Low-Level Waste - Programmatic Assessment Overview

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2016 LLW Programmatic Assessment

Q: Why did NRC perform this assessment?

A: To address the constantly evolving nature of LLW issues.





Programmatic Assessment Background

- In mid-1990s, Commission placed low-level waste program in maintenance mode
- Department of Energy decided to utilize commercial disposal site for LLW
- Barnwell announced intent to close to out of compact waste generators
- In 2007 these emerging policy issues resulted in need for Strategic Assessment to determine priorities for staff's work



2007 Strategic Assessment

- Rationale: respond to new pressures; prioritize work
- Rigorous analysis of 20 issues
- Seven high priority tasks were identified
- Tied to agency's strategic goals





Status of the 2007 Assessment's Activities

- 2007 Assessment's 7 high priority activities
 - √ Review and Update Guidance on Extended Storage
 - * Develop Guidance on 10 CFR 20.2002 Alternate Disposal Requests
 - * Determine if disposal of large quantities of Depleted Uranium would change waste classification tables
 - √ Update Branch Technical Position on Concentration Averaging and Encapsulation
 - * Develop guidance on alternate waste classification (10 CFR 61.58).
 - √ Develop Procedures for Import/Export Reviews
 - √ Perform scoping study of the need to revise/expand byproduct material financial assurance
- Completed, * In progress



Need for Updated Assessment

- Some tasks have been completed or nearing completion
- Some of the assumptions in 2007 are no longer valid
 - Closure of Barnwell was offset by Waste Control
 Specialists opening their disposal site
 - Large volume of waste from decommissioning reactors was not realized; however, recent plant decommissioning announcements have renewed interest in disposal of this type of waste



Public Outreach Started for Updated Assessment

- Public meeting on March 7, 2014, in Phoenix, AZ
- Federal Register notice soliciting comments on proposed activities
- Comment period extended to September 15, 2014
- Webinar soliciting comments on updating Programmatic Assessment held on June 17, and July 8, 2014



Stakeholder Comments

- Numerous comments were received, including comments on:
 - Low-activity waste (i.e., very-low level waste)
 - Waste classification
 - Clearance
 - Disposal capacity
 - Gap analysis
 - New waste streams
 - Sealed sources
 - Waste attribution



Stakeholder Comments (cont'd)

- Many comments were similar, but there were also conflicting comments
 - some wanted to make it easier to dispose of lowactivity waste (LAW) to sites that do not allow LLW
 - others wanted the NRC to require that disposal of LAW be done only at LLW sites
- Other comments addressed issues that are outside the scope of this programmatic assessment



Evaluation of Comments (cont'd)

- Evaluated whether the need for the task was short, medium, or long term
- Considered potential costs and benefits and availability of disposal options
- Comments outside the scope of this assessment and comments on tasks that have been recently completed are not addressed



Additional Stakeholder Engagement Used to Develop Updated Assessment

- Draft list of 14 tasks was published in the Federal Register on March 13, 2015
- Comment period expired on April 13, 2015
- Staff evaluated additional comments received
- Results of staff's assessment have been presented to the Commission in an information SECY paper (SECY-16-0118, ADAMS Accession No. ML15208A305)



Results – High Priority Tasks

- 1. Complete and implement Site-Specific Analysis Rulemaking
- Address update to the 10 CFR Part 61 Waste Classification Tables
- 3. Implement the updated Concentration Averaging and Encapsulation BTP
- 4. Prepare a regulatory basis and conduct potential rulemaking for GTCC and transuranic waste disposal
- 5. Finalize internal procedure/Standard Review Plan for 10 CFR § 20.2002 requests to improve alternate disposal process
- 6. Update NUREG/BR-0204, Rev. 2 (July 1998), "Instructions for Completing NRC's Uniform Low-Level Radioactive Waste Manifest"



Next Steps

- Complete high priority tasks
- As tasks are completed, move to next tasks
- If significant changes in assumptions used in latest assessment occur, perform updated assessment



Questions?



