UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON PUBLIC POWER SUPPLY SYSTEM

DOCKET NO. 50-397

NOTICE OF CONSIDERATION OF ISSUANCE OF AMENDMENT TO FACILITY OPERATING LICENSE AND OPPORTUNITY FOR A HEARING

The U.S. Nuclear Regulatory Commission (the Commission) is considering issuance of an amendment to Facility Operating License No. NPF-21, issued to Washington Public Power Supply System (the licensee), for operation of the Washington Nuclear Project No. 2 (WNP-2), located in Benton County, Washington.

The proposed amendment, requested by the licensee by letter of December 8, 1995, would represent a full conversion from the current Technical Specifications (TS) to a set of TS based on NUREG-1434, "Improved BWR/6 Technical Specifications," Revision 1, April 1995. NUREG-1434 has been developed through working groups composed of both NRC staff members and the BWR/6 owners and has been endorsed by the staff as part of an industry-wide initiative to standardize and improve TS. As part of this submittal, the licensee has applied the criteria contained in the Final NRC Policy Statement on Technical Specification Improvements to the current WNP-2 Technical Specifications utilizing BWR Owners' Group (BWROG) report NEDO-31466, "Technical Specification Screening Criteria Application and Risk Assessment," (and Supplement 1) as incorporated in NUREG-1434. The licensee has categorized the proposed changes into four general groupings. These groups are characterized as administrative changes, relocated changes, more restrictive changes, and less restrictive changes.

Administrative changes are those that involve reformatting, renumbering and rewording of the existing TS. The reformatting, renumbering and rewording process reflects the attributes of NUREG-1434 and do not involve technical changes to the existing TS. Such changes are administrative in nature and do not impact initiators of analyzed events or assumed mitigation of accidents or transient events.

Relocated changes are those involving relocation of requirements and surveillances for structures, systems, components or variables that do not meet the criteria of inclusion in TS as identified in the Application of Selection Criteria to the WNP-2 TS. The affected structures, systems, components or variables are not assumed to be initiators of analyzed events and are not assumed to mitigate accident or transient events. The requirements and surveillances for these affected structures, systems, components or variables will be relocated from the TS to administratively controlled documents. Changes to these documents will be made pursuant to 10 CFR 50.59. In addition, the affected structures, systems, components or variables are addressed in existing surveillance procedures which are subject to 10 CFR 50.59 and subject to the change control provision in the Administrative Controls Section of the TS. These proposed changes will not impose or eliminate any requirements.

More restrictive changes are those involving more stringent requirements for operation of the facility. These more stringent requirements do not

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result in operation that will alter assumptions relative to mitigation of an accident or transient event. The more restrictive requirements continue to ensure process variables, structures, systems and components are maintained consistent with the safety analyses and licensing basis.

Changes characterized as less restrictive have been subdivided into four additional subcategories. They include:

- a. <u>Relocating details to TS Bases. the Updated Safety Analysis Report</u> (USAR). or procedures. The requirements to be transposed from the TS to the Bases, USAR or procedures are the same as those currently included in the existing TS. The TS Bases, USAR and procedures containing the relocated information are subject to 10 CFR 50.59 and are subject to the change control provisions in the Administrative Controls section of the TS.
- b. <u>Extension of instrumentation surveillance test intervals (STIs) and</u> <u>allowed outage times (AOTs)</u>. The proposed changes affect only the STIs and AOTs and will not impact the function of monitoring system variables over the anticipated ranges for normal operation, anticipated operational occurrences, or accident conditions. However, the changes are expected to reduce the test related plant scrams and test induced wear on the equipment. General Electric Topical Reports GENE-770-06-1 and GENE-770-06-2 showed that the effects of these extensions of STIs and AOTs, which produced negligible impact, are bounded by previous analyses. Further, the NRC has reviewed these reports and approved the conclusions on a generic basis.

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- c. <u>Relocation of instrumentation only requirements (which provide no post-accident function)</u>. These requirements are part of the routine operational monitoring and are not considered in the safety analysis. Changes made to the Bases, USAR, and procedures containing the relocated information will be made in accordance with 10 CFR 50.59 and are subject to the change control provisions in the Administrative Controls section of the TS. These proposed changes will not impose or eliminate any requirements.
- d. <u>Other less restrictive changes.</u> Additional changes that result in less restrictions in the TS are discussed individually in the licensee's submittal. In addition to the changes solely involving the conversion, changes are proposed to the current Technical Specifications or as deviations from the Improved BWR/6 Technical Specifications (NUREG-1434) as follows:
 - Surveillance frequency changed from 18 months to 24 months for all surveillances normally performed at refueling outages.
 - 2. LCO 3.1.4 and SR 3.1.4 change to average scram time of 2x2 array of control rods with allowance for "slow" rods.
 - 3. LCO 3.3.6.1 delete isolation function of RHR shutdown cooling suction flow rate high.
 - 4. LCO 3.3.7.1 change proposed ACTION for inoperable control room emergency filtration system (CREFS) radiation monitors.
 - 5. LCO 3.3.8.1 reduce number of required loss of voltage channels.

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- 6. LCO 3.3.1.1 revise Standard Technical Specification (STS) ACTION for loss of one manual trip function to increase allowable outage time (AOT) from 1 hour to 12 hours.
- 7. SR 3.3.1.2.5 note added which provides SR 3.0.1 exception for signal-noise ratio.
- 8. LCO 3.3.3.1 post accident monitoring (PAM) function surveillance
 requirement (SR) frequencies. Application of NEDO-30851-P-A to
 adopt a 6 hour AOT for required surveillances.
- 9. LCO 3.3.3.2 delay entry into TS ACTION for up to 6 hours to perform surveillance.
- 10. LCO 3.3.6.1 delete ** Modes for reactor building exhaust radiation-high isolation signal for primary containment.
- 11. LCO 3.3.6.1 delete certain containment isolation functions.
- 12. LCO 3.3.6.2 delete fuel handling sweep radiation monitor.
- 13. LCO 3.7.1 increase SW system AOT.
- 14. LCO 3.3.6.1 delete Mode 2 for shutdown cooling (SDC) isolation on pump room high temperature and area ventilation delta T.
- 15. LCO 3.3.7.1 delete requirement to isolate remote air intake if one of two radiation monitors is inoperable.
- 16. LCO 3.3.7.1 restore inoperable air intake radiation monitor in 30 days vice CTS AOT of 7 days.
- 17. LCO 3.3.8.1 changes to current technical specifications (CTS) allowable values.
- 18. LCO 3.3.8.2 changes to CTS allowable values and new condition and applicability statements.

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- 19. SR 3.4.8 note added to Table to allow a channel to be inoperable for 6 hours solely for performance of required SRs.
- 20. LCO 3.5.1 extended AOTs for one low pressure emergency core cooling system (ECCS) subsystem, two low pressure ECCS subsystems, high pressure core spray (HPCS) concurrent with one low pressure coolant injection (LPCI) subsystem, and one automatic depressurization system (ADS) valve concurrent with one low pressure ECCS subsystem out of service.
- 21. SR 3.6.1.2.2 decrease airlock interlock verification from 6 months to 24 months.
- 22. Current TS 3/4.6.1.6 deletion of entire specification for drywell and suppression chamber pressure.
- 23. Current TS 4.6.2.2.b remove surveillance test of residual heat removal (RHR) pump recirculation flow through RHR HX and suppression pool sparger to plant controlled document.
- 24. LCO 3.6.2.3 add allowance of 8 hours to restore one RHR suppression pool cooling subsystem to OPERABLE with both inoperable.
- 25. SR 3.6.2.3.2 reduce required flow from 7450 gpm to 7100 gpm.

26. LCO 3.8.1 - increase AOTs for diesel generators (DGs).

- 27. SR 3.8.1 increase start and load times for DGs from 10 to 15 seconds.
- 28. LCO 3.8.2 increase in restoration completion time for DG-3 from 72 hours to 7 days.
- 29. SR 3.8.3.5 decrease frequency of water check in diesel oil from 31 days to 92 days.

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- 30. SR 3.8.4.2 and 5 move resistance limits on connections to battery terminals to BASES.
- 31. SR 3.8.4.6 reduce length of battery charger load test from 4 to 1.5 hours.
- 32. SR 3.8.4.1 reduce battery terminal voltage from 258 to 252 volts and from 129 to 126 volts.
- 33. LCO 3.3.2.1 adds "and with no peripheral control rod selected" to RBM operability.
- 34. LCO 3.3.3.1 delete note to Condition C and Condition D for H_2 monitors.
- 35. LCO 3.3.4.2 reduce frequency of reactor vessel pressure high ATWS-RPT function channel calibration from quarterly to 18 months.
- 36. LCO 3.4.7 change reactor coolant system (RCS) pressure isolation valve (PIV) test pressure from 935 \pm 10 psig to 1035 psig.
- 37. LCO 3.4.1 move power-to-flow map from LCO to the Core Operating Limits Report (COLR).
- 38. LCO 3.5.1 change in pressure for ADS operability from 128 psig to 150 psig.
- 39. LCO 3.5.2 change in suppression pool level requirement in Modes 4 and 5 from 30 ft. 9-3/4 in. to 18 ft. 6 in.
- 40. 4.0 change in water level requirement for spent fuel pool from 605 ft. 7 in. to 583 ft. 1-1/4 in.

Before issuance of the proposed license amendment, the Commission will have made findings required by the Atomic Energy Act of 1954, as amended (the Act) and the Commission's regulations.

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By July 26, 1996, the licensee may file a request for a hearing with respect to issuance of the amendment to the subject facility operating license and any person whose interest may be affected by this proceeding and who wishes to participate as a party in the proceeding must file a written request for a hearing and a petition for leave to intervene. Requests for a hearing and a petition for leave to intervene shall be filed in accordance with the Commission's "Rules of Practice for Domestic Licensing Proceedings" in 10 CFR Part 2. Interested persons should consult a current copy of 10 CFR 2.714 which is available at the Commission's Public Document Room, the Gelman Building, 2120 L Street, NW., Washington, DC, and at the local public document room located at the Richland Public Library, 955 Northgate Street, Richland, Washington 99352. If a request for a hearing or petition for leave to intervene is filed by the above date, the Commission or an Atomic Safety and Licensing Board, designated by the Commission or by the Chairman of the Atomic Safety and Licensing Board Panel, will rule on the request and/or petition; and the Secretary or the designated Atomic Safety and Licensing Board will issue a notice of hearing or an appropriate order.

As required by 10 CFR 2.714, a petition for leave to intervene shall set forth with particularity the interest of the petitioner in the proceeding, and how that interest may be affected by the results of the proceeding. The petition should specifically explain the reasons why intervention should be permitted with particular reference to the following factors: (1) the nature of the petitioner's right under the Act to be made a party to the proceeding; (2) the nature and extent of the petitioner's property, financial, or other interest in the proceeding; and (3) the possible effect of any order which may

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be entered in the proceeding on the petitioner's interest. The petition should also identify the specific aspect(s) of the subject matter of the proceeding as to which petitioner wishes to intervene. Any person who has filed a petition for leave to intervene or who has been admitted as a party may amend the petition without requesting leave of the Board up to 15 days prior to the first prehearing conference scheduled in the proceeding, but such an amended petition must satisfy the specificity requirements described above.

Not later than 15 days prior to the first prehearing conference scheduled in the proceeding, a petitioner shall file a supplement to the petition to intervene which must include a list of the contentions which are sought to be litigated in the matter. Each contention must consist of a specific statement of the issue of law or fact to be raised or controverted. In addition, the petitioner shall provide a brief explanation of the bases of the contention and a concise statement of the alleged facts or expert opinion which support the contention and on which the petitioner intends to rely in proving the contention at the hearing. The petitioner must also provide references to those specific sources and documents of which the petitioner is aware and on which the petitioner intends to rely to establish those facts or expert opinion. Petitioner must provide sufficient information to show that a genuine dispute exists with the applicant on a material issue of law or fact. Contentions shall be limited to matters within the scope of the amendment under consideration. The contention must be one which, if proven, would entitle the petitioner to relief. A petitioner who fails to file such a supplement which satisfies these requirements with respect to at least one contention will not be permitted to participate as a party.

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Those permitted to intervene become parties to the proceeding, subject to any limitations in the order granting leave to intervene, and have the opportunity to participate fully in the conduct of the hearing, including the opportunity to present evidence and cross-examine witnesses.

A request for a hearing or a petition for leave to intervene must be filed with the Secretary of the Commission, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, Attention: Docketing and Services Branch, or may be delivered to the Commission's Public Document Room, the Gelman Building, 2120 L Street, NW., Washington, DC, by the above date. Where petitions are filed during the last 10 days of the notice period, it is requested that the petitioner promptly so inform the Commission by a toll-free telephone call to Western Union at 1-(800) 248-5100 (in Missouri 1-(800) 342-6700). The Western Union operator should be given Datagram Identification Number N1023 and the following message addressed to William H. Bateman, Director, Project Directorate IV-2: petitioner's name and telephone number; date petition was mailed; plant name; and publication date and page number of this FEDERAL REGISTER notice. A copy of the petition should also be sent to the Office of the General Counsel, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, and to M. H. Philips, Jr., Esq., Winston & Strawn, 1400 L Street, N.W., Washington, D.C. 20005-3502, attorney for the licensee.

Nontimely filings of petitions for leave to intervene, amended petitions, supplemental petitions and/or requests for hearing will not be entertained absent a determination by the Commission, the presiding officer or the presiding Atomic Safety and Licensing Board that the petition and/or request

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should be granted based upon a balancing of the factors specified in 10 CFR 2.714(a)(1)(i)-(v) and 2.714(d).

If a request for a hearing is received, the Commission's staff may issue the amendment after it completes its technical review and prior to the completion of any required hearing if it publishes a further notice for public comment of its proposed finding of no significant hazards consideration in accordance with 10 CFR 50.91 and 50.92.

For further details with respect to this action, see the application for amendment dated December 8, 1995, which is available for public inspection at the Commission's Public Document Room, the Gelman Building, 2120 L Street, NW., Washington, DC, and at the local public document room located at the Richland Public Library, 955 Northgate Street, Richland, Washington 99352.

Dated at Rockville, Maryland, this 20th day of June 1996.

FOR THE NUCLEAR REGULATORY COMMISSION

Timothy G. Colburn, Senior Project Manager Project Directorate IV-2 Division of Reactor Projects III/IV Office of Nuclear Reactor Regulation ,

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