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Background Β.

Instrumentation and control (I&C) systems needed to shut down the plant safely (i.e., the reactor protection system) are the reactor trip system (RTS)[JD], the ESFAS, and the I&C power supply system [EF]. The RTS and ESFAS are functionally defined systems. Refer to Attachment No. 3 for a block diagram of the I&C systems utilized for the reactor protection system.

The RTS automatically initiates a reactor trip to limit the consequences of Condition II events (faults of moderate frequency such as loss of feedwater flow) by, at most, a shutdown of the reactor and main turbine [SB][TRB]. Various plant monitoring sensors [IO] consisting of two, three or four redundant sensor channels provide input to the digital circuitry used to actuate the RTS. The RTS also contains the digital logic circuitry necessary to automatically open the reactor trip breakers [JD][BKR]. Power is supplied to the undervoltage coils [JD][SOL] of the reactor trip switchgear [JD][SWGR] through the SSPS.

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The ESFAS limits the consequences of Condition III events (infrequent faults). The ESFAS also acts to mitigate Condition IV events (limiting faults that include the potential for significant release of radioactive material). The primary functional requirement of the ESFAS is to receive input signals (information) from the various ongoing processes within the reactor plant and containment, and to automatically actuate the various components and subsystems comprising the ESFAS. The ESFAS consists of two discrete portions of circuitry: a plant parameter monitoring portion consisting of three or four redundant protection channels, and a portion consisting of two redundant logic trains that receive inputs from the protection channels [JE][CHA] and perform the needed logic to actuate the ESFAS. The intent is that any single failure within the ESFAS shall not prevent system actuation when required. The ESFAS has provisions for manually initiating all of the functions of the ESFAS from the control room. Manual actuation serves as backup to automatic initiation and provides selective control of the ESFAS.

Most inputs to the SSPS are processed through the process protection instrumentation system (Eagle 21)[JC] and the nuclear instrumentation system (NIS)[IG]. Other inputs are derived directly from process sensors by way of contacts (hereafter referred to as direct contact inputs) in the sensors. These direct contact inputs consist of oil pressure switches on the main turbine, auxiliary contacts on the reactor coolant pump (RCP) circuit breakers [AB][52], protective relaying devices in the 12kV system [EA][RLY], limit switches on the main turbine stop valves [TA][ISV], and seismic sensors). The remaining inputs are from the radiation monitoring system (RMS)[IL], auxiliary contacts in the RTS switchgear, and from control switches located on the control board [NA][MCBD].

The NIS and Eagle 21 systems provide 120VAC signals to the SSPS. These signals and the direct contact inputs enter the SSPS via input relays [JG][RLY]. When the SSPS input relays de-energize (fail-safe design), a digital signal is provided to the logic portion of the SSPS where the coincidence logic is performed. An exception is the containment spray system [BE] requires the input relays to be energized to initiate the function. The solid state logic operates master relays in the output bay of the SSPS. The master relay contacts, in turn, operate slave relays that actuate the ESFAS components.

Technical Specifications (TS) require that both SSPS logic trains be operable. If one logic train is inoperable, each functional unit has an associated action statement. The applicable TS sections are; 3/4.3.2, "Engineered Safety Features Actuation System Instrumentation," Table 3.3-3, functional units 1.a,

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"Safety Injection - Manual Initiation," 1.b, "Safety Injection - Automatic Actuation Logic and Actuation Relays," 2.b, "Containment Spray - Automatic Actuation Logic and Actuation Relays," 3.a.2), "Phase A Isolation - Automatic Actuation Logic and Actuation Relays," 3.b.2), "Phase B Isolation - Automatic Actuation Logic and Actuation Relays," 4.b., "Steam Line Isolation - Automatic Actuation Logic and Actuation Relays," 5.a., "Turbine Trip and Feedwater Isolation -Automatic Actuation Logic and Actuation Relays," and 6.b., "Auxiliary Feedwater - Automatic Actuation Logic and Actuation Relays," and 6.b., "Auxiliary Feedwater - Automatic Actuation Logic and Actuation Relays," For all of the above, the action statements allow 6 hours to restore the inoperable channel to operable status or place the plant in Mode 3 (Hot Standby) within the following 6 hours. TS 3/4.3.1, "Reactor Trip System Instrumentation," allows the reactor trip breakers to be placed in bypass for up to 2 hours for surveillance testing.

NRC Information Notice (IN) 91-11, "Inadequate Physical Separation and Electrical Isolation of Non-Safety-Related Circuits from Protection System Circuits," was issued to address a Trojan Power Plant discovery that nonsafety-grade 12kV SSPS inputs were not properly separated (physically) nor electrically isolated from the safety-related SSPS circuits.

C. Event Description:

In February 1991, IN 91-11 was issued indicating Trojan had identified that their nonsafety-related direct contact SSPS inputs for reactor coolant pump undervoltage/underfrequency [AB][27][81] were not isolated from safety-related SSPS circuits. A common mode failure initiator (e.g., seismic event) could disable beth trains of the ESFAS function of the SSPS.

In April 1991, PG&E issued Design Criteria Memorandum (DCM) S-38A, "Plant Protection System." A DCM open item documented the existence of nonsafety-related inputs to the SSPS that were not formally seismically qualified. The inputs consisted of the nonsafety-grade direct contact inputs as well as the source and intermediate range nuclear instrumentation. In October 1991, an "Engineering Evaluation of the Design Adequacy of the 12kV System Inputs to the Plant Protection System" was issued to address the DCM S-38A open item and IN 91-11. This evaluation addressed the seismic adequacy of the 12kV system cabinets (end devices) and associated single failure considerations, but did not adequately address the potential failure mode effects of the circuits within the conduits because the conduits [FA][CND] were installed as Class 1E (i.e., did not examine other potential common mode failure initiators that could affect the conduits or circuits). •

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On November 27, 1991, a nonconformance report (NCR) was issued to address the concern that formal documentation did not exist to demonstrate that a seismic event could not disable SSPS functions through the effects of the seismic event on certain nonsafety-grade SSPS direct contact inputs. Corrective actions for the NCR included a revised evaluation of IN 91-11, seismic analysis of the nonsafety-grade input devices and their enclosures, and an FSAR Update change. Other non-seismic design basis accidents/events were not considered. Refer to Attachment No. 2, page 1, for a schematic representation of the affected inputs.

In December 1993, Revision 0 of DCM T-14, "Seismically Induced Systems Interactions (SISI)," was issued. An open item requested an evaluation to determine if the nonsafety-grade direct contact inputs to the SSPS should be included in the SISI target scope, based on the findings from the 1991 nonconformance on SSPS inputs. Walkdowns were initiated on January 5, 1995, to investigate the potential for SISI damage to the SSPS direct contact input circuits. From the SISI walkdowns it was concluded that any interactions potentially affecting the direct contact inputs and their electrical circuitry would not adversely affect the capability of the SSPS to perform its safety function. However, during the walkdown, an engineer questioned the vulnerability of these circuits to HELB damage due to a main steam line break (MSLB).

A subsequent HELB walkdown was conducted on January 25 and 26, 1995. On January 27, 1995, an engineer evaluating the results of the walkdown determined that the possibility existed that the jet or whip effects of a MSLE in the turbine building could result in the loss of one train of the SSPS. A double-ended guillotine break of a main steam line was postulated to occur at the turbine stop valve on the 140 foot elevation of the turbine building. This could result in the steam jet from the faulted main steam line striking electrical terminal boxes [ED][JBX]. However, only one electrical terminal box, and consequently only one train of SSPS, would be rendered inoperable by a given MSLB orientation. The electrical terminal boxes contain two SSPS instrument channels. These channels are inputs to the SSPS but were not electrically isolated from the Class 1E logic power supplies [JE][EF][JX] of the SSPS. Since the circuits were not isolated, a shorted circuit could cause the fuses [JE][EF][FU] for the SSPS Class I power supplies in two input cabinets to fail. The failure of the fuses for the Class I power supplies would disable the logic circuitry of one train of the SSPS, rendering the train inoperable. The other train would retain at least one operating power supply, leaving that train of ESFAS initiating circuitry operable. If a single active failure of the instrument AC bus supplying power to the slave relays of the other SSPS train was also to occur, both trains of the SSPS would be rendered inoperable. No automatic

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actuation wou break. Howe subsequent to A multi-discip engineering p these conditio licensing bas HELB in the t	ever, the reactor would trip up purbine trip would be generate pline group, consisting of des personnel was assembled to ons. The engineering evalua- sis, including credible single f turbine building as the initiati	ed by the RTS. sign, licensing and Westingho perform an engineering evalu- ation focused on the SSPS de failures that must be assumed ng event. At this time, it was	use Jation of Sign and I, for a also
	a HELB, and further walkdow	s in the turbine building could wns and evaluation were dete	
in the failure of requested. The active failure being availab	of one train of the SSPS and he occurrence of the HELB of of the other SSPS train woul le to mitigate the consequen	E determined that a HELB cou enforcement discretion was coincident with a postulated si d result in both trains of the S ces of the HELB. Both trains able and TS 3.0.3 was entere	ingle SSPS not of the
basis initiating including othe would have be would be to re deficiencies ra required engin determined to occurring coir initial Westing assumptions v was made to a inoperable for be bypassed t the NRC to ex 1, 1995, and e isolate SSPS	g events that could also result er piping configurations, and een required. PG&E determ equest enforcement discretion ather than delaying the corre- neering evaluations. The sate be low based on the low pro- ncident with a single failure of ghouse analysis demonstration were bounding. Therefore, a allow continued operation with r longer than 6 hours and also for system maintenance for la- xercise enforcement discretion ending upon implementation direct contact input circuits for	he safety significance of othe alt in the loss of an SSPS train extensive engineering evaluat ined that the more prudent ac on action to correct the identifi- active actions to complete the fety significance of this condit obability of the initiating HELE of the other train of SSPS and ing that existing accident analy an enforcement discretion req th one train of the SSPS to be to to allow each reactor trip br onger than 2 hours. PG&E re on starting at 1125 PST on Fe of a design change to electric rom the Class 1E SSPS logic ater than 1200 PST on Februa	n, tion ed tion was b on an ysis uest eaker to equested ebruary cally power
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At 1125 PST on February 1, 1995, the NRC granted verbal enforcement – discretion conditioned upon receipt of a written request within 24 hours and

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	 5. February 3, 1995, at 1259 PST: Unit 2 SSPS modifications were completed. Other Systems or Secondary Functions Affected The nonsafety-grade instrument air system [LF] may also be disabled by 															
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۲	3.	High risk pl	ant evolu	utions w	/ere a	avoid	ed.							,	,
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I.	Safety	/ System Res	sponses												
	None.														
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В.	Root C	Cause													
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IV. <u>Anal</u>	<u>ysis of f</u>	the Event											۲		
The r	eactor	trip function	of the RT	rs is no	ot affe	ected	l by tł	ne c	conc	lition	s d	escribe	ed in	this	

LER since the failure mode of the affected circuits is such that the RTS functions of reactor trip and turbine trip are initiated.

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TEXT (17)

In order to disable one train of the SSPS, either channels 1 & 2 (Train A) or channels 3 & 4 (Train B) would have to be simultaneously disabled by the same accident or condition. Loss of these channel pairs removes the 15VDC and 48VDC power for the card logic and master relays. Since the master relays cannot be energized, the slave relays cannot be energized by automatic or manual means.

Any time one train of the SSPS loses power in this manner, it would generate a reactor trip due to the complete loss of that train's 48VDC power supplies. Loss of 48VDC power to the reactor trip breaker causes it to trip open. Auxiliary contacts on the reactor trip breaker generate an immediate turbine trip.

The failure of both logic power supplies in one train of the SSPS would render the train inoperable. If a single active failure renders the other SSPS train inoperable, or if both trains' power supplies are de-energized, a reactor trip and turbine trip would occur as described above (due to fail-safe design), but no automatic equipment actuation would be available to mitigate the consequences of the MSLB.

Westinghouse Evaluation

Westinghouse has performed an evaluation, using NRC-accepted methodologies, to determine the results of an MSLB downstream of the main steam isolation valves (MSIVs) with both trains of the SSPS inoperable. The evaluation is based on the following assumptions, which are consistent with the analysis in FSAR Update, Chapter 15:

- 1. A double-ended rupture of a main steam line resulting in an effective break size of 5.6 sq-ft (1.4 sq-ft per steam generator (SG)[AB][SG], which corresponds to the total effective flow area of the flow restrictor [SB][OR] in each SG).
- .2. Initial plant conditions of hot zero power to maximize the volume of water in the SGs and minimize initial stored energy in the reactor coolant system [AB].
- 3. End-of-life reactivity conditions.
- 4. No decay heat.
- 5. All control rods {AA] fully inserted with the exception of the most reactive rod fully withdrawn.
- 6. No operator action.
- 7. No automatic equipment actuation with the exception of the passive actuation of the safety injection (SI) accumulators [BQ][ACC].
- 8. 100 percent power nominal main feedwater [SJ] flow.
- 9. Maximum auxiliary feedwater, (AFW)[BA]flow.

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The results of the evaluation indicate that even though the reactor does return to power, the departure from nucleate boiling (DNB) design limits are not exceeded and the current FSAR Update licensing basis MSLB core response analyses remains bounding. The magnitude of the return to power is comparable to the FSAR Update case. Although the cooldown evaluated was greater than that in the design basis MSLB, the cooldown is symmetrical with respect to core response resulting in less severe DNB conditions. No operator action is required in the first 10 minutes to mitigate the accident.

Westinghouse also performed a preliminary evaluation of the effect of the transient on pressurized thermal shock (PTS) and concluded the increased cooldown had no appreciable effect on PTS risk.

Further investigation by PG&E subsequently revealed that a steamline break or condensate pipe break elsewhere in the turbine building could disable both trains of the SSPS. Since the loss of all ESFAS protection is a consequence of the pipe rupture, a single active failure must still be considered for the past operability evaluation.

For the steamline break scenario, the only accident mitigation credited in the recently analyzed zero power steamline break (as described above) is the actuation of the cold leg accumulators. The cold leg accumulators compensate for the absence of SI since the high concentration of boron injected from the accumulators terminates any further increase in power almost immediately upon injection. The accumulators are passive safety features that, based on the isolation valves being open with power removed in accordance with TSs, have been excluded from consideration of an active failure. Therefore, the only other applicable single failure would be spurious operation of a powered component due to a failure originating within its automatic actuation or control systems when called upon for operation. The recent zero power analysis assumes blowdown of all four steam generators which yields a uniform temperature distribution in the core, resulting in less-limiting peaking factors, and thus, a less-limiting DNB value than the MSLB analyzed in the FSAR Update. Spurious closure of one of the MSIVs would slightly skew the temperature distribution, resulting in increased peaking factors. However, closure of the MSIVs would be an unlikely passive failure and, therefore, the MSIVs are assumed to remain open as a consequence of the initiating event. Therefore, the FSAR Update analysis remains bounding.

If one or more MSIVs were to close at the time of accident initiation (i.e., due to operator action, spurious operation, etc.), a less severe cooldown would result, which would help offset the reduction in event symmetry. Based on Westinghouse

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engineering judgment, analysis of this type of scenario would produce results on the same order of magnitude as the FSAR Update and recent zero power analyses. The resulting cooldown and depressurization would be bounded by the recent zero power analysis since all four loops were assumed to blow down. The event asymmetry would be bounded by the FSAR Update analysis where the reactivity excursion is weighted to one quadrant of the core. If at some point during the four loop blowdown scenario any of the MSIVs were to close, a reduction in the event symmetry would result. However, the FSAR Update analysis would remain bounding since the limiting asymmetric condition (i.e., one SG blowdown) is assumed from event initiation. Any delay in reaching this asymmetric condition would result in a less severe temperature distribution in the core.

A condensate break outside containment in the turbine building is upstream from the feedline check valves [KA][V]. The resulting transient is similar to a Loss of Normal Feedwater that has been previously analyzed for Diablo Canyon in the FSAR Update, Chapter 15. However, only Condition IV criteria must be satisfied since the event initiates with a feedline (or condensate) pipe rupture. Two scenarios were considered: (1) the pipe break disables SSPS at event initiation, and (2) the pipe breaks and loss of the SSPS is delayed until the low-low SG reactor trip setpoint is reached.

For the first feedline break scenario, the combined effect of reactor trip at event initiation and the location of the break would result in additional SG inventory available for long-term decay heat removal. The current FSAR Update does not credit AFW flow until operator action is taken at 10 minutes following reactor trip. Therefore, operator action could be credited to start one motor-driven AFW pump [BA][MO][P] at 10 minutes following event initiation, which is the same as that assumed in the FSAR Update case. No single failure has been identified that can result in loss of both motor-driven AFW pumps. Based on engineering judgment, and the fact that for a feedline break upstream of the check valves, SI and steamline/feedline isolation are not required, the additional steam generator inventory available offsets the absence of the SSPS. Since no other safety features are credited in the feedline break analysis for accident mitigation, there is no single active failure that can adversely affect the analysis, and the current licensing basis feedline break analysis remains bounding.

For the feedline break scenario where SSPS failure occurs simultaneously with a low-low SG level reactor trip signal, the additional steam generator inventory would not be available. The resulting transient is essentially a loss of normal feedwater without automatic actuation of AFW flow. Sensitivity calculations were performed assuming no AFW flow until operator action is taken to initiate one motor-driven AFW pump at 10 minutes following reactor trip. The results demonstrate that the

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core remains covered with water and no hot leg boiling occurs prior to event turnaround. Condition IV criteria specific to the feedline break event are satisfied for both with and without offsite power cases. There is no single active failure that can adversely affect the analysis, since no automatic safety features are credited for accident mitigation.

Simulator Response/Operator Action

The MSLB with a loss of both SSPS trains and no operator action was modeled on the Diablo Canyon simulator. The results of the simulator run indicated no return to power during the MSLB, which indicates margin beyond the more conservative Westinghouse analysis. The plant response from the simulator run was reviewed by several licensed operators to determine their response to the event. They indicated that they would identify the need for an SI and manually align the plant for SI within a few minutes after the event given the existing guidance in the emergency operating procedures. Manually aligning the plant for SI includes MSIV closure. MSIV closure would terminate the event since the break is downstream of the MSIVs. Additionally, operator simulator training includes events with loss of automatic ESFAS capability.

Conclusion

There is no single active failure that can adversely affect the analysis of a HELB in the turbine building that disables both trains of the SSPS since no active functions were credited for accident mitigation. Therefore, the Westinghouse evaluation recently performed for the zero power scenario shows that the existing FSAR Update accident analysis criteria continue to be met, and the postulated scenario did not present an undue risk to the public health and safety.

V. <u>Corrective Actions</u>

- A. Immediate Corrective Actions
 - 1. A design modification was installed to provide electrical isolation between the SSPS direct contact input circuits and the Class 1E logic power supplies. Refer to Attachments 1 and 2.
 - 2. An integrated problem response team (IPRT) has been formed to perform a confirmatory review of the adequacy of the DCPP design basis. The scope of this review is as follows:
 - a) Verify that appropriate isolation exists at system level interfaces for the SSPS inputs, outputs and logic.

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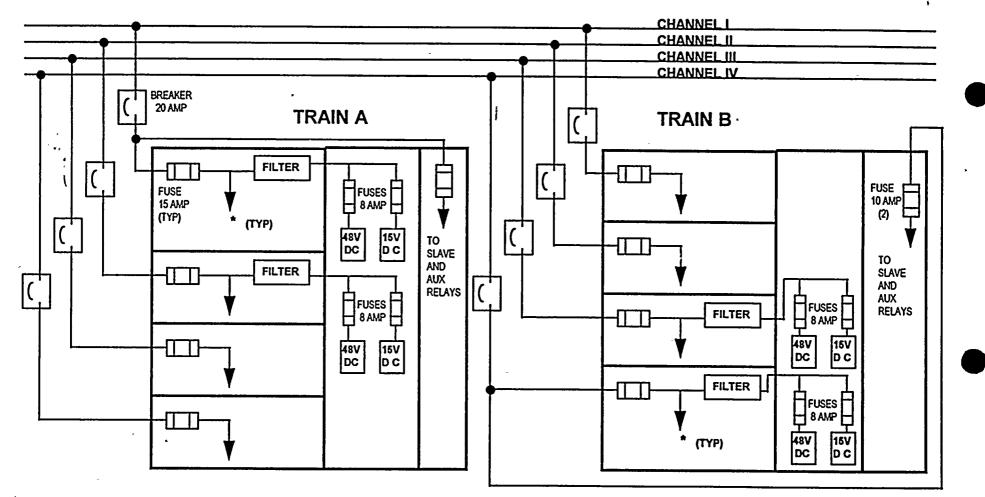
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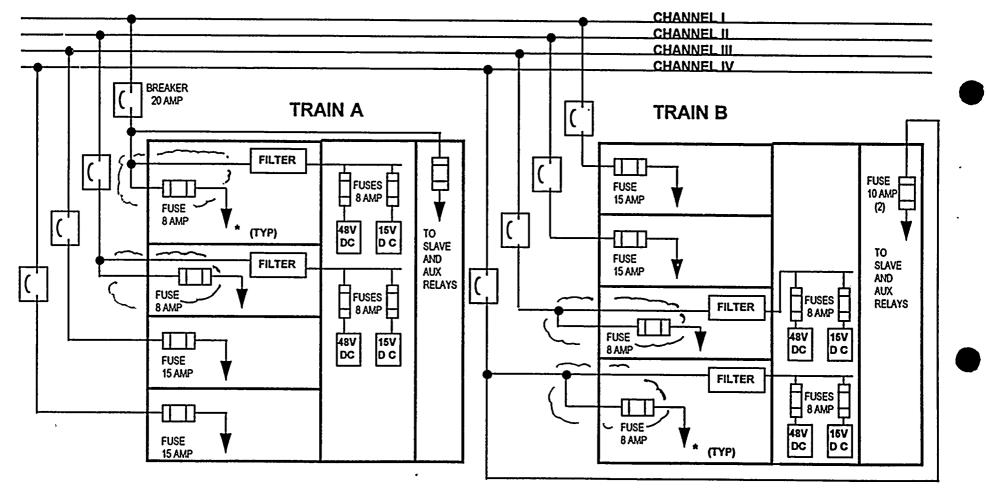
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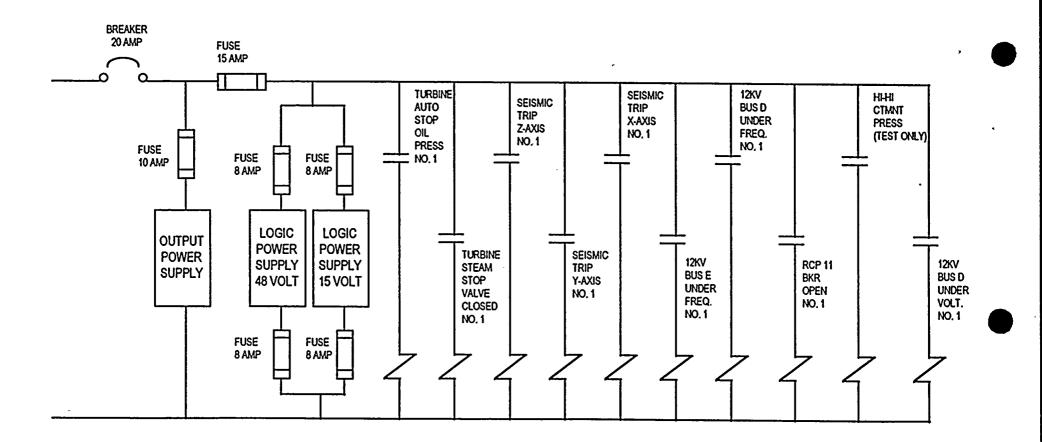
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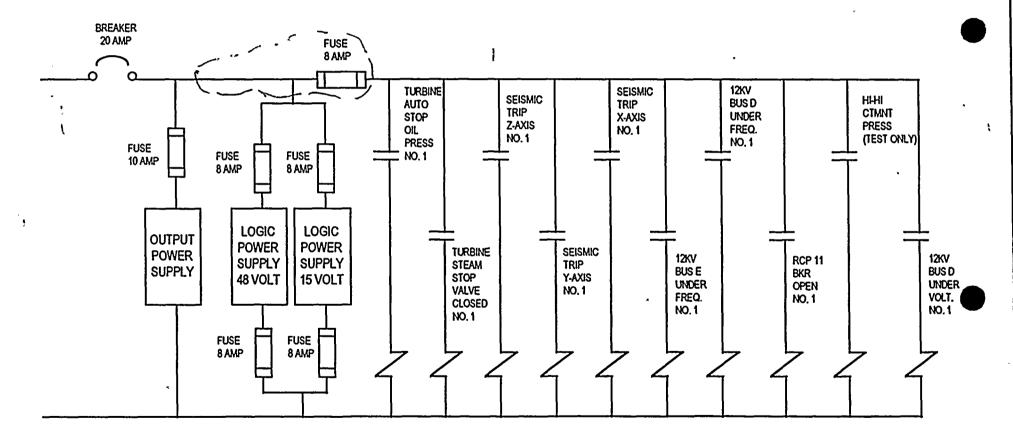
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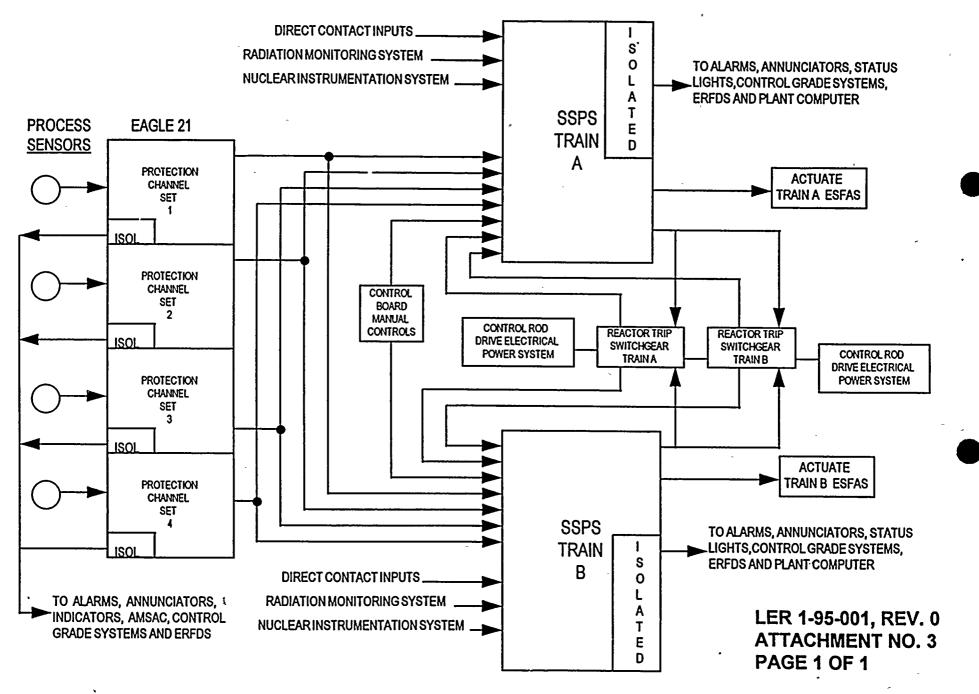
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