



**UNITED STATES  
NUCLEAR REGULATORY COMMISSION  
ADVISORY COMMITTEE ON REACTOR SAFEGUARDS  
WASHINGTON, DC 20555 - 0001**

October 21, 2016

MEMORANDUM TO:   ACRS Members

FROM:               Maitri Banerjee, Senior Staff Engineer */RA/*  
                          Technical Support Branch  
                          Advisory Committee on Reactor Safeguards

SUBJECT:            CERTIFICATION OF THE MINUTES OF THE ACRS FUTURE  
                          PLANT DESIGNS SUBCOMMITTEE ON JULY 6, 2016,  
                          ROCKVILLE, MARYLAND

The minutes for the subject meeting were certified on October 17, 2016. Along with the transcripts and presentation materials, this is the official record of the proceedings of that meeting. A copy of the certified minutes is attached.

Attachment: As stated

cc with Attachment: A. Veil  
                              M. Banks



**UNITED STATES  
NUCLEAR REGULATORY COMMISSION  
ADVISORY COMMITTEE ON REACTOR SAFEGUARDS  
WASHINGTON, DC 20555 - 0001**

MEMORANDUM TO: Maitri Banerjee, Senior Staff Engineer  
Technical Support Branch  
Advisory Committee on Reactor Safeguards

FROM: Dennis Bley, Chairman  
Future Plant Designs Subcommittee  
Advisory Committee on Reactor Safeguards

SUBJECT: CERTIFIED MINUTES OF THE ACRS FUTURE PLANT DESIGNS  
SUBCOMMITTEE MEETING ON JULY 6, 2016

I hereby certify, to the best of my knowledge and belief, that the minutes of the subject meeting on July 6, 2016, are an accurate record of the proceedings for that meeting.

*/RA/*

**October 17, 2016**

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Dennis Bley, Chairman  
Future Plant Designs Subcommittee

Dated

**ADVISORY COMMITTEE ON REACTOR SAFEGUARDS  
MINUTES OF THE FUTURE PLANT DESIGNS SUBCOMMITTEE  
MEETING ON ADVANCED REACTOR INITIATIVES  
JULY 6, 2016, ROCKVILLE, MD**

The ACRS Future Plant Designs Subcommittee held a meeting on July 6, 2016 in T2B1, 11545 Rockville Pike, Rockville, Maryland. The meeting convened at 8:30 a.m. and adjourned at 12:05 p.m. The meeting was open to the public.

No written comments or requests for time to make oral statements were received from members of the public related to this meeting.

ATTENDEES

ACRS Members/Staff:

Dennis Bley, Chairman  
Charles Brown, Member  
Michael Corradini, Member  
Walter Kirchner, Member  
Jose March-Leuba, Member  
Dana Powers, Member  
Harold Ray, Member  
Joy Rempe, Member  
Gordon Skillman, Member  
John Stetkar, Member  
Matthew Sunseri, Member  
M. Snodderly, ACRS Staff (Designated Federal Official)  
Andrea Valentin, ACRS Staff  
M. Banerjee, ACRS Staff\*

NRC Staff and Consultants:

Michael Mayfield, NRO	Anna Bradford, NRO
Michael Jones, NRO	Stephen Smith, NRR
Jan Mazza, NRO	Deborah Jackson, NRO
Theresa Buchanan, NRR	Amanda Toth, NRR
Mike Case, RES	Bob Fitzpatrick, NRR
George Tartal, NRO	Sud Basu, RES
Bob Caldwell, NRO	Alfred Hathaway, RES
Ian Irvin, OGC	David Werkheiser, Region I
Lynn Mrowca, NRO	Nicholas Hansing, NRO

Michelle Hart, NRO	Nicholas McMurray, NRO
Kevin Ramsey, NMSS	Ata Istar, NRO
John Monninger, NRO	Joe Williams, NRO
Lauren Ning, NRO	Anita Ghosh, OGC
Don Carlson, NRO	Diane Jackson, NRO
Joe Ashcraft, NRO	Sheila Ray, NRR
Tara Inverso, EDO	

Other Attendees:

Russel Bell, Nuclear Energy Institute	David Blee, Nuclear Infrastructure Council
Jeffrey Merrifield, Nuclear Infrastructure Council*	Steven Blossom, STP
Craig Welling, Department of Energy	Phil Grissom, SNC
Marvin Lewis, Public Participant*	Jana Bergman, Curtiss-Wright

\*Connected via telephone

SUMMARY

The purpose of the meeting was for the members to receive an information briefing from NRC staff and the industry on advanced reactor initiatives. The meeting transcripts are attached and contain a description of each matter discussed during the meeting. The presentation slides and handouts used during the meeting are attached to these transcripts.

The following list describes significant issues discussed during the meeting with corresponding pages of the transcript referenced.

SIGNIFICANT ISSUES	
Issue	Reference Pages in Transcript
Chairman Bley started the meeting introducing the ACRS members present. He noted the members of the NRC staff, DOE and the industry were to brief the Subcommittee on the development of advanced reactor design criteria (ARDC) and related initiatives. He invited Mike Mayfield, NRO, to introduce the staff presenters and start the briefing.	4-5
Mr. Mayfield discussed the increased congressional, executive branch, and industry interest in advanced and non-light water reactor (non-LWR) technology. He noted the draft regulatory guide on design criteria specific to advanced reactor technologies is expected to be published for formal comment by early 2017. He mentioned other activities and the joint DOE and NRC workshops being held.	6-12

<p>Mr. Russel Bell, NEI, provided a summary of industry's activities related to non-LWRs. He discussed the activities of the industry working groups, the New Plants Advisory Committee (NPAC) formed to integrate and coordinate the working group activities, strategic plans issued by the industry, and "four pillars" to a more efficient and predictable regulatory process. Member Corradini mentioned the DOE option study on advanced test and demonstration reactors that has recommendations on the licensing strategy. Member Rempe noted the industry's short term schedule for non-LWR designs to be available for commercial deployment in the 2030-2035 timeframe, and emphasized the need for a technology selection and focus. Mr. Bell discussed industry's need for options. The need for "focus" was a comment shared by other members, and rebuffed by former NRC Commissioner Jeffrey Merrifield during the public comment period at the end of the meeting.</p>	12-31
<p>Mr. Bell mentioned the policy issues involved. A discussion on the need for a disciplined RAI process took place.</p>	21-24
<p>Mr. Bell stated that the timelines in the NRC's vision and strategy document may send a wrong message as it indicated NRC won't be ready to efficiently field an application for nine years. Member Rempe wanted to know if the industry was ready to submit an application with the needed details.</p>	24-27
<p>Mr. Bell noted the comments made by NEI on ARDC. A discussion took place on NRC staff use of the term "important to safety," and "safety related," in risk-informed applications.</p>	27-29
<p>Mr. David Blee, Nuclear Infrastructure Council (NIC), made a presentation on behalf of their Advanced Reactor Task Force which is headed by former NRC Commissioner Merrifield. Mr. Blee talked about their organization and initiatives. He noted over 52 advanced reactor (non-LWR) startup companies, at least three of whom are planning to commercialize their design prior to 2030, and need for an NP2010-style program for advanced reactors. A discussion on industry readiness followed. Member Rempe emphasized fuel development. Industry wants the market forces to cull out the number of viable companies from 52 to about 3. Mr. Mayfield noted the processes (including RIS) NRC uses to keep abreast of upcoming licensing applications.</p>	31-57
<p>Mr. Blee noted that they had laid out some thoughts in June on how the Congressional proposal of \$5 million to NRC for initiatives on advanced reactors might be spent. He mentioned three advanced reactor technical summits in association with Argonne and Oak Ridge National Labs, and the University of Massachusetts at Lowell; the takeaway being the licensing paradigm for a non-LWR Gen IV reactor is not workable. A February 2016 industry white paper on advanced reactor licensing reportedly addresses that. A question on advanced reactor economic basis was raised.</p>	42-46

Member Brown noted the paramount focus of the US Navy that got the first nuclear submarine built in six or seven years, and if the past technical and safety experience of sodium cooled and gas reactors was being addressed. Mr. Blee stated that the industry is building on the foundation of what is there. Mr. Welling (DOE) pointed to some proven safety advantages of (non-LWR) designs.	46-50
Upon member Rempe's question a discussion on the need for a non-LWR test reactor ensued.	51-52
Mr. Blee mentioned the industry desire for a staged licensing approach, and noted the Canadian approach. Mr. Mayfield discussed NRC plans in this area.	52-56
In conclusion Mr. Blee noted that Southern Nuclear was working on a probabilistic technical basis for licensing requirements of various advanced reactors, and that it could be of interest to the Committee in future.	53
Mr. Craig Welling, DOE, presented the DOE initiatives on the vision and strategy for advanced non-LWRs. Member Ray noted advantages of siting a higher temperature reactor.	57-76
Member Powers asked for the reason behind the DOE goal to have at least two advanced reactor concepts ready to begin construction in the early 2030s. Industry desire for options was noted again. A discussion followed.	62-65
Mr. Welling discussed six objectives included in the DOE strategy document, GAIN initiatives, need for expanding testing capabilities, and DOE support to reduce the technical and economic risk in innovative technology development. DOE will explore the benefits of non-traditional uses of nuclear energy and technical approaches for integrating significant nuclear energy expansion with the evolving nature of the future U.S. grid.	65-67
Regarding fuel cycle options, member Rempe brought out the need for a technology focus to resolve issues like corrosion experienced with sodium reactor (as an example) and need for further technical insights.	68-69
Mr. Welling noted the alignment between DOE and NRC on strategies, and discussed the joint efforts (development of ARDC) undertaken. Upon member Corradini's question he explained the objective of the July workshop with the industry as an initiative undertaken through the GAIN Program.	69-71
Mr. Welling discussed DOE initiatives in developing the future nuclear workforce, industry cost-shared support, and the advance test and demonstration reactor planning study. He noted the DOE Nuclear Energy Advisory Committee (NEAC) was reviewing the planning study report.	71-73
Mr. Bell's rebuttal on members' comments on "focus" led to another discussion.	73-75

At the onset of the presentation of NRC's Vision and Strategy for non-LWRs by Mr. Mike Jones, NRO, member Skillman wanted to know if the NRC has the trained, qualified, and experienced manpower needed for the effort.	78-79
Mr. Jones discussed the two phased process. He noted the NRC goal was to be ready to effectively and efficiently review and support the rollout of two technologies by early 2030s. However, the industry maturity (when designs might be ready for reviews) would dictate staging of qualified personnel and processes [re: Slide "Near-Term Strategies (0-5 years)"]. Upon member Sunseri's question on defining the NRC review starting points to meet a target end point, Mr. Jones mentioned an NRC case study regarding the opportunity for efficiencies in the Part 52 process.	79-85
Regarding Chairman Bley's question on a past revision to (SRP) Chapter 19 for the DSRS, Ms. Anna Bradford, NRO, noted that the DSRS was still applicable. His question on how NRC staff envisions staged licensing initiated a discussion to be followed in the presentation by Ms. Bradford.	85-87
When does the staff reviewer ask for experimental data to verify applicant's calculations, member Powers asked. Mr. Jones noted that staff's near-term implementation action plans would look at specific needs and availabilities of different tools to meet the decision criteria. Needed emphasis on developing the methods and codes (for advanced reactors) was noted as a missing point by member March-Leuba. Mr. Mayfield mentioned the legislation put forward in the Congress for DOE to create a test bed, likely at Idaho; the issues of time and level of rigor warranted, and the industry notion that the bar for "adequate protection" needed to be better defined. A long discussion came to an end with Member Bley stating that computer codes and experimental data would be items members would follow, and Mr. Mayfield noting that implementation action plans (in very initial developmental stage) would indicate areas where staff would be requesting ACRS review.	87-97
Member Ray pointed out the enormous difficulty inherent in Part 52 review process in making the needed safety finding with so much unknown, even with ITAACs and stages of review that have their own difficulties.	97-98
Member Corradini asked if staff had looked at the DOE option study (noted in a paragraph before) regarding the timeline, cost number, and licensing approach, specifically the DOE analysis on demonstration reactor. The staff had attended the DOE meeting on the subject but did not do a formal review.	99-101
Chairman Bley noted a conflict with another meeting that he and member Corradini needed to attend requiring them to leave at around 11:45 a.m.	101
Mr. Jones discussed their mid-term strategies (technology-specific) and long-term strategies (whole new framework if needed), and implementation action plans.	102-104

<p>Presentation on NRC regulatory readiness and options for regulatory review processes – Ms. Bradford mentioned processes under Parts 50 and 52 currently being used and new processes NRC staff is considering, for example, the conceptual design assessment approach and the staged design review using standard design approval under Part 52. A need for rulemaking was not envisioned. NRO has done case studies and lessons learned of previous reviews. Members explored use of Part 52 vs. 50 and member Corradini encouraged the staff again to review the DOE option study and report to ACRS.</p>	<p>105-116</p>
<p>Chairman Bley asked if there were any feedback from the industry regarding NRC idea that the first advanced reactor plant could be licensed as a prototype (re: Slides #6 and 7). A discussion followed.</p>	<p>116-117</p>
<p>Ms. Bradford presented advanced reactor policy issues (Slides# 10, 11). Slides show only three issues are open: Mechanistic Source Term, Emergency Preparedness, and Insurance and Liability. Upon member Rempe’s question a discussion on mechanistic source term followed. Member Skillman asked for references for staff resolution of issues, particularly multi-modular risk. Ms. Bradford mentioned an attachment to Commission paper SECY-14-0095 on staff readiness to review SMRs.</p>	<p>117-122</p>
<p>Ms. Jan Mazza presented the joint NRC and DOE effort on the advanced non-LWR design criteria. She presented the background, current status of criteria development including public interactions, security design considerations, further engagement needed on key issues, future activities and a summary. Member Corradini wanted to know if there were areas where NRC staff took a different approach from what the DOE recommended.</p>	<p>123-148</p>
<p>A discussion on expectations for enhanced safety for advanced reactors was initiated by member Rempe. Staff will follow the advanced reactor policy statement.</p>	<p>130-132</p>
<p>Staff identified several areas for further engagement with stakeholders (Slide #12). A discussion on functional containment ensued, followed by a discussion on specified acceptable core radionuclide release design limits (SACRRDL) versus specified acceptable fuel design limits (SAFDL). Member Skillman noted the need to identify the AOOs (anticipated operational occurrences) for the type of reactor before these limits could be defined. Ms. Mazza noted several public comments regarding removing single failure criterion that staff is considering, which could be discussed in the future.</p>	<p>132-139</p>
<p>Member Skillman asked about the staff proposal to promulgate advanced reactor design criteria through a regulatory guide. A discussion followed.</p>	<p>143-147</p>
<p>Mr. Mayfield noted that the staff was not looking for a letter from the ACRS at the time. Chairman Bley noted that the Committee would want an opportunity to comment on non-LWR design criteria when further developed.</p>	<p>148-149</p>



Chairman Bley followed up on member Corradini's comment on the implementation action plans. Mr. Mayfield noted that the staff would bring the action plans package to the Committee before submitting the complete set to the EDO (date to the EDO: near term action plans by September 30, and action plans on all strategies by February 15, 2017). NRO staff will support ACRS review of the complete action plan before February 15, 2017.	149-150
Member Corradini thanked the staff and asked that the industry and the NRC staff review the DOE option study. He noted that the staff would use the lessons learned from NuScale as they pertain to the technology-neutral aspects in going forward.	151-152
Chairman Bley asked for public comments. Mr. Jeff Merrifield, former NRC Commissioner, chair of the NIC Advanced Reactor Task Force, and of Pillsbury Law Firm that represents several advanced reactor companies, indicated he would welcome the opportunity in future to meet with the ACRS on issues discussed. He indicated market forces should narrow down the choices in the many current advanced reactor companies, and reminded that down selection of designs by the DOE or the NRC was not supported by the US legal framework. He noted the role of ACRS should help define the appropriate and important NRC standards, and licensing requirements. He pointed out the NIC comment that additional ARDC, such as for molten salt or bismuth, could be useful. Additional focus should be provided on implications of reduced source terms, on a group of generic design issues like that for the high-temperature reactor, pebble-bed reactor, molten salt reactor, and others. He noted that understanding the streamlined (licensing) process (when proposed) would be very helpful for the developers of advanced reactor designs in preparing their applications and avoid unnecessary work.	153-156
Chairman Bley turned over the chairmanship of the meeting to Dr. Rempe.	156
Mr. Marvin Lewis, public, reminded the NRC and DOE about historic releases from facilities like Santa Susana at Simi Valley, Clinch River and Fukushima.	157
Acting Chairman Rempe asked for comments from members. Member Powers noted the extensive nature of the upcoming task and asked the NRC staff to involve the members at the onset, noting areas like adequate protection and defense-in-depth, and need for experimental data vs. computer codes. Member Stetkar asked the NRC staff not to wait until concepts are finalized before coming to ACRS. Member March-Leuba noted the large amount of time it takes to develop evolutionary fuel designs that do not even look much different from present designs, and indicated skepticism that a brand-new reactor of completely different technology, without experimental data, could be developed in the advocated timeframe (of about 13 years to 2030). He indicated concern that there was no emphasis on developing methods and codes, including the need for benchmark data and validation to determine the	158-164

operating limits. He indicated an additional caution for NRC staff that they would need to emphasize streamlining the review process and keep an eye on the desired end point.	
In her comments, Acting Chairman Rempe noted the need for the staff to prioritize so that most emphasis can be applied to the near-term issues.	164-165
Acting Chairman Rempe adjourned the meeting at 12:05 p.m.	165

KEY FOLLOW-UP ISSUES	
Key Issues	Reference Pages in Transcript
Key Issue 1: NRC staff was requested to review the DOE option study and report to ACRS their opinion.	113
Key Issue 2: Committee would want an opportunity to comment on the non-LWR design criteria when further developed.	148-149
Key Issue 3: NRO staff stated that it will support ACRS review of the implementation action plan by February 15, 2017 in advance of submitting the complete set to the EDO.	149-150

Documents provided to the Subcommittee

1. INL/EXT-14-31179, Revision 1, Guidance for Developing Principal Design Criteria for Advanced (Non-Light Water) Reactors, December 2014 (ML14353A246 and ML14353A248)
2. Responses to NRC Staff questions on DOE Report (INL/EXT-14-31179), September 15, 2015 (ML15272A096)
3. Responses to NRC Staff questions on DOE Report (INL/EXT-14-31179), July 15, 2015 (ML15204A579)
4. DOE Document: Vision and Strategy for the Development and Deployment of Advanced Reactors, 2016 Version 21, 27 May 2016, Unpublished Draft
5. DOE Report: Advanced Reactor Concepts Technical Review Panel Report, Evaluation and Identification of future R&D on eight Advanced Reactor Concepts, conducted April – September 2012, December 2012
6. NRC Vision and Strategy: Safely Achieving Effective and Efficient Non-Light Water Reactor Mission Readiness, Draft Version 7, May 18, 2016 (ML16139A812)
7. “Report to Congress, Advanced Reactor Licensing,” August 2012 (ML12153A014)
8. ACRS letter “Next Generation Nuclear Plant (NGNP) Key Licensing Issues,” May 15, 2013 (ML13135A290)
9. NRC letter to John Kelly, “Next Generation Nuclear Plant Assessment of Key Licensing Issues,” 7/17/2014 (ML14174A734),

1. Enclosure 1, Summary Feedback on Four Key Licensing Issues - Next Generation Nuclear Plant, 7/17/2014 (ML14174A774)
2. Enclosure 2, Assessment of White Paper Submittal on Fuel Qualification And Mechanistic Source Terms (Revision 1) - Next Generation Nuclear Plant, 7/17/2014 (ML14174A845)
10. NCP-2013-015 NGNP Non-Concurrence in favor of adding clarifying statements, NRC Form 757, 5/2/2014 (ML14126A242)
11. NCP-2014-007 NGNP Non-Concurrence in opposition to major assessment revisions, NRC Form 757, 5/29/2014 (ML14154A080)
12. DOE/INL Report INL/EXT-1 1-22708, "Modular HTGR Safety Basis and Approach," August 2011.

**Official Transcript of Proceedings**  
**NUCLEAR REGULATORY COMMISSION**

Title:                   Advisory Committee on Reactor Safeguards  
                                  Future Plant Designs Subcommittee

Docket Number:     (n/a)

Location:             Rockville, Maryland

Date:                  Wednesday, July 6, 2016

Work Order No.:     NRC-2481

Pages 1-158

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DISCLAIMER

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ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

The contents of this transcript of the proceeding of the United States Nuclear Regulatory Commission Advisory Committee on Reactor Safeguards, as reported herein, is a record of the discussions recorded at the meeting.

This transcript has not been reviewed, corrected, and edited, and it may contain inaccuracies.

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ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

(ACRS)

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FUTURE PLANT DESIGNS SUBCOMMITTEE

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OPEN SESSION

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WEDNESDAY

JULY 6, 2016

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ROCKVILLE, MARYLAND

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The Subcommittee met at the Nuclear  
Regulatory Commission, Two White Flint North, Room  
T2B1, 11545 Rockville Pike, at 8:38 a.m., Dennis C.  
Bley, Chairman, presiding.

COMMITTEE MEMBERS:

DENNIS C. BLEY, Chairman

CHARLES H. BROWN, JR. Member

MICHAEL L. CORRADINI, Member

WALTER L. KIRCHNER, Member

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JOSE A. MARCH-LEUBA, Member

DANA A. POWERS, Member

HAROLD B. RAY, Member

JOY REMPE, Member

GORDON R. SKILLMAN, Member

JOHN W. STETKAR, Member

MATTHEW W. SUNSERI, Member

DESIGNATED FEDERAL OFFICIAL:

MICHAEL SNODDERLY

ALSO PRESENT:

RUSSELL BELL, NEI

DAVID BLEE, NRO

ANNA BRADFORD, NRO

MICHAEL JONES, NRO

MARVIN LEWIS, Public Participant\*

MICHAEL MAYFIELD, NRO

JAN MAZZA, NRO

JEFFREY MERRIFIELD, Public Participant\*

ANDREA D. VALENTIN, Executive Director, ACRS

CRAIG WELLING, DOE

MAITRI BANERJEE, ACRS Staff\*

\*Present via telephone

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P-R-O-C-E-E-D-I-N-G-S

8:38 a.m.

CHAIRMAN BLEY: The meeting will now come to order, please.

This is a meeting of the Future Plant Design Subcommittee of the Advisory Committee on Reactor Safeguards. I'm Dennis Bley, Chairman of the Future Plant Design Subcommittee. ACRS members in attendance today are Dana Powers, Mike Corradini, Joy Rempe, John Stetkar, Charlie Brown, Dick Skillman, and our new members Matt Sunseri, Walt Kirchner and José March-Leuba. We are expecting Margaret Chu and Pete Riccardella to join us a little bit later.

Mr. Mike Snodderly is the designated federal official for this meeting.

Today we have members of the NRC staff, DOE and the industry to brief the Subcommittee on the development of the design criteria for advanced reactors and other developments in the areas of advanced reactors.

The design criteria developed through a joint venture of DOE and NRC was noticed in the *Federal Register* for public comments.

The staff has incorporated comments from

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1 the public, including the nuclear industry, and is  
2 getting ready to finalize the criteria. Also, we  
3 expect to hear about additional activities in the  
4 area of development and licensing of advanced  
5 reactors in the United States.

6 The rules for participation in today's  
7 meeting were announced in the *Federal Register* on  
8 June 22nd, 2016. The meeting was announced as  
9 open/closed to public meeting, which means that we  
10 can close the meeting to discuss any sensitive  
11 issues if they come and presenters can defer  
12 questions that should not be answered in the public  
13 session. And I guess I'd ask the presenters from  
14 staff and DOE if we start to go into those areas to  
15 warn us and we'll save that discussion for the end  
16 of the meeting.

17 No request for making a statement to the  
18 Subcommittee has been received from the public.

19 We have a bridge line established for  
20 the public to attend the meeting. The bridge number  
21 and password were published in the agenda, posted on  
22 the NRC public web site. To minimize disturbance  
23 the public line will be kept in a listen-in-only  
24 mode. The public will have the opportunity to make  
25 a statement or provide comments at designated times

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1 towards the end of the meeting.

2 Also, to avoid disturbance I request  
3 that attendees put their listening devices and cell  
4 phones, other devices in a noise-free mode.

5 Also, for people who haven't been here  
6 in awhile or --

7 MEMBER POWERS: That includes me.

8 CHAIRMAN BLEY: -- ever, remember to use  
9 the little push button at the front of your  
10 microphone at the table to turn on your mic and turn  
11 it off when you're finished to avoid noise on the  
12 phone line.

13 At this time I'd like to invite Mike  
14 Mayfield, Director of NRO, Division of Engineering,  
15 Infrastructure and Advanced Reactors, to introduce  
16 the presenters and start the briefing.

17 Mike?

18 MR. MAYFIELD: Thank you, sir. Good  
19 morning.

20 We wanted to start off just giving a  
21 little bit of background on why we had suggested  
22 this meeting. Going back to 2012 NRC got a request  
23 from Congress to provide a report on how we would go  
24 about licensing advanced reactors. Really what they  
25 were talking about in the congressional request was

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1 for the small modular reactors, the NuScales, the  
2 mPowers, but we included in that how we would go  
3 about dealing with things other than light water  
4 technology.

5 Since 2012 the level of interest in non-  
6 light water technology has skyrocketed. We have  
7 just -- you can see from the representation this  
8 morning colleagues came in from NEI, NIC and DOE to  
9 share with you their programs, what they're doing.  
10 We see huge interest from the vendor community. We  
11 see huge interest from the industrial organizations  
12 supporting the vendor community. We're seeing  
13 interest from utilities, which is a new piece to  
14 this, at least the level of interest we're seeing.  
15 We're seeing very, very large interest from the  
16 financial community in supporting the vendors moving  
17 some of these projects forward.

18 Historically the non-light water  
19 technology projects have tended to be supported by  
20 the U.S. Government, mostly through the Department  
21 of Energy. As funding priorities changed, as  
22 industry interests changed, those projects tended to  
23 fade into the background. This time with the  
24 private funding we're seeing what we think to be a  
25 more stable environment for developing these

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1 technologies.

2           The other things that's a bit different  
3 this time is the level of interest from the  
4 Administration and from the Congress. The  
5 Administration has hosted two -- I guess they call  
6 them summits, one just about a year ago and then a  
7 second one, a much larger activity last November  
8 6th. Those activities suggest a level of interest  
9 from the Administration that we just haven't seen  
10 before.

11           The other thing, the interest from  
12 Congress, there are something like five separate  
13 bits of legislation between the House and the Senate  
14 that have been floated, varying states as they're  
15 getting  
16 -- working their way through the process. Some of  
17 the legislation points more directly to DOE than it  
18 does to NRC.

19           Other pieces point very directly to NRC  
20 and what we need to be doing and on what time frame.  
21 We're waiting to see what Congress does with those  
22 bits of legislation and we will react accordingly  
23 once they do or don't pass. So we are seeing a lot  
24 of interest that suggests we really need to be  
25 pushing forward and expanding the 2012 plan that we

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1 sent to Congress.

2 As Dr. Bley noted, we started working  
3 with DOE 2013 or so on this activity, joint activity  
4 to develop advanced reactor design criteria,  
5 basically GDC-specific to advanced reactor  
6 technologies. So that is moving forward. We expect  
7 to, hope to have the draft guidance published for  
8 formal comment by the end of -- or I guess it's  
9 early 2017.

10 So that project is moving. We think  
11 it's moving along well. We got good informal  
12 comment back, useful input as opposed to what's the  
13 matter with you guys? So that was good. So we're  
14 making progress and you'll hear some more about that  
15 this morning.

16 The other things we have going: NRC and  
17 DOE have co-hosted two workshops now, each attended  
18 by over 300 people looking at what needs to be done  
19 to support the non-light water community, try to  
20 clarify some misunderstandings from that community  
21 about what NRC's role is, what DOE's role is. The  
22 number of times we've been criticized for not  
23 funding the development of new technologies is kind  
24 of interesting. So we have Craig's number on speed  
25 dial just to kind of send them in the right

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1 direction.

2 So part of the workshop -- what got the  
3 workshop started was really to try and clarify for  
4 the industry, for these start-up companies what the  
5 roles and responsibilities are for the two  
6 organizations and then to start hearing from them  
7 about their needs and interests.

8 So we're looking at having a third  
9 workshop. We're still trying to pin down the date,  
10 but I hope this isn't all news for Craig, but we're  
11 -- just because of venue challenges, we're probably  
12 going to push out past October into early 2017 for  
13 this third workshop. So we're making progress on  
14 that.

15 And there is still strong interest from  
16 the community in having those workshops and being  
17 able to participate and hear from both the NRC and  
18 DOE about what the programs are and what's  
19 happening. So the level of interest has been  
20 remarkable.

21 We get criticized, we the NRC get  
22 criticized fairly regularly as being an obstacle to  
23 moving forward these new technologies. Interesting  
24 criticism. But what we have been doing is looking  
25 more closely at what would be involved in in

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1 licensing non-light water technologies in an  
2 efficient manner, a predictable manner.

3 So we are going to have put together a  
4 vision and strategy document laying out how we think  
5 the regulatory side of things should move forward.  
6 DOE similarly has a vision and strategy document  
7 looking at where they think the community is going  
8 to go. And those two documents actually align  
9 fairly well. There has been a document prepared by  
10 the Nuclear Infrastructure Council Innovation  
11 Alliance, one of those things; it's not David, where  
12 they laid out the industry's vision on how these  
13 things should move forward.

14 And again, there is pretty good  
15 agreement among the three documents, so we think  
16 that we by and large are on a success path. It's  
17 just a question of the timing and can we really make  
18 the changes that are being requested and that we can  
19 support in a time frame that will be supportive of  
20 these vendors and what they actually can and can't  
21 do? We think we're on a pretty good timeline to be  
22 supportive of their desires. We'll see. You're  
23 going to hear more about that this morning. And  
24 overall you're going to hear more about what we're  
25 doing, what the industry is doing, what the

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1 Department of Energy is doing.

2 So with that, I think I would like to  
3 turn first to the three speakers we have this  
4 morning: Russell Bell from the Nuclear Energy  
5 Institute, Craig Welling from the Department of  
6 Energy, and David Blee from the nuclear  
7 infrastructure.

8 So with that, Russ, could I ask you to  
9 open up?

10 MR. BELL: All right. Thank you, Mike,  
11 and thank you to the Committee for inviting me to  
12 brief you on the industry's activities related to  
13 the non-light water reactors. Certainly a growth  
14 area for the industry, as Mike mentioned. I suspect  
15 it's going to be a growth area for the Committee as  
16 well.

17 Just as Mike said, like NRC industry has  
18 gotten very busy in this area of non-light water  
19 advanced reactors. Last year we formed a working  
20 group which is our principal mechanism for dealing  
21 with generic issues. The Advanced Reactor Working  
22 Group formed last year. But the real surge in  
23 activity came this year with a flurry of  
24 congressional interest, as Mike said, and  
25 significant utility interest comes to bear as well.

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1           We formed three task forces, one in the  
2 legislative area to kind of respond to the  
3 congressional interest and provide input there, one  
4 in the regulatory area; I'll show you some more  
5 about those activities in a minute, and then one we  
6 just called a technical task force kind of  
7 facilitating coordination among the vendors, among  
8 EPRI and among DOE. A lot of players, a lot of  
9 cooks in the kitchen, as you might expect.

10           We have issued this year strategic  
11 plans. DOE has done one. The NRC has done one. So  
12 the industry, obviously we had to do one ourselves.  
13 In fact, we did two. So we have one on the advanced  
14 non-light water reactor area and a separate one on  
15 small modular reactors.

16           Now, these are props. I can make these  
17 available, Mike, for you to share with the  
18 Committee. No problem.

19           They're modeled after the ALWR Strategic  
20 Plan from way back in the 1990s that we still  
21 consider a success. It led to the eventual design  
22 certification, licensing and now construction of the  
23 four AP1000 units, as well as other design  
24 certifications. So you'll see building blocks in  
25 there. That's kind of the familiar format. But

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1 we're working those strategic plans.

2 In the advanced reactor area we've  
3 defined some strategic goals that two or more  
4 advanced non-light water reactor designs ought to be  
5 available for commercial deployment in the 2030-2035  
6 time frame. By 2025 one or more demonstration-type  
7 scale reactor demonstrations be out there and up and  
8 running. And thirdly, that an efficient and  
9 predictable licensing process for advanced non-light  
10 water reactors is in place. Three strategic goals.

11 We keep circling back on what we've  
12 started calling four pillars to get to that more  
13 efficient predictable regulatory process. And I'll  
14 say a few more words about each of these: a staged  
15 application review, a more risk-informed approach, a  
16 performance-based approach and something that's  
17 technology-inclusive that can serve a wide variety  
18 of designs and vendors.

19 The surge in advanced reactor activity  
20 prompted NEI to revamp our committee's structure.  
21 So we have three working groups: the venerable New  
22 Plant Work Group in place since I'd say 2001 focused  
23 on the Part 52 process, focused on supporting  
24 Southern and SCANA all the way through to the very  
25 end, including the ITAAC process. So that groups

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1 still very much in place. The Small Reactor Working  
2 Group formed in like 2010, I want to say, to support  
3 the interests in there and especially the NuScale  
4 application and the TVA ESP application that's going  
5 forward.

6 And thirdly, most recently we formed the  
7 Advanced Reactor Working Group. So three working  
8 groups in three separable but related areas. So we  
9 recognize the need to integrate and make sure we're  
10 coordinated. And so, overall we also formed a new  
11 New Plants Advisory Committee, NPAC. Each of the  
12 working groups nominally kind of reports to that  
13 group, and not that we expect it, but if there are  
14 ever any conflicts or crossroads, we would go to  
15 that group to resolve those issues. Also there are  
16 very high level groups that will rely on them for  
17 carrying messages to the Hill and to Congress and so  
18 forth.

19 MEMBER CORRADINI: So is the NPAC  
20 members of the three others, or are C&Os, or who is  
21 NPAC?

22 MR. BELL: Typically no. The NPAC is  
23 CEO C&O type of individuals. It is chaired by Steve  
24 Kuczynski --

25 MEMBER CORRADINI: Okay.

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1 MR. BELL: -- of Southern. And Steve  
2 has also chaired, to answer your question, the  
3 Advanced Reactor Working Group, which is -- I should  
4 have --

5 (Simultaneous speaking.)

6 MEMBER CORRADINI: Those are the three?

7 MR. BELL: That's right. That's right.

8 MEMBER CORRADINI: Another question:  
9 Maybe at this point or maybe later, have the three  
10 working groups had enough progress that they would  
11 see the same path forward as Light Water Reactors,  
12 or a different path forward to actually engage the  
13 regulatory? In other words, is Part 52 the logical  
14 way to do this?

15 MR. BELL: That's a raging debate, and  
16 there are schools of thought.

17 MEMBER CORRADINI: So there's no  
18 conclusion as of yet? There's just raging debate?

19 MR. BELL: I think that's fair. I think  
20 we can help the members, the vendors, the customers  
21 come to a common level of understanding about that  
22 decision, the pros and cons. And we intend to do  
23 that, but I would say that we have not done that yet  
24 and there are absolutely two schools of thought  
25 there.

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1                   MEMBER CORRADINI: Have the three groups  
2 or one of the three groups seen the option study  
3 result from the DOE? There was a required -- one of  
4 the slides in one of these presentations is going to  
5 mention that Congress forced the DOE to do an option  
6 study on advanced test and demo reactors. And they  
7 had some language in there of what they thought was  
8 an appropriate licensing strategy going forward.  
9 Have you seen that?

10                   MR. BELL: Perhaps not. You mentioned  
11 test and demo, and that's going to be kind of a  
12 separate process.

13                   MEMBER CORRADINI: Well, Craig's got it  
14 in his slide deck somewhere, because I saw it.

15                   MR. BELL: Let me listen with interest  
16 when we get there.

17                   MEMBER CORRADINI: Okay. All right.  
18 Because that concluded with a very specific  
19 recommendation on how to engage the regulator for  
20 anything that's a non-light water reactor.

21                   MR. BELL: For the moment NEI's  
22 agnostic, however, we think that both processes  
23 ought to be viable. So we need to make sure that  
24 that is so, applying the lessons learned and making  
25 corrections or adjustments as needed while we have

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1 this opportunity.

2 MEMBER REMPE: So you mentioned this  
3 goal, which you see with DOE and other places about  
4 having at least two --

5 MR. BELL: Yes.

6 MEMBER REMPE: -- technologies ready to  
7 roll out and build by 2030. And we need to have  
8 fuel that you can characterize as performance for a  
9 non-LWR by 2030, which is what, at least a decade?  
10 And so in all these advisory groups and meetings and  
11 things that you have has anyone started to think  
12 about we need to focus here if we want to have two?  
13 Because I always see a lot of, oh, we-got-to-have-  
14 the-regulator on-board stuff, but the regulator  
15 can't totally answer the questions of if the  
16 technology is ready to go by 2030. They can say  
17 it's safe, but they really don't care whether it  
18 stays critical or not, for example. And so,  
19 has anyone in your group or NEI taken a lead about,  
20 jeepers, we need to start focusing if we really want  
21 to do something with all this money. Because it's  
22 always nice to say you've got the financial group  
23 involved, but if you're asking for taxpayer money to  
24 help subsidize the venture capitalists, is anybody  
25 starting to think about how are we going to start

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1 focusing this and do something reasonable with the  
2 taxpayers' --

3 (Simultaneous speaking.)

4 MR. BELL: I don't know if we're going  
5 to talk more about the fuel side of it, but I will  
6 certainly say that's been recognized as a long pole  
7 in the tent. In fact, it was a substantial focus of  
8 the recent workshop that Mike referred to back --

9 MEMBER REMPE: I went to that workshop  
10 and I sure didn't see it with a lot of the  
11 technologies that were presented, and I'd really  
12 like to see that because I think it's an important -  
13 -

14 MR. BELL: Well, I think it's a fair  
15 comment.

16 MEMBER REMPE: Yes, because when you get  
17 folks on the Hill involved, somebody needs to start  
18 in the industry focusing what's going on.

19 MR. BELL: Our newly integrated  
20 committee structure and our approach to all this at  
21 NEI reflects what we refer to as all-of-the-above  
22 nuclear strategy. So that includes large lights and  
23 the importance of success of Southern and SCANA on  
24 those first AP1000 units that are demonstrating the  
25 Part 52 process for the first time and a number of

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1 other processes that will be common to any new  
2 project.

3 MEMBER CORRADINI: So this is not fair,  
4 but that strategy doesn't seem to be working very  
5 well with Energy, so how's it going to work here?

6 MR. BELL: With --

7 MEMBER CORRADINI: All of the above. In  
8 other words, I'm kind of with Joy. I'm worried  
9 about lack of focus because it would drive -- if I  
10 was a regulator, it would drive me crazy.

11 MR. BELL: Well, I'll explain what I  
12 mean by that. What our members tell us is they want  
13 optionality.

14 MEMBER CORRADINI: Okay.

15 MR. BELL: They may need a large  
16 base load plant like an AP1000 and they want that  
17 in the tool kit. They may want a small modular  
18 reactor that is more easily financed, more  
19 adaptable to some smaller markets. And they  
20 want some advanced designs that have features  
21 like high temperature that can be used in  
22 other non-electrical applications. So they want  
23 optionality. And that's what we mean by all of the  
24 above. So that's why we have the three working  
25 groups and we consider all of these a priority.

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1                   MEMBER RAY:     Russ, let me make one  
2                   correction.     AP1000 is fully dispatch-able, so  
3                   referring to it as base load doesn't square with  
4                   that in my mind.    You ought to have a base load of  
5                   course, but it is capable of dispatching against  
6                   load.

7                   MR. BELL:     Okay.    Thank you.    So very  
8                   important for those first four units to finish  
9                   successfully.    Very important for the NuScale  
10                  application to be successful.   I think we're going  
11                  to learn a lot from that.   It's an advanced design,  
12                  although light water.    It employs an innovative  
13                  safety strategy that would be challenging for both  
14                  the vendor and the NRC, but they're working through  
15                  those issues.    There are policy issues that are  
16                  associated with the small modular design like a  
17                  \*90058 fee, an NRC annual fee.   NRC just passed a  
18                  rule that accomplishes that based on thermal output.

19                  Both the NuScale and TVA applications  
20                  reflect the desire to have an alternative emergency  
21                  planning approach, a consequence-based emergency  
22                  planning approach.   So that's a significant policy  
23                  issue that is important to the SMRs, but would be  
24                  also applicable and important to future reactors.

25                  Off-site power connections.       GDC-17

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1 requires two. AP1000 got an exemption. They're  
2 required to have one. The NuScale design, their  
3 safety case does not rely on electrical power and  
4 they're arguing and they have just a basis for  
5 seeking exemption from GDC-17 zero off-site power  
6 connections. This is a policy issue. We're not  
7 there yet. That will be common I think to some of  
8 the other designs.

9 So I think we're going to be watching  
10 that very closely for those reasons, but also more  
11 mundane reasons like accountability to schedule and  
12 timelines, a disciplined RAI process, and a risk-  
13 informed design review. NRC has already said they  
14 plan to use the NuScale as a model for a risk-  
15 informed review. Obviously we're going to need more  
16 of that as you get into non-LWR space.

17 So all of the above also obviously  
18 includes advanced non-light water reactors, and  
19 that's what we're here to talk about. There's a  
20 consensus that an efficient and a corrective review  
21 of advanced reactors requires new thinking and new  
22 tools, not necessarily new regulations, at least not  
23 right away. We found the NRC's vision  
24 and strategy document to be a commendable effort.  
25 It includes near-term, mid-term, long-term actions.

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1 It includes concepts that have also been identified  
2 by the industry such as conceptual design approval  
3 and standard design approval, and it certainly  
4 emphasizes a more risk-informed performance-based  
5 approach. And you'll be hearing more about that.  
6 And we certainly appreciate the opportunity for  
7 stakeholder input.

8 CHAIRMAN BLEY: Russ? Excuse me.

9 MR. BELL: Yes.

10 CHAIRMAN BLEY: I've heard this  
11 disciplined RAI process come up at the workshop a  
12 few weeks ago and other places. The other side of  
13 that is you might call it disciplined application  
14 process, because an awful lot of the RAIs I see  
15 exist because people didn't justify the assumptions  
16 they've made or defend their analyses. So there's  
17 two sides to that. Have you guys worked on that  
18 very much?

19 MR. BELL: There is, and if it can have  
20 three sides, you would need to start with very clear  
21 guidance, very clear expectations on what belongs in  
22 an application. So I think there's a virtuous  
23 circle here to get the guidance and expectations  
24 right. The applicant needs to do their job and  
25 provide a fulsome and complete application, quality

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1 application, so called, and then the disciplined  
2 review and RAI process. So absolutely that's on  
3 everybody. But we certainly want to see more -- the  
4 RAI process to be more disciplined than perhaps it  
5 has been in the past.

6 So timeline is a question that always  
7 gets a lot of attention. Are there timelines in the  
8 NRC's vision and strategy document? They're useful  
9 but may send some wrong messages. We've provided  
10 this input informally back to the staff already.  
11 The readiness activities labeled there suggest that  
12 NRC won't be ready to efficiently field an  
13 application for nine years. I don't think that was  
14 the intent. We certainly don't think that's the  
15 case, but it's certainly a message that you could  
16 glean from a glance at that timeline.

17 In addition, the time frame for design  
18 and licensing reviews is like five years, or  
19 something. I forget exactly. But it doesn't really  
20 reflect the presumed benefit of the effort put into  
21 make that review more efficient and timely. So we  
22 think the timelines are very, very helpful. They  
23 foment the discussion. We think they may send some  
24 mixed messages. We'll keep providing that input to  
25 the NRC.

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1           As Mike said, the NRC is already moving  
2           on some items we look forward to engaging with the  
3           staff. He mentioned the advanced reactor design  
4           criteria, which the Committee will hear more about  
5           later.

6           MEMBER REMPE: I want to go back to the  
7           comment about the timeline.

8           MR. BELL: Yes.

9           MEMBER REMPE: Again, you're talking  
10          about the non-LWRs, because the staff is involved  
11          right now with the NuScale review.

12          MR. BELL: Yes.

13          MEMBER REMPE: And again, with the non-  
14          LWRs, my understanding only the gas reactor has done  
15          much with respect to having a vendor with the fuel  
16          and some sort of irradiation in recent years. You  
17          might have a little bit with the TerraPower one, but  
18          perhaps it's not even going to come to the NRC. So  
19          is there a rush to do something with the staff? I  
20          mean, what would you do if you were told staff was  
21          ready to go with a molten salt reactor today? Are  
22          you guys ready to submit? I mean is it a problem  
23          the staff is saying 5 to 10 years to get ready?

24          MR. BELL: I don't know if it's quite a  
25          chicken and egg, but to mount and launch an

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1 application takes a significant effort and the  
2 ground rules for that and a soft understanding of  
3 what the ground rules of the application  
4 expectations are is needed way in advance of that.  
5 And so, the kinds of issues we're talking about: how  
6 to risk-inform, how to performance-base, what are  
7 the design criteria going to be, these are the  
8 things that NRC has rooted out on now. We need to  
9 clarify that for vendors who need to make business  
10 decisions, need to attract investment. And those  
11 investors need to see the clear path through it. So  
12 we're trying to make sure that those guideposts and  
13 processes are in place.

14 MEMBER REMPE: But again, if you look at  
15 that advanced design criteria document for the PRISM  
16 and the Modular HTGR, they had enough details they  
17 could do quite a bit, but in some cases they said  
18 you don't have enough details yet for these two  
19 concepts. And those concepts are fairly well  
20 defined. I'm thinking the devil's really going to  
21 be in the details on when we have a molten fluoride  
22 and a molten chloride advanced reactor being talked  
23 about. Jeepers, I think there's a fusion on a  
24 battery one. I mean, this is really hard unless  
25 industry will focus for the regulator to try and do

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1 much. And then how much should they even be  
2 required to --

3 (Simultaneous speaking.)

4 MR. BELL: I think a lot of work is  
5 needed on all sides. There's no question.

6 MEMBER REMPE: I think so, too.

7 MR. BELL: The ARDC. We provided some  
8 comments to make sure they're consistently  
9 performance based, particularly in the area of  
10 containment function versus traditional containment.  
11 And I already mentioned the off-site power design  
12 criteria  
13 -- make that performance-based by -- if you don't  
14 rely on electrical power, then your GDC should allow  
15 for that.

16 We also made a comment that the General  
17 Design Criteria that exists today uses the term  
18 "important to safety." It's a term that has been  
19 interpreted and misinterpreted over the years many  
20 times. Our suggestion is we shouldn't perpetuate  
21 that going forward and that we say what we mean.  
22 And typically the interpretation of that in this  
23 context has been safety-related, and so our  
24 suggestion was just to simply say safety-related. I  
25 think there's a conversation that needs to be had in

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1 that area. We hope that our comment again foments  
2 that conversation.

3 MEMBER STETKAR: Russ, how do you  
4 resolve that clear statement with the fact that risk  
5 assessments often show that non-safety-related stuff  
6 is more important to risk than the thing you hang  
7 the safety-related tag on?

8 MR. BELL: And of course any risk-  
9 informed approach is going to reflect that reality,  
10 but --

11 MEMBER STETKAR: Okay. So then why get  
12 tied up with the semantics of if I hang a tag on  
13 something and call it safety-related, it is  
14 therefore different than something that's more  
15 important to risk that I don't call safety-related?  
16 Why do you guys need to hang that semantics on  
17 something if you're promoting risk-informed --

18 (Simultaneous speaking.)

19 MR. BELL: Well, we're promoting clarity  
20 and in the context of the design criteria we think  
21 it's going to be clearer to use the more well-  
22 understood and defined term and allow the risk-  
23 informed -- the balance of the risk-informed  
24 regulatory process to account for the very thing  
25 you're talking about, the --

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1 (Simultaneous speaking.)

2 MEMBER STETKAR: Well, but I hear you  
3 promoting the notion of risk-informed, but falling  
4 back onto the fact that I need to hang a specific  
5 tag. Something must be black. And if it's black, I  
6 need to apply these specific requirements to it.  
7 And if it's not black, it's a free-for-all. That's  
8 not the sense of a risk-informed approach.

9 MR. BELL: I agree.

10 MEMBER STETKAR: So you can't have it  
11 both ways.

12 MR. BELL: I agree. Well, I mentioned  
13 that we hoped that this would start a conversation.  
14 I think we just did that. But we think there's some  
15 enhancement that should be made there for clarity's  
16 sake. And we look forward to that conversation with  
17 the staff and the Committee.

18 Well, and the staff -- for instance on  
19 the staged application review process, I think  
20 you'll hear more about it. A public meeting has  
21 already been set for later this month, I think, and  
22 maybe the NRC will confirm that. We're looking  
23 forward to that.

24 The NuScale application of course coming  
25 through. And as I mentioned, we and the staff hope

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1 to learn a lot from that particularly with respect  
2 to risk-informing.

3 And then in addition to the policies  
4 issues I mentioned earlier that are being -- that  
5 have risen in the context of the small modular, you  
6 run into a other suite of policy issues when you  
7 talk about non-lights.

8 CHAIRMAN BLEY: Russ?

9 MR. BELL: The two best examples are --

10 CHAIRMAN BLEY: Let me interrupt up.  
11 We're on a really tight schedule today and we have  
12 to finish right at noon because we have another  
13 meeting following that, so I'm going to try to hold  
14 everybody to the schedule. So you got a couple  
15 minutes left.

16 MR. BELL: Okay. I'm right at the end  
17 of my page, so I apologize for taking too long.

18 I just wanted to say a couple examples  
19 of the policy issues that come to the fore for non-  
20 lights or licensing basis event selection. You may  
21 not have a large break LOCA as your limiting event.  
22 You will not have that. So, but what is it? Okay.

23 And I mentioned functional containment  
24 versus traditional containment. Fortunately we have  
25 a lot of NGNP work to draw upon, so we're not

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1 starting from whole cloth on these types of areas.  
2 And I think that it's these types of things that I  
3 suspect will be of a strong committee interest in  
4 the months and years ahead.

5 And, Chairman, that's where I was going  
6 to stop.

7 CHAIRMAN BLEY: Right on time. Thank  
8 you, Russ.

9 MR. BLEE: Okay. Thank you for the  
10 opportunity to be here today, and, Mike, thank you  
11 for that welcome and a very eloquent overview of  
12 where we are in terms of things that have gone in in  
13 the last couple of years. It's a multi-stage arena  
14 and a lot of things have happened even in the last  
15 six months.

16 We talked a little bit about  
17 organization and I am here today on behalf of our  
18 Advanced Reactor Task Force which is headed by  
19 Former Commissioner Jeff Merrifield, who couldn't be  
20 here today. We also have under that a Technology  
21 Owners Group headed by Robert Prince, who is the  
22 former CEO of Duratek, but also is currently  
23 president of Gen4 Energy.

24 And what I'm going to cover today is a  
25 little bit of background on the council. Since this

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1 is our first meeting, we welcome this conversation.  
2 And then I'll talk a little bit about some of our  
3 initiatives and then talk a little bit about some  
4 things that are on your docket here today.

5 This is entitled, "Commercialization  
6 Advanced Nuclear Reactor Technology." And that's  
7 initially applicable to what you're doing today.  
8 This is sort of in the long range. But that is  
9 really our focus is commercialization advanced  
10 reactor technology. We represent a business  
11 consortium of \*91436 companies, and so our focus is  
12 on moving the ball forward on that front; and  
13 actually on multiple fronts, as I'll talk about  
14 later.

15 With respect to -- and I was a little  
16 troubled by what I heard here earlier today in the  
17 sense of we are moving too fast. Isn't the  
18 Government sort of going to be -- it's sort of going  
19 to sound like a command and control approach to  
20 things. This is really a market up. There are over  
21 52 advanced reactor design companies currently in  
22 existence. Certainly that will narrow down. But we  
23 have at least three members right now who are  
24 planning to commercialize their design, or hoping to  
25 commercialize it prior to 2030. So if you mention

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1 the word "2035" to them, that's not where they're  
2 headed.

3 Now, they have a lot of hurdles to  
4 overcome, but we look upon the time right now as a  
5 window of opportunity to set the stage and make  
6 improvements and refinements. And I think the NRC  
7 has been very responsive to that and the DOE has  
8 been responsive as well in the form of Craig Welling  
9 today and his boss Tom O'Connor.

10 MEMBER BROWN: Can I --

11 MR. BLEE: Yes.

12 MEMBER BROWN: -- interrupt for a  
13 second? When you say "advanced," are you talking  
14 non-light water or are you talking --

15 MR. BLEE: Non-light water.

16 MEMBER BROWN: Non-light water?

17 MR. BLEE: Yes.

18 MEMBER BROWN: Okay. I just want to  
19 make sure --

20 (Simultaneous speaking.)

21 MR. BLEE: Our friends at NuScale Power  
22 who are a member company would certainly consider  
23 themselves an advanced reactor as well. And they've  
24 been actually very, very helpful appearing at a  
25 number of our meetings to talk about the work that's

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1 being done on generic issues, which are very  
2 applicable to this as well in terms of policy  
3 issues. And certainly when this clock starts  
4 ticking at the end of this year this will be a  
5 harbinger really of how effective the light water  
6 reactor technology is working and how that could  
7 work for non-light water reactors.

8 But in terms of a little -- I mentioned  
9 we are over 80 companies now, the who's who of the  
10 industry, going from really the designers: GE,  
11 Westinghouse, NuScale, AREVA, General Atomics, to  
12 manufacturer, supply chain members across the board.

13 Again, in terms of all of the above, we  
14 strongly support these technologies moving forward  
15 in parallel. So we don't think it's an either/or  
16 situation and we're delighted I think that the  
17 Department is moving forward to really -- to put  
18 together a funding opportunity announcement for the  
19 SMRs. They've done one now for Gen IV. We think  
20 it's about \$900 million short --

21 (Laughter.)

22 MR. BLEE: -- of where it should be, but  
23 we think there should be an NP2010-style program for  
24 the advanced reactors.

25 CHAIRMAN BLEY: Can you explain what

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1 that is to those of us who aren't fully familiar  
2 with it?

3 MR. BLEE: Well, probably Craig can just  
4 tell better than I can, but --

5 (Simultaneous speaking.)

6 MR. BLEE: -- commercialize the Gen III+  
7 designs.

8 MR. WELLING: Yes, the NP2010 Program  
9 was a program whereby we supported the development  
10 of the AP1000 and ESBWR as reactor types to be  
11 pursued for licensing.

12 Another example of a successful effort  
13 is the NuScale Program right now. It's the SMR  
14 Licensing Technical Support Program. And we see  
15 that as a very good example of how Government  
16 efforts to coordinate with the NRC for the licensing  
17 aspects can support a possible advanced design  
18 deployment.

19 CHAIRMAN BLEY: Okay. Thanks. And I  
20 wanted to say I really liked some of your opening  
21 remarks, David. I was at that meeting a couple --  
22 few weeks ago, the joint meeting on non-LWRs, and I  
23 saw flow charts of how organizations are going to --  
24 and unless somebody actually bites the bullet and  
25 starts building, nothing's going to happen. NuScale

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1 is another good example. If you've got three groups  
2 that are ready to go, that's really exciting.

3 MR. BLEE: Well, I would agree with you  
4 that -- and there is a lot of focus right now on  
5 getting one into the queue as soon as possible. One  
6 word on the --

7 MEMBER REMPE: You're saying they're  
8 ready to go. Do they have fuel to performance as  
9 ready to go?

10 MR. BLEE: Well, not ready to go  
11 immediately, but their goal is to have a license by  
12 2030. In fact, your goal I think is 2030-'35,  
13 right? Yes.

14 MEMBER REMPE: I understand that, but  
15 again DOE's spending opportunity went to a molten --  
16 I always get the fluoride and chloride mixed up, but  
17 the --

18 PARTICIPANT: Molten salt.

19 MEMBER REMPE: Yes, one of those molten  
20 salt ones and the pebble bed reactor. And I'm guess  
21 those two to three that are ready to go are not the  
22 two to three that DOE just funded. Right? Which  
23 two or three are they?

24 MR. BLEE: That's inclusive of at least,  
25 yes, one of those.

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1 MEMBER REMPE: One of those?

2 MR. BLEE: Yes.

3 MEMBER REMPE: And then the other two  
4 are something else, lead bismuth, or what is it,  
5 what are the other two --

6 (Simultaneous speaking.)

7 MR. BLEE: Well, it's an interesting  
8 point on that. And the other two actually are  
9 headed to Canada for the moment to go through a  
10 preliminary review which the Canadians have, which  
11 is a two-year process with a fixed cost.

12 MEMBER REMPE: But do they have fuel  
13 that's been manufactured and irradiated?

14 MR. BLEE: They're working in parallel.  
15 I mean, again ready to go. Maybe that's an  
16 overstatement, clearly.

17 MEMBER REMPE: That takes about a  
18 decade.

19 MR. BLEE: Yes.

20 MEMBER REMPE: So we got to understand  
21 that a little bit more.

22 MR. BLEE: Well, that leaves them  
23 another three years, I guess.

24 MEMBER REMPE: Yes, better get going.

25 MR. BLEE: Perfect, yes. By the way,

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1 you had talked about subsidies. These aren't  
2 subsidies. These are cost-share programs. So in  
3 the case of the Advanced Reactor Program, it's an  
4 80/20. In the case of NuScale it's 50/50. So  
5 actually it's a good return on investment for the  
6 Government.

7 MEMBER REMPE: But again I guess I'm  
8 wondering about -- again, you said there's 52. Last  
9 time I heard it was 48. But there's 52 of these  
10 start-up companies. If there's two or three that  
11 have some sort of fuel manufacturing process  
12 developed and a vendor identified, then I have more  
13 confidence that it's a good thing to have some sort  
14 of Government help and assistance. But again, we  
15 don't create monopolies with our taxpayer dollars.  
16 You just try and help enable the technology. But  
17 going from 52 to 3 is where I'm kind of struggling  
18 with, and is industry focusing on that?

19 MR. BLEE: Well, again, I don't think we  
20 should be picking winners and losers. That's our  
21 personal view. Let the market play out. It  
22 shouldn't be the Government -- in fact, we're not  
23 entirely comfortable with the Government picking two  
24 for the FRA. We're market based, so we think --  
25 frankly, I think that it would be -- well, we're

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1 very interested in hearing the -- having the voices  
2 of these individual technology folks speak. I think  
3 a good suggestion for your next meeting is to have a  
4 bunch of them in here to make presentations to you  
5 on the status of their projects.

6 MEMBER REMPE: And again, I've heard  
7 that we should let the market decide, but again  
8 where does the -- you want to have something that's  
9 been technically reviewed. It's not just something  
10 -- if we're asking for some sort of Government  
11 funding to help enable -- and that's done with a lot  
12 of technologies. I'm not complaining about that.  
13 It's just I want to understand the process because  
14 we can't enable 52 of these.

15 MR. BLEE: But I think Craig will talk -  
16 -

17 MEMBER REMPE: What's the criteria for  
18 getting into the Government queue, is what I'm  
19 asking.

20 MR. BLEE: I don't think Mike should  
21 expect 52 applications in 2025. I mean, there are  
22 some that are looking further out. I wouldn't  
23 suggest that all 52 --

24 MEMBER REMPE: And is there a process to  
25 help the staff understand which technologies should

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1 be focused on in the near term? And it's a  
2 consistent process?

3 MR. BLEE: I think the staff has --  
4 well, that's really a question for Mike, but I  
5 think, yes, he keeps his ear to the ground, I think,  
6 on that and responds as necessary.

7 MR. MAYFIELD: Yes, just to chime in  
8 here. Two things: Fuel and fuel qualification is  
9 one of the top subjects that we talk about at these  
10 workshops and we expect that that will continue to  
11 be a major source of discussion so that the vendor  
12 community understands what they must do, however  
13 they're going to come up with those data. But fuel  
14 qualification is a key subject of discussion with  
15 the community.

16 In terms of how we are knowing what we  
17 can reasonably expect, we annually put out a RIS, a  
18 regulatory information summary. Okay. What are  
19 your plans? When are you going to submit?

20 The other thing we add to that are a  
21 series of questions. And while I don't particularly  
22 care about the answer, if they come back and they  
23 don't have a testing program, they haven't done  
24 this, haven't done that, likelihood that they're  
25 going to show up in 2018 diminishes. So we use

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1 these more as qualitative assessments so we can  
2 forecast our workload and what's likely to show up  
3 and when.

4 So we, by visiting conferences, going to  
5 the summits that David has sponsored, other meetings  
6 that are ongoing we get a fairly good sense of who's  
7 real, who's still in the gee-want-to-be mode. And  
8 so we use that insight. Qualitative as it is, we  
9 use those insights to help us forecast who's going  
10 to show up, with what technologies and on what  
11 timeline.

12 MEMBER REMPE: This is good. I just  
13 would like to see industry starting to acknowledge  
14 that in some of the documentation and strategic  
15 plans. I've not read your strategic plans, but it  
16 would be good to see that.

17 MR. BLEE: Okay. And thank you for  
18 that. Another important point is that in terms of  
19 the organizational aspect is that I think in some  
20 cases the idea of one message, one voice is  
21 appealing. We have set up a Coordinating Council  
22 with NEA and the NIA and other interested parties  
23 and we have message, but many voices. And so ours  
24 happens to be more commercial, technology owners.  
25 Because some of the end users of this may not just

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1 be investor-owned utilities. There may be  
2 industrial applications and things like that. So  
3 it's a little different mosaic than what the NRC  
4 sometimes is used to, but I think again the NRC has  
5 been responsive to this approach and we've been  
6 working with the Coordinating Council to try to  
7 present initiatives and messages in a more seamless  
8 fashion.

9 I think Mike talked about this in terms  
10 of the progress, and I won't cover this. A lot of  
11 action here on many fronts, both on the NRC, DOE and  
12 in the Congress. Happy to talk about -- there is  
13 legislation in the 4084 that has passed the House  
14 and the Senate, and that deals with a test reactor,  
15 something that Mike is focusing on with his other  
16 advisory committee at DOE. That's Mike Corradini.

17 One thing I would mention in terms of  
18 here is that the Congress with the NRC has requested  
19 \$5 million off-budget to look at to put initiatives  
20 in place on advanced reactors. We think that's a  
21 great initiative that Congress has included in both  
22 budgets, on both the House and Senate, that hasn't  
23 passed yet. But back in June we laid out some  
24 thoughts on how that \$5 million might be spent since  
25 there hasn't been a whole lot of focus on that, or

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1 detail on that. And that's something I think that  
2 this advisory group could focus on, certainly. That  
3 would certainly be in place before the end of this  
4 calendar year.

5 Again, source of our interest here;  
6 you've seen this in many forms, is basically life  
7 after 60 and the need for additional capacity, the  
8 booming global market demand, and of course the fact  
9 that we're 5 or 67 really now, 4 of 66 may be under  
10 construction depending on whose calculations you're  
11 using, and certainly if you're looking at this two  
12 percent scenario for clean energy, the need for  
13 advanced nuclear.

14 Our interest started back in 2011 when  
15 we wrote to Secretary Chu. I think most of these  
16 issues really reflect DOE, but the fact is the  
17 message is really the same as it was five years ago,  
18 although things are moving in the right direction.

19 We have had three advanced reactor  
20 technical summits in association with Argonne, UMass  
21 Lowell and Oak Ridge. I think Mike talked about  
22 these. If you listen to the customer, the takeaway  
23 from those has been very consistent saying the  
24 licensing paradigm for a non-light water reactor Gen  
25 IV is not workable. And again, that's an easy term

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1 to use, but that's a matter of meshing up where they  
2 think improvements can be made. And I think we did  
3 address that in a white paper on advanced reactor  
4 licensing in February 2016.

5 MEMBER REMPE: Excuse me.

6 MR. BLEE: Yes?

7 MEMBER REMPE: Back on slide 9 there was  
8 a bullet you kind of skipped over. Advanced  
9 reactors offer significant economic advantages. Is  
10 there any hard evidence to support that statement?

11 MR. BLEE: Well, based on some of the  
12 cost figures I've seen from some of the advanced  
13 reactors, the answer is yes. I mean, they're not  
14 good at --

15 CHAIRMAN BLEY: Well, but they haven't  
16 been built, so --

17 MR. BLEE: Yes, they haven't been built.  
18 But they are not building these to -- they're  
19 building these because they will be smaller, they'll  
20 have some economic attributes.

21 MEMBER CORRADINI: So I can share with  
22 you a 1953 letter from the admiral that says all  
23 paper reactors are cheaper than real reactors?

24 MR. BLEE: I would never argue with you  
25 on that point.

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1 (Laughter.)

2 MEMBER CORRADINI: So I think Joy's  
3 point -- this is one of the bullets that keeps on  
4 arising and arising, and I think you want to be real  
5 careful about that. That's just my --

6 (Simultaneous speaking.)

7 MR. BLEE: Well, the onus is certainly  
8 on them to make that case. And I think the one  
9 thing -- the \*92925 that you should be thinking in  
10 that regard is they've gotten about \$22 million,  
11 which isn't a lot in Government parlance, but \$22  
12 million of private sector funding for their  
13 concepts. So it wouldn't be because we're going to  
14 design the same thing that's already out here or  
15 it's going to be more expensive than what's out  
16 there. They have --

17 (Simultaneous speaking.)

18 MEMBER REMPE: Did the private sector do  
19 any sort of review, technical review, have some  
20 economics folks go out and scope and see? I mean,  
21 even the NuScale one, which does have some possible  
22 good advantages -- I'm not trying to cast  
23 aspersions, but the economic case has not yet been  
24 made yet. And until you sell a lot of them I'm not  
25 sure we'll see that.

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1 MR. BLEE: Well, again we're believers  
2 in the market. If they cannot get the funding to do  
3 forward, it'll be because they're not economical or  
4 there's not an advantage over Gen III+. I mean,  
5 frankly, AP1000s and the Gen III+ designs out there  
6 are very good designs. They're being built. And  
7 the SMR, same thing. The NuScale SMR. So they have  
8 the hurdle of having something that is better,  
9 faster, more cost-effective than what's out there.  
10 And if it doesn't, it won't be because Craig Welling  
11 decides or Stephen Burns. It will be because the  
12 market decides it and they don't get the funding to  
13 go forward.

14 MEMBER REMPE: Well, again --

15 MR. BLEE: So again, that's why we think  
16 that not down selecting now and having a command and  
17 control approach is, we think, really a competitive  
18 approach, and it's working at the moment. I may  
19 come back in five years and tell you you were right,  
20 we should have let DOE select everything, but I kind  
21 of doubt it.

22 MEMBER BROWN: Things get lost. All I  
23 keep hearing is that we've got to have a licensing  
24 basis, we got to have risk-informed, we got to have  
25 performance-based whatever. Where is the emphasis

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1 on safety, technical performance, the risk of those  
2 designs? I'm from the Naval Nuclear Program. I  
3 grew up in it since 1965. And all you have to do is  
4 go back and read -- I know Mike referred to one  
5 comment from the venerable Admiral Rickover. But if  
6 you read -- I guess it's Duncan's historical  
7 perspective on how that was brought forth, from '47  
8 to '54, it took six or seven years to deliver from  
9 no technology, zero technology to a submarine at  
10 sea, the *Nautilus*.

11 And if you go read the first 100 -- and  
12 I just did this a couple days ago because it looked  
13 interesting after looking at your all's visions, of  
14 DOE's vision and the NRC vision, is there was no  
15 licensing, okay, venue or methodology at the time.  
16 And the only reason it got done was because there  
17 was a focused -- one person, one program beating the  
18 drum. And if you looked in that  
19 first 100, 150 to 200 pages of that book, the  
20 outside -- all the stuff you're talking about:  
21 commercial -- GE was trying to sabotage it like  
22 crazy. They wanted to commercialize, get the  
23 Government out of it. They were going to do all  
24 these great things. Finally, they drove right  
25 through them and got, what, a sodium reactor built,

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1 water reactors built, and so on and so forth.  
2 That's a historical precedent for how to get  
3 something done.

4 And after reading these two vision  
5 documents and looking at the size even of some of  
6 these advanced reactors you're talking -- the non-  
7 light water ones, it seems to me the focus of all  
8 this other industry -- all these different paths --  
9 and we've lost sight; personal opinion, not a  
10 Committee opinion, of how do we resolve and get rid  
11 of the safety, the technical risk aspects that are  
12 just endemic in the sodium, lead bismuth, gas  
13 reactor, etcetera, etcetera, etcetera?

14 All the past projects have -- two or  
15 three of them have been built. What is it, two gas  
16 reactors and a sodium reactor, aside from the Naval  
17 Program, and they're both out of service. Nobody  
18 built any more of them. How do we take that  
19 information, play it into the assessment of why are  
20 these better than the advanced light water reactors  
21 which don't generate other materials, which are more  
22 toxic than water, etcetera? And I just don't see  
23 any of that in either one of these two visions other  
24 than one line in the DOE one, which says demonstrate  
25 performance and retire technical risk, which is the

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1 second line in your general game plan.

2 MR. BLEE: Yes, we come from the point  
3 of view of -- well, there are safety enhancements in  
4 all of these designs, and that's one of the things  
5 we're focused on, but we're not leading with that  
6 because the presumption is the NRC would not license  
7 an unsafe design.

8 MEMBER BROWN: But you have to present a  
9 safe design and you have to --

10 MR. BLEE: Sure.

11 MEMBER BROWN: -- resolve the technical  
12 risk. I mean, everybody out there that's designing  
13 -- I mean --

14 MR. BLEE: But you're not going to sell  
15 a reactor on the basis of its safer than the other  
16 one. There are safety enhancements. They're all  
17 safe, frankly. And this program was not started  
18 from scratch. I mean, this is not going back to the  
19 late '40s. That was a wonderful -- I mean, an  
20 incredible effort, but you're building on the  
21 foundation of what is there. These are adaptations.  
22 In fact, some of these are based on reactor designs  
23 that were tried and discarded for various reasons in  
24 the '50s and '60s in some cases, not because they're  
25 unsafe, not because they're not feasible. It's

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1 because the Navy went in a different direction.

2 MEMBER BROWN: Well, we found out sodium  
3 just eats the hell out of steam generators and tubes  
4 and everything else.

5 MR. BLEE: We'll keep an open mind.

6 MEMBER BROWN: Very open.

7 MR. BLEE: I would like a copy of that  
8 book, though, or a cite for it.

9 MEMBER REMPE: Before you leave --

10 MR. WELLING: There are some proven  
11 safety advantages of potential designs. Sodium fast  
12 reactors have some inherent safety features  
13 associated with them and --

14 PARTICIPANT: That's what I wanted to  
15 hear more about.

16 (Laughter.)

17 MR. WELLING: And TRISO-coated particle  
18 fuel has some safety benefits. There's information  
19 to be had that shows the safety benefits. And the  
20 General Design Criteria that is being developed for  
21 the advanced reactors recognizes some of the safety  
22 benefits. And as an example we recognize that for a  
23 high-temperature gas reactor that we can make some  
24 changes with respect to functional containment. And  
25 that recognizes what's available in the safety area.

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1 MEMBER REMPE: Before you leave that  
2 slide, just real quick, the last bullet --

3 CHAIRMAN BLEY: Okay. We've got five  
4 more minutes on -- four more minutes on this one.

5 MEMBER REMPE: But the last bullet,  
6 that's totally in contrast with this report that  
7 Mike mentioned earlier. Several technologies did  
8 not claim they need a high-flux test reactor. So  
9 I'm a little puzzled about where you got that last  
10 bullet.

11 MR. BLEE: Well, I think again this  
12 puzzle where I got it, this comes from our last  
13 three summits. This comes from the people who were  
14 attending.

15 MEMBER REMPE: All of the concepts are  
16 saying that, because the PRISM and the --

17 MR. BLEE: Well, this is a consensus  
18 document, so not everyone subscribes to all parts of  
19 it, but again what this comes down to, we think the  
20 United States has to be the go-to country for  
21 development of advanced nuclear technology and we  
22 don't think that -- I think the general view of the  
23 group is they don't think that we should be running  
24 over to Russia to do tests that --

25 MEMBER REMPE: You think in order to get

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1 a reactor out they're going -- two technologies or  
2 more by 2030 you also need a test reactor?

3 MR. BLEE: Well, again, in some cases  
4 some people don't feel they need a test reactor, but  
5 in the long term we believe we need a non-light  
6 water test reactor and we don't think it's an  
7 either/or situation. So again, not every company is  
8 asking. Some have more needs in terms of materials  
9 testing and stuff where this is going to be  
10 important.

11 But again, if we're going to be the go-  
12 to country we can't -- we've got a 60-year-old test  
13 reactor that is not applicable for this process and  
14 we believe there is legislation in Congress asking  
15 DOE to come up with a funding profile for this. But  
16 again, not at the expense of moving these other  
17 designs forward and providing needed collaboration  
18 money in terms of moving that forward.

19 An important point on the -- also I  
20 skipped over this was in terms of licensing, again a  
21 staged approach. I think that Russ talked about  
22 that as well. A staged approach is something. And  
23 that relates to the trenches of funding. As they go  
24 along they want to have different milestones met as  
25 opposed to just one at the very end.

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1           Again -- where are we?   Mentioned our  
2 paper.   We identified some gaps and needs.   This is  
3 just an update from September 2015 into the last  
4 workshop.   And we did provide comments on June 8th  
5 on the non-light water reactor design criteria.   And  
6 we certainly welcome the NRC's move on this front.

7           So in conclusion, I should mention one  
8 other initiative that is also out there is that  
9 Southern Nuclear, which is a member of both  
10 organizations here, is working on a probabilistic  
11 technical basis for licensing requirements of  
12 various reactors, advanced reactors.   I don't have a  
13 lot of detail on this.   I asked Amir for it.   And he  
14 was getting on a plane, but he wanted me to mention  
15 that.   So I did mention it.   I think it will be of  
16 interest to you all as that emerges forward.

17           MEMBER POWERS:   I'd like to understand a  
18 little better about staged licensing.   I personally  
19 have had difficulties in the way that we are doing  
20 design certifications and particularly a piecemeal  
21 fashion as things become available we review them.  
22 But quite frankly, the knee bone is connected to the  
23 thigh bone in looking at safety.   And looking at  
24 things in an abstraction and always coming to, well,  
25 wait until next month when that chapter becomes

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1 available is not an efficient way for us to do our  
2 review. In your staged review are we going to have  
3 the same kind of difficulty?

4 MR. BLEE: Well, easier said than done.  
5 I think this is a work in progress. I think that  
6 again the appeal of what the Canadians are doing is  
7 a good example of -- why there is interest in that  
8 is it's a finite -- right now of course by and large  
9 generally you know mail your application into the  
10 NRC. Within 60 days it's either accepted or  
11 rejected and then you're waiting for the first round  
12 of -- for additional information. Hopefully you  
13 don't -- you hope you don't have round two. So you  
14 could look upon that as staged.

15 I think they're looking for -- what  
16 people are looking for; again this has got to be  
17 more definitized, is various stages were essentially  
18 the NRC says you have complied up to this point.  
19 And they would like to have half a dozen stages as  
20 opposed to two or three stages, because what that  
21 does basically is they can take that back to funding  
22 sources.

23 Now, you don't want to compromise  
24 safety, you don't want to compromise the NRC  
25 process. So again, this is something that Mike and

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1 his team are focused on. This is something that  
2 industry is focused on in terms of working out some  
3 specification beyond, hey, the Canadian process is a  
4 good first step.

5 And in fact, the current legislation  
6 that's passed both the House and the Senate and  
7 could very well get through Congress this year on  
8 advanced reactor reform -- sorry, it's on NRC  
9 modernization and reform, does ask NRC to look at a  
10 staged approach. So it looks to me as while  
11 industry is working on it and will provide input  
12 into it, the NRC will be coming up with a straw  
13 person in that regard.

14 Isn't that about right, Mike?

15 MR. MAYFIELD: Yes.

16 MR. BLEE: And even if the legislation  
17 isn't passed, the NRC has expressed a willingness.

18 MR. MAYFIELD: David's exactly right.  
19 This is something we're looking at and to do it  
20 within existing regulation and existing structure.  
21 And exactly, Dana, to your point, how do these  
22 things connect and how can you do this in an  
23 efficient and predictable manner? These are all  
24 good questions. They're questions that  
25 we've started posing to ourselves and in the public

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1 meetings we're going to be having, that you can't  
2 lose the connection to safety, you can't lose the  
3 notion that I may have approved this piece  
4 conditionally, piece of the design, but if the next  
5 piece comes in and it influences the first piece,  
6 we're going to have to go back and look at that. So  
7 the predictability of the process, the efficiency in  
8 the process, the timeline in the process is  
9 something that we're going to have to engage and  
10 engage on actively.

11 So we're going to talk about that some  
12 more in Anna and Mike Jones' presentation.

13 MR. BLEE: Right, and the legislation  
14 contemplates 2018, 2017 milestones for that, so  
15 moving forward.

16 MEMBER BROWN: Is it useful to have  
17 Congress dictating the path in legislation?

18 (Laughter.)

19 PARTICIPANT: They are our  
20 representative.

21 MEMBER BROWN: What was that?

22 PARTICIPANT: No.

23 CHAIRMAN BLEY: Charlie, we're going to  
24 move on.

25 (Laughter.)

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1                   MEMBER CHARLIE:       I'll take that  
2 correction.

3                   CHAIRMAN BLEY: Craig, it's your turn.  
4 We'll give you --

5                   (Simultaneous speaking.)

6                   MR. BLEE: Well, in brief thank you very  
7 much for being here. Your technical respect is very  
8 much appreciated. We look forward to this hopefully  
9 as a journey towards a destination and we look  
10 forward to appearing here again. I've suggested  
11 some other things you may all want to look at in  
12 terms of the \$5 million that is looming in terms of  
13 hearing directly from some of the reactor developers  
14 to hear more about what they're doing and so you  
15 understand that fully.

16                  CHAIRMAN BLEY: All right. David, thank  
17 you.

18                  MR. BLEE: Thank you.

19                  CHAIRMAN BLEY: Craig, we'll give you a  
20 few extra minutes on the back end. Shorten our  
21 break a little. I really don't want to lose any  
22 time from the design criteria section later this  
23 morning.

24                  MR. WELLING: Okay. Thank you for the  
25 opportunity to speak on DOE initiatives in support

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1 of non-light water advanced reactors. I note that  
2 Anna will be speaking on the General Design Criteria  
3 for advanced reactors after the break, so I will  
4 focus my presentation on the vision and strategy for  
5 advanced reactors.

6 This is indeed an exciting time to be  
7 involved with advanced non-light water reactors. As  
8 Mike has indicated, we've seen increasing interest  
9 in advanced reactors. That has included  
10 Administration interest, support from Congress, DOE  
11 efforts to reduce technical and regulatory risk,  
12 industry-led activities, as David and Russ have  
13 spoken of, and an expansion in the number of  
14 vendors. And as David indicated, there are well  
15 over 30 advanced reactor non-light water designs out  
16 there.

17 As a result, DOE has pursued initiatives  
18 including development of a vision and strategy for  
19 advanced reactors, establishment of the Gateway for  
20 Accelerated Innovation in Nuclear, or GAIN, conduct  
21 of a test/demonstration advanced reactor planning  
22 study, and providing cost-shared support for reactor  
23 concepts. These initiatives support development of  
24 new nuclear capacity that will be needed in the 2030  
25 to 2050 time frame.

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1           This provides some perspective on why  
2 advanced reactors will be needed. The blue, red and  
3 green lines show nuclear capacity, or the reduction  
4 of nuclear capacity for certain licensing scenarios.  
5 As an example, the red line shows nuclear capacity  
6 of current light water reactors that have 60-year  
7 licenses. Recognizing also there's a strong desire  
8 to increase clean energy. In order to double  
9 nuclear capacity by 2050, the purple line would need  
10 to show a capacity necessary to reach that goal in  
11 about the 2050 time frame.

12           We envision a mix of new Gen IV, III+  
13 plants such as the Westinghouse AP1000s and GE  
14 ESBWRs followed by light water-based SMRs.  
15 Ultimately we envision advanced reactors to be  
16 introduced beginning in about the 2030 time frame.  
17 Many of these concepts will have significantly  
18 higher reactor outlet temperatures and can serve  
19 additional benefits or functions besides electricity  
20 production.

21           As you can see --

22           MEMBER RAY:       Excuse me.       Let me  
23 interrupt for just one second because the  
24 implication of what you just said is that higher  
25 temperatures are only used for non-electricity

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1 production. In areas where water is in short supply  
2 they're used for electricity production, too. And  
3 that's one of the things that should always be kept  
4 in mind is higher temperatures make siting a  
5 plant much easier. I've done it. I know.

6 MR. WELLING: Yes.

7 MEMBER RAY: Okay.

8 MEMBER POWERS: We seem to be losing  
9 plants left and right off your plot there for  
10 reasons that are not being addressed at all by any  
11 of your things on the long time scale length of your  
12 plant, of your plot there.

13 MR. WELLING: I'm sorry. What was your  
14 question?

15 MEMBER POWERS: Well, I mean, nothing --  
16 Gen IV, small modular or advanced light water  
17 reactors don't seem to address the reason that we're  
18 losing plants left and right off the current fleet.

19 MR. WELLING: What we're expecting is  
20 that in the future we're going to need a mix of the  
21 advanced light water reactor plus small modular  
22 reactors plus the Gen IV plants.

23 MEMBER POWERS: Well, I mean, that's  
24 your expectation, but that doesn't seem to be the  
25 current expectation at all. I mean, I suspect

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1 you're not alone in your expectation, but I mean,  
2 I've got the whole State of California that says we  
3 don't need the nuclear. And that's a non-trivial  
4 state.

5 MR. WELLING: Yes, noted.

6 MEMBER RAY: Being from California let  
7 me just say there's a response to that, but we don't  
8 have time for it now.

9 (Laughter.)

10 MR. WELLING: One of the DOE initiatives  
11 in development is the development of vision and  
12 strategy for the development and deployment of  
13 advanced reactors. Over the course of several  
14 months we circulated draft documents through the  
15 Office of Nuclear Energy, national laboratories and  
16 DOE offices, other Government agencies and through  
17 informal stakeholder interactions. The final draft  
18 of that document is now publicly available on the  
19 DOE web site. It was posted on June 6th.

20 We tried to take a holistic view of all  
21 elements needed to support the overall vision  
22 including DOE, NRC and the industry while it is  
23 focused on advanced non-light water reactors. It  
24 complements other reactor technologies. The DOE  
25 Nuclear Energy Advisory Committee has been asked to

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1 provide comments on that document.

2 This is the vision and goal that are  
3 included in our vision and strategy for advanced  
4 reactors. The long-term vision reflects advanced  
5 reactors becoming a significant and growing  
6 component of the nuclear fleet by 2050. And by that  
7 we envision a range of 30 to 50 gigawatts. As an  
8 interim step we established a goal to have at least  
9 two concepts ready to begin construction in the  
10 early 2030s.

11 MEMBER POWERS: Why did you insist that  
12 you have to have two?

13 MR. WELLING: We decided that we needed  
14 to have two concepts so that there are options  
15 available to the utilities out there.

16 MEMBER POWERS: Now you're just  
17 repeating what your slide says. I'll defer to my  
18 colleague from the Navy Nuclear. Isn't it better to  
19 say I have limited resources. Let me take one  
20 concept and do it well rather than doing a half-  
21 assed job on two?

22 MR. WELLING: That could be an option.

23 (Laughter.)

24 MR. BELL: I think the industry is  
25 interested in options and I think there's history

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1 that indicates that when there's competition it  
2 doesn't result in a half-assed job, but actually one  
3 pushes the other to --

4 MEMBER POWERS: Well, I mean, you have  
5 all sung the praises of AP1000 and said that was  
6 just terrific. From my perspective I've been  
7 regaled by time after time after time coming in and  
8 saying, okay, we got to change the licensing basis.  
9 I mean, are things so fundamental as the return  
10 flow? The condensate return flow wasn't designed  
11 correctly in the AP1000. The containment couldn't  
12 meet the deciding criteria on a real site. I mean,  
13 I didn't see it as a ringing success here.

14 MEMBER CORRADINI: So Dana is taking it  
15 off track a bit, Craig, but -- so I'm not going to  
16 address this one to you, but '15, '16, whenever Gen  
17 IV started Road Map there were two co-chairs of the  
18 GRINS Committee, which was the oversight committee  
19 before there was a NIAC, right? Neil Todreas and  
20 Saul Levy. And both of them in that; I can get you  
21 the minutes from the meetings, basically said what  
22 Charlie and what Dana has said, which is you've got  
23 to focus.

24 The process to me worries me more than  
25 anything else. I understand competition, but it's

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1 got to be organized competition. If it's  
2 disorganized competition, I guess his adjective to  
3 what you end up with might be appropriate.

4 So I'm more concerned not that you're  
5 going to let industry decide. I want to know what  
6 industries qualify, what's the process. It's  
7 probably not technology-driven. It's probably  
8 economically-driven. And unless that's clear, it  
9 could be a very  
10 -- a lot of entropy production. And if you go back  
11 to what we --

12 (Simultaneous speaking.)

13 MR. WELLING: Well, let me address your  
14 point on whether you go with two or whether you down  
15 select to one. Look at where we are with small  
16 modular reactors. We went with two and, well, look  
17 what happened. One of the vendors backed out or  
18 essentially backed out. So we're looking to have  
19 options. And at this point in time, in 2016, with  
20 our goal of having potentially two designs ready to  
21 be deployed in the early 2030s, we think that's a  
22 reasonable response or a reasonable approach to  
23 take.

24 MEMBER CORRADINI: Okay.

25 MR. WELLING: But let me proceed on so I

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1 can get through the slides.

2 MEMBER CORRADINI: But I just want to  
3 make sure I draw us back to history, because these  
4 comments, not coming from Dana or Charlie, came from  
5 Neil and Saul back when Gen IV Road Map was there in  
6 '99. Same concerns.

7 MR. WELLING: Yes.

8 MEMBER CORRADINI: Okay.

9 MR. WELLING: Yes, I agree. This  
10 document, the vision and strategy, is structured in  
11 six strategic objectives which include enhancing or  
12 improving access to infrastructure, retiring  
13 technical risk, developing fuel cycle pathways,  
14 supporting the establishment of an efficient and  
15 reliable regulatory framework, effectively  
16 leveraging resources and addressing human capital  
17 needs. An individual slide follows for each of the  
18 six objectives. As you might imagine, some of the  
19 activities span more than one strategic objective,  
20 but we attempted to bin activities into a single  
21 objective.

22 To support the growing number of reactor  
23 designers interested in advanced reactors we  
24 developed the GAIN Initiative. As the name implies,  
25 the focus is on accelerated nuclear technology

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1 innovation. GAIN will provide a single point of  
2 access for nuclear technology developers, improve  
3 and streamline access to Government infrastructure  
4 and capabilities and facilitate interactions between  
5 reactor vendors and the NRC.

6 We have made great progress in  
7 developing modeling tools and techniques to better  
8 understand and predict fundamental behaviors and  
9 greatly improve fidelity. And that's one example of  
10 the capability that we're going to provide access to  
11 through GAIN.

12 We also are well on our way to expanding testing  
13 capabilities. As an example we are looking to  
14 restart the Transient Reactor Test Facility, TREAT,  
15 at INL here soon.

16 MEMBER POWERS: (Off microphone.)

17 MR. WELLING: I don't have that answer  
18 for you. I'm sorry.

19 DOE is currently supporting innovative  
20 reactor development to reduce the technical and  
21 economic risk. We do this through various means  
22 including targeted laboratory R&D, cost-shared R&D  
23 with industry and competitively award projects to  
24 industry. We will continue these activities to  
25 define, prioritize and address the key obstacles to

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1 commercialization. We will consider results of the  
2 advanced test demo reactor planning study and  
3 solicit additional input on how best to meet the  
4 needs of the stakeholder community.

5 We will also continue to explore  
6 benefits of non-traditional uses of nuclear energy  
7 and the technical approaches for integrating  
8 significant nuclear energy expansion with the  
9 evolving nature of the future U.S. grid.

10 The various advanced reactor concepts  
11 include a wide variety of coolants, fuel forms and  
12 recycling or refueling cycling cycles and waste  
13 forms. In addition to the reactor design and fuel  
14 design all aspects of the fuel cycle will be  
15 considered. This includes potential separations and  
16 enrichment techniques as well as the storage,  
17 transportation and ultimate disposal of waste  
18 streams. DOE will work with industry to explore the  
19 implications of existing and future fuel cycle  
20 options.

21 In response to Joy's question earlier on  
22 fuel, the workshop that we held with the NRC  
23 explored fuel cycle options, explored the time frame  
24 necessary to develop advanced fuels. One comment in  
25 that area: The TRISO-coated particle fuel is nearly

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1 ready. It has gone through a multi-phase program to  
2 develop the fuel and to test the fuel. So that is  
3 one advanced fuel design or type that will be ready  
4 fairly soon and would be ready in the early 2020s  
5 time frame.

6 MEMBER REMPE: So I understand that, and  
7 I suppose based on the ATTC study that we could  
8 easily say, well, sodium fuel is probably the next  
9 in line, but then we have the all-of-the-above  
10 strategy and it just seems like if we want to get  
11 something done, we ought to focus. Because there  
12 was a study we were given in preparation for this  
13 meeting -- a couple of studies. One with the gas  
14 reactor and one with the sodium reactor. And the  
15 Sandia sodium reactor, because I'm not as familiar  
16 with it -- that that study had a lot of issues with  
17 the corrosion and things like that. And there's  
18 just a lot of devils in the details and it just  
19 seems like as a taxpayer that -- I mean, we need to  
20 focus and prioritize.

21 And, yes, I've heard the complaints.  
22 Oh, don't let DOE do it. But, jeepers, somebody  
23 needs to do it and they need to have some technical  
24 insights. Because I think in any program, yes, you  
25 could get some college students to review some of

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1 these designs and whittle them down pretty quickly.  
2 And I'd sure like to see something like that. And I  
3 don't know who to be spouting this off to, DOE or  
4 the industry organizations, but I'd sure like to see  
5 somebody do something about this as a taxpayer.

6 MR. WELLING: I understand.

7 DOE will continue to support the NRC on  
8 its efforts to prepare for the efficient and timely  
9 review of advanced reactor designs. And DOE will  
10 with the NRC to implement a process or providing  
11 accurate and current information to DOE in support  
12 of the GAIN Initiative. DOE and the NRC are  
13 coordinating their activities consistent with  
14 respect to roles. Examples include the joint  
15 project on advanced reactor design criteria and the  
16 successful and widely attended joint workshops that  
17 Mike mentioned earlier, which were held in September  
18 2015 and June 2016 and attracted well over 300  
19 participants.

20 NRC is moving aggressively to develop  
21 the step-wide process including a pre-licensing  
22 review to address the needs and desires of the  
23 advanced reactors designer community.

24 One thing I'd like to note is that at  
25 the workshop that we held in early June we did note

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1 there is alignment between DOE and NRC on our  
2 strategies, both on the elements of our strategies  
3 and the timelines that we are expected that need to  
4 be ready for deployment of advanced reactors.

5 DOE will also explore new ways to work  
6 with the private sector to accelerate advanced  
7 reactor deployment and support further development  
8 of advanced reactor concepts. DOE would use  
9 private/public partnerships and also technology-  
10 centered working groups to identify opportunities.  
11 We are looking to have our first round of  
12 technology-centered workshops in the July time  
13 frame. We're going to have three technology-  
14 centered working groups, one for high-temperature  
15 reactors, one for molten salt reactors and one for  
16 fast reactors. Those workshops will be held in the  
17 middle of July time frame.

18 DOE and the Administration will also  
19 explore the use of appropriate policy and financial  
20 incentives. As I mentioned earlier, the Licensing  
21 Technical Support Program for SMRs is an example of  
22 a useful initiative. This is clearly a work in  
23 progress effort in order to maximize the  
24 effectiveness of both public and private sector  
25 investments to support deployment of advanced

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1 reactors.

2 MEMBER CORRADINI: Could you just tell  
3 us a bit more about the July; I can't remember what  
4 you called them, workshops, the industry workshops?

5 MR. WELLING: Yes, one of the things we  
6 identified was that there is a benefit -- and it's  
7 going to be done through the GAIN Program, the  
8 Gateway for Accelerated Innovation in Nuclear -- is  
9 there's a benefit for getting vendors, designers  
10 together to identify what issues they have that  
11 could be possibly supported by DOE and the GAIN  
12 Initiative. We see that there could be technical  
13 issues associated with materials, technical issues  
14 associated with fuels. And by getting the specific  
15 groups together we can kind of pool our efforts to  
16 identify where we want to put our investments in the  
17 future.

18 MEMBER CORRADINI: Thank you.

19 MR. WELLING: Developing the nuclear  
20 workforce in the future. We place substantial value  
21 on investing in the next generation of engineers and  
22 scientists. We provide up to 20 percent of our R&D  
23 funds for university-led research through multi-year  
24 competitive awards. We provide support to  
25 universities through scholarships and fellowships as

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1 well as university research reactor fuel management.

2           Since 2009 we have awarded more than  
3 \$450 million to 113 schools in 40 states. As part  
4 of this last strategic initiative we will continue  
5 to explore ways to cultivate our partnerships with  
6 academia.

7           Collaboration with industry through  
8 cost-shared support has been an important step in  
9 development of new concepts. DOE has made multiple  
10 awards totaling 162 million in '13 and '14 for cost-  
11 shared R&D to address specific technical R&D needs  
12 of advanced reactors. And in FY '15 DOE started  
13 funding concepts for further development of their  
14 concepts. We provided 12.5 million from FY '15  
15 funds and we look to provide a total of up to 80  
16 million total over 5 years for the further  
17 development of two advanced reactor concepts.

18           Those two concepts are X-Energy for  
19 their pebble bed high temperature gas reactor and  
20 Southern Company Services for a molten chloride fast  
21 reactor. I would note that this is not a down  
22 select of these technologies. We used the merit  
23 review process to select these two concepts and we  
24 certainly looked to see that those concepts will get  
25 help in moving their concepts forward.

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1           DOE currently is concluding the advance  
2 test demo reactor planning study. The study is  
3 evaluating advanced reactor options toward pursuing  
4 a test or demonstration reactor to support  
5 innovation in nuclear energy. A test reactor could  
6 provide beneficial radiation capability and a  
7 demonstration reactor could provide valuable proof  
8 of operation of an innovative concept. That  
9 planning study report is in review right now and has  
10 been provided to the Nuclear Energy Advisory  
11 Committee for their comments.

12           In summary, the vision and strategy and  
13 other initiatives are key elements of our efforts to  
14 support development and deployment of advanced non-  
15 light water reactors. We will work closely with the  
16 NRC and other stakeholders to provide support for  
17 the eventual deployment of advanced reactors.

18           That concludes my presentation.

19           CHAIRMAN BLEY: Okay. Thank you. At  
20 this time --

21           MR. BELL: Mr. Chairman, could I make a  
22 quick comment?

23           CHAIRMAN BLEY: A quick one. Sure.

24           MR. BELL: There was discussion about  
25 focus, to be focused. There are a lot of concepts

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1 out there, 40 or 50. They're not all going to come  
2 to fruition. We know that. It's not been the  
3 tradition of the Government to pick winners and  
4 losers, nor an industry organization centered in  
5 Washington to pick winners and losers. So that is  
6 not our approach.

7 We kind of saw this take care of itself  
8 in the SMR case where NuScale is now moving forward  
9 kind of on its own through the U.S. process.  
10 Something like that could happen. That's the market  
11 deciding.

12 The point I wanted to get to was I think  
13 the nice thing about the staged approach is we  
14 wanted to provide a structured way for bright ideas  
15 to be brought forward and to frankly fail early, or  
16 succeed. But they ought to be given their shot.  
17 The NRC's focus would certainly be on safety, to the  
18 point about safety. Indirectly that is going to  
19 have implications for the marketability of the  
20 design.

21 So I think the staged approach has an  
22 attribute here that will help bring focus and pass  
23 through only the most worthy --

24 (Simultaneous speaking.)

25 MEMBER REMPE: You're relying on the

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1 NRC, which has a limited focus, safety, to help you  
2 down select. And my concern is that you're asking -  
3 - not you personally, but they're asking the  
4 taxpayer to do that and have something that still  
5 won't give you something that may be -- you keep  
6 saying the market, but there's different parts of  
7 the market. Do you clearly have user utility that  
8 wants to own and operate that plant? Is it going to  
9 stay critical?

10 A technical review. Who does the  
11 technical review? You can't just rely on the NRC to  
12 do this and it just seems like -- before you get the  
13 regulator involved who's facing pressures  
14 about their finances on the Hill, it seems  
15 like the industry folks need to step up to the  
16 plate and say we need to do this ourselves. DOE  
17 can't even do that. It's you guys. And that's my  
18 point that I've been trying to -- with my  
19 questions today to focus on.

20 MR. BELL: No, I think that's fair. I  
21 think the NRC's --

22 CHAIRMAN BLEY: We've got all the  
23 comments on the record I think on that --

24 MR. BELL: Very good.

25 CHAIRMAN BLEY: -- so I'm going to call

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1 a recess, but only for 10 minutes because we're --  
2 well, until 10:25. We'll come back. We'll try to  
3 make up a few minutes later.

4 David, what?

5 MR. BLEE: Parliamentary inquiry. Is  
6 there an opportunity for a comment, public comment  
7 in terms of people on the phone, that sort of thing?

8 CHAIRMAN BLEY: There is, but it's  
9 short.

10 MR. BLEE: Okay. I got a couple emails.

11 CHAIRMAN BLEY: Okay.

12 MR. BLEE: Is that now or --

13 CHAIRMAN BLEY: No, it's at the end of  
14 the meeting.

15 MR. BLEE: End of the meeting?

16 CHAIRMAN BLEY: Yes.

17 MR. BLEE: Okay. Thanks.

18 CHAIRMAN BLEY: But it's short.

19 MR. MAYFIELD: Dr. Bley, if I could very  
20 quickly before you break, I wanted to thank Russ,  
21 David and Craig for coming in this morning to make  
22 their presentations. It turned out to be very short  
23 notice. And the staff very much appreciates their  
24 willingness to come in and appear before the  
25 Committee.

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1 CHAIRMAN BLEY: Thanks, Mike. And we  
2 appreciate you being here as well. Thank you.

3 We'll recess until 10:25.

4 (Whereupon, the above-entitled matter  
5 went off the record at 10:12 a.m. and resumed at  
6 10:25 a.m.)

7 MEMBER BLEY: The meeting will please  
8 come back to order, and we will continue with the  
9 staff presentation with Mike.

10 MR. JONES: Thank you.

11 Good morning, everyone.

12 I want to take a few minutes this  
13 morning to go over the NRC's Vision and Strategy for  
14 non-light-water reactors. You have heard from DOE.  
15 You have heard some from the industry about that.

16 Then, a little background. We have  
17 licensed -- "we" meaning the AEC in this case --  
18 some commercial reactors, Fermi I, Peach Bottom, and  
19 Port Saint-Laurent. The last retired in 1989, Port  
20 Saint-Laurent.

21 More recently, we did a molybdenum  
22 isotope facility, production facility license for  
23 construction permit. We are calling it the SHINE  
24 facility for SHINE Medical. The purpose of bringing  
25 that up was that we have done a good job of telling

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1 everybody we can still do this. The SHINE exercise  
2 is going to show that we are still able to think  
3 about things in a different way and look at our  
4 existing framework and to get things out the door.  
5 And so, that was one particular example.

6 Again, our message has been we could  
7 license a non-light-water reactor if it came in for  
8 an application today. That doesn't mean it would be  
9 efficient or a pretty process. We recognize that.  
10 And so, we are moving towards making it more  
11 efficient and effective.

12 MEMBER SKILLMAN: May I ask this  
13 question, please?

14 MR. JONES: Yes.

15 MEMBER SKILLMAN: The issue of  
16 resources, the particularly younger men and women,  
17 trained, qualified, experienced, are they in place,  
18 if an application should come in, to do the review  
19 at the standard that the NRC would desire to have?

20 MR. JONES: In the near-term, what we  
21 are doing as part of our process, and I will  
22 describe it a little bit, is to, in effect, create  
23 an inventory of folks who are still the people that  
24 were around for non-light-water work previously. Of  
25 course, all this work is not specific to a

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1 particular technology like mechanical, electric,  
2 those kinds of things.

3 And so, what we think is that we have  
4 sufficient resources right now for the predominant  
5 technologies that may come in early, and that is a  
6 guess, though. Or we could potentially acquire  
7 through contract other expertise in order for a  
8 short-term look at something to successfully  
9 complete an application review.

10 MEMBER SKILLMAN: Okay. Thank you,  
11 Mike.

12 MR. JONES: Yes. Yes, sir.

13 The non-light-water Vision and Strategy  
14 was issued in early June, and we also rolled it out  
15 with DOE at the latest workshop. There is an ML  
16 number in teeny, tiny print up there at the top  
17 right, and you can bring that out.

18 We are working it in two phases. We are  
19 going to talk about the phases in a moment. We are  
20 also getting ready to issue this for our formal  
21 public comment period. The notion is 60 days of  
22 public comments. That is coming up soon. And we  
23 are looking at completion of the near-term draft for  
24 the second phase at the end of September.

25 I am going to talk a little bit about

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1 the architecture of the Vision and Strategy. First  
2 of all, I don't want to talk too much about  
3 architecture; it is kind of boring. But it was made  
4 to mirror the NRC's Strategic Plan in terms of  
5 mission, vision, strategic goals, strategies, and  
6 contributing activities, those kinds of things.  
7 Those words and the meetings ascribed to them all  
8 line up with the NRC's Strategic Plan for the  
9 overall agency.

10 You can see we have got phase one at the  
11 little break there, the top four boxes. There is a  
12 blue box for the strategic goal. There is a little  
13 side box, and that shows an alignment point with  
14 DOE. Our goal is to be ready to effectively and  
15 efficiently review and support the rollout of two  
16 technologies.

17 In the early 2030s that aligns with  
18 DOE's stated goal and their vision and strategy.  
19 That, of course, means that, by the early 2030s, we  
20 will have done some kind of review. And so, we have  
21 to back up from that point.

22 And in phase two, which I will talk a  
23 little bit about, are the implementation action  
24 plans and the actual task execution, broken into two  
25 because we need to plan to be ready in any case to

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1 the greatest extent possible. We are starting those  
2 activities, actually, today on figuring out the  
3 detail, what we need to do to get ready, what can we  
4 do that is technology-inclusive, things like that.  
5 And task execution, where we actually go out and  
6 take the implementation plans and put them into  
7 effect, depends on budget.

8 Next. The strategic goal we have talked  
9 about. What I wanted to do in this slide was talk a  
10 little bit about timing. I mean, we heard some  
11 comments from Russ Bell this morning and we have  
12 heard from others about a couple of the Gantt charts  
13 that were in the Vision and Strategy document. If  
14 you have had a chance to take a look at those, you  
15 will see what Russ was talking about.

16 And what we wanted to do was clarify  
17 there that those charts were built on working  
18 backwards from the DOE alignment point of the early  
19 2030s. What we did is build in the activities that  
20 would be required to get ready. And so, those  
21 timelines that Russ was talking about, the 90 or  
22 get-ready period, the five-year licensing period,  
23 those are the longest possible timeframes within  
24 that construct that we would have available. That  
25 is our target. We are going to say five years or

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1 nine years, whatever. Those are the longest  
2 timeframes that are available within that construct.

3 Another aspect of timing that I wanted  
4 to bring up was we heard a lot about letting the  
5 market decide, having the government decide, things  
6 like that. There is a balance point here that we  
7 see between market making a selection and the demand  
8 for timely reviews by the NRC, regulatory certainty,  
9 things like that where we want the churn of the  
10 market to make a decision, and yet, we want the  
11 certainty of the regulators to be ready to go as  
12 soon as that end-product pops up. Those are  
13 intention.

14 So, of course, we are dependent on the  
15 maturity of the industry and when designs might be  
16 ready for reviews. We are going to be dependent on  
17 those things to help us determine staging, for  
18 example, of qualified personnel, of qualified  
19 processes, things like that.

20 Finally, again, I mentioned budget  
21 briefly, but we are already in the 2018 budget  
22 process, coming soon to the 2019 budget process.  
23 So, that eats away on our front-end in terms of  
24 resourcing and being ready to actually go implement  
25 things that we are planning for. But we think it is

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1 the best approach to plan, so that we are ready, if,  
2 in fact, the money does come.

3 MEMBER SUNSERI: Mike, I had a question  
4 about those planning windows. And you said they are  
5 not really targets for execution, but kind of we  
6 have to be done by this point in time and they were  
7 backed out.

8 MR. JONES: Right.

9 MEMBER SUNSERI: So, do you know enough  
10 about the duration of your activities to find out  
11 how much margin you have within those windows? In  
12 other words, when should I start if I am going to be  
13 able to make the end-point and have those kind of  
14 starting points been communicated back to the  
15 applicants, if you will, if I can use that term?

16 MR. JONES: Yes, I would say that our  
17 best experience so far was most recently reviewed in  
18 a thing we called the case study, but it was an  
19 opportunity for efficiencies in Part 52. It gave  
20 some ideas of aggressive targets, you know, early  
21 four-years kinds of things out to a longer time  
22 period, frankly, for first-of-a-kind designs and  
23 things like that.

24 So, I think it is probably not fair to  
25 equate what we are able to accomplish after we have

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1 done a few particular specific designs to what we  
2 could do for first-of-a-kind technology. We are not  
3 even sure what the technology is going to be. But  
4 we think we could achieve it within those windows to  
5 support the DOE target, but that is really as  
6 specific as I have.

7 MS. BRADFORD: And one addition to that  
8 is that we are starting that process right now of  
9 figuring out the individual tasks we need to do and  
10 what the duration of those tasks might be, so that  
11 we can figure out whether or not they are all going  
12 to fit in that window and how they have to be  
13 staged.

14 MEMBER SUNSERI: Yes, I think that is an  
15 important aspect, because, you know, if you are  
16 going to finish on time, you have got to start on  
17 time, right?

18 MR. JONES: Yes, so we are going to talk  
19 a little bit about the strategies, and we are  
20 focusing right now on zero to five years. We picked  
21 zero to five because we want to start initially  
22 within the current regulatory framework. We want to  
23 find where the flexibilities are. We are going to  
24 find out where the hard points are. Can we do a  
25 staged review, for example, in the current

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1 framework? Can we do a conceptual design assessment  
2 in the current framework? And Anna is going to talk  
3 to some of that.

4 MEMBER BLEY: I have a couple of  
5 questions for you. Again, I have read through your  
6 document and it is pretty high-level.

7 But a few years ago you did a revision  
8 to Chapter 19 for the DSRS and you had a third  
9 option, which was non-light-water reactors where you  
10 had put down an outline of thoughts. Is that still  
11 in your thinking or is that something separate from  
12 where you are right now?

13 MR. JONES: I am not familiar with it.

14 MS. BRADFORD: It is not separate. We  
15 worked closely with the branch that did the revision  
16 of Chapter 19. Obviously, we are all in NRO. And  
17 that is that kind of ongoing discussion. So, yes, I  
18 would say that is still in play.

19 MEMBER BLEY: So, the kind of meat that  
20 that adds to this is still --

21 MS. BRADFORD: Yes.

22 MEMBER BLEY: -- in the process? That  
23 is encouraging to me because I thought it was at  
24 least pretty well-conceived at the time.

25 The other is you just threw out that

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1 work that we have heard earlier, which is the staged  
2 licensing. What does it mean to you? Now I have  
3 read some stuff from other organizations who aren't  
4 here today who said we ought to look to the  
5 pharmaceutical industry, the way they stage it, and  
6 that makes no sense at all to me. It is not even  
7 relevant. The Canadian experience is worthy of  
8 watching, and we are watching that. What does it  
9 mean to the staff?

10 MR. JONES: I mean, in the near-term we  
11 are still looking within the framework. And that  
12 means a Part 52 standard design process where it  
13 allows you to look at major portions as submittals  
14 until you get to a final overall review.

15 MEMBER BLEY: Okay. I think my  
16 impression was the people who are pushing it came up  
17 with those words, "We're looking for something that  
18 starts earlier and has some kind of partial  
19 approval," or at least no big items sitting there  
20 early in the process, the kind of things I think you  
21 are engaged with or were engaged with on --

22 MR. JONES: Yes, Anna is going to talk  
23 more about that.

24 MEMBER BLEY: Oh, okay.

25 MR. JONES: But we will also talk about

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1 this conceptual design assessment, which is really  
2 pre-application.

3 MEMBER BLEY: Okay. I will wait for  
4 that. That's all right.

5 MR. JONES: Okay. The work we did to  
6 build the Vision and Strategy, again, focused on the  
7 near-term. What we did was we tried to find the  
8 large bins of activities that we would need in order  
9 to get ready, with a focus on technical readiness,  
10 regulatory readiness, and communications.

11 You can see the list then. It is the  
12 typical kind of list. You need to have people. You  
13 need to have processes. You need to have the types  
14 of tools you need for analytical work.

15 We talk here about more flexible  
16 risk-informed performance based review process, but,  
17 of course, that still has to get fleshed out. And  
18 it is always, of course, dependent on the  
19 technology, knowing about the technology, knowing  
20 some of the details.

21 MEMBER POWERS: One of the features that  
22 is touted much about especially advanced and  
23 non-light-water reactor designs with a heavy  
24 reliance on massive computer calculations with  
25 elaborate multi-colored plots that I am totally

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1 unable to decipher, the question becomes, then, at  
2 what point does the regulator say, "I am sure your  
3 calculations are accurate and complete and massively  
4 detailed and certainly your plots are gorgeous, but  
5 we really need to have experimental data to verify  
6 this."? Do you have criteria for making that  
7 judgment?

8 MR. JONES: I think that one of the  
9 things we are going to look at in the near-term with  
10 these implementation action plans is the specific  
11 needs and availabilities of different kinds of  
12 tools, the decision criteria to decide, even if you  
13 have got all this data, how do you know it is safe  
14 enough, for example? How much review is adequate?  
15 How do we keep our independence if we are not using  
16 our own developed tools, things like this?

17 So, it is sort of an indirect answer to  
18 you, but it is one of the focus points for going  
19 forward.

20 MEMBER POWERS: Well, I mean, you  
21 certainly raise another issue. If the licensee  
22 comes in and says, "Here my multi-colored plot has  
23 been generated by this computer, of which there is  
24 exactly one in the entire world, and it predicts  
25 that everything is okay. So, please give me a

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1 license," but you are completely unable to reproduce  
2 that calculation because you don't have a 1,000  
3 processor, you can't even run their code yourself  
4 you don't have a 1,000 processor computer. You  
5 certainly cannot review the code. I mean, there are  
6 not enough people in the agency to review the code.  
7 What do you do with things like that?

8 MR. JONES: I think we have to decide  
9 when we see it. We balance our resources and  
10 balanced by what the specifics are in the submittal,  
11 and make our independent judgment, decide if we need  
12 more tools, decide what kind of impact it will have  
13 on the review.

14 MEMBER MARCH-LEUBA: Yes, I wanted to,  
15 before you go, I wanted to think on this opinion  
16 because I have been here biting my tongue. I don't  
17 want you to waste your time. But I see absolutely  
18 no effort or emphasis on developing the methods and  
19 codes and reviewing them. And from where I am  
20 sitting, you guys are lacking a lot of credibility  
21 in your statements because I know the reactor hasn't  
22 operated for 50 years with a code that has already  
23 been validated. And now, an industry wants to  
24 change a little bit in the methods. It takes five  
25 years to review.

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1           Now you come in with a multi-colored  
2 graph, one of a kind, and there is absolutely no  
3 thought given, either in the industry or in the  
4 staff, to produce these methods and to review them  
5 and validate them.

6           MS. BRADFORD: I think, actually, I  
7 would argue with that point because those activities  
8 are included in some of the strategies that we think  
9 we need to look internally to see if we are prepared  
10 and if we do have the codes and the tools and the  
11 ability review those new codes or new outputs.

12           And I think in terms of how would we  
13 make the decision, I am not sure the threshold would  
14 be different than how we make a regulatory decision  
15 right now. If AP1000 came in with a code that, for  
16 whatever reason, we could absolutely not validate, I  
17 don't think we would have said, "Well, okay, that's  
18 all right." You know, I think the process would be  
19 similar in terms of what we need to see.

20           MEMBER POWERS: Remember that you  
21 approved AP1000 when, in fact, its return flow  
22 wouldn't work.

23           MS. BRADFORD: I am giving an example if  
24 anyone came in with a code that we could not  
25 validate and had no confidence in and only one

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1 computer could produce it, I'm not sure that would  
2 satisfy the technical staff. That is my larger  
3 point.

4 MEMBER MARCH-LEUBA: My comment is  
5 on existing reactors. The fastest thing you can  
6 review a method is two years and the typical one  
7 is five. So, we need to do something to speed that  
8 up, but at least focus on it.

9 MS. BRADFORD: Understood. And we do  
10 plan to take a look at that within the schedules  
11 that we are trying to lay out for our timeframes.

12 MEMBER POWERS: Well, I mean, it seems  
13 to me that a lot of things get damaged or certainly  
14 affected by schedules and pronouncements that we are  
15 going to do this review in "X" number of weeks. And  
16 you have to do that, I understand, but at points in  
17 the review that is being submitted to you in a  
18 piecemeal fashion, I think you are going to  
19 encounter points where you really ought to say, "Now  
20 I'm sure the calculation is right. I'm sure it is  
21 complete, but I really need you go do experiments."  
22 And darn, one of your headaches that you are going  
23 to have is there is no experimental facility in the  
24 United States capable of doing the required  
25 experiments.

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1 MS. BRADFORD: I agree with you.

2 MEMBER POWERS: And the other thing is  
3 that people will come in and say, "Well, we've done  
4 these experiments at a reactor you've never seen  
5 located in a country you can't get to by people that  
6 don't speak English."

7 MS. BRADFORD: Uh-hum.

8 MEMBER POWERS: Now what do you do? I  
9 mean, these seem to be conundrums that --

10 MR. MAYFIELD: Dana, if I could, this is  
11 Mike Mayfield from the staff.

12 If you would go back and look at some of  
13 the bits of legislation, there is a lot of emphasis  
14 that has been put forward to the Congress and,  
15 subsequently, put forward in these bits of  
16 legislation, for DOE to create, if you will, a test  
17 bed. And Idaho figures prominently into the  
18 discussion.

19 But the notion is these vendors would go  
20 and set up their reactor, whether it is fueled or  
21 still is a test device, to provide exactly the  
22 design-specific kinds of information you are wanting  
23 or asking about. The issue that I have had with  
24 this is how much time and what level of rigor is  
25 going to be required.

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1           At the workshop we had in June, Steve  
2           Kuczynski made a presentation talking about we need  
3           to not lower the adequate protection bar, but to  
4           better define where it is. And that resonated  
5           positively, at least with me. It is that it is not  
6           a movable bar; we are not asking to lower it, but it  
7           would be nice if we could all agree on how you  
8           establish where it is. I think that goes to part of  
9           your question.

10           MEMBER POWERS: I think I agree with you  
11           that it is an adequate protection issue. It would  
12           surprise me if there is algorithmic answer to my  
13           question. I think it does take a substantial amount  
14           of engineering judgment and is different in every  
15           case, but it is one that I would certainly wrestle  
16           with.

17           The classic example is the RAI issue on  
18           high-burnup fuel. A small change in burnup produces  
19           a huge change in response. That was detected  
20           largely by accident.

21           MR. MAYFIELD: I think I find myself  
22           again in general agreement with you. What I will  
23           tell you is --

24           MEMBER POWERS: That means that there is  
25           something desperately wrong with one or both of us.

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1 (Laughter.)

2 MR. MAYFIELD: Yes. But your questions  
3 are things that we have been asking ourselves.  
4 Again, when you look at the legislation that has  
5 been proposed, they are not asking NRC to approve  
6 this pig in a poke. Okay? There is a notion of we  
7 need to go and demonstrate these technologies in an  
8 environment where we can get to the data we need and  
9 not risk public health and safety.

10 MEMBER POWERS: Well, without knowing  
11 exactly all the length and the breadth of this, when  
12 you see that they are going to resurrect TREAT,  
13 which is probably a reactor built about the time I  
14 was entering high school, you know that is not a  
15 comforting feeling.

16 MR. MAYFIELD: From '54 to '94?

17 MS. BRADFORD: '59 to '94.

18 MEMBER POWERS: Okay. So, it preceded  
19 high school. It preceded junior high.

20 (Laughter.)

21 MR. MAYFIELD: I think we are losing  
22 this battle. So, perhaps turn it back to him.

23 MEMBER BLEY: But one last comment on  
24 this. You didn't ask us to review your Strategy and  
25 Vision document and make comments. But I note there

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1 are quite a few places in the document, including my  
2 big red box, about computer codes and your  
3 competency. I only find one bullet that hints about  
4 this connection with experimental data, and I think  
5 that is an important piece. I think it is one we  
6 will be following pretty closely.

7 MS. BRADFORD: Thank you.

8 MR. MAYFIELD: If I could, just to reply  
9 to you, Dr. Bley, I was less concerned about getting  
10 the Committee to weigh-in on the Vision and Strategy  
11 document, which somebody noted earlier is fairly  
12 high-level. I am much more interested in seeing the  
13 Committee weigh-in on the implementation action  
14 plans that Mike has talked about and help us  
15 identify any shortcomings you see in those plans.

16 Those plans and how we go about  
17 implementing them are key to whether this is going  
18 to be a successful venture or not. So, that is  
19 where, for me --

20 MEMBER BLEY: Okay. Thanks.

21 MR. MAYFIELD: -- I would rather have  
22 the Committee invest time in looking at those action  
23 plans.

24 MEMBER BLEY: Where are those?

25 MR. MAYFIELD: In Mike's head.

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1 (Laughter.)

2 MS. BRADFORD: They are in the very  
3 beginning stages.

4 MEMBER BLEY: Okay.

5 MEMBER POWERS: You know, I think that  
6 is a terrific point. And I would encourage Mike to  
7 try to schedule opportunities before he can even  
8 write down viewgraphs to come chat with us.

9 MR. MAYFIELD: What we have, Mike has  
10 put together a working group of the people that were  
11 involved, actually, in developing the strategies.  
12 And as we go forward, before we go spending money  
13 that we don't yet have and may not get, I would  
14 expect that we would schedule time with the  
15 Committee and come back and share those plans with  
16 you and seek your input.

17 MEMBER POWERS: Yes, I think, you know,  
18 I would put the Committee to work for you. When you  
19 get to thorny issues, ask the Committee to think  
20 about them.

21 MR. MAYFIELD: And I think that is not  
22 an unreasonable expectation of the staff.

23 MEMBER POWERS: I mean, I think that we  
24 would be delighted to try to help on this because  
25 this is a very difficult thing to approach. I mean,

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1 it is quite a different thing licensing a reactor  
2 for which one has been running for 85 years on DOE  
3 property than it is when you don't have the  
4 prototype or anything else.

5 MR. MAYFIELD: We agree.

6 I am going to shut up now and let the  
7 people that know what they are talking about talk  
8 some more.

9 MEMBER RAY: Let me, as long as you are  
10 paused, let me make one comment that I intended to  
11 make here at some point.

12 Having gone through the AP1000 design  
13 certification, one of the things that is most  
14 challenging here is not, in my judgment, looking at  
15 what you have, but trying to figure out what it is  
16 you don't have and what to say about it. I am  
17 talking about design detail now.

18 In the case of Part 52 certification,  
19 you have ITAAC, for example, and they become  
20 extremely difficult to decide what they should  
21 contain in order to issue the certification based on  
22 things that are yet to be developed.

23 As we go through this stepwise process,  
24 which I think is necessary -- I don't question that  
25 -- but, to Dana's point, what can we do to help

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1 identify what the process needs to contain? It is  
2 how to describe so that all parties are clear what  
3 you are assuming about things you don't know yet,  
4 because it is not designed yet. That is the tough  
5 part, the really tough part.

6 MR. MAYFIELD: I agree, and that has  
7 consistently been the thing, as I have worked with  
8 staff, my own staff, in getting through the AP1000  
9 and the ESBWR, that has been the thing that has been  
10 the greatest struggle to how do you implement Part  
11 52 and do so in a comprehensive way, given the  
12 information that is needed for the Commission to  
13 make all their safety findings. And what is that  
14 right balance? So, it is not easy. It is something  
15 that is going to require a lot of thought and effort  
16 as we go forward.

17 MEMBER RAY: But, so often, folks -- and  
18 I understand why -- think, well, we can just approve  
19 things incrementally step one, step two, step three.  
20 But the problem is step one depends on --

21 MR. MAYFIELD: Yes.

22 MEMBER RAY: -- so much that you don't  
23 yet know.

24 MR. MAYFIELD: Exactly. We agree. We  
25 are, much like with Dr. Powers, you and I are in

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1 vigorous agreement.

2 MEMBER CORRADINI: So, I have one  
3 question that maybe you have seen or not. I asked  
4 the folks from industry before about the DOE option  
5 study on demo reactors. Have you seen it?

6 MR. JONES: I have seen it. I have  
7 attended the last two NEAC meetings --

8 MEMBER CORRADINI: Okay.

9 MR. JONES: -- and kind of watched the  
10 --

11 MEMBER CORRADINI: So, there is a  
12 timeline in it. There is a cost number in it, and  
13 there is a judgment about licensing in it. So, I'm  
14 curious about at least your reaction to it, if you  
15 have read through it, because all three of those  
16 things feed together. Their best estimate, if all  
17 was perfect, is you couldn't have a demo reactor  
18 that we believe doesn't need anything more than just  
19 building it in 15 years, and if there was anything  
20 more complex or less organized than that, at least  
21 20 years. And it would be a large amount of money,  
22 and current licensing approaches are doable as long  
23 as you didn't necessarily start with 52, but you  
24 started with 10 CFR 50.

25 So, I am kind of curious, is there a

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1 reaction from the staff or are you guys still  
2 mulling what is written there over?

3 MR. JONES: No. I mean, first of all,  
4 it is a test of demo reactors study. It is focused  
5 on not an up-and-running commercial plant. So, its  
6 focus takes it back towards 50 and more towards the  
7 prototype licensing process.

8 MEMBER CORRADINI: Right. Right, but,  
9 as I understood it, as I read it, whether I pick --  
10 let's just pick two -- a gas reactor or a sodium  
11 reactor, either of those cases, the next logical  
12 thing would be an NRC license of a demo?

13 MR. JONES: Yes, if you look at the plan  
14 and you look at the schedule in there, part of this  
15 early chunk that is in this nine-year piece between  
16 now and 2025 is this question mark of what do you do  
17 with the test reactor. What is coming in? How do  
18 you get ready for that?

19 MEMBER CORRADINI: But putting the test  
20 reactor aside, I want to put the test reactor aside,  
21 I am more interested in the analysis that DOE had on  
22 the demo. And you don't have to answer now, but I  
23 thought, actually, it was a fairly good analysis  
24 where they looked at very specific designs, as  
25 specific as one can when they are paper --

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1 MR. JONES: Right.

2 MEMBER CORRADINI: -- and tried to  
3 ferret out time, money, and what is a workable  
4 licensing approach to it.

5 MS. BRADFORD: We haven't formally  
6 looked at that report. Mike attended the meeting  
7 where the NEAC went over kind of their conclusions,  
8 but that hasn't been sent to us.

9 MEMBER CORRADINI: Okay. Fine. It is  
10 still going through the comment period, is my  
11 understanding.

12 MS. BRADFORD: Right.

13 MEMBER BLEY: I need to interrupt things  
14 right now because I am going to rearrange things a  
15 little bit. Mike Corradini and I have to leave at  
16 noon for a separate meeting; not everybody else has  
17 to do that. I want to get through a few key things  
18 by 11:45 and, then, give Subcommittee members a  
19 chance to make some comments. If we have skipped  
20 things and you have time to stay and go over it, I  
21 would turn the meeting over at noon to Dr. Rempe to  
22 continue it, which is an odd way for us to do  
23 business, but we have run into this schedule. We  
24 have essentially used up all the time we had  
25 allotted for this and we are halfway through the

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1 presentation.

2           Based on what Mike Mayfield said, I am  
3 thinking if you could just on the five-,  
4 ten-year-and-greater, and ten-year strategies give  
5 just a sentence or two now, come back to them later,  
6 if we need; talk through the action plans for about  
7 five minutes, and then, we will get to Jan's talk  
8 because I want to hear some of that. We will quit  
9 at 11:45, have a summary, and then, it can go on  
10 later to pick up some of the things we have missed.

11           So, if you can do that, Mike, we will go  
12 ahead and try to finish in about five minutes.

13           MR. JONES: Okay.

14           For the mid-term strategies, what we are  
15 doing is we are kind of moving from  
16 technology-inclusive towards knowing more about  
17 potential designs and things like that. As we get  
18 more of those insights that Mike talked about on  
19 what potential technologies could come in, we get  
20 better feed information on what to do with staff  
21 qualifications, things like that. So, it all helps  
22 go forward.

23           But mid-term is basically moving towards  
24 technology-specific, and then, the long-term  
25 strategy -- next slide -- the long-term is really

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1 focused on what do we do if we need a whole new  
2 framework. What if 50 or 52 just isn't the right  
3 way to go? And so, that is for our consideration of  
4 what to do, which would include rulemaking.

5 Again, one of those considerations is  
6 should we build a new regulatory framework if one is  
7 going to come in? We just don't know those answers  
8 yet. But that is the continuum from short-term to  
9 long-term.

10 The implementation action plans which we  
11 are starting actually take the contributing  
12 activities that are listed in the Vision and  
13 Strategy document, we flesh those out in a work  
14 breakdown form to try to figure out some more detail  
15 about what is required, who needs to participate,  
16 and what we think would be a notional estimate of  
17 time and job hours to do this particular task.

18 The idea is to have something that  
19 becomes more actionable, not as high-level, as you  
20 noted, but something we can use to actually do real  
21 planning and actual budget processing to help us  
22 better inform how much money we ask for, what we  
23 need for resources, things like that.

24 And it is also going to help us  
25 understand better our overall readiness posture for

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1 these things. We have said we can do it right now.  
2 We have said it might not be effective and  
3 efficient, but it is going to better flesh out our  
4 real posture. It will help answer questions like  
5 Dr. Powers' question about what do you do with  
6 tools; you know, what if it is a one-of-a-kind  
7 thing, those types of things. So, the action plans  
8 really will be where we do some more detailed  
9 planning and give us some flesh on the bones here.

10 To conclude, we have talked a little bit  
11 about the strategy. We have said we could license  
12 it today. It wouldn't necessarily be perfect, but  
13 we could get through it. I am sure it wouldn't be  
14 as fast as everyone wants, but we just have to deal  
15 with it as we go.

16 We have outlined a number of near-term,  
17 mid-term, and long-term strategies and activities  
18 that we are going to use to get to the next point of  
19 readiness here. We are focused on technical  
20 readiness, regulatory readiness, and communications.

21 That's it.

22 MS. BRADFORD: Dr. Bley, do you want me  
23 to go through the regulatory readiness? It will  
24 take five minutes.

25 MEMBER BLEY: Okay.

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1 MS. BRADFORD: Yes.

2 MEMBER BLEY: Five minutes is good.

3 MS. BRADFORD: Okay.

4 MEMBER BLEY: And we might have some  
5 people want to come back and ask you more about it  
6 --

7 MS. BRADFORD: Yes.

8 MEMBER BLEY: -- after we finish. Go  
9 ahead.

10 MS. BRADFORD: Is that presentation on  
11 there?

12 So, you heard us talking, you heard  
13 industry and DOE talking this morning about their  
14 plans, and Mike talked about our Vision and  
15 Strategy. I just wanted to make the point that,  
16 while the NRC staff is doing this work, of course,  
17 safety is paramount in our mind. We know we don't  
18 have a lot of experience with these type of  
19 reactors. We know there is not a lot of necessarily  
20 U.S. operating experience with these reactors.

21 That is one reason why our timeframes  
22 stretch out to the point where industry complains  
23 that we are being slow, because we want to be  
24 comfortable that what we are doing is supported by  
25 the safety case and that we think we can get there.

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1 We just don't want to quickly move forward just for  
2 the sake of moving forward and, then, realize we  
3 have made a mistake or we have gone somewhere that  
4 we are not comfortable that it is going to be  
5 protective of public health and safety. So, I just  
6 want to make that point before I started going  
7 through what we are considering for our regulatory  
8 review processes.

9 So, there's a few reasons we are talking  
10 about regulatory review processes and looking  
11 internally. You heard them during the discussions  
12 this morning that the non-light-water industry would  
13 like to see some different approaches from us to get  
14 some flexibility in terms of how they can interact  
15 with us.

16 We would like to become familiar with  
17 new designs and technologies. Of course, we would  
18 always like to have information about what industry  
19 plans and what designs are moving forward. So, we  
20 think these four goals are met by the processes that  
21 I am about to talk about.

22 As I think Mike said, we have  
23 previously, or AEC or NRC has previously had some  
24 involvement with non-light-water reactors. These  
25 were all quite a while ago, but we would and have

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1       been going back and looking at these experiences and  
2       the documents that came out of them. Of course, we  
3       would need to check to see how applicable those are  
4       to the designs we are talking about today, but there  
5       is that experience on the books that we would want  
6       to look at.

7               So, review processes, we are looking  
8       right now in the short-term about what can we do in  
9       the existing regulatory framework under Part 50 and  
10      Part 52. So, if we wanted to do something in the  
11      near-term to provide some flexibility and some  
12      options without having to undertake rulemaking,  
13      which you all know can take a long time, what are  
14      our options?

15             So, we looked at the design  
16      certification review processes and we looked at our  
17      licensing review processes for now. And then, in  
18      the future if we have the resources and the time and  
19      there is the interest, the need to do it, we may  
20      develop a new regulatory framework, maybe a Part 53,  
21      something like that.

22             So, this slide shows processes under  
23      Part 52. The yellow ones are things that exist and  
24      have or are being used now, so things like letters  
25      and white papers submitted by industry that we

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1 provide feedback on, pre-app readiness reviews. We  
2 go often to a potential applicant's offices and look  
3 to see if their application looks generally  
4 complete. We do pre-app audits. These are all  
5 things that I am sure that the Committee is familiar  
6 with. Those are processes one and two.

7 Five, six, and seven, again, are things  
8 that have been or are being used. The  
9 pre-application SER we mentioned PRISM and SAFR  
10 earlier today. That was that process, the  
11 preliminary design review. The standard design  
12 approval and, of course, standard design  
13 certification.

14 The two in green are the new things that  
15 we are thinking about. One is a conceptual design  
16 assessment. We heard a little bit of mention this  
17 morning about Canada, CNSC, what they do. It is  
18 sort of similar to that. The idea is that the  
19 designers can come in earlier. You know, they don't  
20 have a complete application. They don't have all 19  
21 chapters to submit for us to review against the SRP,  
22 but they do have a certain level of information that  
23 we can take a look at, and we could give them some  
24 kind of feedback. It would be a shorter review. We  
25 would limit it. Maybe it is a year; maybe it is

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1 two.

2 And then, the second one is the staged  
3 design review, which I am going to show a flowchart  
4 about in one moment. So, those two green ones are  
5 the newer flexibilities that we are thinking about  
6 under the current process.

7 Yes?

8 MEMBER REMPE: Okay. So, you're  
9 claiming these are new, but I can remember back in  
10 my old days at General Atomics where we had a  
11 preconceptual design which was the twinkle in your  
12 daddy's eye, as I was taught.

13 (Laughter.)

14 MS. BRADFORD: Yes.

15 MEMBER REMPE: And I thought we  
16 interacted with the staff with that preconceptual.  
17 So, are these truly new or are they just reinstating  
18 the past? Because we did the SIDs also when the  
19 staff responded.

20 MS. BRADFORD: Yes. I mean, I don't  
21 know where you were in the process. That might have  
22 been similar to the process five up there, that  
23 preliminary design review. Those were submitted  
24 PSIDs and all those types of things, and we took a  
25 look --

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1 MEMBER REMPE: Yes, but we did  
2 something, I thought, earlier, too.

3 MS. BRADFORD: What is old is new again.  
4 Some of these things may have been used. We are  
5 going to try to formalize them a little bit more,  
6 have the process laid out, and what it is we would  
7 want to see and hope to -- what the output would be  
8 of those processes. So, I think that is it, just  
9 more trying to formalize it.

10 MEMBER REMPE: Rulemaking would not be  
11 required --

12 MS. BRADFORD: No.

13 MEMBER REMPE: -- for any of these  
14 things that you are suggesting?

15 MS. BRADFORD: Yes, right.

16 MEMBER REMPE: Thank you.

17 MS. BRADFORD: Yes.

18 MEMBER POWERS: You have experience with  
19 steps one and two. Has someone looked at that and  
20 said, "Did these things work?", "How well did they  
21 work?", "What things were we accepting that  
22 subsequently proved we shouldn't have accepted?"

23 MS. BRADFORD: Sure. The NRO has done  
24 case studies and sort of lessons learned of previous  
25 reviews.

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1 MEMBER POWERS: Can we have access to  
2 those case studies? I think that would be  
3 fascinating.

4 MS. BRADFORD: Uh-hum, we can do that.

5 MEMBER CORRADINI: So, to follow on, as  
6 you are going to describe to us, one through five is  
7 whether it is 10 CFR 50 or 52?

8 MS. BRADFORD: These are all 52. I am  
9 going to talk to 50 in a different slide.

10 MEMBER CORRADINI: Oh, on a different  
11 slide?

12 MS. BRADFORD: Yes. These are 52. I  
13 mean, I guess you can do Topical Reports and things  
14 under Part 50, but, in general, this is meant for  
15 the design certification stuff.

16 MEMBER CORRADINI: Okay. Okay.

17 MS. BRADFORD: So, they don't have a  
18 site yet. They are not doing a license. This is to  
19 get the design certified.

20 MEMBER CORRADINI: Okay. So, I will  
21 repeat my question about -- I guess maybe I am  
22 process-oriented, not technology-oriented -- I am  
23 concerned about the process being backwards for  
24 things that are, however much we built them in the  
25 past and we licensed them in the past with the

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1 current GDCs, are different enough that I don't see  
2 how 52 fits at all. That's my kind of going-in  
3 thing.

4 MS. BRADFORD: In terms of the technical  
5 requirements you mean?

6 MEMBER CORRADINI: Yes. Well, in terms  
7 of, if I am going to want to build it, really build  
8 it at a site with a utility or some owner/operator  
9 --

10 MS. BRADFORD: Yes.

11 MEMBER CORRADINI: -- 52 just seems,  
12 after the experiences of AP1000, et cetera, not the  
13 way to go. And I am curious, maybe that is just  
14 repeating what Dana asked you.

15 MS. BRADFORD: And they could be Part  
16 50. Part 50 is not closed. That is an avenue that  
17 is open to them. If they wanted to go ahead and,  
18 instead, do the construction permit/operating  
19 license route, which is going to be --

20 MEMBER CORRADINI: Okay.

21 MS. BRADFORD: -- on a following slide,  
22 they could. So, I don't want to imply that it is  
23 this or nothing --

24 MEMBER CORRADINI: That's fine.

25 MS. BRADFORD: -- because the Part 50

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1 approach is still available.

2 MEMBER CORRADINI: Okay. So, then, I  
3 will just reiterate, I would like to hear the staff,  
4 as part of the action plans, or whatever the  
5 activity is called, I would like to hear the staff's  
6 opinion about what the DOE's option study proposed.  
7 Because, to my surprise, happily, they said 52 was  
8 not the way to go forward for advanced reactors that  
9 you ought to do 50. Otherwise, you are going to get  
10 yourself stuck in the mud.

11 MS. BRADFORD: And one thing we noticed  
12 was, when industry responded to the RIS that Mike  
13 Mayfield mentioned when they would respond and say  
14 what their plans are and their schedules, some of  
15 them wanted to do 52 and some of them wanted to do  
16 50.

17 MEMBER CORRADINI: Okay.

18 MS. BRADFORD: And they had looked at  
19 their options and, for whatever reason, considered  
20 one better than the other for their business case,  
21 or for whatever. And so, they would decide which  
22 one they wanted to do.

23 MEMBER CORRADINI: Okay. Thank you.

24 MS. BRADFORD: Yes. So, on this I gave  
25 a little bit of details already. But this is the

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1 conceptual design assessment steps, the one that I  
2 mentioned as kind of similar to what the Canadians  
3 do. This talks about, you know, they are not ready  
4 to submit an entire application, but they would like  
5 some feedback from the NRC. This gets a little bit  
6 to the different type of funding that a lot of these  
7 vendors have. They are not necessarily the big  
8 companies like Westinghouse, but, rather, smaller  
9 ones. And they are getting incremental funding.  
10 So, in their mind, it is useful to show progress,  
11 documented progress, from the NRC that they are not  
12 dead in the water.

13 It kind of gets to the FDA process that  
14 you were mentioning, Dr. Bley. We have heard that  
15 several times, "Why can't you do staged licensing  
16 like the FDA does?" You know, there is this stage,  
17 this stage, this stage, and you know when you pass  
18 that stage that you have completed that and you can  
19 move on.

20 So, this is not that, but it does  
21 provide earlier feedback to the vendors in terms of  
22 what we think issues might be that they still need  
23 to address in their designs. What is the research  
24 and development they need to do? Are there any kind  
25 of insurmountable hurdles that we see for potential

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1 licensing of this design or certifying of this  
2 design, I should say.

3 This is the process four, which was the  
4 staged design review. We have heard a little bit  
5 about that this morning in terms of how do you tie  
6 all the portions together, and you will have to do  
7 that. The industry or the applicant and us will  
8 have to be comfortable that all those pieces hang  
9 together as one story and don't affect each other in  
10 a negative way.

11 So, it might not be a time-saver or a  
12 money-saver overall when you look at the whole  
13 picture, because maybe by the time you have done all  
14 these steps and, then, the big overall kind of tying  
15 together step, you haven't saved any money total.  
16 But what you have done is you have been able to  
17 incrementally fund it and incrementally get  
18 feedback. So, I think that is the advantage that  
19 industry sees to this, and this would be the steps  
20 for that. And notice it includes ACRS review.

21 Okay. So, this is looking at Part 50 as  
22 well as 52. Again, the yellow is things that exist.  
23 The green is I don't want to say "new" because there  
24 is a regulatory citation for prototypes. But, in  
25 terms of using that citation, it has not been

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1 implemented.

2 So, the new step might be you just go  
3 ahead and build. You apply for a construction  
4 permit. You build it. We might have to put  
5 limitations on it because it is a prototype in terms  
6 of operating level, something like that, where it is  
7 cited, until we are comfortable that it is  
8 protective of public health and safety. So, we are  
9 putting that here as kind of an option because we  
10 are going to put out guidance about how our  
11 prototype regulatory citation could be applied and  
12 how would fit into our licensing and certification  
13 framework.

14 MEMBER BLEY: Is there any feedback from  
15 industry about this idea of the prototype? I mean,  
16 it makes sense to me.

17 MS. BRADFORD: Yes.

18 MEMBER BLEY: What are you hearing from  
19 them?

20 MS. BRADFORD: I think some of them,  
21 like I mentioned, when they responded to our RIS,  
22 think this is the way to go. Do the construction  
23 permit. Build it. You don't need as much of the  
24 complete design for the construction permit as  
25 opposed to a design certification.

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1                   MEMBER BLEY:     But you accept some  
2 limitations?

3                   MS. BRADFORD: Yes. So, I think some of  
4 them do think this is the way to go.

5                   And then, there at the bottom, we talk  
6 about possibly, if there are resources and a need,  
7 just a whole new risk-informed, performance-based,  
8 technology-neutral regulatory framework.

9                   So, like I said, if there is a need, if  
10 there are resources, we would try to move forward to  
11 that. We know there has been work done in the past  
12 on this, NUREG-1860 and some other approaches. So,  
13 we would want to take a look at all that work and go  
14 ahead and move forward as best we can.

15                  Someone this morning -- I think it was  
16 Russ Bell from NEI -- mentioned policy issues. I  
17 just want to touch on those for a minute because  
18 many of the things that we are addressing for  
19 NuScale and SMRs do have at least some applicability  
20 to non-light-water. So, some of these things, in  
21 resolving them for SMRs, for NuScale, will pretty  
22 much be closed-out unless new information comes up  
23 also for non-light-water.

24                  So, these things listed on these two  
25 slides are 17 issues that the staff raised in a SECY

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1 paper in 2010 related to SMRs. And it is saying  
2 that we think we need to take a deeper look at  
3 these. All of the ones, obviously, with a checkmark  
4 and no further action, we think we have either  
5 satisfied ourselves that the regulations are  
6 applicable and we don't need a change or we have  
7 taken action since 2010 and we think we are in a  
8 place where no further action is needed on our part  
9 unless, again, industry comes forward with something  
10 that is out of the scope of what we kind of assumed  
11 when we resolved those issues.

12 The three that we are still working on  
13 right now are mechanistic source term. That is,  
14 obviously, for SMRs and non-light-water reactors.  
15 We are going to obtain some public input on that  
16 later this year.

17 We are looking at emergency  
18 preparedness, again, for SMRs and non-light-waters  
19 in terms of could the EPZ be smaller, based on the  
20 mechanistic source term.

21 And at some point, we want to look at  
22 insurance and liability just because of the quirks  
23 in Price-Anderson, whether or not it applies  
24 appropriately to smaller reactors.

25 MEMBER REMPE: Could you elaborate a

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1 little bit more on your mechanistic source term and  
2 what you are doing? Because when you don't have a  
3 fuel and you have not tested it, I am just wondering  
4 what you are going to do, other than say, "Well,  
5 this is the dose at the boundary and I'll back out  
6 that the fuel has to perform in a way that doesn't  
7 exceed the dose at the boundary."

8 MS. BRADFORD: So, the title, we are  
9 calling this mechanistic source term, but it is kind  
10 of a misnomer. It is really the siting of these  
11 facilities. Could they be sited closer to  
12 population centers, closer than the large  
13 light-water reactors are, due to the fact that  
14 because of the small core, or their core will never  
15 melt, or whatever statements they are making, you  
16 can never achieve the doses to the public that the  
17 large light-waters do?

18 So, I say "mechanistic source term". It  
19 is not that. It is really the siting, and the  
20 mechanistic source term, of course, feeds into the  
21 siting.

22 MEMBER REMPE: Okay. There was a slide  
23 from industry that I have seen in the past that,  
24 basically, once a mechanistic source term defined  
25 for non-LWRs, which I thought was going to be very

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1 difficult with what little data there are for a lot  
2 of the fuels, unless, again, you pick the dose at  
3 the boundary and you back out and say you can't go  
4 above that. And then, of course, there is the  
5 timing issue. And am I missing something?

6 MS. BRADFORD: No.

7 MEMBER REMPE: And can you do more?

8 MS. BRADFORD: No. And, actually, in  
9 the past the Commission has already said mechanistic  
10 source term approaches are okay if you have the data  
11 and can validate what it is you are saying.

12 MEMBER BLEY: If you want to pursue this  
13 further, let's do it toward the end.

14 MS. BRADFORD: Oh, yes.

15 MEMBER REMPE: Okay. Okay.

16 MEMBER BLEY: It has been a long five  
17 minutes.

18 MS. BRADFORD: Yes. I'm sorry.

19 MEMBER SKILLMAN: Anna, let me ask one  
20 question, please.

21 MS. BRADFORD: Yes?

22 MEMBER SKILLMAN: You have said where  
23 the bullet with no further action is checked, you  
24 are satisfied that there is either a regulatory  
25 position or that there is something that resolves

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1 that?

2 MS. BRADFORD: Yes.

3 MEMBER SKILLMAN: Where can we find that  
4 explanation? I am particularly curious --

5 MS. BRADFORD: For each of these items,  
6 you mean?

7 MEMBER SKILLMAN: Yes. I'm concerned or  
8 I'm interesting in multi-modular risk. Where can we  
9 find what has been, if you will, the accepted  
10 resolution of that?

11 MS. BRADFORD: We sent up a Commission  
12 paper I think last year talking about readiness to  
13 review SMRs. And one attachment to that paper was a  
14 list of all of these items. And then, it provides a  
15 citation to the document that we think closed it  
16 out. So, say it is another SECY paper or it is we  
17 revised guidance; therefore, this is closed out. I  
18 can send that to you so you don't have to look for  
19 it.

20 MEMBER SKILLMAN: Would you, please?

21 MS. BRADFORD: Yes.

22 MEMBER SKILLMAN: Please send it to  
23 Mike, so that Mike can send it to us.

24 MS. BRADFORD: Yes.

25 MEMBER SKILLMAN: Thank you.

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1 MS. BRADFORD: And, in conclusion, we  
2 developing new processes. We are in the initial  
3 stages. We are going to go out and try to get some  
4 input to industry. We don't want to go off in a  
5 corner for a year and figure out what we think  
6 conceptual design review or staged reviews are and,  
7 then, come out and industry say, "Well, this isn't  
8 what we need. This doesn't help us at all." So, we  
9 are going to try to get some public input; trying to  
10 avoid regulatory framework changes in the next five  
11 years, and then, longer-term possibly looking at a  
12 risk-informed, performance-based framework.

13 MEMBER BLEY: Thank you.

14 MS. BRADFORD: Sure.

15 MEMBER BLEY: Jan, when you go through  
16 yours --

17 MS. MAZZA: Yes?

18 MEMBER BLEY: -- the first eight slides,  
19 half of them are background.

20 MS. MAZZA: Yes.

21 MEMBER BLEY: Just highlight on those.

22 Committee, if you have questions about  
23 those, save them until the end and we will let you  
24 address them then.

25 But go through the background as fast as

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1 you can and, then, focus on those last four or five  
2 slides about the future.

3 MS. MAZZA: Okay.

4 MEMBER BLEY: And then, we will leave  
5 time for people to continue this afterwards if they  
6 need to.

7 MS. MAZZA: Okay.

8 So, I am Jan Mazza, Project Manager in  
9 the Advanced Reactors Policy Branch, and I have been  
10 the lead PM on this non-light-water reactor design  
11 criteria effort. So, I was going to provide some  
12 background today and, then, the current status of  
13 the initiative and future activities.

14 As far as background, this started back  
15 in 2013, where NRC and DOE agreed to pursue the  
16 initiative. I guess what is important here is that  
17 the idea is to establish design criteria for  
18 non-light-water reactors similar to the  
19 light-water-reactor-focused GDCs in 10 CFR 50A.

20 10 CFR 50A states that the GDCs  
21 establish minimum requirements for the principal  
22 design criteria for water-cooled reactors, but,  
23 then, it also says that they are generally  
24 applicable to non-light-water reactors. And then,  
25 also, in the contents and application sections of 50

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1 and 52, it is stated that principal design criteria  
2 must be included based on the general design  
3 criteria.

4 So, this slide basically talks about the  
5 purpose and what the outcome of the initiative  
6 should be. We used a phased approach. DOE was  
7 responsible for phase one of the approach, of the  
8 initiative. They developed a report that they  
9 issued in December of 2014 called "Guidance for  
10 Developing Principal Design Criteria for Advanced  
11 Non-Light-Water Reactor".

12 They sought a lot of stakeholder input,  
13 and I listed all the different stakeholders that  
14 they interacted with during their effort. What came  
15 out of their report is that they set out a proposed  
16 set of advanced reactor design criteria generally  
17 applicable to the six different technologies that  
18 are listed here.

19 They also set out a set of proposed  
20 sodium-cooled fast reactor design criteria as well  
21 as modular high-temperature gas-cooled reactor  
22 design criteria. And I think the thinking was that  
23 these technologies were the most far along and had  
24 the most information on. So, that is why they  
25 provided these.

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1           They also had some technology-specific  
2 design criteria that they added that expand on the  
3 existing design criteria to address structure,  
4 systems, and components that are important to safety  
5 that are not necessarily included in the current  
6 GDCs that are light-water-reactor-focused. And some  
7 examples of this could be the intermediate cooling  
8 systems for sodium fast reactors and  
9 reactor-building design basis for modular  
10 high-temperature gas reactors. And they also expand  
11 on the criteria to address technology-specific  
12 hazards, such as sodium fires and, then, maintaining  
13 passive cooling geometry.

14           So, NRC has been responsible for phase  
15 two. We are considering the report, and we have  
16 developed our own set of advanced reactor, sodium  
17 fast reactor and modular high-temperature gas  
18 reactor design criteria. This is a big step. It  
19 took some time for us to develop a team. We had  
20 subject matter experts from across the agency. We  
21 have developed our version of the design criteria  
22 based on the DOE report, and we had put that out for  
23 public comment.

24           I am trying to get to these last slides.

25           We put these out for public comment in

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1 April 2016.

2 MEMBER BLEY: You can slow down at this  
3 point.

4 (Laughter.)

5 MS. MAZZA: Okay.

6 MEMBER CORRADINI: And I just repeat  
7 what I think you said, just so that I have got it  
8 right? So, DOE provided you their document in  
9 December of '14?

10 MS. MAZZA: Yes.

11 MEMBER CORRADINI: And then, you  
12 provided for public comment a document in March or  
13 April of '16?

14 MS. MAZZA: Yes.

15 MEMBER CORRADINI: When I look at them,  
16 they look very similar. So, does that mean staff  
17 feels that pretty much you're on the same page?

18 MS. MAZZA: Yes. There was a lot of  
19 areas where we agreed with what the DOE's thinking  
20 was in many areas.

21 MEMBER CORRADINI: Are there particular  
22 things where you took a different approach or had a  
23 different view that were of sufficient importance  
24 that you could mention to us the examples?

25 MS. MAZZA: So, yes, I was going to

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1 mention on another slide here --

2 MEMBER CORRADINI: Well, that's fine.

3 MS. MAZZA: It's coming up. It's coming  
4 up.

5 MEMBER CORRADINI: Okay. Good, good.  
6 All right. Fine.

7 MS. MAZZA: I'm sorry.

8 MEMBER BROWN: I'm sorry. Are you  
9 finished?

10 MEMBER CORRADINI: Yes, sir.

11 MEMBER BROWN: Is this the INL report  
12 that had the --

13 MS. MAZZA: Yes.

14 MEMBER BROWN: So, that is the only one  
15 I had to go down through the --

16 MS. MAZZA: Right.

17 MEMBER BROWN: -- various design  
18 criteria. So, that is what you are referring to in  
19 this case?

20 MS. MAZZA: Yes.

21 MEMBER BROWN: Okay. Thank you.

22 MS. MAZZA: So, we also developed our  
23 supporting technical rationale. I think you might  
24 have seen in the INL report that there was rationale  
25 for how they crafted the non-light-water reactor GDC

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1 different from the current light-water reactor GDC.  
2 So, we did the same thing with ours. We came up  
3 with our own opinions and reasons why we deviated  
4 from the current GDCs.

5 We received over 350 comments from over  
6 20 different stakeholder organizations. So, it is a  
7 lot of comments and it was a lot of hard work that,  
8 obviously, people put into putting these sets of  
9 comments together.

10 MEMBER BLEY: Where do you stand on  
11 going through those?

12 MS. BRADFORD: Well, it just closed June  
13 8th.

14 (Laughter.)

15 MEMBER BLEY: Okay, June 8th. That's  
16 very good.

17 MEMBER POWERS: It doesn't change the  
18 question. What's holding you up?

19 (Laughter.)

20 MS. MAZZA: So, yes, we are considering  
21 the comments. The next couple of steps are going to  
22 be having some additional public interactions on  
23 certain areas.

24 Let's see here. One thing I want to  
25 mention here is that security design considerations

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1 are something that was not part of the original DOE  
2 report, but we developed -- I have to find my slide  
3 -- we developed these because we felt they were  
4 important to the development of a design. Rather  
5 than putting security in at the end, that security  
6 is designed into the nuclear power plant.

7 So, these have lagged a little bit  
8 behind the non-light-water reactor design criteria,  
9 but we are reviewing them now and we are hoping to  
10 get them out for public comment in the next couple  
11 of weeks. And then, they would become part of our  
12 regulatory guide that we issue for design criteria.

13 MEMBER BLEY: Given the little bit we  
14 have heard about NuScale trying to integrate  
15 security in their design from the beginning, do you  
16 see this as likely being applicable to your review  
17 of NuScale when it comes in?

18 MS. MAZZA: Well, I think that it might  
19 be applicable to not only non-light-water reactors,  
20 but light-water reactors as well.

21 MS. BRADFORD: At least the ideas and  
22 the thinking behind them, not necessarily these  
23 non-light-water security design considerations.

24 MEMBER BLEY: Given the way at least it  
25 has been hinted to me how they are considering this,

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1 it seems important to have something like that  
2 ready, although I don't know if that belongs to you  
3 guys or who.

4 MR. MAYFIELD: The discussion with  
5 NuScale is an ongoing discussion. The notion for  
6 the SMRs as well as the advanced reactors, they are  
7 early enough in the design development that they  
8 can, in fact, incorporate security considerations  
9 into the design and do so effectively, rather than  
10 it be something you try to add on at the end.

11 So, it is an ongoing dialog. We have  
12 told the whole vendor community from very early on,  
13 going back 2008-2009 that the expectation is that  
14 they would meet the same security regulations that  
15 the large lights meet. The way they meet them can  
16 be significantly different. And so, that is the  
17 dialog that is ongoing.

18 What we have got in these design  
19 considerations I think is consistent with the  
20 conversations, as I understand, that NSIR has been  
21 having with NuScale.

22 MEMBER BLEY: Okay. Great. Thank you.

23 MEMBER REMPE: I had a question about  
24 the philosophy for the advanced design criteria. In  
25 some of the information we were given, it was

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1 talking about the Commission had an expectation that  
2 the new reactors would be safer. In fact, 10 CFR 52  
3 required more with respect to instrumentation for  
4 beyond-design-basis events than the 10 CFR 50  
5 information is. And for the AP1000 they actually  
6 evaluated a certain type of instrumentation for the  
7 performance during severe accidents.

8 When I was looking at what was in the  
9 document with the agreed-upon design criteria  
10 between DOE and NRC, I didn't get that sense that  
11 something else was being thrown in that wasn't there  
12 for the existing fleet. Anyway, I didn't see  
13 anything else to reflect some additional  
14 expectations of enhanced safety. Did that thought  
15 come across when you were looking at the design  
16 criteria?

17 MS. MAZZA: Yes, I think we always would  
18 go back to that advanced reactor policy statement  
19 and say, okay, this is what the Commission has said  
20 that these non-light-water reactors and advanced  
21 reactors ought to be --

22 MEMBER REMPE: So, if they took a 10 CFR  
23 50, you do still expect them to have, down in the  
24 details you would expect them to have  
25 instrumentation that could survive

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1 beyond-design-basis accidents?

2 MS. MAZZA: Well, if they went with 10  
3 CFR 50, they would be expected to meet all the 10  
4 CFR 52 requirements that have come about post-10 CFR  
5 50, yes.

6 MEMBER REMPE: Okay, okay.

7 MS. MAZZA: Okay. So, here's the big  
8 slide that I think we have been waiting for. It is  
9 further engagement. So, we expect to have further  
10 engagement with stakeholders. We have identified  
11 several areas that would need further engagement.  
12 This is not a comprehensive list. This is one thing  
13 that the team is looking at right now. You know,  
14 from the set of comment, the 350 comments, you know,  
15 in their particular areas, are there other areas  
16 where we might need additional engagement? But this  
17 is just sort of a short list for now.

18 For modular high-temperature gas  
19 reactors, the concept of functional containment is  
20 an issue that the NRC staff has brought to the  
21 Commission in the past. The Commission has found it  
22 generally acceptable, pending demonstration of TRISO  
23 fuel performance, as indicated in SRMs to  
24 SECY-93-092 and SECY-03-047.

25 The NRC staff also provided feedback to

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1 the DOE as part of the Next-Generation Nuclear Plant  
2 Project on this issue.

3 So, the DOE report utilizes this  
4 functional containment as sort of an umbrella  
5 definition, that it could be a traditional  
6 containment structure or it could be the several  
7 layers of TRISO fuel coatings that also achieve  
8 this, the dosage, you know, the onsite and offsite  
9 dose requirements.

10 MEMBER CORRADINI: Can I ask you a  
11 question here, just a thinking question? You don't  
12 have to answer.

13 We essentially now, with the orders and  
14 the rules, now have a functional containment for  
15 BWRs, Mark I and Mark II. They are vented,  
16 filtered, with their water containments. So, are  
17 they functional containments or containments?

18 MS. MAZZA: We'll think about that.  
19 That is a thinking question.

20 (Laughter.)

21 MEMBER CORRADINI: Because I am asking  
22 the question very specifically. Because it seems to  
23 me some of these advanced designs, and claiming that  
24 they only need a functional containment, not relying  
25 on the fuel, it is relying on the complete system,

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1 as we are relying on the complete system in current  
2 plans.

3 MS. MAZZA: And the Commission has said  
4 functional containment might be okay if you can  
5 prove that you achieve those results.

6 MR. MAYFIELD: Like what DOE is talking  
7 about, what that segment of the industry is talking  
8 about, does not have a structure, a confinement,  
9 containment kind of structure wrapped around it,  
10 vented or not.

11 MEMBER CORRADINI: Okay. Okay. I  
12 wasn't aware.

13 MR. MAYFIELD: So, it is that is the  
14 distinction that has been drawn because for a large  
15 MHTGR it is just too expensive --

16 MEMBER CORRADINI: So, it is just a  
17 building --

18 MR. MAYFIELD: -- to put it around it.  
19 So, there is some sort of confinement. I have used  
20 that term, and it always elicits a very negative  
21 response. So, I'm not going to follow you down that  
22 path.

23 (Laughter.)

24 MEMBER CORRADINI: No, I figured you  
25 wouldn't. You're much more diplomatic than that.

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1 MR. MAYFIELD: Well, I get to sit on  
2 this side of the table rather than that.

3 (Laughter.)

4 MEMBER CORRADINI: Okay. Right.

5 All right. You're on, Jan.

6 MS. MAZZA: All right. So, anyway, the  
7 DOE had utilized the term "functional containment"  
8 for all three sets of design criteria; whereas, the  
9 staff, we considered that and thought, well, you  
10 know, it could apply to the modular high-temperature  
11 gas reactors because of the TRISO fuel, but we would  
12 not agree to that for the sodium fast reactors or  
13 maybe all the other block of designs that are  
14 encompassed in the advanced reactor design criteria.  
15 So, we had a lot of comments on that because we made  
16 that change.

17 MEMBER CORRADINI: Okay.

18 MEMBER POWERS: Don't you run into just  
19 real difficulties with the concept of  
20 defense-in-depth?

21 MS. BRADFORD: I'm sorry?

22 MS. MAZZA: I didn't hear the beginning.

23 MEMBER POWERS: Don't you run into  
24 defense-in-depth difficulties with --

25 MS. BRADFORD: Sure, and that is

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1 something we have to consider when we are looking at  
2 all of these. You don't want to chip away at the  
3 defense-in-depth at different angles to the point  
4 where you have nothing.

5 MEMBER POWERS: Yes, it seems to me that  
6 multiple layers around the fuel, they are not  
7 independent.

8 MS. BRADFORD: Understood.

9 MEMBER POWERS: Yes.

10 MS. MAZZA: So, another area where we  
11 will definitely need further engagement was for  
12 modular high-temperature gas reactors. They set the  
13 stage for acknowledging, on Design Criteria 10, we  
14 set the stage for acknowledging that some  
15 radionuclide releases will occur due to the nature  
16 of TRISO fuels. And so, the DOE introduced a  
17 concept of SACRRDL to replace SAFDL. SACRRDL is a  
18 Specified Acceptable Core Radionuclide Release  
19 Design Limits versus Specified Acceptable Fuel  
20 Design Limits.

21 So, this is something that I think we  
22 are going to have engage in further. It is  
23 something that has not been brought up to the  
24 Commission. So, we haven't really considered that  
25 fully, but that is something we will definitely need

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1 further engagement on.

2 MEMBER SKILLMAN: To that point, on that  
3 design criteria, it isn't just the term "SAFDL".  
4 That new statement is that it is appropriate for  
5 AOOs for that type of reactor.

6 MS. MAZZA: Yes.

7 MEMBER SKILLMAN: And doesn't that  
8 really establish a need to describe what those AOOs  
9 are?

10 MS. MAZZA: Yes.

11 MEMBER SKILLMAN: And that is going to  
12 require a much more specific understanding of that  
13 particular reactor design.

14 MS. MAZZA: Yes, not just the  
15 technology.

16 MEMBER SKILLMAN: To know what the AOOs  
17 are, you need to understand this machine very  
18 thoroughly.

19 MS. MAZZA: Yes.

20 MEMBER SKILLMAN: So, it is not just  
21 SAFDL and the new acronym. It is understanding the  
22 basis for the AOOs for that new design.

23 MS. MAZZA: Yes.

24 MEMBER REMPE: When I read that, I  
25 thought, also, it would require some sort of

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1 monitoring system, right?

2 MS. BRADFORD: Yes.

3 MS. MAZZA: Michelle, nod your head.

4 (Laughter.)

5 Okay. Another area which I didn't list  
6 here that we have gotten several comments on was  
7 removing single failure criterion. So, that is  
8 something that we are going to have to consider and  
9 discuss in the future.

10 MEMBER POWERS: I just can't help but  
11 remark that every reactor that I have ever worked on  
12 has been at one time or another described to me as  
13 impossible to melt or catastrophically release, and  
14 that includes PWRs prior to 1979, even after 1979,  
15 BWRs prior to Fukushima, and RBMKs prior to 1986.

16 MS. BRADFORD: And so, the reason these  
17 particular issues are on this slide is because we  
18 know they are going to require more discussion and  
19 more thinking internally. And some of these we did  
20 not adopt DOE's proposal, for these various reasons.  
21 So, I don't want to suggest that, oh, yes, we are  
22 going to go ahead with what DOE suggested, but we  
23 are going to get some more public input. In many  
24 cases we are not, but the conversations needs to be  
25 held in terms of is there something else we need to

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1 think about or they need to think about, so that we  
2 can make sure we are in the right place with these.

3 MS. MAZZA: Okay. And then, electric  
4 power systems is another area where, for onsite and  
5 offsite power, that has been a topic of discussion  
6 for the large light-water reactors and SMRs due to  
7 their passive design. So, it is no surprise that  
8 the non-light-water reactor community is going to  
9 have some of the same concerns in that area.

10 MEMBER REMPE: So, in the discussion for  
11 that, when I read it, there is a phrase in there  
12 about the Subcommittee meeting, that the  
13 Subcommittee had a favor response. And the  
14 Subcommittee doesn't ever speak. And so, when you  
15 update this, I think you might want to take that  
16 phrase out.

17 MS. MAZZA: Okay. Thank you.

18 MEMBER REMPE: John does that discussion  
19 better than me, but I try.

20 (Laughter.)

21 MS. MAZZA: In our rationale?

22 MEMBER REMPE: Uh-hum.

23 MS. MAZZA: Okay. Thank you.

24 Any other questions on No. 17?

25 (No response.)

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1 All right. And then, Nos. 34 and 35 for  
2 the advanced reactor design criteria and for the  
3 sodium fast reactor and the module high-temperature  
4 gas reactor design criteria, they cover residual  
5 heat removal and emergency core cooling. We got a  
6 lot of comments on those.

7 These tend to be a very technology- or  
8 design-specific design criteria. So, there were a  
9 lot of comments on: what if we have a sodium fast  
10 reactor that doesn't have an intermediate cooling  
11 system? What about localized sodium boiling? That  
12 might be okay in some cases. So, lots of comments  
13 there that we have to work through.

14 Also, there was a lot of comments on the  
15 chemical, on the non-reactive chemicals between the  
16 sodium and the cooling fluids versus being  
17 chemically-compatible. So, that is just sort of a  
18 smattering of some of the comments we got on these  
19 two.

20 And also, No. 35, emergency core cooling  
21 system may not be applicable to a lot of  
22 non-light-water reactor designs. And so, there were  
23 some comments there as well.

24 And then, finally, of course, the  
25 security design considerations are something new,

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1 and we feel like we will probably get some, need  
2 some additional interaction on those as well.

3 So, for future activities, we are going  
4 to review and consider the informal comments on the  
5 non-light-water reactor design criteria. We are  
6 currently reviewing and considering all these  
7 comments and trying to determine where we need the  
8 further public engagement, and putting our schedule  
9 together for when we will have the comments done,  
10 and get our draft Reg Guide together.

11 We plan to have some public meetings  
12 either late summer or early fall to discuss these  
13 issues. We are going to issue our security design  
14 considerations for an informal public comment  
15 period. And then, we plan to have issue our draft  
16 Reg Guide for a 60-day formal public comment period  
17 early 2017. And then, we will have our ACRS review  
18 and interactions along the way on the draft Reg  
19 Guide or, if you all feel that we need additional  
20 interactions before that on specific topics, we  
21 would be glad to come back. And then, final Reg  
22 Guide issuance is planned for some time in 2017.

23 MEMBER BLEY: The third bullet is the  
24 only one that doesn't have a date assigned to it.  
25 When are you thinking about that?

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1 MS. BRADFORD: Yes, we're thinking in  
2 the next couple of weeks.

3 MEMBER BLEY: Oh, okay. So, it is  
4 close?

5 MS. BRADFORD: It's close. It has gone  
6 through several iterations.

7 MS. MAZZA: We're just trying to polish  
8 it.

9 MR. MAYFIELD: Because we are breaking  
10 some new ground here.

11 MS. BRADFORD: Yes.

12 MR. MAYFIELD: This isn't something that  
13 we have put out as GDCs before.

14 MEMBER BLEY: Right.

15 MR. MAYFIELD: You might expect that is  
16 some significant interest from Deputy EDO and  
17 others. So, we are sort of in the last throes of  
18 aligning to make sure that they are comfortable with  
19 what we are going to put out.

20 MEMBER BLEY: Okay.

21 MR. MAYFIELD: So, it is something that  
22 has attracted a fair bit of, I think understandable,  
23 high-level management attention. So, that has  
24 delayed these a bit longer, and there is still some  
25 hesitancy about putting a specific date on it. But

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1 I do believe we are close.

2 MEMBER BLEY: Okay.

3 MEMBER SKILLMAN: Let me ask this  
4 question, just so I'm clear on what we are dealing  
5 with here. When we did the designs under Part 50,  
6 we used Appendix A to 10 CFR 50. And in the course  
7 of time, the Regulatory Guides came out and we in  
8 many cases had to adapt what we had done under Part  
9 A, the General Design Criteria, with what we learned  
10 from the new and evolving Reg Guides. That is 1969,  
11 '70, '71, '72, '73.

12 What I have read in this documentation  
13 is that what you are going to produce for the  
14 advanced reactor design is a Regulatory Guide and  
15 the "must" and "shall" that is regulatory embedded  
16 in Appendix A will now show up in a Regulatory  
17 Guide. And the user of the Regulatory Guide, once  
18 adopting the Reg Guide, submits to the "shall" and  
19 "must".

20 So, the new design criteria are actually  
21 going to be a Reg Guide. Is that accurate? That is  
22 what I have taken away from all of my homework on  
23 this. The product for the advanced reactor design  
24 criteria will be a Reg Guide. And then, those who  
25 buy into the specific design will use the Reg Guide,

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1 and the Reg Guide, then, becomes a substitute for  
2 Appendix A to 10 CFR 50.

3 MS. BRADFORD: Not quite.

4 MEMBER SKILLMAN: Okay.

5 MS. BRADFORD: I mean, it is going to be  
6 a Reg Guide, you're right. And we discussed what  
7 the right vehicle was or what the right document was  
8 to put these out.

9 If you look at, like I think Jan  
10 mentioned, the first part of Appendix A, it  
11 specifically says these GDCs aren't applicable to  
12 non-light-waters. They are generally applicable or  
13 provide general guidance, something like that.

14 MEMBER SKILLMAN: Okay.

15 MS. BRADFORD: So, in our discussions  
16 with OGC, we came down to let's do a Reg Guide which  
17 will provide guidance on how we think  
18 non-light-water designers could meet kind of the  
19 intent of the GDCs, the safety purpose of those  
20 GDCs, but it is not -- we expect that people will  
21 come in and it could vary from those ARDCs that we  
22 are talking about in that document, because we are  
23 putting these out. Like all of our guidance  
24 documents, you can use this approach and we can  
25 discuss how you have stated that you are meeting

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1 that approach or you could propose a different  
2 approach. But I don't want to say that these are  
3 now a regulatory requirement the way that GDCs and  
4 Appendix A are because they don't have that  
5 pedigree; they are still guidance.

6 MEMBER BROWN: I went off and looked at  
7 one of the -- I guess the INL group. I didn't have  
8 the other one with the comments, responses. And I  
9 looked at stuff I am interested, GDC 20 through 29.  
10 And they are in the rule right now.

11 And I can't foresee that somehow the  
12 application of those requirements, which are pretty  
13 broad and top-level, are now going to be  
14 incorporated into a Reg Guide of some kind where  
15 people can kind of pick and choose and now say,  
16 "Well, we've evaluated this, and based on our  
17 performance-based review, we don't need any of  
18 these," and therefore, suck it up and live with it.

19 I'm not exactly exaggerating because we  
20 faced that when we were doing our first Part 52  
21 reviews, and the vendors, the licensees were saying,  
22 "We'll give you a block diagram that shows  
23 detectors, a protection system, and a scram, and  
24 that's all you need to know. We'll follow all your  
25 Reg Guides, and you've got to be happy with that."

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1 And that lasted for a couple of months before they  
2 decided, figured out they weren't going to live --  
3 we weren't going to accept it.

4 So, I have a hard time -- I don't know  
5 if Dick does or not -- but I have a hard time seeing  
6 nothing in the rules, and it is everything in a Reg  
7 Guide where people get to pick and choose and argue  
8 with us all the time. That is not a way to get a  
9 design done, in my opinion.

10 MEMBER SKILLMAN: Well, let me respond  
11 to that. But, also, let me provide the explanation  
12 for what I said several minutes ago.

13 I'm in the invitation for public  
14 comments, and on page 5 these are the words: "The  
15 proposed safety ARDC, SFRDC, and HTR GRDC also  
16 utilize the words `shall' and `must' for  
17 consistency, but any Regulatory Guide that  
18 ultimately incorporates the design criteria will be  
19 guidance and not regulatory requirements. The  
20 `shall' and `must' language will apply only to those  
21 applicants that commit to use the Regulatory Guide.  
22 The NRC is not currently planning a rulemaking on 10  
23 CFR 50.

24 MS. MAZZA: Right.

25 MEMBER BLEY: We can have a discussion

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1 on this.

2 MEMBER SKILLMAN: Okay.

3 MEMBER BLEY: I understand what you  
4 want.

5 MEMBER SKILLMAN: I just wanted to point  
6 out what it says.

7 MEMBER BLEY: I'm sorry, but that's what  
8 it says.

9 MEMBER SKILLMAN: Okay.

10 MEMBER BLEY: And I suspect -- you know,  
11 these are guides for all non-LWRs and probably over  
12 time there might be something set for specific ones.  
13 Who knows?

14 You need to finish up in one minute. I  
15 know that is not much time. I'm sorry, Jan.

16 MS. MAZZA: It is just my summary.

17 (Laughter.)

18 MEMBER BLEY: And I think you have  
19 covered all that, but if you want to say anything  
20 more, go ahead. And then, we are going to stop and  
21 do a couple of other things. And then, we can come  
22 back and have discussion.

23 MS. MAZZA: I am just summarizing that  
24 we are moving along with our project. It continues  
25 to progress. I think we have made some good

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1 progress.

2 Security design considerations were  
3 developed to help designers resolve security issues  
4 through the facility design. Further engagement is  
5 expected on key issues, and future activities  
6 include developing the draft Reg Guide, some ACRS  
7 interaction, public meetings and comment period, and  
8 developing the final Reg Guide.

9 That's it.

10 MEMBER BLEY: And thanks very much.

11 I am going to stop right now. I want to  
12 ask a question. At this time you brought this to us  
13 for information. You aren't looking for a letter on  
14 anything at this point?

15 MR. MAYFIELD: Not at this point, no,  
16 sir.

17 MEMBER BLEY: Okay. I would expect at  
18 some later point the design review process, as it  
19 leaves the conceptual stage and becomes a little  
20 more firm, we will be talking about that.

21 MR. MAYFIELD: Absolutely.

22 MEMBER BLEY: The non-LWR design  
23 criteria, we will really want an opportunity to  
24 comment on that.

25 MS. BRADFORD: Yes.

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1 MR. MAYFIELD: Absolutely.

2 MEMBER BLEY: And the "when" is sometime  
3 in the future. I guess we can't really pin that  
4 down, but the sooner the better on that one because  
5 I think that could have a lot of discussion for us.

6 And I was curious about when you see the  
7 likely first interactions with us on the  
8 implementation action plans that Mike talked about.

9 MR. MAYFIELD: We owe the draft of those  
10 -- well, I guess really it is not the draft. We owe  
11 the plans for the near-term actions to the EDO by  
12 September 30. Whether we are going to be able to  
13 bring those -- now that is just the zero to  
14 five-year piece -- whether we are going to be able  
15 to bring those, just timing, for the Committee to  
16 engage on is, I think, debatable, just because it is  
17 summer schedule.

18 What I would rather do is defer that  
19 until we owe the action plans on all of the  
20 strategies by February 15th of '17. My preference  
21 would be to bring that package to the Committee in  
22 advance of submitting the complete set to the EDO.

23 MEMBER BLEY: Okay.

24 MR. MAYFIELD: Well, and --

25 MEMBER BLEY: That sounds good to me as

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1 long as you come soon enough that --

2 MR. MAYFIELD: Well, yes, to try to do  
3 something on the near-term actions between now and  
4 September 30 I think, for you to actually be able to  
5 weigh-in in any significant way, I think is probably  
6 not viable. However, to do something with the  
7 complete set and give you adequate time to review  
8 and comment, I think to do that before February 15th  
9 is doable. And that is what I would propose to the  
10 Committee.

11 MEMBER BLEY: Okay.

12 MEMBER POWERS: Yes, I think, Mike, I  
13 wouldn't hesitate to come in even if you were in a  
14 fairly primitive state on those 15 things, just  
15 because these things you are largely looking for  
16 stuff that is not there.

17 MR. MAYFIELD: Right.

18 MEMBER POWERS: And you need to think  
19 about it a while. I mean, it is like Dick's "will"  
20 and "shall", things like can an inspector cite  
21 against it and things like that come to mind, but  
22 usually not in a presentation or even in reading  
23 things the first time.

24 MEMBER BLEY: Okay. I'm going to  
25 quickly go around the table, get some comments. And

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1 if we want to have more discussion, Mike and I will  
2 leave and the rest of you can --

3 MEMBER MARCH-LEUBA: There was a request  
4 to call the phone line.

5 MEMBER BLEY: Say it again?

6 MEMBER MARCH-LEUBA: There was a request  
7 to make comments on the phone line earlier.

8 MEMBER BLEY: Oh, you're right, there  
9 was.

10 Okay. Well, you and I are leaving at  
11 noon, and we will have to turn it over.

12 Mike, we'll make our own comments right  
13 now. Or do you want to make any comments before we  
14 leave?

15 MEMBER CORRADINI: No, I guess I want to  
16 thank all the parties here who gave presentations.

17 But I really do think that DOE tried in  
18 the spirit of trying to think through this with this  
19 option study, and I really think that is at least on  
20 the table as a workable document to comment against.  
21 So, I really would encourage the industry and the  
22 staff to look at it, particularly because they had a  
23 complete section of objections. Joy has the section  
24 memorized. Seven, was it seven? On licensing that  
25 suggests how one might go forward, and I really

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1 think they have some reasons for that based on  
2 schedule, cost, and efficiency and effectiveness.  
3 And I think it is worth thinking about.

4 Other than that, my only other comment  
5 is I take it from the staff's presentation that a  
6 lot of the lessons learned from NuScale, since some  
7 of them are technology-neutral, will be applied  
8 here.

9 MEMBER BLEY: Okay. Okay. Thanks,  
10 Mike.

11 I don't really have anything beyond the  
12 things I have already said, except to thank you for  
13 coming. It has been a good discussion. We look  
14 forward to more in this area.

15 At this time, Mike Snodderly, could you  
16 get the phone line open?

17 And while we wait for that, is there  
18 anyone in the audience who would like to make a  
19 comment at this time? If so, please come to a  
20 microphone. Thank you.

21 I hear no crackles yet (referring to the  
22 phone line). He says it is open?

23 MEMBER KIRCHNER: I hear a click.

24 MEMBER BLEY: Okay. There were people  
25 on the phone line who wanted to make a comment. If

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1 you are one of those, please announce your name and  
2 where you are from and make your comment at this  
3 time.

4 MR. MERRIFIELD: Yes, Jeff Merrifield,  
5 former NRC Commissioner.

6 MEMBER BLEY: Commissioner, go ahead.

7 MR. MERRIFIELD: Yes, thank you very  
8 much.

9 As Dennis Bley mentioned, I chair the  
10 NIC Advanced Reactor Task Force, and in my role at  
11 Pillsbury Law Firm, actually, also represent several  
12 advanced reactor companies.

13 I certainly appreciate the invitation of  
14 the ACRS to come visit you today. Unfortunately, my  
15 schedule was such I could not attend in person. I  
16 have been listening to the entirety of the meeting  
17 and would welcome the opportunity to come back to  
18 Washington to meet with the ACRS on these issues in  
19 the future.

20 In listening to the conversation, there  
21 was, I think, some very good dialog, and I  
22 appreciate the ACRS's focusing on this. I was a bit  
23 puzzled by some of the questions that have been  
24 expressed today about the need to narrow some of the  
25 technology choices. There are a variety of

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1 technology providers out there, I think as others  
2 have mentioned. I think the market itself will  
3 narrow that.

4 When looking at the NRC and its  
5 statutory responsibility, the Atomic Energy Act  
6 clearly asked the agency to license designs that it  
7 determines are safe and which meet the adequate  
8 protection standards. For its part, ACRS's role, as  
9 you all know, is to review safety stuff and facility  
10 license applications that are referred to it by the  
11 Commission and to make reports regarding their  
12 hazards and the adequacy of proposed reactor safety  
13 standards.

14 There is no statutory language under  
15 U.S. law which mandates any sense of a  
16 down-selection of designs for the advanced reactor  
17 community, either by the Department of Energy or by  
18 the NRC. And so, I am a bit concerned about the  
19 focus so much on the need to narrow. I think  
20 reactor developers should not be discriminated  
21 against in any way. They certainly have to meet the  
22 NRC standards, and the role of ACRS in helping  
23 define those is appropriate and important, and one  
24 which I think you all will continue to focus on.

25 I do want to say I think the NRC staff

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1 has made great progress in preparing itself for  
2 advanced reactors. Its recent publishing of some of  
3 the proposed advanced reactor design criteria is  
4 helpful. As mentioned, those were focused on fast  
5 reactors and high-temperature gas reactors, along  
6 with some generic standards.

7 Certainly, I think it is the view of NIC  
8 that additional focus on other criteria, such as  
9 molten salt or bismuth may be useful.

10 A couple of final comments. I think  
11 many of the advanced reactor technologies, although  
12 not all, do have significant reduced source term,  
13 some of which operate in atmospheric pressures, so  
14 the issue of focusing on source term is one that we  
15 think does make a lot of sense for some of these  
16 designs.

17 It would be very helpful for ACRS to  
18 work with the staff to appropriately review and  
19 balance these licensing requirements. And in the  
20 absence of specific designs -- and some of them will  
21 be coming sooner than others -- I think focusing on  
22 some of the generic designs, focusing on a group of  
23 high-temperature reactor issues, a group of  
24 pebble-bed issues, a group of molten salt reactor  
25 issues, and others, may be very useful in the

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1 process.

2 Finally, I think the issue with all of  
3 this is that for these developers of advanced  
4 reactor designs, having an ability to understand  
5 what that streamlined process may look like prior to  
6 having to put that information in a formal  
7 application would be very helpful in helping them to  
8 tailor their application to meet those requirements  
9 and not result in unnecessary implementation and  
10 burden to meet requirements which are not  
11 applicable.

12 So, those are some comments. I  
13 appreciate your listening to me. And as I said  
14 before, I look forward to meeting with the ACRS in  
15 the future.

16 MEMBER BLEY: Thank you very much.

17 I am going to turn the meeting over to  
18 Dr. Joy Rempe.

19 MR. LEWIS: Marvin Lewis --

20 MEMBER BLEY: Marvin, just a minute.  
21 Just a minute. I'm turning over the chairmanship of  
22 this meeting to Dr. Rempe at this time, and the  
23 conversations can continue.

24 Marvin, now you can go ahead. Thank  
25 you.

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1 MR. LEWIS: Thank you.

2 Okay. Dr. Rempe, I guess I'm up.

3 I just want to remind you that there is  
4 a place in Simi Valley called Santa Susana, I  
5 believe. And it has a bit of history, probably the  
6 largest discharge of radioactivity from an accident  
7 that nobody ever noticed. An interesting history.

8 I hope the NRC, I hope the Department of  
9 Energy will try to look at these previous incidents.  
10 I call them "incidents" because, by law, I'm not  
11 allowed to call them "accidents" unless CMSC so  
12 specifies.

13 And I hope that it will get into your  
14 viewpoints and your look-see about Santa Susana and  
15 Clinch River back in the fifties, I think it was,  
16 and a place called Fukushima across the Pacific.

17 Thank you.

18 MEMBER REMPE: (presiding) Thank you,  
19 Mr. Lewis.

20 Is there anyone else out on the phone  
21 line who wishes to make a comment?

22 (No response.)

23 And not hearing anybody, I'm going to  
24 ask Mike to make sure that the phone line is closed.

25 And I would like to go around the table

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1 and ask those members who are still present to make  
2 comments.

3 John, are you getting ready to leave and  
4 we should let you go first? Okay.

5 So, then, let's start with the new  
6 member, Matt Sunseri.

7 MEMBER SUNSERI: Thank you, Dr. Rempe.

8 I just want to extend my appreciation to  
9 all the presenters today. I found the presentations  
10 to be informative and the dialog to be useful.

11 Thank you.

12 MEMBER REMPE: Okay. Dick?

13 MEMBER SKILLMAN: Thank you.

14 I appreciate the staff and the other  
15 presenters, and I have no further comment. Thank  
16 you.

17 MEMBER REMPE: Dana, do you have any  
18 comments?

19 MEMBER POWERS: Well, one could make a  
20 lot of comments about the presentation by DOE on  
21 what their thinking is, but that is not really our  
22 job. So, I'll pick on the staff.

23 You're taking on the tough challenge  
24 here, and I think Mike is right when he says it is  
25 the implementation. Great ideas and lots of bullets

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1 have to come together. And I think it would be  
2 useful to get us involved quickly, even in a  
3 preliminary stage. You don't have to have  
4 everything polished, and whatnot.

5 We do have the flexibility to do  
6 off-the-record Subcommittee meetings to allow ideas  
7 to be kicked around maybe a little more. Because I  
8 think we are really getting into the heart of  
9 whether we believe in adequate protection and how  
10 fervently believe, and do we believe in  
11 defense-in-depth and how fervently do we believe  
12 when we get into these things?

13 I reiterate that we are seeing an era  
14 where computer codes are taking the place of  
15 experimental engineering to a greater and greater  
16 extent. And that is probably all to the good, but  
17 there is a point where we are going to have to  
18 demand experimentation. And that is going to be a  
19 problem for the less-well-funded vendors, and they  
20 are going to be resistant to that.

21 And so, we have to have a fairly firm  
22 conviction and a defensible conviction on where we  
23 need experimental data to persuade ourselves that  
24 the contentions are correct. And that is going to  
25 have to be a conviction that can stand up to a fair

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1 amount of intra-agency and interagency and political  
2 pressure. So, it has got to be one that we are  
3 absolutely convinced of. It can't be we just think  
4 it is a good idea to have experiments. It is we  
5 absolutely need to have experiments to validate  
6 these computer outputs.

7           Again, I come back over and over again  
8 to our experience with high burnup where a  
9 relatively-modest change in the burnup of the fuel  
10 produced a fairly dramatic change in its response to  
11 off-normal situations that was not anticipated by  
12 any computer code because the material changed its  
13 properties. And we have to keep reminding ourselves  
14 of that.

15           MEMBER REMPE: John?

16           MEMBER STETKAR: I don't have anything  
17 else to add. I don't want to rant on.

18           I am interested, I think it is a very  
19 good idea to have the staff come before us sooner  
20 than later, even if you don't feel that some of the  
21 concepts are fully polished. I think that perhaps  
22 getting some of our insights on what is not there,  
23 rather than what is there, might be quite useful.

24           MEMBER REMPE: Jose?

25           MEMBER MARCH-LEUBA: Thank you.

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1           First, I want to thank you all for the  
2 presentation, and DOE and the industry, because it  
3 was very informative.

4           But I want to show my skepticism of the  
5 whole process. Two weeks ago we were in a vendor's  
6 facility, and they were showing us the results of  
7 the new fuel, a fuel that if you look at it, there  
8 is just the old one hanging from the wall. You  
9 don't see the difference, and it is the same fuel.  
10 And we asked them, "How long did it take you to get  
11 it ready?" Twelve years.

12           And we are here saying that we are going  
13 to develop a brand-new reactor, completely different  
14 technology, without experimental data, in 13, and  
15 unfocused. So, let me just get the necessity of the  
16 exercise. That was comment No. 1. That was mostly  
17 for DOE and the industry. I mean, you guys need to  
18 focus because it takes 12 years to do an  
19 evolutionary piece of fuel that you cannot see the  
20 difference from the other one. Okay?

21           Now this comment is for both of you. I  
22 am really concerned that there is no emphasis on  
23 developing methods and codes. The staff  
24 should insist that whoever wants to build this  
25 reactor start developing the methods and costs  
now. And

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1 start validating them now because, when you try to  
2 validate them, you find out what are the holes in  
3 your experimental database.

4 So, when you try to say, is this code  
5 any good, you will have to have benchmark data.  
6 That benchmark data will lead into the experimental  
7 needs, and it will tell you where you are.

8 And the reason for this is that the  
9 total mix of this reactor is going to be driven by  
10 how close you can get to operate it to limits. You  
11 cannot have an economic reactor less than limits  
12 because, if you can have 20-percent more power, you  
13 will have 20-percent more free money. Okay? So,  
14 you are going to operate on limits. You have to  
15 have methods that are accurate to determine those  
16 limits. And to have methods that are accurate to  
17 determine the limits, you have to have benchmark  
18 data and validation. That should be the No. 1 thing  
19 that we should be pursuing, and it should come from  
20 the start because they are not going to do it unless  
21 you request it.

22 Finally, I have a third comment for the  
23 staff, that we need to streamline the review of  
24 those methods and costs. I mean, this is the first  
25 time I sit on this side of the table. I'm always on

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1 that side of the table. Okay? So, I know exactly  
2 how it works.

3 And we have enough time. Let me give  
4 you an example of, I mean, the way the review  
5 process from the staff typically works is like  
6 walking my dog to the park. And I'm trying to go  
7 straight through there and she keeps going left and  
8 right because she sees the squirrels.

9 And whenever they send this review in,  
10 you are going to find a squirrel. They are going to  
11 call it a red herring. And you are going to spend  
12 18 months following that squirrel to completion  
13 while you forget the main path.

14 So, we need to have an emphasis from the  
15 staff on streamlining the review and keep your eye  
16 on where the end of the path is. Don't follow every  
17 single squirrel. Otherwise, we will never review  
18 these things in the two-three years that you are  
19 expecting to.

20 And, yes, that's what I have.

21 MEMBER REMPE: Walt?

22 MEMBER KIRCHNER: Thank you.

23 I have no comments other than to thank  
24 the presenters today.

25 MEMBER REMPE: Okay. So, then, it's me.

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1 I want to thank everybody who presented.  
2 I actually want to compliment the staff as well as  
3 DOE on their efforts with the design criteria  
4 because, in my opinion, it is the devil is going to  
5 be in the details, and it is a step forward, just as  
6 with the NuScale program as it resolved a lot of  
7 issues or will resolve a lot of issues that will  
8 apply with the advanced reactors.

9 And so, having a couple of case studies  
10 and seeing what the issues are I think helps this  
11 process big time. Although it isn't our role to  
12 comment on other industry or DOE's focus, on the  
13 other hand, \$5 million which has been proposed is a  
14 lot of money. And so, the staff needs to, if they  
15 want progress to be made, there needs to be a  
16 prioritization so the staff can apply the most  
17 emphasis on what the near-term issues are.

18 And Mike mentioned, yes, we know what is  
19 coming in soon. So, I think just general honesty  
20 across the board by everybody who is talking to  
21 other folks would be helpful, that these are the  
22 nearer-terms and we are prioritizing what the  
23 nearer-term issues are, so we can make progress.  
24 And so, I wanted to emphasize that point.

25 With that, I think it is time to close

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1 the meeting and thank everybody.

2 (Whereupon, at 12:05 p.m., the meeting  
3 was adjourned.)  
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U.S. DEPARTMENT OF  
**ENERGY**

**Nuclear Energy**

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## **DOE Initiatives on Non-Light Water Reactors (Vision and Strategy)**

**Craig Welling**  
**Deputy Director, Advanced Reactor Technologies**  
**U.S. Department of Energy**

**Advisory Committee on Reactor Safeguards**  
**Future Reactor Designs Subcommittee**  
**July 6, 2016**



# Advanced Non-Light Water Reactors Overview

**There has been increasing interest in advanced Non-light water reactors and benefits they can provide toward clean energy and energy security needs.**

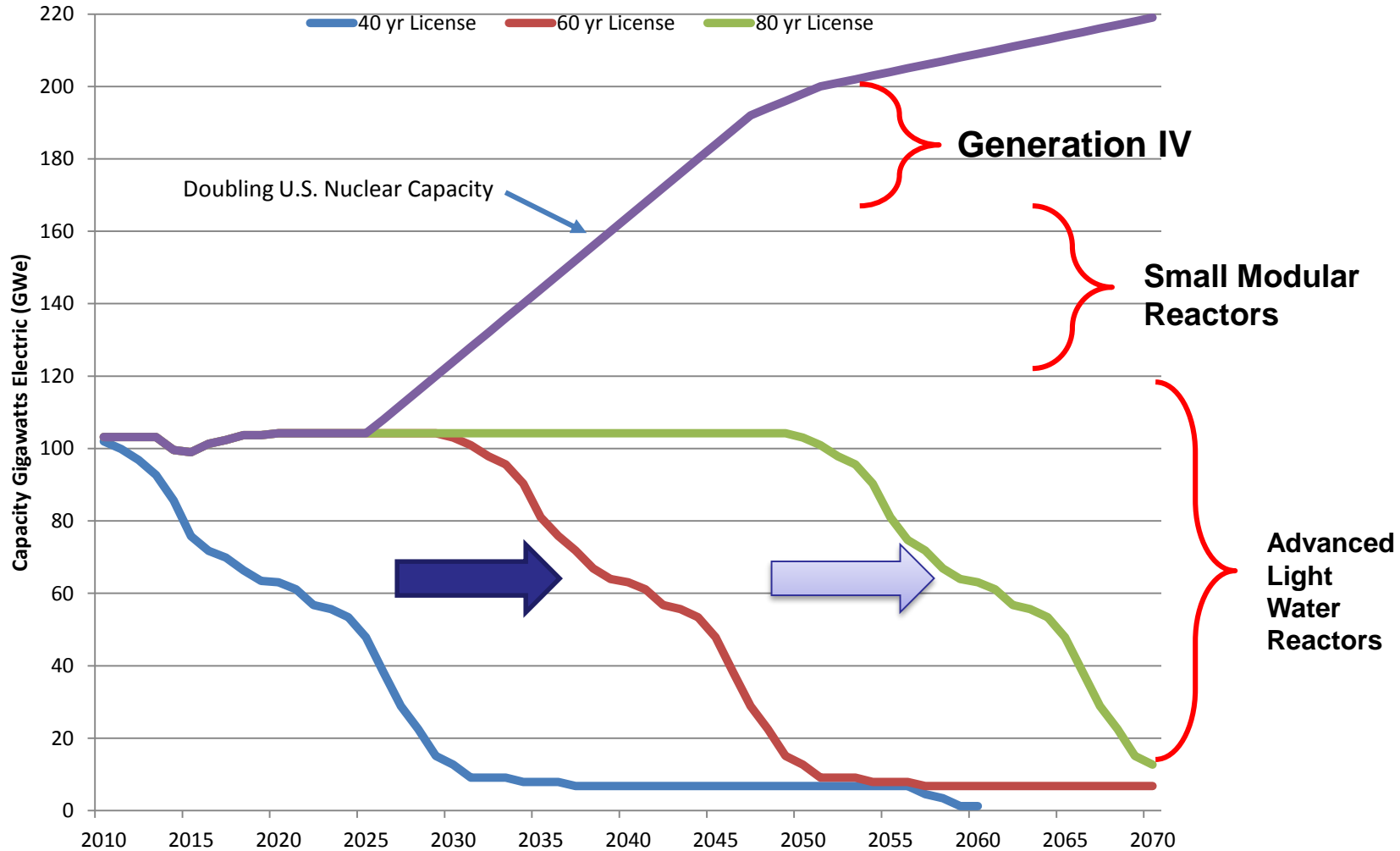
**■ DOE initiatives have included:**

- Development of a vision and strategy for advanced reactors
- Establishment of the Gateway for Accelerated Innovation in Nuclear (GAIN)
- Conduct of a Test/Demonstration Advanced Reactor Planning Study
- Providing cost shared support for reactor concepts.

**■ These initiatives support the need for new nuclear capacity that will be needed in the 2030 to 2050 time frame.**



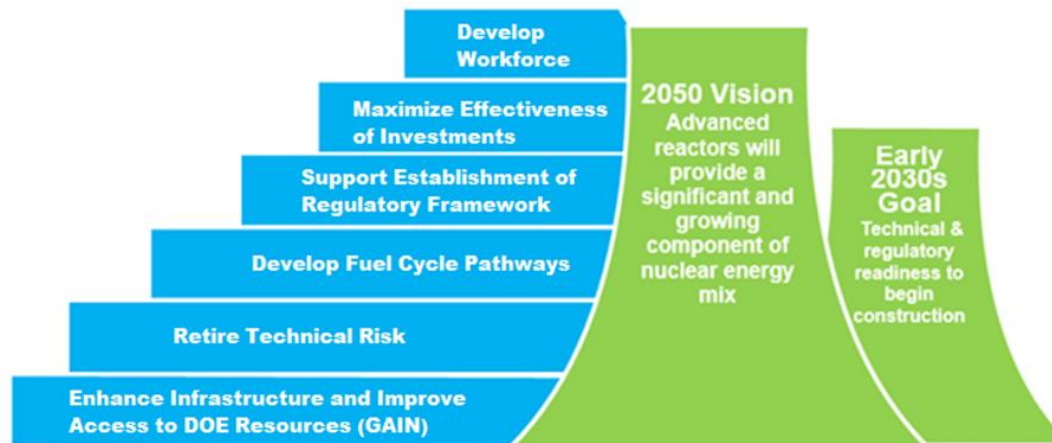
# Nuclear Power Capacity needed to meet Clean Power Goals





# Vision and Strategy for Advanced Reactors

- To meet the challenge, DOE has developed the *Vision and Strategy for Development and Deployment of Advanced Reactors*
  - Final draft publically available at <http://energy.gov/ne/downloads/draft-vision-and-strategy-development-and-deployment-advanced-reactors>
- The Vision and Strategy will complement DOE efforts to:
  - Support the current Light Water Reactor fleet
  - Pursue the construction/operation of Generation III+ reactors
  - Support the development/licensing/deployment of Small Modular Reactors



Vision and Strategy for Advanced Reactors



## Vision and Goal

### VISION

*By **2050**, advanced reactors will provide a **significant and growing component** of the nuclear energy mix both domestically and globally, due to their **advantages** in terms of improved safety, cost, performance, sustainability, and reduced proliferation risks.*

### GOAL

*By the **early 2030s**, at least **two** non-light water advanced reactor concepts have reached technical maturity, demonstrated safety and economic benefits, and completed licensing reviews by the U.S. Nuclear Regulatory Commission (NRC) sufficient **to allow construction** to go forward.*

## Strategic Objectives

- 1. Enhance the innovation infrastructure for nuclear technologies and vastly improve access to DOE expertise and capabilities through the Gateway for Accelerated Innovation in Nuclear (GAIN) initiative**
- 2. Demonstrate performance and retire technical risks for advanced reactors**
- 3. Support the development of fuel cycle pathways for advanced reactors**
- 4. Support the establishment of an efficient and reliable regulatory framework for advanced reactors**
- 5. Effectively leverage public/private sector resources and policy incentives to aid the private sector in accelerating advanced reactor deployment**
- 6. Address human capital and workforce development needs**





# Enhanced Nuclear Innovation Infrastructure and Improved Access

## ■ Continue to enhance experimental, testing, and simulation capabilities while vastly improving access to DOE expertise and facilities. Key activities include:

- Implement the Gateway for Accelerated Innovation in Nuclear (GAIN)
  - Provides greater access to experimental, testing, and modeling and simulation capabilities
  - Facilitates use of the DOE nuclear technology database
  - Promotes broader engagement with industry to understand technical needs.
- Restart the Transient Reactor Test Facility (TREAT)
- Use the results of the advanced test/demonstration reactor planning study
- Explore options for adding international collaboration elements to GAIN and the Nuclear Science User Facilities (NSUF) program



*TREAT Facility*





# Retiring Advanced Reactor Technical Risk

## ■ DOE will pursue a multifaceted set of efforts to retire technical risks associated with advanced reactors including:

- Soliciting industry input on R&D needs
- Supporting cost-shared, industry-led R&D for concept-level development and conduct research on advanced reactor technologies to reduce risk, enhance safety and security and improve economic competitiveness.
- Activities to support advanced reactor development
  - Laboratory directed R&D and relevant research projects selected through the DOE's Nuclear Energy University Program
  - Potential consideration to develop a test/demonstration reactor(s) to further enhance testing capabilities and support the timely deployment of advanced reactors
  - Pursuing technical solutions to support the changing role of nuclear energy as part of a diverse electricity generation mix and for non-electric uses



*Mechanisms Engineering (Sodium) Test Loop at ANL*



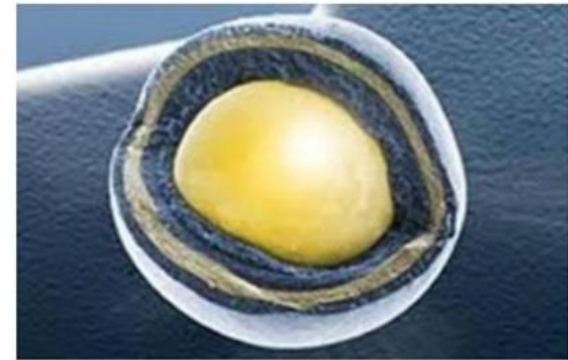
*High Temperature Test Facility at Oregon State University*



# Fuel Cycle Pathways for Advanced Reactors

■ **DOE will pursue R&D to develop improved fuels for existing reactor technologies and suitable fuels for advanced reactors. Working with industry, these efforts will likely focus on:**

- TRISO-coated particle fuel for high temperature reactors, metallic fuel for fast reactors, and transmutation fuels for longer-term applications
- Identifying and characterizing fuels and separations/enrichment technologies.
  - DOE would assess the need for and/or provide for the deployment of fuel cycle facilities.
- Addressing the back end of the nuclear fuel cycle
  - DOE is pursuing R&D to develop the technologies and capabilities needed to enable the safe storage, transportation, and disposal of used nuclear fuel and wastes generated by existing and future nuclear fuel cycles



*TRISO coated particle fuel*

# Supporting Regulatory Framework Development for Advanced Reactors

■ **DOE and its stakeholders will collaborate with the NRC as the NRC develops a regulatory framework for advanced reactors. Potential efforts include:**

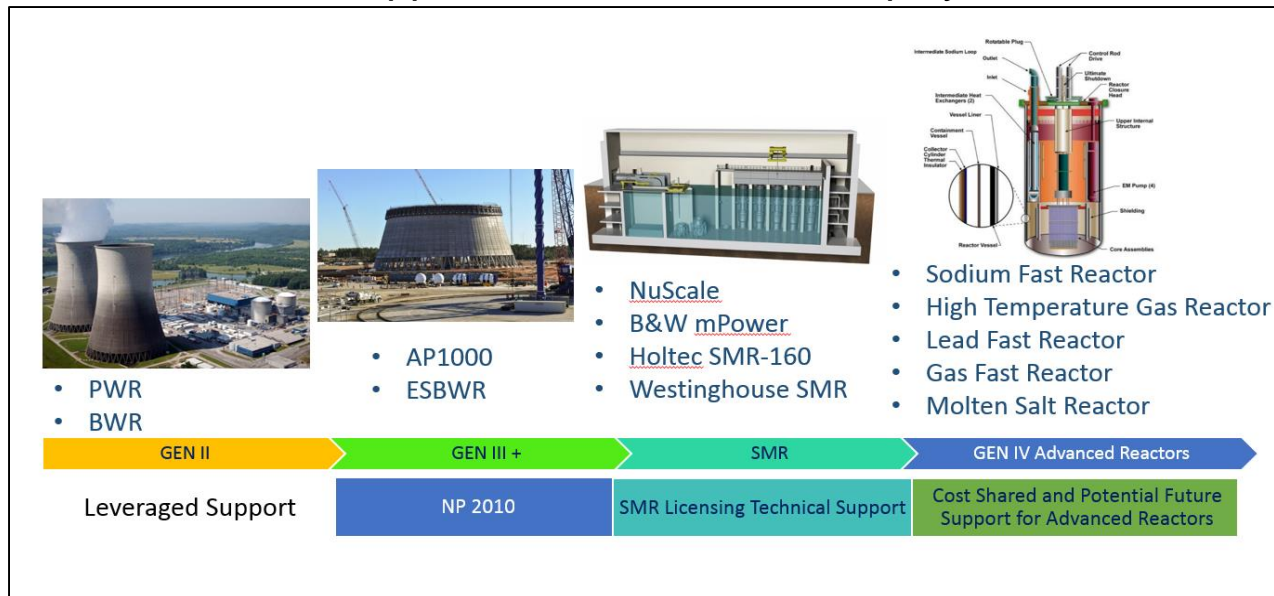
- Providing assistance to the NRC as it develops
  - design criteria for advanced reactors
  - potential staged licensing and preliminary licensability review processes
- Assisting the NRC in resolving key policy issues by
  - co-hosting joint workshops
  - exploring options for new fuel and fuel fabrication facilities
  - modifying existing guidance (such as the Standard Review Plan) to accommodate advanced non-light water reactor designs



# Maximizing the Effectiveness of Public and Private-Sector Investments to Accelerate Advanced Reactor Deployment

## ■ DOE will explore new ways to work with the private sector to accelerate advanced reactor deployment and support further development of advanced reactor concepts.

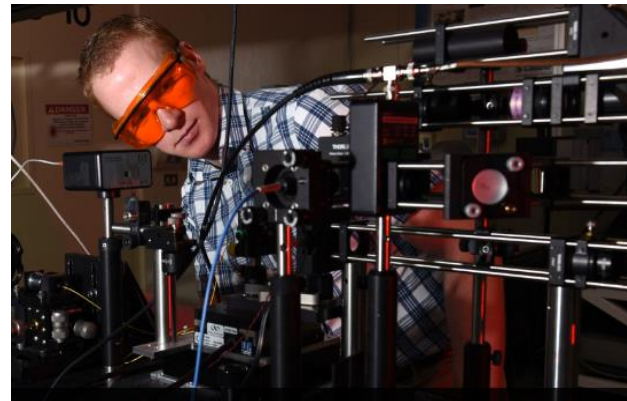
- DOE would use public-private partnerships and technology-specific working groups to identify opportunities for government investment that could help advance multiple reactor concepts
- DOE and the Administration will explore the use of other appropriate policy or financial incentives to support advanced reactor deployment





# Developing the Nuclear Energy Workforce of the Future

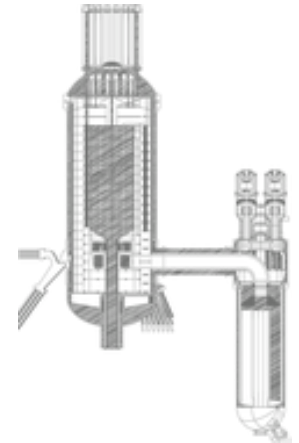
- Continue funding nuclear-related research projects and scholarships and fellowships through its Nuclear Energy University Program (NEUP) and Integrated University Program (IUP)
- Promote advanced reactor technology training opportunities through workshops, curriculum development, and joint laboratory, university, and industry projects
- Seek opportunities to engage academic institutions in enhancing research efforts relevant to the development of advanced reactor technologies





## Industry Collaboration – Cost Shared support for reactor concepts

- DOE made multiple awards totaling \$16.5M in FY 2013 and FY 2014 for cost shared industry-led R&D to address specific technical R&D needs of advanced reactors.
- With FY15 funding DOE is providing \$12.5M for cost-shared further development of two performance based advanced reactor concepts. Awardees are:
  - X-Energy (Pebble Bed High Temperature Gas Reactor)
  - Southern Company Services (Molten Chloride Fast Reactor).
- These awards reflect DOE's interest in collaborating with industry and Congressional support for advanced reactor development.



X-Energy Xe-100

# Advanced Test/Demo Planning Study

## ■ FY15 Omnibus Spending Bill

“\$7,000,000 is for an advanced test/demonstration reactor planning study by the national laboratories, industry, and other relevant stakeholders of such a reactor in the U.S. The study will evaluate advanced reactor technology options, capabilities, and requirements within the context of national needs and public policy to support innovation in nuclear energy.”

- **The objective of the study is to provide options for a test and or demonstration reactor(s) to be built to support innovation and long term commercialization**
- **Draft report has been provided to the Nuclear Energy Advisory Committee.**





- **Achieving our vision of a substantial role for nuclear power for a clean energy future and in support of national security requires:**
  - The continued long-term operation of the existing fleet of nuclear power plants
  - The deployment of new nuclear plants, including a mixture of
    - Large LWRs
    - SMRs
    - Advanced Reactors
- **Through the Vision and Strategy for Development and Deployment of Advanced Reactors, GAIN and other initiatives DOE will work with key stakeholders, the NRC, and the private sector to lay the foundation for advanced reactor deployment.**

# Future Plant Designs

Michael Mayfield, Director  
Division of Engineering, Infrastructure, and Advanced Reactors  
Office of New Reactors

June 7, 2016

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# Agenda

- Nuclear Energy Institute
- United States Nuclear Infrastructure Council
- Department of Energy
- NRC Activities
  - NRC Vision and Strategy: Safely Achieving Effective and Efficient Non-Light Water Reactor Mission Readiness
  - Regulatory Readiness: Review Process Options for Non-LWR Designs
  - Advanced Non-LWR Design Criteria

# NRC Vision and Strategy: Safely Achieving Effective and Efficient Non-Light Water Reactor Mission Readiness

Mike Jones

Project Manager, NRO/ARPB

July 6, 2016

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# Background

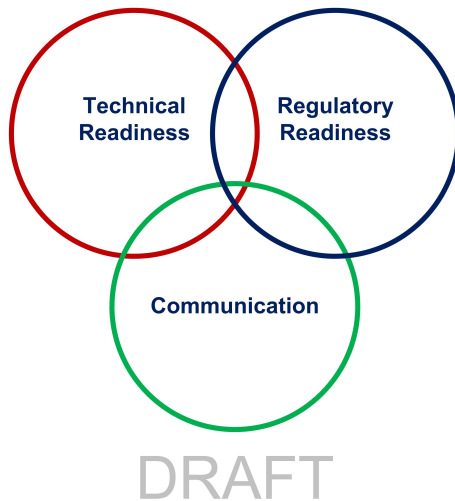
- Previously Licensed Commercial Non-LWRs
  - Fermi 1 (sodium-cooled reactor) licensed by AEC
    - OL in 1963, shutdown in 1972
  - Peach Bottom 1 (HTGR) licensed by AEC
    - OL in 1966, shutdown in 1974
  - Fort St. Vrain (HTGR) licensed by AEC
    - OL in 1973, shutdown in 1989
- The NRC recently issued a CP for “SHINE” facility
  - Moly-99 medical isotope production facility
- The NRC could review and license a non-LWR today, if needed
- The NRC needs to be efficient and effective as it conducts its safety, security, and environmental protection mission





# Non-LWR Vision & Strategy



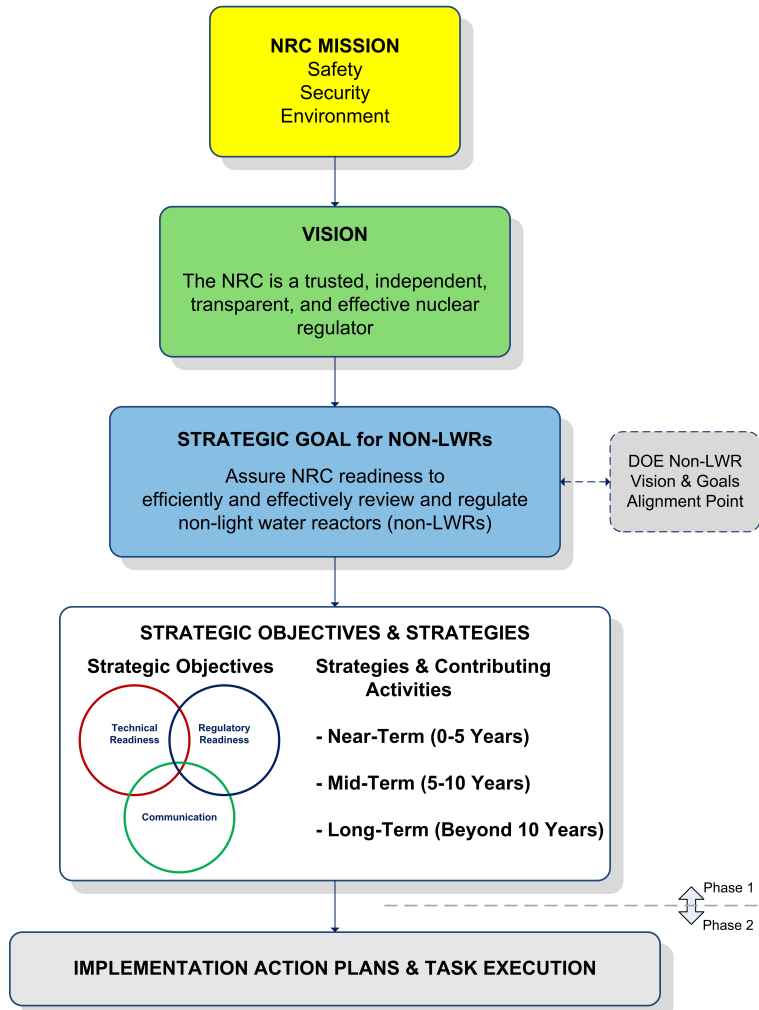
ML16139A812

NRC Vision and Strategy:  
Safely Achieving Effective and Efficient  
Non-Light Water Reactor  
Mission Readiness



-  Draft NRC Vision & Strategy made public at DOE-NRC Workshop on June 7-8, 2016 (ML16139A812)
-  Phase 1 (Draft) Complete – Identification of Mission, Vision, Strategic Goal for Non-LWRs, Strategic Objectives and Contributing Activities
-  Currently being processed for 60-day public comment period
-  Phase 2 (Creation of Near-Term Implementation Action Plans) began in June 2016 with a target of September 2016 for draft completion

# NRC Non-LWR Mission Readiness Roadmap



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# Strategic Goal for Non-LWRs

Assure NRC readiness to efficiently and effectively review and regulate non-light water reactors

- Strategic objectives and contributing activities support this goal
- Aligns with DOE's vision and strategy
  - Goal: By the early 2030s, at least two non-light water advanced reactor concepts have reached technical maturity, demonstrated safety and economic benefits, and completed licensing reviews by the NRC sufficient to allow construction to go forward.



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# Near-Term Strategies (0-5 years)

- Acquire/develop sufficient knowledge, technical skills, and capacity
- Acquire/develop sufficient computer codes and tools
- Establish more flexible, risk-informed and performance-based review process
- Facilitate industry codes and standards needed to support the non-LWR life cycle
- Identify and resolve technology-neutral policy issues
- Develop and implement a structured, integrated communication strategy

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# Mid-Term Strategies (5-10 years)

- Identify and resolve technology-specific policy issues that impact regulatory reviews
- Acquire/develop sufficient technical skills and capacity to perform regulatory reviews/oversight
- Initiate and develop new non-LWR regulatory framework (if needed)

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# Long-Term Strategies (10+ years)

- Finalize a new non-LWR regulatory framework (if needed) that is risk-informed, performance-based, and that features staff review efforts commensurate with the demonstrated safety performance of the non-LWR NPP design being considered
  - A new regulatory framework could be helpful
  - The current framework was developed to support licensing LWRs
  - Non-LWR designs use different fuel types, coolants, passive safety features, and other design features
  - Non-LWRS exhibit different behavior during plant transients or accidents
  - It would better integrate risk-insights, address technological differences, and align with various industry and international standards

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# Implementation Action Plans

- Development of IAPs will include:
  - Identification of detailed tasks to be performed
  - Preparation of cost estimates (jobhours, FTE)
  - Estimated work durations
  - Expected participants by organization
- Execution of IAPs depends on:
  - Resource availability
  - Maturity/readiness of non-LWR technologies/vendors
  - Specific non-LWR stakeholder needs

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# Conclusions

- The NRC could review and license a non-LWR today
- The NRC has a vision and strategy for non-LWR mission readiness
- Our strategic goal to assure NRC readiness to efficiently and effectively review and regulate non-light water reactors aligns with DOE's vision and strategy
- We have a number of near, mid, and long term strategies and associated contributing activities to support our goals and are currently developing implementation action plans

# **Regulatory Readiness: Review Process Options for Non-LWR Designs**

Anna Bradford, Acting Deputy Director  
Division of Site Safety and  
Environmental Analysis  
July 6, 2016

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# Introduction

Why we are developing options for regulatory review processes:

- To respond to non-LWR industry needs
- To provide flexibility for stakeholders
- To become familiar with new designs and technologies
- To gain information on industry plans early

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# Non-LWRs Have Been and Can Be Licensed in the U.S. under the Current Regulatory Framework

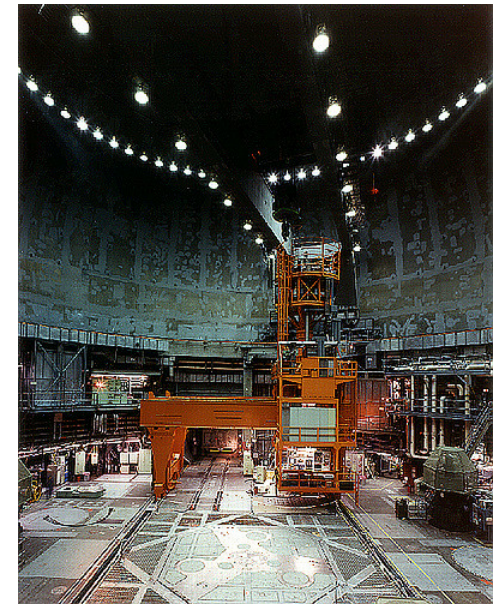
- Examples include HTGRs and SFRs



Fort St. Vrain in Colorado  
1974 - 1989



EBR- 1 at Argonne National  
Lab 1951 - 1964



Fast Flux Facility at  
Hanford 1980 - 1993



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# Review Processes

Our current work on review process options utilize the NRC's existing regulatory framework:

- Design Review Processes
- Licensing Review Processes

In the future, we may develop a new regulatory framework.

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# NRC Design Review Processes Being Considered

**DR Process 1 – Letters/ White Papers / Technical Reports / Topical Reports – Provide varying degrees of feedback on regulatory or technical topics**

**DR Process 2 – Pre-app Readiness Reviews, Pre-app Audits – Provide feedback prior to submitting an application**

**DR Process 3 – Conceptual Design Assessment – Provides early design phase regulatory feedback on potential technical risks and regulatory challenges**

**DR Process 4 – Staged Design Review - Utilizes elements of the Standard Design Approval to package discrete sections of the application for review by NRC**

**DR Process 5 – Preliminary Design Review – Pre-application SER similar to PRISM, SAFR, HTGR, etc.**

**DR Process 6 – Standard Design Approval – 10 CFR Part 52 Subpart E**

**DR Process 7 – Standard Design Certification – 10 CFR Part 52 Subpart B**

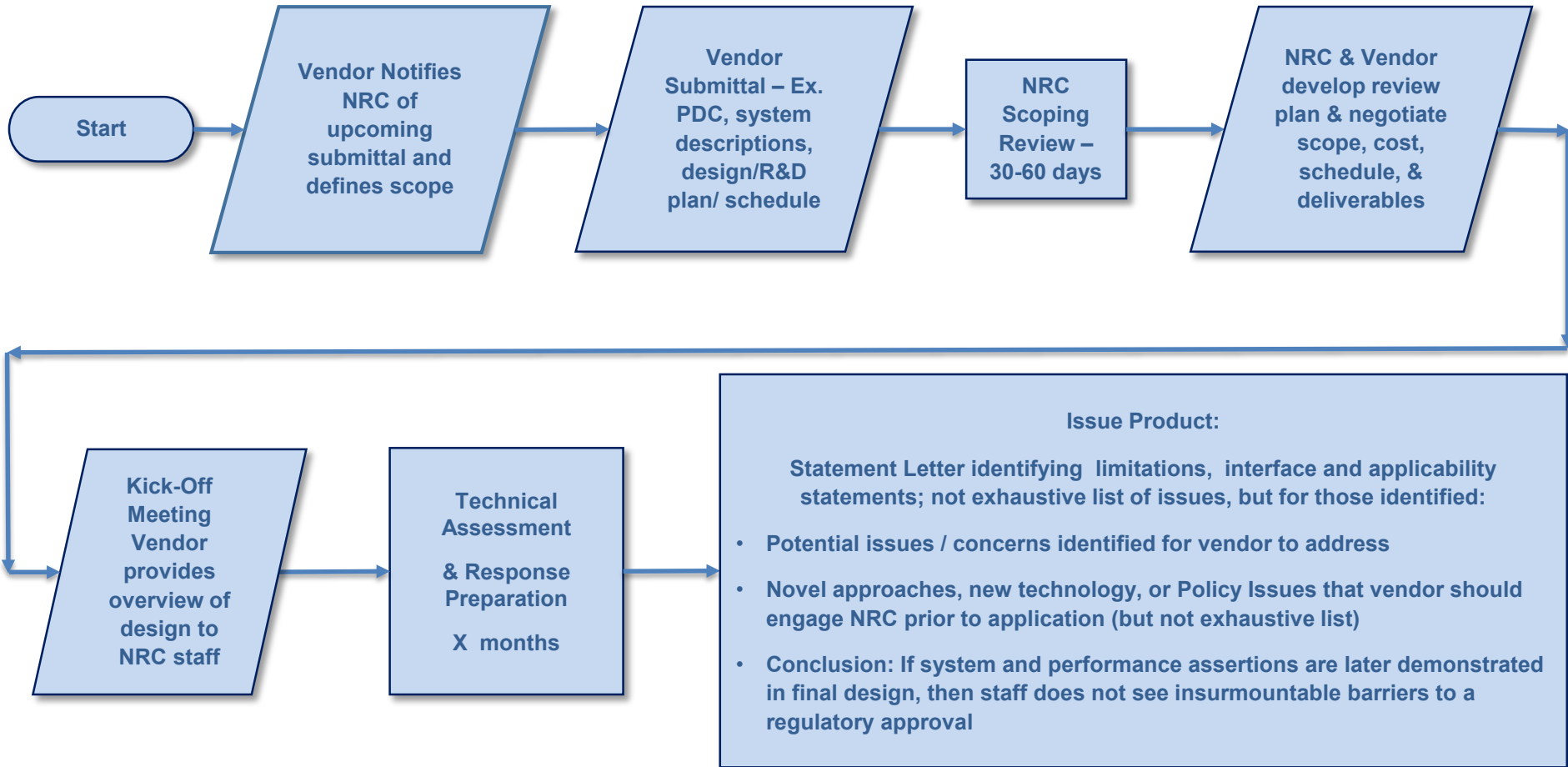
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Key:

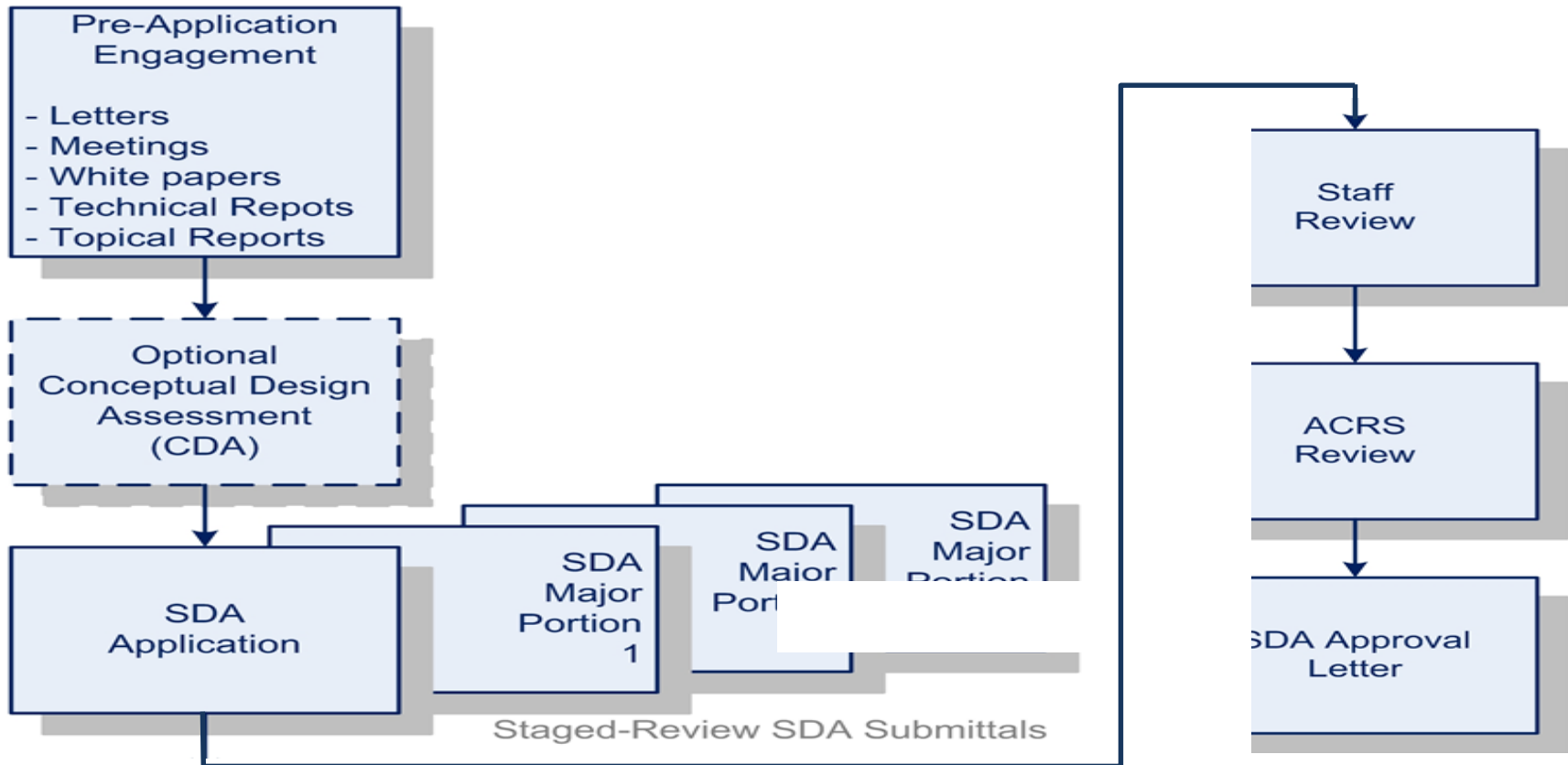
Green: New Process

Yellow: Existing Process

# DR Process 3 – Conceptual Design Assessment Approach Under Consideration



# DR Process 4 – Staged Design Review Using Standard Design Approval (SDA) Under Consideration



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# NRC Licensing Review Process Options Under Consideration

LIC Option 1a – Part 50 (CP and OL, LWA) Application

LIC Option 1b – Part 50 (CP and OL, LWA) Application for a Prototype Reactor

LIC Option 2a – Part 52 (COL, DC, ESP, LWA) Application

LIC Option 2b – Part 52 (COL, DC, ESP, LWA) Application for a Prototype Reactor

Future New Risk Informed Performance Based (RI/BP) Technology Neutral Framework (if/when available):

LIC Option 3a – New “Part XX” RI/ PB - Application

LIC Option 3b – New “Part XX” RI/ PB – for a Prototype Reactor

Key:

Green: New Process

Yellow: Existing Process

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# Licensing Options Under New RI/PB Framework

- NEW FUTURE process codified by NEW regulation
- Fully risk-informed/performance based
- Technology neutral for both LWR and Non-LWR technologies

# Resolution of Key Policy Issues Proceeding

Issue	No Further Action	Path Forward
Prototype Reactors	✓	
Licensing of Multi-Module Facilities	✓	
Manufacturing License	✓	
Defense-In-Depth	✓	
Key Design Issues	✓	
Control Room Staffing	✓	
Operational Programs	✓	
Installation During Construction	✓	
Facilities Using Process Heat	✓	

# Resolution of Key Policy Issues Proceeding (Cont.)

Issue	No Further Action	Path Forward
Security and Safeguards	✓	
Aircraft Impact	✓	
Decommissioning Funding	✓	
SMR Variable Annual Fees	✓	
Multi-Module Risk	✓	
Mechanistic Source Term		Obtaining public input
Emergency Preparedness		Proceeding with rulemaking
Insurance and Liability		Assessing the need for action



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# Conclusion

- NRC is developing new processes to respond to the needs of stakeholders
- Near term processes utilize the existing regulatory framework to respond to near term needs
- Future long term risk-informed performance-based technology neutral process is envisioned

# Advanced Non-Light Water Reactor Design Criteria

Jan Mazza, Project Manager

Advanced Reactor and Policy Branch

July 6, 2016

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# Overview

- Background of the initiative to develop non-Light Water Reactor (LWR) design criteria
- Current Status of the non-LWR design criteria initiative
- Future Activities for non-LWR design criteria

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# Background

- DOE and NRC agreed in June 2013 to pursue a joint initiative to formulate guidance for developing principal design criteria (PDC) for non-light water reactor designers
  - NRC Regulations 10 CFR Part 50 Appendix A establish General Design Criteria (GDC) specific to LWRs and “generally applicable” to non-LWRs
  - Applicants must establish PDC based on the GDC (10 CFR Part 50.34(a)(3), 10 CFR Part 52.47(a)(3), etc.)

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# Background cont.

## Purpose

- Establish clear guidance for the development of the PDC for advanced non-LWR developers
- Guidance will provide the following key benefits:
  - Reduced regulatory uncertainty for advanced non-light water reactor developers
  - Improved guidance for NRC staff reviewing future advanced reactor license applications
  - Improved timeliness and efficiency of licensing activities for both applicants and NRC staff

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# Background cont.

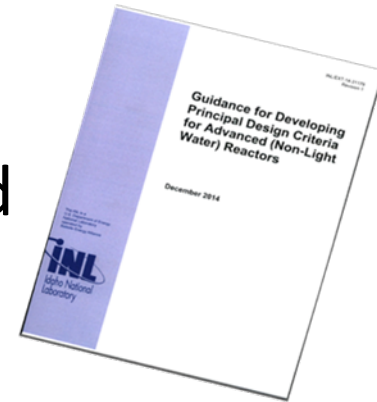
- Phased Approach

- “Phase 1” – DOE and DOE lab expertise was utilized for research, review, evaluation, and documentation.

- DOE sought and received stakeholder input:

- American Nuclear Society, AREVA, Argonne National Laboratory, Flibe Energy, CBI Federal Services, General Atomics, General Electric, Gen4 Energy, Inc., Hybrid Power Technologies LLC, Japan Atomic Energy Agency, Korea Atomic Energy Research Institute, TerraPower, Toshiba, X-Energy**

- DOE report, “Guidance for Developing Principal Design Criteria for Advanced (Non-Light Water) Reactors issued December 2014



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# Background cont.

## DOE report included:

- A proposed set of Advanced Reactor Design Criteria, generally applicable to:
  - Sodium-cooled Fast Reactors (SFRs)
  - Lead Fast Reactors (LFRs)
  - Gas-cooled Fast Reactors (GFRs)
  - Modular High Temperature Gas-cooled Reactors (mHTGRs)
  - Fluoride High Temperature Reactors (FHRs)
  - Molten Salt Reactors (MSRs)
- A proposed set of Sodium-cooled Fast Reactor Design Criteria.
- A proposed set of modular High Temperature Gas-cooled Reactor Design Criteria.
- DOE's technical justification for adaptations of the original GDC

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# Background cont.

- DOE also developed technology-specific design criteria for SFRs and mHTGRs to address design features not encompassed by the LWR-focused GDC:
  - Expands existing design criteria to address new structures, systems, and components important to safety.
  - Expands existing design criteria to address technology specific hazards.



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# Background cont.

- “Phase 2” – NRC considers the DOE report and develops regulatory guidance
- “Phase 2” activities include:
  - Form a team from across the agency to review and consider DOE report and references
  - Develop a proposed NRC version of ARDC, SFR-DC and mHTGR-DC
  - Develop a draft and final Regulatory Guide commensurate with an official NRC staff position

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# Current Status

NRC staff reviewed the DOE report, “Guidance for Developing Principal Design Criteria for Advanced (Non-Light Water) Reactors” and developed the NRC versions of:

- Advanced Reactor Design Criteria
- Sodium-cooled Fast Reactor Design Criteria
- modular High Temperature Gas-cooled Reactor Design Criteria

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# Current Status cont.

- The NRC version of the Design Criteria sent out for 60 day informal comment on April 7, 2016
- Public Meeting held May 17, 2016
- Informal public comments received June 8, 2016
  - Over 350 comments received from over 20 stakeholder organizations

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# Security Design Considerations

- Security Design Considerations (SDCs) were developed in addition to the non-LWR design criteria
- SDCs help designers identify opportunities for resolving security issues through:
  - the facility design
  - engineered security features
  - formulation of mitigation measures
  - reduced reliance on human actions
- NRC is working to issue these for informal public comment
- Security Design Considerations will be included as part of the non-LWR design criteria regulatory guide

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# Further Engagement

- The NRC expects further engagement on key issues in design criteria for non-LWRs
  - mHTGR-DC 16 Functional Containment
  - mHTGR-DC 10 Reactor Design
  - ARDC 17 Electric Power Systems
  - ARDC 34, SFR-DC 34, mHTGR-DC 34 and ARDC 35 Residual Heat Removal and Emergency Core Cooling
  - Security Design Considerations

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# Future Activities

- Review and consider informal comments non-LWR Design Criteria
- Public meeting(s) during the summer / fall 2016
- Issue Security Design Considerations for an informal 45-day comment period
- Issue draft regulatory guide (RG) for 60-day public comment period early 2017
- ACRS review/interaction on draft RG
- Final regulatory guide issuance planned for 2017

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# Summary

- The initiative to develop a regulatory guide for non-LWR design criteria continues to progress
- Security design considerations were developed to help designers resolve security issues through the facility design
- Further engagement is expected on key issues in design criteria for non-LWRs
- Future activities include developing draft Reg. Guide, ACRS interaction, public meetings/comment period, and developing final Reg. Guide