

August 28, 1998

Mr. Kenneth A. Ainger  
Decommissioning Services Licensing Manager  
Commonwealth Edison Company  
1411 Opus Place, Suite 111  
Downers Grove, Illinois 60515-1183

SUBJECT: JULY 23, 1998, PUBLIC MEETING TRANSCRIPT

Dear Mr. Ainger:

Enclosed you will find one copy of the official transcript proceedings from the July 23, 1998, public meeting held at the Grundy County Administration Center, Morris, Illinois, on the decommissioning of Dresden Nuclear Power Station, Unit 1. Pen and ink changes were made to the original transcript to correct errors. This document will be placed in the Dresden Unit 1 docket file and is available from the NRC's public document room by calling (800) 397-4209, by facsimile (202) 634-3333, or in writing at U.S. Nuclear Regulatory Commission, Public Document Room, Washington, D.C., 20555-0001.

Sincerely,

ORIGINAL SIGNED BY:

Ronald A. Burrows, Project Manager  
Non-Power Reactors and Decommissioning  
Project Directorate  
Division of Reactor Program Management  
Office of Nuclear Reactor Regulation

Docket No. 50-010

Enclosure: Transcript  
cc w/enclosure: See next page

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Docket File 50-010

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Region III  
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RBurrows  
EHylton  
MMasnik

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PDND:PM  
RBurrows *RB*  
8/25/98

PDND:LA  
EHylton  
8/24/98

PDND:(A)SC  
MMasnik *MM*  
8/28/98

PDND:D  
SWeiss *MM*  
8/28/98

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**UNITED STATES  
NUCLEAR REGULATORY COMMISSION**

WASHINGTON, D.C. 20555-0001

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Sincerely,

*Ronald A. Burrows*

Ronald A. Burrows, Project Manager  
Non-Power Reactors and Decommissioning  
Project Directorate  
Division of Reactor Program Management  
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Dresden Nuclear Power Station, Unit 1  
Commonwealth Edison Company

Docket No. 50-010

cc:

Michael I. Miller, Esquire  
Sidley and Austin  
One First National Plaza  
Chicago, Illinois 60603

U.S. Nuclear Regulatory Commission  
Resident Inspectors Office  
Dresden Station  
6500 North Dresden Road  
Morris, Illinois 60450-9765

Chairman  
Grundy County Board  
Administration Building  
1320 Union Street  
Morris, Illinois 60450

Regional Administrator  
Nuclear Regulatory Commission  
Region III  
799 Roosevelt Road, Bldg. #4  
Glen Ellyn, Illinois 60137

Illinois Department of Nuclear Safety  
Office of Nuclear Facility Safety  
1035 Outer Park Drive  
Springfield, Illinois 62704

M. J. Wallace  
Senior Vice President, Nuclear Services  
Commonwealth Edison Company  
1400 Opus Place, Suite 900  
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R. P. Tuetken  
General Manager, Decommissioning  
Project and Services  
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1411 Opus Place, Suite 111  
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J. Nathan Leech  
Unit 1 Plant Manager  
Dresden Nuclear Power Station  
6500 North Dresden Road  
Morris, Illinois 60450-9765

J. M. Heffley  
Site Vice President  
Dresden Nuclear Power Station  
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F. Spangenburg  
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D. L. Farrar  
Manager, Nuclear Regulatory Services  
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1400 Opus Place Suite 500  
Downers Grove, Illinois 60515

1 UNITED STATES OF AMERICA  
2 NUCLEAR REGULATORY COMMISSION

3 \*\*\*

4 DRESDEN DECOMMISSIONING

5 \*\*\*

6 PUBLIC MEETING

7  
8 Grundy County Administration Center  
9 1320 Union Street  
10 Morris, IL

11  
12 Thursday, July 23, 1998

13  
14 The above-mentioned meeting commenced, pursuant to  
15 notice, at 7:30 p.m.

16  
17 PRESENT:

- 18 DONALD KAUFFMAN
- 19 RICHARD TUETKEN
- 20 RONALD BURROWS
- 21 BRUCE JORGENSEN
- 22 BILL SNELL
- 23 MICHAEL MASNIK
- 24 ROBERT EISENHOWER
- 25 VERNE KOLBA

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P R O C E E D I N G S

[7:30 p.m.]

1  
2  
3 MR. KAUFFMAN: We're about to get started. Good  
4 evening. I'm Don Kauffman, Chairman of the Grundy County  
5 Board. The purpose of the meeting this evening is to  
6 provided interested members of the public an opportunity to  
7 provide comments to the Nuclear Regulatory Commission  
8 regarding the decommissioning activities for the Dresden  
9 Nuclear Plant No. 1.

10 I want to emphasize that this is a meeting to  
11 exchange information. It is not a hearing.

12 There are agendas on the table to my right, your  
13 left. And if anyone does not have one, if you'll hold up  
14 your hand, we'll get one to you. Okay.

15 We'll go over the agenda items so that you'll know  
16 how we're going to proceed this evening. The first part of  
17 the agenda will be a description by Richard Tuetken from the  
18 Dresden Nuclear Power Station -- from Commonwealth Edison,  
19 actually, regarding describing the decommissioning program  
20 for the plant. Next will be Ron Burrows from the Nuclear  
21 Regulatory Agency who will discuss the decommissioning of a  
22 nuclear plant, including information on the termination of  
23 the licensing process and future plant oversight.

24 After that we will have questions and following  
25 that comments and statements. I might mention that the

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1 questions, you need not sign up for, but if you wish to make  
2 comments or have statements that you sign up and there is a  
3 sign-up sheet on the table over here. And we'll take people  
4 in the order which they have signed up.

5 Also I mention that NRC will accept written  
6 statements or other written material. If it's lengthy, they  
7 ask that you provide a summary. I would like to note that  
8 this meeting is being transcribed. There will be a -- there  
9 is a second sheet, sign-up sheet, again, one on the table  
10 and I believe there is one in the hallway. If you wish to  
11 have a copy of the transcript, it will be sent to you if you  
12 sign up on that sheet. It may be fairly lengthy and so we  
13 encourage people to share copies if necessary.

14 When we come to the question and answer period and  
15 the statements, we would ask that when you come up to the  
16 microphone to speak, that you give your name and, if you  
17 have a long name or a particularly difficult name, that  
18 perhaps you spell it so that the transcriber can get it  
19 correctly in the record. We ask that you speak from the  
20 microphone so that the transcriber can get your comments  
21 accurately.

22 The NRC will attach transcripts of the overhead  
23 slides that you'll see this evening to the transcript of the  
24 meeting and if you have something that you want in it, you  
25 may present copies to, I believe, Mr. Burrows after the

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1 meeting.

2 After the meeting the representatives of the NRC  
3 and ComEd will be available to answer specific questions  
4 that you may have. If the media wishes to have an interview  
5 with representatives, there will be conference rooms  
6 available for you to do so afterward. There is one  
7 conference room at the back meeting room here, also across  
8 the hallway.

9 The other important information is that the  
10 restrooms are located right out this door to the left out in  
11 the hallway on your right. With that, I would like to  
12 introduce Mr. Richard Tuetken. He's the Manager of  
13 Decommissioning Projects for ComEd.

14 MR. TUETKEN: Thank you, Don. And welcome to,  
15 those who are attending tonight, and particularly those who  
16 are members of the general public. My name is Richard  
17 Tuetken. As you can see, I'm the General Manager with  
18 Commonwealth Edison. I have been with Commonwealth Edison  
19 since 1968. I became the executive responsible for Dresden  
20 Unit 1 in February of 1997.

21 And our purpose tonight is to inform you of our  
22 current decommissioning plans and activities for Dresden 1.  
23 On the tables over here on my right, there are a document  
24 that we filed with the NRC most recently, I think it was  
25 June the 1st, describing our plans over the next few years,

1 and I would encourage you to take that for your own reading.

2 Dresden 1 is the first of three electrical  
3 generating units locating at the merging of the Des Plaines  
4 and Kankakee River to form the Illinois River. Dresden 1 is  
5 a part of the historic Grundy County. I noted in the  
6 picture across the hallway earlier today that placed between  
7 the guard, the American Legion, and the Minooka Grain and  
8 Lumber Supply Company is a caricature of Dresden Unit 1.  
9 And so, as the county has seen, the county has a historic  
10 role to play in the history of Grundy County as it has been  
11 in the nuclear power industry.

12 It was the first full scale, <sup>privately</sup> probably financed  
13 nuclear power plant in the United States. It was not the  
14 first nuclear power plant. It had an output of 210  
15 megawatts and I heard someone mention this evening that they  
16 wished maybe we could produce power from it this summer, but  
17 I would have you realize that we've had the plant shut down  
18 for many years.

19 It went into commercial operation in August of  
20 1960 and operated until October 31st of 1978, at which time  
21 it was shut down for an outage. In March of 1979, a few  
22 months later, the Three Mile Island accident resulted in a  
23 number of new requirements and regulations for the operation  
24 of commercial nuclear power plants. Those regulations would  
25 have required a significant amount of modifications to the

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1 facility of Dresden Unit 1 and these requirements led to the  
2 decision we ultimately made to make permanent the shutdown  
3 and decommission the facility.

4 That decision to decommission was publicly  
5 announced in October of 1984. We submitted our first plan  
6 for decommissioning in 1987. As you can see, the NRC  
7 conducted a review and approved that plan in September of  
8 1993.

9 Our approach to decommissioning. Our approach is  
10 to maintain our sharp focus on nuclear safety. Since 1994  
11 we've had a dedicated project team responsible directly for  
12 Dresden Unit 1 activities. Dresden Unit 1 is being  
13 decommissioned by maintaining the unit in the term called  
14 SAFSTOR, which is a safe storage configuration for the  
15 facility. And our plans are to dismantle and decommission  
16 the plant of Unit 1 concurrent with the Unit 2 and 3 plants  
17 which will continue to operate until the end of their  
18 license life in 2011.

19 In establishing this SAFSTOR configuration, we are  
20 working to establish what I'll describe as a dormancy state,  
21 meaning less requirement for ongoing systems to operate and  
22 maintain and we will accomplish that by having our spent  
23 fuel transferred into dry storage <sup>K</sup>casts by the year 2002.

24 Currently, and even at that state, the existing  
25 emergency plan for the plant as you're familiar with it, as

1 well as our security plans for the plant, as you may be  
2 familiar with them, remain in effect because it's a common  
3 plant with Units 2 and 3. As I said, our current plan is to  
4 decontaminate and dismantle Unit 1 concurrent with Dresden  
5 Units 2 and 3.

6 This is a little busy chart and probably not well  
7 read from the audience, so I would encourage you to study it  
8 later by picking up a copy of this. And I'll go over and  
9 read the left-hand side for those who can't even see it.  
10 The left-hand side is a series of activities. First, we  
11 call SAFSTOR operation. The second one is SAFSTOR dormancy.  
12 Preparation for decontamination and dismantlement. The  
13 activity of decontamination and dismantlement of Dresden  
14 Unit 1. Final surveys. And then I will describe in a  
15 little more detail fuel storage. We have been operating  
16 these plants at Dresden since 1960, and as you should  
17 therefore know, we've been storing fuel on that property,  
18 and we will continue to store it until the year 2047. In  
19 part because the Department of Energy, as you get to begin  
20 carrying out its obligation to assume the responsibility for  
21 that fuel in 1998, the earliest for Dresden 1 that's  
22 published is the year of 2010, by which the NRC will begin,  
23 or the DOE, the Department of Energy, again, will begin  
24 assuming the fuel for disposal.

25 And, therefore, between Dresdens 1, 2 and 3, it

1 will take until 2047 to have the DOE take the fuel off the  
2 property, at which time we will then begin the dismantlement  
3 of our storage facility on the property.

4 Another element of our planned activities is in  
5 part associated with the funding to carry out the activity.  
6 As you can see by this, we have currently collected and have  
7 a balance of about \$93 million of an anticipated  
8 \$398 million activity. The funding will continue to be  
9 collected until 2000, I believe it's 2011, at which time  
10 we'll have full funding to be able to carry out the activity  
11 of decommissioning and that's in part why you can see how we  
12 will then begin preparation for those activities in about  
13 2009. The actual activities commencing in about 2011,  
14 because the funding will be there to continue on with an  
15 active dismantlement and decontamination activity.

16 At the same time, we will be storing the spent  
17 fuel in a dry storage configuration of the Dresden 1 fuel  
18 and we'll have an ongoing security and surveillance program  
19 associated with that and that funding will continue out  
20 until the year 2047.

21 I would want to at this point in time to have you  
22 recognize that, as you probably all know, it's a matter of  
23 public policy for the Department of Energy to assume  
24 responsibility for the spent nuclear fuel. And as you're  
25 probably aware by the media, the Legislature failed to call

1 to a vote activities that would allow that to begin sooner  
2 than what is currently planned. And we have worked with  
3 many of the people in the community and the government to  
4 encourage you to recognize how your senators are likely to  
5 vote. And we would encourage you to think about calling  
6 Senator Durbin about his intended activities on voting on  
7 that bill.

8           Some of our key activities. Again, I repeated  
9 that we have a focus on safe storage of the fuel. Our  
10 objective is to maintain Unit 1's systems and structures  
11 that house the fuel, which currently is contained within the  
12 spent fuel pool of both Dresden Units 1, 2 and 3. And we  
13 will be maintaining those structures until the spent fuel is  
14 transferred into dry storage, which we're working right now  
15 to obtain certification of a design to allow ourselves to  
16 apply this dry storage technology to our spent fuel  
17 management and our expectations right now is that a license  
18 will be granted by the NRC sometime in the year 1999. I  
19 would hazard to say it's about mid-year of '99, by which  
20 time we will then begin the fabrication of those cast  
21 assemblies and then ultimately the transfer of spent fuel  
22 into that storage.

23           Other activities associated with our safe storage  
24 of the fuel is the securing of non-essential systems and  
25 structures to ensure no potential leaks for radioactivity.

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1 Again, the plant has been shut down for 20 some years to a  
2 large degree. Our activities are basically containing the  
3 materials that are currently stored there or removing some.  
4 And that removal activities for the last couple of years  
5 we've done a large campaign of removing friable asbestos  
6 from our containment piping systems and other auxiliary  
7 building structures and systems.

8 We're also actively involved in removing stored  
9 radioactive waste that we've had on the property for a  
10 number of years, as well as PCB's and other materials.

11 Some of the activities we have accomplished over  
12 the last few years regard our control room that was  
13 previously the operating central location for Dresden Unit 1  
14 basically has been modified such that our focus of all our  
15 operating activities for spent fuel storage is contained  
16 within the spent fuel building. We still have monitors and  
17 indications in our central control room, but the Dresden  
18 Unit 1 control room basically has been abandoned.

19 Our fuel pool has been upgraded. I believe our  
20 fuel management is well managed. The process by which we  
21 are maintaining the spent fuel pool water clarity as well as  
22 the chemical condition of the pool has improved drastically.  
23 We have draining systems that are no longer required  
24 handling that waste and basically obtaining an isolation of  
25 Dresden Unit 1 from Dresden Units 2 and 3 systems.

1           Activities going on between now and 2002, as I  
2 said, we're going to basically have our spent fuel  
3 transferred from its wet storage configuration into dry  
4 storage. We're currently using activities to characterize  
5 those elements to figure out exactly which elements we will  
6 put into what dry cast systems, and we will continue our  
7 isolation and building closure and building the independent  
8 spent fuel storage location.

9           In summary, I'd like to refocus that our purpose  
10 is to maintain a sharp focus on our nuclear safety  
11 associated with Dresden 1, which is primarily through our  
12 spent fuel storage and spent fuel management, placing that  
13 into dry storage and we're accomplishing all our activities  
14 now with a dedicated organization that does not have to  
15 involve itself with the day-to-day operations of our Units 2  
16 and 3.

17           We are currently in a transition to dormancy. We  
18 will have this accomplished by the year 2002, when we will  
19 have our spent fuel in dry storage and will have removed all  
20 of the other hazards we intend to remove. That's not to say  
21 we won't have hazards in a contained stable state that we  
22 will ultimately remove in 2011, but to a large degree all  
23 our hazards will have been removed.

24           We are going to decontaminate and dismantle Unit 1  
25 concurrent with Units 2 and 3, which currently are planned

1 to operate until the end of their license life in 2011. And  
2 keep the community informed. We have over the last few  
3 years, I think most prominently in 1995, '96 and '97,  
4 provided information in the form of mailings to the general  
5 public within our near zone emergency planning zone, as well  
6 as other communications that we've sent out to the public at  
7 large beyond that emergency planning zone.

8 We are also, as is a practice with both Dresden  
9 Units 2 and 3 and all nuclear plants, at the local library  
10 has contained all filings between ourselves, the licensee,  
11 and the NRC, and those are available for public review.

12 I also mention that our communications includes  
13 our Public Affairs Director, Dan Demos, who is to a large  
14 degree out in the public addressing your concerns and your  
15 questions, and I would encourage you to use him for that.

16 Again, I will entertain questions at the end of  
17 the NRC's presentation and that completes my prepared  
18 remarks. Thank you.

19 MR. KAUFFMAN: Thank you. At this time I would  
20 like to introduce Ron Burrows, who's the Project Manager for  
21 the Decontamination of Dresden No. 1.

22 MR. BURROWS: Good evening. I'm Ron Burrows and  
23 I'm the Nuclear Regulatory Commission Decommissioning  
24 Project Manager for Dresden Nuclear Power Station Unit 1.  
25 As Project Manager, I am the principal point of contact at

1 the NRC for the decommissioning of Dresden Unit 1. I work  
2 at NRC headquarters in Rockville, Maryland, which is near  
3 Washington, D.C.

4 As ComEd has pointed out, there are three units at  
5 the Dresden site. Units 2 and 3 are still operating. So  
6 our discussion this evening pertains strictly to Unit 1. I  
7 would like to thank everyone for being here this evening.  
8 We appreciate that you have an interest in the  
9 decommissioning of Dresden Unit 1 and have taken your time  
10 to be here with us tonight.

11 A major portion of tonight's meeting will be  
12 devoted to answering your questions and receiving your  
13 comments. As the Project Manager, I am only part of a team  
14 of NRC professionals who are involved in the oversight of  
15 Dresden's decommissioning. Joining me this evening are a  
16 few of the NRC staff who will have important tasks to  
17 perform as part of a team involved in ensuring that  
18 Commonwealth Edison's decommissioning activities are  
19 performed in accordance with our regulations.

20 They are available to answer questions you may  
21 have this evening. I'd like to introduce them at this time.  
22 From our headquarters office, Dr. Seymour Weiss. Dr. Weiss  
23 is the Director for the Non-Power Reactors and  
24 Decommissioning Project Director<sup>are</sup>. In addition to being the  
25 senior manager directly responsible for nuclear power

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1 reactor decommissioning, Dr. Weiss is also responsible for  
2 regulatory oversight of research reactors such as the type  
3 used at universities.

4 My immediate supervisor, Dr. Michael Masnik. Dr.  
5 Masnik is the Section Chief for Decommissioning and  
6 supervises 11 project managers, such as myself, who are  
7 responsible for plant specific decommissioning licensing  
8 projects.

9 Ms. Etoy Hylton. Etoy is our licensing assistant  
10 and is here to assist in many of the administrative aspects  
11 of this meeting.

12 Ms. Ann Hodgdon. Ann is an attorney from our  
13 Office of the General Counsel. She is one of our legal  
14 specialists in decommissioning.

15 Mr. John Minns and Mr. Phillip Ray. Both are  
16 project managers like myself.

17 Ms. Sherry Wu is here from our Division of Waste  
18 Management. Sherry is part of the group responsible for  
19 reviewing the license termination plan that ComEd will  
20 ultimately be required to submit to the NRC for review and  
21 approval before the license is terminated.

22 We also have some representatives here this  
23 evening from our NRC regional office in Lisle, Illinois.  
24 These are the people tasked to independently inspect and  
25 assess power plants undergoing decommissioning. They

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1 provide a reasonable level of assurance that activities are  
2 conducted safely and in accordance with our regulations.

3 Ms. Cynthia Pederson. Ms. Pederson is a Director  
4 for the Division of Nuclear Material Safety. She is a  
5 senior manager involved with the oversight of power reactors  
6 undergoing decommissioning.

7 Mr. Bruce Jorgensen. Bruce is a Branch Chief in  
8 the Division of Nuclear Material Safety and is responsible  
9 for implementing the inspection program at Dresden Unit 1.

10 Mr. Bill Snell. Bill is a Health Physics Manager.  
11 With the help from other NRC inspectors he is responsible  
12 for performing inspections at Dresden Unit 1.

13 Not listed on this list is Ken Reimer. He is the  
14 Senior Resident Inspector for Units 2 and 3. And finally,  
15 we have Angela Greenman. Angela represents the Public  
16 Affairs Office in Region III.

17 Before going any further, I would like to point  
18 out the availability of certain documents at the side of the  
19 room and outside as well that may be of interest to you  
20 relative to tonight's meeting. First of all, we have NRC  
21 Staff Responses to Frequently Asked Questions Concerning the  
22 Decommissioning of Nuclear Power Reactors. This is a  
23 recently published document and it's available for you to  
24 take home with you if you'd like.

25 There are also copies of Commonwealth Edison's

1 June 1, 1998 Update to the Dresden Unit 1 Post-Shutdown  
2 Decommissioning Activities Report. We will discuss this  
3 document later on this evening.

4 We also have copies of the agenda for this  
5 evening's meetings, and as Mr. Kauffman mentioned, various  
6 sign-up lists.

7 In addition, we have copies of tonight's  
8 presentations at the side as well.

9 The purpose of this evening's meeting is to give  
10 you an overview of the decommissioning process from the  
11 NRC's perspective. I will first give you a little  
12 background of the decommissioning of nuclear power  
13 facilities and then discuss the NRC regulations that apply  
14 to power plant decommissioning programs. We will end up  
15 with Mr. Jorgensen talking a little bit about the NRC  
16 inspection oversight program.

17 Decommissioning is the last phase in the life of a  
18 reactor facility. And its purpose is to remove the facility  
19 safely from service and reduce residual radioactivity at the  
20 facility and site to a level that permits the release of the  
21 site and termination of the NRC license. The focus of the  
22 NRC is limited solely to the removal of radiological hazards  
23 resulting from the operation of the facility.

24 The fact that a utility may choose to spend  
25 additional funds to remove buildings from the facility is of

1 interest to us only if the material that is being disposed  
2 of is radioactive.

3           Once the residual levels of radioactive materials  
4 are reduced to below certain criteria, either by  
5 decontamination or disposal off-site, then the NRC license  
6 for the facility and site can be terminated. Before the  
7 license is terminated, the utility is required to perform an  
8 extensive final radiological survey to prove to the NRC that  
9 the site is clean enough to terminate the license.

10           The NRC may do a confirmatory survey to be certain  
11 that the site is within regulatory limits. Once a license  
12 is terminated, the NRC no longer has any regulatory  
13 oversight over the facility or the site. This is the  
14 ultimate goal of decommissioning, termination of the  
15 license.

16           There is one other key element in the definition  
17 of decommissioning, and that is removing the facility safely  
18 from service. Once a facility permanently ceases power  
19 operations, there are a number of systems that are still  
20 required to protect public health and safety. They  
21 primarily relate to the safe storage of the irradiated spent  
22 fuel. The spent fuel pool and its associated systems are  
23 the principal components that must be maintained  
24 operational.

25           The utility's activities that result in the

1 disposal of contaminated or activated materials must also be  
2 conducted in such a way as to safeguard public health and  
3 safety and protect the environment. You may have noticed  
4 that I have not said anything about the disposal of the  
5 spent fuel that was created during the operation of the  
6 facility. Initially when the spent fuel was removed from  
7 Dresden Unit 1 reactor vessel, it was both highly  
8 radioactive and it generated a lot of heat. Over time the  
9 radioactive material decayed and the fuel became less  
10 radioactive and the amount of heat generated decreased  
11 dramatically.

12           However, even after many years of decay, radiation  
13 levels of the spent fuel are quite high and radiation  
14 shielding must be provided. What many utilities are doing  
15 and what ComEd has decided to do is to construct an on-site  
16 facility for the storage of the spent fuel in a shielded dry  
17 condition in large cas<sup>k</sup>s. These dry storage facilities are  
18 thoroughly reviewed by the NRC prior to approval.

19           Such storage facilities typically take up a  
20 relatively small amount of space and require minimal  
21 maintenance. The cas<sup>k</sup>s are constructed so that there is no  
22 leakage of radioactive material to the environment.

23           Current plans provide for spent fuel to be  
24 ultimately disposed of in a Department of Energy high level  
25 waste burial site. However, such a site is not currently

1 available. Therefore, the fuel will remain on-site until a  
2 decision is made on its disposition.

3 When it comes time to decommission a nuclear power  
4 plant, a utility has several options. Our regulations allow  
5 utilities to begin dismantlement immediately or, if they  
6 prefer, to store the facility in a safe stable condition for  
7 some period of time before they begin dismantlement  
8 activities. Or they can choose a combination of these two  
9 options.

10 Our regulations state that under normal  
11 circumstances the utility has 60 years to complete  
12 decommissioning. The decision on how to proceed is a  
13 utility decision. A few years ago we performed a generic  
14 environmental impact statement that looked at the  
15 decommissioning options and we determined that as long as  
16 the utility complied with our regulations, either option or  
17 a combination of these options is acceptable.

18 One of the principal reasons for arriving at this  
19 conclusion is because the risk to public health and the  
20 environment associated with decommissioning activities is  
21 significantly less than at an operating plant. The risk  
22 continues to decrease over time due to radioactive decay,  
23 which reduces both the radiation levels and the heat  
24 generated by the spent fuel. This reduction in risk after a  
25 period of time is so significant that many of the regulatory

1 requirements associated with plant operations are no longer  
2 needed.

3 Examples include off-site emergency planning and  
4 many of the technical requirements applicable only to an  
5 operating facility. Another example of our response to the  
6 significant reduction in risk is the elimination of  
7 full-time resident inspectors at the site and reliance  
8 instead on inspections conducted by NRC specialists in the  
9 field of decommissioning?

10 Having briefly described what decommissioning is,  
11 I would like to now talk about the decommissioning process  
12 under the NRC's regulations.

13 In August of 1996, the decommissioning regulations  
14 were amended and the process by which the NRC oversees  
15 decommissioning changed significantly. These changes were  
16 based on the experience we had gained in the decommissioning  
17 of power reactors since the original decommissioning rule  
18 went into effect in 1988.

19 A change in the regulations that pertains to  
20 Dresden Unit 1 is a requirement for a plant entering  
21 decommissioning to submit to the NRC a document called a  
22 Post-Shutdown Decommissioning Activities Report, or PSDAR,  
23 two years after permanent cessation of operations. This  
24 document, the PSDAR, is required by regulations to include  
25 several things. These include a description of the planned

1 decommissioning activities, a schedule for their  
2 accomplishment, an estimate of the expected costs, and  
3 lastly, a discussion that provides the reasons for  
4 concluding that the environmental impacts associated with  
5 decommissioning will be bounded by relevant, previously  
6 issued environmental impact statements. ComEd provided this  
7 information to the NRC on June 1, 1998, as an update.

8         The PSDAR serves many purposes. One of these is  
9 to notify the NRC staff in sufficient time to conduct any  
10 necessary safety inspections prior to the initiation of any  
11 major decommissioning activities. Another purpose of the  
12 PSDAR is to ensure that the decommissioning plans will not  
13 result in any environmental impacts that have not been  
14 previously considered.

15         I would like to point out that the regulations do  
16 not require NRC review and approval of the PSDAR. The  
17 regulations recognize that some plants, such as Dresden  
18 Unit 1, have already been shut down for more than two years  
19 and specifically state that if such a plant has an approved  
20 decommissioning plan, as is the case here, the  
21 decommissioning plan is considered to be the PSDAR.

22         The NRC approved ComEd's decommissioning plan in  
23 September of 1993. So by the provisions of the 1996 changes  
24 to the regulations, ComEd did not have to submit a new  
25 PSDAR.



1 ComEd has submitted a recent update to their  
2 PSDAR, and the NRC staff decided that an NRC sponsored  
3 public meeting is appropriate. And that's why we are here  
4 this evening.

5 The regulations also impose some additional  
6 restrictions on utilities with decommissioning facilities.  
7 The utility is prohibited from performing any  
8 decommissioning activity that would foreclose the release of  
9 the site for possible unrestricted use, result in  
10 significant environmental impacts not previously reviewed,  
11 or result in there no longer being reasonable assurance that  
12 adequate funds will be available for decommissioning.

13 The NRC staff will be looking to ensure that all  
14 of these three additional requirements are part of the  
15 utility's screening criteria whenever they plan to make  
16 changes to the plant. In fact, I have personally verified  
17 that ComEd incorporates these requirements into their  
18 screening criteria during a recent inspection at the Dresden  
19 site.

20 As I mentioned earlier, the utility can place the  
21 facility in long-term storage or immediately begin  
22 dismantlement and decommissioning activities or choose a  
23 combination of these two options. At some prior to the end  
24 of the 60-year limit on decommissioning, the utility will be  
25 nearing the completion of the radiological clean-up of the

1 facility.

2 Two years prior to the planned termination of the  
3 Dresden Unit 1 license, ComEd is required to submit a  
4 license termination plan to the NRC. As you can see on this  
5 slide, the plan addresses many issues. I will comment on a  
6 couple of terms used here that you may not be familiar with.  
7 What is meant by site characterization is a process that the  
8 utility will use to identify the specific locations at the  
9 site where decontamination efforts need to be focused.

10 Site remediation consists of those activities  
11 necessary to reduce the radiological hazards to safe levels.  
12 Also of note is that the termination plan requires the  
13 utility to report any new environmental information  
14 associated with the proposed termination activities.

15 The NRC will notice the receipt of the license  
16 termination plan in the Federal Register, make the plan  
17 available for public comment and offer an opportunity for a  
18 public hearing on the plan. The NRC staff will also hold a  
19 public meeting in the vicinity of the site to allow the  
20 utility to explain the plan to the public and give the NRC  
21 staff an opportunity to discuss the remaining NRC regulatory  
22 activities associated with license termination. This  
23 meeting will also allow the public to ask questions.

24 NRC approval of the license termination plan will  
25 be by license amendment, which would authorize the

1 implementation of the plan. The utility then continues to  
2 clean up the site and perform the final radiation survey.  
3 The NRC staff will continue to provide oversight during this  
4 process.

5 The Commission will terminate the license if it  
6 determines that the remaining activities have been performed  
7 in accordance with the approved termination plan and the  
8 final radiation survey demonstrates that the facility and  
9 site are suitable for release.

10 With that as a background, I would like to comment  
11 for a moment on our experience with the actual  
12 decommissioning of other power reactors around the U.S. The  
13 NRC has had 21 nuclear power reactors permanently cease  
14 operations and begin decommissioning since the early 1960's.  
15 These plants and their status are given on this slide.

16 As you can see, we have a fair amount of  
17 experience in the regulatory oversight of decommissioning  
18 activities at power reactors. Although you have heard this  
19 evening that risks are reduced at a decommissioning plant  
20 and certain regulatory requirements are no longer needed, we  
21 want to assure you that there remains a constant emphasis on  
22 inspecting the utility's performance during the  
23 decommissioning process. To highlight this emphasis,  
24 Mr. Jorgensen, who is responsible for the NRC's on-site  
25 inspection activities at Dresden Unit 1, has been invited to

1 briefly describe our inspection program immediately  
2 following my remarks.

3 Before I turn it over to Mr. Jorgensen, I would  
4 like to conclude by saying that I hope this has improved  
5 your understanding of the decommissioning process. Your  
6 questions and comments are always welcome. For your  
7 information, I have provided my mailing address, phone  
8 number and E-mail address on this slide.

9 Please note that the NRC maintains a local public  
10 document room in the Morris Public Library. I visited the  
11 local public document room yesterday and everything appeared  
12 to be in good shape. Ms. Debra Steffies is there to help  
13 you if you need any assistance.

14 That concludes my presentation. I will now be  
15 followed by Mr. Jorgensen. Thank you for your attention.

16 MR. JORGENSEN: Thank you, Ron. Thank you all for  
17 being here. Thank you especially to the Grundy County Board  
18 and Board Chairman, Mr. Kauffman.

19 It's a pleasure to be here tonight. Not just  
20 because it's kind of close to home. I think this is the  
21 fourth or fifth of these meetings I've been to and I don't  
22 go home in less than 20 minutes. I live just outside  
23 Yorkville.

24 What I'd like to do is to speak for a few minutes  
25 about the program that the agency operates to conduct

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1 inspections at permanently shut down reactors. When the  
2 introductions were made earlier, Bill Snell was introduced.  
3 I'm going to ask Bill, as our Regional Health Physics  
4 Manager and the lead inspector for Dresden Unit 1, to  
5 describe the specific inspection activities that have been  
6 conducted recently at Dresden and what our findings have  
7 been.

8 Looking at the program then, the program is  
9 described in NRC Manual Chapter 2561, that's the book that  
10 we follow. It contains the considerations that we have to  
11 address, the procedures that we have to use, all of the  
12 detail for the general case. And Bill will talk about some  
13 specific applications.

14 The inspection program is divided into four areas.  
15 They are listed there. Facility management and control.  
16 Decommissioning support. Spent fuel safety. And  
17 radiological safety.

18 The purposes for conducting the inspection. There  
19 are four of them listed. They really fall into two  
20 categories, though. Come out and look at things in person  
21 to observe for ourselves that things are being done the way  
22 they're supposed to be. And that the things that are not  
23 supposed to be done are not done. And then the remaining  
24 three all have to do with sort of getting a programmatic  
25 sense that the licensee is doing the right thing so that we

1 know where to invest our inspection effort.

2 We can't be there and watch everything that  
3 happens. And so we have to be smart about those activities  
4 we do inspect and we have to assess what ComEd is doing in  
5 order to determine that we have confidence that things are  
6 being done the right way when we're not present. So we have  
7 to look at their systems, their procedures, their techniques  
8 and make that determination, partly from a programmatic  
9 review that the focus is on nuclear safety in the way it  
10 should be. We want to be able to identify declining  
11 performance. Ideally, if there's a performance problem,  
12 ComEd is going to find it before we do, but we're  
13 emphasizing changes in performance, adverse events, trying  
14 to analyze those and develop them and understand if there's  
15 some bigger issue.

16 And then we use that information to make effective  
17 inspection decisions. We want to put our inspection  
18 resources in the right place considering what ComEd is doing  
19 and how well they're doing it. So there is a history that's  
20 built and a track record and we make our decisions about  
21 what we look at and how much effort we put into it based on  
22 some of the results of our inspections as they go on.

23 You'll see some of the flexibility that's built  
24 into the program when I talk about the areas of inspection  
25 in a little more specifics. Other issues that are covered

1 on Manual Chapter 2561 include master inspection plans. We  
2 have a master inspection plan for each permanently shut down  
3 reactor. And that plan is a list of the inspection  
4 procedures, target dates to conduct those procedures and  
5 internally we keep track of how many hours we expect to  
6 invest in inspecting each area.

7 The Manual Chapter provides for management visits  
8 and meetings when appropriate. Management visit or meeting  
9 might be one of the tools we would use to introduce an  
10 issue, to call upon a licensee, such as ComEd, to explain  
11 some finding, to put some emphasis on something that we see  
12 that may be developing an adverse trend.

13 There are provisions in the Manual Chapter to use  
14 inspectors from headquarters, from the regional office or  
15 resident inspectors. For plants that are recently shut down  
16 and which may be undergoing high levels of activities, we  
17 have the option to assign an inspector full time at the  
18 site. Because Dresden is a site with two operating  
19 facilities, because I know Ken Reimer's name and his phone  
20 number, and I know he's talking to ComEd management on a  
21 daily basis about whatever happens at the Dresden site, I  
22 have great confidence that if something interesting develops  
23 on Unit 1 when Bill Snell's not here that we'll hear about  
24 it promptly.

25 And lastly, the Manual Chapter talks about

1 inspection reports. We write reports of everything we do.  
2 There are copies of one or two of the more recent inspection  
3 reports on the side table. I encourage you to take a look  
4 at them and see how it's structured and it lays out in  
5 detail what it is we've looked at during a specified  
6 inspection period and what our findings were.

7 With that, let me go to some of the specific areas  
8 of inspection. The first one is facility management and  
9 control. This is the list of core inspection procedures.  
10 Our inspection procedures are divided into two groups, core  
11 procedures, that inspections will be done at every site, and  
12 regional initiative procedures. Those are additional  
13 inspections that can be done based on our determination of  
14 the need to do those. Special activities, decline in  
15 performance, something that's non-routine.

16 The core procedures show a range of inspection  
17 hours. And that's the flexibility that I mentioned. The  
18 program recommends not less than the smaller number of hours  
19 shown in the right-hand column at any permanently shut down  
20 reactor and not more than the larger number unless something  
21 particularly unusual were to develop, and we can do more  
22 inspection above the larger target hours. We would just  
23 call it regional initiative inspection if we did that.

24 Among the things we look at in facility management  
25 control, I think the titles of the inspection procedures are



1 fairly self-explanatory. The first one, management and cost  
2 controls, includes verification of the requirement that Ron  
3 Burrows mentioned, a dedicated fund for decommissioning.  
4 Always has to have enough money. And enough money means  
5 they can always either return the plant to SAFSTOR or the  
6 money is adequate to complete the decommissioning project.

7 We look at safety reviews and design changes.  
8 Many of the system removals, if that option were to be  
9 chosen, would constitute design changes. It was mentioned  
10 that certain systems do need to be maintained in an  
11 operational condition. That varies from year to year,  
12 frankly, as the fuel becomes less and less hazardous and  
13 from season to season, as the weather changes, ventilation  
14 is a little bit more important in some times of the year  
15 than others.

16 Look at those changes in design to determine that  
17 there's no unreviewed safety question. No issue will be  
18 created by a change in the design that could involve a new  
19 type of accident or a worse accident than has already been  
20 analyzed or that would affect the license that NRC has  
21 issued to the facility.

22 Self-assessment auditing and corrective action is  
23 all about ComEd looking at their own activities on a  
24 day-to-day basis including independent reviews from an  
25 outside quality organization to get an independent report

1 that problems, if they're occurring, are being identified  
2 early, that appropriate corrective actions are being taken.  
3 This is one of the ways in which we try and develop a  
4 confidence that the licensee is finding and fixing their own  
5 problems. Any complex endeavor that involves many people  
6 and many pieces of equipment is going to have things that  
7 don't work right 100 percent of the time. The idea is to  
8 find those problems while they're little problems and keep  
9 them from becoming big problems.

10 The next area is called decommissioning support.  
11 This also is a focus on equipment that's needed to ensure  
12 nuclear safety. Nuclear safety revolves pretty strongly  
13 around the fuel in a permanently shut down reactor. That's  
14 where virtually all of the radiation hazard is. So that  
15 when we look at maintenance and surveillance, we're looking  
16 at a system such as radiation monitoring, perhaps  
17 ventilation, cooling water. I think Dick Tuetken mentioned  
18 water quality, clarity, the kinds of things that promote  
19 access to, vision of the fuel in storage. Every year we  
20 look at preparations for cold weather. It gets cold in  
21 Illinois and a lot of the upper midwest and ventilation  
22 systems that don't work or that work too well could be a  
23 hazard.

24 We look at independent spent fuel storage  
25 installations, if and when they develop. That's in the

1 early stages. In the case of Dresden 1, and our involvement  
2 in that case would be front end design review. We have it  
3 written the physical security inspection procedure. What's  
4 being done at Dresden 1 because it shares a site with two  
5 operating reactors is the same security programs apply. And  
6 we inspect fairly rigorously the overall security program  
7 for the site in the inspection of Dresden 2 and 3.

8 I mentioned focus on spent fuel safety. That is  
9 an area of inspection. We have a number of procedures that  
10 we use in looking at spent fuel safety. They're listed  
11 there. I won't go through them. They are called out pretty  
12 much in accordance with what is the licensee doing. And  
13 there have been some recent inspections and handling of the  
14 spent fuel from Dresden 1. Getting an inventory verifying  
15 20 and 25 year old records about which fuel element is in  
16 which storage location and what orientation and that sort of  
17 thing, that the information about its condition when it was  
18 put in there is correct or that it needs to be corrected.  
19 And Bill may have a few more words to say about spent fuel  
20 safety.

21 Then the last area is radiological safety. That's  
22 a sort of an overriding area of inspection in all the NRC  
23 licensees. The Nuclear Regulatory Commission and the Atomic  
24 Energy Commission before NRC were born because the unique  
25 aspect of splitting atoms is you get radioactive pieces.

1 And so most of our people are involved in some way in  
2 looking at protection from ionizing radiation. In fact,  
3 Bill Snell has a master's degree from Georgia Tech in health  
4 physics, which is radiation health.

5 Again, these are the core inspection procedures.  
6 There are a range of inspection hours that are applied and  
7 the division of types of inspections are to look at  
8 radiation protection for the workers, that's occupational,  
9 do a review of the handling of the radioactive waste, what  
10 happens with effluents, what kind of environmental  
11 monitoring is being done to meet the requirements. And  
12 lastly, handling of solid radioactive waste, including  
13 packaging and shipping for permanent disposal.

14 The middle one, 83801 there, on final surveys, is  
15 probably the biggest single inspection procedure that the  
16 Nuclear Regulatory Commission has. It can involve up to, I  
17 think in the case of Shoreham, a couple of thousands of  
18 hours. That's our carrying our instruments to the site with  
19 our people and repeating the surveys to verify that when  
20 ComEd has completely cleaned up the site and done their  
21 final survey and says that the site is suitable for  
22 unrestricted use that we agree with that conclusion. I  
23 think that particular inspection is 15 or 20 years away in  
24 the case of Dresden.

25 With that, I'll ask Bill to speak specifically to

1 the Dresden Unit 1 inspection activities and findings.

2 Thank you for your attention.

3 MR. SNELL: Good evening. As Bruce said, I'm the  
4 lead inspector for Dresden Unit 1. I would like to point  
5 out that I'm not the only inspector who goes down there.  
6 This last inspection we did in June, I was down for four  
7 days. Bruce mentioned I had a master's degree in health  
8 physics. Ron Burrows came up from headquarters. He's got a  
9 master's in health physics. And Mr. Dave Nelson, another  
10 decommissioning inspector from the region, has a master's  
11 degree in health physics, assisted also.

12 We also have Mr. Ross Lansman with a Ph.D. in  
13 civil engineering who's been coming down to the site  
14 periodically to inspect fuel activities in the fuel pool. I  
15 even had Mr. Ed Kozer, who's one of the decommissioning  
16 inspectors, who's a certified industrial hygienist, come  
17 down and assist us.

18 So it's really a -- it's an approach that we take  
19 that none of us knows everything about everything. So we  
20 try to get a team approach and get a lot of people with a  
21 lot of expertise coming down to assist in the inspection  
22 program. So when he said I got the lead, that means I try  
23 to coordinate that effort and get everybody down there to  
24 assist in this.

25 And of course, we also have Mr. Ken Reimer and we

1 have two other residents besides him on site as permanent  
2 resident inspectors. Dave Roth and Bill Dixon are the other  
3 two residents that are assigned permanently to the site.  
4 And so they give us a significant amount of assistance also.

5 What I want to do tonight is kind of walk you  
6 through our last inspection report. This is the report.  
7 There was copies up here. If you didn't get a copy, if  
8 you'd like to get one now, we can get you one. It might  
9 make it easier to understand what I'm going to show you  
10 here.

11 Basically what I want to do is kind of walk  
12 through the last inspection we did. Now, Bruce outlined  
13 there's a number of inspection modules that we do over the  
14 course of the year. So in any one inspection or inspection  
15 period, in this case, this included activities over several  
16 months, we don't do all the modules. We pick some of them  
17 and do them and come back and maybe do more on them later.  
18 Some of them we'll do in their entirety.

19 So I'll kind of show you what we did in this one.  
20 I'll also point out that copies of the inspection reports we  
21 issue all go out to the public document room, which is the  
22 public library here in Morris. So if anybody ever wants to  
23 get a copy of inspection reports, they're here local, you  
24 know, and available to you.

25 The first few pages of the cover letter that we

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1 transmitted, and trying to make the reports easier for  
2 people to get right to the point sometimes is usually you'll  
3 find a statement in the cover letter just kind of like a one  
4 or two sentence summary of the findings of significance.  
5 And in this case we just made the statement that the overall  
6 program was satisfactory and no violations or deviations  
7 were identified.

8 Had we had significant issues identified, we would  
9 put that in the cover letter. We're not going to make you  
10 read the whole report to see if anything important is in  
11 there. So we try to put anything of significance right up  
12 there in front for you.

13 Well, we also put an executive summary in here.  
14 And the executive summary basically is a quick summation of  
15 each of the inspection areas that we looked at and the  
16 results of the findings in that area, if they were  
17 significant or not. For example, Bruce went through our  
18 inspection modules and there are four major areas. Facility  
19 management control he talked about. Spent fuel safety and  
20 radiological safety, he talked about those. And all those  
21 are in here. There's a fourth one on decommissioning  
22 support activities that's not addressed in this report. We  
23 had looked at that previously, but it's not in here.

24 I'll kind of just run through each area now.  
25 Under facilities management and control, we looked at

1 organization management and cost controls. And what we  
2 looked at during this inspection was the change of the plant  
3 manager for Dresden Unit 1. The previous plant manager had  
4 left and they were in the process of selecting a new plant  
5 manager. So we just looked at that to ensure that the  
6 process wasn't, you know, impeding any activities in any  
7 way. And Mr. Leech is now the new plant manager for Dresden  
8 Unit 1. I don't believe he's here tonight, but he has taken  
9 over that position permanently.

10 He was the dry cast<sup>k</sup> storage project manager prior  
11 to that, and he's basically assuming both areas, which is,  
12 you know, we didn't see any problem with that.

13 Another area we looked at was we call safety  
14 reviews. Bruce mentioned earlier our 5059 review process.  
15 This is a pretty important area for the decommissioning of  
16 reactors and what the 5059 is, it's part of the regulation  
17 that deals with a licensee doing a safety review before they  
18 commence with any work. It's basically to ensure whatever  
19 activities they're going to do, if they have not been  
20 previously reviewed, that they make sure that there's no  
21 adverse impact of doing that.

22 They don't have to come to us before they carry  
23 out those activities, but they do have to do this review.  
24 So we like to come out and take a look at what they've done.  
25 We look at the 5059 reviews that they've done to ensure that



1 they're indeed doing these evaluations and making sure  
2 they're not carrying out activities that may be unsafe and  
3 they miss something.

4 On this last inspection Ron Burrows came out from  
5 headquarters and looked at this for us. And basically we  
6 thought that everything was going real good in this area.  
7 We found, I think, seven particular reviews for Unit 1 that  
8 they had done. It appeared everything was done according to  
9 procedures. They were thorough and there was, you know, no  
10 negative findings there. We even looked at the people who  
11 carry out the reviews, ensure that they're qualified to even  
12 do that. And that was fine.

13 Another area we like to look at is  
14 self-assessment. Essentially what we're looking at here in  
15 this area is the audit program. Commonwealth Edison's  
16 program for auditing themselves. We can't be there all the  
17 time. We can't look at everything. And so what we look is  
18 to see if they've got a strong program for identifying  
19 weaknesses in their program and getting those corrected on  
20 their own without us having to come in and do that.

21 They have a quality and safety assessment staff,  
22 and they did an assessment in 1998, in I guess, August 1997.  
23 And Mr. Dave Nelson looked at that for me the last time we  
24 were out here and his conclusion was it was an excellent  
25 review that they had done. They found various different

1 deficiencies in a wide range of areas. And the only comment  
2 he had where they could have improved is take that one step  
3 further and try to tie all those deficiencies together to  
4 better figure out why these had occurred in the first place.  
5 But the fact that they had done, you know, an outstanding  
6 audit to identify all of these on their own we felt was very  
7 good.

8 Another area is decommissioning performance and  
9 status. What we did here, we didn't do the whole module,  
10 but we went out. We did tours of the plant. We just walked  
11 through and we look at things. We look at the way they've  
12 got things laid out, housekeeping, is it clean, are they  
13 keeping the place well taken care of and basically making a  
14 safe work environment for the workers to work in.

15 And again, housekeeping was for the most part  
16 quite good. And I know we just toured the plant tonight,  
17 and I notice they continue to clean up the plant. There's  
18 areas where there's a lot of equipment laid down the last  
19 time we were here that I noticed is gone. So they continue  
20 to make progress in that area.

21 We're also looking at fuel handling activities.  
22 They had a couple activities going on over the last number  
23 of months in the Unit 1 fuel pool. They moved some fuel or  
24 fuel assembly around, which was of significant interest  
25 because it was the first time this fuel had probably been

1 moved in, I don't know, maybe 20 years. That went quite  
2 well. There was a lot of preparation went into it. I  
3 attended a lot of the pre-job briefings, meetings,  
4 preparations, so everybody knew what to do in case something  
5 didn't go right. And they're very, very thorough. And it  
6 was well done.

7           Once the job commenced there were, you know, some  
8 minor problems that came up that delayed things, but as far  
9 as the work itself went, it went quite well.

10           By the time the inspection ended, they were just  
11 getting started on also doing some fuel characterizations of  
12 Unit 1 fuel in the Unit 2 and the Unit 3 fuel pools.  
13 They've since completed that. Again, the preparations in  
14 that area went quite well. So we take a pretty, you know,  
15 careful look at that when they start moving the fuel around.

16           Another area we looked at, and we do pretty much  
17 every time we come down, is radiological controls. That's  
18 kind of the crux of what this is all about is radiation  
19 safety. So we try to evaluate the radiological program they  
20 have and we'll ensure the workers that are working there are  
21 working in a safe environment from a radiological standpoint  
22 in what they're doing and continues to ensure the health and  
23 safety of any off-site residents and other people.

24           Again, a lot of that just deals with going out and  
25 watching work. See what people are doing. Look at the

1 plant. And see what's going on. If we find anything that  
2 we really don't like, we thought we were overtagging, seems  
3 like everything we found had a tag on it. And a lot of  
4 these tags indicated that the item was not contaminated.  
5 And so we found that kind of -- too many tags confusing. We  
6 like to see the tags there to tell people that, hey, there  
7 is something contaminated here so be careful. I know that  
8 that was implemented a number of years ago because they were  
9 finding that people were removing contaminated material from  
10 the radiologically protected area. And so they figured,  
11 well, we'll tag everything so we can identify it better, but  
12 it might be time to go back and revisit that issue. Just  
13 from our standpoint we were a little confused ourselves  
14 walking around to figure out what was actually contaminated  
15 and what wasn't.

16 But in general, the radiological program is much  
17 improved over the past year and we didn't find many  
18 problems. We also looked at the rad waste program.  
19 Probably one of the high dose jobs that they're doing this  
20 year is removing water and sludge from a lot of old rad  
21 waste tanks. A lot of this water and sludge has been  
22 sitting there for probably at least 20 years, maybe longer.  
23 And so they've been working to get these tanks cleaned out,  
24 and it's, you know, a lot of it is fairly highly  
25 contaminated material. And so we've been watching fairly

1 carefully what they've been doing in this area and what  
2 their activities are. And it's been going quite well. We  
3 just, while we were out there, they identified a few little  
4 issues that came up. A drum was mistagged and a worker went  
5 into a high rad area when he was supposed to be out of that  
6 area while the work was going on even though he was part of  
7 the work team. And they were following up and looking at  
8 that. We didn't see any adverse health or safety  
9 significance to either event. It's just a matter of why did  
10 it happen in the first place as we try to prevent those kind  
11 of things. But otherwise their progress in the rad waste  
12 work has been going fairly well. We also looked at the, I  
13 think the last year I guess we looked at here was the rad  
14 waste management, basically transportation materials.

15 They've been shipping waste out as they've been  
16 putting it together, collecting it. They tend to -- what  
17 they do do is actually combine the waste from Unit 1 for the  
18 most part with the waste from Unit 2, 3, and it's shipped  
19 for the whole site. When they ship it off, we just look to  
20 make sure all the procedures and paperwork were being  
21 followed and implemented as required, and the people doing  
22 the work were actually well trained and qualified to do  
23 that. They also were generating some higher activity waste  
24 from this waste sludge rad waste tank sludge project, and  
25 that's been going quite well. And those are totally

1 different kind of shipping containers. And so, you know,  
2 that's being handled as appropriate also.

3           Probably the last thing that we did go back and do  
4 is whenever we do an inspection and we find an area of  
5 concern that we want to come back and follow up on later, or  
6 it could be an issue that may be a violation or it may not,  
7 we don't know, we call those unresolved items, or possibly  
8 violations, we assign these numbers and we track them and  
9 then we come back and we follow up on them later.

10           And a number of items going all the way back to  
11 1994 that we followed up on during this last inspection  
12 period and we addressed all these in this inspection report.  
13 There were a number of them. I'm not going to go into all  
14 of them. There was only one of, you know, that you may be  
15 interested in. And that had to do with the ventilation  
16 system. Quite a few years ago, I think probably around '88,  
17 I believe, or '89, somewhere in there, they shut the  
18 ventilation system down for Unit 1. And a number of years  
19 ago somebody raised the issue, you know, was this is, you  
20 know, is this a safety concern or not. Did they adequately  
21 review this. Did they see what the impact of not having a  
22 ventilation going. There was concern about work in this  
23 field that was going on. It was asbestos abatement and so  
24 on.

25           And one of the issues that came up in this also is

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1 that the Unit 2, 3 side of the site had put a hot shop, and  
2 I say hot shop basically is they built a room where they  
3 would work with contaminated material and they built this on  
4 the turbine deck of Unit 1. And with the ventilation system  
5 off in Unit 1, you know, would this be a problem or not.  
6 And what we were looking for is just information to show us  
7 that you reviewed this and, you know, there is no safety  
8 issue here or not.

9 That was the only area that we couldn't resolve  
10 during the inspection. So we wrote up a new open item to  
11 carry that one forward. So the next inspection we go out  
12 we're going to be following up on that to see what  
13 information they have provided on that. But that's what all  
14 these open items that you would see in the report are  
15 related to. They're just issues that need, you know,  
16 follow-up in the future. And usually they're at the end of  
17 the report. There are just various other things, references  
18 of documents that we looked at and define some of the  
19 acronyms. I know we're great for using a lot of acronyms  
20 for items so we put those in there.

21 So I'll be around after the meeting is over to  
22 answer any questions that people have about the inspection  
23 report. Thank you.

24 MR. KAUFFMAN: Thank you, all of our presenters.  
25 At this time we'll open the floor to questions that you may

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1 have of any of the presenters. Are there any questions?  
2 Comments will come later. You have a question. Okay, Bob.  
3 Go ahead.

4 MR. EISENHOWER: Yes. I heard the NRC's  
5 presentation talk about inspection procedures. My name is  
6 Bob Eisenhower. I'm a president here in Morris, or a  
7 contractor I should say. I heard mention of an ISFSI? I  
8 heard mention of an independent spent storage installation  
9 in your inspection reports. Is there intentions to turn  
10 Dresden into a spent fuel storage facility? Is that in the  
11 plans?

12 MR. BURROWS: The utility does have plans to  
13 initiate an independent spent fuel storage installation on  
14 site, yes.

15 MR. EISENHOWER: Okay. There's a difference  
16 between a decommissioned facility and a spent fuel storage  
17 facility. A decommissioned facility has 60 years, as you  
18 stated, or one of the gentlemen stated, to dismantle, turn  
19 back into green field?

20 MR. BURROWS: That's correct.

21 MR. EISENHOWER: As an ISFSI, that implies that  
22 they're licensed to bring in fuel from other facilities.

23 MR. BURROWS: Well, you have to separate the type  
24 of license that you're looking at. What they're operating  
25 under now is a Part 50 license in our regulation. That



1 would be 10 CFR Part 50. The SF facility, or the ISFSI,  
2 that would fall under the 10 CFR Part 72 license.

3 MR. EISENHOWER: I'm aware of that. That's why  
4 I'm asking. Because I understand everything was talked  
5 about 10 CFR 50 and 10 CFR 5059 as far as safety and  
6 storage. Now you're bringing in ISFSI storage under 10 CFR  
7 71, I think it is, or 72.

8 MR. BURROWS: Seventy-two.

9 MR. MASNIK: I think -- is your question -- your  
10 concern about --

11 MR. EISENHOWER: My concern is about --

12 MR. MASNIK: -- bringing from fuel from other  
13 facilities --

14 MR. EISENHOWER: Yes.

15 MR. MASNIK: -- to the site?

16 MR. EISENHOWER: That's my question.

17 MR. MASNIK: That's not allowed unless there is a  
18 license amendment to allow for that.

19 MR. EISENHOWER: Why is inspections being set up  
20 to approve the site as a 10 CFR 72 storage facility under  
21 the ISFSI's? Because in 10 CFR 50 that is not an ISFSI.  
22 It's a decommissioned or SAFSTOR facility. You're tying in  
23 two different documents and CFR's to a site that is only  
24 licensed under 10 CFR 50.

25 MR. MASNIK: You're absolutely correct, but let me

1 explain. The way you get an ISFSI, there are two ways of  
2 getting an ISFSI on a site. You can either get under what's  
3 called a general license or a site specific license. A site  
4 specific license is issued under Part 72. A general license  
5 allows you to build an ISFSI using the existing Part 50  
6 license. Okay.

7 So what the licensee is proposing here is the  
8 general license route, which means that the ISFSI would be  
9 licensed, but they would have to maintain their Part 50  
10 license during the period of time that the ISFSI is on site.

11 MR. EISENHOWER: If I recall reading 10 CFR 50  
12 inspection procedures, specifically the NRC inspection  
13 procedures, I didn't recall it stating or calling it as an  
14 ISFSI. That that was only going to happen under 10 CFR 72.  
15 That's was my point. Now, if you're telling me that I'm  
16 wrong on that, I'll review that again. I have another  
17 question, if I may.

18 We've had nuclear energy producing electricity for  
19 approximately 40 years in the United States. Yet we're  
20 sitting here today with no storage facility by the  
21 government. What part is the NRC taking in moving the DOE  
22 along to have a SAFSTOR facility for spent fuel for our  
23 commercial nuclear power plants in this country 40 years  
24 after we started generating power? And from what it sounds  
25 like, we're talking about the year 2047 from Mr. Tuetken's

1 report of having spent fuel sitting here at Dresden.

2 It seems to me that it would be logical that the  
3 government would have moved faster knowing that they were  
4 responsible for assuming control of spent fuel to have a  
5 facility before the year 2047. I mean, we are talking to  
6 the people who regulate and control and mandate what these  
7 electric companies can and can't do. And they mandate that  
8 they will turn the fuel over to the DOE at the end of the  
9 operation of the facility, yet here the government has not  
10 taken the lead in controlling our costs as users by taking  
11 that fuel away from the facilities. They're going to have  
12 extended costs. ComEd is always on the dime for spending  
13 too much money, pissing things away, charging too much for  
14 their rates, but yet now they're being forced to handle the  
15 cost to continue storing fuel that should have been taken by  
16 the government years ago or be ready for taking now.

17 You mentioned that you had three decommissioned  
18 plants, 18 in the process of decommissioning, yet no place  
19 to store the fuel that the government owns. Do you have any  
20 answer of when we can expect the fuel storage facility and  
21 if we're going to have to wait until 2047 to have it?

22 MR. MASNIK: Well, first of all, I agree with your  
23 comments. Second of all, unfortunately, there's no one from  
24 DOE here to answer that question. I know that the NRC is  
25 doing what it can to encourage DOE to make a decision on

1 this issue. But it, quite frankly, is to a great extent a  
2 political issue. And as Mr. Tuetken said, perhaps the best  
3 way to influence the situation now is through your  
4 congressional representation.

5 The NRC doesn't really have any say in DOE's  
6 activities in this area. We would be involved --

7 MR. EISENHOWER: But you can mandate some of the  
8 electric companies. You can set controls and limitations on  
9 them, but you can't force it back on to the DOE to take  
10 responsibility for handling it.

11 MR. MASNIK: But you understand that our mission  
12 is public health and safety and protection of the  
13 environment. So we're obligated to make sure that the fuel,  
14 whether it's on-site or at some interim storage facility or  
15 in the final repository, is done in a safe fashion. And  
16 that's the extent of our responsibility.

17 MR. EISENHOWER: I understand that. And I think  
18 the NRC does a good job on that. My point is that as  
19 looking at safe storage of the fuel after the reactor is  
20 decommissioned, it would make logical sense to have fuel  
21 from 21 reactors in one facility and stored safe away from  
22 terrorism or other outside forces in one site than have it  
23 in 21 sites around the country. And I think that the NRC  
24 should take some lead in that in pressuring, whether it be  
25 the Congress or the DOE, to take control. And the DOE needs

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1 to drive home to the Senate and the Congress. But I think  
2 that the NRC should be forcing the issue as a safety issue.

3 MR. MASNIK: I'll take that comment back with us.

4 MR. EISENHOWER: Okay. And along with that, just  
5 a side note, here we are talking about not being able to  
6 store the fuel from the United States. Now you see on the  
7 news that we bring fuel in from Korea, from reactors in  
8 Korea. Fuel assemblies are going into Idaho that our  
9 government is taking responsibility for storage. Now, I'm  
10 concerned as a taxpayer as to how we are paying for that or  
11 whether we're billing Korea for the real costs on that. And  
12 again, it may not be an NRC issue, but perhaps you can get  
13 some feedback for your report to us, because we don't get a  
14 chance to talk to the DOE as we do to the NRC.

15 MR. MASNIK: I understand.

16 MR. EISENHOWER: That's all I have.

17 MR. MASNIK: Okay.

18 MR. EISENHOWER: Thank you.

19 MR. KAUFFMAN: Are there any other questions?

20 Yes?

21 MR. KOLBA: Verne Kolba. I'm a resident of  
22 Morris. I have a question about these dry storage cas<sup>K</sup>es.  
23 Are they going to use a standard approved design that's  
24 already on the drawing boards or already been made to store  
25 other fuel or are they coming up with a whole new design?

1 MR. TUETKEN: I am going to try and answer your  
2 question and give you some information that you didn't ask  
3 about. We've been talking in the last dialogue about the  
4 Department of Energy being responsible for storing spent  
5 fuel. The Department of Energy has yet to come out and  
6 define the criteria for the containers of which they will  
7 store the fuel in.

8 Our approach is to use the latest published DOE  
9 specifications and we have filed with the NRC through one of  
10 our vendors a design approach that is typical to those  
11 others that have previously been licensed, but that will  
12 also meet the DOE's current published requirements. So it  
13 actually is a multi-purpose canister. It can both store, be  
14 transportable and ultimately is intended to be able to be  
15 used right directly into the depository for the DOE.

16 So we are using designs that have previously been  
17 approved, altering them to meet the DOE's specifications and  
18 our expectation is that the design will be approved, as I  
19 said, next year. Am I clear in my answer?

20 MR. KOLBA: Yeah.

21 MR. KAUFFMAN: Are there any other questions?  
22 Okay. If not, we're at the comment section of this meeting.  
23 And I have one person signed up for comments. And that's  
24 Bob Eisenhower. Bob?

25 MR. EISENHOWER: I think I threw my comments in at

1 the same time I was asking the question.

2 MR. KAUFFMAN: I thought you had.

3 MR. EISENHOWER: I was a politician once. Excuse  
4 me.

5 MR. KAUFFMAN: Is there anyone else who has  
6 comments that did not sign up and wishes to say anything?

7 If not, we thank our presenters, both from  
8 Commonwealth Edison and from the NRC, for this fine  
9 presentation. I think we've all learned a lot tonight about  
10 the process and thank you all for coming. Good night.

11 [Whereupon, at 8:15 p.m., the meeting was  
12 concluded.]

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# Dresden Unit 1 Decommissioning Public Meeting

ComEd Update  
Richard P. Tuetken  
General Manager

**ComEd**



# Historical

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- Dresden Unit 1
  - » First full scale privately financed nuclear power plant
  - » 210 Mwe gross output
  - » Commercial operation from August 1, 1960 to October 31, 1978
  - » Went out of service for modification and backfit with equipment to meet new federal regulations
  - » Decision to Decommission in October 1984
  - » Submitted Decommissioning Program Plan in 1987
  - » Nuclear Regulatory Commission (NRC) approves Decommissioning Program Plan on September 3, 1993

**ComEd**

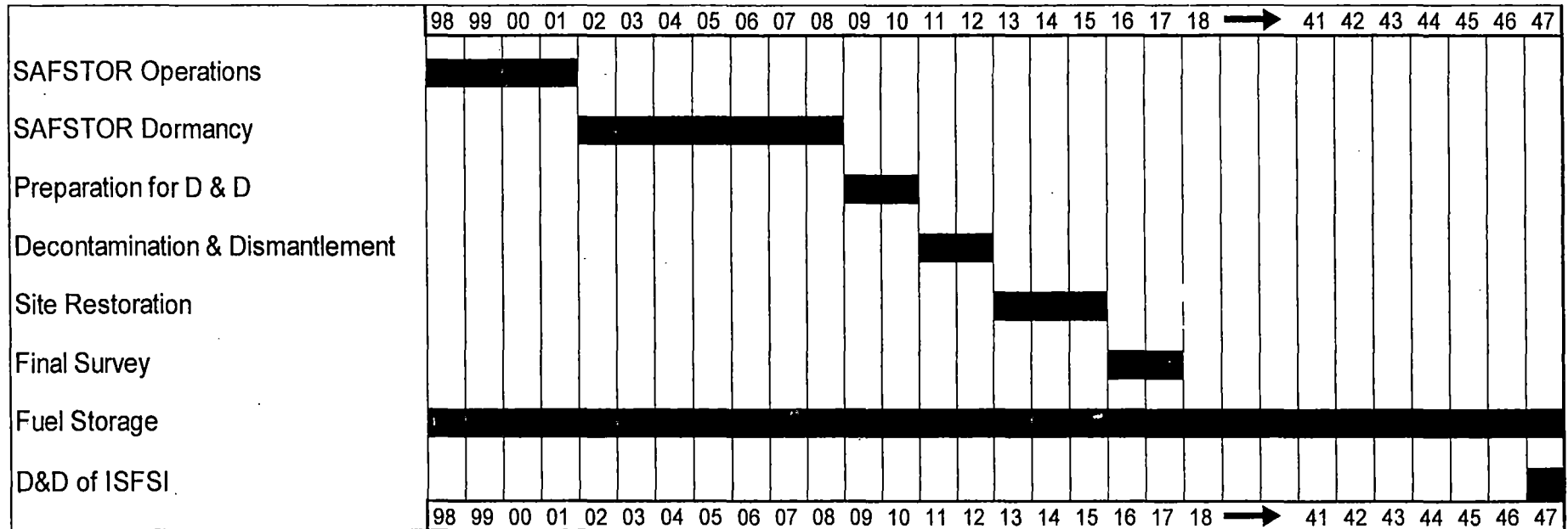
# Decommissioning Approach

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- Maintain sharp focus on nuclear safety
  - » Dedicated Project Team
- Dresden Unit 1 is being decommissioned by maintaining the Unit in a Safe Storage (SAFSTOR) mode until Units 2 & 3 are decommissioned and dismantled at the end of their licensed life (2011)
- Achieve Long Term SAFSTOR Dormant State by 2002
  - » Site Security Plan and Emergency Planning remain under Units 2 and 3 until end of license
- Decontaminate and Dismantle Unit 1 concurrent with Units 2 and 3

**ComEd**

# Long Term Activities



- Decommissioning fund balance (7/98): \$93.556 million
- Current decommissioning estimate: Approximately \$398 million
- Current plan is to begin decontamination and dismantling in 2011

# SAFSTOR Key Activities

---

- Sharp Focus on Nuclear Safety
  - » Safe storage of nuclear fuel
    - Maintain Unit 1 systems and structures required to support Unit 1 Fuel Pool until the spent fuel is transferred to dry storage
    - Secure nonessential systems and structures to ensure no potential for release of radioactivity
    - Draining, de-energizing and securing systems
  - » Disposal of Unit 1 Hazards and other wastes including:
    - Asbestos, PCB's, Lead and Radioactive waste

# Summary

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- Sharp Focus on Nuclear Safety remains top priority for Dresden Unit 1
  - » Safe Storage of Nuclear Fuel
  - » Place spent fuel in dry storage
  - » Dedicated Organization
- Transition the plant to Dormancy
  - » Remove hazards and retire plant systems
- Decontaminate and Dismantle Unit 1 concurrent with Units 2 and 3
- Keep the community informed



*United States  
Nuclear Regulatory Commission*

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**PUBLIC MEETING ON  
DRESDEN NUCLEAR POWER STATION, UNIT 1  
DECOMMISSIONING**

**July 23, 1998**

**Morris, Illinois**

*Ronald A. Burrows  
Project Manager*

*Non-Power Reactor and Decommissioning Project Directorate  
Division of Reactor Program Management  
Office of Nuclear Reactor Regulation*

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**United States  
Nuclear Regulatory Commission**

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**NRC STAFF PRESENT**

**Office of Nuclear Reactor and Regulation**

**Dr. Seymour H. Weiss, Director,  
Non-Power Reactor and Decommissioning  
Directorate**  
**Dr. Michael T. Masnik, Section Chief**  
**Ms. Etoy G. Hylton, Licensing Assistant**  
**Mr. John Minns, Project Manager**  
**Mr. Phillip M. Ray, Project Manager**

**Office of Nuclear Materials Safety  
& Safeguards**

**Ms. Sherry Wu, Project Manager**

**Region III**

**Ms. Cynthia Pederson, Division  
Director**  
**Mr. Bruce Jorgensen, Branch Chief**  
**Mr. Bill Snell, Health Physics Manager**  
**Ms. Angela S. Greenman, Public Affairs  
Officer**

**Office of the General Counsel**

**Ms. Ann P. Hodgdon, Senior Attorney**



## **DECOMMISSIONING OVERVIEW**

### **What is decommissioning?**

**Decommissioning is the removal of a facility safely from service and the reduction of residual radioactivity to a level that permits release of the property and termination of the license.**

### **What is NOT decommissioning**

- **Non-radiological demolition.**
- **Site restoration activities.**
- **Spent fuel management and funding.**





## **DECOMMISSIONING OVERVIEW (Continued)**

### **NRC Process and Focus Overview**

- **NRC focus is on removal of radiological hazards**
- **First step is to remove facility safely from service**
- **Utility reduces levels of radioactive material on site**
- **Utility performs detailed final radiation survey**
- **NRC may perform confirmatory survey**
- **If release criteria are met, license is terminated**
- **NRC oversight ends**



## **DECOMMISSIONING ALTERNATIVES**

**Utility has a choice of decommissioning alternatives**

- **Dismantlement and decontamination (DECON)**
- **Safe storage (SAFSTOR) for up to 60 years**
- **Combination of DECON and SAFSTOR**

**NRC has found these alternatives acceptable as long as the regulations are followed**

- **Risk to the public from decommissioning is significantly reduced from when the facility was in operation**
  - **Regulatory requirements are reduced from those for an operating plant**
-



## **POST-SHUTDOWN DECOMMISSIONING ACTIVITIES REPORT (PSDAR)**

**The PSDAR is required to provide:**

- **Description of planned decommissioning activities**
- **Schedule for accomplishment of planned activities**
- **Estimate of expected costs**
- **Reasons for concluding that environmental impacts are bounded by previously issued environmental impact statements**

**The NRC staff will hold a public meeting in the vicinity of the site.**



## **PURPOSE OF PSDAR SUBMITTAL**

- **Inform the public of the utility's plans for decommissioning**
- **Allow the NRC to conduct inspections prior to the initiation of major decommissioning activities.**
- **Allow NRC staff to budget and allocate resources for decommissioning inspections.**
- **Requires the utility to reexamine financial resources for decommissioning before any major activities are conducted.**
- **Requires the utility to evaluate the potential environmental impacts associated with planned decommissioning activities against existing environmental statements.**



## **ADDITIONAL RESTRICTIONS**

**The utility is prohibited from performing any decommissioning activity that:**

- **Forecloses the release of the site for possible unrestricted use; or**
- **Results in significant environmental impacts not previously considered; or**
- **Results in there no longer being reasonable assurance that adequate funds will be available.**



## **LICENSE TERMINATION PLAN**

**The plan will describe:**

- **Site characterization**
  - **Identification of remaining dismantlement activities**
  - **Plans for site remediation**
  - **Detailed plans for the final radiation survey**
  - **Description of the end use of the site, if restrictions are imposed**
  - **Updated site-specific cost estimate of remaining decommissioning costs**
  - **Supplement to the Environmental Report describing any new information or significant change associated with the utility's termination activities.**
-



## **LICENSE TERMINATION PLAN (continued)**

- **Plan receipt will be noticed in the *Federal Register* and the plan will be made available for public comment**
- **Opportunity for a hearing on the plan will be given**
- **NRC will hold a public meeting**
- **The plan will be approved by issuance of a license amendment**
- **Utility continues to decommission the site and perform a site radiation survey**
- **NRC may perform a confirmatory survey(s)**
- **The license is terminated if the license termination plan was followed and the site meets the release criteria**



## **DECOMMISSIONING EXPERIENCE**

**3 Power reactors have completed decommissioning**

- **Pathfinder, Shoreham & Fort St. Vrain**

**18 power reactors are in decommissioning;**

- **6 facilities are being decontaminated and dismantled: Trojan, Yankee Rowe, Big Rock Point, Saxton, Haddam Neck, Maine Yankee**
  - **10 facilities are in long-term storage: TMI-2, Dresden 1, Fermi 1, VBWR, La Crosse, Peach Bottom 1, Rancho Seco, San Onofre 1, Indian Point 1, Humboldt Bay 3**
  - **2 facilities planning long term storage: Zion 1 and 2**
-





*United States  
Nuclear Regulatory Commission*

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