todd was actually the power supervisor at
11 the time and was very involved with it. So, it was
12 a very significant -- just to provide some
13 perspective, January 2nd to January 5th, 1997, we
14 happened to have all three units shut down.

15 We did integrated engineer safeguards
16 testing on Oconee Unit 3, loop testing on the other
17 two units. There was no fuel in the core at the time,
18 and we simulated seven different tests.

19 And we actually did all the engineering
20 safeguards equipment, except we had the reactor
21 building spray system racked to test, so we wouldn't
22 spray down the containment.

23 But that's just an example of the level
24 of review and testing that was performed during that

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1 whole interaction.

2 So, it was a very, very significant
3 evolution for Duke Power.

4 MR. NOLAN: So, it wasn't an inspection
5 procedure so it was definitely a regulatory position
6 taken by NRR.

7 It wasn't a licensing amendment because
8 we were demonstrating our existing design not
9 changing.

10 MR. MONNINGER: A follow up question.
11 So, I know the draft TIA response was provided to
12 Duke and you responded.

13 So, for the four issues here and all the
14 material on the various slides, is there any new
15 material in here that wasn't presented to the Staff
16 in your comments, et cetera?

17 Or does all this material in your package
18 here, you more or less believe it's already been
19 presented to the Staff?

20 MR. BURCHFIELD: I think it would be fair
21 to say it's not been presented.

22 We provided it in writing, but as far as
23 putting context around it and explaining what
24 occurred during these different time periods, that

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1 has not occurred.

2 And one of the things that we struggle
3 with is when we review the TIA response, in the
4 comments resolution matrix, it doesn't acknowledge a
5 number of these documents as being considered.

6 MR. NOLAN: So, in our response to the
7 draft TIA, under the fact-check back in August of
8 2016, we attached a cover letter to our comments in
9 which we identified a number of issues.

10 All of these issues are in that cover
11 letter, identified as specific issues. So, the
12 context of this issue was provided as feedback and
13 the balance of the information was there.

14 We would have to do a gap analysis to say
15 all of it was provided. But you understand that since
16 the draft TIA was issued following the CDBI and now,
17 the only interaction with the staff is that factor.

18 MR. MONNINGER: So, maybe the word
19 presented wasn't for a verbal discussion. But in
20 terms of the submittal, so if you were just to take
21 -- so, we have the Staff's response in the table, et
22 cetera.

23 But for example, the '99 Final Report,
24 would your response come in and say, well, this was

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1 reviewed by the NRC in 1999? Or was there significant
2 discussion as to what transpired in this?

3 So you provided a response to the Staff's
4 draft TIA, and somehow you discuss the 1999 NRC review
5 of it.

6 Would you have gone into details as to
7 what that represented, similar to this? Or is it
8 just a passing reference? The NRC has already looked
9 at this back in 1999?

10 I'm not sure if you understand the
11 question.

12 MR. PRICE: The design basis inspection
13 talk was very lengthy, over 500 questions were part
14 of the design basis inspection. This document was
15 provided as part of that.

16 Additionally, in April 2014, the Staff
17 came on site, not just regional, but NRR Staff came
18 on site, a presentation was given.

19 It was a lengthy discussion, similar to
20 what you've heard today on this topic of the report,
21 excuse me, this Final Report. At that time, also, a
22 copy was given to NRR at that time.

23 So, just to give you an example of what
24 information is provided, and in every interface,

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1 we've given the opportunity for any additional
2 requests.

3 MR. MONNINGER: Thank you.

4 MR. McDERMOTT: A couple questions.

5 On Page 25, going back to the January '95
6 meeting of the Staff and then Duke's letter to clarify
7 the description of the timing on single failure, you
8 indicated there was no response from the Staff.

9 But then the next bullet talks about the
10 safety evaluation.

11 Does the safety evaluation reflect the
12 information that you provided in the March letter?

13 Or does the safety evaluation in your
14 mind, or in your review, reflect what was discussed
15 or what was, as you say, incorrectly included in the
16 summary of that January meeting?

17 MR. BURCHFIELD: I would offer it
18 reflects it in this manner, Brian. It does not
19 reflect it explicitly in written words in the safety
20 evaluation report.

21 It doesn't say in the safety evaluation
22 report time of demand, single failure time of demand.

23 However, there were certain single
24 failures, to be specific, there was a zone overlap

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1 issue associated with interactions between overhead
2 and underground breakers at Keowee, and a postulated
3 fault within a zone, potentially disabling both
4 Keowee units.

5 And we implemented administrative
6 controls to resolve that, and then followed up with
7 this License Amendment Request to address the tech
8 spec changes and additional surveillances in the
9 modification we would implement for that.

10 In addition, there were questions about
11 the governor control system and the potential
12 failures of that, that were peripherally related to
13 this amendment.

14 And if you read the safety evaluation, it
15 talks about how it also reviewed that issue as part
16 of it, and it gets to the end, and it says, and we
17 conclude that the design is acceptable, that the
18 controls in place by the licensee are acceptable.

19 Well, fundamental in that is the
20 assumption of time of demand failure. So, it is an
21 implied acceptance but it is not explicit. That's
22 the most accurate way I can describe it.

23 MR. NOLAN: So, based on the interactions
24 we believe we communicated clearly.

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1 When the Staff issued the meeting
2 summary, they issued a phrase that wasn't exactly
3 right. And
4 we believe we met our burden of communicating what
5 was exactly right.

6 The Staff issued the SE. We can't answer
7 your question about the knowledge of the people who
8 were working on that, but we believe we communicated
9 it clearly.

10 MR. McDERMOTT: So, would it be fair to
11 say, then, that the SE doesn't necessarily reflect
12 how the Staff stated it in January or how Duke stated
13 it in the March letter, but that the conclusions or
14 the way the issues were dealt with in the SE, you
15 feel reflects the position --

16 MR. BURCHFIELD: Correct, that's an
17 accurate statement, Brian.

18 MR. MOORE: This is Scott Moore.

19 You began by noting that you were less
20 concerned about the main trench issue than these four
21 issues.

22 Do you think it's possible for the Staff
23 to construct a response to the TIA not dealing with
24 these issues? Can the Staff respond to the TIA and

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1 avoid these issues?

2 MR. NOLAN: So, we're not asking for the
3 Staff to avoid them, we're asking for clarity. We've
4 given you what our position is.

5 Our position is when we read the TIA,
6 either you can interpret it multiple ways or you can
7 interpret it as the Staff is taking a conscious
8 review.

9 So, what we're asking for is clarity.

10 MR. MOORE: Okay, thank you.

11 MR. ROBERTS: So, just to expand on what
12 Scott was asking, there's no way you can separate a
13 ruling on these issues, as it relates to the trench,
14 from any possible implications on other parts of the
15 plant.

16 The message that we're sending is you
17 make these decisions, they apply to the station.

18 MR. BATSON: I want to go back.

19 I think that you can respond to the TIA
20 and answer the questions in the TIA without creating
21 the questions that we are trying to address here.

22 I may be answering the question a little
23 differently, Chris, but I do believe the questions in
24 the TIA can be answered without creating the

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1 conflicts or potential for misinterpretation for
2 others going forward.

3 MR. MOORE: What I hear Chris saying is
4 that's not necessarily what you're asking for.

5 MR. BURCHFIELD: Let me try to answer
6 this one, just to be as clear as possible, which may
7 be difficult on this subject.

8 Go back to the fundamental concerns and
9 I'll put the perspective, our understanding the
10 fundamental concerns raised by inspection team of
11 running power and control cables in a concrete trench
12 and creating the potential for interactions.

13 And although we have provided our
14 perspective from an engineering perspective, that
15 here's why we believe that design was acceptable, we
16 absolutely acknowledge an understanding of the
17 potential safety concerns associated with that
18 design. And we've addressed it.

19 We have implemented the modifications,
20 which were quite extensive, to ensure that
21 interaction would not occur.

22 So, if you're looking at the TIA to say,
23 you know what, the licensee put this mod in at their
24 plant and it created a condition that we don't like

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1 and have concerns about.

2 We, the licensee, reflected upon that and
3 we've resolved that concern.

4 Now, we don't want the TIA, in our
5 opinion, to be issued in a manner that it allows that
6 specific issue to be extrapolated into broad
7 positions on our entire licensing basis.

8 The failure on demand, it would require
9 us to go back and re-look at the design of our
10 emergency power switching logic, very low safety
11 significance. We are confident about that.

12 The armor cable, that would be a far-
13 reaching issue.

14 So, these four issues right here, applied
15 outside of the specific mod but to the entire plant,
16 would have a huge impact in terms of the actions that
17 would have been needed by Duke to address those for
18 Oconee.

19 MR. ROBERTS: Can I seek understanding?

20 So, the four issues are at the root of
21 what we're talking about today, as it pertains to
22 potential generic applicability of the applications
23 in your plant.

24 If you hadn't taken the actions that

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1 you've taken since this issue was brought to your
2 attention in 2014, to address the safety aspects of
3 the trench issues, let's just say you hadn't done
4 those things, if these four issues were ruled in your
5 favor I'll call it, for lack of a better word, would
6 those actions have been necessary for the trench?

7 MR. BURCHFIELD: Yes, sir, I would say
8 the direct answer would be I think through the mods
9 that we've done, it would be noted.

10 Because when we assess the safety
11 significance of the issue, we had it as less than 1E
12 to the -9 on CDF, and we invested an excess of \$14
13 million implementing these modifications.

14 So, as a responsible licensee that wants
15 to improve plant safety and has limited, we don't
16 have infinite, resources or funding available to do
17 that, I would not elect that modification, that
18 change, over other things we could do to improve plant
19 safety.

20 MR. BATSON: I don't know that we
21 answered Darrell's question yet.

22 Darrell's question is had we taken no
23 actions at the site relative to the Keowee trench,
24 Trench number 3, in the PSW, the cable spread room in

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1 the PSW building, down at Keowee, at this point in
2 time.

3 And the Committee made the recommendation
4 I'll say in favor of what we presented here.

5 Would that preclude the need, or would it
6 diffuse, imply, that the original violation or
7 performance deficiency was inappropriate or not
8 factual, not accurate? I would say that the answer
9 to that would be no.

10 We really went back to, as we understand,
11 the performance deficiency. It went back to how we
12 did the modification and the use of bronze armored
13 cable in this specific application.

14 It did not apply, it did not involve the
15 four issues that we have presented here.

16 MR. ROBERTS: So then Duke, by extension,
17 if I may, would have accepted a violation as it
18 relates to how you modify the trench or did your cable
19 placement in the trench on its face?

20 MR. BURCHFIELD: The fact that we didn't
21 have adequate testing and a basis to support that
22 change geometry --

23 MR. ROBERTS: Criterion 3 violation is I
24 think what we're talking about.

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1 MR. NOLAN: We've communicated that to
2 the Region, that we understand that we used
3 engineering judgment versus testing to do the
4 equivalency for the bronze tape and that left us
5 subject to question.

6 Those four issues are independent of that
7 question.

8 The challenge is -- and raising that
9 question, the Staff has intertwined these four
10 issues. And because we designed PSW in accordance
11 with our licensing basis, there's no way to separate
12 it from the rest of the plant.

13 And so our concern is if you make these
14 decisions on PSW, the extent of condition will
15 translate them, and there would be an impact that
16 might not be fully recognized.

17 So, the issues with bronze tape can be
18 broadened to bear or can be raised by the Staff based
19 on what we did at the time.

20 We believe with the alternative, we've
21 addressed the Staff's concerns through modification
22 and the testing.

23 MR. BATSON: So, as we understand the
24 violation, the answer to your question very directly

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1 is yes.

2 We've acknowledged that, and I will tell
3 you, as the previous Site VP of Oconee, we didn't
4 wait on resolution of this issue.

5 We went and rallied the engineering
6 organization, a number of your folks, the NRC folks,
7 out of Region II are very familiar with the scope of
8 work that has been performed at Oconee in response to
9 that.

10 We spent in excess of \$15 million in
11 terms of labor and materials and all. If you guys
12 have a better number please tell me. --

13 MR. NOLAN: That's about right.

14 MR. BATSON: Going back and addressing
15 that single issue, our concern at this point is how
16 these positions, as written in the TIA response, will
17 be used on a broader scale.

18 MR. ROBERTS: Thanks, I understand.

19 MR. MONNINGER: So, John Monninger.

20 The whole notion of how these positions
21 could be used or could inappropriately be used on a
22 broader scope, so you talk about the Oconee site.

23 But then earlier, on the armored cable
24 discussion, we talked about the licensing basis of

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1 Oconee, McGuire, and Catawba, being the same.

2 So, that licensing basis being the same
3 between those three sites, is it just for the armored
4 cable or is it for all four of these issues?

5 MR. NOLAN: For the armored cable.

6 MR. MONNINGER: Okay. So, issues 2, 3,
7 and 4 are different?

8 MR. NOLAN: The only reason we brought
9 that connection up is because for the armored cable,
10 there were challenges about what the level of detail
11 in the original Oconee licensing basis indicated.

12 And the Staff raised some questions about
13 a different analysis or a different approval for fire
14 versus faulting, which we don't believe existed at
15 that time.

16 And so what we tried to show is the Staff
17 was consistent in its decision-making over the
18 different plants over time, and the armor was
19 credited for electrical separation.

20 It wasn't just credited for fire
21 protection.

22 CHAIRMAN HACKETT: Other questions?
23 Scott?

24 MR. McDERMOTT: I'm just trying to

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1 understand these implications for other areas of the
2 plant and the potential for confusion in terms of
3 inspectors going out.

4 So, if you go out and look at your average
5 nuclear power plant, not Oconee, I would never call
6 Oconee your typical configuration, you find trays
7 used for separation, right, and you have that spatial
8 separation.

9 But when you talked about Oconee's
10 design, I've not seen it in the plant, but would it
11 look similar, in other words, to the inspector
12 walking into your room with multiple cable trays in
13 it that you have, by tray, separation of divisions?

14 MR. NOLAN: So, that's design philosophy.
15 So, we used the armor to provide separation. Other
16 plants use --

17 MR. GRANT: You would be able to see the
18 delineation between the trays.

19 The cables are colored, you use color
20 schemes to differentiate the three safety trains as
21 they make their way to the end components.

22 MR. McDERMOTT: Okay, so it's not that as
23 a matter of insulation you have two armored cables
24 representing two divisions, sitting one inch apart?

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1 MR. GRANT: No, sir. What you would be
2 able to see is a layout with segregation. We usually
3 feature the components routed in separate trays.

4 We can have power and control cables in
5 the same tray, but there's a barrier between the two.
6 Safety, non-safety, control cables can be routed
7 together.

8 MR. McDERMOTT: Okay, thank you.

9 I was just trying to understand perhaps
10 how some of these issues come up when folks have to
11 do an inspection and what they might see at Oconee
12 versus another station.

13 Thank you.

14 CHAIRMAN HACKETT: I'd like to, this is
15 Ed Hackett, go back to one more issue of
16 understanding, and obviously, there's been many
17 today.

18 But back to your, I guess it's Slide 13,
19 which is going back your number two main point, back
20 to the IEEE standard, and maybe this should be simpler
21 or it seems like it should be simpler to me than maybe
22 it is, as to whether or not that standard requires
23 you to consider a multi-phase fault regardless of
24 everything you've told us here today with regards to

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1 the jacketing and the armor.

2 So, is that covered in the standard? If
3 you have armored cable, you do not have to address
4 that situation? Or is that an NRC position?

5 I wasn't clear on that.

6 MR. PRICE: IEEE 279-1971, the entire is
7 single- failure criteria is two paragraphs in about
8 a ten-page document.

9 So, there's a thing such as cable
10 failures. It does not specify the cable failure.

11 CHAIRMAN HACKETT: Okay, got you. So,
12 it's that broad in subject.

13 MR. PRICE: It is very high-level in
14 terms of technical content.

15 MR. BURCHFIELD: We brought a copy we
16 could show to you.

17 CHAIRMAN HACKETT: That's great, I've
18 seen that today. Okay, thanks, that was just some
19 grey area.

20 All right, any other --

21 MR. MONNINGER: So, not a question on any
22 of the four issues, but broader, I mean, do you have
23 any views on what's the root causes of the differences
24 between the potential NRC Staff and Duke?

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1 Why is it that the Staff potentially
2 comes out to one position and Duke fundamentally
3 comes up with a different position?

4 You go through a long time period and,
5 you know, both organizations have experience. I
6 mean, what is -- to cut to it, how is that we come to
7 these positions?

8 MR. BURCHFIELD: I'll provide my
9 perspective, just from having been involved with the
10 design and licensing of Oconee for approximately 30
11 years.

12 We go back through and I think what we
13 end up having is very knowledgeable, very competent,
14 experts that are looking at a set of facts from two
15 different perspectives.

16 And we have the Oconee Staff, the Duke
17 Staff, that is very much, particularly at Oconee,
18 very knowledgeable of the history of the plant, all
19 of the calculations, all of the interactions with the
20 Atomic Energy Commission.

21 We talked about this emergency power
22 system review that was done in the '90s.

23 I can recall a lot of what occurred
24 during that whole evolution, and we are coming at it

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1 from the perspective of how the plant was built.

2 We know the calculations, we know what
3 the assumptions were, and I very much understand how
4 the reviewers in Washington are looking at it because
5 they've got that broad context of the whole industry.

6 If you look at this TIA response, it's
7 saying, well, if you look at the SECY document, if
8 you look at all these other documents, the position,
9 you would conclude, is this. And this is Oconee's
10 licensing basis.

11 But until we can get together and talk
12 through and have a common understanding of both
13 sides, it's very difficult to arrive at a position of
14 common understanding.

15 And I think the fact that this was all
16 pre-decisional in nature really never allowed that
17 dialog to occur, so there could be common
18 understanding of the facts.

19 And we end up with a TIA that's very much
20 written from a broader perspective of this is what
21 the standard says, this is how we've applied it to
22 everyone else, and it doesn't really reflect some of
23 the specifics of the Oconee design.

24 That's my perspective.

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1 MR. BATSON: So, John, first, let me say
2 this is a topic that I think deserved more discussion
3 between the industry and the NRC.

4 I am aware, through some of the other
5 presentations, we met with Brian yesterday and talked
6 through a couple points.

7 One of the things that we're aware of is,
8 in terms of how our industry has aged and that we
9 have a broad scope of plants , in terms of their age.
10 -- As we've talked through today, the industry has
11 taken on an effort to better educate our folks, those
12 that are within the industry and engineering and
13 regulatory ranks, to have a better understanding of
14 exactly what consists of licensing basis or original
15 design basis, and to gives some view into the NRC's
16 perspective on that.

17 So, that work is in progress. Chris has
18 been very much involved in that.

19 I'm also aware that I think you have a
20 pilot session this year for some of the NRC Staff
21 that's focused on, and I forget the actual name of
22 the training, that will be beneficial, that will help
23 the NRC Staff in terms of having an appreciation for
24 the history of our industry, original licensing

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1 basis, and how that would be used in inspection
2 activities.

3 We actually heard from Victor yesterday
4 that you all would be willing to share that with the
5 industry, that is my understanding, once it's
6 finalized and you've done a dry run on it.

7 I really think that would be very
8 beneficial for us to have that as well as part of the
9 industry just so that we're all working from a level
10 playing field.

11 And we've got to improve, the industry
12 has to improve its understanding of how the NRC views
13 the licensing basis, design basis, original licensees
14 design basis.

15 And then I do believe, based on what I've
16 heard about the training that you'll be doing
17 internal to the Agency, that will be beneficial as
18 well. I think that's a key piece.

19 I think Ed's point, and it can't be
20 understated, the fact that this was in a pre-
21 decisional process. We went through a fact-check but
22 it was simply an exchange of, as you know, where we
23 were able to get the document, and we provided a
24 written response back.

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1 We were very constrained in the amount of
2 time that we had to give that response back.

3 We tried to anticipate what we would see
4 in the TIA, prepare documents, references and all
5 that, but it was a very limited period of time.

6 14 days to provide a response on
7 something that I think we have demonstrated is very
8 complex.

9 And so our responses were turned around
10 within the 14 days, but, again, there was not the
11 opportunity for that dialog. It was really through
12 written communication.

13 CHAIRMAN HACKETT: Scott, thank you.
14 This is Ed Hackett again.

15 Thanks for that summary because I think
16 it's well said and it speaks for what the EDO tasked
17 us to do, which is also in progress.

18 And we are hoping that will be beneficial
19 in a backfitting sense, but I think in conversations
20 we've had with EDO, it's, as you said, beyond that.

21 There's licensing basis discussions,
22 there's discussion of the Staff's access to detailed
23 licensing basis information, information on sites.

24 There are a number of elements, knowledge

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1 management and knowledge transfer, and how well we
2 all do that on both sides of the table.

3 So, hopefully, we're going to be making
4 some strides there within the next year in response
5 to the task.

6 Your summary, Scott?

7 MR. BATSON:

8 It was interesting listening to this last
9 few minutes of dialog, before we get into closing
10 comments, some of the causes and contributors for why
11 we're here.

12 I made some notes; I had some prepared
13 but I've taken some as we went through the discussion
14 as well. Just as a closing, and you're going to hear
15 several points that various folks have already made
16 as we went around, but I do want to recap as we go
17 through.

18 First, I want to say thanks to the CRGR
19 for allowing us to come and have this dialog.

20 It's very important to Duke, it's very
21 important to Oconee nuclear station that we have this
22 dialog for many of the reasons that we've just
23 discussed. I think the dialog was open, engaging,
24 informed.

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1 I hope, it's my desire, that we have
2 presented the information that Duke had in a manner
3 that will add clarity to some of the issues, but not
4 in a confrontational manner.

5 But just trying to ensure that those that
6 are in decision-making positions have the information
7 and our perspectives on the issues.

8 I led off the discussion talking about a
9 bias for action and things that we had done where we
10 had issues that we worked through with the NRC
11 previously with PSW, the external flooding and this
12 issue.

13 I described the actions that we have
14 taken, based on our understanding of the fundamental
15 initial performance deficiency, and that we are
16 taking actions to eliminate that issue within our
17 abilities.

18 The real point for this discussion is
19 really about the four issues, and our concerns in how
20 those will be managed, how those will be addressed
21 going forward.

22 Because all four of these issues, as
23 we've tried to describe, are really part of the
24 fundamental design of the Oconee nuclear station.

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1 They're not associated with a period in
2 time when we installed a concrete trench. They're
3 not associated with a period in time when we installed
4 the PSW system in the duct bank.

5 These issues go back to the original
6 design and licensing basis of the facility, and they
7 impact every aspect of its operation.

8 We've acknowledged and we've talked about
9 the changes that we made relative to specifically PSW
10 and the concrete trench.

11 So, this is about the fundamental design
12 of the facility, whether intended or unintended, the
13 responses in the TIA and how they read.

14 And we have had others, independent of
15 Duke, review that response and look at how the
16 information could potentially be used by other
17 inspectors in the future as part of doing their normal
18 inspection activities.

19 And that's the point that we've really
20 tried to clarify here.

21 We want to ensure that if they are
22 actually left within the TIA, that there's clarity on
23 those points, and how the NRC is viewing those points
24 and the responses that are there, because of the

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1 potential implications.

2 I'm not an expert in this area but I have
3 reviewed the recent opinion that was issue by CRGR
4 associated with the original design life of equipment
5 and how it impacts, the risks associated with it.

6 I forget the exact title.

7 MR. NOLAN: Service life.

8 MR. BATSON: Service life, thank you,
9 Chris. That I've reviewed that and the position
10 there, while it was not determined to be a backfit
11 issue, this Committee actually communicated in there
12 the manner in which it was written would be open to
13 interpretation and could result in some unintended
14 outcomes, as folks take that document and use it in
15 their inspection activities. That's really
16 what I'm concerned with here, in terms of the TIA and
17 how the responses are written.

18 So, in conclusion, we're looking for your
19 opinion and how you view these interpretations as
20 they're presented in the TIA going forward.

21 We do believe that if it's the NRC's
22 position to apply the current NRC perspective on
23 these particular issues as we understand it, or as we
24 believe it can be interpreted, that there's other

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1 processes that should be used for that.

2 We're very concerned if they remain in
3 the TIA as written.

4 So, we look forward to your response and
5 follow up on each of these four issues. We are very
6 open to continue dialog and discussion.

7 It's just we believe these are
8 fundamental to the operation, to the design, to the
9 license, of the facility, and therefore, the
10 importance that we place on this interaction.

11 So, thank you again.

12 CHAIRMAN HACKETT: Thank you, Scott, and
13 to the team.

14 I think we before we get to finalizing
15 the meeting, well go ahead and first turn to anyone
16 in the room that may have a comment on what they've
17 heard today.

18 Would anybody like to come to the
19 microphone?

20 Hearing none, we'll turn to the phone
21 lines to see if anybody out there on the phone line
22 has any comment.

23 Sounds like a no and it sounds like there
24 aren't any out there either.

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1 So, with that, I would say, echoing
2 Scott's comments, first off, thanks to you guys for
3 the, as I mentioned at the initiation, I know Chris
4 and I had been talking for a while about this in
5 advance, and I think that helped in terms of the
6 preparations.

7 I think I can speak for the Committee in
8 that this has been helpful for us and productive and
9 I think has added clarity to the discussion.

10 I'll just mention a few things.

11 The meeting, as you noticed, is being
12 transcribed, so the transcript, based on our last
13 interaction, probably will be available in about a
14 week.

15 So, if you want to request a copy of that,
16 either from Nick DiFrancesco or Les Cupidon.

17 And our process going forward, I think we
18 had hoped, Scott had referred to our commentary on
19 the service-life risks. That took us longer than we
20 had hoped.

21 This one could take some time. So, I
22 wouldn't commit to a timeframe here.

23 We'll have a lot of interactions to have
24 before we can go forward with our conclusions and

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1 recommendations, but we will try to engage that as
2 expeditiously as possible, and appreciate your
3 openness to any further communications if necessary.

4 And then I'll just turn to any of the
5 Members. Any final comments?

6 MR. McDERMOTT: Thank you very much.

7 CHAIRMAN HACKETT: Very good. With that,
8 I guess we're adjourned. Thank you so much.

9 (Whereupon, the above-entitled matter
10 went off the record at 3:47 p.m.)

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