

OFFICIAL TRANSCRIPT OF PROCEEDINGS

i (i.

٤

Agency:	U.S. Nuclear Regulatory Commission Incident Investigation Team
Title:	Interview of: Ashok Thadani (Closed)
Docket No.	
LOCATION	Bethesda, Maryland
DATE:	Wednesday, September 4, 1991 PAGES: 1 - 41

ANN RILEY & ASSOCIATES, LTD. 1612 K St. N.W., Suite 300 Washington, D.C. 20006 (202) 293-3950 7305070246 711031 PDR ADUCK 05000410 PDR

we a constra

۲.

zi n i U Iz

• • • • •

.

99

ADDENDUM

1.

Ľ.

Page	Line	Correction and Reason for Correction
3	18	1990 Should be 1989 my + + +++++++++++++++++++++++++++++++
3	25	Cold Should be Core T-150
20	19	to should be ten Typo?
23	23	Queue should be "Q"
27	6	Revival Should be Reliability
27	F	Should be Condon failures
	•	
		A
\		· · · · · · · · · · · · · · · · · · ·
	-	· · · · · · · · · · · · · · · · · · ·
<u></u>		
<u></u>	·····	
		,
<u> </u>		
,		
	· · · · · · · · · · · · · · · · · · ·	
		······································
	· · · · · · · · · · · · · · · · · · ·	• ,
	·····	
<u> </u>	· a . <u></u> ,	,
 _	· · · · · · · · · · · · · · · · · · ·	
		· · · · · · · · · · · · · · · · · · ·
Date	Signature	· · · · ·

• · · · · ۰ ۲ •

	۰ ۱
1	UNITED STATES OF AMERICA
2	NUCLEAR REGULATORY COMMISSION
3	INCIDENT INVESTIGATION TEAM
4	
5	
6	In the Matter of: :
7	INTERVIEW OF: :
8	ASHOK THADANI :
9	(CLOSED) :
10	X
11	Nuclear Regulatory Commission
12	Interview Room
13	Woodmont Building
14	8120 Woodmont Ave.
15	Bethesda, Maryland
16	Wednesday, September 4, 1991
17	
18	The above-entitled matter commenced at 4:35
19	O'clock p.m., when were present:
20	
21	On behalf of the Incident Investigation Team:
22	RICH CONTE, NRC, REGION I
23	JOSE IBARRA, NRC, NRR
24	JACK ROSENTHAL, NRC, AEOD, IIT Team Leader
25	

.= - -

•

ξ τ , τ

•

ı

ta.

2 PROCEEDINGS 1 [4:35 p.m.] 2 MR. CONTE: Good afternoon. It's about 4:30 on 3 the 4th of September. We're in the Woodmont Building in 4 Bethesda, Maryland, conducting an interview of a Mr. Ashok 5 Thadani, concerning the event at Nine Mile II on August 13, 6 1991. 7 8 My name is Richard Conte. I'm from Region I. MR. IBARRA: I'm Jose Ibarra. I'm a member of the 9 10 IIT, and I'm from NRR. MR. CONTE: For the record, let it be known that 11 Jack Rosenthal, Team Leader, is joining the interview. 12 13 MR. THADANI: I'm Ashok Thadani. I'm Director of 14 Division of Systems Technology at NRR. 15 Let's get your name. MR. CONTE: Jack Rosenthal. I'm the IIT Team 16 MR. ROSENTHAL: 17 Leader. 18 MR. CONTE: Ashok, could you give a little bit of 19 your background with the NRC? 20 MR. THADANI: I came to NRC in 1974, in the Reactor Systems Branch. I worked in Reactor Systems Branch 21 And we became a different division working on 22 until 1978. 23 various unresolved safety issues and generic issues. 24 At that time, I was in the last stages of my involvement in an unresolved safety issue called 25



"Anticipated Transients Without Scram," and I was a task
 manager for that.

(x

At the TMI, when the TMI accident occurred, I was involved with the initial team, with Harold Denton. We went out to the site, and were involved in the early analysis aspects of the accident.

7 And after that, I was responsible for developing 8 NRC's views and requirements for Westinghouse and Combustion 9 Engineering designed plants as a result of the TMI accident 10 to see what, if anything, needed to be done.

Subsequently, I became Chief of Reliability and
Risk Assessment Branch in 1980.

And in 1985, I became Project Director,
responsible for Combustion Engineering plants.

In 1987, I was Assistant Director, responsible for
systems activities, both in terms of reviews, as well as
inspections.

18 And in 1990, I became Director of Division Systems19 Technology.

20 MR. IBARRA: Ashok, can you tell us the groups 21 under you, the branches?

22 MR. THADANI: Yes. I have four branches reporting 23 to me.

First is Reactor Systems Branch. The range of responsibilities of that branch include cold physics,

·

b .

•

•

thermal hydraulics, accident analyses, ECCS, over-pressure
 protection, and so on.

6

The second branch is Plant Systems Branch. Plant Systems Branch has responsibilities of containment systems, auxiliary systems, fire protection, equipment qualification, and all activities related to containment and balance-ofplant systems.

8 Next is Electrical Systems Branch. Electrical 9 Systems Branch was responsible for power-related issues. 10 This includes off-site and on-site AC power and DC power.

11 And there is the Instrumentation and Control 12 Systems Branch, which is responsible for all issues related 13 to instrumentation and controls, as well as a variety of 14 generic activities.

Now, a significant portion of that branch nowadays
seems to be involved in the advanced technology, digital
technology issues, and so on.

I might let you know that all these branches, I described the functions, but we have a separate set of groups within each branch responsible for activities in advanced light water reactors.

22 MR. ROSENTHAL: The review of emergency operator 23 procedures is over under Jack Roe, I understand.

24 MR. THADANI: Yes. The way it works is, if you 25 recall after TMI, there is an action item on symptom-based

. 'n

.

.

.

procedures and the emergency procedure guidelines. The
 guidelines are developed, technical guidelines are
 developed; responsibility is with Reactor Systems Branch.
 But they go to other branches, where needed.

5 Once the guidelines are developed, then basically 6 the activity is turned over to Jack Roe, and they ultimately 7 transfer the guidelines into emergency operating procedures, 8 becomes his responsibility, and he's the one who follows up 9 on that. EOPs. We support him as needed, subsequent, if 10 needed.

11 MR. IBARRA: In your development of the EOPs, do 12 all of your branches contribute to that technically?

MR. THADANI: Several branches do. The bulk of the work really comes from Reactor Systems Branch, because, as I said, they do the transient and accident analysis. And as you know, since TMI, we have been more and more concerned about multiple failures.

In the old days we used to only worry about single failures, and a non-mechanistic kind of look at designs. But TMI taught us a lesson, that multiple failures can occur, and that you ought to really do these analyses realistically, and make sure you understand what the real progression of events might be. So the bulk of that work is Reactor Systems Branch.

25

Next level of involvement, I would say, comes from

Containment Group within Plant Systems Branch, because we're
 into, substantially into severe accident considerations, in
 some cases, more so for boilers than for pressurized water
 reactors. So there's been a lot of involvement from the
 Containment Section in Plant Systems Branch.

6 And then, as far as the instruments are needed and 7 so on, that level of activity would come from I&C Branch.

8 There's not much -- I'd say that's probably the 9 bulk of the activity.

10 MR. CONTE: I would imagine. You talked about these other branches, like ICSB. For example, the Reg Guide 11 197 instrumentation. What is the connection between the Reg 12 Guide 197 instrumentation the EOPs? Should all the -- for 13 14 example, all the parameters associated with EOP implementation be in the Type A, Category 1 classification? 15 16 It's hard for me to answer that to MR. THADANI: say whether all of them should be Type A. I think clearly 17 the intention -- now, I don't know if you know, there have 18

been some appeals on some of the parameters in Reg Guide 197. I think we have had appeal on neutron flux monitoring system. The history on that is we -- initially, the appeal was rejected.

23 Subsequently, the Owners Group went to Tom Murley 24 and Tom Murley has indicated that because of what appears to 25 be the importance of neutron flux monitoring system and its

. .

.

•

8. (

.

3

· · ·

.

pedigree in the context of severe accidents, core melt
 scenarios, that it may be appropriate to look at it as part
 of accident management and not push for it under Reg Guide
 197.

5 Now, I don't know how that issue is going to end 6 up because we have to go to CRGR and go through the process 7 to see how it ends up.

8 MR. ROSENTHAL: Did he rely on control rod 9 indication in his decision process?

MR. THADANI: Well, I think clearly that was a consideration. And whether you have a situation where the rods didn't go in and you -- or a situation where you might go critical again and not know, the sense he had was that the likelihood of those things is low enough that we don't need to push.

16 As a result of Nine Mile Point, I said, well, maybe this is something we didn't appreciate before. 17 That's a curve, so to speak, because I know we didn't think about 18 stuff like that. When you talked about getting into a loop 19 or do a loop on ATWS procedures and not knowing for sure if 20 21 the rods are in or not, to me, that's a very serious issue. MR. CONTE: That's why we're asking the question. 22 Now I'm having second thoughts, in 23 MR. THADANI: my mind, whether we -- did we really consider events like 24 this, and now what would I say today, I don't know the 25

• 1 . .

•

I.

answer. I think as a minimum -- as a matter of fact, a
 package came to me yesterday for my concurrence and I sent
 it back. I said it needs a little more work and
 particularly I have two questions.

5 First of all, it needs more work, I think, but 6 second of all, more importantly, is how much do we really 7 know now about Nine Mile Point and what should its role be 8 in that decision. I'm not ready to answer that. I don't 9 know. We're going to wait for your report.

MR. ROSENTHAL: Well, as I understand it, since they had APRMs low and LPRMs low, they knew that under that condition they would shut down without knowing the rods. And they end up in this little tight ATWS loop where they're afraid to cool down, depressurize cool down the plant because without knowing the rod positions, you don't know if you might be re-critical.

17

1.

MR. THADANI: Right.

MR. ROSENTHAL: I believe that there is folklore on the emergency procedures where we told licensees, hey, write realistic procedures, use all the real instruments that you really will have in the plant, and that we will make you make every one of them safety-grade.

And what we wanted to avoid was the set of real And what we wanted to avoid was the set of real procedures and then another set of stylized procedures that would only have 1-E stuff, etcetera, for the regulators, but

















•









1 they weren't the real -- we wanted the real procedures to be 2 one and the same.

3

16

MR. THADANI: That's right.

4 MR. ROSENTHAL: Okay. I don't know where that's 5 ever -- is that written down anyplace or was that espoused 6 anyplace or is that just folklore?

7 MR. THADANI: Well, let me see. I'm not sure it's 8 written down anywhere, but I think what we have said, and if 9 you look at -- well, let's use an example and maybe that 10 would help us. I remember when we did BWR Emergency 11 Procedure Guidelines Revision 4, and I'm using that because 12 --

MR. ROSENTHAL: That's what this plant works to.
 MR. THADANI: That happened during my period of
 responsibility.

MR. ROSENTHAL: That's good. These plants.

MR. THADANI: So I said -- I guess what we said, if I remember correctly, was the following. I think we have said that use whatever is available, and I don't know if we said reliable. We said you should do these things with these analyses and decisions should be based on realistic considerations.

But we had a hooker in there someplace, if I remember correctly, in our evaluation. The hooker we put in there was that if, by choosing to go forward with EPG Rev.

. . .

р

•

. .

4, you are going to find yourself outside the design basis,
 you have to systematically evaluate that and decide what's
 the right thing to do.

Now, you can kind of infer things from that, but
I'm not sure how one would -- whether there would be
systematic inference drawn by each licensee. I guess what
it tells me is that I went through a set of analyses inwthe
FSAR, made a set of assumptions, available information and
so on, everything, and I took certain actions.

Now comes EPG Rev. 4 and in the initial analysis I assumed the containment integrity would be maintained for a design base accident, let's say, and here comes EPG Rev. 4 that says when certain things happen, vent the containment. I scratched my head, said wait a minute. If I vent the containment, could I be -- could I possibly be within my design base set of conditions.

17 If I am and I vent the containment, have I now 18 violated what I said in the FSAR. So that was really the 19 intent. But you could stretch it, you could push it further 20 and say, well, that means rely only on a certain set of 21 instruments and so on.

But that's about -- I mean, we have some more information, but that's the way I remember the extent of it. MR. CONTE: Let me see if I can rephrase what I thought I heard: that the Staff's position -- and it may

۲ ۳ **、** . 24 .

.

۰. **۹** ۹۰ ۱۰

1 not be very clearly written down -- that all of the

2 parameters and associated instrumentation in the EOPs do not 3 necessary have to be pedigree Category 1 safety grade.

4 MR. THADANI: Okay. That's right. The neutron 5 flux monitoring system is an example.

6 MR. CONTE: And we don't know what document that's 7 stated it, but it's the way we've been operating perhaps.

8 Now the next question is: How about an integrated 9 review by the NRC Staff to look at what the Reg Guide 197 is 10 saying, what licensees are doing in response to 197, and the 11 EOPs and maybe coming to an independent conclusion that, 12 hey, maybe one of these parameters that is perhaps powered 13 by non-safety sources ought to be safety grade?

MR. THADANI: Well, I guess I can't give you details, but Reg Guide 197 splits them up into Category A, B, and so on types of parameters, and they have to meet certain pedigree requirements. And whether we go back and check the EOPs, I can't answer that, against those parameters.

I don't know if Jack can. I know I can't. MR. ROSENTHAL: Well, apparently for the -- and surely I was a contributor on 197, so I'm going to one day interview myself.

24 MR. THADANI: You've have been a contributor to a 25 lot of things.

ĸ . . ı. κ . •

, *****. T

MR. ROSENTHAL: I'm going to sit on both sides of
 this table one of these sessions.

3

4

MR. IBARRA: And I'd like to question you. [Laughter.]

5 MR. ROSENTHAL: We clearly know that ICSB -- and I 6 don't know to what extent power systems -- reviewed 7 equipment against 197, and there were systematic 197 8 inspections, et cetera.

9

MR. THADANI: Right.

MR. ROSENTHAL: Okay. For type BC variables. But this is a broad thing that says: Hey, Type A variables, if it's a pre-planned manual action, then it ought to be pedigreed. And apparently that was left up to the licensee to identify those Type As.

15

MR. THADANI: That's correct.

MR. ROSENTHAL: Okay. So where did RSB, based on their review of the thermal hydraulic adequacy of the EPGs or human factors over -- not in your division -- feed back what should be these Type A variables, or how did they worry about this?

21 MR. THADANI: Well, maybe we need to make sure and 22 confirm with both Scott Newberry and perhaps Jerry Wermeil 23 over on the human factors side.

But I don't think we went back -- as far as I
know, we haven't gone back and checked. I think we have

• Ĩ T , •

accepted what the licensees have said, and to the extent the
 check is there is that you see that there are significant
 variations in what people are telling you.

And I also don't think there's a check to go back and look at the EOPs and check each of the variable out to see under what set of conditions, which variable is being relied upon. And so as far as I know, we don't -- we have not done that .

9 But since I have part of the responsibility, I 10 could be wrong, and maybe Jack is, you know -- or Jerry 11 Wermeil's folks have actually done that. But I don't think 12 so. I don't think so.

MR. CONTE: They're saying they haven't.
MR. THADANI: No. And I don't think it's been
done either.

16 You know, it's kind of a strange thing we do. We have never historically -- historically, we have not got 17 18 into EOPs. It's only since the Three Mile Island accident, 19 I think, that we've got into it to some depth, I think, and 20 even then I guess what we do on EOPs largely is, you know --21 I guess we look at PGPs, right, procedure generation 22 packages, and if they're good enough -- in other words, we're looking at a lot of paper and process and so on. 23 24 But in terms of EOPs, the only -- again, as far as

25 I know -- the only real substantive look we give is through

, , ·

• t.

.

,

1 inspections and examinations that we just do, for example.

2 Outside of that, at least at Headquarters, I don't 3 think we do any more.

MR. IBARRA: Ashok, there was a program under CRDR called the functional task analysis, which basically did --I think what we're getting at, an integrated approach where you took the PGPs and broke it down to the instrumentation level, what kind of ranges they needed for the qualification of instruments and so forth.

10 What part did your Branches play in that, or did 11 they play any?

MR. THADANI: Yes. I believe the ranges and so on were -- you know, this is going back to history, and I wasn't involved -- but I believe that part came from the Reactor Systems Branch, as well as, I would think, at that time, I think, was Containment Systems Branch, wasn't it, about that time?

MR. ROSENTHAL: Well, on the original Reg Guide 19 197, Rev 2, actually it was put together by me when I was in 20 ICSB, and I ran off to Containment Systems and Reactor 21 Systems.

22 MR. THADANI: Okay, right. That's what I mean, 23 that the ranges and so on would have to come from those 24 groups supposedly who have that function.

25 MR. ROSENTHAL: Unfortunately, that was before Rev

· · · · . •

, ,

,

.

1 0 left the NRC, the emergency operating procedure

2 guidelines. You know, the generic owners group guidelines 3 and 197, these were all parallel activities in the early 4 '80s.

5 MR. CONTE: So what was driving the development of 6 the Reg Guide? Not the EOPs.

7 MR. THADANI:

8 MR. CONTE: The development of the Reg Guide was 9 post-accident monitoring?

No.

10 MR. THADANI: That's right.

11 MR. ROSENTHAL: Safety-related stuff?

12 MR. THADANI: Yes.

13 MR. CONTE: Versus non-safety.

MR. THADANI: That's right; that's right. And again, you know, there must be someplace where we say you can rely on all this instrumentation. Somewhere we must have said that. I think we have, but I can't pinpoint it.

18 MR. ROSENTHAL: Of course, it was well folklore, 19 and in fact it makes sense, that we didn't want stylized 20 procedures that satisfied a regulator and then the real 21 procedures at the plant. But I can't find a piece of paper.

22 MR. THADANI: Yes, you know, it's an issue even 23 now. It has nothing to do with Nine Mile Point, I don't 24 think. But somewhere along the road, is the FSAR consistent 25 with the figures, because you see you make certain

•

--••

.

1 assumptions there in the FSAR?

4۶

.

- 14 - 1

2	And you go through hearings and you tell everybody
3	these sets of assumptions and conditions. We know the plant
4	is safe; it meets all our regulations.
5	Now suppose we turn around and tell them: Now
6	ignore what we said there. Your procedures should be based
7	on realistic response. Could there be a disconnect between
8	the two?
9	And I think that's an issue where I don't know how
10	the utilities are they can do this under 50.59 or some
11	other mechanism. I don't know how many such issues are
12	there. There could be some.
13	MR. CONTE: Well, haven't we put that burden on
14	the licensees?
15	MR. THADANI: Yes.
16	MR. CONTE: From the statement that you made
17	MR. THADANI: Yes, we have.
18	MR. CONTE: they need to make sure that they're
19	consistent with their FSAR.
20	MR. THADANI: Right.
21	MR. CONTE: Not use the 50.59 process.
22	MR. THADANI: We didn't say it that way. But they
23	can under 50.59, those procedures and so on.
24	The other point I am making is there might be some
25	deviations out there. I suspect there are, but they

. .
hopefully have been all analyzed and looked at
 systematically by licensees.

MR. CONTE: Is that an active issue with the Staff right now? Has someone got the action to look at that --MR. THADANI: Yes, it's an issue that the owners group has raised, BWR owners group has raised, because apparently there is disagreement amongst the BWR owners on

8 some elements of the guidelines.

9 In some cases they don't want to do that because 10 they think that puts them outside their design basis. Other 11 licensees say no, we don't think so, so there is a little 12 bit of disagreement amongst the owners.

MR. CONTE: Like the lowering of level on an ATWS mitigating --

MR. THADANI: That's an example. Lowering the level is an example. Containment flooding is an example, because it depends on what signal you are using for containment flooding.

For example, it could be that you're initiating containment flooding looking at information that might be just that you had a design basis accident, just a LOCA, and if you're initiating flooding of the containment, at some point you are going to have to vent the containment too.

Now is that inconsistent is what you said in the
FSAR, but you have to look at it -- level, ATWS level.

· ·

1 MR. CONTE: So the owners group was raising this 2 question, but what is the Staff doing about the question? I 3 mean is there a tackle in this thing? What's the Staff 4 doing about it?

5 MR. THADANI: The only issue the Staff has had a 6 meeting with the BWR owners group and they are probably come 7 back and right now the action is with the owners group, not 8 with the Staff.

9 They raised the issue; we told them they need to 10 go back and systematically tell us what are the issues. I 11 mean, you know, general discussion is fine, but what are the 12 specifics, and what is the right think to do from an overall 13 safety point of view, and let's discuss it then. Until then 14 we'll just -- we're just having kind of general discussions.

MR. CONTE: One more little detail about the reg guide 197 equipment that relates to the power supplies and the quality of the power supplies to the instrumentation.

I guess what I am hearing you say and in light of that we kind of left it to the utilities to make the determinations of what the Type A variables were, I got the impression we've also left it to them to do a review on the adequacy of the power supplies for that instrumentation?

23 MR. THADANI: No, I mean I must admit I'm not as 24 close to it as I probably should be, but I thought that -- I 25 think in Type A variables the power supply had to be 1E.

, 3, • , **;** • .

MR. CONTE: Sure, but rod position for example is not a Type A?

MR. THADANI: That's right.

3

4 MR. CONTE: But it's an uninterruptable power 5 supply.

6 MR. THADANI: That's right. I tell you, it's an 7 interesting issue here because it's almost uncanny I think.

8 When was it, a couple months ago Millstone Unit 9 Two had an event and when Millstone Unit Two had the event, 10 Tom Murley asked me, he called me.

He said what do you think, how significant is this issue?

I said, well, I think it's important but, boy, it would be very serious if that happened along with a transient at the same time. I said, boy, that would be bad news because you're running blind and things are happening.

17 So he said, well, why don't you think about it and 18 let me know what we should do. Well, this is interesting 19 because I asked, I called Scott Newberry. I said, hey, 20 Scott, what do you think about this Nine Mile Point -- I 21 mean Millstone Unit Two event, and why don't you take a 22 look? I said how many of these have occurred?

23 Matt Chiramel, whom you know very well, Matt comes 24 back -- he was the one I talked to actually I think it was 25 -- Matt came back and said, hey, I remember in 1977 Zion had

. x • 1 i . . Ŧ 11

.

,

an event and I said, look, not to do a big search but let's at least see what we know and we found three events in '88 I think it was -- Beaver Valley, Rancho Seco -- I forget the third plant.

5 But they had to do with problems in remote control 6 cabinets and fire. Apparently it was one vendor stuff. 7 There were four plants if I remember correctly that had this 8 stuff.

9 MR. CONTE: Well, there is also a statement in 10 that information notice that Scott provided to us that there 11 was a lack of specific emergency procedures to address the 12 loss of annunciators.

MR. THADANI: That's a good point, good point. You actually reminded me about that because, yes, that was the other thing and so when we looked at this information, I remember sitting down and talking to Tom and saying, well, you know, there's not even a thorough search and we already know about four or five events that have happened, frequency five times to the minus three or ten to the minus two.

I said it's probably higher because there are probably other events if we were to really search we might find so let's just for the sake of argument say it's ten to the minus two kind of an event -- it may not be so bad if nothing else is going on, but if something else is going on, now you don't know what the -- how to deal with the operator

•

.

· ·

. . .

υ.

1 response. You really don't know.

So I said the procedures are very important and 2 3 that information notice went out and apparently said some words about the importance of procedures and Millstone Two 4 apparently did have procedures -- apparently, okay? 5 The upshot of all this is that my recommendation 6 to Tom was that it will take four to six weeks to take a 7 8 look at this issue a little more carefully and in the 9 meantime --MR. CONTE: Nine Mile Two happens! 10 MR. THADANI: -- in the meantime we'll probably go 11 12 out and make sure the advanced reactors fix this problem, 13 and there is Nine Mile Point! Absolutely incredible --14 having this event with a trip. 15 Clearly we need to do something about it. 16 MR. ROSENTHAL: When we issue an IN, what's your opinion on the regulatory requirements and our expectations, 17 and they may not be the same, with respect to the licensee's 18 19 actions?' I think an information notice -- you 20 MR. THADANI: cannot have any new regulatory requirements on an 21 22 information notice. But there has to be some purpose for an information notice, it seems to me. 23 When we issue some information notice, that is 24 25 what it is, is useful, important information that I think a

ų

.

بو ۱.

.

responsible licensee should take a look at and make a
 conscious decision whether there is something that they
 ought to be doing with it or not.

4 Otherwise, you -- well, I'm not sure what we 5 achieve through issuance of information notices other than 6 saying, "Well, you know, we informed everybody else." But I 7 think it's, in my view, licensee responsibility to carefully 8 assess the information notices and make conscious decisions, 9 whatever actions they take. But nevertheless, they ought to 10 have some way.

MR. ROSENTHAL: Does that take us off the hook?
MR. THADANI: Does it take us off the hook in what
sense, though?

Well, "Okay. We told them." 14 MR. ROSENTHAL: 15 MR. THADANI: Well, I think that the things we do, 16 we issue information notice if we believe it's a useful 17 thing for the industry to know, but our level of concern is 18 not so high as to say we ought to develop some new requirements as a result of that. If we -- our sensitivity 19 is high enough, then we have to go through the generic 20 21 letters, bulletins, orders, or some other vehicle.

22 MR. ROSENTHAL: Let me switch to the area of 23 safety related and important to safety. The agency had 24 deliberations for years on the issue of important to safety. 25 MR. THADANI: Is it resolved?

7

۰. ۲ . 51 + .

٨ • • • •

i i

MR. ROSENTHAL: And it is not resolved. Were you involved in this, and maybe you could share your personal views.

I was only involved in a very 4 MR. THADANI: 5 peripheral kind of way because -- well, let me see. If I remember correctly, back in '82, I think Jim Conran used to 6 work in my branch, Reliability and Risk Assessment Branch, 7 and Jim Conran had -- I think it was on Shoreham, if I 8 remember correctly -- had a DPO, and I think one of his 9 10 issues of concern was the particular aspect of safety 11 related and important to safety and so on. So that's almost 12 -- that's the peripheral involvement I had. But I --

MR. CONTE: You mentioned a -- oh, I'm sorry. Go
ahead.

I find 15 MR. THADANI: Let me give you my own view. 16 it very -- I get uncomfortable at just saying, safety related, you got all these things to do. I'm not going to 17 18 pay attention to the rest of the equipment. I think it 19 would be helpful if there were a way to develop some sort of -- I hate to use this word "graded," but some kind of 20 mechanism so that we have maybe, I don't know, maybe three 21 22 categories or four categories, or some way.

There is safety related, our queue list, and this has to go with Appendix B. The rest don't have to deal with Appendix B, or whatever. It seems to me too much of a black

. • .

*

•

÷

and white kind of a demarcation because I think a hell of a
 lot of stuff that's non safety related is very important to
 safety, and all we have to do is look at a lot of studies.

So in a way, it would be desirable to have
something beyond what we have today. To be honest with you,
I'm not sure where we stand on it.

7 MR. ROSENTHAL: After the Salem event in the early 8 '80s, the NRC sent out a generic letter, 83-28, which speaks 9 to safety related equipment.

10

25

MR. THADANI: Yes.

MR. ROSENTHAL: Okay. And we expected -- for safety related equipment, we make it very clear we want owners -- interfaces with the manufacturers and more maintenance, et cetera, et cetera.

MR. THADANI: Well, it wasn't all safety -- as you know, that got -- at least in terms of vendor interfaces that had to be established, the level of interface and -- so it was if I remember correctly ultimately this limited set of hardware for which they have to have that interface.

20 MR. ROSENTHAL: For instance, there's a section on 21 trip breakers, and then there's another section on safety 22 related --

23 MR. THADANI: There was safety related and then 24 the other --

MR. ROSENTHAL: Yes. But there's no requirements

14 -. .

.

for stuff that isn't safety related in that letter, if you 1 go back and read it. Nevertheless, people may have had 2 expectations of licensees that went beyond the letter of the 3 4 generic letter, okay? 5 MR. THADANI: Uh-huh. MR. ROSENTHAL: Do you have a perception of what 6 7 those expectations were? 8 MR. THADANI: Well, post-Salem, 83-20, 9 expectations beyond what was in the generic letter? Are you saying -- I suppose you have to go to what? 0660? 10 Was it 0660? Well, I can't -- I tell you, I can't answer that. 11 Ι 12 was not involved to be able to tell you. 13 Okay. In the Salem event, there MR. ROSENTHAL: 14 is the issue of potential common mode failure of reactor 15 trip breakers due to inadequate maintenance. 16 MR. THADANI: Correct. 17 MR. ROSENTHAL: In --18 MR. THADANI: And aging. 19 Excuse me? MR. ROSENTHAL: 20 MR. THADANI: And aging effects. 21 MR. ROSENTHAL: And aging. The next piece of that requirement 22 MR. THADANI: 23 was on aging concerns. 24 MR. ROSENTHAL: In Nine Mile Point, we see common 25 mode again, we see a maintenance theme, and we see an aging

а р. **、** .

.

1 theme.

2 MR. THADANI: Yes. I don't want to cut you 3 MR. ROSENTHAL: Go on. 4 off. MR. THADANI: No, no, no. I think I was going to 5 say that you're exactly right on reactor trip breakers. 6 Ι guess it was the -- having the automatic shunt over and 7 above on the voltage trip breaker trip assembly, and 8 9 preventive maintenance, and life cycle testing. I think, if

10 I remember, those were the key things. 11 MR. ROSENTHAL: Well, we have a lot of redundancy

11 MR. ROSENTHAL: Well, we have a lot of redundancy 12 of equipment but little diversity except in selected areas 13 like ATWS.

14

MR. THADANI: That's correct.

MR. ROSENTHAL: And that came back to haunt us at Salem and it came back to haunt us in this event. We're down to, you know, what wire goes to what phase. It's a three-phase. It's all the same.

19

MR. THADANI: Yes.

20 MR. ROSENTHAL: So it's all subject to the same 21 unanticipated common mode.

22 MR. THADANI: Yes. We need to get --23 MR. ROSENTHAL: Does that say that we should 24 rethink common mode, and is there an implication for future 25 designs?



MR. THADANI: Good question. First of all, we need to get to your level of understanding with this event, so I'm not going to be able to speak intelligently.

MR. ROSENTHAL: Okay.

4

5 MR. THADANI: But in principle, I think our goal 6 is to improve overall revival of equipment, and wherever you have multiple trains, then I think that you have taken care 7 of -- it's my opinion that you have -- if you do it right. 8 I mean, you know, we're assuming that it's engineered right 9 10 and so on, that you've probably dealt with all reasonable 11 kinds of random failures, and then if you're going to have a problem, it's probably going to be some common cause or 12 common mode, one way or another. 13

Then you have to ask yourself a question: How reliable does this equipment have to be? Which then goes back to an earlier question: How important is it? What's its role in the overall safety, scheme of safety?

18 If it turns out that it's very important in terms 19 of that level of safety we're looking for, such as the 20 protection system, and protection system already has a lot 21 of redundancy, then it's my view that the best way to 22 achieve improvement in overall reliability is to go for 23 diversity.

Now, on the other hand, let me take another
example. I have a plant with two diesel generators, and if

· · ·

κ.

, .

you ask me, say, "Now I want to add another source of, let's say, on-site AC power. What's the best thing to do? Should I add another diesel generator, for example, of the same manufacture, or should I add a gas turbine or something?" It would be tough to answer that.

I mean, you know, you get diversity, but is it as reliable to random failures? Now, two or three diesels actually can fail. One may be out for maintenance, two can fail from random failures, and so on. So it's a tougher call then, I think. So there is some level where I think it's easier to say you should have diversity.

12 It's sa tough call in other cases. But I, 13 personally, am a believer that if two things or three things 14 are equally reliable to random failures, diversity is a good 15 thing to go for if that's not going to cause problems with 16 reliability through different maintenance procedures and 17 greater complexity, more parts and this and that. So, you 18 have to be careful.

But I, myself, am of the opinion that you should
look for diversity where you can.

21

MR. ROSENTHAL: Let's go off.

22 [Recess.]

23 MR. ROSENTHAL: Let's go back on the record.

24 MR. CONTE: What was your question?

25 MR. IBARRA: Within your practice -- within the

.

• " .

۰ ۰ ۰

.

1 instrumentation electrical reactor systems and plant

2 systems, the way I understand it is that the reactor systems
3 people are the ones that do locate the EOPs?

MR. THADANI: They don't really look at EOPs.
5 They develop technical guidelines.

6 MR. ROSENTHAL: They look at the owner group 7 guidelines --

8

MR. THADANI: Guidelines.

9 MR. ROSENTHAL: -- for technical adequacy, based 10 on their knowledge of system response --

MR. THADANI: And analysis. Accident analysis and
et cetera. That's correct.

MR. IBARRA: But within your own division, how are this reactor systems people know enough about accident monitoring and balance of plant and EQ and so forth to be able to, within their own division, be able to ask for specialized help?

18 MR. THADANI: I believe the answer is yes. The 19 Reactor Systems Branch has lead responsibility. That means 20 more than what they normally review. They have the 21 responsibility for assessing technical adequacy of the 22 guidelines. They have the responsibility of -- which means 23 that they have the responsibility of coordination -coordination with several branches. Generally, I mean, they 24 are probably other branches involved, and I might not even 25

• • • · , • · ·

know all the branches that are involved. But, generally,
 the bulk of the involvement is from Reactor Systems Branch,
 Plant Systems Branch.

Plant Systems Branch brings the expertise on
containment and auxiliary systems, that includes emergency
feedwater system and the auxiliary systems, safety related
and others, balance-of-plant, includes service water system,
component cooling water system and so on.

In terms of the instrumentation and the monitoring 9 10 is the I&C Branch. But it is the responsibility of reactor systems branch to coordinate the technical assessment. Thev 11 get people from Scott Newberry's branch to help look at 12 13 stuff. When it comes to equipment qualification, for 14 example, EQ per se is under Plant Systems Branch. But when 15 it comes to uncertainties in instrumentation and so on, in the different environment is Newberry's branch, because it's 16 17 related to instruments. But if its penetrations and even if 18 it's low-voltage stuff -- penetrations -- containment 19 penetrations, it would be the lead responsibility is Plant Systems Branch, but that doesn't mean that they -- they have 20 21 to sometimes there are issues where they have to go to different branches for specific technical expertise. But 22 23 that's generally how it's set up.

24 MR. CONTE: Does ORSB have the responsibility to 25 issue the SER for the --

· · · · .

· · · t .

. . . .

MR. THADANI: Yes.

1

MR. CONTE: -- owners group analysts? 2 That's correct. 3 MR. THADANI: MR. CONTE: They're the lead for that? 4 5 MR. THADANI: They're the lead. They get input and they get concurrences from the right people, but they're 6 7 responsible for getting it done. 8 MR. CONTE: Does that include HFB? The Human Factors Branch? 9 MR. ROSENTHAL: MR. THADANI: I'm trying to think of how much 10 involvement they had. My belief is they were involved. 11 12 That's my belief. I would want to confirm that. 13 MR. CONTE: Earlier you described it as a different flow path coming out your division and going over 14 to Jack Roe's. 15 16 MR. THADANI: Typically, that's how it works. But 17 the question is -- let me -- let me tell you why I'm hesitating a little bit. It may be that we weren't --18 19 venting is an example or containment flooding, or pick issues that are kind of tough issues. You want to --20 venting you can't do purely, I think, on just simple 21 22 technical considerations. There's a lot involved. If a 23 real situation develops, who's going to make the decision to 24 vent? Governor of the state where this plant may be involved might want to know. And there are factors above 25

۰ ۱

·

, , ,

•

-

•

and beyond just standard technical analysis, I think, that
 you have to be sensitive to.

And I'm trying to remember to what extent human factors people would have been involved; to what extent emergency planning people would have been involved in that. So, there are probably some issues where even in the development of guidelines, we may have had other people help us; in this case, Reactor Systems Branch may have had other people help them.

10

11

MR. ROSENTHAL: Or should have.

MR. THADANI: It depends on the issues, yes.

But the typical approach is you do the technical guidelines. Once you are satisfied with the guidelines, then the human factors aspects get picked up into this procedure generation package I think is what it's called. And that's Jack Roe's. You'd get much more information from him than me.

MR. ROSENTHAL: He'll be talking to us also. On the SPDS, I don't know how much involvement you had, and okay, it was decided that it didn't have to be let's say seismically qualified.

22

MR. THADANI: Uh-huh.

23 MR. ROSENTHAL: In this event, they lose the SPDS 24 and they lose, in turn, the numerical display of information 25 in both the TSC and the EOF. So, they're back down to a

. μ • · · · · N N • r

ι.

1 phone system.

2

MR. THADANI: Right.

Now, I'm thinking of you as one of 3 MR. ROSENTHAL: the NRC's division directors, rather than in that detail. 4 Was this -- what were the expectations with respect to this 5 You know, we knew that it wouldn't be available б svstem? maybe if there was a seismic event. How crucial do you see 7 8 this that you lost the SPDS in the control room and in the TSC and in the EOF? 9

MR. THADANI: Again, let me just give you an opinion. I thought the objective of having SPDS was to say, okay, there's some important things we'd like to have available; not only the control room, but other places.

I am a little biased. I don't really think that we need, on the east coast, at least, seismic events are a big issue and on the other hand I think information availability to operators and those who are assisting the operators, particularly if things are not going well, is critical.

Thus, I'd like to think that the reliability of SPDS should be high. It doesn't matter it doesn't meet seismic or anything. It's just a red herring. But the reliability of the system should be high. That, to me, I would think it would be an important issue, and that's just a --

×

.

1 MR. CONTE: In terms of power supplies to the 2 SPDS.

In terms of just -- not 3 MR. THADANI: No. 4 necessarily -- let's not try to limit ourselves to power supplies. I think it's the end function that's important. 5 6 And no matter what it takes to get there, and if it's the power supplies that might be the weak link and one needs to 7 8 pay attention to that. But I do think the availability of 9 SPDS should be high because if it is not, then I think the 10 real objective is kind of lost, that we didn't achieve what we were going to try to achieve through SPDS for a set of 11 12 parameters.

MR. IBARRA: SPDS does have regulatory parameters for availability and, in this case, it was not met. That's a concern of ours.

MR. ROSENTHAL: The SPDS comes off redundant rad,
the rad monitor, the radiation computers, rad waste
computers. There's two rad waste computers.

19 MR. IBARRA: The RMS.

25

20 MR. THADANI: I see. I see.

MR. ROSENTHAL: And the SPDS software sits on
 those redundant computers which comes off the same --

23 MR. THADANI: I knew you were going to say that.
24 That's why --

MR. ROSENTHAL: I thought I tickled you. You

r.
1 needed a little smile.

:

1_F

2	MR. THADANI: I'll tell you. I honestly think
3	that today, I'm very surprised at the number of events where
4	so much of the information is lost to the operators, just
5	surprised, because I think that's so important.
6	We're going to have to deal I think we're
7	looking for your report and, to me, it's an important
8	generic activity that we have to
9	MR. ROSENTHAL: It was IB 79-27 speaks to loss of
10	an instrument bus and required people, that if you lose an
11	instrument bus, you lose half the instruments in the control
12	room. If it's an older plant
13	MR. THADANI: That was on the BW plants, wasn't
14	it?
15	MR. ROSENTHAL: Yes. It came out of Crystal River
16	event or
17	MR. THADANI: Rancho Seco.
18	MR. CONTE: Rancho Seco.
19	MR. ROSENTHAL: This plant was licensed in mid-
20	1986. Actually, it's before you had that responsibility.
21	But the branches involved are under you.
22	MR. THADANI: Yes.
23	MR. ROSENTHAL: Is there a slip?
24	MR. THADANI: I don't know the answer. I don't
25	think so, because I don't see, I don't think we reviewed



.

đ

this kind of stuff. I'm trying to remember back to 79-27,
 which was Rancho, because Crystal was in 1980, I think.

There was a concern with the non-nuclear instrumentation, single failure, not only tell you blind, but do you recall the ICS screw-ups. And then I guess, if I remember correctly, what we wanted to do is to say you should not -- let me think -- single failures should not cause events like that, like that meaning Rancho Seco -- and I think this was the light bulb event that led to this.

You're running blind and you're over-cooling for several minutes and concerns of almost shock on the vessel, and that led to all kinds of improvements in ICS to the extent now it's really completely different than the way it was.

Now, what this -- I have to -- as I said, I have to make sure we get to your level of understanding of Nine Mile Point to really give you reasonable responses. We need to know, make sure and understand with a single failure, which seems to be the situation at Nine Mile, not only caused you to lose a lot of instruments, but caused a transient, as well.

To me, that's a very serious event and one that --I'll be honest with you, I just don't care what the requirements are, we ought to go forward and do the right analysis and make sure we fix that kind of a problem,

· · · · · l , , .

.

1 because that doesn't make sense that we should tolerate
2 that.

Now, but in the same vein, we just don't -- as far as I know, we don't review that aspect. So that's why I said generic implications.

6 MR. CONTE: You were very focused on the 7 availability of SPDS being highly reliable or very 8 available, a high degree of availability. Let's focus our 9 attention on another particular parameter, rod position 10 indication.

I believe it is at the design here -- it's either the 1-A or the 1-B, the loss of the 1-A wipes out the power supply to the read switches when we run a position indication. How does that strike you?

We're not talking the common mode failure portion. We're talking the 1A, in all likelihood will wipe out rod position indication and cause a reactor trip because of its influence on feedwater.

19

Unbelievable?

20 MR. THADANI: It's hard to fathom. That's all I 21 can say.

22 MR. ROSENTHAL: However, we didn't review it 23 because it's non-1E.

MR. THADANI: That's right. And you see this is now I see some method to your madness and safety versus

. ۲

1 non-safety. And what we review and what we don't. You're 2 right. I think that is a problem. Somehow -- it's a shame 3 in a way, because that's really what has maybe let some of 4 these unusual situations. Because we sort of don't really 5 review non-safety stuff.

MR. CONTE: One last question.

6

7 MR. ROSENTHAL: Then I'm going to switch the 8 topic.

9 MR. CONTE: Okay. Safety functions, clearly we 10 all recognize, have to have full pedigree category one, 11 hardware, or what have you, for the verification of safety 12 functions, do you have an opinion?

For example an instrumentation string not needed for the safety function, but to verify a safety function has been completed.

To a certain extent rod position indication. Do you have an opinion on that type of instrumentation? Whether it should be safety related, important to safety or non-safety related?

20 MR. THADANI: Well, I'll tell you again, I will 21 give you an answer in part, because if -- if the function is 22 really critical -- very critical -- then the verification of 23 that function is actually taking place should be through 24 reliable instrumentation. Again, to me, that does not 25 necessarily mean the full pedigree of safety-grade.

4 Ċ * с. С .

,

I mean, I'll go back and use -- maybe it doesn't have to be seismic. But what's important is that the things you rely on are, in fact, highly reliable. And the degree of how important a function is, is what should really drive things. It was a complicated thing to do.

It's not been easy for us to sit in this room and talk about it. But, maybe that's a better way to deal with issues than to say we just want to look at something.

MR. ROSENTHAL: Well, apparently there's a 9 10 folklore among some, and I'm getting back, like the earlier 11 folk were, that if you needed an instrument to know when to 12 take action it ought to have a full pedigree. But if you needed that instrument to confirm that an automatic action 13 14 had taken place, then you accepted a different pedigree and 15 that sounds a rational discussion, but I don't know where 16 it's written down.

Have you heard this sort of exposition orfolklore?

MR. THADANI: If I have, I guess I don't know inwhat context, though.

21 MR. ROSENTHAL: That's okay. Can I change the 22 subject now?

MR. IBARRA: Just one question.

24 MR. ROSENTHAL: Okay.

23

25 MR. IBARRA: We had five UPS's that went down.



.

, ,

Does it concern you that the distribution wasn't quite what it should have been? They didn't really need to loose all these things.

MR. THADANI: We'll wait for your report, but based on what I've heard, very much so. But we'll have to wait until -- you know -- all the details are in.

MR. ROSENTHAL: Were you involved with the
maintenance rule, the development of the maintenance rule?
MR. THADANI: No.

MR. ROSENTHAL: Okay. We just saved ten minutes.
[Laughter.]

MR. CONTE: I think we covered most of the planned
-- these are reminders here --

MR. THADANI: Yeah. Sure. I understand.

MR. ROSENTHAL: Let me flip it the other way.Okay? Before we let you go.

17 MR. THADANI: Okay.

14

18 And that is that, you know, we MR. ROSENTHAL: 19 have a bunch of questions and we wanted to get your views as 20 the division director. You know, somebody senior in the It's conceivable to us that we're not asking the right 21 NRC. 22 questions. Are you -- is there something, based on what you 23 know, questions that we haven't posed? Or areas that you think you'd like to tell us about? 24

25 MR. THADANI: That's interest. I think you asked

. '

• 4

.

1 and pursued areas far beyond than I had thought about.

No. I can't really think of anything because when -- as I told you, it's almost uncanny when Tom had asked me this question, which is specifically what you're asking, I think, the same sort of question; what's the importance of this?

7 And I think you're saying exactly what my own 8 reaction was, that while it's extremely unpleasant for 9 operators to loose a fair amount of instrumentation, it is 10 extremely critical if that happens along with a transient. 11 To me that's the issue at hand. And I think what you're 12 doing is the right kind of inquiry.

How serious? How reliable should systems be? How redundant they should be? What kind of procedures they have in place and what's the role of diversity in this? Instrumentation, their -- I think, it seems to me you're asking almost exactly the kinds of things I would probably ask, if I gave it a lot of thought.

MR. ROSENTHAL: Well, I think that you're more creative than us and we just have three weeks to worry about it, that you haven't yet. I'd like to thank you for coming.

22 MR. THADANI: You're welcome.

23 MR. ROSENTHAL: We can stop.

24 [Whereupon, at 5:45 p.m., the meeting was25 adjourned.]



.

ı. · ·

-

REPORTER'S CERTIFICATE

This is to certify that the attached proceedings before the United States Nuclear Regulatory Commission

in the matter of:

NAME OF PROCEEDING: Ashok Thadani

DOCKET NUMBER:

PLACE OF PROCEEDING: Bethesda, Maryland

were held as herein appears, and that this is the original transcript thereof for the file of the United States Nuclear Regulatory Commission taken by me and thereafter reduced to typewriting by me or under the direction of the court reporting company, and that the transcript is a true and accurate record of the foregoing proceedings.

Mark Hundy

MARK HANDY Official Reporter Ann Riley & Associates, Ltd.

• • **`**

ъ . .

.

,



OFFICIAL TRANSCRIPT OF PROCEEDINGS

Agency:	U.S. Nuclear Regulatory Commission Incident Investigation Team
Title:	Interview of: Ashok Thadani (Closed)
Docket No.	· ·
LOCATION:	Bethesda, Maryland
DATE:	Wednesday, September 4, 1991 PAGES: 1 - 41

ANN RILEY & ASSOCIATES, LTD. 1612 K St. N.W. Suite 300 Washington, D.C. 20006 (202) 293-3950

٠.

Dure of == 9305070246

21, 15

é

۹ د ۲۵ و ۱ · • **`**

· · ·

ADDENDUM

1

, 4

C_

Page	Line	Correction and Reason for Correction
3	18	1990 Should be 1989 my + + ++++
3	25	Cold Should be Core Type
20	19	to should be ten Typo?
23	23	Queue should be "Q"
27	6	Revival Should be Reliability
27	P	Stiontdhe Rindom failures
		· · · · · · · · · · · · · · · · · · ·
	,	
		,
<u></u>		
<u></u>		ж. К
- <u></u>		· · · · · · · · · · · · · · · · · · ·
		- x .
4		
hq.		
		· · · · · · · · · · · · · · · · · · ·
		·
		۰.
		·
.*		· · ·
Date	Signature	e;
	*	, · · ·

s , a e 1 -, ¥ • • u i

			1
	1	UNITED STATES OF AMERICA	
	2	NUCLEAR REGULATORY COMMISSION	
	3	INCIDENT INVESTIGATION TEAM	
	4		
	5		
	6	In the Matter of: :	
	7	INTERVIEW OF: :	
	8	ASHOK THADANI :	
	9	(CLOSED) :	
	10	X	
	11	Nuclear Regulatory Commissi	on
	12	Interview Room	
	13	Woodmont Building	
	14	8120 Woodmont Ave.	
	15	Bethesda, Maryland	
ļ	16	Wednesday, September 4, 199	1
	17		
	18	The above-entitled matter commenced at 4:35	
	19	O'clock p.m., when were present:	
	20		
	21	On behalf of the Incident Investigation Team:	
	22	RICH CONTE, NRC, REGION I	
	23	JOSE IBARRA, NRC, NRR	
	24	JACK ROSENTHAL, NRC, AEOD, IIT Team Leader	
-	25		

.

.

.,

.

1. 3

, C , R

.



D	D	$\mathbf{\Omega}$	C	ਜ	F	n	т	N	C	S	

1 [4:35 p.m.] 2 MR. CONTE: Good afternoon. It's about 4:30 on 3 the 4th of September. We're in the Woodmont Building in 4 Bethesda, Maryland, conducting an interview of a Mr. Ashok 5 Thadani, concerning the event at Nine Mile II on August 13, 6 7 1991. My name is Richard Conte. I'm from Region I. 8 MR. IBARRA: I'm Jose Ibarra. I'm a member of the 9 10 IIT, and I'm from NRR. 11 MR. CONTE: For the record, let it be known that Jack Rosenthal, Team Leader, is joining the interview. 12 13 I'm Ashok Thadani. I'm Director of MR. THADANI: 14 Division of Systems Technology at NRR. 15 Let's get your name. MR. CONTE: 16 MR. ROSENTHAL: Jack Rosenthal. I'm the IIT Team 17 Leader. 18 MR. CONTE: Ashok, could you give a little bit of 19 your background with the NRC? 20 MR. THADANI: I came to NRC in 1974, in the Reactor Systems Branch. I worked in Reactor Systems Branch 21 22 until 1978. And we became a different division working on various unresolved safety issues and generic issues. 23 24 At that time, I was in the last stages of my involvement in an unresolved safety issue called 25

۲ ٠. 5، . . . ų

"Anticipated Transients Without Scram," and I was a task
 manager for that.

At the TMI, when the TMI accident occurred, I was involved with the initial team, with Harold Denton. We went out to the site, and were involved in the early analysis aspects of the accident.

7 And after that, I was responsible for developing 8 NRC's views and requirements for Westinghouse and Combustion 9 Engineering designed plants as a result of the TMI accident 10 to see what, if anything, needed to be done.

11 Subsequently, I became Chief of Reliability and 12 Risk Assessment Branch in 1980.

And in 1985, I became Project Director,.
responsible for Combustion Engineering plants.

In 1987, I was Assistant Director, responsible for
systems activities, both in terms of reviews, as well as
inspections.

18 And in 1990, I became Director of Division Systems
19 Technology.

20 MR. IBARRA: Ashok, can you tell us the groups 21 under you, the branches?

22 MR. THADANI: Yes. I have four branches reporting 23 to me.

First is Reactor Systems Branch. The range of responsibilities of that branch include cold physics,

.

•

,

z

thermal hydraulics, accident analyses, ECCS, over-pressure
protection, and so on.

The second branch is Plant Systems Branch. Plant Systems Branch has responsibilities of containment systems, auxiliary systems, fire protection, equipment qualification, and all activities related to containment and balance-ofplant systems.

8 Next is Electrical Systems Branch. Electrical
9 Systems Branch was responsible for power-related issues.
10 This includes off-site and on-site AC power and DC power.

And there is the Instrumentation and Control Systems Branch, which is responsible for all issues related to instrumentation and controls, as well as a variety of generic activities.

Now, a significant portion of that branch nowadays seems to be involved in the advanced technology, digital technology issues, and so on.

I might let you know that all these branches, I described the functions, but we have a separate set of groups within each branch responsible for activities in advanced light water reactors.

22 MR. ROSENTHAL: The review of emergency operator 23 procedures is over under Jack Roe, I understand.

24 MR. THADANI: Yes. The way it works is, if you 25 recall after TMI, there is an action item on symptom-based

6. . . • • .

procedures and the emergency procedure guidelines. The
 guidelines are developed, technical guidelines are
 developed; responsibility is with Reactor Systems Branch.
 But they go to other branches, where needed.

5 Once the guidelines are developed, then basically 6 the activity is turned over to Jack Roe, and they ultimately 7 transfer the guidelines into emergency operating procedures, 8 becomes his responsibility, and he's the one who follows up 9 on that. EOPs. We support him as needed, subsequent, if 10 needed.

11 MR. IBARRA: In your development of the EOPs, do 12 all of your branches contribute to that technically?

MR. THADANI: Several branches do. The bulk of the work really comes from Reactor Systems Branch, because, as I said, they do the transient and accident analysis. And as you know, since TMI, we have been more and more concerned about multiple failures.

In the old days we used to only worry about single failures, and a non-mechanistic kind of look at designs. But TMI taught us a lesson, that multiple failures can occur, and that you ought to really do these analyses realistically, and make sure you understand what the real progression of events might be. So the bulk of that work is Reactor Systems Branch.

25

Next level of involvement, I would say, comes from

، د

L E

. .

•

Containment Group within Plant Systems Branch, because we're
 into, substantially into severe accident considerations, in
 some cases, more so for boilers than for pressurized water
 reactors. So there's been a lot of involvement from the
 Containment Section in Plant Systems Branch.

6 And then, as far as the instruments are needed and 7 so on, that level of activity would come from I&C Branch.

8 There's not much -- I'd say that's probably the 9 bulk of the activity.

10 I would imagine. You talked about MR. CONTE: 11 these other branches, like ICSB. For example, the Reg Guide 12 197 instrumentation. What is the connection between the Reg 13 Guide 197 instrumentation the EOPs? Should all the -- for 14 example, all the parameters associated with EOP 15 implementation be in the Type A, Category 1 classification? 16 It's hard for me to answer that to MR. THADANI: 17 say whether all of them should be Type A. I think clearly the intention -- now, I don't know if you know, there have 18 19 been some appeals on some of the parameters in Reg Guide 20 I think we have had appeal on neutron flux monitoring 197. 21 system. The history on that is we -- initially, the appeal was rejected. 22

23 Subsequently, the Owners Group went to Tom Murley 24 and Tom Murley has indicated that because of what appears to 25 be the importance of neutron flux monitoring system and its

. t , . , ,

pedigree in the context of severe accidents, core melt
 scenarios, that it may be appropriate to look at it as part
 of accident management and not push for it under Reg Guide
 197.

5 Now, I don't know how that issue is going to end 6 up because we have to go to CRGR and go through the process 7 to see how it ends up.

8 MR. ROSENTHAL: Did he rely on control rod 9 indication in his decision process?

MR. THADANI: Well, I think clearly that was a consideration. And whether you have a situation where the rods didn't go in and you -- or a situation where you might go critical again and not know, the sense he had was that the likelihood of those things is low enough that we don't need to push.

16 As a result of Nine Mile Point, I said, well, maybe this is something we didn't appreciate before. 17 That's a curve, so to speak, because I know we didn't think about 18 19 stuff like that. When you talked about getting into a loop or do a loop on ATWS procedures and not knowing for sure if 20 21 the rods are in or not, to me, that's a very serious issue. That's why we're asking the guestion. 22 MR. CONTE: 23 MR. THADANI: Now I'm having second thoughts, in 24 my mind, whether we -- did we really consider events like 25 this, and now what would I say today, I don't know the

, 4 , • .

ч

.

answer. I think as a minimum -- as a matter of fact, a
 package came to me yesterday for my concurrence and I sent
 it back. I said it needs a little more work and
 particularly I have two questions.

5 First of all, it needs more work, I think, but 6 second of all, more importantly, is how much do we really 7 know now about Nine Mile Point and what should its role be 8 in that decision. I'm not ready to answer that. I don't 9 know. We're going to wait for your report.

MR. ROSENTHAL: Well, as I understand it, since they had APRMs low and LPRMs low, they knew that under that condition they would shut down without knowing the rods. And they end up in this little tight ATWS loop where they're afraid to cool down, depressurize cool down the plant because without knowing the rod positions, you don't know if you might be re-critical.

17

MR. THADANI: Right.

MR. ROSENTHAL: I believe that there is folklore on the emergency procedures where we told licensees, hey, write realistic procedures, use all the real instruments that you really will have in the plant, and that we will make you make every one of them safety-grade.

And what we wanted to avoid was the set of real procedures and then another set of stylized procedures that would only have 1-E stuff, etcetera, for the regulators, but

.

,

. 4

.
they weren't the real -- we wanted the real procedures to be one and the same.

MR. THADANI: That's right.

3

4 MR. ROSENTHAL: Okay. I don't know where that's 5 ever -- is that written down anyplace or was that espoused 6 anyplace or is that just folklore?

7 MR. THADANI: Well, let me see. I'm not sure it's 8 written down anywhere, but I think what we have said, and if 9 you look at -- well, let's use an example and maybe that 10 would help us. I remember when we did BWR Emergency 11 Procedure Guidelines Revision 4, and I'm using that because 12 --

MR. ROSENTHAL: That's what this plant works to.
MR. THADANI: That happened during my period of
responsibility.

16 MR. ROSENTHAL: That's good. These plants. 17 MR. THADANI: So I said -- I guess what we said, 18 if I remember correctly, was the following. I think we have 19 said that use whatever is available, and I don't know if we 20 said reliable. We said you should do these things with these analyses and decisions should be based on realistic 21 22 considerations.

But we had a hooker in there someplace, if I remember correctly, in our evaluation. The hooker we put in there was that if, by choosing to go forward with EPG Rev.

· · · · . •

. . м

4, you are going to find yourself outside the design basis,
 you have to systematically evaluate that and decide what's
 the right thing to do.

Now, you can kind of infer things from that, but I'm not sure how one would -- whether there would be systematic inference drawn by each licensee. I guess what it tells me is that I went through a set of analyses in the FSAR, made a set of assumptions, available information and so on, everything, and I took certain actions.

Now comes EPG Rev. 4 and in the initial analysis I assumed the containment integrity would be maintained for a design base accident, let's say, and here comes EPG Rev. 4 that says when certain things happen, vent the containment. I scratched my head, said wait a minute. If I vent the containment, could I be -- could I possibly be within my design base set of conditions.

17 If I am and I vent the containment, have I now 18 violated what I said in the FSAR. So that was really the 19 intent. But you could stretch it, you could push it further 20 and say, well, that means rely only on a certain set of 21 instruments and so on.

But that's about -- I mean, we have some more information, but that's the way I remember the extent of it. MR. CONTE: Let me see if I can rephrase what I thought I heard: that the Staff's position -- and it may

.

•

not be very clearly written down -- that all of the
 parameters and associated instrumentation in the EOPs do not
 necessary have to be pedigree Category 1 safety grade.

4 MR. THADANI: Okay. That's right. The neutron 5 flux monitoring system is an example.

6 MR. CONTE: And we don't know what document that's 7 stated it, but it's the way we've been operating perhaps.

8 Now the next question is: How about an integrated 9 review by the NRC Staff to look at what the Reg Guide 197 is 10 saying, what licensees are doing in response to 197, and the 11 EOPs and maybe coming to an independent conclusion that, 12 hey, maybe one of these parameters that is perhaps powered 13 by non-safety sources ought to be safety grade?

MR. THADANI: Well, I guess I can't give you details, but Reg Guide 197 splits them up into Category A, B, and so on types of parameters, and they have to meet certain pedigree requirements. And whether we go back and check the EOPs, I can't answer that, against those parameters.

I don't know if Jack can. I know I can't. MR. ROSENTHAL: Well, apparently for the -- and surely I was a contributor on 197, so I'm going to one day interview myself.

24 MR. THADANI: You've have been a contributor to a 25 lot of things.

a , ,

. ι. .

. . .

•

.

.

MR. ROSENTHAL: I'm going to sit on both sides of
 this table one of these sessions.

MR. IBARRA: And I'd like to question you. [Laughter.]

5 MR. ROSENTHAL: We clearly know that ICSB -- and I 6 don't know to what extent power systems -- reviewed 7 equipment against 197, and there were systematic 197 8 inspections, et cetera.

9

3

4

MR. THADANI: Right.

MR. ROSENTHAL: Okay. For type BC variables. But this is a broad thing that says: Hey, Type A variables, if it's a pre-planned manual action, then it ought to be pedigreed. And apparently that was left up to the licensee to identify those Type As.

15

MR. THADANI: That's correct.

MR. ROSENTHAL: Okay. So where did RSB, based on their review of the thermal hydraulic adequacy of the EPGs or human factors over -- not in your division -- feed back what should be these Type A variables, or how did they worry about this?

21 MR. THADANI: Well, maybe we need to make sure and 22 confirm with both Scott Newberry and perhaps Jerry Wermeil 23 over on the human factors side.

But I don't think we went back -- as far as I . know, we haven't gone back and checked. I think we have

• ٠ .

accepted what the licensees have said, and to the extent the
 check is there is that you see that there are significant
 variations in what people are telling you.

And I also don't think there's a check to go back and look at the EOPs and check each of the variable out to see under what set of conditions, which variable is being relied upon. And so as far as I know, we don't -- we have not done that .

9 But since I have part of the responsibility, I 10 could be wrong, and maybe Jack is, you know -- or Jerry 11 Wermeil's folks have actually done that. But I don't think 12 so. I don't think so.

MR. CONTE: They're saying they haven't.
MR. THADANI: No. And I don't think it's been
done either.

16 You know, it's kind of a strange thing we do. We have never historically -- historically, we have not got 17 18 into EOPs. It's only since the Three Mile Island accident, 19 I think, that we've got into it to some depth, I think, and even then I guess what we do on EOPs largely is, you know --20 I guess we look at PGPs, right, procedure generation 21 packages, and if they're good enough -- in other words, 22 we're looking at a lot of paper and process and so on. 23 24 But in terms of EOPs, the only -- again, as far as I know -- the only real substantive look we give is through 25

4 .

1

. . .

1 inspections and examinations that we just do, for example.

2 Outside of that, at least at Headquarters, I don't 3 think we do any more.

MR. IBARRA: Ashok, there was a program under CRDR called the functional task analysis, which basically did --I think what we're getting at, an integrated approach where you took the PGPs and broke it down to the instrumentation level, what kind of ranges they needed for the qualification of instruments and so forth.

10 What part did your Branches play in that, or did 11 they play any?

MR. THADANI: Yes. I believe the ranges and so on were -- you know, this is going back to history, and I wasn't involved -- but I believe that part came from the Reactor Systems Branch, as well as, I would think, at that time, I think, was Containment Systems Branch, wasn't it, about that time?

MR. ROSENTHAL: Well, on the original Reg Guide 19 197, Rev 2, actually it was put together by me when I was in 20 ICSB, and I ran off to Containment Systems and Reactor 21 Systems.

MR. THADANI: Okay, right. That's what I mean, that the ranges and so on would have to come from those groups supposedly who have that function.

25

MR. ROSENTHAL: Unfortunately, that was before Rev

سر محله ومعارض محله المعالية المعالية المحلية المحلية المحلية المحلية المحلية المحلية المحلية المحلية المحلية

. . 4

E

.

.

.

0 left the NRC, the emergency operating procedure
 guidelines. You know, the generic owners group guidelines
 and 197, these were all parallel activities in the early
 '80s.

5 MR. CONTE: So what was driving the development of 6 the Reg Guide? Not the EOPs.

7 MR. THADANI: No.

8 MR. CONTE: The development of the Reg Guide was 9 post-accident monitoring?

10 MR. THADANI: That's right.

11 MR. ROSENTHAL: Safety-related stuff?

12 MR. THADANI: Yes.

13 MR. CONTE: Versus non-safety.

MR. THADANI: That's right; that's right. And again, you know, there must be someplace where we say you can rely on all this instrumentation. Somewhere we must have said that. I think we have, but I can't pinpoint it.

MR. ROSENTHAL: Of course, it was well folklore, and in fact it makes sense, that we didn't want stylized procedures that satisfied a regulator and then the real procedures at the plant. But I can't find a piece of paper.

MR. THADANI: Yes, you know, it's an issue even now. It has nothing to do with Nine Mile Point, I don't think. But somewhere along the road, is the FSAR consistent with the figures, because you see you make certain



.

. •

`

,

×

1 assumptions there in the FSAR?

And you go through hearings and you tell everybody 2 these sets of assumptions and conditions. We know the plant 3 is safe; it meets all our regulations. 4 Now suppose we turn around and tell them: Now 5 6 ignore what we said there. Your procedures should be based on realistic response. Could there be a disconnect between 7 the two? 8 9 And I think that's an issue where I don't know how the utilities are -- they can do this under 50.59 or some 10 11 other mechanism. I don't know how many such issues are 12 There could be some. there. MR. CONTE: Well, haven't we put that burden on 13 14 the licensees? MR. THADANI: 15 Yes. MR. CONTE: From the statement that you made --16 MR. THADANI: Yes, we have. 17 MR. CONTE: -- they need to make sure that they're 18 19 consistent with their FSAR. 20 MR. THADANI: Right. MR. CONTE: Not use the 50.59 process. 21 MR. THADANI: We didn't say it that way. But they 22 can under 50.59, those procedures and so on. 23 The other point I am making is there might be some 24 25 deviations out there. I suspect there are, but they

. u. •

hopefully have been all analyzed and looked at
 systematically by licensees.

MR. CONTE: Is that an active issue with the Staff right now? Has someone got the action to look at that --MR. THADANI: Yes, it's an issue that the owners group has raised, BWR owners group has raised, because apparently there is disagreement amongst the BWR owners on some elements of the guidelines.

9 In some cases they don't want to do that because 10 they think that puts them outside their design basis. Other 11 licensees say no, we don't think so, so there is a little 12 bit of disagreement amongst the owners.

MR. CONTE: Like the lowering of level on an ATWS mitigating --

MR. THADANI: That's an example. Lowering the level is an example. Containment flooding is an example, because it depends on what signal you are using for containment flooding.

For example, it could be that you're initiating containment flooding looking at information that might be just that you had a design basis accident, just a LOCA, and if you're initiating flooding of the containment, at some point you are going to have to vent the containment too.

Now is that inconsistent is what you said in the FSAR, but you have to look at it -- level, ATWS level.

۰ ۰ ۰

.

. . •

MR. CONTE: So the owners group was raising this question, but what is the Staff doing about the question? I mean is there a tackle in this thing? What's the Staff doing about it?

5 MR. THADANI: The only issue the Staff has had a 6 meeting with the BWR owners group and they are probably come 7 back and right now the action is with the owners group, not 8 with the Staff.

9 They raised the issue; we told them they need to 10 go back and systematically tell us what are the issues. I 11 mean, you know, general discussion is fine, but what are the 12 specifics, and what is the right think to do from an overall 13 safety point of view, and let's discuss it then. Until then 14 we'll just -- we're just having kind of general discussions.

MR. CONTE: One more little detail about the reg guide 197 equipment that relates to the power supplies and the quality of the power supplies to the instrumentation.

I guess what I am hearing you say and in light of that we kind of left it to the utilities to make the determinations of what the Type A variables were, I got the impression we've also left it to them to do a review on the adequacy of the power supplies for that instrumentation?

23 MR. THADANI: No, I mean I must admit I'm not as 24 close to it as I probably should be, but I thought that -- I 25 think in Type A variables the power supply had to be 1E.

18



• •

,

·

.

MR. CONTE: Sure, but rod position for example is not a Type A?

MR. THADANI: That's right.

3

4 MR. CONTE: But it's an uninterruptable power 5 supply.

6 MR. THADANI: That's right. I tell you, it's an 7 interesting issue here because it's almost uncanny I think.

8 When was it, a couple months ago Millstone Unit 9 Two had an event and when Millstone Unit Two had the event, 10 Tom Murley asked me, he called me.

He said what do you think, how significant is this issue?

I said, well, I think it's important but, boy, it would be very serious if that happened along with a transient at the same time. I said, boy, that would be bad news because you're running blind and things are happening.

17 So he said, well, why don't you think about it and 18 let me know what we should do. Well, this is interesting 19 because I asked, I called Scott Newberry. I said, hey, 20 Scott, what do you think about this Nine Mile Point -- I 21 mean Millstone Unit Two event, and why don't you take a 22 look? I said how many of these have occurred?

23 Matt Chiramel, whom you know very well, Matt comes 24 back -- he was the one I talked to actually I think it was 25 -- Matt came back and said, hey, I remember in 1977 Zion had

` ٩ **,**

--

•

x

an event and I said, look, not to do a big search but let's
at least see what we know and we found three events in '88 I
think it was -- Beaver Valley, Rancho Seco -- I forget the
third plant.

5 But they had to do with problems in remote control 6 cabinets and fire. Apparently it was one vendor stuff. 7 There were four plants if I remember correctly that had this 8 stuff.

9 MR. CONTE: Well, there is also a statement in 10 that information notice that Scott provided to us that there 11 was a lack of specific emergency procedures to address the 12 loss of annunciators.

MR. THADANI: That's a good point, good point. You actually reminded me about that because, yes, that was the other thing and so when we looked at this information, I remember sitting down and talking to Tom and saying, well, you know, there's not even a thorough search and we already know about four or five events that have happened, frequency five times to the minus three or ten to the minus two.

I said it's probably higher because there are probably other events if we were to really search we might find so let's just for the sake of argument say it's ten to the minus two kind of an event -- it may not be so bad if nothing else is going on, but if something else is going on, now you don't know what the -- how to deal with the operator

· ·

1

•

() (.

1 response. You really don't know.

So I said the procedures are very important and 2 that information notice went out and apparently said some 3 4 words about the importance of procedures and Millstone Two apparently did have procedures -- apparently, okay? 5 The upshot of all this is that my recommendation 6 to Tom was that it will take four to six weeks to take a 7 8 look at this issue a little more carefully and in the 9 meantime --10 MR. CONTE: Nine Mile Two happens! MR. THADANI: -- in the meantime we'll probably go 11 12 out and make sure the advanced reactors fix this problem, 13 and there is Nine Mile Point! Absolutely incredible -having this event with a trip. 14 Clearly we need to do something about it. 15 MR. ROSENTHAL: When we issue an IN, what's your 16 17 opinion on the regulatory requirements and our expectations, and they may not be the same, with respect to the licensee's 18 actions? 19 I think an information notice -- you 20 MR. THADANI: cannot have any new regulatory requirements on an 21 information notice. But there has to be some purpose for an 22 information notice, it seems to me. 23 When we issue some information notice, that is 24 what it is, is useful, important information that I think a 25

. . . .

responsible licensee should take a look at and make a
 conscious decision whether there is something that they
 ought to be doing with it or not.

Otherwise, you -- well, I'm not sure what we achieve through issuance of information notices other than saying, "Well, you know, we informed everybody else." But I think it's, in my view, licensee responsibility to carefully assess the information notices and make conscious decisions, whatever actions they take. But nevertheless, they ought to have some way.

MR. ROSENTHAL: Does that take us off the hook?
MR. THADANI: Does it take us off the hook in what
sense, though?

14 MR. ROSENTHAL: Well, "Okay. We told them." MR. THADANI: Well, I think that the things we do, 15 we issue information notice if we believe it's a useful 16 17 thing for the industry to know, but our level of concern is not so high as to say we ought to develop some new 18 requirements as a result of that. If we -- our sensitivity 19 20 is high enough, then we have to go through the generic 21 letters, bulletins, orders, or some other vehicle.

22 MR. ROSENTHAL: Let me switch to the area of 23 safety related and important to safety. The agency had 24 deliberations for years on the issue of important to safety. 25 MR. THADANI: Is it resolved? , , .

•

·

MR. ROSENTHAL: And it is not resolved. Were you involved in this, and maybe you could share your personal views.

I was only involved in a very 4 MR. THADANI: peripheral kind of way because -- well, let me see. If I 5 remember correctly, back in '82, I think Jim Conran used to 6 7 work in my branch, Reliability and Risk Assessment Branch, and Jim Conran had -- I think it was on Shoreham, if I 8 remember correctly -- had a DPO, and I think one of his 9 issues of concern was the particular aspect of safety 10 11 related and important to safety and so on. So that's almost -- that's the peripheral involvement I had. 12 But I --

13MR. CONTE: You mentioned a -- oh, I'm sorry. Go14ahead.

MR. THADANI: Let me give you my own view. I find 15 it very -- I get uncomfortable at just saying, safety 16 17 related, you got all these things to do. I'm not going to pay attention to the rest of the equipment. 18 I think it 19 would be helpful if there were a way to develop some sort of 20 -- I hate to use this word "graded," but some kind of mechanism so that we have maybe, I don't know, maybe three 21 categories or four categories, or some way. 22

There is safety related, our queue list, and this has to go with Appendix B. The rest don't have to deal with Appendix B, or whatever. It seems to me too much of a black

23

۴ ر

* *

11 . ς.

,

,

•

*

and white kind of a demarcation because I think a hell of a
lot of stuff that's non safety related is very important to
safety, and all we have to do is look at a lot of studies.

So in a way, it would be desirable to have something beyond what we have today. To be honest with you, I'm not sure where we stand on it.

7 MR. ROSENTHAL: After the Salem event in the early 8 '80s, the NRC sent out a generic letter, 83-28, which speaks 9 to safety related equipment.

10

25

MR. THADANI: Yes.

MR. ROSENTHAL: Okay. And we expected -- for safety related equipment, we make it very clear we want owners -- interfaces with the manufacturers and more maintenance, et cetera, et cetera, et cetera.

MR. THADANI: Well, it wasn't all safety -- as you know, that got -- at least in terms of vendor interfaces that had to be established, the level of interface and -- so it was if I remember correctly ultimately this limited set of hardware for which they have to have that interface.

20 MR. ROSENTHAL: For instance, there's a section on 21 trip breakers, and then there's another section on safety 22 related --

23 MR. THADANI: There was safety related and then 24 the other --

MR. ROSENTHAL: Yes. But there's no requirements



, 9

٩

•

1 for stuff that isn't safety related in that letter, if you
2 go back and read it. Nevertheless, people may have had
3 expectations of licensees that went beyond the letter of the
4 generic letter, okay?

5

8

MR. THADANI: Uh-huh.

6 MR. ROSENTHAL: Do you have a perception of what 7 those expectations were?

MR. THADANI: Well, post-Salem, 83-20,

9 expectations beyond what was in the generic letter? Are you 10 saying -- I suppose you have to go to what? 0660? Was it 11 0660? Well, I can't -- I tell you, I can't answer that. I 12 was not involved to be able to tell you.

MR. ROSENTHAL: Okay. In the Salem event, there is the issue of potential common mode failure of reactor trip breakers due to inadequate maintenance.

16 MR. THADANI: Correct.

17 MR. ROSENTHAL: In --

18 MR. THADANI: And aging.

19 MR. ROSENTHAL: Excuse me?

20 MR. THADANI: And aging effects.

21 MR. ROSENTHAL: And aging.

22 MR. THADANI: The next piece of that requirement 23 was on aging concerns.

24 MR. ROSENTHAL: In Nine Mile Point, we see common 25 mode again, we see a maintenance theme, and we see an aging

· · •

r •

1

•

1 theme.

2

MR. THADANI: Yes.

3 MR. ROSENTHAL: Go on. I don't want to cut you 4 off.

5 MR. THADANI: No, no, no. I think I was going to 6 say that you're exactly right on reactor trip breakers. I 7 guess it was the -- having the automatic shunt over and 8 above on the voltage trip breaker trip assembly, and 9 preventive maintenance, and life cycle testing. I think, if 10 I remember, those were the key things.

11 MR. ROSENTHAL: Well, we have a lot of redundancy 12 of equipment but little diversity except in selected areas 13 like ATWS.

MR. THADANI: That's correct.

MR. ROSENTHAL: And that came back to haunt us at Salem and it came back to haunt us in this event. We're down to, you know, what wire goes to what phase. It's a three-phase. It's all the same.

19

14

MR. THADANI: Yes.

20 MR. ROSENTHAL: So it's all subject to the same 21 unanticipated common mode.

22 MR. THADANI: Yes. We need to get --23 MR. ROSENTHAL: Does that say that we should 24 rethink common mode, and is there an implication for future 25 designs?

.

.

F à

6 2

. .

, . . .
MR. THADANI: Good question. First of all, we need to get to your level of understanding with this event, so I'm not going to be able to speak intelligently.

4

MR. ROSENTHAL: Okay.

MR. THADANI: But in principle, I think our goal 5 is to improve overall revival of equipment, and wherever you 6 have multiple trains, then I think that you have taken care 7 of -- it's my opinion that you have -- if you do it right. 8 I mean, you know, we're assuming that it's engineered right 9 and so on, that you've probably dealt with all reasonable 10 kinds of random failures, and then if you're going to have a 11 problem, it's probably going to be some common cause or 12 13 common mode, one way or another.

14Then you have to ask yourself a question: How15reliable does this equipment have to be? Which then goes16back to an earlier question: How important is it? What's17its role in the overall safety, scheme of safety?

18 If it turns out that it's very important in terms 19 of that level of safety we're looking for, such as the 20 protection system, and protection system already has a lot 21 of redundancy, then it's my view that the best way to 22 achieve improvement in overall reliability is to go for 23 diversity.

Now, on the other hand, let me take another 25 example. I have a plant with two diesel generators, and if



1.

. •

.

,

you ask me, say, "Now I want to add another source of, let's say, on-site AC power. What's the best thing to do? Should I add another diesel generator, for example, of the same manufacture, or should I add a gas turbine or something?" It would be tough to answer that.

I mean, you know, you get diversity, but is it as reliable to random failures? Now, two or three diesels actually can fail. One may be out for maintenance, two can fail from random failures, and so on. So it's a tougher call then, I think. So there is some level where I think it's easier to say you should have diversity.

12 It's sa tough call in other cases. But I, 13 personally, am a believer that if two things or three things 14 are equally reliable to random failures, diversity is a good 15 thing to go for if that's not going to cause problems with 16 reliability through different maintenance procedures and 17 greater complexity, more parts and this and that. So, you 18 have to be careful.

But I, myself, am of the opinion that you shouldlook for diversity where you can.

MR. ROSENTHAL: Let's go off.
[Recess.]
MR. ROSENTHAL: Let's go back on the record.
MR. CONTE: What was your question?
MR. IBARRA: Within your practice -- within the

• • •

)

, , *

•

, ,

.

1 instrumentation electrical reactor systems and plant

2 systems, the way I understand it is that the reactor systems
3 people are the ones that do locate the EOPs?

4 MR. THADANI: They don't really look at EOPs. 5 They develop technical guidelines.

6 MR. ROSENTHAL: They look at the owner group 7 guidelines --

8

MR. THADANI: Guidelines.

9 MR. ROSENTHAL: -- for technical adequacy, based 10 on their knowledge of system response --

11 MR. THADANI: And analysis. Accident analysis and 12 et cetera. That's correct.

MR. IBARRA: But within your own division, how are this reactor systems people know enough about accident monitoring and balance of plant and EQ and so forth to be able to, within their own division, be able to ask for specialized help?

MR. THADANI: I believe the answer is yes. The 18 Reactor Systems Branch has lead responsibility. That means 19 more than what they normally review. They have the 20 responsibility for assessing technical adequacy of the 21 guidelines. They have the responsibility of -- which means 22 that they have the responsibility of coordination --23 coordination with several branches. Generally, I mean, they 24 are probably other branches involved, and I might not even 25

.

н .

۰ ۰ .

.

know all the branches that are involved. But, generally,
 the bulk of the involvement is from Reactor Systems Branch,
 Plant Systems Branch.

Plant Systems Branch brings the expertise on containment and auxiliary systems, that includes emergency feedwater system and the auxiliary systems, safety related and others, balance-of-plant, includes service water system, component cooling water system and so on.

In terms of the instrumentation and the monitoring 9 is the I&C Branch. But it is the responsibility of reactor 10 11 systems branch to coordinate the technical assessment. They get people from Scott Newberry's branch to help look at 12 When it comes to equipment qualification, for 13 stuff. example, EQ per se is under Plant Systems Branch. But when 14 it comes to uncertainties in instrumentation and so on, in 15 the different environment is Newberry's branch, because it's 16 related to instruments. But if its penetrations and even if 17 it's low-voltage stuff -- penetrations -- containment 18 19 penetrations, it would be the lead responsibility is Plant Systems Branch, but that doesn't mean that they -- they have 20 to sometimes there are issues where they have to go to 21 22 different branches for specific technical expertise. But that's generally how it's set up. 23

24 MR. CONTE: Does ORSB have the responsibility to 25 issue the SER for the --

. , .

. . . .

MR. THADANI: Yes.

1

12

2 MR. CONTE: -- owners group analysts? MR. THADANI: That's correct. 3 MR. CONTE: They're the lead for that? 4 They get input 5 MR. THADANI: They're the lead. and they get concurrences from the right people, but they're 6 7 responsible for getting it done. MR. CONTE: Does that include HFB? 8 9 MR. ROSENTHAL: The Human Factors Branch? MR. THADANI: I'm trying to think of how much 10 involvement they had. My belief is they were involved. 11 That's my belief. I would want to confirm that.

Earlier you described it as a 13 MR. CONTE: 14 different flow path coming out your division and going over to Jack Roe's. 15

16 Typically, that's how it works. But MR. THADANI: 17 the question is -- let me -- let me tell you why I'm hesitating a little bit. It may be that we weren't --18 19 venting is an example or containment flooding, or pick 20 issues that are kind of tough issues. You want to -venting you can't do purely, I think, on just simple 21 technical considerations. There's a lot involved. If a 22 real situation develops, who's going to make the decision to 23 24 vent? Governor of the state where this plant may be involved might want to know. And there are factors above 25

. 1 , , •

* 1 and beyond just standard technical analysis, I think, that
 you have to be sensitive to.

And I'm trying to remember to what extent human factors people would have been involved; to what extent emergency planning people would have been involved in that. So, there are probably some issues where even in the development of guidelines, we may have had other people help us; in this case, Reactor Systems Branch may have had other people help them.

10

MR. ROSENTHAL: Or should have.

11MR. THADANI: It depends on the issues, yes.12But the typical approach is you do the technical

13 guidelines. Once you are satisfied with the guidelines, 14 then the human factors aspects get picked up into this 15 procedure generation package I think is what it's called. 16 And that's Jack Roe's. You'd get much more information from 17 him than me.

MR. ROSENTHAL: He'll be talking to us also. On the SPDS, I don't know how much involvement you had, and okay, it was decided that it didn't have to be let's say seismically qualified.

22

MR. THADANI: Uh-huh.

23 MR. ROSENTHAL: In this event, they lose the SPDS 24 and they lose, in turn, the numerical display of information 25 in both the TSC and the EOF. So, they're back down to a

.

·

. ٠,

·

1 phone system.

2 MR. THADANI: Right. MR. ROSENTHAL: Now, I'm thinking of you as one of 3 4 the NRC's division directors, rather than in that detail. 5 Was this -- what were the expectations with respect to this 6 system? You know, we knew that it wouldn't be available maybe if there was a seismic event. How crucial do you see 7 8 this that you lost the SPDS in the control room and in the 9 TSC and in the EOF?

MR. THADANI: Again, let me just give you an opinion. I thought the objective of having SPDS was to say, okay, there's some important things we'd like to have available; not only the control room, but other places.

I am a little biased. I don't really think that we need, on the east coast, at least, seismic events are a big issue and on the other hand I think information availability to operators and those who are assisting the operators, particularly if things are not going well, is critical.

Thus, I'd like to think that the reliability of SPDS should be high. It doesn't matter it doesn't meet seismic or anything. It's just a red herring. But the reliability of the system should be high. That, to me, I would think it would be an important issue, and that's just a --

¥

.

.

1 MR. CONTE: In terms of power supplies to the 2 SPDS.

No. In terms of just -- not 3 MR. THADANI: necessarily -- let's not try to limit ourselves to power 4 supplies. I think it's the end function that's important. 5 And no matter what it takes to get there, and if it's the 6 power supplies that might be the weak link and one needs to 7 pay attention to that. But I do think the availability of 8 SPDS should be high because if it is not, then I think the 9 real objective is kind of lost, that we didn't achieve what 10 we were going to try to achieve through SPDS for a set of 11 12 parameters.

MR. IBARRA: SPDS does have regulatory parameters for availability and, in this case, it was not met. That's a concern of ours.

16 MR. ROSENTHAL: The SPDS comes off redundant rad, 17 the rad monitor, the radiation computers, rad waste 18 computers. There's two rad waste computers.

19 MR. IBARRA: The RMS.

25

20 MR. THADANI: I see. I see.

MR. ROSENTHAL: And the SPDS software sits on those redundant computers which comes off the same --MR. THADANI: I knew you were going to say that. That's why --

MR. ROSENTHAL: I thought I tickled you. You

ŗ 1 • Ϋ́. . 1 needed a little smile.

I'll tell you. I honestly think MR. THADANI: 2 that today, I'm very surprised at the number of events where 3 so much of the information is lost to the operators, just 4 surprised, because I think that's so important. 5 We're going to have to deal -- I think we're б looking for your report and, to me, it's an important 7 generic activity that we have to --8 It was IB 79-27 speaks to loss of MR. ROSENTHAL: 9 an instrument bus and required people, that if you lose an 10 instrument bus, you lose half the instruments in the control 11 If it's an older plant --12 room. That was on the BW plants, wasn't MR. THADANI: 13 it? 14 MR. ROSENTHAL: Yes. It came out of Crystal River 15 16 event or --17 MR. THADANI: Rancho Seco. MR. CONTE: Rancho Seco. 18 This plant was licensed in mid-MR. ROSENTHAL: 19 Actually, it's before you had that responsibility. 20 1986. But the branches involved are under you. 21 MR. THADANI: Yes. 22 MR. ROSENTHAL: Is there a slip? 23 MR. THADANI: I don't know the answer. I don't 24 think so, because I don't -- see, I don't think we reviewed 25

35

12 3 10 10 10 10 10 11 10

. , i a 3 .

this kind of stuff. I'm trying to remember back to 79-27,
 which was Rancho, because Crystal was in 1980, I think.

There was a concern with the non-nuclear instrumentation, single failure, not only tell you blind, but do you recall the ICS screw-ups. And then I guess, if I remember correctly, what we wanted to do is to say you should not -- let me think -- single failures should not cause events like that, like that meaning Rancho Seco -- and I think this was the light bulb event that led to this.

You're running blind and you're over-cooling for several minutes and concerns of almost shock on the vessel, and that led to all kinds of improvements in ICS to the extent now it's really completely different than the way it was.

Now, what this -- I have to -- as I said, I have to make sure we get to your level of understanding of Nine Mile Point to really give you reasonable responses. We need to know, make sure and understand with a single failure, which seems to be the situation at Nine Mile, not only caused you to lose a lot of instruments, but caused a transient, as well.

To me, that's a very serious event and one that --I'll be honest with you, I just don't care what the requirements are, we ought to go forward and do the right analysis and make sure we fix that kind of a problem,



.

•

A

6

.

, ,

1 because that doesn't make sense that we should tolerate
2 that.

Now, but in the same vein, we just don't -- as far as I know, we don't review that aspect. So that's why I said generic implications.

6 MR. CONTE: You were very focused on the 7 availability of SPDS being highly reliable or very 8 available, a high degree of availability. Let's focus our 9 attention on another particular parameter, rod position 10 indication.

I believe it is at the design here -- it's either the 1-A or the 1-B, the loss of the 1-A wipes out the power supply to the read switches when we run a position indication. How does that strike you?

We're not talking the common mode failure portion. We're talking the 1A, in all likelihood will wipe out rod position indication and cause a reactor trip because of its influence on feedwater.

19

Unbelievable?

20 MR. THADANI: It's hard to fathom. That's all I 21 can say.

22 MR. ROSENTHAL: However, we didn't review it 23 because it's non-1E.

24 MR. THADANI: That's right. And you see this is 25 - now I see some method to your madness and safety versus

non-safety. And what we review and what we don't. You're right. I think that is a problem. Somehow -- it's a shame in a way, because that's really what has maybe let some of these unusual situations. Because we sort of don't really review non-safety stuff.

MR. CONTE: One last question.

6

7 MR. ROSENTHAL: Then I'm going to switch the 8 topic.

9 MR. CONTE: Okay. Safety functions, clearly we 10 all recognize, have to have full pedigree category one, 11 hardware, or what have you, for the verification of safety 12 functions, do you have an opinion?

For example an instrumentation string not needed for the safety function, but to verify a safety function has been completed.

16 To a certain extent rod position indication. Do 17 you have an opinion on that type of instrumentation? 18 Whether it should be safety related, important to safety or 19 non-safety related?

20 MR. THADANI: Well, I'll tell you again, I will 21 give you an answer in part, because if -- if the function is 22 really critical -- very critical -- then the verification of 23 that function is actually taking place should be through 24 reliable instrumentation. Again, to me, that does not 25 necessarily mean the full pedigree of safety-grade.

38

• , .

v

.

I mean, I'll go back and use -- maybe it doesn't have to be seismic. But what's important is that the things you rely on are, in fact, highly reliable. And the degree of how important a function is, is what should really drive things. It was a complicated thing to do.

It's not been easy for us to sit in this room and
talk about it. But, maybe that's a better way to deal with
issues than to say we just want to look at something.

9 MR. ROSENTHAL: Well, apparently there's a 10 folklore among some, and I'm getting back, like the earlier folk were, that if you needed an instrument to know when to 11 take action it ought to have a full pedigree. But if you 12 needed that instrument to confirm that an automatic action 13 14 had taken place, then you accepted a different pedigree and 15 that sounds a rational discussion, but I don't know where it's written down. 16

Have you heard this sort of exposition orfolklore?

MR. THADANI: If I have, I guess I don't know in
what context, though.

21 MR. ROSENTHAL: That's okay. Can I change the 22 subject now?

23 MR. IBARRA: Just one question.

24 MR. ROSENTHAL: Okay.

25 MR. IBARRA: We had five UPS's that went down.



۲.

, . .

. . и .

Does it concern you that the distribution wasn't quite what it should have been? They didn't really need to loose all these things.

MR. THADANI: We'll wait for your report, but based on what I've heard, very much so. But we'll have to wait until -- you know -- all the details are in.

MR. ROSENTHAL: Were you involved with the
maintenance rule, the development of the maintenance rule?
MR. THADANI: No.

10MR. ROSENTHAL: Okay. We just saved ten minutes.11[Laughter.]

MR. CONTE: I think we covered most of the planned
-- these are reminders here --

MR. THADANI: Yeah. Sure. I understand.
MR. ROSENTHAL: Let me flip it the other way.
Okay? Before we let you go.

17 MR. THADANI: Okay.

25

MR. ROSENTHAL: And that is that, you know, we have a bunch of questions and we wanted to get your views as the division director. You know, somebody senior in the NRC. It's conceivable to us that we're not asking the right questions. Are you -- is there something, based on what you know, questions that we haven't posed? Or areas that you think you'd like to tell us about?

MR. THADANI: That's interest. I think you asked

• . . • • ۲ ۲ ۲ ۲ . .

P X

м

(

1 and pursued areas far beyond than I had thought about.

No. I can't really think of anything because when -- as I told you, it's almost uncanny when Tom had asked me this question, which is specifically what you're asking, I think, the same sort of question; what's the importance of this?

7 And I think you're saying exactly what my own 8 reaction was, that while it's extremely unpleasant for 9 operators to loose a fair amount of instrumentation, it is 10 extremely critical if that happens along with a transient. 11 To me that's the issue at hand. And I think what you're 12 doing is the right kind of inquiry.

How serious? How reliable should systems be? How redundant they should be? What kind of procedures they have in place and what's the role of diversity in this? Instrumentation, their -- I think, it seems to me you're asking almost exactly the kinds of things I would probably ask, if I gave it a lot of thought.

MR. ROSENTHAL: Well, I think that you're more creative than us and we just have three weeks to worry about it, that you haven't yet. I'd like to thank you for coming. MR. THADANI: You're welcome.

23 MR. ROSENTHAL: We can stop.

24 [Whereupon, at 5:45 p.m., the meeting was 25 adjourned.]

. τ * -.

REPORTER'S CERTIFICATE

This is to certify that the attached proceedings before the United States Nuclear Regulatory Commission

in the matter of:

NAME OF PROCEEDING: Ashok Thadani

DOCKET NUMBER:

PLACE OF PROCEEDING: Bethesda, Maryland

were held as herein appears, and that this is the original transcript thereof for the file of the United States Nuclear Regulatory Commission taken by me and thereafter reduced to typewriting by me or under the direction of the court reporting company, and that the transcript is a true and accurate record of the foregoing proceedings.

Mark Hundy

MARK HANDY Official Reporter Ann Riley & Associates, Ltd.



, .

۰ ۰

.

.



36

OFFICIAL TRANSCRIPT OF PROCEEDINGS

Agency:	U.S. Nuclear Regulatory Commission Incident Investigation Team
Title:	Interview of Charles E. Rossi (Closed)
Docket No.	
LOCATION:	Bethesda, Maryland
DATE:	Wednesday, September 4, 1991 PAGES: 1 -

48

ANN RILEY & ASSOCIATES, LTD. 1612 K St. N.W. Suite 300 Washington, D.C. 20006 (202) 293-3950

9305070251 91103i PDR ADOCK 05000410 S PDR

. **、** •

: •

.

.

· · · ·

ERRATA SHEET

ADDENDUM

ή**C**

\$ 3

Correction and Reason for Correction Page Line "PM" should be "PN" - spelling concertion 4 11____ 7 15 Replace -- wolly meeting had Bill Room - this peroiles mining mining unds 9 10 20ant 21 1mm unsthe nofely-relation mifica In atar man "Denny Spiels 11 16 Change and -- Y "Vam It 17 Repl wath 27____ 11 11 22 Replace 27____ with 41 19 Change "come -im 45 5 Change "Are" to "Our"-correct 47 9 Change "gr" le "te" " 47 12 Change "fa" to "on" 11 Date 10/3/9/ Signature Churles F Rom

۰. ۲

-A
		, 1
	1	UNITED STATES OF AMERICA
	2	NUCLEAR REGULATORY COMMISSION
	3	INCIDENT INVESTIGATION TEAM
	4	
	5	X
	6	In the Matter of: :
	7	INTERVIEW OF: :
4	8	Charles E. Rossi :
	9	(CLOSED) :
	10	··································
	11	Nuclear Regulatory Commission
	12	Interview Room
	13	Woodmont Building
	14	8120 Woodmont Ave.
	15	Bethesda, Maryland
	16	Wednesday, September 4, 1991
	17	
	18	The above-entitled matter commenced at 11:05
	19	o'clock a.m., when were present:
	20	
	21	On behalf of the Incident Investigation Team:
	22	WILLIAM VATTER, INPO
	23	JOHN KAUFFMAN, NRC, AEOD
	24	RICH CONTE, NRC, REGION I
	25	

we do the

.

i e

ુલ, ૪.૩

۲ · ·

ч И 1 М 4

* ¹ • 1 • •

.

•

[11:05 a.m.]

MR. KAUFFMAN: Good morning. It's September 4, 1991 at about 11:00 a.m. We're in Bethesda, Maryland at the Woodmont Building, conducting an interview of Ernie Rossi for the Nine Mile Point, Unit II Incident Investigation Team. My name is John Kauffman out of NRC Headquarters.

9 MR. CONTE: I'm Rich Conte, Region I. 10 Bill Vatter, from INPO. MR. VATTER: MR. ROSSI: Okay, I'm Ernie Rossi. I'm the 11 12 Director of the Division of Operational events assessment. Just for the record, Ernie is my nickname. My full name is 13 I've been Director of the Division of 14 Charles E. Rossi. 15 Operational Events Assessment for, I guess, a little over four years since the NRC reorganization in 1987. 16

Prior to that, for about a year, I worked in the Office of Nuclear Reactor Regulation in the Division that was responsible for Westinghouse plants. And from, I guess it was about December of '83 to January of 1986, I worked in the Office of I&E, and I was Chief of the Events -- I think it was called Events Analysis Branch in I&E.

Prior to that time, I worked in the Office of
Nuclear Reactor Regulation in the Instrumentation and
Controls Systems Branch. I must have worked there from

્લ ૧૦

1

2

••

.

.

.

.

about October of 1980 up until the end of 1983 when I went
 to I&E.

15

In the Instrumentation and Controls Systems Branch, I started as a Senior Reviewer, and I was then a Section Leader for most of the time that I was there. Prior to coming to the NRC, I worked at the Department of Energy for about three years on laser fusion and prior to that, I worked at Westinghouse Electric in their commercial reactor organizations and I was at Westinghouse from 1966 to 1977.

I was in the Navy from 1958 to 1962, and I worked with Admiral Rickover's group in Washington, D.C. during that time. So, do you have any other questions?

13 MR. KAUFFMAN: I think that's enough. Okay. I'm going to give you a listing of some topics, and I'm going to 14 ask you for your involvement. Probably the latter two, 15 16 there will be a little more detail on, but let me just give them to you. One is the event from August 13th on Nine Mile 17 Two where they declared the site emergency of which we're 18 investigating. 19

MR. ROSSI: Okay, do you want me to tell you now, what I can remember. I mean, I'll have to tell you what I can remember, which --

23 MR. KAUFFMAN: The other topic is licensing of 24 Nine Mile II. The other one is Bulletin 79-27 on the loss 25 of non-nuclear instrumentation and power supplies. The

1: ۰. ۲

. p.

•

.

1 other one is Generic Letter 83-28 on the Salem ATWS.

Okay, so let's start off with your involvement
with the event of August 13th.

MR. ROSSI: My best remembrance of this was that I was -- I am the Emergency Officer, but only during the daytime, at least during that time period. Right now, I'm Emergency Officer day and night, because this is my week to be the nighttime Emergency Officer. But at that time, I was Emergency Officer only during the day.

10 The event was first called into the NRC at -- and 11 I'm referring now to the PM issued on August 22nd, which 12 says that the first call to the NRC would have been about --13 let's see if I can find this -- about 6:12 in the morning. 14 So, I was not contacted as Emergency Officer. The nighttime 15 Emergency Officer was contacted.

I found out about the site area emergency probably around 8:00, I think. My involvement then was, I did not go to the Operations Center. By that time, I guess, they were in the site area emergency. I think there were some people in the Operations Center, and I listened to the -- there must have been a Commissioner's Assistants' briefing at some point that morning, which I believe I listened to.

Then I had periodic but not too frequent contact throughout the day to just follow the event until I went home that night. So, that was pretty much my involvement.

, · · · * •

,

1 The decision on sending people to the Operations Center, I 2 guess, had been made before I got involved. Now, I may have 3 been involved in deciding some people that went in there. I 4 don't really remember. I get a lot of telephone calls on 5 events, so this one was a --

6 MR. KAUFFMAN: For the record, who was the 7 Emergency Officer?

8 MR. ROSSI: I think it was Cecil Thomas. I think 9 so, but I would not be absolutely sure of even that, but I 10 believe it was.

11

25

MR. KAUFFMAN: Okay.

MR. ROSSI: Now, I was also involved afterwards. There were discussions about having an augmented inspection team which I would have been a part of, and there were some discussions on the need for an IIT, which I would have had some involvement in.

MR. KAUFFMAN: Did you have any specificrecommendations on AIT versus and IIT?

MR. ROSSI: Well, I certainly agreed with both decisions. Originally, I guess I thought that an AIT was probably sufficient, and I was not too involved in the IIT, and probably, had I been asked for a recommendation at the time, I would have felt that the AIT, for this particular event, would be sufficient.

However, because of the possible generic aspects

, ,

.

4

.

· · · · · · ·

N

of it, I think an IIT was fully appropriate, but I was not 1 very involved in the decision to go from an AIT to an IIT. 2 And the decision to go to an AIT, I think I was somewhat 3 4 involved in, but these kinds of decisions, there are a lot of people that are involved, and they eventually get made by 5 Regional Administrator and so forth, so I had some 6 involvement in discussions, but not -- I would not have said 7 I was a key player in the decision to go to an IIT. 8

, ۹

9 I probably played a greater role in the AIT 10 portion, but it's a little hard for me to remember at this 11 point in time, exactly how involved I was.

MR. KAUFFMAN: Is it fair to say that you really weren't an active responder -- you were an Emergency Officer during the day, but you -- other people were handling the Nine Mile II event?

MR. ROSSI: I had, yes, kind of peripheral involvement. I had to know what was going on throughout the day, and I would have had some discussions about whether people needed to stay in the Operations Center at the end of the work day and that kind of thing, but that's kind of it.

21 MR. KAUFFMAN: What's the direction of your office 22 right now with respect to the review of this event? Any, 23 or are you waiting for the IIT results?

24 MR. ROSSI: As far as I know, we're waiting for 25 the IIT results, however, between 8:00 and 10:00 this

r r,

r

. , , .

• •

morning, I attended the meeting with the licensee and your team director, Jack Rosenthal, was there, and it was a very large meeting and the licensee was making a presentation on what they thought the cause of the loss of the uninterruptable power supplies were, the fixes they had made and why they believed they were basically ready to start up.

So, I was involved in that meeting this morning.
Other than that, I've had, I guess, not too much involvement
at all.

10

19

MR. KAUFFMAN: Okay.

MR. ROSSI: I probably was more involved this morning because I'm acting for my boss, Bill Russell, who's out of town, so I went to the meeting primarily for that reason. There were a number of people that worked for me at the meeting, so I may or may not have gone to the -- been in town.

MR. KAUFFMAN: Okay. The licensing of Nine MileII, any involvement?

MR. ROSSI: I can't remember any.

20 MR. KAUFFMAN: This would have been around 1986 or 21 '87.

22 MR. ROSSI: Okay, it's unlikely that I would have 23 been involved in that timeframe, because if it was '86 and 24 '87, I was working on -- primarily on Westinghouse plants in 25 '86. This is a BWR, and in '87, I would have gone to my

. .

•

. ž

· .

current position and that would not have had too much to do
 with Nine Mile or licensing of anything. Tech specs, maybe;
 the tech specs for Nine Mile might have been done when I was
 in my current position, but I don't remember any significant
 involvement in the licensing of Nine Mile.

6 That doesn't mean that I might not have some that 7 I've forgotten.

8

MR. CONTE: Okay.

9 Real briefly, you involvement in the Bulletin 79-10 27 and the Generic Letter 83-28, we have some specific 11 questions on that.

MR. ROSSI: 79-27, just from the date of it, must have been issued before I came to the NRC. I came in like -I believe it was October of 1980, and I don't think I was involved in the writing of it.

I think, when I came, as I recall, I worked in the Instrumentation and Control Systems Branch. I may have supervised some of the reviews of responses to it, although I can't remember. I can't really remember anything specific.

I do remember having discussions of bulletin responses and how to close it out and that kind of stuff, but the specifics, that was a long time ago.

24 MR. CONTE: Okay.

25 How about the Generic Letter, Salem ATWS, 83-28?

. . . . ¥ .

Ľ

MR. ROSSI: Generic Letter 83-28, I was pretty 1 2 involved in that, because that event occurred, and they had a task team that was, as I recall, directed by Roger Madsen, 3 and I was a member of that task team, and so, we went 4 5 through and looked at all of the problems with circuit breakers, and I think there was a -- I think there was a 6 NUREG probably written on that whole thing, and I would have 7 been a significant participant in all of that. 8

9

15

MR. CONTE: Okay.

MR. ROSSI: Writing of the NUREG -- I think it was ANUREG. I can't remember. I'd have to look. And I believe the generic letter, then, was written as a result of the NUREG, and I would have been a significant participant in all of that.

MR. CONTE: Okay.

We have some specific questions on that. We'll deal with them a little later.

MR. ROSSI: Do you have the letter here? Because you know, I'm going to have great difficulty remembering what's in either the bulletin or the letter. I don't know whether you have it. I'll do my best to answer your questions.

MR. CONTE: I don't have it specifically here.
Maybe we can break and get it if we need it.
MR. ROSSI: Okay. We may not need it.

•

ι.

.

· · ·

. .

•

1 MR. CONTE: I'll try to summarize for you what the 2 issue is, and then I'll ask the question.

3

MR. ROSSI: Okay. Fine.

MR. CONTE: Okay. Shortly after the accident at TMI 2, the staff started to encourage licensees to classify equipment in this broader sense of important to safety versus safety-related and versus non-safety-related.

8 What has been your involvement in that area? 9 MR. ROSSI: Okay. I was pretty involved in some 10 of that during the licensing of Shoreham.

There was a hearing at Shoreham that dwelled for one summer, pretty much, on that issue, and I was one of the people from the NRC staff that testified during the Shoreham hearing on that issue, and I'm sure the transcripts of those hearings are available.

16 MR. CONTE: Do you know what the bottom line from 17 the Shoreham hearing was with regard to safety?

MR. ROSSI: Well, it may have changed after thehearing.

As I recall, the crux of my involvement was that the reclassified stuff was safety-related, and the safetyrelated stuff was that equipment that was essential for following the events in Chapter 15 and accidents, keeping the plant safe, and that was the equipment that got the most attention from design and quality assurance standpoint, and it was basically that -- that equipment that was needed to 1 2 mitigate an accident, and there was a very specific definition of the functions that that equipment had to 3 4 perform, which I think was taken from one of the regulations, probably Part 100, and generally, that 5 equipment had to be seismically gualified, and then, at that 6 7 time, as I recall, at least my position was that there was other stuff that was important to safety, and its importance 8 to safety varied depending on what its functions were and 9 that, although it wasn't safety-related, that it did have to 10 have appropriate QA, but it was not the same as what you'd 11 have for safety-related stuff, and let's see, as I recall, 12 the Shoreham hearing dwelled for a whole summer on that, and 13 I probably testified as part of a panel, with -- let's see, 14 Jim Conran, I believe, was a member, and Ashok Thadani was 15 there for a while, and Denny Spees was there. 16

I don't remember the others, but I, you know -MR. CONTE: So, would you characterize that the
staff was behind the licensee --

20 MR. ROSSI: Yes.

10

21 MR. CONTE: -- as a proponent of this concept of 22 having the --

23 MR. ROSSI: As I recall, the Intervenors felt that 24 the QA should apply to a much broader set of equipment than 25 what the staff did.

د

۵

,

So, in that sense, the staff was behind the licensee, but my recollection is that the licensee -- I think we had a lot of difficulty getting the licensee to agree that there was a set of equipment that was important to safety that the NRC had an involvement in and that they ought to be doing something with.

So, my recollection -- and again, this was quite some time ago; this would have been in probably 1982 or '3, I guess -- that we were sort of between the licensee and the Intervenors, that we had arguments with the licensee over whether this stuff -- what they should be doing with it and what they should know about it and --

MR. CONTE: Did a definition for "important to safety" come out of that hearing, from the staff's point of view?

16 MR. ROSSI: I can't remember that, you know, 17 without checking the transcript. I'm sure the transcripts 18 are available, and you can look and see.

19

25

. 0

MR. CONTE: Okay.

20 MR. ROSSI: I would have classed annunciators as 21 important to safety, but there is another problem.

In going back eight years and trying to remember what my opinions were then -- they probably may have changed between now and then.

Today, I would class it -- I would say

.

• • •

·

1 annunciators are important to safety, but I don't know -- as 2 far as I know, we don't have any definitive requirements for 3 how they ought to be designed, but I don't know whether that 4 answers your question or not.

5 MR. CONTE: While we're on the topic of the 6 annunciators, how about their power supplies? Should they 7 be safety-grade?

8 MR. ROSSI: Well, if the annunciators are 9 important to safety, the power supplies wouldn't be required 10 to be safety-related either.

My understanding of our consistent position with respect to annunciators is that they aren't required to be safety-related, and if they are not required to be safetyrelated, they are not required to be redundant, they are not required to be seismically qualified, and they are not required to be on safety-related power supplies.

I mean that's my understanding of our current position, and I think that's pretty much been the position that I remember over the years, including the time when I worked at Westinghouse.

21 MR. CONTE: We have a list of parameters and 22 instrumentation that we'd like to get your opinion on, that 23 very thing, but let me just talk about the broader issue of 24 "important to safety."

25

What is your understanding of the staff's current

: 15 . \$ ĸ . м

.

·

1 view of "important to safety," in distinction to "safety
2 related," at this point in time?

MR. ROSSI: Well, my understanding is that we have safety-related equipment. It's pretty much the same as what it was at the time of the Shoreham licensing.

6 We have safety-related equipment that gets special 7 consideration and design requirements and QA and that kind 8 of thing in our reviews.

9 There's other equipment that we do require plants 10 to have, like the safety parameter display system.

I don't believe all of the Reg. Guide 197 stuff is
safety-related. My recollection is that it's not.

And we do have certain design requirements for a lot of this kind of stuff, but it falls short of safetyrelated, and I don't know whether we're currently calling that stuff or classing it as important to safety.

17 It's being treated as important to safety because, 18 you know, we have written down things that people are 19 supposed to do with respect to that stuff, I believe, in 20 reg. guides and standard review plans, and so, by my -- in 21 my mind, it would be treated as important to safety but not 22 safety-related.

23 MR. CONTE: So, there is a lot of equipment out 24 there that is getting some additional controls, although 25 they are not safety-related.

, · • ·

1 MR. ROSSI: Right. They're getting some additional 2 MR. CONTE: 3 controls. 4 MR. ROSSI: That's right. But is it our understanding that, at 5 MR. CONTE: this point, you can't locate a staff definition of 6 7 "important to safety" which to give licensees to say this is 8 equipment that is supposed to be in that gray area classification, if you will? 9 10 I think that is correct, but I'm MR. ROSSI: 11 probably not a good person to ask what our current situation 12 is. Who do you think in the NRC would be a 13 MR. CONTE: good person to ask? 14 15 I think what you need to do is --MR. ROSSI: 16 you're talking to the right people and see if any of them 17 believe that they are sure of what our current position is. 18 You might want to talk with people in the Quality 19 Assurance Branch that work with Jack Roe. They may be able to shed some light on it. 20 21 As I recall on "important to safety," it wasn't 22 that we were going to have a list. 23 It was more that there were varying degrees of 24 "important to safety," and there were many, many things in 25 the plant -- almost everything in the plant has some

a r v

· · • .

, 8 .

÷

importance to safety, and it was, as I recall, left not too
well-defined on purpose, because what you wanted to do was
to have it graded, so that the more important stuff you had
more requirements for than the less-important stuff, and
it's been a long while since I picked up Reg. Guide 197 and
looked at it, but I think Reg. Guide 197 was kind of written
that way.

8 I think there were varying degrees, levels of 9 importance of the stuff, and I believe there were written 10 down things about what you did, depending on how important 11 it was.

MR. CONTE: A couple of years ago apparently the staff -- I know I got the word in the region -- that we were discouraged from using the term "important to safety" and applying it to --

MR. ROSSI: I think you are correct. I think That's the case because I believe there were some efforts with the Commission at one point in time to sort of more formally recognize this stuff and I am not sure the Commission agreed with the Staff and because of that I think what you say is correct.

That's why I am not sure what our position is today, but the fact of the matter is that we do look at many things in the plant, like almost everything, and we do look at it in more detail depending on how important we feel it

• ٠ •

is to safety, so inspectors I think look at almost
 everything in the plant.

They look at some things that more carefully and more prescriptively than they do others and so we're generally following the concept of important to safety as I understood it at the time of the Shoreham hearing.

7 It's just -- and it may be that we have sort of 8 specifically decided to leave it graded because we didn't 9 want to have a set of requirements for it. The set of 10 requirements depends on how important it is to safety and 11 there was judgment involved in that.

MR. CONTE: So you would characterize the accounts of importance to safety being alive and well and being handled on a case by case basis?

15MR. ROSSI: That's probably it, yes.16MR. CONTE: Agency-wide.

MR. ROSSI: Alive and well, at least -- I don't know. Alive and well might be too strong. It probably could be better handled perhaps in terms of written down, but again I am not -- it is not an area that I am very much involved in right now.

You may want to talk to the QA people or the maintenance rule people also because I think they may have gotten involved in this with the maintenance rule in what's done for the balance of plant, and again I am not an expert .

. . .

. 2

κ.7. .

on the maintenance rule but I think it covers a lot more
 than just safety-related stuff, so that's another
 application of the concept even though we may not call it
 important to safety.

5 I would have to say that if it is covered by the 6 maintenance rule in the way I think it probably is, then 7 it's probably alive and well.

8 MR. CONTE: I'm going to go into generic 9 communications.

10Let me ask my colleagues here if they have any11questions about important to safety, safety-related?

MR. ROSSI: Generic letter 83-28 -- I know the definition of safety-related I believe was given in there and some things were limited to safety-related.

You have probably looked at that generic letter much more recently than I have but am I not correct that that is the way it was --

MR. CONTE: Yes. Safety-related was given and it's fair to say that licensees were encourages but not required, if you call a generic letter a requirement -- the word "should" was used for them to incorporate the broader classification "important to safety."

23 MR. ROSSI: We may have even used the definition 24 in there or written some words in there, didn't we? 25 MR. CONTE: No.

. r. ¢ ,

· · ·
MR. ROSSI: Not a definition but it was --

2 MR. CONTE: The reference is to the GDC-1, the 3 General Design Criteria.

MR. ROSSI: I think at that time that that letter was probably written more along the lines of the thinking at the time of the Shoreham hearing.

7 I think the other thing you have to recognize, 8 which I'm sure you have already recognized by now, is that 9 there is probably a moderate amount of disagreement amongst 10 people on the staff of what should be done with important to 11 safety and there may even be some disagreements on how we 12 have done it in the past and how we are supposed to be doing 13 it today.

MR. CONTE: That everybody's got their ownopinions.

16 MR. ROSSI: There may be a number of opinions on 17 that.

MR. CONTE: I'm going to revisit that generic letter but let me talk generally about in the licensing of the NTOLS -- I guess Nine Mile Two was an NTOL in the mid-'80s, post-TMI plant that was getting its license. How is the handling of generic communications such as like this Bulletin 79-27 or for example 83-28, all predated that licensing.

25

1

How was that done?

•

MR. ROSSI: I think in some cases and again, you know, I am not absolutely sure of this, but I believe that there were probably questions back to the licensee as to whether they had looked at these bulletins and generic letters and whether they had addressed the issues in them.

6 Some of them they may have looked at in much more 7 detail, like generic letter 83-28 might have been looked at 8 in more detail but I think in some cases that there were 9 probably RAIs, requests for additional information, that may 10 have asked them to address bulletins and generic letters.

MR. CONTE: So you think there was some generic -general correspondence from these --

13 MR. ROSSI:

14

MR. CONTE: -- from NRC?

15 MR. ROSSI: But again, you know, this was a long 16 time ago.

Probably.

MR. CONTE: Okay. With respect to 79-27, and I am going to have to test your memory here because you said you were not that familiar with it, that bulletin addressed this loss of non-nuclear instrumentation and basically asked for kind of a failure mode's effects analysis on various pieces of equipment, power supplies and what have you.

23 MR. ROSSI: I think it said something like be sure 24 that you could bring the plant to a safe shutdown condition 25 if you lost certain power supplies.

. • . * n .

ĩ

It was cold shutdown specifically? 1 MR. CONTE: Cold shutdown, if you lost certain --2 MR. ROSSI: MR. CONTE: Certain instruments --3 4 MR. ROSSI: -- certain power supplies. No one counted on the loss of five 5 MR. CONTE: uninterruptable power supplies? 6

7 MR. ROSSI: Well, it was probably worded in terms 8 of one instrument bus or something like that so it might 9 have been a little fuzzy even on what that meant.

MR. CONTE: There was also an item there to check and to also consider the emergency procedures in that review and what emergency procedure was used, what kind of equipment, instrumentation, in order to achieve the cold shutdown and we're still looking at that, okay?

15 It's my understanding that the B&W plants, this 16 event resulted from -- by the way, that bulletin resulted 17 from Oconee and an incident at TMI-2 that was documented in 18 the accident investigation with the loss of instrumentation 19 in the control room.

Because of my personal involvement in TMI, I remember I believe it was an order or confirmatory action letters were issued to the B&W plants to do training on that bulletin, to train the operators on such things as loss of annunciators, loss of indicators.

Do you have any recollection as to why the B&W

*

1 plants were singled out versus any of the other plants?

2

MR. ROSSI: I can give you a hypothesis.

I think in that time frame because of the TMI 3 event, B&W generally got a lot more attention than other 4 plants and there has always been a staff feeling that 5 because of the way the B&W control system is designed, the 6 7 integrated control system, that it is much more important to running a B&W plant than the control systems on the other 8 plants, and so B&W plants have generally gotten more careful 9 10 scrutiny in these areas than the others.

The reason I guess that B&W plants are that way is 11 12 that they have once-through steam generators and they tend to respond much more quickly to transients. They have less 13 heat capacity in the steam generators, and for all these 14 15 reasons the control system is much more integrated and interactive than the control systems on, say, Westinghouse 16 and CE plants and then also because of TMI they tended to 17 18 get more attention and then the next event that got them more attention was Davis-Besse, which was again a B&W plant. 19

MR. CONTE: Is there a source that works for the NRC -- you were speculating, at this point, as to why that happened. But do you know of any sources that authored that bulletin or was involved in that decision?

24 MR. ROSSI: The bulletin must give the names of 25 the authors.

• .

.

MR. CONTE: That's true.

2 MR. ROSSI: I would think it would. I'm trying to 3 think who else was there. Jack Rosenthal, himself, may have 4 been around at that time. He was in the Instrumentation and 5 Control Systems Branch, as a matter of fact, he worked for 6 me for a while there. So, he was involved in some of these 7 same things.

8

12

1

MR. CONTE: Apparently --

9 MR. ROSSI: Other people that were there were 10 Faust Rosa, we haven't talked to him. Tom Dunning, I think 11 was there. He was a section leader in the I&C Branch.

MR. CONTE: Okay.

MR. ROSSI: Bill Morris was there at that time. He's in research now, Rosenthal. Marty Virgilio was there. Rick Kendall, who's out in DOE was there. All these people would have had some involvement. Which one -- I don't know exactly who wrote that bulletin.

MR. CONTE: All right. We have a general question on the bulletin versus the information notice and the decision process on what governs whether for any event it becomes a bulletin versus an information notice.

22

MR. ROSSI: Okay.

23 MR. CONTE: And, in particular, Frank Ashe will 24 report on loss of uninterruptable power supplies. 25 Apparently, it became an information notice. And the

۰. ۴ b * .

*

.

question -- the broader question is how does that decision making process occur in your organization, versus AEOD's organization. And the other question is what was the basis for Frank's report on the loss of uninterruptable power supplies being in the information that was --

I don't remember why that was an MR. ROSSI: 6 7 information notice, rather than a bulletin. Generally, well, obviously, you must know that information notices go 8 out and the presumption is that if we provide the 9 10 information to the licensees in an information notice, that they will then review them, as part of their overall review 11 12 of operating experience, which they're required to do an overall review of operating experience, but an information 13 They will review it, they will decide what things 14 notice. in it are applicable to their plant, and they will take 15 appropriate action to fix the problems that they feel are 16 applicable to their plant. And, if we then go out and 17 18 they've had an event that should have been very specifically 19 prevented by addressing an information notice, that's considered in the enforcement. 20

Now, in some cases, I mean you have to talk about whether it's very specifically addressed in the information notice. If it's an information notice that says we've had a lot of problems with uninterruptable power supplies, and you need to pay more attention to maintenance and quality

. . ,

> , ,

assurance and design requirements and all that, that's not too specific in my mind. So, there you would raise -heighten their level of concern about uninterruptable power supplies or whatever else it is. But it's not a specific thing.

If you go out with an information notice that 6 7 says, in vendor X's equipment model number 2380, they have a 8 defect in the washer, because this washer was made to the wrong material, and therefore, most licensees are replacing 9 it, that's very specific. And if you find that a licensee 10 later has a problem because he didn't replace the washer, I 11 12 think you can come down pretty hard on them. But these more 13 general kinds of things, they heighten the licensee's But, you know, they're nonprescriptive by intent. 14 concern.

Now, usually we start out by considering that 15 something should be an information notice. And the decision 16 to go to a bulletin or a generic letter is made because we 17 feel that the problem is so safety-significant that we need 18 19 to request specific actions and we need a response back from the licensee that he did indeed do something in response to 20 21 the bulletin. So, generally, we probably would start, unless it's an obviously very significant issue, from the 22 23 start, we would start with the information notice route, and then go to a bulletin or generic letter if it's decided that 24 it's very safety-significant. I don't --25

ı

۰. ۲

t

.

.

MR. CONTE: For the record, which office issues the bulletins?

MR. ROSSI: I -- I personally am responsible for 3 4 signing all bulletins and putting them together and making decisions as to whether we have bulletins or information 5 I sign all information notices. I can --6 notices. 7 obviously all generic letters come through our division. 8 I'm somewhat less involved in generic letters because But any 9 they're prepared in a lot of different places. information notice or bulletin, I'm very involved in. 10

MR. CONTE: For the record, could you distinguish the bulletin from the generic letter? They both solicit responses?

MR. ROSSI: Yes. There's not a lot of difference, in practice. They both solicit responses and they both request -- generally request actions, although sometimes we can send out generic letters that just provide information.

Generic letters generally are used for more programmatic types of things. Bulletins are generally used for narrower things. But the division is pretty fuzzy and, in actual fact, if it request actions that requires a response, from the licensee's standpoint, there probably isn't any difference.

And I think the reason that the two exist is more from the past history of the NRC that -- prior to 1987

3,

•

-٣

•

• . · ·

t

1 Inspection and Enforcement Office put out the bulletins, and 2 NRR put out the generic letters. And then when we had the 3 reorganization and everything came together, we kept the two 4 things. And now what we generally do is generic letters are 5 used for more programmatic kind of things, and bulletins for 6 narrower ones.

But, my personal opinion is that there is no difference between a generic letter that requests actions of a licensee and requires a response from a bulletin that requests actions and requires a response. I think the licensee has got to go the same thing, whether it's called a generic letter or a bulletin.

MR. CONTE: What would be the process of getting all generic communications associated with losses of inverters or uninterruptable power supplies?

16 MR. ROSSI: We have a generic communications index, and you can talk to -- which has some key-word search 17 capability. What you should do is contact Carl Berlinger in 18 my division, and he can put you on to somebody that can show 19 20 you how to use that. But it's got some search capability. 21 And you'll have to use the right key words. I have not personally done searches because other people do them or me, 22 but I think you can talk to him. He can help you do that. 23

24 MR. CONTE: In the interest of time, I may ask him 25 to do that officially, as part of the IIT. Because we're

. ۰ • • ,

1

٩

, · ·

τ

~5

.

1 trying to get --

2 MR. ROSSI: Make sure that when you do it -- you ought to talk with him --3 4 MR. CONTE: Okay. MR. ROSSI: -- before you do it so that you phrase 5 your request in the right way. Because you don't want to do б a key-word search that's -- you've either got too many key 7 8 words or not enough. I mean, you know, you've got to pick 9 the right key words or you won't get everything you want, or 10 you'll get too much to be of use. MR. CONTE: And he'll be able to produce 11 12 information notices, circulars --13 MR. ROSSI: I believe he can --MR. CONTE: -- bulletins? 14 I think he's got bulletins, 15 MR. ROSSI: information notices, circulars and generic letters, I 16 17 believe, in that. MR. CONTE: Okay. Good. 18 All right. Let's turn our --19 20 MR. ROSSI: At least over some date span. 21 MR. CONTE: Let me turn to my colleagues again. 22 I'm getting ready to do on with the generic letter on the 23 same of ATWS. Questions on the bulletin and generic communications in general? 24 25 [No response.]

•

Okay. Hearing none, generic letter 1 MR. CONTE: You said you were very involved. I guess the first 2 8328. question is -- let me make a comment about the generic 3 letter. It seems very weak in asking licensees to address 4 5 this issue of importance of safety, back on that concept again, because of the words I quoted to you, it said that 6 the three main -- the four main issues of the generic letter 7 was the post-trip review, equipment classification, the 8 post-maintenance testing and reactor trip reliability. And 9 10 this team is focusing in on the hardware aspects of the post-trip review. As you must have heard right now, the 11 process computer went down. SPDS went down and a lot of 12 13 information could not be recovered on that trip.

The other thing that we're looking at is equipment classification. Once again, the Generic Letter is very heavy in the reactor trip breakers and any reactor trip equipment, and also the vendor interface on safety-related equipment.

Then there's a one-line item at the end of this list of the ought to -- recommending to licensees that you ought to consider the broader classification. My comment is, it seems very weakish, and we really didn't believe in it.

24 MR. ROSSI: Well, it's very weak in terms of 25 things that are not reasonably closely related to the Salem

.

د. ۲

, ,

1 ATWS. So, the Salem ATWS event occurred and there was this 2 task team that looked at all the generic implications and 3 I'm sure we could have had many, many more generic things 4 that we told licensees to do, but in the process of writing 5 the generic letter and its review by management and its 6 approval by the CRGR, the decision was made to make it 7 reasonably narrow, but not too narrow.

8 That was a judgment thing. I'm sure that there 9 was concern that staff members would use the Salem event to 10 bring in new requirements that could be related to it, but 11 that it would be very costly and maybe not cost effective 12 from the standpoint of how much safety you get for the 13 amount of money that's spent.

I'm sure that on the post-trip review, that there 14 would have been a conscious decision about whether that 15 equipment needed to be safety-related or not and it was the 16 -- the decision was made as, you know, what you see was what 17 was there, and I'm sure it was probably considered. 18 The view is that the most important stuff in the plant is the 19 stuff that has to be there to mitigate an event or an 20 The post-trip review is not there to mitigate an 21 accident. accident; it's there to find out afterwards what happened, 22 23 and finding out what happened is not as important as controlling what happens. 24

25

I mean, that's probably the best way to put it. I

, • , , * .

1 mean, mitigating the accident has the highest priority, and 2 after the fact, analysis of what happened is not as 3 important to public health and safety. And so, the way the 4 post-trip reviews are written reflect that.

5 MR. KAUFFMAN: What in the Salem event gave you 6 impetus to bring in this important to safety concept? 7 Wasn't it all that trip breakers were safety related?

8 MR. ROSSI: I think it was all brought in at the 9 time because it was an issue that we had controversy with 10 the industry on, and that we wanted to further state our 11 position officially in the Generic Letter on the existence 12 of this kind of equipment. That's my recollection of what 13 we did.

So, it was intended to express a philosophy rather 14 than any prescriptive requests or requirements. I'm at a 15 little bit of a handicap because I don't remember exactly 16 I think 17 what we said about important to safety in there. there were some words that recognized that it existed, and 18 it sort of gave the philosophy and it gave an official 19 status to the philosophy, but it didn't give anything 20 21 prescriptive.

MR. KAUFFMÁN: Let me give you an example. I just this morning got the series of responses on this Generic Letter.

MR. ROSSI: 83-28?

25

• .

196.

1

.

MR. KAUFFMAN: Yes, for Nine Mile II. Case in 1 point, when you focus in on the trail on this particular 2 issue on the broader classification, the utility's initial 3 4 response was basically accepted by the staff with no further action which was essentially, we're working with a utility, 5 a safety classification group on this issue and a very б strong statement from the utility that there really isn't 7 anything that's not classified. Anything that's important 8 is classified safety-related. 9

10 , MR. ROSSI: That was the position of many 11 utilities at that time. So, they would have taken the 12 position that if it's not required to mitigate an accident, 13 it's not safety related, and if it's not required to 14 mitigate an accident, it's of less importance.

MR. KAUFFMAN: So what did the staff do with that -- I mean, with these responses? How was the acceptance or non-acceptance of this controlled?

I think, since we did not have any 18 MR. ROSSI: specific requirements in this area, but that whatever was 19 done on the non-safety related stuff was pretty much left to 20 the judgment of the licensees. However, the philosophy was 21 22 there that if you have problems caused by this important to safety stuff that's not safety related, the NRC is going to 23 -- has every right and obligation to get involved and do 24 25 whatever inspections are necessary, and if we feel we need



ĥ

•

1 **t**1.

ø 、 ·

,

to establish requirements in the area -- and pretty much
 what's happening on Nine Mile now is that.

I mean, the basic problem that they had was in the non-safety related stuff, and we're looking at it very, very carefully because we recognize that even though it's nonsafety related, that it created a significant problem for the plant and here we are to look at it.

MR. KAUFFMAN: One of the problems in this event 8 was that the operators, in using EOPs, were kind of in a do-9 loop, if you will. They couldn't get out of the ATWS 10 procedure because of a condition on rod position indication. 11 12 And, low and behold, rod position indication is powered, not only the displays in the control room, but the read switches 13 14 themselves, are powered from these uninterruptable power 15 supplies.

MR. ROSSI: Non-safety related. Position
indication is non-safety related.

18 MR. KAUFFMAN: Right, and that's kind of 19 consistent with the categorization in Reg Guide 197 on rod 20 position. It's not listed as a Cat-A or Type-A variable, 21 full pedigree importance. Any thoughts on that?

22 MR. ROSSI: Well, I mean, it comes back to the 23 fact that the rod control systems on all these plants are 24 designed where the safety function is to scram the rods, and 25 the design basis is that when you scram the rods, all the

•

در ه ...

•

.

.

•

rods with the exception of one, will go in, and you do all
 of the analyses that way.

So, given the design bases that scramming the 3 rods, you will assume the design of the plant, that all but 4 one of the rods goes in, and the worst rod sticks out. 5 Then you don't need rod position indication. Rod position 6 It's not 7 indication is not required to get the rods in. required to mitigate the accident; it's required to verify, 8 after the fact, that the rods went in. 9

So, rod position indication is of less importance than the stuff that's required to get the rods in. I mean, that's the philosophy.

MR. KAUFFMAN: I don't want to put words in your mouth, but let me say -- let me ask you this: would you say that there is -- is there a safety function for the operator to verify the proper completion of the design for any --

MR. ROSSI: I would say there is a safety function for him to do that, yes, but whether it's as important to design the equipment to high standards for just verifying that the rods are in, as for making sure they go in in the first place, I have to say that the most important thing is to make sure the rods go in.

That's the philosophy. Now, as to what is and isn't used in the EOPs, I believe -- you know, I've not been involved much in the EOPs, but I think the EOPs are sort of

· . · , , ,

۲. ۲.

1

•

.

written at various levels. They should draw the operator's
 attention to all the equipment that might be there, and be
 written in a way so that if a lot of that stuff has failed,
 they can go to other levels to do whatever they have to do.

5 I think, on Nine Mile, that they were able to -- I 6 believe that they were able to verify that the power was 7 down, probably from a number of different ways. I mean, 8 they must have known that the turbine had tripped. They 9 must have known the power level, so they had other, diverse 10 ways of figuring out how to verify plant shutdown.

MR. CONTE: Okay. If these indicators -- once again, I mentioned having a need to clarify that these indicators and parameters are not needed for the safety function; in other words, to initiate an ECCS or to initiate a scram.

They are for verifying the completion of thosesafety functions.

Would you say that it's fair game than any instrumentation parameter that fits that definition would be in this "important to safety" area?

21 MR. ROSSI: It's clearly in the -- by my 22 understanding of what I would mean by "important to safety," 23 it's clearly important to safety but not safety-related.

24 MR. CONTE: When you say "not safety-related," you 25 don't have to have the full pedigree design.

. *,¥*

r , • X

, **,** , .

.

· • ۰ •

MR. ROSSI: It doesn't have to be redundant, doesn't have to be on Class 1E power, doesn't have to be seismically qualified, that kind of stuff.

Now, the way things are today, the important to
safety things are not further subdivided. One could
conceivably have more specific requirements for things like
rod position.

I mean one could require some redundancy in the rod position, some redundancy in the power supplies, and that kind of thing, but to my knowledge, I don't think we do that at all today.

12

MR. CONTE: Okay.

MR. ROSSI: Whether it's necessary or not, you
know, I suspect that it's not necessary.

MR. CONTE: You indicated you are not that familiar with EOPs. Can you answer the question, does the staff have a position on the relationship of the EOPs being able to be implemented without safety-related equipment?

19MR. ROSSI: I don't know the position on that. I20will give you my opinion on what the EOPs ought to do.

21 MR. CONTE: What is that?

22 MR. ROSSI: I think the EOPs ought to allow you to 23 use anything in the plant, but they ought to make sure that 24 you know what stuff is safety-related, because the safety-25 related stuff is redundant and so forth, but you ought to

-, ₹ ¹ ¢ • •

2

.

.

.

.
make use of anything that's there, whether it's safety-1 related or not, and so, it would be appropriate, in my mind, 2 to use non-safety-related stuff, but you've got to use it in 3 a way so that it gives you reasonable guidance of what you 4 do if that stuff fails, and I think the EOPs, I believe, are 5 even written so that if the safety-related stuff fails, you 6 go to another level of looking at whether safety functions 7 8 are being accomplished or not.

9 And I would assume -- again, I'm not an expert on 10 EOP, so I'm giving you some mixtures of opinion and what I 11 really know -- that the EOPs would give you various 12 alternative things to look at to be sure the reactor is shut 13 down.

I mean you can look at rod positions to see that the rods are in. You can look at the power level, measurements in the core, from all the various ranges of power measurements.

You can look at what's happening to pressure level and temperature in the reactor vessel, whether the turbines trip, whether you've got steam flow going out steam bypass valves.

There are many ways that you can tell, even with a lot of failures, whether the reactor is shut down. You've got lots of different things to look at.

25 'MR. CONTE: Once again, going back to your

- P

. • •

--

.

philosophy that you espoused previously, if the parameter is causing a trip, safety-grade, if it's used to verify the reactor shutdown, it will have some additional measures on it, as reflected in the "important to safety" concept.

5 MR. ROSSI: Yes. And some may be so important 6 that you need it for -- if it's absolutely required for 7 operator actions in the post-accident followup, if it's 8 required, there isn't any choice but to have it, then it 9 ought to be even safety-related.

10

MR. CONTE: Okay.

MR. ROSSI: And you know, you have to make judgments on where you draw the line. It's a little fuzzy. MR. CONTE: From your vantage point, are you aware of an integrated review of the EOPs versus Reg. Guide 197, the hardware versus --

MR. ROSSI: I would not have been involved in that. You know, I'm just not involved enough to be able to answer that question.

19

MR. CONTE: Okay.

20 Any questions on this topic of the EOPs and Reg. 21 Guide 197 and the Salem ATWS?

22 [No response.]

23 MR. CONTE: Yes. There's been a number -- in 24 fact, once again, this morning, I just got my hands on the 25 Information Notice 88-05, which talks about the loss of

۰. ۰ .

.

×

1 annunciators at three plants in 1988.

The fire problems? 2 MR. ROSSI: The fire problems. And there again, 3 MR. CONTE: the Information Notice focuses on some of the commonalities, 4 the same manufacturer on the power supplies. 5 No EOP for loss of annunciators. That's a little 6 surprising in light of all these precursor events. 7 8 MR. ROSSI: They have no EOP? MR. CONTE: Apparently, all those three plants 9 have that common problem, no emergency procedures. 10 Now, they may -- I guess the question, in my mind, 11 you know, maybe there was an alarm response, maybe there was 12 an abnormal procedure, or maybe the procedure wasn't that" 13 14 detailed enough. You know, what's it mean in the Information Notice 15 when it says there is no emergency procedure? Is that 16 17 different from an abnormal? I don't know the answer to your 18 MR. ROSSI: 19 question, even though I'm sure I signed the Information 20 Notice. I just don't know. 21 MR. CONTE: Okay. Is the staff -- in light of that event and, I 22 23 quess, the Millstone Two, take us back a month, before the Nine Mile Two event. What were you doing, your division 24 doing, with respect to this issue on loss of annunciators, 25

. .

Ч. н. На страна стр

• •

1

. • .

.

1 in light of 88-05 and the recent Millstone?

2 MR. ROSSI: I believe Ashok Thadani was asked by 3 Murley after the Millstone loss of annunciators to go look 4 at whether we ought to be doing more with annunciators, but 5 he can --

MR. CONTE: He's coming at 4:30.

7 MR. ROSSI: Yes, he's coming in at 4:30. I know
8 I've talked with him.

9

6

MR. CONTE: Okay.

10 MR. ROSSI: I don't know that we're doing anything 11 on -- on the Millstone one. Let's see. I don't remember 12 offhand what caused that, the Millstone loss.

MR. CONTE: I don't remember either. I've got a
 question in my notes.

MR. ROSSI: I think it went on for a longer time, as I recall. It was a much longer time. I think it was in the power supplies. I think they were the ones that -these events all get sort of mixed up.

I think they had some power supply failures, and they replaced the power supplies, but my recollection is that that one, that event lasted a lot longer than Nine Mile, and as I recall -- again, I'm trying to think back on Millstone -- I think they just continued to run the plant at full power, and they put additional people in to watch the meters and so forth, in case they had further problems, and



1 were careful not to do anything that might cause a

2 transient, and in fact, they had no -- they had no problem.

Even Nine Mile I don't think -- Nine Mile, in spite of the fact that they lost all this stuff, had no big safety problem that developed.

6 MR. CONTE: Well, we're still looking at that. 7 Obviously, the reactor was shut down.

8 MR. ROSSI: The reactor got shut down, and you 9 know, of course, they got them back in 30 minutes. Thirty 10 minutes after the loss of the annunciators, they basically 11 had everything working again.

12 MR. CONTE: We're looking at the safety 13 implications had that power supply been out, had all those 14 power supplies been out longer than just --

MR. ROSSI: Well, the hypothesis, as I'm sure you're aware of, up until now, has been that, yes, the annunciators are important, but they are not essential for mitigating events and accidents and getting the plant to a core safe shutdown situation, that whatever is in Reg. Guide 197 is sufficient.

The annunciators are not in Reg. Guide 197, and presumably, at the time Reg. Guide 197 was -- was written, that was thought through at the time.

24 MR. CONTE: Okay.

25 MR. ROSSI: We may change our opinion now, but it

r L 4 -۰ ۲

.

1 was, I'm sure, considered.

2
3

MR. CONTE: Did you have a question?

MR. CONTE: Okay. The next question deals with the depth of your interface with the other NRR branches and the review of all this. Let me try to focus all this. Your generic organization issues a generic communication, I guess, the bulletin and information notice.

9 The bulletins solicit a reponse. The staff does 10 something with that response. It could be a regional 11 effort, it could be an NRR effort. Could you describe that?

MR. ROSSI: Well, recently, we have written a 12 13 number of bulletins and maybe even generic letters that require a response back from the licensee verifying that he 14 has taken the actions that have been requested or describing 15 16 alternatives. And there have been conscious decisions that 17 ' that's all we would do, that we would not review or inspect to make sure they did it -- that they'd come back and say 18 19 under oath and affirmation that they had adopted all the 20 requests in the generic communication. Then we would audit, if we wanted to or we would follow-up, if they had an event 21 22 that maybe looked like they hadn't done what they told us 23 they'd done. The premise is that they are unlikely to lie to us because if they do, we'll find out about it, and 24 they're just not very likely to do it. 25



u.

#

¥, ₫

٢

,

•

1 MR. CONTE: But, for a response that does come in, 2 how do you assure a consistency of review amongst the staff, 3 especially in the regions?

MR. ROSSI: There's a lead project manager who is supposed to coordinate the determination of whether those things are closed out.

7 The current situation is that if we want an 8 inspection, we write a temporary inspection document, 9 temporary inspection procedure, and we send it to the 10 regions, and that provides the consistency. Because if we 11 want the regions to inspect, then we prepare a temporary 12 inspection instruction and that provides the consistency for 13 the regions.

The reviews -- I'm usually not involved in reviews 14 done within NRR, but they're coordinated by a lead project 15 manager and they usually have technical reviewers that are 16 17 managed by section leaders and branch chiefs, and that's part of their job, is to make sure things are done 18 consistently. And audits and questions raised by inspectors 19 -- I'm sure there is some inconsistency, as you must know, 20 having presumably been an inspector, that inspectors can do 21 a moderate amount of things without their management getting 22 But, at some point, if they're inconsistent in 23 involved. doing audits or doing their day-to-day inspections, it may 24 get raised to -- back to the regional management. And if 25

• · ·

a .

e

the regional management has questions, it will come back to NRR. And that's, you know -- get answers to them. And that's the mechanism for consistency. But for -- for required inspections, there's supposed to be a procedure -temporary inspection, TI's they're called, to tell the regions what to do.

7 MR. CONTE: The acceptance criteria for either 8 review or an inspection is really generated by another 9 branch, or another division in NRR?

10 MR. ROSSI: Yes. That's pretty much the 11 situation, right.

MR. CONTE: Okay. For the inspection in the five regions, it's controlled by the temporary inspection. And for reviews, you say that you may or may not have written criteria, but it's at least managed.

There's a lead project manager that's 16 MR. ROSSI: 17 supposed to be responsible for making sure all the work gets There will be branches that are involve in it. 18 In done. 19 some cases, the lead project manager -- all he has to do is 20 make sure the licensee sends in a response that says you did 21 what we requested them to do, and they can close it. 22 Because, you know, that makes reasonably efficient use of 23 NRC resources.

24 MR. CONTE: Is there anything else you have to 25 offer about your interface with the divisions, branches and

. .

7

.

.

.

•

1 NRR?

MR. ROSSI: Well, we -- it depends on the specific 2 I mean, if we get an AEOD report of any sort over to 3 case. NRR, we -- if it's got suggestions and recommendations in 4 it, we review the suggestions and recommendations. 5 Are division may, in some cases, make a decision on what to do. 6 The more complicated situations, we do indeed involve the 7 other branches in it. And, depending on how complicated it 8 9 is, we'll get other branches to concur.

10 Generally, what I do is if it's a fairly straight 11 forward, factual thing that AEOD is giving us, and they want 12 an information notice, and it just describes the facts that 13 would occur and the series of events, we would probably not 14 involve other branches in NRR. We would take that 15 information and, if it appears factually correct, we may put 16 it out as an information notice, and work with AEOD on it.

17 If it's something that has implications as to sort 18 of an overall philosophy of what should be done about 19 events, then we would normally go to the Technical Review 20 Branch, to make sure they don't disagree with the sort of 21 philosophy that's espoused by the AEOD report.

22 MR. CONTE: Okay. Anything else on the interface 23 -- this division with the other organizations?

24 MR. ROSSI: We have a lot of interfaces. You 25 know, bulletins can be originated in other divisions. They



•

• • •

.

•• .

•

frequently are. Like on steam generator tube problems, 1 other divisions may decide that a bulletin is needed. And 2 our division gets involved to -- sometimes we will -- we'll 3 disagree with that. So, we'll go back and tell them we 4 don't think it warrants a bulletin and an information notice 5 is enough. And if there continues to be disagreement, that 6 will get raised up to Bill Russell or Tom Murley or somebody 7 like that to make a decision. 8

If a decision is made that we believe a bulletin 9 is appropriate, then our division will help the initiating 10 division prepare the bulletin, prepare the CRGR package and 11 will go to the CRGR meeting with the division to help defend 12 the bulletin and will, you know, help write it so it's 13 And we'll have input into how to request actions and 14 clear. all that. So we do a lot of interfacing with other 15 divisions on both information notices and bulletins. 16

A lot of information notices are originated by other divisions and then they have to come through our division and we help them in some cases, and in other cases, we will decide that we don't think an information notice is necessary, and we many times tell them that.

MR. CONTE: Okay. Who has the final decision if there's an argument between your division and the technical divisions, as to whether an information notice goes out? Is that escalated to Murley?

× .

. •

• •

Yes, I mean, it can get 1 MR. ROSSI: Yes. escalated however far up somebody wants to take it. I mean, 2 the first level would be Bill Russell. 3 4 MR. CONTE: Bill Russell. Okay. I mean, sometimes it can get just 5 MR. ROSSI: raised to the division director level. Because if a couple 6 7 of branch chiefs are arguing about whether a notice should or should not go out and they can't agree, then they'll 8 9 bring it go the division directors and they'll talk about it, and then it can go to Russell, and whatever. 10 Sometimes we are told by higher level management, 11 12 on certain issues, to put out an information notice for a bulletin. I mean, that's happened. 13 Do you have anything else to offer 14 MR. KAUFFMAN: in any of thee areas that we've covered, either positive or 15 16 negative? MR. ROSSI: No. Can't think of anything. 17 18 MR. KAUFFMAN: Any questions? I think one thing you ought to look MR. ROSSI: 19 very carefully at, I guess, is the degree to which the 20 enunciators are or are not required to follow the course of 21 an accident. You know, I mean, the philosophy clearly has 22 23 been that the automatic stuff is enough to take care of the 24 immediate problems that occur when you have an event or an 25 accident.



۲

jat ,

.

81

•

I guess the philosophy is that the post-accident monitoring equipment is sufficient to follow the course of an accident until the plant's in safe shutdown, and since the enunciators are not in either of those two categories, the question is, should they be? I mean, based on, you know, what happened on this event, were they important enough to -- the post-accident or event situation, to require that they either be safety related or have other requirements on them. MR. KAUFFMAN: Okay. Thank you for the suggestion. I guess if that's all you have to say, then we'll go off the record. [Whereupon, at 12:10 p.m., the interview was concluded.]

U.

ų

،د

F 6

**

REPORTER'S CERTIFICATE

This is to certify that the attached proceedings before the United States Nuclear Regulatory Commission

in the matter of:

NAME OF PROCEEDING: Charles E. Rossi

DOCKET NUMBER:

PLACE OF PROCEEDING: Bethesda, Maryland

were held as herein appears, and that this is the original transcript thereof for the file of the United States Nuclear Regulatory Commission taken by me and thereafter reduced to typewriting by me or under the direction of the court reporting company, and that the transcript is a true and accurate record of the foregoing proceedings.

Mark Hunch

MARK HANDY Official Reporter Ann Riley & Associates, Ltd.

, ,

.

···

.